#### 13:8A-47

#### LEGISLATIVE HISTORY CHECKLIST

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**LAWS OF**: 2002 **CHAPTER**: 124

NJSA: 13:8A-47 (Recreation lands—Green Acres)

BILL NO: A2714 (Substituted for S1939)

SPONSOR(S): Green

**DATE INTRODUCED:** September 12, 2002

**COMMITTEE:** ASSEMBLY: Housing; Environment and Solid Waste

SENATE: ----

AMENDED DURING PASSAGE: Yes

DATE OF PASSAGE: ASSEMBLY: October 28, 2002

**SENATE:** October 31, 2002

**DATE OF APPROVAL:** December 12, 2002

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL (2nd reprint enacted)

(Amendments during passage denoted by superscript numbers)

A2714

**SPONSORS STATEMENT**: (Begins on page 4 of original bill)

Yes

COMMITTEE STATEMENT: ASSEMBLY: Yes <u>9/19/01 (Housing)</u>

10/24/02 (Environment)

SENATE: No

FLOOR AMENDMENT STATEMENTS: No

LEGISLATIVE FISCAL ESTIMATE: No

S1939

**SPONSORS STATEMENT**: (Begins on page 4 of original bill)

Yes

**COMMITTEE STATEMENT:** ASSEMBLY: No

**SENATE**: Yes

FLOOR AMENDMENT STATEMENT: Yes

LEGISLATIVE FISCAL ESTIMATE: No

VETO MESSAGE: No

GOVERNOR'S PRESS RELEASE ON SIGNING: No

#### **FOLLOWING WERE PRINTED:**

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REPORTS:	No
HEARINGS:	No
NEWSPAPER ARTICLES:	No

#### P.L. 2002, CHAPTER 124, approved December 12, 2002 Assembly, No. 2714 (Second Reprint)

AN ACT concerning the use for recreation and conservation purposes of lands included in certain redevelopment plans, and amending P.L.1975, c.155 and P.L.1999, c.152.

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**BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

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- 8 1. Section 13 of P.L.1975, c.155 (C.13:8A-47) is amended to read 9 as follows:
- 10 13. a. Lands acquired or developed by a local unit with the aid of a grant under this act shall not be disposed of or diverted to a use for 11 other than recreation and conservation purposes without the approval 12 13 of the commissioner and the State House Commission and following 14 a public hearing at least 1 month prior to any such approvals. Such 15 approval of the State House Commission shall not be given unless the local unit shall agree to pay an amount equal to 50% of the current 16 value of such land, as determined by the commission, into the State 17 18 Recreation and Conservation Land Acquisition and Development Fund 19 if the original grant shall have been made from that fund, or, if not, 20 then into the State Treasury. Money so returned to said fund shall be 21 deemed wholly a part of the portion of that fund available for grants 22 to local units under this act.
  - b. (1) A local unit which receives a grant under this act shall not dispose of or divert to a use for other than recreation and conservation purposes any lands held by such local unit for such purposes at the time of receipt of said grant without the approval of the commissioner and the State House Commission and following a public hearing by the local unit at least 1 month prior to any such approvals.
- 29 (2) (a) Except as provided pursuant to subparagraph (b) of this 30 paragraph, paragraph (1) of this subsection shall not apply to lands 31 included in a redevelopment plan adopted pursuant to section 7 of P.L.1992, c.79 (C.40A:12A-7) that are being, or which have been, 32 33 used for recreation and conservation purposes pending implementation of the redevelopment plan and <sup>1</sup>the eventual <sup>1</sup> use of those lands for 34 other purposes in accordance with the redevelopment plan. Such 35 lands, because of their use for recreation and conservation purposes, 36 37 shall not be deemed to be part of any inventory of lands prepared for 38 the purposes of administering or enforcing this section. 39 exception provided by this subparagraph shall apply only to lands not

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

<sup>&</sup>lt;sup>1</sup> Assembly AHO committee amendments adopted September 19, 2002.

<sup>&</sup>lt;sup>2</sup> Assembly AEN committee amendments adopted October 24, 2002.

