## 40:55D-4 LEGISLATIVE HISTORY CHECKLIST

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LAWS OF:	2009	CHAP	TER:	146	-				
NJSA:	40:55D-4 (Defines "inherently beneficial use" for purposes of zoning variance and specifically includes facilities and structures that supply electrical energy produced from wind, solar, or photovolta technologies)								
BILL NO:	S1303 (Substituted for A3062)								
SPONSOR(S)	Smith and Others								
DATE INTRODUCED: February 21, 2008									
COMMITTEE:		ASSEMBLY:	Housir	ng and Local Gov	rernment				
		SENATE:	Econo	mic Growth					
AMENDED DURING PASSAGE: Yes									
DATE OF PASSAGE: ASSE		MBLY:	June 25, 2009						
		SENA	TE:	June 25, 2009					
DATE OF APPROVAL: Novem			nber 20, 1	ber 20, 2009					
FOLLOWING ARE ATTACHED IF AVAILABLE:									
FINAL	TEXT OF	BILL (First rep	orint ena	cted)					
S1303 SPONSOR'S STATEMENT: (Begins on page 6 of original bill) Yes									
COMMITTEE STATEM			ENT:		ASSEMBLY:	Ň	Yes		
					SENATE:	Ň	Yes		
(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, <i>may possibly</i> be found at www.njleg.state.nj.us)									
FLOOR AMENDMENT STATEMENT:						Ň	Yes		
LEGISLATIVE FISCAL			ESTIMATE:			1	No		
A3062									
SPONSOR'S STATEMENT: (Begins on page 6 of original bill)					Ň	Yes			

	<b>-</b> ,	
COMMITTEE STATEMENT:	ASSEMBLY:	Yes Telecomm 2-9-09 Housing 3-9-09
	SENATE:	No
FLOOR AMENDMENT STATEMENT:		Yes
LEGISLATIVE FISCAL ESTIMATE:		No

(continued)

VETO MESSAGE:	No			
GOVERNOR'S PRESS RELEASE ON SIGNING:	No			
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LAW/RWH

# [First Reprint] SENATE, No. 1303 STATE OF NEW JERSEY 213th LEGISLATURE

**INTRODUCED FEBRUARY 21, 2008** 

Sponsored by: Senator BOB SMITH District 17 (Middlesex and Somerset) Senator BILL BARONI District 14 (Mercer and Middlesex) Assemblyman JOHN F. MCKEON District 27 (Essex) Assemblyman UPENDRA J. CHIVUKULA District 17 (Middlesex and Somerset) Assemblyman ALBERT COUTINHO District 29 (Essex and Union) Assemblywoman LINDA R. GREENSTEIN District 14 (Mercer and Middlesex)

Co-Sponsored by: Assemblywoman Lampitt and Assemblyman Gusciora

#### SYNOPSIS

Defines "inherently beneficial use" for purposes of zoning variance and specifically includes facilities and structures that supply electrical energy produced from wind, solar, or photovoltaic technologies.

#### **CURRENT VERSION OF TEXT**

As amended by the General Assembly on March 16, 2009.

(Sponsorship Updated As Of: 6/26/2009)

AN ACT concerning certain property uses <sup>1</sup>and structures<sup>1</sup> under 1 2 local zoning ordinances and amending P.L.1975, c.291. 3 4 BE IT ENACTED by the Senate and General Assembly of the State 5 of New Jersey: 6 7 1. Section 3.1 of P.L.1975, c.291 (C.40:55D-4) is amended to 8 read as follows: 9 3.1. "Days" means calendar days. "Density" means the permitted number of dwelling units per 10 gross area of land to be developed. 11 12 "Developer" means the legal or beneficial owner or owners of a 13 lot or of any land proposed to be included in a proposed 14 development, including the holder of an option or contract to 15 purchase, or other person having an enforceable proprietary interest 16 in such land. 17 "Development" means the division of a parcel of land into two or 18 parcels, the construction, reconstruction, conversion, more 19 structural alteration, relocation or enlargement of any building or 20 other structure, or of any mining excavation or landfill, and any use 21 or change in the use of any building or other structure, or land or 22 extension of use of land, for which permission may be required 23 pursuant to this act. 24 "Development potential" means the maximum number of 25 dwelling units or square feet of nonresidential floor area that may 26 be constructed on a specified lot or in a specified zone under the 27 master plan and land use regulations in effect on the date of the 28 adoption of the development transfer ordinance, and in accordance 29 with recognized environmental constraints. regulation" 30 "Development means а zoning ordinance, 31 subdivision ordinance, site plan ordinance, official map ordinance 32 or other municipal regulation of the use and development of land, or 33 amendment thereto adopted and filed pursuant to this act. "Development transfer" or "development potential transfer" 34 35 means the conveyance of development potential, or the permission 36 for development, from one or more lots to one or more other lots by 37 deed, easement, or other means as authorized by ordinance. 38 "Development transfer bank" means a development transfer bank 39 established pursuant to section 22 of P.L.2004, c.2 (C.40:55D-158) 40 or the State TDR Bank. 41 "Drainage" means the removal of surface water or groundwater 42 from land by drains, grading or other means and includes control of 43 runoff during and after construction or development to minimize 44 erosion and sedimentation, to assure the adequacy of existing and 45 proposed culverts and bridges, to induce water recharge into the EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined <u>thus</u> is new matter.

Matter enclosed in superscript numerals has been adopted as follows: <sup>1</sup>Assembly floor amendments adopted March 16, 2009.

ground where practical, to lessen nonpoint pollution, to maintain
 the integrity of stream channels for their biological functions as
 well as for drainage, and the means necessary for water supply
 preservation or prevention or alleviation of flooding.

