## 2C:25-34

#### LEGISLATIVE HISTORY CHECKLIST

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**LAWS OF: 2003 CHAPTER: 286** 

**NJSA:** 2C:25-34 (Release of AOC records concerning domestic violence)

BILL NO: A2071 (Substituted for S1698)

**SPONSOR(S)** Previte and Van Drew

**DATE INTRODUCED:** March 18, 2002

**COMMITTEE:** ASSEMBLY: Family, Women and Children's Services

**SENATE**: Judiciary

AMENDED DURING PASSAGE: Yes

DATE OF PASSAGE: ASSEMBLY: January 12, 2004

SENATE: January 12, 2004

**DATE OF APPROVAL:** January 14, 2004

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL (2nd reprint enacted)

(Amendments during

passage denoted by asterisks)

A2071

**SPONSOR'S STATEMENT**: (Begins on page 4 of original bill) Yes

COMMITTEE STATEMENT: ASSEMBLY: Yes

SENATE: Yes

FLOOR AMENDMENT STATEMENT: Yes

LEGISLATIVE FISCAL ESTIMATE: No

S1698

<u>SPONSOR'S STATEMENT</u>: (Begins on page 4 of original bill) <u>Yes</u>

**COMMITTEE STATEMENT:** ASSEMBLY: No

**SENATE**: Yes

Identical to Assembly Statement for A2071

FLOOR AMENDMENT STATEMENT: Yes

Identical to floor statement for A2071

LEGISLATIVE FISCAL ESTIMATE: No

VETO MESSAGE: No

GOVERNOR'S PRESS RELEASE ON SIGNING: No

#### **FOLLOWING WERE PRINTED:**

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REPORTS:	No
HEARINGS:	No
NEWSPAPER ARTICLES:	No

## P.L. 2003, CHAPTER 286, approved January 14, 2004 Assembly, No. 2071 (Second Reprint)

1 **AN ACT** concerning domestic violence and amending P.L.1999, c.421 and <sup>2</sup>[P.L.1993, c.345] <u>P.L. 1977, c.367</u><sup>2</sup>.

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4 **BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

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- 1. Section 1 of P.L.1999, c.421 (C.2C:25-34) is amended to read as follows:
- 1. The Administrative Office of the Courts shall establish and maintain a central registry of all persons who have had domestic violence restraining orders entered against them, all persons who have been charged with a crime or offense involving domestic violence, and all persons who have been charged with a violation of a court order involving domestic violence. All records made pursuant to this section shall be kept confidential and shall be released only to:
- a. A public agency authorized to investigate a report of domesticviolence;
- b. A police or other law enforcement agency investigating a report of domestic violence, or conducting a background investigation involving a person's application for a firearm permit or employment as a police or law enforcement officer or for any other purpose authorized by law or the Supreme Court of the State of New Jersey; [or]
- 24 c. A court, upon its finding that access to such records may be necessary for determination of an issue before the court; or
- d. <sup>2</sup>[An approved agency as defined in section 2 of P.L.1977, c.367 (C.9:3-38) conducting a home study pursuant to section 21 of P.L.1993, c.345 (C.9:3-54.2)] A surrogate, in that person's official capacity as deputy clerk of the Superior Court, in order to prepare documents that may be necessary for a court to determine an issue in an adoption proceeding<sup>2</sup>.
- Any individual, agency <sup>2</sup>, surrogate<sup>2</sup> or court which receives from 32 the Administrative Office of the Courts the records referred to in this 33 section shall keep such records and reports, or parts thereof, 34 confidential and shall not disseminate or disclose such records and 35 reports, or parts thereof; provided that nothing in this section shall 36 prohibit a receiving individual, agency <sup>2</sup>, surrogate <sup>2</sup> or court from 37 disclosing records and reports, or parts thereof, in a manner consistent 38 39 with and in furtherance of the purpose for which the records and

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

<sup>&</sup>lt;sup>1</sup> Assembly AFW committee amendments adopted May 13, 2002.

 $<sup>^{\</sup>rm 2}$  Senate floor amendments adopted January 8, 2004.

1 reports or parts thereof were received.

Any individual who disseminates or discloses a record or report, or parts thereof, of the central registry, for a purpose other than investigating a report of domestic violence, conducting a background investigation involving a person's application for a firearm permit or employment as a police or law enforcement officer, making a determination of an issue before the court <sup>2</sup>[, conducting a home study pursuant to section 21 of P.L.1993, c.345 (C.9:3-54.2)]<sup>2</sup>, or for any other purpose other than that which is authorized by law or the Supreme Court of the State of New Jersey, shall be guilty of a crime of the fourth degree. 

12 (cf: P.L.1999, c.421, s.1)

- <sup>2</sup>[2. Section 21 of P.L.1993, c.345 (C.9:3-54.2) is amended to read as follows:
- 21. a. (1) In addition to meeting the other requirements established by the Department of Human Services, a home study completed by an approved agency shall include a recommendation regarding the suitability of the home for the placement of a child based upon the results of State and federal criminal history record checks for each prospective adoptive parent and each adult residing in the home.

For the purposes of this section, the federal criminal history record check conducted by the Immigration and Naturalization Service in the federal Department of Justice on a prospective adoptive parent shall be valid for the prospective adoptive parent in fulfilling the home study requirement for the State.

- (2) Each prospective adoptive parent and each member of the prospective adoptive parent's household, age 18 or older, shall submit to the approved agency standard fingerprint cards containing his name, address and fingerprints taken by a State or municipal law enforcement agency.
- (3) The cost of all criminal history record checks conducted pursuant to this section shall be paid by the prospective adoptive parent or household member at the time the fingerprint cards are submitted.
- (4) The approved agency shall forward the fingerprint cards and payment to the commissioner.
- (5) The commissioner is authorized to exchange fingerprint data and receive criminal history record information from the Federal Bureau of Investigation and the Division of State Police for use in making the recommendations provided for in this section.
- 42 (6) The department shall advise the approved agency of information 43 received from State and federal criminal history record checks based 44 upon the fingerprints submitted by the agency. Information provided 45 to the approved agency shall be confidential and not disclosed by the 46 approved agency to any individual or entity without the written

1 permission of the person who is the subject of the record check.

