# 26:2H-18.58

LEGISLATIVE HISTORY CHECKLIST

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- LAWS OF: 2005 CHAPTER: 237
- NJSA: 26:2H-18.58 (Concerns funding for federally qualified health centers)
- BILL NO: S2260 (Substituted for A4026)
- **SPONSOR(S):** Bryant and others
- DATE INTRODUCED: January 24, 2005
- COMMITTEE: ASSEMBLY: Budget SENATE Budget and Appropriations
- AMENDED DURING PASSAGE: Yes
- DATE OF PASSAGE: ASSEMBLY: June 27, 2005

SENATE: March 21, 2005

DATE OF APPROVAL: September 26, 2005

#### FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL (1st reprint enacted)

S2260	)			
00	SPONSOR'S STATEMENT: (Begins on )	Yes		
	COMMITTEE STATEMENT:	ASSEMBLY:	Yes	
		SENATE:	Yes	
	FLOOR AMENDMENT STATEMENT:		No	
	LEGISLATIVE FISCAL ESTIMATE:		No	
A4026	S SPONSOR'S STATEMENT: (Begins on page 4 of original bill)		Yes	
	COMMITTEE STATEMENT:	ASSEMBLY:	Yes	
		SENATE:	No	
	FLOOR AMENDMENT STATEMENT:		No	
	FLOOR AMENDMENT STATEMENT.		NO	
	LEGISLATIVE FISCAL ESTIMATE:		Yes	
VETO	No			

GOVERNOR'S PRESS RELEASE ON SIGNING:

No

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#### P.L. 2005, CHAPTER 237, approved September 26, 2005 Senate, No. 2260 (First Reprint)

1 AN ACT concerning funding for federally qualified health centers and 2 amending P.L.1992, c.160. 3 4 **BE IT ENACTED** by the Senate and General Assembly of the State 5 of New Jersey: 6 7 1. Section 8 of P.L.1992, c.160 (C.26:2H-18.58) is amended to 8 read as follows: 9 8. There is established the Health Care Subsidy Fund in the 10 Department of Health and Senior Services. a. The fund shall be comprised of revenues from employee and 11 employer contributions made pursuant to section 29 of P.L.1992, 12 13 c.160 (C.43:21-7b), revenues from the hospital assessment made 14 pursuant to section 12 of P.L.1992, c.160 (C.26:2H-18.62), revenues 15 pursuant to section 11 of P.L.1996, c.28 (C.26:2H-18.58c), revenues from interest and penalties collected pursuant to this act and revenues 16 from such other sources as the Legislature shall determine. Interest 17 18 earned on the monies in the fund shall be credited to the fund. The 19 fund shall be a nonlapsing fund dedicated for use by the State to: (1) 20 distribute charity care and other uncompensated care disproportionate 21 share payments to hospitals, and other eligible providers pursuant to section 8 of P.L.1996, c.28 (C.26:2H-18.59f), provide subsidies for 22 23 the Health Access New Jersey program established pursuant to section 15 of P.L.1992, c.160 (C.26:2H-18.65), and provide funding for 24 25 children's health care coverage pursuant to P.L.1997, c.272 (C.30:4I-1 et seq.); (2) [assist hospitals and other health care facilities in the 26 27 underwriting of innovative and necessary health care services] provide funding for federally qualified health centers pursuant to section 12 of 28 P.L.1992, c.160 (C.26:2H-18.62); and (3) provide for the payment in 29 State fiscal year 2002 of appropriate Medicaid expenses, subject to the 30 31 approval of the Director of the Division of Budget and Accounting. 32 b. The fund shall be administered by a person appointed by the 33 commissioner. 34 The administrator of the fund is responsible for overseeing and coordinating the collection and reimbursement of fund monies. The 35 36 administrator is responsible for promptly informing the commissioner 37 if monies are not or are not reasonably expected to be collected or 38 disbursed. 39 The commissioner shall adopt rules and regulations to ensure c. 40 the integrity of the fund, pursuant to the "Administrative Procedure

**EXPLANATION** - Matter enclosed in **bold-faced** brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

<sup>&</sup>lt;sup>1</sup> Senate SBA committee amendments adopted March 7, 2005.

