40A:11-5

LEGISLATIVE HISTORY CHECKLIST

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LAWS OF: 2005 **CHAPTER:** 296

NJSA: 40A:11-5 (Clarifies current law with regard to certain municipal providers of light, heat or power)

BILL NO: A3798

SPONSOR(S): Diegnan and others

DATE INTRODUCED: February 14, 2005

COMMITTEE: ASSEMBLY: Telecommunications and Utilities

SENATE: Economic Growth

AMENDED DURING PASSAGE: Yes

DATE OF PASSAGE: ASSEMBLY: June 23, 2005

SENATE: January 9 2006

DATE OF APPROVAL: January 9, 2006

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL (1st reprint enacted)

A3798

SPONSOR'S STATEMENT: (Begins on page 15 of original bill)

Yes

COMMITTEE STATEMENT: <u>ASSEMBLY:</u> <u>Yes</u>

SENATE: Yes

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL ESTIMATE: No

VETO MESSAGE: No

GOVERNOR'S PRESS RELEASE ON SIGNING: No

FOLLOWING WERE PRINTED:

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P.L. 2005, CHAPTER 296, approved January 9, 2006 Assembly, No. 3798 (First Reprint)

1 **AN ACT** concerning municipal providers of light, heat or power and 2 amending ¹[R.S. 40:62-15 and] ¹ P.L.1971, c. 198.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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¹[1. R.S. 40:62-15 is amended to read as follows:

8 40:62-15. No municipality shall acquire or construct any light, heat 9 or power plant or works until a majority of the legal voters voting at 10 an election shall vote so to do except that any municipality which initally acquires or constructs any light, heat or power plant or works 11 12 or has initially acquired or constructed any light, heat or power plant 13 or works pursuant to the requirements of this section, and engages in 14 the sale and distribution of light, heat or power to its residents, shall 15 not be required to thereafter obtain the approval of a majority of the 16 legal voters voting at an election prior to subsequently acquiring or constructing any light, heat or power plant or works and associated 17 18 facilities for the purpose of distributing light, heat or power to its 19 residents. The exemption from the referendum requirements of this 20 section shall be construed to be applicable only to the subsequent 21 acquisition or construction of any light, heat or power plant or works 22 and associated facilities and not to the initial acquisition or 23 construction of light, heat or power plant or works.

If a petition signed by at least twenty per cent of the legal voters of the municipality, requesting a referendum vote on the question of the acquisition or construction of a light, heat or power plant or works, and setting forth the specific question to be submitted as hereinafter provided, shall be presented to the governing body, the governing body shall pass a resolution to the effect that a vote is required upon the question.

The petition and resolution shall state the specific question to be submitted, i.e., whether the plant or works is to be constructed or purchased, whether the plant or works is located or is proposed to be located within or without such municipality, whether such plant or works is to supply light, or heat, or power, or any two or all of them, and whether the plant or works shall supply the commodity or commodities or service or services by means of gas, or electricity, or steam, or if some other means be proposed such means shall be definitely stated.

The governing body may pass such resolution without a petition

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

¹ Assembly ATU committee amendments adopted June 9, 2005.

being presented to it, but in all cases the resolution shall state the
 specific question to be submitted as hereinbefore provided.

3 (cf: R.S.40:62-15) $]^1$

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- ¹[2.] <u>1.</u> ¹ Section 5 of P.L.1971, c. 198 (C. 40A:11-5) is amended to read as follows:
- 5. Any contract the amount of which exceeds the bid threshold, may be negotiated and awarded by the governing body without public advertising for bids and bidding therefor and shall be awarded by resolution of the governing body if:
 - (1) The subject matter thereof consists of:
- (a) (i) Professional services. The governing body shall in each 12 13 instance state supporting reasons for its action in the resolution 14 awarding each contract and shall forthwith cause to be printed once, in the official newspaper, a brief notice stating the nature, duration, 15 service and amount of the contract, and that the resolution and 16 17 contract are on file and available for public inspection in the office of 18 the clerk of the county or municipality, or, in the case of a contracting 19 unit created by more than one county or municipality, of the counties 20 or municipalities creating such contracting unit; or (ii) Extraordinary 21 unspecifiable services. The application of this exception shall be 22 construed narrowly in favor of open competitive bidding, whenever 23 possible, and the Division of Local Government Services is authorized to adopt and promulgate rules and regulations after consultation with 24 25 the Commissioner of Education limiting the use of this exception in 26 accordance with the intention herein expressed. The governing body 27 shall in each instance state supporting reasons for its action in the 28 resolution awarding each contract and shall forthwith cause to be 29 printed, in the manner set forth in subsection (1) (a) (i) of this section, a brief notice of the award of such contract; 30
 - (b) The doing of any work by employees of the contracting unit;
 - (c) The printing of legal briefs, records and appendices to be used in any legal proceeding in which the contracting unit may be a party;
 - (d) The furnishing of a tax map or maps for the contracting unit;
 - (e) The purchase of perishable foods as a subsistence supply;
 - (f) The supplying of any product or the rendering of any service by a public utility, which is subject to the jurisdiction of the Board of Public Utilities or the Federal Energy Regulatory Commission or its successor, in accordance with tariffs and schedules of charges made, charged or exacted, filed with the board or commission;
 - (g) The acquisition, subject to prior approval of the Attorney General, of special equipment for confidential investigation;
 - (h) The printing of bonds and documents necessary to the issuance and sale thereof by a contracting unit;
- 45 (i) Equipment repair service if in the nature of an extraordinary 46 unspecifiable service and necessary parts furnished in connection with

1 such service, which exception shall be in accordance with the 2 requirements for extraordinary unspecifiable services;

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- (j) The publishing of legal notices in newspapers as required by law;
- 4 (k) The acquisition of artifacts or other items of unique intrinsic, artistic or historical character;
- (1) Those goods and services necessary or required to prepare and 6 7 conduct an election;
- 8 (m) Insurance, including the purchase of insurance coverage and 9 consultant services, which exception shall be in accordance with the 10 requirements for extraordinary unspecifiable services;
- 11 (n) The doing of any work by handicapped persons employed by a 12 sheltered workshop;
 - (o) The provision of any goods or services including those of a commercial nature, attendant upon the operation of a restaurant by any nonprofit, duly incorporated, historical society at or on any historical preservation site;
 - (p) (Deleted by amendment, P.L.1999, c.440.)
 - (q) Library and educational goods and services;
 - (r) On-site inspections undertaken by private agencies pursuant to the "State Uniform Construction Code Act," P.L.1975, c.217 (C.52:27D-119 et seq.) and the regulations adopted pursuant thereto;
- 22 (s) The marketing of recyclable materials recovered through a 23 recycling program, or the marketing of any product intentionally produced or derived from solid waste received at a resource recovery 24 facility or recovered through a resource recovery program, including, 25 26 but not limited to, refuse-derived fuel, compost materials, methane 27 gas, and other similar products;
 - (t) (Deleted by amendment, P.L.1999, c.440.)
 - (u) Contracting unit towing and storage contracts, provided that all such contracts shall be pursuant to reasonable non-exclusionary and non-discriminatory terms and conditions, which may include the provision of such services on a rotating basis, at the rates and charges set by the municipality pursuant to section 1 of P.L.1979, c.101 (C.40:48-2.49). All contracting unit towing and storage contracts for services to be provided at rates and charges other than those established pursuant to the terms of this paragraph shall only be awarded to the lowest responsible bidder in accordance with the provisions of the "Local Public Contracts Law" and without regard for the value of the contract therefor;
 - (v) The purchase of steam or electricity from, or the rendering of services directly related to the purchase of such steam or electricity from a qualifying small power production facility or a qualifying cogeneration facility as defined pursuant to 16 U.S.C.s.796;
- 44 (w) The purchase of electricity or administrative or dispatching 45 services directly related to the transmission of such purchased electricity by a contracting unit engaged in the generation ¹[or 46

<u>distribution</u>]¹ of electricity;

