34:1B-21.16

LEGISLATIVE HISTORY CHECKLIST

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LAWS OF: 2004 CHAPTER: 68

NJSA: 34:1B-21.16 ("Cigarette Tax Securitization Act of 2004")

BILL NO: A3108 (Substituted for S1779)

SPONSOR(S) Sires and Roberts

DATE INTRODUCED: June 21, 2004

COMMITTEE: ASSEMBLY: Budget

SENATE

AMENDED DURING PASSAGE: No

DATE OF PASSAGE: ASSEMBLY: June 24, 2004

SENATE: June 24, 2004

DATE OF APPROVAL: June 30, 2004

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL Original version of bill enacted

A3108

SPONSOR'S STATEMENT: (Begins on page 10 of original bill)

Yes

COMMITTEE STATEMENT: <u>ASSEMBLY</u>: <u>Yes</u>

SENATE: No

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL ESTIMATE: No

S1779

SPONSOR'S STATEMENT: (Begins on page 10 original bill)

Yes

Bill and Sponsors Statement identical to A3108

COMMITTEE STATEMENT: ASSEMBLY: No

SENATE: Yes

Identical to Assembly Statement to A3108

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL ESTIMATE: No

VETO MESSAGE: No

GOVERNOR'S PRESS RELEASE ON SIGNING: No

FOLLOWING WERE PRINTED:

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REPORTS:	No
HEARINGS:	No
NEWSPAPER ARTICLES:	No

P.L. 2004, CHAPTER 68, approved June 30, 2004 Assembly, No. 3108

1	AN ACT authorizing the issuance of cigarette tax securitization bonds.
2	notes or other obligations by the New Jersey Economic
3	Development Authority for the purposes of providing revenue to
4	meet appropriations in any State fiscal year commencing on or after
5	July 1, 2004, providing a source of payment and security for such
6	bonds, notes or other obligations, supplementing P.L.1974, c.80
7	(C.34:1B-1 et seq.) and amending P.L.1997, c.264
8	
9	BE IT ENACTED by the Senate and General Assembly of the State

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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12 1. (New section) This act shall be known and may be cited as the 13 "Cigarette Tax Securitization Act of 2004."

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- 2. (New section) The following words or terms as used in this act shall have the following meanings unless a different meaning clearly appears from the context:
- "Authority" means the New Jersey Economic Development 18 Authority created pursuant to P.L.1974, c.80 (C.34:1B-1 et seq.); 19
 - "Bonds" means any bonds, notes or other obligations issued or entered into by the authority pursuant to this act;
 - "Cigarette Tax" means the tax imposed by the State pursuant to the "Cigarette Tax Act," P.L.1948, c.65 (C.54:40A-1 et seq.), as amended and supplemented, on the sale, use or possession for sale or use within the State of each cigarette;
- "Cigarette Tax Securitization Fund" means the fund by that name 26 27 created and established pursuant to section 7 of this act;
 - "Cigarette Tax Securitization Proceeds Fund" means the fund by that name created and established pursuant to section 3 of this act;
- 30 "Dedicated Cigarette Tax Revenue Fund" means the fund by that name created and established pursuant to section 5 of this act; 31
 - "Dedicated Cigarette Tax Revenues" means an amount equal to the revenue collected by the State during each State fiscal year beginning on and after July 1, 2006 from \$0.0325 of the cigarette tax; and
- 35 "Refunding Bonds" means any bonds, notes or other obligations 36 issued by the authority to refinance bonds, notes or other obligations previously issued or entered into by the authority pursuant to this act. 37

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39 3. (New section) a. The authority shall establish and maintain a

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and intended to be omitted in the law.

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special nonlapsing fund to be known as the "Cigarette Tax Securitization Proceeds Fund" into which shall be deposited the following moneys:

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- (1) the proceeds from the sale of all bonds (other than refunding bonds) issued by the authority pursuant to this act which are remaining after any required deposit to any reserve or other fund established for such bonds or any refunding bonds in accordance with subsection a. of section 4 of this act and after the payment of all costs, fees and other expenses related to, or incurred by the authority or the State in connection with, the issuance of such bonds or any refunding bonds;
- (2) any amounts which shall be appropriated by the Legislature for the purposes of such fund; and
- (3) any other amounts or funds which the authority shall determine to deposit into such fund.

Moneys on deposit in the Cigarette Tax Securitization Proceeds Fund shall be invested in such obligations as the authority may determine or as shall otherwise be provided in any contract between the authority and the State Treasurer authorized and entered into pursuant to section 6 of this act, and interest or other earnings on any such investments shall be credited to such fund.

21 Amounts on deposit in the Cigarette Tax Securitization 22 Proceeds Fund shall be withdrawn by the authority from time to time, 23 upon written request of the State Treasurer or as otherwise provided 24 in any contract between the authority and the State Treasurer authorized and entered into pursuant to section 6 of this act, and paid 25 26 to the State Treasurer for deposit into either the General Fund of the 27 State or the Cigarette Tax Securitization Fund, as determined by the 28 State Treasurer, and used for any lawful purpose of the State for 29 which moneys on deposit in the General Fund may be used. All 30 amounts withdrawn from the Cigarette Tax Securitization Proceeds 31 Fund and deposited into the General Fund of the State as provided in 32 this subsection shall represent financial resources and revenues of the State from that fund as certified by the Governor pursuant to Article 33 34 VIII, Section II, paragraph 2 of the State Constitution for the State 35 annual appropriation act for such State fiscal year, and as may be applicable for such annual appropriation act as may be amended and 36 supplemented from time to time. Notwithstanding any provision of 37 38 this subsection to the contrary, the State Treasurer shall not request 39 the authority to pay, and the authority shall not pay, to the State 40 Treasurer during any State fiscal year amounts on deposit in the 41 Cigarette Tax Securitization Proceeds Fund which are in excess of the 42 amounts anticipated as revenues from such fund.

44 4. (New section) Notwithstanding the provisions of any law, rule, regulation or order to the contrary:

a. The authority shall have the power, pursuant to and in

accordance with the provisions of this act and P.L.1974, c.80 (C.34:1B-1 et seq.), to issue bonds and refunding bonds, incur indebtedness and borrow money secured, in whole or in part, by money received pursuant to this act for the purpose of providing funds

5 (1) for deposit into the Cigarette Tax Securitization Proceeds 6 Fund;

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- (2) in the case of refunding bonds, to apply to the refunding, purchase or payment of any bonds issued pursuant to this act;
- (3) to fund any capitalized interest on such bonds or refunding bonds;
 - (4) to fund any reserve or other fund as may be established by the authority for such bonds or refunding bonds and to further secure such bonds and refunding bonds as may be determined by the authority; and
- (5) to pay all costs, fees and other expenses related to, or incurred by the authority or the State in connection with, the issuance of such bonds or refunding bonds.

b. The authority may, in any resolution authorizing the issuance of bonds or refunding bonds issued by the authority pursuant to this act, pledge any contract entered into with the State Treasurer pursuant to section 6 of this act, or any part thereof, to secure the payment, purchase or redemption of bonds or refunding bonds or any obligations of the authority under any contract or agreement entered into by the authority pursuant of subsection c. of this section 4, and covenant as to the use and disposition of money available to the authority for the payment, purchase or redemption of bonds and refunding bonds and the payment of any obligations of the authority under any contract or agreement entered into by the authority pursuant to subsection c. of this section 4. All costs, fees and other expenses related to, or incurred by the authority or the State in connection with, the issuance of bonds or refunding bonds by the authority for the purposes set forth in this act may be paid by the authority from amounts it receives from the proceeds of the bonds or refunding bonds and from amounts it receives pursuant to sections 5 and 6 of this act, which costs, fees and other expenses may include, but are not limited to, any initial or annual administrative costs and fees of the authority attributable to any bonds or refunding bonds issued pursuant to this act, all legal, accounting, trustee or other professional fees, costs and expenses, and all other costs, fees, expenses, liabilities or obligations attributable to any agreement, contract or other commitment described in subsection c. of this section and any required rebate or other payment to the United States of America. The bonds or refunding bonds shall be authorized by resolution adopted by the authority, which shall stipulate the manner of execution and form of the bonds, whether the bonds or refunding bonds are to be issued in one or more series, the date or dates of issue, time or times of maturity, which shall not exceed 40 years, the rate or rates of interest payable on the bonds,

which may be at fixed rates or variable rates, and which interest may

be current interest or may accrue, the denomination or denominations
 in which the bonds are issued, conversion or registration privileges,
 the sources and medium of payment and place or places of payment,
 terms of redemption, privileges of exchangeability or
 interchangeability, and entitlement to priorities of payment or security

7 in the amounts to be received by the authority pursuant to sections 5

and 6 of this act. The bonds may be sold at a public or private sale at

a price or prices determined by the authority. The authority is

authorized to enter into any agreements necessary or desirable to

effectuate the purposes of this section, including agreements to sell bonds or refunding bonds to any person and to comply with the laws

13 of any jurisdiction relating thereto.

- c. In connection with any bonds or refunding bonds issued or to be issued pursuant to this act, the authority may also enter into any revolving credit agreement, agreement establishing a line of credit or letter of credit, reimbursement agreement, interest rate exchange agreement, currency exchange agreement, interest rate floor or cap, options, puts or calls to hedge payment, currency, rate, spread or similar exposure, or similar agreements (and in connection therewith, agreements establishing a line of credit, letter of credit, insurance or relating to the collateralization of the obligations thereunder), float agreements, forward agreements, insurance contract, surety bond, commitment to purchase or sell bonds, purchase or sale agreement, or commitments or other contracts or agreements and other security agreements as shall be determined and approved by the authority.
- d. No resolution adopted by the authority authorizing the issuance of bonds or refunding bonds pursuant to this act shall be adopted or otherwise made effective without the approval in writing of the State Treasurer. Except as provided by subsection i. of section 4 of P.L.1974, c.80 (C.34:1B-4), bonds or refunding bonds may be issued without obtaining the consent of any department, division, commission, board, bureau or agency of the State, other than the approval as required by this subsection, and without any other proceedings or the occurrence of any other conditions or other things other than those proceedings, conditions or things which are specifically required by this act.
- e. Bonds and refunding bonds issued by the authority pursuant to this act shall be special and limited obligations of the authority payable from, and secured by, such funds and moneys determined by the authority in accordance with this section. Neither the members of the authority nor any other person executing the bonds or refunding bonds shall be personally liable with respect to payment of interest and principal on these bonds or refunding bonds. Bonds or refunding bonds issued pursuant to the provisions of this act shall not be a debt or liability of the State or any agency or instrumentality thereof, other

than a special and limited obligation of the authority, either legal, moral or otherwise, and nothing contained in this act shall be construed to authorize the authority to incur any indebtedness on behalf of or in any way to obligate the State or any political subdivision thereof other than the authority, and all bonds and refunding bonds issued by the authority shall contain a statement to that effect on their face.

