# 5:5-161

LEGISLATIVE HISTORY CHECKLIST

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- LAWS OF: 2006 CHAPTER: 4
- NJSA: 5:5-161 (Enacts Interstate Compact for Horse Racing Licensees)
- BILL NO: S834 (Substituted for A2464)
- SPONSOR(S) Karcher and others
- **DATE INTRODUCED:** Pre-filed
- COMMITTEE: ASSEMBLY:

**SENATE:** Wagering, Tourism and Historic Preservation; Budget and Appropriations

- AMENDED DURING PASSAGE: No
- DATE OF PASSAGE: ASSEMBLY: March 16, 2006

SENATE: March 13, 2006

DATE OF APPROVAL: April 11, 2006

#### FOLLOWING ARE ATTACHED IF AVAILABLE:

#### FINAL TEXT OF BILL

S834			
	SPONSOR'S STATEMENT: (Begins on page 7 of original bill)		Yes
	COMMITTEE STATEMENT:	ASSEMBLY:	No
	FLOOR AMENDMENT STATEMENT:	SENATE:	Yes 2-6-2006 ( <u>Wagering</u> ) 3-6-2006 ( <u>Budget</u> ) No
	LEGISLATIVE FISCAL NOTE:		No
A2464 <u>SPONSOR'S STATEMENT</u> : (Begins on page 7 of original bill)			Yes
	COMMITTEE STATEMENT:	ASSEMBLY:	Yes
		SENATE:	No
	FLOOR AMENDMENT STATEMENT:		No
	LEGISLATIVE FISCAL ESTIMATE:		No
VETO MESSAGE:			No
GOVERNOR'S PRESS RELEASE ON SIGNING:			No

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REPORTS:	No		
HEARINGS:	No		
NEWSPAPER ARTICLES:	No		

KBP

## P.L. 2006, CHAPTER 4, *approved April 11, 2006* Senate, No. 834

1 AN ACT concerning the licensing of participants in live horse racing 2 with parimutuel wagering and supplementing chapter 5 of Title 5 3 of the Revised Statutes. 4 5 **BE IT ENACTED** by the Senate and General Assembly of the State 6 of New Jersey: 7 8 1. The Interstate Compact for Horse Racing Licensees is hereby 9 enacted into law and entered into with all other jurisdictions legally 10 joining therein in the form substantially as herein provided. 11 12 2. Purpose. 13 The purpose of this compact is to: 14 a. Establish uniform requirements among the party states for the 15 licensing of participants in live racing with parimutuel wagering, 16 and ensure that all such participants who are licensed pursuant to this compact meet and maintain a uniform standard of honesty and 17 18 integrity. 19 b. Facilitate the growth of the parimutuel racing industry in each 20 party state and nationwide by simplifying the process for licensing 21 participants in live racing, and reduce the duplicative and costly 22 process of separate licensing by the regulatory agency in each state 23 that conducts live racing with parimutuel wagering. 24 c. Authorize the New Jersey Racing Commission to participate 25 in this compact. 26 d. Provide for participation in this compact by officials of the party states, and permit those officials, through the compact 27 28 committee established by this compact, to enter into contracts with 29 governmental agencies and non-governmental persons to carry out 30 the purpose of this compact. 31 e. Establish the compact committee created by this compact as 32 an interstate governmental entity duly authorized to request and 33 receive criminal history record information from the Federal Bureau 34 of Investigation and from state, local and foreign law enforcement 35 agencies. 36 37 3. Definitions. 38 As used in this compact: 39 "Compact committee" means the organization of officials from 40 the party states that is authorized and empowered by this compact to carry out the purpose of this compact. 41 42 "Official" means the appointed, elected, designated or otherwise 43 duly selected member of a racing commission or the equivalent

1 thereof in a party state who represents that party state as a member 2 of the compact committee. 3 "Participants in live racing" means participants in live racing 4 with parimutuel wagering in the party states. 5 "Party state" means each state that has enacted this compact. 6 "State" means each of the several states of the United States, the 7 District of Columbia, the Commonwealth of Puerto Rico and each 8 territory or possession of the United States. 9 10 4. Entry into force, eligible parties, withdrawal. 11 a. This compact shall come into force when enacted by any four 12 states. Thereafter, this compact shall become effective as to any 13 other state upon both: (1) that state's enactment of this compact, 14 and (2) the affirmative vote of a majority of the officials on the 15 compact committee as provided in subsection c. of section 5 of 16 ) (pending before the Legislature as this bill). P.L., c. (C. 17 b. Any state that has adopted or authorized live racing with 18 parimutuel wagering shall be eligible to become party to this 19 compact. 20 c. Any party state may withdraw from this compact by enacting 21 a statute repealing this compact, but no such withdrawal shall 22 become effective until the head of the executive branch of the 23 withdrawing state has given notice in writing of such withdrawal to 24 the head of the executive branch of all other party states. If, as a 25 result of the withdrawals, participation in this compact decreases to 26 fewer than three party states, this compact no longer shall be in 27 force and effect unless and until there are at least three or more 28 party states again participating in this compact. 29 30 Compact committee, powers and 5. duties, voting, 31 administration and management, immunity. 32 a. There is hereby created an interstate governmental entity to be 33 know as the "compact committee," which shall be comprised of one 34 official from the racing commission, or its equivalent, in each party 35 state who shall be appointed, serve and be subject to removal in 36 accordance with the laws of the party state the official represents. 37 Pursuant to the laws of the respective party state, each official shall 38 have the assistance of the party state's racing commission, or the 39 equivalent thereof, in considering issues related to licensing 40 participants in live racing and in fulfilling the official's 41 responsibilities as the representative from the party state to the 42 compact committee. If an official is unable to perform any duty in 43 connection with the powers and duties of the compact committee, 44 the racing commission, or equivalent thereof, from the respective 45 party state shall designate another of its members as an alternate 46 who shall serve in the original official's place and represent the 47 party state as its official on the compact committee until that racing

commission, or equivalent thereof, determines that the original
 representative official is able once again to perform the official's
 duties as that party state's representative official on the compact
 committee. The designation of an alternate shall be communicated
 by the affected state's racing commission, or equivalent thereof, to
 the compact committee as the committee's bylaws may provide.

b. In order to carry out the purposes of this compact, thecompact committee is hereby granted the power and duty to:

9 Determine which categories of participants in live (1)10 parimutuel racing, including but not limited to owners, trainers, grooms, mutuel clerks, racing officials, 11 jockeys, drivers, 12 veterinarians, farriers and others, should be licensed by the 13 committee, and establish the requirements for the initial licensure of 14 applicants in each such category, the term of the license for each 15 category, and the requirements for renewal of licenses in each 16 Provided, however, that with regard to all licensure category. 17 requirements, including requests for criminal history record 18 information, the effect of a criminal record on the issuance or 19 renewal of a license, and with regard to the weight given to 20 information relevant to an applicant's character or integrity in 21 determining the issuance or renewal of a license, the compact 22 committee shall determine for each category of participants in live 23 racing which licensure requirements for that category are, in its 24 judgment, the most restrictive licensure requirements of any party 25 state for that category and shall adopt licensure requirements for 26 that category that are, in its judgment, comparable to those most 27 restrictive requirements.

