18A:71B-42 LEGISLATIVE HISTORY CHECKLIST

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LAWS OF: 2020 CHAPTER: 81

NJSA: 18A:71B-42 (Provides that New Jersey Better Educational Savings Trust (NJBEST) Program scholarship

may be awarded in any semester of attendance or enrollment at institution of higher education in State.)

BILL NO: S806 (Substituted for A895)

SPONSOR(S) Sandra B. Cunningham and others

DATE INTRODUCED: 1/14/2020

COMMITTEE: ASSEMBLY: Appropriations

SENATE: Higher Education

Budget & Appropriations

AMENDED DURING PASSAGE: No

DATE OF PASSAGE: ASSEMBLY: 7/30/2020

SENATE: 3/5/2020

DATE OF APPROVAL: 9/14/2020

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL (Introduced bill enacted)

Yes

S806

INTRODUCED BILL (INCLUDES SPONSOR'S STATEMENT): Yes

COMMITTEE STATEMENT: ASSEMBLY: Yes Appropriations

SENATE: Yes Higher Education

Budget & Appropriations

(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, *may possibly* be found at www.njleg.state.nj.us)

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL ESTIMATE: Yes

A895

INTRODUCED BILL (INCLUDES SPONSOR'S STATEMENT): Yes

COMMITTEE STATEMENT: ASSEMBLY: Yes Higher Education

Appropriations

SENATE: No

(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, *may possibly* be found at www.njleg.state.nj.us)

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL ESTIMATE: No

VETO MESSAGE:	No	
GOVERNOR'S PRESS RELEASE ON SIGNING:	Yes	
FOLLOWING WERE PRINTED: To check for circulating copies, contact New Jersey State Government Publications at the State Library (609) 278-2640 ext.103 or mailto:refdesk@njstatelib.org		
REPORTS:	No	
HEARINGS:	No	
NEWSPAPER ARTICLES:	No	

RWH/CL

P.L. 2020, CHAPTER 81, approved September 14, 2020 Senate, No. 806

1	AN ACT concerning the New Jersey Better Educational Savings
2	Trust (NJBEST) Program and amending N.J.S.18A:71B-42.
3	
4	BE IT ENACTED by the Senate and General Assembly of the State
5	of New Jersey:
6	
7	1. N.J.S.18A:71B-42 is amended to read as follows:
8	18A:71B-42. a. An amount of no less than \$500 shall be
9	provided by the State for the qualified higher education expenses of
10	a designated beneficiary at the time of a qualified withdrawal
11	provided that:
12	(1) the contributor demonstrates, to the satisfaction of the
13	authority, that the contributor participated in the program for at
14	least four years by making a qualifying minimum initial deposit or
15	qualifying minimum annual contributions, or both, as shall be
16	determined by the authority, for a designated beneficiary;
17	(2) the designated beneficiary demonstrates, to the satisfaction
18	of the authority, attendance or enrollment in a higher education
19	institution in this State [, at the time of initial attendance or
20	enrollment in the higher education institution]; and
21	(3) either the contributor, if an individual, or the designated
22	beneficiary demonstrates, to the satisfaction of the authority, that
23	the contributor or designated beneficiary is a New Jersey resident.
24	b. The amount provided under subsection a. of this section
25	shall meet the requirements of a qualified scholarship within the
26	meaning of section 117 of the federal Internal Revenue Code of
27	1986, 26 U.S.C.s.117, for a designated beneficiary satisfying the
28	requirements of subsection a. of this section.
29	c. A designated beneficiary shall not receive more than one
30	State scholarship provided pursuant to subsection a. of this section.
31	(cf: N.J.S.18A:71B-42)
32	
33	2. This act shall take effect immediately.
34	

Provides that New Jersey Better Educational Savings Trust (NJBEST) Program scholarship may be awarded in any semester of attendance or enrollment at institution of higher education in State.

EXPLANATION – Matter enclosed in **bold-faced** brackets [thus] in the above bill is

not enacted and is intended to be omitted in the law.

