52:17B-170

LEGISLATIVE HISTORY CHECKLIST

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LAWS OF:	2005 CHAPTER: 164		
NJSA:	52:17B-170 (Requires submission of Juvenile Justice Commission n	naster plan every 3 years)	
BILL NO: S515 (Substituted for A2443)			
SPONSOR(S): Sacco and others			
DATE INTRODUCED: Pre-filed			
COMMITTEE	EE: ASSEMBLY: Law and Public Safety SENATE: Law and Public Safety and Veterans' Affairs		
AMENDED DURING PASSAGE: No			
DATE OF PASSAGE: ASSEMBLY: June 27, 2005			
	SENATE: February 23, 2004		
DATE OF APPROVAL: August 5, 2005			
FOLLOWING ARE ATTACHED IF AVAILABLE:			
FINAL TEXT OF BILL (Original version of bill enacted)			
S515 <u>SPONSOR'S STATEMENT</u> : (Begins on page 6 of original bill) <u>Yes</u>			
	COMMITTEE STATEMENT: ASSEMBLY: Ye	<u>25</u>	
	SENATE: Yes		
	FLOOR AMENDMENT STATEMENT: N	0	
	LEGISLATIVE FISCAL ESTIMATE: No)	
A2443 <u>SPONSOR'S STATEMENT</u> : (Begins on page 6 of original bill) <u>Yes</u>			
	COMMITTEE STATEMENT: <u>ASSEMBLY</u> : <u>Ye</u>	<u>28</u>	
	SENATE: No		
		-	
	FLOOR AMENDMENT STATEMENT:		
	LEGISLATIVE FISCAL ESTIMATE: No)	
VETO MESSAGE: No			

No

GOVERNOR'S PRESS RELEASE ON SIGNING:

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P.L. 2005, CHAPTER 164, *approved August 5, 2005* Senate, No. 515

AN ACT concerning Juvenile Justice Master Plans and 1 2 State/Community Partnership Grant funds and amending P.L.1995, 3 c.284 and P.L.1995, c.282. 4 5 **BE IT ENACTED** by the Senate and General Assembly of the State 6 of New Jersey: 7 8 1. Section 2 of P.L.1995, c.284 (C.52:17B-170) is amended to 9 read as follows: 10 2. a. A Juvenile Justice Commission is established in, but not of, the Department of Law and Public Safety. The commission is 11 allocated to the Department of Law and Public Safety for the purpose 12 of complying with Article V, Section IV, paragraph 1 of the New 13 Jersey Constitution. The Attorney General shall be the request officer 14 15 for the commission within the meaning of section 6 of article 3 of P.L.1944, c.112 (C.52:27B-15) and shall exercise that authority and 16 17 other administrative functions, powers and duties consistent with the 18 provisions of this act. 19 b. The commission shall consist of an executive director, an 20 executive board, an advisory council and such facilities, officers, 21 employees and organizational units as provided herein or as otherwise 22 necessary to performance of the commission's duties and 23 responsibilities. 24 c. The executive director shall be appointed by the Governor with 25 the advice and consent of the Senate and shall serve at the pleasure of 26 the Governor during the Governor's term of office and until a 27 successor is appointed and qualified. 28 d. The executive board shall consist of the following members: 29 The Attorney General, who shall serve as chair of the executive board; 30 the Commissioner of Corrections and the Commissioner of Human Services, who shall serve as vice-chairs of the executive board; the 31 Commissioner of Education; the chair of the Juvenile Justice 32 33 Commission advisory council, established pursuant to section 4 of 34 P.L.1995, c.284 (C.52:17B-172); and two members who serve as 35 chairs of a county youth services commission, established pursuant to 36 P.L.1995, c.282 (C.52:17B-180), to be appointed by the Governor to 37 serve at the Governor's pleasure. The Administrative Director of the 38 Administrative Office of the Courts is invited to participate on the 39 executive board, subject to the approval of the Supreme Court. A 40 member of the executive board may name a designee who shall have 41 the authority to act for the member. Members of the executive board

EXPLANATION - Matter enclosed in **bold-faced brackets** [thus] in the above bill is not enacted and intended to be omitted in the law.

Matter underlined <u>thus</u> is new matter.

1 shall serve without compensation for their services to the commission. 2 The executive board shall meet at least quarterly and at such other 3 times as designated by the chair. Except with respect to matters 4 concerning distribution of funds to counties, four members of the executive board shall constitute a quorum to transact business of the 5 executive board and action of the executive board shall require an 6 affirmative vote of four members. A member of the executive board 7 8 who is also a member of a county youth services commission shall not 9 participate in matters concerning distribution of funds to counties; in 10 these matters, three members of the executive board shall constitute 11 a quorum to transact business and an action of the executive board 12 shall require an affirmative vote of three members.

e. The commission shall have the following powers, duties andresponsibilities:

15 (1) To specify qualifications for and to employ, within the limits of available appropriations and subject to the provisions of P.L.1995, 16 17 c.284 (C.52:17B-169 et seq.) and Title 11A of the New Jersey 18 Statutes, such staff as are necessary to accomplish the work of the 19 commission or as are needed for the proper performance of the 20 functions and duties of the commission, including but not limited to: 21 (a) The number of deputy directors, assistant directors, 22 superintendents, assistant superintendents and other assistants who 23 shall be in the unclassified service and shall be deemed confidential employees for the purposes of the "New Jersey Employer-Employee 24 Relations Act," P.L.1941, c.100 (C.34:13A-1 et seq.); and 25

