#### 54:10A-4

#### LEGISLATIVE HISTORY CHECKLIST

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**LAWS OF**: 2005 **CHAPTER**: 127

**NJSA:** 54:10A-4 (Concerns allowance of deduction for certain qualified production activities income)

BILL NO: A4294 (Substituted for S2638)

SPONSOR(S): Cryan and Vas

DATE INTRODUCED: June 27, 2005

COMMITTEE: ASSEMBLY: Budget

SENATE

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**FOLLOWING ARE ATTACHED IF AVAILABLE:** 

FINAL TEXT OF BILL (Original version of bill enacted)

A4294

**SPONSOR'S STATEMENT**: (Begins on page 14 of original bill) Yes

COMMITTEE STATEMENT: <u>ASSEMBLY</u>: <u>Yes</u>

SENATE: No

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL ESTIMATE: No

S2638

**SPONSOR'S STATEMENT**: (Begins on page 13 of original bill)

Yes

**COMMITTEE STATEMENT:** ASSEMBLY: No

**SENATE**: Yes <u>6-20-2005 (Bud & App)</u>

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FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL ESTIMATE: Yes

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GOVERNOR'S PRESS RELEASE ON SIGNING: No

#### **FOLLOWING WERE PRINTED:**

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## P.L. 2005, CHAPTER 127, *approved July 2*, *2005*Assembly, No. 4294

1 AN ACT concerning the allowance of deductions for certain qualified 2 production activities income under the corporation business tax and 3 the gross income tax, amending P.L.1945, c.162 and supplementing 4 Title 54A of the New Jersey Statutes.

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**BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

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- 9 1. Section 4 of P.L.1945, c.162 (C.54:10A-4) is amended to read as follows:
- 4. For the purposes of this act, unless the context requires a different meaning:
- (a) "Commissioner" or "director" shall mean the Director of the
   Division of Taxation of the State Department of the Treasury.
  - (b) "Allocation factor" shall mean the proportionate part of a taxpayer's net worth or entire net income used to determine a measure of its tax under this act.
  - (c) "Corporation" shall mean any corporation, joint-stock company or association and any business conducted by a trustee or trustees wherein interest or ownership is evidenced by a certificate of interest or ownership or similar written instrument, any other entity classified as a corporation for federal income tax purposes, and any state or federally chartered building and loan association or savings and loan association.
- 25 (d) "Net worth" shall mean the aggregate of the values disclosed 26 by the books of the corporation for (1) issued and outstanding capital 27 stock, (2) paid-in or capital surplus, (3) earned surplus and undivided profits, and (4) surplus reserves which can reasonably be expected to 28 29 accrue to holders or owners of equitable shares, not including 30 reasonable valuation reserves, such as reserves for depreciation or 31 obsolescence or depletion. Notwithstanding the foregoing, net worth 32 shall not include any deduction for the amount of the excess 33 depreciation described in paragraph (2)(F) of subsection (k) of this 34 section. The foregoing aggregate of values shall be reduced by 50% of the amount disclosed by the books of the corporation for investment 35 in the capital stock of one or more subsidiaries, which investment is 36 37 defined as ownership (1) of at least 80% of the total combined voting power of all classes of stock of the subsidiary entitled to vote and (2) 38 39 of at least 80% of the total number of shares of all other classes of stock except nonvoting stock which is limited and preferred as to 40

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

- 1 dividends. In the case of investment in an entity organized under the
- 2 laws of a foreign country, the foregoing requisite degree of ownership
- 3 shall effect a like reduction of such investment from the net worth of
- 4 the taxpayer, if the foreign entity is considered a corporation for any
- 5 purpose under the United States federal income tax laws, such as (but
- 6 not by way of sole examples) for the purpose of supplying deemed
- 7 paid foreign tax credits or for the purpose of status as a controlled
- 8 foreign corporation. In calculating the net worth of a taxpayer entitled
- 9 to reduction for investment in subsidiaries, the amount of liabilities of
- 10 the taxpayer shall be reduced by such proportion of the liabilities as
- 11 corresponds to the ratio which the excluded portion of the subsidiary
- values bears to the total assets of the taxpayer.

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In the case of banking corporations which have international banking facilities as defined in subsection (n), the foregoing aggregate of values shall also be reduced by retained earnings of the international banking facility. Retained earnings means the earnings accumulated over the life of such facility and shall not include the distributive share of dividends paid and federal income taxes paid or payable during the tax year.

If in the opinion of the commissioner, the corporation's books do not disclose fair valuations the commissioner may make a reasonable determination of the net worth which, in his opinion, would reflect the fair value of the assets, exclusive of subsidiary investments as defined aforesaid, carried on the books of the corporation, in accordance with sound accounting principles, and such determination shall be used as net worth for the purpose of this act.

- (e) (Deleted by amendment, P.L.1998, c.114.)
- (f) "Investment company" shall mean any corporation whose business during the period covered by its report consisted, to the extent of at least 90% thereof of holding, investing and reinvesting in stocks, bonds, notes, mortgages, debentures, patents, patent rights and other securities for its own account, but this shall not include any corporation which: (1) is a merchant or a dealer of stocks, bonds and other securities, regularly engaged in buying the same and selling the same to customers; or (2) had less than 90% of its average gross assets in New Jersey, at cost, invested in stocks, bonds, debentures, mortgages, notes, patents, patent rights or other securities or consisting of cash on deposit during the period covered by its report; or (3) is a banking corporation, a savings institution, or a financial business corporation as defined in the Corporation Business Tax Act.
- 41 (g) "Regulated investment company" shall mean any corporation 42 which for a period covered by its report, is registered and regulated 43 under the Investment Company Act of 1940 (54 Stat. 789), as 44 amended.
- (h) "Taxpayer" shall mean any corporation, and any partnership required, or consenting, to report or to pay taxes, interest or penalties

under this act. "Taxpayer" shall not include a partnership that is listed
on a United States national stock exchange.

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- (i) "Fiscal year" shall mean an accounting period ending on any day other than the last day of December on the basis of which the taxpayer is required to report for federal income tax purposes.
- 6 (j) Except as herein provided, "privilege period" shall mean the 7 calendar or fiscal accounting period for which a tax is payable under 8 this act.
  - (k) "Entire net income" shall mean total net income from all sources, whether within or without the United States, and shall include the gain derived from the employment of capital or labor, or from both combined, as well as profit gained through a sale or conversion of capital assets.

14 For the purpose of this act, the amount of a taxpayer's entire net 15 income shall be deemed prima facie to be equal in amount to the taxable income, before net operating loss deduction and special 16 17 deductions, which the taxpayer is required to report, or, if the taxpayer 18 is classified as a partnership for federal tax purposes, would otherwise 19 be required to report, to the United States Treasury Department for 20 the purpose of computing its federal income tax, provided however, 21 that in the determination of such entire net income,

- (1) Entire net income shall exclude for the periods set forth in paragraph (2)(F)(i) of this subsection, any amount, except with respect to qualified mass commuting vehicles as described in section 168(f)(8)(D)(v) of the Internal Revenue Code as in effect immediately prior to January 1, 1984, which is included in a taxpayer's federal taxable income solely as a result of an election made pursuant to the provisions of paragraph (8) of that section.
- (2) Entire net income shall be determined without the exclusion, deduction or credit of:
- (A) The amount of any specific exemption or credit allowed in any law of the United States imposing any tax on or measured by the income of corporations [;].
- (B) Any part of any income from dividends or interest on any kind of stock, securities or indebtedness, except as provided in paragraph (5) of subsection (k) of this section [;].
- (C) Taxes paid or accrued to the United States, a possession or 37 38 territory of the United States, a state, a political subdivision thereof, 39 or the District of Columbia, or to any foreign country, state, province, 40 territory or subdivision thereof, on or measured by profits or income, or business presence or business activity, or the tax imposed by this 41 42 act, or any tax paid or accrued with respect to subsidiary dividends 43 excluded from entire net income as provided in paragraph (5) of 44 subsection (k) of this section[;].
- 45 (D) (Deleted by amendment, P.L.1985, c.143.)
- 46 (E) (Deleted by amendment, P.L.1995, c.418.)

1 (F) (i) The amount by which depreciation reported to the United 2 States Treasury Department for property placed in service on and after 3 January 1, 1981, but prior to taxpayer fiscal or calendar accounting 4 years beginning on and after the effective date of P.L.1993, c.172, for purposes of computing federal taxable income in accordance with 5 section 168 of the Internal Revenue Code in effect after December 31, 6 7 1980, exceeds the amount of depreciation determined in accordance 8 with the Internal Revenue Code provisions in effect prior to January 1, 9 1981, but only with respect to a taxpayer's accounting period ending 10 after December 31, 1981; provided, however, that where a taxpayer's 11 accounting period begins in 1981 and ends in 1982, no modification 12 shall be required with respect to this paragraph (F) for the report filed 13 for such period with respect to property placed in service during that 14 part of the accounting period which occurs in 1981. The provisions 15 of this subparagraph shall not apply to assets placed in service prior to January 1, 1998 of a gas, gas and electric, and electric public utility 16 17 that was subject to the provisions of P.L.1940, c.5 (C.54:30A-49 et 18 seq.) prior to 1998.

(ii) For the periods set forth in subparagraph (F)(i) of this subsection, any amount, except with respect to qualified mass commuting vehicles as described in section 168(f)(8)(D)(v) of the Internal Revenue Code as in effect immediately prior to January 1, 1984, which the taxpayer claimed as a deduction in computing federal income tax pursuant to a qualified lease agreement under paragraph (8) of that section.

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The director shall promulgate rules and regulations necessary to carry out the provisions of this section, which rules shall provide, among others, the manner in which the remaining life of property shall be reported.

30 (G) (i) The amount of any civil, civil administrative, or criminal 31 penalty or fine, including a penalty or fine under an administrative 32 consent order, assessed and collected for a violation of a State or federal environmental law, an administrative consent order, or an 33 34 environmental ordinance or resolution of a local governmental entity, 35 and any interest earned on the penalty or fine, and any economic benefits having accrued to the violator as a result of a violation, which 36 37 benefits are assessed and recovered in a civil, civil administrative, or 38 criminal action, or pursuant to an administrative consent order. The 39 provisions of this paragraph shall not apply to a penalty or fine 40 assessed or collected for a violation of a State or federal 41 environmental law, or local environmental ordinance or resolution, if the penalty or fine was for a violation that resulted from fire, riot, 42 sabotage, flood, storm event, natural cause, or other act of God 43 44 beyond the reasonable control of the violator, or caused by an act or 45 omission of a person who was outside the reasonable control of the 46 violator.

- 1 (ii) The amount of treble damages paid to the Department of 2 Environmental Protection pursuant to subsection a. of section 7 of 3 P.L.1976, c.141 (C.58:10-23.11f), for costs incurred by the 4 department in removing, or arranging for the removal of, an 5 unauthorized discharge upon failure of the discharger to comply with 6 a directive from the department to remove, or arrange for the removal 7 of, the discharge.
- 8 (H) The amount of any sales and use tax paid by a utility vendor 9 pursuant to section 71 of P.L.1997, c.162.
- 10 (I) Interest paid, accrued or incurred for the privilege period to a 11 related member, as defined in section 5 of P.L.2002, c.40 12 (C.54:10A-4.4), except that a deduction shall be permitted to the 13 extent that the taxpayer establishes by clear and convincing evidence, 14 as determined by the director, that: (i) a principal purpose of the 15 transaction giving rise to the payment of the interest was not to avoid taxes otherwise due under Title 54 of the Revised Statutes or Title 16 17 54A of the New Jersey Statutes, (ii) the interest is paid pursuant to arm's length contracts at an arm's length rate of interest, and (iii)(aa) 18 19 the related member was subject to a tax on its net income or receipts 20 in this State or another state or possession of the United States or in 21 a foreign nation, (bb) a measure of the tax includes the interest 22 received from the related member, and (cc) the rate of tax applied to 23 the interest received by the related member is equal to or greater than a rate three percentage points less than the rate of tax applied to 24 25 taxable interest by this State.

A deduction shall also be permitted if the taxpayer establishes by clear and convincing evidence, as determined by the director, that the disallowance of a deduction is unreasonable, or the taxpayer and the director agree in writing to the application or use of an alternative method of apportionment under section 8 of P.L.1945, c.162 (C.54:10A-8); nothing in this subsection shall be construed to limit or negate the director's authority to otherwise enter into agreements and compromises otherwise allowed by law.

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42 43 A deduction shall also be permitted to the extent that the taxpayer establishes by a preponderance of the evidence, as determined by the director, that the interest is directly or indirectly paid, accrued or incurred to (i) a related member in a foreign nation which has in force a comprehensive income tax treaty with the United States, provided however that the taxpayer shall disclose on its return for the privilege period the name of the related member, the amount of the interest, the relevant foreign nation, and such other information as the director may prescribe or (ii) to an independent lender and the taxpayer guarantees the debt on which the interest is required.

