34:13A-5.3

LEGISLATIVE HISTORY CHECKLIST

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LAWS OF: 2005 **CHAPTER:** 380

NJSA: 34:13A-5.3 (Concerns grievance arbitration clauses in public employment collective negotiation agreement)

BILL NO: A4162 (Substituted for S2618)

SPONSOR(S): Van Drew and others

DATE INTRODUCED: June 13, 2005

COMMITTEE: ASSEMBLY: Labor

SENATE: Labor

AMENDED DURING PASSAGE: No

DATE OF PASSAGE: ASSEMBLY: June 30, 2005

SENATE: January 9, 2006

DATE OF APPROVAL: January 12, 2006

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL (Original version of bill enacted)

A4162

SPONSOR'S STATEMENT: (Begins on page 4 of original bill) Yes

COMMITTEE STATEMENT: <u>ASSEMBLY</u>: <u>Yes</u>

SENATE: Yes

FLOOR AMENDMENT STATEMENTS: No

LEGISLATIVE FISCAL ESTIMATE: No

S2618

SPONSOR'S STATEMENT: (Begins on page 4 of original bill)

Yes

COMMITTEE STATEMENT: ASSEMBLY: No

SENATE: Yes

FLOOR AMENDMENT STATEMENTS: No

LEGISLATIVE FISCAL ESTIMATE: No

VETO MESSAGE: No

GOVERNOR'S PRESS RELEASE ON SIGNING: No

FOLLOWING WERE PRINTED:

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IS 3/19/08

P.L. 2005, CHAPTER 380, *approved January* 12, 2006 Assembly, No. 4162

1 **AN ACT** concerning collective negotiation agreement provisions for grievance arbitration and amending P.L.1968, c.303.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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- 1. Section 7 of P.L.1968, c.303 (C.34:13A-5.3) is amended to read as follows:
- 9 7. Except as hereinafter provided, public employees shall have, and 10 shall be protected in the exercise of, the right, freely and without fear of penalty or reprisal, to form, join and assist any employee 11 organization or to refrain from any such activity; provided, however, 12 that this right shall not extend to elected officials, members of boards 13 14 and commissions, managerial executives, or confidential employees, 15 except in a school district the term managerial executive shall mean the 16 superintendent of schools or his equivalent, nor, except where 17 established practice, prior agreement or special circumstances dictate 18 the contrary, shall any supervisor having the power to hire, discharge, 19 discipline, or to effectively recommend the same, have the right to be 20 represented in collective negotiations by an employee organization that 21 admits nonsupervisory personnel to membership, and the fact that any 22 organization has such supervisory employees as members shall not 23 deny the right of that organization to represent the appropriate unit in 24 collective negotiations; and provided further, that, except where 25 established practice, prior agreement, or special circumstances dictate 26 the contrary, no policeman shall have the right to join an employee 27 organization that admits employees other than policemen to 28 membership. The negotiating unit shall be defined with due regard for 29 the community of interest among the employees concerned, but the 30 commission shall not intervene in matters of recognition and unit 31 definition except in the event of a dispute.

Representatives designated or selected by public employees for the purposes of collective negotiation by the majority of the employees in a unit appropriate for such purposes or by the majority of the employees voting in an election conducted by the commission as authorized by this act shall be the exclusive representatives for collective negotiation concerning the terms and conditions of employment of the employees in such unit. Nothing herein shall be construed to prevent any official from meeting with an employee organization for the purpose of hearing the views and requests of its members in such unit so long as (a) the majority representative is

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

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1 informed of the meeting; (b) any changes or modifications in terms and 2 conditions of employment are made only through negotiation with the 3 majority representative; and (c) a minority organization shall not 4 present or process grievances. Nothing herein shall be construed to deny to any individual employee his rights under Civil Service laws or 5 6 regulations. When no majority representative has been selected as the 7 bargaining agent for the unit of which an individual employee is a part, 8 he may present his own grievance either personally or through an 9 appropriate representative or an organization of which he is a member 10 and have such grievance adjusted.

