19:44A-8

LEGISLATIVE HISTORY CHECKLIST

Compiled by the NJ State Law Library

LAWS OF: 2004 **CHAPTER:** 33

NJSA: 19:44A-8 (Election committees to file reports with ELEC)

BILL NO: A12 (Substituted for S12)

SPONSOR(S): Wisniewski and others

DATE INTRODUCED: May 17, 2004

COMMITTEE: ASSEMBLY: State Government

SENATE: ----

AMENDED DURING PASSAGE: No

DATE OF PASSAGE: ASSEMBLY: May 24, 2004

SENATE: June 10, 2004

DATE OF APPROVAL: June 16, 2004

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL (Original version of bill enacted)

A12

SPONSOR'S STATEMENT: (Begins on page 13 of original bill)

Yes

COMMITTEE STATEMENT: <u>ASSEMBLY</u>: <u>Yes</u>

SENATE: No

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL ESTIMATE: No

S12

SPONSOR'S STATEMENT: (Begins on page 13 of original bill)

Yes

Bill and Sponsors Statement identical to A12

COMMITTEE STATEMENT: ASSEMBLY: No

SENATE: Yes

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL ESTIMATE: No

VETO MESSAGE: No

GOVERNOR'S PRESS RELEASE ON SIGNING: Yes

FOLLOWING WERE PRINTED:

Publications at the State Library (609) 278-2640 ext. 103 or mailto:refdesk@njstatelib.org.

REPORTS: No

HEARINGS: No

NEWSPAPER ARTICLES: Yes

To check for circulating copies, contact New Jersey State Government

For clippings see legislative history of L. 2004 c.19

P.L. 2004, CHAPTER 33, *approved June 16*, 2004 Assembly, No. 12

AN ACT requiring certain committees and persons during certain periods to file a report with the Election Law Enforcement Commission within 48 hours of making certain expenditures and amending P.L.1973, c.83

5

6 **BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

8

10

1. Section 8 of P.L.1973, c.83 (C.19:44A-8) is amended to read as follows:

8. a. (1) Each political committee shall make a full cumulative 11 report, upon a form prescribed by the Election Law Enforcement 12 Commission, of all contributions in the form of moneys, loans, paid 13 personal services, or other things of value made to it and all 14 15 expenditures made, incurred, or authorized by it in furtherance of the 16 nomination, election or defeat of any candidate, or in aid of the 17 passage or defeat of any public question, or to provide political 18 information on any candidate or public question, during the period ending 48 hours preceding the date of the report and beginning on the 19 20 date on which the first of those contributions was received or the first of those expenditures was made, whichever occurred first. The 21 22 cumulative report, except as hereinafter provided, shall contain the 23 name and mailing address of each person or group from whom 24 moneys, loans, paid personal services or other things of value have 25 been contributed since 48 hours preceding the date on which the 26 previous such report was made and the amount contributed by each 27 person or group, and where the contributor is an individual, the report 28 shall indicate the occupation of the individual and the name and 29 mailing address of the individual's employer. In the case of any loan 30 reported pursuant to this subsection, the report shall contain the name 31 and mailing address of each person who has cosigned such loan since 32 48 hours preceding the date on which the previous such report was 33 made, and where an individual has cosigned such loans, the report 34 shall indicate the occupation of the individual and the name and 35 mailing address of the individual's employer. The cumulative report 36 shall also contain the name and address of each person, firm or 37 organization to whom expenditures have been paid since 48 hours 38 preceding the date on which the previous such report was made and 39 the amount and purpose of each such expenditure. The cumulative 40 report shall be filed with the Election Law Enforcement Commission 41 on the dates designated in section 16 hereof.

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

The campaign treasurer of the political committee reporting shall certify to the correctness of each report.

1

2

22

23

2425

26

27

28

29

30

31

32

33

34

35

36

37

38

39

40

41

42 43

44

45

46

3 Each campaign treasurer of a political committee shall file written 4 notice with the commission of a contribution in excess of \$500 received during the period between the 13th day prior to the election 5 6 and the date of the election, and of an expenditure of money or other 7 thing of value in excess of \$500 made, incurred or authorized by the 8 political committee to support or defeat a candidate in an election, or 9 to aid the passage or defeat of any public question, during the period 10 between the 13th day prior to the election and the date of the election. 11 The notice of a contribution shall be filed in writing or by telegram 12 within 48 hours of the receipt of the contribution and shall set forth 13 the amount and date of the contribution, the name and mailing address 14 of the contributor, and where the contributor is an individual, the 15 individual's occupation and the name and mailing address of the individual's employer. The notice of an expenditure shall be filed in 16 17 writing or by telegram within 48 hours of the making, incurring or authorization of the expenditure and shall set forth the name and 18 19 mailing address of the person, firm or organization to whom or which 20 the expenditure was paid and the amount and purpose of the 21 expenditure.

- (2) When a political committee or an individual seeking party office makes or authorizes an expenditure on behalf of a candidate, it shall provide immediate written notification to the candidate of the expenditure.
- b. (1) A group of two or more persons acting jointly, or any corporation, partnership, or any other incorporated or unincorporated association including a political club, political action committee, civic association or other organization, which in any calendar year contributes or expects to contribute at least \$2,500.00 to the aid or promotion of the candidacy of an individual, or of the candidacies of individuals, for elective public office or the passage or defeat of a public question or public questions and which expects to make contributions toward such aid or promotion, or toward such passage or defeat, during a subsequent election shall certify that fact to the commission, and the commission, upon receiving that certification and on the basis of any information as it may require of the group, corporation, partnership, association or other organization, shall determine whether the group, corporation, partnership, association or other organization is a continuing political committee for the purposes of this act. If the commission determines that the group, corporation, partnership, association or other organization is a continuing political committee, it shall so notify that continuing political committee.

No person serving as the chairman of a political party committee or a legislative leadership committee shall be eligible to be appointed or to serve as the chairman of a continuing political committee.

1 (2) A continuing political committee shall file with the Election 2 Law Enforcement Commission, not later than April 15, July 15, 3 October 15 and January 15 of each calendar year, a cumulative 4 quarterly report of all moneys, loans, paid personal services or other things of value contributed to it during the period ending on the 15th 5 day preceding that date and commencing on January 1 of that calendar 6 7 year or, in the case of the cumulative quarterly report to be filed not 8 later than January 15, of the previous calendar year, and all 9 expenditures made, incurred, or authorized by it during the period, 10 whether or not such expenditures were made, incurred or authorized 11 in furtherance of the election or defeat of any candidate, or in aid of 12 the passage or defeat of any public question or to provide information 13 on any candidate or public question.

14

15

16 17

18 19

20

21

22

23

24

25

26

27

28

29

30

31

32

33

34

35

3637

38

39

40

41

42

43

44

45

46

The cumulative quarterly report shall contain the name and mailing address of each person or group from whom moneys, loans, paid personal services or other things of value have been contributed and the amount contributed by each person or group, and where an individual has made such contributions, the report shall indicate the occupation of the individual and the name and mailing address of the individual's employer. In the case of any loan reported pursuant to this subsection, the report shall contain the name and address of each person who cosigns such loan, and where an individual has cosigned such loans, the report shall indicate the occupation of the individual and the name and mailing address of the individual's employer. The report shall also contain the name and address of each person, firm or organization to whom expenditures have been paid and the amount and purpose of each such expenditure. The treasurer of the continuing political committee reporting shall certify to the correctness of each cumulative quarterly report.

Each continuing political committee shall provide immediate written notification to each candidate of all expenditures made or authorized on behalf of the candidate.

If any continuing political committee submitting cumulative quarterly reports as provided under this subsection receives a contribution from a single source of more than \$500 after the final day of a quarterly reporting period and on or before a primary, general, municipal, school or special election which occurs after that final day but prior to the final day of the next reporting period it shall, in writing or by telegram, report that contribution to the commission within 48 hours of the receipt thereof, including in that report the amount and date of the contribution; the name and mailing address of the contributor; and where the contributor is an individual, the individual's occupation and the name and mailing address of the individual's employer. If any continuing political committee makes or authorizes an expenditure of money or other thing of value in excess of \$500, or incurs any obligation therefor, to support or defeat a candidate in an

election, or to aid the passage or defeat of any public question, after March 31 and on or before the day of the primary election, or after September 30 and on or before the day of the general election, it shall, in writing or by telegram, report that expenditure to the commission within 48 hours of the making, authorizing or incurring thereof.

A continuing political committee which ceases making contributions toward the aiding or promoting of the candidacy of an individual, or of the candidacies of individuals, for elective public office in this State or the passage or defeat of a public question or public questions in this State shall certify that fact in writing to the commission, and that certification shall be accompanied by a final accounting of any fund relating to such aiding or promoting including the final disposition of any balance in such fund at the time of dissolution. Until that certification has been filed, the committee shall continue to file the quarterly reports as provided under this subsection.

c. Each political party committee and each legislative leadership committee shall file with the Election Law Enforcement Commission, not later than April 15, July 15, October 15 and January 15 of each calendar year, a cumulative quarterly report of all moneys, loans, paid personal services or other things of value contributed to it during the period ending on the 15th day preceding that date and commencing on January 1 of that calendar year or, in the case of the cumulative quarterly report to be filed not later than January 15, of the previous calendar year, and all expenditures made, incurred, or authorized by it during the period, whether or not such expenditures were made, incurred or authorized in furtherance of the election or defeat of any candidate, or in aid of the passage or defeat of any public question or to provide information on any candidate or public question.

The cumulative quarterly report shall contain the name and mailing address of each person or group from whom moneys, loans, paid personal services or other things of value have been contributed and the amount contributed by each person or group, and where an individual has made such contributions, the report shall indicate the occupation of the individual and the name and mailing address of the individual's employer. In the case of any loan reported pursuant to this subsection, the report shall contain the name and address of each person who cosigns such loan, and where an individual has cosigned such loans, the report shall indicate the occupation of the individual and the name and mailing address of the individual's employer. The report shall also contain the name and address of each person, firm or organization to whom expenditures have been paid and the amount and purpose of each such expenditure. The treasurer of the political party committee or legislative leadership committee reporting shall certify to the correctness of each cumulative quarterly report.

If a political party committee or a legislative leadership committee submitting cumulative quarterly reports as provided under this 1 subsection receives a contribution from a single source of more than

2 \$500 after the final day of a quarterly reporting period and on or

3 before a primary, general, municipal, school or special election which

occurs after that final day but prior to the final day of the next

5 reporting period it shall, in writing or by telegram, report that

6 contribution to the commission within 48 hours of the receipt thereof,

7 including in that report the amount and date of the contribution; the

8 name and mailing address of the contributor; and where the

9 contributor is an individual, the individual's occupation and the name

10 and mailing address of the individual's employer. If a political party 11

committee or a legislative leadership committee submitting cumulative

quarterly reports as provided under this subsection makes or 12

authorizes an expenditure of money or other thing of value in excess

of \$800, or incurs any obligation therefor, to support or defeat a

candidate in an election, or to aid the passage or defeat of any public

question, after March 31 and on or before the day of the primary 16

17 election, or after September 30 and on or before the day of the general

election, it shall, in writing or by telegram, report that expenditure to

the commission within 48 hours of the making, authorizing or

20 incurring thereof.

4

13

14

15

18

19

21

22

23

24

25

26

27

28

29

30

31

32 33

34

35

36

37

38

39

40

41

42

43 44

45

46

d. In any report filed pursuant to the provisions of this section the organization or committee reporting may exclude from the report the name of and other information relating to any contributor whose contributions during the period covered by the report did not exceed \$200, provided, however, that (1) such exclusion is unlawful if any person responsible for the preparation or filing of the report knew that it was made with respect to any person whose contributions relating to the same election or issue and made to the reporting organization or committee aggregate, in combination with the contribution in respect of which such exclusion is made, more than \$200 and (2) any person who knowingly prepares, assists in preparing, files or acquiesces in the filing of any report from which the identification of a contributor has been excluded contrary to the provisions of this section is subject to the provisions of section 21 of this act, but (3) nothing in this proviso shall be construed as requiring any committee or organization reporting pursuant to this act to report the amounts, dates or other circumstantial data regarding contributions made to any other organization or political committee, political party committee or campaign organization of a candidate.