5 "Environmental commission" means a municipal advisory body
6 created pursuant to P.L.1968, c.245 (C.40:56A-1 et seq.).

7 "Erosion" means the detachment and movement of soil or rock8 fragments by water, wind, ice and gravity.

9 "Final approval" means the official action of the planning board 10 taken on a preliminarily approved major subdivision or site plan, 11 after all conditions, engineering plans and other requirements have 12 been completed or fulfilled and the required improvements have 13 been installed or guarantees properly posted for their completion, or 14 approval conditioned upon the posting of such guarantees.

15 "Floor area ratio" means the sum of the area of all floors of16 buildings or structures compared to the total area of the site.

"General development plan" means a comprehensive plan for the
development of a planned development, as provided in section 4 of
P.L.1987, c.129 (C.40:55D-45.2).

20 "Governing body" means the chief legislative body of the
21 municipality. In municipalities having a board of public works,
22 "governing body" means such board.

23 "Historic district" means one or more historic sites and
24 intervening or surrounding property significantly affecting or
25 affected by the quality and character of the historic site or sites.

"Historic site" means any real property, man-made structure,
natural object or configuration or any portion or group of the
foregoing of historical, archeological, cultural, scenic or
architectural significance.

30 <u>"Inherently beneficial use" means a use which is universally</u>
 31 considered of value to the community because it fundamentally
 32 serves the public good and promotes the general welfare. Such a
 33 use includes, but is not limited to, a hospital, school, child care
 34 center, group home, or a wind, solar or photovoltaic energy facility
 35 <sup>1</sup>or structure<sup>1</sup>.

36 "Instrument" means the easement, credit, or other deed37 restriction used to record a development transfer.

38 "Interested party" means: (a) in a criminal or quasi-criminal 39 proceeding, any citizen of the State of New Jersey; and (b) in the 40 case of a civil proceeding in any court or in an administrative 41 proceeding before a municipal agency, any person, whether residing 42 within or without the municipality, whose right to use, acquire, or 43 enjoy property is or may be affected by any action taken under this 44 act, or whose rights to use, acquire, or enjoy property under this act, 45 or under any other law of this State or of the United States have 46 been denied, violated or infringed by an action or a failure to act 47 under this act.

1 "Land" includes improvements and fixtures on, above or below 2 the surface. 3 "Local utility" means any sewerage authority created pursuant to the "sewerage authorities law," P.L.1946, c.138 (C.40:14A-1 et 4 5 seq.); any utilities authority created pursuant to the "municipal and county utilities authorities law," P.L.1957, c.183 (C.40:14B-1 et 6 7 seq.); or any utility, authority, commission, special district or other 8 corporate entity not regulated by the Board of Regulatory 9 Commissioners under Title 48 of the Revised Statutes that provides 10 gas, electricity, heat, power, water or sewer service to a 11 municipality or the residents thereof. 12 "Lot" means a designated parcel, tract or area of land established by a plat or otherwise, as permitted by law and to be used, 13 14 developed or built upon as a unit. 15 (cf: P.L.2004, c.2, s.33) 16 17 2. Section 3.4 of P.L.1975, c.291 (C.40:55D-7) is amended to 18 read as follows: 19 3.4. "Sedimentation" means the deposition of soil that has been 20 transported from its site of origin by water, ice, wind, gravity or 21 other natural means as a product of erosion. 22 "Sending zone" means an area or areas designated in a master 23 plan and zoning ordinance, adopted pursuant to P.L.1975, c.291 24 (C.40:55D-1 et seq.), within which development may be restricted 25 and which is otherwise consistent with the provisions of section 8 26 of P.L.2004, c.2 (C.40:55D-144). "Site plan" means a development plan of one or more lots on 27 28 which is shown (1) the existing and proposed conditions of the lot, 29 including but not necessarily limited to topography, vegetation, 30 drainage, flood plains, marshes and waterways, (2) the location of 31 all existing and proposed buildings, drives, parking spaces, 32 walkways, means of ingress and egress, drainage facilities, utility 33 services, landscaping, structures and signs, lighting, screening 34 devices, and (3) any other information that may be reasonably 35 required in order to make an informed determination pursuant to an 36 ordinance requiring review and approval of site plans by the 37 planning board adopted pursuant to article 6 of this act. 38 "Standards of performance" means standards (1) adopted by 39 ordinance pursuant to subsection 52d. regulating noise levels, glare, 40 earthborne or sonic vibrations, heat, electronic or atomic radiation, 41 noxious odors, toxic matters, explosive and inflammable matters, 42 smoke and airborne particles, waste discharge, screening of 43 unsightly objects or conditions and such other similar matters as 44 may be reasonably required by the municipality or (2) required by 45 applicable federal or State laws or municipal ordinances. 46 "State Transfer of Development Rights Bank," or "State TDR 47 Bank," means the bank established pursuant to section 3 of 48 P.L.1993, c.339 (C.4:1C-51).

1 "Street" means any street, avenue, boulevard, road, parkway, 2 viaduct, drive or other way (1) which is an existing State, county or 3 municipal roadway, or (2) which is shown upon a plat heretofore 4 approved pursuant to law, or (3) which is approved by official 5 action as provided by this act, or (4) which is shown on a plat duly 6 filed and recorded in the office of the county recording officer prior 7 to the appointment of a planning board and the grant to such board 8 of the power to review plats; and includes the land between the 9 street lines, whether improved or unimproved, and may comprise 10 pavement, shoulders, gutters, curbs, sidewalks, parking areas and 11 other areas within the street lines.

