# 54:10A-15.11

LEGISLATIVE HISTORY CHECKLIST

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LAWS OF:	2005	CHAPTER:	288
	2000		200

NJSA: 54:10A-15.11 (Requires partners and other owners of pass-through entities to credit payments made on their behalf against estimated taxes to end "double withholding")

Yes

- BILL NO: S1892 (Substituted for A4475/4432)
- SPONSOR(S): Inverso and others
- **DATE INTRODUCED:** October 4, 2004
- COMMITTEE: ASSEMBLY: Appropriations
  - SENATE: Commerce; Budget and Appropriations
- AMENDED DURING PASSAGE: Yes
- DATE OF PASSAGE: ASSEMBLY: December 12, 2005
  - SENATE: January 5, 2006
- DATE OF APPROVAL: January 9, 2006

#### FOLLOWING ARE ATTACHED IF AVAILABLE:

#### FINAL TEXT OF BILL (2nd reprint enacted)

#### S1892 SPONSOR'S STATEMENT: (Begins on page 7 of original bill)

COMMITTEE STATEMENT: ASSEMBLY: Yes

	SENATE:	Yes <u>11-15-2004 (Comm.)</u> <u>2-7-2005 (B &amp;A)</u>
FLOOR AMENDMENT STATEMENT:		No
LEGISLATIVE FISCAL ESTIMATE:		Yes
A4475/4432         SPONSOR'S STATEMENT (A4475): (Begins on page 7 of original bill)         Yes         SPONSOR'S STATEMENT (A4432): (Begins on page 7 of original bill)         Yes		
COMMITTEE STATEMENT:	ASSEMBLY:	Yes
	SENATE:	No
FLOOR AMENDMENT STATEMENT:		No
LEGISLATIVE FISCAL ESTIMATE:		Yes
VETO MESSAGE:		No
GOVERNOR'S PRESS RELEASE ON SIGNING	:	No

#### FOLLOWING WERE PRINTED:

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HEARINGS:	No
NEWSPAPER ARTICLES:	No

IS 1/3/08

#### P.L. 2005, CHAPTER 288, approved January 9, 2006 Senate, No. 1892 (Second Reprint)

AN ACT <sup>1</sup>[allowing] <u>requiring</u><sup>1</sup> owners of pass-through entities to 1 2 credit certain payments the entities make on the owner's behalf against the owners' estimated taxes, amending P.L.2002, c.40<sup>2</sup>, 3 P.L.1981, c.184,<sup>2</sup> and N.J.S.54A:9-6. 4 5 6 **BE IT ENACTED** by the Senate and General Assembly of the State 7 of New Jersey: 8 9 1. Section 12 of P.L.2002, c.40 (C.54:10A-15.11) is amended to 10 read as follows: 11 12. a. (1) A partnership that is not a qualified investment partnership or an investment club and that is not listed on a United 12 States national stock exchange shall<sup>1</sup>[, on or before the 15th day of 13 the fourth month succeeding the close of each privilege period, remit] 14 <sup>2</sup>[be subject to<sup>1</sup>], on or before the 15th day of the fourth month 15 succeeding the close of each privilege period, remit<sup>2</sup> a payment of tax. 16 17 The amount of tax shall be equal to the sum of: all of the share of the entire net income of the partnership for that privilege period of all 18 nonresident noncorporate partners, multiplied by an allocation factor 19 determined, pursuant to section 6 of P.L.1945, c.162 (C.54:10A-6), 20 21 based on the allocation fractions of the partnership for that privilege 22 period, and multiplied by .0637 plus all of the share of the entire net 23 income of the partnership for that privilege period of all nonresident 24 corporate partners, multiplied by an allocation factor determined, pursuant to section 6 of P.L.1945, c.162 (C.54:10A-6), based on the 25 allocation fractions of the partnership for that privilege period, and 26 multiplied by .09. 27 (2)  ${}^{2}(a)^{2}$  A partnership that is subject to the tax payment 28 requirements of paragraph (1) of this subsection <sup>1</sup>[may]shall<sup>1</sup> make 29 <sup>2</sup>[advance]installment<sup>2</sup> payments of <sup>2</sup>25% of <sup>2</sup> that tax on or before 30 the 15th day of <sup>2</sup>each of<sup>2</sup> the fourth month, sixth month and ninth 31 month of the privilege period and on or before the 15th day of the first 32 month succeeding the close of the privilege period <sup>2</sup>[<sup>1</sup>, in accordance 33 with regulations promulgated by the director  $1^{2}$ . 34 <sup>2</sup>(b) A partnership required to make an installment payment 35 pursuant to subparagraph (a) of this paragraph shall be deemed to 36 37 make an installment payment subject to the provisions of section 5 of P.L.1981, c.184 (C.54:10A-15.4) and shall be liable for any additions 38 to tax provided thereunder.<sup>2</sup> 39

EXPLANATION - Matter enclosed in **bold-faced** brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined <u>thus</u> is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

<sup>1</sup> Senate SCM committee amendments adopted November 15, 2004.

<sup>&</sup>lt;sup>2</sup> Assembly AAP committee amendments adopted December 8, 2005.

b. An amount of tax paid by a partnership pursuant to <sup>2</sup>paragraph 1 (1) of <sup>2</sup> subsection a. of this section  $^{2}$  and an installment payment paid 2 3 pursuant to subparagraph (a) of paragraph (2) of subsection a. of this section<sup>2</sup> shall be credited to accounts of its nonresident partners in 4 proportion to each nonresident partner's share of allocated entire net 5 income and the multiplier rate for that partner class under subsection 6 7 a. of this section <sup>1</sup>[as of the date of its receipt by the director]<sup>1</sup>, and each amount of tax so credited shall be deemed to have been paid by 8 9 the respective partner in respect of the privilege period or taxable year 10 of the partner.

c. For the purposes of this section:

11

12 "Investment club" means an entity: that is classified as a partnership for federal income tax purposes; all of the owners of which are 13 individuals; all of the assets of which are securities, cash, or cash 14 15 equivalents; the market value of the total assets of which do not 16 exceed, as measured on the last day of its privilege period, an amount 17 equal to the lesser of \$250,000 or \$35,000 per owner of the entity; and 18 which is not required to register itself or its membership interests with 19 the federal Securities and Exchange Commission; provided that 20 beginning with privilege periods commencing on or after January 1, 21 2003 the director shall prescribe the total asset value amounts which 22 shall apply by increasing the \$250,000 total asset amount and the per 23 owner \$35,000 amount hereinabove by an inflation adjustment factor, 24 which amounts shall be rounded to the next highest multiple of \$100. 25 The inflation adjustment factor shall be equal to the factor calculated by dividing the consumer price index for urban wage earners and 26 27 clerical workers for the nation, as prepared by the United States 28 Department of Labor for September of the calendar year prior to the 29 calendar year in which the privilege period begins, by that index for September of 2001; 30

"Nonresident noncorporate partner" means, an individual, an estate
or a trust subject to taxation pursuant to the "New Jersey Gross
Income Tax Act," N.J.S.54A:1-1 et seq., that is not a resident
taxpayer or a resident estate or trust under that act;

"Nonresident corporate partner" means a partner that is not an
individual, an estate or a trust subject to taxation pursuant to the "New
Jersey Gross Income Tax Act," N.J.S.54A:1-1 et seq., that is not a
corporation exempt from tax pursuant to section 3 of P.L.1945, c.162
(C.54:10A-3), and that does not maintain a regular place of business
in this State other than a statutory office; and

41 "Partner" means an owner of an interest in the partnership, in

42 whatever manner that owner and ownership interest are designated.

43 (cf: P.L.2003, c.256, s.1)

44

45 <sup>2</sup>2. Section 5 of P.L.1981, c.184 (C.54:10A-15.4) is amended to 46 read as follows: 5. a. In case of any underpayment of an installment payment by a
taxpayer, there shall be added to the tax for the fiscal or calendar
accounting year an amount determined by applying the rate established
in this section to the amount of the underpayment for the period of the
underpayment.

b. For purposes of subsection a., the amount of underpayment7 shall be the excess of:

8 (1) The lesser of the amount of the installment payment which 9 would be required to be paid if all installment payments and all 10 payments of tax made pursuant to subsection a. of section 12 of 11 P.L.2002, c.40 (C.54:10A-15.11) and credited to the taxpayer pursuant to subsection b. of section 12 of P.L.2002, c.40 were equal 12 13 to 90% of the tax shown on the return for the fiscal or calendar 14 accounting year, or if no return was filed, 90% of the tax for that year, 15 or 100% of the tax shown on the tax return of the taxpayer for the preceding taxable year over 16

17 (2) The amount, if any, of the installment payment paid on or18 before the last date prescribed for payment.

c. For purposes of subsection a., the period of the underpayment
shall run from the date the installment payment was required to be paid
to whichever of the following dates is the earlier:

(1) The fifteenth day of the fourth month after the close of thefiscal or calendar accounting year.

(2) With respect to any portion of the underpayment, the date onwhich that portion is paid.

