52:17B-194.1

LEGISLATIVE HISTORY CHECKLIST

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LAWS OF: 2002 **CHAPTER**: 129

NJSA: 52:17B-194.1 ("Ambers Plan"—abducted children)

BILL NO: A1558 (Substituted for S1229/1737)

SPONSOR(S): Greenwald and Guear

DATE INTRODUCED: Pre-filed

COMMITTEE: ASSEMBLY: Law and Public Safety

SENATE: Law and Public Safety

AMENDED DURING PASSAGE: Yes

DATE OF PASSAGE: ASSEMBLY: June 13, 2002

SENATE: November 14, 2002

DATE OF APPROVAL: December 22, 2002

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL (3rd Reprint enacted)

(Amendments during passage denoted by superscript numbers)

A1558

SPONSORS STATEMENT: (Begins on page 3 of original bill)

Yes

COMMITTEE STATEMENT: <u>ASSEMBLY</u>: <u>Yes</u>

SENATE: Yes

FLOOR AMENDMENT STATEMENT: Yes

LEGISLATIVE FISCAL ESTIMATE: No

S1229/1737

SPONSORS STATEMENT (S1229): (Begins on page 3 of original bill) Yes

SPONSORS STATEMENT (S1737): (Begins on page 3 of original bill) Yes

COMMITTEE STATEMENT: ASSEMBLY: No

SENATE: Yes

FLOOR AMENDMENT STATEMENTS: No

LEGISLATIVE FISCAL ESTIMATE: No

VETO MESSAGE: No

GOVERNOR'S PRESS RELEASE ON SIGNING:
Yes

FOLLOWING WERE PRINTED:

To check for circulating copies, contact New Jersey State Government Publications at the State Library (609) 278-2640 ext. 103 or mailto:refdesk@njstatelib.org

REPORTS: No

HEARINGS: No

Yes

NEWSPAPER ARTICLES: "McGreevey signs Amber Alert into law," 12-23-2002, The Times p.A7

"NJ Amber Alert signed into law," 12-23-2002, The Times p.A7

"Governor signs bill for Amber Alert plan," 12-23-2002 The Inquirer, p.B6 –2002

"Amber Alert becomes law in New Jersey," 12-23-2002 Star Ledger, p.22

"Abduction alert system signed into law," 12-23-2002 New York Times, p.B2

P.L. 2002, CHAPTER 129, approved December 22, 2002 Assembly, No. 1558 (Third Reprint)

1	AN ACT concerning missing or abducted children, establishing
2	Amber's Plan and supplementing chapter 17B of Title 52 of the
3	Revised Statutes.

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5 **BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

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1. This act shall be known and may be cited as "Amber's Plan."

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- 10 2. a. The Legislature finds and determines that:
- Public alerts can be one of the most effective tools in combating child abductions;
- Law enforcement officers and other professionals specializing in the field of abducted and missing children agree that the most critical moments in the search for an abducted child are the first few hours immediately following the abduction, asserting that if a child is not found within two to four hours, it is unlikely that child will be found alive:
- The rapid dissemination of information, including a description of the missing child, details of the abduction, abductor and vehicle involved, to the citizens of the affected community and region is, therefore, critical;
- Alerted to an abduction, the citizenry become an extensive network of eyes and ears serving to assist law enforcement in quickly locating and safely recovering the child; and
- The most effective method of immediately notifying the public of a child abduction is through the broadcast media.
- b. The Legislature declares that:
 - Given the successes other states and regions have experienced in using broadcast media alerts to quickly locate and safely recover abducted children, it is altogether fitting and proper, and within the public interest, to establish such a program for New Jersey.

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3. a. The Attorney General shall establish "Amber's Plan," a 35 program authorizing the broadcast media, upon notice from the State 36 Police, to transmit an emergency alert to inform the public of a child 37 abduction. The program shall be a voluntary, cooperative effort

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and intended to be omitted in the law.

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

¹ Assembly ALP committee amendments adopted May 16, 2002.

² Senate SLP committee amendments adopted September 9, 2002.

³ Assembly floor amendments adopted October 17, 2002.

