# 19:12-7.1

LEGISLATIVE HISTORY CHECKLIST

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LAWS OF: 2005 CHAPTE	<b>R:</b> 149
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**NJSA:** 19:12-7.1 (Requires posting of a voter information notice called the voter's bill of rights)

BILL NO: A32 (Substituted for S30/2461)

SPONSOR(S): Quigley and others

DATE INTRODUCED: March 7, 2005

- COMMITTEE: ASSEMBLY: State Government; Consumer Affairs SENATE:
- AMENDED DURING PASSAGE: Yes
- DATE OF PASSAGE: ASSEMBLY: June 20, 2005

**SENATE:** June 23, 2005

DATE OF APPROVAL: July 12, 2005

#### FOLLOWING ARE ATTACHED IF AVAILABLE:

**FINAL TEXT OF BILL** (1<sup>st</sup> reprint enacted)

A32	SPONSOR'S STATEMENT: (Begins on pa	ge 6 of original bill)	Yes		
	COMMITTEE STATEMENT:	ASSEMBLY:	Yes <u>3-7-2005 (State Gov't)</u> <u>6-16-2005 (Con. Aff.)</u>		
		SENATE:	No		
	FLOOR AMENDMENT STATEMENT:		No		
	LEGISLATIVE FISCAL ESTIMATE:		Yes <u>5-17-2005</u> <u>7-15-2005</u>		
S30/S	S30/S2461         SPONSOR'S STATEMENT (S30): (Begins on page 6 of original bill)         SPONSOR'S STATEMENT (S2461): (Begins on page 3 of original bill)         Yes				
	COMMITTEE STATEMENT:	ASSEMBLY:	No		
		SENATE:	Yes		
	FLOOR AMENDMENT STATEMENT:		No		
	LEGISLATIVE FISCAL ESTIMATE:		Yes		
VETO	MESSAGE:		No		

No

GOVERNOR'S PRESS RELEASE ON SIGNING:

#### FOLLOWING WERE PRINTED:

DWING WERE PRINTED:	
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NEWSPAPER ARTICLES:	No

IS 8/2/07

#### P.L. 2005, CHAPTER 149, approved July 12, 2005 Assembly, No. 32 (First Reprint)

1 AN ACT providing for the posting of a voter information notice, 2 supplementing Title 19 of the Revised Statutes and amending 3 R.S.19:12-7. 4 5 **BE IT ENACTED** by the Senate and General Assembly of the State 6 of New Jersey: 7 8 1. (New section) a. A county board of elections shall have posted 9 a voter information notice, which shall be referred to as a voter's bill of 10 rights, in a conspicuous location in each polling place before the opening of the polls on the day of any election. 11 The notice shall contain: 12 13 the date of the election and the hours during which polling places 14 will be open; 15 a statement that sample ballots are available at the polling place for 16 review by the voter; instruction for the use of the voting machine in that polling place 17 18 and an explanation of what instructions for voting are available at the 19 polling place for the voter; 20 instruction for a voter who is voting for the first time; 21 instruction for a voter who is required to provide identification 22 pursuant to the federal "Help America Vote Act of 2002" and R.S.19:15-17 prior to casting a vote; 23 instruction on how to cast a vote if the voter cannot be present at 24 25 a polling place on the day of the election; 26 an explanation of the right of the voter to vote in privacy, 27 regardless of the voter's physical abilities; 28 an explanation of the right of the voter to a provisional ballot and 29 the circumstances under which a voter has a right to such a ballot; 30 an explanation of the right of the voter to receive a replacement 31 ballot for a ballot that has been spoiled, destroyed, lost or never received; 32 an explanation of the right of the voter to ask for and receive 33 assistance in voting; 34 an explanation of the right of the voter to take a reasonable 35 amount of time in casting a vote on a voting machine; an explanation of the right of the voter to bring written material 36 37 into the polling place for the voter's personal use in casting a vote; 38 instruction on how to contact the appropriate officials if a voter's right to vote or right to otherwise participate in the electoral process has 39 40 been challenged or violated;

**EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and intended to be omitted in the law.** 

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

<sup>&</sup>lt;sup>1</sup> Assembly ACO committee amendments adopted June 16, 2005.

general information on federal and State laws that prohibit acts of
 fraud or misrepresentation and the penalties for those acts; and

3 such other statement, instruction or explanation the Attorney
4 General may deem appropriate to ensure the full and knowledgeable
5 participation of the voter in the process.

6 The requirement to post this notice in each polling place shall not 7 replace, supersede or void any other requirement set forth in law for the 8 posting of information in each polling place apart from the voter 9 information notice.

10 b. The Attorney General shall prescribe the form and specific 11 content of the voter information notice, which may be comprised of more than one page. If the notice is comprised of more than one page, each 12 page shall be posted separately. <sup>1</sup>[The] For an election district in which 13 the primary language of 10 percent or more of the registered voters is a 14 language other than English, the<sup>1</sup> Attorney General shall prescribe an 15 official version of the voter information notice in <sup>1</sup>[Spanish] <u>that other</u> 16 language or languages<sup>1</sup> for use in <sup>1</sup>[an] that<sup>1</sup> election district <sup>1</sup>[where the 17 sample of the official election ballot for that district is required by law to 18 be printed bilingually in English and Spanish]<sup>1</sup>. The notice shall be posted 19 in English and in <sup>1</sup>[Spanish] the other language or languages<sup>1</sup> in the 20 polling places in each such district. <sup>1</sup><u>The alternate language shall be</u> 21 determined based on information from the latest federal decennial census.<sup>1</sup> 22

c. A county board of elections may modify or supplement the voter information notice used in a county or municipality to provide additional information specific to that county or a municipality in that county, provided, however, that any such modification or supplementation shall be submitted to the Attorney General for prior approval.

d. The voter information notice shall be printed on each sample
ballot, to the extent practicable, or if not practicable, information on how
to view or obtain a copy of the voter information notice shall be printed
on each sample ballot.

e. The voter information notice, including one modified or
supplemented pursuant to subsection c. of this section, shall be made
accessible on the official Internet site of the State by the Attorney General
and each county board of elections shall ensure that the official Internet
site of the county contains a link to that notice.

f. The provisions of this section shall not give rise to a legal causeof action.

g. The State shall be liable for the costs incurred by local
government entities for compliance with this section, and they shall be
reimbursed for those costs, upon application, by the State Treasurer.

43 2. R.S.19:12-7 is amended to read as follows:

44 19:12-7. a. The county board in each county shall cause to be
45 published in a newspaper or newspapers which, singly or in combination,
46 are of general circulation throughout the county, a notice containing the

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1 information specified in subsection b. hereof, except for such of the 2 contents as may be omitted pursuant to subsection c. or d. hereof. Such 3 notice shall be published once during the 30 days next preceding the day 4 fixed for the closing of the registration books for the primary election, once during the calendar week next preceding the week in which the 5 6 primary election is held, once during the 30 days next preceding the day fixed for the closing of the registration books for the general election, and 7 8 once during the calendar week next preceding the week in which the 9 general election is held. 10

b. Such notice shall set forth:

11 (1) For the primary election:

12 (a) That a primary election for making nominations for the general 13 election, for the selection of members of the county committees of each 14 political party, and in each presidential year for the selection of delegates 15 and alternates to national conventions of political parties, will be held on the day and between the hours and at the places provided for by or 16 pursuant to this Title. 17

18 (b) The place or places at which and hours during which a person 19 may register, the procedure for the transfer of registration, and the date 20 on which the books are closed for registration or transfer of registration. 21 (c) The several State, county, municipal and party offices or 22 positions to be filled, or for which nominations are to be made, at such 23 primary election.

24 (d) The existence of registration and voting aids, including: (i) the 25 availability of registration and voting instructions at places of registration 26 as provided under R.S.19:31-6; and (ii), if available, the accessibility of 27 voter information to the deaf by means of a telecommunications device. 28 (e) The availability of assistance to a person unable to vote due to

29 blindness, disability or inability to read or write.

