## 54A:6-7

#### LEGISLATIVE HISTORY CHECKLIST

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LAWS OF:	2005 <b>CHAPTER</b> :	63				
NJSA:	54A:6-7 (Gross income tax exclusion for housing and subsistence allowances of certain military personnel)					
BILL NO:	S250 (Substituted for A160	3)				
SPONSOR(S)	Coniglio and others					
DATE INTRO	DUCED: January 13, 2004					
COMMITTEE	ASSEMBLY: Milita	ary and Veterans' Affairs				
		nd Public Safety and Veterans' Affair and Appropriations	s			
AMENDED D	URING PASSAGE: Yes					
DATE OF PA	SSAGE: ASSEMBLY:	February 24, 2005				
	SENATE:	June 10, 2004				
DATE OF AP	PROVAL: April 7, 2005					
FOLLOWING	ARE ATTACHED IF AVAILAB	LE:				
<u>FINAL</u>	. TEXT OF BILL (First reprint en	acted)				
S250			X			
	SPONSOR'S STATEMENT: (Begins on page 2 of original bill) Yes					
	COMMITTEE STATEMENT: <u>ASSEMBLY</u> : <u>Yes</u>					
		SENATE:	Yes <u>2-9-2004 (L&amp;PS &amp; VA)</u> <u>5-20-2004 (Bud. &amp; App)</u>			
	FLOOR AMENDMENT STATE	EMENT:	No			
	LEGISLATIVE FISCAL NOTE: Yes					
A1603						
SPONSOR'S STATEMENT: (Begins on page 2 of original bill) Yes						
	COMMITTEE STATEMENT:	ASSEMBLY:	Yes			
		SENATE:	No			
	FLOOR AMENDMENT STATE	EMENT:	Yes			
	LEGISLATIVE FISCAL NOTE	:	Yes <u>6-9-2004</u> <u>2-22-2005</u>			
VETO MESSAGE: No						
			Ver			

GOVERNOR'S PRESS RELEASE ON SIGNING:

<u>Yes</u>

FOLLOWING WERE PRINTED: To check for circulating copies, contact New Jersey State Government	
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mailto:refdesk@njstatelib.org.	
REPORTS:	No
HEARINGS:	No
NEWSPAPER ARTICLES:	No

IS 4/25/07

### P.L. 2005, CHAPTER 63, approved April 7, 2005 Senate, No. 250 (First Reprint)

1 AN ACT excluding housing and subsistence allowances of <sup>1</sup>[National Guard members on State active duty] certain military personnel<sup>1</sup> 2 3 from gross income under the gross income tax, amending Title 54A 4 of the New Jersey Statutes. 5 6 **BE IT ENACTED** by the Senate and General Assembly of the State 7 of New Jersey: 8 9 1. N.J.S.54A:6-7 is amended to read as follows: 10 54A:6-7. a. Compensation paid by the United States for service in the Armed Forces of the United States performed by an individual not 11 12 domiciled in this State. b. Amounts received during the taxable year as mustering-out 13 14 payments with respect to service in the Armed Forces of the United 15 States. 16 c. Amounts received during the taxable year as housing and subsistence allowances <sup>1</sup>[for] by members of the active and reserve 17 components of the Armed Forces of the United States, and by<sup>1</sup> New 18 19 Jersey National Guard members while on State active duty. (cf: N.J.S.54A:6-7) 20 21 22 2. This act shall take effect immediately and apply to taxable years 23 beginning on or after January 1, 2004. 24 25 26 27 28 Excludes housing and subsistence allowances of members of active and 29 reserve components of U.S. Armed Forces, and of National Guard 30 members on State active duty, from taxable gross income.

**EXPLANATION** - Matter enclosed in **bold-faced** brackets [thus] in the above bill is not enacted and intended to be omitted in the law.

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

<sup>&</sup>lt;sup>1</sup> Senate SBA committee amendments adopted May 20, 2004.