Any report filed pursuant to the provisions of this section shall include an itemized accounting of all receipts and expenditures relative to any testimonial affairs held since the date of the most recent report filed, which accounting shall include the name and mailing address of each contributor in excess of \$200 to such testimonial affair and the amount contributed by each; in the case of an individual contributor, the occupation of the individual and the name and mailing address of the individual's employer; the expenses incurred; and the disposition
of the proceeds of such testimonial affair.

[e. A political committee shall be exempt from any requirement to 3 4 file reports pursuant to this section of contributions received or 5 expenditures made in behalf of two or more joint candidates in any 6 election if the committee files with the Election Law Enforcement 7 Commission a sworn statement to the effect that the total amount to 8 be expended on behalf of their candidacies shall not exceed \$4,000.00; 9 provided, that if a committee which has filed such a sworn statement 10 receives contributions from any one source aggregating more than \$200.00, it shall forthwith report that fact, including the name and 11 mailing address of the source; where the source is an individual, the 12 occupation of the individual and the name and mailing address of the 13 14 individual's employer; and the aggregate total of contributions from 15 the source to the commission. Any sworn statement under this 16 subsection may be filed with the notice of designation by a political 17 committee of a campaign treasurer and campaign depository under 18 section 10 of P.L.1973, c.83 (C.19:44A-10), if that committee knows 19 or has reason to believe, at the time when the notice of designation is 20 given, that the total amount to be so expended shall not exceed 21 **\$4,000.00.**]

22 (cf: P.L.1993, c.65, s.3)

2324

25

26

27

28

29

3031

32

33

34

35

36

37

38

2. Section 11 of P.L.1973, c.83 (C.19:44A-11) is amended to read as follows:

11.No contribution of money or other thing of value, nor obligation therefor, including but not limited to contributions, loans or obligations of a candidate himself or of his family, shall be made or received, and no expenditure of money or other thing of value, nor obligation therefor, including expenditures, loans or obligations of a candidate himself or of his family, shall be made or incurred, directly or indirectly, to support or defeat a candidate in any election, or to aid the passage or defeat of any public question, except through:

- a. The duly appointed campaign treasurer or deputy campaign treasurers of the candidate committee or joint candidates committee;
- b. The duly appointed organizational treasurer or deputy organizational treasurers of a political party committee or a continuing political committee;
- c. The duly appointed campaign treasurer or deputy campaign
 treasurers of a political committee; or
- d. The duly appointed organizational treasurer or deputy organizational treasurer of a legislative leadership committee.

It shall be lawful, however, for any person, not acting in concert with any other person or group, to expend personally from his own funds a sum which is not to be repaid to him for any purpose not prohibited by law, or to contribute his own personal services and

personal traveling expenses, to support or defeat a candidate or to aid the passage or defeat of a public question; provided, however, that any person making such expenditure shall be required to report his or her name and mailing address and the amount of all such expenditures and expenses, except personal traveling expenses, if the total of the money so expended, exclusive of such traveling expenses, exceeds \$500, and also, where the person is an individual, to report the individual's occupation and the name and mailing address of the individual's employer, to the Election Law Enforcement Commission at the same time and in the same manner as a political committee subject to the provisions of section 8 of this act. Such expenditure made during the period between the 13th day prior to the election and the date of the election shall be filed in writing or by telegram within 48 hours of the making, incurring or authorization of the expenditure and shall set forth the name and mailing address of the person, firm or organization to whom or which the expenditure was paid and the amount and purpose of the expenditure.

No contribution of money shall be made in currency, except contributions in response to a public solicitation, provided that cumulative currency contributions of up to \$200 may be made to a candidate committee or joint candidates committee, a political committee, a continuing political committee, a legislative leadership committee or a political party committee if the contributor submits with the currency contribution a written statement of a form as prescribed by the commission, indicating the contributor's name, mailing address and occupation and the amount of the contribution, including the contributor's signature and the name and mailing address of the contributor's employer.

Any anonymous contribution received by a campaign treasurer or deputy campaign treasurer shall not be used or expended, but shall be returned to the donor, if his identity is known, and if no donor is found, the contribution shall escheat to the State.

No person, partnership or association, either directly or through an agent, shall make any loan or advance, the proceeds of which that person, partnership or association knows or has reason to know or believe are intended to be used by the recipient thereof to make a contribution or expenditure, except by check or money order identifying the name, mailing address and occupation or business of the maker of the loan, and, if the maker is an individual, the name and mailing address of that individual's employer; provided, however, that such loans or advances to a single individual, up to a cumulative amount of \$50 in any calendar year, may be made in currency.

43 (cf: P.L.1995, c.391, s.3)

3. Section 16 of P.L.1973, c.83 (C.19:44A-16) is amended to read as follows:

1 16. a. The campaign treasurer of each candidate committee and 2 joint candidates committee shall make a full cumulative report, upon 3 a form prescribed by the Election Law Enforcement Commission, of 4 all contributions in the form of moneys, loans, paid personal services or other things of value, made to him or to the deputy campaign 5 6 treasurers of the candidate committee or joint candidates committee, 7 and all expenditures paid out of the election fund of the candidate or 8 candidates, during the period ending with the second day preceding the 9 date of the cumulative report and beginning on the date of the first of 10 those contributions, the date of the first of those expenditures, or the 11 date of the appointment of the campaign treasurer, whichever occurred 12 first. The report shall also contain the name and mailing address of 13 each person or group from whom moneys, loans, paid personal 14 services or other things of value were contributed after the second day 15 preceding the date of the previous cumulative report and the amount contributed by each person or group, and where an individual has 16 17 made such contributions, the report shall indicate the occupation of the 18 individual and the name and mailing address of the individual's 19 employer. In the case of any loan reported pursuant to this section, 20 the report shall further contain the name and mailing address of each 21 person who cosigns such loan, the occupation of the person and the 22 name and mailing address of the person's employer. If no moneys, 23 loans, paid personal services or other things of value were contributed, 24 the report shall so indicate, and if no expenditures were paid or 25 incurred, the report shall likewise so indicate. The campaign treasurer 26 and the candidate or several candidates shall certify the correctness of 27 the report. 28

b. During the period between the appointment of the campaign 29 treasurer and the election with respect to which contributions are 30 accepted or expenditures made by him, the campaign treasurer shall 31 file his cumulative campaign report (1) on the 29th day preceding the 32 election, and (2) on the 11th day preceding the election; and after the 33 election he shall file his report on the 20th day following such election. 34 Concurrent with the report filed on the 20th day following an election, 35 or at any time thereafter, the campaign treasurer of a candidate committee or joint candidates committee may certify to the Election 36 37 Law Enforcement Commission that the election fund of such candidate 38 committee or joint candidates committee has wound up its business 39 and been dissolved, or that business regarding the late election has 40 been wound up but the candidate committee or joint candidates 41 committee will continue for the deposit and use of contributions in accordance with section 17 of P.L.1993, c.65 (C.19:44A-11.2). 42 Certification shall be accompanied by a final accounting of such 43 44 election fund, or of the transactions relating to such election, including 45 the final disposition of any balance remaining in such fund at the time 46 of dissolution or the arrangements which have been made for the

discharge of any obligations remaining unpaid at the time of dissolution. Until the candidate committee or joint candidates committee is dissolved, each such treasurer shall continue to file

reports in the form and manner herein prescribed.

The Election Law Enforcement Commission shall promulgate regulations providing for the termination of post-election campaign reporting requirements applicable to political committees, candidate committees and joint candidates committees. The requirements to file quarterly reports after the first post-election report may be waived by the commission, notwithstanding that the certification has not been filed, if the commission determines under any regulations so promulgated that the outstanding obligations of the political committee, candidate committee or joint candidates committee do not exceed 10% of the expenditures of the campaign fund with respect to the election or \$1,000.00, whichever is less, or are likely to be discharged or forgiven.

A candidate committee or joint candidates committee shall file with the Election Law Enforcement Commission, not later than April 15, July 15, October 15 of each calendar year in which the candidate or candidates in control of the committee does or do not run for election or reelection and January 15 of each calendar year in which the candidate or candidates does or do run for election or reelection, a cumulative quarterly report of all moneys, loans, paid personal services or other things of value contributed to it or to the candidate or candidates during the period ending on the 15th day preceding that date and commencing on January 1 of that calendar year or, in the case of the cumulative quarterly report to be filed not later than January 15, of the previous calendar year, and all expenditures made, incurred, or authorized by it or the candidate or candidates during the period, whether or not such expenditures were made, incurred or authorized in furtherance of the election or defeat of any candidate, or in aid of the passage or defeat of any public question or to provide information on any candidate or public question. The commission may by regulation require any such candidate committee or joint candidates committee to file during any calendar year one or more additional cumulative reports of such contributions received and expenditures made as may be necessary to ensure that no more than five months shall elapse between the last day of a period covered by one such report and the last day of the period covered by the next such report.

The commission, on any form it shall prescribe for the reporting of expenditures by a candidate committee or joint candidates committee, shall provide for the grouping together of all expenditures under the category of "campaign expenses" under paragraph (1) of subsection a. of section 17 of P.L.1993, c.65, identified as such, and for the grouping together, separately, of all other expenditures under the categories prescribed by paragraphs (2) through (6) of that subsection.

The cumulative quarterly report due on April 15 in a year immediately after the year in which the candidate or candidates does or do run for election or reelection shall contain a report of all of the contributions received and expenditures made by the candidate or candidates since the 18th day after that election.

The cumulative quarterly report shall contain the name and mailing 6 7 address of each person or group from whom moneys, loans, paid 8 personal services or other things of value have been contributed and 9 the amount contributed by each person or group, and where an 10 individual has made such contributions, the report shall indicate the 11 occupation of the individual and the name and mailing address of the 12 individual's employer. In the case of any loan reported pursuant to this 13 section, the report shall contain the name and address of each person 14 who cosigns such loan, and where an individual has cosigned such 15 loans, the report shall indicate the occupation of the individual and the name and mailing address of his employer. The report shall also 16 17 contain the name and address of each person, firm or organization to 18 whom expenditures have been paid and the amount and purpose of 19 each such expenditure. The treasurer of the candidate committee or 20 joint candidates committee and the candidate or candidates shall 21 certify to the correctness of each cumulative quarterly report.

c. In the case of an election of a candidate for an office elected by a municipal or countywide constituency or a school district a duplicate copy of the campaign treasurer's report, duly certified, shall be filed at the same time with the county clerk of the county in which the candidate resides and the county clerk shall retain a written record of that filing for a period of not less than four years following the date of the election.

22

23

24

2526

27

28

29 d. There shall be no obligation to file the reports required by this 30 section on behalf of a candidate if such candidate files with the Election Law Enforcement Commission a sworn statement to the 31 32 effect that the total amount to be expended in behalf of his candidacy by the candidate committee, by any political party committee, by any 33 34 political committee, or by any person shall not in the aggregate exceed 35 \$2,000.00 or \$4,000 for any joint candidates committee containing two candidates or \$6,000 for any joint candidates committee 36 containing three or more candidates. The sworn statement may be 37 38 submitted at the time when the name and address of the campaign 39 treasurer and depository is filed with the Election Law Enforcement 40 Commission, provided that in any case the sworn statement is filed no 41 later than the 29th day before an election. If a candidate who has filed 42 such a sworn statement receives contributions from any one source 43 aggregating more than \$200 he shall forthwith make report of the 44 same, including the name and mailing address of the source and the 45 aggregate total of contributions therefrom, and where the source is an 46 individual, the occupation of the individual and the name and mailing

address of the individual's employer, to the Election Law Enforcement
Commission.

