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## P.L. 2005, CHAPTER 292, approved January 9, 2006 <br> Assembly, No. 2624 (Fourth Reprint)

> AN ACT concerning boating safety, amending and supplementing various parts of the statutory law, ${ }^{\mathbf{3}} \underline{\text { and }}^{\mathbf{3}}$ repealing section 3 of P.L.1997, c. $152{ }^{3}$ [ and making an appropriation] ${ }^{3}$

> Be It Enacted by the Senate and General Assembly of the State of New Jersey:
> ${ }^{3}\left[{ }^{1}\right.$ 1. ${ }^{2}$ (New section) ${ }^{2}$ a. Notwithstanding any law, or rule or regulation adopted pursuant thereto, to the contrary, no person may operate, on or after the first day of June two years after the date of enactment of P.L. , c. (C. )(now before the Legislature as this bill), a sailboat as defined under section 2 of P.L.1995, c. 401 (C.12:7-71), or a sailboat that is a power vessel as defined under section 2 of P.L.1995, c. 401 (C.12:7-71), and that is in excess of 12 feet in length, without having successfully completed an approved boat safety course or the written test provided for under subsection $b$. of this section and having in their possession while operating the vessel a certificate certifying the person has successfully completed the required boat safety course or has successfully completed the written test provided for under subsection $b$. of this section. The Superintendent of State Police shall determine the boat safety courses to be approved for persons operating the sailboats provided for under this subsection, and shall make available to the public a list of the approved boat safety courses.
> b. The Superintendent of State Police shall also develop, and the superintendent, or a designee, shall administer a written test for experienced boaters that shall be issued in lieu of completing an approved boat safety course required pursuant to this section. ${ }^{2}$ For the purposes of this subsection, "experienced boater" means a boater who has, in aggregate, owned a registered sailboat for at least seven years. ${ }^{2}$ To the extent practicable, the superintendent shall consult with groups concerned with nationwide standardization of such tests. Upon successful completion of the test, a person shall be given a certificate as proof of successful completion of the test for the purposes of complying with the provisions of subsection a. of this section. A person may only take one test pursuant to this subsection. Any person

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.
Matter enclosed in superscript numerals has been adopted as follows:
${ }^{1}$ Assembly AAN committee amendments adopted May 17, 2004.
${ }^{2}$ Assembly floor amendments adopted June 10, 2004.
${ }^{3}$ Senate floor amendments adopted June 21, 2004.
${ }^{4}$ Assembly floor amendments adopted January 9, 2006.
who takes the test provided for pursuant to this subsection shall pay a fee as determined by the superintendent to defray the costs of developing and administering the test and issuing certificates to persons who successfully complete the test.
c. In addition to all other penalties provided by law, a person who provides false information on an application for a written test issued pursuant to subsection $b$. of this section shall be subject to a fine of $\$ 100$.
d. The Superintendent of State Police shall determine the qualifications for an application to take the written test and all other requirements under this section. The superintendent shall be exempt from the provisions of the "Administrative Procedure Act," P.L.1968, 410 (C.52:14B-1 et seq.), in performing the requirements of this section.
e. Whenever a person who is required by this section or by section 7 of P.L.1995, c. 401 (C.12:7-76), section 3 or 4 of P.L.1952, c. 157 (C.12:7-46 or C.12:7-47), or section 9 of P.L.1986, c. 39 (C.12:7-57) to have completed a boat safety course operates a sailboat in excess of 12 feet in length on the waters of this State, that person shall have in the person's possession a certificate certifying that person's successful completion of a boat safety course approved by the Superintendent of State Police and shall, when requested to do so, exhibit the certificate to a law enforcement or peace officer of the State. Failure of the person to exhibit the certificate is presumptive evidence that the person has not completed an approved boat safety course.
f. A person who violates subsection a. or e. of this section or who exhibits to a law enforcement or peace officer a certificate of completion of an approved boat safety course of another person is subject to a fine of not less than $\$ 100$ nor more than $\$ 500$.
g. A person who owns or has control or custody of a sailboat in excess of 12 feet in length and allows the sailboat to be operated on the waters of this State by a person who is required pursuant to the provisions of this section to possess a certificate certifying successful completion of a boat safety course or the written test provided for under subsection $b$. of this section, but who does not possess such certificate is subject to a fine of not more than $\left.\$ 100 .^{1}\right]^{3}$
${ }^{3}\left[^{1}\right.$ [1.] 2. ${ }^{1}$ Section 2 of P.L.1987, c. 453 (C.12:7-61) is amended to read as follows:
2. a. A person who is under 16 years of age shall not operate a power vessel on the waters of this State, except that:
(1) a person who is under 16 years of age but at least 13 years of age and possesses a certificate certifying that person's successful completion of a boat safety course approved by the Superintendent of State Police in the Department of Law and Public Safety may operate:
(a) a power vessel powered solely by [a motor of less than one horsepower or] an electric motor [of 12 volts or less]; or
(b) a power vessel which is 12 feet or greater in length and powered by a motor, or combination of motors, of less than 10 horsepower;
(2) A person who is under 16 years of age and has successfully completed an approved boat safety course prior to July 1, 1996 may operate a power vessel on the tidal waters of this State, provided that the person complies with all other requirements of law, rule and regulation; and
(3) A person who is under 16 years of age and was issued an operator's license pursuant to section 7 of P.L.1954, c. 236 (C.12:7-34.7) before July 1, 1996 may operate a power vessel equipped with an outboard motor until the expiration date of that license.
b. [A] Except as otherwise provided in the schedule set forth in section ${ }^{1}$ [7] $\underline{8}^{1}$ of P.L. c. (now pending before the Legislature as this bill), as of June 1, 2008, a person who is 16 years of age or older [ and was born after December 31, 1978] ${ }^{\mathbf{1}}$ and was born after December 31, $1978^{1}$ shall not operate a power vessel on the waters of this State without having completed a boat safety course approved by the Superintendent of State Police in the Department of Law and Public Safety, except that:
(1) [ a person who is 18 years of age or older, and who has in his possession a valid motor vehicle operator's license issued pursuant to R.S.39:3-10, may operate on the waters of this State, without having completed a boat safety course approved by the Superintendent of State Police in the Department of Law and Public Safety, a power vessel that is (a) powered solely by an electric motor or a motor, or combination of motors, of 10 horsepower or less, and (b) not a personal watercraft; ] Deleted by amendment (P.L. c. ) (now pending before the Legislature as this bill).
(2) an out-of-State resident, or a resident of a foreign country[, who is 18 years of age or older and who will be in this State for less than 90 days ${ }^{1}{ }^{1}$ who is 18 years of age or older and who will be in this State for less than 30 days $^{1}$ may operate on the waters of this State, without having completed a boat safety course approved by the Superintendent of State Police in the Department of Law and Public Safety, a power vessel that is [(a)] registered in that person's state or country of residence [and (b) not a personal watercraft], provided, however, that the person presents ${ }^{1}$ :
$\left(\right.$ i) $^{1}$ written proof of successful completion of a boat safety course
${ }^{1}$ endorsed or approved by another state, the National Association of
State Boating Law Administrators or its successor organization, or the United States Coast Guard;
(ii) written proof of successful completion of a boat safety course ${ }^{1}$ substantially similar to the boat safety course required pursuant to this section ${ }^{1}$ as determined by the Superintendent of State Police: ${ }^{1}$ or
${ }^{1}$ (iii) $^{1}$ a boat safety certificate issued by the state or country in which the person resides; ${ }^{1}$ [ and] ${ }^{1}$
(3) a person who is 18 years of age or older may operate on the waters of this State, without having completed a boat safety course approved by the Superintendent of State Police in the Department of Law and Public Safety, a rented power vessel [that is powered by a motor, or combination of motors, of more than 10 horsepower, and] that is not a personal watercraft, under the following conditions:
(a) the person rents the power vessel from a business engaged in renting power vessels for use on the waters of the State;
(b) the person has successfully completed a State-approved pre-rental instruction course provided by the owner or lessor of the power vessel prior to operating the power vessel on the waters of the State; and
(c) the owner of the power vessel rental business is experienced in the operation of power vessels and has successfully completed a boat safety course approved by the Superintendent of State Police in the Department of Law and Public Safety.
${ }^{2}$ [The boat safety course required pursuant to this subsection shall be made available through the Internet ${ }^{1}[$.] , provided that when the written examination, required pursuant to subsection a. of section 1 of P.L.1987, c. 453 (C.12:7-60), is administered, it is administered by an instructor in person and present with the person taking the written examination; $]^{2}$
(4) A person who is 18 years of age or older who purchases for the first time a power vessel that is not a personal watercraft at a boat dealership may operate that power vessel for 60 days without having completed a boat safety course approved by the Superintendent of State Police in the Department of Law and Public Safety provided that the person successfully completes a State-approved pre-first-timepurchase instruction course provided by the owner or operator of the boat dealership prior to operating the power vessel, and the owner or operator of the boat dealership is experienced in the operation of power vessels and has successfully completed a boat safety course approved by the Superintendent of State Police. ${ }^{2}$ The State-approved pre-first-time-purchase instruction course required by this paragraph shall be a uniform, standardized course developed by the Superintendent of State Police. ${ }^{2}$ The State-approved pre-first-timepurchase instruction course shall not replace the requirement that a person shall successfully complete an approved boat safety course pursuant to the other provisions of P.L. . c. (C. ) (now before the Legislature as this bill). The provisions of this ${ }^{2}$ [subsection] paragraph ${ }^{2}$ shall not apply to a person purchasing a ${ }^{2}$ [boat] power

## vessel ${ }^{2}$ for the first time from another private party. ${ }^{1}$

The Superintendent of State Police shall establish appropriate guidelines to implement the provisions of this subsection.

This subsection shall not apply to any person holding a United States Coast Guard ${ }^{1}$ [Operator's] operator's ${ }^{\mathbf{1}}$ license, except as otherwise may be required by State or federal law.
c. Except as provided pursuant to section 18 of P.L.1995, c. 401 (C.12:7-86), a person shall not operate a personal watercraft on the waters of this State [after July 1, 1997,] without having successfully completed a boat safety course approved by the Superintendent of State Police in the Department of Law and Public Safety or a written test pursuant to [section 17 of P.L.1995, c.401] section ${ }^{1}$ [7] $\underline{9}^{1}$ of P.L. . c. (now pending before the Legislature as this bill).
d. Whenever a person who is required by this section or by section 7 of P.L.1995, c. 401 (C.12:7-76), section 3 or 4 of P.L.1952, c. 157 (C.12:7-46 or C.12:7-47), or section 9 of P.L.1986, c. 39 (C.12:7-57) to have completed a boat safety course operates a power vessel or personal watercraft, as appropriate, on the waters of this State, that person shall have in possession a certificate certifying that person's successful completion of a boat safety course approved by the superintendent and shall, when requested to do so, exhibit the certificate to a law enforcement or peace officer of this State. Failure of the person to exhibit the certificate is presumptive evidence that the person has not completed an approved boat safety course.
e. A person who violates subsection a., b., c. or d. of this section or who exhibits to a law enforcement or peace officer a certificate of completion of an approved boat safety course of another person is subject to a fine of not less than $\$ 100$ nor more than $\$ 500$.
f. A person who owns or has control or custody of a power vessel and allows the power vessel to be operated on the waters of this State by a person who is required pursuant to the provisions of this section to possess a certificate certifying successful completion of a boat safety course but who does not possess such certificate is subject to a fine of not more than $\$ 100$.
g. A person making application to the [Director of the Division of Motor Vehicles] Chief Administrator of the New Jersey Motor Vehicle Commission for a power vessel operator's license issued pursuant to section 3 of P.L.1995, c. 401 (C.12:7-72) who is required pursuant to the provisions of this section to possess a certificate certifying successful completion of a boat safety course shall submit [the original or a copy of the certificate] proof of successful completion of the course ${ }^{1}$ or the written examination for experienced boaters ${ }^{1}$ with the application. The ${ }^{1}$ [director] chief administrator ${ }^{1}$ shall not issue a power vessel operator's license to such person who fails to submit [the original or a copy of the certificate] this proof. A

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permanent State of New Jersey \({ }^{2}\) [Boating Safety Certificate] boating
safety certificate \({ }^{2}\) or a temporary \({ }^{2}\) [Boating Safety Certificate]
boating safety certificate \({ }^{2}\) issued on a Division of State Police
\({ }^{2}\) [Application] application \({ }^{2}\) for \({ }^{2}\) [Boating Safety Certificate Form]
boating safety certificate form \({ }^{2}\) shall satisfy this requirement.
(cf: P.L1997, c.152, s.5)] \({ }^{3}\)
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${ }^{3}$ 1. Section 2 of P.L.1987, c. 453 (C.12:7-61) is amended to read as follows:
2. a. A person who is under 16 years of age shall not operate a power vessel on the waters of this State, except that:
(1) a person who is under 16 years of age but at least 13 years of age and possesses a certificate certifying that person's successful completion of a boat safety course approved by the Superintendent of State Police in the Department of Law and Public Safety may operate:
(a) a power vessel powered solely by [a motor of less than one horsepower or] an electric motor [ of 12 volts or less]; or
(b) a power vessel which is 12 feet or greater in length and powered by a motor, or combination of motors, of less than 10 horsepower;
(2) A person who is under 16 years of age and has successfully completed an approved boat safety course prior to July 1, 1996 may operate a power vessel on the tidal waters of this State, provided that the person complies with all other requirements of law, rule and regulation; and
(3) A person who is under 16 years of age and was issued an operator's license pursuant to section 7 of P.L.1954, c. 236 (C.12:7-34.7) before July 1, 1996 may operate a power vessel equipped with an outboard motor until the expiration date of that license.
b. [A] As provided in the schedule set forth in section 7 of P.L. c. (now pending before the Legislature as this bill), as of June 1, 2008, a person who is 16 years of age or older [and was born after December 31, 1978] shall not operate a power vessel , including a personal watercraft, on the waters of this State without having completed a boat safety course approved by the Superintendent of State Police in the Department of Law and Public Safety, except that:
(1) [a person who is 18 years of age or older, and who has in his possession a valid motor vehicle operator's license issued pursuant to R.S.39:3-10, may operate on the waters of this State, without having completed a boat safety course approved by the Superintendent of State Police in the Department of Law and Public Safety, a power vessel that is (a) powered solely by an electric motor or a motor, or combination of motors, of 10 horsepower or less, and (b) not a personal watercraft;] Deleted by amendment (P.L. c. ) (now pending before the Legislature as this bill).
(2) an out-of-State resident, or a resident of a foreign country[,] who is [18] 16 years of age or older and who will be in this State for less than 90 days may operate a power vessel on the waters of this State, without having completed a boat safety course approved by the Superintendent of State Police in the Department of Law and Public Safety [, a power vessel that is (a)registered in that person's state or country of residence and (b) not a personal watercraft and] if the person presents:
(i) written proof of successful completion of a boat safety course endorsed or approved by another state, the National Association of State Boating Law Administrators or its successor organization, or the United States Coast Guard;
(ii) written proof of successful completion of a boat safety course substantially similar to the boat safety course required pursuant to this section as determined by the Superintendent of State Police; or
(iii) a boat safety certificate issued by the state or country in which the person resides;
(3) a person who is 18 years of age or older may operate on the waters of this State, without having completed a boat safety course approved by the Superintendent of State Police in the Department of Law and Public Safety, a rented power vessel [that is powered by a motor, or combination of motors, of more than 10 horsepower, and] that is not a personal watercraft, under the following conditions:
(a) the person rents the power vessel from a business engaged in renting power vessels for use on the waters of the State;
(b) the person has successfully completed a State-approved pre-rental instruction course provided by the owner or lessor of the power vessel prior to operating the power vessel on the waters of the State; and
(c) the owner of the power vessel rental business is experienced in the operation of power vessels and has successfully completed a boat safety course approved by the Superintendent of State Police in the Department of Law and Public Safety.
(4) A person required to take the boat safety course pursuant to this section and section 7 of P.L. c. (now pending before the Legislature as this bill) who purchases a power vessel that is not a personal watercraft at a boat dealership may operate that power vessel for 30 days without having completed a boat safety course approved by the Superintendent of State Police in the Department of Law and Public Safety provided that the person successfully completes a Stateapproved pre-purchase instruction course provided by the owner or operator of the boat dealership prior to operating the power vessel, and the owner or operator of the boat dealership is experienced in the operation of power vessels and has successfully completed a boat safety course approved by the Superintendent of State Police. The State-approved pre-purchase instruction course required by this
paragraph shall be a uniform, standardized course developed by the Superintendent of State Police. The State-approved pre-purchase instruction course shall not replace the requirement that a person shall successfully complete an approved boat safety course pursuant to the other provisions of P.L. . c. (C. ) (now before the Legislature as this bill). The provisions of this paragraph shall not apply to a person purchasing a power vessel from another private party.
(5) A person holding a United States Coast Guard operator's license may operate a power vessel on the waters of this State without having completed a boat safety course approved by the Superintendent of State Police in the Department of Law and Public Safety.
The Superintendent of State Police shall establish appropriate guidelines to implement the provisions of this subsection.
c. Except as provided pursuant to section 18 of P.L.1995, c. 401 (C.12:7-86), a person shall not operate a personal watercraft on the waters of this State [after July 1, 1997,] without having successfully completed a boat safety course approved by the Superintendent of State Police in the Department of Law and Public Safety or a written test pursuant to [section 17 of P.L.1995, c.401] section 8 of P.L. c. (now pending before the Legislature as this bill).
d. Whenever a person who is required by this section or by section 7 of P.L.1995, c. 401 (C.12:7-76), section 3 or 4 of P.L.1952, c. 157 (C.12:7-46 or C.12:7-47), or section 9 of P.L.1986, c. 39 (C.12:7-57) to have completed a boat safety course operates a power vessel or personal watercraft, as appropriate, on the waters of this State, that person shall have in possession a certificate certifying that person's successful completion of a boat safety course approved by the superintendent and shall, when requested to do so, exhibit the certificate to a law enforcement or peace officer of this State. Failure of the person to exhibit the certificate is presumptive evidence that the person has not completed an approved boat safety course.
e. A person who violates subsection a., b., c. or d. of this section or who exhibits to a law enforcement or peace officer a certificate of completion of an approved boat safety course of another person is subject to a fine of not less than $\$ 100$ nor more than $\$ 500$.
f. A person who owns or has control or custody of a power vessel and allows the power vessel to be operated on the waters of this State by a person who is required pursuant to the provisions of this section to possess a certificate certifying successful completion of a boat safety course but who does not possess such certificate is subject to a fine of not more than $\$ 100$.
g. A person making application to the [Director of the Division of Motor Vehicles] Chief Administrator of the New Jersey Motor Vehicle Commission for a power vessel operator's license issued pursuant to section 3 of P.L.1995, c. 401 (C.12:7-72) who is required pursuant to the provisions of this section to possess a certificate
certifying successful completion of a boat safety course shall submit [the original or a copy of the certificate] proof of successful completion of the course or the written examination for experienced boaters with the application. The [director] chief administrator shall not issue a power vessel operator's license to such person who fails to submit [the original or a copy of the certificate] this proof. A permanent State of New Jersey boating safety certificate or a temporary boating safety certificate issued on a Division of State Police application for boating safety certificate form shall satisfy this requirement. ${ }^{3}$
(cf: P.L.1997, c.152, s.5)
${ }^{1}[2 .]^{3}\left[\underline{3 .}^{1}\right] \underline{2 .}^{3}$ Section 2 of P.L.1987, c. 269 (C.12:7-23.2) is amended to read as follows:
2. Every power vessel used on the waters of this State shall at all times be equipped with a muffler or muffler system in good working order and in constant operation. A person shall not use a muffler or muffler system cutout, bypass or similar method or device designed to prevent or diminish the operational capacity of a muffler or muffler system installed on a power vessel used on the waters of this State. Decibel levels exceeding the limits established pursuant to rules and regulations as measured by a noise meter operated by a trained Marine Police officer or municipal law enforcement officer shall be evidence of a violation of [this act] P.L.1987, c. 269 (C.12:7-23.2 et seq.). For the purposes of [this act] P.L.1987, c. 269 (C.12:7-23.2 et seq.), muffler means a sound dissipative device or system which abates the sound of gases which are emitted from an internal combustion engine and which prevents excessive or unusual noise. (cf: P.L.1987, c.269, s.2)
${ }^{1}[3 .]^{3}\left[\underline{4}^{1}{ }^{\mathbf{1}} \underline{3 .}^{3}\right.$ Section 11 of P.L.1962, c. 73 (C.12:7-34.46) is amended to read as follows:
11. (a) Whenever any vessel upon the waters of this State is involved in an accident, it shall be the duty of the operator, so far as he can do so without serious danger to his own passengers, guests, crew, himself or his vessel, to render to all other persons affected by the accident such assistance as may be necessary in order to save them from or to minimize any danger caused by the accident. He shall also give his name, address, and identifying information regarding his vessel to any person injured and to the owner of any property damaged in the accident.
(b) Whenever an accident involves any vessel subject to this act and results in the death, disappearance, or injury of any person, or in property damage in excess of [\$500] the federal standard for filing an accident report as established pursuant to 33 C.F.R. s.173.55, the operator or operators thereof shall file, with the Division of State