Investigate applicants for a license from the compact 28 (2)29 committee and, as permitted by federal and state law, gather 30 information on such applicants, including criminal history record 31 information from the Federal Bureau of Investigation and relevant 32 state and local law enforcement agencies, and, where appropriate, 33 from the Royal Canadian Mounted Police and law enforcement agencies of other countries, necessary to determine whether a 34 35 license should be issued or renewed under the licensure 36 requirements established by the committee as provided in paragraph 37 1 of this subsection. Only officials on, and employees of, the 38 compact committee may receive and review such criminal history 39 record information, and those officials and employees may use that 40 information only for the purposes of this compact. The fingerprints 41 of each applicant for a license from the compact committee shall be 42 taken by the compact committee, its employees, or its designee and, 43 pursuant to Public Law 92-544 or Public Law 100-413, shall be 44 forwarded to a state identification bureau, or to an association of 45 state officials regulating parimutuel wagering designated by the 46 Attorney General of the United States, for submission to the 47 Federal Bureau of Investigation for a criminal history record check.

Such fingerprints may be submitted on a fingerprint card or by
 electronic or other means authorized by the Federal Bureau of
 Investigation or other receiving law enforcement agency.

4 (3) Issue licenses to, and renew the licenses of, participants in 5 live racing listed in paragraph 1 of this subsection who are found by 6 the committee to have met the licensure and renewal requirements 7 established by the committee. The compact committee shall not 8 have the power or authority to deny a license. If it determines that 9 an applicant will not be eligible for the issuance or renewal of a 10 compact committee license, the compact committee shall notify the applicant that it will not be able to process the application further. 11 12 Such notification does not constitute and shall not be considered to 13 be the denial of a license. Any such applicant shall have the right to 14 present additional evidence to, and to be heard by, the compact 15 committee, but the final decision on issuance or renewal of the license shall be made by the compact committee using the 16 17 requirements established pursuant to paragraph 1 of this subsection.

18 (4) Enter into contracts or agreements with governmental 19 agencies and with non-governmental persons to provide personal 20 services for its activities and such other services as may be 21 necessary to effectuate the purposes of this compact.

(5) Create, appoint, and abolish those offices, employments, and positions, including an executive director, as it deems necessary for the purposes of this compact, prescribe their powers, duties and qualifications, hire persons to fill those offices, employments and positions, and provide for the removal, term, tenure, compensation, fringe benefits, retirement benefits and other conditions of employment of its officers, employees and other positions.

(6) Borrow, accept, or contract for the services of personnel
from any state, the United States, or any other governmental
agency, or from any person, firm, association, corporation or other
entity.

33 (7) Acquire, hold, and dispose of real and personal property by
34 gift, purchase, lease, license, or in other similar manner, in
35 furtherance of the purposes of this compact.

36 (8) Charge a fee to each applicant for an initial license or37 renewal of a license.

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(9) Receive other funds through gifts, grants and appropriations.

c. (1) Each official shall be entitled to one vote on the compactcommittee.

(2) All action taken by the compact committee with regard to the
addition of party states as provided in subsection a. of section 4 of
P.L., c. (C. )(pending before the Legislature as this bill),
the licensure of participants in live racing, and the receipt and
disbursement of funds shall require a majority vote of the total
number of officials, or their alternates, on the committee. All other

action by the compact committee shall require a majority vote of 1 2 those officials, or their alternates, present and voting. 3 (3) No action of the compact committee may be taken unless a 4 quorum is present. A majority of the officials, or their alternates, 5 on the compact committee shall constitute a quorum. d. (1) The compact committee shall elect annually from among 6 7 its members a chairman, a vice-chairman, and a secretary/treasurer. 8 (2) The compact committee shall adopt by laws for the conduct 9 of its business by a two-thirds vote of the total number of officials, 10 or their alternates, on the committee at that time and shall have the power by the same vote to amend and rescind these bylaws. The 11 12 committee shall publish its bylaws in convenient form and shall file 13 a copy thereof and a copy of any amendments thereto with the 14 secretary of the state, or equivalent agency, of each of the party 15 states. 16 (3) The compact committee may delegate the day-to-day 17 management and administration of its duties and responsibilities to 18 an executive director and his support staff. 19 (4) Employees of the compact committee shall be considered 20 governmental employees. 21 e. No official of a party state or employee of the compact 22 committee shall be held personally liable for any good faith act or 23 omission that occurs during the performance and within the scope 24 of his responsibilities and duties under this compact. 25 26 6. Rights and responsibilities of party states. 27 a. By enacting this compact, each party state: 28 (1) Agrees: (a) to accept the decisions of the compact committee 29 regarding the issuance or renewal of compact committee licenses to 30 participants in live racing pursuant to the committee's licensure 31 requirements, and (b) to reimburse or otherwise pay the expenses of 32 its official representative on the compact committee or the official's 33 alternate. 34 (2) Agrees not to treat a notification to an applicant by the 35 compact committee under paragraph 3 of subsection b. of section 5 36 of P.L., c. (C. )(pending before the Legislature as this bill) that the compact committee will not be able to process the 37 38 applicant's application further as the denial of a license or to 39 otherwise penalize such an applicant based solely on such a 40 decision by the compact committee. 41 (3) Reserves the right: (a) to charge a fee for the use of a 42 compact committee license in that state, (b) to apply its own 43 standards in determining whether, on the facts of a particular case, a 44 compact committee licensee should be suspended, revoked, or 45 determined to be ineligible to participate in racing, (c) to apply its 46 own standards in determining licensure eligibility, under the laws of 47 that party state, for categories of participants in live racing that the

compact committee determines not to license and for individual 1 2 participants in live racing who do not meet the licensure 3 requirements of the compact committee, and (d) to establish its own 4 licensure standards for the licensure of non-racing employees at 5 parimutuel racetracks and employees at separate satellite wagering facilities. Any party state that issues a suspension, revocation or 6 7 period of licensure ineligibility to a person possessing a compact 8 committee license shall, through its racing commission, the 9 equivalent thereof, or otherwise, promptly notify the compact committee of that penalty. 10

b. No party state shall be held liable for the debts or otherfinancial obligations incurred by the compact committee.

