52:27D-3.4

LEGISLATIVE HISTORY CHECKLIST

Compiled by the NJ State Law Library

LAWS OF: 2003 **CHAPTER**: 254

NJSA: 52:27D-3.4 (Local housing authority crime reporting)

BILL NO: S1705 (Substituted for A3522)

SPONSOR(S): Rice and others

DATE INTRODUCED: June 27, 2002

COMMITTEE: ASSEMBLY: Housing

SENATE Community and Urban Affairs

AMENDED DURING PASSAGE: Yes

DATE OF PASSAGE: ASSEMBLY: June 23, 2003; Re-enacted 1-12-2004

SENATE: September 30, 2002; Re-enacted 1-12-2004

DATE OF APPROVAL: January 14, , 2004

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL (1st reprint enacted)

(Amendments during passage denoted by asterisks)

S1705

SPONSOR'S STATEMENT: (Begins on page 3 of original bill) Yes

COMMITTEE STATEMENT: ASSEMBLY: Yes

SENATE: Yes

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL ESTIMATE: No

A3522

SPONSOR'S STATEMENT: (Begins on page 3 of original bill)

Yes

Bill and Sponsors Statement identical to S1705

COMMITTEE STATEMENT: <u>ASSEMBLY</u>: <u>Yes</u>

Identical to Assembly Statement to S1705

SENATE: No

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL ESTIMATE: No

<u>VETO MESSAGE</u>: <u>Yes</u>

GOVERNOR'S PRESS RELEASE ON SIGNING: No.

FOLLOWING WERE PRINTED:

To check for circulating copies, contact New Jersey State Government Publications at the State Library (609) 278-2640 ext. 103 or mailto:refdesk@njstatelib.org.

REPORTS:	No
HEARINGS:	No
NEWSPAPER ARTICLES:	No

P.L. 2003, CHAPTER 254, approved January 14, 2004 Senate, No. 1705 (First Reprint)

AN ACT requiring local housing authorities and the Commissioner of
Community Affairs to report certain information to the Legislature,
supplementing chapter 27D of Title 52 of the New Jersey Statutes
and amending P.L.1992, c.79.

5

6 **BE IT ENACTED** by the Senate and General Assembly of the State 7 of New Jersey:

8

32

3334

35

3637

38

1. (New section) a. Not later than ¹[July] <u>September</u> ¹ 1st of each 9 year, the executive director of a housing authority created pursuant to 10 the "Local Housing Authorities Law," P.L.1938, c.19 (C.55:14A-1 et 11 seq.) or the "Local Redevelopment and Housing Law," P.L.1992, c.79 12 (C.40A:12A-1 et seq.) ¹and the owner of a property consisting of 10 13 or more rental units receiving project-based federal section 8 rental 14 assistance, hereinafter "project-based housing," shall report to the 15 Commissioner of Community Affairs, on a form prepared and provided 16 17 by the commissioner for this purpose, the number and type of violent crimes ¹, as those crimes are delineated in the most recently issued 18 Uniform Crime Report, published by the Department of Law and 19 Public Safety, 1 and drug offenses 1, as those offenses are enumerated 20 21 in the "Comprehensive Drug Reform Act of 1987," N.J.S.2C:35-1 et 22 al., involving the use, possession, manufacture, dispensing or 23 distribution of a controlled dangerous substance, controlled dangerous substance analog or drug paraphernalia.¹ committed on property 24 owned by the housing authority ¹[and property for which the housing 25 authority provided rental assistance] or committed on project-based 26 housing, respectively, 1 at any time during the 1 [twelve months 27 immediately preceding the report] preceding State fiscal year¹. The 28 report shall also include the amount expended by the housing authority 29 ¹or the project-based housing entity ¹ for drug elimination and crime 30 31

b. Not later than January 1st of each year, the commissioner shall prepare and distribute to each member of the Legislature a report displaying all of the information reported by each housing authority ¹and project-based housing entity required to report under this act ¹. The report shall also assimilate and analyze the information reported by each housing authority ¹and project-based housing entity required to report under this act ¹.

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

¹ Senate amendments adopted in accordance with Governor's recommendations January 8, 2004.

c. The commissioner shall promulgate rules and regulations necessary to effectuate the provisions of this act pursuant to the provisions of the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), not later that the 90th day following the effective date of P.L., c. (C.) (pending before the Legislature as this bill).