1 Act," P.L.1968, c.410 (C.52:14B-1 et seq.). 2 d. The administrator shall establish separate accounts for the 3 charity care component of the disproportionate share hospital subsidy, 4 other uncompensated care component of the disproportionate share 5 hospital subsidy, [hospital and other health care initiatives] federally 6 qualified health centers funding and the payments for subsidies for 7 insurance premiums to provide care in disproportionate share 8 hospitals, known as the Health Access New Jersey subsidy account, 9 respectively. 10 e. In the event that the charity care component of the 11 disproportionate share hospital subsidy account has a surplus in a 12 given year after payments are distributed pursuant to the methodology 13 established in section 13 of P.L.1995, c.133 (C.26:2H-18.59b) and 14 section 7 of P.L.1996, c.28 (C.26:2H-18.59e) and within the 15 limitations provided in subsection e. of section 9 of P.L.1992, c.160 (C.26:2H-18.59), the surplus monies in calendar years 2002, 2003 and 16 2004 shall lapse to the unemployment compensation fund established 17 pursuant to R.S.43:21-9, and each year thereafter shall lapse to the 18 19 charity care component of the disproportionate share hospital subsidy 20 account for distribution in subsequent years. 21 (cf: P.L.2003, c. 107, s.1) 22 23 2. Section 12 of P.L.1992, c.160 (C.26:2H-18.62) is amended to 24 read as follows: 25 12. a. [The monies in the hospital and other health care initiatives 26 account are appropriated for the establishment of a program which will 27 assist hospitals and other health care facilities in the underwriting of 28 innovative and necessary health care services and provide funding for 29 public or private health care programs, which may include any 30 program funded pursuant to section 25 of P.L.1991, c.187 31 (C.26:2H-18.47), managed care regulation and oversight pursuant to 32 P.L.1997, c.192 (C.26:2S-1 et al.), administration and enforcement of 33 health care facility licensing requirements pursuant to P.L.1971, c.136 34 (C.26:2H-1 et seq.), and for such other programs that the 35 commissioner deems necessary or appropriate to carry out the provisions of section 5 of P.L.1992, c.160 (C.26:2H-18.55). 36 37 The commissioner shall develop equitable regulations regarding

eligibility for and access to the financial assistance, within six months
of the effective date of this act.] (Deleted by amendment, P.L. ,
<u>c.</u> (pending before the Legislature as this bill)).

b. [Such funds as may be necessary shall be transferred by the
department from the fund to the Division of Medical Assistance and
Health Services in the Department of Human Services for payment to
disproportionate share hospitals.] (Deleted by amendment, P.L.
c. (pending before the Legislature as this bill)).

46 c. (1) Notwithstanding any law to the contrary, each general

1 hospital and each specialty heart hospital shall pay .53% of its total 2 operating revenue to the department for deposit in the Health Care 3 Subsidy Fund, except that the amount to be paid by a hospital in a given year shall be <sup>1</sup>[adjusted by the commissioner and]<sup>1</sup> prorated by 4 the department so as not to exceed the [\$40 million] <sup>1</sup>\$40 million<sup>1</sup> 5 limit set forth in this subsection. The hospital shall make monthly 6 7 payments to the department beginning July 1, 1993, except that the 8 total amount paid into the Health Care Subsidy Fund plus interest shall 9 not exceed \$40 million per year <sup>1</sup>[supplemented by an annual amount 10 equal to the largest line-item appropriation of monies from the General Fund provided for the support of federally qualified health centers in 11 the State prior to fiscal year 2006]<sup>1</sup>. The commissioner shall 12 determine the manner in which the payments shall be made. 13 14 For the purposes of this subsection, "total operating revenue" shall 15 be defined by the department in accordance with financial reporting 16 requirements established pursuant to N.J.A.C.8:31B-3.3 and shall 17 include revenue from any ambulatory care facility that is licensed to a general hospital as an off-site ambulatory care service facility. 18 19 (2) The commissioner shall allocate the monies paid by hospitals pursuant to paragraph (1) of this subsection <sup>1</sup>as follows: 20 (a) In State fiscal years 2006 and 2007, \$35 million of those monies 21 22 shall be allocated to the support of federally qualified health centers in 23 this State, and the remainder shall be allocated to the support of (i) the 24 infant mortality reduction program in the Department of Health and 25 Senior Services, (ii) the primary care physician and dentist loan 26 redemption program established in the Higher Education Student Assistance Authority by article 3 of P.L.1999, c.46 (C.18A:71C-32 et 27 28 seq.), and (iii) the development and use of health information 29 electronic data interchange technology pursuant to P.L.1999, c.154 30 (C.17B:30-23 et al.); and 31 (b) In State fiscal year 2008 and thereafter, the entire amount of 32 those monies shall be allocated to the support of federally qualified 33 health centers in this State. Monies allocated<sup>1</sup> to the support of federally qualified health 34 centers in the State <sup>1</sup>[,] under this paragraph shall be used<sup>1</sup> for the 35 purpose of compensating them for health care services provided to 36 37 uninsured patients. The monies paid by the hospitals <sup>1</sup>and allocated under 38 d. 39 subsection c. of this section for the support of federally qualified <u>health centers</u><sup>1</sup> shall be credited to the [hospital and other health care 40 initiatives] federally qualified health centers account. 41 42 (cf: P.L.2004, c.54, s.2) 43 44 3. This act shall take effect on July 1, 2005; except that the 45 Commissioner of Health and Senior Services may take such anticipatory administrative action in advance as shall be necessary for 46

