## 5:12-101

### LEGISLATIVE HISTORY CHECKLIST

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**LAWS OF**: 2004 **CHAPTER**: 128

NJSA: 5:12-101 (Transfers administration of certain casino taxes to Casino Control Commission)

BILL NO: A3120 (Substituted for S1661)

SPONSOR(S): Van Drew and others

DATE INTRODUCED: June 21, 2004

COMMITTEE: ASSEMBLY: Budget

**SENATE:** 

AMENDED DURING PASSAGE: Yes

DATE OF PASSAGE: ASSEMBLY: June 24, 2004

**SENATE**: June 24, 2004

**DATE OF APPROVAL:** August 25, 2004

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL 1st reprint enacted

A3120

**SPONSOR'S STATEMENT**: (Begins on page 18 of original bill) Yes

COMMITTEE STATEMENT: <u>ASSEMBLY</u>: <u>Yes</u>

SENATE: No

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL ESTIMATE: No

S1661

**SPONSOR'S STATEMENT**: (Begins on page 18 of original bill) Yes

**COMMITTEE STATEMENT:** ASSEMBLY: No

SENATE: Yes

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL ESTIMATE: No

VETO MESSAGE: No

GOVERNOR'S PRESS RELEASE ON SIGNING: Yes

#### **FOLLOWING WERE PRINTED:**

To check for circulating copies, contact New Jersey State Government Publications at the State Library (609) 278-2640 ext. 103 or mailto:refdesk@njstatelib.org

REPORTS: No

HEARINGS: No

NEWSPAPER ARTICLES: Yes

<sup>&</sup>quot;Getting back to business," 8-26-2004 The Record, p.A1

<sup>&</sup>quot;McGreevey signs bill, then makes quick exit," 8-26-2004 Star Ledger, p.1

<sup>&</sup>quot;McGreevey signs bill, answers no questions," 8-26-2004 The Times, p.B1

<sup>&</sup>quot;McGreevey signs bill, but shuns scandal," 8-26-2004 New York Times p.B4

<sup>&</sup>quot;McGreevey back in public to sign casino bills," 8-26-2004 Home News Tribune, p.A1

## P.L. 2004, CHAPTER 128, approved August 25, 2004 Assembly, No. 3120 (First Reprint)

AN ACT concerning the regulation and taxation of the casino industry, 1 amending <sup>1</sup>[P.L.1995, c.18 and] P.L.1993, c.159, <sup>1</sup> P.L.2003, c.116 2 and <sup>1</sup>[amending and supplementing] <sup>1</sup> P.L.1977, c.110 <sup>1</sup>[(C.5:12-1 3 4 et seq.)] $^1$ . 5 6 BE IT ENACTED by the Senate and General Assembly of the State 7 of New Jersey: 8 9 <sup>1</sup>[1. (New section) "Annuity jackpot" - A slot machine jackpot 10 offered by a casino licensee or multi-casino progressive slot machine system pursuant to which a patron wins the right to receive fixed cash 11 payments at specified intervals in the future.]<sup>1</sup> 12 13 14 <sup>1</sup>[2. Section 3 of P.L.1995, c.18 (C.5:12-2.2) is amended to read as follows: 15 3. "Annuity jackpot [trust] guarantee"-- A [trust that is formed by 16 17 one or more casino licensees,] financial arrangement established in 18 accordance with the rules [established by] of the commission[,] to 19 assure that all payments that are due to the winner of [a slot machine] an annuity jackpot [that is to be paid in installments at specified 20 intervals in the future] are actually paid when due regardless of the 21 future financial stability of the slot system operator that is responsible 22 23 for making such payments. (cf: P.L. 1995, c.18, s.3)]<sup>1</sup> 24 25 26 <sup>1</sup>[3. (New section) "Multi-casino progressive slot machine 27 system" "Multi-casino progressive slot machine system"- A slot machine 28 29 gaming system approved by the commission pursuant to which a 30 common progressive slot machine jackpot is offered on slot machines that are interconnected in more than one casino hotel facility.]<sup>1</sup> 31 32 33 <sup>1</sup>[4. (New section) "Slot system agreement" "Slot system agreement" - A written agreement governing the 34 operation and administration of a multi-casino progressive slot 35 machine system that is approved by the commission and executed by 36

39 <sup>1</sup>[5. (New section) "Slot system operator"

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and intended to be omitted in the law.

the participating casino licensees and any slot system operator.]<sup>1</sup>

Matter underlined thus is new matter.

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Matter enclosed in superscript numerals has been adopted as follows:

<sup>&</sup>lt;sup>1</sup> Assembly ABU committee amendments adopted June 21, 2004.

1 "Slot system operator" - Any person designated in a slot system 2 agreement as being responsible for the operation and administration of 3 a multi-casino progressive slot machine system, including a casino 4 licensee, a group of casino licensees acting jointly or a casino service industry licensed pursuant to subsection a. of section 92 of P.L.1977, 5 c.110 (C.5:12-92), or an eligible applicant for such license.] 6

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- 8 <sup>1</sup>[6. Section 82 of P.L.1977, c.110 (C.5:12-82) is amended to read as follows:
  - 82. a. No casino shall operate unless all necessary licenses and approvals therefor have been obtained in accordance with law.
  - b. Only the following persons shall be eligible to hold a casino license; and, unless otherwise determined by the commission with the concurrence of the Attorney General which may not be unreasonably withheld in accordance with subsection c. of this section, each of the following persons shall be required to hold a casino license prior to the operation of a casino in the casino hotel with respect to which the casino license has been applied for:
  - (1) Any person who either owns an approved casino hotel or owns or has a contract to purchase or construct a casino hotel which in the judgment of the commission can become an approved casino hotel within 30 months or within such additional time period as the commission may, upon a showing of good cause therefor, establish;
  - (2) Any person who, whether as lessor or lessee, either leases an approved casino hotel or leases or has an agreement to lease a casino hotel which in the judgment of the commission can become an approved casino hotel within 30 months or within such additional time period as the commission may, upon a showing of good cause therefor, establish;
  - (3) Any person who has a written agreement with a casino licensee or with an eligible applicant for a casino license for the complete management of a casino and, if applicable, any authorized games in a casino simulcasting facility; and
  - (4) Any other person who has control over either an approved casino hotel or the land thereunder or the operation of a casino.
  - c. Prior to the operation of a casino and, if applicable, a casino simulcasting facility, every agreement to lease an approved casino hotel or the land thereunder and every agreement for the management of the casino and, if applicable, any authorized games in a casino simulcasting facility, shall be in writing and filed with the commission. No such agreement shall be effective unless expressly approved by the commission. The commission may require that any such agreement include within its terms any provision reasonably necessary to best accomplish the policies of this act. Consistent with the policies of this act:
  - (1) The commission, with the concurrence of the Attorney General

which may not be unreasonably withheld, may determine that any person who does not have the ability to exercise any significant control over either the approved casino hotel or the operation of the casino contained therein shall not be eligible to hold or required to hold a casino license;

- (2) The commission, with the concurrence of the Attorney General which may not be unreasonably withheld, may determine that any owner, lessor or lessee of an approved casino hotel or the land thereunder who does not own or lease the entire approved casino hotel shall not be eligible to hold or required to hold a casino license;
- (3) The commission shall require that any person or persons eligible to apply for a casino license organize itself or themselves into such form or forms of business association as the commission shall deem necessary or desirable in the circumstances to carry out the policies of this act;
- (4) The commission may issue separate casino licenses to any persons eligible to apply therefor;
- (5) As to agreements to lease an approved casino hotel or the land thereunder, unless it expressly and by formal vote for good cause determines otherwise, the commission shall require that each party thereto hold either a casino license or casino service industry license and that such an agreement be for a durational term exceeding 30 years, concern 100% of the entire approved casino hotel or of the land upon which same is located, and include within its terms a buy-out provision conferring upon the casino licensee-lessee who controls the operation of the approved casino hotel the absolute right to purchase for an expressly set forth fixed sum the entire interest of the lessor or any person associated with the lessor in the approved casino hotel or the land thereunder in the event that said lessor or said person associated with the lessor is found by the commission to be unsuitable to be associated with a casino enterprise;
- (6) The commission shall not permit an agreement for the leasing of an approved casino hotel or the land thereunder to provide for the payment of an interest, percentage or share of money gambled at the casino or derived from casino gaming activity or of revenues or profits of the casino unless the party receiving payment of such interest, percentage or share is a party to the approved lease agreement; unless each party to the lease agreement holds either a casino license or casino service industry license and unless the agreement is for a durational term exceeding 30 years, concerns a significant portion of the entire approved casino hotel or of the land upon which same is located, and includes within its terms a buy-out provision conforming to that described in paragraph (5) above;
- 44 (7) As to agreements for the management of a casino and, if 45 applicable, the authorized games in a casino simulcasting facility, the 46 commission shall require that each party thereto hold a casino license,

1 that the party thereto who is to manage the casino gaming operations 2 own at least 10% of all outstanding equity securities of any casino 3 licensee or of any eligible applicant for a casino license if the said 4 licensee or applicant is a corporation and the ownership of an equivalent interest in any casino licensee or in any eligible applicant for 5 a casino license if same is not a corporation, and that such an 6 7 agreement be for the complete management of all casino space in the 8 casino hotel and, if applicable, all authorized games in a casino 9 simulcasting facility, provide for the sole and unrestricted power to 10 direct the casino gaming operations of the casino hotel which is the 11 subject of the agreement, and be for such a durational term as to assure reasonable continuity, stability and independence in the 12 13 management of the casino gaming operations, provided that the 14 provisions of this paragraph shall not apply to [agreements relating to the operation of a multi-casino progressive slot machine system a slot 15 16 system agreement between a group of casino licensees and a casino 17 service industry licensed pursuant to subsection a. of section 92 of 18 P.L.1977, c.110 (C.5:12-92), or an eligible applicant for such license, 19 and that, with regard to such agreements, the casino service industry 20 licensee or applicant may operate and administer the multi-casino 21 progressive slot machine system, including, but not limited to, the 22 operation of a monitor room [and] or the payment of [the] 23 progressive jackpots [from a fund of contributions from participating 24 casino licensees, provided that the consideration charged to the casino 25 licensees for the operation and administration of the monitor room 26 shall not exceed the actual direct costs of operating and administering the monitor room], including annuity jackpots, and further provided 27 28 that the obligation to pay a progressive jackpot or establish an annuity 29 jackpot guarantee shall be the sole responsibility of the casino licensee 30 or casino service industry licensee or applicant designated in the slot 31 system agreement and that no other party shall be jointly or severally 32 liable for the payment or funding of such jackpots or guarantees unless 33 such liability is specifically established in the slot system agreement; 34

(8) The commission may permit an agreement for the management of a casino and, if applicable, the authorized games in a casino simulcasting facility to provide for the payment to the managing party of an interest, percentage or share of money gambled at all authorized games or derived from casino gaming activity or of revenues or profits of casino gaming operations;

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(9) Notwithstanding any other provision of P.L.1977, c.110 (C.5:12-1 et seq.) to the contrary, the commission may permit an agreement between a casino licensee and a casino service industry licensed pursuant to the provisions of subsection a. of section 92 of P.L.1977, c.110 (C.5:12-92) for the conduct of casino simulcasting in a simulcasting facility or for the operation of a multi-casino progressive slot machine system, to provide for the payment to the

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casino service industry of an interest, percentage or share of the money derived from the casino licensee's share of proceeds from simulcast wagering activity or the operation of a multi-casino progressive slot machine system; and

- (10) As to agreements to lease an approved casino hotel or the 5 land thereunder, agreements to jointly own an approved casino hotel 6 7 or the land thereunder and agreements for the management of casino 8 gaming operations or for the conduct of casino simulcasting in a 9 simulcasting facility, the commission shall require that each party 10 thereto, except for a banking or other chartered or licensed lending 11 institution or any subsidiary thereof, or any chartered or licensed life 12 insurance company or property and casualty insurance company, or the 13 State of New Jersey or any political subdivision thereof or any agency 14 or instrumentality of the State or any political subdivision thereof, 15 shall be jointly and severally liable for all acts, omissions and violations of this act by any party thereto regardless of actual knowledge of such 16 17 act, omission or violation and notwithstanding any provision in such 18 agreement to the contrary. Notwithstanding the foregoing, nothing in 19 this paragraph shall require a casino licensee to be jointly and severally 20 liable for any acts, omissions or violations of this act, P.L.1977, c.110 21 (C.5:12-1 et seq.), committed by any casino service industry licensee 22 or applicant performing as a slot system operator pursuant to a slot 23 system agreement.
- d. No corporation shall be eligible to apply for a casino license unless:
  - (1) The corporation shall be incorporated in the State of New Jersey, although such corporation may be a wholly or partially owned subsidiary of a corporation which is organized pursuant to the laws of another state of the United States or of a foreign country;
  - (2) The corporation shall maintain an office of the corporation in the casino hotel licensed or to be licensed;
  - (3) The corporation shall comply with all the requirements of the laws of the State of New Jersey pertaining to corporations;
  - (4) The corporation shall maintain a ledger in the principal office of the corporation in New Jersey which shall at all times reflect the current ownership of every class of security issued by the corporation and shall be available for inspection by the commission or the division and authorized agents of the commission and the division at all reasonable times without notice;
- 40 (5) The corporation shall maintain all operating accounts required 41 by the commission in a bank in New Jersey, except that a casino 42 licensee may establish deposit-only accounts in any jurisdiction in 43 order to obtain payment of any check described in section 101 of 44 P.L.1977, c.110 (C.5:12-101);
- 45 (6) The corporation shall include among the purposes stated in its 46 certificate of incorporation the conduct of casino gaming and provide

that the certificate of incorporation includes all provisions required by
 this act;

- (7) The corporation, if it is not a publicly traded corporation, shall file with the commission such adopted corporate charter provisions as may be necessary to establish the right of prior approval by the commission with regard to transfers of securities, shares, and other interests in the applicant corporation; and, if it is a publicly traded corporation, provide in its corporate charter that any securities of such corporation are held subject to the condition that if a holder thereof is found to be disqualified by the commission pursuant to the provisions of this act, such holder shall dispose of his interest in the corporation; provided, however, that, notwithstanding the provisions of N.J.S.14A:7-12 and N.J.S.12A:8-101 et seq., nothing herein shall be deemed to require that any security of such corporation bear any legend to this effect;
  - (8) The corporation, if it is not a publicly traded corporation, shall establish to the satisfaction of the commission that appropriate charter provisions create the absolute right of such non-publicly traded corporations and companies to repurchase at the market price or the purchase price, whichever is the lesser, any security, share or other interest in the corporation in the event that the commission disapproves a transfer in accordance with the provisions of this act;

- (9) Any publicly traded holding, intermediary, or subsidiary company of the corporation, whether the corporation is publicly traded or not, shall contain in its corporate charter the same provisions required under paragraph (7) for a publicly traded corporation to be eligible to apply for a casino license; and
- (10) Any non-publicly traded holding, intermediary or subsidiary company of the corporation, whether the corporation is publicly traded or not, shall establish to the satisfaction of the commission that its charter provisions are the same as those required under paragraphs (7) and (8) for a non-publicly traded corporation to be eligible to apply for a casino license.

Notwithstanding the foregoing, any corporation or company which had bylaw provisions approved by the commission prior to the effective date of this 1987 amendatory act shall have one year from the effective date of this 1987 amendatory act to adopt appropriate charter provisions in accordance with the requirements of this subsection.

The provisions of this subsection shall apply with the same force and effect with regard to casino license applicants and casino licensees which have a legal existence that is other than corporate to the extent which is appropriate.

e. No person shall be issued or be the holder of a casino license if the issuance or the holding results in undue economic concentration in Atlantic City casino operations by that person. The commission shall, after conducting public hearings thereon, promulgate rules and regulations in accordance with the "Administrative Procedure Act," ,

1 P.L.1968, c.410 (C.52:14B-1 et seq.) defining the criteria the 2 commission will use in determining what constitutes undue economic 3 concentration. For the purpose of this subsection a person shall be 4 considered the holder of a casino license if such license is issued to such person or if such license is held by any holding, intermediary or 5 subsidiary company thereof, or by any officer, director, casino key 6 7 employee or principal employee of such person, or of any holding, 8 intermediary or subsidiary company thereof.

9 (cf: P.L.2003, c.116, s.1)]<sup>1</sup>

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13 100. a. This act shall not be construed to permit any gaming 14 except the conduct of authorized games in a casino room in 15 accordance with this act and the regulations promulgated hereunder and in a simulcasting facility to the extent provided by the "Casino 16 17 Act," P.L.1992, c.19 Simulcasting (C.5:12-191 18 Notwithstanding the foregoing, if the commission approves the game 19 of keno as an authorized game pursuant to section 5 of P.L.1977, 20 c.110 (C.5:12-5), as amended, keno tickets may be sold or redeemed 21 in accordance with commission regulations at any location in a casino 22 hotel approved by the commission for such activity.

Gaming equipment shall not be possessed, maintained or exhibited by any person on the premises of a casino hotel except in a casino room, in the simulcasting facility, or in restricted casino areas used for the inspection, repair or storage of such equipment and specifically designated for that purpose by the casino licensee with the approval of the commission. Gaming equipment which supports the conduct of gaming in a casino or simulcasting facility but does not permit or require patron access, such as computers, may be possessed and maintained by a casino licensee in restricted casino areas specifically designated for that purpose by the casino licensee with the approval of the commission. No gaming equipment shall be possessed, maintained, exhibited, brought into or removed from a casino room or simulcasting facility by any person unless such equipment is necessary to the conduct of an authorized game, has permanently affixed, imprinted, impressed or engraved thereon an identification number or symbol authorized by the commission, is under the exclusive control of a casino licensee or his employees, and is brought into or removed from the casino room or simulcasting facility following 24-hour prior notice given to an authorized agent of the commission.

Notwithstanding any other provision of this section, equipment which supports a multi-casino progressive slot system and links and interconnects slot machines of two or more casino licensees but is inaccessible to patrons, such as computers, may, with the approval of the commission, be possessed, maintained and operated by a casino licensee either in a restricted area on the premises of a casino hotel or

in a secure facility specifically designed for that purpose off the premises of a casino hotel but within the city limits of the City of Atlantic City.

 Notwithstanding the foregoing, a person may, with the prior approval of the commission and under such terms and conditions as may be required by the commission, possess, maintain or exhibit gaming equipment in any other area of the casino hotel; provided such equipment is used for nongaming purposes.