- between State and local law enforcement agencies and the broadcast
 media.
- b. The Attorney General shall notify the broadcast media serving
 the State of New Jersey of the establishment of "Amber's Plan" and
 invite their voluntary participation.
- 6 c. ²The following criteria shall be met before the State Police 7 activate the Amber Alert:
 - (1) The child is believed to be abducted;

- 9 (2) The child is ³[18] 17³ years of age or younger;
- 10 (3) The child may be in danger of death or serious bodily injury: 11 and
- 12 (4) There is sufficient information available to indicate that an 13 "Amber Alert" would assist in locating the child.
- <u>d.</u>² The participating media shall voluntarily agree, upon notice 14 from the State Police, to transmit emergency alerts to inform the 15 public of a child abduction that has occurred within their broadcast 16 17 service regions. The notice shall be provided through the State Police 18 ¹[technology center which was established pursuant to section 2 of P.L.1999, c.329 (C.52:17B-195) to coordinate and assist law 19 20 enforcement agencies in their responses to reports of missing children 21 and in their efforts to recover abducted children] operational dispatch unit¹. 22
- 23 The alerts shall be read after a distinctive sound tone and the statement: "This is an Amber ²Abducted Child² Alert." The alerts 24 shall be broadcast ²[every 15 minutes during the first three hours 25 immediately following the issuance of the State Police notice of the 26 abduction, every half hour for the next following three hours and at 27 such intervals thereafter]² as ²often as possible, pursuant to the 28 guidelines established by the New Jersey Broadcasters' Association, 29 30 for the first three hours. After the initial three hours, the alert shall be rebroadcast at such intervals as the investigating authority,² the State 31 Police and the participating media deem appropriate. 32
- The alerts shall include a description of the child, such details of the abduction and abductor as may be known, and such other information as the State Police may deem pertinent and appropriate. ²The State Police shall in a timely manner update the broadcast media with new information when appropriate concerning the abduction.²
- The alerts also shall provide information concerning how those members of the public who have information relating to the abduction may contact the State Police or other appropriate law enforcement agency.
- 42 ²[d.] Concurrent with the notice provided to the broadcast media, 43 the State Police operational dispatch unit shall also notify the
- 44 <u>Department of Transportation, the New Jersey Highway Authority, the</u>
- 45 New Jersey Turnpike Authority and the South Jersey Transportation
- 46 Authority of the "Amber Alert." Through the use of their variable

A1558 [3R]

1	message signs, the department and the affected authorities shall inform
2	the motoring public that an "Amber Alert" is in progress and provide
3	information relating to the abduction and how motorists may report
4	any information they have to the State Police or other appropriate law
5	enforcement agency.
6	<u>e.</u> ² The alerts shall terminate upon notice from the State Police.
7	² [e.] <u>f.</u> ² The Attorney General, with the assistance of the
8	participating broadcast media, shall develop and undertake a public
9	education campaign to inform the public about ² [Amber's Plan]
10	"Amber's Plan" ² and the emergency alert program established under
11	this act.
12	² [f.] g. ² The Attorney General may adopt guidelines to effectuate
13	the purposes of this act.
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15	4. This act shall take effect immediately.
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20	Establishes "Amber's Plan" to broadcast public alerts concerning

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abducted children.

ASSEMBLY, No. 1558

STATE OF NEW JERSEY

210th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 2002 SESSION

Sponsored by:
Assemblyman LOUIS D. GREENWALD
District 6 (Camden)
Assemblyman GARY L. GUEAR, SR.
District 14 (Mercer and Middlesex)

SYNOPSIS

Establishes "Amber's Plan" to broadcast public alerts concerning abducted children.

CURRENT VERSION OF TEXT

Introduced Pending Technical Review by Legislative Counsel.



(Sponsorship Updated As Of: 3/1/2002)

AN ACT concerning missing or abducted children, establishing 1 2 Amber's Plan and supplementing chapter 17B of Title 52 of the 3 Revised Statutes. 4 5 **BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey: 6 7 8 1. This act shall be known and may be cited as "Amber's Plan." 9 10 2. a. The Legislature finds and determines that: 11 Public alerts can be one of the most effective tools in combating 12 child abductions; Law enforcement officers and other professionals specializing in 13 14 the field of abducted and missing children agree that the most critical moments in the search for an abducted child are the first few hours 15 immediately following the abduction, asserting that if a child is not 16 17 found within two to four hours, it is unlikely that child will be found 18 alive; 19 The rapid dissemination of information, including a description of 20 the missing child, details of the abduction, abductor and vehicle involved, to the citizens of the affected community and region is, 21 22 therefore, critical; 23 Alerted to an abduction, the citizenry become an extensive network 24 of eyes and ears serving to assist law enforcement in quickly locating 25 and safely recovering the child; and 26 The most effective method of immediately notifying the public of a child abduction is through the broadcast media. 27 28 b. The Legislature declares that: 29 Given the successes other states and regions have experienced in 30 using broadcast media alerts to quickly locate and safely recover abducted children, it is altogether fitting and proper, and within the 31 32 public interest, to establish such a program for New Jersey. 33 34 3. a. The Attorney General shall establish "Amber's Plan," a 35 program authorizing the broadcast media, upon notice from the State 36 Police, to transmit an emergency alert to inform the public of a child 37 abduction. The program shall be a voluntary, cooperative effort between State and local law enforcement agencies and the broadcast 38 39 media. 40 b. The Attorney General shall notify the broadcast media serving the State of New Jersey of the establishment of "Amber's Plan" and 41 42 invite their voluntary participation. 43 c. The participating media shall voluntarily agree, upon notice from 44 the State Police, to transmit emergency alerts to inform the public of 45 a child abduction that has occurred within their broadcast service

regions. The notice shall be provided through the State Police

technology center which was established pursuant to section 2 of P.L.1999, c.329 (C.52:17B-195) to coordinate and assist law enforcement agencies in their responses to reports of missing children and in their efforts to recover abducted children.