30 (f) In the case of the notice published during the calendar week 31 next preceding the week in which the primary election is held, that a voter 32 who, prior to the election, shall have moved within the same county 33 without (i) filing, on or before the 29th day preceding the election, a 34 notice of change of residence with the commissioner of registration of the 35 county or the municipal clerk of the municipality in which the voter resides on the day of the election, (ii) returning the confirmation notice 36 37 sent to the voter by the commissioner of registration of the county, if such 38 a notice has been sent to the voter, or (iii) otherwise notifying the 39 commissioner of registration of the voter's change of address within the 40 county shall be permitted to correct the voter's registration and to vote in 41 the primary election by provisional ballot at the polling place of the district in which the voter resides on the day of the election. The notice shall 42 further provide that the voter may contact the county commissioner of 43 44 registration or municipal clerk to determine the proper polling place 45 location for the voter.

46 (2) For the general election: (a) That a general election will be held on the day and between the
 hours and at the places provided for by or pursuant to this Title.

3 (b) The place or places at which and hours during which a person
4 may register, the procedure for transfer of registration, and the date on
5 which the books are closed for registration or transfer of registration.

6 (c) The several State, county and municipal offices to be filled and, 7 except as provided in R.S.19:14-33 of this Title as to publication of notice 8 of any Statewide proposition directed by the Legislature to be submitted 9 to the people, the State, county and municipal public questions to be 10 voted upon at such general election.

(d) The existence of registration and voting aids, including: (i) the
availability of registration and voting instructions at places of registration
as provided under R.S.19:31-6; and (ii) the accessibility of voter
information to the deaf by means of a telecommunications device.

(e) The availability of assistance to a person unable to vote due toblindness, disability or inability to read or write.

17 (f) In the case of the notice published during the calendar week next preceding the week in which the general election is held, that a voter 18 19 who, prior to the election, shall have moved within the same county 20 without (i) filing, on or before the 29th day preceding the election, a 21 notice of change of residence with the commissioner of registration of the 22 county or the municipal clerk of the municipality in which the voter 23 resides on the day of the election, (ii) returning the confirmation notice 24 sent to the voter by the commissioner of registration of the county, if such 25 a notice has been sent to the voter, or (iii) otherwise notifying the 26 commissioner of registration of the voter's change of address within the 27 county shall be permitted to correct the voter's registration and to vote in 28 the general election by provisional ballot at the polling place of the district 29 in which the voter resides on the day of the election. The notice shall 30 further provide that the voter may contact the county commissioner of 31 registration or municipal clerk to determine the proper polling place 32 location for the voter.

33 (3) For a school election:

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34 (a) The day, time and place thereof,

(b) The offices, if any, to be filled at the election,

36 (c) The substance of any public question to be submitted to the37 voters thereat,

38 (d) That a voter who, prior to the election, shall have moved 39 within the same county without (i) filing, on or before the 29th day 40 preceding the election, a notice of change of residence with the 41 commissioner of registration of the county or the municipal clerk of the municipality in which the voter resides on the day of the election, (ii) 42 returning the confirmation notice sent to the voter by the commissioner of 43 44 registration of the county, if such a notice has been sent to the voter, or 45 (iii) otherwise notifying the commissioner of registration of the voter's 46 change of address within the county shall be permitted to correct the

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1 voter's registration and to vote in the school election by provisional ballot

at the polling place of the district in which the voter resides on the day ofthe election,

4 (e) That if the voter has any questions as to where to vote on the 5 day of the election, the voter may contact the county commissioner of 6 registration or municipal clerk to determine the proper polling place 7 location for the voter; and

(f) Such other information as may be required by law.

9 c. If such publication is made in more than one newspaper, it shall 10 not be necessary to duplicate in the notice published in each such 11 newspaper all the information required under this section, so long as:

(1) The municipal officers or party positions to be filled, or
nominations made, or municipal public questions to be voted upon by the
voters of any municipality, shall be set forth in at least one newspaper
having general circulation in such municipality;

(2) All offices to be filled, or nominations made therefor, or public
questions to be voted upon, by the voters of the entire State or of the
entire county shall be set forth in a newspaper or newspapers which,
singly or in combination, have general circulation throughout the county;

(3) Information relating to nominations and elections in each
Legislative District comprised in whole or part in the county, shall be
published in at least a newspaper or newspapers which singly or in
combination, have general circulation in every municipality of the county
which is comprised in such legislative district.

d. Such part or parts of the original notices as published which
pertain to day of registration or primary election which has occurred shall
be eliminated from such notice in succeeding insertions.

e. (Deleted by amendment, P.L.1999, c.232.)

29 f. The cost of publishing the notices required by this section shall be paid by the respective counties, unless otherwise provided for by law. 30 31 g. Notices required to be published or posted pursuant to this 32 section shall set forth a general description of the contents of the voter information notice provided for in section 1 of P.L., c. (C.)(now 33 34 pending before the Legislature as this bill), how the notice may be viewed 35 or obtained prior to the day of an election, and that the notice will be posted in each polling place on the day of an election. 36 37 (cf: P.L.1999, c.232, s.2)

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3. This act shall take effect on the 60th day following enactment.

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44 Requires posting of a voter information notice called the voter's bill of

45 rights.

# ASSEMBLY, No. 32 STATE OF NEW JERSEY 211th LEGISLATURE

INTRODUCED MARCH 7, 2005

Sponsored by: Assemblywoman JOAN M. QUIGLEY District 32 (Bergen and Hudson) Assemblyman ANTHONY CHIAPPONE District 31 (Hudson) Assemblywoman LINDA STENDER District 22 (Middlesex, Somerset and Union)

Co-Sponsored by: Assemblyman Azzolina

#### SYNOPSIS

Requires posting of a voter information notice called the voter's bill of rights.

#### **CURRENT VERSION OF TEXT**

As introduced.



2

1 AN ACT providing for the posting of a voter information notice, 2 supplementing Title 19 of the Revised Statutes and amending 3 R.S.19:12-7. 4 5 **BE IT ENACTED** by the Senate and General Assembly of the State of 6 New Jersey: 7 8 1. (New section) a. A county board of elections shall have posted a 9 voter information notice, which shall be referred to as a voter's bill of 10 rights, in a conspicuous location in each polling place before the opening 11 of the polls on the day of any election. 12 The notice shall contain: the date of the election and the hours during which polling places will 13 14 be open; 15 a statement that sample ballots are available at the polling place for 16 review by the voter; 17 instruction for the use of the voting machine in that polling place and 18 an explanation of what instructions for voting are available at the polling place for the voter; 19 20 instruction for a voter who is voting for the first time; 21 instruction for a voter who is required to provide identification pursuant 22 to the federal "Help America Vote Act of 2002" and R.S.19:15-17 prior 23 to casting a vote; 24 instruction on how to cast a vote if the voter cannot be present at a 25 polling place on the day of the election; 26 an explanation of the right of the voter to vote in privacy, regardless of 27 the voter's physical abilities; 28 an explanation of the right of the voter to a provisional ballot and the 29 circumstances under which a voter has a right to such a ballot; 30 an explanation of the right of the voter to receive a replacement ballot 31 for a ballot that has been spoiled, destroyed, lost or never received; 32 an explanation of the right of the voter to ask for and receive assistance 33 in voting; 34 an explanation of the right of the voter to take a reasonable amount of 35 time in casting a vote on a voting machine; 36 an explanation of the right of the voter to bring written material into the 37 polling place for the voter's personal use in casting a vote; instruction on how to contact the appropriate officials if a voter's right 38 39 to vote or right to otherwise participate in the electoral process has been 40 challenged or violated; 41 general information on federal and State laws that prohibit acts of fraud 42 or misrepresentation and the penalties for those acts; and 43 such other statement, instruction or explanation the Attorney General 44 may deem appropriate to ensure the full and knowledgeable participation

**EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and intended to be omitted in the law.** 

Matter underlined <u>thus</u> is new matter.

3

1 of the voter in the process.

2 The requirement to post this notice in each polling place shall not

3 replace, supersede or void any other requirement set forth in law for the

4 posting of information in each polling place apart from the voter

5 information notice.