- c. Each casino hotel shall contain a count room and such other secure facilities as may be required by the commission for the counting and storage of cash, coins, tokens and checks received in the conduct of gaming and for the inspection, counting and storage of dice, cards, chips and other representatives of value. All drop boxes and other devices wherein cash, coins, or tokens are deposited at the gaming tables or in slot machines, and all areas wherein such boxes and devices are kept while in use, shall be equipped with two locking devices, one key to which shall be under the exclusive control of the commission and the other under the exclusive control of the casino licensee, and said drop boxes and other devices shall not be brought into or removed from a casino room or simulcasting facility, or locked or unlocked, except at such times, in such places, and according to such procedures as the commission may require.
- d. All chips used in gaming shall be of such size and uniform color by denomination as the commission shall require by regulation.
- e. All gaming shall be conducted according to rules promulgated by the commission. All wagers and pay-offs of winning wagers shall be made according to rules promulgated by the commission, which shall establish such limitations as may be necessary to assure the vitality of casino operations and fair odds to patrons. Each slot machine shall have a minimum payout of 83%.
- f. Each casino licensee shall make available in printed form to any patron upon request the complete text of the rules of the commission regarding games and the conduct of gaming, pay-offs of winning wagers, an approximation of the odds of winning for each wager, and such other advice to the player as the commission shall require. Each casino licensee shall prominently post within a casino room and simulcasting facility, as appropriate, according to regulations of the commission such information about gaming rules, pay-offs of winning wagers, the odds of winning for each wager, and such other advice to the player as the commission shall require.
- g. Each gaming table shall be equipped with a sign indicating the permissible minimum and maximum wagers pertaining thereto. It shall be unlawful for a casino licensee to require any wager to be greater than the stated minimum or less than the stated maximum; provided, however, that any wager actually made by a patron and not rejected by a casino licensee prior to the commencement of play shall be treated as a valid wager.

- 1 h. (1) No slot machine shall be used to conduct gaming unless it 2 is identical in all electrical, mechanical and other aspects to a model 3 thereof which has been specifically tested by the division and licensed 4 for use by the commission. The division may, in its discretion, and for the purpose of expediting the approval process, refer testing to any 5 6 testing laboratory with a plenary license as a casino service industry pursuant to subsection a. of section 92 of P.L.1977, c.110 7 8 (C.5:12-92). The division shall give priority to the testing of slot 9 machines which a casino licensee has certified it will use in its casino 10 in this State. The commission shall, by regulation, establish such technical standards for licensure of slot machines, including mechanical 11 electrical reliability, security against tampering, 12 13 comprehensibility of wagering, and noise and light levels, as it may 14 deem necessary to protect the player from fraud or deception and to 15 insure the integrity of gaming. The denominations of such machines shall be set by the licensee; the licensee shall simultaneously notify the 16 17 commission of the settings.
  - (2) The commission shall, by regulation, determine the permissible number and density of slot machines in a licensed casino so as to:
    - (a) promote optimum security for casino operations;
- 21 (b) avoid deception or frequent distraction to players at gaming 22 tables;
  - (c) promote the comfort of patrons;

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- 24 (d) create and maintain a gracious playing environment in the 25 casino; and
  - (e) encourage and preserve competition in casino operations by assuring that a variety of gaming opportunities is offered to the public.
  - Any such regulation promulgated by the commission which determines the permissible number and density of slot machines in a licensed casino shall provide that all casino floor space and all space within a casino licensee's casino simulcasting facility shall be included in any calculation of the permissible number and density of slot machines in a licensed casino.
- i. (Deleted by amendment, P.L.1991, c.182).
- j. (Deleted by amendment, P.L.1991, c.182).
- k. It shall be unlawful for any person to exchange or redeem chips 36 37 for anything whatsoever, except for currency, negotiable personal 38 checks, negotiable counter checks, other chips, coupons or 39 complimentary vouchers distributed by the casino licensee, or, if 40 authorized by regulation of the commission, a valid charge to a credit 41 or debit card account. A casino licensee shall, upon the request of any person, redeem that licensee's gaming chips surrendered by that person 42 in any amount over \$100 with a check drawn upon the licensee's 43 44 account at any banking institution in this State and made payable to 45 that person.
- 1. It shall be unlawful for any casino licensee or its agents or employees to employ, contract with, or use any shill or barker to

1 induce any person to enter a casino or simulcasting facility or play at 2 any game or for any purpose whatsoever.

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m. It shall be unlawful for a dealer in any authorized game in which cards are dealt to deal cards by hand or other than from a device specifically designed for that purpose, unless otherwise permitted by the rules of the commission.

7 n. It shall be unlawful for any casino key employee or any person 8 who is required to hold a casino key employee license as a condition 9 of employment or qualification to wager in any casino or simulcasting 10 facility in this State, or any casino employee, other than a junket 11 representative, bartender, waiter, waitress, or other casino employee 12 who, in the judgment of the commission, is not directly involved with 13 the conduct of gaming operations, to wager in a casino or simulcasting 14 facility in the casino hotel in which the employee is employed or in any 15 other casino or simulcasting facility in this State which is owned or operated by the same casino licensee. Any casino employee, other 16 17 than a junket representative, bartender, waiter, waitress, or other casino employee who, in the judgment of the commission, is not 18 19 directly involved with the conduct of gaming operations, must wait at 20 least 30 days following the date that the employee either leaves 21 employment with a casino licensee or is terminated from employment 22 with a casino licensee before the employee may gamble in a casino or 23 simulcasting facility in the casino hotel in which the employee was 24 formerly employed or in any other casino or simulcasting facility in this 25 State which is owned or operated by the same casino licensee.

- o. (1) It shall be unlawful for any casino key employee or boxman, floorman, or any other casino employee who shall serve in a supervisory position to solicit or accept, and for any other casino employee to solicit, any tip or gratuity from any player or patron at the casino hotel or simulcasting facility where he is employed.
- (2) A dealer may accept tips or gratuities from a patron at the table at which such dealer is conducting play, subject to the provisions of this subsection. All such tips or gratuities shall be immediately deposited in a lockbox reserved for that purpose, accounted for, and placed in a pool for distribution pro rata among the dealers, with the distribution based upon the number of hours each dealer has worked, except that the commission may permit a separate pool to be established for dealers in the game of poker, or may permit tips or gratuities to be retained by individual dealers in the game of poker.
- p. Any slot system operator that offers an annuity jackpot shall secure the payment of such jackpot by establishing an annuity jackpot guarantee in accordance with the requirements of this act, P.L.1977, c.110 (C.5:12-1 et seq.), and the rules of the commission.

44 (cf: P.L.2002, c.65, s.22)]<sup>1</sup>

<sup>1</sup>[8.] <u>1.</u> Section 101 of P.L.1977, c.110 (C.5:12-101) is amended to read as follows:

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- <sup>1</sup>101. a. Except as otherwise provided in this section, no casino licensee or any person licensed under this act, and no person acting on behalf of or under any arrangement with a casino licensee or other person licensed under this act, shall:
- (1) Cash any check, make any loan, or otherwise provide or allow to any person any credit or advance of anything of value or which represents value to enable any person to take part in gaming or simulcast wagering activity as a player; or
- (2) Release or discharge any debt, either in whole or in part, or make any loan which represents any losses incurred by any player in gaming or simulcast wagering activity, without maintaining a written record thereof in accordance with the rules of the commission.
- b. No casino licensee or any person licensed under this act, and no person acting on behalf of or under any arrangement with a casino licensee or other person licensed under this act, may accept a check, other than a recognized traveler's check or other cash equivalent from any person to enable such person to take part in gaming or simulcast wagering activity as a player, or may give cash or cash equivalents in exchange for such check unless:
  - (1) The check is made payable to the casino licensee;
  - (2) The check is dated, but not postdated;
- The check is presented to the cashier or the cashier's representative at a location in the casino approved by the commission and is exchanged for cash or slot tokens which total an amount equal to the amount for which the check is drawn, or the check is presented to the cashier's representative at a gaming table in exchange for chips which total an amount equal to the amount for which the check is drawn; and
- (4) The regulations concerning check cashing procedures are observed by the casino licensee and its employees and agents.
- Nothing in this subsection shall be deemed to preclude the establishment of an account by any person with a casino licensee by a deposit of cash, recognized traveler's check or other cash equivalent, or a check which meets the requirements of subsection g. of this section, or to preclude the withdrawal, either in whole or in part, of any amount contained in such account.
- c. When a casino licensee or other person licensed under this act, or any person acting on behalf of or under any arrangement with a casino licensee or other person licensed under this act, cashes a check in conformity with the requirements of subsection b. of this section, the casino licensee shall cause the deposit of such check in a bank for collection or payment, or shall require an attorney or casino key employee with no incompatible functions to present such check to the 44 drawer's bank for payment, within (1) seven calendar days of the date 45 of the transaction for a check in an amount of \$1,000.00 or less; (2) 46 14 calendar days of the date of the transaction for a check in an amount greater than \$1,000.00 but less than or equal to \$5,000.00; or

1 (3) 45 calendar days of the date of the transaction for a check in an 2 amount greater than \$5,000.00. Notwithstanding the foregoing, the 3 drawer of the check may redeem the check by exchanging cash, cash 4 equivalents, chips, or a check which meets the requirements of subsection g. of this section in an amount equal to the amount for 5 which the check is drawn; or he may redeem the check in part by 6 exchanging cash, cash equivalents, chips, or a check which meets the 7 8 requirements of subsection g. of this section and another check which 9 meets the requirements of subsection b. of this section for the 10 difference between the original check and the cash, cash equivalents, 11 chips, or check tendered; or he may issue one check which meets the 12 requirements of subsection b. of this section in an amount sufficient to 13 redeem two or more checks drawn to the order of the casino licensee. 14 If there has been a partial redemption or a consolidation in conformity 15 with the provisions of this subsection, the newly issued check shall be delivered to a bank for collection or payment or presented to the 16 17 drawer's bank for payment by an attorney or casino key employee with no incompatible functions within the period herein specified. No casino 18 19 licensee or any person licensed under this act, and no person acting on 20 behalf of or under any arrangement with a casino licensee or other 21 person licensed under this act, shall accept any check or series of 22 checks in redemption or consolidation of another check or checks in 23 accordance with this subsection for the purpose of avoiding or delaying the deposit of a check in a bank for collection or payment or 24 25 the presentment of the check to the drawer's bank within the time 26 period prescribed by this subsection.

In computing a time period prescribed by this subsection, the last day of the period shall be included unless it is a Saturday, Sunday, or a State or federal holiday, in which event the time period shall run until the next business day.

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- d. No casino licensee or any other person licensed under this act, or any other person acting on behalf of or under any arrangement with a casino licensee or other person licensed under this act, shall transfer, convey, or give, with or without consideration, a check cashed in conformity with the requirements of this section to any person other than:
- 37 (1) The drawer of the check upon redemption or consolidation in 38 accordance with subsection c. of this section;
  - (2) A bank for collection or payment of the check;
  - (3) A purchaser of the casino license as approved by the commission; or
- 42 (4) An attorney or casino key employee with no incompatible 43 functions for presentment to the drawer's bank.
- The limitation on transferability of checks imposed herein shall apply to checks returned by any bank to the casino licensee without full and final payment.
- e. No person other than one licensed as a casino key employee or

1 as a casino employee may engage in efforts to collect upon checks that 2 have been returned by banks without full and final payment, except 3 that an attorney-at-law representing a casino licensee may bring action 4 for such collection.

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- f. Notwithstanding the provisions of any law to the contrary, checks cashed in conformity with the requirements of this act shall be 6 valid instruments, enforceable at law in the courts of this State. Any 8 check cashed, transferred, conveyed or given in violation of this act shall be invalid and unenforceable for the purposes of collection but 10 shall be included in the calculation of gross revenue pursuant to section 24 of P.L.1977, c.110 (C.5:12-24).
  - g. Notwithstanding the provisions of subsection b. of this section to the contrary, a casino licensee may accept a check from a person to enable the person to take part in gaming or simulcast wagering activity as a player, may give cash or cash equivalents in exchange for such a check, or may accept a check in redemption or partial redemption of a check issued in accordance with subsection b., provided that:
  - (1) (a) The check is drawn by a casino licensee pursuant to the provisions of subsection k. of section 100 of P.L.1977, c.110 (C.5:12-100) or upon a withdrawal of funds from an account established in accordance with the provisions of subsection b. of this section or is drawn by a casino licensee as payment for winnings from an authorized game or simulcast wagers;
  - (b) The check is issued by a banking institution which is chartered in a country other than the United States on its account at a federally chartered or state-chartered bank and is made payable to "cash," "bearer," a casino licensee, or the person presenting the check;
  - (c) The check is issued by a banking institution which is chartered in the United States on its account at another federally chartered or state-chartered bank and is made payable to "cash," "bearer," a casino licensee, or the person presenting the check;
  - (d) The check is issued by [an annuity jackpot trust] <sup>1</sup>[a slot system operator or pursuant to an annuity jackpot guarantee] an annuity jackpot trust<sup>1</sup> as payment for winnings from [an annuity] <sup>1</sup>[a multi-casino progressive slot machine system an annuity jackpot; or
  - (e) The check is issued by an affiliate of a casino licensee that holds a gaming license in any jurisdiction;
  - The check is identifiable in a manner approved by the commission as a check issued for a purpose listed in paragraph (1) of this subsection;
    - (3) The check is dated, but not postdated;
- 42 The check is presented to the cashier or the cashier's 43 representative by the original payee and its validity is verified by the 44 drawer in the case of a check drawn pursuant to subparagraph (a) of 45 paragraph (1) of this subsection, or the check is verified in accordance with regulations promulgated by the commission in the case of a check 46 47 issued pursuant to subparagraph (b), (c), (d) or (e) of paragraph (1) of

1 this subsection; and

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- 2 (5) The regulations concerning check cashing procedures are observed by the casino licensee and its employees and agents.
- 4 No casino licensee shall issue a check for the purpose of making a loan or otherwise providing or allowing any advance or credit to a 5 6 person to enable the person to take part in gaming or simulcast 7 wagering activity as a player.
- 8 h. Notwithstanding the provisions of subsection b. and subsection 9 c. of this section to the contrary, a casino licensee may, at a location 10 outside the casino, accept a personal check or checks from a person for up to \$5,000 in exchange for cash or cash equivalents, and may, at 11 12 such locations within the casino or casino simulcasting facility as may 13 be permitted by the commission, accept a personal check or checks for 14 up to \$5,000 in exchange for cash, cash equivalents, tokens, chips, or 15 plaques to enable the person to take part in gaming or simulcast wagering activity as a player, provided that: 16
- 17 (a) The check is drawn on the patron's bank or brokerage cash 18 management account;
  - (b) The check is for a specific amount;
  - (c) The check is made payable to the casino licensee;
  - (d) The check is dated but not post-dated;
  - (e) The patron's identity is established by examination of one of the following: valid credit card, driver's license, passport, or other form of identification credential which contains, at a minimum, the patron's signature;
  - (f) The check is restrictively endorsed "For Deposit Only" to the casino licensee's bank account and deposited on the next banking day following the date of the transaction;
  - (g) The total amount of personal checks accepted by any one licensee pursuant to this subsection that are outstanding at any time, including the current check being submitted, does not exceed \$5,000;
  - (h) The casino licensee has an approved system of internal controls in place that will enable it to determine the amount of outstanding personal checks received from any patron pursuant to this subsection at any given point in time; and
- (i) The casino licensee maintains a record of each such transaction 36 in accordance with regulations established by the commission. 37
- 38 i. <sup>1</sup>[Checks cashed pursuant to the provisions of subsection h. of 39 this section which are subsequently uncollectible may not be deducted 40 from the total of all sums received in calculating gross revenue pursuant to section 24 of P.L.1977, c.110 (C.5:12-24).] (Deleted by 41 amendment, P.L., c. )(now pending before the Legislature as 42 this bill).<sup>1</sup> 43
- 44 j. A person may request the commission to put that person's name 45 on a list of persons to whom the extension of credit by a casino as provided in this section would be prohibited by submitting to the 46 47 commission the person's name, address, and date of birth. The person

- 1 does not need to provide a reason for this request. The commission
- 2 shall provide this list to the credit department of each casino; neither
- 3 the commission nor the credit department of a casino shall divulge the
- 4 names on this list to any person or entity other than those provided for
- in this subsection. If such a person wishes to have that person's name 5
- 6 removed from the list, the person shall submit this request to the
- commission, which shall so inform the credit departments of casinos 7
- 8 no later than three days after the submission of the request.
- 9 [k. Notwithstanding the provisions of paragraph (4) of subsection 10 b. of this section to the contrary, a casino licensee may, prior to the completion of the verifications that are otherwise required by the rules 11 of the commission for a casino licensee to issue credit, accept a check 12 from a person to enable such person to take part in gaming or 13 14 simulcast wagering as a player, or may give cash or cash equivalents 15 in exchange for such check, provided that:
  - (1) the casino licensee records in the credit file of the person:
  - the efforts that were made to complete the required verifications and the reasons why the verifications could not be completed; and
  - a description of the criteria that were relied upon in determining to issue credit to the person prior to the completion of the required verifications;
  - the check otherwise complies with the requirements of subsection b. of this section and is processed by the casino licensee in accordance with all other provisions of this section and the regulations of the commission; and
  - (3) any check accepted by a casino licensee pursuant to the provisions of this subsection:
- 29 (a) is clearly marked as such in a manner approved by the commission; and 30
- (b) may not be deducted from the total of all sums received in 31 calculating gross revenue pursuant to section 24 of P.L.1977, c.110 32 (C.5:12-24), even if such check should subsequently prove 33 34 uncollectible or the casino licensee completes all of the required 35 verifications prior to its deposit or presentment.]
- <sup>1</sup>k. (Deleted by amendment, P.L., c. )(now pending before 36 37 the Legislature as this bill).<sup>1</sup>
- 38 (cf: P.L.2002, c.65, s.23)

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40 <sup>1</sup>2. Section 145 of P.L.1977, c.110 (C.5:12-145) is amended to

- 41 read as follows:
- 42 145. a. There is hereby created and established in the Department 43 of the Treasury a separate special account to be known as the "Casino
- 44 Revenue Fund," into which shall be deposited all revenues from the tax
- 45 imposed by section 144 of this act; the investment alternative tax
- imposed by section 3 of P.L.1984, c.218 (C.5:12-144.1); the taxes and 46
- 47 fees imposed by sections 3, 4 and 6 of P.L.2003, c.116 (C.5:12-148.1,

