26:2J-18.2

LEGISLATIVE HISTORY CHECKLIST

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- LAWS OF: 2005 CHAPTER: 65
- NJSA: 26:2J-18.2 (Concerns risk based capital requirements for health maintenance organizations)
- BILL NO: S1674 (Substituted for A2907)
- DATE INTRODUCED: June 10, 2004
- COMMITTEE: ASSEMBLY: SENATE: Commerce
- AMENDED DURING PASSAGE: No
- DATE OF PASSAGE: ASSEMBLY: February 24, 2005
 - SENATE: October 25, 2004
- DATE OF APPROVAL: April 7, 2005

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL Original version of bill enacted

S1674		
SPONSOR'S STATEMENT: (Begins	s on page 5 of original bill)	<u>Yes</u>
COMMITTEE STATEMENT:	ASSEMBLY:	No
	SENATE:	<u>Yes</u>
FLOOR AMENDMENT STATEMEN	т:	No
LEGISLATIVE FISCAL ESTIMATE:	:	No
A2907 SPONSOR'S STATEMENT: (Begins	s on page 5 of original bill)	Yes
COMMITTEE STATEMENT:	ASSEMBLY:	Yes
	SENATE:	No
FLOOR AMENDMENT STATEMEN LEGISLATIVE FISCAL ESTIMATE:		No No

VETO MESSAGE: No GOVERNOR'S PRESS RELEASE ON SIGNING: No

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REPORTS:	No
HEARINGS:	No
NEWSPAPER ARTICLES:	No
Attached: "Risk Based Capital (RBC) For Health Organizations Mo	odel Act"

IS 4/27/07

P.L. 2005, CHAPTER 65, *approved April 7, 2005* Senate, No. 1674

1 AN ACT concerning risk based capital requirements for health 2 maintenance organizations, amending P.L.1997, c.192 and 3 amending and supplementing P.L.1973, c.337. 4 5 **BE IT ENACTED** by the Senate and General Assembly of the State 6 of New Jersey: 7 8 1. (New section) As used in sections 1 through 5 of P.L., c. 9 (C.) (now before the Legislature as this bill): 10 "Commissioner" means the Commissioner Banking and Insurance. "Health maintenance organization" means an entity authorized to 11 12 transact business in this State pursuant to P.L.1973, c.337 (C.26:2J-1 13 et seq.). 14 15 2. (New section) The commissioner may increase the amount of 16 capital or surplus required of a health maintenance organization, or subsequently revise or redetermine that increase, using appropriate 17 18 methods and procedures established by rules and regulations adopted by the commissioner, in order to provide adequate protection against 19 20 risks affecting the health maintenance organization's financial condition 21 that are not adequately or fully covered by its reserves or other assets, 22 but under no circumstances shall a health maintenance organization's 23 capital or surplus be less than the capital or surplus required pursuant 24 to regulation as prescribed by the commissioner; provided, however, 25 that any increase required by a subsequent revision or redetermination 26 pursuant to this section, shall be made only after a formal departmental 27 hearing, on the record, unless that hearing is waived by the affected 28 health maintenance organization. All matters pertaining to a hearing 29 or to an increase in capital or surplus pursuant to this section shall be 30 confidential and not subject to subpoena or public inspection, except 31 to the extent that the commissioner finds release of that information necessary to protect the public. The hearing shall be initiated within 32 33 20 days after written notice to the health maintenance organization. Any declaration regarding an increase required by a subsequent 34 35 revision or redetermination shall contain findings specifying the factors deemed significant in regard to the particular health maintenance 36 37 organization, and shall set forth the reasons supporting the increase of 38 capital or surplus ordered by the commissioner. In determining any 39 increase, revision or redetermination in the amount of capital or 40 surplus, the commissioner shall consider the risks of:

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and intended to be omitted in the law.

Matter underlined <u>thus</u> is new matter.

