## 55:19-106

LEGISLATIVE HISTORY CHECKLIST

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- LAWS OF: 2006 CHAPTER: 24
- NJSA: 55:19-106 (Authorizes access to abandoned properties by electric and gas public utilities to disconnect utility service)
- BILL NO: A803 (Substituted for S1402)
- SPONSOR(S) Caraballo and others
- DATE INTRODUCED: January 10, 2006
- COMMITTEE: ASSEMBLY: Telecommunications and Utilities

SENATE: Economic Growth

- AMENDED DURING PASSAGE: No
- DATE OF PASSAGE: ASSEMBLY: March 2, 2006
  - **SENATE:** May 18, 2006
- DATE OF APPROVAL: June 22, 2006

#### FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL (Original version of bill enacted)

#### A803

1.000	SPONSOR'S STATEMENT: (Begins on page)	Yes		
	COMMITTEE STATEMENT:	ASSEMBLY:	Yes	
		SENATE:	<u>Yes</u>	
	FLOOR AMENDMENT ESTIMATE:		No	
	LEGISLATIVE FISCAL NOTE:		No	
S1402				
01402	SPONSOR'S STATEMENT: (Begins on page 6 of original bill)			
	COMMITTEE STATEMENT:	ASSEMBLY:	No	
		SENATE:	<u>Yes</u>	
	FLOOR AMENDMENT STATEMENT:		No	
	LEGISLATIVE FISCAL ESTIMATE:		No	
VETO MESSAGE:			No	
GOVERNOR'S PRESS RELEASE ON SIGNING:			No	
FOLLOWING WERE PRINTED:				

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REPORTS:	No			
HEARINGS:	No			
NEWSPAPER ARTICLES:	No			

RWH 2/29/08

## P.L. 2006, CHAPTER 24, *approved June 22, 2006* Assembly, No. 803

1 AN ACT concerning the discontinuance of electric and gas utility 2 service and removal of equipment from abandoned properties, 3 and amending and supplementing P.L.2003, c.210 (C.55:19-78 et 4 al.). 5 6 **BE IT ENACTED** by the Senate and General Assembly of the State 7 of New Jersey: 8 9 1. (New section) The Legislature finds and declares that: 10 a. Abandoned properties raise significant concerns for communities where they are located, including fostering criminal 11 activity, posing possible public health problems and generally 12 13 posing a risk to the quality of life for residents and businesses in the 14 area. 15 b. Under current law and tariffs approved under Board of Public 16 Utilities regulations, customers of electric and natural gas utilities are required to provide reasonable access at all reasonable times to 17 18 such utilities for the purpose of inspection of the customers' 19 premises incident to the rendering of service, reading meters or the 20 repairing of utility facilities used in connection with supplying 21 service or for the removal of utility property. 22 c. Public utilities are bound by law to provide safe, adequate and 23 proper service and must be able to periodically inspect the 24 customers' premises incident to rendering service, read meters, 25 repair utility facilities or remove utility property. 26 d. As a result of certain properties being abandoned or vacant, electric and natural gas utilities are denied the reasonable access to 27 28 their facilities provided for by law and this impacts the ability to 29 provide safe, adequate and proper service. 30 e. The Legislature therefore determines that in the interest of the 31 public safety of our communities, any electric and natural gas utility 32 should be granted access to abandoned or vacant properties in order 33 to inspect, repair and remove its facilities or property. 34 35 2. Section 3 of P.L.2003, c.210 (C.55:19-80) is amended to read 36 as follows: 37 3. As used in sections 1 through 25 of P.L.2003, c.210 (C.55:19-38 78 through C.55:19-102) and section 3 of P.L., c. (C. )(pending 39 before the Legislature as this bill): 40 "Department" means the New Jersey Department of Community 41 Affairs. 42 "Lienholder" or "mortgage holder" means any person or entity

**EXPLANATION** – Matter enclosed in **bold-faced brackets** [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined <u>thus</u> is new matter.

holding a note, mortgage or other interest secured by the building or
 any part thereof.

"Municipality" means any city, borough, town, township or
village situated within the boundaries of this State and shall include
a qualified rehabilitation entity that may be designated by the
municipality pursuant to section 13 of P.L.2003, c.210 (C.55:19-90)
to act as its agent to exercise any of the municipality's rights
pursuant thereto.

9 "Owner" means the holder or holders of title to an abandoned 10 property.

"Property" means any building or structure and the landappurtenant thereto.

13 "Public officer" means the person designated by the municipality 14 pursuant to section 3 of P.L.1942, c.112 (C.40:48-2.5) or any 15 officer of the municipality qualified to carry out the responsibilities 16 set fourth in P.L.2003, c.210 (C.55:19-78 et al.) and designated by resolution of the governing body of the municipality, except that in 17 18 municipalities organized under the "mayor-council plan" of the 19 Optional Municipal Charter Law, P.L.1950, c.210 (C.40:69A-1 et 20 seq.), the public officer shall be designated by the mayor.