## SENATE, No. 250

# STATE OF NEW JERSEY 211th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 2004 SESSION

Sponsored by: Senator JOSEPH CONIGLIO District 38 (Bergen) Senator JOHN A. GIRGENTI District 35 (Bergen and Passaic)

Co-Sponsored by: Senators Sweeney, Allen and Bucco

#### SYNOPSIS

Excludes housing and subsistence allowances of National Guard members on State active duty from gross income under the gross income tax.

#### **CURRENT VERSION OF TEXT**

Introduced Pending Technical Review by Legislative Counsel.



2

AN ACT excluding housing and subsistence allowances of National 1 2 Guard members on State active duty from gross income under the 3 gross income tax, amending Title 54A of the New Jersey Statutes. 4 5 **BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey: 6 7 8 1. N.J.S. 54A:6-7 is amended to read as follows: 9 54A:6-7. Certain pay of members of the armed forces 10 a. Compensation paid by the United States for service in the Armed 11 Forces of the United States performed by an individual not domiciled 12 in this State. b. Amounts received during the taxable year as mustering-out 13 14 payments with respect to service in the Armed Forces of the United 15 States. 16 c. Amounts received during the taxable year as housing and 17 subsistence allowances for New Jersey National Guard members while 18 on State active duty. (cf: N.J.S.54A:6-7) 19 20 21 2. This act shall take effect immediately and apply to taxable years 22 beginning on or after January 1, 2003. 23 24 25 **STATEMENT** 26 27 This bill provides a New Jersey gross income tax exclusion for the 28 housing and subsistence allowances that New Jersey National Guard 29 members receive while on State active duty. These items are currently 30 taxable to National Guard members when they are called up by the Governor for emergencies. However, these items are not taxable 31 32 when received by these members when serving under U.S. Department of Defense orders or Executive Orders of the President of the United 33 34 States. This bill offers parity for the identical benefits received while 35 on active duty whether under State or Federal orders.

Matter underlined <u>thus</u> is new matter.

EXPLANATION - Matter enclosed in **bold-faced brackets** [thus] in the above bill is not enacted and intended to be omitted in the law.

## ASSEMBLY MILITARY AND VETERANS' AFFAIRS COMMITTEE

## STATEMENT TO

# [First Reprint] **SENATE, No. 250**

## **STATE OF NEW JERSEY**

#### DATED: DECEMBER 9, 2004

The Assembly Military and Veterans' Affairs Committee reports favorably Senate Bill No. 250 (1R).

This bill provides a New Jersey gross income tax exclusion for the housing and subsistence allowances received by New Jersey National Guard members while on State active duty and by members of the active and reserve components of the U.S. Armed Forces. The bill codifies current practice by the Division of Taxation to treat these provisions as exempt, as is provided for National Guard members when they are on federal active duty.

## SENATE LAW AND PUBLIC SAFETY AND VETERANS' AFFAIRS COMMITTEE

## STATEMENT TO

## SENATE, No. 250

## STATE OF NEW JERSEY

#### DATED: FEBRUARY 9, 2004

The Senate Law and Public Safety and Veterans' Affairs Committee reports favorably Senate Bill No. 250.

This bill provides a New Jersey gross income tax exclusion for the housing and subsistence allowances that New Jersey National Guard members receive while on State active duty. These items are currently taxable to National Guard members when they are called up by the Governor for emergencies. However, these items are not taxable when received by these members when serving under U.S. Department of Defense orders or Executive Orders of the President of the United States. This bill offers parity for the identical benefits received while on active duty whether under State or Federal orders.

This bill was pre-filed for introduction in the 2004 legislative session pending technical review. As reported, the bill includes the changes required by technical review, which has been performed.

## SENATE BUDGET AND APPROPRIATIONS COMMITTEE

## STATEMENT TO

## SENATE, No. 250

with committee amendments

## STATE OF NEW JERSEY

#### DATED: MAY 20, 2004

The Senate Budget and Appropriations Committee reports favorably and with committee amendments Senate Bill No. 250.

