13:8C-18.1

LEGISLATIVE HISTORY CHECKLIST

Compiled by the NJ State Law Library

LAWS OF: 2004 **CHAPTER:** 126

NJSA: 13:8C-18.1 (Various changes to Garden State Preservation Trust Act)

BILL NO A2814 (Substituted for S249)

SPONSOR(S): McKeon and Gusciora

DATE INTRODUCED: May 13, 2004

COMMITTEE: ASSEMBLY: Appropriations

SENATE:

AMENDED DURING PASSAGE: Yes

DATE OF PASSAGE: ASSEMBLY: June 17, 2004

SENATE: June 24, 2004

DATE OF APPROVAL: August 20, 2004

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL 1st reprint enacted

A2814

SPONSOR'S STATEMENT: (Begins on page 10 of original bill)

Yes

COMMITTEE STATEMENT: <u>ASSEMBLY</u>: <u>Yes</u>

SENATE: No

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL ESTIMATE: Yes

S249

SPONSOR'S STATEMENT: (Begins on page 10 of original bill)

Yes

COMMITTEE STATEMENT: ASSEMBLY: No

SENATE: Yes <u>6-14-2004</u>

6-18-2004

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL ESTIMATE: No

VETO MESSAGE: No

GOVERNOR'S PRESS RELEASE ON SIGNING: No

FOLLOWING WERE PRINTED:

To check for circulating copies, contact New Jersey State Government Publications at the State Library (609) 278-2640 ext. 103 or mailto:refdesk@njstatelib.org

REPORTS: No

HEARINGS: Yes

974.90 New Jersey. Legislature. Assembly. Agriculture and Natural Resources Committee N284 Public hearing on ACR 169, amends Constitution to increase bonding cap for Garden

2003 State Preservation Trust..., held June 5, 2003, Trenton, 2003

NEWSPAPER ARTICLES:

No

P.L. 2004, CHAPTER 126, approved August 20, 2004 Assembly, No. 2814 (First Reprint)

AN ACT concerning the issuance of bonds and annual appropriations pursuant to the Garden State Preservation Trust, and amending and supplementing P.L.1999, c.152.

4 5

5 **BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

7

30

31

32

33

34

35

36 37

38

39

40

- 8 1. Section 7 of P.L.1999, c.152 (C.13:8C-7) is amended to read as 9 follows:
- 10 7. a. The trust shall have the power and is hereby authorized to issue its bonds, notes or other obligations in principal amounts as 11 determined by the trust to be necessary to provide for any of its 12 13 corporate purposes, including the payment, funding or refunding of the 14 principal of, or interest on, or redemption premiums, if any, on bonds, 15 notes or other obligations issued by it, whether the bonds, notes, obligations or interest to be funded or refunded have or have not 16 become due; and to provide for the security thereof and for the 17 18 establishment or increase of reserves to secure or to pay the bonds, 19 notes or other obligations or interest thereon and all other reserves and 20 all costs or expenses of the trust incident to and necessary or 21 convenient to carry out its corporate purposes and powers; and in 22 addition to its bonds, notes and other obligations, the trust shall have the power to issue subordinated indebtedness, which shall be 23 24 subordinate in lien to the lien of any or all of its bonds, notes or other obligations as the trust may determine. No resolution or other action 25 26 of the trust providing for the issuance of bonds, refunding bonds, notes 27 or other obligations shall be adopted or otherwise made effective by 28 the trust without the prior approval in writing of the Governor and the 29 State Treasurer.
 - b. Except as may be otherwise expressly provided in [this act] P.L.1999, c.152 (C.13:8C-1 et seq.) or by the trust, every issue of bonds, notes or other obligations shall be general obligations payable out of any revenues or funds of the trust, subject only to any agreements with the holders of particular bonds, notes or other obligations pledging any particular revenues or funds. The trust may provide the security and payment provisions for its bonds, notes or other obligations as it may determine, including, without limiting the generality of the foregoing, bonds, notes or other obligations as to which the principal and interest are payable from and secured by all or any portion of the revenues of and payments to the trust, and other

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and intended to be omitted in the law.

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

¹ Assembly AAP committee amendments adopted June 14, 2004.

- 1 moneys or funds as the trust shall determine. The trust may also enter
- 2 into bank loan agreements, lines of credit and other security
- 3 agreements as authorized pursuant to subsection g. of section 6 of
- 4 [this act] P.L.1999, c.152 (C.13:8C-6) and obtain for or on its behalf
- 5 letters of credit in each case for the purpose of securing its bonds,
- 6 notes or other obligations or to provide direct payment of any costs
- 7 which the trust is authorized to pay by [this act] P.L.1999, c.152 and
- 8 to secure repayment of any borrowings under the loan agreement, line
- 9 of credit, letter of credit or other security agreement by its bonds,
- 10 notes or other obligations or the proceeds thereof or by any or all of
- the revenues of and payments to the trust or by any appropriation, 11
- 12 grant or reimbursement to be received by the trust and other moneys
- 13 or funds as the trust shall determine.

15

16 17

18

32

33

- Whether or not the bonds and notes are of the form and character as to be negotiable instruments under the terms of Title 12A, Commercial Transactions, of the New Jersey Statutes, the bonds and notes are hereby made negotiable instruments within the meaning of and for all the purposes of Title 12A.
- 19 d. Bonds or notes of the trust shall be authorized by a resolution 20 or resolutions of the trust and may be issued in one or more series and 21 shall bear the date, or dates, mature at the time or times, bear interest
- 22 at the rate or rates of interest per annum, be in the denomination or
- 23 denominations, be in the form, carry the conversion or registration 24
- privileges, have the rank or priority, be executed in the manner, be 25 payable from the sources, in the medium of payment, at the place or
- 26 places within or outside of the State, and be subject to the terms of
- 27 redemption, with or without premium, as the resolution or resolutions
- 28 may provide. Bonds or notes may be further secured by a trust
- 29 indenture between the trust and a corporate trustee within or outside
- 30 of the State. All other obligations of the trust shall be authorized by
- 31 resolution containing terms and conditions as the trust shall determine.
 - e. Bonds, notes or other obligations of the trust may be sold at public or private sale at a price or prices and in a manner as the trust
- 34 shall determine, either on a negotiated or on a competitive basis.
- 35 f. Bonds or notes may be issued and other obligations incurred
- under the provisions of [this act] P.L.1999, c.152 (C.13:8C-1 et seq.) 36
- without obtaining the consent of any department, division, 37
- commission, board, bureau or agency of the State, other than the 39 approval as required by subsection a. of this section, and without any
- 40 other proceedings or the happening of any other conditions or other
- things than those proceedings, conditions or things which are 41
- 42 specifically required by [this act] P.L.1999, c.152.
- 43 Bonds, notes and other obligations of the trust issued or
- 44 incurred under the provisions of [this act] P.L.1999, c.152 (C.13:8C-
- 45 <u>1 et seq.</u>) shall not be in any way a debt or liability of the State or of
- 46 any political subdivision thereof other than the trust and shall not

1 create or constitute any indebtedness, liability or obligation of the

- 2 State or of any political subdivision or be or constitute a pledge of the
- 3 faith and credit of the State or of any political subdivision but all
- 4 bonds, notes and obligations, unless funded or refunded by bonds,
- 5 notes or other obligations of the trust, shall be payable solely from
- 6 revenues or funds pledged or available for their payment as authorized
- 7 in [this act] P.L.1999, c.152. Each bond, note or other obligation
- 8 shall contain on its face a statement to the effect that the trust is
- 9 obligated to pay the principal thereof, redemption premium, if any, or
- 10 the interest thereon only from revenues or funds of the trust and that
- 11 neither the State nor any political subdivision thereof is obligated to
- 12 pay the principal thereof, redemption premium, if any, or interest
- 13 thereon and that neither the faith and credit nor the taxing power of
- 14 the State or any political subdivision thereof is pledged to the payment
- of the principal of, redemption premium, if any, or the interest on the
- 16 bonds, notes or other obligations. For the purposes of this subsection,
- 17 political subdivision does not include the trust.
- 18 h. All expenses incurred in carrying out the provisions of [this act]
- 19 P.L.1999, c.152 (C.13:8C-1 et seq.) shall be payable solely from the
- 20 revenues or funds provided or to be provided under or pursuant to the
- 21 provisions of [this act] P.L.1999, c.152 and nothing in [this act]
- 22 <u>P.L.1999, c.152</u> shall be construed to authorize the trust to incur any
- 23 indebtedness or liability on behalf of or payable by the State or any
- 24 political subdivision thereof.
- i. Prior to July 1, 2009, the aggregate principal amount of bonds,
- 26 notes or other obligations, including subordinated indebtedness, of the
- 27 trust shall not exceed <code>[\$1,000,000,000]</code> $\underline{\$1,150,000,000}$; except that
- 28 this limitation shall not include any bonds, notes or other obligations,
- 29 including subordinated indebtedness, of the trust issued for refunding
- 30 purposes in accordance with the provisions of this section, and any
- bonds, notes or other obligations of the trust issued to fund the costs
- of issuance of its bonds, notes or other obligations. After June 30,
- 2009, the trust may issue only refunding bonds in any amount subject
- 34 to subsections j. through n. of this section.
- The trust shall not issue bonds, notes or other obligations in any
- 36 State fiscal year in excess of [\$200,000,000] <u>\$350,000,000</u>, except
- 37 that if that permitted amount of bonds, notes or other obligations, or
- any portion thereof, is not issued in a State fiscal year it may be issued
- 39 in a subsequent State fiscal year. Any increase in this limitation shall
- 40 only occur if so provided for by law.
- The limitations specified in this subsection shall apply only to
- 42 bonds, notes or other obligations of the trust that are payable from, or
- 43 secured by, amounts on deposit in the Garden State Preservation Trust
- 44 Fund Account established pursuant to section 17 of [this act]
- 45 P.L.1999, c.152 (C.13:8C-17).
- j. Upon the decision by the trust to issue refunding bonds pursuant

