34:11-56.35

LEGISLATIVE HISTORY CHECKLIST

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LAWS OF: 2002 **CHAPTER**: 95

NJSA: 34:11-56.35 (Prevailing wage violations - violations)

BILL NO: S576 (Substituted for A1344)

SPONSOR(S): Codey and others

DATE INTRODUCED: Pre-filed

COMMITTEE: ASSEMBLY: Labor

SENATE: Labor

AMENDED DURING PASSAGE: No

DATE OF PASSAGE: ASSEMBLY: September 23, 2002

SENATE: March 4, 2002

DATE OF APPROVAL: November 11, 2002

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL (Original version of bill enacted)

S576

SPONSORS STATEMENT: (Begins on page 3 of original bill) Yes

COMMITTEE STATEMENT: <u>ASSEMBLY</u>: <u>Yes</u>

SENATE: Yes

FLOOR AMENDMENT STATEMENTS: No

LEGISLATIVE FISCAL ESTIMATE: No

A1344

SPONSORS STATEMENT: (Begins on page 3 of original bill)

Yes

COMMITTEE STATEMENT: ASSEMBLY: Yes

SENATE: No

FLOOR AMENDMENT STATEMENTS: No

LEGISLATIVE FISCAL ESTIMATE: No

VETO MESSAGE: No

GOVERNOR'S PRESS RELEASE ON SIGNING: Yes

FOLLOWING WERE PRINTED:

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Publications at the State Library (609) 633-2111 or mailto:refdesk@njstatelib	o.org
REPORTS:	No
HEARINGS:	No
NEWSPAPER ARTICLES:	Yes

[&]quot;Gov raises fines for non-union pay," 11-12-2002 Trentonian, p.11 "Penalties increased for contractors," 11-12-2002 Burlington County Times, p.B2

[&]quot;Penalties rise for firms that ignore wage laws," 11-12-2002 The Press, p.

P.L. 2002, CHAPTER 95, approved November 11, 2002 Senate, No. 576

1 **AN ACT** concerning certain penalties for prevailing wage violations 2 and amending P.L.1963, c.150.

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4 **BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

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1. Section 11 of P.L.1963, c.150 (C.34:11-56.35) is amended to read as follows:

9 11. Any employer who willfully hinders or delays the commissioner 10 in the performance of his duties in the enforcement of this act, or fails 11 to make, keep, and preserve any records as required under the 12 provisions of this act, or falsifies any such record, or refuses to make any such record accessible to the commissioner upon demand, or 13 refuses to furnish a sworn statement of such record or any other 14 information required for the proper enforcement of this act to the 15 16 commissioner upon demand, or pays or agrees to pay wages at a rate 17 less than the rate applicable under this act or otherwise violates any 18 provision of this act or of any regulation or order issued under this act 19 shall be guilty of a disorderly persons offense and shall, upon 20 conviction therefor, be fined not less than \$100.00 nor more than 21 \$1,000 or be imprisoned for not less than 10 nor more than 90 days, or by both such fine and imprisonment. Each week, in any day of 22 23 which a worker is paid less than the rate applicable to him under this 24 act and each worker so paid, shall constitute a separate offense.

25 As an alternative to or in addition to any other sanctions provided by law for violations of any provision of P.L.1963, c.150 26 27 (C.34:11-56.25 et seq.), when the Commissioner of Labor finds that 28 an employer has violated that act, the commissioner is authorized to assess and collect administrative penalties, up to a maximum of 29 30 [\$250] <u>\$2,500</u> for a first violation and up to a maximum of [\$500] 31 \$5,000 for each subsequent violation, specified in a schedule of 32 penalties to be promulgated as a rule or regulation by the commissioner in accordance with the "Administrative Procedure Act," 33 34 P.L.1968, c.410 (C.52:14B-1 et seq.). When determining the amount of the penalty imposed because of a violation, the commissioner shall 35 consider factors which include the history of previous violations by the 36 37 employer, the seriousness of the violation, the good faith of the employer and the size of the employer's business. No administrative 38 penalty shall be levied pursuant to this section unless the 39 40 Commissioner of Labor provides the alleged violator with notification 41 of the violation and of the amount of the penalty by certified mail and

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and intended to be omitted in the law.

