17B:17-13.1

LEGISLATIVE HISTORY CHECKLIST

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LAWS OF: 2003 **CHAPTER:** 230

NJSA: 17B:17-13.1 (Charitable gift annuity reserves)

BILL NO: A2760 (Substituted for S1928)

SPONSOR(S) Conners and Conaway

DATE INTRODUCED: September 19, 2002

COMMITTEE: ASSEMBLY: Banking and Insurance

SENATE: Commerce

AMENDED DURING PASSAGE: No

DATE OF PASSAGE: ASSEMBLY: November 18, 2002

SENATE: December 15, 2003

DATE OF APPROVAL: January 9, 2004

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL (Original version of bill enacted)

A2760

SPONSOR'S STATEMENT: (Begins on page 3 of original bill)

Yes

COMMITTEE STATEMENT: <u>ASSEMBLY</u>: <u>Yes</u>

SENATE: Yes

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL ESTIMATE: No

S1928

SPONSOR'S STATEMENT: (Begins on page 3 of original bill)

Yes

Bill and Sponsors Statement identical to A2760

COMMITTEE STATEMENT: ASSEMBLY: No

SENATE: Yes

Identical to Assembly Statement for A2760

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL ESTIMATE: No

VETO MESSAGE: No

GOVERNOR'S PRESS RELEASE ON SIGNING: No

FOLLOWING WERE PRINTED:

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REPORTS:	No
HEARINGS:	No
NEWSPAPER ARTICLES:	No

P.L. 2003, CHAPTER 230, *approved January* **9**, **2004** Assembly, No. 2760

1 **AN ACT** concerning the investment of charitable gift annuity reserves 2 and amending N.J.S.17B:17-13.1.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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1. N.J.S.17B:17-13.1 is amended to read as follows:

8 17B:17-13.1. a. The commissioner may, in his discretion, issue a 9 special permit to a qualified nonprofit domestic or foreign corporation 10 or association organized without capital stock or not for profit, engaged solely in bona fide charitable, religious, missionary, 11 educational or philanthropic activities and which shall have been in 12 active operation for at least ten years authorizing any such corporation 13 14 or association to enter into annuity agreements with donors. Before 15 issuing any such special permit the commissioner shall promulgate 16 rules and regulations governing such annuity agreements and permit 17 holders with respect to such annuity agreements. Such rules and 18 regulations shall, in addition to such other provisions as the commissioner may determine to be necessary or desirable to protect 19 20 the public, provide that each applicant for a special permit shall submit 21 to the commissioner copies of its form of agreements with donors, and 22 a schedule of its maximum annuity rates, which rates shall be so 23 computed, on the basis of the standard valuation law, as to return to 24 the special permit holder, upon the death of the annuitant, a residue at least equal to one-half of the original gift or other consideration for 25 26 such annuity.

b. Each such special permit holder shall have and maintain segregated assets at least equal to the sum of the reserves on its outstanding agreements calculated in accordance with the provisions of Chapter 19 of this Code, and a surplus of ten per centum of such reserves or the amount of \$100,000, whichever is higher, and such assets shall be segregated as separate and distinct funds, independent of all other funds of such special permit holder and shall not be applied for the payment of the debts and obligations of the special permit holder other than with respect to annuity agreements. In determining the reserves of any such special permit holder, a deduction shall be made for all or any portion of an annuity risk which is lawfully reinsured by an authorized insurer. Segregated assets herein required to be maintained shall be invested in [the same manner and subject to the same restrictions as herein provided for investments of domestic insurers unless more restrictive provisions are contained in applicable

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

statutes regulating any such permit holder and except as the commissioner may otherwise provide by regulation <u>accordance with</u> the provisions of the "Prudent Investor Act," P.L.1997, c.26 (C.3B:20-11.1 et seq).

- c. Any corporation or association defined in subsection a. hereof which, prior to the effective date of this Code, has entered into annuity agreements shall obtain a special permit as herein provided prior to entering into any new or additional annuity agreements provided, however, that the commissioner shall by regulation allow a period of time, which shall not be more than 5 years following the effective date of this Code for any such corporation or association to comply with the provisions of subsection b. of this section with respect to any annuity agreement entered into prior to the effective date of this Code. The commissioner, in his discretion may extend such time for a reasonable period.
- 16 d. If the commissioner finds that any special permit holder has 17 failed to comply with the requirements of this section or of any rule or 18 regulation of the commissioner issued hereunder, he may by appropriate order, subject to the provisions of the Administrative 19 Procedure Act (P.L.1968, c.410), Chapter 34 of this Code and any 20 21 rules adopted thereunder suspend or revoke any such special permit 22 and he may take such other action to restrain or enjoin any such 23 violation as may be otherwise provided by law. In addition the 24 commissioner may make such orders as he deems desirable and 25 necessary to afford appropriate financial security to the annuitants. The commissioner may require that special permit holders submit 26 periodically such reports as he may deem desirable or necessary to 27 28 ascertain compliance with requirements of this section and the 29 commissioner may, whenever he deems it expedient, make or cause to be made an examination of the assets and liabilities and other affairs of 30 any such special permit holder as the same pertains to annuity 31 32 agreements entered into pursuant to this section. The reasonable 33 expenses of any such examination shall be fixed and determined by the 34 commissioner, and he shall collect them from the special permit holder 35 examined, who shall pay them on presentation of a detailed account of 36 the expenses.
 - e. No special permit holder shall be deemed an insurer as defined in this Code.