1 acquired or developed for recreation or conservation purposes with

- 2 <u>financial assistance in whole or in part provided by the State<sup>2</sup>, the</u>
- 3 <u>federal Land and Water Conservation Fund, 16 U.S.C. s.460l-4 et al.,</u>
- 4 the federal "Urban Park and Recreation Recovery Act of 1978," 16
- 5 <u>U.S.C.</u> s.2501 et seq., or a county or local open space trust fund
- 6 created pursuant to P.L.1997, c.24 (C.40:12-15.1 et seq.)<sup>2</sup>.<sup>1</sup>
- 7 (b) A municipality may adopt an ordinance specifically including
- 8 the lands described in subparagraph (a) of this paragraph as part of any
- 9 <u>inventory of lands prepared for the purposes of administering or</u>
- 10 enforcing this section, in which case paragraph (1) of this subsection
- shall apply to those lands thereby included in the inventory. Any such
- 12 ordinance shall cite to this subparagraph as authority for the
- 13 <u>ordinance</u>.
- 14 (c) This paragraph shall apply only to redevelopment plans adopted
- pursuant to section 7 of P.L.1992, c.79 (C.40A:12A-7) prior to
- 16 July 18, 2002.
- 17 (cf: P.L.1975, c.155, s.13)

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- 2. Section 32 of P.L.1999, c.152 (C.13:8C-32) is amended to read as follows:
- 21 32. a. Lands acquired or developed by a local government unit or
- 22 a qualifying tax exempt nonprofit organization for recreation and
- 23 conservation purposes using constitutionally dedicated moneys in
- 24 whole or in part shall not be conveyed, disposed of, or diverted to a
- 25 use for other than recreation and conservation purposes without the
- 26 approval of the commissioner and the State House Commission and
- 27 following a public hearing held at least one month prior to those
- approvals. Approval of the commissioner and the State House Commission shall not be given unless the local government unit or
- Commission shall not be given unless the local government unit or qualifying tax exempt nonprofit organization agrees to (1) replace the
- qualifying tax exempt nonprofit organization agrees to (1) replace the lands with lands of equal or greater fair market value and of
- reasonably equivalent size, quality, location, and usefulness for
- 33 recreation and conservation purposes, as approved by the
- 34 commissioner, or (2) pay an amount equal to or greater than the fair
- 35 market value of the lands, as determined by the commission, into the
- 36 Garden State Green Acres Preservation Trust Fund. Moneys so
- 37 returned to that fund shall be deemed wholly a part of the portion of
- 38 that fund available for grants or loans to local government units or
- 39 grants to qualifying tax exempt nonprofit organizations for the
- 40 acquisition of lands for recreation and conservation purposes as
- 41 provided pursuant to this act.
- b. (1) A local government unit that receives a grant or loan for
- 43 recreation and conservation purposes pursuant to this act shall not
- 44 convey, dispose of, or divert to a use for other than recreation and
- conservation purposes any lands held by the local government unit for
- 46 those purposes at the time of receipt of the grant or loan without the

- 1 approval of the commissioner and the State House Commission and
- 2 following a public hearing held by the local government unit at least
- 3 one month prior to those approvals. Approval of the commissioner
- 4 and the State House Commission shall not be given unless the local
- 5 government unit agrees to (a) replace the lands with lands of equal or
- 6 greater fair market value and of reasonably equivalent size, quality,
- 7 location, and usefulness for recreation and conservation purposes, as
- 8 approved by the commissioner, or (b) pay an amount equal to or
- 9 greater than the fair market value of the lands, as determined by the
- 10 commission, into the Garden State Green Acres Preservation Trust
- 11 Fund. Moneys so returned to that fund shall be deemed wholly a part
- 12 of the portion of that fund available for grants or loans to local
- 13 government units for the acquisition of lands for recreation and
- 14 conservation purposes as provided pursuant to this act.
- 15 (2) (a) Except as provided pursuant to subparagraph (b) of this
- paragraph, paragraph (1) of this subsection shall not apply to lands
- 17 <u>included in a redevelopment plan adopted pursuant to section 7 of</u>
- 18 P.L.1992, c.79 (C.40A:12A-7) that are being, or which have been,
- 19 <u>used for recreation and conservation purposes pending implementation</u>
- 20 of the redevelopment plan and <sup>1</sup>the eventual <sup>1</sup> use of those lands for
- 21 other purposes in accordance with the redevelopment plan. Such
- 22 <u>lands, because of their use for recreation and conservation purposes,</u>
- 23 shall not be deemed to be part of any inventory of lands prepared for
- 24 <u>the purposes of administering or enforcing this section.</u> <sup>1</sup>The
- 25 exception provided by this subparagraph shall apply only to lands not
- 26 <u>acquired or developed for recreation or conservation purposes with</u>
- financial assistance in whole or in part provided by the State<sup>2</sup>, the federal Land and Water Conservation Fund, 16 U.S.C. s.460l-4 et al.,
- 29 the federal "Urban Park and Recreation Recovery Act of 1978,"
- 30 16 U.S.C. s.2501 et seq., or a county or local open space trust fund
- 31 <u>created pursuant to P.L.1997, c.24 (C.40:12-15.1 et seq.)</u><sup>2</sup>. 1
- 32 (b) A municipality may adopt an ordinance specifically including
- 33 the lands described in subparagraph (a) of this paragraph as part of any
- 34 inventory of lands prepared for the purposes of administering or
- 35 enforcing this section, in which case paragraph (1) of this subsection
- 36 shall apply to those lands thereby included in the inventory. Any such
- 37 ordinance shall cite to this subparagraph as authority for the
- 38 ordinance.
- 39 (c) This paragraph shall apply only to redevelopment plans adopted
- 40 pursuant to section 7 of P.L.1992, c.79 (C.40A:12A-7) prior to
- 41 <u>July 18, 2002.</u>
- c. For the purposes of this section, "fair market value" shall mean
- 43 the fair market value at the time of the proposed conveyance, disposal,
- 44 or diversion.
- 45 (cf: P.L.1999, c.152, s.32)

