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> AN ACT ${ }^{1}$ [allowing] requiring ${ }^{1}$ owners of pass-through entities to credit certain payments the entities make on the owner's behalf against the owners' estimated taxes, amending P.L.2002, c. $40^{2}{ }^{2}$ P.L.1981, c.184. ${ }^{2}$ and N.J.S.54A:9-6.

Be It Enacted by the Senate and General Assembly of the State of New Jersey:

1. Section 12 of P.L.2002, c. 40 (C.54:10A-15.11) is amended to read as follows:
2. a. (1) A partnership that is not a qualified investment partnership or an investment club and that is not listed on a United States national stock exchange shall ${ }^{1}$ [, on or before the 15 th day of the fourth month succeeding the close of each privilege period, remit] ${ }^{2}$ [be subject to ${ }^{1}$ ], on or before the 15 th day of the fourth month succeeding the close of each privilege period, remit ${ }^{2}$ a payment of tax. The amount of tax shall be equal to the sum of: all of the share of the entire net income of the partnership for that privilege period of all nonresident noncorporate partners, multiplied by an allocation factor determined, pursuant to section 6 of P.L.1945, c. 162 (C.54:10A-6), based on the allocation fractions of the partnership for that privilege period, and multiplied by .0637 plus all of the share of the entire net income of the partnership for that privilege period of all nonresident corporate partners, multiplied by an allocation factor determined, pursuant to section 6 of P.L.1945, c. 162 (C.54:10A-6), based on the allocation fractions of the partnership for that privilege period, and multiplied by .09 .
(2) ${ }^{2}$ (a) ${ }^{2}$ A partnership that is subject to the tax payment requirements of paragraph (1) of this subsection ${ }^{1}$ [may] shall $^{1}$ make ${ }^{2}$ [advance] installment ${ }^{2}$ payments of ${ }^{2} 25 \%$ of ${ }^{2}$ that tax on or before the 15 th day of ${ }^{2}$ each of ${ }^{2}$ the fourth month, sixth month and ninth month of the privilege period and on or before the 15th day of the first month succeeding the close of the privilege period ${ }^{2}\left[{ }^{1}\right.$, in accordance with regulations promulgated by the director $\left.{ }^{1}\right]^{2}$.
${ }^{2}$ (b) A partnership required to make an installment payment pursuant to subparagraph (a) of this paragraph shall be deemed to make an installment payment subject to the provisions of section 5 of P.L.1981, c. 184 (C.54:10A-15.4) and shall be liable for any additions to tax provided thereunder. ${ }^{2}$

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.
Matter enclosed in superscript numerals has been adopted as follows:
${ }^{1}$ Senate SCM committee amendments adopted November 15, 2004.
${ }^{2}$ Assembly AAP committee amendments adopted December 8, 2005.
b. An amount of tax paid by a partnership pursuant to ${ }^{2}$ paragraph (1) of ${ }^{2}$ subsection a. of this section ${ }^{2}$ and an installment payment paid pursuant to subparagraph (a) of paragraph (2) of subsection a. of this section $^{2}$ shall be credited to accounts of its nonresident partners in proportion to each nonresident partner's share of allocated entire net income and the multiplier rate for that partner class under subsection a. of this section ${ }^{1}$ [ as of the date of its receipt by the director] ${ }^{1}$, and each amount of tax so credited shall be deemed to have been paid by the respective partner in respect of the privilege period or taxable year of the partner.
c. For the purposes of this section:
"Investment club" means an entity: that is classified as a partnership for federal income tax purposes; all of the owners of which are individuals; all of the assets of which are securities, cash, or cash equivalents; the market value of the total assets of which do not exceed, as measured on the last day of its privilege period, an amount equal to the lesser of $\$ 250,000$ or $\$ 35,000$ per owner of the entity; and which is not required to register itself or its membership interests with the federal Securities and Exchange Commission; provided that beginning with privilege periods commencing on or after January 1, 2003 the director shall prescribe the total asset value amounts which shall apply by increasing the $\$ 250,000$ total asset amount and the per owner $\$ 35,000$ amount hereinabove by an inflation adjustment factor, which amounts shall be rounded to the next highest multiple of $\$ 100$. The inflation adjustment factor shall be equal to the factor calculated by dividing the consumer price index for urban wage earners and clerical workers for the nation, as prepared by the United States Department of Labor for September of the calendar year prior to the calendar year in which the privilege period begins, by that index for September of 2001;
"Nonresident noncorporate partner" means, an individual, an estate or a trust subject to taxation pursuant to the "New Jersey Gross Income Tax Act," N.J.S.54A:1-1 et seq., that is not a resident taxpayer or a resident estate or trust under that act;
"Nonresident corporate partner" means a partner that is not an individual, an estate or a trust subject to taxation pursuant to the "New Jersey Gross Income Tax Act," N.J.S.54A:1-1 et seq., that is not a corporation exempt from tax pursuant to section 3 of P.L.1945, c. 162 (C.54:10A-3), and that does not maintain a regular place of business in this State other than a statutory office; and
"Partner" means an owner of an interest in the partnership, in whatever manner that owner and ownership interest are designated. (cf: P.L.2003, c.256, s.1)
${ }^{2}$ 2. Section 5 of P.L.1981, c. 184 (C.54:10A-15.4) is amended to read as follows:
5. a. In case of any underpayment of an installment payment by a taxpayer, there shall be added to the tax for the fiscal or calendar accounting year an amount determined by applying the rate established in this section to the amount of the underpayment for the period of the underpayment.
b. For purposes of subsection a., the amount of underpayment shall be the excess of:
(1) The lesser of the amount of the installment payment which would be required to be paid if all installment payments and all payments of tax made pursuant to subsection a. of section 12 of P.L.2002, c. 40 (C.54:10A-15.11) and credited to the taxpayer pursuant to subsection b. of section 12 of P.L.2002, c. 40 were equal to $90 \%$ of the tax shown on the return for the fiscal or calendar accounting year, or if no return was filed, $90 \%$ of the tax for that year, or $100 \%$ of the tax shown on the tax return of the taxpayer for the preceding taxable year over
(2) The amount, if any, of the installment payment paid on or before the last date prescribed for payment.
c. For purposes of subsection a., the period of the underpayment shall run from the date the installment payment was required to be paid to whichever of the following dates is the earlier:
(1) The fifteenth day of the fourth month after the close of the fiscal or calendar accounting year.
(2) With respect to any portion of the underpayment, the date on which that portion is paid.