The alerts shall be read after a distinctive sound tone and the statement: "This is an Amber Alert." The alerts shall be broadcast every 15 minutes during the first three hours immediately following the issuance of the State Police notice of the abduction, every half hour for the next following three hours and at such intervals thereafter as the State Police and the participating media deem appropriate.

The alerts shall include a description of the child, such details of the abduction and abductor as may be known, and such other information as the State Police may deem pertinent and appropriate.

The alerts also shall provide information concerning how those members of the public who have information relating to the abduction may contact the State Police or other appropriate law enforcement agency.

- d. The alerts shall terminate upon notice from the State Police.
- e. The Attorney General, with the assistance of the participating broadcast media, shall develop and undertake a public education campaign to inform the public about Amber's Plan and the emergency alert program established under this act.
- f. The Attorney General may adopt guidelines to effectuate the purposes of this act.
 - 4. This act shall take effect immediately.

STATEMENT

This bill directs the Attorney General to establish an "Amber Plan" for the State of New Jersey.

An "Amber Plan" is a voluntary, cooperative effort between State and local law enforcement agencies and the broadcast media. Upon notice by the State Police, the participating broadcast media would transmit an emergency alert to inform the public that there has been a child abduction in the area. Public awareness can be a most valuable tool in assisting law enforcement in securing the safe recovery of an abducted child.

Under the provisions of the bill, the alerts are to be read after a distinctive sound tone and the statement: "This is an Amber Alert." The alerts are to be broadcasted every 15 minutes during the first three hours immediately following the issuance of the State Police notice of the abduction, every half hour for the next following three hours and at such intervals thereafter as the State Police and the participating media deem appropriate.

A1558 GREENWALD, GUEAR

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1 The alerts are to include a description of the child, such details of 2 the abduction and abductor as may be known, and such other 3 information as the State Police may deem pertinent and appropriate. 4 The alerts also are to provide information concerning how those 5 members of the public who have information relating to the abduction may contact the State Police or other appropriate law enforcement 6 7 agency. Prompt action is critical in child abduction cases. Law enforcement 8 sources contend that if an abducted child is not found within two to 9 10 four hours, the chance of that child being found alive is not good. An alerted citizenry can become an extensive network of eyes and 11 ears serving to assist law enforcement in quickly locating and safely 12 13 recovering an abducted child. 14 The "Amber Plan" is named after Amber Hagerman, a nine-year-old 15 Arlington, Texas child, who was abducted and killed in 1996. In response to that tragedy, the radio stations in the Dallas/Fort Worth 16 17 area agreed to repeat news bulletins about abducted children just as they provide severe weather warnings, hoping that such bulletins 18 would provide an important public service and might help save the life 19 20 of a child. 21 Since that time, a number of states and regions have developed and

established their own "Amber Plan."

ASSEMBLY LAW AND PUBLIC SAFETY COMMITTEE

STATEMENT TO

ASSEMBLY, No. 1558

with committee amendments

STATE OF NEW JERSEY

DATED: MAY 16, 2002

The Assembly Law and Public Safety Committee reports favorably and with committee amendments Assembly Bill No. 1558.

Assembly Bill No. 1558 directs the Attorney General to establish an "Amber Plan" for the State of New Jersey.

An "Amber Plan" is a voluntary, cooperative effort between State and local law enforcement agencies and the broadcast media. Upon notice by the State Police, the participating broadcast media would transmit an emergency alert to inform the public that there has been a child abduction in the area. Public awareness can be a most valuable tool in assisting law enforcement in securing the safe recovery of an abducted child.

Under the provisions of the amended bill, the alerts are to be read after a distinctive sound tone and the statement: "This is an Amber Alert." The alerts are to be broadcasted every 15 minutes during the first three hours immediately following the issuance of the State Police notice of the abduction, every half hour for the next following three hours and at such intervals thereafter as the State Police and the participating media deem appropriate.

The alerts are to include a description of the child, such details of the abduction and abductor as may be known, and such other information as the State Police may deem pertinent and appropriate.

The alerts also are to provide information concerning how those members of the public who have information relating to the abduction may contact the State Police or other appropriate law enforcement agency.

According to the sponsor, prompt action is critical in child abduction cases. Law enforcement sources contend that if an abducted child is not found within two to four hours, the chance of that child being found alive is not good. An alerted citizenry can become an extensive network of eyes and ears serving to assist law enforcement in quickly locating and safely recovering an abducted child.

