2C:64-10 to 2C:64-13 LEGISLATIVE HISTORY CHECKLIST

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LAWS OF:	2019	CHAP	TER:	304			
NJSA:	2C:64-10 to 2C:64-13 (Establishes asset forfeiture reporting and transparency requirements.)						
BILL NO:	S1963	(Subst	ituted for	r A3442)			
SPONSOR(S)	Patrick J. Dieg	inan and	others				
DATE INTROD	OUCED: 2/22/2	2018					
COMMITTEE:	ASSE	MBLY:	ALP Approp	oriations			
	SENA	TE:		Public Safety t & Appropriatior	IS		
AMENDED DU	RING PASSAG	iE:	Yes				
DATE OF PAS	SAGE:	ASSE	MBLY:	12/16/2019			
		SENA	TE:	7/1/2018			
DATE OF APPROVAL: 1/13/2020							
FOLLOWING	ARE ATTACHE	D IF AVA	ILABLE	:			
FINAL TEXT OF BILL (First Reprint enacted) Yes							
S1963 SPONSOR'S STATEMENT: (Begins on page 4 of introduced bill) Yes							
Sofaty	COMMITTEE	STATEM	ENT:		ASSEMBLY:	Yes	Law & Public
Safety							Appropriations
Safety					SENATE:	Yes	Law & Public
Appropriations							Budget &
(Audio archived recordings of the committee meetings, corresponding to the date of the committee							
statement, <i>may possibly</i> be found at www.njleg.state.nj.us)							
	FLOOR AME	NDMENT	STATE	MENT:		No	
	LEGISLATIVE	E FISCAL	. ESTIM/	ATE:		Yes	6/13/2018
A3442							

SPONSOR'S STATEMENT: (Begins on page 4 of introduced bill) Yes

Safety	COMMITTEE STATEMENT:	ASSEMBLY:	Yes	Law & Public
Salety				Appropriations
		SENATE:	No	
	archived recordings of the committee meetings, correspo ent, <i>may possibly</i> be found at www.njleg.state.nj.us)	nding to the date o	f the cor	nmittee
	FLOOR AMENDMENT STATEMENT:		No	
	LEGISLATIVE FISCAL ESTIMATE:		Yes	12/16/2019
VETO N	MESSAGE:		No	
GOVER	RNOR'S PRESS RELEASE ON SIGNING:		Yes	
FOLLOWING WERE PRINTED: To check for circulating copies, contact New Jersey State Government Publications at the State Library (609) 278-2640 ext.103 or <u>mailto:refdesk@njstatelib.org</u>				
	REPORTS:		No	
	HEARINGS:		No	
	NEWSPAPER ARTICLES:		No	

RWH/JA

§§1-4 -C.2C:64-10 to 2C:64-13 §5 - Note

P.L. 2019, CHAPTER 304, approved January 13, 2020 Senate, No. 1963 (First Reprint)

1 AN ACT concerning asset forfeiture and supplementing Title 2C of 2 the New Jersey Statutes. 3 4 **BE IT ENACTED** by the Senate and General Assembly of the State 5 of New Jersey: 6 7 1. For the purposes of P.L., c. (C.) (pending before the 8 Legislature as this bill)¹[: 9 "Quarter"] <u>, "quarter</u>"¹ means a calendar year quarter as follows: January 1 through March 31; April 1 through June 30; July 1 10 through September 30; and October 1 through December 31. 11 12 13 2. a. A county prosecutor shall compile and submit to the 14 Attorney General a quarterly report on the first day of the month following the end of each quarter containing information pertaining 15 to each seizure and forfeiture of funds or property by a law 16 17 enforcement agency within the county pursuant to N.J.S.2C:64-1 et seq., N.J.S.2C:41-1 et seq., or P.L.1994, c.121 (C.2C:21-23 et seq.). 18 19 The quarterly report shall include: 20 (1) specific information on each seizure of property, including, 21 but not limited to: 22 (a) the law enforcement agency that seized the property; 23 (b) a description of the seized property; 24 (c) the date of seizure; 25 (d) the exact location of the seizure: (e) whether the seizure was during a traffic stop on an interstate 26 27 or State highway, and if so, the direction of traffic flow; 28 (f) the amount of funds or estimated value of the seized 29 property; and (g) the alleged criminal offense associated with the seizure and 30 31 whether the offense is pursuant to federal or State law; 32 (2) the disposition of any criminal action related to the seizure, 33 including whether the defendant was charged with an offense, if 34 charges were dismissed, and if the defendant was acquitted, entered 35 into a plea agreement, or was convicted. 36 (3) information on forfeiture of the seized property, including:

Matter underlined thus is new matter.

EXPLANATION – Matter enclosed in **bold-faced** brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter enclosed in superscript numerals has been adopted as follows: ¹Senate SLP committee amendments adopted May 31, 2018.

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1 (a) whether the forfeiture involved prima facie contraband or 2 was enforced by civil action pursuant to N.J.S.2C:64-1 et seq., the 3 forfeiture was a result of racketeering activity pursuant to N.J.S.2C:41-1 et seq., the forfeited funds or property were obtained 4 5 from an action involving financial facilitation of a crime pursuant to P.L.1994, c.121 (C.2C:21-23 et seq.), or other crime; whether the 6 7 offense is in violation of federal or State law; the criminal case 8 number; and the court in which the case was filed; and 9 (b) whether a person with a property interest in the seized 10 property was represented by counsel at the forfeiture proceeding, if 11 applicable; 12 (4) information on the final disposition of the seized property, 13 including whether the property was returned to the owner, destroyed, or sold or retained after forfeiture, and the date of 14 15 disposition; 16 (5) information on the estimated value of the forfeited property, including the gross amount received from the forfeiture, the total 17 expenses deducted as part of the forfeiture action, and the net 18 19 amount received from the forfeiture; 20 (6) whether the forfeiture resulted from an adoptive seizure by a federal agency or by a joint task force comprised of municipal, 21 State, and federal law enforcement officers; 22 23 (7) if a defendant, owner, joint owner, or third party owner filed 24 a claim or counterclaim; 25 (8) whether the final forfeiture proceeding was criminal, civiljudicial, or civil-administrative; 26 (9) whether there was a forfeiture settlement agreement; 27 28 (10) the date of the forfeiture order; 29 (11) the purpose for which any property retained by a law 30 enforcement agency is used; and (12) any other information required by the Attorney General. 31 32 b. A county prosecutor shall include in the quarterly report 33 information concerning any forfeiture funds or property received by 34 a law enforcement agency within the county as a result of its own actions, an adoption by a federal agency, or a joint task force 35 36 comprised of municipal, State, and federal law enforcement 37 officers, including the amount of forfeited funds or the estimated value of forfeited property received by the agency. 38 c. A county prosecutor shall compile and submit to the 39 40 Attorney General on a quarterly basis a report on the use of forfeited funds and property including: 41 42 (1) the total amount of funds expended, which resulted from 43 property seized, forfeited, and reported; and 44 (2) the total value of seized and forfeited property held by the 45 law enforcement agency at the end of the reporting period. 46 d. If a law enforcement agency did not seize any property 47 during the preceding year, the agency shall file a report specifying

