52:27BBB-1

LEGISLATIVE HISTORY CHECKLIST

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LAWS OF: 2002 **CHAPTER**: 43

NJSA: 52:27BBB-1 (Camden Municipal Rehabilitation and Economic Recovery)

BILL NO: S428 (Substituted for A2054)

SPONSOR(S): Bryant and others

DATE INTRODUCED: Pre-filed

COMMITTEE: ASSEMBLY: ----

SENATE: Budget and Appropriations

AMENDED DURING PASSAGE: Yes

DATE OF PASSAGE: ASSEMBLY: June 30, 2002

SENATE: June 27, 2002

DATE OF APPROVAL: July 22, 2002

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL (Senate Committee Substitute (1R) enacted)

(Amendments during passage denoted by superscript numbers)

S428

SPONSORS STATEMENT: (Begins on page 54 of original bill) Yes

COMMITTEE STATEMENT: ASSEMBLY: No.

SENATE: Yes

FLOOR AMENDMENT STATEMENT: Yes

LEGISLATIVE FISCAL ESTIMATE: No

A2054

SPONSORS STATEMENT: (Begins on page 54 of original bill)

Yes

Bill and Sponsors Statement identical to S428

COMMITTEE STATEMENT: <u>ASSEMBLY</u>: <u>Yes</u>

SENATE: No

FLOOR AMENDMENT STATEMENTS: Yes 6-20-2002

6-24-2002

LEGISLATIVE FISCAL ESTIMATE: No

FINAL VERSION (Assembly Committee Substitute (2R)): Yes

VETO MESSAGE: No

GC	VERNOR	'S PRESS	RELEASE	E ON S	IGNING:
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Yes

FOLLOWING WERE PRINTED:

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REPORTS: No

HEARINGS: No

NEWSPAPER ARTICLES:

Yes

"Camden Recovery bill signed, but school board challenges it," 7-23-2002 New York Times, pB6

"McGreevey signs Camden bill,..." 7-23-2002 Philadelphia Inquirer, p.A1

"Camden to get \$175M in aid," 7-23-2002 Home News, p.A3

McGreevey signs Camden bill," 7-23-2002 Courier Post, p.1A

"Camden mayor hails \$175 million infusion," 7-23-2002 Star-Ledger, p.18

"McGreevey OKS \$175M for Camden....," Atlantic City Press p.C6

Title 52.
Chapter 27BBB
(New)
Municipal
Rehabilitation
and Economic
Recovery
§§1-40,42-57,59-63,
66-68,71 C.52:27BBB-1
to 52:27BBB-65
§§72-74 - Approp.
§75 - Note to §§1-74

P.L. 2002, CHAPTER 43, *approved July 22*, 2002 Senate Committee Substitute (*First Reprint*) for Senate, No. 428

1	AN ACT encouraging municipal rehabilitation and economic recovery
2	in certain fiscally distressed municipalities, amending various parts
3	of statutory law, creating chapter 27BBB of Title 52 of the
4	Revised Statutes, and making appropriations.
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BE IT Enacted by the Senate and General Assembly of the State of New Jersey:

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ARTICLE 1. GENERAL PROVISIONS

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1. (New section) This act shall be known and may be cited as the "Municipal Rehabilitation and Economic Recovery Act."

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- 2. (New section) The Legislature finds and declares that:
- a. There exists in certain municipalities a continuing state of fiscal distress which endures despite the imposition of a series of measures authorized pursuant to law;
- b. Economically impoverished, those municipalities have a history of high crime rates, including arson, that has necessitated the maintenance of large police and fire departments, at enormous taxpayer cost in municipalities without a sound tax base;
- c. The past fifty years have witnessed the depopulation of those municipalities characterized by such problems;
- d. Spending power on the part of residents of these municipalities is severely limited and local businesses thereby suffer from the lack of an indigenous client base so that rebuilding the fortunes of city residents in order to recreate a viable urban economy will require a considerable period of time;
- e. Notwithstanding the prosperity which has been experienced elsewhere throughout New Jersey in recent years, the unemployment rate in these municipalities is substantially higher than that of most

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

¹ Senate floor amendments adopted June 24, 2002.

1 other municipalities;

- f. While the rest of New Jersey has enjoyed increased land values, the ratable base in these municipalities has declined steadily during the 1990's, marked by their low equalized value per capita which can be about one-half that of other cities;
- g. Coupled with this economic deprivation, many of these municipalities are characterized by a lack of internal audit controls, accountability and oversight, evidenced by the fact that although real estate taxes comprise over two-thirds of locally generated revenues, many of these municipalities do not rigorously enforce collection and receive but a portion of their levy;
- h. Although the State has experienced a period of tremendous prosperity and economic growth over the past few years, such municipalities continue to languish without any obvious signs of improvement;
- i. These municipalities have experienced a substantial budget deficit for many years which has only been addressed through extraordinary payments of State aid;
- j. While State aid dollars which have been directed toward such municipalities have served to address their structural deficits, they have not, and cannot, function as an economic impetus toward the rebuilding of those municipalities;
- k. Because a significant proportion of the population of such municipalities lacks adequate health insurance coverage, causing many to seek basic care in municipal emergency rooms, municipal hospitals are heavily dependent upon state assistance commonly referred to as "charity care" for reimbursement. Such health services are crucial to the overall health of the infrastructure and social growth and stability of qualified municipalities. Moreover, the demand for such health services has necessitated planning for a major expansion of medical school programs within qualified municipalities;
- 1. Given the high crime rates in these municipalities, if economic recovery is to be successful, it is vital that municipal residents feel that their basic safety is assured; accordingly, the State will continue to commit to assist such municipalities in maintaining not less than that number of police officers employed by the municipality on the effective date of P.L., c. (C.) (pending before the Legislature as this bill) and in creating working relationships between State agencies, local law enforcement and the community to identify and develop strategies to improve the quality of life and the security of residents in qualified municipalities;
- m. In order to ensure the long-term economic viability of such municipalities, it is critical that the Legislature encourage, to the extent possible, the production of market-rate housing within the municipality so as to expand the local tax base and provide a greater diversity of income levels among municipal inhabitants;

- n. When faced with analogous situations, other states have employed extraordinary measures to provide leadership and oversight for struggling cities and the necessary tools to spur an economic revival within those cities; and
- 5 o. In light of the dire needs faced by such municipalities and the lack of progress in addressing those needs either governmentally or 6 7 through private sector initiative, and given the successful interventions 8 on the part of other states in analogous circumstances, it is incumbent 9 upon the State to take exceptional measures, on an interim basis, to 10 rectify certain governance issues faced by such municipalities and to 11 strategically invest those sums of money necessary in order to assure the long-term financial viability of these municipalities. 12

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- 3. (New section) As used in this act:
- "Authority" means the New Jersey Economic Development Authority established pursuant to P.L.1974, c.80 (C.34:1B-1 et seq.).
- "Board" means the State Economic Recovery Board established pursuant to section 36 of P.L., c. (C.) (pending before the Legislature as this bill).
 - "Chief operating officer" means that person appointed pursuant to P.L., c. (C.) (pending before the Legislature as this bill) responsible for reorganizing governmental operations of a qualified municipality in order to assure the delivery of essential municipal services and the professional administration of that municipal government.
- "Commissioner" means the Commissioner of Community Affairs.
 "Director" means the Director of the Division of Local
- 28 Government Services in the Department of Community Affairs.
- "Economic recovery term" means the period commencing with the as expiration of the term of the chief operating officer and terminating five years thereafter.
- "In consultation with" means with consideration of the input of, or the advice of, the mayor, governing body, chief operating officer or director, as the case may be, without regard to the form or manner of the consultation.
- "Local Finance Board" means the Local Finance Board of the
 Division of Local Government Services in the Department of
 Community Affairs.
- 39 "Project" means: (1) (a) acquisition, construction, reconstruction, 40 repair, alteration, improvement and extension of any building, 41 structure, facility, including water transmission facilities or other 42 improvement, whether or not in existence or under construction, (b) purchase and installation of equipment and machinery, (c) acquisition 43 and improvement of real estate and the extension or provision of 44 45 utilities, access roads and other appurtenant facilities; and (2) (a) the 46 acquisition, financing, or refinancing of inventory, raw materials,

supplies, work in process, or stock in trade, or (b) the financing, 1 2 refinancing or consolidation of secured or unsecured debt, borrowings, 3 or obligations, or (c) the provision of financing for any other expense 4 incurred in the ordinary course of business; all of which are to be used 5 or occupied by any person in any enterprise promoting employment, 6 either for the manufacturing, processing or assembly of materials or 7 products, or for research or office purposes, including, but not limited 8 to, medical and other professional facilities, or for industrial, 9 recreational, hotel or motel facilities, public utility and warehousing, 10 or for commercial and service purposes, including, but not limited to, 11 retail outlets, retail shopping centers, restaurant and retail food 12 outlets, and any and all other employment promoting enterprises, 13 including, but not limited to, motion picture and television studios and 14 facilities and commercial fishing facilities, commercial facilities for 15 recreational fishermen, fishing vessels, aquaculture facilities and 16 marketing facilities for fish and fish products and (d) acquisition of an 17 equity interest in, including capital stock of, any corporation; or any 18 combination of the above, which the authority determines will: (i) tend 19 to maintain or provide gainful employment opportunities within and 20 for the people of the State, or (ii) aid, assist and encourage the 21 economic development or redevelopment of any political subdivision 22 of the State, or (iii) maintain or increase the tax base of the State or of 23 any political subdivision of the State, or (iv) maintain or diversify and 24 expand employment promoting enterprises within the State; and (3) 25 the cost of acquisition, construction, reconstruction, repair, alteration, 26 improvement and extension of an energy saving improvement or 27 pollution control project which the authority determines will tend to 28 reduce the consumption in a building devoted to industrial or 29 commercial purposes, or in an office building, of nonrenewable 30 sources of energy or to reduce, abate or prevent environmental 31 pollution within the State; and (4) the acquisition, construction, 32 reconstruction, repair, alteration, improvement, 33 development, financing or refinancing of infrastructure and 34 transportation facilities or improvements related to economic 35 development and of cultural, recreational and tourism facilities or 36 improvements related to economic development and of capital facilities 37 for primary and secondary schools and of mixed use projects 38 consisting of housing and commercial development; and (5) the 39 establishment, acquisition, construction, rehabilitation, improvement, 40 and ownership of port facilities as defined in section 3 of P.L.1997, 41 c.150 (C.34:1B-146). Project may also include: reimbursement to any 42 person for costs in connection with any project, or the refinancing of 43 any project or portion thereof, if such actions are determined by the 44 authority to be necessary and in the public interest to maintain 45 employment and the tax base of any political subdivision and likely to 46 facilitate improvements or the completion of the project; and

1 developing property and any construction, reconstruction, 2 improvement, alteration, equipment or maintenance or repair, or 3 planning and designing in connection therewith. For the purpose of 4 carrying out mixed use projects consisting of both housing and 5 commercial development, the authority may enter into agreements with the New Jersey Housing and Mortgage Finance Agency for loan 6 7 guarantees for any such project in accordance with the provisions of P.L.1995, c.359 (C.55:14K-64 et al.), and for that purpose shall 8 9 allocate to the New Jersey Housing and Mortgage Finance Agency, 10 under such agreements, funding available pursuant to subsection a. of 11 section 4 of P.L.1992, c.16 (C.34:1B-7.13). "Project" shall not include a school facilities project. 12 "Qualified municipality" means a municipality: (1) that has been 13 14 subject to the supervision of a financial review board pursuant to the 15 "Special Municipal Aid Act," P.L.1987, c.75 (C.52:27D-118.24 et seq.); (2) that has been subject to the supervision of the Local Finance 16 17 Board pursuant to the "Local Government Supervision Act (1947)," 18 P.L.1947, c.151 (C.52:27BB-1 et seq.); and (3) which, according to 19 its most recently adopted municipal budget on the effective date of 20) (pending before the Legislature as this bill), is 21 dependent upon State aid and other State revenues for not less than 55 22 percent of its total budget. ¹["Regional partnership" or "partnership"] <u>"Regional Impact</u> 23 Council" or "council" means that body established pursuant to 24 25 section 39 of P.L., c. (C.) (pending before the Legislature as 26 this bill). 27 "Rehabilitation term" means that period during which the qualified 28 municipality is under the direction of the chief operating officer 29 appointed pursuant to section 7 of P.L. , c. (C.) (pending before the Legislature as this bill). 30 "Special arbitrator" means that judge designated by the Chief 31 32 Justice pursuant to section 5 of P.L. , c. (C.) (pending 33 before the Legislature as this bill). 34 "State supervision" means supervision pursuant to Article 4 of the 35 "Local Government Supervision Act (1947)," P.L.1947, c.151 36 (C.52:27BB-54 et seq.). "Treasurer" or "State treasurer" means the Treasurer of the State 37 38 of New Jersey. "Under rehabilitation and economic recovery" means that period 39 40 which coincides with the rehabilitation term and the economic 41 recovery term. 42 43 ARTICLE 2. GOVERNANCE 44 45 4. (New section) Within 30 days of the effective date of P.L.

) (pending before the Legislature as this bill), the

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1 commissioner shall notify the mayor and each member of the 2 governing body of each qualified municipality that the municipality is 3 subject to the provisions of the "Municipal Rehabilitation and 4 Economic Recovery Act," P.L. , c. (C.) (pending before the 5 Legislature as this bill). In addition, the commissioner shall notify:

- a. the freeholder director and each member of the board of chosen 6 7 freeholders of each county in which is situated a qualified municipality;
 - b. the Chief Justice of the New Jersey Supreme Court; and
 - c. each member of the Senate and General Assembly.

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- 5. (New section) Upon receipt of notification by the commissioner pursuant to section 4 of P.L. , c. (C.) (pending before the Legislature as this bill), the Chief Justice may designate a Superior Court judge who sits within the vicinage of the county in which the qualified municipality is situated or a retired judge who, during his or her tenure as a judge, served within the vicinage of the county in which the qualified municipality is situated as the special arbitrator as prescribed pursuant to P.L. , c. (C. before the Legislature as this bill) to serve during the rehabilitation term. The special arbitrator shall, on an expedited basis, oversee the resolution of any impasse brought before the special arbitrator by the chief operating officer pursuant to sections 9, 11, 13, 16, 22, and 27) (pending before the Legislature as this bill) , c. (C. or any other impasse resulting from any action or failure to act on the part of the mayor, the governing body or any other officer or appointee of the municipality. The special arbitrator may adopt those procedures necessary to govern the resolution of an impasse and shall use the following criteria in dispute resolution, as appropriate to the particular circumstances:
- The action or failure to act would be adverse to the rehabilitation or economic recovery of the municipality;
 - b. The action in question or failure to act would represent an unsound decision in violation of the fiduciary responsibility of the municipal officials;
- c. The action or failure to act would be inconsistent with internal financial controls or would violate prudent standards or practices of municipal administration or would violate or compromise State laws, rules or regulations under which the municipality operates; and
- d. the action or inaction would delay the implementation of) (pending before the Legislature as this bill) or (C. the achievement of the goal of fostering the redevelopment and rehabilitation of qualified municipalities and ensuring the effective delivery of municipal services and professionalization of municipal administration. 44

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6. (New section) a. Upon the appointment of a chief operating

officer pursuant to section 7 of P.L., c. (C.) (pending before the Legislature as this bill), a qualified municipality shall be under rehabilitation and economic recovery. This period shall begin with the assumption of job responsibilities by the chief operating officer pursuant to this section and terminate five years following the end of the term of the chief operating officer. The period corresponding with the term of the chief operating officer shall be referred to hereinafter as the rehabilitation term. The period commencing with the expiration of the term of the chief operating officer and terminating five years thereafter shall be referred to hereinafter as the economic recovery

term.

b. During the economic recovery term, the mayor shall exercise those powers delegated to the mayor pursuant to the form of government, the charter and the administrative code of the municipality, and those powers delegated to the mayor under general law. In addition, during the economic recovery term, the mayor shall retain the power to veto the minutes of any independent board or authority, including, but not limited to, the housing authority, parking authority, redevelopment authority, planning board and board of adjustment.

While the municipality is under rehabilitation and economic recovery, the mayor shall retain the power to make those appointments to municipal authorities, boards or commissions, as the case may be, which is otherwise allocated to the mayor pursuant to law.

The mayor may retain staff for the purpose of advising the mayor and aiding in the performance of constituent services.

c. Upon the assumption of job responsibilities by the chief operating officer, the financial review board created pursuant to section 5 of P.L.1999, c.156 (C.52:27D-118.30a) to oversee the finances of the municipality shall cease to function and the municipality shall cease to be under supervision pursuant to Article 4 of P.L.1947, c.151 (C.52:27BB-54 et seq.).

All outstanding debts or obligations incurred by the qualified municipality or the New Jersey Housing and Mortgage Finance Agency established pursuant to section 4 of the "New Jersey Housing and Mortgage Finance Agency Law of 1983," P.L.1983, c.530 (C.55:14K-4) as of ¹[30] <u>60</u>¹ days following the effective date of P.L., c. (C.) (pending before the Legislature as this bill), with any subsidiary of that ¹[authority] <u>agency</u>¹ with jurisdiction in a qualified municipality, other than those debts or obligations represented by bonds or other negotiable instruments, are forgiven.

represented by bonds or other negotiable instruments, are forgiven.

Notwithstanding the termination of the financial review board and supervision, all memorandums of understanding entered into by the municipality as a condition of receiving assistance under P.L.1987, c.75 (C.52:27D-118.24 et seq.) that require the municipality to implement any government, administrative, operational efficiency or

oversight measures necessary for the fiscal recovery of the municipality as recommended by the director and approved by the Local Finance Board shall continue to have full force and effect.

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- 7. (New section) a. Within 30 days following the enactment of P.L., c. (C.) (pending before the Legislature as this bill), the Governor shall appoint the chief operating officer in consultation with the mayor and the governing body. The chief operating officer shall serve at the pleasure of the Governor. The chief operating officer shall be qualified by training and experience for the position and shall have at least 10 years of experience in the management or supervision of government activities, three years of which may be substituted by an advanced degree in business, law, or public administration.
- b. Pending the appointment of a chief operating officer or, in the event of the death, resignation, removal or inability of the chief operating officer to discharge the duties of that office, the functions, powers and duties of the chief operating officer shall devolve upon the director, for the time being, until a chief operating officer is appointed or is able to discharge the duties of that office. In the event that the chief operating officer does not serve out the chief operating officer's term of office for any reason, a successor shall be chosen by the Governor.
- c. The term of the chief operating officer shall terminate five years following the assumption of duties on the part of the chief operating officer. The chief operating officer may be hired as a State employee in the unclassified service of Title 11A, Civil Service, of the New Jersey Statutes or may be hired under contract, as provided hereunder. Notwithstanding any other provision of law, no person so appointed shall acquire tenure.

If the chief operating officer is hired under contract, the person hired shall meet the qualifications set forth herein, and it shall be clear from the contract that the position is full-time and that the job site shall be at the principal offices of the municipality. If, for any reason, a person engaged under contract is unable to fulfill the job responsibilities of chief operating officer, the selection process shall be recommenced in accordance with the provisions of this section.

If the chief operating officer is hired under contract, the contract shall be available for public inspection in the office of the municipal clerk.

d. Subject to the approval of the commissioner, the salary, benefits and costs of the chief operating officer shall be fixed by the board and adjusted from time to time as the board deems appropriate. The salary level and benefits shall be comparable to that of the director of any public authority or agency with jurisdiction in the qualified municipality. The salary, benefits, and costs of the chief operating officer shall be an expense of the State.

8. (New section) a. At the end of four years following the commencement of duties by the chief operating officer, the chief operating officer shall submit a report to the Governor, each member of the State Economic Recovery Board, each member of the Senate and General Assembly, each member of the county board of freeholders in the county in which the qualified municipality is situated, each member of the regional ¹[partnership] impact council¹, the mayor, and each member of the governing body of the qualified municipality. The report shall evaluate progress made in rehabilitating the qualified municipality and the status of economic recovery efforts. The report shall include an enumeration of any problems or hurdles encountered in rehabilitation and economic recovery and, where applicable, recommendations for any amendments to State law which would promote and encourage rehabilitation and economic recovery. If the chief operating officer anticipates that the rehabilitation term will be insufficient to achieve rehabilitation goals, the chief operating officer shall include in the report a detailed analysis of the causes for the municipality's inability to reestablish local control and an assessment of the amount of time necessary for the continuation of the period of the rehabilitation term.

In addition to the foregoing, the report shall include detailed information as to how those funds appropriated pursuant to P.L., c. (C.) (pending before the Legislature as this bill) are being spent and how those expenditures are serving to promote the economic revitalization of the qualified municipality.

b. Within 30 days of receipt of the report by members of the Legislature, a hearing shall be held by the Senate Community and Urban Affairs Committee and the Assembly Housing and Local Government Committee, or their successors, to provide an opportunity for public comment and discussion.

9. (New section) a. Upon the appointment of the chief operating officer pursuant to subsection a. of section 7 of P.L. , c. (C.) (pending before the Legislature as this bill), all the functions, powers and duties heretofore or hereafter assigned by any statute, regulation, ordinance, resolution, charter or contract for municipal operations, municipal organization and reorganization, development and implementation of workforce training programs, and the hiring and firing of department heads, managers and supervisory employees shall be reallocated to the chief operating officer. The chief operating officer shall exercise those functions, powers and duties in consultation with the mayor as are hereinafter provided.

b. Except as otherwise provided in P.L. , c. (C.) (pending before the Legislature as this bill), the chief operating officer shall have the power to perform all acts and do all things consistent with law necessary for the proper conduct, maintenance, rehabilitation and

supervision of the qualified municipality. The chief operating officer 1 2 may propose ordinances, resolutions, rules, policies and guidelines, not 3 inconsistent with law, for the proper conduct, maintenance and 4 supervision of the municipality.

Ordinances and resolutions shall be adopted or amended as provided by law except that the chief operating officer shall exercise the functions, powers and duties of the mayor.

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8 Failure of the mayor or governing body to act upon or approve any proposal introduced by the chief operating officer shall constitute an 10 impasse and shall be subject to the dispute resolution procedures set forth in section 5 of P.L. , c. (C.) (pending before the 12 Legislature as this bill).

- 13 Notwithstanding the provisions of the "Long Term Tax 14 Exemption Law," P.L.1991, c.431 (C.40A:20-1 et seq.), the chief 15 operating officer may negotiate financial agreements and otherwise exercise the powers of the governing body pursuant thereto, including 16 17 making available municipal land in order to facilitate a project pursuant to section 17 of P.L.1991, c.431 (C.40A:20-17). 18 19 agreements negotiated by the chief operating officer shall be presented 20 to the governing body for the information of the members of the 21 governing body.
- 22 d. Notwithstanding any provisions of P.L.2001, c.310 to the 23 contrary, the chief operating officer may, in consultation with the mayor and governing body, negotiate bond financing pursuant to the 24 "Redevelopment Area Bond Financing Law," sections 1 through 10 of 25 26 P.L.2001, c.310 (C.40A:12A-64 through 73) and revenue allocation 27 financing pursuant to the "Revenue Allocation District Financing Act," 28 sections 11 through 41 of P.L.2001, c.310 (C.52:27D-459 through 29 489).
- 30 e. The functions, powers and duties reallocated to the chief 31 operating officer pursuant to this section shall include, but not be 32 limited to those powers allocated to the mayor which are found in the 33 charter and administrative code of the municipality, Titles 40 and 40A 34 generally and specifically in the "Local Bond Law," N.J.S.40A:2-1 et seq., the "Local Budget Law," N.J.S.40A:4-1 et seq., the "Local Fiscal 35 Affairs Law," N.J.S.40A:5-1 et seq., the "Local Public Contracts 36 37 Law," P.L.1971, c.198 (C.40A:11-1 et seq.), any specific form of 38 government law according to which the municipality is governed, and 39 such other sections or other laws necessary to the governance and 40 administration of a municipality, the control of litigation, and the 41 determination of service levels as provided in this section.
- 42 f. During the rehabilitation term, the chief operating officer shall 43 exercise the veto power of the mayor with respect to municipal 44 ordinances; provided, however, that the chief operating officer may 45 delegate the veto power to the mayor. In addition, during the 46 rehabilitation term, the chief operating officer shall have the power to

veto the minutes of any independent board or authority, including, but not limited to, the housing authority, parking authority, redevelopment authority, planning board and board of adjustment.

During the rehabilitation term, the chief operating officer may refer any matter involving any action or failure to act to the special arbitrator.

g. Subject to the approval of the director, the chief operating officer may appoint a confidential secretary and executive assistant who shall be State employees and serve in the unclassified service of the Civil Service. The salary and benefits of these appointees shall be fixed by the director and adjusted from time to time as the director deems appropriate. The salary, benefits, and costs of these appointees shall be an expense of the State.

These appointees shall serve at the pleasure of the chief operating officer.

- 10. (New section) The chief operating officer may:
- a. Sue in the municipality's corporate name and submit disputes and controversies to arbitration and determination in the manner provided by law;
- b. Retain municipal corporation counsel and such other special counsel as the chief operating officer may deem necessary to carry out the functions, powers and duties set forth in P.L. , c. (C.) (pending before the Legislature as this bill); and
- c. Request the State Treasurer to provide no interest loans to the municipality for cash flow purposes.

11. (New section) Within 30 days of the assumption of job responsibilities on the part of the chief operating officer, the chief operating officer shall, in consultation with the mayor, recommend the interim appointment of department heads and submit the list of nominees to the governing body for confirmation. The department heads shall include a business administrator, or functional equivalent thereof, who shall not be the chief operating officer. The governing body may only reject a candidate by a 2/3 vote of the fully authorized membership of the governing body. In the event of an impasse in the appointment process, the matter shall be decided by the special arbitrator, whose decision shall not be subject to appeal. In making a determination pursuant to this subsection, the special arbitrator shall uphold the appointment recommended by the chief operating officer if, by any objective measure, the person under consideration for that position is qualified by reason of experience, education or training.

These interim appointees shall fulfill those responsibilities delegated to them by the chief operating officer pending the completion of the municipal management study by the chief operating officer pursuant to section 12 of P.L. , c. (C.) (pending

before the Legislature as this bill).

- 12. (New section) a. Within 30 days following the submission of interim department head appointments to the governing body, the chief operating officer, in consultation with the mayor, shall undertake the preparation of a municipal management study which analyzes the current state of all services provided by each municipal department and the service levels provided in similarly situated municipalities and shall call upon experts or State government officials, as necessary, in order to identify the options available to achieve appropriate levels of service. The study shall include police and fire services provided by the municipality, as well as planning, zoning, code enforcement, permitting and any other municipal permitting.
- b. The study shall include reference to those studies previously completed by the State during the period of supervision or the operation of the financial review board and any other relevant studies.
- c. The study shall be completed no later than nine months following the appointment of the interim department heads.
- d. The study shall include a review of the municipal organizational plan, the management structure of each department, and the specific personnel needs within each department and unit therein necessary to achieve the levels of service identified in the study as appropriate for the qualified municipality.

With regard to public safety services, the study shall analyze the current state of services provided in light of such performance measures as calls per officer and call response time and make recommendations for current and future staffing levels in order to realize appropriate levels of service.

With respect to other municipal services, the study shall address turnaround time on the processing, review, and approval of applications, permits, grants, loans or other application-driven interactions on the part of private individuals with the municipality and make recommendations for improvement, including considerations of future staffing levels and the logistical support necessary in order to assure more timely processing of such requests. In addition, the study shall include an assessment of the current state of computerization of municipal operations, the extent to which technology and mechanization are used to increase the efficiency of municipal operations, and, in particular, the extent to which geographic information systems are used to assist in municipal resource allocation, and recommendations for ways in which those operations may be made more efficient and accessible to the public through the use of computers and technological innovation, including the use of geographic information systems.

e. Following from this review, the study shall include any recommendations for the reorganization of municipal government

structure considered necessary in order to achieve the more efficient, orderly, cost-effective and professional delivery of municipal services.

In addition, the study shall include an analysis and recommendations concerning appropriate pay scales for department heads in order to assist the chief operating officer in recruiting persons with the training and experience necessary to effectuate their job responsibilities.

- f. Notwithstanding any other law, rule or regulation to the contrary, the municipal management study shall include an evaluation of the qualification levels of departmental employees in light of their assigned tasks and an identification of training opportunities to assist those employees in better performing their assigned duties, including a program of computer and technology training. The chief operating officer may call upon the Commissioner of Personnel or other appropriate State government appointees or officers in order to perform this evaluation and provide appropriate training.
- g. Upon completion, the study shall be distributed to the mayor, each member of the governing body ¹[and], every member of the Senate and General Assembly, and ¹ the Commissioner of Community Affairs. In addition, the study shall be available for public inspection.
- h. Following from the municipal management study, the chief operating officer shall prepare the necessary amendments to the municipality's administrative code and ordinance, including salary ordinances, which follow from the recommendations in the study. These ordinances and amendments should be included as an appendix to the municipal management study.

The mayor and the governing body shall be kept apprised of the progress of the municipal management study and shall cooperate with the chief operating officer and provide that information and documentation necessary to assure the expeditious completion of the study.

- 13. (New section) a. Upon the completion of the municipal management study by the chief operating officer, the chief operating officer shall make available for public inspection a copy of the study in the office of the municipal clerk and each branch of the public library within the municipality.
- b. The chief operating officer shall cause notice to be published in a newspaper circulating within the municipality that the study is available for public inspection, not less than 14 days before the meeting of the governing body at which the study is to be voted on.
- c. The municipal management study shall become the official operating plan for the municipality unless the governing body rejects the study by a 2/3 vote of the fully authorized membership of the governing body within 30 days following the publication of notice pursuant to subsection b. of this section.

In the event that the governing body rejects the study, the rejection shall be accompanied by a statement specifically outlining the basis for the rejection of each element or component of the study along with an alternative proposal or proposals which accomplish the same objectives.

If the chief operating officer does not approve those alternatives proposed by the governing body, any disputed item shall be considered an impasse and subject to the dispute resolution process set forth in section 5 of P.L. , c. (C.) (pending before the Legislature as this bill).

If the governing body has not acted within 30 days following the publication of notice pursuant to subsection b. of this section, the study shall be considered adopted.

- d. Upon the adoption of the municipal management study, the chief operating officer, in consultation with the director, shall establish a salary scale for each department head. To the extent that the established salaries exceed those paid by the municipality at the commencement of the rehabilitation term, the State shall absorb the increased expense for salaries and benefits during the rehabilitation term, and for two years thereafter, subject to appropriation.
- e. Once the chief operating officer has established the salary scale and the municipal management study has been adopted, the chief operating officer shall cause to be prepared proposed ordinances effectuating the salary scales and those amendments to the administrative code necessary to implement the municipal management study.

14. (New section) For the purposes of Title 11A, Civil Service, of the New Jersey Statutes, the chief operating officer shall act as the appointing authority.

The Commissioner of Personnel, in conjunction with the chief operating officer, shall design a remedial Human Resource Plan for the qualified municipality which best supports the efficient and effective delivery of services to the residents of the municipality. This plan may include, but need not be limited to, such measures as delegation of specified personnel functions, pilot programs, and streamlined appointment processes and shall remain in place during the rehabilitation term.

The Commissioner of Personnel may approve such additional changes in the staffing and organization structure as are needed to support the rehabilitation and economic recovery of the qualified municipality pursuant to P.L. , c. (C.) (pending before the Legislature as this bill).

15. (New section) a. Notwithstanding any other provision of law or contract, the chief operating officer may abolish positions in the

municipality not under the direct supervision of the municipal 1 2 governing body at any time. All of the functions, powers and duties 3 of such abolished positions shall be exercised by the chief operating 4 officer or those persons whom the chief operating officer designates 5 to exercise them during the rehabilitation term. The affected individuals shall be given 60 days' notice of termination or pay for the 6 7 same period. The notice or payment shall be in lieu of any other claim 8 or recourse against the municipality based on law or contract or term 9 of office.

- b. Notwithstanding any law, rule or regulation to the contrary, no individual whose position is abolished by operation of this section shall be entitled to assert a claim to any position or to placement upon a preferred eligibility list for any position to which the individual may be entitled by virtue of tenure or seniority within the municipality. Nothing herein shall preclude an individual from asserting upon separation from service any legal contractual right to health care coverage, annuities, accrued vacation days, accrued sick leave, insurance and approved tuition costs. No individual whose position is abolished by operation of this subsection shall retain any right to tenure or seniority in the positions abolished herein.
- c. Notwithstanding any provision of P.L.1992, c.43 (C.34:15D-1 et seq.) to the contrary, the Department of Labor shall, if requested by an employee, provide a training grant under the "Job Training Partnership Act," Pub. L. 97-300 (29 U.S.C. s.1501 et seq), to each person who applies pursuant to this section for a training grant to pay for employment and training services as provided pursuant to section 6 of P.L.1992, c.43 (C.34:15D-6).

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29 16. (New section) a. Following the completion of the municipal 30 management study, the chief operating officer shall, in consultation 31 with the mayor, recommend the appointment of department heads and 32 division heads, as the case may be, and submit the list of nominees to the governing body for approval. Any recommendations provided by 33 34 the chief operating officer pursuant to this subsection shall be made in consultation with the mayor. Any person who has served as an interim 35 36 department head pursuant to section 11 of P.L. 37 (C.) (pending before the Legislature as this bill) shall be 38 eligible for appointment pursuant to this section. The governing body 39 may only reject a candidate by a 2/3 vote of the fully authorized 40 membership of the governing body. In the event of an impasse in the 41 appointment process, the matter shall be decided by the special 42 arbitrator, whose decision shall not be subject to appeal. In making a 43 determination pursuant to this subsection, the special arbitrator shall 44 uphold the appointment recommended by the chief operating officer 45 if, by any objective measure, the person under consideration for that position is the most qualified by reason of experience, education or 46

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Appointment as a department head or division head, as the case may be, shall be for a period of time coinciding with the term of the chief operating officer and an additional two years thereafter; however, department heads and division heads may be removed for cause by the Local Finance Board following a hearing before the board.

b. Any person who has served as an employee in a position with tenure rights during the rehabilitation term who is reappointed by the mayor, with the advice and consent of the governing body, as appropriate, following the termination of the rehabilitation term shall receive credit for the years served during the period of rehabilitation for the purposes of establishing eligibility for tenure, so long as the position otherwise qualifies for tenure under general law.

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17. (New section) Upon the adoption of the municipal management study, the chief operating officer, working in conjunction with the Commissioner of Personnel and in consultation with the mayor, shall, within 60 days, transfer, assign or reclassify, as the case may be, those positions recommended for such action in the study.

Any residency requirement established pursuant to municipal ordinance shall be waived for those positions which are at the supervisory, management level or above and which are in the unclassified service of Title 11A, Civil Service, of the New Jersey Statutes.

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18. (New section) Any person hired in a position for which the residency requirement has been waived or as a police officer or firefighter after the adoption of the municipal management study, and who purchases a home in the qualified municipality and occupies that home as a principal residence shall, subject to appropriation, receive an annual stipend of 10 percent of the person's base salary upon proper claim made therefor each year to the Department of Community Affairs, so long as the claim is made during the rehabilitation term, subject to appropriation. The department shall pay the stipend upon satisfactory proof by the applicant that the dwelling for which the stipend is being paid continues to be occupied as a principal residence by the applicant. An employee may receive this stipend for a period of five years; however, the requirement that the dwelling be occupied as a principal residence shall extend to the period of rehabilitation and economic recovery. Any person who does not continue to occupy the residence for which that person receives the stipend for the entirety of the period of rehabilitation and economic recovery shall be required to reimburse the State for the entire amount of the stipend received.

A municipal tax lien shall attach on the property for which the stipend is being paid, at the time the annual stipend is paid by the State 1 in the amount of stipend received by the applicant. The lien shall have

- 2 the same status and shall be given the same effect as municipal liens
- 3 established under R.S.54:5-9. The lien shall remain on the property
- 4 until the expiration of the period of rehabilitation and economic
- 5 recovery, or until the entire amount of the stipend paid to the applicant
- 6 has been reimbursed back to the State, should the applicant not
- 7 continue to occupy the residence for the entire period of rehabilitation
- 8 and economic recovery. The amount of the stipend to be reimbursed
- 9 to the State shall also be a personal debt of the applicant, and both the
- 10 lien and the debt shall be recoverable in the name of the State by
- means of any remedy available at law.

The chief operating officer shall each year compile a list of those employees eligible to receive the stipend, which shall be used by the department to verify eligibility. An employee who receives the stipend shall be ineligible to receive the property tax credit authorized pursuant to section 56 of P.L. , c. (C.) (pending before the Legislature as this bill).

The commissioner shall annually submit a list to the State Treasurer of those persons who receive the stipend.

19. (New section) Notwithstanding the provisions of any other law, rule or regulation to the contrary, an employee of a qualified municipality who is a member of the Public Employees' Retirement System and is otherwise eligible for retirement may, upon the recommendation of the chief operating officer with the approval of the director, receive an incentive payment for the termination of the employee's employment with the municipality.

As used in this section, "incentive payment" shall mean a lump sum payment of 20 percent of the employee's annual base salary, exclusive of overtime.

An employee shall only be eligible for an incentive payment pursuant to this section if that person applies for this termination benefit within 60 days of the appointment of the chief operating officer. Payment shall be made not sooner than upon the receipt of the first pension check by the municipal employee.

This election to retire on the part of the municipal employee shall be communicated by the member to the retirement system pursuant to Title 43 of the Revised Statutes; however, once the employee has elected to retire, that decision shall be final.

20. (New section) A resident of a qualified municipality who has paid property taxes for the tax year on a homestead that is owned as such and who is eligible to receive an NJ SAVER rebate pursuant to P.L.1999, c.63 (C.54:4-8.58a et al.) shall, subject to appropriation, receive an NJ SAVER rebate in an amount equal to 150% of the amount otherwise owed that resident pursuant to section 4 of

P.L.1999, c.63 (C.54:4-8.58b) during the time that the municipality is under rehabilitation and economic recovery.

- 21. (New section) a. The chief operating officer shall conduct monthly meetings with the mayor, department heads and the executive directors of any independent boards or authorities created by the municipality or which otherwise operate in the name of the municipality. Meetings may be held more frequently, as necessary, at the call of the chief operating officer.
- b. During the rehabilitation term, the chief operating officer may veto the minutes of any independent board or authority, including, but not limited to, the housing authority, parking authority, redevelopment authority, planning board and board of adjustment. The mayor shall retain this power during the economic recovery term.
- c. A true copy of the minutes of every meeting of any independent board or authority, including, but not limited to, the housing authority, parking authority, redevelopment authority, planning board and board of adjustment, shall be prepared and forthwith delivered to the chief operating officer or mayor, as the case may be. No action taken at any such meeting shall have force or effect until 10 days, exclusive of Saturdays, Sundays and public holidays, after the copy of the minutes shall have been so delivered. If, in that 10-day period, the chief operating officer or mayor returns the copy of the minutes with a veto of any action taken by the board or authority at the meeting, that action shall be null and void and of no force and effect. Following the completion of the 10-day period, those actions not vetoed shall be considered approved.
- d. To ensure the expeditious consideration of any decision by the planning board and zoning board of adjustment or any other independent board or authority on the part of the chief operating officer or mayor, as appropriate, the secretary of each board or authority shall forward a copy of each resolution adopted by each board or authority within five business days following the adoption thereof. For the purposes of the exercise of the veto power by the chief operating officer or mayor pursuant to subsection c. of this section, the 10-day period shall commence upon the receipt, by the chief operating officer or mayor, as appropriate, of those resolutions.

22. (New section) a. Any applicable period for review or appeal in connection with any application acted upon by either the planning board or zoning board, as the case may be, as provided for under the "Municipal Land Use Law," P.L.1975, c.291 (C.40:55D-1 et seq.), shall be extended to incorporate that amount of time taken by the chief operating officer in reviewing the minutes pursuant to subsection c. of section 21 of P.L. , c. (C.) (pending before the Legislature as this bill).

b. In the event that the veto of the chief operating officer reverses an approval that has been granted by the planning board or board of adjustment, as the case may be, or allows an application that has otherwise been denied by either board, the chief operating officer shall direct the secretary of the planning board or board of adjustment, as the case may be, to notify the applicant, by certified mail, at the same time that the secretary receives the copy of the minutes with the veto from the chief operating officer pursuant to subsection c. of section 21 of P.L., c. (C.) (pending before the Legislature as this bill).

23. (New section) a. Within three business days following each meeting of the governing body, a copy of each ordinance and resolution which has been adopted by the governing body shall be forwarded to the chief operating officer or mayor, as the case may be, who shall have 10 days from the receipt thereof to veto the ordinance or resolution, as the case may be. Any veto action by the chief operating officer or mayor shall be submitted to the governing body within 10 days of the veto. Within five business days thereafter, the governing body may override the veto by a two-thirds vote of the fully authorized membership thereof.

If, in the opinion of the chief operating officer, the action is contrary to the rehabilitation of economic recovery goals which justified the rehabilitation declaration, the chief operating officer can submit the action to the special arbitrator, who shall allow the action only upon a finding that the action is consistent with the rehabilitation and economic recovery of the qualified municipality. The decision of the special arbitrator shall not be subject to appeal.

b. The chief operating officer shall have full access to all municipal records and to municipal information from all officials and employees of the municipality. If the chief operating officer believes that an official or employee of the municipality is not answering the questions of the chief operating officer accurately or completely or is not furnishing information requested by the chief operating officer, the chief operating officer may notify the official or employee in writing to furnish answers to questions or to furnish documents or records, or both. If the official or employee refuses, the chief operating officer may seek a subpoena in the Superior Court, in a summary manner, to compel testimony and furnish records and documents.

24. (New section) The governing body, in conjunction with the Eagleton Institute of Politics and the Rand Institute at Rutgers, The State University, shall hire a non-partisan, professional staff to assist the governing body in the execution of its governmental functions and shall provide the staff with the computer hardware and software necessary to perform their assigned tasks. Computer equipment shall be provided at State expense. The staff members shall possess

1 expertise in areas of municipal government operation, including but

- 2 not limited to, municipal law, planning, social services, public health,
- 3 public finance and public works administration. Candidates for
- 4 appointment shall possess a college degree which is relevant to the
- 5 position which may include, but not be limited to, business, law and
- 6 public administration. Although a candidate may possess a law
- 7 degree, staff members shall serve as subject matter experts to the
- 8 governing body and shall not serve as legal counsel.

The Eagleton Institute and the Rand Institute shall also provide comprehensive training for members of the governing body and the non-partisan, professional staff to better enable them to discharge their representative functions in the public interest. The State shall adequately compensate the Eagleton Institute and the Rand Institute for their services, subject to appropriation.

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16 25. (New section) Unless otherwise provided pursuant to 17 P.L., c.) (pending before the Legislature as this bill), the (C. 18 governing body shall retain all functions, powers and duties prescribed 19 to it pursuant to the charter and administrative code of the 20 municipality, Titles 40 and 40A generally and specifically in the "Local 21 Bond Law," N.J.S.40A:2-1 et seq., the "Local Budget Law," 22 N.J.S.40A:4-1 et seq., the "Local Fiscal Affairs Law," N.J.S.40A:5-1 23 et seq., the "Local Public Contracts Law," P.L.1971, c.198 24 (C.40A:11-1 et seq.), the "New Jersey Water Supply Public-Private 25 Contracting Act," P.L.1995, c.101 (C.58:26-19 et seq.), any specific 26 form of government law according to which the municipality is 27 governed, and such other sections or other laws which govern 28

municipal operation or administration.

The governing body shall set the schedule and agenda for meetings of the governing body, which shall be duly advertised pursuant to the "Open Public Meetings Act," P.L.1975, c.231 (C.10:4-6 et seq.). Meetings shall be presided over by the president of the governing body.

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26. (New section) a. The director may provide for oversight or audit of the activities of each qualified municipality and report the findings to the Local Finance Board and the chief operating officer. The cost of providing oversight and audit functions shall be borne by the State. The power to negotiate collective bargaining agreements pursuant to section 20 of P.L.1981, c.211 (C.52:27BB-66.1) shall be vested in the chief operating officer. Collective bargaining agreements entered into by the municipality prior to the commencement of the rehabilitation term shall remain in force as provided in those agreements, except when otherwise expressly provided in P.L. , c.

- 45 (C.) (pending before the Legislature as this bill).
- b. The director may make grants to a municipality under

1 rehabilitation, using such funds as may be available to the director, for

- 2 the purposes of conducting studies or engaging consultants as may be
- 3 authorized by P.L., c. (C.) (pending before the Legislature as
- 4 this bill) to assist in rehabilitation, or those that the director and the
- 5 chief operating officer or mayor, as appropriate, determine are
- 6 necessary to the rehabilitation of the municipality. Grants may be
- 7 made subject to conditions deemed necessary by the director.
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- 9 27. (New section) a. During the rehabilitation term, the chief operating officer shall not increase the municipal portion of the general
- 11 tax rate over the rate established for the year during which the
- 12 rehabilitation took effect.
- b. The chief operating officer shall, in consultation with the mayor,
- 14 annually prepare a budget pursuant to the provisions of the "Local
- 15 Budget Law," N.J.S.40A:4-1 et seq. This budget shall conform in all
- 16 respects with the requirements of the "Local Budget Law,"
- 17 N.J.S.40A:4-1 et seq. and shall be subject to the limitations on
- spending by municipalities set forth in P.L.1976, c.68 (C.40A:4-45.1
- 19 et seq.). The Local Finance Board may grant exceptions to the
- 20 spending limitations set forth in P.L.1976, c.68 (C.40A:4-45.1 et seq.)
- 21 upon application by the chief operating officer, if the Local Finance
- 22 Board finds such exceptions to be necessary for the rehabilitation of
- 23 the municipality.
- c. Upon the preparation of the budget, the chief operating officer,
- 25 in consultation with the mayor, shall fix: a date, place and time for the
- 26 holding of a public hearing upon the budget; the amounts of money
- 27 necessary to be appropriated for the use of the municipality for the
- ensuing year; and the various items and purposes for which the same are to be appropriated. The hearing shall be held in accordance with
- are to be appropriated. The hearing shall be held in accordance with the provisions of the "Local Budget Law," N.J.S.40A:4-1 et seq.;
- 31 however, the hearing shall be held at least 28 days after the date on
- 32 which the budget is advertised. Notice of hearing, contents of the
- 33 notice and the format and purpose of the hearing shall be as provided
- 34 in that law. As part of the budget request, the chief operating officer
- 35 may include provision for anticipation of rehabilitation aid if other
- 36 revenues are insufficient to meet the revenues needed to offset total
- 37 appropriations.
- d. Following the hearing or hearings on the budget, the governing
- 39 body shall vote upon the proposed budget. Failure to adopt the
- 40 budget shall be communicated to the chief operating officer along with
- 41 the reasons for each line item that is rejected. If the chief operating
- 42 officer does not approve those alternatives proposed by the governing
- body, any disputed line item shall be considered an impasse and subject
- 44 to the dispute resolution process set forth in section 5 of P.L. , c.
- 45 (C.) (pending before the Legislature as this bill).
- e. If the budget proposed by the chief operating officer includes

a provision for rehabilitation aid, the chief operating officer shall apply
to the director for approval of the amount and shall supply the director
with documentation justifying the need. The director shall then
recommend an amount to the State Treasurer. The treasurer, after
consideration of the recommendation, shall determine the amount of
the rehabilitation aid to be requested.

f. During the period that the municipality is under rehabilitation and economic recovery, the commissioner shall ensure that those appropriations in the municipal budget ¹[or departmental budget, as the case may be,] ¹ necessary for the ¹[rehabilitation and economic recovery of the qualified municipality either appropriated pursuant to the "Municipal Rehabilitation and Economic Recovery Act," P.L. , c. , (C.) (pending before the Legislature as this bill) anticipated by the programs established pursuant thereto, or otherwise necessary to assure the municipality's rehabilitation and revitalization, are fully funded and continued during the entire period of rehabilitation and economic recovery] improvement of internal audit mechanisms and controls are present on an annual basis ¹.

28. (New section) During the rehabilitation term, all ordinances authorizing the issuance of debt shall be subject to approval of the Local Finance Board. Provisions of the "Local Bond Law," N.J.S.40A:2-1 et seq., with regard to the introduction of bond ordinances shall be followed, and approval of the chief operating officer shall serve as approval of the bond ordinance for publication. After a public hearing held by the governing body and approval of a bond ordinance by the chief operating officer, the chief operating officer shall apply to the Local Finance Board for approval of the bond ordinance. No bond ordinance shall take effect without the approval of the Local Finance Board. Amendments to existing bond ordinances that do not increase the amount of bonded indebtedness may be approved by the chief operating officer without the approval of the Local Finance Board.

29. (New section) The chief operating officer shall biannually provide to the Local Finance Board a report on the progress of each qualified municipality toward achieving municipal rehabilitation and economic recovery. The director shall formally report annually to the Local Finance Board, the commissioner, the Attorney General, the treasurer, the Governor, each member of the governing body of each qualified municipality, including the mayor, each member of the county board of freeholders in the county in which the qualified municipality is situated, each member of the regional ¹[partnership] impact council¹, and each member of the Legislature on the municipality's progress towards achieving these goals. The reports may also include recommendations to the Legislature by the chief operating officer for

specific changes to the law that the chief operating officer believes 2 would facilitate the goal of rehabilitating the qualified municipality.

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30. (New section) The mayor of each qualified municipality and the chief operating officer shall establish a community advisory committee in order to provide an efficient means of eliciting citizen input in the rehabilitation and economic recovery and community development of that municipality, which shall exist while the qualified municipality is under rehabilitation and economic recovery. The community advisory committee shall consist of 13 members as follows: three to be appointed by the Commissioner of Community Affairs; three by the governing body; and three by the chief operating officer. The mayor shall serve as an ex officio member of the committee and shall appoint an additional three members. Members shall serve for

Membership of the committee shall include representatives of the municipality's neighborhood, business, labor, faith-based, civic, and public interest organizations. No fewer than three members of the committee shall represent private businesses situated within the qualified municipality.

The committee shall meet not less than twice a year, at the pleasure of the chief operating officer, and shall assist the chief operating officer in the conduct of the municipal management study pursuant to section 12 of P.L. , c. (C.) (pending before the Legislature as this bill) and such other functions as are assigned to it by the chief operating officer.

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- 31. (New section) a. All State departments and agencies, to the extent not inconsistent with law and within budget constraints, shall cooperate with the chief operating officer and respond to requests for such information and assistance as are necessary to accomplish the purposes of P.L. , c. (C.) (pending before the Legislature as this bill).
- b. Notwithstanding any law or regulation to the contrary, during the period of rehabilitation and economic recovery, each State department, agency, or authority shall supersede existing priority setting or ranking systems to place applications from the qualified municipality in the highest priority or ranking category for award or approval of grants, benefits, loans, projects, including highway, roads, sewer and other infrastructure projects or other considerations that would benefit the municipality. This shall be done to the greatest extent possible to benefit the municipality.

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32. (New section) The State shall not be liable in tort, contract or in the nature of tort for any action or inaction involving the rehabilitation or revitalization of the municipality. The chief operating

officer, assistant chief operating officer, and any State officer or employee involved in the rehabilitation or revitalization of the municipality shall not be liable in tort, contract or in the nature of tort personally or as State employees for any action or inaction involving the rehabilitation or revitalization of the municipality.

This section shall not be construed to preclude an aggrieved person 6 7 from maintaining an action in tort, contract or in the nature of tort against the chief operating officer or a State officer or employee 8 9 involved in the rehabilitation or revitalization of the municipality, as 10 municipal employees. For purposes of those actions the chief 11 operating officer, appointees of the chief operating officer pursuant to subsection g. of section 9 of P.L., c. (C. 12) (pending before the Legislature as this bill), and any State officer or employee involved 13 14 in the rehabilitation shall be deemed officers or employees of the 15 municipality and shall be entitled to the defenses and immunities as provided under the "New Jersey Tort Claims Act," N.J.S.59:1-1 et 16 17 seq. and the "New Jersey Contractual Liability Act," N.J.S.59:13-1 et 18 seq. for public employees and shall be entitled to defense and 19 indemnification by the municipality as provided to other municipal 20 employees.

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33. (New section) The commissioner shall utilize available mechanisms, such as the Urban Coordinating Council, to coordinate and facilitate communications between the chief operating officer and the various State departments and agencies.

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- 34. (New section) a. Notwithstanding that a municipality has been placed under rehabilitation and economic recovery under P.L. , c. (C.) (pending before the Legislature as this bill), the municipality shall remain a body corporate and politic in the same manner as existed prior to rehabilitation and economic recovery.
- b. Nothing in P.L., c. (C.) (pending before the Legislature as this bill) shall be construed to interrupt the holding of regular elections of the governing body, mayor or other chief executive officer.

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37 35. (New section) Notwithstanding any law, rule or regulation to the contrary, the governing body of any qualified municipality in which 38 39 a free public library has been established pursuant to R.S.40:54-1 et 40 seq. situated in a county in which a free county library has been 41 established pursuant to R.S.40:33-1 et seq. and in which is situated a qualified municipality may enter into an agreement with the governing 42 body of the county, acting on behalf of the county library commission, 43 44 for the county library to assume responsibility for the administration 45 and operation of the municipal library system. The agreement shall 46 provide for those financial arrangements necessary in order to assure

a smooth transition from municipal to county operation and the transfer of library personnel from the municipal, to the county library system.

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ARTICLE 3. REDEVELOPMENT MANAGEMENT

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36. (New section) a. In order to facilitate the rehabilitation and economic recovery of each qualified municipality, there is created a subsidiary corporation of the New Jersey Economic Development Authority, which shall be known as the State Economic Recovery Board for (insert name of qualified municipality). The board shall operate for the period during which the municipality is under rehabilitation and economic recovery and for a period of two years thereafter. Any outstanding debts or obligations which remain at the termination of board operation shall be assumed by the authority and any accounts payable to the board shall be due and payable to the authority.

b. The board shall consist of 15 voting members, as follows: the mayor of the qualified municipality; a representative of the municipal governing body selected by the governing body; the chief operating officer; the State Treasurer; the Commissioner of Community Affairs; the chairperson of the authority; a representative of the regional ¹[partnership] <u>impact council</u> selected by the ¹[partnership] council¹; the director of the board of chosen freeholders of the county in which the qualified municipality is situated, as provided hereunder, all of whom shall serve ex officio and may select a designee to serve in their stead; one public member chosen by the Senate President and one public member chosen by the Assembly Speaker; and five public members to be appointed by the Governor, to include one representative of organized labor and one representing the business community. Of the public members appointed by the Governor, at least three shall be municipal residents. In addition, the Senior Community Builder in the State office of the federal Department of Housing and Urban Development shall serve as an ex officio, nonvoting member of the board.

¹A majority of the entire authorized membership of the board shall constitute a quorum at any meeting thereof. ¹

c. Each public member shall serve for a term of five years. Vacancies in the public membership of the board shall be filled in the same manner as the original appointments are made and a member may be eligible for reappointment. Vacancies occurring other than by expiration of a term shall be filled for the unexpired term. Each ex officio member shall serve for the period during which the municipality is under rehabilitation and economic recovery and for a period of two years thereafter.

The Governor shall designate the chairperson of the board.

d. The board shall be appointed as expeditiously as possible upon the enactment of P.L. , c. (C.) (pending before the Legislature as this bill) and shall convene not later than 30 days following enactment of P.L. , c.) (pending before the (C. Legislature as this bill) for its organizational meeting. Thereafter, the board shall meet regularly and on not less than a quarterly basis. ¹At its first organizational meeting, the board shall appoint one of the public members to serve as its designee on the New Jersey Economic Development Authority pursuant to section 69 of P.L. , c. (C.) (pending before the Legislature as this bill).¹ e. The voting authority of the director of the county board of

e. The voting authority of the director of the county board of chosen freeholders shall not become effective until the filing with the Secretary of State of an agreement entered into by the chief operating officer, acting on behalf of the municipality, and the county, detailing the financial commitment of the county to the redevelopment of the infrastructure of the municipality which shall include improvements or other economic benefits totalling not less than \$20 million and a proposed construction schedule for the completion thereof.

37. (New section) The duties of the board shall include, but not be limited to:

a. in consultation with the chief operating officer and the mayor, the preparation of the capital improvement and infrastructure master plan, identification of resources necessary to assure its implementation, marshaling of efforts of public and private entities which operate within the qualified municipality, and performance of any other tasks requested by the chief operating officer to assure the efficient use of, and maximum access to, public resources in order to assure the economic recovery of the qualified municipality;

b. the preparation of a strategic revitalization plan for the qualified municipality in accordance with the provisions of section 38 of P.L. , c. (C.) (pending before the Legislature as this bill);

c. ¹[the making of grants, matching grants or loans, as appropriate, to finance, in whole or in part, projects which further economic recovery goals of the "Municipal Rehabilitation and Economic Recovery Act," P.L. , c. (C.) (pending before the Legislature as this bill);

d.]¹ the review and approval of plans submitted by any institution of higher education as a prerequisite for the receipt of funding pursuant to P.L., c. (C.) (pending before the Legislature as this bill). The approval of these plans shall not be unreasonably or arbitrarily withheld;

arbitrarily withheld;

1 [e.] d. the review, on a timely basis, of all programs or projects

44 undertaken pursuant to P.L., c. (C.) (pending before the

45 Legislature as this bill), including but not limited to development and

46 redevelopment efforts, including commercial, residential and industrial

projects, facilities or sites, the issuance of any loan, grant or other equity investment pursuant to P.L. , c. (C.) (pending before the Legislature as this bill) or any other State appropriation or allocation for the qualified municipality;

¹[f.] <u>e.</u>¹ the preparation of project lists ¹<u>and financial plans</u> ¹ in accordance with the provisions of section 45 of P.L. , c.

7 (C.) (pending before the Legislature as this bill);

¹[g.] <u>f.</u>¹ the review of all recommendations, studies or other proposals related to the purposes of, and undertaken pursuant to P.L., c. (C.) (pending before the Legislature as this bill); and ¹[h.] <u>g.</u>¹ the engagement, through contract or other appropriate means, of those professionals or organizations whose expertise and experience would prove essential to achieving a comprehensive and strategic economic development plan.

38. (New section) a. Concurrently with the preparation of the capital improvement and infrastructure plan pursuant to section 42 of P.L., c. (C.) (pending before the Legislature as this bill), the board shall oversee the preparation of a strategic revitalization plan for the qualified municipality.

The strategic revitalization plan shall incorporate a blueprint for the economic, social, and cultural revitalization of the municipality through the promotion of development and redevelopment in both the downtown business district and residential neighborhoods. The plan shall promote diversification of land uses, including housing where appropriate, and enhance the linkages of these uses to the rest of the community. The plan shall ensure a full range of housing choices through redevelopment, new construction, rehabilitation, adaptive reuse of nonresidential buildings, to the extent possible, and the introduction of new housing into appropriate nonresidential settings. To the extent that the existing housing stock can be preserved, the plan shall encourage ¹[maintainence] maintenance¹, rehabilitation and flexible regulation, where possible.

The plan shall promote economic development by encouraging strategic land assembly, site preparation and infill development and assure that infrastructure improvements support a central role for the municipality within the regional context. The plan shall include strategies for integrating port redevelopment, downtown regeneration and the revitalization of residential neighborhoods. The plan shall also provide for the maintenance and enhancement of a transportation system that capitalizes on high density settlement patterns by encouraging the use of public transit, walking, and alternative modes of transportation, including the use of water transportation, where appropriate.

In addition, the plan shall provide for maximum active and passive recreational opportunities and facilities at the neighborhood, local and regional levels by concentrating on the maintenance and rehabilitation of existing parks and open space while expanding and linking the system through redevelopment and reclamation projects.

The strategic revitalization plan shall be drafted by urban planners recruited through a comprehensive nationwide search.

- b. The strategic revitalization plan shall be submitted to the chief operating officer, the mayor, each member of the governing body, the commissioner, the Governor, ¹[and] each member of the Senate and General Assembly, and ¹ each member of the regional ¹[partnership] impact council ¹ within six months after the first meeting of the board.
- 11 c. The strategic revitalization plan shall be adopted upon an 12 affirmative vote of a majority of the full authorized membership of the 13 board.

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- 39. (New section) a. There is established for each qualified municipality a regional ¹[partnership] <u>impact council</u> ¹ to serve for that period during which the municipality is under rehabilitation and economic recovery. The ¹[partnership] council shall consist of: the mayor of the qualified municipality or his or her designee; the mayor of any municipality in the county in which the qualified municipality is situated which on or before the effective date of P.L., c. (C. (pending before the Legislature as this bill) has participated in a regional collaborative established to further the strategic revitalization of the qualified municipality or the mayor's designee; the director of the board of chosen freeholders of the county in which the qualified municipality is situated or his or her designee; the director of the Office of State Planning or his or her designee; one representative of the New Jersey Regional Coalition, to be appointed as provided hereinafter; and four public members, two of whom shall be appointed by the Governor, one of whom shall be appointed by the Senate President and one of whom shall be appointed by the Speaker of the General Assembly. The four public members shall include at least one member of the faith-based community within the region; one member of the business community; one member of the higher education community; and one member of the labor community within the region.
- b. Within 30 days of the effective date of P.L. , c. (C.) (pending before the Legislature as this bill), the New Jersey Regional Coalition shall submit to the Governor three nominees for consideration, from which the Governor may choose. If the organization does not submit three nominees for consideration at any time required, the Governor may appoint a member of the Governor's choice.
- c. No member of the ¹[partnership] council ¹ shall receive a salary for service on the council but shall be reimbursed for reasonable and necessary expenses associated with serving on the ¹[partnership] council ¹.

- d. A majority of the members of the ¹[partnership] council¹ shall choose one of the members to serve as the chair. Each member of the ¹[partnership] council¹ shall serve for a two year term and, upon expiration of that term, may be reappointed. Vacancies among the membership shall be filled in the same manner in which the original appointment was made.
- e. The ¹[partnership] council ¹ shall select an appropriate location or locations in which to meet. The council may adopt its own bylaws and procedures that are not inconsistent with P.L. , c. (C.) (pending before the Legislature as this bill).
- f. The ¹[partnership] council shall be eligible for and may employ a consultant and such staff as it deems necessary, to the extent that funds are made available pursuant to P.L., c. (C.) (pending before the Legislature as this bill) or other sources. The ¹[partnership] council may call upon the commissioner for such assistance as it deems necessary.
- g. The ¹[partnership] council ¹ may hold public hearings at the call of the chair and pursuant to the "Open Public Meetings Act," P.L.1975, c.231 (C.10:4-6 et seq.).

2021 40. (New section

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40. (New section) It shall be the role of the regional ¹[partnership] impact council ¹ to promote coordination among communities within the region surrounding a qualified municipality and to assist in the formulation of long range strategies to address regional issues, including public safety, economic development, housing, and environmental issues with the goal of improving the quality of life within the region.

In fulfilling this role, the responsibilities of the regional partnership impact council shall include, but not be limited to:

- 30 a. the representation of the regional interest in the economic recovery of the qualified municipality through participation in the State 31 32 Economic Recovery Board established pursuant to section 36 of 33 , c. (C.) (pending before the Legislature as this bill); 34 b. the review of the strategic revitalization plan prepared pursuant 35 to section 38 of P.L. , c. (C.) (pending before the Legislature as this bill), the capital improvement and infrastructure 36 37 plan pursuant to section 42 of P.L. , c. (C.) (pending 38 before the Legislature as this bill), and of the report submitted by the 39 chief operating officer pursuant to section 8 of P.L. , c. (C. 40 (pending before the Legislature as this bill), and provision of 41 comments and recommendations, as appropriate, in order to reflect
- regional concerns;

 c. if deemed necessary and appropriate by the ¹[partnership]

 council¹, a review of the county master plan and other regional plans
 and development of recommendations for the county planning board

or other regional entities in order to strengthen the functioning of the municipalities in the regional context;

- d. the formulation of an action plan which includes a series of tasks
 necessary to enhance the functioning of the region, including planning,
 programs and projects and the identification of the technical,
 institutional and financial resources necessary to execute them, the
 agencies and organizations responsible for each activity and a
 timetable for completion; and
- e. any recommendations for legislation deemed advisable by the board to enhance regional cooperation among municipalities and maximize the efficient utilization of federal, State, local and private resources.

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- 14 41. Section 5 of P.L.1974, c.80 (C.34:1B-5) is amended to read as follows:
 - 5. The authority shall have the following powers:
- a. To adopt bylaws for the regulation of its affairs and the conductof its business;
 - b. To adopt and have a seal and to alter the same at pleasure;
- c. To sue and be sued;
- 21 d. To acquire in the name of the authority by purchase or otherwise, 22 on such terms and conditions and such manner as it may deem proper, 23 or by the exercise of the power of eminent domain in the manner provided by the "Eminent Domain Act of 1971," P.L.1971, c.361 24 25 (C.20:3-1 et seq.), any lands or interests therein or other property which it may determine is reasonably necessary for any project or 26 school facilities project; provided, however, that the authority in 27 28 connection with any project shall not take by exercise of the power of 29 eminent domain any real property except upon consent thereto given by resolution of the governing body of the municipality in which such 30 real property is located; and provided further that the authority shall 31 be limited in its exercise of the power of eminent domain in connection 32 33 with any project to municipalities receiving State aid under the 34 provisions of P.L.1978, c.14 (C.52:27D-178 et seq.), or to municipalities which had a population, according to the latest federal 35 36 decennial census, in excess of 10,000;
 - e. To enter into contracts with a person upon such terms and conditions as the authority shall determine to be reasonable, including, but not limited to, reimbursement for the planning, designing, financing, construction, reconstruction, improvement, equipping, furnishing, operation and maintenance of the project or the school facilities project and to pay or compromise any claims arising therefrom;
- f. To establish and maintain reserve and insurance funds with respect to the financing of the project or the school facilities project and any project financed pursuant to the "Municipal Rehabilitation"

- and Economic Recovery Act," P.L., c. (C.) (pending 1
- 2 before the Legislature as this bill)¹;
- 3 g. To sell, convey or lease to any person all or any portion of a 4 project or school facilities project, for such consideration and upon
- 5 such terms as the authority may determine to be reasonable;
- h. To mortgage, pledge or assign or otherwise encumber all or any 6 7 portion of a project, school facilities project or revenues, whenever it
- 8 shall find such action to be in furtherance of the purposes of this act
- 9 [and], P.L.2000, c.72 (C.18A:7G-1 et al.), and the "Municipal
- Rehabilitation and Economic Recovery Act," P.L. , c. (C.) 10
- 11 (pending before the Legislature as this bill);
- 12 i. To grant options to purchase or renew a lease for any of its
- 13 projects or school facilities projects on such terms as the authority may
- 14 determine to be reasonable;
- 15 j. To contract for and to accept any gifts or grants or loans of
- 16 funds or property or financial or other aid in any form from the United
- States of America or any agency or instrumentality thereof, or from 17
- the State or any agency, instrumentality or political subdivision 18
- 19 thereof, or from any other source and to comply, subject to the
- 20 provisions of P.L.1974, c.80 (C.34:1B-1 et seq.), section 6 of
- P.L.2001, c.401 (C.34:1B-4.1) [and], P.L.2000, c.72 (C.18A:7G-1 et 21
- 22 al.), and the "Municipal Rehabilitation and Economic Recovery Act,"
- 23 P.L., c. (C.) (pending before the Legislature as this bill) with
- the terms and conditions thereof; 24
- 25 k. In connection with any application for assistance under
- 26 P.L.1974, c.80 (C.34:1B-1 et seq.), section 6 of P.L.2001, c.401
- 27 (C.34:1B-4.1) [or], P.L.2000, c.72 (C.18A:7G-1 et al.) or the
- 28 "Municipal Rehabilitation and Economic Recovery Act," P.L. ,
- 29 (C.) (pending before the Legislature as this bill) or
- 30 commitments therefor, to require and collect such fees and charges as
- 31 the authority shall determine to be reasonable;
- 32 1. To adopt, amend and repeal regulations to carry out the
- 33 provisions of P.L.1974, c.80 (C.34:1B-1 et seq.), section 6 of
- P.L.2001, c.401 (C.34:1B-4.1) [and], P.L.2000, c.72 (C.18A:7G-1 et 34
- 35 al.), and the "Municipal Rehabilitation and Economic Recovery Act,"
- P.L., c. (C.) (pending before the Legislature as this bill); 36
- 37 m. To acquire, purchase, manage and operate, hold and dispose of
- 38 real and personal property or interests therein, take assignments of 39 rentals and leases and make and enter into all contracts, leases,
- 40 agreements and arrangements necessary or incidental to the 41 performance of its duties;
- 42 n. To purchase, acquire and take assignments of notes, mortgages 43 and other forms of security and evidences of indebtedness;
- 44 o. To purchase, acquire, attach, seize, accept or take title to any
- 45 project or school facilities project by conveyance or by foreclosure,
- 46 and sell, lease, manage or operate any project or school facilities

- 1 project for a use specified in this act [and], P.L.2000, c.72
- 2 (C.18A:7G-1 et al.), and the "Municipal Rehabilitation and Economic
- 3 Recovery Act," P.L. , c. (C.) (pending before the Legislature
- 4 <u>as this bill)</u>;
- 5 p. To borrow money and to issue bonds of the authority and to
- 6 provide for the rights of the holders thereof, as provided in P.L.1974,
- 7 c.80 (C.34:1B-1 et seq.), section 6 of P.L.2001, c.401 (C.34:1B-4.1)
- 8 [and], P.L.2000, c.72 (C.18A:7G-1 et al.), and the "Municipal
- 9 Rehabilitation and Economic Recovery Act," P.L. , c. (C.)
- 10 (pending before the Legislature as this bill);
- q. To extend credit or make loans to any person for the planning,
- 12 designing, acquiring, constructing, reconstructing, improving,
- 13 equipping and furnishing of a project or school facilities project, which
- 14 credits or loans may be secured by loan and security agreements,
- 15 mortgages, leases and any other instruments, upon such terms and
- 16 conditions as the authority shall deem reasonable, including provision
- 17 for the establishment and maintenance of reserve and insurance funds,
- and to require the inclusion in any mortgage, lease, contract, loan and
- 19 security agreement or other instrument, such provisions for the
- 20 construction, use, operation and maintenance and financing of a
- 21 project or school facilities project as the authority may deem necessary
- 22 or desirable;

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- r. To guarantee up to 90% of the amount of a loan to a person, if
- 24 the proceeds of the loan are to be applied to the purchase and
- 25 installation, in a building devoted to industrial or commercial
- 26 purposes, or in an office building, of an energy improvement system;
- s. To employ consulting engineers, architects, attorneys, real

estate counselors, appraisers, and such other consultants and

- 29 employees as may be required in the judgment of the authority to carry
- 30 out the purposes of P.L.1974, c.80 (C.34:1B-1 et seq.), section 6 of
- 31 P.L.2001, c.401 (C.34:1B-4.1) [and], P.L.2000, c.72 (C.18A:7G-1 et
- 32 al.), and the "Municipal Rehabilitation and Economic Recovery Act,"
- 33 P.L., c. (C.) (pending before the Legislature as this bill) and
- 34 to fix and pay their compensation from funds available to the authority
- 35 therefor, all without regard to the provisions of Title 11A of the New
- 36 Jersey Statutes;
- t. To do and perform any acts and things authorized by P.L.1974,
- 38 c.80 (C.34:1B-1 et seq.), section 6 of P.L.2001, c.401 (C.34:1B-4.1)
- 39 [and], P.L.2000, c.72 (C.18A:7G-1 et al.), and the "Municipal
- 40 Rehabilitation and Economic Recovery Act," P.L. , c. (C.)
- 41 (pending before the Legislature as this bill) under, through or by
- 42 means of its own officers, agents and employees, or by contract with
- 43 any person;
- 44 u. To procure insurance against any losses in connection with its
- property, operations or assets in such amounts and from such insurers
- 46 as it deems desirable;

- v. To do any and all things necessary or convenient to carry out its
- 2 purposes and exercise the powers given and granted in P.L.1974, c.80
- 3 (C.34:1B-1 et seq.), section 6 of P.L.2001, c.401 (C.34:1B-4.1)
- 4 [and]. P.L.2000, c.72 (C.18A:7G-1 et al.), and the "Municipal
- 5 Rehabilitation and Economic Recovery Act," P.L. , c. (C.)
- 6 (pending before the Legislature as this bill);
- 7 w. To construct, reconstruct, rehabilitate, improve, alter, equip,
- 8 maintain or repair or provide for the construction, reconstruction,
- 9 improvement, alteration, equipping or maintenance or repair of any
- 10 development property and lot, award and enter into construction
- 11 contracts, purchase orders and other contracts with respect thereto,
- 12 upon such terms and conditions as the authority shall determine to be
- 13 reasonable, including, but not limited to, reimbursement for the
- 14 planning, designing, financing, construction, reconstruction,
- 15 improvement, equipping, furnishing, operation and maintenance of any
- such development property and the settlement of any claims arising
- 17 therefrom and the establishment and maintenance of reserve funds with
- 18 respect to the financing of such development property;
- 19 x. When authorized by the governing body of a municipality
- 20 exercising jurisdiction over an urban growth zone, to construct, cause
- 21 to be constructed or to provide financial assistance to projects in an
- 22 urban growth zone which shall be exempt from the terms and
- 23 requirements of the land use ordinances and regulations, including, but
- 24 not limited to, the master plan and zoning ordinances, of such
- 25 municipality;
- y. To enter into business employment incentive agreements as
- 27 provided in the "Business Employment Incentive Program Act,"
- 28 P.L.1996, c.26 (C.34:1B-124 et al.);
- 29 z. To undertake school facilities projects and to enter into
- 30 agreements or contracts, execute instruments, and do and perform all
- acts or things necessary, convenient or desirable for the purposes of
- 32 the authority to carry out any power expressly provided pursuant to
- 33 P.L.1974, c.80 (C.34:1B-1 et seq.) and P.L.2000, c.72 (C.18A:7G-1
- 34 et al.), including, but not limited to, entering into contracts with the
- 35 State Treasurer, the Commissioner of Education, districts and any
- 36 other entity which may be required in order to carry out the provisions
- 37 of P.L.2000, c.72 (C.18A:7G-1 et al.);
- aa. To enter into leases, rentals or other disposition of a real
- 39 property interest in and of any school facilities project to or from any
- 40 local unit pursuant to P.L.2000, c.72 (C.18A:7G-1 et al.);
- 41 bb. To make and contract to make loans or leases and to make
- 42 grants to local units to finance the cost of school facilities projects and
- 43 to acquire and contract to acquire bonds, notes or other obligations
- 44 issued or to be issued by local units to evidence the loans or leases, all
- in accordance with the provisions of P.L.2000, c.72 (C.18A:7G-1 et
- 46 al.);

1 cc. Subject to any agreement with holders of its bonds issued to 2 finance a project or school facilities project, obtain as security or to 3 provide liquidity for payment of all or any part of the principal of and 4 interest and premium on the bonds of the authority or for the purchase 5 upon tender or otherwise of the bonds, lines of credit, letters of credit, reimbursement agreements, interest rate exchange agreements, 6 7 currency exchange agreements, interest rate floors or caps, options, 8 puts or calls to hedge payment, currency, rate, spread or similar 9 exposure or similar agreements, float agreements, forward agreements, 10 insurance contract, surety bond, commitment to purchase or sell 11 bonds, purchase or sale agreement, or commitments or other contracts 12 or agreements, and other security agreements or instruments in any 13 amounts and upon any terms as the authority may determine and pay 14 any fees and expenses required in connection therewith;

dd. To charge to and collect from local units, the State and any other person, any fees and charges in connection with the authority's actions undertaken with respect to school facilities projects, including, but not limited to, fees and charges for the authority's administrative, organization, insurance, operating and other expenses incident to the financing, construction and placing into service and maintenance of school facilities projects; [and]

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ee. To make loans to refinance solid waste facility bonds through the issuance of bonds or other obligations and the execution of any agreements with counties or public authorities to effect the refunding or rescheduling of solid waste facility bonds, or otherwise provide for the payment of all or a portion of any series of solid waste facility bonds. Any county or public authority refunding or rescheduling its solid waste facility bonds pursuant to this subsection shall provide for the payment of not less than fifty percent of the aggregate debt service for the refunded or rescheduled debt of the particular county or public authority for the duration of the loan; except that, whenever the solid waste facility bonds to be refinanced were issued by a public authority and the county solid waste facility was utilized as a regional county solid waste facility, as designated in the respective adopted district solid waste management plans of the participating counties as approved by the department prior to November 10, 1997, and the utilization of the facility was established pursuant to tonnage obligations set forth in their respective interdistrict agreements, the public authority refunding or rescheduling its solid waste facility bonds pursuant to this subsection shall provide for the payment of a percentage of the aggregate debt service for the refunded or rescheduled debt of the public authority not to exceed the percentage of the specified tonnage obligation of the host county for the duration of the loan. Whenever the solid waste facility bonds are the obligation of a public authority, the relevant county shall execute a deficiency agreement with the authority, which shall provide that the county

pledges to cover any shortfall and to pay deficiencies in scheduled repayment obligations of the public authority. All costs associated with the issuance of bonds pursuant to this subsection may be paid by the authority from the proceeds of these bonds. Any county or public authority is hereby authorized to enter into any agreement with the

authority necessary, desirable or convenient to effectuate the
 provisions of this subsection.
 The authority shall not issue bonds or other obligations to effect the
 refunding or rescheduling of solid waste facility bonds after December

31, 2002. The authority may refund its own bonds issued for the

purposes herein at any time[.]; and

ff. To finance projects approved by the board, provide staff support to the board, oversee and monitor progress on the part of the board in carrying out the revitalization, economic development and restoration projects authorized pursuant to the "Municipal Rehabilitation and Economic Recovery Act," P.L. , c. (C.) (pending before the Legislature as this bill) and otherwise fulfilling its responsibilities pursuant thereto.