3

4

5

6

7 8

9

10

11

12

13

14

15

16 17

18 19

20

21

22

23

24

25

26

27

28

29

30

31

32

33

34

35

3637

38

39

40

41

42 43

44

45

46

- e. There shall be no obligation imposed upon a candidate seeking election to a public office of a school district to file either the reports required under subsection b. of this section or the sworn statement referred to in subsection d. of this section, if the total amount expended and to be expended in behalf of his candidacy by the candidate committee, any political committee, any continuing political committee, or a political party committee or by any person, does not in the aggregate exceed \$2,000.00 per election or \$4,000 for any joint candidates committee containing two candidates or \$6,000 for any joint candidates committee containing three or more candidates; provided, that if such candidate receives contributions from any one source aggregating more than \$200, he shall forthwith make a report of the same, including the name and mailing address of the source, the aggregate total of contributions therefrom, and where the source is an individual, the occupation of the individual and the name and mailing address of the individual's employer, to the commission.
- f. In any report filed pursuant to the provisions of this section, the names and addresses of contributors whose contributions during the period covered by the report did not exceed \$200 may be excluded; provided, however, that (1) such exclusion is unlawful if any person responsible for the preparation or filing of the report knew that such exclusion was made with respect to any person whose total contributions relating to the same election and made to the reporting candidate or to an allied campaign organization or organizations aggregate, in combination with the total contributions in respect of which such exclusion is made, more than \$200, and (2) any person who knowingly prepares, assists in preparing, files or acquiesces in the filing of any report from which the identity of any contributor has been excluded contrary to the provisions of this section is subject to the provisions of section 21 of this act, but (3) nothing in this proviso shall be construed as requiring any candidate committee or joint candidates committee reporting pursuant to this act to report the amounts, dates or other circumstantial data regarding contributions made to any other candidate committee, joint candidates committee, political committee, continuing political committee, political party committee or legislative leadership committee.
- g. Any report filed pursuant to the provisions of this section shall include an itemized accounting of all receipts and expenditures relative to any testimonial affair held since the date of the most recent report filed, which accounting shall include the name and mailing address of each contributor in excess of \$200 to such testimonial affair and the amount contributed by each; in the case of any individual contributor, the occupation of the individual and the name and mailing address of the individual's employer; the expenses incurred; and the disposition

1 of the proceeds of such testimonial affair.

- h. (Deleted by amendment, P.L.1993, c.65.)
- Each campaign treasurer of a candidate committee or joint candidates committee shall file written notice with the commission of a contribution in excess of \$500 received during the period between the 13th day prior to the election and the date of the election, and of an expenditure of money or other thing of value in excess of \$800 made, incurred or authorized by the candidate committee or joint candidates committee to support or defeat a candidate in an election, or to aid the passage or defeat of any public question, during the period between the 13th day prior to the election and the date of the election, provided that a candidate shall not be required to file written notice pursuant to this subsection of an expenditure made to support his or her own candidacy, or to support or defeat a candidate for the same office in an election. For the purposes of this subsection, the offices of member of the Senate and member of the General Assembly shall be deemed to be the same office in a legislative district; the offices of member of the board of chosen freeholders and county executive shall be deemed to be the same office in a county; and the offices of mayor and member of the municipal governing body shall be deemed to be the same office in a municipality.

The notice of a contribution shall be filed in writing or by telegram within 48 hours of the receipt of the contribution and shall set forth the amount and date of the contribution, the name and mailing address of the contributor, and where the contributor is an individual, the occupation of the individual and the name and mailing address of the individual's employer. The notice of an expenditure shall be filed in writing or by telegram within 48 hours of the making, incurring or authorization of the expenditure and shall set forth the name and mailing address of the person, firm or organization to whom or which the expenditure was paid and the amount and purpose of the expenditure.

(cf: P.L.1993, c.65, s.9)

4. This act shall take effect immediately.

STATEMENT

This bill requires candidate and joint candidates committees, political party committees and legislative leadership committees to report to ELEC within 48 hours of an expenditure in excess of \$800 made during certain periods close to an election to support or defeat a candidate or to aid the passage or defeat of a public question. The bill does not, however, require a candidate or joint candidates committee to report within 48 hours expenditures made to support

their own candidacies, or to support or defeat a candidate for the same office. The bill also requires a person that makes an independent expenditure of his or her own funds in excess of \$800 made during certain periods close to an election to support or defeat a candidate or to aid the passage or defeat of a public question to report such expenditure within 48 hours.

Under current law, candidate committees, joint candidates 7 8 committees, political committees, continuing political committees, 9 political party committees, and legislative leadership committees are 10 required to file reports with the New Jersey Election Law Enforcement Commission (ELEC) on contributions received and expenditures made. 11 12 During certain periods close to an election these committees are also 13 required to file reports with ELEC within 48 hours of every 14 contribution received over \$800. During these same periods political 15 committees and continuing political committees are further required to file reports with ELEC within 48 hours of every expenditure over 16 17 \$800 to support or defeat a candidate in an election, or to aid the 18 passage or defeat of a public question.

Finally, the bill eliminates a subsection of law about the filing requirements of a political committee that receives contributions and makes expenditures on behalf of joint candidates in an election. According to ELEC, political committees do not receive contributions or make expenditures on behalf of candidates or joint candidates. According to ELEC, this subsection of law has not been used, would not be used in the future, and can be eliminated without consequence.

26

19

20

21

22

23

24

25

27

29

Requires certain election committees and certain other persons to file report with ELEC within 48 hours of making certain expenditures in excess of \$800 during certain periods.

ASSEMBLY, No. 12

STATE OF NEW JERSEY 211th LEGISLATURE

INTRODUCED MAY 17, 2004

Sponsored by:

Assemblyman JOHN S. WISNIEWSKI District 19 (Middlesex) Assemblyman JOSEPH CRYAN District 20 (Union) Assemblyman WILLIAM D. PAYNE District 29 (Essex and Union)

Co-Sponsored by:

Assemblymen Mayer, McKeon, Assemblywoman Cruz-Perez, Assemblymen Chiappone, Chivukula, R.Smith, Assemblywoman Watson Coleman, Assemblymen Conners, Greenwald, Assemblywomen Oliver, Quigley, Assemblymen Eagler, Vas, Stanley and Senator Sarlo

SYNOPSIS

Requires certain election committees and certain other persons to file report with ELEC within 48 hours of making certain expenditures in excess of \$800 during certain periods.

CURRENT VERSION OF TEXT

As introduced.

(Sponsorship Updated As Of: 6/11/2004)

AN ACT requiring certain committees and persons during certain periods to file a report with the Election Law Enforcement Commission within 48 hours of making certain expenditures and amending P.L.1973, c.83

5

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

7 8 9

10

1. Section 8 of P.L.1973, c.83 (C.19:44A-8) is amended to read as follows:

11 8. a. (1) Each political committee shall make a full cumulative 12 report, upon a form prescribed by the Election Law Enforcement 13 Commission, of all contributions in the form of moneys, loans, paid 14 personal services, or other things of value made to it and all 15 expenditures made, incurred, or authorized by it in furtherance of the 16 nomination, election or defeat of any candidate, or in aid of the 17 passage or defeat of any public question, or to provide political 18 information on any candidate or public question, during the period ending 48 hours preceding the date of the report and beginning on the 19 20 date on which the first of those contributions was received or the first of those expenditures was made, whichever occurred first. The 21 22 cumulative report, except as hereinafter provided, shall contain the 23 name and mailing address of each person or group from whom 24 moneys, loans, paid personal services or other things of value have 25 been contributed since 48 hours preceding the date on which the 26 previous such report was made and the amount contributed by each 27 person or group, and where the contributor is an individual, the report 28 shall indicate the occupation of the individual and the name and 29 mailing address of the individual's employer. In the case of any loan 30 reported pursuant to this subsection, the report shall contain the name 31 and mailing address of each person who has cosigned such loan since 32 48 hours preceding the date on which the previous such report was made, and where an individual has cosigned such loans, the report 33 34 shall indicate the occupation of the individual and the name and 35 mailing address of the individual's employer. The cumulative report 36 shall also contain the name and address of each person, firm or 37 organization to whom expenditures have been paid since 48 hours preceding the date on which the previous such report was made and 38 39 the amount and purpose of each such expenditure. The cumulative 40 report shall be filed with the Election Law Enforcement Commission 41 on the dates designated in section 16 hereof.

The campaign treasurer of the political committee reporting shall certify to the correctness of each report.

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

1 Each campaign treasurer of a political committee shall file written 2 notice with the commission of a contribution in excess of \$500 3 received during the period between the 13th day prior to the election 4 and the date of the election, and of an expenditure of money or other thing of value in excess of \$500 made, incurred or authorized by the 5 6 political committee to support or defeat a candidate in an election, or to aid the passage or defeat of any public question, during the period 7 8 between the 13th day prior to the election and the date of the election. 9 The notice of a contribution shall be filed in writing or by telegram 10 within 48 hours of the receipt of the contribution and shall set forth 11 the amount and date of the contribution, the name and mailing address of the contributor, and where the contributor is an individual, the 12 13 individual's occupation and the name and mailing address of the 14 individual's employer. The notice of an expenditure shall be filed in 15 writing or by telegram within 48 hours of the making, incurring or authorization of the expenditure and shall set forth the name and 16 17 mailing address of the person, firm or organization to whom or which 18 the expenditure was paid and the amount and purpose of the 19 expenditure.

(2) When a political committee or an individual seeking party office makes or authorizes an expenditure on behalf of a candidate, it shall provide immediate written notification to the candidate of the expenditure.

20

21

22

23

24

25

26

27

28

29

30

31

32

33

34

35

36

37

38

39

40

41

42

43

44

45

46

b. (1) A group of two or more persons acting jointly, or any corporation, partnership, or any other incorporated or unincorporated association including a political club, political action committee, civic association or other organization, which in any calendar year contributes or expects to contribute at least \$2,500.00 to the aid or promotion of the candidacy of an individual, or of the candidacies of individuals, for elective public office or the passage or defeat of a public question or public questions and which expects to make contributions toward such aid or promotion, or toward such passage or defeat, during a subsequent election shall certify that fact to the commission, and the commission, upon receiving that certification and on the basis of any information as it may require of the group, corporation, partnership, association or other organization, shall determine whether the group, corporation, partnership, association or other organization is a continuing political committee for the purposes of this act. If the commission determines that the group, corporation, partnership, association or other organization is a continuing political committee, it shall so notify that continuing political committee.

No person serving as the chairman of a political party committee or a legislative leadership committee shall be eligible to be appointed or to serve as the chairman of a continuing political committee.

(2) A continuing political committee shall file with the Election Law Enforcement Commission, not later than April 15, July 15, 1 October 15 and January 15 of each calendar year, a cumulative

- 2 quarterly report of all moneys, loans, paid personal services or other
- 3 things of value contributed to it during the period ending on the 15th
- 4 day preceding that date and commencing on January 1 of that calendar
- 5 year or, in the case of the cumulative quarterly report to be filed not
- 6 later than January 15, of the previous calendar year, and all
- 7 expenditures made, incurred, or authorized by it during the period,
- 8 whether or not such expenditures were made, incurred or authorized

9 in furtherance of the election or defeat of any candidate, or in aid of

10 the passage or defeat of any public question or to provide information

11 on any candidate or public question.

12

13

14

15

16

1718

19

20

21

22

23

2425

26

27

28

29

30

The cumulative quarterly report shall contain the name and mailing address of each person or group from whom moneys, loans, paid personal services or other things of value have been contributed and the amount contributed by each person or group, and where an individual has made such contributions, the report shall indicate the occupation of the individual and the name and mailing address of the individual's employer. In the case of any loan reported pursuant to this subsection, the report shall contain the name and address of each person who cosigns such loan, and where an individual has cosigned such loans, the report shall indicate the occupation of the individual and the name and mailing address of the individual's employer. The report shall also contain the name and address of each person, firm or organization to whom expenditures have been paid and the amount and purpose of each such expenditure. The treasurer of the continuing political committee reporting shall certify to the correctness of each cumulative quarterly report.

Each continuing political committee shall provide immediate written notification to each candidate of all expenditures made or authorized on behalf of the candidate.