For purposes of this subsection, a payment of any installment payment shall be considered a payment of any previous underpayment only to the extent that payment exceeds the amount of the installment payment determined under subsection $b$. (1) for that installment payment.
d. Notwithstanding the provisions of the preceding subsections, the addition to the tax with respect to any underpayment of any installment payment shall not be imposed if the total amount of all installment payments made on or before the last date prescribed for the payment of that installment equals or exceeds the amount which would have been required to be paid on or before that date if the total amount of all installment payments were the lesser of (1) or (2) as follows:
(1) An amount equal to the tax computed at the rates applicable to the current fiscal or calendar accounting year but otherwise on the basis of the facts shown on the return of the taxpayer for, and the law applicable to, the preceding fiscal or calendar accounting year; or
(2) An amount equal to $90 \%$ of the tax for the current fiscal or calendar accounting year computed by placing on an annualized basis the taxable entire net income and entire net worth:
(a) For the first three months of the current fiscal or calendar accounting year, in the case of the installment payment required to be
paid in the fourth month,
(b) For the first three months or for the first five months of the current fiscal or calendar accounting year, in the case of the installment payment required to be paid in the sixth month,
(c) For the first six months or for the first eight months of the current fiscal or calendar accounting year, in the case of the installment payment required to be paid in the ninth month,
(d) For the first nine months or for the first 11 months of the current fiscal or calendar accounting year, in the case of the installment payment required to be paid in the 12th month, and
(e) For the last three months of the preceding taxable year, in the case of the installment payment required to be paid in the first month of the current fiscal or calendar accounting year.
e. Any taxpayer who shall fail to pay, or shall underpay by more than $10 \%$ of the amount due, any installment payment required pursuant to this act, shall pay, in addition to the tax, interest on the amount of underpayment as provided in the State Tax Uniform Procedure Law, R.S.54:48-1 et seq. ${ }^{2}$
(cf: P.L.1998, c.106, s.1)
${ }^{2}$ [2.] $\underline{3}^{2}{ }^{2}$ N.J.S.54A:9-6 is amended to read as follows:
54A:9-6. Additions to tax and civil penalties. (a) Failure to file tax return. In case of failure to file a tax return under this act on or before the prescribed date (determined with regard to any extension of time for filing), unless it is shown that such failure is due to reasonable cause and not due to willful neglect, there shall be added to the amount required to be shown as tax on such return such amount as is required under the State Tax Uniform Procedure Law, R.S.54:48-1 et seq. For this purpose, the amount of tax required to be shown on the return shall be reduced by the amount of any part of the tax which is paid on or before the date prescribed for payment of the tax and by the amount of any credit against the tax which may be claimed upon the return.
(b) Deficiency due to negligence. If any part of a deficiency is due to negligence or intentional disregard of this act or rules or regulations hereunder (but without intent to defraud), there shall be added to the tax an amount equal to $10 \%$ of the deficiency.
(c) Failure to file declaration or underpayment of estimated tax. If any taxpayer fails to file a declaration of estimated tax or fails to pay all or any part of an installment of estimated tax, the taxpayer shall be deemed to have made an underpayment of estimated tax except as provided pursuant to subsection (d) of this section. There shall be added to the tax for the taxable year an amount at the rate as is required under the State Tax Uniform Procedure Law, R.S.54:48-1 et seq., upon the amount of the underpayment for the period of the underpayment but not beyond the 15th day of the fourth month
following the close of the taxable year. The amount of underpayment shall be the excess of the lesser of: (1) the amount of the installment which would be required to be paid if the estimated tax were equal to $80 \%$ of the tax (two-thirds of the tax for farmers referred to in subsection (e) of section 54A:8-4) shown on the return for the taxable year (or if no return was filed, of the tax for such year), or (2) $100 \%$ of the tax shown on the tax return of the taxpayer for the preceding taxable year; over the amount, if any, of the installment paid on or before the last day prescribed for such payment. No underpayment shall be deemed to exist with respect to a declaration or installment otherwise due on or after the taxpayer's death.
(d) Exception to addition for underpayment of estimated tax. The addition to tax under subsection (c) with respect to any underpayment of any installment shall not be imposed if the total amount of all payments of estimated tax and all payments of tax made pursuant to subsection a. of section 12 of P.L.2002, c. 40 (C.54:10A-15.11) and credited to the taxpayer pursuant to subsection $b$. of section 12 of P.L.2002, c. 40 made on or before the last date prescribed for the payment of such installment equals or exceeds whichever of the following set forth in paragraphs (1) and (2) and subject to paragraph (3) is the lesser--
(1) The amount which would have been required to be paid on or before such date if the estimated tax were whichever of the following is the least-
(A) An amount equal to $100 \%$ of the tax shown on the return of the taxpayer for the preceding taxable year, except as provided pursuant to paragraph (3) of this subsection, if a return showing a liability for tax was filed by the taxpayer for the preceding taxable year and such preceding year was a taxable year of 12 months, or
(B) An amount equal to $100 \%$ of the tax computed, except as provided pursuant to paragraph (3) of this subsection, at the rates applicable to the taxable year, on the basis of the taxpayer's status with respect to the taxpayer's personal exemptions for the taxable year, but otherwise on the basis of the facts shown on the taxpayer's return for, and the law applicable to, the preceding taxable year, or
(C) An amount equal to $80 \%$ of the tax for the taxable year (two-thirds of the tax for farmers referred to in subsection (e) of section 54A:8-4) computed by placing on an annualized basis the income for the months in the taxable year ending before the month in which the installment is required to be paid (or, in the case of a trust or estate, the income for the months ending before the date one month before the month in which the installment is required). For purposes of this subparagraph, the income shall be placed on an annualized basis by--
(i) Multiplying by 12 (or, in the case of a taxable year of less than 12 months, the number of months in the taxable year) the income for
the months in the taxable year ending before the month in which the installment is required to be paid (or, in the case of a trust or estate, the income for the months ending before the date one month before the month in which the installment is required),
(ii) Dividing the resulting amount by the number of months in the taxable year ending before the month in which such installment date falls (or, in the case of a trust or estate, the number of months ending before the date one month before the month in which such installment date falls), and
(iii) Deducting from such amount the deductions for personal exemptions allowable for the taxable year (such personal exemptions being determined as of the last date prescribed for payment of the installment); or
(2) An amount equal to $90 \%$ of the tax computed, at the rates applicable to the taxable year, on the basis of the actual income for the months in the taxable year ending before the month in which the installment is required to be paid.
(3) If the taxable gross income shown on the return of the taxpayer for the preceding taxable year exceeds $\$ 150,000$ ( $\$ 75,000$ in the case of a married individual within the meaning of section 7703 of the federal Internal Revenue Code of 1986, 26 U.S.C. s.7703, filing separately for the taxable year for which the amount of the installment is being determined) subparagraphs (A) and (B) of paragraph (1) of this subsection shall be applied by substituting " $110 \%$ " for " $100 \%$ ". For purposes of this paragraph, "taxable gross income" means gross income after any allowable deductions under chapter 3 or 3A of the "New Jersey Gross Income Tax Act" (C.54A:3-1 et seq and 54A:3A-1 et seq); or, in the case of a trust or estate, gross income after any allowable deductions or exemptions, income commissions and amounts distributed or credited to beneficiaries; and "gross income" for a nonresident means gross income calculated as if such nonresident were a resident.
(e) Deficiency due to fraud. If any part of a deficiency is due to fraud, there shall be added to the tax an amount equal to $50 \%$ of the deficiency. This amount shall be in lieu of any other addition to tax imposed by subsection (a) or (b).
(f) Nonwillful failure to pay withholding tax. If any employer, without intent to evade or defeat any tax imposed by this act or the payment thereof, shall fail to make a return and pay a tax withheld by him at the time required by or under the provisions of section 54A:7-4, such employer shall be liable for such tax and shall pay the same together with interest thereon and the addition to tax provided in subsection (a), and such interest and addition to tax shall not be charged to or collected from the employee by the employer. The director shall have the same rights and powers for the collection of such tax, interest and addition to tax against such employer as are now
prescribed by this act for the collection of tax against an individual taxpayer.
(g) Willful failure to collect and pay over tax. Any person required to collect, truthfully account for, and pay over the tax imposed by this act who willfully fails to collect such tax or truthfully account for and pay over such tax or willfully attempts in any manner to evade or defeat the tax or the payment thereof, shall, in addition to other penalties provided by law, be liable to a penalty equal to the total amount of the tax evaded, or not collected, or not accounted for and paid over. No addition to tax under subsection (b) or (c) shall be imposed for any offense to which this subsection applies.
(h) Failure to file certain information returns. In case of each failure to file a statement of a payment to another person, required under authority of subsection (c) of section 54A:8-6 (relating to information at source, including the duplicate statement of tax withheld on wages) on the date prescribed therefor (determined with regard to any extension of time for filing), unless it is shown that such failure is due to reasonable cause and not to willful neglect, there shall, upon notice and demand by the director and in the same manner as tax, be paid by the person so failing to file the statement, a penalty of $\$ 2.00$ for each statement not so filed, but the total amount imposed on the delinquent person for all such failures during any calendar year shall not exceed $\$ 2,000.00$.
(i) Additional penalty. Any person who with fraudulent intent shall fail to pay, or to deduct or withhold and pay, any tax, or to make, render, sign or certify any return or declaration of estimated tax or to supply any information within the time required by or under this act, shall be liable to penalty of not more than $\$ 5,000.00$, in addition to any other amounts required under this act, to be imposed, assessed and collected by the director. The director shall have the power, in his discretion, to waive, reduce or compromise any penalty under this subsection.
(j) Additions treated as tax. The additions to tax and penalties provided by this section shall be paid upon notice and demand and shall be assessed, collected and paid in the same manner as taxes and any reference in this act to income tax or tax imposed by this act, shall be deemed also to refer to the additions to tax and penalties provided by this section. For purposes of section 54A:9-2, this subsection shall not apply to:
(1) Any addition to tax under subsection (a) except as to that portion attributable to a deficiency;
(2) Any addition to tax under subsection (e); and
(3) Any additional penalty under subsection (i).
(k) Determination of deficiency. For purposes of subsections (b) and (c), the amount shown as the tax by the taxpayer upon his return shall be taken into account in determining the amount of the deficiency
only if such return was filed on or before the last day prescribed for the filing of such return, determined with regard to any extension of time for such filing.
(l) Person defined. For purposes of subsections (f), (g), (h) and (i), the term person or employer includes an individual, corporation or partnership or an officer or employee of any corporation (including a dissolved corporation) or a member or employee of any partnership, who as such officer, employee, or member is under a duty to perform the act in respect of which the violation occurs. (cf: P.L.1998, c.106, s.16)
${ }^{2}$ [3.] 4. ${ }^{2}$ This act shall take effect immediately and apply to ${ }^{1}$ [privilege periods ending after] ${ }^{2}$ [taxable years] privilege periods ${ }^{2}$ beginning on or after January 1 next following ${ }^{1}$ enactment.

Requires partners and other owners of pass-through entities to credit payments made on their behalf against estimated taxes to end "double withholding."

## SENATE, No. 1892

# STATE OF NEW JERSEY 211th LEGISLATURE 

## INTRODUCED OCTOBER 4, 2004

Sponsored by:<br>Senator PETER A. INVERSO<br>District 14 (Mercer and Middlesex)

## SYNOPSIS

Allows partners and other owners of pass-through entities to credit the payments that the entity makes on their behalf against their estimated taxes to end "double withholding."

## CURRENT VERSION OF TEXT

As introduced.

