18A:24-16

LEGISLATIVE HISTORY CHECKLIST

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LAWS OF:	2003	CHAPTER:	264		
NJSA:	18A:24-16		ol refunding bonds and permit electronic bidding)		
BILL NO:	S2193	(Substituted for			
		·	(AS105)		
SPONSOR(S): Palaia and Wolfe					
DATE INTRODUCED: January 9, 2003					
COMMITTEE	ASSE	MBLY: Educa	ation		
SENATE: Education					
AMENDED DURING PASSAGE: No					
DATE OF PASSAGE: ASSEMBLY: January 12, 2004					
SENATE: March 20, 2003					
DATE OF APPROVAL: January 14, 2004					
FOLLOWING ARE ATTACHED IF AVAILABLE:					
FINAL TEXT OF BILL (Original version of bill enacted)					
S2193			,		
SPONSOR'S STATEMENT: (Begins on page 7 of original bill) Yes					
	COMMITTEE S	TATEMENT:	ASSEMBLY: Yes		
			SENATE: Yes		
	FLOOR AMEN	DMENT STATE	MENT: No		
	LEGISLATIVE	FISCAL ESTIM	ATE: No		
A3185	;				
SPONSOR'S STATEMENT: (Begins on page 7 of original bill) Yes Bill and Sponsors Statement identical to S2193					
	COMMITTEE	TATEMENT:	ASSEMBLY: Yes Identical to Assembly Statement to S2193		
			SENATE: No		
	FLOOR AMEN	DMENT STATE	MENT: No		
	LEGISLATIVE	FISCAL ESTIM	ATE: No		
VETO MESSAGE:			Νο		
GOVERNOR'S PRESS RELEASE ON SIGNING:			SIGNING: No		

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P.L. 2003, CHAPTER 264, *approved January 14, 2004* Senate, No. 2193

AN ACT concerning school district bonds and amending various parts 1 2 of the statutory law. 3 4 **BE IT ENACTED** by the Senate and General Assembly of the State 5 of New Jersey: 6 7 1. N.J.S.18A:24-16 is amended to read as follows: 18A:24-16. No school bonds or refunding bonds shall be 8 9 authorized unless there shall be prepared and filed in accordance with 10 section 18A:24-17 a supplemental debt statement in the form provided by law, setting forth the amounts of all bonds and notes of the district 11 issued and outstanding, or authorized but not issued, and determining 12 the net school debt of the district and giving effect to the proposed 13 authorization of school bonds. With respect to refunding bonds, the 14 15 supplemental debt statement shall reflect either new and unissued debt 16 or the amount of the refunding debt in excess of the debt to be 17 refunded. 18 (cf: P.L.1978, c.71, s.1) 19 20 2. N.J.S.18A:24-36 is amended to read as follows: 21 18A:24-36. a. All bonds authorized and issued by type II school districts in accordance with chapter 24 of Title 18A of the New Jersey 22 23 Statutes, except bonds of authorized issues of [\$10,000.00] 24 <u>\$1,000,000</u> or less, shall be sold at public sale upon [sealed] the 25 submission of sealed bids or through the submission of electronic proposals provided that a summary of the notice of public sale of these 26 27 bonds as described in subsection b. of N.J.S.18A:24-37 shall be advertised at least once at least seven days prior thereto in a nationally 28 29 recognized local government bond marketing publication or electronic information service carrying municipal bond notices and devoted 30 31 primarily to financial news or the subject of state and municipal 32 bonds[, published in New York City or New Jersey,] and a notice of public sale containing the provisions described in subsection a. of 33 34 N.J.S.18A:24-37 shall be advertised at least once at least seven days 35 prior thereto in a newspaper published in the county and having a substantial circulation in the school district. Bonds of authorized 36 issues of [\$10,000.00] <u>\$1,000,000</u> or less may be sold at private sale 37 without previous public offering. 38 39 b. If the board of education of the district determines to conduct 40 the public sale through the submission of electronic bids or proposals, 41 the electronic bids or proposals shall be submitted in the form of open

EXPLANATION - Matter enclosed in **bold-faced** brackets [thus] in the above bill is not enacted and intended to be omitted in the law.

Matter underlined <u>thus</u> is new matter.

1 or closed auctions conducted through a nationally recognized 2 electronic securities bidding service and in accordance with such rules 3 as may be promulgated by the State Board of Education. The State 4 board may adopt rules in accordance with the "Administrative 5 Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), and in consultation with the Local Finance Board in the Department of 6 Community Affairs, regulating the terms and conditions of the 7 8 submission of electronic bids or proposals. 9 c. The board of education of the district, by resolution, may allow 10 or otherwise delegate to the school business administrator the 11 authority to postpone a public sale without readvertisement, provided that the notice pursuant to subsection a. of this section contained 12 13 precise information concerning the postponement and rescheduling 14 procedure. The postponement and rescheduling procedure shall 15 provide that a public sale may be postponed upon not less than 16 24 hours' notice, and that if the public sale is postponed, it may be 17 recommenced upon not less than 48 hours' notice without further 18 notice of sale. A public sale may not be postponed for more than 60 19 days without readvertisement. 20 d. The board of education of the district, by resolution, may allow 21 the adjustment of, or otherwise delegate to the school business 22 administrator the authority to adjust, the maturity schedule of the 23 bonds, up to 24 hours prior to the time advertised for the receipt of 24 bids and within 24 hours after the award of bids; provided that no 25 maturity schedule adjustment shall exceed 10% of the principal for any 26 maturity with the aggregate adjustment to maturity not to exceed 10% 27 of the principal for the overall issue. When an adjustment has been 28 made to a maturity schedule previously approved by the Local Finance 29 Board in the Department of Community Affairs, a copy of the final 30 maturity schedule which meets or complies with the limitations in this 31 subsection shall be filed with the Local Finance Board within 30 days 32 of the sale and shall be conclusively deemed to have been approved by 33 the Local Finance Board. 34 (cf: P.L.1992, c.178, s.1) 35 36 3. N.J.S.18A:24-37 is amended to read as follows: 37 18A:24-37. a. The notice of sale of Type II school district bonds 38 required to be advertised pursuant to N.J.S.18A:24-36 shall describe 39 the bonds and set forth in substance the postponement provisions and 40 the other terms and conditions of sale, including the type of sale to be 41 conducted, through the submission of either sealed or electronic bids 42 or proposals, the principal amount, date, denomination and maturities. 43 and authorization for adjustments to the maturities pursuant to 44 subsection d. of N.J.S.18A:24-36 of the bonds offered for sale and 45 such other provisions as may be determined by the Type II school 46 district. As to interest to be borne by the bonds, it shall specify a rate

1 or rates or maximum rate, and the method of calculation of interest 2 cost pursuant to subsection b. of N.J.S.18A:24-39, which rate or the 3 maximum rate shall in no event exceed 6% per annum. If proposals 4 are invited at more than one interest rate, the notice shall also state that no proposals will be considered for bonds of a rate higher than the 5 6 lowest rate at which a legally acceptable proposal is received. b. A summary of the notice of public sale of Type II school district 7 8 bonds required to be advertised pursuant to N.J.S. 18A:24-36 shall set 9 forth: the principal amount, date, denomination and maturities of the 10 bonds offered for sale; the rate or rates of interest or maximum rate or 11 rates of interest to be borne by the bonds; [and] a reference to where additional terms and conditions of the public sale may be obtained; and 12 13 the type of sale to be conducted, through the submission of either 14 sealed or electronic bids or proposals. 15 (cf: P.L.1992, c.178, s.2) 16 17 4. N.J.S.18A:24-39 is amended to read as follows: 18 18A:24-39. In case of a sale of more than one issue such notice of 19 sale may, after describing the separate issues, provide in substance for 20 one of the following methods of sale, namely: 21 a. The notice may state the combined maturities of all of said issues 22 and request bids only for such combined maturities as if such combined 23 maturities constituted a single issue, in which event the provisions of 24 sections 18A:24-36 to 18A:24-46 shall apply as though the combined 25 maturities constituted a single issue; or 26 b. The notice may state that bidders may name a single rate, or 27 different rates, of interest for the different issues of bonds included in 28 such sale, but if different rates are permitted, the notice may require 29 a single rate for all the bonds of one issue, and that all issues will be 30 awarded to the bidder on whose bid the total loan may be made at the 31 lowest net interest cost or the true interest cost to the school district. 32 [Such] The board of education of the district shall specify in its notice 33 of public sale advertised pursuant to N.J.S.18A:24-37 whether the 34 award shall be based on net interest cost or true interest cost. The net 35 interest cost shall be computed [, as to each bid,] by adding to the 36 total principal amount of the bonds which the bidder offers to accept, 37 the total interest <u>cost to maturity</u> which will be paid under the terms 38 of the bid, after deducting from such interest <u>cost</u> the amount of cash 39 premium, if any bid, which shall not exceed \$1,000.00 as to any one 40 issue or the addition thereto of the amount of discount, if any, bid. 41 The true interest cost shall be computed in each instance by 42 determining the interest rate, compounded semi-annually, necessary to 43 discount the debt service payments to the date of the bonds and to the 44 price bid, excluding interest accrued to the delivery date. 45 c. The board of education of the district, by resolution, may allow 46 or otherwise delegate to the school business administrator the

