19:44A-6

LEGISLATIVE HISTORY CHECKLIST

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			Complicat	y the No Otate Law Lie	nai y
LAWS OF:	2004	CHAPTER:	22		
NJSA:	19:44A-6	(Requires cert	ain campaigr	n treasurers to be traine	ed)
BILL NO:	S10	(Substituted for	A10)		
SPONSOR(S)	: Gusciora and	others			
DATE INTRO	DUCED: May	20, 2004			
COMMITTEE	ASSE	MBLY:			
	SENAT	E: State G	overnment		
	URING PASSAG	GE: Yes			
DATE OF PA	SSAGE:	ASSEMBLY:	June 10, 2	004	
		SENATE:	June 10, 200	4	
DATE OF AP	PROVAL:	June 16, 2004	Ļ		
FOLLOWING	ARE ATTACHE	D IF AVAILABL	.E:		
FINAL	TEXT OF BILL	(1 st reprint enac	ted)		
S10					
	SPONSOR'S S	STATEMENT : (B	egins on pag	e 9 of original bill)	<u>Yes</u>
	COMMITTEE S	STATEMENT:		ASSEMBLY:	No
				SENATE:	Yes
	FLOOR AMEN	DMENT STATE	MENT:		No
	LEGISLATIVE	FISCAL ESTIM	ATE:		Yes
A10	SPONSOR'S S	TATEMENT: (B	egins on pag	e 9 of original bill) Bill and Sponsors Sta	Yes tement identical to A10
	COMMITTEE S	STATEMENT:		ASSEMBLY:	Yes <u>5/20/2004</u>
				Identical to Senate St	<u>6/3/2004</u> atement to A10
				SENATE:	No
	FLOOR AMEN	DMENT STATE	MENT:		No
	LEGISLATIVE	FISCAL ESTIM	ATE:		Yes <u>6/9/2004</u>
				Identical to fiscal estir	<u>6/25/2004</u> nate for S10
	NE0040E				N

VETO MESSAGE:

FOLLOWING WERE PRINTED:

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mailto:refdesk@njstatelib.org. REPORTS:	No
HEARINGS:	No
NEWSPAPER ARTICLES:	Yes

For clippings see legislative history of L.2004 c.19

SENATE, No. 10 STATE OF NEW JERSEY 211th LEGISLATURE

INTRODUCED MAY 20, 2004

Sponsored by: Senator FRED MADDEN District 4 (Camden and Gloucester)

SYNOPSIS

Requires certain campaign treasurers and all organizational treasurers to be trained and certified by ELEC.

CURRENT VERSION OF TEXT

As introduced.



AN ACT concerning the training and certification of campaign
 treasurers and organizational treasurers by the Election Law
 Enforcement Commission and amending P.L.1973, c.83.

4

5 **BE IT ENACTED** by the Senate and General Assembly of the State
6 of New Jersey:

7

8 1. Section 6 of P.L.1973, c.83 (C.19:44A-6) is amended to read as9 follows:

10 6. a. The commission shall appoint a full-time executive director, 11 legal counsel and hearing officers, all of whom shall serve at the 12 pleasure of the commission and shall not have tenure by reason of the provisions of chapter 16 of Title 38 of the Revised Statutes. The 13 commission shall also appoint such other employees as are necessary 14 15 to carry out the purposes of this act, which employees shall be in the 16 classified service of the civil service and shall be appointed in 17 accordance with and shall be subject to the provisions of Title 11, Civil 18 Service.

b. It shall be the duty of the commission to enforce the provisions 19 of this act, to conduct hearings with regard to possible violations and 20 21 to impose penalties; and for the effectual carrying out of its 22 enforcement responsibilities the commission shall have the authority 23 to initiate a civil action in any court of competent jurisdiction for the 24 purpose of enforcing compliance with the provisions of this act or 25 enjoining violations thereof or recovering any penalty prescribed by 26 this act. The commission shall promulgate such regulations and 27 official forms and perform such duties as are necessary to implement 28 the provisions of this act. Without limiting the generality of the foregoing, the commission is authorized and empowered to: 29

30 (1) Develop forms for the making of the required reports;

31 (2) Prepare and publish a manual for all candidates, political 32 committees and continuing political committees, prescribing the requirements of the law, including uniform methods of bookkeeping 33 34 and reporting and requirements as to the length of time that any person 35 required to keep any records pursuant to the provisions of this act shall retain such records, or any class or category thereof, or any 36 37 other documents, including canceled checks, deposit slips, invoices 38 and other similar documents, necessary for the compilation of such 39 records;

40 (3) Develop a filing, coding and cross-indexing system;

41 (4) Permit copying or photo-copying of any report required to be42 submitted pursuant to this act as requested by any person;

43 (5) Prepare and make available for public inspection summaries of

EXPLANATION - Matter enclosed in **bold-faced** brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined <u>thus</u> is new matter.

1 all said reports grouped according to candidates, parties and issues,

2 containing the total receipts and expenditures, and the date, name,

3 address and amount contributed by each contributor;

4 (6) Prepare and publish, prior to May 1 of each year, an annual5 report to the Legislature;

6 (7) Ascertain whether candidates, committees, organizations or 7 others have failed to file reports or have filed defective reports; 8 extend, for good cause shown, the dates upon which reports are 9 required to be filed; give notice to delinquents to correct or explain 10 defects; and make available for public inspection a list of such 11 delinquents;

(8) Ascertain the total expenditures for candidates and determine
whether they have exceeded the limits set forth in this act; notify
candidates, committees or others if they have exceeded or are about
to exceed the limits imposed;

(9) Hold public hearings, investigate allegations of any violations
of this act, and issue subpenas for the production of documents and
the attendance of witnesses;

(10) Forward to the Attorney General or to the appropriate county
prosecutor information concerning any violations of this act which may
become the subject of criminal prosecution or which may warrant the
institution of other legal proceedings by the Attorney General.

23 c. The commission shall take such steps as may be necessary or appropriate to furnish timely and adequate information, in appropriate 24 25 printed summaries and in such other form as it may see fit, to every 26 candidate or prospective candidate for public office who becomes or 27 is likely to become subject to the provisions of this act, and to every 28 treasurer and depository duly designated under the provisions of this 29 act, informing them of their actual or prospective obligations and 30 responsibilities under this act. Such steps shall include, but not be 31 limited to, furnishing to every person on whose behalf petitions of 32 nomination are filed for any public office a copy of such printed 33 summary as aforesaid, which shall be furnished to such person by the 34 commission through the public official charged with the responsibility of receiving and accepting such petitions of nomination, at the time 35 when such petitions are filed. The commission shall also make 36 37 available copies of such printed summary to any other person 38 requesting the same. The commission shall also take such steps as it 39 may deem necessary or effectual to disseminate among the general 40 public such information as may serve to guide all persons who may 41 become subject to the provisions of this act by reason of their 42 participation in election campaigns or in the dissemination of political 43 information, for the purpose of facilitating voluntary compliance with 44 the provisions and purposes of this act. In the dissemination of such 45 information, the commission shall to the greatest extent practicable enlist the cooperation of commercial purveyors, within and without the 46

1 State, of materials and services commonly used for political campaign 2 purposes. 3 d. If the nomination for or election to any public office or party 4 position becomes void under the terms of subsection c. of section 21 of this act, the withholding or revocation of his certificate of election, 5 6 the omission of his name from the ballot or the vacation of the office 7 into which he has been inducted as a result of such void election, as 8 the case may be, shall be subject to the provisions of chapter 3, 9 articles 2 and 3, of this Title (R.S. 19:3-7 et seq.). 10 e. The commission shall be assigned suitable quarters for the 11 performance of its duties hereunder. 12 f. The commission through its legal counsel is authorized to render 13 advisory opinions as to whether a given set of facts and circumstances 14 would constitute a violation of any of the provisions of this act, or 15 whether a given set of facts and circumstances would render any person subject to any of the reporting requirements of this act. 16 17 Unless an extension of time is consented to by any person requesting an advisory opinion, the commission shall render its 18 19 advisory opinion within 10 days of receipt of the request therefor. 20 Failure of the commission to reply to a request for an advisory 21 opinion within the time so fixed or agreed to shall preclude it from 22 instituting proceedings for imposition of a penalty upon any person 23 for a violation of this act arising out of the particular facts and 24 circumstances set forth in such request, except as such facts and 25 circumstances may give rise to a violation when taken in conjunction 26 with other facts and circumstances not set forth in such request. 27 g. The commission shall establish a training program for campaign 28 treasurers and organizational treasurers, and shall certify any person 29 who successfully completes such program as a trained treasurer for a 30 period of four years. (cf: P.L.1983, c.579, s.10) 31 32 33 2. Section 9 of P.L.1973, c.83 (C.19:44A-9) is amended to read as 34 follows: 9. a. Unless already established, each candidate, as defined in 35 36 paragraph (1) of subsection c. of section 3 of P.L.1973, c.83 37 (C.19:44A-3), shall, no later than the date on which that candidate 38 first receives any contribution or makes or incurs any expenditures in 39 connection with an election, establish (1) a candidate committee, (2) 40

40 a joint candidates committee, or (3) both, for the purpose of receiving
41 contributions and making expenditures. No person serving as the
42 chairman of a political party committee or a legislative leadership
43 committee shall be eligible to be appointed or to serve as the chairman

44 of a candidate committee or joint candidates committee, other than a

45 candidate committee or joint candidates committee established to46 further the nomination for election or the election of that person as a

1 candidate for public office. Subsequent to an election, a candidate, 2 whether or not successful in that election, shall maintain a candidate 3 committee or a joint candidates committee so long as contributions are 4 received or expenditures made by that former candidate. An elected 5 officeholder who receives contributions and who has not maintained 6 a candidate committee or a joint candidates committee shall establish a candidate committee, a joint candidates committee, or both, in a 7 8 timely manner for the purpose of receiving contributions and making 9 expenditures.