(J) Amounts deducted for federal tax purposes pursuant to section
 199 of the federal Internal Revenue Code of 1986, 26 U.S.C. s.199,
 except that this exclusion shall not apply to amounts deducted

- 1 pursuant to that section that are exclusively based upon domestic
- 2 production gross receipts of the taxpayer which are derived only from
- 3 any lease, rental, license, sale, exchange, or other disposition of
- 4 qualifying production property which the taxpayer demonstrates to the
- 5 satisfaction of the director was manufactured or produced by the
- 6 <u>taxpayer in whole or in significant part within the United States but</u>
- 7 <u>not qualified production property that was grown or extracted by the</u>
- 8 <u>taxpayer</u>. "Manufactured or produced" as used in this paragraph shall
- 9 <u>be limited to performance of an operation or series of operations the</u>
- 10 <u>object of which is to place items of tangible personal property in a</u>
- 11 <u>form, composition, or character different from that in which they were</u>
- 12 acquired. The change in form, composition, or character shall be a
- 13 <u>substantial change, and result in a transformation of property into a</u>
- 14 <u>different or substantially more usable product</u>.

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- (3) The commissioner may, whenever necessary to properly reflect the entire net income of any taxpayer, determine the year or period in which any item of income or deduction shall be included, without being limited to the method of accounting employed by the taxpayer.
- (4) There shall be allowed as a deduction from entire net income of a banking corporation, to the extent not deductible in determining federal taxable income, the eligible net income of an international banking facility determined as follows:
- (A) The eligible net income of an international banking facility shall be the amount remaining after subtracting from the eligible gross income the applicable expenses;
- (B) Eligible gross income shall be the gross income derived by an international banking facility, which shall include, but not be limited to, gross income derived from:
- (i) Making, arranging for, placing or carrying loans to foreign persons, provided, however, that in the case of a foreign person which is an individual, or which is a foreign branch of a domestic corporation (other than a bank), or which is a foreign corporation or foreign partnership which is controlled by one or more domestic corporations (other than banks), domestic partnerships or resident individuals, all the proceeds of the loan are for use outside of the United States;
- 36 (ii) Making or placing deposits with foreign persons which are 37 banks or foreign branches of banks (including foreign subsidiaries) or 38 foreign branches of the taxpayers or with other international banking 39 facilities;
- 40 (iii) Entering into foreign exchange trading or hedging transactions 41 related to any of the transactions described in this paragraph; or
- 42 (iv) Such other activities as an international banking facility may, 43 from time to time, be authorized to engage in;
- 44 (C) Applicable expenses shall be any expense or other deductions 45 attributable, directly or indirectly, to the eligible gross income 46 described in subparagraph (B) of this paragraph.

- (5) Entire net income shall exclude 100% of dividends which were included in computing such taxable income for federal income tax purposes, paid to the taxpayer by one or more subsidiaries owned by the taxpayer to the extent of the 80% or more ownership of investment described in subsection (d) of this section and shall exclude 50% of dividends which were included in computing such taxable income for federal income tax purposes, paid to the taxpayer by one or more subsidiaries owned by the taxpayer to the extent of 50% or more ownership of investment, such ownership of investment calculated in the same manner as the 80% or more of ownership of investment is calculated as described in subsection (d) of this section.
  - (6) (A) Net operating loss deduction. There shall be allowed as a deduction for the privilege period the net operating loss carryover to that period.

- (B) Net operating loss carryover. A net operating loss for any privilege period ending after June 30, 1984 shall be a net operating loss carryover to each of the seven privilege periods following the period of the loss. The entire amount of the net operating loss for any privilege period (the "loss period") shall be carried to the earliest of the privilege periods to which the loss may be carried. The portion of the loss which shall be carried to each of the other privilege periods shall be the excess, if any, of the amount of the loss over the sum of the entire net income, computed without the exclusions permitted in paragraphs (4) and (5) of this subsection or the net operating loss deduction provided by subparagraph (A) of this paragraph, for each of the prior privilege periods to which the loss may be carried.
- (C) Net operating loss. For purposes of this paragraph the term "net operating loss" means the excess of the deductions over the gross income used in computing entire net income without the net operating loss deduction provided for in subparagraph (A) of this paragraph and the exclusions in paragraphs (4) and (5) of this subsection.
- (D) Change in ownership. Where there is a change in 50% or more of the ownership of a corporation because of redemption or sale of stock and the corporation changes the trade or business giving rise to the loss, no net operating loss sustained before the changes may be carried over to be deducted from income earned after such changes. In addition where the facts support the premise that the corporation was acquired under any circumstances for the primary purpose of the use of its net operating loss carryover, the director may disallow the carryover.
- 41 (E) Notwithstanding the provisions of this paragraph (6) of 42 subsection (k) of this section to the contrary, for privilege periods 43 beginning during calendar year 2002 and calendar year 2003, no 44 deduction for any net operating loss carryover shall be allowed and for 45 privilege periods beginning during calendar year 2004 and calendar 46 year 2005, there shall be allowed as a deduction for the privilege

1 period so much of the net operating loss carryover as reduces entire

- 2 net income otherwise calculated by 50%. If and only to the extent
- 3 that any net operating loss carryover deduction is disallowed by reason
- 4 of this subparagraph (E), the date on which the amount of the
- disallowed net operating loss carryover deduction would otherwise 5
- 6 expire shall be extended by a period equal to the period for which
- 7 application of the net operating loss was disallowed by this
- 8 subparagraph.

- 9 Provided, that this subparagraph (E) shall not restrict the surrender
- 10 or acquisition of corporation business tax benefit certificates pursuant
- 11 to section 1 of P.L.1997, c.334 (C.34:1B-7.42a) and shall not restrict
- 12 the application of corporation business tax benefit certificates pursuant
- 13 to section 2 of P.L.1997, c.334 (C.54:10A-4.2).
- 14 (7) The entire net income of gas, electric and gas and electric public
- 15 utilities that were subject to the provisions of P.L.1940, c.5
- (C.54:30A-49 et seq.) prior to 1998, shall be adjusted by substituting 16
- 17 the New Jersey depreciation allowance for federal tax depreciation
- 18 with respect to assets placed in service prior to January 1, 1998. For
- 19 gas, electric, and gas and electric public utilities that were subject to
- 20 the provisions of P.L.1940, c.5 (C.54:30A-49 et seq.) prior to 1998,
- 21 the New Jersey depreciation allowance shall be computed as follows:
- 22 All depreciable assets placed in service prior to January 1, 1998 shall
- 23 be considered a single asset account. The New Jersey tax basis of this
- depreciable asset account shall be an amount equal to the carryover 24
- adjusted basis for federal income tax purposes on December 31, 1997 25
- 26 of all depreciable assets in service on December 31, 1997, increased
- 27 by the excess, of the "net carrying value," defined to be adjusted book
- basis of all assets and liabilities, excluding deferred income taxes, 29 recorded on the public utility's books of account on December 31,
- 1997, over the carryover adjusted basis for federal income tax 30
- 31 purposes on December 31, 1997 of all assets and liabilities owned by
- 32 the gas, electric, or gas and electric public utility as of December 31,
- 1997. "Books of account" for gas, gas and electric, and electric public 33
- 34 utilities means the uniform system of accounts as promulgated by the
- 35 Federal Energy Regulatory Commission and adopted by the Board of
- Public Utilities. The following adjustments to entire net income shall 36
- 37 be made pursuant to this section:
- 38 (A) Depreciation for property placed in service prior to January 1, 39 1998 shall be adjusted as follows:
- 40 (i) Depreciation for federal income tax purposes shall be disallowed 41 in full.
- 42 (ii) A deduction shall be allowed for the New Jersey depreciation
- 43 allowance. The New Jersey depreciation allowance shall be computed
- 44 for the single asset account described above based on the New Jersey
- 45 tax basis as adjusted above as if all assets in the single asset account
- 46 were first placed in service on January 1, 1998. Depreciation shall be

- computed using the straight line method over a thirty-year life. A full year's depreciation shall be allowed in the initial tax year. No half-year convention shall apply. The depreciable basis of the single account shall be reduced by the adjusted federal tax basis of assets sold, retired, or otherwise disposed of during any year on which gain or loss
- 6 is recognized for federal income tax purposes as described in subparagraph (B) of this paragraph.

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- (B) Gains and losses on sales, retirements and other dispositions of assets placed in service prior to January 1, 1998 shall be recognized and reported on the same basis as for federal income tax purposes.
- (C) The Director of the Division of Taxation shall promulgate regulations describing the methodology for allocating the single asset account in the event that a portion of the utility's operations are separated, spun-off, transferred to a separate company or otherwise desegregated.
- (8) In the case of taxpayers that are gas, electric, gas and electric, or telecommunication public utilities as defined pursuant to subsection (q) of this section, the director shall have authority to promulgate rules and issue guidance correcting distortions and adjusting timing differences resulting from the adoption of P.L.1997, c.162 (C.54:10A-5.25 et al.).
- 22 (9) Notwithstanding paragraph (1) of this subsection, entire net 23 income shall not include the income derived by a corporation 24 organized in a foreign country from the international operation of a 25 ship or ships, or from the international operation of aircraft, if such 26 income is exempt from federal taxation pursuant to section 883 of the 27 federal Internal Revenue Code of 1986, 26 U.S.C. s.883.
- 28 (10) Entire net income shall exclude all income of an alien 29 corporation the activities of which are limited in this State to investing 30 or trading in stocks and securities for its own account, investing or 31 trading in commodities for its own account, or any combination of 32 those activities, within the meaning of section 864 of the federal Internal Revenue Code of 1986, 26 U.S.C. s.864, as in effect on 33 34 December 31, 1998. Notwithstanding the previous sentence, if an alien 35 corporation undertakes one or more infrequent, extraordinary or 36 non-recurring activities, including but not limited to the sale of 37 tangible property, only the income from such infrequent, extraordinary 38 or non-recurring activity shall be subject to the tax imposed pursuant 39 to P.L.1945, c.162 (C.54:10A-1 et seq.), and that amount of income 40 subject to tax shall be determined without regard to the allocation to 41 that specific transaction of any general business expense of the taxpayer and shall be specifically assigned to this State for taxation by 42 43 this State without regard to section 6 of P.L.1945, c.162 44 (C.54:10A-6). For the purposes of this paragraph, "alien corporation" 45 means a corporation organized under the laws of a jurisdiction other 46 than the United States or its political subdivisions.

- 1 (11) No deduction shall be allowed for research and experimental 2 expenditures, to the extent that those research and experimental 3 expenditures are qualified research expenses or basic research 4 payments for which an amount of credit is claimed pursuant to section 1 of P.L.1993, c.175 (C.54:10A-5.24) unless those research and 5 6 experimental expenditures are also used to compute a federal credit claimed pursuant to section 41 of the federal Internal Revenue Code 7 8 of 1986, 26 U.S.C. s.41.
- 9 (12) (A) Notwithstanding the provisions of subsection (k) of 10 section 168 of the federal Internal Revenue Code of 1986, 26 U.S.C. s.168, subsection (b) of section 1400L of the federal Internal Revenue 11 Code of 1986, 26 U.S.C. s.1400L, or any other federal law, for 12 13 property acquired after September 10, 2001, the depreciation 14 deduction otherwise allowed pursuant to section 167 of the federal 15 Internal Revenue Code of 1986, 26 U.S.C. s.167, shall be determined pursuant to the provisions of the federal Internal Revenue Code of 16 17 1986 (26 U.S.C. s.1 et seq.) in effect on December 31, 2001.
  - (B) The director shall prescribe the rules and regulations necessary to carry out the provisions of this paragraph, including, among others, those for determining the adjusted basis of the acquired property for the purposes of the Corporation Business Tax Act (1945), P.L.1945, c.162.

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- (13) (A) Notwithstanding the provisions of section 179 of the federal Internal Revenue Code of 1986, 26 U.S.C. s.179, for property placed in service on or after January 1, 2004, the costs that a taxpayer may otherwise elect to treat as an expense which is not chargeable to a capital account shall be determined pursuant to the provisions of the federal Internal Revenue Code of 1986 (26 U.S.C. s.1 et seq.) in effect on December 31, 2002.
- (B) The director shall prescribe the rules and regulations necessary to carry out the provisions of this paragraph, including, among others, those for determining the adjusted basis of the acquired property for the purposes of the Corporation Business Tax Act (1945), P.L.1945, c.162.
- (l) "Real estate investment trust" shall mean any corporation, trust or association qualifying and electing to be taxed as a real estate investment trust under federal law.
- 38 (m) "Financial business corporation" shall mean any corporate 39 enterprise which is (1) in substantial competition with the business of 40 national banks and which (2) employs moneyed capital with the object 41 of making profit by its use as money, through discounting and negotiating promissory notes, drafts, bills of exchange and other 42 evidences of debt; buying and selling exchange; making of or dealing 43 44 in secured or unsecured loans and discounts; dealing in securities and 45 shares of corporate stock by purchasing and selling such securities and 46 stock without recourse, solely upon the order and for the account of

1 customers; or investing and reinvesting in marketable obligations 2 evidencing indebtedness of any person, copartnership, association or 3 corporation in the form of bonds, notes or debentures commonly 4 known as investment securities; or dealing in or underwriting obligations of the United States, any state or any political subdivision 5 6 thereof, or of a corporate instrumentality of any of them. This shall 7 include, without limitation of the foregoing, business commonly 8 known as industrial banks, dealers in commercial paper and 9 acceptances, sales finance, personal finance, small loan and mortgage 10 financing businesses, as well as any other enterprise employing 11 moneyed capital coming into competition with the business of national 12 banks; provided that the holding of bonds, notes, or other evidences 13 of indebtedness by individual persons not employed or engaged in the banking or investment business and representing merely personal 14 15 investments not made in competition with the business of national banks, shall not be deemed financial business. Nor shall "financial 16 17 business" include national banks, production credit associations 18 organized under the Farm Credit Act of 1933 or the Farm Credit Act 19 of 1971, Pub.L.92-181 (12 U.S.C. s.2091 et seq.), stock and mutual 20 insurance companies duly authorized to transact business in this State, 21 security brokers or dealers or investment companies or bankers not 22 employing moneyed capital coming into competition with the business 23 of national banks, real estate investment trusts, or any of the following 24 entities organized under the laws of this State: credit unions, savings 25 banks, savings and loan and building and loan associations, 26 pawnbrokers, and State banks and trust companies.