- C.5:12-148.2 and C.5:12-145.8) and any interest and penalties 1
- [collected by the Director of the Division of Taxation in the 2
- 3 Department of the Treasury in addition <u>imposed by the commission</u>
- relating to those taxes; and all penalties levied and collected by the 4
- 5 commission pursuant to P.L.1977, c.110 (C.5:12-1 et seq.) and the
- regulations promulgated thereunder, except that the first \$600,000 in 6
- 7 penalties collected each fiscal year shall be paid into the General Fund 8 for appropriation by the Legislature to the Department of Health and
- 9
- Senior Services, \$500,000 of which is to provide funds to the Council
- 10 on Compulsive Gambling of New Jersey and \$100,000 of which is to
- provide funds for compulsive gambling treatment programs in the 11
- 12 State. In the event that less than \$600,000 in penalties are collected,
- 13 the Department of Health and Senior Services shall determine the
- 14 allocation of funds between the Council and the treatment programs
- 15 eligible under the criteria developed pursuant to section 2 of P.L.1993,
- c.229 (C.26:2-169). 16
- 17 b. The commission shall require at least monthly deposits by the
- 18 licensee of the tax established pursuant to subsection a. of section 144
- 19 of P.L.1977, c.110 (C.5:12-144), at such times, under such conditions,
- 20 and in such depositories as shall be prescribed by the State Treasurer.
- 21 The deposits shall be deposited to the credit of the Casino Revenue
- The commission may require a monthly report and 22 Fund.
- 23 reconciliation statement to be filed with it on or before the 10th day of
- 24 each month, with respect to gross revenues and deposits received and
- 25 made, respectively, during the preceding month.
- 26 c. Moneys in the Casino Revenue Fund shall be appropriated
- 27 exclusively for reductions in property taxes, rentals, telephone, gas,

electric, and municipal utilities charges of eligible senior citizens and

- 29 disabled residents of the State, and for additional or expanded health
- services or benefits or transportation services or benefits to eligible 30
- 31 senior citizens and disabled residents, as shall be provided by law. On
- 32 or about March 15 and September 15 of each year, the State Treasurer
- 33 shall publish in at least 10 newspapers circulating generally in the State
- 34 a report accounting for the total revenues received in the Casino
- 35 Revenue Fund and the specific amounts of money appropriated
- 36 therefrom for specific expenditures during the preceding six months
- ending December 31 and June 30.1 37
- 38 (cf: P.L.2003, c.116, s.7)

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- 40 <sup>1</sup>3. Section 6 of P.L.2003, c.116 (C.5:12-145.8) is amended to 41 read as follows:
- 42 6. Notwithstanding the provisions of any other law to the contrary
- 43 and in addition to any other tax or fee imposed by law, there is
- 44 imposed a fee of \$3.00 per day on each hotel room in a casino hotel
- 45 facility that is occupied by a guest, for consideration or as a
- complimentary item. [The] This section shall be administered by the 46
- 47 commission and the amounts generated by this section shall be paid to

- 1 the State Treasurer for deposit in the Casino Revenue Fund established
- 2 pursuant to section 145 of P.L.1977, c.110 (C.5:12-145) in State fiscal
- 3 years 2004 through 2006. Beginning in State fiscal year 2007 and
- 4 thereafter, \$2.00 of the fee shall be deposited by the State Treasurer
- 5 into the Casino Revenue Fund and \$1.00 shall be transferred by the
- 6 State Treasurer to the Casino Reinvestment Development Authority
- 7 established pursuant to section 5 of P.L.1984, c.218 (C.5:12-153) for
- 8 its purposes pursuant to law, as approved by the membership of the
- 9 authority.<sup>1</sup>
- 10 (cf: P.L.2003, c.116, s.6)

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- <sup>1</sup>[9.] <u>4.</u><sup>1</sup> Section 3 of P.L.2003, c.116 (C.5:12-148.1) is amended to read as follows:
  - 3. a. There is imposed on each casino licensee <sup>1</sup>, through June 30, 2009, <sup>1</sup> a tax on the value of rooms, food, beverages, or entertainment provided at no cost or at a reduced price, as required to be reported to the Casino Control Commission pursuant to section 102 of P.L.1977, c.110 (C.5:12-102), which tax shall be computed as follows:
  - (1) if rooms, food, beverages or entertainment are provided at no cost, the tax shall be at a rate of 4.25% on the value of rooms, food, beverages and entertainment;
  - (2) if rooms, food, beverages or entertainment are provided at reduced cost, the tax shall be at a rate of 4.25% on the value, which taxable value shall be reduced by any consideration paid by the person to whom the rooms, food, beverages or entertainment are provided; provided however, that the imposition of the excise tax as provided in this section is in addition to any tax due under the "Sales and Use Tax Act," P.L.1966, c.30 (C.54:32B-1 et seq.), on the receipts from the sale of food and beverages, or from amounts paid as a charge for entertainment, or the rents for occupancy of hotel rooms, at reduced cost;
  - (3) no excise tax shall be imposed on the value of any service or property upon which a sales or use tax has been paid by a casino licensee;
- 35 (4) for the purpose of computing the tax, the value of a room complimentary shall be \$67, provided that the commission shall review 36 the room value within 90 days of the effective date of this act, and 37 38 shall adjust the statutory room value to a rate that, along with the tax 39 imposed pursuant to this section on food, beverages and 40 entertainment, is sufficient to generate \$26 million in State fiscal year 41 2004, and the commission's review and adjustment shall take into 42 account tax paid under this section by a casino licensee commencing 43 operations in calendar year 2003 in determining whether the adjusted 44 statutory room value would generate \$26 million in State fiscal year 2004 <sup>1</sup>[, and in addition, the commission shall establish an inflation 45 factor for the room value and the amount raised in [each] State fiscal 46 47 [year] years 2005 and 2006 by the tax imposed pursuant to this

section]<sup>1</sup>;

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- (5) for the purpose of computing the tax, the value of food, beverages and entertainment complimentaries shall be determined pursuant to section 2 of P.L.1983, c.41 (C.5:12-14a), provided that the value of a beverage complimentary served in a casino room shall be the cost to the casino licensee of providing the beverage; and
- 7 (6) for each casino licensee, the amount of tax imposed <sup>1</sup> [in State 8 fiscal years 2004, 2005 and 2006] <sup>1</sup> by this section <sup>1</sup> for State fiscal years 2004 through 2006 <sup>1</sup> shall not be less than the tax that the 10 licensee would have paid if the tax had been in effect for calendar year 2002.
- 12 (7) <sup>1</sup>[Notwithstanding the forgoing, the rate of the tax imposed pursuant to this section shall be 3.25% in State fiscal year 2007. 13 14 2.25% in State fiscal year 2008, and 1.25% in State fiscal year 2009, and the tax shall expire on June 30, 2009.] Notwithstanding any other 15 16 provision of this section to the contrary, the rate and the amount to be 17 raised annually by the tax imposed pursuant to this section shall be as 18 follows: in State fiscal years 2004 through 2006, 4.25% and 19 \$26,000,000; in State fiscal year 2007, 3.1875% and \$19,500,000; in 20 State fiscal year 2008, 2.125% and \$13,000,000; and in State fiscal year 2009, 1.0625% and \$6,500,000.1 21
- 22 b. Each casino licensee shall file a return, on a form as prescribed 23 by the <sup>1</sup>[Director of the Division of Taxation in the Department of the Treasury] commission<sup>1</sup>, and pay the amount of tax due pursuant to 24 this section in the manner and at a frequency as the <sup>1</sup>[Director of the 25 Division of Taxation commission prescribes, but no more frequently 26 27 than monthly. In prescribing the periods to be covered by the return 28 or intervals or classifications for payment of tax liability, the <sup>1</sup>[Director of the Division of Taxation] <u>commission</u> may take into 29 30 account the dollar volume of tax involved, as well as the need for 31 ensuring the prompt and orderly collection of the tax imposed.
- c. The <sup>1</sup>[Director of the Division of Taxation in the Department of 32 the Treasury] commission<sup>1</sup> shall <sup>1</sup>[collect and]<sup>1</sup> administer the tax 33 imposed pursuant to this section. <sup>1</sup>[In carrying out the provisions of 34 this section, the Director of the Division of Taxation shall have all of 35 36 the powers and authority granted in P.L.1966, c.30 (C.54:32B-1 et seq.).] The [Director of the Division of Taxation] commission 37 shall determine and certify to the State Treasurer on at least a 38 quarterly basis the amount of tax <sup>1</sup>to be <sup>1</sup> collected <sup>1</sup>by the State 39 <u>Treasurer</u><sup>1</sup> pursuant to this section. The <sup>1</sup>[Director of the Division of 40 Taxation] commission may promulgate such rules and regulations as 41 the <sup>1</sup>[director] commission <sup>1</sup> determines are necessary to effectuate the 42 43 provisions of this act.
- d. <sup>1</sup>[The tax imposed by this section shall be governed in all respects by the provisions of the "State Uniform Tax Procedure Law," R.S.54:48-1 et seq, except only to the extent that a specific provision

1 of this section may be in conflict therewith.] (Deleted by amendment,

- 2 P.L., c. )(now pending before the Legislature as this bill).<sup>1</sup>
- e. The tax imposed by this section, and any interest or penalties
- 4 <sup>1</sup>[collected by the Director of the Division of Taxation] <u>imposed by</u>
- 5 <u>the commission</u> relating to that tax, shall be deposited by the State
- 6 <u>Treasurer</u><sup>1</sup> into the Casino Revenue Fund established pursuant to
- 7 section 145 of P.L.1977, c.110 (C.5:12-145).
- 8 <sup>1</sup>f. In a State fiscal year in which the amount of the tax collected
- 9 <u>is more or less than is required to be collected pursuant to paragraph</u>
- 10 (7) of subsection a. of this section, the amount of the shortfall or
- 11 excess shall be credited or assessed, as appropriate, to each casino
- 12 <u>licensee in the same proportion as that casino licensee's tax payments</u>
- 13 pursuant to this section for that particular State fiscal year bear to the
- 14 total tax payments received from all casino licensees pursuant to this
- 15 <u>section for that same State fiscal year.</u><sup>1</sup>
- 16 (cf: P.L.2003, c.116, s.3)

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- <sup>1</sup>5. Section 4 of P.L.2003, c.116 (C.5:12-148.2) is amended to read as follows:
- 4. a. A tax at the rate of 8% is imposed on casino service industry
- 21 multi-casino progressive slot machine revenue. The tax shall not be
- 22 considered a tax collectable under the "Sales and Use Tax Act,"
- 23 P.L.1966, c.30 (C.54:32B-1 et seq.).
- b. As used in this section, "casino service industry multi-casino
- 25 progressive slot machine revenue" means sums received by a casino
- service industry, licensed pursuant to the provisions of subsection a.
- 27 of section 92 of P.L.1977, c.110 (C.5:12-92), or an eligible applicant
- 28 for such license, net of any money accrued for return to patrons in the
- 29 form of jackpots, that are directly or indirectly related to: (1) the
- 30 conduct of multi-casino progressive slot machine system operations in
- 31 a casino; or (2) the sale, lease, servicing or management of a
- 32 multi-casino progressive slot machine system. Notwithstanding the
- 33 foregoing, "casino service industry multi-casino progressive slot
- 34 machine revenue" shall not be construed to apply to revenue derived
- 35 from transactions between a casino licensee and its holding company
- or intermediary companies or their affiliates.
- c. The [Director of the Division of Taxation in the Department of
- 38 the Treasury] commission shall [collect and] administer the tax
- 39 imposed pursuant to this section. [In carrying out the provisions of
- 40 this section, the Director of the Division of Taxation shall have all the
- 41 powers granted in P.L.1966, c.30 (C.54:32B-1 et seq.).] The tax
- 42 imposed by this section, and any interest or penalties [collected]
- imposed by the [Director of the Division of Taxation] commission relating to that tax, shall be deposited by the State Treasurer into the
- 45 Casino Revenue Fund established pursuant to section 145 of P.L.1977,
- 46 c.110 (C.5:12-145).

d. A casino service industry licensee or applicant required to pay

2 the tax imposed pursuant to this section shall, on or before the [dates

- 3 required pursuant to section 17 of P.L.1966, c.30 (C.54:32B-17)]
- 4 28th day of the month, forward to the [Director of the Division of
- 5 Taxation] State Treasurer the tax owed on casino service industry
- 6 multi-casino progressive slot machine revenue received by the casino
- 7 service industry licensee or applicant in the preceding month and make
- 8 and file a return for the preceding month with the [Director of the
- 9 Division of Taxation] <u>commission</u> on any form and containing any
- 10 information as the [Director of the Division of Taxation] commission
- shall prescribe by rule or regulation as necessary to determine liability
- 12 for the tax in the preceding month during which the person was
- 13 required to pay the tax.
- e. The [Director of the Division of Taxation] <u>commission</u> may
- permit or require returns to be made covering other periods and upon
- any dates as the [Director of the Division of Taxation] commission
- 17 may specify. In addition, the [Director of the Division of Taxation]
- 18 <u>commission</u> may require payments of tax liability to the State
- 19 <u>Treasurer</u> at any intervals and based upon any classifications as the
- 20 [Director of the Division of Taxation] <u>commission</u> may designate. In
- prescribing any other periods to be covered by the return or intervals or classifications for payment of tax liability, the [Director of the
- 23 Division of Taxation] commission may take into account the dollar
- volume of tax involved as well as the need for ensuring the prompt and
- 25 orderly collection of the tax imposed.
  - f. The [Director of the Division of Taxation] commission may
- 27 require amended returns to be filed within 20 days after notice and to
- 28 contain the information specified in the notice.
- g. [The tax imposed under this section shall be governed by the
- 30 provisions of the "State Uniform Tax Procedure Law," R.S.54:48-1 et
- 31 seq.] (Deleted by amendment, P.L., c. )(now pending before the
- 32 <u>Legislature as this bill</u>.
- 33 (cf: P.L.2003, c.116, s.4)

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- <sup>1</sup>6. Section 5 of P.L.2003, c.116 (C.5:12-148.3) is amended to read as follows:
- 5. a. In State fiscal years 2004 through 2006, a tax at the rate of
- 38 7.5% is imposed on the adjusted net income of a casino licensee in
- 39 calendar year 2002, determined pursuant to information provided by
- 40 casino licensees to the commission pursuant to regulations
- 41 promulgated in accordance with subsection n. of section 70 of
- 42 P.L.1977, c.110 (C.5:12-70) and published on April 2, 2003 in the
- 43 commission's statement of casino licensee income for the
- 44 twelve-month period ending on December 31, 2002, without regard to
- 45 subsequent adjustment to such filing. For a casino licensee that was
- 46 not in operation in calendar year 2002, the amount of the tax shall be

1 7.5% of its adjusted net income in State fiscal year 2004, as filed by

- 2 the licensee with the commission pursuant to regulations promulgated
- 3 in accordance with subsection n. of section 70 of P.L.1977, c.110
- 4 (C.5:12-70). As used in this section, "adjusted net income" means
- 5 annual net income plus management fees.
- The aggregate amount of tax imposed by this section shall not 6
- 7 exceed \$10 million annually for a holder of more than one casino
- 8 license, and for each casino licensee the tax imposed by this section
- 9 shall not be less than \$350,000 annually.
- b. The [Director of the Division of Taxation in the Department of 10
- the Treasury] commission shall [collect and] administer the tax 11
- imposed pursuant to this section. [In carrying out the provisions of 12
- 13 this section, the Director of the Division of Taxation shall have all of
- the powers granted in P.L.1945, c.162 (C.54:10A-1 et seq.).] For a 14
- 15 casino licensee that was in operation in calendar year 2002, the tax
- shall be due and payable to the State Treasurer in four equal payments 16
- on September 15, December 15, March 15, and June 15 of each State 17
- 18 fiscal year. For a casino licensee that was not in operation in calendar
- 19 year 2002, the tax in State fiscal year 2004 shall be due and payable to
- 20 the State Treasurer in four quarterly estimated payments on the basis
- 21 of adjusted net income in the current quarter, and the licensee shall file
- 22 an annual return for State fiscal year 2004 no later than October 15,
- 23 2004. In State fiscal years 2005 and 2006 for such casino licensee, the
- 24 tax shall be due and payable to the State Treasurer in four equal
- payments on September 15, December 15, March 15 and June 15. 25
- 26 c. The tax imposed by this section, and any interest or penalties
- [collected by the Director of the Division of Taxation in the Department of the Treasury imposed by the commission relating to 28
- 29 that tax, shall be deposited by the State Treasurer into the Casino
- 30 Revenue Fund established pursuant to section 145 of P.L.1977, c.110
- 31 (C.5:12-145).

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- 32 d. The [Director of the Division of Taxation in the Department of
- the Treasury commission shall certify on September 30, 2003 and 33
- 34 annually thereafter the amount of tax [collected] required to be paid
- 35 pursuant to this section. The [Director of the Division of Taxation]
- 36 commission may promulgate such rules and regulations as the
- 37 [Director of the Division of Taxation] commission determines are
- necessary to effectuate the provisions of this section. 38
- 39 e. [The tax imposed under this section shall be governed by the
- 40 provisions of the "State Uniform Tax Procedure Law," R.S.54:48-1 et
- 41 seq.] (Deleted by amendment, P.L., c. )(now pending before the
- Legislature as this bill).<sup>1</sup> 42
- 43 (cf: P.L.2003, c.116, s.5)

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45 <sup>1</sup>7. Section 5 of P.L.1993, c.159 (C.5:12-173.5) is amended to

read as follows: 46

## A3120 [1R] 22

1	5. Each person subject to the provisions of section 3 of P.L.1993,
2	c.159 (C.5:12-173.3) shall be responsible for the collection of the fees
3	imposed pursuant thereto, which shall be collected as part of the
4	charge made for the use of a parking space. Amounts so collected shall
5	be forwarded to the [Director of the Division of Taxation in the
6	Department of the Treasury] State Treasurer. [The director, in
7	administering the provisions of P.L.1993, c.159, shall have all the
8	powers granted in P.L.1966, c.30 (C.54:32B-1 et seq.).] The
9	[director] commission shall determine and certify to the State
10	Treasurer on a monthly basis the amount of revenues [collected by the
11	director pursuant to this section] which are payable as directed by
12	section 4 of P.L.1993, c.159 (C.5:12-173.4). The State Treasurer,
13	upon certification of the [director] commission and upon warrant of
14	the State Comptroller, and subject to the pertinent requirements of
15	section 4 of P.L.1993, c.159 (C.5:12-173.4) shall pay and distribute
16	on a monthly basis pursuant to section 4 of P.L.1993, c.159
17	(C.5:12-173.4) the amount so certified. <sup>1</sup>
18	(cf: P.L.2003, c.116, s.12)
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20	<sup>1</sup> [10.] <u>8.</u> This act shall take effect immediately.
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25	Transfers administration of certain casino taxes to Casino Control
26	Commission; provides for phased elimination of casino
27	complimentaries tax.