For purposes of this subsection, a payment of any installment payment shall be considered a payment of any previous underpayment only to the extent that payment exceeds the amount of the installment payment determined under subsection b. (1) for that installment payment.

d. Notwithstanding the provisions of the preceding subsections, the addition to the tax with respect to any underpayment of any installment payment shall not be imposed if the total amount of all installment payments made on or before the last date prescribed for the payment of that installment equals or exceeds the amount which would have been required to be paid on or before that date if the total amount of all installment payments were the lesser of (1) or (2) as follows:

(1) An amount equal to the tax computed at the rates applicable to
the current fiscal or calendar accounting year but otherwise on the
basis of the facts shown on the return of the taxpayer for, and the law
applicable to, the preceding fiscal or calendar accounting year; or

42 (2) An amount equal to 90% of the tax for the current fiscal or
43 calendar accounting year computed by placing on an annualized basis
44 the taxable entire net income and entire net worth:

45 (a) For the first three months of the current fiscal or calendar46 accounting year, in the case of the installment payment required to be

1 paid in the fourth month, 2 (b) For the first three months or for the first five months of the 3 current fiscal or calendar accounting year, in the case of the 4 installment payment required to be paid in the sixth month, (c) For the first six months or for the first eight months of the 5 current fiscal or calendar accounting year, in the case of the 6 7 installment payment required to be paid in the ninth month, 8 (d) For the first nine months or for the first 11 months of the 9 current fiscal or calendar accounting year, in the case of the 10 installment payment required to be paid in the 12th month, and 11 (e) For the last three months of the preceding taxable year, in the 12 case of the installment payment required to be paid in the first month 13 of the current fiscal or calendar accounting year. 14 Any taxpayer who shall fail to pay, or shall underpay by more e. 15 than 10% of the amount due, any installment payment required pursuant to this act, shall pay, in addition to the tax, interest on the 16 17 amount of underpayment as provided in the State Tax Uniform Procedure Law, R.S.54:48-1 et seq.<sup>2</sup> 18 19 (cf: P.L.1998, c.106, s.1) 20 21 <sup>2</sup>[2.]  $3^{2}$  N.J.S.54A:9-6 is amended to read as follows: 22 54A:9-6. Additions to tax and civil penalties. (a) Failure to file tax return. In case of failure to file a tax return under this act on or before 23 24 the prescribed date (determined with regard to any extension of time 25 for filing), unless it is shown that such failure is due to reasonable cause and not due to willful neglect, there shall be added to the 26 27 amount required to be shown as tax on such return such amount as is required under the State Tax Uniform Procedure Law, R.S.54:48-1 et 28 29 seq. For this purpose, the amount of tax required to be shown on the return shall be reduced by the amount of any part of the tax which is 30 31 paid on or before the date prescribed for payment of the tax and by the 32 amount of any credit against the tax which may be claimed upon the 33 return. 34 (b) Deficiency due to negligence. If any part of a deficiency is due 35 to negligence or intentional disregard of this act or rules or regulations hereunder (but without intent to defraud), there shall be added to the 36 37 tax an amount equal to 10% of the deficiency. 38 (c) Failure to file declaration or underpayment of estimated tax. 39 If any taxpayer fails to file a declaration of estimated tax or fails to pay 40 all or any part of an installment of estimated tax, the taxpayer shall be 41 deemed to have made an underpayment of estimated tax except as 42 provided pursuant to subsection (d) of this section. There shall be 43 added to the tax for the taxable year an amount at the rate as is 44 required under the State Tax Uniform Procedure Law, R.S.54:48-1 et 45 seq., upon the amount of the underpayment for the period of the underpayment but not beyond the 15th day of the fourth month 46

1 following the close of the taxable year. The amount of underpayment 2 shall be the excess of the lesser of: (1) the amount of the installment 3 which would be required to be paid if the estimated tax were equal to 4 80% of the tax (two-thirds of the tax for farmers referred to in subsection (e) of section 54A:8-4) shown on the return for the taxable 5 year (or if no return was filed, of the tax for such year), or (2) 100% 6 7 of the tax shown on the tax return of the taxpayer for the preceding 8 taxable year; over the amount, if any, of the installment paid on or 9 before the last day prescribed for such payment. No underpayment 10 shall be deemed to exist with respect to a declaration or installment 11 otherwise due on or after the taxpayer's death.

12 (d) Exception to addition for underpayment of estimated tax. The 13 addition to tax under subsection (c) with respect to any underpayment 14 of any installment shall not be imposed if the total amount of all 15 payments of estimated tax and all payments of tax made pursuant to subsection a. of section 12 of P.L.2002, c.40 (C.54:10A-15.11) and 16 17 credited to the taxpayer pursuant to subsection b. of section 12 of 18 P.L.2002, c.40 made on or before the last date prescribed for the 19 payment of such installment equals or exceeds whichever of the 20 following set forth in paragraphs (1) and (2) and subject to paragraph 21 (3) is the lesser--

(1) The amount which would have been required to be paid on or
before such date if the estimated tax were whichever of the following
is the least--

(A) An amount equal to 100% of the tax shown on the return of
the taxpayer for the preceding taxable year, except as provided
pursuant to paragraph (3) of this subsection, if a return showing a
liability for tax was filed by the taxpayer for the preceding taxable year
and such preceding year was a taxable year of 12 months, or

30 (B) An amount equal to 100% of the tax computed, except as 31 provided pursuant to paragraph (3) of this subsection, at the rates 32 applicable to the taxable year, on the basis of the taxpayer's status with 33 respect to the taxpayer's personal exemptions for the taxable year, but 34 otherwise on the basis of the facts shown on the taxpayer's return for, 35 and the law applicable to, the preceding taxable year, or

(C) An amount equal to 80% of the tax for the taxable year 36 37 (two-thirds of the tax for farmers referred to in subsection (e) of 38 section 54A:8-4) computed by placing on an annualized basis the 39 income for the months in the taxable year ending before the month in 40 which the installment is required to be paid (or, in the case of a trust 41 or estate, the income for the months ending before the date one month before the month in which the installment is required). For purposes 42 of this subparagraph, the income shall be placed on an annualized basis 43 44 by---

(i) Multiplying by 12 (or, in the case of a taxable year of less than12 months, the number of months in the taxable year) the income for

1 the months in the taxable year ending before the month in which the

2 installment is required to be paid (or, in the case of a trust or estate,

3 the income for the months ending before the date one month before

4 the month in which the installment is required),

5 (ii) Dividing the resulting amount by the number of months in the 6 taxable year ending before the month in which such installment date 7 falls (or, in the case of a trust or estate, the number of months ending 8 before the date one month before the month in which such installment 9 date falls), and

(iii) Deducting from such amount the deductions for personal
exemptions allowable for the taxable year (such personal exemptions
being determined as of the last date prescribed for payment of the
installment); or

(2) An amount equal to 90% of the tax computed, at the rates
applicable to the taxable year, on the basis of the actual income for the
months in the taxable year ending before the month in which the
installment is required to be paid.

18 (3) If the taxable gross income shown on the return of the taxpayer for the preceding taxable year exceeds \$150,000 (\$75,000 in the case 19 20 of a married individual within the meaning of section 7703 of the 21 federal Internal Revenue Code of 1986, 26 U.S.C. s.7703, filing 22 separately for the taxable year for which the amount of the installment 23 is being determined) subparagraphs (A) and (B) of paragraph (1) of this subsection shall be applied by substituting "110%" for "100%". 24 25 For purposes of this paragraph, "taxable gross income" means gross 26 income after any allowable deductions under chapter 3 or 3A of the 27 "New Jersey Gross Income Tax Act" (C.54A:3-1 et seq and 54A:3A-1 28 et seq); or, in the case of a trust or estate, gross income after any 29 allowable deductions or exemptions, income commissions and amounts distributed or credited to beneficiaries; and "gross income" for a 30 31 nonresident means gross income calculated as if such nonresident were 32 a resident.

(e) Deficiency due to fraud. If any part of a deficiency is due to
fraud, there shall be added to the tax an amount equal to 50% of the
deficiency. This amount shall be in lieu of any other addition to tax
imposed by subsection (a) or (b).

(f) Nonwillful failure to pay withholding tax. If any employer, 37 38 without intent to evade or defeat any tax imposed by this act or the 39 payment thereof, shall fail to make a return and pay a tax withheld by 40 him at the time required by or under the provisions of section 54A:7-4, 41 such employer shall be liable for such tax and shall pay the same together with interest thereon and the addition to tax provided in 42 subsection (a), and such interest and addition to tax shall not be 43 charged to or collected from the employee by the employer. The 44 45 director shall have the same rights and powers for the collection of 46 such tax, interest and addition to tax against such employer as are now

prescribed by this act for the collection of tax against an individual
 taxpayer.

3 (g) Willful failure to collect and pay over tax. Any person required 4 to collect, truthfully account for, and pay over the tax imposed by this act who willfully fails to collect such tax or truthfully account for and 5 pay over such tax or willfully attempts in any manner to evade or 6 defeat the tax or the payment thereof, shall, in addition to other 7 8 penalties provided by law, be liable to a penalty equal to the total 9 amount of the tax evaded, or not collected, or not accounted for and 10 paid over. No addition to tax under subsection (b) or (c) shall be 11 imposed for any offense to which this subsection applies.

12 (h) Failure to file certain information returns. In case of each 13 failure to file a statement of a payment to another person, required 14 under authority of subsection (c) of section 54A:8-6 (relating to 15 information at source, including the duplicate statement of tax withheld on wages) on the date prescribed therefor (determined with 16 17 regard to any extension of time for filing), unless it is shown that such failure is due to reasonable cause and not to willful neglect, there shall, 18 19 upon notice and demand by the director and in the same manner as tax, 20 be paid by the person so failing to file the statement, a penalty of \$2.00 21 for each statement not so filed, but the total amount imposed on the 22 delinquent person for all such failures during any calendar year shall 23 not exceed \$2,000.00.

24 (i) Additional penalty. Any person who with fraudulent intent shall 25 fail to pay, or to deduct or withhold and pay, any tax, or to make, 26 render, sign or certify any return or declaration of estimated tax or to 27 supply any information within the time required by or under this act, 28 shall be liable to penalty of not more than \$5,000.00, in addition to any 29 other amounts required under this act, to be imposed, assessed and 30 collected by the director. The director shall have the power, in his 31 discretion, to waive, reduce or compromise any penalty under this 32 subsection.

(j) Additions treated as tax. The additions to tax and penalties
provided by this section shall be paid upon notice and demand and
shall be assessed, collected and paid in the same manner as taxes and
any reference in this act to income tax or tax imposed by this act, shall
be deemed also to refer to the additions to tax and penalties provided
by this section. For purposes of section 54A:9-2, this subsection shall
not apply to:

40 (1) Any addition to tax under subsection (a) except as to that 41 portion attributable to a deficiency;

42 (2) Any addition to tax under subsection (e); and

43 (3) Any additional penalty under subsection (i).

