2C:25-21

LEGISLATIVE HISTORY CHECKLIST

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LAWS OF: 2003 **CHAPTER:** 277

NJSA: 2C:25-21 (Prohibits firearm possession by certain persons)

BILL NO A276 (Substituted for S483)

SPONSOR(S) Guscoria and Quigley

DATE INTRODUCED: January 8, 2002

COMMITTEE: ASSEMBLY: Law and Public Safety

SENATE: ----

AMENDED DURING PASSAGE: Yes

DATE OF PASSAGE: ASSEMBLY: December 15, 2003

SENATE: January 8, 2004

DATE OF APPROVAL: January 14, 2004

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL (1st reprint enacted)

(Amendments during passage denoted by asterisks)

A276

SPONSOR'S STATEMENT: (Begins on page 14 of original bill) Yes

COMMITTEE STATEMENT: <u>ASSEMBLY</u>: <u>Yes</u>

SENATE: No

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL ESTIMATE: No

S483

SPONSOR'S STATEMENT: (Begins on page 15 of original bill) Yes

COMMITTEE STATEMENT: ASSEMBLY: No

SENATE: Yes

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL ESTIMATE: No

VETO MESSAGE: No

GOVERNOR'S PRESS RELEASE ON SIGNING: No

FOLLOWING WERE PRINTED:

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REPORTS:	No
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P.L. 2003, CHAPTER 277, approved January 14, 2004 Assembly, No. 276 (First Reprint)

- 1 AN ACT concerning firearms and amending ¹[sections 5 and 13 of]¹
- 2 P.L.1991, c.261, N.J.S.2C:39-7 and N.J.S.2C:58-3 ¹and
- 3 <u>supplementing Title 2C of the New Jersey Statutes</u>¹.

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5 **BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

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- 8 1. Section 5 of P.L.1991, c.261 (C.2C:25-21) is amended to read 9 as follows:
- 5. a. When a person claims to be a victim of domestic violence, and where a law enforcement officer responding to the incident finds probable cause to believe that domestic violence has occurred, the law enforcement officer shall arrest the person who is alleged to be the person who subjected the victim to domestic violence and shall sign a
- 16 (1) The victim exhibits signs of injury caused by an act of domestic violence;
 - (2) A warrant is in effect;

criminal complaint if:

- 19 (3) There is probable cause to believe that the person has violated
- 20 N.J.S.2C:29-9, and there is probable cause to believe that the person
- 21 has been served with the order alleged to have been violated. If the
- victim does not have a copy of a purported order, the officer may
- verify the existence of an order with the appropriate law enforcement
- 24 agency; or
- 25 (4) There is probable cause to believe that a weapon as defined in N.J.S.2C:39-1 has been involved in the commission of an act of
- 27 domestic violence.
- b. A law enforcement officer may arrest a person; or may sign a criminal complaint against that person, or may do both, where there is probable cause to believe that an act of domestic violence has been committed, but where none of the conditions in subsection a. of this
- 32 section applies.
- c. (1) As used in this section, the word "exhibits" is to be liberally
- 34 construed to mean any indication that a victim has suffered bodily
- 35 injury, which shall include physical pain or any impairment of physical
- 36 condition. Where the victim exhibits no visible sign of injury, but states
- 37 that an injury has occurred, the officer should consider other relevant
- factors in determining whether there is probable cause to make an arrest.
- og allest.
- 40 (2) In determining which party in a domestic violence incident is

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and intended to be omitted in the law.

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

¹ Assembly ALP committee amendments adopted December 11, 2003.

the victim where both parties exhibit signs of injury, the officer should consider the comparative extent of the injuries, the history of domestic violence between the parties, if any, and any other relevant factors.

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- (3) No victim shall be denied relief or arrested or charged under this act with an offense because the victim used reasonable force in self defense against domestic violence by an attacker.
- d. (1) In addition to a law enforcement officer's authority to seize any weapon that is contraband, evidence or an instrumentality of crime, a law enforcement officer who has probable cause to believe that an act of domestic violence has been committed [may]shall:
- (a) question persons present to determine whether there are weapons on the premises; and
- (b) upon observing or learning that a weapon is present on the premises, seize any weapon that the officer reasonably believes would expose the victim to a risk of serious bodily injury.

 1 If a law enforcement officer seizes any firearm pursuant to this paragraph, the officer shall also seize any firearm purchaser identification card or permit to purchase a handgun issued to the person accused of the act of domestic violence.
- (2) A law enforcement officer shall deliver all weapons ¹, firearms purchaser identification cards and permits to purchase a handgun ¹ seized pursuant to this section to the county prosecutor and shall append an inventory of all seized ¹ [weapons] items ¹ to the domestic violence report.
- 25 (3) Weapons seized in accordance with the [above] "Prevention of Domestic Violence Act of 1991", P.L.1991,c.261(C.2C:25-17 et 26 27 seq.) shall be returned to the owner except upon order of the Superior 28 Court. The prosecutor who has possession of the seized weapons 29 may, upon notice to the owner, petition a judge of the Family Part of 30 the Superior Court, Chancery Division, within 45 days of seizure, to 31 obtain title to the seized weapons, or to revoke any and all permits, 32 licenses and other authorizations for the use, possession, or ownership 33 of such weapons pursuant to the law governing such use, possession, 34 or ownership, or may object to the return of the weapons on such 35 grounds as are provided for the initial rejection or later revocation of 36 the authorizations, or on the grounds that the owner is unfit or that the 37 owner poses a threat to the public in general or a person or persons in 38 particular.
 - A hearing shall be held and a record made thereof within [15] 45 days of the notice provided above. No formal pleading and no filing fee shall be required as a preliminary to such hearing. The hearing shall be summary in nature. Appeals from the results of the hearing shall be to the Superior Court, Appellate Division, in accordance with the law.
- If the prosecutor does not institute an action within 45 days of seizure, the seized weapons shall be returned to the owner.

After the hearing the court shall order the return of the firearms, weapons and any authorization papers relating to the seized weapons to the owner if the court determines the owner is not subject to any of the disabilities set forth in N.J.S.2C:58-3c. and finds that the complaint has been dismissed at the request of the complainant and the prosecutor determines that there is insufficient probable cause to indict; or if the defendant is found not guilty of the charges; or if the court determines that the domestic violence situation no longer exists.

Nothing in this act shall impair the right of the State to retain evidence pending a criminal prosecution. Nor shall any provision of this act be construed to limit the authority of the State or a law enforcement officer to seize, retain or forfeit property pursuant to chapter 64 of Title 2C of the New Jersey Statutes.

If, after the hearing, the court determines that the weapons are not to be returned to the owner, the court may:

- (a) With respect to weapons other than firearms, order the prosecutor to dispose of the weapons if the owner does not arrange for the transfer or sale of the weapons to an appropriate person within 60 days; or
- (b) Order the revocation of the owner's firearms purchaser identification card or any permit, license or authorization, in which case the court shall order the owner to surrender any firearm seized and all other firearms possessed to the prosecutor and shall order the prosecutor to dispose of the firearms if the owner does not arrange for the sale of the firearms to a registered dealer of the firearms within 60 days; or
- (c) Order such other relief as it may deem appropriate. When the court orders the weapons forfeited to the State or the prosecutor is required to dispose of the weapons, the prosecutor shall dispose of the property as provided in N.J.S.2C:64-6.
- (4) A civil suit may be brought to enjoin a wrongful failure to return a seized firearm where the prosecutor refuses to return the weapon after receiving a written request to do so and notice of the owner's intent to bring a civil action pursuant to this section. Failure of the prosecutor to comply with the provisions of this act shall entitle the prevailing party in the civil suit to reasonable costs, including attorney's fees, provided that the court finds that the prosecutor failed to act in good faith in retaining the seized weapon.
- 39 (5) [No law enforcement officer or agency shall be held liable in any civil action brought by any person for failing to learn of, locate or seize a weapon pursuant to this act, or for returning a seized weapon to its owner.] ¹No law enforcement officer or agency shall be held liable in any civil action brought by any person for failing to learn of, locate or seize a weapon pursuant to this act, or for returning a seized weapon to its owner.¹
- 46 ¹[(6) If a weapon is found on the premises, the law enforcement

- 1 officers shall demand and confiscate any firearms purchaser
- 2 <u>identification card or permit to purchase a handgun issued pursuant to</u>
- 3 N.J.S.2C:58-3 from the accused perpetrator of the domestic violence
- 4 <u>incident</u>. The law enforcement officer shall deliver the confiscated
- 5 card or permit to the county prosecutor's officer.]¹
- 6 (cf: P.L.1991,c.261,s.5)

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- 8 2. Section 13 of P.L.1991, c.261 (C.2C:25-29) is amended to read 9 as follows:
- 10 13. a. A hearing shall be held in the Family Part of the Chancery Division of the Superior Court within 10 days of the filing of a 11 complaint pursuant to section 12 of P.L.1991, c.261 (C.2C:25-28) in 12 13 the county where the ex parte restraints were ordered, unless good 14 cause is shown for the hearing to be held elsewhere. A copy of the 15 complaint shall be served on the defendant in conformity with the 16 Rules of Court. If a criminal complaint arising out of the same incident 17 which is the subject matter of a complaint brought under P.L.1981, 18 c.426 (C.2C:25-1 et seq.) or P.L.1991, c.261 (C.2C:25-17 et seq.) has 19 been filed, testimony given by the plaintiff or defendant in the domestic 20 violence matter shall not be used in the simultaneous or subsequent 21 criminal proceeding against the defendant, other than domestic 22 violence contempt matters and where it would otherwise be admissible hearsay under the rules of evidence that govern where a party is 23 24 unavailable. At the hearing the standard for proving the allegations in
- 27 (1) The previous history of domestic violence between the plaintiff 28 and defendant, including threats, harassment and physical abuse;

shall consider but not be limited to the following factors:

the complaint shall be by a preponderance of the evidence. The court

- (2) The existence of immediate danger to person or property;
- (3) The financial circumstances of the plaintiff and defendant;
- (4) The best interests of the victim and any child;
- (5) In determining custody and parenting time the protection of the victim's safety; and
- (6) The existence of a verifiable order of protection from anotherjurisdiction.

An order issued under this act shall only restrain or provide damages payable from a person against whom a complaint has been filed under this act and only after a finding or an admission is made that an act of domestic violence was committed by that person. The issue of whether or not a violation of this act occurred, including an act of contempt under this act, shall not be subject to mediation or negotiation in any form. In addition, where a temporary or final order has been issued pursuant to this act, no party shall be ordered to participate in mediation on the issue of custody or parenting time.

b. In proceedings in which complaints for restraining orders have been filed, the court shall grant any relief necessary to prevent further

- abuse. In addition to any other provisions, any restraining order ¹[or 1 order prohibiting the defendant from possessing any firearm]¹ issued 2
- 3 by the court shall bar the defendant from ¹purchasing, owning,
- possessing or controlling a firearm and from receiving or retaining 4
- 5 a firearms purchaser identification card or permit to purchase a
- handgun pursuant to N.J.S.2C:58-3 ¹ [for a period of at least two 6
- years or 1 during the period in which the restraining order is in effect 7
- ¹[,] or two years ¹ whichever is ¹[longer] greater[.], except that this 8
- provision shall not apply to any law enforcement officer while actually 9
- 10 on duty, or to any member of the Armed Forces of the United States
- or member of the National Guard while actually on duty or traveling 11
- to or from an authorized place of duty. 1 At the hearing the judge of 12
- the Family Part of the Chancery Division of the Superior Court may 13
- 14 issue an order granting any or all of the following relief:

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- (1) An order restraining the defendant from subjecting the victim to domestic violence, as defined in this act.
- (2) An order granting exclusive possession to the plaintiff of the residence or household regardless of whether the residence or household is jointly or solely owned by the parties or jointly or solely leased by the parties. This order shall not in any manner affect title or interest to any real property held by either party or both jointly. If it is not possible for the victim to remain in the residence, the court may order the defendant to pay the victim's rent at a residence other than
- 23 24 the one previously shared by the parties if the defendant is found to
- 25 have a duty to support the victim and the victim requires alternative 26 housing.
 - (3) An order providing for parenting time. The order shall protect the safety and well-being of the plaintiff and minor children and shall specify the place and frequency of parenting time. Parenting time arrangements shall not compromise any other remedy provided by the court by requiring or encouraging contact between the plaintiff and defendant. Orders for parenting time may include a designation of a place of parenting time away from the plaintiff, the participation of a third party, or supervised parenting time.
 - (a) The court shall consider a request by a custodial parent who has been subjected to domestic violence by a person with parenting time rights to a child in the parent's custody for an investigation or evaluation by the appropriate agency to assess the risk of harm to the child prior to the entry of a parenting time order. Any denial of such a request must be on the record and shall only be made if the judge finds the request to be arbitrary or capricious.
 - (b) The court shall consider suspension of the parenting time order and hold an emergency hearing upon an application made by the plaintiff certifying under oath that the defendant's access to the child pursuant to the parenting time order has threatened the safety and well-being of the child.

- (4) An order requiring the defendant to pay to the victim monetary compensation for losses suffered as a direct result of the act of domestic violence. The order may require the defendant to pay the victim directly, to reimburse the Victims of Crime Compensation Board for any and all compensation paid by the Victims of Crime Compensation Board directly to or on behalf of the victim, and may require that the defendant reimburse any parties that may have compensated the victim, as the court may determine. Compensatory losses shall include, but not be limited to, loss of earnings or other support, including child or spousal support, out-of-pocket losses for injuries sustained, cost of repair or replacement of real or personal property damaged or destroyed or taken by the defendant, cost of counseling for the victim, moving or other travel expenses, reasonable attorney's fees, court costs, and compensation for pain and suffering. Where appropriate, punitive damages may be awarded in addition to compensatory damages.
 - (5) An order requiring the defendant to receive professional domestic violence counseling from either a private source or a source appointed by the court and, in that event, requiring the defendant to provide the court at specified intervals with documentation of attendance at the professional counseling. The court may order the defendant to pay for the professional counseling. No application by the defendant to dissolve a final order which contains a requirement for attendance at professional counseling pursuant to this paragraph shall be granted by the court unless, in addition to any other provisions required by law or conditions ordered by the court, the defendant has completed all required attendance at such counseling.