1 that it did not engage in a seizure or forfeiture during the reporting 2 period. A county prosecutor may use proceeds from forfeiture funds 3 e. 4 to pay the cost of compiling and reporting seizure and forfeiture 5 information required pursuant to this section. 6 f. Nothing in this section shall be deemed to require the county 7 prosecutor to disclose any information that could reasonably 8 jeopardize the safety of any person or any criminal investigation in 9 progress. This exception shall be narrowly construed to prevent 10 disclosure only of information that would be harmful to a bona fide 11 law enforcement purpose or the public safety. 12 13 3. The Attorney General shall: 14 develop an asset forfeiture reporting form to be completed a. 15 by a county prosecutor to implement the provisions of section 1 of P.L. 16 (C.) (pending before the Legislature as this bill); . c. 17 establish and maintain a case tracking system and b. 18 searchable database on a website accessible to the public that 19 includes the information pursuant to section 1 of P.L. . c. (C.) (pending before the Legislature as this bill); and 20 21 c. annually submit a summary report to the Legislature 22 pursuant to section 2 of P.L.1991, c.164 (C.52:14-19.1) and make 23 the summary report available to the public on the website 24 established pursuant to subsection b. of this section. 25 26 4. The Attorney General shall electronically notify any law enforcement agency which has not submitted to the county 27 28 prosecutor information pertaining to each seizure and forfeiture of 29 (C. funds or property pursuant to section 2 of P.L. c.) (pending before the Legislature as this bill) by the 15th day 30 following the day the county prosecutor submits the quarterly report 31 32 to the Attorney General. The agency shall have 15 days from 33 notification within which to submit the information. A law enforcement agency that does not comply within 15 days shall 34 35 automatically disgorge the property that has been seized or forfeited 36 and any proceeds resulting from forfeited property obtained by the 37 agency during the quarter of noncompliance and return the property 38 or proceeds to the original owner. 39 40 This act shall take effect on the first day of the seventh 5. 41 month next following enactment, but the Attorney General may take 42 any anticipatory administrative action in advance as shall be 43 necessary for the implementation of this act. 44 45 46 47 Establishes asset forfeiture reporting and transparency

- 48 requirements.
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SENATE, No. 1963 **STATE OF NEW JERSEY** 218th LEGISLATURE

INTRODUCED FEBRUARY 22, 2018

Sponsored by: Senator PATRICK J. DIEGNAN, JR. District 18 (Middlesex) Senator DECLAN J. O'SCANLON, JR. District 13 (Monmouth)

Co-Sponsored by: Senators Turner and Singleton

SYNOPSIS

Establishes asset forfeiture reporting and transparency requirements.

CURRENT VERSION OF TEXT As introduced.



(Sponsorship Updated As Of: 5/22/2018)

2

1 AN ACT concerning asset forfeiture and supplementing Title 2C of 2 the New Jersey Statutes. 3 4 **BE IT ENACTED** by the Senate and General Assembly of the State 5 of New Jersey: 6 7 1. For the purposes of P.L. (C.) (pending before the , c. 8 Legislature as this bill): 9 "Quarter" means a calendar year quarter as follows: January 1 10 through March 31; April 1 through June 30; July 1 through September 30; and October 1 through December 31. 11 12 13 2. a. A county prosecutor shall compile and submit to the Attorney General a quarterly report on the first day of the month 14 15 following the end of each quarter containing information pertaining to each seizure and forfeiture of funds or property by a law 16 17 enforcement agency within the county pursuant to N.J.S.2C:64-1 et seq., N.J.S.2C:41-1 et seq., or P.L.1994, c.121 (C.2C:21-23 et seq.). 18 19 The quarterly report shall include: 20 (1) specific information on each seizure of property, including, 21 but not limited to: 22 (a) the law enforcement agency that seized the property; 23 (b) a description of the seized property; (c) the date of seizure; 24 25 (d) the exact location of the seizure; 26 (e) whether the seizure was during a traffic stop on an interstate 27 or State highway, and if so, the direction of traffic flow; 28 (f) the amount of funds or estimated value of the seized property; 29 and 30 (g) the alleged criminal offense associated with the seizure and 31 whether the offense is pursuant to federal or State law; 32 (2) the disposition of any criminal action related to the seizure, 33 including whether the defendant was charged with an offense, if 34 charges were dismissed, and if the defendant was acquitted, entered 35 into a plea agreement, or was convicted. (3) information on forfeiture of the seized property, including: 36 37 (a) whether the forfeiture involved prima facie contraband or 38 was enforced by civil action pursuant to N.J.S.2C:64-1 et seq., the 39 forfeiture was a result of racketeering activity pursuant to 40 N.J.S.2C:41-1 et seq., the forfeited funds or property were obtained 41 from an action involving financial facilitation of a crime pursuant to 42 P.L.1994, c.121 (C.2C:21-23 et seq.), or other crime; whether the 43 offense is in violation of federal or State law; the criminal case 44 number; and the court in which the case was filed; and 45 (b) whether a person with a property interest in the seized 46 property was represented by counsel at the forfeiture proceeding, if 47 applicable;

(4) information on the final disposition of the seized property,
 including whether the property was returned to the owner,
 destroyed, or sold or retained after forfeiture, and the date of
 disposition;

5 (5) information on the estimated value of the forfeited property, 6 including the gross amount received from the forfeiture, the total 7 expenses deducted as part of the forfeiture action, and the net 8 amount received from the forfeiture;

9 (6) whether the forfeiture resulted from an adoptive seizure by a
10 federal agency or by a joint task force comprised of municipal,
11 State, and federal law enforcement officers;

12 (7) if a defendant, owner, joint owner, or third party owner filed13 a claim or counterclaim;

(8) whether the final forfeiture proceeding was criminal, civil-judicial, or civil-administrative;

16 (9) whether there was a forfeiture settlement agreement;

17 (10) the date of the forfeiture order;

(11) the purpose for which any property retained by a lawenforcement agency is used; and

20 (12) any other information required by the Attorney General.

b. A county prosecutor shall include in the quarterly report information concerning any forfeiture funds or property received by a law enforcement agency within the county as a result of its own actions, an adoption by a federal agency, or a joint task force comprised of municipal, State, and federal law enforcement officers, including the amount of forfeited funds or the estimated value of forfeited property received by the agency.

c. A county prosecutor shall compile and submit to the
Attorney General on a quarterly basis a report on the use of
forfeited funds and property including:

(1) the total amount of funds expended, which resulted fromproperty seized, forfeited, and reported; and

33 (2) the total value of seized and forfeited property held by the34 law enforcement agency at the end of the reporting period.

d. If a law enforcement agency did not seize any property during
the preceding year, the agency shall file a report specifying that it
did not engage in a seizure or forfeiture during the reporting period.

e. A county prosecutor may use proceeds from forfeiture funds
to pay the cost of compiling and reporting seizure and forfeiture
information required pursuant to this section.

f. Nothing in this section shall be deemed to require the county
prosecutor to disclose any information that could reasonably
jeopardize the safety of any person or any criminal investigation in
progress. This exception shall be narrowly construed to prevent
disclosure only of information that would be harmful to a bona fide
law enforcement purpose or the public safety.

