34:1B-115.1

LEGISLATIVE HISTORY CHECKLIST

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LAWS OF: 2004 **CHAPTER:** 65

NJSA: 34:1B-115.1 (Decouples corporation business tax from federal depreciation)

BILL NO: A3111 (Substituted for S1657)

SPONSOR(S): Sires and Cohen

DATE INTRODUCED: June 21, 2004

COMMITTEE: ASSEMBLY: Budget

SENATE: ----

AMENDED DURING PASSAGE: No

DATE OF PASSAGE: ASSEMBLY: June 24, 2004

SENATE: June 24, 2004

DATE OF APPROVAL: June 30, 2004

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL (Assembly Committee Substitute enacted)

A3111

SPONSOR'S STATEMENT: (Begins on page 13 of original bill) Yes

COMMITTEE STATEMENT: <u>ASSEMBLY</u>: <u>Yes</u>

SENATE: No

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL ESTIMATE: No

S1657

SPONSOR'S STATEMENT: (Begins on page 13 of original bill)

Yes

Bill and Sponsors Statement identical to A3111

COMMITTEE STATEMENT: ASSEMBLY: No

SENATE: Yes

Identical to Assembly Statement to A3111

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL ESTIMATE: No

VETO MESSAGE: No

GOVERNOR'S PRESS RELEASE ON SIGNING: No

FOLLOWING WERE PRINTED:

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REPORTS:	No
HEARINGS:	No
NEWSPAPER ARTICLES:	No

§§5-7 -C.34:1B-115.1 to 34:1B-115.3 §11 - C.34:1B-118.1 §§14,17 -C.34:1B-120.1 and 34:1B-120.2 §§19-22 -C.34:1B-185 to 34:1B-188 §23 - C.52:27H-87.1 §26 - C.54A:5-1.2 §27 - Note

P.L. 2004, CHAPTER 65, approved June 30, 2004

Assembly Committee Substitute for Assembly, No. 3111

1	AN ACT concerning the timing of tax deductions for certain business
2	expenses and providing incentives for business relocation and
3	retention, amending and supplementing P.L.1996, c.25, amending
4	P.L.1997, c.334, supplementing chapter 1B of Title 34 of the
5	Revised Statutes and P.L.1983, c.303 (C.52:27H-60 et seq.),
6	amending P.L.1945, c.162 and P.L.1993, c.171, and supplementing
7	Title 54A of the Revised Statutes.
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9	BE IT ENACTED by the Senate and General Assembly of the State
10	of New Jersey:
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12	1. Section 1 of P.L.1996, c.25 (C.34:1B-112) is amended to read
13	as follows:
14	1. This act shall be known and may be cited as the "Business
15	Retention and Relocation Assistance Act."
16	(cf: P.L.1996, c.25, s.1)
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18	2. Section 2 of P.L.1996, c.25 (C.34:1B-113) is amended to read
19	as follows
20	2. As used in this act:
21	"Advanced computing" means a technology used in the designing
22	and developing of computing hardware and software, including
23	innovations in designing the full spectrum of hardware from hand-held
24	calculators to super computers, and peripheral equipment;
25	"Advanced computing company" means a person with headquarters

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and intended to be omitted in the law.

or base of operations located in New Jersey and engaged in the

research, development, production, or provision of advanced

computing for the purpose of developing or providing products or

"Advanced materials" means materials with engineered properties

processes for specific commercial or public purposes;

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created through the development of specialized processing and
 synthesis technology, including ceramics, high value-added metals,
 electronic materials, composites, polymers, and biomaterials;

"Advanced materials company" means a person with headquarters
 or base of operations located in New Jersey and engaged in the
 research, development, production, or provision of advanced materials
 for the purpose of developing or providing products or processes for
 specific commercial or public purposes;

"Biotechnology" means the continually expanding body of fundamental knowledge about the functioning of biological systems from the macro level to the molecular and sub-atomic levels, as well as novel products, services, technologies and sub-technologies developed as a result of insights gained from research advances which add to that body of fundamental knowledge;

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"Biotechnology company" means a person with headquarters or base of operations located in New Jersey and engaged in the research, development, production, or provision or biotechnology for the purpose of developing or providing products or processes for specific commercial or public purposes, including, but not limited to, medical, pharmaceutical, nutritional, and other health-related purposes, agricultural purposes, and environmental purposes, or a person with headquarters or base of operations located in New Jersey and engaged in providing services or products necessary for such research, development, production, or provision;

"Business retention or relocation grant of tax credits" or "grant of tax credits" means a grant which consists of the value of corporation business tax credits against the liability imposed pursuant to section 5 of P.L.1945, c.162 (C.54:10A-5) or credits against the taxes imposed on insurers pursuant to P.L.1945, c.132 (C.54:18A-1 et seq.), section 1 of P.L.1950, c.231 (C.17:32-15), and N.J.S.17B:23-5, provided to fund a portion of retention and relocation costs pursuant to [this act] P.L.1996, c.25 (C.34:1B-112 et seq.);

"Commissioner" means the [Commissioner of the Department of
 Commerce and Economic Development] <u>Chief Executive Officer and</u>
 <u>Secretary of the New Jersey Commerce and Economic Growth</u>
 <u>Commission</u>;

"Department" means the [Department of Commerce and Economic
Development] New Jersey Commerce and Economic Growth
Commission;

"Business" means an employer <u>located in this State that has</u>
operated continuously in the State, in whole or in part, in its current
form or as a predecessor entity for at least 10 years prior to filing an
application pursuant to P.L.1996, c.25 (C.34:1B-112 et seq.) and
which is subject to the provisions of R.S.43:21-1 et seq. and may
include a sole proprietorship, a partnership, or a corporation that has
made an election under Subchapter S of Chapter One of Subtitle A of

- 1 the Internal Revenue Code of 1986, or any other business entity
- 2 through which income flows as a distributive share to its owners,
- 3 limited liability company, nonprofit corporation, or any other form of
- 4 business organization located either within or outside the State[,
- 5 including a cooperative association. A grant received under this act
- 6 by a partnership, Subchapter S-Corporation, or other such business
- 7 entity shall be apportioned among the persons to whom the income or
- 8 profit of the partnership, Subchapter S-Corporation, or other entity is
- 9 distributed, in the same proportions as those in which the income or

10 profit is distributed.

- "Cooperative association" shall include financial, stock or commodities exchanges];
- "Commitment duration" means five years from the date specified in the project agreement entered into pursuant to section 5 of
- 15 <u>P.L.1996, c.25 (C.34:1B-116);</u>
- "Designated industry" means a business engaged in the field of
 biotechnology, pharmaceuticals, manufacturing, financial services or
 transportation and logistics, advanced computing, advanced materials,
- 19 electronic device technology, environmental technology or medical
- 20 <u>device technology</u>;

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- "Designated urban center" means an urban center designated in the
 State Development and Redevelopment Plan adopted by the State
 Planning Commission;
- "Electronic device technology" means a technology involving
 microelectronics, semiconductors, electronic equipment, and
 instrumentation, radio frequency, microwave, and millimeter
 electronics, and optical and optic-related electrical devices, or data and
- 28 <u>digital communications and imaging devices</u>;
- "Electronic device technology company" means a person with
 headquarters or base of operations located in New Jersey and engaged
 in the research, development, production, or provision of electronic
 device technology for the purpose of developing or providing products
- 33 <u>or processes for specific commercial or public purposes;</u>
- 34 "Eligible position" means a full-time position retained by a business
- 35 <u>in this State for which a business provides employee health benefits</u>
- 36 <u>under a group health plan as defined under section 14 of P.L.1997,</u>

c.146 (C.17B:27-54), a health benefits plan as defined under section

- 38 <u>1 of P.L.1992, c.162 (C.17B:27A-17), or a policy or contract of health</u>
- 39 <u>insurance covering more than one person issued pursuant to Article 2</u>
- 40 of Title 17B of the New Jersey Statutes;
- 41 "Full-time employee" means a person who is employed for
- 42 consideration for at least thirty-five hours a week, or who renders any
- other standard of service generally accepted by custom or practice as
- full-time employment, [provided that a person shall be determined by
- 45 the department to be employed in a permanent position in accordance
- 46 with criteria developed by the department. In determining if

- 1 employees are full-time, the commissioner shall give greater
- 2 consideration to employees who earn an average of at least 1.5 times
- 3 the minimum hourly wage] whose wages are subject to withholding as
- 4 provided in the "New Jersey Gross Income Tax Act," N.J.S.54A:1-1
- 5 et seq., and who is determined by the commissioner to be employed in
- 6 <u>a permanent position according to criteria as the commissioner may</u>
- 7 prescribe. "Full-time employee" shall not include any person who
- works as an independent contractor or on a consulting basis for the
 business. "Full-time employee" shall not include a child, grandchild,
- 9 <u>business</u>. "Full-time employee" shall not include a child, grandchild,
- parent, or spouse of an individual who has direct or indirect ownership
- of at least 5% of the profits, capital, or value of the business;
 - "Headquarters" of a business means the single location that serves as the national administrative center of the business, at which the primary office of the chief executive officer or chief operating officer of the business, as well as the offices of the management officials responsible for key businesswide functions such as finance, legal,
- 17 marketing, and human resources, are located;
 - "High-technology business" means an advanced computing company, advanced materials company, electronic device technology company, environmental technology company or medical device technology company;
 - "Medical device technology" means a technology involving any medical equipment or product (other than a pharmaceutical product) that has therapeutic value, diagnostic value, or both, and is regulated by the federal Food and Drug Administration;
 - "Medical device technology company" means a person with headquarters or base of operations located in New Jersey and engaged in the research, development, production, or provision of medical device technology for the purpose of developing or providing products or processes for specific commercial or public purposes;
 - "New business location" means the premises that the business has either purchased or built or for which the business has entered into a <u>purchase agreement or</u> a written lease for a period of no less than eight years from the date of relocation;
- I"New full-time job" means a job held by a full-time employee that did not exist in this State prior to the business relocating to the new business location;
- 38 "New income tax revenue" means the total amount withheld by the 39 business during the taxable year from the wages of employees in new
- 40 full-time jobs pursuant to the "New Jersey Gross Income Tax Act,"
- 41 N.J.S.54A:1-1 et seq., as certified by the Director of the Division of
- 42 Taxation;

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- 43 "Manufacturing facility" means a business location at which more
- 44 than 50% of the business personal property that is housed in the
- 45 <u>facility is eligible for the sales tax exemption pursuant to subsection a.</u>
- 46 of section 25 of P.L.1980, c.105 (C.54:32B-8.13) for machinery,

apparatus or equipment used in the production of tangible personal
 property;

3 "Program" means the Business <u>Retention and Relocation</u>
4 Assistance Grant Program created pursuant to <u>P.L.1996, c.25</u>
5 (C.34:1B-112 et seq.);

["Relocation costs" means the costs incurred by the business in moving and installing furniture, files, office equipment or other machinery or equipment in the new business location; the cost of installation of telephones and other communication equipment; and the cost incurred in the purchase of office furniture and fixtures]

"Project agreement" means an agreement between a business and the department that sets the forecasted schedule for completion and occupancy of the project, the date the commitment duration shall commence, the amount of the applicable grant of tax credits, and other such provisions which further the purposes of P.L.1996, c.25 (C.34:1B-112 et seq.);

"Research and development facility" means a business location at which more than 50% of the business personal property that is purchased for the facility is eligible for the sales tax exemption pursuant to section 26 of P.L.1980, c.105 (C.54:32B-8.14) for property used in research and development;

"Retained full-time job" means an eligible position that currently exists in New Jersey and is filled by a full-time employee but which, because of a relocation by the business, is at risk of being lost to another state or country. For the purposes of determining a number of retained full-time jobs, the eligible positions of the members of a "controlled group of corporations" as defined pursuant to section 1563 of the federal Internal Revenue Code of 1986, 26 U.S.C. s.1563, shall be considered the eligible positions of a single employer; and

"Total allowable relocation costs" means [the lesser of total relocation costs or \$400] \$1,500 times the number of [new] retained full-time jobs [created]. "Total allowable relocation costs" does not include the amount of any bonus award authorized pursuant to section 5 of P.L., c. (C.)(now pending before the Legislature as this bill).

36 (cf: P.L.1996, c.25, s.2)

38 3. Section 3 of P.L.1996, c.25 (C.34:1B-114) is amended to read as follows:

3. The Business <u>Retention and Relocation Assistance Grant</u>
Program is hereby established <u>as program under the jurisdiction of the</u>
[in the Department of Commerce and Economic Development] <u>New</u>
Jersey Commerce and Economic Growth Commission and shall be
administered by the [Commissioner of the Department of Commerce
and Economic Development] <u>Chief Executive Officer and Secretary</u>
of the New Jersey Commerce and Economic Growth Commission.

- 1 The purpose of the program is to encourage economic development
- 2 and job creation and to preserve jobs that currently exist in New
- 3 Jersey but which are in danger of being relocated to premises outside
- 4 of the State. To implement that purpose, and to the extent that
- funding for the program is available, the program may provide grants 5
- [in an amount up to and including 50% of the total allowable 6
- 7 relocation costs, of tax credits but in no case shall the amount of an
- 8 individual grant of tax credits exceed 80% of the projected [new
- 9 income] State tax revenues from the [new] retained full-time jobs
- 10 [created] <u>covered</u> by [a grant] <u>the project agreement of an</u> applicant
- 11 for a grant of tax credits.
- 12 (cf: P.L.1996, c.25, s.3)

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- 14 4. Section 4 of P.L.1996, c.25 (C.34:1B-115) is amended to read 15 as follows:
- 16 4. <u>a.</u> To qualify for a grant <u>of tax credits</u>, a business shall <u>enter</u> 17 into an agreement to undertake a project to:
- 18 [a.] (1) relocate a minimum of [25 new] 250 retained full-time 19 jobs [to] from one or more locations within this State to a new business location or locations in this State; [or 20
- 21 b. move to expanded facilities within the State and create a 22 minimum of 25 new full-time jobs in the State] and
- (2) maintain the retained full-time jobs pursuant to the project 24 agreement for the commitment duration.
- 25 b. A project that consists solely of point-of-final-purchase retail 26 facilities shall not be eligible for a grant of tax credits. If a project
- 27 consists of both point-of-final-purchase retail facilities and non-retail
- facilities, only the portion of the project consisting of non-retail 28
- 29 facilities shall be eligible for a grant of tax credits. If a warehouse
- 30 facility is part of a point-of-final-purchase retail facility and supplies
- 31 only that facility, the warehouse facility shall not be eligible for a grant
- 32 of tax credits. For the purposes of this section, catalog distribution
- 33 centers shall not be considered point-of-final-purchase retail facilities.
- 34 (cf: P.L.1996, c.25, s.4)

- 36 (New section) In addition to any grant of tax credits 37 determined pursuant to section 7 of P.L., c. (C.) (now pending 38 before the Legislature as this bill), a bonus award equivalent to 50% 39 of the amount of the original grant of tax credits shall be made to any 40 business that relocates more than 2,000 full-time employees covered by the project agreement from one or more locations outside of a 41 42 designated urban center into a designated urban center, provided that 43 all other applicable requirements of P.L.1996, c.25 (C.34:1B-112 et 44 seq.) are satisfied; and provided further that no grant of tax credits
- 45 shall be awarded pursuant to this section for any job that is moved

1 from its current location in an urban enterprise zone designated

- 2 pursuant to the "New Jersey Urban Enterprise Zones Act," P.L.1983,
- 3 c.303 (C.52:27H-60 et seq.) to a location that is not within an urban
- 4 enterprise zone; however, that if the move from the urban enterprise
- 5 zone is to a facility already owned or leased by the same business and
- 6 that business already employs at least the same number of persons as
- 7 those being relocated from the urban enterprise zone a grant of tax
- 8 credits may still be awarded pursuant to this section.

6. (New section) To qualify for a grant of tax credits pursuant to P.L.1996, c.25 (C.34:1B-112 et seq.), a business shall demonstrate that the receipt of assistance pursuant to P.L.1996, c.25, will be a material factor in the business' decision not to relocate outside of New Jersey; provided however, that a business that relocates 1,500 or more retained full-time jobs covered by a project agreement from outside of a designated urban center to one or more new locations within a designated urban center shall not be required to make such a demonstration if the business applies for a grant of tax credits within six months of signing its lease or purchase agreement.

- 7. (New section) a. The total value of the grants of tax credits issued pursuant to P.L.1996, c.25 (C.34:1B-112 et seq.) shall not exceed an aggregate annual limit of \$20,000,000 for a fiscal year. A tax credit issued pursuant to P.L.1996, c.25 may be applied against liability arising in the tax period in which the tax credit is issued and the tax period next following, and shall expire thereafter.
- b. Grants of tax credits shall be awarded and issued to qualifying businesses as follows, subject to the limitations of subsection c. of this section:
- (1) for a project that covers a business relocating a minimum of 500 full-time employees, a grant of tax credits made pursuant to P.L.1996, c.25 (C.34:1B-112 et seq.) shall equal total allowable relocation costs plus any applicable bonus award determined pursuant to section 5 of P.L., c. (C.) (now pending before the Legislature as this bill) and shall be issued immediately upon the entry of the project agreement between the commissioner and the business with an approved project, up to the aggregate annual limit; and
- (2) for a project that covers a business relocating between 250 and 499 full-time employees, a grant of tax credits shall not be issued until the end of the fiscal year in which the application is approved.
- c. If the sum of the amount of tax credits issued pursuant to paragraph (1) of subsection b. of this section in a fiscal year, plus the amount of tax credits approved pursuant to paragraph (2) of subsection b. of this section exceeds the \$20,000,000 aggregate annual limit, the commissioner shall reduce, on a pro rata basis, the award to each business receiving a grant of tax credits pursuant to paragraph (2)

of subsection b. as necessary to comply with the aggregate annual limit.

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- 8. Section 5 of P.L.1996, c.25 (C.34:1B-116) is amended to read as follows:
- 6 5. Each business seeking a grant of tax credits for a project shall 7 submit an application for approval of the project to the commissioner 8 in a form and manner prescribed in regulations adopted by the 9 commissioner. The application must be submitted to the [department] 10 <u>commissioner</u> for approval at least 45 days prior to moving to the new business location; provided however, a business relocating 1,500 or 11 more retained full-time jobs to one or more new locations within a 12 13 designated urban center shall, if relocating to a leased location, submit 14 an application within six months of executing its lease.
- application <u>for approval of a project</u> shall include:
 a. A schedule of short-term and long-term employment projections
 of the business in the State based upon the relocation;
- b. [An estimate of the projected relocation costs] (Deleted by amendment, P.L., c. .)(now pending before the Legislature as this bill);
- 21 c. Terms of any lease agreements or details of the purchase or 22 building of the new business location;
- d. An estimate of the projected [new income] retained State tax revenues resulting from the relocation;
- e. A description of the type of contribution the business can make to the long-term growth of the State's economy and a description of the potential impact on the State's economy if the jobs are not retained; [and]
- f. Evidence that the business or a predecessor entity has been operating, in whole or in part, in this State for at least 10 years prior to the filing of the application;
- g. Evidence of alternative relocation plans, such as an analysis of
 the cost effectiveness of remaining in this State versus relocation
 under the alternative plans;
 - h. A written commitment by the business to maintain 95% of the retained full-time jobs for at least the first two years of the commitment duration, and to maintain a minimum of 90% of the retained full-time jobs for the commitment duration; and
- 39 <u>i.</u> Any other necessary and relevant information as determined by 40 the commissioner.
- The commissioner may provide whatever assistance [deemed] the commissioner deems appropriate in the preparation of an application for approval of a project and may issue grants of tax credits pursuant to the project agreement entered between the commissioner and the business with an approved project at the commissioner's discretion subject to the provisions of [this act] P.L.1996, c.25 (C.34:1B-112 et

1 <u>seq.)</u>.

The project agreement shall include terms establishing the starting date, or event that will determine the starting date, of the commitment duration and any other terms or conditions as determined by the commissioner.