#### A2714 [2R] 4

1	5. This act shall take effect infinediately.	
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6	Provides that use for recreation and conservation purposes of land	
7	included in certain adopted redevelopment plans does not subject	
8	those lands to Green Acres diversion requirements and process when	
9	they are eventually used for other purposes as designated in those	
10	plans.	

## ASSEMBLY, No. 2714

# STATE OF NEW JERSEY

## 210th LEGISLATURE

INTRODUCED SEPTEMBER 12, 2002

Sponsored by: Assemblyman JERRY GREEN

**District 22 (Middlesex, Somerset and Union)** 

#### **SYNOPSIS**

Provides that use for recreation and conservation purposes of lands included in certain adopted redevelopment plans does not subject those lands to Green Acres diversion requirements and process when they are eventually used for other purposes as designated in those plans.

#### **CURRENT VERSION OF TEXT**

As introduced.



1 AN ACT concerning the use for recreation and conservation purposes 2 of lands included in certain redevelopment plans, and amending 3 P.L.1975, c.155 and P.L.1999, c.152.

4 5

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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- 8 1. Section 13 of P.L.1975, c.155 (C.13:8A-47) is amended to read as follows:
- 10 13. a. Lands acquired or developed by a local unit with the aid of 11 a grant under this act shall not be disposed of or diverted to a use for 12 other than recreation and conservation purposes without the approval 13 of the commissioner and the State House Commission and following 14 a public hearing at least 1 month prior to any such approvals. Such 15 approval of the State House Commission shall not be given unless the 16 local unit shall agree to pay an amount equal to 50% of the current 17 value of such land, as determined by the commission, into the State 18 Recreation and Conservation Land Acquisition and Development Fund 19 if the original grant shall have been made from that fund, or, if not, 20 then into the State Treasury. Money so returned to said fund shall be 21 deemed wholly a part of the portion of that fund available for grants 22 to local units under this act.
  - b. (1) A local unit which receives a grant under this act shall not dispose of or divert to a use for other than recreation and conservation purposes any lands held by such local unit for such purposes at the time of receipt of said grant without the approval of the commissioner and the State House Commission and following a public hearing by the local unit at least 1 month prior to any such approvals.
- 29 (2) (a) Except as provided pursuant to subparagraph (b) of this 30 paragraph, paragraph (1) of this subsection shall not apply to lands 31 included in a redevelopment plan adopted pursuant to section 7 of 32 P.L.1992, c.79 (C.40A:12A-7) that are being, or which have been, 33 used for recreation and conservation purposes pending implementation 34 of the redevelopment plan and use of those lands for other purposes 35 in accordance with the redevelopment plan. Such lands, because of 36 their use for recreation and conservation purposes, shall not be 37 deemed to be part of any inventory of lands prepared for the purposes of administering or enforcing this section. 38
- 39 (b) A municipality may adopt an ordinance specifically including 40 the lands described in subparagraph (a) of this paragraph as part of any 41 inventory of lands prepared for the purposes of administering or 42 enforcing this section, in which case paragraph (1) of this subsection 43 shall apply to those lands thereby included in the inventory. Any such

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

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1 <u>ordinance shall cite to this subparagraph as authority for the</u> 2 <u>ordinance.</u>

(c) This paragraph shall apply only to redevelopment plans adopted
 pursuant to section 7 of P.L.1992, c.79 (C.40A:12A-7) prior to July
 18, 2002.