1 authority to permit a bidder to aggregate the consecutive principal 2 maturities for which such bidder bid in the same interest rate into term 3 bonds, provided that mandatory sinking funds for which redemptions 4 in lieu of the principal maturities are provided. For the purposes of this subsection, "term bond" means a bond that is due in a certain year 5 but has mandatory retirement provisions for portions of the term bond 6 7 on specified dates prior to the maturity date of the term bond itself. 8 (cf: N.J.S.18A:24-39) 9 10 5. N.J.S.18A:24-41 is amended to read as follows: 11 18A:24-41. a. The notice of sale shall require all bidders to deposit a certified or cashier's or treasurer's check for 2% of the 12 amount of bonds, drawn upon a bank or trust company for said 13 14 amount, partially to secure the school district from any loss resulting 15 from the failure of the bidder to comply with the terms of his bid, or 16 as liquidated damages for such failure. 17 b. The State Board of Education, in consultation with the Local 18 Finance Board in the Department of Community Affairs, may adopt rules and regulations in accordance with the "Administrative 19 Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), to permit 20 21 school districts to accept a financial surety bond in lieu of a certified, 22 cashier's or treasurer's check as required in subsection a. of this 23 section. 24 (cf: N.J.S.18A:24-41) 25 26 6. N.J.S.18A:24-42 is amended to read as follows: 27 18A:24-42. All sealed bids or proposals shall be opened publicly 28 and all bids or proposals transmitted electronically shall be received at 29 the time and place stated in such notice of sale, and not before, and 30 shall be publicly announced, except upon a postponement and recommencement of the public sale made in accordance with the 31 32 provisions of subsection c. of N.J.S.18A:24-36, in which case such 33 bids or proposals shall be publicly opened, received and announced, as 34 appropriate, at the postponed and recommenced date. 35 (cf: N.J.S.18A:24-42) 36 37 7. Section 4 of P.L.1969, c.130 (C.18A:24-61.4) is amended to read as follows: 38 39 4. A supplemental debt statement shall be prepared and filed with 40 respect to a Type II school district, in accordance with N.J.S.18A:24-41 17, that reflects either new and unissued debt or the amount of the 42 refunding debt in excess of the debt to be refunded prior to the 43 adoption of a bond ordinance by the board of education of a Type II 44 school district. Thereafter a refunding bond ordinance may be enacted 45 by the board of education of any Type II school district after the 46 approval thereof by resolution of such board of education, and by

1 subsequent adoption thereof after advertised public hearing, notice of 2 which shall be given by publication of such proposed refunding bond 3 ordinance and notice of hearing once at least 7 days prior to date of 4 such hearing, in a newspaper circulating in the school district. Following the holding of such public hearing, at which all interested 5 6 persons shall be given an opportunity to be heard, such refunding bond 7 ordinance may thereupon be adopted by the recorded affirmative vote 8 of 2/3 of the full membership of such board of education or at such 9 other time and place to which such hearing or further consideration 10 thereof shall have been adjourned. The refunding bond ordinance in 11 the case of a Type II school district shall contain in substance: (a) an 12 authorization of the issuance of the refunding bonds, stating in brief 13 and general terms sufficient for reasonable identification the refunded 14 bonds to be funded or refunded, and the amount of the cost of issuing 15 the refunding bonds which is included in the authorized principal amount of the refunding bonds; (b) the principal amount of refunding 16 17 bonds authorized; and (c) in either the refunding bond ordinance or a resolution adopted prior to the issuance of the refunding bonds such 18 19 further provisions as the Local Finance Board in the Department of 20 Community Affairs of the State of New Jersey may require or approve 21 as to deposit, securing, regulation, investment, reinvestment, 22 disposition or application of the proceeds of such refunding bonds, and 23 matters in connection therewith, including the officer or officers of 24 the school district to be responsible therefor, and amortization or other 25 provision for premiums or other losses incurred.

26 Such refunding bond ordinance or resolution may also contain 27 provisions, which shall be a part of the contract with the holders of the 28 refunding bonds, as to the establishment of, and the making of 29 appropriations for, reserves or sinking funds and the amount, source, securing, regulation and disposition thereof. Any matter relating to 30 31 refunding bonds and not required to be contained in the refunding 32 bond ordinance may be performed or determined by subsequent resolution of the board of education, or the performance or 33 34 determination thereof delegated by resolution to a financial officer of 35 the school district.

36 (cf: P.L.1978, c.75, s.3)

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38 8. Section 5 of P.L.1969, c.130 (C.18A:24-61.5) is amended to
39 read as follows:

5. <u>a.</u> A certified copy of any refunding bond ordinance shall be filed with the Director of the Division of Local [Finance] <u>Government</u> <u>Services</u> in the Department of Community Affairs before adoption, together with a complete statement in form prescribed by the director and signed by the chief financial officer of the school district as to the outstanding bonds to be funded or refunded by issuance of the refunding bonds. [No] <u>Except as provided in subsection b. of this</u>

1 section no refunding bond ordinance or any resolution performing, 2 determining or authorizing matters or acts in connection with refunding bonds shall take effect until the consent of the local finance 3 4 board shall have been endorsed upon a certified copy thereof as 5 adopted. Any certification or endorsement of consent made by the local 6 7 finance board or by a majority of the members thereof or by the secretary thereof pursuant to its direction as to any issue of refunding 8 bonds shall, after the issuance of such refunding bonds in reliance 9 10 thereon, be conclusive as to its validity or regularity and shall not be 11 contested in any action or proceeding relating to such refunding bonds instituted after the issuance of such bonds. 12 13 The county, municipality or school district may enter into any 14 contracts or agreements to implement the refunding program, 15 including agreements with banking institutions with respect to the application of moneys deposited in a sinking fund for the payment of 16 17 the refunding bonds at their maturity date to the purchase of 18 obligations of the United States Government or obligations the principal of and interest on which are guaranteed by the United States 19 Government or obligations of any agency or instrumentality of the 20 21 United States Government without regard to any limitations as to the 22 investment or deposit of moneys. 23 b. Refunding bonds to realize total debt service savings on 24 outstanding obligations may be issued without the approval of the 25 Local Finance Board in the Department of Community Affairs when authorized by conditions set forth in rules and regulations of the Local 26 27 Finance Board and upon a resolution adopted by 2/3 vote of the full 28 membership of the board of education of the district. 29 (cf: P.L.1978, c.75, s.4)

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- 9. This act shall take effect immediately.
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STATEMENT

36 This bill is intended to make changes to the school bond law 37 consistent with many of the changes proposed for the municipal bond 38 law in Senate Bill No. 109 of 2002. The purpose of the legislation is 39 to simplify the procedure for the issuance of refunding bonds and to 40 permit the submission of bid proposals for bonds by electronic means. 41 Specifically, section 1 amends N.J.S.18A:24-16 and section 7 amends 42 section 4 of P.L.1969, c.130 (C.18A:24-61.4) to require that a 43 supplemental debt statement be filed with the Local Finance Board 44 prior to authorization of a refunding bond for a school district. 45 Section 8 of the bill amends section 5 of P.L.1969, c.130 (C.18A:24-46 61.5) to permit the issuance of refunding bonds to realize total (as

1 opposed to "annual") debt service savings on outstanding obligations

2 without the approval of the Local Finance Board, in accordance with

3 rules and regulations promulgated by the Local Finance Board.