- 1 the implementation of the act.
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- 5
- 6 Allocates monies from assessment on hospital operating revenues to
- 7 support federally qualified health centers.

# SENATE, No. 2260 STATE OF NEW JERSEY 211th LEGISLATURE

INTRODUCED JANUARY 24, 2005

Sponsored by: Senator WAYNE R. BRYANT District 5 (Camden and Gloucester) Senator NIA H. GILL District 34 (Essex and Passaic)

Co-Sponsored by: Senator Kavanaugh

#### **SYNOPSIS**

Allocates monies from assessment on hospital operating revenues to support federally qualified health centers.

#### **CURRENT VERSION OF TEXT**

As introduced.



(Sponsorship Updated As Of: 3/8/2005)

AN ACT concerning funding for federally qualified health centers and 1 2 amending P.L.1992, c.160. 3 4 BE IT ENACTED by the Senate and General Assembly of the State 5 of New Jersey: 6 1. Section 8 of P.L.1992, c.160 (C.26:2H-18.58) is amended to 7 8 read as follows: 9 8. There is established the Health Care Subsidy Fund in the 10 Department of Health and Senior Services. 11 The fund shall be comprised of revenues from employee and a. 12 employer contributions made pursuant to section 29 of P.L.1992, c.160 (C.43:21-7b), revenues from the hospital assessment made 13 pursuant to section 12 of P.L.1992, c.160 (C.26:2H-18.62), revenues 14 15 pursuant to section 11 of P.L.1996, c.28 (C.26:2H-18.58c), revenues 16 from interest and penalties collected pursuant to this act and revenues 17 from such other sources as the Legislature shall determine. Interest earned on the monies in the fund shall be credited to the fund. The 18 fund shall be a nonlapsing fund dedicated for use by the State to: (1) 19 distribute charity care and other uncompensated care disproportionate 20 21 share payments to hospitals, and other eligible providers pursuant to 22 section 8 of P.L.1996, c.28 (C.26:2H-18.59f), provide subsidies for 23 the Health Access New Jersey program established pursuant to section 24 15 of P.L.1992, c.160 (C.26:2H-18.65), and provide funding for children's health care coverage pursuant to P.L.1997, c.272 (C.30:4I-1 25 et seq.); (2) [assist hospitals and other health care facilities in the 26 27 underwriting of innovative and necessary health care services] provide 28 funding for federally qualified health centers pursuant to section 12 of 29 P.L.1992, c.160 (C.26:2H-18.62); and (3) provide for the payment in 30 State fiscal year 2002 of appropriate Medicaid expenses, subject to the 31 approval of the Director of the Division of Budget and Accounting. 32 b. The fund shall be administered by a person appointed by the 33 commissioner. 34 The administrator of the fund is responsible for overseeing and 35 coordinating the collection and reimbursement of fund monies. The 36 administrator is responsible for promptly informing the commissioner if monies are not or are not reasonably expected to be collected or 37 38 disbursed. 39 c. The commissioner shall adopt rules and regulations to ensure 40 the integrity of the fund, pursuant to the "Administrative Procedure 41 Act," P.L.1968, c.410 (C.52:14B-1 et seq.). 42 The administrator shall establish separate accounts for the d. 43 charity care component of the disproportionate share hospital subsidy,

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Matter underlined <u>thus</u> is new matter.