19 (cf: P.L.2001, c.401, s.3)

ARTICLE 4. DEMOLITION, CAPITAL IMPROVEMENT AND INFRASTRUCTURE

42. (New section) a. The chief operating officer and the mayor of the qualified municipality shall consult with the State Economic Recovery Board established pursuant to section 36 of P.L., c. (C.) (pending before the Legislature as this bill) in its preparation of a capital improvement and infrastructure plan for each qualified municipality. The plan shall be submitted to the chief operating officer, the mayor, each member of the governing body, the commissioner, the Governor, each member of the county board of freeholders in the county in which the qualified municipality is situated, ¹each member of the Senate and General Assembly, ¹ and each member of the regional ¹[partnership] impact council ¹ within six months after the first meeting of the board.

The first section of the plan shall be a water and sewer subplan where necessary [, which shall be completed within one year]. The water and sewer subplan shall provide a detailed blueprint for the separation of storm drains from the sewer system throughout the municipality, which improvements shall be completed within four years. In addition, the water and sewer subplan shall coordinate the overlay of municipal roads following the separation of underground lines and designate those roads which require reconstruction and allocate administrative and financial responsibility among various agencies for effectuating the plan. Funds shall be earmarked by the appropriate State agencies from the "Transportation Trust Fund

Account," created pursuant to section 20 of P.L.1984, c.73 (C.27:1B-20) and the "New Jersey Environmental Infrastructure Trust" created pursuant to section 4 of P.L.1985, c.334 (C.58:11B-4), in order to

accomplish the work plan set forth in the water and sewer subplan.

The capital improvement and infrastructure plan shall include those features of the municipal capital improvement program authorized pursuant to section 20 of P.L.1975, c.291 (C.40:55D-29). In addition, the plan shall specifically incorporate: a time frame for making any improvements necessary in the public water system to accommodate proposed redevelopment in the municipality and surrounding areas; a parks and open public space subplan which encompasses projects to improve the streetscapes, parks, public spaces, and any other relevant aspects of the public environment; and an analysis of public building needs, including administrative offices of the municipality, firehouses, police stations, libraries, and any other municipal government functions in light of the organizational and functional analysis of municipal government operations contained in the municipal management study.

The capital improvement and infrastructure plan shall recognize the plans of the county in which the qualified municipality is situated, any regional authorities with jurisdiction in the municipality, the State Department of Transportation, the New Jersey Transit Corporation, any State universities situated within the municipality, and any other public and non-profit entities which operate in the municipality.

Any municipal plan which affects the physical development of the municipality and is adopted by the municipality or any agency or instrumentality thereof after the adoption of the capital improvement and infrastructure plan shall be consistent with that plan.

b. The capital improvement and infrastructure plan shall be adopted upon an affirmative vote of a majority of the full authorized membership of the board.

43. (New section) In addition to the municipal management study, the chief operating officer in consultation with the mayor, shall cause to be conducted a property tax collection audit in order to ascertain those properties which are in arrears with regard to property taxes and subject to tax sale or foreclosure. The study shall identify the ownership of those properties, the length of time during which taxes have been in arrears, and the likelihood that the properties might be developed individually or assembled with adjacent properties for demolition or redevelopment.

Following the completion of the property tax collection audit, the chief operating officer shall submit the study to the Commissioner of Community Affairs, who shall designate the board to assist in the preparation of a demolition funding plan.

The State shall provide the necessary level of funding to allow for

the demolition of unsafe structures and clearing of those lots for future
 development.

44. (New section) The governing body of each qualified municipality shall convey to the board, for the period of rehabilitation and economic recovery, its right, title and interest in any real property, acquired through the purchase of any tax sale certificate covering that real property whose rights of redemption have been foreclosed under the In Rem Tax Foreclosure Act (1948), P.L.1948, c.96 (C.54:5-104.29 et seq.), so long as the liens have previously been offered by the municipality at a public tax lien sale.

ARTICLE 5. PROJECT FINANCING

45. (New section) a. The board shall prepare and submit a project list, as provided hereunder. The list shall be consistent with the strategic revitalization plan and capital improvement and infrastructure plans for the qualified municipality to the extent practicable and shall include a series of projects which are prioritized according to their importance in revitalizing the qualified municipality.

Following the enactment of P.L. , c. (C.) (pending before the Legislature as this bill) and the preparation of the plans mentioned above, the capital and infrastructure needs shall be assessed and projects shall be anticipated over a three year period. The bond moneys authorized to be issued pursuant to section 47 of P.L. ,

c. (C.) (pending before the Legislature as this bill) shall be expended over a three year period.

¹The board shall adopt each project list by a majority of those members present. In the event that the board selects to rescind a project from the list, such a vote shall be by a two-thirds vote of the fully authorized membership thereof. ¹

Each project list shall be submitted to the Commission on Capital Budgeting and Planning, the Chairperson of the Senate Appropriations Committee and the Chairperson of the Assembly Appropriations Committee, or their successors, and the Legislative Budget and Finance Officer, on or before March 1 of each year.

- b. The President of the Senate and the Speaker of the General Assembly shall cause the date of submission of the project list to be entered upon the Senate Journal and the Minutes of the General Assembly.
- c. On or before March 1 of each year, the board shall submit a report of general project categories and proposed projects thereunder to be financed in the ensuing fiscal year, including therewith a description of the projects, the county or counties within which they are to be located, a distinction between State, local and private projects, and the amount estimated to be expended on each project.

- 1 This report shall be known as the "Annual Qualified Municipality
- 2 Capital and Economic Recovery Program" for the upcoming fiscal
- 3 year. The program shall be consistent with, and reflective of, the goals
- 4 and priorities of the Strategic Revitalization Plan, capital improvement
- 5 and infrastructure plan, and the program shall include an explanation
- 6 which demonstrates how it is consistent with, and reflective of, the

7 goals and priorities.

- d. On or before August 1 of each year, the board shall also submit
 a "Qualified Municipality Capital and Economic Recovery Financial
- 10 Plan" designed to implement the financing of the proposed projects.
- 11 The financial plan shall contain an enumeration of the bonds, notes or
- 12 other obligations of the authority which the authority intends to issue,
- 13 including the amounts thereof and the conditions therefor.

In addition, the plan shall contain proposed amounts to be appropriated and expended, as well as amounts for which the authority anticipates to obligate during the ensuing fiscal year for any future

17 expenditures.

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- 46. (New section) As used in this article:
- "Authority reserves" means the unrestricted funds of the authoritythat have not been designated for authority programs;
- 22 "Bonds" means bonds, notes or other obligations issued by the
- 23 authority pursuant to P.L. , c. (C.) (pending before the
- 24 Legislature as this bill); and
- 25 "Refunding bonds" means bonds, notes or other obligations issued 26 to refinance bonds, notes or other obligations previously issued by the 27 authority pursuant to section 47 of P.L., c. (C.) (pending
- 28 before the Legislature as this bill).

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- 30 47. (New section) Notwithstanding the provisions of any law, rule, regulation or order to the contrary:
- 32 a. The authority shall issue bonds and refunding bonds, incur
- 33 indebtedness and borrow money secured, in whole or in part, by
- 34 money received pursuant to sections 48 and 49 of P.L.
- 35 c. (C.) (pending before the Legislature as this bill), for the
- purpose of making the deposits described in section 50 of P.L.
- 37 c. (C.) (pending before the Legislature as this bill). The total
- 38 outstanding principal amount of the bonds shall not exceed
- 39 \$175,000,000. In computing the foregoing limitation as to amount,
- 40 there shall be excluded all bonds which shall be issued for (1) costs

incurred in connection with the issuance of the bonds and (2)

- 42 refunding purposes, provided that the refunding shall be determined by
- 12 Internating perpension, provided that the resulting share of determined of
- 43 the authority to result in a debt service savings. The authority may
- 44 establish reserve or other funds to further secure bonds and refunding
- 45 bonds

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In computing the foregoing limitation, the authority may include

those reserves of the authority or other State authorities to be made 1 2 available for the purposes of P.L., c. (C.) (pending before the 3 Legislature as this bill) or those amounts to be made available by any 4 bistate or other agency with jursidiction in the qualified municipality. 5 ¹Prior to the approval of this financing plan, the authority shall submit a copy for review and approval of the Joint Budget and 6 7 Oversight Committee.¹ 8 b. The authority may, in any resolution authorizing the issuance of 9 bonds or refunding bonds, pledge the contract with the State 10 Treasurer, provided for in section 49 of P.L. , c. 11 (pending before the Legislature as this bill), or any part thereof, for the 12 payment or redemption of the bonds or refunding bonds, and covenant 13 as to the use and disposition of money available to the authority for 14 payments of bonds and refunding bonds. All costs associated with the 15 issuance of bonds and refunding bonds by the authority for the purposes set forth in P.L. , c. (C.) (pending before the 16 Legislature as this ¹[act] <u>bill</u> ¹) may be paid by the authority from 17 18 amounts it receives from the proceeds of the bonds or refunding bonds and from amounts it receives pursuant to sections 48 and 49 of 19 20 P.L., c. (C.) (pending before the Legislature as this bill), which 21 costs may include, but are not limited to, any costs relating to the 22 issuance of the bonds or refunding bonds and costs attributable to the 23 agreements described in subsection c. of this section. The bonds or 24 refunding bonds shall be authorized by resolution, which shall stipulate 25 the manner of execution and form of the bonds whether the bonds are 26 in one or more series, the date or dates of issue, time or times of 27 maturity, which shall not exceed 40 years, the rate or rates of interest payable on the bonds, which may be at fixed rates or variable rates, 28 29 and which interest may be current interest or may accrue, the denomination or denominations in which the bonds are issued, 30 conversion or registration privileges, the sources and medium of 31 32 payment and place or places of payment, terms of redemption, 33 privileges of exchangeability or interchangeability, and entitlement to 34 priorities of payment or security in the amounts to be received by the 35 authority pursuant to sections 48 and 49 of P.L. 36 (pending before the Legislature as this bill). The bonds may be sold at a public or private sale at a price or prices determined by the 37 38 authority. The authority is authorized to enter into any agreements 39 necessary or desirable to effectuate the purposes of this section, 40 including agreements to sell bonds or refunding bonds to any persons 41 and to comply with the laws of any jurisdiction relating thereto. 42 c. In connection with any bonds or refunding bonds issued pursuant 43 (C.) (pending before the Legislature as this bill), 44 the authority may also enter into any revolving credit agreement, 45 agreement establishing a line of credit or letter of credit,

reimbursement agreement, interest rate exchange agreement, currency

1 exchange agreement, interest rate floor or cap, options, puts or calls 2 to hedge payment, currency, rate, spread or similar exposure, or 3 similar agreements, float agreements, forward agreements, insurance 4 contract, surety bond, commitment to purchase or sell bonds, purchase 5 or sale agreement, or commitments or other contracts or agreements 6 and other security agreements approved by the authority. d. No resolution adopted by the authority authorizing the issuance 7 8 of bonds or refunding bonds pursuant to P.L. (C.) 9 (pending before the Legislature as this bill) shall be adopted or 10 otherwise made effective without the approval in writing of the State 11 Treasurer. Except as provided by subsection i. of section 4 of 12 P.L.1974, c.80 (C.34:1B-4), bonds or refunding bonds may be issued without obtaining the consent of any department, division, 13 14 commission, board, bureau or agency of the State, other than the 15 approval as required by this subsection, and without any other proceedings or the occurrence of any other conditions or other things 16 17 other than those proceedings, conditions or things which are (C. 18 specifically required by P.L. , c.) (pending before the 19 Legislature as this bill). 20 e. Bonds and refunding bonds issued by the authority pursuant to 21) (pending before the Legislature as this bill) 22 shall be special and limited obligations of the authority payable from, 23 and secured by, such funds and moneys determined by the authority in 24 accordance with this section. Neither the members of the authority 25 nor any other person executing the bonds or refunding bonds shall be 26 personally liable with respect to payment of interest and principal on 27 these bonds or refunding bonds. Bonds or refunding bonds issued 28 pursuant to the provisions of P.L. , c. (C.) (pending before 29 the Legislature as this bill) shall not be a debt or liability of the State 30 or any agency or instrumentality thereof, except as otherwise provided by this subsection, either legal, moral or otherwise, and nothing 31 32 contained in P.L. , c. (C.) (pending before the Legislature as 33 this bill) shall be construed to authorize the authority to incur any 34 indebtedness on behalf of or in any way to obligate the State or any 35 political subdivision thereof, and all bonds and refunding bonds issued by the authority shall contain a statement to that effect on their face. 36 37 f. The authority is authorized to engage, subject to the approval of 38 the State Treasurer and in such manner as the State Treasurer shall 39 determine, the services of financial advisors and experts, placement 40 agents, underwriters, appraisers, and such other advisors, consultants 41 and agents as may be necessary to effectuate the purposes of 42) (pending before the Legislature as this bill). (C. 43 g. The proceeds from the sale of the bonds, other than refunding 44 bonds, issued pursuant to P.L. , c. (C.) (pending before the

Legislature as this bill), after payment of any costs related to the

issuance of such bonds, shall be applied to the purposes set forth in

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1 section 50 of P.L. , c. (C.) (pending before the Legislature 2 as this bill).

3 h. All bonds or refunding bonds issued by the authority are deemed 4 to be issued by a body corporate and politic of the State for an 5 essential governmental purpose, and the interest thereon and the income derived from all funds, revenues, incomes and other moneys 6 7 received for or to be received by the authority and pledged and 8 available to pay or secure the payment on bonds or refunding bonds 9 and the interest thereon, shall be exempt from all taxes levied pursuant 10 to the provisions of Title 54 of the Revised Statutes or Title 54A of 11 the New Jersey Statutes, except for transfer, inheritance and estate taxes levied pursuant to Subtitle 5 of Title 54 of the Revised Statutes. 12

- 13 i. The State hereby pledges and covenants with the holders of any 14 bonds or refunding bonds issued pursuant to the provisions of P.L. 15) (pending before the Legislature as this bill), that it will not limit or alter the rights or powers vested in the authority by 16 17) (pending before the Legislature as this bill), nor P.L. , c. (C. 18 limit or alter the rights or powers of the State Treasurer in any manner 19 which would jeopardize the interest of the holders or any trustee of 20 such holders, or inhibit or prevent performance or fulfillment by the 21 authority or the State Treasurer with respect to the terms of any 22 agreement made with the holders of these bonds or refunding bonds or 23 agreements made pursuant to subsection e. of this section, except that the failure of the Legislature to appropriate moneys for any purpose 24 25 of P.L. , c. (C.) (pending before the Legislature as this bill) 26 shall not be deemed a violation of this section.
- 27 j. Notwithstanding any restriction contained in any other law, rule, 28 regulation or order to the contrary, the State and all political 29 subdivisions of this State, their officers, boards, commissioners, 30 departments or other agencies, all banks, bankers, trust companies, 31 savings banks and institutions, building and loan associations, saving 32 and loan associations, investment companies and other persons 33 carrying on a banking or investment business, and all executors, 34 administrators, guardians, trustees and other fiduciaries, and all other 35 persons whatsoever who now are or may hereafter be authorized to invest in bonds or other obligations of the State, may properly and 36 37 legally invest any sinking funds, moneys or other funds, including 38 capital, belonging to them or within their control, in any bonds or 39 refunding bonds issued by the authority under the provisions of 40) (pending before the Legislature as this bill); (C. 41 and said bonds and refunding bonds are hereby made securities which 42 may properly and legally be deposited with, and received by any State 43 or municipal officers or agency of the State, for any purpose for which 44 the deposit of bonds or other obligations of the State is now, or may 45 hereafter be authorized by law.

1 48. (New section) a. The State Treasurer shall, in each State fiscal 2 year, pay from the General Fund to the authority, in accordance with 3 a contract or contracts between the State Treasurer and the authority, 4 authorized pursuant to section 49 of P.L., c. (C. 5 before the Legislature as this bill), an amount equivalent to the amount due to be paid in such State fiscal year to pay the debt service incurred 6 7 for such State fiscal year on the bonds or refunding bonds of the 8 authority issued pursuant to P.L. , c. (C.) (pending before the 9 Legislature as this bill) and any additional costs authorized by section 47 of P.L. 10 , c. (C.) (pending before the Legislature as this 11 bill); and 12 b. In addition to such terms and conditions as are agreed upon 13 pursuant to section 49 of P.L. , c. (C.) (pending before the 14 Legislature as this bill), the contract or contracts shall provide that all 15 such payments from the General Fund shall be subject to, and dependent upon, appropriations being made from time to time by the 16 17 Legislature for these purposes. 18 19 49. (New section) The State Treasurer and the authority are 20 authorized to enter into one or more contracts to implement the 21 payment arrangement that is provided for in section 48 of P.L. 22 (C.) (pending before the Legislature as this bill). The contract or 23 contracts shall provide for payment by the State Treasurer of the amounts required to be paid pursuant to section 48 of P.L. 24 25) (pending before the Legislature as this bill) and shall set forth (C. 26 the procedure for the transfer of moneys for the purpose of paying 27 such moneys. The contract or contracts shall contain such terms and 28 conditions as are determined by the parties, and shall include, but not 29 be limited to, terms and conditions necessary pursuant to P.L.) (pending before the Legislature as this bill); provided, 30 c. (C. 31 however, that notwithstanding any other provision of any law, rule, 32 regulation or order to the contrary, the authority shall be paid only 33 such funds as shall be determined by the contract or contracts and 34 further provided that the incurrence of any obligation of the State 35 under the contract or contracts, including any payments to be made thereunder from the General Fund, shall be subject to and dependent 36 37 upon appropriations being made from time to time by the Legislature 38 for the purposes of P.L. , c. (C.) (pending before the 39 Legislature as this bill). 40 41 50. (New section) a. The authority shall establish and maintain a 42 series of special funds as provided in sections 51 and 52 of P.L. 43) (pending before the Legislature as this bill) into which shall be deposited such moneys: (1) as shall be paid to the funds by the

shall be deposited such moneys: (1) as shall be paid to the funds by the

State Treasurer ¹for the purposes of those funds¹; (2) as shall be
appropriated by the State for the purpose of such funds; (3) as shall be

- deposited into the funds in accordance with ¹[section 69] the "Annual"
- 2 Qualified Municipal Capital and Economic Recovery Program" and the
- 3 "Qualified Municipality Capital and Economic Recovery Financial Plan
- 4 adopted pursuant to section 45¹ of P.L., c. (C.) (pending
- 5 before the Legislature as this bill) and (4) any other moneys or funds
- 6 of the authority which it determines to deposit therein. Moneys in the
- 7 funds may be invested in such obligations as the authority may approve
- 8 and interest or other earnings on such investments shall be credited to
- 9 the funds.
- b. In addition to the powers of the authority set forth in section 5 of P.L.1974, c.80 (C.34:1B-5) and other powers which may be conferred on the authority or the executive director by P.L., c.
- 13 (C.) (pending before the Legislature as this bill), the authority, by 14 resolution, shall have the power to: (1) pay all or part of the cost of 15 an eligible project; and (2) make loans, guarantees, equity investments,
- and grants, or provide other forms of financing for an eligible project.
- 17 c. The purpose of the special funds established pursuant to subsection a. of this section shall be to provide ¹[grants and] ¹ loans
- 19 ¹, guarantees, equity investments, and grants or other forms of
- 20 <u>financing</u>¹ of a sufficient scale and visibility to expand and sustain
- 21 economic activity in qualified municipalities, both within the central
- 22 business district and port district and in order to encourage
- 23 revitalization of the municipality's neighborhoods outside of the central
- 24 business district through the rehabilitation, acquisition, demolition and
- 25 redevelopment of property within those neighborhoods, the
- 26 improvement of municipally-owned water supply and distribution
- 27 facilities, and, where necessary, the remediation of brownfields sites
- 28 to foster redevelopment. Grants shall be made available to qualified
- 29 municipalities in order to strengthen the provision of municipal
- services through capital construction and reconstruction of public buildings and financial assistance necessary to allow for the purchase
- 32 of equipment considered vital to the sustenance of municipal public
- 33 services, particularly public safety.

- 51. (New section) The board shall ¹[administer] oversee ¹ the following funds:
- a. the "Residential Neighborhood Improvement Fund," into which
- 38 shall be deposited the sum of \$35 million from bond proceeds, to be
- 39 disbursed at the direction of the board and upon the recommendation
- 40 of the chief operating officer, to make grants, matching grants or
- 41 loans, to support water and sewer improvements not funded by the
- 42 county, to support the removal of litter and clean community activities,
- 43 the development of tot-lots, community gardens, landscape amenities,
- 44 small scale demolitions, streetscape improvements, property
- 45 acquisition, ¹housing, ¹ and restoration in neighborhoods outside of the
- 46 central business district;

1 b. the "Demolition and Redevelopment Financing Fund," into which 2 shall be deposited the sum of \$43 million from bond proceeds, to be 3 disbursed at the direction of the board and upon the recommendation 4 of the chief operating officer, which shall be used to provide grants, 5 matching grants or loans to support neighborhood rehabilitation, land acquisition, brownfields remediation, demolition and redevelopment; 6 7 c. the "Downtown Revitalization and Recovery Fund" into which 8 shall be deposited the sum of \$45.8 million from bond proceeds, to be 9 disbursed at the direction of the board and upon the recommendation 10 of the chief operating officer, which shall be used to make grants, matching grants or loans to support streetscape improvements, facade 11 12 restoration, street signage improvements, street resurfacing, 13 demolition and restoration of commercial structures, property 14 acquisition, and redevelopment projects, brownfields remediation in order to foster redevelopment, industrial development ¹[and], ¹ port 15 redevelopment¹[, and of which \$25 million shall be used to make 16 grants, matching grants or loans to support], and the development of 17 entertainment and cultural facilities such as aquariums ¹and community 18 19 schools for the arts¹. 20

¹The sum of \$25 million out of this fund shall be used to make grants, matching grants or loans to support from bond proceeds the expansion and upgrade of an aquarium in a qualified municipality by a private developer. Moneys from the fund for aquarium purposes shall be made available on a matching basis, with three dollars of State money to be made available for every dollar raised by a private developer. The receipt of funds by a private developer shall be subject to those conditions set forth pursuant to section 53 of P.L. , c. (C.) (pending before the Legislature as this bill).

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Funds paid out of this fund in support of an aquarium may be used for debt retirement; however, any funds used for that purpose shall not be subject to the matching requirement pursuant to this subsection.¹

- d. the "Higher Education and Regional Health Care Development Fund" into which shall be deposited the sum of ¹[\$46.2] <u>\$47.7</u>¹ million from bond proceeds, to be disbursed at the direction of the board and upon the recommendation of the chief operating officer, in accordance with the provisions of section 52 of P.L. , c. (C.) (pending before the Legislature as this bill);
- 37 e. the "Economic Recovery Planning Fund" into which shall be 38 deposited the sum of ¹[\$5] <u>\$3.5</u>¹ million from bond proceeds, to be 39 40 disbursed at the direction of the board and upon the recommendation of the chief operating officer, to cover those planning and 41 42 administrative costs incurred in preparing the strategic revitalization (C. plan pursuant to section 38 of P.L. 43 , c. 44 before the Legislature as this bill), the capital improvement and 45 infrastructure plan prepared pursuant to section 42 of P.L.
- 46 (C.) (pending before the Legislature as this bill), and such other

plans as are required to be prepared pursuant to P.L. , c. (C.) (pending before the Legislature as this bill); and

3 f. the "Qualified Municipality Economic Opportunity Fund" into which shall be deposited the sum of ¹[\$2.5] <u>\$1.5</u>¹ million, which shall 4 5 be used, in coordination with the job training provisions of the State's 6 school construction program, to create employment 7 entrepreneurial opportunities through the completion of projects in the 8 central business district, entrepreneurial training, and grants and loans 9 to small business development in residential neighborhoods, and loans 10 for housing development.

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- 52. (New section) There is created the "Higher Education and Regional Health Care Development Fund" which shall be used to provide grants, to non-profit educational institutions and regional health care facilities, as provided hereunder.
- a. Those grants to be provided to non-profit educational institutions under this section shall be provided on a one-to-one matching basis in order to encourage the development of student housing, retail facilities and commercial enterprises in the central business district of the qualified municipality, subject to those conditions set forth in section 53 of P.L. , c. (C.) (pending before the Legislature as this bill).
- Any facility constructed using bond proceeds shall be located within the central business district of the qualified municipality and shall be co-located with other university buildings.
- With respect to ¹[State universities] Rowan University¹, these funds shall be made available on the condition that the university shall offer at least two full four- year programs, thereby allowing students to complete an entire course of study on the campus housed in the central business district. In addition, any of these institutions may use these matching funds in conjunction with land acquisition moneys received by that university from the Delaware River Port Authority.
- The bond proceeds shall be allocated as follows:
- (1) the sum of \$11 million shall be made available to Rutgers, theState University;
- 36 (2) the sum of \$5.1 million shall be made available to Rowan37 University;
- (3) the sum of \$9 million shall be made available to the University
 of Medicine & Dentistry of New Jersey; and
- 40 (4) the sum of \$3.5 million shall be made available to Camden 41 County College.
- Moneys shall be committed within four years of the effective date of P.L., c. (C.) (pending before the Legislature as this bill).
- b. Those grants to be provided to regional health care facilities under this section shall be provided, on a matching basis, to regional

- health care facilities situated within the qualified municipality, to allow 1
- 2 for facility expansion, including but not limited to, facilities for pre-
- 3 admission testing, occupational health, health-related educational
- 4 facilities such as a school of nursing and emergency room facilities,
- 5 subject to those conditions set forth in section 53 of P.L.
-) (pending before the Legislature as this bill). Each health 6 (C.
- 7 care facility shall be required to raise one dollar for every three dollars
- 8 provided by the State. The bond proceeds shall be allocated as
- 9 follows:
- (1) the sum of 1 [\$3] $\underline{$4.5}^{1}$ million shall be made available to Our 10 11 Lady of Lourdes Medical Center;
- 12 (2) the sum of \$13.35 million shall be made available to Cooper
- 13 Hospital/University Medical Center; provided, however, that no funds
- 14 shall be made available to Cooper Hospital/University Medical Center
- 15 for the purpose of establishing or expanding family practice facilities.
- Cooper Hospital/University Medical Center may make available a 16
- 17 portion of these funds to a federally-qualified health center operating
- 18 in the City of Camden;
- 19 (3) the sum of \$1 million shall be made available to Virtua Hospital 20 to allow for the establishment of an in-patient drug treatment facility;
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- (4) the sum of \$250,000 shall be made available to Partners in Health to further community outreach efforts in underserved communities and the promotion of programs for minority children, the elderly, uninsured or underinsured families and disabled persons.
- 26 ¹[Notwithstanding any law to the contrary, any hospital in a
- 27 qualified municipality authorized to provide treatment services as a
- 29 year that the qualified municipality is under rehabilitation and

Level I trauma center shall receive an annual subsidy payment in each

- economic recovery from the Health Care Subsidy Fund created 30
- 31 pursuant to section 8 of P.L.1992, c.160 (C.26:2H-18.58), at a rate of
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- not less than the highest rate per dollar of audited, documented charity
- 33 care valued at the Medicaid rate received by any other hospital in the
- 34 State designated as a Level I trauma center.
- 35 For the purposes of this subsection, "Level I trauma center" means
- any hospital so designated by the Department of Health and Senior 36

Services which maintains a minimum volume of major trauma cases

- 38 per year and is currently in receipt of verification from the Committee
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- on Trauma of the American College of Surgeons to that effect.]¹
- 41 53. (New section) Any entity which is otherwise tax-exempt
- 42 pursuant to Title 54 of the Revised Statutes and which receives
- 43 funding pursuant to the "Municipal Rehabilitation and Economic
- Recovery Act," P.L. 44 , c. (C.) (pending before the
- Legislature as this bill) to finance the purchase of any real property or 45
- 46 construction of any improvement which would otherwise be tax-

1 exempt shall be subject to the following conditions:

- a. The entity shall pay an annual service charge for a period of 20 years following the receipt of funding pursuant thereto, which shall be negotiated by the tax-exempt entity and the chief operating officer on behalf of the qualified municipality according to the formula set forth pursuant to section 12 of P.L.1991, c.431 (C.40A:20-12).
- b. The board shall approve in advance any facility plans or other such documentation produced by the tax-exempt entity which include detailed information concerning the projects proposed to be funded with the matching grants and the agreement negotiated by the chief operating officer pursuant to subsection a. of this section.
- 12 The receipt of matching funds by such an entity pursuant to P.L. (C.) (pending before the Legislature as this bill) shall be conditioned upon compliance with the provisions of this section, as determined by the board.

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ARTICLE 6. ECONOMIC DEVELOPMENT

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- 54. (New section) As used in this section and section 55 of) (pending before the Legislature as this bill):
 - "Business facility" means any factory, mill, plant, refinery, warehouse, building, complex of buildings or structural components of buildings, and all machinery, equipment and personal property located within a qualified municipality, used in connection with the operation of the business of a corporation that is subject to the tax imposed pursuant to section 5 of P.L.1945, c.162 (C.54:10A-5), and all facility preparation and start-up costs of the taxpayer for the business facility which it capitalizes for federal income tax purposes.
 - b. "Business relocation or business expansion property" means improvements to real property and tangible personal property, but only if that improvement or personal property is constructed or purchased and placed in service or use by the taxpayer, for use as a component part of a new or expanded business facility located in a qualified municipality.
- 35 (1) Business relocation or business expansion property shall include 36 only:
 - (a) improvements to real property placed in service or use as a business facility on or after the operative date of P.L., c. (C. (pending before the Legislature as this bill) by the taxpayer;
- 40 (b) tangible personal property placed in service or use by the 41 taxpayer on or after the operative date of P.L., c. (C.)(pending 42 before the Legislature as this bill), with respect to which depreciation, 43 or amortization in lieu of depreciation, is allowable in determining the 44 corporation business tax liability of the taxpayer under P.L.1945, 45 c.162, and which has a remaining recovery period of three or more 46 years at the time the property is placed in service or use in a qualified

1 municipality; or

- 2 (c) tangible personal property owned and used by the taxpayer at 3 a business location outside a qualified municipality which is moved 4 into a qualified municipality on or after the effective date of P.L., c.
- 5 (C.)(pending before the Legislature as this bill), for use as a component part of a new or expanded business facility located in the qualified municipality; provided that the property is depreciable or amortizable personal property for income tax purposes, and has a remaining recovery period of three or more years at the time the property is placed in service or use in a qualified municipality.
- 11 (2) Property purchased for business relocation or expansion shall not include:
- (a) repair costs, including materials used in the repair, unless for
 federal income tax purposes, the cost of the repair must be capitalized
 and not expensed;
 - (b) airplanes;

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- (c) property which is primarily used outside a qualified municipality with that use being determined based upon the amount of time the property is actually used both within and without the qualified municipality;
- 21 (d) property which is acquired incident to the purchase of the stock 22 or assets of the seller.
 - (3) Property shall be deemed to have been purchased prior to a specified date only if:
 - (a) the physical construction, reconstruction or erection of the property was begun prior to the specified date, or such property was constructed, reconstructed, erected or acquired pursuant to a written contract as existing and binding on the purchase prior to the specified date; or
- 30 (b) the machinery or equipment was owned by the taxpayer prior 31 to the specified date, or was acquired by the taxpayer pursuant to a 32 binding purchase contract which was in effect prior to the specified 33 date.
- c. "Business relocation or expansion" means capital investment in
 a new or expanded business facility in a qualified municipality.
- d. "Controlled group" means one or more chains of corporations connected through stock ownership with a common parent corporation if stock possessing at least 50% of the voting power of all classes of stock of each of the corporations is owned directly or indirectly by one or more of the corporations; and the common parent owns directly stock possessing at least 50% of the voting power of all classes of stock of at least one of the other corporations.
- e. "Director" means the Director of the Division of Taxation in the Department of the Treasury.
- f. "Expanded business facility" means any business facility, other than a new business facility, resulting from acquisition, construction,

reconstruction, installation or erection of improvements or additions to existing property if such improvements or additions are purchased on or after the effective date of rehabilitation and economic recovery.

- 4 g. "Incentive payment" means: the amount of tax owed by a 5 taxpayer for a privilege period, as computed pursuant to section 5 of P.L.1945, c.162 (C.54:10A-5), multiplied by a fraction, the numerator 6 7 of which is the average value of the taxpayer's business relocation or 8 business expansion property within a qualified municipality during the 9 period covered by its report, and the denominator of which is the 10 average value of all the taxpayer's real and tangible personal property 11 in New Jersey during such period which result is multiplied by 96 percent; provided, however, that for the purpose of determining 12 13 average value, the provisions with respect to depreciation as set forth 14 in subparagraph (F) of paragraph (2) of subsection (k) of section 4 of 15 P.L.1945, c.162 (C.54:10A-4) shall be taken into account for arriving at such value; and provided further that incentive payments shall be 16 17 made for a period not to exceed 10 years, commencing on the date of 18 a taxpayer's first acquisition of business relocation or business 19 expansion property in the qualified municipality following the 20 operative date of P.L. , c. (C.) (pending before the Legislature 21 as this bill).
 - h. "New business facility" means a business facility which:

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- (1) is employed by a taxpayer in the conduct of a business which is or will be taxable under P.L.1945, c.162 (C.54:10A-1 et seq.). A business facility shall not be considered a new business facility in the hands of a taxpayer if the taxpayer's only activity with respect to the facility is to lease it to another person;
- (2) is purchased by a taxpayer and is placed in service or use on or after the effective date of rehabilitation and economic recovery;
 - (3) was not purchased by a taxpayer from a related person; and
- (4) was not in service or use during the 90 day period immediately prior to transfer of the title to the facility.
- i. "Partnership" means a syndicate, group, pool, joint venture or other unincorporated organization through or by means of which any business, financial operation or venture is carried on, and which is not a trust or estate, a corporation or a sole proprietorship. The term "partner" includes a member in such a syndicate, group, pool, joint venture or organization.
- j. "Purchase" means, with respect to the determination of whether
 business relocation or business expansion property was purchased, any
 acquisition of property, including an acquisition pursuant to a lease,
 but only if:
- 43 (1) the property is not acquired from a person whose relationship 44 to the person acquiring it would result in the disallowance of 45 deductions under section 267 or subsection (b) of section 707 of the 46 federal Internal Revenue Code of 1986, 26 U.S.C.s.267 or s.707;

- 1 (2) the property is not acquired by one member of a controlled 2 group from another member of the same controlled group; and
- 3 (3) the basis of the property for federal income tax purposes, in the 4 hands of the person acquiring it, is not determined:
- 5 (a) in whole or in part by reference to the federal adjusted basis of 6 such property in the hands of the person from whom it was acquired; 7 or
- 8 (b) under subsection (e) of section 1014 of the federal Internal 9 Revenue Code of 1986, 26 U.S.C. s.1014.
 - k. "Related person" means:
- 11 (1) a corporation, partnership, association or trust controlled by the 12 taxpayer;
- 13 (2) an individual, corporation, partnership, association or trust that 14 is in control of the taxpayer;
- 15 (3) a corporation, partnership, association or trust controlled by an 16 individual, corporation, partnership, association or trust that is in 17 control of the taxpayer; or
 - (4) a member of the same controlled group as the taxpayer.

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- 55. (New section) a. There is established in the authority the "Qualified Municipality Open For Business Incentive Program," the purpose of which is to foster business investment in qualified municipalities. Businesses that locate or expand in a qualified municipality during the period that the municipality is under rehabilitation and economic recovery shall be eligible to receive a rebate from the "Corporation Business Tax Act (1945)," P.L.1945, c.162 (C.54:10A-1 et seq.) as provided herein.
- 28 b. For each year in which a taxpayer is eligible for a rebate of a 29 portion of the incentive payment, the Director of the Division of Taxation shall certify to the State Treasurer (1) that the taxpayer's 30 31 corporation business tax return has been filed; (2) that the taxpayer's 32 entire corporation business tax obligation has been satisfied; and (3) 33 the amount of the taxpayer's incentive payment entitlement. Upon such certification, the treasurer shall certify to the executive director 34 35 of the authority the amount of the taxpayer's incentive payment and, subject to the approval of the Director of the Division of Budget and 36 37 Accounting, transfer that incentive payment to the fund established 38 with the proceeds of those funds appropriated pursuant to subsection b. of section ¹[70] <u>73</u>¹ of P.L., c. (pending before the Legislature 39 40 as this bill).
- c. The executive director of the authority shall rebate to the taxpayer up to 75% of the incentive payment paid by the taxpayer and placed by the treasurer into a fund established using those funds appropriated pursuant to subsection b. of section ¹[70] <u>73</u>¹ of P.L., c. (pending before the Legislature as this bill) if the taxpayer applies for a rebate within two years of deposit of the

- 1 incentive payment into the fund and establishes to the satisfaction of
- 2 the executive director of the authority that the taxpayer will utilize
- 3 those monies for business relocation or business expansion property.
- 4 The cumulative amount of monies distributed to the taxpayer pursuant
- 5 to this section shall not exceed the amount paid or to be paid by the
- 6 taxpayer for the business relocation or business expansion property. In
- 7 the event that the taxpayer does not establish its eligibility for a rebate
- 8 of a portion of the incentive payment within two years of its deposit
- 9 into the fund, the fund shall retain any remaining amount of the
- 10 incentive payment.

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- 56. (New section) a. A taxpayer engaged in the conduct of business within a qualified municipality and who is not receiving a benefit under the "New Jersey Urban Enterprise Zones Act," P.L.1983, c.303 (C.52:27H-60 et seq.), may apply to receive a tax credit against the amount of tax otherwise imposed under the "Corporation Business Tax Act (1945)," P.L.1945, c.162 (C.54:10A-1 et seq.) equal to: \$2,500 for each new full-time position at that location in credit year one and \$1,250 for each new full-time position at that location in credit year two.
- b. (1) The credit pursuant to subsection a. of this section for credit year one shall be allowed for the privilege period in which or with which credit year one ends; the credit pursuant to subsection a. of this section for credit year two shall be allowed for the privilege period in which or with which credit year two ends.
- (2) An unused credit may be carried forward, if necessary, for use in the five privilege periods following the privilege period for which the credit is allowed.
- (3) The order of priority of the application of the credit allowed under this section and any other credits allowed by law shall be as prescribed by the Director of the Division of Taxation. The amount of the credit applied under this section against the tax imposed pursuant to section 5 of P.L.1945, c.162 (C.54:10A-5) for a privilege period, together with any other credits allowed by law, shall not exceed 50% of the tax liability otherwise due and shall not reduce the tax liability to an amount less than the statutory minimum provided in subsection (e) of section 5 of P.L.1945, c.162.
- c. (1) Notwithstanding the provisions of subsection b. of this section to the contrary, the credit allowed for credit year one may be refundable at the close of the privilege period in which or with which credit year two ends, pursuant to the requirements and limitations of this subsection.
- 43 (2) That amount of the credit received for credit year one 44 remaining, if any, after the liabilities for the privilege period in which 45 or with which credit year two ends and for any prior privilege period 46 have been satisfied, multiplied by the sustained effort ratio, shall be an

overpayment for the purposes of section R.S.54:49-15 for the privilege period in which or with which credit year two ends; that amount of the credit received for credit year one remaining, if any, that is not an overpayment pursuant to this paragraph may be carried forward pursuant to subsection b. of this section.

d. The burden of proof shall be on the taxpayer to establish by clear and convincing evidence that the taxpayer is entitled to the credits or refund allowed pursuant to this section. The director shall by regulation establish criteria for the determination of when new or expanded operations have begun at a location. No taxpayer shall be allowed more than a single 24 month continuous period in which credits shall be allowed for activity at a location within a qualified municipality pursuant to P.L. , c. (C.) (pending before the Legislature as this bill).

e. For the purposes of this section:

"Credit year one" means the first twelve calendar months following initial or expanded operations at a location within a qualified municipality pursuant to P.L. , c. (C.) (pending before the Legislature as this bill).

"Credit year two" means the twelve calendar months followingcredit year one.

"Employee of the taxpayer" does not include an individual with an ownership interest in the business, that individual's spouse or dependants, or that individual's ancestors or descendants.

"Full time position" means a position filled by an employee of the taxpayer for at least 140 hours per month on a permanent basis, which does not include employment that is temporary or seasonal.

"New full time position" means a position that did not exist prior to credit year one. New full time positions shall be measured by the increase, from the twelve month period preceding credit year one to the measured credit year, in the average number of full-time positions and full-time position equivalents employed by the taxpayer at the location within a qualified municipality pursuant to P.L. , c. (C.) (pending before the Legislature as this bill). The hours of

(C.) (pending before the Legislature as this bill). The hours of employees filling part-time positions shall be aggregated to determine the number of full-time position equivalents.

"Part-time position" means a position filled by an employee of the taxpayer for at least 20 hours per week for at least 3 months during the credit year.

"Sustained effort ratio" means the proportion that the credit year two new full-time positions bears to the credit year one new full-time positions, not to exceed one.

57. (New section) a. For the purposes of subsection b. of this section, "residential property" shall include land, a dwelling house or a condominium unit under the form of real property ownership

1 provided for under the "Condominium Act," P.L.1969, c.257 2 (C.46:8B-1 et seq.).

3 b. A taxpayer who shall not previously have occupied property 4 owned by the taxpayer as a principal residence and who, during the 5 taxable year, purchases residential property within a qualified municipality for the purpose of occupying the property as the 6 7 taxpayer's principal residence shall be allowed in that taxable year, and for four taxable years thereafter, a credit not to exceed \$5,000 against 8 9 the tax otherwise due under N.J.S.54A:1-1 et seq. The credit shall be 10 allowed beginning in any taxable year during the period of 11 rehabilitation and economic recovery.

No taxpayer filing either a single or a joint return shall be eligible for a credit under this section: (1) if, in a prior taxable year, the taxpayer or the taxpayer's spouse, either singly or jointly with each other or with another, shall have owned and occupied as a principal residence any residential property; or (2) if the taxpayer or the taxpayer's spouse has received an annual stipend pursuant to section 18 of P.L. , c. (C.) (pending before the Legislature as this bill).

In the case of a husband and wife who elect to file separate tax returns, each shall, unless otherwise ineligible, be entitled to one-half of the credit allowed.

If a taxpayer who shall have been allowed a credit under the provisions of this section with respect to the purchase of residential property fails to occupy the property as the taxpayer's principal residence within one year after the date of the purchase, or terminates occupation of the property as the taxpayer's principal residence within 10 years after the date of the purchase or the date on which such occupation shall have commenced, whichever is later, the taxpayer shall be liable for tax in an amount equal to the credit previously so allowed.

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ARTICLE 7. LABOR RELATIONS AND CONTRACTS

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58. Section 1 of P.L.1979, c.303 (C.34:1B-5.1) is amended to read as follows:

37 1. The New Jersey Economic Development Authority shall adopt rules and regulations requiring that not less than the prevailing wage 38 39 rate be paid to workers employed in the performance of construction 40 contracts undertaken in connection with any of its projects, those 41 projects which it undertakes pursuant to P.L. , c. (C.) 42 (pending before the Legislature as this bill) or school facilities 43 projects. The prevailing wage rate shall be the rate determined by the 44 Commissioner of Labor pursuant to the provisions of P.L.1963, c.150 45 (C.34:11-56.25 et seq.).

46 (cf: P.L.2000, c.72, s.47)

1 59. (New section) Not less than the prevailing wage rate shall be 2 paid to any workers employed in the performance of construction 3 contracts undertaken in connection with any projects undertaken 4 pursuant to P.L. , c. (C.) (pending before the Legislature 5 as this bill). The prevailing wage rate shall be the rate determined by the Commissioner of Labor pursuant to the provisions of P.L.1963, 6 7 c.150 (C.34:11-56.25 et seq.). 8 9 60. (New section) In order to fulfill its obligation to establish an 10 affirmative action program for the hiring of minority and female 11 workers employed in the performance of construction contracts 12 undertaken in connection with a project undertaken or financed by the 13 authority pursuant to P.L. , c. (C.) (pending before the Legislature as this bill), the authority shall comply with all 14 15 requirements for pre-apprenticeship and apprenticeship applicable to the authority on or after the effective date of P.L. , c. 16 17 (pending before the Legislature as this bill). 18 19 61. (New section) For the purposes of section 3 of P.L.1977, c.85 (C.34:13A-16), when deciding the award in a dispute involving public 20 21 fire or police departments of the qualified municipality during the 22 rehabilitation term, the arbitrator or panel of arbitrators shall, when 23 considering the interests and welfare of the public and the lawful authority of the employer, include in those assessments the fact that 24 25 the municipality is under rehabilitation pursuant to P.L. 26 c. (C.) (pending before the Legislature as this bill). 27 28 62. (New section) During the rehabilitation term, the qualified 29 municipality may enter into arrangements with other municipalities, counties, local public authorities, or the State, for the purpose of 30 31 affording the municipality those benefits which may accrue pursuant 32 to any laws providing for contracted provision of goods or services. 33 Notwithstanding any other provision of law to the contrary all State 34 agencies are authorized to enter into such agreements or arrangements 35 with the qualified municipality during the rehabilitation term as are necessary or useful in furthering the purposes of P.L. 36 37 (C.) (pending before the Legislature as this bill). 38 39 63. (New section) All contracts and agreements entered into by the 40 qualified municipality during the rehabilitation term pursuant to 41 P.L.) (pending before the Legislature as this bill) (C. shall contain provisions stating that the director or chief operating 42 officer may, upon 30 days' notice, terminate the contract or agreement 43

for any reason without payment of penalty or damages. This section

shall not apply to collective bargaining agreements.

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1 ARTICLE 8. MISCELLANEOUS 2 3 64. Section 2 of P.L.1991, c.266 (C.40:14B-23.1) is amended to 4 read as follows: 5 2. a. As used in this section: "Residential property" means any building or part of a building 6 7 used, to be used or held for use as a home or residence, together with the land upon which it is situate. A residential property shall include 8 9 single family dwellings, multifamily dwellings as defined under 10 subsection (k) of section 3 of the "Hotel and Multiple Dwelling Law," 11 P.L.1967, c.76 (C.55:13A-1 et seq.), and other rental unit property, 12 and individual residences within a horizontal property regime as defined pursuant to the "Horizontal Property Act," P.L.1963, c.168 13 14 (C.46:8A-1 et seq.), or a condominium as defined pursuant to the 15 "Condominium Act," P.L.1969, c.257 (C.46:8B-1 et seq.), units in a cooperative, and units in a mutual housing corporation; 16 17 "Cooperative" means a housing corporation or association which 18 entitles the holder of a share or membership interest thereof to possess 19 and occupy for dwelling purposes a house, apartment, manufactured 20 or mobile home or other unit of housing owned or leased by the 21 corporation or association, or to lease or purchase a unit of housing 22 constructed or to be constructed by the corporation or association; 23 "Mutual housing corporation" means a corporation not-for-profit, 24 incorporated under the laws of this State on a mutual or cooperative basis within the scope of section 607 of the "National Defense 25 26 Housing Act," Pub. L. 76-849, (42 U.S.C. s. 1521 et seq.), as 27 amended, which acquired a National Defense Housing Project 28 pursuant to that act; 29 "Qualified resident" means a person who owns, rents or occupies 30 residential property; 31 "Qualified entity" means a building or facility which is owned and 32 used by: 33 (1) a public or private school, university, college or seminary for 34 either classroom space or administrative office space; 35 (2) a church, synagogue or temple for holding religious services, or which is used to house church-, synagogue- or temple- related 36 37 personnel; 38 (3) a clinic or hospital, including a residential building which is 39 used to house personnel who are employed by the clinic or hospital; 40 (4) a nonprofit organization which operates under the provisions 41 of Title 15A of the New Jersey Statutes, for the purposes for which the organization was created, or for administrative office space; or 42 43 (5) a business which has less than 10 full-time employees. 44 b. A city of the second class with a population of more than 45 [80,000] <u>79,000</u> but less than 88,000 according to the latest federal

decennial census, located in a county of the second class with a

1 population of more than 455,000 but less than 510,000 according to 2 the latest federal decennial census, and a county or municipal utilities 3 authority whose operations plant is located within the city's boundaries 4 may negotiate a host community benefit for qualified residents and 5 qualified entities within the city. The benefit may be applied against 6 the rate, fee or charge assessed pursuant to section 23 of P.L.1957, 7 c.183 (C.40:14B-23) or the connection fee or tapping fee assessed 8 pursuant to section 21 of P.L.1957, c.183 (C.40:14B-21), or both, at 9 the discretion of the county or municipal utilities authority. The 10 benefit shall be provided as a credit against the individual accounts of 11 the qualified resident or entity, and the county or municipal utilities 12 authority and the city shall negotiate the amount of the benefit. Upon 13 agreement of the parties, the governing body of the city shall adopt an 14 ordinance setting forth the specific requirements under the agreement. 15 In cases in which a qualified resident is not billed directly for the 16 county or municipal utilities authority's services, the city shall, as part 17 of the ordinance setting forth the specific requirements of the 18 agreement, establish procedures under which the owner of the 19 appropriate property shall insure that the qualified resident is 20 compensated for the amount of the credit. 21 (cf: P.L.1991, c.266, s.2)

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65. Section 8 of P.L.1983, c.530 (C.55:14K-8) is amended to read as follows:

25 8. a. Admission to housing projects constructed, improved or 26 rehabilitated under this act shall be limited to families whose gross 27 aggregate family income at the time of admission does not exceed six 28 times the annual rental or carrying charges, including the value or cost 29 to them of heat, light, water, sewerage, parking facilities and cooking 30 fuel, of the dwellings that may be furnished to such families, or seven 31 times those charges if there are three or more dependents. There may 32 be included in the carrying charges to any family for residence in any 33 mutual housing project constructed, improved or rehabilitated with a 34 loan from the agency an amount equal to 6% of the original cash 35 investment of the family in the mutual housing project and, to the 36 extent authorized by the agency where not included in the carrying 37 charges, the value or cost of repainting the apartment and replacing 38 any fixtures or appliances. Notwithstanding the provisions of this 39 section, no family or individual shall be eligible for admission to any 40 housing project constructed, improved or rehabilitated with a loan 41 from the agency, whose gross aggregate family income exceeds such 42 amount as shall be established from time to time by the agency, by 43 rules or regulations promulgated hereunder; except that with respect 44 to any project financed by an agency loan insured or guaranteed by the 45 United States of America or any agency or instrumentality thereof, the 46 agency may adopt the admission standards for such projects then

1 currently utilized or required by the guarantor or insurer.

The provisions of this subsection shall not apply to any housing project situated in a qualified municipality that is constructed, improved or rehabilitated on or after the effective date of P.L., c.

(C.) (pending before the Legislature as this bill).

- b. The agency shall by rules and regulations provide for the 6 7 periodic examination of the income of any person or family residing in 8 any housing project constructed, improved or rehabilitated with a loan 9 from the agency. If the gross aggregate family income of a family 10 residing in a housing project increases and the ratio to the current 11 rental or carrying charges of the dwelling unit becomes greater than 12 the ratio prescribed for admission in subsection a. of this section but is not more than 25% above the family income so prescribed for 13 14 admission to the project, the owner or managing agent of the housing 15 project shall permit the family to continue to occupy the unit. The 16 agency or (with the approval of the agency) the housing sponsor of 17 any housing project constructed, improved or rehabilitated with a loan 18 from the agency, may terminate the tenancy or interest of any family 19 residing in the housing project whose gross aggregate family income 20 exceeds by 25% or more the amount prescribed herein and which 21 continues to do so for a period of six months or more; but no tenancy 22 or interest of any such family in any such housing project shall be 23 terminated except upon reasonable notice and opportunity to obtain 24 suitable alternate housing, in accordance with rules and regulations of 25 the agency; and any such family, with the approval of the agency, may 26 be permitted to continue to occupy the unit, subject to payment of a 27 rent or carrying charge surcharge to the housing sponsor in 28 accordance with a schedule of surcharges fixed by the agency. The 29 housing sponsor shall pay the surcharge to the municipality granting 30 tax exemption, but only up to an amount that together with payments 31 made to the municipality in lieu of taxes and for any land taxes equals 32 25% of the total rents or carrying charges of the housing project for 33 the current and any prior years that the project has been in operation.
- The provisions of this subsection shall not apply to any housing project situated in a qualified municipality that is constructed, improved or rehabilitated on or after the effective date of P.L., c. (C.) (pending before the Legislature as this bill).
- 38 c. For projects on which the agency has made a loan and financed 39 the loan with the proceeds of bonds issued prior to January 1, 1973, 40 any remainder of the surcharge, or the total surcharge if tax exemption 41 has not been granted, shall be paid into the housing finance fund 42 securing the bonds issued to finance the project for the use of the agency; for projects financed on or after January 1, 1973, any 43 44 remainder of the surcharge, or the total surcharge if tax exemption has 45 not been granted, shall be paid to the agency.
- d. Any family residing in a mutual housing project required to

remove from the project because of excessive income as herein provided shall be discharged from liability on any note, bond or other evidence of indebtedness relating thereto and shall be reimbursed, in accordance with the rules of the agency, for all sums paid by the family to the housing sponsor on account of the purchase of stock or debentures as a condition of occupancy or on account of the acquisition of title for such purpose.

The provisions of this subsection shall not apply to any housing project situated in a qualified municipality that is constructed, improved or rehabilitated on or after the effective date of P.L., c. (C.) (pending before the Legislature as this bill).

e. The agency shall establish admission rules and regulations for any housing project financed in whole or in part by loans authorized hereunder which shall provide priority categories for person displaced by urban renewal projects, highway programs or other public works, persons living in substandard housing, persons and families who, by reason of family income, family size or disabilities, have special needs, elderly persons and families living under conditions violative of minimum health and safety standards.

The provisions of this subsection shall not apply to any housing project situated in a qualified municipality that is constructed, improved or rehabilitated on or after the effective date of P.L., c. (C.) (pending before the Legislature as this bill).

24 (cf: P.L.1983, c.530, s.8)

66. (New section) Upon the enactment of P.L. , c. (C.) (pending before the Legislature as this bill) and during the ¹[period that a municipality is under] rehabilitation ¹ [and economic recovery] term ¹, there shall be a moratorium on regional contribution agreements pursuant to P.L.1985, c.222 (C.52:27D-301 et al.) in any qualified municipality.

¹67. (New section) a. Notwithstanding the provisions of any law to the contrary, in the case of a Type II school district which is contiguous with a qualified municipality and which has a nine-member board of education, the Governor shall appoint three additional members to the board of education upon the enactment of P.L., c. (C.) (now pending before the Legislature as this bill). The appointed members shall be voting members of the board who shall serve at the pleasure of the Governor for three year terms and they shall be eligible for reappointment. Two members shall be residents of the qualified municipality and one member shall be employed in the qualified municipality.

43 municipality.
 44 b. At the first organizational meeting conducted pursuant to
 45 N.J.S.18A:10-3 following the establishment of the qualified
 46 municipality, the voting membership of the board of education shall be

1 comprised of the three members appointed by the Governor pursuant

2 to subsection a. of this section and any member of the board of

3 education as comprised prior to the establishment of a qualified

4 municipality with an unexpired term.

5 c. At the second organizational meeting conducted pursuant to 6 N.J.S.18A:10-3 following the establishment of the qualified 7 municipality, the voting membership of the board of education shall 8 be comprised of the three members appointed by the Governor 9 pursuant to subsection a. of this section, three members appointed by 10 the mayor of the qualified municipality with the advice and consent of 11 the city council and any member of the board of education as

comprised prior to the establishment of a qualified municipality with 12

13 an unexpired term. Members appointed by the mayor, with the advice

and consent of the city council shall serve three year terms and shall

15 be eligible for reappointment.

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d. There shall be no school election of school board members conducted in the first two years following the establishment of a qualified municipality. In the third year following the establishment of the qualified municipality, a school election of school board members shall be conducted pursuant to P.L.1995, c.278 (C.19:60-1 et seq.) and three members of the board of education shall be elected by the voters to serve three year terms.

23 e. In the fourth year and each subsequent year thereafter, up until 24 the tenth year following the establishment of the qualified municipality, 25 members shall be appointed or elected as provided hereinabove upon the expiration of the members' terms. In the tenth year following the 26 27 establishment of the qualified municipality, a school election of school 28 board members shall be conducted pursuant to P.L.1995, c.278 29 (C.19:60-1 et seq.) and three members of the board of education shall 30 be elected by the voters to fill the vacancies of the Governor's 31 appointees whose terms expire. The elected members shall serve 32 three year terms. In the eleventh year following the establishment of 33 the qualified municipality, a school election of school board members 34 shall be conducted pursuant to P.L.1995, c.278 (C.19:60-1 et seq.) 35 and three members of the board of education shall be elected by the 36 voters to fill the vacancies of the mayor's appointees whose terms 37 expire. The elected members shall serve three year terms. In the 38 twelfth year following the establishment of the qualified municipality and each year thereafter successors to the members whose terms 39 40 expire shall be elected for three year terms as provided by law.

41 f. At all times the board of education and its membership shall 42 comply with the requirements of the "Open Public Meetings Act," 43 P.L.1975, c.231 (C.10:4-6 et seq.) and the "School Ethics Act," 44 P.L.1991, c.393 (C.18A:12-21 et seq.), and meet the requirements and 45 qualifications for board membership established pursuant to chapter 12 of Title 18A of the New Jersey Statutes.¹ 46

¹[67.] 68.¹ (New section) a. Notwithstanding the provisions of Title 18A or any other law, rule, or regulation to the contrary, the minutes of every meeting of the board of education of a school district contiguous with a qualified municipality and constituted pursuant to N.J.S.18A:9-3 shall be subject to the veto provisions set forth in subsection b. of this section.

7 b. A true copy of the minutes of every meeting of a board of 8 education described in subsection a. of this section shall be forthwith 9 delivered by and under the certification of the secretary thereof to the 10 Governor. No action taken at that meeting of the board of education 11 shall have force or effect until 15 days after a copy of the minutes shall 12 have been so delivered unless during that 15-day period the Governor shall approve those minutes, in which case the action shall become 13 14 effective upon that approval. If, in the 15-day period, the Governor 15 returns the copy of those minutes with a veto of any action taken by 16 the board of education or any member thereof at that meeting, the 17 action shall be null and void and of no effect.

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28 29 ¹69. Section 4 of P.L.1974, c.80 (C.34:1B-4) is amended to read as follows:

4. a. There is hereby established in, but not of, the Department of the Treasury a public body corporate and politic, with corporate succession, to be known as the "New Jersey Economic Development Authority." The authority is hereby constituted as an instrumentality of the State exercising public and essential governmental functions, and the exercise by the authority of the powers conferred by the provisions of P.L.1974, c.80 (C.34:1B-1 et seq.) or section 6 of P.L.2001, c.401 (C.34:1B-4.1) shall be deemed and held to be an essential governmental function of the State.

30 b. The authority shall consist of the Commissioner of Banking and Insurance, the Chief Executive Officer and Secretary of the New 31 32 Jersey Commerce and Economic Growth Commission, the 33 Commissioner of Labor, the Commissioner of Education, and the State 34 Treasurer, who shall be members ex officio, and eight public members 35 appointed by the Governor as follows: two public members (who shall 36 not be legislators) shall be appointed by the Governor upon recommendation of the Senate President; two public members (who 37 38 shall not be legislators) shall be appointed by the Governor upon 39 recommendation of the Speaker of the General Assembly; and four 40 public members shall be appointed by the Governor, all for terms of 41 three years. <u>In addition, a public member of the State Economic</u> 42 Recovery Board established pursuant to section 36 of P.L. 43 (C.) (pending before the Legislature as this bill) appointed by the 44 board, shall serve as a non-voting, ex officio member of the authority. 45 Each member shall hold office for the term of the member's appointment and until the member's successor shall have been 46

- 1 appointed and qualified. A member shall be eligible for reappointment.
- 2 Any vacancy in the membership occurring other than by expiration of
- 3 term shall be filled in the same manner as the original appointment but
- 4 for the unexpired term only. In the event the authority shall by
- 5 resolution determine to accept the declaration of an urban growth zone
- 6 by any municipality, the mayor or other chief executive officer of such
- 7 municipality shall ex officio be a member of the authority for the
- 8 purpose of participating and voting on all matters pertaining to such
- 9 urban growth zone.

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The Governor shall appoint three alternate members of the authority, of which one alternate member (who shall not be a legislator) shall be appointed by the Governor upon the recommendation of the Senate President, and one alternate member (who shall not be a legislator) shall be appointed by the Governor upon the recommendation of the Speaker of the General Assembly; and one alternate member shall be appointed by the Governor, all for terms of three years. The chairperson may authorize an alternate member, in order of appointment, to exercise all of the powers, duties and responsibilities of such member, including, but not limited to, the right to vote on matters before the authority.

Each alternate member shall hold office for the term of the member's appointment and until the member's successor shall have been appointed and qualified. An alternate member shall be eligible for reappointment. Any vacancy in the alternate membership occurring other than by the expiration of a term shall be filled in the same manner as the original appointment but for the unexpired term only. Any reference to a member of the authority in this act shall be deemed to include alternate members unless the context indicates otherwise.

The terms of office of the members and alternate members of the authority appointed by the Governor who are serving on July 18, 2000 shall expire upon the appointment by the Governor of eight public members and three alternate members. The initial appointments of the eight public members shall be as follows: the two members appointed upon the recommendation of the President of the Senate and the two members appointed upon the recommendation of the Speaker of the General Assembly shall serve terms of three years; two members shall serve terms of two years; and two members shall serve terms of one year. The initial appointments of the alternate members shall be as follows: the alternate member appointed upon the recommendation of the President of the Senate shall serve a term of three years; the alternate member appointed upon the recommendation of the Speaker of the General Assembly shall serve a term of two years; and one alternate member shall serve a term of one year. No member shall be appointed who is holding elective office.

c. Each member appointed by the Governor may be removed from office by the Governor, for cause, after a public hearing, and may be

- suspended by the Governor pending the completion of such hearing. 1
- 2 Each member before entering upon his duties shall take and subscribe
- 3 an oath to perform the duties of the office faithfully, impartially and
- 4 justly to the best of his ability. A record of such oaths shall be filed in
- 5 the office of the Secretary of State.
- d. A chairperson shall be appointed by the Governor from the 6 7 public members. The members of the authority shall elect from their
- 8 remaining number a vice chairperson and a treasurer thereof. The
- 9 authority shall employ an executive director who shall be its secretary
- 10 and chief executive officer. The powers of the authority shall be
- 11 vested in the members thereof in office from time to time and seven
- members of the authority shall constitute a quorum at any meeting 12
- 13 thereof; provided, however, that the public member designated by the
- 14 State Economic Recovery Board pursuant to the "Municipal
- 15 Rehabilitation and Economic Recovery Act," P.L. , c. (C.) (pending before the Legislature as this bill) shall not count toward the 16
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- <u>quorum</u>. Action may be taken and motions and resolutions adopted by
- 18 the authority at any meeting thereof by the affirmative vote of at least 19 seven members of the authority. No vacancy in the membership of the
- 20 authority shall impair the right of a quorum of the members to exercise
- 21 all the powers and perform all the duties of the authority.
- 22 e. Each member of the authority shall execute a bond to be
- 23 conditioned upon the faithful performance of the duties of such 24 member in such form and amount as may be prescribed by the Director
- 25 of the Division of Budget and Accounting in the Department of the
- Treasury. Such bonds shall be filed in the office of the Secretary of 26
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- State. At all times thereafter the members and treasurer of the 28 authority shall maintain such bonds in full force and effect. All costs
- 29 of such bonds shall be borne by the authority.
- 30 f. The members of the authority shall serve without compensation,
- 31 but the authority shall reimburse its members for actual expenses
- 32 necessarily incurred in the discharge of their duties. Notwithstanding 33 the provisions of any other law, no officer or employee of the State
- 34 shall be deemed to have forfeited or shall forfeit any office or
- 35 employment or any benefits or emoluments thereof by reason of the
- acceptance of the office of ex officio member of the authority or any 36
- 37 services therein.
- 38 g. Each ex officio member of the authority may designate an
- 39 officer or employee of the member's department to represent the
- 40 member at meetings of the authority, and each such designee may
- 41 lawfully vote and otherwise act on behalf of the member for whom the
- 42 person constitutes the designee. Any such designation shall be in
- 43 writing delivered to the authority and shall continue in effect until
- revoked or amended by writing delivered to the authority. 44
- 45 h. The authority may be dissolved by act of the Legislature on
- 46 condition that the authority has no debts or obligations outstanding or

that provision has been made for the payment or retirement of such
 debts or obligations. Upon any such dissolution of the authority, all
 property, funds and assets thereof shall be vested in the State.

- 4 i. A true copy of the minutes of every meeting of the authority 5 shall be forthwith delivered by and under the certification of the secretary thereof to the Governor. No action taken at such meeting 6 7 by the authority shall have force or effect until 10 days, Saturdays, 8 Sundays, and public holidays excepted, after the copy of the minutes 9 shall have been so delivered, unless during such 10-day period the 10 Governor shall approve the same in which case such action shall 11 become effective upon such approval. If, in that 10-day period, the 12 Governor returns such copy of the minutes with veto of any action 13 taken by the authority or any member thereof at such meeting, such 14 action shall be null and void and of no effect. The powers conferred 15 in this subsection i. upon the Governor shall be exercised with due regard for the rights of the holders of bonds and notes of the authority 16 17 at any time outstanding, and nothing in, or done pursuant to, this 18 subsection i. shall in any way limit, restrict or alter the obligation or 19 powers of the authority or any representative or officer of the 20 authority to carry out and perform in every detail each and every 21 covenant, agreement or contract at any time made or entered into by 22 or on behalf of the authority with respect to its bonds or notes or for 23 the benefit, protection or security of the holders thereof.
 - j. On or before March 31 in each year, the authority shall make an annual report of its activities for the preceding calendar year to the Governor and the Legislature. Each such report shall set forth a complete operating and financial statement covering the authority's operations during the year. The authority shall cause an audit of its books and accounts to be made at least once in each year by certified public accountants and cause a copy thereof to be filed with the Secretary of State and the Director of the Division of Budget and Accounting in the Department of the Treasury.
 - k. The Director of the Division of Budget and Accounting in the Department of the Treasury and the director's legally authorized representatives are hereby authorized and empowered from time to time to examine the accounts, books and records of the authority including its receipts, disbursements, contracts, sinking funds, investments and any other matters relating thereto and to its financial standing.
- 1. No member, officer, employee or agent of the authority shall be interested, either directly or indirectly, in any project or school facilities project, or in any contract, sale, purchase, lease or transfer of real or personal property to which the authority is a party.¹
- 44 (cf: P.L.2001, c.401, s.2)

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¹70. Section 3 of P.L. 1991, c.431 (C.40A:20-3) is amended to

1 read as follows:

- 3. As used in this act:
- "Gross revenue" means annual gross revenue or gross shelter rent or annual gross rents, as appropriate, and other income, for each urban renewal entity designated pursuant to this act. The financial agreement shall establish the method of computing gross revenue for the entity, and the method of determining insurance, operating and maintenance expenses paid by a tenant which are ordinarily paid by a landlord, which shall be included in the gross revenue; provided, however, that any federal funds received, whether directly or in the form of rental subsidies paid to tenants, by a nonprofit corporation that is the sponsor of a qualified subsidized housing project, shall not be included in the gross revenue of the project for purposes of computing the annual services charge for municipal services supplied to the project.
 - b. "Limited-dividend entity" means an urban renewal entity incorporated pursuant to Title 14A of the New Jersey Statutes, or established pursuant to Title 42 of the Revised Statutes, for which the profits and the entity are limited as follows. The allowable net profits of the entity shall be determined by applying the allowable profit rate to each total project unit cost, if the project is undertaken in units, or the total project cost, if the project is not undertaken in units, for the period commencing on the date on which the construction of the unit or project is completed, and terminating at the close of the fiscal year of the entity preceding the date on which the computation is made, where:

"Allowable profit rate" means the percentage per annum arrived at by adding 1 1/4% to the annual interest percentage rate payable on the entity's initial permanent mortgage financing. If the initial permanent mortgage is insured or guaranteed by a governmental agency, the mortgage insurance premium or similar charge, if payable on a per annum basis, shall be considered as interest for this purpose. If there is no permanent mortgage financing the allowable profit rate shall be arrived at by adding 1 1/4% per annum to the interest rate per annum which the municipality determines to be the prevailing rate on mortgage financing on comparable improvements in the county.

- c. "Net profit" means the gross revenues of the urban renewal entity less all operating and non-operating expenses of the entity, all determined in accordance with generally accepted accounting principles, but:
- (1) there shall be included in expenses: (a) all annual service charges paid pursuant to section 12 of P.L.1991, c.431 (C.40A:20-12); (b) all payments to the municipality of excess profits pursuant to section 15 or 16 of P.L.1991, c.431 (C.40A:20-15 or 40A:20-16); (c) an annual amount sufficient to amortize the total project cost over the life of the improvements, as set forth in the

- 1 financial agreement, which shall not be less than the terms of the
- 2 financial agreement; and (d) all reasonable annual operating expenses
- 3 of the urban renewal entity, including the cost of all management fees,
- 4 brokerage commissions, insurance premiums, all taxes or service
- 5 charges paid, legal, accounting, or other professional service fees,
- 6 utilities, building maintenance costs, building and office supplies, and
- 7 payments into repair or maintenance reserve accounts;

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- 8 (2) there shall not be included in expenses either depreciation or 9 obsolescence, interest on debt, income taxes, or salaries, bonuses or 10 other compensation paid, directly or indirectly to directors, officers 11 and stockholders of the entity, or officers, partners or other persons 12 holding any proprietary ownership interest in the entity.
 - The urban renewal entity shall provide to the municipality an annual audited statement which clearly identifies the calculation of net profit for the urban renewal entity during the previous year. The annual audited statement shall be prepared by a certified public accountant and shall be submitted to the municipality within 90 days of the close of the fiscal year.
 - d. "Nonprofit entity" means an urban renewal entity incorporated pursuant to Title 15A of the New Jersey Statutes for which no part of its net profits inures to the benefit of its members.
- 22 "Project" means any work or undertaking pursuant to a 23 redevelopment plan adopted pursuant to the "Local Redevelopment and Housing Law," P.L.1992, c.79 (C.40A:12A-1 et al.), which has as 24 25 its purpose the redevelopment of all or any part of a redevelopment 26 area including any industrial, commercial, residential or other use, and 27 may include any buildings, land, including demolition, clearance or 28 removal of buildings from land, equipment, facilities, or other real or 29 personal properties which are necessary, convenient, or desirable 30 appurtenances, such as, but not limited to, streets, sewers, utilities, 31 parks, site preparation, landscaping, and administrative, community, 32 health, recreational, educational and welfare facilities.
 - f. "Redevelopment area" means an area determined to be in need of redevelopment and for which a redevelopment plan has been adopted by a municipality pursuant to the "Local Redevelopment and Housing Law," P.L.1992, c.79 (C.40A:12A-1 et al.).
- 37 g. "Urban renewal entity" means a limited-dividend entity, the New Jersey Economic Development Authority or a nonprofit entity which 38 39 enters into a financial agreement pursuant to this act with a 40 municipality to undertake a project pursuant to a redevelopment plan 41 for the redevelopment of all or any part of a redevelopment area, or a project necessary, useful, or convenient for the relocation of residents 42 43 displaced or to be displaced by the redevelopment of all or any part of 44 one or more redevelopment areas, or a low and moderate income 45 housing project.
- 46 h. "Total project unit cost" or "total project cost" means the

1 aggregate of the following items as related to a unit of a project, if the 2 project is undertaken in units, or to the total project, if the project is 3 not undertaken in units, all of which as limited by, and approved as 4 part of the financial agreement: (1) cost of the land and improvements 5 to the entity, whether acquired from a private or a public owner, with cost in the case of leasehold interests to be computed by capitalizing 6 7 the aggregate rental at a rate provided in the financial agreement; (2) 8 architect, engineer and attorney fees, paid or payable by the entity in 9 connection with the planning, construction and financing of the 10 project; (3) surveying and testing charges in connection therewith; (4) 11 actual construction costs which the entity shall cause to be certified 12 and verified to the municipality and the municipal governing body by 13 an independent and qualified architect, including the cost of any 14 preparation of the site undertaken at the entity's expense; (5) 15 insurance, interest and finance costs during construction; (6) costs of obtaining initial permanent financing; (7) commissions and other 16 17 expenses paid or payable in connection with initial leasing; (8) real 18 estate taxes and assessments during the construction period; (9) a 19 developer's overhead based on a percentage of actual construction 20 costs, to be computed at not more than the following schedule: 21 22 \$500,000 or less - 10% 23 24 \$500,000 through \$1,000,000 - \$50,000 plus 8% on excess above 25 \$500,000 26 27 \$1,000,001 through \$2,000,000 \$90,000 plus 7% on excess 28 above \$1,000,000 29 30 \$2,000,001 through \$3,500,000 -\$160,000 plus 5.6667% on 31 excess above \$2,000,000 32 33 \$3,500,001 through \$5,500,000 - \$245,000 plus 4.25% on excess 34 above \$3,500,000 35 36 \$5,500,001 through \$10,000,000 - \$330,000 plus 3.7778% on 37 excess above \$5,500,000 38 39 over \$10,000,000 5% 40 41 If the financial agreement so provides, there shall be excluded from 42 the total project cost actual costs incurred by the entity and certified 43 to the municipality by an independent and qualified architect or 44 engineer which are associated with site remediation and cleanup of 45 environmentally hazardous materials or contaminants in accordance

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with State or federal law.

- 1 i. "Housing project" means any work or undertaking to provide 2 decent, safe, and sanitary dwellings for families in need of housing; the 3 undertaking may include any buildings, land (including demolition, 4 clearance or removal of buildings from land), equipment, facilities, or 5 other real or personal properties or interests therein which are necessary, convenient or desirable appurtenances of the undertaking, 6 7 such as, but not limited to, streets, sewers, water, utilities, parks; site 8 preparation; landscaping, and administrative, community, health, 9 recreational, educational, welfare, commercial, or other facilities, or 10 to provide any part or combination of the foregoing.
 - j. "Redevelopment relocation housing project" means a housing project which is necessary, useful or convenient for the relocation of residents displaced by redevelopment of all or any part of one or more redevelopment areas.
 - k. "Low and moderate income housing project" means a housing project which is occupied, or is to be occupied, exclusively by households whose incomes do not exceed income limitations established pursuant to any State or federal housing program.
 - "Qualified subsidized housing project" means a low and moderate income housing project owned by a nonprofit corporation organized under the provisions of Title 15A of the New Jersey Statutes for the purpose of developing, constructing and operating rental housing for senior citizens under section 202 of Pub.L. 86-372 (12 U.S.C. s.1701q) or rental housing for persons with disabilities under section 811 of Pub.L. 101-625 (42 U.S.C. s.8013), or under any other federal program that the Commissioner of Community Affairs by rule may determine to be of a similar nature and purpose.¹

28 (cf: P.L.1994, c.87,s.1)

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¹[68.] 71. (New section) If any section, subsection, paragraph, , c. sentence or other part of P.L. (C.) (pending before the Legislature as this bill) is adjudged unconstitutional or invalid, that judgment shall not affect, impair or invalidate the remainder of this act, but shall be confined in its effect to the section, subsection, paragraph, sentence or other part of this act directly involved in the controversy in which that judgment shall have been rendered.