- (6) An order restraining the defendant from entering the residence, property, school, or place of employment of the victim or of other family or household members of the victim and requiring the defendant to stay away from any specified place that is named in the order and is frequented regularly by the victim or other family or household members.
- (7) An order restraining the defendant from making contact with the plaintiff or others, including an order forbidding the defendant from personally or through an agent initiating any communication likely to cause annoyance or alarm including, but not limited to, personal, written, or telephone contact with the victim or other family members, or their employers, employees, or fellow workers, or others with whom communication would be likely to cause annoyance or alarm to the victim.
- (8) An order requiring that the defendant make or continue to make rent or mortgage payments on the residence occupied by the victim if the defendant is found to have a duty to support the victim or other dependent household members; provided that this issue has not been resolved or is not being litigated between the parties in another

action.

- 2 (9) An order granting either party temporary possession of 3 specified personal property, such as an automobile, checkbook, 4 documentation of health insurance, an identification document, a key, 5 and other personal effects.
 - (10) An order awarding emergency monetary relief, including emergency support for minor children, to the victim and other dependents, if any. An ongoing obligation of support shall be determined at a later date pursuant to applicable law.
 - (11) An order awarding temporary custody of a minor child. The court shall presume that the best interests of the child are served by an award of custody to the non-abusive parent.
 - (12) An order requiring that a law enforcement officer accompany either party to the residence or any shared business premises to supervise the removal of personal belongings in order to ensure the personal safety of the plaintiff when a restraining order has been issued. This order shall be restricted in duration.
 - (13) (Deleted by amendment, P.L.1995, c.242).
 - (14) An order granting any other appropriate relief for the plaintiff and dependent children, provided that the plaintiff consents to such relief, including relief requested by the plaintiff at the final hearing, whether or not the plaintiff requested such relief at the time of the granting of the initial emergency order.
 - (15) An order that requires that the defendant report to the intake unit of the Family Part of the Chancery Division of the Superior Court for monitoring of any other provision of the order.
- (16) ¹[An order] <u>In addition to the order required by this</u> subsection¹ prohibiting the defendant from possessing any firearm ¹[or] ,the court may also issue an order prohibiting the defendant from possessing any other weapon enumerated in subsection r. of N.J.S.2C:39-1 and ordering the search for and seizure of any ¹[such] firearm or other ¹ weapon at any location where the judge has reasonable cause to believe the weapon is located. The judge shall state with specificity the reasons for and scope of the search and seizure authorized by the order.
 - (17) An order prohibiting the defendant from stalking or following, or threatening to harm, to stalk or to follow, the complainant or any other person named in the order in a manner that, taken in the context of past actions of the defendant, would put the complainant in reasonable fear that the defendant would cause the death or injury of the complainant or any other person. Behavior prohibited under this act includes, but is not limited to, behavior prohibited under the provisions of P.L.1992, c.209 (C.2C:12-10).
- 44 (18) An order requiring the defendant to undergo a psychiatric 45 evaluation.
- 46 c. Notice of orders issued pursuant to this section shall be sent by

the clerk of the Family Part of the Chancery Division of the Superior
Court or other person designated by the court to the appropriate chiefs
of police, members of the State Police and any other appropriate law
enforcement agency.

- d. Upon good cause shown, any final order may be dissolved or modified upon application to the Family Part of the Chancery Division of the Superior Court, but only if the judge who dissolves or modifies the order is the same judge who entered the order, or has available a complete record of the hearing or hearings on which the order was based.
- e. Prior to the issuance of any order pursuant to this section, the court shall order that a search be made of the domestic violence central registry.

14 (cf: P.L.1999, c.421, s.4)

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- 3. Section 6 of P.L.1979, c.179 (C.2C:39-7) is amended to read as follows:
 - 6. Certain Persons Not to Have Weapons.
- 19 a. Except as provided in subsection b. of this section, any person, 20 having been convicted in this State or elsewhere of the crime of 21 aggravated assault, arson, burglary, escape, extortion, homicide, 22 kidnapping, robbery, aggravated sexual assault, sexual assault, bias 23 intimidation in violation of N.J.S.2C:16-1 or endangering the welfare 24 of a child pursuant to N.J.S.2C:24-4, whether or not armed with or 25 having in his possession any weapon enumerated in subsection r. of 26 N.J.S.2C:39-1, or any person convicted of a crime pursuant to the 27 provisions of N.J.S.2C:39-3, N.J.S.2C:39-4 or N.J.S.2C:39-9, or any 28 person who has ever been committed for a mental disorder to any 29 hospital, mental institution or sanitarium unless he possesses a certificate of a medical doctor or psychiatrist licensed to practice in 30 31 New Jersey or other satisfactory proof that he is no longer suffering 32 from a mental disorder which interferes with or handicaps him in the handling of a firearm, or any person who has been convicted of other 33 34 than a disorderly persons or petty disorderly persons offense for the 35 unlawful use, possession or sale of a controlled dangerous substance as defined in N.J.S.2C:35-2 who purchases, owns, possesses or 36 37 controls any of the said weapons is guilty of a crime of the fourth 38 degree.
- 39 b. (1) A person having been convicted in this State or elsewhere 40 of the crime of aggravated assault, arson, burglary, escape, extortion, 41 homicide, kidnapping, robbery, aggravated sexual assault, sexual 42 assault, bias intimidation in violation of N.J.S.2C:16-1 ¹[or]¹ 43 endangering the welfare of a child pursuant to N.J.S.2C:24-4, stalking pursuant to P.L.1992, c.209 (C.2C:12-10) or ¹[for] a crime 44 involving domestic violence as defined in section 3 of P.L., c.261 45 46 (C.2C:25-19), whether or not armed with or having in his possession

1 a weapon enumerated in subsection r. of N.J.S.2C:39-1, or a person 2 having been convicted of a crime pursuant to the provisions of

3 N.J.S.2C:35-3 through N.J.S.2C:35-6, inclusive; section 1 of

4 P.L.1987, c.101 (C.2C:35-7); N.J.S.2C:35-11; N.J.S.2C:39-3;

N.J.S.2C:39-4; or N.J.S.2C:39-9 who purchases, owns, possesses or 5

controls a firearm is guilty of a crime of the second degree and upon 6

7 conviction thereof, the person shall be sentenced to a term of

8 imprisonment by the court. The term of imprisonment shall include the

9 imposition of a minimum term, which shall be fixed at five years,

10 during which the defendant shall be ineligible for parole. If the

11 defendant is sentenced to an extended term of imprisonment pursuant

12 to N.J.S.2C:43-7, the extended term of imprisonment shall include the 13 imposition of a minimum term, which shall be fixed at, or between,

14 one-third and one-half of the sentence imposed by the court or five

15 years, whichever is greater, during which the defendant shall be

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ineligible for parole. 17 (2) A person having been convicted in this State or elsewhere of a disorderly persons offense ¹involving domestic violence ¹, whether or 18 not armed with or having in his possession a weapon enumerated in 19 subsection r. of N.J.S.2C:39-1, for stalking pursuant to P.L. 1992, 20 c.209 (C.2C12-10), endangering the welfare of a child pursuant to 21 22 N.J.S.2C:24-4 or for domestic violence as defined in section 3 of P.L.1991, c.261 (C.2C:25-19), ¹ who purchases, owns, possesses or 23 controls a firearm is guilty of a crime of the ¹[fourth] third degree. 24 (3) A person whose ¹ [weapons have been] firearm is ¹ seized 25 pursuant to ¹ subsection d. of section 5 of P.L. 1991, c.261 (C.2C:25-26 27 21) or who is subject to the prohibitions on the purchase of firearms 28 provided in subsection b. of section 13 of P.L.1991,c.261 (C.26:25-29 29) the "Prevention of Domestic Violence Act of 1991," 30 P.L.1991,c.261 (C.2C:25-17 et seq.) and whose firearm has not been returned, or who is subject to a court order prohibiting the posession 31 of firearms issued pursuant to the "Prevention of Domestic Violence 32 Act of 1991," P.L.1991,c.261 (C.2C:25-17 et seq.) who purchases, 33 owns, possesses or controls a firearm is guilty of a crime of the 34 ¹[fourth] third degree, except that the provisions of this paragraph 35 shall not apply to any law enforcement officer while actually on duty, 36

39 an authorized place of duty.¹ 40 ¹[(4) The provisions of paragraph (2) of this subsection shall not 41 apply to a person convicted for endangering the welfare of a child 42 pursuant to N.J.S2C:24-4 or for domestic violence as defined in section 3 of P.L. 1991, c.261 (C.2C:25-19) two years after that 43 44 person's conviction or completion of a term of imprisonment, 45 whichever is later, provided that person subsequently has not been

or to any member of the Armed Forces of the United States or member

of the National Guard while actually on duty or traveling to or from

1 convicted of any crime or disorderly persons offense.]¹

c. Whenever any person shall have been convicted in another state, territory, commonwealth or other jurisdiction of the United States, or any country in the world, in a court of competent jurisdiction, of a crime which in said other jurisdiction or country is comparable to one of the crimes enumerated in subsection a. or b. of this section, then that person shall be subject to the provisions of this section.

(cf: P.L.2001, c.443, s.5)

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4. N.J.S.2C:58-3 is amended to read as follows:

2C:58-3. Purchase of Firearms.

- a. Permit to purchase a handgun. No person shall sell, give, transfer, assign or otherwise dispose of, nor receive, purchase, or otherwise acquire a handgun unless the purchaser, assignee, donee, receiver or holder is licensed as a dealer under this chapter or has first secured a permit to purchase a handgun as provided by this section.
- b. Firearms purchaser identification card. No person shall sell, give, transfer, assign or otherwise dispose of nor receive, purchase or otherwise acquire an antique cannon or a rifle or shotgun, other than an antique rifle or shotgun, unless the purchaser, assignee, donee, receiver or holder is licensed as a dealer under this chapter or possesses a valid firearms purchaser identification card, and first exhibits said card to the seller, donor, transferor or assignor, and unless the purchaser, assignee, donee, receiver or holder signs a written certification, on a form prescribed by the superintendent, which shall indicate that he presently complies with the requirements of subsection c. of this section and shall contain his name, address and firearms purchaser identification card number or dealer's registration number. The said certification shall be retained by the seller, as provided in section 2C:58-2a., or, in the case of a person who is not a dealer, it may be filed with the chief of police of the municipality in which he resides or with the superintendent.
- c. Who may obtain. No person of good character and good repute in the community in which he lives, and who is not subject to any of the disabilities set forth in this section or other sections of this chapter, shall be denied a permit to purchase a handgun or a firearms purchaser identification card, except as hereinafter set forth. No handgun purchase permit or firearms purchaser identification card shall be issued:
- (1) To any person who has been convicted of ¹[a] any ¹ crime, ¹or a disorderly persons offense involving an act of domestic violence as defined in section 3 of P.L.1991,c.261(C.2C:25-19), ¹ whether or not armed with or possessing a weapon at the time of such offense;
- 44 (2) To any drug dependent person as defined in section 2 of 45 P.L.1970, c.226 (C.24:21-2), to any person who is confined for a 46 mental disorder to a hospital, mental institution or sanitarium, or to

1 any person who is presently an habitual drunkard;

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- 2 (3) To any person who suffers from a physical defect or disease 3 which would make it unsafe for him to handle firearms, to any person 4 who has ever been confined for a mental disorder, or to any alcoholic unless any of the foregoing persons produces a certificate of a medical 5 doctor or psychiatrist licensed in New Jersey, or other satisfactory 6 7 proof, that he is no longer suffering from that particular disability in 8 such a manner that would interfere with or handicap him in the 9 handling of firearms; to any person who knowingly falsifies any 10 information on the application form for a handgun purchase permit or 11 firearms purchaser identification card;
 - (4) To any person under the age of 18 years for a firearms purchaser identification card and to any person under the age of 21 years for a permit to purchase a handgun;
 - (5) To any person where the issuance would not be in the interest of the public health, safety or welfare;
- (6) To any person who is subject to a <u>restraining order</u> ¹ [or court 17 order]¹ issued pursuant to ¹[section 13 of P.L.1991, c.261 18 (C.2C:25-29)] the "Prevention of Domestic Violence Act of 1991," 19 P.L.1991, c.261 (C.2C:25-17 et seq.)¹ prohibiting the person from 20 possessing any firearm¹[. A person who is subject to a restraining 21 22 order or court order issued pursuant to section 13 of P.L.1991, c.261 23 (C.2C:25-29) prohibiting the person from possessing any firearm shall 24 be barred from receiving a handgun purchase permit or firearms 25 purchaser identification card for a period of at least two years or as 26 ordered by the court that issued the order. At the conclusion of that 27 period, the defendant may apply for a permit or identification card; <u>or</u>];¹ 28
- (7) To any person who as a juvenile was adjudicated delinquent for an offense which, if committed by an adult, would constitute a crime and the offense involved the unlawful use or possession of a weapon, explosive or destructive device or is enumerated in subsection d. of section 2 of P.L.1997, c.117 (C:2C:43-7.2) ¹[.
- 34 (7) To any person who is subject to the restrictions imposed by
 35 paragraphs (2) or (3) of subsection b. of section 6 of
 36 P.L.1979,c.179(C.2C:39-7).]¹; or
- d. Issuance. The chief of police of an organized full-time police department of the municipality where the applicant resides or the superintendent, in all other cases, shall upon application, issue to any person qualified under the provisions of subsection c. of this section a permit to purchase a handgun or a firearms purchaser identification card.
- Any person aggrieved by the denial of a permit or identification

1 card may request a hearing in the Superior Court of the county in 2 which he resides if he is a resident of New Jersey or in the Superior 3 Court of the county in which his application was filed if he is a 4 nonresident. The request for a hearing shall be made in writing within 30 days of the denial of the application for a permit or identification 5 6 card. The applicant shall serve a copy of his request for a hearing 7 upon the chief of police of the municipality in which he resides, if he 8 is a resident of New Jersey, and upon the superintendent in all cases. 9 The hearing shall be held and a record made thereof within 30 days of 10 the receipt of the application for such hearing by the judge of the 11 Superior Court. No formal pleading and no filing fee shall be required 12 as a preliminary to such hearing. Appeals from the results of such