6 (cf: P.L.1975, c.155, s.13)

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8 2. Section 32 of P.L.1999, c.152 (C.13:8C-32) is amended to read 9 as follows:

10 32. a. Lands acquired or developed by a local government unit or 11 a qualifying tax exempt nonprofit organization for recreation and 12 conservation purposes using constitutionally dedicated moneys in 13 whole or in part shall not be conveyed, disposed of, or diverted to a 14 use for other than recreation and conservation purposes without the 15 approval of the commissioner and the State House Commission and following a public hearing held at least one month prior to those 16 17 approvals. Approval of the commissioner and the State House 18 Commission shall not be given unless the local government unit or 19 qualifying tax exempt nonprofit organization agrees to (1) replace the 20 lands with lands of equal or greater fair market value and of 21 reasonably equivalent size, quality, location, and usefulness for recreation and conservation purposes, as approved by the 22 23 commissioner, or (2) pay an amount equal to or greater than the fair 24 market value of the lands, as determined by the commission, into the 25 Garden State Green Acres Preservation Trust Fund. Moneys so 26 returned to that fund shall be deemed wholly a part of the portion of 27 that fund available for grants or loans to local government units or 28 grants to qualifying tax exempt nonprofit organizations for the 29 acquisition of lands for recreation and conservation purposes as 30 provided pursuant to this act.

b. (1) A local government unit that receives a grant or loan for recreation and conservation purposes pursuant to this act shall not convey, dispose of, or divert to a use for other than recreation and conservation purposes any lands held by the local government unit for those purposes at the time of receipt of the grant or loan without the approval of the commissioner and the State House Commission and following a public hearing held by the local government unit at least one month prior to those approvals. Approval of the commissioner and the State House Commission shall not be given unless the local government unit agrees to (a) replace the lands with lands of equal or greater fair market value and of reasonably equivalent size, quality, location, and usefulness for recreation and conservation purposes, as approved by the commissioner, or (b) pay an amount equal to or greater than the fair market value of the lands, as determined by the commission, into the Garden State Green Acres Preservation Trust Fund. Moneys so returned to that fund shall be deemed wholly a part

#### **A2714** GREEN

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of the portion of that fund available for grants or loans to local government units for the acquisition of lands for recreation and conservation purposes as provided pursuant to this act.

- 4 (2) (a) Except as provided pursuant to subparagraph (b) of this paragraph, paragraph (1) of this subsection shall not apply to lands 5 6 included in a redevelopment plan adopted pursuant to section 7 of P.L.1992, c.79 (C.40A:12A-7) that are being, or which have been, 7 8 used for recreation and conservation purposes pending implementation 9 of the redevelopment plan and use of those lands for other purposes in accordance with the redevelopment plan. Such lands, because of 10 11 their use for recreation and conservation purposes, shall not be 12 deemed to be part of any inventory of lands prepared for the purposes 13 of administering or enforcing this section.
  - (b) A municipality may adopt an ordinance specifically including the lands described in subparagraph (a) of this paragraph as part of any inventory of lands prepared for the purposes of administering or enforcing this section, in which case paragraph (1) of this subsection shall apply to those lands thereby included in the inventory. Any such ordinance shall cite to this subparagraph as authority for the ordinance.
- 21 (c) This paragraph shall apply only to redevelopment plans adopted 22 pursuant to section 7 of P.L.1992, c.79 (C.40A:12A-7) prior to July 23 18, 2002.
  - c. For the purposes of this section, "fair market value" shall mean the fair market value at the time of the proposed conveyance, disposal, or diversion.
- 27 (cf: P.L.1999, c.152, s.32)

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3. This act shall take effect immediately.

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#### STATEMENT

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This bill would provide that the temporary use for recreation and conservation purposes of lands included in a redevelopment plan adopted prior to July 18, 2002 does not subject those lands to the Green Acres diversion requirements and process when the lands are eventually used for other purposes as designated in the redevelopment plan.