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- 2 (x) The printing of municipal ordinances or other services 3 necessarily incurred in connection with the revision and codification 4 of municipal ordinances;
- 5 (y) An agreement for the purchase of an equitable interest in a 6 water supply facility or for the provision of water supply services 7 entered into pursuant to section 2 of P.L.1993, c.381 (C.58:28-2), or 8 an agreement entered into pursuant to P.L.1989, c.109 (N.J.S.40A:31-1 et al.), so long as such agreement is entered into no later than six months after the effective date of P.L.1993, c.381;
- 11 (z) A contract for the provision of water supply services entered 12 into pursuant to P.L.1995, c.101 (C.58:26-19 et al.);
- (aa) The cooperative marketing of recyclable materials recovered
 through a recycling program;
- 15 (bb) A contract for the provision of wastewater treatment services 16 entered into pursuant to P.L.1995, c.216 (C.58:27-19 et al.);
 - (cc) Expenses for travel and conferences;
- (dd) The provision or performance of goods or services for the support or maintenance of proprietary computer hardware and software, except that this provision shall not be utilized to acquire or upgrade non-proprietary hardware or to acquire or update non-proprietary software;
- (ee) The management or operation of an airport owned by the contracting unit pursuant to R.S.40:8-1 et seq.;
- 25 (ff) Purchases of goods and services at rates set by the Universal 26 Service Fund administered by the Federal Communications 27 Commission;
- (gg) A contract for the provision of water supply services or wastewater treatment services entered into pursuant to section 2 of P.L.2002, c.47 (C.40A:11-5.1), or the designing, financing,
- 31 construction, operation, or maintenance, or any combination thereof,
- of a water supply facility as defined in subsection (16) of section 15 of
- 33 P.L.1971, c.198 (C.40A:11-15) or a wastewater treatment system as
- 34 defined in subsection (19) of section 15 of P.L.1971, c.198
- 35 (C.40A:11-15), or any component part or parts thereof, including a
- 36 water filtration system as defined in subsection (16) of section 15 of
- 37 P.L.1971, c.198 (C.40A:11-15);
- 38 (hh) The purchase of electricity generated from a power production 39 facility that is fueled by methane gas extracted from a landfill in the 40 county of the contracting unit.
- 41 (2) It is to be made or entered into with the United States of 42 America, the State of New Jersey, county or municipality or any 43 board, body, officer, agency or authority thereof or any other state or
- 44 subdivision thereof.
- 45 (3) Bids have been advertised pursuant to section 4 of P.L.1971,
- 46 c.198 (C.40A:11-4) on two occasions and (a) no bids have been

received on both occasions in response to the advertisement, or (b) the governing body has rejected such bids on two occasions because it has determined that they are not reasonable as to price, on the basis of cost estimates prepared for or by the contracting agent prior to the advertising therefor, or have not been independently arrived at in open competition, or (c) on one occasion no bids were received pursuant to (a) and on one occasion all bids were rejected pursuant to (b), in whatever sequence; any such contract may then be negotiated and may be awarded upon adoption of a resolution by a two-thirds affirmative vote of the authorized membership of the governing body authorizing such contract; provided, however, that:

- (i) A reasonable effort is first made by the contracting agent to determine that the same or equivalent goods or services, at a cost which is lower than the negotiated price, are not available from an agency or authority of the United States, the State of New Jersey or of the county in which the contracting unit is located, or any municipality in close proximity to the contracting unit;
- (ii) The terms, conditions, restrictions and specifications set forth in the negotiated contract are not substantially different from those which were the subject of competitive bidding pursuant to section 4 of P.L.1971, c.198 (C.40A:11-4); and
- (iii) Any minor amendment or modification of any of the terms, conditions, restrictions and specifications, which were the subject of competitive bidding pursuant to section 4 of P.L.1971, c.198 (C.40A:11-4), shall be stated in the resolution awarding such contract; provided further, however, that if on the second occasion the bids received are rejected as unreasonable as to price, the contracting agent shall notify each responsible bidder submitting bids on the second occasion of its intention to negotiate, and afford each bidder a reasonable opportunity to negotiate, but the governing body shall not award such contract unless the negotiated price is lower than the lowest rejected bid price submitted on the second occasion by a responsible bidder, is the lowest negotiated price offered by any responsible vendor, and is a reasonable price for such goods or services.

Whenever a contracting unit shall determine that a bid was not arrived at independently in open competition pursuant to subsection (3) of this section it shall thereupon notify the county prosecutor of the county in which the contracting unit is located and the Attorney General of the facts upon which its determination is based, and when appropriate, it may institute appropriate proceedings in any State or federal court of competent jurisdiction for a violation of any State or federal antitrust law or laws relating to the unlawful restraint of trade.

(4) The contracting unit has solicited and received at least three quotations on materials, supplies or equipment for which a State contract has been issued pursuant to section 12 of P.L.1971, c.198

1 (C.40A:11-12), and the lowest responsible quotation is at least 10% 2 less than the price the contracting unit would be charged for the 3 identical materials, supplies or equipment, in the same quantities, 4 under the State contract. Any such contract entered into pursuant to this subsection may be awarded only upon adoption of a resolution by 5 the affirmative vote of two-thirds of the full membership of the 6 7 governing body of the contracting unit at a meeting thereof 8 authorizing such a contract. A copy of the purchase order relating to 9 any such contract, the requisition for purchase order, if applicable, and 10 documentation identifying the price of the materials, supplies or 11 equipment under the State contract and the State contract number 12 shall be filed with the director within five working days of the award 13 of any such contract by the contracting unit. The director shall notify 14 the contracting unit of receipt of the material and shall make the 15 material available to the State Treasurer. The contracting unit shall make available to the director upon request any other documents 16 17 relating to the solicitation and award of the contract, including, but not 18 limited to, quotations, requests for quotations, and resolutions. The 19 director periodically shall review material submitted by contracting 20 units to determine the impact of such contracts on local contracting 21 and shall consult with the State Treasurer on the impact of such 22 contracts on the State procurement process. The director may, after 23 consultation with the State Treasurer, adopt rules in accordance with 24 the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et 25 seq.) to limit the use of this subsection, after considering the impact of 26 contracts awarded under this subsection on State and local 27 contracting, or after considering the extent to which the award of 28 contracts pursuant to this subsection is consistent with and in 29 furtherance of the purposes of the public contracting laws. 30

(5) Notwithstanding any provision of law, rule or regulation to the contrary, the subject matter consists of the combined collection and marketing, or the cooperative combined collection and marketing of recycled material recovered through a recycling program, or any product intentionally produced or derived from solid waste received at a resource recovery facility or recovered through a resource recovery program including, but not limited to, refuse-derived fuel, compost materials, methane gas, and other similar products, provided that in lieu of engaging in such public advertising for bids and the bidding therefor, the contracting unit shall, prior to commencing the procurement process, submit for approval to the Director of the Division of Local Government Services, a written detailed description of the process to be followed in securing said services. Within 30 days after receipt of the written description the director shall, if the director finds that the process provides for fair competition and integrity in the negotiation process, approve, in writing, the description submitted by the contracting unit. If the director finds that the process does not

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provide for fair competition and integrity in the negotiation process, the director shall advise the contracting unit of the deficiencies that must be remedied. If the director fails to respond in writing to the contracting unit within 30 days, the procurement process as described shall be deemed approved. As used in this section, "collection" means the physical removal of recyclable materials from curbside or any other location selected by the contracting unit.

8 ¹(6) Notwithstanding any provision of law, rule or regulation to the 9 contrary, the contract is for the provision of electricity by a 10 contracting unit engaged in the distribution of electricity for retail sale, 11 or for the provision of administrative or dispatching services related to the transmission of such electricity, provided that in lieu of 12 13 engaging in public advertising for bids and the bidding therefor, the 14 contracting unit shall, prior to commencing the procurement process, 15 submit for approval to the Director of the Division of Local Government Services, a written detailed description of the process to 16 17 be followed in securing such services. Such process shall be designed in a way that is appropriate to and commensurate with industry 18 19 practices, and the integrity of the government contracting process. 20 Within 30 days after receipt of the written description, the director 21 shall, if the director finds that the process provides for fair competition 22 and integrity in the negotiation process, approve, in writing, the 23 description submitted by the contracting unit. If the director finds that 24 the process does not provide for fair competition and integrity in the 25 negotiation process, the director shall advise the contracting unit of 26 the deficiencies that must be remedied. If the director fails to respond 27 in writing to the contracting unit within 30 days, the procurement 28 process, as submitted to the director pursuant to this section, shall be 29 deemed approved.¹

30 (cf: P.L.2003, c.150, s.2)

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 1 [3.] 2 . Section 15 of P.L.1971, c.198 (C. 40A:11-15) is amended to read as follows:

15. All contracts for the provision or performance of goods or services shall be awarded for a period not to exceed 24 consecutive months, except that contracts for professional services pursuant to subparagraph (i) of paragraph (a) of subsection (1) of section 5 of P.L.1971, c.198 (C.40A:11-5) shall be awarded for a period not to exceed 12 consecutive months. Contracts may be awarded for longer periods of time as follows:

- (1) Supplying of:
- (a) (Deleted by amendment, P.L.1996, c.113.)
- 43 (b) (Deleted by amendment, P.L.1996, c.113.)
- (c) Thermal energy produced by a cogeneration facility, for use for heating or air conditioning or both, for any term not exceeding 40 years, when the contract is approved by the Board of Public Utilities.

- For the purposes of this paragraph, "cogeneration" means the simultaneous production in one facility of electric power and other forms of useful energy such as heating or process steam;
 - (2) (Deleted by amendment, P.L.1977, c.53.)