13 hearing shall be in accordance with law. 14 e. Applications. Applications for permits to purchase a handgun 15 and for firearms purchaser identification cards shall be in the form prescribed by the superintendent and shall set forth the name, 16 17 residence, place of business, age, date of birth, occupation, sex and 18 physical description, including distinguishing physical characteristics, 19 if any, of the applicant, and shall state whether the applicant is a 20 citizen, whether he is an alcoholic, habitual drunkard, drug dependent 21 person as defined in section 2 of P.L.1970, c.226 (C.24:21-2), whether 22 he has ever been confined or committed to a mental institution or 23 hospital for treatment or observation of a mental or psychiatric 24 condition on a temporary, interim or permanent basis, giving the name 25 and location of the institution or hospital and the dates of such 26 confinement or commitment, whether he has been attended, treated or 27 observed by any doctor or psychiatrist or at any hospital or mental 28 institution on an inpatient or outpatient basis for any mental or 29 psychiatric condition, giving the name and location of the doctor, 30 psychiatrist, hospital or institution and the dates of such occurrence, 31 whether he presently or ever has been a member of any organization 32 which advocates or approves the commission of acts of force and 33 violence to overthrow the Government of the United States or of this 34 State, or which seeks to deny others their rights under the Constitution 35 of either the United States or the State of New Jersey, whether he has ever been convicted of a crime or disorderly persons offense, whether 36 the person ¹[[is]has been] is ¹ subject to a <u>restraining order</u> ¹[or court 37 order]¹ issued pursuant to ¹[section 13 of P.L.1991, c.261 38 (C.2C:25-29)] the "Prevention of Domestic Violence Act of 1991," 39 40 P.L.1991, c.261 (C.2C:25-17 et. seq.)¹ prohibiting the person from 41 possessing any firearm, and such other information as the 42 superintendent shall deem necessary for the proper enforcement of this 43 chapter. For the purpose of complying with this subsection, the 44 applicant shall waive any statutory or other right of confidentiality 45 relating to institutional confinement. The application shall be signed by the applicant and shall contain as references the names and 46

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1 addresses of two reputable citizens personally acquainted with him.

Application blanks shall be obtainable from the superintendent, from any other officer authorized to grant such permit or identification card, and from licensed retail dealers.

The chief police officer or the superintendent shall obtain the fingerprints of the applicant and shall have them compared with any and all records of fingerprints in the municipality and county in which the applicant resides and also the records of the State Bureau of Identification and the Federal Bureau of Investigation, provided that an applicant for a handgun purchase permit who possesses a valid firearms purchaser identification card, or who has previously obtained a handgun purchase permit from the same licensing authority for which he was previously fingerprinted, and who provides other reasonably satisfactory proof of his identity, need not be fingerprinted again; however, the chief police officer or the superintendent shall proceed to investigate the application to determine whether or not the applicant has become subject to any of the disabilities set forth in this chapter.

f. Granting of permit or identification card; fee; term; renewal; revocation. The application for the permit to purchase a handgun together with a fee of \$2.00, or the application for the firearms purchaser identification card together with a fee of \$5.00, shall be delivered or forwarded to the licensing authority who shall investigate the same and, unless good cause for the denial thereof appears, shall grant the permit or the identification card, or both, if application has been made therefor, within 30 days from the date of receipt of the application for residents of this State and within 45 days for nonresident applicants. A permit to purchase a handgun shall be valid for a period of 90 days from the date of issuance and may be renewed by the issuing authority for good cause for an additional 90 days. A firearms purchaser identification card shall be valid until such time as the holder becomes subject to any of the disabilities set forth in subsection c. of this section, whereupon the card shall be void and shall be returned within five days by the holder to the superintendent, who shall then advise the licensing authority. Failure of the holder to return the firearms purchaser identification card to the superintendent within the said five days shall be an offense under section 2C:39-10a. Any firearms purchaser identification card may be revoked by the Superior Court of the county wherein the card was issued, after hearing upon notice, upon a finding that the holder thereof no longer qualifies for the issuance of such permit. The county prosecutor of any county, the chief police officer of any municipality or any citizen may apply to such court at any time for the revocation of such card.

There shall be no conditions or requirements added to the form or content of the application, or required by the licensing authority for the issuance of a permit or identification card, other than those that are specifically set forth in this chapter.

g. Disposition of fees. All fees for permits shall be paid to the State Treasury if the permit is issued by the superintendent, to the municipality if issued by the chief of police, and to the county treasurer if issued by the judge of the Superior Court.

h. Form of permit; quadruplicate; disposition of copies. The permit shall be in the form prescribed by the superintendent and shall be issued to the applicant in quadruplicate. Prior to the time he receives the handgun from the seller, the applicant shall deliver to the seller the permit in quadruplicate and the seller shall complete all of the information required on the form. Within five days of the date of the sale, the seller shall forward the original copy to the superintendent and the second copy to the chief of police of the municipality in which the purchaser resides, except that in a municipality having no chief of police, such copy shall be forwarded to the superintendent. The third copy shall then be returned to the purchaser with the pistol or revolver and the fourth copy shall be kept by the seller as a permanent record.

- i. Restriction on number of firearms person may purchase. Only one handgun shall be purchased or delivered on each permit, but a person shall not be restricted as to the number of rifles or shotguns he may purchase, provided he possesses a valid firearms purchaser identification card and provided further that he signs the certification required in subsection b. of this section for each transaction.
- j. Firearms passing to heirs or legatees. Notwithstanding any other provision of this section concerning the transfer, receipt or acquisition of a firearm, a permit to purchase or a firearms purchaser identification card shall not be required for the passing of a firearm upon the death of an owner thereof to his heir or legatee, whether the same be by testamentary bequest or by the laws of intestacy. The person who shall so receive, or acquire said firearm shall, however, be subject to all other provisions of this chapter. If the heir or legatee of such firearm does not qualify to possess or carry it, he may retain ownership of the firearm for the purpose of sale for a period not exceeding 180 days, or for such further limited period as may be approved by the chief law enforcement officer of the municipality in which the heir or legatee resides or the superintendent, provided that such firearm is in the custody of the chief law enforcement officer of the municipality or the superintendent during such period.
- k. Sawed-off shotguns. Nothing in this section shall be construed to authorize the purchase or possession of any sawed-off shotgun.
- 1. Nothing in this section and in N.J.S.2C:58-2 shall apply to the sale or purchase of a visual distress signalling device approved by the United States Coast Guard, solely for possession on a private or commercial aircraft or any boat; provided, however, that no person under the age of 18 years shall purchase nor shall any person sell to a person under the age of 18 years such a visual distress signalling device.

(cf: P.L.2003, c.73, s1)

- ¹5. Section 12 of P.L.1991, c.261 (C.2C:25-28) is amended to read as follows:
- 12. a. A victim may file a complaint alleging the commission of an act of domestic violence with the Family Part of the Chancery Division of the Superior Court in conformity with the [rules of court] Rules of Court. The court shall not dismiss any complaint or delay disposition of a case because the victim has left the residence to avoid further incidents of domestic violence. Filing a complaint pursuant to this section shall not prevent the filing of a criminal complaint for the same act.

On weekends, holidays and other times when the court is closed, a victim may file a complaint before a judge of the Family Part of the Chancery Division of the Superior Court or a municipal court judge who shall be assigned to accept complaints and issue emergency, ex parte relief in the form of temporary restraining orders pursuant to this act

A plaintiff may apply for relief under this section in a court having jurisdiction over the place where the alleged act of domestic violence occurred, where the defendant resides, or where the plaintiff resides or is sheltered, and the court shall follow the same procedures applicable to other emergency applications. Criminal complaints filed pursuant to this act shall be investigated and prosecuted in the jurisdiction where the offense is alleged to have occurred. Contempt complaints filed pursuant to N.J.S.2C:29-9 shall be prosecuted in the county where the contempt is alleged to have been committed and a copy of the contempt complaint shall be forwarded to the court that issued the order alleged to have been violated.

- b. The court shall waive any requirement that the petitioner's place of residence appear on the complaint.
- c. The clerk of the court, or other person designated by the court, shall assist the parties in completing any forms necessary for the filing of a summons, complaint, answer or other pleading.
- d. Summons and complaint forms shall be readily available at the clerk's office, at the municipal courts and at municipal and State police stations.
- e. As soon as the domestic violence complaint is filed, both the victim and the abuser shall be advised of any programs or services available for advice and counseling.
- f. A plaintiff may seek emergency, ex parte relief in the nature of a temporary restraining order. A municipal court judge or a judge of the Family Part of the Chancery Division of the Superior Court may enter an ex parte order when necessary to protect the life, health or well-being of a victim on whose behalf the relief is sought.
- g. If it appears that the plaintiff is in danger of domestic violence,

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the judge shall, upon consideration of the plaintiff's domestic violence complaint, order emergency ex parte relief, in the nature of a 3 temporary restraining order. A decision shall be made by the judge regarding the emergency relief forthwith.

- h. A judge may issue a temporary restraining order upon sworn testimony or complaint of an applicant who is not physically present, pursuant to court rules, or by a person who represents a person who is physically or mentally incapable of filing personally. A temporary restraining order may be issued if the judge is satisfied that exigent circumstances exist sufficient to excuse the failure of the applicant to appear personally and that sufficient grounds for granting the application have been shown.
- i. An order for emergency, ex parte relief shall be granted upon 14 good cause shown and shall remain in effect until a judge of the Family Part issues a further order. Any temporary order hereunder is immediately appealable for a plenary hearing de novo not on the 16 record before any judge of the Family Part of the county in which the plaintiff resides or is sheltered if that judge issued the temporary order or has access to the reasons for the issuance of the temporary order and sets forth in the record the reasons for the modification or dissolution. The denial of a temporary restraining order by a municipal court judge and subsequent administrative dismissal of the complaint shall not bar the victim from refiling a complaint in the Family Part based on the same incident and receiving an emergency, ex parte hearing de novo not on the record before a Family Part judge, and every denial of relief by a municipal court judge shall so state.
 - j. Emergency relief may include forbidding the defendant from returning to the scene of the domestic violence, forbidding the defendant [to possess] from possessing any firearm or other weapon enumerated in subsection r. of N.J.S.2C:39-1, ordering the search for and seizure of any such weapon at any location where the judge has reasonable cause to believe the weapon is located and the seizure of any firearms purchaser identification card or permit to purchase a handgun issued to the defendant and any other appropriate relief. The judge shall state with specificity the reasons for and scope of the search and seizure authorized by the order. The provisions of this subsection prohibiting a defendant from possessing a firearm or other weapon shall not apply to any law enforcement officer while actually on duty, or to any member of the Armed Forces of the United States or member of the National Guard while actually on duty or traveling to or from an authorized place of duty.
 - k. The judge may permit the defendant to return to the scene of the domestic violence to pick up personal belongings and effects but shall, in the order granting relief, restrict the time and duration of such permission and provide for police supervision of such visit.
- 1. An order granting emergency relief, together with the complaint 46

A276 [1R] 17

or complaints, shall immediately be forwarded to the appropriate law 1 2 enforcement agency for service on the defendant, and to the police of 3 the municipality in which the plaintiff resides or is sheltered, and shall 4 immediately be served upon the defendant by the police, except that an order issued during regular court hours may be forwarded to the 5 sheriff for immediate service upon the defendant in accordance with 6 7 the Rules of Court. If personal service cannot be effected upon the 8 defendant, the court may order other appropriate substituted service. 9 At no time shall the plaintiff be asked or required to serve any order 10 on the defendant. 11 m. (Deleted by amendment, P.L.1994, c.94.) n. Notice of temporary restraining orders issued pursuant to this 12 section shall be sent by the clerk of the court or other person 13 14 designated by the court to the appropriate chiefs of police, members 15 of the State Police and any other appropriate law enforcement agency or court. 16 17 o. (Deleted by amendment, P.L.1994, c.94.) p. Any temporary or permanent restraining order issued pursuant 18 to this act shall be in effect throughout the State, and shall be enforced 19 20 by all law enforcement officers. 21 q. Prior to the issuance of any temporary or permanent restraining 22 order issued pursuant to this section, the court shall order that a 23 search be made of the domestic violence central registry with regard 24 to the defendant's record.¹ (cf: P.L.1999, c.421, s.3) 25 26 ¹6. (New section) The Attorney General may adopt, pursuant to 27 the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et 28 seq.), rules and regulations necessary and appropriate to implement 29 this act.¹ 30 31 ¹[5.] 7.¹ This act shall take effect immediately. 32 33 34 35

Prohibits firearm possession by persons convicted of domestic violence
 crime or domestic violence disorderly persons offense, convicted of
 stalking, or subject to domestic violence restraining order.

ASSEMBLY, No. 276

STATE OF NEW JERSEY

210th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 2002 SESSION

Sponsored by:
Assemblyman REED GUSCIORA
District 15 (Mercer)
Assemblywoman JOAN M. QUIGLEY
District 32 (Bergen and Hudson)

Co-Sponsored by: Assemblymen Guear and Barnes

SYNOPSIS

Prohibits person convicted of child abuse, domestic violence or stalking from purchasing or owning a firearm.

CURRENT VERSION OF TEXT

Introduced Pending Technical Review by Legislative Counsel.



(Sponsorship Updated As Of: 10/1/2002)

1 **AN ACT** concerning firearms and amending sections 5 and 13 of P.L.1991, c.261, N.J.S.2C:39-7 and N.J.S.2C:58-3.