If any continuing political committee submitting cumulative 31 32 quarterly reports as provided under this subsection receives a 33 contribution from a single source of more than \$500 after the final day 34 of a quarterly reporting period and on or before a primary, general, municipal, school or special election which occurs after that final day 35 36 but prior to the final day of the next reporting period it shall, in writing 37 or by telegram, report that contribution to the commission within 48 38 hours of the receipt thereof, including in that report the amount and 39 date of the contribution; the name and mailing address of the 40 contributor; and where the contributor is an individual, the individual's 41 occupation and the name and mailing address of the individual's 42 employer. If any continuing political committee makes or authorizes 43 an expenditure of money or other thing of value in excess of \$500, or 44 incurs any obligation therefor, to support or defeat a candidate in an 45 election, or to aid the passage or defeat of any public question, after March 31 and on or before the day of the primary election, or after 46

September 30 and on or before the day of the general election, it shall, in writing or by telegram, report that expenditure to the commission within 48 hours of the making, authorizing or incurring thereof.

A continuing political committee which ceases making contributions toward the aiding or promoting of the candidacy of an individual, or of the candidacies of individuals, for elective public office in this State or the passage or defeat of a public question or public questions in this State shall certify that fact in writing to the commission, and that certification shall be accompanied by a final accounting of any fund relating to such aiding or promoting including the final disposition of any balance in such fund at the time of dissolution. Until that certification has been filed, the committee shall continue to file the quarterly reports as provided under this subsection.

c. Each political party committee and each legislative leadership committee shall file with the Election Law Enforcement Commission, not later than April 15, July 15, October 15 and January 15 of each calendar year, a cumulative quarterly report of all moneys, loans, paid personal services or other things of value contributed to it during the period ending on the 15th day preceding that date and commencing on January 1 of that calendar year or, in the case of the cumulative quarterly report to be filed not later than January 15, of the previous calendar year, and all expenditures made, incurred, or authorized by it during the period, whether or not such expenditures were made, incurred or authorized in furtherance of the election or defeat of any candidate, or in aid of the passage or defeat of any public question or to provide information on any candidate or public question.

The cumulative quarterly report shall contain the name and mailing address of each person or group from whom moneys, loans, paid personal services or other things of value have been contributed and the amount contributed by each person or group, and where an individual has made such contributions, the report shall indicate the occupation of the individual and the name and mailing address of the individual's employer. In the case of any loan reported pursuant to this subsection, the report shall contain the name and address of each person who cosigns such loan, and where an individual has cosigned such loans, the report shall indicate the occupation of the individual and the name and mailing address of the individual's employer. The report shall also contain the name and address of each person, firm or organization to whom expenditures have been paid and the amount and purpose of each such expenditure. The treasurer of the political party committee or legislative leadership committee reporting shall certify to the correctness of each cumulative quarterly report.

If a political party committee or a legislative leadership committee submitting cumulative quarterly reports as provided under this subsection receives a contribution from a single source of more than \$500 after the final day of a quarterly reporting period and on or

1 before a primary, general, municipal, school or special election which 2 occurs after that final day but prior to the final day of the next 3 reporting period it shall, in writing or by telegram, report that 4 contribution to the commission within 48 hours of the receipt thereof, including in that report the amount and date of the contribution; the 5 6 name and mailing address of the contributor; and where the 7 contributor is an individual, the individual's occupation and the name 8 and mailing address of the individual's employer. If a political party 9 committee or a legislative leadership committee submitting cumulative 10 quarterly reports as provided under this subsection makes or 11 authorizes an expenditure of money or other thing of value in excess 12 of \$800, or incurs any obligation therefor, to support or defeat a 13 candidate in an election, or to aid the passage or defeat of any public 14 question, after March 31 and on or before the day of the primary 15 election, or after September 30 and on or before the day of the general 16 election, it shall, in writing or by telegram, report that expenditure to 17 the commission within 48 hours of the making, authorizing or 18 incurring thereof.

19

20

21

22

23

24

25

26

27

28

29

30

31

32

33

34

35

36

37

38

39

40

41

42

43

44

45

46

d. In any report filed pursuant to the provisions of this section the organization or committee reporting may exclude from the report the name of and other information relating to any contributor whose contributions during the period covered by the report did not exceed \$200, provided, however, that (1) such exclusion is unlawful if any person responsible for the preparation or filing of the report knew that it was made with respect to any person whose contributions relating to the same election or issue and made to the reporting organization or committee aggregate, in combination with the contribution in respect of which such exclusion is made, more than \$200 and (2) any person who knowingly prepares, assists in preparing, files or acquiesces in the filing of any report from which the identification of a contributor has been excluded contrary to the provisions of this section is subject to the provisions of section 21 of this act, but (3) nothing in this proviso shall be construed as requiring any committee or organization reporting pursuant to this act to report the amounts, dates or other circumstantial data regarding contributions made to any other organization or political committee, political party committee or campaign organization of a candidate.

Any report filed pursuant to the provisions of this section shall include an itemized accounting of all receipts and expenditures relative to any testimonial affairs held since the date of the most recent report filed, which accounting shall include the name and mailing address of each contributor in excess of \$200 to such testimonial affair and the amount contributed by each; in the case of an individual contributor, the occupation of the individual and the name and mailing address of the individual's employer; the expenses incurred; and the disposition of the proceeds of such testimonial affair.

A12 WISNIEWSKI, CRYAN

7

1 [e. A political committee shall be exempt from any requirement to 2 file reports pursuant to this section of contributions received or 3 expenditures made in behalf of two or more joint candidates in any 4 election if the committee files with the Election Law Enforcement 5 Commission a sworn statement to the effect that the total amount to be expended on behalf of their candidacies shall not exceed \$4,000.00; 6 7 provided, that if a committee which has filed such a sworn statement 8 receives contributions from any one source aggregating more than 9 \$200.00, it shall forthwith report that fact, including the name and 10 mailing address of the source; where the source is an individual, the occupation of the individual and the name and mailing address of the 11 12 individual's employer; and the aggregate total of contributions from 13 the source to the commission. Any sworn statement under this 14 subsection may be filed with the notice of designation by a political 15 committee of a campaign treasurer and campaign depository under section 10 of P.L.1973, c.83 (C.19:44A-10), if that committee knows 16 17 or has reason to believe, at the time when the notice of designation is 18 given, that the total amount to be so expended shall not exceed \$4,000.00.**]** 19 20 (cf: P.L.1993, c.65, s.3)

21

24

25

2627

28

29

30

31

32

33

34

35

3637

38 39

40

22 2. Section 11 of P.L.1973, c.83 (C.19:44A-11) is amended to read as follows:

11.No contribution of money or other thing of value, nor obligation therefor, including but not limited to contributions, loans or obligations of a candidate himself or of his family, shall be made or received, and no expenditure of money or other thing of value, nor obligation therefor, including expenditures, loans or obligations of a candidate himself or of his family, shall be made or incurred, directly or indirectly, to support or defeat a candidate in any election, or to aid the passage or defeat of any public question, except through:

- a. The duly appointed campaign treasurer or deputy campaign treasurers of the candidate committee or joint candidates committee;
- b. The duly appointed organizational treasurer or deputy organizational treasurers of a political party committee or a continuing political committee;
- c. The duly appointed campaign treasurer or deputy campaign treasurers of a political committee; or
- d. The duly appointed organizational treasurer or deputy organizational treasurer of a legislative leadership committee.

It shall be lawful, however, for any person, not acting in concert with any other person or group, to expend personally from his own funds a sum which is not to be repaid to him for any purpose not prohibited by law, or to contribute his own personal services and personal traveling expenses, to support or defeat a candidate or to aid the passage or defeat of a public question; provided, however, that any

person making such expenditure shall be required to report his or her name and mailing address and the amount of all such expenditures and expenses, except personal traveling expenses, if the total of the money so expended, exclusive of such traveling expenses, exceeds \$500, and also, where the person is an individual, to report the individual's occupation and the name and mailing address of the individual's employer, to the Election Law Enforcement Commission at the same time and in the same manner as a political committee subject to the provisions of section 8 of this act. Such expenditure made during the period between the 13th day prior to the election and the date of the election shall be filed in writing or by telegram within 48 hours of the making, incurring or authorization of the expenditure and shall set forth the name and mailing address of the person, firm or organization to whom or which the expenditure was paid and the amount and purpose of the expenditure.

No contribution of money shall be made in currency, except contributions in response to a public solicitation, provided that cumulative currency contributions of up to \$200 may be made to a candidate committee or joint candidates committee, a political committee, a continuing political committee, a legislative leadership committee or a political party committee if the contributor submits with the currency contribution a written statement of a form as prescribed by the commission, indicating the contributor's name, mailing address and occupation and the amount of the contribution, including the contributor's signature and the name and mailing address of the contributor's employer.

Any anonymous contribution received by a campaign treasurer or deputy campaign treasurer shall not be used or expended, but shall be returned to the donor, if his identity is known, and if no donor is found, the contribution shall escheat to the State.

No person, partnership or association, either directly or through an agent, shall make any loan or advance, the proceeds of which that person, partnership or association knows or has reason to know or believe are intended to be used by the recipient thereof to make a contribution or expenditure, except by check or money order identifying the name, mailing address and occupation or business of the maker of the loan, and, if the maker is an individual, the name and mailing address of that individual's employer; provided, however, that such loans or advances to a single individual, up to a cumulative amount of \$50 in any calendar year, may be made in currency.

41 (cf: P.L.1995, c.391, s.3)

3. Section 16 of P.L.1973, c.83 (C.19:44A-16) is amended to read as follows:

16. a. The campaign treasurer of each candidate committee and joint candidates committee shall make a full cumulative report, upon

A12 WISNIEWSKI, CRYAN

C

1 a form prescribed by the Election Law Enforcement Commission, of 2 all contributions in the form of moneys, loans, paid personal services 3 or other things of value, made to him or to the deputy campaign 4 treasurers of the candidate committee or joint candidates committee, 5 and all expenditures paid out of the election fund of the candidate or 6 candidates, during the period ending with the second day preceding the date of the cumulative report and beginning on the date of the first of 7 8 those contributions, the date of the first of those expenditures, or the 9 date of the appointment of the campaign treasurer, whichever occurred 10 first. The report shall also contain the name and mailing address of 11 each person or group from whom moneys, loans, paid personal 12 services or other things of value were contributed after the second day 13 preceding the date of the previous cumulative report and the amount 14 contributed by each person or group, and where an individual has 15 made such contributions, the report shall indicate the occupation of the individual and the name and mailing address of the individual's 16 17 employer. In the case of any loan reported pursuant to this section, 18 the report shall further contain the name and mailing address of each 19 person who cosigns such loan, the occupation of the person and the 20 name and mailing address of the person's employer. If no moneys, 21 loans, paid personal services or other things of value were contributed, 22 the report shall so indicate, and if no expenditures were paid or 23 incurred, the report shall likewise so indicate. The campaign treasurer 24 and the candidate or several candidates shall certify the correctness of 25 the report.

26 b. During the period between the appointment of the campaign 27 treasurer and the election with respect to which contributions are 28 accepted or expenditures made by him, the campaign treasurer shall 29 file his cumulative campaign report (1) on the 29th day preceding the 30 election, and (2) on the 11th day preceding the election; and after the 31 election he shall file his report on the 20th day following such election. 32 Concurrent with the report filed on the 20th day following an election, 33 or at any time thereafter, the campaign treasurer of a candidate 34 committee or joint candidates committee may certify to the Election 35 Law Enforcement Commission that the election fund of such candidate 36 committee or joint candidates committee has wound up its business 37 and been dissolved, or that business regarding the late election has 38 been wound up but the candidate committee or joint candidates 39 committee will continue for the deposit and use of contributions in 40 accordance with section 17 of P.L.1993, c.65 (C.19:44A-11.2). 41 Certification shall be accompanied by a final accounting of such 42 election fund, or of the transactions relating to such election, including 43 the final disposition of any balance remaining in such fund at the time 44 of dissolution or the arrangements which have been made for the 45 discharge of any obligations remaining unpaid at the time of Until the candidate committee or joint candidates 46 dissolution.

1 committee is dissolved, each such treasurer shall continue to file 2 reports in the form and manner herein prescribed.