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14 7. Construction and Severability

15 This compact shall be liberally construed so as to effectuate its purposes. The provisions of this compact shall be severable, and, if 16 17 any phrase, clause, sentence or provision of this compact is declared 18 to be contrary to the Constitution of the United States or the 19 constitution of any party state, or the applicability of this compact 20 to any government, agency, person or circumstance is held invalid, 21 the validity of the remainder of this compact and the applicability 22 thereof to any government, agency, person or circumstance shall not 23 be affected thereby. If all or some portion of this compact is held to 24 be contrary to the constitution of any party state, the compact shall 25 remain in full force and effect as to the remaining party states and 26 in full force and effect as to the state affected as to all severable 27 matters.

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## STATEMENT

8. This act shall take effect immediately.

34 This bill would enact the Interstate Compact for Horse Racing 35 Licensees and recognize the creation of the interstate licensing 36 compact committee to streamline the licensing process for participants in live horse racing with parimutuel wagering. The 37 38 compact came into force in 2000 when it was adopted by five states. 39 There are now 11 member states that have adopted the compact, including New York, Delaware, Kentucky, Virginia and Florida. 40 41 New Jersey has been a participating jurisdiction for the past year 42 and a half, electing to participate at a certain level for processing 43 purposes.

According to the National Racing Compact organization, the compact was needed to create an interstate governmental entity – the interstate licensing compact committee – authorized to receive and review criminal history record information on behalf of all member states. The creation of the compact committee eliminates the requirement for each member state to have to individually request such criminal history record information, as states are otherwise not authorized to discuss and share such information.

5 Under the licensing compact, the compact committee would 6 establish uniform requirements among the compacting states for the 7 licensing of participants, and would allow participants to apply for 8 one license which is to be valid in all compacting states. The 9 enactment of this compact would not only reduce the costs of the 10 current duplicative process which requires potential licensees to file 11 separate applications in each state or jurisdiction in which the 12 participant intends to race, but would also ensure that all such 13 participants who receive a compact license meet and maintain a 14 consistent standard of honesty and integrity.

15 The compact committee would be comprised of one member 16 from the New Jersey Racing Commission, and members from the 17 equivalent regulatory body in every other compacting state. The 18 compact committee would have the authority to determine the 19 categories of racing participants (e.g., owners, trainers, jockeys, 20 drivers, grooms, mutuel clerks, racing officials, veterinarians, 21 farriers and other employees) that may be licensed, and would 22 establish the requirements for the initial licensure of applicants in 23 each category. Currently, the committee handles the licensing of 24 owners, trainers, drivers and jockeys.

25 The compact committee would have the authority to investigate 26 applicants for a license and, as permitted by state and federal law, 27 to gather criminal history record information from the Federal 28 Bureau of Investigation, relevant state and local law enforcement 29 agencies, and where appropriate, the Royal Canadian Mounted 30 Police and law enforcement agencies of other countries. The 31 compact committee would also have the authority to determine 32 whether certain applicants are ineligible for an initial license or 33 renewal. Under the compact, the licensing authority of the compact 34 committee would supplement, rather than replace, the in-state 35 authority exercised by the New Jersey Racing licensing 36 Commission.

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- 41 Enacts Interstate Compact for Horse Racing Licensees.

# SENATE, No. 834

# STATE OF NEW JERSEY 212th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 2006 SESSION

Sponsored by: Senator ELLEN KARCHER District 12 (Mercer and Monmouth) Senator JOSEPH A. PALAIA District 11 (Monmouth) Assemblywoman LINDA STENDER District 22 (Middlesex, Somerset and Union) Assemblyman JEFF VAN DREW District 1 (Cape May, Atlantic and Cumberland) Assemblyman RONALD S. DANCER District 30 (Burlington, Mercer, Monmouth and Ocean)

Co-Sponsored by: Assemblywoman Beck and Assemblyman Conners

SYNOPSIS

Enacts Interstate Compact for Horse Racing Licensees.

**CURRENT VERSION OF TEXT** 

As introduced.

(Sponsorship Updated As Of: 3/17/2006)

AN ACT concerning the licensing of participants in live horse racing 1 2 with parimutuel wagering and supplementing chapter 5 of Title 5 3 of the Revised Statutes. 4 5 **BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey: 6 7 8 1. The Interstate Compact for Horse Racing Licensees is hereby 9 enacted into law and entered into with all other jurisdictions legally joining therein in the form substantially as herein provided. 10 11 12 2. Purpose. 13 The purpose of this compact is to: 14 a. Establish uniform requirements among the party states for the 15 licensing of participants in live racing with parimutuel wagering, 16 and ensure that all such participants who are licensed pursuant to 17 this compact meet and maintain a uniform standard of honesty and 18 integrity. b. Facilitate the growth of the parimutuel racing industry in each 19 20 party state and nationwide by simplifying the process for licensing 21 participants in live racing, and reduce the duplicative and costly 22 process of separate licensing by the regulatory agency in each state 23 that conducts live racing with parimutuel wagering. 24 c. Authorize the New Jersey Racing Commission to participate 25 in this compact. 26 d. Provide for participation in this compact by officials of the 27 party states, and permit those officials, through the compact 28 committee established by this compact, to enter into contracts with 29 governmental agencies and non-governmental persons to carry out 30 the purpose of this compact. 31 e. Establish the compact committee created by this compact as 32 an interstate governmental entity duly authorized to request and 33 receive criminal history record information from the Federal Bureau 34 of Investigation and from state, local and foreign law enforcement 35 agencies. 36 37 3. Definitions. 38 As used in this compact: 39 "Compact committee" means the organization of officials from 40 the party states that is authorized and empowered by this compact to 41 carry out the purpose of this compact. 42 "Official" means the appointed, elected, designated or otherwise 43 duly selected member of a racing commission or the equivalent 44 thereof in a party state who represents that party state as a member 45 of the compact committee. 46 "Participants in live racing" means participants in live racing 47 with parimutuel wagering in the party states.