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AN ACT allowing owners of pass-through entities to credit certain
    payments the entities make on the owner's behalf against the
    owners' estimated taxes, amending P.L.2002, c. }40\mathrm{ and
    N.J.S.54A:9-6.
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Be It Enacted by the Senate and General Assembly of the State of New Jersey:

1. Section 12 of P.L.2002, c. 40 (C.54:10A-15.11) is amended to read as follows:
2. a. (1) A partnership that is not a qualified investment partnership or an investment club and that is not listed on a United States national stock exchange shall, on or before the 15th day of the fourth month succeeding the close of each privilege period, remit a payment of tax. The amount of tax shall be equal to the sum of: all of the share of the entire net income of the partnership for that privilege period of all nonresident noncorporate partners, multiplied by an allocation factor determined, pursuant to section 6 of P.L.1945, c. 162 (C.54:10A-6), based on the allocation fractions of the partnership for that privilege period, and multiplied by .0637 plus all of the share of the entire net income of the partnership for that privilege period of all nonresident corporate partners, multiplied by an allocation factor determined, pursuant to section 6 of P.L.1945, c. 162 (C.54:10A-6), based on the allocation fractions of the partnership for that privilege period, and multiplied by .09 .
(2) A partnership that is subject to the tax payment requirements of paragraph (1) of this subsection may make advance payments of that tax on or before the 15th day of the fourth month, sixth month and ninth month of the privilege period and on or before the 15th day of the first month succeeding the close of the privilege period.
b. An amount of tax paid by a partnership pursuant to subsection a. of this section shall be credited to accounts of its nonresident partners in proportion to each nonresident partner's share of allocated entire net income and the multiplier rate for that partner class under subsection a. of this section as of the date of its receipt by the director, and each amount of tax so credited shall be deemed to have been paid by the respective partner in respect of the privilege period or taxable year of the partner.
c. For the purposes of this section:
"Investment club" means an entity: that is classified as a partnership for federal income tax purposes; all of the owners of which are individuals; all of the assets of which are securities, cash, or cash equivalents; the market value of the total assets of which do not
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exceed, as measured on the last day of its privilege period, an amount equal to the lesser of $\$ 250,000$ or $\$ 35,000$ per owner of the entity; and which is not required to register itself or its membership interests with the federal Securities and Exchange Commission; provided that beginning with privilege periods commencing on or after January 1, 2003 the director shall prescribe the total asset value amounts which shall apply by increasing the $\$ 250,000$ total asset amount and the per owner $\$ 35,000$ amount hereinabove by an inflation adjustment factor, which amounts shall be rounded to the next highest multiple of $\$ 100$. The inflation adjustment factor shall be equal to the factor calculated by dividing the consumer price index for urban wage earners and clerical workers for the nation, as prepared by the United States Department of Labor for September of the calendar year prior to the calendar year in which the privilege period begins, by that index for September of 2001;
"Nonresident noncorporate partner" means, an individual, an estate or a trust subject to taxation pursuant to the "New Jersey Gross Income Tax Act," N.J.S.54A:1-1 et seq., that is not a resident taxpayer or a resident estate or trust under that act;
"Nonresident corporate partner" means a partner that is not an individual, an estate or a trust subject to taxation pursuant to the "New Jersey Gross Income Tax Act," N.J.S.54A:1-1 et seq., that is not a corporation exempt from tax pursuant to section 3 of P.L.1945, c. 162 (C.54:10A-3), and that does not maintain a regular place of business in this State other than a statutory office; and
"Partner" means an owner of an interest in the partnership, in whatever manner that owner and ownership interest are designated. (cf: P.L.2003, c.256, s.1)
2. N.J.S.54A:9-6 is amended to read as follows:

54A:9-6. Additions to tax and civil penalties. (a) Failure to file tax return. In case of failure to file a tax return under this act on or before the prescribed date (determined with regard to any extension of time for filing), unless it is shown that such failure is due to reasonable cause and not due to willful neglect, there shall be added to the amount required to be shown as tax on such return such amount as is required under the State Tax Uniform Procedure Law, R.S.54:48-1 et seq. For this purpose, the amount of tax required to be shown on the return shall be reduced by the amount of any part of the tax which is paid on or before the date prescribed for payment of the tax and by the amount of any credit against the tax which may be claimed upon the return.
(b) Deficiency due to negligence. If any part of a deficiency is due to negligence or intentional disregard of this act or rules or regulations hereunder (but without intent to defraud), there shall be added to the tax an amount equal to $10 \%$ of the deficiency.
(c) Failure to file declaration or underpayment of estimated tax. If any taxpayer fails to file a declaration of estimated tax or fails to pay all or any part of an installment of estimated tax, the taxpayer shall be deemed to have made an underpayment of estimated tax except as provided pursuant to subsection (d) of this section. There shall be added to the tax for the taxable year an amount at the rate as is required under the State Tax Uniform Procedure Law, R.S.54:48-1 et seq., upon the amount of the underpayment for the period of the underpayment but not beyond the 15th day of the fourth month following the close of the taxable year. The amount of underpayment shall be the excess of the lesser of: (1) the amount of the installment which would be required to be paid if the estimated tax were equal to $80 \%$ of the tax (two-thirds of the tax for farmers referred to in subsection (e) of section 54A:8-4) shown on the return for the taxable year (or if no return was filed, of the tax for such year), or (2) $100 \%$ of the tax shown on the tax return of the taxpayer for the preceding taxable year; over the amount, if any, of the installment paid on or before the last day prescribed for such payment. No underpayment shall be deemed to exist with respect to a declaration or installment otherwise due on or after the taxpayer's death.
(d) Exception to addition for underpayment of estimated tax. The addition to tax under subsection (c) with respect to any underpayment of any installment shall not be imposed if the total amount of all payments of estimated tax and all payments of tax made pursuant to subsection a. of section 12 of P.L.2002, c. 40 (C.54:10A-15.11) and credited to the taxpayer pursuant to subsection b . of section 12 of P.L.2002, c. 40 made on or before the last date prescribed for the payment of such installment equals or exceeds whichever of the following set forth in paragraphs (1) and (2) and subject to paragraph (3) is the lesser--
(1) The amount which would have been required to be paid on or before such date if the estimated tax were whichever of the following is the least--
(A) An amount equal to $100 \%$ of the tax shown on the return of the taxpayer for the preceding taxable year, except as provided pursuant to paragraph (3) of this subsection, if a return showing a liability for tax was filed by the taxpayer for the preceding taxable year and such preceding year was a taxable year of 12 months, or
(B) An amount equal to $100 \%$ of the tax computed, except as provided pursuant to paragraph (3) of this subsection, at the rates applicable to the taxable year, on the basis of the taxpayer's status with respect to the taxpayer's personal exemptions for the taxable year, but otherwise on the basis of the facts shown on the taxpayer's return for, and the law applicable to, the preceding taxable year, or
(C) An amount equal to $80 \%$ of the tax for the taxable year (two-thirds of the tax for farmers referred to in subsection (e) of

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section $54 \mathrm{~A}: 8-4$ ) computed by placing on an annualized basis the income for the months in the taxable year ending before the month in which the installment is required to be paid (or, in the case of a trust or estate, the income for the months ending before the date one month before the month in which the installment is required). For purposes of this subparagraph, the income shall be placed on an annualized basis by--
(i) Multiplying by 12 (or, in the case of a taxable year of less than 12 months, the number of months in the taxable year) the income for the months in the taxable year ending before the month in which the installment is required to be paid (or, in the case of a trust or estate, the income for the months ending before the date one month before the month in which the installment is required),
(ii) Dividing the resulting amount by the number of months in the taxable year ending before the month in which such installment date falls (or, in the case of a trust or estate, the number of months ending before the date one month before the month in which such installment date falls), and
(iii) Deducting from such amount the deductions for personal exemptions allowable for the taxable year (such personal exemptions being determined as of the last date prescribed for payment of the installment); or
(2) An amount equal to $90 \%$ of the tax computed, at the rates applicable to the taxable year, on the basis of the actual income for the months in the taxable year ending before the month in which the installment is required to be paid.
(3) If the taxable gross income shown on the return of the taxpayer for the preceding taxable year exceeds $\$ 150,000$ ( $\$ 75,000$ in the case of a married individual within the meaning of section 7703 of the federal Internal Revenue Code of 1986, 26 U.S.C. s.7703, filing separately for the taxable year for which the amount of the installment is being determined) subparagraphs (A) and (B) of paragraph (1) of this subsection shall be applied by substituting "110\%" for "100\%". For purposes of this paragraph, "taxable gross income" means gross income after any allowable deductions under chapter 3 or 3A of the "New Jersey Gross Income Tax Act" (C.54A:3-1 et seq and 54A:3A-1 et seq); or, in the case of a trust or estate, gross income after any allowable deductions or exemptions, income commissions and amounts distributed or credited to beneficiaries; and "gross income" for a nonresident means gross income calculated as if such nonresident were a resident.
(e) Deficiency due to fraud. If any part of a deficiency is due to fraud, there shall be added to the tax an amount equal to $50 \%$ of the deficiency. This amount shall be in lieu of any other addition to tax imposed by subsection (a) or (b).
(f) Nonwillful failure to pay withholding tax. If any employer,
without intent to evade or defeat any tax imposed by this act or the payment thereof, shall fail to make a return and pay a tax withheld by him at the time required by or under the provisions of section $54 \mathrm{~A}: 7-4$, such employer shall be liable for such tax and shall pay the same together with interest thereon and the addition to tax provided in subsection (a), and such interest and addition to tax shall not be charged to or collected from the employee by the employer. The director shall have the same rights and powers for the collection of such tax, interest and addition to tax against such employer as are now prescribed by this act for the collection of tax against an individual taxpayer.
(g) Willful failure to collect and pay over tax. Any person required to collect, truthfully account for, and pay over the tax imposed by this act who willfully fails to collect such tax or truthfully account for and pay over such tax or willfully attempts in any manner to evade or defeat the tax or the payment thereof, shall, in addition to other penalties provided by law, be liable to a penalty equal to the total amount of the tax evaded, or not collected, or not accounted for and paid over. No addition to tax under subsection (b) or (c) shall be imposed for any offense to which this subsection applies.
(h) Failure to file certain information returns. In case of each failure to file a statement of a payment to another person, required under authority of subsection (c) of section 54A:8-6 (relating to information at source, including the duplicate statement of tax withheld on wages) on the date prescribed therefor (determined with regard to any extension of time for filing), unless it is shown that such failure is due to reasonable cause and not to willful neglect, there shall, upon notice and demand by the director and in the same manner as tax, be paid by the person so failing to file the statement, a penalty of $\$ 2.00$ for each statement not so filed, but the total amount imposed on the delinquent person for all such failures during any calendar year shall not exceed $\$ 2,000.00$.
(i) Additional penalty. Any person who with fraudulent intent shall fail to pay, or to deduct or withhold and pay, any tax, or to make, render, sign or certify any return or declaration of estimated tax or to supply any information within the time required by or under this act, shall be liable to penalty of not more than $\$ 5,000.00$, in addition to any other amounts required under this act, to be imposed, assessed and collected by the director. The director shall have the power, in his discretion, to waive, reduce or compromise any penalty under this subsection.
(j) Additions treated as tax. The additions to tax and penalties provided by this section shall be paid upon notice and demand and shall be assessed, collected and paid in the same manner as taxes and any reference in this act to income tax or tax imposed by this act, shall be deemed also to refer to the additions to tax and penalties provided