Police, a full description of the accident, including such information as that division may, by regulation, require within the times specified in subsection (c) of this section. The Superintendent of State Police shall notify operators, in a manner deemed appropriate, of a change in the federal standard for filing an accident report.
(c) A boating accident that occurs on the waters of this State shall be reported to the Division of State Police by the quickest means of communication possible, if the accident has caused the death or the disappearance of any person; any other reportable boating accident that may result in personal injury or property damage shall be reported within 10 days to the Division of State Police.
(d) The report of a boating accident herein required to be made ${ }^{1} \underline{\text { by }}$ the operator of the vessel involved in the boating accident ${ }^{1}$ shall not, during any judicial proceeding, be referred to in any way; it shall not be subject to subpoena nor admissible as evidence in any proceeding. Subject to these restrictions, information contained in a boating accident report and any statistical information based thereon will be made available upon request for official purposes to the United States Coast Guard or any federal agency successor thereto.
(cf: P.L.1995, c.401, s.26)
${ }^{1}[4 .]^{3}\left[\underline{5 .}^{1}\right] \underline{4}^{3}{ }^{3}$ Section 14 of P.L.1962, c. 73 (C.12:7-34.49) is amended to read as follows:
14. (a) There is established within the department a seven-member Boat Regulation Commission which shall consist of the Attorney General as ex officio member and six public members. The public members shall be appointed by the Governor with the advice and consent of the Senate for four-year terms commencing on April 1 of the year of the appointment, except that of those first appointed, two shall be appointed for a term of one year, two for a term of two years, one for a term of three years and one for a term of four years. As far as possible the public members shall be experienced boaters and shall represent the various geographical sections and boating interests of the State. At least one of the public members shall be actively employed in the marine industry.

The chairman shall be designated by the Governor. Each member of the commission shall serve at the pleasure of the Governor during his term and until the successor of the commission member has been appointed and has qualified. Vacancies shall be filled only for the unexpired term.
(b) The members of the commission shall serve without compensation except for the actual expenses incurred while engaged in their duties as members of the commission.
(c) The commission will promulgate rules and regulations, subject to the approval of the Attorney General, not inconsistent with the provisions of this act and including, but not limited to the inspection,
operation, equipping, anchorage, racing and safety of vessels upon the waters of this State.

These rules and regulations shall be such as are reasonably necessary for the protection of the health, safety and welfare of the public and for the free and proper use of said waters by any persons or vessels in, on or about such waters. These regulations shall not be inconsistent with regulations issued by the agency or agencies of the United States having jurisdiction with respect to power vessels upon the waters of this State.

The commission shall meet monthly or at the call of the Attorney General or the chairman of the commission or when requested by any three members of the commission. The Attorney General shall designate a staff from the department to handle administrative matters for the commission. The commission shall maintain minutes of its meetings and, within five working days following the commission's approval of the minutes, submit them to the: Governor; President of the Senate; Minority Leader of the Senate; Speaker of the General Assembly and Minority Leader of the General Assembly. (cf: P.L.1995, c.401, s.34)
${ }^{1}$ [5.] ${ }^{3}$ [6. ${ }^{1}$ Section 1 of P.L.1987, c. 453 (C.12:7-60) is amended to read as follows:

1. a. The Superintendent of State Police in the Department of Law and Public Safety shall establish a list of approved boat safety courses ${ }^{1}{ }_{2}^{1}$ offered by public or private persons or agencies for profit or otherwise ${ }^{1}$ and taught by approved boat safety instructors ${ }^{1}$. Approved courses shall provide formal instruction in power vessel handling and safety. The superintendent may approve a boat safety course upon ${ }^{1}$ [his own] the ${ }^{1}$ initiative ${ }^{1}$ of the superintendent ${ }^{1}$ or by application on a form to be created by the superintendent.
${ }^{1}$ For the purposes of this section, "approved boat safety course" means a boat safety course that is approved by the Superintendent of State Police, in consultation with the Attorney General, and provides at least eight hours of instruction, with a minimum of six hours of classroom instruction, or, if provided via the Internet, provides at least the equivalent of eight hours of instruction, and, whether provided in a classroom or via the Internet, concludes with a closed-book written examination, the time for which would be in addition to the instruction time provided ${ }^{2}$, and which is administered by an instructor in person and present with the person taking the written examination ${ }^{2}$; and "approved boat safety instructor" means an individual who is trained and experienced in the art and science of navigation and seamanship and who holds ${ }^{1} \underline{a}^{2}$ [current] ${ }^{2}$ United States Coast Guard operator's license, or ${ }^{1} \underline{a}^{2}$ [current] ${ }^{2}$ certification as an instructor as provided by the United States Coast Guard Auxiliary, the United States Power Squadron, the National Safe Boating Council or other ${ }^{2}$ [national] ${ }^{2}$
certification program that is determined to be acceptable by the Superintendent of State Police. ${ }^{1}$

The superintendent shall, pursuant to the "Administrative Procedure Act," P.L.1968, c. 410 (C.52:14B-1 et seq.), adopt rules and regulations to implement this section. ${ }^{1}$ While developing these rules and regulations, the Superintendent of State Police shall consult with the National Association of State Boating Law Administrators, or its successor organization, concerning the provisions of the rules and regulations being adopted pursuant to this subsection. ${ }^{1}$
b. A public or private entity authorized to offer a boat safety course pursuant to subsection a. of this section shall not employ an instructor who:
(1) does not possess a valid boat safety certificate required by section 2 of P.L.1987, c. 453 (C.12:7-61) ${ }^{1}$ and section 1 of P.L. . c. (C. )(now before the Legislature as this bill) ${ }^{1}$; or
(2) has been convicted of any of the following crimes and offenses as evidenced by a criminal history record background check:
(a) In New Jersey, any crime or disorderly persons offense:
(i) involving danger to the person, meaning those crimes and disorderly persons offenses set forth in N.J.S.2C:11-1 et seq., N.J.S.2C:12-1 et seq., N.J.S.2C:13-1 et seq., N.J.S.2C:14-1 et seq. or N.J.S.2C:15-1 et seq.;
(ii) against the family, children or incompetents, meaning those crimes and disorderly persons offenses set forth in N.J.S.2C:24-1 et seq.:
(iii) involving theft as set forth in chapter 20 of Title 2 C of the New Jersey Statutes:
(iv) involving any controlled dangerous substance or controlled substance analog as set forth in chapter 35 of Title 2 C of the New Jersey Statutes except paragraph (4) of subsection a. of N.J.S.2C:35-10;
(v) involving weapons or firearms, meaning those crimes and disorderly persons offenses set forth in chapters 39 and $58{ }^{2}$ of Title $\underline{2 C}^{2}$ of the New Jersey Statutes:
(vi) involving falsification of records under N.J.S.2C:21-4 or tampering with public records or information under N.J.S.2C:28-7.
(b) In any other state or jurisdiction, conduct which, if committed in New Jersey, would constitute any of the crimes or disorderly persons offenses described in subparagraph a. of this paragraph.

The Marine Services Bureau in the Division of State Police shall obtain the instructor's name, address, fingerprints and written consent for a criminal history record background check to be performed pursuant to this paragraph. The Marine Services Bureau is authorized to receive criminal history record information from the State Bureau of Identification in the Division of State Police and the Federal Bureau of Investigation consistent with applicable State and federal laws, rules
and regulations. The Marine Services Bureau shall determine whether the person is disqualified from employment as an instructor based on the person's criminal history record background check and render the decision to the public or private entity.

The instructor shall bear the cost for the criminal history record background check, including all costs of administering and processing the check, but a volunteer instructor shall be afforded a fee reduction as authorized by applicable ${ }^{2}[\underline{b y}]^{2}$ State and federal law, rule and regulation. (cf: P.L.1987, c.453, s.1)] ${ }^{3}$
${ }^{3}$ 5. Section 1 of P.L.1987, c. 453 (C.12:7-60) is amended to read as follows:

1. a. The Superintendent of State Police in the Department of Law and Public Safety shall establish a list of approved boat safety courses, offered by public or private persons or agencies for profit or otherwise and taught by approved boat safety instructors. Approved courses shall provide formal instruction in power vessel handling and safety. The superintendent may approve a boat safety course upon [his own] the initiative of the superintendent or by application on a form to be created by the superintendent.

For the purposes of this section, "approved boat safety course" means a boat safety course that meets qualifications set forth in regulations promulgated by the Superintendent of State Police, in consultation with the Attorney General: ${ }^{4}$ [ if a provider offers a boat safety course via the Internet, that course shall meet the same qualifications as a boat safety course offered in a classroom] the regulations shall require at least eight hours of instruction, with a minimum of six hours of classroom instruction, or, if the boat safety course is offered via the Internet, require at least the equivalent of eight hours of instruction ${ }^{4}$ : whether offered in a classroom or via the Internet, the boat safety course shall conclude with a closed-book written examination administered by an instructor in person and present with the person taking the written examination.

For the purposes of this section, an "approved boat safety instructor" means an individual who is trained and experienced in the art and science of navigation and seamanship and who holds a United States Coast Guard operator's license, or a certification as an instructor as provided by the United States Coast Guard Auxiliary, the United States Power Squadron, the National Safe Boating Council or other certification program that is determined to be acceptable by the Superintendent of State Police. A public or private entity which offers a course that was approved by the superintendent prior to the effective date of this act may continue to offer that course until that approval has expired.

The superintendent shall, pursuant to the "Administrative Procedure

Act," P.L. 1968, c. 410 (C. 52:14B-1 et seq.), adopt rules and regulations to implement this section. While developing these rules and regulations, the Superintendent of State Police shall consult with the National Association of State Boating Law Administrators, or its successor organization, concerning the provisions of the rules and regulations being adopted pursuant to this subsection.
b. A public or private entity authorized to offer a boat safety course pursuant to subsection a. of this section shall not employ an instructor who:
(1) does not possess a valid boat safety certificate required by section 2 of P.L.1987, c. 453 (C.12:7-61); or
(2) has been convicted of any of the following crimes and offenses as evidenced by a criminal history record background check:
(a) In New Jersey, any crime or disorderly persons offense:
(i) involving danger to the person, meaning those crimes and disorderly persons offenses set forth in N.J.S.2C:11-1 et seq., N.J.S.2C:12-1 et seq., N.J.S.2C:13-1 et seq., N.J.S.2C:14-1 et seq. or N.J.S.2C:15-1 et seq.;
(ii) against the family, children or incompetents, meaning those crimes and disorderly persons offenses set forth in N.J.S.2C:24-1 et seq.:
(iii) involving theft as set forth in chapter 20 of Title 2 C of the New Jersey Statutes;
(iv) involving any controlled dangerous substance or controlled substance analog as set forth in chapter 35 of Title 2 C of the New Jersey Statutes except paragraph (4) of subsection a. of N.J.S.2C:35-10;
(v) involving weapons or firearms, meaning those crimes and disorderly persons offenses set forth in chapters 39 and 58 of Title 2C of the New Jersey Statutes;
(vi) involving falsification of records under N.J.S.2C:21-4 or tampering with public records or information under N.J.S.2C:28-7.
(b) In any other state or jurisdiction, conduct which, if committed in New Jersey, would constitute any of the crimes or disorderly persons offenses described in subparagraph a. of this paragraph.

The Marine Services Bureau in the Division of State Police shall obtain the instructor's name, address, fingerprints and written consent for a criminal history record background check to be performed pursuant to this paragraph. The Marine Services Bureau is authorized to receive criminal history record information from the State Bureau of Identification in the Division of State Police and the Federal Bureau of Investigation consistent with applicable State and federal laws, rules and regulations. The Marine Services Bureau shall determine whether the person is disqualified from employment as an instructor based on the person's criminal history record background check and render the decision to the public or private entity.