3 The Election Law Enforcement Commission shall promulgate 4 regulations providing for the termination of post-election campaign reporting requirements applicable to political committees, candidate 5 6 committees and joint candidates committees. The requirements to file quarterly reports after the first post-election report may be waived by 7 8 the commission, notwithstanding that the certification has not been 9 filed, if the commission determines under any regulations so 10 promulgated that the outstanding obligations of the political 11 committee, candidate committee or joint candidates committee do not exceed 10% of the expenditures of the campaign fund with respect to 12 13 the election or \$1,000.00, whichever is less, or are likely to be 14 discharged or forgiven.

15

16

1718

19

20

21

22

23

24

25

26

27

28

29

30

31

32

33

34

35

36

37

38

39

40

41

42

43

44

45

46

A candidate committee or joint candidates committee shall file with the Election Law Enforcement Commission, not later than April 15, July 15, October 15 of each calendar year in which the candidate or candidates in control of the committee does or do not run for election or reelection and January 15 of each calendar year in which the candidate or candidates does or do run for election or reelection, a cumulative quarterly report of all moneys, loans, paid personal services or other things of value contributed to it or to the candidate or candidates during the period ending on the 15th day preceding that date and commencing on January 1 of that calendar year or, in the case of the cumulative quarterly report to be filed not later than January 15, of the previous calendar year, and all expenditures made, incurred, or authorized by it or the candidate or candidates during the period, whether or not such expenditures were made, incurred or authorized in furtherance of the election or defeat of any candidate, or in aid of the passage or defeat of any public question or to provide information on any candidate or public question. The commission may by regulation require any such candidate committee or joint candidates committee to file during any calendar year one or more additional cumulative reports of such contributions received and expenditures made as may be necessary to ensure that no more than five months shall elapse between the last day of a period covered by one such

report and the last day of the period covered by the next such report.

The commission, on any form it shall prescribe for the reporting of expenditures by a candidate committee or joint candidates committee, shall provide for the grouping together of all expenditures under the category of "campaign expenses" under paragraph (1) of subsection a. of section 17 of P.L.1993, c.65, identified as such, and for the grouping together, separately, of all other expenditures under the categories prescribed by paragraphs (2) through (6) of that subsection. The cumulative quarterly report due on April 15 in a year immediately after the year in which the candidate or candidates does or do run for

election or reelection shall contain a report of all of the contributions received and expenditures made by the candidate or candidates since the 18th day after that election.

4 The cumulative quarterly report shall contain the name and mailing 5 address of each person or group from whom moneys, loans, paid 6 personal services or other things of value have been contributed and 7 the amount contributed by each person or group, and where an 8 individual has made such contributions, the report shall indicate the 9 occupation of the individual and the name and mailing address of the 10 individual's employer. In the case of any loan reported pursuant to this 11 section, the report shall contain the name and address of each person 12 who cosigns such loan, and where an individual has cosigned such 13 loans, the report shall indicate the occupation of the individual and the 14 name and mailing address of his employer. The report shall also 15 contain the name and address of each person, firm or organization to whom expenditures have been paid and the amount and purpose of 16 each such expenditure. The treasurer of the candidate committee or 17 joint candidates committee and the candidate or candidates shall 18 19 certify to the correctness of each cumulative quarterly report.

c. In the case of an election of a candidate for an office elected by a municipal or countywide constituency or a school district a duplicate copy of the campaign treasurer's report, duly certified, shall be filed at the same time with the county clerk of the county in which the candidate resides and the county clerk shall retain a written record of that filing for a period of not less than four years following the date of the election.

20

21

22

23

24

25

26

27 d. There shall be no obligation to file the reports required by this 28 section on behalf of a candidate if such candidate files with the 29 Election Law Enforcement Commission a sworn statement to the 30 effect that the total amount to be expended in behalf of his candidacy 31 by the candidate committee, by any political party committee, by any 32 political committee, or by any person shall not in the aggregate exceed 33 \$2,000.00 or \$4,000 for any joint candidates committee containing 34 two candidates or \$6,000 for any joint candidates committee containing three or more candidates. The sworn statement may be 35 36 submitted at the time when the name and address of the campaign 37 treasurer and depository is filed with the Election Law Enforcement 38 Commission, provided that in any case the sworn statement is filed no 39 later than the 29th day before an election. If a candidate who has filed 40 such a sworn statement receives contributions from any one source 41 aggregating more than \$200 he shall forthwith make report of the 42 same, including the name and mailing address of the source and the 43 aggregate total of contributions therefrom, and where the source is an 44 individual, the occupation of the individual and the name and mailing 45 address of the individual's employer, to the Election Law Enforcement Commission. 46

2

7

9

10

11

13

15

16 17

18

19

20

21

22 23

24

25

26

27

28 29

30

31

32

33

34

35 36

37

38

39

40

41

42

43

44

45

46

- e. There shall be no obligation imposed upon a candidate seeking election to a public office of a school district to file either the reports 3 required under subsection b. of this section or the sworn statement 4 referred to in subsection d. of this section, if the total amount expended and to be expended in behalf of his candidacy by the 5 6 candidate committee, any political committee, any continuing political committee, or a political party committee or by any person, does not 8 in the aggregate exceed \$2,000.00 per election or \$4,000 for any joint candidates committee containing two candidates or \$6,000 for any joint candidates committee containing three or more candidates; provided, that if such candidate receives contributions from any one source aggregating more than \$200, he shall forthwith make a report 12 of the same, including the name and mailing address of the source, the 14 aggregate total of contributions therefrom, and where the source is an individual, the occupation of the individual and the name and mailing address of the individual's employer, to the commission.
 - f. In any report filed pursuant to the provisions of this section, the names and addresses of contributors whose contributions during the period covered by the report did not exceed \$200 may be excluded; provided, however, that (1) such exclusion is unlawful if any person responsible for the preparation or filing of the report knew that such exclusion was made with respect to any person whose total contributions relating to the same election and made to the reporting candidate or to an allied campaign organization or organizations aggregate, in combination with the total contributions in respect of which such exclusion is made, more than \$200, and (2) any person who knowingly prepares, assists in preparing, files or acquiesces in the filing of any report from which the identity of any contributor has been excluded contrary to the provisions of this section is subject to the provisions of section 21 of this act, but (3) nothing in this proviso shall be construed as requiring any candidate committee or joint candidates committee reporting pursuant to this act to report the amounts, dates or other circumstantial data regarding contributions made to any other candidate committee, joint candidates committee, political committee, continuing political committee, political party committee or legislative leadership committee.
 - g. Any report filed pursuant to the provisions of this section shall include an itemized accounting of all receipts and expenditures relative to any testimonial affair held since the date of the most recent report filed, which accounting shall include the name and mailing address of each contributor in excess of \$200 to such testimonial affair and the amount contributed by each; in the case of any individual contributor, the occupation of the individual and the name and mailing address of the individual's employer; the expenses incurred; and the disposition of the proceeds of such testimonial affair.
 - h. (Deleted by amendment, P.L.1993, c.65.)

A12 WISNIEWSKI, CRYAN

i. Each campaign treasurer of a candidate committee or joint candidates committee shall file written notice with the commission of a contribution in excess of \$500 received during the period between the 13th day prior to the election and the date of the election , and of an expenditure of money or other thing of value in excess of \$800 made, incurred or authorized by the candidate committee or joint candidates committee to support or defeat a candidate in an election, or to aid the passage or defeat of any public question, during the period between the 13th day prior to the election and the date of the election, provided that a candidate shall not be required to file written notice pursuant to this subsection of an expenditure made to support his or her own candidacy, or to support or defeat a candidate for the same office in an election. For the purposes of this subsection, the offices of member of the Senate and member of the General Assembly shall be deemed to be the same office in a legislative district; the offices of member of the board of chosen freeholders and county executive shall be deemed to be the same office in a county; and the offices of mayor and member of the municipal governing body shall be deemed to be the same office in a municipality.

The notice of a contribution shall be filed in writing or by telegram within 48 hours of the receipt of the contribution and shall set forth the amount and date of the contribution, the name and mailing address of the contributor, and where the contributor is an individual, the occupation of the individual and the name and mailing address of the individual's employer. The notice of an expenditure shall be filed in writing or by telegram within 48 hours of the making, incurring or authorization of the expenditure and shall set forth the name and mailing address of the person, firm or organization to whom or which the expenditure was paid and the amount and purpose of the expenditure.

31 (cf: P.L.1993, c.65, s.9)

4. This act shall take effect immediately.

STATEMENT

This bill requires candidate and joint candidates committees, political party committees and legislative leadership committees to report to ELEC within 48 hours of an expenditure in excess of \$800 made during certain periods close to an election to support or defeat a candidate or to aid the passage or defeat of a public question. The bill does not, however, require a candidate or joint candidates committee to report within 48 hours expenditures made to support their own candidacies, or to support or defeat a candidate for the same office. The bill also requires a person that makes an independent

A12 WISNIEWSKI, CRYAN

14

expenditure of his or her own funds in excess of \$800 made during certain periods close to an election to support or defeat a candidate or to aid the passage or defeat of a public question to report such expenditure within 48 hours.

5 Under current law, candidate committees, joint candidates 6 committees, political committees, continuing political committees, 7 political party committees, and legislative leadership committees are 8 required to file reports with the New Jersey Election Law Enforcement 9 Commission (ELEC) on contributions received and expenditures made. 10 During certain periods close to an election these committees are also required to file reports with ELEC within 48 hours of every 11 contribution received over \$800. During these same periods political 12 13 committees and continuing political committees are further required to 14 file reports with ELEC within 48 hours of every expenditure over 15 \$800 to support or defeat a candidate in an election, or to aid the

passage or defeat of a public question. 16 Finally, the bill eliminates a subsection of law about the filing 17 requirements of a political committee that receives contributions and 18 19 makes expenditures on behalf of joint candidates in an election. 20 According to ELEC, political committees do not receive contributions 21 or make expenditures on behalf of candidates or joint candidates. 22 According to ELEC, this subsection of law has not been used, would 23 not be used in the future, and can be eliminated without consequence.

ASSEMBLY STATE GOVERNMENT COMMITTEE

STATEMENT TO

ASSEMBLY, No. 12

STATE OF NEW JERSEY

DATED: MAY 20, 2004

The Assembly State Government Committee reports favorably Assembly, No. 12.

This bill requires candidate and joint candidates committees, political party committees and legislative leadership committees to report to the Election Law Enforcement Commission (ELEC), within 48 hours, an expenditure in excess of \$800 made during certain periods close to an election to support or defeat a candidate or to aid the passage or defeat of a public question. The bill does not require a candidate or joint candidates committee to report within 48 hours expenditures made to support their own candidacies, or to support or defeat a candidate for the same office. The bill also requires a person to report, within 48 hours, an independent expenditure of his or her own funds in excess of \$800 made to support or defeat a candidate or to aid the passage or defeat of a public question during certain periods close to an election.

Under current law, candidate committees, joint candidates committees, political committees, continuing political committees, political party committees, and legislative leadership committees are required to file reports with ELEC on contributions received and expenditures made. During certain periods close to an election, these committees are also required to file reports with ELEC within 48 hours of every contribution received over \$800. During those same periods, political committees and continuing political committees are further required to file reports with ELEC within 48 hours of every expenditure over \$800 to support or defeat a candidate in an election, or to aid the passage or defeat of a public question.

The bill deletes a subsection of current law concerning the filing requirements of a political committee that receives contributions and makes expenditures on behalf of joint candidates in an election, because ELEC reports that political committees do not receive contributions or make expenditures on behalf of candidates or joint candidates.

SENATE, No. 12

STATE OF NEW JERSEY 211th LEGISLATURE

INTRODUCED MAY 20, 2004

Sponsored by: Senator PAUL SARLO District 36 (Bergen, Essex and Passaic)

SYNOPSIS

Requires certain election committees and certain other persons to file report with ELEC within 48 hours of making certain expenditures in excess of \$800 during certain periods.

CURRENT VERSION OF TEXT

As introduced.