21 "Qualified rehabilitation entity" means an entity organized or 22 authorized to do business under the New Jersey statutes which shall 23 have as one of its purposes the construction or rehabilitation of 24 residential or non-residential buildings, the provision of affordable 25 housing, the restoration of abandoned property, the revitalization 26 and improvement of urban neighborhoods, or similar purpose, and 27 which shall be well qualified by virtue of its staff, professional 28 consultants, financial resources, and prior activities set forth in 29 P.L.2003, c.210 (C.55:19-78 et al.) to carry out the rehabilitation of 30 vacant buildings in urban areas.

<u>"Utility" means any electric or natural gas public utility that is</u>
 regulated under the jurisdiction of the Board of Public Utilities.

33 (cf: P.L.2005, c.118, s.12)

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35 3. (New section) A utility may take all necessary steps to enter 36 the premises of, discontinue utility service to, and remove utility 37 equipment from, any property listed on an abandoned property list 38 established pursuant to section 36 of P.L.1996, c.62 (C.55:19-55) or 39 any property that is determined by a public officer to meet the 40 definition of abandoned property as set forth in sections 4 through 6 41 of P.L.2003, c.210 (C.55:19-81 through C.55:19-83), provided that 42 the utility is accompanied by a law enforcement officer from the 43 municipality within which the property is located.

44

45 4. Section 36 of P.L.1996, c.62 (C.55:19-55) is amended to read 46 as follows:

47 36. a. A qualified municipality that has designated or appointed 48 a public officer pursuant to section 3 of P.L.1942, c.112 (C.40:482.5), may adopt an ordinance directing the public officer to identify
abandoned property for the purpose of establishing an abandoned
property list throughout the municipality, or within those parts of
the municipality as the governing body may designate. Each item
of abandoned property so identified shall include the tax block and
lot number, the name of the owner of record, if known, and the
street address of the lot.

8 b. In those municipalities in which abandoned properties have 9 been identified in accordance with subsection a. of this section, the 10 public officer shall establish and maintain a list of abandoned property, to be known as the "abandoned property list." 11 The 12 municipality may add properties to the abandoned property list at 13 any time, and may delete properties at any time when the public 14 officer finds that the property no longer meets the definition of an 15 abandoned property. An interested party may request that a 16 property be included on the abandoned property list following that 17 procedure set forth in section 31 of P.L.2003, c.210 (C.55:19-105).

18 An abandoned property shall not be included on the abandoned 19 property list if rehabilitation is being performed in a timely manner, 20 as evidenced by building permits issued and diligent pursuit of 21 rehabilitation work authorized by those permits. A property on 22 which an entity other than the municipality has purchased or taken 23 assignment from the municipality of a tax sale certificate which has 24 been placed on the abandoned property list may be removed in 25 accordance with the provisions of section 29 of P.L.2003, c.210 26 (C.55:19-103).

c. The Department of Community Affairs in conjunction with
the Department of Environmental Protection shall prepare an
information bulletin for distribution to every municipality
describing the authority of a municipality under existing statutes
and regulations to repair, demolish or otherwise deal with
abandoned property.

33 d. (1) The public officer, shall establish the abandoned property 34 list or any additions thereto by publication in the official newspaper 35 of the municipality, which publication shall constitute public notice 36 and, within 10 days after publication, shall send a notice, by 37 certified mail, return receipt requested, and by regular mail, to the 38 owner of record of every property included on the list. The 39 published and mailed notices shall identify property determined to 40 be abandoned setting forth the owner of record, if known, the tax lot 41 and block number and street address. The public officer, in 42 consultation with the tax collector, shall also send out a notice by 43 regular mail to any mortgagee, servicing organization, or property 44 tax processing organization that receives a duplicate copy of the tax 45 bill pursuant to subsection d. of R.S.54:4-64. When the owner of 46 record is not known for a particular property and cannot be 47 ascertained by the exercise of reasonable diligence by the tax 48 collector, notice shall not be mailed but instead shall be posted on

1 the property in the manner as provided in section 5 of P.L.1942, 2 c.112 (C.40:48-2.7). The mailed notice shall indicate the factual 3 basis for the public officer's finding that the property is abandoned 4 property as that term is defined in section 35 of P.L.1996, c.62 5 (C.55:19-54) and the rules and regulations promulgated thereunder, 6 specifying the information relied upon in making such finding. In 7 all cases a copy of the mailed or posted notice shall also be filed by 8 the public officer in the office of the county clerk or register of 9 deeds and mortgages, as the case may be, of the county wherein the 10 property is situate. This filing shall have the same force and effect 11 as a notice of lis pendens under N.J.S.2A:15-6. The notice shall be 12 indexed by the name of the property owner as defendant and the 13 name of the municipality as plaintiff, as though an action had been 14 commenced by the municipality against the owner.

(2) The authority or its subsidiaries, as appropriate, may
reimburse the municipality for the postage costs and search fees
associated with providing notice in accordance with paragraph (1)
of this subsection in accordance with procedures and rules
promulgated by the Department of Community Affairs.