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- (3) The collection and disposal of municipal solid waste, the collection and disposition of recyclable material, or the disposal of sewage sludge, for any term not exceeding in the aggregate, five years;
- 8 (4) The collection and recycling of methane gas from a sanitary 9 landfill facility, for any term not exceeding 25 years, when such 10 contract is in conformance with a district solid waste management plan 11 approved pursuant to P.L.1970, c.39 (C.13:1E-1 et seq.), and with the 12 approval of the Division of Local Government Services in the 13 Department of Community Affairs and the Department of Environmental Protection. The contracting unit shall award the 14 15 contract to the highest responsible bidder, notwithstanding that the contract price may be in excess of the amount of any necessarily 16 17 related administrative expenses; except that if the contract requires the 18 contracting unit to expend funds only, the contracting unit shall award 19 the contract to the lowest responsible bidder. The approval by the 20 Division of Local Government Services of public bidding requirements 21 shall not be required for those contracts exempted therefrom pursuant 22 to section 5 of P.L.1971, c.198 (C.40A:11-5);
- 23 (5) Data processing service, for any term of not more than seven years;
 - (6) Insurance, including the purchase of insurance coverages, insurance consulting or administrative services, claims administration services and including participation in a joint self-insurance fund, risk management program or related services provided by a contracting unit insurance group, or participation in an insurance fund established by a local unit pursuant to N.J.S.40A:10-6, or a joint insurance fund established pursuant to P.L.1983, c.372 (C.40A:10-36 et seq.), for any term of not more than three years;
 - (7) Leasing or servicing of automobiles, motor vehicles, machinery and equipment of every nature and kind, for a period not to exceed five years; provided, however, such contracts shall be awarded only subject to and in accordance with the rules and regulations promulgated by the Director of the Division of Local Government Services of the Department of Community Affairs;
 - (8) The supplying of any product or the rendering of any service by a company providing voice, data, transmission or switching services for a term not exceeding five years;
- 42 (9) Any single project for the construction, reconstruction or 43 rehabilitation of any public building, structure or facility, or any public 44 works project, including the retention of the services of any architect 45 or engineer in connection therewith, for the length of time authorized 46 and necessary for the completion of the actual construction;

- 1 (10) The providing of food services for any term not exceeding 2 three years;
- 3 (11) On-site inspections and plan review services undertaken by 4 private agencies pursuant to the "State Uniform Construction Code 5 Act," P.L.1975, c.217 (C.52:27D-119 et seq.) for any term of not 6 more than three years;
- 7 (12) The provision or performance of goods or services for the 8 purpose of conserving energy in buildings owned by, or operations 9 conducted by, the contracting unit, the entire price of which to be 10 established as a percentage of the resultant savings in energy costs, for 11 a term not to exceed 15 years; provided, however, that such contracts 12 shall be entered into only subject to and in accordance with guidelines 13 promulgated by the Board of Public Utilities establishing a 14 methodology for computing energy cost savings;
 - (13) (Deleted by amendment, P.L.1999, c.440.)

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- (14) (Deleted by amendment, P.L.1999, c.440.)
- (15) Leasing of motor vehicles, machinery and other equipment primarily used to fight fires, for a term not to exceed ten years, when the contract includes an option to purchase, subject to and in accordance with rules and regulations promulgated by the Director of the Division of Local Government Services of the Department of Community Affairs;
- 23 (16) The provision of water supply services or the designing, 24 financing, construction, operation, or maintenance, or any combination 25 thereof, of a water supply facility, or any component part or parts 26 thereof, including a water filtration system, for a period not to exceed 27 40 years, when the contract for these services is approved by the 28 Division of Local Government Services in the Department of 29 Community Affairs, the Board of Public Utilities, and the Department 30 of Environmental Protection pursuant to P.L.1985, c.37 (C.58:26-1 et 31 al.), except that no such approvals shall be required for those contracts 32 otherwise exempted pursuant to subsection (30), (31), (34), (35) or 33 (43) of this section. For the purposes of this subsection, "water supply 34 services" means any service provided by a water supply facility; "water 35 filtration system" means any equipment, plants, structures, machinery, apparatus, or land, or any combination thereof, acquired, used, 36 37 constructed, rehabilitated, or operated for the collection, 38 impoundment, storage, improvement, filtration, or other treatment of 39 drinking water for the purposes of purifying and enhancing water 40 quality and insuring its potability prior to the distribution of the 41 drinking water to the general public for human consumption, including plants and works, and other personal property and appurtenances 42 43 necessary for their use or operation; and "water supply facility" means 44 and refers to the real property and the plants, structures, 45 interconnections between existing water supply facilities, machinery 46 and equipment and other property, real, personal and mixed, acquired,

1 constructed or operated, or to be acquired, constructed or operated,

- 2 in whole or in part by or on behalf of a political subdivision of the
- 3 State or any agency thereof, for the purpose of augmenting the natural
- 4 water resources of the State and making available an increased supply
- 5 of water for all uses, or of conserving existing water resources, and
- 6 any and all appurtenances necessary, useful or convenient for the
- 7 collecting, impounding, storing, improving, treating, filtering,
- 8 conserving or transmitting of water and for the preservation and
- 9 protection of these resources and facilities and providing for the
- 10 conservation and development of future water supply resources;
- 11 (17) The provision of resource recovery services by a qualified 12 vendor, the disposal of the solid waste delivered for disposal which 13 cannot be processed by a resource recovery facility or the residual ash 14 generated at a resource recovery facility, including hazardous waste 15 and recovered metals and other materials for reuse, or the design, financing, construction, operation or maintenance of a resource 16 17 recovery facility for a period not to exceed 40 years when the contract is approved by the Division of Local Government Services in the 18 19 Department of Community Affairs, and the Department of 20 Environmental Protection pursuant to P.L.1985, c.38 (C.13:1E-136 et 21 al.); and when the resource recovery facility is in conformance with a 22 district solid waste management plan approved pursuant to P.L.1970, 23 c.39 (C.13:1E-1 et seq.). For the purposes of this subsection, "resource recovery facility" means a solid waste facility constructed 24 25 and operated for the incineration of solid waste for energy production 26 and the recovery of metals and other materials for reuse; or a 27 mechanized composting facility, or any other facility constructed or 28 operated for the collection, separation, recycling, and recovery of 29 metals, glass, paper, and other materials for reuse or for energy
 - (18) The sale of electricity or thermal energy, or both, produced by a resource recovery facility for a period not to exceed 40 years when the contract is approved by the Board of Public Utilities, and when the resource recovery facility is in conformance with a district solid waste management plan approved pursuant to P.L.1970, c.39 (C.13:1E-1 et seq.). For the purposes of this subsection, "resource recovery facility" means a solid waste facility constructed and operated for the incineration of solid waste for energy production and the recovery of metals and other materials for reuse; or a mechanized composting facility, or any other facility constructed or operated for the collection, separation, recycling, and recovery of metals, glass, paper, and other materials for reuse or for energy production;

production; and "residual ash" means the bottom ash, fly ash, or any

combination thereof, resulting from the combustion of solid waste at

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a resource recovery facility;

45 (19) The provision of wastewater treatment services or the designing, financing, construction, operation, or maintenance, or any

- 1 combination thereof, of a wastewater treatment system, or any
- 2 component part or parts thereof, for a period not to exceed 40 years,
- 3 when the contract for these services is approved by the Division of
- 4 Local Government Services in the Department of Community Affairs
- 5 and the Department of Environmental Protection pursuant to
- 6 P.L.1985, c.72 (C.58:27-1 et al.), except that no such approvals shall
- 7 be required for those contracts otherwise exempted pursuant to
- 8 subsection (36) or (43) of this section. For the purposes of this
- 9 subsection, "wastewater treatment services" means any services
- 10 provided by a wastewater treatment system, and "wastewater
- 11 treatment system" means equipment, plants, structures, machinery,
- 12 apparatus, or land, or any combination thereof, acquired, used,
- 13 constructed, or operated for the storage, collection, reduction,
- 14 recycling, reclamation, disposal, separation, or other treatment of
- 15 wastewater or sewage sludge, or for the final disposal of residues
- 16 resulting from the treatment of wastewater, including, but not limited
- 17 to, pumping and ventilating stations, facilities, plants and works,
- 18 connections, outfall sewers, interceptors, trunk lines, and other
- 19 personal property and appurtenances necessary for their operation;
 - (20) The supplying of goods or services for the purpose of lighting public streets, for a term not to exceed five years;
- 22 (21) The provision of emergency medical services for a term not to 23 exceed five years;
- 24 (22) Towing and storage contracts, awarded pursuant to paragraph 25 u. of subsection (1) of section 5 of P.L.1971, c.198 (C.40A:11-5) for
- any term not exceeding three years;

- 27 (23) Fuel for the purpose of generating electricity for a term not to exceed eight years;
- 29 (24) The purchase of electricity or administrative or dispatching
- services related to the transmission of such electricity, from a ¹[public
- 31 utility company] supplier of electricity subject to the jurisdiction of
- 32 ¹[the Board of Public Utilities, a similar regulatory body of another
- state, or 1 a federal regulatory agency, 1 or from a subsidiary of any
- 34 <u>such company, or</u>]¹ from a qualifying small power producing facility
- or qualifying cogeneration facility, as defined by 16 U.S.C.s.796, or
- 36 <u>from any supplier of electricity</u> ¹[recognized by the State of New
- 37 <u>Jersey</u>, within any regional transmission organization or independent
- 38 system operator or from such organization or operator or their
- successors, by a contracting unit engaged in the generation for distribution of electricity for retail sale, as of May 24,1991, for a
- 41 term not to exceed 40 years ¹, or by a contracting unit engaged solely
- 42 in the distribution of electricity for retail sale for a term not to exceed
- 43 ten years, except that a contract with a contracting unit, engaged
- 44 solely in the distribution of electricity for retail sale, in excess of ten
- 45 years, shall require the written approval of the Director of the Division

- of Local Government Services. If the director fails to respond in writing to the contracting unit within 10 business days, the contract shall be deemed approved¹;
- 4 (25) Basic life support services, for a period not to exceed five 5 years. For the purposes of this subsection, "basic life support" means 6 a basic level of prehospital care, which includes but need not be limited 7 to patient stabilization, airway clearance, cardiopulmonary 8 resuscitation, hemorrhage control, initial wound care and fracture 9 stabilization;
- 10 (26) (Deleted by amendment, P.L.1999, c.440.)

