26:6-1

LEGISLATIVE HISTORY CHECKLIST

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LAWS OF: 2003 **CHAPTER**: 221

NJSA: 26:6-1 (Electronic Death Registration System)

BILL NO: A2476 (Substituted for S2023)

SPONSOR(S): Conaway and Connors

DATE INTRODUCED: June 17, 2002

COMMITTEE: ASSEMBLY: Health and Human Services; Appropriations

SENATE: ----

AMENDED DURING PASSAGE: Yes

DATE OF PASSAGE: ASSEMBLY: June 23, 2003

SENATE: December 11, 2003

DATE OF APPROVAL: January 9, 2004

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL (3rd reprint enacted)

(Amendments during passage denoted by superscript numbers)

A2476

SPONSOR'S STATEMENT: (Begins on page 16 of original bill)

Yes

COMMITTEE STATEMENT: ASSEMBLY: Yes <u>11-25-2002 (Health)</u>

3-10-2003 (Approp.)

SENATE: No

FLOOR AMENDMENT STATEMENT: Yes

LEGISLATIVE FISCAL ESTIMATE: No

S2023

SPONSOR'S STATEMENT: (Begins on page 16 of original bill)

Yes

Bill and Sponsors Statement identical to A2476

COMMITTEE STATEMENT: ASSEMBLY: No

SENATE: Yes <u>6-9-2003 (Health)</u>

6-19-2003 (Budget)

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL ESTIMATE: No

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GOVERNOR'S PRESS RELEASE ON SIGNING: No

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\$\$16-18 -C.26:8-24.1 to 26:8-24.3 \$24 - C.26:8-59.1 \$27 - C.26:8-25.1 \$28 - C.26:8-21.1

P.L. 2003, CHAPTER 221, approved January 9, 2004 Assembly, No. 2476 (Third Reprint)

1 **AN ACT** concerning death records, amending R.S.26:6-1 et seq., and amending and supplementing R.S.26:8-1 et seq.

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4 **BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

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1. R.S.26:6-1 is amended to read as follows:

8 26:6-1. As used in this chapter: "Local registrar" or "registrar" 9 means the local registrar of vital statistics. "State registrar" means the State Registrar of Vital Statistics.

"Registration district" or "district" means the district established by law for the registration of vital events.

"Fetal death" or "stillbirth" means death prior to the complete expulsion or extraction from its mother of a product of conception, irrespective of the duration of pregnancy; the death is indicated by the fact that after such separation, the fetus does not breathe or show any other evidence of life such as beating of the heart, pulsation of the umbilical cord, or definite movement of voluntary muscles.

"Dead body" means the dead body of a human being.

The definition of the term "communicable disease" as contained in [section 26:4-1 of this Title] <u>R.S.26:4-1</u> shall also apply to this chapter.

23 "Authentication" means the entry by the State Medical Examiner or 24 a county medical examiner, funeral director or physician into the New 25 Jersey Electronic Death Registration System of a personal 26 identification code, digital signature or other identifier unique to that 27 user, by which the information entered into the system by the user is 28 authenticated by the user who assumes responsibility for its accuracy. 29 "Authentication" also means the process by which the State registrar or a local registrar, deputy registrar, alternate deputy registrar or 30 subregistrar indicates that person's review and approval of information 31 32 entered into the system by the State Medical Examiner or a county

33 medical examiner, funeral director or physician.

"Electronic registration system" means any electronic method,
 including, but not limited to, one based on Internet technology, of

including, but not limited to, one based on Internet technology, of

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined \underline{thus} is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

¹ Assembly AHH committee amendments adopted November 25, 2002.

² Assembly AAP committee amendments adopted March 10, 2003.

³ Assembly floor amendments adopted May 15, 2003.

collecting, transmitting, recording and authenticating information from
 one or more responsible parties, which is necessary to complete a vital
 record, and is designed to replace a manual, paper-based data

4 <u>collection, recordation and signature system.</u>

"New Jersey Electronic Death Registration System" or "NJ-EDRS"
 is an electronic registration system for completing a certification of
 death or fetal death record that is authorized, designed and maintained
 by the State registrar.

9 (cf: P.L.1965, c.78, s.1)

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2. R.S.26:6-4 is amended to read as follows:

26:6-4. In computing the death rate of any municipality or health district in which there is located a hospital or other institution, any death which shall take place at such hospital or institution shall not be included among deaths occurring in said municipality or health district unless the death is of a person whose last place of residence was in said municipality or health district.

Any death occurring at any such hospital or institution, of any person whose last place of residence as shown on the death certificate was outside of the limits of said municipality or health district, shall, for the purpose of computing the death rate, be included among the deaths occurring in the municipality or health district named in the certificate as the last place of residence of the decedent.

[It] Except where a death record is created on the NJ-EDRS, it shall be the duty of the registrar of the district in which such a death occurred promptly to notify the registrar of the district which was the last place of residence of the decedent.

(cf: P.L.1965, c.78, s.2)

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3. R.S.26:6-6 is amended to read as follows:

26:6-6. <u>a.</u> The funeral director in charge of the funeral or 31 disposition of the body of any person dying in this State shall be 32 33 responsible for the proper execution of a death certificate[, which 34 shall be filled out in durable black or blue ink, in a legible manner, or by means of the NJ-EDRS, and filed in exchange for a burial or 35 36 removal or transit permit with the local registrar of the district in 37 which the death occurred or the body was found or with the registrar 38 of the district in which the funeral director has his funeral home or 39 where the burial or other disposition is to take place. In the event the 40 death certificate is filed with the registrar of a district other than that 41 in which the death took place or the body was found, [such] that 42 registrar shall, within 24 hours after issuing the permit, sign and 43 forward the certificate of death to the registrar of the district where 44 the death took place or the body was found, with a statement that the 45 permit was issued. In case the death certificate is filed with the deputy registrar, alternate deputy registrar or subregistrar, he shall within 12 46

1 hours forward [such] the certificate to his own registrar, who in turn

- 2 shall forward the certificate as heretofore directed. A record created
- 3 on the NJ-EDRS shall be deemed to have been transmitted to the other
- 4 local registrar, or by the deputy registrar, alternate deputy registrar or
- 5 <u>subregistrar, as applicable, in accordance with the requirements of this</u>
- 6 subsection.
- 7 <u>b.</u> Any funeral director filing a death certificate in a registration
- 8 district other than that in which the death occurred or the body was
- 9 found shall immediately send the State registrar written notice by first
- 10 class mail, except that a record created on the NJ-EDRS shall be
- deemed to have been transmitted to the State registrar in accordance
- 12 <u>with the requirements of this subsection</u>. The notice shall contain the
- name of the deceased, the place and date of death, the date the
- 14 certificate was filed, the name and address of the registrar with whom
- the certificate was filed, and the name and address of the funeral
- director. Failure of the State registrar to receive [such] the notice
- 17 shall be considered as failure of the funeral director to have sent it. In
- [such] that case, the funeral director shall be subject to a penalty of
- 19 [\$25.00] <u>\$25.</u> and the State registrar shall notify the State Board of
- 20 Mortuary Science of the facts in the matter.
- 21 (cf: P.L.1977, c.147, s.1)

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- 4. R.S.26:6-7 is amended to read as follows:
- 24 26:6-7. The certificate of death shall contain such items as shall be
- 25 listed on death certificate forms or in the NJ-EDRS provided or
- approved by the department under the authority of subsection c. of
- 27 R.S. 26:8-24. [The certificate of death shall include a space for the
- 28 signature of the person who makes the actual determination and
- 29 pronouncement of death and a box that designates the person's official
- 30 capacity as attending physician, attending registered professional nurse
- 31 or medical examiner.]
- 32 (cf: P.L.1983, c.308, s.1)

- 5. R.S.26:6-8 is amended to read as follows:
- 35 26:6-8. In the execution of a death certificate, the personal
- 36 particulars shall be obtained by the funeral director from the person
- 37 best qualified to supply them. The death and last sickness particulars
- 38 shall be supplied by the attending, covering or resident physician
- 39 ³[licensed by the State Board of Medical Examiners pursuant to
- 40 R.S.45:9-1 et seq.]³; or if there is no attending, covering or resident
- 41 physician, by an attending registered professional nurse licensed by the
- 42 New Jersey Board of Nursing under P.L.1947, c. 262 (C. 45:11-23 et
- seq.); or if there is no attending, covering or resident physician or attending registered professional nurse, by the county medical
- 45 examiner. Within a reasonable time, not to exceed 24 hours after the
- 46 pronouncement of death, the attending, covering or resident

1 physician or the county medical examiner shall execute the death 2 certification. The burial particulars shall be supplied by the funeral 3 director. The attending, covering or resident physician, the attending 4 registered professional nurse, or the county medical examiner and the funeral director shall certify to the particulars supplied by them by 5 6 signing their names below the list of items furnished, or by otherwise 7 authenticating their identities and the information that they have 8 provided through the NJ-EDRS. If a person acting under the direct 9 supervision of the State Medical Examiner, a county medical examiner, 10 funeral director, attending, covering or resident physician, or licensed health care facility or other public or private institution providing 11 12 medical care, treatment or confinement to persons, which is registered 13 with the NJ-EDRS, is not authorized to authenticate the information 14 required on a certificate of death or fetal death, that person may enter 15 that information into the NJ-EDRS in anticipation of its authentication by the State Medical Examiner or a county medical examiner, funeral 16 17 director, attending, covering or resident physician, local registrar,

20 (cf: P.L.1983, c.308, s.2)

applicable.

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22 6. Section 4 of P.L.1983, c.308 (C.26:6-8.1) is amended to read as follows:

deputy registrar, alternate deputy registrar or subregistrar, as

24 Where there has been an apparent death, a registered 4. <u>a.</u> professional nurse licensed by the New Jersey Board of Nursing under 25 26 P.L.1947, c.262 (C.45:11-23 et seq.) may make the actual 27 determination and pronouncement of death and shall attest to this 28 pronouncement by: signing in the space designated for this signature 29 on the certificate of death under R.S.26:6-7[, except that this 30 provision]; or, for the purposes of the NJ-EDRS, transmitting orally 31 or in writing a report of the pronouncement to the attending, covering 32 or resident physician, or the county medical examiner.

<u>b.</u> The provisions of subsection a. of this section shall only apply in the case of a death which occurs in the home or place of residence of the deceased, in a hospice, or in a long-term care facility or nursing home.

(cf: P.L.1983, c.308, s.4)

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7. R.S.26:6-9 is amended to read as follows:

26:6-9. In case of any death occurring without medical attendance, the funeral director shall notify the county medical examiner, or local registrar. In case the local registrar [,] shall be notified, he shall immediately inform the county medical examiner and refer the case to him for investigation. The county medical examiner shall furnish the funeral director with the necessary data and last sickness particulars to make the death certificate, or shall enter the information directly into

1 the NJ-EDRS. 2 (cf: P.L.1971, c.2, s.14) 3 4 8. R.S.26:6-10 is amended to read as follows: 26:6-10. In case the physician who last attended the deceased is 5 [absent or sick] unavailable, so that a certificate of death cannot be 6 7 obtained from him in time for burial or removal [, then any physician]: 8 a. the designated covering physician shall have the primary 9 responsibility, after examining the dead body, and being satisfied that 10 death did not result from some unlawful means, [may] to issue a death certificate; and 11 12 b. in the absence of the designated covering physician, any other 13 physician, after examining the dead body, and being satisfied that death 14 <u>did not result from some unlawful means, may issue a death certificate</u>. (cf: R.S.26:6-10) 15 16 17 9. R.S.26:6-14 is amended to read as follows: 18 26:6-14. Upon receipt of a death certificate, the local registrar 19 shall: 20 a. If the certificate is properly executed and complete, issue a burial or removal permit when requested; and 21 22 b. If the certificate of death is incomplete and unsatisfactory, call attention to the defects in the return, and withhold the burial or 23 removal permit until the defects are corrected. Any person certifying 24 25 to any of the particulars in the certificate shall complete the same as directed by the local registrar in accordance with such terms as may 26 27 be defined by the State registrar. 28 For the purposes of the NJ-EDRS, the death certificate shall be 29 complete when the attending, covering or resident physician or the 30 county medical examiner, and the funeral director in charge, have 31 completed their respective portions of the death registration record. 32 (cf: P.L.1965, c.78, s.10) 33 34 10. R.S.26:6-16 is amended to read as follows: 35 26:6-16. The burial or removal permit shall be issued upon a form or through the NJ-EDRS as prescribed by the [state] department, 36 37 signed or authenticated through the NJ-EDRS by the local registrar, 38 and shall state: 39 a. The name, age, sex, cause of death, and other necessary details 40 required by the [state] department; b. That a satisfactory certificate of death has been filed as required 41

c. That permission is granted to inter, remove, or otherwise

45 (cf: R.S.26:6-16)

dispose of the body.

by law; and

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1 11. R.S.26:6-17 is amended to read as follows:

26:6-17. The local registrar shall be entitled to receive a fee of 2

- [\$1.00] 3 [\$5] \$1 3 for each burial or removal, or transit permit 3
- issued³; except that, on or after the first day of the first month 4
- 5 following the date of enactment of P.L. , c. (pending before the
- Legislature as this bill) but before the first day of the thirty-seventh 6
- 7 month following the date of enactment of P.L., c., the local
- registrar shall be entitled to receive a fee of \$5³. 8
- 9 (cf: P.L.1965, c.78, s.11)