The instructor shall bear the cost for the criminal history record background check, including all costs of administering and processing the check, but a volunteer instructor shall be afforded a fee reduction as authorized by applicable State and federal law, rule and regulation. ${ }^{3}$ (cf: P.L.1987, c.453, s.1)
${ }^{1}[6 .]^{3}\left[\right.$ 7. $\left.^{\mathbf{1}}\right]$ 6. $^{3}$ Section 18 of P.L.1995, c. 401 (C.12:7-86) is amended to read as follows:
18. A person who is 16 years of age or older may operate a personal watercraft without having completed a boat safety course required pursuant to subsection c. of section 2 of P.L.1987, c. 453 (C.12:7-61) [ or a written test administered pursuant to section 17 of P.L.1995, c.401,] under the following conditions:
a. (1) the person operates the personal watercraft within the boundaries of an area designated solely for the operation of personal watercraft by a business engaged in renting personal watercraft for use on the waters of the State;
(2) the area designated for such operation is supervised by a person who is experienced in the operation of personal watercraft and who has successfully completed a boat safety course approved pursuant to section 1 of P.L.1987, c. 453 (C.12:7-60); and
(3) the person has successfully completed an instruction course provided by the owner or lessee of the personal watercraft prior to operating the personal watercraft within the designated area.
b. [For the first 21 days following the purchase of a personal watercraft, provided that:
(1) the operator of the personal watercraft is the person who purchased the personal watercraft or a member of that person's immediate family;
(2) the operator of the personal watercraft is at least 16 years of age;
(3) the personal watercraft that has been purchased is the only personal watercraft being operated pursuant to this subsection;
(4) the seller of the personal watercraft has provided educational materials regarding the safe operation of the personal watercraft at the time of sale; and
(5) the purchaser and the seller of the personal watercraft have signed a certificate acknowledging that the information required pursuant to paragraph 4 of this subsection has been provided by the seller and received by the purchaser at the time of purchase of the personal watercraft.] Deleted by amendment (P.L. c. ) (now pending before the Legislature as this bill).]
c. [The person has written proof, while operating the personal watercraft, of successful completion of a boat safety course substantially similar to the boat safety course required pursuant to the boat safety course administered pursuant to section 1 of P.L.1987,

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a. of this section }\mp@subsup{}{}{1}\mathrm{ ; and
    d. '1 [all other persons] }\mp@subsup{}{}{1}\mathrm{ before June 1, 2008 ' by all other
persons }\mp@subsup{}{}{1}.\mp@subsup{]}{}{3
    37. (New section) Before operating a power vessel, including a
personal watercraft, on the waterways of this State, the mandatory
boat safety course required by section 2 of P.L.1987, c. }45
(C.12:7-61) shall be successfully completed as follows:
    a. by persons born after December 31, 1978;
    b. before June 1, [' [2005] 2006 }\mp@subsup{}{}{4}\mathrm{ , by persons born after December
31,1968 and on or before December 31, 1978;
    c. before June 1. [4 [2006] 2007 }\mp@subsup{}{}{4}\mathrm{ , by persons born after December
31,1958 and on or before December 31, 1968;
    d. before June 1. }\mp@subsup{}{}{4}\mathrm{ [2007] 2008 }\mp@subsup{}{}{4}\mathrm{ , by persons born after
December 31, 1948 and on or before December 31, 1958; and
    e. before June 1, ' [2008] 20094}\mp@subsup{}{}{4}\mathrm{ by all other persons. }\mp@subsup{}{}{3
    [ [ 8.] [ [ [ . }\mp@subsup{}{}{\mathbf{1}}\mathrm{ (New section) a. The Superintendent of State Police
shall develop, and the superintendent, or a designee, shall administer,
a written test for experienced boaters which shall be issued in lieu of
completing the boat safety course required pursuant to section 2 of
P.L.1987, c. }453\mathrm{ (C.12:7-61). '}\mp@subsup{}{}{2}\mathrm{ For the purposes of this subsection,
"experienced boater" means a boater who has, in aggregate, owned a
registered power vessel for at least seven years. .}\mp@subsup{}{}{2}\mathrm{ When developing
the written test, the superintendent shall consult with groups
concerned with the nationwide standardization of such tests. Upon
successful completion of the test, the person shall be given a certificate
which shall fulfill the certificate requirement under subsection d. of
section }2\mathrm{ of P.L.1987, c. }453\mathrm{ (C.12:7-61) and shall be required to be
in the person's possession as provided in that section. A person may
only take one test pursuant to this subsection.
b. A person who takes a test pursuant to subsection a. of this section shall pay a fee as determined by the superintendent to defray the costs of developing and administering the test and issuing certificates to persons who successfully complete the test.
c. In addition to all other penalties provided by law, a person who provides false information on an application for a written test issued pursuant to subsection a. of this section shall be subject to a fine of \(\$ 100\).
d. The superintendent shall determine the qualifications for application and all other requirements under this section.
e. The superintendent shall be exempt from the provisions of the "Administrative Procedures Act," P.L.1968, c. 410 (C.52:14B-1 et seq.), in performing the requirements of this section.] \({ }^{3}\)
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${ }^{1}$ [9. There is appropriated from the Maritime Industry Fund, established pursuant to section 8 of P.L.2001, c. 429 (C.27:1A-82), to the Department of Law and Public Safety a sum in the amount of $\$ 500,000$ for increasing the patrolling of State waters by the State Police Marine Services Bureau and for related boating safety administrative expenses.] ${ }^{1}$
${ }^{3}$ 8. (New section) a. The Superintendent of State Police shall develop, and the superintendent, or a designee, shall administer, a written test for experienced boaters which shall be issued in lieu of completing the boat safety course required pursuant to section 2 of P.L.1987, c. 453 (C.12:7-61). The superintendent shall determine the criteria that shall be met for a person to qualify as an "experienced boater" pursuant to subsection d. of this section. When developing the written test, the superintendent shall consult with groups concerned with the nationwide standardization of such tests. Upon successful completion of the test, the person shall be given a certificate which shall fulfill the certificate requirement under subsection d. of section 2 of P.L.1987, c. 453 (C.12:7-61) and shall be required to be in the person's possession as provided in that section. A person may only take one test pursuant to this subsection.
b. A person who takes a test pursuant to subsection a. of this section shall pay a fee as determined by the superintendent to defray the costs of developing and administering the test and issuing certificates to persons who successfully complete the test.
c. In addition to all other penalties provided by law, a person who provides false information on an application for a written test issued pursuant to subsection a. of this section shall be subject to a fine of $\$ 100$.
d. The superintendent shall determine the qualifications for application and all other requirements under this section.
e. The superintendent shall be exempt from the provisions of the "Administrative Procedures Act," P.L.1968, c. 410 (C.52:14B-1 et seq.), in performing the requirements of this section. ${ }^{3}$
${ }^{3}$ [10.] 9. ${ }^{3}$ Section 3 of P.L.1997, c. 152 (C.12:7-61) is hereby repealed.
${ }^{3}$ [11. This act shall take effect on the first day of the sixth month following enactment except sections ${ }^{\mathbf{1}}$ [7 and 8] 8 and $9^{1}$ shall take effect immediately and expire on June 1, 2008.] ${ }^{3}$
${ }^{3} 10$. This act shall take effect on the first day of the sixth month following enactment except sections 7 and 8 shall take effect immediately and expire on June 1, 2008. ${ }^{3}$

## A2624 [4R]

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3 Requires boat safety course to operate boat on State waters; revises 4 other recreational boating laws.

## ASSEMBLY, No. 2624

# STATE OF NEW JERSEY 211th LEGISLATURE 

INTRODUCED MAY 3, 2004

Sponsored by:<br>Assemblyman ROBERT J. SMITH<br>District 4 (Camden and Gloucester)<br>Assemblyman GORDON M. JOHNSON<br>District 37 (Bergen)

## SYNOPSIS

Requires boat safety course to operate boat on State waters; revises other recreational boating laws.

## CURRENT VERSION OF TEXT

As introduced.

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#### Abstract

AN ACT concerning boating safety, amending and supplementing various parts of the statutory law, repealing section 3 of P.L.1997, c. 152 and making an appropriation.


Be It Enacted by the Senate and General Assembly of the State of New Jersey:

1. Section 2 of P.L.1987, c. 453 (C.12:7-61) is amended to read as follows:
2. a. A person who is under 16 years of age shall not operate a power vessel on the waters of this State, except that:
(1) a person who is under 16 years of age but at least 13 years of age and possesses a certificate certifying that person's successful completion of a boat safety course approved by the Superintendent of State Police in the Department of Law and Public Safety may operate:
(a) a power vessel powered solely by [a motor of less than one horsepower or] an electric motor [of 12 volts or less]; or
(b) a power vessel which is 12 feet or greater in length and powered by a motor, or combination of motors, of less than 10 horsepower;
(2) A person who is under 16 years of age and has successfully completed an approved boat safety course prior to July 1, 1996 may operate a power vessel on the tidal waters of this State, provided that the person complies with all other requirements of law, rule and regulation; and
(3) A person who is under 16 years of age and was issued an operator's license pursuant to section 7 of P.L.1954, c. 236 (C.12:7-34.7) before July 1, 1996 may operate a power vessel equipped with an outboard motor until the expiration date of that license.
b. [A] Except as otherwise provided in the schedule set forth in section 7 of P.L. c. (now pending before the Legislature as this bill), as of June 1, 2008, a person who is 16 years of age or older [and was born after December 31, 1978] shall not operate a power vessel on the waters of this State without having completed a boat safety course approved by the Superintendent of State Police in the Department of Law and Public Safety, except that:
(1) [ a person who is 18 years of age or older, and who has in his possession a valid motor vehicle operator's license issued pursuant to R.S.39:3-10, may operate on the waters of this State, without having completed a boat safety course approved by the Superintendent of State Police in the Department of Law and Public Safety, a power
[^1]Matter underlined thus is new matter.
vessel that is (a) powered solely by an electric motor or a motor, or combination of motors, of 10 horsepower or less, and (b) not a personal watercraft; ] Deleted by amendment (P.L. c. ) (now pending before the Legislature as this bill).
(2) an out-of-State resident, or a resident of a foreign country[, who is 18 years of age or older and who will be in this State for less than 90 days] may operate on the waters of this State, without having completed a boat safety course approved by the Superintendent of State Police in the Department of Law and Public Safety, a power vessel that is [(a)] registered in that person's state or country of residence [ and (b) not a personal watercraft] , provided, however, that the person presents written proof of successful completion of a boat safety course substantially similar to the boat safety course required pursuant to this section or a boat safety certificate issued by the state or country in which the person resides; and
(3) a person who is 18 years of age or older may operate on the waters of this State, without having completed a boat safety course approved by the Superintendent of State Police in the Department of Law and Public Safety, a rented power vessel [that is powered by a motor, or combination of motors, of more than 10 horsepower, and] that is not a personal watercraft, under the following conditions:
(a) the person rents the power vessel from a business engaged in renting power vessels for use on the waters of the State;
(b) the person has successfully completed a State-approved pre-rental instruction course provided by the owner or lessor of the power vessel prior to operating the power vessel on the waters of the State; and
(c) the owner of the power vessel rental business is experienced in the operation of power vessels and has successfully completed a boat safety course approved by the Superintendent of State Police in the Department of Law and Public Safety.

The boat safety course required pursuant to this subsection shall be made available through the Internet.

The Superintendent of State Police shall establish appropriate guidelines to implement the provisions of this subsection.

This subsection shall not apply to any person holding a United
States Coast Guard Operator's license, except as otherwise may be required by State or federal law.
c. Except as provided pursuant to section 18 of P.L.1995, c. 401 (C.12:7-86), a person shall not operate a personal watercraft on the waters of this State [after July 1, 1997,] without having successfully completed a boat safety course approved by the Superintendent of State Police in the Department of Law and Public Safety or a written test pursuant to [section 17 of P.L.1995, c.401] section 7 of P.L. c. (now pending before the Legislature as this bill).
d. Whenever a person who is required by this section or by section 7 of P.L.1995, c. 401 (C.12:7-76), section 3 or 4 of P.L.1952, c. 157 (C.12:7-46 or C.12:7-47), or section 9 of P.L.1986, c. 39 (C.12:7-57) to have completed a boat safety course operates a power vessel or personal watercraft, as appropriate, on the waters of this State, that person shall have in possession a certificate certifying that person's successful completion of a boat safety course approved by the superintendent and shall, when requested to do so, exhibit the certificate to a law enforcement or peace officer of this State. Failure of the person to exhibit the certificate is presumptive evidence that the person has not completed an approved boat safety course.
e. A person who violates subsection a., b., c. or d. of this section or who exhibits to a law enforcement or peace officer a certificate of completion of an approved boat safety course of another person is subject to a fine of not less than $\$ 100$ nor more than $\$ 500$.
f. A person who owns or has control or custody of a power vessel and allows the power vessel to be operated on the waters of this State by a person who is required pursuant to the provisions of this section to possess a certificate certifying successful completion of a boat safety course but who does not possess such certificate is subject to a fine of not more than $\$ 100$.
g. A person making application to the [Director of the Division of Motor Vehicles] Chief Administrator of the New Jersey Motor Vehicle Commission for a power vessel operator's license issued pursuant to section 3 of P.L.1995, c. 401 (C.12:7-72) who is required pursuant to the provisions of this section to possess a certificate certifying successful completion of a boat safety course shall submit [the original or a copy of the certificate] proof of successful completion of the course with the application. The director shall not issue a power vessel operator's license to such person who fails to submit [the original or a copy of the certificate] this proof. A permanent State of New Jersey Boating Safety Certificate or a temporary Boating Safety Certificate issued on a Division of State Police Application for Boating Safety Certificate Form shall satisfy this requirement.
(cf: P.L1997, c.152, s.5)
2. Section 2 of P.L.1987, c. 269 (C.12:7-23.2) is amended to read as follows:
2. Every power vessel used on the waters of this State shall at all times be equipped with a muffler or muffler system in good working order and in constant operation. A person shall not use a muffler or muffler system cutout, bypass or similar method or device designed to prevent or diminish the operational capacity of a muffler or muffler system installed on a power vessel used on the waters of this State. Decibel levels exceeding the limits established pursuant to rules and
regulations as measured by a noise meter operated by a trained Marine Police officer or municipal law enforcement officer shall be evidence of a violation of [this act] P.L.1987, c. 269 (C.12:7-23.2 et seq.). For the purposes of [this act] P.L.1987, c. 269 (C.12:7-23.2 et seq.), muffler means a sound dissipative device or system which abates the sound of gases which are emitted from an internal combustion engine and which prevents excessive or unusual noise.
(cf: P.L.1987, c.269, s.2)
3. Section 11 of P.L.1962, c. 73 (C.12:7-34.46) is amended to read as follows:
11. (a) Whenever any vessel upon the waters of this State is involved in an accident, it shall be the duty of the operator, so far as he can do so without serious danger to his own passengers, guests, crew, himself or his vessel, to render to all other persons affected by the accident such assistance as may be necessary in order to save them from or to minimize any danger caused by the accident. He shall also give his name, address, and identifying information regarding his vessel to any person injured and to the owner of any property damaged in the accident.
(b) Whenever an accident involves any vessel subject to this act and results in the death, disappearance, or injury of any person, or in property damage in excess of [\$500] the federal standard for filing an accident report as established pursuant to 33 C.F.R. s.173.55, the operator or operators thereof shall file, with the Division of State Police, a full description of the accident, including such information as that division may, by regulation, require within the times specified in subsection (c) of this section. The Superintendent of State Police shall notify operators, in a manner deemed appropriate, of a change in the federal standard for filing an accident report.
(c) A boating accident that occurs on the waters of this State shall be reported to the Division of State Police by the quickest means of communication possible, if the accident has caused the death or the disappearance of any person; any other reportable boating accident that may result in personal injury or property damage shall be reported within 10 days to the Division of State Police.
(d) The report of a boating accident herein required to be made shall not, during any judicial proceeding, be referred to in any way; it shall not be subject to subpoena nor admissible as evidence in any proceeding. Subject to these restrictions, information contained in a boating accident report and any statistical information based thereon will be made available upon request for official purposes to the United States Coast Guard or any federal agency successor thereto.
(cf: P.L.1995, c.401, s.26)
4. Section 14 of P.L.1962, c. 73 (C.12:7-34.49) is amended to read

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as follows:
14. (a) There is established within the department a seven-member Boat Regulation Commission which shall consist of the Attorney General as ex officio member and six public members. The public members shall be appointed by the Governor with the advice and consent of the Senate for four-year terms commencing on April 1 of the year of the appointment, except that of those first appointed, two shall be appointed for a term of one year, two for a term of two years, one for a term of three years and one for a term of four years. As far as possible the public members shall be experienced boaters and shall represent the various geographical sections and boating interests of the State. At least one of the public members shall be actively employed in the marine industry.

The chairman shall be designated by the Governor. Each member of the commission shall serve at the pleasure of the Governor during his term and until the successor of the commission member has been appointed and has qualified. Vacancies shall be filled only for the unexpired term.
(b) The members of the commission shall serve without compensation except for the actual expenses incurred while engaged in their duties as members of the commission.
(c) The commission will promulgate rules and regulations, subject to the approval of the Attorney General, not inconsistent with the provisions of this act and including, but not limited to the inspection, operation, equipping, anchorage, racing and safety of vessels upon the waters of this State.

These rules and regulations shall be such as are reasonably necessary for the protection of the health, safety and welfare of the public and for the free and proper use of said waters by any persons or vessels in, on or about such waters. These regulations shall not be inconsistent with regulations issued by the agency or agencies of the United States having jurisdiction with respect to power vessels upon the waters of this State.