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- 11 (27) The provision of transportation services to elderly, disabled or 12 indigent persons for any term of not more than three years. For the purposes of this subsection, "elderly persons" means persons who are 13 14 60 years of age or older. "Disabled persons" means persons of any age 15 who, by reason of illness, injury, age, congenital malfunction, or other permanent or temporary incapacity or disability, are unable, without 16 17 special facilities or special planning or design to utilize mass transportation facilities and services as effectively as persons who are 18 19 not so affected. "Indigent persons" means persons of any age whose 20 income does not exceed 100 percent of the poverty level, adjusted for 21 family size, established and adjusted under section 673(2) of subtitle 22 B, the "Community Services Block Grant Act," Pub.L.97-35 (42 23 U.S.C.s.9902 (2));
 - (28) The supplying of liquid oxygen or other chemicals, for a term not to exceed five years, when the contract includes the installation of tanks or other storage facilities by the supplier, on or near the premises of the contracting unit;
 - (29) The performance of patient care services by contracted medical staff at county hospitals, correction facilities and long term care facilities, for any term of not more than three years;
 - (30) The acquisition of an equitable interest in a water supply facility pursuant to section 2 of P.L.1993, c.381 (C.58:28-2), or a contract entered into pursuant to the "County and Municipal Water Supply Act," N.J.S.40A:31-1 et seq., if the contract is entered into no later than January 7, 1995, for any term of not more than forty years;
 - (31) The provision of water supply services or the financing, construction, operation or maintenance or any combination thereof, of a water supply facility or any component part or parts thereof, by a partnership or copartnership established pursuant to a contract authorized under section 2 of P.L.1993, c.381 (C.58:28-2), for a period not to exceed 40 years;
- 42 (32) Laundry service and the rental, supply and cleaning of 43 uniforms for any term of not more than three years;
- 44 (33) The supplying of any product or the rendering of any service, 45 including consulting services, by a cemetery management company for 46 the maintenance and preservation of a municipal cemetery operating

- pursuant to the "New Jersey Cemetery Act," N.J.S.8A:1-1 et seq., for a term not exceeding 15 years;
- 3 (34) A contract between a public entity and a private firm pursuant 4 to P.L.1995, c.101 (C.58:26-19 et al.) for the provision of water 5 supply services may be entered into for any term which, when all 6 optional extension periods are added, may not exceed 40 years;
- 7 (35) A contract for the purchase of a supply of water from a public 8 utility company subject to the jurisdiction of the Board of Public 9 Utilities in accordance with tariffs and schedules of charges made, 10 charged or exacted or contracts filed with the Board of Public 11 Utilities, for any term of not more than 40 years;
- (36) A contract between a public entity and a private firm or public authority pursuant to P.L.1995, c.216 (C.58:27-19 et al.) for the provision of wastewater treatment services may be entered into for any term of not more than 40 years, including all optional extension periods;
- 17 (37) The operation and management of a facility under a license issued or permit approved by the Department of Environmental 18 19 Protection, including a wastewater treatment system or a water supply 20 or distribution facility, as the case may be, for any term of not more 21 than ten years. For the purposes of this subsection, "wastewater 22 treatment system" refers to facilities operated or maintained for the 23 storage, collection, reduction, disposal, or other treatment of wastewater or sewage sludge, remediation of groundwater 24 contamination, stormwater runoff, or the final disposal of residues 25 26 resulting from the treatment of wastewater; and "water supply or 27 distribution facility" refers to facilities operated or maintained for 28 augmenting the natural water resources of the State, increasing the 29 supply of water, conserving existing water resources, or distributing 30 water to users;
 - (38) Municipal solid waste collection from facilities owned by a contracting unit, for any term of not more than three years;
- 33 (39) Fuel for heating purposes, for any term of not more than three years;

- 35 (40) Fuel or oil for use in motor vehicles for any term of not more 36 than three years;
- (41) Plowing and removal of snow and ice for any term of not morethan three years;
- (42) Purchases made under a contract awarded by the Director of the Division of Purchase and Property in the Department of the Treasury for use by counties, municipalities or other contracting units pursuant to section 3 of P.L.1969, c.104 (C.52:25-16.1), for a term not to exceed the term of that contract;
- 44 (43) A contract between the governing body of a city of the first 45 class and a duly incorporated nonprofit association for the provision 46 of water supply services as defined in subsection (16) of this section,

or wastewater treatment services as defined in subsection (19) of this section, may be entered into for a period not to exceed 40 years;

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(44) The purchase of electricity generated from a power production facility that is fueled by methane gas extracted from a landfill in the county of the contacting unit for any term not exceeding 25 years.

Any contract for services other than professional services, the statutory length of which contract is for three years or less, may include provisions for no more than one two-year, or two one-year, extensions, subject to the following limitations: a. The contract shall be awarded by resolution of the governing body upon a finding by the governing body that the services are being performed in an effective and efficient manner; b. No such contract shall be extended so that it runs for more than a total of five consecutive years; c. Any price change included as part of an extension shall be based upon the price of the original contract as cumulatively adjusted pursuant to any previous adjustment or extension and shall not exceed the change in the index rate for the 12 months preceding the most recent quarterly calculation available at the time the contract is renewed; and d. The terms and conditions of the contract remain substantially the same.

All multiyear leases and contracts entered into pursuant to this section, including any two-year or one-year extensions, except contracts involving the supplying of electricity for the purpose of lighting public streets and contracts for thermal energy authorized pursuant to subsection (1) above, construction contracts authorized pursuant to subsection (9) above, contracts for the provision or performance of goods or services or the supplying of equipment to promote energy conservation authorized pursuant to subsection (12) above, contracts for water supply services or for a water supply facility, or any component part or parts thereof authorized pursuant to subsection (16), (30), (31), (34), (35), (37) or (43) above, contracts for resource recovery services or a resource recovery facility authorized pursuant to subsection (17) above, contracts for the sale of energy produced by a resource recovery facility authorized pursuant to subsection (18) above, contracts for wastewater treatment services or for a wastewater treatment system or any component part or parts thereof authorized pursuant to subsection (19), (36), (37) or (43) above, and contracts for the purchase of electricity or administrative or dispatching services related to the transmission of such electricity authorized pursuant to subsection (24) above and contracts for the purchase of electricity generated from a power production facility that is fueled by methane gas authorized pursuant to subsection (44) above, shall contain a clause making them subject to the availability and appropriation annually of sufficient funds as may be required to meet the extended obligation, or contain an annual cancellation clause.

The Division of Local Government Services in the Department of Community Affairs shall adopt and promulgate rules and regulations concerning the methods of accounting for all contracts that do not coincide with the fiscal year.

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1	All contracts shall cease to have effect at the end of the contracted
2	period and shall not be extended by any mechanism or provision
3	unless in conformance with the "Local Public Contracts Law,"
4	P.L.1971, c.198 (C.40A:11-1 et seq.), except that a contract may be
5	extended by mutual agreement of the parties to the contract when a
6	contracting unit has commenced rebidding prior to the time the
7	contract expires or when the awarding of a contract is pending at the
8	time the contract expires.
9	(cf: P.L.2003, c.150, s.3)
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1	¹ [4.] <u>3.</u> This act shall take effect immediately.
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6	Clarifies current law with regard to certain municipal providers of
7	light heat or power

ASSEMBLY, No. 3798

STATE OF NEW JERSEY 211th LEGISLATURE

INTRODUCED FEBRUARY 14, 2005

Sponsored by:

Assemblyman PATRICK DIEGNAN, JR.

District 18 (Middlesex)

Assemblyman PETER J. BARNES, JR.

District 18 (Middlesex)

Assemblyman JOSEPH VAS

District 19 (Middlesex)

Assemblyman JEFF VAN DREW

District 1 (Cape May, Atlantic and Cumberland)

SYNOPSIS

Clarifies current law with regard to certain municipal providers of light, heat or power.

CURRENT VERSION OF TEXT

As introduced.



(Sponsorship Updated As Of: 6/10/2005)

1 **AN ACT** concerning municipal providers of light, heat or power and amending R.S. 40:62-15 and P.L.1971, c. 198.

