### 52:271-1

#### LEGISLATIVE HISTORY CHECKLIST

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**LAWS OF**: 2006 **CHAPTER**: 16

NJSA: 52:27I-1 ("Fort Monmouth Economic Revitalization Planning Authority Act")

BILL NO: S1049 (Substituted for A2692)

**SPONSOR(S)** Karcher and others

DATE INTRODUCED: January 17, 2006

COMMITTEE: ASSEMBLY:

**SENATE:** Economic Growth

AMENDED DURING PASSAGE: Yes

**DATE OF PASSAGE:** ASSEMBLY: March 16, 2006

**SENATE:** March 20, 2006

**DATE OF APPROVAL:** April 28, 2006

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL Senate Committee Substitute (1R) enacted

S1049/A3421

**SPONSOR'S STATEMENT (S1049)**: (Begins on page 8 of original bill) Yes

**SPONSOR'S STATEMENT (S1472)**: (Begins on page 10 of original bill) Yes

COMMITTEE STATEMENT: ASSEMBLY: No

**SENATE**: Yes

FLOOR AMENDMENT STATEMENT: Yes

LEGISLATIVE FISCAL ESTIMATE: No

A2692

**SPONSOR'S STATEMENT**: (Begins on page 10 of original bill)

Yes

COMMITTEE STATEMENT: ASSEMBLY: Yes 3-6-2006 Commerce

3-13-2006 Appropriations

SENATE: No

FLOOR AMENDMENT STATEMENT: Yes

LEGISLATIVE FISCAL ESTIMATE: No

VETO MESSAGE: No

GOVERNOR'S PRESS RELEASE ON SIGNING:
Yes

#### **FOLLOWING WERE PRINTED:**

To check for circulating copies, contact New Jersey State Government Publications at the State Library (609) 278-2640 ext. 103 or mailto:refdesk@njstatelib.org.

REPORTS: Yes

HEARINGS: No

NEWSPAPER ARTICLES: Yes

"Corzine signs bill to cushion Ft. Monmouth closing," 4-29-2006 Philadelphia Inquirer, pB2

974.90 Final report: prepared for Governor-elect Jon S. Corzine. Military and Veterans Affairs Transition Policy Group. R424 January 10, 2006.

2006n

RWH 8/27/08

Title 52. Chapter 27I. (New) Fort Monmouth Economic Revitalization Authority §§1-17 -C.52:27I-1 to 52:27I-17

### P.L. 2006, CHAPTER 16, approved April 28, 2006 Senate Committee Substitute (First Reprint) for Senate, Nos. 1049 and 1472

AN ACT creating the Fort Monmouth Economic Revitalization 1 2 Planning Authority and supplementing Title 52 of the Revised 3 Statutes.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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1. This act shall be known and may be cited as the "Fort Monmouth Economic Revitalization Planning Authority Act."

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2. The Legislature hereby finds and declares that the closure and revitalization of Fort Monmouth is a matter of great concern for the host communities of Eatontown, Oceanport, and Tinton Falls; for Monmouth County; and for the entire State of New Jersey.

The Legislature further finds and declares that the economies, environment, and quality of life of the affected communities and the State will depend on the efficient and proper revitalization of Fort Monmouth. Given that there is no appropriate State or local entity to prepare a comprehensive conversion and revitalization plan for this facility, that the facility is located within three municipalities, and that there are federal requirements through the Base Realignment and Closure Commission process for the establishment of such an entity, it is therefore in the public interest and the interest of the State to plan for the comprehensive conversion and revitalization of Fort Monmouth that will enhance the creation of employment and other business opportunities for the benefit of the host communities and the entire State.

The Legislature has determined that to provide for the proper planning for the revitalization of Fort Monmouth, a corporate agency of the State shall be created with the necessary powers to accomplish these purposes.

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Assembly floor amendments adopted March 16, 2006.

3. The following words or terms as used in P.L., c. (C.)
(pending before the Legislature as this bill) shall have the following
meaning unless a different meaning clearly appears from the
context:

"Act" means the "Fort Monmouth Economic Revitalization Planning Authority Act."

"Authority" means the Fort Monmouth Economic Revitalization Planning Authority created by section 4 of P.L. , c. (C. ) (pending before the Legislature as this bill).

"Comprehensive conversion and revitalization plan" or "plan" means the plan prepared and adopted by the authority pursuant to section <sup>1</sup>[13] <u>14</u> of P.L., c. (C. ) (pending before the Legislature as this bill).

"Constituent municipality" means Eatontown, Oceanport or Tinton Falls.

"Federal government" means the United States of America, and any officer, department, board, commission, bureau, division, corporation, agency or instrumentality thereof.

"Fort Monmouth" means the federally owned or operated military installation located in the municipalities of Eatontown, Oceanport, and Tinton Falls in Monmouth County that, as of May 13, 2005, was functioning, but was scheduled for closure by recommendation of the federal Base Realignment and Closure Commission issued on that date, including any facilities or real or personal property.

"Project area" means that area encompassed by the metes and bounds of Fort Monmouth.

"Revitalization" means a program of planning, conservation, rehabilitation, clearance, development and redevelopment, preservation, and historic restoration.

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4. There is hereby established in the Department of the Treasury a public body corporate and politic, with corporate succession, to be known as the "Fort Monmouth Economic Revitalization Planning Authority." The authority is hereby constituted as instrumentality of the State exercising public and essential governmental functions to provide for the public safety, convenience, benefit, and welfare. The exercise by the authority of the powers conferred by P.L., c. (C. ) (pending before the Legislature as this bill) shall be deemed and held to be an essential governmental function of the State. For the purpose of complying with the provisions of Article V, Section IV, paragraph 1 of the New Jersey Constitution, the authority is allocated within the Department of the Treasury, but notwithstanding that allocation, the authority shall be independent of any supervision or control by the department or any board or officer thereof, except as may be provided in P.L., c. (C. ) (pending before the Legislature as this bill).

5. It shall be the purpose of the authority created under P.L. ) (pending before the Legislature as this bill) to develop c. (C. a comprehensive conversion and revitalization plan for the territory encompassed by Fort Monmouth in a manner that will promote, develop, encourage, and maintain employment, commerce, economic development, and the public welfare; conserve the natural resources of the State; and advance the general prosperity and economic welfare of the people in the affected communities and the entire State by cooperating and acting in conjunction with other organizations, public and private, to promote and advance the economic use of the facilities located at Fort Monmouth.

- 6. a. The authority shall consist of ten members to be appointed and qualified as follows:
- (1) Four members appointed by the Governor with the advice and consent of the Senate, for terms of four years, two of whom shall be representatives of the private sector with relevant business experience or background; one of whom shall be an individual who is knowledgeable in environmental protection, conservation and land use issues and one of whom shall be a labor representative with appropriate experience in workforce development and job training. ¹Preference shall be given to professionals with a background in technology, finance, or real estate.¹ At least two of the members shall be residents of Monmouth County. Not more than two of the members appointed by the Governor shall be members of the same political party;
- (2) The Chief Executive Officer and Secretary of the New Jersey Commerce, Economic Growth and Tourism Commission, ex officio and voting;
- (3) One member, who shall be a resident of Monmouth County, to be appointed by the Monmouth County Board of Chosen Freeholders for a term of four years, who shall be either:
  - (a) a member of the board, or
- (b) a qualified person, who shall be nominated by the board, with relevant business experience or background;
- (4) The mayors of Eatontown, Oceanport, and Tinton Falls, ex officio and voting; and
- 38 (5) A representative of Fort Monmouth, to be appointed by the 39 Secretary of the United States Department of Defense, who shall be 40 a non-voting member.

Each member appointed by the Governor and the member appointed by the Board of Chosen Freeholders shall hold office for the term of that member's appointment and until a successor shall have been appointed and qualified. A member shall be eligible for reappointment. Any vacancy in the membership occurring other than by expiration of term shall be filled in the same manner as the original appointment but for the unexpired term only.

b. Except for those members designated pursuant to paragraph 2 (4) of subsection a. of this section, each ex officio member of the authority may designate an employee of the member's department 4 or office to represent the member at meetings of the authority. The designee of an ex officio member may act on behalf of the member. The designation shall be in writing and shall be delivered to the 6 authority and shall be effective until revoked or amended in writing 8 to the authority.

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- c. Each member appointed by the Governor may be removed from office by the Governor for cause, after a public hearing, and may be suspended by the Governor pending the completion of that Each such member, before entering the duties of membership, shall take and subscribe an oath to perform those duties faithfully, impartially, and justly to the best of the person's ability. A record of those oaths shall be filed in the office of the Secretary of State.
- d. The members of the authority shall elect a chairperson and vice-chairperson from among their members. The chairperson shall appoint a secretary and treasurer. The powers of the authority shall be vested in the voting members thereof in office from time to time; five voting members of the authority shall constitute a quorum, and the affirmative vote of five members shall be necessary for any action taken by the authority, except as provided under sections 7 and [13] <u>14</u> of P.L. , c. (C. ) (pending before the Legislature as this bill), or unless the bylaws of the authority shall require a larger number. No vacancy in the membership of the authority shall impair the right of a quorum to exercise all the rights and perform all the duties of the authority.
  - e. The members of the authority shall serve without compensation, but the authority may, within the limits of funds appropriated or otherwise made available for such purposes, reimburse its members for necessary expenses incurred in the discharge of their official duties.
- f. No member, officer, employee or agent of the Fort Monmouth Economic Revitalization Planning Authority shall have an interest, either directly or indirectly, in any project, employment agreement or any contract, sale, purchase, lease, or transfer of real or personal property to which the Fort Monmouth Economic Revitalization Planning Authority is a party.
- g. The authority may be dissolved by act of the Legislature on condition that the authority has no debts or obligations outstanding or provision has been made for the payment, retirement, termination, or assumption of its debts and obligations. dissolution of the authority, all property, funds, and assets thereof shall be vested in the State.
- h. A true copy of the minutes of every meeting of the authority shall be forthwith delivered by and under the certification of the

- 1 secretary thereof to the Governor. No action taken at such meeting
- 2 by the authority shall have force or effect until 10 days, Saturdays,
- 3 Sundays, and public holidays excepted, after the copy of the
- 4 minutes shall have been so delivered, unless during such 10 day
- 5 period the Governor shall approve the same, in which case such
- 6 action shall become effective upon such approval. If, in that 10 day
- 7 period, the Governor returns such copy of the minutes with veto of
- 8 any action taken by the authority or any member thereof at such
- 9 meeting, such action shall be void..
  - i. Any and all proceedings, hearings or meetings of the authority or any advisory committees established by the authority shall be conducted in conformance with the "Open Public Meetings Act," P.L.1975, c.231 (C. 10:4-6 et seq.).
  - j. Records of minutes, accounts, bills, vouchers, contracts or other papers connected with or used or filed with the authority or with any officer or employee acting for or in its behalf are declared to be public records, and shall be open to public inspection in accordance with P.L.1963, c. 73 (C. 47:1A-1 et seq.).

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- 7. The affirmative vote of six members shall be required for the following actions taken by the authority:
- a. actions taken under subsections a., e. and j. of section 8 of
- 23 P.L., c. (C. ) (pending before the Legislature as this bill);
- b. expenditures by the authority, including the annualized value of any actions taken pursuant to subsection e. of section 8 of
- 26 P.L., c. (C. ) (pending before the Legislature as this bill),
- 27 in excess of \$20,000;
- 28 c. the election of a chairperson and vice-chairperson of the authority; and
- d. initiation of suit or other legal action by the authority.