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A majority representative of public employees in an appropriate unit shall be entitled to act for and to negotiate agreements covering all employees in the unit and shall be responsible for representing the interest of all such employees without discrimination and without regard to employee organization membership. Proposed new rules or modifications of existing rules governing working conditions shall be negotiated with the majority representative before they are established. In addition, the majority representative and designated representatives of the public employer shall meet at reasonable times and negotiate in good faith with respect to grievances, disciplinary disputes, and other terms and conditions of employment. Nothing herein shall be construed as permitting negotiation of the standards or criteria for employee performance.

When an agreement is reached on the terms and conditions of employment, it shall be embodied in writing and signed by the authorized representatives of the public employer and the majority representative.

28 Public employers shall negotiate written policies setting forth 29 grievance and disciplinary review procedures by means of which their 30 employees or representatives of employees may appeal the 31 interpretation, application or violation of policies, agreements, and 32 administrative decisions, including disciplinary determinations, 33 affecting them, provided that such grievance and disciplinary review 34 procedures shall be included in any agreement entered into between 35 the public employer and the representative organization. grievance and disciplinary review procedures may provide for binding 36 37 arbitration as a means for resolving disputes. Except as otherwise 38 provided herein, the procedures agreed to by the parties may not 39 replace or be inconsistent with any alternate statutory appeal 40 procedure nor may they provide for binding arbitration of disputes 41 involving the discipline of employees with statutory protection under 42 tenure or civil service laws, except that such procedures may provide 43 for binding arbitration of disputes involving the minor discipline of any 44 public employees protected under the provisions of section 7 of 45 P.L.1968, c.303 (C.34:13A-5.3), other than public employees subject 46 to discipline pursuant to R.S.53:1-10. Grievance and disciplinary

review procedures established by agreement between the public employer and the representative organization shall be utilized for any dispute covered by the terms of such agreement. For the purposes of this section, minor discipline shall mean a suspension or fine of less than five days unless the employee has been suspended or fined an aggregate of 15 or more days or received more than three suspensions or fines of five days or less in one calendar year.

8 Where the State of New Jersey and the majority representative have 9 agreed to a disciplinary review procedure that provides for binding 10 arbitration of disputes involving the major discipline of any public 11 employee protected under the provisions of this section, other than 12 public employees subject to discipline pursuant to R.S.53:1-10, the grievance and disciplinary review procedures established by agreement 13 14 between the State of New Jersey and the majority representative shall 15 be utilized for any dispute covered by the terms of such agreement. For the purposes of this section, major discipline shall mean a removal, 16 17 disciplinary demotion, suspension or fine of more than five days, or less where the aggregate number of days suspended or fined in any one 18 19 calendar year is 15 or more days or unless the employee received more 20 than three suspensions or fines of five days or less in one calendar 21

In interpreting the meaning and extent of a provision of a collective negotiation agreement providing for grievance arbitration, a court or agency shall be bound by a presumption in favor of arbitration. Doubts as to the scope of an arbitration clause shall be resolved in favor of requiring arbitration.

27 (cf: P.L.2003, c.119, s.2)

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2. This act shall take effect immediately.

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STATEMENT

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This bill requires any court or agency, when interpreting the meaning and extent of a provision of a public employment collective negotiation agreement providing for grievance arbitration, to be bound by a legal presumption in favor of arbitration. The bill requires that any doubt as to the scope of an arbitration clause of the agreement be resolved in favor of requiring arbitration.

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Concerns grievance arbitration clauses in public employment collective negotiation agreement.

ASSEMBLY, No. 4162

STATE OF NEW JERSEY 211th LEGISLATURE

INTRODUCED JUNE 13, 2005

Sponsored by:

Assemblyman JEFF VAN DREW
District 1 (Cape May, Atlantic and Cumberland)
Assemblyman FREDERICK SCALERA
District 36 (Bergen, Essex and Passaic)
Assemblyman JOSEPH V. EGAN
District 17 (Middlesex and Somerset)
Assemblywoman BONNIE WATSON COLEMAN
District 15 (Mercer)

Co-Sponsored by:

Assemblyman Conners, Assemblywoman Greenstein, Assemblyman Chivukula and Senator Sweeney

SYNOPSIS

Concerns grievance arbitration clauses in public employment collective negotiation agreement.

