### 10:2-1 et. al.

### LEGISLATIVE HISTORY CHECKLIST

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**LAWS OF:** 2006 **CHAPTER:** 100

NJSA: 10:2-1 et. al. (Amends "Law Against Discrimination" concerning gender identity or expressive

discrimination)

BILL NO: S362 (Substituted for A930)

**SPONSOR(S)** Karcher and others

DATE INTRODUCED: Pre-filed

COMMITTEE: ASSEMBLY:

**SENATE:** Judiciary

AMENDED DURING PASSAGE: Yes

DATE OF PASSAGE: ASSEMBLY: December 14, 2006

**SENATE:** December 14, 2006

**DATE OF APPROVAL:** December 19, 2006

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL (2nd reprint enacted)

S362

**SPONSOR'S STATEMENT**: (Begins on page 25 of original bill) Yes

COMMITTEE STATEMENT: ASSEMBLY: No.

**SENATE**: Yes

FLOOR AMENDMENT STATEMENT: Yes

LEGISLATIVE FISCAL NOTE: No

A930

**SPONSOR'S STATEMENT**: (Begins on page 25 of original bill) Yes

COMMITTEE STATEMENT: <u>ASSEMBLY</u>: <u>Yes</u>

SENATE: No

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL ESTIMATE: No

VETO MESSAGE: No

GOVERNOR'S PRESS RELEASE ON SIGNING: Yes

#### **FOLLOWING WERE PRINTED:**

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REPORTS: No

HEARINGS: No

NEWSPAPER ARTICLES: Yes

RWH 3/13/08

<sup>&</sup>quot;New law targets sexual identity discrimination," 12-20-06 The Record, p.A03

<sup>&</sup>quot;Transgendered gain a shield from anti-discrimination law," The Star-Ledger, p.41

<sup>&</sup>quot;New law protects against discrimination," 12-20-06 Burlington County Times, p.\_\_\_

### P.L. 2006, CHAPTER 100, approved December 19, 2006 Senate, No. 362 (Second Reprint)

AN ACT concerning the "Law against Discrimination" and amending various parts of the statutory law <sup>1</sup> [and supplementing P.L.1945, c.169]<sup>1</sup>.

**BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

- 1. R.S.10:2-1 is amended to read as follows:
- 10:2-1. Antidiscrimination provisions. Every contract for or on behalf of the State or any county or municipality or other political subdivision of the State, or any agency of or authority created by any of the foregoing, for the construction, alteration or repair of any public building or public work or for the acquisition of materials, equipment, supplies or services shall contain provisions by which the contractor agrees that:
- a. In the hiring of persons for the performance of work under this contract or any subcontract hereunder, or for the procurement, manufacture, assembling or furnishing of any such materials, equipment, supplies or services to be acquired under this contract, no contractor, nor any person acting on behalf of such contractor or subcontractor, shall, by reason of race, creed, color, national origin, ancestry, marital status, gender identity or expression, affectional or sexual orientation or sex, discriminate against any person who is qualified and available to perform the work to which the employment relates;
- b. No contractor, subcontractor, nor any person on his behalf shall, in any manner, discriminate against or intimidate any employee engaged in the performance of work under this contract or any subcontract hereunder, or engaged in the procurement, manufacture, assembling or furnishing of any such materials, equipment, supplies or services to be acquired under such contract, on account of race, creed, color, national origin, ancestry, marital status, gender identity or expression, affectional or sexual orientation or sex;
- c. There may be deducted from the amount payable to the contractor by the contracting public agency, under this contract, a penalty of \$50.00 for each person for each calendar day during which such person is discriminated against or intimidated in
- 39 violation of the provisions of the contract; and
  - d. This contract may be canceled or terminated by the contracting public agency, and all money due or to become due hereunder may be forfeited, for any violation of this section of the contract occurring after notice to the contractor from the contracting

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

<sup>&</sup>lt;sup>1</sup>Senate SJU committee amendments adopted November 13, 2006.

<sup>&</sup>lt;sup>2</sup>Assembly floor amendments adopted December 14, 2006.

1 public agency of any prior violation of this section of the contract.

No provision in this section shall be construed to prevent a board of education from designating that a contract, subcontract or other means of procurement of goods, services, equipment or construction shall be awarded to a small business enterprise, minority business enterprise or a women's business enterprise pursuant to P.L.1985, c.490 (C.18A:18A-51 et seq.).

8 (cf: P.L.1991, c.519, s.10)

- 2. Section 3 of P.L.1945, c.169 (C.10:5-3) is amended to read as follows:
- 3. The Legislature finds and declares that practices of discrimination against any of its inhabitants, because of race, creed, color, national origin, ancestry, age, sex, gender identity or expression, affectional or sexual orientation, marital status, familial status, liability for service in the Armed Forces of the United States, disability or nationality, are matters of concern to the government of the State, and that such discrimination threatens not only the rights and proper privileges of the inhabitants of the State but menaces the institutions and foundation of a free democratic State; provided, however, that nothing in this expression of policy prevents the making of legitimate distinctions between citizens and aliens when required by federal law or otherwise necessary to promote the national interest.

The Legislature further declares its opposition to such practices of discrimination when directed against any person by reason of the race, creed, color, national origin, ancestry, age, sex, gender identity or expression, affectional or sexual orientation, marital status, liability for service in the Armed Forces of the United States, disability or nationality of that person or that person's spouse, partners, members, stockholders, directors, officers, managers, superintendents, agents, employees, business associates, suppliers, or customers, in order that the economic prosperity and general welfare of the inhabitants of the State may be protected and ensured.

The Legislature further finds that because of discrimination, people suffer personal hardships, and the State suffers a grievous harm. The personal hardships include: economic loss; time loss; physical and emotional stress; and in some cases severe emotional trauma, illness, homelessness or other irreparable harm resulting from the strain of employment controversies; relocation, search and moving difficulties; anxiety caused by lack of information, uncertainty, and resultant planning difficulty; career, education, family and social disruption; and adjustment problems, which particularly impact on those protected by this act. Such harms have, under the common law, given rise to legal remedies, including compensatory and punitive damages. The Legislature intends that such damages be available to all persons protected by this act and

that this act shall be liberally construed in combination with other protections available under the laws of this State.

3 (cf: P.L.2003, c.180, s.3)

- 5 3. Section 4 of P.L.1945, c.169 (C.10:5-4) is amended to read as follows:
  - 4. All persons shall have the opportunity to obtain employment, and to obtain all the accommodations, advantages, facilities, and privileges of any place of public accommodation, publicly assisted housing accommodation, and other real property without discrimination because of race, creed, color, national origin, ancestry, age, marital status, affectional or sexual orientation, familial status, disability, nationality, sex , gender identity or expression or source of lawful income used for rental or mortgage payments, subject only to conditions and limitations applicable alike to all persons. This opportunity is recognized as and declared to be a civil right.
- 18 (cf: P.L.2003, c.180, s.4)

- 4. Section 5 of P.L.1945, c.169 (C.10:5-5) is amended to read as follows:
- 5. As used in this act, unless a different meaning clearly appears from the context:
  - a. Person" includes one or more individuals, partnerships, associations, organizations, labor organizations, corporations, legal representatives, trustees, trustees in bankruptcy, receivers, and fiduciaries.
- b. "Employment agency" includes any person undertaking to procure employees or opportunities for others to work.
  - c. "Labor organization" includes any organization which exists and is constituted for the purpose, in whole or in part, of collective bargaining, or of dealing with employers concerning grievances, terms or conditions of employment, or of other mutual aid or protection in connection with employment.
- 35 d. "Unlawful employment practice" and "unlawful discrimination" include only those unlawful practices and acts specified in section 11 of this act.
  - e. "Employer" includes all persons as defined in subsection a. of this section unless otherwise specifically exempt under another section of this act, and includes the State, any political or civil subdivision thereof, and all public officers, agencies, boards or bodies.
  - f. "Employee" does not include any individual employed in the domestic service of any person.
  - g. "Liability for service in the Armed Forces of the United States" means subject to being ordered as an individual or member of an organized unit into active service in the Armed Forces of the United States by reason of membership in the National Guard, naval

militia or a reserve component of the Armed Forces of the United States, or subject to being inducted into such armed forces through a system of national selective service.

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- h. "Division" means the "Division on Civil Rights" created by this act.
- i. "Attorney General" means the Attorney General of the State of New Jersey or his representative or designee.
  - j. "Commission" means the Commission on Civil Rights created by this act.
    - k. "Director" means the Director of the Division on Civil Rights.
- 1. "A place of public accommodation" shall include, but not be 11 12 limited to: any tavern, road house, hotel, motel, trailer camp, 13 summer camp, day camp, or resort camp, whether for entertainment 14 of transient guests or accommodation of those seeking health, 15 recreation or rest; any producer, manufacturer, wholesaler, 16 distributor, retail shop, store, establishment, or concession dealing 17 with goods or services of any kind; any restaurant, eating house, or 18 place where food is sold for consumption on the premises; any 19 place maintained for the sale of ice cream, ice and fruit preparations 20 or their derivatives, soda water or confections, or where any 21 beverages of any kind are retailed for consumption on the premises; 22 any garage, any public conveyance operated on land or water, or in 23 the air, any stations and terminals thereof; any bathhouse, 24 boardwalk, or seashore accommodation; any auditorium, meeting 25 place, or hall; any theater, motion-picture house, music hall, roof 26 garden, skating rink, swimming pool, amusement and recreation 27 park, fair, bowling alley, gymnasium, shooting gallery, billiard and 28 pool parlor, or other place of amusement; any comfort station; any 29 dispensary, clinic or hospital; any public library; any kindergarten, 30 primary and secondary school, trade or business school, high 31 school, academy, college and university, or any educational 32 institution under the supervision of the State Board of Education, or 33 the Commissioner of Education of the State of New Jersey. 34 Nothing herein contained shall be construed to include or to apply 35 to any institution, bona fide club, or place of accommodation, which 36 is in its nature distinctly private; nor shall anything herein contained 37 apply to any educational facility operated or maintained by a bona 38 fide religious or sectarian institution, and the right of a natural 39 parent or one in loco parentis to direct the education and upbringing 40 of a child under his control is hereby affirmed; nor shall anything 41 herein contained be construed to bar any private secondary or post 42 secondary school from using in good faith criteria other than race, 43 creed, color, national origin, ancestry, gender identity or expression 44 or affectional or sexual orientation in the admission of students.
  - m. "A publicly assisted housing accommodation" shall include all housing built with public funds or public assistance pursuant to P.L.1949, c.300, P.L.1941, c.213, P.L.1944, c.169, P.L.1949, c.303, P.L.1938, c.19, P.L.1938, c.20, P.L.1946, c.52, and P.L.1949,

1 c.184, and all housing financed in whole or in part by a loan, 2 whether or not secured by a mortgage, the repayment of which is 3 guaranteed or insured by the federal government or any agency 4 thereof.

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n. The term "real property" includes real estate, lands, tenements and hereditaments, corporeal and incorporeal, and leaseholds, provided, however, that, except as to publicly assisted housing accommodations, the provisions of this act shall not apply to the rental: (1) of a single apartment or flat in a two-family dwelling, the other occupancy unit of which is occupied by the owner as a residence; or (2) of a room or rooms to another person or persons by the owner or occupant of a one-family dwelling occupied by the owner or occupant as a residence at the time of such rental. Nothing herein contained shall be construed to bar any religious or denominational institution or organization, or any organization operated for charitable or educational purposes, which is operated, supervised or controlled by or in connection with a religious organization, in the sale, lease or rental of real property, from limiting admission to or giving preference to persons of the same religion or denomination or from making such selection as is calculated by such organization to promote the religious principles for which it is established or maintained. Nor does any provision under this act regarding discrimination on the basis of familial status apply with respect to housing for older persons.

o. "Real estate broker" includes a person, firm or corporation who, for a fee, commission or other valuable consideration, or by reason of promise or reasonable expectation thereof, lists for sale, sells, exchanges, buys or rents, or offers or attempts to negotiate a sale, exchange, purchase, or rental of real estate or an interest therein, or collects or offers or attempts to collect rent for the use of real estate, or solicits for prospective purchasers or assists or directs in the procuring of prospects or the negotiation or closing of any transaction which does or is contemplated to result in the sale, exchange, leasing, renting or auctioning of any real estate, or negotiates, or offers or attempts or agrees to negotiate a loan secured or to be secured by mortgage or other encumbrance upon or transfer of any real estate for others; or any person who, for pecuniary gain or expectation of pecuniary gain conducts a public or private competitive sale of lands or any interest in lands. In the sale of lots, the term "real estate broker" shall also include any person, partnership, association or corporation employed by or on behalf of the owner or owners of lots or other parcels of real estate, at a stated salary, or upon a commission, or upon a salary and commission or otherwise, to sell such real estate, or any parts thereof, in lots or other parcels, and who shall sell or exchange, or offer or attempt or agree to negotiate the sale or exchange, of any such lot or parcel of real estate.

p. "Real estate salesperson" includes any person who, for

1 compensation, valuable consideration or commission, or other thing 2 of value, or by reason of a promise or reasonable expectation 3 thereof, is employed by and operates under the supervision of a 4 licensed real estate broker to sell or offer to sell, buy or offer to buy 5 or negotiate the purchase, sale or exchange of real estate, or offers 6 or attempts to negotiate a loan secured or to be secured by a 7 mortgage or other encumbrance upon or transfer of real estate, or to 8 lease or rent, or offer to lease or rent any real estate for others, or to 9 collect rents for the use of real estate, or to solicit for prospective 10 purchasers or lessees of real estate, or who is employed by a 11 licensed real estate broker to sell or offer to sell lots or other parcels 12 of real estate, at a stated salary, or upon a commission, or upon a 13 salary and commission, or otherwise to sell real estate, or any parts 14 thereof, in lots or other parcels.

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- q. "Disability" means physical disability, infirmity, malformation or disfigurement which is caused by bodily injury, birth defect or illness including epilepsy and other seizure disorders, and which shall include, but not be limited to, any degree of paralysis, amputation, lack of physical coordination, blindness or visual impediment, deafness or hearing impediment, muteness or speech impediment or physical reliance on a service or guide dog, wheelchair, or other remedial appliance or device, or any mental, developmental disability resulting psychological or anatomical, psychological, physiological or neurological conditions which prevents the normal exercise of any bodily or mental functions or is demonstrable, medically or psychologically, by accepted clinical or laboratory diagnostic techniques. Disability shall also mean AIDS or HIV infection.
- r. "Blind person" means any individual whose central visual acuity does not exceed 20/200 in the better eye with correcting lens or whose visual acuity is better than 20/200 if accompanied by a limit to the field of vision in the better eye to such a degree that its widest diameter subtends an angle of no greater than 20 degrees.
- s. "Guide dog" means a dog used to assist deaf persons or which is fitted with a special harness so as to be suitable as an aid to the mobility of a blind person, and is used by a blind person who has satisfactorily completed a specific course of training in the use of such a dog, and has been trained by an organization generally recognized by agencies involved in the rehabilitation of the blind or deaf as reputable and competent to provide dogs with training of this type.
- t. "Guide or service dog trainer" means any person who is employed by an organization generally recognized by agencies involved in the rehabilitation of persons with disabilities as reputable and competent to provide dogs with training, and who is actually involved in the training process.
- u. "Housing accommodation" means any publicly assisted housing accommodation or any real property, or portion thereof,

which is used or occupied, or is intended, arranged, or designed to be used or occupied, as the home, residence or sleeping place of one or more persons, but shall not include any single family residence the occupants of which rent, lease, or furnish for compensation not more than one room therein.

- v. "Public facility" means any place of public accommodation and any street, highway, sidewalk, walkway, public building, and any other place or structure to which the general public is regularly, normally or customarily permitted or invited.
- w. "Deaf person" means any person whose hearing is so severely impaired that the person is unable to hear and understand normal conversational speech through the unaided ear alone, and who must depend primarily on a supportive device or visual communication such as writing, lip reading, sign language, and gestures.
- x. "Atypical hereditary cellular or blood trait" means sickle cell trait, hemoglobin C trait, thalassemia trait, Tay-Sachs trait, or cystic fibrosis trait.
- y. "Sickle cell trait" means the condition wherein the major natural hemoglobin components present in the blood of the individual are hemoglobin A (normal) and hemoglobin S (sickle hemoglobin) as defined by standard chemical and physical analytic techniques, including electrophoresis; and the proportion of hemoglobin A is greater than the proportion of hemoglobin S or one natural parent of the individual is shown to have only normal hemoglobin components (hemoglobin A, hemoglobin A2, hemoglobin F) in the normal proportions by standard chemical and physical analytic tests.
- z. "Hemoglobin C trait" means the condition wherein the major natural hemoglobin components present in the blood of the individual are hemoglobin A (normal) and hemoglobin C as defined by standard chemical and physical analytic techniques, including electrophoresis; and the proportion of hemoglobin A is greater than the proportion of hemoglobin C or one natural parent of the individual is shown to have only normal hemoglobin components (hemoglobin A, hemoglobin A2, hemoglobin F) in normal proportions by standard chemical and physical analytic tests.
- aa. "Thalassemia trait" means the presence of the thalassemia gene which in combination with another similar gene results in the chronic hereditary disease Cooley's anemia.
- bb. "Tay-Sachs trait" means the presence of the Tay-Sachs gene which in combination with another similar gene results in the chronic hereditary disease Tay-Sachs.
  - cc. "Cystic fibrosis trait" means the presence of the cystic fibrosis gene which in combination with another similar gene results in the chronic hereditary disease cystic fibrosis.
- dd. "Service dog" means any dog individually trained to the requirements of a person with a disability including, but not limited

to minimal protection work, rescue work, pulling a wheelchair or retrieving dropped items. This term shall include a "seizure dog" trained to alert or otherwise assist persons subject to epilepsy or other seizure disorders.

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- ee. "Qualified Medicaid applicant" means an individual who is a qualified applicant pursuant to P.L.1968, c.413 (C.30:4D-1 et seq.).
- ff. "AIDS" means acquired immune deficiency syndrome as defined by the Centers for Disease Control and Prevention of the United States Public Health Service.
- gg. "HIV infection" means infection with the human immunodeficiency virus or any other related virus identified as a probable causative agent of AIDS.
- hh. "Affectional or sexual orientation" means male or female heterosexuality, homosexuality or bisexuality by inclination, practice, identity or expression, having a history thereof or being perceived, presumed or identified by others as having such an orientation.
- ii. "Heterosexuality" means affectional, emotional or physical attraction or behavior which is primarily directed towards persons of the other gender.
- jj. "Homosexuality" means affectional, emotional or physical attraction or behavior which is primarily directed towards persons of the same gender.
- kk. "Bisexuality" means affectional, emotional or physical attraction or behavior which is directed towards persons of either gender.
- 27 Il. "Familial status" means being the natural parent of a child, 28 the adoptive parent of a child, the resource family parent of a child, 29 having a "parent and child relationship" with a child as defined by 30 State law, or having sole or joint legal or physical custody, care, 31 guardianship, or visitation with a child, or any person who is 32 pregnant or is in the process of securing legal custody of any 33 individual who has not attained the age of 18 years.
  - mm. "Housing for older persons" means housing:
  - (1) provided under any State program that the Attorney General determines is specifically designed and operated to assist elderly persons (as defined in the State program); or provided under any federal program that the United States Department of Housing and Urban Development determines is specifically designed and operated to assist elderly persons (as defined in the federal program); or
- 42 (2) intended for, and solely occupied by persons 62 years of age 43 or older; or
- 44 (3) intended and operated for occupancy by at least one person 45 55 years of age or older per unit. In determining whether housing 46 qualifies as housing for older persons under this subsection, the 47 Attorney General shall adopt regulations which require at least the 48 following factors:

(a) the existence of significant facilities and services specifically designed to meet the physical or social needs of older persons, or if the provision of such facilities and services is not practicable, that such housing is necessary to provide important housing opportunities for older persons; and

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- (b) that at least 80 percent of the units are occupied by at least one person 55 years of age or older per unit; and
- (c) the publication of, and adherence to, policies and procedures which demonstrate an intent by the owner or manager to provide housing for persons 55 years of age or older.

Housing shall not fail to meet the requirements for housing for older persons by reason of: persons residing in such housing as of September 13, 1988 not meeting the age requirements of this subsection, provided that new occupants of such housing meet the age requirements of this subsection; or unoccupied units, provided that such units are reserved for occupancy by persons who meet the age requirements of this subsection.

- nn. "Genetic characteristic" means any inherited gene or chromosome, or alteration thereof, that is scientifically or medically believed to predispose an individual to a disease, disorder or syndrome, or to be associated with a statistically significant increased risk of development of a disease, disorder or syndrome.
- oo. "Genetic information" means the information about genes, gene products or inherited characteristics that may derive from an individual or family member.
- pp. "Genetic test" means a test for determining the presence or absence of an inherited genetic characteristic in an individual, including tests of nucleic acids such as DNA, RNA and mitochondrial DNA, chromosomes or proteins in order to identify a predisposing genetic characteristic.
- qq. "Domestic partnership" means a domestic partnership established pursuant to section 4 of P.L.2003, c.246 (C.26:8A-4).
- rr. "Gender identity or expression" means having or being perceived as having a gender related identity or expression whether or not stereotypically associated with a person's assigned sex at birth. 

  2[1"Gender identity or expression" includes transgender status. 