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- 8. The authority shall have the following powers:
- a. To adopt and from time to time amend and repeal bylaws for the regulation of its affairs and the conduct of its business;
  - b. To adopt and use an official seal and alter it at its pleasure;
- c. To maintain an office at a place or places within the State as it
   may designate;
  - d. To sue and be sued in its own name;
  - e. To appoint, retain, and employ, without regard to the provisions of Title 11A of the New Jersey Statutes but within the limits of funds appropriated or otherwise made available for such purposes, such officers, agents, employees, engineers, <sup>1</sup>attorneys <sup>1</sup> and experts as it may require, and to determine the qualifications,
- and experts as it may require, and to determine the qualifications terms of office, duties, services, and compensation therefor;
- f. To assist in the planning of Fort Monmouth to benefit the surrounding communities and the entire State, in conjunction with federal, State, local, and other public entities, as appropriate;
  - g. To appoint advisory committees to assist in its activities;

- h. To provide that any revenues collected shall be available to the authority for use in furtherance of any of the purposes of P.L., c. (C. ) (pending before the Legislature as this bill);
- 4 i. To lease as lessee, lease as lessor whether as a titleholder or 5 not, own, rent, use, and take and hold title to, and collect rent from, 6 real property and personal property or any interest therein, in the 7 exercise of its powers and the performance of its duties under 8 ) (pending before the Legislature as this bill), P.L. , c. (C. 9 provided that, prior to taking and holding title to such property, the 10 authority may enter into an interim lease with an entity that is not 11 established by the federal government or any entity thereof, for a 12 period of no more than five years; and
  - j. To apply for, receive, and accept from any federal, State, or other public or private source, grants or loans for, or in aid of, the authority's authorized purposes.

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<sup>1</sup>9. Each worker employed by the authority, or in any project to which the authority is a party, shall be paid not less than the prevailing wage rate for the worker's craft or trade, as determined by the Commissioner of Labor and Workforce Development pursuant to P.L.1963, c.150 (C.34:11-56.25 et seq.).

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- <sup>1</sup>[9.] <u>10.</u> a. All purchases, contracts or agreements made pursuant to P.L., c. (C. ) (pending before the Legislature as this bill) shall be made or awarded directly by the authority, except as otherwise provided in P.L., c. (C. ) (pending before the Legislature as this bill), only after public advertisement for bids therefor in the manner provided by the authority and notwithstanding the provisions of any other laws to the contrary.
- b. Any purchase, contract or agreement may be made, negotiated or awarded by the authority without public bid or advertising under the following circumstances:
- (1) When the aggregate amount involved does not exceed the amount set forth in, or the amount calculated by the Governor pursuant to, section 2 of P.L.1954, c.48 (C.52:34-7);
- (2) To acquire subject matter which is described in section 4 of P.L.1954, c.48 (C.52:34-9);
- 38 (3) To make a purchase or award or make a contract or agreement under the circumstances described in section 5 of 40 P.L.1954, c.48 (C.52:34-10);
- 41 (4) When the contract to be entered into is for the furnishing or
- 42 performing of services of a professional or technical nature,
- 43 including legal services, provided that the contract shall be made or
- 44 awarded directly by the authority after the solicitation of requests
- 45 for proposals in the manner provided by the authority and
- 46 notwithstanding any other laws to the contrary;

- (5) When the authority deems it appropriate to have any work performed by its own employees;
- (6) When the authority has advertised for bids on two occasions and has received no bids on both occasions in response to its advertisement, or received no responsive bids. Any purchase, contract or agreement may then be negotiated and may be awarded to any contractor or supplier determined to be responsible, as "responsible" is defined in section 2 of P.L.1971, c.198 (C.40A:11-2), provided that the terms, conditions, restrictions and specifications set forth in the negotiated contract or agreement are not substantially different from those which were the subject of competitive bidding;
- (7) When a purchase is to be made through or by the Director of the Division of Purchase and Property pursuant to section 1 of P.L.1959, c.40 (C.52:27B-56.1), or through a contract made by any of the following: the New Jersey Sports and Exposition Authority established under section 4 of P.L.1971, c.137 (C.5:10-4); the New Jersey Meadowlands Commission established under section 5 of P.L.1968, c.404 (C.13:17-5); the New Jersey Turnpike Authority established under section 3 of P.L.1948, c.454 (C.27:23-3); the New Jersey Water Supply Authority established under section 4 of P.L.1981, c.293 (C.58:1B-4); the Port Authority of New York and New Jersey established under R.S.32:1-4; the Delaware River Port Authority established under R.S.32:3-2; the Higher Education Student Assistance Authority established under N.J.S.18A:71A-3.
- c. With regard to the appointment and employment of employees under subsection e. of section 8 of P.L. , c. (C. ) (pending before the Legislature as this bill) who are to receive an annualized salary or wage in excess of \$10,000, the authority shall solicit applications for employment by public advertisement.

1 10. 1 11. 1 a. In addition to complying with the applicable provisions of P.L.2005, c.51 (C.19:44A-20.13 et seq.), the authority shall not enter into a contract having an anticipated value in excess of \$17,500, as determined in advance and certified in writing by the authority, with a business entity, if, on or after September 1, 2004, or 18 months prior to the dissemination of the request for proposals, the business entity has made a contribution that is reportable by the recipient under P.L.1973, c.83 (C.19:44A-1 et seq.) to the candidate committee of any person serving as a member of the authority when the contract is awarded or to the State, county or municipal committee of the political party to which any person serving as a member of the authority belongs when the contract is awarded.

A business entity that has entered into a contract, having a value in excess of \$17,500, with the authority, shall not make, during the duration of the contract, a contribution that is reportable by the recipient under P.L.1973, c.83 to the candidate committee of any

person serving as a member of the authority or to the State, county or municipal committee of the political party to which any person serving as a member of the authority belongs.

b. As used in this section, "business entity" shall have the meaning prescribed by section 5 of P.L.2005, c.51 (C.19:44A-20.17).

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'[11.] 12.¹ The authority shall not enter into an employment relationship with any person if, on or after September 1, 2004, that person has made a contribution that is reportable by the recipient under P.L.1973, c.83 (C.19:44A-1 et seq.) to the candidate committee of any person serving as a member of the authority or to a State, county or municipal committee of the political party to which any person serving as a member of the authority belongs when the employment relationship is entered into.

An employee of the authority shall not make a contribution that is reportable by the recipient under P.L.1973, c.83 to the candidate committee of any person serving as a member of the authority or to a State, county or municipal committee of the political party to which any person serving as a member of the authority belongs.

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<sup>1</sup>[12.] 13. The authority shall establish advisory committees in the following areas and in such other areas as it deems appropriate: infrastructure, housing, education, economic matters and workforce development, historical, and environmental. In addition, an advisory committee shall be established to solicit public comment by holding hearings and public meetings and taking other measures to gauge public opinion on matters under the authority's The membership of the committees shall be jurisdiction. determined by the authority. Each committee shall submit a report of its recommendations to the authority. The authority shall consider the reports of the committees in preparing the plan required by section <sup>1</sup>[13] <u>14</u><sup>1</sup> of P.L. , c. (C. ) (pending before the Legislature as this bill).

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<sup>1</sup>[13.] 14.<sup>1</sup> a. The authority shall prepare a comprehensive conversion and revitalization plan for Fort Monmouth, which may be periodically revised and updated. The plan shall be approved by no fewer than six of the nine voting members of the authority.

The plan shall generally comprise a report or statement and land use and development proposals, including plans for the development, redevelopment or rehabilitation of the project area with maps, diagrams and text, presenting:

(1) A statement of objectives, principles, assumptions, policies and standards upon which the constituent proposals for the physical, economic and social development of the project area are based; (2) The relationship of the plan to Statewide, county and municipal

objectives as to appropriate land uses, density of population, and traffic and public transportation, public utilities, recreational and community facilities and other public improvements;

- (3) Proposed land uses in the project area, taking into account and stating the relationship thereof to the statement provided for in paragraph (1) of this subsection, and other plan elements as the authority deems appropriate, including, but not necessarily limited to, topography, soil conditions, water supply, drainage, flood plain areas, marshes, and woodlands; showing the existing and proposed location, extent and intensity of development of land to be used in the future for varying types of residential, commercial, industrial, agricultural, recreational, educational and other public and private purposes or combination of purposes; and including a statement of the standards of population density and development intensity recommended for the project area. The plan shall not include any proposed State or federal correctional institutions to be located in whole or in part in the project area; and
- (4) Any significant relationship of the plan to (a) the master plans of constituent municipalities, (b) the master plan of the county in which the municipalities are located, and (c) the State Development and Redevelopment Plan adopted pursuant to the "State Planning Act," P.L.1985, c.398 (C.52:18A-196 et al.).
- b. The plan shall supersede applicable provisions of the development regulations of the constituent municipalities or constitute an overlay district within the project area.
- Prior to the adoption of such plan by the authority, the authority shall hold at least three public hearings, one within each of the host communities of Eatontown, Oceanport and Tinton Falls.

<sup>1</sup>[14.] 15. Prior to the adoption of the plan, or revision or

amendment thereto, the authority shall transmit a copy of the proposed plan to the planning board of each constituent municipality. Within 45 days after referral, each planning board shall transmit to the authority a report containing recommendation concerning the plan. This report shall include an identification of any provisions in the proposed plan that are inconsistent with the master plan and recommendations concerning these inconsistencies and any other matters as the board deems appropriate.

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<sup>1</sup>[15.] <u>16.</u> The authority shall prepare an economic revitalization study for the project area which comprises a comprehensive study of all issues related to the closure, conversion, revitalization and future use of Fort Monmouth. This study shall have as a primary concern the impact of the closure and revitalization of Fort Monmouth on the economies, workforce, environment and quality of life in the affected communities.

### [1R] SCS for **S1049**

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Additionally, the study shall consider all aspects of economic 1 2 development, including a comparison of the types of employment 3 anticipated in the plan and an analysis of the stability and diversity 4 of the economic development to be promoted. 5 This study shall include an analysis of potential revenue sources 6 that may exist to promote the implementation of the comprehensive 7 conversion and revitalization plan, including grants, loans or matching funds from federal, State or other public or private 8 9 sources. 10 The economic revitalization study shall include a feasibility analysis of tax base sharing within the project area. 11 12 Upon completion, the economic revitalization study shall be forwarded to the governing body of each of the constituent 13 municipalities and county. 14 15 16 <sup>1</sup>[16.] <u>17.</u> <sup>1</sup> Upon the final adoption thereof, the authority shall 17 submit the comprehensive plan for the conversion and revitalization of Fort Monmouth and the economic revitalization plan to the 18 appropriate agency or agencies of the federal government. The 19 authority shall also submit the plan to the Governor, to the 20 21 Legislature, pursuant to section 2 of P.L.1991, c.164 (C.52:14-22 19.1), to the clerks of the constituent municipalities, and to the clerk 23 of Monmouth County. 24 <sup>1</sup>[17.] <u>18.</u> This act shall take effect immediately. 25 27 28

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30 "Fort Monmouth Economic Revitalization Planning Authority 31 Act."

## **SENATE, No. 1049**

# STATE OF NEW JERSEY

### 212th LEGISLATURE

INTRODUCED JANUARY 17, 2006

Sponsored by: Senator JOSEPH M. KYRILLOS, JR. District 13 (Middlesex and Monmouth)

### **SYNOPSIS**

Creates Fort Monmouth Redevelopment Authority.

### **CURRENT VERSION OF TEXT**

As introduced.



1 **AN ACT** creating the Fort Monmouth Redevelopment Authority and supplementing Title 52 of the New Jersey Statutes.

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**BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

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1. This act shall be known and may be cited as the "Fort Monmouth Redevelopment Act."

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2. The Legislature hereby finds and declares that the closure and redevelopment of Fort Monmouth is a matter of great concern for the host communities of Eatontown, Oceanport, and Tinton Falls; for Monmouth County; and for the entire State of New Jersey.

14 The Legislature further finds and declares that the economies, 15 environment, and quality of life of the affected communities and the 16 State will depend on the efficient and proper redevelopment of Fort Monmouth. It is therefore in the public interest and the policy of 17 18 the State to create a development authority to implement a 19 comprehensive conversion and redevelopment plan for Fort 20 Monmouth that will enhance the creation of employment and other business opportunities for the benefit of the host communities and 21 22 the entire State.

The Legislature has determined that to provide for the proper planning, implementation, and oversight of the redevelopment of Fort Monmouth, a corporate agency of the State shall be created with the necessary powers to accomplish these purposes.