## S1892 INVERSO

by this section. For purposes of section 54A:9-2, this subsection shall not apply to:
(1) Any addition to tax under subsection (a) except as to that portion attributable to a deficiency;
(2) Any addition to tax under subsection (e); and
(3) Any additional penalty under subsection (i).
(k) Determination of deficiency. For purposes of subsections (b) and (c), the amount shown as the tax by the taxpayer upon his return shall be taken into account in determining the amount of the deficiency only if such return was filed on or before the last day prescribed for the filing of such return, determined with regard to any extension of time for such filing.
(l) Person defined. For purposes of subsections (f), (g), (h) and (i), the term person or employer includes an individual, corporation or partnership or an officer or employee of any corporation (including a dissolved corporation) or a member or employee of any partnership, who as such officer, employee, or member is under a duty to perform the act in respect of which the violation occurs.
(cf: P.L.1998, c.106, s.16)
3. This act shall take effect immediately and apply to privilege periods ending after enactment.

## STATEMENT

This bill allows partnerships and other pass-through entities that are currently required to make annual tax payments on behalf of nonresident partners to make partial payments earlier, so that the partners may count those payments as part of their payment of estimated taxes and end the effects of "double withholding."

The Business Tax Reform Act of 2002 enacted a new enforcement method to assure tax compliance by out-of-State residents who receive income as partners in New Jersey businesses. That act required most "pass-through" entities like partnerships to make a payment on the share of the New Jersey income of each nonresident owner at a 9\% rate for corporate owners and a $6.37 \%$ rate for individual owners, an amount equivalent to withholding from the income of the entities' owners. That amount may be credited to separate accounts for each owner against their respective tax liabilities, again just like withholding.

However, many professionals, those who are already in compliance with the tax laws, themselves make quarterly payments of estimated taxes.

The new withholding equivalent enacted by the Business Tax Reform Act, imposed on top of the regular payment of estimated

## S1892 INVERSO

taxes, has for some nonresident partners the effect of "double withholding."

While the excess tax payments may be refunded after the affected partners file their tax returns, "double withholding" creates cash-flow problems for the partnerships, revenue measurement problems for the State, and is not pleasant for the affected partners.

This bill eliminates the "double withholding" problem by allowing the partnerships to make partial payments of their required payments earlier, to coincide with the timing of estimated payments. This allows the partners to take credit for the payments made by the partnerships (which are already credited to the accounts of the partners) on the dates that estimated payments are due. Credit for the timely payments made by the partnership will allow the partners to reduce the amount of the estimated payments they make themselves.

# ASSEMBLY APPROPRIATIONS COMMITTEE 

## STATEMENT TO

[First Reprint] SENATE, No. 1892

with Assembly committee amendments

## STATE OF NEW JERSEY

DATED: DECEMBER 8, 2005


#### Abstract

The Assembly Appropriations Committee reports favorably Senate Bill No. 1892 (1R), with committee amendments.

Senate Bill No. 1892 (1R), as amended, requires partnerships and other pass-through entities, required under current law to make annual tax payments on behalf of nonresident partners and other owners, to make partial payments earlier. This schedule will allow the partners to count those payments as part of their payment of estimated taxes.

The Business Tax Reform Act of 2002 required most "passthrough" entities like partnerships to make a payment on the share of the New Jersey income of each nonresident owner to credited to separate accounts for each owner against their respective tax liabilities, like withholding. However, many of these owners themselves make quarterly payments of estimated taxes, so this had the effect of requiring "double withholding."

This bill eliminates the "double withholding" problem by allowing the partnerships to make partial payments of their required payments earlier, to coincide with the timing of estimated payments, and by allowing the amount of the partnership payments to be credited against the partners' estimated payment liabilities. The advance tax partnership payments will be made on or before the 15 th day of the fourth month, sixth month and ninth month of the privilege period and on or before the 15th day of the first month succeeding the close of the privilege period.


As amended and reported by the committee, this bill is identical to the Assembly Committee Substitute for Assembly Bill Nos. 4475 and 4432 reported by the committee.

## FISCAL IMPACT:

While this bill will have no impact on the tax liability of nonresident owners, the crediting of the pass-through entity payments against estimated payments will allow taxpayers to reduce their estimated payments. This will reduce the amount of any temporary surpluses in the General Fund or Property Tax Relief Fund available
for deposit in the Cash Management Fund, which in turn will reduce the interest earned by the Cash Management Fund.

## COMMITTEE AMENDMENTS:

The amendments specify the amount of the installment payments, provide penalties for late payments, and allow the partnerships making installment payments the same "safe harbors" to avoid application of penalties for underpayments as are allowed corporation business tax payers making estimated payments.

The amendments add a section to assure the proper crediting of the partnership installment payments against corporate estimated payments of corporation business tax, in parallel to the section already in the bill that credits partnership installment payments against gross income tax estimated payments.

The amendments also make technical corrections to the title and effective date of the bill.

# SENATE COMMERCE COMMITTEE 

## STATEMENT TO

SENATE, No. 1892

with committee amendments

## STATE OF NEW JERSEY

## DATED: NOVEMBER 15, 2004


#### Abstract

The Senate Commerce Committee reports favorably and with committee amendments Senate Bill No. 1892.

As amended, this bill requires partnerships and other pass-through entities that are currently required to make annual tax payments on behalf of nonresident partners and other owners to make partial payments earlier, so that the partners may count those payments as part of their payment of estimated taxes. Advance tax payments will be made on or before the 15th day of the fourth month, sixth month and ninth month of the privilege period and on or before the 15th day of the first month succeeding the close of the privilege period, in accordance with regulations promulgated by the director.

This bill eliminates the "double withholding" effect of business tax reforms enacted in 2002 by requiring the partnership to make the partial payments earlier, to coincide with the timing of estimated payments, thus allowing partners to reduce the amount of their estimated payments.

The committee amended the bill to require, rather than permit, the quarterly advance payments, as the bill originally provided, and to apply the changes effected by the bill to taxable years beginning on or after January 1 next following enactment, to allow adequate time for implementation.


## STATEMENT TO

## [First Reprint] <br> SENATE, No. 1892 <br> STATE OF NEW JERSEY

DATED: FEBRUARY 7, 2005


#### Abstract

The Senate Budget and Appropriations Committee reports favorably Senate Bill No. 1892 (1R).

This bill requires partnerships and other entities, the income of which is taxable to their owners rather than to the entity itself (socalled "pass-through" entities), which must make annual tax payments on behalf of nonresident owners, to make partial payments earlier than is currently required, so that the partners may count those payments as part of their payment of estimated taxes. Advance tax payments will be made on or before the 15th day of the fourth month, sixth month and ninth month of the privilege period and on or before the 15th day of the first month succeeding the close of the privilege period, in accordance with regulations promulgated by the director.

This bill eliminates the "double withholding" effect of business tax reforms enacted in 2002 by requiring the partnership to make the partial payments earlier, to coincide with the timing of estimated payments, thus allowing partners to reduce the amount of their estimated payments.


## FISCAL IMPACT

While this legislation will have no impact on the tax liability of nonresident owners, the crediting of the pass-through entity payments against estimated payments will allow taxpayers to reduce their estimated payments. This will reduce the amount of any temporary surpluses in the General Fund or Property Tax Relief Fund available for deposit in the Cash Management Fund, which in turn will reduce the interest earned by the Cash Management Fund.