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- (7) The commissioner shall adopt regulations for the use of criminal history record information by approved agencies when determining the suitability of a home for the placement of a child for the purposes of adoption.
- b. (1) Beginning one year after the effective date of this act, a home study completed by an approved agency shall include a recommendation regarding the suitability of the home for the placement of the child based upon a check for any records which might reveal a history of child abuse or neglect by the [proposed] prospective adoptive parent or member of the parent's household who is 18 years of age or older.
- (2) Beginning one year after the effective date, at the request of an 13 14 approved agency, the commissioner or his designee shall conduct a 15 search of the records of the Division of Youth and Family Services regarding referrals of dispositions of child abuse or neglect matters as 16 17 to the [proposed] prospective adoptive parent and any member of the 18 parent's household 18 years of age or older, and, if there is information 19 that would raise a question of the suitability of the [proposed] prospective adoptive parent or member of the parent's household to 20 21 have guardianship of a child, shall provide that information to the 22 approved agency for its consideration. Information provided to the 23 approved agency pursuant to this paragraph shall be confidential. The 24 commissioner shall establish penalties for disclosure of this confidential information. 25
  - c. (1) A home study completed by an approved agency shall include a recommendation regarding the suitability of the home for the placement of the child based upon a check of any records which might reveal <sup>1</sup>[a history of domestic violence by] that <sup>1</sup> the prospective adoptive parent or member of the parent's home who is 18 years of age or older <sup>1</sup> is or has been a perpetrator of domestic violence <sup>1</sup>.
- 31 32 (2) At the request of an approved agency, the Director of the 33 Administrative Office of the Courts shall conduct a search of the 34 records of the central registry established pursuant to section 1 of P.L.1999, c.421 (C.2C:25-34) <sup>1</sup>[regarding domestic violence 35 restraining orders, crimes or offenses involving domestic violence and 36 37 violations of court orders involving domestic violence to determine if 38 any records relate to the prospective adoptive parent and any member 39 of the parent's household 18 years of age or older, and, if there is 40 information that would raise a question of the suitability of the 41 prospective adoptive parent or member of the parent's household to 42 have guardianship of a child, 1 to determine whether a prospective adoptive parent and any member of the parent's household 18 years of 43 44 age or older has: (a) had a domestic violence restraining order entered 45 against the parent or member of the parent's household; (b) been charged with a crime or offense involving domestic violence; or (c) 46 47 been charged with a violation of a court order involving domestic

1 violence, and shall provide that information to the approved agency

2 for its consideration.

3 (cf: P.L.1997, c.176)]<sup>2</sup>

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- 5 <sup>2</sup>2. Section 11 of P.L. 1977, c. 367 (C.9:3-47) is amended to read as follows:
- 7 11. a. When the child to be adopted has been received from an 8 approved agency, the prospective parent shall file with the court a 9 complaint for adoption after the child has been in the home of the prospective parent for at least six months. In the discretion of the 10 approved agency, a complaint may be filed prior to that time and the 11 12 court may schedule a hearing to resolve all matters except finalization 13 of the adoption. The adoption shall not be finalized under this section 14 unless the child has been in the home of the adoptive parent for at least 15 six months. The complaint shall be accompanied by a consent to the 16 plaintiff's adoption of the child signed and acknowledged by an 17 authorized officer or representative of the approved agency; except that failure or refusal on the part of the approved agency to give 18 19 consent, or withdrawal of consent on the part of the approved agency, 20 shall not preclude an action for adoption.
  - b. Upon the filing of the complaint, the court shall set a date for the adoption hearing not less than 10 nor more than 30 days from the date of institution of the action unless a longer period shall be required in order to obtain service of notice upon one or more of the people entitled thereto and shall order the approved agency concerned to file at least five days prior to the hearing a written report which shall describe the circumstances surrounding the surrender of the child and shall set forth the results of the agency's evaluation of the child, the plaintiff and any other person residing in the proposed adoptive home; and the agency's assessment of the care being received by the child and the adjustment of the child and the plaintiff as members of a family.
  - Upon the request of a surrogate and not more than 30 days prior to the hearing, the court shall conduct a search of the records of the central registry established pursuant to section 1 of P.L. 1999, c. 421 (C.2C:25-34) to determine whether a prospective adoptive parent or any member of the parent's household has:
- (1) had a domestic violence restraining order entered against them;
   or
- 39 (2) been charged with a violation of a court order involving 40 domestic violence.
- The court shall provide the results of the search to the surrogate for inclusion in the court's adoption file. If the results of the search contain any material findings or recommendations adverse to the plaintiff, the surrogate shall provide the material findings or recommendations to the approved agency.
- 46 If the agency's report contains <u>or the results of the court's search</u>
  47 <u>of the central registry contain</u> any material findings or

1 recommendations adverse to the plaintiff, the agency shall serve a copy of that part of [its] the agency's report or the results of the 2 3 court's search upon the plaintiff at least five days prior to the hearing 4 and the court shall appoint a guardian ad litem for the child in the 5 adoption proceeding if the court determines that a guardian is necessary to represent the best [interest] interests of the child. If the 6 7 approved agency that placed the child with the plaintiff has not 8 consented to the adoption, the court may appoint another approved 9 agency to conduct an investigation and make recommendations in the 10 matter. The appointment shall not deprive the placing agency of standing to appear at the hearing and contest the adoption. Personal 11 12 appearance at the hearing by a representative of the approved agency 13 conducting the investigation may be dispensed with by the court if the 14 agency's report favors the adoption. If an appearance is required, the approved agency shall be entitled to present testimony and to 15 cross-examine witnesses and shall be subject to cross-examination with 16 17 respect to its report and recommendations in the matter. The 18 appearance of the child to be adopted shall not be required unless 19 ordered by the court or unless the inquiry pursuant to section 13 of 20 P.L.1977, c.367 (C.9:3-49) indicates that the child is opposed to the 21 adoption.