4 Section 2 of the bill amends N.J.S.18A:24-36 to permit electronic proposals, which may be in the form of open or closed auctions 5 conducted through a nationally recognized electronic securities 6 bidding service, in order to bring the law current with recent 7 8 technological trends that have made bidding through electronic means 9 both possible and common. Additionally, the bill would increase the 10 bond limit for a private sale without a previous public offering from 11 \$10,000 to \$1,000,000. Section 2 of the bill further amends 12 N.J.S.18A:24-36 to permit a school board to delegate to its school 13 business administrator the authority to postpone a public sale for up 14 to 60 days, upon not less than 24 hours' notice, and recommence the 15 sale upon not less than 24 hours' notice, without readvertisement, provided that notice of the precise postponement and rescheduling 16 17 procedure was published in the original advertisement of the sale. 18 Finally, section 2 would permit a school board to adjust maturity 19 schedules of bonds up to 24 hours prior to the time advertised for the 20 receipt of bids and within 24 hours after the award of bids, provided 21 that the adjustment does not exceed 10% of the principal for any 22 maturity and the overall issue.

Section 3 of the bill amends N.J.S.18A:24-37 to expand the items in a notice and notice summary of public sale to include the authorization for adjustment of maturities, the method of calculation of interest cost, postponement provisions, and the type of sale to be conducted, through the submission of either sealed or electronic proposals.

29 Section 4 of the bill amends N.J.S.18A:24-39 to require that a 30 notice of public sale state whether the award shall be based on net interest cost or true interest cost. The section sets forth the 31 32 computation methods for determining "net interest cost" and "true 33 interest cost" and further permits a school board to delegate to its 34 school business administrator the authority to allow bidders to aggregate consecutive principal maturities that are bid at the same 35 interest rate into "term bonds," provided that mandatory sinking funds 36 37 for redemptions in lieu of the principal maturities are established. The 38 bill defines "term bond" to mean a bond that is due in a certain year, 39 but has mandatory retirement provisions for portions of the term bond 40 on specified dates prior to the maturity date of the term bond itself. 41 Section 5 of the bill amends N.J.S.18A:24-41 to permit the State 42 Board of Education, in consultation with the Local Finance Board in

43 the Department of Community Affairs, to adopt rules and regulations

44 allowing the acceptance of financial surety bonds in lieu of a certified,

45 cashier's or treasurer's check.

46 Section 6 of the bill amends N.J.S.18A:24-42 to prescribe the

1 procedure and time for the opening of bids, including electronic bids

- 2 and proposals authorized under this bill.
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- 4
- 5
- 6
- 7 Revises school bond law to simplify refunding bonds and permit

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8 electronic bid proposals.

SENATE, No. 2193 STATE OF NEW JERSEY 210th LEGISLATURE

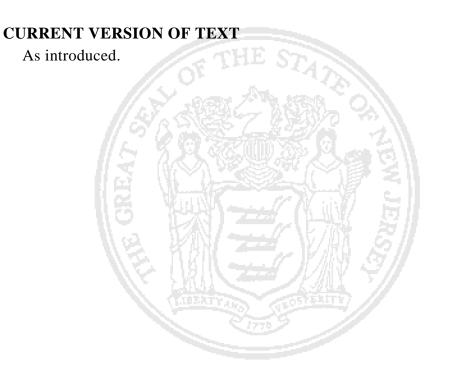
INTRODUCED JANUARY 9, 2003

Sponsored by: Senator JOSEPH A. PALAIA District 11 (Monmouth) Assemblyman DAVID W. WOLFE District 10 (Monmouth and Ocean)

Co-Sponsored by: Assemblyman Cohen

SYNOPSIS

Revises school bond law to simplify refunding bonds and permit electronic bid proposals.



(Sponsorship Updated As Of: 1/13/2004)

AN ACT concerning school district bonds and amending various parts 1 2 of the statutory law. 3 4 BE IT ENACTED by the Senate and General Assembly of the State 5 of New Jersey: 6 7 1. N.J.S.18A:24-16 is amended to read as follows: 8 18A:24-16. No school bonds or refunding bonds shall be 9 authorized unless there shall be prepared and filed in accordance with 10 section 18A:24-17 a supplemental debt statement in the form provided 11 by law, setting forth the amounts of all bonds and notes of the district 12 issued and outstanding, or authorized but not issued, and determining the net school debt of the district and giving effect to the proposed 13 14 authorization of school bonds. With respect to refunding bonds, the 15 supplemental debt statement shall reflect either new and unissued debt 16 or the amount of the refunding debt in excess of the debt to be 17 refunded. (cf: P.L.1978, c.71, s.1) 18 19 20 2. N.J.S.18A:24-36 is amended to read as follows: 18A:24-36. a. All bonds authorized and issued by type II school 21 22 districts in accordance with chapter 24 of Title 18A of the New Jersey Statutes, except bonds of authorized issues of [\$10,000.00] 23 <u>\$1,000,000</u> or less, shall be sold at public sale upon [sealed] the 24 25 submission of sealed bids or through the submission of electronic proposals provided that a summary of the notice of public sale of these 26 27 bonds as described in subsection b. of N.J.S.18A:24-37 shall be 28 advertised at least once at least seven days prior thereto in a <u>nationally</u> 29 recognized local government bond marketing publication or electronic 30 information service carrying municipal bond notices and devoted 31 primarily to financial news or the subject of state and municipal 32 bonds[, published in New York City or New Jersey,] and a notice of public sale containing the provisions described in subsection a. of 33 34 N.J.S.18A:24-37 shall be advertised at least once at least seven days 35 prior thereto in a newspaper published in the county and having a substantial circulation in the school district. Bonds of authorized 36 37 issues of [\$10,000.00] <u>\$1,000,000</u> or less may be sold at private sale 38 without previous public offering. 39 b. If the board of education of the district determines to conduct the public sale through the submission of electronic bids or proposals, 40 the electronic bids or proposals shall be submitted in the form of open 41 42 or closed auctions conducted through a nationally recognized electronic securities bidding service and in accordance with such rules 43

EXPLANATION - Matter enclosed in **bold-faced** brackets [thus] in the above bill is not enacted and intended to be omitted in the law.

Matter underlined <u>thus</u> is new matter.

1 as may be promulgated by the State Board of Education. The State 2 board may adopt rules in accordance with the "Administrative 3 Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), and in 4 consultation with the Local Finance Board in the Department of 5 Community Affairs, regulating the terms and conditions of the 6 submission of electronic bids or proposals. 7 c. The board of education of the district, by resolution, may allow 8 or otherwise delegate to the school business administrator the 9 authority to postpone a public sale without readvertisement, provided 10 that the notice pursuant to subsection a. of this section contained 11 precise information concerning the postponement and rescheduling 12 procedure. The postponement and rescheduling procedure shall 13 provide that a public sale may be postponed upon not less than 14 24 hours' notice, and that if the public sale is postponed, it may be 15 recommenced upon not less than 48 hours' notice without further notice of sale. A public sale may not be postponed for more than 60 16 days without readvertisement. 17 18 d. The board of education of the district, by resolution, may allow 19 the adjustment of, or otherwise delegate to the school business 20 administrator the authority to adjust, the maturity schedule of the 21 bonds, up to 24 hours prior to the time advertised for the receipt of 22 bids and within 24 hours after the award of bids; provided that no 23 maturity schedule adjustment shall exceed 10% of the principal for any 24 maturity with the aggregate adjustment to maturity not to exceed 10% 25 of the principal for the overall issue. When an adjustment has been 26 made to a maturity schedule previously approved by the Local Finance 27 Board in the Department of Community Affairs, a copy of the final 28 maturity schedule which meets or complies with the limitations in this 29 subsection shall be filed with the Local Finance Board within 30 days 30 of the sale and shall be conclusively deemed to have been approved by 31 the Local Finance Board. 32 (cf: P.L.1992, c.178, s.1) 33 34 3. N.J.S.18A:24-37 is amended to read as follows: 35 18A:24-37. a. The notice of sale of Type II school district bonds required to be advertised pursuant to N.J.S.18A:24-36 shall describe 36 37 the bonds and set forth in substance the postponement provisions and 38 the other terms and conditions of sale, including the type of sale to be 39 conducted, through the submission of either sealed or electronic bids 40 or proposals, the principal amount, date, denomination and maturities, 41 and authorization for adjustments to the maturities pursuant to 42 subsection d. of N.J.S.18A:24-36 of the bonds offered for sale and