1	an opportunity to request a hearing before the commissioner or his
2	designee within 15 days following the receipt of the notice. If a
3	hearing is requested, the commissioner shall issue a final order upon
4	such hearing and a finding that a violation has occurred. If no hearing
5	is requested, the notice shall become a final order upon expiration of
6	the 15-day period. Payment of the penalty is due when a final order
7	is issued or when the notice becomes a final order. Any penalty
8	imposed pursuant to this section may be recovered with costs in a
9	summary proceeding commenced by the commissioner pursuant to
10	["the penalty enforcement law" (N.J.S.2A:58-1 et seq.)] the "Penalty
11	Enforcement Law of 1999", P.L.1999, c.274 (C.2A:58-10 et. seq.).
12	Any sum collected as a fine or penalty pursuant to this section shall be
13	applied toward enforcement and administration costs of the Division
14	of Workplace Standards in the Department of Labor.
15	(cf: P.L.1991, c.205, s.18)
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17	2. This act shall take effect immediately.
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22	Authorizes an increase in administrative penalties for prevailing wage
23	violations.

SENATE, No. 576

STATE OF NEW JERSEY

210th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 2002 SESSION

Sponsored by:

Senator RICHARD J. CODEY

District 27 (Essex)

Senator JOHN J. MATHEUSSEN

District 4 (Camden and Gloucester)

Co-Sponsored by:

Senators Coniglio, Singer and Palaia

SYNOPSIS

Authorizes an increase in administrative penalties for prevailing wage violations.

CURRENT VERSION OF TEXT

Introduced Pending Technical Review by Legislative Counsel.



(Sponsorship Updated As Of: 2/26/2002)

1 **AN ACT** concerning certain penalties for prevailing wage violations 2 and amending P.L.1963, c.150.

3

4 **BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

6 7

8

- 1. Section 11 of P.L.1963, c.150 (C.34:11-56.35) is amended to read as follows:
- 9 11. Any employer who willfully hinders or delays the commissioner 10 in the performance of his duties in the enforcement of this act, or fails 11 to make, keep, and preserve any records as required under the 12 provisions of this act, or falsifies any such record, or refuses to make 13 any such record accessible to the commissioner upon demand, or 14 refuses to furnish a sworn statement of such record or any other information required for the proper enforcement of this act to the 15 16 commissioner upon demand, or pays or agrees to pay wages at a rate 17 less than the rate applicable under this act or otherwise violates any 18 provision of this act or of any regulation or order issued under this act 19 shall be guilty of a disorderly persons offense and shall, upon 20 conviction therefor, be fined not less than \$100.00 nor more than \$1,000 or be imprisoned for not less than 10 nor more than 90 days, 21 or by both such fine and imprisonment. Each week, in any day of 22 23 which a worker is paid less than the rate applicable to him under this 24 act and each worker so paid, shall constitute a separate offense.

25 As an alternative to or in addition to any other sanctions provided 26 by law for violations of any provision of P.L.1963, c.150 27 (C.34:11-56.25 et seq.), when the Commissioner of Labor finds that 28 an employer has violated that act, the commissioner is authorized to 29 assess and collect administrative penalties, up to a maximum of [\$250] <u>\$2500</u> for a first violation and up to a maximum of [\$500] 30 31 \$5,000 for each subsequent violation, specified in a schedule of 32 penalties to be promulgated as a rule or regulation by the 33 commissioner in accordance with the "Administrative Procedure Act," 34 P.L.1968, c.410 (C.52:14B-1 et seq.). When determining the amount 35 of the penalty imposed because of a violation, the commissioner shall 36 consider factors which include the history of previous violations by the 37 employer, the seriousness of the violation, the good faith of the 38 employer and the size of the employer's business. No administrative 39 penalty shall be levied pursuant to this section unless the 40 Commissioner of Labor provides the alleged violator with notification of the violation and of the amount of the penalty by certified mail and 41 42 an opportunity to request a hearing before the commissioner or his 43 designee within 15 days following the receipt of the notice. If a

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and intended to be omitted in the law.