(k) Determination of deficiency. For purposes of subsections (b)
and (c), the amount shown as the tax by the taxpayer upon his return
shall be taken into account in determining the amount of the deficiency

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1 only if such return was filed on or before the last day prescribed for the filing of such return, determined with regard to any extension of 2 3 time for such filing. 4 (l) Person defined. For purposes of subsections (f), (g), (h) and (i), 5 the term person or employer includes an individual, corporation or 6 partnership or an officer or employee of any corporation (including a 7 dissolved corporation) or a member or employee of any partnership, who as such officer, employee, or member is under a duty to perform 8 9 the act in respect of which the violation occurs. (cf: P.L.1998, c.106, s.16) 10 11 <sup>2</sup>[3.]  $4^{2}$  This act shall take effect immediately and apply to 12 <sup>1</sup>[privilege periods ending after] <sup>2</sup>[taxable years] privilege periods<sup>2</sup> 13 beginning on or after January 1 next following<sup>1</sup> enactment. 14 15 16 17 18 19 Requires partners and other owners of pass-through entities to credit 20 payments made on their behalf against estimated taxes to end "double withholding." 21

# SENATE, No. 1892 STATE OF NEW JERSEY 211th LEGISLATURE

**INTRODUCED OCTOBER 4, 2004** 

Sponsored by: Senator PETER A. INVERSO District 14 (Mercer and Middlesex)

#### SYNOPSIS

Allows partners and other owners of pass-through entities to credit the payments that the entity makes on their behalf against their estimated taxes to end "double withholding."

## **CURRENT VERSION OF TEXT**

As introduced.



1 AN ACT allowing owners of pass-through entities to credit certain 2 payments the entities make on the owner's behalf against the owners' estimated taxes, amending P.L.2002, c.40 and 3 4 N.J.S.54A:9-6. 5 6 BE IT ENACTED by the Senate and General Assembly of the State 7 of New Jersey: 8 9 1. Section 12 of P.L.2002, c.40 (C.54:10A-15.11) is amended to 10 read as follows: 11 12. a. (1) A partnership that is not a qualified investment partnership or an investment club and that is not listed on a United 12 States national stock exchange shall, on or before the 15th day of the 13 14 fourth month succeeding the close of each privilege period, remit a 15 payment of tax. The amount of tax shall be equal to the sum of: all of 16 the share of the entire net income of the partnership for that privilege 17 period of all nonresident noncorporate partners, multiplied by an 18 allocation factor determined, pursuant to section 6 of P.L.1945, c.162 (C.54:10A-6), based on the allocation fractions of the partnership for 19 that privilege period, and multiplied by .0637 plus all of the share of 20 21 the entire net income of the partnership for that privilege period of all 22 nonresident corporate partners, multiplied by an allocation factor 23 determined, pursuant to section 6 of P.L.1945, c.162 (C.54:10A-6), 24 based on the allocation fractions of the partnership for that privilege 25 period, and multiplied by .09. 26 (2) A partnership that is subject to the tax payment requirements 27 of paragraph (1) of this subsection may make advance payments of 28 that tax on or before the 15th day of the fourth month, sixth month 29 and ninth month of the privilege period and on or before the 15th day 30 of the first month succeeding the close of the privilege period. 31 b. An amount of tax paid by a partnership pursuant to subsection 32 a. of this section shall be credited to accounts of its nonresident partners in proportion to each nonresident partner's share of allocated 33 34 entire net income and the multiplier rate for that partner class under 35 subsection a. of this section as of the date of its receipt by the director, and each amount of tax so credited shall be deemed to have been paid 36 37 by the respective partner in respect of the privilege period or taxable 38 year of the partner. 39 c. For the purposes of this section: 40 "Investment club" means an entity: that is classified as a partnership 41 for federal income tax purposes; all of the owners of which are 42 individuals; all of the assets of which are securities, cash, or cash 43 equivalents; the market value of the total assets of which do not

Matter underlined <u>thus</u> is new matter.

EXPLANATION - Matter enclosed in **bold-faced brackets** [thus] in the above bill is not enacted and is intended to be omitted in the law.

1 exceed, as measured on the last day of its privilege period, an amount 2 equal to the lesser of \$250,000 or \$35,000 per owner of the entity; and 3 which is not required to register itself or its membership interests with 4 the federal Securities and Exchange Commission; provided that beginning with privilege periods commencing on or after January 1, 5 6 2003 the director shall prescribe the total asset value amounts which 7 shall apply by increasing the \$250,000 total asset amount and the per 8 owner \$35,000 amount hereinabove by an inflation adjustment factor, 9 which amounts shall be rounded to the next highest multiple of \$100. 10 The inflation adjustment factor shall be equal to the factor calculated 11 by dividing the consumer price index for urban wage earners and 12 clerical workers for the nation, as prepared by the United States 13 Department of Labor for September of the calendar year prior to the 14 calendar year in which the privilege period begins, by that index for 15 September of 2001; "Nonresident noncorporate partner" means, an individual, an estate 16 or a trust subject to taxation pursuant to the "New Jersey Gross 17 Income Tax Act," N.J.S.54A:1-1 et seq., that is not a resident 18 19 taxpayer or a resident estate or trust under that act;

"Nonresident corporate partner" means a partner that is not an
individual, an estate or a trust subject to taxation pursuant to the "New
Jersey Gross Income Tax Act," N.J.S.54A:1-1 et seq., that is not a
corporation exempt from tax pursuant to section 3 of P.L.1945, c.162
(C.54:10A-3), and that does not maintain a regular place of business
in this State other than a statutory office; and

26 "Partner" means an owner of an interest in the partnership, in
27 whatever manner that owner and ownership interest are designated.
28 (cf: P.L.2003, c.256, s.1)

29

30 2. N.J.S.54A:9-6 is amended to read as follows:

31 54A:9-6. Additions to tax and civil penalties. (a) Failure to file tax 32 return. In case of failure to file a tax return under this act on or before 33 the prescribed date (determined with regard to any extension of time 34 for filing), unless it is shown that such failure is due to reasonable cause and not due to willful neglect, there shall be added to the 35 amount required to be shown as tax on such return such amount as is 36 required under the State Tax Uniform Procedure Law, R.S.54:48-1 et 37 38 seq. For this purpose, the amount of tax required to be shown on the 39 return shall be reduced by the amount of any part of the tax which is 40 paid on or before the date prescribed for payment of the tax and by the 41 amount of any credit against the tax which may be claimed upon the 42 return.

(b) Deficiency due to negligence. If any part of a deficiency is due
to negligence or intentional disregard of this act or rules or regulations
hereunder (but without intent to defraud), there shall be added to the
tax an amount equal to 10% of the deficiency.

1 (c) Failure to file declaration or underpayment of estimated tax. 2 If any taxpayer fails to file a declaration of estimated tax or fails to pay 3 all or any part of an installment of estimated tax, the taxpayer shall be 4 deemed to have made an underpayment of estimated tax except as provided pursuant to subsection (d) of this section. There shall be 5 6 added to the tax for the taxable year an amount at the rate as is 7 required under the State Tax Uniform Procedure Law, R.S.54:48-1 et 8 seq., upon the amount of the underpayment for the period of the 9 underpayment but not beyond the 15th day of the fourth month 10 following the close of the taxable year. The amount of underpayment 11 shall be the excess of the lesser of: (1) the amount of the installment which would be required to be paid if the estimated tax were equal to 12 13 80% of the tax (two-thirds of the tax for farmers referred to in 14 subsection (e) of section 54A:8-4) shown on the return for the taxable 15 year (or if no return was filed, of the tax for such year), or (2) 100% of the tax shown on the tax return of the taxpayer for the preceding 16 17 taxable year; over the amount, if any, of the installment paid on or 18 before the last day prescribed for such payment. No underpayment 19 shall be deemed to exist with respect to a declaration or installment 20 otherwise due on or after the taxpayer's death.

21 (d) Exception to addition for underpayment of estimated tax. The 22 addition to tax under subsection (c) with respect to any underpayment 23 of any installment shall not be imposed if the total amount of all 24 payments of estimated tax and all payments of tax made pursuant to 25 subsection a. of section 12 of P.L.2002, c.40 (C.54:10A-15.11) and 26 credited to the taxpayer pursuant to subsection b. of section 12 of 27 P.L.2002, c.40 made on or before the last date prescribed for the payment of such installment equals or exceeds whichever of the 28 29 following set forth in paragraphs (1) and (2) and subject to paragraph 30 (3) is the lesser--

(1) The amount which would have been required to be paid on or
before such date if the estimated tax were whichever of the following
is the least--

(A) An amount equal to 100% of the tax shown on the return of
the taxpayer for the preceding taxable year, except as provided
pursuant to paragraph (3) of this subsection, if a return showing a
liability for tax was filed by the taxpayer for the preceding taxable year
and such preceding year was a taxable year of 12 months, or

(B) An amount equal to 100% of the tax computed, except as
provided pursuant to paragraph (3) of this subsection, at the rates
applicable to the taxable year, on the basis of the taxpayer's status with
respect to the taxpayer's personal exemptions for the taxable year, but
otherwise on the basis of the facts shown on the taxpayer's return for,
and the law applicable to, the preceding taxable year, or

45 (C) An amount equal to 80% of the tax for the taxable year 46 (two-thirds of the tax for farmers referred to in subsection (e) of

1 section 54A:8-4) computed by placing on an annualized basis the 2 income for the months in the taxable year ending before the month in 3 which the installment is required to be paid (or, in the case of a trust 4 or estate, the income for the months ending before the date one month before the month in which the installment is required). For purposes 5 6 of this subparagraph, the income shall be placed on an annualized basis 7 by--8 (i) Multiplying by 12 (or, in the case of a taxable year of less than 9 12 months, the number of months in the taxable year) the income for

the months in the taxable year ending before the month in which the
installment is required to be paid (or, in the case of a trust or estate,
the income for the months ending before the date one month before
the month in which the installment is required),

(ii) Dividing the resulting amount by the number of months in the
taxable year ending before the month in which such installment date
falls (or, in the case of a trust or estate, the number of months ending
before the date one month before the month in which such installment
date falls), and

(iii) Deducting from such amount the deductions for personal
exemptions allowable for the taxable year (such personal exemptions
being determined as of the last date prescribed for payment of the
installment); or

(2) An amount equal to 90% of the tax computed, at the rates
applicable to the taxable year, on the basis of the actual income for the
months in the taxable year ending before the month in which the
installment is required to be paid.