7

21

22

23

24

2526

27

28

29

30

3132

33

- 8 2. Section 45 of P.L.1992, c.79 (C.40A:12A-45) is amended to 9 read as follows:
- 10 45. The Commissioner of Community Affairs shall prescribe and 11 enforce standards for the curriculum and administration of a course of 12 study as he deems appropriate, the object of which shall be to assist members and executive directors of local housing authorities and 13 14 municipal redevelopment agencies to acquire the knowledge and skills 15 necessary to oversee and administer the operations of such authorities or agencies in accordance with current law and in the best interests of 16 17 the citizens served by such authorities. The commissioner shall adopt the standards by administrative rule, pursuant to the provisions of the 18 19 "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.). 20
 - The course shall consist of instruction in the principles of housing and redevelopment, which may include, but not be limited to, construction management and code compliance, financial management and public administration, and such other topics as the commissioner may deem appropriate. The commissioner shall, to the greatest extent possible, cooperate with organizations of housing authority representatives and redevelopment agency representatives, and shall consult with Rutgers, The State University, and other educational institutions in establishing the standards for the curriculum and administration of the course of study, as provided above. The course shall also include information concerning strategies for drug elimination and crime prevention and control and the use of drug elimination funds.

343536

3. This act shall take effect 180 days following enactment; however, subsection c. of section 1 shall take effect immediately.

38 39

37

(cf: P.L.1992, c.79, s.45)

41

42 Concerns local housing authority crime reporting.

SENATE, No. 1705

STATE OF NEW JERSEY

210th LEGISLATURE

INTRODUCED JUNE 27, 2002

Sponsored by:

Senator RONALD L. RICE

District 28 (Essex)

Senator SHIRLEY K. TURNER

District 15 (Mercer)

Assemblyman JERRY GREEN

District 22 (Middlesex, Somerset and Union)

Assemblyman MICHAEL J. DOHERTY

District 23 (Warren and Hunterdon)

SYNOPSIS

Concerns local housing authority crime reporting.

CURRENT VERSION OF TEXT

As introduced.



(Sponsorship Updated As Of: 6/24/2003)

AN ACT requiring local housing authorities and the Commissioner of
Community Affairs to report certain information to the Legislature,
supplementing chapter 27D of Title 52 of the New Jersey Statutes
and amending P.L.1992, c.79.

5

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

8

20

2122

23

24

25

7

- 9 1. (New section) a. Not later than July 1st of each year, the 10 executive director of a housing authority created pursuant to the "Local Housing Authorities Law," P.L.1938, c.19 (C.55:14A-1 et 11 seq.) or the "Local Redevelopment and Housing Law," P.L.1992, c.79 12 (C.40A:12A-1 et seq.) shall report to the Commissioner of Community 13 14 Affairs, on a form prepared and provided by the commissioner for this purpose, the number and type of violent crimes and drug offenses 15 16 committed on property owned by the housing authority and property 17 for which the housing authority provided rental assistance at any time during the twelve months immediately preceding the report. The 18 report shall also include the amount expended by the housing authority 19
 - b. Not later than January 1st of each year, the commissioner shall prepare and distribute to each member of the Legislature a report displaying all of the information reported by each housing authority. The report shall also assimilate and analyze the information reported by each housing authority.

for drug elimination and crime prevention and control.

c. The commissioner shall promulgate rules and regulations necessary to effectuate the provisions of this act pursuant to the provisions of the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), not later that the 90th day following the effective date of P.L., c. (C.) (pending before the Legislature as this bill).

32

35

36

37

3839

40

41

42

43

- 33 2. Section 45 of P.L.1992, c.79 (C.40A:12A-45) is amended to 34 read as follows:
 - 45. The Commissioner of Community Affairs shall prescribe and enforce standards for the curriculum and administration of a course of study as he deems appropriate, the object of which shall be to assist members and executive directors of local housing authorities and municipal redevelopment agencies to acquire the knowledge and skills necessary to oversee and administer the operations of such authorities or agencies in accordance with current law and in the best interests of the citizens served by such authorities. The commissioner shall adopt the standards by administrative rule, pursuant to the provisions of the

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

S1705 RICE, TURNER

3

1 "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.).