S576 CODEY, MATHEUSSEN

1	hearing is requested, the commissioner shall issue a final order upon
2	such hearing and a finding that a violation has occurred. If no hearing
3	is requested, the notice shall become a final order upon expiration of
4	the 15-day period. Payment of the penalty is due when a final order
5	is issued or when the notice becomes a final order. Any penalty
6	imposed pursuant to this section may be recovered with costs in a
7	summary proceeding commenced by the commissioner pursuant to
8	"the penalty enforcement law" (N.J.S.2A:58-1 et seq.). Any sum
9	collected as a fine or penalty pursuant to this section shall be applied
10	toward enforcement and administration costs of the Division of
11	Workplace Standards in the Department of Labor.
12	(cf: P.L.1991, c.205, s.18)
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14	2. This act shall take effect immediately.
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17	STATEMENT

STATEMENT

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This bill increases the administrative penalties the Commissioner of Labor is authorized to assess and collect for violations of the prevailing wage law. The prevailing wage means the wage rate paid by virtue of a collective bargaining agreement between certain employers and workers engaged in public works. The prevailing wage level was established for these workers to safeguard their efficiency Any employer who hinders or delays the and well-being. Commissioner of Labor in the performance of his duties in enforcing the prevailing wage law shall be subject to certain penalties. Specifically, this bill increases administrative penalties from \$250 to \$2,500 for a first violation, and from \$500 to \$5,000 for each subsequent violation.

SENATE LABOR COMMITTEE

STATEMENT TO

SENATE, No. 576

STATE OF NEW JERSEY

DATED: FEBRUARY 25, 2002

The Senate Labor Committee reports favorably Senate Bill No. 576.

This bill increases the administrative penalties the Commissioner of Labor is authorized to assess and collect for violations of the "New Jersey Prevailing Wage Act." Specifically, this bill increases administrative penalties from \$250 to \$2,500 for a first violation, and from \$500 to \$5,000 for each subsequent violation. Each week in which a worker is paid less than the required rate, and each worker so paid, constitute a separate offense.

This bill was pre-filed for introduction in the 2002 session pending technical review. As reported, the bill includes the changes required by technical review which has been performed.

ASSEMBLY LABOR COMMITTEE

STATEMENT TO

SENATE, No. 576

STATE OF NEW JERSEY

DATED: SEPTEMBER 12, 2002

The Assembly Labor Committee reports favorably Senate Bill No. 576.

This bill increases the administrative penalties the Commissioner of Labor is authorized to assess and collect for violations of the "New Jersey Prevailing Wage Act." Specifically, this bill increases administrative penalties from \$250 to \$2,500 for a first violation, and from \$500 to \$5,000 for each subsequent violation. Each week in which a worker is paid less than the required rate, and each worker so paid, constitute a separate offense.

ASSEMBLY, No. 1344

STATE OF NEW JERSEY 210th LEGISLATURE

210th EEGIDERITORE

PRE-FILED FOR INTRODUCTION IN THE 2002 SESSION

Sponsored by:

Assemblyman GEORGE F. GEIST District 4 (Camden and Gloucester) Assemblyman GARY L. GUEAR, SR. District 14 (Mercer and Middlesex)

Co-Sponsored by:

Assemblywoman Friscia, Assemblyman Thompson, Assemblywoman Greenstein, Assemblyman Gusciora, Assemblywoman Previte, Assemblymen Conaway and Ahearn

SYNOPSIS

Authorizes an increase in administrative penalties for prevailing wage violations.