ARTICLE 9. APPROPRIATIONS

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¹[69.] 72.¹ (New section) From the proceeds of bonds authorized 40 41 pursuant to section 47 of P.L. , c.) (pending before the (C. 42 Legislature as this bill), the New Jersey Economic Development 43 Authority shall deposit:

44 a. \$35 million into the "Residential Neighborhood Improvement 45 Fund" created pursuant to section 51 of P.L. (C. 46

(pending before the Legislature as this bill);

1 b. \$43 million into the "Demolition and Redevelopment Financing 2 Fund" created pursuant to section 51 of P.L. 3 (pending before the Legislature as this bill); 4 c. \$45.8 million into the "Downtown Revitalization and Recovery 5 Fund" created pursuant to section 51 of P.L. (pending before the Legislature as this bill); 6 7 ¹[\$46.2] <u>\$47.7</u> million into the "Higher Education and 8 Regional Health Care Development Fund" created pursuant to section 9) (pending before the Legislature as this 52 of P.L. , c. (C. bill); and 10 e. ¹[\$5] <u>\$3.5</u>¹ million into the "Economic Recovery Planning 11 12 Fund" created pursuant to section 51 of P.L. , c. (C.) 13 (pending before the Legislature as this bill). 14 Notwithstanding this division of bond funds, up to 20% of the total 15 amount deposited into these funds may be reallocated among these funds and subaccounts thereof, with the approval of the executive 16 17 director of the authority and the chief operating officer, in order to 18 serve the economic revitalization goals which P.L. 19 (pending before the Legislature as this bill) seeks to promote. 20 ¹[70.] 73.¹ a. There is appropriated from the General Fund to the 21 Department of Community Affairs such sums as may be required for 22 23 rehabilitation aid to be allocated pursuant to subsection b. of section 24) (pending before the Legislature as this 26 of P.L. , c. (C. bill). 25 26 b. There is appropriated from the General Fund to the Department 27 of the Treasury such sums as may be required to fund the buyout of 28 retirees who choose the retirement option set forth in section 19 of 29) (pending before the Legislature as this bill) ¹and P.L. , c. (C. 30 those sums necessary to fund the incentives provided for in Article 6 31 of P.L. , c. (C.) (pending before the Legislature as this 32 bill)¹. 33 c. There is appropriated from the General Fund such sums as may 34 be required, not to exceed \$1,500,000, to the Department of 35 Community Affairs, Division of Local Government Services for the 36 costs of: the salaries of the chief operating officer and the staff thereto; 37 any salary differentials incurred in recruiting qualified personnel to 38 serve under the chief operating officer; the stipend provided to 39 encourage residency in qualified municipalities pursuant to section 18 40 , c. (C.) (pending before the Legislature as this bill); 41 and the additional SAVER rebate provided under section 20 of) (pending before the Legislature as this bill); all 42 P.L. , c. (C. 43 subject to the approval of the Director of the Division of Budget and 44 Accounting in the Department of the Treasury. 45 d. There is appropriated from the General Fund to the Department

of Law and Public Safety the sum of \$1,500,000 for police services

[1R] SCS for S428 69

1	and special initiatives in qualified municipalities.
2	¹ e. There is appropriated from the General Fund to the Department
3	of Health and Senior Services the sum of \$3 million to be made
4	available as an operating subsidy to the Neo-Natal Intensive Care Unit
5	of the Children's Regional Hospital at Cooper Hospital/Medical
6	Center. ¹
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8	¹ [71.] <u>74.</u> There is appropriated from the General Fund to the
9	Department of Labor the sum of ¹ [\$2.5] <u>\$1.5</u> million to capitalize
10	the "Qualified Municipality Economic Opportunity Fund" created
11	pursuant to section 51 of P.L. c. (C.) (pending before the
12	Legislature as this bill).
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14	¹ [72.] <u>75.</u> This act shall take effect immediately 1, but in any case
15	shall be retroactive to June 30, 2002 ¹ .
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20	The Municipal Rehabilitation and Economic Recovery Act.

SENATE, No. 428

STATE OF NEW JERSEY

210th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 2002 SESSION

Sponsored by:

Senator WAYNE R. BRYANT
District 5 (Camden and Gloucester)
Senator MARTHA W. BARK
District 8 (Burlington)

Co-Sponsored by: Senator Kyrillos

SYNOPSIS

Designated the "Camden Rehabilitation and Economic Recovery Act;" authorizes issuance of bonds and makes appropriations.

CURRENT VERSION OF TEXT

Introduced Pending Technical Review by Legislative Counsel.



(Sponsorship Updated As Of: 6/7/2002)

AN ACT encouraging municipal rehabilitation and economic recovery in certain fiscally distressed municipalities, amending P.L.1974, c.80, P.L.1979, c.303 and P.L.1991, c.266, creating chapter 27BBB of Title 52 of the Revised Statutes, and making appropriations.

6 7

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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ARTICLE 1. GENERAL PROVISIONS

1. (New section) This act shall be known and may be cited as the "Camden Rehabilitation and Economic Recovery Act."

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- 2. (New section) The Legislature finds and declares that:
- a. There exists in Camden a continuing state of fiscal distress which endures despite the imposition of a series of measures authorized pursuant to law;
 - b. Economically impoverished, the City of Camden has a history of high crime rates, including arson, that has necessitated the maintenance of large police and fire departments, at enormous taxpayer cost in a city without a sound tax base;
 - c. The past fifty years have witnessed the depopulation of the City of Camden such that its population of 79,904 under the 2000 census shows a loss of more than 40,000 persons compared to the city's population at the end of the Second World War;
- 26 d. Spending power on the part of city residents is severely limited, 27 reflected by its per capita income which, at \$7,276, is the lowest in 28 New Jersey, and its median household income which, in 2000, was 29 only \$21,944, compared with the \$56,650 median for all households in New Jersey; these figures indicate that local businesses suffer from 30 the lack of local disposable income, and that rebuilding the fortunes of 31 32 city residents in order to recreate a viable urban economy will require a considerable period of time; 33
- e. Notwithstanding the current prosperity which is unprecedented in terms of its force and duration, Camden's unemployment rate of over 13 percent is more than three times the rate for the rest of the State;
- f. While the rest of New Jersey has enjoyed a boom in land values,
 Camden's ratable base has declined steadily during the 1990's, marked
 by its low equalized value per capita which is about one-half that of
 other cities;
- g. Coupled with this economic deprivation is a city government which is characterized by a well-documented lack of internal audit

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and intended to be omitted in the law.

- 1 controls, accountability and oversight, evidenced by the fact that
- 2 although real estate taxes comprise over two-thirds of locally
- 3 generated revenues, the city does not rigorously enforce collection and
- 4 currently receives only about 77 percent of its levy;
- 5 h. Although the State has experienced a period of tremendous
- 6 prosperity and economic growth over the past few years, the City of
- 7 Camden continues to languish without any obvious signs of
- 8 improvement;
- 9 i. The city has experienced a substantial budget deficit for many
- 10 years which has only been addressed through extraordinary payments
- 11 of State aid;
- j. While State aid dollars which have been directed toward Camden
- 13 have served to address its structural deficits, they have not, and
- 14 cannot, function as an economic impetus toward the rebuilding of the
- 15 city;
- 16 k. The Camden County Municipal Utilities Authority has also
- 17 committed to providing extraordinary assistance to the economic
- 18 recovery of the city by offering to waive sewer hook up fees for a
- 19 certain period of time and to finance improvements to the city water
- and sewer system, estimated at \$30 million;
- 21 l. Because a significant proportion of Camden's population lacks
- 22 adequate health insurance coverage, causing many to seek basic care
- 23 in the city's emergency rooms, the city's hospitals are heavily
- 24 dependent upon state assistance commonly referred to as "charity
- 25 care" for reimbursement. Recognizing this problem, the Delaware
- 26 River Port Authority has committed itself to providing assistance to a
- 27 federally qualified health organization designed to meet the needs of
- 28 this population;
- 29 m. Given the city's history of high crime rates, if economic
- 30 recovery is to be successful, it is vital the city residents feel that their
- 31 basic safety is assured; accordingly, the State has committed to assist
- the city in maintaining not less than the 391 police officers employed by the city on the effective date of P.L., c. (C.) (pending
- 34 before the Legislature as this bill) during the period that the city is
- 54 before the Legislature as this only during the period that the city is
- 35 under rehabilitation and economic recovery;
- n. In order to ensure the long-term economic viability of the City
- of Camden, it is critical that the Legislature encourage, to the extent
- possible, the production of market-rate housing within the city so as
- 39 to expand the local tax base and provide a greater diversity of income
- 40 levels among the city's inhabitants;
- o. When faced with analogous situations, other states have
- 42 employed extraordinary measures to provide leadership and oversight
- 43 for struggling cities and the necessary tools to spur an economic
- 44 revival within those cities; and
- p. In light of the dire needs faced by the city and the lack of
- 46 progress in addressing those needs either governmentally or through

private sector initiative, and given the successful interventions on the part of other states in analogous circumstances, it is incumbent upon the State to take exceptional measures, on an interim basis, to rectify certain governance issues faced by the city and to strategically invest those sums of money necessary in order to assure the long-term financial viability of the City of Camden.

3. (New section) The Legislature therefore resolves that extraordinary measures are urgently called for in order to rehabilitate the City of Camden and restore its economic vitality, without which the city will continue to languish. Accordingly, this act establishes a pilot program for a limited period of time during which considerable sums of State money will be invested in the City of Camden with appropriate State supervision by a chief operating officer who is accountable to both city elected officials and the State. This pilot program reflects the understanding that the enormity of the investment required in the city and the level of State assistance to be provided to the chief operating officer preclude the utilization of this approach statewide; if, however, this approach is successful in reversing years of decline in the City of Camden, it may then be applied in other analogous situations.

4. (New section) As used in this act:

"Authority" means the New Jersey Economic Development Authority established pursuant to P.L.1974, c.80 (C.34:1B-1 et seq.);

"Board" means the State Economic Recovery Board for the City of Camden established pursuant to section 40 of P.L. , c. (C.) (pending before the Legislature as this bill).

"Chief operating officer" means that person appointed pursuant to P.L., c. (C.) (pending before the Legislature as this bill) responsible for reorganizing governmental operations of the City of Camden in order to assure the delivery of essential municipal services and the professional administration of that municipal government.

"Commissioner" means the Commissioner of Community Affairs.

"Director" means the Director of the Division of Local GovernmentServices in the Department of Community Affairs.

"Economic recovery term" means the period commencing with the expiration of the term of the chief operating officer and terminating five years thereafter.

"In consultation with" means with consideration of the input of, or the advice of, the mayor, chief operating officer or director, as the case may be, without regard to the form or manner of the consultation.

"Local Finance Board" means the Local Finance Board of the Division of Local Government Services in the Department of Community Affairs.

46 "Rehabilitation term" means that period during which the City of

- 1 Camden is under the direction of the chief operating officer appointed pursuant to section 7 of P.L. 2 , c. (C.) (pending before the 3 Legislature as this bill). 4 "Special arbitrator" means that judge designated by the Chief 5 Justice pursuant to section 5 of P.L. , c. (C.) (pending 6 before the Legislature as this bill). 7 "State supervision" means supervision pursuant to Article 4 of the 8 "Local Government Supervision Act (1947)," P.L.1947, c.151 9 (C.52:27BB-54 et seq.). 10 "Treasurer" or "State treasurer" means the Treasurer of the State 11 of New Jersey. 12 "Under rehabilitation and economic recovery" means that period which coincides with the rehabilitation term and the economic 13 14 recovery term. 15 ARTICLE 2. GOVERNANCE 16 17 5. (New section) Upon the enactment of the "Camden 18 Rehabilitation and Economic Recovery Act," P.L. (pending before the Legislature as this bill), the Chief Justice shall 19 designate a Superior Court judge that sits within the vicinage of 20 21 Camden County as the special arbitrator as prescribed pursuant to 22 P.L. , c. (C.) (pending before the Legislature as this bill). 23 The special arbitrator shall, on an expedited basis, oversee the resolution of any impasse brought before the special arbitrator by the 24 25 chief operating officer pursuant to sections 9, 11, 16 and 22, of (C. 26 , c.) (pending before the Legislature as this bill) or
- 29 failure to act on the part of the mayor, during the rehabilitation term, 30 or the governing body. The special arbitrator shall use the following 31 criteria in dispute resolution, as appropriate to the particular
- 32 circumstances:
- 33 The action or failure to act would be adverse to the 34 rehabilitation or economic recovery of the city;

by the mayor during the economic recovery term, as the case may be, or with respect to any other impasse resulting from any action or

- 35 b. The action in question or failure to act would represent an 36 unsound decision in violation of the fiduciary responsibility of the city 37 officials;
- c. The action or failure to act would be inconsistent with internal financial controls or would violate prudent standards or practices of 40 municipal administration or would violate or compromise State laws, rules or regulations under which the city operates.

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43 (New section) a. Upon the effective date of the "Camden 44 Rehabilitation and Economic Recovery Act," P.L. 45 (pending before the Legislature as this bill), the City of Camden shall be under rehabilitation and economic recovery. This period shall begin 46

1 with the assumption of job responsibilities by the chief operating

- 2 officer pursuant to this section and terminate five years following the
- 3 end of the term of the chief operating officer. The period
- 4 corresponding with the term of the chief operating officer shall be
- referred to hereinafter as the rehabilitation term. 5 The period
- 6 commencing with the expiration of the term of the chief operating
- 7 officer and terminating five years thereafter shall be referred to
- 8 hereinafter as the economic recovery term.
- 9 b. During the economic recovery term, the mayor shall exercise 10 those powers delegated to the mayor pursuant to the form of government, the charter and the administrative code of the 11 12 municipality, and those powers delegated to the mayor under general 13 law. In addition, during the economic recovery term, the mayor shall 14 retain the power to: (1) refer to the special arbitrator for resolution 15 any impasse which arises during that time, pursuant to sections 9, 11, 16 and 22, as the case may be, of P.L. (C. 16 , c. 17 before the Legislature as this bill); and (2) veto the minutes of any
- independent board or authority, including, but not limited to, the 18
- 19 housing authority, parking authority, redevelopment authority,
- 20 planning board and board of adjustment.
 - While the city is under rehabilitation and economic recovery, the mayor shall retain the power to make those appointments to municipal authorities, boards or commissions, as the case may be, which is otherwise allocated to the mayor pursuant to law.
- 25 The mayor may retain staff for the purpose of advising the mayor 26 and aiding in the performance of constituent services.
- 27 Upon the assumption of job responsibilities by the chief
- 28 operating officer, the financial review board created pursuant to
- 29 section 5 of P.L.1999, c.156 (C.52:27D-118.30a) to oversee the
- 30 finances of the City of Camden shall cease to function and the
- 31 municipality shall cease to be under supervision pursuant to Article 4
- 32 of P.L.1947, c.151 (C.52:27BB-54 et seq.). All outstanding debts or
- 33 obligations previously incurred by the City of Camden with any
- 34 department, agency, authority or other agency or instrumentality of the
- 35 State, other than those debts or obligations represented by bonds or
- 36 other negotiable instruments, shall be assumed by the State, subject to
- 37 appropriation.

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- 38 Notwithstanding the termination of the financial review board and
- 39 supervision, all memorandums of understanding entered into by the
- 40 city as a condition of receiving assistance under P.L.1987, c.75
- (C.52:27D-118.24 et seq.) that require the city to implement any 41
- 42 government, administrative, operational efficiency or oversight
- 43 measures necessary for the fiscal recovery of the municipality as
- 44 recommended by the director and approved by the board shall continue
- 45 to have full force and effect.

- 7. (New section) a. Within 30 days following the enactment of P.L., c. (C.), the commissioner shall undertake a nationwide
- 2 1.L., c. (C.), the commissioner shall undertake a nationwide
- 3 search for candidates for the position of chief operating officer.
- 4 Following upon the search, the commissioner, in consultation with the
- 5 mayor, shall submit two nominees for the position to the mayor, who
- 6 shall select one of the candidates and submit that nomination to the
- 7 city council. Along with the names of the nominees, the commissioner
- 8 shall submit the curriculum vitae of each nominee. Each of the
- 9 nominees shall be qualified by training and experience for the position
- 10 and shall have at least 10 years of experience in the management or
- 11 supervision of government activities, three years of which may be
- 12 substituted by an advanced degree in business, law, or public
- 13 administration.

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- b. At the next council meeting occurring not less than 14 days following the submission of nominees to the council by the mayor, the council shall appoint one of the nominees as the chief operating officer of the municipality. Selection shall be by a majority of the fully authorized membership of the city council. In the event of a failure to select one of the two nominees within seven days following the next meeting of council pursuant to this subsection but not later than 30 days following the submission of the nominee by the mayor, the
- 22 commissioner shall make the appointment.
- c. Pending the appointment of a chief operating officer or, in the event of the death, resignation, removal or inability of the chief
- 25 operating officer to discharge the duties of that office, the functions,
- 26 powers and duties of the chief operating officer shall devolve upon the
- 27 director, for the time being, until a chief operating officer is appointed
- or is able to discharge the duties of that office. In the event that the
- 29 chief operating officer appointed after the effective date of
- 30 P.L., c. (C.) (pending before the Legislature as this bill) does
- 31 not serve out the chief operating officer's term of office for any reason,
- 32 the selection process shall be recommenced in accordance with the
- 33 provisions of this section.
- d. The term of the chief operating officer shall terminate five years
- 35 following the assumption of duties on the part of the chief operating
- officer. The chief operating officer may be a State employee in the
- 37 unclassified service of Title 11A, Civil Service, of the New Jersey
- 38 Statutes or may be hired under contract, as provided hereunder.
- 39 Notwithstanding any other provision of law, no person so appointed
- 40 shall acquire tenure.
- 41 If the chief operating officer is hired under contract, the person
- 42 hired shall meet the qualifications set forth herein, and it shall be clear
- 43 from the contract that the position is full-time and that the job site is
- 44 the City Hall of the City of Camden. If, for any reason, a person
- 45 engaged under contract is unable to fulfill the job responsibilities of
- 46 chief operating officer, the selection process shall be recommenced in

1 accordance with the provisions of this section.

If the chief operating officer is hired under contract, the contract shall be available for public inspection in the office of the municipal

e. Subject to the approval of the commissioner, the salary, benefits and costs of the chief operating officer shall be fixed by the director and adjusted from time to time as the director deems appropriate. The salary, benefits, and costs of the chief operating officer shall be an expense of the State.

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- 8. (New section) a. At the end of four years following the commencement of duties by the chief operating officer, the chief operating officer shall submit a report to the Governor, each member of the State Economic Recovery Board for the City of Camden, each member of the Senate and General Assembly, the mayor and each member of the governing body of the City of Camden. The report 16 shall evaluate progress made in rehabilitating the City of Camden and the status of economic recovery efforts. The report shall include an enumeration of any problems or hurdles encountered in rehabilitation and economic recovery and, where applicable, recommendations for any amendments to State law which would promote and encourage rehabilitation and economic recovery. If the chief operating officer anticipates that the rehabilitation term will be insufficient to achieve rehabilitation goals, the chief operating officer shall include in the report a detailed analysis of the causes for the municipality's inability to reestablish local control and an assessment of the amount of time necessary for the continuation of the period of the rehabilitation term.
 - In addition to the foregoing, the report shall include detailed information as to how those funds appropriated pursuant to P.L., c. (C.) (pending before the Legislature as this bill) are being spent and how those expenditures are serving to promote the economic revitalization of the City of Camden.
 - b. Within 30 days of receipt of the report by members of the Legislature, a hearing shall be held by the Senate Community and Urban Affairs Committee and the Assembly Local Government Committee, or their successors, to provide an opportunity for public comment and discussion.

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39 9. (New section) a. Upon the appointment of the chief operating 40 officer by the city council pursuant to subsection b. of section 7 of 41) (pending before the Legislature as this bill), all . c. (C. 42 the functions, powers and duties heretofore or hereafter assigned by 43 any statute, regulation, ordinance, resolution, charter or contract for 44 municipal operations, municipal organization and reorganization, 45 development and implementation of workforce training programs, and the hiring and firing of department heads, managers and supervisory 46

employees shall be reallocated to the chief operating officer. The chief operating officer shall exercise those functions, powers and duties in consultation with the mayor as are hereinafter provided.

Notwithstanding the appointment of the chief operating officer by the city council, the chief operating officer shall report to and serve at the pleasure of the commissioner.

b. Except as otherwise provided in P.L. , c. (C.) (pending before the Legislature as this bill), the chief operating officer shall have the power to perform all acts and do all things consistent with law necessary for the proper conduct, maintenance, rehabilitation and supervision of the City of Camden. The chief operating officer may propose ordinances, resolutions, rules, policies and guidelines, not inconsistent with law, for the proper conduct, maintenance and supervision of the municipality.

In addition, notwithstanding the provisions of the "Long Term Tax Exemption Law," P.L.1991, c.431 (C.40A:20-1 et seq.), the chief operating officer may negotiate financial agreements and otherwise exercise the powers of the governing body pursuant thereto, including making available municipal land in order to facilitate a project pursuant to section 17 of P.L.1991, c.431 (C.40A:20-17). Any such agreements negotiated by the chief operating officer shall be presented to the city council for the information of the council members.

Ordinances and resolutions shall be adopted or amended as provided by law except that the chief operating officer shall exercise the functions, powers and duties of the chief executive officer.

c. The functions, powers and duties reallocated to the chief operating officer pursuant to this section shall include, but not be limited to those powers allocated to the mayor which are found in the charter and administrative code of the municipality, Titles 40 and 40A generally and specifically in the "Local Bond Law," N.J.S.40A:2-1 et seq., the "Local Budget Law," N.J.S.40A:4-1 et seq., the "Local Fiscal Affairs Law," N.J.S.40A:5-1 et seq., the "Local Public Contracts Law," P.L.1971, c.198 (C.40A:11-1 et seq.), any specific form of government law according to which the municipality is governed, and such other sections or other laws necessary to the governance and administration of a municipality, the control of litigation, and the determination of service levels as provided in this section.

During the rehabilitation term, the chief operating officer shall exercise the veto power of the mayor with respect to municipal ordinances; provided, however, that the chief operating officer may delegate the veto power to the mayor. In addition, during the rehabilitation term, the chief operating officer shall have the power to veto the minutes of any independent board or authority, including, but not limited to, the housing authority, parking authority, redevelopment authority, planning board and board of adjustment.

During the rehabilitation term, the chief operating officer may refer any matter involving any action or failure to act to the special arbitrator.

- d. Subject to the approval of the director, the chief operating officer may appoint a confidential secretary and executive assistant who shall be State employees and serve in the unclassified service of the Civil Service. The salary and benefits of these appointees shall be fixed by the director and adjusted from time to time as the director deems appropriate. The salary, benefits, and costs of these appointees shall be an expense of the State.
- These appointees shall serve at the pleasure of the chief operating officer.

- 10. (New section) The chief operating officer may:
- a. Sue in the municipality's corporate name and submit disputes and controversies to arbitration and determination in the manner provided by law;
- b. Retain municipal corporation counsel and such other special counsel as the chief operating officer may deem necessary to carry out the functions, powers and duties set forth in P.L. , c. (C.) (pending before the Legislature as this bill); and
- c. Request the State Treasurer to provide no interest loans to the municipality for cash flow purposes. Notwithstanding any other provision of law relating to the transfer of sums appropriated to a State agency, the treasurer is empowered to direct the Director of the Division of Budget and Accounting to transfer from any State department to any other State department sums as may be necessary to provide a loan on the terms and conditions that the treasurer deems appropriate.

11. (New section) Within 30 days of the assumption of job responsibilities on the part of the chief operating officer, the chief operating officer shall, in consultation with the mayor, recommend the interim appointment of department heads and submit the list of nominees to the council for confirmation. The department heads shall include a business administrator, or functional equivalent thereof, who shall not be the chief operating officer. The city council may only reject a candidate by a 2/3 vote of the fully authorized membership of the city council. In the event of an impasse in the appointment process, the matter shall be decided by the special arbitrator, whose decision shall not be subject to appeal. In making a determination pursuant to this subsection, the special arbitrator shall uphold the recommended appointment if, by any objective measure, the person under consideration for that position is qualified by reason of experience, education or training.

These interim appointees shall fulfill those responsibilities delegated to them by the chief operating officer pending the completion of the municipal management study by the chief operating officer pursuant to section 12 of P.L., c. (C.) (pending before the Legislature as this bill).

- 12. (New section) a. Within 30 days following the submission of interim department head appointments to the city council, the chief operating officer, in consultation with the mayor, shall undertake the preparation of a municipal management study which analyzes the current state of all services provided by each municipal department and the service levels provided in similarly situated municipalities and shall call upon experts or State government officials, as necessary, in order to identify the options available to achieve appropriate levels of service. The study shall include police and fire services provided by the municipality.
- b. The study shall include reference to those studies previously completed by the State during the period of supervision or the operation of the financial review board, including the City of Camden Multi-Year Recovery Plan for Fiscal Years 2001-2003 prepared by Public Financial Management, November 2000, and any other relevant studies.
- c. The study shall be completed no later than nine months following the appointment of the interim department heads.
- d. The study shall include a review of the municipal organizational plan, the management structure of each department, and the specific personnel needs within each department and unit therein necessary to achieve the levels of service identified in the study as appropriate for the City of Camden.

With regard to public safety services, the study shall analyze the current state of services provided in light of such performance measures as calls per officer and call response time and make recommendations for current and future staffing levels in order to realize appropriate levels of service.

In addition, the study shall include an assessment of the current state of computerization of municipal operations, the extent to which technology and mechanization are used to increase the efficiency of municipal operations, and, in particular, the extent to which geographic information systems are used to assist in municipal resource allocation, and recommendations for ways in which those operations may be made more efficient and accessible to the public through the use of computers and technological innovation, including the use of geographic information systems.

e. Following from this review, the study shall include any recommendations for the reorganization of municipal government structure considered necessary in order to achieve the more efficient,

1 orderly, cost-effective and professional delivery of municipal services.

In addition, the study shall include an analysis and recommendations concerning appropriate pay scales for department heads in order to assist the chief operating officer in recruiting persons with the training and experience necessary to effectuate their job responsibilities.

- f. Notwithstanding any other law, rule or regulation to the contrary, the municipal management study shall include an evaluation of the qualification levels of departmental employees in light of their assigned tasks and an identification of training opportunities to assist those employees in better performing their assigned duties, including a program of computer and technology training. The chief operating officer may call upon the Commissioner of Personnel or other appropriate State government appointees or officers in order to perform this evaluation and provide appropriate training.
- g. Upon completion, the study shall be distributed to the mayor, each member of the city council and the Commissioner of Community Affairs. In addition, the study shall be available for public inspection.
- h. Following from the municipal management study, the chief operating officer shall prepare the necessary amendments to the municipality's administrative code and ordinance, including salary ordinances, which follow from the recommendations in the study. These ordinances and amendments should be included as an appendix to the municipal management study.

The mayor and the city council shall be kept apprised of the progress of the municipal management study and shall cooperate with the chief operating officer and provide that information and documentation necessary to assure the expeditious completion of the study.

- 13. (New section) a. Upon the completion of the municipal management study by the chief operating officer, the chief operating officer shall make available for public inspection a copy of the study in the office of the municipal clerk and each branch of the public library within the municipality.
- b. The chief operating officer shall cause notice to be published in a newspaper circulating within the municipality that the study is available for public inspection, not less than 14 days before the meeting of the city council at which the study is to be voted on.
- c. The municipal management study shall become the official operating plan for the municipality unless the city council rejects the study by a 2/3 vote of the fully authorized membership of the city council within 30 days following the publication of notice pursuant to subsection b. of this section. If the city council has not acted within that 30 day period, the study shall be considered adopted.

- d. Upon the adoption of the municipal management study, the chief operating officer, in consultation with the director, shall establish a salary scale for each department head. To the extent that the established salaries exceed those paid by the city at the commencement of the rehabilitation term, the State shall absorb the increased expense for salaries and benefits during the rehabilitation term, and for two years thereafter, subject to appropriation.
 - e. Once the chief operating officer has established the salary scale and the municipal management study has been adopted, the chief operating officer shall cause to be prepared proposed ordinances effectuating the salary scales and those amendments to the administrative code necessary to implement the municipal management study.

- 14. (New section) For the purposes of Title 11A, Civil Service, of the New Jersey Statutes, the chief operating officer shall act as the appointing authority.
- The Commissioner of Personnel, in conjunction with the chief operating officer, shall design a remedial Human Resource Plan for the City of Camden which best supports the efficient and effective delivery of services to the residents of the municipality. This plan may include, but need not be limited to, such measures as delegation of specified personnel functions, pilot programs, and streamlined appointment processes and shall remain in place during the rehabilitation term.

The Commissioner of Personnel may approve such additional changes in the staffing and organization structure as are needed to support the rehabilitation and economic recovery of the City of Camden pursuant to P.L. , c. (C.) (pending before the Legislature as this bill).

- 15. (New section) a. Notwithstanding any other provision of law or contract, the chief operating officer may abolish positions in the municipality not under the direct supervision of the municipal governing body at any time. All of the functions, powers and duties of such abolished positions shall be exercised by the chief operating officer or those persons whom the chief operating officer designates to exercise them during the rehabilitation term. The affected individuals shall be given 60 days' notice of termination or pay for the same period. The notice or payment shall be in lieu of any other claim or recourse against the municipality based on law or contract or term of office.
- b. Notwithstanding any law, rule or regulation to the contrary, no individual whose position is abolished by operation of this section shall be entitled to assert a claim to any position or to placement upon a preferred eligibility list for any position to which the individual may be entitled by virtue of tenure or seniority within the municipality.

1 Nothing herein shall preclude an individual from asserting upon

- 2 separation from service any legal contractual right to health care
- 3 coverage, annuities, accrued vacation days, accrued sick leave,
- 4 insurance and approved tuition costs. No individual whose position is
- 5 abolished by operation of this subsection shall retain any right to
- 6 tenure or seniority in the positions abolished herein.
- c. Notwithstanding any provision of P.L.1992, c.43 (C.34:15D-1 et seq.) to the contrary, the Department of Labor shall, if requested by an employee, provide a training grant under the "Job Training Partnership Act," Pub. L. 97-300 (29 U.S.C. s.1501 et seq), to each person who applies pursuant to this section for a training grant to pay for employment and training services as provided pursuant to section

13 6 of P.L.1992, c.43 (C.34:15D-6).

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- 16. (New section) a. Following the completion of the municipal management study, the chief operating officer shall, in consultation with the mayor, recommend the appointment of department heads and division heads, as the case may be, and submit the list of nominees to the city council for approval. Any recommendations provided by the chief operating officer pursuant to this subsection shall be made in consultation with the mayor. Any person who has served as an interim department head pursuant to section 11 of P.L.
- department head pursuant to section 11 of P.L. , c. (C.) (pending before the Legislature as this bill) shall be
- 24 eligible for appointment pursuant to this section. The city council may
- 25 only reject a candidate by a 2/3 vote of the fully authorized
- membership of the city council. In the event of an impasse in the appointment process, the matter shall be decided by the special
- appointment process, the matter shall be decided by the special arbitrator, whose decision shall not be subject to appeal. In making a
- 29 determination pursuant to this subsection, the special arbitrator shall
- 30 uphold the recommended appointment if, by any objective measure,
- 31 the person under consideration for that position is the most qualified
- 32 by reason of experience, education or training.
 - Appointment as a department head or division head, as the case may be, shall be for a period of time coinciding with the term of the chief operating officer and an additional two years thereafter; however, department heads and division heads may be removed for cause by the Local Finance Board following a hearing before the
- 38 board.

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- b. Any person who has served as an employee in a position with
- 40 tenure rights during the rehabilitation term who is reappointed by the
- 41 mayor, with the advice and consent of the council, as appropriate,
- 42 following the termination of the rehabilitation term shall receive credit
- for the years served during the period of rehabilitation for the purposes
- of establishing eligibility for tenure, so long as their position otherwise
- 45 qualifies for tenure under general law.

17. (New section) Upon the adoption of the municipal management study, the chief operating officer, working in conjunction with the Commissioner of Personnel and in consultation with the mayor, shall, within 60 days, transfer, assign or reclassify, as the case may be, those positions recommended for such action in the study.

The residency requirement established pursuant to municipal ordinance shall be waived for those positions which are at the supervisory, management level or above and which are in the unclassified service of Title 11A, Civil Service, of the New Jersey Statutes.

18. (New section) Any person hired in a position for which the residency requirement has been waived or as a police officer or firefighter after the adoption of the municipal management study, and who purchases a home in the City of Camden and occupies that home as a principal residence shall, subject to appropriation, receive an annual stipend of 10 percent of their base salary upon proper claim made therefor each year to the Department of Community Affairs, so long as the claim is made during the rehabilitation term. The department shall pay the stipend upon satisfactory proof by the applicant that the dwelling for which the stipend is being paid continues to be occupied as a principal residence by the applicant. An employee may receive this stipend for a period of five years; however, the requirement that the dwelling be occupied as a principal residence shall extend to the period of rehabilitation and economic recovery. Any person who does not continue to occupy the residence for which that person receives the stipend for the entirety of the period of rehabilitation and economic recovery shall be required to reimburse the State for the entire amount of the stipend received.

A municipal tax lien shall attach on the property for which the stipend is being paid, at the time the annual stipend is paid by the State in the amount of stipend received by the applicant. The lien shall have the same status and shall be given the same effect as municipal liens established under R.S.54:5-9. The lien shall remain on the property until the expiration of the period of rehabilitation and economic recovery, or until the entire amount of the stipend paid to the applicant has been reimbursed back to the State, should the applicant not continue to occupy the residence for the entire period of rehabilitation and economic recovery. The amount of the stipend to be reimbursed to the State shall also be a personal debt of the applicant, and both the lien and the debt shall be recoverable in the name of the State by means of any remedy available at law.

The chief operating officer shall each year compile a list of those employees eligible to receive the stipend, which shall be used by the department to verify eligibility. An employee who receives the stipend shall be ineligible to receive the income tax credit authorized pursuant

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1 to section 59 of P.L. , c. (C.) (pending before the 2 Legislature as this bill). 3 The commissioner shall annually submit a list to the State Treasurer 4 of those persons who receive the stipend. 5 6 19. (New section) Notwithstanding the provisions of any other 7 law, rule or regulation to the contrary, a city employee who is a 8 member of the Public Employees' Retirement System and is otherwise 9 eligible for retirement may, upon the recommendation of the chief 10 operating officer with the approval of the director, receive an incentive 11 payment for the termination of the employee's employment with the 12 city. 13 As used in this section, "incentive payment" shall mean a lump sum 14 payment of 20 percent of the employee's annual base salary, exclusive 15 of overtime. An employee shall only be eligible for an incentive payment 16 17 pursuant to this section if that person applies for this termination benefit within 60 days of the effective date of P.L. 18 19 (pending before the Legislature as this bill). Payment shall be made 20 not sooner than upon the receipt of the first pension check by the city 21 employee. 22 This election to retire on the part of the city employee shall be 23 communicated by the member to the retirement system pursuant to Title 43 of the Revised Statutes; however, once the employee has 24 elected to retire, that decision shall be final. 25 26 27 20. (New section) A resident of Camden who has paid property 28 taxes for the tax year on a homestead that is owned as such and who 29 is eligible to receive an NJ SAVER rebate pursuant to P.L.1999, c.63 (C.54:4-8.58a et al.) shall, subject to appropriation, receive an NJ 30 SAVER rebate in an amount equal to 150% of the amount otherwise 31 32 owed that resident pursuant to section 4 of P.L.1999, c.63 (C.54:4-8.58b) during the time that the city is under rehabilitation and 33 34 economic recovery. 35 21. (New section) a. The chief operating officer shall conduct 36 37 monthly meetings with the mayor, department heads and the executive 38 directors of any independent boards or authorities created by the 39 municipality or which otherwise operate in the name of the 40 municipality. Meetings may be held more frequently, as necessary, at 41 the call of the chief operating officer. b. During the rehabilitation term, the chief operating officer may 42 veto the minutes of any independent board or authority, including, but 43 44 not limited to, the housing authority, parking authority, redevelopment 45 authority, planning board and board of adjustment. The mayor shall

retain this power during the economic recovery term.

- c. A true copy of the minutes of every meeting of any independent board or authority, including, but not limited to, the housing authority, parking authority, redevelopment authority, planning board and board of adjustment, shall be prepared and forthwith delivered to the chief operating officer or mayor, as the case may be. No action taken at any such meeting shall have force or effect until 10 days, exclusive of Saturdays, Sundays and public holidays, after the copy of the minutes shall have been so delivered. If, in that 10-day period, the chief operating officer or mayor returns the copy of the minutes with a veto of any action taken by the board or authority at the meeting, that action shall be null and void and of no force and effect. Following the completion of the 10-day period, those actions not vetoed shall be considered approved.
 - d. To ensure the expeditious consideration of any decision by the planning board and zoning board of adjustment or any other independent board or authority on the part of the chief operating officer or mayor, as appropriate, the secretary of each board or authority shall forward a copy of each resolution adopted by each board or authority within five business days following the adoption thereof. For the purposes of the exercise of the veto power by the chief operating officer or mayor pursuant to subsection c. of this section, the 10-day period shall commence upon the receipt, by the chief operating officer or mayor, as appropriate, of those resolutions.

- 22. (New section) a. Within three business days following each meeting of the city council, a copy of each ordinance and resolution which has been adopted by the council shall be forwarded to the chief operating officer or mayor, as the case may be, who shall have 10 days from the receipt thereof to veto the ordinance or resolution, as the case may be. Any veto action by the chief operating officer or mayor shall be submitted to the president of the city council within 10 days of the veto. Within five business days thereafter, the council may override the veto by a two-thirds vote of the fully authorized membership thereof.
- If, in the opinion of the chief operating officer, the action is contrary to the rehabilitation of economic recovery goals which justified the rehabilitation declaration, the chief operating officer can submit the action to the special arbitrator, who shall allow the action only upon a finding that the action is consistent with the rehabilitation and economic recovery of the City of Camden. The decision of the special arbitrator shall not be subject to appeal.
- b. The chief operating officer shall have full access to all municipal records and to municipal information from all officials and employees of the municipality. If the chief operating officer believes that an official or employee of the municipality is not answering the questions of the chief operating officer accurately or completely or is not

1 furnishing information requested by the chief operating officer, the

- 2 chief operating officer may notify the official or employee in writing
- 3 to furnish answers to questions or to furnish documents or records, or
- 4 both. If the official or employee refuses, the chief operating officer
- 5 may seek a subpoena in the Superior Court, in a summary manner, to
- 6 compel testimony and furnish records and documents.

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8 (New section) The city council, in conjunction with the 9 Eagleton Institute of Politics and the Rand Institute at Rutgers, The 10 State University, shall hire a non-partisan, professional staff to assist 11 the city council in the execution of its governmental functions and shall 12 provide the staff with the computer hardware and software necessary 13 to perform their assigned tasks. Computer equipment shall be 14 provided at State expense. The staff members shall possess expertise 15 in areas of municipal government operation, including but not limited to, municipal law, planning, social services, public health, public 16 17 finance and public works administration. Candidates for appointment 18 shall possess a college degree which is relevant to the position which 19 may include, but not be limited to, business, law and public 20 administration. Although a candidate may possess a law degree, staff 21 members shall serve as subject matter experts to the council and shall

The Eagleton Institute and the Rand Institute shall also provide comprehensive training for members of the city council and the non-partisan, professional staff to better enable them to discharge their representative functions in the public interest. The State shall adequately compensate the Eagleton Institute and the Rand Institute for their services, subject to appropriation.

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not serve as legal counsel.

30 24. (New section) Unless otherwise provided pursuant to 31 P.L., c.) (pending before the Legislature as this bill), the (C. 32 city council shall retain all functions, powers and duties prescribed to 33 it pursuant to the charter and administrative code of the municipality, 34 Titles 40 and 40A generally and specifically in the "Local Bond Law," N.J.S.40A:2-1 et seq., the "Local Budget Law," N.J.S.40A:4-1 et seq., 35 the "Local Fiscal Affairs Law," N.J.S.40A:5-1 et seq., the "Local 36 Public Contracts Law," P.L.1971, c.198 (C.40A:11-1 et seq.), the 37 38 "New Jersey Water Supply Public-Private Contracting Act," P.L.1995, 39 c.101 (C.58:26-19 et seq.), any specific form of government law

- 40 according to which the municipality is governed, and such other
- 41 sections or other laws which govern municipal operation or
- 42 administration.
- The city council shall set the schedule and agenda for meetings of the city council, which shall be duly advertised pursuant to the "Open

Public Meetings Act," P.L.1975, c.231 (C.10:4-6 et seq.). Meetings shall be presided over by the council president.

- 25. (New section) a. The director may provide for oversight or audit of the activities of the City of Camden and report the findings to the Local Finance Board and the chief operating officer. The cost of providing oversight and audit functions shall be borne by the State. The power to negotiate collective bargaining agreements pursuant to section 20 of P.L.1981, c.211 (C.52:27BB-66.1) shall be vested in the chief operating officer. Collective bargaining agreements entered into by the municipality prior to the commencement of the rehabilitation term shall remain in force as provided in those agreements, except when otherwise expressly provided in P.L. , c. (C.) (pending
- before the Legislature as this bill). b. The director may make grants to a municipality under rehabilitation, using such funds as may be available to the director, for the purposes of conducting studies or engaging consultants as may be authorized by P.L., c. (C.) (pending before the Legislature as this bill) to assist in rehabilitation, or those that the director and the chief operating officer or mayor, as appropriate, determine are necessary to the rehabilitation of the municipality. Grants may be

made subject to conditions deemed necessary by the director.

- 26. (New section) a. During the rehabilitation term, the chief operating officer shall not increase the municipal portion of the general tax rate over the rate established for the year during which the rehabilitation took effect.
- b. The chief operating officer shall, in consultation with the mayor, annually prepare a budget pursuant to the provisions of the "Local Budget Law," N.J.S.40A:4-1 et seq. This budget shall conform in all respects with the requirements of the "Local Budget Law," N.J.S.40A:4-1 et seq. and shall be subject to the limitations on spending by municipalities set forth in P.L.1976, c.68 (C.40A:4-45.1 et seq.). The Local Finance Board may grant exceptions to the spending limitations set forth in P.L.1976, c.68 (C.40A:4-45.1 et seq.) upon application by the chief operating officer, if the Local Finance Board finds such exceptions to be necessary for the rehabilitation of the municipality.
 - c. Upon the preparation of the budget, the chief operating officer, in consultation with the mayor, shall fix: a date, place and time for the holding of a public hearing upon the budget; the amounts of money necessary to be appropriated for the use of the municipality for the ensuing year; and the various items and purposes for which the same are to be appropriated. The hearing shall be held in accordance with the provisions of the "Local Budget Law," N.J.S.40A:4-1 et seq.; however, the hearing shall be held at least 28 days after the date on

which the budget is advertised. Notice of hearing, contents of the 1 2 notice and the format and purpose of the hearing shall be as provided 3 in that law. As part of the budget request, the chief operating officer 4 may include provision for anticipation of rehabilitation aid if other revenues are insufficient to meet the revenues needed to offset total 5 6 appropriations.

- d. If the budget proposed by the chief operating officer includes a provision for rehabilitation aid, the chief operating officer shall apply to the director for approval of the amount and shall supply the director with documentation justifying the need. The director shall then recommend an amount to the State Treasurer. The treasurer, after consideration of the recommendation, shall determine the amount of the rehabilitation aid to be requested.
- 14 e. During the period that the city is under rehabilitation and 15 economic recovery, the commissioner shall ensure that those appropriations in the city budget or departmental budget, as the case 16 17 may be, necessary for the rehabilitation and economic recovery of the City of Camden either appropriated pursuant to the "Camden 18 Rehabilitation and Economic Recovery Act," P.L. c. 19 20 (pending before the Legislature as this bill) anticipated by the 21 programs established pursuant thereto, or otherwise necessary to 22 assure the city's rehabilitation and revitalization, are fully funded and 23 continued during the entire period of rehabilitation and economic 24 recovery.

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27. (New section) During the rehabilitation term, all ordinances authorizing the issuance of debt shall be subject to approval of the Local Finance Board. Provisions of the "Local Bond Law," N.J.S.40A:2-1 et seq., with regard to the introduction of bond ordinances shall be followed, and approval of the chief operating officer shall serve as approval of the bond ordinance for publication. After a public hearing held by the city council and approval of a bond ordinance by the chief operating officer, the chief operating officer shall apply to the Local Finance Board for approval of the bond ordinance. No bond ordinance shall take effect without the approval of the Local Finance Board. Amendments to existing bond ordinances that do not increase the amount of bonded indebtedness may be approved by the chief operating officer without the approval of the Local Finance Board.

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28. (New section) The chief operating officer shall annually provide to the Local Finance Board an assessment of the progress of 43 the City of Camden toward achieving municipal rehabilitation and 44 economic recovery. The director shall formally report annually to the 45 Local Finance Board, the commissioner, the Attorney General, the treasurer, the Governor, each member of the city council, including the 46

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mayor or other chief executive officer, and each member of the Legislature on the municipality's progress towards achieving these goals. The reports may also include recommendations to the Legislature by the chief operating officer for specific changes to the law that the chief operating officer believes would facilitate the goal

6 of rehabilitating the City of Camden.

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8 29. (New section) The mayor and chief operating officer shall 9 establish a community advisory committee in order to provide an 10 efficient means of eliciting citizen input in the rehabilitation and economic recovery and community development of the City of 11 The community advisory committee shall consist of 12 13 13 members as follows: three to be appointed by the Commissioner 14 of Community Affairs; three by the city council; and three by the chief operating officer. The mayor shall serve as an ex officio member of 15 the committee and shall appoint an additional three members. 16

Membership of the committee shall include representatives of the municipality's neighborhood, business, labor, faith-based, civic, and public interest organizations. No fewer than three members of the committee shall represent private businesses situated within the City of Camden

The committee shall meet not less than twice a year, at the pleasure of the chief operating officer, and shall assist the chief operating officer in the conduct of the municipal management study pursuant to section 12 of P.L. , c. (C.) (pending before the Legislature as this bill) and such other functions as are assigned to it by the chief operating officer.

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30. (New section) a. All State departments and agencies, to the extent not inconsistent with law and within budget constraints, shall cooperate with the chief operating officer and respond to requests for such information and assistance as are necessary to accomplish the purposes of P.L. , c. (C.) (pending before the Legislature as this bill).

b. Notwithstanding any law or regulation to the contrary, during the period of rehabilitation and economic recovery, each State department, agency, or authority shall supersede existing priority setting or ranking systems to place applications from the City of Camden in the highest priority or ranking category for award of grants, benefits, or other considerations that would benefit the municipality. This shall be done to the greatest extent possible to benefit the municipality.

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44 31. (New section) The State shall not be liable in tort, contract or 45 in the nature of tort for any action or inaction involving the 46 rehabilitation or revitalization of the municipality. The chief operating officer, assistant chief operating officer, and any State officer or employee involved in the rehabilitation or revitalization of the municipality shall not be liable in tort, contract or in the nature of tort personally or as State employees for any action or inaction involving the rehabilitation or revitalization of the municipality.

6 This section shall not be construed to preclude an aggrieved person from maintaining an action in tort, contract or in the nature of tort 7 8 against the chief operating officer or a State officer or employee 9 involved in the rehabilitation or revitalization of the municipality, as 10 municipal employees. For purposes of those actions the chief operating officer, appointees of the chief operating officer pursuant to 11 subsection d. of section 9 of P.L. 12 , c. (C.) (pending before 13 the Legislature as this bill), and any State officer or employee involved 14 in the rehabilitation shall be deemed officers or employees of the 15 municipality and shall be entitled to the defenses and immunities as provided under the "New Jersey Tort Claims Act," N.J.S.59:1-1 et 16 17 seq. and the "New Jersey Contractual Liability Act," N.J.S.59:13-1 et seq. for public employees and shall be entitled to defense and 18 indemnification by the municipality as provided to other municipal 19 20 employees.

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32. (New section) The commissioner shall utilize available mechanisms, such as the Urban Coordinating Council, to coordinate and facilitate communications between the chief operating officer and the various State departments and agencies.

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33. (New section) a. Notwithstanding that the City of Camden has been placed under rehabilitation and economic recovery under P.L., c. (C.) (pending before the Legislature as this bill), the City of Camden shall remain a body corporate and politic in the same manner as existed prior to rehabilitation and economic recovery.

b. Nothing in P.L., c. (C.) (pending before the Legislature as this bill) shall be construed to interrupt the holding of regular elections of the city council, mayor or other chief executive officer.

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34. (New section) Notwithstanding any law, rule or regulation to the contrary, the governing body of any municipality in which a free public library has been established pursuant to R.S.40:54-1 et seq. situated in a county in which a free county library has been established pursuant to R.S.40:33-1 et seq. may enter into an agreement with the governing body of the county, acting on behalf of the county library commission, for the county library to assume responsibility for the administration and operation of the municipal library system. The agreement shall provide for those financial arrangements necessary in order to assure a smooth transition from municipal to county operation and the transfer of library personnel from the municipal, to the county

library system.

ARTICLE 3. DEMOLITION, CAPITAL IMPROVEMENT AND INFRASTRUCTURE

35. (New section) a. The chief operating officer, in consultation with the mayor and the State Economic Recovery Board for the City of Camden established pursuant to section 40 of P.L., c. (C.) (pending before the Legislature as this bill) shall, within six months of the appointment of the board, oversee the preparation of a capital improvement and infrastructure plan for the City of Camden.

The first section of the plan shall be a water and sewer subplan which shall be completed within one year. The water and sewer subplan shall provide a detailed blueprint for the separation of storm drains from the sewer system throughout the city, which improvements shall be completed within four years. In addition, the water and sewer subplan shall coordinate the overlay of municipal roads following the separation of underground lines and designate those roads which require reconstruction and allocate administrative and financial responsibility among various agencies for effectuating the plan. Funds shall be earmarked by the appropriate State agencies from the Transportation Trust Fund and the New Jersey Environmental Infrastructure Trust created pursuant to section 4 of P.L.1985, c.334 (C.58:11B-4), in order to accomplish the work plan set forth in the water and sewer subplan.

The capital improvement and infrastructure plan shall include those features of the municipal capital improvement program authorized pursuant to section 20 of P.L.1975, c.291 (C.40:55D-29). In addition, the plan shall specifically incorporate: a time frame for making any improvements necessary in the public water system to accommodate proposed redevelopment in the city and surrounding areas; a parks and open public space subplan which encompasses projects to improve the streetscapes, parks, public spaces, and any other relevant aspects of the public environment; and an analysis of public building needs, including administrative offices of the City of Camden, firehouses, police stations, libraries, and any other municipal government functions in light of the organizational and functional analysis of municipal government operations contained in the municipal management study.

The capital improvement and infrastructure plan shall recognize the plans of Camden County, the Delaware River Port Authority, the State Department of Transportation, the New Jersey Transit Corporation, Rutgers University, and any other public and non-profit entities which operate in the City of Camden.

Any municipal plan which affects the physical development of the city and is adopted by the municipality or any agency or instrumentality thereof after the adoption of the capital improvement

1 and infrastructure plan shall be consistent with that plan.

b. The capital improvement and infrastructure plan shall be adopted upon an affirmative vote of a majority of the full authorized membership of the city council.

36. (New section) In addition to the municipal management study, the chief operating officer in consultation with the mayor, shall cause to be conducted a property tax collection audit in order to ascertain those properties which are in arrears with regard to property taxes and subject to tax sale or foreclosure. The study shall identify the ownership of those properties, the length of time during which taxes have been in arrears, and the likelihood that the properties might be developed individually or assembled with adjacent properties for

demolition or redevelopment.

Following the completion of the property tax collection audit, the chief operating officer shall submit the study to the Commissioner of Community Affairs, who shall designate the New Jersey Economic Development Authority or the State Economic Recovery Board for the City of Camden to assist in the preparation of a demolition funding

20 plan.

The State shall provide the necessary level of funding to allow for the demolition of unsafe structures and clearing of those lots for future development.

Those moneys which have been, or which may hereafter be appropriated for demolition under P.L.1999, c.144 from the "Urban and Rural Centers Unsafe Buildings Demolition Revolving Loan Fund" for the City of Camden shall be reappropriated to the State Economic Recovery Board for the City of Camden or the New Jersey Economic Development Authority, as appropriate.

37. (New section) The governing body of the City of Camden shall convey to the board, for the period of rehabilitation and economic recovery, its right, title and interest in any real property, acquired through the purchase of any tax sale certificate covering that real property whose rights of redemption have been foreclosed under the In Rem Tax Foreclosure Act (1948), P.L.1948, c.96 (C.54:5-104.29 et seq.), so long as the liens have previously been offered by the city at a public tax lien sale. The board may enter contracts for property tax lien management services pursuant to sections 65 through 69 of P.L., c. (C.) (pending before the Legislature as this bill).

ARTICLE 4. REDEVELOPMENT MANAGEMENT

38. (New section) The New Jersey Economic Development Authority shall enter with the Delaware River Port Authority established under R.S.32:3-2 into a management agreement which sets forth the terms and conditions under which the Delaware River Port

- 1 Authority will assume project management responsibilities pursuant to
- 2 "Camden Rehabilitation and Economic
- 3 Act," P.L., c. (C.) (pending before the Legislature as this bill).
- 4 The Delaware River Port Authority shall, subject to such a
- management agreement, oversee the expenditure of those revenues 5
- 6 made available out of: (1) the Interior Gateway Fund; (2) the Camden
- 7 Aquarium Initiative Fund; (3) the Camden Brownfields Redevelopment
- 8 Fund; and (4) the Commercial Corridor Improvement Fund created
- 9 pursuant to section 50 of P.L., c. (C.) (pending before the
- 10 Legislature as this bill) subject to the terms and conditions which
- otherwise govern the Delaware River Port Authority pursuant to law. 11

- 13 39. Section 1 of P.L.1979, c.303 (C.34:1B-5.1) is amended to read 14 as follows:
- 15 1. The New Jersey Economic Development Authority shall adopt rules and regulations requiring that not less than the prevailing wage 16
- 17 rate be paid to workers employed in the performance of construction
- contracts undertaken in connection with any of its projects, those 18
- 19 projects which it undertakes pursuant to P.L. , c. (C.)
- 20 (pending before the Legislature as this bill) or school facilities
- 21 projects. The prevailing wage rate shall be the rate determined by the
- 22 Commissioner of Labor pursuant to the provisions of P.L.1963, c.150
- 23 (C.34:11-56.25 et seq.).
- 24 (cf: P.L.2000, c.72, s.47)

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- 40. (New section) In order to facilitate the rehabilitation and 26 27 economic recovery of the City of Camden, there is created a subsidiary 28 corporation of the New Jersey Economic Development Authority,
- 29 which shall be known as the State Economic Recovery Board for the
- 30 City of Camden. The board shall operate for the period during which
- 31 the city is under rehabilitation and economic recovery and for a period
- 32 of two years thereafter. Any outstanding debts or obligations which
- 33 remain at the termination of board operation shall be assumed by the
- 34 authority and any accounts payable to the board shall be due and
- payable to the authority. 35
- The board shall consist of 11 voting members, as follows: the 36
- mayor of the City of Camden; the chief operating officer; the State 38
- Treasurer; the Commissioner of Community Affairs; the chairperson
- 39 of the authority; the director of the Camden County Board of Chosen
- 40 Freeholders, as provided hereunder, all of whom shall serve ex officio 41 and may select a designee to serve in their stead; one member of the
- 42 Senate chosen by the Senate President and one member of the
- 43 Assembly chosen by the Assembly Speaker who shall both serve ex
- 44 officio; and three public members to be appointed by the Governor, at
- 45 least one of whom shall be a city resident. In addition, the Senior
- Community Builder in the State office of the federal Department of 46

1 Housing and Urban Development shall serve as an ex officio, non-2 voting member of the board.

3 Each public member shall serve for a term of five years. Vacancies 4 in the public membership of the board shall be filled in the same manner as the original appointments are made and a member may be 5 eligible for reappointment. Vacancies occurring other than by 6 expiration of a term shall be filled for the unexpired term. Each ex 7 8 officio member shall serve for the period during which the city is under 9 rehabilitation and economic recovery and for a period of two years 10 thereafter.

The board shall be chaired by the chairperson of the authority or the designee of the chairperson.

The voting authority of the director of the Camden County Board of Chosen Freeholders shall not become effective until the filing with the Secretary of State of an agreement entered into by the chief operating officer, acting on behalf of the city, and the county, detailing the financial commitment of the county to the redevelopment of the infrastructure of the city and a proposed construction schedule for the completion thereof.

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- 41. (New section) The duties of the board shall include, but not be limited to:
- a. in consultation with the chief operating officer and the mayor, the preparation of the capital improvement and infrastructure master plan, identification of resources necessary to assure its implementation, marshaling of efforts of public and private entities which operate within Camden, and performance of any other tasks requested by the chief operating officer to assure the efficient use of, and maximum access to, public resources in order to assure the economic recovery of the City of Camden;
- 31 b. the making of grants, matching grants or loans, as appropriate, 32 to finance, in whole or in part, projects which further economic recovery goals of the "Camden Rehabilitation and Economic Recovery 33 34 Act," P.L., c. (C.) (pending before the Legislature as this bill), and which are consistent with the capital improvement and 35 infrastructure master plan, out of: (1) the Neighborhood 36 37 Redevelopment Fund; (2) the Camden Higher Education Economic 38 Development Fund; (3) the Camden Regional Health Care Facilities 39 Fund; and (4) the Neighborhood Revitalization Fund; and
- 40 c. the review and approval of plans submitted by Rutgers, the State 41 University, Rowan University, the University of Medicine & Dentistry 42 of New Jersey, Camden County College or any other institution of higher education as a prerequisite for the receipt of funding out of the 43 44 "Camden Higher Education Economic Development Fund" created 45 pursuant to section 51 of P.L. , c. (C.) (pending before the Legislature as this bill) and by Our Lady of Lourdes Medical Center 46

- and Cooper Hospital/University Medical Center as a prerequisite for
- 2 the receipt of funding out of the "Camden Regional Health Care
- 3 Facilities Fund" created pursuant to section 52 of P.L. , c.
- 4 (C.) (pending before the Legislature as this bill). The approval of
- 5 these plans shall not be unreasonably or arbitrarily withheld.

- 7 42. (New section) Except as otherwise limited in this act, the 8 board shall have power:
- 9 a. to sue and be sued;
- b. to have a seal and alter the same at pleasure;
- 11 c. to make and execute contracts and all other instruments
- necessary or convenient for the exercise of its powers and functions
- 13 under this act;
- d. to make and alter bylaws for its organization and internal
- 15 management and, subject to agreements with noteholders or
- 16 bondholders, to make rules and regulations with respect to its projects,
- 17 operations, properties and facilities;
- 18 e. to acquire, hold and dispose of real or personal property for its
- 19 corporate purposes;
- f. to appoint officers, agents and employees, prescribe their duties
- 21 and fix their compensation;
- g. to acquire or contract to acquire from any individual,
- 23 partnership, trust, association or corporation, or any public agency, by
- 24 grant, purchase or otherwise, real or personal property or any interest
- 25 therein; to own, hold, clear, improve, rehabilitate and develop, and to
- sell, assign, exchange, transfer, convey, lease, mortgage or otherwise
- 27 dispose of or encumber the same;
- h. to acquire, construct, reconstruct, rehabilitate, improve, alter or
- 29 repair or provide for construction, reconstruction, rehabilitation,
- 30 improvement, alteration or repair of any project;
- i. to sell, lease, assign, transfer, convey, exchange, mortgage, or
- 32 otherwise dispose of or encumber any project, and in the case of the
- 33 sale of any project, to accept a purchase money mortgage in
- 34 connection therewith; and to lease, repurchase or otherwise acquire
- and hold any project which the board has theretofore sold, leased or
- 36 otherwise conveyed, transferred or disposed of;
- j. to grant options to purchase any project or to renew any leases
- 38 entered into by it in connection with any of its projects, on such terms
- 39 and conditions as it may deem advisable;
- 40 k. to prepare or cause to be prepared plans, specifications, designs
- 41 and estimates of costs for the construction, reconstruction,
- 42 rehabilitation, improvement, alteration or repair of any project, and
- 43 from time to time to modify such plans, specifications, designs or
- 44 estimates;
- 1. to manage any project, whether then owned or leased by the
- board, and to enter into agreements with any individual, partnership,

trust, association or corporation, or with any public agency, for the purpose of causing any project to be managed;

- m. to provide advisory, consultative, training and educational services, technical assistance and advice to any individual, partnership, trust, association or corporation, or to any public agency, in order to carry out the purposes of P.L., c. (C.) (pending before the Legislature as this bill);
 - n. to issue, purchase, pledge and sell stock in projects of the board on such terms and conditions as the board may deem advisable;

- o. subject to the provisions of any contract with noteholders, to consent to the modification, with respect to rate of interest, time of payment or any installment of principal or interest, security, or any other terms, of any loan, mortgage, commitment, contract or agreement of any kind to which the board is a party;
- p. in connection with any property on which it has made a mortgage loan, to foreclose on the property or commence any action to protect or enforce any right conferred upon it by any law, mortgage, contract or other agreement, and to bid for or purchase the property at any foreclosure or at any other sale, or acquire or take possession of the property; and in such event the board may complete, administer, pay the principal of and interest on any obligations incurred in connection with the property, dispose of and otherwise deal with the property, in such manner as may be necessary or desirable to protect the interests of the board therein;
- q. to invest any funds held in reserve or sinking funds, or any moneys not required for immediate use and disbursement, at the discretion of the board, in obligations of this State or of the United States, or obligations the principal and interest of which are guaranteed by this State or the United States;
- r. to procure insurance against any loss in connection with its property and other assets and operations, in such amounts and from such insurers as it deems desirable;
- s. to engage the services of consultants on a contract basis for rendering professional and technical assistance and advice;
- t. to contract for and to accept any gifts or grants or loans of funds or property or financial or other aid in any form from the federal government or any agency or instrumentality thereof, or from the State or a municipality or any agency or instrumentality thereof, or from any other source, and, subject to the provisions of this act and any other applicable law, to comply with the terms and conditions thereof;
- u. to establish, levy and collect, in connection with any civic project or utilities project managed or operated by the board, whether then owned or leased by the board, user fees and facility charges;

v. to do any and all things necessary or convenient to carry out its purposes and exercise the powers given and granted in this act;

- w. to borrow money or secure credit against the assets of the board
 on a temporary, short-term, interim or long-term basis;
- 5 x. to make short-term loans or advances to developers for 6 construction in anticipation of the issuance of permanent loans; and
- y. to exercise sole authority for investment, reinvestment or 8 expenditure of its revenues, fund balances and appropriations 9 consistent with the purposes of this act on projects and investments 10 utilizing revenues from the sale of government obligation bonds, which
- projects shall be subject to the approval of the State Treasurer, and the
- 12 Treasurer's actions shall be based solely on the treasurer's fiduciary
- 13 role to ensure that all applicable federal and State tax laws are adhered

14 to regarding the investment of bond funds.

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- 43. Section 5 of P.L.1974, c.80 (C.34:1B-5) is amended to read as follows:
 - 5. The authority shall have the following powers:
- a. To adopt bylaws for the regulation of its affairs and the conduct of its business;
- b. To adopt and have a seal and to alter the same at pleasure;
- c. To sue and be sued;
- 23 To acquire in the name of the authority by purchase or 24 otherwise, on such terms and conditions and such manner as it may 25 deem proper, or by the exercise of the power of eminent domain in the 26 manner provided by the "Eminent Domain Act of 1971," P.L.1971, 27 c.361 (C.20:3-1 et seq.), any lands or interests therein or other 28 property which it may determine is reasonably necessary for any 29 project or school facilities project; provided, however, that the 30 authority in connection with any project shall not take by exercise of 31 the power of eminent domain any real property except upon consent 32 thereto given by resolution of the governing body of the municipality 33 in which such real property is located; and provided further that the 34 authority shall be limited in its exercise of the power of eminent domain in connection with any project to municipalities receiving State 35 aid under the provisions of P.L.1978, c.14 (C.52:27D-178 et seq.), or 36 37 to municipalities which had a population, according to the latest
- e. To enter into contracts with a person upon such terms and conditions as the authority shall determine to be reasonable, including, but not limited to, reimbursement for the planning, designing, financing, construction, reconstruction, improvement, equipping, furnishing, operation and maintenance of the project or the school facilities project and to pay or compromise any claims arising therefrom:

federal decennial census, in excess of 10,000;

- f. To establish and maintain reserve and insurance funds with respect to the financing of the project or the school facilities project;
- g. To sell, convey or lease to any person all or any portion of a
 project or school facilities project, for such consideration and upon
 such terms as the authority may determine to be reasonable;
- h. To mortgage, pledge or assign or otherwise encumber all or any portion of a project, school facilities project or revenues, whenever it shall find such action to be in furtherance of the purposes of this act and P.L.2000, c.72 (C.18A:7G-1 et al.);
- i. To grant options to purchase or renew a lease for any of its projects or school facilities projects on such terms as the authority may determine to be reasonable;
- j. To contract for and to accept any gifts or grants or loans of funds or property or financial or other aid in any form from the United States of America or any agency or instrumentality thereof, or from the State or any agency, instrumentality or political subdivision thereof, or from any other source and to comply, subject to the provisions of this act and P.L.2000, c.72 (C.18A:7G-1 et al.), with the terms and conditions thereof;
- 20 k. In connection with any application for assistance under this act 21 or P.L.2000, c.72 (C.18A:7G-1 et al.) or commitments therefor, to 22 require and collect such fees and charges as the authority shall 23 determine to be reasonable;
- 24 l. To adopt, amend and repeal regulations to carry out the 25 provisions of this act and P.L.2000, c.72 (C.18A:7G-1 et al.);

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- m. To acquire, purchase, manage and operate, hold and dispose of real and personal property or interests therein, take assignments of rentals and leases and make and enter into all contracts, leases, agreements and arrangements necessary or incidental to the performance of its duties;
- n. To purchase, acquire and take assignments of notes, mortgages
 and other forms of security and evidences of indebtedness;
- o. To purchase, acquire, attach, seize, accept or take title to any project or school facilities project by conveyance or by foreclosure, and sell, lease, manage or operate any project or school facilities project for a use specified in this act and P.L.2000, c.72 (C.18A:7G-1 et al.);
- p. To borrow money and to issue bonds of the authority and to provide for the rights of the holders thereof, as provided in this act and P.L.2000, c.72 (C.18A:7G-1 et al.);
- q. To extend credit or make loans to any person for the planning, designing, acquiring, constructing, reconstructing, improving, equipping and furnishing of a project or school facilities project, which credits or loans may be secured by loan and security agreements, mortgages, leases and any other instruments, upon such terms and conditions as the authority shall deem reasonable, including provision

- 1 for the establishment and maintenance of reserve and insurance funds,
- 2 and to require the inclusion in any mortgage, lease, contract, loan and
- 3 security agreement or other instrument, such provisions for the
- 4 construction, use, operation and maintenance and financing of a
- 5 project or school facilities project as the authority may deem necessary
- 6 or desirable;

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- r. To guarantee up to 90% of the amount of a loan to a person, if the proceeds of the loan are to be applied to the purchase and installation, in a building devoted to industrial or commercial purposes, or in an office building, of an energy improvement system;
- s. To employ consulting engineers, architects, attorneys, real estate counselors, appraisers, and such other consultants and employees as may be required in the judgment of the authority to carry out the purposes of this act and P.L.2000, c.72 (C.18A:7G-1 et al.), and to fix and pay their compensation from funds available to the authority therefor, all without regard to the provisions of Title 11A of the New Jersey Statutes;
- t. To do and perform any acts and things authorized by this act and P.L.2000, c.72 (C.18A:7G-1 et al.) under, through or by means of its own officers, agents and employees, or by contract with any person;
- u. To procure insurance against any losses in connection with its property, operations or assets in such amounts and from such insurers as it deems desirable;
- v. To do any and all things necessary or convenient to carry out its purposes and exercise the powers given and granted in this act and P.L.2000, c.72 (C.18A:7G-1 et al.);
- 27 w. To construct, reconstruct, rehabilitate, improve, alter, equip, 28 maintain or repair or provide for the construction, reconstruction, 29 improvement, alteration, equipping or maintenance or repair of any 30 development property and lot, award and enter into construction 31 contracts, purchase orders and other contracts with respect thereto, upon such terms and conditions as the authority shall determine to be 32 reasonable, including, but not limited to, reimbursement for the 33 34 designing, financing, construction, reconstruction, improvement, equipping, furnishing, operation and maintenance of any 35 36 such development property and the settlement of any claims arising 37 therefrom and the establishment and maintenance of reserve funds with 38 respect to the financing of such development property;
- x. When authorized by the governing body of a municipality exercising jurisdiction over an urban growth zone, to construct, cause to be constructed or to provide financial assistance to projects in an urban growth zone which shall be exempt from the terms and requirements of the land use ordinances and regulations, including, but not limited to, the master plan and zoning ordinances, of such municipality;

- y. To enter into business employment incentive agreements as provided in the "Business Employment Incentive Program Act," P.L.1996, c.26 (C.34:1B-124 et al.);
- To undertake school facilities projects and to enter into agreements or contracts, execute instruments, and do and perform all acts or things necessary, convenient or desirable for the purposes of the authority to carry out any power expressly provided pursuant to P.L.1974, c.80 (C.34:1B-1 et seq.) and P.L.2000, c.72 (C.18A:7G-1 et al.), including, but not limited to, entering into contracts with the State Treasurer, the Commissioner of Education, districts and any other entity which may be required in order to carry out the provisions
- 13 aa. To enter into leases, rentals or other disposition of a real 14 property interest in and of any school facilities project to or from any 15 local unit pursuant to P.L.2000, c.72 (C.18A:7G-1 et al.);

of P.L.2000, c.72 (C.18A:7G-1 et al.);

- bb. To make and contract to make loans or leases and to make grants to local units to finance the cost of school facilities projects and to acquire and contract to acquire bonds, notes or other obligations issued or to be issued by local units to evidence the loans or leases, all in accordance with the provisions of P.L.2000, c.72 (C.18A:7G-1 et al.);
- cc. Subject to any agreement with holders of its bonds issued to finance a project or school facilities project, obtain as security or to provide liquidity for payment of all or any part of the principal of and interest and premium on the bonds of the authority or for the purchase upon tender or otherwise of the bonds, lines of credit, letters of credit, reimbursement agreements, interest rate exchange agreements, currency exchange agreements, interest rate floors or caps, options, puts or calls to hedge payment, currency, rate, spread or similar exposure or similar agreements, float agreements, forward agreements, insurance contract, surety bond, commitment to purchase or sell bonds, purchase or sale agreement, or commitments or other contracts or agreements, and other security agreements or instruments in any amounts and upon any terms as the authority may determine and pay any fees and expenses required in connection therewith; [and]
- dd. To charge to and collect from local units, the State and any other person, any fees and charges in connection with the authority's actions undertaken with respect to school facilities projects, including, but not limited to, fees and charges for the authority's administrative, organization, insurance, operating and other expenses incident to the financing, construction and placing into service and maintenance of school facilities projects; and
- school facilities projects; and

 ee. To oversee and monitor progress on the part of the Delaware

 River Port Authority and the State Economic Recovery Board for the

 City of Camden created pursuant to section 40 of P.L., c.

 (C.) (pending before the Legislature as this bill) in carrying out

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     the revitalization, economic development and restoration projects
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     authorized pursuant to the "Camden Rehabilitation and Economic
 3
     Recovery Act," P.L. , c. (C. ) (pending before the Legislature
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     as this bill) and otherwise fulfilling their responsibilities pursuant
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     thereto.
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     (cf: P.L.2000, c.72, s.46)
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           ARTICLE 8. FUNDING AND FUND MANAGEMENT
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        44. (New section) As used in this article:
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        "Bonds" means bonds, notes or other obligations issued by the
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     authority pursuant to P.L.
                                   , c.
                                           (C.
                                                  ) (pending before the
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     Legislature as this bill); and
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        "Refunding bonds" means bonds, notes or other obligations issued
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     to refinance bonds, notes or other obligations previously issued by the
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     authority pursuant to section 45 of P.L.
                                               , c.
                                                      (C.
                                                             ) (pending
     before the Legislature as this bill).
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        45. (New section) Notwithstanding the provisions of any law, rule,
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     regulation or order to the contrary:
        a. The authority shall have the power, pursuant to the provisions
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                           ) (pending before the Legislature as this bill)
                     (C.
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     and P.L.1974, c.80 (C.34:1B-1 et seq.), to issue bonds and refunding
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     bonds, incur indebtedness and borrow money secured, in whole or in
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     part, by money received pursuant to sections 46 and 47 of P.L.
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     c. (C.
                 ) (pending before the Legislature as this bill), for the
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     purpose of making the deposits described in section 48 of P.L.
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                ) (pending before the Legislature as this bill). The total
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     outstanding principal amount of the bonds shall not exceed
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     $173,600,000. In computing the foregoing limitation as to amount,
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     there shall be excluded all bonds which shall be issued for (i) costs
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     incurred in connection with the issuance of the bonds and (ii)
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     refunding purposes, provided that the refunding shall be determined by
     the authority to result in a debt service savings. The authority may
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     establish reserve or other funds to further secure bonds and refunding
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     bonds.
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        b. The authority may, in any resolution authorizing the issuance of
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     bonds or refunding bonds, pledge the contract with the State
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     Treasurer, provided for in section 47 of P.L.
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     (pending before the Legislature as this bill), or any part thereof, for the
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     payment or redemption of the bonds or refunding bonds, and covenant
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     as to the use and disposition of money available to the authority for
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     payments of bonds and refunding bonds. All costs associated with the
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     issuance of bonds and refunding bonds by the authority for the
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     purposes set forth in P.L.
                                  , c.
                                         (C.
                                                  ) (pending before the
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     Legislature as this act) may be paid by the authority from amounts it
     receives from the proceeds of the bonds or refunding bonds and from
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1 amounts it receives pursuant to sections 46 and 47 of 2) (pending before the Legislature as this bill), 3 which costs may include, but are not limited to, any costs relating to 4 the issuance of the bonds or refunding bonds and costs attributable to 5 the agreements described in subsection c. of this section. The bonds 6 or refunding bonds shall be authorized by resolution, which shall stipulate the manner of execution and form of the bonds whether the 7 8 bonds are in one or more series, the date or dates of issue, time or 9 times of maturity, which shall not exceed 40 years, the rate or rates of 10 interest payable on the bonds, which may be at fixed rates or variable 11 rates, and which interest may be current interest or may accrue, the 12 denomination or denominations in which the bonds are issued, 13 conversion or registration privileges, the sources and medium of 14 payment and place or places of payment, terms of redemption, 15 privileges of exchangeability or interchangeability, and entitlement to priorities of payment or security in the amounts to be received by the 16 17 authority pursuant to sections 46 and 47 of P.L. 18 (pending before the Legislature as this bill). The bonds may be sold 19 at a public or private sale at a price or prices determined by the 20 authority. The authority is authorized to enter into any agreements 21 necessary or desirable to effectuate the purposes of this section, 22 including agreements to sell bonds or refunding bonds to any persons 23 and to comply with the laws of any jurisdiction relating thereto. 24

c. In connection with any bonds or refunding bonds issued pursuant to P.L., c. (C.) (pending before the Legislature as this bill), the authority may also enter into any revolving credit agreement, agreement establishing a line of credit or letter of credit, reimbursement agreement, interest rate exchange agreement, currency exchange agreement, interest rate floor or cap, options, puts or calls to hedge payment, currency, rate, spread or similar exposure, or similar agreements, float agreements, forward agreements, insurance contract, surety bond, commitment to purchase or sell bonds, purchase or sale agreement, or commitments or other contracts or agreements and other security agreements approved by the authority.

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35 d. No resolution adopted by the authority authorizing the issuance 36 of bonds or refunding bonds pursuant to P.L. 37 (pending before the Legislature as this bill) shall be adopted or 38 otherwise made effective without the approval in writing of the State 39 Treasurer. Except as provided by subsection i. of section 4 of 40 P.L.1974, c.80 (C.34:1B-4), bonds or refunding bonds may be issued 41 without obtaining the consent of any department, division, 42 commission, board, bureau or agency of the State, other than the 43 approval as required by this subsection, and without any other 44 proceedings or the occurrence of any other conditions or other things 45 other than those proceedings, conditions or things which are specifically required by P.L. , c. (C. 46) (pending before the

- 1 Legislature as this bill). 2 e. Bonds and refunding bonds issued by the authority pursuant to 3 P.L.) (pending before the Legislature as this bill) 4 shall be special and limited obligations of the authority payable from, and secured by, such funds and moneys determined by the authority in 5 6 accordance with this section. Neither the members of the authority 7 nor any other person executing the bonds or refunding bonds shall be 8 personally liable with respect to payment of interest and principal on 9 these bonds or refunding bonds. Bonds or refunding bonds issued pursuant to the provisions of P.L. , c. (C. 10) (pending before 11 the Legislature as this bill) shall not be a debt or liability of the State 12 or any agency or instrumentality thereof, except as otherwise provided 13 by this subsection, either legal, moral or otherwise, and nothing , c. 14 contained in P.L. (C.) (pending before the Legislature as 15 this bill) shall be construed to authorize the authority to incur any indebtedness on behalf of or in any way to obligate the State or any 16 17 political subdivision thereof, and all bonds and refunding bonds issued 18 by the authority shall contain a statement to that effect on their face. 19 f. The authority is authorized to engage, subject to the approval of 20 the State Treasurer and in such manner as the State Treasurer shall 21 determine, the services of financial advisors and experts, placement 22 agents, underwriters, appraisers, and such other advisors, consultants 23 and agents as may be necessary to effectuate the purposes of 24 P.L.
- , c. (C.) (pending before the Legislature as this bill). 25 g. The proceeds from the sale of the bonds, other than refunding 26 bonds, issued pursuant to P.L. , c. (C.) (pending before the 27 Legislature as this bill), after payment of any costs related to the 28 issuance of such bonds, shall be applied to the purposes set forth in 29 section 48 of P.L. (C. , c.) (pending before the Legislature 30 as this bill).