This bill provides that the housing and subsistence allowances, received by (i) members of the New Jersey National Guard while on State active duty (e.g., to patrol public facilities during elevated homeland alerts or provide flood emergency assistance), and (ii) members of the active and reserve components of the U.S. Armed Forces, shall be excluded from taxable income under the New Jersey gross income tax.

#### **COMMITTEE AMENDMENTS**

Committee amendments to this bill incorporate the language extending the income tax exclusion for housing and subsistence allowances to members of the active and reserve components of the Armed Forces of the United States.

#### FISCAL IMPACT

The Executive Branch has indicated that the exemption of housing and subsistence allowances to military personel that this bill would provide for in law is currently allowed by administrative practice, so that enactment of the legislation will not affect income tax revenue to the Property Tax Relief Fund.

## FISCAL NOTE [First Reprint] SENATE, No. 250 STATE OF NEW JERSEY 211th LEGISLATURE

DATED: JUNE 9, 2004

## SUMMARY

Synopsis:	Excludes housing and subsistence allowances of members of active and reserve components of U.S. Armed Forces, and of National Guard members on State active duty, from taxable gross income.
Type of Impact:	Property Tax Relief Fund.

Executive Estimate			
Fiscal Impact	<u>Year 1</u>	<u>Year 2</u>	<u>Year 3</u>
State Cost	\$0	\$0	\$0

- ! The Office of Legislative Services (OLS) **concurs** with the Executive estimate.
- ! The bill codifies the current practice according to the Division of Taxation in the Department of the Treasury to exempt these provisions for National Guard members on State active duty as when they are under federal active duty.

## **BILL DESCRIPTION**

Senate Bill No. 250 (1R) of 2004 provides a New Jersey gross income tax exclusion for the housing and subsistence allowances that New Jersey National Guard members receive while on State active duty and members of the active and reserve components of the U.S. Armed Forces. This bill codifies the current practice by the Division of Taxation to treat these provisions as exempt as is provided for the National Guard members when they are on federal active duty serving under U.S. Department of Defense orders or Executive Orders of the President of the United States.

## FISCAL ANALYSIS

## EXECUTIVE BRANCH

The Division of Taxation has indicated that revenues in the Property Tax Relief Fund will not be affected. They stated that although currently housing and subsistence allowances received

Office of Legislative Services State House Annex P.O. Box 068 Trenton, New Jersey 08625



Legislative Budget and Finance Office Phone (609) 292-8030 Fax (609) 777-2442 www.njleg.state.nj.us by the New Jersey National Guard are not exempt under the gross income tax statutes, they are treated as exempt by the Division when properly substantiated on the tax return. This bill will put into law what is already in practice.

#### **OFFICE OF LEGISLATIVE SERVICES**

The Office of Legislative Services (OLS) concurs with the Executive estimate, but notes, however, the administrative offices of the New Jersey National Guard must better administer payroll records in order to show housing and subsistence allowances paid to the National Guard members so that the members can properly exclude these amounts from their income.

Section:Revenue, Finance and AppropriationsAnalyst:Michael J. Basarab<br/>Senior Fiscal AnalystApproved:David J. Rosen<br/>Legislative Budget and Finance Officer

This fiscal note has been prepared pursuant to P.L.1980, c.67.

# ASSEMBLY, No. 1603 **STATE OF NEW JERSEY** 211th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 2004 SESSION

Sponsored by: Assemblyman DOUGLAS H. FISHER District 3 (Salem, Cumberland and Gloucester) Assemblyman NEIL M. COHEN District 20 (Union)

**Co-Sponsored by:** 

Assemblyman Azzolina, Assemblywoman Cruz-Perez, Assemblyman Eagler, Assemblywoman Previte, Assemblymen Barnes, Burzichelli, Caraballo, Chivukula, Conaway, Conners, Cryan, Diegnan, Egan, Green, Assemblywoman Greenstein, Assemblymen Hackett, Impreveduto, McKeon, Payne, Assemblywoman Quigley, Assemblyman Steele, Assemblywoman Stender, Assemblymen Van Drew and Wisniewski

#### SYNOPSIS

Excludes housing and subsistence allowances of National Guard members on State active duty from gross income under the gross income tax.

