52:27D-124

LEGISLATIVE HISTORY CHECKLIST

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LAWS OF: 2005 CHAPTER: 212

- **NJSA:** 52:27D-124 (Requires contracts between local governments and private inspection agencies to comply with "Local Public Contracts Law")
- BILL NO: S2101 (Substituted for A387)
- SPONSOR(S): Adler and others
- **DATE INTRODUCED:** December 6, 2004
- COMMITTEE: ASSEMBLY: Housing and Local Government SENATE: Community and Urban Affairs
- AMENDED DURING PASSAGE: No
- DATE OF PASSAGE: ASSEMBLY: June 20, 2005
 - SENATE: February 14, 2005
- DATE OF APPROVAL: August 29, 2005

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL (Original version of bill enacted)

	SPONSOR'S STATEMENT: (Begins on p	<u>Yes</u>	
	COMMITTEE STATEMENT:	ASSEMBLY:	Yes
		SENATE:	Yes
	FLOOR AMENDMENT STATEMENT:		No
	LEGISLATIVE FISCAL ESTIMATE:		No
A387			
A307	SPONSOR'S STATEMENT: (Begins on page 10 of original bill)		Yes
	COMMITTEE STATEMENT:	ASSEMBLY	Yes
		SENATE:	No
	FLOOR AMENDMENT STATEMENT:	SENATE:	No No
	FLOOR AMENDMENT STATEMENT: LEGISLATIVE FISCAL ESTIMATE:	SENATE:	
	LEGISLATIVE FISCAL ESTIMATE:	SENATE:	No No
VETO		SENATE:	No

FOLLOWING WERE PRINTED:

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	110

IS 10/12/07

§3 - C.52:27D-124.3
& Note to 40A:11-1
§4 - T&E
§5 - Note to §§1-4

P.L. 2005, CHAPTER 212, *approved August 29, 2005* Senate, No. 2101

1 AN ACT concerning construction code inspection, amending and 2 supplementing P.L.1975, c.217 (C.52:27D-119 et seq.), and 3 amending P.L.1971, c.198. 4 5 **BE IT ENACTED** by the Senate and General Assembly of the State 6 of New Jersey: 7 8 1. Section 6 of P.L.1975, c.217 (C.52:27D-124) is amended to 9 read as follows: 10 6. The commissioner shall have all the powers necessary or 11 convenient to effectuate the purposes of this act, including, but not 12 limited to, the following powers in addition to all others granted by 13 this act: 14 a. To adopt, amend and repeal, after consultation with the code 15 advisory board, rules: (1) relating to the administration and 16 enforcement of this act and (2) the qualifications or licensing, or both, 17 of all persons employed by enforcing agencies of the State to enforce this act or the code, except that, plumbing inspectors shall be subject 18 to the rules adopted by the commissioner only insofar as such rules are 19 compatible with such rules and regulations, regarding health and 20 21 plumbing for public and private buildings, as may be promulgated by the Public Health Council in accordance with Title 26 of the Revised 22 23 Statutes. 24 b. To enter into agreements with federal and State of New Jersey 25 agencies, after consultation with the code advisory board, to provide 26 insofar as practicable (1) single-agency review of construction plans 27 and inspection of construction and (2) intergovernmental acceptance 28 of such review and inspection to avoid unnecessary duplication of 29 effort and fees. The commissioner shall have the power to enter into 30 such agreements although the federal standards are not identical with State standards; provided that the same basic objectives are met. The 31 commissioner shall have the power through such agreements to bind 32 33 the State of New Jersey and all governmental entities deriving 34 authority therefrom. 35 c. To take testimony and hold hearings relating to any aspect of or matter relating to the administration or enforcement of this act, 36 including but not limited to prospective interpretation of the code so 37 as to resolve inconsistent or conflicting code interpretations, and, in 38

39 connection therewith, issue subpena to compel the attendance of

Matter underlined <u>thus</u> is new matter.

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and intended to be omitted in the law.

4 d. To encourage, support or conduct, after consultation with the 5 code advisory board, educational and training programs for employees, agents and inspectors of enforcing agencies, either through the 6 7 Department of Community Affairs or in cooperation with other 8 departments of State government, enforcing agencies, educational 9 institutions, or associations of code officials. 10 e. To study the effect of this act and the code to ascertain their 11 effect upon the cost of building construction and maintenance, and the 12 effectiveness of their provisions for insuring the health, safety, and 13 welfare of the people of the State of New Jersey. 14 f. To make, establish and amend, after consultation with the code 15 advisory board, such rules as may be necessary, desirable or proper to carry out his powers and duties under this act. 16 17 g. To adopt, amend, and repeal rules and regulations providing for the charging of and setting the amount of fees for the following code 18 19 enforcement services, licenses or approvals performed or issued by the 20 department, pursuant to the "State Uniform Construction Code Act:" 21 (1) Plan review, construction permits, certificates of occupancy, 22 demolition permits, moving of building permits, elevator permits and 23 sign permits; and 24 (2) Review of applications for and the issuance of licenses 25 certifying an individual's qualifications to act as a construction code 26 official, subcode official or assistant under this act. 27 (3) (Deleted by amendment, P.L.1983, c.338). 28 h. To adopt, amend and repeal rules and regulations providing for 29 the charging of and setting the amount of construction permit 30 surcharge fees to be collected by the enforcing agency and remitted to 31 the department to support those activities which may be undertaken 32 with moneys credited to the Uniform Construction Code Revolving 33 Fund. 34 i. To adopt, amend and repeal rules and regulations providing for: 35 (1) Setting the amount of and the charging of fees to be paid to the department by a private agency for the review of applications for and 36 37 the issuance of approvals authorizing a private agency to act as an 38 on-site inspection and plan review agency or an in-plant inspection 39 agency; 40 (2) [The setting of the amounts of fees to be charged by a private 41 agency for inspection and plan review services; provided, however, 42 that such fees shall not be more than those adopted and charged by the 43 department when it serves as a local enforcement agency pursuant to section 10 of P.L.1975, c.217 (C.52:27D-128); and] (Deleted by 44 45 amendment, P.L., c.)(now before the Legislature as this bill). (3) [The formulation of standards to be observed by a municipality 46

S2101 2

witnesses and the production of evidence. The commissioner may

designate one or more hearing examiners to hold public hearings and

report on such hearings to the commissioner.

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1 in the evaluation of a proposal submitted by a private agency to

2 provide inspection or plan review services within a municipality.]

3 (Deleted by amendment, P.L., c.)(now before the Legislature as

4 <u>this bill).</u>

5 j. To enforce and administer the provisions of the "State Uniform 6 Construction Code Act," P.L.1975, c.217 (C.52:27D-119 et seq.) and 7 the code promulgated thereunder, and to prosecute or cause to be 8 prosecuted violators of the provisions of that act or the code 9 promulgated thereunder in administrative hearings and in civil 10 proceedings in State and local courts.

k. To monitor the compliance of local enforcing agencies with the 11 provisions of the "State Uniform Construction Code Act," P.L.1975, 12 13 c.217 (C.52:27D-119 et seq.), to order corrective action as may be 14 necessary where a local enforcing agency is found to be failing to carry 15 out its responsibilities under that act, to supplant or replace the local enforcing agency for a specific project, and to order it dissolved and 16 replaced by the department where the local enforcing agency 17 repeatedly or habitually fails to enforce the provisions of the "State 18 19 Uniform Construction Code Act."

20 1. To adopt, amend and repeal rules and regulations concerning the21 installation and maintenance of carbon monoxide sensors.

22 (cf: P.L.1999, c.15, s.4)

23

24 2. Section 5 of P.L.1971, c.198 (C:40A:11-5) is amended to read25 as follows:

5. Exceptions. Any contract the amount of which exceeds the bid
threshold, may be negotiated and awarded by the governing body
without public advertising for bids and bidding therefor and shall be
awarded by resolution of the governing body if:

30 (1) The subject matter thereof consists of:

(a) (i) Professional services. The governing body shall in each 31 32 instance state supporting reasons for its action in the resolution 33 awarding each contract and shall forthwith cause to be printed once, 34 in the official newspaper, a brief notice stating the nature, duration, 35 service and amount of the contract, and that the resolution and contract are on file and available for public inspection in the office of 36 37 the clerk of the county or municipality, or, in the case of a contracting 38 unit created by more than one county or municipality, of the counties 39 or municipalities creating such contracting unit; or (ii) Extraordinary 40 unspecifiable services. The application of this exception shall be 41 construed narrowly in favor of open competitive bidding, whenever 42 possible, and the Division of Local Government Services is authorized 43 to adopt and promulgate rules and regulations after consultation with 44 the Commissioner of Education limiting the use of this exception in 45 accordance with the intention herein expressed. The governing body shall in each instance state supporting reasons for its action in the 46

(d) The furnishing of a tax map or maps for the contracting unit; 7 8 (e) The purchase of perishable foods as a subsistence supply; charged or exacted, filed with the board or commission; General, of special equipment for confidential investigation; and sale thereof by a contracting unit; requirements for extraordinary unspecifiable services; law; artistic or historical character; conduct an election; requirements for extraordinary unspecifiable services; sheltered workshop; preservation site; 37 (p) (Deleted by amendment, P.L.1999, c.440.) (q) Library and educational goods and services; as this bill). 44 (s) The marketing of recyclable materials recovered through a 45 recycling program, or the marketing of any product intentionally produced or derived from solid waste received at a resource recovery 46

resolution awarding each contract and shall forthwith cause to be

2 printed, in the manner set forth in subsection (1) (a) (i) of this section, 3 a brief notice of the award of such contract;