27 (n) "International banking facility" shall mean a set of asset and 28 liability accounts segregated on the books and records of a depository 29 institution, United States branch or agency of a foreign bank, or an 30 Edge or Agreement Corporation that includes only international 31 banking facility time deposits and international banking facility 32 extensions of credit as such terms are defined in section 204.8(a)(2) 33 and section 204.8(a)(3) of Regulation D of the board of governors of 34 the Federal Reserve System, 12 CFR Part 204, effective December 3, 35 1981. In the event that the United States enacts a law, or the board 36 of governors of the Federal Reserve System adopts a regulation which 37 amends the present definition of international banking facility or of 38 such facilities' time deposits or extensions of credit, the Commissioner 39 of Banking and Insurance shall forthwith adopt regulations defining 40 such terms in the same manner as such terms are set forth in the laws 41 of the United States or the regulations of the board of governors of the Federal Reserve System. The regulations of the Commissioner of 42 Banking and Insurance shall thereafter provide the applicable 43 44 definitions.

45 (o) "S corporation" means a corporation included in the definition 46 of an "S corporation" pursuant to section 1361 of the federal Internal

1 Revenue Code of 1986, 26 U.S.C. s.1361.

- (p) "New Jersey S corporation" means a corporation that is an S corporation; which has made a valid election pursuant to section 3 of P.L.1993, c.173 (C.54:10A-5.22); and which has been an S corporation continuously since the effective date of the valid election made pursuant to section 3 of P.L.1993, c.173 (C.54:10A-5.22).
  - (q) "Public Utility" means "public utility" as defined in R.S.48:2-13.
- 8 (r) "Qualified investment partnership" means a partnership under 9 this act that has more than 10 members or partners with no member or 10 partner owning more than a 50% interest in the entity and that derives 11 at least 90% of its gross income from dividends, interest, payments 12 with respect to securities loans, and gains from the sale or other disposition of stocks or securities or foreign currencies or 13 14 commodities or other similar income (including but not limited to gains 15 from swaps, options, futures or forward contracts) derived with respect to its business of investing or trading in those stocks, 16 17 securities, currencies or commodities, but "investment partnership" shall not include a "dealer in securities" within the meaning of section 18 19 1236 of the federal Internal Revenue Code of 1986, 26 U.S.C. s.1236.
- 20 (s) "Savings institution" means a state or federally chartered 21 building and loan association, savings and loan association, or savings 22 bank.
  - (t) "Partnership" means an entity classified as a partnership for federal income tax purposes.
- 25 (cf: P.L.2004, c.65, s.24)

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27 2. (New section) Notwithstanding the provisions of 28 N.J.S.54A:5-1, if any, or any other law to the contrary, for the 29 purposes of determining the amount of a category of income pursuant 30 to N.J.S.54A:5-1 that is net of expenses, no amounts shall be taken as 31 a deduction pursuant to section 199 of the federal Internal Revenue 32 Code of 1986, 26 U.S.C. s.199, and the deduction of any amounts pursuant to section 199 of the federal Internal Revenue Code of 1986, 33 34 26 U.S.C. s.199 shall be disallowed except that this disallowance shall 35 not apply to amounts deducted pursuant to section 199 of the federal Internal Revenue Code of 1986 that are exclusively based upon 36 37 domestic production gross receipts of the taxpayer or allocable to the 38 taxpayer under that section which are derived only from any lease, 39 rental, license, sale, exchange, or other disposition of qualifying 40 production property which the taxpayer shall demonstrate to the 41 satisfaction of the director was manufactured or produced by the 42 taxpayer in whole or in significant part within the United States but 43 not qualified production property that was grown or extracted by the taxpayer. "Manufactured or produced" as used in this paragraph shall 44 45 be limited to performance of an operation or series of operations the 46 object of which is to place items of tangible personal property in a

form, composition, or character different from that in which they were acquired. The change in form, composition, or character shall be a substantial change, and result in a transformation of property into a different or substantially more usable product.

3. This act shall take effect immediately and section 1 shall apply to privilege periods beginning after December 31, 2004 and section 2 shall apply to taxable years beginning after December 31, 2004.

#### **STATEMENT**

This bill amends the corporation business tax and the gross income tax to disallow a deduction for certain qualified production activities income that was recently provided for federal income tax purposes under the American Jobs Creation Act of 2004 (Pub.L 108-377).

This income is defined in the federal law as profits — that is, receipts minus direct and allocated costs — from manufacturing, producing, growing or extracting, from food processing (but not retail food sales), from software development, from filmmaking and sound recordings, from the production of electricity, natural gas and potable water, and from construction, from engineering or architectural services performed in the United States for construction projects in the United States, and under some special circumstances from agricultural and horticultural production. Under the federal law, businesses for 2005 can claim a deduction equal to 3 percent of qualified production activities income; the percentage gradually rises in succeeding years, reaching 9 percent for 2010.

This bill "uncouples" the corporation business tax and the gross income tax from these changes, a technique used in 1982 and thereafter to eliminate the fiscal impact of the federal Accelerated Cost Recovery System depreciation rates and in 2002 and thereafter to eliminate the fiscal impact of federal bonus depreciation under the federal Job Creation and Worker Assistance Act of 2002.

The uncoupling under this bill will <u>not</u> apply for the following categories of gross receipts: from qualifying production property which was manufactured or produced by the taxpayer. The uncoupling <u>will</u> apply to the other activities described above and that are set forth under the American Jobs Creation Act of 2004, and the uncoupling <u>will</u> apply to qualified production property that was grown or extracted by the taxpayer.

Decouples corporation business tax and gross income tax from federal deduction of certain qualified production activities income.

## ASSEMBLY, No. 4294

## STATE OF NEW JERSEY 211th LEGISLATURE

INTRODUCED JUNE 27, 2005

Sponsored by:
Assemblyman JOSEPH CRYAN
District 20 (Union)
Assemblyman JOSEPH VAS
District 19 (Middlesex)
Assemblyman JOSEPH R. MALONE, III
District 30 (Burlington, Mercer, Monmouth and Ocean)

**Co-Sponsored by: Senator Bryant** 

#### **SYNOPSIS**

Decouples corporation business tax and gross income tax from federal deduction of certain qualified production activities income.

#### **CURRENT VERSION OF TEXT**

As introduced.



(Sponsorship Updated As Of: 7/1/2005)

AN ACT concerning the allowance of deductions for certain qualified production activities income under the corporation business tax and the gross income tax, amending P.L.1945, c.162 and supplementing Title 54A of the New Jersey Statutes.

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**BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

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- 1. Section 4 of P.L.1945, c.162 (C.54:10A-4) is amended to read as follows:
- 4. For the purposes of this act, unless the context requires a different meaning:
- (a) "Commissioner" or "director" shall mean the Director of the Division of Taxation of the State Department of the Treasury.
- (b) "Allocation factor" shall mean the proportionate part of a taxpayer's net worth or entire net income used to determine a measure of its tax under this act.
- (c) "Corporation" shall mean any corporation, joint-stock company or association and any business conducted by a trustee or trustees wherein interest or ownership is evidenced by a certificate of interest or ownership or similar written instrument, any other entity classified as a corporation for federal income tax purposes, and any state or federally chartered building and loan association or savings and loan association.
- (d) "Net worth" shall mean the aggregate of the values disclosed by the books of the corporation for (1) issued and outstanding capital stock, (2) paid-in or capital surplus, (3) earned surplus and undivided profits, and (4) surplus reserves which can reasonably be expected to accrue to holders or owners of equitable shares, not including reasonable valuation reserves, such as reserves for depreciation or obsolescence or depletion. Notwithstanding the foregoing, net worth shall not include any deduction for the amount of the excess depreciation described in paragraph (2)(F) of subsection (k) of this section. The foregoing aggregate of values shall be reduced by 50% of the amount disclosed by the books of the corporation for investment in the capital stock of one or more subsidiaries, which investment is defined as ownership (1) of at least 80% of the total combined voting power of all classes of stock of the subsidiary entitled to vote and (2) of at least 80% of the total number of shares of all other classes of stock except nonvoting stock which is limited and preferred as to dividends. In the case of investment in an entity organized under the laws of a foreign country, the foregoing requisite degree of ownership shall effect a like reduction of such investment from the net worth of

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

- 1 the taxpayer, if the foreign entity is considered a corporation for any
- 2 purpose under the United States federal income tax laws, such as (but
- 3 not by way of sole examples) for the purpose of supplying deemed
- 4 paid foreign tax credits or for the purpose of status as a controlled
- 5 foreign corporation. In calculating the net worth of a taxpayer entitled
- 6 to reduction for investment in subsidiaries, the amount of liabilities of
- 7 the taxpayer shall be reduced by such proportion of the liabilities as
- 8 corresponds to the ratio which the excluded portion of the subsidiary
- 9 values bears to the total assets of the taxpayer.

In the case of banking corporations which have international banking facilities as defined in subsection (n), the foregoing aggregate of values shall also be reduced by retained earnings of the international banking facility. Retained earnings means the earnings accumulated over the life of such facility and shall not include the distributive share of dividends paid and federal income taxes paid or payable during the tax year.

If in the opinion of the commissioner, the corporation's books do not disclose fair valuations the commissioner may make a reasonable determination of the net worth which, in his opinion, would reflect the fair value of the assets, exclusive of subsidiary investments as defined aforesaid, carried on the books of the corporation, in accordance with sound accounting principles, and such determination shall be used as net worth for the purpose of this act.

- (e) (Deleted by amendment, P.L.1998, c.114.)
- (f) "Investment company" shall mean any corporation whose business during the period covered by its report consisted, to the extent of at least 90% thereof of holding, investing and reinvesting in stocks, bonds, notes, mortgages, debentures, patents, patent rights and other securities for its own account, but this shall not include any corporation which: (1) is a merchant or a dealer of stocks, bonds and other securities, regularly engaged in buying the same and selling the same to customers; or (2) had less than 90% of its average gross assets in New Jersey, at cost, invested in stocks, bonds, debentures, mortgages, notes, patents, patent rights or other securities or consisting of cash on deposit during the period covered by its report; or (3) is a banking corporation, a savings institution, or a financial business corporation as defined in the Corporation Business Tax Act.
- (g) "Regulated investment company" shall mean any corporation which for a period covered by its report, is registered and regulated under the Investment Company Act of 1940 (54 Stat. 789), as amended.
- (h) "Taxpayer" shall mean any corporation, and any partnership required, or consenting, to report or to pay taxes, interest or penalties under this act. "Taxpayer" shall not include a partnership that is listed on a United States national stock exchange.
- 46 (i) "Fiscal year" shall mean an accounting period ending on any day

other than the last day of December on the basis of which the taxpayer is required to report for federal income tax purposes.

- (j) Except as herein provided, "privilege period" shall mean the calendar or fiscal accounting period for which a tax is payable under this act.
- (k) "Entire net income" shall mean total net income from all sources, whether within or without the United States, and shall include the gain derived from the employment of capital or labor, or from both combined, as well as profit gained through a sale or conversion of capital assets.