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- 12. R.S.26:8-1 is amended to read as follows:
- 12 26:8-1. As used in this chapter:
- "Vital statistics" means statistics concerning birth, deaths, fetal 13 14 deaths and marriages.
- 15 "Vital records" means the birth, death, fetal death and marriage 16 records from which vital statistics are produced.
- 17 "State registrar" means the State registrar of vital statistics; "Local 18 registrar" or "registrar" means the local registrar of vital statistics of any district; and "registration district" or "district" means a registration 19 20 district as constituted by this article.
 - "Live birth" or "birth" means the complete expulsion or extraction from its mother of a product of conception, irrespective of the duration of pregnancy, which, after such separation, breathes or shows any other evidence of life such as beating of the heart, pulsation of the umbilical cord, or definite movement of voluntary muscles, whether or not the umbilical cord has been cut or the placenta attached.
- 27 "Authentication" means the entry by the State Medical Examiner or
- 28 a county medical examiner, funeral director or physician into the New
- Jersey Electronic Death Registration System of a personal 29
- identification code, digital signature or other identifier unique to that 30
- user, by which the information entered into the system by the user is 31
- 32 authenticated by the user who assumes responsibility for its accuracy.
- 33 "Authentication" also means the process by which the State registrar
- 34 or a local registrar, deputy registrar, alternate deputy registrar or
- 35 subregistrar indicates that person's review and approval of information
- entered into the system by the State Medical Examiner or a county 36
- 37 medical examiner, funeral director or physician.
- 38 "Electronic registration system" means any electronic method,
- 39 including, but not limited to, one based on Internet technology, of
- collecting, transmitting, recording and authenticating information from
- 41 one or more responsible parties, which is necessary to complete a vital
- record, and is designed to replace a manual, paper-based data 42
- 43 collection, recordation and signature system.
- 44 "New Jersey Electronic Death Registration System" or "NJ-EDRS"
- 45 means an electronic registration system for completing a certification
- of death or fetal death record that is authorized, designed and 46

1 maintained by the State registrar. 2 (cf: P.L.1965, c.78, s.32). 3 4 13. R.S.26:8-4 is amended to read as follows: 5 26:8-4. Upon demand of the State registrar in person, by mail, by means of the NJ-EDRS, or through the local registrar, every physician, 6 7 midwife, informant, funeral director, or other person having 8 knowledge of the facts relative to any birth, death, fetal death, or 9 marriage, shall supply such information as he may possess, upon a 10 form provided by the State registrar, or through the NJ-EDRS, or 11 upon the original birth, death, fetal death, or marriage certificate or its 12 electronic facsimile or digitized form thereof. 13 (cf: P.L.1965, c.78, s.33) 14 15 14. R.S.26:8-6 is amended to read as follows: 26:8-6. <u>a.</u> Every midwife and [undertaker] <u>funeral director</u> shall 16 17 register annually his name, address and occupation, and his license 18 number, with the local registrar of the district in which he resides [. 19 Such registration shall also be made] and shall register that 20 information with the local registrar immediately upon [removing] 21 moving to another registration district. 22 b. The provisions of subsection a. of this section, with respect to 23 funeral directors, shall be satisfied by the implementation of periodic data exchanges between the State Board of Mortuary Science and the 24 25 State registrar, which shall begin no later than 18 months after the date 26 of enactment of P.L., c. (pending before the Legislature as this bill), in a manner to be prescribed by the State registrar. 27 28 (cf: R.S.26:8-6) 29 30 15. R.S.26:8-24 is amended to read as follows: 26:8-24. The State registrar shall: 31 32 a. Have general supervision throughout the State of the registration 33 of vital records; 34 b. Have supervisory power over local registrars, deputy local 35 registrars, alternate deputy local registrars and subregistrars, in the 36 enforcement of the law relative to the disposal of dead bodies and the 37 registration of vital records; Prepare, print, and supply to all registrars, upon request 38 39 therefor, all blanks and forms used in registering the records required 40 by said law, and provide for and prescribe the use of the NJ-EDRS. 41 No other blanks or methods of registration shall be used than those 42 supplied or approved by the State registrar; 43 d. Carefully examine the certificates or electronic files received 44 [monthly] <u>periodically</u> from the local registrars[,] <u>or originating from</u> their jurisdiction; and, if any [such] are incomplete or unsatisfactory 45 [he shall], require such further information to be supplied as may be

1 necessary to make the record complete and satisfactory;

- e. Arrange [,] or bind, and permanently preserve the certificates of vital records, or the information comprising those records, in a systematic manner and in a form that is deemed most consistent with contemporary and developing standards of vital statistical archival
- 5 <u>contemporary and developing standards of vital statistical archival</u>
- 6 <u>record keeping</u>;

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- f. Prepare and maintain a comprehensive and continuous index of all vital records registered, the index to be arranged alphabetically;
 - 1. In the case of deaths, by the name of the decedent;
- 2. In the case of births, by the name of child, if given, and if not, then by the name of father or mother;
- 3. In the case of marriages, by the surname of the husband and also by the maiden name of the wife; [and]
- g. Mark the birth certificate of a missing child when notified by the Missing Persons Unit in the Department of Law and Public Safety pursuant to section 3 of P.L.1995, c.395 (C.52:17B-9.8c); and
 - h. Develop and provide to local registrars an education and training program, which the State registrar may require each local registrar to complete as a condition of retaining that position, and which may be offered to deputy local registrars, alternate deputy local registrars and subregistrars at the discretion of the State registrar, that includes material designed to implement the NJ-EDRS and to familiarize local registrars with the statutory requirements applicable to their duties and any rules and regulations adopted pursuant thereto, as deemed appropriate by the State registrar.

26 (cf: P.L.1995, c.395, s.5)

- 16. (New section) a. The State registrar shall establish and maintain the New Jersey Electronic Death Registration System or NJ-30 EDRS.
- 31 (1) The system shall be fully implemented no later than 18 months 32 after the date of enactment of P.L., c. (pending before the 33 Legislature as this bill), and shall be the required means of death 34 registration and certification for any death or fetal death occurring in 35 this State, subject to any exception that may be approved by the State 36 registrar in the case of a specific death or fetal death. All participants 37 in the death registration process, including, but not limited to, the 38 State registrar, local registrars, deputy registrars, alternate deputy 39 registrars, subregistrars, the State medical examiner, county medical examiners, funeral directors, attending physicians and resident 40 41 physicians, licensed health care facilities, and other public or private 42 institutions providing medical care, treatment or confinement to persons, shall be required to utilize the NJ-EDRS to provide the 43 44 information that is required of them by statute or regulation.
- 45 (2) The State registrar may provide for a phased implementation 46 of the system, beginning seven months after the date of enactment of

- P.L., c. (pending before the Legislature as this bill), by requiring certain users, who are designated by the State registrar on a geographic or other basis for this purpose, to commence utilization of the system.
- (3) Beginning no later than six months after the date of enactment 5 (pending before the Legislature as this bill), the State 6 of P.L., c. 7 registrar shall authorize and provide material support, in the form of 8 system access, curriculum guidelines and user registration capability 9 and authority, to the principal trade associations or professional 10 organizations representing persons affected by implementation of the NJ-EDRS, for the purposes of providing training and education with 11 12 regard to the NJ-EDRS. The State registrar may conduct such 13 education and training, or authorize other entities to do so on his 14 behalf; however, these activities shall not be construed as restricting 15 the training and education activities of any affected trade association or professional organization, including the location, manner, fees or 16 17 other means of conducting those activities on the part of the 18 association or organization.
 - b. The NJ-EDRS shall, at a minimum, provide for:

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- (1) the direct transmission of burial permit documentation to the originating funeral home in an electronic form capable of output to a local printer;
- (2) an overnight mail system for the delivery of NJ-EDRS-generated death certificates by the State registrar and local registrars, the cost of which shall be chargeable to the funeral director of record;
- (3) an automated notification system to alert other responsible parties to pending cases, including notification to or from alternate local registrars;
- (4) a systematic electronic payment method by which all fees are taken from accounts for which funeral homes are financially responsible and distributed, as appropriate, to the State registrar or local registrars as payment for the issuance of permits, the recording of records, the making of certified copies of death certificates, or for other charges that may be incurred;
- (5) a legally binding system of digital authentication in lieu of signatures for the responsible parties and a means of assuring database security that permits users to enter the system from multiple sites and includes contemporaneous and remote data security methods to protect the system from catastrophic loss or intrusions, as well as a method of data encryption for transmission;
- 41 (6) the capacity for authorized users to retrieve data comprising 42 the death certification record;
 - (7) the capacity to electronically amend and correct death records;
- 44 (8) electronic notification, upon completion of the death record 45 and issuance of a burial permit, of the decedent's name, Social Security 46 number and last known address and the informant to: the federal

- 1 Social Security Administration, the federal Immigration and
- 2 Naturalization Service, the Division of Medical Assistance and Health
- 3 Services in the Department of Human Services, and such other
- 4 governmental agencies as the State registrar determines will
- 5 substantially contribute to safeguarding public benefit programs and
- 6 diminish the criminal use of a decedent's name and other identifying
- 7 information; and the New Jersey State Funeral Directors Association,
- 8 in the case of a decedent participating in one of its funeral expense
- 9 payment programs, in such a manner as to enable it to fulfill its
- 10 fiduciary obligations for the payment of the decedent's final funeral and
- 11 burial expenses;
 - (9) sufficient data documentation to meet contemporary and emerging standards and expectations of vital record archiving; and
- 14 (10) continuous 24-hour-a-day technical support for all authorized users of the system.
 - c. A provider of information that is required to complete a death certificate, or who is subject to the provisions of law governing the
- certificate, or who is subject to the provisions of law governing the NJ-EDRS, shall not be deemed to be acting as a local registrar, deputy
- 19 registrar, alternate deputy registrar or subregistrar solely by virtue of
- 20 permitting other providers of information to gain access to the NJ-
- 21 EDRS by using those other providers' identifying information.

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- 17. (New section) a. There is established the "New Jersey Electronic Death Registration Support Fund" as a nonlapsing,
- 25 revolving fund to be administered by the Commissioner of Health and
- Senior Services and credited with monies received pursuant to subsection c. of R.S.26:8-62.
- 28 b. The State Treasurer is the custodian of the fund and all
- 29 disbursements from the fund shall be made by the treasurer upon
- 30 vouchers signed by the commissioner. The monies in the fund shall be
- 31 invested and reinvested by the Director of the Division of Investment
- 32 in the Department of the Treasury as are other trust funds in the
- 33 custody of the State Treasurer in the manner provided by law. Interest
- 34 received on the monies in the fund shall be credited to the fund.
- c. The monies in the fund and the interest earned thereon shall be
- 36 used to meet the development and operational costs of the NJ-EDRS,
- 37 including, but not limited to, costs associated with: personnel;
- 38 hardware purchases and maintenance; software and communications
- infrastructure; website hosting; and licensing fees, royalties and transaction expenses incurred in the development, installation.
- 40 transaction expenses incurred in the development, installation, 41 maintenance and operation of electronic payment security,
- 42 authentication and encryption systems, and user training and
- 43 education.
- 44 ² d. The Commissioner of Health and Senior Services shall, no
- 45 <u>later than 30 months after the date of enactment of P.L.</u>, c.
- 46 (pending before the Legislature as this bill), report to the chairs of the

- 1 <u>Senate Health, Human Services and Senior Citizens Committee, the</u>
- 2 Senate Budget and Appropriations Committee, the Assembly Health
- 3 and Human Services Committee and the Assembly Appropriations
- 4 Committee, or their successors, concerning the sources and uses of
- 5 monies in the fund. The report shall include a description of the
- 6 methodology used by the State registrar to set the fee imposed
- 7 pursuant to subsection c. of R.S.26:8-62, a summary of the monies
- 8 credited to fund, and a summary of expenditures by category from the
- 9 <u>fund pursuant to the authority of this section and the requirements of</u>
- 10 <u>section 16 of P.L.</u>, c. (C.)(pending before the Legislature as this
- bill), together with any recommendations by the State registrar or the
- 12 commissioner for changes that either considers should be made in the
- 13 <u>law concerning the implementation of the NJ-EDRS or the fees</u>
- 14 imposed pursuant to subsection c. of R.S.26:8-62.²

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18. (New section) The State Medical Examiner, county medical examiners, licensed health care facilities, other public or private institutions providing medical care, treatment or confinement to persons, funeral homes and physicians' private practice offices, as defined by the State registrar, shall acquire the electronic means prescribed by the State registrar to access the NJ-EDRS, or make such other arrangements as are necessary for that purpose, no later than six months after the date of enactment of P.L. , c. (pending before the Legislature as this bill).

The State Medical Examiner and each county medical examiner, health care facility, institution, funeral home or physician's office shall employ at least one person who is qualified to use the NJ-EDRS, and is registered with the State registrar as an authorized user of the system, by virtue of completing a course of instruction on the NJ-EDRS provided by the State registrar or an authorized agent thereof, or satisfying such other requirements as may be established by the State registrar for this purpose.

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19. R.S.26:8-25 is amended to read as follows:

- 26:8-25. The local registrar, under the supervision and direction of the State registrar, shall:
- a. Strictly and thoroughly enforce the law relative to the disposal
 of dead bodies and the registration of vital records in his registration
 district;
- b. Supply blank forms of certificates to such persons as require them or provide access to the NJ-EDRS to responsible parties upon request;
- c. Supply to every physician, midwife, and funeral director a copy of the law relative to the registration of vital records and the disposal of dead bodies, together with such rules and regulations as may be prepared by the State registrar relative to their enforcement;

- d. Sign his name and insert the date of filing on each certificate of birth, marriage and death, or otherwise authenticate the local registrar's identity through the NJ-EDRS as prescribed by the State registrar;
- e. Examine each certificate of birth, marriage, or death when presented for record in order to ascertain whether or not it has been made in accordance with law and the instructions of the State registrar; and if such certificate is incomplete and unsatisfactory, [he shall] have the same corrected;
 - f. At the expense of the municipality make a complete and accurate copy of each birth, marriage, and death certificate registered by him on a form or in a manner prescribed by the State registrar, to be preserved in his office as the local record or in the NJ-EDRS as prescribed by the State registrar;

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- 15 g. On the tenth day of each month or sooner if requested by the department, transmit to the State registrar all original birth, marriage, 16 17 and death certificates received by him for the preceding month, except that a record created on the NJ-EDRS as prescribed by the State 18 19 registrar shall be deemed to have been transmitted. If no births, 20 marriages or deaths occurred in any month, he shall, on or before the 21 tenth day of the following month, report that fact to the State registrar 22 on a card provided for such purpose;
 - h. Make an immediate report to the State registrar of any violation of this chapter or [chapter 6 of this Title (R.S.26:6-1 et seq.)] R.S.26:6-1 et seq., as well as [chapter 1 of Title 37 of the Revised Statutes] R.S.37:1-1 et seq. coming to his knowledge;
- 27 i. In the case of any birth in his registration district to parents who 28 are residents of another registration district or of the marriage in his 29 registration district of any couple who obtained the marriage license 30 in another registration district, or of the death in his registration 31 district of any person who at the time of [such] death was a resident of another registration district notify the registrar of the other 32 registration district, within five days of [such] the birth, marriage, or 33 34 death, on forms prescribed by the State registrar. All entries relating 35 to cause of death on the original certificate [must] shall be entered on the death form sent to the registrar of the other registration district. 36 37 A record created on the NJ-EDRS as prescribed by the State registrar 38 shall be deemed to have been transmitted to the registrar of the other 39 registration district; [and]
- j. Mark the birth certificate of a missing child born in his registration district when notified by the State registrar pursuant to section 3 of P.L.1995, c.395 (C.52:17B-9.8c); and
- k. Make computer facilities with access to the NJ-EDRS available
 to funeral directors and physicians registered with the NJ-EDRS,
 within the regular established business hours of the local registrar, for