- f. The authority is authorized to engage, subject to the approval of the State Treasurer and in such manner as the State Treasurer shall determine, the services of bond counsel, financial advisors and experts, placement agents, underwriters, trustees, verification agents, remarketing agents, auction agents, broker-dealers, appraisers, and such other advisors, consultants and agents as may be necessary to effectuate the purposes of this act.
- g. All bonds or refunding bonds issued by the authority pursuant to this act are deemed to be issued by a body corporate and politic of the State for an essential governmental purpose, and the interest thereon and the income derived from all funds, revenues, incomes and other moneys received for or to be received by the authority and pledged and available to pay or secure the payment of bonds or refunding bonds and the interest thereon, shall be exempt from all taxes levied pursuant to the provisions of Title 54 of the Revised Statutes or Title 54A of the New Jersey Statutes, except for transfer inheritance and estate taxes levied pursuant to Subtitle 5 of Title 54 of the Revised Statutes.
- h. The State hereby pledges and covenants with the holders of any bonds or refunding bonds issued pursuant to the provisions of this act, that it will not limit or alter the rights or powers vested in the authority by this act, nor limit or alter the rights or powers of the State Treasurer in any manner which would jeopardize the interest of the holders or any trustee of such holders, or inhibit or prevent performance or fulfillment by the authority or the State Treasurer with respect to the terms of any agreement made with the holders of these bonds or refunding bonds or agreements made pursuant to subsection c. of this section, except that the failure of the Legislature to appropriate moneys for any purpose of this act shall not be deemed a violation of this section.
- i. Notwithstanding any restriction contained in any other law, rule, regulation or order to the contrary, the State and all political subdivisions of the State, their officers, boards, commissioners, departments or other agencies, all banks, bankers, trust companies, savings banks and institutions, building and loan associations, saving and loan associations, investment companies and other persons carrying on a banking or investment business, all insurance companies, insurance associations and other persons carrying on an insurance business, and all executors, administrators, guardians, trustees and

other fiduciaries, and all other persons whatsoever who now are or may hereafter be authorized to invest in bonds or other obligations of the State, may properly and legally invest any sinking funds, moneys or other funds, including capital, belonging to them or within their control, in any bonds or refunding bonds issued by the authority under the provisions of this act; and said bonds and refunding bonds are hereby made securities which may properly and legally be deposited with, and received by any State or municipal officers or agency of the State, for any purpose for which the deposit of bonds or other obligations of the State is now, or may hereafter be, authorized by law.

- 5. (New section) a. There is hereby created and established in the Department of the Treasury a separate nonlapsing fund to be known as the "Dedicated Cigarette Tax Revenue Fund." During the State fiscal year beginning July 1, 2006 and during each succeeding State fiscal year in which the authority has outstanding bonds or refunding bonds which have been issued pursuant to this act or is obligated to make any payments under any contract or agreement entered into by the authority pursuant of subsection c. of section 4 of this act, the State Treasurer shall credit to such Fund, on a monthly basis, an amount equivalent to the dedicated cigarette tax revenues received by the State during each calendar month of such fiscal year. Provided however, that:
- (1) no credits of dedicated cigarette tax revenues shall be made to the Dedicated Cigarette Tax Revenue Fund in any State fiscal year until the deposits of revenue from the cigarette tax required by section 4 of P.L.1997, c.264 (C.26:2H-18.58g) into the Health Care Subsidy Fund have been fully made in such fiscal year, and
- (2) in each month of a State fiscal year beginning after the month in which the final deposits of revenue from the cigarette tax required by section 4 of P.L.1997, c.264 (C.26:2H-18.58g) into the Health Care Subsidy Fund have been fully made for such fiscal year, the State Treasurer shall credit to the Dedicated Cigarette Tax Revenue Fund an amount equivalent to all revenue collected by the State from the cigarette tax during such calendar month until the amount credited to the Dedicated Cigarette Tax Revenue Fund from the beginning of such fiscal year equals the amount that would have been credited to such Fund since the beginning of such fiscal year in accordance with the preceding sentence if the deposits of revenue from the cigarette tax required by section 4 of P.L.1997, c.264 (C.26:2H-18.58g) into the Health Care Subsidy Fund were not required to have been made.
- b. In each State fiscal year during which the authority has outstanding bonds or refunding bonds which have been issued pursuant to this act or is obligated to make any payments under any contract or agreement entered into by the authority pursuant of subsection c. of section 4 of this act, the State Treasurer shall pay to

the authority solely from the Dedicated Cigarette Tax Revenue Fund in accordance with the provisions of any contract between the authority and the State Treasurer authorized and entered into pursuant to section 6 of this act, an amount equal to the debt service payable on the authority's then outstanding bonds or refunding bonds issued pursuant to this act during such fiscal year and any amounts required to be paid by the authority during such fiscal year under any contract or agreement entered into by the authority pursuant of subsection c. of section 4 of this act and such other additional amounts as shall be authorized by this act and required to be paid to the authority pursuant to any contract between the authority and the State Treasurer authorized and entered into pursuant to section 6 of this act; provided, however, that the payment of all such amounts to the authority shall be subject to and dependent upon appropriations being made from time to time by the Legislature of the amounts thereof for the purposes of this act. Notwithstanding any other provision of any law, rule, regulation or order to the contrary, the authority shall be paid only such amounts as shall be required by the provisions of any contract between the authority and the State Treasurer authorized and entered into pursuant to section 6 of this act and the incurrence of any obligation of the State under any such contract, including any payments to be made thereunder from the Dedicated Cigarette Tax Revenue Fund, shall be subject to and dependent upon appropriations being made from time to time by the Legislature for the purposes of this act.

c. If the authority no longer has outstanding bonds or refunding bonds which have been issued pursuant to this act and is no longer obligated to make any payments under any contract or agreement entered into by the authority pursuant of subsection c. of section 4 of this act or to pay any other costs, fees, expenses, liabilities and other obligations incurred by the authority and the State pursuant to this act, then all monies on deposit in the Dedicated Cigarette Tax Revenue Fund shall be transferred to the General Fund.

6. (New section) The State Treasurer and the authority are authorized to enter into one or more contracts to implement the payment arrangement that is provided for in section 5 of this act. The contract or contracts shall provide for payment by the State Treasurer of the amounts required to be paid from the Dedicated Cigarette Tax Revenue Fund pursuant to section 5 of this act and shall set forth the procedure for the transfer of moneys for the purpose of paying such amounts. The contract or contracts shall contain such terms and conditions as are determined by the authority and the State Treasurer, and shall include, but not be limited to, terms and conditions necessary and desirable to secure any bonds or refunding bonds of the authority issued pursuant to this act or any obligations of the authority under

1 any contract or agreement entered into by the authority pursuant of 2 subsection c. of section 4 of this act; provided however, that 3 notwithstanding any other provision of any law, rule, regulation or 4 order to the contrary, the authority shall be paid only such amounts as shall be required by the provisions of any contract or contracts, and 5 the incurrence of any obligation of the State under any such contract 6 7 or contracts, including any payments to be made thereunder from the 8 Dedicated Cigarette Tax Revenue Fund, which shall be subject to and

10 Legislature for the purposes of this act.

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7. (New section) There is hereby created and established in the Department of the Treasury a separate non-lapsing fund to be known as the "Cigarette Tax Securitization Fund." Revenue derived from the proceeds of bonds issued by the authority pursuant to this act may be deposited into the Cigarette Tax Securitization Fund and balances therein may be transferred to the General Fund.

dependent upon appropriations being made from time to time by the

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- 8. Section 4 of P.L.1997, c.264 (C.26:2H-18.58g) is amended to read as follows:
 - 4. Notwithstanding the provisions of any other law to the contrary,
- 22 <u>a.</u> commencing July 1, 1998 <u>and ending June 30, 2006</u>: after the
- 23 deposit required pursuant to section 5 of P.L.1982, c.40
- 24 (C.54:40A-37.1), the first \$150,000,000 of revenue collected annually
- 25 from the cigarette tax imposed pursuant to P.L.1948, c.65
- 26 (C.54:40A-1 et seq.) and the first \$5,000,000 of revenue collected
- 27 annually from the "Tobacco Products Wholesale Sales and Use Tax
- 28 Act." P.L.1990, c.39 (C.54:40B-1 et seq.), shall be deposited into the
- 29 Health Care Subsidy Fund established pursuant to section 8 of
- 30 P.L.1992, c.160 (C.26:2H-18.58); and the next \$390,000,000 of
- 31 revenue collected annually from the cigarette tax imposed pursuant to
- 32 P.L.1948, c.65 (C.54:40A-1 et seq.) shall be appropriated annually for
- 33 health programs, and the next \$50,000,000 of revenue collected
- annually from the cigarette tax imposed pursuant to P.L.1948, c.65
- 35 (C.54:40A-1 et seq.) shall be appropriated annually to the New Jersey
- 36 Economic Development Authority for payment of debt service
- 37 incurred by the authority for school facilities projects and in fiscal
- 38 years commencing July 1, 2002 and July 1, 2003, the next \$30,000,000
- 39 of revenue collected annually from the cigarette tax imposed pursuant
- 40 to P.L.1948, c.65 (C.54:40A-1 et seq.) shall be directed to the
- 41 Department of Health and Senior Services to fund anti-smoking
- 42 initiatives, except that the amount shall be \$40,000,000 in the fiscal
- 43 year commencing July 1, 2004 and \$45,000,000 in the fiscal [years]
- 44 <u>year commencing July 1, 2005 [and thereafter] ; and</u>
- b. commencing with fiscal years beginning on and after July 1,
- 46 2006, after the deposit required pursuant to section 5 of P.L.1982,

- 1 <u>c.40 (C.54:40A-37.1)</u>, the first \$150,000,000 of revenue collected
- 2 annually from the cigarette tax imposed pursuant to P.L.1948, c.65
- 3 (C.54:40A-1 et seq.) and the first \$5,000,000 of revenue collected
- 4 annually from the "Tobacco Products Wholesale Sales and Use Tax
- 5 Act," P.L.1990, c.39 (C.54:40B-1 et seq.), shall be deposited into the
- 6 Health Care Subsidy Fund established pursuant to section 8 of
- 7 P.L.1992, c.160 (C.26:2H-18.58).
- 8 (cf: P.L.2003, c.115, s.3)

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9. (New section) The provisions of this act shall be severable, and if any of the provisions hereof shall be held to be unconstitutional or otherwise invalid, such decision shall not affect the validity of any of the remaining provisions of this act.

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15 10. This act shall take effect immediately.

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STATEMENT

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20 This bill authorizes the New Jersey Economic Development 21 Authority ("EDA") to issue bonds, notes or other obligations 22 ("bonds") primarily for the purpose of providing revenue to meet State 23 appropriations in any State fiscal year commencing on or after July 1, 24 2004. This bill also authorizes the EDA to issue refunding bonds, 25 notes or other obligations to refinance any bonds previously issued or 26 entered into by the EDA pursuant to this bill. Proceeds of the bonds 27 or refunding bonds may also be used to fund any capitalized interest 28 on such bonds or refunding bonds or any reserve or other fund 29 established by the EDA to further secure such bonds or refunding 30 bonds, and to pay all costs, fees and other expenses related to, or 31 incurred by the EDA or the State in connection with the issuance 32 thereof.

This bill requires the EDA to establish and maintain a Cigarette Tax Securitization Proceeds Fund into which shall be deposited the proceeds from the sale of all bonds (other than refunding bonds) issued by the EDA which are remaining after any required deposit to any reserve or other fund and after the payment of all costs, fees and other expenses related to, or incurred by the EDA or the State in connection with, the issuance of such bonds or any refunding bonds. Amounts on deposit in the Cigarette Tax Securitization Proceeds Fund are to be withdrawn by the EDA from time to time and paid to the State Treasurer for deposit into either the General Fund of the State or the Cigarette Tax Securitization Fund created by this bill, as determined by the State Treasurer, and used for any lawful purpose of the State for which moneys on deposit in the General Fund may be used. All amounts withdrawn from the Cigarette Tax Securitization Proceeds

Fund and deposited into the General Fund of the State shall represent

2 financial resources of the State and revenues of the State upon deposit

3 into the General Fund.

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4 The bonds and refunding bonds issued by the EDA are payable 5 solely from a dedicated portion of the revenue collected by the State during each State fiscal year beginning on and after July 1, 2006 from 6 7 the cigarette tax imposed by the State pursuant to P.L.1948, c.65, as 8 amended and supplemented, on the sale, use or possession for sale or 9 use within the State of each cigarette. The dedicated portion of the 10 cigarette tax revenues received by the State in each fiscal year 11 commencing on and after July 1, 2006 are credited to a Dedicated 12 Cigarette Tax Revenue Fund created in the Department of the 13 Treasury pursuant to this bill.