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"Party state" means each state that has enacted this compact. "State" means each of the several states of the United States, the District of Columbia, the Commonwealth of Puerto Rico and each 4 territory or possession of the United States. 4. Entry into force, eligible parties, withdrawal. a. This compact shall come into force when enacted by any four states. Thereafter, this compact shall become effective as to any 9 other state upon both: (1) that state's enactment of this compact, and (2) the affirmative vote of a majority of the officials on the 10 compact committee as provided in subsection c. of section 5 of ) (pending before the Legislature as this bill). 12 P.L., c. (C. 13 b. Any state that has adopted or authorized live racing with 14 parimutuel wagering shall be eligible to become party to this 15 compact. 16 c. Any party state may withdraw from this compact by enacting a statute repealing this compact, but no such withdrawal shall become effective until the head of the executive branch of the 18 19 withdrawing state has given notice in writing of such withdrawal to 20 the head of the executive branch of all other party states. If, as a result of the withdrawals, participation in this compact decreases to fewer than three party states, this compact no longer shall be in force and effect unless and until there are at least three or more 24 party states again participating in this compact. 25 26 Compact committee, powers 5. and duties, voting, 27 administration and management, immunity. 28 a. There is hereby created an interstate governmental entity to be know as the "compact committee," which shall be comprised of one 30 official from the racing commission, or its equivalent, in each party 31 state who shall be appointed, serve and be subject to removal in 32 accordance with the laws of the party state the official represents. Pursuant to the laws of the respective party state, each official shall 34 have the assistance of the party state's racing commission, or the equivalent thereof, in considering issues related to licensing 36 participants in live racing and in fulfilling the official's responsibilities as the representative from the party state to the compact committee. If an official is unable to perform any duty in connection with the powers and duties of the compact committee, 40 the racing commission, or equivalent thereof, from the respective party state shall designate another of its members as an alternate 42 who shall serve in the original official's place and represent the 43 party state as its official on the compact committee until that racing 44 commission, or equivalent thereof, determines that the original representative official is able once again to perform the official's duties as that party state's representative official on the compact committee. The designation of an alternate shall be communicated by the affected state's racing commission, or equivalent thereof, to
 the compact committee as the committee's bylaws may provide.

b. In order to carry out the purposes of this compact, the
compact committee is hereby granted the power and duty to:

5 (1) Determine which categories of participants in live 6 parimutuel racing, including but not limited to owners, trainers, 7 drivers, grooms, mutuel clerks, racing officials, jockeys, 8 veterinarians, farriers and others, should be licensed by the 9 committee, and establish the requirements for the initial licensure of 10 applicants in each such category, the term of the license for each 11 category, and the requirements for renewal of licenses in each 12 category. Provided, however, that with regard to all licensure 13 requirements, including requests for criminal history record 14 information, the effect of a criminal record on the issuance or 15 renewal of a license, and with regard to the weight given to 16 information relevant to an applicant's character or integrity in 17 determining the issuance or renewal of a license, the compact 18 committee shall determine for each category of participants in live 19 racing which licensure requirements for that category are, in its 20 judgment, the most restrictive licensure requirements of any party 21 state for that category and shall adopt licensure requirements for 22 that category that are, in its judgment, comparable to those most 23 restrictive requirements.

24 (2)Investigate applicants for a license from the compact 25 committee and, as permitted by federal and state law, gather information on such applicants, including criminal history record 26 27 information from the Federal Bureau of Investigation and relevant 28 state and local law enforcement agencies, and, where appropriate, 29 from the Royal Canadian Mounted Police and law enforcement 30 agencies of other countries, necessary to determine whether a 31 license should be issued or renewed under the licensure 32 requirements established by the committee as provided in paragraph 33 1 of this subsection. Only officials on, and employees of, the 34 compact committee may receive and review such criminal history 35 record information, and those officials and employees may use that 36 information only for the purposes of this compact. The fingerprints 37 of each applicant for a license from the compact committee shall be 38 taken by the compact committee, its employees, or its designee and, 39 pursuant to Public Law 92-544 or Public Law 100-413, shall be 40 forwarded to a state identification bureau, or to an association of 41 state officials regulating parimutuel wagering designated by the 42 Attorney General of the United States, for submission to the 43 Federal Bureau of Investigation for a criminal history record check. 44 Such fingerprints may be submitted on a fingerprint card or by 45 electronic or other means authorized by the Federal Bureau of 46 Investigation or other receiving law enforcement agency.

1 (3) Issue licenses to, and renew the licenses of, participants in 2 live racing listed in paragraph 1 of this subsection who are found by 3 the committee to have met the licensure and renewal requirements 4 established by the committee. The compact committee shall not 5 have the power or authority to deny a license. If it determines that 6 an applicant will not be eligible for the issuance or renewal of a 7 compact committee license, the compact committee shall notify the 8 applicant that it will not be able to process the application further. 9 Such notification does not constitute and shall not be considered to 10 be the denial of a license. Any such applicant shall have the right to present additional evidence to, and to be heard by, the compact 11 12 committee, but the final decision on issuance or renewal of the 13 license shall be made by the compact committee using the 14 requirements established pursuant to paragraph 1 of this subsection.

(4) Enter into contracts or agreements with governmental
agencies and with non-governmental persons to provide personal
services for its activities and such other services as may be
necessary to effectuate the purposes of this compact.

(5) Create, appoint, and abolish those offices, employments, and positions, including an executive director, as it deems necessary for the purposes of this compact, prescribe their powers, duties and qualifications, hire persons to fill those offices, employments and positions, and provide for the removal, term, tenure, compensation, fringe benefits, retirement benefits and other conditions of employment of its officers, employees and other positions.

(6) Borrow, accept, or contract for the services of personnel
from any state, the United States, or any other governmental
agency, or from any person, firm, association, corporation or other
entity.

30 (7) Acquire, hold, and dispose of real and personal property by
31 gift, purchase, lease, license, or in other similar manner, in
32 furtherance of the purposes of this compact.

33 (8) Charge a fee to each applicant for an initial license or34 renewal of a license.