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- 38 (cf: P.L.2004, c.130, s.37)
- 40 5. Section 6 of P.L.1945, c.169 (C.10:5-6) is amended to read as 41 follows:
  - 6. There is created in the Department of Law and Public Safety a division known as "The Division on Civil Rights" with power to prevent and eliminate discrimination in the manner prohibited by this act against persons because of race, creed, color, national origin, ancestry, age, marital status, affectional or sexual orientation, gender identity or expression, familial status, nationality, disability, or sex or because of their liability for service

- 1 in the Armed Forces of the United States, by employers, labor
- 2 organizations, employment agencies or other persons and to take
- 3 other actions against discrimination because of race, creed, color,
- 4 national origin, ancestry, marital status, sex, familial status,
- 5 nationality, disability, or age or because of their liability for service
- 6 in the Armed Forces of the United States, as herein provided; and
- 7 the division created hereunder is given general jurisdiction and
- 8 authority for such purposes.
- 9 (cf: P.L.2003, c.180, s.7)

- 6. Section 8 of P.L.1945, c.169 (C.10:5-8) is amended to read as follows:
- 8. The Attorney General shall:
- 14 a. Exercise all powers of the division not vested in the 15 commission.
  - b. Administer the work of the division.
  - c. Organize the division into sections, which shall include but not be limited to a section which shall receive, investigate, and act upon complaints alleging discrimination against persons because of race, creed, color, national origin, ancestry, age, marital status, affectional or sexual orientation, gender identity or expression, familial status, disability, nationality or sex or because of their liability for service in the Armed Forces of the United States; and another which shall, in order to eliminate prejudice and to further good will among the various racial and religious and nationality groups in this State, study, recommend, prepare and implement, in cooperation with such other departments of the State Government or any other agencies, groups or entities both public and private, such educational and human relations programs as are consonant with the objectives of this act; and prescribe the organization of said sections and the duties of his subordinates and assistants.
  - d. Appoint a Director of the Division on Civil Rights, who shall act for the Attorney General, in the Attorney General's place and with the Attorney General's powers, which appointment shall be subject to the approval of the commission and the Governor, a deputy director and such assistant directors, field representatives and assistants as may be necessary for the proper administration of the division and fix their compensation within the limits of available appropriations. The director, deputy director, assistant directors, field representatives and assistants shall not be subject to the Civil Service Act and shall be removable by the Attorney General at will.
  - e. Appoint such clerical force and employees as the Attorney General may deem necessary and fix their duties, all of whom shall be subject to the Civil Service Act.
  - f. Maintain liaison with local and State officials and agencies concerned with matters related to the work of the division.
- 48 g. Adopt, promulgate, amend, and rescind suitable rules and

- 1 regulations to carry out the provisions of this act.
  - h. Conduct investigations, receive complaints and conduct hearings thereon other than those complaints received and hearings held pursuant to the provisions of this act.
- i. In connection with any investigation or hearing held pursuant to the provisions of this act, subpoena witnesses, compel their attendance, administer oaths, take the testimony of any person, under oath, and, in connection therewith, require the production for examination of any books or papers relating to any subject matter under investigation or in question by the division and conduct such discovery procedures which may include the taking interrogatories and oral depositions as shall be deemed necessary by the Attorney General in any investigation. The Attorney General may make rules as to the issuance of subpoenas by the director. The failure of any witness when duly subpoenaed to attend, give testimony, or produce evidence shall be punishable by the Superior Court of New Jersey in the same manner as such failure is punishable by such court in a case therein pending.
  - j. Issue such publications and such results of investigations and research tending to promote good will and to minimize or eliminate discrimination because of race, creed, color, national origin, ancestry, age, marital status, affectional or sexual orientation, gender identity or expression, familial status, disability, nationality or sex, as the commission shall direct, subject to available appropriations.
  - k. Render each year to the Governor and Legislature a full written report of all the activities of the division.
  - l. Appoint, subject to the approval of the commission, a panel of not more than five hearing examiners, each of whom shall be duly licensed to practice law in this State for a period of at least five years, and each to serve for a term of one year and until his successor is appointed, any one of whom the director may designate in his place to conduct any hearing and recommend findings of fact and conclusions of law. The hearing examiners shall receive such compensation as may be determined by the Attorney General, subject to available appropriations.

(cf: P.L.2003, c.180, s.8)

- 7. Section 1 of P.L.1954, c.198 (C.10:5-9.1) is amended to read as follows:
- 1. The Division on Civil Rights in the Department of Law and Public Safety shall enforce the laws of this State against discrimination in housing built with, or leased with the assistance of, public funds or public assistance, pursuant to any law, and in real property, as defined in the law hereby supplemented, because of race, religious principles, color, national origin, ancestry, marital status, affectional or sexual orientation, familial status, disability, nationality, sex, gender identity or expression or source of lawful

- 1 income used for rental or mortgage payments. The said laws shall
- 2 be so enforced in the manner prescribed in the act to which this act
- 3 is a supplement.
- 4 (cf: P.L.2003, c.180, s.9)

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- 8. Section 9 of P.L.1945, c.169 (C.10:5-10) is amended to read as follows:
  - 9. The commission shall:
- 9 a. Consult with and advise the Attorney General with respect to the work of the division.
  - b. Survey and study the operations of the division.
  - c. Report to the Governor and the Legislature with respect to such matters relating to the work of the division and at such times as it may deem in the public interest.

The mayors or chief executive officers of the municipalities in the State may appoint local commissions on civil rights to aid in effectuating the purposes of this act. Such local commissions shall composed of representative citizens serving compensation. Such commissions shall attempt to foster through community effort or otherwise, good will, cooperation and conciliation among the groups and elements of the inhabitants of the community, and they may be empowered by the local governing bodies to make recommendations to them for the development of policies and procedures in general and for programs of formal and informal education that will aid in eliminating all types of discrimination based on race, creed, color, national origin, ancestry, age, marital status, affectional or sexual orientation, gender identity or expression, familial status, disability, nationality or sex.

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- (cf: P.L.2003, c.180, s.11)
- 9. Section 11 of P.L.1945, c.169 (C.10:5-12) is amended to read as follows:
  - 11. It shall be an unlawful employment practice, or, as the case may be, an unlawful discrimination:
- a. For an employer, because of the race, creed, color, national origin, ancestry, age, marital status, domestic partnership status, affectional or sexual orientation, genetic information, sex, gender identity or expression, disability or atypical hereditary cellular or blood trait of any individual, or because of the liability for service in the Armed Forces of the United States or the nationality of any individual, or because of the refusal to submit to a genetic test or make available the results of a genetic test to an employer, to refuse to hire or employ or to bar or to discharge or require to retire, unless justified by lawful considerations other than age, from employment such individual or to discriminate against such individual in compensation or in terms, conditions or privileges of employment; provided, however, it shall not be an unlawful employment practice to refuse to accept for employment an applicant who has received a

1 notice of induction or orders to report for active duty in the armed 2 forces; provided further that nothing herein contained shall be 3 construed to bar an employer from refusing to accept for 4 employment any person on the basis of sex in those certain 5 circumstances where sex is a bona fide occupational qualification, reasonably necessary to the normal operation of the particular 6 7 business or enterprise; provided further that nothing herein 8 contained shall be construed to bar an employer from refusing to 9 accept for employment or to promote any person over 70 years of 10 age; provided further that it shall not be an unlawful employment 11 practice for a club exclusively social or fraternal to use club 12 membership as a uniform qualification for employment, or for a 13 religious association or organization to utilize religious affiliation 14 as a uniform qualification in the employment of clergy, religious 15 teachers or other employees engaged in the religious activities of 16 the association or organization, or in following the tenets of its 17 religion in establishing and utilizing criteria for employment of an 18 employee; provided further, that it shall not be an unlawful 19 employment practice to require the retirement of any employee 20 who, for the two-year period immediately before retirement, is 21 employed in a bona fide executive or a high policy-making position, 22 if that employee is entitled to an immediate non-forfeitable annual 23 retirement benefit from a pension, profit sharing, savings or 24 deferred retirement plan, or any combination of those plans, of the 25 employer of that employee which equals in the aggregate at least 26 \$27,000.00; and provided further that an employer may restrict 27 employment to citizens of the United States where such restriction 28 is required by federal law or is otherwise necessary to protect the 29 national interest.

The provisions of subsections a. and b. of section 57 of P.L.2003, c.246 (C.34:11A-20), and the provisions of section 58 of P.L.2003, c.246 (C.26:8A-11), shall not be deemed to be an unlawful discrimination under P.L.1945, c.169 (C.10:5-1 et seq.).

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For the purposes of this subsection, a "bona fide executive" is a top level employee who exercises substantial executive authority over a significant number of employees and a large volume of business. A "high policy-making position" is a position in which a person plays a significant role in developing policy and in recommending the implementation thereof.

b. For a labor organization, because of the race, creed, color, national origin, ancestry, age, marital status, domestic partnership status, affectional or sexual orientation, gender identity or expression, disability or sex of any individual, or because of the liability for service in the Armed Forces of the United States or nationality of any individual, to exclude or to expel from its membership such individual or to discriminate in any way against any of its members, against any applicant for, or individual included

in, any apprentice or other training program or against any employer or any individual employed by an employer; provided, however, that nothing herein contained shall be construed to bar a labor organization from excluding from its apprentice or other training programs any person on the basis of sex in those certain circumstances where sex is a bona fide occupational qualification reasonably necessary to the normal operation of the particular apprentice or other training program.

- c. For any employer or employment agency to print or circulate or cause to be printed or circulated any statement, advertisement or publication, or to use any form of application for employment, or to make an inquiry in connection with prospective employment, which expresses, directly or indirectly, any limitation, specification or discrimination as to race, creed, color, national origin, ancestry, age, marital status, domestic partnership status, affectional or sexual orientation, gender identity or expression, disability, nationality or sex or liability of any applicant for employment for service in the Armed Forces of the United States, or any intent to make any such limitation, specification or discrimination, unless based upon a bona fide occupational qualification.
- d. For any person to take reprisals against any person because that person has opposed any practices or acts forbidden under this act or because that person has filed a complaint, testified or assisted in any proceeding under this act or to coerce, intimidate, threaten or interfere with any person in the exercise or enjoyment of, or on account of that person having aided or encouraged any other person in the exercise or enjoyment of, any right granted or protected by this act.
- e. For any person, whether an employer or an employee or not, to aid, abet, incite, compel or coerce the doing of any of the acts forbidden under this act, or to attempt to do so.
- f. (1) For any owner, lessee, proprietor, manager, superintendent, agent, or employee of any place of public accommodation directly or indirectly to refuse, withhold from or deny to any person any of the accommodations, advantages, facilities or privileges thereof, or to discriminate against any person in the furnishing thereof, or directly or indirectly to publish, circulate, issue, display, post or mail any written or printed communication, notice, or advertisement to the effect that any of the accommodations, advantages, facilities, or privileges of any such place will be refused, withheld from, or denied to any person on account of the race, creed, color, national origin, ancestry, marital status, domestic partnership status, sex, gender identity or expression, affectional or sexual orientation, disability or nationality of such person, or that the patronage or custom thereat of any person of any particular race, creed, color, national origin, ancestry, marital status, domestic partnership status, sex, gender identity or expression, affectional or sexual orientation,

disability or nationality is unwelcome, objectionable or not acceptable, desired or solicited, and the production of any such written or printed communication, notice or advertisement, purporting to relate to any such place and to be made by any owner, lessee, proprietor, superintendent or manager thereof, shall be presumptive evidence in any action that the same was authorized by such person; provided, however, that nothing contained herein shall be construed to bar any place of public accommodation which is in its nature reasonably restricted exclusively to individuals of one sex, and which shall include but not be limited to any summer camp, day camp, or resort camp, bathhouse, dressing room, swimming pool, gymnasium, comfort station, dispensary, clinic or hospital, or school or educational institution which is restricted exclusively to individuals of one sex, <sup>1</sup>provided individuals shall be admitted based on their gender identity or expression, 1 from refusing, withholding from or denying to any individual of the opposite sex any of the accommodations, advantages, facilities or privileges thereof on the basis of sex; provided further, that the foregoing limitation shall not apply to any restaurant as defined in R.S.33:1-1 or place where alcoholic beverages are served. 

(2) Notwithstanding the definition of "public accommodation" as set forth in subsection 1. of section 5 of P.L.1945, c.169 (C.10:5-5), for any owner, lessee, proprietor, manager, superintendent, agent, or employee of any private club or association to directly or indirectly refuse, withhold from or deny to any individual who has been accepted as a club member and has contracted for or is otherwise entitled to full club membership any of the accommodations, advantages, facilities or privileges thereof, or to discriminate against any member in the furnishing thereof on account of the race, creed, color, national origin, ancestry, marital status, domestic partnership status, sex, gender identity or expression, affectional or sexual orientation, disability or nationality of such person.

In addition to the penalties otherwise provided for a violation of P.L.1945, c.169 (C.10:5-1 et seq.), if the violator of paragraph (2) of subsection f. of this section is the holder of an alcoholic beverage license issued under the provisions of R.S.33:1-12 for that private club or association, the matter shall be referred to the Director of the Division of Alcoholic Beverage Control who shall impose an appropriate penalty in accordance with the procedures set forth in R.S.33:1-31.

g. For any person, including but not limited to, any owner, lessee, sublessee, assignee or managing agent of, or other person having the right of ownership or possession of or the right to sell, rent, lease, assign, or sublease any real property or part or portion thereof, or any agent or employee of any of these:

- (1) To refuse to sell, rent, lease, assign, or sublease or otherwise to deny to or withhold from any person or group of persons any real property or part or portion thereof because of race, creed, color, national origin, ancestry, marital status, domestic partnership status, sex, gender identity or expression, affectional or sexual orientation, familial status, disability, nationality, or source of lawful income used for rental or mortgage payments;
- (2) To discriminate against any person or group of persons because of race, creed, color, national origin, ancestry, marital status, domestic partnership status, sex, gender identity or expression, affectional or sexual orientation, familial status, disability, nationality or source of lawful income used for rental or mortgage payments in the terms, conditions or privileges of the sale, rental or lease of any real property or part or portion thereof or in the furnishing of facilities or services in connection therewith;
- (3) To print, publish, circulate, issue, display, post or mail, or cause to be printed, published, circulated, issued, displayed, posted or mailed any statement, advertisement, publication or sign, or to use any form of application for the purchase, rental, lease, assignment or sublease of any real property or part or portion thereof, or to make any record or inquiry in connection with the prospective purchase, rental, lease, assignment, or sublease of any real property, or part or portion thereof which expresses, directly or indirectly, any limitation, specification or discrimination as to race, creed, color, national origin, ancestry, marital status, domestic partnership status, sex, gender identity or expression, affectional or sexual orientation, familial status, disability, nationality, or source of lawful income used for rental or mortgage payments, or any intent to make any such limitation, specification or discrimination, and the production of any such statement, advertisement, publicity, sign, form of application, record, or inquiry purporting to be made by any such person shall be presumptive evidence in any action that the same was authorized by such person; provided, however, that nothing contained in this subsection shall be construed to bar any person from refusing to sell, rent, lease, assign or sublease or from advertising or recording a qualification as to sex for any room, apartment, flat in a dwelling or residential facility which is planned exclusively for and occupied by individuals of one sex to any individual of the exclusively opposite sex on the basis of sex 1, provided individuals shall be qualified based on their gender identity or expression<sup>1</sup>;
- (4) To refuse to sell, rent, lease, assign, or sublease or otherwise to deny to or withhold from any person or group of persons any real property or part or portion thereof because of the source of any lawful income received by the person or the source of any lawful rent payment to be paid for the real property; or

- (5) To refuse to rent or lease any real property to another person because that person's family includes children under 18 years of age, or to make an agreement, rental or lease of any real property which provides that the agreement, rental or lease shall be rendered null and void upon the birth of a child. This paragraph shall not apply to housing for older persons as defined in subsection mm. of section 5 of P.L.1945, c.169 (C.10:5-5).
- h. For any person, including but not limited to, any real estate broker, real estate salesperson, or employee or agent thereof:
- (1) To refuse to sell, rent, assign, lease or sublease, or offer for sale, rental, lease, assignment, or sublease any real property or part or portion thereof to any person or group of persons or to refuse to negotiate for the sale, rental, lease, assignment, or sublease of any real property or part or portion thereof to any person or group of persons because of race, creed, color, national origin, ancestry, marital status, domestic partnership status, familial status, sex, gender identity or expression, affectional or sexual orientation, disability, nationality, or source of lawful income used for rental or mortgage payments, or to represent that any real property or portion thereof is not available for inspection, sale, rental, lease, assignment, or sublease when in fact it is so available, or otherwise to deny or withhold any real property or any part or portion of facilities thereof to or from any person or group of persons because of race, creed, color, national origin, ancestry, marital status, domestic partnership status, familial status, sex, gender identity or expression, affectional or sexual orientation, disability or nationality;
- (2) To discriminate against any person because of race, creed, color, national origin, ancestry, marital status, domestic partnership status, familial status, sex, gender identity or expression, affectional or sexual orientation, disability, nationality, or source of lawful income used for rental or mortgage payments in the terms, conditions or privileges of the sale, rental, lease, assignment or sublease of any real property or part or portion thereof or in the furnishing of facilities or services in connection therewith;
- (3) To print, publish, circulate, issue, display, post, or mail, or cause to be printed, published, circulated, issued, displayed, posted or mailed any statement, advertisement, publication or sign, or to use any form of application for the purchase, rental, lease, assignment, or sublease of any real property or part or portion thereof or to make any record or inquiry in connection with the prospective purchase, rental, lease, assignment, or sublease of any real property or part or portion thereof which expresses, directly or indirectly, any limitation, specification or discrimination as to race, creed, color, national origin, ancestry, marital status, domestic partnership status, familial status, sex, gender identity or expression, affectional or sexual orientation, disability, nationality,

or source of lawful income used for rental or mortgage payments or any intent to make any such limitation, specification or discrimination, and the production of any such statement, advertisement, publicity, sign, form of application, record, or inquiry purporting to be made by any such person shall be presumptive evidence in any action that the same was authorized by such person; provided, however, that nothing contained in this subsection h., shall be construed to bar any person from refusing to sell, rent, lease, assign or sublease or from advertising or recording a qualification as to sex for any room, apartment, flat in a dwelling or residential facility which is planned exclusively for and occupied exclusively by individuals of one sex to any individual of the opposite sex on the basis of sex <sup>1</sup>, provided individuals shall be qualified based on their gender identity or expression<sup>1</sup>;

(4) To refuse to sell, rent, lease, assign, or sublease or otherwise to deny to or withhold from any person or group of persons any real property or part or portion thereof because of the source of any lawful income received by the person or the source of any lawful rent payment to be paid for the real property; or

- (5) To refuse to rent or lease any real property to another person because that person's family includes children under 18 years of age, or to make an agreement, rental or lease of any real property which provides that the agreement, rental or lease shall be rendered null and void upon the birth of a child. This paragraph shall not apply to housing for older persons as defined in subsection mm. of section 5 of P.L.1945, c.169 (C.10:5-5).
- i. For any person, bank, banking organization, mortgage company, insurance company or other financial institution, lender or credit institution involved in the making or purchasing of any loan or extension of credit, for whatever purpose, whether secured by residential real estate or not, including but not limited to financial assistance for the purchase, acquisition, construction, rehabilitation, repair or maintenance of any real property or part or portion thereof or any agent or employee thereof:
- (1) To discriminate against any person or group of persons because of race, creed, color, national origin, ancestry, marital status, domestic partnership status, sex, gender identity or expression, affectional or sexual orientation, disability, familial status or nationality, in the granting, withholding, extending, modifying, renewing, or purchasing, or in the fixing of the rates, terms, conditions or provisions of any such loan, extension of credit or financial assistance or purchase thereof or in the extension of services in connection therewith;
- (2) To use any form of application for such loan, extension of credit or financial assistance or to make record or inquiry in connection with applications for any such loan, extension of credit or financial assistance which expresses, directly or indirectly, any

- 1 limitation, specification or discrimination as to race, creed, color,
- 2 national origin, ancestry, marital status, domestic partnership status,
- 3 sex, gender identity or expression, affectional or sexual orientation,
- disability, familial status or nationality or any intent to make any such limitation, specification or discrimination; unless otherwise
- 6 required by law or regulation to retain or use such information;
  - (3) (Deleted by amendment, P.L.2003, c.180).