26 (b) Juvenile corrections officers;

(2) To utilize such staff of the Department of Law and Public
Safety as the Attorney General, within the limits of available
appropriations, may make available to the commission;

30 (3) To organize the work of the commission in appropriate bureaus31 and other organization units;

(4) To enter into contracts and agreements with State, county and
municipal governmental agencies and with private entities for the
purpose of providing services and sanctions for juveniles adjudicated
or charged as delinquent and programs for prevention of juvenile
delinquency;

37 (5) To contract for the services of professional and technical
38 personnel and consultants as necessary to fulfill the statutory
39 responsibilities of the commission;

40 (6) To establish minimum standards for the care, treatment,
41 government and discipline of juveniles confined pending, or as a result
42 of, an adjudication of delinquency;

(7) To assume the custody and care of all juveniles committed by
court order, law, classification, regulation or contract to the custody
of the commission or transferred to the custody of the commission
pursuant to section 8 of P.L.1995, c.284 (C.52:17B-176);

(8) To manage and operate all State secure juvenile facilities which shall include the New Jersey Training School for Boys created pursuant to R.S.30:1-7 and transferred to the Commissioner of Corrections pursuant to section 8 of P.L.1976, c.98 (C.30:1B-8) and the Juvenile Medium Security Facility created pursuant to R.S.30:1-7

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and both transferred to the commission pursuant to section 8 of
P.L.1995, c.284 (C.52:17B-176) and shall include any other secure
juvenile facility established by the commission in the future;

9 (9) To manage and operate all State juvenile facilities or juvenile 10 programs for juveniles adjudicated delinquent which shall include 11 facilities and programs transferred to the commission pursuant to 12 section 8 of P.L.1995, c.284 (C.52:17B-176) or established or 13 contracted for in the future by the commission;

(10) To prepare [an annual] <u>a</u> State Juvenile Justice Master Plan <u>every third year</u> which identifies facilities, sanctions and services available for juveniles adjudicated or charged as delinquent and juvenile delinquency prevention programs and which identifies additional needs based upon the extent and nature of juvenile delinquency and the adequacy and effectiveness of available facilities, services, sanctions and programs;

(11) To approve plans for each county submitted by the county
youth services commission pursuant to P.L.1995, c.282
(C.52:17B-180);

(12) To administer the State/Community Partnership Grant
Program established pursuant to P.L.1995, c.283 (C.52:17B-179);

(13) To accept from any governmental department or agency,
public or private body or any other source, grants or contributions to
be used in exercising its power, and in meeting its duties and
responsibilities;

30 (14) To formulate and adopt standards and rules for the efficient
31 conduct of the work of the commission, the facilities, services,
32 sanctions and programs within its jurisdiction, and its officers and
33 employees;

(15) To provide for the development of the facilities, services,
sanctions and programs within its jurisdiction and to promote the
integration of State, county and local facilities, sanctions, services and
programs, including probation and parole;

(16) To institute, or cause to be instituted, such legal proceedings
or processes as may be necessary to enforce properly and give effect
to any of its powers or duties including the authority to compel by
subpoena, subject to the sanction for contempt of subpoena issued by
a court, attendance and production of records;

43 (17) To provide for the timely and efficient collection and analysis
44 of data regarding the juvenile justice system to insure the continuing
45 review and evaluation of services, policies and procedures;

46 (18) To receive and classify juveniles committed to the custody of

1 the commission; 2 (19) To supervise compliance with conditions of parole; 3 (20) To establish appropriate dispositions of juveniles for whom 4 parole has been revoked; (21) To perform such other functions as may be prescribed by law; 5 6 and (22) To promulgate, pursuant to the "Administrative Procedure 7 Act," P.L.1968, c.410 (C.52:14B-1 et seq.), rules and regulations 8 9 necessary to implement and effectuate the purposes of this act. 10 (cf: P.L.1995, c.284, s.2) 11 2. Section 1 of P.L.1995, c.282 (C.52:17B-180) is amended to 12 13 read as follows: 14 1. a. In order to qualify for award of State/Community Partnership 15 Grant funds established pursuant to P.L.1995, c.283 (C.52:17B-179) a county shall: 16 17 (1) Establish a county youth services commission in accordance with regulations promulgated by the Juvenile Justice Commission 18 19 established pursuant to section 2 of P.L.1995, c.284 (C.52:17B-170); 20 (2) Submit and obtain Juvenile Justice Commission approval of a [biannual] triennial comprehensive plan for services and sanctions for 21 22 juveniles adjudicated or charged as delinquent and programs for the prevention of juvenile delinquency which: 23 24 are designed to promote the goals of P.L.1995, c.283 (a) 25 (C.52:17B-179); (b) provide recommendations for funding of programs, sanctions 26 27 and services that enhance and expand the range of sanctions and services for juveniles adjudicated or charged as delinquent and 28 29 programs designed to prevent delinquency; (c) make services available in geographical locations within the 30 county where juveniles in need reside; and 31 32 (d) provide for distribution of State/Community Partnership Grant 33 funds by the county in accordance with contracts or agreements 34 executed by the appropriate county officials in accordance with 35 applicable law. b. The Juvenile Justice Commission shall establish by regulation: 36 (1) Specific guidelines as to membership of a county youth services 37 38 commission; 39 (2)Specific requirements for the administration of the 40 State/Community Partnership Grant funds awarded by the county. 41 c. Notwithstanding the provisions of subsection a. of this section, the county governing body may elect, upon annual written request 42 43 approved by the executive director, to designate a commission, council 44 or agency to assume the responsibilities of a county youth services 45 commission in that county. Approval of such a request shall be contingent upon the governing body demonstrating that the 46