a. Increases or decreases in the frequency and severity of losses

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2 under normal operating conditions, as well as increases or decreases 3 in those values, above or below the levels contemplated by the rates 4 that it charged for coverage and above or below those reasonably expected under normal conditions; 5 b. Increases or decreases in expenses under normal operating 6 7 conditions, as well as increases or decreases in those values, above or 8 below the levels contemplated by the rates it charged for coverage and 9 above or below those reasonably expected under normal conditions; 10 c. Increases or decreases in the value of, or return on, invested 11 assets under normal operating conditions, as well as increases or 12 decreases in those values, above or below those levels anticipated under normal conditions; 13 14 d. Changes in economic, social and market conditions that could 15 adversely or favorably affect the financial condition of the health maintenance organization, including conditions that would make 16 17 liquidity more or less important than contemplated and would prevent or facilitate timely investments or force or prohibit untimely sales of 18 19 assets; and 20 e. Any other contingencies, including reinsurance and unfunded or 21 extra contractual obligations, which may affect the health maintenance 22 organization's financial condition. 23 24 (New section) In determining any increase, revision or 3. 25 redetermination in the capital or surplus of a health maintenance 26 organization pursuant to the provisions of section 2 of P.L. , c. 27 (C.) (now before the Legislature as this bill) the commissioner shall 28 take into account the following factors: 29 a. Methods and techniques used to measure risk exposure and 30 variability; 31 b. The information available relating to the magnitude of the 32 various risks described in section 2 of P.L., c. (C.) (now before the Legislature as this bill); 33 34 c. The extent to which risks described in section 2 of P.L., c. 35) (now before the Legislature as this bill) are independent or (C. interrelated, and whether any dependency is direct or inverse; 36 d. The extent to which the health maintenance organization has 37 38 provided protection against contingencies in ways other than the 39 establishment of surplus, including, but not limited to: redundancy of 40 premiums; margin in reserves and liabilities; adjustability of contracts 41 pursuant to the terms of the contracts; voluntary or mandatory investment valuation reserves; reinsurance; the use of conservative 42 actuarial assumptions to provide a margin of security; reserve 43 adjustments after rate increases for policies written at earlier and less 44 45 adequate rates; contingency or catastrophe reserves; and 46 diversification of assets and underwriting risk; and

1 e. Any other relevant factors, including the National Association 2 of Insurance Commissioners' reports and independent judgments of the 3 soundness of the health maintenance organization's financial condition, 4 as evidenced by the rating and reports of reliable professional financial services. 5 6 7 4. (New section) The commissioner may suspend or revoke the 8 authority to do business in this State of any health maintenance 9 organization that does not comply with the provisions of P.L., c. 10 (C.) (now before the Legislature as this bill). 11 12 5. (New section) The commissioner may promulgate regulations 13 pursuant to the "Administrative Procedure Act," P.L.1968, c.410 14 (C.52:14B-1 et seq.) necessary to effectuate the purposes of P.L., 15 c. (C.) (now before the Legislature as this bill). 16 17 6. Section 26 of P.L.1973, c.337 (C.26:2J-26) is amended to read 18 as follows: 19 26. Filings and reports as public documents. 20 All applications, filings and reports required under this act shall be 21 treated as public documents and, except for any examination being 22 conducted pursuant to section 20 of P.L.1997, c.192 (C.26:2J-18.1), 23 any matter pertaining to a change in capital or surplus pursuant to the provisions of P.L., c. (C.) (now before the Legislature as 24 25 this bill) and contracts referred to in [section 3 c. (4) and 3 c. (5), hereof] paragraphs (4) and (5) of subsection c. of section 3 of 26 P.L.1973, c. 337 (C.26:2J-3), shall not be considered to be 27 28 confidential. 29 (cf: P.L.1973, c.337, s.26) 30 31 7. Section 20 of P.L.1997, c.192 (C.26:2J-18.1) is amended to 32 read as follows: 33 20. The Commissioner of Banking and Insurance may conduct an 34 examination of a health maintenance organization in accordance with 35 the procedures provided in P.L.1993, c.236 (C.17:23-20 et seq.) as 36 often as he deems necessary in order to protect the interests of 37 providers, contract holders, members, and the residents of this State. 38 An organization shall make its relevant books and records available for 39 examination by the Commissioner of Banking and Insurance, and 40 retain its records in accordance with a schedule established by the Commissioner of Banking and Insurance by regulation. 41 The 42 reasonable expenses of the examination shall be borne by the organization being examined. In lieu of such examination, the 43 44 Commissioner of Banking and Insurance may accept the report of an 45 examination made by the commissioner of another state. (cf: P.L.1997, c.192, s.20) 46