[A cooperative association may apply, in one consolidated 6 7 application on a form and in a manner determined by the commissioner, for a grant on its own behalf as a business and for 8 9 grants on behalf of the members of the association who may qualify 10 under this act. If a cooperative association is applying for grants on behalf of its members, the members for whom the application is 11 12 submitted shall assign to the association any claim of right the 13 members may have under this act to apply for grants individually, and 14 shall agree to cooperate with the association in providing to the 15 commissioner all the information required for the initial application 16 and any other information the commissioner may require for the purposes of this act. If a cooperative association applies for a grant 17 18 on behalf of its members, the members included in the application may 19 be permitted to meet the qualifications for a grant collectively, the 20 amount of a grant for the members shall be calculated as if the 21 members included in the application are one business entity, and any 22 restrictions on the qualification for a grant shall apply to each member 23 for whom an application for a grant is submitted. The grants awarded 24 shall be paid in a lump sum to the cooperative association. A grant 25 received under this act by a cooperative association may be 26 apportioned to the members of the association in a manner determined by the association.] 27

28 (cf: P.L.1996, c.25, s.5)

(cf: P.L.1996, c.25, s.6)

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- 30 9. Section 6 of P.L.1996, c.25 (C.34:1B-117) is amended to read as follows:
- 6. No [amount shall be disbursed to a recipient] tax credits shall be issued as a grant of tax credits under [this act] P.L.1996, c.25

 (C.34:1B-112 et seq.) in any year until the State Treasurer has certified that the amount of [new income] retained State tax revenue received in [that year] the most recently completed State tax periods by the Director of the Division of Taxation from the business equals or exceeds the amount of the grant of tax credits.

- 10. Section 7 of P.L.1996, c.25 (C.34:1B-118) is amended to read as follows:
- 7. a. A business that is receiving a business employment incentive grant pursuant to the provisions of P.L.1996, c.26 (C.34:1B-124 et al.) shall not be eligible to receive a grant of tax credits under [this act except upon the approval of the State Treasurer] P.L.1996, c.25

- 1 (C.34:1B-112 et seq.) with respect to a job which is included in the calculation of a grant pursuant to P.L.1996, c.26.
- b. A business that is receiving any other grant by operation of
 State law shall be eligible to receive a grant of tax credits under
- 5 P.L.1996, c.25 (C.34:1B-112 et seq.); provided, however, that a
- 6 <u>business that is receiving another State grant shall not be eligible to</u>
- 7 receive assistance with respect to any job that is currently the subject
- 8 of any other State grant, except for grants from the Office of
- 9 <u>Customized Training pursuant to the "1992 New Jersey Employment</u>
- and Workforce Development Act," P.L.1992, c.43 (C.34:15D-1 et
- 11 <u>seq.</u>), and provided further that a business shall not receive an amount
- as a grant of tax credits pursuant to [this act] P.L.1996, c.25
- 13 (C.34:1B-112 et seq.) which, when combined with such other grants,
- 14 exceeds 80% of the [new income] retained State tax revenue
- 15 [generated by employees in new full-time jobs], except upon the
- 16 approval of the State Treasurer. Amounts received as grants from the
- 17 Office of Customized Training pursuant to the "1992 New Jersey
- 18 Employment and Workforce Development Act," P.L.1992, c.43
- 19 (C.34:15D-1 et seq.), shall be excluded from the calculation of the
- 20 total amount permitted under this subsection.
- 21 (cf: P.L.1996, c.25, s.7)

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- 11. (New section) In determining the amount of any grant of tax credits made pursuant to P.L.1996, c.25 (C.34:1B-112 et seq.), the commissioner shall consider, as part of the commissioner's overall calculation process, the following factors:
 - a. The number of full-time jobs retained;
- b. The quality of the full-time jobs retained, including but not limited to the salaries and benefits provided to retained full-time employees;
- 31 c. Any capital investments made by the business at the new 32 business location;
- d. The nature of the business' operations, including but not limited to whether the business is a designated industry;
- e. The potential impact on the State if the business were to relocate to another state;
- f. The site of the new business location and its consistency with the smart growth goals, strategies and policies of the State Development and Redevelopment Plan established pursuant to section for P.L.1985, c.398 (C.52:18A-200);
- g. Whether positions average at least 1.5 times the minimum hourly wage during the commitment duration; and
- h. The duration and extent of past operations by the business in New Jersey and any other information indicating the business' level of commitment to the State and the likelihood that the business will continue to operate in this State in the future.

1 12. Section 8 of P.L.1996, c.25 (C.34:1B-119) is amended to read 2 as follows:

3 8. The commissioner shall, after consultation with the Director of 4 the Division of Taxation, pursuant to the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), adopt rules and 5 6 regulations necessary to govern the proper conduct and operation of 7 the program consistent with the provisions of [this act] P.L.1996. 8 c.25 (C.34:1B-112 et seq.) including, but not limited to, a procedure 9 for recapturing relocation grants of tax credits awarded pursuant to [this act] P.L.1996, c.25 (C.34:1B-112 et seq.) in those cases in 10 which the commissioner determines that the business receiving the 11 12 grant of tax credits fails to meet or comply with any condition or 13 requirement attached by the commissioner to the receipt of the grant 14 of tax credits or included in rules and regulations adopted by the 15 commissioner governing the implementation of the program. [The rules also shall include the procedures to clarify the application of the 16 17 various provisions of this act to cooperative associations that submit 18 applications on behalf of their members.] The Director of the Division of Taxation is authorized to promulgate such rules and regulations as 19 20 may be necessary to effect the tax-related provisions of the program. 21 (cf: P.L.1996, c.25, s.8)

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23 13. Section 9 of P.L.1996, c.25 (C.34:1B-120) is amended to read 24 as follows:

25 9. As determined by the commissioner, a business which is awarded a grant of tax credits under [this act] P.L.1996, c.25 26 27 (C.34:1B-112 et seq.) shall submit annually, no later than March 1st 28 of each year, commencing the year following the calendar year in 29 which the business was approved for the grant of tax credits and for 30 the remainder of the commitment duration, a copy of the State tax 31 return for the business showing business income or activity, 32 appropriate to its form of ownership together with an annual report 33 listing the full-time employees in eligible positions employed at the 34 location or locations approved for the grant of tax credits, to the 35 commissioner. Failure to submit a copy of [this document may result 36 in the suspension or termination of a grant] its annual report or 37 submission of the annual report without the information required 38 above, may result in the forfeiture of any grant of tax credits to be 39 received by the business and the recapture of any tax credits issued to 40 the business unless the commissioner determines that there are 41 extenuating circumstances excusing the business from the timely filing 42 required.

43 44 (cf: P.L.1996, c.25, s.9).

14. (New section) The commissioner shall adopt rules for the recapture of all, or a portion of, the grant of tax credits, based on

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criteria established by the commissioner pursuant to regulation or 2 under the terms of the project agreement if the business fails to 3 maintain the retained full-time jobs at the location or locations 4 approved for the grant of tax credits for the commitment duration or fails to meet or comply with any condition or requirement under the 5 6 terms of the project agreement or included in rules and regulations 7 adopted by the commissioner governing the implementation of the 8 program. The rules shall allow for the commissioner to notify the 9 Director of the Division of Taxation in the Department of the 10 Treasury, who shall issue a recapture assessment which shall be based upon the proportionate value of the grant of tax credits that 11 12 corresponds to the amount and period of noncompliance. 13 recapture of funds shall be subject to the State Uniform Tax Procedure 14 Law, R.S.54:48-1 et seq. Recaptured funds shall be deposited in the

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- 17 15. Section 10 of P.L.1996, c.25 (C.34:1B-121) is amended to 18 read as follows:
- 10. The commissioner shall prepare and transmit to the Governor 20 and the Legislature on or before November 1st of each year, a report 21 concerning the impact of the program on job [creation] retention in 22 the State.
- 23 (cf: P.L.1996, c.25, s.10)

General Fund of the State.

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- 25 16. Section 12 of P.L.1996, c.25 (C.34:1B-123) is amended to 26 read as follows:
- 12. There is appropriated to the [Department of Commerce and Economic Development] New Jersey Commerce and Economic Growth Commission from the General Fund such sums as may be
- necessary, as certified by the commissioner and the Director of the
 Division of Budget and Accounting, to fund business retention and
- relocation grants of tax credits made under [this act] P.L.1996, c.25
- 33 (C.34:1B-112 et seq.), the amount of which shall not exceed the [new
- 34 income] retained State tax revenues as defined in section 2 of [this
- 35 act] P.L.1996, c.25 (C.34:1B-113).
- 36 (cf: P.L.1996, c.25, s.12)

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17. (New section) a. The commissioner shall establish a 38 39 corporation business tax credit and insurance premiums tax credit 40 certificate transfer program to allow businesses in this State with unused amounts of tax credits issued under P.L.1996, c.25 (C.34:1B-41 42 112 et seq.), and otherwise allowable, that cannot be applied by the 43 business to which originally issued before the expiration of the credit, 44 to surrender those tax credits for use by other corporation business 45 and insurance premiums taxpayers in this State, provided that the taxpayer receiving the surrendered tax credits is not affiliated with the 46

1 business that is surrendering its tax credits. For the purposes of this 2 section, the test of affiliation is whether the same entity directly or 3 indirectly owns or controls 5% or more of the voting rights or 5% or 4 more of the value of all classes of stock of both the taxpayer receiving the tax credits and the business that is surrendering the tax credits. The 5 tax credits may be used on the corporation business tax and insurance 6 7 premiums tax returns to be filed by those taxpayers in exchange for 8 private financial assistance to be provided by the corporation business 9 taxpayer or insurance premiums taxpayer that is the recipient of the 10 corporation business tax credit certificate or insurance premiums tax

credit certificate to assist in the funding of costs incurred by the

b. The commissioner, in cooperation with the Director of the Division of Taxation in the Department of the Treasury, shall review and approve applications by taxpayers under the Corporation Business Tax Act (1945), P.L.1945, c.162 (C.54:10A-1 et seq.) and by taxpayers under the taxes imposed on insurers pursuant to P.L.1945, c.132 (C.54:18A-1 et seq.), section 1 of P.L.1950, c.231 (C.17:32-15) and N.J.S.17B:23-5 to acquire surrendered tax benefits, which shall be issued in the form of corporation business tax credit and insurance premiums tax credit transfer certificates, in exchange for private financial assistance to be made by the taxpayer in an amount equal to at least 75% of the amount of the surrendered tax credit of a business relocating in the State. The private financial assistance shall assist in funding expenses incurred in connection with the operation of the business in the State, including but not limited to the expenses of fixed assets, such as the construction and acquisition and development of real estate, materials, start-up, tenant fit-out, working capital, salaries, research and development expenditures and any other expenses determined by the commissioner to be necessary to carry out the

c. The commissioner shall coordinate the applications for surrender and acquisition of unused but otherwise allowable tax credits pursuant to this section in a manner that can best stimulate and encourage the extension of private financial assistance to businesses in this State.

purposes of P.L.1996, c.25 (C.34:1B-112 et seq.).

d. The commissioner shall, in consultation with the Director of the Division of Taxation, develop criteria for the approval or disapproval of applications.

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relocating business.

- 41 18. Section 1 of P.L.1997, c.334 (C.34:1B-7.42a) is amended to 42 read as follows:
- 1. a. The New Jersey Economic Development Authority shall establish within the New Jersey Emerging Technology and Biotechnology Financial Assistance Program established pursuant to P.L.1995, c.137 (C.34:1B-7.37 et seq.), a corporation business tax

1 benefit certificate transfer program to allow new or expanding 2 emerging technology and biotechnology companies in this State with 3 unused amounts of research and development tax credits otherwise 4 allowable which cannot be applied for the credit's tax year due to the limitations of subsection b. of section 1 of P.L.1993, c.175 5 6 (C.54:10A-5.24) and unused net operating loss carryover pursuant to 7 subparagraph (B) of paragraph (6) of subsection (k) of section 4 of 8 P.L.1945, c.162 (C.54:10A-4), to surrender those tax benefits for use 9 by other corporation business taxpayers in this State, provided that the 10 taxpayer receiving the surrendered tax benefits is not affiliated with a 11 corporation that is surrendering its tax benefits under the program 12 established under P.L.1997, c.334. For the purposes of this section, 13 the test of affiliation is whether the same entity directly or indirectly 14 owns or controls 5% or more of the voting rights or 5% or more of 15 the value of all classes of stock of both the taxpayer receiving the benefits and a corporation that is surrendering the benefits. The tax 16 17 benefits may be used on the corporation business tax returns to be filed by those taxpayers in exchange for private financial assistance to be 18 19 provided by the corporation business taxpayer that is the recipient of 20 the corporation business tax benefit certificate to assist in the funding 21 of costs incurred by the new or expanding emerging technology and 22 biotechnology company.

23 b. The authority, in cooperation with the Division of Taxation in the Department of the Treasury, shall review and approve applications 24 25 by new or expanding emerging technology and biotechnology 26 companies in this State with unused but otherwise allowable carryover 27 of research and development tax credits pursuant to section 1 of 28 P.L.1993, c.175 (C.54:10A-5.24), and unused but otherwise allowable 29 net operating loss carryover pursuant to paragraph (6) of subsection 30 (k) of section 4 of P.L.1945, c.162 (C.54:10A-4), to surrender those 31 tax benefits in exchange for private financial assistance to be made by 32 the corporation business taxpayer that is the recipient of the 33 corporation business tax benefit certificate in an amount equal to at 34 least 75% of the amount of the surrendered tax benefit. Provided that 35 the amount of the surrendered tax benefit for a surrendered research and development tax credit carryover is the amount of the credit, and 36 37 provided that the amount of the surrendered tax benefit for a 38 surrendered net operating loss carryover is the amount of the loss 39 multiplied by the new or expanding emerging technology or 40 biotechnology company's anticipated allocation factor, as determined 41 pursuant to section 6 of P.L.1945, c.162 (C.54:10A-6) for the tax year in which the benefit is transferred and subsequently multiplied by the 42 43 corporation business tax rate provided pursuant to subsection (c) of 44 section 5 of P.L.1945, c.162 (C.54:10A-5). The authority shall be 45 authorized to approve the transfer of no more than \$50,000,000 of tax benefits over State fiscal year 2000 [and], \$40,000,000 of tax 46

- 1 benefits over each State fiscal year 2001 through 2004, and
- 2 \$60,000,000 over State fiscal year 2005 and each State fiscal year
- 3 thereafter. If the total amount of transferable tax benefits requested
- 4 to be surrendered by approved applicants exceeds \$50,000,000 for
- 5 State fiscal year 2000 [or], \$40,000,000 for each State fiscal year
- 6 <u>2001 through 2004, or \$60,000,00 for State fiscal year 2005 and for</u>
- 7 each State fiscal year thereafter, the authority, in cooperation with the
- 8 Division of Taxation in the Department of the Treasury, shall not be
- 9 authorized to approve the transfer of more than \$50,000,000 for State
- 10 fiscal year 2000 [or], more than \$40,000,000 for each State fiscal
- 11 <u>2001 through 2004, or \$60,000,00 for State fiscal year 2005 and for</u>
- 12 <u>each State fiscal</u> year thereafter and shall allocate the transfer of tax
- 13 benefits by approved companies using the following method:
 - (1) an eligible applicant with \$250,000 or less of transferable tax benefits shall be authorized to surrender the entire amount of its
- 16 transferable tax benefits;

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- (2) an eligible applicant with more than \$250,000 of transferable tax benefits shall be authorized to surrender a minimum of \$250,000
- 19 of its transferable tax benefits;
 - (3) an eligible applicant with more than \$250,000 of transferable tax benefits that was approved to surrender tax benefits in the prior fiscal year shall be authorized to surrender a minimum of 50% of the transferable tax benefits surrendered in the prior fiscal year or \$250,000 whichever is greater, provided that the amount of transferable tax benefits authorized shall not exceed the applicant's

transferable tax benefits for the current fiscal year;

- 27 (4) an eligible applicant with more than \$250,000 shall also be 28 authorized to surrender additional transferable tax benefits determined 29 by multiplying the applicant's transferable tax benefits less the minimum transferable tax benefits that company is authorized to 30 31 surrender under paragraph (2) or (3) of this subsection by a fraction, 32 the numerator of which is the total amount of transferable tax benefits 33 that the authority is authorized to approve less the total amount of 34 transferable tax benefit approved under paragraphs (1), (2) [and], (3) 35 and (5) of this subsection and the denominator of which is the total 36 amount of transferable tax benefits requested to be surrendered by all 37 eligible applicants less the total amount of transferable tax benefits 38 approved under paragraphs (1), (2) [and], (3) and (5) of this 39 subsection;
- 40 (5) The authority shall establish the boundaries for three 41 innovation zones to be geographically distributed in the northern, 42 central, and southern portions of this State. Of the \$60,000,000 of 43 transferable tax benefits authorized for each State fiscal year, 44 \$5,000,000 shall be allocated for the surrender of transferable tax 45 benefits exclusively by eligible companies that operate within the 46 boundaries of the innovation zones during State fiscal year 2005, and

\$10,000,000 shall be so allocated for State fiscal year 2006 and for
 each State fiscal year thereafter.

3 If the total amount of transferable tax benefits that would be 4 authorized using the above method exceeds \$50,000,000 for State 5 fiscal year 2000 [or], \$40,000,000 for each State fiscal year 2001 through 2004, or \$60,000,00 for State fiscal year 2005 and for each 6 7 State fiscal thereafter, then the authority, in cooperation with the 8 Division of Taxation in the Department of the Treasury, shall limit the 9 total amount of tax benefits authorized to be transferred to \$50,000,000 for State fiscal year 2000 [or], \$40,000,000 for each 10 State fiscal year 2001 through 2004, or \$60,000,00 for State fiscal 11 12 year 2005 and for each State fiscal thereafter by applying the above 13 method on an apportioned basis.

14 For purposes of this section transferable tax benefits include an 15 eligible applicant's unused but otherwise allowable carryover of net operating losses multiplied by the applicant's anticipated allocation 16 17 factor as determined pursuant to section 6 of P.L. 1945, c.162 18 (C.54:10A-6) for the tax year in which the benefit is transferred and 19 subsequently multiplied by the corporation business tax rate as 20 provided in subsection (c) of section 5 of P.L.1945, c.162 21 (C.54:10A-5) plus the total amount of the applicant's unused but 22 otherwise allowable carryover of research and development tax 23 credits. An eligible applicant's transferable tax benefits shall be limited to net operating losses and research and development tax credits that 24 25 the applicant requests to surrender in its application to the authority 26 and shall not, in total, exceed the maximum amount of tax benefits that 27 the applicant is eligible to surrender.

The maximum lifetime value of surrendered tax benefits that a corporation shall be permitted to surrender pursuant to the program is \$10,000,000. Applications must be received within 30 days from enactment of P.L.1999, c.140 (C.34:1B-7.42b et al.) for State fiscal year 2000 and on or before June 30 for each subsequent State fiscal year.

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The private financial assistance shall be used to fund expenses incurred in connection with the operation of the new or expanding emerging technology or biotechnology company in the State, including but not limited to the expenses of fixed assets, such as the construction and acquisition and development of real estate, materials, start-up, tenant fit-out, working capital, salaries, research and development expenditures and any other expenses determined by the authority to be necessary to carry out the purposes of the New Jersey Emerging Technology and Biotechnology Financial Assistance Program.

c. The authority, in cooperation with the Division of Taxation in the Department of the Treasury, shall review and approve applications by taxpayers under the Corporation Business Tax Act (1945), P.L.1945, c.162 (C.54:10A-1 et seq.), to acquire surrendered tax 1 benefits approved pursuant to subsection b. of this section which shall

- 2 be issued in the form of corporation business tax benefit transfer
- 3 certificates, in exchange for private financial assistance to be made by
- 4 the taxpayer in an amount equal to at least 75% of the amount of the
- 5 surrendered tax benefit of an emerging technology or biotechnology
- 6 company in the State. A corporation business tax benefit transfer
- 7 <u>certificate shall not be issued unless the applicant certifies that as of</u>
- 8 the date of the exchange of the corporation business tax benefit
- 9 certificate it is operating as a new or expanding emerging technology
- 10 or biotechnology company and has no current intention to cease
- 11 operating as a new or expanding emerging technology or
- 12 <u>biotechnology company.</u>

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The private financial assistance shall assist in funding expenses incurred in connection with the operation of the new or expanding emerging technology or biotechnology company in the State, including but not limited to the expenses of fixed assets, such as the construction and acquisition and development of real estate, materials, start-up, tenant fit-out, working capital, salaries, research and development expenditures and any other expenses determined by the authority to be necessary to carry out the purposes of the New Jersey Emerging Technology and Biotechnology Financial Assistance Program.

d. The authority shall coordinate the applications for surrender and acquisition of unused but otherwise allowable tax benefits pursuant to this section in a manner that can best stimulate and encourage the extension of private financial assistance to new and expanding emerging technology and biotechnology companies in this State. The applications shall be submitted and the authority shall approve or disapprove the applications.