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- 3. The following words or terms as used in this act shall have the following meaning unless a different meaning clearly appears from the context:
  - "Act" means the Fort Monmouth Redevelopment Act.
- "Authority" means the Fort Monmouth Redevelopment Authoritycreated by section 4 of this act.
- "Bond" means any bond or note issued by the authority pursuant to this act.
- 36 "Comprehensive conversion and redevelopment plan" means the 37 plan prepared and adopted by the authority pursuant to section 9 of 38 this act.
- "Council" means the Fort Monmouth Governmental AdvisoryCouncil created by section 8 of this act.
  - "Federal government" means the United States of America, and any officer, department, board, commission, bureau, division, corporation, agency or instrumentality thereof.
- "Fort Monmouth" means the federally owned or operated military installation located in the municipalities of Eatontown, Oceanport, and Tinton Falls in Monmouth County that is presently functioning or was scheduled for closure by recommendation of the federal Base Realignment and Closure Commission issued on May

### S1049 KYRILLOS

13, 2005, including any facilities or real or personal property, as conveyed, or to be conveyed, in one or more parcels, by the federal government to the authority.

"Project" means (1) the acquisition, construction, reconstruction, redevelopment, historic restoration, repair, alteration, improvement or extension of any building, structure or facility, or public area or (2) the acquisition and improvement of real estate and the extension or provision of utilities, access roads and other appurtenant facilities in connection therewith, provided that the work undertaken is consistent with the comprehensive conversion and redevelopment plan adopted pursuant to section 8 of this act; a project may also include planning, designing, acquiring, constructing, reconstructing or otherwise improving a building, structure or facility and extension or provision of utilities, access roads and other appurtenant facilities in connection therewith, or any redevelopment undertaken by any person pursuant to this act.

"Redevelopment" means a program of renewal through planning, conservation, rehabilitation, clearance, development and redevelopment, and historic restoration; the construction and rehabilitation of commercial, industrial, public or other structures; and the grant, dedication or rededication of land as may be appropriate or necessary in the interest of the general welfare for streets, parks, playgrounds or other public purposes including recreational and other facilities appurtenant thereto.

4. There is hereby established in the Department of the Treasury a public body corporate and politic, with corporate succession, to be known as the "Fort Monmouth Redevelopment Authority." The authority is hereby constituted as an instrumentality of the State exercising public and essential government functions to provide for the public safety, convenience, benefit and welfare, and the exercise by the authority of the powers conferred by this act shall be deemed and held to be an essential government function of the State. For the purpose of complying with the provisions of Article V, Section IV, paragraph 1 of the New Jersey Constitution, the authority is allocated within the Department of the Treasury, notwithstanding that allocation, the authority shall be independent of any supervision or control by the department or any board or officer thereof, except as may be provided in this act.

5. It shall be the purpose of the authority created under this act to develop and implement a comprehensive conversion and redevelopment plan for the territory encompassed by Fort Monmouth in a manner that will promote, develop, encourage, and maintain employment, commerce, economic development and the public welfare, conserve the natural resources of the State, and advance the general prosperity and economic welfare of the people in the affected communities and the entire State by:

- 1 (1) Administering in a manner consisted with the purpose of the 2 authority the assets transferred to the authority by the federal government, including facilities and other real or personal property, located at Fort Monmouth;
  - (2) Entering into necessary agreements with the federal government for the operation of the facilities comprising Fort Monmouth;
  - (3) Operating or contracting with others to operate enterprises and other facilities located at Fort Monmouth; and
  - (4) Cooperating and acting in conjunction with other organizations, public and private, to promote and advance the economic use of the facilities located at Fort Monmouth.

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- 6. a. The authority shall consist of ten members to be appointed and qualified as follows:
- (1) Four members appointed by the Governor with the advice and consent of the Senate, for terms of four years, at least three of whom shall be residents of Monmouth County, and at least two of whom shall be representatives of the private sector with relevant business experience or background.

Two of the members appointed by the Governor shall be members of the political party which at the last preceding general election, held for the election of all of the members of the General Assembly, cast the largest number of votes in this State for members of the General Assembly, and the remaining two members shall be members of the political party which at such election cast the next largest number of votes in the State for members of the General Assembly; and

- The Chief Executive Officer and Secretary of the New Jersey Commerce, Economic Growth, and Tourism Commission, ex officio and voting;
- (3) One member who shall be a resident of Monmouth County, to be appointed by the Monmouth County Board of Chosen Freeholders for a term of four years, who shall be either:
  - (a) a member of the board, or
- (b) a qualified person, who shall be nominated by the board, with relevant business experience or background;
- (4) The mayors of the towns of Eatontown, Oceanport, and Tinton Falls, ex officio and voting; and
- (5) A representative of Fort Monmouth, to be appointed by the Secretary of the United States Department of Defense, who shall be a non-voting member.

Each member appointed by the Governor shall hold office for the term of that member's appointment and until a successor shall have been appointed and qualified. A member shall be eligible for reappointment. Any vacancy in the membership occurring other than by expiration of term shall be filled in the same manner as the original appointment but for the unexpired term only.

In the appointment of members of the authority, consideration should be given to achieving a membership of high quality and varied experience, with special emphasis on the fields of economic development, finance, high technology, and land use.

- b. Each ex officio member of the authority may designate an employee of the member's department to represent the member at meetings of the authority. The designee of an ex officio member may act on behalf of the member. The designation shall be in writing and shall be delivered to the authority and shall be effective until revoked or amended by a writing to the authority.
- c. Each appointed member may be removed from office by the Governor for cause, after a public hearing, and may be suspended by the Governor pending the completion of that hearing. Each such member, before entering the duties of membership, shall take and subscribe an oath to perform those duties faithfully, impartially and justly to the best of the person's ability. A record of those oaths shall be filed in the office of the Secretary of State.
- d. The Governor shall designate a chairperson and vice-chairperson from among the authority's members. The chairperson shall appoint a secretary and treasurer. The powers of the authority shall be vested in the voting members thereof in office from time to time; five voting members of the authority shall constitute a quorum, and the affirmative vote of five members shall be necessary for any action taken by the authority, except as provided for under section 9 of this act, or unless the bylaws of the authority shall require a larger number. No vacancy in the membership of the authority shall impair the right of a quorum to exercise all the rights and perform all the duties of the authority.
- e. The members of the authority shall serve without compensation, but the authority may, within the limits of funds appropriated or otherwise made available for such purposes, reimburse its members for necessary expenses incurred in the discharge of their official duties.
- f. No member, officer, employee or agent of the Fort Monmouth Redevelopment Authority shall have an interest, either directly or indirectly, in any project or in any contract, sale, purchase, lease or transfer of real or personal property to which the Fort Monmouth Redevelopment Authority is a party.
- g. The authority may be dissolved by act of the Legislature on condition that the authority has no debts or obligations outstanding or provision has been made for the payment, retirement, termination or assumption of its debts and obligations. Upon dissolution of the authority all property, funds and assets thereof shall be vested in the State.
- h. A true copy of the minutes of every meeting of the authority shall be forthwith delivered by and under the certification of the secretary thereof to the Governor. No action taken at such meeting by the authority shall have force or effect until 10 days, Saturdays,

1 Sundays, and public holidays excepted, after the copy of the 2 minutes shall have been so delivered, unless during such 10-day 3 period the Governor shall approve the same, in which case such 4 action shall become effective upon such approval. If, in that 10-day 5 period, the Governor returns such copy of the minutes with veto of 6 any action taken by the authority or any member thereof at such 7 meeting, such action shall be void. The powers conferred in this 8 subsection upon the Governor shall be exercised with due regard for 9 the rights of the holders of bonds and notes of the authority at any 10 time outstanding, and nothing in, or done pursuant to, this 11 subsection shall in any way limit, restrict or alter the obligation or 12 powers of the authority or any representative or officer of the authority to carry out and perform in every detail any covenant, 13 14 agreement or contract made or entered into by or on behalf of the 15 authority with respect to its bonds or notes or for the benefit, 16 protection or security of the holders thereof.

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- 7. The Authority shall have the following powers:
- a. To adopt and from time to time amend and repeal bylaws for the regulation of its affairs and the conduct of its business;
  - b. To adopt and use an official seal and alter it at its pleasure;
- c. To maintain an office at a place or places within the State as it may designate;
  - d. To sue and be sued in its own name;
  - e. To appoint, retain and employ, without regard to the provisions of Title 11A of the New Jersey Statutes but within the limits of funds appropriated or otherwise made available for such purposes, such officers, agents, employees, engineers and experts as it may require, and to determine the qualifications, terms of office, duties, services and compensation therefor;
    - f. To acquire, construct, maintain, operate and support projects;
  - g. To assist in the planning and implementation of projects at Fort Monmouth to benefit the surrounding communities and the entire State, in conjunction with federal, State, local, and other public entities, as appropriate;
  - h. To appoint advisory boards, commissions, councils, or panels to assist in its activities;
  - i. To issue bonds or notes of the authority for the purposes of this act and to provide for the rights of the holders thereof as provided in this act;
- j. To set and collect rents, fees, charges or other payments for the lease, use, occupancy or disposition of properties owned or leased by the authority. Any revenues collected shall be available to the authority for use in furtherance of any of the purposes of this act;
- 46 k. To acquire, lease as lessee or lessor, own, rent, use, hold and 47 dispose of real property and personal property or any interest

therein, in the exercise of its powers and the performance of its duties under this act;

l. To apply for, receive and accept from any federal, State, or other public or private source, grants or loans for, or in aid of, the authority's authorized purposes.

- 8. a. There is established a Fort Monmouth Governmental Advisory Council, which shall act in an advisory capacity to the authority throughout the redevelopment process. The council shall consist of fifteen members, all of whom shall be residents of Monmouth County, to be designated by the authority for terms of four years.
- b. (1) Eight members of the council shall constitute a quorum for the transaction of council business. Action may be taken and motions and resolutions adopted by the council at any meeting thereof by the affirmative vote of a majority of those members of the council in attendance.
- (2) The council shall draft and adopt bylaws to govern the proceedings of the council.
- (3) The council shall elect from among its members a chairperson and a vice-chairperson. The chairperson shall appoint a secretary and treasurer.
- c. (1) The council shall meet at the call of the chairperson of the council or upon the concurrence of a majority of the full membership of the council.
- (2) Notice of the agenda for each meeting shall be mailed by the chairperson to all members of the council at least seven calendar days in advance of the date of the meeting.
- d. (1) Members of the council shall serve without compensation. The council may, within the limits of funds appropriated or otherwise made available for such purposes, reimburse its members for necessary expenses incurred in the discharge of their official duties.
- (2) The council may, within the limits of funds appropriated or otherwise made available for such purposes, appoint such staff or hire such experts as it may require.
- e. The authority shall submit to the council, for review, prior to final authority action thereon, the comprehensive conversion and redevelopment plan, and any revisions thereto. The authority may also submit to the council any other matter that the authority deems advisable.
- f. The council shall review all matters submitted to it by the authority and shall state its position to the authority within 60 days of the submission thereof.
- g. The council may make recommendations to the authority on any matters it deems advisable whether or not the matter was submitted to the council by the authority. Members of the council

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1	may provide comments to the authority regarding the
2	recommendations.
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4	9. The authority shall prepare a comprehensive conversion and
5	redevelopment plan for the property and facilities located at Fort
6	Monmouth, to be approved by no fewer than six of the nine voting
7	members of the authority. Such plan shall be periodically revised
8	and updated, and shall include, but need not be limited to:
9	a. A comprehensive study of all issues related to the closure,
10	conversion, redevelopment, and future use of Fort Monmouth. This
11	study shall have as a primary concern the impact of the closure and
12	redevelopment of Fort Monmouth on the economies, environment,
13	and quality of life of the affected communities and the State.
14	b. A review of all options relative to the most appropriate use of
15	Fort Monmouth, including but not limited to:
16	(1) High technology and communications;
17	(2) Transportation and utilities;
18	(3) Housing;
19	(4) Recreation and open space conservation;
20	(5) Federal, State, or local government uses;
21	(6) Commercial and retail development; and
22	(7) Other potential economic development and redevelopment
23	uses consistent with the stated purpose of the authority.
24	c. An assessment of scenic, aesthetic, cultural, open space and
25	outdoor recreation resources of the area, together with a
26	determination of how such resources may be enhanced and
27	maintained.
28	d. A revenue source analysis that examines available sources of
29	funding to support reuse and redevelopment projects, including but
30	not limited to:
31	(1) The issuance of bonds by the authority;
32	(2) Grants, loans, or matching funds from federal, State, or other
33	public or private sources; and
34	(3) Other funding sources.
35	10. Have the should be about the section to shall subject the
36	10. Upon the adoption thereof, the authority shall submit the
37	comprehensive plan for the conversion and redevelopment of Fort
38	Monmouth to the appropriate agency or agencies of the federal
39 40	government. The authority shall also submit the plan to the
40	Governor and the Legislature.
41	11. This got shall take affect immediately
42	11. This act shall take effect immediately.
44	STATEMENT
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This bill creates the Fort Monmouth Redevelopment Authority to

plan and implement the redevelopment of Fort Monmouth after its

### S1049 KYRILLOS

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1 closure by the federal government in the Base Realignment and 2 Closure (BRAC) process.