1	8. This act shall take effect immediately.
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4	STATEMENT
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6	This bill authorizes the Commissioner of Banking and Insurance to
7	increase the amount of capital and surplus required, or subsequently
8	revise or redetermine the amount of any increase for health
9	maintenance organizations operating in the State based on the health
10	maintenance organization's business risks. The methods and
11	procedures for determining any increase will be established by
12	regulation. Similar provisions already apply to property and casualty
13	insurers and to life and health insurers.
14	Under the bill, any increase of capital or surplus or revision or
15	redetermination of any such increase will be made only after a formal
16 17	departmental hearing unless such a hearing is waived by the affected
17	health maintenance organization. All matters relating to the hearing
18 19	or increase of capital or surplus are not subject to subpoena or public inspection, unless the commissioner determines that release of this
20	information is necessary to protect the public.
20	The bill enumerates the risks that the commissioner must consider
22	in determining any increase, revision or determination in the amount
22	of capital or surplus including, but not limited to: (1) increases or
24	decreases in the frequency or severity of losses above levels
25	contemplated by rates charged by the health maintenance organization
26	for coverage; (2) increases or decreases in expenses above or below
27	those contemplated by the rates charged by the health maintenance
28	organization for coverage; (3) increases or decreases in the value of or
29	return on invested assets above or below those anticipated; (4)
30	changes in economic, social and market conditions that could
31	adversely or favorably affect the financial condition of the health
32	maintenance organization; and (5) any other contingencies which may
33	affect the health maintenance organization's financial condition.
34	The bill also requires that the commissioner take into account
35	various factors in determining any increase, revision or
36	redetermination of a health maintenance organization's capital or
37	surplus, including methods and techniques used to measure risk
38	exposure and variability; available information relating to the
39	magnitude of the various risks that the commissioner must consider in
40	determining any increase, revision or determination; the health
41	maintenance organization's financial history and projections of profits
42	or losses; and any other relevant factors.
43	The bill clarifies that any examination of a health maintenance
44	organization performed by the commissioner would be conducted in
45	accordance with the procedures established for the examination of
46	insurers, generally.

1 Furthermore, since any preliminary insurer examination report or 2 results are treated as confidential under the statute, the bill also 3 amends the law to clarify its application to records associated with financial examinations of health maintenance organizations. The result 4 5 will create parity in the treatment of insurers and health maintenance 6 organizations undergoing a financial examination. The bill provides, 7 however, that the final examination report of a health maintenance 8 organization, like the final examination report of other insurers, would 9 be subject to public disclosure.

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- 14 Concerns risk based capital requirements for health maintenance
- 15 organizations.

SENATE, No. 1674 STATE OF NEW JERSEY 211th LEGISLATURE

INTRODUCED JUNE 10, 2004

Sponsored by: Senator NIA H. GILL District 34 (Essex and Passaic) Assemblyman NEIL M. COHEN District 20 (Union) Assemblyman LOUIS MANZO District 31 (Hudson)

SYNOPSIS

Concerns risk based capital requirements for health maintenance organizations.

CURRENT VERSION OF TEXT

As introduced.



(Sponsorship Updated As Of: 2/25/2005)

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AN ACT concerning risk based capital requirements for health
 maintenance organizations, amending P.L.1997, c.192 and
 amending and supplementing P.L.1973, c.337.

BE IT ENACTED by the Senate and General Assembly of the State
of New Jersey:

8 1. (New section) As used in sections 1 through 5 of P.L., c.
9 (C.) (now before the Legislature as this bill):

"Commissioner" means the Commissioner Banking and Insurance.
"Health maintenance organization" means an entity authorized to
transact business in this State pursuant to P.L.1973, c.337 (C.26:2J-1
et seq.).

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15 2. (New section) The commissioner may increase the amount of 16 capital or surplus required of a health maintenance organization, or 17 subsequently revise or redetermine that increase, using appropriate 18 methods and procedures established by rules and regulations adopted by the commissioner, in order to provide adequate protection against 19 risks affecting the health maintenance organization's financial condition 20 that are not adequately or fully covered by its reserves or other assets, 21 22 but under no circumstances shall a health maintenance organization's 23 capital or surplus be less than the capital or surplus required pursuant 24 to regulation as prescribed by the commissioner; provided, however, 25 that any increase required by a subsequent revision or redetermination 26 pursuant to this section, shall be made only after a formal departmental 27 hearing, on the record, unless that hearing is waived by the affected health maintenance organization. All matters pertaining to a hearing 28 29 or to an increase in capital or surplus pursuant to this section shall be 30 confidential and not subject to subpoena or public inspection, except 31 to the extent that the commissioner finds release of that information 32 necessary to protect the public. The hearing shall be initiated within 20 days after written notice to the health maintenance organization. 33 34 Any declaration regarding an increase required by a subsequent 35 revision or redetermination shall contain findings specifying the factors 36 deemed significant in regard to the particular health maintenance 37 organization, and shall set forth the reasons supporting the increase of capital or surplus ordered by the commissioner. In determining any 38 39 increase, revision or redetermination in the amount of capital or 40 surplus, the commissioner shall consider the risks of: 41 a. Increases or decreases in the frequency and severity of losses

41 a. Increases of decreases in the frequency and severity of losses
42 under normal operating conditions, as well as increases or decreases
43 in those values, above or below the levels contemplated by the rates

EXPLANATION - Matter enclosed in **bold-faced** brackets [thus] in the above bill is not enacted and intended to be omitted in the law.