The commission shall meet monthly or at the call of the Attorney General or the chairman of the commission or when requested by any three members of the commission. The Attorney General shall designate a staff from the department to handle administrative matters for the commission. The commission shall maintain minutes of its meetings and, within five working days following the commission's approval of the minutes, submit them to the: Governor; President of the Senate; Minority Leader of the Senate; Speaker of the General Assembly and Minority Leader of the General Assembly. (cf: P.L.1995, c.401, s.34)
5. Section 1 of P.L.1987, c. 453 (C.12:7-60) is amended to read as follows:

1. a. The Superintendent of State Police in the Department of Law and Public Safety shall establish a list of approved boat safety courses offered by public or private persons or agencies for profit or otherwise. Approved courses shall provide formal instruction in power vessel handling and safety. The superintendent may approve a boat safety course upon his own initiative or by application on a form to be created by the superintendent. The superintendent shall, pursuant to the "Administrative Procedure Act," P.L. 1968, c. 410 (C. 52:14B-1 et seq.), adopt rules and regulations to implement this section.
b. A public or private entity authorized to offer a boat safety course pursuant to subsection a. of this section shall not employ an instructor who:
(1) does not possess a valid boat safety certificate required by section 2 of P.L.1987, c. 453 (C.12:7-61); or
(2) has been convicted of any of the following crimes and offenses as evidenced by a criminal history record background check:
(a) In New Jersey, any crime or disorderly persons offense:
(i) involving danger to the person, meaning those crimes and disorderly persons offenses set forth in N.J.S.2C:11-1 et seq.. N.J.S.2C:12-1 et seq., N.J.S.2C:13-1 et seq., N.J.S.2C:14-1 et seq. or N.J.S.2C:15-1 et seq.:
(ii) against the family, children or incompetents, meaning those crimes and disorderly persons offenses set forth in N.J.S.2C:24-1 et seq.:
(iii) involving theft as set forth in chapter 20 of Title 2 C of the New Jersey Statutes:
(iv) involving any controlled dangerous substance or controlled substance analog as set forth in chapter 35 of Title 2 C of the New Jersey Statutes except paragraph (4) of subsection a. of N.J.S.2C:35-10;
(v) involving weapons or firearms, meaning those crimes and disorderly persons offenses set forth in chapters 39 and 58 of the New Jersey Statutes;
(vi) involving falsification of records under N.J.S.2C:21-4 or tampering with public records or information under N.J.S.2C:28-7.
(b) In any other state or jurisdiction, conduct which, if committed in New Jersey, would constitute any of the crimes or disorderly persons offenses described in subparagraph a. of this paragraph.

The Marine Services Bureau in the Division of State Police shall obtain the instructor's name, address, fingerprints and written consent for a criminal history record background check to be performed pursuant to this paragraph. The Marine Services Bureau is authorized to receive criminal history record information from the State Bureau of Identification in the Division of State Police and the Federal Bureau of Investigation consistent with applicable State and federal laws, rules and regulations. The Marine Services Bureau shall determine whether

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the person is disqualified from employment as an instructor based on
the person's criminal history record background check and render the
decision to the public or private entity.
    The instructor shall bear the cost for the criminal history record
background check, including all costs of administering and processing
the check, but a volunteer instructor shall be afforded a fee reduction
as authorized by applicable by State and federal law, rule and
regulation.
(cf: P.L.1987, c.453, s.1)
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6. Section 18 of P.L.1995, c. 401 (C.12:7-86) is amended to read as follows:
7. A person who is 16 years of age or older may operate a personal watercraft without having completed a boat safety course required pursuant to subsection c. of section 2 of P.L.1987, c. 453 (C.12:7-61) [ or a written test administered pursuant to section 17 of P.L.1995, c.401,] under the following conditions:
a. (1) the person operates the personal watercraft within the boundaries of an area designated solely for the operation of personal watercraft by a business engaged in renting personal watercraft for use on the waters of the State;
(2) the area designated for such operation is supervised by a person who is experienced in the operation of personal watercraft and who has successfully completed a boat safety course approved pursuant to section 1 of P.L.1987, c. 453 (C.12:7-60); and
(3) the person has successfully completed an instruction course provided by the owner or lessee of the personal watercraft prior to operating the personal watercraft within the designated area.
b. [For the first 21 days following the purchase of a personal watercraft, provided that:
(1) the operator of the personal watercraft is the person who purchased the personal watercraft or a member of that person's immediate family;
(2) the operator of the personal watercraft is at least 16 years of age;
(3) the personal watercraft that has been purchased is the only personal watercraft being operated pursuant to this subsection;
(4) the seller of the personal watercraft has provided educational materials regarding the safe operation of the personal watercraft at the time of sale; and
(5) the purchaser and the seller of the personal watercraft have signed a certificate acknowledging that the information required pursuant to paragraph 4 of this subsection has been provided by the seller and received by the purchaser at the time of purchase of the personal watercraft.] Deleted by amendment (P.L. c. ) (now pending before the Legislature as this bill).

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c. [The person has written proof, while operating the personal watercraft, of successful completion of a boat safety course substantially similar to the boat safety course required pursuant to the boat safety course administered pursuant to section 1 of P.L.1987, c. 453 (C.12:7-60).] Deleted by amendment (P.L. c. ) (now pending before the Legislature as this bill).
d. [(1) The person does not own a personal watercraft and the owner of the personal watercraft possesses a certificate showing the successful completion of a boat safety course required pursuant to subsection c. of section 2 of P.L.1987, c. 453 (C.12:7-61) or a written test administered pursuant to section 17 of P.L.1995, c.401;
(2) the owner of the personal watercraft instructs the owner in the proper operation of the personal watercraft;
(3) the person is accompanied by the owner of the personal watercraft and they remain within 150 feet and in sight of each other;
(4) the cumulative number of days of operation by a person under this subsection does not exceed five days during a calendar year; and
(5) the person has not violated any provision of chapter 7 of this title.] Deleted by amendment (P.L. c. ) (now pending before the Legislature as this bill).

A person who violates this subsection shall be subject to a penalty of not less than $\$ 200$ and not more than $\$ 500$ for each violation.

Pursuant to the provisions of the "Administrative Procedure Act," P.L.1968, c. 410 (C.52:14B-1 et seq.), the Superintendent of State Police shall adopt any rules or regulations necessary to implement the provisions of this section.
(cf: P.L.1997, c.152, s.2)
7. (New section) The mandatory boat safety course required by section 2 of P.L.1987, c. 453 (C.12:7-61) shall be successfully completed by:
a. persons born after December 31, 1968 before June 1, 2005;
b. persons born after December 31, 1958 before June 1, 2006;
c. persons born after December 31, 1948 before June 1, 2007; and
d. all other persons before June 1, 2008.
8. (New section) a. The Superintendent of State Police shall develop, and the superintendent, or a designee, shall administer, a written test for experienced boaters which shall be issued in lieu of completing the boat safety course required pursuant to section 2 of P.L.1987, c. 453 (C.12:7-61). When developing the written test, the superintendent shall consult with groups concerned with the nationwide standardization of such tests. Upon successful completion of the test, the person shall be given a certificate which shall fulfill the certificate requirement under subsection d. of section 2 of P.L.1987, c. 453 (C.12:7-61) and shall be required to be in the person's

## A2624 R. SMITH, JOHNSON

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possession as provided in that section. A person may only take one test pursuant to this subsection.
b. A person who takes a test pursuant to subsection a. of this section shall pay a fee as determined by the superintendent to defray the costs of developing and administering the test and issuing certificates to persons who successfully complete the test.
c. In addition to all other penalties provided by law, a person who provides false information on an application for a written test issued pursuant to subsection a. of this section shall be subject to a fine of $\$ 100$.
d. The superintendent shall determine the qualifications for application and all other requirements under this section.
e. The superintendent shall be exempt from the provisions of the "Administrative Procedures Act," P.L.1968, c. 410 (C.52:14B-1 et seq.), in performing the requirements of this section.
9. There is appropriated from the Maritime Industry Fund, established pursuant to section 8 of P.L.2001, c. 429 (C.27:1A-82), to the Department of Law and Public Safety a sum in the amount of $\$ 500,000$ for increasing the patrolling of State waters by the State Police Marine Services Bureau and for related boating safety administrative expenses.
10. Section 3 of P.L.1997, c. 152 (C.12:7-61) is hereby repealed.
11. This act shall take effect on the first day of the sixth month following enactment except sections 7 and 8 shall take effect immediately and expire on June 1, 2008.

## STATEMENT

This bill would require all persons to pass a boat safety course before operating a boat on the waterways of this State.

Under current law, a boat safety course is required under two circumstances: (1) when a person is born after December 31, 1978; and (2) when the vessel is a personal watercraft (PWC). In other words, anyone who was born before 1979 is permitted to operate a power vessel (other than a PWC) without ever having completed a basic course on boating safety. This bill would change this law to require all persons to pass such a course. The requirement would be phased-in as follows: persons born after December 31, 1968 would have to successfully complete the course before June 1, 2005; persons born after December 31, 1958 before June 1, 2006; persons born after December 31, 1948 before June 1, 2007; and all other persons before June 1, 2008.

Under the bill, the required boat safety course would be made available through the Internet. Also, experienced boaters would have a "test-out" option. This option allows a boater to take a written test in lieu of the boat safety course. The person would have one chance to take this test; if the person fails, they would be required to take the full course. The boat safety course requirement would not be applicable to persons with a United States Coast Guard operator's license.

The bill also removes many of the current exceptions to the boat safety course requirement that are available to persons operating a power vessel or PWC. Under the bill, out-of-State residents would be permitted to operate a vessel in this State only if they have proof that they have completed a boat safety course substantially similar to the course required in this State or if they exhibit a boat safety certificate issued by their State. Persons 18 years of age or older would continue to be permitted to rent a power vessel from a rental business if they complete a pre-rental course given by the owner of the vessel and the owner is an experienced boater who has a boat safety course certificate. Persons 16 years of age or older would be permitted to rent a PWC if they operate the PWC within boundaries designated by the rental business, are supervised by a person experienced in the operation of the PWC and who has a boating safety certificate and successfully complete an instruction course provided by the owner of the PWC.

Under current law, a person required to pass a boat safety course must present a boat safety certificate evidencing successful completion of the course to obtain a power vessel operator's license to operate on nontidal waters in the State. This requirement would apply to all persons required to pass the course under this bill. The bill also specifies that a State of New Jersey Boating Safety or temporary Boating Safety Certificate issued on a Division of State Police Application for Boating Safety Certificate Form satisfies this requirement.

The bill also requires instructors hired by boat safety course schools to pass a criminal history record background check. Persons convicted of the following crimes or offenses committed in this State or another jurisdiction would be disqualified from teaching the course: 1) those involving danger to the person, including homicide, assault, kidnapping, sex offenses, burglary and carjacking; 2) those committed against the family, such as endangering the welfare of children, incompetent persons and the elderly; 3) theft; 4) those involving controlled dangerous substances; 5) those involving weapons or firearms; and 6) falsification of records or tampering with public records.

The bill also makes the following changes to the State's boating laws:

## A2624 R. SMITH, JOHNSON

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*Local law enforcement officers would be authorized to enforce the provisions of the Power Vessel Noise Control Act.
*The threshold for filing a boating accident report (BAR) would correspond with the federal standard. Current State law requires a BAR if a boating accident results in more than $\$ 500$ property damage. This would change to $\$ 2,000$, the current federal standard.
*The Boat Regulation Commission, which promulgates rules and regulations concerning boat safety, would be required to maintain minutes of its meetings and, within five working days following the commission's approval of the minutes, submit them to the: Governor; President of the Senate; Minority Leader of the Senate; Speaker of the General Assembly and Minority Leader of the General Assembly.
*Technical corrections also have been made in the bill, including the repeal of section 3 of P.L.1997, c. 152 to correct a discrepancy in the text of P.L.1997, c. 152.

Finally, the bill appropriates $\$ 500,000$ from the Maritime Industry Fund to be dedicated to increased patrolling of State waterways by the State Marine Police Marine Services Bureau and to related boating safety administrative expenses.

# ASSEMBLY AGRICULTURE AND NATURAL RESOURCES COMMITTEE 

## STATEMENT TO

ASSEMBLY, No. 2624

with committee amendments

## STATE OF NEW JERSEY

DATED: MAY 17, 2004


#### Abstract

The Assembly Agriculture and Natural Resources Committee favorably reports Assembly Bill No. 2624, with committee amendments.

This bill, as amended, would require all persons to pass a boat safety course before operating any power vessel, personal watercraft, or any sailboat in excess of 12 feet in length, except if the person has a United States Coast Guard operator's license or is eligible to take a written examination for experienced boaters and successfully completes that examination. A person taking the written examination would have one chance to take the test, and if the person fails, the person would be required to take the full course.

Under current law, a boat safety course is required under two circumstances: 1) when a person is born after December 31, 1978; and 2) when the vessel is a personal watercraft. Anyone who was born before 1979 is permitted to operate a power vessel (other than a personal water craft) without having completed a basic course on boating safety.

The bill, as amended, would change the law to require all persons to pass a boat safety course or a written examination for experienced boaters, with exceptions provided for: 1) out-of-State residents who are in the State for 30 days or less and operating their own registered vessel, 2) renters who are at least 18 years of age renting vessels that are not personal watercraft, and 3) first-time boat buyers during the first 60 days that they own the boat. The general requirement would be phased-in as follows: 1) persons born on or after December 31, 1968 and on or after December 31, 1978, and persons born on or after December 31, 1948 who have purchased a power vessel that is not a personal watercraft for the first time and have completed only the State-approved pre-first-time-purchase instruction course would be required to successfully complete the required boat safety course before June 1, 2005; 2) persons born on or after December 31, 1958 would be required to successfully complete the required boat safety course before June 1, 2006; 3) persons born after December 31, 1948


who are not first-time boat buyers would be required to successfully complete the boat safety course before June 1, 2007; and all other persons would be required to do so before June 1, 2008. Under the bill, as amended, the required boat safety course would be made available through the Internet, but the written examination would be required to be administered by an instructor in person and present with the person taking the examination.

The bill, as amended, establishes a definition of "approved boat safety course" and "approved boat safety instructor". The term "approved boat safety course" is defined as a boat safety course that is approved by the Superintendent of State Police, in consultation with the Attorney General, and provides at least eight hours of instruction, with a minimum of six hours of classroom instruction, or, if provided via the Internet, provides at least the equivalent of eight hours of instruction, and, whether provided in a classroom or via the Internet, concludes with a closed-book written examination, the time for which would be in addition to the instruction time provided. The term "approved boat safety instructor" means an individual who is trained and experienced in the art and science of navigation and seamanship and who holds a current certification as an instructor as provided by the United States Coast Guard Auxiliary, the United States Power Squadron, the National Safe Boating Council or other national certification program that is determined to be acceptable by the Superintendent of State Police.

The bill, as amended, also removes some of the exceptions under current law for who is required to complete the boat safety course requirement affecting operators of power vessels or personal watercraft. Under the bill as introduced, out-of-State residents would be permitted to operate a power vessel on the waters of this State only if they have proof that they have completed a boat safety course substantially similar to the course required in this State or if they exhibit a boat safety certificate issued by their State. Under the bill as amended, out-of-State residents in the State for 30 days or less would be allowed to operate power vessels registered in their state or country of residence without having successfully completed a State approved boat safety course, provided the person presents:

1) written proof of successful completion of a boat safety course endorsed or approved by another state, the National Association of State Boating Law Administrators or its successor organization, or the United States Coast Guard;
2) a boat safety course substantially similar to the boat safety course required pursuant to this section as determined by the Superintendent of State Police; or
3) a boat safety certificate issued by the state or country in which the person resides.

Under the bill, as amended, persons 18 years of age or older would continue to be permitted to rent a power vessel from a rental business if they complete a pre-rental course given by the owner of the vessel
and the owner is an experienced boater who has a boat safety course certificate. Persons 16 years of age or older would be permitted to rent a personal watercraft if they operate it within boundaries designated by the rental business, are supervised by a person experienced in the operation of the personal watercraft and who has a boating safety certificate and successfully complete an instruction course provided by the owner of the personal watercraft. The bill, as amended, also provides that first-time boat buyers may operate power vessels without having met the boat safety course requirement for the first 60 days of ownership, if they take a boat safety course offered by the dealership that has been State-approved. The bill, as amended, also clarifies that the dealership course does not satisfy the requirements under the bill, as amended.

Under current law, a person required to pass a boat safety course must present a boat safety certificate evidencing successful completion of the course to obtain a power vessel operator's license to operate on nontidal waters in the State. This requirement would apply to all persons required to pass the course or the written examination for experienced boaters under the bill, as amended. The bill, as amended, also specifies that a State of New Jersey Boating Safety or temporary Boating Safety Certificate issued on a Division of State Police Application for Boating Safety Certificate Form satisfies this requirement.

The bill, as amended, also requires instructors hired by boat safety course schools to pass a criminal history record background check. Persons convicted of the following crimes or offenses committed in this State or another jurisdiction would be disqualified from teaching the course: 1) those involving danger to the person, including homicide, assault, kidnaping, sex offenses, burglary and car jacking; 2) those committed against the family, such as endangering the welfare of children, incompetent persons and the elderly; 3) theft; 4) those involving controlled dangerous substances; 5) those involving weapons or firearms; and 6) falsification of records or tampering with public records.