27 (3) If the taxable gross income shown on the return of the taxpayer for the preceding taxable year exceeds \$150,000 (\$75,000 in the case 28 29 of a married individual within the meaning of section 7703 of the 30 federal Internal Revenue Code of 1986, 26 U.S.C. s.7703, filing separately for the taxable year for which the amount of the installment 31 32 is being determined) subparagraphs (A) and (B) of paragraph (1) of 33 this subsection shall be applied by substituting "110%" for "100%". For purposes of this paragraph, "taxable gross income" means gross 34 income after any allowable deductions under chapter 3 or 3A of the 35 "New Jersey Gross Income Tax Act" (C.54A:3-1 et seq and 54A:3A-1 36 37 et seq); or, in the case of a trust or estate, gross income after any 38 allowable deductions or exemptions, income commissions and amounts 39 distributed or credited to beneficiaries; and "gross income" for a 40 nonresident means gross income calculated as if such nonresident were a resident. 41

(e) Deficiency due to fraud. If any part of a deficiency is due to
fraud, there shall be added to the tax an amount equal to 50% of the
deficiency. This amount shall be in lieu of any other addition to tax
imposed by subsection (a) or (b).

46 (f) Nonwillful failure to pay withholding tax. If any employer,

1 without intent to evade or defeat any tax imposed by this act or the 2 payment thereof, shall fail to make a return and pay a tax withheld by 3 him at the time required by or under the provisions of section 54A:7-4, 4 such employer shall be liable for such tax and shall pay the same together with interest thereon and the addition to tax provided in 5 6 subsection (a), and such interest and addition to tax shall not be 7 charged to or collected from the employee by the employer. The 8 director shall have the same rights and powers for the collection of 9 such tax, interest and addition to tax against such employer as are now 10 prescribed by this act for the collection of tax against an individual 11 taxpayer.

12 (g) Willful failure to collect and pay over tax. Any person required 13 to collect, truthfully account for, and pay over the tax imposed by this 14 act who willfully fails to collect such tax or truthfully account for and 15 pay over such tax or willfully attempts in any manner to evade or defeat the tax or the payment thereof, shall, in addition to other 16 penalties provided by law, be liable to a penalty equal to the total 17 amount of the tax evaded, or not collected, or not accounted for and 18 paid over. No addition to tax under subsection (b) or (c) shall be 19 20 imposed for any offense to which this subsection applies.

21 (h) Failure to file certain information returns. In case of each 22 failure to file a statement of a payment to another person, required 23 under authority of subsection (c) of section 54A:8-6 (relating to information at source, including the duplicate statement of tax 24 25 withheld on wages) on the date prescribed therefor (determined with 26 regard to any extension of time for filing), unless it is shown that such 27 failure is due to reasonable cause and not to willful neglect, there shall, 28 upon notice and demand by the director and in the same manner as tax, 29 be paid by the person so failing to file the statement, a penalty of \$2.00 30 for each statement not so filed, but the total amount imposed on the 31 delinquent person for all such failures during any calendar year shall 32 not exceed \$2,000.00.

33 (i) Additional penalty. Any person who with fraudulent intent shall 34 fail to pay, or to deduct or withhold and pay, any tax, or to make, render, sign or certify any return or declaration of estimated tax or to 35 supply any information within the time required by or under this act, 36 37 shall be liable to penalty of not more than \$5,000.00, in addition to any 38 other amounts required under this act, to be imposed, assessed and 39 collected by the director. The director shall have the power, in his 40 discretion, to waive, reduce or compromise any penalty under this 41 subsection.

(j) Additions treated as tax. The additions to tax and penalties
provided by this section shall be paid upon notice and demand and
shall be assessed, collected and paid in the same manner as taxes and
any reference in this act to income tax or tax imposed by this act, shall
be deemed also to refer to the additions to tax and penalties provided

1 by this section. For purposes of section 54A:9-2, this subsection shall 2 not apply to: (1) Any addition to tax under subsection (a) except as to that 3 4 portion attributable to a deficiency; 5 (2) Any addition to tax under subsection (e); and 6 (3) Any additional penalty under subsection (i). 7 (k) Determination of deficiency. For purposes of subsections (b) 8 and (c), the amount shown as the tax by the taxpayer upon his return 9 shall be taken into account in determining the amount of the deficiency 10 only if such return was filed on or before the last day prescribed for 11 the filing of such return, determined with regard to any extension of 12 time for such filing. 13 (l) Person defined. For purposes of subsections (f), (g), (h) and (i), 14 the term person or employer includes an individual, corporation or 15 partnership or an officer or employee of any corporation (including a dissolved corporation) or a member or employee of any partnership, 16 who as such officer, employee, or member is under a duty to perform 17 the act in respect of which the violation occurs. 18 19 (cf: P.L.1998, c.106, s.16) 20 21 3. This act shall take effect immediately and apply to privilege 22 periods ending after enactment. 23 24 25 **STATEMENT** 26 27 This bill allows partnerships and other pass-through entities that are 28 currently required to make annual tax payments on behalf of 29 nonresident partners to make partial payments earlier, so that the 30 partners may count those payments as part of their payment of estimated taxes and end the effects of "double withholding." 31 32 The Business Tax Reform Act of 2002 enacted a new enforcement 33 method to assure tax compliance by out-of-State residents who receive 34 income as partners in New Jersey businesses. That act required most "pass-through" entities like partnerships to make a payment on the 35 share of the New Jersey income of each nonresident owner at a 9% 36 rate for corporate owners and a 6.37% rate for individual owners, an 37 38 amount equivalent to withholding from the income of the entities' 39 owners. That amount may be credited to separate accounts for each 40 owner against their respective tax liabilities, again just like 41 withholding. 42 However, many professionals, those who are already in compliance 43 with the tax laws, themselves make quarterly payments of estimated 44 taxes. 45 The new withholding equivalent enacted by the Business Tax

Reform Act, imposed on top of the regular payment of estimated

46

1 taxes, has for some nonresident partners the effect of "double2 withholding."

3 While the excess tax payments may be refunded after the affected

4 partners file their tax returns, "double withholding" creates cash-flow

5 problems for the partnerships, revenue measurement problems for the

6 State, and is not pleasant for the affected partners.

This bill eliminates the "double withholding" problem by allowing
the partnerships to make partial payments of their required payments
earlier, to coincide with the timing of estimated payments. This allows

10 the partners to take credit for the payments made by the partnerships

11 (which are already credited to the accounts of the partners) on the

12 dates that estimated payments are due. Credit for the timely payments

13 made by the partnership will allow the partners to reduce the amount

14 of the estimated payments they make themselves.

### STATEMENT TO

# [First Reprint] SENATE, No. 1892

with Assembly committee amendments

# STATE OF NEW JERSEY

#### DATED: DECEMBER 8, 2005

The Assembly Appropriations Committee reports favorably Senate Bill No. 1892 (1R), with committee amendments.

Senate Bill No. 1892 (1R), as amended, requires partnerships and other pass-through entities, required under current law to make annual tax payments on behalf of nonresident partners and other owners, to make partial payments earlier. This schedule will allow the partners to count those payments as part of their payment of estimated taxes.

The Business Tax Reform Act of 2002 required most "passthrough" entities like partnerships to make a payment on the share of the New Jersey income of each nonresident owner to credited to separate accounts for each owner against their respective tax liabilities, like withholding. However, many of these owners themselves make quarterly payments of estimated taxes, so this had the effect of requiring "double withholding."

This bill eliminates the "double withholding" problem by allowing the partnerships to make partial payments of their required payments earlier, to coincide with the timing of estimated payments, and by allowing the amount of the partnership payments to be credited against the partners' estimated payment liabilities. The advance tax partnership payments will be made on or before the 15th day of the fourth month, sixth month and ninth month of the privilege period and on or before the 15th day of the first month succeeding the close of the privilege period.

As amended and reported by the committee, this bill is identical to the Assembly Committee Substitute for Assembly Bill Nos. 4475 and 4432 reported by the committee.

#### FISCAL IMPACT:

While this bill will have no impact on the tax liability of nonresident owners, the crediting of the pass-through entity payments against estimated payments will allow taxpayers to reduce their estimated payments. This will reduce the amount of any temporary surpluses in the General Fund or Property Tax Relief Fund available for deposit in the Cash Management Fund, which in turn will reduce the interest earned by the Cash Management Fund.

#### **COMMITTEE AMENDMENTS**:

The amendments specify the amount of the installment payments, provide penalties for late payments, and allow the partnerships making installment payments the same "safe harbors" to avoid application of penalties for underpayments as are allowed corporation business tax payers making estimated payments.

The amendments add a section to assure the proper crediting of the partnership installment payments against corporate estimated payments of corporation business tax, in parallel to the section already in the bill that credits partnership installment payments against gross income tax estimated payments.

The amendments also make technical corrections to the title and effective date of the bill.

# SENATE COMMERCE COMMITTEE

### STATEMENT TO

# **SENATE, No. 1892**

with committee amendments

# STATE OF NEW JERSEY

#### DATED: NOVEMBER 15, 2004

The Senate Commerce Committee reports favorably and with committee amendments Senate Bill No. 1892.

As amended, this bill requires partnerships and other pass-through entities that are currently required to make annual tax payments on behalf of nonresident partners and other owners to make partial payments earlier, so that the partners may count those payments as part of their payment of estimated taxes. Advance tax payments will be made on or before the 15th day of the fourth month, sixth month and ninth month of the privilege period and on or before the 15th day of the first month succeeding the close of the privilege period, in accordance with regulations promulgated by the director.

This bill eliminates the "double withholding" effect of business tax reforms enacted in 2002 by requiring the partnership to make the partial payments earlier, to coincide with the timing of estimated payments, thus allowing partners to reduce the amount of their estimated payments.

The committee amended the bill to require, rather than permit, the quarterly advance payments, as the bill originally provided, and to apply the changes effected by the bill to taxable years beginning on or after January 1 next following enactment, to allow adequate time for implementation.

## STATEMENT TO

# [First Reprint] SENATE, No. 1892

# **STATE OF NEW JERSEY**

#### DATED: FEBRUARY 7, 2005

The Senate Budget and Appropriations Committee reports favorably Senate Bill No. 1892 (1R).