## ASSEMBLY, No. 3120

# STATE OF NEW JERSEY 211th LEGISLATURE

INTRODUCED JUNE 21, 2004

Sponsored by:

Assemblyman JEFF VAN DREW
District 1 (Cape May, Atlantic and Cumberland)
Assemblyman JOSEPH J. ROBERTS, JR.
District 5 (Camden and Gloucester)
Assemblyman FRANCIS J. BLEE
District 2 (Atlantic)

## **SYNOPSIS**

Concerns regulation of certain agreements between casino and casino service industry licensees and provides for phased elimination of tax on casino complementaries.

## CURRENT VERSION OF TEXT

As introduced.



(Sponsorship Updated As Of: 6/22/2004)

1	AN ACT concerning the regulation and taxation of the casino industry,
2	amending P.L.1995, c.18 and P.L.2003, c.116 and amending and
3	supplementing P.L.1977, c.110 (C.5:12-1 et seq.).
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5	BE IT ENACTED by the Senate and General Assembly of the State
6	of New Jersey:
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8	1. (New section) "Annuity jackpot" - A slot machine jackpot

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2. Section 3 of P.L.1995, c.18 (C.5:12-2.2) is amended to read as follows:

payments at specified intervals in the future.

offered by a casino licensee or multi-casino progressive slot machine

system pursuant to which a patron wins the right to receive fixed cash

3. "Annuity jackpot [trust] guarantee"-- A [trust that is formed by one or more casino licensees, financial arrangement established in accordance with the rules [established by] of the commission[,] to assure that all payments that are due to the winner of [a slot machine] an annuity jackpot [that is to be paid in installments at specified intervals in the future] are actually paid when due regardless of the future financial stability of the slot system operator that is responsible for making such payments.

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(cf: P.L. 1995, c.18, s.3)

3. (New section) "Multi-casino progressive slot machine system" "Multi-casino progressive slot machine system"- A slot machine gaming system approved by the commission pursuant to which a common progressive slot machine jackpot is offered on slot machines

that are interconnected in more than one casino hotel facility.

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33 34 4. (New section) "Slot system agreement"

"Slot system agreement" - A written agreement governing the operation and administration of a multi-casino progressive slot machine system that is approved by the commission and executed by the participating casino licensees and any slot system operator.

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5. (New section) "Slot system operator"

"Slot system operator" - Any person designated in a slot system agreement as being responsible for the operation and administration of 40 a multi-casino progressive slot machine system, including a casino licensee, a group of casino licensees acting jointly or a casino service industry licensed pursuant to subsection a. of section 92 of P.L.1977,

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and intended to be omitted in the law.

c.110 (C.5:12-92), or an eligible applicant for such license.

- 3 6. Section 82 of P.L.1977, c.110 (C.5:12-82) is amended to read 4 as follows:
- 5 82. a. No casino shall operate unless all necessary licenses and 6 approvals therefor have been obtained in accordance with law.
  - b. Only the following persons shall be eligible to hold a casino license; and, unless otherwise determined by the commission with the concurrence of the Attorney General which may not be unreasonably withheld in accordance with subsection c. of this section, each of the following persons shall be required to hold a casino license prior to the operation of a casino in the casino hotel with respect to which the casino license has been applied for:
  - (1) Any person who either owns an approved casino hotel or owns or has a contract to purchase or construct a casino hotel which in the judgment of the commission can become an approved casino hotel within 30 months or within such additional time period as the commission may, upon a showing of good cause therefor, establish;
  - (2) Any person who, whether as lessor or lessee, either leases an approved casino hotel or leases or has an agreement to lease a casino hotel which in the judgment of the commission can become an approved casino hotel within 30 months or within such additional time period as the commission may, upon a showing of good cause therefor, establish;
  - (3) Any person who has a written agreement with a casino licensee or with an eligible applicant for a casino license for the complete management of a casino and, if applicable, any authorized games in a casino simulcasting facility; and
  - (4) Any other person who has control over either an approved casino hotel or the land thereunder or the operation of a casino.
  - c. Prior to the operation of a casino and, if applicable, a casino simulcasting facility, every agreement to lease an approved casino hotel or the land thereunder and every agreement for the management of the casino and, if applicable, any authorized games in a casino simulcasting facility, shall be in writing and filed with the commission. No such agreement shall be effective unless expressly approved by the commission. The commission may require that any such agreement include within its terms any provision reasonably necessary to best accomplish the policies of this act. Consistent with the policies of this act:
- 41 (1) The commission, with the concurrence of the Attorney General 42 which may not be unreasonably withheld, may determine that any 43 person who does not have the ability to exercise any significant control 44 over either the approved casino hotel or the operation of the casino 45 contained therein shall not be eligible to hold or required to hold a 46 casino license;

- (2) The commission, with the concurrence of the Attorney General which may not be unreasonably withheld, may determine that any owner, lessor or lessee of an approved casino hotel or the land thereunder who does not own or lease the entire approved casino hotel shall not be eligible to hold or required to hold a casino license;
- (3) The commission shall require that any person or persons eligible to apply for a casino license organize itself or themselves into such form or forms of business association as the commission shall deem necessary or desirable in the circumstances to carry out the policies of this act;
- (4) The commission may issue separate casino licenses to any persons eligible to apply therefor;
- (5) As to agreements to lease an approved casino hotel or the land thereunder, unless it expressly and by formal vote for good cause determines otherwise, the commission shall require that each party thereto hold either a casino license or casino service industry license and that such an agreement be for a durational term exceeding 30 years, concern 100% of the entire approved casino hotel or of the land upon which same is located, and include within its terms a buy-out provision conferring upon the casino licensee-lessee who controls the operation of the approved casino hotel the absolute right to purchase for an expressly set forth fixed sum the entire interest of the lessor or any person associated with the lessor in the approved casino hotel or the land thereunder in the event that said lessor or said person associated with the lessor is found by the commission to be unsuitable to be associated with a casino enterprise;
- (6) The commission shall not permit an agreement for the leasing of an approved casino hotel or the land thereunder to provide for the payment of an interest, percentage or share of money gambled at the casino or derived from casino gaming activity or of revenues or profits of the casino unless the party receiving payment of such interest, percentage or share is a party to the approved lease agreement; unless each party to the lease agreement holds either a casino license or casino service industry license and unless the agreement is for a durational term exceeding 30 years, concerns a significant portion of the entire approved casino hotel or of the land upon which same is located, and includes within its terms a buy-out provision conforming to that described in paragraph (5) above;
- (7) As to agreements for the management of a casino and, if applicable, the authorized games in a casino simulcasting facility, the commission shall require that each party thereto hold a casino license, that the party thereto who is to manage the casino gaming operations own at least 10% of all outstanding equity securities of any casino licensee or of any eligible applicant for a casino license if the said licensee or applicant is a corporation and the ownership of an equivalent interest in any casino licensee or in any eligible applicant for

1 a casino license if same is not a corporation, and that such an 2 agreement be for the complete management of all casino space in the 3 casino hotel and, if applicable, all authorized games in a casino 4 simulcasting facility, provide for the sole and unrestricted power to 5 direct the casino gaming operations of the casino hotel which is the 6 subject of the agreement, and be for such a durational term as to assure reasonable continuity, stability and independence in the 7 8 management of the casino gaming operations, provided that the 9 provisions of this paragraph shall not apply to [agreements relating to 10 the operation of a multi-casino progressive slot machine system a slot 11 system agreement between a group of casino licensees and a casino 12 service industry licensed pursuant to subsection a. of section 92 of 13 P.L.1977, c.110 (C.5:12-92), or an eligible applicant for such license, 14 and that, with regard to such agreements, the casino service industry 15 licensee or applicant may operate and administer the multi-casino 16 progressive slot machine system, including, but not limited to, the 17 operation of a monitor room [and] or the payment of [the] 18 progressive jackpots [from a fund of contributions from participating 19 casino licensees, provided that the consideration charged to the casino 20 licensees for the operation and administration of the monitor room 21 shall not exceed the actual direct costs of operating and administering 22 the monitor room], including annuity jackpots, and further provided 23 that the obligation to pay a progressive jackpot or establish an annuity 24 jackpot guarantee shall be the sole responsibility of the casino licensee 25 or casino service industry licensee or applicant designated in the slot system agreement and that no other party shall be jointly or severally 26 27 <u>liable for the payment or funding of such jackpots or guarantees unless</u> 28 such liability is specifically established in the slot system agreement; 29

(8) The commission may permit an agreement for the management of a casino and, if applicable, the authorized games in a casino simulcasting facility to provide for the payment to the managing party of an interest, percentage or share of money gambled at all authorized games or derived from casino gaming activity or of revenues or profits of casino gaming operations;

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- 35 (9) Notwithstanding any other provision of P.L.1977, c.110 36 (C.5:12-1 et seq.) to the contrary, the commission may permit an 37 agreement between a casino licensee and a casino service industry 38 licensed pursuant to the provisions of subsection a. of section 92 of 39 P.L.1977, c.110 (C.5:12-92) for the conduct of casino simulcasting in 40 a simulcasting facility or for the operation of a multi-casino 41 progressive slot machine system, to provide for the payment to the 42 casino service industry of an interest, percentage or share of the 43 money derived from the casino licensee's share of proceeds from 44 simulcast wagering activity or the operation of a multi-casino progressive slot machine system; and 45
  - (10) As to agreements to lease an approved casino hotel or the

- 1 land thereunder, agreements to jointly own an approved casino hotel
- 2 or the land thereunder and agreements for the management of casino
- 3 gaming operations or for the conduct of casino simulcasting in a
- 4 simulcasting facility, the commission shall require that each party
- 5 thereto, except for a banking or other chartered or licensed lending
- 6 institution or any subsidiary thereof, or any chartered or licensed life
- 7 insurance company or property and casualty insurance company, or the
- 8 State of New Jersey or any political subdivision thereof or any agency
- 9 or instrumentality of the State or any political subdivision thereof,
- shall be jointly and severally liable for all acts, omissions and violations
- of this act by any party thereto regardless of actual knowledge of such
- 12 act, omission or violation and notwithstanding any provision in such
- 13 agreement to the contrary. <u>Notwithstanding the foregoing, nothing in</u>
- this paragraph shall require a casino licensee to be jointly and severally
   liable for any acts, omissions or violations of this act, P.L.1977, c.110
- 16 (C.5:12-1 et seq.), committed by any casino service industry licensee
- or applicant performing as a slot system operator pursuant to a slot
- 18 system agreement.

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- d. No corporation shall be eligible to apply for a casino license unless:
- (1) The corporation shall be incorporated in the State of New Jersey, although such corporation may be a wholly or partially owned subsidiary of a corporation which is organized pursuant to the laws of another state of the United States or of a foreign country;
- (2) The corporation shall maintain an office of the corporation in the casino hotel licensed or to be licensed;
- (3) The corporation shall comply with all the requirements of the laws of the State of New Jersey pertaining to corporations;
- (4) The corporation shall maintain a ledger in the principal office of the corporation in New Jersey which shall at all times reflect the current ownership of every class of security issued by the corporation and shall be available for inspection by the commission or the division and authorized agents of the commission and the division at all reasonable times without notice;
- (5) The corporation shall maintain all operating accounts required by the commission in a bank in New Jersey, except that a casino licensee may establish deposit-only accounts in any jurisdiction in order to obtain payment of any check described in section 101 of P.L.1977, c.110 (C.5:12-101);
- 40 (6) The corporation shall include among the purposes stated in its 41 certificate of incorporation the conduct of casino gaming and provide 42 that the certificate of incorporation includes all provisions required by 43 this act;
- 44 (7) The corporation, if it is not a publicly traded corporation, shall 45 file with the commission such adopted corporate charter provisions as 46 may be necessary to establish the right of prior approval by the

- 1 commission with regard to transfers of securities, shares, and other
- 2 interests in the applicant corporation; and, if it is a publicly traded
- 3 corporation, provide in its corporate charter that any securities of such
- 4 corporation are held subject to the condition that if a holder thereof is
- 5 found to be disqualified by the commission pursuant to the provisions
- 6 of this act, such holder shall dispose of his interest in the corporation;
- 7 provided, however, that, notwithstanding the provisions of
- 8 N.J.S.14A:7-12 and N.J.S.12A:8-101 et seq., nothing herein shall be
- 9 deemed to require that any security of such corporation bear any
- 10 legend to this effect;

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- (8) The corporation, if it is not a publicly traded corporation, shall establish to the satisfaction of the commission that appropriate charter provisions create the absolute right of such non-publicly traded corporations and companies to repurchase at the market price or the purchase price, whichever is the lesser, any security, share or other interest in the corporation in the event that the commission disapproves a transfer in accordance with the provisions of this act;
- (9) Any publicly traded holding, intermediary, or subsidiary company of the corporation, whether the corporation is publicly traded or not, shall contain in its corporate charter the same provisions required under paragraph (7) for a publicly traded corporation to be eligible to apply for a casino license; and
- (10) Any non-publicly traded holding, intermediary or subsidiary company of the corporation, whether the corporation is publicly traded or not, shall establish to the satisfaction of the commission that its charter provisions are the same as those required under paragraphs (7) and (8) for a non-publicly traded corporation to be eligible to apply for a casino license.
- Notwithstanding the foregoing, any corporation or company which had bylaw provisions approved by the commission prior to the effective date of this 1987 amendatory act shall have one year from the effective date of this 1987 amendatory act to adopt appropriate charter provisions in accordance with the requirements of this subsection.
- The provisions of this subsection shall apply with the same force and effect with regard to casino license applicants and casino licensees which have a legal existence that is other than corporate to the extent which is appropriate.
- 38 e. No person shall be issued or be the holder of a casino license if 39 the issuance or the holding results in undue economic concentration in 40 Atlantic City casino operations by that person. The commission shall, 41 after conducting public hearings thereon, promulgate rules and 42 regulations in accordance with the "Administrative Procedure Act," 43 P.L.1968, c.410 (C.52:14B-1 et seq.) defining the criteria the 44 commission will use in determining what constitutes undue economic 45 concentration. For the purpose of this subsection a person shall be considered the holder of a casino license if such license is issued to 46 47 such person or if such license is held by any holding, intermediary or

1 subsidiary company thereof, or by any officer, director, casino key 2 employee or principal employee of such person, or of any holding,

3 intermediary or subsidiary company thereof.

4 (cf: P.L.2003, c.116, s.1)

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6 7. Section 100 of P.L.1977, c.110 (C.5:12-100) is amended to read 7 as follows:

8 100. a. This act shall not be construed to permit any gaming 9 except the conduct of authorized games in a casino room in 10 accordance with this act and the regulations promulgated hereunder 11 and in a simulcasting facility to the extent provided by the "Casino Act," P.L.1992, c.19 12 Simulcasting (C.5:12-191 13 Notwithstanding the foregoing, if the commission approves the game 14 of keno as an authorized game pursuant to section 5 of P.L.1977, 15 c.110 (C.5:12-5), as amended, keno tickets may be sold or redeemed in accordance with commission regulations at any location in a casino 16

hotel approved by the commission for such activity.

b. Gaming equipment shall not be possessed, maintained or exhibited by any person on the premises of a casino hotel except in a casino room, in the simulcasting facility, or in restricted casino areas used for the inspection, repair or storage of such equipment and specifically designated for that purpose by the casino licensee with the approval of the commission. Gaming equipment which supports the conduct of gaming in a casino or simulcasting facility but does not permit or require patron access, such as computers, may be possessed and maintained by a casino licensee in restricted casino areas specifically designated for that purpose by the casino licensee with the approval of the commission. No gaming equipment shall be possessed, maintained, exhibited, brought into or removed from a casino room or simulcasting facility by any person unless such equipment is necessary to the conduct of an authorized game, has permanently affixed, imprinted, impressed or engraved thereon an identification number or symbol authorized by the commission, is under the exclusive control of a casino licensee or his employees, and is brought into or removed from the casino room or simulcasting facility following 24-hour prior notice given to an authorized agent of the commission.

Notwithstanding any other provision of this section, equipment which supports a multi-casino progressive slot system and links and interconnects slot machines of two or more casino licensees but is inaccessible to patrons, such as computers, may, with the approval of the commission, be possessed, maintained and operated by a casino 42 licensee either in a restricted area on the premises of a casino hotel or in a secure facility specifically designed for that purpose off the 44 premises of a casino hotel but within the city limits of the City of Atlantic City.

46 Notwithstanding the foregoing, a person may, with the prior 47 approval of the commission and under such terms and conditions as

may be required by the commission, possess, maintain or exhibit gaming equipment in any other area of the casino hotel; provided such equipment is used for nongaming purposes.

- 4 c. Each casino hotel shall contain a count room and such other 5 secure facilities as may be required by the commission for the counting 6 and storage of cash, coins, tokens and checks received in the conduct 7 of gaming and for the inspection, counting and storage of dice, cards, 8 chips and other representatives of value. All drop boxes and other 9 devices wherein cash, coins, or tokens are deposited at the gaming 10 tables or in slot machines, and all areas wherein such boxes and 11 devices are kept while in use, shall be equipped with two locking 12 devices, one key to which shall be under the exclusive control of the 13 commission and the other under the exclusive control of the casino 14 licensee, and said drop boxes and other devices shall not be brought 15 into or removed from a casino room or simulcasting facility, or locked 16 or unlocked, except at such times, in such places, and according to 17 such procedures as the commission may require.
  - d. All chips used in gaming shall be of such size and uniform color by denomination as the commission shall require by regulation.