1 other uncompensated care component of the disproportionate share 2 hospital subsidy, [hospital and other health care initiatives] federally 3 qualified health centers funding and the payments for subsidies for 4 insurance premiums to provide care in disproportionate share 5 hospitals, known as the Health Access New Jersey subsidy account, 6 respectively. 7 e. In the event that the charity care component of the 8 disproportionate share hospital subsidy account has a surplus in a 9 given year after payments are distributed pursuant to the methodology 10 established in section 13 of P.L.1995, c.133 (C.26:2H-18.59b) and section 7 of P.L.1996, c.28 (C.26:2H-18.59e) and within the 11 12 limitations provided in subsection e. of section 9 of P.L.1992, c.160 13 (C.26:2H-18.59), the surplus monies in calendar years 2002, 2003 and 14 2004 shall lapse to the unemployment compensation fund established pursuant to R.S.43:21-9, and each year thereafter shall lapse to the 15 charity care component of the disproportionate share hospital subsidy 16 17 account for distribution in subsequent years. 18 (cf: P.L.2003, c. 107, s.1) 19 20 2. Section 12 of P.L.1992, c.160 (C.26:2H-18.62) is amended to 21 read as follows: 22 12. a. [The monies in the hospital and other health care initiatives 23 account are appropriated for the establishment of a program which will 24 assist hospitals and other health care facilities in the underwriting of 25 innovative and necessary health care services and provide funding for public or private health care programs, which may include any 26 27 program funded pursuant to section 25 of P.L.1991, c.187 (C.26:2H-18.47), managed care regulation and oversight pursuant to 28 29 P.L.1997, c.192 (C.26:2S-1 et al.), administration and enforcement of 30 health care facility licensing requirements pursuant to P.L.1971, c.136 31 (C.26:2H-1 et seq.), and for such other programs that the 32 commissioner deems necessary or appropriate to carry out the 33 provisions of section 5 of P.L.1992, c.160 (C.26:2H-18.55). 34 The commissioner shall develop equitable regulations regarding 35 eligibility for and access to the financial assistance, within six months 36 of the effective date of this act.] (Deleted by amendment, P.L.

37 c. (pending before the Legislature as this bill)).

[Such funds as may be necessary shall be transferred by the 38 b. 39 department from the fund to the Division of Medical Assistance and 40 Health Services in the Department of Human Services for payment to disproportionate share hospitals.] (Deleted by amendment, P.L. 41 42 c. (pending before the Legislature as this bill)).

43 (1) Notwithstanding any law to the contrary, each general c. 44 hospital and each specialty heart hospital shall pay .53% of its total operating revenue to the department for deposit in the Health Care 45 46 Subsidy Fund, except that the amount to be paid by a hospital in a