The bill, as amended, also makes the following changes to the State's boating laws:

* Local law enforcement officers would be authorized to enforce the provisions of the Power Vessel Noise Control Act;
* The threshold for filing a boating accident report (BAR) would correspond with the federal standard. Current State law requires a BAR if a boating accident results in more than $\$ 500$ property damage. This would change to $\$ 2,000$, the current federal standard;
* The Boat Regulation Commission, which promulgates rules and regulations concerning boat safety, would be required to maintain minutes of its meetings and, within five working days following the commission's approval of the minutes, submit them to the: Governor; President of the Senate; Minority Leader of the Senate; Speaker of the General Assembly and Minority Leader of the General Assembly; and
* The repeal of section 3 of P.L.1997, c. 152 to correct a discrepancy in the text of P.L.1997, c.152.

Finally, the bill, as amended, makes technical and clarifying corrections to the law and the bill as introduced.

## COMMITTEE AMENDMENTS

Committee amendments to the bill:

1) expand the requirement to successfully pass a boat safety course or a written examination for experienced boaters to the operation of sailboats in excess of 12 feet in length;
2) establish the same requirements and penalties for the operation of sailboats in excess of 12 feet in length that are provided for the operation of power vessels under subsections d., e., and f. of section 2 of P.L.1987, c. 453 (C.12:7-61);
3) provide that out-of-State residents in the State for 30 days or less would be allowed to operate power vessels registered in their state or country of residence without having successfully completed a State approved boat safety course, if the out-of-State resident presents:
a) written proof of successful completion of a boat safety course endorsed or approved by another state, the National Association of State Boating Law Administrators or its successor organization, or the United States Coast Guard;
b) a boat safety course substantially similar to the boat safety course required pursuant to this section as determined by the Superintendent of State Police; or
c) a boat safety certificate issued by the state or country in which the person resides;
4) require that approved boat safety courses are approved by the Superintendent of State Police, in consultation with the Attorney General;
5) require that approved boat safety courses provide at least eight hours of instruction, with a minimum of six hours of classroom instruction, or, if provided via the Internet, provide at least the equivalent of eight hours of instruction, and, whether provided in a classroom or via the Internet, conclude with a closed-book written examination, the time for which would be in addition to the instruction time provided;
6) stipulate that the written examination for an Internet course must be administered by an instructor in person and present with the person taking the written examination;
7) specify that an approved boat safety instructor be an individual who is trained and experienced in the art and science of navigation and seamanship and who holds a current United States Coast Guard operator's license, or current certification as an instructor as provided by the United States Coast Guard Auxiliary, the United States Power Squadron, the National Safe Boating Council or other national certification program that is determined to be acceptable by the Superintendent of State Police;
8) require the Superintendent of State Police to consult with the National Association of State Boating Law Administrators or its successor organization when developing rules and regulations concerning approved boat safety courses and instructors;
9) require persons born on or after December 31, 1948 who have purchased a power vessel that is not a personal watercraft for the first time and have completed only the State-approved pre-first-timepurchase instruction course to complete the required boat safety course before June 1, 2005;
10) delete the provision appropriating $\$ 500,000$ from the Maritime Industry Fund; and
11) made technical and clarifying amendments.

# STATEMENT TO 

# [First Reprint] <br> ASSEMBLY, No. 2624 

with Assembly Floor Amendments<br>(Proposed By Assemblyman SMITH)

ADOPTED: JUNE 10, 2004

Assembly Bill No.2624(1R) requires all persons to pass a boat safety course before operating a power vessel, a personal watercraft or any sailboat that is more than 12 feet long, with certain limited exceptions. Under one exception, an experienced boater may take a written test in lieu of the mandatory course. Under another exception, persons 18 years of age or older who purchase a power vessel for the first time may operate that vessel for 60 days without having completed the mandatory boating course if they successfully complete a State-approved pre-first-time-purchase instruction course offered by the owner of the boat dealership.

These Assembly amendments define an "experienced boater" as a boater who has, in aggregate, owned a registered sailboat or registered power vessel for at least seven years. The amendments also require the State-approved pre-first-time-purchase instruction course to be a uniform course developed by the State Police. Further amendments conform the provisions of the bill to the Senate Committee Substitute for Senate Bill Nos. 303 and 1512. In addition to making clarifying and technical corrections, these amendments make it optional, rather than mandatory, for the boating safety course to be made available via the Internet.

# STATEMENT TO 

# [Second Reprint] <br> ASSEMBLY, No. 2624 

with Senate Floor Amendments<br>(Proposed By Senators KARCHER and MADDEN)

ADOPTED: JUNE 21, 2004

Assembly Bill No. 2624(2R) requires all persons to pass a boat safety course before operating any power vessel, personal watercraft or any sailboat in excess of 12 feet in length, with certain limited exceptions.

These Senate amendments remove the provisions regarding sailboats. Under the amendments, persons would not be required to pass a boat safety course to operate a non-motorized sailboat.

One exception to the boating safety course requirement under the bill allows out-of-State residents 18 years of age or older who are in the State for 30 days or less to operate their own registered vessel if they: (1) prove they have passed a boat safety course approved by another State, the National Association of State Boating Law Administrators or the United States Coast Guard; (2) prove they have passed a course substantially similar course to this State's course; or (3) possess a boat safety certificate issued by their state or country. These Senate amendments make this exception applicable to out-ofState residents 16 years of age or older and increase the length of time they may operate in the State to 90 days.

Another exception to the boat safety course requirement under the bill allows first-time boat buyers to operate their boats for the first 60 days of ownership if they take a State-approved boat safety course offered by the dealership. These Senate amendments make this exception applicable to any purchase, not just a first time purchase and reduce the period of time that a person may operate a boat under this exception to 30 days.

The bill required an "approved boat safety course" to consist of at least eight hours of instruction, with a minimum of six hours of classroom instruction, or, if provided via the Internet, the equivalent of eight hours of instruction. These Senate amendments remove these provisions and specify that the course meet qualifications set forth in rules and regulations promulgated by the State Police, in consultation with the Attorney General. The amendments also allow for current providers of an approved course to continue to provide that course until the approval expires.

The bill allows experienced boaters to pass a written test in lieu of taking the boat safety course. The amendments direct the State Police to determine the criteria that shall be met for a person to be considered
an experienced boater in order to be eligible for the test.
The bill phases in the requirement that all boaters pass a boat safety course in 10-year intervals. These Senate amendments clarify that all persons born after December 31, 1978 would continue to be required to take the boat safety course before operating a power vessel, including a personal watercraft. The amendments also remove provisions requiring a different phase-in schedule for persons who take a pre-instruction course.

The remaining amendments are clarifying and technical in nature.

# STATEMENT TO 

# [Third Reprint] <br> ASSEMBLY, No. 2624 

with Assembly Floor Amendments<br>(Proposed By Assemblyman SMITH)

ADOPTED: JANUARY 9, 2006

Assembly Bill No. 2624(3R) phases in over 10-year intervals the requirement that all persons pass a boat safety course before operating a power vessel, with certain limited exceptions. Under the bill, an "approved boat safety course" must meet qualifications set forth in regulations promulgated by the Superintendent of State Police, in consultation with the Attorney General.

These Assembly amendments specify that the State Police regulations governing the boat safety course require at least eight hours of instruction, with a minimum of six hours classroom instruction. If the course is offered via the Internet, the regulations must require the equivalent of eight hours instruction.

The amendments also make technical corrections to the phase-in schedule in section 7 of the bill.

# LEGISLATIVE FISCAL ESTIMATE [First Reprint] <br> ASSEMBLY, No. 2624 STATE OF NEW JERSEY 211th LEGISLATURE 

DATED: JUNE 17, 2004

## SUMMARY

| Synopsis: | Requires boat safety course to operate boat on State waters; revises <br> other recreational boating laws. |
| :--- | :--- |
| Type of Impact: | Unknown Expenditure Increase. General Fund. |
| Agencies Affected: | Department of Law and Public Safety; Division of State Police |

Office of Legislative Services Estimate

| Fiscal Impact | FY 2005 | FY 2006 |
| :--- | :---: | :---: |
| State Cost | Unknown Expenditure Increase |  |
| State Revenue |  | Unknown Possible Revenue Increase |

! Requires all persons to successfully pass a boat safety course before operating any power vessel, personal watercraft, or any sailboat longer than 12 feet, with certain limited exceptions.
! Establishes a definition of "approved boat safety course" and "approved boat safety instructor."
! Specifies that certain instructors hired by boat safety course schools pass a criminal history record background check.
! Provides penalties for violations of the bill.
! Requires the boat safety course to be made available through the Internet. The written examination is required to be administered by an instructor in person and present with the person taking the examination.

## BILL DESCRIPTION

Assembly Bill No. 2624 (1R) of 2004 requires all persons to successfully pass a boat safety course before operating any power vessel, personal watercraft, or any sailboat longer than 12 feet, with limited certain exceptions.

Under current law, a boat safety course is required under two circumstances: 1) when a person is born after December 31, 1978; and 2) when the vessel is a personal watercraft. Anyone who was born before 1979 is permitted to operate a power vessel (other than a personal water craft) without having completed a basic course on boating safety.

The bill revises the law to require all persons to pass a boat safety course or a written examination for experienced boaters, with certain limited exceptions. The bill requires the boat safety course to be made available through the Internet. The written examination would be required to be administered by an instructor in person and present with the person taking the examination.

The bill establishes a definition of "approved boat safety course" and "approved boat safety instructor." Certain instructors hired by boat safety course schools must pass a criminal history record background check. Persons convicted of certain crimes or offenses committed in this State or another jurisdiction would be disqualified from teaching the course.

The bill makes the following revisions to the State's boating laws:

* Local law enforcement officers would be authorized to enforce the provisions of the Power Vessel Noise Control Act;
* The threshold for filing a boating accident report (BAR) would correspond with the federal standard; and
* The Boat Regulation Commission, which promulgates rules and regulations concerning boat safety, would be required to maintain minutes of its meetings.


## FISCAL ANALYSIS

## EXECUTIVE BRANCH

None received.

## office of Legislative Services

The Office of Legislative Services (OLS) estimates the State will incur an unknown cost as a result of this bill. The boat safety course requirements currently apply to only those born after 1979. The Superintendent of State Police already provides a list of approved boat safety courses and enforces the requirement as it currently applies.

The Division of State Police may incur expenditures from building an Internet course. By expanding the requirement essentially to all boaters this may increase the amount of enforcement required and possibly create additional administrative costs. Any additional administrative costs to test experienced boaters are authorized to be covered by a fee charged to the individual. It is unknown to OLS how many additional boaters will be effected by this bill. Additionally, it is unknown how many boating instructors require background checks, however, the bill provides that the individual is responsible for the cost.

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Section: Law and Public Safety
Analyst: Kristin A. Brunner
        Associate Fiscal Analyst
Approved: David J. Rosen
        Legislative Budget and Finance Officer
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This fiscal estimate has been prepared pursuant to P.L.1980, c.67.

# LEGISLATIVE FISCAL ESTIMATE <br> [Third Reprint] <br> ASSEMBLY, No. 2624 STATE OF NEW JERSEY 211th LEGISLATURE 

DATED: JUNE 30, 2004

## SUMMARY

| Synopsis: | Requires boat safety course to operate boat on State waters; revises <br> other recreational boating laws. |
| :--- | :--- |
| Type of Impact: | Unknown Expenditure Increase. General Fund |
| Agencies Affected: | Department of Law and Public Safety; Division of State Police |

## Office of Legislative Services Estimate

| Fiscal Impact | $\underline{\text { FY 2005 }}$ | $\underline{\text { FY 2006 }}$ |
| :--- | :---: | :---: |$\underline{\text { FY 2007 }}$

! Requires all persons to successfully pass a boat safety course before operating any power vessel or personal watercraft, with certain limited exceptions.
! Establishes a definition of "approved boat safety course," "approved boat safety instructor" and "experienced boater."
! Specifies that certain instructors hired by boat safety course schools pass a criminal history record background check.
! Provides penalties for violations of the bill.
! Provides for the option of making a boating safety course available through the Internet. The written examination is required to be administered by an instructor in person and present with the person taking the examination.

## BILL DESCRIPTION

Assembly Bill No. 2624[3R] of 2004 requires all persons to successfully pass a boat safety course before operating any power vessel or personal watercraft, with limited certain exceptions.

Under current law, a boat safety course is required under two circumstances: 1) when a person is born after December 31, 1978; and 2) when the vessel is a personal watercraft. Anyone

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www.njleg.state.nj.us
who was born before 1979 is permitted to operate a power vessel (other than a personal water craft) without having completed a basic course on boating safety.

The bill revises the law to require all persons to pass a boat safety course or a written examination for experienced boaters, with certain limited exceptions. The bill provides an option to establish a boat safety course through the Internet. The written examination would be required to be administered by an instructor in person and present with the person taking the examination.

The bill establishes a definition of "approved boat safety course," "approved boat safety instructor" and "experienced boater." Certain instructors hired by boat safety course schools must pass a criminal history record background check. Persons convicted of certain crimes or offenses committed in this State or another jurisdiction would be disqualified from teaching the course.

The bill makes the following revisions to the State's boating laws:

* Local law enforcement officers would be authorized to enforce the provisions of the Power Vessel Noise Control Act;
* The threshold for filing a boating accident report (BAR) would correspond with the federal standard; and
* The Boat Regulation Commission, which promulgates rules and regulations concerning boat safety, would be required to maintain minutes of its meetings.


## FISCAL ANALYSIS

## EXECUTIVE BRANCH

None received.

## office of LEGISLATIVE SERVICES

The Office of Legislative Services (OLS) estimates the State will incur an unknown cost as a result of this bill. The boat safety course requirements currently apply to only those born after 1979. The Superintendent of State Police already provides a list of approved boat safety courses and enforces the requirement as it currently applies.

The Division of State Police may incur expenditures by expanding the requirement essentially to all boaters, increasing the amount of enforcement required and possibly creating additional administrative costs. Any additional administrative costs to test experienced boaters are authorized to be covered by a fee charged to the individual. According to statistics provided by the State Police, taken from the Motor Vehicle Commission, there were 203,835 registered vessels in 2003. It is unknown to OLS how many additional boaters will be effected by this bill. Additionally, it is unknown how many boating instructors will require background checks, however, the bill provides that the individual is responsible for the cost.

## A2624 [3R]

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Section: Law and Public Safety
Analyst: Kristin A. Brunner
    Associate Fiscal Analyst
Approved: David J. Rosen
    Legislative Budget and Finance Officer
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This legislative fiscal estimate has been produced by the Office of Legislative Services due to the failure of the Executive Branch to respond to our request for a fiscal note.

This fiscal estimate has been prepared pursuant to P.L.1980, c.67.

# LEGISLATIVE FISCAL ESTIMATE <br> [Fourth Reprint] <br> ASSEMBLY, No. 2624 STATE OF NEW JERSEY 211th LEGISLATURE 

DATED: FEBRUARY 14, 2006

## SUMMARY

| Synopsis: | Requires boat safety course to operate boat on State waters; revises <br> other recreational boating laws. |
| :--- | :--- |
| Type of Impact: | Unknown Expenditure Increase. General Fund |
| Agencies Affected: | Department of Law and Public Safety; Division of State Police |

Office of Legislative Services Estimate

| Fiscal Impact | $\underline{\text { FY 2005 }}$ | FY 2006 |
| :--- | :---: | :---: |
| State Cost | Unknown Expenditure Increase |  |
| State Revenue |  | Unknown Possible Revenue Increase |

! Requires all persons to successfully pass a boat safety course before operating any power vessel or personal watercraft, with certain limited exceptions.
! Establishes a definition of "approved boat safety course," "approved boat safety instructor" and "experienced boater."
! Specifies that certain instructors hired by boat safety course schools pass a criminal history record background check.
! Provides penalties for violations of the bill.
! Provides for the option of making a boating safety course available through the Internet. The written examination is required to be administered by an instructor in person and present with the person taking the examination.

## BILL DESCRIPTION

Assembly Bill No. 2624 (4R) of 2004 requires all persons to successfully pass a boat safety course before operating any power vessel or personal watercraft, with limited certain exceptions.

Under current law, a boat safety course is required under two circumstances: 1) when a person is born after December 31, 1978; and 2) when the vessel is a personal watercraft. Anyone who was born before 1979 is permitted to operate a power vessel (other than a personal water

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craft) without having completed a basic course on boating safety.
The bill revises the law to require all persons to pass a boat safety course or a written examination for experienced boaters, with certain limited exceptions. The bill provides an option to establish a boat safety course through the Internet. The written examination would be required to be administered by an instructor in person and present with the person taking the examination.

The bill establishes a definition of "approved boat safety course," "approved boat safety instructor" and "experienced boater." Certain instructors hired by boat safety course schools must pass a criminal history record background check. Persons convicted of certain crimes or offenses committed in this State or another jurisdiction would be disqualified from teaching the course.

The bill makes the following revisions to the State's boating laws:
C Local law enforcement officers would be authorized to enforce the provisions of the Power Vessel Noise Control Act;
C The threshold for filing a boating accident report (BAR) would correspond with the federal standard; and
C The Boat Regulation Commission, which promulgates rules and regulations concerning boat safety, would be required to maintain minutes of its meetings.

## FISCAL ANALYSIS

## EXECUTIVE BRANCH

None received.