- c. The adoption hearing shall be held in camera. If a parent of the child has made an objection to the adoption, in accordance with section 10 of P.L.1977, c.367 (C.9:3-46), the court shall take evidence relating to the objection. If the court finds against the objecting parent in accordance with subsection a. of section 10 of P.L.1977, c.367 (C.9:3-46), it shall make an order terminating the parental rights of the parent and proceed with the hearing.
- d. If, based upon the approved agency's report and the evidence presented at the hearing, the court is satisfied that the best interests of the child would be promoted by the adoption, the court shall enter a judgment of adoption. If, based upon the approved agency's report and the evidence presented at the hearing, the court is not satisfied that the best interests of the child would be promoted by the adoption, the court shall deny the adoption and make such further order concerning the custody and guardianship of the child as may be deemed proper in the circumstances.

38 (cf: P.L.1993, c.345, s.10).<sup>2</sup>

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<sup>2</sup>3. Section 12 of P.L. 1977, c. 367 (C.9:3-48) is amended to read as follows:

12. a. When the child to be adopted has not been received from an approved agency, the prospective parent shall file with the court a complaint for adoption. Upon receipt of the complaint, the court shall by its order:

(1) Declare the child to be a ward of the court and declare that the plaintiff shall have custody of the child subject to further order of the court;

- (2) Appoint an approved agency to make an investigation and submit a written report to the court which shall include:
- (a) the facts and circumstances surrounding the surrender of custody by the child's parents and the placement of the child in the home of the plaintiff, including the identity of any intermediary who participated in the placement of the child;
- (b) an evaluation of the child and of the plaintiff and the spouse of the plaintiff if not the child's parent and any other person residing in the prospective home; and
- (c) any fees, expenses or costs paid by or on behalf of the adopting parent in connection with the adoption.

The agency conducting the investigation shall, if it is able to, contact the birth parent and confirm that counseling, if required by section 18 of P.L.1993, c.345 (C.9:3-39.1), has either been provided or waived by the birth parent. If not previously provided, the agency shall advise the parent of the availability of such counseling through the agency and shall provide such counseling if requested by the birth parent or if the birth parent resides out of State or out of the country, such counseling should be made available by or through an agency approved to provide such counseling in the birth parent's state or country of domicile. The agency shall further confirm that the birth parent has been advised that the decision of the birth parent not to place the child for adoption or the return of the child to the birth parent can not be conditioned upon the repayment of expenses by the birth parent to the adoptive parent.

All expenses and fees for the investigation and any counseling provided shall be the responsibility of the plaintiff;

- (3) Direct the plaintiff to cooperate with the approved agency making the investigation and report; [and]
- (4) Fix a day for a preliminary hearing not less than two or more than three months from the date of the filing of the complaint; except that the hearing may be accelerated upon the application of the approved agency and upon notice to the plaintiff if the agency determines that removal of the child from the plaintiff's home is required, in which case the court shall appoint a guardian ad litem to represent the child at all future proceedings regarding the adoption.

Whenever the plaintiff is a stepparent of the child, the court, in its discretion, may dispense with the agency investigation and report and take direct evidence at the preliminary hearing of the facts and circumstances surrounding the filing of the complaint for adoption.

Whenever a plaintiff is a brother, sister, grandparent, aunt, uncle, or birth father of the child, the order may limit the investigation to an inquiry concerning the status of the parents of the child and an evaluation of the plaintiff. At least 10 days prior to the day fixed for the preliminary hearing the approved agency shall file its report with the court and serve a copy on the plaintiff; and

- 1 (5) Conduct a search of the records of the central registry
  2 established pursuant to section 1 of P.L.1999, c.421 (C.2C:25-34),
  3 upon the request of a surrogate and not more than 30 days prior to the
  4 preliminary hearing, to determine whether a prospective adoptive
  5 parent or any member of the parent's household has:
- 6 (a) had a domestic violence restraining order entered against them;
  7 or
- 8 (b) been charged with a violation of a court order involving 9 domestic violence.

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The court shall provide the results of the search to the surrogate for inclusion in the court's adoption file. If the results of the search contain any material findings or recommendations adverse to the plaintiff, the surrogate shall provide the material findings or recommendations to the approved agency.

In a case in which the plaintiff is a stepparent of the child and the court dispenses with the agency investigation and report pursuant to paragraph (4) of this subsection and the results of the court's search contain any material findings or recommendations adverse to the plaintiff, the surrogate shall serve a copy of that part of the results of the search upon the plaintiff at least five days prior to the preliminary hearing.

- b. The preliminary hearing shall be in camera and shall have for its purpose the determination of the circumstances under which the child was relinquished by his parents and received into the home of the plaintiff, the status of the parental rights of the parents, the fitness of the child for adoption and the fitness of the plaintiff to adopt the child and to provide a suitable home. If the report of the approved agency pursuant to subsection a. of this section contains or the results of the search of the central registry contain material findings or recommendations adverse to the plaintiff, the presence of a representative of the approved agency who has personal knowledge of the investigation shall be required at the preliminary hearing. If in the course of the preliminary hearing the court determines that there is lack of jurisdiction, lack of qualification on the part of the plaintiff or that the best interests of the child would not be promoted by the adoption, the court shall deny the adoption and make such further order concerning the custody and guardianship of the child as may be deemed proper in the circumstances.
- c. If upon completion of the preliminary hearing the court finds that:
- (1) The parents of the child do not have rights as to custody of the child by reason of their rights previously having been terminated by court order; or, the parents' objection has been contravened pursuant to subsection a. of section 10 of P.L.1977, c.367 (C.9:3-46);
- 45 (2) The guardian, if any, should have no further control or authority 46 over the child;
- 47 (3) The child is fit for adoption; and