1 membership of the designated entity is sufficiently representative of 2 persons and agencies interested in the juvenile justice system to permit 3 the entity to perform the duties and responsibilities of a county youth 4 services commission, that the members of the designated entity are otherwise qualified to perform the duties and responsibilities of 5 members of a county youth services commission, and that the 6 7 designated entity has the authority and responsibility to carry out the 8 duties and responsibilities of a county youth services commission.

9 d. A county youth services commission shall:

(1) Recommend to the governing body of the county the approval
or disapproval of contracts with local government or private agencies
that desire participation in the State/Community Partnership Grant
Program;

(2) Monitor the operations of programs receiving State/Community
Partnership Grant funds with reference to compliance with standards,
policies and rules established by the Juvenile Justice Commission;

(3) Monitor and evaluate the impact of the programs receiving
State/Community Partnership Grant funds, including the nature of the
offender or at risk populations served by the funded programs, and
prepare a written report with relevant documentation, on an annual
basis, to be submitted to the Juvenile Justice Commission as part of
the commission's [biannual] triennial plan and annual update; and
(4) Perform such other duties as may be established by the Juvenile

Justice Commission to achieve the purposes of P.L.1995, c.284 (C.52:17B-169 et seq.) which creates the Juvenile Justice Commission and P.L.1995, c.283 (C.52:17B-179) which creates the State/Community Partnership Grant Program.

e. No county may use funds received pursuant to this section to
supplant or replace existing funds or other resources from federal,
State or county government for existing juvenile justice-related
programs or for purposes of capital construction or renovation.

f. If a county elects not to participate in the State/Community Partnership Grant Program, the commission is authorized to allocate and expend that county's share of Partnership funding in a manner consistent with the commission's [annual] Juvenile Justice Master Plan.

37 (cf: P.L.1995, c.282, s.1)

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39 3. This act shall take effect immediately.

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44 Requires submission of Juvenile Justice Commission master plan and

45 county youth services plans every three years.

SENATE, No. 515

STATE OF NEW JERSEY 211th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 2004 SESSION

Sponsored by: Senator NICHOLAS J. SACCO District 32 (Bergen and Hudson) Senator PAUL SARLO District 36 (Bergen, Essex and Passaic)

SYNOPSIS

Requires submission of Juvenile Justice Commission master plan and county youth services plans every three years.

CURRENT VERSION OF TEXT

Introduced Pending Technical Review by Legislative Counsel.



AN ACT concerning Juvenile Justice Master Plans 1 and 2 State/Community Partnership Grant funds and amending P.L.1995, 3 c.284 and P.L.1995, c.282. 4 5 **BE IT ENACTED** by the Senate and General Assembly of the State 6 of New Jersey: 7 8 1. Section 2 of P.L.1995, c.284 (C.52:17B-170) is amended to 9 read as follows: 2. a. A Juvenile Justice Commission is established in, but not of, 10 11 the Department of Law and Public Safety. The commission is 12 allocated to the Department of Law and Public Safety for the purpose of complying with Article V, Section IV, paragraph 1 of the New 13 Jersey Constitution. The Attorney General shall be the request officer 14 15 for the commission within the meaning of section 6 of article 3 of P.L.1944, c.112 (C.52:27B-15) and shall exercise that authority and 16 17 other administrative functions, powers and duties consistent with the provisions of this act. 18 b. The commission shall consist of an executive director, an 19 20 executive board, an advisory council and such facilities, officers, 21 employees and organizational units as provided herein or as otherwise 22 necessary to performance of the commission's duties and 23 responsibilities. 24 c. The executive director shall be appointed by the Governor with 25 the advice and consent of the Senate and shall serve at the pleasure of 26 the Governor during the Governor's term of office and until a 27 successor is appointed and qualified. 28 d. The executive board shall consist of the following members: 29 The Attorney General, who shall serve as chair of the executive board; 30 the Commissioner of Corrections and the Commissioner of Human Services, who shall serve as vice-chairs of the executive board; the 31 32 Commissioner of Education; the chair of the Juvenile Justice 33 Commission advisory council, established pursuant to section 4 of 34 P.L.1995, c.284 (C.52:17B-172); and two members who serve as 35 chairs of a county youth services commission, established pursuant to P.L.1995, c.282 (C.52:17B-180), to be appointed by the Governor to 36 37 serve at the Governor's pleasure. The Administrative Director of the Administrative Office of the Courts is invited to participate on the 38 39 executive board, subject to the approval of the Supreme Court. A 40 member of the executive board may name a designee who shall have

42 shall serve without compensation for their services to the commission. 43 The executive board shall meet at least quarterly and at such other

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and intended to be omitted in the law.

the authority to act for the member. Members of the executive board

Matter underlined thus is new matter.