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- 4 (b) The doing of any work by employees of the contracting unit;
- 5 (c) The printing of legal briefs, records and appendices to be used
- in any legal proceeding in which the contracting unit may be a party; 6

9 (f) The supplying of any product or the rendering of any service by 10 a public utility, which is subject to the jurisdiction of the Board of Public Utilities or the Federal Energy Regulatory Commission or its 11 successor, in accordance with tariffs and schedules of charges made, 12 13

14 (g) The acquisition, subject to prior approval of the Attorney 15

(h) The printing of bonds and documents necessary to the issuance 16 17

(i) Equipment repair service if in the nature of an extraordinary 18 19 unspecifiable service and necessary parts furnished in connection with 20 such service, which exception shall be in accordance with the 21

22 (j) The publishing of legal notices in newspapers as required by 23

24 (k) The acquisition of artifacts or other items of unique intrinsic, 25

26 (1) Those goods and services necessary or required to prepare and 27

28 (m) Insurance, including the purchase of insurance coverage and 29 consultant services, which exception shall be in accordance with the 30

31 (n) The doing of any work by handicapped persons employed by a 32

33 (o) The provision of any goods or services including those of a 34 commercial nature, attendant upon the operation of a restaurant by any nonprofit, duly incorporated, historical society at or on any historical 35 36

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39 (r) [On-site inspections undertaken by private agencies pursuant 40 to the "State Uniform Construction Code Act," P.L.1975, c.217 (C.52:27D-119 et seq.) and the regulations adopted pursuant thereto;] 41 (Deleted by amendment, P.L., c.) (pending before the Legislature 42 43

1 facility or recovered through a resource recovery program, including,

2 but not limited to, refuse-derived fuel, compost materials, methane

3 gas, and other similar products;

4 (t) (Deleted by amendment, P.L.1999, c.440.)

5 (u) Contracting unit towing and storage contracts, provided that 6 all such contracts shall be pursuant to reasonable non-exclusionary and 7 non-discriminatory terms and conditions, which may include the 8 provision of such services on a rotating basis, at the rates and charges 9 set by the municipality pursuant to section 1 of P.L.1979, c.101 10 (C.40:48-2.49). All contracting unit towing and storage contracts for 11 services to be provided at rates and charges other than those 12 established pursuant to the terms of this paragraph shall only be awarded to the lowest responsible bidder in accordance with the 13 14 provisions of the "Local Public Contracts Law" and without regard for 15 the value of the contract therefor;

(v) The purchase of steam or electricity from, or the rendering of
services directly related to the purchase of such steam or electricity
from a qualifying small power production facility or a qualifying
cogeneration facility as defined pursuant to 16 U.S.C.s.796;

(w) The purchase of electricity or administrative or dispatching
services directly related to the transmission of such purchased
electricity by a contracting unit engaged in the generation of
electricity;

(x) The printing of municipal ordinances or other services
necessarily incurred in connection with the revision and codification
of municipal ordinances;

(y) An agreement for the purchase of an equitable interest in a
water supply facility or for the provision of water supply services
entered into pursuant to section 2 of P.L.1993, c.381 (C.58:28-2), or
an agreement entered into pursuant to P.L.1989, c.109
(N.J.S.40A:31-1 et al.), so long as such agreement is entered into no
later than six months after the effective date of P.L.1993, c.381;

33 (z) A contract for the provision of water supply services entered
34 into pursuant to P.L.1995, c.101 (C.58:26-19 et al.);

(aa) The cooperative marketing of recyclable materials recoveredthrough a recycling program;

(bb) A contract for the provision of wastewater treatment services
entered into pursuant to P.L.1995, c.216 (C.58:27-19 et al.);

39 (cc) Expenses for travel and conferences;

(dd) The provision or performance of goods or services for the
support or maintenance of proprietary computer hardware and
software, except that this provision shall not be utilized to acquire or
upgrade non-proprietary hardware or to acquire or update
non-proprietary software;

45 (ee) The management or operation of an airport owned by the46 contracting unit pursuant to R.S.40:8-1 et seq.;

(ff) Purchases of goods and services at rates set by the Universal
 Service Fund administered by the Federal Communications
 Commission.

4 (gg) A contract for the provision of water supply services or 5 wastewater treatment services entered into pursuant to section 2 of P.L.2002, c.47 (C.40A:11-5.1), or the designing, financing, 6 7 construction, operation, or maintenance, or any combination thereof, 8 of a water supply facility as defined in subsection (16) of section 15 of 9 P.L.1971, c.198 (C.40A:11-15) or a wastewater treatment system as 10 defined in subsection (19) of section 15 of P.L.1971, c.198 11 (C.40A:11-15), or any component part or parts thereof, including a 12 water filtration system as defined in subsection (16) of section 15 of P.L.1971, c.198 (C.40A:11-15); 13

(hh) The purchase of electricity generated from a power production
facility that is fueled by methane gas extracted from a landfill in the
county of the contracting unit.

(2) It is to be made or entered into with the United States of
America, the State of New Jersey, county or municipality or any
board, body, officer, agency or authority thereof or any other state or
subdivision thereof.

21 (3) Bids have been advertised pursuant to section 4 of P.L.1971, 22 c.198 (C.40A:11-4) on two occasions and (a) no bids have been 23 received on both occasions in response to the advertisement, or (b) the governing body has rejected such bids on two occasions because it has 24 25 determined that they are not reasonable as to price, on the basis of 26 cost estimates prepared for or by the contracting agent prior to the 27 advertising therefor, or have not been independently arrived at in open 28 competition, or (c) on one occasion no bids were received pursuant to 29 (a) and on one occasion all bids were rejected pursuant to (b), in 30 whatever sequence; any such contract may then be negotiated and may 31 be awarded upon adoption of a resolution by a two-thirds affirmative 32 vote of the authorized membership of the governing body authorizing 33 such contract; provided, however, that:

(i) A reasonable effort is first made by the contracting agent to
determine that the same or equivalent goods or services, at a cost
which is lower than the negotiated price, are not available from an
agency or authority of the United States, the State of New Jersey or
of the county in which the contracting unit is located, or any
municipality in close proximity to the contracting unit;

40 (ii) The terms, conditions, restrictions and specifications set forth
41 in the negotiated contract are not substantially different from those
42 which were the subject of competitive bidding pursuant to section 4 of
43 P.L.1971, c.198 (C.40A:11-4); and

(iii) Any minor amendment or modification of any of the terms,
conditions, restrictions and specifications, which were the subject of
competitive bidding pursuant to section 4 of P.L.1971, c.198

1 (C.40A:11-4), shall be stated in the resolution awarding such contract; 2 provided further, however, that if on the second occasion the bids 3 received are rejected as unreasonable as to price, the contracting agent 4 shall notify each responsible bidder submitting bids on the second occasion of its intention to negotiate, and afford each bidder a 5 6 reasonable opportunity to negotiate, but the governing body shall not 7 award such contract unless the negotiated price is lower than the 8 lowest rejected bid price submitted on the second occasion by a 9 responsible bidder, is the lowest negotiated price offered by any 10 responsible vendor, and is a reasonable price for such goods or

11 services.

12 Whenever a contracting unit shall determine that a bid was not 13 arrived at independently in open competition pursuant to subsection 14 (3) of this section it shall thereupon notify the county prosecutor of 15 the county in which the contracting unit is located and the Attorney General of the facts upon which its determination is based, and when 16 17 appropriate, it may institute appropriate proceedings in any State or 18 federal court of competent jurisdiction for a violation of any State or 19 federal antitrust law or laws relating to the unlawful restraint of trade. 20 (4) The contracting unit has solicited and received at least three 21 quotations on materials, supplies or equipment for which a State 22 contract has been issued pursuant to section 12 of P.L.1971, c.198 23 (C.40A:11-12), and the lowest responsible quotation is at least 10% less than the price the contracting unit would be charged for the 24 25 identical materials, supplies or equipment, in the same quantities, 26 under the State contract. Any such contract entered into pursuant to 27 this subsection may be awarded only upon adoption of a resolution by 28 the affirmative vote of two-thirds of the full membership of the 29 governing body of the contracting unit at a meeting thereof 30 authorizing such a contract. A copy of the purchase order relating to 31 any such contract, the requisition for purchase order, if applicable, and 32 documentation identifying the price of the materials, supplies or 33 equipment under the State contract and the State contract number 34 shall be filed with the director within five working days of the award 35 of any such contract by the contracting unit. The director shall notify the contracting unit of receipt of the material and shall make the 36 material available to the State Treasurer. The contracting unit shall 37 38 make available to the director upon request any other documents 39 relating to the solicitation and award of the contract, including, but not 40 limited to, quotations, requests for quotations, and resolutions. The 41 director periodically shall review material submitted by contracting units to determine the impact of such contracts on local contracting 42 and shall consult with the State Treasurer on the impact of such 43 44 contracts on the State procurement process. The director may, after 45 consultation with the State Treasurer, adopt rules in accordance with 46 the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et

1 seq.) to limit the use of this subsection, after considering the impact of 2 contracts awarded under this subsection on State and local 3 contracting, or after considering the extent to which the award of 4 contracts pursuant to this subsection is consistent with and in 5 furtherance of the purposes of the public contracting laws.