For the purpose of this act, the amount of a taxpayer's entire net income shall be deemed prima facie to be equal in amount to the taxable income, before net operating loss deduction and special deductions, which the taxpayer is required to report, or, if the taxpayer is classified as a partnership for federal tax purposes, would otherwise be required to report, to the United States Treasury Department for the purpose of computing its federal income tax, provided however, that in the determination of such entire net income,

- (1) Entire net income shall exclude for the periods set forth in paragraph (2)(F)(i) of this subsection, any amount, except with respect to qualified mass commuting vehicles as described in section 168(f)(8)(D)(v) of the Internal Revenue Code as in effect immediately prior to January 1, 1984, which is included in a taxpayer's federal taxable income solely as a result of an election made pursuant to the provisions of paragraph (8) of that section.
- (2) Entire net income shall be determined without the exclusion, deduction or credit of:
- (A) The amount of any specific exemption or credit allowed in any law of the United States imposing any tax on or measured by the income of corporations [;].
- (B) Any part of any income from dividends or interest on any kind of stock, securities or indebtedness, except as provided in paragraph (5) of subsection (k) of this section [;].
- (C) Taxes paid or accrued to the United States, a possession or territory of the United States, a state, a political subdivision thereof, or the District of Columbia, or to any foreign country, state, province, territory or subdivision thereof, on or measured by profits or income, or business presence or business activity, or the tax imposed by this act, or any tax paid or accrued with respect to subsidiary dividends excluded from entire net income as provided in paragraph (5) of subsection (k) of this section[;].
  - (D) (Deleted by amendment, P.L.1985, c.143.)
  - (E) (Deleted by amendment, P.L.1995, c.418.)
- 44 (F) (i) The amount by which depreciation reported to the United
- 45 States Treasury Department for property placed in service on and after
- 46 January 1, 1981, but prior to taxpayer fiscal or calendar accounting

- 1 years beginning on and after the effective date of P.L.1993, c.172, for
- 2 purposes of computing federal taxable income in accordance with
- section 168 of the Internal Revenue Code in effect after December 31, 3
- 4 1980, exceeds the amount of depreciation determined in accordance
- with the Internal Revenue Code provisions in effect prior to January 1, 5
- 6 1981, but only with respect to a taxpayer's accounting period ending
- after December 31, 1981; provided, however, that where a taxpayer's 7
- 8 accounting period begins in 1981 and ends in 1982, no modification
- 9 shall be required with respect to this paragraph (F) for the report filed
- 10 for such period with respect to property placed in service during that
- 11 part of the accounting period which occurs in 1981. The provisions
- 12 of this subparagraph shall not apply to assets placed in service prior to
- January 1, 1998 of a gas, gas and electric, and electric public utility 13
- 14 that was subject to the provisions of P.L.1940, c.5 (C.54:30A-49 et
- 15 seq.) prior to 1998.

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- (ii) For the periods set forth in subparagraph (F)(i) of this 16 subsection, any amount, except with respect to qualified mass commuting vehicles as described in section 168(f)(8)(D)(v) of the Internal Revenue Code as in effect immediately prior to January 1, 20 1984, which the taxpayer claimed as a deduction in computing federal
- 21 income tax pursuant to a qualified lease agreement under paragraph
- 22 (8) of that section.
- 23 The director shall promulgate rules and regulations necessary to 24 carry out the provisions of this section, which rules shall provide, 25 among others, the manner in which the remaining life of property shall 26 be reported.
- 27 (G) (i) The amount of any civil, civil administrative, or criminal
- 28 penalty or fine, including a penalty or fine under an administrative
- 29 consent order, assessed and collected for a violation of a State or
- 30 federal environmental law, an administrative consent order, or an
- environmental ordinance or resolution of a local governmental entity, 31
- 32 and any interest earned on the penalty or fine, and any economic
- 33 benefits having accrued to the violator as a result of a violation, which
- 34 benefits are assessed and recovered in a civil, civil administrative, or
- 35 criminal action, or pursuant to an administrative consent order. The
- 36 provisions of this paragraph shall not apply to a penalty or fine
- assessed or collected for a violation of a State or federal 37
- 38 environmental law, or local environmental ordinance or resolution, if

the penalty or fine was for a violation that resulted from fire, riot,

- 40 sabotage, flood, storm event, natural cause, or other act of God
- 41 beyond the reasonable control of the violator, or caused by an act or
- 42 omission of a person who was outside the reasonable control of the
- 43 violator.

- 44 (ii) The amount of treble damages paid to the Department of
- 45 Environmental Protection pursuant to subsection a. of section 7 of
- P.L.1976, c.141 (C.58:10-23.11f), for costs incurred by the 46

department in removing, or arranging for the removal of, an unauthorized discharge upon failure of the discharger to comply with a directive from the department to remove, or arrange for the removal of, the discharge.

(H) The amount of any sales and use tax paid by a utility vendor pursuant to section 71 of P.L.1997, c.162.

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7 (I) Interest paid, accrued or incurred for the privilege period to a 8 related member, as defined in section 5 of P.L.2002, c.40 9 (C.54:10A-4.4), except that a deduction shall be permitted to the extent that the taxpayer establishes by clear and convincing evidence, 10 as determined by the director, that: (i) a principal purpose of the 11 12 transaction giving rise to the payment of the interest was not to avoid 13 taxes otherwise due under Title 54 of the Revised Statutes or Title 14 54A of the New Jersey Statutes, (ii) the interest is paid pursuant to 15 arm's length contracts at an arm's length rate of interest, and (iii)(aa) the related member was subject to a tax on its net income or receipts 16 in this State or another state or possession of the United States or in 17 18 a foreign nation, (bb) a measure of the tax includes the interest 19 received from the related member, and (cc) the rate of tax applied to 20 the interest received by the related member is equal to or greater than 21 a rate three percentage points less than the rate of tax applied to 22 taxable interest by this State.

A deduction shall also be permitted if the taxpayer establishes by clear and convincing evidence, as determined by the director, that the disallowance of a deduction is unreasonable, or the taxpayer and the director agree in writing to the application or use of an alternative method of apportionment under section 8 of P.L.1945, c.162 (C.54:10A-8); nothing in this subsection shall be construed to limit or negate the director's authority to otherwise enter into agreements and compromises otherwise allowed by law.

A deduction shall also be permitted to the extent that the taxpayer establishes by a preponderance of the evidence, as determined by the director, that the interest is directly or indirectly paid, accrued or incurred to (i) a related member in a foreign nation which has in force a comprehensive income tax treaty with the United States, provided however that the taxpayer shall disclose on its return for the privilege period the name of the related member, the amount of the interest, the relevant foreign nation, and such other information as the director may prescribe or (ii) to an independent lender and the taxpayer guarantees the debt on which the interest is required.

41 (J) Amounts deducted for federal tax purposes pursuant to section
42 199 of the federal Internal Revenue Code of 1986, 26 U.S.C. s.199,
43 except that this exclusion shall not apply to amounts deducted
44 pursuant to that section that are exclusively based upon domestic
45 production gross receipts of the taxpayer which are derived only from
46 any lease, rental, license, sale, exchange, or other disposition of

- 1 qualifying production property which the taxpayer demonstrates to the
- 2 satisfaction of the director was manufactured or produced by the
- 3 taxpayer in whole or in significant part within the United States but
- 4 <u>not qualified production property that was grown or extracted by the</u>
- 5 <u>taxpayer</u>. "Manufactured or produced" as used in this paragraph shall
- 6 <u>be limited to performance of an operation or series of operations the</u>
- 7 <u>object of which is to place items of tangible personal property in a</u>
- 8 <u>form, composition, or character different from that in which they were</u>
- 9 acquired. The change in form, composition, or character shall be a
- substantial change, and result in a transformation of property into a
- 11 <u>different or substantially more usable product</u>.

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- (3) The commissioner may, whenever necessary to properly reflect the entire net income of any taxpayer, determine the year or period in which any item of income or deduction shall be included, without being limited to the method of accounting employed by the taxpayer.
- (4) There shall be allowed as a deduction from entire net income of a banking corporation, to the extent not deductible in determining federal taxable income, the eligible net income of an international banking facility determined as follows:
- (A) The eligible net income of an international banking facility shall be the amount remaining after subtracting from the eligible gross income the applicable expenses;
- (B) Eligible gross income shall be the gross income derived by an international banking facility, which shall include, but not be limited to, gross income derived from:
- (i) Making, arranging for, placing or carrying loans to foreign persons, provided, however, that in the case of a foreign person which is an individual, or which is a foreign branch of a domestic corporation (other than a bank), or which is a foreign corporation or foreign partnership which is controlled by one or more domestic corporations (other than banks), domestic partnerships or resident individuals, all the proceeds of the loan are for use outside of the United States;
- (ii) Making or placing deposits with foreign persons which are banks or foreign branches of banks (including foreign subsidiaries) or foreign branches of the taxpayers or with other international banking facilities;
- (iii) Entering into foreign exchange trading or hedging transactions related to any of the transactions described in this paragraph; or
- (iv) Such other activities as an international banking facility may, from time to time, be authorized to engage in;
- (C) Applicable expenses shall be any expense or other deductions attributable, directly or indirectly, to the eligible gross income described in subparagraph (B) of this paragraph.
- 44 (5) Entire net income shall exclude 100% of dividends which were 45 included in computing such taxable income for federal income tax 46 purposes, paid to the taxpayer by one or more subsidiaries owned by

- 1 the taxpayer to the extent of the 80% or more ownership of investment
- 2 described in subsection (d) of this section and shall exclude 50% of
- 3 dividends which were included in computing such taxable income for
- 4 federal income tax purposes, paid to the taxpayer by one or more
- 5 subsidiaries owned by the taxpayer to the extent of 50% or more
- 6 ownership of investment, such ownership of investment calculated in
- 7 the same manner as the 80% or more of ownership of investment is
- 8 calculated as described in subsection (d) of this section.

- (6) (A) Net operating loss deduction. There shall be allowed as a deduction for the privilege period the net operating loss carryover to that period.
- (B) Net operating loss carryover. A net operating loss for any privilege period ending after June 30, 1984 shall be a net operating loss carryover to each of the seven privilege periods following the period of the loss. The entire amount of the net operating loss for any privilege period (the "loss period") shall be carried to the earliest of the privilege periods to which the loss may be carried. The portion of the loss which shall be carried to each of the other privilege periods shall be the excess, if any, of the amount of the loss over the sum of the entire net income, computed without the exclusions permitted in paragraphs (4) and (5) of this subsection or the net operating loss deduction provided by subparagraph (A) of this paragraph, for each of the prior privilege periods to which the loss may be carried.
- (C) Net operating loss. For purposes of this paragraph the term "net operating loss" means the excess of the deductions over the gross income used in computing entire net income without the net operating loss deduction provided for in subparagraph (A) of this paragraph and the exclusions in paragraphs (4) and (5) of this subsection.
- (D) Change in ownership. Where there is a change in 50% or more of the ownership of a corporation because of redemption or sale of stock and the corporation changes the trade or business giving rise to the loss, no net operating loss sustained before the changes may be carried over to be deducted from income earned after such changes. In addition where the facts support the premise that the corporation was acquired under any circumstances for the primary purpose of the use of its net operating loss carryover, the director may disallow the carryover.
- (E) Notwithstanding the provisions of this paragraph (6) of subsection (k) of this section to the contrary, for privilege periods beginning during calendar year 2002 and calendar year 2003, no deduction for any net operating loss carryover shall be allowed and for privilege periods beginning during calendar year 2004 and calendar year 2005, there shall be allowed as a deduction for the privilege period so much of the net operating loss carryover as reduces entire net income otherwise calculated by 50%. If and only to the extent that any net operating loss carryover deduction is disallowed by reason

of this subparagraph (E), the date on which the amount of the

- 2 disallowed net operating loss carryover deduction would otherwise
- 3 expire shall be extended by a period equal to the period for which
- 4 application of the net operating loss was disallowed by this
- 5 subparagraph.
- 6 Provided, that this subparagraph (E) shall not restrict the surrender
- 7 or acquisition of corporation business tax benefit certificates pursuant
- 8 to section 1 of P.L.1997, c.334 (C.34:1B-7.42a) and shall not restrict
- 9 the application of corporation business tax benefit certificates pursuant
- 10 to section 2 of P.L.1997, c.334 (C.54:10A-4.2).
- 11 (7) The entire net income of gas, electric and gas and electric public
- utilities that were subject to the provisions of P.L.1940, c.5 12
- 13 (C.54:30A-49 et seq.) prior to 1998, shall be adjusted by substituting
- 14 the New Jersey depreciation allowance for federal tax depreciation
- 15 with respect to assets placed in service prior to January 1, 1998. For
- gas, electric, and gas and electric public utilities that were subject to 16
- the provisions of P.L.1940, c.5 (C.54:30A-49 et seq.) prior to 1998, 17
- 18 the New Jersey depreciation allowance shall be computed as follows:
- 19 All depreciable assets placed in service prior to January 1, 1998 shall
- 20 be considered a single asset account. The New Jersey tax basis of this
- 21 depreciable asset account shall be an amount equal to the carryover
- 22 adjusted basis for federal income tax purposes on December 31, 1997
- 23 of all depreciable assets in service on December 31, 1997, increased
- by the excess, of the "net carrying value," defined to be adjusted book 24
- 25 basis of all assets and liabilities, excluding deferred income taxes,
- 26 recorded on the public utility's books of account on December 31, 27 1997, over the carryover adjusted basis for federal income tax
- purposes on December 31, 1997 of all assets and liabilities owned by 28
- 29 the gas, electric, or gas and electric public utility as of December 31,
- 1997. "Books of account" for gas, gas and electric, and electric public 30
- utilities means the uniform system of accounts as promulgated by the 31
- 32 Federal Energy Regulatory Commission and adopted by the Board of
- 33 Public Utilities. The following adjustments to entire net income shall
- 34 be made pursuant to this section:

- 35 (A) Depreciation for property placed in service prior to January 1, 36 1998 shall be adjusted as follows:
- 37 (i) Depreciation for federal income tax purposes shall be disallowed
- 38 in full.
- 39 (ii) A deduction shall be allowed for the New Jersey depreciation
- 40 allowance. The New Jersey depreciation allowance shall be computed
- for the single asset account described above based on the New Jersey 42 tax basis as adjusted above as if all assets in the single asset account
- 43 were first placed in service on January 1, 1998. Depreciation shall be
- 44 computed using the straight line method over a thirty-year life. A full
- 45 year's depreciation shall be allowed in the initial tax year. No half-year
- convention shall apply. The depreciable basis of the single account 46

shall be reduced by the adjusted federal tax basis of assets sold, 2 retired, or otherwise disposed of during any year on which gain or loss 3 is recognized for federal income tax purposes as described in 4 subparagraph (B) of this paragraph.