39 (cf: N.J.S.17B:17-13.1)

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2. This act shall take effect immediately.

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STATEMENT

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This bill provides that funds or other assets donated by an individual to a nonprofit or charitable organization, in exchange for a

fixed annuity payment for life, shall be invested in accordance with the provisions of New Jersey's "Prudent Investor Act." Under current law, nonprofit and charitable organizations are required to invest 85 to 90% of these gift assets in the same manner and subject to the same restrictions as for investments of domestic life and health insurers, in fixed income investment instruments. However, over time, the practical effect of this requirement has been to limit investment return.

Charitable gift annuities are primarily a means for donors to make a gift to a charity, while providing guaranteed, fixed income payments to the donor or other named beneficiaries during the donor's lifetime. The nonprofit or charitable organization invests the gift principal, and upon the death of the donor or other designated income beneficiary, the remainder of the gift becomes the property of the organization to use in furtherance of its charitable purposes.

In accordance with prudent investor guidelines, a fiduciary is required to invest trust assets as a prudent investor would, by considering the purposes, terms, distribution requirements, and other circumstances of the trust, and incorporates the "modern portfolio theory," by specifying that a fiduciary's investment and management decisions respecting individual assets are not to be evaluated in isolation, but in the context of the trust portfolio as a whole and as part of an overall investment strategy having risk and return objectives reasonably suited to the trust.

This bill would provide nonprofit and charitable organizations greater flexibility with respect to the investment of their gift annuity reserves.

31 Revises investment requirements for charitable gift annuity reserves.

ASSEMBLY, No. 2760

STATE OF NEW JERSEY 210th LEGISLATURE

INTRODUCED SEPTEMBER 19, 2002

Sponsored by:

Assemblyman JACK CONNERS
District 7 (Burlington and Camden)
Assemblyman HERBERT CONAWAY, JR.
District 7 (Burlington and Camden)

Co-Sponsored by:

Assemblymen Diegnan, Bateman, Pennacchio, Senators Inverso and Allen

SYNOPSIS

Revises investment requirements for charitable gift annuity reserves.

CURRENT VERSION OF TEXT



(Sponsorship Updated As Of: 12/16/2003)

1 AN ACT concerning the investment of charitable gift annuity reserves 2 and amending N.J.S.17B:17-13.1.

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4 **BE IT ENACTED** by the Senate and General Assembly of the State 5 of New Jersey:

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1. N.J.S.17B:17-13.1 is amended to read as follows:

8 17B:17-13.1. a. The commissioner may, in his discretion, issue a special permit to a qualified nonprofit domestic or foreign corporation 10 or association organized without capital stock or not for profit, engaged solely in bona fide charitable, religious, missionary, 12 educational or philanthropic activities and which shall have been in 13 active operation for at least ten years authorizing any such corporation 14 or association to enter into annuity agreements with donors. Before issuing any such special permit the commissioner shall promulgate 16 rules and regulations governing such annuity agreements and permit holders with respect to such annuity agreements. Such rules and regulations shall, in addition to such other provisions as the commissioner may determine to be necessary or desirable to protect the public, provide that each applicant for a special permit shall submit to the commissioner copies of its form of agreements with donors, and 22 a schedule of its maximum annuity rates, which rates shall be so 23 computed, on the basis of the standard valuation law, as to return to 24 the special permit holder, upon the death of the annuitant, a residue at 25 least equal to one-half of the original gift or other consideration for 26 such annuity.

b. Each such special permit holder shall have and maintain segregated assets at least equal to the sum of the reserves on its outstanding agreements calculated in accordance with the provisions of Chapter 19 of this Code, and a surplus of ten per centum of such reserves or the amount of \$100,000, whichever is higher, and such assets shall be segregated as separate and distinct funds, independent of all other funds of such special permit holder and shall not be applied for the payment of the debts and obligations of the special permit holder other than with respect to annuity agreements. In determining the reserves of any such special permit holder, a deduction shall be made for all or any portion of an annuity risk which is lawfully reinsured by an authorized insurer. Segregated assets herein required to be maintained shall be invested in [the same manner and subject to the same restrictions as herein provided for investments of domestic insurers unless more restrictive provisions are contained in applicable statutes regulating any such permit holder and except as the commissioner may otherwise provide by regulation] accordance with

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A2760 CONNERS, CONAWAY

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the provisions of the "Prudent Investor Act," P.L.1997, c.26 (C.3B:20-11.1 et seq).