The "Amber Plan" is named after Amber Hagerman, a nine-yearold Arlington, Texas child, who was abducted and killed in 1996. In response to that tragedy, the radio stations in the Dallas/Fort Worth area agreed to repeat news bulletins about abducted children just as they provide severe weather warnings, hoping that such bulletins would provide an important public service and might help save the life of a child. Since that time, a number of states and regions have developed and established their own "Amber Plan."

This bill was prefiled for introduction in the 2002-2003 session pending technical review. As reported, the bill includes the changes required by technical review which has been performed.

COMMITTEE AMENDMENTS:

The committee amended the bill to specify that the notice of a child abduction provided by the State Police to participating media would be through the State Police operational dispatch unit, rather than the State Police technology center. The operational dispatch unit is staffed 24 hours a day, while the technology center is staffed on a more limited basis.

SENATE LAW AND PUBLIC SAFETY AND VETERANS' AFFAIRS COMMITTEE

STATEMENT TO

[First Reprint] ASSEMBLY, No. 1558

with committee amendments

STATE OF NEW JERSEY

DATED: SEPTEMBER 9, 2002

The Senate Law and Public Safety and Veterans' Affairs Committee reports favorably and with committee amendments Assembly Bill No. 1558 (1R).

This bill directs the Attorney General to establish an "Amber Plan" for the State of New Jersey.

An "Amber Plan" is a voluntary, cooperative effort between State and local law enforcement agencies and the broadcast media. Upon notice by the State Police, the participating broadcast media would transmit an emergency alert to inform the public that there has been a child abduction in the area. Public awareness can be a most valuable tool in assisting law enforcement in securing the safe recovery of an abducted child.

Under the provisions of the bill as amended and released by the committee, the following criteria are to be met before the State Police activate an Amber alert: (1) the child is believed to be abducted; (2) the child is 18 years of age or younger; (3) the child may be in danger of death or serious bodily injury; and (4) there is sufficient information available to indicate that an Amber Alert would assist in locating the child.

The amended bill provides that the alerts are to be read after a distinctive sound tone and the statement: "This is an Amber Abducted Child Alert." The committee amended the bill to provide that the alerts would be broadcasted as often as possible for the first three hours pursuant to the guidelines established by the New Jersey Broadcaster's Association and at such intervals thereafter as the investigating authority, the State Police and the participating media deem appropriate. As introduced, the bill provided that the alerts were to be broadcasted every 15 minutes during the first three hours immediately following the issuance of the State Police notice of the abduction, and every half hour for the next following three hours.

The alerts are to include a description of the child, such details of

the abduction and abductor as may be known, and other information the State Police deem pertinent and appropriate. The committee amendments further require the State Police to update the broadcast media in a timely manner with new information when appropriate.

The alerts also are to provide information concerning how those members of the public who have information relating to the abduction may contact the State Police or other appropriate law enforcement agency.

The committee amendments also provide that the Department of Transportation (DOT), the New Jersey Highway Authority, the New Jersey Turnpike Authority and the South Jersey Transportation Authority would be involved in informing the public of child abductions. Whenever the State Police notify the broadcast media of an "Amber Alert," they also would notify the DOT and these authorities. Through the use of their variable message signs, they are to inform the motoring public that an "Amber Alert" is in progress and provide other information relating to the abduction and how motorists may report any information they have to the State Police or other appropriate law enforcement agency. Variable message signs are those digital and electronic message boards used to inform motorists about traffic congestion, accidents, delays, construction and maintenance issues.

According to the sponsor, prompt action is critical in child abduction cases. Law enforcement sources contend that if an abducted child is not found within two to four hours, the chance of that child being found alive is not good. An alerted citizenry can become an extensive network of eyes and ears serving to assist law enforcement in quickly locating and safely recovering an abducted child.

The "Amber Plan" is named after Amber Hagerman, a nine-year-old Arlington, Texas child, who was abducted and killed in 1996. In response to that tragedy, the radio stations in the Dallas/Fort Worth area agreed to repeat news bulletins about abducted children just as they provide severe weather warnings, hoping that such bulletins would provide an important public service and might help save the life of a child. Since that time, a number of states and regions have developed and established their own "Amber Plan."

As amended and released by the committee, this bill is identical to the Senate Committee Substitute for Senate Bill Nos. 1229 and 1737, which also was released by the committee on this same date.

STATEMENT TO

[Second Reprint] ASSEMBLY, No. 1558

with Assembly Floor Amendments (Proposed By Assemblymen GREENWALD and GUEAR)

ADOPTED: OCTOBER 17, 2002

Assembly Bill No. 1558 (2R) directs the Attorney General to establish an "Amber Plan" for the State of New Jersey. An "Amber Plan" is a voluntary, cooperative effort between State and local law enforcement agencies and the broadcast media. Upon notice by the State Police, the participating broadcast media would transmit an emergency alert to inform the public that there has been a child abduction in the area. Public awareness can be a most valuable tool in assisting law enforcement in securing the safe recovery of an abducted child.