- 1 to this section, and prior to the sale of those bonds, the trust shall
- 2 transmit to the Joint Budget Oversight Committee, or its successor, a
- 3 report that a decision has been made, reciting the basis on which the
- 4 decision was made, including an estimate of the debt service savings
- 5 to be achieved and the calculations upon which the trust relied when
- 6 making the decision to issue refunding bonds. The report shall also
- 7 disclose the intent of the trust to issue and sell the refunding bonds at
- 8 public or private sale and the reasons therefor.
- 9 k. The Joint Budget Oversight Committee, or its successor, shall 10 have authority to approve or disapprove the sale of refunding bonds 11 as included in each report submitted in accordance with subsection j. 12 of this section. The Joint Budget Oversight Committee, or its 13 successor, shall approve or disapprove the sale of refunding bonds 14 within 10 business days after physical receipt of the report. The Joint 15 Budget Oversight Committee, or its successor, shall notify the trust in writing of the approval or disapproval as expeditiously as possible. 16
 - 1. No refunding bonds shall be issued unless the report has been submitted to and approved by the Joint Budget Oversight Committee, or its successor, as set forth in subsection k. of this section.
 - m. Within 30 days after the sale of the refunding bonds, the trust shall notify the Joint Budget Oversight Committee, or its successor, of the result of that sale, including the prices and terms, conditions and regulations concerning the refunding bonds, and the actual amount of debt service savings to be realized as a result of the sale of refunding bonds.
 - n. The Joint Budget Oversight Committee, or its successor, shall, however, review all information and reports submitted in accordance with this section and may, on its own initiative, make observations and recommendations to the trust or to the Legislature, or both, as it deems appropriate.
- 31 (cf: P.L.1999, c.152, s.7)

36

17

18 19

20

21

22

23

2425

26

27

28

29

30

- 33 2. Section 23 of P.L.1999, c.152 (C.13:8C-23) is amended to read as follows:
- 23. a. (1) At least twice each State fiscal year, the Department of
- 37 that the department recommends to receive funding from: the Garden

Environmental Protection shall submit to the trust a list of projects

- that the department recommends to receive runding from, the Garden
- 38 State Green Acres Preservation Trust Fund, based upon a priority
- system, ranking criteria, and funding policies established by the department pursuant to [this act] P.L.1999, c.152 (C.13:8C-1 et
- 41 <u>seq.)</u>; or any Green Acres bond act with respect to moneys allocated
- 42 therein for appropriation for the purpose of acquiring or developing
- 43 lands for recreation and conservation purposes, based upon a priority
- 44 system, ranking criteria, and funding policies established by the
- 45 department pursuant to law and any rules or regulations adopted
- 46 pursuant thereto.

To the extent the department receives a sufficient number of applications from local government units for the funding of projects to acquire or develop, for recreation and conservation purposes, lands located in municipalities eligible to receive State aid pursuant to P.L.1978, c.14 (C.52:27D-178 et seq.), and those projects qualify for funding based upon the priority system, ranking criteria, and funding policies established by the department, in any State fiscal year the percentage of funding from the Garden State Green Acres Preservation Trust Fund for such projects recommended by the department shall be substantially equivalent to or greater than the percentage derived by dividing the total amount allocated pursuant to P.L.1983, c.354, P.L.1987, c.265, P.L.1989, c.183, P.L.1992, c.88, and P.L.1995, c.204, for local government unit projects for recreation and conservation purposes in municipalities eligible to receive State aid pursuant to P.L.1978, c.14 (C.52:27D-178 et seq.) by the total amount allocated pursuant to P.L.1983, c.354, P.L.1987, c.265, P.L.1989, c.183, P.L.1992, c.88, and P.L.1995, c.204, for all local government unit projects for recreation and conservation purposes. In any State fiscal year, not less than 20% of the total amount of funding from the Garden State Green Acres Preservation Trust Fund for all State projects to acquire and develop lands for recreation and conservation purposes throughout the State recommended by the department shall be for State projects located in highly populated counties of the State with population densities of at least 1,000 persons per square mile according to the latest federal decennial census.

The trust shall review the list and may make such deletions, but not additions, of projects therefrom as it deems appropriate and in accordance with the procedures established for such deletions pursuant to subsection d. of this section, whereupon the trust shall approve the list. At least twice each State fiscal year: (a) the trust shall prepare, and submit to the Governor and to the President of the Senate and the Speaker of the General Assembly for introduction in the Legislature, proposed legislation appropriating moneys from the Garden State Green Acres Preservation Trust Fund, or from any Green Acres bond act with respect to moneys allocated therein for appropriation for the purpose of acquiring or developing lands for recreation and conservation purposes, to fund projects on any such list; and (b) the Legislature may approve one or more appropriation bills containing a project list or lists submitted by the trust pursuant to this paragraph.

(2) Any act appropriating moneys from the Garden State Green Acres Preservation Trust Fund, or from any Green Acres bond act with respect to moneys allocated therein for appropriation for the purpose of acquiring or developing lands for recreation and conservation purposes, shall identify the particular project or projects to be funded by those moneys, and any expenditure for a project for which the location is not identified by county and municipality in the

appropriation shall require the approval of the Joint Budget Oversight
Committee or its successor.

3 Moneys may be appropriated to a local government unit that has 4 prepared and adopted an open space acquisition and development plan 5 approved by the department, or to a qualifying tax exempt nonprofit organization that in cooperation and with the approval of a local 6 7 government unit is implementing or assisting in the implementation of 8 an open space acquisition and development plan adopted by the local 9 government unit and approved by the department, without identifying 10 in the act the particular project or projects to be funded, provided that 11 the appropriation will be expended in accordance with that approved 12 plan and, with respect to Green Acres bond act moneys, the appropriation in that form is not inconsistent with the Green Acres 13 14 bond act.

15

16 17

18 19

20

21

22

23

44

45

- (3) Any transfer of moneys appropriated from the Garden State Green Acres Preservation Trust Fund, or from any Green Acres bond act with respect to moneys allocated therein for appropriation for the purpose of acquiring or developing lands for recreation and conservation purposes, or any change in project sponsor, site, or type that has received an appropriation from the fund or from a Green Acres bond act, shall require the approval of the Joint Budget Oversight Committee or its successor but shall not require the approval of the Garden State Preservation Trust.
- 24 b. (1) At least twice each State fiscal year, the State Agriculture 25 Development Committee shall submit to the trust a list of projects that 26 the committee recommends to receive funding from the Garden State 27 Farmland Preservation Trust Fund, based upon a priority system, 28 ranking criteria, and funding policies established by the committee pursuant to [this act] P.L.1999, c.152 (C.13:8C-1 et seq.) and the 29 30 "Agriculture Retention and Development Act," P.L.1983, c.32 (C.4:1C-11 et seq.), and any rules or regulations adopted pursuant 31 32 thereto. The trust shall review the list and may make such deletions, 33 but not additions, of projects therefrom as it deems appropriate and in 34 accordance with the procedures established for such deletions pursuant 35 to subsection d. of this section, whereupon the trust shall approve the list. At least twice each State fiscal year: (a) the trust shall prepare, 36 and submit to the Governor and to the President of the Senate and the 37 38 Speaker of the General Assembly for introduction in the Legislature, 39 proposed legislation appropriating moneys from the Garden State 40 Farmland Preservation Trust Fund to fund projects on any such list; 41 and (b) the Legislature may approve one or more appropriation bills 42 containing a project list or lists submitted by the trust pursuant to this 43 paragraph.
 - (2) Any act appropriating moneys from the Garden State Farmland Preservation Trust Fund shall identify the particular project or projects to be funded with those moneys, and any expenditure for a project for

.

which the location is not identified by county and municipality in the appropriation shall require the approval of the Joint Budget Oversight Committee or its successor.

4

5

6 7

8

9

10

11

12

13

14

15

Notwithstanding the provisions of this paragraph to the contrary, any appropriation of moneys from the fund to pay the cost of acquisition of a fee simple title to farmland shall not be required to identify the particular project or identify its location by county or municipality, and the expenditure of those moneys shall not require the approval of the Joint Budget Oversight Committee or its successor.

- (3) Any transfer of moneys appropriated from the Garden State Farmland Preservation Trust Fund, or change in project sponsor, site, or type that has received an appropriation from the fund, shall require the approval of the Joint Budget Oversight Committee or its successor but shall not require the approval of the Garden State Preservation Trust
- 16 c. (1) At least once each State fiscal year, or at such other interval 17 as the New Jersey Historic Trust in consultation with the Garden State Preservation Trust deems appropriate, the New Jersey Historic Trust 18 19 shall submit to the Garden State Preservation Trust a list of projects 20 that the New Jersey Historic Trust recommends to receive funding 21 from the Garden State Historic Preservation Trust Fund, based upon 22 a priority system, ranking criteria, and funding policies established by 23 the New Jersey Historic Trust pursuant to [this act] P.L.1999, c.152 24 (C.13:8C-1 et seq.) and P.L.1967, c.124 (C.13:1B-15.111 et al.), and 25 any rules or regulations adopted pursuant thereto. The Garden State Preservation Trust shall review the list and may make such deletions, 26 but not additions, of projects therefrom as it deems appropriate and in 27 28 accordance with the procedures established for such deletions pursuant to subsection d. of this section, whereupon the Garden State 29 Preservation Trust shall approve the list. At least once each State 30 fiscal year, or at such other interval as the Garden State Preservation 31 32 Trust in consultation with the New Jersey Historic Trust deems 33 appropriate: (a) the Garden State Preservation Trust shall prepare, and 34 submit to the Governor and to the President of the Senate and the 35 Speaker of the General Assembly for introduction in the Legislature, 36 proposed legislation appropriating moneys from the Garden State 37 Historic Preservation Trust Fund to fund projects on any such list; and 38 (b) the Legislature may approve one or more appropriation bills 39 containing a project list or lists submitted by the Garden State 40 Preservation Trust pursuant to this paragraph.
- 41 (2) Any act appropriating moneys from the Garden State Historic 42 Preservation Trust Fund shall identify the particular project or projects 43 to be funded by those moneys, and any expenditure for a project for 44 which the location is not identified by county and municipality in the 45 appropriation shall require the approval of the Joint Budget Oversight 46 Committee or its successor.