1 the purpose of providing information necessary to complete a death 2 3 (cf: P.L.1995, c.395, s.6) 4 5 20. R.S.26:8-26 is amended to read as follows: 26:8-26. Each subregistrar shall note, on each certificate of birth 6 or death, over his signature, the date of filing, and shall forward all 7 8 certificates to the local registrar of the district within [5] five days, 9 with the exception that in any instance where [he] the subregistrar 10 accepts a certificate for a death not occurring in his district, as 11 permitted by [section 26:6-6] R.S.26:6-6, he shall forward [such] the certificate within 12 hours to the local registrar of his district. A 12 13 record created on the NJ-EDRS as prescribed by the State registrar 14 shall be deemed to have been forwarded as required by this section. 15 (cf: P.L.1965, c.78, s.48) 16 17 21. R.S.26:8-48 is amended to read as follows: 26:8-48. A certificate of birth, fetal death, marriage or death 18 19 heretofore or hereafter filed with the State registrar shall not be altered 20 or changed otherwise than by amendments properly signed, dated and 21 witnessed, or as otherwise recorded and authenticated on the NJ-22 EDRS as prescribed by the State registrar. 23 (cf: P.L.1965, c.78, s.65) 24 22. R.S.26:8-52 is amended to read as follows: 25 26 26:8-52. Corrections to death certificates shall be signed by the 27 physician, registered professional nurse, county medical examiner, 28 State Medical Examiner, funeral director or informant, whose name appears upon the certificate, or shall be otherwise recorded and 29 30 authenticated on the NJ-EDRS as prescribed by the State registrar; 31 however, any individual having personal knowledge and substantiating 32 documentary proof of the matters sought to be corrected may apply under oath to the county medical examiner or the State Medical 33 34 Examiner in a case in which the certificate was signed by the State 35 Medical Examiner, to have the certificate corrected. The authority to 36 sign or otherwise authenticate corrections or amendments to causes or 37 duration of causes of death is restricted to the physician, State Medical 38 Examiner or county medical examiner. Upon denial of an application 39 for correction or amendment of a death certificate, a person who has 40 applied to a county medical examiner may apply to the State Medical Examiner, who shall exercise discretion to review the matter and 41 amend the certificate or to defer to the decision of the county medical 42 43 examiner. The decision of the county medical examiner shall be 44 deemed the final decision by a public officer in the matter unless the 45 State Medical Examiner amends or corrects the death certificate.

(cf: P.L.1996, c.67, s.1)

1 23. R.S.26:8-56 is amended to read as follows:

2 26:8-56. The local registrar shall be paid [\$1.00] \$1 for each birth 3 or death certificate properly executed, registered, recorded, and 4 promptly returned, or otherwise transmitted through the NJ-EDRS, to 5 the State Registrar. <u>In the case of a death registration, the fee shall be</u> credited to the account within the NJ-EDRS of the political 6 7 subdivision comprising the registration district. A local registrar shall 8 not receive [such] the fee if compensated by a fixed salary as provided 9 in [section 26:8-59 of this Title] R.S.26:8-59.

10 (cf: P.L.1983, c.275, s.14)

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24. (New section) ¹a. Persons authorized to obtain and receive a certification or certified copy of a death certificate from a local registrar, deputy registrar, alternate deputy registrar, subregistrar, or an incorporated political subdivision comprising a registration district. shall include those individuals who establish themselves as one of the following: the parent, legal guardian or other legal representative of the subject of that record; the subject's spouse, child, grandchild or sibling, if of legal age, or the subject's legal representative; an agency of State or federal government for official purposes; a person possessing an order of a court of competent jurisdiction; or a person who is authorized under other emergent circumstances as determined by the commissioner. For the purposes of this section, any employee of a mortuary registered pursuant to P.L.1952, c.340 (C.45:7-32 et seq.), or a funeral director licensed pursuant to that act who is affiliated with a registered mortuary, if the mortuary was recorded on the original certificate of death, shall be construed to be the subject's legal representative and entitled to obtain full and complete copies of death certificates or certifications thereof.¹

¹<u>b.</u> ¹ Any fee charged, by a local registrar, deputy registrar, alternate deputy registrar, subregistrar, or an incorporated political subdivision comprising a registration district, to a funeral home as the ¹[agent] legal representative ¹ for a person in securing a certified copy of a death certificate shall be in the form of a debit against the account of the funeral home and a credit to the applicable political subdivision within the NJ-EDRS.

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25. R.S.26:8-62 is amended to read as follows:

26:8-62. a. The State registrar shall, upon request, supply to ¹[any applicant] a person who establishes himself as one of the following: the subject of the record of a birth, death, fetal death or marriage, as applicable; the subject's parent, legal guardian or other legal representative; the subject's spouse, child, grandchild or sibling, if of legal age, or the subject's legal representative; an agency of State or federal government for official purposes; a person possessing an order of a court of competent jurisdiction; or a person who is authorized

under other emergent circumstances as determined by the commissioner, ¹ a certification or certified copy of ¹[the] that ¹ record 2 ¹[of any birth, death, fetal death or marriage]¹, registered under the 3 provision of this chapter, for either of which, except as provided by 4 5 [section 26:8-63 of the Revised Statutes] R.S.26:8-63, he shall be entitled to [such] a search fee, if any, as [is] provided by [section 6 7 26:8-64 of the Revised Statutes] R.S.26:8-64, to be paid by the 8 ¹[applicant] <u>person</u>. For the purposes of this subsection, any 9 employee of a mortuary registered pursuant to P.L.1952, c.340 (C.45:7-32 et seq.), or a funeral director licensed pursuant to that act 10 11 who is affiliated with a registered mortuary, if the mortuary was 12 recorded on the original certificate of death, shall be construed to be 13 the subject's legal representative and entitled to obtain full and 14 complete copies of death certificates or certifications thereof¹. 15 b. The State registrar shall, upon request, supply to any applicant 16 a certified transcript of any entry contained in the records of the New 17 Jersey State census for which, except as provided by [section 26:8-63 18 of the Revised Statutes] R.S.26:8-63, he shall be entitled to [such] a 19 search fee as [is] provided by [section 26:8-64 of the Revised 20 Statutes R.S.26:8-64, to be paid by the applicant. c. For each death registration initiated on the NJ-EDRS ²on or 21 22 after the first day of the first month following the date of enactment of P.L., c. (pending before the Legislature as this bill) but before the 23 first day of the thirty-seventh month following the date of enactment 24 of P.L., c. ², the State registrar shall be paid a recording fee ¹for 25 each record filed, whether by means of the current paper process or 26 electronically¹, in an amount to be determined by the State registrar 27 but not exceeding ²[\$20] \$10², from the account of the funeral 28 29 home, which may include this amount in the funeral expenses charged 30 to the estate or person accepting responsibility for the disposition of the deceased's human remains and the costs associated therewith ²; 31 32 provided however, this fee shall not apply to the death registration of 33 a person who died while in the military or naval or maritime or 34 merchant marine service of the United States whose death is recorded pursuant to section 1 of P.L.1950, c.299 (C.26:6-5.2)². The State 35 36 registrar shall deposit the proceeds from the recording fee into the 37 New Jersey Electronic Death Registration Support Fund established pursuant to section 17 of P.L., c. (C.)(pending before the 38 39 Legislature as this bill). 40 (cf: P.L.1965, c.78, s.72) 41 42

26. R.S.26:8-69 is amended to read as follows:

43 26:8-69. Except as otherwise specifically provided in this chapter 44 and [chapter 1 of Title 37 of the Revised Statutes] R.S.37:1-1 et seq., 45 any person who shall:

- 1 a. Fail or refuse to furnish correctly any information in his 2 possession; or
- b. Willfully and knowingly furnish false information affecting any
 certificate or record required by this chapter; or
- c. Willfully alter, otherwise than is provided by [article 6 of this chapter (Sec.26:8-48 et seq.)] R.S.26:8-48 et seq., or willfully or knowingly falsify, any certificate or record established by this chapter; or
- 9 d. Fail to fill out and transmit any certificate or record in the manner required by this chapter; or
 - e. Being a local registrar, deputy registrar, alternate deputy registrar or subregistrar, shall fail to perform his duty as required by this chapter and by the directions of the State registrar thereunder; or
- 14 f. Violate any of the provisions of this chapter or fail to discharge 15 any duty required by this chapter-
- Shall be subject to a penalty of not less than [\$5.00] \$100 nor more than [\$50.00] \$250 for each first offense and not less than [\$10.00] \$250 nor more than [\$100.00] \$500 for each subsequent offense.
- [Such] <u>The penalties shall be recovered in a civil action in the name</u> of the [State department] <u>Department of Health and Senior Services</u> or local board in any court of competent jurisdiction.
- The Superior Court or municipal court shall have jurisdiction over proceedings to enforce and collect any such penalty, if the violation has occurred within the territorial jurisdiction of the court. The proceedings shall be summary and in accordance with ["the penalty enforcement law" (N.J.S.2A:58-1 et seq.)] the "Penalty Enforcement Law of 1999," P.L.1999, c.274 (C.2A:58-10 et seq.).
- 29 Notwithstanding the provisions of this section to the contrary, the 30 State registrar may refer a violation of this chapter by a physician, nurse or funeral director who is licensed pursuant to Title 45 of the 31 32 Revised Statutes to the appropriate professional board in the Division 33 of Consumer Affairs in the Department of Law and Public Safety, 34 which shall, in accordance with the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), assess the penalty provided for 35 36 in this subsection and assume enforcement responsibility on the same

basis as it would for a violation of the statute or regulations governing

- 38 the practice of those persons regulated by that board.
- 39 (cf: P.L.1991, c.91, s.301)

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¹[27. (New section) For the purpose of issuing a certified copy of a death record, the funeral director and employees of the funeral home shall be the legal representative of the subject of a death certificate or the subject's parent, legal guardian, spouse, child or sibling, or a majority of the subject's children or siblings.]¹

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| 1 | ¹ [28.] <u>27.</u> ¹ (New section) The State registrar may suspend the |
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| 2 | authority of a local registrar, deputy registrar, alternate deputy |
| 3 | registrar or subregistrar to participate in the NJ-EDRS, and thereby |
| 4 | preclude that person from doing burial permitting or death |
| 5 | registration, if the State registrar determines that the applicable |
| 6 | registration district is insufficiently equipped or provides untimely |
| 7 | service with respect to the review and final authentication of records |
| 8 | In that event, the State registrar may assign a local registrar, deputy |
| 9 | registrar, alternate deputy registrar or subregistrar from another |
| 0 | registration district to substitute for the person in question until such |
| 1 | time as the applicable registration district meets the standards |
| 2 | established by the State registrar. |
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| 4 | ¹ [29.] <u>28.</u> The Commissioner of Health and Senior Services |
| 5 | pursuant to the "Administrative Procedure Act," P.L.1968, c.410 |
| 6 | (C.52:14B-1 et seq.), shall adopt rules and regulations to effectuate |
| 17 | the purposes of this act. |
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| 9 | ¹ [30.] <u>29.</u> This act shall take effect immediately. |
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| 1 | Mandatas was of New Jansey Electronic Dooth Designation System |

24 Mandates use of New Jersey Electronic Death Registration System.

ASSEMBLY, No. 2476

STATE OF NEW JERSEY

210th LEGISLATURE

INTRODUCED JUNE 17, 2002

Sponsored by:

Assemblyman HERBERT CONAWAY, JR.
District 7 (Burlington and Camden)
Assemblyman JACK CONNERS
District 7 (Burlington and Camden)

Co-Sponsored by:

Assemblymen McKeon, Blee, D'Amato and Assemblywoman Cruz-Perez

SYNOPSIS

Mandates use of New Jersey Electronic Death Registration System.

CURRENT VERSION OF TEXT

As introduced.



(Sponsorship Updated As Of: 10/22/2002)

AN ACT concerning death records, amending R.S.26:6-1 et seq., and amending and supplementing R.S.26:8-1 et seq.
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4 **BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

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- 7 1. R.S.26:6-1 is amended to read as follows:
- 8 26:6-1. As used in this chapter: "Local registrar" or "registrar" 9 means the local registrar of vital statistics. "State registrar" means the State Registrar of Vital Statistics.
- "Registration district" or "district" means the district established by law for the registration of vital events.
- "Fetal death" or "stillbirth" means death prior to the complete expulsion or extraction from its mother of a product of conception, irrespective of the duration of pregnancy; the death is indicated by the fact that after such separation, the fetus does not breathe or show any other evidence of life such as beating of the heart, pulsation of the umbilical cord, or definite movement of voluntary muscles.
- "Dead body" means the dead body of a human being.
- The definition of the term "communicable disease" as contained in [section 26:4-1 of this Title] <u>R.S.26:4-1</u> shall also apply to this chapter.
- 23 "Authentication" means the entry by the State Medical Examiner or a county medical examiner, funeral director or physician into the New 24 Jersey Electronic Death Registration System of a personal 25 identification code, digital signature or other identifier unique to that 26 user, by which the information entered into the system by the user is 27 28 authenticated by the user who assumes responsibility for its accuracy. 29 "Authentication" also means the process by which the State registrar 30 or a local registrar, deputy registrar, alternate deputy registrar or 31 subregistrar indicates that person's review and approval of information 32 entered into the system by the State Medical Examiner or a county
- medical examiner, funeral director or physician.