6 b. The Attorney General shall prescribe the form and specific content 7 of the voter information notice, which may be comprised of more than one 8 page. If the notice is comprised of more than one page, each page shall 9 be posted separately. The Attorney General shall prescribe an official 10 version of the voter information notice in Spanish for use in an election 11 district where the sample of the official election ballot for that district is required by law to be printed bilingually in English and Spanish. The 12 13 notice shall be posted in English and in Spanish in the polling places in 14 each such district.

c. A county board of elections may modify or supplement the voter
information notice used in a county or municipality to provide additional
information specific to that county or a municipality in that county,
provided, however, that any such modification or supplementation shall
be submitted to the Attorney General for prior approval.

d. The voter information notice shall be printed on each sample ballot,
to the extent practicable, or if not practicable, information on how to view
or obtain a copy of the voter information notice shall be printed on each
sample ballot.

e. The voter information notice, including one modified or
supplemented pursuant to subsection c. of this section, shall be made
accessible on the official Internet site of the State by the Attorney General
and each county board of elections shall ensure that the official Internet
site of the county contains a link to that notice.

f. The provisions of this section shall not give rise to a legal cause ofaction.

g. The State shall be liable for the costs incurred by local government
entities for compliance with this section, and they shall be reimbursed for
those costs, upon application, by the State Treasurer.

34

35 2. R.S.19:12-7 is amended to read as follows:

19:12-7. a. The county board in each county shall cause to be 36 37 published in a newspaper or newspapers which, singly or in combination, 38 are of general circulation throughout the county, a notice containing the 39 information specified in subsection b. hereof, except for such of the 40 contents as may be omitted pursuant to subsection c. or d. hereof. Such 41 notice shall be published once during the 30 days next preceding the day 42 fixed for the closing of the registration books for the primary election, 43 once during the calendar week next preceding the week in which the 44 primary election is held, once during the 30 days next preceding the day 45 fixed for the closing of the registration books for the general election, and once during the calendar week next preceding the week in which the 46 general election is held. 47

1 b. Such notice shall set forth:

2 (1) For the primary election:

(a) That a primary election for making nominations for the general
election, for the selection of members of the county committees of each
political party, and in each presidential year for the selection of delegates
and alternates to national conventions of political parties, will be held on
the day and between the hours and at the places provided for by or
pursuant to this Title.

9 (b) The place or places at which and hours during which a person may 10 register, the procedure for the transfer of registration, and the date on 11 which the books are closed for registration or transfer of registration.

(c) The several State, county, municipal and party offices or positionsto be filled, or for which nominations are to be made, at such primaryelection.

(d) The existence of registration and voting aids, including: (i) the
availability of registration and voting instructions at places of registration
as provided under R.S.19:31-6; and (ii), if available, the accessibility of
voter information to the deaf by means of a telecommunications device.
(e) The availability of assistance to a person unable to vote due to
blindness, disability or inability to read or write.

21 (f) In the case of the notice published during the calendar week next 22 preceding the week in which the primary election is held, that a voter who, prior to the election, shall have moved within the same county without (i) 23 24 filing, on or before the 29th day preceding the election, a notice of change 25 of residence with the commissioner of registration of the county or the 26 municipal clerk of the municipality in which the voter resides on the day 27 of the election, (ii) returning the confirmation notice sent to the voter by the commissioner of registration of the county, if such a notice has been 28 29 sent to the voter, or (iii) otherwise notifying the commissioner of 30 registration of the voter's change of address within the county shall be permitted to correct the voter's registration and to vote in the primary 31 32 election by provisional ballot at the polling place of the district in which the voter resides on the day of the election. The notice shall further 33 34 provide that the voter may contact the county commissioner of registration or municipal clerk to determine the proper polling place 35 36 location for the voter.

37 (2) For the general election:

(a) That a general election will be held on the day and between thehours and at the places provided for by or pursuant to this Title.

40 (b) The place or places at which and hours during which a person may
41 register, the procedure for transfer of registration, and the date on which
42 the books are closed for registration or transfer of registration.

(c) The several State, county and municipal offices to be filled and,
except as provided in R.S.19:14-33 of this Title as to publication of notice
of any Statewide proposition directed by the Legislature to be submitted
to the people, the State, county and municipal public questions to be
voted upon at such general election.

(d) The existence of registration and voting aids, including: (i) the
 availability of registration and voting instructions at places of registration
 as provided under R.S.19:31-6; and (ii) the accessibility of voter
 information to the deaf by means of a telecommunications device.

5 (e) The availability of assistance to a person unable to vote due to

6 blindness, disability or inability to read or write.

7 (f) In the case of the notice published during the calendar week next 8 preceding the week in which the general election is held, that a voter who, 9 prior to the election, shall have moved within the same county without (i) 10 filing, on or before the 29th day preceding the election, a notice of change 11 of residence with the commissioner of registration of the county or the 12 municipal clerk of the municipality in which the voter resides on the day 13 of the election, (ii) returning the confirmation notice sent to the voter by 14 the commissioner of registration of the county, if such a notice has been 15 sent to the voter, or (iii) otherwise notifying the commissioner of 16 registration of the voter's change of address within the county shall be 17 permitted to correct the voter's registration and to vote in the general 18 election by provisional ballot at the polling place of the district in which 19 the voter resides on the day of the election. The notice shall further 20 provide that the voter may contact the county commissioner of 21 registration or municipal clerk to determine the proper polling place 22 location for the voter.

23 (3) For a school election:

24 (a) The day, time and place thereof,

25 (b) The offices, if any, to be filled at the election,

(c) The substance of any public question to be submitted to the votersthereat,

28 (d) That a voter who, prior to the election, shall have moved within the 29 same county without (i) filing, on or before the 29th day preceding the 30 election, a notice of change of residence with the commissioner of 31 registration of the county or the municipal clerk of the municipality in 32 which the voter resides on the day of the election, (ii) returning the 33 confirmation notice sent to the voter by the commissioner of registration 34 of the county, if such a notice has been sent to the voter, or (iii) otherwise notifying the commissioner of registration of the voter's change of address 35 36 within the county shall be permitted to correct the voter's registration and 37 to vote in the school election by provisional ballot at the polling place of 38 the district in which the voter resides on the day of the election,

(e) That if the voter has any questions as to where to vote on the day
of the election, the voter may contact the county commissioner of
registration or municipal clerk to determine the proper polling place
location for the voter; and

43 (f) Such other information as may be required by law.

c. If such publication is made in more than one newspaper, it shall notbe necessary to duplicate in the notice published in each such newspaper

46 all the information required under this section, so long as:

47 (1) The municipal officers or party positions to be filled, or nominations

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1 made, or municipal public questions to be voted upon by the voters of any 2 municipality, shall be set forth in at least one newspaper having general 3 circulation in such municipality; 4 (2) All offices to be filled, or nominations made therefor, or public questions to be voted upon, by the voters of the entire State or of the 5 6 entire county shall be set forth in a newspaper or newspapers which, 7 singly or in combination, have general circulation throughout the county; 8 Information relating to nominations and elections in each (3) 9 Legislative District comprised in whole or part in the county, shall be 10 published in at least a newspaper or newspapers which singly or in 11 combination, have general circulation in every municipality of the county which is comprised in such legislative district. 12 13 d. Such part or parts of the original notices as published which pertain 14 to day of registration or primary election which has occurred shall be 15 eliminated from such notice in succeeding insertions. e. (Deleted by amendment, P.L.1999, c.232.) 16 f. The cost of publishing the notices required by this section shall be 17 paid by the respective counties, unless otherwise provided for by law. 18 19 g. Notices required to be published or posted pursuant to this section 20 shall set forth a general description of the contents of the voter 21 information notice provided for in section 1 of P.L., c. (C.)(now 22 pending before the Legislature as this bill), how the notice may be viewed 23 or obtained prior to the day of an election, and that the notice will be 24 posted in each polling place on the day of an election. 25 (cf: P.L.1999, c.232, s.2) 26 27 3. This act shall take effect on the 60th day following enactment. 28 29 30 **STATEMENT** 31 32 This bill requires the posting in each polling place by a county board of elections of a voter information notice. The notice would be referred to 33 34 as a voter's bill of rights. The notice shall contain: 35 the date of the election and the hours during which polling places will 36 37 be open; 38 a statement that sample ballots are available at the polling place for 39 review by the voter; 40 instruction for the use of the voting machine in that polling place and an explanation of what instructions for voting are available at the polling 41 42 place for the voter; 43 instruction for a voter who is voting for the first time; 44 instruction for a voter who is required to provide identification pursuant 45 to the federal "Help America Vote Act of 2002" and R.S.19:15-17 prior 46 to casting a vote;