3 The course shall consist of instruction in the principles of housing 4 and redevelopment, which may include, but not be limited to, 5 construction management and code compliance, financial management 6 and public administration, and such other topics as the commissioner may deem appropriate. The commissioner shall, to the greatest extent 7 8 possible, cooperate with organizations of housing authority 9 representatives and redevelopment agency representatives, and shall consult with Rutgers, The State University, and other educational 10 11 institutions in establishing the standards for the curriculum and administration of the course of study, as provided above. The course 12 13 shall also include information concerning strategies for drug 14 elimination and crime prevention and control and the use of drug 15 elimination funds.

16 (cf: P.L.1992, c.79, s.45)

1718

3. This act shall take effect 180 days following enactment; however, subsection c. of section 1 shall take effect immediately.

2021

19

STATEMENT

2223

2425

26

27

2829

30

31

32

33

34

3536

37

This bill would require the executive director of a local housing authority to report annually to the Commissioner of Community Affairs the number and type of violent crimes and drug offenses committed on property owned by the housing authority and property for which the housing authority provides rental assistance. The report would also contain information concerning the amount expended for drug elimination and crime prevention and control.

In turn, the commissioner would be required to combine and analyze all such reported information into a report that it would prepare and distribute to each member of the Legislature annually. The bill would also require the commissioner to modify the course curriculum for housing authority members and executive directors to include strategies for drug elimination and crime prevention and control and the use of drug elimination funds.

ASSEMBLY HOUSING AND LOCAL GOVERNMENT COMMITTEE

STATEMENT TO

SENATE, No. 1705

STATE OF NEW JERSEY

DATED: MAY 5, 2003

The Assembly Housing and Local Government Committee reports favorably Senate Bill No. 1705.

This bill would require the executive director of a local housing authority to report annually to the Commissioner of Community Affairs the number and type of violent crimes and drug offenses committed on property owned by the housing authority and property for which the housing authority provides rental assistance. The report would also contain information concerning the amount expended for drug elimination and crime prevention and control. In the past, the Department of Housing and Urban Development (HUD) required public housing authorities who received grants from HUD for the purposes of eliminating drug crimes on public housing property to report violent crime and drug offenses occurring on their property. However, Congress no longer requires this information to be compiled by HUD. The information is not required to be included in the annual reports filed with HUD by the public housing authorities.

The Commissioner of Community Affairs would be required under this bill to prepare a report on all violent crimes and drug offenses committed on public housing authority property. The report would be distributed to each member of the Legislature annually.

The bill would also require the commissioner to modify the course curriculum for housing authority members and executive directors to include strategies for drug elimination, crime prevention and control, and the use of drug elimination funds.

This bill is identical to A-3522 which was also released by the committee this day.

SENATE COMMUNITY AND URBAN AFFAIRS COMMITTEE

STATEMENT TO

SENATE, No. 1705

STATE OF NEW JERSEY

DATED: SEPTEMBER 9, 2002

The Senate Community and Urban Affairs Committee reports favorably Senate Bill No. 1705.

This bill would require the executive director of a local housing authority to report annually to the Commissioner of Community Affairs the number and type of violent crimes and drug offenses committed on property owned by the housing authority and property for which the housing authority provides rental assistance. The report would also contain information concerning the amount expended for drug elimination and crime prevention and control.

In turn, the commissioner would be required to combine and analyze all such reported information into a report that it would prepare and distribute to each member of the Legislature annually.

The bill would also require the commissioner to modify the course curriculum for housing authority members and executive directors to include strategies for drug elimination and crime prevention and control and the use of drug elimination funds.

ASSEMBLY, No. 3522

STATE OF NEW JERSEY 210th LEGISLATURE

INTRODUCED MAY 5, 2003

Sponsored by:

Assemblyman JERRY GREEN
District 22 (Middlesex, Somerset and Union)
Assemblyman MICHAEL J. DOHERTY
District 23 (Warren and Hunterdon)

SYNOPSIS

Concerns local housing authority crime reporting.

CURRENT VERSION OF TEXT

As introduced.



(Sponsorship Updated As Of: 5/9/2003)

AN ACT requiring local housing authorities and the Commissioner of
Community Affairs to report certain information to the Legislature,
supplementing chapter 27D of Title 52 of the New Jersey Statutes
and amending P.L.1992, c.79.