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The bill also establishes a Fort Monmouth Governmental Advisory Council to make recommendations to the authority and to review matters that the authority submits to it.

6 The closure and redevelopment of Fort Monmouth is a matter of 7 great concern for the host communities of Eatontown, Oceanport, 8 and Tinton Falls. The economies, environment, and quality of life 9 of those communities, as well as the State, therefore depend on the 10 efficient and proper redevelopment of Fort Monmouth. 11 authority will prepare and adopt a comprehensive conversion and redevelopment plan in a manner that will promote, develop, 12 13 encourage, and maintain employment, commerce, economic 14 development and the public welfare, conserve the natural resources 15 of the State, and advance the general prosperity and economic 16 welfare of the people in the affected communities and the entire 17 State.

This plan, to be submitted upon its completion to the federal government, as well as the Governor and the Legislature, will include a study of all issues related to the closure and future use of Fort Monmouth, a review of all options relative to the most appropriate use of Fort Monmouth, and the analysis of possible revenue sources to support redevelopment and reuse projects.

## **SENATE, No. 1472**

## STATE OF NEW JERSEY

### 212th LEGISLATURE

INTRODUCED FEBRUARY 27, 2006

**Sponsored by:** 

**Senator ELLEN KARCHER** 

**District 12 (Mercer and Monmouth)** 

Senator JOSEPH M. KYRILLOS, JR.

**District 13 (Middlesex and Monmouth)** 

### **SYNOPSIS**

"Fort Monmouth Economic Revitalization Authority Act."

### **CURRENT VERSION OF TEXT**

As introduced.



1 **AN ACT** creating the Fort Monmouth Economic Revitalization 2 Authority and supplementing Title 52 of the Revised Statutes.

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**BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

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1. This act shall be known and may be cited as the "Fort Monmouth Economic Revitalization Authority Act."

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2. The Legislature hereby finds and declares that the closure and revitalization of Fort Monmouth is a matter of great concern for the host communities of Eatontown, Oceanport, and Tinton Falls; for Monmouth County; and for the entire State of New Jersey.

The Legislature further finds and declares that the economies, environment, and quality of life of the affected communities and the State will depend on the efficient and proper revitalization of Fort

- Monmouth. It is therefore in the public interest and the interest of the State to create a revitalization authority to implement a
- 19 comprehensive conversion and revitalization plan for Fort
- 20 Monmouth that will enhance the creation of employment and other
  - business opportunities for the benefit of the host communities and

the entire State.

The Legislature has determined that to provide for the proper planning, implementation, and oversight of the revitalization of Fort Monmouth, a corporate agency of the State shall be created with the necessary powers to accomplish these purposes.

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- 3. The following words or terms as used in this act shall have the following meaning unless a different meaning clearly appears from the context:
- 31 "Act" means the "Fort Monmouth Economic Revitalization 32 Authority Act."
- "Authority" means the Fort Monmouth Economic RevitalizationAuthority created by section 4 of this act.
- 35 "Bond" means any bond or note issued by the authority pursuant to this act.
  - "Comprehensive conversion and revitalization plan" means the plan prepared and adopted by the authority pursuant to section 12 of this act.
  - "Federal government" means the United States of America, and any officer, department, board, commission, bureau, division, corporation, agency or instrumentality thereof.
- "Fort Monmouth" means the federally owned or operated military installation located in the municipalities of Eatontown,
- Oceanport, and Tinton Falls in Monmouth County that, as of May
- 46 13, 2005, was functioning, but was scheduled for closure by
- 47 recommendation of the federal Base Realignment and Closure
- 48 Commission issued on that date, including any facilities or real or

### S1472 KARCHER, KYRILLOS

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personal property, as conveyed, or to be conveyed, in one or more parcels, by the federal government to the authority.

"Project" means (1) the acquisition, construction, reconstruction, redevelopment, historic restoration, preservation, repair, alteration, improvement or extension of any building, structure or facility, public area or open space, or (2) the acquisition and improvement of real estate and the extension or provision of utilities, access roads and other appurtenant facilities in connection therewith, provided that the work undertaken is consistent with the comprehensive conversion and revitalization plan adopted pursuant to section 12 of this act; a project may also include planning, designing, acquiring, constructing, reconstructing or otherwise improving a building, structure, or facility and extension or provision of utilities, access roads, and other appurtenant facilities in connection therewith, or any revitalization undertaken by any person pursuant to this act.

"Revitalization" means a program of renewal through planning, conservation, rehabilitation, clearance, development and redevelopment, preservation, and historic restoration; construction and rehabilitation of commercial, industrial, public, or other structures; and the grant, dedication, or rededication of land as may be appropriate or necessary in the interest of the general welfare for streets, parks, playgrounds, open space or other public purposes, including recreational and other facilities appurtenant thereto.

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4. There is hereby established in the Department of the Treasury a public body corporate and politic, with corporate succession, to be known as the "Fort Monmouth Economic Revitalization Authority." The authority is hereby constituted as an instrumentality of the State exercising public and essential government functions to provide for the public safety, convenience, benefit, and welfare. The exercise by the authority of the powers conferred by this act shall be deemed and held to be an essential government function of the State. For the purpose of complying with the provisions of Article V, Section IV, paragraph 1 of the New Jersey Constitution, the authority is allocated within the Department of the Treasury, notwithstanding that allocation, the authority shall be independent of any supervision or control by the department or any board or officer thereof, except as may be provided in this act.

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5. It shall be the purpose of the authority created under this act to develop and implement a comprehensive conversion and revitalization plan for the territory encompassed by Fort Monmouth in a manner that will promote, develop, encourage, and maintain employment, commerce, economic development, and the public welfare; conserve the natural resources of the State; and advance the general prosperity and economic welfare of the people in the affected communities and the entire State by:

- a. Administering in a manner consistent with the purpose of the authority the assets transferred to the authority by the federal government, including facilities and other real or personal property, located at Fort Monmouth;
- b. Entering into necessary agreements with the federal government for the operation of the facilities comprising Fort Monmouth;
  - c. Operating or contracting with others to operate enterprises and other facilities located at Fort Monmouth; and
  - d. Cooperating and acting in conjunction with other organizations, public and private, to promote and advance the economic use of the facilities located at Fort Monmouth.

- 6. a. The authority shall consist of ten members to be appointed and qualified as follows:
- (1) Four members appointed by the Governor with the advice and consent of the Senate, for terms of four years, two of whom shall be representatives of the private sector with relevant business experience or background; one of whom shall be an individual who is knowledgeable in environmental protection, conservation and land use issues and one of whom shall be a labor representative with appropriate experience in workforce development and job training. At least two of the members shall be residents of Monmouth County. Not more than two of the members appointed by the Governor shall be members of the same political party;
- (2) The Chief Executive Officer and Secretary of the New Jersey Commerce, Economic Growth, and Tourism Commission, ex officio and voting;
- (3) One member, who shall be a resident of Monmouth County, to be appointed by the Monmouth County Board of Chosen Freeholders for a term of four years, who shall be either:
  - (a) a member of the board, or
- (b) a qualified person, who shall be nominated by the board, with relevant business experience or background;
- (4) The mayors of Eatontown, Oceanport, and Tinton Falls, ex officio and voting; and
  - (5) A representative of Fort Monmouth, to be appointed by the Secretary of the United States Department of Defense, who shall be a non-voting member.

Each member appointed by the Governor and the member appointed by the Board of Chosen Freeholders shall hold office for the term of that member's appointment and until a successor shall have been appointed and qualified. A member shall be eligible for reappointment. Any vacancy in the membership occurring other than by expiration of term shall be filled in the same manner as the original appointment but for the unexpired term only.

In the appointment of members of the authority, consideration should be given to achieving a membership of high quality and varied experience, with special emphasis on the fields of economic development, finance, high technology, and land use.

- b. Each ex officio member of the authority may designate an employee of the member's department or office to represent the member at meetings of the authority. The designee of an ex officio member may act on behalf of the member. The designation shall be in writing and shall be delivered to the authority and shall be effective until revoked or amended by a writing to the authority.
- c. Each appointed member may be removed from office by the Governor for cause, after a public hearing, and may be suspended by the Governor pending the completion of that hearing. Each such member, before entering the duties of membership, shall take and subscribe an oath to perform those duties faithfully, impartially, and justly to the best of the person's ability. A record of those oaths shall be filed in the office of the Secretary of State.
- d. The members of the authority shall elect a chairperson and vice-chairperson from among their members. The chairperson shall appoint a secretary and treasurer. The powers of the authority shall be vested in the voting members thereof in office from time to time; five voting members of the authority shall constitute a quorum, and the affirmative vote of five members shall be necessary for any action taken by the authority, except as provided under subsection e. of this section and section 12 of this act, or unless the bylaws of the authority shall require a larger number. No vacancy in the membership of the authority shall impair the right of a quorum to exercise all the rights and perform all the duties of the authority.
- e. The affirmative vote of six members shall be required for the following actions taken by the authority:
- (1) actions taken under subsections a., e., i. and l. of section 7 of this act;
- (2) actions taken under subsection f., j. and k. of section 7 of this act when real or personal property acquired or disposed of has a value in excess of \$100,000 or the property is leased or rented for a rent or payment in excess of \$20,000 annually or when projects are undertaken with a value in excess of \$20,000;
- (3) expenditures by the authority, including the annualized value of any actions taken pursuant to subsection e. of section 7 of this act, in excess of \$20,000;
- (4) the election of a chairperson and vice-chairperson of the authority; and
  - (5) initiation of suit or other legal action by the authority.
- f. The members of the authority shall serve without compensation, but the authority may, within the limits of funds appropriated or otherwise made available for such purposes, reimburse its members for necessary expenses incurred in the discharge of their official duties.
- g. No member, officer, employee or agent of the Fort Monmouth Economic Revitalization Authority shall have an interest, either

directly or indirectly, in any project, employment agreement or any contract, sale, purchase, lease, or transfer of real or personal property to which the Fort Monmouth Economic Revitalization Authority is a party.

- h. The authority may be dissolved by act of the Legislature on condition that the authority has no debts or obligations outstanding or provision has been made for the payment, retirement, termination, or assumption of its debts and obligations. Upon dissolution of the authority, all property, funds, and assets thereof shall be vested in the State.
- 11 i. A true copy of the minutes of every meeting of the authority 12 shall be forthwith delivered by and under the certification of the secretary thereof to the Governor. No action taken at such meeting 13 14 by the authority shall have force or effect until 10 days, Saturdays, 15 Sundays, and public holidays excepted, after the copy of the 16 minutes shall have been so delivered, unless during such 10-day 17 period the Governor shall approve the same, in which case such 18 action shall become effective upon such approval. If, in that 10-day 19 period, the Governor returns such copy of the minutes with veto of 20 any action taken by the authority or any member thereof at such meeting, such action shall be void. The powers conferred in this 21 22 subsection upon the Governor shall be exercised with due regard for 23 the rights of the holders of bonds and notes of the authority at any 24 time outstanding, and nothing in, or done pursuant to, this 25 subsection shall in any way limit, restrict or alter the obligation or 26 powers of the authority or any representative or officer of the 27 authority to carry out and perform in every detail any covenant, agreement or contract made or entered into by or on behalf of the 28 29 authority with respect to its bonds or notes or for the benefit, 30 protection or security of the holders thereof.