AN ACT requiring certain committees and persons during certain periods to file a report with the Election Law Enforcement Commission within 48 hours of making certain expenditures and amending P.L.1973, c.83

5

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

789

10

1. Section 8 of P.L.1973, c.83 (C.19:44A-8) is amended to read as follows:

11 8. a. (1) Each political committee shall make a full cumulative 12 report, upon a form prescribed by the Election Law Enforcement 13 Commission, of all contributions in the form of moneys, loans, paid 14 personal services, or other things of value made to it and all 15 expenditures made, incurred, or authorized by it in furtherance of the 16 nomination, election or defeat of any candidate, or in aid of the 17 passage or defeat of any public question, or to provide political 18 information on any candidate or public question, during the period ending 48 hours preceding the date of the report and beginning on the 19 20 date on which the first of those contributions was received or the first of those expenditures was made, whichever occurred first. The 21 22 cumulative report, except as hereinafter provided, shall contain the 23 name and mailing address of each person or group from whom 24 moneys, loans, paid personal services or other things of value have 25 been contributed since 48 hours preceding the date on which the 26 previous such report was made and the amount contributed by each 27 person or group, and where the contributor is an individual, the report 28 shall indicate the occupation of the individual and the name and 29 mailing address of the individual's employer. In the case of any loan 30 reported pursuant to this subsection, the report shall contain the name 31 and mailing address of each person who has cosigned such loan since 32 48 hours preceding the date on which the previous such report was made, and where an individual has cosigned such loans, the report 33 34 shall indicate the occupation of the individual and the name and 35 mailing address of the individual's employer. The cumulative report 36 shall also contain the name and address of each person, firm or 37 organization to whom expenditures have been paid since 48 hours preceding the date on which the previous such report was made and 38 39 the amount and purpose of each such expenditure. The cumulative 40 report shall be filed with the Election Law Enforcement Commission 41 on the dates designated in section 16 hereof.

The campaign treasurer of the political committee reporting shall certify to the correctness of each report.

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

1 Each campaign treasurer of a political committee shall file written 2 notice with the commission of a contribution in excess of \$500 3 received during the period between the 13th day prior to the election 4 and the date of the election, and of an expenditure of money or other thing of value in excess of \$500 made, incurred or authorized by the 5 6 political committee to support or defeat a candidate in an election, or to aid the passage or defeat of any public question, during the period 7 8 between the 13th day prior to the election and the date of the election. 9 The notice of a contribution shall be filed in writing or by telegram 10 within 48 hours of the receipt of the contribution and shall set forth 11 the amount and date of the contribution, the name and mailing address of the contributor, and where the contributor is an individual, the 12 13 individual's occupation and the name and mailing address of the 14 individual's employer. The notice of an expenditure shall be filed in 15 writing or by telegram within 48 hours of the making, incurring or authorization of the expenditure and shall set forth the name and 16 17 mailing address of the person, firm or organization to whom or which 18 the expenditure was paid and the amount and purpose of the 19 expenditure.

(2) When a political committee or an individual seeking party office makes or authorizes an expenditure on behalf of a candidate, it shall provide immediate written notification to the candidate of the expenditure.

20

21

22

23

24

25

26

27

28

29

30

31

32

33

34

35

36

37

38

39

40

41

42

43

44

45

46

b. (1) A group of two or more persons acting jointly, or any corporation, partnership, or any other incorporated or unincorporated association including a political club, political action committee, civic association or other organization, which in any calendar year contributes or expects to contribute at least \$2,500.00 to the aid or promotion of the candidacy of an individual, or of the candidacies of individuals, for elective public office or the passage or defeat of a public question or public questions and which expects to make contributions toward such aid or promotion, or toward such passage or defeat, during a subsequent election shall certify that fact to the commission, and the commission, upon receiving that certification and on the basis of any information as it may require of the group, corporation, partnership, association or other organization, shall determine whether the group, corporation, partnership, association or other organization is a continuing political committee for the purposes of this act. If the commission determines that the group, corporation, partnership, association or other organization is a continuing political committee, it shall so notify that continuing political committee.

No person serving as the chairman of a political party committee or a legislative leadership committee shall be eligible to be appointed or to serve as the chairman of a continuing political committee.

(2) A continuing political committee shall file with the Election Law Enforcement Commission, not later than April 15, July 15, October 15

1 and January 15 of each calendar year, a cumulative quarterly report of 2 all moneys, loans, paid personal services or other things of value 3 contributed to it during the period ending on the 15th day preceding 4 that date and commencing on January 1 of that calendar year or, in the case of the cumulative quarterly report to be filed not later than 5 6 January 15, of the previous calendar year, and all expenditures made, 7 incurred, or authorized by it during the period, whether or not such 8 expenditures were made, incurred or authorized in furtherance of the 9 election or defeat of any candidate, or in aid of the passage or defeat 10 of any public question or to provide information on any candidate or 11 public question.

12

13

14

15

16

1718

19

20

21

22

23

2425

26

27

28

29

30

The cumulative quarterly report shall contain the name and mailing address of each person or group from whom moneys, loans, paid personal services or other things of value have been contributed and the amount contributed by each person or group, and where an individual has made such contributions, the report shall indicate the occupation of the individual and the name and mailing address of the individual's employer. In the case of any loan reported pursuant to this subsection, the report shall contain the name and address of each person who cosigns such loan, and where an individual has cosigned such loans, the report shall indicate the occupation of the individual and the name and mailing address of the individual's employer. The report shall also contain the name and address of each person, firm or organization to whom expenditures have been paid and the amount and purpose of each such expenditure. The treasurer of the continuing political committee reporting shall certify to the correctness of each cumulative quarterly report.

Each continuing political committee shall provide immediate written notification to each candidate of all expenditures made or authorized on behalf of the candidate.

If any continuing political committee submitting cumulative 31 32 quarterly reports as provided under this subsection receives a 33 contribution from a single source of more than \$500 after the final day 34 of a quarterly reporting period and on or before a primary, general, municipal, school or special election which occurs after that final day 35 36 but prior to the final day of the next reporting period it shall, in writing 37 or by telegram, report that contribution to the commission within 48 38 hours of the receipt thereof, including in that report the amount and 39 date of the contribution; the name and mailing address of the 40 contributor; and where the contributor is an individual, the individual's 41 occupation and the name and mailing address of the individual's 42 employer. If any continuing political committee makes or authorizes 43 an expenditure of money or other thing of value in excess of \$500, or 44 incurs any obligation therefor, to support or defeat a candidate in an 45 election, or to aid the passage or defeat of any public question, after March 31 and on or before the day of the primary election, or after 46

September 30 and on or before the day of the general election, it shall, in writing or by telegram, report that expenditure to the commission within 48 hours of the making, authorizing or incurring thereof.

A continuing political committee which ceases making contributions toward the aiding or promoting of the candidacy of an individual, or of the candidacies of individuals, for elective public office in this State or the passage or defeat of a public question or public questions in this State shall certify that fact in writing to the commission, and that certification shall be accompanied by a final accounting of any fund relating to such aiding or promoting including the final disposition of any balance in such fund at the time of dissolution. Until that certification has been filed, the committee shall continue to file the quarterly reports as provided under this subsection.

c. Each political party committee and each legislative leadership committee shall file with the Election Law Enforcement Commission, not later than April 15, July 15, October 15 and January 15 of each calendar year, a cumulative quarterly report of all moneys, loans, paid personal services or other things of value contributed to it during the period ending on the 15th day preceding that date and commencing on January 1 of that calendar year or, in the case of the cumulative quarterly report to be filed not later than January 15, of the previous calendar year, and all expenditures made, incurred, or authorized by it during the period, whether or not such expenditures were made, incurred or authorized in furtherance of the election or defeat of any candidate, or in aid of the passage or defeat of any public question or to provide information on any candidate or public question.

The cumulative quarterly report shall contain the name and mailing address of each person or group from whom moneys, loans, paid personal services or other things of value have been contributed and the amount contributed by each person or group, and where an individual has made such contributions, the report shall indicate the occupation of the individual and the name and mailing address of the individual's employer. In the case of any loan reported pursuant to this subsection, the report shall contain the name and address of each person who cosigns such loan, and where an individual has cosigned such loans, the report shall indicate the occupation of the individual and the name and mailing address of the individual's employer. The report shall also contain the name and address of each person, firm or organization to whom expenditures have been paid and the amount and purpose of each such expenditure. The treasurer of the political party committee or legislative leadership committee reporting shall certify to the correctness of each cumulative quarterly report.

If a political party committee or a legislative leadership committee submitting cumulative quarterly reports as provided under this subsection receives a contribution from a single source of more than \$500 after the final day of a quarterly reporting period and on or

1 before a primary, general, municipal, school or special election which 2 occurs after that final day but prior to the final day of the next 3 reporting period it shall, in writing or by telegram, report that 4 contribution to the commission within 48 hours of the receipt thereof, including in that report the amount and date of the contribution; the 5 6 name and mailing address of the contributor; and where the 7 contributor is an individual, the individual's occupation and the name 8 and mailing address of the individual's employer. If a political party 9 committee or a legislative leadership committee submitting cumulative 10 quarterly reports as provided under this subsection makes or 11 authorizes an expenditure of money or other thing of value in excess 12 of \$800, or incurs any obligation therefor, to support or defeat a 13 candidate in an election, or to aid the passage or defeat of any public 14 question, after March 31 and on or before the day of the primary 15 election, or after September 30 and on or before the day of the general 16 election, it shall, in writing or by telegram, report that expenditure to 17 the commission within 48 hours of the making, authorizing or 18 incurring thereof. 19

20

21

22

23

24

25

26

27

28

29

30

31

32

33

34

35

36

37

38

39

40

41 42

43

44

45

46

d. In any report filed pursuant to the provisions of this section the organization or committee reporting may exclude from the report the name of and other information relating to any contributor whose contributions during the period covered by the report did not exceed \$200, provided, however, that (1) such exclusion is unlawful if any person responsible for the preparation or filing of the report knew that it was made with respect to any person whose contributions relating to the same election or issue and made to the reporting organization or committee aggregate, in combination with the contribution in respect of which such exclusion is made, more than \$200 and (2) any person who knowingly prepares, assists in preparing, files or acquiesces in the filing of any report from which the identification of a contributor has been excluded contrary to the provisions of this section is subject to the provisions of section 21 of this act, but (3) nothing in this proviso shall be construed as requiring any committee or organization reporting pursuant to this act to report the amounts, dates or other circumstantial data regarding contributions made to any other organization or political committee, political party committee or campaign organization of a candidate.

Any report filed pursuant to the provisions of this section shall include an itemized accounting of all receipts and expenditures relative to any testimonial affairs held since the date of the most recent report filed, which accounting shall include the name and mailing address of each contributor in excess of \$200 to such testimonial affair and the amount contributed by each; in the case of an individual contributor, the occupation of the individual and the name and mailing address of the individual's employer; the expenses incurred; and the disposition of the proceeds of such testimonial affair.

1 [e. A political committee shall be exempt from any requirement to 2 file reports pursuant to this section of contributions received or 3 expenditures made in behalf of two or more joint candidates in any 4 election if the committee files with the Election Law Enforcement 5 Commission a sworn statement to the effect that the total amount to be expended on behalf of their candidacies shall not exceed \$4,000.00; 6 7 provided, that if a committee which has filed such a sworn statement 8 receives contributions from any one source aggregating more than 9 \$200.00, it shall forthwith report that fact, including the name and 10 mailing address of the source; where the source is an individual, the 11 occupation of the individual and the name and mailing address of the 12 individual's employer; and the aggregate total of contributions from 13 the source to the commission. Any sworn statement under this 14 subsection may be filed with the notice of designation by a political 15 committee of a campaign treasurer and campaign depository under section 10 of P.L.1973, c.83 (C.19:44A-10), if that committee knows 16 17 or has reason to believe, at the time when the notice of designation is 18 given, that the total amount to be so expended shall not exceed \$4,000.00.**]** 19 (cf: P.L.1993, c.65, s.3) 20

2122

23

24

25

26

27

28

29

30

31

32

33

37

38

39

40

- 2. Section 11 of P.L.1973, c.83 (C.19:44A-11) is amended to read as follows:
- 11. No contribution of money or other thing of value, nor obligation therefor, including but not limited to contributions, loans or obligations of a candidate himself or of his family, shall be made or received, and no expenditure of money or other thing of value, nor obligation therefor, including expenditures, loans or obligations of a candidate himself or of his family, shall be made or incurred, directly or indirectly, to support or defeat a candidate in any election, or to aid the passage or defeat of any public question, except through:
- a. The duly appointed campaign treasurer or deputy campaign treasurers of the candidate committee or joint candidates committee;
- 34 b. The duly appointed organizational treasurer or deputy 35 organizational treasurers of a political party committee or a continuing 36 political committee;
 - c. The duly appointed campaign treasurer or deputy campaign treasurers of a political committee; or
 - d. The duly appointed organizational treasurer or deputy organizational treasurer of a legislative leadership committee.