353637

SENATE, No. 806

STATE OF NEW JERSEY

219th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 2020 SESSION

Sponsored by: Senator SANDRA B. CUNNINGHAM District 31 (Hudson)

Co-Sponsored by: Senators Brown and T.Kean

SYNOPSIS

Provides that New Jersey Better Educational Savings Trust (NJBEST) Program scholarship may be awarded in any semester of attendance or enrollment at institution of higher education in State.

CURRENT VERSION OF TEXT

Introduced Pending Technical Review by Legislative Counsel.



1	AN ACT concerning the New Jersey Better Educational Savings
2	Trust (NJBEST) Program and amending N.J.S.18A:71B-42.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

- 1. N.J.S.18A:71B-42 is amended to read as follows:
- 1. a. An amount of no less than \$500 shall be provided by the State for the qualified higher education expenses of a designated beneficiary at the time of a qualified withdrawal provided that:
- (1) the contributor demonstrates, to the satisfaction of the authority, that the contributor participated in the program for at least four years by making a qualifying minimum initial deposit or qualifying minimum annual contributions, or both, as shall be determined by the authority, for a designated beneficiary;
- (2) the designated beneficiary demonstrates, to the satisfaction of the authority, attendance or enrollment in a higher education institution in this State [, at the time of initial attendance or enrollment in the higher education institution]; and
- (3) either the contributor, if an individual, or the designated beneficiary demonstrates, to the satisfaction of the authority, that the contributor or designated beneficiary is a New Jersey resident.
- b. The amount provided under subsection a. of this section shall meet the requirements of a qualified scholarship within the meaning of section 117 of the federal Internal Revenue Code of 1986, 26 U.S.C.s.117, for a designated beneficiary satisfying the requirements of subsection a. of this section.
- c. A designated beneficiary shall not receive more than one State scholarship provided pursuant to subsection a. of this section. (cf: N.J.S.18A:71B-42)

2. This act shall take effect immediately.

STATEMENT

 The New Jersey Better Educational Savings Trust (NJBEST) Program provides families with the opportunity to save for their child's higher education and make tax-free withdrawals for qualified education expenses. For qualified beneficiaries, NJBEST provides a one-time scholarship of no less than \$500 at the time of a beneficiary's initial attendance or enrollment at a New Jersey institution.

institution.

This bill provides that the scholarship may be awarded to a student in any semester of attendance or enrollment. Under the

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

S806 CUNNINGHAM

3

- 1 current statutory language, the Higher Education Student Assistance
- 2 Authority has had to deny scholarships to students who did not
- 3 realize that they had to apply in their first semester of enrollment.
- 4 This bill will correct that problem and ensure that eligible students
- 5 receive the scholarship to which they are entitled.

ASSEMBLY APPROPRIATIONS COMMITTEE

STATEMENT TO

SENATE, No. 806

STATE OF NEW JERSEY

DATED: JULY 27, 2020

The Assembly Appropriations Committee reports favorably Senate Bill No. 806.

The New Jersey Better Educational Savings Trust (NJBEST) Program provides families with the opportunity to save for their child's higher education and make tax-free withdrawals for qualified education expenses. For qualified beneficiaries, NJBEST provides a one-time scholarship of no less than \$500 at the time of a beneficiary's initial attendance or enrollment at a New Jersey institution.

This bill provides that the scholarship may be awarded to a student in any semester of attendance or enrollment. Under the current statutory language, the Higher Education Student Assistance Authority (HESAA) has denied scholarships to students who did not realize that they were required to apply for the scholarship in their first semester of enrollment. The bill corrects that problem and ensures that otherwise eligible students receive the scholarship to which they are entitled.

As reported by the committee, Senate Bill No. 806 is identical to Assembly Bill No. 895, which also was reported by the committee on this date.

FISCAL IMPACT:

The Office of Legislative Services (OLS) determines that this bill would increase expenditures to HESAA. Since the bill expands the period of eligibility for a student beneficiary to receive a NJBEST scholarship, HESAA would incur costs to fund scholarships for individuals who otherwise would not have qualified absent the bill.