10 b. (1) The candidate or candidates, as the case may be, shall file 11 with the Election Law Enforcement Commission a certificate of organization on a form prescribed by the commission. The certificate 12 13 shall identify the name of the committee, which shall be the sole name 14 under which the committee receives contributions, makes expenditures 15 and otherwise does business and which shall include the surname or surnames, as appropriate, of the candidate or candidates, except that 16 17 in the case of a joint candidates committee, the name of the committee 18 need not include such surnames if it identifies the legislative district, 19 county, municipality or other jurisdiction in which the candidates 20 jointly seek nomination for election or election and, in any case in 21 which they seek nomination for election or election as the candidates 22 of a political party, the name of that party, provided that no joint 23 candidates committee so named shall take the same name as that of 24 any committee of a political party or another joint candidates 25 committee. In the case of a candidate committee, the name of the 26 committee shall identify the office sought by the candidate. The 27 certificate shall provide for the initial appointment by the candidate, or 28 candidates, of a campaign treasurer and for the designation by the 29 candidate, or candidates, of that treasurer of the candidate committee, 30 or joint candidates committee, as the campaign treasurer of the 31 candidate, or candidates, for the purposes of subsection a. of section 32 8 of P.L.1973, c.83 (C.19:44A-8) and shall generally identify and be 33 signed by the candidate, or candidates, and the chairman and the 34 treasurer of the candidate committee or joint candidates committee, as 35 the case may be. No person serving as the chairman of a political 36 party committee or a legislative leadership committee shall be eligible 37 to be appointed or to serve as the treasurer of a candidate committee 38 or joint candidates committee, other than a candidate committee or 39 joint candidates committee established to further the nomination for 40 election or the election of that person as a candidate for public office. 41 The certificate shall be filed prior to or simultaneously with the filing 42 of a notification of the designation of a campaign depository as 43 provided under subsection c. of this section. Upon the filing of such 44 a certificate of organization and until the termination of the committee, 45 the candidate committee or joint candidates committee shall file the 46 reports which the campaign treasurer or treasurers of the candidate or candidates would otherwise be required to file under subsection a. of
 section 16 of P.L.1973, c.83 (C.19:44A-16).

3 (2) Each campaign treasurer of a candidate committee or a joint

4 candidates committee for a candidate, or candidates, for the Senate,

5 the General Assembly or the office of Governor shall be a certified

6 trained treasurer, pursuant to subsection g. of section 6 of P.L.1973,

7 <u>c.83 (C.19:44A-6), or shall acquire such certification within 90 days</u>

8 of designation as a campaign treasurer. Any other campaign treasurer

9 of a candidate committee or a joint candidates committee may acquire
 10 certification as a trained treasurer.

11 c. Each candidate, or the candidates comprising a joint candidates 12 committee, shall designate a campaign depository. Any bank 13 authorized by law to transact business in the State may be designated as the campaign depository. Notification of the designation of the 14 15 campaign depository shall be made by the candidate's, candidates' or committee's filing the name and address of such depository with the 16 Election Law Enforcement Commission no later than the tenth day 17 after receipt by the candidate or the committee of any contribution on 18 19 behalf of the candidate or candidates or after the making or incurring 20 by the candidate or candidates of any expenditure on behalf of that 21 candidacy, whichever comes first.

d. Each candidate and campaign treasurer shall certify the correctness of each report filed by the candidate committee or joint candidates committee with the commission and that each report conforms with the limitations on contributions and expenditures provided for in sections 18, 19 and 20 of P.L.1993, c.65 (C.19:44A-11.3, C.19:44A-11.4 and C.19:44A-11.5).

e. A campaign treasurer of a candidate or candidates may appoint deputy campaign treasurers as required and may designate additional campaign depositories in each county in which the campaign is conducted. The candidate or candidates shall file the names and addresses of deputy campaign treasurers and additional campaign depositories with the Election Law Enforcement Commission.

34 f. A candidate or candidates may remove a campaign treasurer or deputy campaign treasurer. In the case of the death, resignation or 35 36 removal of a campaign treasurer, the candidate or candidates shall 37 appoint a successor as soon as practicable and shall file the name and 38 address of that person with the Election Law Enforcement 39 Commission within three days. A candidate may serve as his or her 40 own campaign treasurer. One of the candidates in a joint candidates 41 committee may serve as the campaign treasurer of the entire 42 committee.

g. An individual who is a candidate for two or more public offices
in an election or in separate elections shall establish separate candidate
committees or separate joint candidates committees or both for each
office contested.

1 h. (1) On and after the 366th day following the effective date of 2 P.L.1993, c.65, no candidate shall establish, authorize the 3 establishment of, maintain, or participate directly or indirectly in the 4 management or control of, any political committee or any continuing political committee. Within one year after the enactment of this act, 5 6 every candidate who maintains, or who participates either directly or 7 indirectly in the management or control of, one or more political 8 committees or one or more continuing political committees, or both, 9 shall wind up or cause to be wound up the affairs of those committees 10 in accordance with the provisions of section 8 of P.L.1973, c.83 (C.19:44A-8) and transfer all of the funds therein into a candidate 11 12 committee or a joint candidates committee. All funds thus transferred 13 shall be subject to the provisions of section 17 of P.L.1993, c.65 14 (C.19:44A-11.2).

15 (2) The person or persons having control over a legislative 16 leadership committee shall not be required to wind up the affairs of 17 that committee but shall be required to conform to the requirements 18 of paragraph (1) of this subsection with regard to any other political 19 committees or continuing political committees under the control of the 20 person or persons and used by that person for the purpose of receiving 21 contributions and making expenditures.

22 (cf: P.L.1995, c.194, s.2)

23

24 3. Section 10 of P.L.1973, c.83 (C.19:44A-10) is amended to read 25 as follows:

10. Each political party committee shall, on or before July 1 in each
year, designate a single organizational treasurer and an organizational
depository and shall, not later than the tenth day after the designation
of the organizational depository file the name and address of that
depository, and of the organizational treasurer, with the Election Law
Enforcement Commission.

32 Every political committee may designate a chairman of the 33 committee, but no person serving as the chairman of a political party 34 committee or a legislative leadership committee shall be eligible to be appointed or to serve as the chairman of a political committee. Every 35 political committee shall, not later than the date on which it first 36 receives any contribution or makes or incurs any expenditure in the 37 38 furtherance or aid of the election or defeat of any candidate or the 39 passage or defeat of any public question, appoint a single campaign 40 treasurer and designate a campaign depository, but no person serving 41 as the chairman of a political party committee or a legislative 42 leadership committee shall be eligible to be appointed or to serve as 43 the campaign treasurer of a political committee. Not later than the 44 tenth day after the initial designation of the campaign depository, the 45 committee shall file the name and address of the depository, and of the campaign treasurer, with the Election Law Enforcement Commission. 46

1 Every continuing political committee shall, not later than the date 2 on which it first receives any contribution or makes or incurs any 3 expenditure in the furtherance or aid of the election or defeat of any 4 candidate or the passage or defeat of any public question, appoint a single organizational treasurer and designate an organizational 5 6 depository, provided that no person who is the chairman of a political party committee or a legislative leadership committee shall be eligible 7 8 to be appointed or to serve as the organizational treasurer of a 9 continuing political committee. Not later than the tenth day after the 10 initial designation of the organizational depository, the committee shall 11 file the name and address of the depository, and of the organizational 12 treasurer, with the Election Law Enforcement Commission.

13 Every legislative leadership committee shall, not later than the date 14 on which it first receives any contribution or makes or incurs any 15 expenditure in the furtherance or aid of the election or defeat of any candidate or the passage or defeat of any public question, appoint a 16 single organizational treasurer and designate an organizational 17 18 depository. Not later than the tenth day after the initial designation of 19 the organizational depository, the committee shall file the name and 20 address of the depository, and of the organizational treasurer, with the 21 Election Law Enforcement Commission.

Each organizational treasurer of a political party committee, a
 continuing political committee or a legislative leadership committee
 and each campaign treasurer of a political committee shall be a
 certified trained treasurer, pursuant to subsection g. of section 6 of
 P.L.1973, c.83 (C.19:44A-6), or shall acquire such certification within
 90 days of appointment as an organizational treasurer or a campaign
 treasurer.

29 An organizational treasurer of a political party committee, a 30 continuing political committee, or a legislative leadership committee 31 and a campaign treasurer of a political committee may appoint deputy organizational or campaign treasurers as may be required and may 32 33 designate additional organizational or campaign depositories. Such 34 committees shall file the names and addresses of such deputy treasurers and additional depositories with the Election Law 35 Enforcement Commission not later than the fifth day after their 36 37 appointment or designation, respectively.