12 "Structure" means a combination of materials to form a
13 construction for occupancy, use or ornamentation whether installed
14 on, above, or below the surface of a parcel of land.

15 "Subdivision" means the division of a lot, tract or parcel of land 16 into two or more lots, tracts, parcels or other divisions of land for 17 sale or development. The following shall not be considered 18 subdivisions within the meaning of this act, if no new streets are 19 created: (1) divisions of land found by the planning board or 20 subdivision committee thereof appointed by the chairman to be for 21 agricultural purposes where all resulting parcels are 5 acres or 22 larger in size, (2) divisions of property by testamentary or intestate 23 provisions, (3) divisions of property upon court order, including but 24 not limited to judgments of foreclosure, (4) consolidation of 25 existing lots by deed or other recorded instrument and (5) the 26 conveyance of one or more adjoining lots, tracts or parcels of land, 27 owned by the same person or persons and all of which are found and certified by the administrative officer to conform to the 28 29 requirements of the municipal development regulations and are 30 shown and designated as separate lots, tracts or parcels on the tax 31 map or atlas of the municipality. The term "subdivision" shall also 32 include the term "resubdivision."

33 "Transcript" means a typed or printed verbatim record of the34 proceedings or reproduction thereof.

35 "Variance" means permission to depart from the literal
36 requirements of a zoning ordinance pursuant to sections 47 and
37 subsections 29.2b., 57c. and 57d. of this act.

38 <u>"Wind, solar or photovoltaic energy facility</u> <sup>1</sup>or structure<sup>1</sup> <u>"</u>
39 <u>means a facility</u> <sup>1</sup>or structure<sup>1</sup> for the purpose of supplying
40 electrical energy produced from wind, solar, or photovoltaic
41 technologies <sup>1</sup>, whether such facility or structure is a principal use,
42 a part of the principal use, or an accessory use or structure<sup>1</sup>.

43 "Zoning permit" means a document signed by the administrative 44 officer (1) which is required by ordinance as a condition precedent 45 to the commencement of a use or the erection, construction, 46 reconstruction, alteration, conversion or installation of a structure or 47 building and (2) which acknowledges that such use, structure or 48 building complies with the provisions of the municipal zoning

## **S1303** [1R] B. SMITH, BARONI

- 1 ordinance or variance therefrom duly authorized by a municipal
- 2 agency pursuant to sections 47 and 57 of this act.
- 3 (cf: P.L.2004, c.2, s.36)
- 4
- 5 3. This act shall take effect immediately.

## **SENATE, No. 1303**

# STATE OF NEW JERSEY 213th LEGISLATURE

INTRODUCED FEBRUARY 21, 2008

Sponsored by: Senator BOB SMITH District 17 (Middlesex and Somerset) Senator BILL BARONI District 14 (Mercer and Middlesex)

#### SYNOPSIS

Defines "inherently beneficial use" for purposes of zoning use variance and specifically includes facilities that supply electrical energy produced from wind, solar, or photovoltaic technologies.

#### **CURRENT VERSION OF TEXT**

As introduced.



1 AN ACT concerning certain property uses under local zoning 2 ordinances and amending P.L.1975, c.291. 3 4 **BE IT ENACTED** by the Senate and General Assembly of the State 5 of New Jersey: 6 7 1. Section 3.1 of P.L.1975, c.291 (C.40:55D-4) is amended to 8 read as follows: 9 3.1. "Days" means calendar days. 10 "Density" means the permitted number of dwelling units per 11 gross area of land to be developed. "Developer" means the legal or beneficial owner or owners of a 12 lot or of any land proposed to be included in a proposed 13 14 development, including the holder of an option or contract to 15 purchase, or other person having an enforceable proprietary interest 16 in such land. "Development" means the division of a parcel of land into two or 17 parcels, the construction, reconstruction, conversion, 18 more 19 structural alteration, relocation or enlargement of any building or 20 other structure, or of any mining excavation or landfill, and any use 21 or change in the use of any building or other structure, or land or 22 extension of use of land, for which permission may be required 23 pursuant to this act. 24 "Development potential" means the maximum number of 25 dwelling units or square feet of nonresidential floor area that may 26 be constructed on a specified lot or in a specified zone under the 27 master plan and land use regulations in effect on the date of the 28 adoption of the development transfer ordinance, and in accordance 29 with recognized environmental constraints. 30 "Development regulation" means zoning ordinance, а 31 subdivision ordinance, site plan ordinance, official map ordinance 32 or other municipal regulation of the use and development of land, or 33 amendment thereto adopted and filed pursuant to this act. 34 "Development transfer" or "development potential transfer" 35 means the conveyance of development potential, or the permission 36 for development, from one or more lots to one or more other lots by 37 deed, easement, or other means as authorized by ordinance. 38 "Development transfer bank" means a development transfer bank 39 established pursuant to section 22 of P.L.2004, c.2 (C.40:55D-158) 40 or the State TDR Bank. 41 "Drainage" means the removal of surface water or groundwater 42 from land by drains, grading or other means and includes control of 43 runoff during and after construction or development to minimize 44 erosion and sedimentation, to assure the adequacy of existing and 45 proposed culverts and bridges, to induce water recharge into the

**EXPLANATION** – Matter enclosed in **bold-faced** brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined <u>thus</u> is new matter.

ground where practical, to lessen nonpoint pollution, to maintain
 the integrity of stream channels for their biological functions as
 well as for drainage, and the means necessary for water supply
 preservation or prevention or alleviation of flooding.
 "Environmental commission" means a municipal advisory body

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7 "Erosion" means the detachment and movement of soil or rock8 fragments by water, wind, ice and gravity.

created pursuant to P.L.1968, c.245 (C.40:56A-1 et seq.).