(3) The public officer, within ten days of the establishment of the
 abandoned property list, or any additions thereto, shall send by
 regular mail, facsimile or electronic mail, a copy of the abandoned
 property list to the electric and gas utilities serving the
 municipality.

25 e. An owner or lienholder may challenge the inclusion of his 26 property on the abandoned property list determined pursuant to 27 subsection b. of this section by appealing that determination to the 28 public officer within 30 days of the owner's receipt of the certified 29 notice or 40 days from the date upon which the notice was sent. An 30 owner whose identity was not known to the public officer shall have 31 40 days from the date upon which notice was published or posted, 32 whichever is later, to challenge the inclusion of a property on the 33 abandoned property list. For good cause shown, the public officer 34 shall accept a late filing of an appeal. Within 30 days of receipt of 35 a request for an appeal of the findings contained in the notice 36 pursuant to subsection d. of this section, the public officer shall 37 schedule a hearing for redetermination of the matter. Any property 38 included on the list shall be presumed to be abandoned property 39 unless the owner, through the submission of an affidavit or 40 certification by the property owner averring that the property is not 41 abandoned and stating the reasons for such averment, can 42 demonstrate that the property was erroneously included on the list. 43 The affidavit or certification shall be accompanied by supporting 44 documentation, such as but not limited to photographs, repair 45 invoices, bills and construction contracts. The sole ground for 46 appeal shall be that the property in question is not abandoned 47 property as that term is defined in section 35 of P.L.1996, c.62 48 (C.55:19-54). The public officer shall decide any timely filed

appeal within 10 days of the hearing on the appeal and shall
 promptly, by certified mail, return receipt requested, and by regular
 mail, notify the property owner of the decision and the reasons
 therefor.

5 f. The property owner may challenge an adverse determination 6 of an appeal with the public officer pursuant to subsection e. of this 7 section, by instituting, in accordance with the New Jersey Court 8 Rules, a summary proceeding in the Superior Court, Law Division, 9 sitting in the county in which the property is located, which action 10 shall be tried de novo. Such action shall be instituted within 20 11 days of the date of the notice of decision mailed by the public 12 officer pursuant to subsection e. of this section. The sole ground 13 for appeal shall be that the property in question is not abandoned 14 property as that term is defined in section 35 of P.L.1996, c.62 15 (C.55:19-54). The failure to institute an action of appeal on a 16 timely basis shall constitute a jurisdictional bar to challenging the 17 adverse determination, except that, for good cause shown, the court 18 may extend the deadline for instituting the action.

19 g. The public officer shall promptly remove any property from20 the abandoned property list that has been determined not to be21 abandoned on appeal.

h. The abandoned property list shall become effective, and the municipality shall have the right to pursue any legal remedy with respect to properties on the abandoned property list at such time as any one property has been placed on the list in accordance with the provisions of this section, upon the expiration of the period for appeal with respect to that property or upon the denial of an appeal brought by the property owner.

- 29 (cf: P.L.2005, c.118, s.1)
- 30 31

5. This act shall take effect immediately.

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34 35

36 Authorizes access to abandoned properties by electric and gas 37 public utilities to disconnect utility service.

# ASSEMBLY, No. 803 STATE OF NEW JERSEY 212th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 2006 SESSION

Sponsored by: Assemblyman WILFREDO CARABALLO District 29 (Essex and Union) Assemblywoman JOAN M. VOSS District 38 (Bergen)

### **SYNOPSIS**

Authorizes access to abandoned properties by electric and gas public utilities to disconnect utility service.

### **CURRENT VERSION OF TEXT**

Introduced Pending Technical Review by Legislative Counsel



#### A803 CARABALLO, VOSS

2

AN ACT concerning the discontinuance of electric and gas utility 1 2 service and removal of equipment from abandoned properties, 3 and amending and supplementing P.L.2003, c.210 (C.55:19-78 et 4 al.). 5 **BE IT ENACTED** by the Senate and General Assembly of the State 6 7 of New Jersey: 8 9 1. (New section) The Legislature finds and declares that: 10 Abandoned properties raise significant concerns a. for communities where they are located, including fostering criminal 11 12 activity, posing possible public health problems and generally posing a risk to the quality of life for residents and businesses in the 13 14 area. 15 b. Under current law and tariffs approved under Board of Public 16 Utilities regulations, customers of electric and natural gas utilities are required to provide reasonable access at all reasonable times to 17 18 such utilities for the purpose of inspection of the customers' 19 premises incident to the rendering of service, reading meters or the 20 repairing of utility facilities used in connection with supplying 21 service or for the removal of utility property. 22 c. Public utilities are bound by law to provide safe, adequate and 23 proper service and must be able to periodically inspect the 24 customers' premises incident to rendering service, read meters, 25 repair utility facilities or remove utility property. 26 d. As a result of certain properties being abandoned or vacant, 27 electric and natural gas utilities are denied the reasonable access to their facilities provided for by law and this impacts the ability to 28 29 provide safe, adequate and proper service. 30 e. The Legislature therefore determines that in the interest of the 31 public safety of our communities, any electric and natural gas utility 32 should be granted access to abandoned or vacant properties in order 33 to inspect, repair and remove its facilities or property. 34 35 2. Section 3 of P.L.2003, c.210 (C.55:19-80) is amended to read 36 as follows: 37 3. As used in sections 1 through 25 of P.L.2003, c.210 (C.55:19-38 78 through C.55:19-102) and section 3 of P.L., c. (C. )(now 39 pending before the Legislature as this bill): 40 "Department" means the New Jersey Department of Community 41 Affairs. 42 "Lienholder" or "mortgage holder" means any person or entity 43 holding a note, mortgage or other interest secured by the building or 44 any part thereof. 45 "Municipality" means any city, borough, town, township or