## OFFICE OF LEGISLATIVE SERVICES

The Office of Legislative Services estimates the State will incur an unknown cost as a result of this bill. The boat safety course requirements currently apply to only those born after 1979. The Superintendent of State Police already provides a list of approved boat safety courses and enforces the requirement as it currently applies.

The Division of State Police may incur expenditures by expanding the requirement essentially to all boaters, increasing the amount of enforcement required and possibly creating additional administrative costs. Any additional administrative costs to test experienced boaters are authorized to be covered by a fee charged to the individual. According to statistics provided by the State Police, taken from the Motor Vehicle Commission, there were 203,835 registered vessels in 2003. It is unknown to the Office of Legislative Services how many additional boaters will be effected by this bill. Additionally, it is unknown how many boating instructors will require background checks, however, the bill provides that the individual is responsible for the cost.

## Section: Law and Public Safety

Analyst: Kristin A. Brunner
Associate Fiscal Analyst
Approved: David J. Rosen
Legislative Budget and Finance Officer
This legislative fiscal estimate has been produced by the Office of Legislative Services due to the

## A2624 [4R]

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failure of the Executive Branch to respond to our request for a fiscal note.

This fiscal estimate has been prepared pursuant to P.L.1980, c.67.

## SENATE, No. 303

# STATE OF NEW JERSEY 211th LEGISLATURE 

## PRE-FILED FOR INTRODUCTION IN THE 2004 SESSION

Sponsored by:<br>Senator ANDREW R. CIESLA<br>District 10 (Monmouth and Ocean)

## SYNOPSIS

Provides four-year phase-in of boat safety course requirement for operating power vessels other than personal watercraft; restates age requirements for power vessel operation and exceptions to course requirement.

## CURRENT VERSION OF TEXT

As introduced.


## S303 CIESLA

AN ACT concerning boat safety courses and the operation of power vessels other than personal watercraft, supplementing P.L.1995, c. 401 (C.12:7-70 et seq.), amending P.L.1982, c.77, and repealing section 2 of P.L.1987, c. 463.

Be It Enacted by the Senate and General Assembly of the State of New Jersey:

1. (New section) a. Commencing June 1, 2004, no person under the age of 35 shall operate a power vessel other than a personal watercraft on the waters of this State, without having successfully completed a boat safety course approved by the Superintendent of State Police in the Department of Law and Public Safety pursuant to section 1 of P.L.1987, c. 453 (C.12:7-60) or section 4 of P.L. , c. (C. )(now pending before the Legislature as this bill), and having in the person's possession a certificate certifying that person's successful completion of the boat safety course, except as provided pursuant to section 3 of P.L. , c. (C. )(now pending before the Legislature as this bill).
b. Commencing June 1, 2005, no person under the age of 45 shall operate a power vessel other than a personal watercraft on the waters of this State, without having successfully completed a boat safety course approved by the Superintendent of State Police in the Department of Law and Public Safety pursuant to section 1 of P.L.1987, c. 453 (C.12:7-60) or section 4 of P.L. , c. (C. )(now pending before the Legislature as this bill), and having in the person's possession a certificate certifying that person's successful completion of the boat safety course, except as provided pursuant to section 3 of P.L. , c. (C. )(now pending before the Legislature as this bill).
c. Commencing June 1, 2006, no person under the age of 55 shall operate a power vessel other than a personal watercraft on the waters of this State, without having successfully completed a boat safety course approved by the Superintendent of State Police in the Department of Law and Public Safety pursuant to section 1 of P.L.1987, c. 453 (C.12:7-60) or section 4 of P.L. , c. (C. ) (now pending before the Legislature as this bill), and having in the person's possession a certificate certifying that person's successful completion of the boat safety course, except as provided pursuant to section 3 of P.L. , c. (C. )(now pending before the Legislature as this bill.
d. Commencing June 1, 2007, no person shall operate a power vessel other than a personal watercraft on the waters of this State,

[^2]without having successfully completed a boat safety course approved by the Superintendent of State Police in the Department of Law and Public Safety pursuant to section 1 of P.L.1987, c. 453 (C.12:7-60) or section 4 of P.L. , c. (C. )(now pending before the Legislature as this bill), and having in the person's possession a certificate certifying that person's successful completion of the boat safety course, except as provided pursuant to section 3 of P.L. , c. (C. ) (now pending before the Legislature as this bill).
2. (New section) a. The provisions of section 1 of P.L. , c. (C. )(now pending before the Legislature as this bill) to the contrary notwithstanding, no person under the age of 16 and at least 13 years of age may operate a power vessel other than a personal watercraft on the waters of this State unless:
(1) the person possesses a certificate certifying that person's successful completion of a boat safety course approved by the Superintendent of State Police in the Department of Law and Public Safety pursuant to section 1 of P.L.1987, c. 453 (C.12:7-60), or has satisfied the boat safety education requirement pursuant to section 5 of P.L. , c. (C. )(now pending before the Legislature as this bill); and
(2) the power vessel is:
(a) powered solely by a motor of less than one horsepower or an electric motor of 12 volts or less; or
(b) 12 feet or greater in length and powered by a motor, or combination of motors, of less than 10 horsepower.

No person under the age of 13 shall operate a power vessel other than a personal watercraft on the waters of this State.
b. The provisions of section 1 and section 11 of P.L. , c.
(C )(now pending before the Legislature as this bill) to the contrary notwithstanding, any person operating a power vessel on the waters of this State who was required prior to the effective date of P.L. , c. (C. )(now pending before the Legislature as this bill) to have successfully completed a boat safety course approved by the Superintendent of State Police in the Department of Law and Public Safety pursuant to section 1 of P.L.1987, c. 453 (C.12:7-60) and possess a certificate certifying that person's successful completion of the boat safety course, shall continue to be required to have successfully completed the boat safety course and possess a certificate certifying that person's successful completion of the boat safety course.
3. (New section) a. The provisions of section 1 of P.L. , c. (C. )(now pending before the Legislature as this bill) to the contrary notwithstanding:

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(1) An out-of State resident, or a resident of a foreign country, who is 18 years of age or older and who will be in the State for less than 90 days may operate a power vessel on the waters of this State, without having completed a boat safety course approved by the Superintendent of State Police in the Department of Law and Public Safety, provided that the power vessel is registered in that person's state or country of residence and in that person's name, and is not a personal watercraft;
(2) A person who is 18 years of age or older who purchases for the first time a power vessel that is not a personal watercraft at a boat dealership may operate that power vessel for 60 days without having completed a boat safety course approved by the Superintendent of State Police in the Department of Law and Public Safety provided that the person successfully completes a State-approved pre-first-timepurchase instruction course provided by the owner or operator of the boat dealership prior to operating the power vessel, and the owner or operator of the boat dealership is experienced in the operation of power vessels and has successfully completed a boat safety course approved by the Superintendent of State Police in the Department of Law and Public Safety. The provisions of this subsection shall not apply to a person purchasing a boat for the first time from another private party; and
(3) No person may rent a power vessel from a business engaged in renting power vessels for use on the waters of this State unless that person has successfully completed a boat safety course approved by the Superintendent of State Police in the Department of Law and Public Safety. Any person renting a power vessel from a business engaged in renting power vessels for use on the waters of this State shall present proof of having successfully completed the required boat safety course before operating the power vessel for rent. Each owner of a power vessel rental business shall successfully complete a boat safety course approved by the Superintendent of State Police in the Department of Law and Public Safety prior to offering power vessels for rent.
b. The Superintendent of State Police shall establish appropriate guidelines to implement the provisions of this section and requirements for the pre-first-time-purchase instruction course required pursuant to paragraph (2) of subsection a. of this section, and the State approval thereof. The superintendent shall be exempt from the provisions of the "Administrative Procedure Act," P.L.1968, c. 410 (C.52:14B-1 et seq.), in performing the requirements of this subsection.
4. (New section) No provision of P.L. , c. (C. )(now pending before the Legislature as this bill) shall be construed to require any person who has successfully completed boat safety education, other than a boat safety course approved by the

## S303 CIESLA

Superintendent of State Police in the Department of Law and Public Safety pursuant to section 1 of P.L.1987, c. 453 (C.12:7-60), to complete an additional boat safety course, provided that the superintendent determines the boat safety education to be satisfactory for the purposes of meeting the requirements of P.L. , c.
(C. )(now pending before the Legislature as this bill). The superintendent shall establish procedures providing for such determinations to be made, such persons to receive a certificate fulfilling the requirements of this act, and any other provisions necessary for the implementation of this act. Any certificate issued pursuant to this section shall fulfill the certificate requirement under section 1 of this act and shall be required to be in the person's possession as provided pursuant to that section. The superintendent shall be exempt from the provisions of the "Administrative Procedure Act," P.L.1968, c. 410 (C.52:14B-1 et seq.), in performing the requirements of this section.
5. (New section) Whenever a person required by P.L. , c.
(C. )(now pending before the Legislature as this bill) or by section 7 of P.L.1995, c. 401 (C.12:7-76), section 3 or section 4 of P.L.1952, c. 157 (C.12:7-46 or C.12:7-47), or section 9 of P.L.1986, c. 39 (C.12:7-57) to have completed a boat safety course operates a power vessel other than a personal watercraft on the waters of this State, that person shall have in the person's possession a certificate certifying that person's successful completion of a boat safety course approved by the Superintendent of State Police in the Department of Law and Public Safety pursuant to section 1 of P.L.1987, c. 453 (C.12:7-60). The person shall, when requested to do so, exhibit the certificate to a law enforcement or peace officer of the State. Failure of the person to exhibit the certificate is presumptive evidence that the person has not completed an approved boat safety course.
6. (New section) a. A person who violates sections 1,2 , or 3 of P.L. , c. (C. )(now pending before the Legislature as this bill) or who exhibits to a law enforcement or peace officer a certificate of completion of an approved boat safety course of another person is subject to a fine of not less than $\$ 100$ nor more than $\$ 500$.
b. A person who owns or has control or custody of a power vessel other than a personal watercraft and allows the power vessel to be operated on the waters of this State by a person who is required pursuant to the provisions of section 1 of P.L. , c. (C. )(now pending before the Legislature as this bill, or to possess a certificate certifying successful completion of a boat safety course but who does not possess such certificate is subject to a fine of not more than $\$ 100$.
c. A person making application to the New Jersey Motor Vehicle Commission for a power vessel operator's license issued pursuant to

## S303 CIESLA

section 3 of P.L.1995, c. 401 (C.12:7-72) who is required pursuant to the provisions of P.L. , c. (C. )(now pending before the Legislature as this bill) to possess a certificate certifying successful completion of a boat safety course shall submit the original or a copy of the certificate with the application. The New Jersey Motor Vehicle Commission shall not issue a power vessel operator's license to any person who fails to submit the original or a copy of the certificate.
7. (New section) Notwithstanding any provisions of the "Power Vessel Noise Control Act," P.L.1987, c. 269 (C.12:7-23.1 et seq.) or any other law, or any rule or regulation adopted pursuant thereto, to the contrary, any municipality in which a power vessel other than a personal watercraft is operated may enforce the State noise rules and regulations against a person operating a power vessel other than a personal watercraft within the jurisdiction of the municipality at decibel levels exceeding the limits established pursuant to rules and regulations as measured by a noise meter operated by a trained police officer.
8. Section 4 of P.L.1982, c. 77 (C.2A:4A-23) is amended to read as follows:
4. Definition of delinquency. As used in this act, "delinquency" means the commission of an act by a juvenile which if committed by an adult would constitute:
a. A crime;
b. A disorderly persons offense or petty disorderly persons offense; or
c. A violation of any other penal statute, ordinance or regulation.

But, the commission of (1) an act which constitutes a violation of chapter $3,4,6$ or 8 of Title 39 of the Revised Statutes by a juvenile of any age; (2) an act relating to the ownership or operation of a motorized bicycle which constitutes a violation of chapter 3 or 4 of Title 39 of the Revised Statutes by a juvenile of any age; (3) an act which constitutes a violation of article 3 or 6 of chapter 4 of Title 39 of the Revised Statutes pertaining to pedestrians and bicycles, by a juvenile of any age; (4) the commission of an act which constitutes a violation of P.L.1981, c. 318 (C.26:3D-1 et seq.), P.L.1981, c. 319 (C.26:3D-7 et seq.), P.L.1981, c. 320 (C.26:3D-15 et seq.), P.L.1985, c. 185 (C.26:3E-7 et seq.), P.L.1985, c. 186 (C.26:3D-32 et seq.), N.J.S.2C:33-13, P.L.1985, c. 318 (C.26:3D-38 et seq.), P.L.1985, c. 381 (C.26:3D-46 et seq.), or of any amendment or supplement thereof, by a juvenile of any age; (5) an act which constitutes a violation of chapter 7 of Title 12 of the Revised Statutes relating to the regulation and registration of power vessels, by a juvenile of any age or [section 2 of P.L.1987, c. 453 (C.12:7-61)] any provision of P.L. c. (C. )(now pending before the Legislature as

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Senate Bill No. }304\mathrm{ of the 2004-2005 Legislative session) or P.L. .
c. (C. )(now pending before the Legislature as this bill); or (6)
an act which constitutes a violation of a municipal ordinance enacted
pursuant to section 2 of P.L.1992, c. }132\mathrm{ (C.40:48-2.52) pertaining to
curfew ordinances shall not constitute delinquency as defined in this
act. The municipal court having jurisdiction over a case involving a
violation by a juvenile of a section of Title 26 listed in this subsection,
Title 40 listed in this subsection or N.J.S.2C:33-13, shall forward a
copy of the record of conviction in that case to the Family Part intake
service of the county where the municipal court is located. If a
municipal court orders detention or imposes a term of imprisonment
on a juvenile in connection with a violation of Title 39 of the Revised
Statutes, chapter }7\mathrm{ of Title 12 of the Revised Statutes, Title 40 of the
Revised Statutes or N.J.S.2C:33-13, that detention or term of
imprisonment shall be served at a suitable juvenile institution and not
at a county jail or county workhouse.
(cf: P.L.1997, c.383, s.1)
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9. (New section) The requirements of P.L. , c. (C. )(now pending before the Legislature as this bill) shall not apply to any person holding a Coast Guard license, except as may be otherwise required by State or federal law.
10. (New section) Notwithstanding the repeal of section 2 of P.L.1987, c. 453 (C.12:7-61) pursuant to section 11 of P.L. , c. (C. )(now pending before the Legislature as this bill), any action pending for violations under section 2 of P.L.1987, c. 453 (C.12:7-61) committed before the effective date of P.L. , c. (C. ) (now pending before the Legislature as this bill) shall continue under section 2 of P.L.1987, c. 453 (C.12:7-61), and the jurisdiction set forth in P.L.1982, c. 77 (C.2A:4A-23) shall not be affected.
11. Section 2 of P.L.1987, c. 463 (C.12:7-61) is hereby repealed.
12. This act shall take effect immediately.

## STATEMENT

This bill phases in over a four-year period a prohibition against any person operating a power vessel other than a personal watercraft on the waters of the State, without having successfully completed a boat safety course approved by the Superintendent of State Police in the Department of Law and Public Safety and having in the person's possession a certificate certifying that person's successful completion of a boat safety course approved by the Superintendent of State Police

## S303 CIESLA

in the Department of Law and Public Safety, with certain exceptions. The bill exempts from the requirements of the act out-of-State residents staying less than 90 days and who are operating their own boat, first time boat owners for the first 60 days of ownership, and anyone with a Coast guard license, except as may be otherwise required by State or federal law. Section 4 of the bill also provides for the Superintendent of the State Police to issue the required certificate to persons who have completed other boat safety education than an approved boat safety course, if the Superintendent of the State Police determines the other boat safety course fulfills the requirements of the act. The bill further provides that the Superintendent of the State Police shall establish procedures for these determinations to be made, the certificates to be issued, and for the implementation of the act, but these actions are exempt from the provisions of the "Administrative Procedure Act," P.L.1968, c. 410 (C.52:14B-1 et seq.).

The phase-in applies to anyone under the age of 35 on June 1, 2004; anyone under the age of 45 on June 1, 2005; anyone under the age of 55 on June 1, 2006; and anyone operating a power vessel other than a personal watercraft on June 1, 2007.

Furthermore, the bill repeals sections of statutory law that conflict with the bill's requirements, and provides for pending actions for violations committed before the effective date of this act to continue under the repealed sections of law. The bill also restates several provisions of the existing law. It restates the current penalties for violations and the requirement to submit a copy of the certificate certifying successful completion of the boat safety course when applying for a power vessel operator's license. The bill clarifies that no person under the age of 13 may operate a power vessel other than a personal watercraft on the waters of the State. The bill restates the current prohibition against any person under the age of 16 and at least 13 years of age operating a power vessel on the waters of the State unless the person possesses a certificate certifying that person's successful completion of a boat safety course approved by the Superintendent of State Police in the Department of Law and Public Safety, and unless the power vessel is:
(1) powered solely by a motor of less than one horsepower or an electric motor of 12 volts or less; or
(2) 12 feet or greater in length and powered by a motor, or combination of motors, of less than 10 horsepower.