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- (4) To discriminate against any person or group of persons because of the source of any lawful income received by the person or the source of any lawful rent payment to be paid for the real property; or
- (5) To discriminate against any person or group of persons because that person's family includes children under 18 years of age, or to make an agreement or mortgage which provides that the agreement or mortgage shall be rendered null and void upon the birth of a child. This paragraph shall not apply to housing for older persons as defined in subsection mm. of section 5 of P.L.1945, c.169 (C.10:5-5).
- j. For any person whose activities are included within the scope of this act to refuse to post or display such notices concerning the rights or responsibilities of persons affected by this act as the Attorney General may by regulation require.
- k. For any real estate broker, real estate salesperson or employee or agent thereof or any other individual, corporation, partnership, or organization, for the purpose of inducing a transaction for the sale or rental of real property from which transaction such person or any of its members may benefit financially, to represent that a change has occurred or will or may occur in the composition with respect to race, creed, color, national origin, ancestry, marital status, domestic partnership status, familial status, sex, gender identity or expression, affectional or sexual orientation, disability, nationality, or source of lawful income used for rental or mortgage payments of the owners or occupants in the block, neighborhood or area in which the real property is located, and to represent, directly or indirectly, that this change will or may result in undesirable consequences in the block, neighborhood or area in which the real property is located, including, but not limited to the lowering of property values, an increase in criminal or anti-social behavior, or a decline in the quality of schools or other facilities.
- l. For any person to refuse to buy from, sell to, lease from or to, license, contract with, or trade with, provide goods, services or information to, or otherwise do business with any other person on the basis of the race, creed, color, national origin, ancestry, age, sex, gender identity or expression, affectional or sexual orientation, marital status, domestic partnership status, liability for service in the Armed Forces of the United States, disability, nationality, or source of lawful income used for rental or mortgage

- payments of such other person or of such other person's spouse, partners, members, stockholders, directors, officers, managers, superintendents, agents, employees, business associates, suppliers, or customers. This subsection shall not prohibit refusals or other actions (1) pertaining to employee-employer collective bargaining, labor disputes, or unfair labor practices, or (2) made or taken in connection with a protest of unlawful discrimination or unlawful employment practices.
  - m. For any person to:

- (1) Grant or accept any letter of credit or other document which evidences the transfer of funds or credit, or enter into any contract for the exchange of goods or services, where the letter of credit, contract, or other document contains any provisions requiring any person to discriminate against or to certify that he, she or it has not dealt with any other person on the basis of the race, creed, color, national origin, ancestry, age, sex, gender identity or expression, affectional or sexual orientation, marital status, domestic partnership status, disability, liability for service in the Armed Forces of the United States, or nationality of such other person or of such other person's spouse, partners, members, stockholders, directors, officers, managers, superintendents, agents, employees, business associates, suppliers, or customers.
- (2) Refuse to grant or accept any letter of credit or other document which evidences the transfer of funds or credit, or refuse to enter into any contract for the exchange of goods or services, on the ground that it does not contain such a discriminatory provision or certification.

The provisions of this subsection shall not apply to any letter of credit, contract, or other document which contains any provision pertaining to employee-employer collective bargaining, a labor dispute or an unfair labor practice, or made in connection with the protest of unlawful discrimination or an unlawful employment practice, if the other provisions of such letter of credit, contract, or other document do not otherwise violate the provisions of this subsection.

- n. For any person to aid, abet, incite, compel, coerce, or induce the doing of any act forbidden by subsections l. and m. of section 11 of P.L.1945, c.169 (C.10:5-12), or to attempt, or to conspire to do so. Such prohibited conduct shall include, but not be limited to:
- (1) Buying from, selling to, leasing from or to, licensing, contracting with, trading with, providing goods, services, or information to, or otherwise doing business with any person because that person does, or agrees or attempts to do, any such act or any act prohibited by this subsection; or
- (2) Boycotting, commercially blacklisting or refusing to buy from, sell to, lease from or to, license, contract with, provide goods, services or information to, or otherwise do business with any person

- because that person has not done or refuses to do any such act or any act prohibited by this subsection; provided that this subsection shall not prohibit refusals or other actions either pertaining to employee-employer collective bargaining, labor disputes, or unfair labor practices, or made or taken in connection with a protest of unlawful discrimination or unlawful employment practices.
- 7 o. For any multiple listing service, real estate brokers' 8 organization or other service, organization or facility related to the 9 business of selling or renting dwellings to deny any person access 10 to or membership or participation in such organization, or to discriminate against such person in the terms or conditions of such 11 12 access, membership, or participation, on account of race, creed, 13 color, national origin, ancestry, age, marital status, domestic 14 partnership status, familial status, sex, gender identity or 15 expression, affectional or sexual orientation, disability or 16 nationality.
  - <sup>1</sup>p. Nothing in the provisions of this section shall affect the ability of an employer to require employees to adhere to reasonable workplace appearance, grooming and dress standards not precluded by other provisions of State or federal law, except that an employer shall allow an employee to appear, groom and dress consistent with the employee's gender identity or expression. <sup>1</sup>

23 (cf: P.L.2003, c.246, s.12)

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- 10. Section 12 of P.L.1992, c.146 (C.10:5-12.5) is amended to read as follows:
- 12. a. It shall be an unlawful discrimination for a municipality, county or other local civil or political subdivision of the State of New Jersey, or an officer, employee, or agent thereof, to exercise the power to regulate land use or housing in a manner that discriminates on the basis of race, creed, color, national origin, ancestry, marital status, familial status, sex, gender identity or expression, nationality or disability.
- b. Notwithstanding the provisions of section 12 of P.L.1945, c.169 (C.10:5-13) any person claiming to be aggrieved by an unlawful discrimination under this section shall enforce this section by private right of action in Superior Court. This section shall not apply to discrimination in housing owned or managed by a municipality, county or other local civil or political subdivision of the State of New Jersey where such discrimination is otherwise prohibited by section 11 of P.L.1945, c.169 (C.10:5-12).

42 (cf: P.L.2003, c.180, s.13)

- 44 11. Section 26 of P.L.1945, c.169 (C.10:5-27) is amended to 45 read as follows:
- 46 26. The provisions of this act shall be construed fairly and justly 47 with due regard to the interests of all parties. Nothing contained in

this act shall be deemed to repeal any of the provisions of the Civil 1 2 Rights Law or of any other law of this State relating to 3 discrimination because of race, creed, color, national origin, 4 ancestry, marital status, affectional or sexual orientation, disability, 5 gender identity or expression, nationality or sex or liability for 6 service in the Armed Forces of the United States; except that, as to 7 practices and acts declared unlawful by section 11 of this act, the 8 procedure herein provided shall, while pending, be exclusive; and 9 the final determination therein shall exclude any other action, civil 10 or criminal, based on the same grievance of the individual 11 concerned. Nothing herein contained shall bar, exclude or otherwise 12 affect any right or action, civil or criminal, which may exist 13 independently of any right to redress against or specific relief from 14 any unlawful employment practice or unlawful discrimination. With respect only to affectional or sexual orientation and gender 15 16 identity or expression, nothing contained herein shall be construed to require the imposition of affirmative action, plans or quotas as 17 18 specific relief from an unlawful employment practice or unlawful 19 discrimination. 20 (cf: P.L.2003, c.180, s.17)

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- 12. Section 1 of P.L.1975, c.127 (C.10:5-31) is amended to read as follows:
  - 1. As used in this act:
  - a. "Public works contract" means any contract to be performed for or on behalf of the State or any county or municipality or other political subdivision of the State, or any agency or authority created by any of the foregoing, for the construction, alteration or repair of any building or public work or for the acquisition of materials, equipment, supplies or services with respect to which discrimination in the hiring of persons for the performance of work thereunder or under any subcontract thereunder by reason of race, creed, color, national origin, ancestry, marital status, affectional or sexual orientation, nationality, gender identity or expression, disability or sex is prohibited under R.S.10:2-1.
  - b. "Equal employment opportunity" means equality in opportunity for employment by any contractor, subcontractor or business firm engaged in the carrying out of a public works project including its development, design, acquisition, construction, management and operation.

41 (cf: P.L.2003, c.180, s.24)

- 43 13. Section 2 of P.L.1975, c.127 (C.10:5-32) is amended to read 44 as follow:
- 2. No public works contract shall be awarded by the State, a county, municipality or other political subdivision of the State, or any agency of or authority created by any of the foregoing, nor shall any moneys be paid thereunder to any contractor, subcontractor or

- 1 business firm which has not agreed and guaranteed to afford equal
- 2 opportunity in performance of the contract and, except with respect
- 3 to affectional or sexual orientation, and gender identity or
- 4 <u>expression</u>, in accordance with an affirmative action program
- 5 approved by the State Treasurer.
- 6 (cf: P.L.1991, c.519, s.12)

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- 14. Section 3 of P.L.1975, c.127 (C.10:5-33) is amended to read as follows:
- 3. The State or any county or municipality or other political subdivision of the State, or any agency of or authority created by any of the foregoing, shall include in the bid specifications and the contract provisions of any public works contract the following language:

"During the performance of this contract, the contractor agrees as follows:

- a. The contractor or subcontractor, where applicable, will not discriminate against any employee or applicant for employment because of age, race, creed, color, national origin, ancestry, marital status, affectional or sexual orientation, gender identity or expression, disability, nationality or sex. Except with respect to affectional or sexual orientation and gender identity or expression, the contractor will take affirmative action to ensure that such applicants are recruited and employed, and that employees are treated during employment, without regard to their age, race, creed, color, national origin, ancestry, marital status, affectional or sexual orientation, gender identity or expression, disability, nationality or sex. Such action shall include, but not be limited to the following: employment, upgrading, demotion, or transfer; recruitment or recruitment advertising; layoff or termination; rates of pay or other forms of compensation; and selection for training, including The contractor agrees to post in conspicuous places, available to employees and applicants for employment, notices to be provided by the contracting officer setting forth the provisions of this nondiscrimination clause;
- b. The contractor or subcontractor, where applicable will, in all solicitations or advertisements for employees placed by or on behalf of the contractor, state that all qualified applicants will receive consideration for employment without regard to age, race, creed, color, national origin, ancestry, marital status, affectional or sexual orientation, gender identity or expression, disability, nationality or sex;
- c. The contractor or subcontractor where applicable, will send to each labor union or representative of workers with which he has a collective bargaining agreement or other contract or understanding, a notice, to be provided by the agency contracting officer, advising the labor union or workers' representative of the contractor's commitments under this act and shall post copies of the notice in

1 conspicuous places available to employees and applicants for 2 employment."

In soliciting bids for any public works contract the State or any county or municipality or other political subdivision of the State, or any agency of or authority created by any of the foregoing, shall include in the advertisement and solicitation of bids the following language: "Bidders are required to comply with the requirements of P.L.1975, c.127."

(cf: P.L.2003, c.180, s.25)

- 15. Section 4 of P.L.1975, c.127 (C.10:5-34) is amended to read as follows:
- 4. Each prospective bidder on a public works contract or contracts and each subcontract bidder to a prime contract bidder shall formulate and submit to the State Treasurer his or its affirmative action program of equal opportunity whereby he or it guarantees minorities employment in all employment categories; the submission shall be accompanied by a fee in an amount to be fixed by the State Treasurer. For the purposes of this section, equal employment opportunity but not affirmative action is required with respect to persons identified solely by their affectional or sexual orientation and gender identity or expression. The State Treasurer shall notify the bidder of approval or disapproval of his or its program within 60 days of its submission; failure of the State Treasurer to so act within 60 days shall constitute approval of the program. Any existing federally approved or sanctioned affirmative action program shall be approved by the State Treasurer.

No subcontract bidder who has less than five employees need comply with the provisions of this section.

(cf: P.L.1991, c.519, s.14)

- <sup>1</sup>[16. (New section) a. Nothing in P.L., c. (C. )(now pending before this Legislature as this bill) shall affect the ability of an employer to require employees to adhere to reasonable workplace appearance, grooming, and dress standards not precluded by other provisions of State or federal law, provided that an employer must allow an employee to appear, groom, and dress consistently with the employee's gender identity or expression.
- b. For the purposes of P.L. , c. (C. )(now pending before this Legislature as this bill), a person shall be admitted to housing, facilities and accommodations based on their gender identity or expression, unless the Division of Civil Rights grants an exemption. ]

<sup>1</sup>[17.] 16. This act shall take effect on the 180th day following enactment.

### **S362** [2R]

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2						
3	Amends	"Law	against	Discrimination"	concerning	gender
4	identity or expression discrimination.					

# SENATE, No. 362

# STATE OF NEW JERSEY

## 212th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 2006 SESSION

**Sponsored by:** 

Senator ELLEN KARCHER
District 12 (Mercer and Monmouth)
Senator JOSEPH F. VITALE
District 19 (Middlesex)

Co-Sponsored by:

Senators Buono, Adler, Weinberg, Gill and Kenny

### **SYNOPSIS**

Amends "Law against Discrimination" concerning gender identity or expression discrimination.

### **CURRENT VERSION OF TEXT**

Introduced Pending Technical Review by Legislative Counsel



(Sponsorship Updated As Of: 7/31/2006)

1 AN ACT concerning the "Law against Discrimination" and amending various parts of the statutory law and supplementing P.L.1945, c.169.

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**BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

- 1. R.S.10:2-1 is amended to read as follows:
- 10:2-1. Antidiscrimination provisions. Every contract for or on behalf of the State or any county or municipality or other political subdivision of the State, or any agency of or authority created by any of the foregoing, for the construction, alteration or repair of any public building or public work or for the acquisition of materials, equipment, supplies or services shall contain provisions by which the contractor agrees that:
- a. In the hiring of persons for the performance of work under this contract or any subcontract hereunder, or for the procurement, manufacture, assembling or furnishing of any such materials, equipment, supplies or services to be acquired under this contract, no contractor, nor any person acting on behalf of such contractor or subcontractor, shall, by reason of race, creed, color, national origin, ancestry, marital status, gender identity or expression, affectional or sexual orientation or sex, discriminate against any person who is qualified and available to perform the work to which the employment relates;
- b. No contractor, subcontractor, nor any person on his behalf shall, in any manner, discriminate against or intimidate any employee engaged in the performance of work under this contract or any subcontract hereunder, or engaged in the procurement, manufacture, assembling or furnishing of any such materials, equipment, supplies or services to be acquired under such contract, on account of race, creed, color, national origin, ancestry, marital status, gender identity or expression, affectional or sexual orientation or sex;
- c. There may be deducted from the amount payable to the contractor by the contracting public agency, under this contract, a penalty of \$50.00 for each person for each calendar day during which such person is discriminated against or intimidated in violation of the provisions of the contract; and
- d. This contract may be canceled or terminated by the contracting public agency, and all money due or to become due hereunder may be forfeited, for any violation of this section of the contract occurring after notice to the contractor from the contracting public agency of any prior violation of this section of the contract.
- No provision in this section shall be construed to prevent a board

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

- 1 of education from designating that a contract, subcontract or other
- 2 means of procurement of goods, services, equipment or construction
- 3 shall be awarded to a small business enterprise, minority business
- 4 enterprise or a women's business enterprise pursuant to P.L.1985,
- 5 c.490 (C.18A:18A-51 et seq.).
- 6 (cf: P.L.1991, c.519, s.10)

- 2. Section 3 of P.L.1945, c.169 (C.10:5-3) is amended to read as follows:
- 3. The Legislature finds and declares that practices of discrimination against any of its inhabitants, because of race, creed, color, national origin, ancestry, age, sex, gender identity or expression, affectional or sexual orientation, marital status, familial status, liability for service in the Armed Forces of the United States, disability or nationality, are matters of concern to the government of the State, and that such discrimination threatens not only the rights and proper privileges of the inhabitants of the State but menaces the institutions and foundation of a free democratic State; provided, however, that nothing in this expression of policy prevents the making of legitimate distinctions between citizens and aliens when required by federal law or otherwise necessary to promote the national interest.

The Legislature further declares its opposition to such practices of discrimination when directed against any person by reason of the race, creed, color, national origin, ancestry, age, sex, gender identity or expression, affectional or sexual orientation, marital status, liability for service in the Armed Forces of the United States, disability or nationality of that person or that person's spouse, partners, members, stockholders, directors, officers, managers, superintendents, agents, employees, business associates, suppliers, or customers, in order that the economic prosperity and general welfare of the inhabitants of the State may be protected and ensured.

The Legislature further finds that because of discrimination, people suffer personal hardships, and the State suffers a grievous harm. The personal hardships include: economic loss; time loss; physical and emotional stress; and in some cases severe emotional trauma, illness, homelessness or other irreparable harm resulting from the strain of employment controversies; relocation, search and moving difficulties; anxiety caused by lack of information, uncertainty, and resultant planning difficulty; career, education, family and social disruption; and adjustment problems, which particularly impact on those protected by this act. Such harms have, under the common law, given rise to legal remedies, including compensatory and punitive damages. The Legislature intends that such damages be available to all persons protected by this act and that this act shall be liberally construed in combination with other

protections available under the laws of this State. 1

2 (cf: P.L.2003, c.180, s.3)

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- 3. Section 4 of P.L.1945, c.169 (C.10:5-4) is amended to read as
- 4 5 follows: 6 4. All persons shall have the opportunity to obtain employment,
- 7 and to obtain all the accommodations, advantages, facilities, and 8 privileges of any place of public accommodation, publicly assisted
- 9 housing accommodation, and other real property without
- discrimination because of race, creed, color, national origin, 10 ancestry, age, marital status, affectional or sexual orientation, 11
- 12 familial status, disability, nationality, sex , gender identity or
- expression or source of lawful income used for rental or mortgage 13
- 14 payments, subject only to conditions and limitations applicable
- 15 alike to all persons. This opportunity is recognized as and declared
- 16 to be a civil right.
- 17 (cf: P.L.2003, c.180, s.4)

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- 19 4. Section 5 of P.L.1945, c.169 (C.10:5-5) is amended to read as 20 follows:
- 21 5. As used in this act, unless a different meaning clearly appears 22. from the context:
  - a. Person" includes one or more individuals, partnerships, associations, organizations, labor organizations, corporations, legal representatives, trustees, trustees in bankruptcy, receivers, and fiduciaries.
  - b. "Employment agency" includes any person undertaking to procure employees or opportunities for others to work.
  - c. "Labor organization" includes any organization which exists and is constituted for the purpose, in whole or in part, of collective bargaining, or of dealing with employers concerning grievances, terms or conditions of employment, or of other mutual aid or
- protection in connection with employment. 33
- 34 "Unlawful employment practice" "unlawful and 35 discrimination" include only those unlawful practices and acts specified in section 11 of this act. 36
  - e. "Employer" includes all persons as defined in subsection a. of this section unless otherwise specifically exempt under another section of this act, and includes the State, any political or civil subdivision thereof, and all public officers, agencies, boards or bodies.
- 42 f. "Employee" does not include any individual employed in the 43 domestic service of any person.
- 44 "Liability for service in the Armed Forces of the United 45 States" means subject to being ordered as an individual or member 46 of an organized unit into active service in the Armed Forces of the 47 United States by reason of membership in the National Guard, naval 48 militia or a reserve component of the Armed Forces of the United

- States, or subject to being inducted into such armed forces through a system of national selective service.
- h. "Division" means the "Division on Civil Rights" created by this act.

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- i. "Attorney General" means the Attorney General of the State of New Jersey or his representative or designee.
- j. "Commission" means the Commission on Civil Rights created by this act.
- k. "Director" means the Director of the Division on Civil Rights.
- 10 1. "A place of public accommodation" shall include, but not be any tavern, road house, hotel, motel, trailer camp, 11 summer camp, day camp, or resort camp, whether for entertainment 12 13 of transient guests or accommodation of those seeking health, 14 recreation or rest; any producer, manufacturer, wholesaler, 15 distributor, retail shop, store, establishment, or concession dealing 16 with goods or services of any kind; any restaurant, eating house, or place where food is sold for consumption on the premises; any 17 18 place maintained for the sale of ice cream, ice and fruit preparations 19 or their derivatives, soda water or confections, or where any 20 beverages of any kind are retailed for consumption on the premises; 21 any garage, any public conveyance operated on land or water, or in 22 the air, any stations and terminals thereof; any bathhouse, 23 boardwalk, or seashore accommodation; any auditorium, meeting 24 place, or hall; any theater, motion-picture house, music hall, roof 25 garden, skating rink, swimming pool, amusement and recreation 26 park, fair, bowling alley, gymnasium, shooting gallery, billiard and 27 pool parlor, or other place of amusement; any comfort station; any 28 dispensary, clinic or hospital; any public library; any kindergarten, 29 primary and secondary school, trade or business school, high 30 school, academy, college and university, or any educational 31 institution under the supervision of the State Board of Education, or 32 the Commissioner of Education of the State of New Jersey. 33 Nothing herein contained shall be construed to include or to apply 34 to any institution, bona fide club, or place of accommodation, which 35 is in its nature distinctly private; nor shall anything herein contained 36 apply to any educational facility operated or maintained by a bona 37 fide religious or sectarian institution, and the right of a natural 38 parent or one in loco parentis to direct the education and upbringing 39 of a child under his control is hereby affirmed; nor shall anything 40 herein contained be construed to bar any private secondary or post 41 secondary school from using in good faith criteria other than race, 42 creed, color, national origin, ancestry ,gender identity or expression 43 or affectional or sexual orientation in the admission of students.
  - m. "A publicly assisted housing accommodation" shall include all housing built with public funds or public assistance pursuant to P.L.1949, c.300, P.L.1941, c.213, P.L.1944, c.169, P.L.1949, c.303, P.L.1938, c.19, P.L.1938, c.20, P.L.1946, c.52, and P.L.1949, c.184, and all housing financed in whole or in part by a loan,

whether or not secured by a mortgage, the repayment of which is guaranteed or insured by the federal government or any agency thereof.