- 3 c. Any corporation or association defined in subsection a. hereof 4 which, prior to the effective date of this Code, has entered into annuity agreements shall obtain a special permit as herein provided prior to 5 6 entering into any new or additional annuity agreements provided, 7 however, that the commissioner shall by regulation allow a period of 8 time, which shall not be more than 5 years following the effective date 9 of this Code for any such corporation or association to comply with 10 the provisions of subsection b. of this section with respect to any 11 annuity agreement entered into prior to the effective date of this Code. 12 The commissioner, in his discretion may extend such time for a 13 reasonable period.
- 14 d. If the commissioner finds that any special permit holder has 15 failed to comply with the requirements of this section or of any rule or regulation of the commissioner issued hereunder, he may by 16 appropriate order, subject to the provisions of the Administrative 17 Procedure Act (P.L.1968, c.410), Chapter 34 of this Code and any 18 19 rules adopted thereunder suspend or revoke any such special permit 20 and he may take such other action to restrain or enjoin any such 21 violation as may be otherwise provided by law. In addition the 22 commissioner may make such orders as he deems desirable and 23 necessary to afford appropriate financial security to the annuitants. The commissioner may require that special permit holders submit 24 25 periodically such reports as he may deem desirable or necessary to 26 ascertain compliance with requirements of this section and the 27 commissioner may, whenever he deems it expedient, make or cause to 28 be made an examination of the assets and liabilities and other affairs of 29 any such special permit holder as the same pertains to annuity 30 agreements entered into pursuant to this section. The reasonable 31 expenses of any such examination shall be fixed and determined by the 32 commissioner, and he shall collect them from the special permit holder 33 examined, who shall pay them on presentation of a detailed account of 34 the expenses.
 - e. No special permit holder shall be deemed an insurer as defined in this Code.
- 37 (cf: N.J.S.17B:17-13.1)

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2. This act shall take effect immediately.

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This bill provides that funds or other assets donated by an individual to a nonprofit or charitable organization, in exchange for a fixed annuity payment for life, shall be invested in accordance with the

A2760 CONNERS, CONAWAY

provisions of New Jersey's "Prudent Investor Act." Under current law, nonprofit and charitable organizations are required to invest 85 to 90% of these gift assets in the same manner and subject to the same restrictions as for investments of domestic life and health insurers, in fixed income investment instruments. However, over time, the practical effect of this requirement has been to limit investment return. Charitable gift annuities are primarily a means for donors to make a gift to a charity, while providing guaranteed, fixed income payments to the donor or other named beneficiaries during the donor's lifetime. The nonprofit or charitable organization invests the gift principal, and upon the death of the donor or other designated income beneficiary,

In accordance with prudent investor guidelines, a fiduciary is required to invest trust assets as a prudent investor would, by considering the purposes, terms, distribution requirements, and other circumstances of the trust, and incorporates the "modern portfolio theory," by specifying that a fiduciary's investment and management decisions respecting individual assets are not to be evaluated in isolation, but in the context of the trust portfolio as a whole and as part of an overall investment strategy having risk and return objectives reasonably suited to the trust.

the remainder of the gift becomes the property of the organization to

use in furtherance of its charitable purposes.

This bill would provide nonprofit and charitable organizations greater flexibility with respect to the investment of their gift annuity reserves.

ASSEMBLY BANKING AND INSURANCE COMMITTEE

STATEMENT TO

ASSEMBLY, No. 2760

STATE OF NEW JERSEY

DATED: NOVEMBER 7, 2002

The Assembly Banking and Insurance Committee reports favorably Assembly Bill No. 2760.

This bill revises the investment requirements for charitable gift annuity reserves. The bill provides that funds or other assets donated by an individual to a nonprofit or charitable organization shall be invested in accordance with the provisions of New Jersey's "Prudent Investor Act." Currently, the law requires that these reserves be invested in fixed income investments in the same manner as currently provided for the investments of domestic life and health insurers.

SENATE COMMERCE COMMITTEE

STATEMENT TO

ASSEMBLY, No. 2760

STATE OF NEW JERSEY

DATED: MAY 15, 2003

The Senate Commerce Committee reports favorably Assembly Bill No. 2760.

This bill revises the investment requirements for charitable gift annuity reserves. The bill provides that funds or other assets donated by an individual to a nonprofit or charitable organization shall be invested in accordance with the provisions of New Jersey's "Prudent Investor Act." Currently, the law requires that these reserves be invested in fixed income investments in the same manner as for the investments of domestic life and health insurers.