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4 **BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

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- 7 1. Section 5 of P.L.1991, c.261 (C.2C:25-21) is amended to read 8 as follows:
- 5. a. When a person claims to be a victim of domestic violence, and where a law enforcement officer responding to the incident finds probable cause to believe that domestic violence has occurred, the law enforcement officer shall arrest the person who is alleged to be the person who subjected the victim to domestic violence and shall sign a criminal complaint if:
- 15 (1) The victim exhibits signs of injury caused by an act of domestic violence;
 - (2) A warrant is in effect;
- 18 (3) There is probable cause to believe that the person has violated 19 N.J.S.2C:29-9, and there is probable cause to believe that the person 20 has been served with the order alleged to have been violated. If the victim does not have a copy of a purported order, the officer may verify the existence of an order with the appropriate law enforcement 23 agency; or
- 24 (4) There is probable cause to believe that a weapon as defined in N.J.S.2C:39-1 has been involved in the commission of an act of domestic violence.
 - b. A law enforcement officer may arrest a person; or may sign a criminal complaint against that person, or may do both, where there is probable cause to believe that an act of domestic violence has been committed, but where none of the conditions in subsection a. of this section applies.
 - c. (1) As used in this section, the word "exhibits" is to be liberally construed to mean any indication that a victim has suffered bodily injury, which shall include physical pain or any impairment of physical condition. Where the victim exhibits no visible sign of injury, but states that an injury has occurred, the officer should consider other relevant factors in determining whether there is probable cause to make an arrest.
 - (2) In determining which party in a domestic violence incident is the victim where both parties exhibit signs of injury, the officer should consider the comparative extent of the injuries, the history of domestic violence between the parties, if any, and any other relevant factors.
 - (3) No victim shall be denied relief or arrested or charged under

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and intended to be omitted in the law.

this act with an offense because the victim used reasonable force in self
 defense against domestic violence by an attacker.

- d. (1) In addition to a law enforcement officer's authority to seize any weapon that is contraband, evidence or an instrumentality of crime, a law enforcement officer who has probable cause to believe that an act of domestic violence has been committed [may]shall:
- (a) question persons present to determine whether there are weapons on the premises; and
- (b) upon observing or learning that a weapon is present on the premises, seize any weapon that the officer reasonably believes would expose the victim to a risk of serious bodily injury.
- (2) A law enforcement officer shall deliver all weapons seized pursuant to this section to the county prosecutor and shall append an inventory of all seized weapons to the domestic violence report.
- (3) Weapons seized in accordance with the [above]"Prevention of <u>Domestic Violence Act of 1991", P.L.1991,c.261 (C.2C:25-17 et seq.)</u> shall be returned to the owner except upon order of the Superior Court. The prosecutor who has possession of the seized weapons may, upon notice to the owner, petition a judge of the Family Part of the Superior Court, Chancery Division, within 45 days of seizure, to obtain title to the seized weapons, or to revoke any and all permits, licenses and other authorizations for the use, possession, or ownership of such weapons pursuant to the law governing such use, possession, or ownership, or may object to the return of the weapons on such grounds as are provided for the initial rejection or later revocation of the authorizations, or on the grounds that the owner is unfit or that the owner poses a threat to the public in general or a person or persons in particular.

A hearing shall be held and a record made thereof within [15] 45 days of the notice provided above. No formal pleading and no filing fee shall be required as a preliminary to such hearing. The hearing shall be summary in nature. Appeals from the results of the hearing shall be to the Superior Court, Appellate Division, in accordance with the law.

If the prosecutor does not institute an action within 45 days of seizure, the seized weapons shall be returned to the owner.

After the hearing the court shall order the return of the firearms, weapons and any authorization papers relating to the seized weapons to the owner if the court determines the owner is not subject to any of the disabilities set forth in N.J.S.2C:58-3c and finds that the complaint has been dismissed at the request of the complainant and the prosecutor determines that there is insufficient probable cause to indict; or if the defendant is found not guilty of the charges; or if the court determines that the domestic violence situation no longer exists.

Nothing in this act shall impair the right of the State to retain evidence pending a criminal prosecution. Nor shall any provision of this act be construed to limit the authority of the State or a law enforcement officer to seize, retain or forfeit property pursuant to chapter 64 of Title 2C of the New Jersey Statutes.

If, after the hearing, the court determines that the weapons are not to be returned to the owner, the court may:

- 6 (a) With respect to weapons other than firearms, order the 7 prosecutor to dispose of the weapons if the owner does not arrange 8 for the transfer or sale of the weapons to an appropriate person within 9 60 days; or
 - (b) Order the revocation of the owner's firearms purchaser identification card or any permit, license or authorization, in which case the court shall order the owner to surrender any firearm seized and all other firearms possessed to the prosecutor and shall order the prosecutor to dispose of the firearms if the owner does not arrange for the sale of the firearms to a registered dealer of the firearms within 60 days; or
 - (c) Order such other relief as it may deem appropriate. When the court orders the weapons forfeited to the State or the prosecutor is required to dispose of the weapons, the prosecutor shall dispose of the property as provided in N.J.S.2C:64-6.
 - (4) A civil suit may be brought to enjoin a wrongful failure to return a seized firearm where the prosecutor refuses to return the weapon after receiving a written request to do so and notice of the owner's intent to bring a civil action pursuant to this section. Failure of the prosecutor to comply with the provisions of this act shall entitle the prevailing party in the civil suit to reasonable costs, including attorney's fees, provided that the court finds that the prosecutor failed to act in good faith in retaining the seized weapon.
 - (5) [No law enforcement officer or agency shall be held liable in any civil action brought by any person for failing to learn of, locate or seize a weapon pursuant to this act, or for returning a seized weapon to its owner.] (Deleted by amendment, P.L. ,c.) (now pending before the Legislature as this bill)
 - (6) If a weapon is found on the premises, the law enforcement officers shall demand and confiscate any firearms purchaser identification card or permit to purchase a handgun issued pursuant to N.J.S.2C:58-3 from the accused perpetrator of the domestic violence incident. The law enforcement officer shall deliver the confiscated card or permit to the county prosecutor's officer.

(cf: P.L.1991, c.261, s.5)

- 2. Section 13 of P.L.1991, c.261 (C.2C:25-29) is amended to read as follows:
- 13. a. A hearing shall be held in the Family Part of the Chancery
 Division of the Superior Court within 10 days of the filing of a
 complaint pursuant to section 12 of P.L.1991, c.261 (C.2C:25-28) in

- 1 the county where the ex parte restraints were ordered, unless good
- 2 cause is shown for the hearing to be held elsewhere. A copy of the
- 3 complaint shall be served on the defendant in conformity with the rules
- 4 of court. If a criminal complaint arising out of the same incident which
- 5 is the subject matter of a complaint brought under P.L.1981, c.426
- 6 (C.2C:25-1 et seq.) or P.L.1991, c.261 (C.2C:25-17 et seq.) has been
- 7 filed, testimony given by the plaintiff or defendant in the domestic
- 8 violence matter shall not be used in the simultaneous or subsequent
- 9 criminal proceeding against the defendant, other than domestic
- 10 violence contempt matters and where it would otherwise be admissible
- 11 hearsay under the rules of evidence that govern where a party is
- 12 unavailable. At the hearing the standard for proving the allegations in
- 13 the complaint shall be by a preponderance of the evidence. The court
- shall consider but not be limited to the following factors:
- 15 (1) The previous history of domestic violence between the plaintiff 16 and defendant, including threats, harassment and physical abuse;
 - (2) The existence of immediate danger to person or property;
 - (3) The financial circumstances of the plaintiff and defendant;
 - (4) The best interests of the victim and any child;
 - (5) In determining custody and visitation the protection of the victim's safety; and
 - (6) The existence of a verifiable order of protection from another jurisdiction.
 - An order issued under this act shall only restrain or provide damages payable from a person against whom a complaint has been filed under this act and only after a finding or an admission is made that an act of domestic violence was committed by that person. The issue of whether or not a violation of this act occurred, including an act of contempt under this act, shall not be subject to mediation or negotiation in any form. In addition, where a temporary or final order has been issued pursuant to this act, no party shall be ordered to
- 32 participate in mediation on the issue of custody or visitation.
- b. In proceedings in which complaints for restraining orders have
- been filed, the court shall grant any relief necessary to prevent further
- 35 abuse. <u>In addition to any other provisions, any restraining order or</u>
- order prohibiting the defendant from possessing any firearm issued by
- 37 the court shall bar the defendant from receiving a firearms purchaser
- 38 identification card or permit to purchase a handgun pursuant to

N.J.S.2C:58-3 for a period of at least two years or during the period

- 40 in which the restraining order is in effect, whichever is longer. At the
- 41 hearing the judge of the Family Part of the Chancery Division of the
- 42 Superior Court may issue an order granting any or all of the following
- 43 relief:

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- 44 (1) An order restraining the defendant from subjecting the victim 45 to domestic violence, as defined in this act.
- 46 (2) An order granting exclusive possession to the plaintiff of the

- 1 residence or household regardless of whether the residence or
- 2 household is jointly or solely owned by the parties or jointly or solely
- 3 leased by the parties. This order shall not in any manner affect title or
- 4 interest to any real property held by either party or both jointly. If it
- 5 is not possible for the victim to remain in the residence, the court may
- 6 order the defendant to pay the victim's rent at a residence other than
- 7 the one previously shared by the parties if the defendant is found to
- 8 have a duty to support the victim and the victim requires alternative
- 9 housing.

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- (3) An order providing for visitation. The order shall protect the safety and well-being of the plaintiff and minor children and shall specify the place and frequency of visitation. Visitation arrangements shall not compromise any other remedy provided by the court by requiring or encouraging contact between the plaintiff and defendant. Orders for visitation may include a designation of a place of visitation away from the plaintiff, the participation of a third party, or supervised visitation.
- (a) The court shall consider a request by a custodial parent who has been subjected to domestic violence by a person with visitation rights to a child in the parent's custody for an investigation or evaluation by the appropriate agency to assess the risk of harm to the child prior to the entry of a visitation order. Any denial of such a request must be on the record and shall only be made if the judge finds the request to be arbitrary or capricious.
- (b) The court shall consider suspension of the visitation order and hold an emergency hearing upon an application made by the plaintiff certifying under oath that the defendant's access to the child pursuant to the visitation order has threatened the safety and well-being of the child.
- 29 30 (4) An order requiring the defendant to pay to the victim monetary 31 compensation for losses suffered as a direct result of the act of 32 domestic violence. The order may require the defendant to pay the victim directly, to reimburse the Violent Crimes Compensation Board 33 34 for any and all compensation paid by the Violent Crime Compensation Board directly to or on behalf of the victim, and may require that the 35 36 defendant reimburse any parties that may have compensated the victim, as the court may determine. Compensatory losses shall 37 38 include, but not be limited to, loss of earnings or other support, 39 including child or spousal support, out-of-pocket losses for injuries 40 sustained, cost of repair or replacement of real or personal property 41 damaged or destroyed or taken by the defendant, cost of counseling 42 for the victim, moving or other travel expenses, reasonable attorney's 43 fees, court costs, and compensation for pain and suffering. Where 44 appropriate, punitive damages may be awarded in addition to 45 compensatory damages.
- 46 (5) An order requiring the defendant to receive professional

domestic violence counseling from either a private source or a source appointed by the court and, in that event, at the court's discretion requiring the defendant to provide the court at specified intervals with documentation of attendance at the professional counseling. The court may order the defendant to pay for the professional counseling.

- (6) An order restraining the defendant from entering the residence, property, school, or place of employment of the victim or of other family or household members of the victim and requiring the defendant to stay away from any specified place that is named in the order and is frequented regularly by the victim or other family or household members.
- (7) An order restraining the defendant from making contact with the plaintiff or others, including an order forbidding the defendant from personally or through an agent initiating any communication likely to cause annoyance or alarm including, but not limited to, personal, written, or telephone contact with the victim or other family members, or their employers, employees, or fellow workers, or others with whom communication would be likely to cause annoyance or alarm to the victim.
- (8) An order requiring that the defendant make or continue to make rent or mortgage payments on the residence occupied by the victim if the defendant is found to have a duty to support the victim or other dependent household members; provided that this issue has not been resolved or is not being litigated between the parties in another action.
- (9) An order granting either party temporary possession of specified personal property, such as an automobile, checkbook, documentation of health insurance, an identification document, a key, and other personal effects.
- (10) An order awarding emergency monetary relief, including emergency support for minor children, to the victim and other dependents, if any. An ongoing obligation of support shall be determined at a later date pursuant to applicable law.
- (11) An order awarding temporary custody of a minor child. The court shall presume that the best interests of the child are served by an award of custody to the non-abusive parent.
- (12) An order requiring that a law enforcement officer accompany either party to the residence or any shared business premises to supervise the removal of personal belongings in order to ensure the personal safety of the plaintiff when a restraining order has issued. This order shall be restricted in duration.
- (13) (Deleted by amendment, P.L.1995, c.242).
- 43 (14) An order granting any other appropriate relief for the plaintiff 44 and dependent children, provided that the plaintiff consents to such 45 relief, including relief requested by the plaintiff at the final hearing, 46 whether or not the plaintiff requested such relief at the time of the

1 granting of the initial emergency order.