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- 7. The authority shall have the following powers:
- a. To adopt and from time to time amend and repeal bylaws for the regulation of its affairs and the conduct of its business;
- b. To adopt and use an official seal and alter it at its pleasure;
- c. To maintain an office at a place or places within the State as it may designate;
  - d. To sue and be sued in its own name;
- e. To appoint, retain, and employ, without regard to the provisions of Title 11A of the New Jersey Statutes but within the limits of funds appropriated or otherwise made available for such purposes, such officers, agents, employees, engineers, and experts as it may require, and to determine the qualifications, terms of office, duties, services, and compensation therefor;
- f. To acquire, construct, maintain, operate, and support projects;
- g. To assist in the planning and implementation of projects at Fort Monmouth to benefit the surrounding communities and the

entire State, in conjunction with federal, State, local, and other public entities, as appropriate;

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- h. To appoint advisory boards, commissions, councils, or panels to assist in its activities;
- i. To issue bonds or notes of the authority for the purposes of this act and to provide for the rights of the holders thereof as provided in this act;
- j. To set and collect rents, fees, charges, or other payments for the lease, use, occupancy, or disposition of properties owned or leased by the authority. Any revenues collected shall be available to the authority for use in furtherance of any of the purposes of this act;
- k. To acquire, lease as lessee or lessor, own, rent, use, hold, and dispose of real property and personal property or any interest therein, in the exercise of its powers and the performance of its duties under this act;
- l. To apply for, receive, and accept from any federal, State, or other public or private source, grants or loans for, or in aid of, the authority's authorized purposes.
- 8. a. All purchases, contracts or agreements made pursuant to this act shall be made or awarded directly by the authority, except as otherwise provided in this act, only after public advertisement for bids therefor in the manner provided by the authority and notwithstanding the provisions of any other laws to the contrary.
- b. Any purchase, contract or agreement may be made, negotiated or awarded by the authority without public bid or advertising under the following circumstances:
- (1) When the aggregate amount involved does not exceed the amount set forth in, or the amount calculated by the Governor pursuant to, section 2 of P.L.1954, c.48 (C.52:34-7);
- (2) To acquire subject matter which is described in section 4 of P.L.1954, c.48 (C.52:34-9);
- (3) To make a purchase or award or make a contract or agreement under the circumstances described in section 5 of P.L.1954, c.48 (C.52:34-10);
- (4) When the contract to be entered into is for the furnishing or performing of services of a professional or technical nature or for the supplying of any product or the rendering of any service by a public utility;
- (5) When the authority deems it appropriate to have any work performed by its own employees;
- 43 (6) When the authority has advertised for bids on two occasions 44 and has received no bids on both occasions in response to its 45 advertisement, or received no responsive bids. Any purchase, 46 contract or agreement may then be negotiated and may be awarded 47 to any contractor or supplier determined to be responsible provided 48 that the terms, conditions, restrictions and specifications set forth in

the negotiated contract or agreement are not substantially different from those which were the subject of competitive bidding;

- (7) When a piece of equipment or part thereof requires diagnostic repairs;
- (8) The printing of bonds and documents necessary to the issuance and sale thereof;
- (9) When a purchase is to be made through or by the Director of the Division of Purchase and Property pursuant to section 1 of P.L.1959, c.40 (C.52:27B-56.1), or through a contract made by any of the following: the New Jersey Sports and Exposition Authority established under section 4 of P.L.1971, c.137 (C.5:10-4); the New Jersey Meadowlands Commission established under section 5 of P.L.1968, c.404 (C.13:17-5); the New Jersey Turnpike Authority established under section 3 of P.L.1948, c.454 (C.27:23-3); the New Jersey Water Supply Authority established under section 4 of P.L.1981, c.293 (C.58:1B-4); the Port Authority of New York and New Jersey established under R.S.32:1-4; the Delaware River Port Authority established under R.S.32:3-2; the Higher Education Student Assistance Authority established under N.J.S.18A:71A-3.

When the contract to be entered into is for the furnishing or performing of services of a professional or technical nature under paragraph (4) of this subsection, the contract shall be made or awarded directly by the authority after the solicitation of requests for proposals in the manner provided by the authority and notwithstanding any other laws to the contrary.

c. With regard to the appointment and employment of employees under subsection e. of section 7 of this act who are to receive an annualized salary or wage in excess of \$10,000, the authority shall solicit applications for employment by public advertisement.

9. a. In addition to complying with the applicable provisions of the State "Pay-to-Play" law, P.L. 2005, c.51 (C.19:44A-20.13 et seq.), the authority shall not enter into a contract having an anticipated value in excess of \$17,500, as determined in advance and certified in writing by the authority, with a business entity, if, on or after September 1, 2004, or 18 months prior to the dissemination of the request for proposals, the business entity has made a contribution that is reportable by the recipient under P.L.1973, c.83 (C.19:44A-1 et seq.) to the candidate committee of any person serving as a member of the authority when the contract is awarded or to the State, county or municipal committee of the political party to which any person serving as a member of the authority belongs when the contract is awarded.

A business entity that has entered into a contract, having a value in excess of \$17,500, with the authority, shall not make, during the duration of the contract, a contribution that is reportable by the recipient under P.L.1973, c.83 to the candidate committee of any

person serving as a member of the authority or to the State, county or municipal committee of the political party to which any person serving as a member of the authority belongs.

b. As used in this section, "business entity" shall have the meaning prescribed by section 5 of P.L.2005, c.51 (C.19:44A-20.17).

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> The authority shall not enter into an employment 10. relationship with any person if, on or after September 1, 2004, that person has made a contribution that is reportable by the recipient under P.L.1973, c.83 (C.19:44A-1 et seq.) to the candidate committee of any person serving as a member of the authority or to a State, county or municipal committee of the political party to which any person serving as a member of the authority belongs when the employment relationship is entered into.

> An employee of the authority shall not make a contribution that is reportable by the recipient under P.L.1973, c.83 to the candidate committee of any person serving as a member of the authority or to a State, county or municipal committee of the political party to which any person serving as a member of the authority belongs.

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The authority shall establish advisory committees in the following areas and in such other areas as it deems appropriate: infrastructure, housing, education, economic matters and workforce development, historical, and environmental. In addition, an advisory committee shall be established to solicit public comment by holding hearings and public meetings and taking other measures to gauge public opinion on matters under the authority's The membership of the committees shall be jurisdiction. determined by the authority. Each committee shall work with consultants qualified to advise the committee in the committee's area of jurisdiction. Each committee shall submit a report on its activities to the authority. The authority shall consider the reports of the committees in preparing the conversion and revitalization plan required by section 12 of this act.

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12. The authority shall prepare a comprehensive conversion and revitalization plan for the property and facilities located at Fort Monmouth, to be approved by no fewer than six of the nine voting members of the authority. Prior to the adoption of such plan by the authority, the authority shall consult with the planning and zoning boards, as appropriate, of the host communities of Eatontown, Oceanport and Tinton Falls, with respect to those portions of the Fort Monmouth property located within such host communities. Such plan shall be periodically revised and updated, and shall include, but need not be limited to:

a. A comprehensive study of all issues related to the closure, 48 conversion, revitalization, and future use of Fort Monmouth. This

### S1472 KARCHER, KYRILLOS

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study shall have as a primary concern the impact of the closure and 2 revitalization of Fort Monmouth on the economies, workforce, 3 environment, and quality of life of the affected communities and the 4 State. 5 b. A review of all options relative to the most appropriate use of 6 Fort Monmouth, including but not limited to: 7 (1) High technology and communications; 8 (2) Transportation and utilities; 9 (3) Housing; 10 (4) Recreation and open space conservation; 11 (5) Federal, State, or local government uses; 12 (6) Commercial and retail development; and 13 (7) Other potential economic development and revitalization uses 14 consistent with the stated purpose of the authority. 15 c. An assessment of scenic, aesthetic, cultural, open space, and 16 outdoor recreation resources of the area, together with a 17 determination of how such resources may be enhanced and 18 maintained. 19 d. A revenue source analysis that examines available sources of 20 funding to support reuse and revitalization projects, including but 21 not limited to: 22 (1) The issuance of bonds by the authority; and 23 (2) Grants, loans, or matching funds from federal, State, or other 24 public or private sources. 25 e. The plan shall not include any proposed State or federal 26 correctional institutions to be located in whole or in part on 27 property and facilities located at Fort Monmouth. 28 29 13. Upon the adoption thereof, the authority shall submit the 30 comprehensive plan for the conversion and revitalization of Fort 31 Monmouth to the appropriate agency or agencies of the federal 32 The authority shall also submit the plan to the Governor and, pursuant to section 2 of P.L.1991,c.164 (C.52:14-33 34 19.1), to the Legislature. 35 14. This act shall take effect immediately. 36 37 38 39 **STATEMENT** 40 This bill, entitled the "Fort Monmouth Economic Revitalization 41 42 Act," creates the Fort Monmouth 43 Revitalization Authority to plan and implement the revitalization of 44 Fort Monmouth after its closure by the federal government in the 45 Base Realignment and Closure (BRAC) process. The bill also provides that the authority is to establish advisory 46 47 committees to make reports to the authority to be considered by the

### **S1472** KARCHER, KYRILLOS

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1 authority in the preparation of the conversion and revitalization 2 plan.

3 The closure and revitalization of Fort Monmouth is a matter of 4 great concern for the host communities of Eatontown, Oceanport, 5 and Tinton Falls. The economies, environment, and quality of life of those communities, as well as the State, therefore depend on the 6 7 efficient and proper revitalization of Fort Monmouth. The authority 8 will prepare and adopt a comprehensive conversion and 9 revitalization plan in a manner that will promote, develop, 10 encourage, and maintain employment, commerce, economic and 11 workforce development and the public welfare, conserve the natural resources of the State, and advance the general prosperity and 12 13 economic welfare of the people in the affected communities and the 14 entire State.

This plan, to be submitted upon its completion to the federal government, as well as the Governor and the Legislature, will include a study of all issues related to the closure and future use of Fort Monmouth, a review of all options relative to the most appropriate use of Fort Monmouth, and an analysis of possible revenue sources to support revitalization and reuse projects.

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### SENATE ECONOMIC GROWTH COMMITTEE

### STATEMENT TO

## SENATE COMMITTEE SUBSTITUTE FOR SENATE, Nos. 1049 and 1472

### STATE OF NEW JERSEY

DATED: MARCH 6, 2006

The Senate Economic Growth Committee reports favorably a Senate Committee Substitute for Senate Bill Nos. 1049 and 1472.

This bill, as substituted, entitled the "Fort Monmouth Economic Revitalization Planning Authority Act," creates the Fort Monmouth Economic Revitalization Planning Authority ("authority") to develop a comprehensive conversion and revitalization plan ("plan") for Fort Monmouth after its closure by the federal government in the Base Realignment and Closure (BRAC) process.

The substitute bill provides that the authority is to consist of ten members to be appointed and qualified as follows:

- (1) Four members appointed by the Governor with the advice and consent of the Senate, for terms of four years, two of whom shall be representatives of the private sector with relevant business experience or background; one of whom shall be an individual who is knowledgeable in environmental protection, conservation and land use issues and one of whom shall be a labor representative with appropriate experience in workforce development and job training. At least two of the members shall be residents of Monmouth County. Not more than two of the members appointed by the Governor shall be members of the same political party;
- (2) The Chief Executive Officer and Secretary of the New Jersey Commerce, Economic Growth and Tourism Commission, ex officio and voting;
- (3) One member, who shall be a resident of Monmouth County, to be appointed by the Monmouth County Board of Chosen Freeholders for a term of four years, who shall be either:
  - (a) a member of the board, or
- (b) a qualified person, who shall be nominated by the board, with relevant business experience or background;
- (4) The mayors of Eatontown, Oceanport, and Tinton Falls, ex officio and voting; and
- (5) A representative of Fort Monmouth, to be appointed by the Secretary of the United States Department of Defense, who shall be a non-voting member.