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1 times as designated by the chair. Except with respect to matters 2 concerning distribution of funds to counties, four members of the 3 executive board shall constitute a quorum to transact business of the 4 executive board and action of the executive board shall require an affirmative vote of four members. A member of the executive board 5 6 who is also a member of a county youth services commission shall not 7 participate in matters concerning distribution of funds to counties; in 8 these matters, three members of the executive board shall constitute 9 a quorum to transact business and an action of the executive board 10 shall require an affirmative vote of three members. 11 e. The commission shall have the following powers, duties and

12 responsibilities:

13 (1) To specify qualifications for and to employ, within the limits of 14 available appropriations and subject to the provisions of P.L.1995, 15 c.284 (C.52:17B-169 et seq.) and Title 11A of the New Jersey Statutes, such staff as are necessary to accomplish the work of the 16 17 commission or as are needed for the proper performance of the 18 functions and duties of the commission, including but not limited to: 19 (a) The number of deputy directors, assistant directors, 20 superintendents, assistant superintendents and other assistants who 21 shall be in the unclassified service and shall be deemed confidential 22 employees for the purposes of the "New Jersey Employer-Employee 23 Relations Act," P.L.1941, c.100 (C.34:13A-1 et seq.); and

24 (b) Juvenile corrections officers;

(2) To utilize such staff of the Department of Law and Public
Safety as the Attorney General, within the limits of available
appropriations, may make available to the commission;

(3) To organize the work of the commission in appropriate bureausand other organization units;

30 (4) To enter into contracts and agreements with State, county and
31 municipal governmental agencies and with private entities for the
32 purpose of providing services and sanctions for juveniles adjudicated
33 or charged as delinquent and programs for prevention of juvenile
34 delinquency;

35 (5) To contract for the services of professional and technical
36 personnel and consultants as necessary to fulfill the statutory
37 responsibilities of the commission;

38 (6) To establish minimum standards for the care, treatment,
39 government and discipline of juveniles confined pending, or as a result
40 of, an adjudication of delinquency;

(7) To assume the custody and care of all juveniles committed by
court order, law, classification, regulation or contract to the custody
of the commission or transferred to the custody of the commission
pursuant to section 8 of P.L.1995, c.284 (C.52:17B-176);

45 (8) To manage and operate all State secure juvenile facilities which46 shall include the New Jersey Training School for Boys created

1 pursuant to R.S.30:1-7 and transferred to the Commissioner of

2 Corrections pursuant to section 8 of P.L.1976, c.98 (C.30:1B-8) and

3 the Juvenile Medium Security Facility created pursuant to R.S.30:1-7

4 and both transferred to the commission pursuant to section 8 of

5 P.L.1995, c.284 (C.52:17B-176) and shall include any other secure

6 juvenile facility established by the commission in the future;

7 (9) To manage and operate all State juvenile facilities or juvenile 8 programs for juveniles adjudicated delinquent which shall include 9 facilities and programs transferred to the commission pursuant to 10 section 8 of P.L.1995, c.284 (C.52:17B-176) or established or 11 contracted for in the future by the commission;

(10) To prepare [an annual] <u>a</u> State Juvenile Justice Master Plan
<u>every third year</u> which identifies facilities, sanctions and services
available for juveniles adjudicated or charged as delinquent and
juvenile delinquency prevention programs and which identifies
additional needs based upon the extent and nature of juvenile
delinquency and the adequacy and effectiveness of available facilities,
services, sanctions and programs;

(11) To approve plans for each county submitted by the county
youth services commission pursuant to P.L.1995, c.282
(C.52:17B-180);

(12) To administer the State/Community Partnership Grant
Program established pursuant to P.L.1995, c.283 (C.52:17B-179);

(13) To accept from any governmental department or agency,
public or private body or any other source, grants or contributions to
be used in exercising its power, and in meeting its duties and
responsibilities;

(14) To formulate and adopt standards and rules for the efficient
conduct of the work of the commission, the facilities, services,
sanctions and programs within its jurisdiction, and its officers and
employees;

(15) To provide for the development of the facilities, services,
sanctions and programs within its jurisdiction and to promote the
integration of State, county and local facilities, sanctions, services and
programs, including probation and parole;

36 (16) To institute, or cause to be instituted, such legal proceedings
37 or processes as may be necessary to enforce properly and give effect
38 to any of its powers or duties including the authority to compel by
39 subpoena, subject to the sanction for contempt of subpoena issued by
40 a court, attendance and production of records;

41 (17) To provide for the timely and efficient collection and analysis
42 of data regarding the juvenile justice system to insure the continuing
43 review and evaluation of services, policies and procedures;

44 (18) To receive and classify juveniles committed to the custody of45 the commission;

46 (19) To supervise compliance with conditions of parole;