38 Any political party committee, any political committee, any 39 continuing political committee and any legislative leadership 40 committee may remove its organizational or campaign treasurer or 41 deputy treasurer. In the case of the death, resignation or removal of 42 its organizational or campaign treasurer, the committee shall appoint 43 a successor as soon as practicable and shall file his name and address 44 with the Election Law Enforcement Commission within three days. 45 (cf: P.L.1993, c.65, s.5)

1 4. This act shall take effect on the 90th day after enactment. 2 3 4 **STATEMENT** 5 This bill requires the Election Law Enforcement Commission 6 7 (ELEC) to establish a training program for campaign treasurers and 8 organizational treasurers. ELEC will certify any person who 9 successfully completes such program as a trained treasurer for a period 10 of four years. 11 The bill requires that each person becoming a campaign treasurer 12 of a candidate committee or a joint candidates committee for a 13 candidate, or candidates, for the Senate, the General Assembly or the 14 office of Governor will be a certified trained treasurer or will acquire 15 the certification within 90 days of designation as a campaign treasurer. Any other campaign treasurer of a candidate committee or a joint 16 candidates committee may acquire certification as a trained treasurer. 17 18 In addition, the bill requires that each organizational treasurer of a political party committee, a continuing political committee or a 19 20 legislative leadership committee and each campaign treasurer of a 21 political committee be a certified trained treasurer or acquire the 22 certification within 90 days of appointment as an organizational 23 treasurer or a campaign treasurer. The bill takes effect 90 days after 24 enactment.

P.L. 2004, CHAPTER 22, approved June 16, 2004 Senate, No. 10 (First Reprint)

AN ACT concerning the training ¹[and certification]¹ of campaign 1 2 treasurers and organizational treasurers by the Election Law 3 Enforcement Commission and amending P.L.1973, c.83. 4 5 **BE IT ENACTED** by the Senate and General Assembly of the State 6 of New Jersey: 7 8 1. Section 6 of P.L.1973, c.83 (C.19:44A-6) is amended to read as 9 follows: 10 6. a. The commission shall appoint a full-time executive director, 11 legal counsel and hearing officers, all of whom shall serve at the 12 pleasure of the commission and shall not have tenure by reason of the 13 provisions of chapter 16 of Title 38 of the Revised Statutes. The 14 commission shall also appoint such other employees as are necessary to carry out the purposes of this act, which employees shall be in the 15 classified service of the civil service and shall be appointed in 16 17 accordance with and shall be subject to the provisions of Title 11, Civil 18 Service. 19 b. It shall be the duty of the commission to enforce the provisions 20 of this act, to conduct hearings with regard to possible violations and 21 to impose penalties; and for the effectual carrying out of its 22 enforcement responsibilities the commission shall have the authority 23 to initiate a civil action in any court of competent jurisdiction for the 24 purpose of enforcing compliance with the provisions of this act or enjoining violations thereof or recovering any penalty prescribed by 25 this act. The commission shall promulgate such regulations and 26 27 official forms and perform such duties as are necessary to implement 28 the provisions of this act. Without limiting the generality of the 29 foregoing, the commission is authorized and empowered to: 30 (1) Develop forms for the making of the required reports; 31 (2) Prepare and publish a manual for all candidates, political 32 committees and continuing political committees, prescribing the 33 requirements of the law, including uniform methods of bookkeeping and reporting and requirements as to the length of time that any person 34 35 required to keep any records pursuant to the provisions of this act shall retain such records, or any class or category thereof, or any 36 other documents, including canceled checks, deposit slips, invoices 37 38 and other similar documents, necessary for the compilation of such 39 records; 40 (3) Develop a filing, coding and cross-indexing system;

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

¹ Senate SSG committee amendments adopted June 7, 2004.

(4) Permit copying or photo-copying of any report required to be
 submitted pursuant to this act as requested by any person;

3 (5) Prepare and make available for public inspection summaries of

4 all said reports grouped according to candidates, parties and issues,

5 containing the total receipts and expenditures, and the date, name,

6 address and amount contributed by each contributor;

7 (6) Prepare and publish, prior to May 1 of each year, an annual8 report to the Legislature;

9 (7) Ascertain whether candidates, committees, organizations or 10 others have failed to file reports or have filed defective reports; 11 extend, for good cause shown, the dates upon which reports are 12 required to be filed; give notice to delinquents to correct or explain 13 defects; and make available for public inspection a list of such 14 delinquents;

(8) Ascertain the total expenditures for candidates and determine
whether they have exceeded the limits set forth in this act; notify
candidates, committees or others if they have exceeded or are about
to exceed the limits imposed;

(9) Hold public hearings, investigate allegations of any violations
of this act, and issue subpenas for the production of documents and
the attendance of witnesses;

(10) Forward to the Attorney General or to the appropriate county
prosecutor information concerning any violations of this act which may
become the subject of criminal prosecution or which may warrant the
institution of other legal proceedings by the Attorney General.

c. The commission shall take such steps as may be necessary or 26 27 appropriate to furnish timely and adequate information, in appropriate 28 printed summaries and in such other form as it may see fit, to every 29 candidate or prospective candidate for public office who becomes or 30 is likely to become subject to the provisions of this act, and to every 31 treasurer and depository duly designated under the provisions of this 32 act, informing them of their actual or prospective obligations and responsibilities under this act. Such steps shall include, but not be 33 34 limited to, furnishing to every person on whose behalf petitions of 35 nomination are filed for any public office a copy of such printed 36 summary as aforesaid, which shall be furnished to such person by the 37 commission through the public official charged with the responsibility 38 of receiving and accepting such petitions of nomination, at the time 39 when such petitions are filed. The commission shall also make 40 available copies of such printed summary to any other person 41 requesting the same. The commission shall also take such steps as it 42 may deem necessary or effectual to disseminate among the general 43 public such information as may serve to guide all persons who may 44 become subject to the provisions of this act by reason of their 45 participation in election campaigns or in the dissemination of political 46 information, for the purpose of facilitating voluntary compliance with 47 the provisions and purposes of this act. In the dissemination of such

S10 [1R]

1 information, the commission shall to the greatest extent practicable 2 enlist the cooperation of commercial purveyors, within and without the 3 State, of materials and services commonly used for political campaign 4 purposes. 5 d. If the nomination for or election to any public office or party position becomes void under the terms of subsection c. of section 21 6 7 of this act, the withholding or revocation of his certificate of election, the omission of his name from the ballot or the vacation of the office 8 9 into which he has been inducted as a result of such void election, as 10 the case may be, shall be subject to the provisions of chapter 3, 11 articles 2 and 3, of this Title (R.S.19:3-7 et seq.). 12 e. The commission shall be assigned suitable quarters for the 13 performance of its duties hereunder. 14 f. The commission through its legal counsel is authorized to render 15 advisory opinions as to whether a given set of facts and circumstances would constitute a violation of any of the provisions of this act, or 16 whether a given set of facts and circumstances would render any 17 18 person subject to any of the reporting requirements of this act. 19 Unless an extension of time is consented to by any person 20 requesting an advisory opinion, the commission shall render its advisory opinion within 10 days of receipt of the request therefor. 21 22 Failure of the commission to reply to a request for an advisory opinion 23 within the time so fixed or agreed to shall preclude it from instituting 24 proceedings for imposition of a penalty upon any person for a 25 violation of this act arising out of the particular facts and circumstances set forth in such request, except as such facts and 26 27 circumstances may give rise to a violation when taken in conjunction 28 with other facts and circumstances not set forth in such request. 29 g. The commission shall establish a training program for campaign treasurers and organizational treasurers ¹[, and shall certify any person 30 31 who successfully completes such program as a trained treasurer for a 32 period of four years] and shall make the training program available through its Internet site within one year of the effective date of this 33 act, P.L., c. (pending before the Legislature as this bill)¹. 34 35 (cf: P.L.1983, c.579, s.10) 36 37 2. Section 9 of P.L.1973, c.83 (C.19:44A-9) is amended to read as 38 follows: 39 9. a. Unless already established, each candidate, as defined in 40 paragraph (1) of subsection c. of section 3 of P.L.1973, c.83 (C.19:44A-3), shall, no later than the date on which that candidate 41 first receives any contribution or makes or incurs any expenditures in 42 43 connection with an election, establish (1) a candidate committee, (2) 44 a joint candidates committee, or (3) both, for the purpose of receiving contributions and making expenditures. No person serving as the 45 46 chairman of a political party committee or a legislative leadership 47 committee shall be eligible to be appointed or to serve as the chairman