The substitute bill provides that the authority is to have the following powers:

- (1) To adopt and from time to time amend and repeal bylaws for the regulation of its affairs and the conduct of its business;
  - (2) To adopt and use an official seal and alter it at its pleasure;
- (3) To maintain an office at a place or places within the State as it may designate;
  - (4) To sue and be sued in its own name;
- (5) To appoint, retain, and employ, without regard to the provisions of Title 11A of the New Jersey Statutes but within the limits of funds appropriated or otherwise made available for such purposes, such officers, agents, employees, engineers, and experts as it may require, and to determine the qualifications, terms of office, duties, services, and compensation therefor;
- (6) To assist in the planning of Fort Monmouth to benefit the surrounding communities and the entire State, in conjunction with federal, State, local, and other public entities, as appropriate;
  - (7) To appoint advisory committees to assist in its activities;
- (8) To provide that any revenues collected shall be available to the authority for use in furtherance of any of the purposes of this act;
- (9) To lease as lessee, lease as lessor whether as a titleholder or not, own, rent, use, and take and hold title to, and collect rent from, real property and personal property or any interest therein, in the exercise of its powers and the performance of its duties under this act, provided that, prior to taking and holding title to such property, the authority may enter into an interim lease with an entity that is not established by the federal government or any entity thereof, for a period of no more than five years; and
- (10) To apply for, receive, and accept from any federal, State, or other public or private source, grants or loans for, or in aid of, the authority's authorized purposes.

The authority is to prepare and adopt the plan in a manner that is to promote, develop, encourage, and maintain employment, commerce, economic and workforce development, and the public welfare, conserve the natural resources of the State, and advance the general prosperity and economic welfare of the people in the affected communities and the entire State.

The substitute bill provides that, with limited exceptions, the authority may award contracts only after public advertisement for bids. It also provides that, in addition to complying with P.L.2005, c.51 (informally referred to as the "pay-to-play" law), the authority shall not award a contract valued at more than \$17,500 to a business that has made a campaign contribution to a candidate committee of an authority, member, or a committee of a member's political party.

The substitute bill provides that the advisory committees appointed by the authority are to make reports to the authority to be considered by the authority in the preparation of the plan. The authority is to prepare an economic revitalization study of all issues related to the closure and future use of Fort Monmouth, a review of all options relative to the most appropriate use of Fort Monmouth, and an analysis of possible revenue sources to support revitalization and reuse projects.

Upon the completion and final adoption of the plan, the plan is to be submitted to the federal government, the Governor, the Legislature, and the clerks of the constituent municipalities and Monmouth County.

The closure and revitalization of Fort Monmouth is a matter of great concern for the host communities of Eatontown, Oceanport, and Tinton Falls. The economies, environment, and quality of life of those communities, as well as the State, therefore depend on the efficient and proper revitalization of Fort Monmouth.

### STATEMENT TO

# SENATE COMMITTEE SUBSTITUTE FOR SENATE, Nos. 1049 and 1472

with Assembly Floor Amendments (Proposed By Assemblyman PANTER)

ADOPTED: MARCH 16, 2006

The amendments add language to section 6 of the bill expressing a preference for Gubernatorial appointees to the authority to have a background in technology, finance, or real estate.

The amendments also add a provision clarifying that employees of the authority, or employees in any project to which the authority is a party, shall be paid not less than the prevailing wage rate for the worker's craft or trade pursuant to the prevailing wage act.

The amendments also clarity that among the officers, agents, employees, engineers, and experts that the authority may employ are attorneys, and make technical changes to statutory cross references and the numbering of the sections of the bill.

### ASSEMBLY, No. 2692

## STATE OF NEW JERSEY

### 212th LEGISLATURE

INTRODUCED FEBRUARY 27, 2006

#### Sponsored by:

Assemblyman MICHAEL J. PANTER
District 12 (Mercer and Monmouth)
Assemblyman JOHN J. BURZICHELLI
District 3 (Salem, Cumberland and Gloucester)
Assemblyman SAMUEL D. THOMPSON
District 13 (Middlesex and Monmouth)
Assemblyman SEAN T. KEAN
District 11 (Monmouth)

### Co-Sponsored by:

Assemblymen Manzo, McKeon, Gordon, Scalera, Epps, Assemblywoman Cruz-Perez, Assemblymen Prieto, Gusciora, Whelan, Assemblywomen Greenstein, Beck, Assemblymen Conners, Conaway and Hackett

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### **SYNOPSIS**

"Fort Monmouth Economic Revitalization Authority Act."

### **CURRENT VERSION OF TEXT**

As introduced.



(Sponsorship Updated As Of: 3/10/2006)

1 AN ACT creating the Fort Monmouth Economic Revitalization 2 Authority and supplementing Title 52 of the Revised Statutes.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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1. This act shall be known and may be cited as the "Fort Monmouth Economic Revitalization Authority Act."

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2. The Legislature hereby finds and declares that the closure and revitalization of Fort Monmouth is a matter of great concern for the host communities of Eatontown, Oceanport, and Tinton Falls; for Monmouth County; and for the entire State of New Jersey.

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The Legislature further finds and declares that the economies, environment, and quality of life of the affected communities and the State will depend on the efficient and proper revitalization of Fort Monmouth. It is therefore in the public interest and the interest of the State to create a revitalization authority to implement a comprehensive conversion and revitalization plan for Fort Monmouth that will enhance the creation of employment and other

business opportunities for the benefit of the host communities and 21 22 the entire State.

The Legislature has determined that to provide for the proper planning, implementation, and oversight of the revitalization of Fort Monmouth, a corporate agency of the State shall be created with the necessary powers to accomplish these purposes.

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3. The following words or terms as used in this act shall have the following meaning unless a different meaning clearly appears from the context:

31 "Act" means the "Fort Monmouth Economic Revitalization 32 Authority Act."

"Authority" means the Fort Monmouth Economic Revitalization Authority created by section 4 of this act.

"Bond" means any bond or note issued by the authority pursuant

"Comprehensive conversion and revitalization plan" means the plan prepared and adopted by the authority pursuant to section 12 of this act.

"Federal government" means the United States of America, and any officer, department, board, commission, bureau, division, corporation, agency or instrumentality thereof.

"Fort Monmouth" means the federally owned or operated military installation located in the municipalities of Eatontown, Oceanport, and Tinton Falls in Monmouth County that, as of May 13, 2005, was functioning, but was scheduled for closure by recommendation of the federal Base Realignment and Closure Commission issued on that date, including any facilities or real or

### A2692 PANTER, BURZICHELLI

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personal property, as conveyed, or to be conveyed, in one or more parcels, by the federal government to the authority.

"Project" means (1) the acquisition, construction, reconstruction, redevelopment, historic restoration, preservation, repair, alteration, improvement or extension of any building, structure or facility, public area or open space, or (2) the acquisition and improvement of real estate and the extension or provision of utilities, access roads and other appurtenant facilities in connection therewith, provided that the work undertaken is consistent with the comprehensive conversion and revitalization plan adopted pursuant to section 12 of this act; a project may also include planning, designing, acquiring, constructing, reconstructing or otherwise improving a building, structure, or facility and extension or provision of utilities, access roads, and other appurtenant facilities in connection therewith, or any revitalization undertaken by any person pursuant to this act.

"Revitalization" means a program of renewal through planning, conservation, rehabilitation, clearance, development and redevelopment, preservation, and historic restoration; construction and rehabilitation of commercial, industrial, public, or other structures; and the grant, dedication, or rededication of land as may be appropriate or necessary in the interest of the general welfare for streets, parks, playgrounds, open space or other public purposes, including recreational and other facilities appurtenant thereto.

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4. There is hereby established in the Department of the Treasury a public body corporate and politic, with corporate succession, to be known as the "Fort Monmouth Economic Revitalization Authority." The authority is hereby constituted as an instrumentality of the State exercising public and essential government functions to provide for the public safety, convenience, benefit, and welfare. The exercise by the authority of the powers conferred by this act shall be deemed and held to be an essential government function of the State. For the purpose of complying with the provisions of Article V, Section IV, paragraph 1 of the New Jersey Constitution, the authority is allocated within the Department of the Treasury, notwithstanding that allocation, the authority shall be independent of any supervision or control by the department or any board or officer thereof, except as may be provided in this act.

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5. It shall be the purpose of the authority created under this act to develop and implement a comprehensive conversion and revitalization plan for the territory encompassed by Fort Monmouth in a manner that will promote, develop, encourage, and maintain employment, commerce, economic development, and the public welfare; conserve the natural resources of the State; and advance the general prosperity and economic welfare of the people in the affected communities and the entire State by:

- a. Administering in a manner consistent with the purpose of the authority the assets transferred to the authority by the federal government, including facilities and other real or personal property, located at Fort Monmouth;
- b. Entering into necessary agreements with the federal government for the operation of the facilities comprising Fort Monmouth;
  - c. Operating or contracting with others to operate enterprises and other facilities located at Fort Monmouth; and
  - d. Cooperating and acting in conjunction with other organizations, public and private, to promote and advance the economic use of the facilities located at Fort Monmouth.

- 6. a. The authority shall consist of ten members to be appointed and qualified as follows:
- (1) Four members appointed by the Governor with the advice and consent of the Senate, for terms of four years, two of whom shall be representatives of the private sector with relevant business experience or background; one of whom shall be an individual who is knowledgeable in environmental protection, conservation and land use issues and one of whom shall be a labor representative with appropriate experience in workforce development and job training. At least two of the members shall be residents of Monmouth County. Not more than two of the members appointed by the Governor shall be members of the same political party;
- (2) The Chief Executive Officer and Secretary of the New Jersey Commerce, Economic Growth, and Tourism Commission, ex officio and voting;
- (3) One member, who shall be a resident of Monmouth County, to be appointed by the Monmouth County Board of Chosen Freeholders for a term of four years, who shall be either:
  - (a) a member of the board, or
- (b) a qualified person, who shall be nominated by the board, with relevant business experience or background;
- 35 (4) The mayors of Eatontown, Oceanport, and Tinton Falls, ex 36 officio and voting; and
  - (5) A representative of Fort Monmouth, to be appointed by the Secretary of the United States Department of Defense, who shall be a non-voting member.

Each member appointed by the Governor and the member appointed by the Board of Chosen Freeholders shall hold office for the term of that member's appointment and until a successor shall have been appointed and qualified. A member shall be eligible for reappointment. Any vacancy in the membership occurring other than by expiration of term shall be filled in the same manner as the original appointment but for the unexpired term only.

In the appointment of members of the authority, consideration should be given to achieving a membership of high quality and

varied experience, with special emphasis on the fields of economic development, finance, high technology, and land use.

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- b. Each ex officio member of the authority may designate an employee of the member's department or office to represent the member at meetings of the authority. The designee of an ex officio member may act on behalf of the member. The designation shall be in writing and shall be delivered to the authority and shall be effective until revoked or amended by a writing to the authority.
- c. Each appointed member may be removed from office by the Governor for cause, after a public hearing, and may be suspended by the Governor pending the completion of that hearing. Each such member, before entering the duties of membership, shall take and subscribe an oath to perform those duties faithfully, impartially, and justly to the best of the person's ability. A record of those oaths shall be filed in the office of the Secretary of State.
- d. The members of the authority shall elect a chairperson and vice-chairperson from among their members. The chairperson shall appoint a secretary and treasurer. The powers of the authority shall be vested in the voting members thereof in office from time to time; five voting members of the authority shall constitute a quorum, and the affirmative vote of five members shall be necessary for any action taken by the authority, except as provided under subsection e. of this section and section 12 of this act, or unless the bylaws of the authority shall require a larger number. No vacancy in the membership of the authority shall impair the right of a quorum to exercise all the rights and perform all the duties of the authority.
- e. The affirmative vote of six members shall be required for the following actions taken by the authority:
- (1) actions taken under subsections a., e., i. and l. of section 7 of this act;
- (2) actions taken under subsection f., j. and k. of section 7 of this act when real or personal property acquired or disposed of has a value in excess of \$100,000 or the property is leased or rented for a rent or payment in excess of \$20,000 annually or when projects are undertaken with a value in excess of \$20,000;
- (3) expenditures by the authority, including the annualized value of any actions taken pursuant to subsection e. of section 7 of this act, in excess of \$20,000;
- (4) the election of a chairperson and vice-chairperson of the authority; and
  - (5) initiation of suit or other legal action by the authority.
- The members of the authority shall serve without compensation, but the authority may, within the limits of funds appropriated or otherwise made available for such purposes, reimburse its members for necessary expenses incurred in the discharge of their official duties.
- g. No member, officer, employee or agent of the Fort Monmouth 48 Economic Revitalization Authority shall have an interest, either

directly or indirectly, in any project, employment agreement or any contract, sale, purchase, lease, or transfer of real or personal property to which the Fort Monmouth Economic Revitalization Authority is a party.