The OLS notes that NJBEST scholarships are fully funded by administrative fee income collected by HESAA for the NJBEST 529 College Savings Plan. Therefore, the bill would only result in an expenditure increase to HESAA and would not affect State costs since the State does not appropriate funds for the NJBEST program.

Information provided informally by HESAA to the OLS indicates that, during the three most recently completed academic years, between 37 and 68 applicants for NJBEST scholarships were denied each year because they did not apply during their initial semester of attendance or enrollment at a New Jersey institution of higher education. HESAA indicated that the amount of scholarships that would have been awarded in each of those years ranged from \$55,250 to \$85,250.

SENATE HIGHER EDUCATION COMMITTEE

STATEMENT TO

SENATE, No. 806

STATE OF NEW JERSEY

DATED: JANUARY 30, 2020

The Senate Higher Education Committee reports favorably Senate Bill No. 806.

The New Jersey Better Educational Savings Trust (NJBEST) Program provides families with the opportunity to save for their child's higher education and make tax-free withdrawals for qualified education expenses. For qualified beneficiaries, NJBEST provides a one-time scholarship of no less than \$500 at the time of a beneficiary's initial attendance or enrollment at a New Jersey institution.

This bill provides that the scholarship may be awarded to a student in any semester of attendance or enrollment. Under the current statutory language, the Higher Education Student Assistance Authority has had to deny scholarships to students who did not realize that they had to apply in their first semester of enrollment. This bill will correct that problem and ensure that eligible students receive the scholarship to which they are entitled.

This bill was pre-filed for introduction in the 2020-2021 session pending technical review. As reported, the bill includes the changes required by technical review, which has been performed.

SENATE BUDGET AND APPROPRIATIONS COMMITTEE

STATEMENT TO

SENATE, No. 806

STATE OF NEW JERSEY

DATED: FEBRUARY 13, 2020

The Senate Budget and Appropriations Committee reports favorably Senate Bill No. 806.

The New Jersey Better Educational Savings Trust (NJBEST) Program provides families with the opportunity to save for their child's higher education and make tax-free withdrawals for qualified education expenses. For qualified beneficiaries, NJBEST provides a one-time scholarship of no less than \$500 at the time of a beneficiary's initial attendance or enrollment at a New Jersey institution.

This bill provides that the scholarship may be awarded to a student in any semester of attendance or enrollment. Under the current statutory language, the Higher Education Student Assistance Authority (HESAA) has denied scholarships to students who did not realize that they were required to apply for the scholarship in their first semester of enrollment. The bill corrects that problem and ensures that otherwise eligible students receive the scholarship to which they are entitled.

FISCAL IMPACT:

The Office of Legislative Services (OLS) determines that this bill would increase expenditures to the HESAA. Since the bill expands the period of eligibility for a student beneficiary to receive a NJBEST scholarship, HESAA would incur costs to fund scholarships for individuals who otherwise would not have qualified absent the bill.

The OLS notes that NJBEST scholarships are fully funded by administrative fee income collected by HESAA for the NJBEST 529 College Savings Plan. Therefore, the bill would only result in an expenditure increase to HESAA and would not affect State costs since the State does not appropriate funds for the NJBEST program.

Information provided informally by HESAA to the OLS indicates that, during the three most recently completed academic years, between 37 and 68 applicants for NJBEST scholarships were denied each year because they did not apply during their initial semester of attendance or enrollment at a New Jersey institution of higher education. HESAA indicated that the amount of scholarships that would have been awarded in each of those years ranged from \$55,250 to \$85,250.

LEGISLATIVE FISCAL ESTIMATE SENATE, No. 806 STATE OF NEW JERSEY 219th LEGISLATURE

DATED: FEBRUARY 13, 2020

SUMMARY

Synopsis: Provides that New Jersey Better Educational Savings Trust (NJBEST)

Program scholarship may be awarded in any semester of attendance or

enrollment at institution of higher education in State.

Type of Impact: Expenditure Increase to Higher Education Student Assistance

Authority.

Agencies Affected: Higher Education Student Assistance Authority.