6 (5) Notwithstanding any provision of law, rule or regulation to the 7 contrary, the subject matter consists of the combined collection and 8 marketing, or the cooperative combined collection and marketing of 9 recycled material recovered through a recycling program, or any 10 product intentionally produced or derived from solid waste received 11 at a resource recovery facility or recovered through a resource 12 recovery program including, but not limited to, refuse-derived fuel, 13 compost materials, methane gas, and other similar products, provided 14 that in lieu of engaging in such public advertising for bids and the 15 bidding therefor, the contracting unit shall, prior to commencing the procurement process, submit for approval to the Director of the 16 17 Division of Local Government Services, a written detailed description 18 of the process to be followed in securing said services. Within 30 days 19 after receipt of the written description the director shall, if the director 20 finds that the process provides for fair competition and integrity in the 21 negotiation process, approve, in writing, the description submitted by 22 the contracting unit. If the director finds that the process does not 23 provide for fair competition and integrity in the negotiation process, the director shall advise the contracting unit of the deficiencies that 24 25 must be remedied. If the director fails to respond in writing to the 26 contracting unit within 30 days, the procurement process as described 27 shall be deemed approved. As used in this section, "collection" means 28 the physical removal of recyclable materials from curbside or any other 29 location selected by the contracting unit.

30 (cf: P.L.2003, c.150, s.2)

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32 3. (New section) A proposal by a private agency to provide 33 inspection or plan review services to a municipality to administer the 34 provisions of the "State Uniform Construction Code Act," P.L.1975, 35 c.217 (C.52:27D-119 et seq.) shall be submitted in accordance with and shall be subject to the bidding and other provisions of the "Local 36 37 Public Contracts Law," P.L.1971, c.198 (C.40A:11-1 et seq.). A 38 municipality shall require as part of the bid specifications that a private 39 agency submit a bid or proposal in terms of a percentage of the costs 40 charged by the department when it serves as a local enforcement 41 agency pursuant to section 10 of P.L.1975, c.217 (C.52:27D-128). A 42 municipality may include in the fee charged by it for work done by 43 private agencies an amount sufficient to cover a proportionate share 44 of administrative costs incurred by the local enforcing agency in 45 connection with inspections performed by private agencies.

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1 4. (New section) The Commissioner of Community Affairs shall, 2 no later than three years after the effective date of P.L., c. 3 (pending before the Legislature as this bill), submit to: the Chairman 4 of the Senate Community and Urban Affairs Committee and the Chairman of the Assembly Housing Committee, or their successor 5 committees; the presiding officers and the minority leaders of the 6 7 Senate and General Assembly; and the Governor, a report on the 8 impact of making private agency contracts for inspection and plan 9 review services subject to contracting procedures provided under the 10 "Local Public Contracts Law," P.L.1971, c.198 (C.40A:11-1 et seq.) 11 as required under P.L., c. (pending before the Legislature as this 12 The report shall include an assessment of the quality of bill). 13 inspection services rendered pursuant to such contracts, the price of 14 those services and uniformity of pricing for comparable services in 15 municipalities throughout the State, the level of satisfaction of municipal officials with the services provided, the ease of 16 17 administration of those contracts, and the extent to which full-time inspectors employed by the Department of Community Affairs are 18 19 displaced by this change in contracting procedure. 20 21 5. This act shall take effect on the first day of the third month next 22 following enactment. 23 24 25 **STATEMENT** 26

27 This bill would make contracts between private inspection firms and 28 local governments for inspections completed pursuant to the "State 29 Uniform Construction Code Act," P.L.1975, c.217 (C.52:27D-119 et seq.) subject to the bidding and other requirements of the "Local 30 Public Contracts Law," P.L.1971, c.198 (40A:11-1 et seq.). Currently 31 32 such contracts are subject to separate regulations promulgated by the Commissioner of Community Affairs. In many ways these regulations 33 34 are more burdensome for municipalities than the requirements under 35 the "Local Public Contracts Law."

For more than 10 years, private agencies performing code 36 37 inspection were required to charge the same fees as the inspectors 38 employed by the Department of Community Affairs (DCA), and public 39 bidding of such work was not required. This situation prevented a 40 municipality from obtaining competitive prices from inspection firms. 41 The Legislature amended the law in 1993 to provide that private firms 42 could charge the same or less than the DCA fee schedule. The rules 43 promulgated by the commissioner to effectuate this change in the law 44 included requirements for sealed bids and ended the ability of a 45 municipality to engage in short term contracts. Many municipalities 46 now find the procedures for entering into a contract with a private

agency inspection firm so burdensome that they opt to contract with 1 2 the department to do the work. The bill would remove the power from the commissioner to regulate these types of contracts. Instead, 3 4 a contract for municipal code compliance or plan review would be bid 5 as a public contract under the "Local Public Contracts Law." 6 The bill would also require a study and report to be made by the 7 Commissioner of Community Affairs three years after the enactment of the bill into law. The report is to include an assessment of the 8 quality of inspection services rendered pursuant to such contracts, the 9 10 price of those services and uniformity of pricing for comparable 11 services in municipalities throughout the State, the level of satisfaction of municipal officials with the services provided, the ease of 12 administration of those contracts, and the extent to which full-time 13 14 inspectors employed by the Department of Community Affairs are 15 displaced by this change in contracting procedure. 16 17 18 19

20 Requires contracts between local governments and private inspection

21 agencies to comply with "Local Public Contracts Law."

SENATE, No. 2101 STATE OF NEW JERSEY 211th LEGISLATURE

INTRODUCED DECEMBER 6, 2004

Sponsored by: Senator JOHN H. ADLER District 6 (Camden) Assemblywoman NILSA CRUZ-PEREZ District 5 (Camden and Gloucester) Assemblyman GUY R. GREGG District 24 (Sussex, Hunterdon and Morris)

Co-Sponsored by: Assemblyman Conners

SYNOPSIS

Requires contracts between local governments and private inspection agencies to comply with "Local Public Contracts Law."

CURRENT VERSION OF TEXT

As introduced.



(Sponsorship Updated As Of: 6/21/2005)

AN ACT concerning construction code inspection, amending and
 supplementing P.L.1975, c.217 (C.52:27D-119 et seq.), and
 amending P.L.1971, c.198.

4

5 **BE IT ENACTED** by the Senate and General Assembly of the State
6 of New Jersey:

7

8 1. Section 6 of P.L.1975, c.217 (C.52:27D-124) is amended to 9 read as follows:

6. The commissioner shall have all the powers necessary or convenient to effectuate the purposes of this act, including, but not limited to, the following powers in addition to all others granted by this act:

14 a. To adopt, amend and repeal, after consultation with the code 15 advisory board, rules: (1) relating to the administration and 16 enforcement of this act and (2) the qualifications or licensing, or both, 17 of all persons employed by enforcing agencies of the State to enforce this act or the code, except that, plumbing inspectors shall be subject 18 to the rules adopted by the commissioner only insofar as such rules are 19 compatible with such rules and regulations, regarding health and 20 21 plumbing for public and private buildings, as may be promulgated by 22 the Public Health Council in accordance with Title 26 of the Revised 23 Statutes.

24 b. To enter into agreements with federal and State of New Jersey 25 agencies, after consultation with the code advisory board, to provide 26 insofar as practicable (1) single-agency review of construction plans 27 and inspection of construction and (2) intergovernmental acceptance 28 of such review and inspection to avoid unnecessary duplication of 29 effort and fees. The commissioner shall have the power to enter into 30 such agreements although the federal standards are not identical with 31 State standards; provided that the same basic objectives are met. The 32 commissioner shall have the power through such agreements to bind 33 the State of New Jersey and all governmental entities deriving 34 authority therefrom.

35 c. To take testimony and hold hearings relating to any aspect of or 36 matter relating to the administration or enforcement of this act, 37 including but not limited to prospective interpretation of the code so as to resolve inconsistent or conflicting code interpretations, and, in 38 39 connection therewith, issue subpena to compel the attendance of 40 witnesses and the production of evidence. The commissioner may 41 designate one or more hearing examiners to hold public hearings and 42 report on such hearings to the commissioner. 43 d. To encourage, support or conduct, after consultation with the

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EXPLANATION - Matter enclosed in **bold-faced brackets** [thus] in the above bill is not enacted and intended to be omitted in the law.

Matter underlined <u>thus</u> is new matter.

1 code advisory board, educational and training programs for employees,

2 agents and inspectors of enforcing agencies, either through the

3 Department of Community Affairs or in cooperation with other

4 departments of State government, enforcing agencies, educational

institutions, or associations of code officials. 5

6 e. To study the effect of this act and the code to ascertain their 7 effect upon the cost of building construction and maintenance, and the 8 effectiveness of their provisions for insuring the health, safety, and 9 welfare of the people of the State of New Jersey.

10 f. To make, establish and amend, after consultation with the code 11 advisory board, such rules as may be necessary, desirable or proper to 12 carry out his powers and duties under this act.

13 g. To adopt, amend, and repeal rules and regulations providing for 14 the charging of and setting the amount of fees for the following code 15 enforcement services, licenses or approvals performed or issued by the department, pursuant to the "State Uniform Construction Code Act:" 16

17 (1) Plan review, construction permits, certificates of occupancy, 18 demolition permits, moving of building permits, elevator permits and 19 sign permits; and

20 Review of applications for and the issuance of licenses (2)21 certifying an individual's qualifications to act as a construction code 22 official, subcode official or assistant under this act.

23 (3) (Deleted by amendment, P.L.1983, c.338).

24 h. To adopt, amend and repeal rules and regulations providing for 25 the charging of and setting the amount of construction permit 26 surcharge fees to be collected by the enforcing agency and remitted to 27 the department to support those activities which may be undertaken with moneys credited to the Uniform Construction Code Revolving 28 29 Fund.