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1 of a candidate committee or joint candidates committee, other than a 2 candidate committee or joint candidates committee established to 3 further the nomination for election or the election of that person as a 4 candidate for public office. Subsequent to an election, a candidate, 5 whether or not successful in that election, shall maintain a candidate 6 committee or a joint candidates committee so long as contributions are 7 received or expenditures made by that former candidate. An elected 8 officeholder who receives contributions and who has not maintained 9 a candidate committee or a joint candidates committee shall establish 10 a candidate committee, a joint candidates committee, or both, in a 11 timely manner for the purpose of receiving contributions and making 12 expenditures. 13 b. (1) The candidate or candidates, as the case may be, shall file 14 with the Election Law Enforcement Commission a certificate of 15 organization on a form prescribed by the commission. The certificate

shall identify the name of the committee, which shall be the sole name 16 under which the committee receives contributions, makes expenditures 17 18 and otherwise does business and which shall include the surname or 19 surnames, as appropriate, of the candidate or candidates, except that 20 in the case of a joint candidates committee, the name of the committee need not include such surnames if it identifies the legislative district, 21 22 county, municipality or other jurisdiction in which the candidates 23 jointly seek nomination for election or election and, in any case in 24 which they seek nomination for election or election as the candidates 25 of a political party, the name of that party, provided that no joint candidates committee so named shall take the same name as that of 26 27 any committee of a political party or another joint candidates 28 committee. In the case of a candidate committee, the name of the 29 committee shall identify the office sought by the candidate. The 30 certificate shall provide for the initial appointment by the candidate, or 31 candidates, of a campaign treasurer and for the designation by the 32 candidate, or candidates, of that treasurer of the candidate committee, 33 or joint candidates committee, as the campaign treasurer of the 34 candidate, or candidates, for the purposes of subsection a. of section 35 8 of P.L.1973, c.83 (C.19:44A-8) and shall generally identify and be 36 signed by the candidate, or candidates, and the chairman and the 37 treasurer of the candidate committee or joint candidates committee, as 38 the case may be. No person serving as the chairman of a political 39 party committee or a legislative leadership committee shall be eligible 40 to be appointed or to serve as the treasurer of a candidate committee 41 or joint candidates committee, other than a candidate committee or 42 joint candidates committee established to further the nomination for 43 election or the election of that person as a candidate for public office. 44 The certificate shall be filed prior to or simultaneously with the filing 45 of a notification of the designation of a campaign depository as 46 provided under subsection c. of this section. Upon the filing of such 47 a certificate of organization and until the termination of the committee,

S10 [1R]

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1 the candidate committee or joint candidates committee shall file the 2 reports which the campaign treasurer or treasurers of the candidate or 3 candidates would otherwise be required to file under subsection a. of 4 section 16 of P.L.1973, c.83 (C.19:44A-16). 5 (2) Each campaign treasurer of a candidate committee or a joint 6 candidates committee for a candidate, or candidates, for the Senate, the General Assembly or the office of Governor shall be a 7 8 ¹[certified]¹ trained treasurer, pursuant to subsection g. of section 6 of P.L.1973, c.83 (C.19:44A-6), or shall acquire such ¹[certification] 9 10 training¹ within 90 days of designation as a campaign treasurer. Any other campaign treasurer of a candidate committee or a joint 11 candidates committee may ¹[acquire certification as] <u>be</u>¹ a trained 12 13 treasurer. 14 c. Each candidate, or the candidates comprising a joint candidates 15 committee, shall designate a campaign depository. Any bank authorized by law to transact business in the State may be designated 16 17 as the campaign depository. Notification of the designation of the 18 campaign depository shall be made by the candidate's, candidates' or 19 committee's filing the name and address of such depository with the 20 Election Law Enforcement Commission no later than the tenth day 21 after receipt by the candidate or the committee of any contribution on 22 behalf of the candidate or candidates or after the making or incurring 23 by the candidate or candidates of any expenditure on behalf of that 24 candidacy, whichever comes first.

d. Each candidate and campaign treasurer shall certify the
correctness of each report filed by the candidate committee or joint
candidates committee with the commission and that each report
conforms with the limitations on contributions and expenditures
provided for in sections 18, 19 and 20 of P.L.1993, c.65
(C.19:44A-11.3, C.19:44A-11.4 and C.19:44A-11.5).

e. A campaign treasurer of a candidate or candidates may appoint
deputy campaign treasurers as required and may designate additional
campaign depositories in each county in which the campaign is
conducted. The candidate or candidates shall file the names and
addresses of deputy campaign treasurers and additional campaign
depositories with the Election Law Enforcement Commission.

37 f. A candidate or candidates may remove a campaign treasurer or 38 deputy campaign treasurer. In the case of the death, resignation or 39 removal of a campaign treasurer, the candidate or candidates shall 40 appoint a successor as soon as practicable and shall file the name and 41 address of that person with the Election Law Enforcement 42 Commission within three days. A candidate may serve as his or her 43 own campaign treasurer. One of the candidates in a joint candidates 44 committee may serve as the campaign treasurer of the entire 45 committee.

g. An individual who is a candidate for two or more public officesin an election or in separate elections shall establish separate candidate

1 committees or separate joint candidates committees or both for each 2 office contested. 3 h. (1) On and after the 366th day following the effective date of 4 P.L.1993, c.65, no candidate shall establish, authorize the 5 establishment of, maintain, or participate directly or indirectly in the management or control of, any political committee or any continuing 6 7 political committee. Within one year after the enactment of this act, 8 every candidate who maintains, or who participates either directly or 9 indirectly in the management or control of, one or more political 10 committees or one or more continuing political committees, or both, 11 shall wind up or cause to be wound up the affairs of those committees 12 in accordance with the provisions of section 8 of P.L.1973, c.83 13 (C.19:44A-8) and transfer all of the funds therein into a candidate 14 committee or a joint candidates committee. All funds thus transferred 15 shall be subject to the provisions of section 17 of P.L.1993, c.65 (C.19:44A-11.2). 16 (2) The person or persons having control over a legislative 17 18 leadership committee shall not be required to wind up the affairs of 19 that committee but shall be required to conform to the requirements 20 of paragraph (1) of this subsection with regard to any other political committees or continuing political committees under the control of the 21 22 person or persons and used by that person for the purpose of receiving 23 contributions and making expenditures. 24 (cf: P.L.1995, c.194, s.2) 25 3. Section 10 of P.L.1973, c.83 (C.19:44A-10) is amended to read 26 27 as follows: 28 10. Each political party committee shall, on or before July 1 in each 29 year, designate a single organizational treasurer and an organizational 30 depository and shall, not later than the tenth day after the designation 31 of the organizational depository file the name and address of that 32 depository, and of the organizational treasurer, with the Election Law 33 Enforcement Commission. 34 Every political committee may designate a chairman of the 35 committee, but no person serving as the chairman of a political party 36 committee or a legislative leadership committee shall be eligible to be 37 appointed or to serve as the chairman of a political committee. Every political committee shall, not later than the date on which it first 38 39 receives any contribution or makes or incurs any expenditure in the 40 furtherance or aid of the election or defeat of any candidate or the 41 passage or defeat of any public question, appoint a single campaign 42 treasurer and designate a campaign depository, but no person serving 43 as the chairman of a political party committee or a legislative 44 leadership committee shall be eligible to be appointed or to serve as 45 the campaign treasurer of a political committee. Not later than the 46 tenth day after the initial designation of the campaign depository, the 47 committee shall file the name and address of the depository, and of the

1 campaign treasurer, with the Election Law Enforcement Commission. 2 Every continuing political committee shall, not later than the date 3 on which it first receives any contribution or makes or incurs any 4 expenditure in the furtherance or aid of the election or defeat of any 5 candidate or the passage or defeat of any public question, appoint a 6 single organizational treasurer and designate an organizational 7 depository, provided that no person who is the chairman of a political 8 party committee or a legislative leadership committee shall be eligible 9 to be appointed or to serve as the organizational treasurer of a 10 continuing political committee. Not later than the tenth day after the 11 initial designation of the organizational depository, the committee shall 12 file the name and address of the depository, and of the organizational 13 treasurer, with the Election Law Enforcement Commission.

14 Every legislative leadership committee shall, not later than the date 15 on which it first receives any contribution or makes or incurs any 16 expenditure in the furtherance or aid of the election or defeat of any 17 candidate or the passage or defeat of any public question, appoint a 18 single organizational treasurer and designate an organizational 19 depository. Not later than the tenth day after the initial designation of 20 the organizational depository, the committee shall file the name and 21 address of the depository, and of the organizational treasurer, with the 22 Election Law Enforcement Commission.

Each organizational treasurer of a ¹State¹ 23 political party committee ¹[, a continuing political committee] ¹or a legislative 24 leadership committee ¹[and each campaign treasurer of a political 25 <u>committee</u>]¹ shall be a ¹[<u>certified</u>]¹ <u>trained treasurer</u>, <u>pursuant to</u> 26 subsection g. of section 6 of P.L.1973, c.83 (C.19:44A-6), or shall 27 28 acquire such ¹[certification] training¹ within 90 days of appointment as an organizational treasurer ¹[or a campaign treasurer]¹. ¹An 29 organizational treasurer of any other political party committee or a 30 continuing political committee and a campaign treasurer of a political 31 32 committee may be a trained treasurer.¹

33 An organizational treasurer of a political party committee, a 34 continuing political committee, or a legislative leadership committee 35 and a campaign treasurer of a political committee may appoint deputy 36 organizational or campaign treasurers as may be required and may 37 designate additional organizational or campaign depositories. Such 38 committees shall file the names and addresses of such deputy 39 treasurers and additional depositories with the Election Law 40 Enforcement Commission not later than the fifth day after their 41 appointment or designation, respectively.

42 Any political party committee, any political committee, any 43 continuing political committee and any legislative leadership 44 committee may remove its organizational or campaign treasurer or 45 deputy treasurer. In the case of the death, resignation or removal of 46 its organizational or campaign treasurer, the committee shall appoint 47 a successor as soon as practicable and shall file his name and address

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with the Election Law Enforcement Commission within three days.
(cf: P.L.1993, c.65, s.5)
4. This act shall take effect on the <sup>1</sup>[90th] <u>180th</u><sup>1</sup> day after
enactment.
8
9 Requires certain campaign and organizational treasurers to be trained
10 by ELEC.
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SENATE STATE GOVERNMENT COMMITTEE

STATEMENT TO

SENATE, No. 10

with committee amendments

STATE OF NEW JERSEY

DATED: JUNE 3, 2004

The Senate State Government Committee reports favorably and with committee amendments Senate, No. 10.