The bill specifies that the following criteria are to be met before the State Police activate an Amber alert: (1) the child is believed to be abducted; (2) the child is 18 years of age or younger; (3) the child may be in danger of death or serious bodily injury; and (4) there is sufficient information available to indicate that an Amber Alert would assist in locating the child.

Under this Assembly amendment, the State Police would be required to activate an Amber alert if the missing child is 17 years of age or younger, rather than 18 years of age or younger as currently provided in the bill.

SENATE, No. 1229

STATE OF NEW JERSEY 210th LEGISLATURE

INTRODUCED FEBRUARY 28, 2002

Sponsored by:
Senator JOHN H. ADLER
District 6 (Camden)
Senator RICHARD H. BAGGER
District 21 (Essex, Morris, Somerset and Union)

SYNOPSIS

Establishes "Amber's Plan" to broadcast public alerts concerning abducted children.

CURRENT VERSION OF TEXT

As introduced.



(Sponsorship Updated As Of: 3/1/2002)

1	AN ACT concerning missing or abducted children, establishing
2	Amber's Plan and supplementing chapter 17B of Title 52 of the
3	Revised Statutes.
4	
5	BE IT ENACTED by the Senate and General Assembly of the State
6	of New Jersey:
7	
8	1. This act shall be known and may be cited as "Amber's Plan."
9	
10	2. a. The Legislature finds and determines that:
11	Public alerts can be one of the most effective tools in combating
12	child abductions;
13	Law enforcement officers and other professionals specializing in
14	the field of abducted and missing children agree that the most critical
15	moments in the search for an abducted child are the first few hours
16	immediately following the abduction, asserting that if a child is not
17	found within two to four hours, it is unlikely that child will be found
18	alive;
19	The rapid dissemination of information, including a description of
20	the missing child, details of the abduction, abductor and vehicle
21	involved, to the citizens of the affected community and region is,
22	therefore, critical;
23	Alerted to an abduction, the citizenry become an extensive network
24	of eyes and ears serving to assist law enforcement in quickly locating
25	and safely recovering the child; and
26	The most effective method of immediately notifying the public of a
27	child abduction is through the broadcast media.
28	b. The Legislature declares that:
29	Given the successes other states and regions have experienced in
30	using broadcast media alerts to quickly locate and safely recover
31	abducted children, it is altogether fitting and proper, and within the
32	public interest, to establish such a program for New Jersey.
33	public interest, to estublish such a program for few sersey.
34	3. a. The Attorney General shall establish "Amber's Plan," a
35	program authorizing the broadcast media, upon notice from the State
36	Police, to transmit an emergency alert to inform the public of a child
37	abduction. The program shall be a voluntary, cooperative effort
38	between State and local law enforcement agencies and the broadcast
39	media.
40	b. The Attorney General shall notify the broadcast media serving
41	the State of New Jersey of the establishment of "Amber's Plan" and
42	invite their voluntary participation.
42	c. The participating media shall voluntarily agree, upon notice from
43 44	the State Police, to transmit emergency alerts to inform the public of
45 46	a child abduction that has occurred within their broadcast service
46	regions. The notice shall be provided through the State Police

technology center which was established pursuant to section 2 of P.L.1999, c.329 (C.52:17B-195) to coordinate and assist law enforcement agencies in their responses to reports of missing children and in their efforts to recover abducted children.

The alerts shall be read after a distinctive sound tone and the statement: "This is an Amber Alert." The alerts shall be broadcast every 15 minutes during the first three hours immediately following the issuance of the State Police notice of the abduction, every half hour for the next following three hours and at such intervals thereafter as the State Police and the participating media deem appropriate.

The alerts shall include a description of the child, such details of the abduction and abductor as may be known, and such other information as the State Police may deem pertinent and appropriate.

The alerts also shall provide information concerning how those members of the public who have information relating to the abduction may contact the State Police or other appropriate law enforcement agency.

- d. The alerts shall terminate upon notice from the State Police.
- e. The Attorney General, with the assistance of the participating broadcast media, shall develop and undertake a public education campaign to inform the public about Amber's Plan and the emergency alert program established under this act.
- f. The Attorney General may adopt guidelines to effectuate the purposes of this act.
 - 4. This act shall take effect immediately.

STATEMENT

This bill directs the Attorney General to establish an "Amber Plan" for the State of New Jersey.