9 "Final approval" means the official action of the planning board 10 taken on a preliminarily approved major subdivision or site plan, 11 after all conditions, engineering plans and other requirements have 12 been completed or fulfilled and the required improvements have 13 been installed or guarantees properly posted for their completion, or 14 approval conditioned upon the posting of such guarantees.

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P.L.1987, c.129 (C.40:55D-45.2).

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25 affected by the quality and character of the historic site or sites.

26 "Historic site" means any real property, man-made structure,
27 natural object or configuration or any portion or group of the
28 foregoing of historical, archeological, cultural, scenic or
29 architectural significance.

30 <u>"Inherently beneficial use" means a use which is universally</u>
 31 considered of value to the community because it fundamentally
 32 serves the public good and promotes the general welfare. Such a
 33 use includes, but is not limited to, a hospital, school, child care
 34 center, group home, or a wind, solar or photovoltaic energy facility.

35 "Instrument" means the easement, credit, or other deed36 restriction used to record a development transfer.

37 "Interested party" means: (a) in a criminal or quasi-criminal 38 proceeding, any citizen of the State of New Jersey; and (b) in the 39 case of a civil proceeding in any court or in an administrative 40 proceeding before a municipal agency, any person, whether residing 41 within or without the municipality, whose right to use, acquire, or 42 enjoy property is or may be affected by any action taken under this 43 act, or whose rights to use, acquire, or enjoy property under this act, 44 or under any other law of this State or of the United States have 45 been denied, violated or infringed by an action or a failure to act 46 under this act.

47 "Land" includes improvements and fixtures on, above or below48 the surface.

1 "Local utility" means any sewerage authority created pursuant to 2 the "sewerage authorities law," P.L.1946, c.138 (C.40:14A-1 et 3 seq.); any utilities authority created pursuant to the "municipal and county utilities authorities law," P.L.1957, c.183 (C.40:14B-1 et 4 5 seq.); or any utility, authority, commission, special district or other corporate entity not regulated by the Board of Regulatory 6 7 Commissioners under Title 48 of the Revised Statutes that provides 8 gas, electricity, heat, power, water or sewer service to a 9 municipality or the residents thereof.

"Lot" means a designated parcel, tract or area of land established
by a plat or otherwise, as permitted by law and to be used,
developed or built upon as a unit.

13 (cf: P.L.2004, c.2, s.33)

14

15 2. Section 3.4 of P.L.1975, c.291 (C.40:55D-7) is amended to 16 read as follows:

3.4. "Sedimentation" means the deposition of soil that has been
transported from its site of origin by water, ice, wind, gravity or
other natural means as a product of erosion.

"Sending zone" means an area or areas designated in a master
plan and zoning ordinance, adopted pursuant to P.L.1975, c.291
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and which is otherwise consistent with the provisions of section 8
of P.L.2004, c.2 (C.40:55D-144).

25 "Site plan" means a development plan of one or more lots on 26 which is shown (1) the existing and proposed conditions of the lot, 27 including but not necessarily limited to topography, vegetation, 28 drainage, flood plains, marshes and waterways, (2) the location of 29 all existing and proposed buildings, drives, parking spaces, 30 walkways, means of ingress and egress, drainage facilities, utility 31 services, landscaping, structures and signs, lighting, screening 32 devices, and (3) any other information that may be reasonably 33 required in order to make an informed determination pursuant to an 34 ordinance requiring review and approval of site plans by the 35 planning board adopted pursuant to article 6 of this act.

36 "Standards of performance" means standards (1) adopted by 37 ordinance pursuant to subsection 52d. regulating noise levels, glare, 38 earthborne or sonic vibrations, heat, electronic or atomic radiation, 39 noxious odors, toxic matters, explosive and inflammable matters, 40 smoke and airborne particles, waste discharge, screening of 41 unsightly objects or conditions and such other similar matters as 42 may be reasonably required by the municipality or (2) required by 43 applicable federal or State laws or municipal ordinances.

44 "State Transfer of Development Rights Bank," or "State TDR
45 Bank," means the bank established pursuant to section 3 of
46 P.L.1993, c.339 (C.4:1C-51).

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48 viaduct, drive or other way (1) which is an existing State, county or

1 municipal roadway, or (2) which is shown upon a plat heretofore 2 approved pursuant to law, or (3) which is approved by official 3 action as provided by this act, or (4) which is shown on a plat duly 4 filed and recorded in the office of the county recording officer prior 5 to the appointment of a planning board and the grant to such board 6 of the power to review plats; and includes the land between the 7 street lines, whether improved or unimproved, and may comprise 8 pavement, shoulders, gutters, curbs, sidewalks, parking areas and 9 other areas within the street lines.

"Structure" means a combination of materials to form a
construction for occupancy, use or ornamentation whether installed
on, above, or below the surface of a parcel of land.