1 given year shall be adjusted by the commissioner and prorated by the department so as not to exceed the [\$40 million] limit set forth in this 2 3 subsection. The hospital shall make monthly payments to the 4 department beginning July 1, 1993, except that the total amount paid 5 into the Health Care Subsidy Fund plus interest shall not exceed \$40 million per year supplemented by an annual amount equal to the largest 6 7 line-item appropriation of monies from the General Fund provided for 8 the support of federally qualified health centers in the State prior to 9 fiscal year 2006. The commissioner shall determine the manner in 10 which the payments shall be made. For the purposes of this subsection, "total operating revenue" shall 11 be defined by the department in accordance with financial reporting 12 13 requirements established pursuant to N.J.A.C.8:31B-3.3 and shall 14 include revenue from any ambulatory care facility that is licensed to a 15 general hospital as an off-site ambulatory care service facility. (2) The commissioner shall allocate the monies paid by hospitals 16 17 pursuant to paragraph (1) of this subsection to the support of federally 18 qualified health centers in the State, for the purpose of compensating 19 them for health care services provided to uninsured patients. 20 d. The monies paid by the hospitals shall be credited to the 21 [hospital and other health care initiatives] <u>federally qualified health</u> 22 centers account. 23 (cf: P.L.2004, c.54, s.2) 24 25 3. This act shall take effect on July 1, 2005; except that the 26 Commissioner of Health and Senior Services may take such 27 anticipatory administrative action in advance as shall be necessary for 28 the implementation of the act. 29 30 31 **STATEMENT** 32 33 This bill provides new funding to support the operation of those 34 community health centers which have been designated as federally 35 qualified health centers (FQHCs) in the State. 36 Specifically, commencing in fiscal year 2006, the bill allocates the 37 monies collected from the assessment on hospital operating revenues pursuant to N.J.S.A.26:2H-18.62, which under current law cannot 38 39 exceed \$40 million, to the support of FQHCs, for the purpose of 40 compensating them for health care services provided to uninsured patients. In addition, the bill authorizes the Commissioner of Health 41 42 and Senior Services to adjust the assessment, which is currently .53% 43 of a hospital's total operating revenue, in order to supplement the 44 amount collected under the current assessment by an annual amount 45 equal to the largest line-item appropriation of monies from the General Fund provided for the support of FQHCs in the State prior to fiscal 46

47 year 2006.

1 The Legislature has recognized the need for the funding provided 2 under this bill by including a \$10 million appropriation to the 3 Department of Health and Senior Services for FQHCs in each of the 4 last two annual appropriations acts; and, by the end of this fiscal year, 5 it is expected that the number of New Jerseyans accessing care at FQHCs will increase to over 250,000. The number of individuals in 6 this State without health care coverage continues to increase each year 7 and now exceeds 1.3 million. 8 9 The funding provided by this bill will ensure that these "safety net"

providers of primary care services to the uninsured of this State receive a critically needed revenue stream to support their continued operations on an annual basis. The provisions of this bill are intended to utilize the monies collected from the assessment on hospital operating revenues for a purpose consistent with the original legislative intent underlying the affected statute, which was to expand access to health care for the uninsured.

# ASSEMBLY BUDGET COMMITTEE

## STATEMENT TO

# [First Reprint] SENATE, No. 2260

# STATE OF NEW JERSEY

#### DATED: JUNE 22, 2005

The Assembly Budget Committee reports favorably Senate Bill No. 2260 (1R).

Senate Bill No. 2260 (1R) provides new funding to support the operation of those community health centers that have been designated as federally qualified health centers (FQHCs) in the State.

The new funding will come from an increase in the allocation to FQHC's of the \$40 million collected each year from the assessment on hospital operating revenues under N.J.S.A.26:2H-18.62. In recent years, appropriations from these funds to the Department of Health and Senior Services (DHSS) for FQHCs have amounted to roughtly \$11 million annually. Under the bill:

(1) In fiscal years 2006 and 2007, \$35 million from collections of the hospital operating assessment would be allocated to the support of FQHCs for the purpose of compensating them for health care services to uninsured patients. The remaining \$5 million in assessment collections during those fiscal years would be allocated to (a) the infant mortality reduction program in DHSS, (b) the primary care physician and dentist loan redemption program in the Higher Education Student Assistance Authority, and (c) DHSS's program for the development and use of health information electronic data exchange technology; and

(2) In subsequent fiscal years, the entire \$40 million from these monies would be allocated to the support of FQHCs.

As reported, this bill is identical to Assembly Bill No. 4026, as also reported by the committee.

#### FISCAL IMPACT

This legislation will have no direct fiscal impact on budgeted State expenditures, as receipts from the hospital operating revenue assessment are not included as budgeted revenue. The legislation would have the effect of reallocating a substantial portion of those receipts from support of other care initiatives to support of FQHCs.

# SENATE BUDGET AND APPROPRIATIONS COMMITTEE

## STATEMENT TO

# **SENATE, No. 2260**

with committee amendments

# STATE OF NEW JERSEY

#### DATED: MARCH 7, 2005

The Senate Budget and Appropriations Committee reports favorably and with committee amendments Senate Bill No. 2260.

This bill provides new funding to support the operation of those community health centers that have been designated as federally qualified health centers (FQHCs) in the State.