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4 **BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

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1. R.S. 40:62-15 is amended to read as follows:

8 40:62-15. No municipality shall acquire or construct any light, heat 9 or power plant or works until a majority of the legal voters voting at an election shall vote so to do except that any municipality which 10 11 initally acquires or constructs any light, heat or power plant or works 12 or has initially acquired or constructed any light, heat or power plant 13 or works pursuant to the requirements of this section, and engages in 14 the sale and distribution of light, heat or power to its residents, shall 15 not be required to thereafter obtain the approval of a majority of the 16 legal voters voting at an election prior to subsequently acquiring or 17 constructing any light, heat or power plant or works and associated 18 facilities for the purpose of distributing light, heat or power to its residents. The exemption from the referendum requirements of this 19 20 section shall be construed to be applicable only to the subsequent 21 acquisition or construction of any light, heat or power plant or works 22 and associated facilities and not to the initial acquisition or 23 construction of light, heat or power plant or works.

If a petition signed by at least twenty per cent of the legal voters of the municipality, requesting a referendum vote on the question of the acquisition or construction of a light, heat or power plant or works, and setting forth the specific question to be submitted as hereinafter provided, shall be presented to the governing body, the governing body shall pass a resolution to the effect that a vote is required upon the question.

The petition and resolution shall state the specific question to be submitted, i.e., whether the plant or works is to be constructed or purchased, whether the plant or works is located or is proposed to be located within or without such municipality, whether such plant or works is to supply light, or heat, or power, or any two or all of them, and whether the plant or works shall supply the commodity or commodities or service or services by means of gas, or electricity, or steam, or if some other means be proposed such means shall be definitely stated.

The governing body may pass such resolution without a petition being presented to it, but in all cases the resolution shall state the specific question to be submitted as hereinbefore provided.

43 (cf: R.S.40:62-15)

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

- 1 2. Section 5 of P.L.1971, c. 198 (C. 40A:11-5) is amended to read 2 as follows:
- 5. Any contract the amount of which exceeds the bid threshold, may be negotiated and awarded by the governing body without public advertising for bids and bidding therefor and shall be awarded by resolution of the governing body if:
 - (1) The subject matter thereof consists of:

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- 8 (a) (i) Professional services. The governing body shall in each 9 instance state supporting reasons for its action in the resolution 10 awarding each contract and shall forthwith cause to be printed once, 11 in the official newspaper, a brief notice stating the nature, duration, service and amount of the contract, and that the resolution and 12 13 contract are on file and available for public inspection in the office of the clerk of the county or municipality, or, in the case of a contracting 14 15 unit created by more than one county or municipality, of the counties or municipalities creating such contracting unit; or (ii) Extraordinary 16 17 unspecifiable services. The application of this exception shall be 18 construed narrowly in favor of open competitive bidding, whenever 19 possible, and the Division of Local Government Services is authorized 20 to adopt and promulgate rules and regulations after consultation with 21 the Commissioner of Education limiting the use of this exception in 22 accordance with the intention herein expressed. The governing body 23 shall in each instance state supporting reasons for its action in the 24 resolution awarding each contract and shall forthwith cause to be 25 printed, in the manner set forth in subsection (1) (a) (i) of this section, 26 a brief notice of the award of such contract;
 - (b) The doing of any work by employees of the contracting unit;
 - (c) The printing of legal briefs, records and appendices to be used in any legal proceeding in which the contracting unit may be a party;
 - (d) The furnishing of a tax map or maps for the contracting unit;
 - (e) The purchase of perishable foods as a subsistence supply;
- 32 (f) The supplying of any product or the rendering of any service by 33 a public utility, which is subject to the jurisdiction of the Board of 34 Public Utilities or the Federal Energy Regulatory Commission or its 35 successor, in accordance with tariffs and schedules of charges made, 36 charged or exacted, filed with the board or commission;
 - (g) The acquisition, subject to prior approval of the Attorney General, of special equipment for confidential investigation;
 - (h) The printing of bonds and documents necessary to the issuance and sale thereof by a contracting unit;
 - (i) Equipment repair service if in the nature of an extraordinary unspecifiable service and necessary parts furnished in connection with such service, which exception shall be in accordance with the requirements for extraordinary unspecifiable services;
 - (j) The publishing of legal notices in newspapers as required by law;
- 46 (k) The acquisition of artifacts or other items of unique intrinsic,

1 artistic or historical character;

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- 2 (1) Those goods and services necessary or required to prepare and 3 conduct an election;
- 4 (m) Insurance, including the purchase of insurance coverage and 5 consultant services, which exception shall be in accordance with the 6 requirements for extraordinary unspecifiable services;
- (n) The doing of any work by handicapped persons employed by a 7 8 sheltered workshop;
- 9 (o) The provision of any goods or services including those of a 10 commercial nature, attendant upon the operation of a restaurant by any 11 nonprofit, duly incorporated, historical society at or on any historical 12 preservation site;
 - (p) (Deleted by amendment, P.L.1999, c.440.)
 - (q) Library and educational goods and services;
 - (r) On-site inspections undertaken by private agencies pursuant to the "State Uniform Construction Code Act," P.L.1975, c.217 (C.52:27D-119 et seq.) and the regulations adopted pursuant thereto;
- (s) The marketing of recyclable materials recovered through a 18 19 recycling program, or the marketing of any product intentionally 20 produced or derived from solid waste received at a resource recovery 21 facility or recovered through a resource recovery program, including, 22 but not limited to, refuse-derived fuel, compost materials, methane 23 gas, and other similar products;
 - (t) (Deleted by amendment, P.L.1999, c.440.)
 - (u) Contracting unit towing and storage contracts, provided that all such contracts shall be pursuant to reasonable non-exclusionary and non-discriminatory terms and conditions, which may include the provision of such services on a rotating basis, at the rates and charges set by the municipality pursuant to section 1 of P.L.1979, c.101 (C.40:48-2.49). All contracting unit towing and storage contracts for services to be provided at rates and charges other than those established pursuant to the terms of this paragraph shall only be awarded to the lowest responsible bidder in accordance with the provisions of the "Local Public Contracts Law" and without regard for the value of the contract therefor;
 - (v) The purchase of steam or electricity from, or the rendering of services directly related to the purchase of such steam or electricity from a qualifying small power production facility or a qualifying cogeneration facility as defined pursuant to 16 U.S.C.s.796;
- (w) The purchase of electricity or administrative or dispatching services directly related to the transmission of such purchased 42 electricity by a contracting unit engaged in the generation or 43 distribution of electricity;
- 44 (x) The printing of municipal ordinances or other services 45 necessarily incurred in connection with the revision and codification 46 of municipal ordinances;

- 1 (y) An agreement for the purchase of an equitable interest in a
- 2 water supply facility or for the provision of water supply services
- 3 entered into pursuant to section 2 of P.L.1993, c.381 (C.58:28-2), or
- 4 agreement entered into pursuant to P.L.1989, c.109
- (N.J.S.40A:31-1 et al.), so long as such agreement is entered into no 5
- 6 later than six months after the effective date of P.L.1993, c.381;
- 7 (z) A contract for the provision of water supply services entered 8 into pursuant to P.L.1995, c.101 (C.58:26-19 et al.);
- 9 (aa) The cooperative marketing of recyclable materials recovered 10 through a recycling program;
- 11 (bb) A contract for the provision of wastewater treatment services entered into pursuant to P.L.1995, c.216 (C.58:27-19 et al.); 12
 - (cc) Expenses for travel and conferences;

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- (dd) The provision or performance of goods or services for the support or maintenance of proprietary computer hardware and software, except that this provision shall not be utilized to acquire or upgrade non-proprietary hardware or to acquire or update non-proprietary software;
- 19 (ee) The management or operation of an airport owned by the 20 contracting unit pursuant to R.S.40:8-1 et seq.;
- 21 (ff) Purchases of goods and services at rates set by the Universal 22 Service Fund administered by the Federal Communications 23 Commission;
- 24 (gg) A contract for the provision of water supply services or 25 wastewater treatment services entered into pursuant to section 2 of
- 26 P.L.2002, c.47 (C.40A:11-5.1), or the designing, financing,
- 27 construction, operation, or maintenance, or any combination thereof,
- of a water supply facility as defined in subsection (16) of section 15 of
- 29 P.L.1971, c.198 (C.40A:11-15) or a wastewater treatment system as
- 30 defined in subsection (19) of section 15 of P.L.1971, c.198 31
- (C.40A:11-15), or any component part or parts thereof, including a
- 32 water filtration system as defined in subsection (16) of section 15 of
- P.L.1971, c.198 (C.40A:11-15); 33
- 34 (hh) The purchase of electricity generated from a power production facility that is fueled by methane gas extracted from a landfill in the 35
- 36 county of the contracting unit.
- 37 (2) It is to be made or entered into with the United States of
- 38 America, the State of New Jersey, county or municipality or any
- 39 board, body, officer, agency or authority thereof or any other state or
- 40 subdivision thereof.
- (3) Bids have been advertised pursuant to section 4 of P.L.1971, 41
- 42 c.198 (C.40A:11-4) on two occasions and (a) no bids have been
- 43 received on both occasions in response to the advertisement, or (b) the
- 44 governing body has rejected such bids on two occasions because it has
- 45 determined that they are not reasonable as to price, on the basis of
- cost estimates prepared for or by the contracting agent prior to the 46

- 1 advertising therefor, or have not been independently arrived at in open
- 2 competition, or (c) on one occasion no bids were received pursuant to
- 3 (a) and on one occasion all bids were rejected pursuant to (b), in
- 4 whatever sequence; any such contract may then be negotiated and may
- be awarded upon adoption of a resolution by a two-thirds affirmative 5
- 6 vote of the authorized membership of the governing body authorizing
- 7 such contract; provided, however, that:

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- (i) A reasonable effort is first made by the contracting agent to determine that the same or equivalent goods or services, at a cost which is lower than the negotiated price, are not available from an agency or authority of the United States, the State of New Jersey or of the county in which the contracting unit is located, or any municipality in close proximity to the contracting unit;
 - (ii) The terms, conditions, restrictions and specifications set forth in the negotiated contract are not substantially different from those which were the subject of competitive bidding pursuant to section 4 of P.L.1971, c.198 (C.40A:11-4); and
- (iii) Any minor amendment or modification of any of the terms, conditions, restrictions and specifications, which were the subject of competitive bidding pursuant to section 4 of P.L.1971, c.198 (C.40A:11-4), shall be stated in the resolution awarding such contract; provided further, however, that if on the second occasion the bids received are rejected as unreasonable as to price, the contracting agent shall notify each responsible bidder submitting bids on the second occasion of its intention to negotiate, and afford each bidder a reasonable opportunity to negotiate, but the governing body shall not award such contract unless the negotiated price is lower than the lowest rejected bid price submitted on the second occasion by a responsible bidder, is the lowest negotiated price offered by any responsible vendor, and is a reasonable price for such goods or services.