 "Electronic registration system" means any electronic method, including, but not limited to, one based on Internet technology, of collecting, transmitting, recording and authenticating information from one or more responsible parties, which is necessary to complete a vital record, and is designed to replace a manual, paper-based data collection, recordation and signature system.
- "New Jersey Electronic Death Registration System" or "NJ-EDRS"
 is an electronic registration system for completing a certification of
 death or fetal death record that is authorized, designed and maintained
 by the State registrar
- 43 by the State registrar.
- 44 (cf: P.L.1965, c.78, s.1)

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

2. R.S.26:6-4 is amended to read as follows:

2 26:6-4. In computing the death rate of any municipality or health 3 district in which there is located a hospital or other institution, any 4 death which shall take place at such hospital or institution shall not be 5 included among deaths occurring in said municipality or health district 6 unless the death is of a person whose last place of residence was in 7 said municipality or health district.

Any death occurring at any such hospital or institution, of any person whose last place of residence as shown on the death certificate was outside of the limits of said municipality or health district, shall, for the purpose of computing the death rate, be included among the deaths occurring in the municipality or health district named in the certificate as the last place of residence of the decedent.

[It] Except where a death record is created on the NJ-EDRS, it shall be the duty of the registrar of the district in which such a death occurred promptly to notify the registrar of the district which was the last place of residence of the decedent.

(cf: P.L.1965, c.78, s.2)

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3. R.S.26:6-6 is amended to read as follows:

26:6-6. <u>a.</u> The funeral director in charge of the funeral or 21 22 disposition of the body of any person dying in this State shall be responsible for the proper execution of a death certificate[, which 23 24 shall be filled out in durable black or blue ink, in a legible manner, or 25 by means of the NJ-EDRS, and filed in exchange for a burial or 26 removal or transit permit with the local registrar of the district in 27 which the death occurred or the body was found or with the registrar 28 of the district in which the funeral director has his funeral home or 29 where the burial or other disposition is to take place. In the event the 30 death certificate is filed with the registrar of a district other than that in which the death took place or the body was found, [such] that 31 32 registrar shall, within 24 hours after issuing the permit, sign and 33 forward the certificate of death to the registrar of the district where 34 the death took place or the body was found, with a statement that the 35 permit was issued. In case the death certificate is filed with the deputy 36 registrar, alternate deputy registrar or subregistrar, he shall within 12 37 hours forward [such] the certificate to his own registrar, who in turn shall forward the certificate as heretofore directed. A record created 38 39 on the NJ-EDRS shall be deemed to have been transmitted to the other 40 local registrar, or by the deputy registrar, alternate deputy registrar or 41 subregistrar, as applicable, in accordance with the requirements of this 42 subsection. 43

<u>b.</u> Any funeral director filing a death certificate in a registration district other than that in which the death occurred or the body was found shall immediately send the State registrar written notice by first class mail, except that a record created on the NJ-EDRS shall be

- 1 deemed to have been transmitted to the State registrar in accordance
- 2 with the requirements of this subsection. The notice shall contain the
- 3 name of the deceased, the place and date of death, the date the
- 4 certificate was filed, the name and address of the registrar with whom
- the certificate was filed, and the name and address of the funeral 5
- director. Failure of the State registrar to receive [such] the notice 6
- 7 shall be considered as failure of the funeral director to have sent it. In
- [such] that case, the funeral director shall be subject to a penalty of 8
- 9 [\$25.00] \$25, and the State registrar shall notify the State Board of
- 10 Mortuary Science of the facts in the matter.
- (cf: P.L.1977, c.147, s.1) 11

- 4. R.S.26:6-7 is amended to read as follows:
- 14 26:6-7. The certificate of death shall contain such items as shall be
- listed on death certificate forms or in the NJ-EDRS provided or 15
- approved by the department under the authority of subsection c. of 16
- 17 R.S. 26:8-24. [The certificate of death shall include a space for the
- 18 signature of the person who makes the actual determination and
- 19 pronouncement of death and a box that designates the person's official
- 20 capacity as attending physician, attending registered professional nurse
- 21 or medical examiner.]
- (cf: P.L.1983, c.308, s.1) 22

- 5. R.S.26:6-8 is amended to read as follows:
- 25 26:6-8. In the execution of a death certificate, the personal
- 26 particulars shall be obtained by the funeral director from the person
- 27 best qualified to supply them. The death and last sickness particulars
- shall be supplied by the attending, covering or resident physician 28
- 29 licensed by the State Board of Medical Examiners pursuant to
- 30 R.S.45:9-1 et seq.; or if there is no attending, covering or resident
- 31 physician, by an attending registered professional nurse licensed by the
- 32 New Jersey Board of Nursing under P.L.1947, c. 262 (C. 45:11-23 et 33 seq.); or if there is no attending, covering or resident physician or
- 34 attending registered professional nurse, by the county medical
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- examiner. Within a reasonable time, not to exceed 24 hours after the
- death, the attending, covering or resident 36 pronouncement of
- 37 physician or the county medical examiner shall execute the death
- 38 certification. The burial particulars shall be supplied by the funeral 39 director. The attending, covering or resident physician, the attending
- 40 registered professional nurse, or the county medical examiner and the
- funeral director shall certify to the particulars supplied by them by 41
- 42 signing their names below the list of items furnished, or by otherwise
- 43 authenticating their identities and the information that they have
- 44 provided through the NJ-EDRS. If a person acting under the direct
- 45 supervision of the State Medical Examiner, a county medical examiner,
- 46 funeral director, attending, covering or resident physician, or licensed

- 1 <u>health care facility or other public or private institution providing</u>
- 2 <u>medical care, treatment or confinement to persons, which is registered</u>
- 3 with the NJ-EDRS, is not authorized to authenticate the information
- 4 required on a certificate of death or fetal death, that person may enter
- 5 <u>that information into the NJ-EDRS in anticipation of its authentication</u>
- 6 by the State Medical Examiner or a county medical examiner, funeral
- 7 <u>director, attending, covering or resident physician, local registrar,</u>
- 8 <u>deputy registrar, alternate deputy registrar or subregistrar, as</u>
- 9 <u>applicable</u>.
- 10 (cf: P.L.1983, c.308, s.2)

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- 12 6. Section 4 of P.L.1983, c.308 (C.26:6-8.1) is amended to read as follows:
- follows:
 4. <u>a.</u> Where there has been an apparent death, a registered
- 16 P.L.1947, c.262 (C.45:11-23 et seq.) may make the actual

professional nurse licensed by the New Jersey Board of Nursing under

- determination and pronouncement of death and shall attest to this
- pronouncement by: signing in the space designated for this signature
- on the certificate of death under R.S.26:6-7[, except that this
- provision]; or, for the purposes of the NJ-EDRS, transmitting orally
- 21 or in writing a report of the pronouncement to the attending, covering
- 22 or resident physician, or the county medical examiner.
- b. The provisions of subsection a. of this section shall only apply in the case of a death which occurs in the home or place of residence
- 25 of the deceased, in a hospice, or in a long-term care facility or nursing
- 26 home
- 27 (cf: P.L.1983, c.308, s.4)

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- 7. R.S.26:6-9 is amended to read as follows:
- 30 26:6-9. In case of any death occurring without medical attendance,
- 31 the funeral director shall notify the county medical examiner, or local
- 32 registrar. In case the local registrar[,] shall be notified, he shall
- 33 immediately inform the county medical examiner and refer the case to
- 34 him for investigation. The county medical examiner shall furnish the
- 35 funeral director with the necessary data and last sickness particulars to
- make the death certificate, or shall enter the information directly into
- 37 the NJ-EDRS.
- 38 (cf: P.L.1971, c.2, s.14)

- 40 8. R.S.26:6-10 is amended to read as follows:
- 41 26:6-10. In case the physician who last attended the deceased is
- 42 [absent or sick] <u>unavailable</u>, so that a certificate of death cannot be
- obtained from him in time for burial or removal [, then any physician]:
- a. the designated covering physician shall have the primary
- 45 <u>responsibility</u>, after examining the dead body, and being satisfied that
- death did not result from some unlawful means, [may] to issue a death

certificate; and
 b. in the absence of the designated covering physician, any other
 physician, after examining the dead body, and being satisfied that death
 did not result from some unlawful means, may issue a death certificate.
 (cf: R.S.26:6-10)

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7 9. R.S.26:6-14 is amended to read as follows:

8 26:6-14. Upon receipt of a death certificate, the local registrar 9 shall:

- a. If the certificate is properly executed and complete, issue a burial or removal permit when requested; and
- b. If the certificate of death is incomplete and unsatisfactory, call attention to the defects in the return, and withhold the burial or removal permit until the defects are corrected. Any person certifying to any of the particulars in the certificate shall complete the same as directed by the local registrar in accordance with such terms as may be defined by the State registrar.
- For the purposes of the NJ-EDRS, the death certificate shall be complete when the attending, covering or resident physician or the county medical examiner, and the funeral director in charge, have completed their respective portions of the death registration record. (cf: P.L.1965, c.78, s.10)

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- 10. R.S.26:6-16 is amended to read as follows:
- 26:6-16. The burial or removal permit shall be issued upon a form or through the NJ-EDRS as prescribed by the [state] department, signed or authenticated through the NJ-EDRS by the local registrar,
- and shall state:
- a. The name, age, sex, cause of death, and other necessary details required by the [state] department;
- 31 b. That a satisfactory certificate of death has been filed as required 32 by law; and
- 33 c. That permission is granted to inter, remove, or otherwise 34 dispose of the body.
- 35 (cf: R.S.26:6-16)

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- 11. R.S.26:6-17 is amended to read as follows:
- 26:6-17. The local registrar shall be entitled to receive a fee of [\$1.00] <u>\$5</u> for each burial or removal, or transit permit issued.
- 40 (cf: P.L.1965, c.78, s.11)

- 42 12. R.S.26:8-1 is amended to read as follows:
- 43 26:8-1. As used in this chapter:
- "Vital statistics" means statistics concerning birth, deaths, fetal deaths and marriages.
- "Vital records" means the birth, death, fetal death and marriage

1 records from which vital statistics are produced.

"State registrar" means the State registrar of vital statistics; "Local registrar" or "registrar" means the local registrar of vital statistics of any district; and "registration district" or "district" means a registration district as constituted by this article.

"Live birth" or "birth" means the complete expulsion or extraction from its mother of a product of conception, irrespective of the duration of pregnancy, which, after such separation, breathes or shows any other evidence of life such as beating of the heart, pulsation of the umbilical cord, or definite movement of voluntary muscles, whether or not the umbilical cord has been cut or the placenta attached.

"Authentication" means the entry by the State Medical Examiner or a county medical examiner, funeral director or physician into the New Jersey Electronic Death Registration System of a personal identification code, digital signature or other identifier unique to that user, by which the information entered into the system by the user is authenticated by the user who assumes responsibility for its accuracy. "Authentication" also means the process by which the State registrar or a local registrar, deputy registrar, alternate deputy registrar or subregistrar indicates that person's review and approval of information entered into the system by the State Medical Examiner or a county medical examiner, funeral director or physician.

"Electronic registration system" means any electronic method, including, but not limited to, one based on Internet technology, of collecting, transmitting, recording and authenticating information from one or more responsible parties, which is necessary to complete a vital record, and is designed to replace a manual, paper-based data collection, recordation and signature system.

"New Jersey Electronic Death Registration System" or "NJ-EDRS" means an electronic registration system for completing a certification of death or fetal death record that is authorized, designed and maintained by the State registrar.

33 (cf: P.L.1965, c.78, s.32).

(cf: P.L.1965, c.78, s.33)

13. R.S.26:8-4 is amended to read as follows:

26:8-4. Upon demand of the State registrar in person, by mail, <u>by</u> means of the NJ-EDRS, or through the local registrar, every physician, midwife, informant, funeral director, or other person having knowledge of the facts relative to any birth, death, fetal death, or marriage, shall supply such information as he may possess, upon a form provided by the State registrar, or through the NJ-EDRS, or upon the original birth, death, fetal death, or marriage certificate <u>or its</u> electronic facsimile or digitized form thereof.

46 14. R.S.26:8-6 is amended to read as follows:

- 1 26:8-6. a. Every midwife and [undertaker] funeral director shall
- register annually his name, address and occupation, and his license 2
- 3 number, with the local registrar of the district in which he resides [.
- 4 Such registration shall also be made] and shall register that
- 5 information with the local registrar immediately upon [removing]
- 6 moving to another registration district.
- 7 b. The provisions of subsection a. of this section, with respect to
- 8 funeral directors, shall be satisfied by the implementation of periodic
- 9 data exchanges between the State Board of Mortuary Science and the
- State registrar, which shall begin no later than 18 months after the date 10
- of enactment of P.L., c. (pending before the Legislature as this 11
- 12 bill), in a manner to be prescribed by the State registrar.
- 13 (cf: R.S.26:8-6)

- 15. R.S.26:8-24 is amended to read as follows:
- 26:8-24. The State registrar shall: 16
- a. Have general supervision throughout the State of the registration 17 18
- of vital records;
- 19 b. Have supervisory power over local registrars, deputy local 20 registrars, alternate deputy local registrars and subregistrars, in the
- 21 enforcement of the law relative to the disposal of dead bodies and the
- 22 registration of vital records;
- 23 Prepare, print, and supply to all registrars, upon request
- 24 therefor, all blanks and forms used in registering the records required
- 25 by said law, and provide for and prescribe the use of the NJ-EDRS.
- 26 No other blanks or methods of registration shall be used than those
- 27 supplied or approved by the State registrar;
- 28 d. Carefully examine the certificates or electronic files received
- 29 [monthly] <u>periodically</u> from the local registrars[,] <u>or originating from</u>
- 30 their jurisdiction; and, if any [such] are incomplete or unsatisfactory
- 31 [he shall], require such further information to be supplied as may be
- 32 necessary to make the record complete and satisfactory;
- 33 e. Arrange [,] or bind, and permanently preserve the certificates of
- 34 vital records, or the information comprising those records, in a
- 35 systematic manner and in a form that is deemed most consistent with
- contemporary and developing standards of vital statistical archival 36
- 37 record keeping;
- 38 f. Prepare and maintain a comprehensive and continuous index of
- 39 all vital records registered, the index to be arranged alphabetically;
- 40 1. In the case of deaths, by the name of the decedent;
- 41 2. In the case of births, by the name of child, if given, and if not,
- 42 then by the name of father or mother;
- 43 3. In the case of marriages, by the surname of the husband and also
- 44 by the maiden name of the wife; [and]
- 45 g. Mark the birth certificate of a missing child when notified by the

1 Missing Persons Unit in the Department of Law and Public Safety 2 pursuant to section 3 of P.L.1995, c.395 (C.52:17B-9.8c); and

3 h. Develop and provide to local registrars an education and training 4 program, which the State registrar may require each local registrar to complete as a condition of retaining that position, and which may be 5 6 offered to deputy local registrars, alternate deputy local registrars and subregistrars at the discretion of the State registrar, that includes 7 8 material designed to implement the NJ-EDRS and to familiarize local 9 registrars with the statutory requirements applicable to their duties and 10 any rules and regulations adopted pursuant thereto, as deemed 11 appropriate by the State registrar.