1 (20) To establish appropriate dispositions of juveniles for whom 2 parole has been revoked; 3 (21) To perform such other functions as may be prescribed by law; 4 and 5 (22) To promulgate, pursuant to the "Administrative Procedure 6 Act," P.L.1968, c.410 (C.52:14B-1 et seq.), rules and regulations necessary to implement and effectuate the purposes of this act. 7 8 (cf: P.L.1995, c.284, s.2) 9 10 2. Section 1 of P.L.1995, c.282 (C.52:17B-180) is amended to 11 read as follows: 12 1. a. In order to qualify for award of State/Community Partnership 13 Grant funds established pursuant to P.L.1995, c.283 (C.52:17B-179) 14 a county shall: 15 (1) Establish a county youth services commission in accordance with regulations promulgated by the Juvenile Justice Commission 16 established pursuant to section 2 of P.L.1995, c.284 (C.52:17B-170); 17 18 (2) Submit and obtain Juvenile Justice Commission approval of a [biannual] triennial comprehensive plan for services and sanctions for 19 20 juveniles adjudicated or charged as delinquent and programs for the 21 prevention of juvenile delinquency which: 22 (a) are designed to promote the goals of P.L.1995, c.283 23 (C.52:17B-179); 24 (b) provide recommendations for funding of programs, sanctions 25 and services that enhance and expand the range of sanctions and services for juveniles adjudicated or charged as delinquent and 26 27 programs designed to prevent delinquency; (c) make services available in geographical locations within the 28 29 county where juveniles in need reside; and (d) provide for distribution of State/Community Partnership Grant 30 31 funds by the county in accordance with contracts or agreements 32 executed by the appropriate county officials in accordance with 33 applicable law. 34 b. The Juvenile Justice Commission shall establish by regulation: (1) Specific guidelines as to membership of a county youth services 35 36 commission: 37 (2) Specific requirements for the administration of the 38 State/Community Partnership Grant funds awarded by the county. 39 c. Notwithstanding the provisions of subsection a. of this section, 40 the county governing body may elect, upon annual written request 41 approved by the executive director, to designate a commission, council 42 or agency to assume the responsibilities of a county youth services 43 commission in that county. Approval of such a request shall be 44 contingent upon the governing body demonstrating that the 45 membership of the designated entity is sufficiently representative of persons and agencies interested in the juvenile justice system to permit 46

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1 the entity to perform the duties and responsibilities of a county youth 2 services commission, that the members of the designated entity are 3 otherwise qualified to perform the duties and responsibilities of 4 members of a county youth services commission, and that the designated entity has the authority and responsibility to carry out the 5 6 duties and responsibilities of a county youth services commission. d. A county youth services commission shall: 7 8 (1) Recommend to the governing body of the county the approval 9 or disapproval of contracts with local government or private agencies 10 that desire participation in the State/Community Partnership Grant 11 Program; 12 (2) Monitor the operations of programs receiving State/Community 13 Partnership Grant funds with reference to compliance with standards, 14 policies and rules established by the Juvenile Justice Commission; 15 (3) Monitor and evaluate the impact of the programs receiving State/Community Partnership Grant funds, including the nature of the 16 offender or at risk populations served by the funded programs, and 17 18 prepare a written report with relevant documentation, on an annual 19 basis, to be submitted to the Juvenile Justice Commission as part of 20 the commission's [biannual] triennial plan and annual update; and 21 (4) Perform such other duties as may be established by the Juvenile 22 Justice Commission to achieve the purposes of P.L.1995, c.284 (C.52:17B-169 et seq.) which creates the Juvenile Justice Commission 23 24 P.L.1995, c.283 (C.52:17B-179) which creates and the 25 State/Community Partnership Grant Program. e. No county may use funds received pursuant to this section to 26 27 supplant or replace existing funds or other resources from federal, State or county government for existing juvenile justice-related 28 29 programs or for purposes of capital construction or renovation. f. If a county elects not to participate in the State/Community 30 31 Partnership Grant Program, the commission is authorized to allocate 32 and expend that county's share of Partnership funding in a manner 33 consistent with the commission's [annual] Juvenile Justice Master 34 Plan. (cf: P.L.1995, c.282, s.1) 35 36 37 3. This act shall take effect immediately. 38 39 40 **STATEMENT** 41 42 This bill changes the requirement for submission of the Juvenile 43 Justice Commission's master plan from annually to once every three 44 years. Under current law, the plan must contain an evaluation of the 45 State's entire juvenile justice system. The cost of implementing plan recommendations has been substantial, with costs dispersed over 46

several fiscal years. The time and resources needed to prepare the
 plan and implement its recommendations, as well as the cost of

3 implementation, make annual submission infeasible.

4 This bill also changes the requirements for submission of a county

5 youth services plan to the Juvenile Justice Commission. Current law

6 requires the county youth services commissions to submit these plans7 twice each year. But there has been a significant increase in the

8 planning responsibilities of the county commissions. Under the

9 provisions of this bill, the commissions would be required to submit

10 the plan every three years.

STATEMENT TO

SENATE, No. 515

STATE OF NEW JERSEY

DATED: OCTOBER 4, 2004

The Assembly Law and Public Safety Committee reports favorably Senate Bill No. 515.