An "Amber Plan" is a voluntary, cooperative effort between State and local law enforcement agencies and the broadcast media. Upon notice by the State Police, the participating broadcast media would transmit an emergency alert to inform the public that there has been a child abduction in the area. Public awareness can be a most valuable tool in assisting law enforcement in securing the safe recovery of an abducted child.

Under the provisions of the bill, the alerts are to be read after a distinctive sound tone and the statement: "This is an Amber Alert." The alerts are to be broadcasted every 15 minutes during the first three hours immediately following the issuance of the State Police notice of the abduction, every half hour for the next following three hours and at such intervals thereafter as the State Police and the participating media deem appropriate.

S1229 ADLER, BAGGER

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1 The alerts are to include a description of the child, such details of 2 the abduction and abductor as may be known, and such other 3 information as the State Police may deem pertinent and appropriate. 4 The alerts also are to provide information concerning how those 5 members of the public who have information relating to the abduction may contact the State Police or other appropriate law enforcement 6 7 agency. Prompt action is critical in child abduction cases. Law enforcement 8 sources contend that if an abducted child is not found within two to 9 10 four hours, the chance of that child being found alive is not good. An alerted citizenry can become an extensive network of eyes and 11 ears serving to assist law enforcement in quickly locating and safely 12 13 recovering an abducted child. 14 The "Amber Plan" is named after Amber Hagerman, a nine-year-old 15 Arlington, Texas child, who was abducted and killed in 1996. In response to that tragedy, the radio stations in the Dallas/Fort Worth 16 17 area agreed to repeat news bulletins about abducted children just as they provide severe weather warnings, hoping that such bulletins 18 would provide an important public service and might help save the life 19 20 of a child. 21 Since that time, a number of states and regions have developed and

established their own "Amber Plan."

SENATE, No. 1737

STATE OF NEW JERSEY

210th LEGISLATURE

INTRODUCED JUNE 30, 2002

Sponsored by:

Senator JOSEPH M. KYRILLOS, JR. District 13 (Middlesex and Monmouth) Senator JOHN A. GIRGENTI

District 35 (Bergen and Passaic)

Co-Sponsored by:

Senators Cafiero, Palaia, Matheussen, Bucco, Allen, Inverso and Buono

SYNOPSIS

Establishes "Rachael Alert" to broadcast alerts concerning abducted children.

CURRENT VERSION OF TEXT

As introduced.



1 **AN ACT** concerning missing or abducted children, and supplementing chapter 17B of Title 52 of the Revised Statutes.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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7 1. a. The Legislature finds that law enforcement officers and other 8 professionals specializing in the field of abducted and missing children 9 agree that the most critical period in the search for an abducted child 10 is the first few hours immediately following the abduction. Experts 11 assert that if a child is not found within two to four hours, the prospects of finding the child alive greatly diminish. Rapid 12 13 dissemination of information, including a description of the missing 14 child, details of the abduction, abductor and vehicle involved, to the citizens of the affected community and region is, therefore, critical. 15 16 Alerted to an abduction, the citizenry can become part of the solution, 17 serving to assist law enforcement in quickly locating and safely 18 recovering the child.

The Legislature further finds that public alerts are a useful tool in combating child abductions, and that the most effective method of immediately alerting the public in these critical moments is through the broadcast media.

b. The Legislature declares that given the successes other states and regions have experienced in using broadcast media alerts to quickly locate and safely recover abducted children, it is altogether fitting and proper, and within the public interest, to establish such a program for New Jersey.

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- 2. a. The Attorney General shall establish a program to be known as the "Rachael Alert," authorizing the broadcast media, upon notice from the State Police, to transmit an emergency alert to inform the public of a child abduction. The program shall be a voluntary, cooperative effort between State and local law enforcement agencies and the broadcast media.
- b. The Attorney General shall notify the broadcast media serving the State of New Jersey of the establishment of the Rachael Alert and invite their voluntary participation.
- c. The following criteria shall be met before the State Police activate the Rachael Alert:
 - (1) The child is believed to be abducted;
- 41 (2) The child is 15 years of age or younger, or is 18 years of age 42 or younger and has a physical and mental disability;
- 43 (3) The child may be in danger of death or serious bodily injury; 44 and
- 45 (4) There is sufficient information available to disseminate to the

public that may assist in the safe recovery of the child or the apprehension of a suspect, including but not limited to a description of the abductor, the abductor's vehicle or the child's last known location.

4 d. The participating media shall voluntarily agree, upon notice from the State Police, to transmit emergency alerts to inform the public of 5 6 a child abduction that has occurred within their broadcast service 7 regions. The notice shall be provided through the State Police 8 technology center which was established pursuant to section 2 of 9 P.L.1999, c.329 (C.52:17B-195) to coordinate and assist law 10 enforcement agencies in their responses to reports of missing children 11 and in their efforts to recover abducted children.