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(9) Receive other funds through gifts, grants and appropriations.

36 c. (1) Each official shall be entitled to one vote on the compact37 committee.

38 (2) All action taken by the compact committee with regard to the 39 addition of party states as provided in subsection a. of section 4 of 40 )(pending before the Legislature as this bill), P.L., c. (C. 41 the licensure of participants in live racing, and the receipt and 42 disbursement of funds shall require a majority vote of the total 43 number of officials, or their alternates, on the committee. All other 44 action by the compact committee shall require a majority vote of 45 those officials, or their alternates, present and voting.

#### S834 KARCHER, PALAIA

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1 (3) No action of the compact committee may be taken unless a 2 quorum is present. A majority of the officials, or their alternates, 3 on the compact committee shall constitute a quorum. 4 d. (1) The compact committee shall elect annually from among 5 its members a chairman, a vice-chairman, and a secretary/treasurer. (2) The compact committee shall adopt bylaws for the conduct 6 7 of its business by a two-thirds vote of the total number of officials, 8 or their alternates, on the committee at that time and shall have the 9 power by the same vote to amend and rescind these bylaws. The committee shall publish its bylaws in convenient form and shall file a copy thereof and a copy of any amendments thereto with the secretary of the state, or equivalent agency, of each of the party states. (3) The compact committee may delegate the day-to-day management and administration of its duties and responsibilities to 16 an executive director and his support staff. 17 (4) Employees of the compact committee shall be considered 18 governmental employees. e. No official of a party state or employee of the compact committee shall be held personally liable for any good faith act or omission that occurs during the performance and within the scope 22 of his responsibilities and duties under this compact. 23 24 6. Rights and responsibilities of party states. 25 a. By enacting this compact, each party state: (1) Agrees: (a) to accept the decisions of the compact committee regarding the issuance or renewal of compact committee licenses to participants in live racing pursuant to the committee's licensure requirements, and (b) to reimburse or otherwise pay the expenses of its official representative on the compact committee or the official's alternate. (2) Agrees not to treat a notification to an applicant by the compact committee under paragraph 3 of subsection b. of section 5 of P.L., c. (C. )(pending before the Legislature as this bill) that the compact committee will not be able to process the applicant's application further as the denial of a license or to otherwise penalize such an applicant based solely on such a decision by the compact committee. (3) Reserves the right: (a) to charge a fee for the use of a compact committee license in that state, (b) to apply its own standards in determining whether, on the facts of a particular case, a compact committee licensee should be suspended, revoked, or determined to be ineligible to participate in racing, (c) to apply its own standards in determining licensure eligibility, under the laws of that party state, for categories of participants in live racing that the compact committee determines not to license and for individual participants in live racing who do not meet the licensure

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#### S834 KARCHER, PALAIA

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requirements of the compact committee, and (d) to establish its own 1 2 licensure standards for the licensure of non-racing employees at 3 parimutuel racetracks and employees at separate satellite wagering 4 facilities. Any party state that issues a suspension, revocation or 5 period of licensure ineligibility to a person possessing a compact committee license shall, through its racing commission, the 6 7 equivalent thereof, or otherwise, promptly notify the compact 8 committee of that penalty.

9 b. No party state shall be held liable for the debts or other10 financial obligations incurred by the compact committee.

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7. Construction and Severability

13 This compact shall be liberally construed so as to effectuate its 14 purposes. The provisions of this compact shall be severable, and, if 15 any phrase, clause, sentence or provision of this compact is declared to be contrary to the Constitution of the United States or the 16 17 constitution of any party state, or the applicability of this compact 18 to any government, agency, person or circumstance is held invalid, 19 the validity of the remainder of this compact and the applicability 20 thereof to any government, agency, person or circumstance shall not 21 be affected thereby. If all or some portion of this compact is held to 22 be contrary to the constitution of any party state, the compact shall 23 remain in full force and effect as to the remaining party states and 24 in full force and effect as to the state affected as to all severable 25 matters.

- 26 27
- 8. This act shall take effect immediately.
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### STATEMENT

32 This bill would enact the Interstate Compact for Horse Racing 33 Licensees and recognize the creation of the interstate licensing 34 compact committee to streamline the licensing process for 35 participants in live horse racing with parimutuel wagering. The 36 compact came into force in 2000 when it was adopted by five states. There are now 11 member states that have adopted the compact, 37 38 including New York, Delaware, Kentucky, Virginia and Florida. 39 New Jersey has been a participating jurisdiction for the past year 40 and a half, electing to participate at a certain level for processing 41 purposes.

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request such criminal history record information, as states are
 otherwise not authorized to discuss and share such information.

3 Under the licensing compact, the compact committee would 4 establish uniform requirements among the compacting states for the 5 licensing of participants, and would allow participants to apply for 6 one license which is to be valid in all compacting states. The 7 enactment of this compact would not only reduce the costs of the 8 current duplicative process which requires potential licensees to file 9 separate applications in each state or jurisdiction in which the 10 participant intends to race, but would also ensure that all such 11 participants who receive a compact license meet and maintain a 12 consistent standard of honesty and integrity.

13 The compact committee would be comprised of one member 14 from the New Jersey Racing Commission, and members from the 15 equivalent regulatory body in every other compacting state. The 16 compact committee would have the authority to determine the 17 categories of racing participants (e.g., owners, trainers, jockeys, 18 drivers, grooms, mutuel clerks, racing officials, veterinarians, 19 farriers and other employees) that may be licensed, and would 20 establish the requirements for the initial licensure of applicants in 21 each category. Currently, the committee handles the licensing of 22 owners, trainers, drivers and jockeys.

23 The compact committee would have the authority to investigate 24 applicants for a license and, as permitted by state and federal law, 25 to gather criminal history record information from the Federal 26 Bureau of Investigation, relevant state and local law enforcement 27 agencies, and where appropriate, the Royal Canadian Mounted 28 Police and law enforcement agencies of other countries. The 29 compact committee would also have the authority to determine 30 whether certain applicants are ineligible for an initial license or 31 renewal. Under the compact, the licensing authority of the compact 32 committee would supplement, rather than replace, the in-state 33 licensing authority exercised by the New Jersey Racing 34 Commission.

# SENATE WAGERING, TOURISM AND HISTORIC PRESERVATION COMMITTEE

# STATEMENT TO

# SENATE, No. 834

# STATE OF NEW JERSEY

#### DATED: FEBRUARY 6, 2006

The Senate Wagering, Tourism and Historic Preservation Committee reports favorably Senate Bill No. 834.