56

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

8

20

21

2223

24

25

7

- 9 1. (New section) a. Not later than July 1st of each year, the 10 executive director of a housing authority created pursuant to the "Local Housing Authorities Law," P.L.1938, c.19 (C.55:14A-1 et 11 seq.) or the "Local Redevelopment and Housing Law," P.L.1992, c.79 12 (C.40A:12A-1 et seq.) shall report to the Commissioner of Community 13 14 Affairs, on a form prepared and provided by the commissioner for this purpose, the number and type of violent crimes and drug offenses 15 16 committed on property owned by the housing authority and property 17 for which the housing authority provided rental assistance at any time during the twelve months immediately preceding the report. The 18 report shall also include the amount expended by the housing authority 19
 - b. Not later than January 1st of each year, the commissioner shall prepare and distribute to each member of the Legislature a report displaying all of the information reported by each housing authority. The report shall also assimilate and analyze the information reported by each housing authority.

for drug elimination and crime prevention and control.

c. The commissioner shall promulgate rules and regulations necessary to effectuate the provisions of this act pursuant to the provisions of the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), not later that the 90th day following the effective date of P.L., c. (C.) (pending before the Legislature as this bill).

32

35

36

37

3839

40

41

42

43

- 33 2. Section 45 of P.L.1992, c.79 (C.40A:12A-45) is amended to 34 read as follows:
 - 45. The Commissioner of Community Affairs shall prescribe and enforce standards for the curriculum and administration of a course of study as he deems appropriate, the object of which shall be to assist members and executive directors of local housing authorities and municipal redevelopment agencies to acquire the knowledge and skills necessary to oversee and administer the operations of such authorities or agencies in accordance with current law and in the best interests of the citizens served by such authorities. The commissioner shall adopt the standards by administrative rule, pursuant to the provisions of the

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and intended to be omitted in the law.

A3522 GREEN, DOHERTY

7

1 "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.).

3 The course shall consist of instruction in the principles of housing 4 and redevelopment, which may include, but not be limited to, 5 construction management and code compliance, financial management 6 and public administration, and such other topics as the commissioner may deem appropriate. The commissioner shall, to the greatest extent 7 8 possible, cooperate with organizations of housing authority 9 representatives and redevelopment agency representatives, and shall consult with Rutgers, The State University, and other educational 10 11 institutions in establishing the standards for the curriculum and administration of the course of study, as provided above. The course 12 13 shall also include information concerning strategies for drug 14 elimination and crime prevention and control and the use of drug 15 elimination funds.

16 (cf: P.L.1992, c.79, s.45)

1718

3. This act shall take effect 180 days following enactment; however, subsection c. of section 1 shall take effect immediately.

2021

19

STATEMENT

2223

2425

26

27

28 29

30

31

32

33

34

3536

37

This bill would require the executive director of a local housing authority to report annually to the Commissioner of Community Affairs the number and type of violent crimes and drug offenses committed on property owned by the housing authority and property for which the housing authority provides rental assistance. The report would also contain information concerning the amount expended for drug elimination and crime prevention and control.

In turn, the commissioner would be required to combine and analyze all such reported information into a report that it would prepare and distribute to each member of the Legislature annually. The bill would also require the commissioner to modify the course curriculum for housing authority members and executive directors to include strategies for drug elimination and crime prevention and control and the use of drug elimination funds.

ASSEMBLY HOUSING AND LOCAL GOVERNMENT COMMITTEE

STATEMENT TO

ASSEMBLY, No. 3522

STATE OF NEW JERSEY

DATED: MAY 5, 2003

The Assembly Housing and Local Government Committee reports favorably Assembly Bill No. 3522

This bill would require the executive director of a local housing authority to report annually to the Commissioner of Community Affairs the number and type of violent crimes and drug offenses committed on property owned by the housing authority and property for which the housing authority provides rental assistance. The report would also contain information concerning the amount expended for drug elimination and crime prevention and control. In the past, the Department of Housing and Urban Development (HUD) required public housing authorities who received grants from HUD for the purposes of eliminating drug crimes on public housing property to report violent crime and drug offenses occurring on their property. However, Congress no longer requires this information to be compiled by HUD. The information is not required to be included in the annual reports filed with HUD by the public housing authorities.