Senate Bill No. 515 changes the requirement for submission of the Juvenile Justice Commission's master plan from annually to once every three years. Under current law, the plan must contain an evaluation of the State's entire juvenile justice system. The cost of implementing plan recommendations has been substantial, with costs dispersed over several fiscal years. The time and resources needed to prepare the plan and implement its recommendations, as well as the cost of implementation, make annual submission infeasible.

The bill also changes the requirements for submission of a county youth services plan to the Juvenile Justice Commission. Current law requires the county youth services commissions to submit these plans twice each year. But there has been a significant increase in the planning responsibilities of the county commissions. Under the provisions of this bill, the commissions would be required to submit the plan every three years.

As released by the committee, this bill is identical to Assembly Bill No. 2443, also released by the committee on this same date.

SENATE LAW AND PUBLIC SAFETY AND VETERANS' AFFAIRS COMMITTEE

STATEMENT TO

SENATE, No. 515

STATE OF NEW JERSEY

DATED: JANUARY 26, 2004

The Senate Law and Public Safety and Veterans' Affairs Committee reports favorably Senate Bill No. 515.

This bill changes the requirement for submission of the Juvenile Justice Commission's master plan from annually to once every three years. Under current law, the plan must contain an evaluation of the State's entire juvenile justice system. The cost of implementing plan recommendations has been substantial, with costs dispersed over several fiscal years. The time and resources needed to prepare the plan and implement its recommendations, as well as the cost of implementation, make annual submission infeasible.

This bill also changes the requirements for submission of a county youth services plan to the Juvenile Justice Commission. Current law requires the county youth services commissions to submit these plans twice each year. But there has been a significant increase in the planning responsibilities of the county commissions. Under the provisions of this bill, the commissions would be required to submit the plan every three years.

This bill was pre-filed for introduction in the 2004 legislative session pending technical review. As reported, the bill includes the changes required by technical review, which has been performed.

ASSEMBLY, No. 2443 STATE OF NEW JERSEY 211th LEGISLATURE

INTRODUCED FEBRUARY 26, 2004

Sponsored by: Assemblyman CHRISTOPHER "KIP" BATEMAN District 16 (Morris and Somerset) Assemblyman PETER J. BARNES, JR. District 18 (Middlesex)

SYNOPSIS

Requires submission of Juvenile Justice Commission master plan and county youth services plans every three years.

CURRENT VERSION OF TEXT

As introduced.



(Sponsorship Updated As Of: 9/24/2004)

AN ACT concerning Juvenile Justice Master 1 Plans and 2 State/Community Partnership Grant funds and amending P.L.1995, 3 c.284 and P.L.1995, c.282. 4 5 **BE IT ENACTED** by the Senate and General Assembly of the State 6 of New Jersey: 7 8 1. Section 2 of P.L.1995, c.284 (C.52:17B-170) is amended to 9 read as follows: 2. a. A Juvenile Justice Commission is established in, but not of, 10 11 the Department of Law and Public Safety. The commission is 12 allocated to the Department of Law and Public Safety for the purpose of complying with Article V, Section IV, paragraph 1 of the New 13 Jersey Constitution. The Attorney General shall be the request officer 14 15 for the commission within the meaning of section 6 of article 3 of P.L.1944, c.112 (C.52:27B-15) and shall exercise that authority and 16 17 other administrative functions, powers and duties consistent with the provisions of this act. 18 b. The commission shall consist of an executive director, an 19 20 executive board, an advisory council and such facilities, officers, 21 employees and organizational units as provided herein or as otherwise 22 necessary to performance of the commission's duties and 23 responsibilities. 24 c. The executive director shall be appointed by the Governor with 25 the advice and consent of the Senate and shall serve at the pleasure of 26 the Governor during the Governor's term of office and until a 27 successor is appointed and qualified. 28 d. The executive board shall consist of the following members: 29 The Attorney General, who shall serve as chair of the executive board; 30 the Commissioner of Corrections and the Commissioner of Human Services, who shall serve as vice-chairs of the executive board; the 31 32 Commissioner of Education; the chair of the Juvenile Justice 33 Commission advisory council, established pursuant to section 4 of 34 P.L.1995, c.284 (C.52:17B-172); and two members who serve as 35 chairs of a county youth services commission, established pursuant to P.L.1995, c.282 (C.52:17B-180), to be appointed by the Governor to 36 37 serve at the Governor's pleasure. The Administrative Director of the Administrative Office of the Courts is invited to participate on the 38 39 executive board, subject to the approval of the Supreme Court. A 40 member of the executive board may name a designee who shall have 41 the authority to act for the member. Members of the executive board 42 shall serve without compensation for their services to the commission. 43 The executive board shall meet at least quarterly and at such other

EXPLANATION - Matter enclosed in **bold-faced** brackets [thus] in the above bill is not enacted and intended to be omitted in the law.

Matter underlined <u>thus</u> is new matter.