This bill requires partnerships and other entities, the income of which is taxable to their owners rather than to the entity itself (socalled "pass-through" entities), which must make annual tax payments on behalf of nonresident owners, to make partial payments earlier than is currently required, so that the partners may count those payments as part of their payment of estimated taxes. Advance tax payments will be made on or before the 15th day of the fourth month, sixth month and ninth month of the privilege period and on or before the 15th day of the first month succeeding the close of the privilege period, in accordance with regulations promulgated by the director.

This bill eliminates the "double withholding" effect of business tax reforms enacted in 2002 by requiring the partnership to make the partial payments earlier, to coincide with the timing of estimated payments, thus allowing partners to reduce the amount of their estimated payments.

#### FISCAL IMPACT

While this legislation will have no impact on the tax liability of nonresident owners, the crediting of the pass-through entity payments against estimated payments will allow taxpayers to reduce their estimated payments. This will reduce the amount of any temporary surpluses in the General Fund or Property Tax Relief Fund available for deposit in the Cash Management Fund, which in turn will reduce the interest earned by the Cash Management Fund.

# LEGISLATIVE FISCAL ESTIMATE SENATE, No. 1892 STATE OF NEW JERSEY 211th LEGISLATURE

DATED: DECEMBER 1, 2004

### SUMMARY

Synopsis:	Allows partners and other owners of pass-through entities to credit the payments that the entity makes on their behalf against their estimated taxes to end "double withholding."
Type of Impact:	Decrease in transient General Fund and Property Tax Relief fund balances, with consequent decrease in Cash Management Fund revenues.
Agencies Affected:	Department of the Treasury, Division of Taxation.

#### **Office of Legislative Services Estimate**

<u>Year 1</u>	<u>Year 2</u>	<u>Year 3</u>
_	Unknown minimal	Unknown minimal decrease
	<u>Year 1</u> Jnknown minimal decrease	Jnknown minimal Unknown minimal

- ! The bill allows the payments, made by pass-through entities on behalf of nonresident owners, to be applied to satisfy estimated payment requirements: the bill has no effect on the total amount paid on behalf of the nonresident owners and so will not interfere with "withholding" as a taxpayer compliance measure.
- ! The crediting of the pass-through entity payments against estimated payments will allow taxpayers to reduce their estimated payments. This will reduce the availability of any temporary surpluses in the General Fund or Property Tax Relief Fund available for deposit in the Cash Management Fund, which will reduce the interest earned by the Cash Management Fund.

## **BILL DESCRIPTION**

Senate Bill No. 1892 of 2004 allows partnerships and other pass-through entities that are currently required to make annual tax payments on behalf of nonresident partners to make partial payments earlier, so that the partners may count those payments as part of their payment of estimated taxes and end the effects of "double withholding."

The Business Tax Reform Act of 2002, P.L.2002, c.40, enacted a new enforcement method to assure tax compliance by out-of-State residents who receive income as partners in New Jersey businesses. The act requires most "pass-through" entities taxed as partnerships to make a



payment on the share of the New Jersey income of each nonresident owner at a 9 percent rate for corporate owners and a 6.37 percent rate for individual owners, an amount equivalent to withholding from the income of the entities' owners. That amount is credited to separate accounts for each owner against their respective tax liabilities, again just like withholding.

However, many corporations and professional individuals, those already in compliance with the tax laws, themselves make quarterly payments of estimated corporation business tax and gross income tax. The new withholding equivalent enacted by the Business Tax Reform Act, imposed on top of the regular payment of estimated taxes, has for some nonresident partners the effect of "double withholding:" taxpayers may be making prepayments of as much as twice their final tax liability. These excess tax payments are refundable after the affected partners file their tax returns.

The bill allows the partnerships to make partial payments of their required payments earlier, to coincide with the timing of estimated payments under the gross income tax and the corporation business tax, and to take credit for the payments made by the partnerships (which are already credited to the accounts of the partners) against their estimated payments on the dates those estimated payments are due. The credit for the timely payments made by the partnership allows the partners to reduce the amount of the estimated payments they make themselves.

#### FISCAL ANALYSIS

#### **EXECUTIVE BRANCH**

None received.

#### **OFFICE OF LEGISLATIVE SERVICES**

The bill has no effect on the total amount of "withholding" by partnerships, except to allow partnerships to make the withholding payments *earlier*. Therefore, it is not anticipated that the bill will interfere with the effectiveness of "withholding" as a taxpayer compliance measure.

The bill allows the withholding amounts to be applied to satisfy estimated payment requirements, and it is anticipated that taxpayers will reduce their estimated payments by the amount of the "withholding." While this will not affect the final liability of taxpayers, it will reduce the amount of estimated corporation business tax and gross income tax collected in excess of liability which must be refunded (or "float"). This will reduce the availability of any temporary surpluses in the General Fund or Property Tax Relief Fund available for deposit in the Cash Management Fund, which will minimally reduce the interest earned by the Cash Management Fund.

Section:	Revenue Finance and Appropriations
Analyst:	Philip Liloia Lead Counsel
Approved:	David J. Rosen Legislative Budget and Finance Officer

This fiscal estimate has been prepared pursuant to P.L.1980, c.67.

# ASSEMBLY, No. 4475 STATE OF NEW JERSEY 211th LEGISLATURE

**INTRODUCED DECEMBER 5, 2005** 

Sponsored by: Assemblyman LOUIS D. GREENWALD District 6 (Camden)

#### SYNOPSIS

Requires partners and other owners of pass-through entities to credit payments made on their behalf against estimated taxes to end "double withholding."

## **CURRENT VERSION OF TEXT**

As introduced.



1 AN ACT requiring owners of pass-through entities to credit certain 2 payments the entities make on the owner's behalf against the owners' estimated taxes, amending P.L.2002, c.40 and 3 4 N.J.S.54A:9-6. 5 6 **BE IT ENACTED** by the Senate and General Assembly of the State 7 of New Jersey: 8 9 1. Section 12 of P.L.2002, c.40 (C.54:10A-15.11) is amended to 10 read as follows: 11 12. a. (1) A partnership that is not a qualified investment 12 partnership or an investment club and that is not listed on a United States national stock exchange shall, on or before the 15th day of the 13 14 fourth month succeeding the close of each privilege period, remit a 15 payment of tax. The amount of tax shall be equal to the sum of: all of 16 the share of the entire net income of the partnership for that privilege 17 period of all nonresident noncorporate partners, multiplied by an 18 allocation factor determined, pursuant to section 6 of P.L.1945, c.162 (C.54:10A-6), based on the allocation fractions of the partnership for 19 that privilege period, and multiplied by .0637 plus all of the share of 20 21 the entire net income of the partnership for that privilege period of all 22 nonresident corporate partners, multiplied by an allocation factor 23 determined, pursuant to section 6 of P.L.1945, c.162 (C.54:10A-6), 24 based on the allocation fractions of the partnership for that privilege 25 period, and multiplied by .09. 26 (2) (a) A partnership that is subject to the tax payment requirements 27 of paragraph (1) of this subsection shall make installment payments of 28 25% of that tax on or before the 15th day of each of the fourth month, 29 sixth month and ninth month of the privilege period and on or before 30 the 15th day of the first month succeeding the close of the privilege 31 period. 32 (b) A partnership required to make an installment payment pursuant 33 to subparagraph (a) of this paragraph shall be deemed to make an 34 installment payment subject to the provisions of section 5 of P.L.1981, 35 c.184 (C.54:10A-15.4) and shall be liable for any additions to tax provided thereunder. 36 37 b. An amount of tax paid by a partnership pursuant to paragraph (1) of subsection a. of this section and an installment payment paid 38 39 pursuant to subparagraph (a) of paragraph (2) of subsection a. of this 40 section shall be credited to accounts of its nonresident partners in 41 proportion to each nonresident partner's share of allocated entire net 42 income and the multiplier rate for that partner class under subsection 43 a. of this section as of the date of its receipt by the director, and each

EXPLANATION - Matter enclosed in **bold-faced** brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined <u>thus</u> is new matter.

1 amount of tax so credited shall be deemed to have been paid by the

2 respective partner in respect of the privilege period or taxable year of

3 the partner.

4 c. For the purposes of this section:

5 "Investment club" means an entity: that is classified as a partnership for federal income tax purposes; all of the owners of which are 6 7 individuals; all of the assets of which are securities, cash, or cash 8 equivalents; the market value of the total assets of which do not 9 exceed, as measured on the last day of its privilege period, an amount 10 equal to the lesser of \$250,000 or \$35,000 per owner of the entity; and 11 which is not required to register itself or its membership interests with 12 the federal Securities and Exchange Commission; provided that 13 beginning with privilege periods commencing on or after January 1, 14 2003 the director shall prescribe the total asset value amounts which 15 shall apply by increasing the \$250,000 total asset amount and the per owner \$35,000 amount hereinabove by an inflation adjustment factor, 16 17 which amounts shall be rounded to the next highest multiple of \$100. 18 The inflation adjustment factor shall be equal to the factor calculated 19 by dividing the consumer price index for urban wage earners and 20 clerical workers for the nation, as prepared by the United States 21 Department of Labor for September of the calendar year prior to the 22 calendar year in which the privilege period begins, by that index for 23 September of 2001;

"Nonresident noncorporate partner" means, an individual, an estate
or a trust subject to taxation pursuant to the "New Jersey Gross
Income Tax Act," N.J.S.54A:1-1 et seq., that is not a resident
taxpayer or a resident estate or trust under that act;

"Nonresident corporate partner" means a partner that is not an
individual, an estate or a trust subject to taxation pursuant to the "New
Jersey Gross Income Tax Act," N.J.S.54A:1-1 et seq., that is not a
corporation exempt from tax pursuant to section 3 of P.L.1945, c.162
(C.54:10A-3), and that does not maintain a regular place of business
in this State other than a statutory office; and

34 "Partner" means an owner of an interest in the partnership, in
35 whatever manner that owner and ownership interest are designated.
36 (cf: P.L.2003, c.256, s.1)

37

38 2. N.J.S.54A:9-6 is amended to read as follows:

39 54A:9-6. Additions to tax and civil penalties. (a) Failure to file tax 40 return. In case of failure to file a tax return under this act on or before the prescribed date (determined with regard to any extension of time 41 42 for filing), unless it is shown that such failure is due to reasonable 43 cause and not due to willful neglect, there shall be added to the 44 amount required to be shown as tax on such return such amount as is 45 required under the State Tax Uniform Procedure Law, R.S.54:48-1 et seq. For this purpose, the amount of tax required to be shown on the 46

1 return shall be reduced by the amount of any part of the tax which is

paid on or before the date prescribed for payment of the tax and by the

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amount of any credit against the tax which may be claimed upon thereturn.