# LEGISLATIVE FISCAL ESTIMATE SENATE, No. 1892 STATE OF NEW JERSEY 211th LEGISLATURE 

DATED: DECEMBER 1, 2004

SUMMARY

| Synopsis: | Allows partners and other owners of pass-through entities to credit <br> the payments that the entity makes on their behalf against their <br> estimated taxes to end "double withholding." |  |
| :--- | :--- | :--- |
| Type of Impact: | Decrease in transient General Fund and Property Tax Relief fund <br> balances, with consequent decrease in Cash Management Fund <br> revenues. |  |
| Agencies Affected: | Department of the Treasury, Division of Taxation. |  |
| Fiscal Impact Office of Legislative Services Estimate |  |  |
| State Revenue | Unknown minimal <br> decrease | Unknown minimal <br> decrease |

! The bill allows the payments, made by pass-through entities on behalf of nonresident owners, to be applied to satisfy estimated payment requirements: the bill has no effect on the total amount paid on behalf of the nonresident owners and so will not interfere with "withholding" as a taxpayer compliance measure.
! The crediting of the pass-through entity payments against estimated payments will allow taxpayers to reduce their estimated payments. This will reduce the availability of any temporary surpluses in the General Fund or Property Tax Relief Fund available for deposit in the Cash Management Fund, which will reduce the interest earned by the Cash Management Fund.

## BILL DESCRIPTION

Senate Bill No. 1892 of 2004 allows partnerships and other pass-through entities that are currently required to make annual tax payments on behalf of nonresident partners to make partial payments earlier, so that the partners may count those payments as part of their payment of estimated taxes and end the effects of "double withholding."

The Business Tax Reform Act of 2002, P.L.2002, c.40, enacted a new enforcement method to assure tax compliance by out-of-State residents who receive income as partners in New Jersey businesses. The act requires most "pass-through" entities taxed as partnerships to make a

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payment on the share of the New Jersey income of each nonresident owner at a 9 percent rate for corporate owners and a 6.37 percent rate for individual owners, an amount equivalent to withholding from the income of the entities' owners. That amount is credited to separate accounts for each owner against their respective tax liabilities, again just like withholding.

However, many corporations and professional individuals, those already in compliance with the tax laws, themselves make quarterly payments of estimated corporation business tax and gross income tax. The new withholding equivalent enacted by the Business Tax Reform Act, imposed on top of the regular payment of estimated taxes, has for some nonresident partners the effect of "double withholding:" taxpayers may be making prepayments of as much as twice their final tax liability. These excess tax payments are refundable after the affected partners file their tax returns.

The bill allows the partnerships to make partial payments of their required payments earlier, to coincide with the timing of estimated payments under the gross income tax and the corporation business tax, and to take credit for the payments made by the partnerships (which are already credited to the accounts of the partners) against their estimated payments on the dates those estimated payments are due. The credit for the timely payments made by the partnership allows the partners to reduce the amount of the estimated payments they make themselves.

## FISCAL ANALYSIS

## EXECUTIVE BRANCH

None received.

## OFFICE OF LEGISLATIVE SERVICES

The bill has no effect on the total amount of "withholding" by partnerships, except to allow partnerships to make the withholding payments earlier. Therefore, it is not anticipated that the bill will interfere with the effectiveness of "withholding" as a taxpayer compliance measure.

The bill allows the withholding amounts to be applied to satisfy estimated payment requirements, and it is anticipated that taxpayers will reduce their estimated payments by the amount of the "withholding." While this will not affect the final liability of taxpayers, it will reduce the amount of estimated corporation business tax and gross income tax collected in excess of liability which must be refunded (or "float"). This will reduce the availability of any temporary surpluses in the General Fund or Property Tax Relief Fund available for deposit in the Cash Management Fund, which will minimally reduce the interest earned by the Cash Management Fund.

| Section: | Revenue Finance and Appropriations |
| :--- | :--- |
| Analyst: | Philip Liloia <br> Lead Counsel |
| Approved: | David J. Rosen <br> Legislative Budget and Finance Officer |

This fiscal estimate has been prepared pursuant to P.L.1980, c.67.

## ASSEMBLY, No. 4475

## STATE OF NEW JERSEY 211th LEGISLATURE

## INTRODUCED DECEMBER 5, 2005

Sponsored by:<br>Assemblyman LOUIS D. GREENWALD<br>District 6 (Camden)

## SYNOPSIS

Requires partners and other owners of pass-through entities to credit payments made on their behalf against estimated taxes to end "double withholding."

## CURRENT VERSION OF TEXT

As introduced.

## A4475 GREENWALD

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AN ACT requiring owners of pass-through entities to credit certain
    payments the entities make on the owner's behalf against the owners' estimated taxes, amending P.L.2002, c. 40 and N.J.S.54A:9-6.
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Be It Enacted by the Senate and General Assembly of the State of New Jersey:

1. Section 12 of P.L.2002, c. 40 (C.54:10A-15.11) is amended to read as follows:
2. a. (1) A partnership that is not a qualified investment partnership or an investment club and that is not listed on a United States national stock exchange shall, on or before the 15th day of the fourth month succeeding the close of each privilege period, remit a payment of tax. The amount of tax shall be equal to the sum of: all of the share of the entire net income of the partnership for that privilege period of all nonresident noncorporate partners, multiplied by an allocation factor determined, pursuant to section 6 of P.L.1945, c. 162 (C.54:10A-6), based on the allocation fractions of the partnership for that privilege period, and multiplied by .0637 plus all of the share of the entire net income of the partnership for that privilege period of all nonresident corporate partners, multiplied by an allocation factor determined, pursuant to section 6 of P.L.1945, c. 162 (C.54:10A-6), based on the allocation fractions of the partnership for that privilege period, and multiplied by .09 .
(2) (a) A partnership that is subject to the tax payment requirements of paragraph (1) of this subsection shall make installment payments of $25 \%$ of that tax on or before the 15th day of each of the fourth month. sixth month and ninth month of the privilege period and on or before the 15th day of the first month succeeding the close of the privilege period.
(b) A partnership required to make an installment payment pursuant to subparagraph (a) of this paragraph shall be deemed to make an installment payment subject to the provisions of section 5 of P.L.1981, c. 184 (C.54:10A-15.4) and shall be liable for any additions to tax provided thereunder.
b. An amount of tax paid by a partnership pursuant to paragraph (1) of subsection a. of this section and an installment payment paid pursuant to subparagraph (a) of paragraph (2) of subsection a. of this section shall be credited to accounts of its nonresident partners in proportion to each nonresident partner's share of allocated entire net income and the multiplier rate for that partner class under subsection a. of this section as of the date of its receipt by the director, and each
[^1]
## A4475 GREENWALD

amount of tax so credited shall be deemed to have been paid by the respective partner in respect of the privilege period or taxable year of the partner.
c. For the purposes of this section:
"Investment club" means an entity: that is classified as a partnership for federal income tax purposes; all of the owners of which are individuals; all of the assets of which are securities, cash, or cash equivalents; the market value of the total assets of which do not exceed, as measured on the last day of its privilege period, an amount equal to the lesser of $\$ 250,000$ or $\$ 35,000$ per owner of the entity; and which is not required to register itself or its membership interests with the federal Securities and Exchange Commission; provided that beginning with privilege periods commencing on or after January 1, 2003 the director shall prescribe the total asset value amounts which shall apply by increasing the $\$ 250,000$ total asset amount and the per owner $\$ 35,000$ amount hereinabove by an inflation adjustment factor, which amounts shall be rounded to the next highest multiple of $\$ 100$. The inflation adjustment factor shall be equal to the factor calculated by dividing the consumer price index for urban wage earners and clerical workers for the nation, as prepared by the United States Department of Labor for September of the calendar year prior to the calendar year in which the privilege period begins, by that index for September of 2001;
"Nonresident noncorporate partner" means, an individual, an estate or a trust subject to taxation pursuant to the "New Jersey Gross Income Tax Act," N.J.S.54A:1-1 et seq., that is not a resident taxpayer or a resident estate or trust under that act;
"Nonresident corporate partner" means a partner that is not an individual, an estate or a trust subject to taxation pursuant to the "New Jersey Gross Income Tax Act," N.J.S.54A:1-1 et seq., that is not a corporation exempt from tax pursuant to section 3 of P.L.1945, c. 162 (C.54:10A-3), and that does not maintain a regular place of business in this State other than a statutory office; and
"Partner" means an owner of an interest in the partnership, in whatever manner that owner and ownership interest are designated (cf: P.L.2003, c.256, s.1)
2. N.J.S.54A:9-6 is amended to read as follows:

54A:9-6. Additions to tax and civil penalties. (a) Failure to file tax return. In case of failure to file a tax return under this act on or before the prescribed date (determined with regard to any extension of time for filing), unless it is shown that such failure is due to reasonable cause and not due to willful neglect, there shall be added to the amount required to be shown as tax on such return such amount as is required under the State Tax Uniform Procedure Law, R.S.54:48-1 et seq. For this purpose, the amount of tax required to be shown on the