43 such other provisions as may be determined by the Type II school 44 district. As to interest to be borne by the bonds, it shall specify a rate 45 or rates or maximum rate, and the method of calculation of interest cost pursuant to subsection b. of N.J.S.18A:24-39, which rate or the

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1 maximum rate shall in no event exceed 6% per annum. If proposals 2 are invited at more than one interest rate, the notice shall also state that no proposals will be considered for bonds of a rate higher than the 3 4 lowest rate at which a legally acceptable proposal is received. 5 b. A summary of the notice of public sale of Type II school district 6 bonds required to be advertised pursuant to N.J.S. 18A:24-36 shall set 7 forth: the principal amount, date, denomination and maturities of the 8 bonds offered for sale; the rate or rates of interest or maximum rate or 9 rates of interest to be borne by the bonds; [and] a reference to where 10 additional terms and conditions of the public sale may be obtained: and 11 the type of sale to be conducted, through the submission of either 12 sealed or electronic bids or proposals. 13 (cf: P.L.1992, c.178, s.2) 14 15 4. N.J.S.18A:24-39 is amended to read as follows: 18A:24-39. In case of a sale of more than one issue such notice of 16 17 sale may, after describing the separate issues, provide in substance for 18 one of the following methods of sale, namely: 19 a. The notice may state the combined maturities of all of said issues 20 and request bids only for such combined maturities as if such combined 21 maturities constituted a single issue, in which event the provisions of 22 sections 18A:24-36 to 18A:24-46 shall apply as though the combined maturities constituted a single issue; or 23 24 b. The notice may state that bidders may name a single rate, or 25 different rates, of interest for the different issues of bonds included in 26 such sale, but if different rates are permitted, the notice may require 27 a single rate for all the bonds of one issue, and that all issues will be awarded to the bidder on whose bid the total loan may be made at the 28 29 lowest net interest cost or the true interest cost to the school district. 30 [Such] The board of education of the district shall specify in its notice 31 of public sale advertised pursuant to N.J.S.18A:24-37 whether the 32 award shall be based on net interest cost or true interest cost. The net 33 interest cost shall be computed[, as to each bid,] by adding to the 34 total principal amount of the bonds which the bidder offers to accept, 35 the total interest <u>cost to maturity</u> which will be paid under the terms 36 of the bid, after deducting from such interest cost the amount of cash 37 premium, if any bid, which shall not exceed \$1,000.00 as to any one 38 issue or the addition thereto of the amount of discount, if any, bid. 39 The true interest cost shall be computed in each instance by 40 determining the interest rate, compounded semi-annually, necessary to 41 discount the debt service payments to the date of the bonds and to the 42 price bid, excluding interest accrued to the delivery date. 43 c. The board of education of the district, by resolution, may allow 44 or otherwise delegate to the school business administrator the 45 authority to permit a bidder to aggregate the consecutive principal maturities for which such bidder bid in the same interest rate into term 46

1 bonds, provided that mandatory sinking funds for which redemptions 2 in lieu of the principal maturities are provided. For the purposes of 3 this subsection, "term bond" means a bond that is due in a certain year 4 but has mandatory retirement provisions for portions of the term bond on specified dates prior to the maturity date of the term bond itself. 5 6 (cf: N.J.S.18A:24-39) 7 8 5. N.J.S.18A:24-41 is amended to read as follows: 9 18A:24-41. a. The notice of sale shall require all bidders to 10 deposit a certified or cashier's or treasurer's check for 2% of the amount of bonds, drawn upon a bank or trust company for said 11 12 amount, partially to secure the school district from any loss resulting 13 from the failure of the bidder to comply with the terms of his bid, or 14 as liquidated damages for such failure. 15 b. The State Board of Education, in consultation with the Local Finance Board in the Department of Community Affairs, may adopt 16 rules and regulations in accordance with the "Administrative 17 Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), to permit 18 19 school districts to accept a financial surety bond in lieu of a certified, 20 cashier's or treasurer's check as required in subsection a. of this 21 section. 22 (cf: N.J.S.18A:24-41) 23 24 6. N.J.S.18A:24-42 is amended to read as follows: 25 18A:24-42. All sealed bids or proposals shall be opened publicly 26 and all bids or proposals transmitted electronically shall be received at 27 the time and place stated in such notice of sale, and not before, and 28 shall be publicly announced, except upon a postponement and 29 recommencement of the public sale made in accordance with the 30 provisions of subsection c. of N.J.S.18A:24-36, in which case such 31 bids or proposals shall be publicly opened, received and announced, as 32 appropriate, at the postponed and recommenced date. 33 (cf: N.J.S.18A:24-42) 34 35 7. Section 4 of P.L.1969, c.130 (C.18A:24-61.4) is amended to read as follows: 36 37 4. A supplemental debt statement shall be prepared and filed with 38 respect to a Type II school district, in accordance with N.J.S.18A:24-39 17, that reflects either new and unissued debt or the amount of the 40 refunding debt in excess of the debt to be refunded prior to the 41 adoption of a bond ordinance by the board of education of a Type II 42 school district. Thereafter a refunding bond ordinance may be enacted 43 by the board of education of any Type II school district after the 44 approval thereof by resolution of such board of education, and by 45 subsequent adoption thereof after advertised public hearing, notice of which shall be given by publication of such proposed refunding bond 46

1 ordinance and notice of hearing once at least 7 days prior to date of 2 such hearing, in a newspaper circulating in the school district. 3 Following the holding of such public hearing, at which all interested 4 persons shall be given an opportunity to be heard, such refunding bond 5 ordinance may thereupon be adopted by the recorded affirmative vote 6 of 2/3 of the full membership of such board of education or at such 7 other time and place to which such hearing or further consideration 8 thereof shall have been adjourned. The refunding bond ordinance in 9 the case of a Type II school district shall contain in substance: (a) an 10 authorization of the issuance of the refunding bonds, stating in brief 11 and general terms sufficient for reasonable identification the refunded 12 bonds to be funded or refunded, and the amount of the cost of issuing 13 the refunding bonds which is included in the authorized principal 14 amount of the refunding bonds; (b) the principal amount of refunding 15 bonds authorized; and (c) in either the refunding bond ordinance or a resolution adopted prior to the issuance of the refunding bonds such 16 17 further provisions as the Local Finance Board in the Department of 18 Community Affairs of the State of New Jersey may require or approve 19 as to deposit, securing, regulation, investment, reinvestment, 20 disposition or application of the proceeds of such refunding bonds, and 21 matters in connection therewith, including the officer or officers of 22 the school district to be responsible therefor, and amortization or other 23 provision for premiums or other losses incurred.

24 Such refunding bond ordinance or resolution may also contain 25 provisions, which shall be a part of the contract with the holders of the 26 refunding bonds, as to the establishment of, and the making of 27 appropriations for, reserves or sinking funds and the amount, source, 28 securing, regulation and disposition thereof. Any matter relating to 29 refunding bonds and not required to be contained in the refunding 30 bond ordinance may be performed or determined by subsequent resolution of the board of education, or the performance or 31 32 determination thereof delegated by resolution to a financial officer of 33 the school district.