14 In each State fiscal year during which the EDA has outstanding 15 bonds or refunding bonds or is obligated to make any payments under any contract or agreement entered into pursuant to this bill, the State 16 17 Treasurer shall pay to the EDA, solely from amounts on deposit in the Dedicated Cigarette Tax Revenue Fund, an amount equal to the debt 18 19 service payable on the outstanding bonds or refunding bonds during 20 such fiscal year and any amounts required to be paid by the EDA 21 during such fiscal year under any such contract or agreement and such 22 other additional amounts as shall be authorized by this bill; provided, 23 however, that the payment of all such amounts to the EDA is subject to and dependent upon appropriations being made from time to time 24 by the Legislature. Since the State Treasurer is only authorized to pay 25 26 the EDA from amounts on deposit in the Dedicated Cigarette Tax 27 Revenue Fund, the holder of the bonds or refunding bonds is accepting 28 the risk that the amounts on deposit in such Fund will be sufficient to make all such required payments thereon. 29

This bill also authorizes the EDA and the State Treasurer to enter into a contract or contracts to implement the payment arrangement provided for in this bill. The contract or contracts shall require the State Treasurer to pay the proper amounts and shall establish the procedures for transferring moneys for payment; provided, however, that the incurrence of any obligation of the State under the contract, including payments from the Dedicated Cigarette Tax Revenue Fund, shall be subject to appropriations made by the Legislature.

The bonds or refunding bonds must be authorized by resolution. The resolution shall stipulate, among other things: the manner of execution and form of the bonds; whether the bonds are in one or more series; the date or dates of issue; the time or times of maturity; the rate or rates of interest payable on the bonds, which may be fixed or variable; the denominations in which the bonds are issued; the conversion or registration privileges; the sources, medium and place of payment; and the terms of redemption.

The bonds may be sold at a public or private sale at a price or

prices determined by the EDA. The EDA is authorized to enter into any agreements necessary or desirable to effectuate the purposes of this bill, including agreements to sell bonds or refunding bonds.

In connection with bonds or refunding bonds, the EDA may enter into any revolving credit agreement, agreement establishing a line of credit or letter of credit, reimbursement agreement, interest rate exchange agreement, currency exchange agreement, interest rate floor or cap, options, puts or calls to hedge payment, currency, rate, spread or similar exposure, or similar agreements (and in connection therewith, agreements establishing a line of credit, letter of credit, insurance or relating to the collateralization of the obligations thereunder), float agreements, forward agreements, insurance contract, surety bond, commitment to purchase or sell bonds, purchase or sale agreement, or commitments or other contracts or agreements and other security agreements as shall be determined and approved by the EDA.

Any bonds or refunding bonds issued by the EDA pursuant to this bill would be special and limited obligations of the EDA. The bonds or refunding bonds would not be a debt or liability of the State or any political subdivision thereof other than a special and limited obligation of the EDA, and they must contain a statement on their face to that effect.

Subject to the approval of the State Treasurer, the EDA is authorized to engage bond counsel, financial advisors and experts, placement agents, underwriters, trustees, verification agents, remarketing agents, auction agents, broker-dealers, appraisers, and such other advisors, consultants and agents as may be necessary to effectuate the purposes of this bill.

The bonds issued under this bill are deemed to be for an essential governmental purpose, and the interest thereon and the income derived from funds to pay or secure the payment of the bonds shall be exempt from all State taxes, except transfer inheritance and estate taxes.

The State pledges with the holders of the bonds or refunding bonds under this bill that it will not change the rights or powers of the EDA or the State Treasurer in any way that would jeopardize the interest of the holders or inhibit the EDA or the Treasurer from performing the terms of the bond agreements. Failure of the State to appropriate moneys for this bill shall not be deemed a violation of this section.

42 The "Cigarette Tax Securitization Act of 2004."

ASSEMBLY, No. 3108

STATE OF NEW JERSEY 211th LEGISLATURE

INTRODUCED JUNE 21, 2004

Sponsored by:
Assemblyman ALBIO SIRES
District 33 (Hudson)
Assemblyman JOSEPH J. ROBERTS, JR.
District 5 (Camden and Gloucester)

Co-Sponsored by: Senator Kenny

SYNOPSIS

The "Cigarette Tax Securitization Act of 2004."

CURRENT VERSION OF TEXT



(Sponsorship Updated As Of: 6/25/2004)

1	AN ACT such a visite of the isomerous of six and to top as a writing time hands
1 2	AN ACT authorizing the issuance of cigarette tax securitization bonds,
3	notes or other obligations by the New Jersey Economic
3 4	Development Authority for the purposes of providing revenue to meet appropriations in any State fiscal year commencing on or after
5	July 1, 2004, providing a source of payment and security for such
6	bonds, notes or other obligations, supplementing P.L.1974, c.80
7	(C.34:1B-1 et seq.) and amending P.L.1997, c.264
8	(C.34.1B-1 ct seq.) and amending 1.L.1777, C.204
9	BE IT ENACTED by the Senate and General Assembly of the State
10	of New Jersey:
11	of them belief.
12	1. (New section) This act shall be known and may be cited as the
13	"Cigarette Tax Securitization Act of 2004."
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15	2. (New section) The following words or terms as used in this act
16	shall have the following meanings unless a different meaning clearly
17	appears from the context:
18	"Authority" means the New Jersey Economic Development
19	Authority created pursuant to P.L.1974, c.80 (C.34:1B-1 et seq.);
20	"Bonds" means any bonds, notes or other obligations issued or
21	entered into by the authority pursuant to this act;
22	"Cigarette Tax" means the tax imposed by the State pursuant to the
23	"Cigarette Tax Act," P.L.1948, c.65 (C.54:40A-1 et seq.), as amended
24	and supplemented, on the sale, use or possession for sale or use within
25	the State of each cigarette;
26	"Cigarette Tax Securitization Fund" means the fund by that name
27	created and established pursuant to section 7 of this act;
28	"Cigarette Tax Securitization Proceeds Fund" means the fund by
29	that name created and established pursuant to section 3 of this act;
30	"Dedicated Cigarette Tax Revenue Fund" means the fund by that
31	name created and established pursuant to section 5 of this act;
32	"Dedicated Cigarette Tax Revenues" means an amount equal to the
33	revenue collected by the State during each State fiscal year beginning
34	on and after July 1, 2006 from \$0.0325 of the cigarette tax; and
35	"Refunding Bonds" means any bonds, notes or other obligations
36	issued by the authority to refinance bonds, notes or other obligations
37	previously issued or entered into by the authority pursuant to this act.
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39	3. (New section) a. The authority shall establish and maintain a
40	special nonlapsing fund to be known as the "Cigarette Tax
41	Securitization Proceeds Fund" into which shall be deposited the
42	following moneys:

 $\label{lem:explanation} \textbf{EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and intended to be omitted in the law.}$

(1) the proceeds from the sale of all bonds (other than refunding

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- 1 bonds) issued by the authority pursuant to this act which are remaining
- 2 after any required deposit to any reserve or other fund established for
- 3 such bonds or any refunding bonds in accordance with subsection a.
- 4 of section 4 of this act and after the payment of all costs, fees and
- 5 other expenses related to, or incurred by the authority or the State in
- 6 connection with, the issuance of such bonds or any refunding bonds;
- 7 (2) any amounts which shall be appropriated by the Legislature for 8 the purposes of such fund; and
 - (3) any other amounts or funds which the authority shall determine to deposit into such fund.

Moneys on deposit in the Cigarette Tax Securitization Proceeds Fund shall be invested in such obligations as the authority may determine or as shall otherwise be provided in any contract between the authority and the State Treasurer authorized and entered into pursuant to section 6 of this act, and interest or other earnings on any such investments shall be credited to such fund.

Amounts on deposit in the Cigarette Tax Securitization Proceeds Fund shall be withdrawn by the authority from time to time, upon written request of the State Treasurer or as otherwise provided in any contract between the authority and the State Treasurer authorized and entered into pursuant to section 6 of this act, and paid to the State Treasurer for deposit into either the General Fund of the State or the Cigarette Tax Securitization Fund, as determined by the State Treasurer, and used for any lawful purpose of the State for which moneys on deposit in the General Fund may be used. All amounts withdrawn from the Cigarette Tax Securitization Proceeds Fund and deposited into the General Fund of the State as provided in this subsection shall represent financial resources and revenues of the State from that fund as certified by the Governor pursuant to Article VIII, Section II, paragraph 2 of the State Constitution for the State annual appropriation act for such State fiscal year, and as may be applicable for such annual appropriation act as may be amended and supplemented from time to time. Notwithstanding any provision of this subsection to the contrary, the State Treasurer shall not request the authority to pay, and the authority shall not pay, to the State Treasurer during any State fiscal year amounts on deposit in the Cigarette Tax Securitization Proceeds Fund which are in excess of the amounts anticipated as revenues from such fund.

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- 4. (New section) Notwithstanding the provisions of any law, rule, regulation or order to the contrary:
- a. The authority shall have the power, pursuant to and in accordance with the provisions of this act and P.L.1974, c.80 (C.34:1B-1 et seq.), to issue bonds and refunding bonds, incur indebtedness and borrow money secured, in whole or in part, by money received pursuant to this act for the purpose of providing funds

1 (1) for deposit into the Cigarette Tax Securitization Proceeds 2 Fund;

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- (2) in the case of refunding bonds, to apply to the refunding, purchase or payment of any bonds issued pursuant to this act;
- 5 (3) to fund any capitalized interest on such bonds or refunding 6 bonds;
 - (4) to fund any reserve or other fund as may be established by the authority for such bonds or refunding bonds and to further secure such bonds and refunding bonds as may be determined by the authority; and
 - (5) to pay all costs, fees and other expenses related to, or incurred by the authority or the State in connection with, the issuance of such bonds or refunding bonds.

13 b. The authority may, in any resolution authorizing the issuance of 14 bonds or refunding bonds issued by the authority pursuant to this act, 15 pledge any contract entered into with the State Treasurer pursuant to section 6 of this act, or any part thereof, to secure the payment, 16 purchase or redemption of bonds or refunding bonds or any 17 18 obligations of the authority under any contract or agreement entered 19 into by the authority pursuant of subsection c. of this section 4, and 20 covenant as to the use and disposition of money available to the 21 authority for the payment, purchase or redemption of bonds and 22 refunding bonds and the payment of any obligations of the authority 23 under any contract or agreement entered into by the authority pursuant 24 to subsection c. of this section 4. All costs, fees and other expenses 25 related to, or incurred by the authority or the State in connection with, 26 the issuance of bonds or refunding bonds by the authority for the 27 purposes set forth in this act may be paid by the authority from 28 amounts it receives from the proceeds of the bonds or refunding bonds 29 and from amounts it receives pursuant to sections 5 and 6 of this act, 30 which costs, fees and other expenses may include, but are not limited 31 to, any initial or annual administrative costs and fees of the authority 32 attributable to any bonds or refunding bonds issued pursuant to this 33 act, all legal, accounting, trustee or other professional fees, costs and 34 expenses, and all other costs, fees, expenses, liabilities or obligations 35 attributable to any agreement, contract or other commitment described 36 in subsection c. of this section and any required rebate or other payment to the United States of America. The bonds or refunding 37 38 bonds shall be authorized by resolution adopted by the authority, 39 which shall stipulate the manner of execution and form of the bonds, 40 whether the bonds or refunding bonds are to be issued in one or more 41 series, the date or dates of issue, time or times of maturity, which shall 42 not exceed 40 years, the rate or rates of interest payable on the bonds, 43 which may be at fixed rates or variable rates, and which interest may 44 be current interest or may accrue, the denomination or denominations 45 in which the bonds are issued, conversion or registration privileges, the sources and medium of payment and place or places of payment, 46

redemption, privileges of exchangeability interchangeability, and entitlement to priorities of payment or security in the amounts to be received by the authority pursuant to sections 5 and 6 of this act. The bonds may be sold at a public or private sale at a price or prices determined by the authority. The authority is authorized to enter into any agreements necessary or desirable to effectuate the purposes of this section, including agreements to sell bonds or refunding bonds to any person and to comply with the laws of any jurisdiction relating thereto.