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- e. All gaming shall be conducted according to rules promulgated by the commission. All wagers and pay-offs of winning wagers shall be made according to rules promulgated by the commission, which shall establish such limitations as may be necessary to assure the vitality of casino operations and fair odds to patrons. Each slot machine shall have a minimum payout of 83%.
- f. Each casino licensee shall make available in printed form to any patron upon request the complete text of the rules of the commission regarding games and the conduct of gaming, pay-offs of winning wagers, an approximation of the odds of winning for each wager, and such other advice to the player as the commission shall require. Each casino licensee shall prominently post within a casino room and simulcasting facility, as appropriate, according to regulations of the commission such information about gaming rules, pay-offs of winning wagers, the odds of winning for each wager, and such other advice to the player as the commission shall require.
- g. Each gaming table shall be equipped with a sign indicating the permissible minimum and maximum wagers pertaining thereto. It shall be unlawful for a casino licensee to require any wager to be greater than the stated minimum or less than the stated maximum; provided, however, that any wager actually made by a patron and not rejected by a casino licensee prior to the commencement of play shall be treated as a valid wager.
- h. (1) No slot machine shall be used to conduct gaming unless it is identical in all electrical, mechanical and other aspects to a model thereof which has been specifically tested by the division and licensed for use by the commission. The division may, in its discretion, and for the purpose of expediting the approval process, refer testing to any

- testing laboratory with a plenary license as a casino service industry
- 2 pursuant to subsection a. of section 92 of P.L.1977, c.110
- 3 (C.5:12-92). The division shall give priority to the testing of slot
- 4 machines which a casino licensee has certified it will use in its casino
- 5 in this State. The commission shall, by regulation, establish such
- 6 technical standards for licensure of slot machines, including mechanical
- 7 and electrical reliability, security against tampering, the 8 comprehensibility of wagering, and noise and light levels, as it may
- 9 deem necessary to protect the player from fraud or deception and to
- deem necessary to protect the player from fraud of deception and to
- 10 insure the integrity of gaming. The denominations of such machines
- shall be set by the licensee; the licensee shall simultaneously notify the
- 12 commission of the settings.

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- 13 (2) The commission shall, by regulation, determine the permissible 14 number and density of slot machines in a licensed casino so as to:
  - (a) promote optimum security for casino operations;
- 16 (b) avoid deception or frequent distraction to players at gaming 17 tables;
  - (c) promote the comfort of patrons;
- 19 (d) create and maintain a gracious playing environment in the 20 casino; and
  - (e) encourage and preserve competition in casino operations by assuring that a variety of gaming opportunities is offered to the public.
- assuring that a variety of gaming opportunities is offered to the public.
   Any such regulation promulgated by the commission which
- 24 determines the permissible number and density of slot machines in a
- 25 licensed casino shall provide that all casino floor space and all space
- 26 within a casino licensee's casino simulcasting facility shall be included
- 27 in any calculation of the permissible number and density of slot
- 28 machines in a licensed casino.
- i. (Deleted by amendment, P.L.1991, c.182).
- i. (Deleted by amendment, P.L.1991, c.182).
- 31 k. It shall be unlawful for any person to exchange or redeem chips
- 32 for anything whatsoever, except for currency, negotiable personal
- 33 checks, negotiable counter checks, other chips, coupons or
- 34 complimentary vouchers distributed by the casino licensee, or, if
- authorized by regulation of the commission, a valid charge to a credit
- or debit card account. A casino licensee shall, upon the request of any
- person, redeem that licensee's gaming chips surrendered by that person
- 38 in any amount over \$100 with a check drawn upon the licensee's
- 39 account at any banking institution in this State and made payable to
- 40 that person.
- 1. It shall be unlawful for any casino licensee or its agents or
- 42 employees to employ, contract with, or use any shill or barker to
- 43 induce any person to enter a casino or simulcasting facility or play at
- any game or for any purpose whatsoever.
- m. It shall be unlawful for a dealer in any authorized game in which
- 46 cards are dealt to deal cards by hand or other than from a device
- 47 specifically designed for that purpose, unless otherwise permitted by

1 the rules of the commission.

- n. It shall be unlawful for any casino key employee or any person who is required to hold a casino key employee license as a condition of employment or qualification to wager in any casino or simulcasting facility in this State, or any casino employee, other than a junket representative, bartender, waiter, waitress, or other casino employee who, in the judgment of the commission, is not directly involved with the conduct of gaming operations, to wager in a casino or simulcasting facility in the casino hotel in which the employee is employed or in any other casino or simulcasting facility in this State which is owned or operated by the same casino licensee. Any casino employee, other than a junket representative, bartender, waiter, waitress, or other casino employee who, in the judgment of the commission, is not directly involved with the conduct of gaming operations, must wait at least 30 days following the date that the employee either leaves employment with a casino licensee or is terminated from employment with a casino licensee before the employee may gamble in a casino or simulcasting facility in the casino hotel in which the employee was formerly employed or in any other casino or simulcasting facility in this State which is owned or operated by the same casino licensee.
  - o. (1) It shall be unlawful for any casino key employee or boxman, floorman, or any other casino employee who shall serve in a supervisory position to solicit or accept, and for any other casino employee to solicit, any tip or gratuity from any player or patron at the casino hotel or simulcasting facility where he is employed.
  - (2) A dealer may accept tips or gratuities from a patron at the table at which such dealer is conducting play, subject to the provisions of this subsection. All such tips or gratuities shall be immediately deposited in a lockbox reserved for that purpose, accounted for, and placed in a pool for distribution pro rata among the dealers, with the distribution based upon the number of hours each dealer has worked, except that the commission may permit a separate pool to be established for dealers in the game of poker, or may permit tips or gratuities to be retained by individual dealers in the game of poker.
  - p. Any slot system operator that offers an annuity jackpot shall secure the payment of such jackpot by establishing an annuity jackpot guarantee in accordance with the requirements of this act, P.L.1977, c.110 (C.5:12-1 et seq.), and the rules of the commission.

39 (cf: P.L.2002, c.65, s.22)

- 8. Section 101 of P.L.1977, c.110 (C.5:12-101) is amended to read as follows:
- a. Except as otherwise provided in this section, no casino licensee or any person licensed under this act, and no person acting on behalf of or under any arrangement with a casino licensee or other person licensed under this act, shall:
- 47 (1) Cash any check, make any loan, or otherwise provide or allow

to any person any credit or advance of anything of value or which represents value to enable any person to take part in gaming or simulcast wagering activity as a player; or

- (2) Release or discharge any debt, either in whole or in part, or make any loan which represents any losses incurred by any player in gaming or simulcast wagering activity, without maintaining a written record thereof in accordance with the rules of the commission.
- b. No casino licensee or any person licensed under this act, and no person acting on behalf of or under any arrangement with a casino licensee or other person licensed under this act, may accept a check, other than a recognized traveler's check or other cash equivalent from any person to enable such person to take part in gaming or simulcast wagering activity as a player, or may give cash or cash equivalents in exchange for such check unless:
  - (1) The check is made payable to the casino licensee;
  - (2) The check is dated, but not postdated;

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- (3) The check is presented to the cashier or the cashier's representative at a location in the casino approved by the commission and is exchanged for cash or slot tokens which total an amount equal to the amount for which the check is drawn, or the check is presented to the cashier's representative at a gaming table in exchange for chips which total an amount equal to the amount for which the check is drawn; and
- (4) The regulations concerning check cashing procedures are observed by the casino licensee and its employees and agents.

Nothing in this subsection shall be deemed to preclude the establishment of an account by any person with a casino licensee by a deposit of cash, recognized traveler's check or other cash equivalent, or a check which meets the requirements of subsection g. of this section, or to preclude the withdrawal, either in whole or in part, of any amount contained in such account.

32 c. When a casino licensee or other person licensed under this act, 33 or any person acting on behalf of or under any arrangement with a 34 casino licensee or other person licensed under this act, cashes a check in conformity with the requirements of subsection b. of this section, 35 36 the casino licensee shall cause the deposit of such check in a bank for 37 collection or payment, or shall require an attorney or casino key 38 employee with no incompatible functions to present such check to the 39 drawer's bank for payment, within (1) seven calendar days of the date 40 of the transaction for a check in an amount of \$1,000.00 or less; (2) 41 14 calendar days of the date of the transaction for a check in an 42 amount greater than \$1,000.00 but less than or equal to \$5,000.00; or 43 (3) 45 calendar days of the date of the transaction for a check in an 44 amount greater than \$5,000.00. Notwithstanding the foregoing, the 45 drawer of the check may redeem the check by exchanging cash, cash equivalents, chips, or a check which meets the requirements of 46 47 subsection g. of this section in an amount equal to the amount for

- 1 which the check is drawn; or he may redeem the check in part by
- 2 exchanging cash, cash equivalents, chips, or a check which meets the
- requirements of subsection g. of this section and another check which 3
- 4 meets the requirements of subsection b. of this section for the
- difference between the original check and the cash, cash equivalents, 5
- 6 chips, or check tendered; or he may issue one check which meets the
- 7 requirements of subsection b. of this section in an amount sufficient to
- 8 redeem two or more checks drawn to the order of the casino licensee.
- 9 If there has been a partial redemption or a consolidation in conformity
- 10 with the provisions of this subsection, the newly issued check shall be
- 11 delivered to a bank for collection or payment or presented to the
- 12 drawer's bank for payment by an attorney or casino key employee with
- 13 no incompatible functions within the period herein specified. No casino
- 14 licensee or any person licensed under this act, and no person acting on
- 15 behalf of or under any arrangement with a casino licensee or other
- person licensed under this act, shall accept any check or series of 16
- checks in redemption or consolidation of another check or checks in 17
- 18 accordance with this subsection for the purpose of avoiding or
- 19 delaying the deposit of a check in a bank for collection or payment or
- 20 the presentment of the check to the drawer's bank within the time
- 21 period prescribed by this subsection.
- 22 In computing a time period prescribed by this subsection, the last 23 day of the period shall be included unless it is a Saturday, Sunday, or a State or federal holiday, in which event the time period shall run until 24
- 25 the next business day.
- 26 d. No casino licensee or any other person licensed under this act, 27
- or any other person acting on behalf of or under any arrangement with a casino licensee or other person licensed under this act, shall transfer, 28
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- convey, or give, with or without consideration, a check cashed in
- 30 conformity with the requirements of this section to any person other
- 31 than:

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- 32 (1) The drawer of the check upon redemption or consolidation in
- accordance with subsection c. of this section; 33
  - (2) A bank for collection or payment of the check;
- A purchaser of the casino license as approved by the 35 36 commission; or
  - (4) An attorney or casino key employee with no incompatible functions for presentment to the drawer's bank.
- 39 The limitation on transferability of checks imposed herein shall 40 apply to checks returned by any bank to the casino licensee without
- 42 e. No person other than one licensed as a casino key employee or
- 43 as a casino employee may engage in efforts to collect upon checks that
- 44 have been returned by banks without full and final payment, except
- 45 that an attorney-at-law representing a casino licensee may bring action
- for such collection. 46

full and final payment.

47 f. Notwithstanding the provisions of any law to the contrary,

- checks cashed in conformity with the requirements of this act shall be
- 2 valid instruments, enforceable at law in the courts of this State. Any
- 3 check cashed, transferred, conveyed or given in violation of this act
- 4 shall be invalid and unenforceable for the purposes of collection but
- 5 shall be included in the calculation of gross revenue pursuant to
- 6 section 24 of P.L.1977, c.110 (C.5:12-24).

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- g. Notwithstanding the provisions of subsection b. of this section to the contrary, a casino licensee may accept a check from a person to enable the person to take part in gaming or simulcast wagering activity as a player, may give cash or cash equivalents in exchange for such a check, or may accept a check in redemption or partial redemption of a check issued in accordance with subsection b., provided that:
- (1) (a) The check is drawn by a casino licensee pursuant to the provisions of subsection k. of section 100 of P.L.1977, c.110 (C.5:12-100) or upon a withdrawal of funds from an account established in accordance with the provisions of subsection b. of this section or is drawn by a casino licensee as payment for winnings from an authorized game or simulcast wagers;
- (b) The check is issued by a banking institution which is chartered in a country other than the United States on its account at a federally chartered or state-chartered bank and is made payable to "cash," "bearer," a casino licensee, or the person presenting the check;
- (c) The check is issued by a banking institution which is chartered in the United States on its account at another federally chartered or state-chartered bank and is made payable to "cash," "bearer," a casino licensee, or the person presenting the check;
- (d) The check is issued by [an annuity jackpot trust] a slot system operator or pursuant to an annuity jackpot guarantee as payment for winnings from [an annuity] a multi-casino progressive slot machine system jackpot; or
- (e) The check is issued by an affiliate of a casino licensee that holds a gaming license in any jurisdiction;
- (2) The check is identifiable in a manner approved by the commission as a check issued for a purpose listed in paragraph (1) of this subsection;
  - (3) The check is dated, but not postdated;
- 37 (4) The check is presented to the cashier or the cashier's 38 representative by the original payee and its validity is verified by the 39 drawer in the case of a check drawn pursuant to subparagraph (a) of 40 paragraph (1) of this subsection, or the check is verified in accordance 41 with regulations promulgated by the commission in the case of a check 42 issued pursuant to subparagraph (b), (c), (d) or (e) of paragraph (1) of 43 this subsection; and
  - (5) The regulations concerning check cashing procedures are observed by the casino licensee and its employees and agents.
- No casino licensee shall issue a check for the purpose of making a loan or otherwise providing or allowing any advance or credit to a

person to enable the person to take part in gaming or simulcast wagering activity as a player.

- 3 h. Notwithstanding the provisions of subsection b. and subsection 4 c. of this section to the contrary, a casino licensee may, at a location 5 outside the casino, accept a personal check or checks from a person 6 for up to \$5,000 in exchange for cash or cash equivalents, and may, at 7 such locations within the casino or casino simulcasting facility as may 8 be permitted by the commission, accept a personal check or checks for 9 up to \$5,000 in exchange for cash, cash equivalents, tokens, chips, or 10 plaques to enable the person to take part in gaming or simulcast 11 wagering activity as a player, provided that:
- 12 (a) The check is drawn on the patron's bank or brokerage cash 13 management account;
  - (b) The check is for a specific amount;

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- (c) The check is made payable to the casino licensee;
- (d) The check is dated but not post-dated;
- (e) The patron's identity is established by examination of one of the following: valid credit card, driver's license, passport, or other form of identification credential which contains, at a minimum, the patron's signature;
- (f) The check is restrictively endorsed "For Deposit Only" to the casino licensee's bank account and deposited on the next banking day following the date of the transaction;
- (g) The total amount of personal checks accepted by any one licensee pursuant to this subsection that are outstanding at any time, including the current check being submitted, does not exceed \$5,000;
- (h) The casino licensee has an approved system of internal controls in place that will enable it to determine the amount of outstanding personal checks received from any patron pursuant to this subsection at any given point in time; and
- (i) The casino licensee maintains a record of each such transaction in accordance with regulations established by the commission.
- i. Checks cashed pursuant to the provisions of subsection h. of this section which are subsequently uncollectible may not be deducted from the total of all sums received in calculating gross revenue pursuant to section 24 of P.L.1977, c.110 (C.5:12-24).
- 37 j. A person may request the commission to put that person's name 38 on a list of persons to whom the extension of credit by a casino as 39 provided in this section would be prohibited by submitting to the 40 commission the person's name, address, and date of birth. The person does not need to provide a reason for this request. The commission 41 42 shall provide this list to the credit department of each casino; neither 43 the commission nor the credit department of a casino shall divulge the 44 names on this list to any person or entity other than those provided for 45 in this subsection. If such a person wishes to have that person's name removed from the list, the person shall submit this request to the 46 commission, which shall so inform the credit departments of casinos 47

1 no later than three days after the submission of the request.

- [k. Notwithstanding the provisions of paragraph (4) of subsection b. of this section to the contrary, a casino licensee may, prior to the completion of the verifications that are otherwise required by the rules of the commission for a casino licensee to issue credit, accept a check from a person to enable such person to take part in gaming or simulcast wagering as a player, or may give cash or cash equivalents in exchange for such check, provided that:
  - (1) the casino licensee records in the credit file of the person:
  - (a) the efforts that were made to complete the required verifications and the reasons why the verifications could not be completed; and
  - (b) a description of the criteria that were relied upon in determining to issue credit to the person prior to the completion of the required verifications;
    - (2) the check otherwise complies with the requirements of subsection b. of this section and is processed by the casino licensee in accordance with all other provisions of this section and the regulations of the commission; and
- 20 (3) any check accepted by a casino licensee pursuant to the provisions of this subsection:
- 22 (a) is clearly marked as such in a manner approved by the 23 commission; and
  - (b) may not be deducted from the total of all sums received in calculating gross revenue pursuant to section 24 of P.L.1977, c.110 (C.5:12-24), even if such check should subsequently prove uncollectible or the casino licensee completes all of the required verifications prior to its deposit or presentment.]