- h. The authority may be dissolved by act of the Legislature on condition that the authority has no debts or obligations outstanding or provision has been made for the payment, retirement, termination, or assumption of its debts and obligations. Upon dissolution of the authority, all property, funds, and assets thereof shall be vested in the State.
- 11 i. A true copy of the minutes of every meeting of the authority 12 shall be forthwith delivered by and under the certification of the secretary thereof to the Governor. No action taken at such meeting 13 14 by the authority shall have force or effect until 10 days, Saturdays, 15 Sundays, and public holidays excepted, after the copy of the 16 minutes shall have been so delivered, unless during such 10-day 17 period the Governor shall approve the same, in which case such 18 action shall become effective upon such approval. If, in that 10-day 19 period, the Governor returns such copy of the minutes with veto of 20 any action taken by the authority or any member thereof at such meeting, such action shall be void. The powers conferred in this 21 22 subsection upon the Governor shall be exercised with due regard for 23 the rights of the holders of bonds and notes of the authority at any 24 time outstanding, and nothing in, or done pursuant to, this 25 subsection shall in any way limit, restrict or alter the obligation or 26 powers of the authority or any representative or officer of the 27 authority to carry out and perform in every detail any covenant, agreement or contract made or entered into by or on behalf of the 28 29 authority with respect to its bonds or notes or for the benefit, 30 protection or security of the holders thereof.

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- 7. The authority shall have the following powers:
- a. To adopt and from time to time amend and repeal bylaws for the regulation of its affairs and the conduct of its business;
- b. To adopt and use an official seal and alter it at its pleasure;
- c. To maintain an office at a place or places within the State as it may designate;
  - d. To sue and be sued in its own name;
- e. To appoint, retain, and employ, without regard to the provisions of Title 11A of the New Jersey Statutes but within the limits of funds appropriated or otherwise made available for such purposes, such officers, agents, employees, engineers, and experts as it may require, and to determine the qualifications, terms of office, duties, services, and compensation therefor;
- f. To acquire, construct, maintain, operate, and support projects;
- g. To assist in the planning and implementation of projects at Fort Monmouth to benefit the surrounding communities and the

1 entire State, in conjunction with federal, State, local, and other 2 public entities, as appropriate;

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- h. To appoint advisory boards, commissions, councils, or panels to assist in its activities;
- i. To issue bonds or notes of the authority for the purposes of this act and to provide for the rights of the holders thereof as provided in this act;
- j. To set and collect rents, fees, charges, or other payments for the lease, use, occupancy, or disposition of properties owned or leased by the authority. Any revenues collected shall be available to the authority for use in furtherance of any of the purposes of this act:
- k. To acquire, lease as lessee or lessor, own, rent, use, hold, and dispose of real property and personal property or any interest therein, in the exercise of its powers and the performance of its duties under this act;
- 1. To apply for, receive, and accept from any federal, State, or other public or private source, grants or loans for, or in aid of, the authority's authorized purposes.
- 8. a. All purchases, contracts or agreements made pursuant to this act shall be made or awarded directly by the authority, except as otherwise provided in this act, only after public advertisement for bids therefor in the manner provided by the authority and notwithstanding the provisions of any other laws to the contrary.
- b. Any purchase, contract or agreement may be made, negotiated or awarded by the authority without public bid or advertising under the following circumstances:
- (1) When the aggregate amount involved does not exceed the amount set forth in, or the amount calculated by the Governor pursuant to, section 2 of P.L.1954, c.48 (C.52:34-7);
- (2) To acquire subject matter which is described in section 4 of P.L.1954, c.48 (C.52:34-9);
- (3) To make a purchase or award or make a contract or agreement under the circumstances described in section 5 of P.L.1954, c.48 (C.52:34-10);
- (4) When the contract to be entered into is for the furnishing or performing of services of a professional or technical nature or for the supplying of any product or the rendering of any service by a public utility;
- (5) When the authority deems it appropriate to have any work performed by its own employees;
- 43 (6) When the authority has advertised for bids on two occasions 44 and has received no bids on both occasions in response to its 45 advertisement, or received no responsive bids. Any purchase, 46 contract or agreement may then be negotiated and may be awarded 47 to any contractor or supplier determined to be responsible provided 48 that the terms, conditions, restrictions and specifications set forth in

the negotiated contract or agreement are not substantially different from those which were the subject of competitive bidding;

- (7) When a piece of equipment or part thereof requires diagnostic repairs;
- (8) The printing of bonds and documents necessary to the issuance and sale thereof;
- (9) When a purchase is to be made through or by the Director of the Division of Purchase and Property pursuant to section 1 of P.L.1959, c.40 (C.52:27B-56.1), or through a contract made by any of the following: the New Jersey Sports and Exposition Authority established under section 4 of P.L.1971, c.137 (C.5:10-4); the New Jersey Meadowlands Commission established under section 5 of P.L.1968, c.404 (C.13:17-5); the New Jersey Turnpike Authority established under section 3 of P.L.1948, c.454 (C.27:23-3); the New Jersey Water Supply Authority established under section 4 of P.L.1981, c.293 (C.58:1B-4); the Port Authority of New York and New Jersey established under R.S.32:1-4; the Delaware River Port Authority established under R.S.32:3-2; the Higher Education Student Assistance Authority established under N.J.S.18A:71A-3.

When the contract to be entered into is for the furnishing or performing of services of a professional or technical nature under paragraph (4) of this subsection, the contract shall be made or awarded directly by the authority after the solicitation of requests for proposals in the manner provided by the authority and notwithstanding any other laws to the contrary.

c. With regard to the appointment and employment of employees under subsection e. of section 7 of this act who are to receive an annualized salary or wage in excess of \$10,000, the authority shall solicit applications for employment by public advertisement.

9. a. In addition to complying with the applicable provisions of the State "Pay-to-Play" law, P.L. 2005, c.51 (C.19:44A-20.13 et seq.), the authority shall not enter into a contract having an anticipated value in excess of \$17,500, as determined in advance and certified in writing by the authority, with a business entity, if, on or after September 1, 2004, or 18 months prior to the dissemination of the request for proposals, the business entity has made a contribution that is reportable by the recipient under P.L.1973, c.83 (C.19:44A-1 et seq.) to the candidate committee of any person serving as a member of the authority when the contract is awarded or to the State, county or municipal committee of the political party to which any person serving as a member of the authority belongs when the contract is awarded.

A business entity that has entered into a contract, having a value in excess of \$17,500, with the authority, shall not make, during the duration of the contract, a contribution that is reportable by the recipient under P.L.1973, c.83 to the candidate committee of any

person serving as a member of the authority or to the State, county municipal committee of the political party to which any person serving as a member of the authority belongs.

b. As used in this section, "business entity" shall have the meaning prescribed by section 5 of P.L.2005, c.51 (C.19:44A-20.17).

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10. The authority shall not enter into an employment relationship with any person if, on or after September 1, 2004, that person has made a contribution that is reportable by the recipient under P.L.1973, c.83 (C.19:44A-1 et seq.) to the candidate committee of any person serving as a member of the authority or to a State, county or municipal committee of the political party to which any person serving as a member of the authority belongs when the employment relationship is entered into.

An employee of the authority shall not make a contribution that is reportable by the recipient under P.L.1973, c.83 to the candidate committee of any person serving as a member of the authority or to a State, county or municipal committee of the political party to which any person serving as a member of the authority belongs.

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The authority shall establish advisory committees in the following areas and in such other areas as it deems appropriate: infrastructure, housing, education, economic matters and workforce development, historical, and environmental. In addition, an advisory committee shall be established to solicit public comment by holding hearings and public meetings and taking other measures to gauge public opinion on matters under the authority's The membership of the committees shall be jurisdiction. determined by the authority. Each committee shall work with consultants qualified to advise the committee in the committee's area of jurisdiction. Each committee shall submit a report on its activities to the authority. The authority shall consider the reports of the committees in preparing the conversion and revitalization plan required by section 12 of this act.

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12. The authority shall prepare a comprehensive conversion and revitalization plan for the property and facilities located at Fort Monmouth, to be approved by no fewer than six of the nine voting members of the authority. Prior to the adoption of such plan by the authority, the authority shall consult with the planning and zoning boards, as appropriate, of the host communities of Eatontown, Oceanport and Tinton Falls, with respect to those portions of the Fort Monmouth property located within such host communities. Such plan shall be periodically revised and updated, and shall include, but need not be limited to:

47 a. A comprehensive study of all issues related to the closure, 48 conversion, revitalization, and future use of Fort Monmouth. This

#### A2692 PANTER, BURZICHELLI

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1 study shall have as a primary concern the impact of the closure and 2 revitalization of Fort Monmouth on the economies, workforce, 3 environment, and quality of life of the affected communities and the 4 State. 5 b. A review of all options relative to the most appropriate use of 6 Fort Monmouth, including but not limited to: 7 (1) High technology and communications; 8 (2) Transportation and utilities; 9 (3) Housing; 10 (4) Recreation and open space conservation; 11 (5) Federal, State, or local government uses; 12 (6) Commercial and retail development; and 13 (7) Other potential economic development and revitalization uses 14 consistent with the stated purpose of the authority. 15 c. An assessment of scenic, aesthetic, cultural, open space, and 16 outdoor recreation resources of the area, together with a 17 determination of how such resources may be enhanced and 18 maintained. 19 d. A revenue source analysis that examines available sources of 20 funding to support reuse and revitalization projects, including but 21 not limited to: 22 (1) The issuance of bonds by the authority; and 23 (2) Grants, loans, or matching funds from federal, State, or other 24 public or private sources. 25 e. The plan shall not include any proposed State or federal 26 correctional institutions to be located in whole or in part on 27 property and facilities located at Fort Monmouth. 28 29 13. Upon the adoption thereof, the authority shall submit the 30 comprehensive plan for the conversion and revitalization of Fort 31 Monmouth to the appropriate agency or agencies of the federal 32 The authority shall also submit the plan to the Governor and, pursuant to section 2 of P.L.1991,c.164 (C.52:14-33 34 19.1), to the Legislature. 35 14. This act shall take effect immediately. 36 37 38 39 **STATEMENT** 40 This bill, entitled the "Fort Monmouth Economic Revitalization 41 42 Act," creates the Fort Monmouth 43 Revitalization Authority to plan and implement the revitalization of 44 Fort Monmouth after its closure by the federal government in the 45 Base Realignment and Closure (BRAC) process. The bill also provides that the authority is to establish advisory 46 47 committees to make reports to the authority to be considered by the

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1 authority in the preparation of the conversion and revitalization 2 plan.

3 The closure and revitalization of Fort Monmouth is a matter of 4 great concern for the host communities of Eatontown, Oceanport, 5 and Tinton Falls. The economies, environment, and quality of life of those communities, as well as the State, therefore depend on the 6 7 efficient and proper revitalization of Fort Monmouth. The authority 8 will prepare and adopt a comprehensive conversion and 9 revitalization plan in a manner that will promote, develop, 10 encourage, and maintain employment, commerce, economic and 11 workforce development and the public welfare, conserve the natural resources of the State, and advance the general prosperity and 12 13 economic welfare of the people in the affected communities and the 14 entire State.

This plan, to be submitted upon its completion to the federal government, as well as the Governor and the Legislature, will include a study of all issues related to the closure and future use of Fort Monmouth, a review of all options relative to the most appropriate use of Fort Monmouth, and an analysis of possible revenue sources to support revitalization and reuse projects.

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## ASSEMBLY COMMERCE AND ECONOMIC DEVELOPMENT COMMITTEE

### STATEMENT TO

# ASSEMBLY COMMITTEE SUBSTITUTE FOR ASSEMBLY, No. 2692

### STATE OF NEW JERSEY

DATED: MARCH 6, 2006

The Assembly Commerce and Economic Development Committee reports favorably an Assembly Committee Substitute for Assembly, No. 2692.