- c. In connection with any bonds or refunding bonds issued or to be issued pursuant to this act, the authority may also enter into any revolving credit agreement, agreement establishing a line of credit or letter of credit, reimbursement agreement, interest rate exchange agreement, currency exchange agreement, interest rate floor or cap, options, puts or calls to hedge payment, currency, rate, spread or similar exposure, or similar agreements (and in connection therewith, agreements establishing a line of credit, letter of credit, insurance or relating to the collateralization of the obligations thereunder), float agreements, forward agreements, insurance contract, surety bond, commitment to purchase or sell bonds, purchase or sale agreement, or commitments or other contracts or agreements and other security agreements as shall be determined and approved by the authority.
- d. No resolution adopted by the authority authorizing the issuance of bonds or refunding bonds pursuant to this act shall be adopted or otherwise made effective without the approval in writing of the State Treasurer. Except as provided by subsection i. of section 4 of P.L.1974, c.80 (C.34:1B-4), bonds or refunding bonds may be issued without obtaining the consent of any department, division, commission, board, bureau or agency of the State, other than the approval as required by this subsection, and without any other proceedings or the occurrence of any other conditions or other things other than those proceedings, conditions or things which are specifically required by this act.
- e. Bonds and refunding bonds issued by the authority pursuant to this act shall be special and limited obligations of the authority payable from, and secured by, such funds and moneys determined by the authority in accordance with this section. Neither the members of the authority nor any other person executing the bonds or refunding bonds shall be personally liable with respect to payment of interest and principal on these bonds or refunding bonds. Bonds or refunding bonds issued pursuant to the provisions of this act shall not be a debt or liability of the State or any agency or instrumentality thereof, other than a special and limited obligation of the authority, either legal, moral or otherwise, and nothing contained in this act shall be construed to authorize the authority to incur any indebtedness on behalf of or in any way to obligate the State or any political

1 subdivision thereof other than the authority, and all bonds and 2 refunding bonds issued by the authority shall contain a statement to 3 that effect on their face.

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- f. The authority is authorized to engage, subject to the approval of the State Treasurer and in such manner as the State Treasurer shall determine, the services of bond counsel, financial advisors and experts, placement agents, underwriters, trustees, verification agents, remarketing agents, auction agents, broker-dealers, appraisers, and such other advisors, consultants and agents as may be necessary to effectuate the purposes of this act.
- g. All bonds or refunding bonds issued by the authority pursuant to this act are deemed to be issued by a body corporate and politic of the State for an essential governmental purpose, and the interest thereon and the income derived from all funds, revenues, incomes and other moneys received for or to be received by the authority and pledged and available to pay or secure the payment of bonds or refunding bonds and the interest thereon, shall be exempt from all taxes levied pursuant to the provisions of Title 54 of the Revised Statutes or Title 54A of the New Jersey Statutes, except for transfer inheritance and estate taxes levied pursuant to Subtitle 5 of Title 54 of the Revised Statutes.
- h. The State hereby pledges and covenants with the holders of any bonds or refunding bonds issued pursuant to the provisions of this act, that it will not limit or alter the rights or powers vested in the authority by this act, nor limit or alter the rights or powers of the State Treasurer in any manner which would jeopardize the interest of the holders or any trustee of such holders, or inhibit or prevent performance or fulfillment by the authority or the State Treasurer with respect to the terms of any agreement made with the holders of these bonds or refunding bonds or agreements made pursuant to subsection c. of this section, except that the failure of the Legislature to appropriate moneys for any purpose of this act shall not be deemed a violation of this section.
- i. Notwithstanding any restriction contained in any other law, rule, regulation or order to the contrary, the State and all political subdivisions of the State, their officers, boards, commissioners, departments or other agencies, all banks, bankers, trust companies, savings banks and institutions, building and loan associations, saving and loan associations, investment companies and other persons carrying on a banking or investment business, all insurance companies, insurance associations and other persons carrying on an insurance 42 business, and all executors, administrators, guardians, trustees and 43 other fiduciaries, and all other persons whatsoever who now are or 44 may hereafter be authorized to invest in bonds or other obligations of 45 the State, may properly and legally invest any sinking funds, moneys or other funds, including capital, belonging to them or within their 46

1 control, in any bonds or refunding bonds issued by the authority under

- 2 the provisions of this act; and said bonds and refunding bonds are
- 3 hereby made securities which may properly and legally be deposited
- 4 with, and received by any State or municipal officers or agency of the
- 5 State, for any purpose for which the deposit of bonds or other
- 6 obligations of the State is now, or may hereafter be, authorized by law.

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8 5. (New section) a. There is hereby created and established in the 9 Department of the Treasury a separate nonlapsing fund to be known

- 10 as the "Dedicated Cigarette Tax Revenue Fund." During the State
- 11 fiscal year beginning July 1, 2006 and during each succeeding State
- fiscal year in which the authority has outstanding bonds or refunding 12 13 bonds which have been issued pursuant to this act or is obligated to
- 14 make any payments under any contract or agreement entered into by
- 15 the authority pursuant of subsection c. of section 4 of this act, the
- State Treasurer shall credit to such Fund, on a monthly basis, an 16
- amount equivalent to the dedicated cigarette tax revenues received by 17
- 18 the State during each calendar month of such fiscal year. Provided
- 19 however, that:
- 20 (1) no credits of dedicated cigarette tax revenues shall be made to
- 21 the Dedicated Cigarette Tax Revenue Fund in any State fiscal year
- 22 until the deposits of revenue from the cigarette tax required by section 23
 - 4 of P.L.1997, c.264 (C.26:2H-18.58g) into the Health Care Subsidy
- Fund have been fully made in such fiscal year, and 24
- 25 (2) in each month of a State fiscal year beginning after the month
- 26 in which the final deposits of revenue from the cigarette tax required
- 27 by section 4 of P.L.1997, c.264 (C.26:2H-18.58g) into the Health
- Care Subsidy Fund have been fully made for such fiscal year, the State 28
- 29 Treasurer shall credit to the Dedicated Cigarette Tax Revenue Fund
- 30 an amount equivalent to all revenue collected by the State from the
- cigarette tax during such calendar month until the amount credited to 31 32 the Dedicated Cigarette Tax Revenue Fund from the beginning of such
- 33 fiscal year equals the amount that would have been credited to such
- 34 Fund since the beginning of such fiscal year in accordance with the
- preceding sentence if the deposits of revenue from the cigarette tax 35
- required by section 4 of P.L.1997, c.264 (C.26:2H-18.58g) into the 36
- 37 Health Care Subsidy Fund were not required to have been made.
- 38 In each State fiscal year during which the authority has
- 39 outstanding bonds or refunding bonds which have been issued 40 pursuant to this act or is obligated to make any payments under any
- 41 contract or agreement entered into by the authority pursuant of
- 42 subsection c. of section 4 of this act, the State Treasurer shall pay to
- 43 the authority solely from the Dedicated Cigarette Tax Revenue Fund
- 44 in accordance with the provisions of any contract between the
- 45 authority and the State Treasurer authorized and entered into pursuant
- 46 to section 6 of this act, an amount equal to the debt service payable on

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1 the authority's then outstanding bonds or refunding bonds issued 2 pursuant to this act during such fiscal year and any amounts required 3 to be paid by the authority during such fiscal year under any contract 4 or agreement entered into by the authority pursuant of subsection c. of section 4 of this act and such other additional amounts as shall be 5 6 authorized by this act and required to be paid to the authority pursuant to any contract between the authority and the State Treasurer 7 8 authorized and entered into pursuant to section 6 of this act; provided, 9 however, that the payment of all such amounts to the authority shall 10 be subject to and dependent upon appropriations being made from time 11 to time by the Legislature of the amounts thereof for the purposes of 12 this act. Notwithstanding any other provision of any law, rule, 13 regulation or order to the contrary, the authority shall be paid only 14 such amounts as shall be required by the provisions of any contract 15 between the authority and the State Treasurer authorized and entered into pursuant to section 6 of this act and the incurrence of any 16 obligation of the State under any such contract, including any 17 payments to be made thereunder from the Dedicated Cigarette Tax 18 19 Revenue Fund, shall be subject to and dependent upon appropriations 20 being made from time to time by the Legislature for the purposes of 21

c. If the authority no longer has outstanding bonds or refunding bonds which have been issued pursuant to this act and is no longer obligated to make any payments under any contract or agreement entered into by the authority pursuant of subsection c. of section 4 of this act or to pay any other costs, fees, expenses, liabilities and other obligations incurred by the authority and the State pursuant to this act, then all monies on deposit in the Dedicated Cigarette Tax Revenue Fund shall be transferred to the General Fund.

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6. (New section) The State Treasurer and the authority are authorized to enter into one or more contracts to implement the payment arrangement that is provided for in section 5 of this act. The contract or contracts shall provide for payment by the State Treasurer of the amounts required to be paid from the Dedicated Cigarette Tax Revenue Fund pursuant to section 5 of this act and shall set forth the procedure for the transfer of moneys for the purpose of paying such amounts. The contract or contracts shall contain such terms and conditions as are determined by the authority and the State Treasurer, and shall include, but not be limited to, terms and conditions necessary and desirable to secure any bonds or refunding bonds of the authority issued pursuant to this act or any obligations of the authority under any contract or agreement entered into by the authority pursuant of subsection c. of section 4 of this act; provided however, that notwithstanding any other provision of any law, rule, regulation or order to the contrary, the authority shall be paid only such amounts as

- shall be required by the provisions of any contract or contracts, and
- 2 the incurrence of any obligation of the State under any such contract
- 3 or contracts, including any payments to be made thereunder from the
- 4 Dedicated Cigarette Tax Revenue Fund, which shall be subject to and
- 5 dependent upon appropriations being made from time to time by the
- 6 Legislature for the purposes of this act.

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- 7. (New section) There is hereby created and established in the Department of the Treasury a separate non-lapsing fund to be known as the "Cigarette Tax Securitization Fund." Revenue derived from the
- proceeds of bonds issued by the authority pursuant to this act may be
- 12 deposited into the Cigarette Tax Securitization Fund and balances
- 13 therein may be transferred to the General Fund.