(4) The plaintiff is fit to adopt the child, the court shall: (a) issue an order stating its findings, declaring that no parent or guardian of the child has a right to custody or guardianship of the child; (b) terminate the parental rights of that person, which order shall be a final order; (c) fix a date for final hearing not less than six nor more than nine months from the date of the preliminary hearing; and (d) appoint an approved agency to supervise and evaluate the continuing placement in accordance with subsection d. of this section. If the plaintiff is a brother, sister, grandparent, aunt, uncle, birth father, stepparent or foster parent of the child, or if the child has been in the home of the plaintiff for at least two years immediately preceding the commencement of the adoption action, and if the court is satisfied that the best interests of the child would be promoted by the adoption, the court may dispense with this evaluation and final hearing and enter a judgment of adoption immediately upon completion of the preliminary hearing. 

d. The approved agency appointed pursuant to subsection c. of this section shall from time to time visit the home of the plaintiff and make such further inquiry as may be necessary to observe and evaluate the care being received by the child and the adjustment of the child and the plaintiff as members of a family. At least 15 days prior to the final hearing the approved agency shall file with the court a written report of its findings, including a recommendation concerning the adoption, and shall mail a copy of the report to the plaintiff.

If at any time following the preliminary hearing the approved agency concludes that the best interests of the child would not be promoted by the adoption, the court shall appoint a guardian ad litem for the child and after a hearing held upon the application of the approved agency and upon notice to the plaintiff, may modify or revoke any order entered in the action and make such further order concerning the custody and guardianship of the child as may be deemed proper in the circumstances.

e. At the final hearing the court shall proceed in camera; except that if the approved agency in its report pursuant to subsection d. of this section has recommended that the adoption be granted, the final hearing may be dispensed with and, if the court is satisfied that the best interests of the child would be promoted by the adoption, a judgment of adoption may be entered immediately.

The appearance of the approved agency at the final hearing shall not be required unless its recommendations are adverse to the plaintiff or unless ordered by the court. If its appearance is required, the approved agency shall be entitled to present testimony and to cross-examine witnesses and shall be subject to cross-examination with respect to its report and recommendations in the matter.

f. If, based upon the report and the evidence presented, the court is satisfied that the best interests of the child would be promoted by the adoption, the court shall enter a judgment of adoption. If, based

## A2071 [2R] 9

1	upon the evidence, the court is not satisfied that the best interests of
2	the child would be promoted by the adoption, the court shall deny the
3	adoption and make such further order concerning the custody and
4	guardianship of the child as may be deemed proper in the
5	circumstances.
6	(cf: P.L. 1998, c.20, s.3). <sup>2</sup>
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8	<sup>2</sup> [3.] <u>4.</u> <sup>2</sup> This act shall take effect immediately.
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13	Allows release of AOC records concerning domestic violence to
14	surrogate in adoption proceedings.

# ASSEMBLY, No. 2071

# STATE OF NEW JERSEY

# 210th LEGISLATURE

INTRODUCED MARCH 18, 2002

Sponsored by:
Assemblywoman MARY T. PREVITE
District 6 (Camden)
Assemblyman JEFF VAN DREW
District 1 (Cape May, Atlantic and Cumberland)

Co-Sponsored by: Assemblywoman Heck

### **SYNOPSIS**

Allows release of AOC records concerning domestic violence to adoption agencies conducting home studies of prospective adoptive parents.

### **CURRENT VERSION OF TEXT**

As introduced.



(Sponsorship Updated As Of: 5/14/2002)

1 **AN ACT** concerning domestic violence and amending P.L.1999, c.421 and P.L.1993, c.345.

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4 **BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

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- 1. Section 1 of P.L.1999, c.421 (C.2C:25-34) is amended to read as follows:
- 1. The Administrative Office of the Courts shall establish and maintain a central registry of all persons who have had domestic violence restraining orders entered against them, all persons who have been charged with a crime or offense involving domestic violence, and all persons who have been charged with a violation of a court order involving domestic violence. All records made pursuant to this section shall be kept confidential and shall be released only to:
- a. A public agency authorized to investigate a report of domesticviolence;
- b. A police or other law enforcement agency investigating a report of domestic violence, or conducting a background investigation involving a person's application for a firearm permit or employment as a police or law enforcement officer or for any other purpose authorized by law or the Supreme Court of the State of New Jersey; [or]
- 24 c. A court, upon its finding that access to such records may be necessary for determination of an issue before the court; or
  - d. An approved agency as defined in section 2 of P.L.1977, c.367 (C.9:3-38) conducting a home study pursuant to section 21 of P.L.1993, c.345 (C.9:3-54.2).

29 Any individual, agency or court which receives from the 30 Administrative Office of the Courts the records referred to in this 31 section shall keep such records and reports, or parts thereof, 32 confidential and shall not disseminate or disclose such records and 33 reports, or parts thereof; provided that nothing in this section shall 34 prohibit a receiving individual, agency or court from disclosing records 35 and reports, or parts thereof, in a manner consistent with and in 36 furtherance of the purpose for which the records and reports or parts thereof were received. 37

Any individual who disseminates or discloses a record or report, or parts thereof, of the central registry, for a purpose other than investigating a report of domestic violence, conducting a background investigation involving a person's application for a firearm permit or employment as a police or law enforcement officer, making a determination of an issue before the court, conducting a home study

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

1 <u>pursuant to section 21 of P.L.1993, c.345 (C.9:3-54.2)</u>, or for any

- 2 other purpose other than that which is authorized by law or the
- 3 Supreme Court of the State of New Jersey, shall be guilty of a crime
- 4 of the fourth degree.
- 5 (cf: P.L.1999,c.421,s.1)

- 7 2. Section 21 of P.L.1993, c.345 (C.9:3-54.2) is amended to read 8 as follows:
  - 21. a. (1) In addition to meeting the other requirements established by the Department of Human Services, a home study completed by an approved agency shall include a recommendation regarding the suitability of the home for the placement of a child based upon the results of State and federal criminal history record checks for each prospective adoptive parent and each adult residing in the home.