34 (cf: P.L.1978, c.75, s.3)

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36 8. Section 5 of P.L.1969, c.130 (C.18A:24-61.5) is amended to
37 read as follows:

38 5. <u>a.</u> A certified copy of any refunding bond ordinance shall be 39 filed with the Director of the Division of Local [Finance] Government 40 Services in the Department of Community Affairs before adoption, 41 together with a complete statement in form prescribed by the director 42 and signed by the chief financial officer of the school district as to the 43 outstanding bonds to be funded or refunded by issuance of the 44 refunding bonds. [No] Except as provided in subsection b. of this 45 section no refunding bond ordinance or any resolution performing, 46 determining or authorizing matters or acts in connection with

refunding bonds shall take effect until the consent of the local finance
 board shall have been endorsed upon a certified copy thereof as
 adopted.

Any certification or endorsement of consent made by the local finance board or by a majority of the members thereof or by the secretary thereof pursuant to its direction as to any issue of refunding bonds shall, after the issuance of such refunding bonds in reliance thereon, be conclusive as to its validity or regularity and shall not be contested in any action or proceeding relating to such refunding bonds instituted after the issuance of such bonds.

11 The county, municipality or school district may enter into any 12 contracts or agreements to implement the refunding program, 13 including agreements with banking institutions with respect to the 14 application of moneys deposited in a sinking fund for the payment of 15 the refunding bonds at their maturity date to the purchase of obligations of the United States Government or obligations the 16 principal of and interest on which are guaranteed by the United States 17 Government or obligations of any agency or instrumentality of the 18 United States Government without regard to any limitations as to the 19 20 investment or deposit of moneys.

b. Refunding bonds to realize total debt service savings on
 outstanding obligations may be issued without the approval of the
 Local Finance Board in the Department of Community Affairs when
 authorized by conditions set forth in rules and regulations of the Local
 Finance Board and upon a resolution adopted by 2/3 vote of the full
 membership of the board of education of the district.

9. This act shall take effect immediately.

27 (cf: P.L.1978, c.75, s.4)

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STATEMENT

34 This bill is intended to make changes to the school bond law 35 consistent with many of the changes proposed for the municipal bond law in Senate Bill No. 109 of 2002. The purpose of the legislation is 36 37 to simplify the procedure for the issuance of refunding bonds and to 38 permit the submission of bid proposals for bonds by electronic means. 39 Specifically, section 1 amends N.J.S.18A:24-16 and section 7 amends 40 section 4 of P.L.1969, c.130 (C.18A:24-61.4) to require that a 41 supplemental debt statement be filed with the Local Finance Board prior to authorization of a refunding bond for a school district. 42 Section 8 of the bill amends section 5 of P.L.1969, c.130 (C.18A:24-43 44 61.5) to permit the issuance of refunding bonds to realize total (as 45 opposed to "annual") debt service savings on outstanding obligations without the approval of the Local Finance Board, in accordance with 46

1 rules and regulations promulgated by the Local Finance Board.

2 Section 2 of the bill amends N.J.S.18A:24-36 to permit electronic 3 proposals, which may be in the form of open or closed auctions 4 conducted through a nationally recognized electronic securities 5 bidding service, in order to bring the law current with recent 6 technological trends that have made bidding through electronic means 7 both possible and common. Additionally, the bill would increase the 8 bond limit for a private sale without a previous public offering from 9 \$10,000 to \$1,000,000. Section 2 of the bill further amends 10 N.J.S.18A:24-36 to permit a school board to delegate to its school 11 business administrator the authority to postpone a public sale for up to 60 days, upon not less than 24 hours' notice, and recommence the 12 13 sale upon not less than 24 hours' notice, without readvertisement, 14 provided that notice of the precise postponement and rescheduling 15 procedure was published in the original advertisement of the sale. Finally, section 2 would permit a school board to adjust maturity 16 17 schedules of bonds up to 24 hours prior to the time advertised for the 18 receipt of bids and within 24 hours after the award of bids, provided 19 that the adjustment does not exceed 10% of the principal for any 20 maturity and the overall issue.

Section 3 of the bill amends N.J.S.18A:24-37 to expand the items in a notice and notice summary of public sale to include the authorization for adjustment of maturities, the method of calculation of interest cost, postponement provisions, and the type of sale to be conducted, through the submission of either sealed or electronic proposals.

27 Section 4 of the bill amends N.J.S.18A:24-39 to require that a 28 notice of public sale state whether the award shall be based on net 29 interest cost or true interest cost. The section sets forth the 30 computation methods for determining "net interest cost" and "true interest cost" and further permits a school board to delegate to its 31 32 school business administrator the authority to allow bidders to 33 aggregate consecutive principal maturities that are bid at the same 34 interest rate into "term bonds," provided that mandatory sinking funds for redemptions in lieu of the principal maturities are established. The 35 bill defines "term bond" to mean a bond that is due in a certain year, 36 37 but has mandatory retirement provisions for portions of the term bond 38 on specified dates prior to the maturity date of the term bond itself.

Section 5 of the bill amends N.J.S.18A:24-41 to permit the State
Board of Education, in consultation with the Local Finance Board in
the Department of Community Affairs, to adopt rules and regulations
allowing the acceptance of financial surety bonds in lieu of a certified,
cashier's or treasurer's check.

Section 6 of the bill amends N.J.S.18A:24-42 to prescribe the
procedure and time for the opening of bids, including electronic bids
and proposals authorized under this bill.

STATEMENT TO

SENATE, No. 2193

STATE OF NEW JERSEY

DATED: MAY 8, 2003

The Assembly Education Committee favorably reports Senate Bill No. 2193.

This bill revises the school bond law to make it consistent with many of the revisions that were made in the municipal bond law by the approval on February 3, 2003, of Senate Bill No. 109, as P.L.2003, c.15. The legislation would simplify the procedure for the issuance of refunding bonds and permit the submission of bid proposals for bonds by electronic means.

Section 1 amends N.J.S.18A:24-16 and section 7 amends section 4 of P.L.1969, c.130 (C.18A:24-61.4) to require that a supplemental debt statement be filed with the Local Finance Board prior to authorization of a refunding bond for a school district. Section 8 of the bill amends section 5 of P.L.1969, c.130 (C.18A:24-61.5) to permit the issuance of refunding bonds to realize total, rather than "annual," debt service savings on outstanding obligations without the approval of the Local Finance Board, in accordance with rules and regulations promulgated by the Local Finance Board.

Section 2 of the bill amends N.J.S.18A:24-36 to permit electronic proposals, which may be in the form of open or closed auctions conducted through a nationally recognized electronic securities bidding service, in order to make the law current with recent technological trends that have made bidding through electronic means both possible and common. Additionally, the bill would increase the bond limit for a private sale without a previous public offering from \$10,000 to \$1,000,000. Section 2 of the bill further amends N.J.S.18A:24-36 to permit a school board to delegate to its school business administrator the authority to postpone a public sale for up to 60 days, upon not less than 24 hours' notice, and recommence the sale upon not less than 24 hours' notice, without readvertisement, provided that notice of the precise postponement and rescheduling procedure was published in the original advertisement of the sale. Finally, section 2 would permit a school board to adjust maturity schedules of bonds up to 24 hours prior to the time advertised for the receipt of bids and within 24 hours after the award of bids, provided that the adjustment does not exceed 10% of the principal for any maturity and the overall issue.

Section 3 of the bill amends N.J.S.18A:24-37 to expand the items

in a notice and notice summary of public sale to include the authorization for adjustment of maturities, the method of calculation of interest cost, postponement provisions, and the type of sale to be conducted, through the submission of either sealed or electronic proposals.

Section 4 of the bill amends N.J.S.18A:24-39 to require that a notice of public sale state whether the award will be based on net interest cost or true interest cost. The section sets forth the computation methods for determining "net interest cost" and "true interest cost" and further permits a school board to delegate to its school business administrator the authority to allow bidders to aggregate consecutive principal maturities that are bid at the same interest rate into "term bonds," provided that mandatory sinking funds for redemptions in lieu of the principal maturities are established. The bill defines "term bond" to mean a bond that is due in a certain year, but has mandatory retirement provisions for portions of the term bond on specified dates prior to the maturity date of the term bond itself.

Section 5 of the bill amends N.J.S.18A:24-41 to permit the State Board of Education, in consultation with the Local Finance Board in the Department of Community Affairs, to adopt rules and regulations allowing the acceptance of financial surety bonds in lieu of a certified, cashier's or treasurer's check.