#### **CURRENT VERSION OF TEXT**

Introduced Pending Technical Review by Legislative Counsel.



2

1 AN ACT excluding housing and subsistence allowances of National 2 Guard members on State active duty from gross income under the 3 gross income tax, amending Title 54A of the New Jersey Statutes. 4 5 **BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey: 6 7 8 1. N.J.S. 54A:6-7 is amended to read as follows: 9 54A:6-7. Certain pay of members of the armed forces 10 a. Compensation paid by the United States for service in the Armed 11 Forces of the United States performed by an individual not domiciled 12 in this State. b. Amounts received during the taxable year as mustering-out 13 14 payments with respect to service in the Armed Forces of the United 15 States. 16 c. Amounts received during the taxable year as housing and 17 subsistence allowances for New Jersey National Guard members while 18 on State active duty. (cf: N.J.S.54A:6-7) 19 20 21 2. This act shall take effect immediately and apply to taxable years 22 beginning on or after January 1, 2003. 23 24 25 **STATEMENT** 26 27 This bill provides a New Jersey gross income tax exclusion for the 28 housing and subsistence allowances that New Jersey National Guard 29 members receive while on State active duty. These items are currently 30 taxable to National Guard members when they are called up by the Governor for emergencies. However, these items are not taxable 31 32 when received by these members when serving under U.S. Department of Defense orders or Executive Orders of the President of the United 33 34 States. This bill offers parity for the identical benefits received while 35 on active duty whether under State or Federal orders.

Matter underlined <u>thus</u> is new matter.

**EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and intended to be omitted in the law.** 

## ASSEMBLY MILITARY AND VETERANS' AFFAIRS COMMITTEE

### STATEMENT TO

## ASSEMBLY, No. 1603

with committee amendments

## STATE OF NEW JERSEY

#### DATED: DECEMBER 9, 2004

The Assembly Military and Veterans' Affairs Committee reports favorably and with committee amendments Assembly, No. 1603.

This bill provides a New Jersey gross income tax exclusion for the housing and subsistence allowances that New Jersey National Guard members receive while on State active duty. The bill codifies current practice by the Division of Taxation to treat these provisions as exempt, as is provided for National Guard members when they are on federal active duty.

The committee amended the bill to extend the income tax exclusion for housing and subsistence allowances to members of the active and reserve components of the Armed Forces of the United States. These amendments make the bill identical to Senate, No. 250 [1R].

This bill was pre-filed for introduction in the 2004-2005 session pending technical review. As reported, the bill includes the changes required by technical review, which has been performed.

## STATEMENT TO

## [First Reprint] ASSEMBLY, No. 1603

with Assembly Floor Amendments (Proposed By Assemblyman FISHER)

ADOPTED: JANUARY 24, 2005

This floor amendment updates the bill's effective date so that the provisions of the bill apply to the latest tax year.

The amendment makes the bill identical to Senate, No.250 [1R].

## FISCAL NOTE ASSEMBLY, No. 1603 STATE OF NEW JERSEY 211th LEGISLATURE

DATED: JUNE 9, 2004

### SUMMARY

Synopsis:	Excludes housing and subsistence allowances of National Guard members on State active duty from gross income under the gross income tax.
Type of Impact:	Property Tax Relief Fund.

### **Executive Estimate**

Fiscal Impact	<u>Year 1</u>	<u>Year 2</u>	<u>Year 3</u>
State Cost	\$0	\$0	\$0

! The Office of Legislative Services (OLS) **concurs** with the Executive estimate.

! The bill codifies the current practice according to the Division of Taxation in the Department of the Treasury to exempt these provisions for National Guard members on State active duty as when they are under federal active duty.

## **BILL DESCRIPTION**

Assembly Bill No. 1603 of 2004 provides a New Jersey gross income tax exclusion for the housing and subsistence allowances that New Jersey National Guard members receive while on State active duty. This bill codifies the current practice by the Division of Taxation to treat these provisions as exempt as is provided for the National Guard members when they are on federal active duty serving under U.S. Department of Defense orders or Executive Orders of the President of the United States.