For the purposes of this section, the federal criminal history record check conducted by the Immigration and Naturalization Service in the federal Department of Justice on a prospective adoptive parent shall be valid for the prospective adoptive parent in fulfilling the home study requirement for the State.

- (2) Each prospective adoptive parent and each member of the prospective adoptive parent's household, age 18 or older, shall submit to the approved agency standard fingerprint cards containing his name, address and fingerprints taken by a State or municipal law enforcement agency.
- (3) The cost of all criminal history record checks conducted pursuant to this section shall be paid by the prospective adoptive parent or household member at the time the fingerprint cards are submitted.
- (4) The approved agency shall forward the fingerprint cards and payment to the commissioner.
  - (5) The commissioner is authorized to exchange fingerprint data and receive criminal history record information from the Federal Bureau of Investigation and the Division of State Police for use in making the recommendations provided for in this section.
  - (6) The department shall advise the approved agency of information received from State and federal criminal history record checks based upon the fingerprints submitted by the agency. Information provided to the approved agency shall be confidential and not disclosed by the approved agency to any individual or entity without the written permission of the person who is the subject of the record check.
- 41 (7) The commissioner shall adopt regulations for the use of 42 criminal history record information by approved agencies when 43 determining the suitability of a home for the placement of a child for 44 the purposes of adoption.
- b. (1) Beginning one year after the effective date of this act, a home study completed by an approved agency shall include a

### **A2071** PREVITE, VAN DREW

recommendation regarding the suitability of the home for the placement of the child based upon a check for any records which might reveal a history of child abuse or neglect by the [proposed] prospective adoptive parent or member of the parent's household who is 18 years of age or older.

- (2) Beginning one year after the effective date, at the request of an approved agency, the commissioner or his designee shall conduct a search of the records of the Division of Youth and Family Services regarding referrals of dispositions of child abuse or neglect matters as to the [proposed] prospective adoptive parent and any member of the parent's household 18 years of age or older, and, if there is information that would raise a question of the suitability of the [proposed] prospective adoptive parent or member of the parent's household to have guardianship of a child, shall provide that information to the approved agency for its consideration. Information provided to the approved agency pursuant to this paragraph shall be confidential. The commissioner shall establish penalties for disclosure of this confidential information.
- c. (1) A home study completed by an approved agency shall include a recommendation regarding the suitability of the home for the placement of the child based upon a check of any records which might reveal a history of domestic violence by the prospective adoptive parent or member of the parent's home who is 18 years of age or older.
- (2) At the request of an approved agency, the Director of the Administrative Office of the Courts shall conduct a search of the records of the central registry established pursuant to section 1 of P.L.1999, c. 421 (C.2C:25-34) regarding domestic violence restraining orders, crimes or offenses involving domestic violence and violations of court orders involving domestic violence to determine if any records relate to the prospective adoptive parent and any member of the parent's household 18 years of age or older, and, if there is information that would raise a question of the suitability of the prospective adoptive parent or member of the parent's household to have guardianship of a child, shall provide that information to the approved agency for its consideration.

36 (cf: P.L.1997, c.176)

3. This act shall take effect immediately.

#### **STATEMENT**

This bill amends N.J.S.A.2C:25-34 to allow the Administrative Office of the Courts (AOC) to release the records of the central registry concerning domestic violence restraining orders, crimes and offenses involving domestic violence and violations of court orders

- 1 involving domestic violence to an approved agency for the purpose of
- 2 determining the suitability of prospective adoptive parents to adopt a
- 3 child. An approved agency that disseminates or discloses records of
- 4 the central registry for any purpose other than conducting a home
- 5 study shall be guilty of a crime of the fourth degree.

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- 6 Under current law, the AOC is allowed to release the records only 7 to:
  - ! a public agency authorized to investigate a report of domestic violence;
- 10 ! a police or other law enforcement agency investigating a report
  11 of domestic violence, or conducting a background investigation
  12 involving a person's application for a firearm permit or
  13 employment as a police or law enforcement officer or for any
  14 other purpose authorized by law or the Supreme Court of the
  15 State of New Jersey; or
  - ! a court, if it finds that access to the records may be necessary for determination of an issue before the court.

The bill also amends N.J.S.A.9:3-54.2 to provide that a home study completed by an approved agency shall include a recommendation regarding the suitability of an prospective adoptive parent's home for the placement of a child based on a check of any records that might reveal a history of domestic violence by the prospective adoptive parent or a member of the parent's household who is 18 years of age or older.

At the request of the approved agency, the Director of the AOC shall conduct a search of the records of the central registry to determine if any records relate to the prospective adoptive parent and any member of the parent's household 18 years of age or older. If there is information that would raise a question of the suitability of the prospective adoptive parent or member of the parent's household for the guardianship of the child, the Director of the AOC shall provide that information to the approved agency for consideration.

Currently, a home study conducted by an approved agency includes a State and federal criminal history record background and Division of Youth and Family Services child abuse record information check.

Finally the bill amends N.J.S.A.9:3-54.2 to replace references to "proposed" with "prospective."

# ASSEMBLY FAMILY, WOMEN AND CHILDREN'S SERVICES COMMITTEE

### STATEMENT TO

## ASSEMBLY, No. 2071

with committee amendments

# STATE OF NEW JERSEY

DATED: MAY 13, 2002

The Assembly Family, Women and Children's Services Committee reports favorably and with committee amendments, Assembly Bill No. 2071.

As amended by the committee, this bill amends N.J.S.A.2C:25-34 to allow the Administrative Office of the Courts (AOC) to release the records of the central registry concerning domestic violence restraining orders, crimes and offenses involving domestic violence and violations of court orders involving domestic violence to an approved agency for the purpose of determining the suitability of prospective adoptive parents to adopt a child. An approved agency that disseminates or discloses records of the central registry for any purpose other than conducting a home study shall be guilty of a crime of the fourth degree.

Under current law, the AOC is allowed to release the records only to:

- ! a public agency authorized to investigate a report of domestic violence;
- ! a police or other law enforcement agency investigating a report of domestic violence, or conducting a background investigation involving a person's application for a firearm permit or employment as a police or law enforcement officer or for any other purpose authorized by law or the Supreme Court of the State of New Jersey; or
- ! a court, if it finds that access to the records may be necessary for determination of an issue before the court.