Section 6 of the bill amends N.J.S.18A:24-42 to prescribe the procedure and time for the opening of bids, including electronic bids and proposals authorized under the bill.

As reported by committee, this bill is identical to Assembly Bill No. 3185.

STATEMENT TO

SENATE, No. 2193

STATE OF NEW JERSEY

DATED: MARCH 10, 2003

The Senate Education Committee reports favorably Senate Bill No. 2193.

This bill revises the school bond law to make it consistent with many of the revisions that were made in the municipal bond law by the approval on February 3, 2003, of Senate Bill No. 109, as P.L.2003, c.15. The legislation would simplify the procedure for the issuance of refunding bonds and permit the submission of bid proposals for bonds by electronic means.

Section 1 amends N.J.S.18A:24-16 and section 7 amends section 4 of P.L.1969, c.130 (C.18A:24-61.4) to require that a supplemental debt statement be filed with the Local Finance Board prior to authorization of a refunding bond for a school district. Section 8 of the bill amends section 5 of P.L.1969, c.130 (C.18A:24-61.5) to permit the issuance of refunding bonds to realize total, rather than "annual," debt service savings on outstanding obligations without the approval of the Local Finance Board, in accordance with rules and regulations promulgated by the Local Finance Board.

Section 2 of the bill amends N.J.S.18A:24-36 to permit electronic proposals, which may be in the form of open or closed auctions conducted through a nationally recognized electronic securities bidding service, in order to make the law current with recent technological trends that have made bidding through electronic means both possible and common. Additionally, the bill would increase the bond limit for a private sale without a previous public offering from \$10,000 to \$1,000,000. Section 2 of the bill further amends N.J.S.18A:24-36 to permit a school board to delegate to its school business administrator the authority to postpone a public sale for up to 60 days, upon not less than 24 hours' notice, and recommence the sale upon not less than 24 hours' notice, without readvertisement, provided that notice of the precise postponement and rescheduling procedure was published in the original advertisement of the sale. Finally, section 2 would permit a school board to adjust maturity schedules of bonds up to 24 hours prior to the time advertised for the receipt of bids and within 24 hours after the award of bids, provided that the adjustment does not exceed 10% of the principal for any maturity and the overall issue.

Section 3 of the bill amends N.J.S.18A:24-37 to expand the items

in a notice and notice summary of public sale to include the authorization for adjustment of maturities, the method of calculation of interest cost, postponement provisions, and the type of sale to be conducted, through the submission of either sealed or electronic proposals.

Section 4 of the bill amends N.J.S.18A:24-39 to require that a notice of public sale state whether the award shall be based on net interest cost or true interest cost. The section sets forth the computation methods for determining "net interest cost" and "true interest cost" and further permits a school board to delegate to its school business administrator the authority to allow bidders to aggregate consecutive principal maturities that are bid at the same interest rate into "term bonds," provided that mandatory sinking funds for redemptions in lieu of the principal maturities are established. The bill defines "term bond" to mean a bond that is due in a certain year, but has mandatory retirement provisions for portions of the term bond on specified dates prior to the maturity date of the term bond itself.

Section 5 of the bill amends N.J.S.18A:24-41 to permit the State Board of Education, in consultation with the Local Finance Board in the Department of Community Affairs, to adopt rules and regulations allowing the acceptance of financial surety bonds in lieu of a certified, cashier's or treasurer's check.

Section 6 of the bill amends N.J.S.18A:24-42 to prescribe the procedure and time for the opening of bids, including electronic bids and proposals authorized under the bill.

ASSEMBLY, No. 3185 STATE OF NEW JERSEY 210th LEGISLATURE

INTRODUCED JANUARY 16, 2003

Sponsored by: Assemblyman DAVID W. WOLFE District 10 (Monmouth and Ocean)

Co-Sponsored by: Assemblyman Cohen

SYNOPSIS

Revises school bond law to simplify refunding bonds and permit electronic bid proposals.

CURRENT VERSION OF TEXT

As introduced.



(Sponsorship Updated As Of: 12/16/2003)

A3185 WOLFE

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of the statutory law.

AN ACT concerning school district bonds and amending various parts

3 4 BE IT ENACTED by the Senate and General Assembly of the State 5 of New Jersey: 6 7 1. N.J.S.18A:24-16 is amended to read as follows: 8 18A:24-16. No school bonds or refunding bonds shall be 9 authorized unless there shall be prepared and filed in accordance with 10 section 18A:24-17 a supplemental debt statement in the form provided 11 by law, setting forth the amounts of all bonds and notes of the district 12 issued and outstanding, or authorized but not issued, and determining the net school debt of the district and giving effect to the proposed 13 14 authorization of school bonds. With respect to refunding bonds, the 15 supplemental debt statement shall reflect either new and unissued debt 16 or the amount of the refunding debt in excess of the debt to be 17 refunded. (cf: P.L.1978, c.71, s.1) 18 19 20 2. N.J.S.18A:24-36 is amended to read as follows: 18A:24-36. a. All bonds authorized and issued by type II school 21 22 districts in accordance with chapter 24 of Title 18A of the New Jersey Statutes, except bonds of authorized issues of [\$10,000.00] 23 <u>\$1,000,000</u> or less, shall be sold at public sale upon [sealed] the 24 25 submission of sealed bids or through the submission of electronic proposals provided that a summary of the notice of public sale of these 26 27 bonds as described in subsection b. of N.J.S.18A:24-37 shall be 28 advertised at least once at least seven days prior thereto in a <u>nationally</u> 29 recognized local government bond marketing publication or electronic 30 information service carrying municipal bond notices and devoted 31 primarily to financial news or the subject of state and municipal 32 bonds[, published in New York City or New Jersey,] and a notice of public sale containing the provisions described in subsection a. of 33 34 N.J.S.18A:24-37 shall be advertised at least once at least seven days 35 prior thereto in a newspaper published in the county and having a substantial circulation in the school district. Bonds of authorized 36 37 issues of [\$10,000.00] <u>\$1,000,000</u> or less may be sold at private sale 38 without previous public offering. 39 b. If the board of education of the district determines to conduct the public sale through the submission of electronic bids or proposals, 40 the electronic bids or proposals shall be submitted in the form of open 41 42 or closed auctions conducted through a nationally recognized electronic securities bidding service and in accordance with such rules 43 EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and intended to be omitted in the law. Matter underlined thus is new matter.

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1 as may be promulgated by the State Board of Education. The State 2 board may adopt rules in accordance with the "Administrative 3 Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), and in 4 consultation with the Local Finance Board in the Department of 5 Community Affairs, regulating the terms and conditions of the 6 submission of electronic bids or proposals. 7 c. The board of education of the district, by resolution, may allow 8 or otherwise delegate to the school business administrator the 9 authority to postpone a public sale without readvertisement, provided 10 that the notice pursuant to subsection a. of this section contained 11 precise information concerning the postponement and rescheduling 12 procedure. The postponement and rescheduling procedure shall 13 provide that a public sale may be postponed upon not less than 14 24 hours' notice, and that if the public sale is postponed, it may be 15 recommenced upon not less than 48 hours' notice without further notice of sale. A public sale may not be postponed for more than 16 17 <u>60 days without readvertisement.</u> 18 d. The board of education of the district, by resolution, may allow the adjustment of, or otherwise delegate to the school business 19 20 administrator the authority to adjust, the maturity schedule of the 21 bonds, up to 24 hours prior to the time advertised for the receipt of 22 bids and within 24 hours after the award of bids; provided that no 23 maturity schedule adjustment shall exceed 10% of the principal for any 24 maturity with the aggregate adjustment to maturity not to exceed 10% 25 of the principal for the overall issue. When an adjustment has been 26 made to a maturity schedule previously approved by the Local Finance 27 Board in the Department of Community Affairs, a copy of the final 28 maturity schedule which meets or complies with the limitations in this 29 subsection shall be filed with the Local Finance Board within 30 days 30 of the sale and shall be conclusively deemed to have been approved by 31 the Local Finance Board. 32 (cf: P.L.1992, c.178, s.1) 33 34 3. N.J.S.18A:24-37 is amended to read as follows: 35 18A:24-37. a. The notice of sale of Type II school district bonds required to be advertised pursuant to N.J.S.18A:24-36 shall describe 36 37 the bonds and set forth in substance the postponement provisions and 38 the other terms and conditions of sale, including the type of sale to be 39 conducted, through the submission of either sealed or electronic bids 40 or proposals, the principal amount, date, denomination and maturities, 41 and authorization for adjustments to the maturities pursuant to 42 subsection d. of N.J.S.18A:24-36 of the bonds offered for sale and 43 such other provisions as may be determined by the Type II school 44 district. As to interest to be borne by the bonds, it shall specify a rate 45 or rates or maximum rate, and the method of calculation of interest cost pursuant to subsection b. of N.J.S.18A:24-39, which rate or the 46