- 1 (3) Any transfer of moneys appropriated from the Garden State
 2 Historic Preservation Trust Fund, or change in project sponsor, site,
 3 or type that has received an appropriation from the fund, shall require
 4 the approval of the Joint Budget Oversight Committee or its successor
 5 but shall not require the approval of the Garden State Preservation
 6 Trust.
- d. Whenever the Garden State Preservation Trust deletes a project 7 8 from a list of projects that has been submitted to the Garden State 9 Preservation Trust pursuant to subsection a., b., or c. of this section, 10 the Garden State Preservation Trust shall, in consultation with the 11 applicant and the department, the committee, or the New Jersey 12 Historic Trust, as the case may be, review and reevaluate the merits 13 and validity of the project. After completion of this review and 14 reevaluation, if the department, committee, or New Jersey Historic 15 Trust, as the case may be, continues to recommend funding of the project, it shall transmit its reasons therefor in writing to the Garden 16 17 State Preservation Trust and place the project on the next or a 18 subsequent list of projects submitted to the Garden State Preservation 19 Trust pursuant to subsection a., b., or c. of this section. The Garden 20 State Preservation Trust shall include the project in the next proposed 21 legislation appropriating moneys from the Garden State Green Acres 22 Preservation Trust Fund, Green Acres bond act, Garden State 23 Farmland Preservation Trust Fund, or Garden State Historic Preservation Trust Fund, as the case may be, that is submitted to the 24 Governor, President of the Senate, and Speaker of the General 25 26 Assembly pursuant to subsection a., b., or c. of this section, together 27 with a written report setting forth the rationale of the Garden State 28 Preservation Trust in recommending deletion of the project from the 29 proposed legislation and the rationale of the department, committee, 30 or New Jersey Historic Trust, as the case may be, in recommending 31 retention of the project in the proposed legislation.
 - e. The Garden State Preservation Trust may at any time suggest projects to be considered or rejected for consideration by the department, the committee, or the New Jersey Historic Trust in the preparation of recommended project funding lists pursuant to this section.

33

34

35

36

37

38

39

- f. Projects involving the joint effort of more than one level of government or qualifying tax exempt nonprofit organization, or the joint effort of the department, the committee, and the New Jersey Historic Trust, or any combination thereof, shall be encouraged.
- g. For the purposes of efficiency and convenience, nothing in this section shall prohibit the Garden State Preservation Trust from combining the project lists, in whole or in part, of the department, committee, and New Jersey Historic Trust into one proposed appropriation bill or bills to be submitted to the Governor and Legislature for consideration and enactment into law as otherwise

A2814 [1R]

1 prescribed pursuant to this section. 2

h. The total amount appropriated in any State fiscal year from the Garden State Green Acres Preservation Trust Fund and the Garden State Farmland Preservation Trust Fund for proposed projects

pursuant to subsections a. and b. of this section shall not exceed 5

[\$200,000,000] <u>\$350,000,000</u>, excluding grants, contributions, 6

7 donations, and reimbursements from federal aid programs, including

8 but not limited to funding received by the State from the federal Land

9 and Water Conservation Fund, 16 U.S.C. s.4601-4 et al., and from

10 other public or private sources as may be used lawfully for such projects.

(cf: P.L.2000, c.91, s.1) 12

13 14

15

16

17

18

19 20

21

22

23 24

25 26

27

28

29

11

3

4

3. (New section) Of the total of up to \$1,150,000,000 in proceeds raised by the trust from the issuance of bonds, notes or other obligations, and transferred by the trust to the State Treasurer and deposited by the State Treasurer into the Garden State Green Acres Preservation Trust Fund established pursuant to section 19 of P.L.1999, c.152 (C.13:8C-19) and the Garden State Farmland Preservation Trust Fund established pursuant to section 20 of P.L.1999, c.152 (C.13:8C-20) as required pursuant to subsection a. of section 18 of P.L.1999, c.152 (C.13:8C-18), ¹[the sum of 150,000,000 any amounts exceeding 1,000,000,000 in such proceeds shall be allocated and deposited into those two trust funds as follows notwithstanding the provisions of subsection a. of section 18

of P.L.1999, c.152 (C.13:8C-18) to the contrary: a. 80% thereof to the Garden State Green Acres Preservation Trust Fund to be used for the purposes of that trust fund; and

b. 20% thereof to the Garden State Farmland Preservation Trust Fund to be used for the purposes of that trust fund.

30 31 32

4. This act shall take effect immediately.

33 34

35

36

37 Makes various changes to the Garden State Preservation Trust Act.

ASSEMBLY, No. 2814

STATE OF NEW JERSEY 211th LEGISLATURE

INTRODUCED MAY 13, 2004

Sponsored by: Assemblyman JOHN F. MCKEON District 27 (Essex) Assemblyman REED GUSCIORA District 15 (Mercer)

SYNOPSIS

Makes various changes to the Garden State Preservation Trust Act.

CURRENT VERSION OF TEXT

As introduced.



(Sponsorship Updated As Of: 5/21/2004)

AN ACT concerning the issuance of bonds and annual appropriations pursuant to the Garden State Preservation Trust, and amending and supplementing P.L.1999, c.152.

4 5

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

6 7

30

31

32

33

34

35

36

37

38

39

40

41

42 43

- 8 1. Section 7 of P.L.1999, c.152 (C.13:8C-7) is amended to read as 9 follows:
- 7. a. The trust shall have the power and is hereby authorized to 10 11 issue its bonds, notes or other obligations in principal amounts as 12 determined by the trust to be necessary to provide for any of its 13 corporate purposes, including the payment, funding or refunding of the 14 principal of, or interest on, or redemption premiums, if any, on bonds, 15 notes or other obligations issued by it, whether the bonds, notes, 16 obligations or interest to be funded or refunded have or have not 17 become due; and to provide for the security thereof and for the 18 establishment or increase of reserves to secure or to pay the bonds, 19 notes or other obligations or interest thereon and all other reserves and 20 all costs or expenses of the trust incident to and necessary or 21 convenient to carry out its corporate purposes and powers; and in 22 addition to its bonds, notes and other obligations, the trust shall have 23 the power to issue subordinated indebtedness, which shall be 24 subordinate in lien to the lien of any or all of its bonds, notes or other 25 obligations as the trust may determine. No resolution or other action 26 of the trust providing for the issuance of bonds, refunding bonds, notes 27 or other obligations shall be adopted or otherwise made effective by 28 the trust without the prior approval in writing of the Governor and the State Treasurer. 29
 - b. Except as may be otherwise expressly provided in [this act] P.L.1999, c.152 (C.13:8C-1 et seq.) or by the trust, every issue of bonds, notes or other obligations shall be general obligations payable out of any revenues or funds of the trust, subject only to any agreements with the holders of particular bonds, notes or other obligations pledging any particular revenues or funds. The trust may provide the security and payment provisions for its bonds, notes or other obligations as it may determine, including, without limiting the generality of the foregoing, bonds, notes or other obligations as to which the principal and interest are payable from and secured by all or any portion of the revenues of and payments to the trust, and other moneys or funds as the trust shall determine. The trust may also enter into bank loan agreements, lines of credit and other security agreements as authorized pursuant to subsection g. of section 6 of

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and intended to be omitted in the law.

- 1 [this act] P.L.1999, c.152 (C.13:8C-6) and obtain for or on its behalf
- 2 letters of credit in each case for the purpose of securing its bonds,
- 3 notes or other obligations or to provide direct payment of any costs
- 4 which the trust is authorized to pay by [this act] P.L.1999, c.152 and
- 5 to secure repayment of any borrowings under the loan agreement, line
- 6 of credit, letter of credit or other security agreement by its bonds,
- 7 notes or other obligations or the proceeds thereof or by any or all of
- 8 the revenues of and payments to the trust or by any appropriation,
- grant or reimbursement to be received by the trust and other moneys
- 10 or funds as the trust shall determine.

- c. Whether or not the bonds and notes are of the form and character as to be negotiable instruments under the terms of Title 12A, Commercial Transactions, of the New Jersey Statutes, the bonds and notes are hereby made negotiable instruments within the meaning of
- and for all the purposes of Title 12A.
 - d. Bonds or notes of the trust shall be authorized by a resolution or resolutions of the trust and may be issued in one or more series and shall bear the date, or dates, mature at the time or times, bear interest at the rate or rates of interest per annum, be in the denomination or denominations, be in the form, carry the conversion or registration privileges, have the rank or priority, be executed in the manner, be payable from the sources, in the medium of payment, at the place or places within or outside of the State, and be subject to the terms of redemption, with or without premium, as the resolution or resolutions may provide. Bonds or notes may be further secured by a trust indenture between the trust and a corporate trustee within or outside of the State. All other obligations of the trust shall be authorized by resolution containing terms and conditions as the trust shall determine.
 - e. Bonds, notes or other obligations of the trust may be sold at public or private sale at a price or prices and in a manner as the trust shall determine, either on a negotiated or on a competitive basis.
 - f. Bonds or notes may be issued and other obligations incurred under the provisions of [this act] P.L.1999, c.152 (C.13:8C-1 et seq.) without obtaining the consent of any department, division, commission, board, bureau or agency of the State, other than the approval as required by subsection a. of this section, and without any other proceedings or the happening of any other conditions or other things than those proceedings, conditions or things which are specifically required by [this act] P.L.1999, c.152.
- g. Bonds, notes and other obligations of the trust issued or incurred under the provisions of [this act] P.L.1999, c.152 (C.13:8C-1et seq.) shall not be in any way a debt or liability of the State or of any political subdivision thereof other than the trust and shall not create or constitute any indebtedness, liability or obligation of the State or of any political subdivision or be or constitute a pledge of the faith and credit of the State or of any political subdivision but all