30 i. To adopt, amend and repeal rules and regulations providing for: 31 (1) Setting the amount of and the charging of fees to be paid to the 32 department by a private agency for the review of applications for and 33 the issuance of approvals authorizing a private agency to act as an on-site inspection and plan review agency or an in-plant inspection 34 35 agency;

36 (2) [The setting of the amounts of fees to be charged by a private 37 agency for inspection and plan review services; provided, however, 38 that such fees shall not be more than those adopted and charged by the 39 department when it serves as a local enforcement agency pursuant to 40 section 10 of P.L.1975, c.217 (C.52:27D-128); and] (Deleted by amendment, P.L., c.)(now before the Legislature as this bill). 41

42 (3) [The formulation of standards to be observed by a municipality 43 in the evaluation of a proposal submitted by a private agency to 44 provide inspection or plan review services within a municipality.] (Deleted by amendment, P.L., c.)(now before the Legislature as 45 46

this bill).

1 j. To enforce and administer the provisions of the "State Uniform 2 Construction Code Act," P.L.1975, c.217 (C.52:27D-119 et seq.) and 3 the code promulgated thereunder, and to prosecute or cause to be 4 prosecuted violators of the provisions of that act or the code promulgated thereunder in administrative hearings and in civil 5 6 proceedings in State and local courts. 7 k. To monitor the compliance of local enforcing agencies with the 8 provisions of the "State Uniform Construction Code Act," P.L.1975, 9 c.217 (C.52:27D-119 et seq.), to order corrective action as may be 10 necessary where a local enforcing agency is found to be failing to carry 11 out its responsibilities under that act, to supplant or replace the local 12 enforcing agency for a specific project, and to order it dissolved and 13 replaced by the department where the local enforcing agency 14 repeatedly or habitually fails to enforce the provisions of the "State 15 Uniform Construction Code Act." 1. To adopt, amend and repeal rules and regulations concerning the 16 installation and maintenance of carbon monoxide sensors. 17 18 (cf: P.L.1999, c.15, s.4) 19 20 2. Section 5 of P.L.1971, c.198 (C:40A:11-5) is amended to read

21 as follows:

5. Exceptions. Any contract the amount of which exceeds the bid
threshold, may be negotiated and awarded by the governing body
without public advertising for bids and bidding therefor and shall be
awarded by resolution of the governing body if:

26 (1) The subject matter thereof consists of:

27 (a) (i) Professional services. The governing body shall in each instance state supporting reasons for its action in the resolution 28 29 awarding each contract and shall forthwith cause to be printed once, 30 in the official newspaper, a brief notice stating the nature, duration, service and amount of the contract, and that the resolution and 31 32 contract are on file and available for public inspection in the office of the clerk of the county or municipality, or, in the case of a contracting 33 34 unit created by more than one county or municipality, of the counties or municipalities creating such contracting unit; or (ii) Extraordinary 35 36 unspecifiable services. The application of this exception shall be 37 construed narrowly in favor of open competitive bidding, whenever 38 possible, and the Division of Local Government Services is authorized 39 to adopt and promulgate rules and regulations after consultation with 40 the Commissioner of Education limiting the use of this exception in accordance with the intention herein expressed. The governing body 41 42 shall in each instance state supporting reasons for its action in the 43 resolution awarding each contract and shall forthwith cause to be 44 printed, in the manner set forth in subsection (1) (a) (i) of this section, 45 a brief notice of the award of such contract;

46 (b) The doing of any work by employees of the contracting unit;

1 (c) The printing of legal briefs, records and appendices to be used 2 in any legal proceeding in which the contracting unit may be a party; 3 (d) The furnishing of a tax map or maps for the contracting unit; 4 (e) The purchase of perishable foods as a subsistence supply; 5 (f) The supplying of any product or the rendering of any service by 6 a public utility, which is subject to the jurisdiction of the Board of 7 Public Utilities or the Federal Energy Regulatory Commission or its 8 successor, in accordance with tariffs and schedules of charges made, 9 charged or exacted, filed with the board or commission; (g) The acquisition, subject to prior approval of the Attorney 10 11 General, of special equipment for confidential investigation; (h) The printing of bonds and documents necessary to the issuance 12 13 and sale thereof by a contracting unit; 14 (i) Equipment repair service if in the nature of an extraordinary 15 unspecifiable service and necessary parts furnished in connection with such service, which exception shall be in accordance with the 16 17 requirements for extraordinary unspecifiable services; 18 (j) The publishing of legal notices in newspapers as required by 19 law; 20 (k) The acquisition of artifacts or other items of unique intrinsic, 21 artistic or historical character; 22 (1) Those goods and services necessary or required to prepare and 23 conduct an election; 24 (m) Insurance, including the purchase of insurance coverage and 25 consultant services, which exception shall be in accordance with the 26 requirements for extraordinary unspecifiable services; 27 (n) The doing of any work by handicapped persons employed by a 28 sheltered workshop; 29 (o) The provision of any goods or services including those of a 30 commercial nature, attendant upon the operation of a restaurant by any nonprofit, duly incorporated, historical society at or on any historical 31 32 preservation site; 33 (p) (Deleted by amendment, P.L.1999, c.440.) 34 (q) Library and educational goods and services; 35 (r) [On-site inspections undertaken by private agencies pursuant to the "State Uniform Construction Code Act," P.L.1975, c.217 36 37 (C.52:27D-119 et seq.) and the regulations adopted pursuant thereto;] (Deleted by amendment, P.L., c.) (pending before the Legislature 38 39 as this bill). 40 (s) The marketing of recyclable materials recovered through a recycling program, or the marketing of any product intentionally 41 42 produced or derived from solid waste received at a resource recovery 43 facility or recovered through a resource recovery program, including, 44 but not limited to, refuse-derived fuel, compost materials, methane 45 gas, and other similar products; (t) (Deleted by amendment, P.L.1999, c.440.) 46

1 (u) Contracting unit towing and storage contracts, provided that 2 all such contracts shall be pursuant to reasonable non-exclusionary and 3 non-discriminatory terms and conditions, which may include the 4 provision of such services on a rotating basis, at the rates and charges set by the municipality pursuant to section 1 of P.L.1979, c.101 5 6 (C.40:48-2.49). All contracting unit towing and storage contracts for 7 services to be provided at rates and charges other than those 8 established pursuant to the terms of this paragraph shall only be 9 awarded to the lowest responsible bidder in accordance with the 10 provisions of the "Local Public Contracts Law" and without regard for 11 the value of the contract therefor;

(v) The purchase of steam or electricity from, or the rendering of
services directly related to the purchase of such steam or electricity
from a qualifying small power production facility or a qualifying
cogeneration facility as defined pursuant to 16 U.S.C.s.796;

(w) The purchase of electricity or administrative or dispatching
services directly related to the transmission of such purchased
electricity by a contracting unit engaged in the generation of
electricity;

(x) The printing of municipal ordinances or other services
necessarily incurred in connection with the revision and codification
of municipal ordinances;

(y) An agreement for the purchase of an equitable interest in a
water supply facility or for the provision of water supply services
entered into pursuant to section 2 of P.L.1993, c.381 (C.58:28-2), or
an agreement entered into pursuant to P.L.1989, c.109
(N.J.S.40A:31-1 et al.), so long as such agreement is entered into no
later than six months after the effective date of P.L.1993, c.381;

(z) A contract for the provision of water supply services entered
into pursuant to P.L.1995, c.101 (C.58:26-19 et al.);

31 (aa) The cooperative marketing of recyclable materials recovered32 through a recycling program;

33 (bb) A contract for the provision of wastewater treatment services
34 entered into pursuant to P.L.1995, c.216 (C.58:27-19 et al.);

35 (cc) Expenses for travel and conferences;

(dd) The provision or performance of goods or services for the
support or maintenance of proprietary computer hardware and
software, except that this provision shall not be utilized to acquire or
upgrade non-proprietary hardware or to acquire or update
non-proprietary software;

41 (ee) The management or operation of an airport owned by the
42 contracting unit pursuant to R.S.40:8-1 et seq.;

43 (ff) Purchases of goods and services at rates set by the Universal
44 Service Fund administered by the Federal Communications
45 Commission.

46 (gg) A contract for the provision of water supply services or

1 wastewater treatment services entered into pursuant to section 2 of 2 P.L.2002, c.47 (C.40A:11-5.1), or the designing, financing, construction, operation, or maintenance, or any combination thereof, 3 4 of a water supply facility as defined in subsection (16) of section 15 of 5 P.L.1971, c.198 (C.40A:11-15) or a wastewater treatment system as 6 defined in subsection (19) of section 15 of P.L.1971, c.198 7 (C.40A:11-15), or any component part or parts thereof, including a 8 water filtration system as defined in subsection (16) of section 15 of 9 P.L.1971, c.198 (C.40A:11-15); 10 (hh) The purchase of electricity generated from a power production 11 facility that is fueled by methane gas extracted from a landfill in the

12 county of the contracting unit.

(2) It is to be made or entered into with the United States of
America, the State of New Jersey, county or municipality or any
board, body, officer, agency or authority thereof or any other state or
subdivision thereof.