47 instruction on how to cast a vote if the voter cannot be present at a

#### A32 QUIGLEY, CHIAPPONE 7

1 polling place on the day of the election; 2 an explanation of the right of the voter to vote in privacy, regardless of 3 the voter's physical abilities; 4 an explanation of the right of the voter to a provisional ballot and the 5 circumstances under which a voter has a right to such a ballot; 6 an explanation of the right of the voter to receive a replacement ballot for a ballot that has been spoiled, destroyed, lost or never received; 7 8 an explanation of the right of the voter to ask for and receive assistance 9 in voting; 10 an explanation of the right of the voter to take a reasonable amount of 11 time in casting a vote on a voting machine; an explanation of the right of the voter to bring written material into the 12 13 polling place for the voter's personal use in casting a vote; 14 instruction on how to contact the appropriate officials if a voter's right 15 to vote or right to otherwise participate in the electoral process has been challenged or violated; 16 17 general information on federal and State laws that prohibit acts of fraud 18 or misrepresentation and the penalties for those acts; and 19 such other statement, instruction or explanation the Attorney General 20 may deem appropriate to ensure the full and knowledgeable participation 21 of the voter in the process. 22 The bill provides that none of its provisions are to give rise to a legal 23 cause of action. 24 The Attorney General will prescribe the form and content of the voter 25 information notice, including an official version of the notice in Spanish 26 for use in election districts where the sample ballot is required to be printed bilingually in English and Spanish. The notice will be posted in 27 each polling place of such district in English and in Spanish. 28 29 A county board of elections may modify or supplement the voter 30 information notice used in a county or municipality to provide additional information specific to the county or municipality, with the prior approval 31 32 of the Attorney General. 33 The bill requires the voter information notice to be printed on each 34 sample ballot, to the extent practicable. If not practicable, information on how to obtain or view a copy of the voter information notice will be 35 36 printed on each sample ballot. 37 The bill requires the voter information notice to be accessible on the 38 official Internet site of the State. 39 Finally, the bill makes the State liable for the costs incurred by local 40 government entities for compliance with this bill, and will be reimbursed for those costs, upon application, by the State Treasurer. 41

## STATEMENT TO

# ASSEMBLY, No. 32

# **STATE OF NEW JERSEY**

#### DATED: MARCH 7, 2005

The Assembly State Government Committee reports favorably Assembly, No. 32.

This bill requires the posting in each polling place by a county board of elections of a voter information notice. The notice would be referred to as a voter's bill of rights.

The notice will contain:

the date of the election and the hours during which polling places will be open;

a statement that sample ballots are available at the polling place for review by the voter;

instruction for the use of the voting machine in that polling place and an explanation of what instructions for voting are available at the polling place for the voter;

instruction for a voter who is voting for the first time;

instruction for a voter who is required to provide identification pursuant to the federal "Help America Vote Act" of 2002 and N.J.S.A.19:15-17 prior to casting a vote;

instruction on how to cast a vote if the voter cannot be present at a polling place on the day of the election;

an explanation of the right of the voter to vote in privacy, regardless of the voter's physical abilities;

an explanation of the right of the voter to a provisional ballot and the circumstances under which a voter has a right to such a ballot;

an explanation of the right of the voter to receive a replacement ballot for a ballot that has been spoiled, destroyed, lost or never received;

an explanation of the right of the voter to ask for and receive assistance in voting;

an explanation of the right of the voter to take a reasonable amount of time in casting a vote on a voting machine;

an explanation of the right of the voter to bring written material into the polling place for the voter's personal use in casting a vote;

instruction on how to contact the appropriate officials if a voter's right to vote or right to otherwise participate in the electoral process has been challenged or violated;

general information on federal and State laws that prohibit acts of fraud or misrepresentation and the penalties for those acts; and such other statement, instruction or explanation the Attorney General may deem appropriate to ensure the full and knowledgeable participation of the voter in the process.

The bill provides that none of its provisions are to give rise to a legal cause of action.

The Attorney General will prescribe the form and content of the voter information notice, including an official version of the notice in Spanish for use in election districts where the sample ballot is required to be printed bilingually in English and Spanish. The notice will be posted in each polling place of such district in English and in Spanish. A county board of elections may modify or supplement the voter information notice to provide additional information specific to the county or municipality, with the prior approval of the Attorney General. The bill requires the voter information notice to be printed on each sample ballot, to the extent practicable. If not practicable, information on how to obtain or view a copy of the voter information notice the voter information notice to be accessible on the official Internet site of the State.

Finally, the bill makes the State liable for the costs incurred by local government entities for compliance with this bill, and provides for reimbursement for those costs, upon application, by the State Treasurer.

## ASSEMBLY CONSUMER AFFAIRS COMMITTEE

## STATEMENT TO

## ASSEMBLY, No. 32

with committee amendments

# STATE OF NEW JERSEY

#### DATED: JUNE 16, 2005

The Assembly Consumer Affairs Committee reports favorably and with committee amendments Assembly Bill No. 32.

This bill requires a county board of elections to post a voter information notice in each polling place. The notice would be referred to as a voter's bill of rights.

The notice is to contain the following information:

the date of the election and the hours during which polling places will be open;

a statement that sample ballots are available at the polling place for review by the voter;

instruction for the use of the voting machine in that polling place and an explanation of what instructions for voting are available at the polling place for the voter;

instruction for a voter who is voting for the first time;

instruction for a voter who is required to provide identification pursuant to the federal "Help America Vote Act of 2002" and N.J.S.A.19:15-17 prior to casting a vote;

instruction on how to cast a vote if the voter cannot be present at a polling place on the day of the election;

an explanation of the right of the voter to vote in privacy, regardless of the voter's physical abilities;

an explanation of the right of the voter to a provisional ballot and the circumstances under which a voter has a right to such a ballot;

an explanation of the right of the voter to receive a replacement ballot for a ballot that has been spoiled, destroyed, lost or never received;

an explanation of the right of the voter to ask for and receive assistance in voting;

an explanation of the right of the voter to take a reasonable amount of time in casting a vote on a voting machine;

an explanation of the right of the voter to bring written material into the polling place for the voter's personal use in casting a vote;

instruction on how to contact the appropriate officials if a voter's right to vote or right to otherwise participate in the electoral process has been challenged or violated;

general information on federal and State laws that prohibit acts of fraud or misrepresentation and the penalties for those acts; and

such other statement, instruction or explanation the Attorney General may deem appropriate to ensure the full and knowledgeable participation of the voter in the process.

The bill provides that none of its provisions are to give rise to a legal cause of action.

The Attorney General will prescribe the form and content of the voter information notice, including an official version of the notice in languages other than English for use in election districts where the primary language of 10 percent or more of the registered voters is a language other than English. The notice will be posted in each polling place of such district in English and in that other language or languages. A county board of elections may modify or supplement the voter information notice to provide additional information specific to the county or municipality, with the prior approval of the Attorney General. The bill requires the voter information notice to be printed on each sample ballot, to the extent practicable. If not practicable, information on how to obtain or view a copy of the voter information notice the voter information notice to be accessible on the official Internet site of the State.

Finally, the bill makes the State liable for the costs incurred by local government entities for compliance with this bill, and provides for reimbursement for those costs, upon application, by the State Treasurer.

These amendments make this bill identical to the Senate Committee Substitute for Senate Bill Nos. 30 and 2461.

#### **COMMITTEE AMENDMENTS**

At the sponsor's request, the committee amended the bill to require the Attorney General to develop versions of the notice in languages other than English for use in election districts where the primary language of 10 percent or more of the registered voters is a language other than English. This alters a requirement in the original version of the bill to develop a notice in Spanish for use in districts where the sample ballot is required to be printing in both English and Spanish.