This bill is necessary to clarify the interface between two laws that each implement important public policy objectives. The two laws are the 1992 "Local Redevelopment and Housing Law," which among other things seeks to promote urban revitalization, and the Green Acres law restricting diversion of open space to other uses, the purpose of which is to further the permanent preservation of parks and other open space. In a recent court case, the Appellate Division

#### **A2714** GREEN

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interpreting the two laws and associated regulations in the context of the facts of that case decided that the lands in question that were being used for recreation and conservation purposes pending implementation of a redevelopment plan became subject to the Green Acres diversion requirements and process because of that use.

6 Until the court decision, municipalities adopting redevelopment plans heretofore may not have realized the full implications of 7 8 temporarily using some of the lands included in those plans for park 9 purposes. This bill, in effect, overrules in part the court decision as it 10 may be applied to those municipalities, and reasserts the primacy of the legislative objective of promoting urban revitalization in the 11 12 manner determined by a municipality pursuant to its redevelopment 13 plan. However, the bill applies only to redevelopment plans adopted 14 prior to July 18, 2002, the date of the court opinion. Thereafter, 15 municipalities adopting redevelopment plans would be on notice of the implications of the court decision and, by way of this bill, legislative 16 17 agreement with the court's interpretation of the laws in question as they may be applied to those municipalities operating in the future with 18 19 that knowledge.

Finally, the bill includes a provision allowing a municipality that adopted a redevelopment plan prior to the date of the court opinion to opt instead to include the lands in question on its open space inventory and thereby subject them to the Green Acres diversion law.

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## ASSEMBLY HOUSING AND LOCAL GOVERNMENT COMMITTEE

#### STATEMENT TO

#### ASSEMBLY, No. 2714

with committee amendments

## STATE OF NEW JERSEY

DATED: SEPTEMBER 19, 2001

The Assembly Housing and Local Government Committee reports favorably Assembly Bill No. 2714 with committee amendments.

This bill, as amended, would provide that the temporary use for recreation and conservation purposes of lands included in a redevelopment plan adopted prior to July 18, 2002 does not subject those lands to the Green Acres diversion requirements and process when the lands are eventually used for other purposes as designated in the redevelopment plan, provided the lands were not acquired or developed with State funds for recreation or conservation purposes.

The bill clarifies the interface between two laws that each implement important public policy objectives. The two laws are the 1992 "Local Redevelopment and Housing Law," which among other things seeks to promote urban revitalization, and the Green Acres law, the purpose of which is to further the permanent preservation of parks and other open space, and therefore which restricts diversion of open space which has been listed on an inventory to other uses. In a recent court case, the Appellate Division interpreting the two laws and associated regulations in the context of the facts of that case decided that the lands in question that were being used for recreation and conservation purposes pending implementation of a redevelopment plan became subject to the Green Acres diversion requirements and process because of that use.

Until the court decision, municipalities adopting redevelopment plans heretofore may not have realized the full implications of temporarily using some of the lands included in those plans for park purposes. This bill, in effect, overrules in part the court decision as it may be applied to those municipalities, and reasserts the primacy of the legislative objective of promoting urban revitalization in the manner determined by a municipality pursuant to its redevelopment plan. However, the bill applies only to redevelopment plans adopted prior to July 18, 2002, the date of the court opinion. Thereafter, municipalities adopting redevelopment plans would be on notice of the implications of the court decision and, by way of this bill, legislative

agreement with the court's interpretation of the laws in question as they may be applied to those municipalities operating in the future with that knowledge. The bill also includes a provision allowing a municipality that adopted a redevelopment plan prior to the date of the court opinion to opt instead to include the lands in question on its open space inventory and thereby subject them to the Green Acres diversion law.

#### **Committee Amendments**

The committee amended the bill to clarify that the exception provided in the bill for lands which were temporarily used for recreation or conservation purposes does not apply to lands which were acquired or developed with State funds for recreation or conservation purposes.

## ASSEMBLY ENVIRONMENT AND SOLID WASTE COMMITTEE

#### STATEMENT TO

# [First Reprint] ASSEMBLY, No. 2714

with committee amendments

### STATE OF NEW JERSEY

DATED: OCTOBER 24, 2002

The Assembly Environment and Solid Waste Committee reports favorably and with committee amendments Assembly Bill No. 2714 (1R).

As amended by the committee, this bill would provide that the temporary use for recreation and conservation purposes of lands included in a redevelopment plan adopted prior to July 18, 2002 does not subject those lands to the Green Acres diversion requirements and process when the lands are eventually used for other purposes as designated in the redevelopment plan. This exception does not apply to lands acquired or developed for recreation or conservation purposes with financial assistance in whole or in part provided by the State, the federal Land and Water Conservation Fund, the federal "Urban Park and Recreation Recovery Act of 1978," or a county or local open space trust fund.