Matter underlined <u>thus</u> is new matter.

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1 that it charged for coverage and above or below those reasonably 2 expected under normal conditions; 3 b. Increases or decreases in expenses under normal operating 4 conditions, as well as increases or decreases in those values, above or below the levels contemplated by the rates it charged for coverage and 5 6 above or below those reasonably expected under normal conditions; 7 c. Increases or decreases in the value of, or return on, invested 8 assets under normal operating conditions, as well as increases or 9 decreases in those values, above or below those levels anticipated 10 under normal conditions; 11 d. Changes in economic, social and market conditions that could adversely or favorably affect the financial condition of the health 12 13 maintenance organization, including conditions that would make 14 liquidity more or less important than contemplated and would prevent 15 or facilitate timely investments or force or prohibit untimely sales of assets; and 16 17 e. Any other contingencies, including reinsurance and unfunded or 18 extra contractual obligations, which may affect the health maintenance 19 organization's financial condition. 20 21 3. (New section) In determining any increase, revision or 22 redetermination in the capital or surplus of a health maintenance 23 organization pursuant to the provisions of section 2 of P.L. . c. 24 (C.) (now before the Legislature as this bill) the commissioner shall 25 take into account the following factors: 26 a. Methods and techniques used to measure risk exposure and 27 variability; 28 b. The information available relating to the magnitude of the 29 various risks described in section 2 of P.L., c. (C.) (now before 30 the Legislature as this bill); c. The extent to which risks described in section 2 of P.L. 31 , C. 32 (C.) (now before the Legislature as this bill) are independent or 33 interrelated, and whether any dependency is direct or inverse; 34 d. The extent to which the health maintenance organization has provided protection against contingencies in ways other than the 35 establishment of surplus, including, but not limited to: redundancy of 36 premiums; margin in reserves and liabilities; adjustability of contracts 37 38 pursuant to the terms of the contracts; voluntary or mandatory 39 investment valuation reserves; reinsurance; the use of conservative 40 actuarial assumptions to provide a margin of security; reserve 41 adjustments after rate increases for policies written at earlier and less 42 adequate rates; contingency or catastrophe reserves; and 43 diversification of assets and underwriting risk; and 44 e. Any other relevant factors, including the National Association 45 of Insurance Commissioners' reports and independent judgments of the soundness of the health maintenance organization's financial condition, 46

S1674 GILL

1 as evidenced by the rating and reports of reliable professional financial 2 services. 3 4 4. (New section) The commissioner may suspend or revoke the 5 authority to do business in this State of any health maintenance 6 organization that does not comply with the provisions of P.L., c. (C.) (now before the Legislature as this bill). 7 8 9 5. (New section) The commissioner may promulgate regulations 10 pursuant to the "Administrative Procedure Act," P.L.1968, c.410 11 (C.52:14B-1 et seq.) necessary to effectuate the purposes of P.L., c. (C.) (now before the Legislature as this bill). 12 13 14 6. Section 26 of P.L.1973, c.337 (C.26:2J-26) is amended to read 15 as follows: 16 26. Filings and reports as public documents. 17 All applications, filings and reports required under this act shall be 18 treated as public documents and, except for any examination being 19 conducted pursuant to section 20 of P.L.1997, c.192 (C.26:2J-18.1), 20 any matter pertaining to a change in capital or surplus pursuant to 21 the provisions of P.L., c. (C.) (now before the Legislature as 22 this bill) and contracts referred to in [section 3 c. (4) and 3 c. (5), hereof] paragraphs (4) and (5) of subsection c. of section 3 of 23 P.L.1973, c. 337 (C.26:2J-3), shall not be considered to be 24 25 confidential. (cf: P.L.1973, c.337, s.26) 26 27 28 7. Section 20 of P.L.1997, c.192 (C.26:2J-18.1) is amended to 29 read as follows: 30 20. The Commissioner of Banking and Insurance may conduct an 31 examination of a health maintenance organization in accordance with 32 the procedures provided in P.L.1993, c.236 (C.17:23-20 et seq.) as 33 often as he deems necessary in order to protect the interests of providers, contract holders, members, and the residents of this State. 34 35 An organization shall make its relevant books and records available for examination by the Commissioner of Banking and Insurance, and 36 37 retain its records in accordance with a schedule established by the Commissioner of Banking and Insurance by regulation. 38 The reasonable expenses of the examination shall be borne by the 39 organization being examined. In lieu of such examination, the 40 Commissioner of Banking and Insurance may accept the report of an 41 42 examination made by the commissioner of another state. (cf: P.L.1997, c.192, s.20) 43 44 45 8. This act shall take effect immediately.