## A4475 GREENWALD

return shall be reduced by the amount of any part of the tax which is paid on or before the date prescribed for payment of the tax and by the amount of any credit against the tax which may be claimed upon the return.
(b) Deficiency due to negligence. If any part of a deficiency is due to negligence or intentional disregard of this act or rules or regulations hereunder (but without intent to defraud), there shall be added to the tax an amount equal to $10 \%$ of the deficiency.
(c) Failure to file declaration or underpayment of estimated tax. If any taxpayer fails to file a declaration of estimated tax or fails to pay all or any part of an installment of estimated tax, the taxpayer shall be deemed to have made an underpayment of estimated tax except as provided pursuant to subsection (d) of this section. There shall be added to the tax for the taxable year an amount at the rate as is required under the State Tax Uniform Procedure Law, R.S.54:48-1 et seq., upon the amount of the underpayment for the period of the underpayment but not beyond the 15th day of the fourth month following the close of the taxable year. The amount of underpayment shall be the excess of the lesser of: (1) the amount of the installment which would be required to be paid if the estimated tax were equal to $80 \%$ of the tax (two-thirds of the tax for farmers referred to in subsection (e) of section 54A:8-4) shown on the return for the taxable year (or if no return was filed, of the tax for such year), or (2) $100 \%$ of the tax shown on the tax return of the taxpayer for the preceding taxable year; over the amount, if any, of the installment paid on or before the last day prescribed for such payment. No underpayment shall be deemed to exist with respect to a declaration or installment otherwise due on or after the taxpayer's death.
(d) Exception to addition for underpayment of estimated tax. The addition to tax under subsection (c) with respect to any underpayment of any installment shall not be imposed if the total amount of all payments of estimated tax and all payments of tax made pursuant to subsection a. of section 12 of P.L.2002, c. 40 (C.54:10A-15.11) and credited to the taxpayer pursuant to subsection b . of section 12 of P.L.2002, c. 40 made on or before the last date prescribed for the payment of such installment equals or exceeds whichever of the following set forth in paragraphs (1) and (2) and subject to paragraph (3) is the lesser--
(1) The amount which would have been required to be paid on or before such date if the estimated tax were whichever of the following is the least--
(A) An amount equal to $100 \%$ of the tax shown on the return of the taxpayer for the preceding taxable year, except as provided pursuant to paragraph (3) of this subsection, if a return showing a liability for tax was filed by the taxpayer for the preceding taxable year and such preceding year was a taxable year of 12 months, or

## A4475 GREENWALD

(B) An amount equal to $100 \%$ of the tax computed, except as provided pursuant to paragraph (3) of this subsection, at the rates applicable to the taxable year, on the basis of the taxpayer's status with respect to the taxpayer's personal exemptions for the taxable year, but otherwise on the basis of the facts shown on the taxpayer's return for, and the law applicable to, the preceding taxable year, or
(C) An amount equal to $80 \%$ of the tax for the taxable year (two-thirds of the tax for farmers referred to in subsection (e) of section $54 \mathrm{~A}: 8-4$ ) computed by placing on an annualized basis the income for the months in the taxable year ending before the month in which the installment is required to be paid (or, in the case of a trust or estate, the income for the months ending before the date one month before the month in which the installment is required). For purposes of this subparagraph, the income shall be placed on an annualized basis by--
(i) Multiplying by 12 (or, in the case of a taxable year of less than 12 months, the number of months in the taxable year) the income for the months in the taxable year ending before the month in which the installment is required to be paid (or, in the case of a trust or estate, the income for the months ending before the date one month before the month in which the installment is required),
(ii) Dividing the resulting amount by the number of months in the taxable year ending before the month in which such installment date falls (or, in the case of a trust or estate, the number of months ending before the date one month before the month in which such installment date falls), and
(iii) Deducting from such amount the deductions for personal exemptions allowable for the taxable year (such personal exemptions being determined as of the last date prescribed for payment of the installment); or
(2) An amount equal to $90 \%$ of the tax computed, at the rates applicable to the taxable year, on the basis of the actual income for the months in the taxable year ending before the month in which the installment is required to be paid.
(3) If the taxable gross income shown on the return of the taxpayer for the preceding taxable year exceeds $\$ 150,000$ ( $\$ 75,000$ in the case of a married individual within the meaning of section 7703 of the federal Internal Revenue Code of 1986, 26 U.S.C. s.7703, filing separately for the taxable year for which the amount of the installment is being determined) subparagraphs (A) and (B) of paragraph (1) of this subsection shall be applied by substituting " $110 \%$ " for " $100 \%$ ". For purposes of this paragraph, "taxable gross income" means gross income after any allowable deductions under chapter 3 or 3A of the "New Jersey Gross Income Tax Act" (C.54A:3-1 et seq and 54A:3A-15 et seq); or, in the case of a trust or estate, gross income after any allowable deductions or exemptions, income commissions

## A4475 GREENWALD

and amounts distributed or credited to beneficiaries; and "gross income" for a nonresident means gross income calculated as if such nonresident were a resident.
(e) Deficiency due to fraud. If any part of a deficiency is due to fraud, there shall be added to the tax an amount equal to $50 \%$ of the deficiency. This amount shall be in lieu of any other addition to tax imposed by subsection (a) or (b).
(f) Nonwillful failure to pay withholding tax. If any employer, without intent to evade or defeat any tax imposed by this act or the payment thereof, shall fail to make a return and pay a tax withheld by him at the time required by or under the provisions of section 54A:7-4, such employer shall be liable for such tax and shall pay the same together with interest thereon and the addition to tax provided in subsection (a), and such interest and addition to tax shall not be charged to or collected from the employee by the employer. The director shall have the same rights and powers for the collection of such tax, interest and addition to tax against such employer as are now prescribed by this act for the collection of tax against an individual taxpayer.
(g) Willful failure to collect and pay over tax. Any person required to collect, truthfully account for, and pay over the tax imposed by this act who willfully fails to collect such tax or truthfully account for and pay over such tax or willfully attempts in any manner to evade or defeat the tax or the payment thereof, shall, in addition to other penalties provided by law, be liable to a penalty equal to the total amount of the tax evaded, or not collected, or not accounted for and paid over. No addition to tax under subsection (b) or (c) shall be imposed for any offense to which this subsection applies.
(h) Failure to file certain information returns. In case of each failure to file a statement of a payment to another person, required under authority of subsection (c) of section 54A:8-6 (relating to information at source, including the duplicate statement of tax withheld on wages) on the date prescribed therefor (determined with regard to any extension of time for filing), unless it is shown that such failure is due to reasonable cause and not to willful neglect, there shall, upon notice and demand by the director and in the same manner as tax, be paid by the person so failing to file the statement, a penalty of $\$ 2.00$ for each statement not so filed, but the total amount imposed on the delinquent person for all such failures during any calendar year shall not exceed \$2,000.00.
(i) Additional penalty. Any person who with fraudulent intent shall fail to pay, or to deduct or withhold and pay, any tax, or to make, render, sign or certify any return or declaration of estimated tax or to supply any information within the time required by or under this act, shall be liable to penalty of not more than $\$ 5,000.00$, in addition to any other amounts required under this act, to be imposed, assessed and

## A4475 GREENWALD

collected by the director. The director shall have the power, in his discretion, to waive, reduce or compromise any penalty under this subsection.
(j) Additions treated as tax. The additions to tax and penalties provided by this section shall be paid upon notice and demand and shall be assessed, collected and paid in the same manner as taxes and any reference in this act to income tax or tax imposed by this act, shall be deemed also to refer to the additions to tax and penalties provided by this section. For purposes of section 54A:9-2, this subsection shall not apply to:
(1) Any addition to tax under subsection (a) except as to that portion attributable to a deficiency;
(2) Any addition to tax under subsection (e); and
(3) Any additional penalty under subsection (i).
(k) Determination of deficiency. For purposes of subsections (b) and (c), the amount shown as the tax by the taxpayer upon his return shall be taken into account in determining the amount of the deficiency only if such return was filed on or before the last day prescribed for the filing of such return, determined with regard to any extension of time for such filing.
(l) Person defined. For purposes of subsections (f), (g), (h) and (i), the term person or employer includes an individual, corporation or partnership or an officer or employee of any corporation (including a dissolved corporation) or a member or employee of any partnership, who as such officer, employee, or member is under a duty to perform the act in respect of which the violation occurs.
(cf: P.L.1998, c.106, s.16)
3. This act shall take effect immediately and apply to privilege periods beginning on or after January 1 next following enactment.

## STATEMENT

This bill requires partnerships and other pass-through entities, required under current law to make annual tax payments on behalf of nonresident partners and other owners, to make partial payments earlier. This schedule will allow the partners to count those payments as part of their payment of estimated taxes.

The Business Tax Reform Act of 2002 required most "passthrough" entities like partnerships to make a payment on the share of the New Jersey income of each nonresident owner to credited to separate accounts for each owner against their respective tax liabilities, like withholding. However, many of these owners themselves make quarterly payments of estimated taxes, so this had the effect of requiring "double withholding."

## A4475 GREENWALD

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This bill eliminates the "double withholding" problem by allowing the partnerships to make partial payments of their required payments earlier, to coincide with the timing of estimated payments, and by allowing the amount of the partnership payments to be credited against the partners' estimated payment liabilities. The advance tax partnership payments will be made on or before the 15th day of the fourth month, sixth month and ninth month of the privilege period and on or before the 15 th day of the first month succeeding the close of the privilege period.

# ASSEMBLY, No. 4432 <br> STATE OF NEW JERSEY 211th LEGISLATURE 

## INTRODUCED DECEMBER 5, 2005

Sponsored by:<br>Assemblyman DAVID C. RUSSO<br>District 40 (Bergen, Essex and Passaic)<br>Assemblyman REED GUSCIORA<br>District 15 (Mercer)

## SYNOPSIS

Requires partners and other owners of pass-through entities to credit payments made on their behalf against estimated taxes to end "double withholding."

## CURRENT VERSION OF TEXT

As introduced.