29 (P.L.2002, c.65, s.23)

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- 31 9. Section 3 of P.L.2003, c.116 (C.5:12-148.1) is amended to read 32 as follows:
- 33 3. a. There is imposed on each casino licensee a tax on the value 34 of rooms, food, beverages, or entertainment provided at no cost or at 35 a reduced price, as required to be reported to the Casino Control 36 Commission pursuant to section 102 of P.L.1977, c.110 (C.5:12-102), 37 which tax shall be computed as follows:
  - (1) if rooms, food, beverages or entertainment are provided at no cost, the tax shall be at a rate of 4.25% on the value of rooms, food, beverages and entertainment;
- 41 (2) if rooms, food, beverages or entertainment are provided at 42 reduced cost, the tax shall be at a rate of 4.25% on the value, which 43 taxable value shall be reduced by any consideration paid by the person 44 to whom the rooms, food, beverages or entertainment are provided; 45 provided however, that the imposition of the excise tax as provided in 46 this section is in addition to any tax due under the "Sales and Use Tax 47 Act," P.L.1966, c.30 (C.54:32B-1 et seq.), on the receipts from the

- sale of food and beverages, or from amounts paid as a charge for entertainment, or the rents for occupancy of hotel rooms, at reduced cost;
- 4 (3) no excise tax shall be imposed on the value of any service or 5 property upon which a sales or use tax has been paid by a casino 6 licensee;
- (4) for the purpose of computing the tax, the value of a room 7 8 complimentary shall be \$67, provided that the commission shall review 9 the room value within 90 days of the effective date of this act, and 10 shall adjust the statutory room value to a rate that, along with the tax 11 imposed pursuant to this section on food, beverages and 12 entertainment, is sufficient to generate \$26 million in State fiscal year 13 2004, and the commission's review and adjustment shall take into 14 account tax paid under this section by a casino licensee commencing 15 operations in calendar year 2003 in determining whether the adjusted statutory room value would generate \$26 million in State fiscal year 16 17 2004, and in addition, the commission shall establish an inflation factor for the room value and the amount raised in [each] State fiscal [year] 18 19 years 2005 and 2006 by the tax imposed pursuant to this section;
  - (5) for the purpose of computing the tax, the value of food, beverages and entertainment complementaries shall be determined pursuant to section 2 of P.L.1983, c.41 (C.5:12-14a), provided that the value of a beverage complimentary served in a casino room shall be the cost to the casino licensee of providing the beverage; and

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- (6) for each casino licensee, the amount of tax imposed <u>in State fiscal years 2004, 2005 and 2006</u> by this section shall not be less than the tax that the licensee would have paid if the tax had been in effect for calendar year 2002.
- (7) Notwithstanding the forgoing, the rate of the tax imposed
  pursuant to this section shall be 3.25% in State fiscal year 2007,
  2.25% in State fiscal year 2008, and 1.25% in State fiscal year 2009,
  and the tax shall expire on June 30, 2009.
  - b. Each casino licensee shall file a return, on a form as prescribed by the Director of the Division of Taxation in the Department of the Treasury, and pay the amount of tax due pursuant to this section in the manner and at a frequency as the Director of the Division of Taxation prescribes, but no more frequently than monthly. In prescribing the periods to be covered by the return or intervals or classifications for payment of tax liability, the Director of the Division of Taxation may take into account the dollar volume of tax involved, as well as the need for ensuring the prompt and orderly collection of the tax imposed.
- c. The Director of the Division of Taxation in the Department of the Treasury shall collect and administer the tax imposed pursuant to this section. In carrying out the provisions of this section, the Director of the Division of Taxation shall have all of the powers and authority granted in P.L.1966, c.30 (C.54:32B-1 et seq.). The Director of the

- Division of Taxation shall determine and certify to the State Treasurer on at least a quarterly basis the amount of tax collected pursuant to this section. The Director of the Division of Taxation may promulgate such rules and regulations as the director determines are necessary to
- 5 effectuate the provisions of this act.
- d. The tax imposed by this section shall be governed in all respects by the provisions of the "State Uniform Tax Procedure Law," R.S.54:48-1 et seq, except only to the extent that a specific provision of this section may be in conflict therewith.
  - e. The tax imposed by this section, and any interest or penalties collected by the Director of the Division of Taxation relating to that tax, shall be deposited into the Casino Revenue Fund established pursuant to section 145 of P.L.1977, c.110 (C.5:12-145).

14 (cf: P.L.2003, c.116, s.3)

10. This act shall take effect immediately.

#### **STATEMENT**

This bill provides for the phased elimination of the 4.25% tax imposed on casino complementaries and makes other changes to the Casino Control Act concerning agreements between casino licensees and gaming-related casino service industry licensees with regard to the operation and administration of multi-casino progressive slot machines and the payment of the jackpots, including annuity jackpots. The bill also eliminates a provision that allows casino licensees to accept checks from patrons, in certain circumstances, without performing certain verifications.

Regarding the phased elimination of the casino complementaries tax, the bill provides the tax rate will 3.25% in FY 2007, 2.25% in FY 2008, 1.25% in FY 2009, and will expire on June 30, 2009.

Regarding the multi-casino progressive slot machine agreements, under current law, casino licensees provide for the operation and administration of multi-casino progressive slot machines and payment of jackpots through the establishment of a trust. In the case of annuity jackpots, in particular, by way of the trust the casino licensees ensure the future annuity payments regardless of the casino licensees' financial condition. Before the enactment of P.L.2003, c.116 in June 2003, only the casino licensees could provide for the payment of these jackpots and the operation and administration of multi-casino progressive slot machines, whether by trust or some other arrangement. P.L.2003, c.116 provided in part that a gaming-related casino service industry licensee could fulfill this role pursuant to an agreement with the casino licensees.

However, notwithstanding such an agreement between the casino licensees and the casino service industry licensee, current law provides

#### A3120 VAN DREW, ROBERTS

- 1 that the casino licensees would be jointly and severally liable for all
- 2 acts, omissions and violations of the Casino Control Act committed by
- 3 the casino service industry licensee in its role as the operator and
- 4 administrator of the multi-casino progressive slot machines and the
- 5 entity responsible for making the jackpot payments. The liability issue
- 6 has prevented the casino licensees and a casino service industry
- 7 licensee from reaching an agreement regarding multi-casino
- 8 progressive slot machines.
- 9 This bill clarifies the scope of an agreement between a casino
- 10 licensee and a casino service industry licensee with regard to a multi-
- 11 casino progressive slot machine system, and provides that with regard
- 12 to such agreements, casino licensees are not jointly and severally liable
- 13 for the actions, omissions and violations of the casino service industry
- 14 licensee.

#### ASSEMBLY BUDGET COMMITTEE

#### STATEMENT TO

#### ASSEMBLY, No. 3120

with Assembly committee amendments

### STATE OF NEW JERSEY

**DATED: JUNE 23, 2004** 

The Assembly Budget Committee reports favorably and with committee amendments Assembly Bill No. 3120.

This bill, as amended by the committee, provides for the phased elimination of the 4.25% tax imposed on casino complimentaries tax; transfers responsibility for administering the complementaries tax, the casino adjusted net income tax, the multi-casino progressive slot machine tax, the casino parking fee and the \$3 casino hotel occupancy fee from the Division of Taxation to the Casino Control Commission; and eliminates a provision that allows casino licensees to accept checks from patrons, in certain circumstances, without performing certain verifications.

Regarding the phased elimination of the casino complementaries tax, the amended bill requires the tax to generate \$26 million annually in State fiscal years 2004 through 2006, \$19.5 million in State fiscal year 2007, \$13 million in State fiscal year 2008, and \$6.5 million in State fiscal year 2009. The tax would expire on June 30, 2009. In any year in which the amount of tax collected, given the progressively reduced rates set in the bill, is more or less than the amount required to be collected, the difference will be rebated or assessed, as appropriate, to the casinos.

#### FISCAL IMPACT:

The bill, as amended, eliminates by June 30, 2009 the tax imposed on casino complimentaries. Under current law, that tax is estimated to generate \$26 million for deposit into the Casino Revenue Fund in State fiscal year 2004, and features an inflation factor in order to generate larger amounts in subsequent fiscal years.

#### **COMMITTEE AMENDMENTS:**

The committee amendments deleted provisions that concerned agreements between casino licensees and gaming-related casino service industry licensees with regard to the operation and administration of multi-casino progressive slot machines and the payment of the jackpots, including annuity jackpots.

The other provisions of the amendments:

transfer responsibility for administering the complimentaries tax, the casino adjusted net income tax, the multi-casino progressive slot machine tax, the casino parking fee and the \$3 casino hotel occupancy fee from the Division of Taxation to the Casino Control Commission;

provide for the phased elimination of the casino complimentaries tax by requiring the tax to generate \$26 million annually in State fiscal years 2004 through 2006, \$19.5 million in State fiscal year 2007, \$13 million in State fiscal year 2008, and \$6.5 million in State fiscal year 2009;

require the complimentaries tax to expire on June 30, 2009; and, require rebates or assessments to be made in those years in which the amount of such tax collected, given the rates set in the bill, is more or less than the amount required to be collected.

### **SENATE, No. 1661**

# STATE OF NEW JERSEY

### 211th LEGISLATURE

INTRODUCED JUNE 7, 2004

Sponsored by: Senator RICHARD J. CODEY District 27 (Essex) Senator WILLIAM L. GORMLEY District 2 (Atlantic)

#### **SYNOPSIS**

Concerns regulation of certain agreements between casino and casino service industry licensees and provides for phased elimination of tax on casino complementaries.

#### **CURRENT VERSION OF TEXT**

As introduced.



1	AN ACT concerning the regulation and taxation of the casino industry,
2	amending P.L.1995, c.18 and P.L.2003, c.116 and amending and
3	supplementing P.L.1977, c.110 (C.5:12-1 et seq.).
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5	Be It Enacted by the Senate and General Assembly of the State
6	of New Jersey:
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8	1. (New section) "Annuity jackpot" - A slot machine jackpot
9	offered by a casino licensee or multi-casino progressive slot machine
10	system pursuant to which a patron wins the right to receive fixed cash
11	payments at specified intervals in the future.
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13	2. Section 3 of P.L.1995, c.18 (C.5:12-2.2) is amended to read as
14	follows:
15	3. "Annuity jackpot [trust] guarantee" A [trust that is formed by
16	one or more casino licensees,] financial arrangement established in
17	accordance with the rules [established by] of the commission[,] to
18	assure that all payments that are due to the winner of [a slot machine]
19	an annuity jackpot [that is to be paid in installments at specified
20	intervals in the future] are actually paid when due regardless of the
21	future financial stability of the slot system operator that is responsible
22	for making such payments.
23	(cf: P.L. 1995, c.18, s.3)
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25	3. (New section) "Multi-casino progressive slot machine system"
26	"Multi-casino progressive slot machine system"- A slot machine
27	gaming system approved by the commission pursuant to which a
28	common progressive slot machine jackpot is offered on slot machines
29	that are interconnected in more than one casino hotel facility.
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31	4. (New section) "Slot system agreement"
32	"Slot system agreement" - A written agreement governing the
33	operation and administration of a multi-casino progressive slot
34	machine system that is approved by the commission and executed by

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5. (New section) "Slot system operator"

"Slot system operator" - Any person designated in a slot system agreement as being responsible for the operation and administration of a multi-casino progressive slot machine system, including a casino licensee, a group of casino licensees acting jointly or a casino service industry licensed pursuant to subsection a. of section 92 of P.L.1977,

the participating casino licensees and any slot system operator.

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

c.110 (C.5:12-92), or an eligible applicant for such license.

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- 3 6. Section 82 of P.L.1977, c.110 (C.5:12-82) is amended to read as follows:
- 5 82. a. No casino shall operate unless all necessary licenses and 6 approvals therefor have been obtained in accordance with law.
  - b. Only the following persons shall be eligible to hold a casino license; and, unless otherwise determined by the commission with the concurrence of the Attorney General which may not be unreasonably withheld in accordance with subsection c. of this section, each of the following persons shall be required to hold a casino license prior to the operation of a casino in the casino hotel with respect to which the casino license has been applied for:
  - (1) Any person who either owns an approved casino hotel or owns or has a contract to purchase or construct a casino hotel which in the judgment of the commission can become an approved casino hotel within 30 months or within such additional time period as the commission may, upon a showing of good cause therefor, establish;
  - (2) Any person who, whether as lessor or lessee, either leases an approved casino hotel or leases or has an agreement to lease a casino hotel which in the judgment of the commission can become an approved casino hotel within 30 months or within such additional time period as the commission may, upon a showing of good cause therefor, establish;
  - (3) Any person who has a written agreement with a casino licensee or with an eligible applicant for a casino license for the complete management of a casino and, if applicable, any authorized games in a casino simulcasting facility; and
  - (4) Any other person who has control over either an approved casino hotel or the land thereunder or the operation of a casino.
  - c. Prior to the operation of a casino and, if applicable, a casino simulcasting facility, every agreement to lease an approved casino hotel or the land thereunder and every agreement for the management of the casino and, if applicable, any authorized games in a casino simulcasting facility, shall be in writing and filed with the commission. No such agreement shall be effective unless expressly approved by the commission. The commission may require that any such agreement include within its terms any provision reasonably necessary to best accomplish the policies of this act. Consistent with the policies of this act:
  - (1) The commission, with the concurrence of the Attorney General which may not be unreasonably withheld, may determine that any person who does not have the ability to exercise any significant control over either the approved casino hotel or the operation of the casino contained therein shall not be eligible to hold or required to hold a casino license;

- (2) The commission, with the concurrence of the Attorney General which may not be unreasonably withheld, may determine that any owner, lessor or lessee of an approved casino hotel or the land thereunder who does not own or lease the entire approved casino hotel shall not be eligible to hold or required to hold a casino license;
- (3) The commission shall require that any person or persons eligible to apply for a casino license organize itself or themselves into such form or forms of business association as the commission shall deem necessary or desirable in the circumstances to carry out the policies of this act;
- (4) The commission may issue separate casino licenses to any persons eligible to apply therefor;
- (5) As to agreements to lease an approved casino hotel or the land thereunder, unless it expressly and by formal vote for good cause determines otherwise, the commission shall require that each party thereto hold either a casino license or casino service industry license and that such an agreement be for a durational term exceeding 30 years, concern 100% of the entire approved casino hotel or of the land upon which same is located, and include within its terms a buy-out provision conferring upon the casino licensee-lessee who controls the operation of the approved casino hotel the absolute right to purchase for an expressly set forth fixed sum the entire interest of the lessor or any person associated with the lessor in the approved casino hotel or the land thereunder in the event that said lessor or said person associated with the lessor is found by the commission to be unsuitable to be associated with a casino enterprise;
- (6) The commission shall not permit an agreement for the leasing of an approved casino hotel or the land thereunder to provide for the payment of an interest, percentage or share of money gambled at the casino or derived from casino gaming activity or of revenues or profits of the casino unless the party receiving payment of such interest, percentage or share is a party to the approved lease agreement; unless each party to the lease agreement holds either a casino license or casino service industry license and unless the agreement is for a durational term exceeding 30 years, concerns a significant portion of the entire approved casino hotel or of the land upon which same is located, and includes within its terms a buy-out provision conforming to that described in paragraph (5) above;
- (7) As to agreements for the management of a casino and, if applicable, the authorized games in a casino simulcasting facility, the commission shall require that each party thereto hold a casino license, that the party thereto who is to manage the casino gaming operations own at least 10% of all outstanding equity securities of any casino licensee or of any eligible applicant for a casino license if the said licensee or applicant is a corporation and the ownership of an equivalent interest in any casino licensee or in any eligible applicant for

1 a casino license if same is not a corporation, and that such an 2 agreement be for the complete management of all casino space in the 3 casino hotel and, if applicable, all authorized games in a casino 4 simulcasting facility, provide for the sole and unrestricted power to 5 direct the casino gaming operations of the casino hotel which is the 6 subject of the agreement, and be for such a durational term as to 7 assure reasonable continuity, stability and independence in the 8 management of the casino gaming operations, provided that the 9 provisions of this paragraph shall not apply to [agreements relating to 10 the operation of a multi-casino progressive slot machine system a slot 11 system agreement between a group of casino licensees and a casino 12 service industry licensed pursuant to subsection a. of section 92 of 13 P.L.1977, c.110 (C.5:12-92), or an eligible applicant for such license, 14 and that, with regard to such agreements, the casino service industry 15 licensee or applicant may operate and administer the multi-casino 16 progressive slot machine system, including, but not limited to, the 17 operation of a monitor room [and] or the payment of [the] 18 progressive jackpots [from a fund of contributions from participating 19 casino licensees, provided that the consideration charged to the casino 20 licensees for the operation and administration of the monitor room 21 shall not exceed the actual direct costs of operating and administering 22 the monitor room], including annuity jackpots, and further provided 23 that the obligation to pay a progressive jackpot or establish an annuity 24 jackpot guarantee shall be the sole responsibility of the casino licensee 25 or casino service industry licensee or applicant designated in the slot system agreement and that no other party shall be jointly or severally 26 27 <u>liable</u> for the payment or funding of such jackpots or guarantees unless 28 such liability is specifically established in the slot system agreement; 29

(8) The commission may permit an agreement for the management of a casino and, if applicable, the authorized games in a casino simulcasting facility to provide for the payment to the managing party of an interest, percentage or share of money gambled at all authorized games or derived from casino gaming activity or of revenues or profits of casino gaming operations;

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- 35 (9) Notwithstanding any other provision of P.L.1977, c.110 36 (C.5:12-1 et seq.) to the contrary, the commission may permit an 37 agreement between a casino licensee and a casino service industry 38 licensed pursuant to the provisions of subsection a. of section 92 of 39 P.L.1977, c.110 (C.5:12-92) for the conduct of casino simulcasting in 40 a simulcasting facility or for the operation of a multi-casino 41 progressive slot machine system, to provide for the payment to the 42 casino service industry of an interest, percentage or share of the 43 money derived from the casino licensee's share of proceeds from 44 simulcast wagering activity or the operation of a multi-casino progressive slot machine system; and 45
  - (10) As to agreements to lease an approved casino hotel or the

- 1 land thereunder, agreements to jointly own an approved casino hotel
- 2 or the land thereunder and agreements for the management of casino
- 3 gaming operations or for the conduct of casino simulcasting in a
- 4 simulcasting facility, the commission shall require that each party
- 5 thereto, except for a banking or other chartered or licensed lending
- 6 institution or any subsidiary thereof, or any chartered or licensed life
- 7 insurance company or property and casualty insurance company, or the
- 8 State of New Jersey or any political subdivision thereof or any agency
- 9 or instrumentality of the State or any political subdivision thereof,
- 10 shall be jointly and severally liable for all acts, omissions and violations
- of this act by any party thereto regardless of actual knowledge of such
- 12 act, omission or violation and notwithstanding any provision in such
- 13 agreement to the contrary. <u>Notwithstanding the foregoing, nothing in</u>
- 14 <u>this paragraph shall require a casino licensee to be jointly and severally</u>
- 15 <u>liable for any acts, omissions or violations of this act, P.L.1977, c.110</u>
- 16 (C.5:12-1 et seq.), committed by any casino service industry licensee
- or applicant performing as a slot system operator pursuant to a slot
- 18 system agreement.