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- h. All bonds or refunding bonds issued by the authority are deemed to be issued by a body corporate and politic of the State for an essential governmental purpose, and the interest thereon and the income derived from all funds, revenues, incomes and other moneys received for or to be received by the authority and pledged and available to pay or secure the payment on bonds or refunding bonds and the interest thereon, shall be exempt from all taxes levied pursuant to the provisions of Title 54 of the Revised Statutes or Title 54A of the New Jersey Statutes, except for transfer, inheritance and estate taxes levied pursuant to Subtitle 5 of Title 54 of the Revised Statutes.
- i. The State hereby pledges and covenants with the holders of any bonds or refunding bonds issued pursuant to the provisions of P.L. ,
- c. (C.) (pending before the Legislature as this bill), that it will not limit or alter the rights or powers vested in the authority by
- 4" DI (C) (1' 1 C (1 I '1) (1' 1'11)
- 45 P.L., c. (C.) (pending before the Legislature as this bill), nor
- limit or alter the rights or powers of the State Treasurer in any manner

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1 which would jeopardize the interest of the holders or any trustee of 2 such holders, or inhibit or prevent performance or fulfillment by the 3 authority or the State Treasurer with respect to the terms of any 4 agreement made with the holders of these bonds or refunding bonds or 5 agreements made pursuant to subsection e. of this section, except that 6 the failure of the Legislature to appropriate moneys for any purpose 7 of P.L. (C.) (pending before the Legislature as this bill) 8 shall not be deemed a violation of this section.

9 j. Notwithstanding any restriction contained in any other law, rule, 10 regulation or order to the contrary, the State and all political subdivisions of this State, their officers, boards, commissioners, 11 12 departments or other agencies, all banks, bankers, trust companies, 13 savings banks and institutions, building and loan associations, saving 14 and loan associations, investment companies and other persons 15 carrying on a banking or investment business, and all executors, administrators, guardians, trustees and other fiduciaries, and all other 16 17 persons whatsoever who now are or may hereafter be authorized to 18 invest in bonds or other obligations of the State, may properly and 19 legally invest any sinking funds, moneys or other funds, including 20 capital, belonging to them or within their control, in any bonds or 21 refunding bonds issued by the authority under the provisions of 22 P.L.) (pending before the Legislature as this bill); , c. (C. 23 and said bonds and refunding bonds are hereby made securities which 24 may properly and legally be deposited with, and received by any State 25 or municipal officers or agency of the State, for any purpose for which 26 the deposit of bonds or other obligations of the State is now, or may 27 hereafter be authorized by law.

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46. (New section) a. The State Treasurer shall, in each State fiscal year, pay from the General Fund to the authority, in accordance with a contract or contracts between the State Treasurer and the authority, authorized pursuant to section 47 of P.L. , c. (C.) (pending before the Legislature as this bill), an amount equivalent to the amount due to be paid in such State fiscal year to pay the debt service incurred for such State fiscal year on the bonds or refunding bonds of the authority issued pursuant to P.L. , c. (C.) (pending before the Legislature as this bill) and any additional costs authorized by section 45 of P.L. , c. (C.) (pending before the Legislature as this bill); and

b. In addition to such terms and conditions as are agreed upon pursuant to section 47 of P.L. , c. (C.) (pending before the Legislature as this bill), the contract or contracts shall provide that all such payments from the General Fund shall be subject to, and dependent upon, appropriations being made from time to time by the Legislature for these purposes.

1 47. (New section) The State Treasurer and the authority are 2 authorized to enter into one or more contracts to implement the 3 payment arrangement that is provided for in section 46 of P.L. 4) (pending before the Legislature as this bill). The contract or contracts shall provide for payment by the State Treasurer of the 5 6 amounts required to be paid pursuant to section 46 of P.L. 7) (pending before the Legislature as this bill) and shall set forth 8 the procedure for the transfer of moneys for the purpose of paying 9 such moneys. The contract or contracts shall contain such terms and conditions as are determined by the parties, and shall include, but not 10 11 be limited to, terms and conditions necessary pursuant to P.L. 12) (pending before the Legislature as this bill); provided, 13 however, that notwithstanding any other provision of any law, rule, regulation or order to the contrary, the authority shall be paid only 14 15 such funds as shall be determined by the contract or contracts and further provided that the incurrence of any obligation of the State 16 under the contract or contracts, including any payments to be made 17 18 thereunder from the General Fund, shall be subject to and dependent 19 upon appropriations being made from time to time by the Legislature 20 for the purposes of P.L. (C.) (pending before the , c. 21 Legislature as this bill). 22 23

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48. (New section) a. The New Jersey Economic Development Authority shall establish and maintain a series of special funds as provided in sections 49 through 52 of P.L. , c. (C.) (pending before the Legislature as this bill) into which shall be deposited such moneys: (1) as shall be paid to the funds by the State Treasurer; (2) as shall be appropriated by the State for the purpose of such funds; (3) as shall be deposited into the funds in accordance with section 70 of P.L., c. (C.) (pending before the Legislature as this bill) and (4) any other moneys or funds of the authority which it determines to deposit therein. Moneys in the funds may be invested in such obligations as the authority may approve and interest or other earnings on such investments shall be credited to the funds.

b. In addition to the powers of the authority set forth in section 5 of P.L.1974, c.80 (C.34:1B-5) and other powers which may be conferred on the authority or the executive director by P.L.) (pending before the Legislature as this bill), the authority, by resolution, shall have the power to: (1) pay all or part of the cost of an eligible project; and (2) make loans, guarantees, equity investments, and grants, or provide other forms of financing for an eligible project.

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c. The purpose of the special funds established pursuant to subsection a. of this section shall be to provide grants and loans of a sufficient scale and visibility to expand and sustain economic activity in the City of Camden, both within the central business district and in order to encourage revitalization of the city's neighborhoods outside of the central business district through the rehabilitation, acquisition, within demolition and redevelopment of property neighborhoods, the improvement of city-owned water supply and distribution facilities, and, where necessary, the remediation of brownfields sites to foster redevelopment. Grants shall be made available to the City of Camden in order to strengthen the provision of municipal services through capital construction and reconstruction of public buildings and financial assistance necessary to allow for the purchase of equipment considered vital to the sustenance of municipal public services, particularly public safety.

- 49. (New section) The State Economic Recovery Board for the City of Camden shall administer the following funds as provided pursuant to section 41 of P.L., c. (C.) (pending before the Legislature as this bill):
- a. the "Neighborhood Revitalization Fund," into which shall be deposited the sum of \$27 million from bond proceeds, to be disbursed at the discretion of the executive director and upon the recommendation of the chief operating officer, of which \$10 million which shall be used to make grants, matching grants or loans, to support water and sewer improvements not funded by the county, and the remaining \$17 million shall be used to make grants, matching grants or loans to support the removal of litter and clean community activities, the development of tot-lots, community gardens, landscape amenities, small scale demolitions, streetscape improvements, property acquisition, and restoration in neighborhoods outside of the central business district;
- b. the "Neighborhood Redevelopment Fund," into which shall be deposited the sum of \$42 million from bond proceeds, which shall be used to provide grants, matching grants or loans to support neighborhood rehabilitation, land acquisition, brownfields remediation, demolition and redevelopment;
- c. the "Camden Higher Education Economic Development Fund" established pursuant to section 51 of P.L. , c. (C.) (pending before the Legislature as this bill); and
- d. the "Camden Regional Health Care Facilities Fund" established pursuant to section 52 of P.L. , c. (C.) (pending before the Legislature as this bill).

50. (New section) The Delaware River Port Authority shall administer the following funds as provided pursuant to section 38 of

- 1 P.L., c. (C.) (pending before the Legislature as this bill):
- a. the Interior Gateway Fund, into which shall be deposited the
- 3 sum of \$23.5 million from bond proceeds, which shall be used to make
- 4 grants, matching grants or loans, at the discretion of the executive
- 5 director and upon the recommendation of the chief operating officer,
- 6 to support streetscape improvements, facade restoration, street
- 7 signage improvements, street resurfacing, demolition and restoration
- 8 of commercial structures, property acquisition, and redevelopment
- 9 projects;
- b. the Camden Brownfields Redevelopment Fund, into which shall
 be deposited the sum of \$5 million from bond proceeds, which shall be
- 12 used to provide grants, matching grants or loans to support
- 13 brownfields remediation in order to foster redevelopment;
- 14 c. the Commercial Corridor Improvement Fund, into which shall
- 15 be deposited the sum of \$5 million from bond proceeds, which shall be
- 16 used to provide grants, matching grants or loans to support
- 17 streetscape improvements, facade restoration, street signage
- 18 improvements, street resurfacing, small scale demolition and
- 19 restoration of commercial structures situated outside of the central
- 20 business district and outside the waterfront area; and
- d. the "Camden Aquarium Initiative Fund," into which shall be
- 22 deposited the sum of \$30 million from bond proceeds to be made
- 23 available for the expansion and upgrade of the aquarium by a private
- 24 developer. Moneys from the fund shall be made available on a
- 25 matching basis, with three dollars of State money to be made available
- 26 for every dollar raised by a private developer. The receipt of funds by
- 27 a private developer shall be subject to those conditions set forth
- 28 pursuant to section 58 of P.L. , c. (C.) (pending before the
- 29 Legislature as this bill).
- Funds paid out of the "Camden Aquarium Initiative Fund" may be
- 31 used for debt retirement; however, any funds used for that purpose
- 32 shall not be subject to the matching requirement pursuant to this
- 33 subsection.

- 35 51. (New section) There is created in the New Jersey Economic
- 36 Development Authority the "Camden Higher Education Economic
- 37 Development Fund" which shall be used to provide grants, on a one-
- 38 to-one matching basis, to non-profit educational institutions in order
- 39 to encourage the development of student housing, retail facilities and
- 40 commercial enterprises in the central business district of the City of 41 Camden, subject to those conditions set forth in section 58 of
- 42 P.L., c. (C.) (pending before the Legislature as this bill).
- 43 Any facility constructed using bond proceeds shall be located within
- 44 the central business district of the City of Camden and shall be co-
- 45 located with other university buildings.

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- 1 With respect to Rowan University, these funds shall be made
- 2 available on the condition that the university shall offer at least two
- 3 full four- year programs, thereby allowing students to complete an
- 4 entire course of study on the campus housed in the central business
- district. In addition, Rowan University may use these matching funds 5
- 6 in conjunction with land acquisition moneys received by that university
- 7 from the Delaware River Port Authority.
- 8 The bond proceeds shall be allocated as follows:
- 9 a. the sum of \$11 million shall be made available to Rutgers, the 10 State University;
- b. the sum of \$5 million shall be made available to Rowan 11 12 University;
- 13 c. the sum of \$9 million shall be made available to the University of Medicine & Dentistry of New Jersey; and 14
- d. the sum of \$3.5 million shall be made available to Camden 15 County College. 16
- 17 Moneys shall be committed within four years of the effective date
-) (pending before the Legislature as this 18 of P.L. , c. (C.
- 19 bill).

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- 21 52. (New section) There is created in the New Jersey Economic
- 22 Development Authority the "Camden Regional Health Care Facilities
- 23 Fund" into which shall be deposited the sum of \$12.6 million from
- bond proceeds which shall be used to provide grants, on a matching 24
- 25 basis, to regional health care facilities situated within the City of
- 26 Camden, to allow for facility expansion, including but not limited to,
- 27 facilities for pre-admission testing, occupational health, health-related
- educational facilities such as a school of nursing, emergency room 29
- facilities and such ancillary facilities as a heliport, subject to those
- 30 conditions set forth in sections 41 and 58 of P.L. , c. 31 (pending before the Legislature as this bill). Each health care facility
- 32 shall be required to raise one dollar for every three dollars provided by
- 33 the State. The bond proceeds shall be allocated as follows:
- 34 a. the sum of \$3 million shall be made available to Our Lady of
- Lourdes Medical Center; and 35
- b. the sum of \$9.6 million shall be made available to Cooper 36
- Hospital/University Medical Center; provided, however, that no funds 37
- 38 shall be made available to Cooper Hospital/University Medical Center
- 39 for the purpose of establishing or expanding family practice facilities.
- 40 Cooper Hospital/University Medical Center may make available a
- 41 portion of these funds to a federally-qualified health center operating
- 42 in the City of Camden.

- 44 53. (New section) There is created in the Department of Labor the
- 45 "Camden Economic Opportunity Fund," into which shall be deposited
- the sum of \$2.5 million, which shall be used, in coordination with the 46

job training provisions of the State's school construction program, to create employment and entrepreneurial opportunities through the completion of the Gateway project, entrepreneurial training, and grants and loans to small business development in South Camden, and loans for housing development.

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ARTICLE 6. ECONOMIC DEVELOPMENT

8 54. (New section) Notwithstanding the provisions of the "New Jersey Urban Enterprise Zones Act," P.L.1983, c.303 (C.52:27H-60 9 10 et seq.), upon the effective date of P.L. , c. (C. before the Legislature as this bill), and for the duration of the period 11 12 of rehabilitation and economic recovery, all reduced rate revenues 13 collected within the urban enterprise zone in the city of Camden shall 14 be deposited into the enterprise zone assistance fund created pursuant 15 to section 29 of P.L.1983, c.303 (C.52:27H-88). Upon the termination of the period of rehabilitation and economic recovery, the disposition 16 17 of reduced rate revenues collected within the urban enterprise zone shall be governed by the provisions of general law. 18

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- 55. (New section) As used in this section and section 56 of P.L., c. (C.) (pending before the Legislature as this bill):
- a. "Business facility" means any factory, mill, plant, refinery, warehouse, building, complex of buildings or structural components of buildings, and all machinery, equipment and personal property located within the City of Camden, used in connection with the operation of the business of a corporation that is subject to the tax imposed pursuant to section 5 of P.L.1945, c.162 (C.54:10A-5), and all facility preparation and start-up costs of the taxpayer for the business facility which it capitalizes for federal income tax purposes.
- b. "Business relocation or business expansion property" means improvements to real property and tangible personal property, but only if that improvement or personal property is constructed or purchased and placed in service or use by the taxpayer, for use as a component part of a new or expanded business facility located in the City of Camden.
- 36 (1) Business relocation or business expansion property shall 37 include only:
 - (a) improvements to real property placed in service or use as a business facility on or after the operative date of P.L., c. (C.) (pending before the Legislature as this bill) by the taxpayer;
- 41 (b) tangible personal property placed in service or use by the 42 taxpayer on or after the operative date of P.L., c. (C.)(pending 43 before the Legislature as this bill), with respect to which depreciation, 44 or amortization in lieu of depreciation, is allowable in determining the 45 corporation business tax liability of the taxpayer under P.L.1945, 46 c.162, and which has a remaining recovery period of three or more

- years at the time the property is placed in service or use in the City of
 Camden; or
- 3 (c) tangible personal property owned and used by the taxpayer at 4 a business location outside the City of Camden which is moved into 5 the City of Camden on or after the effective date of P.L. , c.
- 6 (C.)(pending before the Legislature as this bill), for use as a component part of a new or expanded business facility located in the City of Camden; provided that the property is depreciable or amortizable personal property for income tax purposes, and has a remaining recovery period of three or more years at the time the
- 12 (2) Property purchased for business relocation or expansion shall not include:

property is placed in service or use in the City of Camden.

- 14 (a) repair costs, including materials used in the repair, unless for 15 federal income tax purposes, the cost of the repair must be capitalized 16 and not expensed;
 - (b) airplanes;

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- (c) property which is primarily used outside the City of Camden with that use being determined based upon the amount of time the property is actually used both within and without the City of Camden;
- (d) property which is acquired incident to the purchase of the stock or assets of the seller.
 - (3) Property shall be deemed to have been purchased prior to a specified date only if:
- (a) the physical construction, reconstruction or erection of the property was begun prior to the specified date, or such property was constructed, reconstructed, erected or acquired pursuant to a written contract as existing and binding on the purchase prior to the specified date; or
- 30 (b) the machinery or equipment was owned by the taxpayer prior 31 to the specified date, or was acquired by the taxpayer pursuant to a 32 binding purchase contract which was in effect prior to the specified 33 date.
- c. "Business relocation or expansion" means capital investment in
 a new or expanded business facility in the City of Camden.
- d. "Controlled group" means one or more chains of corporations connected through stock ownership with a common parent corporation if stock possessing at least 50% of the voting power of all classes of stock of each of the corporations is owned directly or indirectly by one or more of the corporations; and the common parent owns directly stock possessing at least 50% of the voting power of all classes of stock of at least one of the other corporations.
- e. "Director" means the Director of the Division of Taxation in the Department of the Treasury.
- f. "Expanded business facility" means any business facility, other than a new business facility, resulting from acquisition, construction,

reconstruction, installation or erection of improvements or additions to existing property if such improvements or additions are purchased on or after the effective date of rehabilitation and economic recovery.

- 4 g. "Incentive payment" means: the amount of tax owed by a 5 taxpayer for a privilege period, as computed pursuant to section 5 of 6 P.L.1945, c.162 (C.54:10A-5), multiplied by a fraction, the numerator of which is the average value of the taxpayer's business relocation or 7 8 business expansion property within the City of Camden during the 9 period covered by its report, and the denominator of which is the 10 average value of all the taxpayer's real and tangible personal property 11 wherever situated during such period which result is multiplied by 96 12 percent; provided, however, that for the purpose of determining 13 average value, the provisions with respect to depreciation as set forth in subparagraph (F) of paragraph (2) of subsection (k) of section 4 of 14 15 P.L.1945, c.162 (C.54:10A-4) shall be taken into account for arriving at such value; and provided further that incentive payments shall be 16 17 made for a period not to exceed 10 years, commencing on the date of 18 a taxpayer's first acquisition of business relocation or business 19 expansion property in the City of Camden following the operative date 20 , c. (C.) (pending before the Legislature as this bill).
 - h. "New business facility" means a business facility which:

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- (1) is employed by a taxpayer in the conduct of a business which is or will be taxable under P.L.1945, c.162 (C.54:10A-1 et seq.). A business facility shall not be considered a new business facility in the hands of a taxpayer if the taxpayer's only activity with respect to the facility is to lease it to another person;
- (2) is purchased by a taxpayer and is placed in service or use on or after the effective date of rehabilitation and economic recovery;
 - (3) was not purchased by a taxpayer from a related person; and
- (4) was not in service or use during the 90 day period immediately prior to transfer of the title to the facility.
- i. "Partnership" means a syndicate, group, pool, joint venture or other unincorporated organization through or by means of which any business, financial operation or venture is carried on, and which is not a trust or estate, a corporation or a sole proprietorship. The term "partner" includes a member in such a syndicate, group, pool, joint venture or organization.
 - j. "Purchase" means, with respect to the determination of whether business relocation or business expansion property was purchased, any acquisition of property, including an acquisition pursuant to a lease, but only if:
 - (1) the property is not acquired from a person whose relationship to the person acquiring it would result in the disallowance of deductions under section 267 or subsection (b) of section 707 of the federal Internal Revenue Code of 1986, 26 U.S.C.s.267 or s.707;
- 46 (2) the property is not acquired by one member of a controlled

- 1 group from another member of the same controlled group; and
- 2 (3) the basis of the property for federal income tax purposes, in the hands of the person acquiring it, is not determined:
- a) in whole or in part by reference to the federal adjusted basis of
 such property in the hands of the person from whom it was acquired;
 or
- 7 (b) under subsection (e) of section 1014 of the federal Internal 8 Revenue Code of 1986, 26 U.S.C. s.1014.
- 9 k. "Related person" means:
- 10 (1) a corporation, partnership, association or trust controlled by 11 the taxpayer;
- 12 (2) an individual, corporation, partnership, association or trust that 13 is in control of the taxpayer;
- 14 (3) a corporation, partnership, association or trust controlled by an 15 individual, corporation, partnership, association or trust that is in 16 control of the taxpayer; or
 - (4) a member of the same controlled group as the taxpayer.

- 19 56. (New section) a. There is established in the New Jersey
- 20 Economic Development Authority in but not of the Department of the
- 21 Treasury the "Camden Open For Business Incentive Program," the
- 22 purpose of which is to foster business investment in the City of
- 23 Camden. Businesses that locate or expand in the City of Camden
- 24 during the period that the city is under rehabilitation and economic
- 25 recovery shall be eligible to receive a rebate from the "Corporation
- 26 Business Tax Act (1945)," P.L.1945, c.162 (C.54:10A-1 et seq.) as provided herein.
- b. For each year in which a taxpayer is eligible for a rebate of a
- 29 portion of the incentive payment, the Director of the Division of
- 30 Taxation shall certify to the State Treasurer (1) that the taxpayer's
- corporation business tax return has been filed; (2) that the taxpayer's entire corporation business tax obligation has been satisfied; and (3)
- entire corporation business tax obligation has been satisfied; and (3) the amount of the taxpayer's incentive payment entitlement. Upon
- the amount of the taxpayer's incentive payment entitlement. Upon such certification, the treasurer shall certify to the executive director
- 35 of the New Jersey Economic Development Authority the amount of
- 36 the taxpayer's incentive payment and, subject to the approval of the
- 37 Director of the Division of Budget and Accounting, transfer that
- 38 incentive payment to the fund established with the proceeds of those
- 39 funds appropriated pursuant to subsection b. of section 71 of P.L.,
- 40 c. (pending before the Legislature as this bill).
- c. The executive director of the New Jersey Economic
- 42 Development Authority shall rebate to the taxpayer up to 75% of the
- incentive payment paid by the taxpayer and placed by the treasurer
- 44 into a fund established using those funds appropriated pursuant to
- 45 subsection b. of section 71 of P.L. , c. (pending before the
- 46 Legislature as this bill) if the taxpayer applies for a rebate within two

- 1 years of deposit of the incentive payment into the fund and establishes
- 2 to the satisfaction of the executive director of the New Jersey
- 3 Economic Development Authority that the taxpayer will utilize those
- 4 monies for business relocation or business expansion property. The
- 5 cumulative amount of monies distributed to the taxpayer pursuant to
- 6 this section shall not exceed the amount paid or to be paid by the
- 7 taxpayer for the business relocation or business expansion property. In
- 8 the event that the taxpayer does not establish its eligibility for a rebate
- 9 of a portion of the incentive payment within two years of its deposit
- 10 into the fund, the fund shall retain any remaining amount of the

11 incentive payment.

credit year two.

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- 57. (New section) a. A taxpayer engaged in the conduct of business within the City of Camden and who is not receiving a benefit under the "New Jersey Urban Enterprise Zones Act," P.L.1983, c.303 (C.52:27H-60 et seq.), may apply to receive a tax credit against the amount of tax otherwise imposed under the "Corporation Business Tax Act (1945)," P.L. 1945, c. 162 (C. 54:10A-1 et seq.) equal to: \$2,500 for each new full-time position at that location in credit year one and \$1,250 for each new full-time position at that location in
- b. (1) The credit pursuant to subsection a. of this section for credit year one shall be allowed for the privilege period in which or with which credit year one ends; the credit pursuant to subsection a. of this section for credit year two shall be allowed for the privilege period in which or with which credit year two ends.
- (2) An unused credit may be carried forward, if necessary, for use in the five privilege periods following the privilege period for which the credit is allowed.
- (3) The order of priority of the application of the credit allowed under this section and any other credits allowed by law shall be as prescribed by the Director of the Division of Taxation. The amount of the credit applied under this section against the tax imposed pursuant to section 5 of P.L.1945, c.162 (C.54:10A-5) for a privilege period, together with any other credits allowed by law, shall not exceed 50% of the tax liability otherwise due and shall not reduce the tax liability to an amount less than the statutory minimum provided in subsection (e) of section 5 of P.L.1945, c.162.
- c. (1) Notwithstanding the provisions of subsection b. of this section to the contrary, the credit allowed for credit year one may be refundable at the close of the privilege period in which or with which credit year two ends, pursuant to the requirements and limitations of this subsection.
- 44 (2) That amount of the credit received for credit year one 45 remaining, if any, after the liabilities for the privilege period in which 46 or with which credit year two ends and for any prior privilege period

- 1 have been satisfied, multiplied by the sustained effort ratio, shall be an
- 2 overpayment for the purposes of section R.S.54:49-15 for the privilege
- 3 period in which or with which credit year two ends; that amount of the
- 4 credit received for credit year one remaining, if any, that is not an
- overpayment pursuant to this paragraph may be carried forward 5
- 6 pursuant to subsection b. of this section.
- 7 d. The burden of proof shall be on the taxpayer to establish by
- 8 clear and convincing evidence that the taxpayer is entitled to the
- 9 credits or refund allowed pursuant to this section. The director shall
- by regulation establish criteria for the determination of when new or 10
- expanded operations have begun at a location. No taxpayer shall be 11
- 12 allowed more than a single 24 month continuous period in which
- 13 credits shall be allowed for activity at a location within the City of
- 14 Camden pursuant to P.L. , c. (C.) (pending before the
- 15 Legislature as this bill).
- e. For the purposes of this section: 16
- 17 "Credit year one" means the first twelve calendar months following
- initial or expanded operations at a location within the City of Camden 18
- 19 pursuant to P.L., c. (C.) (pending before the Legislature as
- 20 this bill).
- 21 "Credit year two" means the twelve calendar months following
- 22 credit year one.
- 23 "Employee of the taxpayer" does not include an individual with an
- ownership interest in the business, that individual's spouse or 24
- 25 dependants, or that individual's ancestors or descendants.
- 26 "Full time position" means a position filled by an employee of the
- 27 taxpayer for at least 140 hours per month on a permanent basis, which
- 28 does not include employment that is temporary or seasonal.
- 29 "New full time position" means a position that did not exist prior to
- credit year one. New full time positions shall be measured by the 30
- 31 increase, from the twelve month period preceding credit year one to
- 32 the measured credit year, in the average number of full-time positions
- 33 and full-time position equivalents employed by the taxpayer at the
- location within the City of Camden pursuant to P.L. , c. (C. (pending before the Legislature as this bill). The hours of employees 35
- filling part-time positions shall be aggregated to determine the number 36
- 37 of full-time position equivalents.
- 38 "Part-time position" means a position filled by an employee of the
- 39 taxpayer for at least 20 hours per week for at least 3 months during
- 40 the credit year.

- 41 "Sustained effort ratio" means the proportion that the credit year
- 42 two new full-time positions bears to the credit year one new full-time
- 43 positions, not to exceed one.

- 1 58. (New section) Any entity which is otherwise tax-exempt 2 pursuant to Title 54 of the Revised Statutes and which receives 3 funding pursuant to the "Camden Rehabilitation and Economic 4 Recovery Act," P.L. , c. (C.) (pending before the Legislature as this bill) to finance the purchase of any real property or 5
- 6 construction of any improvement which would otherwise be tax-7 exempt shall be subject to the following conditions:
- 8 a. The entity shall pay an annual service charge for a period of 9 20 years following the receipt of funding pursuant thereto, which shall 10 be negotiated by the tax-exempt entity and the City of Camden 11 according to the formula set forth pursuant to section 12 of P.L.1991, 12 c.431 (C.40A:20-12).
- 13 b. The board shall approve in advance any facility plans or other 14 such documentation produced by the tax-exempt entity which include
- 15 detailed information concerning the projects proposed to be funded with the matching grants. 16
- 17 The receipt of matching funds by such an entity pursuant to) (pending before the Legislature as this bill) 18 19 shall be conditioned upon compliance with the provisions of this 20 section, as determined by the board.

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- 59. (New section) a. For the purposes of subsection b. of this section, "residential property" shall include land, a dwelling house or a condominium unit under the form of real property ownership provided for under the "Condominium Act," P.L.1969, c.257 (C.46:8B-1 et seq.).
- 27 b. A taxpayer who shall not previously have occupied property 28 owned by the taxpayer as a principal residence and who, during the 29 taxable year, purchases residential property within the City of Camden 30 for the purpose of occupying the property as the taxpayer's principal 31 residence shall be allowed in that taxable year, and for four taxable 32 years thereafter, a credit not to exceed \$5,000 against the tax otherwise due under N.J.S.54A:1-1 et seq. The credit shall be allowed 33 34 beginning in any taxable year during the period of rehabilitation and economic recovery. 35
- No taxpayer filing either a single or a joint return shall be eligible for a credit under this section: (1) if, in a prior taxable year, the taxpayer or the taxpayer's spouse, either singly or jointly with each other or with another, shall have owned and occupied as a principal residence any residential property; or (2) if the taxpayer or the taxpayer's spouse has received an annual stipend pursuant to section 42 18 of P.L. , c. (C.) (pending before the Legislature as this bill).
- In the case of a husband and wife who elect to file separate tax 44 45 returns, each shall, unless otherwise ineligible, be entitled to one-half of the credit allowed. 46

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1 If a taxpayer who shall have been allowed a credit under the 2 provisions of this section with respect to the purchase of residential 3 property fails to occupy the property as the taxpayer's principal 4 residence within one year after the date of the purchase, or terminates occupation of the property as the taxpayer's principal residence within 5 6 10 years after the date of the purchase or the date on which such 7 occupation shall have commenced, whichever is later, the taxpayer 8 shall be liable for tax in an amount equal to the credit previously so 9 allowed.

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ARTICLE 6. LABOR RELATIONS AND CONTRACTS

60. (New section) For the purposes of section 3 of P.L.1977, c.85 (C.34:13A-16), when deciding the award in a dispute involving public fire or police departments of the City of Camden during the rehabilitation term, the arbitrator or panel of arbitrators shall, when considering the interests and welfare of the public and the lawful authority of the employer, include in those assessments the fact that the municipality is under rehabilitation pursuant to P.L. ,

c. (C.) (pending before the Legislature as this bill).

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21 61. (New section) During the rehabilitation term, the City of 22 Camden may enter into arrangements with other municipalities, 23 counties, local public authorities, or the State, for the purpose of affording the municipality those benefits which may accrue pursuant 24 25 to any laws providing for contracted provision of goods or services. 26 Notwithstanding any other provision of law to the contrary all State 27 agencies are authorized to enter into such agreements or arrangements 28 with the City of Camden during the rehabilitation term as are necessary 29 or useful in furthering the purposes of P.L. 30 (C.) (pending before the Legislature as this bill).

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62. (New section) All contracts and agreements entered into by the City of Camden during the rehabilitation term pursuant to P.L., c. (C.) (pending before the Legislature as this bill) shall contain provisions stating that the director or chief operating officer may, upon 30 days' notice, terminate the contract or agreement for any reason without payment of penalty or damages. This section shall not apply to collective bargaining agreements.

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ARTICLE 7. MISCELLANEOUS

- 41 63. Section 2 of P.L.1991, c.266 (C.40:14B-23.1) is amended to 42 read as follows:
- 43 2. a. As used in this section:
- "Residential property" means any building or part of a building used, to be used or held for use as a home or residence, together with the land upon which it is situate. A residential property shall include

- 1 single family dwellings, multifamily dwellings as defined under
- 2 subsection (k) of section 3 of the "Hotel and Multiple Dwelling Law,"
- 3 P.L.1967, c.76 (C.55:13A-1 et seq.), and other rental unit property,
- 4 and individual residences within a horizontal property regime as
- defined pursuant to the "Horizontal Property Act," P.L.1963, c.168 5
- 6 (C.46:8A-1 et seq.), or a condominium as defined pursuant to the
- 7 "Condominium Act," P.L.1969, c.257 (C.46:8B-1 et seq.), units in a
- 8 cooperative, and units in a mutual housing corporation;

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- "Cooperative" means a housing corporation or association which entitles the holder of a share or membership interest thereof to possess and occupy for dwelling purposes a house, apartment, manufactured or mobile home or other unit of housing owned or leased by the corporation or association, or to lease or purchase a unit of housing constructed or to be constructed by the corporation or association;
- 15 "Mutual housing corporation" means a corporation not-for-profit, incorporated under the laws of this State on a mutual or cooperative 16 17 basis within the scope of section 607 of the "National Defense Housing Act," Pub. L. 76-849, (42 U.S.C. s. 1521 et seq.), as 18 19 amended, which acquired a National Defense Housing Project 20 pursuant to that act;
- 21 "Qualified resident" means a person who owns, rents or occupies 22 residential property;
 - "Qualified entity" means a building or facility which is owned and used by:
 - (1) a public or private school, university, college or seminary for either classroom space or administrative office space;
 - (2) a church, synagogue or temple for holding religious services, or which is used to house church-, synagogue- or temple- related personnel;
 - (3) a clinic or hospital, including a residential building which is used to house personnel who are employed by the clinic or hospital;
 - (4) a nonprofit organization which operates under the provisions of Title 15A of the New Jersey Statutes, for the purposes for which the organization was created, or for administrative office space; or
- (5) a business which has less than 10 full-time employees. 35
- b. A city of the second class with a population of more than 36 37 [80,000] <u>79,000</u> but less than 88,000 according to the latest federal decennial census, located in a county of the second class with a 38 39 population of more than 455,000 but less than 510,000 according to 40 the latest federal decennial census, and a county or municipal utilities 41 authority whose operations plant is located within the city's boundaries 42 may negotiate a host community benefit for qualified residents and 43 qualified entities within the city. The benefit may be applied against 44 the rate, fee or charge assessed pursuant to section 23 of P.L.1957, 45 c.183 (C.40:14B-23) or the connection fee or tapping fee assessed
- pursuant to section 21 of P.L.1957, c.183 (C.40:14B-21), or both, at 46

- 1 the discretion of the county or municipal utilities authority. The
- 2 benefit shall be provided as a credit against the individual accounts of
- 3 the qualified resident or entity, and the county or municipal utilities
- 4 authority and the city shall negotiate the amount of the benefit. Upon
- 5 agreement of the parties, the governing body of the city shall adopt an
- 6 ordinance setting forth the specific requirements under the agreement.
- 7 In cases in which a qualified resident is not billed directly for the
- 8 county or municipal utilities authority's services, the city shall, as part
- 9 of the ordinance setting forth the specific requirements of the
- 10 agreement, establish procedures under which the owner of the
- 11 appropriate property shall insure that the qualified resident is
- 12 compensated for the amount of the credit.
- 13 (cf: P.L.1991, c.266, s.2)

- 15 64. (New section) As used in sections 65 through 69 of P.L.
- 16 c. (C.) (pending before the Legislature as this bill):
- 17 "Property" means parcels of land and their improvements on which
- the municipality holds a tax lien, or which were acquired by the
- 19 municipality through the property tax foreclosure process, and
- 20 including such parcels that the municipality possesses and for which it
- 21 acts as a receiver pursuant to section 1 of P.L.1942, c.54
- 22 (C.54:5-53.1).
- 23 "Qualified municipality" means a municipality that is qualified to
- 24 receive assistance under P.L.1978, c.14 (C.52:27D-178 et seq.), a
- 25 municipality under the supervision of the Local Finance Board
- 26 pursuant to the provisions of the "Local Government Supervision Act
- 27 (1947)," P.L.1947, c.151 (C.52:27BB-1 et seq.), a municipality that
- 28 has issued qualified bonds pursuant to the provisions of the "Municipal
- 29 Qualified Bond Act," P.L.1976, c.38 (C.40A:3-1 et seq.) or a
- 30 municipality identified by the director to be facing serious fiscal
- 31 distress.

- 33 65. (New section) Notwithstanding any other provision of law to
- 34 the contrary, the governing body of a qualified municipality, by
- 35 resolution, may enter contracts for property tax lien management
- 36 services with organizations for the purpose of assisting the qualified
- 37 municipality in managing its property. For the purposes of this
- 38 section, property tax lien management services shall be comprehensive
- 39 in nature given the needs of the qualified municipality, and shall
- 40 include the following activities as necessary for a comprehensive
- 41 program of property tax lien management:
- 42 a. Developing and administering an asset management and
- 43 disposition plan for properties owned by the municipality;
- b. Developing and administering activities to encourage and assist
- 45 property owners in satisfying their obligations and retaining their
- 46 properties, which shall include, but not be limited to working with

- 1 lenders and non-profit agencies to develop programs that help 2 residential taxpayers address their credit problems and related service
- 3 programs;
- 4 c. Educating property owners about financial alternatives in 5 addressing back taxes, including making installment payments pursuant 6 to R.S.54:5-65 et seq.;
- d. Recommending and managing possession and receivership, 7 8 foreclosure, and property sale activities;
- 9 e. Assembling and marketing properties to potential buyers and 10 developers through public sale of properties to be sold, or by assignment sale of tax liens pursuant to N.J.S.54:5-112 and 11 12 N.J.S.54:5-113;
- 13 f. Developing a database of information relating to all properties 14 for which the qualified municipality holds a lien, where at the 15 conclusion of the contract, the contents of the database shall be provided to that municipality in an electronic format that can be used 16 17 by the municipality;
- g. Providing regular reports to the governing body of the qualified 18 municipality and the tax collector on the status of property tax lien management activities and the information obtained through the 20 management process;
- 22 h. Managing property owned by the qualified municipality in 23 preparation for its sale, assignment, or possession; or
- i. Other similar programs and activities as approved by the 24 25 director.

26 27 66. (New section) Contracts for property tax lien management

- 28 services shall include compensation to the contractor based on any 29 combination of the following mechanisms:
- 30 a. A percentage of proceeds earned by the qualified municipality from the outright sale of property or from an assignment sale; 31
- 32 b. A percentage of the proceeds from installment agreements entered into through the efforts of the contractor; 33
 - A percentage of the proceeds from the management of properties assigned to the contractor as part of possession and receivership, or preparing for a sale or assignment; or
- d. A fixed amount for general services affecting all parcels whose 37 38 tax lien is owned by the municipality, which may, at the option of the 39 municipality, be either prorated and charged against such properties as 40 a municipal charge, or be appropriated as if it were subject to the 41 provisions of sections 1 through 5 of P.L.1961, c.22 (C.40A:4-55.1 through 40A:5-55.5). 42

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44 67. (New section) Contracts for property tax lien management 45 shall be approved by the governing body of the qualified municipality and shall then be submitted to the director for approval. The mayor 46

1 or other chief executive officer shall not execute the contract until the 2 director approves the contract. If the director neither approves nor returns the contract with recommendations for amendment within 3 45 days of the director's receipt of the contract, then the contact shall 4 5 be deemed as approved. 6 7 68. (New section) The municipal tax collector of the qualified 8 municipality shall provide the property tax lien management service 9 contractors with any and all information as the tax collector may have available that is related to tax liens, and shall make available records 10 of the tax collector's office accessible to the contractor as the 11 contractor may require. Nothing P.L., c. (C. 12 13 before the Legislature as this bill) shall supersede the responsibility of 14 the tax collector to collect and record property tax receipts and 15 manage those responsibilities statutorily assigned to the tax collector. 16 17 69. (New section) Notwithstanding the provisions of the "Local Public Contracts Law," P.L.1971, c.198 (C.40A:11-1 et seq.) to the 18 19 contrary, contracts for property tax lien management services shall be 20 considered as a professional service and may be entered into for a 21 period not to exceed three years. 22 23 ARTICLE 9. APPROPRIATIONS 24 (New section) From the proceeds of bonds authorized 25 pursuant to section 45 of P.L. , c. (C.) (pending before the 26 Legislature as this bill), the New Jersey Economic Development 27 Authority shall deposit: 28 a. \$42 million into the "Neighborhood Redevelopment Fund" 29 created pursuant to section 49 of P.L. , c. (C.) (pending 30 before the Legislature as this bill); 31 b. \$28.5 million into the "Camden Higher Education Economic 32 Development Fund" created pursuant to section 51 of P.L. 33) (pending before the Legislature as this bill); 34 c. \$12.6 million into the "Camden Regional Health Care Facilities Fund" created pursuant to section 52 of P.L. 35 (pending before the Legislature as this bill); 36 d. \$27 million into the "Neighborhood Revitalization Fund" created 37 38 pursuant to section 49 of P.L., c. (C.) (pending before the 39 Legislature as this bill); 40 e. \$23.5 million into the "Interior Gateway Project Fund" created 41 pursuant to section 50 of P.L. , c. (C.) (pending before the 42 Legislature as this bill) 43 f. \$30 million into the "Camden Aquarium Initiative Fund" created 44 pursuant to section 50 of P.L. , c. (C.) (pending before the 45 Legislature as this bill)

1 g. \$5 million into the "Camden Brownfields Redevelopment Fund" 2 created pursuant to section 50 of P.L. , c. (C.) (pending 3 before the Legislature as this bill); and 4 h. \$5 million into the "Commercial Corridor Improvement Fund" created pursuant to section 50 of P.L. 5 , c. (C.) (pending 6 before the Legislature as this bill). 7 Notwithstanding this division of bond funds, up to 20% of the total 8 amount deposited into these funds may be reallocated among these 9 funds and subaccounts thereof, with the approval of the executive director of the authority and the chief operating officer, in order to 10 11 serve the economic revitalization goals which P.L. 12 (pending before the Legislature as this bill) seeks to promote. 13 14 71. a. There is appropriated from the General Fund to the 15 Department of Community Affairs such sums as may be required for rehabilitation aid to be allocated pursuant to subsection c. of section 16 17 26 of P.L. , c. (C.) (pending before the Legislature as this bill). 18 19 b. There is appropriated from the General Fund to the Department 20 of the Treasury such sums as may be required for incentive payments 21 to be allocated pursuant to section 19 of P.L. , c. 22 (pending before the Legislature as this bill). 23 c. There is appropriated from the General Fund such sums as may be required, not to exceed \$1,500,000, to the Department of 24 25 Community Affairs, Division of Local Government Services for the 26 costs of: the salaries of the chief operating officer and the staff thereto; 27 any salary differentials incurred in recruiting qualified personnel to serve under the chief operating officer; the buyout of retirees who 28 29 choose the retirement option set forth in section 19 of P.L. 30 (C.) (pending before the Legislature as this bill); and the additional SAVER rebate provided under section 20 of P.L. 31 32) (pending before the Legislature as this bill); all subject to the 33 approval of the Director of the Division of Budget and Accounting in 34 the Department of the Treasury. d. There is appropriated from the General Fund to the Faith-Based 35 36 Community Development Initiative in the Department of Community 37 Affairs the sum of \$2.5 million to be used by the City of Camden in 38 accordance with program guidelines promulgated by the department 39 and pursuant to P.L. c. (C.)(pending before the Legislature as 40 this bill). e. There is appropriated from the General Fund to the Department 41 of Labor the sum of \$2.5 million to capitalize the "Camden Economic 42 43 Opportunity Fund" created pursuant to section 53 of P.L. 44 c. (C.) (pending before the Legislature as this bill). 45

46 72. This act shall take effect immediately.

STATEMENT

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This bill, designated the "Camden Rehabilitation and Economic Recovery Act," establishes a comprehensive framework within which the rehabilitation and economic recovery of Camden may occur.

Based on the premise that good governance and economic viability are inextricably linked, this bill embraces a multifaceted approach toward encouraging the achievement of economic self-sufficiency on the part of the City of Camden, recognizing that this will not happen without extraordinary measures on the part of the State.

Although the Constitution expressly prohibits special legislation, the various measures contained in the bill are conceived as a pilot program, recognizing that the level of resources and State involvement preclude the initial use of this approach statewide. It is anticipated that the successful implementation of these measures in Camden will result in the emulation of this approach in other similarly situated municipalities in New Jersey and across the country.

The bill requires the Commissioner of Community Affairs, within 60 days following the bill's enactment and in consultation with the mayor, to undertake a nationwide search in order to recruit a chief operating officer, who shall be qualified by training and experience for the position, according to criteria set forth in the bill. The term of the chief operating officer shall terminate five years following the assumption of duties of that person. The chief operating officer may either be a State employee in the unclassified service or a contractor, so long as there is an identifiable person assigned to the post who works full-time in Camden City Hall. Subject to the approval of the commissioner, the salary, benefits and costs of the chief operating officer shall be fixed by the Director of the Division of Local Government Services.

The period during which the City of Camden is under the direction of the chief operating officer is referred to in the bill as the rehabilitation term. During the rehabilitation term, all of the functions, powers and duties assigned either before or after the bill's enactment by any statute, regulation, ordinance, resolution, charter or contract for municipal operations, municipal organization and reorganization, including the hiring and firing of department heads, are reallocated to the chief operating officer, who shall exercise those responsibilities in consultation with the mayor.

In certain instances, impasses in decision making may be referred to a special arbitrator who is designated in the bill as the assignment judge of the vicinage of Camden County. The bill specifically calls upon the special arbitrator to resolve impasses which arise with regard to council ratification of interim and subsequent department head appointments by the chief operating officer, and the override by city council of the chief operating officer's veto of an ordinance. In

1 addition, the chief operating officer is granted blanket power to refer

2 disputes to the special arbitrator for resolution. The bill sets forth

3 criteria to guide the special arbitrator in making his or her

4 determinations.

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Upon the assumption of job responsibilities by the chief financial 5 6 officer, the financial review board created pursuant to section 5 of 7 P.L.1999, c.156 (C.52:27D-118.30a) to oversee the finances of the 8 City of Camden shall cease to function and the municipality shall cease 9 to be under supervision pursuant to Article 4 of P.L.1947, c.151 10 (C.52:27BB-54 et seq.). All outstanding debts or obligations previously incurred by the City of Camden with any State agency shall 11 be assumed by the State. Notwithstanding the termination of 12 13 supervision and of the financial review board, all memorandums of 14 understanding entered into by the city as a condition of receiving 15 assistance under P.L.1987, c.75 (C.52:27D-118.24 et seq.) that require the city to implement any government, administrative, 16 17 operational efficiency or oversight measures necessary for the fiscal 18 recovery of the municipality as recommended by the director and 19 approved by the board shall continue to have full force and effect, 20 except for those that place a limitation on the hiring, promotion or 21 transfer of personnel.

22 The bill establishes a subsidiary of the New Jersey Economic 23 Development Authority (EDA) to be known as the State Economic Recovery Board for the City of Camden which is to consist of 11 24 25 voting members, including the mayor of the City of Camden, the chief 26 operating officer, the State Treasurer, the Commissioner of 27 Community Affairs, the chairperson of the EDA, the director of the 28 Camden County Board of Chosen Freeholders, a member of the Senate 29 and the General Assembly, and three public members. The board is to 30 be chaired by the chairperson of the EDA and the voting authority of 31 the Camden County Board of Chosen Freeholders shall not become 32 effective until an agreement between the city and the county has been 33 concluded establishing the financial commitment of the county to the 34 city's redevelopment.

The board is called upon to assist in the preparation of the capital improvement and infrastructure master plan and to marshal resources necessary to assure its implementation.

The board is also charged with the review and approval of the plans of the various entities designated as eligible for funding under the bill as a condition for receiving those funds. Additionally, the board is to serve as a critical link between the city government and those State and nonprofit entities receiving funding under the bill through the bond issue and direct appropriations.

The chief operating officer shall convene a community advisory committee in order to provide an efficient means of eliciting citizen input in the rehabilitation and economic recovery and community 1 development of the City of Camden. This committee would consist of

2 13 members, to include the mayor, ex officio, three appointees of the

3 Commissioner of Community Affairs, three appointees of the city

council and three appointees of the chief operating officer.

At the end of the four years following the commencement of duties by the chief operating officer, the chief operating officer is required to submit a report to the Governor, members of the State Economic Recovery Board for the City of Camden, each member of the Senate and General Assembly, the mayor and each member of the governing body of the City of Camden evaluating progress made in rehabilitating the City of Camden and the status of economic recovery efforts.

The bill requires the preparation of a series of plans to guide the rehabilitation of city government and the upgrade of urban infrastructure in order to facilitate revitalization with emphasis not only on the central business district, but the city's residential neighborhoods.

Upon the assumption of duties of the part of the chief operating officer, the chief operating officer is required to undertake the preparation of a municipal management study which analyzes the current state of all services provided by each municipal department and the service levels provided in similarly situated municipalities. The study shall include police and fire services provided by the municipality and shall include reference to those studies previously completed by the State during the period of supervision.

The study shall also include recommendations for the reorganization of municipal government structure, and any training deemed necessary for the existing city workforce, including a program of computer and technology training. The bill authorizes the relaxation of the residency requirement which currently pertains to the city workforce, but provides financial incentives to encourage municipal employees to live in the City of Camden. The municipal management study shall be used as the basis for any recommended changes in municipal organization, to be effectuated by amendments to the municipality's administrative code and ordinance, including salary ordinances.

Additionally, the bill requires the board, in consultation with the mayor and the chief operating officer, to oversee the preparation of a capital improvement and infrastructure plan for the city, which includes a detailed blueprint for the separation of storm drains from the sewer system throughout the city. The plan is also to include those features of the municipal capital improvement program authorized under existing law, incorporating a time frame for making improvements necessary in the public water system to accommodate proposed redevelopment in the city and surrounding areas.

The bill requires the chief operating officer to undertake a property tax collection audit in order to identify those properties which are in arrears or subject to tax foreclosure. Following completion of the

- 1 audit, the chief operating officer shall submit the study to the
- 2 Commissioner of Community Affairs, who shall designate the EDA or
- 3 the State Economic Recovery Board for the City of Camden to assist
- 4 in the preparation of a demolition funding plan. The bill calls for the
- 5 reappropriation of demolition moneys allocated to the city to the
- 6 Delaware River Port Authority (DRPA) or the EDA and requires the
- 7 conveyance of certain city properties acquired through tax sale to the
- 8 DRPA during the period of rehabilitation and economic recovery.
- 9 The bill contains a comprehensive and all-embracing series of
- financial incentives designed to rebuild the city's infrastructure, enhance the quality of life through the funding of amenities such as the
- aquarium expansion, build upon and promote the resources that are
- already present in the City of Camden, such as the hospitals and
- already present in the City of Camden, such as the hospitals and universities, promote business development and expansion through
- various tax incentives, and encourage people of all incomes to buy
- houses in the City of Camden by increasing the NJ SAVER rebate for
- people who do, and allowing an income tax credit for those who make
- 18 Camden their home.

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- The bill authorizes the issuance of \$173.6 million in bonds on the part of the New Jersey Economic Development Authority in order to capitalize a series of funds, the bill's principal source of moneys to allow for grants and loans of a sufficient scale and visibility to expand
- and sustain economic activity in the City of Camden. The fund is to
- 24 be divided as follows:
- 25 (1) the Interior Gateway Fund (\$23.5 million) to be used to make 26 grants, matching grants or loans to support streetscape improvements,
- facade restoration, street resurfacing, demolition, property acquisition
- and redevelopment projects;
 - (2) the Neighborhood Revitalization Fund (\$27 million) to be used to make grants, matching grants or loans to support clean community activities, water and sewer improvements, and various neighborhood-
- 32 based activities outside of the central business district;
 - (3) the Neighborhood Redevelopment Fund (\$42 million) to be used to provide grants, matching grants or loans to support neighborhood rehabilitation, land acquisition, demolition and
- 36 redevelopment;
- 37 (4) the Camden Brownfields Redevelopment Fund (\$5 million) to 38 provide grants, matching grants or loans to support brownfields
- 39 remediation in order to foster redevelopment;
- 40 (5) the Commercial Corridor Improvement Fund (\$5 million) to
- 41 provide grants, matching grants or loans to support streetscape
- 42 improvements, facade restoration, street signage improvements and
- 43 restoration of commercial structures situated outside the central
- 44 business district; and
- 45 (6) the Camden Aquarium Initiative Fund (\$30 million) to make
- 46 funds available, on a matching basis, for the expansion and upgrade of

1 the aquarium, including the retirement of existing debt.

- 2 The bill supports existing institutions of higher education through
- 3 the creation of the \$28.5 million "Camden Higher Education Economic
- 4 Development Fund" to provide matching grants, on a one-to-one
- 5 matching basis, to non-profit educational institutions in order to
- 6 encourage the development of student housing, retail facilities and
- 7 commercial enterprises in the central business district of the City of
- 8 Camden.
- 9 The bill supports existing health care facilities through the creation
- 10 of the \$12.6 million "Camden Regional Health Care Facilities Fund"
- 11 to provide matching grants to regional health care facilities to allow
- 12 for facility expansion, including but not limited to, facilities for pre-
- 13 admission testing, occupational health and emergency room facilities.
- The bill authorizes the EDA to enter into a management agreement
- 15 with the Delaware River Port Authority to authorize that entity to
- 16 assume project management responsibilities under the bill.
- 17 The bill creates within the Department of Labor the \$2.5 million
- 18 "Camden Economic Opportunity Fund" in order to allow for the
- 19 creation of a job training program designed specifically to address the
- 20 unique conditions which pertain within the City of Camden.
- 21 The bill also calls for the targeting of \$2.5 million by the
- 22 Department of Community Affairs to the City of Camden as part of its
- 23 existing Faith-Based Community Development Initiative and makes the
- 24 necessary appropriation.
- The bill appropriates the sum of \$1.5 million to the Department of
- 26 Community Affairs to cover the various increased responsibilities
- 27 assigned to that department in implementing this bill.

SENATE BUDGET AND APPROPRIATIONS COMMITTEE

STATEMENT TO

SENATE COMMITTEE SUBSTITUTE FOR SENATE, No. 428

STATE OF NEW JERSEY

DATED: JUNE 17, 2002

The Senate Budget and Appropriations Committee reports favorably a committee substitute for Senate Bill No. 428.

This substitute bill, designated the "Municipal Rehabilitation and Economic Recovery Act," establishes a comprehensive framework within which the rehabilitation and economic recovery of qualified municipalities may occur.

The substitute defines "qualified municipality" to mean a municipality that has been subject to the supervision of a financial review board under the "Special Municipal Aid Act," to the supervision of the Local Finance Board pursuant to the "Local Government Supervision Act (1947)," and which, according to its most recently adopted municipal budget on the substitute's effective date, is dependent upon State aid and other State revenues for not less than 55 percent of its total budget. Currently, the only municipality which falls within this definition is the City of Camden.

The substitute requires the Governor to recruit a chief operating officer, qualified by training and experience, for the qualified municipality. The salary, benefits and costs of the chief operating officer shall be fixed by the Director of the Division of Local Government Services and shall be consistent with the salary and benefits of the executive director of any regional authority or other such entity with jurisdiction in the qualified municipality. The chief operating officer shall serve at the pleasure of the Governor.

During the rehabilitation term, all of the functions, powers and duties assigned either before or after the substitute's enactment by any statute, regulation, ordinance, resolution, charter or contract for municipal operations, municipal organization and reorganization, including the hiring and firing of department heads, are reallocated to the chief operating officer, who shall exercise those responsibilities in consultation with the mayor.

Upon the assumption of job responsibilities by the chief financial officer, the financial review board created to oversee the finances of the qualified municipality shall cease to function and the municipality will no longer be under supervision pursuant to Article 4 of P.L.1947, c.151 (C.52:27BB-54 et seq.). All outstanding debts or obligations

incurred by the qualified municipality or the New Jersey Housing and Mortgage Finance Agency as of 30 days following the substitute's effective date with any subsidiary of that authority with jurisdiction in a qualified municipality, other than those debts or obligations represented by bonds or other negotiable instruments, are forgiven under the terms of the substitute.

The substitute establishes a subsidiary of the New Jersey Economic Development Authority (EDA) to be known as the State Economic Recovery Board for the qualified municipality. The board is to consist of 15 voting members and shall include the mayor of the qualified municipality, a representative of the municipal governing body of the qualified municipality, the chief operating officer, the State Treasurer, the Commissioner of Community Affairs, the chairperson of the EDA, a representative of the regional partnership, the director of the freeholder board of the county in which the qualified municipality is situated, all of whom shall serve ex officio and may select a designee to serve in their stead; one public member to be chosen by the Senate President, one public member to be chosen by the Assembly Speaker, and five public members to be appointed by the Governor, to include one representative of organized labor and one representing the business community. Of the public members appointed by the Governor, at least three shall be municipal residents and terms of public members shall be five years. The Governor is charged with the designation of the board chair.

The board will be called upon to assist in the preparation of the capital improvement and infrastructure master plan, a strategic revitalization plan, and to marshal resources necessary to assure its implementation. The staff of the New Jersey Economic Development Authority is to serve as staff to the board.

The strategic revitalization plan is to be undertaken concurrently with the capital improvement and infrastructure master plan and is to be completed by not later than six months after the first meeting of the board.

The chief operating officer shall convene a community advisory committee in order to provide an efficient means of eliciting citizen input in the rehabilitation and economic recovery and community development of the qualified municipality.

The substitute also establishes a regional partnership to assure regional coordination and cooperation in the revitalization and economic recovery of the qualified municipality. The regional partnership shall consist of the mayor of the qualified municipality and of other municipalities within the county, as provided in the substitute, the county freeholder director, the director of the Office of State Planning, one representative of the New Jersey Regional Coalition, and four public members, of whom two shall be appointed by the Governor, one by the Senate President and one by the Speaker of the General Assembly.

In addition to appointing a representative to the State Economic Recovery Board, the regional partnership is charged with assisting in the formulation of long range strategies to address regional issues, including public safety, economic development, housing, and environmental issues with the goal of improving the quality of life within the region.

The chief operating officer is required to undertake the preparation of a municipal management study which analyzes the current state of all services provided by each municipal department and the service levels provided in similarly situated municipalities.

The study shall include recommendations for the reorganization of municipal government structure.

The substitute requires the chief operating officer to undertake a property tax collection audit in order to identify those properties which are in arrears or subject to tax foreclosure. Following the audit, the chief operating officer shall submit the study to the Commissioner of Community Affairs, who shall designate the EDA or the State Economic Recovery Board to assist in the preparation of a demolition funding plan.

The substitute increases the amount of the NJ SAVER rebate for eligible property taxpayers.

The provisions of this substitute bill are identical to those of Assembly Committee Substitute for Assembly Bill No. 2054, now pending before the Legislature.

FISCAL IMPACT:

The substitute authorizes the issuance of \$175 million in bonds on the part of the New Jersey Economic Development Authority in order to capitalize a series of funds, the substitute's principal source of moneys to allow for grants and loans of a sufficient scale and visibility to expand and sustain economic activity in the qualified municipality. The fund is to be divided as follows:

- (1) the Residential Neighborhood Improvement Fund, at \$35 million, to be used to make grants, matching grants or loans to support water and sewer improvements not funded by the county, the removal of litter and clean community activities, the development of tot-lots, community gardens, landscape amenities, small scale demolitions, streetscape improvements, property acquisition, and neighborhood restoration outside of the central business district;
- (2) the Demolition and Redevelopment Financing Fund, at \$43 million, to be used to support neighborhood rehabilitation, land acquisition, brownfields remediation, demolition and redevelopment;
- (3) the Downtown Revitalization and Recovery Fund, at \$45.8 million, to support streetscape improvements, street resurfacing, demolition and restoration of commercial structures, property acquisition, redevelopment projects, brownfields remediation in order to foster redevelopment, industrial and port redevelopment, of which

\$25 million shall be used to support the development of entertainment and cultural facilities such as aquariums;

(4) the Higher Education and Regional Health Care Development Fund, at \$46.2 million, to support Rutgers (\$11 million), Rowan University (\$5.1 million), the University of Medicine & Dentistry of New Jersey (\$9 million), Camden County College (\$3.5 million), Our Lady of Lourdes Medical Center (\$3 million), Cooper Hospital/University Medical Center (\$13.35 million), Virtua Hospital (\$1 million), and Partners in Health (\$250,000).

The substitute creates within the Department of Labor the \$2.5 million "Qualified Municipality Economic Opportunity Fund" in order to allow for the creation of a job training program designed specifically to address the unique conditions which pertain within qualified municipalities.

The substitute creates various incentive programs to benefit qualified municipalities, including a stipend to encourage municipal employees to assume municipal residency, an early buyout incentive for certain municipal employees, and an additional SAVER rebate to certain municipal residents. In addition, the substitute contains various programs to encourage businesses to expand in qualified municipalities.

The substitute assures that not less than the prevailing wage shall be paid to any workers employed in the performance of construction contracts undertaken thereunder.

The substitute establishes a floor in connection with reimbursement from the Health Care Subsidy Fund for certain hospitals situated in qualifying municipalities, to be backed by annual subsidy payments during the period that the municipality is under rehabilitation and economic recovery.

The substitute would impose a moratorium on the acceptance of housing units financed by regional contribution agreements in any qualified municipality during the time that the municipality is under rehabilitation and economic recovery.

Finally, the substitute confers veto power upon the chief operating officer with respect to authority, board and commission minutes analogous to that power reserved for the Governor with respect to State authorities under current law. Similarly, the substitute grants the Governor veto power over board of education minutes in school districts contiguous with qualified municipalities.

STATEMENT TO

SENATE COMMITTEE SUBSTITUTE FOR SENATE, No. 428

with Senate Floor Amendments (Proposed By Senator BRYANT)

ADOPTED: JUNE 24, 2002

These amendments make the following changes to the committee substitute.

- C change the name of the regional planning body created in the bill from the "regional partnership" to the "regional impact council" and correct every reference to this entity in order to reflect the name change;
- change from 30 to 60 days after the effective date of the bill the period within which all outstanding debts or obligations incurred by a qualified municipality or the New Jersey Housing and Mortgage Finance Agency with any subsidiary of that agency are to be forgiven, as provided in subsection 6c. of the bill;
- C require that a copy of the municipal management study and strategic revitalization plan be distributed to each member of the Senate and General Assembly;
- clarify that the commissioner shall ensure that during the period that a qualified municipality is under rehabilitation and economic recovery, those appropriations in the municipal budget necessary for the improvement of internal audit mechanisms and controls are present on an annual basis. This reflects a narrowing of earlier language which would have required that those sums be included in the municipal or departmental budget necessary to assure the municipality's rehabilitation and revitalization;
- constitute a quorum at any meeting thereof; the board shall adopt a project list by a simple majority of the members present; and in order to rescind a project already on the list, a two-thirds vote of the fully authorized membership of the board is required;
- c establish non-voting membership on the board of the New Jersey Economic Development Authority for one public member of the State Economic Recovery Board, who shall be designated by the board, serve ex officio, and not be counted in computing the quorum provided for in existing law;
- C make various changes to clarify that although the State Economic Recovery Board will oversee the various funds created in the bill, it will be the responsibility of the NJEDA to make those grants, matching grants or loans anticipated thereunder;
- C carve \$25 million out of the "Downtown Revitalization and

- Recovery Fund" for the purpose of financing the expansion and upgrade of an aquarium in a qualified municipality by a private developer. Moneys to be made available shall be on a matching basis, except that those moneys used for debt retirement shall not be subject to the matching requirement;
- C remove language in the bill that would have effectively established a floor in connection with charity care funding in certain hospitals situated in qualified municipalities;
- C change the period of the moratorium on regional contribution agreements in qualified municipalities from the period that a municipality is under rehabilitation and economic recovery to the period of the rehabilitation term, effectively decreasing the period of the moratorium from ten to five years;
- provide for a board of education in a Type II school district which is contiguous with a qualified municipality that is comprised of one-third Governor's appointments, one-third mayor's appointments, with advice and consent of the city counsel, and one-third members elected by the voters. In the twelfth year following the designation of the qualified municipality, the membership of the board shall be returned to its configuration prior to the establishment of the qualified municipality, an elected board of education;
- increase from \$46.2 to \$47.7 million that amount to be deposited into the "Higher Education and Regional Health Care Development Fund" to accommodate an extra \$1.5 million for Our Lady of Lourdes Medical Center, decrease from \$5 to \$3.5 million that amount made available for administrative and planning costs out of the "Economic Recovery Planning Fund", diminish to \$1.5 from \$2.5 million that amount to be appropriated into the "Qualified Municipality Economic Opportunity Fund" for job training, and add a general fund appropriation of \$3 million to be made available as an operating subsidy to the Neo-Natal Intensive Care Unit of the Children's Regional Hospital at Cooper Hospital/Medical Center; and
- C require that the New Jersey Economic Development Authority submit a copy of the financing plan to the Joint Budget and Oversight Committee prior to approving it.

ASSEMBLY, No. 2054

STATE OF NEW JERSEY 210th LEGISLATURE

INTRODUCED MARCH 14, 2002

Sponsored by:

Assemblyman JOSEPH J. ROBERTS, JR. District 5 (Camden and Gloucester)
Assemblywoman NILSA CRUZ-PEREZ
District 5 (Camden and Gloucester)
Assemblyman GEORGE F. GEIST

District 4 (Camden and Gloucester)

SYNOPSIS

Designated the "Camden Rehabilitation and Economic Recovery Act;" authorizes issuance of bonds and makes appropriations.

CURRENT VERSION OF TEXT



(Sponsorship Updated As Of: 6/18/2002)

AN ACT encouraging municipal rehabilitation and economic recovery in certain fiscally distressed municipalities, amending P.L.1974, c.80, P.L.1979, c.303 and P.L.1991, c.266, creating chapter 27BBB of Title 52 of the Revised Statutes, and making appropriations.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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ARTICLE 1. GENERAL PROVISIONS

1. (New section) This act shall be known and may be cited as the "Camden Rehabilitation and Economic Recovery Act."

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- 2. (New section) The Legislature finds and declares that:
- a. There exists in Camden a continuing state of fiscal distress which endures despite the imposition of a series of measures authorized pursuant to law;
 - b. Economically impoverished, the City of Camden has a history of high crime rates, including arson, that has necessitated the maintenance of large police and fire departments, at enormous taxpayer cost in a city without a sound tax base;
 - c. The past fifty years have witnessed the depopulation of the City of Camden such that its population of 79,904 under the 2000 census shows a loss of more than 40,000 persons compared to the city's population at the end of the Second World War;
- 26 d. Spending power on the part of city residents is severely limited, 27 reflected by its per capita income which, at \$7,276, is the lowest in 28 New Jersey, and its median household income which, in 2000, was 29 only \$21,944, compared with the \$56,650 median for all households in New Jersey; these figures indicate that local businesses suffer from 30 the lack of local disposable income, and that rebuilding the fortunes of 31 32 city residents in order to recreate a viable urban economy will require a considerable period of time; 33
 - e. Notwithstanding the current prosperity which is unprecedented in terms of its force and duration, Camden's unemployment rate of over 13 percent is more than three times the rate for the rest of the State;
- f. While the rest of New Jersey has enjoyed a boom in land values,
 Camden's ratable base has declined steadily during the 1990's, marked
 by its low equalized value per capita which is about one-half that of
 other cities;
- g. Coupled with this economic deprivation is a city government which is characterized by a well-documented lack of internal audit

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and intended to be omitted in the law.

- controls, accountability and oversight, evidenced by the fact that 1
- 2 although real estate taxes comprise over two-thirds of locally
- 3 generated revenues, the city does not rigorously enforce collection and
- 4 currently receives only about 77 percent of its levy;
- h. Although the State has experienced a period of tremendous 5
- 6 prosperity and economic growth over the past few years, the City of
- 7 Camden continues to languish without any obvious signs of
- 8 improvement;
- 9 i. The city has experienced a substantial budget deficit for many
- 10 years which has only been addressed through extraordinary payments
- 11 of State aid;
- 12 j. While State aid dollars which have been directed toward Camden
- 13 have served to address its structural deficits, they have not, and
- 14 cannot, function as an economic impetus toward the rebuilding of the
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- k. The Camden County Municipal Utilities Authority has also 16
- 17 committed to providing extraordinary assistance to the economic
- recovery of the city by offering to waive sewer hook up fees for a 18
- 19 certain period of time and to finance improvements to the city water
- 20 and sewer system, estimated at \$30 million;
- 21 1. Because a significant proportion of Camden's population lacks
- 22 adequate health insurance coverage, causing many to seek basic care
- 23 in the city's emergency rooms, the city's hospitals are heavily
- 24 dependent upon state assistance commonly referred to as "charity
- 25 care" for reimbursement. Recognizing this problem, the Delaware
- 26 River Port Authority has committed itself to providing assistance to a
- 27 federally qualified health organization designed to meet the needs of
- 28 this population;

- 29 m. Given the city's history of high crime rates, if economic
- 30 recovery is to be successful, it is vital the city residents feel that their
- 31 basic safety is assured; accordingly, the State has committed to assist
- 32 the city in maintaining not less than the 391 police officers employed
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, c.

(C.

) (pending

- before the Legislature as this bill) during the period that the city is
- under rehabilitation and economic recovery; 35

by the city on the effective date of P.L.

- n. In order to ensure the long-term economic viability of the City 36
- 37 of Camden, it is critical that the Legislature encourage, to the extent
- 38 possible, the production of market-rate housing within the city so as
- 39 to expand the local tax base and provide a greater diversity of income
- 40 levels among the city's inhabitants;
- 41 When faced with analogous situations, other states have
- 42 employed extraordinary measures to provide leadership and oversight
- 43 for struggling cities and the necessary tools to spur an economic
- 44 revival within those cities; and
- 45 p. In light of the dire needs faced by the city and the lack of
- progress in addressing those needs either governmentally or through 46

1 private sector initiative, and given the successful interventions on the 2 part of other states in analogous circumstances, it is incumbent upon 3 the State to take exceptional measures, on an interim basis, to rectify 4 certain governance issues faced by the city and to strategically invest those sums of money necessary in order to assure the long-term 5 6 financial viability of the City of Camden. 7 8 3. (New section) The Legislature therefore resolves that 9 extraordinary measures are urgently called for in order to rehabilitate 10 the City of Camden and restore its economic vitality, without which the city will continue to languish. Accordingly, this act establishes a 11 12 pilot program for a limited period of time during which considerable 13 sums of State money will be invested in the City of Camden with 14 appropriate State supervision by a chief operating officer who is 15 accountable to both city elected officials and the State. This pilot program reflects the understanding that the enormity of the investment 16 17 required in the city and the level of State assistance to be provided to the chief operating officer preclude the utilization of this approach 18 19 statewide; if, however, this approach is successful in reversing years 20 of decline in the City of Camden, it may then be applied in other 21 analogous situations. 22 23 4. (New section) As used in this act: "Authority" means the New Jersey Economic Development 24 Authority established pursuant to P.L.1974, c.80 (C.34:1B-1 et seq.); 25 26 "Board" means the State Economic Recovery Board for the City of 27 Camden established pursuant to section 40 of P.L. , c. 28 (pending before the Legislature as this bill). 29 "Chief operating officer" means that person appointed pursuant to 30 P.L. , c. (C.) (pending before the Legislature as this bill) 31 responsible for reorganizing governmental operations of the City of 32 Camden in order to assure the delivery of essential municipal services and the professional administration of that municipal government. 33 34 "Commissioner" means the Commissioner of Community Affairs. 35 "Director" means the Director of the Division of Local Government Services in the Department of Community Affairs. 36 37 "Economic recovery term" means the period commencing with the 38 expiration of the term of the chief operating officer and terminating 39 five years thereafter. 40 "In consultation with" means with consideration of the input of, or 41 the advice of, the mayor, chief operating officer or director, as the

case may be, without regard to the form or manner of the consultation.

Division of Local Government Services in the Department of

"Local Finance Board" means the Local Finance Board of the

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Community Affairs.

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"Rehabilitation term" means that period during which the City of 2 Camden is under the direction of the chief operating officer appointed 3 pursuant to section 7 of P.L.) (pending before the , c. (C. 4 Legislature as this bill). "Special arbitrator" means that judge designated by the Chief 5 6 Justice pursuant to section 5 of P.L. , c. (C.) (pending 7 before the Legislature as this bill). 8 "State supervision" means supervision pursuant to Article 4 of the "Local Government Supervision Act (1947)," P.L.1947, c.151 9 10 (C.52:27BB-54 et seq.). "Treasurer" or "State treasurer" means the Treasurer of the State 11 12 of New Jersey. 13 "Under rehabilitation and economic recovery" means that period 14 which coincides with the rehabilitation term and the economic 15 recovery term. 16 17 ARTICLE 2. GOVERNANCE 5. (New section) Upon the enactment of the "Camden 18 Rehabilitation and Economic Recovery Act," P.L. , c. 19 20 (pending before the Legislature as this bill), the Chief Justice shall 21 designate a Superior Court judge that sits within the vicinage of 22 Camden County as the special arbitrator as prescribed pursuant to 23) (pending before the Legislature as this bill). (C. 24 The special arbitrator shall, on an expedited basis, oversee the 25 resolution of any impasse brought before the special arbitrator by the 26 chief operating officer pursuant to sections 9, 11, 16 and 22, of 27) (pending before the Legislature as this bill) or , c. (C. by the mayor during the economic recovery term, as the case may be, 28 29 or with respect to any other impasse resulting from any action or 30 failure to act on the part of the mayor, during the rehabilitation term, 31 or the governing body. The special arbitrator shall use the following 32 criteria in dispute resolution, as appropriate to the particular 33 circumstances: 34 The action or failure to act would be adverse to the 35 rehabilitation or economic recovery of the city; 36 b. The action in question or failure to act would represent an 37 unsound decision in violation of the fiduciary responsibility of the city officials; 38 39 c. The action or failure to act would be inconsistent with internal 40 financial controls or would violate prudent standards or practices of 41 municipal administration or would violate or compromise State laws, 42 rules or regulations under which the city operates. 43 44 6. (New section) a. Upon the effective date of the "Camden 45 Rehabilitation and Economic Recovery Act," P.L. (pending before the Legislature as this bill), the City of Camden shall 46

- 1 be under rehabilitation and economic recovery. This period shall begin
- 2 with the assumption of job responsibilities by the chief operating
- 3 officer pursuant to this section and terminate five years following the
- 4 end of the term of the chief operating officer. The period
- 5 corresponding with the term of the chief operating officer shall be
- 6 referred to hereinafter as the rehabilitation term. The period
- 7 commencing with the expiration of the term of the chief operating
- 8 officer and terminating five years thereafter shall be referred to
- 9 hereinafter as the economic recovery term.
- 10 b. During the economic recovery term, the mayor shall exercise those powers delegated to the mayor pursuant to the form of 11 government, the charter and the administrative code of the 12 13 municipality, and those powers delegated to the mayor under general 14 law. In addition, during the economic recovery term, the mayor shall 15 retain the power to: (1) refer to the special arbitrator for resolution any impasse which arises during that time, pursuant to sections 9, 11, 16 17 16 and 22, as the case may be, of P.L. , c. (C.) (pending before the Legislature as this bill); and (2) veto the minutes of any 18 19 independent board or authority, including, but not limited to, the 20 housing authority, parking authority, redevelopment authority,
- planning board and board of adjustment.
 While the city is under rehabilitation and economic recovery, the mayor shall retain the power to make those appointments to municipal authorities, boards or commissions, as the case may be, which is

25 otherwise allocated to the mayor pursuant to law.

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The mayor may retain staff for the purpose of advising the mayor and aiding in the performance of constituent services.

c. Upon the assumption of job responsibilities by the chief operating officer, the financial review board created pursuant to section 5 of P.L.1999, c.156 (C.52:27D-118.30a) to oversee the finances of the City of Camden shall cease to function and the municipality shall cease to be under supervision pursuant to Article 4 of P.L.1947, c.151 (C.52:27BB-54 et seq.). All outstanding debts or obligations previously incurred by the City of Camden with any department, agency, authority or other agency or instrumentality of the State, other than those debts or obligations represented by bonds or other negotiable instruments, shall be assumed by the State, subject to

Notwithstanding the termination of the financial review board and supervision, all memorandums of understanding entered into by the city as a condition of receiving assistance under P.L.1987, c.75 (C.52:27D-118.24 et seq.) that require the city to implement any government, administrative, operational efficiency or oversight measures necessary for the fiscal recovery of the municipality as recommended by the director and approved by the board shall continue

46 to have full force and effect.

appropriation.

- 1 7. (New section) a. Within 30 days following the enactment of
- 2 P.L. , c. (C.), the commissioner shall undertake a nationwide
- 3 search for candidates for the position of chief operating officer.
- 4 Following upon the search, the commissioner, in consultation with the
- 5 mayor, shall submit two nominees for the position to the mayor, who
- 6 shall select one of the candidates and submit that nomination to the
- 7 city council. Along with the names of the nominees, the commissioner
- 8 shall submit the curriculum vitae of each nominee. Each of the
- 9 nominees shall be qualified by training and experience for the position
- 10 and shall have at least 10 years of experience in the management or
- 11 supervision of government activities, three years of which may be
- 12 substituted by an advanced degree in business, law, or public
- 13 administration.