The bill also amends N.J.S.A.9:3-54.2 to provide that a home study completed by an approved agency shall include a recommendation regarding the suitability of a prospective adoptive parent's home for the placement of a child based on a check of any records that might reveal that the prospective adoptive parent or a member of the parent's household who is 18 years of age or older is or has been a perpetrator of domestic violence.

At the request of the approved agency, the Director of the AOC

shall conduct a search of the records of the central registry to determine whether the prospective adoptive parent and any member of the parent's household who is 18 years of age or older has: had a domestic violence restraining order entered against the parent or member of the parent's household; been charged with a crime or offense involving domestic violence; or been charged with a violation of a court order involving domestic violence. The AOC is directed to provide the registry information to the approved agency for consideration.

Currently, a home study conducted by an approved agency includes a State and federal criminal history record background and Division of Youth and Family Services child abuse record information check.

Finally the bill amends N.J.S.A.9:3-54.2 to replace references to "proposed" with "prospective."

#### **COMMITTEE AMENDMENTS**

The committee amended the bill to:

- ! provide that a home study completed by an approved agency shall include a recommendation regarding the suitability of a prospective adoptive parent's home for the placement of a child based on a check of any records that might reveal that the prospective adoptive parent or any member of the parents' household 18 years of age or older is or has been a perpetrator of domestic violence;
- ! direct the Director of the AOC to conduct a search of the records of the central registry to determine whether the prospective adoptive parent and any member of the parent's household who is 18 years of age or older has: had a domestic violence restraining order entered against the parent or member of the parent's household; been charged with a crime or offense involving domestic violence; or been charged with a violation of a court order involving domestic violence; and
- ! clarify that the Director of the AOC shall provide the information uncovered by the records check to the approved agency for consideration instead of making a decision on whether the information raises a question of the suitability of the prospective adoptive parent or member of the parent's household to have guardianship of the child, as originally provided.

### SENATE JUDICIARY COMMITTEE

### STATEMENT TO

# [First Reprint] **ASSEMBLY, No. 2071**

# STATE OF NEW JERSEY

DATED: JANUARY 9, 2003

The Senate Judiciary Committee reports favorably Assembly Bill No. 2071 (1R).

This bill amends N.J.S.A.2C:25-34 to allow the Administrative Office of the Courts (AOC) to release the records of the central registry concerning domestic violence restraining orders, crimes and offenses involving domestic violence and violations of court orders involving domestic violence to an approved agency for the purpose of determining the suitability of prospective adoptive parents to adopt a child. An approved agency that disseminates or discloses records of the central registry for any purpose other than conducting a home study shall be guilty of a crime of the fourth degree.

Under current law, the AOC is allowed to release the records only to:

- ! a public agency authorized to investigate a report of domestic violence;
- ! a police or other law enforcement agency investigating a report of domestic violence, or conducting a background investigation involving a person's application for a firearm permit or employment as a police or law enforcement officer or for any other purpose authorized by law or the Supreme Court of the State of New Jersey; or
- ! a court, if it finds that access to the records may be necessary for determination of an issue before the court.

The bill also amends N.J.S.A.9:3-54.2 to provide that a home study completed by an approved agency shall include a recommendation regarding the suitability of a prospective adoptive parent's home for the placement of a child based on a check of any records that might reveal that the prospective adoptive parent or a member of the parent's household who is 18 years of age or older is or has been a perpetrator of domestic violence.

At the request of the approved agency, the Director of the AOC shall conduct a search of the records of the central registry to determine whether the prospective adoptive parent and any member of the parent's household who is 18 years of age or older has: had a domestic violence restraining order entered against the parent or

member of the parent's household; been charged with a crime or offense involving domestic violence; or been charged with a violation of a court order involving domestic violence. The AOC is directed to provide the registry information to the approved agency for consideration.

This bill is identical to Senate Bill No. 1698.

### STATEMENT TO

# [First Reprint] ASSEMBLY, No. 2071

with Senate Floor Amendments (Proposed By Senator VITALE)

ADOPTED: JANUARY 8, 2004

These amendments allow the Administrative Office of the Courts (AOC) to release the records of the central registry (established in N.J.S.A.2C:25-34) concerning domestic violence restraining orders, crimes and offenses involving domestic violence and violations of court orders involving domestic violence to a surrogate, in that person's official capacity as deputy clerk of the Superior Court, to prepare documents that may be necessary for a court to determine an issue in an adoption proceeding. The bill, as originally introduced, would have allowed the release of these records directly to an approved adoption agency conducting a home study.

A surrogate who receives the records from the AOC shall keep the records confidential and shall not disseminate or disclose them to the public.

The amendments direct the court, upon a request from a surrogate and not more than 30 days prior to an adoption hearing for a child received by an approved agency or a preliminary hearing for a child not received from an approved agency, to conduct a search of the central registry to determine if any records concerning domestic violence restraining orders and violations of court orders involving domestic violence relate to a prospective adoptive parent or any member of the parent's household.

Finally, the amendments direct the court to provide the results of the search to the surrogate for inclusion in the court's adoption file and, if the results contain any material findings or recommendations adverse to the plaintiff, the court shall provide the results to the approved agency, which shall then serve the results upon the plaintiff. If the plaintiff is a stepparent of the child and the court dispenses with an approved agency investigation and report, the amendments direct the surrogate to serve a copy of the results upon the plaintiff at least five days prior to the preliminary hearing, if the results of the court's search contain any material findings or recommendations adverse to the plaintiff.

These amendments would make this bill identical to Senate Bill No. 1698 (1R).

# **SENATE, No. 1698**

# STATE OF NEW JERSEY

# 210th LEGISLATURE

INTRODUCED JUNE 24, 2002

Sponsored by: Senator JOSEPH F. VITALE District 19 (Middlesex) Senator BARBARA BUONO District 18 (Middlesex)

Co-Sponsored by: Senator Allen

### **SYNOPSIS**

Allows release of AOC records concerning domestic violence to adoption agencies conducting home studies of prospective adoptive parents.