12 (cf: P.L.1995, c.395, s.5)

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- 16. (New section) a. The State registrar shall establish and maintain the New Jersey Electronic Death Registration System or NJ-EDRS.
- 17 (1) The system shall be fully implemented no later than 18 months 18 after the date of enactment of P.L., c. (pending before the 19 Legislature as this bill), and shall be the required means of death 20 registration and certification for any death or fetal death occurring in 21 this State, subject to any exception that may be approved by the State 22 registrar in the case of a specific death or fetal death. All participants 23 in the death registration process, including, but not limited to, the 24 State registrar, local registrars, deputy registrars, alternate deputy 25 registrars, subregistrars, the State medical examiner, county medical 26 examiners, funeral directors, attending physicians and resident 27 physicians, licensed health care facilities, and other public or private 28 institutions providing medical care, treatment or confinement to 29 persons, shall be required to utilize the NJ-EDRS to provide the 30 information that is required of them by statute or regulation.
 - (2) The State registrar may provide for a phased implementation of the system, beginning seven months after the date of enactment of P.L., c. (pending before the Legislature as this bill), by requiring certain users, who are designated by the State registrar on a geographic or other basis for this purpose, to commence utilization of the system.
- 37 (3) Beginning no later than six months after the date of enactment 38 of P.L., c. (pending before the Legislature as this bill), the State 39 registrar shall authorize and provide material support, in the form of 40 system access, curriculum guidelines and user registration capability 41 and authority, to the principal trade associations or professional 42 organizations representing persons affected by implementation of the 43 NJ-EDRS, for the purposes of providing training and education with 44 regard to the NJ-EDRS. The State registrar may conduct such 45 education and training, or authorize other entities to do so on his behalf; however, these activities shall not be construed as restricting 46

- 1 the training and education activities of any affected trade association 2 or professional organization, including the location, manner, fees or 3 other means of conducting those activities on the part of the 4 association or organization.
 - b. The NJ-EDRS shall, at a minimum, provide for:

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- 6 (1) the direct transmission of burial permit documentation to the originating funeral home in an electronic form capable of output to a 8 local printer;
 - (2) an overnight mail system for the delivery of NJ-EDRSgenerated death certificates by the State registrar and local registrars, the cost of which shall be chargeable to the funeral director of record;
 - (3) an automated notification system to alert other responsible parties to pending cases, including notification to or from alternate local registrars;
 - (4) a systematic electronic payment method by which all fees are taken from accounts for which funeral homes are financially responsible and distributed, as appropriate, to the State registrar or local registrars as payment for the issuance of permits, the recording of records, the making of certified copies of death certificates, or for other charges that may be incurred;
 - (5) a legally binding system of digital authentication in lieu of signatures for the responsible parties and a means of assuring database security that permits users to enter the system from multiple sites and includes contemporaneous and remote data security methods to protect the system from catastrophic loss or intrusions, as well as a method of data encryption for transmission;
 - (6) the capacity for authorized users to retrieve data comprising the death certification record;
 - (7) the capacity to electronically amend and correct death records;
- 30 (8) electronic notification, upon completion of the death record 31 and issuance of a burial permit, of the decedent's name, Social Security 32 number and last known address and the informant to: the federal Social Security Administration, the federal Immigration and 33 34 Naturalization Service, the Division of Medical Assistance and Health Services in the Department of Human Services, and such other 35 governmental agencies as the State registrar determines will 36 37 substantially contribute to safeguarding public benefit programs and 38 diminish the criminal use of a decedent's name and other identifying 39 information; and the New Jersey State Funeral Directors Association, 40 in the case of a decedent participating in one of its funeral expense 41 payment programs, in such a manner as to enable it to fulfill its 42 fiduciary obligations for the payment of the decedent's final funeral and 43 burial expenses;
 - (9) sufficient data documentation to meet contemporary and emerging standards and expectations of vital record archiving; and
 - (10) continuous 24-hour-a-day technical support for all authorized

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1 users of the system.

c. A provider of information that is required to complete a death certificate, or who is subject to the provisions of law governing the NJ-EDRS, shall not be deemed to be acting as a local registrar, deputy registrar, alternate deputy registrar or subregistrar solely by virtue of permitting other providers of information to gain access to the NJ-EDRS by using those other providers' identifying information.

- 17. (New section) a. There is established the "New Jersey Electronic Death Registration Support Fund" as a nonlapsing, revolving fund to be administered by the Commissioner of Health and Senior Services and credited with monies received pursuant to subsection c. of R.S.26:8-62.
- b. The State Treasurer is the custodian of the fund and all disbursements from the fund shall be made by the treasurer upon vouchers signed by the commissioner. The monies in the fund shall be invested and reinvested by the Director of the Division of Investment in the Department of the Treasury as are other trust funds in the custody of the State Treasurer in the manner provided by law. Interest received on the monies in the fund shall be credited to the fund.
- c. The monies in the fund and the interest earned thereon shall be used to meet the development and operational costs of the NJ-EDRS, including, but not limited to, costs associated with: personnel; hardware purchases and maintenance; software and communications infrastructure; website hosting; and licensing fees, royalties and transaction expenses incurred in the development, installation, maintenance and operation of electronic payment security, authentication and encryption systems, and user training and education.

18. (New section) The State Medical Examiner, county medical examiners, licensed health care facilities, other public or private institutions providing medical care, treatment or confinement to persons, funeral homes and physicians' private practice offices, as defined by the State registrar, shall acquire the electronic means prescribed by the State registrar to access the NJ-EDRS, or make such other arrangements as are necessary for that purpose, no later than six months after the date of enactment of P.L., c. (pending before the Legislature as this bill).

The State Medical Examiner and each county medical examiner, health care facility, institution, funeral home or physician's office shall employ at least one person who is qualified to use the NJ-EDRS, and is registered with the State registrar as an authorized user of the system, by virtue of completing a course of instruction on the NJ-EDRS provided by the State registrar or an authorized agent thereof, or satisfying such other requirements as may be established by the

State registrar for this purpose.

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- 19. R.S.26:8-25 is amended to read as follows:
- 4 26:8-25. The local registrar, under the supervision and direction of the State registrar, shall:
- a. Strictly and thoroughly enforce the law relative to the disposal
 of dead bodies and the registration of vital records in his registration
 district:
- b. Supply blank forms of certificates to such persons as require
 them or provide access to the NJ-EDRS to responsible parties upon
 request;
 - c. Supply to every physician, midwife, and funeral director a copy of the law relative to the registration of vital records and the disposal of dead bodies, together with such rules and regulations as may be prepared by the State registrar relative to their enforcement;
 - d. Sign his name and insert the date of filing on each certificate of birth, marriage and death, or otherwise authenticate the local registrar's identity through the NJ-EDRS as prescribed by the State registrar;
 - e. Examine each certificate of birth, marriage, or death when presented for record in order to ascertain whether or not it has been made in accordance with law and the instructions of the State registrar; and, if such certificate is incomplete and unsatisfactory, [he shall] have the same corrected;
 - f. At the expense of the municipality make a complete and accurate copy of each birth, marriage, and death certificate registered by him on a form or in a manner prescribed by the State registrar, to be preserved in his office as the local record <u>or in the NJ-EDRS as prescribed by the State registrar</u>;
 - g. On the tenth day of each month or sooner if requested by the department, transmit to the State registrar all original birth, marriage, and death certificates received by him for the preceding month, except that a record created on the NJ-EDRS as prescribed by the State registrar shall be deemed to have been transmitted. If no births, marriages or deaths occurred in any month, he shall, on or before the tenth day of the following month, report that fact to the State registrar on a card provided for such purpose;
- h. Make an immediate report to the State registrar of any violation of this chapter or [chapter 6 of this Title (R.S.26:6-1 et seq.)]

 R.S.26:6-1 et seq., as well as [chapter 1 of Title 37 of the Revised Statutes] R.S.37:1-1 et seq. coming to his knowledge;
- i. In the case of any birth in his registration district to parents who are residents of another registration district or of the marriage in his registration district of any couple who obtained the marriage license in another registration district, or of the death in his registration district of any person who at the time of [such] death was a resident

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- 1 of another registration district notify the registrar of the other
- registration district, within five days of [such] the birth, marriage, or 2
- 3 death, on forms prescribed by the State registrar. All entries relating
- to cause of death on the original certificate [must] shall be entered on 4
- 5 the death form sent to the registrar of the other registration district.
- 6 A record created on the NJ-EDRS as prescribed by the State registrar
- 7 shall be deemed to have been transmitted to the registrar of the other
- 8 registration district; [and]
- 9 Mark the birth certificate of a missing child born in his registration district when notified by the State registrar pursuant to 10
- 11 section 3 of P.L.1995, c.395 (C.52:17B-9.8c); and
- 12 k. Make computer facilities with access to the NJ-EDRS available
- 13 to funeral directors and physicians registered with the NJ-EDRS,
- 14 within the regular established business hours of the local registrar, for
- 15 the purpose of providing information necessary to complete a death
- 16 record.
- 17 (cf: P.L.1995, c.395, s.6)

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- 20. R.S.26:8-26 is amended to read as follows:
- 20 26:8-26. Each subregistrar shall note, on each certificate of birth
- 21 or death, over his signature, the date of filing, and shall forward all
- 22 certificates to the local registrar of the district within [5] five days,
- with the exception that in any instance where [he] the subregistrar 23
- accepts a certificate for a death not occurring in his district, as 24
- 25 permitted by [section 26:6-6] R.S.26:6-6, he shall forward [such] the
- 26 certificate within 12 hours to the local registrar of his district. A
- 27 record created on the NJ-EDRS as prescribed by the State registrar
- 28 shall be deemed to have been forwarded as required by this section.
- 29 (cf: P.L.1965, c.78, s.48)

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- 31 21. R.S.26:8-48 is amended to read as follows:
- 32 26:8-48. A certificate of birth, fetal death, marriage or death
- 33 heretofore or hereafter filed with the State registrar shall not be altered
- 34 or changed otherwise than by amendments properly signed, dated and
- 35 witnessed, or as otherwise recorded and authenticated on the NJ-
- 36 EDRS as prescribed by the State registrar.
- 37 (cf: P.L.1965, c.78, s.65) 38

- 22. R.S.26:8-52 is amended to read as follows:
- 40 26:8-52. Corrections to death certificates shall be signed by the
- physician, registered professional nurse, county medical examiner, 41
- 42 State Medical Examiner, funeral director or informant, whose name
- 43 appears upon the certificate, or shall be otherwise recorded and 44 authenticated on the NJ-EDRS as prescribed by the State registrar;
- 45 however, any individual having personal knowledge and substantiating
- 46 documentary proof of the matters sought to be corrected may apply

- 1 under oath to the county medical examiner or the State Medical
- 2 Examiner in a case in which the certificate was signed by the State
- 3 Medical Examiner, to have the certificate corrected. The authority to
- 4 sign or otherwise authenticate corrections or amendments to causes or
- 5 duration of causes of death is restricted to the physician, State Medical
- 6 Examiner or county medical examiner. Upon denial of an application
- 7 for correction or amendment of a death certificate, a person who has
- 8 applied to a county medical examiner may apply to the State Medical
- 9 Examiner, who shall exercise discretion to review the matter and
- 10 amend the certificate or to defer to the decision of the county medical
- 11 examiner. The decision of the county medical examiner shall be
- deemed the final decision by a public officer in the matter unless the
- 13 State Medical Examiner amends or corrects the death certificate.
- 14 (cf: P.L.1996, c.67, s.1)

- 23. R.S.26:8-56 is amended to read as follows:
- 17 26:8-56. The local registrar shall be paid [\$1.00] <u>\$1</u> for each birth
- 18 or death certificate properly executed, registered, recorded, and
- 19 promptly returned, or otherwise transmitted through the NJ-EDRS, to
- 20 the State Registrar. <u>In the case of a death registration, the fee shall be</u>
- 21 <u>credited to the account within the NJ-EDRS of the political</u>
- 22 <u>subdivision comprising the registration district.</u> A local registrar shall
- 23 not receive [such] the fee if compensated by a fixed salary as provided
- 24 in [section 26:8-59 of this Title] <u>R.S.26:8-59</u>.
- 25 (cf: P.L.1983, c.275, s.14)

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24. (New section) Any fee charged, by a local registrar, deputy registrar, alternate deputy registrar, subregistrar, or an incorporated political subdivision comprising a registration district, to a funeral home as the agent for a person in securing a certified copy of a death certificate shall be in the form of a debit against the account of the funeral home and a credit to the applicable political subdivision within the NJ-EDRS.