This bill would enact the Interstate Compact for Horse Racing Licensees and recognize the creation of the interstate licensing compact committee to streamline the licensing process for participants in live horse racing with parimutuel wagering. The compact came into force in 2000 when it was adopted by five states. There are now 11 member states that have adopted the compact, including New York, Delaware, Kentucky, Virginia and Florida. New Jersey has been a participating jurisdiction for the past year and a half, electing to participate at a certain level for processing purposes.

According to the National Racing Compact organization, the compact was needed to create an interstate governmental entity – the interstate licensing compact committee – authorized to receive and review criminal history record information on behalf of all member states. The creation of the compact committee eliminates the requirement for each member state to individually request criminal history record information, as states are otherwise not authorized to discuss and share such information.

Under the licensing compact, the compact committee would establish uniform requirements among the compacting states for the licensing of participants, and would allow participants to apply for one license which is valid in all compacting states. The enactment of this compact would not only reduce the costs of the current duplicative process which requires potential licensees to file separate applications in each state or jurisdiction in which the participant intends to race, but would also ensure that all participants who receive a compact license meet and maintain a consistent standard of honesty and integrity.

The compact committee would be comprised of one member from the New Jersey Racing Commission, and members from the equivalent regulatory body in every other compacting state. The compact committee would have the authority to determine the categories of racing participants (e.g., owners, trainers, jockeys, drivers, grooms, mutuel clerks, racing officials, veterinarians, farriers and other employees) that may be licensed, and would establish the requirements for the initial licensure of applicants in each category. Currently, the committee handles the licensing of owners, trainers, drivers and jockeys.

The compact committee would have the authority to investigate applicants for a license and, as permitted by state and federal law, to gather criminal history record information from the Federal Bureau of Investigation, relevant state and local law enforcement agencies, and where appropriate, the Royal Canadian Mounted Police and law enforcement agencies of other countries. The compact committee would also have the authority to determine whether certain applicants are ineligible for an initial license or renewal. Under the compact, the licensing authority of the compact committee would supplement, rather than replace, the in-state licensing authority exercised by the New Jersey Racing Commission.

# STATEMENT TO

# SENATE, No. 834

# **STATE OF NEW JERSEY**

## DATED: MARCH 6, 2006

The Senate Budget and Appropriations Committee reports favorably Senate Bill No. 834.

This bill would enact the Interstate Compact for Horse Racing Licensees and recognize the creation of the interstate licensing compact committee to streamline the licensing process for participants in live horse racing with parimutuel wagering. The compact came into force in 2000 when it was adopted by five states. There are now 11 member states that have adopted the compact, including New York, Delaware, Kentucky, Virginia and Florida. New Jersey has been a participating jurisdiction for the past year and a half, electing to participate at a certain level for processing purposes.

Under the licensing compact, the compact committee would establish uniform requirements among the compacting states for the licensing of participants, and would allow participants to apply for one license which is valid in all compacting states. The enactment of this compact would not only reduce the costs of the current duplicative process which requires potential licensees to file separate applications in each state or jurisdiction in which the participant intends to race, but would also ensure that all participants who receive a compact license meet and maintain a consistent standard of honesty and integrity.

FISCAL IMPACT:

This bill is not certified for a fiscal note.

# ASSEMBLY, No. 2464 STATE OF NEW JERSEY 212th LEGISLATURE

**INTRODUCED FEBRUARY 6, 2006** 

Sponsored by: Assemblywoman LINDA STENDER District 22 (Middlesex, Somerset and Union) Assemblyman JEFF VAN DREW District 1 (Cape May, Atlantic and Cumberland) Assemblyman RONALD S. DANCER District 30 (Burlington, Mercer, Monmouth and Ocean)

Co-Sponsored by: Assemblywoman Beck and Assemblyman Conners

## SYNOPSIS

Enacts Interstate Compact for Horse Racing Licensees.



(Sponsorship Updated As Of: 3/17/2006)

## A2464 STENDER, VAN DREW

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1 AN ACT concerning the licensing of participants in live horse racing 2 with parimutuel wagering and supplementing chapter 5 of Title 5 3 of the Revised Statutes. 4 5 **BE IT ENACTED** by the Senate and General Assembly of the State 6 of New Jersey: 7 8 1. The Interstate Compact for Horse Racing Licensees is hereby 9 enacted into law and entered into with all other jurisdictions legally 10 joining therein in the form substantially as herein provided. 11 12 2. Purpose. 13 The purpose of this compact is to: 14 a. Establish uniform requirements among the party states for the 15 licensing of participants in live racing with parimutuel wagering, and ensure that all such participants who are licensed pursuant to 16 17 this compact meet and maintain a uniform standard of honesty and 18 integrity. 19 b. Facilitate the growth of the parimutuel racing industry in each 20 party state and nationwide by simplifying the process for licensing participants in live racing, and reduce the duplicative and costly 21 22 process of separate licensing by the regulatory agency in each state 23 that conducts live racing with parimutuel wagering. 24 c. Authorize the New Jersey Racing Commission to participate 25 in this compact. 26 d. Provide for participation in this compact by officials of the 27 party states, and permit those officials, through the compact committee established by this compact, to enter into contracts with 28 29 governmental agencies and non-governmental persons to carry out 30 the purpose of this compact. 31 e. Establish the compact committee created by this compact as 32 an interstate governmental entity duly authorized to request and 33 receive criminal history record information from the Federal Bureau 34 of Investigation and from state, local and foreign law enforcement 35 agencies. 36 37 3. Definitions. 38 As used in this compact: 39 "Compact committee" means the organization of officials from 40 the party states that is authorized and empowered by this compact to 41 carry out the purpose of this compact. 42 "Official" means the appointed, elected, designated or otherwise 43 duly selected member of a racing commission or the equivalent 44 thereof in a party state who represents that party state as a member 45 of the compact committee. 46 "Participants in live racing" means participants in live racing 47 with parimutuel wagering in the party states. 48 "Party state" means each state that has enacted this compact.

"State" means each of the several states of the United States, the
 District of Columbia, the Commonwealth of Puerto Rico and each
 territory or possession of the United States.