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Matter underlined <u>thus</u> is new matter.

#### A803 CARABALLO, VOSS

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village situated within the boundaries of this State and shall include 1 2 a qualified rehabilitation entity that may be designated by the 3 municipality pursuant to section 13 of P.L.2003, c.210 (C.55:19-90) 4 to act as its agent to exercise any of the municipality's rights 5 pursuant thereto. 6 "Owner" means the holder or holders of title to an abandoned 7 property. 8 "Property" means any building or structure and the land 9 appurtenant thereto. 10 "Public officer" means the person designated by the municipality pursuant to section 3 of P.L.1942, c.112 (C.40:48-2.5). 11 12 "Qualified rehabilitation entity" means an entity organized or 13 authorized to do business under the New Jersey statutes which shall 14 have as one of its purposes the construction or rehabilitation of 15 residential or non-residential buildings, the provision of affordable 16 housing, the restoration of abandoned property, the revitalization 17 and improvement of urban neighborhoods, or similar purpose, and 18 which shall be well qualified by virtue of its staff, professional 19 consultants, financial resources, and prior activities set forth in 20 P.L.2003, c.210 (C.55:19-78 et al.) to carry out the rehabilitation of 21 vacant buildings in urban areas. 22 "Utility" means any electric or natural gas public utility that is 23 regulated under the jurisdiction of the Board of Public Utilities. 24 (cf: P.L.2003, c.210, s.3) 25 26 3. (New section) A utility may take all necessary steps to enter 27 the premises of, discontinue utility service to, and remove utility equipment from, any property listed on an abandoned property list 28 29 established pursuant to section 36 of P.L.1996, c.62 (C.55:19-56) or 30 any property that is determined by a public officer to meet the 31 definition of abandoned property as set forth in sections 4 through 6 32 of P.L.2003, c.210 (C.55:19-81 through C.55:19-83), provided that 33 the utility is accompanied by a law enforcement officer from the 34 municipality within which the property is located. 35 36 4. Section 36 of P.L.1996, c.62 (C.55:19-55) is amended to read as follows: 37 36. a. A qualified municipality that has designated or appointed 38 a public officer pursuant to section 3 of P.L.1942, c.112 (C.40:48-39 40 2.5), may adopt an ordinance directing the public officer to identify 41 abandoned property for the purpose of establishing an abandoned 42 property list throughout the municipality, or within those parts of 43 the municipality as the governing body may designate by resolution. 44 Each item of abandoned property so identified shall include the tax 45 block and lot number, the name of the owner of record, if known, 46 and the street address of the lot. 47 b. In those municipalities in which abandoned properties have 48 been identified in accordance with subsection a. of this section, the

1 public officer shall establish and maintain a list of abandoned 2 property, to be known as the "abandoned property list." The 3 municipality may add properties to the abandoned property list at 4 any time, and may delete properties at any time when the public 5 officer finds that the property no longer meets the definition of an 6 An interested party may request that a abandoned property. 7 property be included on the abandoned property list following that 8 procedure set forth in section 31 of P.L.2003, c.210 (C.55:19-105).

9 An abandoned property shall not be included on the abandoned 10 property list if rehabilitation is being performed in a timely manner, 11 as evidenced by building permits issued and diligent pursuit of 12 rehabilitation work authorized by those permits. A property on 13 which an entity other than the municipality has purchased or taken 14 assignment from the municipality of a tax sale certificate which has 15 been placed on the abandoned property list may be removed in 16 accordance with the provisions of section 29 of P.L.2003, c.210 17 (C.55:19-103).

c. The Department of Community Affairs in conjunction with the Department of Environmental Protection shall prepare an information bulletin for distribution to every municipality describing the authority of a municipality under existing statutes and regulations to repair, demolish or otherwise deal with abandoned property.