The bill clarifies the interface between two laws that each implement important public policy objectives. The two laws are the 1992 "Local Redevelopment and Housing Law," which among other things seeks to promote urban revitalization, and the Green Acres law, the purpose of which is to further the permanent preservation of parks and other open space, and therefore which restricts diversion of open space which has been listed on an inventory to other uses. In a recent court case, the Appellate Division interpreting the two laws and associated regulations in the context of the facts of that case decided that the lands in question that were being used for recreation and conservation purposes pending implementation of a redevelopment plan became subject to the Green Acres diversion requirements and process because of that use.

Until the court decision, municipalities adopting redevelopment plans heretofore may not have realized the full implications of temporarily using some of the lands included in those plans for park purposes. This bill, in effect, overrules in part the court decision as it may be applied to those municipalities, and reasserts the primacy of the legislative objective of promoting urban revitalization in the manner determined by a municipality pursuant to its redevelopment plan. However, the bill applies only to redevelopment plans adopted prior to July 18, 2002, the date of the court opinion. Thereafter, municipalities adopting redevelopment plans would be on notice of the implications of the court decision and, by way of this bill, legislative agreement with the court's interpretation of the laws in question as they may be applied to those municipalities operating in the future with that knowledge. The bill also includes a provision allowing a municipality that adopted a redevelopment plan prior to the date of the court opinion to opt instead to include the lands in question on its open space inventory and thereby subject them to the Green Acres diversion law.

#### **COMMITTEE AMENDMENTS:**

The committee amendments to the bill specify that the exception provided by the bill does not apply to lands acquired or developed for recreation or conservation purposes with financial assistance in whole or in part provided by the State, the federal Land and Water Conservation Fund, 16 U.S.C. s.4601-4 et al., the federal Urban Park and Recreation Recovery Act, 16 U.S.C. s.2501 et seq., or a county or local open space trust fund created pursuant to P.L.1997, c.24 (C.40:12-15.1 et seq.).

## **SENATE, No. 1939**

# STATE OF NEW JERSEY

## 210th LEGISLATURE

INTRODUCED OCTOBER 7, 2002

Sponsored by: Senator JOSEPH SULIGA District 22 (Middlesex, Somerset and Union)

#### **SYNOPSIS**

Provides that use for recreation and conservation purposes of lands included in certain adopted redevelopment plans does not subject those lands to Green Acres diversion requirements and process when they are eventually used for other purposes as designated in those plans.

#### **CURRENT VERSION OF TEXT**

As introduced.



AN ACT concerning the use for recreation and conservation purposes of lands included in certain redevelopment plans, and amending P.L.1975, c.155 and P.L.1999, c.152.

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**BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

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- 8 1. Section 13 of P.L.1975, c.155 (C.13:8A-47) is amended to read 9 as follows:
- 10 13. a. Lands acquired or developed by a local unit with the aid of 11 a grant under this act shall not be disposed of or diverted to a use for 12 other than recreation and conservation purposes without the approval 13 of the commissioner and the State House Commission and following 14 a public hearing at least 1 month prior to any such approvals. Such 15 approval of the State House Commission shall not be given unless the 16 local unit shall agree to pay an amount equal to 50% of the current 17 value of such land, as determined by the commission, into the State 18 Recreation and Conservation Land Acquisition and Development Fund 19 if the original grant shall have been made from that fund, or, if not, 20 then into the State Treasury. Money so returned to said fund shall be 21 deemed wholly a part of the portion of that fund available for grants 22 to local units under this act.
  - b. (1) A local unit which receives a grant under this act shall not dispose of or divert to a use for other than recreation and conservation purposes any lands held by such local unit for such purposes at the time of receipt of said grant without the approval of the commissioner and the State House Commission and following a public hearing by the local unit at least 1 month prior to any such approvals.
- 29 (2) (a) Except as provided pursuant to subparagraph (b) of this 30 paragraph, paragraph (1) of this subsection shall not apply to lands 31 included in a redevelopment plan adopted pursuant to section 7 of 32 P.L.1992, c.79 (C.40A:12A-7) that are being, or which have been, 33 used for recreation and conservation purposes pending implementation 34 of the redevelopment plan and the eventual use of those lands for other 35 purposes in accordance with the redevelopment plan. Such lands, 36 because of their use for recreation and conservation purposes, shall 37 not be deemed to be part of any inventory of lands prepared for the purposes of administering or enforcing this section. The exception 38 39 provided by this subparagraph shall apply only to lands not acquired 40 or developed for recreation or conservation purposes with financial 41 assistance in whole or in part provided by the State.
- (b) A municipality may adopt an ordinance specifically including
   the lands described in subparagraph (a) of this paragraph as part of any

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and intended to be omitted in the law.