Immediately following the issuance of the State Police notice of the abduction, the alerts shall be broadcast on the radio, and television stations shall air the alert in the form of captions at the bottom of the screen, at such intervals as the State Police and the participating media deem appropriate.

The alerts shall include a description of the child, such details of the abduction and abductor as may be known, and such other information as the State Police may deem pertinent and appropriate.

The alerts also shall provide information concerning how those members of the public who have information relating to the abduction may contact the State Police or other appropriate law enforcement agency.

- e. The alerts shall terminate upon notice from the State Police.
- f. The Attorney General, with the assistance of the participating broadcast media, shall develop and undertake a public education campaign to inform the public about the "Rachael Alert" program established under this act.
- g. The Attorney General may adopt guidelines to effectuate the purposes of this act.

3. This act shall take effect immediately.

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STATEMENT

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This bill directs the Attorney General to establish a "Rachael Alert" plan for the State of New Jersey.

The Rachael Alert is a voluntary, cooperative effort between State and local law enforcement agencies and the broadcast media. Upon notice by the State Police, the participating broadcast media would transmit an emergency alert to inform the public that there has been a child abduction in the area. These alerts are necessary because public awareness is valuable tool in assisting law enforcement in securing the safe recovery of an abducted child.

Immediately following the issuance of the State Police notice of the

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abduction, the alerts would be broadcast on the radio, and television stations would air the alert in the form of captions at the bottom of the screen, known as a "crawl," at such intervals as the State Police and the participating media deem appropriate.

Under the bill's provisions, the following criteria must be met before the State Police activate the Rachael Alert: (1) the child is believed to be abducted; (2) the child is 15 years of age or younger, or is 18 years of age or younger and has a physical and mental disability; (3) the child may be in danger of death or serious bodily injury; and (4) there is sufficient information available to disseminate to the public that may assist in the safe recovery of the child or the apprehension of a suspect, including but not limited to a description of the abductor, the abductor's vehicle or the child's last known location.

The alerts also are to provide information concerning how those members of the public who have information relating to the abduction may contact the State Police or other appropriate law enforcement agency.

Prompt action is critical in child abduction cases. Law enforcement sources contend that if an abducted child is not found within two to four hours, the prospects of finding the child alive greatly diminish. An alerted citizenry can assist law enforcement in quickly locating and safely recovering an abducted child.

The "Rachael Alert" is named after Rachael Runyan, a three-year-old Sunset, Utah child, who was abducted and killed in 1982. The program is modeled after a similar program, known as "Amber's Plan," started in the Dallas/Fort Worth area after the abduction and murder of 9-year-old Amber Hagerman. In response to that tragedy, radio stations in the area agreed to repeat news bulletins about abducted children just as they provide severe weather warnings, hoping that such bulletins would provide an important public service and might help save the life of a child.

SENATE LAW AND PUBLIC SAFETY AND VETERANS' AFFAIRS COMMITTEE

STATEMENT TO

SENATE COMMITTEE SUBSTITUTE FOR **SENATE, Nos. 1229 and 1737**

STATE OF NEW JERSEY

DATED: SEPTEMBER 9, 2002

The Senate Law and Public Safety and Veterans' Affairs Committee reports favorably a Senate Committee Substitute for Senate Bill Nos. 1229 and 1737.

This committee substitute directs the Attorney General to establish an "Amber Plan" for the State of New Jersey.

An "Amber Plan" is a voluntary, cooperative effort between State and local law enforcement agencies and the broadcast media. Upon notice by the State Police, the participating broadcast media would transmit an emergency alert to inform the public that there has been a child abduction in the area. Public awareness can be a most valuable tool in assisting law enforcement in securing the safe recovery of an abducted child.

Under the provisions of the substitute, the following criteria are to be met before the State Police activate an Amber alert: (1) the child is believed to be abducted; (2) the child is 18 years of age or younger; (3) the child may be in danger of death or serious bodily injury; and (4) there is sufficient information available to indicate that an Amber Alert would assist in locating the child.

The substitute provides that the alerts are to be read after a distinctive sound tone and the statement: "This is an Amber Abducted Child Alert." The alerts are to be broadcasted as often as possible for the first three hours pursuant to the guidelines established by the New Jersey Broadcaster's Association and at such intervals thereafter as the investigating authority, the State Police and the participating media deem appropriate.

The alerts are to include a description of the child, such details of the abduction and abductor as may be known, and other information the State Police deem pertinent and appropriate. The State Police are to update the broadcast media in a timely manner with new information concerning the abduction, as appropriate.

The alerts also are to provide information concerning how those members of the public who have information relating to the abduction may contact the State Police or other appropriate law enforcement agency.