1 maximum rate shall in no event exceed 6% per annum. If proposals 2 are invited at more than one interest rate, the notice shall also state 3 that no proposals will be considered for bonds of a rate higher than the 4 lowest rate at which a legally acceptable proposal is received. b. A summary of the notice of public sale of Type II school district 5 6 bonds required to be advertised pursuant to N.J.S.18A:24-36 shall set 7 forth: the principal amount, date, denomination and maturities of the 8 bonds offered for sale; the rate or rates of interest or maximum rate or 9 rates of interest to be borne by the bonds; [and] a reference to where 10 additional terms and conditions of the public sale may be obtained: and 11 the type of sale to be conducted, through the submission of either 12 sealed or electronic bids or proposals. 13 (cf: P.L.1992, c.178, s.2) 14 15 4. N.J.S.18A:24-39 is amended to read as follows: 18A:24-39. In case of a sale of more than one issue such notice of 16 17 sale may, after describing the separate issues, provide in substance for 18 one of the following methods of sale, namely: 19 a. The notice may state the combined maturities of all of said issues 20 and request bids only for such combined maturities as if such combined 21 maturities constituted a single issue, in which event the provisions of 22 sections 18A:24-36 to 18A:24-46 shall apply as though the combined maturities constituted a single issue; or 23 24 b. The notice may state that bidders may name a single rate, or 25 different rates, of interest for the different issues of bonds included in 26 such sale, but if different rates are permitted, the notice may require 27 a single rate for all the bonds of one issue, and that all issues will be awarded to the bidder on whose bid the total loan may be made at the 28 29 lowest net interest cost or the true interest cost to the school district. 30 [Such] The board of education of the district shall specify in its notice 31 of public sale advertised pursuant to N.J.S.18A:24-37 whether the 32 award shall be based on net interest cost or true interest cost. The net 33 interest cost shall be computed[, as to each bid,] by adding to the 34 total principal amount of the bonds which the bidder offers to accept, 35 the total interest <u>cost to maturity</u> which will be paid under the terms 36 of the bid, after deducting from such interest cost the amount of cash 37 premium, if any bid, which shall not exceed \$1,000.00 as to any one 38 issue or the addition thereto of the amount of discount, if any, bid. 39 The true interest cost shall be computed in each instance by 40 determining the interest rate, compounded semi-annually, necessary to 41 discount the debt service payments to the date of the bonds and to the 42 price bid, excluding interest accrued to the delivery date. 43 c. The board of education of the district, by resolution, may allow 44 or otherwise delegate to the school business administrator the 45 authority to permit a bidder to aggregate the consecutive principal maturities for which such bidder bid in the same interest rate into term 46

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1 bonds, provided that mandatory sinking funds for which redemptions 2 in lieu of the principal maturities are provided. For the purposes of 3 this subsection, "term bond" means a bond that is due in a certain year 4 but has mandatory retirement provisions for portions of the term bond on specified dates prior to the maturity date of the term bond itself. 5 6 (cf: N.J.S.18A:24-39) 7 8 5. N.J.S.18A:24-41 is amended to read as follows: 9 18A:24-41. a. The notice of sale shall require all bidders to 10 deposit a certified or cashier's or treasurer's check for 2% of the amount of bonds, drawn upon a bank or trust company for said 11 12 amount, partially to secure the school district from any loss resulting 13 from the failure of the bidder to comply with the terms of his bid, or 14 as liquidated damages for such failure. 15 b. The State Board of Education, in consultation with the Local Finance Board in the Department of Community Affairs, may adopt 16 rules and regulations in accordance with the "Administrative 17 Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), to permit 18 19 school districts to accept a financial surety bond in lieu of a certified, 20 cashier's or treasurer's check as required in subsection a. of this 21 section. 22 (cf: N.J.S.18A:24-41) 23 24 6. N.J.S.18A:24-42 is amended to read as follows: 25 18A:24-42. All sealed bids or proposals shall be opened publicly 26 and all bids or proposals transmitted electronically shall be received at 27 the time and place stated in such notice of sale, and not before, and 28 shall be publicly announced, except upon a postponement and 29 recommencement of the public sale made in accordance with the 30 provisions of subsection c. of N.J.S.18A:24-36, in which case such 31 bids or proposals shall be publicly opened, received and announced, as 32 appropriate, at the postponed and recommenced date. 33 (cf: N.J.S.18A:24-42) 34 35 7. Section 4 of P.L.1969, c.130 (C.18A:24-61.4) is amended to read as follows: 36 37 4. A supplemental debt statement shall be prepared and filed with 38 respect to a Type II school district, in accordance with N.J.S.18A:24-39 17, that reflects either new and unissued debt or the amount of the 40 refunding debt in excess of the debt to be refunded prior to the 41 adoption of a bond ordinance by the board of education of a Type II 42 school district. Thereafter a refunding bond ordinance may be enacted 43 by the board of education of any Type II school district after the 44 approval thereof by resolution of such board of education, and by 45 subsequent adoption thereof after advertised public hearing, notice of which shall be given by publication of such proposed refunding bond 46

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1 ordinance and notice of hearing once at least 7 days prior to date of 2 such hearing, in a newspaper circulating in the school district. 3 Following the holding of such public hearing, at which all interested 4 persons shall be given an opportunity to be heard, such refunding bond 5 ordinance may thereupon be adopted by the recorded affirmative vote 6 of 2/3 of the full membership of such board of education or at such 7 other time and place to which such hearing or further consideration 8 thereof shall have been adjourned. The refunding bond ordinance in 9 the case of a Type II school district shall contain in substance: (a) an 10 authorization of the issuance of the refunding bonds, stating in brief 11 and general terms sufficient for reasonable identification the refunded 12 bonds to be funded or refunded, and the amount of the cost of issuing 13 the refunding bonds which is included in the authorized principal 14 amount of the refunding bonds; (b) the principal amount of refunding 15 bonds authorized; and (c) in either the refunding bond ordinance or a resolution adopted prior to the issuance of the refunding bonds such 16 17 further provisions as the Local Finance Board in the Department of 18 Community Affairs of the State of New Jersey may require or approve 19 as to deposit, securing, regulation, investment, reinvestment, 20 disposition or application of the proceeds of such refunding bonds, and 21 matters in connection therewith, including the officer or officers of 22 the school district to be responsible therefor, and amortization or other 23 provision for premiums or other losses incurred. 24 Such refunding bond ordinance or resolution may also contain 25 provisions, which shall be a part of the contract with the holders of the

26 refunding bonds, as to the establishment of, and the making of 27 appropriations for, reserves or sinking funds and the amount, source, 28 securing, regulation and disposition thereof. Any matter relating to 29 refunding bonds and not required to be contained in the refunding 30 bond ordinance may be performed or determined by subsequent resolution of the board of education, or the performance or 31 32 determination thereof delegated by resolution to a financial officer of 33 the school district.

34 (cf: P.L.1978, c.75, s.3)

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36 8. Section 5 of P.L.1969, c.130 (C.18A:24-61.5) is amended to
37 read as follows:

38 5. <u>a.</u> A certified copy of any refunding bond ordinance shall be 39 filed with the Director of the Division of Local [Finance] Government 40 Services in the Department of Community Affairs before adoption, 41 together with a complete statement in form prescribed by the director 42 and signed by the chief financial officer of the school district as to the 43 outstanding bonds to be funded or refunded by issuance of the 44 refunding bonds. [No] Except as provided in subsection b. of this 45 section no refunding bond ordinance or any resolution performing, 46 determining or authorizing matters or acts in connection with

refunding bonds shall take effect until the consent of the local finance
 board shall have been endorsed upon a certified copy thereof as
 adopted.