- 1 bonds, notes and obligations, unless funded or refunded by bonds,
- 2 notes or other obligations of the trust, shall be payable solely from
- 3 revenues or funds pledged or available for their payment as authorized
- 4 in [this act] P.L.1999, c.152. Each bond, note or other obligation
- 5 shall contain on its face a statement to the effect that the trust is
- 6 obligated to pay the principal thereof, redemption premium, if any, or
- 7 the interest thereon only from revenues or funds of the trust and that
- 8 neither the State nor any political subdivision thereof is obligated to
- 9 pay the principal thereof, redemption premium, if any, or interest
- 10 thereon and that neither the faith and credit nor the taxing power of
- 11 the State or any political subdivision thereof is pledged to the payment
- of the principal of, redemption premium, if any, or the interest on the
- bonds, notes or other obligations. For the purposes of this subsection,
- 14 political subdivision does not include the trust.
- 15 h. All expenses incurred in carrying out the provisions of [this act]
- 16 P.L.1999, c.152 (C.13:8C-1 et seq.) shall be payable solely from the
- 17 revenues or funds provided or to be provided under or pursuant to the
- provisions of [this act] P.L.1999, c.152 and nothing in [this act]
- 19 <u>P.L.1999, c.152</u> shall be construed to authorize the trust to incur any
- 20 indebtedness or liability on behalf of or payable by the State or any
- 21 political subdivision thereof.
- i. Prior to July 1, 2009, the aggregate principal amount of bonds,
- 23 notes or other obligations, including subordinated indebtedness, of the
- 24 trust shall not exceed [\$1,000,000,000] \$1,150,000,000; except that
- 25 this limitation shall not include any bonds, notes or other obligations,
- 26 including subordinated indebtedness, of the trust issued for refunding
- 27 purposes in accordance with the provisions of this section, and any
- 28 bonds, notes or other obligations of the trust issued to fund the costs
- 29 of issuance of its bonds, notes or other obligations. After June 30,
- 30 2009, the trust may issue only refunding bonds in any amount subject
- 31 to subsections j. through n. of this section.
- The trust shall not issue bonds, notes or other obligations in any
- 33 State fiscal year in excess of [\$200,000,000] \$350,000,000, except
- 34 that if that permitted amount of bonds, notes or other obligations, or
- any portion thereof, is not issued in a State fiscal year it may be issued
- in a subsequent State fiscal year. Any increase in this limitation shall
- 37 only occur if so provided for by law.
- The limitations specified in this subsection shall apply only to
- 39 bonds, notes or other obligations of the trust that are payable from, or
- 40 secured by, amounts on deposit in the Garden State Preservation Trust
- 41 Fund Account established pursuant to section 17 of [this act]
- 42 P.L.1999, c.152 (C.13:8C-17).
- j. Upon the decision by the trust to issue refunding bonds pursuant
- 44 to this section, and prior to the sale of those bonds, the trust shall
- 45 transmit to the Joint Budget Oversight Committee, or its successor, a
- 46 report that a decision has been made, reciting the basis on which the

decision was made, including an estimate of the debt service savings to be achieved and the calculations upon which the trust relied when making the decision to issue refunding bonds. The report shall also disclose the intent of the trust to issue and sell the refunding bonds at public or private sale and the reasons therefor.

6 k. The Joint Budget Oversight Committee, or its successor, shall 7 have authority to approve or disapprove the sale of refunding bonds 8 as included in each report submitted in accordance with subsection j. 9 of this section. The Joint Budget Oversight Committee, or its 10 successor, shall approve or disapprove the sale of refunding bonds 11 within 10 business days after physical receipt of the report. The Joint Budget Oversight Committee, or its successor, shall notify the trust in 12 13 writing of the approval or disapproval as expeditiously as possible.

- 1. No refunding bonds shall be issued unless the report has been submitted to and approved by the Joint Budget Oversight Committee, or its successor, as set forth in subsection k. of this section.
- m. Within 30 days after the sale of the refunding bonds, the trust shall notify the Joint Budget Oversight Committee, or its successor, of the result of that sale, including the prices and terms, conditions and regulations concerning the refunding bonds, and the actual amount of debt service savings to be realized as a result of the sale of refunding bonds.
 - n. The Joint Budget Oversight Committee, or its successor, shall, however, review all information and reports submitted in accordance with this section and may, on its own initiative, make observations and recommendations to the trust or to the Legislature, or both, as it deems appropriate.

28 (cf: P.L.1999, c.152, s.7)

29

14

15

16

1718

19

20

21

22

23

24

25

26

27

- 30 2. Section 23 of P.L.1999, c.152 (C.13:8C-23) is amended to read 31 as follows:
- 32 23. a. (1) At least twice each State fiscal year, the Department of 33 Environmental Protection shall submit to the trust a list of projects that the department recommends to receive funding from: the Garden 34 State Green Acres Preservation Trust Fund, based upon a priority 35 36 system, ranking criteria, and funding policies established by the 37 department pursuant to [this act] P.L.1999, c.152 (C.13:8C-1 et 38 seq.); or any Green Acres bond act with respect to moneys allocated 39 therein for appropriation for the purpose of acquiring or developing 40 lands for recreation and conservation purposes, based upon a priority 41 system, ranking criteria, and funding policies established by the 42 department pursuant to law and any rules or regulations adopted 43 pursuant thereto.

To the extent the department receives a sufficient number of applications from local government units for the funding of projects to acquire or develop, for recreation and conservation purposes, lands

located in municipalities eligible to receive State aid pursuant to P.L.1978, c.14 (C.52:27D-178 et seq.), and those projects qualify for funding based upon the priority system, ranking criteria, and funding policies established by the department, in any State fiscal year the percentage of funding from the Garden State Green Acres Preservation Trust Fund for such projects recommended by the department shall be substantially equivalent to or greater than the percentage derived by dividing the total amount allocated pursuant to P.L.1983, c.354, P.L.1987, c.265, P.L.1989, c.183, P.L.1992, c.88, and P.L.1995, c.204, for local government unit projects for recreation and conservation purposes in municipalities eligible to receive State aid pursuant to P.L.1978, c.14 (C.52:27D-178 et seq.) by the total amount allocated pursuant to P.L.1983, c.354, P.L.1987, c.265, P.L.1989, c.183, P.L.1992, c.88, and P.L.1995, c.204, for all local government unit projects for recreation and conservation purposes. In any State fiscal year, not less than 20% of the total amount of funding from the Garden State Green Acres Preservation Trust Fund for all State projects to acquire and develop lands for recreation and conservation purposes throughout the State recommended by the department shall be for State projects located in highly populated counties of the State

The trust shall review the list and may make such deletions, but not additions, of projects therefrom as it deems appropriate and in accordance with the procedures established for such deletions pursuant to subsection d. of this section, whereupon the trust shall approve the list. At least twice each State fiscal year: (a) the trust shall prepare, and submit to the Governor and to the President of the Senate and the Speaker of the General Assembly for introduction in the Legislature, proposed legislation appropriating moneys from the Garden State Green Acres Preservation Trust Fund, or from any Green Acres bond act with respect to moneys allocated therein for appropriation for the purpose of acquiring or developing lands for recreation and conservation purposes, to fund projects on any such list; and (b) the Legislature may approve one or more appropriation bills containing a project list or lists submitted by the trust pursuant to this paragraph.

with population densities of at least 1,000 persons per square mile

according to the latest federal decennial census.

(2) Any act appropriating moneys from the Garden State Green Acres Preservation Trust Fund, or from any Green Acres bond act with respect to moneys allocated therein for appropriation for the purpose of acquiring or developing lands for recreation and conservation purposes, shall identify the particular project or projects to be funded by those moneys, and any expenditure for a project for which the location is not identified by county and municipality in the appropriation shall require the approval of the Joint Budget Oversight Committee or its successor.

46 Moneys may be appropriated to a local government unit that has

1 prepared and adopted an open space acquisition and development plan 2 approved by the department, or to a qualifying tax exempt nonprofit 3 organization that in cooperation and with the approval of a local 4 government unit is implementing or assisting in the implementation of an open space acquisition and development plan adopted by the local 5 6 government unit and approved by the department, without identifying in the act the particular project or projects to be funded, provided that 7 8 the appropriation will be expended in accordance with that approved 9 plan and, with respect to Green Acres bond act moneys, the 10 appropriation in that form is not inconsistent with the Green Acres 11 bond act.

12

13

14

15

16

17

18

19

20

41

42

43

- (3) Any transfer of moneys appropriated from the Garden State Green Acres Preservation Trust Fund, or from any Green Acres bond act with respect to moneys allocated therein for appropriation for the purpose of acquiring or developing lands for recreation and conservation purposes, or any change in project sponsor, site, or type that has received an appropriation from the fund or from a Green Acres bond act, shall require the approval of the Joint Budget Oversight Committee or its successor but shall not require the approval of the Garden State Preservation Trust.
- 21 b. (1) At least twice each State fiscal year, the State Agriculture 22 Development Committee shall submit to the trust a list of projects that 23 the committee recommends to receive funding from the Garden State 24 Farmland Preservation Trust Fund, based upon a priority system, 25 ranking criteria, and funding policies established by the committee 26 pursuant to [this act] P.L.1999, c.152 (C.13:8C-1 et seq.) and the "Agriculture Retention and Development Act," P.L.1983, c.32 27 28 (C.4:1C-11 et seq.), and any rules or regulations adopted pursuant 29 thereto. The trust shall review the list and may make such deletions, 30 but not additions, of projects therefrom as it deems appropriate and in 31 accordance with the procedures established for such deletions pursuant 32 to subsection d. of this section, whereupon the trust shall approve the 33 list. At least twice each State fiscal year: (a) the trust shall prepare, 34 and submit to the Governor and to the President of the Senate and the 35 Speaker of the General Assembly for introduction in the Legislature, 36 proposed legislation appropriating moneys from the Garden State 37 Farmland Preservation Trust Fund to fund projects on any such list; 38 and (b) the Legislature may approve one or more appropriation bills 39 containing a project list or lists submitted by the trust pursuant to this 40 paragraph.
- (2) Any act appropriating moneys from the Garden State Farmland Preservation Trust Fund shall identify the particular project or projects to be funded with those moneys, and any expenditure for a project for 44 which the location is not identified by county and municipality in the appropriation shall require the approval of the Joint Budget Oversight Committee or its successor. 46

2

3

4

56

7

8

9

10

11

12

38

39

40

41

42

43

Notwithstanding the provisions of this paragraph to the contrary, any appropriation of moneys from the fund to pay the cost of acquisition of a fee simple title to farmland shall not be required to identify the particular project or identify its location by county or municipality, and the expenditure of those moneys shall not require the approval of the Joint Budget Oversight Committee or its successor.