24 d. (1) The public officer, within 10 days of the establishment of 25 the abandoned property list, or any additions thereto, shall send a 26 notice, by certified mail, return receipt requested, and by regular 27 mail, to the owner of record of every property included on the list 28 and shall cause the list to be published in the official newspaper of 29 the municipality, which publication shall constitute public notice. 30 The published and mailed notices shall identify property determined 31 to be abandoned setting forth the owner of record, if known, the tax 32 lot and block number and street address. The public officer, in 33 consultation with the tax collector, shall also send out a notice by 34 regular mail to any mortgagee, servicing organization, or property 35 tax processing organization that receives a duplicate copy of the tax 36 bill pursuant to subsection d. of R.S.54:4-64. When the owner of 37 record is not known for a particular property and cannot be 38 ascertained by the exercise of reasonable diligence by the tax 39 collector, notice shall not be mailed but instead shall be posted on 40 the property in the manner as provided in section 5 of P.L.1942, 41 c.112 (C.40:48-2.7). The mailed notice shall indicate the factual 42 basis for the public officer's finding that the property is abandoned 43 property as that term is defined in section 35 of P.L.1996, c.62 44 (C.55:19-54) and the rules and regulations promulgated thereunder, 45 specifying the information relied upon in making such finding. In 46 all cases a copy of the mailed or posted notice shall also be filed by 47 the public officer in the office of the county clerk or register of 48 deeds and mortgages, as the case may be, of the county wherein the

property is situate. This filing shall have the same force and effect as a notice of lis pendens under N.J.S.2A:15-6. The notice shall be indexed by the name of the property owner as defendant and the name of the municipality as plaintiff, as though an action had been commenced by the municipality against the owner.

6 (2) The authority or its subsidiaries, as appropriate, may 7 reimburse the municipality for the postage costs and search fees 8 associated with providing notice in accordance with paragraph (1) 9 of this subsection in accordance with procedures and rules 10 promulgated by the Department of Community Affairs.

11 (3) The public officer, within ten days of the establishment of the 12 abandoned property list, or any additions thereto, shall send by 13 regular mail, facsimile or electronic mail, a copy of the abandoned 14 property list to the electric and gas utilities serving the 15 municipality.

16 e. An owner or lienholder may challenge the inclusion of his property on the abandoned property list determined pursuant to 17 18 subsection b. of this section by appealing that determination to the 19 public officer within 30 days of the owner's receipt of the certified 20 notice or 40 days from the date upon which the notice was sent. An 21 owner whose identity was not known to the public officer shall have 22 40 days from the date upon which notice was published or posted, 23 whichever is later, to challenge the inclusion of a property on the 24 abandoned property list. For good cause shown, the public officer 25 shall accept a late filing of an appeal. Within 30 days of receipt of 26 a request for an appeal of the findings contained in the notice 27 pursuant to subsection d. of this section, the public officer shall 28 schedule a hearing for redetermination of the matter. Any property 29 included on the list shall be presumed to be abandoned property 30 unless the owner, through the submission of an affidavit or 31 certification by the property owner averring that the property is not 32 abandoned and stating the reasons for such averment, can 33 demonstrate that the property was erroneously included on the list. 34 The affidavit or certification shall be accompanied by supporting 35 documentation, such as but not limited to photographs, repair 36 invoices, bills and construction contracts. The sole ground for 37 appeal shall be that the property in question is not abandoned 38 property as that term is defined in section 35 of P.L.1996, c.62 39 (C.55:19-54). The public officer shall decide any timely filed 40 appeal within 10 days of the hearing on the appeal and shall 41 promptly, by certified mail, return receipt requested, and by regular 42 mail, notify the property owner of the decision and the reasons 43 therefor.

f. The property owner may challenge an adverse determination
of an appeal with the public officer pursuant to subsection e. of this
section, by instituting, in accordance with the New Jersey Court
Rules, a summary proceeding in the Superior Court, Law Division,
sitting in the county in which the property is located, which action

shall be tried de novo. Such action shall be instituted within 20 1 2 days of the date of the notice of decision mailed by the public 3 officer pursuant to subsection e. of this section. The sole ground 4 for appeal shall be that the property in question is not abandoned 5 property as that term is defined in section 35 of P.L.1996, c.62 6 (C.55:19-54). The failure to institute an action of appeal on a 7 timely basis shall constitute a jurisdictional bar to challenging the 8 adverse determination, except that, for good cause shown, the court 9 may extend the deadline for instituting the action.

10 g. The public officer shall promptly remove any property from 11 the abandoned property list that has been determined not to be 12 abandoned on appeal.

h. The abandoned property list shall become effective, and the municipality shall have the right to pursue any legal remedy with respect to properties on the abandoned property list at such time as any one property has been placed on the list in accordance with the provisions of this section, upon the expiration of the period for appeal with respect to that property or upon the denial of an appeal brought by the property owner.

20 (cf: P.L.2003, c.210, s.28)

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5. This act shall take effect immediately.

#### STATEMENT

This bill allows an electric or natural gas utility, when 27 accompanied by a local law enforcement officer, to enter an 28 29 abandoned property to discontinue electric or natural gas service 30 and remove its facilities. Many abandoned and vacant properties 31 throughout the State have electric and gas public utility facilities, 32 such as metering equipment inside the premises. Since the owners 33 have abandoned the properties, utilities cannot gain the access 34 required by law to inspect the premises incident to rendering 35 service, read meters, repair its facilities or remove its property. 36 This bill allows utilities to enter properties officially declared 37 abandoned by a public officer designated by a qualified 38 municipality to establish and maintain the abandoned property list.