S1674 GILL

STATEMENT

3 This bill authorizes the Commissioner of Banking and Insurance to 4 increase the amount of capital and surplus required, or subsequently revise or redetermine the amount of any increase for health 5 6 maintenance organizations operating in the State based on the health 7 maintenance organization's business risks. The methods and 8 procedures for determining any increase will be established by 9 regulation. Similar provisions already apply to property and casualty 10 insurers and to life and health insurers.

Under the bill, any increase of capital or surplus or revision or redetermination of any such increase will be made only after a formal departmental hearing unless such a hearing is waived by the affected health maintenance organization. All matters relating to the hearing or increase of capital or surplus are not subject to subpoena or public inspection, unless the commissioner determines that release of this information is necessary to protect the public.

The bill enumerates the risks that the commissioner must consider 18 19 in determining any increase, revision or determination in the amount 20 of capital or surplus including, but not limited to: (1) increases or 21 decreases in the frequency or severity of losses above levels 22 contemplated by rates charged by the health maintenance organization 23 for coverage; (2) increases or decreases in expenses above or below those contemplated by the rates charged by the health maintenance 24 25 organization for coverage; (3) increases or decreases in the value of or 26 return on invested assets above or below those anticipated; (4) 27 changes in economic, social and market conditions that could 28 adversely or favorably affect the financial condition of the health 29 maintenance organization; and (5) any other contingencies which may 30 affect the health maintenance organization's financial condition.

31 The bill also requires that the commissioner take into account 32 various factors in determining any increase, revision or 33 redetermination of a health maintenance organization's capital or 34 surplus, including methods and techniques used to measure risk exposure and variability; available information relating to the 35 magnitude of the various risks that the commissioner must consider in 36 37 determining any increase, revision or determination; the health 38 maintenance organization's financial history and projections of profits 39 or losses; and any other relevant factors.

The bill clarifies that any examination of a health maintenance organization performed by the commissioner would be conducted in accordance with the procedures established for the examination of insurers, generally.

Furthermore, since any preliminary insurer examination report or
results are treated as confidential under the statute, the bill also
amends the law to clarify its application to records associated with

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- 1 financial examinations of health maintenance organizations. The result
- 2 will create parity in the treatment of insurers and health maintenance
- 3 organizations undergoing a financial examination. The bill provides,
- 4 however, that the final examination report of a health maintenance
- 5 organization, like the final examination report of other insurers, would
- 6 be subject to public disclosure.

STATEMENT TO

SENATE, No. 1674

STATE OF NEW JERSEY

DATED: OCTOBER 4, 2004

The Senate Commerce Committee reports favorably Senate Bill No. 1674.

This bill authorizes the Commissioner of Banking and Insurance to increase the amount of capital and surplus required, or subsequently revise or redetermine the amount of any increase, for health maintenance organizations operating in the State based on the health maintenance organization's business risks. The methods and procedures for determining any increase will be established by regulation. Similar regulations already apply to property and casualty insurers and to life and health insurers.

Under the bill, any increase of capital or surplus or revision or redetermination of any such increase will be made only after a formal departmental hearing, unless such a hearing is waived by the affected health maintenance organization. All matters relating to the hearing or increase of capital or surplus are not subject to subpoena or public inspection, unless the commissioner determines that release of this information is necessary to protect the public.

The bill enumerates the risks that the commissioner must consider in determining any increase, revision or determination in the amount of capital or surplus including, but not limited to: (1) increases or decreases in the frequency or severity of losses above levels contemplated by rates charged by the health maintenance organization for coverage; (2) increases or decreases in expenses above or below those contemplated by the rates charged by the health maintenance organization for coverage; (3) increases or decreases in the value of or return on invested assets above or below those anticipated; (4) changes in economic, social and market conditions that could adversely or favorably affect the financial condition of the health maintenance organization; and (5) any other contingencies which may affect the health maintenance organization's financial condition.