- (3) Any transfer of moneys appropriated from the Garden State Farmland Preservation Trust Fund, or change in project sponsor, site, or type that has received an appropriation from the fund, shall require the approval of the Joint Budget Oversight Committee or its successor but shall not require the approval of the Garden State Preservation Trust
- 13 c. (1) At least once each State fiscal year, or at such other interval 14 as the New Jersey Historic Trust in consultation with the Garden State 15 Preservation Trust deems appropriate, the New Jersey Historic Trust shall submit to the Garden State Preservation Trust a list of projects 16 17 that the New Jersey Historic Trust recommends to receive funding 18 from the Garden State Historic Preservation Trust Fund, based upon 19 a priority system, ranking criteria, and funding policies established by 20 the New Jersey Historic Trust pursuant to [this act] P.L.1999, c.152 21 (C.13:8C-1 et seq.) and P.L.1967, c.124 (C.13:1B-15.111 et al.), and 22 any rules or regulations adopted pursuant thereto. The Garden State Preservation Trust shall review the list and may make such deletions, 23 24 but not additions, of projects therefrom as it deems appropriate and in 25 accordance with the procedures established for such deletions pursuant to subsection d. of this section, whereupon the Garden State 26 Preservation Trust shall approve the list. At least once each State 27 fiscal year, or at such other interval as the Garden State Preservation 28 29 Trust in consultation with the New Jersey Historic Trust deems appropriate: (a) the Garden State Preservation Trust shall prepare, and 30 31 submit to the Governor and to the President of the Senate and the 32 Speaker of the General Assembly for introduction in the Legislature, 33 proposed legislation appropriating moneys from the Garden State 34 Historic Preservation Trust Fund to fund projects on any such list; and (b) the Legislature may approve one or more appropriation bills 35 36 containing a project list or lists submitted by the Garden State 37 Preservation Trust pursuant to this paragraph.
 - (2) Any act appropriating moneys from the Garden State Historic Preservation Trust Fund shall identify the particular project or projects to be funded by those moneys, and any expenditure for a project for which the location is not identified by county and municipality in the appropriation shall require the approval of the Joint Budget Oversight Committee or its successor.
- 44 (3) Any transfer of moneys appropriated from the Garden State 45 Historic Preservation Trust Fund, or change in project sponsor, site, 46 or type that has received an appropriation from the fund, shall require

1 the approval of the Joint Budget Oversight Committee or its successor

2 but shall not require the approval of the Garden State Preservation

3 Trust. 4 d. Whenever the Garden State Preservation Trust deletes a project 5 from a list of projects that has been submitted to the Garden State 6 Preservation Trust pursuant to subsection a., b., or c. of this section, 7 the Garden State Preservation Trust shall, in consultation with the 8 applicant and the department, the committee, or the New Jersey 9 Historic Trust, as the case may be, review and reevaluate the merits and validity of the project. After completion of this review and 10 11 reevaluation, if the department, committee, or New Jersey Historic 12 Trust, as the case may be, continues to recommend funding of the 13 project, it shall transmit its reasons therefor in writing to the Garden 14 State Preservation Trust and place the project on the next or a 15 subsequent list of projects submitted to the Garden State Preservation Trust pursuant to subsection a., b., or c. of this section. The Garden 16 17 State Preservation Trust shall include the project in the next proposed 18 legislation appropriating moneys from the Garden State Green Acres 19 Preservation Trust Fund, Green Acres bond act, Garden State 20 Farmland Preservation Trust Fund, or Garden State Historic 21 Preservation Trust Fund, as the case may be, that is submitted to the

- Governor, President of the Senate, and Speaker of the General
- 23 Assembly pursuant to subsection a., b., or c. of this section, together
- 24 with a written report setting forth the rationale of the Garden State
- 25 Preservation Trust in recommending deletion of the project from the
- 26 proposed legislation and the rationale of the department, committee,
- 27 or New Jersey Historic Trust, as the case may be, in recommending
- 28 retention of the project in the proposed legislation.

22

30

31 32

33

34

35 36

- 29 e. The Garden State Preservation Trust may at any time suggest projects to be considered or rejected for consideration by the department, the committee, or the New Jersey Historic Trust in the preparation of recommended project funding lists pursuant to this section.
 - f. Projects involving the joint effort of more than one level of government or qualifying tax exempt nonprofit organization, or the joint effort of the department, the committee, and the New Jersey Historic Trust, or any combination thereof, shall be encouraged.
- 38 g. For the purposes of efficiency and convenience, nothing in this 39 section shall prohibit the Garden State Preservation Trust from 40 combining the project lists, in whole or in part, of the department, 41 committee, and New Jersey Historic Trust into one proposed 42 appropriation bill or bills to be submitted to the Governor and 43 Legislature for consideration and enactment into law as otherwise 44 prescribed pursuant to this section.
- 45 h. The total amount appropriated in any State fiscal year from the Garden State Green Acres Preservation Trust Fund and the Garden 46

A2814 MCKEON, GUSCIORA

State Farmland Preservation Trust Fund for proposed projects 2 pursuant to subsections a. and b. of this section shall not exceed 3 [\$200,000,000] <u>\$350,000,000</u>, excluding grants, contributions, 4 donations, and reimbursements from federal aid programs, including 5 but not limited to funding received by the State from the federal Land and Water Conservation Fund, 16 U.S.C. s.4601-4 et al., and from 6 7 other public or private sources as may be used lawfully for such projects. 8 9 (cf: P.L.2000, c.91, s.1) 10 3. (New section) Of the total of up to \$1,150,000,000 in proceeds 11 raised by the trust from the issuance of bonds, notes or other 12 13 obligations, and transferred by the trust to the State Treasurer and 14 deposited by the State Treasurer into the Garden State Green Acres Preservation Trust Fund established pursuant to section 19 of 15 P.L.1999, c.152 (C.13:8C-19) and the Garden State Farmland 16 Preservation Trust Fund established pursuant to section 20 of 17 18 P.L.1999, c.152 (C.13:8C-20) as required pursuant to subsection a. of 19 section 18 of P.L.1999, c.152 (C.13:8C-18), the sum of \$150,000,000 20 in such proceeds shall be allocated and deposited into those two trust 21 funds as follows notwithstanding the provisions of subsection a. of 22 section 18 of P.L.1999, c.152 (C.13:8C-18) to the contrary: 23 a. 80% thereof to the Garden State Green Acres Preservation Trust 24 Fund to be used for the purposes of that trust fund; and 25 b. 20% thereof to the Garden State Farmland Preservation Trust Fund to be used for the purposes of that trust fund. 26 27 4. This act shall take effect immediately. 28 29 30 31 **STATEMENT** 32 33 This bill increases the statutory cap under the Garden State 34 Preservation Trust Act from \$200 million to \$350 million for: (1) the 35 amount of bonds the Garden State Preservation Trust can issue in a State fiscal year; and (2) the amount the State can appropriate from 36 37 the Garden State Green Acres Preservation Trust Fund and the Garden 38 State Farmland Preservation Trust Fund for proposed projects in a 39 State fiscal year. 40 On November 4, 2003 voters approved an amendment to Article 41 VIII, Section II, paragraph 7 of the Constitution of the State of New 42 Jersey that authorizes an increase in the bonding capacity of the 43 Garden State Preservation Trust from \$1 billion to \$1.15 billion. This 44 bill provides that, of the additional \$150 million in bond revenue 45 generated by this increased bonding, 80% will be deposited into the Garden State Green Acres Preservation Trust Fund for open space

A2814 MCKEON, GUSCIORA

- 1 preservation purposes and 20% will be deposited into the Garden State
- 2 Farmland Preservation Trust Fund for farmland preservation purposes.
- 3 This would not change current law that provides for a 60%/40%
- 4 distribution of all other constitutionally dedicated funds that are
- 5 otherwise required to be deposited into the Garden State Green Acres
- 6 Preservation Trust Fund and the Garden State Farmland Preservation
- 7 Trust Fund, respectively.

ASSEMBLY APPROPRIATIONS COMMITTEE

STATEMENT TO

ASSEMBLY, No. 2814

with Assembly committee amendments

STATE OF NEW JERSEY

DATED: JUNE 14, 2004

The Assembly Appropriations Committee reports favorably Assembly Bill No. 2814, with committee amendments.

Assembly Bill No. 2814, as amended, increases the statutory cap under the Garden State Preservation Trust Act from \$200 million to \$350 million for: (1) the amount of bonds the Garden State Preservation Trust can issue in a State fiscal year; and (2) the amount the State can appropriate from the Garden State Green Acres Preservation Trust Fund and the Garden State Farmland Preservation Trust Fund for proposed projects in a State fiscal year.

On November 4, 2003 voters approved an amendment to Article VIII, Section II, paragraph 7 of the Constitution of the State of New Jersey that authorizes an increase in the bonding capacity of the Garden State Preservation Trust from \$1 billion to \$1.15 billion. This bill provides that, of any amounts of bond revenue exceeding \$1,000,000,000 generated by this increased bonding capacity, 80% will be deposited into the Garden State Green Acres Preservation Trust Fund for open space preservation purposes and 20% will be deposited into the Garden State Farmland Preservation Trust Fund for farmland preservation purposes. This would not change current law that provides for a 60%/40% distribution of all other constitutionally dedicated funds that are otherwise required to be deposited into the Garden State Green Acres Preservation Trust Fund and the Garden State Farmland Preservation Trust Fund, respectively.

FISCAL IMPACT:

This bill increases the statutory cap under the Garden State Preservation Trust Act from \$200 million to \$350 million. The bill also stipulates that any amounts exceeding \$1,000,000,000 of bond revenue will be allocated as follows: 80% or \$120 million to the Garden State Green Acres Preservation Trust and 20% or \$30 million to the Garden State Farmland Preservation Trust.

COMMITTEE AMENDMENTS:

The amendments technically rephrase the allocation of the \$150 million of bond proceeds pursuant to the Constitutional amendment

that authorized an increase in the bonding capacity of the Garden State Preservation Trust from \$1 billion to \$1.15 billion, changing it from an allocation of \$150 million to an allocation of the amounts in excess of \$1 billion.

LEGISLATIVE FISCAL ESTIMATE ASSEMBLY, No. 2814 STATE OF NEW JERSEY 211th LEGISLATURE

DATED: JUNE 29, 2004

SUMMARY

Synopsis: Makes various changes to the Garden State Preservation Trust Act.

Type of Impact: None

Agencies Affected: Departments of Environmental Protection and Agriculture.

Office of Legislative Services Estimate

Fiscal Impact	Year 1	Year 2	Year 3
State Cost		None	

- ! The bill carries out the approval by voters in November, 2003 to amend the New Jersey Constitution by authorizing an increase in the total bonding capacity of the Garden State Preservation Trust from \$1 billion to \$1.15 billion.
- ! The bill consequently raises the annual statutory cap for bonding and spending under the Garden State Preservation Trust Act from \$200 million to \$350 million.
- ! The Garden State Preservation Trust Fund, supported by bonds and an annual dedication of \$98 million from sales tax revenues, finances the Green Acres, historic preservation and farmland preservation programs.
- ! The Office of Legislative Services (OLS) estimates that the bill is essentially technical in nature and will therefore have no fiscal impact on State funds.