The Commissioner of Community Affairs would be required under this bill to prepare a report on all violent crimes and drug offenses committed on public housing authority property. The report would be distributed to each member of the Legislature annually.

The bill would also require the commissioner to modify the course curriculum for housing authority members and executive directors to include strategies for drug elimination, crime prevention and control, and the use of drug elimination funds.

This bill is identical to S-1705 which was also released by the committee this day.

SENATE BILL NO. 1705

To the Senate:

Pursuant to Article V, Section I, Paragraph 14 of the New Jersey Constitution, I am returning Senate Bill No. 1705 with my recommendations for reconsideration.

A. Summary of Bill

This bill would amend and supplement current law to require the Department of Community Affairs (DCA) to compile certain information regarding criminal activity occurring on property owned by housing authorities, as well as property for which a housing authority provides any form of rental assistance. The bill also would impose certain reporting requirements upon housing authorities and DCA, and would require DCA to modify the course curriculum for housing authority members and executive directors to include strategies for drug elimination, crime prevention and control, and the use of drug elimination funds.

B. Recommended Action

I commend the sponsors of this bill and the Legislature for their efforts intended to promote a safe and crime-free environment in publicly assisted housing. The data compilation and training proposed under this bill certainly could provide valuable assistance in ensuring that all New Jersey residents have the opportunity to live and raise their families in safety and security.

I am concerned, however, that the bill as currently drafted raises several technical and administrative issues affecting both the Department of Community Affairs and local housing authorities. For example, with regard to the obligation of housing authorities to report violent crimes and drug-related offenses, the bill does not specifically define which crimes and offenses must be reported, while the timelines proposed under the bill may not allow adequate time for accurate reporting to occur on an annual basis. Moreover, the bill as currently drafted goes beyond establishing reporting obligations for large public

housing authority projects as had been the case under a similar reporting program, no longer in existence, administered by the federal government. Instead, the bill would cover all properties for which any form of rental assistance is received, including Section 8 housing vouchers. Expanding the reporting program in this manner would create a significant administrative burden and possible disincentive to accepting the vouchers for small landlords, while the information received from property owners having limited numbers of rental units spread throughout the State would not be particularly useful in keeping track of crime occurring in large public housing projects.

As a result of the above considerations, I recommend that the bill be amended to include clear definitions of the terms "violent crime" and "drug offenses" by incorporating established definitions from other similar laws, to adjust the bill's timelines in order to allow full and accurate reporting to occur, and to clarify that only the owner of a property consisting of ten or more rental units that is receiving project-based federal Section 8 rental assistance is required to comply with the reporting obligations. Accordingly, I herewith return Senate Bill No. 1705 and recommend that it be amended as follows:

Page 2, Section 1, Line 13:

After "(C.40A:12A-1 et seq.)"
insert "and the owner of a property
consisting of 10 or more rental
units receiving project-based
federal section 8 rental
assistance, hereinafter 'projectbased housing,'"

Page 2, Section 1, Line 15:

After "violent crimes" insert ", as those crimes are delineated in the most recently issued Uniform Crime Report, published by the Department of Law and Public Safety,"

Page 2, Section 1, Line 15:

After "drug offenses" insert ", as those offenses are enumerated in the 'Comprehensive Drug Reform Act of 1987,' N.J.S.2C:35-1 et al., involving the use, possession, manufacture, dispensing or

distribution of a controlled dangerous substance, controlled dangerous substance analog or drug paraphernalia,"

Page 2, Section 1, Lines 16-18:

After "housing authority" delete "and property for which the housing authority provided rental assistance" and insert "or committed on project-based housing, respectively,"

Page 2, Section 1, Line 18:

After "during the" delete "twelve months immediately preceding the report" and insert "preceding State fiscal year"

Page 2, Section 1, Line 19:

After "authority" insert "or the project-based housing entity"

Page 2, Section 1, Line 23:

After "authority" insert "and project-based housing entity required to report under this act"

Page 2, Section 1, Line 25:

After "authority" insert "and project-based housing entity required to report under this act"

Respectfully,

James E. McGreevey Governor

Attest:

Michael R. DeCotiis Chief Counsel to the Governor