- 35 25. R.S.26:8-62 is amended to read as follows:
- 36 26:8-62. a. The State registrar shall, upon request, supply to any
- 37 applicant a certification or certified copy of the record of any birth,
- death, fetal death or marriage, registered under the provision of this
- 39 chapter, for either of which, except as provided by [section 26:8-63]
- 40 of the Revised Statutes] R.S.26:8-63, he shall be entitled to [such] \underline{a}
- search fee, if any, as [is] provided by [section 26:8-64 of the Revised]
- 42 Statutes R.S.26:8-64, to be paid by the applicant.
- b. The State registrar shall, upon request, supply to any applicant
- a certified transcript of any entry contained in the records of the New
- 45 Jersey State census for which, except as provided by [section 26:8-63

- of the Revised Statutes] R.S.26:8-63, he shall be entitled to [such] a 1
- search fee as [is] provided by [section 26:8-64 of the Revised 2
- 3 Statutes R.S.26:8-64, to be paid by the applicant.
- 4 c. For each death registration initiated on the NJ-EDRS, the State
- 5 registrar shall be paid a recording fee, in an amount to be determined
- 6 by the State registrar but not exceeding \$20, from the account of the
- 7 funeral home, which may include this amount in the funeral expenses
- 8 charged to the estate or person accepting responsibility for the
- 9 disposition of the deceased's human remains and the costs associated
- 10 therewith. The State registrar shall deposit the proceeds from the
- 11 recording fee into the New Jersey Electronic Death Registration
- 12 Support Fund established pursuant to section 17 of P.L. ,
- 13 c. (C.)(pending before the Legislature as this bill).
- 14 (cf: P.L.1965, c.78, s.72)

- 16 26. R.S.26:8-69 is amended to read as follows:
- 17 26:8-69. Except as otherwise specifically provided in this chapter
- and [chapter 1 of Title 37 of the Revised Statutes] R.S.37:1-1 et seq., 18
- 19 any person who shall:
- 20 a. Fail or refuse to furnish correctly any information in his 21 possession; or
- 22 b. Willfully and knowingly furnish false information affecting any
- 23 certificate or record required by this chapter; or 24 c. Willfully alter, otherwise than is provided by [article 6 of this
- 25 chapter (Sec.26:8-48 et seq.)] R.S.26:8-48 et seq., or willfully or
- 26 knowingly falsify, any certificate or record established by this chapter;
- 27
- 28 d. Fail to fill out and transmit any certificate or record in the 29
- manner required by this chapter; or
- e. Being a local registrar, deputy registrar, alternate deputy 30 31 registrar or subregistrar, shall fail to perform his duty as required by
- 32 this chapter and by the directions of the State registrar thereunder; or
- 33 f. Violate any of the provisions of this chapter or fail to discharge 34 any duty required by this chapter-
- 35 Shall be subject to a penalty of not less than [\$5.00] \$100 nor
- more than [\$50.00] \$250 for each first offense and not less than 36
- [\$10.00] <u>\$250</u> nor more than [\$100.00] <u>\$500</u> for each subsequent 37
- 38 offense.
- 39 [Such] <u>The</u> penalties shall be recovered in a civil action in the name
- 40 of the [State department] Department of Health and Senior Services
- or local board in any court of competent jurisdiction. 41
- 42 The Superior Court or municipal court shall have jurisdiction over
- 43 proceedings to enforce and collect any such penalty, if the violation
- 44 has occurred within the territorial jurisdiction of the court. The
- 45 proceedings shall be summary and in accordance with ["the penalty

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| 1 | enforcement law" (N.J.S.2A:58-1 et seq.)] the "Penalty Enforcement |
|----|--|
| 2 | Law of 1999," P.L.1999, c.274 (C.2A:58-10 et seq.). |
| 3 | Notwithstanding the provisions of this section to the contrary, the |
| 4 | State registrar may refer a violation of this chapter by a physician, |
| 5 | nurse or funeral director who is licensed pursuant to Title 45 of the |
| 6 | Revised Statutes to the appropriate professional board in the Division |
| 7 | of Consumer Affairs in the Department of Law and Public Safety, |
| 8 | which shall, in accordance with the "Administrative Procedure Act," |
| 9 | P.L.1968, c.410 (C.52:14B-1 et seq.), assess the penalty provided for |
| 10 | in this subsection and assume enforcement responsibility on the same |
| 11 | basis as it would for a violation of the statute or regulations governing |
| 12 | the practice of those persons regulated by that board. |
| 13 | (cf: P.L.1991, c.91, s.301) |
| 14 | |
| 15 | 27. (New section) For the purpose of issuing a certified copy of |
| 16 | a death record, the funeral director and employees of the funeral home |
| 17 | shall be the legal representative of the subject of a death certificate or |
| 18 | the subject's parent, legal guardian, spouse, child or sibling, or a |
| 19 | majority of the subject's children or siblings. |
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| 21 | 28. (New section) The State registrar may suspend the authority |
| 22 | of a local registrar, deputy registrar, alternate deputy registrar or |
| 23 | subregistrar to participate in the NJ-EDRS, and thereby preclude that |
| 24 | person from doing burial permitting or death registration, if the State |
| 25 | registrar determines that the applicable registration district is |
| 26 | insufficiently equipped or provides untimely service with respect to the |
| 27 | review and final authentication of records. In that event, the State |
| 28 | registrar may assign a local registrar, deputy registrar, alternate deputy |
| 29 | registrar or subregistrar from another registration district to substitute |
| 30 | for the person in question until such time as the applicable registration |
| 31 | district meets the standards established by the State registrar. |
| 32 | |
| 33 | 29. The Commissioner of Health and Senior Services, pursuant to |
| 34 | the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et |
| 35 | seq.), shall adopt rules and regulations to effectuate the purposes of |
| 36 | this act. |
| 37 | |
| 38 | 30. This act shall take effect immediately. |
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| 41 | STATEMENT |
| 42 | |
| 43 | This bill mandates the use of the New Jersey Electronic Death |
| 44 | Registration System (NJ-EDRS), which is a method of death |
| 45 | recordation and certification that is already deployed on a limited, |
| 46 | voluntary basis. The objectives of the NJ-EDRS cannot be fulfilled |

- 1 without its use being made compulsory on a Statewide basis.
- 2 The purposes of the NJ-EDRS are to:
- 3 C expedite the collection of information for statistical purposes;
- 4 C emphasize the quality of the data provided, rather than the
- 5 mechanical process of data compilation;
- 6 C eliminate the burdensome logistics that are currently associated
- with the requirement to obtain multiple signatures of remote
- 8 persons in order to complete the necessary documentation;
- 9 C avoid duplication of data entry work;
- 10 C provide a ready and broad means of obtaining archival data; and
- 11 C protect the integrity of social welfare programs and thwart the theft
- of identity-related information through the prompt reporting of
- recipient deaths.
- Specifically, the bill requires the State registrar of vital statistics in
- 15 the Department of Health and Senior Services to establish and
- 16 maintain the NJ-EDRS. The system is to be fully implemented no later
- 17 than 18 months after the date of enactment of the bill, and is to be the
- 18 required means of death registration and certification for any death or
- 19 fetal death occurring in New Jersey, subject to any exception that may
- 20 be approved by the State registrar in the case of a specific death or
- fetal death. All participants in the death registration process, including, but not limited to, the State registrar, local registrars,
- deputy registrars, alternate deputy registrars, subregistrars, the State
- 24 medical examiner, county medical examiners, funeral directors,
- 25 attending, covering and resident physicians, licensed health care
- 26 facilities, and other public or private institutions providing medical
- 27 care, treatment or confinement to persons, will be required to utilize
- 28 the NJ-EDRS to provide the information that is required of them by
- 29 statute or regulation.
 - The bill requires that the NJ-EDRS, at a minimum, provide for:
- 31 -- the direct transmission of burial permit documentation to the
- 32 originating funeral home in an electronic form capable of output to a
- 33 local printer;

- 34 -- an overnight mail system for the delivery of NJ-EDRS-generated
- 35 death certificates by local registrars, the cost of which is to be
- 36 chargeable to the funeral director of record;
- -- an e-mail notification system to alert other responsible parties to
- 38 pending cases, including notification to or from alternate local
- 39 registrars;
- 40 -- a systematic electronic payment method by which all fees are
- 41 taken from accounts for which funeral homes are financially
- 42 responsible and distributed, as appropriate, to the State registrar or
- 43 local registrars as payment for the issuance of permits, the recording
- or records, the making of certified copies of death certificates, or for
- 45 other charges that may be incurred;
- 46 -- a legally binding system of digital authentication in lieu of

1 signatures for the responsible parties and a means of ensuring database

- 2 security that permits users to enter the system from multiple sites and
- 3 includes contemporaneous and remote data security methods to
- 4 protect the system from catastrophic loss or intrusions, as well as a
- 5 method of data encryption for transmission;
- -- the capacity for authorized users to retrieve data comprising the
 death certification record;
 - -- the capacity to electronically amend and correct death records;
- 9 -- electronic notification, upon completion of the death record and
- 10 issuance of a burial permit, of the decedent's name, Social Security
- 11 number and last known address and the informant to: the federal
- 12 Social Security Administration, the federal Immigration and
- 13 Naturalization Service, the Division of Medical Assistance and Health
- 14 Services in the Department of Human Services, and such other
- 15 governmental agencies as the State registrar determines will
- substantially contribute to safeguarding public benefit programs and
- diminish the criminal use of a decedent's name and other identifying
- 18 information; and the New Jersey State Funeral Directors Association,
- 19 in the case of a decedent participating in one of its funeral expense
- 20 payment programs, in such a manner as to enable it to fulfill its
- 21 fiduciary obligations for the payment of the decedent's final funeral and
- 22 burial expenses;

- 23 -- sufficient data documentation to meet contemporary and
- emerging standards and expectations of vital record archiving; and
- -- continuous 24-hour-a-day technical support for all authorized users of the system.
- The bill establishes a "New Jersey Electronic Death Registration
- 28 Support Fund" as a nonlapsing, revolving fund to be administered by
- 29 the Commissioner of Health and Senior Services and credited with
- 30 monies received from death registration recording fees paid by funeral
- 31 homes pursuant to the bill. The monies in the fund and the interest
- earned thereon are to be used to meet the development and operational
- 33 costs of the NJ-EDRS, including, but not limited to, costs associated
- 34 with: personnel; hardware purchases and maintenance; software and
- communications infrastructure; website hosting; and licensing fees, royalties and transaction expenses incurred in the development,
- 37 installation, maintenance and operation of electronic payment security,
- 38 authentication and encryption systems, and user training and
- 39 education.

ASSEMBLY HEALTH AND HUMAN SERVICES COMMITTEE

STATEMENT TO

ASSEMBLY, No. 2476

with committee amendments

STATE OF NEW JERSEY

DATED: NOVEMBER 25, 2002

The Assembly Health and Human Services Committee reports favorably and with committee amendments Assembly Bill No. 2476.

As amended by the committee, this bill mandates the Statewide use of the New Jersey Electronic Death Registration System (NJ-EDRS), which is a method of death recordation and certification that is already deployed on a limited, voluntary basis.

Specifically, the bill directs the State registrar of vital statistics in the Department of Health and Senior Services to establish and maintain the NJ-EDRS. The system is to be fully implemented no later than 18 months after the date of enactment of the bill, and is to be the required means of death registration and certification for any death or fetal death occurring in New Jersey, subject to any exception that may be approved by the State registrar in the case of a specific death or All participants in the death registration process, fetal death. including, but not limited to, the State registrar, local registrars, deputy registrars, alternate deputy registrars, subregistrars, the State medical examiner, county medical examiners, funeral directors, attending, covering and resident physicians, licensed health care facilities, and other public or private institutions providing medical care, treatment or confinement to persons, will be required to utilize the NJ-EDRS to provide the information that is required of them by statute or regulation.

The bill requires that the NJ-EDRS, at a minimum, provide for:

- C the direct transmission of burial permit documentation to the originating funeral home in an electronic form capable of output to a local printer;
- C an overnight mail system for the delivery of NJ-EDRS-generated death certificates by local registrars, the cost of which is to be chargeable to the funeral director of record;
- C an e-mail notification system to alert other responsible parties to pending cases, including notification to or from alternate local registrars;
- C a systematic electronic payment method by which all fees are taken from accounts for which funeral homes are financially responsible and distributed, as appropriate, to the State registrar or local

- registrars as payment for the issuance of permits, the recording or records, the making of certified copies of death certificates, or for other charges that may be incurred;
- C a legally binding system of digital authentication in lieu of signatures for the responsible parties and a means of ensuring database security that permits users to enter the system from multiple sites and includes contemporaneous and remote data security methods to protect the system from catastrophic loss or intrusions, as well as a method of data encryption for transmission;
- C the capacity for authorized users to retrieve data comprising the death certification record;
- C the capacity to electronically amend and correct death records;
- electronic notification, upon completion of the death record and issuance of a burial permit, of the decedent's name, Social Security number and last known address and the informant to: the federal Social Security Administration, the federal Immigration and Naturalization Service, the Division of Medical Assistance and Health Services in the Department of Human Services, and such other governmental agencies as the State registrar determines will substantially contribute to safeguarding public benefit programs and diminish the criminal use of a decedent's name and other identifying information; and the New Jersey State Funeral Directors Association, in the case of a decedent participating in one of its funeral expense payment programs, in such a manner as to enable it to fulfill its fiduciary obligations for the payment of the decedent's final funeral and burial expenses;
- sufficient data documentation to meet contemporary and emerging standards and expectations of vital record archiving; and
- C continuous 24-hour-a-day technical support for all authorized users of the system.

The bill establishes a "New Jersey Electronic Death Registration Support Fund" as a nonlapsing, revolving fund to be administered by the Commissioner of Health and Senior Services and credited with monies received from death registration recording fees paid by funeral homes pursuant to the bill. The monies in the fund and the interest earned thereon are to be used to meet the development and operational costs of the NJ-EDRS, including, but not limited to, costs associated with: personnel; hardware purchases and maintenance; software and communications infrastructure; website hosting; and licensing fees, royalties and transaction expenses incurred in the development, installation, maintenance and operation of electronic payment security, authentication and encryption systems, and user training and education.

The bill stipulates that:

-- the State Medical Examiner, county medical examiners, licensed health care facilities, other public or private institutions providing medical care, treatment or confinement to persons, funeral homes and physicians' private practice offices, as defined by the State registrar, are to acquire the electronic means prescribed by the State registrar to access the NJ-EDRS, or make other arrangements necessary for that purpose, no later than six months after enactment of the bill; and

-- the State Medical Examiner and each county medical examiner, health care facility, institution, funeral home or physician's office are to employ at least one person who is qualified to use the NJ-EDRS, and is registered with the State registrar as an authorized user of the system, by virtue of completing a course of instruction on the NJ-EDRS provided by the State registrar or an authorized agent thereof, or satisfying other requirements established by the State registrar for this purpose.

A person who violates the provisions of this bill, including a local registrar, deputy registrar, alternate deputy registrar or subregistrar, who fails to perform his duty as required by law and by the directions of the State registrar thereunder, would be subject to a penalty of not less than \$100 nor more than \$250 for each first offense and not less than \$250 nor more than \$500 for each subsequent offense. The penalty would be recovered in a civil action in the name of the Department of Health and Senior Services or the local board of health in a court of competent jurisdiction, pursuant to the "Penalty Enforcement Law of 1999," N.J.S.A.2A:58-10 et seq. The State registrar would be authorized to refer a violation by a licensed physician, nurse or funeral director to the appropriate professional board in the Division of Consumer Affairs, which would assess the applicable penalty and assume enforcement responsibility on the same basis as it would for a violation of the statute or regulations governing the practice of those persons regulated by that board.