- (15) An order that requires that the defendant report to the intake unit of the Family Part of the Chancery Division of the Superior Court for monitoring of any other provision of the order.
- 5 (16) An order prohibiting the defendant from possessing any 6 firearm or other weapon enumerated in subsection r. of N.J.S.2C:39-1 7 and ordering the search for and seizure of any such weapon at any location where the judge has reasonable cause to believe the weapon 9 is located. The judge shall state with specificity the reasons for and scope of the search and seizure authorized by the order.
 - (17) An order prohibiting the defendant from stalking or following, or threatening to harm, to stalk or to follow, the complainant or any other person named in the order in a manner that, taken in the context of past actions of the defendant, would put the complainant in reasonable fear that the defendant would cause the death or injury of the complainant or any other person. Behavior prohibited under this act includes, but is not limited to, behavior prohibited under the provisions of P.L.1992, c.209 (C.2C:12-10).
 - (18) An order requiring the defendant to undergo a psychiatric evaluation.
 - c. Notice of orders issued pursuant to this section shall be sent by the clerk of the Family Part of the Chancery Division of the Superior Court or other person designated by the court to the appropriate chiefs of police, members of the State Police and any other appropriate law enforcement agency.
 - d. Upon good cause shown, any final order may be dissolved or modified upon application to the Family Part of the Chancery Division of the Superior Court, but only if the judge who dissolves or modifies the order is the same judge who entered the order, or has available a complete record of the hearing or hearings on which the order was based.
- 32 (cf: P.L.1995, c.242, s.1)

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- 34 3. Section 6 of P.L.1979, c.179 (C.2C:39-7) is amended to read as follows:
 - 6. Certain Persons Not to Have Weapons.
- 37 a. Except as provided in subsection b. of this section, any person, 38 having been convicted in this State or elsewhere of the crime of 39 aggravated assault, arson, burglary, escape, extortion, homicide, 40 kidnapping, robbery, aggravated sexual assault, sexual assault or 41 endangering the welfare of a child pursuant to N.J.S.2C:24-4, whether 42 or not armed with or having in his possession any weapon enumerated 43 in subsection r. of N.J.S.2C:39-1, or any person convicted of a crime 44 pursuant to the provisions of N.J.S.2C:39-3, N.J.S.2C:39-4 or 45 N.J.S.2C:39-9, or any person who has ever been committed for a mental disorder to any hospital, mental institution or sanitarium unless 46

- 1 he possesses a certificate of a medical doctor or psychiatrist licensed
- 2 to practice in New Jersey or other satisfactory proof that he is no
- 3 longer suffering from a mental disorder which interferes with or
- 4 handicaps him in the handling of a firearm, or any person who has been
- convicted of other than a disorderly persons or petty disorderly 5
- 6 persons offense for the unlawful use, possession or sale of a controlled
- dangerous substance as defined in N.J.S.2C:35-2 who purchases, 7
- 8 owns, possesses or controls any of the said weapons is guilty of a
- 9 crime of the fourth degree.
- 10 b. (1) A person having been convicted in this State or elsewhere
- 11 of the crime of aggravated assault, arson, burglary, escape, extortion,
- 12 homicide, kidnapping, robbery, aggravated sexual assault, sexual
- 13 assault or endangering the welfare of a child pursuant to
- 14 N.J.S.2C:24-4, stalking pursuant to P.L.1992, c.209 (C.2C:12-10) or
- 15 for domestic violence as defined in section 3 of P.L.1991, c.261
- (C.2C:25-19), whether or not armed with or having in his possession 16
- 17 a weapon enumerated in subsection r. of N.J.S.2C:39-1, or a person
- having been convicted of a crime pursuant to the provisions of 18
- 19 N.J.S.2C:35-3 through N.J.S.2C:35-6, inclusive; section 1 of 20
- P.L.1987, c.101 (C.2C:35-7); N.J.S.2C:35-11; N.J.S.2C:39-3;
- 21 N.J.S.2C:39-4; or N.J.S.2C:39-9 who purchases, owns, possesses or
- 22 controls a firearm is guilty of a crime of the second degree.
- 23 (2) A person having been convicted in this State or elsewhere of a
- 24 disorderly persons offense, whether or not armed with or having in his
- 25 possession a weapon enumerated in subsection r. of N.J.S.2C:39-1, for
- 26 stalking pursuant to P.L.1992, c.209 (C.2C:12-10), endangering the
- 27 welfare of a child pursuant to N.J.S.2C:24-4 or for domestic violence
- as defined in section 3 of P.L.1991, c.261 (C.2C:25-19), who 29
- purchases, owns, possesses or controls a firearm is guilty of a crime
- 30 of the fourth degree.

- 31 (3) A person whose weapons have been seized pursuant to
- 32 subsection d. of section 5 of P.L.1991, c.261 (C.2C:25-21) or who is
- 33 subject to the prohibitions on the purchase of firearms provided in
- 34 subsection b. of section 13 of P.L.1991, c.261 (C.2C:25-29) who
- 35 purchases, owns, possesses or controls a firearm is guilty of a crime
- 36 of the fourth degree.
- 37 (4) The provisions of paragraph (2) of this subsection shall not
- 38 apply to a person convicted for endangering the welfare of a child
- 39 pursuant to N.J.S.2C:24-4 or for domestic violence as defined in
- 40 section 3 of P.L.1991, c.261 (C.2C:25-19) two years after that
- person's conviction or completion of a term of imprisonment, 42 whichever is later, provided that person subsequently has not been
- 43 convicted of any crime or disorderly persons offense.
- 44 c. Whenever any person shall have been convicted in another state,
- 45 territory, commonwealth or other jurisdiction of the United States, or
- any country in the world, in a court of competent jurisdiction, of a 46

1 crime which in said other jurisdiction or country is comparable to one

- 2 of the crimes enumerated in subsection a. or b. of this section, then
- 3 that person shall be subject to the provisions of this section.

4 (cf: P.L.1995, c.114, s.1).

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- 4. N.J.S.2C:58-3 is amended to read as follows:
- 7 2C:58-3. Purchase of Firearms.
 - a. Permit to purchase a handgun. No person shall sell, give, transfer, assign or otherwise dispose of, nor receive, purchase, or otherwise acquire a handgun unless the purchaser, assignee, donee, receiver or holder is licensed as a dealer under this chapter or has first secured a permit to purchase a handgun as provided by this section.
- 13 b. Firearms purchaser identification card. No person shall sell, 14 give, transfer, assign or otherwise dispose of nor receive, purchase or 15 otherwise acquire an antique cannon or a rifle or shotgun, other than an antique rifle or shotgun, unless the purchaser, assignee, donee, 16 17 receiver or holder is licensed as a dealer under this chapter or possesses a valid firearms purchaser identification card, and first 18 19 exhibits said card to the seller, donor, transferor or assignor, and 20 unless the purchaser, assignee, donee, receiver or holder signs a 21 written certification, on a form prescribed by the superintendent, 22 which shall indicate that he presently complies with the requirements 23 of subsection c. of this section and shall contain his name, address and firearms purchaser identification card number or dealer's registration 24 number. The said certification shall be retained by the seller, as 25 26 provided in section 2C:58-2a., or, in the case of a person who is not 27 a dealer, it may be filed with the chief of police of the municipality in 28 which he resides or with the superintendent.
 - c. Who may obtain. No person of good character and good repute in the community in which he lives, and who is not subject to any of the disabilities set forth in this section or other sections of this chapter, shall be denied a permit to purchase a handgun or a firearms purchaser identification card, except as hereinafter set forth. No handgun purchase permit or firearms purchaser identification card shall be issued:
 - (1) To any person who has been convicted of a crime, whether or not armed with or possessing a weapon at the time of such offense;
 - (2) To any drug dependent person as defined in section 2 of P.L.1970, c.226 (C.24:21-2), to any person who is confined for a mental disorder to a hospital, mental institution or sanitarium, or to any person who is presently an habitual drunkard;
- (3) To any person who suffers from a physical defect or disease which would make it unsafe for him to handle firearms, to any person 44 who has ever been confined for a mental disorder, or to any alcoholic unless any of the foregoing persons produces a certificate of a medical doctor or psychiatrist licensed in New Jersey, or other satisfactory 46

- 1 proof, that he is no longer suffering from that particular disability in
- 2 such a manner that would interfere with or handicap him in the
- 3 handling of firearms; to any person who knowingly falsifies any
- 4 information on the application form for a handgun purchase permit or
- 5 firearms purchaser identification card;
- 6 (4) To any person under the age of 18 years;
 - (5) To any person where the issuance would not be in the interest of the public health, safety or welfare; or
- 9 (6) To any person who is subject to a <u>restraining order or</u> court
- 10 order issued pursuant to section 13 of P.L.1991, c.261 (C.2C:25-29)
- prohibiting the person from possessing any firearm. A person who is
- 12 <u>subject to a restraining order or court order issued pursuant to section</u>
- 13 <u>13 of P.L.1991, c.261 (C.2C:25-29) prohibiting the person from</u>
- 14 posessing any firearm shall be barred from receiving a handgun
- 15 purchase permit or firearms purchaser identification card for a period
- of at least two years or as ordered by the court that issued the order.
- 17 At the conclusion of that period, the defendant may apply for a permit
- 18 or identification card; or
- 19 (7) To any person who is subject to the restrictions imposed by 20 paragraphs (2) or (3) of subsection b. of section 6 of P.L.1979, c.179
- 21 (C.2C:39-7).

- d. Issuance. The chief of police of an organized full-time police
- 23 department of the municipality where the applicant resides or the
- superintendent, in all other cases, shall upon application, issue to any
- 25 person qualified under the provisions of subsection c. of this section
- 26 a permit to purchase a handgun or a firearms purchaser identification
- 27 card.
- Any person aggrieved by the denial of a permit or identification
- 29 card may request a hearing in the Superior Court of the county in
- 30 which he resides if he is a resident of New Jersey or in the Superior
- 31 Court of the county in which his application was filed if he is a
- 32 nonresident. The request for a hearing shall be made in writing within
- 33 30 days of the denial of the application for a permit or identification
- 34 card. The applicant shall serve a copy of his request for a hearing
- 35 upon the chief of police of the municipality in which he resides, if he
- is a resident of New Jersey, and upon the superintendent in all cases.
- 37 The hearing shall be held and a record made thereof within 30 days of
- 38 the receipt of the application for such hearing by the judge of the
- 39 Superior Court. No formal pleading and no filing fee shall be required
- 40 as a preliminary to such hearing. Appeals from the results of such
- 41 hearing shall be in accordance with law.
- 42 e. Applications. Applications for permits to purchase a handgun
- 43 and for firearms purchaser identification cards shall be in the form
- 44 prescribed by the superintendent and shall set forth the name,
- 45 residence, place of business, age, date of birth, occupation, sex and
- 46 physical description, including distinguishing physical characteristics,

1 if any, of the applicant, and shall state whether the applicant is a 2 citizen, whether he is an alcoholic, habitual drunkard, drug dependent 3 person as defined in section 2 of P.L.1970, c.226 (C.24:21-2), whether 4 he has ever been confined or committed to a mental institution or hospital for treatment or observation of a mental or psychiatric 5 6 condition on a temporary, interim or permanent basis, giving the name 7 and location of the institution or hospital and the dates of such 8 confinement or commitment, whether he has been attended, treated or 9 observed by any doctor or psychiatrist or at any hospital or mental 10 institution on an inpatient or outpatient basis for any mental or 11 psychiatric condition, giving the name and location of the doctor, 12 psychiatrist, hospital or institution and the dates of such occurrence, 13 whether he presently or ever has been a member of any organization 14 which advocates or approves the commission of acts of force and 15 violence to overthrow the Government of the United States or of this State, or which seeks to deny others their rights under the Constitution 16 17 of either the United States or the State of New Jersey, whether he has 18 ever been convicted of a crime or disorderly persons offense, whether 19 the person [is] has been subject to a restraining order or a court order issued pursuant to section 13 of P.L.1991, c.261 (C.2C:25-29) 20 21 prohibiting the person from possessing any firearm, and such other 22 information as the superintendent shall deem necessary for the proper 23 enforcement of this chapter. For the purpose of complying with this 24 subsection, the applicant shall waive any statutory or other right of 25 confidentiality relating to institutional confinement. The application 26 shall be signed by the applicant and shall contain as references the 27 names and addresses of two reputable citizens personally acquainted 28 with him.

Application blanks shall be obtainable from the superintendent, from any other officer authorized to grant such permit or identification card, and from licensed retail dealers.

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The chief police officer or the superintendent shall obtain the fingerprints of the applicant and shall have them compared with any and all records of fingerprints in the municipality and county in which the applicant resides and also the records of the State Bureau of Identification and the Federal Bureau of Investigation, provided that an applicant for a handgun purchase permit who possesses a valid firearms purchaser identification card, or who has previously obtained a handgun purchase permit from the same licensing authority for which he was previously fingerprinted, and who provides other reasonably satisfactory proof of his identity, need not be fingerprinted again; however, the chief police officer or the superintendent shall proceed to investigate the application to determine whether or not the applicant has become subject to any of the disabilities set forth in this chapter.

f. Granting of permit or identification card; fee; term; renewal; revocation. The application for the permit to purchase a handgun

1 together with a fee of \$2.00, or the application for the firearms 2 purchaser identification card together with a fee of \$5.00, shall be 3 delivered or forwarded to the licensing authority who shall investigate 4 the same and, unless good cause for the denial thereof appears, shall grant the permit or the identification card, or both, if application has 5 6 been made therefor, within 30 days from the date of receipt of the 7 application for residents of this State and within 45 days for 8 nonresident applicants. A permit to purchase a handgun shall be valid 9 for a period of 90 days from the date of issuance and may be renewed 10 by the issuing authority for good cause for an additional 90 days. A 11 firearms purchaser identification card shall be valid until such time as 12 the holder becomes subject to any of the disabilities set forth in 13 subsection c. of this section, whereupon the card shall be void and 14 shall be returned within five days by the holder to the superintendent, 15 who shall then advise the licensing authority. Failure of the holder to return the firearms purchaser identification card to the superintendent 16 17 within the said five days shall be an offense under section 2C:39-10a. 18 Any firearms purchaser identification card may be revoked by the 19 Superior Court of the county wherein the card was issued, after 20 hearing upon notice, upon a finding that the holder thereof no longer 21 qualifies for the issuance of such permit. The county prosecutor of 22 any county, the chief police officer of any municipality or any citizen 23 may apply to such court at any time for the revocation of such card. 24

There shall be no conditions or requirements added to the form or content of the application, or required by the licensing authority for the issuance of a permit or identification card, other than those that are specifically set forth in this chapter.

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g. Disposition of fees. All fees for permits shall be paid to the State Treasury if the permit is issued by the superintendent, to the municipality if issued by the chief of police, and to the county treasurer if issued by the judge of the Superior Court.

h. Form of permit; quadruplicate; disposition of copies. The permit shall be in the form prescribed by the superintendent and shall be issued to the applicant in quadruplicate. Prior to the time he receives the handgun from the seller, the applicant shall deliver to the seller the permit in quadruplicate and the seller shall complete all of the information required on the form. Within five days of the date of the sale, the seller shall forward the original copy to the superintendent and the second copy to the chief of police of the municipality in which the purchaser resides, except that in a municipality having no chief of police, such copy shall be forwarded to the superintendent. The third copy shall then be returned to the purchaser with the pistol or revolver and the fourth copy shall be kept by the seller as a permanent record.

i. Restriction on number of firearms person may purchase. Only one handgun shall be purchased or delivered on each permit, but a person shall not be restricted as to the number of rifles or shotguns he

A276 GUSCIORA, QUIGLEY

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may purchase, provided he possesses a valid firearms purchaser identification card and provided further that he signs the certification required in subsection b. of this section for each transaction.