CURRENT VERSION OF TEXT

As introduced.

(Sponsorship Updated As Of: 1/10/2006)

1 **AN ACT** concerning collective negotiation agreement provisions for grievance arbitration and amending P.L.1968, c.303.

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4 **BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

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- 1. Section 7 of P.L.1968, c.303 (C.34:13A-5.3) is amended to read as follows:
- 9 7. Except as hereinafter provided, public employees shall have, and 10 shall be protected in the exercise of, the right, freely and without fear 11 of penalty or reprisal, to form, join and assist any employee 12 organization or to refrain from any such activity; provided, however, 13 that this right shall not extend to elected officials, members of boards 14 and commissions, managerial executives, or confidential employees, 15 except in a school district the term managerial executive shall mean the 16 superintendent of schools or his equivalent, nor, except where 17 established practice, prior agreement or special circumstances dictate 18 the contrary, shall any supervisor having the power to hire, discharge, 19 discipline, or to effectively recommend the same, have the right to be 20 represented in collective negotiations by an employee organization that 21 admits nonsupervisory personnel to membership, and the fact that any 22 organization has such supervisory employees as members shall not 23 deny the right of that organization to represent the appropriate unit in 24 collective negotiations; and provided further, that, except where 25 established practice, prior agreement, or special circumstances dictate 26 the contrary, no policeman shall have the right to join an employee organization that admits employees other than policemen to 27 28 membership. The negotiating unit shall be defined with due regard for 29 the community of interest among the employees concerned, but the 30 commission shall not intervene in matters of recognition and unit 31 definition except in the event of a dispute.

Representatives designated or selected by public employees for the purposes of collective negotiation by the majority of the employees in a unit appropriate for such purposes or by the majority of the employees voting in an election conducted by the commission as authorized by this act shall be the exclusive representatives for collective negotiation concerning the terms and conditions of employment of the employees in such unit. Nothing herein shall be construed to prevent any official from meeting with an employee organization for the purpose of hearing the views and requests of its members in such unit so long as (a) the majority representative is informed of the meeting; (b) any changes or modifications in terms and conditions of employment are made only through negotiation with the

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

1 majority representative; and (c) a minority organization shall not

- 2 present or process grievances. Nothing herein shall be construed to
- 3 deny to any individual employee his rights under Civil Service laws or
- 4 regulations. When no majority representative has been selected as the
- 5 bargaining agent for the unit of which an individual employee is a part,
- 6 he may present his own grievance either personally or through an

7 appropriate representative or an organization of which he is a member

and have such grievance adjusted.

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A majority representative of public employees in an appropriate unit shall be entitled to act for and to negotiate agreements covering all employees in the unit and shall be responsible for representing the interest of all such employees without discrimination and without regard to employee organization membership. Proposed new rules or modifications of existing rules governing working conditions shall be negotiated with the majority representative before they are established. In addition, the majority representative and designated representatives of the public employer shall meet at reasonable times and negotiate in good faith with respect to grievances, disciplinary disputes, and other terms and conditions of employment. Nothing herein shall be construed as permitting negotiation of the standards or criteria for employee performance.

When an agreement is reached on the terms and conditions of employment, it shall be embodied in writing and signed by the authorized representatives of the public employer and the majority representative.

26 Public employers shall negotiate written policies setting forth 27 grievance and disciplinary review procedures by means of which their 28 employees or representatives of employees may appeal the 29 interpretation, application or violation of policies, agreements, and 30 administrative decisions, including disciplinary determinations, 31 affecting them, provided that such grievance and disciplinary review 32 procedures shall be included in any agreement entered into between 33 the public employer and the representative organization. 34 grievance and disciplinary review procedures may provide for binding 35 arbitration as a means for resolving disputes. Except as otherwise 36 provided herein, the procedures agreed to by the parties may not 37 replace or be inconsistent with any alternate statutory appeal 38 procedure nor may they provide for binding arbitration of disputes 39 involving the discipline of employees with statutory protection under 40 tenure or civil service laws, except that such procedures may provide 41 for binding arbitration of disputes involving the minor discipline of any 42 public employees protected under the provisions of section 7 of 43 P.L.1968, c.303 (C.34:13A-5.3), other than public employees subject 44 to discipline pursuant to R.S.53:1-10. Grievance and disciplinary 45 review procedures established by agreement between the public employer and the representative organization shall be utilized for any 46