BILL DESCRIPTION

Assembly Bill No. 2814 of 2004 is "enabling" legislation that carries out the mandate approved by voters in November, 2003 to amend the New Jersey Constitution to authorize an increase in the total bonding capacity of the Garden State Preservation Trust from \$1 billion to \$1.15 billion. The bill also follows this mandate by raising the statutory cap under the Garden State Preservation Trust Act from \$200 million to \$350 million for: (1) the amount of bonds the Garden State Preservation Trust can issue in a State fiscal year; and (2) the amount the State can appropriate from the Garden State Green Acres Preservation Trust Fund and the Garden State Farmland Preservation Trust Fund for proposed projects in a State fiscal year.



The bill further provides that, of the additional \$150 million in bond revenue generated by this increased bonding, 80 percent will be deposited into the Garden State Green Acres Preservation Trust Fund for open space preservation purposes and 20 percent will be deposited into the Garden State Farmland Preservation Trust Fund for farmland preservation purposes.

FISCAL ANALYSIS

EXECUTIVE BRANCH

None received.

OFFICE OF LEGISLATIVE SERVICES

The Office of Legislative Services (OLS) estimates that the bill will have no fiscal impact on State funds because it is essentially technical in nature. It provides the necessary authorizations and amendments to implement the constitutional amendments, thereby facilitating any changes in future funding activities pursuant to the Trust Fund's mandate. The Trust Fund's overall debt service responsibilities during its 30-year lifespan will remain unchanged.

Section: Environment, Agriculture, Energy and Natural Resources

Analyst: Richard M. Handelman

Senior Fiscal Analyst

Approved: David J. Rosen

Legislative Budget and Finance Officer

This legislative fiscal estimate has been produced by the Office of Legislative Services due to the failure of the Executive Branch to respond to our request for a fiscal note.

This fiscal estimate has been prepared pursuant to P.L.1980, c.67.

SENATE, No. 249

STATE OF NEW JERSEY 211th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 2004 SESSION

Sponsored by: Senator JOSEPH CONIGLIO District 38 (Bergen) Senator RICHARD J. CODEY District 27 (Essex)

Co-Sponsored by: Senator Ciesla

SYNOPSIS

Makes various changes to the Garden State Preservation Trust Act.

CURRENT VERSION OF TEXT

Introduced Pending Technical Review by Legislative Counsel.



(Sponsorship Updated As Of: 2/24/2004)

AN ACT concerning the issuance of bonds and annual appropriations pursuant to the Garden State Preservation Trust, and amending and supplementing P.L.1999, c.152.

4 5

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

6 7

30

31

32

33

34

35

36

37

38

39

40

41

42 43

- 8 1. Section 7 of P.L.1999, c.152 (C.13:8C-7) is amended to read as 9 follows:
- 7. a. The trust shall have the power and is hereby authorized to 10 11 issue its bonds, notes or other obligations in principal amounts as 12 determined by the trust to be necessary to provide for any of its 13 corporate purposes, including the payment, funding or refunding of the 14 principal of, or interest on, or redemption premiums, if any, on bonds, 15 notes or other obligations issued by it, whether the bonds, notes, 16 obligations or interest to be funded or refunded have or have not 17 become due; and to provide for the security thereof and for the 18 establishment or increase of reserves to secure or to pay the bonds, 19 notes or other obligations or interest thereon and all other reserves and 20 all costs or expenses of the trust incident to and necessary or 21 convenient to carry out its corporate purposes and powers; and in 22 addition to its bonds, notes and other obligations, the trust shall have 23 the power to issue subordinated indebtedness, which shall be 24 subordinate in lien to the lien of any or all of its bonds, notes or other 25 obligations as the trust may determine. No resolution or other action 26 of the trust providing for the issuance of bonds, refunding bonds, notes 27 or other obligations shall be adopted or otherwise made effective by 28 the trust without the prior approval in writing of the Governor and the State Treasurer. 29
 - b. Except as may be otherwise expressly provided in [this act] P.L.1999, c.152 (C.13:8C-1 et seq.) or by the trust, every issue of bonds, notes or other obligations shall be general obligations payable out of any revenues or funds of the trust, subject only to any agreements with the holders of particular bonds, notes or other obligations pledging any particular revenues or funds. The trust may provide the security and payment provisions for its bonds, notes or other obligations as it may determine, including, without limiting the generality of the foregoing, bonds, notes or other obligations as to which the principal and interest are payable from and secured by all or any portion of the revenues of and payments to the trust, and other moneys or funds as the trust shall determine. The trust may also enter into bank loan agreements, lines of credit and other security agreements as authorized pursuant to subsection g. of section 6 of

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and intended to be omitted in the law.

- 1 [this act] P.L.1999, c.152 (C.13:8C-6) and obtain for or on its behalf
- 2 letters of credit in each case for the purpose of securing its bonds,
- 3 notes or other obligations or to provide direct payment of any costs
- 4 which the trust is authorized to pay by [this act] P.L.1999, c.152 and
- 5 to secure repayment of any borrowings under the loan agreement, line
- 6 of credit, letter of credit or other security agreement by its bonds,
- 7 notes or other obligations or the proceeds thereof or by any or all of
- 8 the revenues of and payments to the trust or by any appropriation,
- grant or reimbursement to be received by the trust and other moneys
- or funds as the trust shall determine.c. Whether or not the bonds a

- c. Whether or not the bonds and notes are of the form and character as to be negotiable instruments under the terms of Title 12A, Commercial Transactions, of the New Jersey Statutes, the bonds and notes are hereby made negotiable instruments within the meaning of and for all the purposes of Title 12A.
- d. Bonds or notes of the trust shall be authorized by a resolution or resolutions of the trust and may be issued in one or more series and shall bear the date, or dates, mature at the time or times, bear interest at the rate or rates of interest per annum, be in the denomination or denominations, be in the form, carry the conversion or registration privileges, have the rank or priority, be executed in the manner, be payable from the sources, in the medium of payment, at the place or places within or outside of the State, and be subject to the terms of redemption, with or without premium, as the resolution or resolutions may provide. Bonds or notes may be further secured by a trust indenture between the trust and a corporate trustee within or outside of the State. All other obligations of the trust shall be authorized by resolution containing terms and conditions as the trust shall determine.
- e. Bonds, notes or other obligations of the trust may be sold at public or private sale at a price or prices and in a manner as the trust shall determine, either on a negotiated or on a competitive basis.
- f. Bonds or notes may be issued and other obligations incurred under the provisions of [this act] P.L.1999, c.152 (C.13:8C-1 et seq.) without obtaining the consent of any department, division, commission, board, bureau or agency of the State, other than the approval as required by subsection a. of this section, and without any other proceedings or the happening of any other conditions or other things than those proceedings, conditions or things which are specifically required by [this act] P.L.1999, c.152.
- g. Bonds, notes and other obligations of the trust issued or incurred under the provisions of [this act] P.L.1999, c.152 (C.13:8C-1et seq.) shall not be in any way a debt or liability of the State or of any political subdivision thereof other than the trust and shall not create or constitute any indebtedness, liability or obligation of the State or of any political subdivision or be or constitute a pledge of the faith and credit of the State or of any political subdivision but all

- 1 bonds, notes and obligations, unless funded or refunded by bonds,
- 2 notes or other obligations of the trust, shall be payable solely from
- 3 revenues or funds pledged or available for their payment as authorized
- 4 in [this act] P.L.1999, c.152. Each bond, note or other obligation
- 5 shall contain on its face a statement to the effect that the trust is
- obligated to pay the principal thereof, redemption premium, if any, or 6
- 7 the interest thereon only from revenues or funds of the trust and that
- 8 neither the State nor any political subdivision thereof is obligated to
- 9 pay the principal thereof, redemption premium, if any, or interest
- 10 thereon and that neither the faith and credit nor the taxing power of
- 11 the State or any political subdivision thereof is pledged to the payment
- 12 of the principal of, redemption premium, if any, or the interest on the
- 13 bonds, notes or other obligations. For the purposes of this subsection,
- 14 political subdivision does not include the trust.
- 15 h. All expenses incurred in carrying out the provisions of [this act]
- P.L.1999, c.152 (C.13:8C-1 et seq.) shall be payable solely from the 16
- 17 revenues or funds provided or to be provided under or pursuant to the
- provisions of [this act] P.L.1999, c.152 and nothing in [this act] 18
- 19 P.L.1999, c.152 shall be construed to authorize the trust to incur any
- 20 indebtedness or liability on behalf of or payable by the State or any
- 21 political subdivision thereof.
- 22 i. Prior to July 1, 2009, the aggregate principal amount of bonds,
- 23 notes or other obligations, including subordinated indebtedness, of the
- 24 trust shall not exceed \$1,000,000,000; except that this limitation shall
- 25 not include any bonds, notes or other obligations, including
- 26 subordinated indebtedness, of the trust issued for refunding purposes
- 27 in accordance with the provisions of this section, and any bonds, notes
- 28 or other obligations of the trust issued to fund the costs of issuance of 29
- its bonds, notes or other obligations. After June 30, 2009, the trust
- 30 may issue only refunding bonds in any amount subject to subsections
- 31 j. through n. of this section.
- 32 The trust shall not issue bonds, notes or other obligations in any
- 33 State fiscal year in excess of [\$200,000,000] <u>\$350,000,000</u>, except
- 34 that if that permitted amount of bonds, notes or other obligations, or
- 35 any portion thereof, is not issued in a State fiscal year it may be issued
- 36 in a subsequent State fiscal year. Any increase in this limitation shall
- 37 only occur if so provided for by law.
- 38 The limitations specified in this subsection shall apply only to
- 39 bonds, notes or other obligations of the trust that are payable from, or
- 40 secured by, amounts on deposit in the Garden State Preservation Trust
- Fund Account established pursuant to section 17 of [this act] 41
- 42 P.L.1999, c.152 (C.13:8C-17).
- 43 j. Upon the decision by the trust to issue refunding bonds pursuant
- 44 to this section, and prior to the sale of those bonds, the trust shall
- 45 transmit to the Joint Budget Oversight Committee, or its successor, a
- 46 report that a decision has been made, reciting the basis on which the

decision was made, including an estimate of the debt service savings to be achieved and the calculations upon which the trust relied when making the decision to issue refunding bonds. The report shall also disclose the intent of the trust to issue and sell the refunding bonds at public or private sale and the reasons therefor.

k. The Joint Budget Oversight Committee, or its successor, shall have authority to approve or disapprove the sale of refunding bonds as included in each report submitted in accordance with subsection j. of this section. The Joint Budget Oversight Committee, or its successor, shall approve or disapprove the sale of refunding bonds within 10 business days after physical receipt of the report. The Joint Budget Oversight Committee, or its successor, shall notify the trust in writing of the approval or disapproval as expeditiously as possible.