This bill, as substituted, entitled the "Fort Monmouth Economic Revitalization Planning Authority Act," creates the Fort Monmouth Economic Revitalization Planning Authority ("authority") to develop a comprehensive conversion and revitalization plan ("plan") for Fort Monmouth after its closure by the federal government in the Base Realignment and Closure (BRAC) process.

The substitute bill provides that the authority is to consist of ten members to be appointed and qualified as follows:

- (1) Four members appointed by the Governor with the advice and consent of the Senate, for terms of four years, two of whom shall be representatives of the private sector with relevant business experience or background; one of whom shall be an individual who is knowledgeable in environmental protection, conservation and land use issues and one of whom shall be a labor representative with appropriate experience in workforce development and job training. At least two of the members shall be residents of Monmouth County. Not more than two of the members appointed by the Governor shall be members of the same political party;
- (2) The Chief Executive Officer and Secretary of the New Jersey Commerce, Economic Growth and Tourism Commission, ex officio and voting;
- (3) One member, who shall be a resident of Monmouth County, to be appointed by the Monmouth County Board of Chosen Freeholders for a term of four years, who shall be either:
  - (a) a member of the board, or
- (b) a qualified person, who shall be nominated by the board, with relevant business experience or background;
- (4) The mayors of Eatontown, Oceanport, and Tinton Falls, ex officio and voting; and

(5) A representative of Fort Monmouth, to be appointed by the Secretary of the United States Department of Defense, who shall be a non-voting member.

The substitute bill provides that the authority is to have the following powers:

- (1) To adopt and from time to time amend and repeal bylaws for the regulation of its affairs and the conduct of its business;
  - (2) To adopt and use an official seal and alter it at its pleasure;
- (3) To maintain an office at a place or places within the State as it may designate;
  - (4) To sue and be sued in its own name;
- (5) To appoint, retain, and employ, without regard to the provisions of Title 11A of the New Jersey Statutes but within the limits of funds appropriated or otherwise made available for such purposes, such officers, agents, employees, engineers, and experts as it may require, and to determine the qualifications, terms of office, duties, services, and compensation therefor;
- (6) To assist in the planning of Fort Monmouth to benefit the surrounding communities and the entire State, in conjunction with federal, State, local, and other public entities, as appropriate;
  - (7) To appoint advisory committees to assist in its activities;
- (8) To provide that any revenues collected shall be available to the authority for use in furtherance of any of the purposes of this act;
- (9) To lease as lessee, lease as lessor whether as a titleholder or not, own, rent, use, and take and hold title to, and collect rent from, real property and personal property or any interest therein, in the exercise of its powers and the performance of its duties under this act, provided that, prior to taking and holding title to such property, the authority may enter into an interim lease with an entity that is not established by the federal government or any entity thereof, for a period of no more than five years; and
- (10) To apply for, receive, and accept from any federal, State, or other public or private source, grants or loans for, or in aid of, the authority's authorized purposes.

The authority is to prepare and adopt the plan in a manner that is to promote, develop, encourage, and maintain employment, commerce, economic and workforce development, and the public welfare, conserve the natural resources of the State, and advance the general prosperity and economic welfare of the people in the affected communities and the entire State.

The substitute bill provides that, with limited exceptions, the authority may award contracts only after public advertisement for bids. It also provides that, in addition to complying with P.L.2005, c.51 (informally referred to as the "pay-to-play" law), the authority shall not award a contract valued at more than \$17,500 to a business that has made a campaign contribution to a candidate committee of an authority, member, or a committee of a member's political party.

The substitute bill provides that the advisory committees appointed by the authority are to make reports to the authority to be considered by the authority in the preparation of the plan.

The authority is to prepare an economic revitalization study of all issues related to the closure and future use of Fort Monmouth, a review of all options relative to the most appropriate use of Fort Monmouth, and an analysis of possible revenue sources to support revitalization and reuse projects.

Upon the completion and final adoption of the plan, the plan is to be submitted to the federal government, the Governor, the Legislature, and the clerks of the constituent municipalities and Monmouth County.

The closure and revitalization of Fort Monmouth is a matter of great concern for the host communities of Eatontown, Oceanport, and Tinton Falls. The economies, environment, and quality of life of those communities, as well as the State, therefore depend on the efficient and proper revitalization of Fort Monmouth.

### ASSEMBLY APPROPRIATIONS COMMITTEE

### STATEMENT TO

# ASSEMBLY COMMITTEE SUBSTITUTE FOR ASSEMBLY, No. 2692

with committee amendments

### STATE OF NEW JERSEY

**DATED: MARCH 13, 2006** 

The Assembly Appropriations Committee reports favorably Assembly Bill No. 2692 (ACS), with committee amendments.

Assembly Bill No. 2692 (ACS), as amended, entitled the "Fort Monmouth Economic Revitalization Planning Authority Act," creates the Fort Monmouth Economic Revitalization Planning Authority ("authority") to develop a comprehensive conversion and revitalization plan ("plan") for Fort Monmouth after its closure by the federal government in the Base Realignment and Closure (BRAC) process.

The substitute bill provides that the authority is to consist of ten members to be appointed and qualified as follows:

- (1) Four members appointed by the Governor with the advice and consent of the Senate, for terms of four years, two of whom shall be representatives of the private sector with relevant business experience or background; one of whom shall be an individual who is knowledgeable in environmental protection, conservation and land use issues and one of whom shall be a labor representative with appropriate experience in workforce development and job training. At least two of the members shall be residents of Monmouth County. Not more than two of the members appointed by the Governor shall be members of the same political party;
- (2) The Chief Executive Officer and Secretary of the New Jersey Commerce, Economic Growth and Tourism Commission, ex officio and voting;
- (3) One member, who shall be a resident of Monmouth County, to be appointed by the Monmouth County Board of Chosen Freeholders for a term of four years, who shall be either:
  - (a) a member of the board, or
- (b) a qualified person, who shall be nominated by the board, with relevant business experience or background;
- (4) The mayors of Eatontown, Oceanport, and Tinton Falls, ex officio and voting; and
- (5) A representative of Fort Monmouth, to be appointed by the Secretary of the United States Department of Defense, who shall be a non-voting member.

The substitute bill provides that the authority is to have the following powers:

- (1) To adopt and from time to time amend and repeal bylaws for the regulation of its affairs and the conduct of its business;
  - (2) To adopt and use an official seal and alter it at its pleasure;
- (3) To maintain an office at a place or places within the State as it may designate;
  - (4) To sue and be sued in its own name;
- (5) To appoint, retain, and employ, without regard to the provisions of Title 11A of the New Jersey Statutes but within the limits of funds appropriated or otherwise made available for such purposes, such officers, agents, employees, engineers, and experts as it may require, and to determine the qualifications, terms of office, duties, services, and compensation therefor;
- (6) To assist in the planning of Fort Monmouth to benefit the surrounding communities and the entire State, in conjunction with federal, State, local, and other public entities, as appropriate;
  - (7) To appoint advisory committees to assist in its activities;
- (8) To provide that any revenues collected shall be available to the authority for use in furtherance of any of the purposes of this act;
- (9) To lease as lessee, lease as lessor whether as a titleholder or not, own, rent, use, and take and hold title to, and collect rent from, real property and personal property or any interest therein, in the exercise of its powers and the performance of its duties under this act, provided that, prior to taking and holding title to such property, the authority may enter into an interim lease with an entity that is not established by the federal government or any entity thereof, for a period of no more than five years; and
- (10) To apply for, receive, and accept from any federal, State, or other public or private source, grants or loans for, or in aid of, the authority's authorized purposes.

The authority is to prepare and adopt the plan in a manner that is to promote, develop, encourage, and maintain employment, commerce, economic and workforce development, and the public welfare, conserve the natural resources of the State, and advance the general prosperity and economic welfare of the people in the affected communities and the entire State.

The substitute bill provides that, with limited exceptions, the authority may award contracts only after public advertisement for bids. It also provides that, in addition to complying with P.L.2005, c.51 (informally referred to as the "pay-to-play" law), the authority shall not award a contract valued at more than \$17,500 to a business that has made a campaign contribution to a candidate committee of an authority, member, or a committee of a member's political party.

The substitute bill provides that the advisory committees appointed by the authority are to make reports to the authority to be considered by the authority in the preparation of the plan. The authority is to prepare an economic revitalization study of all issues related to the closure and future use of Fort Monmouth, a review of all options relative to the most appropriate use of Fort Monmouth, and an analysis of possible revenue sources to support revitalization and reuse projects.

Upon the completion and final adoption of the plan, the plan is to be submitted to the federal government, the Governor, the Legislature, and the clerks of the constituent municipalities and Monmouth County.

The closure and revitalization of Fort Monmouth is a matter of great concern for the host communities of Eatontown, Oceanport, and Tinton Falls. The economies, environment, and quality of life of those communities, as well as the State, therefore depend on the efficient and proper revitalization of Fort Monmouth.

As amended and reported by the committee, this bill is identical to Senate Bill Nos. 1049 and 1472 (SCS)(1R).

### **COMMITTEE AMENDMENTS:**

The amendments add language exempting the mayors of Eatontown, Oceanport, and Tinton Falls from the provision set forth in section 6 that each member of the authority may designate an employee of the member's department or office to represent the member at meetings of the authority.

The amendments add a provision clarifying that employees of the authority, or employees in any project to which the authority is a party, shall be paid not less than the prevailing wage rate for the worker's craft or trade pursuant to the prevailing wage act.

The amendments clarity that among the officers, agents, employees, engineers, and experts that the authority may employ are attorneys, and make technical changes to statutory cross references.

#### **FISCAL IMPACT**:

This bill was not certified as requiring a fiscal note. The Fort Monmouth Economic Revitalization Planning Authority shall prepare an economic revitalization study concerning the closure and future use of Fort Monmouth.

The authority also has the power to apply for, receive, and accept from any federal, State or other public or private source, grants or loans for, or in aid of, the authority's authorized purposes.

## **Apr-28-06 Corzine Signs Bill Creating Fort Monmouth Economic Revitalization Planning Authority**

FOR IMMEDIATE RELEASE

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Brendan Gilfillan

PHONE: 609-777-2600

## CORZINE SIGNS BILL CREATING FORT MONMOUTH ECONOMIC REVITALIZATION PLANNING AUTHORITY

FORT MONMOUTH - Governor Jon S. Corzine today signed legislation creating the Fort Monmouth Economic Revitalization Planning Authority. The Authority will be charged with developing a comprehensive conversion and revitalization plan for Fort Monmouth after it is closed by the Base Realignment and Closure Commission.

"First and foremost, the work of the Fort Monmouth Economic Revitalization Planning Authority will be to examine how we take this valuable asset, and use it to meet the needs of the local community and our state," Corzine said. "As we deal with issues regarding the disposition of property and the retention and creation of good jobs, the authority's answer will be guided by the fact that the future of our entire community depends on creating strong, smart and sustainable economic growth."

The bill, S-1049, was sponsored by Senators Ellen Karcher (Mercer and Monmouth) and Joseph Kyrillos (Middlesex and Monmouth). The Assembly Bill was sponsored by Assemblymen Michael Panter (Mercer and Mercer), John Burzichelli (Salem, Cumberland and Gloucester), Samuel Thompson (Middlesex and Monmouth) and Sean Kean (Monmouth).

The planning authority will consist of 10 members and will be appointed as follows:

Four members will be appointed by the Governor with the advice and consent of the Senate. Two of the members will be representatives of the private sector, one will be a representative of land conservation and environmental concerns and one will be a representative of organized labor. No more than two of the Governor's appointed members will be from the same political party.

- One member will be appointed by the Monmouth County Board of Chosen Freeholders
- The Secretary of Commerce
- The Mayor of Eatontown
- The Mayor of Oceanport
- The Mayor of Tinton Falls
- One Representative of Fort Monmouth, appointed by the U.S. Secretary of Defense

The authority will be organized within the Department of Treasury but will be independent of any supervision or control by the department.