1 <u>inventory of lands prepared for the purposes of administering or</u>

- 2 <u>enforcing this section</u>, in which case paragraph (1) of this subsection
- 3 shall apply to those lands thereby included in the inventory. Any such
- 4 ordinance shall cite to this subparagraph as authority for the
- 5 <u>ordinance</u>.
- 6 (c) This paragraph shall apply only to redevelopment plans adopted
- 7 pursuant to section 7 of P.L.1992, c.79 (C.40A:12A-7) prior to July
- 8 18, 2002.
- 9 (cf: P.L.1975, c.155, s.13)

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- 11 2. Section 32 of P.L.1999, c.152 (C.13:8C-32) is amended to read 12 as follows:
- 32. a. Lands acquired or developed by a local government unit or a qualifying tax exempt nonprofit organization for recreation and conservation purposes using constitutionally dedicated moneys in
- 17 use for other than recreation and conservation purposes without the

whole or in part shall not be conveyed, disposed of, or diverted to a

- approval of the commissioner and the State House Commission and
- 19 following a public hearing held at least one month prior to those
- 20 approvals. Approval of the commissioner and the State House
- 21 Commission shall not be given unless the local government unit or
- qualifying tax exempt nonprofit organization agrees to (1) replace the
- 23 lands with lands of equal or greater fair market value and of
- 24 reasonably equivalent size, quality, location, and usefulness for
- 25 recreation and conservation purposes, as approved by the
- 26 commissioner, or (2) pay an amount equal to or greater than the fair
- 27 market value of the lands, as determined by the commission, into the
- 28 Garden State Green Acres Preservation Trust Fund. Moneys so
- 29 returned to that fund shall be deemed wholly a part of the portion of
- 30 that fund available for grants or loans to local government units or
- 31 grants to qualifying tax exempt nonprofit organizations for the
- 32 acquisition of lands for recreation and conservation purposes as
- 33 provided pursuant to this act.
- b. (1) A local government unit that receives a grant or loan for
- recreation and conservation purposes pursuant to this act shall not convey, dispose of, or divert to a use for other than recreation and
- conservation purposes any lands held by the local government unit for
- 38 those purposes at the time of receipt of the grant or loan without the
- 39 approval of the commissioner and the State House Commission and
- 40 following a public hearing held by the local government unit at least
- 41 one month prior to those approvals. Approval of the commissioner
- 42 and the State House Commission shall not be given unless the local
- government unit agrees to (a) replace the lands with lands of equal or greater fair market value and of reasonably equivalent size, quality,
- greater fair market value and of reasonably equivalent size, quality, location, and usefulness for recreation and conservation purposes, as
- 46 approved by the commissioner, or (b) pay an amount equal to or

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greater than the fair market value of the lands, as determined by the commission, into the Garden State Green Acres Preservation Trust Fund. Moneys so returned to that fund shall be deemed wholly a part of the portion of that fund available for grants or loans to local government units for the acquisition of lands for recreation and conservation purposes as provided pursuant to this act.

(2) (a) Except as provided pursuant to subparagraph (b) of this 7 8 paragraph, paragraph (1) of this subsection shall not apply to lands 9 included in a redevelopment plan adopted pursuant to section 7 of P.L.1992, c.79 (C.40A:12A-7) that are being, or which have been, 10 11 used for recreation and conservation purposes pending implementation 12 of the redevelopment plan and the eventual use of those lands for 13 other purposes in accordance with the redevelopment plan. Such 14 lands, because of their use for recreation and conservation purposes, 15 shall not be deemed to be part of any inventory of lands prepared for the purposes of administering or enforcing this section. The exception 16 17 provided by this subparagraph shall apply only to lands not acquired or developed for recreation or conservation purposes with financial 18 19 assistance in whole or in part provided by the State.