## A4432 RUSSO, GUSCIORA

```
AN ACT requiring owners of pass-through entities to credit certain
    payments the entities make on the owner's behalf against the
    owners' estimated taxes, amending P.L.2002, c. }40\mathrm{ and
    N.J.S.54A:9-6.
```

Be It Enacted by the Senate and General Assembly of the State of New Jersey:

1. Section 12 of P.L.2002, c. 40 (C.54:10A-15.11) is amended to read as follows:
2. a. (1) A partnership that is not a qualified investment partnership or an investment club and that is not listed on a United States national stock exchange shall[, on or before the 15th day of the fourth month succeeding the close of each privilege period, remit] be subject to a payment of tax. The amount of tax shall be equal to the sum of: all of the share of the entire net income of the partnership for that privilege period of all nonresident noncorporate partners, multiplied by an allocation factor determined, pursuant to section 6 of P.L.1945, c. 162 (C.54:10A-6), based on the allocation fractions of the partnership for that privilege period, and multiplied by . 0637 plus all of the share of the entire net income of the partnership for that privilege period of all nonresident corporate partners, multiplied by an allocation factor determined, pursuant to section 6 of P.L.1945, c. 162 (C.54:10A-6), based on the allocation fractions of the partnership for that privilege period, and multiplied by .09 .
(2) A partnership that is subject to the tax payment requirements of paragraph (1) of this subsection shall make advance payments of that tax on or before the 15th day of the fourth month, sixth month and ninth month of the privilege period and on or before the 15th day of the first month succeeding the close of the privilege period, in accordance with regulations promulgated by the director.
b. An amount of tax paid by a partnership pursuant to subsection a. of this section shall be credited to accounts of its nonresident partners in proportion to each nonresident partner's share of allocated entire net income and the multiplier rate for that partner class under subsection a. of this section [as of the date of its receipt by the director], and each amount of tax so credited shall be deemed to have been paid by the respective partner in respect of the privilege period or taxable year of the partner.
c. For the purposes of this section:
"Investment club" means an entity: that is classified as a partnership for federal income tax purposes; all of the owners of which are individuals; all of the assets of which are securities, cash, or cash
[^2]Matter underlined thus is new matter.

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equivalents; the market value of the total assets of which do not exceed, as measured on the last day of its privilege period, an amount equal to the lesser of $\$ 250,000$ or $\$ 35,000$ per owner of the entity; and which is not required to register itself or its membership interests with the federal Securities and Exchange Commission; provided that beginning with privilege periods commencing on or after January 1, 2003 the director shall prescribe the total asset value amounts which shall apply by increasing the $\$ 250,000$ total asset amount and the per owner $\$ 35,000$ amount hereinabove by an inflation adjustment factor, which amounts shall be rounded to the next highest multiple of $\$ 100$. The inflation adjustment factor shall be equal to the factor calculated by dividing the consumer price index for urban wage earners and clerical workers for the nation, as prepared by the United States Department of Labor for September of the calendar year prior to the calendar year in which the privilege period begins, by that index for September of 2001;
"Nonresident noncorporate partner" means, an individual, an estate or a trust subject to taxation pursuant to the "New Jersey Gross Income Tax Act," N.J.S.54A:1-1 et seq., that is not a resident taxpayer or a resident estate or trust under that act;
"Nonresident corporate partner" means a partner that is not an individual, an estate or a trust subject to taxation pursuant to the "New Jersey Gross Income Tax Act," N.J.S.54A:1-1 et seq., that is not a corporation exempt from tax pursuant to section 3 of P.L.1945, c. 162 (C.54:10A-3), and that does not maintain a regular place of business in this State other than a statutory office; and
"Partner" means an owner of an interest in the partnership, in whatever manner that owner and ownership interest are designated. (cf: P.L.2003, c.256, s.1)
2. N.J.S.54A:9-6 is amended to read as follows:

54A:9-6. Additions to tax and civil penalties. (a) Failure to file tax return. In case of failure to file a tax return under this act on or before the prescribed date (determined with regard to any extension of time for filing), unless it is shown that such failure is due to reasonable cause and not due to willful neglect, there shall be added to the amount required to be shown as tax on such return such amount as is required under the State Tax Uniform Procedure Law, R.S.54:48-1 et seq. For this purpose, the amount of tax required to be shown on the return shall be reduced by the amount of any part of the tax which is paid on or before the date prescribed for payment of the tax and by the amount of any credit against the tax which may be claimed upon the return.
(b) Deficiency due to negligence. If any part of a deficiency is due to negligence or intentional disregard of this act or rules or regulations hereunder (but without intent to defraud), there shall be added to the

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tax an amount equal to $10 \%$ of the deficiency.
(c) Failure to file declaration or underpayment of estimated tax. If any taxpayer fails to file a declaration of estimated tax or fails to pay all or any part of an installment of estimated tax, the taxpayer shall be deemed to have made an underpayment of estimated tax except as provided pursuant to subsection (d) of this section. There shall be added to the tax for the taxable year an amount at the rate as is required under the State Tax Uniform Procedure Law, R.S.54:48-1 et seq., upon the amount of the underpayment for the period of the underpayment but not beyond the 15th day of the fourth month following the close of the taxable year. The amount of underpayment shall be the excess of the lesser of: (1) the amount of the installment which would be required to be paid if the estimated tax were equal to $80 \%$ of the tax (two-thirds of the tax for farmers referred to in subsection (e) of section 54A:8-4) shown on the return for the taxable year (or if no return was filed, of the tax for such year), or (2) $100 \%$ of the tax shown on the tax return of the taxpayer for the preceding taxable year; over the amount, if any, of the installment paid on or before the last day prescribed for such payment. No underpayment shall be deemed to exist with respect to a declaration or installment otherwise due on or after the taxpayer's death.
(d) Exception to addition for underpayment of estimated tax. The addition to tax under subsection (c) with respect to any underpayment of any installment shall not be imposed if the total amount of all payments of estimated tax and all payments of tax made pursuant to subsection a. of section 12 of P.L.2002, c. 40 (C.54:10A-15.11) and credited to the taxpayer pursuant to subsection b . of section 12 of P.L.2002, c. 40 made on or before the last date prescribed for the payment of such installment equals or exceeds whichever of the following set forth in paragraphs (1) and (2) and subject to paragraph (3) is the lesser--
(1) The amount which would have been required to be paid on or before such date if the estimated tax were whichever of the following is the least--
(A) An amount equal to $100 \%$ of the tax shown on the return of the taxpayer for the preceding taxable year, except as provided pursuant to paragraph (3) of this subsection, if a return showing a liability for tax was filed by the taxpayer for the preceding taxable year and such preceding year was a taxable year of 12 months, or
(B) An amount equal to $100 \%$ of the tax computed, except as provided pursuant to paragraph (3) of this subsection, at the rates applicable to the taxable year, on the basis of the taxpayer's status with respect to the taxpayer's personal exemptions for the taxable year, but otherwise on the basis of the facts shown on the taxpayer's return for, and the law applicable to, the preceding taxable year, or
(C) An amount equal to $80 \%$ of the tax for the taxable year

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(two-thirds of the tax for farmers referred to in subsection (e) of section $54 \mathrm{~A}: 8-4$ ) computed by placing on an annualized basis the income for the months in the taxable year ending before the month in which the installment is required to be paid (or, in the case of a trust or estate, the income for the months ending before the date one month before the month in which the installment is required). For purposes of this subparagraph, the income shall be placed on an annualized basis by--
(i) Multiplying by 12 (or, in the case of a taxable year of less than 12 months, the number of months in the taxable year) the income for the months in the taxable year ending before the month in which the installment is required to be paid (or, in the case of a trust or estate, the income for the months ending before the date one month before the month in which the installment is required),
(ii) Dividing the resulting amount by the number of months in the taxable year ending before the month in which such installment date falls (or, in the case of a trust or estate, the number of months ending before the date one month before the month in which such installment date falls), and
(iii) Deducting from such amount the deductions for personal exemptions allowable for the taxable year (such personal exemptions being determined as of the last date prescribed for payment of the installment); or
(2) An amount equal to $90 \%$ of the tax computed, at the rates applicable to the taxable year, on the basis of the actual income for the months in the taxable year ending before the month in which the installment is required to be paid.
(3) If the taxable gross income shown on the return of the taxpayer for the preceding taxable year exceeds $\$ 150,000$ ( $\$ 75,000$ in the case of a married individual within the meaning of section 7703 of the federal Internal Revenue Code of 1986, 26 U.S.C. s.7703, filing separately for the taxable year for which the amount of the installment is being determined) subparagraphs (A) and (B) of paragraph (1) of this subsection shall be applied by substituting " $110 \%$ " for " $100 \%$ ". For purposes of this paragraph, "taxable gross income" means gross income after any allowable deductions under chapter 3 or 3A of the "New Jersey Gross Income Tax Act" (C.54A:3-1 et seq and [54A:3A-1] 54A:3A-15 et seq); or, in the case of a trust or estate, gross income after any allowable deductions or exemptions, income commissions and amounts distributed or credited to beneficiaries; and "gross income" for a nonresident means gross income calculated as if such nonresident were a resident.
(e) Deficiency due to fraud. If any part of a deficiency is due to fraud, there shall be added to the tax an amount equal to $50 \%$ of the deficiency. This amount shall be in lieu of any other addition to tax imposed by subsection (a) or (b).