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n. The term "real property" includes real estate, lands, tenements and hereditaments, corporeal and incorporeal, and leaseholds, provided, however, that, except as to publicly assisted housing accommodations, the provisions of this act shall not apply to the rental: (1) of a single apartment or flat in a two-family dwelling, the other occupancy unit of which is occupied by the owner as a residence; or (2) of a room or rooms to another person or persons by the owner or occupant of a one-family dwelling occupied by the owner or occupant as a residence at the time of such rental. Nothing herein contained shall be construed to bar any religious or denominational institution or organization, or any organization operated for charitable or educational purposes, which is operated, supervised or controlled by or in connection with a religious organization, in the sale, lease or rental of real property, from limiting admission to or giving preference to persons of the same religion or denomination or from making such selection as is calculated by such organization to promote the religious principles for which it is established or maintained. Nor does any provision under this act regarding discrimination on the basis of familial status apply with respect to housing for older persons.

o. "Real estate broker" includes a person, firm or corporation who, for a fee, commission or other valuable consideration, or by reason of promise or reasonable expectation thereof, lists for sale, sells, exchanges, buys or rents, or offers or attempts to negotiate a sale, exchange, purchase, or rental of real estate or an interest therein, or collects or offers or attempts to collect rent for the use of real estate, or solicits for prospective purchasers or assists or directs in the procuring of prospects or the negotiation or closing of any transaction which does or is contemplated to result in the sale, exchange, leasing, renting or auctioning of any real estate, or negotiates, or offers or attempts or agrees to negotiate a loan secured or to be secured by mortgage or other encumbrance upon or transfer of any real estate for others; or any person who, for pecuniary gain or expectation of pecuniary gain conducts a public or private competitive sale of lands or any interest in lands. In the sale of lots, the term "real estate broker" shall also include any person, partnership, association or corporation employed by or on behalf of the owner or owners of lots or other parcels of real estate, at a stated salary, or upon a commission, or upon a salary and commission or otherwise, to sell such real estate, or any parts thereof, in lots or other parcels, and who shall sell or exchange, or offer or attempt or agree to negotiate the sale or exchange, of any such lot or parcel of real estate.

p. "Real estate salesperson" includes any person who, for compensation, valuable consideration or commission, or other thing

of value, or by reason of a promise or reasonable expectation 1 2 thereof, is employed by and operates under the supervision of a 3 licensed real estate broker to sell or offer to sell, buy or offer to buy 4 or negotiate the purchase, sale or exchange of real estate, or offers 5 or attempts to negotiate a loan secured or to be secured by a 6 mortgage or other encumbrance upon or transfer of real estate, or to 7 lease or rent, or offer to lease or rent any real estate for others, or to 8 collect rents for the use of real estate, or to solicit for prospective 9 purchasers or lessees of real estate, or who is employed by a 10 licensed real estate broker to sell or offer to sell lots or other parcels 11 of real estate, at a stated salary, or upon a commission, or upon a 12 salary and commission, or otherwise to sell real estate, or any parts 13 thereof, in lots or other parcels.

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- physical disability, "Disability" means malformation or disfigurement which is caused by bodily injury, birth defect or illness including epilepsy and other seizure disorders, and which shall include, but not be limited to, any degree of paralysis, amputation, lack of physical coordination, blindness or visual impediment, deafness or hearing impediment, muteness or speech impediment or physical reliance on a service or guide dog, wheelchair, or other remedial appliance or device, or any mental, psychological or developmental disability resulting anatomical, psychological, physiological or neurological conditions which prevents the normal exercise of any bodily or mental functions or is demonstrable, medically or psychologically, by accepted clinical or laboratory diagnostic techniques. Disability shall also mean AIDS or HIV infection.
- r. "Blind person" means any individual whose central visual acuity does not exceed 20/200 in the better eye with correcting lens or whose visual acuity is better than 20/200 if accompanied by a limit to the field of vision in the better eye to such a degree that its widest diameter subtends an angle of no greater than 20 degrees.
- s. "Guide dog" means a dog used to assist deaf persons or which is fitted with a special harness so as to be suitable as an aid to the mobility of a blind person, and is used by a blind person who has satisfactorily completed a specific course of training in the use of such a dog, and has been trained by an organization generally recognized by agencies involved in the rehabilitation of the blind or deaf as reputable and competent to provide dogs with training of this type.
- t. "Guide or service dog trainer" means any person who is employed by an organization generally recognized by agencies involved in the rehabilitation of persons with disabilities as reputable and competent to provide dogs with training, and who is actually involved in the training process.
- u. "Housing accommodation" means any publicly assisted housing accommodation or any real property, or portion thereof, which is used or occupied, or is intended, arranged, or designed to

be used or occupied, as the home, residence or sleeping place of one or more persons, but shall not include any single family residence the occupants of which rent, lease, or furnish for compensation not more than one room therein.

- v. "Public facility" means any place of public accommodation and any street, highway, sidewalk, walkway, public building, and any other place or structure to which the general public is regularly, normally or customarily permitted or invited.
- w. "Deaf person" means any person whose hearing is so severely impaired that the person is unable to hear and understand normal conversational speech through the unaided ear alone, and who must depend primarily on a supportive device or visual communication such as writing, lip reading, sign language, and gestures.
- x. "Atypical hereditary cellular or blood trait" means sickle cell trait, hemoglobin C trait, thalassemia trait, Tay-Sachs trait, or cystic fibrosis trait.
- y. "Sickle cell trait" means the condition wherein the major natural hemoglobin components present in the blood of the individual are hemoglobin A (normal) and hemoglobin S (sickle hemoglobin) as defined by standard chemical and physical analytic techniques, including electrophoresis; and the proportion of hemoglobin A is greater than the proportion of hemoglobin S or one natural parent of the individual is shown to have only normal hemoglobin components (hemoglobin A, hemoglobin A2, hemoglobin F) in the normal proportions by standard chemical and physical analytic tests.
- z. "Hemoglobin C trait" means the condition wherein the major natural hemoglobin components present in the blood of the individual are hemoglobin A (normal) and hemoglobin C as defined by standard chemical and physical analytic techniques, including electrophoresis; and the proportion of hemoglobin A is greater than the proportion of hemoglobin C or one natural parent of the individual is shown to have only normal hemoglobin components (hemoglobin A, hemoglobin A2, hemoglobin F) in normal proportions by standard chemical and physical analytic tests.
- aa. "Thalassemia trait" means the presence of the thalassemia gene which in combination with another similar gene results in the chronic hereditary disease Cooley's anemia.
- bb. "Tay-Sachs trait" means the presence of the Tay-Sachs gene which in combination with another similar gene results in the chronic hereditary disease Tay-Sachs.
- 43 cc. "Cystic fibrosis trait" means the presence of the cystic 44 fibrosis gene which in combination with another similar gene 45 results in the chronic hereditary disease cystic fibrosis.
- dd. "Service dog" means any dog individually trained to the requirements of a person with a disability including, but not limited to minimal protection work, rescue work, pulling a wheelchair or

retrieving dropped items. This term shall include a "seizure dog" trained to alert or otherwise assist persons subject to epilepsy or other seizure disorders.

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- ee. "Qualified Medicaid applicant" means an individual who is a qualified applicant pursuant to P.L.1968, c.413 (C.30:4D-1 et seq.).
- ff. "AIDS" means acquired immune deficiency syndrome as defined by the Centers for Disease Control and Prevention of the United States Public Health Service.
- 9 gg. "HIV infection" means infection with the human 10 immunodeficiency virus or any other related virus identified as a 11 probable causative agent of AIDS.
- hh. "Affectional or sexual orientation" means male or female heterosexuality, homosexuality or bisexuality by inclination, practice, identity or expression, having a history thereof or being perceived, presumed or identified by others as having such an orientation.
  - ii. "Heterosexuality" means affectional, emotional or physical attraction or behavior which is primarily directed towards persons of the other gender.
  - jj. "Homosexuality" means affectional, emotional or physical attraction or behavior which is primarily directed towards persons of the same gender.
  - kk. "Bisexuality" means affectional, emotional or physical attraction or behavior which is directed towards persons of either gender.
  - Il. "Familial status" means being the natural parent of a child, the adoptive parent of a child, the resource family parent of a child, having a "parent and child relationship" with a child as defined by State law, or having sole or joint legal or physical custody, care, guardianship, or visitation with a child, or any person who is pregnant or is in the process of securing legal custody of any individual who has not attained the age of 18 years.
  - mm. "Housing for older persons" means housing:
    - (1) provided under any State program that the Attorney General determines is specifically designed and operated to assist elderly persons (as defined in the State program); or provided under any federal program that the United States Department of Housing and Urban Development determines is specifically designed and operated to assist elderly persons (as defined in the federal program); or
- 41 (2) intended for, and solely occupied by persons 62 years of age 42 or older; or
- (3) intended and operated for occupancy by at least one person 55 years of age or older per unit. In determining whether housing qualifies as housing for older persons under this subsection, the Attorney General shall adopt regulations which require at least the following factors:
- 48 (a) the existence of significant facilities and services specifically

- designed to meet the physical or social needs of older persons, or if the provision of such facilities and services is not practicable, that such housing is necessary to provide important housing opportunities for older persons; and
  - (b) that at least 80 percent of the units are occupied by at least one person 55 years of age or older per unit; and
  - (c) the publication of, and adherence to, policies and procedures which demonstrate an intent by the owner or manager to provide housing for persons 55 years of age or older.

Housing shall not fail to meet the requirements for housing for older persons by reason of: persons residing in such housing as of September 13, 1988 not meeting the age requirements of this subsection, provided that new occupants of such housing meet the age requirements of this subsection; or unoccupied units, provided that such units are reserved for occupancy by persons who meet the age requirements of this subsection.

- nn. "Genetic characteristic" means any inherited gene or chromosome, or alteration thereof, that is scientifically or medically believed to predispose an individual to a disease, disorder or syndrome, or to be associated with a statistically significant increased risk of development of a disease, disorder or syndrome.
- oo. "Genetic information" means the information about genes, gene products or inherited characteristics that may derive from an individual or family member.
- pp. "Genetic test" means a test for determining the presence or absence of an inherited genetic characteristic in an individual, including tests of nucleic acids such as DNA, RNA and mitochondrial DNA, chromosomes or proteins in order to identify a predisposing genetic characteristic.
- qq. "Domestic partnership" means a domestic partnership established pursuant to section 4 of P.L.2003, c.246 (C.26:8A-4).
- rr. "Gender identity or expression" means having or being perceived as having a gender related identity or expression whether or not stereotypically associated with a person's assigned sex at birth.
- 36 (cf: P.L.2004, c.130, s.37)

- 38 5. Section 6 of P.L.1945, c.169 (C.10:5-6) is amended to read as 39 follows:
- 6. There is created in the Department of Law and Public Safety a division known as "The Division on Civil Rights" with power to prevent and eliminate discrimination in the manner prohibited by this act against persons because of race, creed, color, national origin, ancestry, age, marital status, affectional or sexual orientation, gender identity or expression, familial status, nationality, disability, or sex or because of their liability for service in the Armed Forces of the United States, by employers, labor organizations, employment agencies or other persons and to take

- 1 other actions against discrimination because of race, creed, color,
- 2 national origin, ancestry, marital status, sex, familial status,
- 3 nationality, disability, or age or because of their liability for service
- 4 in the Armed Forces of the United States, as herein provided; and
- 5 the division created hereunder is given general jurisdiction and
- 6 authority for such purposes.
- 7 (cf: P.L.2003, c.180, s.7)

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- 9 6. Section 8 of P.L.1945, c.169 (C.10:5-8) is amended to read as 10 follows:
  - 8. The Attorney General shall:
- 12 a. Exercise all powers of the division not vested in the 13 commission.
  - b. Administer the work of the division.
- 15 c. Organize the division into sections, which shall include but not be limited to a section which shall receive, investigate, and act 16 17 upon complaints alleging discrimination against persons because of 18 race, creed, color, national origin, ancestry, age, marital status, 19 affectional or sexual orientation, gender identity or expression, 20 familial status, disability, nationality or sex or because of their 21 liability for service in the Armed Forces of the United States; and 22 another which shall, in order to eliminate prejudice and to further 23 good will among the various racial and religious and nationality 24 groups in this State, study, recommend, prepare and implement, in 25 cooperation with such other departments of the State Government 26 or any other agencies, groups or entities both public and private, 27 such educational and human relations programs as are consonant with the objectives of this act; and prescribe the organization of said 28 29 sections and the duties of his subordinates and assistants.
  - d. Appoint a Director of the Division on Civil Rights, who shall act for the Attorney General, in the Attorney General's place and with the Attorney General's powers, which appointment shall be subject to the approval of the commission and the Governor, a deputy director and such assistant directors, field representatives and assistants as may be necessary for the proper administration of the division and fix their compensation within the limits of available appropriations. The director, deputy director, assistant directors, field representatives and assistants shall not be subject to the Civil Service Act and shall be removable by the Attorney General at will.
  - e. Appoint such clerical force and employees as the Attorney General may deem necessary and fix their duties, all of whom shall be subject to the Civil Service Act.
  - f. Maintain liaison with local and State officials and agencies concerned with matters related to the work of the division.
  - g. Adopt, promulgate, amend, and rescind suitable rules and regulations to carry out the provisions of this act.
  - h. Conduct investigations, receive complaints and conduct

hearings thereon other than those complaints received and hearings
held pursuant to the provisions of this act.

- i. In connection with any investigation or hearing held pursuant to the provisions of this act, subpoena witnesses, compel their attendance, administer oaths, take the testimony of any person, under oath, and, in connection therewith, require the production for examination of any books or papers relating to any subject matter under investigation or in question by the division and conduct such discovery procedures which may include the taking of interrogatories and oral depositions as shall be deemed necessary by the Attorney General in any investigation. The Attorney General may make rules as to the issuance of subpoenas by the director. The failure of any witness when duly subpoenaed to attend, give testimony, or produce evidence shall be punishable by the Superior Court of New Jersey in the same manner as such failure is punishable by such court in a case therein pending.
- j. Issue such publications and such results of investigations and research tending to promote good will and to minimize or eliminate discrimination because of race, creed, color, national origin, ancestry, age, marital status, affectional or sexual orientation, gender identity or expression, familial status, disability, nationality or sex, as the commission shall direct, subject to available appropriations.
- k. Render each year to the Governor and Legislature a full written report of all the activities of the division.
- l. Appoint, subject to the approval of the commission, a panel of not more than five hearing examiners, each of whom shall be duly licensed to practice law in this State for a period of at least five years, and each to serve for a term of one year and until his successor is appointed, any one of whom the director may designate in his place to conduct any hearing and recommend findings of fact and conclusions of law. The hearing examiners shall receive such compensation as may be determined by the Attorney General, subject to available appropriations.

35 (cf: P.L.2003, c.180, s.8)

- 7. Section 1 of P.L.1954, c.198 (C.10:5-9.1) is amended to read as follows:
- 1. The Division on Civil Rights in the Department of Law and Public Safety shall enforce the laws of this State against discrimination in housing built with, or leased with the assistance of, public funds or public assistance, pursuant to any law, and in real property, as defined in the law hereby supplemented, because of race, religious principles, color, national origin, ancestry, marital status, affectional or sexual orientation, familial status, disability, nationality, sex, gender identity or expression or source of lawful income used for rental or mortgage payments. The said laws shall be so enforced in the manner prescribed in the act to which this act

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1 is a supplement.2 (cf: P.L.2003, c.180, s.9)
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- 8. Section 1 of P.L.1945, c.169 (C.10:5-10) is amended to read as follows:
  - 9. The commission shall:
- a. Consult with and advise the Attorney General with respect to the work of the division.
  - b. Survey and study the operations of the division.
- c. Report to the Governor and the Legislature with respect to such matters relating to the work of the division and at such times as it may deem in the public interest.

The mayors or chief executive officers of the municipalities in the State may appoint local commissions on civil rights to aid in effectuating the purposes of this act. Such local commissions shall representative composed of citizens serving compensation. Such commissions shall attempt to foster through community effort or otherwise, good will, cooperation and conciliation among the groups and elements of the inhabitants of the community, and they may be empowered by the local governing bodies to make recommendations to them for the development of policies and procedures in general and for programs of formal and informal education that will aid in eliminating all types of discrimination based on race, creed, color, national origin, ancestry, age, marital status, affectional or sexual orientation, gender identity or expression, familial status, disability, nationality or sex.

27 (cf: P.L.2003, c.180, s.11)

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- 9. Section 11 of P.L.1945, c.169 (C.10:5-12) is amended to read as follows:
- 11. It shall be an unlawful employment practice, or, as the case may be, an unlawful discrimination:
- 33 a. For an employer, because of the race, creed, color, national 34 origin, ancestry, age, marital status, domestic partnership status, affectional or sexual orientation, genetic information, sex, gender 35 36 identity or expression, disability or atypical hereditary cellular or 37 blood trait of any individual, or because of the liability for service in the Armed Forces of the United States or the nationality of any 38 individual, or because of the refusal to submit to a genetic test or 39 40 make available the results of a genetic test to an employer, to refuse 41 to hire or employ or to bar or to discharge or require to retire, unless 42 justified by lawful considerations other than age, from employment 43 such individual or to discriminate against such individual in 44 compensation or in terms, conditions or privileges of employment; 45 provided, however, it shall not be an unlawful employment practice 46 to refuse to accept for employment an applicant who has received a 47 notice of induction or orders to report for active duty in the armed 48 forces; provided further that nothing herein contained shall be

construed to bar an employer from refusing to accept for employment any person on the basis of sex in those certain circumstances where sex is a bona fide occupational qualification, reasonably necessary to the normal operation of the particular business or enterprise; provided further that nothing herein contained shall be construed to bar an employer from refusing to accept for employment or to promote any person over 70 years of age; provided further that it shall not be an unlawful employment practice for a club exclusively social or fraternal to use club membership as a uniform qualification for employment, or for a religious association or organization to utilize religious affiliation as a uniform qualification in the employment of clergy, religious teachers or other employees engaged in the religious activities of the association or organization, or in following the tenets of its religion in establishing and utilizing criteria for employment of an employee; provided further, that it shall not be an unlawful employment practice to require the retirement of any employee who, for the two-year period immediately before retirement, is employed in a bona fide executive or a high policy-making position, if that employee is entitled to an immediate non-forfeitable annual retirement benefit from a pension, profit sharing, savings or deferred retirement plan, or any combination of those plans, of the employer of that employee which equals in the aggregate at least \$27,000.00; and provided further that an employer may restrict employment to citizens of the United States where such restriction is required by federal law or is otherwise necessary to protect the national interest.

The provisions of subsections a. and b. of section 57 of P.L.2003, c.246 (C.34:11A-20), and the provisions of section 58 of P.L.2003, c.246 (C.26:8A-11), shall not be deemed to be an unlawful discrimination under P.L.1945, c.169 (C.10:5-1 et seq.).

For the purposes of this subsection, a "bona fide executive" is a top level employee who exercises substantial executive authority over a significant number of employees and a large volume of business. A "high policy-making position" is a position in which a person plays a significant role in developing policy and in recommending the implementation thereof.

b. For a labor organization, because of the race, creed, color, national origin, ancestry, age, marital status, domestic partnership status, affectional or sexual orientation, gender identity or expression, disability or sex of any individual, or because of the liability for service in the Armed Forces of the United States or nationality of any individual, to exclude or to expel from its membership such individual or to discriminate in any way against any of its members, against any applicant for, or individual included in, any apprentice or other training program or against any employer or any individual employed by an employer; provided, however, that nothing herein contained shall be construed to bar a

labor organization from excluding from its apprentice or other training programs any person on the basis of sex in those certain circumstances where sex is a bona fide occupational qualification reasonably necessary to the normal operation of the particular apprentice or other training program.

- c. For any employer or employment agency to print or circulate or cause to be printed or circulated any statement, advertisement or publication, or to use any form of application for employment, or to make an inquiry in connection with prospective employment, which expresses, directly or indirectly, any limitation, specification or discrimination as to race, creed, color, national origin, ancestry, age, marital status, domestic partnership status, affectional or sexual orientation, gender identity or expression, disability, nationality or sex or liability of any applicant for employment for service in the Armed Forces of the United States, or any intent to make any such limitation, specification or discrimination, unless based upon a bona fide occupational qualification.
- d. For any person to take reprisals against any person because that person has opposed any practices or acts forbidden under this act or because that person has filed a complaint, testified or assisted in any proceeding under this act or to coerce, intimidate, threaten or interfere with any person in the exercise or enjoyment of, or on account of that person having aided or encouraged any other person in the exercise or enjoyment of, any right granted or protected by this act.
- e. For any person, whether an employer or an employee or not, to aid, abet, incite, compel or coerce the doing of any of the acts forbidden under this act, or to attempt to do so.
- lessee, proprietor, (1) For any owner, superintendent, agent, or employee of any place of public accommodation directly or indirectly to refuse, withhold from or deny to any person any of the accommodations, advantages, facilities or privileges thereof, or to discriminate against any person in the furnishing thereof, or directly or indirectly to publish, circulate, issue, display, post or mail any written or printed communication, notice, or advertisement to the effect that any of the accommodations, advantages, facilities, or privileges of any such place will be refused, withheld from, or denied to any person on account of the race, creed, color, national origin, ancestry, marital status, domestic partnership status, sex, gender identity or affectional or sexual orientation, disability or expression, nationality of such person, or that the patronage or custom thereat of any person of any particular race, creed, color, national origin, ancestry, marital status, domestic partnership status, sex, gender identity or expression, affectional or sexual orientation, disability or nationality is unwelcome, objectionable or not acceptable, desired or solicited, and the production of any such written or printed communication, notice or advertisement, purporting to relate to any

such place and to be made by any owner, lessee, proprietor, superintendent or manager thereof, shall be presumptive evidence in any action that the same was authorized by such person; provided, however, that nothing contained herein shall be construed to bar any place of public accommodation which is in its nature reasonably restricted exclusively to individuals of one sex, and which shall include but not be limited to any summer camp, day camp, or resort camp, bathhouse, dressing room, swimming pool, gymnasium, comfort station, dispensary, clinic or hospital, or school or educational institution which is restricted exclusively to individuals of one sex, from refusing, withholding from or denying to any individual of the opposite sex any of the accommodations, advantages, facilities or privileges thereof on the basis of sex; provided further, that the foregoing limitation shall not apply to any restaurant as defined in R.S.33:1-1 or place where alcoholic beverages are served.