- 4 j. Firearms passing to heirs or legatees. Notwithstanding any other 5 provision of this section concerning the transfer, receipt or acquisition 6 of a firearm, a permit to purchase or a firearms purchaser identification 7 card shall not be required for the passing of a firearm upon the death 8 of an owner thereof to his heir or legatee, whether the same be by 9 testamentary bequest or by the laws of intestacy. The person who shall so receive, or acquire said firearm shall, however, be subject to 10 all other provisions of this chapter. If the heir or legatee of such 11 12 firearm does not qualify to possess or carry it, he may retain ownership 13 of the firearm for the purpose of sale for a period not exceeding 14 180 days, or for such further limited period as may be approved by the 15 chief law enforcement officer of the municipality in which the heir or legatee resides or the superintendent, provided that such firearm is in 16 17 the custody of the chief law enforcement officer of the municipality or the superintendent during such period. 18
 - k. Sawed-off shotguns. Nothing in this section shall be construed to authorize the purchase or possession of any sawed-off shotgun.
 - l. Nothing in this section and in N.J.S.2C:58-2 shall apply to the sale or purchase of a visual distress signalling device approved by the United States Coast Guard, solely for possession on a private or commercial aircraft or any boat; provided, however, that no person under the age of 18 years shall purchase nor shall any person sell to a person under the age of 18 years such a visual distress signalling device.
- 28 (cf: P.L.1991, c.261, s.19).

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5. This act shall take effect immediately.

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STATEMENT

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Domestic violence, child abuse and stalking are serious offenses which frequently involve violence and can have fatal consequences. This bill is intended to reduce the likelihood of serious injury or death in such cases.

The bill requires a police officer, who has probable cause to believe that an act of domestic violence has been committed, to seize any weapons on the premises he believes to pose a threat to the victim.

- Current law permits, but does not require, the officer to seize such weapons. The bill also requires the officer to confiscate any firearms
- purchaser identifications cards or handgun purchase permits belonging
 to the accused perpetrator of domestic violence.
- The bill also would prohibit persons who have been found guilty of

1 crimes or disorderly persons offenses for domestic violence, child 2 abuse or stalking from purchasing or owning firearms.

Existing law disqualifies a person who has been convicted of certain serious crimes from purchasing or owning a firearm. This bill adds the crimes of domestic violence and stalking to these serious crimes. A person who purchases or possesses a firearm in violation of this law would be guilty of a crime of the second degree, punishable by imprisonment for five to 10 years, a fine of up to \$100,000 or both. Current law prohibits persons convicted of child abuse from having firearms.

However, some offenses that constitute endangering the welfare of a child, domestic violence or stalking may be charged as a disorderly persons offense, which is not defined as a crime under Title 2C, the criminal code. Also, offenses originally charged as a crime may be downgraded to disorderly persons offenses as the result of a plea bargain. Persons found guilty of this lesser charge are not subject to existing prohibitions against the purchase and ownership of firearms by persons convicted of a crime.

This bill closes this "loophole" by barring any person convicted of a disorderly persons offense for domestic violence, endangering the welfare of a child or stalking from purchasing or owning a firearm. A violator would be guilty of a crime of the fourth degree which is punishable by imprisonment for a term of up to 18 months, a fine of up to \$7,500 or both.

Persons convicted of disorderly persons offenses for domestic violence or endangering the welfare of a child would be eligible under the bill to possess a firearm two years after their conviction or release from imprisonment, whichever came later, if they had not been convicted of subsequent offenses.

The bill also strengthens the prohibitions on the purchase or possession of firearms by persons who are subject to domestic violence restraining orders. The bill would require the court to bar a person subject to such an order from purchasing a firearm for two years or the duration of the order. Under the terms of the bill, possession of a firearm by a person subject to a restraining order would constitute a crime of the fourth degree.

ASSEMBLY LAW AND PUBLIC SAFETY COMMITTEE

STATEMENT TO

ASSEMBLY, No. 276

with committee amendments

STATE OF NEW JERSEY

DATED: DECEMBER 11, 2003

The Assembly Law and Public Safety Committee reports favorably and with committee amendments Assembly Bill No. 276.

Assembly Bill No. 276 prohibits firearm possession by persons convicted of a domestic violence crime or a domestic violence disorderly persons offense, stalking or subject to a domestic violence restraining order.

Under the provisions of N.J.S.2C:39-7, persons convicted of certain serious crimes are barred from purchasing or owning a firearm. A violation of this statute constitutes a crime of the second degree. This bill provides that persons convicted of stalking and persons convicted of crimes involving domestic violence would also be barred from purchasing or owning a firearm under that statute.

Under the provisions of N.J.S.A.2C:25-21, a law enforcement officer at the scene of an alleged act of domestic violence who has probable cause to believe that an act of domestic violence has been committed may seize any weapons on the premises he believes to pose a threat to the victim. Section 1 of the bill provides that in this situation the law enforcement officer must seize such weapons and any firearms purchaser identification card or permit to purchase a handgun belonging to the person accused of the act of domestic violence.

Section 2 of the bill amends N.J.S.A.2C:25-29 to require that any permanent domestic violence restraining order issued by the family court must include a provision barring the defendant from purchasing, owning, possessing or controlling a firearm and from receiving a firearms purchaser identification card or permit to purchase a handgun. The ban would last for the length of time the restraining order is in effect or for two years, whichever is greater. As amended by this committee, this provision of section 2 of the bill would not apply to a law enforcement officer while on duty or to a member of the United States Armed Forces or the National Guard while on duty or traveling to or from a place of duty.

Section 3 of the bill, as originally introduced, had provided that a person whose weapon was seized by a law enforcement officer pursuant to the domestic violence act or who was barred from

purchasing a firearm pursuant to a court order under the domestic violence act would be guilty of a crime of the fourth degree if he purchased, owned, possessed or controlled a firearm. The committee amended this section of the bill to make it a crime of the third degree to purchase, own, possess or control a firearm under these circumstances. The amendments also clarify the language of this provision, so that it now refers to a person whose firearm is seized pursuant to the domestic violence act and whose firearm has not been returned, and to a person who is subject to a court order prohibiting the possession of firearms issued pursuant to the domestic violence act.

The committee also made several stylistic and language changes to the bill so that it conforms to its Senate counterpart S483. In addition, the committee made technical amendments to the bill to conform it with recent legislative enactments.

COMMITTEE AMENDMENTS

The committee amended the bill to:

- (1) provide an exemption to the prohibition on gun possession for a law enforcement officer while on duty or to a member of the United States Armed Forces or the National Guard while on duty or traveling to or from a place of duty.
- (2) make it a crime of the third degree to purchase, own, possess or control a firearm if it has been prohibited by the provisions of this bill.
 - (3) make the bill identical to the Senate version.
 - (4) make technical corrections.

SENATE, No. 483

STATE OF NEW JERSEY

210th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 2002 SESSION

Sponsored by:
Senator JOSEPH F. VITALE
District 19 (Middlesex)
Senator JOHN O. BENNETT
District 12 (Mercer and Monmouth)

Co-Sponsored by: Senators Turner, Gill and Sarlo

SYNOPSIS

Prohibits person convicted of child abuse, domestic violence or stalking from purchasing or owning a firearm.

CURRENT VERSION OF TEXT

Introduced Pending Technical Review by Legislative Counsel.



(Sponsorship Updated As Of: 11/25/2003)

1 **AN ACT** concerning firearms and amending sections 5 and 13 of P.L.1991, c.261, N.J.S.2C:39-7 and N.J.S.2C:58-3.

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4 **BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

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- 1. Section 5 of P.L.1991, c.261 (C.2C:25-21) is amended to read as follows:
- 5. a. When a person claims to be a victim of domestic violence, and where a law enforcement officer responding to the incident finds probable cause to believe that domestic violence has occurred, the law enforcement officer shall arrest the person who is alleged to be the person who subjected the victim to domestic violence and shall sign a criminal complaint if:
 - (1) The victim exhibits signs of injury caused by an act of domestic violence;
 - (2) A warrant is in effect;
- 18 (3) There is probable cause to believe that the person has violated N.J.S.2C:29-9, and there is probable cause to believe that the person has been served with the order alleged to have been violated. If the victim does not have a copy of a purported order, the officer may verify the existence of an order with the appropriate law enforcement agency; or
- 24 (4) There is probable cause to believe that a weapon as defined in N.J.S.2C:39-1 has been involved in the commission of an act of domestic violence.
 - b. A law enforcement officer may arrest a person; or may sign a criminal complaint against that person, or may do both, where there is probable cause to believe that an act of domestic violence has been committed, but where none of the conditions in subsection a. of this section applies.
 - c. (1) As used in this section, the word "exhibits" is to be liberally construed to mean any indication that a victim has suffered bodily injury, which shall include physical pain or any impairment of physical condition. Where the victim exhibits no visible sign of injury, but states that an injury has occurred, the officer should consider other relevant factors in determining whether there is probable cause to make an arrest.
- 39 (2) In determining which party in a domestic violence incident is 40 the victim where both parties exhibit signs of injury, the officer should 41 consider the comparative extent of the injuries, the history of domestic 42 violence between the parties, if any, and any other relevant factors.
 - (3) No victim shall be denied relief or arrested or charged under

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and intended to be omitted in the law.

this act with an offense because the victim used reasonable force in self
 defense against domestic violence by an attacker.

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- d. (1) In addition to a law enforcement officer's authority to seize any weapon that is contraband, evidence or an instrumentality of crime, a law enforcement officer who has probable cause to believe that an act of domestic violence has been committed [may] shall:
- (a) question persons present to determine whether there are weapons on the premises; and
- (b) upon observing or learning that a weapon is present on the premises, seize any weapon that the officer reasonably believes would expose the victim to a risk of serious bodily injury.
- (2) A law enforcement officer shall deliver all weapons seized pursuant to this section to the county prosecutor and shall append an inventory of all seized weapons to the domestic violence report.
- 15 (3) Weapons seized in accordance with the [above]"Prevention of <u>Domestic Violence Act of 1991," P.L.1991,c.261 (C.2C:25-17 et seq.)</u> 16 17 shall be returned to the owner except upon order of the Superior 18 Court. The prosecutor who has possession of the seized weapons 19 may, upon notice to the owner, petition a judge of the Family Part of 20 the Superior Court, Chancery Division, within 45 days of seizure, to 21 obtain title to the seized weapons, or to revoke any and all permits, 22 licenses and other authorizations for the use, possession, or ownership 23 of such weapons pursuant to the law governing such use, possession, 24 or ownership, or may object to the return of the weapons on such 25 grounds as are provided for the initial rejection or later revocation of the authorizations, or on the grounds that the owner is unfit or that the 26 27 owner poses a threat to the public in general or a person or persons in 28 particular.

A hearing shall be held and a record made thereof within [15] 45 days of the notice provided above. No formal pleading and no filing fee shall be required as a preliminary to such hearing. The hearing shall be summary in nature. Appeals from the results of the hearing shall be to the Superior Court, Appellate Division, in accordance with the law.

35 If the prosecutor does not institute an action within 45 days of seizure, the seized weapons shall be returned to the owner.

37 After the hearing the court shall order the return of the firearms, 38 weapons and any authorization papers relating to the seized weapons 39 to the owner if the court determines the owner is not subject to any of 40 the disabilities set forth in N.J.S.2C:58-3c. and finds that the complaint 41 has been dismissed at the request of the complainant and the 42 prosecutor determines that there is insufficient probable cause to 43 indict; or if the defendant is found not guilty of the charges; or if the 44 court determines that the domestic violence situation no longer exists. 45 Nothing in this act shall impair the right of the State to retain evidence pending a criminal prosecution. Nor shall any provision of this act be 46

- 1 construed to limit the authority of the State or a law enforcement 2 officer to seize, retain or forfeit property pursuant to chapter 64 of
- 3 Title 2C of the New Jersey Statutes.

- 4 If, after the hearing, the court determines that the weapons are not 5 to be returned to the owner, the court may:
- 6 (a) With respect to weapons other than firearms, order the 7 prosecutor to dispose of the weapons if the owner does not arrange 8 for the transfer or sale of the weapons to an appropriate person within 9 60 days; or
 - (b) Order the revocation of the owner's firearms purchaser identification card or any permit, license or authorization, in which case the court shall order the owner to surrender any firearm seized and all other firearms possessed to the prosecutor and shall order the prosecutor to dispose of the firearms if the owner does not arrange for the sale of the firearms to a registered dealer of the firearms within 60 days; or
 - (c) Order such other relief as it may deem appropriate. When the court orders the weapons forfeited to the State or the prosecutor is required to dispose of the weapons, the prosecutor shall dispose of the property as provided in N.J.S.2C:64-6.
 - (4) A civil suit may be brought to enjoin a wrongful failure to return a seized firearm where the prosecutor refuses to return the weapon after receiving a written request to do so and notice of the owner's intent to bring a civil action pursuant to this section. Failure of the prosecutor to comply with the provisions of this act shall entitle the prevailing party in the civil suit to reasonable costs, including attorney's fees, provided that the court finds that the prosecutor failed to act in good faith in retaining the seized weapon.
 - (5) [No law enforcement officer or agency shall be held liable in any civil action brought by any person for failing to learn of, locate or seize a weapon pursuant to this act, or for returning a seized weapon to its owner.] No law enforcement officer or agency shall be held liable in any civil action brought by any person for failing to learn of, locate or seize a weapon pursuant to this act, or for returning a seized weapon to its owner.
- (6) If a weapon is found on the premises, the law enforcement
 officer shall demand and confiscate any firearms purchaser
 identification card or permit to purchase a handgun issued pursuant to
 N.J.S.2C:58-3 from the person accused of the act of domestic
 violence. The law enforcement officer shall deliver the confiscated
 card or permit to the county prosecutor's office.
- 42 (cf: P.L.1991, c.261, s.5)
- 2. Section 13 of P.L.1991, c.261 (C.2C:25-29) is amended to read as follows:
- 13. a. A hearing shall be held in the Family Part of the Chancery

- 1 Division of the Superior Court within 10 days of the filing of a
- 2 complaint pursuant to section 12 of P.L.1991, c.261 (C.2C:25-28) in
- 3 the county where the ex parte restraints were ordered, unless good
- 4 cause is shown for the hearing to be held elsewhere. A copy of the
- 5 complaint shall be served on the defendant in conformity with the
- 6 [rules of court] Rules of Court. If a criminal complaint arising out of
- 7 the same incident which is the subject matter of a complaint brought
- 8 under P.L.1981, c.426 (C.2C:25-1 et seq.) or P.L.1991, c.261
- 9 (C.2C:25-17 et seq.) has been filed, testimony given by the plaintiff or
- 10 defendant in the domestic violence matter shall not be used in the
- simultaneous or subsequent criminal proceeding against the defendant,
- 12 other than domestic violence contempt matters and where it would
- 13 otherwise be admissible hearsay under the rules of evidence that
- 14 govern where a party is unavailable. At the hearing the standard for
- proving the allegations in the complaint shall be by a preponderance
- 16 of the evidence. The court shall consider but not be limited to the
- 17 following factors:

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- (1) The previous history of domestic violence between the plaintiff and defendant, including threats, harassment and physical abuse;
- (2) The existence of immediate danger to person or property;
- (3) The financial circumstances of the plaintiff and defendant;
- 22 (4) The best interests of the victim and any child;
 - (5) In determining custody and parenting time the protection of the victim's safety; and
 - (6) The existence of a verifiable order of protection from another jurisdiction.