The new funding will come from an increase in the allocation to FQHC's of the \$40 million collected each year from the assessment on hospital operating revenues under N.J.S.A.26:2H-18.62. In recent years, appropriations from these funds to the Department of Health and Senior Services (DHSS) for FQHCs have amounted to roughtly \$11 million annually. Under the bill:

(1) In fiscal years 2006 and 2007, \$35 million from collections of the hospital operating assessment would be allocated to the support of FQHCs for the purpose of compensating them for health care services to uninsured patients. The remaining \$5 million in assessment collections during those fiscal years would be allocated to (a) the infant mortality reduction program in DHSS, (b) the primary care physician and dentist loan redemption program in the Higher Education Student Assistance Authority, and (c) DHSS's program for the development and use of health information electronic data exchange technology; and

(2) In subsequent fiscal years, the entire \$40 million from these monies would be allocated to the support of FQHCs.

#### **COMMITTEE AMENDMENTS**

Committee amendments to this bill:

(1) Remove language increasing the amount collected under the current assessment (\$40 million) by an annual amount equal to the largest line-item appropriation of monies from the General Fund provided for the support of FQHCs in the State prior to fiscal year 2006. In conjunction with this change, the amendments also delete language authorizing the Commissioner of Health and Senior Services to adjust the assessment rate from the current .53% of a hospital's total operating revenue; and

(2) Incorporate the provisions for annual allocation in fiscal years 2006 and 2007 of the \$5 million that will fund non-FQHC programs in those fiscal years.

#### FISCAL IMPACT

This legislation will have no direct fiscal impact on budgeted State expenditures, as receipts from the hospital operating revenue assessment are not included as budgeted revenue. The legislation would have the effect of reallocating a substantial portion of those receipts from support of other care initiatives to support of FQHCs.

# ASSEMBLY, No. 4026 STATE OF NEW JERSEY 211th LEGISLATURE

**INTRODUCED MAY 5, 2005** 

Sponsored by: Assemblywoman BONNIE WATSON COLEMAN District 15 (Mercer) Assemblyman LOUIS D. GREENWALD District 6 (Camden) Assemblyman JOSEPH VAS District 19 (Middlesex)

Co-Sponsored by: Assemblymen Gusciora, Diegnan and Dancer

#### SYNOPSIS

Allocates monies from assessment on hospital operating revenues to support federally qualified health centers.

#### **CURRENT VERSION OF TEXT**

As introduced.



(Sponsorship Updated As Of: 6/24/2005)

#### A4026 WATSON COLEMAN, GREENWALD

2

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The commissioner shall develop equitable regulations regarding eligibility for and access to the financial assistance, within six months of the effective date of this act.] (Deleted by amendment, P.L. ,

37 <u>c.</u> (pending before the Legislature as this bill)).

b. [Such funds as may be necessary shall be transferred by the
department from the fund to the Division of Medical Assistance and
Health Services in the Department of Human Services for payment to
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c. (pending before the Legislature as this bill)).

c. (1) Notwithstanding any law to the contrary, each general
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#### A4026 WATSON COLEMAN, GREENWALD