1 3. The Attorney General shall: 2 develop an asset forfeiture reporting form to be completed a. 3 by a county prosecutor to implement the provisions of section 1 of 4 P.L. , c. (C.) (pending before the Legislature as this bill); establish and maintain a case tracking system and 5 b. searchable database on a website accessible to the public that 6 7 includes the information pursuant to section 1 of P.L. , c. (C.) 8 (pending before the Legislature as this bill); and 9 c. annually submit a summary report to the Legislature 10 pursuant to section 2 of P.L.1991, c.164 (C.52:14-19.1) and make 11 the summary report available to the public on the website 12 established pursuant to subsection b. of this section. 13 14 4. The Attorney General shall electronically notify any law enforcement agency which has not submitted to the county 15 prosecutor information pertaining to each seizure and forfeiture of 16 17 funds or property pursuant to section 2 of P.L. c. (C.) (pending before the Legislature as this bill) by the 15^{th} day 18 following the day the county prosecutor submits the quarterly report 19 to the Attorney General. The agency shall have 15 days from 20 notification within which to submit the information. 21 A law 22 enforcement agency that does not comply within 15 days shall 23 automatically disgorge the property that has been seized or forfeited 24 and any proceeds resulting from forfeited property obtained by the 25 agency during the quarter of noncompliance and return the property 26 or proceeds to the original owner. 27 28 5. This act shall take effect on the first day of the seventh 29 month next following enactment, but the Attorney General may take 30 any anticipatory administrative action in advance as shall be 31 necessary for the implementation of this act. 32 33 34 **STATEMENT** 35

36 This bill requires county prosecutors to compile and submit to the 37 Attorney General quarterly reports concerning asset seizure and 38 forfeiture by law enforcement agencies within that county. 39 Specifically, these reports are to include information pertaining to 40 each seizure of property; the disposition of any criminal action related to the seizure; information pertaining to the forfeiture of property; the 41 42 final disposition of the seized property; the value of property seized 43 and forfeited; whether the forfeiture resulted from an adoptive seizure; 44 if a claim or counterclaim was filed by a defendant or property 45 owner; the nature of the final forfeiture proceeding; whether there 46 was a forfeiture settlement agreement; the date of the forfeiture 47 order; the purpose for which any property retained by a law

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enforcement agency is used; and any other information required by
 the Attorney General. The bill also requires county prosecutors to
 report information about the amount of forfeiture funds received or the
 value of forfeited property by law enforcement agencies in the county,
 federal agencies, or joint task forces.

6 The bill requires county prosecutors to compile and submit to the 7 Attorney General information concerning the law enforcement purpose 8 for which forfeiture funds and forfeited property are used. Forfeiture 9 accounts may be used by a county prosecutor to pay the costs 10 associated with compiling and submitting the asset forfeiture reports 11 required under the bill.

The county prosecutor would not be required to disclose any information that could reasonably jeopardize the safety of any person or any criminal investigation that is in progress. This exception is to be narrowly construed to prevent disclosure of information that would be harmful to a bona fide law enforcement purpose or the public safety.

Under the provisions of the bill, the Attorney General is required to: (1) develop an asset forfeiture form to be completed by county prosecutors; (2) establish and maintain a case tracking system and searchable database accessible by the public; and (3) submit an annual summary report to the Legislature and make the report publicly available on the Attorney General's website.

24 The bill further requires the Attorney General to electronically 25 notify any law enforcement agency which has not submitted the required seizure and forfeiture information to the county prosecutor 26 by the 15th day following the day the county prosecutor is to submit 27 the quarterly report to the Attorney General. The bill grants the 28 29 agency an additional 15 days from receiving this notification to 30 submit the information. If the agency does not submit the 31 information within the 15 days, the bill provides for the automatic 32 disgorgement of any seized or forfeited property or any proceeds 33 resulting from forfeited property obtained by the agency during the 34 quarter of noncompliance and return the property or proceeds to the 35 original owner.

STATEMENT TO

[First Reprint] SENATE, No. 1963

STATE OF NEW JERSEY

DATED: FEBRUARY 7, 2019

The Assembly Law and Public Safety Committee reports favorably Assembly Bill No. 1963.

As reported by the committee, Senate Bill No. 1963 (1R) requires county prosecutors to compile and submit to the Attorney General quarterly reports concerning asset seizure and forfeiture by law enforcement agencies within that county.

The quarterly reports required by the bill are to include information pertaining to each seizure of property; the disposition of any criminal action related to the seizure; information pertaining to the forfeiture of property; the final disposition of the seized property; the value of property seized and forfeited; whether the forfeiture resulted from an adoptive seizure; if a claim or counterclaim was filed by a defendant or property owner; the nature of the final forfeiture proceeding; whether there was a forfeiture settlement agreement; the date of the forfeiture order; the purpose for which any property retained by a law enforcement agency is used; and any other information required by the Attorney General. The bill also requires county prosecutors to report information about the amount of forfeiture funds received or the value of forfeited property by law enforcement agencies in the county, federal agencies, or joint task forces.

This bill requires county prosecutors to compile and submit to the Attorney General information concerning the law enforcement purpose for which forfeiture funds and forfeited property are used. Forfeiture accounts may be used by a county prosecutor to pay the costs associated with compiling and submitting the asset forfeiture reports required by the bill.

The county prosecutor would not be required to disclose any information that could reasonably jeopardize the safety of any person or any criminal investigation that is in progress. This exception is to be narrowly construed to prevent disclosure of information that would be harmful to a bona fide law enforcement purpose or the public safety.

Under the provisions of the bill, the Attorney General is required to: (1) develop an asset forfeiture form to be completed by county prosecutors; (2) establish and maintain a case tracking system and searchable database accessible by the public; and (3) submit an annual summary report to the Legislature which is to be made publicly available on the Attorney General's website.

The bill further requires the Attorney General to electronically notify any law enforcement agency which has not submitted the required seizure and forfeiture information to the county prosecutor by the 15th day following the day the county prosecutor is required to submit the quarterly report to the Attorney General. The bill grants the agency an additional 15 days following receipt of this notification to submit the information. If the agency does not submit the information within 15 days, the bill provides for the automatic disgorgement of any seized or forfeited property or any proceeds resulting from forfeited property obtained by the agency during the quarter of noncompliance and return of the property or proceeds to the original owner.

As reported by the committee, Senate Bill No. 1963 (1R) is identical to Assembly Bill No 3442 (1R), which was amended and also reported by the committee on this date.

STATEMENT TO

[First Reprint] SENATE, No. 1963

STATE OF NEW JERSEY

DATED: DECEMBER 12, 2019

The Assembly Appropriations Committee reports favorably Senate Bill No. 1963 (1R).

This bill requires county prosecutors to compile and submit to the Attorney General quarterly reports concerning asset seizure and forfeiture by law enforcement agencies within that county.

The quarterly reports required by the bill are to include information pertaining to each seizure of property; the disposition of any criminal action related to the seizure; information pertaining to the forfeiture of property; the final disposition of the seized property; the value of property seized and forfeited; whether the forfeiture resulted from an adoptive seizure; if a claim or counterclaim was filed by a defendant or property owner; the nature of the final forfeiture proceeding; whether there was a forfeiture settlement agreement; the date of the forfeiture order; the purpose for which any property retained by a law enforcement agency is used; and any other information required by the Attorney General. The bill also requires county prosecutors to report information about the amount of forfeiture funds received or the value of forfeited property by law enforcement agencies in the county, federal agencies, or joint task forces.