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- b. At the next council meeting occurring not less than 14 days following the submission of nominees to the council by the mayor, the council shall appoint one of the nominees as the chief operating officer of the municipality. Selection shall be by a majority of the fully authorized membership of the city council. In the event of a failure to select one of the two nominees within seven days following the next meeting of council pursuant to this subsection but not later than 30 days following the submission of the nominee by the mayor, the
- 21 30 days following the submission of the no 22 commissioner shall make the appointment.
- c. Pending the appointment of a chief operating officer or, in the event of the death, resignation, removal or inability of the chief
- 25 operating officer to discharge the duties of that office, the functions,
- 26 powers and duties of the chief operating officer shall devolve upon the
- 27 director, for the time being, until a chief operating officer is appointed
- or is able to discharge the duties of that office. In the event that the
- 29 chief operating officer appointed after the effective date of
- 30 P.L., c. (C.) (pending before the Legislature as this bill) does
- 31 not serve out the chief operating officer's term of office for any reason,
- 32 the selection process shall be recommenced in accordance with the
- 33 provisions of this section.
- d. The term of the chief operating officer shall terminate five years
- 35 following the assumption of duties on the part of the chief operating
- officer. The chief operating officer may be a State employee in the
- unclassified service of Title 11A, Civil Service, of the New Jersey
 Statutes or may be hired under contract, as provided hereunder.
- 38 Statutes or may be hired under contract, as provided hereunder. 39 Notwithstanding any other provision of law, no person so appointed
- 40 shall acquire tenure.
- 41 If the chief operating officer is hired under contract, the person
- 42 hired shall meet the qualifications set forth herein, and it shall be clear
- 43 from the contract that the position is full-time and that the job site is
- 44 the City Hall of the City of Camden. If, for any reason, a person
- 45 engaged under contract is unable to fulfill the job responsibilities of
- 46 chief operating officer, the selection process shall be recommenced in

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1 accordance with the provisions of this section.

If the chief operating officer is hired under contract, the contract shall be available for public inspection in the office of the municipal clerk.

e. Subject to the approval of the commissioner, the salary, benefits and costs of the chief operating officer shall be fixed by the director and adjusted from time to time as the director deems appropriate. The salary, benefits, and costs of the chief operating officer shall be an expense of the State.

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8. (New section) a. At the end of four years following the commencement of duties by the chief operating officer, the chief operating officer shall submit a report to the Governor, each member of the State Economic Recovery Board for the City of Camden, each member of the Senate and General Assembly, the mayor and each member of the governing body of the City of Camden. The report shall evaluate progress made in rehabilitating the City of Camden and the status of economic recovery efforts. The report shall include an enumeration of any problems or hurdles encountered in rehabilitation and economic recovery and, where applicable, recommendations for any amendments to State law which would promote and encourage rehabilitation and economic recovery. If the chief operating officer anticipates that the rehabilitation term will be insufficient to achieve rehabilitation goals, the chief operating officer shall include in the report a detailed analysis of the causes for the municipality's inability to reestablish local control and an assessment of the amount of time necessary for the continuation of the period of the rehabilitation term.

In addition to the foregoing, the report shall include detailed information as to how those funds appropriated pursuant to P.L., c. (C.) (pending before the Legislature as this bill) are being spent and how those expenditures are serving to promote the economic revitalization of the City of Camden.

b. Within 30 days of receipt of the report by members of the Legislature, a hearing shall be held by the Senate Community and Urban Affairs Committee and the Assembly Local Government Committee, or their successors, to provide an opportunity for public comment and discussion.

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39 9. (New section) a. Upon the appointment of the chief operating 40 officer by the city council pursuant to subsection b. of section 7 of 41) (pending before the Legislature as this bill), all . c. (C. 42 the functions, powers and duties heretofore or hereafter assigned by 43 any statute, regulation, ordinance, resolution, charter or contract for 44 municipal operations, municipal organization and reorganization, 45 development and implementation of workforce training programs, and the hiring and firing of department heads, managers and supervisory 46

employees shall be reallocated to the chief operating officer. The chief operating officer shall exercise those functions, powers and duties in consultation with the mayor as are hereinafter provided.

Notwithstanding the appointment of the chief operating officer by the city council, the chief operating officer shall report to and serve at the pleasure of the commissioner.

b. Except as otherwise provided in P.L. , c. (C.) (pending before the Legislature as this bill), the chief operating officer shall have the power to perform all acts and do all things consistent with law necessary for the proper conduct, maintenance, rehabilitation and supervision of the City of Camden. The chief operating officer may propose ordinances, resolutions, rules, policies and guidelines, not inconsistent with law, for the proper conduct, maintenance and supervision of the municipality.

In addition, notwithstanding the provisions of the "Long Term Tax Exemption Law," P.L.1991, c.431 (C.40A:20-1 et seq.), the chief operating officer may negotiate financial agreements and otherwise exercise the powers of the governing body pursuant thereto, including making available municipal land in order to facilitate a project pursuant to section 17 of P.L.1991, c.431 (C.40A:20-17). Any such agreements negotiated by the chief operating officer shall be presented to the city council for the information of the council members.

Ordinances and resolutions shall be adopted or amended as provided by law except that the chief operating officer shall exercise the functions, powers and duties of the chief executive officer.

c. The functions, powers and duties reallocated to the chief operating officer pursuant to this section shall include, but not be limited to those powers allocated to the mayor which are found in the charter and administrative code of the municipality, Titles 40 and 40A generally and specifically in the "Local Bond Law," N.J.S.40A:2-1 et seq., the "Local Budget Law," N.J.S.40A:4-1 et seq., the "Local Fiscal Affairs Law," N.J.S.40A:5-1 et seq., the "Local Public Contracts Law," P.L.1971, c.198 (C.40A:11-1 et seq.), any specific form of government law according to which the municipality is governed, and such other sections or other laws necessary to the governance and administration of a municipality, the control of litigation, and the determination of service levels as provided in this section.

During the rehabilitation term, the chief operating officer shall exercise the veto power of the mayor with respect to municipal ordinances; provided, however, that the chief operating officer may delegate the veto power to the mayor. In addition, during the rehabilitation term, the chief operating officer shall have the power to veto the minutes of any independent board or authority, including, but not limited to, the housing authority, parking authority, redevelopment authority, planning board and board of adjustment.

During the rehabilitation term, the chief operating officer may refer any matter involving any action or failure to act to the special arbitrator.

- d. Subject to the approval of the director, the chief operating officer may appoint a confidential secretary and executive assistant who shall be State employees and serve in the unclassified service of the Civil Service. The salary and benefits of these appointees shall be fixed by the director and adjusted from time to time as the director deems appropriate. The salary, benefits, and costs of these appointees shall be an expense of the State.
- These appointees shall serve at the pleasure of the chief operating officer.

- 10. (New section) The chief operating officer may:
- a. Sue in the municipality's corporate name and submit disputes and controversies to arbitration and determination in the manner provided by law;
- b. Retain municipal corporation counsel and such other special counsel as the chief operating officer may deem necessary to carry out the functions, powers and duties set forth in P.L. , c. (C.) (pending before the Legislature as this bill); and
- c. Request the State Treasurer to provide no interest loans to the municipality for cash flow purposes. Notwithstanding any other provision of law relating to the transfer of sums appropriated to a State agency, the treasurer is empowered to direct the Director of the Division of Budget and Accounting to transfer from any State department to any other State department sums as may be necessary to provide a loan on the terms and conditions that the treasurer deems appropriate.

11. (New section) Within 30 days of the assumption of job responsibilities on the part of the chief operating officer, the chief operating officer shall, in consultation with the mayor, recommend the interim appointment of department heads and submit the list of nominees to the council for confirmation. The department heads shall include a business administrator, or functional equivalent thereof, who shall not be the chief operating officer. The city council may only reject a candidate by a 2/3 vote of the fully authorized membership of the city council. In the event of an impasse in the appointment process, the matter shall be decided by the special arbitrator, whose decision shall not be subject to appeal. In making a determination pursuant to this subsection, the special arbitrator shall uphold the recommended appointment if, by any objective measure, the person under consideration for that position is qualified by reason of experience, education or training.

1 These interim appointees shall fulfill those responsibilities delegated 2 to them by the chief operating officer pending the completion of the 3 municipal management study by the chief operating officer pursuant to 4 section 12 of P.L., c.) (pending before the Legislature (C. as this bill). 5

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- 12. (New section) a. Within 30 days following the submission of interim department head appointments to the city council, the chief operating officer, in consultation with the mayor, shall undertake the preparation of a municipal management study which analyzes the current state of all services provided by each municipal department and the service levels provided in similarly situated municipalities and shall call upon experts or State government officials, as necessary, in order to identify the options available to achieve appropriate levels of service. The study shall include police and fire services provided by the municipality.
- b. The study shall include reference to those studies previously completed by the State during the period of supervision or the operation of the financial review board, including the City of Camden Multi-Year Recovery Plan for Fiscal Years 2001-2003 prepared by Public Financial Management, November 2000, and any other relevant studies.
 - The study shall be completed no later than nine months following the appointment of the interim department heads.
 - d. The study shall include a review of the municipal organizational plan, the management structure of each department, and the specific personnel needs within each department and unit therein necessary to achieve the levels of service identified in the study as appropriate for the City of Camden.

With regard to public safety services, the study shall analyze the current state of services provided in light of such performance measures as calls per officer and call response time and make recommendations for current and future staffing levels in order to realize appropriate levels of service.

In addition, the study shall include an assessment of the current state of computerization of municipal operations, the extent to which technology and mechanization are used to increase the efficiency of municipal operations, and, in particular, the extent to which geographic information systems are used to assist in municipal resource allocation, and recommendations for ways in which those operations may be made more efficient and accessible to the public through the use of computers and technological innovation, including the use of geographic information systems.

44 Following from this review, the study shall include any recommendations for the reorganization of municipal government structure considered necessary in order to achieve the more efficient, 46

orderly, cost-effective and professional delivery of municipal services.

In addition, the study shall include an analysis and recommendations concerning appropriate pay scales for department heads in order to assist the chief operating officer in recruiting persons with the training and experience necessary to effectuate their job responsibilities.

- f. Notwithstanding any other law, rule or regulation to the contrary, the municipal management study shall include an evaluation of the qualification levels of departmental employees in light of their assigned tasks and an identification of training opportunities to assist those employees in better performing their assigned duties, including a program of computer and technology training. The chief operating officer may call upon the Commissioner of Personnel or other appropriate State government appointees or officers in order to perform this evaluation and provide appropriate training.
- g. Upon completion, the study shall be distributed to the mayor, each member of the city council and the Commissioner of Community Affairs. In addition, the study shall be available for public inspection.
- h. Following from the municipal management study, the chief operating officer shall prepare the necessary amendments to the municipality's administrative code and ordinance, including salary ordinances, which follow from the recommendations in the study. These ordinances and amendments should be included as an appendix to the municipal management study.

The mayor and the city council shall be kept apprised of the progress of the municipal management study and shall cooperate with the chief operating officer and provide that information and documentation necessary to assure the expeditious completion of the study.

- 13. (New section) a. Upon the completion of the municipal management study by the chief operating officer, the chief operating officer shall make available for public inspection a copy of the study in the office of the municipal clerk and each branch of the public library within the municipality.
- b. The chief operating officer shall cause notice to be published in a newspaper circulating within the municipality that the study is available for public inspection, not less than 14 days before the meeting of the city council at which the study is to be voted on.
- c. The municipal management study shall become the official operating plan for the municipality unless the city council rejects the study by a 2/3 vote of the fully authorized membership of the city council within 30 days following the publication of notice pursuant to subsection b. of this section. If the city council has not acted within that 30 day period, the study shall be considered adopted.
- d. Upon the adoption of the municipal management study, the chief operating officer, in consultation with the director, shall establish a

salary scale for each department head. To the extent that the established salaries exceed those paid by the city at the commencement of the rehabilitation term, the State shall absorb the increased expense for salaries and benefits during the rehabilitation term, and for two years thereafter, subject to appropriation.

e. Once the chief operating officer has established the salary scale and the municipal management study has been adopted, the chief operating officer shall cause to be prepared proposed ordinances effectuating the salary scales and those amendments to the administrative code necessary to implement the municipal management study.

14. (New section) For the purposes of Title 11A, Civil Service, of the New Jersey Statutes, the chief operating officer shall act as the appointing authority.

The Commissioner of Personnel, in conjunction with the chief operating officer, shall design a remedial Human Resource Plan for the City of Camden which best supports the efficient and effective delivery of services to the residents of the municipality. This plan may include, but need not be limited to, such measures as delegation of specified personnel functions, pilot programs, and streamlined appointment processes and shall remain in place during the rehabilitation term.

The Commissioner of Personnel may approve such additional changes in the staffing and organization structure as are needed to support the rehabilitation and economic recovery of the City of Camden pursuant to P.L. , c. (C.) (pending before the Legislature as this bill).

15. (New section) a. Notwithstanding any other provision of law or contract, the chief operating officer may abolish positions in the municipality not under the direct supervision of the municipal governing body at any time. All of the functions, powers and duties of such abolished positions shall be exercised by the chief operating officer or those persons whom the chief operating officer designates to exercise them during the rehabilitation term. The affected individuals shall be given 60 days' notice of termination or pay for the same period. The notice or payment shall be in lieu of any other claim or recourse against the municipality based on law or contract or term of office.

b. Notwithstanding any law, rule or regulation to the contrary, no individual whose position is abolished by operation of this section shall be entitled to assert a claim to any position or to placement upon a preferred eligibility list for any position to which the individual may be entitled by virtue of tenure or seniority within the municipality. Nothing herein shall preclude an individual from asserting upon separation from service any legal contractual right to health care

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coverage, annuities, accrued vacation days, accrued sick leave, insurance and approved tuition costs. No individual whose position is abolished by operation of this subsection shall retain any right to tenure or seniority in the positions abolished herein.

c. Notwithstanding any provision of P.L.1992, c.43 (C.34:15D-1 et seq.) to the contrary, the Department of Labor shall, if requested by an employee, provide a training grant under the "Job Training Partnership Act," Pub. L. 97-300 (29 U.S.C. s.1501 et seq), to each person who applies pursuant to this section for a training grant to pay for employment and training services as provided pursuant to section 6 of P.L.1992, c.43 (C.34:15D-6).

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16. (New section) a. Following the completion of the municipal management study, the chief operating officer shall, in consultation with the mayor, recommend the appointment of department heads and division heads, as the case may be, and submit the list of nominees to the city council for approval. Any recommendations provided by the chief operating officer pursuant to this subsection shall be made in consultation with the mayor. Any person who has served as an interim pursuant to section 11 department head of P.L., c.) (pending before the Legislature as this bill) shall be eligible for appointment pursuant to this section. The city council may only reject a candidate by a 2/3 vote of the fully authorized membership of the city council. In the event of an impasse in the appointment process, the matter shall be decided by the special arbitrator, whose decision shall not be subject to appeal. In making a determination pursuant to this subsection, the special arbitrator shall uphold the recommended appointment if, by any objective measure, the person under consideration for that position is the most qualified by reason of experience, education or training.

Appointment as a department head or division head, as the case may be, shall be for a period of time coinciding with the term of the chief operating officer and an additional two years thereafter; however, department heads and division heads may be removed for cause by the Local Finance Board following a hearing before the board.

b. Any person who has served as an employee in a position with tenure rights during the rehabilitation term who is reappointed by the mayor, with the advice and consent of the council, as appropriate, following the termination of the rehabilitation term shall receive credit for the years served during the period of rehabilitation for the purposes of establishing eligibility for tenure, so long as their position otherwise qualifies for tenure under general law.

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17. (New section) Upon the adoption of the municipal management study, the chief operating officer, working in conjunction

with the Commissioner of Personnel and in consultation with the mayor, shall, within 60 days, transfer, assign or reclassify, as the case may be, those positions recommended for such action in the study.

The residency requirement established pursuant to municipal ordinance shall be waived for those positions which are at the supervisory, management level or above and which are in the unclassified service of Title 11A, Civil Service, of the New Jersey Statutes.

18. (New section) Any person hired in a position for which the residency requirement has been waived or as a police officer or firefighter after the adoption of the municipal management study, and who purchases a home in the City of Camden and occupies that home as a principal residence shall, subject to appropriation, receive an annual stipend of 10 percent of their base salary upon proper claim made therefor each year to the Department of Community Affairs, so long as the claim is made during the rehabilitation term. The department shall pay the stipend upon satisfactory proof by the applicant that the dwelling for which the stipend is being paid continues to be occupied as a principal residence by the applicant. An employee may receive this stipend for a period of five years; however, the requirement that the dwelling be occupied as a principal residence shall extend to the period of rehabilitation and economic recovery. Any person who does not continue to occupy the residence for which that person receives the stipend for the entirety of the period of rehabilitation and economic recovery shall be required to reimburse the State for the entire amount of the stipend received.

A municipal tax lien shall attach on the property for which the stipend is being paid, at the time the annual stipend is paid by the State in the amount of stipend received by the applicant. The lien shall have the same status and shall be given the same effect as municipal liens established under R.S.54:5-9. The lien shall remain on the property until the expiration of the period of rehabilitation and economic recovery, or until the entire amount of the stipend paid to the applicant has been reimbursed back to the State, should the applicant not continue to occupy the residence for the entire period of rehabilitation and economic recovery. The amount of the stipend to be reimbursed to the State shall also be a personal debt of the applicant, and both the lien and the debt shall be recoverable in the name of the State by means of any remedy available at law.

The chief operating officer shall each year compile a list of those employees eligible to receive the stipend, which shall be used by the department to verify eligibility. An employee who receives the stipend shall be ineligible to receive the income tax credit authorized pursuant to section 59 of P.L. , c. (C.) (pending before the Legislature as this bill).

The commissioner shall annually submit a list to the State Treasurer of those persons who receive the stipend.

- 19. (New section) Notwithstanding the provisions of any other law, rule or regulation to the contrary, a city employee who is a member of the Public Employees' Retirement System and is otherwise eligible for retirement may, upon the recommendation of the chief operating officer with the approval of the director, receive an incentive payment for the termination of the employee's employment with the city.
- 11 As used in this section, "incentive payment" shall mean a lump sum 12 payment of 20 percent of the employee's annual base salary, exclusive 13 of overtime.
 - An employee shall only be eligible for an incentive payment pursuant to this section if that person applies for this termination benefit within 60 days of the effective date of P.L. , c. (C.) (pending before the Legislature as this bill). Payment shall be made not sooner than upon the receipt of the first pension check by the city employee.

This election to retire on the part of the city employee shall be communicated by the member to the retirement system pursuant to Title 43 of the Revised Statutes; however, once the employee has elected to retire, that decision shall be final.

20. (New section) A resident of Camden who has paid property taxes for the tax year on a homestead that is owned as such and who is eligible to receive an NJ SAVER rebate pursuant to P.L.1999, c.63 (C.54:4-8.58a et al.) shall, subject to appropriation, receive an NJ SAVER rebate in an amount equal to 150% of the amount otherwise owed that resident pursuant to section 4 of P.L.1999, c.63 (C.54:4-8.58b) during the time that the city is under rehabilitation and economic recovery.

- 21. (New section) a. The chief operating officer shall conduct monthly meetings with the mayor, department heads and the executive directors of any independent boards or authorities created by the municipality or which otherwise operate in the name of the municipality. Meetings may be held more frequently, as necessary, at the call of the chief operating officer.
- b. During the rehabilitation term, the chief operating officer may veto the minutes of any independent board or authority, including, but not limited to, the housing authority, parking authority, redevelopment authority, planning board and board of adjustment. The mayor shall retain this power during the economic recovery term.
- c. A true copy of the minutes of every meeting of any independent board or authority, including, but not limited to, the housing authority,

parking authority, redevelopment authority, planning board and board of adjustment, shall be prepared and forthwith delivered to the chief operating officer or mayor, as the case may be. No action taken at any such meeting shall have force or effect until 10 days, exclusive of Saturdays, Sundays and public holidays, after the copy of the minutes shall have been so delivered. If, in that 10-day period, the chief operating officer or mayor returns the copy of the minutes with a veto of any action taken by the board or authority at the meeting, that action shall be null and void and of no force and effect. Following the completion of the 10-day period, those actions not vetoed shall be considered approved.

d. To ensure the expeditious consideration of any decision by the planning board and zoning board of adjustment or any other independent board or authority on the part of the chief operating officer or mayor, as appropriate, the secretary of each board or authority shall forward a copy of each resolution adopted by each board or authority within five business days following the adoption thereof. For the purposes of the exercise of the veto power by the chief operating officer or mayor pursuant to subsection c. of this section, the 10-day period shall commence upon the receipt, by the chief operating officer or mayor, as appropriate, of those resolutions.

22. (New section) a. Within three business days following each meeting of the city council, a copy of each ordinance and resolution which has been adopted by the council shall be forwarded to the chief operating officer or mayor, as the case may be, who shall have 10 days from the receipt thereof to veto the ordinance or resolution, as the case may be. Any veto action by the chief operating officer or mayor shall be submitted to the president of the city council within 10 days of the veto. Within five business days thereafter, the council may override the veto by a two-thirds vote of the fully authorized membership thereof.

If, in the opinion of the chief operating officer, the action is contrary to the rehabilitation of economic recovery goals which justified the rehabilitation declaration, the chief operating officer can submit the action to the special arbitrator, who shall allow the action only upon a finding that the action is consistent with the rehabilitation and economic recovery of the City of Camden. The decision of the special arbitrator shall not be subject to appeal.

b. The chief operating officer shall have full access to all municipal records and to municipal information from all officials and employees of the municipality. If the chief operating officer believes that an official or employee of the municipality is not answering the questions of the chief operating officer accurately or completely or is not furnishing information requested by the chief operating officer, the chief operating officer may notify the official or employee in writing

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to furnish answers to questions or to furnish documents or records, or both. If the official or employee refuses, the chief operating officer may seek a subpoena in the Superior Court, in a summary manner, to compel testimony and furnish records and documents.

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6 23. (New section) The city council, in conjunction with the 7 Eagleton Institute of Politics and the Rand Institute at Rutgers, The 8 State University, shall hire a non-partisan, professional staff to assist 9 the city council in the execution of its governmental functions and shall 10 provide the staff with the computer hardware and software necessary to perform their assigned tasks. Computer equipment shall be 11 provided at State expense. The staff members shall possess expertise 12 13 in areas of municipal government operation, including but not limited 14 to, municipal law, planning, social services, public health, public 15 finance and public works administration. Candidates for appointment shall possess a college degree which is relevant to the position which 16 17 may include, but not be limited to, business, law and public administration. Although a candidate may possess a law degree, staff 18 19 members shall serve as subject matter experts to the council and shall 20 not serve as legal counsel.

The Eagleton Institute and the Rand Institute shall also provide comprehensive training for members of the city council and the non-partisan, professional staff to better enable them to discharge their representative functions in the public interest. The State shall adequately compensate the Eagleton Institute and the Rand Institute for their services, subject to appropriation.

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28 Unless otherwise provided pursuant to 24. (New section) 29 P.L., c.) (pending before the Legislature as this bill), the (C. city council shall retain all functions, powers and duties prescribed to 30 31 it pursuant to the charter and administrative code of the municipality, 32 Titles 40 and 40A generally and specifically in the "Local Bond Law," N.J.S.40A:2-1 et seq., the "Local Budget Law," N.J.S.40A:4-1 et seq., 33 34 the "Local Fiscal Affairs Law," N.J.S.40A:5-1 et seq., the "Local Public Contracts Law," P.L.1971, c.198 (C.40A:11-1 et seq.), the 35 "New Jersey Water Supply Public-Private Contracting Act," P.L.1995, 36 37 c.101 (C.58:26-19 et seq.), any specific form of government law 38 according to which the municipality is governed, and such other 39 sections or other laws which govern municipal operation or 40 administration.

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the city council, which shall be duly advertised pursuant to the "Open Public Meetings Act," P.L.1975, c.231 (C.10:4-6 et seq.). Meetings shall be presided over by the council president.

The city council shall set the schedule and agenda for meetings of

25. (New section) a. The director may provide for oversight or

- 1 audit of the activities of the City of Camden and report the findings to
- 2 the Local Finance Board and the chief operating officer. The cost of
- 3 providing oversight and audit functions shall be borne by the State.
- 4 The power to negotiate collective bargaining agreements pursuant to
- 5 section 20 of P.L.1981, c.211 (C.52:27BB-66.1) shall be vested in the
- 6 chief operating officer. Collective bargaining agreements entered into
- 7 by the municipality prior to the commencement of the rehabilitation
- 8 term shall remain in force as provided in those agreements, except
- 9 when otherwise expressly provided in P.L. , c. (C.) (pending
- 10 before the Legislature as this bill).
 - b. The director may make grants to a municipality under rehabilitation, using such funds as may be available to the director, for the purposes of conducting studies or engaging consultants as may be authorized by P.L., c. (C.) (pending before the Legislature as this bill) to assist in rehabilitation, or those that the director and the chief operating officer or mayor, as appropriate, determine are necessary to the rehabilitation of the municipality. Grants may be
- 18 made subject to conditions deemed necessary by the director.

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- 26. (New section) a. During the rehabilitation term, the chief operating officer shall not increase the municipal portion of the general tax rate over the rate established for the year during which the rehabilitation took effect.
- b. The chief operating officer shall, in consultation with the mayor, 24
- 25 annually prepare a budget pursuant to the provisions of the "Local
- 26 Budget Law," N.J.S.40A:4-1 et seq. This budget shall conform in all
- 27 respects with the requirements of the "Local Budget Law,"
- 28 N.J.S.40A:4-1 et seq. and shall be subject to the limitations on
- 29 spending by municipalities set forth in P.L.1976, c.68 (C.40A:4-45.1
- 30 et seq.). The Local Finance Board may grant exceptions to the
- spending limitations set forth in P.L.1976, c.68 (C.40A:4-45.1 et seq.)
- 32 upon application by the chief operating officer, if the Local Finance
- 33 Board finds such exceptions to be necessary for the rehabilitation of
- 34 the municipality.
- c. Upon the preparation of the budget, the chief operating officer, 35
- 36 in consultation with the mayor, shall fix: a date, place and time for the
- 37 holding of a public hearing upon the budget; the amounts of money
- 38 necessary to be appropriated for the use of the municipality for the
- 39 ensuing year; and the various items and purposes for which the same
- 40 are to be appropriated. The hearing shall be held in accordance with
- 41 the provisions of the "Local Budget Law," N.J.S.40A:4-1 et seq.;
- 42 however, the hearing shall be held at least 28 days after the date on
- 43 which the budget is advertised. Notice of hearing, contents of the 44 notice and the format and purpose of the hearing shall be as provided
- 45 in that law. As part of the budget request, the chief operating officer
- may include provision for anticipation of rehabilitation aid if other 46

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1 revenues are insufficient to meet the revenues needed to offset total 2 appropriations.

- d. If the budget proposed by the chief operating officer includes a provision for rehabilitation aid, the chief operating officer shall apply to the director for approval of the amount and shall supply the director with documentation justifying the need. The director shall then recommend an amount to the State Treasurer. The treasurer, after consideration of the recommendation, shall determine the amount of the rehabilitation aid to be requested.
- 10 e. During the period that the city is under rehabilitation and economic recovery, the commissioner shall ensure that those 11 12 appropriations in the city budget or departmental budget, as the case 13 may be, necessary for the rehabilitation and economic recovery of the 14 City of Camden either appropriated pursuant to the "Camden 15 Rehabilitation and Economic Recovery Act," P.L. c. (pending before the Legislature as this bill) anticipated by the 16 17 programs established pursuant thereto, or otherwise necessary to assure the city's rehabilitation and revitalization, are fully funded and 18 19 continued during the entire period of rehabilitation and economic 20 recovery.

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22 27. (New section) During the rehabilitation term, all ordinances 23 authorizing the issuance of debt shall be subject to approval of the Provisions of the "Local Bond Law," 24 Local Finance Board. N.J.S.40A:2-1 et seq., with regard to the introduction of bond 25 26 ordinances shall be followed, and approval of the chief operating 27 officer shall serve as approval of the bond ordinance for publication. 28 After a public hearing held by the city council and approval of a bond 29 ordinance by the chief operating officer, the chief operating officer 30 shall apply to the Local Finance Board for approval of the bond ordinance. No bond ordinance shall take effect without the approval 31 of the Local Finance Board. Amendments to existing bond ordinances 32 that do not increase the amount of bonded indebtedness may be 33 34 approved by the chief operating officer without the approval of the 35 Local Finance Board.

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28. (New section) The chief operating officer shall annually provide to the Local Finance Board an assessment of the progress of the City of Camden toward achieving municipal rehabilitation and economic recovery. The director shall formally report annually to the Local Finance Board, the commissioner, the Attorney General, the treasurer, the Governor, each member of the city council, including the mayor or other chief executive officer, and each member of the Legislature on the municipality's progress towards achieving these goals. The reports may also include recommendations to the Legislature by the chief operating officer for specific changes to the

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law that the chief operating officer believes would facilitate the goal
of rehabilitating the City of Camden.

29. (New section) The mayor and chief operating officer shall establish a community advisory committee in order to provide an efficient means of eliciting citizen input in the rehabilitation and economic recovery and community development of the City of The community advisory committee shall consist of 13 members as follows: three to be appointed by the Commissioner of Community Affairs; three by the city council; and three by the chief operating officer. The mayor shall serve as an ex officio member of the committee and shall appoint an additional three members.

Membership of the committee shall include representatives of the municipality's neighborhood, business, labor, faith-based, civic, and public interest organizations. No fewer than three members of the committee shall represent private businesses situated within the City of Camden.

The committee shall meet not less than twice a year, at the pleasure of the chief operating officer, and shall assist the chief operating officer in the conduct of the municipal management study pursuant to section 12 of P.L. , c. (C.) (pending before the Legislature as this bill) and such other functions as are assigned to it by the chief operating officer.

30. (New section) a. All State departments and agencies, to the extent not inconsistent with law and within budget constraints, shall cooperate with the chief operating officer and respond to requests for such information and assistance as are necessary to accomplish the purposes of P.L. , c. (C.) (pending before the Legislature as this bill).

b. Notwithstanding any law or regulation to the contrary, during the period of rehabilitation and economic recovery, each State department, agency, or authority shall supersede existing priority setting or ranking systems to place applications from the City of Camden in the highest priority or ranking category for award of grants, benefits, or other considerations that would benefit the municipality. This shall be done to the greatest extent possible to benefit the municipality.

31. (New section) The State shall not be liable in tort, contract or in the nature of tort for any action or inaction involving the rehabilitation or revitalization of the municipality. The chief operating officer, assistant chief operating officer, and any State officer or employee involved in the rehabilitation or revitalization of the municipality shall not be liable in tort, contract or in the nature of tort personally or as State employees for any action or inaction involving the rehabilitation or revitalization of the municipality.

This section shall not be construed to preclude an aggrieved person from maintaining an action in tort, contract or in the nature of tort against the chief operating officer or a State officer or employee involved in the rehabilitation or revitalization of the municipality, as municipal employees. For purposes of those actions the chief operating officer, appointees of the chief operating officer pursuant to subsection d. of section 9 of P.L., c. (C.) (pending before the Legislature as this bill), and any State officer or employee involved in the rehabilitation shall be deemed officers or employees of the municipality and shall be entitled to the defenses and immunities as provided under the "New Jersey Tort Claims Act," N.J.S.59:1-1 et seq. and the "New Jersey Contractual Liability Act," N.J.S.59:13-1 et seq. for public employees and shall be entitled to defense and indemnification by the municipality as provided to other municipal employees.

32. (New section) The commissioner shall utilize available mechanisms, such as the Urban Coordinating Council, to coordinate and facilitate communications between the chief operating officer and the various State departments and agencies.

- 33. (New section) a. Notwithstanding that the City of Camden has been placed under rehabilitation and economic recovery under P.L., c. (C.) (pending before the Legislature as this bill), the City of Camden shall remain a body corporate and politic in the same manner as existed prior to rehabilitation and economic recovery.
- b. Nothing in P.L. , c. (C.) (pending before the Legislature as this bill) shall be construed to interrupt the holding of regular elections of the city council, mayor or other chief executive officer.

34. (New section) Notwithstanding any law, rule or regulation to the contrary, the governing body of any municipality in which a free public library has been established pursuant to R.S.40:54-1 et seq. situated in a county in which a free county library has been established pursuant to R.S.40:33-1 et seq. may enter into an agreement with the governing body of the county, acting on behalf of the county library commission, for the county library to assume responsibility for the administration and operation of the municipal library system. The agreement shall provide for those financial arrangements necessary in order to assure a smooth transition from municipal to county operation and the transfer of library personnel from the municipal, to the county library system.

- 44 ARTICLE 3. DEMOLITION, CAPITAL IMPROVEMENT AND
- 45 INFRASTRUCTURE
- 46 35. (New section) a. The chief operating officer, in consultation

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1 with the mayor and the State Economic Recovery Board for the City

- 2 of Camden established pursuant to section 40 of P.L. , c. (C.)
- 3 (pending before the Legislature as this bill) shall, within six months of
- 4 the appointment of the board, oversee the preparation of a capital
- 5 improvement and infrastructure plan for the City of Camden.

The first section of the plan shall be a water and sewer subplan which shall be completed within one year. The water and sewer

8 subplan shall provide a detailed blueprint for the separation of storm

9 drains from the sewer system throughout the city, which improvements

10 shall be completed within four years. In addition, the water and sewer

subplan shall coordinate the overlay of municipal roads following the

12 separation of underground lines and designate those roads which

13 require reconstruction and allocate administrative and financial

responsibility among various agencies for effectuating the plan. Funds

15 shall be earmarked by the appropriate State agencies from the

16 Transportation Trust Fund and the New Jersey Environmental

17 Infrastructure Trust created pursuant to section 4 of P.L.1985, c.334

(C.58:11B-4), in order to accomplish the work plan set forth in the

19 water and sewer subplan.

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The capital improvement and infrastructure plan shall include those features of the municipal capital improvement program authorized pursuant to section 20 of P.L.1975, c.291 (C.40:55D-29). In addition, the plan shall specifically incorporate: a time frame for making any improvements necessary in the public water system to accommodate proposed redevelopment in the city and surrounding areas; a parks and open public space subplan which encompasses projects to improve the streetscapes, parks, public spaces, and any other relevant aspects of the public environment; and an analysis of public building needs, including administrative offices of the City of Camden, firehouses, police stations, libraries, and any other municipal government functions in light of the organizational and functional analysis of municipal government operations contained in the municipal management study.

The capital improvement and infrastructure plan shall recognize the plans of Camden County, the Delaware River Port Authority, the State Department of Transportation, the New Jersey Transit Corporation, Rutgers University, and any other public and non-profit entities which operate in the City of Camden.

Any municipal plan which affects the physical development of the city and is adopted by the municipality or any agency or instrumentality thereof after the adoption of the capital improvement and infrastructure plan shall be consistent with that plan.

b. The capital improvement and infrastructure plan shall be adopted upon an affirmative vote of a majority of the full authorized membership of the city council.

36. (New section) In addition to the municipal management study, the chief operating officer in consultation with the mayor, shall cause to be conducted a property tax collection audit in order to ascertain those properties which are in arrears with regard to property taxes and subject to tax sale or foreclosure. The study shall identify the ownership of those properties, the length of time during which taxes have been in arrears, and the likelihood that the properties might be developed individually or assembled with adjacent properties for demolition or redevelopment.

Following the completion of the property tax collection audit, the chief operating officer shall submit the study to the Commissioner of Community Affairs, who shall designate the New Jersey Economic Development Authority or the State Economic Recovery Board for the City of Camden to assist in the preparation of a demolition funding plan.

The State shall provide the necessary level of funding to allow for the demolition of unsafe structures and clearing of those lots for future development.

Those moneys which have been, or which may hereafter be appropriated for demolition under P.L.1999, c.144 from the "Urban and Rural Centers Unsafe Buildings Demolition Revolving Loan Fund" for the City of Camden shall be reappropriated to the State Economic Recovery Board for the City of Camden or the New Jersey Economic Development Authority, as appropriate.

37. (New section) The governing body of the City of Camden shall convey to the board, for the period of rehabilitation and economic recovery, its right, title and interest in any real property, acquired through the purchase of any tax sale certificate covering that real property whose rights of redemption have been foreclosed under the In Rem Tax Foreclosure Act (1948), P.L.1948, c.96 (C.54:5-104.29 et seq.), so long as the liens have previously been offered by the city at a public tax lien sale. The board may enter contracts for property tax lien management services pursuant to sections 65 through 69 of P.L., c. (C.) (pending before the Legislature as this bill).

ARTICLE 4. REDEVELOPMENT MANAGEMENT

38. (New section) The New Jersey Economic Development Authority shall enter with the Delaware River Port Authority established under R.S.32:3-2 into a management agreement which sets forth the terms and conditions under which the Delaware River Port Authority will assume project management responsibilities pursuant to the "Camden Rehabilitation and Economic Recovery Act," P.L. , c. (C.) (pending before the Legislature as this bill). The Delaware River Port Authority shall, subject to such a management agreement, oversee the expenditure of those revenues

1 made available out of: (1) the Interior Gateway Fund; (2) the Camden

- 2 Aquarium Initiative Fund; (3) the Camden Brownfields Redevelopment
- 3 Fund; and (4) the Commercial Corridor Improvement Fund created
- 4 pursuant to section 50 of P.L., c. (C.) (pending before the
- 5 Legislature as this bill) subject to the terms and conditions which
- 6 otherwise govern the Delaware River Port Authority pursuant to law.

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- 8 39. Section 1 of P.L.1979, c.303 (C.34:1B-5.1) is amended to read 9 as follows:
- 10 1. The New Jersey Economic Development Authority shall adopt rules and regulations requiring that not less than the prevailing wage rate be paid to workers employed in the performance of construction
- 13 contracts undertaken in connection with any of its projects, those
- 14 projects which it undertakes pursuant to P.L. , c. (C.)
- 15 (pending before the Legislature as this bill) or school facilities
- 16 projects. The prevailing wage rate shall be the rate determined by the
- 17 Commissioner of Labor pursuant to the provisions of P.L.1963, c.150
- 18 (C.34:11-56.25 et seq.).
- 19 (cf: P.L.2000, c.72, s.47)

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- 40. (New section) In order to facilitate the rehabilitation and economic recovery of the City of Camden, there is created a subsidiary corporation of the New Jersey Economic Development Authority, which shall be known as the State Economic Recovery Board for the City of Camden. The board shall operate for the period during which the city is under rehabilitation and economic recovery and for a period of two years thereafter. Any outstanding debts or obligations which remain at the termination of board operation shall be assumed by the authority and any accounts payable to the board shall be due and payable to the authority.
- 31 The board shall consist of 11 voting members, as follows: the 32 mayor of the City of Camden; the chief operating officer; the State Treasurer; the Commissioner of Community Affairs; the chairperson 33 34 of the authority; the director of the Camden County Board of Chosen Freeholders, as provided hereunder, all of whom shall serve ex officio 35 and may select a designee to serve in their stead; one member of the 36 37 Senate chosen by the Senate President and one member of the 38 Assembly chosen by the Assembly Speaker who shall both serve ex 39 officio; and three public members to be appointed by the Governor, at 40 least one of whom shall be a city resident. In addition, the Senior 41 Community Builder in the State office of the federal Department of 42 Housing and Urban Development shall serve as an ex officio, non-43 voting member of the board.
- Each public member shall serve for a term of five years. Vacancies in the public membership of the board shall be filled in the same manner as the original appointments are made and a member may be

1 eligible for reappointment. Vacancies occurring other than by

- 2 expiration of a term shall be filled for the unexpired term. Each ex
- 3 officio member shall serve for the period during which the city is under
- 4 rehabilitation and economic recovery and for a period of two years
- 5 thereafter.
- The board shall be chaired by the chairperson of the authority or the designee of the chairperson.
- 8 The voting authority of the director of the Camden County Board
- 9 of Chosen Freeholders shall not become effective until the filing with
- 10 the Secretary of State of an agreement entered into by the chief
- operating officer, acting on behalf of the city, and the county, detailing
- 12 the financial commitment of the county to the redevelopment of the
- 13 infrastructure of the city and a proposed construction schedule for the
- 14 completion thereof.

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- 41. (New section) The duties of the board shall include, but not be limited to:
- a. in consultation with the chief operating officer and the mayor,
- 19 the preparation of the capital improvement and infrastructure master
- 20 plan, identification of resources necessary to assure its implementation,
- 21 marshaling of efforts of public and private entities which operate
- 22 within Camden, and performance of any other tasks requested by the
- 23 chief operating officer to assure the efficient use of, and maximum
- 24 access to, public resources in order to assure the economic recovery
- of the City of Camden;
- b. the making of grants, matching grants or loans, as appropriate,
- 27 to finance, in whole or in part, projects which further economic
- 28 recovery goals of the "Camden Rehabilitation and Economic Recovery
- 29 Act," P.L. , c. (C.) (pending before the Legislature as this
- 30 bill), and which are consistent with the capital improvement and
- 31 infrastructure master plan, out of: (1) the Neighborhood
- 32 Redevelopment Fund; (2) the Camden Higher Education Economic
- 33 Development Fund; (3) the Camden Regional Health Care Facilities
- 34 Fund; and (4) the Neighborhood Revitalization Fund; and
- c. the review and approval of plans submitted by Rutgers, the State
- 36 University, Rowan University, the University of Medicine & Dentistry
- of New Jersey, Camden County College or any other institution of
- 38 higher education as a prerequisite for the receipt of funding out of the

"Camden Higher Education Economic Development Fund" created

- 40 pursuant to section 51 of P.L., c. (C.) (pending before the
- 41 Legislature as this bill) and by Our Lady of Lourdes Medical Center
- 42 and Cooper Hospital/University Medical Center as a prerequisite for
- 43 the receipt of funding out of the "Camden Regional Health Care
- 44 Facilities Fund" created pursuant to section 52 of P.L. , c.
- 45 (C.) (pending before the Legislature as this bill). The approval of
- 46 these plans shall not be unreasonably or arbitrarily withheld.

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- 2 42. (New section) Except as otherwise limited in this act, the board shall have power:
 - a. to sue and be sued;
- 5 b. to have a seal and alter the same at pleasure;
- c. to make and execute contracts and all other instruments
 necessary or convenient for the exercise of its powers and functions
 under this act;
- 9 d. to make and alter bylaws for its organization and internal 10 management and, subject to agreements with noteholders or 11 bondholders, to make rules and regulations with respect to its projects, 12 operations, properties and facilities;
- e. to acquire, hold and dispose of real or personal property for its corporate purposes;
 - f. to appoint officers, agents and employees, prescribe their duties and fix their compensation;
 - g. to acquire or contract to acquire from any individual, partnership, trust, association or corporation, or any public agency, by grant, purchase or otherwise, real or personal property or any interest therein; to own, hold, clear, improve, rehabilitate and develop, and to sell, assign, exchange, transfer, convey, lease, mortgage or otherwise dispose of or encumber the same;
 - h. to acquire, construct, reconstruct, rehabilitate, improve, alter or repair or provide for construction, reconstruction, rehabilitation, improvement, alteration or repair of any project;
 - i. to sell, lease, assign, transfer, convey, exchange, mortgage, or otherwise dispose of or encumber any project, and in the case of the sale of any project, to accept a purchase money mortgage in connection therewith; and to lease, repurchase or otherwise acquire and hold any project which the board has theretofore sold, leased or otherwise conveyed, transferred or disposed of;
 - j. to grant options to purchase any project or to renew any leases entered into by it in connection with any of its projects, on such terms and conditions as it may deem advisable;
- k. to prepare or cause to be prepared plans, specifications, designs and estimates of costs for the construction, reconstruction, rehabilitation, improvement, alteration or repair of any project, and from time to time to modify such plans, specifications, designs or estimates;
- 1. to manage any project, whether then owned or leased by the board, and to enter into agreements with any individual, partnership, trust, association or corporation, or with any public agency, for the purpose of causing any project to be managed;
- m. to provide advisory, consultative, training and educational services, technical assistance and advice to any individual, partnership, trust, association or corporation, or to any public agency, in order to

1 carry out the purposes of P.L., c. (C.) (pending before the 2 Legislature as this bill);

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- n. to issue, purchase, pledge and sell stock in projects of the board on such terms and conditions as the board may deem advisable;
- o. subject to the provisions of any contract with noteholders, to consent to the modification, with respect to rate of interest, time of payment or any installment of principal or interest, security, or any other terms, of any loan, mortgage, commitment, contract or agreement of any kind to which the board is a party;
 - p. in connection with any property on which it has made a mortgage loan, to foreclose on the property or commence any action to protect or enforce any right conferred upon it by any law, mortgage, contract or other agreement, and to bid for or purchase the property at any foreclosure or at any other sale, or acquire or take possession of the property; and in such event the board may complete, administer, pay the principal of and interest on any obligations incurred in connection with the property, dispose of and otherwise deal with the property, in such manner as may be necessary or desirable to protect the interests of the board therein;
 - q. to invest any funds held in reserve or sinking funds, or any moneys not required for immediate use and disbursement, at the discretion of the board, in obligations of this State or of the United States, or obligations the principal and interest of which are guaranteed by this State or the United States;
 - r. to procure insurance against any loss in connection with its property and other assets and operations, in such amounts and from such insurers as it deems desirable;
 - s. to engage the services of consultants on a contract basis for rendering professional and technical assistance and advice;
 - t. to contract for and to accept any gifts or grants or loans of funds or property or financial or other aid in any form from the federal government or any agency or instrumentality thereof, or from the State or a municipality or any agency or instrumentality thereof, or from any other source, and, subject to the provisions of this act and any other applicable law, to comply with the terms and conditions thereof;
 - u. to establish, levy and collect, in connection with any civic project or utilities project managed or operated by the board, whether then owned or leased by the board, user fees and facility charges;
 - v. to do any and all things necessary or convenient to carry out its purposes and exercise the powers given and granted in this act;
- w. to borrow money or secure credit against the assets of the board on a temporary, short-term, interim or long-term basis;
- 43 x. to make short-term loans or advances to developers for 44 construction in anticipation of the issuance of permanent loans; and
- y. to exercise sole authority for investment, reinvestment or 46 expenditure of its revenues, fund balances and appropriations

- 1 consistent with the purposes of this act on projects and investments
- 2 utilizing revenues from the sale of government obligation bonds, which
- 3 projects shall be subject to the approval of the State Treasurer, and the
- 4 Treasurer's actions shall be based solely on the treasurer's fiduciary
- 5 role to ensure that all applicable federal and State tax laws are adhered
- 6 to regarding the investment of bond funds.

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- 8 43. Section 5 of P.L.1974, c.80 (C.34:1B-5) is amended to read as 9 follows:
- 5. The authority shall have the following powers:
- 11 a. To adopt bylaws for the regulation of its affairs and the conduct 12 of its business;
- b. To adopt and have a seal and to alter the same at pleasure;
- c. To sue and be sued;
- 15 To acquire in the name of the authority by purchase or otherwise, on such terms and conditions and such manner as it may 16 17 deem proper, or by the exercise of the power of eminent domain in the manner provided by the "Eminent Domain Act of 1971," P.L.1971, 18 19 c.361 (C.20:3-1 et seq.), any lands or interests therein or other 20 property which it may determine is reasonably necessary for any 21 project or school facilities project; provided, however, that the 22 authority in connection with any project shall not take by exercise of 23 the power of eminent domain any real property except upon consent thereto given by resolution of the governing body of the municipality 24 25 in which such real property is located; and provided further that the 26 authority shall be limited in its exercise of the power of eminent 27 domain in connection with any project to municipalities receiving State 28 aid under the provisions of P.L.1978, c.14 (C.52:27D-178 et seq.), or 29 to municipalities which had a population, according to the latest federal decennial census, in excess of 10,000; 30
 - e. To enter into contracts with a person upon such terms and conditions as the authority shall determine to be reasonable, including, but not limited to, reimbursement for the planning, designing, financing, construction, reconstruction, improvement, equipping, furnishing, operation and maintenance of the project or the school facilities project and to pay or compromise any claims arising therefrom;
 - f. To establish and maintain reserve and insurance funds with respect to the financing of the project or the school facilities project;
- g. To sell, convey or lease to any person all or any portion of a project or school facilities project, for such consideration and upon such terms as the authority may determine to be reasonable;
- h. To mortgage, pledge or assign or otherwise encumber all or any portion of a project, school facilities project or revenues, whenever it shall find such action to be in furtherance of the purposes of this act and P.L.2000, c.72 (C.18A:7G-1 et al.);

- i. To grant options to purchase or renew a lease for any of its
 projects or school facilities projects on such terms as the authority may
 determine to be reasonable;
- j. To contract for and to accept any gifts or grants or loans of funds or property or financial or other aid in any form from the United States of America or any agency or instrumentality thereof, or from the State or any agency, instrumentality or political subdivision thereof, or from any other source and to comply, subject to the provisions of this act and P.L.2000, c.72 (C.18A:7G-1 et al.), with the terms and conditions thereof;
- 11 k. In connection with any application for assistance under this act 12 or P.L.2000, c.72 (C.18A:7G-1 et al.) or commitments therefor, to 13 require and collect such fees and charges as the authority shall 14 determine to be reasonable;
- 15 l. To adopt, amend and repeal regulations to carry out the 16 provisions of this act and P.L.2000, c.72 (C.18A:7G-1 et al.);

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- m. To acquire, purchase, manage and operate, hold and dispose of real and personal property or interests therein, take assignments of rentals and leases and make and enter into all contracts, leases, agreements and arrangements necessary or incidental to the performance of its duties;
- n. To purchase, acquire and take assignments of notes, mortgages and other forms of security and evidences of indebtedness;
- o. To purchase, acquire, attach, seize, accept or take title to any project or school facilities project by conveyance or by foreclosure, and sell, lease, manage or operate any project or school facilities project for a use specified in this act and P.L.2000, c.72 (C.18A:7G-1 et al.);
- p. To borrow money and to issue bonds of the authority and to provide for the rights of the holders thereof, as provided in this act and P.L.2000, c.72 (C.18A:7G-1 et al.);
- 32 q. To extend credit or make loans to any person for the planning, designing, acquiring, constructing, reconstructing, improving, 33 34 equipping and furnishing of a project or school facilities project, which credits or loans may be secured by loan and security agreements, 35 mortgages, leases and any other instruments, upon such terms and 36 37 conditions as the authority shall deem reasonable, including provision 38 for the establishment and maintenance of reserve and insurance funds, 39 and to require the inclusion in any mortgage, lease, contract, loan and 40 security agreement or other instrument, such provisions for the 41 construction, use, operation and maintenance and financing of a 42 project or school facilities project as the authority may deem necessary 43 or desirable;
- r. To guarantee up to 90% of the amount of a loan to a person, if the proceeds of the loan are to be applied to the purchase and installation, in a building devoted to industrial or commercial

- purposes, or in an office building, of an energy improvement system;
- s. To employ consulting engineers, architects, attorneys, real estate
- 3 counselors, appraisers, and such other consultants and employees as
- 4 may be required in the judgment of the authority to carry out the
- 5 purposes of this act and P.L.2000, c.72 (C.18A:7G-1 et al.), and to fix
- 6 and pay their compensation from funds available to the authority
- 7 therefor, all without regard to the provisions of Title 11A of the New
- 8 Jersey Statutes;

- t. To do and perform any acts and things authorized by this act and
- 10 P.L.2000, c.72 (C.18A:7G-1 et al.) under, through or by means of its
- own officers, agents and employees, or by contract with any person;
- 12 u. To procure insurance against any losses in connection with its
- 13 property, operations or assets in such amounts and from such insurers
- 14 as it deems desirable;
- v. To do any and all things necessary or convenient to carry out its
- 16 purposes and exercise the powers given and granted in this act and
- 17 P.L.2000, c.72 (C.18A:7G-1 et al.);
- w. To construct, reconstruct, rehabilitate, improve, alter, equip,
- 19 maintain or repair or provide for the construction, reconstruction,
- 20 improvement, alteration, equipping or maintenance or repair of any
- 21 development property and lot, award and enter into construction
- 22 contracts, purchase orders and other contracts with respect thereto,
- 23 upon such terms and conditions as the authority shall determine to be
- 24 reasonable, including, but not limited to, reimbursement for the
- 25 planning, designing, financing, construction, reconstruction,
- 26 improvement, equipping, furnishing, operation and maintenance of any
- 27 such development property and the settlement of any claims arising
- 28 therefrom and the establishment and maintenance of reserve funds with
- 29 respect to the financing of such development property;
- 30 x. When authorized by the governing body of a municipality
- 31 exercising jurisdiction over an urban growth zone, to construct, cause
- 32 to be constructed or to provide financial assistance to projects in an
- 33 urban growth zone which shall be exempt from the terms and
- requirements of the land use ordinances and regulations, including, but
- 35 not limited to, the master plan and zoning ordinances, of such
- 36 municipality;
- y. To enter into business employment incentive agreements as
- 38 provided in the "Business Employment Incentive Program Act,"
- 39 P.L.1996, c.26 (C.34:1B-124 et al.);
- 40 z. To undertake school facilities projects and to enter into
- 41 agreements or contracts, execute instruments, and do and perform all
- 42 acts or things necessary, convenient or desirable for the purposes of
- 43 the authority to carry out any power expressly provided pursuant to
- 44 P.L.1974, c.80 (C.34:1B-1 et seq.) and P.L.2000, c.72 (C.18A:7G-1
- et al.), including, but not limited to, entering into contracts with the
- 46 State Treasurer, the Commissioner of Education, districts and any

1 other entity which may be required in order to carry out the provisions 2 of P.L.2000, c.72 (C.18A:7G-1 et al.); 3 aa. To enter into leases, rentals or other disposition of a real 4 property interest in and of any school facilities project to or from any local unit pursuant to P.L.2000, c.72 (C.18A:7G-1 et al.); 5 6 bb. To make and contract to make loans or leases and to make 7 grants to local units to finance the cost of school facilities projects and 8 to acquire and contract to acquire bonds, notes or other obligations 9 issued or to be issued by local units to evidence the loans or leases, all 10 in accordance with the provisions of P.L.2000, c.72 (C.18A:7G-1 et 11 al.); 12 cc. Subject to any agreement with holders of its bonds issued to 13 finance a project or school facilities project, obtain as security or to 14 provide liquidity for payment of all or any part of the principal of and 15 interest and premium on the bonds of the authority or for the purchase upon tender or otherwise of the bonds, lines of credit, letters of credit, 16 17 reimbursement agreements, interest rate exchange agreements, 18 currency exchange agreements, interest rate floors or caps, options, 19 puts or calls to hedge payment, currency, rate, spread or similar 20 exposure or similar agreements, float agreements, forward agreements, 21 insurance contract, surety bond, commitment to purchase or sell 22 bonds, purchase or sale agreement, or commitments or other contracts 23 or agreements, and other security agreements or instruments in any 24 amounts and upon any terms as the authority may determine and pay 25 any fees and expenses required in connection therewith; [and] dd. To charge to and collect from local units, the State and any 26 27 other person, any fees and charges in connection with the authority's 28 actions undertaken with respect to school facilities projects, including, 29 but not limited to, fees and charges for the authority's administrative, 30 organization, insurance, operating and other expenses incident to the 31 financing, construction and placing into service and maintenance of 32 school facilities projects; and 33 ee. To oversee and monitor progress on the part of the Delaware 34 River Port Authority and the State Economic Recovery Board for the 35 City of Camden created pursuant to section 40 of P.L. , c. (C.) (pending before the Legislature as this bill) in carrying out 36 37 the revitalization, economic development and restoration projects 38 authorized pursuant to the "Camden Rehabilitation and Economic 39 Recovery Act," P.L. , c. (C.) (pending before the Legislature 40 as this bill) and otherwise fulfilling their responsibilities pursuant 41 thereto. 42 (cf: P.L.2000, c.72, s.46) 43 44 ARTICLE 8. FUNDING AND FUND MANAGEMENT 45

"Bonds" means bonds, notes or other obligations issued by the 46

44. (New section) As used in this article:

1 authority pursuant to P.L. (C.) (pending before the , c. 2 Legislature as this bill); and 3 "Refunding bonds" means bonds, notes or other obligations issued 4 to refinance bonds, notes or other obligations previously issued by the authority pursuant to section 45 of P.L. 5 , c. (C.) (pending 6 before the Legislature as this bill). 7 8 45. (New section) Notwithstanding the provisions of any law, rule, 9 regulation or order to the contrary: 10 a. The authority shall have the power, pursuant to the provisions 11 of P.L. (C.) (pending before the Legislature as this bill) and P.L.1974, c.80 (C.34:1B-1 et seq.), to issue bonds and refunding 12 13 bonds, incur indebtedness and borrow money secured, in whole or in 14 part, by money received pursuant to sections 46 and 47 of P.L. 15) (pending before the Legislature as this bill), for the purpose of making the deposits described in section 48 of P.L. 16 17) (pending before the Legislature as this bill). The total outstanding principal amount of the bonds shall not exceed 18 19 \$173,600,000. In computing the foregoing limitation as to amount, 20 there shall be excluded all bonds which shall be issued for (i) costs 21 incurred in connection with the issuance of the bonds and (ii) 22 refunding purposes, provided that the refunding shall be determined by 23 the authority to result in a debt service savings. The authority may establish reserve or other funds to further secure bonds and refunding 24 25 bonds. 26 b. The authority may, in any resolution authorizing the issuance of 27 bonds or refunding bonds, pledge the contract with the State 28 Treasurer, provided for in section 47 of P.L. (C. 29 (pending before the Legislature as this bill), or any part thereof, for the 30 payment or redemption of the bonds or refunding bonds, and covenant 31 as to the use and disposition of money available to the authority for 32 payments of bonds and refunding bonds. All costs associated with the issuance of bonds and refunding bonds by the authority for the 33 34 purposes set forth in P.L.) (pending before the , c. (C. Legislature as this act) may be paid by the authority from amounts it 35 receives from the proceeds of the bonds or refunding bonds and from 36 amounts it receives pursuant to sections 46 and 47 of 37 38 P.L.) (pending before the Legislature as this bill), (C. 39 which costs may include, but are not limited to, any costs relating to 40 the issuance of the bonds or refunding bonds and costs attributable to 41 the agreements described in subsection c. of this section. The bonds 42 or refunding bonds shall be authorized by resolution, which shall 43 stipulate the manner of execution and form of the bonds whether the 44 bonds are in one or more series, the date or dates of issue, time or 45 times of maturity, which shall not exceed 40 years, the rate or rates of

interest payable on the bonds, which may be at fixed rates or variable

1 rates, and which interest may be current interest or may accrue, the

- 2 denomination or denominations in which the bonds are issued,
- 3 conversion or registration privileges, the sources and medium of
- 4 payment and place or places of payment, terms of redemption,
- 5 privileges of exchangeability or interchangeability, and entitlement to
- 6 priorities of payment or security in the amounts to be received by the
- 7 authority pursuant to sections 46 and 47 of P.L. , c. (C.)
- 8 (pending before the Legislature as this bill). The bonds may be sold
- 9 at a public or private sale at a price or prices determined by the
- 10 authority. The authority is authorized to enter into any agreements
- 11 necessary or desirable to effectuate the purposes of this section,
- 12 including agreements to sell bonds or refunding bonds to any persons
- and to comply with the laws of any jurisdiction relating thereto.
- 14 c. In connection with any bonds or refunding bonds issued
- 15 pursuant to P.L. , c. (C.) (pending before the Legislature as
- 16 this bill), the authority may also enter into any revolving credit
- 17 agreement, agreement establishing a line of credit or letter of credit,
- 18 reimbursement agreement, interest rate exchange agreement, currency
- 19 exchange agreement, interest rate floor or cap, options, puts or calls
- 20 to hedge payment, currency, rate, spread or similar exposure, or
- 21 similar agreements, float agreements, forward agreements, insurance
- 22 contract, surety bond, commitment to purchase or sell bonds, purchase
- 23 or sale agreement, or commitments or other contracts or agreements
- and other security agreements approved by the authority.
- d. No resolution adopted by the authority authorizing the issuance
- 26 of bonds or refunding bonds pursuant to P.L. , c. (C.)
- 27 (pending before the Legislature as this bill) shall be adopted or
- 28 otherwise made effective without the approval in writing of the State
- 29 Treasurer. Except as provided by subsection i. of section 4 of
- P.L.1974, c.80 (C.34:1B-4), bonds or refunding bonds may be issued without obtaining the consent of any department, division,
- 32 commission, board, bureau or agency of the State, other than the
- 33 approval as required by this subsection, and without any other
- 34 proceedings or the occurrence of any other conditions or other things
- 35 other than those proceedings, conditions or things which are
- 36 specifically required by P.L., c. (C.) (pending before the
- 37 Legislature as this bill).
- e. Bonds and refunding bonds issued by the authority pursuant to
- 39 P.L., c. (C.) (pending before the Legislature as this bill)
- 40 shall be special and limited obligations of the authority payable from,
- and secured by, such funds and moneys determined by the authority in
- 42 accordance with this section. Neither the members of the authority 43 nor any other person executing the bonds or refunding bonds shall be
- personally liable with respect to payment of interest and principal on
- 45 these bonds or refunding bonds. Bonds or refunding bonds issued
- 46 pursuant to the provisions of P.L. , c. (C.) (pending before

- 1 the Legislature as this bill) shall not be a debt or liability of the State
- 2 or any agency or instrumentality thereof, except as otherwise provided
- 3 by this subsection, either legal, moral or otherwise, and nothing
- 4 contained in P.L. , c. (C.) (pending before the Legislature as
- 5 this bill) shall be construed to authorize the authority to incur any
- 6 indebtedness on behalf of or in any way to obligate the State or any
- 7 political subdivision thereof, and all bonds and refunding bonds issued
- 8 by the authority shall contain a statement to that effect on their face.
- 9 f. The authority is authorized to engage, subject to the approval of
- 10 the State Treasurer and in such manner as the State Treasurer shall
- determine, the services of financial advisors and experts, placement
- agents, underwriters, appraisers, and such other advisors, consultants
- and agents as may be necessary to effectuate the purposes of
- 14 P.L., c. (C.) (pending before the Legislature as this bill).
- g. The proceeds from the sale of the bonds, other than refunding
- 16 bonds, issued pursuant to P.L. , c. (C.) (pending before the
- 17 Legislature as this bill), after payment of any costs related to the
- issuance of such bonds, shall be applied to the purposes set forth in
- 19 section 48 of P.L., c. (C.) (pending before the Legislature
- as this bill).
- 21 h. All bonds or refunding bonds issued by the authority are deemed
- 22 to be issued by a body corporate and politic of the State for an
- 23 essential governmental purpose, and the interest thereon and the
- 24 income derived from all funds, revenues, incomes and other moneys
- 25 received for or to be received by the authority and pledged and
- 26 available to pay or secure the payment on bonds or refunding bonds
- 27 and the interest thereon, shall be exempt from all taxes levied pursuant
- to the provisions of Title 54 of the Revised Statutes or Title 54A of the New Jersey Statutes, except for transfer, inheritance and estate
- the New Jersey Statutes, except for transfer, inheritance and estate taxes levied pursuant to Subtitle 5 of Title 54 of the Revised Statutes.
- i. The State hereby pledges and covenants with the holders of any
- bonds or refunding bonds issued pursuant to the provisions of P.L.
- 33 c. (C.) (pending before the Legislature as this bill), that it will
- 34 not limit or alter the rights or powers vested in the authority by
- 35 P.L., c. (C.) (pending before the Legislature as this bill), nor
- 36 limit or alter the rights or powers of the State Treasurer in any manner
- 37 which would jeopardize the interest of the holders or any trustee of
- 38 such holders, or inhibit or prevent performance or fulfillment by the
- 39 authority or the State Treasurer with respect to the terms of any
- 40 agreement made with the holders of these bonds or refunding bonds or
- 41 agreements made pursuant to subsection e. of this section, except that
- 42 the failure of the Legislature to appropriate moneys for any purpose
- 43 of P.L. , c. (C.) (pending before the Legislature as this bill)
- shall not be deemed a violation of this section.
- j. Notwithstanding any restriction contained in any other law, rule,
- 46 regulation or order to the contrary, the State and all political

subdivisions of this State, their officers, boards, commissioners, departments or other agencies, all banks, bankers, trust companies, savings banks and institutions, building and loan associations, saving and loan associations, investment companies and other persons carrying on a banking or investment business, and all executors, administrators, guardians, trustees and other fiduciaries, and all other persons whatsoever who now are or may hereafter be authorized to invest in bonds or other obligations of the State, may properly and legally invest any sinking funds, moneys or other funds, including capital, belonging to them or within their control, in any bonds or refunding bonds issued by the authority under the provisions of) (pending before the Legislature as this bill); (C. and said bonds and refunding bonds are hereby made securities which may properly and legally be deposited with, and received by any State or municipal officers or agency of the State, for any purpose for which the deposit of bonds or other obligations of the State is now, or may

hereafter be authorized by law.

46. (New section) a. The State Treasurer shall, in each State fiscal year, pay from the General Fund to the authority, in accordance with a contract or contracts between the State Treasurer and the authority, authorized pursuant to section 47 of P.L. , c. (C.) (pending before the Legislature as this bill), an amount equivalent to the amount due to be paid in such State fiscal year to pay the debt service incurred for such State fiscal year on the bonds or refunding bonds of the authority issued pursuant to P.L. , c. (C.) (pending before the Legislature as this bill) and any additional costs authorized by section 45 of P.L. , c. (C.) (pending before the Legislature as this bill); and

b. In addition to such terms and conditions as are agreed upon pursuant to section 47 of P.L. , c. (C.) (pending before the Legislature as this bill), the contract or contracts shall provide that all such payments from the General Fund shall be subject to, and dependent upon, appropriations being made from time to time by the Legislature for these purposes.

47. (New section) The State Treasurer and the authority are authorized to enter into one or more contracts to implement the payment arrangement that is provided for in section 46 of P.L. , c. (C.) (pending before the Legislature as this bill). The contract or contracts shall provide for payment by the State Treasurer of the amounts required to be paid pursuant to section 46 of P.L. , c. (C.) (pending before the Legislature as this bill) and shall set forth the procedure for the transfer of moneys for the purpose of paying such moneys. The contract or contracts shall contain such terms and conditions as are determined by the parties, and shall include, but not

1 be limited to, terms and conditions necessary pursuant to P.L. 2) (pending before the Legislature as this bill); provided, 3 however, that notwithstanding any other provision of any law, rule, 4 regulation or order to the contrary, the authority shall be paid only 5 such funds as shall be determined by the contract or contracts and 6 further provided that the incurrence of any obligation of the State 7 under the contract or contracts, including any payments to be made 8 thereunder from the General Fund, shall be subject to and dependent 9 upon appropriations being made from time to time by the Legislature 10 for the purposes of P.L. (C. , c.) (pending before the 11 Legislature as this bill). 12 13 48. (New section) a. The New Jersey Economic Development

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14 Authority shall establish and maintain a series of special funds as 15 provided in sections 49 through 52 of P.L. , c. (C. before the Legislature as this bill) into which shall be deposited such 16 17 moneys: (1) as shall be paid to the funds by the State Treasurer; (2) as shall be appropriated by the State for the purpose of such funds; (3) 18 19 as shall be deposited into the funds in accordance with section 70 of 20 , c. (C.) (pending before the Legislature as this bill) and 21 (4) any other moneys or funds of the authority which it determines to 22 deposit therein. Moneys in the funds may be invested in such 23 obligations as the authority may approve and interest or other earnings on such investments shall be credited to the funds. 24

b. In addition to the powers of the authority set forth in section 5 of P.L.1974, c.80 (C.34:1B-5) and other powers which may be conferred on the authority or the executive director by P.L.) (pending before the Legislature as this bill), the c. (C. authority, by resolution, shall have the power to: (1) pay all or part of the cost of an eligible project; and (2) make loans, guarantees, equity investments, and grants, or provide other forms of financing for an eligible project.

The purpose of the special funds established pursuant to subsection a. of this section shall be to provide grants and loans of a sufficient scale and visibility to expand and sustain economic activity in the City of Camden, both within the central business district and in order to encourage revitalization of the city's neighborhoods outside of the central business district through the rehabilitation, acquisition, demolition and redevelopment of property within those neighborhoods, the improvement of city-owned water supply and distribution facilities, and, where necessary, the remediation of brownfields sites to foster redevelopment. Grants shall be made available to the City of Camden in order to strengthen the provision of municipal services through capital construction and reconstruction of public buildings and financial assistance necessary to allow for the purchase of equipment considered vital to the sustenance of municipal 46

1 public services, particularly public safety.

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- 49. (New section) The State Economic Recovery Board for the City of Camden shall administer the following funds as provided pursuant to section 41 of P.L. , c. (C.) (pending before the Legislature as this bill):
- 7 a. the "Neighborhood Revitalization Fund," into which shall be 8 deposited the sum of \$27 million from bond proceeds, to be disbursed 9 at the discretion of the executive director and upon the recommendation of the chief operating officer, of which \$10 million 10 11 which shall be used to make grants, matching grants or loans, to 12 support water and sewer improvements not funded by the county, and 13 the remaining \$17 million shall be used to make grants, matching 14 grants or loans to support the removal of litter and clean community 15 activities, the development of tot-lots, community gardens, landscape amenities, small scale demolitions, streetscape improvements, property 16 17 acquisition, and restoration in neighborhoods outside of the central 18 business district;
 - b. the "Neighborhood Redevelopment Fund," into which shall be deposited the sum of \$42 million from bond proceeds, which shall be used to provide grants, matching grants or loans to support neighborhood rehabilitation, land acquisition, brownfields remediation, demolition and redevelopment;
 - c. the "Camden Higher Education Economic Development Fund" established pursuant to section 51 of P.L. , c. (C.) (pending before the Legislature as this bill); and
 - d. the "Camden Regional Health Care Facilities Fund" established pursuant to section 52 of P.L. , c. (C.) (pending before the Legislature as this bill).

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- 50. (New section) The Delaware River Port Authority shall administer the following funds as provided pursuant to section 38 of P.L., c. (C.) (pending before the Legislature as this bill):
 - a. the Interior Gateway Fund, into which shall be deposited the sum of \$23.5 million from bond proceeds, which shall be used to make grants, matching grants or loans, at the discretion of the executive director and upon the recommendation of the chief operating officer, to support streetscape improvements, facade restoration, street signage improvements, street resurfacing, demolition and restoration of commercial structures, property acquisition, and redevelopment projects;
- b. the Camden Brownfields Redevelopment Fund, into which shall be deposited the sum of \$5 million from bond proceeds, which shall be used to provide grants, matching grants or loans to support brownfields remediation in order to foster redevelopment;
- c. the Commercial Corridor Improvement Fund, into which shall

- 1 be deposited the sum of \$5 million from bond proceeds, which shall be
- 2 used to provide grants, matching grants or loans to support
- 3 streetscape improvements, facade restoration, street signage
- 4 improvements, street resurfacing, small scale demolition and
- 5 restoration of commercial structures situated outside of the central
- 6 business district and outside the waterfront area; and
- 7 d. the "Camden Aquarium Initiative Fund," into which shall be
- 8 deposited the sum of \$30 million from bond proceeds to be made
- 9 available for the expansion and upgrade of the aquarium by a private
- 10 developer. Moneys from the fund shall be made available on a
- 11 matching basis, with three dollars of State money to be made available
- 12 for every dollar raised by a private developer. The receipt of funds by
- 13 a private developer shall be subject to those conditions set forth
- 14 pursuant to section 58 of P.L. , c. (C.) (pending before the
- 15 Legislature as this bill).
- Funds paid out of the "Camden Aquarium Initiative Fund" may be
- 17 used for debt retirement; however, any funds used for that purpose
 - shall not be subject to the matching requirement pursuant to this
- 19 subsection.

- 51. (New section) There is created in the New Jersey Economic
- 22 Development Authority the "Camden Higher Education Economic
- 23 Development Fund" which shall be used to provide grants, on a one-
- 24 to-one matching basis, to non-profit educational institutions in order
- 25 to encourage the development of student housing, retail facilities and
- 26 commercial enterprises in the central business district of the City of
- 27 Camden, subject to those conditions set forth in section 58 of
- 28 P.L., c. (C.) (pending before the Legislature as this bill).
- Any facility constructed using bond proceeds shall be located within the central business district of the City of Camden and shall be co-
- the central business district of the city of camacir and shall be c
- 31 located with other university buildings.
- With respect to Rowan University, these funds shall be made
- available on the condition that the university shall offer at least two
- 34 full four- year programs, thereby allowing students to complete an
- 35 entire course of study on the campus housed in the central business
- 36 district. In addition, Rowan University may use these matching funds
- in conjunction with land acquisition moneys received by that university
- 38 from the Delaware River Port Authority.
- 39 The bond proceeds shall be allocated as follows:
- a. the sum of \$11 million shall be made available to Rutgers, the
- 41 State University;
- b. the sum of \$5 million shall be made available to Rowan
- 43 University;
- c. the sum of \$9 million shall be made available to the University
- 45 of Medicine & Dentistry of New Jersey; and
- d. the sum of \$3.5 million shall be made available to Camden

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1 County College.

- 2 Moneys shall be committed within four years of the effective date
- 3 of P.L.) (pending before the Legislature as this , c. (C.
- 4
- 52. (New section) There is created in the New Jersey Economic 5
- 6 Development Authority the "Camden Regional Health Care Facilities
- 7 Fund" into which shall be deposited the sum of \$12.6 million from
- 8 bond proceeds which shall be used to provide grants, on a matching
- 9 basis, to regional health care facilities situated within the City of
- 10 Camden, to allow for facility expansion, including but not limited to,
- 11 facilities for pre-admission testing, occupational health, health-related
- 12 educational facilities such as a school of nursing, emergency room
- 13 facilities and such ancillary facilities as a heliport, subject to those
- 14 conditions set forth in sections 41 and 58 of P.L. , c.
- 15 (pending before the Legislature as this bill). Each health care facility
- shall be required to raise one dollar for every three dollars provided by 16
- 17 the State. The bond proceeds shall be allocated as follows:
 - a. the sum of \$3 million shall be made available to Our Lady of
- 19 Lourdes Medical Center; and
- b. the sum of \$9.6 million shall be made available to Cooper 20
- 21 Hospital/University Medical Center; provided, however, that no funds
- 22 shall be made available to Cooper Hospital/University Medical Center
- 23 for the purpose of establishing or expanding family practice facilities.
- Cooper Hospital/University Medical Center may make available a 24
- 25 portion of these funds to a federally-qualified health center operating
- 26 in the City of Camden.

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- 53. (New section) There is created in the Department of Labor the "Camden Economic Opportunity Fund," into which shall be deposited
- 30 the sum of \$2.5 million, which shall be used, in coordination with the
- 31 job training provisions of the State's school construction program, to
- 32 create employment and entrepreneurial opportunities through the
- completion of the Gateway project, entrepreneurial training, and 33
- 34 grants and loans to small business development in South Camden, and
- loans for housing development. 35

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ARTICLE 6. ECONOMIC DEVELOPMENT

- 38 54. (New section) Notwithstanding the provisions of the "New
- 39 Jersey Urban Enterprise Zones Act," P.L.1983, c.303 (C.52:27H-60
- 40 et seq.), upon the effective date of P.L. , c. (C.
- 41 before the Legislature as this bill), and for the duration of the period
- 42 of rehabilitation and economic recovery, all reduced rate revenues
- 43 collected within the urban enterprise zone in the city of Camden shall
- be deposited into the enterprise zone assistance fund created pursuant 45 to section 29 of P.L.1983, c.303 (C.52:27H-88). Upon the termination
- of the period of rehabilitation and economic recovery, the disposition 46

1 of reduced rate revenues collected within the urban enterprise zone 2 shall be governed by the provisions of general law.