The substitute further provides that the Department of Transportation (DOT), the New Jersey Highway Authority, the New Jersey Turnpike Authority and the South Jersey Transportation Authority would also be involved in informing the public of child abductions. Whenever the State Police notify the broadcast media of an "Amber Alert," they also would notify the DOT and these authorities. Through the use of their variable message signs, they are to inform the motoring public that an "Amber Alert" is in progress and provide other information relating to the abduction and how motorists may report any information they have to the State Police or other appropriate law enforcement agency. Variable message signs are those digital and electronic message boards used to inform motorists about traffic congestion, accidents, delays, construction and maintenance issues.

According to the sponsor, prompt action is critical in child abduction cases. Law enforcement sources contend that if an abducted child is not found within two to four hours, the chance of that child being found alive is not good. An alerted citizenry can become an extensive network of eyes and ears serving to assist law enforcement in quickly locating and safely recovering an abducted child.

The "Amber Plan" is named after Amber Hagerman, a nine-year-old Arlington, Texas child, who was abducted and killed in 1996. In response to that tragedy, the radio stations in the Dallas/Fort Worth area agreed to repeat news bulletins about abducted children just as they provide severe weather warnings, hoping that such bulletins would provide an important public service and might help save the life of a child. Since that time, a number of states and regions have developed and established their own "Amber Plan."

This committee substitute is identical to Assembly Bill No. 1558 (1R), which also was amended and released by the committee on this same date.



Previous Screen

McGreevey Signs Amber Alert System Bill Into Law

(WEST TRENTON)—At the State Police Headquarters in West Trenton, Governor James E. McGreevey signed legislation today establishing the Amber Alert system in New Jersey. The Amber Alert system utilizes media alerts to help locate missing children within hours after they are abducted.

In August, the Governor instructed the Attorney General and the State Police to expedite the development of the State's Amber Alert system in order to make it operational by the fall. The new law effectively codifies the agreement between the broadcasters and the State Police to implement the Amber Alert.

"When children are abducted, time is of the essence," said McGreevey. "Whether they're driving their car or watching TV, the goal of the Amber Alert system is to galvanize all New Jerseyans in the search and safe return of missing children. Clearly, the Amber Plan is about finding missing children, saving lives and catching abductors."

The Amber Alert system is named after Amber Hagerman, a 9-year-old Texas girl who was abducted and killed in 1996. To date, the Amber Plan has been credited with recovering 41 children across the nation. New Jersey is one of 30 states to have implemented statewide Amber Plans.

Under the plan, broadcasters send out an Amber Alert during the most crucial time—the first few hours after a child is abducted. According to the National Center for Missing and Exploited Children, 74 percent of the children murdered by non-family members are killed within the first three hours after their abduction.

To notify the public of an abduction, broadcasters use the Emergency Alert System (EAS), formerly called the Emergency Broadcast System, to air information about the missing child, suspected abductor and the vehicle involved. The alert is broadcast as often as possible—every 15 to 25 minutes during the first three hours after the State Police issues an abduction notice, and every 30 to 60 minutes during hours three through six.

Additionally, the Department of Transportation, the New Jersey Highway Authority, Turnpike Authority and the South Jersey Transportation Authority will be notified so that they can broadcast the alert on their roadway message signs.

The bill, A-1558 was sponsored by Assemblymen Louis Greenwald (D-Camden) and Gary

Guear (D-Mercer, Middlesex). The Senate version was sponsored by Senators John Adler (D-Camden), John Girgenti (D-Passaic, Bergen), Richard Bagger (R-Essex, Union, Somerset, Morris), and Joseph Kyrillos (R-Monmouth, Middlesex).

"New Jersey parents can now rest assured that the state is doing everything it can to ensure the safety of their children," said Greenwald. "It's been proven over and over again now that the Amber Alert Plan indeed saves lives. Amber alerts are an easy way to enlist the help of every citizen within eyeshot or earshot of TV, radios, and message boards, in the rescue of an abducted child."

"We hope New Jersey never has to utilize the Amber Alert System, but we know it's there just in case," said Guear, a former Trenton police detective. "If we are able to save just one family from the trauma of losing their child, the effort will have been well worth it."

Adler, co-chair of the Senate Judiciary Committee said: "'Amber Alert' represents our best possible chance of finding missing or abducted children quickly and without harm. Often, the first few hours of an abduction are the most important, and the likelihood of finding a child alive after the first few hours is greatly reduced. Having a network of literally thousands of eyes and ears on our roadways keeping an eye out for a missing child could mean the difference between life and death for our State's sons and daughters."

"We've seen the successes of Amber Alert in states such as California in recent months in the finding of kidnapped or missing children," added Girgenti, co-chair of the Senate Law and Public Safety and Veterans Affairs Committee. "By enlisting the public, law enforcement organizations have an increased pool of informants and an important tool in ensuring the safety of children. Bringing Amber Alert to New Jersey will invariably aid our law enforcement community in the protection of New Jersey's children."



State of New Jersey Governor's Office

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