## FISCAL ANALYSIS

### EXECUTIVE BRANCH

The Division of Taxation has indicated that revenues in the Property Tax Relief Fund will not be affected. They stated that although currently housing and subsistence allowances received by the New Jersey National Guard are not exempt under the gross income tax statutes, they are treated as exempt by the Division when properly substantiated on the tax return. This bill will put into law what is already in practice.



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#### **OFFICE OF LEGISLATIVE SERVICES**

The Office of Legislative Services (OLS) concurs with the Executive Order, but notes however, the administrative offices of the New Jersey National Guard must better administer payroll records to show housing and subsistence allowances paid to the National Guard members.

Section:	Revenue, Finance and Appropriations
Analyst:	Michael J. Basarab Senior Fiscal Analyst
Approved:	David J. Rosen Legislative Budget and Finance Officer

This fiscal note has been prepared pursuant to P.L.1980, c.67.

## FISCAL NOTE [First Reprint] ASSEMBLY, No. 1603 STATE OF NEW JERSEY 211th LEGISLATURE

DATED: FEBRUARY 22, 2005

## SUMMARY

Synopsis:	Excludes housing and subsistence allowances of members of active and reserve components of U.S. Armed Forces, and of National Guard members on State active duty, from taxable gross income.
Type of Impact:	Property Tax Relief Fund.

Executive Estimate			
Fiscal Impact	<u>Year 1</u>	<u>Year 2</u>	<u>Year 3</u>
State Cost	\$0	\$0	\$0

- ! The Office of Legislative Services **concurs** with the Executive estimate.
- ! The bill codifies the current practice according to the Division of Taxation in the Department of the Treasury to exempt these provisions for National Guard members on State active duty as when they are under federal active duty.

## **BILL DESCRIPTION**

Assembly Bill No. 1603 (1R) of 2004 provides a New Jersey gross income tax exclusion for the housing and subsistence allowances that New Jersey National Guard members receive while on State active duty and members of the active and reserve components of the U.S. Armed Forces. This bill codifies the current practice by the Division of Taxation to treat these provisions as exempt as is provided for the National Guard members when they are on federal active duty serving under U.S. Department of Defense orders or Executive Orders of the President of the United States.

## FISCAL ANALYSIS

## EXECUTIVE BRANCH

The Division of Taxation has indicated that revenues in the Property Tax Relief Fund will not



Legislative Budget and Finance Office Phone (609) 292-8030 Fax (609) 777-2442 www.njleg.state.nj.us be affected. They stated that although currently housing and subsistence allowances received by the New Jersey National Guard are not exempt under the gross income tax statutes, they are treated as exempt by the Division when properly substantiated on the tax return. This bill will put into law what is already in practice.

### **OFFICE OF LEGISLATIVE SERVICES**

The Office of Legislative Services concurs with the Executive estimate, but notes, however, the administrative offices of the New Jersey National Guard must better administer payroll records in order to show housing and subsistence allowances paid to the National Guard members so that the members can properly exclude these amounts from their income.

Section:Revenue, Finance and AppropriationsAnalyst:Michael J. Basarab<br/>Senior Fiscal AnalystApproved:David J. Rosen<br/>Legislative Budget and Finance Officer

This fiscal note has been prepared pursuant to P.L.1980, c.67.

Contact: Kelley Heck 609-777-2600

RELEASE: April 07, 2005

## **Codey Stands up for Veterans, National Guard Members**

#### Acting Governor Signs Bills Providing and Extending Benefits

(TRENTON) – Acting Governor Richard J. Codey today signed S1139 and S250, which provide and extend benefits for New Jersey's servicemen and women.

"This is the least we can do for the men and women who put their lives on the line to keep us safe and protect our freedom," Codey said. "We recognize the enormous sacrifices they make and are committed to making life easier for them."