The bill also empowers the State registrar to suspend the authority of a local registrar, deputy registrar, alternate deputy registrar or subregistrar to participate in the NJ-EDRS, and thereby preclude that person from doing burial permitting or death registration, if the State registrar determines that the applicable registration district is insufficiently equipped or provides untimely service with respect to the review and final authentication of records. In that event, the State registrar may assign a local registrar, deputy registrar, alternate deputy registrar or subregistrar from another registration district to substitute for the person in question until the applicable registration district meets the standards established by the State registrar.

As reported by the committee, this bill is similar to Senate Bill No. 2023 (Codey), which is currently pending in the Senate Health, Human Services and Senior Citizens Committee.

COMMITTEE AMENDMENTS

The committee amendments to the bill:

C provide that persons authorized to obtain and receive a certification or certified copy of a death certificate from a local registrar, deputy registrar, alternate deputy registrar, subregistrar,

or an incorporated political subdivision comprising a registration district, are to include those individuals who establish themselves as one of the following: the parent, legal guardian or other legal representative of the subject of that record; the subject's spouse, child, grandchild or sibling, if of legal age, or the subject's legal representative; an agency of State or federal government for official purposes; a person possessing an order of a court of competent jurisdiction; or a person who is authorized under other emergent circumstances as determined by the Commissioner of Health and Senior Services;

- c stipulate that, for the above purposes, any employee of a registered mortuary, or a licensed funeral director who is affiliated with a registered mortuary, if the mortuary was recorded on the original certificate of death, is to be construed as the subject's legal representative and entitled to obtain full and complete copies of death certificates or certifications thereof;
- amend N.J.S.A.26:8-62 to require that the State registrar (upon request and for a fee) supply to a person who establishes himself as one of the following: the subject of the record of a birth, death, fetal death or marriage, as applicable; the subject's parent, legal guardian or other legal representative; the subject's spouse, child, grandchild or sibling, if of legal age, or the subject's legal representative; an agency of State or federal government for official purposes; a person possessing an order of a court of competent jurisdiction; or a person who is authorized under other emergent circumstances as determined by the commissioner, a certification or certified copy of that record;
- c stipulate that, for the purposes of N.J.S.A.26:8-62 as amended above, any employee of a registered mortuary, or a licensed funeral director who is affiliated with a registered mortuary, if the mortuary was recorded on the original certificate of death, is to be construed as the subject's legal representative and entitled to obtain full and complete copies of death certificates or certifications thereof;
- C provide that for each death registration initiated on the NJ-EDRS, the State registrar is to be paid a recording fee for each record filed, whether by means of the current paper process or electronically, from the account of the funeral home; and
- omit section 27 of the bill (concerning a funeral director and employees of a funeral home being the legal representative of the subject of a death certificate or the subject's parent, legal guardian, or other family members for the purpose of issuing a certified copy of a death record), which is obviated by these amendments.

ASSEMBLY APPROPRIATIONS COMMITTEE

STATEMENT TO

[First Reprint] **ASSEMBLY, No. 2476**

with Assembly committee amendments

STATE OF NEW JERSEY

DATED: MARCH 10, 2003

The Assembly Appropriations Committee reports favorably Assembly Bill No. 2476 (1R), with committee amendments.

Assembly Bill No. 2476 (1R), as amended, mandates the Statewide use of the New Jersey Electronic Death Registration System (NJ-EDRS).

Currently, the NJ-EDRS is already deployed on a limited, voluntary basis. Generally, doctors, hospital officials, nursing home administrators, funeral directors and local registrars and medical examiners need to fill out informational forms to complete the entry of a death certificate which is then reviewed by the local registrar and forwarded to the State registrar of vital statistics. This is a complex, paper-driven system that can create bottlenecks: death certificates must be issued before burial permits can be issued, and death certificates are an important requirement in the administration of decedent estates and the management of the assets of those estates for the survivors

NJ-EDRS allows faster, more accurate, and more detailed filings, which can speed the provision of registry data, make it faster and easier to issue certified death records, and allows the Department of Health and Senior Services to collect and provide better statistics on mortality in New Jersey.

Specifically, the bill directs the State registrar of vital statistics in the Department of Health and Senior Services to establish and maintain the NJ-EDRS. The system is to be fully implemented no later than 18 months after the date of enactment of the bill, and is to be the required means of death registration and certification for any death or fetal death occurring in New Jersey, subject to any exception that may be approved by the State registrar in the case of a specific death or fetal death. All participants in the death registration process, including, but not limited to, the State registrar, local registrars, deputy registrars, alternate deputy registrars, subregistrars, the State medical examiner, county medical examiners, funeral directors, attending, covering and resident physicians, licensed health care

facilities, and other public or private institutions providing medical care, treatment or confinement to persons, will be required by the bill to use the NJ-EDRS to provide the information that is required of them by statute or regulation.

The bill requires that the NJ-EDRS, at a minimum, provide for:

- C the direct transmission of burial permit documentation to the originating funeral home in an electronic form capable of output to a local printer;
- C an overnight mail system for the delivery of NJ-EDRS-generated death certificates by local registrars, the cost of which is to be chargeable to the funeral director of record;
- C an e-mail notification system to alert other responsible parties to pending cases, including notification to or from alternate local registrars;
- a systematic electronic payment method by which all fees are taken from accounts for which funeral homes are financially responsible and distributed, as appropriate, to the State registrar or local registrars as payment for the issuance of permits, the recording or records, the making of certified copies of death certificates, or for other charges that may be incurred;
- c a legally binding system of digital authentication in lieu of signatures for the responsible parties and a means of ensuring database security that permits users to enter the system from multiple sites and includes contemporaneous and remote data security methods to protect the system from catastrophic loss or intrusions, as well as a method of data encryption for transmission;
- C the capacity for authorized users to retrieve data comprising the death certification record;
- the capacity to electronically amend and correct death records;
- electronic notification, upon completion of the death record and issuance of a burial permit, of the decedent's name, Social Security number and last known address and the informant to: the federal Social Security Administration, the federal Immigration and Naturalization Service, the Division of Medical Assistance and Health Services in the Department of Human Services, and such other governmental agencies as the State registrar determines will substantially contribute to safeguarding public benefit programs and diminish the criminal use of a decedent's name and other identifying information; and the New Jersey State Funeral Directors Association, in the case of a decedent participating in one of its funeral expense payment programs, in such a manner as to enable it to fulfill its fiduciary obligations for the payment of the decedent's final funeral and burial expenses;
- c sufficient data documentation to meet contemporary and emerging standards and expectations of vital record archiving; and
- C continuous 24-hour-a-day technical support for all authorized users of the system.
 - The bill establishes a "New Jersey Electronic Death Registration

Support Fund" as a nonlapsing, revolving fund to be administered by the Commissioner of Health and Senior Services and credited with monies received from death registration recording fees paid by funeral homes pursuant to the bill. The monies in the fund and the interest earned thereon are to be used to meet the development and operational costs of the NJ-EDRS.

The bill stipulates that: the State Medical Examiner, county medical examiners, licensed health care facilities, other public or private institutions providing medical care, treatment or confinement to persons, funeral homes and physicians' private practice offices, as defined by the State registrar, are to acquire the electronic means prescribed by the State registrar to access the NJ-EDRS, or make other arrangements necessary for that purpose, no later than six months after enactment of the bill. Each shall employ at least one person who is qualified to use the NJ-EDRS, and is registered with the State registrar as an authorized user of the system, by virtue of completing a course of instruction on the NJ-EDRS provided by the State registrar or an authorized agent thereof, or satisfying other requirements established by the State registrar for this purpose.

The bill makes a person who violates the provisions of this bill, including a local registrar, deputy registrar, alternate deputy registrar or subregistrar, who fails to perform his duty as required by law and by the directions of the State registrar thereunder, subject to a penalty of not less than \$100 nor more than \$250 for each first offense and not less than \$250 nor more than \$500 for each subsequent offense, recoverable in a civil action pursuant to the "Penalty Enforcement Law of 1999," N.J.S.A.2A:58-10 et seq. The bill authorizes the State registrar to refer a violation by a licensed physician, nurse or funeral director to the appropriate professional board in the Division of Consumer Affairs, which would assess the applicable penalty and assume enforcement responsibility on the same basis as it would for a violation of the statute or regulations governing the practice of those persons regulated by that board.

The bill also empowers the State registrar to suspend the authority of a local registrar, deputy registrar, alternate deputy registrar or subregistrar to participate in the NJ-EDRS, and thereby preclude that person from issuing burial permits or registering deaths, if the State registrar determines that the applicable registration district is insufficiently equipped or provides untimely service with respect to the review and final authentication of records. In that event, the State registrar may assign a local registrar, deputy registrar, alternate deputy registrar or subregistrar from another registration district to substitute for the person in question until the applicable registrarion district meets the standards established by the State registrar.

The bill also tightens standards for obtaining a vital record. A local registrar, deputy registrar, alternate deputy registrar, subregistrar, or registration district may only supply a copy of death certificate to - and the State registrar may only supply the record of

a birth, death, fetal death or marriage to - a person of listed relationship to the subject of the record or a legal authority. Those listed relationships and legal authorities are: the subject of the record; the parent, legal guardian or other legal representative of the subject of that record; the subject's spouse, child, grandchild or sibling, if of legal age, or the subject's legal representative; an agency of State or federal government for official purposes; a person possessing an order of a court of competent jurisdiction; or a person who is authorized under other emergent circumstances as determined by the Commissioner of Health and Senior Services. For these purposes, an employee of a registered mortuary, or a licensed funeral director who is affiliated with a registered mortuary if the mortuary was recorded on the original certificate of death, is to be construed as the subject's legal representative.

FISCAL IMPACT:

Program funding is provided through a recording fee to the State registrar from the funeral home for each death registration initiated, whether electronically or through the current paper process, for the first 36 months following enactment of the bill. The fee will be determined by the State registrar but may not exceed \$10.

The Department of Health and Senior Services receives about 75,000 death certificates annually, so the fee will generate a maximum of about \$750,000 annually for the development and operational costs of the NJ-EDRS, including but not limited to: personnel; hardware purchases and maintenance; software and communications infrastructure; website hosting; licensing fees, royalties and transaction expenses incurred in the development, installation, maintenance and operation of electronic payment security, authentication and encryption systems; and user training and education.

COMMITTEE AMENDMENTS:

The amendments reduce the maximum fee that can be set by the State registrar for each death registration initiated from \$20 to \$10; limit the period in which the fee will be imposed to the first 36 months following enactment: provide an exemption from the fee (corresponding to a exemption for current State registrar death fees) for persons who die while in the military or naval or maritime or merchant marine service of the United States; and require the Commissioner of Health and Senior Services to report to the legislature by 30 months after enactment of the bill on the fees set by the State registrar, the monies raised by the fee, the expenditure of the monies in implementing the program, and any recommendations of the State registrar or the commissioner for changes in the NJ-EDRS or the fees.

STATEMENT TO

[Second Reprint] ASSEMBLY, No. 2476

with Assembly Floor Amendments (Proposed By Assemblyman CONAWAY)

ADOPTED: MAY 15, 2003

These amendments would:

- C permit out-of-State physicians to continue to sign New Jersey death certificates; and
- sunset the provision for an increase in the fee that a local registrar may charge, from \$1 to \$5, for each burial or removal, or transit permit issued (with the increase to be limited to the period from the first day of the first month following enactment of the bill until the first day of the thirty-seventh month following its enactment).

SENATE, No. 2023

STATE OF NEW JERSEY

210th LEGISLATURE

INTRODUCED OCTOBER 28, 2002

Sponsored by:

Senator RICHARD J. CODEY

District 27 (Essex)

Senator ROBERT W. SINGER

District 30 (Burlington, Mercer, Monmouth and Ocean)

SYNOPSIS

Mandates use of New Jersey Electronic Death Registration System.

CURRENT VERSION OF TEXT

As introduced.



(Sponsorship Updated As Of: 6/10/2003)

| 1 2 | AN ACT concerning death records, amending R.S.26:6-1 et seq., and amending and supplementing R.S.26:8-1 et seq. |
|-----|--|
| 3 | amenang and supplementing 10.5.20.0 1 of seq. |
| 4 | BE IT ENACTED by the Senate and General Assembly of the State |
| 5 | of New Jersey: |
| 6 | |
| 7 | 1. R.S.26:6-1 is amended to read as follows: |
| 8 | 26:6-1. As used in this chapter: "Local registrar" or "registrar" |
| 9 | means the local registrar of vital statistics. "State registrar" means |
| 10 | the State Registrar of Vital Statistics. |
| 11 | "Registration district" or "district" means the district established |
| 12 | by law for the registration of vital events. |
| 13 | "Fetal death" or "stillbirth" means death prior to the complete |
| 14 | expulsion or extraction from its mother of a product of conception, |
| 15 | irrespective of the duration of pregnancy; the death is indicated by the |
| 16 | fact that after such separation, the fetus does not breathe or show any |
| 17 | other evidence of life such as beating of the heart, pulsation of the |
| 18 | umbilical cord, or definite movement of voluntary muscles. |
| 19 | "Dead body" means the dead body of a human being. |
| 20 | The definition of the term "communicable disease" as contained in |
| 21 | [section 26:4-1 of this Title] R.S.26:4-1 shall also apply to this |
| 22 | chapter. |
| 23 | "Authentication" means the entry by the State Medical Examiner or |
| 24 | a county medical examiner, funeral director or physician into the New |
| 25 | Jersey Electronic Death Registration System of a personal |
| 26 | identification code, digital signature or other identifier unique to that |
| 27 | user, by which the information entered into the system by the user is |
| 28 | authenticated by the user who assumes responsibility for its accuracy. |
| 29 | "Authentication" also means the process by which the State registrar |
| 30 | or a local registrar, deputy registrar, alternate deputy registrar or |
| 31 | subregistrar indicates that person's review and approval of information |
| 32 | entered into the system by the State Medical Examiner or a county |
| 33 | medical examiner, funeral director or physician. |
| 34 | "Electronic registration system" means any electronic method, |
| 35 | including, but not limited to, one based on Internet technology, of |
| 36 | $\underline{collecting, transmitting, recording\ and\ authenticating\ information\ from}$ |
| 37 | one or more responsible parties, which is necessary to complete a vital |
| 38 | record, and is designed to replace a manual, paper-based data |
| 39 | collection, recordation and signature system. |
| 40 | "New Jersey Electronic Death Registration System" or "NJ-EDRS" |

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EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and intended to be omitted in the law.

is an electronic registration system for completing a certification of

death or fetal death record that is authorized, designed and maintained

1 by the State registrar.