The authority shall, in consultation with the New Jersey Commerce and Economic Growth Commission, the New Jersey Commission on Science and Technology and any institution of higher education in New Jersey, develop criteria for the approval or disapproval of applications. Such criteria shall include, but need not be limited to, an evaluation of the new or expanding emerging technology or biotechnology company's actual or potential scientific and technological viability, a determination that the new or expanding emerging technology or biotechnology company's principal products or services are sufficiently innovative to provide a competitive advantage, a determination that the proposed financial assistance will result in significant growth in permanent, full-time employment in the State, a determination made by the authority that the new or expanding emerging technology or biotechnology company does not have sufficient resources to operate in the short term or cannot secure financial assistance from venture capital, stock issuance, product sales revenue, a parent corporation or other affiliates, bank or any other method of obtaining capital, and a determination that the financial

assistance provided pursuant to this act demonstrates the prospect of a significant positive change in the applicant's net income. The authority shall establish the weight of importance to be given each criterion utilized in its application approval process. No application shall be approved in which the new or expanding technology or biotechnology company (1) has demonstrated positive net income in any of the two previous full years of ongoing operations as determined on its financial statements; or (2) has demonstrated a ratio in excess of 110% or greater of operating revenues divided by operating expenses in any of the two previous full years of operations as determined on its financial statements; or (3) is directly or indirectly at least 50% owned or controlled by another corporation that has demonstrated positive net income in any of the two previous full years of ongoing operations as determined on its financial statements or is part of a consolidated group of affiliated corporations, as filed for federal income tax purposes, that in the aggregate has demonstrated positive net income in any of the two previous full years of ongoing operations as determined on its combined financial statements.

Once an application has been approved, the applicant shall be permitted to surrender, subject to the limitations set forth in subsection b. of this section and the net operating loss carryover and research and development tax credit carryover time periods pursuant to subparagraph (B) of paragraph (6) of subsection (k) of section 4 of P.L.1945, c.162 (C.54:10A-4) and subsection b. of section 1 of P.L.1993, c.175 (C.54:10A-5.24), the surrendered tax benefits that are requested in the application regardless of whether the applicant continues to meet the eligibility criteria set forth in the act in subsequent years.

The authority shall require a corporation business taxpayer that acquires a corporation business tax benefit certificate to enter into a written agreement with the new or expanding emerging technology or biotechnology company concerning the terms and conditions of the private financial assistance made in exchange for the certificate. The written agreement may contain terms concerning the maintenance by the new or expanding emerging technology or biotechnology company of a headquarters or a base of operation in this State.

37 (cf: P.L.1999, c.140, s.2)

19. (New section) As used in sections 19 through 22 of P.L., 40 c. (C.) (now pending before the Legislature as this bill) the 41 following terms shall have the following meanings:

"Eligible property" means machinery, equipment, furniture and furnishings, fixtures, and building materials, but "eligible property" shall not include "motor vehicles" as defined pursuant to section 2 of P.L.1976, c.30 (C.54:32B-2), parts with a useful life of one year or less, or tools or supplies used in connection with the eligible property;

"Headquarters" means the single location that serves as the national administrative center of a business, at which the primary office of the chief executive officer or chief operating officer of the business, as well as the offices of the management officials responsible for key businesswide functions such as finance, legal, marketing, and human resources, are located:

"Life sciences business" means a business engaged principally in the production of medical equipment, ophthalmic goods, medical or dental instruments, diagnostic substances, biopharmaceutical products; or physical and biological research; or biotechnology;

"Manufacturing facility" means a business location at which more than 50% of the business personal property that is housed in the facility is eligible for the sales tax exemption pursuant to subsection a. of section 25 of P.L.1980, c.105 (C. 54:32B-8.13) for machinery, apparatus or equipment used in the production of tangible personal property;

"Research and development facility" means a business location at which more than 50% of the business personal property that is purchased for the facility is eligible for the sales tax exemption pursuant to section 26 of P.L.1980, c.105 (C.54:32B-8.14) for property used in research and development; and

"Secretary" means the Chief Executive Officer and Secretary of the New Jersey Commerce and Economic Growth Commission.

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20. (New section) The secretary shall establish and administer a program to approve the issuance of sales and use tax exemption certificates to qualifying businesses as specified in sections 19 through 22 of P.L., c. (C.) (now pending before the Legislature as this bill). The receipts from the certificate holder's purchase of eligible property located or placed at the business location covered by the project approval within the period established pursuant to the terms and conditions of the project approval for the approved business location shall be exempt from the tax imposed under the "Sales and Use Tax Act," P.L.1966, c.30 (C.54:32B-1 et seq.).

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- 21. (New section) a. A business seeking to participate in the sales and use tax exemption certificate program established pursuant to sections 19 through 22 of P.L., c. (C.)(now pending before the Legislature as this bill) shall submit a project application to the secretary in such form as required by the secretary.
- b. The location for the project shall be situated in designated Planning Area 1 or 2, as defined in the State Development and Redevelopment Plan adopted by the State Planning Commission; provided however, that a business project involving the renovation or expansion of an existing facility that is not located in designated Planning Area 1 or 2 may be eligible to participate in the program, at

the determination of the secretary, if all other applicable criteria are
satisfied.

3 A business located in an urban enterprise zone designated pursuant 4 to the "New Jersey Urban Enterprise Zones Act," P.L.1983, c.303 (C.52:27H-60 et seq.) as of the effective date of this section shall not 5 be eligible to participate in this program if the relocation project is 6 7 from a facility within the urban enterprise zone to a facility outside an 8 urban enterprise zone; provided however, that if the relocation is to 9 a facility already owned or leased by the same business and that 10 business already employs at least the same number of persons as those 11 being relocated from the urban enterprise zone, it may be eligible to 12 apply.

c. To be eligible to apply for the sales and use tax exemption certificate program, a business shall have operated continuously in this State, in whole or in part, in its current form or as a predecessor entity, for at least 10 years prior to filing an application and shall satisfy at least one of the following criteria:

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- (1) the business has 1,000 or more full-time employees in the State and the project involves relocating 500 or more full-time employees into a new business location or locations;
- (2) the business is a life sciences business or a manufacturing facility and the project is: constructing one or more new research and development facilities, constructing one or more new manufacturing facilities in this State, or relocating to a new headquarters in this State that will employ 250 or more full-time employees;
- (3) the business is a life sciences business or a manufacturing business and the project is constructing a new, or substantially rehabilitating a vacant, property that will separately or collectively:
 - (a) be predominately a new research and development facility;
 - (b) be predominately a new manufacturing facility;
- (c) house the headquarters of the business; or
- 32 (d) separately or collectively be a combination of subparagraphs 33 (a), (b) and (c);
- provided, that the new or substantially rehabilitated facility will house a minimum of 250 full-time employees. For the purposes of this subparagraph, "predominantly" means a majority of the employees housed in the new facility are engaged in that activity, or a majority of
- 38 the square footage of the new facility is used in that activity; or a
- 39 majority of the total value of the investment made will be employed in
- 40 that activity; or other measures of activity as may determined by the
- 41 secretary that demonstrate that a critical concentration of research and
- development, manufacturing, or both, will occur at the new facility; or
- 43 (4) the business is, at the time of enactment of this section, 44 currently receiving a structured finance special guarantee pursuant to
- 45 N.J.A.C.19:31-2.1(c)3.ii(5) for the project.
- d. For the purposes of determining a number of full-time

employees pursuant to subsection c. of this section, the full-time employees of the members of a "controlled group of corporations" as defined pursuant to section 1563 of the federal Internal Revenue Code of 1986, 26 U.S.C. s.1563, shall be considered the employees of a single employer.

- e. A project may be completed in up to two phases provided that it will be the national headquarters of a life sciences or manufacturing company, and will include a significant research and development, a significant manufacturing facility, or combination thereof if: (1) the first completed phase will house at least 200 full-time employees and the second phase will house at least 100 additional employees; and (2) the project is pre-approved for phases and that all phases are completed within 30 months of project approval.
- f. Upon approval of a project, the secretary shall notify the Director of the Division of Taxation in the Department of the Treasury of the terms and conditions of the project approval and the director shall issue a certificate of exemption pursuant to the terms and conditions of the project approval. In general, the sales and use tax exemption certificate provided by sections 19 through 22 of P.L., c. (C.)(now pending before the Legislature as this bill) should not apply to a purchases initiated by the business after the date that the temporary certificate of occupancy is issued, or in cases where no
- the temporary certificate of occupancy is issued, or in cases where no temporary certificate of occupancy is issued should not apply to a purchases initiated by the business more than one year from the project commencement date; however, the duration of the certificate of exemption shall be pursuant to the terms and conditions of the project

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22. (New section) The secretary shall, after consultation with the Director of the Division of Taxation in the Department of the Treasury, adopt rules and regulations pursuant to the "Administrative Procedure Act," P.L. 1968, c. 410 (C. 52:14B-1 et seq.) necessary to govern the proper conduct and operation of the program consistent with the provisions of sections 19 through 22 of P.L. , c. (C.)

(now pending before the Legislature as this bill).

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- 23. (New section) a. Retail sales of energy and utility service to:
- (1) a qualified business that employs at least 500 people within an enterprise zone, at least 50% percent of whom are directly employed in a manufacturing process, for the exclusive use or consumption of such business within an enterprise zone, and
- 42 (2) a group of two or more persons: (a) each of which is a 43 qualified business that are all located within a single redevelopment 44 area adopted pursuant to the "Local Redevelopment and Housing 45 Law," P.L.1992, c.79 (C.40A:12A-1 et seq.); (b) that collectively 46 employ at least 500 people within an enterprise zone, at least 50% of

- 1 whom are directly employed in a manufacturing process; (c) are each
- 2 engaged in a vertically integrated business, evidenced by the
- 3 manufacture and distribution of a product or family of products that,
- 4 when taken together, are primarily used, packaged and sold as a single
- 5 product; and (d) collectively use the energy and utility service for the
- 6 exclusive use or consumption of each the persons that comprise group
- 7 within an enterprise zone;
- 8 are exempt from the taxes imposed under the "Sales and Use Tax
- 9 Act," P.L.1966, c.30 (C.54:32B-1 et seq.).

A qualified business will continue to be subject to applicable Board of Public Utilities tariff regulations except that its bills from utility companies and third party suppliers for energy and utility service shall not include charges for sales and use tax.

b. A business that meets the requirement of subsection a. of this section shall not be allowed the exemption granted pursuant to this section until it has complied with such requirements for obtaining the exemption as may be provided pursuant to P.L.1983, c.303 (C.52:27H-60 et seq.) and P.L.1966, c.30 (C.54:32B-1 et seq.). The Chief Executive Officer and Secretary of the Commerce and Economic Growth Commission shall provide prompt notice to the President of the Board of Public Utilities and to the Director of the Division of Taxation in the Department of the Treasury, of a qualified business that has qualified for the exemption under this subsection, shall provide the president and the director an annual list of all businesses

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that qualify.

- 24. Section 4 of P.L.1945, c.162 (C.54:10A-4) is amended to read as follows:
- 4. For the purposes of this act, unless the context requires a different meaning:
- (a) "Commissioner" or "director" shall mean the Director of the Division of Taxation of the State Department of the Treasury.
- (b) "Allocation factor" shall mean the proportionate part of a taxpayer's net worth or entire net income used to determine a measure of its tax under this act.
- (c) "Corporation" shall mean any corporation, joint-stock company or association and any business conducted by a trustee or trustees wherein interest or ownership is evidenced by a certificate of interest or ownership or similar written instrument, any other entity classified as a corporation for federal income tax purposes, and any state or federally chartered building and loan association or savings and loan association.
- (d) "Net worth" shall mean the aggregate of the values disclosed by the books of the corporation for (1) issued and outstanding capital stock, (2) paid-in or capital surplus, (3) earned surplus and undivided profits, and (4) surplus reserves which can reasonably be expected to

1 accrue to holders or owners of equitable shares, not including 2 reasonable valuation reserves, such as reserves for depreciation or 3 obsolescence or depletion. Notwithstanding the foregoing, net worth 4 shall not include any deduction for the amount of the excess depreciation described in paragraph (2)(F) of subsection (k) of this 5 6 section. The foregoing aggregate of values shall be reduced by 50% 7 of the amount disclosed by the books of the corporation for investment 8 in the capital stock of one or more subsidiaries, which investment is 9 defined as ownership (1) of at least 80% of the total combined voting 10 power of all classes of stock of the subsidiary entitled to vote and (2) 11 of at least 80% of the total number of shares of all other classes of 12 stock except nonvoting stock which is limited and preferred as to 13 dividends. In the case of investment in an entity organized under the 14 laws of a foreign country, the foregoing requisite degree of ownership 15 shall effect a like reduction of such investment from the net worth of the taxpayer, if the foreign entity is considered a corporation for any 16 17 purpose under the United States federal income tax laws, such as (but 18 not by way of sole examples) for the purpose of supplying deemed 19 paid foreign tax credits or for the purpose of status as a controlled 20 foreign corporation. In calculating the net worth of a taxpayer entitled 21 to reduction for investment in subsidiaries, the amount of liabilities of 22 the taxpayer shall be reduced by such proportion of the liabilities as 23 corresponds to the ratio which the excluded portion of the subsidiary 24 values bears to the total assets of the taxpayer. 25

In the case of banking corporations which have international banking facilities as defined in subsection (n), the foregoing aggregate of values shall also be reduced by retained earnings of the international banking facility. Retained earnings means the earnings accumulated over the life of such facility and shall not include the distributive share of dividends paid and federal income taxes paid or payable during the tax year.

If in the opinion of the commissioner, the corporation's books do not disclose fair valuations the commissioner may make a reasonable determination of the net worth which, in his opinion, would reflect the fair value of the assets, exclusive of subsidiary investments as defined aforesaid, carried on the books of the corporation, in accordance with sound accounting principles, and such determination shall be used as net worth for the purpose of this act.

(e) (Deleted by amendment, P.L.1998, c.114.)

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(f) "Investment company" shall mean any corporation whose business during the period covered by its report consisted, to the extent of at least 90% thereof of holding, investing and reinvesting in stocks, bonds, notes, mortgages, debentures, patents, patent rights and 44 other securities for its own account, but this shall not include any corporation which: (1) is a merchant or a dealer of stocks, bonds and 46 other securities, regularly engaged in buying the same and selling the

- same to customers; or (2) had less than 90% of its average gross assets in New Jersey, at cost, invested in stocks, bonds, debentures, mortgages, notes, patents, patent rights or other securities or consisting of cash on deposit during the period covered by its report; or (3) is a banking corporation, a savings institution, or a financial business corporation as defined in the Corporation Business Tax Act.
 - (g) "Regulated investment company" shall mean any corporation which for a period covered by its report, is registered and regulated under the Investment Company Act of 1940 (54 Stat. 789), as amended.

- (h) "Taxpayer" shall mean any corporation, and any partnership required, or consenting, to report or to pay taxes, interest or penalties under this act. "Taxpayer" shall not include a partnership that is listed on a United States national stock exchange.
- (i) "Fiscal year" shall mean an accounting period ending on any day other than the last day of December on the basis of which the taxpayer is required to report for federal income tax purposes.
- (j) Except as herein provided, "privilege period" shall mean the calendar or fiscal accounting period for which a tax is payable under this act.
- (k) "Entire net income" shall mean total net income from all sources, whether within or without the United States, and shall include the gain derived from the employment of capital or labor, or from both combined, as well as profit gained through a sale or conversion of capital assets.

For the purpose of this act, the amount of a taxpayer's entire net income shall be deemed prima facie to be equal in amount to the taxable income, before net operating loss deduction and special deductions, which the taxpayer is required to report, or, if the taxpayer is classified as a partnership for federal tax purposes, would otherwise be required to report, to the United States Treasury Department for the purpose of computing its federal income tax, provided however, that in the determination of such entire net income,

- (1) Entire net income shall exclude for the periods set forth in paragraph (2)(F)(i) of this subsection, any amount, except with respect to qualified mass commuting vehicles as described in section 168(f)(8)(D)(v) of the Internal Revenue Code as in effect immediately prior to January 1, 1984, which is included in a taxpayer's federal taxable income solely as a result of an election made pursuant to the provisions of paragraph (8) of that section.
- (2) Entire net income shall be determined without the exclusion, deduction or credit of:
- 43 (A) The amount of any specific exemption or credit allowed in any 44 law of the United States imposing any tax on or measured by the 45 income of corporations;
- 46 (B) Any part of any income from dividends or interest on any kind

of stock, securities or indebtedness, except as provided in paragraph (5) of subsection (k) of this section;

- 3 (C) Taxes paid or accrued to the United States, a possession or 4 territory of the United States, a state, a political subdivision thereof, or the District of Columbia, or to any foreign country, state, province, 5 territory or subdivision thereof, on or measured by profits or income, 6 7 or business presence or business activity, or the tax imposed by this 8 act, or any tax paid or accrued with respect to subsidiary dividends 9 excluded from entire net income as provided in paragraph (5) of 10 subsection (k) of this section;
 - (D) (Deleted by amendment, P.L.1985, c.143.)

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- (E) (Deleted by amendment, P.L.1995, c.418.)
- 13 (F) (i) The amount by which depreciation reported to the United 14 States Treasury Department for property placed in service on and after 15 January 1, 1981, but prior to taxpayer fiscal or calendar accounting years beginning on and after the effective date of P.L.1993, c.172, for 16 17 purposes of computing federal taxable income in accordance with section 168 of the Internal Revenue Code in effect after December 31, 18 19 1980, exceeds the amount of depreciation determined in accordance 20 with the Internal Revenue Code provisions in effect prior to January 21 1, 1981, but only with respect to a taxpayer's accounting period ending 22 after December 31, 1981; provided, however, that where a taxpayer's 23 accounting period begins in 1981 and ends in 1982, no modification shall be required with respect to this paragraph (F) for the report filed 24 25 for such period with respect to property placed in service during that 26 part of the accounting period which occurs in 1981. The provisions 27 of this subparagraph shall not apply to assets placed in service prior to 28 January 1, 1998 of a gas, gas and electric, and electric public utility 29 that was subject to the provisions of P.L.1940, c.5 (C.54:30A-49 et 30 seq.) prior to 1998.
 - (ii) For the periods set forth in subparagraph (F)(i) of this subsection, any amount, except with respect to qualified mass commuting vehicles as described in section 168(f)(8)(D)(v) of the Internal Revenue Code as in effect immediately prior to January 1, 1984, which the taxpayer claimed as a deduction in computing federal income tax pursuant to a qualified lease agreement under paragraph (8) of that section.

The director shall promulgate rules and regulations necessary to carry out the provisions of this section, which rules shall provide, among others, the manner in which the remaining life of property shall be reported.

42 (G) (i) The amount of any civil, civil administrative, or criminal 43 penalty or fine, including a penalty or fine under an administrative 44 consent order, assessed and collected for a violation of a State or 45 federal environmental law, an administrative consent order, or an 46 environmental ordinance or resolution of a local governmental entity,

- 1 and any interest earned on the penalty or fine, and any economic
- 2 benefits having accrued to the violator as a result of a violation, which
- 3 benefits are assessed and recovered in a civil, civil administrative, or
- 4 criminal action, or pursuant to an administrative consent order. The
- 5 provisions of this paragraph shall not apply to a penalty or fine
- 6 assessed or collected for a violation of a State or federal
- 7 environmental law, or local environmental ordinance or resolution, if
- 8 the penalty or fine was for a violation that resulted from fire, riot,
- 9 sabotage, flood, storm event, natural cause, or other act of God
- 10 beyond the reasonable control of the violator, or caused by an act or
- omission of a person who was outside the reasonable control of the
- 12 violator.

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- (ii) The amount of treble damages paid to the Department of Environmental Protection pursuant to subsection a. of section 7 of P.L.1976, c.141 (C.58:10-23.11f), for costs incurred by the department in removing, or arranging for the removal of, an unauthorized discharge upon failure of the discharger to comply with a directive from the department to remove, or arrange for the removal of, the discharge.
- (H) The amount of any sales and use tax paid by a utility vendor pursuant to section 71 of P.L.1997, c.162.
- (I) Interest paid, accrued or incurred for the privilege period to a related member, as defined in section 5 of P.L.2002, c.40 (C.54:10A-4.4), except that a deduction shall be permitted to the extent that the taxpayer establishes by clear and convincing evidence, as determined by the director, that: (i) a principal purpose of the transaction giving rise to the payment of the interest was not to avoid taxes otherwise due under Title 54 of the Revised Statutes or Title 54A of the New Jersey Statutes, (ii) the interest is paid pursuant to arm's length contracts at an arm's length rate of interest, and (iii)(aa) the related member was subject to a tax on its net income or receipts in this State or another state or possession of the United States or in a foreign nation, (bb) a measure of the tax includes the interest received from the related member, and (cc) the rate of tax applied to the interest received by the related member is equal to or greater than a rate three percentage points less than the rate of tax applied to taxable interest by this State.