It shall be lawful, however, for any person, not acting in concert with any other person or group, to expend personally from his own funds a sum which is not to be repaid to him for any purpose not prohibited by law, or to contribute his own personal services and personal traveling expenses, to support or defeat a candidate or to aid the passage or defeat of a public question; provided, however, that any

person making such expenditure shall be required to report his or her name and mailing address and the amount of all such expenditures and expenses, except personal traveling expenses, if the total of the money so expended, exclusive of such traveling expenses, exceeds \$500, and also, where the person is an individual, to report the individual's occupation and the name and mailing address of the individual's employer, to the Election Law Enforcement Commission at the same time and in the same manner as a political committee subject to the provisions of section 8 of this act. Such expenditure made during the period between the 13th day prior to the election and the date of the election shall be filed in writing or by telegram within 48 hours of the making, incurring or authorization of the expenditure and shall set forth the name and mailing address of the person, firm or organization to whom or which the expenditure was paid and the amount and purpose of the expenditure.

No contribution of money shall be made in currency, except contributions in response to a public solicitation, provided that cumulative currency contributions of up to \$200 may be made to a candidate committee or joint candidates committee, a political committee, a continuing political committee, a legislative leadership committee or a political party committee if the contributor submits with the currency contribution a written statement of a form as prescribed by the commission, indicating the contributor's name, mailing address and occupation and the amount of the contribution, including the contributor's signature and the name and mailing address of the contributor's employer.

Any anonymous contribution received by a campaign treasurer or deputy campaign treasurer shall not be used or expended, but shall be returned to the donor, if his identity is known, and if no donor is found, the contribution shall escheat to the State.

No person, partnership or association, either directly or through an agent, shall make any loan or advance, the proceeds of which that person, partnership or association knows or has reason to know or believe are intended to be used by the recipient thereof to make a contribution or expenditure, except by check or money order identifying the name, mailing address and occupation or business of the maker of the loan, and, if the maker is an individual, the name and mailing address of that individual's employer; provided, however, that such loans or advances to a single individual, up to a cumulative amount of \$50 in any calendar year, may be made in currency.

41 (cf: P.L.1995, c.391, s.3)

3. Section 16 of P.L.1973, c.83 (C.19:44A-16) is amended to read as follows:

45 16. a. The campaign treasurer of each candidate committee and joint candidates committee shall make a full cumulative report, upon

1 a form prescribed by the Election Law Enforcement Commission, of 2 all contributions in the form of moneys, loans, paid personal services 3 or other things of value, made to him or to the deputy campaign 4 treasurers of the candidate committee or joint candidates committee, 5 and all expenditures paid out of the election fund of the candidate or 6 candidates, during the period ending with the second day preceding the date of the cumulative report and beginning on the date of the first of 7 8 those contributions, the date of the first of those expenditures, or the 9 date of the appointment of the campaign treasurer, whichever occurred 10 first. The report shall also contain the name and mailing address of 11 each person or group from whom moneys, loans, paid personal 12 services or other things of value were contributed after the second day 13 preceding the date of the previous cumulative report and the amount 14 contributed by each person or group, and where an individual has 15 made such contributions, the report shall indicate the occupation of the individual and the name and mailing address of the individual's 16 17 employer. In the case of any loan reported pursuant to this section, 18 the report shall further contain the name and mailing address of each 19 person who cosigns such loan, the occupation of the person and the 20 name and mailing address of the person's employer. If no moneys, 21 loans, paid personal services or other things of value were contributed, 22 the report shall so indicate, and if no expenditures were paid or 23 incurred, the report shall likewise so indicate. The campaign treasurer 24 and the candidate or several candidates shall certify the correctness of 25 the report.

26 b. During the period between the appointment of the campaign 27 treasurer and the election with respect to which contributions are 28 accepted or expenditures made by him, the campaign treasurer shall 29 file his cumulative campaign report (1) on the 29th day preceding the 30 election, and (2) on the 11th day preceding the election; and after the 31 election he shall file his report on the 20th day following such election. 32 Concurrent with the report filed on the 20th day following an election, 33 or at any time thereafter, the campaign treasurer of a candidate 34 committee or joint candidates committee may certify to the Election 35 Law Enforcement Commission that the election fund of such candidate 36 committee or joint candidates committee has wound up its business 37 and been dissolved, or that business regarding the late election has 38 been wound up but the candidate committee or joint candidates 39 committee will continue for the deposit and use of contributions in 40 accordance with section 17 of P.L.1993, c.65 (C.19:44A-11.2). 41 Certification shall be accompanied by a final accounting of such 42 election fund, or of the transactions relating to such election, including 43 the final disposition of any balance remaining in such fund at the time 44 of dissolution or the arrangements which have been made for the 45 discharge of any obligations remaining unpaid at the time of Until the candidate committee or joint candidates 46 dissolution.

1 committee is dissolved, each such treasurer shall continue to file 2 reports in the form and manner herein prescribed.

3 The Election Law Enforcement Commission shall promulgate 4 regulations providing for the termination of post-election campaign reporting requirements applicable to political committees, candidate 5 6 committees and joint candidates committees. The requirements to file 7 quarterly reports after the first post-election report may be waived by 8 the commission, notwithstanding that the certification has not been 9 filed, if the commission determines under any regulations so 10 promulgated that the outstanding obligations of the political 11 committee, candidate committee or joint candidates committee do not exceed 10% of the expenditures of the campaign fund with respect to 12 13 the election or \$1,000.00, whichever is less, or are likely to be 14 discharged or forgiven.

15

16

1718

19

20

21

22

23

24

25

26

27

28

29

30

31

32

33

34

35

A candidate committee or joint candidates committee shall file with the Election Law Enforcement Commission, not later than April 15, July 15, October 15 of each calendar year in which the candidate or candidates in control of the committee does or do not run for election or reelection and January 15 of each calendar year in which the candidate or candidates does or do run for election or reelection, a cumulative quarterly report of all moneys, loans, paid personal services or other things of value contributed to it or to the candidate or candidates during the period ending on the 15th day preceding that date and commencing on January 1 of that calendar year or, in the case of the cumulative quarterly report to be filed not later than January 15, of the previous calendar year, and all expenditures made, incurred, or authorized by it or the candidate or candidates during the period, whether or not such expenditures were made, incurred or authorized in furtherance of the election or defeat of any candidate, or in aid of the passage or defeat of any public question or to provide information on any candidate or public question. The commission may by regulation require any such candidate committee or joint candidates committee to file during any calendar year one or more additional cumulative reports of such contributions received and expenditures made as may be necessary to ensure that no more than five months shall elapse between the last day of a period covered by one such

36 37 report and the last day of the period covered by the next such report. 38 The commission, on any form it shall prescribe for the reporting of 39 expenditures by a candidate committee or joint candidates committee, 40 shall provide for the grouping together of all expenditures under the 41 category of "campaign expenses" under paragraph (1) of subsection a. 42 of section 17 of P.L.1993, c.65, identified as such, and for the 43 grouping together, separately, of all other expenditures under the 44 categories prescribed by paragraphs (2) through (6) of that subsection. 45 The cumulative quarterly report due on April 15 in a year immediately after the year in which the candidate or candidates does or do run for 46

11

election or reelection shall contain a report of all of the contributions received and expenditures made by the candidate or candidates since the 18th day after that election.

4 The cumulative quarterly report shall contain the name and mailing 5 address of each person or group from whom moneys, loans, paid 6 personal services or other things of value have been contributed and the amount contributed by each person or group, and where an 7 8 individual has made such contributions, the report shall indicate the 9 occupation of the individual and the name and mailing address of the 10 individual's employer. In the case of any loan reported pursuant to this 11 section, the report shall contain the name and address of each person 12 who cosigns such loan, and where an individual has cosigned such 13 loans, the report shall indicate the occupation of the individual and the 14 name and mailing address of his employer. The report shall also 15 contain the name and address of each person, firm or organization to whom expenditures have been paid and the amount and purpose of 16 each such expenditure. The treasurer of the candidate committee or 17 joint candidates committee and the candidate or candidates shall 18 19 certify to the correctness of each cumulative quarterly report.

c. In the case of an election of a candidate for an office elected by a municipal or countywide constituency or a school district a duplicate copy of the campaign treasurer's report, duly certified, shall be filed at the same time with the county clerk of the county in which the candidate resides and the county clerk shall retain a written record of that filing for a period of not less than four years following the date of the election.

20

21

22

23

24

25

26

27 d. There shall be no obligation to file the reports required by this 28 section on behalf of a candidate if such candidate files with the 29 Election Law Enforcement Commission a sworn statement to the 30 effect that the total amount to be expended in behalf of his candidacy 31 by the candidate committee, by any political party committee, by any 32 political committee, or by any person shall not in the aggregate exceed 33 \$2,000.00 or \$4,000 for any joint candidates committee containing 34 two candidates or \$6,000 for any joint candidates committee containing three or more candidates. The sworn statement may be 35 36 submitted at the time when the name and address of the campaign 37 treasurer and depository is filed with the Election Law Enforcement 38 Commission, provided that in any case the sworn statement is filed no 39 later than the 29th day before an election. If a candidate who has filed 40 such a sworn statement receives contributions from any one source 41 aggregating more than \$200 he shall forthwith make report of the 42 same, including the name and mailing address of the source and the 43 aggregate total of contributions therefrom, and where the source is an 44 individual, the occupation of the individual and the name and mailing 45 address of the individual's employer, to the Election Law Enforcement Commission. 46

12

1

2

3

4

56

7 8

9

10

11

12

13 14

15

16

1718

19

20

21

2223

24

25

26

27

28

29

30

31

32

33

34

35 36

37

38

39

40

41

42

43

44

45

- e. There shall be no obligation imposed upon a candidate seeking election to a public office of a school district to file either the reports required under subsection b. of this section or the sworn statement referred to in subsection d. of this section, if the total amount expended and to be expended in behalf of his candidacy by the candidate committee, any political committee, any continuing political committee, or a political party committee or by any person, does not in the aggregate exceed \$2,000.00 per election or \$4,000 for any joint candidates committee containing two candidates or \$6,000 for any joint candidates committee containing three or more candidates; provided, that if such candidate receives contributions from any one source aggregating more than \$200, he shall forthwith make a report of the same, including the name and mailing address of the source, the aggregate total of contributions therefrom, and where the source is an individual, the occupation of the individual and the name and mailing address of the individual's employer, to the commission.
- f. In any report filed pursuant to the provisions of this section, the names and addresses of contributors whose contributions during the period covered by the report did not exceed \$200 may be excluded; provided, however, that (1) such exclusion is unlawful if any person responsible for the preparation or filing of the report knew that such exclusion was made with respect to any person whose total contributions relating to the same election and made to the reporting candidate or to an allied campaign organization or organizations aggregate, in combination with the total contributions in respect of which such exclusion is made, more than \$200, and (2) any person who knowingly prepares, assists in preparing, files or acquiesces in the filing of any report from which the identity of any contributor has been excluded contrary to the provisions of this section is subject to the provisions of section 21 of this act, but (3) nothing in this proviso shall be construed as requiring any candidate committee or joint candidates committee reporting pursuant to this act to report the amounts, dates or other circumstantial data regarding contributions made to any other candidate committee, joint candidates committee, political committee, continuing political committee, political party committee or legislative leadership committee.
- g. Any report filed pursuant to the provisions of this section shall include an itemized accounting of all receipts and expenditures relative to any testimonial affair held since the date of the most recent report filed, which accounting shall include the name and mailing address of each contributor in excess of \$200 to such testimonial affair and the amount contributed by each; in the case of any individual contributor, the occupation of the individual and the name and mailing address of the individual's employer; the expenses incurred; and the disposition of the proceeds of such testimonial affair.
- h. (Deleted by amendment, P.L.1993, c.65.)