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- (B) Gains and losses on sales, retirements and other dispositions of assets placed in service prior to January 1, 1998 shall be recognized and reported on the same basis as for federal income tax purposes.
- 8 (C) The Director of the Division of Taxation shall promulgate regulations describing the methodology for allocating the single asset 10 account in the event that a portion of the utility's operations are separated, spun-off, transferred to a separate company or otherwise 12 desegregated.
  - (8) In the case of taxpayers that are gas, electric, gas and electric, or telecommunication public utilities as defined pursuant to subsection (q) of this section, the director shall have authority to promulgate rules and issue guidance correcting distortions and adjusting timing differences resulting from the adoption of P.L.1997, c.162 (C.54:10A-5.25 et al.).
  - (9) Notwithstanding paragraph (1) of this subsection, entire net income shall not include the income derived by a corporation organized in a foreign country from the international operation of a ship or ships, or from the international operation of aircraft, if such income is exempt from federal taxation pursuant to section 883 of the federal Internal Revenue Code of 1986, 26 U.S.C. s.883.
- 25 (10) Entire net income shall exclude all income of an alien 26 corporation the activities of which are limited in this State to investing 27 or trading in stocks and securities for its own account, investing or 28 trading in commodities for its own account, or any combination of 29 those activities, within the meaning of section 864 of the federal Internal Revenue Code of 1986, 26 U.S.C. s.864, as in effect on 30 31 December 31, 1998. Notwithstanding the previous sentence, if an alien 32 corporation undertakes one or more infrequent, extraordinary or non-recurring activities, including but not limited to the sale of 33 34 tangible property, only the income from such infrequent, extraordinary or non-recurring activity shall be subject to the tax imposed pursuant 35 36 to P.L.1945, c.162 (C.54:10A-1 et seq.), and that amount of income 37 subject to tax shall be determined without regard to the allocation to 38 that specific transaction of any general business expense of the 39 taxpayer and shall be specifically assigned to this State for taxation by 40 this State without regard to section 6 of P.L.1945, c.162 41 (C.54:10A-6). For the purposes of this paragraph, "alien corporation" 42 means a corporation organized under the laws of a jurisdiction other 43 than the United States or its political subdivisions.
- 44 (11) No deduction shall be allowed for research and experimental 45 expenditures, to the extent that those research and experimental expenditures are qualified research expenses or basic research 46

- 1 payments for which an amount of credit is claimed pursuant to section
- 2 1 of P.L.1993, c.175 (C.54:10A-5.24) unless those research and
- 3 experimental expenditures are also used to compute a federal credit
- 4 claimed pursuant to section 41 of the federal Internal Revenue Code
- 5 of 1986, 26 U.S.C. s.41.
- 6 (12) (A) Notwithstanding the provisions of subsection (k) of
- 7 section 168 of the federal Internal Revenue Code of 1986, 26 U.S.C.
- 8 s.168, subsection (b) of section 1400L of the federal Internal Revenue
- 9 Code of 1986, 26 U.S.C. s.1400L, or any other federal law, for
- 10 property acquired after September 10, 2001, the depreciation
- 11 deduction otherwise allowed pursuant to section 167 of the federal
- 12 Internal Revenue Code of 1986, 26 U.S.C. s.167, shall be determined
- pursuant to the provisions of the federal Internal Revenue Code of
- 14 1986 (26 U.S.C. s.1 et seq.) in effect on December 31, 2001.
- 15 (B) The director shall prescribe the rules and regulations necessary
- 16 to carry out the provisions of this paragraph, including, among others,
- 17 those for determining the adjusted basis of the acquired property for
- 18 the purposes of the Corporation Business Tax Act (1945), P.L.1945,
- 19 c.162.
- 20 (13) (A) Notwithstanding the provisions of section 179 of the
- 21 federal Internal Revenue Code of 1986, 26 U.S.C. s.179, for property
- 22 placed in service on or after January 1, 2004, the costs that a taxpayer
- 23 may otherwise elect to treat as an expense which is not chargeable to
- 24 a capital account shall be determined pursuant to the provisions of the
- 25 federal Internal Revenue Code of 1986 (26 U.S.C. s.1 et seq.) in effect
- 26 on December 31, 2002.
- 27 (B) The director shall prescribe the rules and regulations necessary
- 28 to carry out the provisions of this paragraph, including, among others,
- 29 those for determining the adjusted basis of the acquired property for
- 30 the purposes of the Corporation Business Tax Act (1945), P.L.1945,
- 31 c.162.
- 32 (1) "Real estate investment trust" shall mean any corporation, trust
- 33 or association qualifying and electing to be taxed as a real estate
- 34 investment trust under federal law.
- 35 (m) "Financial business corporation" shall mean any corporate
- 36 enterprise which is (1) in substantial competition with the business of
- 37 national banks and which (2) employs moneyed capital with the object
- 38 of making profit by its use as money, through discounting and
- 39 negotiating promissory notes, drafts, bills of exchange and other
- evidences of debt; buying and selling exchange; making of or dealing
  in secured or unsecured loans and discounts; dealing in securities and
- 42 shares of corporate stock by purchasing and selling such securities and
- 43 stock without recourse, solely upon the order and for the account of
- 44 customers; or investing and reinvesting in marketable obligations
- 45 evidencing indebtedness of any person, copartnership, association or
- 46 corporation in the form of bonds, notes or debentures commonly

1 known as investment securities; or dealing in or underwriting 2 obligations of the United States, any state or any political subdivision 3 thereof, or of a corporate instrumentality of any of them. This shall 4 include, without limitation of the foregoing, business commonly known as industrial banks, dealers in commercial paper and 5 6 acceptances, sales finance, personal finance, small loan and mortgage 7 financing businesses, as well as any other enterprise employing 8 moneyed capital coming into competition with the business of national 9 banks; provided that the holding of bonds, notes, or other evidences 10 of indebtedness by individual persons not employed or engaged in the 11 banking or investment business and representing merely personal 12 investments not made in competition with the business of national banks, shall not be deemed financial business. Nor shall "financial 13 14 business" include national banks, production credit associations 15 organized under the Farm Credit Act of 1933 or the Farm Credit Act of 1971, Pub.L.92-181 (12 U.S.C. s.2091 et seq.), stock and mutual 16 17 insurance companies duly authorized to transact business in this State, 18 security brokers or dealers or investment companies or bankers not 19 employing moneyed capital coming into competition with the business 20 of national banks, real estate investment trusts, or any of the following 21 entities organized under the laws of this State: credit unions, savings 22 banks, savings and loan and building and loan associations, 23 pawnbrokers, and State banks and trust companies.

- (n) "International banking facility" shall mean a set of asset and 24 25 liability accounts segregated on the books and records of a depository 26 institution, United States branch or agency of a foreign bank, or an 27 Edge or Agreement Corporation that includes only international 28 banking facility time deposits and international banking facility 29 extensions of credit as such terms are defined in section 204.8(a)(2) 30 and section 204.8(a)(3) of Regulation D of the board of governors of 31 the Federal Reserve System, 12 CFR Part 204, effective December 3, 1981. In the event that the United States enacts a law, or the board 32 33 of governors of the Federal Reserve System adopts a regulation which 34 amends the present definition of international banking facility or of 35 such facilities' time deposits or extensions of credit, the Commissioner 36 of Banking and Insurance shall forthwith adopt regulations defining 37 such terms in the same manner as such terms are set forth in the laws 38 of the United States or the regulations of the board of governors of the 39 Federal Reserve System. The regulations of the Commissioner of 40 Banking and Insurance shall thereafter provide the applicable 41 definitions.
- 42 (o) "S corporation" means a corporation included in the definition 43 of an "S corporation" pursuant to section 1361 of the federal Internal 44 Revenue Code of 1986, 26 U.S.C. s.1361.
- 45 (p) "New Jersey S corporation" means a corporation that is an S corporation; which has made a valid election pursuant to section 3 of

P.L.1993, c.173 (C.54:10A-5.22); and which has been an S corporation continuously since the effective date of the valid election made pursuant to section 3 of P.L.1993, c.173 (C.54:10A-5.22).

- (q) "Public Utility" means "public utility" as defined in R.S.48:2-13.
- 5 (r) "Qualified investment partnership" means a partnership under 6 this act that has more than 10 members or partners with no member or partner owning more than a 50% interest in the entity and that derives 7 8 at least 90% of its gross income from dividends, interest, payments 9 with respect to securities loans, and gains from the sale or other 10 disposition of stocks or securities or foreign currencies or 11 commodities or other similar income (including but not limited to gains 12 from swaps, options, futures or forward contracts) derived with 13 respect to its business of investing or trading in those stocks, 14 securities, currencies or commodities, but "investment partnership" 15 shall not include a "dealer in securities" within the meaning of section 1236 of the federal Internal Revenue Code of 1986, 26 U.S.C. s.1236. 16
  - (s) "Savings institution" means a state or federally chartered building and loan association, savings and loan association, or savings bank.
- (t) "Partnership" means an entity classified as a partnership forfederal income tax purposes.
- 22 (cf: P.L.2004, c.65, s.24)

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24 2. (New section) Notwithstanding the provisions of 25 N.J.S.54A:5-1, if any, or any other law to the contrary, for the 26 purposes of determining the amount of a category of income pursuant 27 to N.J.S.54A:5-1 that is net of expenses, no amounts shall be taken as 28 a deduction pursuant to section 199 of the federal Internal Revenue 29 Code of 1986, 26 U.S.C. s.199, and the deduction of any amounts 30 pursuant to section 199 of the federal Internal Revenue Code of 1986, 31 26 U.S.C. s.199 shall be disallowed except that this disallowance shall 32 not apply to amounts deducted pursuant to section 199 of the federal Internal Revenue Code of 1986 that are exclusively based upon 33 34 domestic production gross receipts of the taxpayer or allocable to the 35 taxpayer under that section which are derived only from any lease, 36 rental, license, sale, exchange, or other disposition of qualifying 37 production property which the taxpayer shall demonstrate to the 38 satisfaction of the director was manufactured or produced by the 39 taxpayer in whole or in significant part within the United States but 40 not qualified production property that was grown or extracted by the taxpayer. "Manufactured or produced" as used in this paragraph shall 41 42 be limited to performance of an operation or series of operations the 43 object of which is to place items of tangible personal property in a 44 form, composition, or character different from that in which they were 45 acquired. The change in form, composition, or character shall be a substantial change, and result in a transformation of property into a 46

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different or substantially more usable product.

3. This act shall take effect immediately and section 1 shall apply to privilege periods beginning after December 31, 2004 and section 2 shall apply to taxable years beginning after December 31, 2004.

STATEMENT

This bill amends the corporation business tax and the gross income tax to disallow a deduction for certain qualified production activities income that was recently provided for federal income tax purposes under the American Jobs Creation Act of 2004 (Pub.L 108-377).

This income is defined in the federal law as profits — that is, receipts minus direct and allocated costs — from manufacturing, producing, growing or extracting, from food processing (but not retail food sales), from software development, from filmmaking and sound recordings, from the production of electricity, natural gas and potable water, and from construction, from engineering or architectural services performed in the United States for construction projects in the United States, and under some special circumstances from agricultural and horticultural production. Under the federal law, businesses for 2005 can claim a deduction equal to 3 percent of qualified production activities income; the percentage gradually rises in succeeding years, reaching 9 percent for 2010.

This bill "uncouples" the corporation business tax and the gross income tax from these changes, a technique used in 1982 and thereafter to eliminate the fiscal impact of the federal Accelerated Cost Recovery System depreciation rates and in 2002 and thereafter to eliminate the fiscal impact of federal bonus depreciation under the federal Job Creation and Worker Assistance Act of 2002.

The uncoupling under this bill will <u>not</u> apply for the following categories of gross receipts: from qualifying production property which was manufactured or produced by the taxpayer. The uncoupling <u>will</u> apply to the other activities described above and that are set forth under the American Jobs Creation Act of 2004, and the uncoupling <u>will</u> apply to qualified production property that was grown or extracted by the taxpayer.

#### ASSEMBLY BUDGET COMMITTEE

#### STATEMENT TO

#### ASSEMBLY, No. 4294

### STATE OF NEW JERSEY

**DATED: JUNE 29, 2005** 

The Assembly Budget Committee reports favorably Assembly Bill No. 4294.

Assembly Bill No. 4294 amends the corporation business tax and the gross income tax to disallow a deduction for certain qualified production activities income that was recently provided for federal income tax purposes under the American Jobs Creation Act of 2004 (Pub.L 108-377).