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- d. No corporation shall be eligible to apply for a casino license unless:
- (1) The corporation shall be incorporated in the State of New Jersey, although such corporation may be a wholly or partially owned subsidiary of a corporation which is organized pursuant to the laws of another state of the United States or of a foreign country;
- (2) The corporation shall maintain an office of the corporation in the casino hotel licensed or to be licensed;
- (3) The corporation shall comply with all the requirements of the laws of the State of New Jersey pertaining to corporations;
- (4) The corporation shall maintain a ledger in the principal office of the corporation in New Jersey which shall at all times reflect the current ownership of every class of security issued by the corporation and shall be available for inspection by the commission or the division and authorized agents of the commission and the division at all reasonable times without notice;
- (5) The corporation shall maintain all operating accounts required by the commission in a bank in New Jersey, except that a casino licensee may establish deposit-only accounts in any jurisdiction in order to obtain payment of any check described in section 101 of P.L.1977, c.110 (C.5:12-101);
- 40 (6) The corporation shall include among the purposes stated in its 41 certificate of incorporation the conduct of casino gaming and provide 42 that the certificate of incorporation includes all provisions required by 43 this act;
- 44 (7) The corporation, if it is not a publicly traded corporation, shall 45 file with the commission such adopted corporate charter provisions as 46 may be necessary to establish the right of prior approval by the

- 1 commission with regard to transfers of securities, shares, and other
- 2 interests in the applicant corporation; and, if it is a publicly traded
- 3 corporation, provide in its corporate charter that any securities of such
- 4 corporation are held subject to the condition that if a holder thereof is
- 5 found to be disqualified by the commission pursuant to the provisions
- 6 of this act, such holder shall dispose of his interest in the corporation;
- 7 provided, however, that, notwithstanding the provisions of
- 8 N.J.S.14A:7-12 and N.J.S.12A:8-101 et seq., nothing herein shall be
- 9 deemed to require that any security of such corporation bear any
- 10 legend to this effect;

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- (8) The corporation, if it is not a publicly traded corporation, shall establish to the satisfaction of the commission that appropriate charter provisions create the absolute right of such non-publicly traded corporations and companies to repurchase at the market price or the purchase price, whichever is the lesser, any security, share or other interest in the corporation in the event that the commission disapproves a transfer in accordance with the provisions of this act;
- (9) Any publicly traded holding, intermediary, or subsidiary company of the corporation, whether the corporation is publicly traded or not, shall contain in its corporate charter the same provisions required under paragraph (7) for a publicly traded corporation to be eligible to apply for a casino license; and
- (10) Any non-publicly traded holding, intermediary or subsidiary company of the corporation, whether the corporation is publicly traded or not, shall establish to the satisfaction of the commission that its charter provisions are the same as those required under paragraphs (7) and (8) for a non-publicly traded corporation to be eligible to apply for a casino license.
- Notwithstanding the foregoing, any corporation or company which had bylaw provisions approved by the commission prior to the effective date of this 1987 amendatory act shall have one year from the effective date of this 1987 amendatory act to adopt appropriate charter provisions in accordance with the requirements of this subsection.
- The provisions of this subsection shall apply with the same force and effect with regard to casino license applicants and casino licensees which have a legal existence that is other than corporate to the extent which is appropriate.
- 38 e. No person shall be issued or be the holder of a casino license if 39 the issuance or the holding results in undue economic concentration in 40 Atlantic City casino operations by that person. The commission shall, 41 after conducting public hearings thereon, promulgate rules and 42 regulations in accordance with the "Administrative Procedure Act," 43 P.L.1968, c.410 (C.52:14B-1 et seq.) defining the criteria the 44 commission will use in determining what constitutes undue economic 45 concentration. For the purpose of this subsection a person shall be considered the holder of a casino license if such license is issued to 46

1 such person or if such license is held by any holding, intermediary or

2 subsidiary company thereof, or by any officer, director, casino key

3 employee or principal employee of such person, or of any holding,

intermediary or subsidiary company thereof.

5 (cf: P.L.2003, c.116, s.1)

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7. Section 100 of P.L.1977, c.110 (C.5:12-100) is amended to read 8 as follows:

9 100. a. This act shall not be construed to permit any gaming 10 except the conduct of authorized games in a casino room in 11 accordance with this act and the regulations promulgated hereunder and in a simulcasting facility to the extent provided by the "Casino 12 13 Simulcasting Act," P.L.1992, c.19 (C.5:12-191 14 Notwithstanding the foregoing, if the commission approves the game 15 of keno as an authorized game pursuant to section 5 of P.L.1977, c.110 (C.5:12-5), as amended, keno tickets may be sold or redeemed 16 in accordance with commission regulations at any location in a casino 17 18 hotel approved by the commission for such activity.

b. Gaming equipment shall not be possessed, maintained or exhibited by any person on the premises of a casino hotel except in a casino room, in the simulcasting facility, or in restricted casino areas used for the inspection, repair or storage of such equipment and specifically designated for that purpose by the casino licensee with the approval of the commission. Gaming equipment which supports the conduct of gaming in a casino or simulcasting facility but does not permit or require patron access, such as computers, may be possessed and maintained by a casino licensee in restricted casino areas specifically designated for that purpose by the casino licensee with the approval of the commission. No gaming equipment shall be possessed, maintained, exhibited, brought into or removed from a casino room or simulcasting facility by any person unless such equipment is necessary to the conduct of an authorized game, has permanently affixed, imprinted, impressed or engraved thereon an identification number or symbol authorized by the commission, is under the exclusive control of a casino licensee or his employees, and is brought into or removed from the casino room or simulcasting facility following 24-hour prior notice given to an authorized agent of the commission.

Notwithstanding any other provision of this section, equipment which supports a multi-casino progressive slot system and links and interconnects slot machines of two or more casino licensees but is inaccessible to patrons, such as computers, may, with the approval of the commission, be possessed, maintained and operated by a casino licensee either in a restricted area on the premises of a casino hotel or in a secure facility specifically designed for that purpose off the premises of a casino hotel but within the city limits of the City of Atlantic City.

Notwithstanding the foregoing, a person may, with the prior approval of the commission and under such terms and conditions as may be required by the commission, possess, maintain or exhibit gaming equipment in any other area of the casino hotel; provided such equipment is used for nongaming purposes.

- c. Each casino hotel shall contain a count room and such other secure facilities as may be required by the commission for the counting and storage of cash, coins, tokens and checks received in the conduct of gaming and for the inspection, counting and storage of dice, cards, chips and other representatives of value. All drop boxes and other devices wherein cash, coins, or tokens are deposited at the gaming tables or in slot machines, and all areas wherein such boxes and devices are kept while in use, shall be equipped with two locking devices, one key to which shall be under the exclusive control of the commission and the other under the exclusive control of the casino licensee, and said drop boxes and other devices shall not be brought into or removed from a casino room or simulcasting facility, or locked or unlocked, except at such times, in such places, and according to such procedures as the commission may require.
  - d. All chips used in gaming shall be of such size and uniform color by denomination as the commission shall require by regulation.
  - e. All gaming shall be conducted according to rules promulgated by the commission. All wagers and pay-offs of winning wagers shall be made according to rules promulgated by the commission, which shall establish such limitations as may be necessary to assure the vitality of casino operations and fair odds to patrons. Each slot machine shall have a minimum payout of 83%.
  - f. Each casino licensee shall make available in printed form to any patron upon request the complete text of the rules of the commission regarding games and the conduct of gaming, pay-offs of winning wagers, an approximation of the odds of winning for each wager, and such other advice to the player as the commission shall require. Each casino licensee shall prominently post within a casino room and simulcasting facility, as appropriate, according to regulations of the commission such information about gaming rules, pay-offs of winning wagers, the odds of winning for each wager, and such other advice to the player as the commission shall require.
  - g. Each gaming table shall be equipped with a sign indicating the permissible minimum and maximum wagers pertaining thereto. It shall be unlawful for a casino licensee to require any wager to be greater than the stated minimum or less than the stated maximum; provided, however, that any wager actually made by a patron and not rejected by a casino licensee prior to the commencement of play shall be treated as a valid wager.
- h. (1) No slot machine shall be used to conduct gaming unless it is identical in all electrical, mechanical and other aspects to a model

- 1 thereof which has been specifically tested by the division and licensed
- 2 for use by the commission. The division may, in its discretion, and for
- 3 the purpose of expediting the approval process, refer testing to any
- 4 testing laboratory with a plenary license as a casino service industry
- 5 pursuant to subsection a. of section 92 of P.L.1977, c.110
- 6 (C.5:12-92). The division shall give priority to the testing of slot
- 7 machines which a casino licensee has certified it will use in its casino
- 8 in this State. The commission shall, by regulation, establish such
- 9 technical standards for licensure of slot machines, including mechanical
- 10 and electrical reliability, security against tampering, the
- 11 comprehensibility of wagering, and noise and light levels, as it may
- deem necessary to protect the player from fraud or deception and to insure the integrity of gaming. The denominations of such machines
- insure the integrity of gaming. The denominations of such machines shall be set by the licensee; the licensee shall simultaneously notify the
- 15 commission of the settings.

- 16 (2) The commission shall, by regulation, determine the permissible 17 number and density of slot machines in a licensed casino so as to:
  - (a) promote optimum security for casino operations;
- 19 (b) avoid deception or frequent distraction to players at gaming 20 tables;
- (c) promote the comfort of patrons;
- 22 (d) create and maintain a gracious playing environment in the 23 casino; and
  - (e) encourage and preserve competition in casino operations by assuring that a variety of gaming opportunities is offered to the public.
- Any such regulation promulgated by the commission which
- determines the permissible number and density of slot machines in a licensed casino shall provide that all casino floor space and all space
- within a casino licensee's casino simulcasting facility shall be included
- 30 in any calculation of the permissible number and density of slot
- 31 machines in a licensed casino.
- i. (Deleted by amendment, P.L.1991, c.182).
- 33 j. (Deleted by amendment, P.L.1991, c.182).
- k. It shall be unlawful for any person to exchange or redeem chips
- 35 for anything whatsoever, except for currency, negotiable personal
- 36 checks, negotiable counter checks, other chips, coupons or
- 37 complimentary vouchers distributed by the casino licensee, or, if
- authorized by regulation of the commission, a valid charge to a credit or debit card account. A casino licensee shall, upon the request of any
- 40 person, redeem that licensee's gaming chips surrendered by that person
- 41 in any amount over \$100 with a check drawn upon the licensee's
- 42 account at any banking institution in this State and made payable to
- 43 that person.
- 1. It shall be unlawful for any casino licensee or its agents or
- 45 employees to employ, contract with, or use any shill or barker to
- 46 induce any person to enter a casino or simulcasting facility or play at

1 any game or for any purpose whatsoever.

m. It shall be unlawful for a dealer in any authorized game in which cards are dealt to deal cards by hand or other than from a device specifically designed for that purpose, unless otherwise permitted by the rules of the commission.

- n. It shall be unlawful for any casino key employee or any person who is required to hold a casino key employee license as a condition of employment or qualification to wager in any casino or simulcasting facility in this State, or any casino employee, other than a junket representative, bartender, waiter, waitress, or other casino employee who, in the judgment of the commission, is not directly involved with the conduct of gaming operations, to wager in a casino or simulcasting facility in the casino hotel in which the employee is employed or in any other casino or simulcasting facility in this State which is owned or operated by the same casino licensee. Any casino employee, other than a junket representative, bartender, waiter, waitress, or other casino employee who, in the judgment of the commission, is not directly involved with the conduct of gaming operations, must wait at least 30 days following the date that the employee either leaves employment with a casino licensee or is terminated from employment with a casino licensee before the employee may gamble in a casino or simulcasting facility in the casino hotel in which the employee was formerly employed or in any other casino or simulcasting facility in this State which is owned or operated by the same casino licensee.
  - o. (1) It shall be unlawful for any casino key employee or boxman, floorman, or any other casino employee who shall serve in a supervisory position to solicit or accept, and for any other casino employee to solicit, any tip or gratuity from any player or patron at the casino hotel or simulcasting facility where he is employed.
  - (2) A dealer may accept tips or gratuities from a patron at the table at which such dealer is conducting play, subject to the provisions of this subsection. All such tips or gratuities shall be immediately deposited in a lockbox reserved for that purpose, accounted for, and placed in a pool for distribution pro rata among the dealers, with the distribution based upon the number of hours each dealer has worked, except that the commission may permit a separate pool to be established for dealers in the game of poker, or may permit tips or gratuities to be retained by individual dealers in the game of poker.
  - p. Any slot system operator that offers an annuity jackpot shall secure the payment of such jackpot by establishing an annuity jackpot guarantee in accordance with the requirements of this act, P.L.1977, c.110 (C.5:12-1 et seq.), and the rules of the commission.

43 (cf: P.L.2002, c.65, s.22)

8. Section 101 of P.L.1977, c.110 (C.5:12-101) is amended to read as follows:

- a. Except as otherwise provided in this section, no casino licensee or any person licensed under this act, and no person acting on behalf of or under any arrangement with a casino licensee or other person licensed under this act, shall:
- (1) Cash any check, make any loan, or otherwise provide or allow to any person any credit or advance of anything of value or which represents value to enable any person to take part in gaming or simulcast wagering activity as a player; or
- (2) Release or discharge any debt, either in whole or in part, or make any loan which represents any losses incurred by any player in gaming or simulcast wagering activity, without maintaining a written record thereof in accordance with the rules of the commission.
- b. No casino licensee or any person licensed under this act, and no person acting on behalf of or under any arrangement with a casino licensee or other person licensed under this act, may accept a check, other than a recognized traveler's check or other cash equivalent from any person to enable such person to take part in gaming or simulcast wagering activity as a player, or may give cash or cash equivalents in exchange for such check unless:
  - (1) The check is made payable to the casino licensee;
  - (2) The check is dated, but not postdated;
- (3) The check is presented to the cashier or the cashier's representative at a location in the casino approved by the commission and is exchanged for cash or slot tokens which total an amount equal to the amount for which the check is drawn, or the check is presented to the cashier's representative at a gaming table in exchange for chips which total an amount equal to the amount for which the check is drawn; and
- (4) The regulations concerning check cashing procedures are observed by the casino licensee and its employees and agents.
- Nothing in this subsection shall be deemed to preclude the establishment of an account by any person with a casino licensee by a deposit of cash, recognized traveler's check or other cash equivalent, or a check which meets the requirements of subsection g. of this section, or to preclude the withdrawal, either in whole or in part, of any amount contained in such account.
- c. When a casino licensee or other person licensed under this act, or any person acting on behalf of or under any arrangement with a casino licensee or other person licensed under this act, cashes a check in conformity with the requirements of subsection b. of this section, the casino licensee shall cause the deposit of such check in a bank for collection or payment, or shall require an attorney or casino key employee with no incompatible functions to present such check to the drawer's bank for payment, within (1) seven calendar days of the date of the transaction for a check in an amount of \$1,000.00 or less; (2) 14 calendar days of the date of the transaction for a check in an

1 amount greater than \$1,000.00 but less than or equal to \$5,000.00; or 2 (3) 45 calendar days of the date of the transaction for a check in an amount greater than \$5,000.00. Notwithstanding the foregoing, the 3 4 drawer of the check may redeem the check by exchanging cash, cash 5 equivalents, chips, or a check which meets the requirements of 6 subsection g. of this section in an amount equal to the amount for 7 which the check is drawn; or he may redeem the check in part by 8 exchanging cash, cash equivalents, chips, or a check which meets the 9 requirements of subsection g. of this section and another check which meets the requirements of subsection b. of this section for the 10 11 difference between the original check and the cash, cash equivalents, chips, or check tendered; or he may issue one check which meets the 12 13 requirements of subsection b. of this section in an amount sufficient to 14 redeem two or more checks drawn to the order of the casino licensee. 15 If there has been a partial redemption or a consolidation in conformity with the provisions of this subsection, the newly issued check shall be 16 17 delivered to a bank for collection or payment or presented to the 18 drawer's bank for payment by an attorney or casino key employee with 19 no incompatible functions within the period herein specified. No casino 20 licensee or any person licensed under this act, and no person acting on 21 behalf of or under any arrangement with a casino licensee or other 22 person licensed under this act, shall accept any check or series of 23 checks in redemption or consolidation of another check or checks in 24 accordance with this subsection for the purpose of avoiding or 25 delaying the deposit of a check in a bank for collection or payment or 26 the presentment of the check to the drawer's bank within the time 27 period prescribed by this subsection. 28

In computing a time period prescribed by this subsection, the last day of the period shall be included unless it is a Saturday, Sunday, or a State or federal holiday, in which event the time period shall run until the next business day.

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- d. No casino licensee or any other person licensed under this act, or any other person acting on behalf of or under any arrangement with a casino licensee or other person licensed under this act, shall transfer, convey, or give, with or without consideration, a check cashed in conformity with the requirements of this section to any person other than:
- 38 (1) The drawer of the check upon redemption or consolidation in 39 accordance with subsection c. of this section;
  - (2) A bank for collection or payment of the check;
- 41 (3) A purchaser of the casino license as approved by the 42 commission; or
- 43 (4) An attorney or casino key employee with no incompatible 44 functions for presentment to the drawer's bank.
- The limitation on transferability of checks imposed herein shall apply to checks returned by any bank to the casino licensee without

1 full and final payment.