# LEGISLATIVE FISCAL ESTIMATE ASSEMBLY, No. 32 STATE OF NEW JERSEY 211th LEGISLATURE

DATED: MAY 17, 2005

## SUMMARY

Synopsis:	Requires posting of a voter information notice called the voter's bill of rights.
Type of Impact:	Indeterminate Increased Expenditures-State General Fund and County Funds
Agencies Affected:	Department of Law and Public Safety; Counties

**Office of Legislative Services Estimate** 

Fiscal Impact	<u>Year 1</u>	<u>Year 2</u>	<u>Year 3</u>
State Cost		Indeterminate-See Comments Below	W

- ! Requires the posting in each polling place by a county board of elections of a voter information notice containing certain information, the printing of the notice on each sample ballot to the extent practicable, the inclusion of the notice on the official Internet site of the State and counties, and the printing of a reference to the notice in required newspaper announcements of up-coming elections.
- ! The State will be liable for the costs incurred by local government entities for compliance with this bill, except for additional costs, if any, for the pre-election announcements.
- ! The cost of this bill cannot be determined because implementation depends on a variety of factors and decisions to be made by the Attorney General and each county board of elections. The implementation may be accomplished with available resources and personnel in some instances, or there may be increased printing and publication costs in other instances.

# **BILL DESCRIPTION**

Assembly Bill No. 32 of 2005 requires the posting in each polling place by a county board of elections of a voter information notice containing certain specified information. The notice would be referred to as a voter's bill of rights.

The Attorney General will prescribe the form and content of the voter information notice, including an official version of the notice in Spanish for use in election districts where the sample ballot is required to be printed bilingually in English and Spanish. The notice will be posted in each polling place of such district in English and in Spanish.



A county board of elections may modify or supplement the voter information notice used in a county or municipality to provide additional information specific to the county or municipality, with the prior approval of the Attorney General.

The bill requires the voter information notice to be printed on each sample ballot, to the extent practicable. If not practicable, information on how to obtain or view a copy of the voter information notice will be printed on each sample ballot.

The bill requires the voter information notice to be accessible on the official Internet site of the State and the county sites to refer to the notice.

Finally, the bill makes the State liable for the costs incurred by local government entities for compliance with section one of this bill, and reimbursement for those costs will be made, upon application, by the State Treasurer.

#### FISCAL ANALYSIS

#### **EXECUTIVE BRANCH**

None received.

#### **OFFICE OF LEGISLATIVE SERVICES**

The Office of Legislative Services is unable to estimate the cost of this bill due to the variety of factors and the decisions that need to be made by the Attorney General and each county board of elections for implementation. However, in general, there may be an indeterminate increased cost to the State and counties. The Office of Legislative Services anticipates the Attorney General can accomplish what is required by the bill (development of the form and content of the voter information notice in English and Spanish and the posting of the notice on the official Internet site of the State) through the use of available resources and personnel. The county boards of elections may incur some minimal cost (which will be reimbursed by the State) for an initial copy of the notice for each of the approximately 6,300 polling places in the State or if copies are lost or polling places added. This cost may increase if the Attorney General requires the notice to be of a certain size on certain type of paper with certain fonts and graphics, or if the content of the notice is changed frequently or periodically. There may be additional costs when a county board of elections determines that the printing of the voter information notice on the sample ballot for an election is practicable; if such printing is determined not be practicable then the cost may be minimal. The bill requires the county board of elections to ensure that the county Internet site contains a link to the voter information notice that is on the State site. This may be accomplished with available resources or personnel. Finally, counties may incur indeterminate minimal costs for adding to required pre-election newspaper notices a reference to the voter information notice, if additional space or lines are required.

Section:	State Government
Analyst:	Aggie Szilagyi Section Chief
Approved:	David J. Rosen Legislative Budget and Finance Officer

This fiscal estimate has been prepared pursuant to P.L.1980, c.67.

# LEGISLATIVE FISCAL ESTIMATE [First Reprint] ASSEMBLY, No. 32 STATE OF NEW JERSEY 211th LEGISLATURE

DATED: JULY 15, 2005

## SUMMARY

Synopsis:	Requires posting of a voter information notice called the voter's bill of rights.	
Type of Impact:	Indeterminate Increased Expenditures - State General Fund and County Funds	
Agencies Affected:	Department of Law and Public Safety; Counties	

#### Office of Legislative Services Estimate

Fiscal Impact	<u>Year 1</u>	<u>Year 2</u>	<u>Year 3</u>
State Cost		Indeterminate-See Comments Below	1

- ! Requires the posting in each polling place by a county board of elections of a voter information notice containing certain information, the printing of the notice on each sample ballot to the extent practicable, the inclusion of the notice on the official Internet site of the State and counties, and the printing of a reference to the notice in required newspaper announcements of up-coming elections.
- ! The State will be liable for the costs incurred by local government entities for compliance with this bill, except for additional costs, if any, for the pre-election announcements.
- I The cost of this bill cannot be determined because implementation depends on a variety of factors and decisions to be made by the Attorney General and each county board of elections. The implementation may be accomplished with available resources and personnel in some instances, or there may be increased printing and publication costs in other instances.

# **BILL DESCRIPTION**

Assembly Bill No. 32 (1R) of 2005 requires the posting in each polling place by a county board of elections of a voter information notice containing certain specified information. The notice would be referred to as a voter's bill of rights.

The Attorney General will prescribe the form and content of the voter information notice, including an official version of the notice in a language other than English for use in an election district when 10 percent or more of the registered voters in the election district have a primary



Legislative Budget and Finance Office Phone (609) 292-8030 Fax (609) 777-2442 www.njleg.state.nj.us language other than English. The alternate language is to be determined based on information from the latest federal decennial census. The notice will be posted in each polling place of such district in English and; if appropriate, another language.

A county board of elections may modify or supplement the voter information notice used in a county or municipality to provide additional information specific to the county or municipality, with the prior approval of the Attorney General.

The bill requires the voter information notice to be printed on each sample ballot, to the extent practicable. If not practicable, information on how to obtain or view a copy of the voter information notice will be printed on each sample ballot.

The bill requires the voter information notice to be accessible on the official Internet site of the State and the county sites to refer to the notice.

Finally, the bill makes the State liable for the costs incurred by local government entities for compliance with section one of this bill, and reimbursement for those costs will be made, upon application, by the State Treasurer.

#### FISCAL ANALYSIS

#### EXECUTIVE BRANCH

None received.

#### **OFFICE OF LEGISLATIVE SERVICES**

The Office of Legislative Services is unable to estimate the cost of this bill due to the variety of factors and the decisions that need to be made by the Attorney General and each county board of elections for implementation. However, in general, there may be an indeterminate increased cost to the State and counties. The Office of Legislative Services anticipates the Attorney General can accomplish what is required by the bill (development of the form and content of the voter information notice in English and other languages and the posting of the notice on the official Internet site of the State) through the use of available resources and personnel. The county boards of elections may incur some minimal cost (which will be reimbursed by the State) for an initial copy of the notice for each of the approximately 6,300 polling places in the State or if copies are lost or polling places added. This cost may increase if the Attorney General requires the notice to be of a certain size on certain type of paper with certain fonts and graphics, or if the content of the notice is changed frequently or periodically. There may be additional costs when a county board of elections determines that the printing of the voter information notice on the sample ballot for an election is practicable; if such printing is determined not be practicable then the cost may be minimal. The bill requires the county board of elections to ensure that the county Internet site contains a link to the voter information notice that is on the State site. This may be accomplished with available resources or personnel. Finally, counties may incur indeterminate minimal costs for adding to required pre-election newspaper notices a reference to the voter information notice, if additional space or lines are required.

Section: State Government Analyst: Aggie Szilagyi Section Chief

Approved: David J. Rosen Legislative Budget and Finance Officer

This legislative fiscal estimate has been produced by the Office of Legislative Services due to the failure of the Executive Branch to respond to our request for a fiscal note.

This fiscal estimate has been prepared pursuant to P.L.1980, c.67.

# SENATE, No. 30 STATE OF NEW JERSEY 211th LEGISLATURE

INTRODUCED MAY 19, 2005

Sponsored by: Senator NIA H. GILL District 34 (Essex and Passaic) Senator WAYNE R. BRYANT District 5 (Camden and Gloucester)

#### SYNOPSIS

Requires posting of a voter information notice called the voter's bill of rights.

#### **CURRENT VERSION OF TEXT**

As introduced.