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1 given year shall be prorated by the department so as not to exceed the 2 \$40 million limit set forth in this subsection. The hospital shall make 3 monthly payments to the department beginning July 1, 1993, except 4 that the total amount paid into the Health Care Subsidy Fund plus interest shall not exceed \$40 million per year. The commissioner shall 5 6 determine the manner in which the payments shall be made. 7 For the purposes of this subsection, "total operating revenue" shall 8 be defined by the department in accordance with financial reporting 9 requirements established pursuant to N.J.A.C.8:31B-3.3 and shall include revenue from any ambulatory care facility that is licensed to a 10 11 general hospital as an off-site ambulatory care service facility. 12 (2) The commissioner shall allocate the monies paid by hospitals 13 pursuant to paragraph (1) of this subsection as follows: 14 (a) In State fiscal years 2006 and 2007, \$35 million of those monies 15 shall be allocated to the support of federally qualified health centers in this State, and the remainder shall be allocated to the support of (i) the 16 infant mortality reduction program in the Department of Health and 17 18 Senior Services, (ii) the primary care physician and dentist loan 19 redemption program established in the Higher Education Student 20 Assistance Authority by article 3 of P.L.1999, c.46 (C.18A:71C-32 et 21 seq.), and (iii) the development and use of health information 22 electronic data interchange technology pursuant to P.L.1999, c.154 23 (C.17B:30-23 et al.); and (b) In State fiscal year 2008 and thereafter, the entire amount of 24 25 those monies shall be allocated to the support of federally qualified 26 health centers in this State. 27 Monies allocated to the support of federally qualified health centers 28 in the State under this paragraph shall be used for the purpose of 29 compensating them for health care services provided to uninsured 30 patients. 31 d. The monies paid by the hospitals and allocated under subsection 32 c. of this section for the support of federally qualified health centers shall be credited to the [hospital and other health care initiatives] 33 34 federally qualified health centers account. 35 (cf: P.L.2004, c.54, s.2) 36 37 3. This act shall take effect on July 1, 2005; except that the 38 Commissioner of Health and Senior Services may take such 39 anticipatory administrative action in advance as shall be necessary for 40 the implementation of the act. 41 42 43 **STATEMENT** 44 45 This bill provides new funding to support the operation of those community health centers that have been designated as federally 46

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1 qualified health centers (FQHCs) in the State.

2 The new funding will come from an increase in the allocation to

3 FQHC's of the \$40 million collected each year from the assessment on

4 hospital operating revenues under N.J.S.A.26:2H-18.62. In recent

5 years, appropriations from these funds to the Department of Health

6 and Senior Services (DHSS) for FQHCs have amounted to roughtly

7 \$11 million annually. Under the bill:

8 (1) In fiscal years 2006 and 2007, \$35 million from collections of 9 the hospital operating assessment would be allocated to the support of 10 FQHCs for the purpose of compensating them for health care services to uninsured patients. The remaining \$5 million in assessment 11 collections during those fiscal years would be allocated to (a) the 12 13 infant mortality reduction program in DHSS, (b) the primary care physician and dentist loan redemption program in the Higher 14 15 Education Student Assistance Authority, and (c) DHSS's program for the development and use of health information electronic data 16 exchange technology; and 17 18 (2) In subsequent fiscal years, the entire \$40 million from these

19 monies would be allocated to the support of FQHCs.

# ASSEMBLY BUDGET COMMITTEE

## STATEMENT TO

# ASSEMBLY, No. 4026

# STATE OF NEW JERSEY

#### DATED: JUNE 22, 2005

The Assembly Budget Committee reports favorably Assembly Bill No. 4026.

Assembly Bill No. 4026 provides new funding to support the operation of those community health centers that have been designated as federally qualified health centers (FQHCs) in the State.

The new funding will come from an increase in the allocation to FQHC's of the \$40 million collected each year from the assessment on hospital operating revenues under N.J.S.A.26:2H-18.62. In recent years, appropriations from these funds to the Department of Health and Senior Services (DHSS) for FQHCs have amounted to roughtly \$11 million annually. Under the bill:

(1) In fiscal years 2006 and 2007, \$35 million from collections of the hospital operating assessment would be allocated to the support of FQHCs for the purpose of compensating them for health care services to uninsured patients. The remaining \$5 million in assessment collections during those fiscal years would be allocated to (a) the infant mortality reduction program in DHSS, (b) the primary care physician and dentist loan redemption program in the Higher Education Student Assistance Authority, and (c) DHSS's program for the development and use of health information electronic data exchange technology; and

(2) In subsequent fiscal years, the entire \$40 million from these monies would be allocated to the support of FQHCs.

As reported, this bill is identical to Senate Bill No. 2260 (1R), as also reported by the committee.

#### FISCAL IMPACT:

This legislation will have no direct fiscal impact on budgeted State expenditures, as receipts from the hospital operating revenue assessment are not included as budgeted revenue. The legislation would have the effect of reallocating a substantial portion of those receipts from support of other care initiatives to support of FQHCs.

# LEGISLATIVE FISCAL ESTIMATE ASSEMBLY, No. 4026 STATE OF NEW JERSEY 211th LEGISLATURE

DATED: JULY 14, 2005

## SUMMARY

Synopsis:	Allocates monies from assessment on hospital operating revenues to support federally qualified health centers.
Type of Impact:	Increase in General Fund expenditures.
Agencies Affected:	Department of Health and Senior Services; the Division of Medical Assistance and Health Services, Department of Human Services; and the Higher Education Student Assistance Authority.