SENATE, No. 1928

STATE OF NEW JERSEY

210th LEGISLATURE

INTRODUCED OCTOBER 7, 2002

Sponsored by:

Senator PETER A. INVERSO

District 14 (Mercer and Middlesex)

Senator DIANE ALLEN

District 7 (Burlington and Camden)

SYNOPSIS

Revises investment requirements for charitable gift annuity reserves.

CURRENT VERSION OF TEXT

As introduced.



(Sponsorship Updated As Of: 12/16/2003)

1 **AN ACT** concerning the investment of charitable gift annuity reserves 2 and amending N.J.S.17B:17-13.1.

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S1928 INVERSO, ALLEN

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the provisions of the "Prudent Investor Act," P.L.1997, c.26 (C.3B:20-11.1 et seq).

- 3 c. Any corporation or association defined in subsection a. hereof 4 which, prior to the effective date of this Code, has entered into annuity agreements shall obtain a special permit as herein provided prior to 5 6 entering into any new or additional annuity agreements provided, 7 however, that the commissioner shall by regulation allow a period of 8 time, which shall not be more than 5 years following the effective date 9 of this Code for any such corporation or association to comply with 10 the provisions of subsection b. of this section with respect to any 11 annuity agreement entered into prior to the effective date of this Code. 12 The commissioner, in his discretion may extend such time for a 13 reasonable period.
- 14 d. If the commissioner finds that any special permit holder has 15 failed to comply with the requirements of this section or of any rule or regulation of the commissioner issued hereunder, he may by 16 appropriate order, subject to the provisions of the Administrative 17 Procedure Act (P.L.1968, c.410), Chapter 34 of this Code and any 18 19 rules adopted thereunder suspend or revoke any such special permit 20 and he may take such other action to restrain or enjoin any such 21 violation as may be otherwise provided by law. In addition the 22 commissioner may make such orders as he deems desirable and 23 necessary to afford appropriate financial security to the annuitants. The commissioner may require that special permit holders submit 24 25 periodically such reports as he may deem desirable or necessary to 26 ascertain compliance with requirements of this section and the 27 commissioner may, whenever he deems it expedient, make or cause to 28 be made an examination of the assets and liabilities and other affairs of 29 any such special permit holder as the same pertains to annuity 30 agreements entered into pursuant to this section. The reasonable 31 expenses of any such examination shall be fixed and determined by the 32 commissioner, and he shall collect them from the special permit holder 33 examined, who shall pay them on presentation of a detailed account of 34 the expenses.
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S1928 INVERSO, ALLEN

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- 1 provisions of New Jersey's "Prudent Investor Act." Under current
- 2 law, nonprofit and charitable organizations are required to invest 85%
- 3 to 90% of these gift assets in the same manner and subject to the same
- 4 restrictions as for investments of domestic life and health insurers, in
- 5 fixed income investment instruments. However, over time, the
- 6 practical effect of this requirement has been to limit investment return.
- 7 Charitable gift annuities are primarily a means for donors to make
- 8 a gift to a charity, while providing guaranteed, fixed income payments
- 9 to the donor or other named beneficiaries during the donor's lifetime.
- 10 The nonprofit or charitable organization invests the gift principal, and
- upon the death of the donor or other designated income beneficiary,
- 12 the remainder of the gift becomes the property of the organization to
- 13 use in furtherance of its charitable purposes.
- 14 In accordance with prudent investor guidelines, a fiduciary is
- 15 required to invest trust assets as a prudent investor would, by
- 16 considering the purposes, terms, distribution requirements, and other
- 17 circumstances of the trust. These guidelines incorporate the "modern
- 18 portfolio theory," by specifying that a fiduciary's investment and
- 19 management decisions respecting individual assets are not to be
- 20 evaluated in isolation, but in the context of the trust portfolio as a
- 21 whole and as part of an overall investment strategy having risk and
- 22 return objectives reasonably suited to the trust.
- This bill would provide nonprofit and charitable organizations
- 24 greater flexibility with respect to the investment of their gift annuity
- 25 reserves.

SENATE COMMERCE COMMITTEE

STATEMENT TO

SENATE, No. 1928

STATE OF NEW JERSEY

DATED: MAY 15, 2003

The Senate Commerce Committee reports favorably Senate Bill No.1928.

This bill revises the investment requirements for charitable gift annuity reserves. The bill provides that funds or other assets donated by an individual to a nonprofit or charitable organization shall be invested in accordance with the provisions of New Jersey's "Prudent Investor Act." Currently, the law requires that these reserves be invested in fixed income investments in the same manner as for the investments of domestic life and health insurers.