This bill requires county prosecutors to compile and submit to the Attorney General information concerning the law enforcement purpose for which forfeiture funds and forfeited property are used. Forfeiture accounts may be used by a county prosecutor to pay the costs associated with compiling and submitting the asset forfeiture reports required by the bill.

The county prosecutor would not be required to disclose any information that could reasonably jeopardize the safety of any person or any criminal investigation that is in progress. This exception is to be narrowly construed to prevent disclosure of information that would be harmful to a bona fide law enforcement purpose or the public safety.

Under the provisions of the bill, the Attorney General is required to: (1) develop an asset forfeiture form to be completed by county prosecutors; (2) establish and maintain a case tracking system and searchable database accessible by the public; and (3) submit an annual summary report to the Legislature which is to be made publicly available on the Attorney General's website.

The bill further requires the Attorney General to electronically notify any law enforcement agency which has not submitted the required seizure and forfeiture information to the county prosecutor by the 15th day following the day the county prosecutor is required to submit the quarterly report to the Attorney General. The bill grants the agency an additional 15 days following receipt of this notification to submit the information. If the agency does not submit the information within 15 days, the bill provides for the automatic disgorgement of any seized or forfeited property or any proceeds resulting from forfeited property obtained by the agency during the quarter of noncompliance and return of the property or proceeds to the original owner.

As reported by the committee, Senate Bill No. 1963 (1R) is identical to Assembly Bill No 3442 (1R), which was also reported by the committee on this date.

FISCAL IMPACT:

The Office of Legislative Services (OLS) estimates the bill may result in indeterminate cost and workload increases to the Office of the Attorney General (OAG), county prosecutors, and local law enforcement agencies to establish uniform collection and submission protocols for the information required under this bill.

STATEMENT TO

SENATE, No. 1963

with committee amendments

STATE OF NEW JERSEY

DATED: MAY 31, 2018

The Senate Law and Public Safety Committee reports favorably and with committee amendments Senate Bill No. 1963.

As amended and reported by the committee, this bill requires county prosecutors to compile and submit to the Attorney General quarterly reports concerning asset seizure and forfeiture by law enforcement agencies within that county.

The quarterly reports required by the bill are to include information pertaining to each seizure of property; the disposition of any criminal action related to the seizure; information pertaining to the forfeiture of property; the final disposition of the seized property; the value of property seized and forfeited; whether the forfeiture resulted from an adoptive seizure; if a claim or counterclaim was filed by a defendant or property owner; the nature of the final forfeiture proceeding; whether there was a forfeiture settlement agreement; the date of the forfeiture order; the purpose for which any property retained by a law enforcement agency is used; and any other information required by the Attorney General. The bill also requires county prosecutors to report information about the amount of forfeiture funds received or the value of forfeited property by law enforcement agencies in the county, federal agencies, or joint task forces.

The bill requires county prosecutors to compile and submit to the Attorney General information concerning the law enforcement purpose for which forfeiture funds and forfeited property are used. Forfeiture accounts may be used by a county prosecutor to pay the costs associated with compiling and submitting the asset forfeiture reports required by the bill.

The county prosecutor would not be required to disclose any information that could reasonably jeopardize the safety of any person or any criminal investigation that is in progress. This exception is to be narrowly construed to prevent disclosure of information that would be harmful to a bona fide law enforcement purpose or the public safety.

Under the provisions of the bill, the Attorney General is required to: (1) develop an asset forfeiture form to be completed by county prosecutors; (2) establish and maintain a case tracking system and searchable database accessible by the public; and (3) submit an annual summary report to the Legislature which is to be made publicly available on the Attorney General's website.

The bill further requires the Attorney General to electronically notify any law enforcement agency which has not submitted the required seizure and forfeiture information to the county prosecutor by the 15th day following the day the county prosecutor is to submit the quarterly report to the Attorney General. The bill grants the agency an additional 15 days from receiving this notification to submit the information. If the agency does not submit the information within 15 days, the bill provides for the automatic disgorgement of any seized or forfeited property or any proceeds resulting from forfeited property obtained by the agency during the quarter of noncompliance and return of the property or proceeds to the original owner.

COMMITTEE AMENDMENTS:

The committee made a technical amendment to the bill.

STATEMENT TO

[First Reprint] SENATE, No. 1963

STATE OF NEW JERSEY

DATED: JUNE 11, 2018

The Senate Budget and Appropriations Committee reports favorably Senate Bill No. 1963 (1R).

This bill requires county prosecutors to compile and submit to the Attorney General quarterly reports concerning asset seizure and forfeiture by law enforcement agencies within that county.

The quarterly reports required by the bill are to include information pertaining to each seizure of property; the disposition of any criminal action related to the seizure; information pertaining to the forfeiture of property; the final disposition of the seized property; the value of property seized and forfeited; whether the forfeiture resulted from an adoptive seizure; if a claim or counterclaim was filed by a defendant or property owner; the nature of the final forfeiture proceeding; whether there was a forfeiture settlement agreement; the date of the forfeiture order; the purpose for which any property retained by a law enforcement agency is used; and any other information required by the Attorney General. The bill also requires county prosecutors to report information about the amount of forfeiture funds received or the value of forfeited property by law enforcement agencies in the county, federal agencies, or joint task forces.

The bill requires county prosecutors to compile and submit to the Attorney General information concerning the law enforcement purpose for which forfeiture funds and forfeited property are used. Forfeiture accounts may be used by a county prosecutor to pay the costs associated with compiling and submitting the asset forfeiture reports required by the bill.

The county prosecutor would not be required to disclose any information that could reasonably jeopardize the safety of any person or any criminal investigation that is in progress. This exception is to be narrowly construed to prevent disclosure of information that would be harmful to a bona fide law enforcement purpose or the public safety.

Under the provisions of the bill, the Attorney General is required to: (1) develop an asset forfeiture form to be completed by county prosecutors; (2) establish and maintain a case tracking system and searchable database accessible by the public; and (3) submit an annual summary report to the Legislature which is to be made publicly available on the Attorney General's website.

The bill further requires the Attorney General to electronically notify any law enforcement agency which has not submitted the required seizure and forfeiture information to the county prosecutor by the 15th day following the day the county prosecutor is required to submit the quarterly report to the Attorney General. The bill grants the agency an additional 15 days from receiving this notification to submit the information. If the agency does not submit the information within 15 days, the bill provides for the automatic disgorgement of any seized or forfeited property or any proceeds resulting from forfeited property obtained by the agency during the quarter of noncompliance and return of the property or proceeds to the original owner.

FISCAL IMPACT:

The Office of Legislative Services (OLS) estimates the bill may result in an indeterminate one-time expenditure increase to the Office of the Attorney General (OAG), county prosecutors, and local law enforcement to establish uniform collection and submission protocols for the information required under this bill.

The OLS finds that there may be indeterminate one-time cost and workload increases to State, county, and law enforcement agencies attributable to the time required to establish uniform collection and submission protocols for the information required under this bill.