A deduction shall also be permitted if the taxpayer establishes by clear and convincing evidence, as determined by the director, that the disallowance of a deduction is unreasonable, or the taxpayer and the director agree in writing to the application or use of an alternative method of apportionment under section 8 of P.L.1945, c.162 (C.54:10A-8); nothing in this subsection shall be construed to limit or negate the director's authority to otherwise enter into agreements and compromises otherwise allowed by law.

A deduction shall also be permitted to the extent that the taxpayer

- 1 establishes by a preponderance of the evidence, as determined by the
- 2 director, that the interest is directly or indirectly paid, accrued or
- 3 incurred to (i) a related member in a foreign nation which has in force
- 4 a comprehensive income tax treaty with the United States, provided
- 5 however that the taxpayer shall disclose on its return for the privilege
- 6 period the name of the related member, the amount of the interest, the
- 7 relevant foreign nation, and such other information as the director may
- 8 prescribe or (ii) to an independent lender and the taxpayer guarantees
- 9 the debt on which the interest is required.

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- (3) The commissioner may, whenever necessary to properly reflect the entire net income of any taxpayer, determine the year or period in which any item of income or deduction shall be included, without being limited to the method of accounting employed by the taxpayer.
- (4) There shall be allowed as a deduction from entire net income of a banking corporation, to the extent not deductible in determining federal taxable income, the eligible net income of an international banking facility determined as follows:
- (A) The eligible net income of an international banking facility shall be the amount remaining after subtracting from the eligible gross income the applicable expenses;
- (B) Eligible gross income shall be the gross income derived by an international banking facility, which shall include, but not be limited to, gross income derived from:
- (i) Making, arranging for, placing or carrying loans to foreign persons, provided, however, that in the case of a foreign person which is an individual, or which is a foreign branch of a domestic corporation (other than a bank), or which is a foreign corporation or foreign partnership which is controlled by one or more domestic corporations (other than banks), domestic partnerships or resident individuals, all the proceeds of the loan are for use outside of the United States;
- (ii) Making or placing deposits with foreign persons which are banks or foreign branches of banks (including foreign subsidiaries) or foreign branches of the taxpayers or with other international banking facilities;
- (iii) Entering into foreign exchange trading or hedging transactions related to any of the transactions described in this paragraph; or
- (iv) Such other activities as an international banking facility may, from time to time, be authorized to engage in;
- (C) Applicable expenses shall be any expense or other deductions attributable, directly or indirectly, to the eligible gross income described in subparagraph (B) of this paragraph.
- 43 (5) Entire net income shall exclude 100% of dividends which were 44 included in computing such taxable income for federal income tax 45 purposes, paid to the taxpayer by one or more subsidiaries owned by 46 the taxpayer to the extent of the 80% or more ownership of investment

- described in subsection (d) of this section and shall exclude 50% of dividends which were included in computing such taxable income for federal income tax purposes, paid to the taxpayer by one or more subsidiaries owned by the taxpayer to the extent of 50% or more ownership of investment, such ownership of investment calculated in the same manner as the 80% or more of ownership of investment is calculated as described in subsection (d) of this section.
 - (6) (A) Net operating loss deduction. There shall be allowed as a deduction for the privilege period the net operating loss carryover to that period.

- (B) Net operating loss carryover. A net operating loss for any privilege period ending after June 30, 1984 shall be a net operating loss carryover to each of the seven privilege periods following the period of the loss. The entire amount of the net operating loss for any privilege period (the "loss period") shall be carried to the earliest of the privilege periods to which the loss may be carried. The portion of the loss which shall be carried to each of the other privilege periods shall be the excess, if any, of the amount of the loss over the sum of the entire net income, computed without the exclusions permitted in paragraphs (4) and (5) of this subsection or the net operating loss deduction provided by subparagraph (A) of this paragraph, for each of the prior privilege periods to which the loss may be carried.
- (C) Net operating loss. For purposes of this paragraph the term "net operating loss" means the excess of the deductions over the gross income used in computing entire net income without the net operating loss deduction provided for in subparagraph (A) of this paragraph and the exclusions in paragraphs (4) and (5) of this subsection.
- (D) Change in ownership. Where there is a change in 50% or more of the ownership of a corporation because of redemption or sale of stock and the corporation changes the trade or business giving rise to the loss, no net operating loss sustained before the changes may be carried over to be deducted from income earned after such changes. In addition where the facts support the premise that the corporation was acquired under any circumstances for the primary purpose of the use of its net operating loss carryover, the director may disallow the carryover.
- (E) Notwithstanding the provisions of this paragraph (6) of subsection (k) of this section to the contrary, for privilege periods beginning during calendar year 2002 and calendar year 2003, no deduction for any net operating loss carryover shall be allowed. If and only to the extent that any net operating loss carryover deduction is disallowed by reason of this subparagraph (E), the date on which the amount of the disallowed net operating loss carryover deduction would otherwise expire shall be extended by two years.
- Provided, that this subparagraph (E) shall not restrict the surrender or acquisition of corporation business tax benefit certificates pursuant

to section 1 of P.L.1997, c.334 (C.34:1B-7.42a) and shall not restrict the application of corporation business tax benefit certificates pursuant to section 2 of P.L.1997, c.334 (C.54:10A-4.2).

- 4 (7) The entire net income of gas, electric and gas and electric 5 public utilities that were subject to the provisions of P.L.1940, c.5 (C.54:30A-49 et seq.) prior to 1998, shall be adjusted by substituting 6 7 the New Jersey depreciation allowance for federal tax depreciation 8 with respect to assets placed in service prior to January 1, 1998. For 9 gas, electric, and gas and electric public utilities that were subject to 10 the provisions of P.L.1940, c.5 (C.54:30A-49 et seq.) prior to 1998, 11 the New Jersey depreciation allowance shall be computed as follows: 12 All depreciable assets placed in service prior to January 1, 1998 shall 13 be considered a single asset account. The New Jersey tax basis of this 14 depreciable asset account shall be an amount equal to the carryover 15 adjusted basis for federal income tax purposes on December 31, 1997 of all depreciable assets in service on December 31, 1997, increased 16 17 by the excess, of the "net carrying value," defined to be adjusted book basis of all assets and liabilities, excluding deferred income taxes, 18 19 recorded on the public utility's books of account on December 31, 20 1997, over the carryover adjusted basis for federal income tax 21 purposes on December 31, 1997 of all assets and liabilities owned by 22 the gas, electric, or gas and electric public utility as of December 31, 23 1997. "Books of account" for gas, gas and electric, and electric public utilities means the uniform system of accounts as promulgated by the 24 Federal Energy Regulatory Commission and adopted by the Board of 25 26 Public Utilities. The following adjustments to entire net income shall 27 be made pursuant to this section:
 - (A) Depreciation for property placed in service prior to January1, 1998 shall be adjusted as follows:

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- (i) Depreciation for federal income tax purposes shall be disallowed in full.
- 32 (ii) A deduction shall be allowed for the New Jersey depreciation allowance. The New Jersey depreciation allowance shall be computed 33 34 for the single asset account described above based on the New Jersey 35 tax basis as adjusted above as if all assets in the single asset account were first placed in service on January 1, 1998. Depreciation shall be 36 37 computed using the straight line method over a thirty-year life. A full 38 year's depreciation shall be allowed in the initial tax year. No half-year 39 convention shall apply. The depreciable basis of the single account 40 shall be reduced by the adjusted federal tax basis of assets sold, 41 retired, or otherwise disposed of during any year on which gain or loss is recognized for federal income tax purposes as described in 42 43 subparagraph (B) of this paragraph.
- 44 (B) Gains and losses on sales, retirements and other dispositions 45 of assets placed in service prior to January 1, 1998 shall be recognized 46 and reported on the same basis as for federal income tax purposes.

- (C) The Director of the Division of Taxation shall promulgate regulations describing the methodology for allocating the single asset account in the event that a portion of the utility's operations are separated, spun-off, transferred to a separate company or otherwise desegregated.
- (8) In the case of taxpayers that are gas, electric, gas and electric, or telecommunication public utilities as defined pursuant to subsection (q) of this section, the director shall have authority to promulgate rules and issue guidance correcting distortions and adjusting timing differences resulting from the adoption of P.L.1997, c.162 (C.54:10A-5.25 et al.).
- (9) Notwithstanding paragraph (1) of this subsection, entire net income shall not include the income derived by a corporation organized in a foreign country from the international operation of a ship or ships, or from the international operation of aircraft, if such income is exempt from federal taxation pursuant to section 883 of the federal Internal Revenue Code of 1986, 26 U.S.C. s.883.
- (10) Entire net income shall exclude all income of an alien corporation the activities of which are limited in this State to investing or trading in stocks and securities for its own account, investing or trading in commodities for its own account, or any combination of those activities, within the meaning of section 864 of the federal Internal Revenue Code of 1986, 26 U.S.C. s.864, as in effect on December 31, 1998. Notwithstanding the previous sentence, if an alien corporation undertakes one or more infrequent, extraordinary or non-recurring activities, including but not limited to the sale of tangible property, only the income from such infrequent, extraordinary or non-recurring activity shall be subject to the tax imposed pursuant to P.L.1945, c.162 (C.54:10A-1 et seq.), and that amount of income subject to tax shall be determined without regard to the allocation to that specific transaction of any general business expense of the taxpayer and shall be specifically assigned to this State for taxation by this State without regard to section 6 of P.L.1945, c.162 (C.54:10A-6). For the purposes of this paragraph, "alien corporation" means a corporation organized under the laws of a jurisdiction other than the United States or its political subdivisions.
 - (11) No deduction shall be allowed for research and experimental expenditures, to the extent that those research and experimental expenditures are qualified research expenses or basic research payments for which an amount of credit is claimed pursuant to section 1 of P.L.1993, c.175 (C.54:10A-5.24) unless those research and experimental expenditures are also used to compute a federal credit claimed pursuant to section 41 of the federal Internal Revenue Code of 1986, 26 U.S.C. s.41.
- 45 (12) (A) Notwithstanding the provisions of subsection (k) of 46 section 168 of the federal Internal Revenue Code of 1986, 26 U.S.C.

- s.168, [and] subsection (b) of section 1400L of the federal Internal
- 2 Revenue Code of 1986, 26 U.S.C. s.1400L, or any other federal law,
- 3 for property acquired after September 10, 2001 [and before
- 4 September 11, 2004, the depreciation deduction otherwise allowed
- 5 pursuant to section 167 of the federal Internal Revenue Code of 1986,
- 6 26 U.S.C. s.167, shall be determined pursuant to [the requirements
- 7 and limitations of section 168 of the federal Internal Revenue Code of
- 8 1986, 26 U.S.C. s.168, and section 280F of the federal Internal
- 9 Revenue Code of 1986, 26 U.S.C. s.280F, as if that subsection (k) and
- that section 1400L were not in effect] the provisions of the federal
- 11 <u>Internal Revenue Code of 1986 (26 U.S.C. s.1 et seq.) in effect on</u>
- 12 <u>December 31, 2001</u>.
- 13 (B) The director shall prescribe the rules and regulations necessary
- 14 to carry out the provisions of this paragraph, including, among others,
- 15 those for determining the adjusted basis of the acquired property for
- 16 the purposes of the Corporation Business Tax Act (1945), P.L.1945,
- 17 c.162.
- 18 (13) (A) Notwithstanding the provisions of section 179 of the
- 19 <u>federal Internal Revenue Code of 1986, 26 U.S.C. s.179, for property</u>
- 20 placed in service on or after January 1, 2004, the costs that a taxpayer
- 21 <u>may otherwise elect to treat as an expense which is not chargeable to</u>
- 22 <u>a capital account shall be determined pursuant to the provisions of the</u>
- 23 <u>federal Internal Revenue Code of 1986 (26 U.S.C. s.1 et seq.) in effect</u>
- 24 <u>on December 31, 2002.</u>
- 25 (B) The director shall prescribe the rules and regulations necessary
- 26 to carry out the provisions of this paragraph, including, among others,
- 27 <u>those for determining the adjusted basis of the acquired property for</u>
- 28 the purposes of the Corporation Business Tax Act (1945), P.L.1945,
- 29 c.162.
- 30 (1) "Real estate investment trust" shall mean any corporation, trust
- 31 or association qualifying and electing to be taxed as a real estate
- 32 investment trust under federal law.
- 33 (m) "Financial business corporation" shall mean any corporate
- 34 enterprise which is (1) in substantial competition with the business of
- 35 national banks and which (2) employs moneyed capital with the object
- 36 of making profit by its use as money, through discounting and
- 37 negotiating promissory notes, drafts, bills of exchange and other
- 38 evidences of debt; buying and selling exchange; making of or dealing
- 39 in secured or unsecured loans and discounts; dealing in securities and
- shares of corporate stock by purchasing and selling such securities and stock without recourse, solely upon the order and for the account of
- 42 customers; or investing and reinvesting in marketable obligations
- 43 evidencing indebtedness of any person, copartnership, association or
- 44 corporation in the form of bonds, notes or debentures commonly
- 45 known as investment securities; or dealing in or underwriting
- obligations of the United States, any state or any political subdivision

1 thereof, or of a corporate instrumentality of any of them. This shall 2 include, without limitation of the foregoing, business commonly 3 known as industrial banks, dealers in commercial paper and 4 acceptances, sales finance, personal finance, small loan and mortgage financing businesses, as well as any other enterprise employing 5 6 moneyed capital coming into competition with the business of national 7 banks; provided that the holding of bonds, notes, or other evidences 8 of indebtedness by individual persons not employed or engaged in the 9 banking or investment business and representing merely personal 10 investments not made in competition with the business of national 11 banks, shall not be deemed financial business. Nor shall "financial business" include national banks, production credit associations 12 13 organized under the Farm Credit Act of 1933 or the Farm Credit Act 14 of 1971, Pub.L.92-181 (12 U.S.C. s.2091 et seq.), stock and mutual 15 insurance companies duly authorized to transact business in this State, security brokers or dealers or investment companies or bankers not 16 17 employing moneyed capital coming into competition with the business 18 of national banks, real estate investment trusts, or any of the following 19 entities organized under the laws of this State: credit unions, savings

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22 (n) "International banking facility" shall mean a set of asset and 23 liability accounts segregated on the books and records of a depository institution, United States branch or agency of a foreign bank, or an 24 25 Edge or Agreement Corporation that includes only international 26 banking facility time deposits and international banking facility 27 extensions of credit as such terms are defined in section 204.8(a)(2) 28 and section 204.8(a)(3) of Regulation D of the board of governors of 29 the Federal Reserve System, 12 CFR Part 204, effective December 3, 1981. In the event that the United States enacts a law, or the board 30 31 of governors of the Federal Reserve System adopts a regulation which 32 amends the present definition of international banking facility or of 33 such facilities' time deposits or extensions of credit, the Commissioner 34 of Banking and Insurance shall forthwith adopt regulations defining 35 such terms in the same manner as such terms are set forth in the laws of the United States or the regulations of the board of governors of the 36 37 Federal Reserve System. The regulations of the Commissioner of 38 Banking and Insurance shall thereafter provide the applicable 39 definitions.

banks, savings and loan and building and loan associations,

pawnbrokers, and State banks and trust companies.

- (o) "S corporation" means a corporation included in the definition of an "S corporation" pursuant to section 1361 of the federal Internal Revenue Code of 1986, 26 U.S.C. s.1361.
- (p) "New Jersey S corporation" means a corporation that is an S corporation; which has made a valid election pursuant to section 3 of P.L.1993, c.173 (C.54:10A-5.22); and which has been an S corporation continuously since the effective date of the valid election

1 made pursuant to section 3 of P.L.1993, c.173 (C.54:10A-5.22).

- 2 (q) "Public Utility" means "public utility" as defined in $3 \quad R.S.48:2-13.$
- 4 (r) "Qualified investment partnership" means a partnership under 5 this act that has more than 10 members or partners with no member or partner owning more than a 50% interest in the entity and that derives 6 at least 90% of its gross income from dividends, interest, payments 7 8 with respect to securities loans, and gains from the sale or other 9 disposition of stocks or securities or foreign currencies or 10 commodities or other similar income (including but not limited to gains 11 from swaps, options, futures or forward contracts) derived with 12 respect to its business of investing or trading in those stocks, securities, currencies or commodities, but "investment partnership" 13 14 shall not include a "dealer in securities" within the meaning of section 15 1236 of the federal Internal Revenue Code of 1986, 26 U.S.C. s.1236.
- 16 (s) "Savings institution" means a state or federally chartered 17 building and loan association, savings and loan association, or savings 18 bank.
- (t) "Partnership" means an entity classified as a partnership forfederal income tax purposes.
- 21 (cf: P.L.2002, c.40, s.3)

- 25. Section 3 of P.L.1993, c.171 (C.54:10A-5.18) is amended to read as follows:
- read as follows:

 3. a. A taxpayer shall be allowed a credit against the tax imposed pursuant to section 5 of P.L.1945, c.162 (C.54:10A-5), in an amount
- equal to 2% of the investment credit base of qualified equipment placed in service in the tax year, up to a maximum allowed credit for
- the tax year of \$1,000,000; provided however, that if a taxpayer has
- 30 50 or fewer employees (an average number of full-time employees and
- 31 <u>full-time employee equivalents of 50 or less) and entire net income to</u>
- be used as a measure of the tax determined pursuant to section 6 of P.L.1945, c.162 (C.54:10A-6) of less than \$5,000,000 for the tax year,
- the taxpayer shall be allowed a credit against the tax imposed pursuant
- 35 <u>to section 5 of P.L.1945, c.162 (C.54:10A-5), in an amount equal to</u>
- 36 4% of the investment credit base of qualified equipment placed in
- 37 service in the tax year, up to a maximum allowed credit for the tax
- 38 <u>year of \$1,000,000</u>.
- b. The tax imposed for the tax year pursuant to section 5 of
- 40 P.L.1945, c.162, shall first be reduced by the amount of any credit
- 41 allowed pursuant to section 19 of P.L.1983, c.303 (C.52:27H-78),
- 42 then by any credit allowed pursuant to section 12 of P.L.1985, c.227
- 43 (C.55:19-13), then by any credit allowed pursuant to section 42 of
- 44 P.L.1987, c.102 (C.54:10A-5.3), prior to applying any credits
- 45 allowable pursuant to this section. Credits allowable pursuant to this
- 46 section shall be applied in the order of the credits' tax years. The

amount of the credits applied under this section and section 4 of P.L.1993, c.171 (C.54:10A-5.19), against the tax imposed pursuant to section 5 of P.L.1945, c.162, for a tax year shall not exceed 50% of the tax liability otherwise due and shall not reduce the tax liability to an amount less than the statutory minimum provided in subsection (e) of section 5 of P.L.1945, c.162.

7 c. The amount of tax year credit otherwise allowable under 8 subsection a. of this section which cannot be applied for the tax year 9 due to the limitations of subsection b. of this section may be carried 10 over, if necessary, to the seven tax years following a credit's tax year. 11 Provided however, that a taxpayer may not carry over any amount of 12 credit or credits allowed under subsection a. of this section to a tax 13 year during which a corporate acquisition with respect to which the 14 taxpayer was a target corporation occurred or during which the 15 taxpayer was a party to a merger or a consolidation, or to any subsequent tax year, if the credit was allowed for a tax year prior to 16 17 the year of acquisition, merger or consolidation; provided further, however, that if in the case of a corporate merger or corporate 18 19 consolidation the taxpayer can demonstrate, through the submission 20 of a copy of the plan of merger or consolidation and such other 21 evidence as may be required by the director, the identity of the 22 constituent corporation which was the acquiring person, a credit 23 allowed to the acquiring person may be carried over by the taxpayer. 24 "Acquiring person" means the constituent corporation the stockholders 25 of which own the largest proportion of the total voting power in the 26 surviving or consolidated corporation after the merger or 27 consolidation.