A4162 VAN DREW, SCALERA

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dispute covered by the terms of such agreement. For the purposes of this section, minor discipline shall mean a suspension or fine of less than five days unless the employee has been suspended or fined an aggregate of 15 or more days or received more than three suspensions or fines of five days or less in one calendar year.

Where the State of New Jersey and the majority representative have agreed to a disciplinary review procedure that provides for binding

8 arbitration of disputes involving the major discipline of any public 9 employee protected under the provisions of this section, other than 10 public employees subject to discipline pursuant to R.S.53:1-10, the 11 grievance and disciplinary review procedures established by agreement 12 between the State of New Jersey and the majority representative shall 13 be utilized for any dispute covered by the terms of such agreement. 14 For the purposes of this section, major discipline shall mean a removal, 15 disciplinary demotion, suspension or fine of more than five days, or less where the aggregate number of days suspended or fined in any one 16 calendar year is 15 or more days or unless the employee received more 17 18 than three suspensions or fines of five days or less in one calendar 19 year.

In interpreting the meaning and extent of a provision of a collective negotiation agreement providing for grievance arbitration, a court or agency shall be bound by a presumption in favor of arbitration. Doubts as to the scope of an arbitration clause shall be resolved in favor of requiring arbitration.

25 (cf: P.L.2003, c.119, s.2)

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2. This act shall take effect immediately.

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STATEMENT

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This bill requires any court or agency, when interpreting the meaning and extent of a provision of a public employment collective negotiation agreement providing for grievance arbitration, to be bound by a legal presumption in favor of arbitration. The bill requires that any doubt as to the scope of an arbitration clause of the agreement be resolved in favor of requiring arbitration.

ASSEMBLY LABOR COMMITTEE

STATEMENT TO

ASSEMBLY, No. 4162

STATE OF NEW JERSEY

DATED: JUNE 13, 2005

The Assembly Labor Committee reports favorably Assembly Bill No. 4162.

This bill requires any court or agency, when interpreting the meaning and extent of a provision of a public employment collective negotiation agreement providing for grievance arbitration, to be bound by a legal presumption in favor of arbitration. The bill requires that any doubt as to the scope of an arbitration clause of the agreement be resolved in favor of requiring arbitration.

SENATE LABOR COMMITTEE

STATEMENT TO

ASSEMBLY, No. 4162

STATE OF NEW JERSEY

DATED: DECEMBER 1, 2005

The Senate Labor Committee reports favorably Assembly Bill No. 4162
This bill requires any court or agency, when interpreting the meaning and extent of a provision of a public employment collective negotiation agreement providing for grievance arbitration, to be bound by a legal presumption in favor of arbitration. The bill requires that any doubt as to the scope of an arbitration clause of the agreement be resolved in favor of requiring arbitration.

SENATE, No. 2618

STATE OF NEW JERSEY 211th LEGISLATURE

INTRODUCED JUNE 16, 2005

Sponsored by: Senator STEPHEN M. SWEENEY District 3 (Salem, Cumberland and Gloucester)

SYNOPSIS

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CURRENT VERSION OF TEXT

As introduced.



1 **AN ACT** concerning collective negotiation agreement provisions for grievance arbitration and amending P.L.1968, c.303.

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S2618 SWEENEY

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SENATE LABOR COMMITTEE

STATEMENT TO

SENATE, No. 2618

STATE OF NEW JERSEY

DATED: DECEMBER 1, 2005

The Senate Labor Committee reports favorably Senate Bill No. 2618. This bill requires any court or agency, when interpreting the meaning and extent of a provision of a public employment collective negotiation agreement providing for grievance arbitration, to be bound by a legal presumption in favor of arbitration. The bill requires that any doubt as to the scope of an arbitration clause of the agreement be resolved in favor of requiring arbitration.