As amended, this bill requires the Election Law Enforcement Commission (ELEC) to establish a training program for campaign treasurers and organizational treasurers. It provides that ELEC will make the program available through its Internet site within one year of the effective date of the bill.

The bill requires each person becoming a campaign treasurer of a candidate committee or a joint candidates committee for a candidate, or candidates, for the Senate, the General Assembly or the office of Governor, to be a trained treasurer, or to acquire the training within 90 days of designation as a campaign treasurer. In addition, the bill requires the organizational treasurer of a State political party committee or a legislative leadership committee to be a trained treasurer, or to acquire the training within 90 days of appointment as an organizational treasurer. The ELEC training will be optional for other campaign and organizational treasurers. The bill takes effect 180 days after enactment.

The committee amended the bill to (1) remove the provision that ELEC certify persons who complete the training program, (2) require that ELEC make the training program available through its Internet site within one year of its effective date, and (3) provide that only the organizational treasurer of a State political party committee or a legislative leadership committee be a trained treasurer. Training will be optional for other organizational treasurers. The committee also amended the bill to change its effective date from 90 days to 180 days after enactment.

This bill, as amended, is the same as Senate, No.10 (1R) of 2004.

LEGISLATIVE FISCAL ESTIMATE [First Reprint] SENATE, No. 10 STATE OF NEW JERSEY 211th LEGISLATURE

DATED: JUNE 23, 2004

SUMMARY

Synopsis:	Requires certain campaign treasurers and organizational treasurers to be trained by ELEC.
Type of Impact:	Minimal Expenditure. General Fund.
Agencies Affected:	Department of Law and Public Safety, Election Law Enforcement Commission

Office of Legislative Services Estimate

Fiscal Impact	<u>FY 2005</u>	<u>FY 2006</u>	<u>FY 2007</u>
State Cost		Minimal Expenditure	

- ! Requires the commission to establish a training program for campaign treasurers and campaign organizational treasurers.
- ! Specifies that training shall be made available through ELEC's Internet site within one year of the effective date.
- ! Directs that each campaign treasurer of a candidate committee or a joint candidate committee for the Senate, the General Assembly or the office of Governor shall be a trained as a treasurer.
- ! Establishes that each organizational treasurer of a State political party or legislative leadership committee be a trained treasurer or acquire training within 90 days of appointment.

BILL DESCRIPTION

Senate Bill No. 10 (1R) of 2004 requires certain campaign treasurers and campaign organizational treasurers to be trained by Election Law Enforcement Commission (ELEC).

The bill specifies certain campaign treasurers including those for a candidate committee or a joint candidates committee for a candidate, or candidates, for the Senate, the General Assembly or the office of Governor shall be trained and certified as a treasurer. The bill requires the treasurers of each political party committee or legislative leadership committee be trained within 90 days of appointment.



Additionally, this bill establishes that training shall be made available through ELEC's Internet site within one year of the effective date.

Currently, there is no training requirements for candidate or organization treasurers.

FISCAL ANALYSIS

EXECUTIVE BRANCH

None received.

OFFICE OF LEGISLATIVE SERVICES

The Office of Legislative Services (OLS) estimates the Election Law Enforcement Commission (ELEC) could incur minimal expenditures as a result of this bill. According to information provided informally by the ELEC, an optional training program currently exists and ELEC training is available through the State office.

Although the ELEC currently provides training to individuals who request it, this bill mandates training for certain treasurers of State campaigns which will increase the commissions training responsibilities. The bill does not establish a minimum or maximum standard for the ELEC, thus if ELEC instituted a higher level of training then it currently provides the cost may increase.

Finally, OLS notes that there are several bills requesting additional provisions be enacted by ELEC in 2004. If a combination of these provisions are passed, more staff and funding may be needed.

Section:	Law and Public Safety Section
Analyst:	Kristin A. Brunner Associate Fiscal Analyst
Approved:	David J. Rosen Legislative Budget and Finance Officer

This fiscal estimate has been prepared pursuant to P.L.1980, c.67.

ASSEMBLY, No. 10 STATE OF NEW JERSEY 211th LEGISLATURE

INTRODUCED MAY 17, 2004

Sponsored by: Assemblyman LOUIS D. GREENWALD District 6 (Camden) Assemblyman JOSEPH CRYAN District 20 (Union) Assemblyman FREDERICK SCALERA District 36 (Bergen, Essex and Passaic) Assemblyman ANTHONY CHIAPPONE District 31 (Hudson)

Co-Sponsored by:

Assemblywoman Previte, Assemblymen Mayer, McKeon, Assemblywoman Cruz-Perez, Assemblymen Chivukula, R.Smith, Hackett, Conners, Gordon, Eagler, Gusciora, Assemblywomen Oliver, Quigley, Assemblyman Stack, Assemblywoman Watson Coleman, Assemblymen Vas, Stanley and Assemblywoman Greenstein

SYNOPSIS

Requires certain campaign treasurers and all organizational treasurers to be trained and certified by ELEC.

CURRENT VERSION OF TEXT

As introduced.

(Sponsorship Updated As Of: 5/25/2004)

AN ACT concerning the training and certification of campaign
 treasurers and organizational treasurers by the Election Law
 Enforcement Commission and amending P.L.1973, c.83.

4

5 **BE IT ENACTED** by the Senate and General Assembly of the State
6 of New Jersey:

7

30

8 1. Section 6 of P.L.1973, c.83 (C.19:44A-6) is amended to read as9 follows:

10 6. a. The commission shall appoint a full-time executive director, 11 legal counsel and hearing officers, all of whom shall serve at the 12 pleasure of the commission and shall not have tenure by reason of the provisions of chapter 16 of Title 38 of the Revised Statutes. The 13 commission shall also appoint such other employees as are necessary 14 15 to carry out the purposes of this act, which employees shall be in the 16 classified service of the civil service and shall be appointed in 17 accordance with and shall be subject to the provisions of Title 11, Civil 18 Service.

b. It shall be the duty of the commission to enforce the provisions 19 of this act, to conduct hearings with regard to possible violations and 20 21 to impose penalties; and for the effectual carrying out of its 22 enforcement responsibilities the commission shall have the authority 23 to initiate a civil action in any court of competent jurisdiction for the 24 purpose of enforcing compliance with the provisions of this act or 25 enjoining violations thereof or recovering any penalty prescribed by 26 this act. The commission shall promulgate such regulations and 27 official forms and perform such duties as are necessary to implement 28 the provisions of this act. Without limiting the generality of the foregoing, the commission is authorized and empowered to: 29

(1) Develop forms for the making of the required reports;

31 (2) Prepare and publish a manual for all candidates, political 32 committees and continuing political committees, prescribing the requirements of the law, including uniform methods of bookkeeping 33 34 and reporting and requirements as to the length of time that any person 35 required to keep any records pursuant to the provisions of this act shall retain such records, or any class or category thereof, or any 36 37 other documents, including canceled checks, deposit slips, invoices 38 and other similar documents, necessary for the compilation of such 39 records;

40 (3) Develop a filing, coding and cross-indexing system;

41 (4) Permit copying or photo-copying of any report required to be42 submitted pursuant to this act as requested by any person;

43 (5) Prepare and make available for public inspection summaries of

EXPLANATION - Matter enclosed in **bold-faced** brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined <u>thus</u> is new matter.

1 all said reports grouped according to candidates, parties and issues,

2 containing the total receipts and expenditures, and the date, name,

3 address and amount contributed by each contributor;

4 (6) Prepare and publish, prior to May 1 of each year, an annual5 report to the Legislature;

6 (7) Ascertain whether candidates, committees, organizations or 7 others have failed to file reports or have filed defective reports; 8 extend, for good cause shown, the dates upon which reports are 9 required to be filed; give notice to delinquents to correct or explain 10 defects; and make available for public inspection a list of such 11 delinquents;

(8) Ascertain the total expenditures for candidates and determine
whether they have exceeded the limits set forth in this act; notify
candidates, committees or others if they have exceeded or are about
to exceed the limits imposed;

(9) Hold public hearings, investigate allegations of any violations
of this act, and issue subpenas for the production of documents and
the attendance of witnesses;

(10) Forward to the Attorney General or to the appropriate county
prosecutor information concerning any violations of this act which may
become the subject of criminal prosecution or which may warrant the
institution of other legal proceedings by the Attorney General.

23 c. The commission shall take such steps as may be necessary or appropriate to furnish timely and adequate information, in appropriate 24 25 printed summaries and in such other form as it may see fit, to every 26 candidate or prospective candidate for public office who becomes or 27 is likely to become subject to the provisions of this act, and to every 28 treasurer and depository duly designated under the provisions of this 29 act, informing them of their actual or prospective obligations and 30 responsibilities under this act. Such steps shall include, but not be 31 limited to, furnishing to every person on whose behalf petitions of 32 nomination are filed for any public office a copy of such printed 33 summary as aforesaid, which shall be furnished to such person by the 34 commission through the public official charged with the responsibility 35 of receiving and accepting such petitions of nomination, at the time 36 when such petitions are filed. The commission shall also make 37 available copies of such printed summary to any other person 38 requesting the same. The commission shall also take such steps as it 39 may deem necessary or effectual to disseminate among the general 40 public such information as may serve to guide all persons who may 41 become subject to the provisions of this act by reason of their 42 participation in election campaigns or in the dissemination of political 43 information, for the purpose of facilitating voluntary compliance with 44 the provisions and purposes of this act. In the dissemination of such 45 information, the commission shall to the greatest extent practicable enlist the cooperation of commercial purveyors, within and without the 46

State, of materials and services commonly used for political campaign
 purposes.
 d. If the nomination for or election to any public office or party

position becomes void under the terms of subsection c. of section 21
of this act, the withholding or revocation of his certificate of election,
the omission of his name from the ballot or the vacation of the office
into which he has been inducted as a result of such void election, as
the case may be, shall be subject to the provisions of chapter 3,
articles 2 and 3, of this Title (R.S.19:3-7 et seq.).

e. The commission shall be assigned suitable quarters for theperformance of its duties hereunder.