- (b) A municipality may adopt an ordinance specifically including the lands described in subparagraph (a) of this paragraph as part of any inventory of lands prepared for the purposes of administering or enforcing this section, in which case paragraph (1) of this subsection shall apply to those lands thereby included in the inventory. Any such ordinance shall cite to this subparagraph as authority for the ordinance.
- 27 (c) This paragraph shall apply only to redevelopment plans adopted 28 pursuant to section 7 of P.L.1992, c.79 (C.40A:12A-7) prior to July 29 18, 2002.
- c. For the purposes of this section, "fair market value" shall mean
  the fair market value at the time of the proposed conveyance, disposal,
  or diversion.

33 (cf: P.L.1999, c.152, s.32)

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3. This act shall take effect immediately.

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#### STATEMENT

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This bill would provide that the temporary use for recreation and conservation purposes of lands included in a redevelopment plan adopted prior to July 18, 2002 does not subject those lands to the Green Acres diversion requirements and process when the lands are eventually used for other purposes as designated in the redevelopment plan, provided the lands were not acquired or developed with State funds for recreation or conservation purposes.

1 The bill clarifies the interface between two laws that each 2 implement important public policy objectives. The two laws are the 3 1992 "Local Redevelopment and Housing Law," which among other 4 things seeks to promote urban revitalization, and the Green Acres law, the purpose of which is to further the permanent preservation of parks 5 6 and other open space, and therefore which restricts diversion of open 7 space which has been listed on an inventory to other uses. In a recent 8 court case, the Appellate Division interpreting the two laws and 9 associated regulations in the context of the facts of that case decided 10 that the lands in question that were being used for recreation and 11 conservation purposes pending implementation of a redevelopment 12 plan became subject to the Green Acres diversion requirements and 13 process because of that use.

14 Until the court decision, municipalities adopting redevelopment 15 plans heretofore may not have realized the full implications of temporarily using some of the lands included in those plans for park 16 17 purposes. This bill, in effect, overrules in part the court decision as it may be applied to those municipalities, and reasserts the primacy of 18 19 the legislative objective of promoting urban revitalization in the 20 manner determined by a municipality pursuant to its redevelopment 21 plan. However, the bill applies only to redevelopment plans adopted 22 prior to July 18, 2002, the date of the court opinion. Thereafter, 23 municipalities adopting redevelopment plans would be on notice of the 24 implications of the court decision and, by way of this bill, legislative 25 agreement with the court's interpretation of the laws in question as 26 they may be applied to those municipalities operating in the future with 27 that knowledge. The bill also includes a provision allowing a 28 municipality that adopted a redevelopment plan prior to the date of the 29 court opinion to opt instead to include the lands in question on its 30 open space inventory and thereby subject them to the Green Acres 31 diversion law.

#### SENATE ENVIRONMENT COMMITTEE

#### STATEMENT TO

#### **SENATE, No. 1939**

## STATE OF NEW JERSEY

DATED: OCTOBER 24, 2002

The Senate Environment Committee reports favorably Senate Bill No. 1939.

This bill would provide that the temporary use for recreation and conservation purposes of lands included in a redevelopment plan adopted prior to July 18, 2002 does not subject those lands to the Green Acres diversion requirements and process when the lands are eventually used for other purposes as designated in the redevelopment plan, provided the lands were not acquired or developed with State funds for recreation or conservation purposes.

In a recent court case, the Appellate Division decided that certain lands that were being used for recreation and conservation purposes pending implementation of a redevelopment plan became subject to the Green Acres diversion requirements and process because of that use. This bill, in effect, overrules in part the court decision as it may be applied to municipalities that have adopted redevelopment plans. However, the bill applies only to redevelopment plans adopted prior to July 18, 2002, the date of the court opinion. Thereafter, municipalities adopting redevelopment plans would be on notice of the implications of the court decision and, by way of this bill, legislative agreement with the court's interpretation of the laws in question as they may be applied to those municipalities operating in the future with that knowledge. The bill also includes a provision allowing a municipality that adopted a redevelopment plan prior to the date of the court opinion to opt instead to include the lands in question on its open space inventory and thereby subject them to the Green Acres diversion law.

#### STATEMENT TO

### SENATE, No. 1939

with Senate Floor Amendments (Proposed By Senator SULIGA)

ADOPTED: OCTOBER 31, 2002

These floor amendments specify that the exception provided by the bill does not apply to lands acquired or developed for recreation or conservation purposes with financial assistance in whole or in part provided by the State, the federal Land and Water Conservation Fund, the federal Urban Park and Recreation Recovery Act, or a county or local open space trust fund. These floor amendments make this bill identical to Assembly Bill No. 2714 (2R) as passed by the Assembly on October 28, 2002.