5 (b) Deficiency due to negligence. If any part of a deficiency is due 6 to negligence or intentional disregard of this act or rules or regulations 7 hereunder (but without intent to defraud), there shall be added to the 8 tax an amount equal to 10% of the deficiency.

9 (c) Failure to file declaration or underpayment of estimated tax. 10 If any taxpayer fails to file a declaration of estimated tax or fails to pay 11 all or any part of an installment of estimated tax, the taxpayer shall be deemed to have made an underpayment of estimated tax except as 12 13 provided pursuant to subsection (d) of this section. There shall be 14 added to the tax for the taxable year an amount at the rate as is 15 required under the State Tax Uniform Procedure Law, R.S.54:48-1 et seq., upon the amount of the underpayment for the period of the 16 underpayment but not beyond the 15th day of the fourth month 17 following the close of the taxable year. The amount of underpayment 18 19 shall be the excess of the lesser of: (1) the amount of the installment 20 which would be required to be paid if the estimated tax were equal to 21 80% of the tax (two-thirds of the tax for farmers referred to in 22 subsection (e) of section 54A:8-4) shown on the return for the taxable 23 year (or if no return was filed, of the tax for such year), or (2) 100% of the tax shown on the tax return of the taxpayer for the preceding 24 25 taxable year; over the amount, if any, of the installment paid on or 26 before the last day prescribed for such payment. No underpayment 27 shall be deemed to exist with respect to a declaration or installment 28 otherwise due on or after the taxpayer's death.

29 (d) Exception to addition for underpayment of estimated tax. The 30 addition to tax under subsection (c) with respect to any underpayment 31 of any installment shall not be imposed if the total amount of all 32 payments of estimated tax and all payments of tax made pursuant to subsection a. of section 12 of P.L.2002, c.40 (C.54:10A-15.11) and 33 34 credited to the taxpayer pursuant to subsection b. of section 12 of 35 P.L.2002, c.40 made on or before the last date prescribed for the 36 payment of such installment equals or exceeds whichever of the 37 following set forth in paragraphs (1) and (2) and subject to paragraph 38 (3) is the lesser--

39 (1) The amount which would have been required to be paid on or
40 before such date if the estimated tax were whichever of the following
41 is the least--

(A) An amount equal to 100% of the tax shown on the return of
the taxpayer for the preceding taxable year, except as provided
pursuant to paragraph (3) of this subsection, if a return showing a
liability for tax was filed by the taxpayer for the preceding taxable year
and such preceding year was a taxable year of 12 months, or

1 (B) An amount equal to 100% of the tax computed, except as 2 provided pursuant to paragraph (3) of this subsection, at the rates 3 applicable to the taxable year, on the basis of the taxpayer's status with 4 respect to the taxpayer's personal exemptions for the taxable year, but 5 otherwise on the basis of the facts shown on the taxpayer's return for, 6 and the law applicable to, the preceding taxable year, or

7 (C) An amount equal to 80% of the tax for the taxable year 8 (two-thirds of the tax for farmers referred to in subsection (e) of 9 section 54A:8-4) computed by placing on an annualized basis the 10 income for the months in the taxable year ending before the month in 11 which the installment is required to be paid (or, in the case of a trust or estate, the income for the months ending before the date one month 12 before the month in which the installment is required). For purposes 13 14 of this subparagraph, the income shall be placed on an annualized basis 15 by--

(i) Multiplying by 12 (or, in the case of a taxable year of less than
12 months, the number of months in the taxable year) the income for
the months in the taxable year ending before the month in which the
installment is required to be paid (or, in the case of a trust or estate,
the income for the months ending before the date one month before
the month in which the installment is required),

(ii) Dividing the resulting amount by the number of months in the
taxable year ending before the month in which such installment date
falls (or, in the case of a trust or estate, the number of months ending
before the date one month before the month in which such installment
date falls), and

(iii) Deducting from such amount the deductions for personal
exemptions allowable for the taxable year (such personal exemptions
being determined as of the last date prescribed for payment of the
installment); or

(2) An amount equal to 90% of the tax computed, at the rates
applicable to the taxable year, on the basis of the actual income for the
months in the taxable year ending before the month in which the
installment is required to be paid.

(3) If the taxable gross income shown on the return of the taxpayer 35 for the preceding taxable year exceeds \$150,000 (\$75,000 in the case 36 37 of a married individual within the meaning of section 7703 of the 38 federal Internal Revenue Code of 1986, 26 U.S.C. s.7703, filing 39 separately for the taxable year for which the amount of the installment 40 is being determined) subparagraphs (A) and (B) of paragraph (1) of this subsection shall be applied by substituting "110%" for "100%". 41 42 For purposes of this paragraph, "taxable gross income" means gross 43 income after any allowable deductions under chapter 3 or 3A of the 44 "New Jersey Gross Income Tax Act" (C.54A:3-1 et seq and 45 54A:3A-15 et seq); or, in the case of a trust or estate, gross income after any allowable deductions or exemptions, income commissions 46

and amounts distributed or credited to beneficiaries; and "gross
 income" for a nonresident means gross income calculated as if such
 nonresident were a resident.

4 (e) Deficiency due to fraud. If any part of a deficiency is due to
5 fraud, there shall be added to the tax an amount equal to 50% of the
6 deficiency. This amount shall be in lieu of any other addition to tax
7 imposed by subsection (a) or (b).

8 (f) Nonwillful failure to pay withholding tax. If any employer, 9 without intent to evade or defeat any tax imposed by this act or the 10 payment thereof, shall fail to make a return and pay a tax withheld by 11 him at the time required by or under the provisions of section 54A:7-4, 12 such employer shall be liable for such tax and shall pay the same 13 together with interest thereon and the addition to tax provided in 14 subsection (a), and such interest and addition to tax shall not be 15 charged to or collected from the employee by the employer. The director shall have the same rights and powers for the collection of 16 such tax, interest and addition to tax against such employer as are now 17 prescribed by this act for the collection of tax against an individual 18 19 taxpayer.

20 (g) Willful failure to collect and pay over tax. Any person required 21 to collect, truthfully account for, and pay over the tax imposed by this 22 act who willfully fails to collect such tax or truthfully account for and 23 pay over such tax or willfully attempts in any manner to evade or 24 defeat the tax or the payment thereof, shall, in addition to other 25 penalties provided by law, be liable to a penalty equal to the total 26 amount of the tax evaded, or not collected, or not accounted for and 27 paid over. No addition to tax under subsection (b) or (c) shall be 28 imposed for any offense to which this subsection applies.

29 (h) Failure to file certain information returns. In case of each 30 failure to file a statement of a payment to another person, required 31 under authority of subsection (c) of section 54A:8-6 (relating to 32 information at source, including the duplicate statement of tax 33 withheld on wages) on the date prescribed therefor (determined with 34 regard to any extension of time for filing), unless it is shown that such failure is due to reasonable cause and not to willful neglect, there shall, 35 36 upon notice and demand by the director and in the same manner as tax, 37 be paid by the person so failing to file the statement, a penalty of \$2.00 38 for each statement not so filed, but the total amount imposed on the 39 delinquent person for all such failures during any calendar year shall 40 not exceed \$2,000.00.

(i) Additional penalty. Any person who with fraudulent intent shall
fail to pay, or to deduct or withhold and pay, any tax, or to make,
render, sign or certify any return or declaration of estimated tax or to
supply any information within the time required by or under this act,
shall be liable to penalty of not more than \$5,000.00, in addition to any
other amounts required under this act, to be imposed, assessed and

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collected by the director. The director shall have the power, in his
 discretion, to waive, reduce or compromise any penalty under this
 subsection.

4 (j) Additions treated as tax. The additions to tax and penalties 5 provided by this section shall be paid upon notice and demand and 6 shall be assessed, collected and paid in the same manner as taxes and 7 any reference in this act to income tax or tax imposed by this act, shall 8 be deemed also to refer to the additions to tax and penalties provided 9 by this section. For purposes of section 54A:9-2, this subsection shall 10 not apply to:

(1) Any addition to tax under subsection (a) except as to thatportion attributable to a deficiency;

13 (2) Any addition to tax under subsection (e); and

14 (3) Any additional penalty under subsection (i).

(k) Determination of deficiency. For purposes of subsections (b)
and (c), the amount shown as the tax by the taxpayer upon his return
shall be taken into account in determining the amount of the deficiency
only if such return was filed on or before the last day prescribed for
the filing of such return, determined with regard to any extension of
time for such filing.

(1) Person defined. For purposes of subsections (f), (g), (h) and (i),
the term person or employer includes an individual, corporation or
partnership or an officer or employee of any corporation (including a
dissolved corporation) or a member or employee of any partnership,
who as such officer, employee, or member is under a duty to perform
the act in respect of which the violation occurs.

- 27 (cf: P.L.1998, c.106, s.16)
- 28

3. This act shall take effect immediately and apply to privilegeperiods beginning on or after January 1 next following enactment.

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STATEMENT

This bill requires partnerships and other pass-through entities, required under current law to make annual tax payments on behalf of nonresident partners and other owners, to make partial payments earlier. This schedule will allow the partners to count those payments as part of their payment of estimated taxes.

The Business Tax Reform Act of 2002 required most "passthrough" entities like partnerships to make a payment on the share of the New Jersey income of each nonresident owner to credited to separate accounts for each owner against their respective tax liabilities, like withholding. However, many of these owners themselves make quarterly payments of estimated taxes, so this had the effect of requiring "double withholding."

This bill eliminates the "double withholding" problem by allowing 1 2 the partnerships to make partial payments of their required payments earlier, to coincide with the timing of estimated payments, and by 3 4 allowing the amount of the partnership payments to be credited against 5 the partners' estimated payment liabilities. The advance tax partnership payments will be made on or before the 15th day of the fourth month, 6 7 sixth month and ninth month of the privilege period and on or before 8 the 15th day of the first month succeeding the close of the privilege 9 period.