The bill requires the OAG to facilitate the program by: developing an asset forfeiture form to be completed by county prosecutors; establishing and maintaining a case tracking system and searchable database accessible by the public; and submitting an annual summary report to the Legislature and making it publicly available on the Attorney General's website. The OAG also is required to execute certain penalties for non-compliant counties.

This bill requires quarterly reporting by county prosecutors to the OAG regarding asset seizure and forfeiture by law enforcement agencies and permits forfeiture accounts to be utilized by county prosecutors to offset the costs associated with compiling and submitting the asset forfeiture reports required by the bill.

If one or more of the 21 county prosecutor's offices does not compile and submit the required information to the Attorney General, the bill provides for the automatic disgorgement of any seized or forfeited property or any proceeds resulting from forfeited property obtained by the agency during the quarter. The OLS notes that this may result in a decrease in revenue currently derived from asset seizure and forfeiture by law enforcement agencies within that county.

LEGISLATIVE FISCAL ESTIMATE [First Reprint] SENATE, No. 1963 STATE OF NEW JERSEY 218th LEGISLATURE

DATED: JUNE 13, 2018

SUMMARY

Synopsis:	Establishes asset forfeiture reporting and transparency requirements.			
Type of Impact:	One-time expenditure increases to the State and local governments.			
Agencies Affected:	Department of Law and Public Safety; all counties and law enforcement agencies.			

Office of Legislative Services Estimate

Fiscal Impact	
One-Time State Expenditure Increase	Indeterminate
One-Time Local Expenditure Increase	Indeterminate

- The Office of Legislative Services (OLS) estimates the bill may result in an indeterminate one-time expenditure increase to the Office of the Attorney General (OAG), county prosecutors, and local law enforcement to establish uniform collection and submission protocols for the information required under this bill.
- The OLS finds that there may be indeterminate one-time cost and workload increases to State, county, and law enforcement agencies attributable to the time required toestablish uniform collection and submission protocols for the information required under this bill.
- The bill requires the Office of the Attorney General (OAG) to facilitate the program by: developing an asset forfeiture form to be completed by county prosecutors; establishing and maintaining a case tracking system and searchable database accessible by the public; and submitting an annual summary report to the Legislature and making it publicly available on the Attorney General's website. The OAG also is required to execute certain penalties for non-compliant counties.
- This bill requires quarterly reporting by county prosecutors to the Office of the Attorney General regarding asset seizure and forfeiture by law enforcement agencies and permits forfeiture accounts to be utilized by county prosecutors to offset the costs associated with compiling and submitting the asset forfeiture reports required by the bill.



BILL DESCRIPTION

This bill requires quarterly reporting by county prosecutors, to the Office of the Attorney General, of asset seizure and forfeiture by law enforcement agencies within that county.

Under the provisions of the bill, the Attorney General is required to: (1) develop an asset forfeiture form to be completed by county prosecutors; (2) establish and maintain a case tracking system and searchable database accessible by the public; and (3) submit an annual summary report to the Legislature which is to be made publicly available on the Attorney General's website.

The bill requires county prosecutors to compile and submit to the Attorney General specific information in the quarterly reports as detailed in the bill. Forfeiture accounts may be used by a county prosecutor to pay the costs associated with compiling and submitting the asset forfeiture reports required by the bill.

The bill further requires the Attorney General to electronically notify any law enforcement agency which has not submitted the required seizure and forfeiture information to the county prosecutor by the 15th day following the day the county prosecutor is to submit the quarterly report to the Attorney General. The bill grants the agency an additional 15 days from receiving this notification to submit the information. If the agency does not submit the information within 15 days, the bill provides for the automatic disgorgement of any seized or forfeited property or any proceeds resulting from forfeited property obtained by the agency during the quarter of noncompliance and return of the property or proceeds to the original owner.

FISCAL ANALYSIS

EXECUTIVE BRANCH

None received.

OFFICE OF LEGISLATIVE SERVICES

The OLS estimates the bill may result in an indeterminate one-time expenditure increase to the OAG, county prosecutors, and local law enforcement to establish uniform collection and submission protocols for the information required under this bill.

<u>State and Local Expenditures</u>: The OLS finds that there may be an indeterminate one-time cost and workload increases to State, county, and law enforcement agencies attributable to the time required to establish uniform collection and submission protocols for the information required under this bill.

Depending on the OAG's resource allocation policies, the additional workload may or may not cause an indeterminate one-time expenditure increase.

The counties may offset any cost incurred by complying with the provisions of this bill with forfeiture funds which are permitted under the bill to be utilized by county prosecutors to offset the costs associated with compiling and submitting the asset forfeiture reports.

<u>Local Revenue Decreases</u>: The OLS recognizes that if one or more of the 21 county prosecutor's offices does not compile and submit the required information to the Attorney General, the bill provides for the automatic disgorgement of any seized or forfeited property or any proceeds resulting from forfeited property obtained by the agency during the quarter. This may result in a

decrease in revenue currently derived from asset seizure and forfeiture by law enforcement agencies within that county

Section:	Law and Public Safety
Analyst:	Kristin Brunner Santos Senior Fiscal Analyst
Approved:	Frank W. Haines III Legislative Budget and Finance Officer

This fiscal estimate has been prepared pursuant to P.L.1980, c.67 (C.52:13B-6 et seq.).

ASSEMBLY, No. 3442 **STATE OF NEW JERSEY** 218th LEGISLATURE

INTRODUCED MARCH 5, 2018

Sponsored by: Assemblyman JAY WEBBER District 26 (Essex, Morris and Passaic) Assemblyman ERIK PETERSON District 23 (Hunterdon, Somerset and Warren) Assemblywoman ANGELA V. MCKNIGHT District 31 (Hudson)

Co-Sponsored by: Assemblywomen Schepisi, Pinkin, DiMaso and Assemblyman Chiaravalloti

SYNOPSIS

Establishes asset forfeiture reporting and transparency requirements.

CURRENT VERSION OF TEXT

As introduced.



(Sponsorship Updated As Of: 2/8/2019)