17 (3) Bids have been advertised pursuant to section 4 of P.L.1971, 18 c.198 (C.40A:11-4) on two occasions and (a) no bids have been 19 received on both occasions in response to the advertisement, or (b) the 20 governing body has rejected such bids on two occasions because it has 21 determined that they are not reasonable as to price, on the basis of 22 cost estimates prepared for or by the contracting agent prior to the 23 advertising therefor, or have not been independently arrived at in open 24 competition, or (c) on one occasion no bids were received pursuant to 25 (a) and on one occasion all bids were rejected pursuant to (b), in 26 whatever sequence; any such contract may then be negotiated and may 27 be awarded upon adoption of a resolution by a two-thirds affirmative 28 vote of the authorized membership of the governing body authorizing 29 such contract; provided, however, that:

(i) A reasonable effort is first made by the contracting agent to
determine that the same or equivalent goods or services, at a cost
which is lower than the negotiated price, are not available from an
agency or authority of the United States, the State of New Jersey or
of the county in which the contracting unit is located, or any
municipality in close proximity to the contracting unit;

(ii) The terms, conditions, restrictions and specifications set forth
in the negotiated contract are not substantially different from those
which were the subject of competitive bidding pursuant to section 4 of
P.L.1971, c.198 (C.40A:11-4); and

(iii) Any minor amendment or modification of any of the terms,
conditions, restrictions and specifications, which were the subject of
competitive bidding pursuant to section 4 of P.L.1971, c.198
(C.40A:11-4), shall be stated in the resolution awarding such contract;
provided further, however, that if on the second occasion the bids
received are rejected as unreasonable as to price, the contracting agent
shall notify each responsible bidder submitting bids on the second

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1 occasion of its intention to negotiate, and afford each bidder a 2 reasonable opportunity to negotiate, but the governing body shall not 3 award such contract unless the negotiated price is lower than the 4 lowest rejected bid price submitted on the second occasion by a 5 responsible bidder, is the lowest negotiated price offered by any 6 responsible vendor, and is a reasonable price for such goods or 7 services.

8 Whenever a contracting unit shall determine that a bid was not 9 arrived at independently in open competition pursuant to subsection 10 (3) of this section it shall thereupon notify the county prosecutor of 11 the county in which the contracting unit is located and the Attorney 12 General of the facts upon which its determination is based, and when 13 appropriate, it may institute appropriate proceedings in any State or 14 federal court of competent jurisdiction for a violation of any State or 15 federal antitrust law or laws relating to the unlawful restraint of trade. (4) The contracting unit has solicited and received at least three 16 17 quotations on materials, supplies or equipment for which a State 18 contract has been issued pursuant to section 12 of P.L.1971, c.198 19 (C.40A:11-12), and the lowest responsible quotation is at least 10% 20 less than the price the contracting unit would be charged for the 21 identical materials, supplies or equipment, in the same quantities, 22 under the State contract. Any such contract entered into pursuant to 23 this subsection may be awarded only upon adoption of a resolution by 24 the affirmative vote of two-thirds of the full membership of the 25 governing body of the contracting unit at a meeting thereof 26 authorizing such a contract. A copy of the purchase order relating to 27 any such contract, the requisition for purchase order, if applicable, and 28 documentation identifying the price of the materials, supplies or 29 equipment under the State contract and the State contract number 30 shall be filed with the director within five working days of the award of any such contract by the contracting unit. The director shall notify 31 32 the contracting unit of receipt of the material and shall make the material available to the State Treasurer. The contracting unit shall 33 34 make available to the director upon request any other documents 35 relating to the solicitation and award of the contract, including, but not 36 limited to, quotations, requests for quotations, and resolutions. The 37 director periodically shall review material submitted by contracting 38 units to determine the impact of such contracts on local contracting 39 and shall consult with the State Treasurer on the impact of such 40 contracts on the State procurement process. The director may, after 41 consultation with the State Treasurer, adopt rules in accordance with 42 the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et 43 seq.) to limit the use of this subsection, after considering the impact of 44 contracts awarded under this subsection on State and local 45 contracting, or after considering the extent to which the award of contracts pursuant to this subsection is consistent with and in 46

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1 furtherance of the purposes of the public contracting laws.

2 (5) Notwithstanding any provision of law, rule or regulation to the 3 contrary, the subject matter consists of the combined collection and 4 marketing, or the cooperative combined collection and marketing of recycled material recovered through a recycling program, or any 5 6 product intentionally produced or derived from solid waste received at a resource recovery facility or recovered through a resource 7 8 recovery program including, but not limited to, refuse-derived fuel, 9 compost materials, methane gas, and other similar products, provided 10 that in lieu of engaging in such public advertising for bids and the 11 bidding therefor, the contracting unit shall, prior to commencing the procurement process, submit for approval to the Director of the 12 13 Division of Local Government Services, a written detailed description 14 of the process to be followed in securing said services. Within 30 days 15 after receipt of the written description the director shall, if the director finds that the process provides for fair competition and integrity in the 16 negotiation process, approve, in writing, the description submitted by 17 the contracting unit. If the director finds that the process does not 18 19 provide for fair competition and integrity in the negotiation process, 20 the director shall advise the contracting unit of the deficiencies that 21 must be remedied. If the director fails to respond in writing to the 22 contracting unit within 30 days, the procurement process as described 23 shall be deemed approved. As used in this section, "collection" means 24 the physical removal of recyclable materials from curbside or any other 25 location selected by the contracting unit.

- 26 (cf: P.L.2003, c.150, s.2)
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28 3. (New section) A proposal by a private agency to provide 29 inspection or plan review services to a municipality to administer the 30 provisions of the "State Uniform Construction Code Act," P.L.1975, c.217 (C.52:27D-119 et seq.) shall be submitted in accordance with 31 32 and shall be subject to the bidding and other provisions of the "Local Public Contracts Law," P.L.1971, c.198 (C.40A:11-1 et seq.). A 33 34 municipality shall require as part of the bid specifications that a private 35 agency submit a bid or proposal in terms of a percentage of the costs 36 charged by the department when it serves as a local enforcement 37 agency pursuant to section 10 of P.L.1975, c.217 (C.52:27D-128). A 38 municipality may include in the fee charged by it for work done by 39 private agencies an amount sufficient to cover a proportionate share 40 of administrative costs incurred by the local enforcing agency in 41 connection with inspections performed by private agencies. 42

43 4. (New section) The Commissioner of Community Affairs shall,
44 no later than three years after the effective date of P.L. , c.
45 (pending before the Legislature as this bill), submit to: the Chairman
46 of the Senate Community and Urban Affairs Committee and the

1 Chairman of the Assembly Housing Committee, or their successor 2 committees; the presiding officers and the minority leaders of the 3 Senate and General Assembly; and the Governor, a report on the 4 impact of making private agency contracts for inspection and plan review services subject to contracting procedures provided under the 5 "Local Public Contracts Law," P.L.1971, c.198 (C.40A:11-1 et seq.) 6 7 as required under P.L., c. (pending before the Legislature as this 8 The report shall include an assessment of the quality of bill). 9 inspection services rendered pursuant to such contracts, the price of 10 those services and uniformity of pricing for comparable services in municipalities throughout the State, the level of satisfaction of 11 12 municipal officials with the services provided, the ease of 13 administration of those contracts, and the extent to which full-time 14 inspectors employed by the Department of Community Affairs are 15 displaced by this change in contracting procedure. 16 17 5. This act shall take effect on the first day of the third month next

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following enactment.

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STATEMENT

23 This bill would make contracts between private inspection firms and local governments for inspections completed pursuant to the "State 24 Uniform Construction Code Act," P.L.1975, c.217 (C.52:27D-119 et 25 26 seq.) subject to the bidding and other requirements of the "Local 27 Public Contracts Law," P.L.1971, c.198 (40A:11-1 et seq.). Currently 28 such contracts are subject to separate regulations promulgated by the 29 Commissioner of Community Affairs. In many ways these regulations 30 are more burdensome for municipalities than the requirements under 31 the "Local Public Contracts Law."

32 For more than 10 years, private agencies performing code inspection were required to charge the same fees as the inspectors 33 34 employed by the Department of Community Affairs (DCA), and public bidding of such work was not required. This situation prevented a 35 municipality from obtaining competitive prices from inspection firms. 36 37 The Legislature amended the law in 1993 to provide that private firms 38 could charge the same or less than the DCA fee schedule. The rules 39 promulgated by the commissioner to effectuate this change in the law 40 included requirements for sealed bids and ended the ability of a 41 municipality to engage in short term contracts. Many municipalities 42 now find the procedures for entering into a contract with a private 43 agency inspection firm so burdensome that they opt to contract with 44 the department to do the work. The bill would remove the power 45 from the commissioner to regulate these types of contracts. Instead, a contract for municipal code compliance or plan review would be bid 46

1 as a public contract under the "Local Public Contracts Law."

2 The bill would also require a study and report to be made by the Commissioner of Community Affairs three years after the enactment 3 4 of the bill into law. The report is to include an assessment of the 5 quality of inspection services rendered pursuant to such contracts, the price of those services and uniformity of pricing for comparable 6 7 services in municipalities throughout the State, the level of satisfaction 8 of municipal officials with the services provided, the ease of administration of those contracts, and the extent to which full-time 9 inspectors employed by the Department of Community Affairs are 10 11 displaced by this change in contracting procedure.

ASSEMBLY HOUSING AND LOCAL GOVERNMENT COMMITTEE

STATEMENT TO

SENATE, No. 2101

STATE OF NEW JERSEY

DATED: MARCH 10, 2005

The Assembly Housing and Local Government Committee reports favorably Senate Bill No. 2101.

This bill would make contracts between private inspection firms and local governments for inspections completed pursuant to the "State Uniform Construction Code Act," P.L.1975, c.217 (C.52:27D-119 et seq.) subject to the bidding and other requirements of the "Local Public Contracts Law," P.L.1971, c.198 (40A:11-1 et seq.). Currently such contracts are subject to separate regulations promulgated by the Commissioner of Community Affairs. In many ways these regulations are more burdensome for municipalities than the requirements under the "Local Public Contracts Law."