Office of Legislative Services Estimate

Fiscal Impact	<u>Annual</u>
HESAA Expenditure Increase	Indeterminate

- The Office of Legislative Services (OLS) determines that this bill would increase expenditures to the Higher Education Student Assistance Authority (HESAA). Since the bill expands the period of eligibility for a student beneficiary to receive a New Jersey Better Educational Savings Trust (NJBEST) scholarship, HESAA would incur costs to fund scholarships for individuals who otherwise would not have qualified absent the bill.
- The OLS notes that NJBEST scholarships are fully funded by administrative fee income collected by HESAA for the NJBEST 529 College Savings Plan. Therefore, the bill would only result in an expenditure increase to HESAA and would not affect State costs since the State does not appropriate funds for the NJBEST program.
- Information provided informally by HESAA to the OLS indicates that, during the three most recently completed academic years, between 37 and 68 applicants for NJBEST scholarships were denied each year because they did not apply during their initial semester of attendance or enrollment at a New Jersey institution of higher education. HESAA indicated that the amount of scholarships that would have been awarded in each of those years ranged from \$55,250 to \$85,250.

BILL DESCRIPTION

The NJBEST Program provides families with the opportunity to save for their child's higher education and make tax-free withdrawals for qualified education expenses. For qualified



beneficiaries, NJBEST provides a one-time scholarship of no less than \$500 at the time of a beneficiary's initial attendance or enrollment at a New Jersey institution.

This bill provides that the scholarship may be awarded to a student in any semester of attendance or enrollment. Under the current statutory language, the HESAA has had to deny scholarships to students who did not realize that they had to apply in their first semester of enrollment.

FISCAL ANALYSIS

EXECUTIVE BRANCH

The Executive Branch has not submitted a formal fiscal note on this bill. Upon request, however, the HESAA provided the OLS with information concerning denials for scholarships under the NJBEST Program in recent academic years (AYs). HESAA indicated that the number of applicants who were denied scholarships because they did not apply in their initial semester of enrollment or attendance was: 37 in AY 2017-2018; 68 in AY 2018-2019; and 48 in AY 2019-2020. The total dollar amount of scholarships that were denied was: \$55,250 in AY 2017-2018; \$85,250 in AY 2018-2019; and \$61,250 in AY 2019-2020.

OFFICE OF LEGISLATIVE SERVICES

The OLS determines that this bill would increase expenditures to HESAA. Since the bill expands the period of eligibility for a student beneficiary to receive an NJBEST scholarship, HESAA would incur costs to fund scholarships for individuals who otherwise would not have qualified absent the bill. Based on the above information provided by HESAA, the average annual dollar amount of denied scholarships between AY 2017-2018 and AY 2019-2020, and thus the average annual additional cost HESAA would have incurred during that time period, was \$67,250.

The OLS notes that NJBEST scholarships are fully funded by administrative fee income collected by HESAA for the NJBEST 529 College Savings Plan. Therefore, the bill would only result in an expenditure increase to HESAA and would not affect State costs since the State does not appropriate funds for the NJBEST scholarship program.

According to HESAA's audited financial statements for recent fiscal years, the NJBEST Administrative Fund, which holds NJBEST fee income, is restricted to pay for future scholarship obligations of the NJBEST program and program expenses not covered by the NJBEST program manager, Franklin Templeton Investments. The financial statements indicate that receipts from fee income are between approximately \$4 million and \$5 million in each fiscal year. Meanwhile, evaluation data concerning program expenditures for the NJBEST program in recent fiscal years indicates that between approximately \$500,000 and \$700,000 is spent on NJBEST scholarships each year.

In reviewing HESAA's most recent audited financial statements for Fiscal Year 2019, the OLS concludes that any expenditure increase to the NJBEST Administrative Fund resulting from this bill would likely be able to be covered by the NJBEST Administrative Fund's existing resources.

Section: Education

Analyst: Christopher Myles Assistant Fiscal Analyst

Approved: Frank W. Haines III

Legislative Budget and Finance Officer

This legislative fiscal estimate has been produced by the Office of Legislative Services due to the failure of the Executive Branch to respond to our request for a fiscal note.