The bill also requires that the commissioner take into account various factors in determining any increase, revision or redetermination of a health maintenance organization's capital or surplus, including methods and techniques used to measure risk exposure and variability; available information relating to the magnitude of the various risks that the commissioner must consider in determining any increase, revision or determination; the health maintenance organization's financial history and projections of profits or losses; and any other relevant factors.

The bill clarifies that any examination of a health maintenance organization performed by the commissioner would be conducted in accordance with the procedures established for the examination of insurers, generally.

Furthermore, since any preliminary insurer examination report or results are treated as confidential, the bill also amends the law to clarify its application to records associated with financial examinations of health maintenance organizations. The result will create parity in the treatment of insurers and health maintenance organizations undergoing a financial examination. The bill provides, however, that the final examination report of a health maintenance organization, like the final examination report of other insurers, would be subject to public disclosure.

The committee notes that this bill is based on a National Association of Insurance Commissioners (NAIC) model act which regulates, in a more detailed fashion, capital and surplus requirements for health maintenance organizations. It is the committee's understanding that those more detailed provisions of the NAIC model act, not embodied in this bill, will be incorporated in the regulations the commissioner promulgates, as has been the practice with the regulations applicable to property and casualty insurers and to life and health insurers.

ASSEMBLY, No. 2907 STATE OF NEW JERSEY 211th LEGISLATURE

INTRODUCED MAY 24, 2004

Sponsored by: Assemblyman NEIL M. COHEN District 20 (Union)

SYNOPSIS

Concerns risk based capital requirements for health maintenance organizations.

CURRENT VERSION OF TEXT

As introduced.



AN ACT concerning risk based capital requirements for health
 maintenance organizations, amending P.L.1997, c.192 and
 amending and supplementing P.L.1973, c.337.

BE IT ENACTED by the Senate and General Assembly of the State
of New Jersey:

8 1. (New section) As used in sections 1 through 5 of P.L., c.
9 (C.) (now before the Legislature as this bill):

"Commissioner" means the Commissioner Banking and Insurance.
"Health maintenance organization" means an entity authorized to
transact business in this State pursuant to P.L.1973, c.337 (C.26:2J-1
et seq.).

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15 2. (New section) The commissioner may increase the amount of 16 capital or surplus required of a health maintenance organization, or 17 subsequently revise or redetermine that increase, using appropriate 18 methods and procedures established by rules and regulations adopted by the commissioner, in order to provide adequate protection against 19 risks affecting the health maintenance organization's financial condition 20 that are not adequately or fully covered by its reserves or other assets, 21 22 but under no circumstances shall a health maintenance organization's 23 capital or surplus be less than the capital or surplus required pursuant 24 to regulation as prescribed by the commissioner; provided, however, 25 that any increase required by a subsequent revision or redetermination 26 pursuant to this section, shall be made only after a formal departmental 27 hearing, on the record, unless that hearing is waived by the affected health maintenance organization. All matters pertaining to a hearing 28 29 or to an increase in capital or surplus pursuant to this section shall be 30 confidential and not subject to subpoena or public inspection, except 31 to the extent that the commissioner finds release of that information 32 necessary to protect the public. The hearing shall be initiated within 20 days after written notice to the health maintenance organization. 33 34 Any declaration regarding an increase required by a subsequent 35 revision or redetermination shall contain findings specifying the factors 36 deemed significant in regard to the particular health maintenance 37 organization, and shall set forth the reasons supporting the increase of capital or surplus ordered by the commissioner. In determining any 38 39 increase, revision or redetermination in the amount of capital or 40 surplus, the commissioner shall consider the risks of: 41

a. Increases or decreases in the frequency and severity of losses
under normal operating conditions, as well as increases or decreases
in those values, above or below the levels contemplated by the rates

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Matter underlined <u>thus</u> is new matter.