4 5

4. Entry into force, eligible parties, withdrawal.

6 a. This compact shall come into force when enacted by any four 7 states. Thereafter, this compact shall become effective as to any 8 other state upon both: (1) that state's enactment of this compact, 9 and (2) the affirmative vote of a majority of the officials on the 10 compact committee as provided in subsection c. of section 5 of 11 P.L., c. (C.) (pending before the Legislature as this bill).

b. Any state that has adopted or authorized live racing with
parimutuel wagering shall be eligible to become party to this
compact.

15 c. Any party state may withdraw from this compact by enacting 16 a statute repealing this compact, but no such withdrawal shall 17 become effective until the head of the executive branch of the 18 withdrawing state has given notice in writing of such withdrawal to 19 the head of the executive branch of all other party states. If, as a 20 result of the withdrawals, participation in this compact decreases to fewer than three party states, this compact no longer shall be in 21 22 force and effect unless and until there are at least three or more 23 party states again participating in this compact.

24

25 5. Compact committee, powers and duties, voting,26 administration and management, immunity.

a. There is hereby created an interstate governmental entity to be 27 know as the "compact committee," which shall be comprised of one 28 29 official from the racing commission, or its equivalent, in each party 30 state who shall be appointed, serve and be subject to removal in 31 accordance with the laws of the party state the official represents. 32 Pursuant to the laws of the respective party state, each official shall 33 have the assistance of the party state's racing commission, or the 34 equivalent thereof, in considering issues related to licensing 35 participants in live racing and in fulfilling the official's 36 responsibilities as the representative from the party state to the 37 compact committee. If an official is unable to perform any duty in 38 connection with the powers and duties of the compact committee, 39 the racing commission, or equivalent thereof, from the respective 40 party state shall designate another of its members as an alternate 41 who shall serve in the original official's place and represent the 42 party state as its official on the compact committee until that racing 43 commission, or equivalent thereof, determines that the original 44 representative official is able once again to perform the official's 45 duties as that party state's representative official on the compact 46 committee. The designation of an alternate shall be communicated 47 by the affected state's racing commission, or equivalent thereof, to 48 the compact committee as the committee's bylaws may provide.

b. In order to carry out the purposes of this compact, thecompact committee is hereby granted the power and duty to:

3 Determine which categories of participants in live (1)4 parimutuel racing, including but not limited to owners, trainers, 5 jockeys, drivers, grooms, mutuel clerks, racing officials, 6 veterinarians, farriers and others, should be licensed by the 7 committee, and establish the requirements for the initial licensure of 8 applicants in each such category, the term of the license for each 9 category, and the requirements for renewal of licenses in each 10 Provided, however, that with regard to all licensure category. 11 requirements, including requests for criminal history record 12 information, the effect of a criminal record on the issuance or renewal of a license, and with regard to the weight given to 13 14 information relevant to an applicant's character or integrity in 15 determining the issuance or renewal of a license, the compact 16 committee shall determine for each category of participants in live 17 racing which licensure requirements for that category are, in its 18 judgment, the most restrictive licensure requirements of any party 19 state for that category and shall adopt licensure requirements for 20 that category that are, in its judgment, comparable to those most 21 restrictive requirements.

Investigate applicants for a license from the compact 22 (2)23 committee and, as permitted by federal and state law, gather 24 information on such applicants, including criminal history record 25 information from the Federal Bureau of Investigation and relevant 26 state and local law enforcement agencies, and, where appropriate, 27 from the Royal Canadian Mounted Police and law enforcement agencies of other countries, necessary to determine whether a 28 29 license should be issued or renewed under the licensure 30 requirements established by the committee as provided in paragraph 31 1 of this subsection. Only officials on, and employees of, the 32 compact committee may receive and review such criminal history 33 record information, and those officials and employees may use that 34 information only for the purposes of this compact. The fingerprints 35 of each applicant for a license from the compact committee shall be taken by the compact committee, its employees, or its designee and, 36 37 pursuant to Public Law 92-544 or Public Law 100-413, shall be forwarded to a state identification bureau, or to an association of 38 39 state officials regulating parimutuel wagering designated by the 40 Attorney General of the United States, for submission to the 41 Federal Bureau of Investigation for a criminal history record check. 42 Such fingerprints may be submitted on a fingerprint card or by 43 electronic or other means authorized by the Federal Bureau of 44 Investigation or other receiving law enforcement agency.

(3) Issue licenses to, and renew the licenses of, participants in
live racing listed in paragraph 1 of this subsection who are found by
the committee to have met the licensure and renewal requirements
established by the committee. The compact committee shall not

1 have the power or authority to deny a license. If it determines that 2 an applicant will not be eligible for the issuance or renewal of a 3 compact committee license, the compact committee shall notify the 4 applicant that it will not be able to process the application further. 5 Such notification does not constitute and shall not be considered to 6 be the denial of a license. Any such applicant shall have the right to 7 present additional evidence to, and to be heard by, the compact 8 committee, but the final decision on issuance or renewal of the 9 license shall be made by the compact committee using the 10 requirements established pursuant to paragraph 1 of this subsection. 11 Enter into contracts or agreements with governmental (4) 12 agencies and with non-governmental persons to provide personal services for its activities and such other services as may be 13 14 necessary to effectuate the purposes of this compact. 15 (5) Create, appoint, and abolish those offices, employments, and 16 positions, including an executive director, as it deems necessary for 17 the purposes of this compact, prescribe their powers, duties and 18 qualifications, hire persons to fill those offices, employments and 19 positions, and provide for the removal, term, tenure, compensation, 20 fringe benefits, retirement benefits and other conditions of 21 employment of its officers, employees and other positions. 22 (6) Borrow, accept, or contract for the services of personnel

from any state, the United States, or any other governmental agency, or from any person, firm, association, corporation or other entity.

26 (7) Acquire, hold, and dispose of real and personal property by
27 gift, purchase, lease, license, or in other similar manner, in
28 furtherance of the purposes of this compact.

(8) Charge a fee to each applicant for an initial license orrenewal of a license.

31 (9) Receive other funds through gifts, grants and appropriations.

32 c. (1) Each official shall be entitled to one vote on the compact33 committee.

34 (2) All action taken by the compact committee with regard to the 35 addition of party states as provided in subsection a. of section 4 of )(pending before the Legislature as this bill), 36 P.L., c. (C. 37 the licensure of participants in live racing, and the receipt and 38 disbursement of funds shall require a majority vote of the total 39 number of officials, or their alternates, on the committee. All other 40 action by the compact committee shall require a majority vote of 41 those officials, or their alternates, present and voting.