An order issued under this act shall only restrain or provide damages payable from a person against whom a complaint has been filed under this act and only after a finding or an admission is made that an act of domestic violence was committed by that person. The issue of whether or not a violation of this act occurred, including an act of contempt under this act, shall not be subject to mediation or negotiation in any form. In addition, where a temporary or final order has been issued pursuant to this act, no party shall be ordered to

- participate in mediation on the issue of custody or parenting time.
 b. In proceedings in which complaints for restraining orders have
- been filed, the court shall grant any relief necessary to prevent further
- 38 abuse. <u>In addition to any other provisions, any restraining order</u>
- issued by the court shall bar the defendant from purchasing, owning,
 possessing or controlling a firearm and from receiving a firearms
- possessing or controlling a firearm and from receiving a firearms
 purchaser identification card or permit to purchase a handgun pursuant
- 42 to N.J.S.2C:58-3 during the period in which the restraining order is
- 43 in effect, except that this provision shall not apply to any law
- 44 <u>enforcement officer while actually on duty, or to any member of the</u>
- 45 Armed Forces of the United States or member of the National Guard
- 46 while actually on duty, or traveling to or from an authorized place of

- duty. At the hearing the judge of the Family Part of the Chancery
 Division of the Superior Court may issue an order granting any or all
 of the following relief:
 - (1) An order restraining the defendant from subjecting the victim to domestic violence, as defined in this act.

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- 6 (2) An order granting exclusive possession to the plaintiff of the residence or household regardless of whether the residence or 7 8 household is jointly or solely owned by the parties or jointly or solely 9 leased by the parties. This order shall not in any manner affect title or 10 interest to any real property held by either party or both jointly. If it 11 is not possible for the victim to remain in the residence, the court may 12 order the defendant to pay the victim's rent at a residence other than 13 the one previously shared by the parties if the defendant is found to 14 have a duty to support the victim and the victim requires alternative 15
 - (3) An order providing for parenting time. The order shall protect the safety and well-being of the plaintiff and minor children and shall specify the place and frequency of parenting time. Parenting time arrangements shall not compromise any other remedy provided by the court by requiring or encouraging contact between the plaintiff and defendant. Orders for parenting time may include a designation of a place of visitation away from the plaintiff, the participation of a third party, or supervised parenting time.
 - (a) The court shall consider a request by a custodial parent who has been subjected to domestic violence by a person with parenting time rights to a child in the parent's custody for an investigation or evaluation by the appropriate agency to assess the risk of harm to the child prior to the entry of a parenting time order. Any denial of such a request must be on the record and shall only be made if the judge finds the request to be arbitrary or capricious.
 - (b) The court shall consider suspension of the parenting time order and hold an emergency hearing upon an application made by the plaintiff certifying under oath that the defendant's access to the child pursuant to the parenting time order has threatened the safety and well-being of the child.
- 36 (4) An order requiring the defendant to pay to the victim monetary 37 compensation for losses suffered as a direct result of the act of 38 domestic violence. The order may require the defendant to pay the 39 victim directly, to reimburse the Violent Crimes Compensation Board 40 for any and all compensation paid by the Violent Crime Compensation 41 Board directly to or on behalf of the victim, and may require that the 42 defendant reimburse any parties that may have compensated the 43 victim, as the court may determine. Compensatory losses shall 44 include, but not be limited to, loss of earnings or other support, 45 including child or spousal support, out-of-pocket losses for injuries 46 sustained, cost of repair or replacement of real or personal property

- 1 damaged or destroyed or taken by the defendant, cost of counseling
- 2 for the victim, moving or other travel expenses, reasonable attorney's
- 3 fees, court costs, and compensation for pain and suffering. Where
- 4 appropriate, punitive damages may be awarded in addition to
- 5 compensatory damages.

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(5) An order requiring the defendant to receive professional domestic violence counseling from either a private source or a source appointed by the court and, in that event, requiring the defendant to provide the court at specified intervals with documentation of attendance at the professional counseling. The court may order the defendant to pay for the professional counseling.

No application by the defendant to dissolve a final order which contains a requirement for attendance at professional counseling pursuant to this paragraph shall be granted by the court unless, in addition to any other provisions required by law or conditions ordered by the court, the defendant has completed all required attendance at such counseling.

- (6) An order restraining the defendant from entering the residence, property, school, or place of employment of the victim or of other family or household members of the victim and requiring the defendant to stay away from any specified place that is named in the order and is frequented regularly by the victim or other family or household members.
- (7) An order restraining the defendant from making contact with the plaintiff or others, including an order forbidding the defendant from personally or through an agent initiating any communication likely to cause annoyance or alarm including, but not limited to, personal, written, or telephone contact with the victim or other family members, or their employers, employees, or fellow workers, or others with whom communication would be likely to cause annoyance or alarm to the victim.
- 32 (8) An order requiring that the defendant make or continue to make rent or mortgage payments on the residence occupied by the victim if the defendant is found to have a duty to support the victim or other dependent household members; provided that this issue has not been resolved or is not being litigated between the parties in another action.
 - (9) An order granting either party temporary possession of specified personal property, such as an automobile, checkbook, documentation of health insurance, an identification document, a key, and other personal effects.
- 42 (10) An order awarding emergency monetary relief, including 43 emergency support for minor children, to the victim and other 44 dependents, if any. An ongoing obligation of support shall be 45 determined at a later date pursuant to applicable law.
- (11) An order awarding temporary custody of a minor child. The 46

1 court shall presume that the best interests of the child are served by an 2 award of custody to the non-abusive parent.

- (12) An order requiring that a law enforcement officer accompany either party to the residence or any shared business premises to supervise the removal of personal belongings in order to ensure the personal safety of the plaintiff when a restraining order has issued. This order shall be restricted in duration.
- 8 (13) (Deleted by amendment, P.L.1995, c.242).

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- (14) An order granting any other appropriate relief for the plaintiff and dependent children, provided that the plaintiff consents to such relief, including relief requested by the plaintiff at the final hearing, whether or not the plaintiff requested such relief at the time of the granting of the initial emergency order.
- (15) An order that requires that the defendant report to the intake unit of the Family Part of the Chancery Division of the Superior Court for monitoring of any other provision of the order.
- (16) [An order] In addition to the order required by subsection b. of section 13 of P.L.1991, c.261 (C.2C:25-29b.) prohibiting the defendant from possessing any firearm [or], the court may also issue an order prohibiting the defendant from possessing any other weapon enumerated in subsection r. of N.J.S.2C:39-1 and ordering the search for and seizure of any such weapon at any location where the judge has reasonable cause to believe the weapon is located. The judge shall state with specificity the reasons for and scope of the search and seizure authorized by the order.
- (17) An order prohibiting the defendant from stalking or following, or threatening to harm, to stalk or to follow, the complainant or any other person named in the order in a manner that, taken in the context of past actions of the defendant, would put the complainant in reasonable fear that the defendant would cause the death or injury of the complainant or any other person. Behavior prohibited under this act includes, but is not limited to, behavior prohibited under the provisions of P.L.1992, c.209 (C.2C:12-10).
- (18) An order requiring the defendant to undergo a psychiatric evaluation.
- c. Notice of orders issued pursuant to this section shall be sent by the clerk of the Family Part of the Chancery Division of the Superior Court or other person designated by the court to the appropriate chiefs of police, members of the State Police and any other appropriate law enforcement agency.
- d. Upon good cause shown, any final order may be dissolved or modified upon application to the Family Part of the Chancery Division of the Superior Court, but only if the judge who dissolves or modifies the order is the same judge who entered the order, or has available a complete record of the hearing or hearings on which the order was based.

e. Prior to the issuance of any order pursant to this section, the court shall order that a search be made of the domestic violence registry.

(cf: P.L.1999, c.421, s.4)

- 6 3. Section 6 of P.L.1979, c.179 (C.2C:39-7) is amended to read as 7 follows:
- 8 6. Certain Persons Not to Have Weapons.
- 9 a. Except as provided in subsection b. of this section, any person, 10 having been convicted in this State or elsewhere of the crime of 11 aggravated assault, arson, burglary, escape, extortion, homicide, kidnapping, robbery, aggravated sexual assault, sexual assault or 12 13 endangering the welfare of a child pursuant to N.J.S.2C:24-4, whether 14 or not armed with or having in his possession any weapon enumerated 15 in subsection r. of N.J.S.2C:39-1, or any person convicted of a crime pursuant to the provisions of N.J.S.2C:39-3, N.J.S.2C:39-4 or 16 17 N.J.S.2C:39-9, or any person who has ever been committed for a 18 mental disorder to any hospital, mental institution or sanitarium unless 19 he possesses a certificate of a medical doctor or psychiatrist licensed 20 to practice in New Jersey or other satisfactory proof that he is no 21 longer suffering from a mental disorder which interferes with or 22 handicaps him in the handling of a firearm, or any person who has been 23 convicted of other than a disorderly persons or petty disorderly 24 persons offense for the unlawful use, possession or sale of a controlled 25 dangerous substance as defined in N.J.S.2C:35-2 who purchases, 26 owns, possesses or controls any of the said weapons is guilty of a 27 crime of the fourth degree.
- 28 b. (1) A person having been convicted in this State or elsewhere 29 of the crime of aggravated assault, arson, burglary, escape, extortion, 30 homicide, kidnapping, robbery, aggravated sexual assault, sexual assault [or], endangering the welfare of a child pursuant to 31 32 N.J.S.2C:24-4, stalking pursuant to P.L.1992, c.209 (C.2C:12-10) or 33 a crime involving domestic violence as defined in section 3 of 34 P.L.1991, c.261 (C.2C:25-19), whether or not armed with or having in his possession a weapon enumerated in subsection r. of 35 36 N.J.S.2C:39-1, or a person having been convicted of a crime pursuant 37 to the provisions of N.J.S.2C:35-3 through N.J.S.2C:35-6, inclusive; 38 section 1 of P.L.1987, c.101 (C.2C:35-7); N.J.S.2C:35-11; 39 N.J.S.2C:39-3; N.J.S.2C:39-4; or N.J.S.2C:39-9 who purchases, 40 owns, possesses or controls a firearm is guilty of a crime of the second 41 degree.
- 42 (2) A person having been convicted in this State or elsewhere of a
 43 disorderly persons offense involving domestic violence, whether or
 44 not armed with or having in his possession a weapon enumerated in
 45 subsection r. of N.J.S.2C:39-1, who purchases, owns, possesses or
 46 controls a firearm is guilty of a crime of the fourth degree.

- 1 (3) A person whose weapon has been seized pursuant to subsection
- 2 <u>d. of section 5 of P.L.1991, c.261 (C.2C:25-21) or who is subject to</u>
- 3 the prohibitions on the purchase of firearms provided in subsection b.
- 4 of section 13 of P.L.1991, c.261 (C.2C:25-29) who purchases, owns,
- 5 possesses or controls a firearm is guilty of a crime of the fourth
- 6 degree.
- 7 c. Whenever any person shall have been convicted in another state, 8 territory, commonwealth or other jurisdiction of the United States, or
- 8 territory, commonwealth or other jurisdiction of the United States, or 9 any country in the world, in a court of competent jurisdiction, of a
- 10 crime which in said other jurisdiction or country is comparable to one
- of the crimes enumerated in subsection a. or b. of this section, then
- 12 that marson shall be subject to the provisions of this section
- 12 that person shall be subject to the provisions of this section.
- 13 (cf: P.L.1995, c.114, s.1).