This income is defined in the federal law as profits — that is, receipts minus direct and allocated costs — from United States manufacturing, producing, growing or extracting, from food processing (but not retail food sales), from software development, from filmmaking and sound recordings, from the production of electricity, natural gas and potable water, and from construction, from engineering or architectural services performed in the United States for construction projects in the United States, and under some special circumstances from agricultural and horticultural production in the United States. Under the federal tax law, for 2005 businesses can claim a federal deduction equal to 3 percent of qualified production activities income; the percentage gradually rises in succeeding years, reaching 9 percent for 2010.

This bill "uncouples" the corporation business tax and the gross income tax from these changes, a technique used in 1982 and thereafter to eliminate the fiscal impact of the federal Accelerated Cost Recovery System depreciation rates and in 2002 and thereafter to eliminate the fiscal impact of federal bonus depreciation under the federal Job Creation and Worker Assistance Act of 2002.

Under this bill, the uncoupling will <u>not</u> apply (that is, a deduction will be allowed for State tax purposes) for the gross receipts from qualifying production property which was manufactured or produced by the taxpayer. The uncoupling <u>will</u> apply (that is, the deduction will not be allowed) for gross receipts from the qualifying production property that was grown or extracted by the taxpayer and to the gross receipts from the other activities described above and that are set forth under the American Jobs Creation Act of 2004.

#### **FISCAL IMPACT:**

No information is available to the Office of Legislative Services (OLS) that would allow the OLS to accurately estimate the total amounts of qualified production activities income that would be deducted absent the provisions of the bill or that will remain deductible under the bill.

## SENATE, No. 2638

# STATE OF NEW JERSEY 211th LEGISLATURE

INTRODUCED JUNE 16, 2005

Sponsored by: Senator WAYNE R. BRYANT District 5 (Camden and Gloucester)

#### **SYNOPSIS**

Decouples corporation business tax and gross income tax from federal deduction of qualified production activities income.

#### **CURRENT VERSION OF TEXT**

As introduced.



1 AN ACT concerning the allowance of certain deductions of qualified 2 production activities income, amending P.L.1945, c.162 and 3 supplementing Title 54A of the New Jersey Statutes.

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5 **BE IT ENACTED** by the Senate and General Assembly of the State 6 of New Jersey:

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- 8 1. Section 4 of P.L.1945, c.162 (C.54:10A-4) is amended to read 9 as follows:
- 10 4. For the purposes of this act, unless the context requires a different meaning:
- (a) "Commissioner" or "director" shall mean the Director of the 12 13 Division of Taxation of the State Department of the Treasury.
  - (b) "Allocation factor" shall mean the proportionate part of a taxpayer's net worth or entire net income used to determine a measure of its tax under this act.
  - (c) "Corporation" shall mean any corporation, joint-stock company or association and any business conducted by a trustee or trustees wherein interest or ownership is evidenced by a certificate of interest or ownership or similar written instrument, any other entity classified as a corporation for federal income tax purposes, and any state or federally chartered building and loan association or savings and loan association.
- 24 (d) "Net worth" shall mean the aggregate of the values disclosed by 25 the books of the corporation for (1) issued and outstanding capital 26 stock, (2) paid-in or capital surplus, (3) earned surplus and undivided profits, and (4) surplus reserves which can reasonably be expected to 27 accrue to holders or owners of equitable shares, not including 28 29 reasonable valuation reserves, such as reserves for depreciation or 30 obsolescence or depletion. Notwithstanding the foregoing, net worth 31 shall not include any deduction for the amount of the excess 32 depreciation described in paragraph (2)(F) of subsection (k) of this section. The foregoing aggregate of values shall be reduced by 50% 33 34 of the amount disclosed by the books of the corporation for investment 35 in the capital stock of one or more subsidiaries, which investment is 36 defined as ownership (1) of at least 80% of the total combined voting 37 power of all classes of stock of the subsidiary entitled to vote and (2) of at least 80% of the total number of shares of all other classes of 38 39 stock except nonvoting stock which is limited and preferred as to 40 dividends. In the case of investment in an entity organized under the 41 laws of a foreign country, the foregoing requisite degree of ownership 42 shall effect a like reduction of such investment from the net worth of 43 the taxpayer, if the foreign entity is considered a corporation for any

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

- 1 purpose under the United States federal income tax laws, such as (but
- 2 not by way of sole examples) for the purpose of supplying deemed
- 3 paid foreign tax credits or for the purpose of status as a controlled
- 4 foreign corporation. In calculating the net worth of a taxpayer entitled
- 5 to reduction for investment in subsidiaries, the amount of liabilities of
- 6 the taxpayer shall be reduced by such proportion of the liabilities as
- 7 corresponds to the ratio which the excluded portion of the subsidiary
- 8 values bears to the total assets of the taxpayer.

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- In the case of banking corporations which have international banking facilities as defined in subsection (n), the foregoing aggregate of values shall also be reduced by retained earnings of the international banking facility. Retained earnings means the earnings accumulated over the life of such facility and shall not include the distributive share of dividends paid and federal income taxes paid or payable during the tax year.
  - If in the opinion of the commissioner, the corporation's books do not disclose fair valuations the commissioner may make a reasonable determination of the net worth which, in his opinion, would reflect the fair value of the assets, exclusive of subsidiary investments as defined aforesaid, carried on the books of the corporation, in accordance with sound accounting principles, and such determination shall be used as net worth for the purpose of this act.
    - (e) (Deleted by amendment, P.L.1998, c.114.)
  - (f) "Investment company" shall mean any corporation whose business during the period covered by its report consisted, to the extent of at least 90% thereof of holding, investing and reinvesting in stocks, bonds, notes, mortgages, debentures, patents, patent rights and other securities for its own account, but this shall not include any corporation which: (1) is a merchant or a dealer of stocks, bonds and other securities, regularly engaged in buying the same and selling the same to customers; or (2) had less than 90% of its average gross assets in New Jersey, at cost, invested in stocks, bonds, debentures, mortgages, notes, patents, patent rights or other securities or consisting of cash on deposit during the period covered by its report; or (3) is a banking corporation, a savings institution, or a financial business corporation as defined in the Corporation Business Tax Act.
  - (g) "Regulated investment company" shall mean any corporation which for a period covered by its report, is registered and regulated under the Investment Company Act of 1940 (54 Stat. 789), as amended
- 41 (h) "Taxpayer" shall mean any corporation, and any partnership 42 required, or consenting, to report or to pay taxes, interest or penalties 43 under this act. "Taxpayer" shall not include a partnership that is listed 44 on a United States national stock exchange.
  - (i) "Fiscal year" shall mean an accounting period ending on any day other than the last day of December on the basis of which the taxpayer

1 is required to report for federal income tax purposes.

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- (j) Except as herein provided, "privilege period" shall mean the calendar or fiscal accounting period for which a tax is payable under
- (k) "Entire net income" shall mean total net income from all 6 sources, whether within or without the United States, and shall include the gain derived from the employment of capital or labor, or from both 7 8 combined, as well as profit gained through a sale or conversion of 9 capital assets.

10 For the purpose of this act, the amount of a taxpayer's entire net 11 income shall be deemed prima facie to be equal in amount to the taxable income, before net operating loss deduction and special 12 13 deductions, which the taxpayer is required to report, or, if the taxpayer 14 is classified as a partnership for federal tax purposes, would otherwise 15 be required to report, to the United States Treasury Department for the purpose of computing its federal income tax, provided however, 16 that in the determination of such entire net income, 17

- (1) Entire net income shall exclude for the periods set forth in paragraph (2)(F)(i) of this subsection, any amount, except with respect to qualified mass commuting vehicles as described in section 168(f)(8)(D)(v) of the Internal Revenue Code as in effect immediately prior to January 1, 1984, which is included in a taxpayer's federal taxable income solely as a result of an election made pursuant to the provisions of paragraph (8) of that section.
- 25 (2) Entire net income shall be determined without the exclusion, 26 deduction or credit of:
  - (A) The amount of any specific exemption or credit allowed in any law of the United States imposing any tax on or measured by the income of corporations[;].
- (B) Any part of any income from dividends or interest on any kind 30 31 of stock, securities or indebtedness, except as provided in paragraph (5) of subsection (k) of this section[;]. 32
- 33 (C) Taxes paid or accrued to the United States, a possession or 34 territory of the United States, a state, a political subdivision thereof, 35 or the District of Columbia, or to any foreign country, state, province, territory or subdivision thereof, on or measured by profits or income, 36 37 or business presence or business activity, or the tax imposed by this 38 act, or any tax paid or accrued with respect to subsidiary dividends 39 excluded from entire net income as provided in paragraph (5) of 40 subsection (k) of this section [;].
  - (D) (Deleted by amendment, P.L.1985, c.143.)
  - (E) (Deleted by amendment, P.L.1995, c.418.)
- 43 (F) (i) The amount by which depreciation reported to the United 44 States Treasury Department for property placed in service on and after 45 January 1, 1981, but prior to taxpayer fiscal or calendar accounting years beginning on and after the effective date of P.L.1993, c.172, for 46

- 1 purposes of computing federal taxable income in accordance with
- 2 section 168 of the Internal Revenue Code in effect after December 31,
- 3 1980, exceeds the amount of depreciation determined in accordance
- 4 with the Internal Revenue Code provisions in effect prior to January 1,
- 5 1981, but only with respect to a taxpayer's accounting period ending
- 6 after December 31, 1981; provided, however, that where a taxpayer's
- 7 accounting period begins in 1981 and ends in 1982, no modification
- 8 shall be required with respect to this paragraph (F) for the report filed
- 9 for such period with respect to property placed in service during that
- 10 part of the accounting period which occurs in 1981. The provisions
- of this subparagraph shall not apply to assets placed in service prior to
- 12 January 1, 1998 of a gas, gas and electric, and electric public utility
- that was subject to the provisions of P.L.1940, c.5 (C.54:30A-49 et
- 14 seq.) prior to 1998.

(8) of that section.

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- (ii) For the periods set forth in subparagraph (F)(i) of this subsection, any amount, except with respect to qualified mass commuting vehicles as described in section 168(f)(8)(D)(v) of the Internal Revenue Code as in effect immediately prior to January 1, 1984, which the taxpayer claimed as a deduction in computing federal income tax pursuant to a qualified lease agreement under paragraph
  - The director shall promulgate rules and regulations necessary to carry out the provisions of this section, which rules shall provide, among others, the manner in which the remaining life of property shall be reported.
- 26 (G) (i) The amount of any civil, civil administrative, or criminal 27 penalty or fine, including a penalty or fine under an administrative 28 consent order, assessed and collected for a violation of a State or 29 federal environmental law, an administrative consent order, or an 30 environmental ordinance or resolution of a local governmental entity, and any interest earned on the penalty or fine, and any economic 31 32 benefits having accrued to the violator as a result of a violation, which benefits are assessed and recovered in a civil, civil administrative, or 33 34 criminal action, or pursuant to an administrative consent order. The 35 provisions of this paragraph shall not apply to a penalty or fine 36 assessed or collected for a violation of a State or federal 37 environmental law, or local environmental ordinance or resolution, if 38 the penalty or fine was for a violation that resulted from fire, riot, 39 sabotage, flood, storm event, natural cause, or other act of God 40 beyond the reasonable control of the violator, or caused by an act or 41 omission of a person who was outside the reasonable control of the 42 violator.
- 43 (ii) The amount of treble damages paid to the Department of 44 Environmental Protection pursuant to subsection a. of section 7 of 45 P.L.1976, c.141 (C.58:10-23.11f), for costs incurred by the 46 department in removing, or arranging for the removal of, an

unauthorized discharge upon failure of the discharger to comply with
a directive from the department to remove, or arrange for the removal
of, the discharge.

- (H) The amount of any sales and use tax paid by a utility vendor pursuant to section 71 of P.L.1997, c.162.
- (I) Interest paid, accrued or incurred for the privilege period to a related member, as defined in section 5 of P.L.2002, c.40 (C.54:10A-4.4), except that a deduction shall be permitted to the extent that the taxpayer establishes by clear and convincing evidence, as determined by the director, that: (i) a principal purpose of the transaction giving rise to the payment of the interest was not to avoid taxes otherwise due under Title 54 of the Revised Statutes or Title 54A of the New Jersey Statutes, (ii) the interest is paid pursuant to arm's length contracts at an arm's length rate of interest, and (iii)(aa) the related member was subject to a tax on its net income or receipts in this State or another state or possession of the United States or in a foreign nation, (bb) a measure of the tax includes the interest received from the related member, and (cc) the rate of tax applied to the interest received by the related member is equal to or greater than a rate three percentage points less than the rate of tax applied to taxable interest by this State.

A deduction shall also be permitted if the taxpayer establishes by clear and convincing evidence, as determined by the director, that the disallowance of a deduction is unreasonable, or the taxpayer and the director agree in writing to the application or use of an alternative method of apportionment under section 8 of P.L.1945, c.162 (C.54:10A-8); nothing in this subsection shall be construed to limit or negate the director's authority to otherwise enter into agreements and compromises otherwise allowed by law.