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- 8. Section 4 of P.L.1997, c.264 (C.26:2H-18.58g) is amended to read as follows:
 - 4. Notwithstanding the provisions of any other law to the contrary,
- a. commencing July 1, 1998 and ending June 30, 2006: after the
- 19 deposit required pursuant to section 5 of P.L.1982, c.40
- 20 (C.54:40A-37.1), the first \$150,000,000 of revenue collected annually
- 21 from the cigarette tax imposed pursuant to P.L.1948, c.65
- 22 (C.54:40A-1 et seq.) and the first \$5,000,000 of revenue collected
- 23 annually from the "Tobacco Products Wholesale Sales and Use Tax
- 24 Act." P.L.1990, c.39 (C.54:40B-1 et seq.), shall be deposited into the
- 25 Health Care Subsidy Fund established pursuant to section 8 of
- 26 P.L.1992, c.160 (C.26:2H-18.58); and the next \$390,000,000 of
- 27 revenue collected annually from the cigarette tax imposed pursuant to
- 28 P.L.1948, c.65 (C.54:40A-1 et seq.) shall be appropriated annually for
- 29 health programs, and the next \$50,000,000 of revenue collected
- annually from the cigarette tax imposed pursuant to P.L.1948, c.65
- 31 (C.54:40A-1 et seq.) shall be appropriated annually to the New Jersey
- 32 Economic Development Authority for payment of debt service
- incurred by the authority for school facilities projects and in fiscal
- 34 years commencing July 1, 2002 and July 1, 2003, the next \$30,000,000
- of revenue collected annually from the cigarette tax imposed pursuant
- 36 to P.L.1948, c.65 (C.54:40A-1 et seq.) shall be directed to the
- 37 Department of Health and Senior Services to fund anti-smoking
- initiatives, except that the amount shall be \$40,000,000 in the fiscal
- 39 year commencing July 1, 2004 and \$45,000,000 in the fiscal [years]
- 40 <u>year commencing July 1, 2005 [and thereafter] : and</u>
- b. commencing with fiscal years beginning on and after July 1,
- 42 2006, after the deposit required pursuant to section 5 of P.L.1982,
- 43 <u>c.40 (C.54:40A-37.1)</u>, the first \$150,000,000 of revenue collected
- 44 annually from the cigarette tax imposed pursuant to P.L.1948, c.65
- 45 (C.54:40A-1 et seq.) and the first \$5,000,000 of revenue collected
- 46 <u>annually from the "Tobacco Products Wholesale Sales and Use Tax</u>

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1 Act," P.L.1990, c.39 (C.54:40B-1 et seq.), shall be deposited into the 2 Health Care Subsidy Fund established pursuant to section 8 of 3 P.L.1992, c.160 (C.26:2H-18.58). 4 (cf: P.L.2003, c.115, s.3) 5 6 9. (New section) The provisions of this act shall be severable, and 7 if any of the provisions hereof shall be held to be unconstitutional or 8 otherwise invalid, such decision shall not affect the validity of any of 9 the remaining provisions of this act. 10 11 10. This act shall take effect immediately. 12 13 14 **STATEMENT** 15 16 This bill authorizes the New Jersey Economic Development Authority ("EDA") to issue bonds, notes or other obligations 17 18 ("bonds") primarily for the purpose of providing revenue to meet State 19 appropriations in any State fiscal year commencing on or after July 1, 20 2004. This bill also authorizes the EDA to issue refunding bonds, 21 notes or other obligations to refinance any bonds previously issued or 22 entered into by the EDA pursuant to this bill. Proceeds of the bonds 23 or refunding bonds may also be used to fund any capitalized interest on such bonds or refunding bonds or any reserve or other fund 24 25 established by the EDA to further secure such bonds or refunding 26 bonds, and to pay all costs, fees and other expenses related to, or 27 incurred by the EDA or the State in connection with the issuance 28 thereof. 29 This bill requires the EDA to establish and maintain a Cigarette Tax 30 Securitization Proceeds Fund into which shall be deposited the proceeds from the sale of all bonds (other than refunding bonds) issued 31 32 by the EDA which are remaining after any required deposit to any 33 reserve or other fund and after the payment of all costs, fees and other 34 expenses related to, or incurred by the EDA or the State in connection with, the issuance of such bonds or any refunding bonds. Amounts on 35 deposit in the Cigarette Tax Securitization Proceeds Fund are to be 36 37 withdrawn by the EDA from time to time and paid to the State 38 Treasurer for deposit into either the General Fund of the State or the 39 Cigarette Tax Securitization Fund created by this bill, as determined 40 by the State Treasurer, and used for any lawful purpose of the State 41 for which moneys on deposit in the General Fund may be used. All amounts withdrawn from the Cigarette Tax Securitization Proceeds 42 Fund and deposited into the General Fund of the State shall represent 43 44 financial resources of the State and revenues of the State upon deposit 45 into the General Fund.

The bonds and refunding bonds issued by the EDA are payable

1 solely from a dedicated portion of the revenue collected by the State

- 2 during each State fiscal year beginning on and after July 1, 2006 from
- 3 the cigarette tax imposed by the State pursuant to P.L.1948, c.65, as
- 4 amended and supplemented, on the sale, use or possession for sale or
- 5 use within the State of each cigarette. The dedicated portion of the
- 6 cigarette tax revenues received by the State in each fiscal year
- 7 commencing on and after July 1, 2006 are credited to a Dedicated
- 8 Cigarette Tax Revenue Fund created in the Department of the
- 9 Treasury pursuant to this bill.

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10 In each State fiscal year during which the EDA has outstanding 11 bonds or refunding bonds or is obligated to make any payments under any contract or agreement entered into pursuant to this bill, the State 12 13 Treasurer shall pay to the EDA, solely from amounts on deposit in the 14 Dedicated Cigarette Tax Revenue Fund, an amount equal to the debt 15 service payable on the outstanding bonds or refunding bonds during such fiscal year and any amounts required to be paid by the EDA 16 17 during such fiscal year under any such contract or agreement and such 18 other additional amounts as shall be authorized by this bill; provided, 19 however, that the payment of all such amounts to the EDA is subject 20 to and dependent upon appropriations being made from time to time 21 by the Legislature. Since the State Treasurer is only authorized to pay 22 the EDA from amounts on deposit in the Dedicated Cigarette Tax 23 Revenue Fund, the holder of the bonds or refunding bonds is accepting

This bill also authorizes the EDA and the State Treasurer to enter into a contract or contracts to implement the payment arrangement provided for in this bill. The contract or contracts shall require the State Treasurer to pay the proper amounts and shall establish the procedures for transferring moneys for payment; provided, however, that the incurrence of any obligation of the State under the contract, including payments from the Dedicated Cigarette Tax Revenue Fund, shall be subject to appropriations made by the Legislature.

the risk that the amounts on deposit in such Fund will be sufficient to

make all such required payments thereon.

The bonds or refunding bonds must be authorized by resolution. The resolution shall stipulate, among other things: the manner of execution and form of the bonds; whether the bonds are in one or more series; the date or dates of issue; the time or times of maturity; the rate or rates of interest payable on the bonds, which may be fixed or variable; the denominations in which the bonds are issued; the conversion or registration privileges; the sources, medium and place of payment; and the terms of redemption.

The bonds may be sold at a public or private sale at a price or prices determined by the EDA. The EDA is authorized to enter into any agreements necessary or desirable to effectuate the purposes of this bill, including agreements to sell bonds or refunding bonds.

In connection with bonds or refunding bonds, the EDA may enter

- 1 into any revolving credit agreement, agreement establishing a line of
- 2 credit or letter of credit, reimbursement agreement, interest rate
- 3 exchange agreement, currency exchange agreement, interest rate floor
- 4 or cap, options, puts or calls to hedge payment, currency, rate, spread
- 5 or similar exposure, or similar agreements (and in connection
- 6 therewith, agreements establishing a line of credit, letter of credit,
- 7 insurance or relating to the collateralization of the obligations
- 8 thereunder), float agreements, forward agreements, insurance contract,
- 9 surety bond, commitment to purchase or sell bonds, purchase or sale
- 10 agreement, or commitments or other contracts or agreements and
- 11 other security agreements as shall be determined and approved by the
- 12 EDA.

effect.

- Any bonds or refunding bonds issued by the EDA pursuant to this bill would be special and limited obligations of the EDA. The bonds or refunding bonds would not be a debt or liability of the State or any political subdivision thereof other than a special and limited obligation of the EDA, and they must contain a statement on their face to that
- Subject to the approval of the State Treasurer, the EDA is authorized to engage bond counsel, financial advisors and experts, placement agents, underwriters, trustees, verification agents,
- remarketing agents, auction agents, broker-dealers, appraisers, and
- such other advisors, consultants and agents as may be necessary to
- 24 effectuate the purposes of this bill.
- The bonds issued under this bill are deemed to be for an essential governmental purpose, and the interest thereon and the income derived from funds to pay or secure the payment of the bonds shall be exempt from all State taxes, except transfer inheritance and estate taxes.
- The State pledges with the holders of the bonds or refunding bonds
- 30 under this bill that it will not change the rights or powers of the EDA
- 31 or the State Treasurer in any way that would jeopardize the interest of
- 32 the holders or inhibit the EDA or the Treasurer from performing the
- 33 terms of the bond agreements. Failure of the State to appropriate
- 34 moneys for this bill shall not be deemed a violation of this section.

ASSEMBLY BUDGET COMMITTEE

STATEMENT TO

ASSEMBLY, No. 3108

STATE OF NEW JERSEY

DATED: JUNE 22, 2004

The Assembly Budget Committee reports favorably Assembly Bill No. 3108.

Assembly Bill No. 3108 authorizes the New Jersey Economic Development Authority ("EDA") to issue bonds, notes or other obligations ("bonds") primarily for the purpose of providing revenue to meet State appropriations in any State fiscal year commencing on or after July 1, 2004. This bill also authorizes the EDA to issue refunding bonds, notes or other obligations to refinance any bonds previously issued or entered into by the EDA pursuant to this bill. Proceeds of the bonds or refunding bonds may also be used to fund any capitalized interest on such bonds or refunding bonds or any reserve or other fund established by the EDA to further secure such bonds or refunding bonds, and to pay all costs, fees and other expenses related to, or incurred by the EDA or the State in connection with the issuance thereof.

This bill requires the EDA to establish and maintain a Cigarette Tax Securitization Proceeds Fund into which shall be deposited the proceeds from the sale of all bonds (other than refunding bonds) issued by the EDA which are remaining after any required deposit to any reserve or other fund and after the payment of all costs, fees and other expenses related to, or incurred by the EDA or the State in connection with, the issuance of such bonds or any refunding bonds. Amounts on deposit in the Cigarette Tax Securitization Proceeds Fund are to be withdrawn by the EDA from time to time and paid to the State Treasurer for deposit into either the General Fund of the State or the Cigarette Tax Securitization Fund created by this bill, as determined by the State Treasurer, and used for any lawful purpose of the State for which moneys on deposit in the General Fund may be used. All amounts withdrawn from the Cigarette Tax Securitization Proceeds Fund and deposited into the General Fund of the State shall represent financial resources of the State and revenues of the State upon deposit into the General Fund.

The bonds and refunding bonds issued by the EDA are payable solely from a dedicated portion of the revenue collected by the State during each State fiscal year beginning on and after July 1, 2006 from the cigarette tax imposed by the State pursuant to P.L.1948, c.65, as amended and supplemented, on the sale, use or possession for sale or

use within the State of each cigarette. The dedicated portion of the cigarette tax revenues received by the State in each fiscal year commencing on and after July 1, 2006 are credited to a Dedicated Cigarette Tax Revenue Fund created in the Department of the Treasury pursuant to this bill.

In each State fiscal year during which the EDA has outstanding bonds or refunding bonds or is obligated to make any payments under any contract or agreement entered into pursuant to this bill, the State Treasurer shall pay to the EDA, solely from amounts on deposit in the Dedicated Cigarette Tax Revenue Fund, an amount equal to the debt service payable on the outstanding bonds or refunding bonds during such fiscal year and any amounts required to be paid by the EDA during such fiscal year under any such contract or agreement and such other additional amounts as shall be authorized by this bill; provided, however, that the payment of all such amounts to the EDA is subject to and dependent upon appropriations being made from time to time by the Legislature. Since the State Treasurer is only authorized to pay the EDA from amounts on deposit in the Dedicated Cigarette Tax Revenue Fund, the holder of the bonds or refunding bonds is accepting the risk that the amounts on deposit in such Fund will be sufficient to make all such required payments thereon.

This bill also authorizes the EDA and the State Treasurer to enter into a contract or contracts to implement the payment arrangement provided for in this bill. The contract or contracts shall require the State Treasurer to pay the proper amounts and shall establish the procedures for transferring moneys for payment; provided, however, that the incurrence of any obligation of the State under the contract, including payments from the Dedicated Cigarette Tax Revenue Fund, shall be subject to appropriations made by the Legislature.

The bonds or refunding bonds must be authorized by resolution. The resolution shall stipulate, among other things: the manner of execution and form of the bonds; whether the bonds are in one or more series; the date or dates of issue; the time or times of maturity; the rate or rates of interest payable on the bonds, which may be fixed or variable; the denominations in which the bonds are issued; the conversion or registration privileges; the sources, medium and place of payment; and the terms of redemption.