- 1. No refunding bonds shall be issued unless the report has been submitted to and approved by the Joint Budget Oversight Committee, or its successor, as set forth in subsection k. of this section.
- m. Within 30 days after the sale of the refunding bonds, the trust shall notify the Joint Budget Oversight Committee, or its successor, of the result of that sale, including the prices and terms, conditions and regulations concerning the refunding bonds, and the actual amount of debt service savings to be realized as a result of the sale of refunding bonds.
- n. The Joint Budget Oversight Committee, or its successor, shall, however, review all information and reports submitted in accordance with this section and may, on its own initiative, make observations and recommendations to the trust or to the Legislature, or both, as it deems appropriate.
- 28 (cf: P.L.1999, c.152, s.7)

29

6

7

8

9

10

11

12 13

14

15

16

1718

19

20

21

22

23

24

25

26

- 30 2. Section 23 of P.L.1999, c.152 (C.13:8C-23) is amended to read 31 as follows:
- 32 23. a. (1) At least twice each State fiscal year, the Department of 33 Environmental Protection shall submit to the trust a list of projects that the department recommends to receive funding from: the Garden 34 State Green Acres Preservation Trust Fund, based upon a priority 35 36 system, ranking criteria, and funding policies established by the 37 department pursuant to [this act] P.L.1999, c.152 (C.13:8C-1 et 38 seq.); or any Green Acres bond act with respect to moneys allocated 39 therein for appropriation for the purpose of acquiring or developing 40 lands for recreation and conservation purposes, based upon a priority 41 system, ranking criteria, and funding policies established by the 42 department pursuant to law and any rules or regulations adopted 43 pursuant thereto.
- To the extent the department receives a sufficient number of applications from local government units for the funding of projects to acquire or develop, for recreation and conservation purposes, lands

located in municipalities eligible to receive State aid pursuant to P.L.1978, c.14 (C.52:27D-178 et seq.), and those projects qualify for funding based upon the priority system, ranking criteria, and funding policies established by the department, in any State fiscal year the percentage of funding from the Garden State Green Acres Preservation Trust Fund for such projects recommended by the department shall be substantially equivalent to or greater than the percentage derived by dividing the total amount allocated pursuant to P.L.1983, c.354, P.L.1987, c.265, P.L.1989, c.183, P.L.1992, c.88, and P.L.1995, c.204, for local government unit projects for recreation and conservation purposes in municipalities eligible to receive State aid pursuant to P.L.1978, c.14 (C.52:27D-178 et seq.) by the total amount allocated pursuant to P.L.1983, c.354, P.L.1987, c.265, P.L.1989, c.183, P.L.1992, c.88, and P.L.1995, c.204, for all local government unit projects for recreation and conservation purposes. In any State fiscal year, not less than 20% of the total amount of funding from the Garden State Green Acres Preservation Trust Fund for all State projects to acquire and develop lands for recreation and conservation purposes throughout the State recommended by the department shall be for State projects located in highly populated counties of the State

The trust shall review the list and may make such deletions, but not additions, of projects therefrom as it deems appropriate and in accordance with the procedures established for such deletions pursuant to subsection d. of this section, whereupon the trust shall approve the list. At least twice each State fiscal year: (a) the trust shall prepare, and submit to the Governor and to the President of the Senate and the Speaker of the General Assembly for introduction in the Legislature, proposed legislation appropriating moneys from the Garden State Green Acres Preservation Trust Fund, or from any Green Acres bond act with respect to moneys allocated therein for appropriation for the purpose of acquiring or developing lands for recreation and conservation purposes, to fund projects on any such list; and (b) the Legislature may approve one or more appropriation bills containing a project list or lists submitted by the trust pursuant to this paragraph.

with population densities of at least 1,000 persons per square mile

according to the latest federal decennial census.

(2) Any act appropriating moneys from the Garden State Green Acres Preservation Trust Fund, or from any Green Acres bond act with respect to moneys allocated therein for appropriation for the purpose of acquiring or developing lands for recreation and conservation purposes, shall identify the particular project or projects to be funded by those moneys, and any expenditure for a project for which the location is not identified by county and municipality in the appropriation shall require the approval of the Joint Budget Oversight Committee or its successor.

46 Moneys may be appropriated to a local government unit that has

1 prepared and adopted an open space acquisition and development plan 2 approved by the department, or to a qualifying tax exempt nonprofit 3 organization that in cooperation and with the approval of a local 4 government unit is implementing or assisting in the implementation of an open space acquisition and development plan adopted by the local 5 6 government unit and approved by the department, without identifying in the act the particular project or projects to be funded, provided that 7 8 the appropriation will be expended in accordance with that approved 9 plan and, with respect to Green Acres bond act moneys, the 10 appropriation in that form is not inconsistent with the Green Acres 11 bond act.

12

13

14

15

16

17

18

19

20

41

42

43

44

45

- (3) Any transfer of moneys appropriated from the Garden State Green Acres Preservation Trust Fund, or from any Green Acres bond act with respect to moneys allocated therein for appropriation for the purpose of acquiring or developing lands for recreation and conservation purposes, or any change in project sponsor, site, or type that has received an appropriation from the fund or from a Green Acres bond act, shall require the approval of the Joint Budget Oversight Committee or its successor but shall not require the approval of the Garden State Preservation Trust.
- 21 b. (1) At least twice each State fiscal year, the State Agriculture 22 Development Committee shall submit to the trust a list of projects that 23 the committee recommends to receive funding from the Garden State 24 Farmland Preservation Trust Fund, based upon a priority system, 25 ranking criteria, and funding policies established by the committee 26 pursuant to [this act] P.L.1999, c.152 (C.13:8C-1 et seq.) and the "Agriculture Retention and Development Act," P.L.1983, c.32 27 28 (C.4:1C-11 et seq.), and any rules or regulations adopted pursuant 29 thereto. The trust shall review the list and may make such deletions, 30 but not additions, of projects therefrom as it deems appropriate and in 31 accordance with the procedures established for such deletions pursuant 32 to subsection d. of this section, whereupon the trust shall approve the 33 list. At least twice each State fiscal year: (a) the trust shall prepare, 34 and submit to the Governor and to the President of the Senate and the 35 Speaker of the General Assembly for introduction in the Legislature, 36 proposed legislation appropriating moneys from the Garden State 37 Farmland Preservation Trust Fund to fund projects on any such list; 38 and (b) the Legislature may approve one or more appropriation bills 39 containing a project list or lists submitted by the trust pursuant to this 40 paragraph.
 - (2) Any act appropriating moneys from the Garden State Farmland Preservation Trust Fund shall identify the particular project or projects to be funded with those moneys, and any expenditure for a project for which the location is not identified by county and municipality in the appropriation shall require the approval of the Joint Budget Oversight Committee or its successor.

2

7

8

9

10

11

12

38

39

40

41

42

43

Notwithstanding the provisions of this paragraph to the contrary, any appropriation of moneys from the fund to pay the cost of 3 acquisition of a fee simple title to farmland shall not be required to 4 identify the particular project or identify its location by county or municipality, and the expenditure of those moneys shall not require the 5 6 approval of the Joint Budget Oversight Committee or its successor.

- (3) Any transfer of moneys appropriated from the Garden State Farmland Preservation Trust Fund, or change in project sponsor, site, or type that has received an appropriation from the fund, shall require the approval of the Joint Budget Oversight Committee or its successor but shall not require the approval of the Garden State Preservation
- 13 c. (1) At least once each State fiscal year, or at such other interval 14 as the New Jersey Historic Trust in consultation with the Garden State 15 Preservation Trust deems appropriate, the New Jersey Historic Trust shall submit to the Garden State Preservation Trust a list of projects 16 17 that the New Jersey Historic Trust recommends to receive funding 18 from the Garden State Historic Preservation Trust Fund, based upon 19 a priority system, ranking criteria, and funding policies established by 20 the New Jersey Historic Trust pursuant to [this act] P.L.1999, c.152 21 (C.13:8C-1 et seq.) and P.L.1967, c.124 (C.13:1B-15.111 et al.), and 22 any rules or regulations adopted pursuant thereto. The Garden State 23 Preservation Trust shall review the list and may make such deletions, 24 but not additions, of projects therefrom as it deems appropriate and in 25 accordance with the procedures established for such deletions pursuant to subsection d. of this section, whereupon the Garden State 26 Preservation Trust shall approve the list. At least once each State 27 fiscal year, or at such other interval as the Garden State Preservation 28 29 Trust in consultation with the New Jersey Historic Trust deems appropriate: (a) the Garden State Preservation Trust shall prepare, 30 31 and submit to the Governor and to the President of the Senate and the 32 Speaker of the General Assembly for introduction in the Legislature, 33 proposed legislation appropriating moneys from the Garden State 34 Historic Preservation Trust Fund to fund projects on any such list; and (b) the Legislature may approve one or more appropriation bills 35 36 containing a project list or lists submitted by the Garden State 37 Preservation Trust pursuant to this paragraph.
 - (2) Any act appropriating moneys from the Garden State Historic Preservation Trust Fund shall identify the particular project or projects to be funded by those moneys, and any expenditure for a project for which the location is not identified by county and municipality in the appropriation shall require the approval of the Joint Budget Oversight Committee or its successor.
- 44 (3) Any transfer of moneys appropriated from the Garden State 45 Historic Preservation Trust Fund, or change in project sponsor, site, or type that has received an appropriation from the fund, shall require 46