1 times as designated by the chair. Except with respect to matters 2 concerning distribution of funds to counties, four members of the 3 executive board shall constitute a quorum to transact business of the 4 executive board and action of the executive board shall require an affirmative vote of four members. A member of the executive board 5 6 who is also a member of a county youth services commission shall not 7 participate in matters concerning distribution of funds to counties; in 8 these matters, three members of the executive board shall constitute 9 a quorum to transact business and an action of the executive board 10 shall require an affirmative vote of three members. 11 e. The commission shall have the following powers, duties and

12 responsibilities:

13 (1) To specify qualifications for and to employ, within the limits of 14 available appropriations and subject to the provisions of P.L.1995, 15 c.284 (C.52:17B-169 et seq.) and Title 11A of the New Jersey Statutes, such staff as are necessary to accomplish the work of the 16 17 commission or as are needed for the proper performance of the 18 functions and duties of the commission, including but not limited to: 19 (a) The number of deputy directors, assistant directors, 20 superintendents, assistant superintendents and other assistants who 21 shall be in the unclassified service and shall be deemed confidential 22 employees for the purposes of the "New Jersey Employer-Employee 23 Relations Act," P.L.1941, c.100 (C.34:13A-1 et seq.); and

24 (b) Juvenile corrections officers;

(2) To utilize such staff of the Department of Law and Public
Safety as the Attorney General, within the limits of available
appropriations, may make available to the commission;

(3) To organize the work of the commission in appropriate bureausand other organization units;

30 (4) To enter into contracts and agreements with State, county and
31 municipal governmental agencies and with private entities for the
32 purpose of providing services and sanctions for juveniles adjudicated
33 or charged as delinquent and programs for prevention of juvenile
34 delinquency;

35 (5) To contract for the services of professional and technical
36 personnel and consultants as necessary to fulfill the statutory
37 responsibilities of the commission;

38 (6) To establish minimum standards for the care, treatment,
39 government and discipline of juveniles confined pending, or as a result
40 of, an adjudication of delinquency;

(7) To assume the custody and care of all juveniles committed by
court order, law, classification, regulation or contract to the custody
of the commission or transferred to the custody of the commission
pursuant to section 8 of P.L.1995, c.284 (C.52:17B-176);

45 (8) To manage and operate all State secure juvenile facilities which46 shall include the New Jersey Training School for Boys created

pursuant to R.S.30:1-7 and transferred to the Commissioner of

Corrections pursuant to section 8 of P.L.1976, c.98 (C.30:1B-8) and
the Juvenile Medium Security Facility created pursuant to R.S.30:1-7
and both transferred to the commission pursuant to section 8 of

5 P.L.1995, c.284 (C.52:17B-176) and shall include any other secure

6 juvenile facility established by the commission in the future;

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7 (9) To manage and operate all State juvenile facilities or juvenile 8 programs for juveniles adjudicated delinquent which shall include 9 facilities and programs transferred to the commission pursuant to 10 section 8 of P.L.1995, c.284 (C.52:17B-176) or established or 11 contracted for in the future by the commission;

(10) To prepare [an annual] <u>a</u> State Juvenile Justice Master Plan
<u>every third year</u> which identifies facilities, sanctions and services
available for juveniles adjudicated or charged as delinquent and
juvenile delinquency prevention programs and which identifies
additional needs based upon the extent and nature of juvenile
delinquency and the adequacy and effectiveness of available facilities,
services, sanctions and programs;

(11) To approve plans for each county submitted by the county
youth services commission pursuant to P.L.1995, c.282
(C.52:17B-180);

(12) To administer the State/Community Partnership Grant
Program established pursuant to P.L.1995, c.283 (C.52:17B-179);

(13) To accept from any governmental department or agency,
public or private body or any other source, grants or contributions to
be used in exercising its power, and in meeting its duties and
responsibilities;

(14) To formulate and adopt standards and rules for the efficient
conduct of the work of the commission, the facilities, services,
sanctions and programs within its jurisdiction, and its officers and
employees;

(15) To provide for the development of the facilities, services,
sanctions and programs within its jurisdiction and to promote the
integration of State, county and local facilities, sanctions, services and
programs, including probation and parole;

36 (16) To institute, or cause to be instituted, such legal proceedings
37 or processes as may be necessary to enforce properly and give effect
38 to any of its powers or duties including the authority to compel by
39 subpoena, subject to the sanction for contempt of subpoena issued by
40 a court, attendance and production of records;

41 (17) To provide for the timely and efficient collection and analysis
42 of data regarding the juvenile justice system to insure the continuing
43 review and evaluation of services, policies and procedures;

44 (18) To receive and classify juveniles committed to the custody of45 the commission;

46 (19) To supervise compliance with conditions of parole;