12 f. The commission through its legal counsel is authorized to render 13 advisory opinions as to whether a given set of facts and circumstances 14 would constitute a violation of any of the provisions of this act, or 15 whether a given set of facts and circumstances would render any 16 person subject to any of the reporting requirements of this act.

17 Unless an extension of time is consented to by any person requesting an advisory opinion, the commission shall render its 18 19 advisory opinion within 10 days of receipt of the request therefor. 20 Failure of the commission to reply to a request for an advisory opinion 21 within the time so fixed or agreed to shall preclude it from instituting 22 proceedings for imposition of a penalty upon any person for a 23 violation of this act arising out of the particular facts and 24 circumstances set forth in such request, except as such facts and 25 circumstances may give rise to a violation when taken in conjunction 26 with other facts and circumstances not set forth in such request.

g. The commission shall establish a training program for campaign
 treasurers and organizational treasurers, and shall certify any person
 who successfully completes such program as a trained treasurer for a
 period of four years.

31 (cf: P.L.1983, c.579, s.10)

32

33 2. Section 9 of P.L.1973, c.83 (C.19:44A-9) is amended to read as34 follows:

9. a. Unless already established, each candidate, as defined in 35 36 paragraph (1) of subsection c. of section 3 of P.L.1973, c.83 37 (C.19:44A-3), shall, no later than the date on which that candidate 38 first receives any contribution or makes or incurs any expenditures in 39 connection with an election, establish (1) a candidate committee, (2) 40 a joint candidates committee, or (3) both, for the purpose of receiving 41 contributions and making expenditures. No person serving as the 42 chairman of a political party committee or a legislative leadership 43 committee shall be eligible to be appointed or to serve as the chairman 44 of a candidate committee or joint candidates committee, other than a 45 candidate committee or joint candidates committee established to further the nomination for election or the election of that person as a 46

1 candidate for public office. Subsequent to an election, a candidate, 2 whether or not successful in that election, shall maintain a candidate 3 committee or a joint candidates committee so long as contributions are 4 received or expenditures made by that former candidate. An elected 5 officeholder who receives contributions and who has not maintained 6 a candidate committee or a joint candidates committee shall establish a candidate committee, a joint candidates committee, or both, in a 7 8 timely manner for the purpose of receiving contributions and making 9 expenditures.

10 b. (1) The candidate or candidates, as the case may be, shall file 11 with the Election Law Enforcement Commission a certificate of organization on a form prescribed by the commission. The certificate 12 13 shall identify the name of the committee, which shall be the sole name 14 under which the committee receives contributions, makes expenditures 15 and otherwise does business and which shall include the surname or surnames, as appropriate, of the candidate or candidates, except that 16 17 in the case of a joint candidates committee, the name of the committee 18 need not include such surnames if it identifies the legislative district, 19 county, municipality or other jurisdiction in which the candidates 20 jointly seek nomination for election or election and, in any case in 21 which they seek nomination for election or election as the candidates 22 of a political party, the name of that party, provided that no joint 23 candidates committee so named shall take the same name as that of 24 any committee of a political party or another joint candidates 25 committee. In the case of a candidate committee, the name of the 26 committee shall identify the office sought by the candidate. The 27 certificate shall provide for the initial appointment by the candidate, or 28 candidates, of a campaign treasurer and for the designation by the 29 candidate, or candidates, of that treasurer of the candidate committee, 30 or joint candidates committee, as the campaign treasurer of the 31 candidate, or candidates, for the purposes of subsection a. of section 32 8 of P.L.1973, c.83 (C.19:44A-8) and shall generally identify and be 33 signed by the candidate, or candidates, and the chairman and the 34 treasurer of the candidate committee or joint candidates committee, as 35 the case may be. No person serving as the chairman of a political 36 party committee or a legislative leadership committee shall be eligible 37 to be appointed or to serve as the treasurer of a candidate committee 38 or joint candidates committee, other than a candidate committee or 39 joint candidates committee established to further the nomination for 40 election or the election of that person as a candidate for public office. 41 The certificate shall be filed prior to or simultaneously with the filing 42 of a notification of the designation of a campaign depository as 43 provided under subsection c. of this section. Upon the filing of such 44 a certificate of organization and until the termination of the committee, 45 the candidate committee or joint candidates committee shall file the 46 reports which the campaign treasurer or treasurers of the candidate or

candidates would otherwise be required to file under subsection a. of
 section 16 of P.L.1973, c.83 (C.19:44A-16).

3 (2) Each campaign treasurer of a candidate committee or a joint

4 candidates committee for a candidate, or candidates, for the Senate,

5 the General Assembly or the office of Governor shall be a certified

6 trained treasurer, pursuant to subsection g. of section 6 of P.L.1973,

7 <u>c.83 (C.19:44A-6), or shall acquire such certification within 90 days</u>

8 of designation as a campaign treasurer. Any other campaign treasurer

9 of a candidate committee or a joint candidates committee may acquire
 10 certification as a trained treasurer.

11 c. Each candidate, or the candidates comprising a joint candidates 12 committee, shall designate a campaign depository. Any bank 13 authorized by law to transact business in the State may be designated as the campaign depository. Notification of the designation of the 14 15 campaign depository shall be made by the candidate's, candidates' or committee's filing the name and address of such depository with the 16 Election Law Enforcement Commission no later than the tenth day 17 after receipt by the candidate or the committee of any contribution on 18 19 behalf of the candidate or candidates or after the making or incurring 20 by the candidate or candidates of any expenditure on behalf of that 21 candidacy, whichever comes first.

d. Each candidate and campaign treasurer shall certify the correctness of each report filed by the candidate committee or joint candidates committee with the commission and that each report conforms with the limitations on contributions and expenditures provided for in sections 18, 19 and 20 of P.L.1993, c.65 (C.19:44A-11.3, C.19:44A-11.4 and C.19:44A-11.5).

e. A campaign treasurer of a candidate or candidates may appoint deputy campaign treasurers as required and may designate additional campaign depositories in each county in which the campaign is conducted. The candidate or candidates shall file the names and addresses of deputy campaign treasurers and additional campaign depositories with the Election Law Enforcement Commission.

34 f. A candidate or candidates may remove a campaign treasurer or deputy campaign treasurer. In the case of the death, resignation or 35 removal of a campaign treasurer, the candidate or candidates shall 36 37 appoint a successor as soon as practicable and shall file the name and 38 address of that person with the Election Law Enforcement 39 Commission within three days. A candidate may serve as his or her 40 own campaign treasurer. One of the candidates in a joint candidates 41 committee may serve as the campaign treasurer of the entire 42 committee.

g. An individual who is a candidate for two or more public offices
in an election or in separate elections shall establish separate candidate
committees or separate joint candidates committees or both for each
office contested.

1 h. (1) On and after the 366th day following the effective date of 2 P.L.1993, c.65, no candidate shall establish, authorize the 3 establishment of, maintain, or participate directly or indirectly in the 4 management or control of, any political committee or any continuing political committee. Within one year after the enactment of this act, 5 6 every candidate who maintains, or who participates either directly or 7 indirectly in the management or control of, one or more political 8 committees or one or more continuing political committees, or both, 9 shall wind up or cause to be wound up the affairs of those committees 10 in accordance with the provisions of section 8 of P.L.1973, c.83 (C.19:44A-8) and transfer all of the funds therein into a candidate 11 12 committee or a joint candidates committee. All funds thus transferred 13 shall be subject to the provisions of section 17 of P.L.1993, c.65 14 (C.19:44A-11.2). 15 (2) The person or persons having control over a legislative leadership committee shall not be required to wind up the affairs of 16 that committee but shall be required to conform to the requirements 17 18 of paragraph (1) of this subsection with regard to any other political 19 committees or continuing political committees under the control of the 20 person or persons and used by that person for the purpose of receiving 21 contributions and making expenditures. 22 (cf: P.L.1995, c.194, s.2) 23 3. Section 10 of P.L.1973, c.83 (C.19:44A-10) is amended to read 24 25 as follows:

10. Each political party committee shall, on or before July 1 in each
year, designate a single organizational treasurer and an organizational
depository and shall, not later than the tenth day after the designation
of the organizational depository file the name and address of that
depository, and of the organizational treasurer, with the Election Law
Enforcement Commission.