AN ACT providing for the posting of a voter information notice, 1 2 supplementing Title 19 of the Revised Statutes and amending 3 R.S.19:12-7. 4 5 **BE IT ENACTED** by the Senate and General Assembly of the State 6 of New Jersey: 7 8 1. (New section) a. A county board of elections shall have posted 9 a voter information notice, which shall be referred to as a voter's bill 10 of rights, in a conspicuous location in each polling place before the 11 opening of the polls on the day of any election. 12 The notice shall contain: the date of the election and the hours during which polling places 13 14 will be open; 15 a statement that sample ballots are available at the polling place for 16 review by the voter; 17 instruction for the use of the voting machine in that polling place and an explanation of what instructions for voting are available at the 18 polling place for the voter; 19 20 instruction for a voter who is voting for the first time; 21 instruction for a voter who is required to provide identification 22 pursuant to the federal "Help America Vote Act of 2002" and 23 R.S.19:15-17 prior to casting a vote; 24 instruction on how to cast a vote if the voter cannot be present at 25 a polling place on the day of the election; an explanation of the right of the voter to vote in privacy, 26 27 regardless of the voter's physical abilities; 28 an explanation of the right of the voter to a provisional ballot and the circumstances under which a voter has a right to such a ballot; 29 an explanation of the right of the voter to receive a replacement 30 31 ballot for a ballot that has been spoiled, destroyed, lost or never 32 received; 33 an explanation of the right of the voter to ask for and receive 34 assistance in voting; 35 an explanation of the right of the voter to take a reasonable amount of time in casting a vote on a voting machine; 36 an explanation of the right of the voter to bring written material 37 into the polling place for the voter's personal use in casting a vote; 38 39 instruction on how to contact the appropriate officials if a voter's 40 right to vote or right to otherwise participate in the electoral process 41 has been challenged or violated; 42 general information on federal and State laws that prohibit acts of 43 fraud or misrepresentation and the penalties for those acts; and

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

such other statement, instruction or explanation the Attorney
 General may deem appropriate to ensure the full and knowledgeable
 participation of the voter in the process.

The requirement to post this notice in each polling place shall not replace, supersede or void any other requirement set forth in law for the posting of information in each polling place apart from the voter information notice.

8 b. The Attorney General shall prescribe the form and specific 9 content of the voter information notice, which may be comprised of 10 more than one page. If the notice is comprised of more than one page, 11 each page shall be posted separately. The Attorney General shall prescribe an official version of the voter information notice in Spanish 12 13 for use in an election district where the sample of the official election 14 ballot for that district is required by law to be printed bilingually in 15 English and Spanish. The notice shall be posted in English and in Spanish in the polling places in each such district. 16

c. A county board of elections may modify or supplement the
voter information notice used in a county or municipality to provide
additional information specific to that county or a municipality in that
county, provided, however, that any such modification or
supplementation shall be submitted to the Attorney General for prior
approval.

d. The voter information notice shall be printed on each sample
ballot, to the extent practicable, or if not practicable, information on
how to view or obtain a copy of the voter information notice shall be
printed on each sample ballot.

e. The voter information notice, including one modified or
supplemented pursuant to subsection c. of this section, shall be made
accessible on the official Internet site of the State by the Attorney
General and each county board of elections shall ensure that the
official Internet site of the county contains a link to that notice.

f. The provisions of this section shall not give rise to a legal causeof action.

g. The State shall be liable for the costs incurred by local
government entities for compliance with this section, and they shall be
reimbursed for those costs, upon application, by the State Treasurer.

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38 2. R.S.19:12-7 is amended to read as follows:

39 19:12-7. a. The county board in each county shall cause to be 40 published in a newspaper or newspapers which, singly or in combination, are of general circulation throughout the county, a notice 41 42 containing the information specified in subsection b. hereof, except for 43 such of the contents as may be omitted pursuant to subsection c. or d. 44 hereof. Such notice shall be published once during the 30 days next 45 preceding the day fixed for the closing of the registration books for the primary election, once during the calendar week next preceding the 46

- 1 week in which the primary election is held, once during the 30 days
- 2 next preceding the day fixed for the closing of the registration books
- 3 for the general election, and once during the calendar week next
- 4 preceding the week in which the general election is held.
- 5 b. Such notice shall set forth:
- 6 (1) For the primary election:

(a) That a primary election for making nominations for the general
election, for the selection of members of the county committees of
each political party, and in each presidential year for the selection of
delegates and alternates to national conventions of political parties,
will be held on the day and between the hours and at the places
provided for by or pursuant to this Title.

(b) The place or places at which and hours during which a person
may register, the procedure for the transfer of registration, and the
date on which the books are closed for registration or transfer of
registration.

(c) The several State, county, municipal and party offices or
positions to be filled, or for which nominations are to be made, at such
primary election.

(d) The existence of registration and voting aids, including: (i) the
availability of registration and voting instructions at places of
registration as provided under R.S.19:31-6; and (ii), if available, the
accessibility of voter information to the deaf by means of a
telecommunications device.

(e) The availability of assistance to a person unable to vote due toblindness, disability or inability to read or write.

27 (f) In the case of the notice published during the calendar week 28 next preceding the week in which the primary election is held, that a 29 voter who, prior to the election, shall have moved within the same 30 county without (i) filing, on or before the 29th day preceding the election, a notice of change of residence with the commissioner of 31 32 registration of the county or the municipal clerk of the municipality in 33 which the voter resides on the day of the election, (ii) returning the 34 confirmation notice sent to the voter by the commissioner of registration of the county, if such a notice has been sent to the voter, 35 or (iii) otherwise notifying the commissioner of registration of the 36 voter's change of address within the county shall be permitted to 37 38 correct the voter's registration and to vote in the primary election by 39 provisional ballot at the polling place of the district in which the voter 40 resides on the day of the election. The notice shall further provide that 41 the voter may contact the county commissioner of registration or 42 municipal clerk to determine the proper polling place location for the 43 voter.

44 (2) For the general election:

45 (a) That a general election will be held on the day and between the46 hours and at the places provided for by or pursuant to this Title.

(b) The place or places at which and hours during which a person
may register, the procedure for transfer of registration, and the date on
which the books are closed for registration or transfer of registration.
(c) The several State, county and municipal offices to be filled and,
except as provided in R.S.19:14-33 of this Title as to publication of
notice of any Statewide proposition directed by the Legislature to be
submitted to the people, the State, county and municipal public

8 questions to be voted upon at such general election.

9 (d) The existence of registration and voting aids, including: (i) the 10 availability of registration and voting instructions at places of 11 registration as provided under R.S.19:31-6; and (ii) the accessibility 12 of voter information to the deaf by means of a telecommunications 13 device.

(e) The availability of assistance to a person unable to vote due toblindness, disability or inability to read or write.

(f) In the case of the notice published during the calendar week 16 next preceding the week in which the general election is held, that a 17 18 voter who, prior to the election, shall have moved within the same 19 county without (i) filing, on or before the 29th day preceding the 20 election, a notice of change of residence with the commissioner of 21 registration of the county or the municipal clerk of the municipality in 22 which the voter resides on the day of the election, (ii) returning the 23 confirmation notice sent to the voter by the commissioner of registration of the county, if such a notice has been sent to the voter, 24 25 or (iii) otherwise notifying the commissioner of registration of the 26 voter's change of address within the county shall be permitted to 27 correct the voter's registration and to vote in the general election by provisional ballot at the polling place of the district in which the voter 28 29 resides on the day of the election. The notice shall further provide that 30 the voter may contact the county commissioner of registration or municipal clerk to determine the proper polling place location for the 31 32 voter.