1 that it charged for coverage and above or below those reasonably 2 expected under normal conditions; 3 b. Increases or decreases in expenses under normal operating 4 conditions, as well as increases or decreases in those values, above or below the levels contemplated by the rates it charged for coverage and 5 6 above or below those reasonably expected under normal conditions; c. Increases or decreases in the value of, or return on, invested 7 8 assets under normal operating conditions, as well as increases or 9 decreases in those values, above or below those levels anticipated 10 under normal conditions; 11 d. Changes in economic, social and market conditions that could adversely or favorably affect the financial condition of the health 12 13 maintenance organization, including conditions that would make 14 liquidity more or less important than contemplated and would prevent 15 or facilitate timely investments or force or prohibit untimely sales of assets; and 16 17 e. Any other contingencies, including reinsurance and unfunded or 18 extra contractual obligations, which may affect the health maintenance 19 organization's financial condition. 20 21 3. (New section) In determining any increase, revision or 22 redetermination in the capital or surplus of a health maintenance 23 organization pursuant to the provisions of section 2 of P.L. . c. 24 (C.) (now before the Legislature as this bill) the commissioner shall 25 take into account the following factors: 26 a. Methods and techniques used to measure risk exposure and 27 variability; 28 b. The information available relating to the magnitude of the 29 various risks described in section 2 of P.L., c. (C.) (now before 30 the Legislature as this bill); c. The extent to which risks described in section 2 of P.L. 31 , C. 32 (C.) (now before the Legislature as this bill) are independent or 33 interrelated, and whether any dependency is direct or inverse; 34 d. The extent to which the health maintenance organization has provided protection against contingencies in ways other than the 35 establishment of surplus, including, but not limited to: redundancy of 36 premiums; margin in reserves and liabilities; adjustability of contracts 37 38 pursuant to the terms of the contracts; voluntary or mandatory 39 investment valuation reserves; reinsurance; the use of conservative 40 actuarial assumptions to provide a margin of security; reserve 41 adjustments after rate increases for policies written at earlier and less 42 adequate rates; contingency or catastrophe reserves; and 43 diversification of assets an underwriting risk; and 44 e. Any other relevant factors, including the National Association 45 of Insurance Commissioners' reports and independent judgments of the soundness of the health maintenance organization's financial condition, 46

1 as evidenced by the rating and reports of reliable professional financial 2 services. 3 4 4. (New section) The commissioner may suspend or revoke the 5 authority to do business in this State of any health maintenance 6 organization that does not comply with the provisions of P.L., c. 7 (C.) (now before the Legislature as this bill). 8 9 5. (New section) The commissioner may promulgate regulations 10 pursuant to the "Administrative Procedure Act," P.L.1968, c.410 11 (C.52:14B-1 et seq.) necessary to effectuate the purposes of P.L., c. (C.) (now before the Legislature as this bill). 12 13 14 6. Section 26 of P.L.1973, c.337 (C.26:2J-26) is amended to read 15 as follows: 16 26. Filings and reports as public documents. 17 All applications, filings and reports required under this act shall be 18 treated as public documents and, except for any examination being 19 conducted pursuant to section 20 of P.L.1997, c.192 (C.26:2J-18.1), 20 any matter pertaining to a change in capital or surplus pursuant to 21 the provisions of P.L., c. (C.) (now before the Legislature as 22 this bill) and contracts referred to in [section 3 c. (4) and 3 c. (5), hereof] paragraphs (4) and (5) of subsection c. of section 3 of 23 P.L.1973, c. 337 (C.26:2J-3), shall not be considered to be 24 25 confidential. (cf: P.L.1973, c.337, s.26) 26 27 28 7. Section 20 of P.L.1997, c.192 (C.26:2J-18.1) is amended to 29 read as follows: 30 20. The Commissioner of Banking and Insurance may conduct an 31 examination of a health maintenance organization in accordance with 32 the procedures provided in P.L.1993, c.236 (C.17:23-20 et seq.) as 33 often as he deems necessary in order to protect the interests of providers, contract holders, members, and the residents of this State. 34 35 An organization shall make its relevant books and records available for examination by the Commissioner of Banking and Insurance, and 36 37 retain its records in accordance with a schedule established by the Commissioner of Banking and Insurance by regulation. 38 The reasonable expenses of the examination shall be borne by the 39 organization being examined. In lieu of such examination, the 40 Commissioner of Banking and Insurance may accept the report of an 41 42 examination made by the commissioner of another state. (cf: P.L.1997, c.192, s.20) 43 44 45 8. This act shall take effect immediately.

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STATEMENT

3 This bill authorizes the Commissioner of Banking and Insurance to 4 increase the amount of capital and surplus required, or subsequently revise or redetermine the amount of any increase for health 5 6 maintenance organizations operating in the State based on the health The methods and 7 maintenance organization's business risks. 8 procedures for determining any increase will be established by 9 regulation. Similar provisions already apply to property/casualty 10 insurers and to life and health insurers.

Under the bill, any increase of capital or surplus or revision or redetermination of any such increase will be made only after a formal departmental hearing unless such a hearing is waived by the affected health maintenance organization. All matters relating to the hearing or increase of capital or surplus are not subject to subpoena or public inspection, unless the commissioner determines that release of this information is necessary to protect the public.