The bill also clarifies that any municipality in which a power vessel other than a personal watercraft is operated may enforce the State noise regulations and requirements against the person operating a power vessel other than a personal watercraft within the jurisdiction of the municipality at decibel levels exceeding the limits established pursuant to rules and regulations as measured by a noise meter operated by a trained police officer.

## SENATE, No. 1512

# STATE OF NEW JERSEY 211th LEGISLATURE 

INTRODUCED APRIL 29, 2004

Sponsored by:<br>Senator ELLEN KARCHER<br>District 12 (Mercer and Monmouth)<br>Senator FRED MADDEN<br>District 4 (Camden and Gloucester)

## SYNOPSIS

Requires boat safety course to operate boat on State waters; revises other recreational boating laws.

## CURRENT VERSION OF TEXT

As introduced.


#### Abstract

AN ACT concerning boating safety, amending and supplementing various parts of the statutory law, repealing section 3 of P.L.1997, c. 152 and making an appropriation.


Be It Enacted by the Senate and General Assembly of the State of New Jersey:

1. Section 2 of P.L.1987, c. 453 (C.12:7-61) is amended to read as follows:
2. a. A person who is under 16 years of age shall not operate a power vessel on the waters of this State, except that:
(1) a person who is under 16 years of age but at least 13 years of age and possesses a certificate certifying that person's successful completion of a boat safety course approved by the Superintendent of State Police in the Department of Law and Public Safety may operate:
(a) a power vessel powered solely by [a motor of less than one horsepower or] an electric motor [of 12 volts or less]; or
(b) a power vessel which is 12 feet or greater in length and powered by a motor, or combination of motors, of less than 10 horsepower;
(2) A person who is under 16 years of age and has successfully completed an approved boat safety course prior to July 1, 1996 may operate a power vessel on the tidal waters of this State, provided that the person complies with all other requirements of law, rule and regulation; and
(3) A person who is under 16 years of age and was issued an operator's license pursuant to section 7 of P.L.1954, c. 236 (C.12:7-34.7) before July 1, 1996 may operate a power vessel equipped with an outboard motor until the expiration date of that license.
b. [A] Except as otherwise provided in the schedule set forth in section 7 of P.L. c. (now pending before the Legislature as this bill), as of June 1, 2008, a person who is 16 years of age or older [and was born after December 31, 1978] shall not operate a power vessel on the waters of this State without having completed a boat safety course approved by the Superintendent of State Police in the Department of Law and Public Safety, except that:
(1) [a person who is 18 years of age or older, and who has in his possession a valid motor vehicle operator's license issued pursuant to R.S.39:3-10, may operate on the waters of this State, without having completed a boat safety course approved by the Superintendent of State Police in the Department of Law and Public Safety, a power vessel that is (a) powered solely by an electric motor or a motor, or

[^3]combination of motors, of 10 horsepower or less, and (b) not a personal watercraft;] Deleted by amendment (P.L. c. ) (now pending before the Legislature as this bill).
(2) an out-of-State resident, or a resident of a foreign country[, who is 18 years of age or older and who will be in this State for less than 90 days] may operate on the waters of this State, without having completed a boat safety course approved by the Superintendent of State Police in the Department of Law and Public Safety, a power vessel that is [(a)] registered in that person's state or country of residence [and (b) not a personal watercraft], provided, however, that the person presents written proof of successful completion of a boat safety course substantially similar to the boat safety course required pursuant to this section or a boat safety certificate issued by the state or country in which the person resides; and
(3) a person who is 18 years of age or older may operate on the waters of this State, without having completed a boat safety course approved by the Superintendent of State Police in the Department of Law and Public Safety, a rented power vessel [that is powered by a motor, or combination of motors, of more than 10 horsepower, and] that is not a personal watercraft, under the following conditions:
(a) the person rents the power vessel from a business engaged in renting power vessels for use on the waters of the State;
(b) the person has successfully completed a State-approved pre-rental instruction course provided by the owner or lessor of the power vessel prior to operating the power vessel on the waters of the State; and
(c) the owner of the power vessel rental business is experienced in the operation of power vessels and has successfully completed a boat safety course approved by the Superintendent of State Police in the Department of Law and Public Safety.

The boat safety course required pursuant to this subsection shall be made available through the Internet.

The Superintendent of State Police shall establish appropriate guidelines to implement the provisions of this subsection.

This subsection shall not apply to any person holding a United States Coast Guard Operator's license, except as otherwise may be required by State or federal law.
c. Except as provided pursuant to section 18 of P.L.1995, c. 401 (C.12:7-86), a person shall not operate a personal watercraft on the waters of this State [after July 1, 1997,] without having successfully completed a boat safety course approved by the Superintendent of State Police in the Department of Law and Public Safety or a written test pursuant to [section 17 of P.L.1995, c.401] section 7 of P.L. c . (now pending before the Legislature as this bill).
d. Whenever a person who is required by this section or by section 7 of P.L.1995, c. 401 (C.12:7-76), section 3 or 4 of P.L.1952, c. 157
(C.12:7-46 or C.12:7-47), or section 9 of P.L.1986, c. 39 (C.12:7-57) to have completed a boat safety course operates a power vessel or personal watercraft, as appropriate, on the waters of this State, that person shall have in possession a certificate certifying that person's successful completion of a boat safety course approved by the superintendent and shall, when requested to do so, exhibit the certificate to a law enforcement or peace officer of this State. Failure of the person to exhibit the certificate is presumptive evidence that the person has not completed an approved boat safety course.
e. A person who violates subsection a., b., c. or d. of this section or who exhibits to a law enforcement or peace officer a certificate of completion of an approved boat safety course of another person is subject to a fine of not less than $\$ 100$ nor more than $\$ 500$.
f. A person who owns or has control or custody of a power vessel and allows the power vessel to be operated on the waters of this State by a person who is required pursuant to the provisions of this section to possess a certificate certifying successful completion of a boat safety course but who does not possess such certificate is subject to a fine of not more than $\$ 100$.
g. A person making application to the [Director of the Division of Motor Vehicles] Chief Administrator of the New Jersey Motor Vehicle Commission for a power vessel operator's license issued pursuant to section 3 of P.L.1995, c. 401 (C.12:7-72) who is required pursuant to the provisions of this section to possess a certificate certifying successful completion of a boat safety course shall submit [the original or a copy of the certificate] proof of successful completion of the course with the application. The director shall not issue a power vessel operator's license to such person who fails to submit [the original or a copy of the certificate] this proof. A permanent State of New Jersey Boating Safety Certificate or a temporary Boating Safety Certificate issued on a Division of State Police Application for Boating Safety Certificate Form shall satisfy this requirement. (cf: P.L1997, c.152, s.5)
2. Section 2 of P.L.1987, c. 269 (C.12:7-23.2) is amended to read as follows:
2. Every power vessel used on the waters of this State shall at all times be equipped with a muffler or muffler system in good working order and in constant operation. A person shall not use a muffler or muffler system cutout, bypass or similar method or device designed to prevent or diminish the operational capacity of a muffler or muffler system installed on a power vessel used on the waters of this State. Decibel levels exceeding the limits established pursuant to rules and regulations as measured by a noise meter operated by a trained Marine Police officer or municipal law enforcement officer shall be evidence of a violation of [this act] P.L.1987, c. 269 (C.12:7-23.2 et seq.). For
the purposes of [this act] P.L.1987, c. 269 (C.12:7-23.2 et seq.), muffler means a sound dissipative device or system which abates the sound of gases which are emitted from an internal combustion engine and which prevents excessive or unusual noise.
(cf: P.L.1987, c.269, s.2)
3. Section 11 of P.L.1962, c. 73 (C.12:7-34.46) is amended to read as follows:
11. (a) Whenever any vessel upon the waters of this State is involved in an accident, it shall be the duty of the operator, so far as he can do so without serious danger to his own passengers, guests, crew, himself or his vessel, to render to all other persons affected by the accident such assistance as may be necessary in order to save them from or to minimize any danger caused by the accident. He shall also give his name, address, and identifying information regarding his vessel to any person injured and to the owner of any property damaged in the accident.
(b) Whenever an accident involves any vessel subject to this act and results in the death, disappearance, or injury of any person, or in property damage in excess of [\$500] the federal standard for filing an accident report as established pursuant to 33 C.F.R. s.173.55, the operator or operators thereof shall file, with the Division of State Police, a full description of the accident, including such information as that division may, by regulation, require within the times specified in subsection (c) of this section. The Superintendent of State Police shall notify operators, in a manner deemed appropriate, of a change in the federal standard for filing an accident report.
(c) A boating accident that occurs on the waters of this State shall be reported to the Division of State Police by the quickest means of communication possible, if the accident has caused the death or the disappearance of any person; any other reportable boating accident that may result in personal injury or property damage shall be reported within 10 days to the Division of State Police.
(d) The report of a boating accident herein required to be made shall not, during any judicial proceeding, be referred to in any way; it shall not be subject to subpoena nor admissible as evidence in any proceeding. Subject to these restrictions, information contained in a boating accident report and any statistical information based thereon will be made available upon request for official purposes to the United States Coast Guard or any federal agency successor thereto. (cf: P.L.1995, c.401, s.26)
4. Section 14 of P.L.1962, c. 73 (C.12:7-34.49) is amended to read as follows:
14. (a) There is established within the department a seven-member Boat Regulation Commission which shall consist of the Attorney

General as ex officio member and six public members. The public members shall be appointed by the Governor with the advice and consent of the Senate for four-year terms commencing on April 1 of the year of the appointment, except that of those first appointed, two shall be appointed for a term of one year, two for a term of two years, one for a term of three years and one for a term of four years. As far as possible the public members shall be experienced boaters and shall represent the various geographical sections and boating interests of the State. At least one of the public members shall be actively employed in the marine industry.

The chairman shall be designated by the Governor. Each member of the commission shall serve at the pleasure of the Governor during his term and until the successor of the commission member has been appointed and has qualified. Vacancies shall be filled only for the unexpired term.
(b) The members of the commission shall serve without compensation except for the actual expenses incurred while engaged in their duties as members of the commission.
(c) The commission will promulgate rules and regulations, subject to the approval of the Attorney General, not inconsistent with the provisions of this act and including, but not limited to the inspection, operation, equipping, anchorage, racing and safety of vessels upon the waters of this State.

These rules and regulations shall be such as are reasonably necessary for the protection of the health, safety and welfare of the public and for the free and proper use of said waters by any persons or vessels in, on or about such waters. These regulations shall not be inconsistent with regulations issued by the agency or agencies of the United States having jurisdiction with respect to power vessels upon the waters of this State.

The commission shall meet monthly or at the call of the Attorney General or the chairman of the commission or when requested by any three members of the commission. The Attorney General shall designate a staff from the department to handle administrative matters for the commission. The commission shall maintain minutes of its meetings and, within five working days following the commission's approval of the minutes, submit them to the: Governor; President of the Senate; Minority Leader of the Senate; Speaker of the General Assembly and Minority Leader of the General Assembly. (cf: P.L.1995, c.401, s.34)
5. Section 1 of P.L.1987, c. 453 (C.12:7-60) is amended to read as follows:

1. a. The Superintendent of State Police in the Department of Law and Public Safety shall establish a list of approved boat safety courses offered by public or private persons or agencies for profit or

## S1512 KARCHER, MADDEN

otherwise. Approved courses shall provide formal instruction in power vessel handling and safety. The superintendent may approve a boat safety course upon his own initiative or by application on a form to be created by the superintendent. The superintendent shall, pursuant to the "Administrative Procedure Act," P.L. 1968, c. 410 (C. 52:14B-1 et seq.), adopt rules and regulations to implement this section.
b. A public or private entity authorized to offer a boat safety course pursuant to subsection a. of this section shall not employ an instructor who:
(1) does not possess a valid boat safety certificate required by section 2 of P.L.1987, c. 453 (C.12:7-61); or
(2) has been convicted of any of the following crimes and offenses as evidenced by a criminal history record background check:
(a) In New Jersey, any crime or disorderly persons offense:
(i) involving danger to the person, meaning those crimes and disorderly persons offenses set forth in N.J.S.2C:11-1 et seq., N.J.S.2C:12-1 et seq., N.J.S.2C:13-1 et seq., N.J.S.2C:14-1 et seq. or N.J.S.2C:15-1 et seq.:
(ii) against the family, children or incompetents, meaning those crimes and disorderly persons offenses set forth in N.J.S.2C:24-1 et seq.:
(iii) involving theft as set forth in chapter 20 of Title 2 C of the New Jersey Statutes;
(iv) involving any controlled dangerous substance or controlled substance analog as set forth in chapter 35 of Title 2 C of the New Jersey Statutes except paragraph (4) of subsection a. of N.J.S.2C:35-10;
(v) involving weapons or firearms, meaning those crimes and disorderly persons offenses set forth in chapters 39 and 58 of the New Jersey Statutes:
(vi) involving falsification of records under N.J.S.2C:21-4 or tampering with public records or information under N.J.S.2C:28-7.
(b) In any other state or jurisdiction, conduct which, if committed in New Jersey, would constitute any of the crimes or disorderly persons offenses described in subparagraph a. of this paragraph.

The Marine Services Bureau in the Division of State Police shall obtain the instructor's name, address, fingerprints and written consent for a criminal history record background check to be performed pursuant to this paragraph. The Marine Services Bureau is authorized to receive criminal history record information from the State Bureau of Identification in the Division of State Police and the Federal Bureau of Investigation consistent with applicable State and federal laws, rules and regulations. The Marine Services Bureau shall determine whether the person is disqualified from employment as an instructor based on the person's criminal history record background check and render the decision to the public or private entity.

The instructor shall bear the cost for the criminal history record background check, including all costs of administering and processing the check, but a volunteer instructor shall be afforded a fee reduction as authorized by applicable by State and federal law, rule and regulation. (cf: P.L.1987, c.453, s.1)
6. Section 18 of P.L.1995, c. 401 (C.12:7-86) is amended to read as follows:
18. A person who is 16 years of age or older may operate a personal watercraft without having completed a boat safety course required pursuant to subsection c. of section 2 of P.L.1987, c. 453 (C.12:7-61) [or a written test administered pursuant to section 17 of P.L.1995, c.401,] under the following conditions:
a. (1) the person operates the personal watercraft within the boundaries of an area designated solely for the operation of personal watercraft by a business engaged in renting personal watercraft for use on the waters of the State;
(2) the area designated for such operation is supervised by a person who is experienced in the operation of personal watercraft and who has successfully completed a boat safety course approved pursuant to section 1 of P.L.1987, c. 453 (C.12:7-60); and
(3) the person has successfully completed an instruction course provided by the owner or lessee of the personal watercraft prior to operating the personal watercraft within the designated area.
b. [For the first 21 days following the purchase of a personal watercraft, provided that:
(1) the operator of the personal watercraft is the person who purchased the personal watercraft or a member of that person's immediate family;
(2) the operator of the personal watercraft is at least 16 years of age;
(3) the personal watercraft that has been purchased is the only personal watercraft being operated pursuant to this subsection;
(4) the seller of the personal watercraft has provided educational materials regarding the safe operation of the personal watercraft at the time of sale; and
(5) the purchaser and the seller of the personal watercraft have signed a certificate acknowledging that the information required pursuant to paragraph 4 of this subsection has been provided by the seller and received by the purchaser at the time of purchase of the personal watercraft.] Deleted by amendment (P.L. c. ) (now pending before the Legislature as this bill).
c. [The person has written proof, while operating the personal watercraft, of successful completion of a boat safety course substantially similar to the boat safety course required pursuant to the
boat safety course administered pursuant to section 1 of P.L.1987, c. 453 (C.12:7-60).] Deleted by amendment (P.L. c. ) (now pending before the Legislature as this bill).
d. [(1) The person does not own a personal watercraft and the owner of the personal watercraft possesses a certificate showing the successful completion of a boat safety course required pursuant to subsection c. of section 2 of P.L.1987, c. 453 (C.12:7-61) or a written test administered pursuant to section 17 of P.L.1995, c.401;
(2) the owner of the personal watercraft instructs the owner in the proper operation of the personal watercraft;
(3) the person is accompanied by the owner of the personal watercraft and they remain within 150 feet and in sight of each other;
(4) the cumulative number of days of operation by a person under this subsection does not exceed five days during a calendar year; and
(5) the person has not violated any provision of chapter 7 of this title.] Deleted by amendment (P.L. c. ) (now pending before the Legislature as this bill).

A person who violates this subsection shall be subject to a penalty of not less than $\$ 200$ and not more than $\$ 500$ for each violation.