## **CURRENT VERSION OF TEXT**

As introduced.



(Sponsorship Updated As Of: 1/13/2004)

1 AN ACT concerning domestic violence and amending P.L.1999, c.421 2 and P.L.1993, c.345.

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4 BE IT ENACTED by the Senate and General Assembly of the State 5 of New Jersey:

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- 7 1. Section 1 of P.L.1999, c.421 (C.2C:25-34) is amended to read 8 as follows:
- 9 1. The Administrative Office of the Courts shall establish and 10 maintain a central registry of all persons who have had domestic 11 violence restraining orders entered against them, all persons who have 12 been charged with a crime or offense involving domestic violence, and all persons who have been charged with a violation of a court order 13 14 involving domestic violence. All records made pursuant to this section 15 shall be kept confidential and shall be released only to:
- 16 a. A public agency authorized to investigate a report of domestic 17 violence;
- b. A police or other law enforcement agency investigating a report 18 of domestic violence, or conducting a background investigation 19 involving a person's application for a firearm permit or employment as 20 21 a police or law enforcement officer or for any other purpose 22 authorized by law or the Supreme Court of the State of New Jersey; 23 [or]
- 24 c. A court, upon its finding that access to such records may be 25 necessary for determination of an issue before the court; or
- d. An approved agency as defined in section 2 of P.L.1977, c.367 26 (C.9:3-38) conducting a home study pursuant to section 21 of 28 P.L.1993, c.345 (C.9:3-54.2).
- 29 Any individual, agency or court which receives from the 30 Administrative Office of the Courts the records referred to in this 31 section shall keep such records and reports, or parts thereof, 32 confidential and shall not disseminate or disclose such records and 33 reports, or parts thereof; provided that nothing in this section shall 34 prohibit a receiving individual, agency or court from disclosing records 35 and reports, or parts thereof, in a manner consistent with and in 36 furtherance of the purpose for which the records and reports or parts 37 thereof were received.
- 38 Any individual who disseminates or discloses a record or report, or 39 parts thereof, of the central registry, for a purpose other than 40 investigating a report of domestic violence, conducting a background investigation involving a person's application for a firearm permit or 41 42 employment as a police or law enforcement officer, making a 43 determination of an issue before the court, conducting a home study

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not

Matter underlined thus is new matter.

enacted and intended to be omitted in the law.

- pursuant to section 21 of P.L.1993, c.345 (C.9:3-54.2), or for any
- other purpose other than that which is authorized by law or the
- Supreme Court of the State of New Jersey, shall be guilty of a crime 3
- of the fourth degree. 4
- (cf: P.L.1999, c.421, s.1) 5

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- 7 2. Section 21 of P.L.1993, c.345 (C.9:3-54.2) is amended to read 8 as follows:
- 9 21. a. (1) In addition to meeting the other requirements 10 established by the Department of Human Services, a home study 11 completed by an approved agency shall include a recommendation regarding the suitability of the home for the placement of a child based 12 13 upon the results of State and federal criminal history record checks for 14 each prospective adoptive parent and each adult residing in the home.
- 15 For the purposes of this section, the federal criminal history record check conducted by the Immigration and Naturalization Service in the 16 federal Department of Justice on a prospective adoptive parent shall be valid for the prospective adoptive parent in fulfilling the home study requirement for the State.
  - (2) Each prospective adoptive parent and each member of the prospective adoptive parent's household, age 18 or older, shall submit to the approved agency standard fingerprint cards containing his name, address and fingerprints taken by a State or municipal law enforcement agency.
  - (3) The cost of all criminal history record checks conducted pursuant to this section shall be paid by the prospective adoptive parent or household member at the time the fingerprint cards are submitted.
- 29 (4) The approved agency shall forward the fingerprint cards and 30 payment to the commissioner.
- 31 (5) The commissioner is authorized to exchange fingerprint data 32 and receive criminal history record information from the Federal 33 Bureau of Investigation and the Division of State Police for use in 34 making the recommendations provided for in this section.
- The department shall advise the approved agency of 35 information received from State and federal criminal history record 36 checks based upon the fingerprints submitted by the agency. 37 38 Information provided to the approved agency shall be confidential and 39 not disclosed by the approved agency to any individual or entity 40 without the written permission of the person who is the subject of the 41 record check.
- 42 (7) The commissioner shall adopt regulations for the use of 43 criminal history record information by approved agencies when 44 determining the suitability of a home for the placement of a child for 45 the purposes of adoption.
- b. (1) Beginning one year after the effective date of this act, a 46

#### S1698 VITALE, BUONO

home study completed by an approved agency shall include a recommendation regarding the suitability of the home for the placement of the child based upon a check for any records which might reveal a history of child abuse or neglect by the [proposed] prospective adoptive parent or member of the parent's household who is 18 years of age or older.

(2) Beginning one year after the effective date, at the request of an approved agency, the commissioner or his designee shall conduct a search of the records of the Division of Youth and Family Services regarding referrals of dispositions of child abuse or neglect matters as to the [proposed] prospective adoptive parent and any member of the parent's household 18 years of age or older, and, if there is information that would raise a question of the suitability of the [proposed] prospective adoptive parent or member of the parent's household to have guardianship of a child, shall provide that information to the approved agency for its consideration. Information provided to the approved agency pursuant to this paragraph shall be confidential. The commissioner shall establish penalties for disclosure of this confidential information.

c. (1) A home study completed by an approved agency shall include a recommendation regarding the suitability of the home for the placement of the child based upon a check of any records which might reveal that the prospective adoptive parent or member of the parent's home who is 18 years of age or older is or has been a perpetrator of domestic violence.