The bonds may be sold at a public or private sale at a price or prices determined by the EDA. The EDA is authorized to enter into any agreements necessary or desirable to effectuate the purposes of this bill, including agreements to sell bonds or refunding bonds.

In connection with bonds or refunding bonds, the EDA may enter into any revolving credit agreement, agreement establishing a line of credit or letter of credit, reimbursement agreement, interest rate exchange agreement, currency exchange agreement, interest rate floor or cap, options, puts or calls to hedge payment, currency, rate, spread or similar exposure, or similar agreements (and in connection therewith, agreements establishing a line of credit, letter of credit,

insurance or relating to the collateralization of the obligations thereunder), float agreements, forward agreements, insurance contract, surety bond, commitment to purchase or sell bonds, purchase or sale agreement, or commitments or other contracts or agreements and other security agreements as shall be determined and approved by the EDA.

Any bonds or refunding bonds issued by the EDA pursuant to this bill would be special and limited obligations of the EDA. The bonds or refunding bonds would not be a debt or liability of the State or any political subdivision thereof other than a special and limited obligation of the EDA, and they must contain a statement on their face to that effect

Subject to the approval of the State Treasurer, the EDA is authorized to engage bond counsel, financial advisors and experts, placement agents, underwriters, trustees, verification agents, remarketing agents, auction agents, broker-dealers, appraisers, and such other advisors, consultants and agents as may be necessary to effectuate the purposes of this bill.

The bonds issued under this bill are deemed to be for an essential governmental purpose, and the interest thereon and the income derived from funds to pay or secure the payment of the bonds shall be exempt from all State taxes, except transfer inheritance and estate taxes.

The State pledges with the holders of the bonds or refunding bonds under this bill that it will not change the rights or powers of the EDA or the State Treasurer in any way that would jeopardize the interest of the holders or inhibit the EDA or the Treasurer from performing the terms of the bond agreements. Failure of the State to appropriate moneys for this bill shall not be deemed a violation of this section.

FISCAL IMPACT

It is estimated that the securitization program authorized under this bill, in conjunction with the securitization of motor vehicle surcharges under separate legislation, will provide approximately \$1.926 billion in funding to support the proposed FY2004-05 annual appropriations act.

SENATE, No. 1779

STATE OF NEW JERSEY 211th LEGISLATURE

INTRODUCED JUNE 21, 2004

Sponsored by: Senator BERNARD F. KENNY, JR. District 33 (Hudson)

SYNOPSIS

The "Cigarette Tax Securitization Act of 2004."

CURRENT VERSION OF TEXT

As introduced.



1	AN ACT authorizing the issuance of cigarette tax securitization bonds,
2	notes or other obligations by the New Jersey Economic
3	Development Authority for the purposes of providing revenue to
4	meet appropriations in any State fiscal year commencing on or after
5	July 1, 2004, providing a source of payment and security for such
6	bonds, notes or other obligations, supplementing P.L.1974, c.80
7	(C.34:1B-1 et seq.) and amending P.L.1997, c.264.
8	
9	BE IT ENACTED by the Senate and General Assembly of the State
10	of New Jersey:
11	· ·
12	1. (New section) This act shall be known and may be cited as the
13	"Cigarette Tax Securitization Act of 2004."
14	
15	2. (New section) The following words or terms as used in this act
16	shall have the following meanings unless a different meaning clearly
17	appears from the context:
18	"Authority" means the New Jersey Economic Development
19	Authority created pursuant to P.L.1974, c. 80 (C.34:1B-1 et seq.);
20	"Bonds" means any bonds, notes or other obligations issued or
21	entered into by the authority pursuant to this act;
22	"Cigarette Tax" means the tax imposed by the State pursuant to the
23	"Cigarette Tax Act," P.L.1948, c.65 (C.54:40A-1 et seq.), as amended
24	and supplemented, on the sale, use or possession for sale or use within
25	the State of each cigarette;
26	"Cigarette Tax Securitization Fund" means the fund by that name
27	created and established pursuant to section 7 of this act;
28	"Cigarette Tax Securitization Proceeds Fund" means the fund by
29	that name created and established pursuant to section 3 of this act;
30	"Dedicated Cigarette Tax Revenue Fund" means the fund by that
31	name created and established pursuant to section 5 of this act;
32	"Dedicated Cigarette Tax Revenues" means an amount equal to the
33	revenue collected by the State during each State fiscal year beginning
34	on and after July 1, 2006 from \$0.0325 of the cigarette tax; and
35	"Refunding Bonds" means any bonds, notes or other obligations
36	issued by the authority to refinance bonds, notes or other obligations
37	previously issued or entered into by the authority pursuant to this act.
38	
39	3. (New section) a. The authority shall establish and maintain a
40	special nonlapsing fund to be known as the "Cigarette Tax
41	Securitization Proceeds Fund" into which shall be deposited the
42	following moneys:
43	(1) the proceeds from the sale of all bonds (other than refunding

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and intended to be omitted in the law.

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- 1 bonds) issued by the authority pursuant to this act which are remaining
- 2 after any required deposit to any reserve or other fund established for
- 3 such bonds or any refunding bonds in accordance with subsection a.
- 4 of section 4 of this act and after the payment of all costs, fees and
- 5 other expenses related to, or incurred by the authority or the State in
- 6 connection with, the issuance of such bonds or any refunding bonds;
- 7 (2) any amounts which shall be appropriated by the Legislature for 8 the purposes of such fund; and
 - (3) any other amounts or funds which the authority shall determine to deposit into such fund.

Moneys on deposit in the Cigarette Tax Securitization Proceeds Fund shall be invested in such obligations as the authority may determine or as shall otherwise be provided in any contract between the authority and the State Treasurer authorized and entered into pursuant to section 6 of this act, and interest or other earnings on any such investments shall be credited to such fund.

Amounts on deposit in the Cigarette Tax Securitization 17 Proceeds Fund shall be withdrawn by the authority from time to time, 18 19 upon written request of the State Treasurer or as otherwise provided 20 in any contract between the authority and the State Treasurer 21 authorized and entered into pursuant to section 6 of this act, and paid 22 to the State Treasurer for deposit into either the General Fund of the 23 State or the Cigarette Tax Securitization Fund, as determined by the State Treasurer, and used for any lawful purpose of the State for 24 25 which moneys on deposit in the General Fund may be used. All 26 amounts withdrawn from the Cigarette Tax Securitization Proceeds 27 Fund and deposited into the General Fund of the State as provided in 28 this subsection shall represent financial resources and revenues of the 29 State from that fund as certified by the Governor pursuant to Article 30 VIII, Section II, paragraph 2 of the State Constitution for the State 31 annual appropriation act for such State fiscal year, and as may be 32 applicable for such annual appropriation act as may be amended and supplemented from time to time. Notwithstanding any provision of 33 34 this subsection to the contrary, the State Treasurer shall not request the authority to pay, and the authority shall not pay, to the State 35 Treasurer during any State fiscal year amounts on deposit in the 36 Cigarette Tax Securitization Proceeds Fund which are in excess of the 37 38 amounts anticipated as revenues from such fund.

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- 4. (New section) Notwithstanding the provisions of any law, rule, regulation or order to the contrary:
- a. The authority shall have the power, pursuant to and in accordance with the provisions of this act and P.L.1974, c.80 (C.34:1B-1 et seq.), to issue bonds and refunding bonds, incur indebtedness and borrow money secured, in whole or in part, by money received pursuant to this act for the purpose of providing funds

1 (1) for deposit into the Cigarette Tax Securitization Proceeds 2 Fund;

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- (2) in the case of refunding bonds, to apply to the refunding, purchase or payment of any bonds issued pursuant to this act;
- 5 (3) to fund any capitalized interest on such bonds or refunding 6 bonds;
 - (4) to fund any reserve or other fund as may be established by the authority for such bonds or refunding bonds and to further secure such bonds and refunding bonds as may be determined by the authority; and
 - (5) to pay all costs, fees and other expenses related to, or incurred by the authority or the State in connection with, the issuance of such bonds or refunding bonds.

13 b. The authority may, in any resolution authorizing the issuance of 14 bonds or refunding bonds issued by the authority pursuant to this act, 15 pledge any contract entered into with the State Treasurer pursuant to section 6 of this act, or any part thereof, to secure the payment, 16 17 purchase or redemption of bonds or refunding bonds or any 18 obligations of the authority under any contract or agreement entered 19 into by the authority pursuant of subsection c. of section 4 of this act, 20 and covenant as to the use and disposition of money available to the 21 authority for the payment, purchase or redemption of bonds and 22 refunding bonds and the payment of any obligations of the authority 23 under any contract or agreement entered into by the authority pursuant 24 to subsection c. of this section 4. All costs, fees and other expenses 25 related to, or incurred by the authority or the State in connection with, 26 the issuance of bonds or refunding bonds by the authority for the 27 purposes set forth in this act may be paid by the authority from 28 amounts it receives from the proceeds of the bonds or refunding bonds 29 and from amounts it receives pursuant to sections 5 and 6 of this act, 30 which costs, fees and other expenses may include, but are not limited 31 to, any initial or annual administrative costs and fees of the authority 32 attributable to any bonds or refunding bonds issued pursuant to this 33 act, all legal, accounting, trustee or other professional fees, costs and 34 expenses, and all other costs, fees, expenses, liabilities or obligations 35 attributable to any agreement, contract or other commitment described 36 in subsection c. of this section and any required rebate or other payment to the United States of America. The bonds or refunding 37 38 bonds shall be authorized by resolution adopted by the authority, 39 which shall stipulate the manner of execution and form of the bonds, 40 whether the bonds or refunding bonds are to be issued in one or more 41 series, the date or dates of issue, time or times of maturity, which shall 42 not exceed 40 years, the rate or rates of interest payable on the bonds, 43 which may be at fixed rates or variable rates, and which interest may 44 be current interest or may accrue, the denomination or denominations 45 in which the bonds are issued, conversion or registration privileges, the sources and medium of payment and place or places of payment, 46

redemption, privileges of exchangeability interchangeability, and entitlement to priorities of payment or security in the amounts to be received by the authority pursuant to sections 5 and 6 of this act. The bonds may be sold at a public or private sale at a price or prices determined by the authority. The authority is authorized to enter into any agreements necessary or desirable to effectuate the purposes of this section, including agreements to sell bonds or refunding bonds to any person and to comply with the laws of any jurisdiction relating thereto.

- c. In connection with any bonds or refunding bonds issued or to be issued pursuant to this act, the authority may also enter into any revolving credit agreement, agreement establishing a line of credit or letter of credit, reimbursement agreement, interest rate exchange agreement, currency exchange agreement, interest rate floor or cap, options, puts or calls to hedge payment, currency, rate, spread or similar exposure, or similar agreements (and in connection therewith, agreements establishing a line of credit, letter of credit, insurance or relating to the collateralization of the obligations thereunder), float agreements, forward agreements, insurance contract, surety bond, commitment to purchase or sell bonds, purchase or sale agreement, or commitments or other contracts or agreements and other security agreements as shall be determined and approved by the authority.
- d. No resolution adopted by the authority authorizing the issuance of bonds or refunding bonds pursuant to this act shall be adopted or otherwise made effective without the approval in writing of the State Treasurer. Except as provided by subsection i. of section 4 of P.L.1974, c.80 (C.34:1B-4), bonds or refunding bonds may be issued without obtaining the consent of any department, division, commission, board, bureau or agency of the State, other than the approval as required by this subsection, and without any other proceedings or the occurrence of any other conditions or other things other than those proceedings, conditions or things which are specifically required by this act.
- e. Bonds and refunding bonds issued by the authority pursuant to this act shall be special and limited obligations of the authority payable from, and secured by, such funds and moneys determined by the authority in accordance with this section. Neither the members of the authority nor any other person executing the bonds or refunding bonds shall be personally liable with respect to payment of interest and principal on these bonds or refunding bonds. Bonds or refunding bonds issued pursuant to the provisions of this act shall not be a debt or liability of the State or any agency or instrumentality thereof, other than a special and limited obligation of the authority, either legal, moral or otherwise, and nothing contained in this act shall be construed to authorize the authority to incur any indebtedness on behalf of or in any way to obligate the State or any political

subdivision thereof other than the authority, and all bonds and refunding bonds issued by the authority shall contain a statement to that effect on their face.