- e. No person other than one licensed as a casino key employee or as a casino employee may engage in efforts to collect upon checks that have been returned by banks without full and final payment, except that an attorney-at-law representing a casino licensee may bring action for such collection.
  - f. Notwithstanding the provisions of any law to the contrary, checks cashed in conformity with the requirements of this act shall be valid instruments, enforceable at law in the courts of this State. Any check cashed, transferred, conveyed or given in violation of this act shall be invalid and unenforceable for the purposes of collection but shall be included in the calculation of gross revenue pursuant to section 24 of P.L.1977, c.110 (C.5:12-24).
  - g. Notwithstanding the provisions of subsection b. of this section to the contrary, a casino licensee may accept a check from a person to enable the person to take part in gaming or simulcast wagering activity as a player, may give cash or cash equivalents in exchange for such a check, or may accept a check in redemption or partial redemption of a check issued in accordance with subsection b., provided that:
  - (1) (a) The check is drawn by a casino licensee pursuant to the provisions of subsection k. of section 100 of P.L.1977, c.110 (C.5:12-100) or upon a withdrawal of funds from an account established in accordance with the provisions of subsection b. of this section or is drawn by a casino licensee as payment for winnings from an authorized game or simulcast wagers;
  - (b) The check is issued by a banking institution which is chartered in a country other than the United States on its account at a federally chartered or state-chartered bank and is made payable to "cash," "bearer," a casino licensee, or the person presenting the check;
  - (c) The check is issued by a banking institution which is chartered in the United States on its account at another federally chartered or state-chartered bank and is made payable to "cash," "bearer," a casino licensee, or the person presenting the check;
  - (d) The check is issued by [an annuity jackpot trust] <u>a slot system</u> <u>operator or pursuant to an annuity jackpot guarantee</u> as payment for winnings from [an annuity] <u>a multi-casino progressive slot machine system</u> jackpot; or
  - (e) The check is issued by an affiliate of a casino licensee that holds a gaming license in any jurisdiction;
- 40 (2) The check is identifiable in a manner approved by the 41 commission as a check issued for a purpose listed in paragraph (1) of 42 this subsection;
  - (3) The check is dated, but not postdated;
- 44 (4) The check is presented to the cashier or the cashier's 45 representative by the original payee and its validity is verified by the 46 drawer in the case of a check drawn pursuant to subparagraph (a) of

- 1 paragraph (1) of this subsection, or the check is verified in accordance
- 2 with regulations promulgated by the commission in the case of a check
- 3 issued pursuant to subparagraph (b), (c), (d) or (e) of paragraph (1) of
- 4 this subsection; and

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- 5 (5) The regulations concerning check cashing procedures are observed by the casino licensee and its employees and agents.
- No casino licensee shall issue a check for the purpose of making a loan or otherwise providing or allowing any advance or credit to a person to enable the person to take part in gaming or simulcast wagering activity as a player.
- 11 h. Notwithstanding the provisions of subsection b. and subsection 12 c. of this section to the contrary, a casino licensee may, at a location 13 outside the casino, accept a personal check or checks from a person 14 for up to \$5,000 in exchange for cash or cash equivalents, and may, at 15 such locations within the casino or casino simulcasting facility as may be permitted by the commission, accept a personal check or checks for 16 17 up to \$5,000 in exchange for cash, cash equivalents, tokens, chips, or 18 plaques to enable the person to take part in gaming or simulcast
- wagering activity as a player, provided that:
  (a) The check is drawn on the patron's bank or brokerage cash
  - (b) The check is for a specific amount;

management account;

- (c) The check is made payable to the casino licensee;
- (d) The check is dated but not post-dated;
- 25 (e) The patron's identity is established by examination of one of the 26 following: valid credit card, driver's license, passport, or other form 27 of identification credential which contains, at a minimum, the patron's 28 signature;
  - (f) The check is restrictively endorsed "For Deposit Only" to the casino licensee's bank account and deposited on the next banking day following the date of the transaction;
  - (g) The total amount of personal checks accepted by any one licensee pursuant to this subsection that are outstanding at any time, including the current check being submitted, does not exceed \$5,000;
  - (h) The casino licensee has an approved system of internal controls in place that will enable it to determine the amount of outstanding personal checks received from any patron pursuant to this subsection at any given point in time; and
- (i) The casino licensee maintains a record of each such transactionin accordance with regulations established by the commission.
- i. Checks cashed pursuant to the provisions of subsection h. of this section which are subsequently uncollectible may not be deducted from the total of all sums received in calculating gross revenue pursuant to section 24 of P.L.1977, c.110 (C.5:12-24).
- j. A person may request the commission to put that person's name on a list of persons to whom the extension of credit by a casino as

- 1 provided in this section would be prohibited by submitting to the
- 2 commission the person's name, address, and date of birth. The person
- 3 does not need to provide a reason for this request. The commission
- 4 shall provide this list to the credit department of each casino; neither
- 5 the commission nor the credit department of a casino shall divulge the
- 6 names on this list to any person or entity other than those provided for
- 7 in this subsection. If such a person wishes to have that person's name
- 8 removed from the list, the person shall submit this request to the
- 9 commission, which shall so inform the credit departments of casinos
- 10 no later than three days after the submission of the request.
- [k. Notwithstanding the provisions of paragraph (4) of subsection
- 12 b. of this section to the contrary, a casino licensee may, prior to the
- 13 completion of the verifications that are otherwise required by the rules
- 14 of the commission for a casino licensee to issue credit, accept a check
- 15 from a person to enable such person to take part in gaming or
- 16 simulcast wagering as a player, or may give cash or cash equivalents
- in exchange for such check, provided that:
  - (1) the casino licensee records in the credit file of the person:
  - (a) the efforts that were made to complete the required verifications and the reasons why the verifications could not be
- 21 completed; and

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- 22 (b) a description of the criteria that were relied upon in 23 determining to issue credit to the person prior to the completion of the
- 24 required verifications;
  - (2) the check otherwise complies with the requirements of
- subsection b. of this section and is processed by the casino licensee in
- 27 accordance with all other provisions of this section and the regulations
- 28 of the commission; and
- 29 (3) any check accepted by a casino licensee pursuant to the
- 30 provisions of this subsection:
- 31 (a) is clearly marked as such in a manner approved by the
- 32 commission; and
- 33 (b) may not be deducted from the total of all sums received in
- 34 calculating gross revenue pursuant to section 24 of P.L.1977, c.110
- 35 (C.5:12-24), even if such check should subsequently prove
- 36 uncollectible or the casino licensee completes all of the required
- 37 verifications prior to its deposit or presentment.]
- 38 (P.L.2002, c.65, s.23)

- 40 9. Section 3 of P.L.2003, c.116 (C.5:12-148.1) is amended to read 41 as follows:
- 42 3. a. There is imposed on each casino licensee a tax on the value
- of rooms, food, beverages, or entertainment provided at no cost or at
- 44 a reduced price, as required to be reported to the Casino Control
- 45 Commission pursuant to section 102 of P.L.1977, c.110 (C.5:12-102),
- 46 which tax shall be computed as follows:

(1) if rooms, food, beverages or entertainment are provided at no cost, the tax shall be at a rate of 4.25% on the value of rooms, food, 3 beverages and entertainment;

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- 4 (2) if rooms, food, beverages or entertainment are provided at reduced cost, the tax shall be at a rate of 4.25% on the value, which 5 6 taxable value shall be reduced by any consideration paid by the person to whom the rooms, food, beverages or entertainment are provided; 7 8 provided however, that the imposition of the excise tax as provided in 9 this section is in addition to any tax due under the "Sales and Use Tax 10 Act," P.L.1966, c.30 (C.54:32B-1 et seq.), on the receipts from the 11 sale of food and beverages, or from amounts paid as a charge for 12 entertainment, or the rents for occupancy of hotel rooms, at reduced 13 cost;
  - (3) no excise tax shall be imposed on the value of any service or property upon which a sales or use tax has been paid by a casino licensee;
  - (4) for the purpose of computing the tax, the value of a room complimentary shall be \$67, provided that the commission shall review the room value within 90 days of the effective date of this act, and shall adjust the statutory room value to a rate that, along with the tax imposed pursuant to this section on food, beverages and entertainment, is sufficient to generate \$26 million in State fiscal year 2004, and the commission's review and adjustment shall take into account tax paid under this section by a casino licensee commencing operations in calendar year 2003 in determining whether the adjusted statutory room value would generate \$26 million in State fiscal year 2004, and in addition, the commission shall establish an inflation factor for the room value and the amount raised in [each] State fiscal [year] years 2005 and 2006 by the tax imposed pursuant to this section;
  - (5) for the purpose of computing the tax, the value of food, beverages and entertainment complementaries shall be determined pursuant to section 2 of P.L.1983, c.41 (C.5:12-14a), provided that the value of a beverage complimentary served in a casino room shall be the cost to the casino licensee of providing the beverage; and
- 35 (6) for each casino licensee, the amount of tax imposed in State 36 fiscal years 2004, 2005 and 2006 by this section shall not be less than 37 the tax that the licensee would have paid if the tax had been in effect 38 for calendar year 2002.
- 39 (7) Notwithstanding the forgoing, the rate of the tax imposed 40 pursuant to this section shall be 3.25% in State fiscal year 2007. 41 2.25% in State fiscal year 2008, and 1.25% in State fiscal year 2009, 42 and the tax shall expire on June 30, 2009.
- 43 b. Each casino licensee shall file a return, on a form as prescribed 44 by the Director of the Division of Taxation in the Department of the 45 Treasury, and pay the amount of tax due pursuant to this section in the manner and at a frequency as the Director of the Division of Taxation 46

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prescribes, but no more frequently than monthly. In prescribing the periods to be covered by the return or intervals or classifications for payment of tax liability, the Director of the Division of Taxation may take into account the dollar volume of tax involved, as well as the need for ensuring the prompt and orderly collection of the tax imposed.

- c. The Director of the Division of Taxation in the Department of the Treasury shall collect and administer the tax imposed pursuant to this section. In carrying out the provisions of this section, the Director of the Division of Taxation shall have all of the powers and authority granted in P.L.1966, c.30 (C.54:32B-1 et seq.). The Director of the Division of Taxation shall determine and certify to the State Treasurer on at least a quarterly basis the amount of tax collected pursuant to this section. The Director of the Division of Taxation may promulgate such rules and regulations as the director determines are necessary to effectuate the provisions of this act.
- d. The tax imposed by this section shall be governed in all respects by the provisions of the "State Uniform Tax Procedure Law," R.S.54:48-1 et seq, except only to the extent that a specific provision of this section may be in conflict therewith.
- e. The tax imposed by this section, and any interest or penalties collected by the Director of the Division of Taxation relating to that tax, shall be deposited into the Casino Revenue Fund established pursuant to section 145 of P.L.1977, c.110 (C.5:12-145).

(cf: P.L.2003, c.116, s.3)

10. This act shall take effect immediately.

#### **STATEMENT**

This bill provides for the phased elimination of the 4.25% tax imposed on casino complementaries and makes other changes to the Casino Control Act concerning agreements between casino licensees and gaming-related casino service industry licensees with regard to the operation and administration of multi-casino progressive slot machines and the payment of the jackpots, including annuity jackpots. The bill also eliminates a provision that allows casino licensees to accept checks from patrons, in certain circumstances, without performing certain verifications.

Regarding the phased elimination of the casino complementaries tax, the bill provides the tax rate will 3.25% in FY 2007, 2.25% in FY 2008, 1.25% in FY 2009, and will expire on June 30, 2009.

Regarding the multi-casino progressive slot machine agreements, under current law, casino licensees provide for the operation and administration of multi-casino progressive slot machines and payment

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- 1 of jackpots through the establishment of a trust. In the case of annuity
- 2 jackpots, in particular, by way of the trust the casino licensees ensure
- 3 the future annuity payments regardless of the casino licensees' financial
- 4 condition. Before the enactment of P.L.2003, c.116 in June 2003,
- 5 only the casino licensees could provide for the payment of these
- 6 jackpots and the operation and administration of multi-casino
- 7 progressive slot machines, whether by trust or some other
- 8 arrangement. P.L.2003, c.116 provided in part that a gaming-related
- 9 casino service industry licensee could fulfill this role pursuant to an
- 10 agreement with the casino licensees.
- However, notwithstanding such an agreement between the casino
- 12 licensees and the casino service industry licensee, current law provides
- 13 that the casino licensees would be jointly and severally liable for all
- 14 acts, omissions and violations of the Casino Control Act committed by
- 15 the casino service industry licensee in its role as the operator and
- 16 administrator of the multi-casino progressive slot machines and the
- 17 entity responsible for making the jackpot payments. The liability issue
- 18 has prevented the casino licensees and a casino service industry
- 19 licensee from reaching an agreement regarding multi-casino
- 20 progressive slot machines.
- 21 This bill clarifies the scope of an agreement between a casino
- 22 licensee and a casino service industry licensee with regard to a multi-
- 23 casino progressive slot machine system, and provides that with regard
- 24 to such agreements, casino licensees are not jointly and severally liable
- 25 for the actions, omissions and violations of the casino service industry
- 26 licensee.

## SENATE WAGERING, TOURISM AND HISTORIC PRESERVATION COMMITTEE

#### STATEMENT TO

#### **SENATE, No. 1661**

with committee amendments

### STATE OF NEW JERSEY

**DATED: JUNE 21, 2004** 

The Senate Wagering, Tourism and Historic Preservation Committee reports favorably and with committee amendments Senate No. 1661.

This bill, as amended by the committee, provides for the phased elimination of the 4.25% tax imposed on casino complementaries and makes other changes to the Casino Control Act concerning agreements between casino licensees and gaming-related casino service industry licensees with regard to the operation and administration of multicasino progressive slot machines and the payment of the jackpots, including annuity jackpots. The bill, as amended, also transfers responsibility for administering the complementaries tax, the casino adjusted net income tax, the multi-casino progressive slot machine tax, the casino parking fee and the \$3 casino hotel occupancy fee from the Division of Taxation to the Casino Control Commission; and eliminates a provision that allows casino licensees to accept checks from patrons, in certain circumstances, without performing certain verifications.

Regarding the phased elimination of the casino complementaries tax, the amended bill provides the tax will generate \$26 million annually in State fiscal years 2004 through 2006, \$19.5 million in State fiscal year 2007, \$13 million in State fiscal year 2008, and \$6.5 million in State fiscal year 2009. The tax would expire on June 30, 2009. In any year in which the amount of tax collected, given the progressively reduced rates set in the bill, is more or less than the amount required to be collected, the difference will be rebated or assessed, as appropriate, to the casinos.

Regarding the multi-casino progressive slot machine agreements, under current law, casino licensees provide for the operation and administration of multi-casino progressive slot machines and payment of jackpots through the establishment of a trust. In the case of annuity jackpots, in particular, by way of the trust, the casino licensees ensure the future annuity payments regardless of the casino licensees' financial condition. Before the enactment of P.L.2003, c.116 in June 2003,

only the casino licensees could provide for the payment of these jackpots and the operation and administration of multi-casino progressive slot machines, whether by trust or some other arrangement. P.L.2003, c.116 provided in part that a gaming-related casino service industry licensee could fulfill this role pursuant to an agreement with the casino licensees.

However, notwithstanding such an agreement between the casino licensees and the casino service industry licensee, current law provides that the casino licensees would be jointly and severally liable for all acts, omissions and violations of the Casino Control Act committed by the casino service industry licensee in its role as the operator and administrator of the multi-casino progressive slot machines and the entity responsible for making the jackpot payments. The liability issue has prevented the casino licensees and a casino service industry licensee from reaching an agreement regarding multi-casino progressive slot machines.

As amended by the committee, this bill clarifies the scope of an agreement between a casino licensee and a casino service industry licensee with regard to a multi-casino progressive slot machine system, and provides that with regard to such agreements, casino licensees are not jointly and severally liable for the actions, omissions and violations of the casino service industry licensee.

The committee adopted amendments to transfer responsibility for administering various casino industry-related taxes and fees from the Division of Taxation to the Casino Control Commission; and to require that specific amounts be raised annually by the casino complementaries tax and for rebates or assessments to be made in those years in which the amount of such tax collected, given the rates set in the bill, is more or less than the amount required to be collected.

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RELEASE: August 25, 2004

### Office of the Governor

#### **News Releases**

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#### McGreevey Signs Bills to Invest in Atlantic City, the Casino Industry

(ATLANTIC CITY) – Governor McGreevey advanced his commitment to build Atlantic City's and the casino industry's economic growth today with the signing of a bill that will eliminate the complementary tax on casinos, and a separate bill that will channel \$62 million in casino reinvestment funds into Atlantic City construction projects.

"Atlantic City is one of New Jersey's great treasures – and as home to the casino industry it is a powerhouse for our State economy. The bills I'm signing today will help the industry and help Atlantic City. They are part of my plan to help this city reach its full potential as a world-class, family destination," Governor McGreevey said during the bill signing ceremony.

The ceremony took place at Boardwalk Hall, before an audience of hundreds of casino employees, executives and construction workers. CRDA Executive Director Curtis Bashaw, Casino Control Commission Chair Linda M. Kassekert, Assemblyman Jeff Van Drew, Senator William L. Gormley and former Governor Brendan Byrne joined Governor McGreevey.

The bill A3120, known as the Comp Tax Phase-Out, will gradually eliminate the 4.25 percent tax the State imposes on complementary items. The tax will be phased out completely by June 30, 2009.

The bill A3121 creates the Atlantic City Expansion Fund, and extends the casinos' "investment alternative tax obligation" – a payment from casinos that the State keeps in an escrow account for community improvement projects – from 35 to 50 years.

The bill further directs that half of the casino alternative tax obligation from years 36 to 50 will fund projects in North Jersey and half in South Jersey, not including Atlantic City.

For Atlantic City, the bill sets aside \$62 million to create the Atlantic City Expansion Fund. The bill will also benefit Atlantic City in the following ways:

- The \$62 million is part of Governor McGreevey's commitment to invest \$92 million for the construction of about 2,000 new casino hotel rooms in Atlantic City as part of his effort to help the city reach its potential as an overnight resort destination.
- The bill authorizes the Casino Reinvestment Development Authority to approve five new entertainment-hotel districts in Atlantic City. Prior to this change, the CRDA Urban Revitalization Act only authorized the Authority to approve a total of six entertainment-retail districts.
- The fund will finance revitalization projects for Atlantic City's Boardwalk.

At the bill signing, Governor McGreevey recognized the casino industry's vital role for New Jersey's statewide economy. The casinos directly employ 45,000 people, and help support more than 30,000 jobs in occupations tied to the industry. Last year the casinos and their contractors did \$2.3 billion worth of business with 2,600 companies throughout New Jersey – an impact felt in every county in the State.

Through their investment alternative tax obligation, the casinos also play a vital role in redevelopment efforts in Atlantic City and throughout the State.

The Governor's plan is to strengthen the industry and Atlantic City by turning the city into a world-class overnight tourist destination, and to bring more conventions and air service into the city. A key part of that plan is the creation of more casino hotel rooms – hence the Governor's plan to invest \$92 million for the creation of about 2,000 new rooms.

The McGreevey Administration's other successes for the casino industry include:

- Regulatory reform at the Casino Control Commission, creating a system that is more efficient while still preserving accountability and integrity.
- Highly efficient management at the Casino Control Commission, resulting in the Commission's ability to give \$8.25 million back to the casinos at the end of Fiscal Year 2003.
- A new mission for the Casino Reinvestment Development Authority for the creation of a Master Plan in conjunction with the City of Atlantic City, the local Housing Authority and the casino industry.
- The successful attraction of Delta Airlines service into Atlantic City International Airport in July 2002, and ongoing efforts to bring additional air service.
- Improvements in transportation infrastructure into and within Atlantic City, including \$495 million invested since January 2002.

"From 'The Walk' to this new Atlantic City Expansion Fund, Atlantic City is becoming the top destination it is meant to be. These bills will strengthen the region's and the entire State's vibrant economy for years to come," Governor McGreevey said.

### Copies of the legislation signed by Governor McGreevey may be viewed by entering the bill numbers at <a href="http://www.njleg.state.nj.us/">http://www.njleg.state.nj.us/</a>.

State of New Jersey Governor's Office

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