S1139 extends veterans' benefits to members of the Armed Forces who participated in operations Northern and Southern Iraq. The measure allows veterans of Operations Northern and Southern Watch – the military's imposition of "no fly zones" over Iraq following the first Gulf War – to take advantage of benefits bestowed on other veterans.

Under the new law, veterans of the two operations would receive a property tax deduction or exemption and qualify for civil-service hiring preferences. Eligible veterans also would be able to purchase service credit for the Public Employees Retirement System, Teachers' Pension and Annuity Fund, and the Police and Fireman's Retirement System.

The bill's sponsors include Senators Joseph Coniglio and Robert E. Littell, Assemblyman Jack Conners, and Assemblywomen Linda R. Greenstein and Alison Littell McHose.

"These soldiers risked their lives out on the battlefield so that we could continue to enjoy the many freedoms we have here at home," said Coniglio, (D-Bergen). "Easing the job search and retirement benefit application process for these veterans is the least we can do to help those men and women who fought to make life easier for the rest of us."

Approximately 1,500 additional veterans would be eligible for the property tax benefits under the new law, while 125 veterans would be eligible for the pension benefits.

"There is nothing we can ever do as legislators that would match the sacrifices our Armed Forces make for our country," Littell (R-Hunterdon, Morris and Sussex) said. "They refuse to turn their backs on their country, we will not turn our backs on them. Our servicemen and women can be sure their contributions will live on in the legacy of freedom they leave behind." Conners (D-Camden) said: "Enhanced property tax and pension benefits are a small price to pay for the sacrifice these men and women made serving over the Iraqi 'no-fly zones," said Conners (D-Camden). "The increased benefits are just a small token of our appreciation to the New Jerseyans who served after the Gulf War."

Greenstein (D- Middlesex) agreed.

"Many New Jerseyans put their lives on hold to serve in Iraq after the Gulf War," Greenstein said. "It is only right that we provide Iraqi no-fly zone personnel the same benefits other veterans enjoy."

McHose (R- Hunterdon, Morris and Sussex) added: "Extending these benefits to the service men and women who fought in Operation Northern and Southern Watch is a small way to honor their bravery and dedication. We as a nation have an obligation to provide for our courageous soldiers who so valiantly defend the values of freedom and liberty."

S250 makes tax exempt the compensation New Jersey National Guard members receive to cover living expenses while serving on state active duty. The new law provides a New Jersey gross income tax exclusion for housing and food allowances received by guard members who are called up by the governor for emergencies. Stipends for cost-of-living expenses are provided to military personnel on duty away from their home base.

The bill's sponsors include Senators Coniglio and John A. Girgenti, and Assemblymen Douglas H. Fisher and Neil M. Cohen.

"The New Jersey National Guard is the state's first line of defense against any threats to safety," said Coniglio. "Income taxes are one of the last things these soldiers should have to worry about while they are working to defend the State's residents and historic landmarks."

Under current law, housing and food subsidies are not taxable when received by guard members serving by order of the U.S. Department of Defense or the President.

"We need to show our National Guard volunteers that New Jersey appreciates their service, whether they are serving under orders of the Governor or the President of the United States," said Girgenti, (D-Bergen and Passaic) "There is a difference in the benefits for federal and state active duty soldiers, but National Guard members provide the same services, and should be granted the same benefits."

Girgenti serves as the Chairman of the Senate Law, Public Safety and Veterans' Affairs Committee.

Of the more than 8,500 New Jersey National Guard members, approximately 2,000 are currently serving in under federal command in Iraq, Europe and Guantanamo Bay in Cuba.

"When called to active duty during a state emergency, guard members put their lives on hold to ensure our safety and to help New Jerseyans in need," said Fisher (D-Cumberland). "In the interest of fairness and gratitude, living expenses should be exempted from state taxes."

Cohen (D-Union) added: "Whether serving in New Jersey or overseas, National Guard personnel on active duty should not have their living expenses subjected to state tax. New Jersey's National Guard personnel are ready to serve their state and country at any time. Their tax status shouldn't depend on the physical location of their service."