(2) Notwithstanding the definition of "public accommodation" as set forth in subsection 1. of section 5 of P.L.1945, c.169 (C.10:5-5), for any owner, lessee, proprietor, manager, superintendent, agent, or employee of any private club or association to directly or indirectly refuse, withhold from or deny to any individual who has been accepted as a club member and has contracted for or is otherwise entitled to full club membership any of the accommodations, advantages, facilities or privileges thereof, or to discriminate against any member in the furnishing thereof on account of the race, creed, color, national origin, ancestry, marital status, domestic partnership status, sex, gender identity or expression, affectional or sexual orientation, disability or nationality of such person.

In addition to the penalties otherwise provided for a violation of P.L.1945, c.169 (C.10:5-1 et seq.), if the violator of paragraph (2) of subsection f. of this section is the holder of an alcoholic beverage license issued under the provisions of R.S.33:1-12 for that private club or association, the matter shall be referred to the Director of the Division of Alcoholic Beverage Control who shall impose an appropriate penalty in accordance with the procedures set forth in R.S.33:1-31.

- g. For any person, including but not limited to, any owner, lessee, sublessee, assignee or managing agent of, or other person having the right of ownership or possession of or the right to sell, rent, lease, assign, or sublease any real property or part or portion thereof, or any agent or employee of any of these:
- (1) To refuse to sell, rent, lease, assign, or sublease or otherwise to deny to or withhold from any person or group of persons any real property or part or portion thereof because of race, creed, color, national origin, ancestry, marital status, domestic partnership status, sex, gender identity or expression, affectional or sexual orientation, familial status, disability, nationality, or source of lawful income

used for rental or mortgage payments;

- (2) To discriminate against any person or group of persons because of race, creed, color, national origin, ancestry, marital status, domestic partnership status, sex, gender identity or expression, affectional or sexual orientation, familial status, disability, nationality or source of lawful income used for rental or mortgage payments in the terms, conditions or privileges of the sale, rental or lease of any real property or part or portion thereof or in the furnishing of facilities or services in connection therewith;
- (3) To print, publish, circulate, issue, display, post or mail, or cause to be printed, published, circulated, issued, displayed, posted or mailed any statement, advertisement, publication or sign, or to use any form of application for the purchase, rental, lease, assignment or sublease of any real property or part or portion thereof, or to make any record or inquiry in connection with the prospective purchase, rental, lease, assignment, or sublease of any real property, or part or portion thereof which expresses, directly or indirectly, any limitation, specification or discrimination as to race, creed, color, national origin, ancestry, marital status, domestic partnership status, sex, gender identity or expression, affectional or sexual orientation, familial status, disability, nationality, or source of lawful income used for rental or mortgage payments, or any intent to make any such limitation, specification or discrimination, and the production of any such statement, advertisement, publicity, sign, form of application, record, or inquiry purporting to be made by any such person shall be presumptive evidence in any action that the same was authorized by such person; provided, however, that nothing contained in this subsection shall be construed to bar any person from refusing to sell, rent, lease, assign or sublease or from advertising or recording a qualification as to sex for any room, apartment, flat in a dwelling or residential facility which is planned exclusively for and occupied by individuals of one sex to any individual of the exclusively opposite sex on the basis of sex;
  - (4) To refuse to sell, rent, lease, assign, or sublease or otherwise to deny to or withhold from any person or group of persons any real property or part or portion thereof because of the source of any lawful income received by the person or the source of any lawful rent payment to be paid for the real property; or
  - (5) To refuse to rent or lease any real property to another person because that person's family includes children under 18 years of age, or to make an agreement, rental or lease of any real property which provides that the agreement, rental or lease shall be rendered null and void upon the birth of a child. This paragraph shall not apply to housing for older persons as defined in subsection mm. of section 5 of P.L.1945, c.169 (C.10:5-5).
  - h. For any person, including but not limited to, any real estate broker, real estate salesperson, or employee or agent thereof:
    - (1) To refuse to sell, rent, assign, lease or sublease, or offer for

1 sale, rental, lease, assignment, or sublease any real property or part 2 or portion thereof to any person or group of persons or to refuse to 3 negotiate for the sale, rental, lease, assignment, or sublease of any 4 real property or part or portion thereof to any person or group of 5 persons because of race, creed, color, national origin, ancestry, 6 marital status, domestic partnership status, familial status, sex, 7 gender identity or expression, affectional or sexual orientation, 8 disability, nationality, or source of lawful income used for rental or 9 mortgage payments, or to represent that any real property or portion 10 thereof is not available for inspection, sale, rental, lease, 11 assignment, or sublease when in fact it is so available, or otherwise 12 to deny or withhold any real property or any part or portion of 13 facilities thereof to or from any person or group of persons because 14 of race, creed, color, national origin, ancestry, marital status, 15 domestic partnership status, familial status, sex, gender identity or 16 expression, affectional or sexual orientation, disability or 17 nationality;

(2) To discriminate against any person because of race, creed, color, national origin, ancestry, marital status, domestic partnership status, familial status, sex, gender identity or expression, affectional or sexual orientation, disability, nationality, or source of lawful income used for rental or mortgage payments in the terms, conditions or privileges of the sale, rental, lease, assignment or sublease of any real property or part or portion thereof or in the furnishing of facilities or services in connection therewith;

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(3) To print, publish, circulate, issue, display, post, or mail, or cause to be printed, published, circulated, issued, displayed, posted or mailed any statement, advertisement, publication or sign, or to use any form of application for the purchase, rental, lease, assignment, or sublease of any real property or part or portion thereof or to make any record or inquiry in connection with the prospective purchase, rental, lease, assignment, or sublease of any real property or part or portion thereof which expresses, directly or indirectly, any limitation, specification or discrimination as to race, creed, color, national origin, ancestry, marital status, domestic partnership status, familial status, sex, gender identity or expression, affectional or sexual orientation, disability, nationality, or source of lawful income used for rental or mortgage payments or any intent to make any such limitation, specification or discrimination, and the production of any such statement, advertisement, publicity, sign, form of application, record, or inquiry purporting to be made by any such person shall be presumptive evidence in any action that the same was authorized by such person; provided, however, that nothing contained in this subsection h., shall be construed to bar any person from refusing to sell, rent, lease, assign or sublease or from advertising or recording a qualification as to sex for any room, apartment, flat in a dwelling or residential facility which is planned exclusively for and occupied

exclusively by individuals of one sex to any individual of the opposite sex on the basis of sex;

- (4) To refuse to sell, rent, lease, assign, or sublease or otherwise to deny to or withhold from any person or group of persons any real property or part or portion thereof because of the source of any lawful income received by the person or the source of any lawful rent payment to be paid for the real property; or
- (5) To refuse to rent or lease any real property to another person because that person's family includes children under 18 years of age, or to make an agreement, rental or lease of any real property which provides that the agreement, rental or lease shall be rendered null and void upon the birth of a child. This paragraph shall not apply to housing for older persons as defined in subsection mm. of section 5 of P.L.1945, c.169 (C.10:5-5).
- i. For any person, bank, banking organization, mortgage company, insurance company or other financial institution, lender or credit institution involved in the making or purchasing of any loan or extension of credit, for whatever purpose, whether secured by residential real estate or not, including but not limited to financial assistance for the purchase, acquisition, construction, rehabilitation, repair or maintenance of any real property or part or portion thereof or any agent or employee thereof:
- (1) To discriminate against any person or group of persons because of race, creed, color, national origin, ancestry, marital status, domestic partnership status, sex, gender identity or expression, affectional or sexual orientation, disability, familial status or nationality, in the granting, withholding, extending, modifying, renewing, or purchasing, or in the fixing of the rates, terms, conditions or provisions of any such loan, extension of credit or financial assistance or purchase thereof or in the extension of services in connection therewith;
- (2) To use any form of application for such loan, extension of credit or financial assistance or to make record or inquiry in connection with applications for any such loan, extension of credit or financial assistance which expresses, directly or indirectly, any limitation, specification or discrimination as to race, creed, color, national origin, ancestry, marital status, domestic partnership status, sex, gender identity or expression, affectional or sexual orientation, disability, familial status or nationality or any intent to make any such limitation, specification or discrimination; unless otherwise required by law or regulation to retain or use such information;
  - (3) (Deleted by amendment, P.L.2003, c.180).
- (4) To discriminate against any person or group of persons because of the source of any lawful income received by the person or the source of any lawful rent payment to be paid for the real property; or
- (5) To discriminate against any person or group of persons because that person's family includes children under 18 years of

age, or to make an agreement or mortgage which provides that the agreement or mortgage shall be rendered null and void upon the birth of a child. This paragraph shall not apply to housing for older persons as defined in subsection mm. of section 5 of P.L.1945, c.169 (C.10:5-5).

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- j. For any person whose activities are included within the scope of this act to refuse to post or display such notices concerning the rights or responsibilities of persons affected by this act as the Attorney General may by regulation require.
- k. For any real estate broker, real estate salesperson or employee or agent thereof or any other individual, corporation, partnership, or organization, for the purpose of inducing a transaction for the sale or rental of real property from which transaction such person or any of its members may benefit financially, to represent that a change has occurred or will or may occur in the composition with respect to race, creed, color, national origin, ancestry, marital status, domestic partnership status, familial status, sex, gender identity or expression, affectional or sexual orientation, disability, nationality, or source of lawful income used for rental or mortgage payments of the owners or occupants in the block, neighborhood or area in which the real property is located, and to represent, directly or indirectly, that this change will or may result in undesirable consequences in the block, neighborhood or area in which the real property is located, including, but not limited to the lowering of property values, an increase in criminal or anti-social behavior, or a decline in the quality of schools or other facilities.
- 1. For any person to refuse to buy from, sell to, lease from or to, license, contract with, or trade with, provide goods, services or information to, or otherwise do business with any other person on the basis of the race, creed, color, national origin, ancestry, age, sex. gender identity or expression, affectional or sexual orientation, marital status, domestic partnership status, liability for service in the Armed Forces of the United States, disability, nationality, or source of lawful income used for rental or mortgage payments of such other person or of such other person's spouse, partners, members, stockholders, directors, officers, managers, superintendents, agents, employees, business associates, suppliers, or customers. This subsection shall not prohibit refusals or other actions (1) pertaining to employee-employer collective bargaining, labor disputes, or unfair labor practices, or (2) made or taken in connection with a protest of unlawful discrimination or unlawful employment practices.
  - m. For any person to:
- (1) Grant or accept any letter of credit or other document which evidences the transfer of funds or credit, or enter into any contract for the exchange of goods or services, where the letter of credit, contract, or other document contains any provisions requiring any person to discriminate against or to certify that he, she or it has not

- dealt with any other person on the basis of the race, creed, color,
- 2 national origin, ancestry, age, sex, gender identity or expression,
- 3 affectional or sexual orientation, marital status, domestic
- 4 partnership status, disability, liability for service in the Armed
- 5 Forces of the United States, or nationality of such other person or of
- 6 such other person's spouse, partners, members, stockholders,
- 7 directors, officers, managers, superintendents, agents, employees,
- 8 business associates, suppliers, or customers.

(2) Refuse to grant or accept any letter of credit or other document which evidences the transfer of funds or credit, or refuse to enter into any contract for the exchange of goods or services, on the ground that it does not contain such a discriminatory provision or certification.

The provisions of this subsection shall not apply to any letter of credit, contract, or other document which contains any provision pertaining to employee-employer collective bargaining, a labor dispute or an unfair labor practice, or made in connection with the protest of unlawful discrimination or an unlawful employment practice, if the other provisions of such letter of credit, contract, or other document do not otherwise violate the provisions of this subsection.

- n. For any person to aid, abet, incite, compel, coerce, or induce the doing of any act forbidden by subsections l. and m. of section 11 of P.L.1945, c.169 (C.10:5-12), or to attempt, or to conspire to do so. Such prohibited conduct shall include, but not be limited to:
- (1) Buying from, selling to, leasing from or to, licensing, contracting with, trading with, providing goods, services, or information to, or otherwise doing business with any person because that person does, or agrees or attempts to do, any such act or any act prohibited by this subsection; or
- (2) Boycotting, commercially blacklisting or refusing to buy from, sell to, lease from or to, license, contract with, provide goods, services or information to, or otherwise do business with any person because that person has not done or refuses to do any such act or any act prohibited by this subsection; provided that this subsection shall not prohibit refusals or other actions either pertaining to employee-employer collective bargaining, labor disputes, or unfair labor practices, or made or taken in connection with a protest of unlawful discrimination or unlawful employment practices.
- o. For any multiple listing service, real estate brokers' organization or other service, organization or facility related to the business of selling or renting dwellings to deny any person access to or membership or participation in such organization, or to discriminate against such person in the terms or conditions of such access, membership, or participation, on account of race, creed, color, national origin, ancestry, age, marital status, domestic partnership status, familial status, sex, gender identity or expression, affectional or sexual orientation, disability or

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    nationality.
    (cf: P.L.2003, c.246, s.12)
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- 10. Section 12 of P.L.1992, c.146 (C.10:5-12.5) is amended to read as follows:
- 12. a. It shall be an unlawful discrimination for a municipality, county or other local civil or political subdivision of the State of New Jersey, or an officer, employee, or agent thereof, to exercise the power to regulate land use or housing in a manner that discriminates on the basis of race, creed, color, national origin, ancestry, marital status, familial status, sex, gender identity or expression, nationality or disability.
  - b. Notwithstanding the provisions of section 12 of P.L.1945, c.169 (C.10:5-13) any person claiming to be aggrieved by an unlawful discrimination under this section shall enforce this section by private right of action in Superior Court. This section shall not apply to discrimination in housing owned or managed by a municipality, county or other local civil or political subdivision of the State of New Jersey where such discrimination is otherwise prohibited by section 11 of P.L.1945, c.169 (C.10:5-12).
- 21 (cf: P.L.2003, c.180, s.13)

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- 11. Section 26 of P.L.1945, c.169 (C.10:5-27) is amended to read as follows:
- 25 26. The provisions of this act shall be construed fairly and justly 26 with due regard to the interests of all parties. Nothing contained in 27 this act shall be deemed to repeal any of the provisions of the Civil 28 Rights Law or of any other law of this State relating to 29 discrimination because of race, creed, color, national origin, 30 ancestry, marital status, affectional or sexual orientation, disability, 31 gender identity or expression, nationality or sex or liability for 32 service in the Armed Forces of the United States; except that, as to 33 practices and acts declared unlawful by section 11 of this act, the 34 procedure herein provided shall, while pending, be exclusive; and 35 the final determination therein shall exclude any other action, civil 36 or criminal, based on the same grievance of the individual 37 concerned. Nothing herein contained shall bar, exclude or otherwise 38 affect any right or action, civil or criminal, which may exist 39 independently of any right to redress against or specific relief from 40 any unlawful employment practice or unlawful discrimination. 41 With respect only to affectional or sexual orientation and gender 42 identity or expression, nothing contained herein shall be construed 43 to require the imposition of affirmative action, plans or quotas as 44 specific relief from an unlawful employment practice or unlawful 45 discrimination.
- 46 (cf: P.L.2003, c.180, s.17)

- 1 12. Section 1 of P.L.1975, c.127 (C.10:5-31) is amended to read as follows:
  - 1. As used in this act:
- 4 a. "Public works contract" means any contract to be performed 5 for or on behalf of the State or any county or municipality or other 6 political subdivision of the State, or any agency or authority created 7 by any of the foregoing, for the construction, alteration or repair of 8 any building or public work or for the acquisition of materials, 9 supplies or services with respect to equipment, 10 discrimination in the hiring of persons for the performance of work 11 thereunder or under any subcontract thereunder by reason of race, 12 creed, color, national origin, ancestry, marital status, affectional or 13 sexual orientation, nationality, gender identity or expression, 14 disability or sex is prohibited under R.S.10:2-1.
  - b. "Equal employment opportunity" means equality in opportunity for employment by any contractor, subcontractor or business firm engaged in the carrying out of a public works project including its development, design, acquisition, construction, management and operation.
- 20 (cf: P.L.2003, c.180, s.24)

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- 22 13. Section 2 of P.L.1975, c.127 (C.10:5-32) is amended to read 23 as follow:
- 24 2. No public works contract shall be awarded by the State, a 25 county, municipality or other political subdivision of the State, or 26 any agency of or authority created by any of the foregoing, nor shall 27 any moneys be paid thereunder to any contractor, subcontractor or 28 business firm which has not agreed and guaranteed to afford equal 29 opportunity in performance of the contract and, except with respect 30 to affectional or sexual orientation, and gender identity or 31 expression, in accordance with an affirmative action program 32 approved by the State Treasurer.

33 (cf: P.L.1991, c.519, s.12)

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- 35 14. Section 3 of P.L.1975, c.127 (C.10:5-33) is amended to read as follows:
  - 3. The State or any county or municipality or other political subdivision of the State, or any agency of or authority created by any of the foregoing, shall include in the bid specifications and the contract provisions of any public works contract the following language:
- "During the performance of this contract, the contractor agrees as follows:
- a. The contractor or subcontractor, where applicable, will not discriminate against any employee or applicant for employment because of age, race, creed, color, national origin, ancestry, marital status, affectional or sexual orientation, gender identity or expression, disability, nationality or sex. Except with respect to

affectional or sexual orientation and gender identity or expression, the contractor will take affirmative action to ensure that such applicants are recruited and employed, and that employees are treated during employment, without regard to their age, race, creed, color, national origin, ancestry, marital status, affectional or sexual orientation, gender identity or expression, disability, nationality or sex. Such action shall include, but not be limited to the following: employment, upgrading, demotion, or transfer; recruitment or recruitment advertising; layoff or termination; rates of pay or other forms of compensation; and selection for training, including The contractor agrees to post in conspicuous apprenticeship. places, available to employees and applicants for employment, notices to be provided by the contracting officer setting forth the provisions of this nondiscrimination clause;

- b. The contractor or subcontractor, where applicable will, in all solicitations or advertisements for employees placed by or on behalf of the contractor, state that all qualified applicants will receive consideration for employment without regard to age, race, creed, color, national origin, ancestry, marital status, affectional or sexual orientation, gender identity or expression, disability, nationality or sex;
- c. The contractor or subcontractor where applicable, will send to each labor union or representative of workers with which he has a collective bargaining agreement or other contract or understanding, a notice, to be provided by the agency contracting officer, advising the labor union or workers' representative of the contractor's commitments under this act and shall post copies of the notice in conspicuous places available to employees and applicants for employment."

In soliciting bids for any public works contract the State or any county or municipality or other political subdivision of the State, or any agency of or authority created by any of the foregoing, shall include in the advertisement and solicitation of bids the following language: "Bidders are required to comply with the requirements of P.L.1975, c.127."

36 (cf: P.L.2003, c.180, s.25)

- 38 15. Section 4 of P.L.1975, c.127 (C.10:5-34) is amended to read as follows:
  - 4. Each prospective bidder on a public works contract or contracts and each subcontract bidder to a prime contract bidder shall formulate and submit to the State Treasurer his or its affirmative action program of equal opportunity whereby he or it guarantees minorities employment in all employment categories; the submission shall be accompanied by a fee in an amount to be fixed by the State Treasurer. For the purposes of this section, equal employment opportunity but not affirmative action is required with respect to persons identified solely by their affectional or sexual

orientation and gender identity or expression. The State Treasurer shall notify the bidder of approval or disapproval of his or its program within 60 days of its submission; failure of the State Treasurer to so act within 60 days shall constitute approval of the program. Any existing federally approved or sanctioned affirmative action program shall be approved by the State Treasurer.

No subcontract bidder who has less than five employees need comply with the provisions of this section.

(cf: P.L.1991, c.519, s.14)

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16. (New section) a. Nothing in P.L. , c. (C. )(now pending before this Legislature as this bill) shall affect the ability of an employer to require employees to adhere to reasonable workplace appearance, grooming, and dress standards not precluded by other provisions of State or federal law, provided that an employer must allow an employee to appear, groom, and dress consistently with the employee's gender identity or expression.

b. For the purposes of P.L. , c. (C. )(now pending before this Legislature as this bill), a person shall be admitted to housing, facilities and accommodations based on their gender identity or expression, unless the Division of Civil Rights grants an exemption.

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17. This act shall take effect on the 180th day following enactment.

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## STATEMENT

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This bill would amend the "Law Against Discrimination" (LAD) to specify that gender identity or expression is a protected class against discrimination.

In the recent New Jersey Appellate Division case, Enriquez v. West Jersey Health Systems, 342 N.J.Super. 501 (2001), that court held that gender dysphoria or transsexualism is a handicap under the New Jersey's LAD and that the LAD precludes an employer from discriminating against a person based on that person's sexual identity or gender. In that case the plaintiff sued her employer for wrongful termination of employment because she lost her position as a medical director at an outpatient treatment facility after she began her external transformation from a male to a female and prior to her undergoing sex reassignment surgery. The plaintiff was diagnosed with a "gender identity disorder." The trial judge dismissed the complaint noting that the plaintiff could not bring the a claim for sexual orientation discrimination under the LAD. The Appellate Division concluded that," . . . sex discrimination under the LAD includes gender discrimination so as to protect plaintiff from gender stereotyping and discrimination from transforming herself from a man to a woman." Id. at 516. The court stated that,

"It is incomprehensible to us that our Legislature would ban discrimination against heterosexual men and women; against homosexual men and women; against bisexual men and women; against men and women who are perceived, presumed or identified by others as not conforming to the stereotypical notions of how men and women behave, but would condone discrimination against men or women who seek to change their anatomical sex because they suffer from a gender identity disorder. We conclude that sex discrimination under the LAD includes gender discrimination so as to protect plaintiff from gender stereotyping and discrimination for transforming herself from a man to a woman." Id. at 515. (Emphasis added.). The court reversed the judge's assessment that a claim for gender dysphoria could not be a handicap under the LAD. The court remanded the plaintiff's gender discrimination claim. Id. at 523.