- f. The authority is authorized to engage, subject to the approval of the State Treasurer and in such manner as the State Treasurer shall determine, the services of bond counsel, financial advisors and experts, placement agents, underwriters, trustees, verification agents, remarketing agents, auction agents, broker-dealers, appraisers, and such other advisors, consultants and agents as may be necessary to effectuate the purposes of this act.
- g. All bonds or refunding bonds issued by the authority pursuant to this act are deemed to be issued by a body corporate and politic of the State for an essential governmental purpose, and the interest thereon and the income derived from all funds, revenues, incomes and other moneys received for or to be received by the authority and pledged and available to pay or secure the payment of bonds or refunding bonds and the interest thereon, shall be exempt from all taxes levied pursuant to the provisions of Title 54 of the Revised Statutes or Title 54A of the New Jersey Statutes, except for transfer inheritance and estate taxes levied pursuant to Subtitle 5 of Title 54 of the Revised Statutes.
 - h. The State hereby pledges and covenants with the holders of any bonds or refunding bonds issued pursuant to the provisions of this act, that it will not limit or alter the rights or powers vested in the authority by this act, nor limit or alter the rights or powers of the State Treasurer in any manner which would jeopardize the interest of the holders or any trustee of such holders, or inhibit or prevent performance or fulfillment by the authority or the State Treasurer with respect to the terms of any agreement made with the holders of these bonds or refunding bonds or agreements made pursuant to subsection c. of this section, except that the failure of the Legislature to appropriate moneys for any purpose of this act shall not be deemed a violation of this section.
 - i. Notwithstanding any restriction contained in any other law, rule, regulation or order to the contrary, the State and all political subdivisions of the State, their officers, boards, commissioners, departments or other agencies, all banks, bankers, trust companies, savings banks and institutions, building and loan associations, saving and loan associations, investment companies and other persons carrying on a banking or investment business, all insurance companies, insurance associations and other persons carrying on an insurance business, and all executors, administrators, guardians, trustees and other fiduciaries, and all other persons whatsoever who now are or may hereafter be authorized to invest in bonds or other obligations of the State, may properly and legally invest any sinking funds, moneys or other funds, including capital, belonging to them or within their

1 control, in any bonds or refunding bonds issued by the authority under 2 the provisions of this act; and said bonds and refunding bonds are

3 hereby made securities which may properly and legally be deposited 4

with, and received by any State or municipal officers or agency of the

5 State, for any purpose for which the deposit of bonds or other

6 obligations of the State is now, or may hereafter be, authorized by law.

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however, that:

5. (New section) a. There is hereby created and established in the Department of the Treasury a separate nonlapsing fund to be known as the "Dedicated Cigarette Tax Revenue Fund." During the State fiscal year beginning July 1, 2006 and during each succeeding State fiscal year in which the authority has outstanding bonds or refunding bonds which have been issued pursuant to this act or is obligated to make any payments under any contract or agreement entered into by the authority pursuant of subsection c. of section 4 of this act, the State Treasurer shall credit to such Fund, on a monthly basis, an amount equivalent to the dedicated cigarette tax revenues received by the State during each calendar month of such fiscal year. Provided

- (1) no credits of dedicated cigarette tax revenues shall be made to the Dedicated Cigarette Tax Revenue Fund in any State fiscal year until the deposits of revenue from the cigarette tax required by section 4 of P.L.1997, c.264 (C.26:2H-18.58g) into the Health Care Subsidy Fund have been fully made in such fiscal year, and
- 25 (2) in each month of a State fiscal year beginning after the month 26 in which the final deposits of revenue from the cigarette tax required 27 by section 4 of P.L.1997, c.264 (C.26:2H-18.58g) into the Health Care Subsidy Fund have been fully made for such fiscal year, the State 28 29 Treasurer shall credit to the Dedicated Cigarette Tax Revenue Fund 30 an amount equivalent to all revenue collected by the State from the cigarette tax during such calendar month until the amount credited to 31 32 the Dedicated Cigarette Tax Revenue Fund from the beginning of such 33 fiscal year equals the amount that would have been credited to such 34 Fund since the beginning of such fiscal year in accordance with the preceding sentence if the deposits of revenue from the cigarette tax 35 required by section 4 of P.L.1997, c.264 (C.26:2H-18.58g) into the 36 37 Health Care Subsidy Fund were not required to have been made.
 - In each State fiscal year during which the authority has outstanding bonds or refunding bonds which have been issued pursuant to this act or is obligated to make any payments under any contract or agreement entered into by the authority pursuant of subsection c. of section 4 of this act, the State Treasurer shall pay to the authority solely from the Dedicated Cigarette Tax Revenue Fund in accordance with the provisions of any contract between the authority and the State Treasurer authorized and entered into pursuant to section 6 of this act, an amount equal to the debt service payable on

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1 the authority's then outstanding bonds or refunding bonds issued 2 pursuant to this act during such fiscal year and any amounts required 3 to be paid by the authority during such fiscal year under any contract 4 or agreement entered into by the authority pursuant of subsection c. of section 4 of this act and such other additional amounts as shall be 5 6 authorized by this act and required to be paid to the authority pursuant to any contract between the authority and the State Treasurer 7 8 authorized and entered into pursuant to section 6 of this act; provided, 9 however, that the payment of all such amounts to the authority shall 10 be subject to and dependent upon appropriations being made from time 11 to time by the Legislature of the amounts thereof for the purposes of 12 this act. Notwithstanding any other provision of any law, rule, 13 regulation or order to the contrary, the authority shall be paid only 14 such amounts as shall be required by the provisions of any contract 15 between the authority and the State Treasurer authorized and entered into pursuant to section 6 of this act and the incurrence of any 16 obligation of the State under any such contract, including any 17 payments to be made thereunder from the Dedicated Cigarette Tax 18 19 Revenue Fund, shall be subject to and dependent upon appropriations 20 being made from time to time by the Legislature for the purposes of 21

c. If the authority no longer has outstanding bonds or refunding bonds which have been issued pursuant to this act and is no longer obligated to make any payments under any contract or agreement entered into by the authority pursuant of subsection c. of section 4 of this act or to pay any other costs, fees, expenses, liabilities and other obligations incurred by the authority and the State pursuant to this act, then all monies on deposit in the Dedicated Cigarette Tax Revenue Fund shall be transferred to the General Fund.

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6. (New section) The State Treasurer and the authority are authorized to enter into one or more contracts to implement the payment arrangement that is provided for in section 5 of this act. The contract or contracts shall provide for payment by the State Treasurer of the amounts required to be paid from the Dedicated Cigarette Tax Revenue Fund pursuant to section 5 of this act and shall set forth the procedure for the transfer of moneys for the purpose of paying such amounts. The contract or contracts shall contain such terms and conditions as are determined by the authority and the State Treasurer, and shall include, but not be limited to, terms and conditions necessary and desirable to secure any bonds or refunding bonds of the authority issued pursuant to this act or any obligations of the authority under any contract or agreement entered into by the authority pursuant of subsection c. of section 4 of this act; provided however, that notwithstanding any other provision of any law, rule, regulation or order to the contrary, the authority shall be paid only such amounts as

shall be required by the provisions of any contract or contracts, and

- 2 the incurrence of any obligation of the State under any such contract
- 3 or contracts, including any payments to be made thereunder from the
- 4 Dedicated Cigarette Tax Revenue Fund, which shall be subject to and
- 5 dependent upon appropriations being made from time to time by the
- 6 Legislature for the purposes of this act.

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7. (New section) There is hereby created and established in the Department of the Treasury a separate non-lapsing fund to be known as the "Cigarette Tax Securitization Fund." Revenue derived from the proceeds of bonds issued by the authority pursuant to this act may be deposited into the Cigarette Tax Securitization Fund and balances.

deposited into the Cigarette Tax Securitization Fund and balances

13 therein may be transferred to the General Fund.

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- 8. Section 4 of P.L.1997, c.264 (C.26:2H-18.58g) is amended to read as follows:
- 4. Notwithstanding the provisions of any other law to the contrary,
- a. commencing July 1, 1998 and ending June 30, 2006: after the
- 19 deposit required pursuant to section 5 of P.L.1982, c.40
- 20 (C.54:40A-37.1), the first \$150,000,000 of revenue collected annually
- 21 from the cigarette tax imposed pursuant to P.L.1948, c.65
- 22 (C.54:40A-1 et seq.) and the first \$5,000,000 of revenue collected
- 23 annually from the "Tobacco Products Wholesale Sales and Use Tax
- 24 Act." P.L.1990, c.39 (C.54:40B-1 et seq.), shall be deposited into the
- 25 Health Care Subsidy Fund established pursuant to section 8 of
- 26 P.L.1992, c.160 (C.26:2H-18.58); and the next \$390,000,000 of
- 27 revenue collected annually from the cigarette tax imposed pursuant to
- 28 P.L.1948, c.65 (C.54:40A-1 et seq.) shall be appropriated annually for
- 29 health programs, and the next \$50,000,000 of revenue collected
- annually from the cigarette tax imposed pursuant to P.L.1948, c.65
- 31 (C.54:40A-1 et seq.) shall be appropriated annually to the New Jersey
- 32 Economic Development Authority for payment of debt service
- incurred by the authority for school facilities projects and in fiscal
- 34 years commencing July 1, 2002 and July 1, 2003, the next \$30,000,000
- of revenue collected annually from the cigarette tax imposed pursuant
- 36 to P.L.1948, c.65 (C.54:40A-1 et seq.) shall be directed to the
- 37 Department of Health and Senior Services to fund anti-smoking
- initiatives, except that the amount shall be \$40,000,000 in the fiscal
- 39 year commencing July 1, 2004 and \$45,000,000 in the fiscal [years]
- 40 <u>year commencing July 1, 2005 [and thereafter] : and</u>
- b. commencing with fiscal years beginning on and after July 1,
- 42 2006, after the deposit required pursuant to section 5 of P.L.1982,
- 43 <u>c.40 (C.54:40A-37.1)</u>, the first \$150,000,000 of revenue collected
- 44 annually from the cigarette tax imposed pursuant to P.L.1948, c.65
- 45 (C.54:40A-1 et seq.) and the first \$5,000,000 of revenue collected
- 46 <u>annually from the "Tobacco Products Wholesale Sales and Use Tax</u>

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1	Act," P.L.1990, c.39 (C.54:40B-1 et seq.), shall be deposited into the
2	Health Care Subsidy Fund established pursuant to section 8 of
3	P.L.1992, c.160 (C.26:2H-18.58).
4	(cf: P.L.2003, c.115, s.3)
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6	9. (New section) The provisions of this act shall be severable, and
7	if any of the provisions hereof shall be held to be unconstitutional or
8	otherwise invalid, such decision shall not affect the validity of any of
9	the remaining provisions of this act.
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11	10. This act shall take effect immediately.
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14	STATEMENT
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16	This bill authorizes the New Jersey Economic Development
17	Authority ("EDA") to issue bonds, notes or other obligations
18	("bonds") primarily for the purpose of providing revenue to meet State
19	appropriations in any State fiscal year commencing on or after July 1,
20	2004. This bill also authorizes the EDA to issue refunding bonds,
21	notes or other obligations to refinance any bonds previously issued or
22	entered into by the EDA pursuant to this bill. Proceeds of the bonds
23	or refunding bonds may also be used to fund any capitalized interest
24	on such bonds or refunding bonds or any reserve or other fund
25	established by the EDA to further secure such bonds or refunding
26	bonds, and to pay all costs, fees and other expenses related to, or
27	incurred by the EDA or the State in connection with the issuance
28	thereof.
29	This bill requires the EDA to establish and maintain a Cigarette Tax
30	Securitization Proceeds Fund into which shall be deposited the
31	proceeds from the sale of all bonds (other than refunding bonds) issued
32	by the EDA which are remaining after any required deposit to any
33	reserve or other fund and after the payment of all costs, fees and other
34	expenses related to, or incurred by the EDA or the State in connection
35	with, the issuance of such bonds or any refunding bonds. Amounts on
36	deposit in the Cigarette Tax Securitization Proceeds Fund are to be
37	withdrawn by the EDA from time to time and paid to the State
38	Treasurer for deposit into either the General Fund of the State or the
39	Cigarette Tax Securitization Fund created by this bill, as determined
40	by the State Treasurer, and used for any lawful purpose of the State
41	for which moneys on deposit in the General Fund may be used. All
42	amounts withdrawn from the Cigarette Tax Securitization Proceeds
43	Fund and deposited into the General Fund of the State shall represent
44	financial resources of the State and revenues of the State upon deposit
45	into the General Fund.
46	The bonds and refunding bonds issued by the EDA are payable

solely from a dedicated portion of the revenue collected by the State

- 2 during each State fiscal year beginning on and after July 1, 2006 from
- 3 the cigarette tax imposed by the State pursuant to P.L.1948, c.65, as
- 4 amended and supplemented, on the sale, use or possession for sale or
- 5 use within the State of each cigarette. The dedicated portion of the
- 6 cigarette tax revenues received by the State in each fiscal year
- 7 commencing on and after July 1, 2006 are credited to a Dedicated
- 8 Cigarette Tax Revenue Fund created in the Department of the
- 9 Treasury pursuant to this bill.