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include only:

- 4 55. (New section) As used in this section and section 56 of 5 (C.) (pending before the Legislature as this bill):
- a. "Business facility" means any factory, mill, plant, refinery, 6 7 warehouse, building, complex of buildings or structural components 8 of buildings, and all machinery, equipment and personal property 9 located within the City of Camden, used in connection with the 10 operation of the business of a corporation that is subject to the tax imposed pursuant to section 5 of P.L.1945, c.162 (C.54:10A-5), and 11 12 all facility preparation and start-up costs of the taxpayer for the 13 business facility which it capitalizes for federal income tax purposes.
 - b. "Business relocation or business expansion property" means improvements to real property and tangible personal property, but only if that improvement or personal property is constructed or purchased and placed in service or use by the taxpayer, for use as a component part of a new or expanded business facility located in the City of Camden.
- 19 20 (1) Business relocation or business expansion property shall
 - (a) improvements to real property placed in service or use as a business facility on or after the operative date of P.L., c. (C. (pending before the Legislature as this bill) by the taxpayer;
 - (b) tangible personal property placed in service or use by the taxpayer on or after the operative date of P.L., c. (C.)(pending before the Legislature as this bill), with respect to which depreciation, or amortization in lieu of depreciation, is allowable in determining the corporation business tax liability of the taxpayer under P.L.1945, c.162, and which has a remaining recovery period of three or more years at the time the property is placed in service or use in the City of Camden; or
- 33 (c) tangible personal property owned and used by the taxpayer at a business location outside the City of Camden which is moved into the City of Camden on or after the effective date of P.L.
-)(pending before the Legislature as this bill), for use as a 36 (C. 37 component part of a new or expanded business facility located in the 38 City of Camden; provided that the property is depreciable or 39 amortizable personal property for income tax purposes, and has a 40 remaining recovery period of three or more years at the time the 41 property is placed in service or use in the City of Camden.
- 42 (2) Property purchased for business relocation or expansion shall 43 not include:
- 44 (a) repair costs, including materials used in the repair, unless for 45 federal income tax purposes, the cost of the repair must be capitalized 46 and not expensed;

(b) airplanes;

- (c) property which is primarily used outside the City of Camden with that use being determined based upon the amount of time the property is actually used both within and without the City of Camden;
- (d) property which is acquired incident to the purchase of the stock or assets of the seller.
- (3) Property shall be deemed to have been purchased prior to a specified date only if:
- 9 (a) the physical construction, reconstruction or erection of the 10 property was begun prior to the specified date, or such property was 11 constructed, reconstructed, erected or acquired pursuant to a written 12 contract as existing and binding on the purchase prior to the specified 13 date; or
 - (b) the machinery or equipment was owned by the taxpayer prior to the specified date, or was acquired by the taxpayer pursuant to a binding purchase contract which was in effect prior to the specified date.
 - c. "Business relocation or expansion" means capital investment in a new or expanded business facility in the City of Camden.
 - d. "Controlled group" means one or more chains of corporations connected through stock ownership with a common parent corporation if stock possessing at least 50% of the voting power of all classes of stock of each of the corporations is owned directly or indirectly by one or more of the corporations; and the common parent owns directly stock possessing at least 50% of the voting power of all classes of stock of at least one of the other corporations.
 - e. "Director" means the Director of the Division of Taxation in the Department of the Treasury.
 - f. "Expanded business facility" means any business facility, other than a new business facility, resulting from acquisition, construction, reconstruction, installation or erection of improvements or additions to existing property if such improvements or additions are purchased on or after the effective date of rehabilitation and economic recovery.
 - g. "Incentive payment" means: the amount of tax owed by a taxpayer for a privilege period, as computed pursuant to section 5 of P.L.1945, c.162 (C.54:10A-5), multiplied by a fraction, the numerator of which is the average value of the taxpayer's business relocation or business expansion property within the City of Camden during the period covered by its report, and the denominator of which is the average value of all the taxpayer's real and tangible personal property wherever situated during such period which result is multiplied by 96 percent; provided, however, that for the purpose of determining average value, the provisions with respect to depreciation as set forth in subparagraph (F) of paragraph (2) of subsection (k) of section 4 of P.L.1945, c.162 (C.54:10A-4) shall be taken into account for arriving at such value; and provided further that incentive payments shall be

- 1 made for a period not to exceed 10 years, commencing on the date of
- 2 a taxpayer's first acquisition of business relocation or business
- 3 expansion property in the City of Camden following the operative date
- 4 of P.L. , c. (C.) (pending before the Legislature as this bill).
- 5 h. "New business facility" means a business facility which:
- 6 (1) is employed by a taxpayer in the conduct of a business which
- 7 is or will be taxable under P.L.1945, c.162 (C.54:10A-1 et seq.). A
- 8 business facility shall not be considered a new business facility in the
- 9 hands of a taxpayer if the taxpayer's only activity with respect to the
- 10 facility is to lease it to another person;
- 11 (2) is purchased by a taxpayer and is placed in service or use on or 12 after the effective date of rehabilitation and economic recovery;
 - (3) was not purchased by a taxpayer from a related person; and
 - (4) was not in service or use during the 90 day period immediately prior to transfer of the title to the facility.
 - i. "Partnership" means a syndicate, group, pool, joint venture or other unincorporated organization through or by means of which any business, financial operation or venture is carried on, and which is not
- 19 a trust or estate, a corporation or a sole proprietorship. The term
- 20 "partner" includes a member in such a syndicate, group, pool, joint
- 21 venture or organization.
- j. "Purchase" means, with respect to the determination of whether
- 23 business relocation or business expansion property was purchased, any
- 24 acquisition of property, including an acquisition pursuant to a lease,
- but only if:

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- 26 (1) the property is not acquired from a person whose relationship
- to the person acquiring it would result in the disallowance of deductions under section 267 or subsection (b) of section 707 of the
- 29 federal Internal Revenue Code of 1986, 26 U.S.C.s.267 or s.707;
- 30 (2) the property is not acquired by one member of a controlled
- 31 group from another member of the same controlled group; and
- 32 (3) the basis of the property for federal income tax purposes, in the 33 hands of the person acquiring it, is not determined:
- a) in whole or in part by reference to the federal adjusted basis of
- 35 such property in the hands of the person from whom it was acquired;
- 36 or
- 37 (b) under subsection (e) of section 1014 of the federal Internal
- 38 Revenue Code of 1986, 26 U.S.C. s.1014.
- 39 k. "Related person" means:
- 40 (1) a corporation, partnership, association or trust controlled by 41 the taxpayer;
- 42 (2) an individual, corporation, partnership, association or trust that 43 is in control of the taxpayer;
- 44 (3) a corporation, partnership, association or trust controlled by an
- 45 individual, corporation, partnership, association or trust that is in
- 46 control of the taxpayer; or

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1 (4) a member of the same controlled group as the taxpayer.

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- 56. (New section) a. There is established in the New Jersey Economic Development Authority in but not of the Department of the Treasury the "Camden Open For Business Incentive Program," the purpose of which is to foster business investment in the City of Camden. Businesses that locate or expand in the City of Camden during the period that the city is under rehabilitation and economic recovery shall be eligible to receive a rebate from the "Corporation Business Tax Act (1945)." P.L.1945, c.162 (C.54:10A-1 et seq.) as
- Business Tax Act (1945)," P.L.1945, c.162 (C.54:10A-1 et seq.) as provided herein.
- 12 b. For each year in which a taxpayer is eligible for a rebate of a 13 portion of the incentive payment, the Director of the Division of 14 Taxation shall certify to the State Treasurer (1) that the taxpayer's 15 corporation business tax return has been filed; (2) that the taxpayer's entire corporation business tax obligation has been satisfied; and (3) 16 17 the amount of the taxpayer's incentive payment entitlement. Upon such certification, the treasurer shall certify to the executive director 18 19 of the New Jersey Economic Development Authority the amount of 20 the taxpayer's incentive payment and, subject to the approval of the 21 Director of the Division of Budget and Accounting, transfer that 22 incentive payment to the fund established with the proceeds of those 23 funds appropriated pursuant to subsection b. of section 71 of P.L., (pending before the Legislature as this bill). 24
- 25 c. The executive director of the New Jersey Economic 26 Development Authority shall rebate to the taxpayer up to 75% of the 27 incentive payment paid by the taxpayer and placed by the treasurer 28 into a fund established using those funds appropriated pursuant to , c. 29 subsection b. of section 71 of P.L. (pending before the 30 Legislature as this bill) if the taxpayer applies for a rebate within two 31 years of deposit of the incentive payment into the fund and establishes 32 to the satisfaction of the executive director of the New Jersey 33 Economic Development Authority that the taxpayer will utilize those 34 monies for business relocation or business expansion property. The cumulative amount of monies distributed to the taxpayer pursuant to 35 this section shall not exceed the amount paid or to be paid by the 36 37 taxpayer for the business relocation or business expansion property. In 38 the event that the taxpayer does not establish its eligibility for a rebate 39 of a portion of the incentive payment within two years of its deposit 40 into the fund, the fund shall retain any remaining amount of the 41 incentive payment.

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57. (New section) a. A taxpayer engaged in the conduct of business within the City of Camden and who is not receiving a benefit under the "New Jersey Urban Enterprise Zones Act," P.L.1983, c.303 (C.52:27H-60 et seq.), may apply to receive a tax credit against the

- 1 amount of tax otherwise imposed under the "Corporation Business
- 2 Tax Act (1945)," P.L. 1945, c. 162 (C. 54:10A-1 et seq.) equal to:
- 3 \$2,500 for each new full-time position at that location in credit year
- 4 one and \$1,250 for each new full-time position at that location in
- 5 credit year two.

- b. (1) The credit pursuant to subsection a. of this section for credit year one shall be allowed for the privilege period in which or with which credit year one ends; the credit pursuant to subsection a. of this section for credit year two shall be allowed for the privilege period in which or with which credit year two ends.
- (2) An unused credit may be carried forward, if necessary, for use in the five privilege periods following the privilege period for which the credit is allowed.
- (3) The order of priority of the application of the credit allowed under this section and any other credits allowed by law shall be as prescribed by the Director of the Division of Taxation. The amount of the credit applied under this section against the tax imposed pursuant to section 5 of P.L.1945, c.162 (C.54:10A-5) for a privilege period, together with any other credits allowed by law, shall not exceed 50% of the tax liability otherwise due and shall not reduce the tax liability to an amount less than the statutory minimum provided in subsection (e) of section 5 of P.L.1945, c.162.
- c. (1) Notwithstanding the provisions of subsection b. of this section to the contrary, the credit allowed for credit year one may be refundable at the close of the privilege period in which or with which credit year two ends, pursuant to the requirements and limitations of this subsection.
- (2) That amount of the credit received for credit year one remaining, if any, after the liabilities for the privilege period in which or with which credit year two ends and for any prior privilege period have been satisfied, multiplied by the sustained effort ratio, shall be an overpayment for the purposes of section R.S.54:49-15 for the privilege period in which or with which credit year two ends; that amount of the credit received for credit year one remaining, if any, that is not an overpayment pursuant to this paragraph may be carried forward pursuant to subsection b. of this section.
- d. The burden of proof shall be on the taxpayer to establish by clear and convincing evidence that the taxpayer is entitled to the credits or refund allowed pursuant to this section. The director shall by regulation establish criteria for the determination of when new or expanded operations have begun at a location. No taxpayer shall be allowed more than a single 24 month continuous period in which credits shall be allowed for activity at a location within the City of Camden pursuant to P.L. , c. (C.) (pending before the Legislature as this bill).
- e. For the purposes of this section:

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- 1 "Credit year one" means the first twelve calendar months following
- 2 initial or expanded operations at a location within the City of Camden
- 3 pursuant to P.L. , c. (C.) (pending before the Legislature as
- 4 this bill).

1 "Credit year two" means the twelve calendar months following 2 credit year one.

3 "Employee of the taxpayer" does not include an individual with an 4 ownership interest in the business, that individual's spouse or 5 dependants, or that individual's ancestors or descendants.

"Full time position" means a position filled by an employee of the taxpayer for at least 140 hours per month on a permanent basis, which does not include employment that is temporary or seasonal.

"New full time position" means a position that did not exist prior to credit year one. New full time positions shall be measured by the increase, from the twelve month period preceding credit year one to the measured credit year, in the average number of full-time positions and full-time position equivalents employed by the taxpayer at the location within the City of Camden pursuant to P.L. , c. (C. (pending before the Legislature as this bill). The hours of employees filling part-time positions shall be aggregated to determine the number of full-time position equivalents.

"Part-time position" means a position filled by an employee of the taxpayer for at least 20 hours per week for at least 3 months during the credit year.

"Sustained effort ratio" means the proportion that the credit year two new full-time positions bears to the credit year one new full-time positions, not to exceed one.

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- 58. (New section) Any entity which is otherwise tax-exempt pursuant to Title 54 of the Revised Statutes and which receives funding pursuant to the "Camden Rehabilitation and Economic Recovery Act," P.L. (C.) (pending before the , c. Legislature as this bill) to finance the purchase of any real property or construction of any improvement which would otherwise be taxexempt shall be subject to the following conditions:
- 32 a. The entity shall pay an annual service charge for a period of 33 20 years following the receipt of funding pursuant thereto, which shall 34 be negotiated by the tax-exempt entity and the City of Camden 35 according to the formula set forth pursuant to section 12 of P.L.1991, 36 c.431 (C.40A:20-12).
 - b. The board shall approve in advance any facility plans or other such documentation produced by the tax-exempt entity which include detailed information concerning the projects proposed to be funded with the matching grants.
- 41 The receipt of matching funds by such an entity pursuant to 42) (pending before the Legislature as this bill) (C. 43 shall be conditioned upon compliance with the provisions of this 44 section, as determined by the board.

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46 59. (New section) a. For the purposes of subsection b. of this section, "residential property" shall include land, a dwelling house or

a condominium unit under the form of real property ownership provided for under the "Condominium Act," P.L.1969, c.257 (C.46:8B-1 et seq.).

b. A taxpayer who shall not previously have occupied property owned by the taxpayer as a principal residence and who, during the taxable year, purchases residential property within the City of Camden for the purpose of occupying the property as the taxpayer's principal residence shall be allowed in that taxable year, and for four taxable years thereafter, a credit not to exceed \$5,000 against the tax otherwise due under N.J.S.54A:1-1 et seq. The credit shall be allowed beginning in any taxable year during the period of rehabilitation and economic recovery.

No taxpayer filing either a single or a joint return shall be eligible for a credit under this section: (1) if, in a prior taxable year, the taxpayer or the taxpayer's spouse, either singly or jointly with each other or with another, shall have owned and occupied as a principal residence any residential property; or (2) if the taxpayer or the taxpayer's spouse has received an annual stipend pursuant to section 18 of P.L. , c. (C.) (pending before the Legislature as this bill).

In the case of a husband and wife who elect to file separate tax returns, each shall, unless otherwise ineligible, be entitled to one-half of the credit allowed.

If a taxpayer who shall have been allowed a credit under the provisions of this section with respect to the purchase of residential property fails to occupy the property as the taxpayer's principal residence within one year after the date of the purchase, or terminates occupation of the property as the taxpayer's principal residence within 10 years after the date of the purchase or the date on which such occupation shall have commenced, whichever is later, the taxpayer shall be liable for tax in an amount equal to the credit previously so allowed.

ARTICLE 6. LABOR RELATIONS AND CONTRACTS

60. (New section) For the purposes of section 3 of P.L.1977, c.85 (C.34:13A-16), when deciding the award in a dispute involving public fire or police departments of the City of Camden during the rehabilitation term, the arbitrator or panel of arbitrators shall, when considering the interests and welfare of the public and the lawful authority of the employer, include in those assessments the fact that the municipality is under rehabilitation pursuant to P.L., c. (C.) (pending before the Legislature as this bill).

61. (New section) During the rehabilitation term, the City of Camden may enter into arrangements with other municipalities, counties, local public authorities, or the State, for the purpose of affording the municipality those benefits which may accrue pursuant

- 1 to any laws providing for contracted provision of goods or services.
- 2 Notwithstanding any other provision of law to the contrary all State
- 3 agencies are authorized to enter into such agreements or arrangements
- 4 with the City of Camden during the rehabilitation term as are necessary
- 5 or useful in furthering the purposes of P.L., c.
- 6 (C.) (pending before the Legislature as this bill).

- 8 62. (New section) All contracts and agreements entered into by
- 9 the City of Camden during the rehabilitation term pursuant to
- 10 P.L., c. (C.) (pending before the Legislature as this bill)
- shall contain provisions stating that the director or chief operating
- officer may, upon 30 days' notice, terminate the contract or agreement
- 13 for any reason without payment of penalty or damages. This section
- shall not apply to collective bargaining agreements.

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ARTICLE 7. MISCELLANEOUS

- 17 63. Section 2 of P.L.1991, c.266 (C.40:14B-23.1) is amended to 18 read as follows:
- 19 2. a. As used in this section:
- 20 "Residential property" means any building or part of a building
- 21 used, to be used or held for use as a home or residence, together with
- 22 the land upon which it is situate. A residential property shall include
- 23 single family dwellings, multifamily dwellings as defined under
- subsection (k) of section 3 of the "Hotel and Multiple Dwelling Law,"
- 25 P.L.1967, c.76 (C.55:13A-1 et seq.), and other rental unit property,
- 26 and individual residences within a horizontal property regime as
- 27 defined pursuant to the "Horizontal Property Act," P.L.1963, c.168
- 28 (C.46:8A-1 et seq.), or a condominium as defined pursuant to the
- 29 "Condominium Act," P.L.1969, c.257 (C.46:8B-1 et seq.), units in a
- 30 cooperative, and units in a mutual housing corporation;
- 31 "Cooperative" means a housing corporation or association which
- 32 entitles the holder of a share or membership interest thereof to possess
- and occupy for dwelling purposes a house, apartment, manufactured
- 34 or mobile home or other unit of housing owned or leased by the
- 35 corporation or association, or to lease or purchase a unit of housing
- 36 constructed or to be constructed by the corporation or association;
- 37 "Mutual housing corporation" means a corporation not-for-profit,
- 38 incorporated under the laws of this State on a mutual or cooperative
- 39 basis within the scope of section 607 of the "National Defense
- 40 Housing Act," Pub. L. 76-849, (42 U.S.C. s. 1521 et seq.), as
- 41 amended, which acquired a National Defense Housing Project
- 42 pursuant to that act;
- "Qualified resident" means a person who owns, rents or occupies
- 44 residential property;

1 "Qualified entity" means a building or facility which is owned and 2 used by:

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- (1) a public or private school, university, college or seminary for either classroom space or administrative office space;
- 5 (2) a church, synagogue or temple for holding religious services, 6 or which is used to house church-, synagogue- or temple- related 7 personnel;
 - (3) a clinic or hospital, including a residential building which is used to house personnel who are employed by the clinic or hospital;
 - (4) a nonprofit organization which operates under the provisions of Title 15A of the New Jersey Statutes, for the purposes for which the organization was created, or for administrative office space; or
 - (5) a business which has less than 10 full-time employees.
- 14 b. A city of the second class with a population of more than 15 [80,000] <u>79,000</u> but less than 88,000 according to the latest federal 16 decennial census, located in a county of the second class with a 17 population of more than 455,000 but less than 510,000 according to 18 the latest federal decennial census, and a county or municipal utilities authority whose operations plant is located within the city's boundaries 19 20 may negotiate a host community benefit for qualified residents and 21 qualified entities within the city. The benefit may be applied against 22 the rate, fee or charge assessed pursuant to section 23 of P.L.1957, 23 c.183 (C.40:14B-23) or the connection fee or tapping fee assessed 24 pursuant to section 21 of P.L.1957, c.183 (C.40:14B-21), or both, at 25 the discretion of the county or municipal utilities authority. The 26 benefit shall be provided as a credit against the individual accounts of 27 the qualified resident or entity, and the county or municipal utilities 28 authority and the city shall negotiate the amount of the benefit. Upon 29 agreement of the parties, the governing body of the city shall adopt an 30 ordinance setting forth the specific requirements under the agreement. 31 In cases in which a qualified resident is not billed directly for the county or municipal utilities authority's services, the city shall, as part 32 33 of the ordinance setting forth the specific requirements of the 34 agreement, establish procedures under which the owner of the 35 appropriate property shall insure that the qualified resident is 36 compensated for the amount of the credit.

37 (cf: P.L.1991, c.266, s.2)

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39 64. (New section) As used in sections 65 through 69 of P.L. 40

(C.) (pending before the Legislature as this bill):

41 "Property" means parcels of land and their improvements on which 42 the municipality holds a tax lien, or which were acquired by the municipality through the property tax foreclosure process, and 43 44 including such parcels that the municipality possesses and for which it acts as a receiver pursuant to section 1 of P.L.1942, c.54 45 46 (C.54:5-53.1).

47 "Qualified municipality" means a municipality that is qualified to

- 1 receive assistance under P.L.1978, c.14 (C.52:27D-178 et seq.), a
- 2 municipality under the supervision of the Local Finance Board
- 3 pursuant to the provisions of the "Local Government Supervision Act
- 4 (1947)," P.L.1947, c.151 (C.52:27BB-1 et seq.), a municipality that
- 5 has issued qualified bonds pursuant to the provisions of the "Municipal
- 6 Qualified Bond Act," P.L.1976, c.38 (C.40A:3-1 et seq.) or a
- 7 municipality identified by the director to be facing serious fiscal
- 8 distress.

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- 65. (New section) Notwithstanding any other provision of law to the contrary, the governing body of a qualified municipality, by resolution, may enter contracts for property tax lien management services with organizations for the purpose of assisting the qualified municipality in managing its property. For the purposes of this section, property tax lien management services shall be comprehensive in nature given the needs of the qualified municipality, and shall include the following activities as necessary for a comprehensive program of property tax lien management:
- a. Developing and administering an asset management and disposition plan for properties owned by the municipality;
- b. Developing and administering activities to encourage and assist property owners in satisfying their obligations and retaining their properties, which shall include, but not be limited to working with lenders and non-profit agencies to develop programs that help residential taxpayers address their credit problems and related service programs;
- c. Educating property owners about financial alternatives in addressing back taxes, including making installment payments pursuant to R.S.54:5-65 et seq.;
- d. Recommending and managing possession and receivership,foreclosure, and property sale activities;
- e. Assembling and marketing properties to potential buyers and developers through public sale of properties to be sold, or by assignment sale of tax liens pursuant to N.J.S.54:5-112 and N.J.S.54:5-113;
- f. Developing a database of information relating to all properties for which the qualified municipality holds a lien, where at the conclusion of the contract, the contents of the database shall be provided to that municipality in an electronic format that can be used by the municipality;
- g. Providing regular reports to the governing body of the qualified municipality and the tax collector on the status of property tax lien management activities and the information obtained through the management process;

- 1 h. Managing property owned by the qualified municipality in 2 preparation for its sale, assignment, or possession; or
- i. Other similar programs and activities as approved by the director.

- 66. (New section) Contracts for property tax lien management services shall include compensation to the contractor based on any combination of the following mechanisms:
- a. A percentage of proceeds earned by the qualified municipality from the outright sale of property or from an assignment sale;
- b. A percentage of the proceeds from installment agreements entered into through the efforts of the contractor;
 - c. A percentage of the proceeds from the management of properties assigned to the contractor as part of possession and receivership, or preparing for a sale or assignment; or
 - d. A fixed amount for general services affecting all parcels whose tax lien is owned by the municipality, which may, at the option of the municipality, be either prorated and charged against such properties as a municipal charge, or be appropriated as if it were subject to the provisions of sections 1 through 5 of P.L.1961, c.22 (C.40A:4-55.1 through 40A:5-55.5).

67. (New section) Contracts for property tax lien management shall be approved by the governing body of the qualified municipality and shall then be submitted to the director for approval. The mayor or other chief executive officer shall not execute the contract until the director approves the contract. If the director neither approves nor returns the contract with recommendations for amendment within 45 days of the director's receipt of the contract, then the contact shall be deemed as approved.

 68. (New section) The municipal tax collector of the qualified municipality shall provide the property tax lien management service contractors with any and all information as the tax collector may have available that is related to tax liens, and shall make available records of the tax collector's office accessible to the contractor as the contractor may require. Nothing P.L. , c. (C.) (pending before the Legislature as this bill) shall supersede the responsibility of the tax collector to collect and record property tax receipts and manage those responsibilities statutorily assigned to the tax collector.

69. (New section) Notwithstanding the provisions of the "Local Public Contracts Law," P.L.1971, c.198 (C.40A:11-1 et seq.) to the contrary, contracts for property tax lien management services shall be considered as a professional service and may be entered into for a period not to exceed three years.

ARTICLE 9. APPROPRIATIONS

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2 (New section) From the proceeds of bonds authorized 3 pursuant to section 45 of P.L. , c. (C.) (pending before the 4 Legislature as this bill), the New Jersey Economic Development 5 Authority shall deposit: a. \$42 million into the "Neighborhood Redevelopment Fund" 6 7 created pursuant to section 49 of P.L. , c. (C. 8 before the Legislature as this bill); 9 b. \$28.5 million into the "Camden Higher Education Economic 10 Development Fund" created pursuant to section 51 of P.L. 11 (C.) (pending before the Legislature as this bill); 12 c. \$12.6 million into the "Camden Regional Health Care Facilities 13 Fund" created pursuant to section 52 of P.L. , c. (C.) 14 (pending before the Legislature as this bill); 15 d. \$27 million into the "Neighborhood Revitalization Fund" created pursuant to section 49 of P.L., c. (C. 16) (pending before the 17 Legislature as this bill); e. \$23.5 million into the "Interior Gateway Project Fund" created 18 pursuant to section 50 of P.L. 19 , c. (C.) (pending before the Legislature as this bill) 20 f. \$30 million into the "Camden Aquarium Initiative Fund" created 21 22 pursuant to section 50 of P.L. , c. (C.) (pending before the 23 Legislature as this bill) 24 g. \$5 million into the "Camden Brownfields Redevelopment Fund" created pursuant to section 50 of P.L. 25 , c. (C.) (pending 26 before the Legislature as this bill); and h. \$5 million into the "Commercial Corridor Improvement Fund" 27 28 created pursuant to section 50 of P.L. , c. (C.) (pending 29 before the Legislature as this bill). 30 Notwithstanding this division of bond funds, up to 20% of the total 31 amount deposited into these funds may be reallocated among these 32 funds and subaccounts thereof, with the approval of the executive 33 director of the authority and the chief operating officer, in order to 34 serve the economic revitalization goals which P.L. 35 (pending before the Legislature as this bill) seeks to promote. 36 37 There is appropriated from the General Fund to the Department of Community Affairs such sums as may be required for 38 rehabilitation aid to be allocated pursuant to subsection c. of section 39 40 , c.) (pending before the Legislature as this (C. 41 bill). 42 b. There is appropriated from the General Fund to the Department 43 of the Treasury such sums as may be required for incentive payments to be allocated pursuant to section 19 of P.L. 44 , c. (C.) 45 (pending before the Legislature as this bill). 46 c. There is appropriated from the General Fund such sums as may 47 be required, not to exceed \$1,500,000, to the Department of

1 Community Affairs, Division of Local Government Services for the 2 costs of: the salaries of the chief operating officer and the staff thereto; any salary differentials incurred in recruiting qualified personnel to 3 4 serve under the chief operating officer; the buyout of retirees who 5 choose the retirement option set forth in section 19 of P.L.) (pending before the Legislature as this bill); and the additional 6 7 SAVER rebate provided under section 20 of P.L. 8) (pending before the Legislature as this bill); all subject to the (C. 9 approval of the Director of the Division of Budget and Accounting in 10 the Department of the Treasury. 11 d. There is appropriated from the General Fund to the Faith-Based 12 Community Development Initiative in the Department of Community 13 Affairs the sum of \$2.5 million to be used by the City of Camden in 14 accordance with program guidelines promulgated by the department 15 and pursuant to P.L. c. (C.)(pending before the Legislature as this bill). 16 e. There is appropriated from the General Fund to the Department 17 of Labor the sum of \$2.5 million to capitalize the "Camden Economic 18 19 Opportunity Fund" created pursuant to section 53 of P.L. c. (C.) (pending before the Legislature as this bill). 20 21 22 72. This act shall take effect immediately. 23 24 **STATEMENT** 25 26 This bill, designated the "Camden Rehabilitation and Economic 27 28 Recovery Act," establishes a comprehensive framework within which 29 the rehabilitation and economic recovery of Camden may occur. 30 Based on the premise that good governance and economic viability 31 are inextricably linked, this bill embraces a multifaceted approach 32 toward encouraging the achievement of economic self-sufficiency on 33 the part of the City of Camden, recognizing that this will not happen 34 without extraordinary measures on the part of the State. 35 Although the Constitution expressly prohibits special legislation, the various measures contained in the bill are conceived as a pilot 36 program, recognizing that the level of resources and State involvement 37 38 preclude the initial use of this approach statewide. It is anticipated 39 that the successful implementation of these measures in Camden will 40 result in the emulation of this approach in other similarly situated 41 municipalities in New Jersey and across the country.

The bill requires the Commissioner of Community Affairs, within 60 days following the bill's enactment and in consultation with the mayor, to undertake a nationwide search in order to recruit a chief operating officer, who shall be qualified by training and experience for the position, according to criteria set forth in the bill. The term of the chief operating officer shall terminate five years following the

- 1 assumption of duties of that person. The chief operating officer may
- 2 either be a State employee in the unclassified service or a contractor,
- 3 so long as there is an identifiable person assigned to the post who
- 4 works full-time in Camden City Hall. Subject to the approval of the
- 5 commissioner, the salary, benefits and costs of the chief operating
- 6 officer shall be fixed by the Director of the Division of Local
- 7 Government Services.
- 8 The period during which the City of Camden is under the direction
- 9 of the chief operating officer is referred to in the bill as the
- 10 rehabilitation term. During the rehabilitation term, all of the functions,
- 11 powers and duties assigned either before or after the bill's enactment
- by any statute, regulation, ordinance, resolution, charter or contract 12
- 13 for municipal operations, municipal organization and reorganization,
- 14 including the hiring and firing of department heads, are reallocated to
- 15 the chief operating officer, who shall exercise those responsibilities in
- 16 consultation with the mayor.
- 17 In certain instances, impasses in decision making may be referred
- 18 to a special arbitrator who is designated in the bill as the assignment
- 19 judge of the vicinage of Camden County. The bill specifically calls
- 20 upon the special arbitrator to resolve impasses which arise with regard
- 21 to council ratification of interim and subsequent department head
- 22 appointments by the chief operating officer, and the override by city
- 23 council of the chief operating officer's veto of an ordinance. In
- 24 addition, the chief operating officer is granted blanket power to refer
- disputes to the special arbitrator for resolution. The bill sets forth 25
- 26 criteria to guide the special arbitrator in making his or her
- 27 determinations.
- 28 Upon the assumption of job responsibilities by the chief financial
- 29 officer, the financial review board created pursuant to section 5 of
- 30 P.L.1999, c.156 (C.52:27D-118.30a) to oversee the finances of the
- 31 City of Camden shall cease to function and the municipality shall cease
- 32 to be under supervision pursuant to Article 4 of P.L.1947, c.151
- 33 (C.52:27BB-54 et seq.). All outstanding debts or obligations
- 34 previously incurred by the City of Camden with any State agency shall
- 35 be assumed by the State. Notwithstanding the termination of
- supervision and of the financial review board, all memorandums of 36 37 understanding entered into by the city as a condition of receiving
- 38 assistance under P.L.1987, c.75 (C.52:27D-118.24 et seq.) that
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- require the city to implement any government, administrative, 40 operational efficiency or oversight measures necessary for the fiscal
- 41 recovery of the municipality as recommended by the director and
- 42 approved by the board shall continue to have full force and effect,
- 43 except for those that place a limitation on the hiring, promotion or
- 44 transfer of personnel.
- 45 The bill establishes a subsidiary of the New Jersey Economic
- 46 Development Authority (EDA) to be known as the State Economic
- 47 Recovery Board for the City of Camden which is to consist of 11

- 1 voting members, including the mayor of the City of Camden, the chief
- 2 operating officer, the State Treasurer, the Commissioner of
- 3 Community Affairs, the chairperson of the EDA, the director of the
- 4 Camden County Board of Chosen Freeholders, a member of the Senate
- 5 and the General Assembly, and three public members. The board is to
- 6 be chaired by the chairperson of the EDA and the voting authority of
- 7 the Camden County Board of Chosen Freeholders shall not become
- 8 effective until an agreement between the city and the county has been
- 9 concluded establishing the financial commitment of the county to the

10 city's redevelopment.

The board is called upon to assist in the preparation of the capital improvement and infrastructure master plan and to marshal resources necessary to assure its implementation.

The board is also charged with the review and approval of the plans of the various entities designated as eligible for funding under the bill as a condition for receiving those funds. Additionally, the board is to serve as a critical link between the city government and those State and nonprofit entities receiving funding under the bill through the bond issue and direct appropriations.

The chief operating officer shall convene a community advisory committee in order to provide an efficient means of eliciting citizen input in the rehabilitation and economic recovery and community development of the City of Camden. This committee would consist of 13 members, to include the mayor, ex officio, three appointees of the Commissioner of Community Affairs, three appointees of the city council and three appointees of the chief operating officer.

At the end of the four years following the commencement of duties by the chief operating officer, the chief operating officer is required to submit a report to the Governor, members of the State Economic Recovery Board for the City of Camden, each member of the Senate and General Assembly, the mayor and each member of the governing body of the City of Camden evaluating progress made in rehabilitating the City of Camden and the status of economic recovery efforts.

The bill requires the preparation of a series of plans to guide the rehabilitation of city government and the upgrade of urban infrastructure in order to facilitate revitalization with emphasis not only on the central business district, but the city's residential neighborhoods.

Upon the assumption of duties of the part of the chief operating officer, the chief operating officer is required to undertake the preparation of a municipal management study which analyzes the current state of all services provided by each municipal department and the service levels provided in similarly situated municipalities. The study shall include police and fire services provided by the municipality and shall include reference to those studies previously completed by the State during the period of supervision.

The study shall also include recommendations for the reorganization

- 1 of municipal government structure, and any training deemed necessary
- 2 for the existing city workforce, including a program of computer and
- 3 technology training. The bill authorizes the relaxation of the residency
- 4 requirement which currently pertains to the city workforce, but
- 5 provides financial incentives to encourage municipal employees to live
- 6 in the City of Camden. The municipal management study shall be used
- 7 as the basis for any recommended changes in municipal organization,
- 8 to be effectuated by amendments to the municipality's administrative
- 9 code and ordinance, including salary ordinances.

Additionally, the bill requires the board, in consultation with the mayor and the chief operating officer, to oversee the preparation of a capital improvement and infrastructure plan for the city, which includes a detailed blueprint for the separation of storm drains from the sewer system throughout the city. The plan is also to include those features of the municipal capital improvement program authorized under existing law, incorporating a time frame for making improvements necessary in the public water system to accommodate proposed redevelopment in the city and surrounding areas.

The bill requires the chief operating officer to undertake a property tax collection audit in order to identify those properties which are in arrears or subject to tax foreclosure. Following completion of the audit, the chief operating officer shall submit the study to the Commissioner of Community Affairs, who shall designate the EDA or the State Economic Recovery Board for the City of Camden to assist in the preparation of a demolition funding plan. The bill calls for the reappropriation of demolition moneys allocated to the city to the Delaware River Port Authority (DRPA) or the EDA and requires the conveyance of certain city properties acquired through tax sale to the DRPA during the period of rehabilitation and economic recovery.

The bill contains a comprehensive and all-embracing series of financial incentives designed to rebuild the city's infrastructure, enhance the quality of life through the funding of amenities such as the aquarium expansion, build upon and promote the resources that are already present in the City of Camden, such as the hospitals and universities, promote business development and expansion through various tax incentives, and encourage people of all incomes to buy houses in the City of Camden by increasing the NJ SAVER rebate for people who do, and allowing an income tax credit for those who make Camden their home.

The bill authorizes the issuance of \$173.6 million in bonds on the part of the New Jersey Economic Development Authority in order to capitalize a series of funds, the bill's principal source of moneys to allow for grants and loans of a sufficient scale and visibility to expand and sustain economic activity in the City of Camden. The fund is to be divided as follows:

(1) the Interior Gateway Fund (\$23.5 million) to be used to make grants, matching grants or loans to support streetscape improvements,

- facade restoration, street resurfacing, demolition, property acquisition
 and redevelopment projects;
- 3 (2) the Neighborhood Revitalization Fund (\$27 million) to be used 4 to make grants, matching grants or loans to support clean community 5 activities, water and sewer improvements, and various neighborhood-6 based activities outside of the central business district;
- 7 (3) the Neighborhood Redevelopment Fund (\$42 million) to be 8 used to provide grants, matching grants or loans to support 9 neighborhood rehabilitation, land acquisition, demolition and 10 redevelopment;

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- (4) the Camden Brownfields Redevelopment Fund (\$5 million) to provide grants, matching grants or loans to support brownfields remediation in order to foster redevelopment;
- (5) the Commercial Corridor Improvement Fund (\$5 million) to provide grants, matching grants or loans to support streetscape improvements, facade restoration, street signage improvements and restoration of commercial structures situated outside the central business district; and
- (6) the Camden Aquarium Initiative Fund (\$30 million) to make funds available, on a matching basis, for the expansion and upgrade of the aquarium, including the retirement of existing debt.
 - The bill supports existing institutions of higher education through the creation of the \$28.5 million "Camden Higher Education Economic Development Fund" to provide matching grants, on a one-to-one matching basis, to non-profit educational institutions in order to encourage the development of student housing, retail facilities and commercial enterprises in the central business district of the City of Camden.
- The bill supports existing health care facilities through the creation of the \$12.6 million "Camden Regional Health Care Facilities Fund" to provide matching grants to regional health care facilities to allow for facility expansion, including but not limited to, facilities for preadmission testing, occupational health and emergency room facilities.
- The bill authorizes the EDA to enter into a management agreement with the Delaware River Port Authority to authorize that entity to assume project management responsibilities under the bill.
- The bill creates within the Department of Labor the \$2.5 million "Camden Economic Opportunity Fund" in order to allow for the creation of a job training program designed specifically to address the unique conditions which pertain within the City of Camden.

A2054 ROBERTS, CRUZ-PEREZ

- 1 The bill also calls for the targeting of \$2.5 million by the
- 2 Department of Community Affairs to the City of Camden as part of its
- 3 existing Faith-Based Community Development Initiative and makes the
- 4 necessary appropriation.
- 5 The bill appropriates the sum of \$1.5 million to the Department of
- 6 Community Affairs to cover the various increased responsibilities
- 7 assigned to that department in implementing this bill.

ASSEMBLY APPROPRIATIONS COMMITTEE

STATEMENT TO

ASSEMBLY COMMITTEE SUBSTITUTE FOR ASSEMBLY, No. 2054

STATE OF NEW JERSEY

DATED: JUNE 17, 2002

The Assembly Appropriations Committee reports favorably an Assembly Committee Substitute for Assembly Bill No. 2054.

The Assembly Committee Substitute for Assembly Bill No. 2054 designated the "Municipal Rehabilitation and Economic Recovery Act," establishes a comprehensive framework within which the rehabilitation and economic recovery of qualified municipalities may occur.

The substitute defines "qualified municipality" to mean a municipality that has been subject to the supervision of a financial review board under the "Special Municipal Aid Act," to the supervision of the Local Finance Board pursuant to the "Local Government Supervision Act (1947)," and which, according to its most recently adopted municipal budget on the substitute's effective date, is dependent upon State aid and other State revenues for not less than 55 percent of its total budget. Currently, the only municipality which falls within this definition is the City of Camden.

The substitute requires the Governor to recruit a chief operating officer, qualified by training and experience, for the qualified municipality. The salary, benefits and costs of the chief operating officer shall be fixed by the Director of the Division of Local Government Services and shall be consistent with the salary and benefits of the executive director of any regional authority or other such entity with jurisdiction in the qualified municipality. The chief operating officer shall serve at the pleasure of the Governor.

During the rehabilitation term, all of the functions, powers and duties assigned either before or after the substitute's enactment by any statute, regulation, ordinance, resolution, charter or contract for municipal operations, municipal organization and reorganization, including the hiring and firing of department heads, are reallocated to the chief operating officer, who shall exercise those responsibilities in consultation with the mayor.

Upon the assumption of job responsibilities by the chief financial officer, the financial review board created to oversee the finances of the qualified municipality shall cease to function and the municipality will no longer be under supervision pursuant to Article 4 of P.L.1947,

c.151 (C.52:27BB-54 et seq.). All outstanding debts or obligations incurred by the qualified municipality or the New Jersey Housing and Mortgage Finance Agency as of 30 days following the substitute's effective date with any subsidiary of that authority with jurisdiction in a qualified municipality, other than those debts or obligations represented by bonds or other negotiable instruments, are forgiven under the terms of the substitute.

The substitute establishes a subsidiary of the New Jersey Economic Development Authority (EDA) to be known as the State Economic Recovery Board for the qualified municipality. The board is to consist of 15 voting members and shall include the mayor of the qualified municipality, a representative of the municipal governing body of the qualified municipality, the chief operating officer, the State Treasurer, the Commissioner of Community Affairs, the chairperson of the EDA, a representative of the regional partnership, the director of the freeholder board of the county in which the qualified municipality is situated, all of whom shall serve ex officio and may select a designee to serve in their stead; one public member to be chosen by the Senate President, one public member to be chosen by the Assembly Speaker, and five public members to be appointed by the Governor, to include one representative of organized labor and one representing the business community. Of the public members appointed by the Governor, at least three shall be municipal residents and terms of public members shall be five years. The Governor is charged with the designation of the board chair.

The board will be called upon to assist in the preparation of the capital improvement and infrastructure master plan, a strategic revitalization plan, and to marshal resources necessary to assure its implementation. The staff of the New Jersey Economic Development Authority is to serve as staff to the board.

The strategic revitalization plan is to be undertaken concurrently with the capital improvement and infrastructure master plan and is to be completed by not later than six months after the first meeting of the board.

The chief operating officer shall convene a community advisory committee in order to provide an efficient means of eliciting citizen input in the rehabilitation and economic recovery and community development of the qualified municipality.

The substitute also establishes a regional partnership to assure regional coordination and cooperation in the revitalization and economic recovery of the qualified municipality. The regional partnership shall consist of the mayor of the qualified municipality and of other municipalities within the county, as provided in the substitute, the county freeholder director, the director of the Office of State Planning, one representative of the New Jersey Regional Coalition, and four public members, of whom two shall be appointed by the Governor, one by the Senate President and one by the Speaker of the General Assembly.

In addition to appointing a representative to the State Economic Recovery Board, the regional partnership is charged with assisting in the formulation of long range strategies to address regional issues, including public safety, economic development, housing, and environmental issues with the goal of improving the quality of life within the region.

The chief operating officer is required to undertake the preparation of a municipal management study which analyzes the current state of all services provided by each municipal department and the service levels provided in similarly situated municipalities.

The study shall include recommendations for the reorganization of municipal government structure.

The substitute requires the chief operating officer to undertake a property tax collection audit in order to identify those properties which are in arrears or subject to tax foreclosure. Following the audit, the chief operating officer shall submit the study to the Commissioner of Community Affairs, who shall designate the EDA or the State Economic Recovery Board to assist in the preparation of a demolition funding plan.

The substitute increases the amount of the NJ SAVER rebate for eligible property taxpayers.

FISCAL IMPACT:

The substitute authorizes the issuance of \$175 million in bonds on the part of the New Jersey Economic Development Authority in order to capitalize a series of funds, the substitute's principal source of moneys to allow for grants and loans of a sufficient scale and visibility to expand and sustain economic activity in the qualified municipality. The fund is to be divided as follows:

- (1) the Residential Neighborhood Improvement Fund, at \$35 million, to be used to make grants, matching grants or loans to support water and sewer improvements not funded by the county, the removal of litter and clean community activities, the development of tot-lots, community gardens, landscape amenities, small scale demolitions, streetscape improvements, property acquisition, and neighborhood restoration outside of the central business district;
- (2) the Demolition and Redevelopment Financing Fund, at \$43 million, to be used to support neighborhood rehabilitation, land acquisition, brownfields remediation, demolition and redevelopment;
- (3) the Downtown Revitalization and Recovery Fund, at \$45.8 million, to support streetscape improvements, street resurfacing, demolition and restoration of commercial structures, property acquisition, redevelopment projects, brownfields remediation in order to foster redevelopment, industrial and port redevelopment, of which \$25 million shall be used to support the development of entertainment and cultural facilities such as aquariums;
- (4) the Higher Education and Regional Health Care Development Fund, at \$46.2 million, to support Rutgers (\$11 million), Rowan

University (\$5.1 million), the University of Medicine & Dentistry of New Jersey (\$9 million), Camden County College (\$3.5 million), Our Lady of Lourdes Medical Center (\$3 million), Cooper Hospital/University Medical Center (\$13.35 million), Virtua Hospital (\$1 million), and Partners in Health (\$250,000).

The substitute creates within the Department of Labor the \$2.5 million "Qualified Municipality Economic Opportunity Fund" in order to allow for the creation of a job training program designed specifically to address the unique conditions which pertain within qualified municipalities.

The substitute creates various incentive programs to benefit qualified municipalities, including a stipend to encourage municipal employees to assume municipal residency, an early buyout incentive for certain municipal employees, and an additional SAVER rebate to certain municipal residents. In addition, the substitute contains various programs to encourage businesses to expand in qualified municipalities.

The substitute assures that not less than the prevailing wage shall be paid to any workers employed in the performance of construction contracts undertaken thereunder.

The substitute establishes a floor in connection with reimbursement from the Health Care Subsidy Fund for certain hospitals situated in qualifying municipalities, to be backed by annual subsidy payments during the period that the municipality is under rehabilitation and economic recovery.

The substitute would impose a moratorium on the acceptance of housing units financed by regional contribution agreements in any qualified municipality during the time that the municipality is under rehabilitation and economic recovery.

Finally, the substitute confers veto power upon the chief operating officer with respect to authority, board and commission minutes analogous to that power reserved for the Governor with respect to State authorities under current law. Similarly, the substitute grants the Governor veto power over board of education minutes in school districts contiguous with qualified municipalities.

STATEMENT TO

ASSEMBLY COMMITTEE SUBSTITUTE FOR ASSEMBLY, No. 2054

with Assembly Floor Amendments (Proposed By Assemblyman ROBERTS)

ADOPTED: JUNE 20, 2002

These amendments make various changes to this committee substitute.

STATEMENT TO

[First Reprint]

ASSEMBLY COMMITTEE SUBSTITUTE FOR ASSEMBLY, No. 2054

with Assembly Floor Amendments (Proposed By Assemblyman ROBERTS)

ADOPTED: JUNE 24, 2002

These amendments restore the authorization for the New Jersey Economic Development Authority to issue \$175 million of contract bonds and add the necessary language to effectuate that authorization. The amendments delete previously added language that would have authorized the issuance of funding anticipation bonds. The amendments also make the appropriate renumbering changes that follow from the change in the financing.

The amendments delete a legislative finding.

[Second Reprint]

ASSEMBLY COMMITTEE SUBSTITUTE FOR ASSEMBLY, No. 2054

STATE OF NEW JERSEY

210th LEGISLATURE

ADOPTED JUNE 17, 2002

Sponsored by:

Assemblyman JOSEPH J. ROBERTS, JR. District 5 (Camden and Gloucester)
Assemblywoman NILSA CRUZ-PEREZ
District 5 (Camden and Gloucester)
Assemblyman GEORGE F. GEIST
District 4 (Camden and Gloucester)

SYNOPSIS

The Municipal Rehabilitation and Economic Recovery Act.

CURRENT VERSION OF TEXT

As amended by the General Assembly on June 24, 2002.



AN ACT encouraging municipal rehabilitation and economic recovery in certain fiscally distressed municipalities, amending various parts of statutory law, creating chapter 27BBB of Title 52 of the Revised Statutes, and making appropriations.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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ARTICLE 1. GENERAL PROVISIONS

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1. (New section) This act shall be known and may be cited as the "Municipal Rehabilitation and Economic Recovery Act."

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- 2. (New section) The Legislature finds and declares that:
- a. There exists in certain municipalities a continuing state of fiscal distress which endures despite the imposition of a series of measures authorized pursuant to law;
- b. Economically impoverished, those municipalities have a history of high crime rates, including arson, that has necessitated the maintenance of large police and fire departments, at enormous taxpayer cost in municipalities without a sound tax base;
- c. The past fifty years have witnessed the depopulation of those municipalities characterized by such problems;
- d. Spending power on the part of residents of these municipalities is severely limited and local businesses thereby suffer from the lack of an indigenous client base so that rebuilding the fortunes of city residents in order to recreate a viable urban economy will require a considerable period of time;
- e. Notwithstanding the prosperity which has been experienced elsewhere throughout New Jersey in recent years, the unemployment rate in these municipalities is substantially higher than that of most other municipalities;
- f. While the rest of New Jersey has enjoyed increased land values, the ratable base in these municipalities has declined steadily during the 1990's, marked by their low equalized value per capita which can be about one-half that of other cities;
- g. Coupled with this economic deprivation, many of these municipalities are characterized by a lack of internal audit controls, accountability and oversight, evidenced by the fact that although real estate taxes comprise over two-thirds of locally generated revenues, many of these municipalities do not rigorously enforce collection and receive but a portion of their levy;

EXPLANATION - Matter enclosed in **bold-faced** brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined \underline{thus} is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

¹ Assembly floor amendments adopted June 20, 2002.

² Assembly floor amendments adopted June 24, 2002.

- h. Although the State has experienced a period of tremendous prosperity and economic growth over the past few years, such municipalities continue to languish without any obvious signs of improvement;
- i. These municipalities have experienced a substantial budget deficit
 for many years which has only been addressed through extraordinary
 payments of State aid;
- j. While State aid dollars which have been directed toward such municipalities have served to address their structural deficits, they have not, and cannot, function as an economic impetus toward the rebuilding of those municipalities;
- 12 k. Because a significant proportion of the population of such 13 municipalities lacks adequate health insurance coverage, causing many 14 to seek basic care in municipal emergency rooms, municipal hospitals 15 are heavily dependent upon state assistance commonly referred to as "charity care" for reimbursement. Such health services are crucial to 16 17 the overall health of the infrastructure and social growth and stability of qualified municipalities. Moreover, the demand for such health 18 19 services has necessitated planning for a major expansion of medical 20 school programs within qualified municipalities;

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- 1. Given the high crime rates in these municipalities, if economic recovery is to be successful, it is vital that municipal residents feel that their basic safety is assured; accordingly, the State will continue to commit to assist such municipalities in maintaining not less than that number of police officers employed by the municipality on the effective date of P.L., c. (C.) (pending before the Legislature as this bill) and in creating working relationships between State agencies, local law enforcement and the community to identify and develop strategies to improve the quality of life and the security of residents in qualified municipalities;
- m. In order to ensure the long-term economic viability of such municipalities, it is critical that the Legislature encourage, to the extent possible, the production of market-rate housing within the municipality so as to expand the local tax base and provide a greater diversity of income levels among municipal inhabitants;
- n. When faced with analogous situations, other states have employed extraordinary measures to provide leadership and oversight for struggling cities and the necessary tools to spur an economic revival within those cities; ¹[and]^{1 2}and²
- o. In light of the dire needs faced by such municipalities and the lack of progress in addressing those needs either governmentally or through private sector initiative, and given the successful interventions on the part of other states in analogous circumstances, it is incumbent upon the State to take exceptional measures, on an interim basis, to rectify certain governance issues faced by such municipalities and to strategically invest those sums of money necessary in order to assure

- the long-term financial viability of these municipalities ²[1; and 1 p. It is the Legislature's understanding in enacting this legislation 2 3 that because good governance and economic viability are inextricably 4 linked, the economic recovery and other reforms anticipated by the 5 <u>legislation</u> will be impossible to achieve without the infusion of at least \$175 million committed to such municipalities under the bill; 6 7 furthermore, in enacting this legislation with the commitment of at 8 least \$175 million to such municipalities, the Legislature and the 9 executive branch will be fulfilling the moral imperative of supporting 10 their promises to the residents of such municipalities with the financial means to ensure that those promises will not become empty promises 11 and that such municipalities will be rescued from the forces of poverty, 12 crime, depopulation and abandonmen¹]². 13 14 3. (New section) As used in this act: 15 "Authority" means the New Jersey Economic Development 16 17 Authority established pursuant to P.L.1974, c.80 (C.34:1B-1 et seq.). "Board" means the State Economic Recovery Board established 18 pursuant to section 36 of P.L. 19 , c. (C.) (pending before the Legislature as this bill). 20
- 20 Legislature as this bill).
 21 "Chief operating officer" means that person appointed pursuant to
 22 P.L., c. (C.) (pending before the Legislature as this bill)
 23 responsible for reorganizing governmental operations of a qualified
 24 municipality in order to assure the delivery of essential municipal
 25 services and the professional administration of that municipal
 26 government.
- "Commissioner" means the Commissioner of Community Affairs.
 "Director" means the Director of the Division of Local Government
 Services in the Department of Community Affairs.
- "Economic recovery term" means the period commencing with the
 expiration of the term of the chief operating officer and terminating
 five years thereafter.
- "In consultation with" means with consideration of the input of, or the advice of, the mayor, governing body, chief operating officer or director, as the case may be, without regard to the form or manner of the consultation.
- "Local Finance Board" means the Local Finance Board of the
 Division of Local Government Services in the Department of
 Community Affairs.
- "Project" means: (1) (a) acquisition, construction, reconstruction, repair, alteration, improvement and extension of any building, structure, facility, including water transmission facilities or other improvement, whether or not in existence or under construction, (b) purchase and installation of equipment and machinery, (c) acquisition and improvement of real estate and the extension or provision of utilities, access roads and other appurtenant facilities; and (2) (a) the

1 acquisition, financing, or refinancing of inventory, raw materials, 2 supplies, work in process, or stock in trade, or (b) the financing, 3 refinancing or consolidation of secured or unsecured debt, borrowings, 4 or obligations, or (c) the provision of financing for any other expense incurred in the ordinary course of business; all of which are to be used 5 6 or occupied by any person in any enterprise promoting employment, 7 either for the manufacturing, processing or assembly of materials or 8 products, or for research or office purposes, including, but not limited 9 to, medical and other professional facilities, or for industrial, 10 recreational, hotel or motel facilities, public utility and warehousing, 11 or for commercial and service purposes, including, but not limited to, 12 retail outlets, retail shopping centers, restaurant and retail food 13 outlets, and any and all other employment promoting enterprises, 14 including, but not limited to, motion picture and television studios and 15 facilities and commercial fishing facilities, commercial facilities for recreational fishermen, fishing vessels, aquaculture facilities and 16 17 marketing facilities for fish and fish products and (d) acquisition of an 18 equity interest in, including capital stock of, any corporation; or any 19 combination of the above, which the authority determines will: (i) tend 20 to maintain or provide gainful employment opportunities within and 21 for the people of the State, or (ii) aid, assist and encourage the 22 economic development or redevelopment of any political subdivision 23 of the State, or (iii) maintain or increase the tax base of the State or of any political subdivision of the State, or (iv) maintain or diversify and 24 25 expand employment promoting enterprises within the State; and (3) 26 the cost of acquisition, construction, reconstruction, repair, alteration, 27 improvement and extension of an energy saving improvement or 28 pollution control project which the authority determines will tend to 29 reduce the consumption in a building devoted to industrial or 30 commercial purposes, or in an office building, of nonrenewable sources of energy or to reduce, abate or prevent environmental 31 32 pollution within the State; and (4) the acquisition, construction, repair, improvement, 33 reconstruction, alteration, extension, 34 development, financing or refinancing of infrastructure and transportation facilities or improvements related to economic 35 36 development and of cultural, recreational and tourism facilities or 37 improvements related to economic development and of capital facilities 38 for primary and secondary schools and of mixed use projects 39 consisting of housing and commercial development; and (5) the 40 establishment, acquisition, construction, rehabilitation, improvement, 41 and ownership of port facilities as defined in section 3 of P.L.1997, 42 c.150 (C.34:1B-146). Project may also include: reimbursement to any 43 person for costs in connection with any project, or the refinancing of 44 any project or portion thereof, if such actions are determined by the 45 authority to be necessary and in the public interest to maintain employment and the tax base of any political subdivision and likely to 46

1 facilitate improvements or the completion of the project; and 2 developing property and any construction, reconstruction, 3 improvement, alteration, equipment or maintenance or repair, or 4 planning and designing in connection therewith. For the purpose of carrying out mixed use projects consisting of both housing and 5 6 commercial development, the authority may enter into agreements with the New Jersey Housing and Mortgage Finance Agency for loan 7 8 guarantees for any such project in accordance with the provisions of 9 P.L.1995, c.359 (C.55:14K-64 et al.), and for that purpose shall 10 allocate to the New Jersey Housing and Mortgage Finance Agency, under such agreements, funding available pursuant to subsection a. of 11

section 4 of P.L.1992, c.16 (C.34:1B-7.13). "Project" shall not

include a school facilities project.

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- 14 "Qualified municipality" means a municipality: (1) that has been 15 subject to the supervision of a financial review board pursuant to the "Special Municipal Aid Act," P.L.1987, c.75 (C.52:27D-118.24 et 16 17 seq.); (2) that has been subject to the supervision of the Local Finance Board pursuant to the "Local Government Supervision Act (1947)," 18 P.L.1947, c.151 (C.52:27BB-1 et seq.); and (3) which, according to 19 20 its most recently adopted municipal budget on the effective date of 21 (C.) (pending before the Legislature as this bill), is 22 dependent upon State aid and other State revenues for not less than 55 23 percent of its total budget.
 - ¹["Regional partnership" or "partnership"] "Regional Impact Council" or "council" means that body established pursuant to section 39 of P.L., c. (C.) (pending before the Legislature as this bill).
- "Rehabilitation term" means that period during which the qualified municipality is under the direction of the chief operating officer appointed pursuant to section 7 of P.L., c. (C.) (pending before the Legislature as this bill).
- "Special arbitrator" means that judge designated by the Chief Justice pursuant to section 5 of P.L., c. (C.) (pending before the Legislature as this bill).
- "State supervision" means supervision pursuant to Article 4 of the "Local Government Supervision Act (1947)," P.L.1947, c.151 (C.52:27BB-54 et seq.).
- 38 "Treasurer" or "State treasurer" means the Treasurer of the State 39 of New Jersey.
- "Under rehabilitation and economic recovery" means that period which coincides with the rehabilitation term and the economic recovery term.

ARTICLE 2. GOVERNANCE

46 4. (New section) Within 30 days of the effective date of P.L.

1 (C.) (pending before the Legislature as this bill), the 2 commissioner shall notify the mayor and each member of the 3 governing body of each qualified municipality that the municipality is 4 subject to the provisions of the "Municipal Rehabilitation and Economic Recovery Act," P.L. 5 , c. (C.) (pending before the 6 Legislature as this bill). In addition, the commissioner shall notify: a. the freeholder director and each member of the board of chosen 7 8 freeholders of each county in which is situated a qualified municipality; 9 b. the Chief Justice of the New Jersey Supreme Court; and 10 c. each member of the Senate and General Assembly.

- 12 5. (New section) Upon receipt of notification by the commissioner pursuant to section 4 of P.L. , c. 13 (C.) (pending before the 14 Legislature as this bill), the Chief Justice may designate a Superior 15 Court judge who sits within the vicinage of the county in which the qualified municipality is situated or a retired judge who, during his or 16 17 her tenure as a judge, served within the vicinage of the county in which the qualified municipality is situated as the special arbitrator as 18 19 prescribed pursuant to P.L. , c. (C.) (pending before the Legislature as this bill) to serve during the rehabilitation term. The 20 21 special arbitrator shall, on an expedited basis, oversee the resolution 22 of any impasse brought before the special arbitrator by the chief 23 operating officer pursuant to sections 9, 11, 13, 16, 22, and 27 of) (pending before the Legislature as this bill) or 24 , c. (C. 25 any other impasse resulting from any action or failure to act on the 26 part of the mayor, the governing body or any other officer or 27 appointee of the municipality. The special arbitrator may adopt those 28 procedures necessary to govern the resolution of an impasse and shall 29 use the following criteria in dispute resolution, as appropriate to the 30 particular circumstances:
- a. The action or failure to act would be adverse to the rehabilitation
 or economic recovery of the municipality;
- b. The action in question or failure to act would represent an
 unsound decision in violation of the fiduciary responsibility of the
 municipal officials;
- 36 c. The action or failure to act would be inconsistent with internal 37 financial controls or would violate prudent standards or practices of 38 municipal administration or would violate or compromise State laws, 39 rules or regulations under which the municipality operates; and
- d. the action or inaction would delay the implementation of P.L., c. (C.) (pending before the Legislature as this bill) or the achievement of the goal of fostering the redevelopment and rehabilitation of qualified municipalities and ensuring the effective delivery of municipal services and professionalization of municipal administration.

6. (New section) a. Upon the appointment of a chief operating 1 2 officer pursuant to section 7 of P.L. , c. (C.) (pending before 3 the Legislature as this bill), a qualified municipality shall be under 4 rehabilitation and economic recovery. This period shall begin with the assumption of job responsibilities by the chief operating officer 5 6 pursuant to this section and terminate five years following the end of the term of the chief operating officer. The period corresponding with 7 8 the term of the chief operating officer shall be referred to hereinafter 9 as the rehabilitation term. The period commencing with the expiration 10 of the term of the chief operating officer and terminating five years thereafter shall be referred to hereinafter as the economic recovery 11 12 term.

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b. During the economic recovery term, the mayor shall exercise those powers delegated to the mayor pursuant to the form of government, the charter and the administrative code of the municipality, and those powers delegated to the mayor under general law. In addition, during the economic recovery term, the mayor shall retain the power to veto the minutes of any independent board or authority, including, but not limited to, the housing authority, parking authority, redevelopment authority, planning board and board of adjustment.

While the municipality is under rehabilitation and economic recovery, the mayor shall retain the power to make those appointments to municipal authorities, boards or commissions, as the case may be, which is otherwise allocated to the mayor pursuant to law.

The mayor may retain staff for the purpose of advising the mayor and aiding in the performance of constituent services.

c. Upon the assumption of job responsibilities by the chief operating officer, the financial review board created pursuant to section 5 of P.L.1999, c.156 (C.52:27D-118.30a) to oversee the finances of the municipality shall cease to function and the municipality shall cease to be under supervision pursuant to Article 4 of P.L.1947, c.151 (C.52:27BB-54 et seq.).

34 All outstanding debts or obligations incurred by the qualified municipality or the New Jersey Housing and Mortgage Finance 35 Agency established pursuant to section 4 of the "New Jersey Housing 36 and Mortgage Finance Agency Law of 1983," P.L.1983, c.530 37 (C.55:14K-4) as of ¹[30] <u>60</u> ¹ days following the effective date of 38) (pending before the Legislature as this bill), 39 P.L. , c. (C. with any subsidiary of that ² [authority] agency² with jurisdiction in a 40 qualified municipality, other than those debts or obligations 41 42 represented by bonds or other negotiable instruments, are forgiven.

represented by bonds or other negotiable instruments, are forgiven.

Notwithstanding the termination of the financial review board and supervision, all memorandums of understanding entered into by the municipality as a condition of receiving assistance under P.L.1987, c.75 (C.52:27D-118.24 et seq.) that require the municipality to

1 implement any government, administrative, operational efficiency or 2 oversight measures necessary for the fiscal recovery of the 3 municipality as recommended by the director and approved by the 4 Local Finance Board shall continue to have full force and effect.

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- 7. (New section) a. Within 30 days following the enactment of 6 7 P.L. , c. (C.) (pending before the Legislature as this bill), the 8 Governor shall appoint the chief operating officer in consultation with 9 the mayor and the governing body. The chief operating officer shall 10 serve at the pleasure of the Governor. The chief operating officer shall be qualified by training and experience for the position and shall have 11 12 at least 10 years of experience in the management or supervision of 13 government activities, three years of which may be substituted by an 14 advanced degree in business, law, or public administration.
 - b. Pending the appointment of a chief operating officer or, in the event of the death, resignation, removal or inability of the chief operating officer to discharge the duties of that office, the functions, powers and duties of the chief operating officer shall devolve upon the director, for the time being, until a chief operating officer is appointed or is able to discharge the duties of that office. In the event that the chief operating officer does not serve out the chief operating officer's term of office for any reason, a successor shall be chosen by the Governor.
 - c. The term of the chief operating officer shall terminate five years following the assumption of duties on the part of the chief operating officer. The chief operating officer may be hired as a State employee in the unclassified service of Title 11A, Civil Service, of the New Jersey Statutes or may be hired under contract, as provided hereunder. Notwithstanding any other provision of law, no person so appointed shall acquire tenure.
 - If the chief operating officer is hired under contract, the person hired shall meet the qualifications set forth herein, and it shall be clear from the contract that the position is full-time and that the job site shall be at the principal offices of the municipality. If, for any reason, a person engaged under contract is unable to fulfill the job responsibilities of chief operating officer, the selection process shall be recommenced in accordance with the provisions of this section.
 - If the chief operating officer is hired under contract, the contract shall be available for public inspection in the office of the municipal clerk.
- d. Subject to the approval of the commissioner, the salary, benefits and costs of the chief operating officer shall be fixed by the board and adjusted from time to time as the board deems appropriate. The salary level and benefits shall be comparable to that of the director of any public authority or agency with jurisdiction in the qualified municipality. The salary, benefits, and costs of the chief operating

officer shall be an expense of the State.

8. (New section) a. At the end of four years following the commencement of duties by the chief operating officer, the chief operating officer shall submit a report to the Governor, each member of the State Economic Recovery Board, each member of the Senate and General Assembly, each member of the county board of freeholders in the county in which the qualified municipality is situated, each member of the regional ¹[partnership] <u>impact council</u>¹, the mayor, and each member of the governing body of the qualified municipality. The report shall evaluate progress made in rehabilitating the qualified municipality and the status of economic recovery efforts. The report shall include an enumeration of any problems or hurdles encountered in rehabilitation and economic recovery and, where applicable, recommendations for any amendments to State law which would promote and encourage rehabilitation and economic recovery. If the chief operating officer anticipates that the rehabilitation term will be insufficient to achieve rehabilitation goals, the chief operating officer shall include in the report a detailed analysis of the causes for the municipality's inability to reestablish local control and an assessment of the amount of time necessary for the continuation of the period of the rehabilitation term.

In addition to the foregoing, the report shall include detailed information as to how those funds appropriated pursuant to P.L., c. (C.) (pending before the Legislature as this bill) are being spent and how those expenditures are serving to promote the economic revitalization of the qualified municipality.

b. Within 30 days of receipt of the report by members of the Legislature, a hearing shall be held by the Senate Community and Urban Affairs Committee and the Assembly Housing and Local Government Committee, or their successors, to provide an opportunity for public comment and discussion.

9. (New section) a. Upon the appointment of the chief operating officer pursuant to subsection a. of section 7 of P.L. , c. (C.) (pending before the Legislature as this bill), all the functions, powers and duties heretofore or hereafter assigned by any statute, regulation, ordinance, resolution, charter or contract for municipal operations, municipal organization and reorganization, development and implementation of workforce training programs, and the hiring and firing of department heads, managers and supervisory employees shall be reallocated to the chief operating officer. The chief operating officer shall exercise those functions, powers and duties in

consultation with the mayor as are hereinafter provided.
b. Except as otherwise provided in P.L., c. (C.) (pending before the Legislature as this bill), the chief operating officer shall

- 1 have the power to perform all acts and do all things consistent with
- 2 law necessary for the proper conduct, maintenance, rehabilitation and
- 3 supervision of the qualified municipality. The chief operating officer
- 4 may propose ordinances, resolutions, rules, policies and guidelines, not
- 5 inconsistent with law, for the proper conduct, maintenance and
- 6 supervision of the municipality.
- Ordinances and resolutions shall be adopted or amended as 7 8 provided by law except that the chief operating officer shall exercise
- 9 the functions, powers and duties of the mayor.
- 10 Failure of the mayor or governing body to act upon or approve any
- 11 proposal introduced by the chief operating officer shall constitute an
- 12 impasse and shall be subject to the dispute resolution procedures set
- 13 forth in section 5 of P.L. , c. (C.) (pending before the
- 14 Legislature as this bill).
- 15 Notwithstanding the provisions of the "Long Term Tax
- Exemption Law," P.L.1991, c.431 (C.40A:20-1 et seq.), the chief 16
- 17 operating officer may negotiate financial agreements and otherwise
- 18 exercise the powers of the governing body pursuant thereto, including
- 19 making available municipal land in order to facilitate a project pursuant
- 20 to section 17 of P.L.1991, c.431 (C.40A:20-17).
- 21 agreements negotiated by the chief operating officer shall be presented
 - to the governing body for the information of the members of the
- 23 governing body.

- 24 d. Notwithstanding any provisions of P.L.2001, c.310 to the
- 25 contrary, the chief operating officer may, in consultation with the
- 26 mayor and governing body, negotiate bond financing pursuant to the
- 27 "Redevelopment Area Bond Financing Law," sections 1 through 10 of P.L.2001, c.310 (C.40A:12A-64 through 73) and revenue allocation 28
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- financing pursuant to the "Revenue Allocation District Financing Act,"
- 30 sections 11 through 41 of P.L.2001, c.310 (C.52:27D-459 through
- 31 489).

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- 32 The functions, powers and duties reallocated to the chief
- 33 operating officer pursuant to this section shall include, but not be
- 34 limited to those powers allocated to the mayor which are found in the
- charter and administrative code of the municipality, Titles 40 and 40A 35
- 36 generally and specifically in the "Local Bond Law," N.J.S.40A:2-1 et
- seq., the "Local Budget Law," N.J.S.40A:4-1 et seq., the "Local Fiscal 37
- 38 Affairs Law," N.J.S.40A:5-1 et seq., the "Local Public Contracts

Law," P.L.1971, c.198 (C.40A:11-1 et seq.), any specific form of

- 40 government law according to which the municipality is governed, and
- 41 such other sections or other laws necessary to the governance and
- 42 administration of a municipality, the control of litigation, and the
- 43 determination of service levels as provided in this section.
- 44 f. During the rehabilitation term, the chief operating officer shall
- 45 exercise the veto power of the mayor with respect to municipal
- ordinances; provided, however, that the chief operating officer may 46

1 delegate the veto power to the mayor. In addition, during the 2 rehabilitation term, the chief operating officer shall have the power to 3 veto the minutes of any independent board or authority, including, but 4 not limited to, the housing authority, parking authority, redevelopment

authority, planning board and board of adjustment.

6 During the rehabilitation term, the chief operating officer may refer 7 any matter involving any action or failure to act to the special 8 arbitrator. 9

g. Subject to the approval of the director, the chief operating officer may appoint a confidential secretary and executive assistant who shall be State employees and serve in the unclassified service of the Civil Service. The salary and benefits of these appointees shall be fixed by the director and adjusted from time to time as the director deems appropriate. The salary, benefits, and costs of these appointees shall be an expense of the State.

These appointees shall serve at the pleasure of the chief operating officer.

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- 10. (New section) The chief operating officer may:
- 20 a. Sue in the municipality's corporate name and submit disputes and 21 controversies to arbitration and determination in the manner provided 22 by law;
 - b. Retain municipal corporation counsel and such other special counsel as the chief operating officer may deem necessary to carry out the functions, powers and duties set forth in P.L. , c. (C. (pending before the Legislature as this bill); and
 - c. Request the State Treasurer to provide no interest loans to the municipality for cash flow purposes.

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11. (New section) Within 30 days of the assumption of job responsibilities on the part of the chief operating officer, the chief operating officer shall, in consultation with the mayor, recommend the interim appointment of department heads and submit the list of nominees to the governing body for confirmation. The department heads shall include a business administrator, or functional equivalent thereof, who shall not be the chief operating officer. The governing body may only reject a candidate by a 2/3 vote of the fully authorized membership of the governing body. In the event of an impasse in the appointment process, the matter shall be decided by the special arbitrator, whose decision shall not be subject to appeal. In making a determination pursuant to this subsection, the special arbitrator shall uphold the appointment recommended by the chief operating officer if, by any objective measure, the person under consideration for that position is qualified by reason of experience, education or training.

These interim appointees shall fulfill those responsibilities delegated to them by the chief operating officer pending the completion of the

municipal management study by the chief operating officer pursuant to section 12 of P.L., c. (C.) (pending before the Legislature as this bill).

- 12. (New section) a. Within 30 days following the submission of interim department head appointments to the governing body, the chief operating officer, in consultation with the mayor, shall undertake the preparation of a municipal management study which analyzes the current state of all services provided by each municipal department and the service levels provided in similarly situated municipalities and shall call upon experts or State government officials, as necessary, in order to identify the options available to achieve appropriate levels of service. The study shall include police and fire services provided by the municipality, as well as planning, zoning, code enforcement, permitting and any other municipal permitting.
- b. The study shall include reference to those studies previously completed by the State during the period of supervision or the operation of the financial review board and any other relevant studies.
- c. The study shall be completed no later than nine months following the appointment of the interim department heads.
- d. The study shall include a review of the municipal organizational plan, the management structure of each department, and the specific personnel needs within each department and unit therein necessary to achieve the levels of service identified in the study as appropriate for the qualified municipality.

With regard to public safety services, the study shall analyze the current state of services provided in light of such performance measures as calls per officer and call response time and make recommendations for current and future staffing levels in order to realize appropriate levels of service.

With respect to other municipal services, the study shall address turnaround time on the processing, review, and approval of applications, permits, grants, loans or other application-driven interactions on the part of private individuals with the municipality and make recommendations for improvement, including considerations of future staffing levels and the logistical support necessary in order to assure more timely processing of such requests.

In addition, the study shall include an assessment of the current state of computerization of municipal operations, the extent to which technology and mechanization are used to increase the efficiency of municipal operations, and, in particular, the extent to which geographic information systems are used to assist in municipal resource allocation, and recommendations for ways in which those operations may be made more efficient and accessible to the public through the use of computers and technological innovation, including the use of geographic information systems.

- e. Following from this review, the study shall include any recommendations for the reorganization of municipal government structure considered necessary in order to achieve the more efficient, orderly, cost-effective and professional delivery of municipal services.
- In addition, the study shall include an analysis and recommendations concerning appropriate pay scales for department heads in order to assist the chief operating officer in recruiting persons with the training and experience necessary to effectuate their job responsibilities.
- f. Notwithstanding any other law, rule or regulation to the contrary, the municipal management study shall include an evaluation of the qualification levels of departmental employees in light of their assigned tasks and an identification of training opportunities to assist those employees in better performing their assigned duties, including a program of computer and technology training. The chief operating officer may call upon the Commissioner of Personnel or other appropriate State government appointees or officers in order to perform this evaluation and provide appropriate training.
- g. Upon completion, the study shall be distributed to the mayor, each member of the governing body ¹[and], every member of the Senate and General Assembly, and ¹ the Commissioner of Community Affairs. In addition, the study shall be available for public inspection.
- h. Following from the municipal management study, the chief operating officer shall prepare the necessary amendments to the municipality's administrative code and ordinance, including salary ordinances, which follow from the recommendations in the study. These ordinances and amendments should be included as an appendix to the municipal management study.
- The mayor and the governing body shall be kept apprised of the progress of the municipal management study and shall cooperate with the chief operating officer and provide that information and documentation necessary to assure the expeditious completion of the study.

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- 13. (New section) a. Upon the completion of the municipal management study by the chief operating officer, the chief operating officer shall make available for public inspection a copy of the study in the office of the municipal clerk and each branch of the public library within the municipality.
- b. The chief operating officer shall cause notice to be published in a newspaper circulating within the municipality that the study is available for public inspection, not less than 14 days before the meeting of the governing body at which the study is to be voted on.
- c. The municipal management study shall become the official operating plan for the municipality unless the governing body rejects the study by a 2/3 vote of the fully authorized membership of the governing body within 30 days following the publication of notice

1 pursuant to subsection b. of this section.

In the event that the governing body rejects the study, the rejection shall be accompanied by a statement specifically outlining the basis for the rejection of each element or component of the study along with an alternative proposal or proposals which accomplish the same objectives.

If the chief operating officer does not approve those alternatives proposed by the governing body, any disputed item shall be considered an impasse and subject to the dispute resolution process set forth in section 5 of P.L. , c. (C.) (pending before the Legislature as this bill).

If the governing body has not acted within 30 days following the publication of notice pursuant to subsection b. of this section, the study shall be considered adopted.

- d. Upon the adoption of the municipal management study, the chief operating officer, in consultation with the director, shall establish a salary scale for each department head. To the extent that the established salaries exceed those paid by the municipality at the commencement of the rehabilitation term, the State shall absorb the increased expense for salaries and benefits during the rehabilitation term, and for two years thereafter, subject to appropriation.
- e. Once the chief operating officer has established the salary scale and the municipal management study has been adopted, the chief operating officer shall cause to be prepared proposed ordinances effectuating the salary scales and those amendments to the administrative code necessary to implement the municipal management study.

14. (New section) For the purposes of Title 11A, Civil Service, of the New Jersey Statutes, the chief operating officer shall act as the appointing authority.

The Commissioner of Personnel, in conjunction with the chief operating officer, shall design a remedial Human Resource Plan for the qualified municipality which best supports the efficient and effective delivery of services to the residents of the municipality. This plan may include, but need not be limited to, such measures as delegation of specified personnel functions, pilot programs, and streamlined appointment processes and shall remain in place during the rehabilitation term.

The Commissioner of Personnel may approve such additional changes in the staffing and organization structure as are needed to support the rehabilitation and economic recovery of the qualified municipality pursuant to P.L. , c. (C.) (pending before the Legislature as this bill).

15. (New section) a. Notwithstanding any other provision of law

1 or contract, the chief operating officer may abolish positions in the 2 municipality not under the direct supervision of the municipal 3 governing body at any time. All of the functions, powers and duties 4 of such abolished positions shall be exercised by the chief operating officer or those persons whom the chief operating officer designates 5 6 to exercise them during the rehabilitation term. The affected 7 individuals shall be given 60 days' notice of termination or pay for the 8 same period. The notice or payment shall be in lieu of any other claim 9 or recourse against the municipality based on law or contract or term 10 of office.

b. Notwithstanding any law, rule or regulation to the contrary, no individual whose position is abolished by operation of this section shall be entitled to assert a claim to any position or to placement upon a preferred eligibility list for any position to which the individual may be entitled by virtue of tenure or seniority within the municipality. Nothing herein shall preclude an individual from asserting upon separation from service any legal contractual right to health care coverage, annuities, accrued vacation days, accrued sick leave, insurance and approved tuition costs. No individual whose position is abolished by operation of this subsection shall retain any right to tenure or seniority in the positions abolished herein.

c. Notwithstanding any provision of P.L.1992, c.43 (C.34:15D-1 et seq.) to the contrary, the Department of Labor shall, if requested by an employee, provide a training grant under the "Job Training Partnership Act," Pub. L. 97-300 (29 U.S.C. s.1501 et seq), to each person who applies pursuant to this section for a training grant to pay for employment and training services as provided pursuant to section 6 of P.L.1992, c.43 (C.34:15D-6).