This bill would codify the court's reasoning in the *Enriquez* decision and expand the provisions of the LAD to include discrimination on the basis of gender identity or expression. The bill would define "gender identity or expression" as "having or being perceived as having a gender related identity or expression whether or not stereo typically associated with a person's assigned sex at birth." This definition is intended to cover everyone whether they have a typical or non-typical gender identity and expression and is consistent with case law that held any discrimination based on gender stereotypes is prohibited by the LAD.

The bill provides that the provisions of the bill would not preclude an employer form requiring employees to adhere to reasonable workplace appearance, grooming and dress standards, provided that an employer allows an employee to dress in a manner consistent with the employee's gender identity.

# SENATE JUDICIARY COMMITTEE

# STATEMENT TO

SENATE, No. 362

with committee amendments

# STATE OF NEW JERSEY

DATED: NOVEMBER 13, 2006

The Senate Judiciary Committee reports favorably and with committee amendments Senate Bill No. 362.

This bill would amend the "Law Against Discrimination" (LAD) to specify that gender identity or expression is a protected class against discrimination.

In the New Jersey Appellate Division case, Enriquez v. West Jersey Health Systems, 342 N.J.Super. 501 (2001) cert. den. 170 N.J.211 (2001), that court held that gender dysphoria or transsexualism is a handicap under the New Jersey's LAD and that the LAD precludes an employer from discriminating against a person based on that person's sexual identity or gender. In that case the plaintiff sued her employer for wrongful termination of employment because she lost her position as a medical director at an outpatient treatment facility after she began her external transformation from a male to a female and prior to her undergoing sex reassignment surgery. The plaintiff was diagnosed with a "gender identity disorder." The trial judge dismissed the complaint noting that the plaintiff could not bring the a claim for sexual orientation discrimination under the LAD. However, the Appellate Division concluded that "[S]ex discrimination under the LAD includes gender discrimination so as to protect plaintiff from gender stereotyping and discrimination from transforming herself from a man to a woman." Id. at 516. The court stated that, "It is incomprehensible to us that our Legislature would ban discrimination against heterosexual men and women; against homosexual men and women; against bisexual men and women; against men and women who are perceived, presumed or identified by others as not conforming to the stereotypical notions of how men and women behave, but would condone discrimination against men or women who seek to change their anatomical sex because they suffer from a gender identity disorder. We conclude that sex discrimination under the LAD includes gender discrimination so as to protect plaintiff from gender stereotyping and discrimination for transforming herself from a man to a woman." Id. at 515. (Emphasis added.). The court reversed the assessment of the trial court that a claim for gender dysphoria could

not be a handicap under the LAD and remanded the plaintiff's gender discrimination claim. Id. at 523.

This bill would codify the court's reasoning in the *Enriquez* decision and expand the provisions of the LAD to include discrimination on the basis of gender identity or expression. The bill would define "gender identity or expression" as "having or being perceived as having a gender related identity or expression whether or not stereo typically associated with a person's assigned sex at birth." This definition is intended to cover everyone whether they have a typical or non-typical gender identity and expression and is consistent with case law that held that any discrimination based on gender stereotypes is prohibited by the LAD.

The committee amended the bill to delete section 16 and place the substance of that section into the appropriate amendatory section which is N.J.S.A.10:5-12 (section 9 of the bill). The amendments move the provision concerning access to housing, facilities and accommodations from subsection b. of section 16 of the bill to subsection f. (1), subsection g. (3) and subsection h. (3) of N.J.S.A.10:5-12. The provision concerning the employee's adherence to reasonable dress standards is moved from subsection a. of section 16 to become a new subsection p. of N.J.S.A.10:5-12.

The committee also amended section 4 of the bill, which amends N.J.S.A.10:5-5, the definitional section, to provide that the term "gender identity or expression" includes transgender status.

This bill was pre-filed for introduction in the 2006-2007 session pending technical review. As reported, the bill includes the changes required by technical review, which has been performed.

# STATEMENT TO

# [First Reprint] **SENATE, No. 362**

with Assembly Floor Amendments (Proposed By Assemblyman GUSCIORA)

ADOPTED: DECEMBER 14, 2006

This bill would amend the "Law Against Discrimination" (LAD) to specify that gender identity or expression is a protected class against discrimination.

These floor amendments would amend section 4 of the bill, which amends N.J.S.A.10:5-5, the definitional section, to delete the following additional language which was added by the Senate Judiciary Committee: "'Gender identity or expression' includes transgender status."

These amendments would make this bill identical to Assembly Bill No. 930(1R).

# ASSEMBLY, No. 930

# STATE OF NEW JERSEY 212th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 2006 SESSION

Sponsored by:

Assemblyman REED GUSCIORA
District 15 (Mercer)
Assemblyman JOHN F. MCKEON
District 27 (Essex)
Assemblywoman BONNIE WATSON COLEMAN
District 15 (Mercer)
Assemblyman JOSEPH VAS
District 19 (Middlesex)

#### Co-Sponsored by:

Assemblyman Green, Assemblywomen Voss, Cruz-Perez, Assemblymen Stack, Barnes, Hackett, Assemblywomen Quigley, Stender, Assemblymen Chivukula, Johnson, Conners, Conaway, Assemblywoman Oliver, Assemblymen Panter, Diegnan, Egan, Gordon, Burzichelli, Caraballo, Biondi, Giblin and Cryan

#### **SYNOPSIS**

Amends "Law against Discrimination" concerning gender identity or expression discrimination.

# **CURRENT VERSION OF TEXT**

Introduced Pending Technical Review by Legislative Counsel

(Sponsorship Updated As Of: 10/20/2006)

AN ACT concerning the "Law against Discrimination" and amending various parts of the statutory law and supplementing P.L.1945, c.169.

1 2

**BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

- 1. R.S. 10:2-1 is amended to read as follows:
- 10:2-1. Antidiscrimination provisions. Every contract for or on behalf of the State or any county or municipality or other political subdivision of the State, or any agency of or authority created by any of the foregoing, for the construction, alteration or repair of any public building or public work or for the acquisition of materials, equipment, supplies or services shall contain provisions by which the contractor agrees that:
- a. In the hiring of persons for the performance of work under this contract or any subcontract hereunder, or for the procurement, manufacture, assembling or furnishing of any such materials, equipment, supplies or services to be acquired under this contract, no contractor, nor any person acting on behalf of such contractor or subcontractor, shall, by reason of race, creed, color, national origin, ancestry, marital status, gender identity or expression, affectional or sexual orientation or sex, discriminate against any person who is qualified and available to perform the work to which the employment relates;
- b. No contractor, subcontractor, nor any person on his behalf shall, in any manner, discriminate against or intimidate any employee engaged in the performance of work under this contract or any subcontract hereunder, or engaged in the procurement, manufacture, assembling or furnishing of any such materials, equipment, supplies or services to be acquired under such contract, on account of race, creed, color, national origin, ancestry, marital status, gender identity or expression, affectional or sexual orientation or sex;
- c. There may be deducted from the amount payable to the contractor by the contracting public agency, under this contract, a penalty of \$50.00 for each person for each calendar day during which such person is discriminated against or intimidated in violation of the provisions of the contract; and
- d. This contract may be canceled or terminated by the contracting public agency, and all money due or to become due hereunder may be forfeited, for any violation of this section of the contract occurring after notice to the contractor from the contracting public agency of any prior violation of this section of the contract.
- No provision in this section shall be construed to prevent a board

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

of education from designating that a contract, subcontract or other means of procurement of goods, services, equipment or construction shall be awarded to a small business enterprise, minority business enterprise or a women's business enterprise pursuant to P.L.1985, c.490 (C.18A:18A-51 et seq.).

6 (cf: P.L.1991, c.519, s.10)

- 2. Section 3 of P.L.1945, c.169 (C.10:5-3) is amended to read as follows:
- 3. The Legislature finds and declares that practices of discrimination against any of its inhabitants, because of race, creed, color, national origin, ancestry, age, sex, gender identity or expression, affectional or sexual orientation, marital status, familial status, liability for service in the Armed Forces of the United States, disability or nationality, are matters of concern to the government of the State, and that such discrimination threatens not only the rights and proper privileges of the inhabitants of the State but menaces the institutions and foundation of a free democratic State; provided, however, that nothing in this expression of policy prevents the making of legitimate distinctions between citizens and aliens when required by federal law or otherwise necessary to promote the national interest.

The Legislature further declares its opposition to such practices of discrimination when directed against any person by reason of the race, creed, color, national origin, ancestry, age, sex, gender identity or expression, affectional or sexual orientation, marital status, liability for service in the Armed Forces of the United States, disability or nationality of that person or that person's spouse, partners, members, stockholders, directors, officers, managers, superintendents, agents, employees, business associates, suppliers, or customers, in order that the economic prosperity and general welfare of the inhabitants of the State may be protected and ensured.

The Legislature further finds that because of discrimination, people suffer personal hardships, and the State suffers a grievous harm. The personal hardships include: economic loss; time loss; physical and emotional stress; and in some cases severe emotional trauma, illness, homelessness or other irreparable harm resulting from the strain of employment controversies; relocation, search and moving difficulties; anxiety caused by lack of information, uncertainty, and resultant planning difficulty; career, education, family and social disruption; and adjustment problems, which particularly impact on those protected by this act. Such harms have, under the common law, given rise to legal remedies, including compensatory and punitive damages. The Legislature intends that such damages be available to all persons protected by this act and that this act shall be liberally construed in combination with other protections available under the laws of this State.

(cf: P.L.2003, c.180, s.3)

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- 3. Section 4 of P.L.1945, c.169 (C.10:5-4) is amended to read as follows:
- 4. All persons shall have the opportunity to obtain employment, and to obtain all the accommodations, advantages, facilities, and privileges of any place of public accommodation, publicly assisted housing accommodation, and other real property without discrimination because of race, creed, color, national origin, ancestry, age, marital status, affectional or sexual orientation, familial status, disability, nationality, sex <u>, gender identity or expression</u> or source of lawful income used for rental or mortgage payments, subject only to conditions and limitations applicable alike to all persons. This opportunity is recognized as and declared to be a civil right.
- 16 (cf: P.L.2003, c.180, s.4)

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- 4. Section 5 of P.L.1945, c.169 (C.10:5-5) is amended to read as follows:
- 5. As used in this act, unless a different meaning clearly appears from the context:
  - a. Person" includes one or more individuals, partnerships, associations, organizations, labor organizations, corporations, legal representatives, trustees, trustees in bankruptcy, receivers, and fiduciaries.
  - b. "Employment agency" includes any person undertaking to procure employees or opportunities for others to work.
  - c. "Labor organization" includes any organization which exists and is constituted for the purpose, in whole or in part, of collective bargaining, or of dealing with employers concerning grievances, terms or conditions of employment, or of other mutual aid or protection in connection with employment.
- d. "Unlawful employment practice" and "unlawful discrimination" include only those unlawful practices and acts specified in section 11 of this act.
  - e. "Employer" includes all persons as defined in subsection a. of this section unless otherwise specifically exempt under another section of this act, and includes the State, any political or civil subdivision thereof, and all public officers, agencies, boards or bodies.
- f. "Employee" does not include any individual employed in the domestic service of any person.
- g. "Liability for service in the Armed Forces of the United States" means subject to being ordered as an individual or member of an organized unit into active service in the Armed Forces of the United States by reason of membership in the National Guard, naval militia or a reserve component of the Armed Forces of the United States, or subject to being inducted into such armed forces through

1 a system of national selective service.

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- 2 h. "Division" means the "Division on Civil Rights" created by 3 this act.
  - i. "Attorney General" means the Attorney General of the State of New Jersey or his representative or designee.
- j. "Commission" means the Commission on Civil Rightscreated by this act.
  - k. "Director" means the Director of the Division on Civil Rights.
- 10 1. "A place of public accommodation" shall include, but not be limited to: any tavern, road house, hotel, motel, trailer camp, 11 12 summer camp, day camp, or resort camp, whether for entertainment 13 of transient guests or accommodation of those seeking health, 14 recreation or rest; any producer, manufacturer, wholesaler, 15 distributor, retail shop, store, establishment, or concession dealing 16 with goods or services of any kind; any restaurant, eating house, or place where food is sold for consumption on the premises; any 17 18 place maintained for the sale of ice cream, ice and fruit preparations 19 or their derivatives, soda water or confections, or where any 20 beverages of any kind are retailed for consumption on the premises; 21 any garage, any public conveyance operated on land or water, or in 22 the air, any stations and terminals thereof; any bathhouse, 23 boardwalk, or seashore accommodation; any auditorium, meeting 24 place, or hall; any theater, motion-picture house, music hall, roof 25 garden, skating rink, swimming pool, amusement and recreation 26 park, fair, bowling alley, gymnasium, shooting gallery, billiard and 27 pool parlor, or other place of amusement; any comfort station; any 28 dispensary, clinic or hospital; any public library; any kindergarten, 29 primary and secondary school, trade or business school, high 30 school, academy, college and university, or any educational 31 institution under the supervision of the State Board of Education, or 32 the Commissioner of Education of the State of New Jersey. 33 Nothing herein contained shall be construed to include or to apply 34 to any institution, bona fide club, or place of accommodation, which 35 is in its nature distinctly private; nor shall anything herein contained 36 apply to any educational facility operated or maintained by a bona 37 fide religious or sectarian institution, and the right of a natural 38 parent or one in loco parentis to direct the education and upbringing 39 of a child under his control is hereby affirmed; nor shall anything 40 herein contained be construed to bar any private secondary or post 41 secondary school from using in good faith criteria other than race, 42 creed, color, national origin, ancestry ,gender identity or expression 43 or affectional or sexual orientation in the admission of students.
- m. "A publicly assisted housing accommodation" shall include all housing built with public funds or public assistance pursuant to P.L.1949, c.300, P.L.1941, c.213, P.L.1944, c.169, P.L.1949, c.303, P.L.1938, c.19, P.L.1938, c.20, P.L.1946, c.52, and P.L.1949, c.184, and all housing financed in whole or in part by a loan,

whether or not secured by a mortgage, the repayment of which is guaranteed or insured by the federal government or any agency thereof.

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n. The term "real property" includes real estate, lands, tenements and hereditaments, corporeal and incorporeal, and leaseholds, provided, however, that, except as to publicly assisted housing accommodations, the provisions of this act shall not apply to the rental: (1) of a single apartment or flat in a two-family dwelling, the other occupancy unit of which is occupied by the owner as a residence; or (2) of a room or rooms to another person or persons by the owner or occupant of a one-family dwelling occupied by the owner or occupant as a residence at the time of such rental. Nothing herein contained shall be construed to bar any religious or denominational institution or organization, or any organization operated for charitable or educational purposes, which is operated, supervised or controlled by or in connection with a religious organization, in the sale, lease or rental of real property, from limiting admission to or giving preference to persons of the same religion or denomination or from making such selection as is calculated by such organization to promote the religious principles for which it is established or maintained. Nor does any provision under this act regarding discrimination on the basis of familial status apply with respect to housing for older persons.

"Real estate broker" includes a person, firm or corporation who, for a fee, commission or other valuable consideration, or by reason of promise or reasonable expectation thereof, lists for sale, sells, exchanges, buys or rents, or offers or attempts to negotiate a sale, exchange, purchase, or rental of real estate or an interest therein, or collects or offers or attempts to collect rent for the use of real estate, or solicits for prospective purchasers or assists or directs in the procuring of prospects or the negotiation or closing of any transaction which does or is contemplated to result in the sale, exchange, leasing, renting or auctioning of any real estate, or negotiates, or offers or attempts or agrees to negotiate a loan secured or to be secured by mortgage or other encumbrance upon or transfer of any real estate for others; or any person who, for pecuniary gain or expectation of pecuniary gain conducts a public or private competitive sale of lands or any interest in lands. In the sale of lots, the term "real estate broker" shall also include any person, partnership, association or corporation employed by or on behalf of the owner or owners of lots or other parcels of real estate, at a stated salary, or upon a commission, or upon a salary and commission or otherwise, to sell such real estate, or any parts thereof, in lots or other parcels, and who shall sell or exchange, or offer or attempt or agree to negotiate the sale or exchange, of any such lot or parcel of real estate.

p. "Real estate salesperson" includes any person who, for compensation, valuable consideration or commission, or other thing

of value, or by reason of a promise or reasonable expectation 1 2 thereof, is employed by and operates under the supervision of a 3 licensed real estate broker to sell or offer to sell, buy or offer to buy 4 or negotiate the purchase, sale or exchange of real estate, or offers 5 or attempts to negotiate a loan secured or to be secured by a 6 mortgage or other encumbrance upon or transfer of real estate, or to 7 lease or rent, or offer to lease or rent any real estate for others, or to 8 collect rents for the use of real estate, or to solicit for prospective 9 purchasers or lessees of real estate, or who is employed by a 10 licensed real estate broker to sell or offer to sell lots or other parcels 11 of real estate, at a stated salary, or upon a commission, or upon a 12 salary and commission, or otherwise to sell real estate, or any parts 13 thereof, in lots or other parcels.

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- "Disability" means physical disability, malformation or disfigurement which is caused by bodily injury, birth defect or illness including epilepsy and other seizure disorders, and which shall include, but not be limited to, any degree of paralysis, amputation, lack of physical coordination, blindness or visual impediment, deafness or hearing impediment, muteness or speech impediment or physical reliance on a service or guide dog, wheelchair, or other remedial appliance or device, or any mental, psychological or developmental disability resulting anatomical, psychological, physiological or neurological conditions which prevents the normal exercise of any bodily or mental functions or is demonstrable, medically or psychologically, by accepted clinical or laboratory diagnostic techniques. Disability shall also mean AIDS or HIV infection.
- r. "Blind person" means any individual whose central visual acuity does not exceed 20/200 in the better eye with correcting lens or whose visual acuity is better than 20/200 if accompanied by a limit to the field of vision in the better eye to such a degree that its widest diameter subtends an angle of no greater than 20 degrees.
- s. "Guide dog" means a dog used to assist deaf persons or which is fitted with a special harness so as to be suitable as an aid to the mobility of a blind person, and is used by a blind person who has satisfactorily completed a specific course of training in the use of such a dog, and has been trained by an organization generally recognized by agencies involved in the rehabilitation of the blind or deaf as reputable and competent to provide dogs with training of this type.
- t. "Guide or service dog trainer" means any person who is employed by an organization generally recognized by agencies involved in the rehabilitation of persons with disabilities as reputable and competent to provide dogs with training, and who is actually involved in the training process.
- u. "Housing accommodation" means any publicly assisted housing accommodation or any real property, or portion thereof, which is used or occupied, or is intended, arranged, or designed to

be used or occupied, as the home, residence or sleeping place of one or more persons, but shall not include any single family residence the occupants of which rent, lease, or furnish for compensation not more than one room therein.

- v. "Public facility" means any place of public accommodation and any street, highway, sidewalk, walkway, public building, and any other place or structure to which the general public is regularly, normally or customarily permitted or invited.
- w. "Deaf person" means any person whose hearing is so severely impaired that the person is unable to hear and understand normal conversational speech through the unaided ear alone, and who must depend primarily on a supportive device or visual communication such as writing, lip reading, sign language, and gestures.
- x. "Atypical hereditary cellular or blood trait" means sickle cell trait, hemoglobin C trait, thalassemia trait, Tay-Sachs trait, or cystic fibrosis trait.
- y. "Sickle cell trait" means the condition wherein the major natural hemoglobin components present in the blood of the individual are hemoglobin A (normal) and hemoglobin S (sickle hemoglobin) as defined by standard chemical and physical analytic techniques, including electrophoresis; and the proportion of hemoglobin A is greater than the proportion of hemoglobin S or one natural parent of the individual is shown to have only normal hemoglobin components (hemoglobin A, hemoglobin A2, hemoglobin F) in the normal proportions by standard chemical and physical analytic tests.
- z. "Hemoglobin C trait" means the condition wherein the major natural hemoglobin components present in the blood of the individual are hemoglobin A (normal) and hemoglobin C as defined by standard chemical and physical analytic techniques, including electrophoresis; and the proportion of hemoglobin A is greater than the proportion of hemoglobin C or one natural parent of the individual is shown to have only normal hemoglobin components (hemoglobin A, hemoglobin A2, hemoglobin F) in normal proportions by standard chemical and physical analytic tests.
- aa. "Thalassemia trait" means the presence of the thalassemia gene which in combination with another similar gene results in the chronic hereditary disease Cooley's anemia.
- bb. "Tay-Sachs trait" means the presence of the Tay-Sachs gene which in combination with another similar gene results in the chronic hereditary disease Tay-Sachs.
- cc. "Cystic fibrosis trait" means the presence of the cystic fibrosis gene which in combination with another similar gene results in the chronic hereditary disease cystic fibrosis.
- dd. "Service dog" means any dog individually trained to the requirements of a person with a disability including, but not limited to minimal protection work, rescue work, pulling a wheelchair or

retrieving dropped items. This term shall include a "seizure dog" trained to alert or otherwise assist persons subject to epilepsy or other seizure disorders.