13 "Subdivision" means the division of a lot, tract or parcel of land 14 into two or more lots, tracts, parcels or other divisions of land for 15 sale or development. The following shall not be considered 16 subdivisions within the meaning of this act, if no new streets are 17 created: (1) divisions of land found by the planning board or 18 subdivision committee thereof appointed by the chairman to be for 19 agricultural purposes where all resulting parcels are 5 acres or 20 larger in size, (2) divisions of property by testamentary or intestate 21 provisions, (3) divisions of property upon court order, including but 22 not limited to judgments of foreclosure, (4) consolidation of 23 existing lots by deed or other recorded instrument and (5) the 24 conveyance of one or more adjoining lots, tracts or parcels of land, 25 owned by the same person or persons and all of which are found 26 and certified by the administrative officer to conform to the 27 requirements of the municipal development regulations and are 28 shown and designated as separate lots, tracts or parcels on the tax 29 map or atlas of the municipality. The term "subdivision" shall also 30 include the term "resubdivision."

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"Variance" means permission to depart from the literal
requirements of a zoning ordinance pursuant to sections 47 and
subsections 29.2b., 57c. and 57d. of this act.

36 <u>"Wind, solar or photovoltaic energy facility" means a facility for</u>
 37 <u>the purpose of supplying electrical energy produced from wind,</u>
 38 <u>solar, or photovoltaic technologies.</u>

39 "Zoning permit" means a document signed by the administrative 40 officer (1) which is required by ordinance as a condition precedent 41 to the commencement of a use or the erection, construction, 42 reconstruction, alteration, conversion or installation of a structure or 43 building and (2) which acknowledges that such use, structure or 44 building complies with the provisions of the municipal zoning 45 ordinance or variance therefrom duly authorized by a municipal 46 agency pursuant to sections 47 and 57 of this act.

47 (cf: P.L.2004, c.2, s.36)

2 3	
3	
4 STATEMENT	
5	
6 This bill would add a definition of "inherently beneficial	use" to
7 the "Municipal Land Use Law," P.L.1975, c.291 (C.40:55	5D-1 et
8 seq.). Although section 57 of that law (C.40:55D-70)	makes
9 reference to this term, it is not defined in existing statutory la	aw.
10 If a use is held to be inherently beneficial, it presum	nptively
11 satisfies the positive criteria for the grant of a use variance	e under
12 subsection d. of section 57 of P.L.1975, c.291 (C.40:5	5D-70),
13 which is required when the proposed use is inconsistent w	with the
14 zoning plan. Specifically, the bill defines an "inherently be	neficial
15 use" as "a use which is universally considered of value	to the
16 community because it fundamentally serves the public go	ood and
17 promotes the general welfare. Such a use includes, but	is not
18 limited to, a hospital, school, child care center, group hon	ne, or a
19 wind, solar or photovoltaic energy facility."	
20 Of those enumerated uses, the courts have specifically d	leclared
21 hospitals, schools, child care centers, and group homes	to be
22 inherently beneficial uses. This bill would codify those de	ecisions
and also include a wind, solar or photovoltaic energy facilit	y as an
24 inherently beneficial use.	
25 The bill defines "wind, solar, or photovoltaic energy fac	ility" to
26 mean, "a facility for the purpose of supplying electrical	energy
27 produced from wind, solar, or photovoltaic technologies."	
28 This bill is intended to ensure that facilities that supply el	ectrical
29 energy produced from wind, solar or photovoltaic technolog	ies will
30 be considered an inherently beneficial use.	

## STATEMENT TO

## **SENATE, No. 1303**

## **STATE OF NEW JERSEY**

#### DATED: JUNE 9, 2008

The Senate Economic Growth Committee reports favorably Senate Bill, No. 1303.

This bill would add a definition of "inherently beneficial use" to the "Municipal Land Use Law," P.L.1975, c.291 (C.40:55D-1 et seq.). Although section 57 of that law (C.40:55D-70) makes reference to this term, it is not defined in existing statutory law.

If a use is held to be inherently beneficial, it presumptively satisfies the positive criteria for the grant of a use variance under subsection d. of section 57 of P.L.1975, c.291 (C.40:55D-70), which is required when the proposed use is inconsistent with the zoning plan. Specifically, the bill defines an "inherently beneficial use" as "a use which is universally considered of value to the community because it fundamentally serves the public good and promotes the general welfare. Such a use includes, but is not limited to, a hospital, school, child care center, group home, or a wind, solar or photovoltaic energy facility."

Of those enumerated uses, the courts have specifically declared hospitals, schools, child care centers, and group homes to be inherently beneficial uses. This bill would codify those decisions and also include a wind, solar or photovoltaic energy facility as an inherently beneficial use.

The bill defines "wind, solar, or photovoltaic energy facility" to mean, "a facility for the purpose of supplying electrical energy produced from wind, solar, or photovoltaic technologies."

This bill is intended to ensure that facilities that supply electrical energy produced from wind, solar or photovoltaic technologies will be considered an inherently beneficial use.

## ASSEMBLY HOUSING AND LOCAL GOVERNMENT COMMITTEE

### STATEMENT TO

## **SENATE, No. 1303**

# STATE OF NEW JERSEY

#### DATED: MARCH 9, 2009

The Assembly Housing and Local Government Committee reports favorably Senate Bill No. 1303.

This bill would add a definition of "inherently beneficial use" to the "Municipal Land Use Law," P.L.1975, c.291 (C.40:55D-1 et seq.). Although section 57 of that law (C.40:55D-70) makes reference to this term, it is not defined in existing statutory law.

If a use is held to be inherently beneficial, it presumptively satisfies the positive criteria for the grant of a use variance under subsection d. of section 57 of P.L.1975, c.291 (C.40:55D-70), which is required when the proposed use is inconsistent with the zoning plan. Specifically, the bill defines an "inherently beneficial use" as "a use which is universally considered of value to the community because it fundamentally serves the public good and promotes the general welfare. Such a use includes, but is not limited to, a hospital, school, child care center, group home, or a wind, solar or photovoltaic energy facility."