For more than 10 years, private agencies performing code inspection were required to charge the same fees as the inspectors employed by the Department of Community Affairs (DCA), and public bidding of such work was not required. This situation prevented a municipality from obtaining competitive prices from inspection firms. The Legislature amended the law in 1993 to provide that private firms could charge the same or less than the DCA fee schedule. The rules promulgated by the commissioner to effectuate this change in the law included requirements for sealed bids and ended the ability of a municipality to engage in short term contracts. Many municipalities now find the procedures for entering into a contract with a private agency inspection firm so burdensome that they opt to contract with the department to do the work. The bill would remove the power from the commissioner to regulate these types of contracts. Instead, a contract for municipal code compliance or plan review would be bid as a public contract under the "Local Public Contracts Law."

The bill would also require a study and report to be made by the Commissioner of Community Affairs three years after the enactment of the bill into law. The report is to include an assessment of the quality of inspection services rendered pursuant to such contracts, the price of those services and uniformity of pricing for comparable services in municipalities throughout the State, the level of satisfaction of municipal officials with the services provided, the ease of administration of those contracts, and the extent to which full-time inspectors employed by the Department of Community Affairs are displaced by this change in contracting procedure.

STATEMENT TO

SENATE, No. 2101

STATE OF NEW JERSEY

DATED: JANUARY 24, 2005

The Senate Community and Urban Affairs Committee reports favorably Senate, No. 2101.

This bill would make contracts between private inspection firms and local governments for inspections completed pursuant to the "State Uniform Construction Code Act," P.L.1975, c.217 (C.52:27D-119 et seq.) subject to the bidding and other requirements of the "Local Public Contracts Law," P.L.1971, c.198 (40A:11-1 et seq.). Currently such contracts are subject to separate regulations promulgated by the Commissioner of Community Affairs. In many ways these regulations are more burdensome for municipalities than the requirements under the "Local Public Contracts Law."

For more than 10 years, private agencies performing code inspection were required to charge the same fees as the inspectors employed by the Department of Community Affairs (DCA), and public bidding of such work was not required. This situation prevented a municipality from obtaining competitive prices from inspection firms. The Legislature amended the law in 1993 to provide that private firms could charge the same or less than the DCA fee schedule. The rules promulgated by the commissioner to effectuate this change in the law included requirements for sealed bids and ended the ability of a municipality to engage in short term contracts. Many municipalities now find the procedures for entering into a contract with a private agency inspection firm so burdensome that they opt to contract with the department to do the work. The bill would remove the power from the commissioner to regulate these types of contracts. Instead, a contract for municipal code compliance or plan review would be bid as a public contract under the "Local Public Contracts Law."

The bill would also require a study and report to be made by the Commissioner of Community Affairs three years after the enactment of the bill into law. The report is to include an assessment of the quality of inspection services rendered pursuant to such contracts, the price of those services and uniformity of pricing for comparable services in municipalities throughout the State, the level of satisfaction of municipal officials with the services provided, the ease of administration of those contracts, and the extent to which full-time inspectors employed by the Department of Community Affairs are displaced by this change in contracting procedure.

ASSEMBLY, No. 387 STATE OF NEW JERSEY 211th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 2004 SESSION

Sponsored by: Assemblywoman NILSA CRUZ-PEREZ District 5 (Camden and Gloucester)

SYNOPSIS

Requires contracts between local governments and private inspection agencies to comply with "Local Public Contracts Law."

CURRENT VERSION OF TEXT

Introduced Pending Technical Review by Legislative Counsel.



1 AN ACT concerning construction code inspection, amending and 2 supplementing P.L.1975, c.217 (C.52:27D-119 et seq.), and 3 amending P.L.1971, c.198.

4

5 **BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey: 6

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8 1. Section 6 of P.L.1975, c.217 (C.52:27D-124) is amended to 9 read as follows:

10 6. The commissioner shall have all the powers necessary or convenient to effectuate the purposes of this act, including, but not 11 12 limited to, the following powers in addition to all others granted by 13 this act:

14 a. To adopt, amend and repeal, after consultation with the code (1) relating to the administration and 15 advisory board, rules: 16 enforcement of this act and (2) the qualifications or licensing, or both, 17 of all persons employed by enforcing agencies of the State to enforce this act or the code, except that, plumbing inspectors shall be subject 18 to the rules adopted by the commissioner only insofar as such rules are 19 compatible with such rules and regulations, regarding health and 20 21 plumbing for public and private buildings, as may be promulgated by 22 the Public Health Council in accordance with Title 26 of the Revised 23 Statutes.

24 b. To enter into agreements with federal and State of New Jersey 25 agencies, after consultation with the code advisory board, to provide 26 insofar as practicable (1) single-agency review of construction plans 27 and inspection of construction and (2) intergovernmental acceptance 28 of such review and inspection to avoid unnecessary duplication of 29 effort and fees. The commissioner shall have the power to enter into 30 such agreements although the federal standards are not identical with 31 State standards; provided that the same basic objectives are met. The 32 commissioner shall have the power through such agreements to bind 33 the State of New Jersey and all governmental entities deriving 34 authority therefrom.

35 c. To take testimony and hold hearings relating to any aspect of or 36 matter relating to the administration or enforcement of this act, 37 including but not limited to prospective interpretation of the code so as to resolve inconsistent or conflicting code interpretations, and, in 38 39 connection therewith, issue subpena to compel the attendance of 40 witnesses and the production of evidence. The commissioner may 41 designate one or more hearing examiners to hold public hearings and 42 report on such hearings to the commissioner.

43 d. To encourage, support or conduct, after consultation with the

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and intended to be omitted in the law.

Matter underlined thus is new matter.

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1 code advisory board, educational and training programs for employees, 2 agents and inspectors of enforcing agencies, either through the Department of Community Affairs or in cooperation with other 3 4 departments of State government, enforcing agencies, educational institutions, or associations of code officials. 5 6 e. To study the effect of this act and the code to ascertain their effect upon the cost of building construction and maintenance, and the 7 8 effectiveness of their provisions for insuring the health, safety, and 9 welfare of the people of the State of New Jersey. 10 f. To make, establish and amend, after consultation with the code 11 advisory board, such rules as may be necessary, desirable or proper to 12 carry out his powers and duties under this act. 13 g. To adopt, amend, and repeal rules and regulations providing for 14 the charging of and setting the amount of fees for the following code 15 enforcement services, licenses or approvals performed or issued by the department, pursuant to the "State Uniform Construction Code Act:" 16 17 (1) Plan review, construction permits, certificates of occupancy, 18 demolition permits, moving of building permits, elevator permits and 19 sign permits; and 20 (2) Review of applications for and the issuance of licenses 21 certifying an individual's qualifications to act as a construction code 22 official, subcode official or assistant under this act. 23 (3) (Deleted by amendment, P.L.1983, c.338). 24 h. To adopt, amend and repeal rules and regulations providing for 25 the charging of and setting the amount of construction permit 26 surcharge fees to be collected by the enforcing agency and remitted to 27 the department to support those activities which may be undertaken with moneys credited to the Uniform Construction Code Revolving 28 29 Fund. 30 i. To adopt, amend and repeal rules and regulations providing for: 31 32 (1) Setting the amount of and the charging of fees to be paid to the 33 department by a private agency for the review of applications for and the issuance of approvals authorizing a private agency to act as an 34 35 on-site inspection and plan review agency or an in-plant inspection 36 agency; 37 (2) [The setting of the amounts of fees to be charged by a private 38 agency for inspection and plan review services; provided, however, 39 that such fees shall not be more than those adopted and charged by the 40 department when it serves as a local enforcement agency pursuant to section 10 of P.L.1975, c.217 (C.52:27D-128); and] (Deleted by 41 amendment, P.L. , c.) (pending before the Legislature as this 42 43 bill). 44 (3) [The formulation of standards to be observed by a municipality 45 in the evaluation of a proposal submitted by a private agency to provide inspection or plan review services within a municipality.] 46

(Deleted by amendment, P.L., c.) (pending before the

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2 Legislature as this bill). 3 j. To enforce and administer the provisions of the "State Uniform 4 Construction Code Act," P.L.1975, c.217 (C.52:27D-119 et seq.) and the code promulgated thereunder, and to prosecute or cause to be 5 6 prosecuted violators of the provisions of that act or the code 7 promulgated thereunder in administrative hearings and in civil 8 proceedings in State and local courts. 9 k. To monitor the compliance of local enforcing agencies with the 10 provisions of the "State Uniform Construction Code Act," P.L.1975, 11 c.217 (C.52:27D-119 et seq.), to order corrective action as may be 12 necessary where a local enforcing agency is found to be failing to carry 13 out its responsibilities under that act, to supplant or replace the local 14 enforcing agency for a specific project, and to order it dissolved and 15 replaced by the department where the local enforcing agency repeatedly or habitually fails to enforce the provisions of the "State 16 Uniform Construction Code Act." 17 18 1. To adopt, amend and repeal rules and regulations implementing 19 the provisions of P.L.1999, c.15 and P.L.2003, c.44 concerning the 20 installation and maintenance of carbon monoxide sensors. 21 (cf: P.L.2003, c.44, s.2) 22 23 2. Section 5 of P.L.1971, c.198 (C:40A:11-5) is amended to read 24 as follows: 25 5. Any contract the amount of which exceeds the bid threshold, may 26 be negotiated and awarded by the governing body without public 27 advertising for bids and bidding therefor and shall be awarded by resolution of the governing body if: 28 29 (1) The subject matter thereof consists of: (a) (i) Professional services. The governing body shall in each 30 instance state supporting reasons for its action in the resolution 31 32 awarding each contract and shall forthwith cause to be printed once, 33 in the official newspaper, a brief notice stating the nature, duration, 34 service and amount of the contract, and that the resolution and contract are on file and available for public inspection in the office of 35 the clerk of the county or municipality, or, in the case of a contracting 36 37 unit created by more than one county or municipality, of the counties 38 or municipalities creating such contracting unit; or (ii) Extraordinary 39 unspecifiable services. The application of this exception shall be 40 construed narrowly in favor of open competitive bidding, whenever 41 possible, and the Division of Local Government Services is authorized 42 to adopt and promulgate rules and regulations after consultation with 43 the Commissioner of Education limiting the use of this exception in 44 accordance with the intention herein expressed. The governing body 45 shall in each instance state supporting reasons for its action in the resolution awarding each contract and shall forthwith cause to be 46