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- ee. "Qualified Medicaid applicant" means an individual who is a qualified applicant pursuant to P.L.1968, c.413 (C.30:4D-1 et seq.).
- ff. "AIDS" means acquired immune deficiency syndrome as defined by the Centers for Disease Control and Prevention of the United States Public Health Service.
- 9 gg. "HIV infection" means infection with the human 10 immunodeficiency virus or any other related virus identified as a 11 probable causative agent of AIDS.
  - hh. "Affectional or sexual orientation" means male or female heterosexuality, homosexuality or bisexuality by inclination, practice, identity or expression, having a history thereof or being perceived, presumed or identified by others as having such an orientation.
- ii. "Heterosexuality" means affectional, emotional or physical attraction or behavior which is primarily directed towards persons of the other gender.
  - jj. "Homosexuality" means affectional, emotional or physical attraction or behavior which is primarily directed towards persons of the same gender.
  - kk. "Bisexuality" means affectional, emotional or physical attraction or behavior which is directed towards persons of either gender.
  - Il. "Familial status" means being the natural parent of a child, the adoptive parent of a child, the resource family parent of a child, having a "parent and child relationship" with a child as defined by State law, or having sole or joint legal or physical custody, care, guardianship, or visitation with a child, or any person who is pregnant or is in the process of securing legal custody of any individual who has not attained the age of 18 years.
    - mm. "Housing for older persons" means housing:
    - (1) provided under any State program that the Attorney General determines is specifically designed and operated to assist elderly persons (as defined in the State program); or provided under any federal program that the United States Department of Housing and Urban Development determines is specifically designed and operated to assist elderly persons (as defined in the federal program); or
- 41 (2) intended for, and solely occupied by persons 62 years of age 42 or older; or
- (3) intended and operated for occupancy by at least one person 55 years of age or older per unit. In determining whether housing qualifies as housing for older persons under this subsection, the Attorney General shall adopt regulations which require at least the following factors:
- 48 (a) the existence of significant facilities and services

specifically designed to meet the physical or social needs of older persons, or if the provision of such facilities and services is not practicable, that such housing is necessary to provide important housing opportunities for older persons; and

- (b) that at least 80 percent of the units are occupied by at least one person 55 years of age or older per unit; and
- (c) the publication of, and adherence to, policies and procedures which demonstrate an intent by the owner or manager to provide housing for persons 55 years of age or older.

Housing shall not fail to meet the requirements for housing for older persons by reason of: persons residing in such housing as of September 13, 1988 not meeting the age requirements of this subsection, provided that new occupants of such housing meet the age requirements of this subsection; or unoccupied units, provided that such units are reserved for occupancy by persons who meet the age requirements of this subsection.

- nn. "Genetic characteristic" means any inherited gene or chromosome, or alteration thereof, that is scientifically or medically believed to predispose an individual to a disease, disorder or syndrome, or to be associated with a statistically significant increased risk of development of a disease, disorder or syndrome.
- oo. "Genetic information" means the information about genes, gene products or inherited characteristics that may derive from an individual or family member.
- pp. "Genetic test" means a test for determining the presence or absence of an inherited genetic characteristic in an individual, including tests of nucleic acids such as DNA, RNA and mitochondrial DNA, chromosomes or proteins in order to identify a predisposing genetic characteristic.
- qq. "Domestic partnership" means a domestic partnership established pursuant to section 4 of P.L.2003, c.246 (C.26:8A-4).
- rr. "Gender identity or expression" means having or being perceived as having a gender related identity or expression whether or not stereotypically associated with a person's assigned sex at birth.
- 36 (cf: P.L.2004, c.130, s.37)

38 5. Section 6 of P.L.1945, c.169 (C.10:5-6) is amended to read as 39 follows:

6. There is created in the Department of Law and Public Safety a division known as "The Division on Civil Rights" with power to prevent and eliminate discrimination in the manner prohibited by this act against persons because of race, creed, color, national origin, ancestry, age, marital status, affectional or sexual orientation, gender identity or expression, familial status, nationality, disability, or sex or because of their liability for service in the Armed Forces of the United States, by employers, labor organizations, employment agencies or other persons and to take

- 1 other actions against discrimination because of race, creed, color,
- 2 national origin, ancestry, marital status, sex, familial status,
- 3 nationality, disability, or age or because of their liability for service
- 4 in the Armed Forces of the United States, as herein provided; and
- 5 the division created hereunder is given general jurisdiction and
- 6 authority for such purposes.
- 7 (cf: P.L.2003, c.180, s.7)

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- 9 6. Section 8 of P.L.1945, c.169 (C.10:5-8) is amended to read as 10 follows:
  - 8. The Attorney General shall:
- 12 a. Exercise all powers of the division not vested in the 13 commission.
  - b. Administer the work of the division.
- 15 Organize the division into sections, which shall include but 16 not be limited to a section which shall receive, investigate, and act 17 upon complaints alleging discrimination against persons because of 18 race, creed, color, national origin, ancestry, age, marital status, 19 affectional or sexual orientation, gender identity or expression, 20 familial status, disability, nationality or sex or because of their 21 liability for service in the Armed Forces of the United States; and 22 another which shall, in order to eliminate prejudice and to further 23 good will among the various racial and religious and nationality 24 groups in this State, study, recommend, prepare and implement, in 25 cooperation with such other departments of the State Government 26 or any other agencies, groups or entities both public and private, 27 such educational and human relations programs as are consonant with the objectives of this act; and prescribe the organization of said 28 29 sections and the duties of his subordinates and assistants.
  - d. Appoint a Director of the Division on Civil Rights, who shall act for the Attorney General, in the Attorney General's place and with the Attorney General's powers, which appointment shall be subject to the approval of the commission and the Governor, a deputy director and such assistant directors, field representatives and assistants as may be necessary for the proper administration of the division and fix their compensation within the limits of available appropriations. The director, deputy director, assistant directors, field representatives and assistants shall not be subject to the Civil Service Act and shall be removable by the Attorney General at will.
  - e. Appoint such clerical force and employees as the Attorney General may deem necessary and fix their duties, all of whom shall be subject to the Civil Service Act.
  - f. Maintain liaison with local and State officials and agencies concerned with matters related to the work of the division.
- g. Adopt, promulgate, amend, and rescind suitable rules and regulations to carry out the provisions of this act.
  - h. Conduct investigations, receive complaints and conduct

hearings thereon other than those complaints received and hearings
held pursuant to the provisions of this act.

- i. In connection with any investigation or hearing held pursuant to the provisions of this act, subpoena witnesses, compel their attendance, administer oaths, take the testimony of any person, under oath, and, in connection therewith, require the production for examination of any books or papers relating to any subject matter under investigation or in question by the division and conduct such discovery procedures which may include the taking of interrogatories and oral depositions as shall be deemed necessary by the Attorney General in any investigation. The Attorney General may make rules as to the issuance of subpoenas by the director. The failure of any witness when duly subpoenaed to attend, give testimony, or produce evidence shall be punishable by the Superior Court of New Jersey in the same manner as such failure is punishable by such court in a case therein pending.
  - j. Issue such publications and such results of investigations and research tending to promote good will and to minimize or eliminate discrimination because of race, creed, color, national origin, ancestry, age, marital status, affectional or sexual orientation, gender identity or expression, familial status, disability, nationality or sex, as the commission shall direct, subject to available appropriations.
  - k. Render each year to the Governor and Legislature a full written report of all the activities of the division.
  - l. Appoint, subject to the approval of the commission, a panel of not more than five hearing examiners, each of whom shall be duly licensed to practice law in this State for a period of at least five years, and each to serve for a term of one year and until his successor is appointed, any one of whom the director may designate in his place to conduct any hearing and recommend findings of fact and conclusions of law. The hearing examiners shall receive such compensation as may be determined by the Attorney General, subject to available appropriations.

5 (cf: P.L.2003, c.180, s.8)

- 7. Section 1 of P.L.1954, c.198 (C.10:5-9.1) is amended to read as follows:
- 1. The Division on Civil Rights in the Department of Law and Public Safety shall enforce the laws of this State against discrimination in housing built with, or leased with the assistance of, public funds or public assistance, pursuant to any law, and in real property, as defined in the law hereby supplemented, because of race, religious principles, color, national origin, ancestry, marital status, affectional or sexual orientation, familial status, disability, nationality, sex, gender identity or expression or source of lawful income used for rental or mortgage payments. The said laws shall be so enforced in the manner prescribed in the act to which this act

1 is a supplement.2 (cf: P.L.2003, c.180, s.9)

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- 8. Section 1 of P.L.1945, c.169 (C.10:5-10) is amended to read as follows:
  - 9. The commission shall:
- a. Consult with and advise the Attorney General with respect to the work of the division.
  - b. Survey and study the operations of the division.
  - c. Report to the Governor and the Legislature with respect to such matters relating to the work of the division and at such times as it may deem in the public interest.

The mayors or chief executive officers of the municipalities in the State may appoint local commissions on civil rights to aid in effectuating the purposes of this act. Such local commissions shall representative composed of citizens serving compensation. Such commissions shall attempt to foster through community effort or otherwise, good will, cooperation and conciliation among the groups and elements of the inhabitants of the community, and they may be empowered by the local governing bodies to make recommendations to them for the development of policies and procedures in general and for programs of formal and informal education that will aid in eliminating all types of discrimination based on race, creed, color, national origin, ancestry, age, marital status, affectional or sexual orientation, gender identity or expression, familial status, disability, nationality or sex.

27 (cf: P.L.2003, c.180, s.11)

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- 9. Section 11 of P.L.1945, c.169 (C.10:5-12) is amended to read as follows:
- 11. It shall be an unlawful employment practice, or, as the case may be, an unlawful discrimination:
- 33 a. For an employer, because of the race, creed, color, national 34 origin, ancestry, age, marital status, domestic partnership status, affectional or sexual orientation, genetic information, sex, gender 35 36 identity or expression, disability or atypical hereditary cellular or 37 blood trait of any individual, or because of the liability for service in the Armed Forces of the United States or the nationality of any 38 individual, or because of the refusal to submit to a genetic test or 39 40 make available the results of a genetic test to an employer, to refuse 41 to hire or employ or to bar or to discharge or require to retire, unless 42 justified by lawful considerations other than age, from employment 43 such individual or to discriminate against such individual in 44 compensation or in terms, conditions or privileges of employment; 45 provided, however, it shall not be an unlawful employment practice 46 to refuse to accept for employment an applicant who has received a 47 notice of induction or orders to report for active duty in the armed 48 forces; provided further that nothing herein contained shall be

construed to bar an employer from refusing to accept for employment any person on the basis of sex in those certain circumstances where sex is a bona fide occupational qualification, reasonably necessary to the normal operation of the particular business or enterprise; provided further that nothing herein contained shall be construed to bar an employer from refusing to accept for employment or to promote any person over 70 years of age; provided further that it shall not be an unlawful employment practice for a club exclusively social or fraternal to use club membership as a uniform qualification for employment, or for a religious association or organization to utilize religious affiliation as a uniform qualification in the employment of clergy, religious teachers or other employees engaged in the religious activities of the association or organization, or in following the tenets of its religion in establishing and utilizing criteria for employment of an employee; provided further, that it shall not be an unlawful employment practice to require the retirement of any employee who, for the two-year period immediately before retirement, is employed in a bona fide executive or a high policy-making position, if that employee is entitled to an immediate non-forfeitable annual retirement benefit from a pension, profit sharing, savings or deferred retirement plan, or any combination of those plans, of the employer of that employee which equals in the aggregate at least \$27,000.00; and provided further that an employer may restrict employment to citizens of the United States where such restriction is required by federal law or is otherwise necessary to protect the national interest.

The provisions of subsections a. and b. of section 57 of P.L.2003, c.246 (C.34:11A-20), and the provisions of section 58 of P.L.2003, c.246 (C.26:8A-11), shall not be deemed to be an unlawful discrimination under P.L.1945, c.169 (C.10:5-1 et seq.).

For the purposes of this subsection, a "bona fide executive" is a top level employee who exercises substantial executive authority over a significant number of employees and a large volume of business. A "high policy-making position" is a position in which a person plays a significant role in developing policy and in recommending the implementation thereof.

b. For a labor organization, because of the race, creed, color, national origin, ancestry, age, marital status, domestic partnership status, affectional or sexual orientation, gender identity or expression, disability or sex of any individual, or because of the liability for service in the Armed Forces of the United States or nationality of any individual, to exclude or to expel from its membership such individual or to discriminate in any way against any of its members, against any applicant for, or individual included in, any apprentice or other training program or against any employer or any individual employed by an employer; provided, however, that nothing herein contained shall be construed to bar a

labor organization from excluding from its apprentice or other training programs any person on the basis of sex in those certain circumstances where sex is a bona fide occupational qualification reasonably necessary to the normal operation of the particular apprentice or other training program.

- c. For any employer or employment agency to print or circulate or cause to be printed or circulated any statement, advertisement or publication, or to use any form of application for employment, or to make an inquiry in connection with prospective employment, which expresses, directly or indirectly, any limitation, specification or discrimination as to race, creed, color, national origin, ancestry, age, marital status, domestic partnership status, affectional or sexual orientation, gender identity or expression, disability, nationality or sex or liability of any applicant for employment for service in the Armed Forces of the United States, or any intent to make any such limitation, specification or discrimination, unless based upon a bona fide occupational qualification.
- d. For any person to take reprisals against any person because that person has opposed any practices or acts forbidden under this act or because that person has filed a complaint, testified or assisted in any proceeding under this act or to coerce, intimidate, threaten or interfere with any person in the exercise or enjoyment of, or on account of that person having aided or encouraged any other person in the exercise or enjoyment of, any right granted or protected by this act.
- e. For any person, whether an employer or an employee or not, to aid, abet, incite, compel or coerce the doing of any of the acts forbidden under this act, or to attempt to do so.
- f. (1) For any owner, lessee, proprietor, manager, superintendent, agent, or employee of any place of public accommodation directly or indirectly to refuse, withhold from or deny to any person any of the accommodations, advantages, facilities or privileges thereof, or to discriminate against any person in the furnishing thereof, or directly or indirectly to publish, circulate, issue, display, post or mail any written or printed communication, notice, or advertisement to the effect that any of the accommodations, advantages, facilities, or privileges of any such place will be refused, withheld from, or denied to any person on account of the race, creed, color, national origin, ancestry, marital status, domestic partnership status, sex, gender identity or expression, affectional or sexual orientation, disability or nationality of such person, or that the patronage or custom thereat of any person of any particular race, creed, color, national origin, ancestry, marital status, domestic partnership status, sex, gender identity or expression, affectional or sexual orientation, disability or nationality is unwelcome, objectionable or not acceptable, desired or solicited, and the production of any such written or printed communication, notice or advertisement, purporting to relate to any such place and to be made by any owner,

lessee, proprietor, superintendent or manager thereof, shall be presumptive evidence in any action that the same was authorized by such person; provided, however, that nothing contained herein shall be construed to bar any place of public accommodation which is in its nature reasonably restricted exclusively to individuals of one sex, and which shall include but not be limited to any summer camp, day camp, or resort camp, bathhouse, dressing room, swimming pool, gymnasium, comfort station, dispensary, clinic or hospital, or school or educational institution which is restricted exclusively to individuals of one sex, from refusing, withholding from or denying to any individual of the opposite sex any of the accommodations, advantages, facilities or privileges thereof on the basis of sex; provided further, that the foregoing limitation shall not apply to any restaurant as defined in R.S.33:1-1 or place where alcoholic beverages are served.

(2) Notwithstanding the definition of "public accommodation" as set forth in subsection l. of section 5 of P.L.1945, c.169 (C.10:5-5), for any owner, lessee, proprietor, manager, superintendent, agent, or employee of any private club or association to directly or indirectly refuse, withhold from or deny to any individual who has been accepted as a club member and has contracted for or is otherwise entitled to full club membership any of the accommodations, advantages, facilities or privileges thereof, or to discriminate against any member in the furnishing thereof on account of the race, creed, color, national origin, ancestry, marital status, domestic partnership status, sex, gender identity or expression, affectional or sexual orientation, disability or nationality of such person.

In addition to the penalties otherwise provided for a violation of P.L.1945, c.169 (C.10:5-1 et seq.), if the violator of paragraph (2) of subsection f. of this section is the holder of an alcoholic beverage license issued under the provisions of R.S.33:1-12 for that private club or association, the matter shall be referred to the Director of the Division of Alcoholic Beverage Control who shall impose an appropriate penalty in accordance with the procedures set forth in R.S.33:1-31.

- g. For any person, including but not limited to, any owner, lessee, sublessee, assignee or managing agent of, or other person having the right of ownership or possession of or the right to sell, rent, lease, assign, or sublease any real property or part or portion thereof, or any agent or employee of any of these:
- (1) To refuse to sell, rent, lease, assign, or sublease or otherwise to deny to or withhold from any person or group of persons any real property or part or portion thereof because of race, creed, color, national origin, ancestry, marital status, domestic partnership status, sex, gender identity or expression, affectional or sexual orientation, familial status, disability, nationality, or source of lawful income used for rental or mortgage payments;

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- (2) To discriminate against any person or group of persons because of race, creed, color, national origin, ancestry, marital status, domestic partnership status, sex, gender identity or expression, affectional or sexual orientation, familial status, disability, nationality or source of lawful income used for rental or mortgage payments in the terms, conditions or privileges of the sale, rental or lease of any real property or part or portion thereof or in the furnishing of facilities or services in connection therewith;
- (3) To print, publish, circulate, issue, display, post or mail, or cause to be printed, published, circulated, issued, displayed, posted or mailed any statement, advertisement, publication or sign, or to use any form of application for the purchase, rental, lease, assignment or sublease of any real property or part or portion thereof, or to make any record or inquiry in connection with the prospective purchase, rental, lease, assignment, or sublease of any real property, or part or portion thereof which expresses, directly or indirectly, any limitation, specification or discrimination as to race, creed, color, national origin, ancestry, marital status, domestic partnership status, sex, gender identity or expression, affectional or sexual orientation, familial status, disability, nationality, or source of lawful income used for rental or mortgage payments, or any intent to make any such limitation, specification or discrimination, and the production of any such statement, advertisement, publicity, sign, form of application, record, or inquiry purporting to be made by any such person shall be presumptive evidence in any action that the same was authorized by such person; provided, however, that nothing contained in this subsection shall be construed to bar any person from refusing to sell, rent, lease, assign or sublease or from advertising or recording a qualification as to sex for any room, apartment, flat in a dwelling or residential facility which is planned exclusively for and occupied by individuals of one sex to any individual of the exclusively opposite sex on the basis of sex;
- (4) To refuse to sell, rent, lease, assign, or sublease or otherwise to deny to or withhold from any person or group of persons any real property or part or portion thereof because of the source of any lawful income received by the person or the source of any lawful rent payment to be paid for the real property; or
- (5) To refuse to rent or lease any real property to another person because that person's family includes children under 18 years of age, or to make an agreement, rental or lease of any real property which provides that the agreement, rental or lease shall be rendered null and void upon the birth of a child. This paragraph shall not apply to housing for older persons as defined in subsection mm. of section 5 of P.L.1945, c.169 (C.10:5-5).
- h. For any person, including but not limited to, any real estate broker, real estate salesperson, or employee or agent thereof:
- (1) To refuse to sell, rent, assign, lease or sublease, or offer for sale, rental, lease, assignment, or sublease any real property or part

1 or portion thereof to any person or group of persons or to refuse to 2 negotiate for the sale, rental, lease, assignment, or sublease of any 3 real property or part or portion thereof to any person or group of 4 persons because of race, creed, color, national origin, ancestry, 5 marital status, domestic partnership status, familial status, sex, 6 gender identity or expression, affectional or sexual orientation, 7 disability, nationality, or source of lawful income used for rental or 8 mortgage payments, or to represent that any real property or portion 9 thereof is not available for inspection, sale, rental, lease, 10 assignment, or sublease when in fact it is so available, or otherwise 11 to deny or withhold any real property or any part or portion of 12 facilities thereof to or from any person or group of persons because 13 of race, creed, color, national origin, ancestry, marital status, 14 domestic partnership status, familial status, sex, gender identity or 15 expression, affectional or sexual orientation, disability or 16 nationality; 17

(2) To discriminate against any person because of race, creed, color, national origin, ancestry, marital status, domestic partnership status, familial status, sex, gender identity or expression, affectional or sexual orientation, disability, nationality, or source of lawful income used for rental or mortgage payments in the terms, conditions or privileges of the sale, rental, lease, assignment or sublease of any real property or part or portion thereof or in the furnishing of facilities or services in connection therewith;

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(3) To print, publish, circulate, issue, display, post, or mail, or cause to be printed, published, circulated, issued, displayed, posted or mailed any statement, advertisement, publication or sign, or to use any form of application for the purchase, rental, lease, assignment, or sublease of any real property or part or portion thereof or to make any record or inquiry in connection with the prospective purchase, rental, lease, assignment, or sublease of any real property or part or portion thereof which expresses, directly or indirectly, any limitation, specification or discrimination as to race, creed, color, national origin, ancestry, marital status, domestic partnership status, familial status, sex, gender identity or expression, affectional or sexual orientation, disability, nationality, or source of lawful income used for rental or mortgage payments or any intent to make any such limitation, specification or discrimination, and the production of any such statement, advertisement, publicity, sign, form of application, record, or inquiry purporting to be made by any such person shall be presumptive evidence in any action that the same was authorized by such person; provided, however, that nothing contained in this subsection h., shall be construed to bar any person from refusing to sell, rent, lease, assign or sublease or from advertising or recording a qualification as to sex for any room, apartment, flat in a dwelling or residential facility which is planned exclusively for and occupied exclusively by individuals of one sex to any individual of the

1 opposite sex on the basis of sex;

- (4) To refuse to sell, rent, lease, assign, or sublease or otherwise to deny to or withhold from any person or group of persons any real property or part or portion thereof because of the source of any lawful income received by the person or the source of any lawful rent payment to be paid for the real property; or
- (5) To refuse to rent or lease any real property to another person because that person's family includes children under 18 years of age, or to make an agreement, rental or lease of any real property which provides that the agreement, rental or lease shall be rendered null and void upon the birth of a child. This paragraph shall not apply to housing for older persons as defined in subsection mm. of section 5 of P.L.1945, c.169 (C.10:5-5).
- i. For any person, bank, banking organization, mortgage company, insurance company or other financial institution, lender or credit institution involved in the making or purchasing of any loan or extension of credit, for whatever purpose, whether secured by residential real estate or not, including but not limited to financial assistance for the purchase, acquisition, construction, rehabilitation, repair or maintenance of any real property or part or portion thereof or any agent or employee thereof:
- (1) To discriminate against any person or group of persons because of race, creed, color, national origin, ancestry, marital status, domestic partnership status, sex, gender identity or expression, affectional or sexual orientation, disability, familial status or nationality, in the granting, withholding, extending, modifying, renewing, or purchasing, or in the fixing of the rates, terms, conditions or provisions of any such loan, extension of credit or financial assistance or purchase thereof or in the extension of services in connection therewith;
- (2) To use any form of application for such loan, extension of credit or financial assistance or to make record or inquiry in connection with applications for any such loan, extension of credit or financial assistance which expresses, directly or indirectly, any limitation, specification or discrimination as to race, creed, color, national origin, ancestry, marital status, domestic partnership status, sex, gender identity or expression, affectional or sexual orientation, disability, familial status or nationality or any intent to make any such limitation, specification or discrimination; unless otherwise required by law or regulation to retain or use such information;
  - (3) (Deleted by amendment, P.L.2003, c.180).
- (4) To discriminate against any person or group of persons because of the source of any lawful income received by the person or the source of any lawful rent payment to be paid for the real property; or
- (5) To discriminate against any person or group of persons because that person's family includes children under 18 years of age, or to make an agreement or mortgage which provides that the

agreement or mortgage shall be rendered null and void upon the birth of a child. This paragraph shall not apply to housing for older persons as defined in subsection mm. of section 5 of P.L.1945, c.169 (C.10:5-5).