28 d. (1) With respect to equipment that is three-year property, as 29 described in subsection (e) of section 168 of the federal Internal 30 Revenue Code of 1986, 26 U.S.C. s.168, which is disposed of or 31 ceases to be qualified equipment prior to the end of the 36 month 32 period following being placed in service in this State, the amount of 33 credit allowed shall be that portion of the credit provided for in 34 subsection a. of this section which represents the ratio which the months of qualified use bear to 36, and the difference between the 35 credit taken and the credit allowed for actual use shall be forfeited. 36 37 Additionally, except when the property is damaged or destroyed by 38 fire, flood, storm or other casualty, or is stolen, the taxpayer shall 39 redetermine the amount of credit allowed for the tax year of the credit 40 by reducing the investment credit base by the cost of the amount of the 41 disposed or disqualified equipment. If the redetermination of the 42 credit results in an increase in final liability for any tax year in which 43 the credit was applied, then, notwithstanding the four year limitation 44 of subsection b. of R.S.54:49-6 to the contrary, the amount of unpaid 45 liability, if any, shall be considered a deficiency for the purposes of the 46 State Tax Uniform Procedure Law, R.S.54:48-1 et seq. The amount

1 of credit allowed for actual use shall be determined by multiplying the 2 original credit by the ratio which the months of qualified use bear to 3 36.

4 With respect to property other than that described in 5 subparagraph (1) of this subsection which is disposed of or ceases to be qualified equipment prior to the end of the 60 month period 6 7 following being placed in service in this State, the amount of credit 8 allowed shall be that portion of the credit provided for in subsection 9 a. of this section which represents the ratio which the months of 10 qualified use bear to 60, and the difference between the credit taken 11 and the credit allowed for actual use shall be forfeited. Additionally, 12 except when the property is damaged or destroyed by fire, flood, 13 storm or other casualty, or is stolen, the taxpayer shall redetermine the 14 amount of credit allowed for the tax year of the credit by reducing the 15 investment credit base by the cost of the amount of the disposed or disqualified equipment. If the redetermination of the credit results in 16 17 an increase in final liability for any tax year in which the credit was applied, then, notwithstanding the four year limitation of subsection b. 18 19 of R.S.54:49-6 to the contrary, the amount of unpaid liability, if any, 20 shall be considered a deficiency for the purposes of the State Tax 21 Uniform Procedure Law, R.S.54:48-1 et seq. The amount of credit 22 allowed for actual use shall be determined by multiplying the original 23 credit by the ratio which the months of qualified use bear to 60. 24 (cf: P.L.1993, c.171, s.3)

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26. (New section) a. For taxable years beginning on or after January 1, 2004, notwithstanding the provisions of N.J.S.54A:5-1, if any, or any other law to the contrary, for the purposes of determining the amount of a category of income pursuant to N.J.S.54A:5-1 that is net of expenses:

(1) notwithstanding the provisions of subsection (k) of section 168 of the federal Internal Revenue Code of 1986, 26 U.S.C. s.168, subsection (b) of section 1400L of the federal Internal Revenue Code of 1986, 26 U.S.C. s.1400L, or any other federal law, for property placed in service on or after January 1, 2004, the depreciation deduction otherwise allowed pursuant to section 167 of the federal Internal Revenue Code of 1986, 26 U.S.C. s.167, shall be determined pursuant to the provisions of the federal Internal Revenue Code of 1986 (26 U.S.C. s.1 et seq.) in effect on December 31, 2001; and

(2) notwithstanding the provisions of section 179 of the federal Internal Revenue Code of 1986, 26 U.S.C. s.179, for property placed in service on or after January 1, 2004, the costs that a taxpayer may otherwise elect to treat as an expense which is not chargeable to a capital account shall be determined pursuant to the provisions of the federal Internal Revenue Code of 1986 (26 U.S.C. s.1 et seq.) in effect

46 on December 31, 2002.

ACS for A3111

1	b. The director shall prescribe the rules and regulations necessary
2	to carry out the provisions of this section, including, among others,
3	those for determining the adjusted basis of the acquired property for
4	the purposes of the "New Jersey Gross Income Tax Act,"
5	N.J.S.54A:1-1 et seq.
6	
7	27. This act shall take effect immediately; sections 1 through 17
8	shall apply to State fiscal years beginning July 1, 2004 and thereafter;
9	and section 25 shall apply to qualified equipment placed in service
10	during privilege periods beginning on or after July 1, 2004.
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15	Decouples corporation business tax and gross income tax from
16	changes in federal depreciation and certain expensing; provides
17	incentives for business relocation and retention.

ASSEMBLY, No. 3111

STATE OF NEW JERSEY

211th LEGISLATURE

INTRODUCED JUNE 21, 2004

Sponsored by:
Assemblyman ALBIO SIRES
District 33 (Hudson)
Assemblyman NEIL M. COHEN
District 20 (Union)

SYNOPSIS

Decouples corporation business tax and gross income tax from changes in federal depreciation and certain expensing.

CURRENT VERSION OF TEXT

As introduced.



AN ACT concerning the timing of tax deductions for certain business expenses, amending P.L.1945, c.162 and supplementing Title 54A of the New Jersey Statutes.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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- 8 1. Section 4 of P.L. 1945, c.162 (C.54:10A-4) is amended to read 9 as follows:
- 4. For the purposes of this act, unless the context requires a different meaning:
- (a) "Commissioner" or "director" shall mean the Director of theDivision of Taxation of the State Department of the Treasury.
 - (b) "Allocation factor" shall mean the proportionate part of a taxpayer's net worth or entire net income used to determine a measure of its tax under this act.
 - (c) "Corporation" shall mean any corporation, joint-stock company or association and any business conducted by a trustee or trustees wherein interest or ownership is evidenced by a certificate of interest or ownership or similar written instrument, any other entity classified as a corporation for federal income tax purposes, and any state or federally chartered building and loan association or savings and loan association.
 - (d) "Net worth" shall mean the aggregate of the values disclosed by the books of the corporation for (1) issued and outstanding capital stock, (2) paid-in or capital surplus, (3) earned surplus and undivided profits, and (4) surplus reserves which can reasonably be expected to accrue to holders or owners of equitable shares, not including reasonable valuation reserves, such as reserves for depreciation or obsolescence or depletion. Notwithstanding the foregoing, net worth shall not include any deduction for the amount of the excess depreciation described in paragraph (2)(F) of subsection (k) of this section. The foregoing aggregate of values shall be reduced by 50% of the amount disclosed by the books of the corporation for investment in the capital stock of one or more subsidiaries, which investment is defined as ownership (1) of at least 80% of the total combined voting power of all classes of stock of the subsidiary entitled to vote and (2) of at least 80% of the total number of shares of all other classes of stock except nonvoting stock which is limited and preferred as to dividends. In the case of investment in an entity organized under the laws of a foreign country, the foregoing requisite degree of ownership shall effect a like reduction of such investment from the net worth of the taxpayer, if the foreign entity is considered a corporation for any

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

- 1 purpose under the United States federal income tax laws, such as (but
- 2 not by way of sole examples) for the purpose of supplying deemed
- 3 paid foreign tax credits or for the purpose of status as a controlled
- 4 foreign corporation. In calculating the net worth of a taxpayer entitled
- 5 to reduction for investment in subsidiaries, the amount of liabilities of
- 6 the taxpayer shall be reduced by such proportion of the liabilities as
- 7 corresponds to the ratio which the excluded portion of the subsidiary
- 8 values bears to the total assets of the taxpayer.

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- In the case of banking corporations which have international banking facilities as defined in subsection (n), the foregoing aggregate of values shall also be reduced by retained earnings of the international banking facility. Retained earnings means the earnings accumulated over the life of such facility and shall not include the distributive share of dividends paid and federal income taxes paid or payable during the tax year.
- If in the opinion of the commissioner, the corporation's books do not disclose fair valuations the commissioner may make a reasonable determination of the net worth which, in his opinion, would reflect the fair value of the assets, exclusive of subsidiary investments as defined aforesaid, carried on the books of the corporation, in accordance with sound accounting principles, and such determination shall be used as net worth for the purpose of this act.
 - (e) (Deleted by amendment, P.L.1998, c.114.)
- (f) "Investment company" shall mean any corporation whose business during the period covered by its report consisted, to the extent of at least 90% thereof of holding, investing and reinvesting in stocks, bonds, notes, mortgages, debentures, patents, patent rights and other securities for its own account, but this shall not include any corporation which: (1) is a merchant or a dealer of stocks, bonds and other securities, regularly engaged in buying the same and selling the same to customers; or (2) had less than 90% of its average gross assets in New Jersey, at cost, invested in stocks, bonds, debentures, mortgages, notes, patents, patent rights or other securities or consisting of cash on deposit during the period covered by its report; or (3) is a banking corporation, a savings institution, or a financial business corporation as defined in the Corporation Business Tax Act.
- (g) "Regulated investment company" shall mean any corporation which for a period covered by its report, is registered and regulated under the Investment Company Act of 1940 (54 Stat. 789), as amended
- 41 (h) "Taxpayer" shall mean any corporation, and any partnership 42 required, or consenting, to report or to pay taxes, interest or penalties 43 under this act. "Taxpayer" shall not include a partnership that is listed 44 on a United States national stock exchange.
- 45 (i) "Fiscal year" shall mean an accounting period ending on any day 46 other than the last day of December on the basis of which the taxpayer

1 is required to report for federal income tax purposes.

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- (j) Except as herein provided, "privilege period" shall mean the calendar or fiscal accounting period for which a tax is payable under this act.
- (k) "Entire net income" shall mean total net income from all sources, whether within or without the United States, and shall include the gain derived from the employment of capital or labor, or from both combined, as well as profit gained through a sale or conversion of capital assets.

10 For the purpose of this act, the amount of a taxpayer's entire net 11 income shall be deemed prima facie to be equal in amount to the taxable income, before net operating loss deduction and special 12 13 deductions, which the taxpayer is required to report, or, if the taxpayer 14 is classified as a partnership for federal tax purposes, would otherwise 15 be required to report, to the United States Treasury Department for the purpose of computing its federal income tax, provided however, 16 that in the determination of such entire net income, 17

- (1) Entire net income shall exclude for the periods set forth in paragraph (2)(F)(i) of this subsection, any amount, except with respect to qualified mass commuting vehicles as described in section 168(f)(8)(D)(v) of the Internal Revenue Code as in effect immediately prior to January 1, 1984, which is included in a taxpayer's federal taxable income solely as a result of an election made pursuant to the provisions of paragraph (8) of that section.
- (2) Entire net income shall be determined without the exclusion, deduction or credit of:
- (A) The amount of any specific exemption or credit allowed in any law of the United States imposing any tax on or measured by the income of corporations;
- (B) Any part of any income from dividends or interest on any kind of stock, securities or indebtedness, except as provided in paragraph (5) of subsection (k) of this section;
- 33 (C) Taxes paid or accrued to the United States, a possession or 34 territory of the United States, a state, a political subdivision thereof, or the District of Columbia, or to any foreign country, state, province, 35 territory or subdivision thereof, on or measured by profits or income, 36 37 or business presence or business activity, or the tax imposed by this 38 act, or any tax paid or accrued with respect to subsidiary dividends 39 excluded from entire net income as provided in paragraph (5) of 40 subsection (k) of this section;
 - (D) (Deleted by amendment, P.L.1985, c.143.)
- 42 (E) (Deleted by amendment, P.L.1995, c.418.)
- 43 (F) (i) The amount by which depreciation reported to the United 44 States Treasury Department for property placed in service on and after 45 January 1, 1981, but prior to taxpayer fiscal or calendar accounting 46 years beginning on and after the effective date of P.L.1993, c.172, for

- 1 purposes of computing federal taxable income in accordance with
- 2 section 168 of the Internal Revenue Code in effect after December 31,
- 3 1980, exceeds the amount of depreciation determined in accordance
- 4 with the Internal Revenue Code provisions in effect prior to January
- 5 1, 1981, but only with respect to a taxpayer's accounting period ending
- 6 after December 31, 1981; provided, however, that where a taxpayer's
- 7 accounting period begins in 1981 and ends in 1982, no modification
- 8 shall be required with respect to this paragraph (F) for the report filed
- 9 for such period with respect to property placed in service during that
- 10 part of the accounting period which occurs in 1981. The provisions
- of this subparagraph shall not apply to assets placed in service prior to
- 12 January 1, 1998 of a gas, gas and electric, and electric public utility
- that was subject to the provisions of P.L.1940, c.5 (C.54:30A-49 et
- 14 seq.) prior to 1998.
- (ii) For the periods set forth in subparagraph (F)(i) of this subsection, any amount, except with respect to qualified mass commuting vehicles as described in section 168(f)(8)(D)(v) of the Internal Revenue Code as in effect immediately prior to January 1, 1984, which the taxpayer claimed as a deduction in computing federal
- 20 income tax pursuant to a qualified lease agreement under paragraph
- 21 (8) of that section.
- The director shall promulgate rules and regulations necessary to carry out the provisions of this section, which rules shall provide, among others, the manner in which the remaining life of property shall be reported.
- 26 (C) (i) The
- 26 (G) (i) The amount of any civil, civil administrative, or criminal 27 penalty or fine, including a penalty or fine under an administrative
- 28 consent order, assessed and collected for a violation of a State or
- 29 federal environmental law, an administrative consent order, or an
- 30 environmental ordinance or resolution of a local governmental entity,
- 31 and any interest earned on the penalty or fine, and any economic
- 32 benefits having accrued to the violator as a result of a violation, which
- benefits are assessed and recovered in a civil, civil administrative, or
- 34 criminal action, or pursuant to an administrative consent order. The
- 35 provisions of this paragraph shall not apply to a penalty or fine
- 36 assessed or collected for a violation of a State or federal
- 37 environmental law, or local environmental ordinance or resolution, if
- 38 the penalty or fine was for a violation that resulted from fire, riot,
- 39 sabotage, flood, storm event, natural cause, or other act of God
- 40 beyond the reasonable control of the violator, or caused by an act or
- 41 omission of a person who was outside the reasonable control of the
- 42 violator.
- 43 (ii) The amount of treble damages paid to the Department of
- 44 Environmental Protection pursuant to subsection a. of section 7 of
- 45 P.L.1976, c.141 (C.58:10-23.11f), for costs incurred by the
- 46 department in removing, or arranging for the removal of, an

unauthorized discharge upon failure of the discharger to comply with
a directive from the department to remove, or arrange for the removal
of, the discharge.

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- (H) The amount of any sales and use tax paid by a utility vendor pursuant to section 71 of P.L.1997, c.162.
- 6 (I) Interest paid, accrued or incurred for the privilege period to a 7 related member, as defined in section 5 of P.L.2002, c.40 8 (C.54:10A-4.4), except that a deduction shall be permitted to the 9 extent that the taxpayer establishes by clear and convincing evidence, 10 as determined by the director, that: (i) a principal purpose of the 11 transaction giving rise to the payment of the interest was not to avoid 12 taxes otherwise due under Title 54 of the Revised Statutes or Title 13 54A of the New Jersey Statutes, (ii) the interest is paid pursuant to 14 arm's length contracts at an arm's length rate of interest, and (iii)(aa) 15 the related member was subject to a tax on its net income or receipts in this State or another state or possession of the United States or in 16 a foreign nation, (bb) a measure of the tax includes the interest 17 received from the related member, and (cc) the rate of tax applied to 18 19 the interest received by the related member is equal to or greater than 20 a rate three percentage points less than the rate of tax applied to 21 taxable interest by this State.

A deduction shall also be permitted if the taxpayer establishes by clear and convincing evidence, as determined by the director, that the disallowance of a deduction is unreasonable, or the taxpayer and the director agree in writing to the application or use of an alternative method of apportionment under section 8 of P.L.1945, c.162 (C.54:10A-8); nothing in this subsection shall be construed to limit or negate the director's authority to otherwise enter into agreements and compromises otherwise allowed by law.

A deduction shall also be permitted to the extent that the taxpayer establishes by a preponderance of the evidence, as determined by the director, that the interest is directly or indirectly paid, accrued or incurred to (i) a related member in a foreign nation which has in force a comprehensive income tax treaty with the United States, provided however that the taxpayer shall disclose on its return for the privilege period the name of the related member, the amount of the interest, the relevant foreign nation, and such other information as the director may prescribe or (ii) to an independent lender and the taxpayer guarantees the debt on which the interest is required.

- (3) The commissioner may, whenever necessary to properly reflect the entire net income of any taxpayer, determine the year or period in which any item of income or deduction shall be included, without being limited to the method of accounting employed by the taxpayer.
- 44 (4) There shall be allowed as a deduction from entire net income of 45 a banking corporation, to the extent not deductible in determining 46 federal taxable income, the eligible net income of an international

1 banking facility determined as follows:

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- 2 (A) The eligible net income of an international banking facility shall 3 be the amount remaining after subtracting from the eligible gross 4 income the applicable expenses;
 - (B) Eligible gross income shall be the gross income derived by an international banking facility, which shall include, but not be limited to, gross income derived from:
- 8 (i) Making, arranging for, placing or carrying loans to foreign 9 persons, provided, however, that in the case of a foreign person which 10 is an individual, or which is a foreign branch of a domestic corporation 11 (other than a bank), or which is a foreign corporation or foreign 12 partnership which is controlled by one or more domestic corporations 13 (other than banks), domestic partnerships or resident individuals, all 14 the proceeds of the loan are for use outside of the United States;
 - (ii) Making or placing deposits with foreign persons which are banks or foreign branches of banks (including foreign subsidiaries) or foreign branches of the taxpayers or with other international banking facilities;
 - (iii) Entering into foreign exchange trading or hedging transactions related to any of the transactions described in this paragraph; or
 - (iv) Such other activities as an international banking facility may, from time to time, be authorized to engage in;
 - (C) Applicable expenses shall be any expense or other deductions attributable, directly or indirectly, to the eligible gross income described in subparagraph (B) of this paragraph.
 - (5) Entire net income shall exclude 100% of dividends which were included in computing such taxable income for federal income tax purposes, paid to the taxpayer by one or more subsidiaries owned by the taxpayer to the extent of the 80% or more ownership of investment described in subsection (d) of this section and shall exclude 50% of dividends which were included in computing such taxable income for federal income tax purposes, paid to the taxpayer by one or more subsidiaries owned by the taxpayer to the extent of 50% or more ownership of investment, such ownership of investment calculated in the same manner as the 80% or more of ownership of investment is calculated as described in subsection (d) of this section.
 - (6) (A) Net operating loss deduction. There shall be allowed as a deduction for the privilege period the net operating loss carryover to that period.
- 40 (B) Net operating loss carryover. A net operating loss for any
 41 privilege period ending after June 30, 1984 shall be a net operating
 42 loss carryover to each of the seven privilege periods following the
 43 period of the loss. The entire amount of the net operating loss for any
 44 privilege period (the "loss period") shall be carried to the earliest of
 45 the privilege periods to which the loss may be carried. The portion of
 46 the loss which shall be carried to each of the other privilege periods

shall be the excess, if any, of the amount of the loss over the sum of the entire net income, computed without the exclusions permitted in paragraphs (4) and (5) of this subsection or the net operating loss deduction provided by subparagraph (A) of this paragraph, for each of the prior privilege periods to which the loss may be carried.