## ASSEMBLY TELECOMMUNICATIONS AND UTILITIES COMMITTEE

## STATEMENT TO

## ASSEMBLY, No. 803

## STATE OF NEW JERSEY

### DATED: JANUARY 30, 2006

As reported, this bill allows an electric or natural gas utility, when accompanied by a local law enforcement officer, to enter an abandoned property to discontinue electric or natural gas service and remove its facilities. Many abandoned and vacant properties throughout the State have electric and gas public utility facilities, such as metering equipment inside the premises. Since the owners have abandoned the properties, utilities cannot gain the access required by law to inspect the premises incident to rendering service, read meters, repair its facilities or remove its property. This bill allows utilities to enter properties officially declared abandoned by a public officer designated by a qualified municipality to establish and maintain the abandoned property list.

This bill was pre-filed for introduction in the 2006-2007 session pending technical review. As reported, the bill includes the changes required by technical review, which has been performed.

## STATEMENT TO

## ASSEMBLY, No. 803

## **STATE OF NEW JERSEY**

### DATED: MAY 8, 2006

The Senate Economic Growth Committee reports favorably Assembly Bill, No. 803.

This bill allows an electric or natural gas utility, when accompanied by a local law enforcement officer, to enter an abandoned property to discontinue electric or natural gas service and remove its facilities. Many abandoned and vacant properties throughout the State have electric and gas public utility facilities, such as metering equipment, inside the premises. Since the owners have abandoned the properties, utilities cannot gain the access required by law to inspect the premises incident to rendering service, read meters, repair its facilities or remove its property. This bill allows utilities to enter properties officially declared abandoned by a public officer designated by a qualified municipality to establish and maintain the abandoned property list.

As reported by the committee, Assembly Bill, No. 803 is identical to Senate Bill, No. 1402 which was also reported by the committee on this date.

## **SENATE, No. 1402**

# STATE OF NEW JERSEY 212th LEGISLATURE

INTRODUCED FEBRUARY 27, 2006

Sponsored by: Senator RAYMOND J. LESNIAK District 20 (Union) Senator JOSEPH M. KYRILLOS, JR. District 13 (Middlesex and Monmouth)

### SYNOPSIS

Authorizes access to abandoned properties by electric and gas public utilities to disconnect utility service.

## **CURRENT VERSION OF TEXT**

As introduced.



(Sponsorship Updated As Of: 5/9/2006)

AN ACT concerning the discontinuance of electric and gas utility
service and removal of equipment from abandoned properties,
and amending and supplementing P.L.2003, c.210 (C.55:19-78 et
al.).

5 6

7

**BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

8 9

1. (New section) The Legislature finds and declares that:

a. Abandoned properties raise significant concerns for
communities where they are located, including fostering criminal
activity, posing possible public health problems and generally
posing a risk to the quality of life for residents and businesses in the
area.

b. Under current law and tariffs approved under Board of Public
Utilities regulations, customers of electric and natural gas utilities
are required to provide reasonable access at all reasonable times to
such utilities for the purpose of inspection of the customers'
premises incident to the rendering of service, reading meters or the
repairing of utility facilities used in connection with supplying
service or for the removal of utility property.

c. Public utilities are bound by law to provide safe, adequate and
proper service and must be able to periodically inspect the
customers' premises incident to rendering service, read meters,
repair utility facilities or remove utility property.

d. As a result of certain properties being abandoned or vacant,
electric and natural gas utilities are denied the reasonable access to
their facilities provided for by law and this impacts the ability to
provide safe, adequate and proper service.

e. The Legislature therefore determines that in the interest of the
public safety of our communities, any electric and natural gas utility
should be granted access to abandoned or vacant properties in order
to inspect, repair and remove its facilities or property.

34

35 2. Section 3 of P.L.2003, c.210 (C.55:19-80) is amended to read
36 as follows:

37 3. As used in sections 1 through 25 of P.L.2003, c.210 (C.55:1938 78 through C.55:19-102) and section 3 of P.L., c. (C.)(pending
39 before the Legislature as this bill):

40 "Department" means the New Jersey Department of Community41 Affairs.

42 "Lienholder" or "mortgage holder" means any person or entity
43 holding a note, mortgage or other interest secured by the building or

44 any part thereof.

**EXPLANATION** – Matter enclosed in **bold-faced brackets** [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined <u>thus</u> is new matter.

"Municipality" means any city, borough, town, township or village situated within the boundaries of this State and shall include a qualified rehabilitation entity that may be designated by the municipality pursuant to section 13 of P.L.2003, c.210 (C.55:19-90) to act as its agent to exercise any of the municipality's rights pursuant thereto.

7 "Owner" means the holder or holders of title to an abandoned8 property.

9 "Property" means any building or structure and the land 10 appurtenant thereto.