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16. (New section) a. Following the completion of the municipal management study, the chief operating officer shall, in consultation with the mayor, recommend the appointment of department heads and division heads, as the case may be, and submit the list of nominees to the governing body for approval. Any recommendations provided by the chief operating officer pursuant to this subsection shall be made in consultation with the mayor. Any person who has served as an interim department head pursuant to section 11 of P.L., c. (pending before the Legislature as this bill) shall be eligible for appointment pursuant to this section. The governing body may only reject a candidate by a 2/3 vote of the fully authorized membership of the governing body. In the event of an impasse in the appointment process, the matter shall be decided by the special arbitrator, whose decision shall not be subject to appeal. In making a determination pursuant to this subsection, the special arbitrator shall uphold the appointment recommended by the chief operating officer if, by any objective measure, the person under consideration for that position is

1 the most qualified by reason of experience, education or training.

Appointment as a department head or division head, as the case may be, shall be for a period of time coinciding with the term of the chief operating officer and an additional two years thereafter; however, department heads and division heads may be removed for cause by the Local Finance Board following a hearing before the board.

b. Any person who has served as an employee in a position with tenure rights during the rehabilitation term who is reappointed by the mayor, with the advice and consent of the governing body, as appropriate, following the termination of the rehabilitation term shall receive credit for the years served during the period of rehabilitation for the purposes of establishing eligibility for tenure, so long as the position otherwise qualifies for tenure under general law.

17. (New section) Upon the adoption of the municipal management study, the chief operating officer, working in conjunction with the Commissioner of Personnel and in consultation with the mayor, shall, within 60 days, transfer, assign or reclassify, as the case may be, those positions recommended for such action in the study.

Any residency requirement established pursuant to municipal ordinance shall be waived for those positions which are at the supervisory, management level or above and which are in the unclassified service of Title 11A, Civil Service, of the New Jersey Statutes.

18. (New section) Any person hired in a position for which the residency requirement has been waived or as a police officer or firefighter after the adoption of the municipal management study, and who purchases a home in the qualified municipality and occupies that home as a principal residence shall, subject to appropriation, receive an annual stipend of 10 percent of the person's base salary upon proper claim made therefor each year to the Department of Community Affairs, so long as the claim is made during the rehabilitation term, subject to appropriation. The department shall pay the stipend upon satisfactory proof by the applicant that the dwelling for which the stipend is being paid continues to be occupied as a principal residence by the applicant. An employee may receive this stipend for a period of five years; however, the requirement that the dwelling be occupied as a principal residence shall extend to the period of rehabilitation and economic recovery. Any person who does not continue to occupy the residence for which that person receives the stipend for the entirety of the period of rehabilitation and economic recovery shall be required to reimburse the State for the entire amount of the stipend received.

A municipal tax lien shall attach on the property for which the stipend is being paid, at the time the annual stipend is paid by the State in the amount of stipend received by the applicant. The lien shall have

1 the same status and shall be given the same effect as municipal liens

- 2 established under R.S.54:5-9. The lien shall remain on the property
- 3 until the expiration of the period of rehabilitation and economic
- 4 recovery, or until the entire amount of the stipend paid to the applicant
- 5 has been reimbursed back to the State, should the applicant not
- 6 continue to occupy the residence for the entire period of rehabilitation
- 7 and economic recovery. The amount of the stipend to be reimbursed
- 8 to the State shall also be a personal debt of the applicant, and both the
- 9 lien and the debt shall be recoverable in the name of the State by

10 means of any remedy available at law.

The chief operating officer shall each year compile a list of those employees eligible to receive the stipend, which shall be used by the department to verify eligibility. An employee who receives the stipend shall be ineligible to receive the property tax credit authorized pursuant to section 56 of P.L. , c. (C.) (pending before the Legislature as this bill).

The commissioner shall annually submit a list to the State Treasurer of those persons who receive the stipend.

19. (New section) Notwithstanding the provisions of any other law, rule or regulation to the contrary, an employee of a qualified municipality who is a member of the Public Employees' Retirement System and is otherwise eligible for retirement may, upon the recommendation of the chief operating officer with the approval of the director, receive an incentive payment for the termination of the employee's employment with the municipality.

As used in this section, "incentive payment" shall mean a lump sum payment of 20 percent of the employee's annual base salary, exclusive of overtime.

An employee shall only be eligible for an incentive payment pursuant to this section if that person applies for this termination benefit within 60 days of the appointment of the chief operating officer. Payment shall be made not sooner than upon the receipt of the first pension check by the municipal employee.

This election to retire on the part of the municipal employee shall be communicated by the member to the retirement system pursuant to Title 43 of the Revised Statutes; however, once the employee has elected to retire, that decision shall be final.

20. (New section) A resident of a qualified municipality who has paid property taxes for the tax year on a homestead that is owned as such and who is eligible to receive an NJ SAVER rebate pursuant to P.L.1999, c.63 (C.54:4-8.58a et al.) shall, subject to appropriation, receive an NJ SAVER rebate in an amount equal to 150% of the amount otherwise owed that resident pursuant to section 4 of P.L.1999, c.63 (C.54:4-8.58b) during the time that the municipality is

under rehabilitation and economic recovery.

- 21. (New section) a. The chief operating officer shall conduct monthly meetings with the mayor, department heads and the executive directors of any independent boards or authorities created by the municipality or which otherwise operate in the name of the municipality. Meetings may be held more frequently, as necessary, at the call of the chief operating officer.
- b. During the rehabilitation term, the chief operating officer may veto the minutes of any independent board or authority, including, but not limited to, the housing authority, parking authority, redevelopment authority, planning board and board of adjustment. The mayor shall retain this power during the economic recovery term.
- c. A true copy of the minutes of every meeting of any independent board or authority, including, but not limited to, the housing authority, parking authority, redevelopment authority, planning board and board of adjustment, shall be prepared and forthwith delivered to the chief operating officer or mayor, as the case may be. No action taken at any such meeting shall have force or effect until 10 days, exclusive of Saturdays, Sundays and public holidays, after the copy of the minutes shall have been so delivered. If, in that 10-day period, the chief operating officer or mayor returns the copy of the minutes with a veto of any action taken by the board or authority at the meeting, that action shall be null and void and of no force and effect. Following the completion of the 10-day period, those actions not vetoed shall be considered approved.
- d. To ensure the expeditious consideration of any decision by the planning board and zoning board of adjustment or any other independent board or authority on the part of the chief operating officer or mayor, as appropriate, the secretary of each board or authority shall forward a copy of each resolution adopted by each board or authority within five business days following the adoption thereof. For the purposes of the exercise of the veto power by the chief operating officer or mayor pursuant to subsection c. of this section, the 10-day period shall commence upon the receipt, by the chief operating officer or mayor, as appropriate, of those resolutions.

- 22. (New section) a. Any applicable period for review or appeal in connection with any application acted upon by either the planning board or zoning board, as the case may be, as provided for under the "Municipal Land Use Law," P.L.1975, c.291 (C.40:55D-1 et seq.), shall be extended to incorporate that amount of time taken by the chief operating officer in reviewing the minutes pursuant to subsection c. of section 21 of P.L. , c. (C.) (pending before the Legislature as this bill).
- b. In the event that the veto of the chief operating officer reverses

an approval that has been granted by the planning board or board of adjustment, as the case may be, or allows an application that has otherwise been denied by either board, the chief operating officer shall direct the secretary of the planning board or board of adjustment, as the case may be, to notify the applicant, by certified mail, at the same time that the secretary receives the copy of the minutes with the veto from the chief operating officer pursuant to subsection c. of section 21 of P.L., c.) (pending before the Legislature as this bill). (C.

23. (New section) a. Within three business days following each meeting of the governing body, a copy of each ordinance and resolution which has been adopted by the governing body shall be forwarded to the chief operating officer or mayor, as the case may be, who shall have 10 days from the receipt thereof to veto the ordinance or resolution, as the case may be. Any veto action by the chief operating officer or mayor shall be submitted to the governing body within 10 days of the veto. Within five business days thereafter, the governing body may override the veto by a two-thirds vote of the fully authorized membership thereof.

If, in the opinion of the chief operating officer, the action is contrary to the rehabilitation of economic recovery goals which justified the rehabilitation declaration, the chief operating officer can submit the action to the special arbitrator, who shall allow the action only upon a finding that the action is consistent with the rehabilitation and economic recovery of the qualified municipality. The decision of the special arbitrator shall not be subject to appeal.

b. The chief operating officer shall have full access to all municipal records and to municipal information from all officials and employees of the municipality. If the chief operating officer believes that an official or employee of the municipality is not answering the questions of the chief operating officer accurately or completely or is not furnishing information requested by the chief operating officer, the chief operating officer may notify the official or employee in writing to furnish answers to questions or to furnish documents or records, or both. If the official or employee refuses, the chief operating officer may seek a subpoena in the Superior Court, in a summary manner, to compel testimony and furnish records and documents.

24. (New section) The governing body, in conjunction with the Eagleton Institute of Politics and the Rand Institute at Rutgers, The State University, shall hire a non-partisan, professional staff to assist the governing body in the execution of its governmental functions and shall provide the staff with the computer hardware and software necessary to perform their assigned tasks. Computer equipment shall be provided at State expense. The staff members shall possess expertise in areas of municipal government operation, including but

1 not limited to, municipal law, planning, social services, public health,

- 2 public finance and public works administration. Candidates for
- 3 appointment shall possess a college degree which is relevant to the
- 4 position which may include, but not be limited to, business, law and
- 5 public administration. Although a candidate may possess a law
- 6 degree, staff members shall serve as subject matter experts to the
- 7 governing body and shall not serve as legal counsel.
- 8 The Eagleton Institute and the Rand Institute shall also provide
- 9 comprehensive training for members of the governing body and the
- 10 non-partisan, professional staff to better enable them to discharge their
- 11 representative functions in the public interest. The State shall
- 12 adequately compensate the Eagleton Institute and the Rand Institute
- 13 for their services, subject to appropriation.

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- 15 25. (New section) Unless otherwise provided pursuant to
- 16 P.L., c. (C.) (pending before the Legislature as this bill), the
- 17 governing body shall retain all functions, powers and duties prescribed
- 18 to it pursuant to the charter and administrative code of the
- municipality, Titles 40 and 40A generally and specifically in the "Local"
- 20 Bond Law," N.J.S.40A:2-1 et seq., the "Local Budget Law,"
- 21 N.J.S.40A:4-1 et seq., the "Local Fiscal Affairs Law," N.J.S.40A:5-1
- 22 et seq., the "Local Public Contracts Law," P.L.1971, c.198
- 23 (C.40A:11-1 et seq.), the "New Jersey Water Supply Public-Private
- 24 Contracting Act," P.L.1995, c.101 (C.58:26-19 et seq.), any specific
- 25 form of government law according to which the municipality is
- 26 governed, and such other sections or other laws which govern
- 27 municipal operation or administration.
- The governing body shall set the schedule and agenda for meetings
- 29 of the governing body, which shall be duly advertised pursuant to the
- 30 "Open Public Meetings Act," P.L.1975, c.231 (C.10:4-6 et seq.).
- 31 Meetings shall be presided over by the president of the governing
- 32 body.

- 34 26. (New section) a. The director may provide for oversight or
- 35 audit of the activities of each qualified municipality and report the
- 36 findings to the Local Finance Board and the chief operating officer.
- 37 The cost of providing oversight and audit functions shall be borne by
- 38 the State. The power to negotiate collective bargaining agreements
- 39 pursuant to section 20 of P.L.1981, c.211 (C.52:27BB-66.1) shall be
- 40 vested in the chief operating officer. Collective bargaining agreements
- 41 entered into by the municipality prior to the commencement of the
- 42 rehabilitation term shall remain in force as provided in those
- 43 agreements, except when otherwise expressly provided in P.L., c.
- 44 (C.) (pending before the Legislature as this bill).
- b. The director may make grants to a municipality under
- 46 rehabilitation, using such funds as may be available to the director, for

1 the purposes of conducting studies or engaging consultants as may be

- 2 authorized by P.L., c. (C.) (pending before the Legislature as
- 3 this bill) to assist in rehabilitation, or those that the director and the
- 4 chief operating officer or mayor, as appropriate, determine are
- 5 necessary to the rehabilitation of the municipality. Grants may be
- 6 made subject to conditions deemed necessary by the director.

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- 27. (New section) a. During the rehabilitation term, the chief operating officer shall not increase the municipal portion of the general tax rate over the rate established for the year during which the rehabilitation took effect.
- 12 b. The chief operating officer shall, in consultation with the mayor, 13 annually prepare a budget pursuant to the provisions of the "Local
- 14 Budget Law," N.J.S.40A:4-1 et seq. This budget shall conform in all
- 15 respects with the requirements of the "Local Budget Law,"
- N.J.S.40A:4-1 et seq. and shall be subject to the limitations on 16
- 17 spending by municipalities set forth in P.L.1976, c.68 (C.40A:4-45.1
- et seq.). The Local Finance Board may grant exceptions to the 18
- 19 spending limitations set forth in P.L.1976, c.68 (C.40A:4-45.1 et seq.)
- 20 upon application by the chief operating officer, if the Local Finance
- 21 Board finds such exceptions to be necessary for the rehabilitation of
- 22 the municipality.
- 23 c. Upon the preparation of the budget, the chief operating officer,
- in consultation with the mayor, shall fix: a date, place and time for the 24
- 25 holding of a public hearing upon the budget; the amounts of money
- 26 necessary to be appropriated for the use of the municipality for the
- 27 ensuing year; and the various items and purposes for which the same
- 28 are to be appropriated. The hearing shall be held in accordance with
- 29 the provisions of the "Local Budget Law," N.J.S.40A:4-1 et seq.;
- 30 however, the hearing shall be held at least 28 days after the date on
- 31 which the budget is advertised. Notice of hearing, contents of the
- 32 notice and the format and purpose of the hearing shall be as provided in that law. As part of the budget request, the chief operating officer
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- 34 may include provision for anticipation of rehabilitation aid if other
- revenues are insufficient to meet the revenues needed to offset total 35
- 36 appropriations.

- 37 d. Following the hearing or hearings on the budget, the governing
- 38 body shall vote upon the proposed budget. Failure to adopt the
- 39 budget shall be communicated to the chief operating officer along with
- 40 the reasons for each line item that is rejected. If the chief operating
- officer does not approve those alternatives proposed by the governing
- 42 body, any disputed line item shall be considered an impasse and subject
- 43 to the dispute resolution process set forth in section 5 of P.L. , c.
- 44 (C.) (pending before the Legislature as this bill).
- 45 e. If the budget proposed by the chief operating officer includes a
- provision for rehabilitation aid, the chief operating officer shall apply 46

to the director for approval of the amount and shall supply the director with documentation justifying the need. The director shall then recommend an amount to the State Treasurer. The treasurer, after consideration of the recommendation, shall determine the amount of the rehabilitation aid to be requested.

f. During the period that the municipality is under rehabilitation and economic recovery, the commissioner shall ensure that those appropriations in the municipal budget ¹[or departmental budget, as the case may be,]¹ necessary for the ¹[rehabilitation and economic recovery of the qualified municipality either appropriated pursuant to the "Municipal Rehabilitation and Economic Recovery Act," P.L.) (pending before the Legislature as this bill) anticipated by the programs established pursuant thereto, or otherwise necessary to assure the municipality's rehabilitation and revitalization, are fully funded and continued during the entire period of rehabilitation and economic recovery improvement of internal audit mechanisms and controls are present on an annual basis¹.

28. (New section) During the rehabilitation term, all ordinances authorizing the issuance of debt shall be subject to approval of the Local Finance Board. Provisions of the "Local Bond Law," N.J.S.40A:2-1 et seq., with regard to the introduction of bond ordinances shall be followed, and approval of the chief operating officer shall serve as approval of the bond ordinance for publication. After a public hearing held by the governing body and approval of a bond ordinance by the chief operating officer, the chief operating officer shall apply to the Local Finance Board for approval of the bond ordinance. No bond ordinance shall take effect without the approval of the Local Finance Board. Amendments to existing bond ordinances that do not increase the amount of bonded indebtedness may be approved by the chief operating officer without the approval of the Local Finance Board.

29. (New section) The chief operating officer shall biannually provide to the Local Finance Board a report on the progress of each qualified municipality toward achieving municipal rehabilitation and economic recovery. The director shall formally report annually to the Local Finance Board, the commissioner, the Attorney General, the treasurer, the Governor, each member of the governing body of each qualified municipality, including the mayor, each member of the county board of freeholders in the county in which the qualified municipality is situated, each member of the regional ¹[partnership] impact council¹, and each member of the Legislature on the municipality's progress towards achieving these goals. The reports may also include recommendations to the Legislature by the chief operating officer for specific changes to the law that the chief operating officer believes

would facilitate the goal of rehabilitating the qualified municipality.

30. (New section) The mayor of each qualified municipality and the chief operating officer shall establish a community advisory committee in order to provide an efficient means of eliciting citizen input in the rehabilitation and economic recovery and community development of that municipality, which shall exist while the qualified municipality is under rehabilitation and economic recovery. The community advisory committee shall consist of 13 members as follows: three to be appointed by the Commissioner of Community Affairs; three by the governing body; and three by the chief operating officer. The mayor shall serve as an ex officio member of the committee and shall appoint an additional three members. Members shall serve for

The mayor shall serve as an ex officio member of the committee and shall appoint an additional three members. Members shall serve for a term of five years.

Membership of the committee shall include representatives of the

Membership of the committee shall include representatives of the municipality's neighborhood, business, labor, faith-based, civic, and public interest organizations. No fewer than three members of the committee shall represent private businesses situated within the qualified municipality.

The committee shall meet not less than twice a year, at the pleasure of the chief operating officer, and shall assist the chief operating officer in the conduct of the municipal management study pursuant to section 12 of P.L. , c. (C.) (pending before the Legislature as this bill) and such other functions as are assigned to it by the chief operating officer.

31. (New section) a. All State departments and agencies, to the extent not inconsistent with law and within budget constraints, shall cooperate with the chief operating officer and respond to requests for such information and assistance as are necessary to accomplish the purposes of P.L. , c. (C.) (pending before the Legislature as this bill).

b. Notwithstanding any law or regulation to the contrary, during the period of rehabilitation and economic recovery, each State department, agency, or authority shall supersede existing priority setting or ranking systems to place applications from the qualified municipality in the highest priority or ranking category for award or approval of grants, benefits, loans, projects, including highway, roads, sewer and other infrastructure projects or other considerations that would benefit the municipality. This shall be done to the greatest extent possible to benefit the municipality.

32. (New section) The State shall not be liable in tort, contract or in the nature of tort for any action or inaction involving the rehabilitation or revitalization of the municipality. The chief operating officer, assistant chief operating officer, and any State officer or

employee involved in the rehabilitation or revitalization of the municipality shall not be liable in tort, contract or in the nature of tort personally or as State employees for any action or inaction involving the rehabilitation or revitalization of the municipality.

This section shall not be construed to preclude an aggrieved person 5 6 from maintaining an action in tort, contract or in the nature of tort 7 against the chief operating officer or a State officer or employee 8 involved in the rehabilitation or revitalization of the municipality, as 9 municipal employees. For purposes of those actions the chief 10 operating officer, appointees of the chief operating officer pursuant to subsection g. of section 9 of P.L. , c. (C. 11) (pending before the Legislature as this bill), and any State officer or employee involved 12 13 in the rehabilitation shall be deemed officers or employees of the 14 municipality and shall be entitled to the defenses and immunities as 15 provided under the "New Jersey Tort Claims Act," N.J.S.59:1-1 et seq. and the "New Jersey Contractual Liability Act," N.J.S.59:13-1 et 16 17 seq. for public employees and shall be entitled to defense and indemnification by the municipality as provided to other municipal 18 19 employees.

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33. (New section) The commissioner shall utilize available mechanisms, such as the Urban Coordinating Council, to coordinate and facilitate communications between the chief operating officer and the various State departments and agencies.

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34. (New section) a. Notwithstanding that a municipality has been placed under rehabilitation and economic recovery under P.L., c. (C.) (pending before the Legislature as this bill), the municipality shall remain a body corporate and politic in the same manner as existed prior to rehabilitation and economic recovery.

b. Nothing in P.L., c. (C.) (pending before the Legislature

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as this bill) shall be construed to interrupt the holding of regular elections of the governing body, mayor or other chief executive officer.

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35. (New section) Notwithstanding any law, rule or regulation to the contrary, the governing body of any qualified municipality in which a free public library has been established pursuant to R.S.40:54-1 et seq. situated in a county in which a free county library has been established pursuant to R.S.40:33-1 et seq. and in which is situated a qualified municipality may enter into an agreement with the governing body of the county, acting on behalf of the county library commission, for the county library to assume responsibility for the administration and operation of the municipal library system. The agreement shall provide for those financial arrangements necessary in order to assure a smooth transition from municipal to county operation and the

1 transfer of library personnel from the municipal, to the county library 2

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ARTICLE 3. REDEVELOPMENT MANAGEMENT

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36. (New section) a. In order to facilitate the rehabilitation and economic recovery of each qualified municipality, there is created a subsidiary corporation of the New Jersey Economic Development Authority, which shall be known as the State Economic Recovery Board for (insert name of qualified municipality). The board shall operate for the period during which the municipality is under rehabilitation and economic recovery and for a period of two years thereafter. Any outstanding debts or obligations which remain at the termination of board operation shall be assumed by the authority and any accounts payable to the board shall be due and payable to the authority.

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> b. The board shall consist of 15 voting members, as follows: the mayor of the qualified municipality; a representative of the municipal governing body selected by the governing body; the chief operating officer; the State Treasurer; the Commissioner of Community Affairs; the chairperson of the authority; a representative of the regional ¹[partnership] <u>impact council</u> selected by the ¹[partnership] council¹; the director of the board of chosen freeholders of the county in which the qualified municipality is situated, as provided hereunder, all of whom shall serve ex officio and may select a designee to serve in their stead; one public member chosen by the Senate President and one public member chosen by the Assembly Speaker; and five public members to be appointed by the Governor, to include one representative of organized labor and one representing the business community. Of the public members appointed by the Governor, at least three shall be municipal residents. In addition, the Senior Community Builder in the State office of the federal Department of Housing and Urban Development shall serve as an ex officio, nonvoting member of the board.

> ¹A majority of the entire authorized membership of the board shall constitute a quorum at any meeting thereof.¹

- c. Each public member shall serve for a term of five years. Vacancies in the public membership of the board shall be filled in the same manner as the original appointments are made and a member may be eligible for reappointment. Vacancies occurring other than by expiration of a term shall be filled for the unexpired term. Each ex officio member shall serve for the period during which the municipality is under rehabilitation and economic recovery and for a period of two years thereafter.
- 45 The Governor shall designate the chairperson of the board.
- 46 d. The board shall be appointed as expeditiously as possible upon

- 1 the enactment of P.L. , c. (C.) (pending before the
- 2 Legislature as this bill) and shall convene not later than 30 days
- 3 following enactment of P.L. , c. (C.) (pending before the
- 4 Legislature as this bill) for its organizational meeting. Thereafter, the
- board shall meet regularly and on not less than a quarterly basis. ¹At 5
- its first organizational meeting, the board shall appoint one of the 6
- public members to serve as its designee on the New Jersey Economic 7
- Development Authority pursuant to section ²[68] 69² of P.L., c. 8
- 9 (C.) (pending before the Legislature as this bill).¹
- 10 e. The voting authority of the director of the county board of chosen freeholders shall not become effective until the filing with the 11
- Secretary of State of an agreement entered into by the chief operating 12
- 13 officer, acting on behalf of the municipality, and the county, detailing 14
- the financial commitment of the county to the redevelopment of the
- infrastructure of the municipality which shall include improvements or 15
- other economic benefits totalling not less than \$20 million and a 16
- 17 proposed construction schedule for the completion thereof.

- 37. (New section) The duties of the board shall include, but not be limited to:
- 21 a. in consultation with the chief operating officer and the mayor,
- 22 the preparation of the capital improvement and infrastructure master
- 23 plan, identification of resources necessary to assure its implementation,
- 24 marshaling of efforts of public and private entities which operate
- 25 within the qualified municipality, and performance of any other tasks
- requested by the chief operating officer to assure the efficient use of, 26
- 27 and maximum access to, public resources in order to assure the
- 28 economic recovery of the qualified municipality;
- 29 b. the preparation of a strategic revitalization plan for the qualified municipality in accordance with the provisions of section 38 of 30
- 31 (C.) (pending before the Legislature as this bill);
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- c. ¹[the making of grants, matching grants or loans, as appropriate, 33 to finance, in whole or in part, projects which further economic
- 34 recovery goals of the "Municipal Rehabilitation and Economic
- Recovery Act," P.L., c. (C. 35) (pending before the Legislature
- as this bill); 36
- d.] the review and approval of plans submitted by any institution 37
- 38 of higher education as a prerequisite for the receipt of funding
- 39 pursuant to P.L., c. (C.) (pending before the Legislature
- 40 as this bill). The approval of these plans shall not be unreasonably or
- 41 arbitrarily withheld;
- ¹[e.] <u>d.</u>¹ the review, on a timely basis, of all programs or projects 42
- undertaken pursuant to P.L. , c. (C. 43) (pending before the
- 44 Legislature as this bill), including but not limited to development and
- 45 redevelopment efforts, including commercial, residential and industrial
- projects, facilities or sites, the issuance of any loan, grant or other 46

equity investment pursuant to P.L. , c. (C.) (pending before the Legislature as this bill) or any other State appropriation or allocation for the qualified municipality;

¹[f.] <u>e.</u>¹ the preparation of project lists ¹and financial plan ¹ in accordance with the provisions of section 45 of P.L. , c. (C.) (pending before the Legislature as this bill);

¹[g.] <u>f.</u>¹ the review of all recommendations, studies or other proposals related to the purposes of, and undertaken pursuant to P.L., c. (C.) (pending before the Legislature as this bill); and ¹[h.] <u>g.</u>¹ the engagement, through contract or other appropriate means, of those professionals or organizations whose expertise and experience would prove essential to achieving a comprehensive and strategic economic development plan.

38. (New section) a. Concurrently with the preparation of the capital improvement and infrastructure plan pursuant to section 42 of P.L., c. (C.) (pending before the Legislature as this bill), the board shall oversee the preparation of a strategic revitalization plan for the qualified municipality.

The strategic revitalization plan shall incorporate a blueprint for the economic, social, and cultural revitalization of the municipality through the promotion of development and redevelopment in both the downtown business district and residential neighborhoods. The plan shall promote diversification of land uses, including housing where appropriate, and enhance the linkages of these uses to the rest of the community. The plan shall ensure a full range of housing choices through redevelopment, new construction, rehabilitation, adaptive reuse of nonresidential buildings, to the extent possible, and the introduction of new housing into appropriate nonresidential settings. To the extent that the existing housing stock can be preserved, the plan shall encourage ²[maintainence] maintenance, rehabilitation and flexible regulation, where possible.

The plan shall promote economic development by encouraging strategic land assembly, site preparation and infill development and assure that infrastructure improvements support a central role for the municipality within the regional context. The plan shall include strategies for integrating port redevelopment, downtown regeneration and the revitalization of residential neighborhoods. The plan shall also provide for the maintenance and enhancement of a transportation system that capitalizes on high density settlement patterns by encouraging the use of public transit, walking, and alternative modes of transportation, including the use of water transportation, where appropriate.

In addition, the plan shall provide for maximum active and passive recreational opportunities and facilities at the neighborhood, local and regional levels by concentrating on the maintenance and rehabilitation of existing parks and open space while expanding and linking the system through redevelopment and reclamation projects.

The strategic revitalization plan shall be drafted by urban planners recruited through a comprehensive nationwide search.

- b. The strategic revitalization plan shall be submitted to the chief operating officer, the mayor, each member of the governing body, the commissioner, the Governor, ¹[and] each member of the Senate and General Assembly, and ¹ each member of the regional ¹[partnership] impact council ¹ within six months after the first meeting of the board.
- 10 c. The strategic revitalization plan shall be adopted upon an affirmative vote of a majority of the full authorized membership of the board.

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- 39. (New section) a. There is established for each qualified municipality a regional ¹[partnership] <u>impact council</u> ¹ to serve for that period during which the municipality is under rehabilitation and economic recovery. The ¹[partnership] <u>council</u> shall consist of: the mayor of the qualified municipality or his or her designee; the mayor of any municipality in the county in which the qualified municipality is situated which on or before the effective date of P.L. , c.
- 18 19 20 21) (pending before the Legislature as this bill) has participated (C. 22 in a regional collaborative established to further the strategic 23 revitalization of the qualified municipality or the mayor's designee; the 24 director of the board of chosen freeholders of the county in which the 25 qualified municipality is situated or his or her designee; the director of 26 the Office of State Planning or his or her designee; one representative 27 of the New Jersey Regional Coalition, to be appointed as provided 28 hereinafter; and four public members, two of whom shall be appointed by the Governor, one of whom shall be appointed by the Senate 29 30 President and one of whom shall be appointed by the Speaker of the 31 General Assembly. The four public members shall include at least one 32 member of the faith-based community within the region; one member 33 of the business community; one member of the higher education 34
 - community; and one member of the labor community within the region.

 b. Within 30 days of the effective date of P.L., c. (C.)

 (pending before the Legislature as this bill), the New Jersey Regional

 Coalition shall submit to the Governor three nominees for

 consideration, from which the Governor may choose. If the

 organization does not submit three nominees for consideration at any

 time required, the Governor may appoint a member of the Governor's

 choice.
 - c. No member of the ¹[partnership] <u>council</u> shall receive a salary for service on the council but shall be reimbursed for reasonable and necessary expenses associated with serving on the ¹[partnership] <u>council</u>.
- d. A majority of the members of the ¹[partnership] council shall

- 1 choose one of the members to serve as the chair. Each member of the
- 2 ¹[partnership] <u>council</u> shall serve for a two year term and, upon
- 3 expiration of that term, may be reappointed. Vacancies among the
- 4 membership shall be filled in the same manner in which the original
- 5 appointment was made.
- 6 e. The ¹[partnership] <u>council</u> shall select an appropriate location
- 7 or locations in which to meet. The council may adopt its own bylaws
- 8 and procedures that are not inconsistent with P.L. $\,$, c. $\,$ (C. $\,$)
- 9 (pending before the Legislature as this bill).
- 10 f. The ¹[partnership] <u>council</u> shall be eligible for and may employ
- 11 a consultant and such staff as it deems necessary, to the extent that
- 12 funds are made available pursuant to P.L. , c. (C.) (pending
- 13 before the Legislature as this bill) or other sources. The
- 14 ¹[partnership] <u>council</u> may call upon the commissioner for such
- assistance as it deems necessary.
- g. The ¹[partnership] council may hold public hearings at the call
- 17 of the chair and pursuant to the "Open Public Meetings Act,"
- 18 P.L.1975, c.231 (C.10:4-6 et seq.).
- 20 40. (New section) It shall be the role of the regional
- 21 ¹[partnership] <u>impact council</u> to promote coordination among
- 22 communities within the region surrounding a qualified municipality and
- 23 to assist in the formulation of long range strategies to address regional
- 24 issues, including public safety, economic development, housing, and
- 25 environmental issues with the goal of improving the quality of life
- within the region.

- 27 In fulfilling this role, the responsibilities of the regional
- ¹[partnership] <u>impact council</u> shall include, but not be limited to:
- 29 a. the representation of the regional interest in the economic
- 30 recovery of the qualified municipality through participation in the State
- 31 Economic Recovery Board established pursuant to section 36 of
- 32 P.L. , c. (C.) (pending before the Legislature as this bill);
- b. the review of the strategic revitalization plan prepared pursuant
- 34 to section 38 of P.L. , c. (C.) (pending before the
- 35 Legislature as this bill), the capital improvement and infrastructure
- 36 plan pursuant to section 42 of P.L. , c. (C.) (pending
- 37 before the Legislature as this bill), and of the report submitted by the
- 38 chief operating officer pursuant to section 8 of P.L. , c. (C.
- 39 (pending before the Legislature as this bill), and provision of
- 40 comments and recommendations, as appropriate, in order to reflect
- 41 regional concerns;
- c. if deemed necessary and appropriate by the ¹[partnership]
- 43 <u>council</u>¹, a review of the county master plan and other regional plans
- 44 and development of recommendations for the county planning board
- or other regional entities in order to strengthen the functioning of the
- 46 municipalities in the regional context;

- 1 d. the formulation of an action plan which includes a series of tasks 2 necessary to enhance the functioning of the region, including planning, 3 programs and projects and the identification of the technical, 4 institutional and financial resources necessary to execute them, the
- agencies and organizations responsible for each activity and a 5
- 6 timetable for completion; and
- 7 e. any recommendations for legislation deemed advisable by the 8 board to enhance regional cooperation among municipalities and 9 maximize the efficient utilization of federal, State, local and private 10 resources.

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- 12 41. Section 5 of P.L.1974, c.80 (C.34:1B-5) is amended to read as 13
 - 5. The authority shall have the following powers:
- 15 a. To adopt bylaws for the regulation of its affairs and the conduct of its business; 16
- 17 b. To adopt and have a seal and to alter the same at pleasure;
 - c. To sue and be sued;
- 18 19 d. To acquire in the name of the authority by purchase or otherwise, 20 on such terms and conditions and such manner as it may deem proper, 21 or by the exercise of the power of eminent domain in the manner 22 provided by the "Eminent Domain Act of 1971," P.L.1971, c.361 23 (C.20:3-1 et seq.), any lands or interests therein or other property which it may determine is reasonably necessary for any project or 24 25 school facilities project; provided, however, that the authority in 26 connection with any project shall not take by exercise of the power of 27 eminent domain any real property except upon consent thereto given by resolution of the governing body of the municipality in which such 28 29 real property is located; and provided further that the authority shall 30 be limited in its exercise of the power of eminent domain in connection 31 with any project to municipalities receiving State aid under the 32 provisions of P.L.1978, c.14 (C.52:27D-178 et seq.), or to
- e. To enter into contracts with a person upon such terms and 35 conditions as the authority shall determine to be reasonable, including, 36 but not limited to, reimbursement for the planning, designing, 37 38 financing, construction, reconstruction, improvement, equipping, 39 furnishing, operation and maintenance of the project or the school 40 facilities project and to pay or compromise any claims arising 41 therefrom;

decennial census, in excess of 10,000;

municipalities which had a population, according to the latest federal

42 f. To establish and maintain reserve and insurance funds with 43 respect to the financing of the project or the school facilities project ¹and any project financed pursuant to the "Municipal Rehabilitation 44 and Economic Recovery Act," P.L. , c. (C.) (pending 45 before the Legislature as this bill)¹; 46

- g. To sell, convey or lease to any person all or any portion of a project or school facilities project, for such consideration and upon such terms as the authority may determine to be reasonable;
- 4 h. To mortgage, pledge or assign or otherwise encumber all or any
- 5 portion of a project, school facilities project or revenues, whenever it
- 6 shall find such action to be in furtherance of the purposes of this act
- 7 [and], P.L.2000, c.72 (C.18A:7G-1 et al.), and the "Municipal
- 8 Rehabilitation and Economic Recovery Act," P.L. , c. (C.)
- 9 (pending before the Legislature as this bill);
- i. To grant options to purchase or renew a lease for any of its
 projects or school facilities projects on such terms as the authority may
 determine to be reasonable;
- j. To contract for and to accept any gifts or grants or loans of
- 14 funds or property or financial or other aid in any form from the United
- 15 States of America or any agency or instrumentality thereof, or from
- 16 the State or any agency, instrumentality or political subdivision
- 17 thereof, or from any other source and to comply, subject to the
- 18 provisions of P.L.1974, c.80 (C.34:1B-1 et seq.), section 6 of
- 19 P.L.2001, c.401 (C.34:1B-4.1) [and], P.L.2000, c.72 (C.18A:7G-1 et
- 20 al.), and the "Municipal Rehabilitation and Economic Recovery Act,"
- 21 P.L., c. (C.) (pending before the Legislature as this bill) with
- 22 the terms and conditions thereof;
- 23 k. In connection with any application for assistance under
- 24 P.L.1974, c.80 (C.34:1B-1 et seq.), section 6 of P.L.2001, c.401
- 25 (C.34:1B-4.1) [or], P.L.2000, c.72 (C.18A:7G-1 et al.) or the
- 26 "Municipal Rehabilitation and Economic Recovery Act," P.L. ,
- 27 c. (C.) (pending before the Legislature as this bill) or
- 28 commitments therefor, to require and collect such fees and charges as
- 29 the authority shall determine to be reasonable;
- 1. To adopt, amend and repeal regulations to carry out the
- 31 provisions of P.L.1974, c.80 (C.34:1B-1 et seq.), section 6 of
- 32 P.L.2001, c.401 (C.34:1B-4.1) [and], P.L.2000, c.72 (C.18A:7G-1 et
- 33 al.), and the "Municipal Rehabilitation and Economic Recovery Act,"
- 34 P.L., c. (C.) (pending before the Legislature as this bill);
- m. To acquire, purchase, manage and operate, hold and dispose of
- 36 real and personal property or interests therein, take assignments of
- 37 rentals and leases and make and enter into all contracts, leases,
- agreements and arrangements necessary or incidental to the performance of its duties;
- n. To purchase, acquire and take assignments of notes, mortgages and other forms of security and evidences of indebtedness;
- o. To purchase, acquire, attach, seize, accept or take title to any
- 43 project or school facilities project by conveyance or by foreclosure,
- 44 and sell, lease, manage or operate any project or school facilities
- 45 project for a use specified in this act [and], P.L.2000, c.72
- 46 (C.18A:7G-1 et al.), and the "Municipal Rehabilitation and Economic

- Recovery Act," P.L. , c. (C.) (pending before the Legislature 1 2 as this bill);
- 3 p. To borrow money and to issue bonds of the authority and to 4 provide for the rights of the holders thereof, as provided in P.L.1974,
- c.80 (C.34:1B-1 et seq.), section 6 of P.L.2001, c.401 (C.34:1B-4.1) 5
- [and], P.L.2000, c.72 (C.18A:7G-1 et al.), and the "Municipal 6
- 7 Rehabilitation and Economic Recovery Act," P.L., c. (C.)
- 8 (pending before the Legislature as this bill);
- 9 q. To extend credit or make loans to any person for the planning,
- designing, acquiring, constructing, reconstructing, improving, 10
- 11 equipping and furnishing of a project or school facilities project, which
- 12 credits or loans may be secured by loan and security agreements,
- 13 mortgages, leases and any other instruments, upon such terms and
- 14 conditions as the authority shall deem reasonable, including provision
- 15 for the establishment and maintenance of reserve and insurance funds,
- and to require the inclusion in any mortgage, lease, contract, loan and 16
- 17 security agreement or other instrument, such provisions for the
- 18 construction, use, operation and maintenance and financing of a
- 19 project or school facilities project as the authority may deem necessary
- 20 or desirable;
- 21 r. To guarantee up to 90% of the amount of a loan to a person, if
- 22 the proceeds of the loan are to be applied to the purchase and
- 23 installation, in a building devoted to industrial or commercial
- 24 purposes, or in an office building, of an energy improvement system;
- 25 s. To employ consulting engineers, architects, attorneys, real
- estate counselors, appraisers, and such other consultants and 26
- 27 employees as may be required in the judgment of the authority to carry
- 28 out the purposes of P.L.1974, c.80 (C.34:1B-1 et seq.), section 6 of 29
- P.L.2001, c.401 (C.34:1B-4.1) [and], P.L.2000, c.72 (C.18A:7G-1 et
- al.), and the "Municipal Rehabilitation and Economic Recovery Act," 30 31
- P.L., c. (C.) (pending before the Legislature as this bill) and 32
- to fix and pay their compensation from funds available to the authority
- 33 therefor, all without regard to the provisions of Title 11A of the New
- 34 Jersey Statutes;
- 35 t. To do and perform any acts and things authorized by P.L.1974,
- 36 c.80 (C.34:1B-1 et seq.), section 6 of P.L.2001, c.401 (C.34:1B-4.1)
- 37 [and], P.L.2000, c.72 (C.18A:7G-1 et al.), and the "Municipal
- 38 Rehabilitation and Economic Recovery Act," P.L. , c. (C.)
- 39 (pending before the Legislature as this bill) under, through or by
- 40 means of its own officers, agents and employees, or by contract with
- 41 any person;
- 42 u. To procure insurance against any losses in connection with its
- 43 property, operations or assets in such amounts and from such insurers
- 44 as it deems desirable;
- 45 v. To do any and all things necessary or convenient to carry out its
- purposes and exercise the powers given and granted in P.L.1974, c.80 46

- 1 (C.34:1B-1 et seq.), section 6 of P.L.2001, c.401 (C.34:1B-4.1)
- 2 [and], P.L.2000, c.72 (C.18A:7G-1 et al.), and the "Municipal
- 3 Rehabilitation and Economic Recovery Act," P.L. , c. (C.)
- 4 (pending before the Legislature as this bill);
- 5 w. To construct, reconstruct, rehabilitate, improve, alter, equip,
- 6 maintain or repair or provide for the construction, reconstruction,
- 7 improvement, alteration, equipping or maintenance or repair of any
- 8 development property and lot, award and enter into construction
- 9 contracts, purchase orders and other contracts with respect thereto,
- 10 upon such terms and conditions as the authority shall determine to be
- 11 reasonable, including, but not limited to, reimbursement for the
- 12 planning, designing, financing, construction, reconstruction,
- 13 improvement, equipping, furnishing, operation and maintenance of any
- such development property and the settlement of any claims arising
- 15 therefrom and the establishment and maintenance of reserve funds with
- 16 respect to the financing of such development property;
- 17 x. When authorized by the governing body of a municipality
- 18 exercising jurisdiction over an urban growth zone, to construct, cause
- 19 to be constructed or to provide financial assistance to projects in an
- 20 urban growth zone which shall be exempt from the terms and
- 21 requirements of the land use ordinances and regulations, including, but
- 22 not limited to, the master plan and zoning ordinances, of such
- 23 municipality;
- y. To enter into business employment incentive agreements as
- 25 provided in the "Business Employment Incentive Program Act,"
- 26 P.L.1996, c.26 (C.34:1B-124 et al.);
- z. To undertake school facilities projects and to enter into
- 28 agreements or contracts, execute instruments, and do and perform all
- 29 acts or things necessary, convenient or desirable for the purposes of
- 30 the authority to carry out any power expressly provided pursuant to
- 31 P.L.1974, c.80 (C.34:1B-1 et seq.) and P.L.2000, c.72 (C.18A:7G-1
- 32 et al.), including, but not limited to, entering into contracts with the
- 33 State Treasurer, the Commissioner of Education, districts and any
- 34 other entity which may be required in order to carry out the provisions
- 35 of P.L.2000, c.72 (C.18A:7G-1 et al.);
- aa. To enter into leases, rentals or other disposition of a real
- 37 property interest in and of any school facilities project to or from any
- 38 local unit pursuant to P.L.2000, c.72 (C.18A:7G-1 et al.);
- 39 bb. To make and contract to make loans or leases and to make
- grants to local units to finance the cost of school facilities projects and to acquire and contract to acquire bonds, notes or other obligations
- 42 issued or to be issued by local units to evidence the loans or leases, all
- 43 in accordance with the provisions of P.L.2000, c.72 (C.18A:7G-1 et
- 44 al.);
- 45 cc. Subject to any agreement with holders of its bonds issued to
- 46 finance a project or school facilities project, obtain as security or to

1 provide liquidity for payment of all or any part of the principal of and

- 2 interest and premium on the bonds of the authority or for the purchase
- 3 upon tender or otherwise of the bonds, lines of credit, letters of credit,
- 4 reimbursement agreements, interest rate exchange agreements,
- 5 currency exchange agreements, interest rate floors or caps, options,
- 6 puts or calls to hedge payment, currency, rate, spread or similar
- 7 exposure or similar agreements, float agreements, forward agreements,
- 8 insurance contract, surety bond, commitment to purchase or sell
- 9 bonds, purchase or sale agreement, or commitments or other contracts
- 10 or agreements, and other security agreements or instruments in any
- 11 amounts and upon any terms as the authority may determine and pay
- 12 any fees and expenses required in connection therewith;
 - dd. To charge to and collect from local units, the State and any other person, any fees and charges in connection with the authority's actions undertaken with respect to school facilities projects, including, but not limited to, fees and charges for the authority's administrative, organization, insurance, operating and other expenses incident to the financing, construction and placing into service and maintenance of
- 19 school facilities projects; [and]

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ee. To make loans to refinance solid waste facility bonds through the issuance of bonds or other obligations and the execution of any agreements with counties or public authorities to effect the refunding or rescheduling of solid waste facility bonds, or otherwise provide for the payment of all or a portion of any series of solid waste facility bonds. Any county or public authority refunding or rescheduling its solid waste facility bonds pursuant to this subsection shall provide for the payment of not less than fifty percent of the aggregate debt service for the refunded or rescheduled debt of the particular county or public authority for the duration of the loan; except that, whenever the solid waste facility bonds to be refinanced were issued by a public authority and the county solid waste facility was utilized as a regional county solid waste facility, as designated in the respective adopted district solid waste management plans of the participating counties as approved by the department prior to November 10, 1997, and the utilization of the facility was established pursuant to tonnage obligations set forth in their respective interdistrict agreements, the public authority refunding or rescheduling its solid waste facility bonds pursuant to this subsection shall provide for the payment of a percentage of the aggregate debt service for the refunded or rescheduled debt of the public authority not to exceed the percentage of the specified tonnage obligation of the host county for the duration of the loan. Whenever the solid waste facility bonds are the obligation of a public authority, the relevant county shall execute a deficiency agreement with the authority, which shall provide that the county

pledges to cover any shortfall and to pay deficiencies in scheduled repayment obligations of the public authority. All costs associated

- 1 with the issuance of bonds pursuant to this subsection may be paid by 2 the authority from the proceeds of these bonds. Any county or public 3 authority is hereby authorized to enter into any agreement with the 4 authority necessary, desirable or convenient to effectuate the 5 provisions of this subsection. 6 The authority shall not issue bonds or other obligations to effect the 7 refunding or rescheduling of solid waste facility bonds after December 8 31, 2002. The authority may refund its own bonds issued for the 9 purposes herein at any time[.]¹[:and]^{1 2}:and² ff. To finance projects approved by the board, provide staff support 10 to the board, oversee and monitor progress on the part of the board in 11 12 carrying out the revitalization, economic development and restoration 13 projects authorized pursuant to the "Municipal Rehabilitation and Economic Recovery Act," P.L. , c. (C.) (pending before the 14 15 Legislature as this bill) and otherwise fulfilling its responsibilities pursuant thereto ²[¹; 16 17 gg. In addition to the exercise of any of its other powers with respect to the funds established in section 48 of P.L. , c. (C.) 18 19 (pending before the Legislature as this bill), the authority may serve as 20 fiscal agent for the funds in order to determine the amount of funds deposited or credited to the funds and the amount spent from the 21 22 funds. To this end, the authority may enter into interagency 23 agreements with any agency, department, board or authority that is 24 directed to spend funds pursuant to the project list and financial plan 25 received by the authority pursuant to section 45 of P.L. , c. 26) (pending before the Legislature as this bill). 27 Pursuant to the interagency agreement, the agency or authority shall 28 indicate the amount authorized to be spent and the projected timetable 29 for the expenditure. The agency shall also agree to allow the authority to determine at the end of each fiscal year the amount of funds spent 30 31 or obligated. The authority shall credit the amount of the 32 authorization to the relevant account, but shall reduce the amount of 33 the credit to the extent that the money is not expended at the end of 34 the project. The authority may also enter into agreements to transfer 35 the proceeds of bonds or notes as provided in section 46 of P.L. , c. 36 (C.) (pending before the Legislature as this bill) or other funds 37 received by the authority to any agency, department, board or 38 authority that has the capacity to undertake any project; 39 hh. To the extent bonds are issued by a qualified municipality pursuant to P.L.2001, c.310, the authority may guarantee the debt 40 41 service on those bonds; and 42 ii. To enter into an agreement to transfer the proceeds of any bonds 43 or notes issued pursuant to section 46 of the "Municipal Rehabilitation and Economic Recovery Act," P.L. , c. (C.) (pending 44
- 46 <u>authority that has the capacity to undertake the project</u>¹]².

before the Legislature as this bill) to any agency, department, board or

1 (cf: P.L.2001, c.401, s.3)
2 ARTICLE 4. DEMOLITION, CAPITAL IMPROVEMENT AND
3 INFRASTRUCTURE

42. (New section) a. The chief operating officer and the mayor of the qualified municipality shall consult with the State Economic Recovery Board established pursuant to section 36 of P.L.) (pending before the Legislature as this bill) in its preparation of a capital improvement and infrastructure plan for each qualified municipality. The plan shall be submitted to the chief operating officer, the mayor, each member of the governing body, the commissioner, the Governor, each member of the county board of freeholders in the county in which the qualified municipality is situated, ¹each member of the Senate and General Assembly, ¹ and each member of the regional ¹[partnership] <u>impact council</u> ¹ within six months after the first meeting of the board.

The first section of the plan shall be a water and sewer subplan where necessary [, which shall be completed within one year]. The water and sewer subplan shall provide a detailed blueprint for the separation of storm drains from the sewer system throughout the municipality, which improvements shall be completed within four years. In addition, the water and sewer subplan shall coordinate the overlay of municipal roads following the separation of underground lines and designate those roads which require reconstruction and allocate administrative and financial responsibility among various agencies for effectuating the plan. Funds shall be earmarked by the appropriate State agencies from the "Transportation Trust Fund Account," created pursuant to section 20 of P.L.1984, c.73 (C.27:1B-20) and the "New Jersey Environmental Infrastructure Trust" created pursuant to section 4 of P.L.1985, c.334 (C.58:11B-4), in order to accomplish the work plan set forth in the water and sewer subplan.

The capital improvement and infrastructure plan shall include those features of the municipal capital improvement program authorized pursuant to section 20 of P.L.1975, c.291 (C.40:55D-29). In addition, the plan shall specifically incorporate: a time frame for making any improvements necessary in the public water system to accommodate proposed redevelopment in the municipality and surrounding areas; a parks and open public space subplan which encompasses projects to improve the streetscapes, parks, public spaces, and any other relevant aspects of the public environment; and an analysis of public building needs, including administrative offices of the municipality, firehouses, police stations, libraries, and any other municipal government functions in light of the organizational and functional analysis of municipal government operations contained in the municipal management study.

The capital improvement and infrastructure plan shall recognize the

- 1 plans of the county in which the qualified municipality is situated, any
- 2 regional authorities with jurisdiction in the municipality, the State
- 3 Department of Transportation, the New Jersey Transit Corporation,
- 4 any State universities situated within the municipality, and any other
- 5 public and non-profit entities which operate in the municipality.

- Any municipal plan which affects the physical development of the municipality and is adopted by the municipality or any agency or instrumentality thereof after the adoption of the capital improvement and infrastructure plan shall be consistent with that plan.
 - b. The capital improvement and infrastructure plan shall be adopted upon an affirmative vote of a majority of the full authorized membership of the board.

43. (New section) In addition to the municipal management study, the chief operating officer in consultation with the mayor, shall cause to be conducted a property tax collection audit in order to ascertain those properties which are in arrears with regard to property taxes and subject to tax sale or foreclosure. The study shall identify the ownership of those properties, the length of time during which taxes have been in arrears, and the likelihood that the properties might be developed individually or assembled with adjacent properties for demolition or redevelopment.

Following the completion of the property tax collection audit, the chief operating officer shall submit the study to the Commissioner of Community Affairs, who shall designate the board to assist in the preparation of a demolition funding plan.

The State shall provide the necessary level of funding to allow for the demolition of unsafe structures and clearing of those lots for future development.

44. (New section) The governing body of each qualified municipality shall convey to the board, for the period of rehabilitation and economic recovery, its right, title and interest in any real property, acquired through the purchase of any tax sale certificate covering that real property whose rights of redemption have been foreclosed under the In Rem Tax Foreclosure Act (1948), P.L.1948, c.96 (C.54:5-104.29 et seq.), so long as the liens have previously been offered by the municipality at a public tax lien sale.

ARTICLE 5. PROJECT FINANCING

45. (New section) a. The board shall prepare and submit a project list, as provided hereunder. The list shall be consistent with the strategic revitalization plan and capital improvement and infrastructure plans for the qualified municipality to the extent practicable and shall include a series of projects which are prioritized according to their

1 importance in revitalizing the qualified municipality.

2 Following the enactment of P.L. , c.) (pending before

3 the Legislature as this bill) and the preparation of the plans mentioned

above, the capital and infrastructure needs shall be assessed and

projects shall be anticipated over a three year period. The bond 5

moneys authorized to be issued pursuant to section 1 [47] 2 [46 1] $\underline{47}^{2}$ 6

) (pending before the Legislature as this bill) 7 of P.L., c. (C.

shall be expended over a three year period. 8

¹The board shall adopt each project list by a majority of those members present. In the event that the board selects to rescind a project from the list, such a vote shall be by a two-thirds vote of the

12 fully authorized membership thereof.¹

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goals and priorities.

13 Each project list shall be submitted to the Commission on Capital 14 Budgeting and Planning, the Chairperson of the Senate Appropriations

Committee and the Chairperson of the Assembly Appropriations 15

Committee, or their successors, and the Legislative Budget and 16

Finance Officer, on or before March 1 of each year. 17

b. The President of the Senate and the Speaker of the General Assembly shall cause the date of submission of the project list to be entered upon the Senate Journal and the Minutes of the General Assembly.

c. On or before March 1 of each year, the board shall submit a report of general project categories and proposed projects thereunder to be financed in the ensuing fiscal year, including therewith a description of the projects, the county or counties within which they are to be located, a distinction between State, local and private projects, and the amount estimated to be expended on each project. This report shall be known as the "Annual Qualified Municipality Capital and Economic Recovery Program" for the upcoming fiscal year. The program shall be consistent with, and reflective of, the goals and priorities of the Strategic Revitalization Plan, capital improvement and infrastructure plan, and the program shall include an explanation which demonstrates how it is consistent with, and reflective of, the

d. On or before August 1 of each year, the board shall also submit a "Qualified Municipality Capital and Economic Recovery Financial Plan" designed to implement the financing of the proposed projects. The financial plan shall contain an enumeration of the bonds, notes or other obligations of the authority which the authority intends to issue, including the amounts thereof and the conditions therefor.

In addition, the plan shall contain proposed amounts to be appropriated and expended, as well as amounts for which the authority anticipates to obligate during the ensuing fiscal year for any future expenditures.

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¹[46. (New section) As used in this article:

1 "Authority reserves" means the unrestricted funds of the authority 2 that have not been designated for authority programs; 3 "Bonds" means bonds, notes or other obligations issued by the 4 authority pursuant to P.L. , c. (C.) (pending before the 5 Legislature as this bill); and 6 "Refunding bonds" means bonds, notes or other obligations issued 7 to refinance bonds, notes or other obligations previously issued by the 8 authority pursuant to section 47 of P.L. , c. (C.) (pending 9 before the Legislature as this bill).]¹ 10 11 ¹[47. (New section) Notwithstanding the provisions of any law, 12 rule, regulation or order to the contrary: 13 a. The authority shall issue bonds and refunding bonds, incur 14 indebtedness and borrow money secured, in whole or in part, by 15 money received pursuant to sections 48 and 49 of P.L.) (pending before the Legislature as this bill), for the 16 c. (C. 17 purpose of making the deposits described in section 50 of P.L. 18) (pending before the Legislature as this bill). The total 19 outstanding principal amount of the bonds shall not exceed 20 \$175,000,000. In computing the foregoing limitation as to amount, 21 there shall be excluded all bonds which shall be issued for (1) costs 22 incurred in connection with the issuance of the bonds and (2) 23 refunding purposes, provided that the refunding shall be determined by the authority to result in a debt service savings. The authority may 24 25 establish reserve or other funds to further secure bonds and refunding 26 27 In computing the foregoing limitation, the authority may include 28 those reserves of the authority or other State authorities to be made 29 available for the purposes of P.L. , c. (C.) (pending before the Legislature a this bill) or those amounts to be made available by any 30 31 bistate or other agency with jursidiction in the qualified municipality. 32 b. The authority may, in any resolution authorizing the issuance of 33 bonds or refunding bonds, pledge the contract with the State 34 Treasurer, provided for in section 49 of P.L. (C. 35 (pending before the Legislature as this bill), or any part thereof, for the 36 payment or redemption of the bonds or refunding bonds, and covenant 37 as to the use and disposition of money available to the authority for payments of bonds and refunding bonds. All costs associated with the 38 39 issuance of bonds and refunding bonds by the authority for the 40 purposes set forth in P.L. , c. (C.) (pending before the Legislature as this act) may be paid by the authority from amounts it 41 42 receives from the proceeds of the bonds or refunding bonds and from 43 amounts it receives pursuant to sections 48 and 49 of 44 P.L. , c. (C.) (pending before the Legislature as this bill), 45 which costs may include, but are not limited to, any costs relating to

the issuance of the bonds or refunding bonds and costs attributable to

1 the agreements described in subsection c. of this section. The bonds 2 or refunding bonds shall be authorized by resolution, which shall 3 stipulate the manner of execution and form of the bonds whether the 4 bonds are in one or more series, the date or dates of issue, time or times of maturity, which shall not exceed 40 years, the rate or rates of 5 6 interest payable on the bonds, which may be at fixed rates or variable rates, and which interest may be current interest or may accrue, the 7 8 denomination or denominations in which the bonds are issued, 9 conversion or registration privileges, the sources and medium of 10 payment and place or places of payment, terms of redemption, 11 privileges of exchangeability or interchangeability, and entitlement to 12 priorities of payment or security in the amounts to be received by the 13 authority pursuant to sections 48 and 49 of P.L. , c. 14 (pending before the Legislature as this bill). The bonds may be sold 15 at a public or private sale at a price or prices determined by the authority. The authority is authorized to enter into any agreements 16 17 necessary or desirable to effectuate the purposes of this section, including agreements to sell bonds or refunding bonds to any persons 18 19 and to comply with the laws of any jurisdiction relating thereto.

- 20 c. In connection with any bonds or refunding bonds issued pursuant 21 (C.) (pending before the Legislature as this bill), 22 the authority may also enter into any revolving credit agreement, 23 agreement establishing a line of credit or letter of credit, 24 reimbursement agreement, interest rate exchange agreement, currency 25 exchange agreement, interest rate floor or cap, options, puts or calls 26 to hedge payment, currency, rate, spread or similar exposure, or 27 similar agreements, float agreements, forward agreements, insurance 28 contract, surety bond, commitment to purchase or sell bonds, purchase 29 or sale agreement, or commitments or other contracts or agreements 30 and other security agreements approved by the authority.
- 31 d. No resolution adopted by the authority authorizing the issuance 32 of bonds or refunding bonds pursuant to P.L. , c. 33 (pending before the Legislature as this bill) shall be adopted or 34 otherwise made effective without the approval in writing of the State Treasurer. Except as provided by subsection i. of section 4 of 35 P.L.1974, c.80 (C.34:1B-4), bonds or refunding bonds may be issued 36 37 without obtaining the consent of any department, division, 38 commission, board, bureau or agency of the State, other than the 39 approval as required by this subsection, and without any other 40 proceedings or the occurrence of any other conditions or other things 41 other than those proceedings, conditions or things which are 42 specifically required by P.L. , c. (C.) (pending before the 43 Legislature as this bill).
- e. Bonds and refunding bonds issued by the authority pursuant to P.L., c. (C.) (pending before the Legislature as this bill) shall be special and limited obligations of the authority payable from,

1 and secured by, such funds and moneys determined by the authority in 2 accordance with this section. Neither the members of the authority 3 nor any other person executing the bonds or refunding bonds shall be 4 personally liable with respect to payment of interest and principal on these bonds or refunding bonds. Bonds or refunding bonds issued 5 6 pursuant to the provisions of P.L. , c. (C.) (pending before 7 the Legislature as this bill) shall not be a debt or liability of the State 8 or any agency or instrumentality thereof, except as otherwise provided 9 by this subsection, either legal, moral or otherwise, and nothing 10 contained in P.L. , c. (C.) (pending before the Legislature as 11 this bill) shall be construed to authorize the authority to incur any 12 indebtedness on behalf of or in any way to obligate the State or any 13 political subdivision thereof, and all bonds and refunding bonds issued 14 by the authority shall contain a statement to that effect on their face. 15 f. The authority is authorized to engage, subject to the approval of the State Treasurer and in such manner as the State Treasurer shall 16 17 determine, the services of financial advisors and experts, placement agents, underwriters, appraisers, and such other advisors, consultants 18 19 and agents as may be necessary to effectuate the purposes of 20) (pending before the Legislature as this bill). 21 g. The proceeds from the sale of the bonds, other than refunding 22 bonds, issued pursuant to P.L. , c.) (pending before the (C. 23 Legislature as this bill), after payment of any costs related to the 24 issuance of such bonds, shall be applied to the purposes set forth in 25 section 50 of P.L. , c. (C.) (pending before the Legislature 26 as this bill). 27 h. All bonds or refunding bonds issued by the authority are deemed 28 to be issued by a body corporate and politic of the State for an 29 essential governmental purpose, and the interest thereon and the income derived from all funds, revenues, incomes and other moneys 30 31 received for or to be received by the authority and pledged and available to pay or secure the payment on bonds or refunding bonds 32 33 and the interest thereon, shall be exempt from all taxes levied pursuant 34 to the provisions of Title 54 of the Revised Statutes or Title 54A of the New Jersey Statutes, except for transfer, inheritance and estate 35 taxes levied pursuant to Subtitle 5 of Title 54 of the Revised Statutes. 36 37 i. The State hereby pledges and covenants with the holders of any 38 bonds or refunding bonds issued pursuant to the provisions of P.L. 39) (pending before the Legislature as this bill), that it will 40 not limit or alter the rights or powers vested in the authority by 41) (pending before the Legislature as this bill), nor (C. 42 limit or alter the rights or powers of the State Treasurer in any manner 43 which would jeopardize the interest of the holders or any trustee of 44 such holders, or inhibit or prevent performance or fulfillment by the

authority or the State Treasurer with respect to the terms of any agreement made with the holders of these bonds or refunding bonds or

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1 agreements made pursuant to subsection e. of this section, except that 2 the failure of the Legislature to appropriate moneys for any purpose 3 of P.L.) (pending before the Legislature as this bill) (C. 4 shall not be deemed a violation of this section. j. Notwithstanding any restriction contained in any other law, rule, 5 6 regulation or order to the contrary, the State and all political 7 subdivisions of this State, their officers, boards, commissioners, 8 departments or other agencies, all banks, bankers, trust companies, 9 savings banks and institutions, building and loan associations, saving and loan associations, investment companies and other persons 10 11 carrying on a banking or investment business, and all executors, 12 administrators, guardians, trustees and other fiduciaries, and all other 13 persons whatsoever who now are or may hereafter be authorized to 14 invest in bonds or other obligations of the State, may properly and 15 legally invest any sinking funds, moneys or other funds, including capital, belonging to them or within their control, in any bonds or 16 17 refunding bonds issued by the authority under the provisions of 18) (pending before the Legislature as this bill); 19 and said bonds and refunding bonds are hereby made securities which 20 may properly and legally be deposited with, and received by any State 21 or municipal officers or agency of the State, for any purpose for which 22 the deposit of bonds or other obligations of the State is now, or may hereafter be authorized by law.]¹ 23 24 25 ¹[48. (New section) a. The State Treasurer shall, in each State 26 fiscal year, pay from the General Fund to the authority, in accordance 27 with a contract or contracts between the State Treasurer and the 28 authority, authorized pursuant to section 49 of P.L. 29) (pending before the Legislature as this bill), an amount 30 equivalent to the amount due to be paid in such State fiscal year to pay 31 the debt service incurred for such State fiscal year on the bonds or 32 refunding bonds of the authority issued pursuant to P.L. 33 (C.) (pending before the Legislature as this bill) and any additional 34 costs authorized by section 47 of P.L. , c. (C.) (pending 35 before the Legislature as this bill); and 36 b. In addition to such terms and conditions as are agreed upon 37 pursuant to section 49 of P.L., c. (C.) (pending before the Legislature as this bill), the contract or contracts shall provide that all 38 39 such payments from the General Fund shall be subject to, and 40 dependent upon, appropriations being made from time to time by the

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45 46 ¹[49. (New section) The State Treasurer and the authority are authorized to enter into one or more contracts to implement the payment arrangement that is provided for in section 48 of P.L. , c. (C.) (pending before the Legislature as this bill). The contract or

Legislature for these purposes.]¹

1 contracts shall provide for payment by the State Treasurer of the 2 amounts required to be paid pursuant to section 48 of P.L. 3) (pending before the Legislature as this bill) and shall set forth (C. 4 the procedure for the transfer of moneys for the purpose of paying 5 such moneys. The contract or contracts shall contain such terms and 6 conditions as are determined by the parties, and shall include, but not 7 be limited to, terms and conditions necessary pursuant to P.L. 8 c. (C.) (pending before the Legislature as this bill); provided, 9 however, that notwithstanding any other provision of any law, rule, 10 regulation or order to the contrary, the authority shall be paid only such funds as shall be determined by the contract or contracts and 11 12 further provided that the incurrence of any obligation of the State 13 under the contract or contracts, including any payments to be made 14 thereunder from the General Fund, shall be subject to and dependent 15 upon appropriations being made from time to time by the Legislature 16 for the purposes of P.L. , c. (C.) (pending before the Legislature as this bill). 1 17 18 ²[146. (New section) a. The authority may pay from available 19 20 funds or issue bonds, notes and refunding bonds, incur indebtedness 21 and borrow money for projects authorized on the project list and 22 financial plan. The bond proceeds of that issuance shall be deposited 23 in the funds established pursuant to section 48 of P.L., c. (C.) (pending before the Legislature as this bill). Those deposits, 24 in addition to other deposits and credits, shall not exceed 25 26 \$175,000,000, provided that that sum shall be determined by 27 aggregating all appropriations, grants or allocation of bond proceeds 28 to the qualifying municipality that do not represent a continuation of 29 funding levels established on or before the enactment of P.L. , c. 30 (C.) (pending before the Legislature as this bill) or an allocation 31 of funds that as of the enactment of P.L., c. (C.) (pending 32 before the Legislature as this bill) were already assigned, anticipated 33 in any priority setting or ranking system for capital projects or 34 otherwise pledged to the municipality. 35 Any moneys which are made available to qualified municipalities 36 pursuant to State aid, special municipal aid or any other formula-37 driven program or any moneys which have been committed to a 38 qualified municipality as a result of any change in law enacted prior to 39 the effective date of P.L., c. (C.) (pending before the 40 Legislature as this bill) shall not be included in calculating the \$175 41 million. The authority shall credit the amount of payment from 42 available funds to the relevant fund established in section 48 hereof, 43 but will reduce the credit to the extent the money is not spent by the 44 end of the project. In computing the foregoing limitation as to 45 amount, there shall be excluded all bonds which shall be issued for (1) 46 costs incurred in connection with the issuance of the bonds; and (2)

1 refunding purposes, provided that the refunding shall be determined by 2 the authority to result in a debt service savings. The authority may 3 establish reserve or other funds to further secure bonds and refunding 4 5 b. In the event an independent authority is unable to fund an 6 approved project in the time frame indicated on the final project list 7 and financial plan, the authority may issue funding anticipation notes. 8 The authority shall issue funding anticipation notes only upon receipt 9 of a binding commitment of the independent authority seeking such 10 assistance that such notes, including principal and interest, shall be 11 repaid by that agency on a specified timetable. 12 The authority may transfer the proceeds of the funding anticipation 13 notes to the independent agency for its use and from time to time 14 determine the amount spent or obligated by the independent authority. 15 The authority shall credit the amount of the funding anticipation notes 16 and any interest paid thereon to the relevant fund established pursuant 17 to section 48 of P.L., c. (C.) (pending before the 18 Legislature as this bill), but shall reduce the credit to the extent the 19 money is not spent by the end of the project. 20 c. In connection with any bonds, notes or refunding bonds issued 21 pursuant to P.L. , c. (C.) (pending before the Legislature as 22 this bill), the authority may also enter into any revolving credit 23 agreement, agreement establishing a line of credit or letter of credit, 24 reimbursement agreement, interest rate exchange agreement, currency 25 exchange agreement, interest rate floor or cap, options, puts or calls 26 to hedge payment, currency, rate, spread or similar exposure, or 27 similar agreements, float agreements, forward agreements, insurance 28 contract, surety bond, commitment to purchase or sell bonds, purchase 29 or sale agreement, or commitments or other contracts or agreements 30 and other security agreements approved by the authority. 31 d. Bonds, notes and refunding bonds issued by the authority pursuant to P.L. , c. (C.) (pending before the Legislature as 32 33 this bill) shall be special and limited obligations of the authority 34 payable from, and secured by, such funds and moneys determined by the authority in accordance with this section. Neither the members of 35 36 the authority nor any other person executing the bonds or refunding 37 bonds shall be personally liable with respect to payment of interest and 38 principal on these bonds or refunding bonds. Bonds or refunding 39 bonds issued pursuant to the provisions of P.L., c. (C.) 40 (pending before the Legislature as this bill) shall not be a debt or 41 liability of the State or any agency or instrumentality thereof, except 42 as otherwise provided by this subsection, either legal, moral or 43 otherwise, and nothing contained in P.L. , c. (C.) (pending 44 before the Legislature as this bill) shall be construed to authorize the

authority to incur any indebtedness on behalf of or in any way to

obligate the State or any political subdivision thereof, and all bonds

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1 and refunding bonds issued by the authority shall contain a statement 2 to that effect on their face. 3 e. The authority is authorized to engage, subject to the approval of 4 the State Treasurer and in such manner as the State Treasurer shall 5 determine, the services of financial advisors and experts, placement 6 agents, underwriters, appraisers, and such other advisors, consultants 7 and agents as may be necessary to effectuate the purposes of P.L. , 8 c. (C.) (pending before the Legislature as this bill). 9 f. All bonds, notes or refunding bonds issued by the authority are 10 deemed to be issued by a body corporate and politic of the State for an essential government purpose, and the interest thereon and the 11 income derived from all funds, revenues, incomes and other moneys 12 13 received for or to be received by the authority and pledged and 14 available to pay or secure the payment on bonds or refunding bonds 15 and the interest thereon, shall be exempt from all taxes levied pursuant 16 to Title 54 of the Revised Statutes or Title 54A of the New Jersey 17 Statutes, except for transfer, inheritance and estate taxes levied pursuant to Subtitle 5 of Title 54 of the Revised Statutes. 18 g. The State hereby pledges and covenants with the holders of any 19 20 bonds, notes or refunding bonds issued pursuant to P.L. , c. 21 (C.) (pending before the Legislature as this bill), that it will not 22 limit or alter the rights or powers vested in the authority by P.L. 23 c. (C.) (pending before the Legislature as this bill), nor limit or 24 alter the rights or powers of the State Treasurer in any manner which 25 would jeopardize the interest of the holders or any trustee of such 26 holders, or inhibit or prevent performance or fulfillment by the 27 authority or the State Treasurer with respect to the terms of any 28 agreement made with the holders of these bonds or refunding bonds or 29 agreements made pursuant to subsection e. of this section, except that 30 the failure of the Legislature to appropriate moneys for any purpose 31 of P.L., c. (C.) (pending before the Legislature as this bill) 32 shall not be deemed a violation of this section. 33 h. Notwithstanding any restriction contained in any other law, rule, 34 regulation or order to the contrary, the State and all political subdivisions of this State, their officers, boards, commissioners, 35 36 departments or other agencies, all banks, bankers, trust companies, 37 savings banks and institutions, building and loan associations, saving 38 and loan associations, investment companies and other persons 39 carrying on a banking or investment business, and all executors, 40 administrators, guardians, trustees and other fiduciaries, and all other 41 persons whatsoever who now are or may hereafter be authorized to invest in bonds or other obligations of the State, may properly and 42 legally invest any sinking funds, moneys or other funds, including 43 44 capital, belonging to them or within their control, in any bonds or 45 refunding bonds issued by the authority under P.L. , c. (C.)

(pending before the Legislature as this bill); and those bonds and

1	refunding bonds are hereby made securities which may properly and
2	legally be deposited with, and received by, any State or municipal
3	officers or agency of the State, for any purpose for which the deposit
4	of bonds or other obligations of the State is now, or may hereafter, be
5	authorized by law. ¹] ²
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7	² 46. (New section) As used in this article:
8	"Authority reserves" means the unrestricted funds of the authority
9	that have not been designated for authority programs;
10	"Bonds" means bonds, notes or other obligations issued by the
11	authority pursuant to P.L. , c. (C.) (pending before the
12	Legislature as this bill); and
13	"Refunding bonds" means bonds, notes or other obligations issued
14	to refinance bonds, notes or other obligations previously issued by the
15	authority pursuant to section 47 of P.L. , c. (C.) (pending
16	before the Legislature as this bill). ²
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18	² 47. (New section) Notwithstanding the provisions of any law,
19	rule, regulation or order to the contrary:
20	a. The authority shall issue bonds and refunding bonds, incur
21	indebtedness and borrow money secured, in whole or in part, by
22	money received pursuant to sections 48 and 49 of P.L. ,
23	c. (C.) (pending before the Legislature as this bill), for the
24	purpose of making the deposits described in section 50 of P.L. ,
25	c. (C.) (pending before the Legislature as this bill). The total
26	outstanding principal amount of the bonds shall not exceed
27	\$175,000,000. In computing the foregoing limitation as to amount,
28	there shall be excluded all bonds which shall be issued for (1) costs
29	incurred in connection with the issuance of the bonds and (2)
30	refunding purposes, provided that the refunding shall be determined by
31	the authority to result in a debt service savings. The authority may
32	establish reserve or other funds to further secure bonds and refunding
33	bonds.
34	In computing the foregoing limitation, the authority may include
35	those reserves of the authority or other State authorities to be made
36	available for the purposes of P.L. , c. (C.) (pending before the
37	Legislature a this bill) or those amounts to be made available by any
38	bistate or other agency with jurisdiction in the qualified municipality.
39	Prior to the approval of this financing plan, the authority shall submit
40	a copy for review and approval of the Joint Budget and Oversight
41	Committee.
42	b. The authority may, in any resolution authorizing the issuance of
43	bonds or refunding bonds, pledge the contract with the State
44	Treasurer, provided for in section 49 of P.L. , c. (C.)
45	(pending before the Legislature as this bill), or any part thereof, for the
46	payment or redemption of the bonds or refunding bonds, and covenant

as to the use and disposition of money available to the authority for 1 2 payments of bonds and refunding bonds. All costs associated with the 3 issuance of bonds and refunding bonds by the authority for the 4 purposes set forth in P.L., c. (C.) (pending before the 5 Legislature as this bill) may be paid by the authority from amounts it receives from the proceeds of the bonds or refunding bonds and from 6 amounts it receives pursuant to sections 48 and 49 of 7 8 P.L., c. (C.) (pending before the Legislature as this bill), 9 which costs may include, but are not limited to, any costs relating to 10 the issuance of the bonds or refunding bonds and costs attributable to the agreements described in subsection c. of this section. The bonds 11 or refunding bonds shall be authorized by resolution, which shall 12 13 stipulate the manner of execution and form of the bonds whether the bonds are in one or more series, the date or dates of issue, time or 14 15 times of maturity, which shall not exceed 40 years, the rate or rates of interest payable on the bonds, which may be at fixed rates or variable 16 17 rates, and which interest may be current interest or may accrue, the denomination or denominations in which the bonds are issued, 18 19 conversion or registration privileges, the sources and medium of 20 payment and place or places of payment, terms of redemption, 21 privileges of exchangeability or interchangeability, and entitlement to 22 priorities of payment or security in the amounts to be received by the 23 authority pursuant to sections 48 and 49 of P.L., c. (C.) 24 (pending before the Legislature as this bill). The bonds may be sold 25 at a public or private sale at a price or prices determined by the 26 authority. The authority is authorized to enter into any agreements 27 necessary or desirable to effectuate the purposes of this section, 28 including agreements to sell bonds or refunding bonds to any persons 29 and to comply with the laws of any jurisdiction relating thereto. 30 c. In connection with any bonds or refunding bonds issued pursuant 31 to P.L., c. (C.) (pending before the Legislature as this bill), 32 the authority may also enter into any revolving credit agreement, 33 agreement establishing a line of credit or letter of credit, 34 reimbursement agreement, interest rate exchange agreement, currency 35 exchange agreement, interest rate floor or cap, options, puts or calls 36 to hedge payment, currency, rate, spread or similar exposure, or 37 similar agreements, float agreements, forward agreements, insurance 38 contract, surety bond, commitment to purchase or sell bonds, purchase 39 or sale agreement, or commitments or other contracts or agreements 40 and other security agreements approved by the authority. 41 d. No resolution adopted by the authority authorizing the issuance 42 of bonds or refunding bonds pursuant to P.L., c. (C.) 43 (pending before the Legislature as this bill) shall be adopted or 44 otherwise made effective without the approval in writing of the State Treasurer. Except as provided by subsection i. of section 4 of 45 46 P.L.1974, c.80 (C.34:1B-4), bonds or refunding bonds may be issued

without obtaining the consent of any department, division, 1 2 commission, board, bureau or agency of the State, other than the 3 approval as required by this subsection, and without any other 4 proceedings or the occurrence of any other conditions or other things 5 other than those proceedings, conditions or things which are specifically required by P.L. , c. (C.) (pending before the 6 7 Legislature as this bill). e. Bonds and refunding bonds issued by the authority pursuant to 8 9 P.L., c. (C.) (pending before the Legislature as this bill) 10 shall be special and limited obligations of the authority payable from, 11 and secured by, such funds and moneys determined by the authority in accordance with this section. Neither the members of the authority 12 13 nor any other person executing the bonds or refunding bonds shall be 14 personally liable with respect to payment of interest and principal on these bonds or refunding bonds. Bonds or refunding bonds issued 15 pursuant to the provisions of P.L., c. (C.) (pending before 16 17 the Legislature as this bill) shall not be a debt or liability of the State or any agency or instrumentality thereof, except as otherwise provided 18 19 by this subsection, either legal, moral or otherwise, and nothing 20 contained in P.L. , c. (C.) (pending before the Legislature as 21 this bill) shall be construed to authorize the authority to incur any 22 indebtedness on behalf of or in any way to obligate the State or any 23 political subdivision thereof, and all bonds and refunding bonds issued 24 by the authority shall contain a statement to that effect on their face. 25 f. The authority is authorized to engage, subject to the approval of the State Treasurer and in such manner as the State Treasurer shall 26 27 determine, the services of financial advisors and experts, placement 28 agents, underwriters, appraisers, and such other advisors, consultants 29 and agents as may be necessary to effectuate the purposes of 30 P.L., c. (C.) (pending before the Legislature as this bill). 31 g. The proceeds from the sale of the bonds, other than refunding 32 bonds, issued pursuant to P.L. , c. (C.) (pending before the 33 Legislature as this bill), after payment of any costs related to the 34 issuance of such bonds, shall be applied to the purposes set forth in section 50 of P.L. , c. (C.) (pending before the Legislature 35 36 as this bill). 37 h. All bonds or refunding bonds issued by the authority are deemed 38 to be issued by a body corporate and politic of the State for an 39 essential governmental purpose, and the interest thereon and the 40 income derived from all funds, revenues, incomes and other moneys 41 received for or to be received by the authority and pledged and 42 available to pay or secure the payment on bonds or refunding bonds 43 and the interest thereon, shall be exempt from all taxes levied pursuant 44 to the provisions of Title 54 of the Revised Statutes or Title 54A of 45 the New Jersey Statutes, except for transfer, inheritance and estate

taxes levied pursuant to Subtitle 5 of Title 54 of the Revised Statutes.