This fiscal estimate has been prepared pursuant to P.L.1980, c.67 (C.52:13B-6 et seq.).

ASSEMBLY, No. 895

STATE OF NEW JERSEY

219th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 2020 SESSION

Sponsored by:

Assemblyman THOMAS P. GIBLIN
District 34 (Essex and Passaic)
Assemblywoman BRITNEE N. TIMBERLAKE
District 34 (Essex and Passaic)
Assemblywoman MILA M. JASEY
District 27 (Essex and Morris)

SYNOPSIS

Provides that New Jersey Better Educational Savings Trust (NJBEST) Program scholarship may be awarded in any semester of attendance or enrollment at institution of higher education in State.

CURRENT VERSION OF TEXT

Introduced Pending Technical Review by Legislative Counsel.



(Sponsorship Updated As Of: 3/5/2020)

1	AN ACT concerning the New Jersey Better Educational Savings
2	Trust (NJBEST) Program and amending N.J.S.18A:71B-42.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

1. N.J.S.18A:71B-42 is amended to read as follows:

1. a. An amount of no less than \$500 shall be provided by the State for the qualified higher education expenses of a designated beneficiary at the time of a qualified withdrawal provided that:

- (1) the contributor demonstrates, to the satisfaction of the authority, that the contributor participated in the program for at least four years by making a qualifying minimum initial deposit or qualifying minimum annual contributions, or both, as shall be determined by the authority, for a designated beneficiary;
- (2) the designated beneficiary demonstrates, to the satisfaction of the authority, attendance or enrollment in a higher education institution in this State [, at the time of initial attendance or enrollment in the higher education institution]; and
- (3) either the contributor, if an individual, or the designated beneficiary demonstrates, to the satisfaction of the authority, that the contributor or designated beneficiary is a New Jersey resident.
- b. The amount provided under subsection a. of this section shall meet the requirements of a qualified scholarship within the meaning of section 117 of the federal Internal Revenue Code of 1986, 26 U.S.C.s.117, for a designated beneficiary satisfying the requirements of subsection a. of this section.
- c. A designated beneficiary shall not receive more than one State scholarship provided pursuant to subsection a. of this section. (cf: N.J.S.18A:71B-42)

2. This act shall take effect immediately.

STATEMENT

The New Jersey Better Educational Savings Trust (NJBEST) Program provides families with the opportunity to save for their child's higher education and make tax-free withdrawals for qualified education expenses. For qualified beneficiaries, NJBEST provides a one-time scholarship of no less than \$500 at the time of a beneficiary's initial attendance or enrollment at a New Jersey institution.

This bill provides that the scholarship may be awarded to a student in any semester of attendance or enrollment. Under the

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

A895 GIBLIN, TIMBERLAKE

3

- 1 current statutory language, the Higher Education Student Assistance
- 2 Authority has had to deny scholarships to students who did not
- 3 realize that they had to apply in their first semester of enrollment.
- 4 This bill will correct that problem and ensure that eligible students
- 5 receive the scholarship to which they are entitled.

ASSEMBLY HIGHER EDUCATION COMMITTEE

STATEMENT TO

ASSEMBLY, No. 895

STATE OF NEW JERSEY

DATED: MARCH 5, 2020

The Assembly Higher Education Committee reports favorably Assembly Bill No. 895.

The New Jersey Better Educational Savings Trust (NJBEST) Program provides families with the opportunity to save for their child's higher education and make tax-free withdrawals for qualified education expenses. For qualified beneficiaries, NJBEST provides a one-time scholarship of no less than \$500 at the time of a beneficiary's initial attendance or enrollment at a New Jersey institution.

This bill provides that the scholarship may be awarded to a student in any semester of attendance or enrollment. Under the current statutory language, the Higher Education Student Assistance Authority has had to deny scholarships to students who did not realize that they had to apply in their first semester of enrollment. This bill will correct that problem and ensure that eligible students receive the scholarship to which they are entitled.

This bill was pre-filed for introduction in the 2020-2021 session pending technical review. As reported, the bill includes the changes required by technical review, which has been performed.