Pursuant to the provisions of the "Administrative Procedure Act," P.L.1968, c. 410 (C.52:14B-1 et seq.), the Superintendent of State Police shall adopt any rules or regulations necessary to implement the provisions of this section.
(cf: P.L.1997, c.152, s.2)
7. (New section) The mandatory boat safety course required by section 2 of P.L.1987, c. 453 (C.12:7-61) shall be successfully completed by:
a. persons born after December 31, 1968 before June 1, 2005;
b. persons born after December 31, 1958 before June 1, 2006;
c. persons born after December 31, 1948 before June 1, 2007; and
d. all other persons before June 1, 2008.
8. (New section) a. The Superintendent of State Police shall develop, and the superintendent, or a designee, shall administer, a written test for experienced boaters which shall be issued in lieu of completing the boat safety course required pursuant to section 2 of P.L.1987, c. 453 (C.12:7-61). When developing the written test, the superintendent shall consult with groups concerned with the nationwide standardization of such tests. Upon successful completion of the test, the person shall be given a certificate which shall fulfill the certificate requirement under subsection d. of section 2 of P.L.1987, c. 453 (C.12:7-61) and shall be required to be in the person's possession as provided in that section. A person may only take one test pursuant to this subsection.
b. A person who takes a test pursuant to subsection a. of this

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section shall pay a fee as determined by the superintendent to defray the costs of developing and administering the test and issuing certificates to persons who successfully complete the test.
c. In addition to all other penalties provided by law, a person who provides false information on an application for a written test issued pursuant to subsection a. of this section shall be subject to a fine of $\$ 100$.
d. The superintendent shall determine the qualifications for application and all other requirements under this section.
e. The superintendent shall be exempt from the provisions of the "Administrative Procedures Act," P.L.1968, c. 410 (C.52:14B-1 et seq.), in performing the requirements of this section.
9. There is appropriated from the Maritime Industry Fund, established pursuant to section 8 of P.L.2001, c. 429 (C.27:1A-82), to the Department of Law and Public Safety a sum in the amount of $\$ 500,000$ for increasing the patrolling of State waters by the State Police Marine Services Bureau and for related boating safety administrative expenses.
10. Section 3 of P.L.1997, c. 152 (C.12:7-61) is hereby repealed.
11. This act shall take effect on the first day of the sixth month following enactment except sections 7 and 8 shall take effect immediately and expire on June 1, 2008.

## STATEMENT

This bill would require all persons to pass a boat safety course before operating a boat on the waterways of this State.

Under current law, a boat safety course is required under two circumstances: (1) when a person is born after December 31, 1978; and (2) when the vessel is a personal watercraft (PWC). In other words, anyone who was born before 1979 is permitted to operate a power vessel (other than a PWC) without ever having completed a basic course on boating safety. This bill would change this law to require all persons to pass such a course. The requirement would be phased-in as follows: persons born after December 31, 1968 would have to successfully complete the course before June 1, 2005; persons born after December 31, 1958 before June 1, 2006; persons born after December 31, 1948 before June 1, 2007; and all other persons before June 1, 2008.

Under the bill, the required boat safety course would be made available through the Internet. Also, experienced boaters would have a "test-out" option. This option allows a boater to take a written test

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in lieu of the boat safety course. The person would have one chance to take this test; if the person fails, they would be required to take the full course. The boat safety course requirement would not be applicable to persons with a United States Coast Guard operator's license.

The bill also removes many of the current exceptions to the boat safety course requirement that are available to persons operating a power vessel or PWC. Under the bill, out-of-State residents would be permitted to operate a vessel in this State only if they have proof that they have completed a boat safety course substantially similar to the course required in this State or if they exhibit a boat safety certificate issued by their State. Persons 18 years of age or older would continue to be permitted to rent a power vessel from a rental business if they complete a pre-rental course given by the owner of the vessel and the owner is an experienced boater who has a boat safety course certificate. Persons 16 years of age or older would be permitted to rent a PWC if they operate the PWC within boundaries designated by the rental business, are supervised by a person experienced in the operation of the PWC and who has a boating safety certificate and successfully complete an instruction course provided by the owner of the PWC.

Under current law, a person required to pass a boat safety course must present a boat safety certificate evidencing successful completion of the course to obtain a power vessel operator's license to operate on nontidal waters in the State. This requirement would apply to all persons required to pass the course under this bill. The bill also specifies that a State of New Jersey Boating Safety or temporary Boating Safety Certificate issued on a Division of State Police Application for Boating Safety Certificate Form satisfies this requirement.

The bill also requires instructors hired by boat safety course schools to pass a criminal history record background check. Persons convicted of the following crimes or offenses committed in this State or another jurisdiction would be disqualified from teaching the course: 1) those involving danger to the person, including homicide, assault, kidnapping, sex offenses, burglary and carjacking; 2) those committed against the family, such as endangering the welfare of children, incompetent persons and the elderly; 3) theft; 4) those involving controlled dangerous substances; 5) those involving weapons or firearms; and 6) falsification of records or tampering with public records.

The bill also makes the following changes to the State's boating laws:
*Local law enforcement officers would be authorized to enforce the provisions of the Power Vessel Noise Control Act.
*The threshold for filing a boating accident report (BAR) would

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correspond with the federal standard. Current State law requires a BAR if a boating accident results in more than $\$ 500$ property damage. This would change to $\$ 2,000$, the current federal standard.
*The Boat Regulation Commission, which promulgates rules and regulations concerning boat safety, would be required to maintain minutes of its meetings and, within five working days following the commission's approval of the minutes, submit them to the: Governor; President of the Senate; Minority Leader of the Senate; Speaker of the General Assembly and Minority Leader of the General Assembly.
*Technical corrections also have been made in the bill, including the repeal of section 3 of P.L.1997, c. 152 to correct a discrepancy in the text of P.L.1997, c. 152.

Finally, the bill appropriates $\$ 500,000$ from the Maritime Industry Fund to be dedicated to increased patrolling of State waterways by the State Marine Police Marine Services Bureau and to related boating safety administrative expenses.

# SENATE LAW AND PUBLIC SAFETY AND VETERANS' AFFAIRS COMMITTEE 

STATEMENT TO

## SENATE COMMITTEE SUBSTITUTE FOR SENATE, Nos. 303 and 1512

## STATE OF NEW JERSEY

DATED: JUNE 7, 2004


#### Abstract

The Senate Law and Public Safety and Veterans' Affairs Committee reports favorably a Senate Committee Substitute for Senate Bill Nos. 303 and 1512.

This committee substitute would require all persons to pass a boat safety course before operating any power vessel, personal watercraft, or any sailboat in excess of 12 feet in length, except if the person has a United States Coast Guard operator's license or is eligible to take a written examination for experienced boaters and successfully completes that examination. A person taking the written examination would have one chance to take the test, and if the person fails, the person would be required to take the full course.

Under current law, a boat safety course is required under two circumstances: 1) when a person is born after December 31, 1978; and 2 ) when the vessel is a personal watercraft. Anyone who was born before 1979 is permitted to operate a power vessel (other than a personal water craft) without having completed a basic course on boating safety.

The committee substitute would change the law to require all persons to pass a boat safety course or a written examination for experienced boaters, with exceptions provided for: 1) out-of-State residents who are in the State for 30 days or less and operating their own registered vessel, 2) renters who are at least 18 years of age renting vessels that are not personal watercraft, and 3) first-time boat buyers during the first 60 days that they own the boat. The general requirement would be phased-in as follows: 1) persons born on or after December 31, 1968 and on or before December 31, 1978, and persons born on or after December 31, 1948 who have purchased a power vessel that is not a personal watercraft for the first time and have completed only the State-approved pre-first-time-purchase instruction course would be required to successfully complete the required boat safety course before June 1, 2005; 2) persons born on or after December 31, 1958 would be required to successfully complete the required boat safety course before June 1, 2006; 3) persons born after December 31, 1948 who are not first-time boat buyers would be required to successfully complete the boat safety course before June


1, 2007; and all other persons would be required to do so before June 1, 2008. Under the committee substitute, the required boat safety course could be made available through the Internet, but the written examination would be required to be administered by an instructor in person and present with the person taking the examination.

The committee substitute establishes a definition of "approved boat safety course" and "approved boat safety instructor". The term "approved boat safety course" is defined as a boat safety course that is approved by the Superintendent of State Police, in consultation with the Attorney General, and provides at least eight hours of instruction, with a minimum of six hours of classroom instruction, or, if provided via the Internet, provides at least the equivalent of eight hours of instruction, and, whether provided in a classroom or via the Internet, concludes with a closed-book written examination, the time for which would be in addition to the instruction time provided, and which is administered by an instructor in person and present with the person taking the written examination. The term "approved boat safety instructor" means an individual who is trained and experienced in the art and science of navigation and seamanship and who holds a certification as an instructor as provided by the United States Coast Guard Auxiliary, the United States Power Squadron, the National Safe Boating Council or other certification program that is determined to be acceptable by the Superintendent of State Police.

The committee substitute also removes some of the exceptions under current law as to who is required to complete the boat safety course requirement affecting operators of power vessels or personal watercraft. Under the committee substitute, out-of-State residents would be permitted to operate a power vessel on the waters of this State only if they have proof that they have completed a boat safety course substantially similar to the course required in this State or if they exhibit a boat safety certificate issued by their State. Under the committee substitute, out-of-State residents in the State for 30 days or less would be allowed to operate power vessels registered in their state or country of residence without having successfully completed a State approved boat safety course, provided the person presents:

1) written proof of successful completion of a boat safety course endorsed or approved by another state, the National Association of State Boating Law Administrators or its successor organization, or the United States Coast Guard;
2) a boat safety course substantially similar to the boat safety course required pursuant to this section as determined by the Superintendent of State Police; or
3) a boat safety certificate issued by the state or country in which the person resides.

Under the committee substitute, persons 18 years of age or older would continue to be permitted to rent a power vessel from a rental business if they complete a pre-rental course given by the owner of the vessel and the owner is an experienced boater who has a boat safety course certificate. Persons 16 years of age or older would be
permitted to rent a personal watercraft if they; 1) operate it within boundaries designated by the rental business, 2 ) are supervised by a person experienced in the operation of the personal watercraft and who has a boating safety certificate, and 3) successfully complete an instruction course provided by the owner of the personal watercraft. The committee substitute also provides that first-time boat buyers may operate power vessels without having met the boat safety course requirement for the first 60 days of ownership, if they take a boat safety course offered by the dealership that has been State-approved. The committee substitute also clarifies that the dealership course does not satisfy the boat safety course requirements under the substitute.

Under current law, a person required to pass a boat safety course must present a boat safety certificate evidencing successful completion of the course to obtain a power vessel operator's license to operate on nontidal waters in the State. Under the substitute, all persons would now have to pass the course to obtain this license The committee substitute also specifies that a State of New Jersey boating safety or temporary boating safety certificate issued on a Division of State Police application for boating safety certificate form satisfies this requirement.

The committee substitute also requires instructors hired by boat safety course schools to pass a criminal history record background check. Persons convicted of the following crimes or offenses committed in this State or another jurisdiction would be disqualified from teaching the course: 1) those involving danger to the person, including homicide, assault, kidnaping, sex offenses, burglary and car jacking; 2) those committed against the family, such as endangering the welfare of children, incompetent persons and the elderly; 3) theft; 4) those involving controlled dangerous substances; 5) those involving weapons or firearms; and 6) falsification of records or tampering with public records.

The committee substitute also makes the following changes to the State's boating laws:

* Local law enforcement officers would be authorized to enforce the provisions of the Power Vessel Noise Control Act;
* The threshold for filing a boating accident report (BAR) would correspond with the federal standard. Current State law requires a BAR if a boating accident results in more than $\$ 500$ property damage. This would change to $\$ 2,000$, the current federal standard;
* The Boat Regulation Commission, which promulgates rules and regulations concerning boat safety, would be required to maintain minutes of its meetings and, within five working days following the commission's approval of the minutes, submit them to the: Governor; President of the Senate; Minority Leader of the Senate; Speaker of the General Assembly; and Minority Leader of the General Assembly; and
* Repeals section 3 of P.L.1997, c. 152 to correct a discrepancy in the text of P.L.1997, c. 152.

Finally, the committee substitute makes technical and clarifying corrections to the law and the bill as introduced.

## STATEMENT TO

# SENATE COMMITTEE SUBSTITUTE FOR SENATE, Nos. 303 and 1512 

with Senate Floor Amendments<br>(Proposed By Senators KARCHER and MADDEN)

ADOPTED: JUNE 21, 2004

The Senate Committee Substitute for Senate Bill Nos. 303 and 1512 requires all persons to pass a boat safety course before operating any power vessel, personal watercraft or any sailboat in excess of 12 feet in length, with certain limited exceptions.

These Senate amendments remove the provisions regarding sailboats. Under the amendments, persons would not be required to pass a boat safety course to operate a non-motorized sailboat.

One exception to the boating safety course requirement under the substitute allows out-of-State residents 18 years of age or older who are in the State for 30 days or less to operate their own registered vessel if they: (1) prove they have passed a boat safety course approved by another State, the National Association of State Boating Law Administrators or the United States Coast Guard; (2) prove they have passed a course substantially similar course to this State's course; or (3) possess a boat safety certificate issued by their state or country. These Senate amendments make this exception applicable to out-ofState residents 16 years of age or older and increase the length of time they may operate in the State to 90 days.

Another exception to the boat safety course requirement under the substitute allows first-time boat buyers to operate their boats for the first 60 days of ownership if they take a State-approved boat safety course offered by the dealership. These Senate amendments make this exception applicable to any purchase, not just a first time purchase and reduce the period of time that a person may operate a boat under this exception to 30 days. The amendments specify that the course must be standardized and uniform as developed by the State Police. The substitute required an "approved boat safety course" to consist of at least eight hours of instruction, with a minimum of six hours of classroom instruction, or, if provided via the Internet, the equivalent of eight hours of instruction. These Senate amendments remove these provisions and specify that the course meet qualifications set forth in rules and regulations promulgated by the State Police, in consultation with the Attorney General. The amendments also allow for current providers of an approved course to continue to provide that course until the approval expires.

The substitute allows experienced boaters to pass a written test in
lieu of taking the boat safety course. The amendments direct the State Police to determine the criteria that shall be met for a person to be considered an experienced boater in order to be eligible for the test.

The substitute phases in the requirement that all boaters pass a boat safety course in 10-year intervals. These Senate amendments clarify that all persons born after December 31, 1978 would continue to be required to take the boat safety course before operating a power vessel, including a personal watercraft. The amendments also remove provisions requiring a different phase-in schedule for persons who take a pre-instruction course.

The remaining amendments are clarifying and technical in nature.


[^0]:    c. 453 (C.12:7-60).] ¹ [Deleted by amendment (P.L. c. ) (now pending before the Legislature as this bill).] The person has written proof, while operating the personal watercraft, of successful completion of a boat safety course substantially similar to ${ }^{2}$ [the] an approved ${ }^{2}$ boat safety course ${ }^{2}$ [required pursuant to the boat safety course administered] as established ${ }^{2}$ pursuant to section 1 of P.L. 1987, c. 453 (C.12:7-60). ${ }^{1}$
    d. [(1) The person does not own a personal watercraft and the owner of the personal watercraft possesses a certificate showing the successful completion of a boat safety course required pursuant to subsection c. of section 2 of P.L.1987, c. 453 (C.12:7-61) or a written test administered pursuant to section 17 of P.L.1995, c.401;
    (2) the owner of the personal watercraft instructs the owner in the proper operation of the personal watercraft;
    (3) the person is accompanied by the owner of the personal watercraft and they remain within 150 feet and in sight of each other;
    (4) the cumulative number of days of operation by a person under this subsection does not exceed five days during a calendar year; and
    (5) the person has not violated any provision of chapter 7 of this title.] ${ }^{1}$ [Deleted by amendment (P.L. c. ) (now pending before the Legislature as this bill).

    A person who violates this subsection shall be subject to a penalty of not less than $\$ 200$ and not more than $\$ 500$ for each violation.] Deleted by amendment (P.L. . c. ) (now before the Legislature as this bill).
    e. ${ }^{1}$ Pursuant to the provisions of the "Administrative Procedure Act," P.L.1968, c. 410 (C.52:14B-1 et seq.), the Superintendent of State Police shall adopt any rules or regulations necessary to implement the provisions of this section.
    (cf: P.L.1997, c.152, s.2)
    ${ }^{1}$ [7.] ${ }^{\mathbf{3}}$ [ . $^{1}$ (New section) The mandatory boat safety course required by section 2 of P.L.1987, c. 453 (C.12:7-61) shall be successfully completed ${ }^{1}[\text { by }]^{1}$ :
    a. ${ }^{\mathbf{1}}$ before June 1, 2005, by ${ }^{1}$ persons born ${ }^{1} \underline{\text { on or r }}^{1}$ after December 31, $1968{ }^{1}$ [before June 1, 2005] and on or before December 31. 1978, and persons born on or after December 31, 1948 who have purchased a power vessel that is not a personal watercraft for the first time and have completed only the State-approved pre-first-timepurchase instruction course required pursuant to paragraph (4) of subsection b. of P.L.1987, c. 453 (C.12:7-61) ${ }^{1}$;
    b. ${ }^{1}$ before June 1, 2006, by ${ }^{1}$ persons born ${ }^{1}$ on or $^{1}$ after December 31, $1958^{\mathbf{1}}$ [before June 1, 2006] ${ }^{1}$;
    c. ${ }^{1}$ before June 1, 2007, by ${ }^{1}$ persons born ${ }^{1} \underline{\text { on or }}^{1}$ after December 31, $1948{ }^{1}$ [before June 1, 2007] except as provided under subsection

[^1]:    EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

[^2]:    EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

[^3]:    EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