CURRENT VERSION OF TEXT

Introduced Pending Technical Review by Legislative Counsel.



(Sponsorship Updated As Of: 3/1/2002)

1 **AN ACT** concerning certain penalties for prevailing wage violations 2 and amending P.L.1963, c.150.

3

4 **BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

5 6 7

8

- 1. Section 11 of P.L.1963, c.150 (C.34:11-56.35) is amended to read as follows:
- 9 11. Any employer who willfully hinders or delays the commissioner 10 in the performance of his duties in the enforcement of this act, or fails 11 to make, keep, and preserve any records as required under the 12 provisions of this act, or falsifies any such record, or refuses to make 13 any such record accessible to the commissioner upon demand, or 14 refuses to furnish a sworn statement of such record or any other information required for the proper enforcement of this act to the 15 16 commissioner upon demand, or pays or agrees to pay wages at a rate 17 less than the rate applicable under this act or otherwise violates any 18 provision of this act or of any regulation or order issued under this act 19 shall be guilty of a disorderly persons offense and shall, upon 20 conviction therefor, be fined not less than \$100.00 nor more than \$1,000 or be imprisoned for not less than 10 nor more than 90 days, 21 or by both such fine and imprisonment. Each week, in any day of 22 23 which a worker is paid less than the rate applicable to him under this 24 act and each worker so paid, shall constitute a separate offense.

25 As an alternative to or in addition to any other sanctions provided 26 by law for violations of any provision of P.L.1963, c.150 27 (C.34:11-56.25 et seq.), when the Commissioner of Labor finds that 28 an employer has violated that act, the commissioner is authorized to 29 assess and collect administrative penalties, up to a maximum of [\$250] <u>\$2,500</u> for a first violation and up to a maximum of [\$500] 30 31 \$5,000 for each subsequent violation, specified in a schedule of 32 penalties to be promulgated as a rule or regulation by the 33 commissioner in accordance with the "Administrative Procedure Act," 34 P.L.1968, c.410 (C.52:14B-1 et seq.). When determining the amount 35 of the penalty imposed because of a violation, the commissioner shall 36 consider factors which include the history of previous violations by the 37 employer, the seriousness of the violation, the good faith of the 38 employer and the size of the employer's business. No administrative 39 penalty shall be levied pursuant to this section unless the 40 Commissioner of Labor provides the alleged violator with notification of the violation and of the amount of the penalty by certified mail and 41 42 an opportunity to request a hearing before the commissioner or his 43 designee within 15 days following the receipt of the notice. If a

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and intended to be omitted in the law.

A1344 GEIST, GUEAR

1	hearing is requested, the commissioner shall issue a final order upon
2	such hearing and a finding that a violation has occurred. If no hearing
3	is requested, the notice shall become a final order upon expiration of
4	the 15-day period. Payment of the penalty is due when a final order
5	is issued or when the notice becomes a final order. Any penalty
6	imposed pursuant to this section may be recovered with costs in a
7	summary proceeding commenced by the commissioner pursuant to
8	["the penalty enforcement law" (N.J.S.2A:58-1 et seq.)] the "Penalty
9	Enforcement Law of 1999," P.L.1999, c.274 (C.2A:58-10 et seq.).
10	Any sum collected as a fine or penalty pursuant to this section shall be
11	applied toward enforcement and administration costs of the Division
12	of Workplace Standards in the Department of Labor.
13	(cf: P.L.1991, c.205, s.18)
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15	2. This act shall take effect immediately.
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STATEMENT

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This bill increases the administrative penalties that the Commissioner of Labor is authorized to assess and collect for violations of the "New Jersey Prevailing Wage Act". The prevailing wage means the wage rate paid by virtue of a collective bargaining agreement between certain employers and workers engaged in public works. The prevailing wage level was established for these workers to safeguard their efficiency and well-being. The bill increases the administrative penalties which may be imposed on an employer who hinders or delays the Commissioner of Labor in the performance of his duties in enforcing the prevailing wage act from \$250 to \$2,500 for a first violation, and from \$500 to \$5,000 for each subsequent violation. Each week in which a worker is paid less than the required rate, and each worker so paid constitute a separate offense.