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- (C) Net operating loss. For purposes of this paragraph the term "net operating loss" means the excess of the deductions over the gross income used in computing entire net income without the net operating loss deduction provided for in subparagraph (A) of this paragraph and the exclusions in paragraphs (4) and (5) of this subsection.
- 11 (D) Change in ownership. Where there is a change in 50% or more 12 of the ownership of a corporation because of redemption or sale of 13 stock and the corporation changes the trade or business giving rise to 14 the loss, no net operating loss sustained before the changes may be 15 carried over to be deducted from income earned after such changes. In addition where the facts support the premise that the corporation 16 17 was acquired under any circumstances for the primary purpose of the 18 use of its net operating loss carryover, the director may disallow the 19 carryover.
 - (E) Notwithstanding the provisions of this paragraph (6) of subsection (k) of this section to the contrary, for privilege periods beginning during calendar year 2002 and calendar year 2003, no deduction for any net operating loss carryover shall be allowed. If and only to the extent that any net operating loss carryover deduction is disallowed by reason of this subparagraph (E), the date on which the amount of the disallowed net operating loss carryover deduction would otherwise expire shall be extended by two years.
 - Provided, that this subparagraph (E) shall not restrict the surrender or acquisition of corporation business tax benefit certificates pursuant to section 1 of P.L.1997, c.334 (C.34:1B-7.42a) and shall not restrict the application of corporation business tax benefit certificates pursuant to section 2 of P.L.1997, c.334 (C.54:10A-4.2).
- 33 (7) The entire net income of gas, electric and gas and electric public 34 utilities that were subject to the provisions of P.L.1940, c.5 (C.54:30A-49 et seq.) prior to 1998, shall be adjusted by substituting 35 the New Jersey depreciation allowance for federal tax depreciation 36 37 with respect to assets placed in service prior to January 1, 1998. For 38 gas, electric, and gas and electric public utilities that were subject to 39 the provisions of P.L.1940, c.5 (C.54:30A-49 et seq.) prior to 1998, 40 the New Jersey depreciation allowance shall be computed as follows: 41 All depreciable assets placed in service prior to January 1, 1998 shall 42 be considered a single asset account. The New Jersey tax basis of this 43 depreciable asset account shall be an amount equal to the carryover 44 adjusted basis for federal income tax purposes on December 31, 1997 45 of all depreciable assets in service on December 31, 1997, increased by the excess, of the "net carrying value," defined to be adjusted book 46

- 1 basis of all assets and liabilities, excluding deferred income taxes,
- 2 recorded on the public utility's books of account on December 31,
- 3 1997, over the carryover adjusted basis for federal income tax
- 4 purposes on December 31, 1997 of all assets and liabilities owned by
- 5 the gas, electric, or gas and electric public utility as of December 31,
- 6 1997. "Books of account" for gas, gas and electric, and electric public
- 7 utilities means the uniform system of accounts as promulgated by the
- 8 Federal Energy Regulatory Commission and adopted by the Board of
- 9 Public Utilities. The following adjustments to entire net income shall
- 10 be made pursuant to this section:

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- (A) Depreciation for property placed in service prior to January 1,
 12 1998 shall be adjusted as follows:
 - (i) Depreciation for federal income tax purposes shall be disallowed in full.
- 15 (ii) A deduction shall be allowed for the New Jersey depreciation allowance. The New Jersey depreciation allowance shall be computed 16 for the single asset account described above based on the New Jersey 17 18 tax basis as adjusted above as if all assets in the single asset account 19 were first placed in service on January 1, 1998. Depreciation shall be 20 computed using the straight line method over a thirty-year life. A full 21 year's depreciation shall be allowed in the initial tax year. No half-year 22 convention shall apply. The depreciable basis of the single account 23 shall be reduced by the adjusted federal tax basis of assets sold, 24 retired, or otherwise disposed of during any year on which gain or loss 25 is recognized for federal income tax purposes as described in 26 subparagraph (B) of this paragraph.
 - (B) Gains and losses on sales, retirements and other dispositions of assets placed in service prior to January 1, 1998 shall be recognized and reported on the same basis as for federal income tax purposes.
 - (C) The Director of the Division of Taxation shall promulgate regulations describing the methodology for allocating the single asset account in the event that a portion of the utility's operations are separated, spun-off, transferred to a separate company or otherwise desegregated.
 - (8) In the case of taxpayers that are gas, electric, gas and electric, or telecommunication public utilities as defined pursuant to subsection (q) of this section, the director shall have authority to promulgate rules and issue guidance correcting distortions and adjusting timing differences resulting from the adoption of P.L.1997, c.162 (C.54:10A-5.25 et al.).
- 41 (9) Notwithstanding paragraph (1) of this subsection, entire net 42 income shall not include the income derived by a corporation 43 organized in a foreign country from the international operation of a 44 ship or ships, or from the international operation of aircraft, if such 45 income is exempt from federal taxation pursuant to section 883 of the 46 federal Internal Revenue Code of 1986, 26 U.S.C. s.883.

- 1 (10) Entire net income shall exclude all income of an alien 2 corporation the activities of which are limited in this State to investing 3 or trading in stocks and securities for its own account, investing or 4 trading in commodities for its own account, or any combination of 5 those activities, within the meaning of section 864 of the federal 6 Internal Revenue Code of 1986, 26 U.S.C. s.864, as in effect on December 31, 1998. Notwithstanding the previous sentence, if an 7 8 alien corporation undertakes one or more infrequent, extraordinary or 9 non-recurring activities, including but not limited to the sale of 10 tangible property, only the income from such infrequent, extraordinary 11 or non-recurring activity shall be subject to the tax imposed pursuant to P.L.1945, c.162 (C.54:10A-1 et seq.), and that amount of income 12 13 subject to tax shall be determined without regard to the allocation to 14 that specific transaction of any general business expense of the 15 taxpayer and shall be specifically assigned to this State for taxation by this State without regard to section 6 of P.L.1945, c.162 16 17 (C.54:10A-6). For the purposes of this paragraph, "alien corporation" 18 means a corporation organized under the laws of a jurisdiction other 19 than the United States or its political subdivisions. 20
 - (11) No deduction shall be allowed for research and experimental expenditures, to the extent that those research and experimental expenditures are qualified research expenses or basic research payments for which an amount of credit is claimed pursuant to section 1 of P.L.1993, c.175 (C.54:10A-5.24) unless those research and experimental expenditures are also used to compute a federal credit claimed pursuant to section 41 of the federal Internal Revenue Code of 1986, 26 U.S.C. s.41.

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- 28 (12) (A) Notwithstanding the provisions of subsection (k) of 29 section 168 of the federal Internal Revenue Code of 1986, 26 U.S.C. s.168, [and] subsection (b) of section 1400L of the federal Internal 30 31 Revenue Code of 1986, 26 U.S.C. s.1400L, or any other federal law, 32 for property acquired after September 10, 2001 [and before 33 September 11, 2004], the depreciation deduction otherwise allowed pursuant to section 167 of the federal Internal Revenue Code of 1986, 34 35 26 U.S.C. s.167, shall be determined pursuant to [the requirements and limitations of section 168 of the federal Internal Revenue Code of 36 37 1986, 26 U.S.C. s.168, and section 280F of the federal Internal 38 Revenue Code of 1986, 26 U.S.C. s.280F, as if that subsection (k) and 39 that section 1400L were not in effect] the provisions of the federal Internal Revenue Code of 1986 (26 U.S.C. s.1 et seq.) in effect on 40 41 December 31, 2001.
- (B) The director shall prescribe the rules and regulations necessary to carry out the provisions of this paragraph, including, among others, those for determining the adjusted basis of the acquired property for the purposes of the "Corporation Business Tax Act (1945)", P.L.1945, c.162.

- 1 (13) (A) Notwithstanding the provisions of section 179 of the
- 2 federal Internal Revenue Code of 1986, 26 U.S.C. s.179, for property
- 3 placed in service on or after January 1, 2004, the costs that a taxpayer
- 4 may otherwise elect to treat as an expense which is not chargeable to
- 5 a capital account shall be determined pursuant to the provisions of the
- 6 federal Internal Revenue Code of 1986 (26 U.S.C. s.1 et seq.) in effect
- 7 on December 31, 2002.
- 8 (B) The director shall prescribe the rules and regulations necessary
- 9 to carry out the provisions of this paragraph, including, among others,
- 10 those for determining the adjusted basis of the acquired property for
- 11 the purposes of the "Corporation Business Tax Act (1945)", P.L.1945,
- 12 c.162.

- 13 (l) "Real estate investment trust" shall mean any corporation, trust 14 or association qualifying and electing to be taxed as a real estate
- 15 investment trust under federal law.
- (m) "Financial business corporation" shall mean any corporate 16

enterprise which is (1) in substantial competition with the business of

- 18 national banks and which (2) employs moneyed capital with the object
- 19 of making profit by its use as money, through discounting and
- 20 negotiating promissory notes, drafts, bills of exchange and other
- 21 evidences of debt; buying and selling exchange; making of or dealing
- 22 in secured or unsecured loans and discounts; dealing in securities and
- 23 shares of corporate stock by purchasing and selling such securities and
- stock without recourse, solely upon the order and for the account of 24
- 25 customers; or investing and reinvesting in marketable obligations
- 26 evidencing indebtedness of any person, copartnership, association or
- 27 corporation in the form of bonds, notes or debentures commonly
- 28 known as investment securities; or dealing in or underwriting
- 29 obligations of the United States, any state or any political subdivision
- 30 thereof, or of a corporate instrumentality of any of them. This shall
- 31 include, without limitation of the foregoing, business commonly
- 32 known as industrial banks, dealers in commercial paper and acceptances, sales finance, personal finance, small loan and mortgage 33
- 34 financing businesses, as well as any other enterprise employing
- moneyed capital coming into competition with the business of national 35
- banks; provided that the holding of bonds, notes, or other evidences 36
- 37 of indebtedness by individual persons not employed or engaged in the
- 38 banking or investment business and representing merely personal
- 39 investments not made in competition with the business of national
- 40 banks, shall not be deemed financial business. Nor shall "financial
- 41 business" include national banks, production credit associations
- 42 organized under the Farm Credit Act of 1933 or the Farm Credit Act 43 of 1971, Pub.L. 92-181 (12 U.S.C. s.2091 et seq.), stock and mutual
- 44 insurance companies duly authorized to transact business in this State,
- 45 security brokers or dealers or investment companies or bankers not
- employing moneyed capital coming into competition with the business 46

1 of national banks, real estate investment trusts, or any of the following 2 entities organized under the laws of this State: credit unions, savings 3 banks, savings and loan and building and loan associations, 4 pawnbrokers, and State banks and trust companies.

- (n) "International banking facility" shall mean a set of asset and 5 6 liability accounts segregated on the books and records of a depository 7 institution, United States branch or agency of a foreign bank, or an 8 Edge or Agreement Corporation that includes only international 9 banking facility time deposits and international banking facility 10 extensions of credit as such terms are defined in section 204.8(a)(2) 11 and section 204.8(a)(3) of Regulation D of the board of governors of the Federal Reserve System, 12 CFR Part 204, effective December 3, 12 13 1981. In the event that the United States enacts a law, or the board 14 of governors of the Federal Reserve System adopts a regulation which 15 amends the present definition of international banking facility or of such facilities' time deposits or extensions of credit, the Commissioner 16 17 of Banking and Insurance shall forthwith adopt regulations defining 18 such terms in the same manner as such terms are set forth in the laws 19 of the United States or the regulations of the board of governors of the 20 Federal Reserve System. The regulations of the Commissioner of 21 Banking and Insurance shall thereafter provide the applicable 22 definitions.
 - (o) "S corporation" means a corporation included in the definition of an "S corporation" pursuant to section 1361 of the federal Internal Revenue Code of 1986, 26 U.S.C. s.1361.

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- (p) "New Jersey S corporation" means a corporation that is an S corporation; which has made a valid election pursuant to section 3 of P.L.1993, c.173 (C.54:10A-5.22); and which has been an S corporation continuously since the effective date of the valid election made pursuant to section 3 of P.L.1993, c.173 (C.54:10A-5.22).
- (q) "Public Utility" means "public utility" as defined in R.S.48:2-13.
- 32 (r) "Qualified investment partnership" means a partnership under 33 this act that has more than 10 members or partners with no member or 34 partner owning more than a 50% interest in the entity and that derives at least 90% of its gross income from dividends, interest, payments 35 with respect to securities loans, and gains from the sale or other 36 disposition of stocks or securities or foreign currencies or 37 38 commodities or other similar income (including but not limited to gains 39 from swaps, options, futures or forward contracts) derived with 40 respect to its business of investing or trading in those stocks, securities, currencies or commodities, but "investment partnership" 41 42 shall not include a "dealer in securities" within the meaning of section 43 1236 of the federal Internal Revenue Code of 1986, 26 U.S.C. s.1236.
- 44 (s) "Savings institution" means a state or federally chartered building and loan association, savings and loan association, or savings bank.

A3111 SIRES, COHEN

1	(t) "Partnership" means an entity classified as a partnership for
2	federal income tax purposes.
3	(cf: P.L.2002, c.40, s.3)
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5	2. (New section) a. For taxable years beginning on or after
6	January 1, 2004, notwithstanding the provisions of N.J.S.54A:5-1, if
7	any, or any other law to the contrary, for the purposes of determining
8	the amount of a category of income pursuant to N.J.S.54A:5-1 that is
9	net of expenses:
10	(1) notwithstanding the provisions of subsection (k) of section 168
11	of the federal Internal Revenue Code of 1986, 26 U.S.C. s.168,
12	subsection (b) of section 1400L of the federal Internal Revenue Code
13	of 1986, 26 U.S.C. s.1400L, or any other federal law, for property
14	placed in service on or after January 1, 2004, the depreciation
15	deduction otherwise allowed pursuant to section 167 of the federal
16	Internal Revenue Code of 1986, 26 U.S.C. s.167, shall be determined
17	pursuant to the provisions of the federal Internal Revenue Code of
18	1986 (26 U.S.C. s.1 et seq.) in effect on December 31, 2001; and
19	(2) notwithstanding the provisions of section 179 of the federal
20	Internal Revenue Code of 1986, 26 U.S.C. s.179, for property placed
21	in service on or after January 1, 2004, the costs that a taxpayer may
22	otherwise elect to treat as an expense which is not chargeable to a
23	capital account shall be determined pursuant to the provisions of the
24	federal Internal Revenue Code of 1986 (26 U.S.C. s.1 et seq.) in effect
25	on December 31, 2002.
26	b. The director shall prescribe the rules and regulations necessary
27	to carry out the provisions of this section, including, among others,
28	those for determining the adjusted basis of the acquired property for
29	the purposes of the "New Jersey Gross Income Tax Act,"
30	N.J.S.54A:1-1 et seq.
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32	3. This act shall take effect immediately.
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35	STATEMENT
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37	This bill concerns the timing of the tax deductions for the expenses
38	of running a business. Taxpayers are allowed to deduct a reasonable
39	allowance for the wear and tear of property used in a trade or
40	business, and this deduction for the "depreciation" of property is
41	usually allowed in correspondence to the property's actual economic
42	exhaustion of value.
43	On occasion the federal Internal Revenue Code rules for
44	depreciation have been altered to allow a faster write-off of business
45	expenses, and New Jersey has uncoupled the New Jersey depreciation
46	rules from the federal rules. Since New Jersey uncoupled in 2002

- 1 from the 30% "bonus" depreciation that was allowed for certain
- 2 property for federal tax purposes, the federal rules have been altered
- 3 again by the federal Jobs and Growth Tax Relief Reconciliation Act of
- 4 2003 (JGTRRA), Pub.L.108-27. That federal law made two
- 5 significant changes to the federal tax code that "flow through" to New
- 6 Jersey tax laws. This bill returns the New Jersey depreciation rules to
- 7 New Jersey law as it stood before the enactment of the federal law,
- 8 and gives the Director of the Division of Taxation authority to
- 9 formulate rules and regulations to carry out the decoupling from
- 10 federal law, including the necessary basis adjustments.
- 11 The federal JGTRRA increased the federal "bonus depreciation"
- 12 by extending the original 3-year window by 3 months to the end of
- calendar 2004 and by increasing the bonus from 30% of the investment
- 14 to 50% of the investment for property acquired after May 5, 2003. To
- 15 provide relative stability in a climate of frequent change, this bill
- 16 uncouples from those provisions and from further changes in federal
- 17 depreciation rules for the purposes of both the corporation business
- 18 tax and the gross income tax.
- 19 The federal JGTRRA also temporarily increased small investment
- 20 expensing. In lieu of depreciation, business taxpayers that put
- 21 \$200,000 or less of qualified property in service in a year (small
- businesses) could elect to immediately deduct, rather than depreciate
- 23 over time, up to \$25,000 of the qualified property. The federal
- 24 JGTRRA boosted this up to \$100,000 and raised the small business
- 25 investment limitation from \$200,000 to \$400,000. This bill returns the
- New Jersey expensing rules to New Jersey law as it stood before the
- 27 enactment of the federal law.
- This bill applies to tax years beginning in calendar year 2004 and
- 29 thereafter.

ASSEMBLY BUDGET COMMITTEE

STATEMENT TO

ASSEMBLY COMMITTEE SUBSTITUTE FOR ASSEMBLY, No. 3111

STATE OF NEW JERSEY

DATED: JUNE 22, 2004

The Assembly Budget Committee reports favorably an Assembly Committee Substitute for Assembly Bill No. 3111.

This Assembly Committee Substitute for Assembly Bill No. 3111 decouples the corporation business tax and gross income tax from changes in federal depreciation and certain expensing and provides incentives for business relocation and retention.

Decoupling

Taxpayers are allowed to deduct a reasonable allowance for the wear and tear on property used in a trade or business, and this deduction for the "depreciation" of property is usually allowed in correspondence to the property's actual economic exhaustion of value.

On occasion the federal Internal Revenue Code rules for depreciation have been altered to allow a faster write-off of business expenses, and New Jersey has uncoupled the New Jersey depreciation rules from the federal rules. Since New Jersey uncoupled in 2002 from the 30% "bonus" depreciation that was allowed for certain property for federal tax purposes, the federal rules have been altered again by the federal Jobs and Growth Tax Relief Reconciliation Act of 2003 (JGTRRA), Pub.L.108-27. That federal law made two significant changes to the federal tax code that "flow through" to New Jersey tax laws. This substitute returns the New Jersey depreciation rules to New Jersey law as it stood before the enactment of the federal law, and gives the Director of the Division of Taxation authority to formulate rules and regulations to carry out the decoupling from federal law, including the necessary basis adjustments.

The federal JGTRRA increased the federal "bonus depreciation" by extending the original 3-year window by 3 months to the end of calendar 2004 and by increasing the bonus from 30% of the investment to 50% of the investment for property acquired after May 5, 2003. To provide relative stability in a climate of frequent change, this substitute uncouples from those provisions and from further changes in federal depreciation rules for the purposes of both the corporation business tax and the gross income tax.

The federal JGTRRA also temporarily increased small investment

expensing. In lieu of depreciation, business taxpayers that put \$200,000 or less of qualified property in service in a year (small businesses) could elect to immediately deduct, rather than depreciate over time, up to \$25,000 of the qualified property. The federal JGTRRA boosted this up to \$100,000 and raised the small business investment limitation from \$200,000 to \$400,000. This bill returns the New Jersey expensing rules to New Jersey law as it stood before the enactment of the federal law.

Business Retention and Relocation Assistance Act

This substitute revises a program currently aimed at encouraging businesses to move to New Jersey into the "Business Retention and Relocation Assistance Act," a program to retain in New Jersey the full-time jobs of businesses already active in this State.

The substitute establishes a program of grants of corporation business tax credits and insurance premiums tax credits to business to assist them in developing projects to relocate manufacturing and research and development full-time jobs to new facilities in this State.

The substitute requires a business to relocate a minimum of 250 jobs. For a minimum of 500 jobs relocated, the substitute allows the maximum regular benefit of \$1,500 credit issued per full-time job retained. Relocating more than 2,000 jobs into a designated urban center qualifies the business for a "bonus grant" of 50% in addition to it's base grant. Credits will be granted to businesses based on

- The number of full-time jobs retained
- The quality of the full-time jobs retained, including but not limited to the salaries and benefits provided to retained full-time employees
- Any capital investments made by the business at the new business location;
- The nature of the business' operations, including but not limited to whether the business is a designated industry;
- The potential impact on the State if the business were to relocate to another state;
- The site of the new business location and its consistency with the smart growth goals, strategies and policies of the State Development and Redevelopment Plan;
- Whether positions average at least 1.5 times the minimum hourly wage during the commitment duration; and
- The duration and extent of past operations by the business in New Jersey and any other information indicating the business' level of commitment to the State and the likelihood that the business will continue to operate in this State in the future.

The substitute caps the tax credits that can be issued at \$20,000,000 per State Fiscal Year. The credits can be applied in the year issued or the year following issue.

To facilitate financing, the substitute establishes a credit transfer program for the credits issued under the relocation program, not unlike the High-Tech benefit transfer program, so that credit recipients can sell their program benefits to other taxpayers.

The program includes a benefit recapture provision (sometimes referred to as a "clawback") for businesses that have been granted incentives but do not maintain for five years the full-time job levels required by the program and to which the participants have agreed in writing.

Increasing the Tax Benefit Certificate Transfer Program cap.

The substitute increases the annual cap on the tax benefit certificate transfer program for new or expanding emerging technology and biotechnology companies from \$40 million to \$60 million per State Fiscal Year.

The tax benefit certificate transfer program is a State financial assistance program for small businesses supported by corporation business tax expenditures and operated through a system of tax benefit sales administered by the Economic Development Authority. The program allows corporations to purchase the research and development credits and net operating loss deductions of new or expanding emerging technology and biotechnology companies in this State that are not able to use these tax benefits because they are not yet profitable.