Whenever a contracting unit shall determine that a bid was not arrived at independently in open competition pursuant to subsection (3) of this section it shall thereupon notify the county prosecutor of the county in which the contracting unit is located and the Attorney General of the facts upon which its determination is based, and when appropriate, it may institute appropriate proceedings in any State or federal court of competent jurisdiction for a violation of any State or federal antitrust law or laws relating to the unlawful restraint of trade.

(4) The contracting unit has solicited and received at least three quotations on materials, supplies or equipment for which a State 42 contract has been issued pursuant to section 12 of P.L.1971, c.198 43 (C.40A:11-12), and the lowest responsible quotation is at least 10% 44 less than the price the contracting unit would be charged for the identical materials, supplies or equipment, in the same quantities, under the State contract. Any such contract entered into pursuant to 46

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1 this subsection may be awarded only upon adoption of a resolution by 2 the affirmative vote of two-thirds of the full membership of the 3 governing body of the contracting unit at a meeting thereof 4 authorizing such a contract. A copy of the purchase order relating to 5 any such contract, the requisition for purchase order, if applicable, and 6 documentation identifying the price of the materials, supplies or 7 equipment under the State contract and the State contract number 8 shall be filed with the director within five working days of the award 9 of any such contract by the contracting unit. The director shall notify 10 the contracting unit of receipt of the material and shall make the material available to the State Treasurer. The contracting unit shall 11 12 make available to the director upon request any other documents relating to the solicitation and award of the contract, including, but not 13 14 limited to, quotations, requests for quotations, and resolutions. The 15 director periodically shall review material submitted by contracting 16 units to determine the impact of such contracts on local contracting 17 and shall consult with the State Treasurer on the impact of such contracts on the State procurement process. The director may, after 18 19 consultation with the State Treasurer, adopt rules in accordance with 20 the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et 21 seq.) to limit the use of this subsection, after considering the impact of 22 contracts awarded under this subsection on State and local 23 contracting, or after considering the extent to which the award of 24 contracts pursuant to this subsection is consistent with and in 25 furtherance of the purposes of the public contracting laws. 26

(5) Notwithstanding any provision of law, rule or regulation to the contrary, the subject matter consists of the combined collection and marketing, or the cooperative combined collection and marketing of recycled material recovered through a recycling program, or any product intentionally produced or derived from solid waste received at a resource recovery facility or recovered through a resource recovery program including, but not limited to, refuse-derived fuel, compost materials, methane gas, and other similar products, provided that in lieu of engaging in such public advertising for bids and the bidding therefor, the contracting unit shall, prior to commencing the procurement process, submit for approval to the Director of the Division of Local Government Services, a written detailed description of the process to be followed in securing said services. Within 30 days after receipt of the written description the director shall, if the director finds that the process provides for fair competition and integrity in the negotiation process, approve, in writing, the description submitted by the contracting unit. If the director finds that the process does not provide for fair competition and integrity in the negotiation process, the director shall advise the contracting unit of the deficiencies that must be remedied. If the director fails to respond in writing to the contracting unit within 30 days, the procurement process as described

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- shall be deemed approved. As used in this section, "collection" means
- 2 the physical removal of recyclable materials from curbside or any other
- 3 location selected by the contracting unit.
- 4 (cf: P.L.2003, c.150, s.2)

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- 6 3. Section 15 of P.L.1971, c.198 (C. 40A:11-15) is amended to read as follows:
- 8 15. All contracts for the provision or performance of goods or

services shall be awarded for a period not to exceed 24 consecutive

- months, except that contracts for professional services pursuant to
- subparagraph (i) of paragraph (a) of subsection (1) of section 5 of
- 12 P.L.1971, c.198 (C.40A:11-5) shall be awarded for a period not to
- 13 exceed 12 consecutive months. Contracts may be awarded for longer
- 14 periods of time as follows:
- 15 (1) Supplying of:
- 16 (a) (Deleted by amendment, P.L.1996, c.113.)
- 17 (b) (Deleted by amendment, P.L.1996, c.113.)
- 18 (c) Thermal energy produced by a cogeneration facility, for use for
- 19 heating or air conditioning or both, for any term not exceeding 40
- 20 years, when the contract is approved by the Board of Public Utilities.
- 21 For the purposes of this paragraph, "cogeneration" means the
- 22 simultaneous production in one facility of electric power and other
- 23 forms of useful energy such as heating or process steam;
- 24 (2) (Deleted by amendment, P.L.1977, c.53.)
- 25 (3) The collection and disposal of municipal solid waste, the 26 collection and disposition of recyclable material, or the disposal of 27 sewage sludge, for any term not exceeding in the aggregate, five years;
- 28 (4) The collection and recycling of methane gas from a sanitary
- 29 landfill facility, for any term not exceeding 25 years, when such
- 30 contract is in conformance with a district solid waste management plan
- 31 approved pursuant to P.L.1970, c.39 (C.13:1E-1 et seq.), and with the
- 32 approval of the Division of Local Government Services in the
- 33 Department of Community Affairs and the Department of
- 34 Environmental Protection. The contracting unit shall award the
- 35 contract to the highest responsible bidder, notwithstanding that the
- 36 contract price may be in excess of the amount of any necessarily
- 37 related administrative expenses; except that if the contract requires the
- 38 contracting unit to expend funds only, the contracting unit shall award
- 39 the contract to the lowest responsible bidder. The approval by the
- 40 Division of Local Government Services of public bidding requirements
- 41 shall not be required for those contracts exempted therefrom pursuant
- 42 to section 5 of P.L.1971, c.198 (C.40A:11-5);
- 43 (5) Data processing service, for any term of not more than seven 44 years;
- 45 (6) Insurance, including the purchase of insurance coverages,
- 46 insurance consulting or administrative services, claims administration

- 1 services and including participation in a joint self-insurance fund, risk
- 2 management program or related services provided by a contracting
- 3 unit insurance group, or participation in an insurance fund established
- 4 by a local unit pursuant to N.J.S.40A:10-6, or a joint insurance fund
- 5 established pursuant to P.L.1983, c.372 (C.40A:10-36 et seq.), for any
- 6 term of not more than three years;

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- 7 (7) Leasing or servicing of automobiles, motor vehicles, machinery 8 and equipment of every nature and kind, for a period not to exceed 9 five years; provided, however, such contracts shall be awarded only 10 subject to and in accordance with the rules and regulations 11 promulgated by the Director of the Division of Local Government 12 Services of the Department of Community Affairs;
 - (8) The supplying of any product or the rendering of any service by a company providing voice, data, transmission or switching services for a term not exceeding five years;
 - (9) Any single project for the construction, reconstruction or rehabilitation of any public building, structure or facility, or any public works project, including the retention of the services of any architect or engineer in connection therewith, for the length of time authorized and necessary for the completion of the actual construction;
- 21 (10) The providing of food services for any term not exceeding 22 three years;
- 23 (11) On-site inspections and plan review services undertaken by 24 private agencies pursuant to the "State Uniform Construction Code 25 Act," P.L.1975, c.217 (C.52:27D-119 et seq.) for any term of not 26 more than three years;
 - (12) The provision or performance of goods or services for the purpose of conserving energy in buildings owned by, or operations conducted by, the contracting unit, the entire price of which to be established as a percentage of the resultant savings in energy costs, for a term not to exceed 15 years; provided, however, that such contracts shall be entered into only subject to and in accordance with guidelines promulgated by the Board of Public Utilities establishing a methodology for computing energy cost savings;
 - (13) (Deleted by amendment, P.L.1999, c.440.)
- 36 (14) (Deleted by amendment, P.L.1999, c.440.)
- 37 (15) Leasing of motor vehicles, machinery and other equipment 38 primarily used to fight fires, for a term not to exceed ten years, when 39 the contract includes an option to purchase, subject to and in 40 accordance with rules and regulations promulgated by the Director of 41 the Division of Local Government Services of the Department of 42 Community Affairs;
- 43 (16) The provision of water supply services or the designing, 44 financing, construction, operation, or maintenance, or any combination 45 thereof, of a water supply facility, or any component part or parts 46 thereof, including a water filtration system, for a period not to exceed