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The bill defines "wind, solar, or photovoltaic energy facility" to mean, "a facility for the purpose of supplying electrical energy produced from wind, solar, or photovoltaic technologies."

This bill is intended to ensure that facilities that supply electrical energy produced from wind, solar or photovoltaic technologies will be considered an inherently beneficial use.

## STATEMENT TO

## SENATE, No. 1303

with Assembly Floor Amendments (Proposed by Assemblyman MCKEON)

#### ADOPTED: MARCH 16, 2009

This amendment would clarify that a "Wind, solar or photovoltaic energy facility or structure" would be considered "inherently beneficial," and therefore presumptively satisfy the positive criteria for the grant of a variance under subsection d. of N.J.S.A.40:55D-70, regardless of whether the facility or structure is a principal use, a part of the principal use, or an accessory use or structure.

# ASSEMBLY, No. 3062 **STATE OF NEW JERSEY** 213th LEGISLATURE

INTRODUCED JUNE 23, 2008

Sponsored by: Assemblyman JOHN F. MCKEON District 27 (Essex) Assemblyman UPENDRA J. CHIVUKULA District 17 (Middlesex and Somerset) Assemblyman ALBERT COUTINHO District 29 (Essex and Union)

#### SYNOPSIS

Defines "inherently beneficial use" for purposes of zoning use variance and specifically includes facilities that supply electrical energy produced from wind, solar, or photovoltaic technologies.

#### **CURRENT VERSION OF TEXT**

As introduced.



(Sponsorship Updated As Of: 9/16/2008)

1 AN ACT concerning certain property uses under local zoning 2 ordinances and amending P.L.1975, c.291. 3 4 **BE IT ENACTED** by the Senate and General Assembly of the State 5 of New Jersey: 6 7 1. Section 3.1 of P.L.1975, c.291 (C.40:55D-4) is amended to 8 read as follows: 9 3.1. "Days" means calendar days. 10 "Density" means the permitted number of dwelling units per 11 gross area of land to be developed. "Developer" means the legal or beneficial owner or owners of a 12 lot or of any land proposed to be included in a proposed 13 14 development, including the holder of an option or contract to 15 purchase, or other person having an enforceable proprietary interest 16 in such land. "Development" means the division of a parcel of land into two or 17 parcels, the construction, reconstruction, conversion, 18 more 19 structural alteration, relocation or enlargement of any building or 20 other structure, or of any mining excavation or landfill, and any use 21 or change in the use of any building or other structure, or land or 22 extension of use of land, for which permission may be required 23 pursuant to this act. 24 "Development potential" means the maximum number of 25 dwelling units or square feet of nonresidential floor area that may 26 be constructed on a specified lot or in a specified zone under the 27 master plan and land use regulations in effect on the date of the 28 adoption of the development transfer ordinance, and in accordance 29 with recognized environmental constraints. 30 "Development regulation" means zoning ordinance, а 31 subdivision ordinance, site plan ordinance, official map ordinance 32 or other municipal regulation of the use and development of land, or 33 amendment thereto adopted and filed pursuant to this act. 34 "Development transfer" or "development potential transfer" 35 means the conveyance of development potential, or the permission 36 for development, from one or more lots to one or more other lots by 37 deed, easement, or other means as authorized by ordinance. 38 "Development transfer bank" means a development transfer bank 39 established pursuant to section 22 of P.L.2004, c.2 (C.40:55D-158) 40 or the State TDR Bank. 41 "Drainage" means the removal of surface water or groundwater 42 from land by drains, grading or other means and includes control of 43 runoff during and after construction or development to minimize 44 erosion and sedimentation, to assure the adequacy of existing and 45 proposed culverts and bridges, to induce water recharge into the

**EXPLANATION** – Matter enclosed in **bold-faced** brackets thus in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined <u>thus</u> is new matter.

ground where practical, to lessen nonpoint pollution, to maintain
 the integrity of stream channels for their biological functions as
 well as for drainage, and the means necessary for water supply
 preservation or prevention or alleviation of flooding.

5 "Environmental commission" means a municipal advisory body
6 created pursuant to P.L.1968, c.245 (C.40:56A-1 et seq.).

7 "Erosion" means the detachment and movement of soil or rock8 fragments by water, wind, ice and gravity.

9 "Final approval" means the official action of the planning board 10 taken on a preliminarily approved major subdivision or site plan, 11 after all conditions, engineering plans and other requirements have 12 been completed or fulfilled and the required improvements have 13 been installed or guarantees properly posted for their completion, or 14 approval conditioned upon the posting of such guarantees.

15 "Floor area ratio" means the sum of the area of all floors of16 buildings or structures compared to the total area of the site.

"General development plan" means a comprehensive plan for the
development of a planned development, as provided in section 4 of
P.L.1987, c.129 (C.40:55D-45.2).

20 "Governing body" means the chief legislative body of the
21 municipality. In municipalities having a board of public works,
22 "governing body" means such board.

23 "Historic district" means one or more historic sites and
24 intervening or surrounding property significantly affecting or
25 affected by the quality and character of the historic site or sites.

"Historic site" means any real property, man-made structure,
natural object or configuration or any portion or group of the
foregoing of historical, archeological, cultural, scenic or
architectural significance.

30 <u>"Inherently beneficial use" means a use which is universally</u>
 31 considered of value to the community because it fundamentally
 32 serves the public good and promotes the general welfare. Such a
 33 use includes, but is not limited to, a hospital, school, child care
 34 center, group home, or a wind, solar or photovoltaic energy facility.