42 (3) No action of the compact committee may be taken unless a
43 quorum is present. A majority of the officials, or their alternates,
44 on the compact committee shall constitute a quorum.

d. (1) The compact committee shall elect annually from amongits members a chairman, a vice-chairman, and a secretary/treasurer.

47 (2) The compact committee shall adopt bylaws for the conduct48 of its business by a two-thirds vote of the total number of officials,

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6

or their alternates, on the committee at that time and shall have the power by the same vote to amend and rescind these bylaws. The committee shall publish its bylaws in convenient form and shall file a copy thereof and a copy of any amendments thereto with the secretary of the state, or equivalent agency, of each of the party states.

7 (3) The compact committee may delegate the day-to-day
8 management and administration of its duties and responsibilities to
9 an executive director and his support staff.

10 (4) Employees of the compact committee shall be considered11 governmental employees.

e. No official of a party state or employee of the compact
committee shall be held personally liable for any good faith act or
omission that occurs during the performance and within the scope
of his responsibilities and duties under this compact.

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17 6. Rights and responsibilities of party states.

18 a. By enacting this compact, each party state:

(1) Agrees: (a) to accept the decisions of the compact committee
regarding the issuance or renewal of compact committee licenses to
participants in live racing pursuant to the committee's licensure
requirements, and (b) to reimburse or otherwise pay the expenses of
its official representative on the compact committee or the official's
alternate.

(2) Agrees not to treat a notification to an applicant by the
compact committee under paragraph 3 of subsection b. of section 5
of P.L., c. (C.)(pending before the Legislature as this bill)
that the compact committee will not be able to process the
applicant's application further as the denial of a license or to
otherwise penalize such an applicant based solely on such a
decision by the compact committee.

32 (3) Reserves the right: (a) to charge a fee for the use of a 33 compact committee license in that state, (b) to apply its own 34 standards in determining whether, on the facts of a particular case, a 35 compact committee licensee should be suspended, revoked, or 36 determined to be ineligible to participate in racing, (c) to apply its 37 own standards in determining licensure eligibility, under the laws of 38 that party state, for categories of participants in live racing that the 39 compact committee determines not to license and for individual 40 participants in live racing who do not meet the licensure 41 requirements of the compact committee, and (d) to establish its own 42 licensure standards for the licensure of non-racing employees at 43 parimutuel racetracks and employees at separate satellite wagering 44 facilities. Any party state that issues a suspension, revocation or 45 period of licensure ineligibility to a person possessing a compact committee license shall, through its racing commission, the 46 47 equivalent thereof, or otherwise, promptly notify the compact 48 committee of that penalty.

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b. No party state shall be held liable for the debts or otherfinancial obligations incurred by the compact committee.

- 3
- 4 7. Construction and Severability

5 This compact shall be liberally construed so as to effectuate its 6 purposes. The provisions of this compact shall be severable, and, if 7 any phrase, clause, sentence or provision of this compact is declared 8 to be contrary to the Constitution of the United States or the 9 constitution of any party state, or the applicability of this compact 10 to any government, agency, person or circumstance is held invalid, 11 the validity of the remainder of this compact and the applicability 12 thereof to any government, agency, person or circumstance shall not 13 be affected thereby. If all or some portion of this compact is held to 14 be contrary to the constitution of any party state, the compact shall 15 remain in full force and effect as to the remaining party states and 16 in full force and effect as to the state affected as to all severable 17 matters.

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## STATEMENT

8. This act shall take effect immediately.

24 This bill would enact the Interstate Compact for Horse Racing 25 Licensees and recognize the creation of the interstate licensing 26 compact committee to streamline the licensing process for 27 participants in live horse racing with parimutuel wagering. The compact came into force in 2000 when it was adopted by five states. 28 29 There are now 11 member states that have adopted the compact, 30 including New York, Delaware, Kentucky, Virginia and Florida. 31 New Jersey has been a participating jurisdiction for the past year 32 and a half, electing to participate at a certain level for processing 33 purposes.

34 According to the National Racing Compact organization, the 35 compact was needed to create an interstate governmental entity -36 the interstate licensing compact committee - authorized to receive 37 and review criminal history record information on behalf of all 38 member states. The creation of the compact committee eliminates 39 the requirement for each member state to have to individually 40 request such criminal history record information, as states are otherwise not authorized to discuss and share such information. 41

42 Under the licensing compact, the compact committee would 43 establish uniform requirements among the compacting states for the 44 licensing of participants, and would allow participants to apply for 45 one license which is to be valid in all compacting states. The 46 enactment of this compact would not only reduce the costs of the 47 current duplicative process which requires potential licensees to file 48 separate applications in each state or jurisdiction in which the

participant intends to race, but would also ensure that all such
 participants who receive a compact license meet and maintain a
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# STATEMENT TO

# ASSEMBLY, No. 2464

# **STATE OF NEW JERSEY**

### DATED: FEBRUARY 23, 2006

The Assembly Tourism and Gaming Committee reports favorably Assembly Bill No.2464.

This bill would enact the Interstate Compact for Horse Racing Licensees and recognize the creation of the interstate licensing compact committee to streamline the licensing process for participants in live horse racing with parimutuel wagering. The compact came into force in 2000 when it was adopted by five states. There are now 11 member states that have adopted the compact, including New York, Delaware, Kentucky, Virginia and Florida. New Jersey has been a participating jurisdiction for the past year and a half, electing to participate at a certain level for processing purposes.

According to the National Racing Compact organization, the compact was needed to create an interstate governmental entity – the interstate licensing compact committee – authorized to receive and review criminal history record information on behalf of all member states. The creation of the compact committee eliminates the requirement for each member state to have to individually request such criminal history record information, as states are otherwise not authorized to discuss and share such information.

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The compact committee would have the authority to investigate applicants for a license and, as permitted by state and federal law, to gather criminal history record information from the Federal Bureau of Investigation, relevant state and local law enforcement agencies, and where appropriate, the Royal Canadian Mounted Police and law enforcement agencies of other countries. The compact committee would also have the authority to determine whether certain applicants are ineligible for an initial license or renewal. Under the compact, the licensing authority of the compact committee would supplement, rather than replace, the in-state licensing authority exercised by the New Jersey Racing Commission.