A3442 WEBBER, PETERSON

2

1 AN ACT concerning asset forfeiture and supplementing Title 2C of 2 the New Jersey Statutes. 3 4 **BE IT ENACTED** by the Senate and General Assembly of the State 5 of New Jersey: 6 7 1. For the purposes of P.L., c. (C.) (pending before the 8 Legislature as this bill): 9 "Quarter" means a calendar year quarter as follows: January 1 10 through March 31; April 1 through June 30; July 1 through September 30; and October 1 through December 31. 11 12 13 2. a. A county prosecutor shall compile and submit to the Attorney General a quarterly report on the first day of the month 14 15 following the end of each quarter containing information pertaining to each seizure and forfeiture of funds or property by a law 16 17 enforcement agency within the county pursuant to N.J.S.2C:64-1 et seq., N.J.S.2C:41-1 et seq., or P.L.1994, c.121 (C.2C:21-23 et seq.). 18 19 The quarterly report shall include: 20 (1) specific information on each seizure of property, including, 21 but not limited to: 22 (a) the law enforcement agency that seized the property; 23 (b) a description of the seized property; 24 (c) the date of seizure; 25 (d) the exact location of the seizure; 26 (e) whether the seizure was during a traffic stop on an interstate 27 or State highway, and if so, the direction of traffic flow; (f) the amount of funds or estimated value of the seized 28 29 property; and 30 (g) the alleged criminal offense associated with the seizure and 31 whether the offense is pursuant to federal or State law; 32 (2) the disposition of any criminal action related to the seizure, 33 including whether the defendant was charged with an offense, if 34 charges were dismissed, and if the defendant was acquitted, entered 35 into a plea agreement, or was convicted. (3) information on forfeiture of the seized property, including: 36 37 (a) whether the forfeiture involved prima facie contraband or 38 was enforced by civil action pursuant to N.J.S.2C:64-1 et seq., the 39 forfeiture was a result of racketeering activity pursuant to 40 N.J.S.2C:41-1 et seq., the forfeited funds or property were obtained 41 from an action involving financial facilitation of a crime pursuant to 42 P.L.1994, c.121 (C.2C:21-23 et seq.), or other crime; whether the 43 offense is in violation of to federal or State law; the criminal case 44 number; and the court in which the case was filed; and 45 (b) whether a person with a property interest in the seized 46 property was represented by counsel at the forfeiture proceeding, if 47 applicable;

(4) information on the final disposition of the seized property,
 including whether the property was returned to the owner,
 destroyed, or sold or retained after forfeiture, and the date of
 disposition;

5 (5) information on the estimated value of the forfeited property, 6 including the gross amount received from the forfeiture, the total 7 expenses deducted as part of the forfeiture action, and the net 8 amount received from the forfeiture;

9 (6) whether the forfeiture resulted from an adoptive seizure by a
10 federal agency or by a joint task force comprised of municipal,
11 State, and federal law enforcement officers;

12 (7) if a defendant, owner, joint owner, or third party owner filed13 a claim or counterclaim;

(8) whether the final forfeiture proceeding was criminal, civil-judicial, or civil-administrative;

16 (9) whether there was a forfeiture settlement agreement;

17 (10) the date of the forfeiture order;

(11) the purpose for which any property retained by a lawenforcement agency is used; and

20 (12) any other information required by the Attorney General.

b. A county prosecutor shall include in the quarterly report information concerning any forfeiture funds or property received by a law enforcement agency within the county as a result of its own actions, an adoption by a federal agency, or a joint task force comprised of municipal, State, and federal law enforcement officers, including the amount of forfeited funds or the estimated value of forfeited property received by the agency.

c. A county prosecutor shall compile and submit to the
Attorney General on a quarterly basis a report on the use of
forfeited funds and property including:

(1) the total amount of funds expended, which resulted fromproperty seized, forfeited, and reported; and

33 (2) the total value of seized and forfeited property held by the34 law enforcement agency at the end of the reporting period.

d. If a law enforcement agency did not seize any property
during the preceding year, the agency shall file a report specifying
that it did not engage in a seizure or forfeiture during the reporting
period.

e. A county prosecutor may use proceeds from forfeiture funds
to pay the cost of compiling and reporting seizure and forfeiture
information required pursuant to this section.

f. Nothing in this section shall be deemed to require the county
prosecutor to disclose any information that could reasonably
jeopardize the safety of any person or any criminal investigation in
progress. This exception shall be narrowly construed to prevent
disclosure only of information that would be harmful to a bona fide
law enforcement purpose or the public safety.

1 3. The Attorney General shall: 2 develop an asset forfeiture reporting form to be completed a. 3 by a county prosecutor to implement the provisions of section 1 of 4 P.L. , c. (C.) (pending before the Legislature as this bill); 5 b. establish and maintain a case tracking system and searchable database on a website accessible to the public that 6 7 includes the information pursuant to section 1 of 8 P.L.) (pending before the Legislature as this bill); (C. , c. 9 and 10 c. annually submit a summary report to the Legislature 11 pursuant to section 2 of P.L.1991, c.164 (C.52:14-19.1) and make 12 the summary report available to the public on the website 13 established pursuant to subsection b. of this section. 14 15 4. The Attorney General shall electronically notify any law enforcement agency which has not submitted to the county 16 17 prosecutor information pertaining to each seizure and forfeiture of 18 funds or property pursuant to section 2 of P.L. , c. (C.) 19 (pending before the Legislature as this bill) by the 15th day 20 following the day the county prosecutor submits the quarterly report 21 to the Attorney General. The agency shall have 15 days from 22 notification within which to submit the information. A law enforcement agency that does not comply within 15 days shall 23 24 automatically disgorge the property that has been seized or forfeited and any proceeds resulting from forfeited property obtained by the 25 agency during the quarter of noncompliance and return the property 26 27 or proceeds to the original owner. 28 29 5. This act shall take effect on the first day of the seventh 30 month next following enactment, but the Attorney General may take any anticipatory administrative action in advance as shall be 31 32 necessary for the implementation of this act. 33 34 35 **STATEMENT** 36 37 This bill requires county prosecutors to compile and submit to the 38 Attorney General quarterly reports concerning asset seizure and 39 forfeiture by law enforcement agencies within that county. 40 Specifically, these reports are to include information pertaining to 41 each seizure of property; the disposition of any criminal action related 42 to the seizure; information pertaining to the forfeiture of property; the 43 final disposition of the seized property; the value of property seized 44 and forfeited; whether the forfeiture resulted from an adoptive seizure;

if a claim or counterclaim was filed by a defendant or property owner; the nature of the final forfeiture proceeding; whether there

was a forfeiture settlement agreement; the date of the forfeiture

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order; the purpose for which any property retained by a law
enforcement agency is used; and any other information required by
the Attorney General. The bill also requires county prosecutors to
report information about the amount of forfeiture funds received or the
value of forfeited property by law enforcement agencies in the county,
federal agencies, or joint task forces.

7 The bill requires county prosecutors to compile and submit to the 8 Attorney General information concerning the law enforcement purpose 9 for which forfeiture funds and forfeited property are used. Forfeiture 10 accounts may be used by a county prosecutor to pay the costs 11 associated with compiling and submitting the asset forfeiture reports 12 required under the bill.

13 The county prosecutor would not be required to disclose any 14 information that could reasonably jeopardize the safety of any 15 person or any criminal investigation that is in progress. This 16 exception is to be narrowly construed to prevent disclosure of 17 information that would be harmful to a bona fide law enforcement 18 purpose or the public safety.

Under the provisions of the bill, the Attorney General is required to: (1) develop an asset forfeiture form to be completed by county prosecutors; (2) establish and maintain a case tracking system and searchable database accessible by the public; and (3) submit an annual summary report to the Legislature and make the report publicly available on the Attorney General's website.

25 The bill further requires the Attorney General to electronically 26 notify any law enforcement agency which has not submitted the 27 required seizure and forfeiture information to the county prosecutor 28 by the 15th day following the day the county prosecutor is to submit 29 the quarterly report to the Attorney General. The bill grants the 30 agency an additional 15 days from receiving this notification to 31 submit the information. If the agency does not submit the 32 information within the 15 days, the bill provides for the automatic 33 disgorgement of any seized or forfeited property or any proceeds 34 resulting from forfeited property obtained by the agency during the 35 quarter of noncompliance and return the property or proceeds to the 36 original owner.