35 "Instrument" means the easement, credit, or other deed36 restriction used to record a development transfer.

37 "Interested party" means: (a) in a criminal or quasi-criminal 38 proceeding, any citizen of the State of New Jersey; and (b) in the 39 case of a civil proceeding in any court or in an administrative 40 proceeding before a municipal agency, any person, whether residing 41 within or without the municipality, whose right to use, acquire, or 42 enjoy property is or may be affected by any action taken under this 43 act, or whose rights to use, acquire, or enjoy property under this act, 44 or under any other law of this State or of the United States have 45 been denied, violated or infringed by an action or a failure to act 46 under this act.

47 "Land" includes improvements and fixtures on, above or below48 the surface.

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1 "Local utility" means any sewerage authority created pursuant to 2 the "sewerage authorities law," P.L.1946, c.138 (C.40:14A-1 et 3 seq.); any utilities authority created pursuant to the "municipal and county utilities authorities law," P.L.1957, c.183 (C.40:14B-1 et 4 5 seq.); or any utility, authority, commission, special district or other 6 corporate entity not regulated by the Board of Regulatory 7 Commissioners under Title 48 of the Revised Statutes that provides 8 gas, electricity, heat, power, water or sewer service to a 9 municipality or the residents thereof.

"Lot" means a designated parcel, tract or area of land established
by a plat or otherwise, as permitted by law and to be used,
developed or built upon as a unit.

13 (cf: P.L.2004, c.2, s.33)

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15 2. Section 3.4 of P.L.1975, c.291 (C.40:55D-7) is amended to16 read as follows:

3.4. "Sedimentation" means the deposition of soil that has been
transported from its site of origin by water, ice, wind, gravity or
other natural means as a product of erosion.

"Sending zone" means an area or areas designated in a master
plan and zoning ordinance, adopted pursuant to P.L.1975, c.291
(C.40:55D-1 et seq.), within which development may be restricted
and which is otherwise consistent with the provisions of section 8
of P.L.2004, c.2 (C.40:55D-144).

25 "Site plan" means a development plan of one or more lots on 26 which is shown (1) the existing and proposed conditions of the lot, 27 including but not necessarily limited to topography, vegetation, 28 drainage, flood plains, marshes and waterways, (2) the location of 29 all existing and proposed buildings, drives, parking spaces, 30 walkways, means of ingress and egress, drainage facilities, utility 31 services, landscaping, structures and signs, lighting, screening 32 devices, and (3) any other information that may be reasonably 33 required in order to make an informed determination pursuant to an 34 ordinance requiring review and approval of site plans by the 35 planning board adopted pursuant to article 6 of this act.

36 "Standards of performance" means standards (1) adopted by 37 ordinance pursuant to subsection 52d. regulating noise levels, glare, 38 earthborne or sonic vibrations, heat, electronic or atomic radiation, 39 noxious odors, toxic matters, explosive and inflammable matters, 40 smoke and airborne particles, waste discharge, screening of 41 unsightly objects or conditions and such other similar matters as 42 may be reasonably required by the municipality or (2) required by 43 applicable federal or State laws or municipal ordinances.

44 "State Transfer of Development Rights Bank," or "State TDR
45 Bank," means the bank established pursuant to section 3 of
46 P.L.1993, c.339 (C.4:1C-51).

47 "Street" means any street, avenue, boulevard, road, parkway,
48 viaduct, drive or other way (1) which is an existing State, county or

1 municipal roadway, or (2) which is shown upon a plat heretofore 2 approved pursuant to law, or (3) which is approved by official 3 action as provided by this act, or (4) which is shown on a plat duly 4 filed and recorded in the office of the county recording officer prior 5 to the appointment of a planning board and the grant to such board 6 of the power to review plats; and includes the land between the 7 street lines, whether improved or unimproved, and may comprise 8 pavement, shoulders, gutters, curbs, sidewalks, parking areas and 9 other areas within the street lines.

"Structure" means a combination of materials to form a
construction for occupancy, use or ornamentation whether installed
on, above, or below the surface of a parcel of land.

13 "Subdivision" means the division of a lot, tract or parcel of land 14 into two or more lots, tracts, parcels or other divisions of land for 15 sale or development. The following shall not be considered 16 subdivisions within the meaning of this act, if no new streets are 17 created: (1) divisions of land found by the planning board or 18 subdivision committee thereof appointed by the chairman to be for 19 agricultural purposes where all resulting parcels are 5 acres or 20 larger in size, (2) divisions of property by testamentary or intestate 21 provisions, (3) divisions of property upon court order, including but 22 not limited to judgments of foreclosure, (4) consolidation of 23 existing lots by deed or other recorded instrument and (5) the 24 conveyance of one or more adjoining lots, tracts or parcels of land, 25 owned by the same person or persons and all of which are found 26 and certified by the administrative officer to conform to the 27 requirements of the municipal development regulations and are 28 shown and designated as separate lots, tracts or parcels on the tax 29 map or atlas of the municipality. The term "subdivision" shall also 30 include the term "resubdivision."

31 "Transcript" means a typed or printed verbatim record of the32 proceedings or reproduction thereof.

"Variance" means permission to depart from the literal
requirements of a zoning ordinance pursuant to sections 47 and
subsections 29.2b., 57c. and 57d. of this act.