- 1 the approval of the Joint Budget Oversight Committee or its successor
- 2 but shall not require the approval of the Garden State Preservation
- 3 Trust.
- d. Whenever the Garden State Preservation Trust deletes a project
- 5 from a list of projects that has been submitted to the Garden State
- 6 Preservation Trust pursuant to subsection a., b., or c. of this section,
- 7 the Garden State Preservation Trust shall, in consultation with the
- 8 applicant and the department, the committee, or the New Jersey
- 9 Historic Trust, as the case may be, review and reevaluate the merits
- 10 and validity of the project. After completion of this review and
- 11 reevaluation, if the department, committee, or New Jersey Historic
- 12 Trust, as the case may be, continues to recommend funding of the
- project, it shall transmit its reasons therefor in writing to the Garden
- 14 State Preservation Trust and place the project on the next or a
- subsequent list of projects submitted to the Garden State Preservation
- 16 Trust pursuant to subsection a., b., or c. of this section. The Garden
- 17 State Preservation Trust shall include the project in the next proposed
- legislation appropriating moneys from the Garden State Green Acres
- 19 Preservation Trust Fund, Green Acres bond act, Garden State
- 20 Farmland Preservation Trust Fund, or Garden State Historic
- 21 Preservation Trust Fund, as the case may be, that is submitted to the
- 22 Governor, President of the Senate, and Speaker of the General
- 23 Assembly pursuant to subsection a., b., or c. of this section, together
- 24 with a written report setting forth the rationale of the Garden State
- 25 Preservation Trust in recommending deletion of the project from the
- 26 proposed legislation and the rationale of the department, committee,
- 27 or New Jersey Historic Trust, as the case may be, in recommending
- 28 retention of the project in the proposed legislation.
- e. The Garden State Preservation Trust may at any time suggest projects to be considered or rejected for consideration by the department, the committee, or the New Jersey Historic Trust in the
- preparation of recommended project funding lists pursuant to this
- 33 section.
- f. Projects involving the joint effort of more than one level of government or qualifying tax exempt nonprofit organization, or the
- 36 joint effort of the department, the committee, and the New Jersey
- Historic Trust, or any combination thereof, shall be encouraged.
- g. For the purposes of efficiency and convenience, nothing in this
- section shall prohibit the Garden State Preservation Trust from 40 combining the project lists, in whole or in part, of the department,
- 41 committee, and New Jersey Historic Trust into one proposed
- 42 appropriation bill or bills to be submitted to the Governor and
- 43 Legislature for consideration and enactment into law as otherwise
- 44 prescribed pursuant to this section.
- h. The total amount appropriated in any State fiscal year from the
- 46 Garden State Green Acres Preservation Trust Fund and the Garden

S249 CONIGLIO, CODEY

10

- 1 State Farmland Preservation Trust Fund for proposed projects
- 2 pursuant to subsections a. and b. of this section shall not exceed
- 3 [\$200,000,000] <u>\$350,000,000</u>, excluding grants, contributions,
- 4 donations, and reimbursements from federal aid programs, including
- 5 but not limited to funding received by the State from the federal Land
- 6 and Water Conservation Fund, 16 U.S.C. s.4601-4 et al., and from
- 7 other public or private sources as may be used lawfully for such
- 8 projects. Any moneys in excess of \$200,000,000 appropriated in any
- 9 State fiscal year, excluding grants, contributions, donations, and
- 10 reimbursements from federal aid programs, including but not limited
- 11 to funding received by the State from the federal Land and Water
- 12 Conservation Fund, 16 U.S.C. s.4601-4 et al., and from other public
- or private sources as may be used lawfully for such projects, shall be
- 14 <u>distributed as follows: 80% shall be used for acquiring or developing</u>
- 15 <u>lands for recreation and conservation purposes, and 20% shall be used</u>
- 16 <u>for farmland preservation purposes.</u>
- 17 (cf: P.L.2000, c.91)

18 19

20

21

22

2324

25

2627

3. Notwithstanding the provisions of subsection i. of section 7 of P.L.1999, c.152 (C.13:8C-7) to the contrary, prior to July 1, 2009, the aggregate principal amount of bonds, notes or other obligations, including subordinated indebtedness, of the trust shall not exceed \$1,150,000,000; except that this limitation shall not include any bonds, notes or other obligations, including subordinated indebtedness, of the trust issued for refunding purposes in accordance with the provisions of section 7 of P.L.1999, c.152 (C.13:8C-7), and any bonds, notes or other obligations of the trust issued to fund the costs of issuance of its bonds, notes or other obligations.

282930

31

32

33

3435

3637

38

39

40

41

- 4. Of the total of up to \$1,150,000,000 in proceeds raised by the trust from the issuance of bonds, notes or other obligations, and transferred by the trust to the State Treasurer and deposited by the State Treasurer into the Garden State Green Acres Preservation Trust Fund established pursuant to section 19 of P.L.1999, c.152 (C.13:8C-19) and the Garden State Farmland Preservation Trust Fund established pursuant to section 20 of P.L.1999, c.152 (C.13:8C-20) as required pursuant to subsection a. of section 18 of P.L.1999, c.152 (C.13:8C-18), the sum of \$150,000,000 in such proceeds shall be allocated and deposited into those two trust funds as follows notwithstanding the provisions of subsection a. of section 18 of
- a. 80% thereof to the Garden State Green Acres Preservation Trust
 Fund to be used for the purposes of that trust fund; and

P.L.1999, c.152 (C.13:8C-18) to the contrary:

b. 20% thereof to the Garden State Farmland Preservation Trust
 Fund to be used for the purposes of that trust fund.

S249 CONIGLIO, CODEY

5. This act shall take effect immediately, except that sections 3 and 4 of this act shall take effect upon approval by the voters of this State of an amendment to Article VIII, Section II, paragraph 7 of the Constitution of the State of New Jersey (now before the Legislature as Senate Concurrent Resolution No.100 of 2003 or Assembly Concurrent Resolution No.169 of 2003).

STATEMENT

This bill increases the statutory cap under the Garden State Preservation Trust Act from \$200 million to \$350 million for: (1) the amount of bonds the Garden State Preservation Trust can issue in a State fiscal year; and (2) the amount the State can appropriate from the Garden State Green Acres Preservation Trust Fund and the Garden State Farmland Preservation Trust Fund for proposed projects in a State fiscal year. The bill further provides that of any appropriations in excess of \$200 million appropriated in any State fiscal year, excluding grants, contributions, donations, and reimbursements from federal aid programs, including but not limited to funding received by the State from the federal Land and Water Conservation Fund and from other public or private sources as may be used lawfully for such projects, 80% shall be used for acquiring or developing lands for recreation and conservation purposes, and 20% shall be used for farmland preservation purposes.

The bill further provides that, upon approval by the voters of a Constitutional Amendment to increase the bonding capacity of the Garden State Preservation Trust from \$1 billion to \$1.15 billion, of the additional \$150 million in bond revenue generated by this increased bonding, 80% will be deposited into the Garden State Green Acres Preservation Trust Fund for open space preservation purposes and 20% will be deposited into the Garden State Farmland Preservation Trust Fund for farmland preservation purposes. This would not change current law that provides for a 60%/40% distribution of all other constitutionally dedicated funds that are otherwise required to be deposited into the Garden State Green Acres Preservation Trust Fund and the Garden State Farmland Preservation Trust Fund, respectively.

SENATE ENVIRONMENT COMMITTEE

STATEMENT TO

SENATE COMMITTEE SUBSTITUTE FOR SENATE, No. 249

STATE OF NEW JERSEY

DATED: JUNE 14, 2004

The Senate Environment Committee favorably reports a Senate Committee Substitute for Senate Bill No. 249.

The committee substitute would increase the statutory cap under the Garden State Preservation Trust Act from \$200 million to \$350 million for: (1) the amount of bonds the Garden State Preservation Trust can issue in a State fiscal year; and (2) the amount the State can appropriate from the Garden State Green Acres Preservation Trust Fund and the Garden State Farmland Preservation Trust Fund for proposed projects in a State fiscal year.

On November 4, 2003 voters approved an amendment to Article VIII, Section II, paragraph 7 of the Constitution of the State of New Jersey that authorizes an increase in the bonding capacity of the Garden State Preservation Trust from \$1 billion to \$1.15 billion. This bill provides that, of any amounts over \$1 billion in bond revenue generated by this increased bonding, 80% will be deposited into the Garden State Green Acres Preservation Trust Fund for open space preservation purposes and 20% will be deposited into the Garden State Farmland Preservation Trust Fund for farmland preservation purposes. This would not change current law that provides for a 60%/40% distribution of all other constitutionally dedicated funds that are otherwise required to be deposited into the Garden State Green Acres Preservation Trust Fund and the Garden State Farmland Preservation Trust Fund, respectively.

The committee substitute is identical to Assembly Bill No. 2814(1R).

SENATE BUDGET AND APPROPRIATIONS COMMITTEE

STATEMENT TO

SENATE COMMITTEE SUBSTITUTE FOR SENATE, No. 249

STATE OF NEW JERSEY

DATED: JUNE 18, 2004

The Senate Budget and Appropriations Committee reports favorably Senate Bill No. 249 (SCS).

This bill increases from \$200 million to \$350 million the statutory cap under the Garden State Preservation Trust Act for (1) the amount of bonds the Garden State Preservation Trust (GSPT) can issue in a State fiscal year; and (2) the amount the State can appropriate from the Garden State Green Acres Preservation Trust Fund and the Garden State Farmland Preservation Trust Fund for proposed projects in a State fiscal year.

On November 4, 2003, voters approved an amendment to Article VIII, Section II, paragraph 7 of the Constitution of the State of New Jersey that authorizes an increase in the bonding capacity of the Garden State Preservation Trust from \$1 billion to \$1.15 billion. This bill provides that, of any amounts of bond revenue exceeding \$1,000,000,000 generated by this increased bonding capacity, 80% will be deposited into the Garden State Green Acres Preservation Trust Fund for open space preservation purposes and 20% will be deposited into the Garden State Farmland Preservation Trust Fund for farmland preservation purposes. This would not change current law that provides for a 60%/40% distribution of all other constitutionally dedicated funds that are otherwise required to be deposited into the Garden State Green Acres Preservation Trust Fund and the Garden State Farmland Preservation Trust Fund, respectively.

The provisions of this bill are identical to those of Assembly Bill No. 2814 (1R), now pending in the Senate.

FISCAL IMPACT

This bill increases by \$150 million the statutory caps on annual borrowing by the GSPT and annual appropriations from the Green Acres and Farmland Preservation Trust Funds. The bill also stipulates that any amounts exceeding \$1,000,000,000 of bond revenue will be allocated as follows: 80% or \$120 million to the Garden State Green Acres Preservation Trust and 20% or \$30 million to the Garden State Farmland Preservation Trust.