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1 40 years, when the contract for these services is approved by the 2 Division of Local Government Services in the Department of 3 Community Affairs, the Board of Public Utilities, and the Department 4 of Environmental Protection pursuant to P.L.1985, c.37 (C.58:26-1 et 5 al.), except that no such approvals shall be required for those contracts 6 otherwise exempted pursuant to subsection (30), (31), (34), (35) or (43) of this section. For the purposes of this subsection, "water supply 7 8 services" means any service provided by a water supply facility; "water 9 filtration system" means any equipment, plants, structures, machinery, 10 apparatus, or land, or any combination thereof, acquired, used, 11 constructed, rehabilitated, or operated for the collection, 12 impoundment, storage, improvement, filtration, or other treatment of 13 drinking water for the purposes of purifying and enhancing water 14 quality and insuring its potability prior to the distribution of the 15 drinking water to the general public for human consumption, including plants and works, and other personal property and appurtenances 16 17 necessary for their use or operation; and "water supply facility" means 18 and refers to the real property and the plants, structures, 19 interconnections between existing water supply facilities, machinery 20 and equipment and other property, real, personal and mixed, acquired, 21 constructed or operated, or to be acquired, constructed or operated, 22 in whole or in part by or on behalf of a political subdivision of the 23 State or any agency thereof, for the purpose of augmenting the natural 24 water resources of the State and making available an increased supply 25 of water for all uses, or of conserving existing water resources, and 26 any and all appurtenances necessary, useful or convenient for the 27 collecting, impounding, storing, improving, treating, filtering, 28 conserving or transmitting of water and for the preservation and 29 protection of these resources and facilities and providing for the 30 conservation and development of future water supply resources; 31

(17) The provision of resource recovery services by a qualified 32 vendor, the disposal of the solid waste delivered for disposal which 33 cannot be processed by a resource recovery facility or the residual ash 34 generated at a resource recovery facility, including hazardous waste 35 and recovered metals and other materials for reuse, or the design, 36 financing, construction, operation or maintenance of a resource 37 recovery facility for a period not to exceed 40 years when the contract 38 is approved by the Division of Local Government Services in the 39 Department of Community Affairs, and the Department of 40 Environmental Protection pursuant to P.L.1985, c.38 (C.13:1E-136 et 41 al.); and when the resource recovery facility is in conformance with a 42 district solid waste management plan approved pursuant to P.L.1970, 43 c.39 (C.13:1E-1 et seq.). For the purposes of this subsection, 44 "resource recovery facility" means a solid waste facility constructed 45 and operated for the incineration of solid waste for energy production and the recovery of metals and other materials for reuse; or a 46

mechanized composting facility, or any other facility constructed or operated for the collection, separation, recycling, and recovery of metals, glass, paper, and other materials for reuse or for energy production; and "residual ash" means the bottom ash, fly ash, or any combination thereof, resulting from the combustion of solid waste at a resource recovery facility;

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- (18) The sale of electricity or thermal energy, or both, produced by a resource recovery facility for a period not to exceed 40 years when the contract is approved by the Board of Public Utilities, and when the resource recovery facility is in conformance with a district solid waste management plan approved pursuant to P.L.1970, c.39 (C.13:1E-1 et seq.). For the purposes of this subsection, "resource recovery facility" means a solid waste facility constructed and operated for the incineration of solid waste for energy production and the recovery of metals and other materials for reuse; or a mechanized composting facility, or any other facility constructed or operated for the collection, separation, recycling, and recovery of metals, glass, paper, and other materials for reuse or for energy production;
- 19 (19) The provision of wastewater treatment services or the 20 designing, financing, construction, operation, or maintenance, or any 21 combination thereof, of a wastewater treatment system, or any 22 component part or parts thereof, for a period not to exceed 40 years, 23 when the contract for these services is approved by the Division of 24 Local Government Services in the Department of Community Affairs 25 and the Department of Environmental Protection pursuant to 26 P.L.1985, c.72 (C.58:27-1 et al.), except that no such approvals shall 27 be required for those contracts otherwise exempted pursuant to 28 subsection (36) or (43) of this section. For the purposes of this 29 subsection, "wastewater treatment services" means any services 30 provided by a wastewater treatment system, and "wastewater treatment system" means equipment, plants, structures, machinery, 31 32 apparatus, or land, or any combination thereof, acquired, used, constructed, or operated for the storage, collection, reduction, 33 34 recycling, reclamation, disposal, separation, or other treatment of 35 wastewater or sewage sludge, or for the final disposal of residues 36 resulting from the treatment of wastewater, including, but not limited 37 to, pumping and ventilating stations, facilities, plants and works, 38 connections, outfall sewers, interceptors, trunk lines, and other 39 personal property and appurtenances necessary for their operation;
 - (20) The supplying of goods or services for the purpose of lighting public streets, for a term not to exceed five years;
- 42 (21) The provision of emergency medical services for a term not to 43 exceed five years;
- 44 (22) Towing and storage contracts, awarded pursuant to paragraph 45 u. of subsection (1) of section 5 of P.L.1971, c.198 (C.40A:11-5) for 46 any term not exceeding three years;

- 1 (23) Fuel for the purpose of generating electricity for a term not to 2 exceed eight years;
- 3 (24) The purchase of electricity or administrative or dispatching 4 services related to the transmission of such electricity, from a public 5 utility company subject to the jurisdiction of the Board of Public 6 Utilities, a similar regulatory body of another state, or a federal
- 7 regulatory agency, or from a subsidiary of any such company, or from
- 8 a qualifying small power producing facility or qualifying cogeneration
- 9 facility, as defined by 16 U.S.C.s.796, or from any supplier of
- 10 <u>electricity recognized by the State of New Jersey,</u> by a contracting unit
- engaged in the generation <u>or distribution</u> of electricity for retail sale,
- 12 as of May 24,1991, for a term not to exceed 40 years;
- 13 (25) Basic life support services, for a period not to exceed five 14 years. For the purposes of this subsection, "basic life support" means 15 a basic level of prehospital care, which includes but need not be limited 16 to patient stabilization, airway clearance, cardiopulmonary 17 resuscitation, hemorrhage control, initial wound care and fracture 18 stabilization;
- 19 (26) (Deleted by amendment, P.L.1999, c.440.)

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- 20 (27) The provision of transportation services to elderly, disabled or 21 indigent persons for any term of not more than three years. For the 22 purposes of this subsection, "elderly persons" means persons who are 23 60 years of age or older. "Disabled persons" means persons of any age 24 who, by reason of illness, injury, age, congenital malfunction, or other 25 permanent or temporary incapacity or disability, are unable, without 26 special facilities or special planning or design to utilize mass 27 transportation facilities and services as effectively as persons who are 28 not so affected. "Indigent persons" means persons of any age whose 29 income does not exceed 100 percent of the poverty level, adjusted for 30 family size, established and adjusted under section 673(2) of subtitle B, the "Community Services Block Grant Act," Pub.L.97-35 (42 31 32 U.S.C.s.9902 (2));
 - (28) The supplying of liquid oxygen or other chemicals, for a term not to exceed five years, when the contract includes the installation of tanks or other storage facilities by the supplier, on or near the premises of the contracting unit;
- 37 (29) The performance of patient care services by contracted medical 38 staff at county hospitals, correction facilities and long term care 39 facilities, for any term of not more than three years;
- 40 (30) The acquisition of an equitable interest in a water supply 41 facility pursuant to section 2 of P.L.1993, c.381 (C.58:28-2), or a 42 contract entered into pursuant to the "County and Municipal Water 43 Supply Act," N.J.S.40A:31-1 et seq., if the contract is entered into no 44 later than January 7, 1995, for any term of not more than forty years;
- 45 (31) The provision of water supply services or the financing, 46 construction, operation or maintenance or any combination thereof, of

- a water supply facility or any component part or parts thereof, by a partnership or copartnership established pursuant to a contract authorized under section 2 of P.L.1993, c.381 (C.58:28-2), for a period not to exceed 40 years;
- 5 (32) Laundry service and the rental, supply and cleaning of 6 uniforms for any term of not more than three years;
- 7 (33) The supplying of any product or the rendering of any service, 8 including consulting services, by a cemetery management company for 9 the maintenance and preservation of a municipal cemetery operating 10 pursuant to the "New Jersey Cemetery Act," N.J.S.8A:1-1 et seq., for 11 a term not exceeding 15 years;