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1 printed, in the manner set forth in subsection (1) (a) (i) of this section, 2 a brief notice of the award of such contract; 3 (b) The doing of any work by employees of the contracting unit; 4 (c) The printing of legal briefs, records and appendices to be used 5 in any legal proceeding in which the contracting unit may be a party; 6 (d) The furnishing of a tax map or maps for the contracting unit; (e) The purchase of perishable foods as a subsistence supply; 7 8 (f) The supplying of any product or the rendering of any service by 9 a public utility, which is subject to the jurisdiction of the Board of Public Utilities or the Federal Energy Regulatory Commission or its 10 successor, in accordance with tariffs and schedules of charges made, 11 charged or exacted, filed with the board or commission; 12 13 (g) The acquisition, subject to prior approval of the Attorney 14 General, of special equipment for confidential investigation; 15 (h) The printing of bonds and documents necessary to the issuance and sale thereof by a contracting unit; 16 (i) Equipment repair service if in the nature of an extraordinary 17 18 unspecifiable service and necessary parts furnished in connection with 19 such service, which exception shall be in accordance with the 20 requirements for extraordinary unspecifiable services; 21 (j) The publishing of legal notices in newspapers as required by 22 law: 23 (k) The acquisition of artifacts or other items of unique intrinsic, 24 artistic or historical character; 25 (1) Those goods and services necessary or required to prepare and 26 conduct an election; 27 (m) Insurance, including the purchase of insurance coverage and consultant services, which exception shall be in accordance with the 28 29 requirements for extraordinary unspecifiable services; 30 (n) The doing of any work by handicapped persons employed by a 31 sheltered workshop; 32 (o) The provision of any goods or services including those of a 33 commercial nature, attendant upon the operation of a restaurant by any nonprofit, duly incorporated, historical society at or on any historical 34 35 preservation site; 36 (p) (Deleted by amendment, P.L.1999, c.440.) 37 (q) Library and educational goods and services; (r) [On-site inspections undertaken by private agencies pursuant 38 39 to the "State Uniform Construction Code Act," P.L.1975, c.217 40 (C.52:27D-119 et seq.) and the regulations adopted pursuant thereto;] (Deleted by amendment, P.L., c.) (pending before the Legislature 41 42 as this bill). 43 (s) The marketing of recyclable materials recovered through a 44 recycling program, or the marketing of any product intentionally produced or derived from solid waste received at a resource recovery 45 facility or recovered through a resource recovery program, including, 46

1 but not limited to, refuse-derived fuel, compost materials, methane 2 gas, and other similar products; 3 (t) (Deleted by amendment, P.L.1999, c.440.) 4 (u) Contracting unit towing and storage contracts, provided that 5 all such contracts shall be pursuant to reasonable non-exclusionary and 6 non-discriminatory terms and conditions, which may include the provision of such services on a rotating basis, at the rates and charges 7 8 set by the municipality pursuant to section 1 of P.L.1979, c.101 9 (C.40:48-2.49). All contracting unit towing and storage contracts for services to be provided at rates and charges other than those 10 11 established pursuant to the terms of this paragraph shall only be 12 awarded to the lowest responsible bidder in accordance with the 13 provisions of the "Local Public Contracts Law" and without regard for 14 the value of the contract therefor; 15 (v) The purchase of steam or electricity from, or the rendering of services directly related to the purchase of such steam or electricity 16 from a qualifying small power production facility or a qualifying 17 18 cogeneration facility as defined pursuant to 16 U.S.C.s.796; 19 (w) The purchase of electricity or administrative or dispatching 20 services directly related to the transmission of such purchased 21 electricity by a contracting unit engaged in the generation of 22 electricity; 23 (x) The printing of municipal ordinances or other services necessarily incurred in connection with the revision and codification 24 25 of municipal ordinances; 26 (y) An agreement for the purchase of an equitable interest in a 27 water supply facility or for the provision of water supply services entered into pursuant to section 2 of P.L.1993, c.381 (C.58:28-2), or 28 29 agreement entered into pursuant to P.L.1989, c.109 an 30 (N.J.S.40A:31-1 et al.), so long as such agreement is entered into no later than six months after the effective date of P.L.1993, c.381; 31 32 (z) A contract for the provision of water supply services entered 33 into pursuant to P.L.1995, c.101 (C.58:26-19 et al.); 34 (aa) The cooperative marketing of recyclable materials recovered 35 through a recycling program; 36 (bb) A contract for the provision of wastewater treatment services entered into pursuant to P.L.1995, c.216 (C.58:27-19 et al.); 37 38 (cc) Expenses for travel and conferences; 39 (dd) The provision or performance of goods or services for the 40 support or maintenance of proprietary computer hardware and software, except that this provision shall not be utilized to acquire or 41 42 upgrade non-proprietary hardware or to acquire or update 43 non-proprietary software; 44 (ee) The management or operation of an airport owned by the 45 contracting unit pursuant to R.S.40:8-1 et seq.; (ff) Purchases of goods and services at rates set by the Universal 46

1 Service Fund administered by the Federal Communications 2 Commission;

(gg) A contract for the provision of water supply services or 3 4 wastewater treatment services entered into pursuant to section 2 of P.L.2002, c.47 (C.40A:11-5.1), or the designing, financing, 5 construction, operation, or maintenance, or any combination thereof, 6 of a water supply facility as defined in subsection (16) of section 15 of 7 8 P.L.1971, c.198 (C.40A:11-15) or a wastewater treatment system as 9 defined in subsection (19) of section 15 of P.L.1971, c.198 10 (C.40A:11-15), or any component part or parts thereof, including a 11 water filtration system as defined in subsection (16) of section 15 of 12 P.L.1971, c.198 (C.40A:11-15); 13

(hh) The purchase of electricity generated from a power production 14 facility that is fueled by methane gas extracted from a landfill in the 15 county of the contracting unit.

(2) It is to be made or entered into with the United States of 16 America, the State of New Jersey, county or municipality or any 17 18 board, body, officer, agency or authority thereof or any other state or 19 subdivision thereof.

20 (3) Bids have been advertised pursuant to section 4 of P.L.1971, 21 c.198 (C.40A:11-4) on two occasions and (a) no bids have been 22 received on both occasions in response to the advertisement, or (b) the 23 governing body has rejected such bids on two occasions because it has 24 determined that they are not reasonable as to price, on the basis of 25 cost estimates prepared for or by the contracting agent prior to the 26 advertising therefor, or have not been independently arrived at in open 27 competition, or (c) on one occasion no bids were received pursuant to 28 (a) and on one occasion all bids were rejected pursuant to (b), in 29 whatever sequence; any such contract may then be negotiated and may 30 be awarded upon adoption of a resolution by a two-thirds affirmative 31 vote of the authorized membership of the governing body authorizing 32 such contract; provided, however, that:

33 (i) A reasonable effort is first made by the contracting agent to 34 determine that the same or equivalent goods or services, at a cost which is lower than the negotiated price, are not available from an 35 agency or authority of the United States, the State of New Jersey or 36 37 of the county in which the contracting unit is located, or any 38 municipality in close proximity to the contracting unit;

39 (ii) The terms, conditions, restrictions and specifications set forth 40 in the negotiated contract are not substantially different from those which were the subject of competitive bidding pursuant to section 4 of 41 42 P.L.1971, c.198 (C.40A:11-4); and

43 (iii) Any minor amendment or modification of any of the terms, 44 conditions, restrictions and specifications, which were the subject of 45 competitive bidding pursuant to section 4 of P.L.1971, c.198 (C.40A:11-4), shall be stated in the resolution awarding such contract; 46

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1 provided further, however, that if on the second occasion the bids 2 received are rejected as unreasonable as to price, the contracting agent 3 shall notify each responsible bidder submitting bids on the second 4 occasion of its intention to negotiate, and afford each bidder a 5 reasonable opportunity to negotiate, but the governing body shall not 6 award such contract unless the negotiated price is lower than the 7 lowest rejected bid price submitted on the second occasion by a 8 responsible bidder, is the lowest negotiated price offered by any 9 responsible vendor, and is a reasonable price for such goods or 10 services.