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(f) Nonwillful failure to pay withholding tax. If any employer, without intent to evade or defeat any tax imposed by this act or the payment thereof, shall fail to make a return and pay a tax withheld by him at the time required by or under the provisions of section 54A:7-4, such employer shall be liable for such tax and shall pay the same together with interest thereon and the addition to tax provided in subsection (a), and such interest and addition to tax shall not be charged to or collected from the employee by the employer. The director shall have the same rights and powers for the collection of such tax, interest and addition to tax against such employer as are now prescribed by this act for the collection of tax against an individual taxpayer.
(g) Willful failure to collect and pay over tax. Any person required to collect, truthfully account for, and pay over the tax imposed by this act who willfully fails to collect such tax or truthfully account for and pay over such tax or willfully attempts in any manner to evade or defeat the tax or the payment thereof, shall, in addition to other penalties provided by law, be liable to a penalty equal to the total amount of the tax evaded, or not collected, or not accounted for and paid over. No addition to tax under subsection (b) or (c) shall be imposed for any offense to which this subsection applies.
(h) Failure to file certain information returns. In case of each failure to file a statement of a payment to another person, required under authority of subsection (c) of section 54A:8-6 (relating to information at source, including the duplicate statement of tax withheld on wages) on the date prescribed therefor (determined with regard to any extension of time for filing), unless it is shown that such failure is due to reasonable cause and not to willful neglect, there shall, upon notice and demand by the director and in the same manner as tax, be paid by the person so failing to file the statement, a penalty of $\$ 2.00$ for each statement not so filed, but the total amount imposed on the delinquent person for all such failures during any calendar year shall not exceed $\$ 2,000.00$.
(i) Additional penalty. Any person who with fraudulent intent shall fail to pay, or to deduct or withhold and pay, any tax, or to make, render, sign or certify any return or declaration of estimated tax or to supply any information within the time required by or under this act, shall be liable to penalty of not more than $\$ 5,000.00$, in addition to any other amounts required under this act, to be imposed, assessed and collected by the director. The director shall have the power, in his discretion, to waive, reduce or compromise any penalty under this subsection.
(j) Additions treated as tax. The additions to tax and penalties provided by this section shall be paid upon notice and demand and shall be assessed, collected and paid in the same manner as taxes and any reference in this act to income tax or tax imposed by this act, shall

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be deemed also to refer to the additions to tax and penalties provided by this section. For purposes of section 54A:9-2, this subsection shall not apply to:
(1) Any addition to tax under subsection (a) except as to that portion attributable to a deficiency;
(2) Any addition to tax under subsection (e); and
(3) Any additional penalty under subsection (i).
(k) Determination of deficiency. For purposes of subsections (b) and (c), the amount shown as the tax by the taxpayer upon his return shall be taken into account in determining the amount of the deficiency only if such return was filed on or before the last day prescribed for the filing of such return, determined with regard to any extension of time for such filing.
(l) Person defined. For purposes of subsections (f), (g), (h) and (i), the term person or employer includes an individual, corporation or partnership or an officer or employee of any corporation (including a dissolved corporation) or a member or employee of any partnership, who as such officer, employee, or member is under a duty to perform the act in respect of which the violation occurs.
(cf: P.L.1998, c.106, s.16)
3. This act shall take effect immediately and apply to taxable years beginning on or after January 1 next following enactment.

## STATEMENT

This bill requires partnerships and other entities, the income of which is taxable to their owners rather than to the entity itself (socalled "pass-through" entities), which must make annual tax payments on behalf of nonresident owners, to make partial payments earlier than is currently required, so that the partners may count those payments as part of their payment of estimated taxes. Advance tax payments will be made on or before the 15 th day of the fourth month, sixth month and ninth month of the privilege period and on or before the 15th day of the first month succeeding the close of the privilege period, in accordance with regulations promulgated by the director.

This bill eliminates the "double withholding" effect of business tax reforms enacted in 2002 by requiring the partnership to make the partial payments earlier, to coincide with the timing of estimated payments, thus allowing partners to reduce the amount of their estimated payments.

STATEMENT TO

ASSEMBLY COMMITTEE SUBSTITUTE FOR ASSEMBLY, Nos. 4475 and 4432

## STATE OF NEW JERSEY

DATED: DECEMBER 8, 2005

The Assembly Appropriations Committee reports favorably an Assembly Committee Substitute for Assembly Bill Nos. 4475 and 4432.

This Assembly Committee Substitute for Assembly Bill Nos. 4475 and 4432 requires partnerships and other pass-through entities, required under current law to make annual tax payments on behalf of nonresident partners and other owners, to make partial payments earlier. This schedule will allow the partners to count those payments as part of their payment of estimated taxes.

The Business Tax Reform Act of 2002 required most "passthrough" entities like partnerships to make a payment on the share of the New Jersey income of each nonresident owner to credited to separate accounts for each owner against their respective tax liabilities, like withholding. However, many of these owners themselves make quarterly payments of estimated taxes, so this had the effect of requiring "double withholding."

This substitute eliminates the "double withholding" problem by allowing the partnerships to make partial payments of their required payments earlier, to coincide with the timing of estimated payments, and by allowing the amount of the partnership payments to be credited against the partners' estimated payment liabilities. The advance tax partnership payments will be made on or before the 15 th day of the fourth month, sixth month and ninth month of the privilege period and on or before the 15 th day of the first month succeeding the close of the privilege period.

As substituted and reported by the committee, this bill is identical to Senate Bill No. 1892 (1R) as amended and reported by the committee.

## FISCAL IMPACT:

While this substitute will have no impact on the tax liability of nonresident owners, the crediting of the pass-through entity payments against estimated payments will allow taxpayers to reduce their estimated payments. This will reduce the amount of any temporary surpluses in the General Fund or Property Tax Relief Fund available
for deposit in the Cash Management Fund, which in turn will reduce the interest earned by the Cash Management Fund.

# LEGISLATIVE FISCAL ESTIMATE ASSEMBLY COMMITTEE SUBSTITUTE FOR ASSEMBLY, Nos. 4475 and 4432 STATE OF NEW JERSEY 211th LEGISLATURE 

DATED: FEBRUARY 16, 2006

## SUMMARY

\(\left.$$
\begin{array}{llll}\text { Synopsis: } & \begin{array}{l}\text { Requires partners and other owners of pass-through entities to credit } \\
\text { payments made on their behalf against estimated taxes to end "double } \\
\text { withholding." }\end{array}
$$ <br>
Type of Impact: \& \begin{array}{l}Revenue loss to Cash Management Fund. <br>

Agencies Affected:\end{array} \& Department of the Treasury, Division of Taxation.\end{array}\right]\)| Fiscal Impact | $\underline{\text { Year 1 }}$ | $\underline{\text { Year 2 }}$ | $\underline{\text { Year 3 }}$ |
| :--- | :--- | :--- | :--- |
| State Cost | Minimal | Minimal | Minimal |

! The bill has no impact on the final tax liability of the nonresident owners of partnerships and other pass-through entities.
! The crediting of the pass-through entity payments against estimated payments allows corporation business tax and gross income tax payers to reduce their estimated payments; this reduces the amount of any temporary surpluses in the General Fund or Property Tax Relief Fund available for deposit in the Cash Management Fund, which in turn reduces the interest earned by the Cash Management Fund.

## BILL DESCRIPTION

Assembly Committee Substitute for Assembly Bill Nos. 4475 and 4432 of 2004 requires partnerships and other pass-through entities, required under current law to make annual tax payments on behalf of nonresident partners and other owners, to make partial payments earlier. This schedule will allow the partners to count those payments as part of their payment of estimated taxes.

The Business Tax Reform Act of 2002 required most "pass-through" entities like partnerships to make a payment on the share of the New Jersey income of each nonresident owner to be credited to separate accounts for each owner against their respective tax liabilities, like withholding. However, many of these owners themselves make quarterly payments of estimated taxes, so requiring prepayments from two sources had the effect of requiring "double
withholding."
This bill eliminates the "double withholding" problem by allowing the partnerships to make partial payments of their required payments earlier, to coincide with the timing of estimated payments, and by allowing the amount of the partnership payments to be credited against the partners' estimated payment liabilities. The advance tax partnership payments will be made on or before the 15 th day of the fourth month, sixth month and ninth month of the privilege period and on or before the 15 th day of the first month succeeding the close of the privilege period.

## FISCAL ANALYSIS

## EXECUTIVE BRANCH

None received.

## office of LEGISLATIVE SERVICES

While this bill will have no impact on the final tax liability of nonresident owners, the crediting of the payments made by the pass-through entities against estimated payments will allow corporation business tax and gross income tax payers to reduce their estimated payments. This will reduce the amount of any temporary surpluses in the General Fund or Property Tax Relief Fund available for deposit in the Cash Management Fund, which in turn will reduce the interest earned by the Cash Management Fund.

| Section: | Revenue, Finance and Appropriations |
| :--- | :--- |
| Analyst: | Philip N. Liloia <br> Lead Counsel |
| Approved: | David J. Rosen <br> Legislative Budget and Finance Officer |
|  |  |

This fiscal estimate has been prepared pursuant to P.L.1980, c.67.


[^0]:    EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

[^1]:    EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

[^2]:    EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and intended to be omitted in the law.