32 Every political committee may designate a chairman of the 33 committee, but no person serving as the chairman of a political party 34 committee or a legislative leadership committee shall be eligible to be appointed or to serve as the chairman of a political committee. Every 35 political committee shall, not later than the date on which it first 36 37 receives any contribution or makes or incurs any expenditure in the 38 furtherance or aid of the election or defeat of any candidate or the 39 passage or defeat of any public question, appoint a single campaign 40 treasurer and designate a campaign depository, but no person serving 41 as the chairman of a political party committee or a legislative 42 leadership committee shall be eligible to be appointed or to serve as 43 the campaign treasurer of a political committee. Not later than the 44 tenth day after the initial designation of the campaign depository, the 45 committee shall file the name and address of the depository, and of the campaign treasurer, with the Election Law Enforcement Commission. 46

1 Every continuing political committee shall, not later than the date 2 on which it first receives any contribution or makes or incurs any 3 expenditure in the furtherance or aid of the election or defeat of any 4 candidate or the passage or defeat of any public question, appoint a single organizational treasurer and designate an organizational 5 6 depository, provided that no person who is the chairman of a political party committee or a legislative leadership committee shall be eligible 7 8 to be appointed or to serve as the organizational treasurer of a 9 continuing political committee. Not later than the tenth day after the 10 initial designation of the organizational depository, the committee shall 11 file the name and address of the depository, and of the organizational 12 treasurer, with the Election Law Enforcement Commission.

13 Every legislative leadership committee shall, not later than the date 14 on which it first receives any contribution or makes or incurs any 15 expenditure in the furtherance or aid of the election or defeat of any candidate or the passage or defeat of any public question, appoint a 16 single organizational treasurer and designate an organizational 17 18 depository. Not later than the tenth day after the initial designation of 19 the organizational depository, the committee shall file the name and 20 address of the depository, and of the organizational treasurer, with the 21 Election Law Enforcement Commission.

Each organizational treasurer of a political party committee, a continuing political committee or a legislative leadership committee and each campaign treasurer of a political committee shall be a certified trained treasurer, pursuant to subsection g. of section 6 of P.L.1973, c.83 (C.19:44A-6), or shall acquire such certification within 90 days of appointment as an organizational treasurer or a campaign treasurer.

29 An organizational treasurer of a political party committee, a 30 continuing political committee, or a legislative leadership committee 31 and a campaign treasurer of a political committee may appoint deputy 32 organizational or campaign treasurers as may be required and may 33 designate additional organizational or campaign depositories. Such 34 committees shall file the names and addresses of such deputy treasurers and additional depositories with the Election Law 35 Enforcement Commission not later than the fifth day after their 36 37 appointment or designation, respectively.

38 Any political party committee, any political committee, any 39 continuing political committee and any legislative leadership 40 committee may remove its organizational or campaign treasurer or 41 deputy treasurer. In the case of the death, resignation or removal of 42 its organizational or campaign treasurer, the committee shall appoint 43 a successor as soon as practicable and shall file his name and address 44 with the Election Law Enforcement Commission within three days. 45 (cf: P.L.1993, c.65, s.5)

1	4. This act shall take effect on the 90th day after enactment.
2	
3	
4	STATEMENT
5	
6	This bill requires the Election Law Enforcement Commission
7	(ELEC) to establish a training program for campaign treasurers and
8	organizational treasurers. ELEC will certify any person who
9	successfully completes such program as a trained treasurer for a period
10	of four years.
11	The bill requires that each person becoming a campaign treasurer
12	of a candidate committee or a joint candidates committee for a
13	candidate, or candidates, for the Senate, the General Assembly or the
14	office of Governor will be a certified trained treasurer or will acquire
15	the certification within 90 days of designation as a campaign treasurer.
16	Any other campaign treasurer of a candidate committee or a joint
17	candidates committee may acquire certification as a trained treasurer.
18	In addition, the bill requires that each organizational treasurer of a
19	political party committee, a continuing political committee or a
20	legislative leadership committee and each campaign treasurer of a
21	political committee be a certified trained treasurer or acquire the
22	certification within 90 days of appointment as an organizational
23	treasurer or a campaign treasurer. The bill takes effect 90 days after
24	enactment.

STATEMENT TO

ASSEMBLY, No. 10

STATE OF NEW JERSEY

DATED: MAY 20, 2004

The Assembly State Government Committee reports favorably Assembly, No. 10.

This bill requires the Election Law Enforcement Commission (ELEC) to establish a training program for campaign treasurers and organizational treasurers. ELEC will certify any person who successfully completes such program as a trained treasurer for a period of four years.

The bill requires that each person becoming a campaign treasurer of a candidate committee or a joint candidates committee for a candidate, or candidates, for the Senate, the General Assembly or the office of Governor will be a certified trained treasurer or will acquire the certification within 90 days of designation as a campaign treasurer. Any other campaign treasurer of a candidate committee or a joint candidates committee may acquire certification as a trained treasurer. In addition, the bill requires that each organizational treasurer of a political party committee, a continuing political committee or a legislative leadership committee and each campaign treasurer of a political committee be a certified trained treasurer or acquire the certification within 90 days of appointment as an organizational treasurer or a campaign treasurer. The bill takes effect 90 days after enactment.

ASSEMBLY STATE GOVERNMENT COMMITTEE

STATEMENT TO

ASSEMBLY, No. 10

with committee amendments

STATE OF NEW JERSEY

DATED: JUNE 3, 2004

The Assembly State Government Committee reports favorably and with committee amendments Assembly, No. 10.

As amended, this bill requires the Election Law Enforcement Commission (ELEC) to establish a training program for campaign treasurers and organizational treasurers. It provides that ELEC will make the program available through its Internet site within one year of the effective date of the bill.

The bill requires each person becoming a campaign treasurer of a candidate committee or a joint candidates committee for a candidate, or candidates, for the Senate, the General Assembly or the office of Governor, to be a trained treasurer, or to acquire the training within 90 days of designation as a campaign treasurer. In addition, the bill requires the organizational treasurer of a State political party committee or a legislative leadership committee to be a trained treasurer, or to acquire the training within 90 days of appointment as an organizational treasurer. The ELEC training will be optional for other campaign and organizational treasurers. The bill takes effect 180 days after enactment.

This bill, as amended, is the same as Senate, No.10 (1R) of 2004.

COMMITTEE AMENDMENTS

The committee amended the bill to (1) remove the provision that ELEC certify persons who complete the training program, (2) require that ELEC make the training program available through its Internet site within one year of its effective date, and (3) provide that only the organizational treasurer of a State political party committee or a legislative leadership committee be a trained treasurer. Training will be optional for other organizational treasurers. The committee also amended the bill to change its effective date from 90 days to 180 days after enactment.

LEGISLATIVE FISCAL ESTIMATE ASSEMBLY, No. 10 STATE OF NEW JERSEY 211th LEGISLATURE

DATED: JUNE 9, 2004

SUMMARY

Synopsis:	Requires certain campaign treasurers and all organizational treasurers to be trained and certified by the ELEC.
Type of Impact:	Expenditure Increase. General Fund.
Agencies Affected:	Department of Law and Public Safety, Election Law Enforcement Commission.

Office of Legislative Services Estimate

Fiscal Impact	<u>FY 2005</u>	<u>FY 2006</u>	<u>FY 2007</u>
State Cost	I	ndeterminant Expenditure Increase	

- ! Requires the Election Law Enforcement Commission (ELEC) to establish a training program for campaign treasurers and campaign organizational treasurers.
- ! Directs that each campaign treasurer of a candidate committee or a joint candidate committee for the Senate, the General Assembly or the office of Governor shall be trained as a treasurer.
- ! Requires the ELEC to certify individuals who successfully complete the treasurer training program. The certification would be valid for four years.
- **!** Establishes that certification as campaign treasurer or organizational treasurer be required within 90 days of designation.

BILL DESCRIPTION

Assembly Bill No. 10 of 2004 requires certain campaign treasurers and all campaign organizational treasurers to be trained and certified by the Election Law Enforcement Commission (ELEC).

The bill specifies certain campaign treasurers include those for a candidate committee or joint committees for a candidate, or candidates, running for the Senate, the General Assembly or the office of Governor shall be trained and certified as a treasurer. Additionally, the bill requires the treasurers of each political party committee, continuing political committee or legislative leadership committee be trained and certified.



Legislative Budget and Finance Office Phone (609) 292-8030 Fax (609) 777-2442 www.njleg.state.nj.us Currently, there is no training or certification requirements for candidate or organization treasurers.

FISCAL ANALYSIS

EXECUTIVE BRANCH

None received.

OFFICE OF LEGISLATIVE SERVICES

The Office of Legislative Services (OLS) estimates the Election Law Enforcement Commission (ELEC) could incur nominal expenditures as a result of this bill. According to information provided informally by the ELEC, an optional training program currently exists and ELEC training is available through the State office.

Although the ELEC currently provides training to individuals who request it, this bill mandates training for all treasurers of State campaigns which will increase the commissions training responsibilities. The bill does not establish a minimum or maximum standard, thus if the ELEC instituted a higher level of training than it currently provides the cost may increase. The bill also does not specify the type of testing that is to be used to certify treasurers.

Finally, OLS notes that there are several bills requesting additional provisions be enacted by the ELEC in 2004. If a combination of these provisions are passed, more staff and funding may be needed.

Section:	Law and Public Safety
Analyst:	Kristin A. Brunner Associate Fiscal Analyst
Approved:	David J. Rosen Legislative Budget and Finance Officer

This fiscal estimate has been prepared pursuant to P.L.1980, c.67.