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- 4. N.J.S.2C:58-3 is amended to read as follows:
- 16 2C:58-3. Purchase of Firearms.
 - a. Permit to purchase a handgun. No person shall sell, give, transfer, assign or otherwise dispose of, nor receive, purchase, or otherwise acquire a handgun unless the purchaser, assignee, donee, receiver or holder is licensed as a dealer under this chapter or has first secured a permit to purchase a handgun as provided by this section.
 - b. Firearms purchaser identification card. No person shall sell, give, transfer, assign or otherwise dispose of nor receive, purchase or otherwise acquire an antique cannon or a rifle or shotgun, other than an antique rifle or shotgun, unless the purchaser, assignee, donee, receiver or holder is licensed as a dealer under this chapter or possesses a valid firearms purchaser identification card, and first exhibits said card to the seller, donor, transferor or assignor, and unless the purchaser, assignee, donee, receiver or holder signs a written certification, on a form prescribed by the superintendent, which shall indicate that he presently complies with the requirements of subsection c. of this section and shall contain his name, address and firearms purchaser identification card number or dealer's registration number. The said certification shall be retained by the seller, as provided in section 2C:58-2a., or, in the case of a person who is not a dealer, it may be filed with the chief of police of the municipality in which he resides or with the superintendent.
 - c. Who may obtain. No person of good character and good repute in the community in which he lives, and who is not subject to any of the disabilities set forth in this section or other sections of this chapter, shall be denied a permit to purchase a handgun or a firearms purchaser identification card, except as hereinafter set forth. No handgun purchase permit or firearms purchaser identification card shall be issued:
- 45 (1) To any person who has been convicted of a crime, whether or 46 not armed with or possessing a weapon at the time of such offense;

- 1 (2) To any drug dependent person as defined in section 2 of 2 P.L.1970, c.226 (C.24:21-2), to any person who is confined for a 3 mental disorder to a hospital, mental institution or sanitarium, or to 4 any person who is presently an habitual drunkard;
- (3) To any person who suffers from a physical defect or disease 5 6 which would make it unsafe for him to handle firearms, to any person 7 who has ever been confined for a mental disorder, or to any alcoholic 8 unless any of the foregoing persons produces a certificate of a medical 9 doctor or psychiatrist licensed in New Jersey, or other satisfactory 10 proof, that he is no longer suffering from that particular disability in 11 such a manner that would interfere with or handicap him in the handling of firearms; to any person who knowingly falsifies any 12 13 information on the application form for a handgun purchase permit or 14 firearms purchaser identification card;
 - (4) To any person under the age of 18 years <u>for a firearms</u> <u>purchaser identification card and to any person under the age of 21</u> years for a permit to purchase a handgun;

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- (5) To any person where the issuance would not be in the interest of the public health, safety or welfare; or
- (6) To any person who is subject to a <u>restraining order or</u> court order issued pursuant to section 13 of P.L.1991, c.261 (C.2C:25-29) prohibiting the person from possessing any firearm. <u>A person who is subject to a restraining order or court order issued pursuant to section 13 of P.L.1991, c.261 (C.2C:25-29) prohibiting the person from possessing any firearm shall be barred from receiving a handgun purchase permit or firearms purchaser identification card for the period in which the restraining order is in effect. At the conclusion of that period, the defendant may apply for a permit or identification card; or</u>
- (7) To any person who as a juvenile was adjudicated delinquent for an offense which, if committed by an adult, would constitute a crime and the offense involved the unlawful use or possession of a firearm; or
- 33 (8) To any person who is subject to the restrictions imposed by 34 paragraphs (2) or (3) of subsection b. of section 6 of P.L.1979, c.179 35 (C.2C:39-7).
 - d. Issuance. The chief of police of an organized full-time police department of the municipality where the applicant resides or the superintendent, in all other cases, shall upon application, issue to any person qualified under the provisions of subsection c. of this section a permit to purchase a handgun or a firearms purchaser identification card.
- Any person aggrieved by the denial of a permit or identification card may request a hearing in the Superior Court of the county in which he resides if he is a resident of New Jersey or in the Superior Court of the county in which his application was filed if he is a nonresident. The request for a hearing shall be made in writing within

- 1 30 days of the denial of the application for a permit or identification
- 2 card. The applicant shall serve a copy of his request for a hearing
- 3 upon the chief of police of the municipality in which he resides, if he
- 4 is a resident of New Jersey, and upon the superintendent in all cases.
- 5 The hearing shall be held and a record made thereof within 30 days of
- 6 the receipt of the application for such hearing by the judge of the
- 7 Superior Court. No formal pleading and no filing fee shall be required
- 8 as a preliminary to such hearing. Appeals from the results of such
- 9 hearing shall be in accordance with law.
- 10 e. Applications. Applications for permits to purchase a handgun 11 and for firearms purchaser identification cards shall be in the form prescribed by the superintendent and shall set forth the name, 12 13 residence, place of business, age, date of birth, occupation, sex and 14 physical description, including distinguishing physical characteristics, 15 if any, of the applicant, and shall state whether the applicant is a citizen, whether he is an alcoholic, habitual drunkard, drug dependent 16 person as defined in section 2 of P.L.1970, c.226 (C.24:21-2), whether 17 18 he has ever been confined or committed to a mental institution or 19 hospital for treatment or observation of a mental or psychiatric 20 condition on a temporary, interim or permanent basis, giving the name 21 and location of the institution or hospital and the dates of such 22 confinement or commitment, whether he has been attended, treated or 23 observed by any doctor or psychiatrist or at any hospital or mental 24 institution on an inpatient or outpatient basis for any mental or 25 psychiatric condition, giving the name and location of the doctor, 26 psychiatrist, hospital or institution and the dates of such occurrence, 27 whether he presently or ever has been a member of any organization 28 which advocates or approves the commission of acts of force and 29 violence to overthrow the Government of the United States or of this 30 State, or which seeks to deny others their rights under the Constitution of either the United States or the State of New Jersey, whether he has 31 32 ever been convicted of a crime or disorderly persons offense, whether the person [is] has been subject to a restraining order or a court order 33 34 issued pursuant to section 13 of P.L.1991, c.261 (C.2C:25-29) 35 prohibiting the person from possessing any firearm, and such other information as the superintendent shall deem necessary for the proper 36 37 enforcement of this chapter. For the purpose of complying with this 38 subsection, the applicant shall waive any statutory or other right of 39 confidentiality relating to institutional confinement. The application 40 shall be signed by the applicant and shall contain as references the 41 names and addresses of two reputable citizens personally acquainted 42 with him.
 - Application blanks shall be obtainable from the superintendent, from any other officer authorized to grant such permit or identification card, and from licensed retail dealers.
- The chief police officer or the superintendent shall obtain the

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- 1 fingerprints of the applicant and shall have them compared with any
- 2 and all records of fingerprints in the municipality and county in which
- 3 the applicant resides and also the records of the State Bureau of
- 4 Identification and the Federal Bureau of Investigation, provided that
- an applicant for a handgun purchase permit who possesses a valid 5
- 6 firearms purchaser identification card, or who has previously obtained
- 7 a handgun purchase permit from the same licensing authority for which
- 8 he was previously fingerprinted, and who provides other reasonably
- 9 satisfactory proof of his identity, need not be fingerprinted again;
- 10 however, the chief police officer or the superintendent shall proceed
- 11 to investigate the application to determine whether or not the applicant
- 12 has become subject to any of the disabilities set forth in this chapter.
- 13 f. Granting of permit or identification card; fee; term; renewal; 14 revocation. The application for the permit to purchase a handgun
- 15 together with a fee of \$2.00, or the application for the firearms
- purchaser identification card together with a fee of \$5.00, shall be 16
- delivered or forwarded to the licensing authority who shall investigate 17
- 18 the same and, unless good cause for the denial thereof appears, shall
- 19 grant the permit or the identification card, or both, if application has
- 20 been made therefor, within 30 days from the date of receipt of the
- 21 application for residents of this State and within 45 days for
- 22 nonresident applicants. A permit to purchase a handgun shall be valid
- 23 for a period of 90 days from the date of issuance and may be renewed
- 24 by the issuing authority for good cause for an additional 90 days. A
- 25 firearms purchaser identification card shall be valid until such time as
- 26 the holder becomes subject to any of the disabilities set forth in
- 27 subsection c. of this section, whereupon the card shall be void and
- 28 shall be returned within five days by the holder to the superintendent,
- 29 who shall then advise the licensing authority. Failure of the holder to
- 30 return the firearms purchaser identification card to the superintendent
- within the said five days shall be an offense under section 2C:39-10a. 32 Any firearms purchaser identification card may be revoked by the
- 33 Superior Court of the county wherein the card was issued, after
- 34 hearing upon notice, upon a finding that the holder thereof no longer
- qualifies for the issuance of such permit. The county prosecutor of 35
- 36 any county, the chief police officer of any municipality or any citizen
- 37 may apply to such court at any time for the revocation of such card.
- 38 There shall be no conditions or requirements added to the form or 39 content of the application, or required by the licensing authority for
- 40 the issuance of a permit or identification card, other than those that are
- specifically set forth in this chapter. 41

- g. Disposition of fees. All fees for permits shall be paid to the 42
- 43 State Treasury if the permit is issued by the superintendent, to the
- 44 municipality if issued by the chief of police, and to the county treasurer
- 45 if issued by the judge of the Superior Court.
- 46 h. Form of permit; quadruplicate; disposition of copies. The permit

S483 VITALE, BENNETT

shall be in the form prescribed by the superintendent and shall be issued to the applicant in quadruplicate. Prior to the time he receives the handgun from the seller, the applicant shall deliver to the seller the permit in quadruplicate and the seller shall complete all of the information required on the form. Within five days of the date of the sale, the seller shall forward the original copy to the superintendent and the second copy to the chief of police of the municipality in which the purchaser resides, except that in a municipality having no chief of police, such copy shall be forwarded to the superintendent. The third copy shall then be returned to the purchaser with the pistol or revolver and the fourth copy shall be kept by the seller as a permanent record.

- i. Restriction on number of firearms person may purchase. Only one handgun shall be purchased or delivered on each permit, but a person shall not be restricted as to the number of rifles or shotguns he may purchase, provided he possesses a valid firearms purchaser identification card and provided further that he signs the certification required in subsection b. of this section for each transaction.
- j. Firearms passing to heirs or legatees. Notwithstanding any other provision of this section concerning the transfer, receipt or acquisition of a firearm, a permit to purchase or a firearms purchaser identification card shall not be required for the passing of a firearm upon the death of an owner thereof to his heir or legatee, whether the same be by testamentary bequest or by the laws of intestacy. The person who shall so receive, or acquire said firearm shall, however, be subject to all other provisions of this chapter. If the heir or legatee of such firearm does not qualify to possess or carry it, he may retain ownership of the firearm for the purpose of sale for a period not exceeding 180 days, or for such further limited period as may be approved by the chief law enforcement officer of the municipality in which the heir or legatee resides or the superintendent, provided that such firearm is in the custody of the chief law enforcement officer of the municipality or the superintendent during such period.
- k. Sawed-off shotguns. Nothing in this section shall be construed to authorize the purchase or possession of any sawed-off shotgun.
- l. Nothing in this section and in N.J.S.2C:58-2 shall apply to the sale or purchase of a visual distress signalling device approved by the United States Coast Guard, solely for possession on a private or commercial aircraft or any boat; provided, however, that no person under the age of 18 years shall purchase nor shall any person sell to a person under the age of 18 years such a visual distress signalling device.
- 42 (cf: P.L.2001, c.3, s.1).

5. (New section) The Attorney General may adopt, pursuant to the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), rules and regulations necessary and appropriate to implement this act.

S483 VITALE, BENNETT

1	6. This act shall take effect immediately.
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4	STATEMENT
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6	Under existing law, persons convicted of certain serious crimes who
7	purchase or own a firearm are guilty of a crime of the second degree.
8	The bill adds domestic violence and stalking to those crimes.
9	This bill would also provide that a person convicted of a disorderly
10	persons offense involving domestic violence would be banned from
11	purchasing or owning a firearm. Violation of this provision would be
12	punishable as a crime of the fourth degree.
13	In addition, this bill requires a police officer who has probable

In addition, this bill requires a police officer who has probable cause to believe that an act of domestic violence has been committed, to seize any weapons on the premises he believes to pose a threat to the victim. Current law permits, but does not require, the officer to seize such weapons. The bill also requires the officer to confiscate any firearms purchaser identification cards or handgun purchase permits belonging to the person accused of domestic violence.

The bill also strengthens the prohibitions on the purchase or possession of firearms by persons who are subject to domestic violence restraining orders. The bill would require the court to bar a person subject to such an order from purchasing a firearm for the duration of the order. This bill makes an exception, however, to this ban for law enforcement officers while on duty and for members of the United States Armed Forces while on duty or traveling to or from a place of duty. Under the bill, possession of a firearm by a person subject to a restraining order would constitute a crime of the fourth degree.

SENATE JUDICIARY COMMITTEE

STATEMENT TO

SENATE, No. 483

with committee amendments

STATE OF NEW JERSEY

DATED: NOVEMBER 24, 2003

The Senate Judiciary Committee reports favorably and with committee amendments Senate Bill No. 483.

Under the provisions of N.J.S.A.2C:39-7, persons convicted of certain serious crimes are barred from purchasing or owning a firearm. Violation of this statute constitutes a crime of the second degree. This bill provides that persons convicted of stalking and persons convicted of crimes involving domestic violence would also be barred from purchasing or owning a firearm under that statute.

Under the provisions of N.J.S.A.2C:25-21, a law enforcement officer at the scene of an alleged act of domestic violence who has probable cause to believe that an act of domestic violence has been committed may seize any weapons on the premises he believes to pose a threat to the victim. Section 1 of the bill provides that in this situation the law enforcement officer must seize such weapons. In addition, section 1 provides that if weapons are seized under these circumstances, the officer must also seize any firearms purchaser identification card or permit to purchase a handgun belonging to the person accused of the act of domestic violence.

Section 2 of the bill amends N.J.S.A.2C:25-29 to require that any permanent domestic violence restraining order issued by the family court must include a provision barring the defendant from purchasing, owning, possessing or controlling a firearm and from receiving a firearms purchaser identification card or permit to purchase a handgun. As originally introduced, the bill required that the firearms ban would last for the length of time that the restraining order is in effect. As amended by the committee, the ban would last for the length of time the restraining order is in effect or for two years, whichever is greater. This provision of section 2 of the bill would not apply to a law enforcement officer while on duty or to a member of the United States Armed Forces or the National Guard while on duty or traveling to or from a place of duty.

Section 3 of the bill, as originally introduced, had provided that a person whose weapon was seized by a law enforcement officer pursuant to the domestic violence act or who was barred from

purchasing a firearm pursuant to a court order under the domestic violence act would be guilty of a crime of the fourth degree if he purchased, owned, possessed or controlled a firearm. The committee amended this section of the bill to make it a crime of the third degree to purchase, own, possess or control a firearm under these circumstances. The amendments also clarify the language of this provision, so that it now refers to a person whose firearm is seized pursuant to the domestic violence act and whose firearm has not been returned, and to a person who is subject to a court order prohibiting the possession of firearms issued pursuant to the domestic violence act.

The committee also made several stylistic and language changes to the bill, and made technical amendments to the bill to conform it with recent legislative enactments. N.J.S.A. 2C:39-7 has been amended by P.L. 2001, c.216 and P.L.2001, c.443. N.J.S.A.2C:58-3 has been amended by P.L.2003, c.73.

This bill was prefiled for introduction in the 2002 session pending technical review. As reported, the bill includes the changes required by technical review which has been performed.