33 (3) For a school election:

34 (a) The day, time and place thereof,

35 (b) The offices, if any, to be filled at the election,

36 (c) The substance of any public question to be submitted to the37 voters thereat,

38 (d) That a voter who, prior to the election, shall have moved within 39 the same county without (i) filing, on or before the 29th day preceding 40 the election, a notice of change of residence with the commissioner of registration of the county or the municipal clerk of the municipality in 41 42 which the voter resides on the day of the election, (ii) returning the 43 confirmation notice sent to the voter by the commissioner of 44 registration of the county, if such a notice has been sent to the voter, 45 or (iii) otherwise notifying the commissioner of registration of the voter's change of address within the county shall be permitted to 46

correct the voter's registration and to vote in the school election by

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2 provisional ballot at the polling place of the district in which the voter 3 resides on the day of the election, 4 (e) That if the voter has any questions as to where to vote on the 5 day of the election, the voter may contact the county commissioner of 6 registration or municipal clerk to determine the proper polling place location for the voter; and 7 8 (f) Such other information as may be required by law. 9 c. If such publication is made in more than one newspaper, it shall 10 not be necessary to duplicate in the notice published in each such newspaper all the information required under this section, so long as: 11 12 The municipal officers or party positions to be filled, or (1)13 nominations made, or municipal public questions to be voted upon by 14 the voters of any municipality, shall be set forth in at least one 15 newspaper having general circulation in such municipality; (2) All offices to be filled, or nominations made therefor, or public 16 questions to be voted upon, by the voters of the entire State or of the 17 18 entire county shall be set forth in a newspaper or newspapers which, 19 singly or in combination, have general circulation throughout the 20 county; 21 (3) Information relating to nominations and elections in each 22 Legislative District comprised in whole or part in the county, shall be 23 published in at least a newspaper or newspapers which singly or in combination, have general circulation in every municipality of the 24 25 county which is comprised in such legislative district. 26 d. Such part or parts of the original notices as published which 27 pertain to day of registration or primary election which has occurred 28 shall be eliminated from such notice in succeeding insertions. 29 e. (Deleted by amendment, P.L.1999, c.232.) 30 f. The cost of publishing the notices required by this section shall 31 be paid by the respective counties, unless otherwise provided for by 32 law. 33 g. Notices required to be published or posted pursuant to this 34 section shall set forth a general description of the contents of the voter information notice provided for in section 1 of P.L., c. (C. )(now 35 pending before the Legislature as this bill), how the notice may be 36 viewed or obtained prior to the day of an election, and that the notice 37 38 will be posted in each polling place on the day of an election. 39 (cf: P.L.1999, c.232, s.2) 40 41 3. This act shall take effect on the 60th day following enactment. 42 43 44 **STATEMENT** 45 46 This bill requires the posting in each polling place by a county

1 board of elections of a voter information notice. The notice would be 2 referred to as a voter's bill of rights. The notice shall contain: 3 4 the date of the election and the hours during which polling places 5 will be open; 6 a statement that sample ballots are available at the polling place for 7 review by the voter; 8 instruction for the use of the voting machine in that polling place 9 and an explanation of what instructions for voting are available at the 10 polling place for the voter; 11 instruction for a voter who is voting for the first time; instruction for a voter who is required to provide identification 12 13 pursuant to the federal "Help America Vote Act of 2002" and 14 R.S.19:15-17 prior to casting a vote; 15 instruction on how to cast a vote if the voter cannot be present at a polling place on the day of the election; 16 an explanation of the right of the voter to vote in privacy, 17 regardless of the voter's physical abilities; 18 19 an explanation of the right of the voter to a provisional ballot and 20 the circumstances under which a voter has a right to such a ballot; 21 an explanation of the right of the voter to receive a replacement 22 ballot for a ballot that has been spoiled, destroyed, lost or never 23 received; 24 an explanation of the right of the voter to ask for and receive 25 assistance in voting; 26 an explanation of the right of the voter to take a reasonable amount 27 of time in casting a vote on a voting machine; 28 an explanation of the right of the voter to bring written material 29 into the polling place for the voter's personal use in casting a vote; 30 instruction on how to contact the appropriate officials if a voter's right to vote or right to otherwise participate in the electoral process 31 32 has been challenged or violated; 33 general information on federal and State laws that prohibit acts of 34 fraud or misrepresentation and the penalties for those acts; and such other statement, instruction or explanation the Attorney 35 General may deem appropriate to ensure the full and knowledgeable 36 37 participation of the voter in the process. 38 The bill provides that none of its provisions are to give rise to a 39 legal cause of action. 40 The Attorney General will prescribe the form and content of the voter information notice, including an official version of the notice in 41 42 Spanish for use in election districts where the sample ballot is required 43 to be printed bilingually in English and Spanish. The notice will be 44 posted in each polling place of such district in English and in Spanish. 45 A county board of elections may modify or supplement the voter information notice used in a county or municipality to provide 46

- 1 additional information specific to the county or municipality, with the
- 2 prior approval of the Attorney General.
- 3 The bill requires the voter information notice to be printed on each
- 4 sample ballot, to the extent practicable. If not practicable, information
- 5 on how to obtain or view a copy of the voter information notice will
- 6 be printed on each sample ballot.
- 7 The bill requires the voter information notice to be accessible on the8 official Internet site of the State.
- 9 Finally, the bill makes the State liable for the costs incurred by
- 10 local government entities for compliance with this bill, and will be
- 11 reimbursed for those costs, upon application, by the State Treasurer.

# SENATE, No. 2461 **STATE OF NEW JERSEY** 211th LEGISLATURE

INTRODUCED MAY 5, 2005

Sponsored by: Senator THOMAS H. KEAN, JR. District 21 (Essex, Morris, Somerset and Union) Senator JOSEPH M. KYRILLOS, JR. District 13 (Middlesex and Monmouth)

#### SYNOPSIS

Provides for Voters Bill of Rights to be posted in certain places.

**CURRENT VERSION OF TEXT** As introduced.



## S2461 T. KEAN, KYRILLOS

AN ACT providing for a Voters Bill of Rights and supplementing Title 1 2 19 of the Revised Statutes. 3 4 **BE IT ENACTED** by the Senate and General Assembly of the State 5 of New Jersey: 6 7 1. a. The State of New Jersey hereby declares that each voter has 8 the right: 9 To cast a ballot and to have the vote accurately counted. 10 To a voting system that accurately records the voter's preference. 11 To an explanation if the voter's registration is in question. 12 To cast a provisional ballot in accordance with law if the voter's registration is in question. 13 14 To have the voter's questions concerning voting procedures 15 answered clearly and expeditiously. 16 To have a written explanation of the voting process posted in a 17 conspicuous place at the polling place. To request and receive assistance in voting. 18 To receive instruction in the use of the equipment for voting during 19 20 early voting or on election day. To vote even if the voter is waiting in line at the appropriate polling 21 22 place at the close of the polls. 23 To vote free of intimidation, threat or coercion. 24 To receive a replacement ballot for a ballot that has been spoiled, 25 destroyed, lost or never received. 26 To a sample ballot that is accurate and delivered in a timely manner. 27 To have access to the voting process if the voter is elderly, an 28 individual with a disability, a member of a minority group, serving in 29 the military or located out of the territorial United States. 30 This subsection shall be known as the Voters Bill of Rights. 31 b. The Attorney General, each superintendent of elections, and 32 each county and municipal clerk shall: (1) make the Voters Bill of Rights readily available to the public 33 pursuant to the guidelines issued by the Attorney General; 34 35 (2) maintain a copy of the Voters Bill of Rights in the office for reproduction and distribution to the public upon request and at such 36 times as deemed appropriate; and 37 (3) ensure that the Voters Bill or Rights is posted in a conspicuous 38 39 place at each polling place. c. The Attorney General shall ensure that the Voters Bill of Rights 40 41 is posted on the official Internet site of the State of New Jersey, and 42 shall develop guidelines for making the information readily available 43 to the public. 44 d. For an election district in which the primary language of 10% or 45 more of the registered voters is a language other than English, the Attorney General shall approve an official version of the Voters Bill 46

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1 of Rights in that other language or languages for use in that election 2 district. The notice shall be distributed and posted in English and in the alternate language in each such district. The alternate language shall 3 4 be determined based on information from the latest federal decennial census. 5 6 e. The costs incurred by the State or a county or municipality to comply with the provisions of this section shall be paid out of federal 7 8 funds received by the State pursuant to "Help America Vote Act of 9 2002," Pub.L.107-252 (42 U.S.C. 15301 et seq.) or any other federal law, to the extent such funds are available and payment with such 10 11 funds is practical and permitted. The Attorney General shall determine the manner in which counties and municipalities are reimbursed from 12 13 federal funds for the incurred costs. 14 15 2. This act shall take effect on the January 1 next following enactment. 16 17 18 19 **STATEMENT** 20 21 This bill establishes the Voters Bill of Rights and declares that each 22 voter has the right: 23 To cast a ballot and to have the vote accurately counted. To a voting system that accurately records the voter's preference. 24 25 To an explanation if the voter's registration is in question. 26 To cast a provisional ballot in accordance with law if the voter's 27 registration is in question. 28 To have the voter's questions concerning voting procedures 29 answered clearly and expeditiously. To have a written explanation of the voting process posted in a 30 31 conspicuous place at the polling place. 32 To request assistance in voting. 33 To receive instruction in the use of the equipment for voting during 34 early voting or on election day. To vote on election day if the voter is waiting in line at the 35 appropriate polling place at the close of the polls. 36 To vote free of intimidation, threat or coercion. 37 38 To receive a replacement ballot for a ballot that has been spoiled, 39 destroyed, lost or never received. 40 To a sample ballot that is accurate and delivered in a timely manner. 41 To have access to the voting process if the voter is elderly, an 42 individual with a disability, a member of a minority group, serving in the military or located out of the territorial United States. 43 44 The bill also requires the Attorney General, each superintendent of 45 elections, and each county and municipal clerk to make this list of voters rights readily available to the public; maintain a copy in the 46

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1 office for reproduction and distribution to the public upon request and

2 at such times as deemed appropriate; and ensure that the information

3 is posted in a conspicuous place at each polling place. The Attorney

4 General is to ensure that the information is posted on the official

5 Internet site of the State of New Jersey

For an election district in which the primary language of 10% or
more of the registered voters is a language other than English, the
Attorney General must approve an official version of the Voters Bill
of Rights in that other language or languages for use in that election

10 district.