A deduction shall also be permitted to the extent that the taxpayer establishes by a preponderance of the evidence, as determined by the director, that the interest is directly or indirectly paid, accrued or incurred to (i) a related member in a foreign nation which has in force a comprehensive income tax treaty with the United States, provided however that the taxpayer shall disclose on its return for the privilege period the name of the related member, the amount of the interest, the relevant foreign nation, and such other information as the director may prescribe or (ii) to an independent lender and the taxpayer guarantees the debt on which the interest is required.

- (J) Amounts deducted for federal tax purposes pursuant to section 199 of the federal Internal Revenue Code of 1986, 26 U.S.C. s.199.
- (3) The commissioner may, whenever necessary to properly reflect the entire net income of any taxpayer, determine the year or period in which any item of income or deduction shall be included, without being limited to the method of accounting employed by the taxpayer.
- (4) There shall be allowed as a deduction from entire net income of

a banking corporation, to the extent not deductible in determining 2 federal taxable income, the eligible net income of an international 3 banking facility determined as follows:

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- (A) The eligible net income of an international banking facility shall be the amount remaining after subtracting from the eligible gross income the applicable expenses;
- (B) Eligible gross income shall be the gross income derived by an 8 international banking facility, which shall include, but not be limited to, 9 gross income derived from:
  - (i) Making, arranging for, placing or carrying loans to foreign persons, provided, however, that in the case of a foreign person which is an individual, or which is a foreign branch of a domestic corporation (other than a bank), or which is a foreign corporation or foreign partnership which is controlled by one or more domestic corporations (other than banks), domestic partnerships or resident individuals, all the proceeds of the loan are for use outside of the United States;
  - (ii) Making or placing deposits with foreign persons which are banks or foreign branches of banks (including foreign subsidiaries) or foreign branches of the taxpayers or with other international banking facilities;
  - (iii) Entering into foreign exchange trading or hedging transactions related to any of the transactions described in this paragraph; or
  - (iv) Such other activities as an international banking facility may, from time to time, be authorized to engage in;
  - (C) Applicable expenses shall be any expense or other deductions attributable, directly or indirectly, to the eligible gross income described in subparagraph (B) of this paragraph.
  - (5) Entire net income shall exclude 100% of dividends which were included in computing such taxable income for federal income tax purposes, paid to the taxpayer by one or more subsidiaries owned by the taxpayer to the extent of the 80% or more ownership of investment described in subsection (d) of this section and shall exclude 50% of dividends which were included in computing such taxable income for federal income tax purposes, paid to the taxpayer by one or more subsidiaries owned by the taxpayer to the extent of 50% or more ownership of investment, such ownership of investment calculated in the same manner as the 80% or more of ownership of investment is calculated as described in subsection (d) of this section.
- 39 (6) (A) Net operating loss deduction. There shall be allowed as a 40 deduction for the privilege period the net operating loss carryover to 41 that period.
- 42 (B) Net operating loss carryover. A net operating loss for any 43 privilege period ending after June 30, 1984 shall be a net operating 44 loss carryover to each of the seven privilege periods following the 45 period of the loss. The entire amount of the net operating loss for any privilege period (the "loss period") shall be carried to the earliest of 46

- 1 the privilege periods to which the loss may be carried. The portion of
- 2 the loss which shall be carried to each of the other privilege periods
- 3 shall be the excess, if any, of the amount of the loss over the sum of
- 4 the entire net income, computed without the exclusions permitted in
- 5 paragraphs (4) and (5) of this subsection or the net operating loss
- 6 deduction provided by subparagraph (A) of this paragraph, for each of
- 7 the prior privilege periods to which the loss may be carried.
- 8 (C) Net operating loss. For purposes of this paragraph the term "net
- 9 operating loss" means the excess of the deductions over the gross
- 10 income used in computing entire net income without the net operating
- 11 loss deduction provided for in subparagraph (A) of this paragraph and
- 12 the exclusions in paragraphs (4) and (5) of this subsection.
- 13 (D) Change in ownership. Where there is a change in 50% or more
- 14 of the ownership of a corporation because of redemption or sale of
- 15 stock and the corporation changes the trade or business giving rise to
- 16 the loss, no net operating loss sustained before the changes may be
- 17 carried over to be deducted from income earned after such changes.
- 18 In addition where the facts support the premise that the corporation
- 19 was acquired under any circumstances for the primary purpose of the
- 20 use of its net operating loss carryover, the director may disallow the
- 21 carryover.
- 22 (E) Notwithstanding the provisions of this paragraph (6) of
- 23 subsection (k) of this section to the contrary, for privilege periods
- 24 beginning during calendar year 2002 and calendar year 2003, no
- 25 deduction for any net operating loss carryover shall be allowed and for
- 26 privilege periods beginning during calendar year 2004 and calendar
- year 2005, there shall be allowed as a deduction for the privilege
- 28 period so much of the net operating loss carryover as reduces entire
- 29 net income otherwise calculated by 50%. If and only to the extent
- 30 that any net operating loss carryover deduction is disallowed by reason
- 31 of this subparagraph (E), the date on which the amount of the
- 32 disallowed net operating loss carryover deduction would otherwise
- 33 expire shall be extended by a period equal to the period for which
- 34 application of the net operating loss was disallowed by this
- 35 subparagraph.
- Provided, that this subparagraph (E) shall not restrict the surrender
- 37 or acquisition of corporation business tax benefit certificates pursuant
- 38 to section 1 of P.L.1997, c.334 (C.34:1B-7.42a) and shall not restrict
- 39 the application of corporation business tax benefit certificates pursuant
- 40 to section 2 of P.L.1997, c.334 (C.54:10A-4.2).
- 41 (7) The entire net income of gas, electric and gas and electric public
- 42 utilities that were subject to the provisions of P.L.1940, c.5
- 43 (C.54:30A-49 et seq.) prior to 1998, shall be adjusted by substituting
- 44 the New Jersey depreciation allowance for federal tax depreciation
- with respect to assets placed in service prior to January 1, 1998. For
- 46 gas, electric, and gas and electric public utilities that were subject to

- 1 the provisions of P.L.1940, c.5 (C.54:30A-49 et seq.) prior to 1998,
- 2 the New Jersey depreciation allowance shall be computed as follows:
- 3 All depreciable assets placed in service prior to January 1, 1998 shall
- 4 be considered a single asset account. The New Jersey tax basis of this
- 5 depreciable asset account shall be an amount equal to the carryover
- 6 adjusted basis for federal income tax purposes on December 31, 1997
- of all depreciable assets in service on December 31, 1997, increased by the excess, of the "net carrying value," defined to be adjusted book
- by the excess, of the "net carrying value," defined to be adjusted book
  basis of all assets and liabilities, excluding deferred income taxes,
- recorded on the public utility's books of account on December 31,
- to recorded on the public during a cooks of decount on Decomber 31
- 11 1997, over the carryover adjusted basis for federal income tax
- purposes on December 31, 1997 of all assets and liabilities owned by
- the gas, electric, or gas and electric public utility as of December 31,
- 14 1997. "Books of account" for gas, gas and electric, and electric public
- 15 utilities means the uniform system of accounts as promulgated by the
- 16 Federal Energy Regulatory Commission and adopted by the Board of
- 17 Public Utilities. The following adjustments to entire net income shall
- 18 be made pursuant to this section:

subparagraph (B) of this paragraph.

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- (A) Depreciation for property placed in service prior to January 1,
  1998 shall be adjusted as follows:
- 21 (i) Depreciation for federal income tax purposes shall be disallowed 22 in full.
  - (ii) A deduction shall be allowed for the New Jersey depreciation allowance. The New Jersey depreciation allowance shall be computed for the single asset account described above based on the New Jersey tax basis as adjusted above as if all assets in the single asset account were first placed in service on January 1, 1998. Depreciation shall be computed using the straight line method over a thirty-year life. A full year's depreciation shall be allowed in the initial tax year. No half-year convention shall apply. The depreciable basis of the single account shall be reduced by the adjusted federal tax basis of assets sold, retired, or otherwise disposed of during any year on which gain or loss
  - (B) Gains and losses on sales, retirements and other dispositions of assets placed in service prior to January 1, 1998 shall be recognized and reported on the same basis as for federal income tax purposes.

is recognized for federal income tax purposes as described in

- (C) The Director of the Division of Taxation shall promulgate regulations describing the methodology for allocating the single asset account in the event that a portion of the utility's operations are separated, spun-off, transferred to a separate company or otherwise desegregated.
- 43 (8) In the case of taxpayers that are gas, electric, gas and electric, 44 or telecommunication public utilities as defined pursuant to subsection 45 (q) of this section, the director shall have authority to promulgate rules 46 and issue guidance correcting distortions and adjusting timing

1 differences resulting from the adoption of P.L.1997, c.162 2 (C.54:10A-5.25 et al.).

- (9) Notwithstanding paragraph (1) of this subsection, entire net income shall not include the income derived by a corporation organized in a foreign country from the international operation of a ship or ships, or from the international operation of aircraft, if such income is exempt from federal taxation pursuant to section 883 of the federal Internal Revenue Code of 1986, 26 U.S.C. s.883.
- 9 (10) Entire net income shall exclude all income of an alien 10 corporation the activities of which are limited in this State to investing 11 or trading in stocks and securities for its own account, investing or 12 trading in commodities for its own account, or any combination of 13 those activities, within the meaning of section 864 of the federal Internal Revenue Code of 1986, 26 U.S.C. s.864, as in effect on 14 15 December 31, 1998. Notwithstanding the previous sentence, if an alien corporation undertakes one or more infrequent, extraordinary or 16 17 non-recurring activities, including but not limited to the sale of 18 tangible property, only the income from such infrequent, extraordinary 19 or non-recurring activity shall be subject to the tax imposed pursuant 20 to P.L.1945, c.162 (C.54:10A-1 et seq.), and that amount of income 21 subject to tax shall be determined without regard to the allocation to 22 that specific transaction of any general business expense of the 23 taxpayer and shall be specifically assigned to this State for taxation by 24 this State without regard to section 6 of P.L.1945, c.162 25 (C.54:10A-6). For the purposes of this paragraph, "alien corporation" 26 means a corporation organized under the laws of a jurisdiction other 27 than the United States or its political subdivisions.
- 28 (11) No deduction shall be allowed for research and experimental 29 expenditures, to the extent that those research and experimental 30 expenditures are qualified research expenses or basic research 31 payments for which an amount of credit is claimed pursuant to section 32 1 of P.L.1993, c.175 (C.54:10A-5.24) unless those research and 33 experimental expenditures are also used to compute a federal credit 34 claimed pursuant to section 41 of the federal Internal Revenue Code 35 of 1986, 26 U.S.C. s.41.
- 36 (12) (A) Notwithstanding the provisions of subsection (k) of 37 section 168 of the federal Internal Revenue Code of 1986, 26 U.S.C. 38 s.168, subsection (b) of section 1400L of the federal Internal Revenue 39 Code of 1986, 26 U.S.C. s.1400L, or any other federal law, for 40 property acquired after September 10, 2001, the depreciation 41 deduction otherwise allowed pursuant to section 167 of the federal 42 Internal Revenue Code of 1986, 26 U.S.C. s.167, shall be determined 43 pursuant to the provisions of the federal Internal Revenue Code of 44 1986 (26 U.S.C. s.1 et seq.) in effect on December 31, 2001.
- 45 (B) The director shall prescribe the rules and regulations necessary 46 to carry out the provisions of this paragraph, including, among others,

those for determining the adjusted basis of the acquired property for the purposes of the Corporation Business Tax Act (1945), P.L.1945, c.162.

- 4 (13) (A) Notwithstanding the provisions of section 179 of the federal Internal Revenue Code of 1986, 26 U.S.C. s.179, for property placed in service on or after January 1, 2004, the costs that a taxpayer may otherwise elect to treat as an expense which is not chargeable to a capital account shall be determined pursuant to the provisions of the federal Internal Revenue Code of 1986 (26 U.S.C. s.1 et seq.) in effect on December 31, 2002.
- 11 (B) The director shall prescribe the rules and regulations necessary 12 to carry out the provisions of this paragraph, including, among others, 13 those for determining the adjusted basis of the acquired property for 14 the purposes of the Corporation Business Tax Act (1945), P.L.1945, 15 c.162.