STATEMENT TO

ASSEMBLY, No. 3442

with committee amendments

STATE OF NEW JERSEY

DATED: FEBRUARY 7, 2019

The Assembly Law and Public Safety Committee reports favorably and with committee amendments Assembly Bill No. 3442.

As amended and reported by the committee, Assembly Bill No. 3442 requires county prosecutors to compile and submit to the Attorney General quarterly reports concerning asset seizure and forfeiture by law enforcement agencies within that county.

The quarterly reports required by the amended bill are to include information pertaining to each seizure of property; the disposition of any criminal action related to the seizure; information pertaining to the forfeiture of property; the final disposition of the seized property; the value of property seized and forfeited; whether the forfeiture resulted from an adoptive seizure; if a claim or counterclaim was filed by a defendant or property owner; the nature of the final forfeiture proceeding; whether there was a forfeiture settlement agreement; the date of the forfeiture order; the purpose for which any property retained by a law enforcement agency is used; and any other information required by the Attorney General. The amended bill also requires county prosecutors to report information about the amount of forfeiture funds received or the value of forfeited property by law enforcement agencies in the county, federal agencies, or joint task forces.

This amended bill requires county prosecutors to compile and submit to the Attorney General information concerning the law enforcement purpose for which forfeiture funds and forfeited property are used. Forfeiture accounts may be used by a county prosecutor to pay the costs associated with compiling and submitting the asset forfeiture reports required by the amended bill.

The county prosecutor would not be required to disclose any information that could reasonably jeopardize the safety of any person or any criminal investigation that is in progress. This exception is to be narrowly construed to prevent disclosure of information that would be harmful to a bona fide law enforcement purpose or the public safety.

Under the provisions of the amended bill, the Attorney General is required to: (1) develop an asset forfeiture form to be completed by county prosecutors; (2) establish and maintain a case tracking system and searchable database accessible by the public; and (3) submit an annual summary report to the Legislature which is to be made publicly available on the Attorney General's website.

The amended bill further requires the Attorney General to electronically notify any law enforcement agency which has not submitted the required seizure and forfeiture information to the county prosecutor by the 15th day following the day the county prosecutor is required to submit the quarterly report to the Attorney General. The amended bill grants the agency an additional 15 days following receipt of this notification to submit the information. If the agency does not submit the information within 15 days, the amended bill provides for the automatic disgorgement of any seized or forfeited property or any proceeds resulting from forfeited property obtained by the agency during the quarter of noncompliance and return of the property or proceeds to the original owner.

As amended and reported by the committee, Assembly Bill No. 3442 is identical to Senate Bill No. 1963 (1R), which also was reported by the committee on this date.

COMMITTEE AMENDMENTS:

The committee made a technical amendment to the bill.

STATEMENT TO

[First Reprint] ASSEMBLY, No. 3442

STATE OF NEW JERSEY

DATED: DECEMBER 12, 2019

The Assembly Appropriations Committee reports favorably Assembly Bill No. 3442 (1R).

This bill requires county prosecutors to compile and submit to the Attorney General quarterly reports concerning asset seizure and forfeiture by law enforcement agencies within that county.

The quarterly reports required by the bill are to include information pertaining to each seizure of property; the disposition of any criminal action related to the seizure; information pertaining to the forfeiture of property; the final disposition of the seized property; the value of property seized and forfeited; whether the forfeiture resulted from an adoptive seizure; if a claim or counterclaim was filed by a defendant or property owner; the nature of the final forfeiture proceeding; whether there was a forfeiture settlement agreement; the date of the forfeiture order; the purpose for which any property retained by a law enforcement agency is used; and any other information required by the Attorney General. The bill also requires county prosecutors to report information about the amount of forfeiture funds received or the value of forfeited property by law enforcement agencies in the county, federal agencies, or joint task forces.

This bill requires county prosecutors to compile and submit to the Attorney General information concerning the law enforcement purpose for which forfeiture funds and forfeited property are used. Forfeiture accounts may be used by a county prosecutor to pay the costs associated with compiling and submitting the asset forfeiture reports required by the bill.

The county prosecutor would not be required to disclose any information that could reasonably jeopardize the safety of any person or any criminal investigation that is in progress. This exception is to be narrowly construed to prevent disclosure of information that would be harmful to a bona fide law enforcement purpose or the public safety.

Under the provisions of the bill, the Attorney General is required to: (1) develop an asset forfeiture form to be completed by county prosecutors; (2) establish and maintain a case tracking system and searchable database accessible by the public; and (3) submit an annual summary report to the Legislature which is to be made publicly available on the Attorney General's website. The bill further requires the Attorney General to electronically notify any law enforcement agency which has not submitted the required seizure and forfeiture information to the county prosecutor by the 15th day following the day the county prosecutor is required to submit the quarterly report to the Attorney General. The bill grants the agency an additional 15 days following receipt of this notification to submit the information. If the agency does not submit the information within 15 days, the bill provides for the automatic disgorgement of any seized or forfeited property or any proceeds resulting from forfeited property obtained by the agency during the quarter of noncompliance and return of the property or proceeds to the original owner.

As reported by the committee, Assembly Bill No. 3442 (1R) is identical to Senate Bill No. 1963 (1R), which also was reported by the committee on this date.

FISCAL IMPACT:

The Office of Legislative Services (OLS) estimates the bill may result in indeterminate cost and workload increases to the Office of the Attorney General (OAG), county prosecutors, and local law enforcement agencies to establish uniform collection and submission protocols for the information required under this bill.

LEGISLATIVE FISCAL ESTIMATE [First Reprint] ASSEMBLY, No. 3442 STATE OF NEW JERSEY 218th LEGISLATURE

DATED: DECEMBER 16, 2019

SUMMARY

Synopsis:	Establishes asset forfeiture reporting and transparency requirements.				
Type of Impact:	Expenditure increases to the State and local governments.				
Agencies Affected:	Department of Law and Public Safety; Counties; local law enforcement agencies.				

Office of Legislative Services Estimate

Fiscal Impact	<u>Year 1</u>	<u>Year 2</u>	<u>Year 3</u>	
State Expenditure Increase		Indeterminate		
Local Expenditure Increase		Indeterminate		

- The Office of Legislative Services (OLS) estimates the bill may result in indeterminate cost and workload increases to the Office of the Attorney General (OAG), county prosecutors, and local law enforcement agencies to establish uniform collection and submission protocols for the information required under this legislation.
- The bill requires the OAG to facilitate the program by developing an asset forfeiture form to be completed by county prosecutors; establishing and maintaining a case tracking system and searchable database accessible by the public; and submitting an annual summary report to the Legislature and making it publicly available on the Attorney General's website. The OAG also is required to execute certain penalties for non-compliant counties.
- This bill requires quarterly reporting by county prosecutors to the OAG regarding asset seizure and forfeiture by law enforcement agencies and authorizes county prosecutors to utilize forfeiture accounts to offset the costs associated with compiling and submitting the asset forfeiture reports required by the bill.



BILL DESCRIPTION

This bill requires quarterly reporting by county prosecutors, to the Office of the Attorney General, of asset seizure and forfeiture by law enforcement agencies within that county.