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10 In each State fiscal year during which the EDA has outstanding 11 bonds or refunding bonds or is obligated to make any payments under any contract or agreement entered into pursuant to this bill, the State 12 13 Treasurer shall pay to the EDA, solely from amounts on deposit in the 14 Dedicated Cigarette Tax Revenue Fund, an amount equal to the debt 15 service payable on the outstanding bonds or refunding bonds during such fiscal year and any amounts required to be paid by the EDA 16 17 during such fiscal year under any such contract or agreement and such 18 other additional amounts as shall be authorized by this bill; provided, 19 however, that the payment of all such amounts to the EDA is subject 20 to and dependent upon appropriations being made from time to time 21 by the Legislature. Since the State Treasurer is only authorized to pay 22 the EDA from amounts on deposit in the Dedicated Cigarette Tax 23 Revenue Fund, the holder of the bonds or refunding bonds is accepting the risk that the amounts on deposit in such Fund will be sufficient to 24 25 make all such required payments thereon.

This bill also authorizes the EDA and the State Treasurer to enter into a contract or contracts to implement the payment arrangement provided for in this bill. The contract or contracts shall require the State Treasurer to pay the proper amounts and shall establish the procedures for transferring moneys for payment; provided, however, that the incurrence of any obligation of the State under the contract, including payments from the Dedicated Cigarette Tax Revenue Fund, shall be subject to appropriations made by the Legislature.

The bonds or refunding bonds must be authorized by resolution. The resolution shall stipulate, among other things: the manner of execution and form of the bonds; whether the bonds are in one or more series; the date or dates of issue; the time or times of maturity; the rate or rates of interest payable on the bonds, which may be fixed or variable; the denominations in which the bonds are issued; the conversion or registration privileges; the sources, medium and place of payment; and the terms of redemption.

The bonds may be sold at a public or private sale at a price or prices determined by the EDA. The EDA is authorized to enter into any agreements necessary or desirable to effectuate the purposes of this bill, including agreements to sell bonds or refunding bonds.

In connection with bonds or refunding bonds, the EDA may enter

- 1 into any revolving credit agreement, agreement establishing a line of
- 2 credit or letter of credit, reimbursement agreement, interest rate
- 3 exchange agreement, currency exchange agreement, interest rate floor
- 4 or cap, options, puts or calls to hedge payment, currency, rate, spread
- 5 or similar exposure, or similar agreements (and in connection
- 6 therewith, agreements establishing a line of credit, letter of credit,
- 7 insurance or relating to the collateralization of the obligations
- thereunder), float agreements, forward agreements, insurance contract,
 surety bond, commitment to purchase or sell bonds, purchase or sale
- agreement, or commitments or other contracts or agreements and
- is agreement, or commented or other contracts or agreements and
- 11 other security agreements as shall be determined and approved by the
- 12 EDA.

effect.

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- Any bonds or refunding bonds issued by the EDA pursuant to this bill would be special and limited obligations of the EDA. The bonds or refunding bonds would not be a debt or liability of the State or any political subdivision thereof other than a special and limited obligation of the EDA, and they must contain a statement on their face to that
- Subject to the approval of the State Treasurer, the EDA is authorized to engage bond counsel, financial advisors and experts, placement agents, underwriters, trustees, verification agents, remarketing agents, auction agents, broker-dealers, appraisers, and such other advisors, consultants and agents as may be necessary to effectuate the purposes of this bill.
- The bonds issued under this bill are deemed to be for an essential governmental purpose, and the interest thereon and the income derived from funds to pay or secure the payment of the bonds shall be exempt from all State taxes, except transfer inheritance and estate taxes.
- The State pledges with the holders of the bonds or refunding bonds
- 30 under this bill that it will not change the rights or powers of the EDA
- 31 or the State Treasurer in any way that would jeopardize the interest of
- 32 the holders or inhibit the EDA or the Treasurer from performing the
- 33 terms of the bond agreements. Failure of the State to appropriate
- 34 moneys for this bill shall not be deemed a violation of this section.

SENATE BUDGET AND APPROPRIATIONS COMMITTEE

STATEMENT TO

SENATE, No. 1779

STATE OF NEW JERSEY

DATED: JUNE 22, 2004

The Senate Budget and Appropriations Committee reports favorably Senate Bill No. 1779.

This bill authorizes the New Jersey Economic Development Authority ("EDA") to issue bonds, notes or other obligations ("bonds") primarily for the purpose of providing revenue to meet State appropriations in any State fiscal year commencing on or after July 1, 2004. This bill also authorizes the EDA to issue refunding bonds, notes or other obligations to refinance any bonds previously issued or entered into by the EDA pursuant to this bill. Proceeds of the bonds or refunding bonds may also be used to fund any capitalized interest on such bonds or refunding bonds or any reserve or other fund established by the EDA to further secure such bonds or refunding bonds, and to pay all costs, fees and other expenses related to, or incurred by the EDA or the State in connection with the issuance thereof.

This bill requires the EDA to establish and maintain a Cigarette Tax Securitization Proceeds Fund into which shall be deposited the proceeds from the sale of all bonds (other than refunding bonds) issued by the EDA which are remaining after any required deposit to any reserve or other fund and after the payment of all costs, fees and other expenses related to, or incurred by the EDA or the State in connection with, the issuance of such bonds or any refunding bonds. Amounts on deposit in the Cigarette Tax Securitization Proceeds Fund are to be withdrawn by the EDA from time to time and paid to the State Treasurer for deposit into either the General Fund of the State or the Cigarette Tax Securitization Fund created by this bill, as determined by the State Treasurer, and used for any lawful purpose of the State for which moneys on deposit in the General Fund may be used. All amounts withdrawn from the Cigarette Tax Securitization Proceeds Fund and deposited into the General Fund of the State shall represent financial resources of the State and revenues of the State upon deposit into the General Fund.

The bonds and refunding bonds issued by the EDA are payable solely from a dedicated portion of the revenue collected by the State during each State fiscal year beginning on and after July 1, 2006 from the cigarette tax imposed by the State pursuant to P.L.1948, c.65, as amended and supplemented, on the sale, use or possession for sale or

use within the State of each cigarette. The dedicated portion of the cigarette tax revenues received by the State in each fiscal year commencing on and after July 1, 2006 are credited to a Dedicated Cigarette Tax Revenue Fund created in the Department of the Treasury pursuant to this bill.

In each State fiscal year during which the EDA has outstanding bonds or refunding bonds or is obligated to make any payments under any contract or agreement entered into pursuant to this bill, the State Treasurer shall pay to the EDA, solely from amounts on deposit in the Dedicated Cigarette Tax Revenue Fund, an amount equal to the debt service payable on the outstanding bonds or refunding bonds during such fiscal year and any amounts required to be paid by the EDA during such fiscal year under any such contract or agreement and such other additional amounts as shall be authorized by this bill; provided, however, that the payment of all such amounts to the EDA is subject to and dependent upon appropriations being made from time to time by the Legislature. Since the State Treasurer is only authorized to pay the EDA from amounts on deposit in the Dedicated Cigarette Tax Revenue Fund, the holder of the bonds or refunding bonds is accepting the risk that the amounts on deposit in such Fund will be sufficient to make all such required payments thereon.

This bill also authorizes the EDA and the State Treasurer to enter into a contract or contracts to implement the payment arrangement provided for in this bill. The contract or contracts shall require the State Treasurer to pay the proper amounts and shall establish the procedures for transferring moneys for payment; provided, however, that the incurrence of any obligation of the State under the contract, including payments from the Dedicated Cigarette Tax Revenue Fund, shall be subject to appropriations made by the Legislature.

The bonds or refunding bonds must be authorized by resolution. The resolution shall stipulate, among other things: the manner of execution and form of the bonds; whether the bonds are in one or more series; the date or dates of issue; the time or times of maturity; the rate or rates of interest payable on the bonds, which may be fixed or variable; the denominations in which the bonds are issued; the conversion or registration privileges; the sources, medium and place of payment; and the terms of redemption.

The bonds may be sold at a public or private sale at a price or prices determined by the EDA. The EDA is authorized to enter into any agreements necessary or desirable to effectuate the purposes of this bill, including agreements to sell bonds or refunding bonds.

In connection with bonds or refunding bonds, the EDA may enter into any revolving credit agreement, agreement establishing a line of credit or letter of credit, reimbursement agreement, interest rate exchange agreement, currency exchange agreement, interest rate floor or cap, options, puts or calls to hedge payment, currency, rate, spread or similar exposure, or similar agreements (and in connection therewith, agreements establishing a line of credit, letter of credit,

insurance or relating to the collateralization of the obligations thereunder), float agreements, forward agreements, insurance contract, surety bond, commitment to purchase or sell bonds, purchase or sale agreement, or commitments or other contracts or agreements and other security agreements as shall be determined and approved by the EDA.

Any bonds or refunding bonds issued by the EDA pursuant to this bill would be special and limited obligations of the EDA. The bonds or refunding bonds would not be a debt or liability of the State or any political subdivision thereof other than a special and limited obligation of the EDA, and they must contain a statement on their face to that effect.

Subject to the approval of the State Treasurer, the EDA is authorized to engage bond counsel, financial advisors and experts, placement agents, underwriters, trustees, verification agents, remarketing agents, auction agents, broker-dealers, appraisers, and such other advisors, consultants and agents as may be necessary to effectuate the purposes of this bill.

The bonds issued under this bill are deemed to be for an essential governmental purpose, and the interest thereon and the income derived from funds to pay or secure the payment of the bonds shall be exempt from all State taxes, except transfer inheritance and estate taxes.

The State pledges with the holders of the bonds or refunding bonds under this bill that it will not change the rights or powers of the EDA or the State Treasurer in any way that would jeopardize the interest of the holders or inhibit the EDA or the Treasurer from performing the terms of the bond agreements. Failure of the State to appropriate moneys for this bill shall not be deemed a violation of this section.

FISCAL IMPACT

It is estimated that the securitization program authorized under this bill, in conjunction with the securitization of revenue from various new and increased motor vehicle surcharges under separate legislation, will provide approximately \$1.926 billion in funding to support the proposed FY2004-05 annual appropriations act.