1 i. The State hereby pledges and covenants with the holders of any 2 bonds or refunding bonds issued pursuant to the provisions of P.L. , 3 c. (C.) (pending before the Legislature as this bill), that it will 4 not limit or alter the rights or powers vested in the authority by P.L., c. (C.) (pending before the Legislature as this bill), nor 5 limit or alter the rights or powers of the State Treasurer in any manner 6 which would jeopardize the interest of the holders or any trustee of 7 8 such holders, or inhibit or prevent performance or fulfillment by the 9 authority or the State Treasurer with respect to the terms of any 10 agreement made with the holders of these bonds or refunding bonds or agreements made pursuant to subsection e. of this section, except that 11 12 the failure of the Legislature to appropriate moneys for any purpose of P.L., c. (C.) (pending before the Legislature as this bill) 13 14 shall not be deemed a violation of this section. 15 j. Notwithstanding any restriction contained in any other law, rule, regulation or order to the contrary, the State and all political 16 17 subdivisions of this State, their officers, boards, commissioners, departments or other agencies, all banks, bankers, trust companies, 18 19 savings banks and institutions, building and loan associations, saving 20 and loan associations, investment companies and other persons 21 carrying on a banking or investment business, and all executors, 22 administrators, guardians, trustees and other fiduciaries, and all other 23 persons whatsoever who now are or may hereafter be authorized to invest in bonds or other obligations of the State, may properly and 24 25 legally invest any sinking funds, moneys or other funds, including capital, belonging to them or within their control, in any bonds or 26 27 refunding bonds issued by the authority under the provisions of 28 P.L., c. (C.) (pending before the Legislature as this bill); 29 and said bonds and refunding bonds are hereby made securities which 30 may properly and legally be deposited with, and received by any State 31 or municipal officers or agency of the State, for any purpose for which 32 the deposit of bonds or other obligations of the State is now, or may hereafter be authorized by law.² 33 34 35 ²48. (New section) a. The State Treasurer shall, in each State 36 fiscal year, pay from the General Fund to the authority, in accordance 37 with a contract or contracts between the State Treasurer and the 38 authority, authorized pursuant to section 49 of P.L., c. 39 (C.) (pending before the Legislature as this bill), an amount 40 equivalent to the amount due to be paid in such State fiscal year to pay 41 the debt service incurred for such State fiscal year on the bonds or refunding bonds of the authority issued pursuant to P.L. , c. 42 43 (C.) (pending before the Legislature as this bill) and any additional 44 costs authorized by section 47 of P.L. , c. (C.) (pending 45 before the Legislature as this bill); and 46 b. In addition to such terms and conditions as are agreed upon

pursuant to section 49 of P.L. , c. (C.) (pending before the 1 2 Legislature as this bill), the contract or contracts shall provide that all 3 such payments from the General Fund shall be subject to, and 4 dependent upon, appropriations being made from time to time by the 5 <u>Legislature for these purposes.</u>² 6 ²49. (New section) The State Treasurer and the authority are 7 8 authorized to enter into one or more contracts to implement the 9 payment arrangement that is provided for in section 48 of P.L. , c. (C.) (pending before the Legislature as this bill). The contract or 10 11 contracts shall provide for payment by the State Treasurer of the 12 amounts required to be paid pursuant to section 48 of P.L. , c. 13 (C.) (pending before the Legislature as this bill) and shall set forth 14 the procedure for the transfer of moneys for the purpose of paying 15 such moneys. The contract or contracts shall contain such terms and conditions as are determined by the parties, and shall include, but not 16 17 be limited to, terms and conditions necessary pursuant to P.L. c. (C.) (pending before the Legislature as this bill); provided, 18 19 however, that notwithstanding any other provision of any law, rule, 20 regulation or order to the contrary, the authority shall be paid only 21 such funds as shall be determined by the contract or contracts and 22 further provided that the incurrence of any obligation of the State 23 under the contract or contracts, including any payments to be made thereunder from the General Fund, shall be subject to and dependent 24 upon appropriations being made from time to time by the Legislature 25 for the purposes of P.L. , c. (C.) (pending before the 26 Legislature as this bill).² 27 28 $^{1}[50.]^{2}[47.^{1}]50.^{2}$ (New section) a. The authority shall establish 29 and maintain a series of special funds as provided in ¹[sections 51 and 30 31 52] 2 [section 48 1] sections 51 and 52 2 of P.L., c. (pending before the Legislature as this bill) into which shall be 32 deposited such moneys: (1) as shall be paid to the funds by the State 33 Treasurer ¹for the purposes of those funds; ¹(2) as shall be 34 appropriated by the State for the purpose of such funds; (3) as shall be 35 deposited²[¹or allocated¹]² into the funds²[¹, as the case may 36 <u>be</u>¹]²in accordance with ¹[section 69] <u>the "Annual Qualified</u> 37 Municipal Capital and Economic Recovery Program" and the 38 39 "Qualified Municipality Capital and Economic Recovery Financial <u>Plan" adopted pursuant to section 45¹ of P.L.</u>, c. 40 (pending before the Legislature as this bill) and (4) any other moneys 41 42 or funds of the authority which it determines to deposit therein. 43 Moneys in the funds may be invested in such obligations as the 44 authority may approve and interest or other earnings on such 45 investments shall be credited to the funds.

b. ¹[In addition to the powers of the authority set forth in section

5 of P.L.1974, c.80 (C.34:1B-5) and other powers which may be 1 2 conferred on the authority or the executive director by P.L. , c. 3) (pending before the Legislature as this bill), the authority, by (C. 4 resolution, shall have the power to: (1) pay all or part of the cost of an eligible project; and (2) make loans, guarantees, equity investments, 5 and grants, or provide other forms of financing for an eligible project. 6 c.] ¹ ²In addition to the powers of the authority set forth in section 7 5 of P.L.1974, c.80 (C.34:1B-5) and other powers which may be 8 9 conferred on the authority or the executive director by P.L., c. 10 (C.) (pending before the Legislature as this bill), the authority, by resolution, shall have the power to: (1) pay all or part of the cost of 11 an eligible project; and (2) make loans, guarantees, equity investments, 12 and grants, or provide other forms of financing for an eligible project. 13 c.² The purpose of the special funds established pursuant to 14 subsection a. of this section shall be to provide ¹[grants and] ¹ loans 15 1, guarantees, equity investments, and grants or other forms of 16 financing¹ of a sufficient scale and visibility to expand and sustain 17 economic activity in qualified municipalities, both within the central 18 business district ¹[and port district] ¹ ² and port district ² and in order 19 to encourage revitalization of the municipality's neighborhoods outside 20 21 of the central business district through the rehabilitation, acquisition, 22 demolition and redevelopment of property within those 23 neighborhoods, the improvement of municipally-owned water supply and distribution facilities, and, where necessary, the remediation of 24 25 brownfields sites to foster redevelopment. Grants shall be made 26 available to qualified municipalities in order to strengthen the 27 provision of municipal services through capital construction and 28 reconstruction of public buildings and financial assistance necessary to 29 allow for the purchase of equipment considered vital to the sustenance 30 of municipal public services, particularly public safety.

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¹[51.]²[48.¹] 51.² (New section) The board shall ¹[administer] oversee ¹ the following funds:

a. the "Residential Neighborhood Improvement Fund," into which shall be deposited the sum of \$35 million from bond proceeds, to be disbursed at the direction of the board and upon the recommendation of the chief operating officer, to make grants, matching grants or loans, to support water and sewer improvements not funded by the county, to support the removal of litter and clean community activities, the development of tot-lots, community gardens, landscape amenities, small scale demolitions, streetscape improvements, property acquisition, ¹housing, ¹ and restoration in neighborhoods outside of the central business district;

b. the "Demolition and Redevelopment Financing Fund," into which shall be deposited the sum of \$43 million from bond proceeds, to be disbursed at the direction of the board and upon the recommendation

1 of the chief operating officer, which shall be used to provide grants, 2 matching grants or loans to support neighborhood rehabilitation, land 3 acquisition, brownfields remediation, demolition and redevelopment; 4 c. the "Downtown Revitalization and Recovery Fund" into which 5 shall be deposited the sum of \$45.8 million from bond proceeds, to be 6 disbursed at the direction of the board and upon the recommendation of the chief operating officer, which shall be used to make grants, 7 8 matching grants or loans to support streetscape improvements, facade 9 restoration, street signage improvements, street resurfacing, demolition and restoration of commercial structures, property 10 11 acquisition, and redevelopment projects, brownfields remediation in order to foster redevelopment, industrial development ¹[and], ¹ port 12 redevelopment¹[, and of which \$25 million shall be used to make 13 grants, matching grants or loans to support], and the development of 14 entertainment and cultural facilities such as aquariums ¹and community 15 16 schools for the arts¹. 17

The sum of \$25 million out of this fund shall be used to make grants, matching grants or loans to support from bond proceeds ²[to be made available for] ² the expansion and upgrade of an aquarium in a qualified municipality by a private developer. Moneys from the fund ²[made available] ² for aquarium purposes shall be made available on a matching basis, with three dollars of State money to be made available for every dollar raised by a private developer. The receipt of funds by a private developer shall be subject to those conditions set forth pursuant to section ²[52] 53² of P.L., c. (C.) (pending before the Legislature as this bill).

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25 26 before the Legislature as this bill). 27 Funds paid out of this fund in support of an aquarium may be used for debt retirement; however, any funds used for that purpose shall not 28 29 be subject to the matching requirement pursuant to this subsection.¹ d. the "Higher Education and Regional Health Care Development 30 Fund" into which shall be deposited the sum of ¹[\$46.2] <u>\$47.7</u>¹ 31 32 million from bond proceeds, to be disbursed at the direction of the 33 board and upon the recommendation of the chief operating officer, in accordance with the provisions of section ${}^{1}[52]^{2}[51^{1}]52^{2}$ of 34) (pending before the Legislature as this bill); 35 e. the "Economic Recovery Planning Fund" into which shall be 36 deposited the sum of ¹[\$5] <u>\$3.5</u> million from bond proceeds, to be 37 38 disbursed at the direction of the board and upon the recommendation 39 of the chief operating officer, to cover those planning and 40 administrative costs incurred in preparing the strategic revitalization 41 plan pursuant to section 38 of P.L. , c. (C. 42 before the Legislature as this bill), the capital improvement and

44 (C.) (pending before the Legislature as this bill), and such other 45 plans as are required to be prepared pursuant to P.L. , c. (C.)

infrastructure plan prepared pursuant to section 42 of P.L.

(pending before the Legislature as this bill); and

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f. the "Qualified Municipality Economic Opportunity Fund" into 3 which shall be deposited the sum of ¹[\$2.5] <u>\$1.5</u>¹ million, which shall 4 be used, in coordination with the job training provisions of the State's 5 school construction program, to create employment 6 entrepreneurial opportunities through the completion of projects in the 7 central business district, entrepreneurial training, and grants and loans 8 to small business development in residential neighborhoods, and loans 9 for housing development. 10 ²[¹49. (New section) Notwithstanding any law, rule or regulation 11 12 to the contrary, any agency, department, board or authority directed 13 to spend funds pursuant to the project list and financial plan adopted 14 pursuant to section 45 of P.L., c. (C.) (pending before the Legislature as this bill) is authorized to enter into one or more 15 contracts with the authority in order to implement the purposes of 16 P.L., c. (C.) (pending before the Legislature as this bill). 1]² 17 18 19 ²[150. (New section) The following moneys shall be deposited or 20 credited to the funds established pursuant to section 51 of P.L. , c. 21 (C.) (pending before the Legislature as this bill): 22 a. funds that are allocated to each fund pursuant to the project list 23 and for which the authority has entered into an interagency fiscal 24 agreement; 25 b. moneys that are otherwise appropriated by the State for which 26 the appropriation states that those moneys are for the purposes of that 27 28 c. if the authority so determines in any resolution authorizing any particular bonds, as shall be received by the authority from the 29 30 proceeds of the bonds; and d. any other moneys or funds that the authority determines to 31 32 deposit therein.¹]² 33 ¹[52.]²[51.¹] 52.² (New section) There is created the "Higher 34 Education and Regional Health Care Development Fund" which shall 35 36 be used to provide grants, to non-profit educational institutions and 37 regional health care facilities, as provided hereunder. 38 Those grants to be provided to non-profit educational 39 institutions under this section shall be provided on a one-to-one 40 matching basis in order to encourage the development of student housing, retail facilities and commercial enterprises in the central 41 42 business district of the qualified municipality, subject to those conditions set forth in section ¹[53] ²[52¹] 53² of P.L. 43) (pending before the Legislature as this bill). 44 45 Any facility constructed using bond proceeds shall be located within 46 the central business district of the qualified municipality and shall be

- 1 co-located with other university buildings.
- With respect to ¹[State universities] Rowan University ¹, these
- 3 funds shall be made available on the condition that the university shall
- 4 offer at least two full four- year programs, thereby allowing students
- 5 to complete an entire course of study on the campus housed in the
- 6 central business district. In addition, any of these institutions may use
- 7 these matching funds in conjunction with land acquisition moneys
- 8 received by that university from the Delaware River Port Authority.
- 9 The bond proceeds shall be allocated as follows:
- 10 (1) the sum of \$11 million shall be made available to Rutgers, the State University;
- 12 (2) the sum of \$5.1 million shall be made available to Rowan
- 13 University;
- 14 (3) the sum of \$9 million shall be made available to the University
- 15 of Medicine & Dentistry of New Jersey; and
- 16 (4) the sum of \$3.5 million shall be made available to Camden
- 17 County College.
- Moneys shall be committed within four years of the effective date
- 19 of P.L. , c. (C.) (pending before the Legislature as this
- 20 bill).
- b. Those grants to be provided to regional health care facilities
- 22 under this section shall be provided, on a matching basis, to regional
- 23 health care facilities situated within the qualified municipality, to allow
- 24 for facility expansion, including but not limited to, facilities for pre-
- 25 admission testing, occupational health, health-related educational
- 26 facilities such as a school of nursing and emergency room facilities,
- subject to those conditions set forth in section ${}^{1}[53] {}^{2}[\underline{52}^{1}] \underline{53}^{2}$ of
- P.L., c. (C.) (pending before the Legislature as this bill).
 Each health care facility shall be required to raise one dollar for every
- 30 three dollars provided by the State. The bond proceeds shall be
- 31 allocated as follows:
- 32 (1) the sum of ${}^{1}[\$3] \underline{\$4.5}^{1}$ million shall be made available to Our
- 33 Lady of Lourdes Medical Center;
- 34 (2) the sum of \$13.35 million shall be made available to Cooper
- 35 Hospital/University Medical Center; provided, however, that no funds
- 36 shall be made available to Cooper Hospital/University Medical Center
- 37 for the purpose of establishing or expanding family practice facilities.
- 38 Cooper Hospital/University Medical Center may make available a
- 39 portion of these funds to a federally-qualified health center operating
- 40 in the City of Camden;
- 41 (3) the sum of \$1 million shall be made available to Virtua Hospital
- 42 to allow for the establishment of an in-patient drug treatment facility;
- 43 and
- 44 (4) the sum of \$250,000 shall be made available to Partners in
- 45 Health to further community outreach efforts in underserved
- 46 communities and the promotion of programs for minority children, the

1 elderly, uninsured or underinsured families and disabled persons.

¹[Notwithstanding any law to the contrary, any hospital in a qualified municipality authorized to provide treatment services as a Level I trauma center shall receive an annual subsidy payment in each year that the qualified municipality is under rehabilitation and economic recovery from the Health Care Subsidy Fund created pursuant to section 8 of P.L.1992, c.160 (C.26:2H-18.58), at a rate of not less than the highest rate per dollar of audited, documented charity care valued at the Medicaid rate received by any other hospital in the State designated as a Level I trauma center.

For the purposes of this subsection, "Level I trauma center" means any hospital so designated by the Department of Health and Senior Services which maintains a minimum volume of major trauma cases per year and is currently in receipt of verification from the Committee on Trauma of the American College of Surgeons to that effect.]

- ¹[53.] ²[52.¹] 53.² (New section) Any entity which is otherwise tax-exempt pursuant to Title 54 of the Revised Statutes and which receives funding pursuant to the "Municipal Rehabilitation and Economic Recovery Act," P.L. , c. (C.) (pending before the Legislature as this bill) to finance the purchase of any real property or construction of any improvement which would otherwise be tax-exempt shall be subject to the following conditions:
- a. The entity shall pay an annual service charge for a period of 20 years following the receipt of funding pursuant thereto, which shall be negotiated by the tax-exempt entity and the chief operating officer on behalf of the qualified municipality according to the formula set forth pursuant to section 12 of P.L.1991, c.431 (C.40A:20-12).
- b. The board shall approve in advance any facility plans or other such documentation produced by the tax-exempt entity which include detailed information concerning the projects proposed to be funded with the matching grants and the agreement negotiated by the chief operating officer pursuant to subsection a. of this section.
- The receipt of matching funds by such an entity pursuant to P.L., c. (C.) (pending before the Legislature as this bill) shall be conditioned upon compliance with the provisions of this section, as determined by the board.

ARTICLE 6. ECONOMIC DEVELOPMENT

- ¹[54.]²[53.¹] 54.² (New section) As used in this section and section ¹[55]²[54¹] 55² of P.L., c. (C.) (pending before the Legislature as this bill):
 - a. "Business facility" means any factory, mill, plant, refinery, warehouse, building, complex of buildings or structural components of buildings, and all machinery, equipment and personal property

- 1 located within a qualified municipality, used in connection with the
- 2 operation of the business of a corporation that is subject to the tax
- 3 imposed pursuant to section 5 of P.L.1945, c.162 (C.54:10A-5), and
- 4 all facility preparation and start-up costs of the taxpayer for the
- 5 business facility which it capitalizes for federal income tax purposes.
- 6 b. "Business relocation or business expansion property" means
- 7 improvements to real property and tangible personal property, but only
- 8 if that improvement or personal property is constructed or purchased
- 9 and placed in service or use by the taxpayer, for use as a component
- 10 part of a new or expanded business facility located in a qualified
- 11 municipality.
- 12 (1) Business relocation or business expansion property shall include only:
- 14 (a) improvements to real property placed in service or use as a
- business facility on or after the operative date of P.L., c. (C.
- 16 (pending before the Legislature as this bill) by the taxpayer;
- 17 (b) tangible personal property placed in service or use by the
- 18 taxpayer on or after the operative date of P.L., c. (C.)(pending
- 19 before the Legislature as this bill), with respect to which depreciation,
- 20 or amortization in lieu of depreciation, is allowable in determining the
- 21 corporation business tax liability of the taxpayer under P.L.1945,
- 22 c.162, and which has a remaining recovery period of three or more
 - years at the time the property is placed in service or use in a qualified
- 24 municipality; or

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- 25 (c) tangible personal property owned and used by the taxpayer at
- a business location outside a qualified municipality which is moved
- 27 into a qualified municipality on or after the effective date of P.L. , c.
- 28 (C.) (pending before the Legislature as this bill), for use as a component part of a new or expanded business facility located in the
- 30 qualified municipality; provided that the property is depreciable or
- 31 amortizable personal property for income tax purposes, and has a
- remaining recovery period of three or more years at the time the
- property is placed in service or use in a qualified municipality.
- 34 (2) Property purchased for business relocation or expansion shall
- 35 not include:

- 36 (a) repair costs, including materials used in the repair, unless for
- 37 federal income tax purposes, the cost of the repair must be capitalized
- and not expensed;
 - (b) airplanes;
- 40 (c) property which is primarily used outside a qualified municipality
- 41 with that use being determined based upon the amount of time the
- 42 property is actually used both within and without the qualified
- 43 municipality;
- (d) property which is acquired incident to the purchase of the stock
- 45 or assets of the seller.
- 46 (3) Property shall be deemed to have been purchased prior to a

1 specified date only if:

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- 2 (a) the physical construction, reconstruction or erection of the 3 property was begun prior to the specified date, or such property was 4 constructed, reconstructed, erected or acquired pursuant to a written 5 contract as existing and binding on the purchase prior to the specified 6 date; or
- 7 (b) the machinery or equipment was owned by the taxpayer prior 8 to the specified date, or was acquired by the taxpayer pursuant to a 9 binding purchase contract which was in effect prior to the specified 10 date.
 - c. "Business relocation or expansion" means capital investment in a new or expanded business facility in a qualified municipality.
 - d. "Controlled group" means one or more chains of corporations connected through stock ownership with a common parent corporation if stock possessing at least 50% of the voting power of all classes of stock of each of the corporations is owned directly or indirectly by one or more of the corporations; and the common parent owns directly stock possessing at least 50% of the voting power of all classes of stock of at least one of the other corporations.
- e. "Director" means the Director of the Division of Taxation in the Department of the Treasury.
 - f. "Expanded business facility" means any business facility, other than a new business facility, resulting from acquisition, construction, reconstruction, installation or erection of improvements or additions to existing property if such improvements or additions are purchased on or after the effective date of rehabilitation and economic recovery.
- 27 g. "Incentive payment" means: the amount of tax owed by a 28 taxpayer for a privilege period, as computed pursuant to section 5 of 29 P.L.1945, c.162 (C.54:10A-5), multiplied by a fraction, the numerator 30 of which is the average value of the taxpayer's business relocation or 31 business expansion property within a qualified municipality during the 32 period covered by its report, and the denominator of which is the 33 average value of all the taxpayer's real and tangible personal property 34 in New Jersey during such period which result is multiplied by 96 percent; provided, however, that for the purpose of determining 35 36 average value, the provisions with respect to depreciation as set forth 37 in subparagraph (F) of paragraph (2) of subsection (k) of section 4 of 38 P.L.1945, c.162 (C.54:10A-4) shall be taken into account for arriving 39 at such value; and provided further that incentive payments shall be 40 made for a period not to exceed 10 years, commencing on the date of 41 a taxpayer's first acquisition of business relocation or business 42 expansion property in the qualified municipality following the 43 operative date of P.L. , c. (C.) (pending before the Legislature 44 as this bill).
 - h. "New business facility" means a business facility which:
- 46 (1) is employed by a taxpayer in the conduct of a business which

- 1 is or will be taxable under P.L.1945, c.162 (C.54:10A-1 et seq.). A
- 2 business facility shall not be considered a new business facility in the
- 3 hands of a taxpayer if the taxpayer's only activity with respect to the
- 4 facility is to lease it to another person;

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- 5 (2) is purchased by a taxpayer and is placed in service or use on or 6 after the effective date of rehabilitation and economic recovery;
 - (3) was not purchased by a taxpayer from a related person; and
- 8 (4) was not in service or use during the 90 day period immediately 9 prior to transfer of the title to the facility.
- i. "Partnership" means a syndicate, group, pool, joint venture or other unincorporated organization through or by means of which any business, financial operation or venture is carried on, and which is not a trust or estate, a corporation or a sole proprietorship. The term "partner" includes a member in such a syndicate, group, pool, joint venture or organization.
- j. "Purchase" means, with respect to the determination of whether business relocation or business expansion property was purchased, any acquisition of property, including an acquisition pursuant to a lease, but only if:
- 20 (1) the property is not acquired from a person whose relationship 21 to the person acquiring it would result in the disallowance of 22 deductions under section 267 or subsection (b) of section 707 of the 23 federal Internal Revenue Code of 1986, 26 U.S.C.s.267 or s.707;
 - (2) the property is not acquired by one member of a controlled group from another member of the same controlled group; and
 - (3) the basis of the property for federal income tax purposes, in the hands of the person acquiring it, is not determined:
 - (a) in whole or in part by reference to the federal adjusted basis of such property in the hands of the person from whom it was acquired; or
- 31 (b) under subsection (e) of section 1014 of the federal Internal 32 Revenue Code of 1986, 26 U.S.C. s.1014.
 - k. "Related person" means:
- 34 (1) a corporation, partnership, association or trust controlled by the 35 taxpayer;
- 36 (2) an individual, corporation, partnership, association or trust that 37 is in control of the taxpayer;
- 38 (3) a corporation, partnership, association or trust controlled by an 39 individual, corporation, partnership, association or trust that is in 40 control of the taxpayer; or
 - (4) a member of the same controlled group as the taxpayer.

¹[55.] ²[54.¹] 55.² (New section) a. There is established in the authority the "Qualified Municipality Open For Business Incentive Program," the purpose of which is to foster business investment in qualified municipalities. Businesses that locate or expand in a qualified

1 municipality during the period that the municipality is under 2 rehabilitation and economic recovery shall be eligible to receive a 3 rebate from the "Corporation Business Tax Act (1945)," P.L.1945, 4 c.162 (C.54:10A-1 et seq.) as provided herein.

5 b. For each year in which a taxpayer is eligible for a rebate of a 6 portion of the incentive payment, the Director of the Division of Taxation shall certify to the State Treasurer (1) that the taxpayer's 7 8 corporation business tax return has been filed; (2) that the taxpayer's 9 entire corporation business tax obligation has been satisfied; and (3) 10 the amount of the taxpayer's incentive payment entitlement. Upon 11 such certification, the treasurer shall certify to the executive director 12 of the authority the amount of the taxpayer's incentive payment and, 13 subject to the approval of the Director of the Division of Budget and 14 Accounting, transfer that incentive payment to the fund established 15 with the proceeds of those funds appropriated pursuant to subsection b. of section ${}^{1}[70] {}^{2}[72^{1}] 73^{2}$ of P.L., c. 16 (pending before the 17 Legislature as this bill).

c. The executive director of the authority shall rebate to the taxpayer up to 75% of the incentive payment paid by the taxpayer and placed by the treasurer into a fund established using those funds appropriated pursuant to subsection b. of section ${}^{1}[70] {}^{2}[72^{1}] 73^{2}$ of (pending before the Legislature as this bill) if the P.L. taxpayer applies for a rebate within two years of deposit of the incentive payment into the fund and establishes to the satisfaction of the executive director of the authority that the taxpayer will utilize those monies for business relocation or business expansion property. The cumulative amount of monies distributed to the taxpayer pursuant to this section shall not exceed the amount paid or to be paid by the taxpayer for the business relocation or business expansion property. In the event that the taxpayer does not establish its eligibility for a rebate of a portion of the incentive payment within two years of its deposit into the fund, the fund shall retain any remaining amount of the incentive payment.

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¹[56.] ²[55.¹] 56.² (New section) a. A taxpayer engaged in the conduct of business within a qualified municipality and who is not receiving a benefit under the "New Jersey Urban Enterprise Zones Act," P.L.1983, c.303 (C.52:27H-60 et seq.), may apply to receive a tax credit against the amount of tax otherwise imposed under the "Corporation Business Tax Act (1945)," P.L.1945, c.162 (C.54:10A-1 et seq.) equal to: \$2,500 for each new full-time position at that location in credit year one and \$1,250 for each new full-time position at that location in credit year two.

b. (1) The credit pursuant to subsection a. of this section for credit year one shall be allowed for the privilege period in which or with which credit year one ends; the credit pursuant to subsection a. of this

section for credit year two shall be allowed for the privilege period in which or with which credit year two ends.

- 3 (2) An unused credit may be carried forward, if necessary, for use 4 in the five privilege periods following the privilege period for which 5 the credit is allowed.
- 6 (3) The order of priority of the application of the credit allowed under this section and any other credits allowed by law shall be as 7 8 prescribed by the Director of the Division of Taxation. The amount 9 of the credit applied under this section against the tax imposed pursuant to section 5 of P.L.1945, c.162 (C.54:10A-5) for a privilege 10 11 period, together with any other credits allowed by law, shall not 12 exceed 50% of the tax liability otherwise due and shall not reduce the 13 tax liability to an amount less than the statutory minimum provided in 14 subsection (e) of section 5 of P.L.1945, c.162.
 - c. (1) Notwithstanding the provisions of subsection b. of this section to the contrary, the credit allowed for credit year one may be refundable at the close of the privilege period in which or with which credit year two ends, pursuant to the requirements and limitations of this subsection.

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- (2) That amount of the credit received for credit year one remaining, if any, after the liabilities for the privilege period in which or with which credit year two ends and for any prior privilege period have been satisfied, multiplied by the sustained effort ratio, shall be an overpayment for the purposes of section R.S.54:49-15 for the privilege period in which or with which credit year two ends; that amount of the credit received for credit year one remaining, if any, that is not an overpayment pursuant to this paragraph may be carried forward pursuant to subsection b. of this section.
- d. The burden of proof shall be on the taxpayer to establish by clear and convincing evidence that the taxpayer is entitled to the credits or refund allowed pursuant to this section. The director shall by regulation establish criteria for the determination of when new or expanded operations have begun at a location. No taxpayer shall be allowed more than a single 24 month continuous period in which credits shall be allowed for activity at a location within a qualified municipality pursuant to P.L. , c. (C.) (pending before the Legislature as this bill).
 - e. For the purposes of this section:
- "Credit year one" means the first twelve calendar months following initial or expanded operations at a location within a qualified municipality pursuant to P.L., c. (C.) (pending before the Legislature as this bill).
- "Credit year two" means the twelve calendar months following credit year one.
- "Employee of the taxpayer" does not include an individual with an ownership interest in the business, that individual's spouse or

1 dependants, or that individual's ancestors or descendants.

"Full time position" means a position filled by an employee of the taxpayer for at least 140 hours per month on a permanent basis, which does not include employment that is temporary or seasonal.

"New full time position" means a position that did not exist prior to credit year one. New full time positions shall be measured by the increase, from the twelve month period preceding credit year one to the measured credit year, in the average number of full-time positions and full-time position equivalents employed by the taxpayer at the location within a qualified municipality pursuant to P.L. , c. (C.) (pending before the Legislature as this bill). The hours of employees filling part-time positions shall be aggregated to determine the number of full-time position equivalents.

"Part-time position" means a position filled by an employee of the taxpayer for at least 20 hours per week for at least 3 months during the credit year.

"Sustained effort ratio" means the proportion that the credit year two new full-time positions bears to the credit year one new full-time positions, not to exceed one.

¹[57.] ²[56.¹] 57.² (New section) a. For the purposes of subsection b. of this section, "residential property" shall include land, a dwelling house or a condominium unit under the form of real property ownership provided for under the "Condominium Act," P.L.1969, c.257 (C.46:8B-1 et seq.).

b. A taxpayer who shall not previously have occupied property owned by the taxpayer as a principal residence and who, during the taxable year, purchases residential property within a qualified municipality for the purpose of occupying the property as the taxpayer's principal residence shall be allowed in that taxable year, and for four taxable years thereafter, a credit not to exceed \$5,000 against the tax otherwise due under N.J.S.54A:1-1 et seq. The credit shall be allowed beginning in any taxable year during the period of rehabilitation and economic recovery.

No taxpayer filing either a single or a joint return shall be eligible for a credit under this section: (1) if, in a prior taxable year, the taxpayer or the taxpayer's spouse, either singly or jointly with each other or with another, shall have owned and occupied as a principal residence any residential property; or (2) if the taxpayer or the taxpayer's spouse has received an annual stipend pursuant to section 18 of P.L. , c. (C.) (pending before the Legislature as this bill).

In the case of a husband and wife who elect to file separate tax returns, each shall, unless otherwise ineligible, be entitled to one-half of the credit allowed.

If a taxpayer who shall have been allowed a credit under the

1 provisions of this section with respect to the purchase of residential 2 property fails to occupy the property as the taxpayer's principal 3 residence within one year after the date of the purchase, or terminates 4 occupation of the property as the taxpayer's principal residence within 10 years after the date of the purchase or the date on which such 5 6 occupation shall have commenced, whichever is later, the taxpayer 7 shall be liable for tax in an amount equal to the credit previously so 8 allowed. 9 10 ARTICLE 7. LABOR RELATIONS AND CONTRACTS 11 $^{1}[58.]$ $^{2}[57.]$ $^{1}]$ 58. Section 1 of P.L.1979, c.303 (C.34:1B-5.1) is 12 amended to read as follows: 13 14 1. The New Jersey Economic Development Authority shall adopt 15 rules and regulations requiring that not less than the prevailing wage rate be paid to workers employed in the performance of construction 16 contracts undertaken in connection with any of its projects, those 17 18 projects which it undertakes pursuant to P.L. , c. (C.) 19 (pending before the Legislature as this bill) or school facilities projects. The prevailing wage rate shall be the rate determined by the 20 21 Commissioner of Labor pursuant to the provisions of P.L.1963, c.150 22 (C.34:11-56.25 et seq.). 23 (cf: P.L.2000, c.72, s.47) 24 1 [59.] 2 [58. 1] $^{59.2}$ (New section) Not less than the prevailing 25 wage rate shall be paid to any workers employed in the performance 26 27 of construction contracts undertaken in connection with any projects 28 undertaken pursuant to P.L. (C.) (pending before the , c. 29 Legislature as this bill). The prevailing wage rate shall be the rate determined by the Commissioner of Labor pursuant to the provisions 30 31 of P.L.1963, c.150 (C.34:11-56.25 et seq.). 32 ¹[60.] ²[59.¹] 60.² (New section) In order to fulfill its obligation 33 to establish an affirmative action program for the hiring of minority 34 35 and female workers employed in the performance of construction 36 contracts undertaken in connection with a project undertaken or 37 financed by the authority pursuant to P.L., c. (C. 38 before the Legislature as this bill), the authority shall comply with all 39 requirements for pre-apprenticeship and apprenticeship applicable to 40 the authority on or after the effective date of P.L. , c. (C. 41 (pending before the Legislature as this bill). 42 1 [61.] 2 [60. 1] 61. 2 (New section) For the purposes of section 3 43 of P.L.1977, c.85 (C.34:13A-16), when deciding the award in a 44 45 dispute involving public fire or police departments of the qualified

municipality during the rehabilitation term, the arbitrator or panel of

arbitrators shall, when considering the interests and welfare of the public and the lawful authority of the employer, include in those assessments the fact that the municipality is under rehabilitation pursuant to P.L. , c. (C.) (pending before the Legislature as this bill.

¹[62.] ²[61.¹] 62.² (New section) During the rehabilitation term, the qualified municipality may enter into arrangements with other municipalities, counties, local public authorities, or the State, for the purpose of affording the municipality those benefits which may accrue pursuant to any laws providing for contracted provision of goods or services. Notwithstanding any other provision of law to the contrary all State agencies are authorized to enter into such agreements or arrangements with the qualified municipality during the rehabilitation term as are necessary or useful in furthering the purposes of P.L., c. (C.) (pending before the Legislature as this bill).

¹[63.] ²[62.¹] 63.² (New section) All contracts and agreements entered into by the qualified municipality during the rehabilitation term pursuant to P.L. , c. (C.) (pending before the Legislature as this bill) shall contain provisions stating that the director or chief operating officer may, upon 30 days' notice, terminate the contract or agreement for any reason without payment of penalty or damages. This section shall not apply to collective bargaining agreements.

ARTICLE 8. MISCELLANEOUS

¹[64.] ²[63.¹] 64.² Section 2 of P.L.1991, c.266 (C.40:14B-23.1) is amended to read as follows:

2. a. As used in this section:

"Residential property" means any building or part of a building used, to be used or held for use as a home or residence, together with the land upon which it is situate. A residential property shall include single family dwellings, multifamily dwellings as defined under subsection (k) of section 3 of the "Hotel and Multiple Dwelling Law," P.L.1967, c.76 (C.55:13A-1 et seq.), and other rental unit property, and individual residences within a horizontal property regime as defined pursuant to the "Horizontal Property Act," P.L.1963, c.168 (C.46:8A-1 et seq.), or a condominium as defined pursuant to the "Condominium Act," P.L.1969, c.257 (C.46:8B-1 et seq.), units in a cooperative, and units in a mutual housing corporation;

"Cooperative" means a housing corporation or association which entitles the holder of a share or membership interest thereof to possess and occupy for dwelling purposes a house, apartment, manufactured or mobile home or other unit of housing owned or leased by the corporation or association, or to lease or purchase a unit of housing 1 constructed or to be constructed by the corporation or association;

- 2 "Mutual housing corporation" means a corporation not-for-profit,
- 3 incorporated under the laws of this State on a mutual or cooperative
- 4 basis within the scope of section 607 of the "National Defense
- 5 Housing Act," Pub.L.76-849, (42 U.S.C. s. 1521 et seq.), as amended,
- which acquired a National Defense Housing Project pursuant to that
 act:
- 8 "Qualified resident" means a person who owns, rents or occupies 9 residential property;
- "Qualified entity" means a building or facility which is owned and used by:
- 12 (1) a public or private school, university, college or seminary for 13 either classroom space or administrative office space;
 - (2) a church, synagogue or temple for holding religious services, or which is used to house church-, synagogue- or temple- related personnel;
 - (3) a clinic or hospital, including a residential building which is used to house personnel who are employed by the clinic or hospital;
 - (4) a nonprofit organization which operates under the provisions of Title 15A of the New Jersey Statutes, for the purposes for which the organization was created, or for administrative office space; or
 - (5) a business which has less than 10 full-time employees.
 - b. A city of the second class with a population of more than
- 24 **[**80,000**]** <u>79,000</u> but less than 88,000 according to the latest federal
- 25 decennial census, located in a county of the second class with a
- population of more than 455,000 but less than 510,000 according to
- 27 the latest federal decennial census, and a county or municipal utilities
- authority whose operations plant is located within the city's boundaries
- may negotiate a host community benefit for qualified residents and qualified entities within the city. The benefit may be applied against
- the rate, fee or charge assessed pursuant to section 23 of P.L.1957,
- 32 c.183 (C.40:14B-23) or the connection fee or tapping fee assessed
- 33 pursuant to section 21 of P.L.1957, c.183 (C.40:14B-21), or both, at
- 34 the discretion of the county or municipal utilities authority. The
- benefit shall be provided as a credit against the individual accounts of
- 36 the qualified resident or entity, and the county or municipal utilities
- authority and the city shall negotiate the amount of the benefit. Upon
- 38 agreement of the parties, the governing body of the city shall adopt an
- 39 ordinance setting forth the specific requirements under the agreement.
- 40 In cases in which a qualified resident is not billed directly for the
- 41 county or municipal utilities authority's services, the city shall, as part
- 42 of the ordinance setting forth the specific requirements of the
- 43 agreement, establish procedures under which the owner of the
- 44 appropriate property shall insure that the qualified resident is
- 45 compensated for the amount of the credit.
- 46 (cf: P.L.1991, c.266, s.2)

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¹[65.] ²[64.¹] 65.² Section 8 of P.L.1983, c.530 (C.55:14K-8) is amended to read as follows:

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3 8. a. Admission to housing projects constructed, improved or 4 rehabilitated under this act shall be limited to families whose gross 5 aggregate family income at the time of admission does not exceed six 6 times the annual rental or carrying charges, including the value or cost 7 to them of heat, light, water, sewerage, parking facilities and cooking 8 fuel, of the dwellings that may be furnished to such families, or seven 9 times those charges if there are three or more dependents. There may 10 be included in the carrying charges to any family for residence in any mutual housing project constructed, improved or rehabilitated with a 11 12 loan from the agency an amount equal to 6% of the original cash 13 investment of the family in the mutual housing project and, to the 14 extent authorized by the agency where not included in the carrying 15 charges, the value or cost of repainting the apartment and replacing 16 any fixtures or appliances. Notwithstanding the provisions of this section, no family or individual shall be eligible for admission to any 17 18 housing project constructed, improved or rehabilitated with a loan 19 from the agency, whose gross aggregate family income exceeds such 20 amount as shall be established from time to time by the agency, by 21 rules or regulations promulgated hereunder; except that with respect 22 to any project financed by an agency loan insured or guaranteed by the 23 United States of America or any agency or instrumentality thereof, the 24 agency may adopt the admission standards for such projects then 25 currently utilized or required by the guarantor or insurer.

The provisions of this subsection shall not apply to any housing project situated in a qualified municipality that is constructed, improved or rehabilitated on or after the effective date of P.L., c. (C.) (pending before the Legislature as this bill).

The agency shall by rules and regulations provide for the periodic examination of the income of any person or family residing in any housing project constructed, improved or rehabilitated with a loan from the agency. If the gross aggregate family income of a family residing in a housing project increases and the ratio to the current rental or carrying charges of the dwelling unit becomes greater than the ratio prescribed for admission in subsection a. of this section but is not more than 25% above the family income so prescribed for admission to the project, the owner or managing agent of the housing project shall permit the family to continue to occupy the unit. The agency or (with the approval of the agency) the housing sponsor of any housing project constructed, improved or rehabilitated with a loan from the agency, may terminate the tenancy or interest of any family residing in the housing project whose gross aggregate family income exceeds by 25% or more the amount prescribed herein and which continues to do so for a period of six months or more; but no tenancy or interest of any such family in any such housing project shall be

- 1 terminated except upon reasonable notice and opportunity to obtain
- 2 suitable alternate housing, in accordance with rules and regulations of
- 3 the agency; and any such family, with the approval of the agency, may
- 4 be permitted to continue to occupy the unit, subject to payment of a
- 5 rent or carrying charge surcharge to the housing sponsor in
- 6 accordance with a schedule of surcharges fixed by the agency. The
- 7 housing sponsor shall pay the surcharge to the municipality granting
- 8 tax exemption, but only up to an amount that together with payments
- 9 made to the municipality in lieu of taxes and for any land taxes equals
- 10 25% of the total rents or carrying charges of the housing project for
- 11 the current and any prior years that the project has been in operation.
- 12 The provisions of this subsection shall not apply to any housing

project situated in a qualified municipality that is constructed,

- 14 improved or rehabilitated on or after the effective date of P.L. , c.
- 15) (pending before the Legislature as this bill).

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- 16 c. For projects on which the agency has made a loan and financed
- 17 the loan with the proceeds of bonds issued prior to January 1, 1973,
- any remainder of the surcharge, or the total surcharge if tax exemption 18
- 19 has not been granted, shall be paid into the housing finance fund
- 20 securing the bonds issued to finance the project for the use of the
- 21 agency; for projects financed on or after January 1, 1973, any
- 22 remainder of the surcharge, or the total surcharge if tax exemption has
- 23 not been granted, shall be paid to the agency.
- 24 d. Any family residing in a mutual housing project required to
- 25 remove from the project because of excessive income as herein 26 provided shall be discharged from liability on any note, bond or other
- 27 evidence of indebtedness relating thereto and shall be reimbursed, in
- 28 accordance with the rules of the agency, for all sums paid by the
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- family to the housing sponsor on account of the purchase of stock or 30

debentures as a condition of occupancy or on account of the

- 31 acquisition of title for such purpose.
- 32 The provisions of this subsection shall not apply to any housing
- project situated in a qualified municipality that is constructed, 33
- 34 improved or rehabilitated on or after the effective date of P.L. , c.
-) (pending before the Legislature as this bill). 35
- e. The agency shall establish admission rules and regulations for 36
- any housing project financed in whole or in part by loans authorized
- 38 hereunder which shall provide priority categories for person displaced
- 39 by urban renewal projects, highway programs or other public works,
- 40 persons living in substandard housing, persons and families who, by 41 reason of family income, family size or disabilities, have special needs,
- 42 elderly persons and families living under conditions violative of
- 43 minimum health and safety standards.
- 44 The provisions of this subsection shall not apply to any housing
- 45 project situated in a qualified municipality that is constructed,
- improved or rehabilitated on or after the effective date of P.L. , c. 46

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     (C. ) (pending before the Legislature as this bill).
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     (cf: P.L.1983, c.530, s.8)
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        <sup>1</sup>[66.] <sup>2</sup>[65.] dec. (New section) Upon the enactment of
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     P.L. , c. (C.
     during the <sup>1</sup>[period that a municipality is under] <sup>1</sup> rehabilitation <sup>1</sup>[and
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     economic recovery] term<sup>1</sup>, there shall be a moratorium on regional
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     contribution agreements pursuant to P.L.1985, c.222 (C.52:27D-301
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     et al.) in any qualified municipality.
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        <sup>2</sup>[<sup>1</sup>66.] 67.<sup>2</sup> (New section) a. Notwithstanding the provisions of
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     any law to the contrary, in the case of a Type II school district which
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     is contiguous with a qualified municipality and which has a nine-
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     member board of education, the Governor shall appoint three
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     additional members to the board of education upon the enactment of
     P.L., c. (C. )(now pending before the Legislature as this bill).
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     The appointed members shall be voting members of the board who
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     shall serve at the pleasure of the Governor for three year terms and
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     they shall be eligible for reappointment. Two members shall be
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     residents of the qualified municipality and one member shall be
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     employed in the qualified municipality.
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        b. At the first organizational meeting conducted pursuant to
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     N.J.S.18A:10-3 following the establishment of the qualified
     municipality, the voting membership of the board of education shall be
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     comprised of the three members appointed by the Governor pursuant
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     to subsection a. of this section and any member of the board of
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     education as comprised prior to the establishment of a qualified
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     municipality with an unexpired term.
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        c. At the second organizational meeting conducted pursuant to
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     N.J.S.18A:10-3 following the establishment of the qualified
     municipality, the voting membership of the board of education shall
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     be comprised of the three members appointed by the Governor
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     pursuant to subsection a. of this section, three members appointed by
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     the mayor of the qualified municipality with the advice and consent of
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     the city council and any member of the board of education as
     comprised prior to the establishment of a qualified municipality with
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     an unexpired term. Members appointed by the mayor, with the advice
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     and consent of the city council shall serve three year terms and shall
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     be eligible for reappointment.
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        d. There shall be no school election of school board members
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     conducted in the first two years following the establishment of a
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     qualified municipality. In the third year following the establishment of
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     the qualified municipality, a school election of school board members
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     shall be conducted pursuant to P.L.1995, c.278 (C.19:60-1 et seq.)
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     and three members of the board of education shall be elected by the
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     voters to serve three year terms.
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1 e. In the fourth year and each subsequent year thereafter, up until 2 the tenth year following the establishment of the qualified municipality, 3 members shall be appointed or elected as provided hereinabove upon 4 the expiration of the members' terms. In the tenth year following the establishment of the qualified municipality, a school election of school 5 6 board members shall be conducted pursuant to P.L.1995, c.278 7 (C.19:60-1 et seq.) and three members of the board of education shall 8 be elected by the voters to fill the vacancies of the Governor's 9 appointees whose terms expire. The elected members shall serve 10 three year terms. In the eleventh year following the establishment of 11 the qualified municipality, a school election of school board members shall be conducted pursuant to P.L.1995, c.278 (C.19:60-1 et seq.) 12 13 and three members of the board of education shall be elected by the 14 voters to fill the vacancies of the mayor's appointees whose terms 15 expire. The elected members shall serve three year terms. In the 16 twelfth year following the establishment of the qualified municipality 17 and each year thereafter successors to the members whose terms 18 expire shall be elected for three year terms as provided by law. 19 f. At all times the board of education and its membership shall

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²[67.] 68.² (New section) a. Notwithstanding the provisions of Title 18A or any other law, rule, or regulation to the contrary, the minutes of every meeting of the board of education of a school district contiguous with a qualified municipality and constituted pursuant to N.J.S.18A:9-3 shall be subject to the veto provisions set forth in subsection b. of this section.

comply with the requirements of the "Open Public Meetings Act,"

P.L.1975, c.231 (C.10:4-6 et seq.) and the "School Ethics Act,"

P.L.1991, c.393 (C.18A:12-21 et seq.), and meet the requirements and

qualifications for board membership established pursuant to chapter 12

of Title 18A of the New Jersey Statutes.¹

b. A true copy of the minutes of every meeting of a board of education described in subsection a. of this section shall be forthwith delivered by and under the certification of the secretary thereof to the Governor. No action taken at that meeting of the board of education shall have force or effect until 15 days after a copy of the minutes shall have been so delivered unless during that 15-day period the Governor shall approve those minutes, in which case the action shall become effective upon that approval. If, in the 15-day period, the Governor returns the copy of those minutes with a veto of any action taken by the board of education or any member thereof at that meeting, the action shall be null and void and of no effect.

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²[¹68.] <u>69.</u>² Section 4 of P.L.1974, c.80 (C.34:1B-4) is amended to read as follows:

4. a. There is hereby established in, but not of, the Department of

1 the Treasury a public body corporate and politic, with corporate

- 2 succession, to be known as the "New Jersey Economic Development
- 3 Authority." The authority is hereby constituted as an instrumentality
- 4 of the State exercising public and essential governmental functions,
- and the exercise by the authority of the powers conferred by the 5
- 6 provisions of P.L.1974, c.80 (C.34:1B-1 et seq.) or section 6 of
- 7 P.L.2001, c.401 (C.34:1B-4.1) shall be deemed and held to be an
- 8 essential governmental function of the State.
- 9 b. The authority shall consist of the Commissioner of Banking and
- 10 Insurance, the Chief Executive Officer and Secretary of the New
- Jersey Commerce and Economic Growth Commission, the 11
- 12 Commissioner of Labor, the Commissioner of Education, and the State
- 13 Treasurer, who shall be members ex officio, and eight public members
- 14 appointed by the Governor as follows: two public members (who shall
- 15 not be legislators) shall be appointed by the Governor upon
- recommendation of the Senate President; two public members (who 16
- 17 shall not be legislators) shall be appointed by the Governor upon
- 18 recommendation of the Speaker of the General Assembly; and four
- 19 public members shall be appointed by the Governor, all for terms of
- 20 three years. <u>In addition, a public member of the State Economic</u>
- 21 Recovery Board established pursuant to section 36 of P.L. , c.
- 22 (C.) (pending before the Legislature as this bill) appointed by the
- 23 board, shall serve as a non-voting, ex officio member of the authority.
- Each member shall hold office for the term of the member's 24
- 25 appointment and until the member's successor shall have been
- 26 appointed and qualified. A member shall be eligible for reappointment.
- 27 Any vacancy in the membership occurring other than by expiration of
- term shall be filled in the same manner as the original appointment but 29 for the unexpired term only. In the event the authority shall by
- 30 resolution determine to accept the declaration of an urban growth zone
- 31 by any municipality, the mayor or other chief executive officer of such
- 32 municipality shall ex officio be a member of the authority for the
- 33 purpose of participating and voting on all matters pertaining to such
- 34 urban growth zone.

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- 35 The Governor shall appoint three alternate members of the
- authority, of which one alternate member (who shall not be a 36
- legislator) shall be appointed by the Governor upon the 37
- 38 recommendation of the Senate President, and one alternate member

(who shall not be a legislator) shall be appointed by the Governor

- 40 upon the recommendation of the Speaker of the General Assembly;
- 41 and one alternate member shall be appointed by the Governor, all for
- 42 terms of three years. The chairperson may authorize an alternate
- 43 member, in order of appointment, to exercise all of the powers, duties
- 44 and responsibilities of such member, including, but not limited to, the
- 45 right to vote on matters before the authority.
- 46 Each alternate member shall hold office for the term of the

1 member's appointment and until the member's successor shall have

- 2 been appointed and qualified. An alternate member shall be eligible for
- 3 reappointment. Any vacancy in the alternate membership occurring
- 4 other than by the expiration of a term shall be filled in the same
- 5 manner as the original appointment but for the unexpired term only.
- 6 Any reference to a member of the authority in this act shall be deemed
- 7 to include alternate members unless the context indicates otherwise.
- 8 The terms of office of the members and alternate members of the
- 9 authority appointed by the Governor who are serving on July 18, 2000 10 shall expire upon the appointment by the Governor of eight public
- members and three alternate members. The initial appointments of the
- 12 eight public members shall be as follows: the two members appointed
- upon the recommendation of the President of the Senate and the two
- 14 members appointed upon the recommendation of the Speaker of the
- 15 General Assembly shall serve terms of three years; two members shall
- serve terms of two years; and two members shall serve terms of one
- 17 year. The initial appointments of the alternate members shall be as
- 18 follows: the alternate member appointed upon the recommendation of
- 19 the President of the Senate shall serve a term of three years; the
- 20 alternate member appointed upon the recommendation of the Speaker
- 21 of the General Assembly shall serve a term of two years; and one
- 22 alternate member shall serve a term of one year. No member shall be
- 23 appointed who is holding elective office.
- c. Each member appointed by the Governor may be removed from
- office by the Governor, for cause, after a public hearing, and may be suspended by the Governor pending the completion of such hearing.
- Each member before entering upon his duties shall take and subscribe
- an oath to perform the duties of the office faithfully, impartially and
- 29 justly to the best of his ability. A record of such oaths shall be filed in
- 30 the office of the Secretary of State.

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- d. A chairperson shall be appointed by the Governor from the
- public members. The members of the authority shall elect from their
- 33 remaining number a vice chairperson and a treasurer thereof. The
- 34 authority shall employ an executive director who shall be its secretary
- and chief executive officer. The powers of the authority shall be
- 36 vested in the members thereof in office from time to time and seven

members of the authority shall constitute a quorum at any meeting

- 38 thereof ²; provided, however, that the public member designated by
- 39 the State Economic Recovery Board pursuant to the "Municipal
- 40 Rehabilitation and Economic Recovery Act," P.L., c. (C.)
- 41 (pending before the Legislature as this bill) shall not count toward the
- 42 <u>quorum</u>². Action may be taken and motions and resolutions adopted 43 by the authority at any meeting thereof by the affirmative vote of at
- least seven members of the authority. No vacancy in the membership
- of the authority shall impair the right of a quorum of the members to
- 46 exercise all the powers and perform all the duties of the authority.

e. Each member of the authority shall execute a bond to be conditioned upon the faithful performance of the duties of such member in such form and amount as may be prescribed by the Director of the Division of Budget and Accounting in the Department of the Treasury. Such bonds shall be filed in the office of the Secretary of State. At all times thereafter the members and treasurer of the authority shall maintain such bonds in full force and effect. All costs of such bonds shall be borne by the authority.

- f. The members of the authority shall serve without compensation, but the authority shall reimburse its members for actual expenses necessarily incurred in the discharge of their duties. Notwithstanding the provisions of any other law, no officer or employee of the State shall be deemed to have forfeited or shall forfeit any office or employment or any benefits or emoluments thereof by reason of the acceptance of the office of ex officio member of the authority or any services therein.
- g. Each ex officio member of the authority may designate an officer or employee of the member's department to represent the member at meetings of the authority, and each such designee may lawfully vote and otherwise act on behalf of the member for whom the person constitutes the designee. Any such designation shall be in writing delivered to the authority and shall continue in effect until revoked or amended by writing delivered to the authority.
- h. The authority may be dissolved by act of the Legislature on condition that the authority has no debts or obligations outstanding or that provision has been made for the payment or retirement of such debts or obligations. Upon any such dissolution of the authority, all property, funds and assets thereof shall be vested in the State.
- i. A true copy of the minutes of every meeting of the authority shall be forthwith delivered by and under the certification of the secretary thereof to the Governor. No action taken at such meeting by the authority shall have force or effect until 10 days, Saturdays, Sundays, and public holidays excepted, after the copy of the minutes shall have been so delivered, unless during such 10-day period the Governor shall approve the same in which case such action shall become effective upon such approval. If, in that 10-day period, the Governor returns such copy of the minutes with veto of any action taken by the authority or any member thereof at such meeting, such action shall be null and void and of no effect. The powers conferred in this subsection i. upon the Governor shall be exercised with due regard for the rights of the holders of bonds and notes of the authority at any time outstanding, and nothing in, or done pursuant to, this subsection i. shall in any way limit, restrict or alter the obligation or powers of the authority or any representative or officer of the authority to carry out and perform in every detail each and every covenant, agreement or contract at any time made or entered into by

or on behalf of the authority with respect to its bonds or notes or for the benefit, protection or security of the holders thereof.

- 3 j. On or before March 31 in each year, the authority shall make an 4 annual report of its activities for the preceding calendar year to the Governor and the Legislature. Each such report shall set forth a 5 6 complete operating and financial statement covering the authority's 7 operations during the year. The authority shall cause an audit of its 8 books and accounts to be made at least once in each year by certified 9 public accountants and cause a copy thereof to be filed with the 10 Secretary of State and the Director of the Division of Budget and Accounting in the Department of the Treasury. 11
 - k. The Director of the Division of Budget and Accounting in the Department of the Treasury and the director's legally authorized representatives are hereby authorized and empowered from time to time to examine the accounts, books and records of the authority including its receipts, disbursements, contracts, sinking funds, investments and any other matters relating thereto and to its financial standing.
- 19 l. No member, officer, employee or agent of the authority shall be 20 interested, either directly or indirectly, in any project or school 21 facilities project, or in any contract, sale, purchase, lease or transfer of 22 real or personal property to which the authority is a party.¹

23 (cf: P.L.2001, c.401, s.2)

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- 25 ²[¹69.] <u>70.</u>² Section 3 of P.L.1991, c.431 (C.40A:20-3) is amended to read as follows:
 - 3. As used in this act:
- 28 a. "Gross revenue" means annual gross revenue or gross shelter 29 rent or annual gross rents, as appropriate, and other income, for each urban renewal entity designated pursuant to this act. The financial 30 31 agreement shall establish the method of computing gross revenue for 32 the entity, and the method of determining insurance, operating and 33 maintenance expenses paid by a tenant which are ordinarily paid by a 34 landlord, which shall be included in the gross revenue; provided, 35 however, that any federal funds received, whether directly or in the form of rental subsidies paid to tenants, by a nonprofit corporation 36 that is the sponsor of a qualified subsidized housing project, shall not 37 38 be included in the gross revenue of the project for purposes of 39 computing the annual services charge for municipal services supplied 40 to the project.
- b. "Limited-dividend entity" means an urban renewal entity incorporated pursuant to Title 14A of the New Jersey Statutes, or established pursuant to Title 42 of the Revised Statutes, for which the profits and the entity are limited as follows. The allowable net profits of the entity shall be determined by applying the allowable profit rate to each total project unit cost, if the project is undertaken in units, or

the total project cost, if the project is not undertaken in units, for the
period commencing on the date on which the construction of the unit
or project is completed, and terminating at the close of the fiscal year

4 of the entity preceding the date on which the computation is made,

5 where:

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- 6 "Allowable profit rate" means the percentage per annum arrived at by adding 1 1/4% to the annual interest percentage rate payable on the 7 8 entity's initial permanent mortgage financing. If the initial permanent 9 mortgage is insured or guaranteed by a governmental agency, the 10 mortgage insurance premium or similar charge, if payable on a per 11 annum basis, shall be considered as interest for this purpose. If there 12 is no permanent mortgage financing the allowable profit rate shall be 13 arrived at by adding 1 1/4% per annum to the interest rate per annum 14 which the municipality determines to be the prevailing rate on 15 mortgage financing on comparable improvements in the county.
 - c. "Net profit" means the gross revenues of the urban renewal entity less all operating and non-operating expenses of the entity, all determined in accordance with generally accepted accounting principles, but:
- 20 (1) there shall be included in expenses: (a) all annual service 21 charges paid pursuant to section 12 of P.L.1991, c.431 22 (C.40A:20-12); (b) all payments to the municipality of excess profits 23 pursuant to section 15 or 16 of P.L.1991, c.431 (C.40A:20-15 or 40A:20-16); (c) an annual amount sufficient to amortize the total 24 project cost over the life of the improvements, as set forth in the 25 26 financial agreement, which shall not be less than the terms of the 27 financial agreement; and (d) all reasonable annual operating expenses 28 of the urban renewal entity, including the cost of all management fees, 29 brokerage commissions, insurance premiums, all taxes or service charges paid, legal, accounting, or other professional service fees, 30 31 utilities, building maintenance costs, building and office supplies, and 32 payments into repair or maintenance reserve accounts;
 - (2) there shall not be included in expenses either depreciation or obsolescence, interest on debt, income taxes, or salaries, bonuses or other compensation paid, directly or indirectly to directors, officers and stockholders of the entity, or officers, partners or other persons holding any proprietary ownership interest in the entity.
 - The urban renewal entity shall provide to the municipality an annual audited statement which clearly identifies the calculation of net profit for the urban renewal entity during the previous year. The annual audited statement shall be prepared by a certified public accountant and shall be submitted to the municipality within 90 days of the close of the fiscal year.
- d. "Nonprofit entity" means an urban renewal entity incorporated pursuant to Title 15A of the New Jersey Statutes for which no part of its net profits inures to the benefit of its members.

- 1 "Project" means any work or undertaking pursuant to a 2 redevelopment plan adopted pursuant to the "Local Redevelopment 3 and Housing Law," P.L.1992, c.79 (C.40A:12A-1 et al.), which has as 4 its purpose the redevelopment of all or any part of a redevelopment 5 area including any industrial, commercial, residential or other use, and 6 may include any buildings, land, including demolition, clearance or 7 removal of buildings from land, equipment, facilities, or other real or 8 personal properties which are necessary, convenient, or desirable 9 appurtenances, such as, but not limited to, streets, sewers, utilities, parks, site preparation, landscaping, and administrative, community, 10 11 health, recreational, educational and welfare facilities.
 - f. "Redevelopment area" means an area determined to be in need of redevelopment and for which a redevelopment plan has been adopted by a municipality pursuant to the "Local Redevelopment and Housing Law," P.L.1992, c.79 (C.40A:12A-1 et al.).

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- g. "Urban renewal entity" means a limited-dividend entity, the New Jersey Economic Development Authority or a nonprofit entity which enters into a financial agreement pursuant to this act with a municipality to undertake a project pursuant to a redevelopment plan for the redevelopment of all or any part of a redevelopment area, or a project necessary, useful, or convenient for the relocation of residents displaced or to be displaced by the redevelopment of all or any part of one or more redevelopment areas, or a low and moderate income housing project.
- "Total project unit cost" or "total project cost" means the 25 26 aggregate of the following items as related to a unit of a project, if the 27 project is undertaken in units, or to the total project, if the project is 28 not undertaken in units, all of which as limited by, and approved as 29 part of the financial agreement: (1) cost of the land and improvements 30 to the entity, whether acquired from a private or a public owner, with 31 cost in the case of leasehold interests to be computed by capitalizing 32 the aggregate rental at a rate provided in the financial agreement; (2) 33 architect, engineer and attorney fees, paid or payable by the entity in 34 connection with the planning, construction and financing of the project; (3) surveying and testing charges in connection therewith; (4) 35 36 actual construction costs which the entity shall cause to be certified 37 and verified to the municipality and the municipal governing body by 38 an independent and qualified architect, including the cost of any 39 preparation of the site undertaken at the entity's expense; (5) 40 insurance, interest and finance costs during construction; (6) costs of 41 obtaining initial permanent financing; (7) commissions and other 42 expenses paid or payable in connection with initial leasing; (8) real 43 estate taxes and assessments during the construction period; (9) a 44 developer's overhead based on a percentage of actual construction 45 costs, to be computed at not more than the following schedule:

1 \$500,000 or less - 10% 2 3 \$500,000 through \$1,000,000 - \$50,000 plus 8% on excess above 4 \$500,000 5 6 \$1,000,001 through \$2,000,000 -\$90,000 plus 7% on excess 7 above \$1,000,000 8 9 \$2,000,001 through \$3,500,000 \$160,000 plus 5.6667% on excess above \$2,000,000 10 11 \$3,500,001 through \$5,500,000 - \$245,000 plus 4.25% on excess 12 13 above \$3,500,000 14 \$5,500,001 through \$10,000,000 - \$330,000 plus 3.7778% on 15 excess above \$5,500,000 16 17 18 over \$10,000,000 - 5% 19 20 If the financial agreement so provides, there shall be excluded from 21

If the financial agreement so provides, there shall be excluded from the total project cost actual costs incurred by the entity and certified to the municipality by an independent and qualified architect or engineer which are associated with site remediation and cleanup of environmentally hazardous materials or contaminants in accordance with State or federal law.

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- i. "Housing project" means any work or undertaking to provide decent, safe, and sanitary dwellings for families in need of housing; the undertaking may include any buildings, land (including demolition, clearance or removal of buildings from land), equipment, facilities, or other real or personal properties or interests therein which are necessary, convenient or desirable appurtenances of the undertaking, such as, but not limited to, streets, sewers, water, utilities, parks; site preparation; landscaping, and administrative, community, health, recreational, educational, welfare, commercial, or other facilities, or to provide any part or combination of the foregoing.
- j. "Redevelopment relocation housing project" means a housing project which is necessary, useful or convenient for the relocation of residents displaced by redevelopment of all or any part of one or more redevelopment areas.
- 40 k. "Low and moderate income housing project" means a housing 41 project which is occupied, or is to be occupied, exclusively by 42 households whose incomes do not exceed income limitations 43 established pursuant to any State or federal housing program.
- 1. "Qualified subsidized housing project" means a low and moderate income housing project owned by a nonprofit corporation organized under the provisions of Title 15A of the New Jersey

1 Statutes for the purpose of developing, constructing and operating 2 rental housing for senior citizens under section 202 of Pub.L. 86-372 3 (12 U.S.C. s.1701q) or rental housing for persons with disabilities 4 under section 811 of Pub.L. 101-625 (42 U.S.C. s.8013), or under any other federal program that the Commissioner of Community Affairs by 5 rule may determine to be of a similar nature and purpose.¹ 6 7 (cf: P.L.1994, c.87,s.1) 8 1 [68.] 2 [70. 1] 71. 2 (New section) If any section, subsection, 9 paragraph, sentence or other part of P.L. , c. (C. 10 before the Legislature as this bill) is adjudged unconstitutional or 11 12 invalid, that judgment shall not affect, impair or invalidate the 13 remainder of this act, but shall be confined in its effect to the section, 14 subsection, paragraph, sentence or other part of this act directly involved in the controversy in which that judgment shall have been 15 rendered. 16 17 ARTICLE 9. APPROPRIATIONS 18 19 1 [69.] 2 [71. 1] 72. 2 (New section) From the proceeds of bonds 20 authorized pursuant to section ¹[47]²[46¹] 47² of P.L. 21) (pending before the Legislature as this bill) ²[¹or from any 22 other source, as provided pursuant to P.L. , c. (C.) (pending 23 before the Legislature as this bill)¹]², the New Jersey Economic 24 Development Authority shall deposit ²[1,or allocate, as the case may 25 <u>be</u>¹]²: 26 a. \$35 million into the "Residential Neighborhood Improvement 27 Fund" created pursuant to section ${}^{1}[51]^{2}[48^{1}]51^{2}$ of P.L., c. 28 29) (pending before the Legislature as this bill); (C. b. \$43 million into the "Demolition and Redevelopment Financing 30 Fund" created pursuant to section ${}^{1}[51] {}^{2}[\underline{48}^{1}] \underline{51}^{2}$ of P.L., c. 31) (pending before the Legislature as this bill); 32 c. \$45.8 million into the "Downtown Revitalization and Recovery 33 Fund" created pursuant to section ${}^{1}[51]^{2}[48^{1}]51^{2}$ of P.L., c. 34) (pending before the Legislature as this bill); 35 (C. ¹[\$46.2] <u>\$47.7</u> million into the "Higher Education and 36 Regional Health Care Development Fund" created pursuant to section 37 ¹[52]²[<u>50</u>¹] <u>52</u>² of P.L. (C. 38) (pending before the Legislature as this bill); and 39 e. ¹[\$5] <u>\$3.5</u>¹ million into the "Economic Recovery Planning" 40 Fund" created pursuant to section ${}^{1}[51]^{2}[48^{1}] 51^{2}$ of P.L., c. 41) (pending before the Legislature as this bill). 42 43 Notwithstanding this division of bond funds, up to 20% of the total

amount deposited into these funds may be reallocated among these funds and subaccounts thereof, with the approval of the executive

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     director of the authority and the chief operating officer, in order to
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     serve the economic revitalization goals which P.L. , c.
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     (pending before the Legislature as this bill) seeks to promote.
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        {}^{1}[70.]^{2}[72.]^{1} 73. a. There is appropriated from the General
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     Fund to the Department of Community Affairs such sums as may be
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     required for rehabilitation aid to be allocated pursuant to subsection
     b. of section 26 of P.L.
                                  , c.
 8
                                             (C.
                                                      ) (pending before the
     Legislature as this bill) <sup>2</sup>[<sup>1</sup>and those sums necessary to fund the
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     incentives provided for Article 6 of P.L., c. (C.) (pending
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     before the Legislature as this bill)<sup>1</sup>]<sup>2</sup>.
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        b. There is appropriated from the General Fund to the Department
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     of the Treasury such sums as may be required to fund the buyout of
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     retirees who choose the retirement option set forth in section 19 of
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     P.L., c. (C.
                         ) (pending before the Legislature as this bill) <sup>1</sup>and
     those sums necessary to fund the incentives provided for in Article 6
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     of P.L., c. (C.) (pending before the Legislature as this bill<sup>1</sup>.
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        c. There is appropriated from the General Fund such sums as may
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     be required, not to exceed $1,500,000, to the Department of
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     Community Affairs, Division of Local Government Services for the
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     costs of: the salaries of the chief operating officer and the staff thereto;
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     any salary differentials incurred in recruiting qualified personnel to
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     serve under the chief operating officer; the stipend provided to
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     encourage residency in qualified municipalities pursuant to section 18
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     of P.L., c. (C.
                             ) (pending before the Legislature as this bill);
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     and the additional SAVER rebate provided under section 20 of
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     P.L. , c. (C.
                         ) (pending before the Legislature as this bill); all
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     subject to the approval of the Director of the Division of Budget and
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     Accounting in the Department of the Treasury.
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        d. There is appropriated from the General Fund to the Department
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     of Law and Public Safety the sum of $1,500,000 for police services
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     and special initiatives in qualified municipalities.
        <sup>1</sup>e. There is appropriated from the General Fund to the Department
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     of Health and Senior Services the sum of $3 million to be made
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     available as an operating subsidy to the Neo-Natal Intensive Care Unit
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36
     of the Children's Regional Hospital at Cooper Hospital/Medical
     Center.<sup>1</sup>
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        <sup>1</sup>[71.]<sup>2</sup> [73.<sup>1</sup>] 74.<sup>2</sup> There is appropriated from the General Fund
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     to the Department of Labor the sum of ^{1}[\$2.5]^{2}[\$1]\$1.5^{2} million
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     to capitalize the "Qualified Municipality Economic Opportunity Fund"
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     created pursuant to section {}^{1}[51]^{2}[\underline{48}^{1}]\underline{51}^{2} of P.L. c. (C.
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     (pending before the Legislature as this bill).
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        <sup>1</sup>[72.]<sup>2</sup>[74.<sup>1</sup>] 75. <sup>2</sup> This act shall take effect immediately<sup>2</sup>, but in
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     any case shall be retroactive to June 30, 2002<sup>2</sup>.
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McGreevey Signs Legislation to Revitalize Camden New law will encourage public/private partnerships and increase accountability

(TRENTON)—Governor James E. McGreevey signed into law today legislation that would revitalize Camden as a 'university city' by rebuilding its infrastructure, improving public safety and increasing fiscal and governmental accountability. The Governor was joined by Camden Mayor Gwendolyn Faison, State Senator Wayne Bryant, Assemblyman Joe Roberts and Assemblywoman Nilsa Cruz-Perez.

"This new law will provide Camden with the tools it needs for progress and economic growth," said McGreevey. "This legislation provides the resources needed for improved infrastructure, housing, business, university and medical facilities. More importantly, it is a long term solution that will position Camden for substantial increases in private investment."

"Today brings renewed hope of a fresh beginning for Camden and all of southern New Jersey. My legislation that the Governor signed puts into action a block-by-block strategy to rebuild Camden's neighborhoods, invest in the region's educational and health care system and strengthen the city's tax base. This initiative will bring an unprecedented level of resources and a refreshing spirit of state and local partnership for the betterment of Camden," said Senator Bryant.

"This comprehensive initiative will set the foundation for Camden's road to self-sufficiency," said Assembly Majority Leader Joseph J. Roberts Jr. "A few generations ago, Camden was the nucleus of South Jersey and home to an abundance of jobs and retail establishments. By building on the city's remaining strengths, Camden once again can become an economic and cultural engine for the region."

"Because of the leadership of Governor McGreevey and my colleagues, Senator Bryant and Assemblyman Roberts, the bill being signed into law today represents a vision that will uplift the City of Camden and its residents by revitalizing its neighborhoods, strengthening its schools and using renewed universities, hospitals and entertainment venues as the platform for its rebirth," said Assemblywoman Cruz-Perez.

"This legislation provides Camden with the resources we need to rebuild and revitalize the City, and to improve the quality of life for our residents," said Mayor Faison. "We anticipate receiving additional private investment that will result from the State's investment."

Over the next three years the bill allocates \$175 million to the city of Camden. To ensure

success, a State Economic Recovery Board will be established to oversee the process. The Board will be comprised of cabinet members, members selected by the Governor, the legislature, and representatives of local government.

A major component of the state's investment will go towards the creation of the Higher Education and Regional Health Care Development Fund. State funding of \$47.7 million will be used to leverage over \$35 million in other public/private investments for the development of more than half a million square feet of higher education and medical center space in the city. The result is an infusion of over \$82.5 million into the city of Camden.

Participating institutions include Camden County Community College, Cooper Hospitals/University Health Center, Our Lady of Lourdes Medical Center, Partners in Health, Rowan University, Rutgers University, University of Medicine and Dentistry of New Jersey (UMDNJ), and Virtua Hospital.

"Government can serve as an economic catalyst in the renewal of Camden. Our administration has worked side by side with Mayor Faison and area church groups, as well as with leaders in the healthcare and higher education communities," said McGreevey. "Such collaborative efforts have resulted in a plan that will empower residents, improve their quality of life and bring economic investment to the city of Camden.

"Senator Wayne Bryant, Assembly Majority Leader Joe Roberts, and Assemblywoman Nilsa Cruz-Perez should be commended for their leadership in ensuring Camden's revitalization," said McGreevey. "Their commitment and hard work has resulted in a plan that will make Camden a city that will serve as a vital hospital and university district for both the city and the entire region."

To enhance the State's investment in the City, to provide accountability and to improve education for the City's children, the new law allows the Governor to immediately appoint three members to the Camden Board of Education. By the spring of 2003, the Board will consist of three appointments by the Governor, three appointments by the Mayor with the advice and consent of the City Council, and three members elected at large. The Governor will have veto power over the minutes of the Camden Board of Education.

Assembly Bill 2054 was sponsored by Assembly Majority Leader Joe Roberts (D-Camden/Gloucester), Assemblywoman Nilsa Cruz-Perez (D-Camden/Gloucester), and Assemblyman George Geist (R-Camden/Gloucester). An identical version of the bill, Senate Bill 428, was sponsored by Senator Wayne Bryant (D-Camden/Gloucester) and Senator Martha Bark (R-Camden/Gloucester). The bill was co-sponsored by Senator Diane Allen (R-Burlington/Camden) and Senator Joseph Kyrillos (R-Middlesex/Monmouth).