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- (34) A contract between a public entity and a private firm pursuant to P.L.1995, c.101 (C.58:26-19 et al.) for the provision of water supply services may be entered into for any term which, when all optional extension periods are added, may not exceed 40 years;
- (35) A contract for the purchase of a supply of water from a public utility company subject to the jurisdiction of the Board of Public Utilities in accordance with tariffs and schedules of charges made, charged or exacted or contracts filed with the Board of Public Utilities, for any term of not more than 40 years;
- (36) A contract between a public entity and a private firm or public authority pursuant to P.L.1995, c.216 (C.58:27-19 et al.) for the provision of wastewater treatment services may be entered into for any term of not more than 40 years, including all optional extension periods;
- 26 (37) The operation and management of a facility under a license 27 issued or permit approved by the Department of Environmental 28 Protection, including a wastewater treatment system or a water supply 29 or distribution facility, as the case may be, for any term of not more 30 than ten years. For the purposes of this subsection, "wastewater treatment system" refers to facilities operated or maintained for the 31 32 storage, collection, reduction, disposal, or other treatment of wastewater or sewage sludge, remediation of groundwater 33 34 contamination, stormwater runoff, or the final disposal of residues resulting from the treatment of wastewater; and "water supply or 35 distribution facility" refers to facilities operated or maintained for 36 37 augmenting the natural water resources of the State, increasing the 38 supply of water, conserving existing water resources, or distributing 39 water to users;
- 40 (38) Municipal solid waste collection from facilities owned by a 41 contracting unit, for any term of not more than three years;
- 42 (39) Fuel for heating purposes, for any term of not more than three 43 years;
- 44 (40) Fuel or oil for use in motor vehicles for any term of not more 45 than three years;
- 46 (41) Plowing and removal of snow and ice for any term of not more 47 than three years;

1 (42) Purchases made under a contract awarded by the Director of 2 the Division of Purchase and Property in the Department of the 3 Treasury for use by counties, municipalities or other contracting units 4 pursuant to section 3 of P.L.1969, c.104 (C.52:25-16.1), for a term 5 not to exceed the term of that contract;

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(43) A contract between the governing body of a city of the first class and a duly incorporated nonprofit association for the provision of water supply services as defined in subsection (16) of this section, or wastewater treatment services as defined in subsection (19) of this section, may be entered into for a period not to exceed 40 years;

(44) The purchase of electricity generated from a power production facility that is fueled by methane gas extracted from a landfill in the county of the contacting unit for any term not exceeding 25 years.

Any contract for services other than professional services, the statutory length of which contract is for three years or less, may include provisions for no more than one two-year, or two one-year, extensions, subject to the following limitations: a. The contract shall be awarded by resolution of the governing body upon a finding by the governing body that the services are being performed in an effective and efficient manner; b. No such contract shall be extended so that it runs for more than a total of five consecutive years; c. Any price change included as part of an extension shall be based upon the price of the original contract as cumulatively adjusted pursuant to any previous adjustment or extension and shall not exceed the change in the index rate for the 12 months preceding the most recent quarterly calculation available at the time the contract is renewed; and d. The terms and conditions of the contract remain substantially the same.

All multiyear leases and contracts entered into pursuant to this section, including any two-year or one-year extensions, except contracts involving the supplying of electricity for the purpose of lighting public streets and contracts for thermal energy authorized pursuant to subsection (1) above, construction contracts authorized pursuant to subsection (9) above, contracts for the provision or performance of goods or services or the supplying of equipment to promote energy conservation authorized pursuant to subsection (12) above, contracts for water supply services or for a water supply facility, or any component part or parts thereof authorized pursuant to subsection (16), (30), (31), (34), (35), (37) or (43) above, contracts for resource recovery services or a resource recovery facility authorized pursuant to subsection (17) above, contracts for the sale of energy produced by a resource recovery facility authorized pursuant to subsection (18) above, contracts for wastewater treatment services or for a wastewater treatment system or any component part or parts thereof authorized pursuant to subsection (19), (36), (37) or (43) above, and contracts for the purchase of electricity or administrative or dispatching services related to the transmission of such electricity

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authorized pursuant to subsection (24) above and contracts for the purchase of electricity generated from a power production facility that is fueled by methane gas authorized pursuant to subsection (44) above, shall contain a clause making them subject to the availability and appropriation annually of sufficient funds as may be required to meet the extended obligation, or contain an annual cancellation clause.

The Division of Local Government Services in the Department of Community Affairs shall adopt and promulgate rules and regulations concerning the methods of accounting for all contracts that do not coincide with the fiscal year.

All contracts shall cease to have effect at the end of the contracted period and shall not be extended by any mechanism or provision, unless in conformance with the "Local Public Contracts Law," P.L.1971, c.198 (C.40A:11-1 et seq.), except that a contract may be extended by mutual agreement of the parties to the contract when a contracting unit has commenced rebidding prior to the time the contract expires or when the awarding of a contract is pending at the time the contract expires.

19 (cf: P.L.2003, c.150, s.3)

4. This act shall take effect immediately.

STATEMENT

This bill clarifies several sections of current law with regard to certain municipal providers of light, heat or power as follows:

- (1) the bill amends R.S. 40:62-15 to clarify that the referendum requirement of this section shall only apply to a municipality's initial acquisition or construction of any light, heat or power plant or works and not to any subsequent acquisition or construction for the purpose of distributing light, heat or power to its residents (recent interpretation of R.S. 40:62-15 by a New Jersey court held that even municipalities with pre-existing electric systems had to go to referendum on a variety of matters related to the subsequent purchase of light, heat or power for its residents);
- (2) the bill amends section 5 of P.L.1971, c. 198 (C. 40A:11-5) to eliminate the public bidding requirement for the purchase of electricity by those municipal providers of electricity that engage in either the generation or distribution of electricity (current law exempts only municipal providers that engage in generation of electricity); and
- (3) the bill amends section 15 of P.L.1971, c. 198 (C. 40A:11-15) to clarify that the same opportunities that are extended to municipal providers of electricity engaged in the generation of electricity shall also extend to municipal providers of electricity that engage in the distribution of electricity (this clarification would enable municipal

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- 1 distribution systems such as the Borough of South River in Middlesex
- 2 County to enter into contracts for up to 40 years and to contract with
- 3 all suppliers in the electric power market to obtain the lowest available
- 4 wholesale power costs).

ASSEMBLY TELECOMMUNICATIONS AND UTILITIES COMMITTEE

STATEMENT TO

ASSEMBLY, No. 3798

with committee amendments

STATE OF NEW JERSEY

DATED: JUNE 9, 2005

The Assembly Telecommunications and Utilities Committee reports favorably Assembly Bill No. 3798 with committee amendments.

As amended, this bill clarifies sections of current law with regard to certain municipal providers of light, heat or power as follows:

- (1) the bill amends section 5 of the "Local Public Contracts Law," P.L.1971, c.198 (C.40A:11-5) to exempt certain municipal providers of electricity that engage in distribution of electricity for retail sale or related services from the public bidding requirements if the provider submits a written description of its procurement process to the Director of the Division of Local Government Services for approval, and the provider receives written approval from the director or the director fails to respond in writing to the municipal provider within 30 days;
- (2) the bill amends section 15 of the "Local Public Contracts Law," P.L.1971, c.198 (C.40A:11-15) to extend the same opportunities that are presently extended to municipal providers that are engaged in the generation of electricity to municipal providers of electricity engaged solely in the distribution of electricity for retail sale for a term not to exceed ten years, except that contracts with such providers that exceed ten years shall require the written approval of the Director of the Division of Local Government Services. If the director fails to respond in writing within ten business days, the contract shall be deemed approved; and
- (3) the bill, as amended, also eliminates certain provisions of the bill concerning referendum requirements and makes certain technical amendments to the bill.

COMMITTEE AMENDMENTS

The committee adopted amendments to:

(1) eliminate references to referendum requirements and to make various technical changes to the bill; (2) to require certain contracting units to submit a procurement model to the Director of Local Government Services for approval in order to be exempt from public bidding requirements for certain contracts; and (3) to provide that certain contracting units shall not enter into contracts for the purchase of electricity or related services for more than ten years with out the written approval of the Director of the Division of Local Government Services.

The amendments also provide that if the director fails to respond in writing to a contracting unit's request for approval within ten days, the contract shall be deemed to be approved.

SENATE ECONOMIC GROWTH COMMITTEE

STATEMENT TO

[First Reprint] ASSEMBLY, No. 3798

STATE OF NEW JERSEY

DATED: DECEMBER 5, 2005

The Senate Economic Growth Committee reports favorably Assembly Bill No. 3798 (1R).

This bill clarifies sections of current law with regard to certain municipal providers of light, heat or power as follows:

- (1) the bill amends section 5 of the "Local Public Contracts Law," P.L.1971, c.198 (C.40A:11-5) to exempt certain municipal providers of electricity that engage in distribution of electricity for retail sale or related services from the public bidding requirements if the provider submits a written description of its procurement process to the Director of the Division of Local Government Services for approval, and the provider receives written approval from the director or the director fails to respond in writing to the municipal provider within 30 days; and
- (2) the bill amends section 15 of the "Local Public Contracts Law," P.L.1971, c.198 (C.40A:11-15) to extend the same opportunities that are presently extended to municipal providers that are engaged in the generation of electricity to municipal providers of electricity engaged solely in the distribution of electricity for retail sale for a term not to exceed ten years, except that contracts with such providers that exceed ten years shall require the written approval of the Director of the Division of Local Government Services. If the director fails to respond in writing within ten business days, the contract shall be deemed approved.