Under the provisions of the bill, the Attorney General is required to: (1) develop an asset forfeiture form to be completed by county prosecutors; (2) establish and maintain a case tracking system and searchable database accessible by the public; and (3) submit an annual summary report to the Legislature which is to be made publicly available on the Attorney General's website.

The bill requires county prosecutors to compile and submit to the Attorney General specific information in the quarterly reports as detailed in the bill. Forfeiture accounts may be used by a county prosecutor to pay the costs associated with compiling and submitting the asset forfeiture reports required by the bill.

The bill further requires the Attorney General to electronically notify any law enforcement agency which has not submitted the required seizure and forfeiture information to the county prosecutor by the 15th day following the day the county prosecutor is to submit the quarterly report to the Attorney General. The bill grants the agency an additional 15 days from receiving this notification to submit the information. If the agency does not submit the information within 15 days, the bill provides for the automatic disgorgement of any seized or forfeited property or any proceeds resulting from forfeited property obtained by the agency during the quarter of noncompliance and return of the property or proceeds to the original owner.

FISCAL ANALYSIS

EXECUTIVE BRANCH

None received.

OFFICE OF LEGISLATIVE SERVICES

<u>State and Local Expenditures</u>: The OLS estimates the bill may result in indeterminate cost and workload increases to the OAG, county prosecutors, and local law enforcement agencies to establish uniform collection and submission protocols for the information required under this legislation.

Depending on the OAG's resource allocation policies, the additional workload may or may not augment State administrative expenditures.

The county prosecutors utilize proceeds from forfeiture funds to offset the costs associated with compiling and submitting the asset forfeiture reports required by the bill.

Local Revenue Decreases: The OLS recognizes that if one or more of the 21 county prosecutor's offices does not compile and submit the required information to the Attorney General, the bill provides for the automatic disgorgement of any seized or forfeited property or any proceeds resulting from forfeited property obtained by the agency during the quarter. This may result in a decrease in revenue currently derived from asset seizure and forfeiture by law enforcement agencies within that county.

FE to A3442 [1R] 3

Section: Law and Public Safety Analyst: Kristin Brunner Santos Senior Fiscal Analyst Approved: Frank W. Haines III Legislative Budget and Finance Officer

This legislative fiscal estimate has been produced by the Office of Legislative Services due to the failure of the Executive Branch to respond to our request for a fiscal note.

This fiscal estimate has been prepared pursuant to P.L.1980, c.67 (C.52:13B-6 et seq.).

Governor Murphy Signs Legislation Mandating Comprehensive Disclosure and Transparency Requirements for Civil Asset Forfeiture

01/13/2020

TRENTON – Governor Phil Murphy today signed legislation (S1963) mandating comprehensive disclosure and transparency requirements for the system of civil asset forfeiture.

"New Jersey law enforcement agencies currently have no permanent statutory requirement to disclose civil asset forfeitures," **said Governor Murphy**. "This legislation would boost confidence in our justice system by requiring county prosecutors to track and report data on this practice. Allowing the public to understand how assets are being seized, where seized funds go, and where forfeited property is going is a huge step forward for transparency and accountability."

Under the bill, county prosecutors would submit quarterly reports to the Attorney General detailing seizure and forfeiture activities by law enforcement agencies within their county. S1963 would also require specifying the law enforcement agency involved in a confiscation; date, description, and details of a seizure; the amount of funds or estimated value of a property; the alleged criminal offense associated with a seizure; and whether the defendant was charged with an offense and if those charges were ultimately dismissed or the defendant was acquitted, among other information.

Using this data, the Attorney General would be required to create an online searchable database of civil asset forfeitures across New Jersey. Law enforcement agencies that fail to comply with the mandate would be required to return seized property or proceeds resulting from forfeited property.

"As of right now, New Jersey has no reporting requirements for law enforcement agencies regarding property seizures, which has resulted in lacking transparency and protections for property owners," **said Assemblywoman Angela McKnight**. "With this law the people of New Jersey and our state officials will finally have access to much needed data concerning which agencies are profiting from property seizures, what is being taken, and how the proceeds are being used."

"Everyone – law enforcement, watchdog groups, and, most importantly, our residents – benefits from the confidence and accountability that transparency provides," **said Assemblyman Jay Webber**. "The only way we ultimately can police the process of asset forfeiture is through honest and comprehensive tracking, reporting, and public accessibility of the facts of forfeiture. This legislation will make New Jersey a national leader in asset forfeiture transparency."

"It's un-American to take people's property under the premise that it was gained through criminal activity when a person has not been convicted of a crime," **said Assemblyman Erik Peterson.** "When homes, cars, money, and other property worth millions of dollars are seized every year, there must be adequate controls in place to prevent abuses. There's no uniform seizure policy across the state making the reporting in this bill necessary. It shines a light on who is taking assets and ensures the money is used benefit taxpayers."

"Civil forfeiture has an extremely high potential for abuse, and it's nearly impossible to challenge – and yet it remains one of the most opaque practices in law enforcement. Now, New Jersey takes the important step of shining a light on civil asset forfeiture through increased transparency and reporting, which we hope will be the first step among many to curb its use and rein in the harms it inflicts. This law moves our state closer to curtailing and ultimately ending the use of civil forfeiture and the racially disparate over-policing it encourages, disproportionately occurring in communities that are already some of New Jersey's most vulnerable. We applaud Gov. Murphy for signing this law, and we commend the Legislature for passing it," said ACLU-NJ Policy Director Sarah Fajardo.

"We applaud Governor Murphy and the legislature on taking this step toward reforming civil asset forfeiture in

6/4/2020

Office of the Governor | Governor Murphy Signs Legislation Mandating Comprehensive Disclosure and Transparency Requirements for Ci...

New Jersey," said Tony Howley, State Director of the Americans for Prosperity and AFP Foundation. "We look forward to continue working with a broad coalition of organizations to further ensure that our liberties, private property, and civil rights are protected."

"We believe the Civil Asset Forfeiture bill signed by Governor Murphy today takes steps toward achieving a goal of fairness and equal justice in civil asset forfeiture proceedings, particularly for those with low income and limited means – who are unfortunately vulnerable and the hardest hit by these laws," **said Akil Roper, Vice President and Assistant General Counsel Legal Services of New Jersey**. "The loss of property can disrupt employment, healthcare, family and other obligations and personal freedom. Disproportionate impact on racial minorities is also likely, given the higher rates of arrest for persons of color and its frequent employ in urban areas. Asset forfeiture litigants often have to go unrepresented, navigating a complex civil legal system which requires filing formal answers with costly fees, submitting evidence and making legal arguments."

"By itself, improved transparency cannot fix the fundamental problems with civil forfeiture—namely, the property rights abuses it permits and the temptation it creates to police for profit," **said Jennifer McDonald, Senior Research Analyst at the Institute for Justice**. "This bill is vitally important for bringing forfeiture activity and spending into the light of day and an important first step on the road towards comprehensive forfeiture reform."

With today's signing, New Jersey becomes the 34th state in the nation to pass civil asset forfeiture reform and the 24th state specifically instituting disclosure and transparency requirements.