36 <u>"Wind, solar or photovoltaic energy facility" means a facility for</u>
 37 <u>the purpose of supplying electrical energy produced from wind,</u>
 38 <u>solar, or photovoltaic technologies.</u>

39 "Zoning permit" means a document signed by the administrative 40 officer (1) which is required by ordinance as a condition precedent 41 to the commencement of a use or the erection, construction, 42 reconstruction, alteration, conversion or installation of a structure or 43 building and (2) which acknowledges that such use, structure or 44 building complies with the provisions of the municipal zoning 45 ordinance or variance therefrom duly authorized by a municipal 46 agency pursuant to sections 47 and 57 of this act.

47 (cf: P.L.2004, c.2, s.36)

1 3. This act shall take effect immediately. 2 3 **STATEMENT** 4 5 6 This bill would add a definition of "inherently beneficial use" to 7 the "Municipal Land Use Law," P.L.1975, c.291 (C.40:55D-1 et 8 Although section 57 of that law (C.40:55D-70) makes seq.). 9 reference to this term, it is not defined in existing statutory law. 10 If a use is held to be inherently beneficial, it presumptively 11 satisfies the positive criteria for the grant of a use variance under subsection d. of section 57 of P.L.1975, c.291 (C.40:55D-70), 12 13 which is required when the proposed use is inconsistent with the 14 zoning plan. Specifically, the bill defines an "inherently beneficial 15 use" as "a use which is universally considered of value to the community because it fundamentally serves the public good and 16 promotes the general welfare. Such a use includes, but is not 17 18 limited to, a hospital, school, child care center, group home, or a 19 wind, solar or photovoltaic energy facility." 20 Of those enumerated uses, the courts have specifically declared 21 hospitals, schools, child care centers, and group homes to be 22 inherently beneficial uses. This bill would codify those decisions 23 and also include a wind, solar or photovoltaic energy facility as an 24 inherently beneficial use. The bill defines "wind, solar, or photovoltaic energy facility" to 25 mean, "a facility for the purpose of supplying electrical energy 26 27 produced from wind, solar, or photovoltaic technologies." 28 This bill is intended to ensure that facilities that supply electrical 29 energy produced from wind, solar or photovoltaic technologies will 30 be considered an inherently beneficial use.

## ASSEMBLY TELECOMMUNICATIONS AND UTILITIES COMMITTEE

### STATEMENT TO

### ASSEMBLY, No. 3062

# STATE OF NEW JERSEY

#### DATED: FEBRUARY 9, 2009

The Assembly Telecommunications and Utilities Committee reports favorably Assembly Bill No. 3062.

As reported, this bill would add a definition of "inherently beneficial use" to the "Municipal Land Use Law," P.L.1975, c.291 (C.40:55D-1 et seq.). Although section 57 of that law (C.40:55D-70) makes reference to this term, it is not defined in existing statutory law.

If a use is held to be inherently beneficial, it presumptively satisfies the positive criteria for the grant of a use variance under subsection d. of section 57 of P.L.1975, c.291 (C.40:55D-70), which is required when the proposed use is inconsistent with the zoning plan. Specifically, the bill defines an "inherently beneficial use" as "a use which is universally considered of value to the community because it fundamentally serves the public good and promotes the general welfare. Such a use includes, but is not limited to, a hospital, school, child care center, group home, or a wind, solar or photovoltaic energy facility."

Of those enumerated uses, the courts have specifically declared hospitals, schools, child care centers, and group homes to be inherently beneficial uses. This bill would codify those decisions and also include a wind, solar or photovoltaic energy facility as an inherently beneficial use.

The bill defines "wind, solar, or photovoltaic energy facility" to mean, "a facility for the purpose of supplying electrical energy produced from wind, solar, or photovoltaic technologies."

This bill is intended to ensure that facilities that supply electrical energy produced from wind, solar or photovoltaic technologies will be considered an inherently beneficial use.

## ASSEMBLY HOUSING AND LOCAL GOVERNMENT COMMITTEE

### STATEMENT TO

## ASSEMBLY, No. 3062

# STATE OF NEW JERSEY

#### DATED: MARCH 9, 2009

The Assembly Housing and Local Government Committee reports favorably Assembly Bill No. 3062.

This bill would add a definition of "inherently beneficial use" to the "Municipal Land Use Law," P.L.1975, c.291 (C.40:55D-1 et seq.). Although section 57 of that law (C.40:55D-70) makes reference to this term, it is not defined in existing statutory law.

If a use is held to be inherently beneficial, it presumptively satisfies the positive criteria for the grant of a use variance under subsection d. of section 57 of P.L.1975, c.291 (C.40:55D-70), which is required when the proposed use is inconsistent with the zoning plan. Specifically, the bill defines an "inherently beneficial use" as "a use which is universally considered of value to the community because it fundamentally serves the public good and promotes the general welfare. Such a use includes, but is not limited to, a hospital, school, child care center, group home, or a wind, solar or photovoltaic energy facility."

Of those enumerated uses, the courts have specifically declared hospitals, schools, child care centers, and group homes to be inherently beneficial uses. This bill would codify those decisions and also include a wind, solar or photovoltaic energy facility as an inherently beneficial use.

The bill defines "wind, solar, or photovoltaic energy facility" to mean, "a facility for the purpose of supplying electrical energy produced from wind, solar, or photovoltaic technologies."

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## STATEMENT TO

## ASSEMBLY, No. 3062

with Assembly Floor Amendments (Proposed by Assemblyman MCKEON)

ADOPTED: MARCH 16, 2009

This amendment would clarify that a "Wind, solar or photovoltaic energy facility or structure" would be considered "inherently beneficial," and therefore presumptively satisfy the positive criteria for the grant of a variance under subsection d. of N.J.S.A.40:55D-70, regardless of whether the facility or structure is a principal use, a part of the principal use, or an accessory use or structure.