"Public officer" means the person designated by the municipality 11 12 pursuant to section 3 of P.L.1942, c.112 (C.40:48-2.5) or any 13 officer of the municipality qualified to carry out the responsibilities 14 set fourth in P.L.2003, c.210 (C.55:19-78 et al.) and designated by 15 resolution of the governing body of the municipality, except that in 16 municipalities organized under the "mayor-council plan" of the 17 Optional Municipal Charter Law, P.L.1950, c.210 (C.40:69A-1 et 18 seq.), the public officer shall be designated by the mayor.

19 "Qualified rehabilitation entity" means an entity organized or 20 authorized to do business under the New Jersey statutes which shall 21 have as one of its purposes the construction or rehabilitation of 22 residential or non-residential buildings, the provision of affordable housing, the restoration of abandoned property, the revitalization 23 24 and improvement of urban neighborhoods, or similar purpose, and 25 which shall be well qualified by virtue of its staff, professional 26 consultants, financial resources, and prior activities set forth in 27 P.L.2003, c.210 (C.55:19-78 et al.) to carry out the rehabilitation of 28 vacant buildings in urban areas.

<u>"Utility" means any electric or natural gas public utility that is</u>
 regulated under the jurisdiction of the Board of Public Utilities.

31 (cf: P.L.2005, c.118, s.12)

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33 3. (New section) A utility may take all necessary steps to enter 34 the premises of, discontinue utility service to, and remove utility 35 equipment from, any property listed on an abandoned property list 36 established pursuant to section 36 of P.L.1996, c.62 (C.55:19-55) or 37 any property that is determined by a public officer to meet the 38 definition of abandoned property as set forth in sections 4 through 6 39 of P.L.2003, c.210 (C.55:19-81 through C.55:19-83), provided that 40 the utility is accompanied by a law enforcement officer from the 41 municipality within which the property is located.

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43 4. Section 36 of P.L.1996, c.62 (C.55:19-55) is amended to read 44 as follows:

36. a. A qualified municipality that has designated or appointed
a public officer pursuant to section 3 of P.L.1942, c.112 (C.40:482.5), may adopt an ordinance directing the public officer to identify
abandoned property for the purpose of establishing an abandoned

property list throughout the municipality, or within those parts of the municipality as the governing body may designate. Each item of abandoned property so identified shall include the tax block and lot number, the name of the owner of record, if known, and the street address of the lot.

b. In those municipalities in which abandoned properties have 6 7 been identified in accordance with subsection a. of this section, the 8 public officer shall establish and maintain a list of abandoned 9 property, to be known as the "abandoned property list." The 10 municipality may add properties to the abandoned property list at 11 any time, and may delete properties at any time when the public 12 officer finds that the property no longer meets the definition of an 13 abandoned property. An interested party may request that a 14 property be included on the abandoned property list following that 15 procedure set forth in section 31 of P.L.2003, c.210 (C.55:19-105).

16 An abandoned property shall not be included on the abandoned 17 property list if rehabilitation is being performed in a timely manner, as evidenced by building permits issued and diligent pursuit of 18 19 rehabilitation work authorized by those permits. A property on 20 which an entity other than the municipality has purchased or taken 21 assignment from the municipality of a tax sale certificate which has 22 been placed on the abandoned property list may be removed in 23 accordance with the provisions of section 29 of P.L.2003, c.210 24 (C.55:19-103).

c. The Department of Community Affairs in conjunction with
the Department of Environmental Protection shall prepare an
information bulletin for distribution to every municipality
describing the authority of a municipality under existing statutes
and regulations to repair, demolish or otherwise deal with
abandoned property.

31 d. (1) The public officer, shall establish the abandoned property 32 list or any additions thereto by publication in the official newspaper 33 of the municipality, which publication shall constitute public notice 34 and, within 10 days after publication, shall send a notice, by 35 certified mail, return receipt requested, and by regular mail, to the 36 owner of record of every property included on the list. The 37 published and mailed notices shall identify property determined to 38 be abandoned setting forth the owner of record, if known, the tax lot 39 and block number and street address. The public officer, in 40 consultation with the tax collector, shall also send out a notice by 41 regular mail to any mortgagee, servicing organization, or property 42 tax processing organization that receives a duplicate copy of the tax 43 bill pursuant to subsection d. of R.S.54:4-64. When the owner of 44 record is not known for a particular property and cannot be 45 ascertained by the exercise of reasonable diligence by the tax 46 collector, notice shall not be mailed but instead shall be posted on 47 the property in the manner as provided in section 5 of P.L.1942, 48 c.112 (C.40:48-2.7). The mailed notice shall indicate the factual

1 basis for the public officer's finding that the property is abandoned 2 property as that term is defined in section 35 of P.L.1996, c.62 3 (C.55:19-54) and the rules and regulations promulgated thereunder, 4 specifying the information relied upon in making such finding. In 5 all cases a copy of the mailed or posted notice shall also be filed by 6 the public officer in the office of the county clerk or register of 7 deeds and mortgages, as the case may be, of the county wherein the 8 property is situate. This filing shall have the same force and effect 9 as a notice of lis pendens under N.J.S.2A:15-6. The notice shall be 10 indexed by the name of the property owner as defendant and the 11 name of the municipality as plaintiff, as though an action had been 12 commenced by the municipality against the owner.