### **Office of Legislative Services Estimate**

Fiscal Impact	<u>Years 1 - 3</u>
State Cost	<ul> <li>If all current programs supported by the assessment are to be continued:</li> <li>C In FY 2006, \$9 million in additional State expenditures may be required, assuming that \$15 million in recommended General Fund appropriations for federally qualified health centers are redirected to support these programs.</li> <li>C In FY 2007, \$24 million may be required.</li> <li>C In FY 2008, \$29 million may be required.</li> <li>To the extent that funding for current programs is reduced or terminated, the amount of new State funding required would be reduced.</li> </ul>
State Revenue	\$0

### **BILL DESCRIPTION**

Assembly Bill No. 4026 of 2005 reallocates the distribution of the \$40 million that is collected from a 0.53 percent assessment on hospital revenues under N.J.S.A.26:2H-18.62:

C In FY 2006 and FY 2007, federal qualified health centers would be allocated \$35 million in assessment revenues. The remaining \$5 million in assessment revenues would be allocated to support the infant mortality reduction program, the Primary Care Physician and Dentist Loan Redemption Program operated by the Higher Education Student Assistance Authority; and the Department of Health and Senior Services' program to develop a health information

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Legislative Budget and Finance Office Phone (609) 292-8030 Fax (609) 777-2442 www.njleg.state.nj.us electronic data exchange technology system.

C In FY 2008, federal qualified health centers would receive the entire \$40 million in assessment revenues.

#### FISCAL ANALYSIS

#### **EXECUTIVE BRANCH**

None provided.

#### **OFFICE OF LEGISLATIVE SERVICES**

The legislation's impact will depend on whether the State continues to provide financial assistance to all programs currently funded by the 0.53 percent assessment. To the extent that funding for existing programs is reduced or terminated during the FY 2006 - FY 2008 period, the amount of additional State funds required to support these programs would be reduced.

At present, the State imposes a 0.53 percent annual assessment on hospital revenues, capped at \$40 million. The program also retains unexpended assessment funds from prior fiscal years to support program activities and costs.

The FY 2006 recommended budget includes the following appropriations from the 0.53 percent assessment:

- C Federal qualified health centers: \$11 million (plus \$15 million in General Funds).
- C Statewide Health Information Network: \$1 million.
- C Infant Mortality Reduction Program: \$1.8 million.
- C Emergency Medical Services for Children: \$150,000.

The remaining \$26 million in program costs are classified "off-budget." The largest expenditure is \$22 million to reimburse the Division of Medical Assistance and Health Services for costs related to the expansion of Medicaid to pregnant women and infants with income up to 185 percent of the federal poverty level.

**FY 2006.** In FY 2006, \$35 million from the 0.53 percent assessment would be used to support the federal qualified health centers and \$5 million would be expended on: the Infant Mortality Reduction Program operated by the Department of Health and Senior Services; the Primary Care Physician and Dentist Loan Redemption Program operated by the Higher Education Student Assistance Authority; and the health information electronic data exchange technology program.

Assuming that the \$15 million in FY 2006 General Fund appropriations recommended for the federal qualified health centers is reallocated to support other programs funded by the 0.53 percent assessment, \$9 million in additional General Fund appropriations may be required in FY 2006 to maintain existing programs.

**FY 2007.** In FY 2007, \$35 million from the 0.53 percent assessment would be used to support the federal qualified health centers and \$5 million would be expended as provided above for FY 2006.

Approximately \$24 million in General Fund appropriations would be required to maintain existing programs supported by the 0.53 percent assessment.

**FY 2008.** In FY 2008, the entire \$40 million raised by the assessment would be used to support the federal qualified health centers. Approximately \$29 million in General Fund appropriations would be required to maintain existing programs supported by the 0.53 percent assessment.

Section:Human ServicesAnalyst:Jay HershbergApproved:David J. Rosen<br/>Legislative Budget and Finance Officer

This fiscal estimate has been prepared pursuant to P.L.1980, c.67.