This substitute increases the annual program cap on transfers from \$40 million to \$60 million and allocates a part of that increase to a new subprogram

The substitute directs the Economic Development Authority to establish three innovation zones, to be geographically distributed in the northern, central, and southern portions of this State. The substitute allocates \$5 million for the surrender of transferable tax benefits exclusively by eligible companies that operate within the innovation zones over State Fiscal Year 2005 and \$10 million for each State Fiscal Year thereafter.

Sales Tax Exemption Certificate Program

The substitute establishes a sales tax exemption certificate program for projects of new business headquarters, manufacturing facilities and research and development facilities in New Jersey State Development and Redevelopment Plan designated Planning Area 1 or 2 locations.

Under the substitute, a business:

- with 1,000 or more full-time employees in the State and a project involving relocating 500 or more full-time employees into a new business location or locations;
- that is a life sciences business or a manufacturing facility and a
 project constructing one or more new research and development
 facilities, constructing one or more new manufacturing facilities
 in this State, or relocating to a new headquarters in this State that
 will employ 250 or more full-time employees;
- that is a life sciences business or a manufacturing business and the

project is constructing a new, or substantially rehabilitating a vacant, property that will separately or collectively be predominately a new research and development facility, predominately a new manufacturing facility, house the headquarters of the business, or a combination thereof; Or

- that is a currently receiving an Economic Development Authority a structured finance special guarantee

can qualify for a sales tax exemption certificate for the project.

The exemption certificate, which applies only to property purchased for installation in that approved project, will allow the business to purchase machinery, equipment, furniture and furnishings, fixtures and building materials other than tools and supplies for placement at the project location without the imposition of sales and use tax until the new facility is functional.

Urban Enterprise Zone Energy and Utility Service Exemption from sales and use tax

The substitute provides for a sales and use tax exemption for final sales of electricity and natural gas and their transport to a qualified business in an urban enterprise zone for consumption in the zone, or a vertically integrated combination of qualified businesses manufacturing a single product, that employs at least 500 people at least 50 percent of whom are directly employed in a manufacturing process.

Small business provisions for the Manufacturing Equipment and Employment Investment Tax Credit under the corporation business tax

The Manufacturing Equipment and Employment Investment Tax credit currently allows a credit against the corporation business tax equal to two percent of a corporation's investment in machinery, apparatus or equipment having a federal depreciation useful life of 4 years or more, placed in service in this State, and used or consumed directly and primarily in the production of tangible personal property.

The substitute increases this component of the credit to four percent if the business has 50 or fewer employees and entire net income of less than \$ million for the tax year.

FISCAL IMPACT:

At this time, the Executive branch has not provided any information concerning the fiscal impact of the provisions of this substitute.

SENATE, No. 1657

STATE OF NEW JERSEY 211th LEGISLATURE

INTRODUCED JUNE 7, 2004

Sponsored by: Senator WAYNE R. BRYANT District 5 (Camden and Gloucester)

SYNOPSIS

Decouples corporation business tax and gross income tax from changes in federal depreciation and certain expensing.

CURRENT VERSION OF TEXT

As introduced.



AN ACT concerning the timing of tax deductions for certain business expenses, amending P.L.1945, c.162 and supplementing Title 54A of the New Jersey Statutes.

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5 **BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

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- 8 1. Section 4 of P.L. 1945, c.162 (C.54:10A-4) is amended to read 9 as follows:
 - 4. For the purposes of this act, unless the context requires a different meaning:
- (a) "Commissioner" or "director" shall mean the Director of theDivision of Taxation of the State Department of the Treasury.
 - (b) "Allocation factor" shall mean the proportionate part of a taxpayer's net worth or entire net income used to determine a measure of its tax under this act.
 - (c) "Corporation" shall mean any corporation, joint-stock company or association and any business conducted by a trustee or trustees wherein interest or ownership is evidenced by a certificate of interest or ownership or similar written instrument, any other entity classified as a corporation for federal income tax purposes, and any state or federally chartered building and loan association or savings and loan association.
- 24 (d) "Net worth" shall mean the aggregate of the values disclosed 25 by the books of the corporation for (1) issued and outstanding capital 26 stock, (2) paid-in or capital surplus, (3) earned surplus and undivided profits, and (4) surplus reserves which can reasonably be expected to 27 accrue to holders or owners of equitable shares, not including 28 29 reasonable valuation reserves, such as reserves for depreciation or 30 obsolescence or depletion. Notwithstanding the foregoing, net worth 31 shall not include any deduction for the amount of the excess 32 depreciation described in paragraph (2)(F) of subsection (k) of this section. The foregoing aggregate of values shall be reduced by 50% 33 34 of the amount disclosed by the books of the corporation for investment 35 in the capital stock of one or more subsidiaries, which investment is 36 defined as ownership (1) of at least 80% of the total combined voting 37 power of all classes of stock of the subsidiary entitled to vote and (2) of at least 80% of the total number of shares of all other classes of 38 39 stock except nonvoting stock which is limited and preferred as to 40 dividends. In the case of investment in an entity organized under the 41 laws of a foreign country, the foregoing requisite degree of ownership 42 shall effect a like reduction of such investment from the net worth of 43 the taxpayer, if the foreign entity is considered a corporation for any

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

- 1 purpose under the United States federal income tax laws, such as (but
- 2 not by way of sole examples) for the purpose of supplying deemed
- 3 paid foreign tax credits or for the purpose of status as a controlled
- 4 foreign corporation. In calculating the net worth of a taxpayer entitled
- 5 to reduction for investment in subsidiaries, the amount of liabilities of
- 6 the taxpayer shall be reduced by such proportion of the liabilities as
- 7 corresponds to the ratio which the excluded portion of the subsidiary
- 8 values bears to the total assets of the taxpayer.

- In the case of banking corporations which have international banking facilities as defined in subsection (n), the foregoing aggregate of values shall also be reduced by retained earnings of the international banking facility. Retained earnings means the earnings accumulated over the life of such facility and shall not include the distributive share of dividends paid and federal income taxes paid or payable during the tax year.
- If in the opinion of the commissioner, the corporation's books do not disclose fair valuations the commissioner may make a reasonable determination of the net worth which, in his opinion, would reflect the fair value of the assets, exclusive of subsidiary investments as defined aforesaid, carried on the books of the corporation, in accordance with sound accounting principles, and such determination shall be used as net worth for the purpose of this act.
 - (e) (Deleted by amendment, P.L.1998, c.114.)
- (f) "Investment company" shall mean any corporation whose business during the period covered by its report consisted, to the extent of at least 90% thereof of holding, investing and reinvesting in stocks, bonds, notes, mortgages, debentures, patents, patent rights and other securities for its own account, but this shall not include any corporation which: (1) is a merchant or a dealer of stocks, bonds and other securities, regularly engaged in buying the same and selling the same to customers; or (2) had less than 90% of its average gross assets in New Jersey, at cost, invested in stocks, bonds, debentures, mortgages, notes, patents, patent rights or other securities or consisting of cash on deposit during the period covered by its report; or (3) is a banking corporation, a savings institution, or a financial business corporation as defined in the Corporation Business Tax Act.
- (g) "Regulated investment company" shall mean any corporation which for a period covered by its report, is registered and regulated under the Investment Company Act of 1940 (54 Stat. 789), as amended
- (h) "Taxpayer" shall mean any corporation, and any partnership required, or consenting, to report or to pay taxes, interest or penalties under this act. "Taxpayer" shall not include a partnership that is listed on a United States national stock exchange.
- 45 (i) "Fiscal year" shall mean an accounting period ending on any day 46 other than the last day of December on the basis of which the taxpayer

1 is required to report for federal income tax purposes.

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- (j) Except as herein provided, "privilege period" shall mean the calendar or fiscal accounting period for which a tax is payable under this act.
- 5 (k) "Entire net income" shall mean total net income from all sources, whether within or without the United States, and shall include the gain derived from the employment of capital or labor, or from both combined, as well as profit gained through a sale or conversion of capital assets.

10 For the purpose of this act, the amount of a taxpayer's entire net 11 income shall be deemed prima facie to be equal in amount to the taxable income, before net operating loss deduction and special 12 13 deductions, which the taxpayer is required to report, or, if the taxpayer 14 is classified as a partnership for federal tax purposes, would otherwise 15 be required to report, to the United States Treasury Department for the purpose of computing its federal income tax, provided however, 16 that in the determination of such entire net income, 17

- (1) Entire net income shall exclude for the periods set forth in paragraph (2)(F)(i) of this subsection, any amount, except with respect to qualified mass commuting vehicles as described in section 168(f)(8)(D)(v) of the Internal Revenue Code as in effect immediately prior to January 1, 1984, which is included in a taxpayer's federal taxable income solely as a result of an election made pursuant to the provisions of paragraph (8) of that section.
- (2) Entire net income shall be determined without the exclusion, deduction or credit of:
- (A) The amount of any specific exemption or credit allowed in any law of the United States imposing any tax on or measured by the income of corporations;
- 30 (B) Any part of any income from dividends or interest on any kind 31 of stock, securities or indebtedness, except as provided in paragraph 32 (5) of subsection (k) of this section;
- 33 (C) Taxes paid or accrued to the United States, a possession or 34 territory of the United States, a state, a political subdivision thereof, or the District of Columbia, or to any foreign country, state, province, 35 territory or subdivision thereof, on or measured by profits or income, 36 37 or business presence or business activity, or the tax imposed by this 38 act, or any tax paid or accrued with respect to subsidiary dividends 39 excluded from entire net income as provided in paragraph (5) of 40 subsection (k) of this section;
 - (D) (Deleted by amendment, P.L.1985, c.143.)
- 42 (E) (Deleted by amendment, P.L.1995, c.418.)
- 43 (F) (i) The amount by which depreciation reported to the United 44 States Treasury Department for property placed in service on and after 45 January 1, 1981, but prior to taxpayer fiscal or calendar accounting 46 years beginning on and after the effective date of P.L.1993, c.172, for

1 purposes of computing federal taxable income in accordance with

- 2 section 168 of the Internal Revenue Code in effect after December 31,
- 3 1980, exceeds the amount of depreciation determined in accordance
- 4 with the Internal Revenue Code provisions in effect prior to January
- 5 1, 1981, but only with respect to a taxpayer's accounting period ending
- 6 after December 31, 1981; provided, however, that where a taxpayer's
- 7 accounting period begins in 1981 and ends in 1982, no modification
- 8 shall be required with respect to this paragraph (F) for the report filed
- 9 for such period with respect to property placed in service during that
- 10 part of the accounting period which occurs in 1981. The provisions
- of this subparagraph shall not apply to assets placed in service prior to
- 12 January 1, 1998 of a gas, gas and electric, and electric public utility
- 13 that was subject to the provisions of P.L.1940, c.5 (C.54:30A-49 et
- 14 seq.) prior to 1998.

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- 15 (ii) For the periods set forth in subparagraph (F)(i) of this subsection, any amount, except with respect to qualified mass commuting vehicles as described in section 168(f)(8)(D)(v) of the Internal Revenue Code as in effect immediately prior to January 1, 1984, which the taxpayer claimed as a deduction in computing federal income tax pursuant to a qualified lease agreement under paragraph (8) of that section.
 - The director shall promulgate rules and regulations necessary to carry out the provisions of this section, which rules shall provide, among others, the manner in which the remaining life of property shall be reported.
- 26 (G) (i) The amount of any civil, civil administrative, or criminal 27 penalty or fine, including a penalty or fine under an administrative 28 consent order, assessed and collected for a violation of a State or 29 federal environmental law, an administrative consent order, or an 30 environmental ordinance or resolution of a local governmental entity, and any interest earned on the penalty or fine, and any economic 31 32 benefits having accrued to the violator as a result of a violation, which benefits are assessed and recovered in a civil, civil administrative, or 33 34 criminal action, or pursuant to an administrative consent order. The 35 provisions of this paragraph shall not apply to a penalty or fine 36 assessed or collected for a violation of a State or federal 37 environmental law, or local environmental ordinance or resolution, if 38 the penalty or fine was for a violation that resulted from fire, riot, 39 sabotage, flood, storm event, natural cause, or other act of God 40 beyond the reasonable control of the violator, or caused by an act or 41 omission of a person who was outside the reasonable control of the 42 violator.
- 43 (ii) The amount of treble damages paid to the Department of 44 Environmental Protection pursuant to subsection a. of section 7 of 45 P.L.1976, c.141 (C.58:10-23.11f), for costs incurred by the 46 department in removing, or arranging for the removal of, an

unauthorized discharge upon failure of the discharger to comply with
a directive from the department to remove, or arrange for the removal
of, the discharge.

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- (H) The amount of any sales and use tax paid by a utility vendor pursuant to section 71 of P.L.1997, c.162.
- 6 (I) Interest paid, accrued or incurred for the privilege period to a 7 related member, as defined in section 5 of P.L.2002, c.40 8 (C.54:10A-4.4), except that a deduction shall be permitted to the 9 extent that the taxpayer establishes by clear and convincing evidence, 10 as determined by the director, that: (i) a principal purpose of the 11 transaction giving rise to the payment of the interest was not to avoid 12 taxes otherwise due under Title 54 of the Revised Statutes or Title 13 54A of the New Jersey Statutes, (ii) the interest is paid pursuant to 14 arm's length contracts at an arm's length rate of interest, and (iii)(aa) 15 the related member was subject to a tax on its net income or receipts in this State or another state or possession of the United States or in 16 a foreign nation, (bb) a measure of the tax includes the interest 17 received from the related member, and (cc) the rate of tax applied to 18 19 the interest received by the related member is equal to or greater than 20 a rate three percentage points less than the rate of tax applied to 21 taxable interest by this State.

A deduction shall also be permitted if the taxpayer establishes by clear and convincing evidence, as determined by the director, that the disallowance of a deduction is unreasonable, or the taxpayer and the director agree in writing to the application or use of an alternative method of apportionment under section 8 of P.L.1945, c.162 (C.54:10A-8); nothing in this subsection shall be construed to limit or negate the director's authority to otherwise enter into agreements and compromises otherwise allowed by law.

A deduction shall also be permitted to the extent that the taxpayer establishes by a preponderance of the evidence, as determined by the director, that the interest is directly or indirectly paid, accrued or incurred to (i) a related member in a foreign nation which has in force a comprehensive income tax treaty with the United States, provided however that the taxpayer shall disclose on its return for the privilege period the name of the related member, the amount of the interest, the relevant foreign nation, and such other information as the director may prescribe or (ii) to an independent lender and the taxpayer guarantees the debt on which the interest is required.

- (3) The commissioner may, whenever necessary to properly reflect the entire net income of any taxpayer, determine the year or period in which any item of income or deduction shall be included, without being limited to the method of accounting employed by the taxpayer.
- (4) There shall be allowed as a deduction from entire net income of a banking corporation, to the extent not deductible in determining federal taxable income, the eligible net income of an international

1 banking facility determined as follows:

- 2 (A) The eligible net income of an international banking facility shall 3 be the amount remaining after subtracting from the eligible gross 4 income the applicable expenses;
 - (B) Eligible gross income shall be the gross income derived by an international banking facility, which shall include, but not be limited to, gross income derived from:
 - (i) Making, arranging for, placing or carrying loans to foreign persons, provided, however, that in the case of a foreign person which is an individual, or which is a foreign branch of a domestic corporation (other than a bank), or which is a foreign corporation or foreign partnership which is controlled by one or more domestic corporations (other than banks), domestic partnerships or resident individuals, all the proceeds of the loan are for use outside of the United States;
 - (ii) Making or placing deposits with foreign persons which are banks or foreign branches of banks (including foreign subsidiaries) or foreign branches of the taxpayers or with other international banking facilities;
 - (iii) Entering into foreign exchange trading or hedging transactions related to any of the transactions described in this paragraph; or
 - (iv) Such other activities as an international banking facility may, from time to time, be authorized to engage in;
 - (C) Applicable expenses shall be any expense or other deductions attributable, directly or indirectly, to the eligible gross income described in subparagraph (B) of this paragraph.
 - (5) Entire net income shall exclude 100% of dividends which were included in computing such taxable income for federal income tax purposes, paid to the taxpayer by one or more subsidiaries owned by the taxpayer to the extent of the 80% or more ownership of investment described in subsection (d) of this section and shall exclude 50% of dividends which were included in computing such taxable income for federal income tax purposes, paid to the taxpayer by one or more subsidiaries owned by the taxpayer to the extent of 50% or more ownership of investment, such ownership of investment calculated in the same manner as the 80% or more of ownership of investment is calculated as described in subsection (d) of this section.
 - (6) (A) Net operating loss deduction. There shall be allowed as a deduction for the privilege period the net operating loss carryover to that period.
- 40 (B) Net operating loss carryover. A net operating loss for any privilege period ending after June 30, 1984 shall be a net operating loss carryover to each of the seven privilege periods following the period of the loss. The entire amount of the net operating loss for any privilege period (the "loss period") shall be carried to the earliest of the privilege periods to which the loss may be carried. The portion of the loss which shall be carried to each of the other privilege periods

shall be the excess, if any, of the amount of the loss over the sum of the entire net income, computed without the exclusions permitted in paragraphs (4) and (5) of this subsection or the net operating loss deduction provided by subparagraph (A) of this paragraph, for each of the prior privilege periods to which the loss may be carried.

- (C) Net operating loss. For purposes of this paragraph the term "net operating loss" means the excess of the deductions over the gross income used in computing entire net income without the net operating loss deduction provided for in subparagraph (A) of this paragraph and the exclusions in paragraphs (4) and (5) of this subsection.
- (D) Change in ownership. Where there is a change in 50% or more of the ownership of a corporation because of redemption or sale of stock and the corporation changes the trade or business giving rise to the loss, no net operating loss sustained before the changes may be carried over to be deducted from income earned after such changes. In addition where the facts support the premise that the corporation was acquired under any circumstances for the primary purpose of the use of its net operating loss carryover, the director may disallow the carryover.
- (E) Notwithstanding the provisions of this paragraph (6) of subsection (k) of this section to the contrary, for privilege periods beginning during calendar year 2002 and calendar year 2003, no deduction for any net operating loss carryover shall be allowed. If and only to the extent that any net operating loss carryover deduction is disallowed by reason of this subparagraph (E), the date on which the amount of the disallowed net operating loss carryover deduction would otherwise expire shall be extended by two years.
- Provided, that this subparagraph (E) shall not restrict the surrender or acquisition of corporation business tax benefit certificates pursuant to section 1 of P.L.1997, c.334 (C.34:1B-7.42a) and shall not restrict the application of corporation business tax benefit certificates pursuant to section 2 of P.L.1997, c.334 (C.54:10A-4.2).
- (7) The entire net income of gas, electric and gas and electric public utilities that were subject to the provisions of P.L.1940, c.5 (C.54:30A-49 et seq.) prior to 1998, shall be adjusted by substituting the New Jersey depreciation allowance for federal tax depreciation with respect to assets placed in service prior to January 1, 1998. For gas, electric, and gas and electric public utilities that were subject to the provisions of P.L.1940, c.5 (C.54:30A-49 et seq.) prior to 1998, the New Jersey depreciation allowance shall be computed as follows: All depreciable assets placed in service prior to January 1, 1998 shall be considered a single asset account. The New Jersey tax basis of this depreciable asset account shall be an amount equal to the carryover adjusted basis for federal income tax purposes on December 31, 1997 of all depreciable assets in service on December 31, 1997, increased by the excess, of the "net carrying value," defined to be adjusted book

- 1 basis of all assets and liabilities, excluding deferred income taxes,
- 2 recorded on the public utility's books of account on December 31,
- 3 1997, over the carryover adjusted basis for federal income tax
- 4 purposes on December 31, 1997 of all assets and liabilities owned by
- 5 the gas, electric, or gas and electric public utility as of December 31,
- 6 1997. "Books of account" for gas, gas and electric, and electric public
- 7 utilities means the uniform system of accounts as promulgated by the
- 8 Federal Energy Regulatory Commission and adopted by the Board of
- 9 Public Utilities. The following adjustments to entire net income shall
- 10 be made pursuant to this section:

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- 11 (A) Depreciation for property placed in service prior to January 1, 12 1998 shall be adjusted as follows:
 - (i) Depreciation for federal income tax purposes shall be disallowed in full.
 - (ii) A deduction shall be allowed for the New Jersey depreciation allowance. The New Jersey depreciation allowance shall be computed for the single asset account described above based on the New Jersey tax basis as adjusted above as if all assets in the single asset account were first placed in service on January 1, 1998. Depreciation shall be computed using the straight line method over a thirty-year life. A full year's depreciation shall be allowed in the initial tax year. No half-year convention shall apply. The depreciable basis of the single account shall be reduced by the adjusted federal tax basis of assets sold, retired, or otherwise disposed of during any year on which gain or loss is recognized for federal income tax purposes as described in subparagraph (B) of this paragraph.
 - (B) Gains and losses on sales, retirements and other dispositions of assets placed in service prior to January 1, 1998 shall be recognized and reported on the same basis as for federal income tax purposes.
 - (C) The Director of the Division of Taxation shall promulgate regulations describing the methodology for allocating the single asset account in the event that a portion of the utility's operations are separated, spun-off, transferred to a separate company or otherwise desegregated.
 - (8) In the case of taxpayers that are gas, electric, gas and electric, or telecommunication public utilities as defined pursuant to subsection (q) of this section, the director shall have authority to promulgate rules and issue guidance correcting distortions and adjusting timing differences resulting from the adoption of P.L.1997, c.162 (C.54:10A-5.25 et al.).
- 41 (9) Notwithstanding paragraph (1) of this subsection, entire net 42 income shall not include the income derived by a corporation 43 organized in a foreign country from the international operation of a 44 ship or ships, or from the international operation of aircraft, if such 45 income is exempt from federal taxation pursuant to section 883 of the 46 federal Internal Revenue Code of 1986, 26 U.S.C. s.883.