ASSEMBLY APPROPRIATIONS COMMITTEE

STATEMENT TO

ASSEMBLY, No. 895

STATE OF NEW JERSEY

DATED: JULY 27, 2020

The Assembly Appropriations Committee reports favorably Assembly Bill No. 895.

The New Jersey Better Educational Savings Trust (NJBEST) Program provides families with the opportunity to save for their child's higher education and make tax-free withdrawals for qualified education expenses. For qualified beneficiaries, NJBEST provides a one-time scholarship of no less than \$500 at the time of a beneficiary's initial attendance or enrollment at a New Jersey institution.

This bill provides that the scholarship may be awarded to a student in any semester of attendance or enrollment. Under the current statutory language, the Higher Education Student Assistance Authority (HESAA) has denied scholarships to students who did not realize that they were required to apply for the scholarship in their first semester of enrollment. The bill corrects that problem and ensures that otherwise eligible students receive the scholarship to which they are entitled.

As reported by the committee, Assembly Bill No. 895 is identical to Senate Bill No. 806, which also was reported by the committee on this date.

FISCAL IMPACT:

The Office of Legislative Services (OLS) determines that this bill would increase expenditures to HESAA. Since the bill expands the period of eligibility for a student beneficiary to receive a NJBEST scholarship, HESAA would incur costs to fund scholarships for individuals who otherwise would not have qualified absent the bill.

The OLS notes that NJBEST scholarships are fully funded by administrative fee income collected by HESAA for the NJBEST 529 College Savings Plan. Therefore, the bill would only result in an expenditure increase to HESAA and would not affect State costs since the State does not appropriate funds for the NJBEST program.

Information provided informally by HESAA to the OLS indicates that, during the three most recently completed academic years, between 37 and 68 applicants for NJBEST scholarships were denied each year because they did not apply during their initial semester of attendance or enrollment at a New Jersey institution of higher education. HESAA indicated that the amount of scholarships that would have been awarded in each of those years ranged from \$55,250 to \$85,250.

Governor Murphy Takes Action on Legislation

09/14/2020

TRENTON – Today, Governor Phil Murphy signed the following bills and resolutions into law:

S-349/A-1993 (Smith, Greenstein/Pinkin, Benson, Kennedy) – Requires developers to offer electric vehicle charging stations as option in certain new home construction

S-806/A-895 (Cunningham, Pou/Giblin, Timberlake, Jasey) – Provides that New Jersey Better Educational Savings Trust (NJBEST) Program scholarship may be awarded in any semester of attendance or enrollment at institution of higher education in State

S-960/A-3628 (Rice/Lopez) – Requires parent to provide completed financial aid application to Higher Education Student Assistance Authority if parent's dependent applies to State for student financial aid

Copy of Statement

S-971/A-2106 (Lagana, Cunningham, Weinberg/Swain, Tully, Wimberly) – "New Jersey Fair Play Act"; allows collegiate student-athletes to earn compensation for use of name, image, or likeness

S-2380/A-3999 (Sweeney, Scutari, Singer, Greenstein/Giblin, Burzichelli, Murphy, Downey) – Concerns employment benefits and coronavirus disease 2019 infections contracted by essential employees

S-2573/A-4378 (Ruiz, Codey/Karabinchak, Jasey, Lampitt) – Establishes position of State School Nurse Consultant in DOE to facilitate best practices in school nursing by advancing comprehensive school health services

SJR-79/AJR-167 (Greenstein, Gill/Vainieri Huttle, Tucker, Murphy) – Creates commission to study sexual assault, misconduct, and harassment by staff against inmates in State correctional facilities

A-2669/S-1198 (Mukherji/Pou, Oroho) – Concerning motor vehicle ancillary production products and service contracts

Governor Murphy absolute vetoed the following bill:

A-3965/S-2463 (Moen, Murphy, Mukherji/Greenstein, Cruz-Perez) – **ABSOLUTE** – Expands existing EDA loan program to include certain small producers and retailers of alcoholic beverages

Copy of Statement