The costs incurred by the State or a county or municipality to comply with the provisions of this act will be paid out of federal funds received by the State from the federal government for the purpose of voter education pursuant to "Help America Vote Act of 2002," Pub.L.107-252 (42 U.S.C. 15301 et seq.) or any other federal law, to the extent such funds are available and payment with such funds is practical and permitted.

## SENATE STATE GOVERNMENT COMMITTEE

## STATEMENT TO

# SENATE COMMITTEE SUBSTITUTE FOR SENATE, Nos. 30 and 2461

# **STATE OF NEW JERSEY**

#### DATED: MAY 26, 2005

The Senate State Government Committee reports favorably a Senate Committee Substitute for Senate Nos. 30 and 2461.

This substitute requires the posting in each polling place by a county board of elections of a voter information notice. The notice would be referred to as a voter's bill of rights.

The notice will contain:

the date of the election and the hours during which polling places will be open;

a statement that sample ballots are available at the polling place for review by the voter;

instruction for the use of the voting machine in that polling place and an explanation of what instructions for voting are available at the polling place for the voter;

instruction for a voter who is voting for the first time;

instruction for a voter who is required to provide identification pursuant to the federal "Help America Vote Act of 2002" and N.J.S.A.19:15-17 prior to casting a vote;

instruction on how to cast a vote if the voter cannot be present at a polling place on the day of the election;

an explanation of the right of the voter to vote in privacy, regardless of the voter's physical abilities;

an explanation of the right of the voter to a provisional ballot and the circumstances under which a voter has a right to such a ballot;

an explanation of the right of the voter to receive a replacement ballot for a ballot that has been spoiled, destroyed, lost or never received;

an explanation of the right of the voter to ask for and receive assistance in voting;

an explanation of the right of the voter to take a reasonable amount of time in casting a vote on a voting machine;

an explanation of the right of the voter to bring written material into the polling place for the voter's personal use in casting a vote;

instruction on how to contact the appropriate officials if a voter's right to vote or right to otherwise participate in the electoral process has been challenged or violated;

general information on federal and State laws that prohibit acts of fraud or misrepresentation and the penalties for those acts; and

such other statement, instruction or explanation the Attorney General may deem appropriate to ensure the full and knowledgeable participation of the voter in the process.

The substitute provides that none of its provisions are to give rise to a legal cause of action.

The Attorney General will prescribe the form and content of the voter information notice, including an official version of the notice in a language other than English for use in election districts where the sample ballot is required to be printed in English and an alternative language or languages. The notice will be posted in each polling place of such district in English and such language or languages. A county board of elections may modify or supplement the voter information notice to provide additional information specific to the county or municipality, with the prior approval of the Attorney General. The substitute requires the voter information notice to be printed on each sample ballot, to the extent practicable. If not practicable, information notice will be printed on each sample ballot. The substitute requires the voter information notice to be accessible on the official Internet site of the State.

Finally, the substitute makes the State liable for the costs incurred by local government entities for compliance with this substitute, and provides for reimbursement for those costs, upon application, by the State Treasurer.

# LEGISLATIVE FISCAL ESTIMATE SENATE COMMITTEE SUBSTITUTE FOR SENATE, Nos. 30 and 2461 STATE OF NEW JERSEY 211th LEGISLATURE

DATED: JULY 8, 2005

## SUMMARY

Synopsis:	Requires posting of a voter information notice called the voter's bill of rights.		
Type of Impact:	Indeterminate Increased Expenditures - State General Fund and County Funds		
Agencies Affected:	Department of Law and Public Safety; Counties		

#### **Office of Legislative Services Estimate**

Fiscal Impact	<u>Year 1</u>	<u>Year 2</u>	<u>Year 3</u>
State Cost		Indeterminate-See Comments Below	

- ! Requires the posting in each polling place by a county board of elections of a voter information notice containing certain information, the printing of the notice on each sample ballot to the extent practicable, the inclusion of the notice on the official Internet site of the State and counties, and the printing of a reference to the notice in required newspaper announcements of up-coming elections.
- ! The State will be liable for the costs incurred by local government entities for compliance with this bill, except for additional costs, if any, for the pre-election announcements.
- ! The cost of this bill cannot be determined because implementation depends on a variety of factors and decisions to be made by the Attorney General and each county board of elections. The implementation may be accomplished with available resources and personnel in some instances, or there may be increased printing and publication costs in other instances.

# **BILL DESCRIPTION**

Senate Committee Substitute for Senate Bill Nos. 30 and 2461 of 2005 requires the posting in each polling place by a county board of elections of a voter information notice containing certain specified information. The notice would be referred to as a voter's bill of rights.

The Attorney General will prescribe the form and content of the voter information notice, including an official version of the notice in a language other than English for use in an election district when 10 percent or more of the registered voters in the election district have a primary



Legislative Budget and Finance Office Phone (609) 292-8030 Fax (609) 777-2442 www.njleg.state.nj.us language other than English. The alternate language is to be determined based on information from the latest federal decennial census. The notice will be posted in each polling place of such district in English; if appropriate, another language.

A county board of elections may modify or supplement the voter information notice used in a county or municipality to provide additional information specific to the county or municipality, with the prior approval of the Attorney General.

The bill requires the voter information notice to be printed on each sample ballot, to the extent practicable. If not practicable, information on how to obtain or view a copy of the voter information notice will be printed on each sample ballot.

The bill requires the voter information notice to be accessible on the official Internet site of the State and the county sites to refer to the notice.

Finally, the bill makes the State liable for the costs incurred by local government entities for compliance with section one of this bill, and reimbursement for those costs will be made, upon application, by the State Treasurer.

#### FISCAL ANALYSIS

#### **EXECUTIVE BRANCH**

None received.

#### **OFFICE OF LEGISLATIVE SERVICES**

The Office of Legislative Services is unable to estimate the cost of this bill due to the variety of factors and the decisions that need to be made by the Attorney General and each county board of elections for implementation. However, in general, there may be an indeterminate increased cost to the State and counties. The OLS anticipates the Attorney General can accomplish what is required by the bill (development of the form and content of the voter information notice in English and other languages and the posting of the notice on the official Internet site of the State) through the use of available resources and personnel. The county boards of elections may incur some minimal cost (which will be reimbursed by the State) for an initial copy of the notice for each of the approximately 6,300 polling places in the State or if copies are lost or polling places added. This cost may increase if the Attorney General requires the notice to be of a certain size on certain type of paper with certain fonts and graphics, or if the content of the notice is changed frequently or periodically. There may be additional costs when a county board of elections determines that the printing of the voter information notice on the sample ballot for an election is practicable; if such printing is determined not be practicable then the cost may be minimal. The bill requires the county board of elections to ensure that the county Internet site contains a link to the voter information notice that is on the State site. This may be accomplished with available resources or personnel. Finally, counties may incur indeterminate minimal costs for adding to required pre-election newspaper notices a reference to the voter information notice, if additional space or lines are required.

Section: State Government

Analyst: Aggie Szilagyi Section Chief

Approved: David J. Rosen Legislative Budget and Finance Officer

This fiscal estimate has been prepared pursuant to P.L.1980, c.67.