S12 SARLO

i. Each campaign treasurer of a candidate committee or joint candidates committee shall file written notice with the commission of a contribution in excess of \$500 received during the period between the 13th day prior to the election and the date of the election , and of an expenditure of money or other thing of value in excess of \$800 made, incurred or authorized by the candidate committee or joint candidates committee to support or defeat a candidate in an election, or to aid the passage or defeat of any public question, during the period between the 13th day prior to the election and the date of the election, provided that a candidate shall not be required to file written notice pursuant to this subsection of an expenditure made to support his or her own candidacy, or to support or defeat a candidate for the same office in an election. For the purposes of this subsection, the offices of member of the Senate and member of the General Assembly shall be deemed to be the same office in a legislative district; the offices of member of the board of chosen freeholders and county executive shall be deemed to be the same office in a county; and the offices of mayor and member of the municipal governing body shall be deemed to be the same office in a municipality.

The notice of a contribution shall be filed in writing or by telegram within 48 hours of the receipt of the contribution and shall set forth the amount and date of the contribution, the name and mailing address of the contributor, and where the contributor is an individual, the occupation of the individual and the name and mailing address of the individual's employer. The notice of an expenditure shall be filed in writing or by telegram within 48 hours of the making, incurring or authorization of the expenditure and shall set forth the name and mailing address of the person, firm or organization to whom or which the expenditure was paid and the amount and purpose of the expenditure.

31 (cf: P.L.1993, c.65, s.9)

4. This act shall take effect immediately.

STATEMENT

This bill requires candidate and joint candidates committees, political party committees and legislative leadership committees to report to ELEC within 48 hours of an expenditure in excess of \$800 made during certain periods close to an election to support or defeat a candidate or to aid the passage or defeat of a public question. The bill does not, however, require a candidate or joint candidates committee to report within 48 hours expenditures made to support their own candidacies, or to support or defeat a candidate for the same office. The bill also requires a person that makes an independent

S12 SARLO

14

expenditure of his or her own funds in excess of \$800 made during certain periods close to an election to support or defeat a candidate or to aid the passage or defeat of a public question to report such expenditure within 48 hours.

5 Under current law, candidate committees, joint candidates 6 committees, political committees, continuing political committees, 7 political party committees, and legislative leadership committees are 8 required to file reports with the New Jersey Election Law Enforcement 9 Commission (ELEC) on contributions received and expenditures made. 10 During certain periods close to an election these committees are also required to file reports with ELEC within 48 hours of every 11 contribution received over \$800. During these same periods political 12 13 committees and continuing political committees are further required to file reports with ELEC within 48 hours of every expenditure over 14 15 \$800 to support or defeat a candidate in an election, or to aid the

16

1718

19

20

21

22

23

passage or defeat of a public question.

Finally, the bill eliminates a subsection of law about the filing requirements of a political committee that receives contributions and makes expenditures on behalf of joint candidates in an election. According to ELEC, political committees do not receive contributions or make expenditures on behalf of candidates or joint candidates. According to ELEC, this subsection of law has not been used, would not be used in the future, and can be eliminated without consequence.

SENATE STATE GOVERNMENT COMMITTEE

STATEMENT TO

SENATE, No. 12

STATE OF NEW JERSEY

DATED: JUNE 3, 2004

The Senate State Government Committee reports favorably Senate, No. 12.

This bill requires candidate and joint candidates committees, political party committees and legislative leadership committees to report to ELEC within 48 hours of an expenditure in excess of \$800 made during certain periods close to an election to support or defeat a candidate or to aid the passage or defeat of a public question. The bill does not, however, require a candidate or joint candidates committee to report within 48 hours expenditures made to support their own candidacies, or to support or defeat a candidate for the same office. The bill also requires a person that makes an independent expenditure of his or her own funds in excess of \$800 made during certain periods close to an election to support or defeat a candidate or to aid the passage or defeat of a public question to report such expenditure within 48 hours.

Under current law, candidate committees, joint candidates committees, political committees, continuing political committees, political party committees, and legislative leadership committees are required to file reports with the New Jersey Election Law Enforcement Commission (ELEC) on contributions received and expenditures made. During certain periods close to an election these committees are also required to file reports with ELEC within 48 hours of every contribution received over \$800. During these same periods political committees and continuing political committees are further required to file reports with ELEC within 48 hours of every expenditure over \$800 to support or defeat a candidate in an election, or to aid the passage or defeat of a public question.

Finally, the bill eliminates a subsection of law about the filing requirements of a political committee that receives contributions and makes expenditures on behalf of joint candidates in an election. According to ELEC, political committees do not receive contributions or make expenditures on behalf of candidates or joint candidates. According to ELEC, this subsection of law has not been used, would not be used in the future, and can be eliminated without consequence.

This bill is identical to Assembly, No. 12 of 2004.

njnewsline/archives

state of new jersey

PO BOX 004 TRENTON, NJ 08625

Contact: Micah Rasmussen

609-777-2600

RELEASE: June 16, 2004

Office of the Governor

News Releases

Previous Screen

McGreevey Signs Landmark Ethics Reform Legislation

Bills Provide A More Accountable and Transparent Government

(TRENTON) – Governor James E. McGreevey today signed into law the strongest ethics and campaign finance reform package in the history of New Jersey – and one of the strongest in the nation.

"Today is a good day for government and a victory for our citizens," said Governor McGreevey. "From the stronger penalties, to the increased disclosure, to the end of the influence of campaign contributions on no-bid contracts, this reform package provides a more accountable and more transparent government for all. I want to congratulate the citizens, the State Legislature, and the numerous advocacy groups who helped make these reforms a reality."

The legislation is the most comprehensive ethics and campaign finance reform initiative the State has embarked upon in more than 30 years and makes New Jersey only the fourth state in the entire country to enact a "pay-to-play" ban.

"The numerous positive achievements in this legislation clearly demonstrate how Democrats have seized the initiative on ethics reform," said Senate Majority Leader Bernard F. Kenny Jr. (D-Hudson). "As the Majority Party, Democrats have acted to put us in the right direction after years of inaction by the Republicans. The reforms enacted today are long overdue, but they mark the beginning - not the end - of our commitment to eliminate any perception that those who give the most to political campaigns get favored treatment in the form of lucrative State contracts."

Among the reforms the package are: prohibiting anyone who receives a no-bid contract from making certain political contributions; strengthening legislative ethics; enhancing reporting of legislators' financial disclosure requirements, hidden financial interests, and

conflicts of interests; increasing penalties for ethics and campaign finance violations and for illegally soliciting campaign contributions; and expanding the definition of lobbyist and legislative agent, ensuring that all parties who seeks to influence government are properly disclosed.

One of the main components of the ethics reform package is S-2/A-2, which prohibits state, county or local government officials from awarding no-bid contracts to their campaign contributors and prohibits no-bid contract holders from contributing to officials holding office at the government level in which the contract is in effect.

"This has been a long and winding journey, but today New Jersey sets an unprecedented standard for disclosure and transparency, and takes significant steps to reduce the influence of money in politics," said Governor McGreevey. "We should be proud of the example New Jersey has set for the rest of the nation, but we must also continue to work together to uphold the highest standards of ethical conduct."

The ethics reform package signed into law today includes:

- S-2 -- Prohibits campaign contributions by certain business entities performing State, county and local contracts, as well as prohibits certain contributions by county committee of political party.
- **S-4** -- Extends certain financial disclosure requirements to lobbying conducted through advertisements and direct mail to general public.
- A-5 -- Change the minimum contribution that needs to be reported to the Election Law Enforcement Commission (ELEC) from \$400 to \$300 and requires the reporting of all cash campaign contributions.
- **A-6** -- Requires professional campaign fundraisers to register and file quarterly reports with ELEC.
- A-7 -- Expands campaign communications require identification to include telephone calls featuring recorded messages made in regard to candidates and public questions. The message or call would clearly state the name of business or address of the committee, group or person that financed the communication.

"Just as voters have a right to know who is sending them campaign literature, New Jerseyans should see who is behind commercials or advertisements calling for action on a specific bill or regulation under consideration," said Assemblywoman Linda Greenstein (D-Mercer/Middlesex). "Issue ads are nothing more than thinly-veiled political campaign commercials, and all money spent on them should be publicly disclosed."

• **S-8** -- Prohibits the solicitation or making of political contributions on state property by state officeholders or their representatives.

- **A-9** -- Requires Election Law Enforcement Commission (ELEC) to assess its Internet site and recommend improvements for the site's format and content. ELEC) would evaluate the presentation, accessibility, convenience, and usefulness of its Web site and recommend upgrades.
- S-10 -- Requires certain campaign and organizational treasurers to be trained by ELEC. It also requires ELEC to make the training program available over its Internet site within one year of the bill's enactment.
- A-11 -- Increases the maximum fines for violating campaign contribution and expenditure limit, reporting requirements and payment restrictions. The bill doubles the maximum fines that may be imposed for a variety of violations.
- A-12 -- Requires certain election committees/ joint candidates committees to file a report with ELEC within 48 hours of making certain expenditures in excess of \$800 during certain periods of an election cycle.
- A-14 -- Blocks legislators, Governor and department heads from lobbying activities for one year after leaving office.

"The strong link between government service and private lobbying creates - at a minimum - an appearance of impropriety in the eyes of the public," said Assemblyman Michael J. Panter (D-Monmouth/Mercer). "It also creates the very real possibility that the judgment of an elected or appointed official could be affected by their own financial concerns rather than the public's best interest. The signing of this bill today represents a new era in New Jersey politics, and a step in the right direction toward good government."

- A-15 Prohibits employment or assignment of relatives of certain employees of the
 Executive Branch, independent authorities, and interstate agencies to specific
 positions. Expands upon last year's nepotism ban by extending the definition of
 immediate family and including certain Executive Branch departments and
 commissions.
- S-16 Bans any member of the Legislature from acting on legislation in which they or their family member has a personal interest. The bill eliminates the option of filing a personal interest statement and instead prohibits the member from acting on legislation that they have a personal interest.
- S-17-- Changes memberships of Executive Commission on Ethical Standards and Joint Legislative Committee on Ethical Standards. The changes equalize the number of public and governmental official members.
- S-18 -- Increases monetary penalties for violations of "New Jersey Conflicts of Interest Law." The bill increases the fine for civil violations of the conflict of interest laws to between \$500 and \$10,000 for State officers and employees or

members of the Legislature.

- S-19-- Requires candidates seeking office of Governor or legislator to disclose prior conviction for criminal offense. Candidates would be required to file a form setting out whether they have been convicted of an indictable crime.
 - "As legislators, we often consider measures that would require members of the public to undergo criminal background checks or disclose criminal histories prior to consideration for employment," said Assemblyman Jeff Van Drew (D-Cape May). "However, current state law fails to require state elected officials to disclose similar backgrounds. This is more than a statutory anomaly. It is an error in need of immediate correction."
- S-22 -- Expands the definition of lobbyist and legislative agent to include those who influence the governmental process and actions in the Executive Branch, agency, or instrumentality.
- A-23 -- Requires ELEC to conduct random audits of records kept by legislative agents. Currently, ELEC has the authority to conduct such audits, but this bill would require them to do so.
- A-24 -- Directs ELEC to collect \$100 annual fee from legislative agents. The fee would be deposited in the general fund to be appropriated to ELEC. The fee would offset the costs of ELEC's new responsibilities.
- A-25 -- Prohibits legislative agents from accepting contingency fees to influence legislation or regulations. This bill amends the existing law by eliminating the ability of a legislative agent to enter into a contingency fee agreement with a client. The legislative agent's reimbursement could not be dependent upon the whether or not he or she was successful in trying to influence legislation or regulation.