# ASSEMBLY, No. 4432 **STATE OF NEW JERSEY** 211th LEGISLATURE

**INTRODUCED DECEMBER 5, 2005** 

Sponsored by: Assemblyman DAVID C. RUSSO District 40 (Bergen, Essex and Passaic) Assemblyman REED GUSCIORA District 15 (Mercer)

#### **SYNOPSIS**

Requires partners and other owners of pass-through entities to credit payments made on their behalf against estimated taxes to end "double withholding."

#### **CURRENT VERSION OF TEXT**

As introduced.



(Sponsorship Updated As Of: 12/6/2005)

1 AN ACT requiring owners of pass-through entities to credit certain 2 payments the entities make on the owner's behalf against the owners' estimated taxes, amending P.L.2002, c.40 and 3 4 N.J.S.54A:9-6. 5 6 **BE IT ENACTED** by the Senate and General Assembly of the State 7 of New Jersey: 8 9 1. Section 12 of P.L.2002, c.40 (C.54:10A-15.11) is amended to 10 read as follows: 11 12. a. (1) A partnership that is not a qualified investment 12 partnership or an investment club and that is not listed on a United 13 States national stock exchange shall [, on or before the 15th day of the 14 fourth month succeeding the close of each privilege period, remit]be subject to a payment of tax. The amount of tax shall be equal to the 15 sum of: all of the share of the entire net income of the partnership for 16 17 that privilege period of all nonresident noncorporate partners, multiplied by an allocation factor determined, pursuant to section 6 of 18 19 P.L.1945, c.162 (C.54:10A-6), based on the allocation fractions of the partnership for that privilege period, and multiplied by .0637 plus all 20 21 of the share of the entire net income of the partnership for that 22 privilege period of all nonresident corporate partners, multiplied by an 23 allocation factor determined, pursuant to section 6 of P.L.1945, c.162 24 (C.54:10A-6), based on the allocation fractions of the partnership for 25 that privilege period, and multiplied by .09. 26 (2) A partnership that is subject to the tax payment requirements 27 of paragraph (1) of this subsection shall make advance payments of 28 that tax on or before the 15th day of the fourth month, sixth month 29 and ninth month of the privilege period and on or before the 15th day 30 of the first month succeeding the close of the privilege period, in 31 accordance with regulations promulgated by the director. 32 b. An amount of tax paid by a partnership pursuant to subsection 33 a. of this section shall be credited to accounts of its nonresident partners in proportion to each nonresident partner's share of allocated 34 entire net income and the multiplier rate for that partner class under 35 36 subsection a. of this section [as of the date of its receipt by the 37 director], and each amount of tax so credited shall be deemed to have been paid by the respective partner in respect of the privilege period 38 39 or taxable year of the partner. 40 c. For the purposes of this section: "Investment club" means an entity: that is classified as a partnership 41 42 for federal income tax purposes; all of the owners of which are individuals; all of the assets of which are securities, cash, or cash 43

**EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and intended to be omitted in the law.** 

Matter underlined <u>thus</u> is new matter.

1 equivalents; the market value of the total assets of which do not 2 exceed, as measured on the last day of its privilege period, an amount equal to the lesser of \$250,000 or \$35,000 per owner of the entity; and 3 4 which is not required to register itself or its membership interests with the federal Securities and Exchange Commission; provided that 5 6 beginning with privilege periods commencing on or after January 1, 7 2003 the director shall prescribe the total asset value amounts which 8 shall apply by increasing the \$250,000 total asset amount and the per 9 owner \$35,000 amount hereinabove by an inflation adjustment factor, 10 which amounts shall be rounded to the next highest multiple of \$100. 11 The inflation adjustment factor shall be equal to the factor calculated 12 by dividing the consumer price index for urban wage earners and 13 clerical workers for the nation, as prepared by the United States 14 Department of Labor for September of the calendar year prior to the 15 calendar year in which the privilege period begins, by that index for September of 2001; 16 17 "Nonresident noncorporate partner" means, an individual, an estate 18 or a trust subject to taxation pursuant to the "New Jersey Gross 19 Income Tax Act," N.J.S.54A:1-1 et seq., that is not a resident 20 taxpayer or a resident estate or trust under that act; 21 "Nonresident corporate partner" means a partner that is not an 22 individual, an estate or a trust subject to taxation pursuant to the "New 23 Jersey Gross Income Tax Act," N.J.S.54A:1-1 et seq., that is not a 24 corporation exempt from tax pursuant to section 3 of P.L.1945, c.162 25 (C.54:10A-3), and that does not maintain a regular place of business 26 in this State other than a statutory office; and 27 "Partner" means an owner of an interest in the partnership, in 28 whatever manner that owner and ownership interest are designated. 29 (cf: P.L.2003, c.256, s.1) 30 31 2. N.J.S.54A:9-6 is amended to read as follows: 32 54A:9-6. Additions to tax and civil penalties. (a) Failure to file tax return. In case of failure to file a tax return under this act on or before 33 34 the prescribed date (determined with regard to any extension of time for filing), unless it is shown that such failure is due to reasonable 35 cause and not due to willful neglect, there shall be added to the 36 37 amount required to be shown as tax on such return such amount as is 38 required under the State Tax Uniform Procedure Law, R.S.54:48-1 et 39 seq. For this purpose, the amount of tax required to be shown on the 40 return shall be reduced by the amount of any part of the tax which is paid on or before the date prescribed for payment of the tax and by the 41 42 amount of any credit against the tax which may be claimed upon the 43 return. 44 (b) Deficiency due to negligence. If any part of a deficiency is due 45 to negligence or intentional disregard of this act or rules or regulations

46 hereunder (but without intent to defraud), there shall be added to the

1 tax an amount equal to 10% of the deficiency.

2 (c) Failure to file declaration or underpayment of estimated tax. 3 If any taxpayer fails to file a declaration of estimated tax or fails to pay 4 all or any part of an installment of estimated tax, the taxpayer shall be 5 deemed to have made an underpayment of estimated tax except as 6 provided pursuant to subsection (d) of this section. There shall be 7 added to the tax for the taxable year an amount at the rate as is 8 required under the State Tax Uniform Procedure Law, R.S.54:48-1 et 9 seq., upon the amount of the underpayment for the period of the 10 underpayment but not beyond the 15th day of the fourth month 11 following the close of the taxable year. The amount of underpayment shall be the excess of the lesser of: (1) the amount of the installment 12 13 which would be required to be paid if the estimated tax were equal to 14 80% of the tax (two-thirds of the tax for farmers referred to in 15 subsection (e) of section 54A:8-4) shown on the return for the taxable year (or if no return was filed, of the tax for such year), or (2) 100% 16 17 of the tax shown on the tax return of the taxpayer for the preceding 18 taxable year; over the amount, if any, of the installment paid on or 19 before the last day prescribed for such payment. No underpayment 20 shall be deemed to exist with respect to a declaration or installment 21 otherwise due on or after the taxpayer's death.

22 (d) Exception to addition for underpayment of estimated tax. The 23 addition to tax under subsection (c) with respect to any underpayment 24 of any installment shall not be imposed if the total amount of all 25 payments of estimated tax and all payments of tax made pursuant to 26 subsection a. of section 12 of P.L.2002, c.40 (C.54:10A-15.11) and 27 credited to the taxpayer pursuant to subsection b. of section 12 of 28 P.L.2002, c.40 made on or before the last date prescribed for the 29 payment of such installment equals or exceeds whichever of the 30 following set forth in paragraphs (1) and (2) and subject to paragraph 31 (3) is the lesser--

32 (1) The amount which would have been required to be paid on or
33 before such date if the estimated tax were whichever of the following
34 is the least--

(A) An amount equal to 100% of the tax shown on the return of
the taxpayer for the preceding taxable year, except as provided
pursuant to paragraph (3) of this subsection, if a return showing a
liability for tax was filed by the taxpayer for the preceding taxable year
and such preceding year was a taxable year of 12 months, or

40 (B) An amount equal to 100% of the tax computed, except as 41 provided pursuant to paragraph (3) of this subsection, at the rates 42 applicable to the taxable year, on the basis of the taxpayer's status with 43 respect to the taxpayer's personal exemptions for the taxable year, but 44 otherwise on the basis of the facts shown on the taxpayer's return for, 45 and the law applicable to, the preceding taxable year, or

46 (C) An amount equal to 80% of the tax for the taxable year

1 (two-thirds of the tax for farmers referred to in subsection (e) of 2 section 54A:8-4) computed by placing on an annualized basis the income for the months in the taxable year ending before the month in 3 4 which the installment is required to be paid (or, in the case of a trust or estate, the income for the months ending before the date one month 5 6 before the month in which the installment is required). For purposes of this subparagraph, the income shall be placed on an annualized basis 7 8 by---

9 (i) Multiplying by 12 (or, in the case of a taxable year of less than 10 12 months, the number of months in the taxable year) the income for 11 the months in the taxable year ending before the month in which the 12 installment is required to be paid (or, in the case of a trust or estate, 13 the income for the months ending before the date one month before 14 the month in which the installment is required),

(ii) Dividing the resulting amount by the number of months in the
taxable year ending before the month in which such installment date
falls (or, in the case of a trust or estate, the number of months ending
before the date one month before the month in which such installment
date falls), and

(iii) Deducting from such amount the deductions for personal
exemptions allowable for the taxable year (such personal exemptions
being determined as of the last date prescribed for payment of the
installment); or

(2) An amount equal to 90% of the tax computed, at the rates
applicable to the taxable year, on the basis of the actual income for the
months in the taxable year ending before the month in which the
installment is required to be paid.

(3) If the taxable gross income shown on the return of the taxpayer 28 29 for the preceding taxable year exceeds \$150,000 (\$75,000 in the case 30 of a married individual within the meaning of section 7703 of the federal Internal Revenue Code of 1986, 26 U.S.C. s.7703, filing 31 32 separately for the taxable year for which the amount of the installment is being determined) subparagraphs (A) and (B) of paragraph (1) of 33 34 this subsection shall be applied by substituting "110%" for "100%". For purposes of this paragraph, "taxable gross income" means gross 35 36 income after any allowable deductions under chapter 3 or 3A of the "New Jersey Gross Income Tax Act" (C.54A:3-1 et seq and 37 [54A:3A-1] <u>54A:3A-15</u> et seq); or, in the case of a trust or estate, 38 39 gross income after any allowable deductions or exemptions, income 40 commissions and amounts distributed or credited to beneficiaries; and 41 "gross income" for a nonresident means gross income calculated as if 42 such nonresident were a resident.