11 Whenever a contracting unit shall determine that a bid was not 12 arrived at independently in open competition pursuant to subsection 13 (3) of this section it shall thereupon notify the county prosecutor of 14 the county in which the contracting unit is located and the Attorney 15 General of the facts upon which its determination is based, and when 16 appropriate, it may institute appropriate proceedings in any State or 17 federal court of competent jurisdiction for a violation of any State or 18 federal antitrust law or laws relating to the unlawful restraint of trade. 19 (4) The contracting unit has solicited and received at least three 20 quotations on materials, supplies or equipment for which a State 21 contract has been issued pursuant to section 12 of P.L.1971, c.198 22 (C.40A:11-12), and the lowest responsible quotation is at least 10% 23 less than the price the contracting unit would be charged for the 24 identical materials, supplies or equipment, in the same quantities, 25 under the State contract. Any such contract entered into pursuant to 26 this subsection may be awarded only upon adoption of a resolution by 27 the affirmative vote of two-thirds of the full membership of the governing body of the contracting unit at a meeting thereof 28 29 authorizing such a contract. A copy of the purchase order relating to 30 any such contract, the requisition for purchase order, if applicable, and documentation identifying the price of the materials, supplies or 31 32 equipment under the State contract and the State contract number 33 shall be filed with the director within five working days of the award 34 of any such contract by the contracting unit. The director shall notify the contracting unit of receipt of the material and shall make the 35 material available to the State Treasurer. The contracting unit shall 36 37 make available to the director upon request any other documents 38 relating to the solicitation and award of the contract, including, but not 39 limited to, quotations, requests for quotations, and resolutions. The 40 director periodically shall review material submitted by contracting 41 units to determine the impact of such contracts on local contracting 42 and shall consult with the State Treasurer on the impact of such 43 contracts on the State procurement process. The director may, after 44 consultation with the State Treasurer, adopt rules in accordance with 45 the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) to limit the use of this subsection, after considering the impact of 46

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contracts awarded under this subsection on State and local
 contracting, or after considering the extent to which the award of
 contracts pursuant to this subsection is consistent with and in
 furtherance of the purposes of the public contracting laws.

5 (5) Notwithstanding any provision of law, rule or regulation to the 6 contrary, the subject matter consists of the combined collection and marketing, or the cooperative combined collection and marketing of 7 8 recycled material recovered through a recycling program, or any 9 product intentionally produced or derived from solid waste received at a resource recovery facility or recovered through a resource 10 11 recovery program including, but not limited to, refuse-derived fuel, compost materials, methane gas, and other similar products, provided 12 13 that in lieu of engaging in such public advertising for bids and the 14 bidding therefor, the contracting unit shall, prior to commencing the 15 procurement process, submit for approval to the Director of the Division of Local Government Services, a written detailed description 16 17 of the process to be followed in securing said services. Within 30 days 18 after receipt of the written description the director shall, if the director 19 finds that the process provides for fair competition and integrity in the 20 negotiation process, approve, in writing, the description submitted by 21 the contracting unit. If the director finds that the process does not 22 provide for fair competition and integrity in the negotiation process, 23 the director shall advise the contracting unit of the deficiencies that 24 must be remedied. If the director fails to respond in writing to the 25 contracting unit within 30 days, the procurement process as described 26 shall be deemed approved. As used in this section, "collection" means 27 the physical removal of recyclable materials from curbside or any other 28 location selected by the contracting unit.

- 29 (cf: P.L.2003, c.150, s.2)
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31 3. (New section) A proposal by a private agency to provide 32 inspection or plan review services to a municipality to administer the 33 provisions of the "State Uniform Construction Code Act," P.L.1975, 34 c.217 (C.52:27D-119 et seq.) shall be submitted in accordance with 35 and shall be subject to the bidding and other provisions of the "Local Public Contracts Law," P.L.1971, c.198 (C.40A:11-1 et seq.). A 36 37 municipality shall require as part of the bid specifications that a private 38 agency submit a bid or proposal in terms of a percentage of the costs 39 charged by the department when it serves as a local enforcement 40 agency pursuant to section 10 of P.L.1975, c.217 (C.52:27D-128). A 41 municipality may include in the fee charged by it for work done by 42 private agencies an amount sufficient to cover a proportionate share 43 of administrative costs incurred by the local enforcing agency in 44 connection with inspections performed by private agencies. 45

46 4. (New section) The Commissioner of Community Affairs shall,

1 no later than three years after the effective date of P.L. , c. 2 (pending before the Legislature as this bill), submit to: the Chairman 3 of the Senate Community and Urban Affairs Committee and the 4 Chairman of the Assembly Housing Committee, or their successor committees; the presiding officers and the minority leaders of the 5 6 Senate and General Assembly; and the Governor, a report on the 7 impact of making private agency contracts for inspection and plan 8 review services subject to contracting procedures provided under the 9 "Local Public Contracts Law," P.L.1971, c.198 (C.40A:11-1 et seq.) 10 as required under P.L., c. (pending before the Legislature as this 11 bill). The report shall include an assessment of the quality of 12 inspection services rendered pursuant to such contracts, the price of 13 those services and uniformity of pricing for comparable services in 14 municipalities throughout the State, the level of satisfaction of 15 municipal officials with the services provided, the ease of administration of those contracts, and the extent to which full-time 16 inspectors employed by the Department of Community Affairs are 17 displaced by this change in contracting procedure. 18

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5. This act shall take effect on the first day of the third month nextfollowing enactment.

STATEMENT

25 This bill would make contracts between private inspection firms and 26 local governments for inspections completed pursuant to the "State 27 Uniform Construction Code Act," P.L.1975, c.217 (C.52:27D-119 et 28 seq.) subject to the bidding and other requirements of the "Local 29 Public Contracts Law," P.L.1971, c.198 (40A:11-1 et seq.). Currently, such contracts are subject to separate regulations 30 31 promulgated by the Commissioner of Community Affairs. In many 32 ways these regulations are more burdensome for municipalities than the requirements under the "Local Public Contracts Law." 33

34 For more than 10 years, private agencies performing code inspection were required to charge the same fees as the inspectors 35 employed by the Department of Community Affairs (DCA), and public 36 bidding for such work was not required. This situation prevented a 37 38 municipality from obtaining competitive prices from inspection firms. 39 The Legislature amended the law in 1993 to provide that private firms 40 could charge the same or less than the DCA fee schedule. The rules 41 promulgated by the commissioner to effectuate this change in the law 42 included requirements for sealed bids and ended the ability of a 43 municipality to engage in short term contracts. Many municipalities 44 now find the procedures for entering into a contract with a private 45 agency inspection firm so burdensome that they opt to contract with the department to do the work. The bill would remove the power 46

1 from the commissioner to regulate these types of contracts. Instead,

2 a contract for municipal code compliance or plan review would be bid

3 as a public contract under the "Local Public Contracts Law."

4 Specifically, the bill would require that a private agency submit a 5 bid or proposal for a contract to perform inspections pursuant to the "State Uniform Construction Code Act", P.L.1975, c.217 (C.52:27D-6 119 et seq.) in terms of a percentage of the costs charged by the 7 8 department when it serves as a local enforcing agency. Municipalities 9 would be authorized to include in the fee charged by them for work 10 done by private agencies an amount sufficient to cover a proportionate share of administrative costs incurred by the local enforcing agency in 11

12 connection with inspections performed by private agencies.

13 The bill would also require a study and report to be made by the 14 Commissioner of Community Affairs three years after the enactment 15 of the bill into law. The report is to include an assessment of the quality of inspection services rendered pursuant to such contracts, the 16 price of those services and uniformity of pricing for comparable 17 18 services in municipalities throughout the State, the level of satisfaction of municipal officials with the services provided, the ease of 19 20 administration of those contracts, and the extent to which full-time 21 inspectors employed by the Department of Community Affairs are 22 displaced by this change in contracting procedure.

ASSEMBLY HOUSING AND LOCAL GOVERNMENT COMMITTEE

STATEMENT TO

ASSEMBLY, No. 387

STATE OF NEW JERSEY

DATED: MARCH 10, 2005

The Assembly Housing and Local Government Committee reports favorably Assembly Bill No. 387.

This bill would make contracts between private inspection firms and local governments for inspections completed pursuant to the "State Uniform Construction Code Act," P.L.1975, c.217 (C.52:27D-119 et seq.) subject to the bidding and other requirements of the "Local Public Contracts Law," P.L.1971, c.198 (40A:11-1 et seq.). Currently, such contracts are subject to separate regulations promulgated by the Commissioner of Community Affairs. In many ways these regulations are more burdensome for municipalities than the requirements under the "Local Public Contracts Law."

For more than 10 years, private agencies performing code inspection were required to charge the same fees as the inspectors employed by the Department of Community Affairs (DCA), and public bidding for such work was not required. This situation prevented a municipality from obtaining competitive prices from inspection firms. The Legislature amended the law in 1993 to provide that private firms could charge the same or less than the DCA fee schedule. The rules promulgated by the commissioner to effectuate this change in the law included requirements for sealed bids and ended the ability of a municipality to engage in short term contracts. Many municipalities now find the procedures for entering into a contract with a private agency inspection firm so burdensome that they opt to contract with the department to do the work. The bill would remove the power from the commissioner to regulate these types of contracts. Instead, a contract for municipal code compliance or plan review would be bid as a public contract under the "Local Public Contracts Law."

Specifically, the bill would require that a private agency submit a bid or proposal for a contract to perform inspections pursuant to the "State Uniform Construction Code Act", P.L.1975, c.217 (C.52:27D-119 et seq.) in terms of a percentage of the costs charged by the department when it serves as a local enforcing agency. Municipalities would be authorized to include in the fee charged by them for work done by private agencies an amount sufficient to cover a proportionate share of administrative costs incurred by the local enforcing agency in

connection with inspections performed by private agencies.

The bill would also require a study and report to be made by the Commissioner of Community Affairs three years after the enactment of the bill into law. The report is to include an assessment of the quality of inspection services rendered pursuant to such contracts, the price of those services and uniformity of pricing for comparable services in municipalities throughout the State, the level of satisfaction of municipal officials with the services provided, the ease of administration of those contracts, and the extent to which full-time inspectors employed by the Department of Community Affairs are displaced by this change in contracting procedure.

This bill was pre-filed for introduction in the 2004-2005 session pending technical review. As reported, the bill includes the changes required by technical review, which has been performed.