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- j. For any person whose activities are included within the scope of this act to refuse to post or display such notices concerning the rights or responsibilities of persons affected by this act as the Attorney General may by regulation require.
- 9 k. For any real estate broker, real estate salesperson or 10 employee or agent thereof or any other individual, corporation, partnership, or organization, for the purpose of inducing a 11 12 transaction for the sale or rental of real property from which 13 transaction such person or any of its members may benefit 14 financially, to represent that a change has occurred or will or may 15 occur in the composition with respect to race, creed, color, national 16 origin, ancestry, marital status, domestic partnership status, familial 17 status, sex, gender identity or expression, affectional or sexual 18 orientation, disability, nationality, or source of lawful income used 19 for rental or mortgage payments of the owners or occupants in the 20 block, neighborhood or area in which the real property is located, 21 and to represent, directly or indirectly, that this change will or may 22 result in undesirable consequences in the block, neighborhood or 23 area in which the real property is located, including, but not limited 24 to the lowering of property values, an increase in criminal or anti-25 social behavior, or a decline in the quality of schools or other 26 facilities.
  - For any person to refuse to buy from, sell to, lease from or to, license, contract with, or trade with, provide goods, services or information to, or otherwise do business with any other person on the basis of the race, creed, color, national origin, ancestry, age, gender identity or expression, affectional or sexual orientation, marital status, domestic partnership status, liability for service in the Armed Forces of the United States, disability, nationality, or source of lawful income used for rental or mortgage payments of such other person or of such other person's spouse, partners, members, stockholders, directors, officers, managers, superintendents, agents, employees, business associates, suppliers, or customers. This subsection shall not prohibit refusals or other actions (1) pertaining to employee-employer collective bargaining, labor disputes, or unfair labor practices, or (2) made or taken in connection with a protest of unlawful discrimination or unlawful employment practices.
  - m. For any person to:
  - (1) Grant or accept any letter of credit or other document which evidences the transfer of funds or credit, or enter into any contract for the exchange of goods or services, where the letter of credit, contract, or other document contains any provisions requiring any person to discriminate against or to certify that he, she or it has not

- 1 dealt with any other person on the basis of the race, creed, color,
- 2 national origin, ancestry, age, sex, gender identity or expression,
- 3 affectional or sexual orientation, marital status, domestic
- 4 partnership status, disability, liability for service in the Armed
- 5 Forces of the United States, or nationality of such other person or of
- 6 such other person's spouse, partners, members, stockholders,
- directors, officers, managers, superintendents, agents, employees,
- 8 business associates, suppliers, or customers.

(2) Refuse to grant or accept any letter of credit or other document which evidences the transfer of funds or credit, or refuse to enter into any contract for the exchange of goods or services, on the ground that it does not contain such a discriminatory provision or certification.

The provisions of this subsection shall not apply to any letter of credit, contract, or other document which contains any provision pertaining to employee-employer collective bargaining, a labor dispute or an unfair labor practice, or made in connection with the protest of unlawful discrimination or an unlawful employment practice, if the other provisions of such letter of credit, contract, or other document do not otherwise violate the provisions of this subsection.

- n. For any person to aid, abet, incite, compel, coerce, or induce the doing of any act forbidden by subsections l. and m. of section 11 of P.L.1945, c.169 (C.10:5-12), or to attempt, or to conspire to do so. Such prohibited conduct shall include, but not be limited to:
- (1) Buying from, selling to, leasing from or to, licensing, contracting with, trading with, providing goods, services, or information to, or otherwise doing business with any person because that person does, or agrees or attempts to do, any such act or any act prohibited by this subsection; or
- (2) Boycotting, commercially blacklisting or refusing to buy from, sell to, lease from or to, license, contract with, provide goods, services or information to, or otherwise do business with any person because that person has not done or refuses to do any such act or any act prohibited by this subsection; provided that this subsection shall not prohibit refusals or other actions either pertaining to employee-employer collective bargaining, labor disputes, or unfair labor practices, or made or taken in connection with a protest of unlawful discrimination or unlawful employment practices.
- o. For any multiple listing service, real estate brokers' organization or other service, organization or facility related to the business of selling or renting dwellings to deny any person access to or membership or participation in such organization, or to discriminate against such person in the terms or conditions of such access, membership, or participation, on account of race, creed, color, national origin, ancestry, age, marital status, domestic partnership status, familial status, sex, gender identity or expression, affectional or sexual orientation, disability or

nationality.
 (cf: P.L.2003, c.246, s.12)

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- 10. Section 12 of P.L.1992, c.146 (C.10:5-12.5) is amended to read as follows:
- 12. a. It shall be an unlawful discrimination for a municipality, county or other local civil or political subdivision of the State of New Jersey, or an officer, employee, or agent thereof, to exercise the power to regulate land use or housing in a manner that discriminates on the basis of race, creed, color, national origin, ancestry, marital status, familial status, sex, gender identity or expression, nationality or disability.
  - b. Notwithstanding the provisions of section 12 of P.L.1945, c.169 (C.10:5-13) any person claiming to be aggrieved by an unlawful discrimination under this section shall enforce this section by private right of action in Superior Court. This section shall not apply to discrimination in housing owned or managed by a municipality, county or other local civil or political subdivision of the State of New Jersey where such discrimination is otherwise prohibited by section 11 of P.L.1945, c.169 (C.10:5-12).

21 (cf: P.L.2003, c.180, s.13)

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11. Section 26 of P.L.1945, c.169 (C.10:5-27) is amended to read as follows:

25 26. The provisions of this act shall be construed fairly and justly 26 with due regard to the interests of all parties. Nothing contained in 27 this act shall be deemed to repeal any of the provisions of the Civil 28 Rights Law or of any other law of this State relating to 29 discrimination because of race, creed, color, national origin, 30 ancestry, marital status, affectional or sexual orientation, disability, 31 gender identity or expression, nationality or sex or liability for 32 service in the Armed Forces of the United States; except that, as to 33 practices and acts declared unlawful by section 11 of this act, the 34 procedure herein provided shall, while pending, be exclusive; and 35 the final determination therein shall exclude any other action, civil 36 or criminal, based on the same grievance of the individual 37 concerned. Nothing herein contained shall bar, exclude or otherwise 38 affect any right or action, civil or criminal, which may exist 39 independently of any right to redress against or specific relief from 40 any unlawful employment practice or unlawful discrimination. 41 With respect only to affectional or sexual orientation and gender 42 identity or expression, nothing contained herein shall be construed 43 to require the imposition of affirmative action, plans or quotas as 44 specific relief from an unlawful employment practice or unlawful 45 discrimination.

46 (cf: P.L.2003, c.180, s.17)

- 1 12. Section 1 of P.L.1975, c.127 (C.10:5-31) is amended to read as follows:
  - 1. As used in this act:
- 4 "Public works contract" means any contract to be performed 5 for or on behalf of the State or any county or municipality or other political subdivision of the State, or any agency or authority created 6 7 by any of the foregoing, for the construction, alteration or repair of 8 any building or public work or for the acquisition of materials, 9 supplies or services with respect to equipment, 10 discrimination in the hiring of persons for the performance of work 11 thereunder or under any subcontract thereunder by reason of race, 12 creed, color, national origin, ancestry, marital status, affectional or 13 sexual orientation, nationality, gender identity or expression, 14 disability or sex is prohibited under R.S.10:2-1.
  - b. "Equal employment opportunity" means equality in opportunity for employment by any contractor, subcontractor or business firm engaged in the carrying out of a public works project including its development, design, acquisition, construction, management and operation.
- 20 (cf: P.L.2003, c.180, s.24)

(cf: P.L.1991, c.519, s.12)

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- 22 13. Section 2 of P.L.1975, c.127 (C.10:5-32) is amended to read 23 as follow:
  - 2. No public works contract shall be awarded by the State, a county, municipality or other political subdivision of the State, or any agency of or authority created by any of the foregoing, nor shall any moneys be paid thereunder to any contractor, subcontractor or business firm which has not agreed and guaranteed to afford equal opportunity in performance of the contract and, except with respect to affectional or sexual orientation, and gender identity or expression, in accordance with an affirmative action program approved by the State Treasurer.

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- 35 14. Section 3 of P.L.1975, c.127 (C.10:5-33) is amended to read as follows:
  - 3. The State or any county or municipality or other political subdivision of the State, or any agency of or authority created by any of the foregoing, shall include in the bid specifications and the contract provisions of any public works contract the following language:
- "During the performance of this contract, the contractor agrees as follows:
- a. The contractor or subcontractor, where applicable, will not discriminate against any employee or applicant for employment because of age, race, creed, color, national origin, ancestry, marital status, affectional or sexual orientation, gender identity or expression, disability, nationality or sex. Except with respect to

affectional or sexual orientation and gender identity or expression, the contractor will take affirmative action to ensure that such applicants are recruited and employed, and that employees are treated during employment, without regard to their age, race, creed, color, national origin, ancestry, marital status, affectional or sexual orientation, gender identity or expression, disability, nationality or sex. Such action shall include, but not be limited to the following: employment, upgrading, demotion, or transfer; recruitment or recruitment advertising; layoff or termination; rates of pay or other forms of compensation; and selection for training, including The contractor agrees to post in conspicuous apprenticeship. places, available to employees and applicants for employment, notices to be provided by the contracting officer setting forth the provisions of this nondiscrimination clause;

- b. The contractor or subcontractor, where applicable will, in all solicitations or advertisements for employees placed by or on behalf of the contractor, state that all qualified applicants will receive consideration for employment without regard to age, race, creed, color, national origin, ancestry, marital status, affectional or sexual orientation, gender identity or expression, disability, nationality or sex;
- c. The contractor or subcontractor where applicable, will send to each labor union or representative of workers with which he has a collective bargaining agreement or other contract or understanding, a notice, to be provided by the agency contracting officer, advising the labor union or workers' representative of the contractor's commitments under this act and shall post copies of the notice in conspicuous places available to employees and applicants for employment."

In soliciting bids for any public works contract the State or any county or municipality or other political subdivision of the State, or any agency of or authority created by any of the foregoing, shall include in the advertisement and solicitation of bids the following language: "Bidders are required to comply with the requirements of P.L.1975, c.127."

36 (cf: P.L.2003, c.180, s.25)

- 38 15. Section 4 of P.L.1975, c.127 (C.10:5-34) is amended to read as follows:
  - 4. Each prospective bidder on a public works contract or contracts and each subcontract bidder to a prime contract bidder shall formulate and submit to the State Treasurer his or its affirmative action program of equal opportunity whereby he or it guarantees minorities employment in all employment categories; the submission shall be accompanied by a fee in an amount to be fixed by the State Treasurer. For the purposes of this section, equal employment opportunity but not affirmative action is required with respect to persons identified solely by their affectional or sexual

orientation and gender identity or expression. The State Treasurer shall notify the bidder of approval or disapproval of his or its program within 60 days of its submission; failure of the State Treasurer to so act within 60 days shall constitute approval of the program. Any existing federally approved or sanctioned affirmative action program shall be approved by the State Treasurer.

No subcontract bidder who has less than five employees need comply with the provisions of this section.

(cf: P.L.1991, c.519, s.14)

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16. (New section) a. Nothing in P.L., c. (C.) (now pending before this Legislature as this bill) shall affect the ability of an employer to require employees to adhere to reasonable workplace appearance, grooming, and dress standards not precluded by other provisions of State or federal law, provided that an employer must allow an employee to appear, groom, and dress consistently with the employee's gender identity or expression.

b. For the purposes of P.L., c. (C.) (now pending before this Legislature as this bill), a person shall be admitted to housing, facilities and accommodations based on their gender identity or expression, unless the Division of Civil Rights grants an exemption.

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17. This act shall take effect on the 180th day following enactment.

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### **STATEMENT**

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This bill would amend the "Law Against Discrimination" (LAD) to specify that gender identity or expression is a protected class against discrimination.

In the recent New Jersey Appellate Division case, Enriquez v. West Jersey Health Systems, 342 N.J.Super. 501 (2001), that court held that gender dysphoria or transsexualism is a handicap under the New Jersey's LAD and that the LAD precludes an employer from discriminating against a person based on that person's sexual identity or gender. In that case the plaintiff sued her employer for wrongful termination of employment because she lost her position as a medical director at an outpatient treatment facility after she began her external transformation from a male to a female and prior to her undergoing sex reassignment surgery. The plaintiff was diagnosed with a "gender identity disorder." The trial judge dismissed the complaint noting that the plaintiff could not bring the a claim for sexual orientation discrimination under the LAD. The Appellate Division concluded that," . . . sex discrimination under the LAD includes gender discrimination so as to protect plaintiff from gender stereotyping and discrimination from transforming herself from a man to a woman." Id. at 516. The court stated that,

"It is incomprehensible to us that our Legislature would ban discrimination against heterosexual men and women; against homosexual men and women; against bisexual men and women; against men and women who are perceived, presumed or identified by others as not conforming to the stereotypical notions of how men and women behave, but would condone discrimination against men or women who seek to change their anatomical sex because they suffer from a gender identity disorder. We conclude that sex discrimination under the LAD includes gender discrimination so as to protect plaintiff from gender stereotyping and discrimination for transforming herself from a man to a woman." Id. at 515. (Emphasis added.). The court reversed the judge's assessment that a claim for gender dysphoria could not be a handicap under the LAD. The court remanded the plaintiff's gender discrimination claim. Id. at 523.

This bill would codify the court's reasoning in the *Enriquez* decision and expand the provisions of the LAD to include discrimination on the basis of gender identity or expression. The bill would define "gender identity or expression" as "having or being perceived as having a gender related identity or expression whether or not stereo typically associated with a person's assigned sex at birth." This definition is intended to cover everyone whether they have a typical or non-typical gender identity and expression and is consistent with case law that held any discrimination based on gender stereotypes is prohibited by the LAD.

The bill provides that the provisions of the bill would not preclude an employer form requiring employees to adhere to reasonable workplace appearance, grooming and dress standards, provided that an employer allows an employee to dress in a manner consistent with the employee's gender identity.

## ASSEMBLY JUDICIARY COMMITTEE

### STATEMENT TO

# ASSEMBLY, No. 930

with committee amendments

# STATE OF NEW JERSEY

DATED: DECEMBER 7, 2006

The Assembly Judiciary Committee reports favorably and with committee amendments Assembly Bill No. 930.

This bill would amend the "Law Against Discrimination" (LAD) to specify that gender identity or expression is a protected class against discrimination.

In the New Jersey Appellate Division case, Enriquez v. West Jersey Health Systems, 342 N.J.Super. 501 (2001) cert. den. 170 N.J.211 (2001), that court held that gender dysphoria or transsexualism is a handicap under the New Jersey's LAD and that the LAD precludes an employer from discriminating against a person based on that person's sexual identity or gender. In that case the plaintiff sued her employer for wrongful termination of employment because she lost her position as a medical director at an outpatient treatment facility after she began her external transformation from a male to a female and prior to her undergoing sex reassignment surgery. The plaintiff was diagnosed with a "gender identity disorder." The trial judge dismissed the complaint noting that the plaintiff could not bring the a claim for sexual orientation discrimination under the LAD. However, the Appellate Division concluded that "[S]ex discrimination under the LAD includes gender discrimination so as to protect plaintiff from gender stereotyping and discrimination from transforming herself from a man to a woman." Id. at 516. The court stated that, "It is incomprehensible to us that our Legislature would ban discrimination against heterosexual men and women; against homosexual men and women; against bisexual men and women; against men and women who are perceived, presumed or identified by others as not conforming to the stereotypical notions of how men and women behave, but would condone discrimination against men or women who seek to change their anatomical sex because they suffer from a gender identity disorder. We conclude that sex discrimination under the LAD includes gender discrimination so as to protect plaintiff from gender stereotyping and discrimination for transforming herself from a man to a woman." Id. at 515. (Emphasis added.). The court reversed the assessment of the trial court that a claim for gender dysphoria could

not be a handicap under the LAD and remanded the plaintiff's gender discrimination claim. <u>Id.</u> at 523.

This bill would codify the court's reasoning in the <u>Enriquez</u> decision and expand the provisions of the LAD to include discrimination on the basis of gender identity or expression. The bill would define "gender identity or expression" as "having or being perceived as having a gender related identity or expression whether or not stereo typically associated with a person's assigned sex at birth." This definition is intended to cover everyone whether they have a typical or non-typical gender identity and expression and is consistent with case law that held that any discrimination based on gender stereotypes is prohibited by the LAD.

The committee amended the bill to delete section 16 and place the substance of that section into the appropriate amendatory section which is N.J.S.A.10:5-12 (section 9 of the bill). The amendments move the provision concerning access to housing, facilities and accommodations from subsection b. of section 16 of the bill to subsection f. (1), subsection g. (3) and subsection h. (3) of N.J.S.A.10:5-12. The provision concerning the employee's adherence to reasonable dress standards is moved from subsection a. of section 16 to become a new subsection p. of N.J.S.A.10:5-12.

This bill was prefiled for introduction in the 2006 session pending technical review. As reported, the bill includes the changes required by technical review which has been performed.

#### **COMMITTEE AMENDMENTS**

- 1. Deletes section 16 of the bill and moves those provisions to section 9 of the bill.
- 2. Amends section 9 of the bill by adding provisions concerning access to housing, facilities and accommodations from subsection b. of section 16 of the bill to subsection f. (1), subsection g. (3) and subsection h. (3) of N.J.S.A.10:5-12. The provision concerning the employee's adherence to reasonable dress standards was moved from subsection a. of section 16 to become a new subsection p. of N.J.S.A.10:5-12.

# Dec-19-06 Governor Corzine Signs Legislation to Add Gender Identity, Expression as a Protected Class Against Discrimination

FOR IMMEDIATE RELEASE CONTACT: Anthony Coley DATE: December 19, 2006 Brendan Gilfillan

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# GOVERNOR CORZINE SIGNS LEGISLATION TO ADD GENDER IDENTITY, EXPRESSION AS A PROTECTED CLASS AGAINST DISCRIMINATION

**TRENTON -** Governor Jon S. Corzine today signed legislation that amends the New Jersey Law Against Discrimination (NJ-LAD) by adding "gender identity or expression" to the list of protected characteristics.

A characteristic protected under the NJ-LAD is one that cannot lawfully be used as a basis for employment, housing, public accommodation, and similar decisions.

"The New Jersey Law Against Discrimination is one of the most powerful tools we have in government to protect our citizens," said Governor Corzine. "I am pleased to sign legislation to ensure gender identity or expression is a protected class against discrimination in New Jersey."

The legislation (S362) was sponsored by Senators Ellen Karcher and Joseph F. Vitale, and Assemblymembers Reed Gusciora, John F. McKeon, Bonnie Watson Coleman, and Joseph Vas.

The legislation takes effect in 180 days.

The Governor also signed legislation (S462) that requires independent contractors to submit to background checks to work within certain industries. The bill was sponsored by Senators Stephen M. Sweeney, John H. Adler and Barbara Buono, and Assemblymembers John J. Burzichelli, Douglas H. Fisher, and Neil M. Cohen.