1 (20) To establish appropriate dispositions of juveniles for whom 2 parole has been revoked; 3 (21) To perform such other functions as may be prescribed by law; 4 and (22) To promulgate, pursuant to the "Administrative Procedure 5 6 Act," P.L.1968, c.410 (C.52:14B-1 et seq.), rules and regulations 7 necessary to implement and effectuate the purposes of this act. 8 (cf: P.L.1995, c.284, s.2) 9 10 2. Section 1 of P.L.1995, c.282 (C.52:17B-180) is amended to 11 read as follows: 12 1. a. In order to qualify for award of State/Community Partnership 13 Grant funds established pursuant to P.L.1995, c.283 (C.52:17B-179) 14 a county shall: 15 (1) Establish a county youth services commission in accordance with regulations promulgated by the Juvenile Justice Commission 16 established pursuant to section 2 of P.L.1995, c.284 (C.52:17B-170); 17 18 (2) Submit and obtain Juvenile Justice Commission approval of a [biannual] triennial comprehensive plan for services and sanctions for 19 20 juveniles adjudicated or charged as delinquent and programs for the 21 prevention of juvenile delinquency which: 22 (a) are designed to promote the goals of P.L.1995, c.283 23 (C.52:17B-179); 24 (b) provide recommendations for funding of programs, sanctions 25 and services that enhance and expand the range of sanctions and services for juveniles adjudicated or charged as delinquent and 26 27 programs designed to prevent delinquency; (c) make services available in geographical locations within the 28 29 county where juveniles in need reside; and (d) provide for distribution of State/Community Partnership Grant 30 31 funds by the county in accordance with contracts or agreements 32 executed by the appropriate county officials in accordance with 33 applicable law. 34 b. The Juvenile Justice Commission shall establish by regulation: 35 (1) Specific guidelines as to membership of a county youth services 36 commission: 37 Specific requirements for the administration of the (2)38 State/Community Partnership Grant funds awarded by the county. 39 c. Notwithstanding the provisions of subsection a. of this section, 40 the county governing body may elect, upon annual written request 41 approved by the executive director, to designate a commission, council 42 or agency to assume the responsibilities of a county youth services 43 commission in that county. Approval of such a request shall be 44 contingent upon the governing body demonstrating that the 45 membership of the designated entity is sufficiently representative of persons and agencies interested in the juvenile justice system to permit 46

1 the entity to perform the duties and responsibilities of a county youth 2 services commission, that the members of the designated entity are 3 otherwise qualified to perform the duties and responsibilities of 4 members of a county youth services commission, and that the designated entity has the authority and responsibility to carry out the 5 6 duties and responsibilities of a county youth services commission. 7 d. A county youth services commission shall: 8 (1) Recommend to the governing body of the county the approval 9 or disapproval of contracts with local government or private agencies 10 that desire participation in the State/Community Partnership Grant 11 Program; 12 (2) Monitor the operations of programs receiving State/Community 13 Partnership Grant funds with reference to compliance with standards, 14 policies and rules established by the Juvenile Justice Commission; 15 (3) Monitor and evaluate the impact of the programs receiving State/Community Partnership Grant funds, including the nature of the 16 offender or at risk populations served by the funded programs, and 17 18 prepare a written report with relevant documentation, on an annual 19 basis, to be submitted to the Juvenile Justice Commission as part of 20 the commission's [biannual] triennial plan and annual update; and 21 (4) Perform such other duties as may be established by the Juvenile 22 Justice Commission to achieve the purposes of P.L.1995, c.284 (C.52:17B-169 et seq.) which creates the Juvenile Justice Commission 23 24 P.L.1995, c.283 (C.52:17B-179) which creates and the 25 State/Community Partnership Grant Program. e. No county may use funds received pursuant to this section to 26 27 supplant or replace existing funds or other resources from federal, State or county government for existing juvenile justice-related 28 29 programs or for purposes of capital construction or renovation. f. If a county elects not to participate in the State/Community 30 31 Partnership Grant Program, the commission is authorized to allocate 32 and expend that county's share of Partnership funding in a manner consistent with the commission's [annual] Juvenile Justice Master 33 34 Plan. (cf: P.L.1995, c.282, s.1) 35 36 37 3. This act shall take effect immediately. 38 39 40 **STATEMENT** 41 42 This bill changes the requirement for submission of the Juvenile 43 Justice Commission's master plan from annually to once every three 44 years. Under current law, the plan must contain an evaluation of the 45 State's entire juvenile justice system. The cost of implementing plan recommendations has been substantial, with costs dispersed over 46

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 plan and implement its recommendations, as well as the cost of

3 implementation, make annual submission infeasible.

4 The bill also changes the requirements for submission of a county

5 youth services plan to the Juvenile Justice Commission. Current law

6 requires the county youth services commissions to submit these plans7 twice each year. But there has been a significant increase in the

7 twice each year. But there has been a significant increase in the8 planning responsibilities of the county commissions. Under the

9 provisions of this bill, the commissions would be required to submit

10 the plan every three years.

STATEMENT TO

ASSEMBLY, No. 2443

STATE OF NEW JERSEY

DATED: OCTOBER 4, 2004

The Assembly Law and Public Safety Committee reports favorably Assembly Bill No. 2443.

Assembly Bill No. 2443 changes the requirement for submission of the Juvenile Justice Commission's master plan from annually to once every three years. Under current law, the plan must contain an evaluation of the State's entire juvenile justice system. The cost of implementing plan recommendations has been substantial, with costs dispersed over several fiscal years. The time and resources needed to prepare the plan and implement its recommendations, as well as the cost of implementation, make annual submission infeasible.

The bill also changes the requirements for submission of a county youth services plan to the Juvenile Justice Commission. Current law requires the county youth services commissions to submit these plans twice each year. But there has been a significant increase in the planning responsibilities of the county commissions. Under the provisions of this bill, the commissions would be required to submit the plan every three years.

As released by the committee, this bill is identical to Senate Bill No. 515, also released by the committee on this same date.