(e) Deficiency due to fraud. If any part of a deficiency is due to
fraud, there shall be added to the tax an amount equal to 50% of the
deficiency. This amount shall be in lieu of any other addition to tax
imposed by subsection (a) or (b).

1 (f) Nonwillful failure to pay withholding tax. If any employer, 2 without intent to evade or defeat any tax imposed by this act or the 3 payment thereof, shall fail to make a return and pay a tax withheld by 4 him at the time required by or under the provisions of section 54A:7-4, such employer shall be liable for such tax and shall pay the same 5 6 together with interest thereon and the addition to tax provided in subsection (a), and such interest and addition to tax shall not be 7 8 charged to or collected from the employee by the employer. The 9 director shall have the same rights and powers for the collection of 10 such tax, interest and addition to tax against such employer as are now 11 prescribed by this act for the collection of tax against an individual 12 taxpayer.

13 (g) Willful failure to collect and pay over tax. Any person required 14 to collect, truthfully account for, and pay over the tax imposed by this 15 act who willfully fails to collect such tax or truthfully account for and pay over such tax or willfully attempts in any manner to evade or 16 17 defeat the tax or the payment thereof, shall, in addition to other 18 penalties provided by law, be liable to a penalty equal to the total 19 amount of the tax evaded, or not collected, or not accounted for and 20 paid over. No addition to tax under subsection (b) or (c) shall be 21 imposed for any offense to which this subsection applies.

22 (h) Failure to file certain information returns. In case of each 23 failure to file a statement of a payment to another person, required 24 under authority of subsection (c) of section 54A:8-6 (relating to 25 information at source, including the duplicate statement of tax 26 withheld on wages) on the date prescribed therefor (determined with 27 regard to any extension of time for filing), unless it is shown that such 28 failure is due to reasonable cause and not to willful neglect, there shall, 29 upon notice and demand by the director and in the same manner as tax, 30 be paid by the person so failing to file the statement, a penalty of \$2.00 31 for each statement not so filed, but the total amount imposed on the 32 delinquent person for all such failures during any calendar year shall 33 not exceed \$2,000.00.

34 (i) Additional penalty. Any person who with fraudulent intent shall fail to pay, or to deduct or withhold and pay, any tax, or to make, 35 36 render, sign or certify any return or declaration of estimated tax or to 37 supply any information within the time required by or under this act, 38 shall be liable to penalty of not more than \$5,000.00, in addition to any 39 other amounts required under this act, to be imposed, assessed and 40 collected by the director. The director shall have the power, in his 41 discretion, to waive, reduce or compromise any penalty under this 42 subsection.

(j) Additions treated as tax. The additions to tax and penalties
provided by this section shall be paid upon notice and demand and
shall be assessed, collected and paid in the same manner as taxes and
any reference in this act to income tax or tax imposed by this act, shall

/

1 be deemed also to refer to the additions to tax and penalties provided 2 by this section. For purposes of section 54A:9-2, this subsection shall 3 not apply to: 4 (1) Any addition to tax under subsection (a) except as to that 5 portion attributable to a deficiency; 6 (2) Any addition to tax under subsection (e); and 7 (3) Any additional penalty under subsection (i). 8 (k) Determination of deficiency. For purposes of subsections (b) 9 and (c), the amount shown as the tax by the taxpayer upon his return 10 shall be taken into account in determining the amount of the deficiency 11 only if such return was filed on or before the last day prescribed for the filing of such return, determined with regard to any extension of 12 13 time for such filing. (1) Person defined. For purposes of subsections (f), (g), (h) and (i), 14 15 the term person or employer includes an individual, corporation or partnership or an officer or employee of any corporation (including a 16 dissolved corporation) or a member or employee of any partnership, 17 18 who as such officer, employee, or member is under a duty to perform 19 the act in respect of which the violation occurs. 20 (cf: P.L.1998, c.106, s.16) 21 22 3. This act shall take effect immediately and apply to taxable years 23 beginning on or after January 1 next following enactment. 24 25 26 **STATEMENT** 27 28 This bill requires partnerships and other entities, the income of 29 which is taxable to their owners rather than to the entity itself (so-30 called "pass-through" entities), which must make annual tax payments on behalf of nonresident owners, to make partial payments earlier than 31 32 is currently required, so that the partners may count those payments 33 as part of their payment of estimated taxes. Advance tax payments 34 will be made on or before the 15th day of the fourth month, sixth month and ninth month of the privilege period and on or before the 35 15th day of the first month succeeding the close of the privilege 36 period, in accordance with regulations promulgated by the director. 37 38 This bill eliminates the "double withholding" effect of business tax 39 reforms enacted in 2002 by requiring the partnership to make the 40 partial payments earlier, to coincide with the timing of estimated 41 payments, thus allowing partners to reduce the amount of their 42 estimated payments.

## ASSEMBLY APPROPRIATIONS COMMITTEE

### STATEMENT TO

# ASSEMBLY COMMITTEE SUBSTITUTE FOR ASSEMBLY, Nos. 4475 and 4432

# STATE OF NEW JERSEY

#### DATED: DECEMBER 8, 2005

The Assembly Appropriations Committee reports favorably an Assembly Committee Substitute for Assembly Bill Nos. 4475 and 4432.

This Assembly Committee Substitute for Assembly Bill Nos. 4475 and 4432 requires partnerships and other pass-through entities, required under current law to make annual tax payments on behalf of nonresident partners and other owners, to make partial payments earlier. This schedule will allow the partners to count those payments as part of their payment of estimated taxes.

The Business Tax Reform Act of 2002 required most "passthrough" entities like partnerships to make a payment on the share of the New Jersey income of each nonresident owner to credited to separate accounts for each owner against their respective tax liabilities, like withholding. However, many of these owners themselves make quarterly payments of estimated taxes, so this had the effect of requiring "double withholding."

This substitute eliminates the "double withholding" problem by allowing the partnerships to make partial payments of their required payments earlier, to coincide with the timing of estimated payments, and by allowing the amount of the partnership payments to be credited against the partners' estimated payment liabilities. The advance tax partnership payments will be made on or before the 15th day of the fourth month, sixth month and ninth month of the privilege period and on or before the 15th day of the first month succeeding the close of the privilege period.

As substituted and reported by the committee, this bill is identical to Senate Bill No. 1892 (1R) as amended and reported by the committee.

#### FISCAL IMPACT:

While this substitute will have no impact on the tax liability of nonresident owners, the crediting of the pass-through entity payments against estimated payments will allow taxpayers to reduce their estimated payments. This will reduce the amount of any temporary surpluses in the General Fund or Property Tax Relief Fund available for deposit in the Cash Management Fund, which in turn will reduce the interest earned by the Cash Management Fund.

# LEGISLATIVE FISCAL ESTIMATE ASSEMBLY COMMITTEE SUBSTITUTE FOR ASSEMBLY, Nos. 4475 and 4432 STATE OF NEW JERSEY 211th LEGISLATURE

DATED: FEBRUARY 16, 2006

## SUMMARY

Synopsis:	Requires partners and other owners of pass-through entities to credit payments made on their behalf against estimated taxes to end "double withholding."
Type of Impact:	Revenue loss to Cash Management Fund.
Agencies Affected:	Department of the Treasury, Division of Taxation.

#### Office of Legislative Services Estimate

Fiscal Impact	<u>Year 1</u>	<u>Year 2</u>	<u>Year 3</u>
State Cost	Minimal	Minimal	Minimal

- ! The bill has no impact on the final tax liability of the nonresident owners of partnerships and other pass-through entities.
- ! The crediting of the pass-through entity payments against estimated payments allows corporation business tax and gross income tax payers to reduce their estimated payments; this reduces the amount of any temporary surpluses in the General Fund or Property Tax Relief Fund available for deposit in the Cash Management Fund, which in turn reduces the interest earned by the Cash Management Fund.

# **BILL DESCRIPTION**

Assembly Committee Substitute for Assembly Bill Nos. 4475 and 4432 of 2004 requires partnerships and other pass-through entities, required under current law to make annual tax payments on behalf of nonresident partners and other owners, to make partial payments earlier. This schedule will allow the partners to count those payments as part of their payment of estimated taxes.

The Business Tax Reform Act of 2002 required most "pass-through" entities like partnerships to make a payment on the share of the New Jersey income of each nonresident owner to be credited to separate accounts for each owner against their respective tax liabilities, like withholding. However, many of these owners themselves make quarterly payments of estimated taxes, so requiring prepayments from two sources had the effect of requiring "double

Office of Legislative Services State House Annex P.O. Box 068 Trenton, New Jersey 08625



Legislative Budget and Finance Office Phone (609) 292-8030 Fax (609) 777-2442 www.njleg.state.nj.us withholding."

This bill eliminates the "double withholding" problem by allowing the partnerships to make partial payments of their required payments earlier, to coincide with the timing of estimated payments, and by allowing the amount of the partnership payments to be credited against the partners' estimated payment liabilities. The advance tax partnership payments will be made on or before the 15th day of the fourth month, sixth month and ninth month of the privilege period and on or before the 15th day of the first month succeeding the close of the privilege period.

#### FISCAL ANALYSIS

#### **EXECUTIVE BRANCH**

None received.

#### **OFFICE OF LEGISLATIVE SERVICES**

While this bill will have no impact on the final tax liability of nonresident owners, the crediting of the payments made by the pass-through entities against estimated payments will allow corporation business tax and gross income tax payers to reduce their estimated payments. This will reduce the amount of any temporary surpluses in the General Fund or Property Tax Relief Fund available for deposit in the Cash Management Fund, which in turn will reduce the interest earned by the Cash Management Fund.

Section:	Revenue, Finance and Appropriations
Analyst:	Philip N. Liloia Lead Counsel
Approved:	David J. Rosen Legislative Budget and Finance Officer

This fiscal estimate has been prepared pursuant to P.L.1980, c.67.