- 1 (10) Entire net income shall exclude all income of an alien 2 corporation the activities of which are limited in this State to investing 3 or trading in stocks and securities for its own account, investing or 4 trading in commodities for its own account, or any combination of 5 those activities, within the meaning of section 864 of the federal 6 Internal Revenue Code of 1986, 26 U.S.C. s.864, as in effect on December 31, 1998. Notwithstanding the previous sentence, if an 7 8 alien corporation undertakes one or more infrequent, extraordinary or 9 non-recurring activities, including but not limited to the sale of 10 tangible property, only the income from such infrequent, extraordinary 11 or non-recurring activity shall be subject to the tax imposed pursuant to P.L.1945, c.162 (C.54:10A-1 et seq.), and that amount of income 12 13 subject to tax shall be determined without regard to the allocation to 14 that specific transaction of any general business expense of the 15 taxpayer and shall be specifically assigned to this State for taxation by this State without regard to section 6 of P.L.1945, c.162 16 17 (C.54:10A-6). For the purposes of this paragraph, "alien corporation" 18 means a corporation organized under the laws of a jurisdiction other 19 than the United States or its political subdivisions. 20
- 20 (11) No deduction shall be allowed for research and experimental expenditures, to the extent that those research and experimental expenditures are qualified research expenses or basic research payments for which an amount of credit is claimed pursuant to section 1 of P.L.1993, c.175 (C.54:10A-5.24) unless those research and experimental expenditures are also used to compute a federal credit claimed pursuant to section 41 of the federal Internal Revenue Code of 1986, 26 U.S.C. s.41.
- 28 (12) (A) Notwithstanding the provisions of subsection (k) of 29 section 168 of the federal Internal Revenue Code of 1986, 26 U.S.C. s.168, [and] subsection (b) of section 1400L of the federal Internal 30 31 Revenue Code of 1986, 26 U.S.C. s.1400L, or any other federal law, 32 for property acquired after September 10, 2001 [and before 33 September 11, 2004], the depreciation deduction otherwise allowed pursuant to section 167 of the federal Internal Revenue Code of 1986, 34 35 26 U.S.C. s.167, shall be determined pursuant to [the requirements and limitations of section 168 of the federal Internal Revenue Code of 36 37 1986, 26 U.S.C. s.168, and section 280F of the federal Internal 38 Revenue Code of 1986, 26 U.S.C. s.280F, as if that subsection (k) and 39 that section 1400L were not in effect] the provisions of the federal Internal Revenue Code of 1986 (26 U.S.C. s.1 et seq.) in effect on 40 41 December 31, 2001.
- 42 (B) The director shall prescribe the rules and regulations necessary 43 to carry out the provisions of this paragraph, including, among others, 44 those for determining the adjusted basis of the acquired property for 45 the purposes of the "Corporation Business Tax Act (1945)", P.L.1945, 46 c.162.

- 1 (13) (A) Notwithstanding the provisions of section 179 of the
 2 federal Internal Revenue Code of 1986, 26 U.S.C. s.179, for property
 3 placed in service on or after January 1, 2004, the costs that a taxpayer
 4 may otherwise elect to treat as an expense which is not chargeable to
 5 a capital account shall be determined pursuant to the provisions of the
 6 federal Internal Revenue Code of 1986 (26 U.S.C. s.1 et seq.) in effect
- on December 31, 2002.

 (B) The director shall prescribe the rules and regulations necessary to carry out the provisions of this paragraph, including, among others, those for determining the adjusted basis of the acquired property for the purposes of the "Corporation Business Tax Act (1945)", P.L.1945,

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c.162.

- (l) "Real estate investment trust" shall mean any corporation, trust or association qualifying and electing to be taxed as a real estate investment trust under federal law.
- 15 (m) "Financial business corporation" shall mean any corporate 16 enterprise which is (1) in substantial competition with the business of 17 18 national banks and which (2) employs moneyed capital with the object 19 of making profit by its use as money, through discounting and 20 negotiating promissory notes, drafts, bills of exchange and other 21 evidences of debt; buying and selling exchange; making of or dealing 22 in secured or unsecured loans and discounts; dealing in securities and 23 shares of corporate stock by purchasing and selling such securities and stock without recourse, solely upon the order and for the account of 24 25 customers; or investing and reinvesting in marketable obligations 26 evidencing indebtedness of any person, copartnership, association or 27 corporation in the form of bonds, notes or debentures commonly 28 known as investment securities; or dealing in or underwriting 29 obligations of the United States, any state or any political subdivision 30 thereof, or of a corporate instrumentality of any of them. This shall 31 include, without limitation of the foregoing, business commonly 32 known as industrial banks, dealers in commercial paper and acceptances, sales finance, personal finance, small loan and mortgage 33 34 financing businesses, as well as any other enterprise employing moneyed capital coming into competition with the business of national 35 banks; provided that the holding of bonds, notes, or other evidences 36 37 of indebtedness by individual persons not employed or engaged in the 38 banking or investment business and representing merely personal 39 investments not made in competition with the business of national 40 banks, shall not be deemed financial business. Nor shall "financial 41 business" include national banks, production credit associations 42 organized under the Farm Credit Act of 1933 or the Farm Credit Act 43 of 1971, Pub.L. 92-181 (12 U.S.C. s.2091 et seq.), stock and mutual 44 insurance companies duly authorized to transact business in this State, 45 security brokers or dealers or investment companies or bankers not employing moneyed capital coming into competition with the business 46

of national banks, real estate investment trusts, or any of the following entities organized under the laws of this State: credit unions, savings banks, savings and loan and building and loan associations, pawnbrokers, and State banks and trust companies.

- (n) "International banking facility" shall mean a set of asset and 5 6 liability accounts segregated on the books and records of a depository 7 institution, United States branch or agency of a foreign bank, or an 8 Edge or Agreement Corporation that includes only international 9 banking facility time deposits and international banking facility 10 extensions of credit as such terms are defined in section 204.8(a)(2) 11 and section 204.8(a)(3) of Regulation D of the board of governors of the Federal Reserve System, 12 CFR Part 204, effective December 3, 12 13 1981. In the event that the United States enacts a law, or the board 14 of governors of the Federal Reserve System adopts a regulation which 15 amends the present definition of international banking facility or of such facilities' time deposits or extensions of credit, the Commissioner 16 17 of Banking and Insurance shall forthwith adopt regulations defining 18 such terms in the same manner as such terms are set forth in the laws 19 of the United States or the regulations of the board of governors of the 20 Federal Reserve System. The regulations of the Commissioner of 21 Banking and Insurance shall thereafter provide the applicable 22 definitions.
 - (o) "S corporation" means a corporation included in the definition of an "S corporation" pursuant to section 1361 of the federal Internal Revenue Code of 1986, 26 U.S.C. s.1361.

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- (p) "New Jersey S corporation" means a corporation that is an S corporation; which has made a valid election pursuant to section 3 of P.L.1993, c.173 (C.54:10A-5.22); and which has been an S corporation continuously since the effective date of the valid election made pursuant to section 3 of P.L.1993, c.173 (C.54:10A-5.22).
- 31 (q) "Public Utility" means "public utility" as defined in 32 R.S.48:2-13.
- (r) "Qualified investment partnership" means a partnership under 33 34 this act that has more than 10 members or partners with no member or partner owning more than a 50% interest in the entity and that derives 35 36 at least 90% of its gross income from dividends, interest, payments 37 with respect to securities loans, and gains from the sale or other 38 disposition of stocks or securities or foreign currencies or 39 commodities or other similar income (including but not limited to gains 40 from swaps, options, futures or forward contracts) derived with 41 respect to its business of investing or trading in those stocks, 42 securities, currencies or commodities, but "investment partnership" 43 shall not include a "dealer in securities" within the meaning of section 44 1236 of the federal Internal Revenue Code of 1986, 26 U.S.C. s.1236. 45
- 45 (s) "Savings institution" means a state or federally chartered 46 building and loan association, savings and loan association, or savings

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1 bank. 2 (t) "Partnership" means an entity classified as a partnership for 3 federal income tax purposes. 4 (cf: P.L.2002, c.40, s.3) 5 6 2. (New section) a. For taxable years beginning on or after January 1, 2004, notwithstanding the provisions of N.J.S.54A:5-1, if 7 8 any, or any other law to the contrary, for the purposes of determining 9 the amount of a category of income pursuant to N.J.S.54A:5-1 that is 10 net of expenses: 11 (1) notwithstanding the provisions of subsection (k) of section 168 12 of the federal Internal Revenue Code of 1986, 26 U.S.C. s.168, 13 subsection (b) of section 1400L of the federal Internal Revenue Code of 1986, 26 U.S.C. s.1400L, or any other federal law, for property 14 15 placed in service on or after January 1, 2004, the depreciation deduction otherwise allowed pursuant to section 167 of the federal 16 Internal Revenue Code of 1986, 26 U.S.C. s.167, shall be determined 17 pursuant to the provisions of the federal Internal Revenue Code of 18 1986 (26 U.S.C. s.1 et seq.) in effect on December 31, 2001; and 19 20 (2) notwithstanding the provisions of section 179 of the federal 21 Internal Revenue Code of 1986, 26 U.S.C. s.179, for property placed 22 in service on or after January 1, 2004, the costs that a taxpayer may 23 otherwise elect to treat as an expense which is not chargeable to a capital account shall be determined pursuant to the provisions of the 24 25 federal Internal Revenue Code of 1986 (26 U.S.C. s.1 et seq.) in effect 26 on December 31, 2002. 27 b. The director shall prescribe the rules and regulations necessary 28 to carry out the provisions of this section, including, among others, 29 those for determining the adjusted basis of the acquired property for the purposes of the "New Jersey Gross Income Tax Act," 30 N.J.S.54A:1-1 et seq. 31 32 33 3. This act shall take effect immediately. 34 35 36 **STATEMENT** 37 38 This bill concerns the timing of the tax deductions for the expenses 39 of running a business. Taxpayers are allowed to deduct a reasonable 40 allowance for the wear and tear of property used in a trade or business, and this deduction for the "depreciation" of property is 41 42 usually allowed in correspondence to the property's actual economic 43 exhaustion of value. 44 On occasion the federal Internal Revenue Code rules for 45 depreciation have been altered to allow a faster write-off of business

expenses, and New Jersey has uncoupled the New Jersey depreciation

- 1 rules from the federal rules. Since New Jersey uncoupled in 2002
- 2 from the 30% "bonus" depreciation that was allowed for certain
- 3 property for federal tax purposes, the federal rules have been altered
- 4 again by the federal Jobs and Growth Tax Relief Reconciliation Act of
- 5 2003 (JGTRRA), Pub.L.108-27. That federal law made two
- 6 significant changes to the federal tax code that "flow through" to New
- 7 Jersey tax laws. This bill returns the New Jersey depreciation rules to
- 8 New Jersey law as it stood before the enactment of the federal law,
- 9 and gives the Director of the Division of Taxation authority to
- 10 formulate rules and regulations to carry out the decoupling from
- 11 federal law, including the necessary basis adjustments.
- The federal JGTRRA increased the federal "bonus depreciation"
- by extending the original 3-year window by 3 months to the end of
- 14 calendar 2004 and by increasing the bonus from 30% of the investment
- 15 to 50% of the investment for property acquired after May 5, 2003. To
- 16 provide relative stability in a climate of frequent change, this bill
- 17 uncouples from those provisions and from further changes in federal
- depreciation rules for the purposes of both the corporation business
- 19 tax and the gross income tax.
- The federal JGTRRA also temporarily increased small investment
- 21 expensing. In lieu of depreciation, business taxpayers that put
- 22 \$200,000 or less of qualified property in service in a year (small
- businesses) could elect to immediately deduct, rather than depreciate
- 24 over time, up to \$25,000 of the qualified property. The federal
- 25 JGTRRA boosted this up to \$100,000 and raised the small business
- 26 investment limitation from \$200,000 to \$400,000. This bill returns the
- New Jersey expensing rules to New Jersey law as it stood before the
- 28 enactment of the federal law.
- 29 This bill applies to tax years beginning in calendar year 2004 and
- 30 thereafter.

SENATE BUDGET AND APPROPRIATIONS COMMITTEE

STATEMENT TO

SENATE COMMITTEE SUBSTITUTE FOR SENATE, No. 1657

STATE OF NEW JERSEY

DATED: JUNE 21, 2004

The Senate Budget and Appropriations Committee reports favorably a Senate Committee Substitute for Senate Bill No. 1657.

This Senate Committee Substitute for Senate Bill No. 1657 decouples corporation business tax and gross income tax from changes in federal depreciation and certain expensing and provides incentives for business relocation and retention.

Decoupling

Taxpayers are allowed to deduct a reasonable allowance for the wear and tear of property used in a trade or business, and this deduction for the "depreciation" of property is usually allowed in correspondence to the property's actual economic exhaustion of value.

On occasion the federal Internal Revenue Code rules for depreciation have been altered to allow a faster write-off of business expenses, and New Jersey has uncoupled the New Jersey depreciation rules from the federal rules. Since New Jersey uncoupled in 2002 from the 30% "bonus" depreciation that was allowed for certain property for federal tax purposes, the federal rules have been altered again by the federal Jobs and Growth Tax Relief Reconciliation Act of 2003 (JGTRRA), Pub.L.108-27. That federal law made two significant changes to the federal tax code that "flow through" to New Jersey tax laws. This substitute returns the New Jersey depreciation rules to New Jersey law as it stood before the enactment of the federal law, and gives the Director of the Division of Taxation authority to formulate rules and regulations to carry out the decoupling from federal law, including the necessary basis adjustments.

The federal JGTRRA increased the federal "bonus depreciation" by extending the original 3-year window by 3 months to the end of calendar 2004 and by increasing the bonus from 30% of the investment to 50% of the investment for property acquired after May 5, 2003. To provide relative stability in a climate of frequent change, this substitute uncouples from those provisions and from further changes in federal depreciation rules for the purposes of both the corporation business tax and the gross income tax.

The federal JGTRRA also temporarily increased small investment

expensing. In lieu of depreciation, business taxpayers that put \$200,000 or less of qualified property in service in a year (small businesses) could elect to immediately deduct, rather than depreciate over time, up to \$25,000 of the qualified property. The federal JGTRRA boosted this up to \$100,000 and raised the small business investment limitation from \$200,000 to \$400,000. This bill returns the New Jersey expensing rules to New Jersey law as it stood before the enactment of the federal law.

Business Retention and Relocation Assistance Act

This substitute revises a program currently aimed at encouraging businesses to move to New Jersey into the "Business Retention and Relocation Assistance Act," a program to retain in New Jersey the full-time jobs of businesses already active in this State.

The substitute establishes a program of grants of corporation business tax credits and insurance premiums tax credits to business to assist them in developing projects to relocate manufacturing and research and development full-time jobs to new facilities in this State.

The substitute requires a business to relocate a minimum of 250 jobs. For a minimum of 500 jobs relocated the substitute allows the maximum regular benefit of \$1,500 credit issued per full-time job retained. Relocating more than 2,000 jobs into a designated urban center qualifies the business for a "bonus grant" of 50% in addition to it's base grant. Credits will be granted to businesses based on

- The number of full-time jobs retained
- The quality of the full-time jobs retained, including but not limited to the salaries and benefits provided to retained full-time employees
- Any capital investments made by the business at the new business location;
- The nature of the business' operations, including but not limited to whether the business is a designated industry;
- The potential impact on the State if the business were to relocate to another state;
- The site of the new business location and its consistency with the smart growth goals, strategies and policies of the State Development and Redevelopment Plan;
- Whether positions average at least 1.5 times the minimum hourly wage during the commitment duration; and
- The duration and extent of past operations by the business in New Jersey and any other information indicating the business' level of commitment to the State and the likelihood that the business will continue to operate in this State in the future.

The substitute caps the tax credits that can be issued at \$20,000,000 per State Fiscal Year. The credits can be applied in the year issued or the year following issue.

To facilitate financing, the substitute establishes a credit transfer

program for the credits issued under the relocation program, not unlike the High-Tech benefit transfer program, so that credit recipients can sell their program benefits to other taxpayers.

The program includes a benefit recapture provision (sometimes referred to as a "clawback") for businesses that have been granted incentives but do not maintain for five years the full-time job levels required by the program and to which the participants have agreed in writing.

Increasing the Tax Benefit Certificate Transfer Program cap.

The substitute increases the annual cap on the tax benefit certificate transfer program for new or expanding emerging technology and biotechnology companies from \$40 million to \$60 million per State Fiscal Year.

The tax benefit certificate transfer program is a State financial assistance program for small businesses supported by corporation business tax expenditures and operated through a system of tax benefit sales administered by the Economic Development Authority. The program allows corporations to purchase the research and development credits and net operating loss deductions of new or expanding emerging technology and biotechnology companies in this State that are not able to use these tax benefits because they are not yet profitable.

This bill increases the annual program cap on transfers from \$40 million to \$60 million and allocates a part of that increase to a new subprogram

The substitute directs the Economic Development Authority to establish three innovation zones, to be geographically distributed in the northern, central, and southern portions of this State. The substitute allocates \$5 million for the surrender of transferable tax benefits exclusively by eligible companies that operate within the innovation zones over State Fiscal Year 2005 and \$10 million for each State Fiscal Year thereafter.

Sales Tax Exemption Certificate Program

The substitute establishes a sales tax exemption certificate program for projects of new business headquarters, manufacturing facilities and research and development facilities in New Jersey State Development and Redevelopment Plan designated Planning Area 1 or 2 locations.

Under the substitute, a business:

- with 1,000 or more full-time employees in the State and a project involving relocating 500 or more full-time employees into a new business location or locations;
- that is a life sciences business or a manufacturing facility and a project constructing one or more new research and development facilities, constructing one or more new manufacturing facilities in this State, or relocating to a new headquarters in this State that will employ 250 or more full-time employees; or

- that is a life sciences business or a manufacturing business and the project is constructing a new, or substantially rehabilitating a vacant, property that will separately or collectively be predominately a new research and development facility, predominately a new manufacturing facility, house the headquarters of the business, or a combination thereof

can qualify for a sales tax exemption certificate for the project.

The exemption certificate, which applies only to property purchased for installation in that approved project, will allow the business to purchase machinery, equipment, furniture and furnishings, fixtures and building materials other than tools and supplies for placement at the project location without the imposition of sales and use tax until the new facility is functional.

Urban Enterprise Zone Energy and Utility Service Exemption from sales and use tax

The substitute provides for a sales and use tax exemption for final sales of electricity and natural gas and their transport to a qualified business in an urban enterprise zone for consumption in the zone, or a vertically integrated combination of qualified businesses manufacturing a single product, that employs at least 500 people at least 50 percent of whom are directly employed in a manufacturing process.

Small business provisions for the Manufacturing Equipment and Employment Investment Tax Credit under the corporation business tax

The Manufacturing Equipment and Employment Investment Tax credit currently allows a credit against the corporation business tax equal to two percent of a corporation's investment in machinery, apparatus or equipment having a federal depreciation useful life of 4 years or more, placed in service in this State, and used or consumed directly and primarily in the production of tangible personal property.

The substitute increases this component of the credit to four percent if the business has 50 or fewer employees entire net income of less than \$ million for the tax year.

FISCAL IMPACT

No data are available on which to base an estimate of either the revenue that the State may realize from the decoupling provisions or the cost of the incentives to be offered under this bill.