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- (l) "Real estate investment trust" shall mean any corporation, trust or association qualifying and electing to be taxed as a real estate investment trust under federal law.
- 19 (m) "Financial business corporation" shall mean any corporate 20 enterprise which is (1) in substantial competition with the business of 21 national banks and which (2) employs moneyed capital with the object 22 of making profit by its use as money, through discounting and 23 negotiating promissory notes, drafts, bills of exchange and other 24 evidences of debt; buying and selling exchange; making of or dealing 25 in secured or unsecured loans and discounts; dealing in securities and 26 shares of corporate stock by purchasing and selling such securities and 27 stock without recourse, solely upon the order and for the account of 28 customers; or investing and reinvesting in marketable obligations 29 evidencing indebtedness of any person, copartnership, association or 30 corporation in the form of bonds, notes or debentures commonly 31 known as investment securities; or dealing in or underwriting obligations of the United States, any state or any political subdivision 32 33 thereof, or of a corporate instrumentality of any of them. This shall 34 include, without limitation of the foregoing, business commonly known as industrial banks, dealers in commercial paper and 35 36 acceptances, sales finance, personal finance, small loan and mortgage 37 financing businesses, as well as any other enterprise employing 38 moneyed capital coming into competition with the business of national 39 banks; provided that the holding of bonds, notes, or other evidences 40 of indebtedness by individual persons not employed or engaged in the banking or investment business and representing merely personal 41 42 investments not made in competition with the business of national 43 banks, shall not be deemed financial business. Nor shall "financial 44 business" include national banks, production credit associations 45 organized under the Farm Credit Act of 1933 or the Farm Credit Act of 1971, Pub.L.92-181 (12 U.S.C. s.2091 et seq.), stock and mutual 46

- 1 insurance companies duly authorized to transact business in this State,
- 2 security brokers or dealers or investment companies or bankers not
- 3 employing moneyed capital coming into competition with the business
- 4 of national banks, real estate investment trusts, or any of the following
- entities organized under the laws of this State: credit unions, savings 5
- 6 banks, savings and loan and building and loan associations,
- 7 pawnbrokers, and State banks and trust companies.
- 8 (n) "International banking facility" shall mean a set of asset and
- 9 liability accounts segregated on the books and records of a depository
- 10 institution, United States branch or agency of a foreign bank, or an
- 11 Edge or Agreement Corporation that includes only international
- 12 banking facility time deposits and international banking facility
- 13 extensions of credit as such terms are defined in section 204.8(a)(2)
- 14 and section 204.8(a)(3) of Regulation D of the board of governors of
- 15 the Federal Reserve System, 12 CFR Part 204, effective December 3,
- 1981. In the event that the United States enacts a law, or the board 16
- 17 of governors of the Federal Reserve System adopts a regulation which
- 18 amends the present definition of international banking facility or of
- 19 such facilities' time deposits or extensions of credit, the Commissioner
- 20 of Banking and Insurance shall forthwith adopt regulations defining
- 21 such terms in the same manner as such terms are set forth in the laws 22 of the United States or the regulations of the board of governors of the
- 23 Federal Reserve System. The regulations of the Commissioner of
- 24 Banking and Insurance shall thereafter provide the applicable
- 25 definitions.

- 26 (o) "S corporation" means a corporation included in the definition
- 27 of an "S corporation" pursuant to section 1361 of the federal Internal
- 28 Revenue Code of 1986, 26 U.S.C. s.1361.
- 29 (p) "New Jersey S corporation" means a corporation that is an S
- 30 corporation; which has made a valid election pursuant to section 3 of
- 31 P.L.1993, c.173 (C.54:10A-5.22); and which has been an S
- 32 corporation continuously since the effective date of the valid election
- made pursuant to section 3 of P.L.1993, c.173 (C.54:10A-5.22). 34 (q) "Public Utility" means "public utility" as defined in R.S.48:2-13.
- 35 (r) "Qualified investment partnership" means a partnership under
- this act that has more than 10 members or partners with no member or 36
- 37 partner owning more than a 50% interest in the entity and that derives
- 38 at least 90% of its gross income from dividends, interest, payments
- 39 with respect to securities loans, and gains from the sale or other
- 40 disposition of stocks or securities or foreign currencies or
- 41 commodities or other similar income (including but not limited to gains
- 42 from swaps, options, futures or forward contracts) derived with
- 43 respect to its business of investing or trading in those stocks,
- 44 securities, currencies or commodities, but "investment partnership"
- 45 shall not include a "dealer in securities" within the meaning of section
- 1236 of the federal Internal Revenue Code of 1986, 26 U.S.C. s.1236. 46

## S2638 BRYANT

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1	(s) "Savings institution" means a state or federally chartered			
2	building and loan association, savings and loan association, or savings			
3	bank.			
4	(t) "Partnership" means an entity classified as a partnership for			
5	federal income tax purposes.			
6	(cf: P.L.2004, c.65, s.24)			
7				
8	2. (New section) Notwithstanding the provisions of N.J.S.54A:5-1,			
9	if any, or any other law to the contrary, for the purposes of			
10	determining the amount of a category of income pursuant to			
11	N.J.S.54A:5-1 that is net of expenses, no amounts shall be taken as a			
12	deduction pursuant to section 199 of the federal Internal Revenue			
13	Code of 1986, 26 U.S.C. s.199, and the deduction of any amounts			
14	pursuant to section 199 of the federal Internal Revenue Code of 1986,			
15	26 U.S.C. s.199 shall be disallowed.			
16				
17	3. This act shall take effect immediately and section 1 shall apply			
18	to privilege periods beginning after December 31, 2004 and section			
19	2 shall apply to taxable years beginning after December 31 2004.			
20				
21				
22	STATEMENT			
23				
24	This bill amends the corporation business tax and the gross income			
25	tax to disallow a deduction for qualified production activities income			
26	that was recently provided for federal income tax purposes under the			
27	American Jobs Creation Act of 2004 (Pub.L 108-377).			
28	This income is defined in the federal law as profits — that is,			
29	receipts minus direct and allocated costs — from manufacturing, from			
30	food processing (but not retail food sales), from software			
31	development, from filmmaking and sound recordings, from the			
32	production of electricity, natural gas and potable water, and from			
33	construction, from engineering or architectural services performed in			
34	the United States for construction projects in the United States, and			
35	under some special circumstances from agricultural and horticultural			
36	products. Under the federal law, businesses in 2005 can claim a			
37	deduction equal to 3 percent of qualified production activities income;			
38	the percentage gradually rises in succeeding years, reaching 9 percent			
39	in 2010.			
40	This bill "uncouples" the corporation business tax and the gross			
41	income tax from these changes, a technique used in 1982 and			
42	thereafter to eliminate the fiscal impact of the federal Accelerated Cost			
43	Recovery System depreciation rates and in 2002 and thereafter to			
44	eliminate the fiscal impact of federal bonus depreciation under the			

federal Job Creation and Worker Assistance Act of 2002.

## SENATE BUDGET AND APPROPRIATIONS COMMITTEE

#### STATEMENT TO

# **SENATE, No. 2638**

# STATE OF NEW JERSEY

**DATED: JUNE 20, 2005** 

The Senate Budget and Appropriations Committee reports favorably Senate Bill No. 2638.

This bill amends the corporation business tax and the gross income tax to disallow a deduction for qualified production activities income that was recently provided for federal income tax purposes under the American Jobs Creation Act of 2004 (Pub.L 108-377).

This income is defined in the federal law as profits — that is, receipts minus direct and allocated costs — from manufacturing, from food processing (but not retail food sales), from software development, from filmmaking and sound recordings, from the production of electricity, natural gas and potable water, and from construction, from engineering or architectural services performed in the United States for construction projects in the United States, and under some special circumstances from agricultural and horticultural products. Under the federal law, businesses in 2005 can claim a deduction equal to 3 percent of qualified production activities income; the percentage gradually rises in succeeding years, reaching 9 percent in 2010.

This bill "uncouples" the corporation business tax and the gross income tax from these changes, a technique used in 1982 and thereafter to eliminate the fiscal impact of the federal Accelerated Cost Recovery System depreciation rates and in 2002 and thereafter to eliminate the fiscal impact of federal bonus depreciation under the federal Job Creation and Worker Assistance Act of 2002.

#### FISCAL IMPACT:

No information is available to the Office of Legislative Services (OLS) that would allow the OLS to accurately estimate the amounts of qualified production activities income that would be deducted, absent the provisions of the bill. However, the absolute value may not be material

It appears that the revenue estimates included in the Governor's proposed budget document for State Fiscal Year 2005-2006 do not include an adjustment for the qualified production activities income deduction, and that the OLS estimates, incorporating the same assumptions, also make no adjustment.

The revenue impact of this bill would, therefore, be to maintain the *status quo* as already reported.

#### SENATE BUDGET AND APPROPRIATIONS COMMITTEE

#### STATEMENT TO

SENATE, No. 2638

with committee amendments

# STATE OF NEW JERSEY

DATED: JUNE 29, 2005

The Senate Budget and Appropriations Committee reports favorably Senate Bill No. 2638, with committee amendments.

This bill amends the corporation business tax and the gross income tax to disallow a deduction for certain qualified production activities income that was recently provided for federal income tax purposes under the American Jobs Creation Act of 2004 (Pub.L 108-377).

This income is defined in the federal law as profits — that is, receipts minus direct and allocated costs — from manufacturing, producing, growing or extracting, from food processing (but not retail food sales), from software development, from filmmaking and sound recordings, from the production of electricity, natural gas and potable water, and from construction, from engineering or architectural services performed in the United States for construction projects in the United States, and under some special circumstances from agricultural and horticultural production. Under the federal law, businesses for 2005 can claim a deduction equal to 3 percent of qualified production activities income; the percentage gradually rises in succeeding years, reaching 9 percent for 2010.

This bill "uncouples" the corporation business tax and the gross income tax from these changes, a technique used in 1982 and thereafter to eliminate the fiscal impact of the federal Accelerated Cost Recovery System depreciation rates and in 2002 and thereafter to eliminate the fiscal impact of federal bonus depreciation under the federal Job Creation and Worker Assistance Act of 2002.

# **COMMITTEE AMENDMENTS:**

The committee amendments provide that the uncoupling under this bill will <u>not</u> apply for the following categories of gross receipts: from qualifying production property which was manufactured or produced by the taxpayer. With the committee amendments, the bill provides that the "uncoupling," and thus the disallowance of the deduction, <u>will</u> apply only to: (1) the other activities described above and that are set forth under the American Jobs Creation Act of 2004, and (2) qualified production property that was grown or extracted by the taxpayer.

## **FISCAL IMPACT:**

No information is available to the Office of Legislative Services (OLS) that would allow the OLS to accurately estimate the amounts of qualified production activities income that would be deducted, absent the provisions of the bill.

It appears that the revenue estimates included in the Governor's proposed budget document for State Fiscal Year 2005-2006 do not include an adjustment for the qualified production activities income deduction, and that the OLS estimates, incorporating the same assumptions, also make no adjustment.

# LEGISLATIVE FISCAL ESTIMATE SENATE, No. 2638 STATE OF NEW JERSEY 211th LEGISLATURE

DATED: JUNE 28, 2005

#### **SUMMARY**

**Synopsis:** Decouples corporation business tax and gross income tax from federal

deduction of qualified production activities income.

**Type of Impact:** Limits corporation business tax revenue loss and gross income tax

revenue loss.

**Agencies Affected:** Department of the Treasury, Division of Taxation.

#### Office of Legislative Services Estimate

Fiscal Impact	<u>Year 1</u>	<u>Year 2</u>	Year 3
State Revenue	Maintenance of revenue levels	Maintenance of revenue levels	Maintenance of revenue levels

- ! The bill decouples the corporation business tax and the gross income tax from the federal deduction for "qualified production activities income" by disallowing the deduction for State purposes.
- ! The bill maintains corporation business tax and gross income tax revenues at their current predicted levels. No information is currently available about actual business use of the deduction, so no estimate can be made of the amount of revenue maintained.

# **BILL DESCRIPTION**

Senate Bill No. 2638 of 2005 amends the corporation business tax and the gross income tax to disallow a deduction for "qualified production activities income" that was recently provided for federal income tax purposes under the American Jobs Creation Act of 2004 (Pub.L 108-377).

"Qualified production activities income" is defined in the federal law as profits — that is, receipts minus direct and allocated costs — from manufacturing, from food processing (but not retail food sales), from software development, from film making and sound recordings, from the production of electricity, natural gas and potable water, and from construction, from engineering or architectural services performed in the United States for construction projects in the United States, and under some special circumstances from agricultural and horticultural products. Under the federal law, businesses in 2005 can claim a deduction equal to 3 percent of qualified production activities income; the percentage will rise gradually in succeeding years, reaching 9



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percent in 2010.

Under the corporation business tax and the gross income tax, the starting point for determining State taxable income is federal taxable income. In general, any federal deduction that decreases federal taxable income automatically decreases State taxable income. This bill "uncouples" the corporation business tax and the gross income tax from the federal changes by disallowing the deduction for qualified production activities income for State purposes.

#### FISCAL ANALYSIS

#### **EXECUTIVE BRANCH**

None received.

#### OFFICE OF LEGISLATIVE SERVICES

No information is available to the Office of Legislative Services that would allow the Office of Legislative Services to accurately estimate the amounts of qualified production activities income that would be deducted, absent the provisions of the bill. However, the absolute value may not be material.

It appears that the revenue estimates included in the Governor's proposed budget document for State Fiscal Year 2005-2006 do not include an adjustment for the qualified production activities income deduction, and that the Office of Legislative Services estimates, incorporating the same assumptions, also make no adjustment.

The revenue impact of this bill would, therefore, be to maintain the *status quo* as already reported.

Section: Revenue, Finance and Appropriations

Analyst: Philip Liloia

Lead Counsel

Approved: David J. Rosen

Legislative Budget and Finance Officer

This fiscal estimate has been prepared pursuant to P.L.1980, c.67.