ASSEMBLY LABOR COMMITTEE

STATEMENT TO

ASSEMBLY, No. 1344

STATE OF NEW JERSEY

DATED: FEBRUARY 28, 2002

The Assembly Labor Committee reports favorably Assembly Bill No.1344.

This bill increases the administrative penalties that the Commissioner of Labor is authorized to assess and collect for violations of the "New Jersey Prevailing Wage Act". The prevailing wage means the wage rate paid by virtue of a collective bargaining agreement between certain employers and workers engaged in public works. The prevailing wage level was established for these workers to safeguard their efficiency and well-being. The bill increases the administrative penalties which may be imposed on an employer who hinders or delays the Commissioner of Labor in the performance of his duties in enforcing the prevailing wage act from \$250 to \$2,500 for a first violation, and from \$500 to \$5,000 for each subsequent violation.

Each week in which a worker is paid less than the required rate, and each worker so paid, constitute a separate offense.

This bill was pre-filed for introduction in the 2002 session pending technical review. As reported, the bill includes the changes required by technical review, which has been performed.



Previous Screen

McGreevey Toughens Penalties for Violation of Prevailing Wage Act

(TRENTON)—Governor James E. McGreevey today signed into law Senate Bill 576, will drastically increase the penalties for violation of New Jersey's Prevailing Wage Act. The Governor was joined by Labor Commissioner Al Kroll, Senate President Richard J. Codey, Assembly members Gary Guear, Arline Friscia and George Geist, as well as NJ AFL-CIO President Charlie Wowkanech.

"With this new law, we are sending a clear message to employers—if you violate the Prevailing Wage Act, you will pay, and you will pay a hefty price," said McGreevey. "I would like to thank Senate President Codey and Senator Matheussen, as well as Assemblymen Guear and Geist, for their leadership in getting this legislation passed."

"An honest day's work deserves an honest day's pay," said Senator Codey, D-Essex. "Today we move one step forward towards securing such pay for all men and women who work on public contracts in the state of New Jersey."

Currently, New Jersey's Prevailing Wage Act ensures that workers who are employed by government contracts receive a fair wage. The Act also sets pay at a level that is equivalent to union wages for each profession within the contracting field. However, the penalty for violation of the Prevailing Wage Act has not been updated for almost 20 years.

The new law increases the penalties tenfold that the Commissioner of Labor is authorized to collect when employers violate the prevailing wage law. For the first violation, administrative penalties would increase from \$250 to \$2,500. For subsequent violations, administrative penalties would increase from \$500 to \$5,000.

"Penalties for breaking the prevailing wage law should be significant and not just a slap on the wrist," said Guear. "Too often, unscrupulous contractors opt to pay the penalties because they are cheaper than the cost of increased wages."

"It is of the utmost importance to protect the rights of employees and this legislation will provide additional support to make certain that they receive the earnings they deserve," said Matheussen.

"The prevailing wage act is an important cornerstone to public works projects throughout New Jersey," said Geist. "It provides a living wage for workers, levels the playing field among contractors, and reinforces the public's expectations that a quality project will be

constructed for public use."

Senate Bill 576, which passed the Senate on March 4, 2002, was sponsored by Senators Richard J. Codey (D-Essex) and John Matheussen (R-Camden/ Gloucester). S-576 was substituted for A-1344 in the Assembly, where it was sponsored by Assemblymen Gary Guear (D-Mercer/ Middlesex) and George Geist (R-Camden/ Gloucester).



State of New Jersey Governor's Office

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