(2) At the request of an approved agency, the Director of the Administrative Office of the Courts shall conduct a search of the records of the central registry established pursuant to section 1 of P.L.1999, c.421 (C.2C:25-34) to determine whether a prospective adoptive parent and any member of the parent's household 18 years of age or older has: (a) had a domestic violence restraining order entered against the parent or member of the parent's household; (b) been charged with a crime or offense involving domestic violence; or (c) been charged with a violation of a court order involving domestic violence, and shall provide that information to the approved agency for its consideration.

37 (cf: P.L.1997, c.176)

3. This act shall take effect immediately.

42 STATEMENT

This bill amends N.J.S.A.2C:25-34 to allow the Administrative Office of the Courts (AOC) to release the records of the central registry concerning domestic violence restraining orders, crimes and

- 1 offenses involving domestic violence and violations of court orders
- 2 involving domestic violence to an approved agency for the purpose of
- 3 determining the suitability of prospective adoptive parents to adopt a
- 4 child. An approved agency that disseminates or discloses records of
- 5 the central registry for any purpose other than conducting a home
- 6 study shall be guilty of a crime of the fourth degree.

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- 7 Under current law, the AOC is allowed to release the records only 8 to:
- 9 ! a public agency authorized to investigate a report of domestic violence;
  - ! a police or other law enforcement agency investigating a report of domestic violence, or conducting a background investigation involving a person's application for a firearm permit or employment as a police or law enforcement officer or for any other purpose authorized by law or the Supreme Court of the State of New Jersey; or
    - ! a court, if it finds that access to the records may be necessary for determination of an issue before the court.

The bill also amends N.J.S.A.9:3-54.2 to provide that a home study completed by an approved agency shall include a recommendation regarding the suitability of a prospective adoptive parent's home for the placement of a child based on a check of any records that might reveal that the prospective adoptive parent or a member of the parent's household who is 18 years of age or older is or has been a perpetrator of domestic violence.

At the request of the approved agency, the Director of the AOC shall conduct a search of the records of the central registry to determine whether the prospective adoptive parent and any member of the parent's household who is 18 years of age or older has: had a domestic violence restraining order entered against the parent or member of the parent's household; been charged with a crime or offense involving domestic violence; or been charged with a violation of a court order involving domestic violence. The AOC is directed to provide the registry information to the approved agency for consideration.

Currently, a home study conducted by an approved agency includes a State and federal criminal history record background and Division of Youth and Family Services child abuse record information check.

Finally the bill amends N.J.S.A.9:3-54.2 to replace references to "proposed" with "prospective."

### SENATE JUDICIARY COMMITTEE

### STATEMENT TO

## SENATE, No. 1698

# STATE OF NEW JERSEY

DATED: JANUARY 9, 2003

The Senate Judiciary Committee reports favorably Senate Bill No. 1698.

This bill amends N.J.S.A.2C:25-34 to allow the Administrative Office of the Courts (AOC) to release the records of the central registry concerning domestic violence restraining orders, crimes and offenses involving domestic violence and violations of court orders involving domestic violence to an approved agency for the purpose of determining the suitability of prospective adoptive parents to adopt a child. An approved agency that disseminates or discloses records of the central registry for any purpose other than conducting a home study shall be guilty of a crime of the fourth degree.

Under current law, the AOC is allowed to release the records only to:

- ! a public agency authorized to investigate a report of domestic violence;
- ! a police or other law enforcement agency investigating a report of domestic violence, or conducting a background investigation involving a person's application for a firearm permit or employment as a police or law enforcement officer or for any other purpose authorized by law or the Supreme Court of the State of New Jersey; or
- ! a court, if it finds that access to the records may be necessary for determination of an issue before the court.

The bill also amends N.J.S.A.9:3-54.2 to provide that a home study completed by an approved agency shall include a recommendation regarding the suitability of a prospective adoptive parent's home for the placement of a child based on a check of any records that might reveal that the prospective adoptive parent or a member of the parent's household who is 18 years of age or older is or has been a perpetrator of domestic violence.

At the request of the approved agency, the Director of the AOC shall conduct a search of the records of the central registry to determine whether the prospective adoptive parent and any member of the parent's household who is 18 years of age or older has: had a domestic violence restraining order entered against the parent or member of the parent's household; been charged with a crime or offense involving domestic violence; or been charged with a violation

of a court order involving domestic violence. The AOC is directed to provide the registry information to the approved agency for consideration.

This bill is identical to Assembly Bill No. 2071 (1R).

### STATEMENT TO

## **SENATE, No. 1698**

with Senate Floor Amendments (Proposed By Senator VITALE)

ADOPTED: JANUARY 8, 2004

These amendments allow the Administrative Office of the Courts (AOC) to release the records of the central registry (established in N.J.S.A.2C:25-34) concerning domestic violence restraining orders, crimes and offenses involving domestic violence and violations of court orders involving domestic violence to a surrogate, in that person's official capacity as deputy clerk of the Superior Court, to prepare documents that may be necessary for a court to determine an issue in an adoption proceeding. The bill, as originally introduced, would have allowed the release of these records directly to an approved adoption agency conducting a home study.

A surrogate who receives the records from the AOC shall keep the records confidential and shall not disseminate or disclose them to the public.

The amendments direct the court, upon a request from a surrogate and not more than 30 days prior to an adoption hearing for a child received by an approved agency or a preliminary hearing for a child not received from an approved agency, to conduct a search of the central registry to determine if any records concerning domestic violence restraining orders and violations of court orders involving domestic violence relate to a prospective adoptive parent or any member of the parent's household.

Finally, the amendments direct the court to provide the results of the search to the surrogate for inclusion in the court's adoption file and, if the results contain any material findings or recommendations adverse to the plaintiff, the court shall provide the results to the approved agency, which shall then serve the results upon the plaintiff. If the plaintiff is a stepparent of the child and the court dispenses with an approved agency investigation and report, the amendments direct the surrogate to serve a copy of the results upon the plaintiff at least five days prior to the preliminary hearing, if the results of the court's search contain any material findings or recommendations adverse to the plaintiff.

These amendments would make this bill identical to Assembly Bill No.2071 (2R).