The bill enumerates the risks that the commissioner must consider 18 19 in determining any increase, revision or determination in the amount 20 of capital or surplus including, but not limited to: (1) increases or 21 decreases in the frequency or severity of losses above levels 22 contemplated by rates charged by the health maintenance organization 23 for coverage; (2) increases or decreases in expenses above or below those contemplated by the rates charged by the health maintenance 24 25 organization for coverage; (3) increases or decreases in the value of or 26 return on invested assets above or below those anticipated; (4) 27 changes in economic, social and market conditions that could 28 adversely or favorably affect the financial condition of the health 29 maintenance organization; and (5) any other contingencies which may 30 affect the health maintenance organization's financial condition.

31 The bill also requires that the commissioner take into account 32 various factors in determining any increase, revision or 33 redetermination of a health maintenance organization's capital or 34 surplus, including methods and techniques used to measure risk exposure and variability; available information relating to the 35 magnitude of the various risks that the commissioner must consider in 36 37 determining any increase, revision or determination; the health 38 maintenance organization's financial history and projections of profits 39 or losses; and any other relevant factors.

The bill clarifies that any examination of a health maintenance organization performed by the commissioner would be conducted in accordance with the procedures established for the examination of insurers, generally.

Furthermore, since any preliminary insurer examination report or
results are treated as confidential under the statute, the bill also
amends the law to clarify its application to records associated with

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- 1 financial examinations of health maintenance organizations. The result
- 2 will create parity in the treatment of insurers and health maintenance
- 3 organizations undergoing a financial examination. The bill provides,
- 4 however, that the final examination report of a health maintenance
- 5 organization, like the final examination report of other insurers, would
- 6 be subject to public disclosure.

ASSEMBLY FINANCIAL INSTITUTIONS AND INSURANCE COMMITTEE

STATEMENT TO

ASSEMBLY, No. 2907

with committee amendments

STATE OF NEW JERSEY

DATED: SEPTEMBER 23, 2004

The Assembly Financial Institutions and Insurance Committee reports favorably, and with committee amendments, Assembly Bill No. 2907.

This bill incorporates the provisions of the National Association of Insurance Commissioners (NAIC) model Risk-Based Capital (RBC) system with respect to managed care organizations that accept risk.

The bill authorizes the Commissioner of Banking and Insurance to increase the amount of capital and surplus required, or subsequently revise or redetermine the amount of any increase for health maintenance organizations operating in the State based on the health maintenance organization's business risks. The methods and procedures for determining any increase will be established by regulation. Similar statutory and regulatory provisions already apply to property and casualty insurers and to life and health insurers.

Under the bill, any increase of capital or surplus or revision or redetermination of any such increase will be made only after a formal departmental hearing unless such a hearing is waived by the affected health maintenance organization. All matters relating to the hearing or increase of capital or surplus are not subject to subpoena or public inspection, unless the commissioner determines that release of this information is necessary to protect the public.

The bill enumerates the risks that the commissioner must consider in determining any increase, revision or determination in the amount of capital or surplus including, but not limited to: (1) increases or decreases in the frequency or severity of losses above levels contemplated by rates charged by the health maintenance organization for coverage; (2) increases or decreases in expenses above or below those contemplated by the rates charged by the health maintenance organization for coverage; (3) increases or decreases in the value of or return on invested assets above or below those anticipated; (4) changes in economic, social and market conditions that could adversely or favorably affect the financial condition of the health maintenance organization; and (5) any other contingencies which may affect the health maintenance organization's financial condition.

The bill also requires that the commissioner take into account various factors in determining any increase, revision or redetermination of a health maintenance organization's capital or surplus, including methods and techniques used to measure risk exposure and variability; available information relating to the magnitude of the various risks that the commissioner must consider in determining any increase, revision or determination; the health maintenance organization's financial history and projections of profits or losses; and any other relevant factors.

The bill clarifies that any examination of a health maintenance organization performed by the commissioner would be conducted in accordance with the procedures established for the examination of insurers, generally.

Furthermore, since any preliminary insurer examination report or results are treated as confidential under the statute, the bill also amends the law to clarify its application to records associated with financial examinations of health maintenance organizations. The result will create parity in the treatment of insurers and health maintenance organizations undergoing a financial examination. The bill provides, however, that the final examination report of a health maintenance organization, like the final examination report of other insurers, would be subject to public disclosure.

The committee made a technical amendment to change the word "an" to "and" in section 3 of the bill.

COMMITTEE AMENDMENTS

A technical amendment changes the word "an" to "and" in section 3 of the bill.