Any certification or endorsement of consent made by the local finance board or by a majority of the members thereof or by the secretary thereof pursuant to its direction as to any issue of refunding bonds shall, after the issuance of such refunding bonds in reliance thereon, be conclusive as to its validity or regularity and shall not be contested in any action or proceeding relating to such refunding bonds instituted after the issuance of such bonds.

11 The county, municipality or school district may enter into any 12 contracts or agreements to implement the refunding program, 13 including agreements with banking institutions with respect to the 14 application of moneys deposited in a sinking fund for the payment of 15 the refunding bonds at their maturity date to the purchase of obligations of the United States Government or obligations the 16 principal of and interest on which are guaranteed by the United States 17 Government or obligations of any agency or instrumentality of the 18 United States Government without regard to any limitations as to the 19 20 investment or deposit of moneys.

b. Refunding bonds to realize total debt service savings on
 outstanding obligations may be issued without the approval of the
 Local Finance Board in the Department of Community Affairs when
 authorized by conditions set forth in rules and regulations of the Local
 Finance Board and upon a resolution adopted by 2/3 vote of the full
 membership of the board of education of the district.

9. This act shall take effect immediately.

27 (cf: P.L.1978, c.75, s.4)

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STATEMENT

34 This bill is intended to make changes to the school bond law 35 consistent with many of the changes proposed for the municipal bond law in Senate Bill No. 109 of 2002. The purpose of the legislation is 36 37 to simplify the procedure for the issuance of refunding bonds and to 38 permit the submission of bid proposals for bonds by electronic means. 39 Specifically, section 1 amends N.J.S.18A:24-16 and section 7 amends 40 section 4 of P.L.1969, c.130 (C.18A:24-61.4) to require that a 41 supplemental debt statement be filed with the Local Finance Board prior to authorization of a refunding bond for a school district. 42 Section 8 of the bill amends section 5 of P.L.1969, c.130 (C.18A:24-43 44 61.5) to permit the issuance of refunding bonds to realize total (as 45 opposed to "annual") debt service savings on outstanding obligations without the approval of the Local Finance Board, in accordance with 46

1 rules and regulations promulgated by the Local Finance Board.

2 Section 2 of the bill amends N.J.S.18A:24-36 to permit electronic 3 proposals, which may be in the form of open or closed auctions 4 conducted through a nationally recognized electronic securities 5 bidding service, in order to bring the law current with recent 6 technological trends that have made bidding through electronic means 7 both possible and common. Additionally, the bill would increase the 8 bond limit for a private sale without a previous public offering from 9 \$10,000 to \$1,000,000. Section 2 of the bill further amends 10 N.J.S.18A:24-36 to permit a school board to delegate to its school 11 business administrator the authority to postpone a public sale for up 12 to 60 days, upon not less than 24 hours' notice, and recommence the 13 sale upon not less than 24 hours' notice, without readvertisement, 14 provided that notice of the precise postponement and rescheduling 15 procedure was published in the original advertisement of the sale. Finally, section 2 would permit a school board to adjust maturity 16 17 schedules of bonds up to 24 hours prior to the time advertised for the 18 receipt of bids and within 24 hours after the award of bids, provided 19 that the adjustment does not exceed 10% of the principal for any 20 maturity and the overall issue.

Section 3 of the bill amends N.J.S.18A:24-37 to expand the items in a notice and notice summary of public sale to include the authorization for adjustment of maturities, the method of calculation of interest cost, postponement provisions, and the type of sale to be conducted, through the submission of either sealed or electronic proposals.

27 Section 4 of the bill amends N.J.S.18A:24-39 to require that a 28 notice of public sale state whether the award shall be based on net 29 interest cost or true interest cost. The section sets forth the 30 computation methods for determining "net interest cost" and "true interest cost" and further permits a school board to delegate to its 31 32 school business administrator the authority to allow bidders to 33 aggregate consecutive principal maturities that are bid at the same 34 interest rate into "term bonds," provided that mandatory sinking funds for redemptions in lieu of the principal maturities are established. The 35 bill defines "term bond" to mean a bond that is due in a certain year, 36 37 but has mandatory retirement provisions for portions of the term bond 38 on specified dates prior to the maturity date of the term bond itself. 39 Section 5 of the bill amends N.J.S.18A:24-41 to permit the State

Board of Education, in consultation with the Local Finance Board in
the Department of Community Affairs, to adopt rules and regulations
allowing the acceptance of financial surety bonds in lieu of a certified,
cashier's or treasurer's check.

Section 6 of the bill amends N.J.S.18A:24-42 to prescribe the
procedure and time for the opening of bids, including electronic bids
and proposals authorized under this bill.

STATEMENT TO

ASSEMBLY, No. 3185

STATE OF NEW JERSEY

DATED: MAY 8, 2003

The Assembly Education Committee favorably reports Assembly Bill No. 3185.

This bill revises the school bond law to make it consistent with many of the revisions that were made in the municipal bond law by the approval on February 3, 2003, of Senate Bill No. 109, as P.L.2003, c.15. The legislation would simplify the procedure for the issuance of refunding bonds and permit the submission of bid proposals for bonds by electronic means.

Section 1 amends N.J.S.18A:24-16 and section 7 amends section 4 of P.L.1969, c.130 (C.18A:24-61.4) to require that a supplemental debt statement be filed with the Local Finance Board prior to authorization of a refunding bond for a school district. Section 8 of the bill amends section 5 of P.L.1969, c.130 (C.18A:24-61.5) to permit the issuance of refunding bonds to realize total, rather than "annual," debt service savings on outstanding obligations without the approval of the Local Finance Board, in accordance with rules and regulations promulgated by the Local Finance Board.

Section 2 of the bill amends N.J.S.18A:24-36 to permit electronic proposals, which may be in the form of open or closed auctions conducted through a nationally recognized electronic securities bidding service, in order to make the law current with recent technological trends that have made bidding through electronic means both possible and common. Additionally, the bill would increase the bond limit for a private sale without a previous public offering from \$10,000 to \$1,000,000. Section 2 of the bill further amends N.J.S.18A:24-36 to permit a school board to delegate to its school business administrator the authority to postpone a public sale for up to 60 days, upon not less than 24 hours' notice, and recommence the sale upon not less than 24 hours' notice, without readvertisement, provided that notice of the precise postponement and rescheduling procedure was published in the original advertisement of the sale. Finally, section 2 would permit a school board to adjust maturity schedules of bonds up to 24 hours prior to the time advertised for the receipt of bids and within 24 hours after the award of bids, provided that the adjustment does not exceed 10% of the principal for any maturity and the overall issue.

Section 3 of the bill amends N.J.S.18A:24-37 to expand the items

in a notice and notice summary of public sale to include the authorization for adjustment of maturities, the method of calculation of interest cost, postponement provisions, and the type of sale to be conducted, through the submission of either sealed or electronic proposals.

Section 4 of the bill amends N.J.S.18A:24-39 to require that a notice of public sale state whether the award will be based on net interest cost or true interest cost. The section sets forth the computation methods for determining "net interest cost" and "true interest cost" and further permits a school board to delegate to its school business administrator the authority to allow bidders to aggregate consecutive principal maturities that are bid at the same interest rate into "term bonds," provided that mandatory sinking funds for redemptions in lieu of the principal maturities are established. The bill defines "term bond" to mean a bond that is due in a certain year, but has mandatory retirement provisions for portions of the term bond on specified dates prior to the maturity date of the term bond itself.

Section 5 of the bill amends N.J.S.18A:24-41 to permit the State Board of Education, in consultation with the Local Finance Board in the Department of Community Affairs, to adopt rules and regulations allowing the acceptance of financial surety bonds in lieu of a certified, cashier's or treasurer's check.

Section 6 of the bill amends N.J.S.18A:24-42 to prescribe the procedure and time for the opening of bids, including electronic bids and proposals authorized under the bill.

As reported by committee, this bill is identical to Senate Bill No. 2193.