(2) The authority or its subsidiaries, as appropriate, may
reimburse the municipality for the postage costs and search fees
associated with providing notice in accordance with paragraph (1)
of this subsection in accordance with procedures and rules
promulgated by the Department of Community Affairs.

(3) The public officer, within ten days of the establishment of the
 abandoned property list, or any additions thereto, shall send by
 regular mail, facsimile or electronic mail, a copy of the abandoned
 property list to the electric and gas utilities serving the
 municipality.

23 e. An owner or lienholder may challenge the inclusion of his 24 property on the abandoned property list determined pursuant to 25 subsection b. of this section by appealing that determination to the 26 public officer within 30 days of the owner's receipt of the certified 27 notice or 40 days from the date upon which the notice was sent. An 28 owner whose identity was not known to the public officer shall have 29 40 days from the date upon which notice was published or posted, 30 whichever is later, to challenge the inclusion of a property on the 31 abandoned property list. For good cause shown, the public officer 32 shall accept a late filing of an appeal. Within 30 days of receipt of 33 a request for an appeal of the findings contained in the notice 34 pursuant to subsection d. of this section, the public officer shall 35 schedule a hearing for redetermination of the matter. Any property 36 included on the list shall be presumed to be abandoned property 37 unless the owner, through the submission of an affidavit or 38 certification by the property owner averring that the property is not 39 abandoned and stating the reasons for such averment, can 40 demonstrate that the property was erroneously included on the list. 41 The affidavit or certification shall be accompanied by supporting documentation, such as but not limited to photographs, repair 42 43 invoices, bills and construction contracts. The sole ground for 44 appeal shall be that the property in question is not abandoned 45 property as that term is defined in section 35 of P.L.1996, c.62 46 (C.55:19-54). The public officer shall decide any timely filed 47 appeal within 10 days of the hearing on the appeal and shall 48 promptly, by certified mail, return receipt requested, and by regular

1 mail, notify the property owner of the decision and the reasons2 therefor.

3 f. The property owner may challenge an adverse determination 4 of an appeal with the public officer pursuant to subsection e. of this 5 section, by instituting, in accordance with the New Jersey Court Rules, a summary proceeding in the Superior Court, Law Division, 6 7 sitting in the county in which the property is located, which action shall be tried de novo. Such action shall be instituted within 20 8 9 days of the date of the notice of decision mailed by the public 10 officer pursuant to subsection e. of this section. The sole ground for appeal shall be that the property in question is not abandoned 11 12 property as that term is defined in section 35 of P.L.1996, c.62 13 (C.55:19-54). The failure to institute an action of appeal on a 14 timely basis shall constitute a jurisdictional bar to challenging the 15 adverse determination, except that, for good cause shown, the court 16 may extend the deadline for instituting the action.

g. The public officer shall promptly remove any property fromthe abandoned property list that has been determined not to beabandoned on appeal.

h. The abandoned property list shall become effective, and the municipality shall have the right to pursue any legal remedy with respect to properties on the abandoned property list at such time as any one property has been placed on the list in accordance with the provisions of this section, upon the expiration of the period for appeal with respect to that property or upon the denial of an appeal brought by the property owner.

27 (cf: P.L.2005, c.118, s.1)

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5. This act shall take effect immediately.

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#### STATEMENT

34 This bill allows an electric or natural gas utility, when 35 accompanied by a local law enforcement officer, to enter an abandoned property to discontinue electric or natural gas service 36 37 and remove its facilities. Many abandoned and vacant properties 38 throughout the State have electric and gas public utility facilities, 39 such as metering equipment inside the premises. Since the owners 40 have abandoned the properties, utilities cannot gain the access 41 required by law to inspect the premises incident to rendering 42 service, read meters, repair its facilities or remove its property. 43 This bill allows utilities to enter properties officially declared 44 abandoned by a public officer designated by a qualified 45 municipality to establish and maintain the abandoned property list.

## STATEMENT TO

## **SENATE, No. 1402**

## **STATE OF NEW JERSEY**

#### DATED: MAY 8, 2006

The Senate Economic Growth Committee reports favorably Senate Bill, No. 1402.

This bill allows an electric or natural gas utility, when accompanied by a local law enforcement officer, to enter an abandoned property to discontinue electric or natural gas service and remove its facilities. Many abandoned and vacant properties throughout the State have electric and gas public utility facilities, such as metering equipment, inside the premises. Since the owners have abandoned the properties, utilities cannot gain the access required by law to inspect the premises incident to rendering service, read meters, repair its facilities or remove its property. This bill allows utilities to enter properties officially declared abandoned by a public officer designated by a qualified municipality to establish and maintain the abandoned property list.

As reported by the committee, Senate Bill, No. 1402 is identical to Assembly Bill, No. 803 which was also reported by the committee on this date.