LEGISLATIVE FISCAL ESTIMATE [First Reprint] ASSEMBLY, No. 10 STATE OF NEW JERSEY 211th LEGISLATURE

DATED: JUNE 25, 2004

SUMMARY

Synopsis:	Requires certain campaign treasurers and organizational treasurers to be trained by ELEC.
Type of Impact:	Minimal Expenditure. General Fund.
Agencies Affected:	Department of Law and Public Safety, Election Law Enforcement Commission

Office of Legislative Services Estimate

Fiscal Impact	<u>FY 2005</u>	<u>FY 2006</u>	<u>FY 2007</u>
State Cost		Minimal Expenditure	

- ! Requires the commission to establish a training program for campaign treasurers and campaign organizational treasurers.
- ! Specifies that training shall be made available through ELEC's Internet site within one year of the effective date.
- ! Directs that each campaign treasurer of a candidate committee or a joint candidate committee for the Senate, the General Assembly or the office of Governor shall be a trained treasurer.
- ! Establishes that each organizational treasurer of a State political party or legislative leadership committee be a trained treasurer or acquire training within 90 days of appointment.

BILL DESCRIPTION

Assembly Bill No. 10 [1R] of 2004 requires certain campaign treasurers and campaign organizational treasurers to be trained by Election Law Enforcement Commission (ELEC).

The bill specifies certain campaign treasurers including those for a candidate committee or a joint candidates committee for a candidate, or candidates, for the Senate, the General Assembly or the office of Governor shall be trained as a treasurer. The bill requires the treasurers of each political party committee or legislative leadership committee be trained within 90 days of appointment.



A10 [1R] 2

Additionally, this bill establishes that training shall be made available through ELEC's Internet site within one year of the effective date.

Currently, there is no training requirements for candidate or organization treasurers.

FISCAL ANALYSIS

EXECUTIVE BRANCH

None received.

OFFICE OF LEGISLATIVE SERVICES

The Office of Legislative Services (OLS) estimates the Election Law Enforcement Commission (ELEC) could incur minimal expenditures as a result of this bill. According to information provided informally by the ELEC, an optional training program currently exists and ELEC training is available through the State office.

Although the ELEC currently provides training to individuals who request it, this bill mandates training for certain treasurers of State campaigns which will increase the commissions training responsibilities. The bill does not establish a minimum or maximum standard for the ELEC, thus if ELEC instituted a higher level of training then it currently provides the cost may increase.

Finally, OLS notes that there are several bills requesting additional provisions be enacted by ELEC in 2004. If a combination of these provisions are passed, more staff and funding may be needed.

Section:	Law and Public Safety
Analyst:	Kristin A. Brunner Associate Fiscal Analyst
Approved:	David J. Rosen Legislative Budget and Finance Officer

This fiscal estimate has been prepared pursuant to P.L.1980, c.67.

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McGreevey Signs Landmark Ethics Reform Legislation

Bills Provide A More Accountable and Transparent Government

(TRENTON) – Governor James E. McGreevey today signed into law the strongest ethics and campaign finance reform package in the history of New Jersey – and one of the strongest in the nation.

"Today is a good day for government and a victory for our citizens," said Governor McGreevey. "From the stronger penalties, to the increased disclosure, to the end of the influence of campaign contributions on no-bid contracts, this reform package provides a more accountable and more transparent government for all. I want to congratulate the citizens, the State Legislature, and the numerous advocacy groups who helped make these reforms a reality."

The legislation is the most comprehensive ethics and campaign finance reform initiative the State has embarked upon in more than 30 years and makes New Jersey only the fourth state in the entire country to enact a "pay-to-play" ban.

"The numerous positive achievements in this legislation clearly demonstrate how Democrats have seized the initiative on ethics reform," said Senate Majority Leader Bernard F. Kenny Jr. (D-Hudson). "As the Majority Party, Democrats have acted to put us in the right direction after years of inaction by the Republicans. The reforms enacted today are long overdue, but they mark the beginning - not the end - of our commitment to eliminate any perception that those who give the most to political campaigns get favored treatment in the form of lucrative State contracts."

Among the reforms the package are: prohibiting anyone who receives a no-bid contract from making certain political contributions; strengthening legislative ethics; enhancing reporting of legislators' financial disclosure requirements, hidden financial interests, and

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RELEASE: June 16, 2004

search

conflicts of interests; increasing penalties for ethics and campaign finance violations and for illegally soliciting campaign contributions; and expanding the definition of lobbyist and legislative agent, ensuring that all parties who seeks to influence government are properly disclosed.

One of the main components of the ethics reform package is S-2/A-2, which prohibits state, county or local government officials from awarding no-bid contracts to their campaign contributors and prohibits no-bid contract holders from contributing to officials holding office at the government level in which the contract is in effect.

"This has been a long and winding journey, but today New Jersey sets an unprecedented standard for disclosure and transparency, and takes significant steps to reduce the influence of money in politics," said Governor McGreevey. "We should be proud of the example New Jersey has set for the rest of the nation, but we must also continue to work together to uphold the highest standards of ethical conduct."

The ethics reform package signed into law today includes:

- S-2 -- Prohibits campaign contributions by certain business entities performing State, county and local contracts, as well as prohibits certain contributions by county committee of political party.
- S-4 -- Extends certain financial disclosure requirements to lobbying conducted through advertisements and direct mail to general public.
- A-5 -- Change the minimum contribution that needs to be reported to the Election Law Enforcement Commission (ELEC) from \$400 to \$300 and requires the reporting of all cash campaign contributions.
- **A-6** -- Requires professional campaign fundraisers to register and file quarterly reports with ELEC.
- A-7 -- Expands campaign communications require identification to include telephone calls featuring recorded messages made in regard to candidates and public questions. The message or call would clearly state the name of business or address of the committee, group or person that financed the communication.

"Just as voters have a right to know who is sending them campaign literature, New Jerseyans should see who is behind commercials or advertisements calling for action on a specific bill or regulation under consideration," said Assemblywoman Linda Greenstein (D-Mercer/Middlesex). "Issue ads are nothing more than thinly-veiled political campaign commercials, and all money spent on them should be publicly disclosed."

• **S-8** -- Prohibits the solicitation or making of political contributions on state property by state officeholders or their representatives.

- A-9 -- Requires Election Law Enforcement Commission (ELEC) to assess its Internet site and recommend improvements for the site's format and content. ELEC) would evaluate the presentation, accessibility, convenience, and usefulness of its Web site and recommend upgrades.
- **S-10** -- Requires certain campaign and organizational treasurers to be trained by ELEC. It also requires ELEC to make the training program available over its Internet site within one year of the bill's enactment.
- A-11 -- Increases the maximum fines for violating campaign contribution and expenditure limit, reporting requirements and payment restrictions. The bill doubles the maximum fines that may be imposed for a variety of violations.
- A-12 -- Requires certain election committees/ joint candidates committees to file a report with ELEC within 48 hours of making certain expenditures in excess of \$800 during certain periods of an election cycle.
- A-14 -- Blocks legislators, Governor and department heads from lobbying activities for one year after leaving office.

"The strong link between government service and private lobbying creates - at a minimum - an appearance of impropriety in the eyes of the public," said Assemblyman Michael J. Panter (D-Monmouth/Mercer). "It also creates the very real possibility that the judgment of an elected or appointed official could be affected by their own financial concerns rather than the public's best interest. The signing of this bill today represents a new era in New Jersey politics, and a step in the right direction toward good government."

- A-15 Prohibits employment or assignment of relatives of certain employees of the Executive Branch, independent authorities, and interstate agencies to specific positions. Expands upon last year's nepotism ban by extending the definition of immediate family and including certain Executive Branch departments and commissions.
- S-16 Bans any member of the Legislature from acting on legislation in which they or their family member has a personal interest. The bill eliminates the option of filing a personal interest statement and instead prohibits the member from acting on legislation that they have a personal interest.
- S-17-- Changes memberships of Executive Commission on Ethical Standards and Joint Legislative Committee on Ethical Standards. The changes equalize the number of public and governmental official members.
- S-18 -- Increases monetary penalties for violations of "New Jersey Conflicts of Interest Law." The bill increases the fine for civil violations of the conflict of interest laws to between \$500 and \$10,000 for State officers and employees or

members of the Legislature.

• S-19-- Requires candidates seeking office of Governor or legislator to disclose prior conviction for criminal offense. Candidates would be required to file a form setting out whether they have been convicted of an indictable crime.

"As legislators, we often consider measures that would require members of the public to undergo criminal background checks or disclose criminal histories prior to consideration for employment," said Assemblyman Jeff Van Drew (D-Cape May). "However, current state law fails to require state elected officials to disclose similar backgrounds. This is more than a statutory anomaly. It is an error in need of immediate correction."

- S-22 -- Expands the definition of lobbyist and legislative agent to include those who influence the governmental process and actions in the Executive Branch, agency, or instrumentality.
- A-23 -- Requires ELEC to conduct random audits of records kept by legislative agents. Currently, ELEC has the authority to conduct such audits, but this bill would require them to do so.
- A-24 -- Directs ELEC to collect \$100 annual fee from legislative agents. The fee would be deposited in the general fund to be appropriated to ELEC. The fee would offset the costs of ELEC's new responsibilities.
- A-25 -- Prohibits legislative agents from accepting contingency fees to influence legislation or regulations. This bill amends the existing law by eliminating the ability of a legislative agent to enter into a contingency fee agreement with a client. The legislative agent's reimbursement could not be dependent upon the whether or not he or she was successful in trying to influence legislation or regulation.

State of New Jersey Governor's Office

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