2 (cf: P.L.1965, c.78, s.1)

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- 2. R.S.26:6-4 is amended to read as follows:
- 5 26:6-4. In computing the death rate of any municipality or health district in which there is located a hospital or other institution, any death which shall take place at such hospital or institution shall not be included among deaths occurring in said municipality or health district unless the death is of a person whose last place of residence was in said municipality or health district.

Any death occurring at any such hospital or institution, of any person whose last place of residence as shown on the death certificate was outside of the limits of said municipality or health district, shall, for the purpose of computing the death rate, be included among the deaths occurring in the municipality or health district named in the certificate as the last place of residence of the decedent.

[It] Except where a death record is created on the NJ-EDRS, it shall be the duty of the registrar of the district in which such a death occurred promptly to notify the registrar of the district which was the last place of residence of the decedent.

21 (cf: P.L.1965, c.78, s.2)

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- 3. R.S.26:6-6 is amended to read as follows:
- 24 26:6-6. <u>a.</u> The funeral director in charge of the funeral or 25 disposition of the body of any person dying in this State shall be responsible for the proper execution of a death certificate[, which 26 27 shall be filled out in durable black or blue ink,] in a legible manner, or 28 by means of the NJ-EDRS, and filed in exchange for a burial or 29 removal or transit permit with the local registrar of the district in 30 which the death occurred or the body was found or with the registrar of the district in which the funeral director has his funeral home or 31 32 where the burial or other disposition is to take place. In the event the death certificate is filed with the registrar of a district other than that 33 34 in which the death took place or the body was found, [such] that registrar shall, within 24 hours after issuing the permit, sign and 35 36 forward the certificate of death to the registrar of the district where 37 the death took place or the body was found, with a statement that the 38 permit was issued. In case the death certificate is filed with the deputy 39 registrar, alternate deputy registrar or subregistrar, he shall within 12 40 hours forward [such] the certificate to his own registrar, who in turn shall forward the certificate as heretofore directed. A record created 41 42 on the NJ-EDRS shall be deemed to have been transmitted to the other 43 local registrar, or by the deputy registrar, alternate deputy registrar or 44 subregistrar, as applicable, in accordance with the requirements of this 45 subsection.
 - <u>b.</u> Any funeral director filing a death certificate in a registration

- 1 district other than that in which the death occurred or the body was
- 2 found shall immediately send the State registrar written notice by first
- class mail, except that a record created on the NJ-EDRS shall be 3
- 4 deemed to have been transmitted to the State registrar in accordance
- with the requirements of this subsection. The notice shall contain the 5
- 6 name of the deceased, the place and date of death, the date the
- 7 certificate was filed, the name and address of the registrar with whom
- 8 the certificate was filed, and the name and address of the funeral
- 9 director. Failure of the State registrar to receive [such] the notice
- 10 shall be considered as failure of the funeral director to have sent it. In
- 11 [such] that case, the funeral director shall be subject to a penalty of
- [\$25.00] \$25, and the State registrar shall notify the State Board of 12
- 13 Mortuary Science of the facts in the matter.
- 14 (cf: P.L.1977, c.147, s.1)

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- 4. R.S.26:6-7 is amended to read as follows:
- 17 26:6-7. The certificate of death shall contain such items as shall be
- 18 listed on death certificate forms or in the NJ-EDRS provided or
- 19 approved by the department under the authority of subsection c. of
- 20 R.S.26:8-24. [The certificate of death shall include a space for the
- 21 signature of the person who makes the actual determination and
- 22 pronouncement of death and a box that designates the person's official
- 23 capacity as attending physician, attending registered professional nurse
- or medical examiner.] 24
- (cf: P.L.1983, c.308, s.1) 25

- 5. R.S.26:6-8 is amended to read as follows:
- 28 26:6-8. In the execution of a death certificate, the personal
- 29 particulars shall be obtained by the funeral director from the person
- 30 best qualified to supply them. The death and last sickness particulars
- 31 shall be supplied by the attending, covering or resident physician
- 32 licensed by the State Board of Medical Examiners pursuant to
- 33 R.S.45:9-1 et seq.; or if there is no attending, covering or resident 34 physician, by an attending registered professional nurse licensed by the
- 35
- New Jersey Board of Nursing under P.L.1947, c.262 (C.45:11-23 et 36 seq.); or if there is no attending, covering or resident physician or
- 37 attending registered professional nurse, by the county medical
- 38 examiner. Within a reasonable time, not to exceed 24 hours after the
- 39 death, the attending, covering or resident pronouncement of
- 40 physician or the county medical examiner shall execute the death
- 41 certification. The burial particulars shall be supplied by the funeral
- 42 director. The attending, covering or resident physician, the attending
- 43 registered professional nurse, or the county medical examiner and the
- 44 funeral director shall certify to the particulars supplied by them by
- 45 signing their names below the list of items furnished, or by otherwise
- 46 authenticating their identities and the information that they have

1 provided through the NJ-EDRS. If a person acting under the direct supervision of the State Medical Examiner, a county medical examiner, funeral director, attending, covering or resident physician, or licensed 3 4 health care facility or other public or private institution providing medical care, treatment or confinement to persons, which is registered 5 6 with the NJ-EDRS, is not authorized to authenticate the information 7 required on a certificate of death or fetal death, that person may enter 8 that information into the NJ-EDRS in anticipation of its authentication 9 by the State Medical Examiner or a county medical examiner, funeral 10 director, attending, covering or resident physician, local registrar, 11 deputy registrar, alternate deputy registrar or subregistrar, as 12 applicable. 13 (cf: P.L.1983, c.308, s.2) 14 15 6. Section 4 of P.L.1983, c.308 (C.26:6-8.1) is amended to read as 16 follows: 17 4. <u>a.</u> Where there has been an apparent death, a registered professional nurse licensed by the New Jersey Board of Nursing under 18 19 P.L.1947, c.262 (C.45:11-23 et seq.) may make the actual 20 determination and pronouncement of death and shall attest to this 21 pronouncement by: signing in the space designated for this signature 22 on the certificate of death under R.S.26:6-7[, except that this provision]; or, for the purposes of the NJ-EDRS, transmitting orally 23 24 or in writing a report of the pronouncement to the attending, covering 25 or resident physician, or the county medical examiner. b. The provisions of subsection a. of this section shall only apply 26 27 in the case of a death which occurs in the home or place of residence 28 of the deceased, in a hospice, or in a long-term care facility or nursing 29 30 (cf: P.L.1983, c.308, s.4) 31 32 7. R.S.26:6-9 is amended to read as follows: 33 26:6-9. In case of any death occurring without medical attendance, 34 the funeral director shall notify the county medical examiner, or local 35 registrar. In case the local registrar[,] shall be notified, he shall 36 immediately inform the county medical examiner and refer the case to 37 him for investigation. The county medical examiner shall furnish the 38 funeral director with the necessary data and last sickness particulars to 39 make the death certificate, or shall enter the information directly into 40 the NJ-EDRS. 41 (cf: P.L.1971, c.2, s.14) 42 43 8. R.S.26:6-10 is amended to read as follows: 44 26:6-10. In case the physician who last attended the deceased is 45 [absent or sick] <u>unavailable</u>, so that a certificate of death cannot be

obtained from him in time for burial or removal [, then any physician]:

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1 a. the designated covering physician shall have the primary 2 responsibility, after examining the dead body, and being satisfied that 3 death did not result from some unlawful means, [may] to issue a death 4 certificate; and 5 b. in the absence of the designated covering physician, any other physician, after examining the dead body, and being satisfied that death 6 7 did not result from some unlawful means, may issue a death certificate. 8 (cf: R.S.26:6-10) 9 10 9. R.S.26:6-14 is amended to read as follows: 26:6-14. Upon receipt of a death certificate, the local registrar 11 12 shall: 13 a. If the certificate is properly executed and complete, issue a 14 burial or removal permit when requested; and 15 b. If the certificate of death is incomplete and unsatisfactory, call attention to the defects in the return, and withhold the burial or 16 removal permit until the defects are corrected. Any person certifying 17 18 to any of the particulars in the certificate shall complete the same as 19 directed by the local registrar in accordance with such terms as may 20 be defined by the State registrar. 21 For the purposes of the NJ-EDRS, the death certificate shall be 22 complete when the attending, covering or resident physician or the county medical examiner, and the funeral director in charge, have 23 24 completed their respective portions of the death registration record. (cf: P.L.1965, c.78, s.10) 25 26 10. R.S.26:6-16 is amended to read as follows: 27 28 26:6-16. The burial or removal permit shall be issued upon a form 29 or through the NJ-EDRS as prescribed by the [state] department, signed or authenticated through the NJ-EDRS by the local registrar, 30 31 and shall state: 32 a. The name, age, sex, cause of death, and other necessary details 33 required by the [state] department; b. That a satisfactory certificate of death has been filed as required 34 35 36 c. That permission is granted to inter, remove, or otherwise 37 dispose of the body. 38 (cf: R.S.26:6-16) 39 40 11. R.S.26:6-17 is amended to read as follows: 26:6-17. The local registrar shall be entitled to receive a fee of 41 42 [\$1.00] \$5 for each burial or removal, or transit permit issued. 43 (cf: P.L.1965, c.78, s.11) 44 45 12. R.S.26:8-1 is amended to read as follows:

46 26:8-1. As used in this chapter:

1 "Vital statistics" means statistics concerning birth, deaths, fetal 2 deaths and marriages.

3 "Vital records" means the birth, death, fetal death and marriage 4 records from which vital statistics are produced.

"State registrar" means the State registrar of vital statistics; "Local registrar" or "registrar" means the local registrar of vital statistics of any district; and "registration district" or "district" means a registration district as constituted by this article.

"Live birth" or "birth" means the complete expulsion or extraction from its mother of a product of conception, irrespective of the duration of pregnancy, which, after such separation, breathes or shows any other evidence of life such as beating of the heart, pulsation of the umbilical cord, or definite movement of voluntary muscles, whether or not the umbilical cord has been cut or the placenta attached.

15 "Authentication" means the entry by the State Medical Examiner or 16 a county medical examiner, funeral director or physician into the New 17 Jersey Electronic Death Registration System of a personal 18 identification code, digital signature or other identifier unique to that 19 user, by which the information entered into the system by the user is 20 authenticated by the user who assumes responsibility for its accuracy. 21 "Authentication" also means the process by which the State registrar 22 or a local registrar, deputy registrar, alternate deputy registrar or 23 subregistrar indicates that person's review and approval of information 24 entered into the system by the State Medical Examiner or a county 25 medical examiner, funeral director or physician.

"Electronic registration system" means any electronic method, including, but not limited to, one based on Internet technology, of collecting, transmitting, recording and authenticating information from one or more responsible parties, which is necessary to complete a vital record, and is designed to replace a manual, paper-based data collection, recordation and signature system.

"New Jersey Electronic Death Registration System" or "NJ-EDRS" means an electronic registration system for completing a certification of death or fetal death record that is authorized, designed and maintained by the State registrar.

36 (cf: P.L.1965, c.78, s.32).

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13. R.S.26:8-4 is amended to read as follows:

26:8-4. Upon demand of the State registrar in person, by mail, <u>by</u>
means of the NJ-EDRS, or through the local registrar, every physician,
midwife, informant, funeral director, or other person having
knowledge of the facts relative to any birth, death, fetal death, or
marriage, shall supply such information as he may possess, upon a
form provided by the State registrar, or through the NJ-EDRS, or
upon the original birth, death, fetal death, or marriage certificate <u>or its</u>

1 electronic facsimile or digitized form thereof. 2 (cf: P.L.1965, c.78, s.33) 3 4 14. R.S.26:8-6 is amended to read as follows: 5 26:8-6. a. Every midwife and [undertaker] funeral director shall 6 register annually his name, address and occupation, and his license 7 number, with the local registrar of the district in which he resides [. 8 Such registration shall also be made] and shall register that 9 information with the local registrar immediately upon [removing] 10 moving to another registration district. b. The provisions of subsection a. of this section, with respect to 11 12

funeral directors, shall be satisfied by the implementation of periodic data exchanges between the State Board of Mortuary Science and the State registrar, which shall begin no later than 18 months after the date

of enactment of P.L., c. (pending before the Legislature as this

16 <u>bill</u>), in a manner to be prescribed by the State registrar.

17 (cf: R.S.26:8-6)

- 15. R.S.26:8-24 is amended to read as follows:
- 20 26:8-24. The State registrar shall:
- a. Have general supervision throughout the State of the registration
 of vital records;
- b. Have supervisory power over local registrars, deputy local registrars, alternate deputy local registrars and subregistrars, in the enforcement of the law relative to the disposal of dead bodies and the registration of vital records;
- c. Prepare, print, and supply to all registrars, upon request therefor, all blanks and forms used in registering the records required by said law, and provide for and prescribe the use of the NJ-EDRS.

 No other blanks or methods of registration shall be used than those supplied or approved by the State registrar;
- d. Carefully examine the certificates <u>or electronic files</u> received [monthly] <u>periodically</u> from the local registrars[,] <u>or originating from</u> their jurisdiction; and, if any [such] are incomplete or unsatisfactory [he shall], require such further information to be supplied as may be necessary to make the record complete and satisfactory;
- e. Arrange [,] or bind, and permanently preserve the certificates of vital records, or the information comprising those records, in a systematic manner and in a form that is deemed most consistent with contemporary and developing standards of vital statistical archival record keeping;
- f. Prepare and maintain a comprehensive and continuous index of all vital records registered, the index to be arranged alphabetically;
- 1. In the case of deaths, by the name of the decedent;
- 2. In the case of births, by the name of child, if given, and if not, then by the name of father or mother;

- 3. In the case of marriages, by the surname of the husband and also by the maiden name of the wife; [and]
- g. Mark the birth certificate of a missing child when notified by the Missing Persons Unit in the Department of Law and Public Safety pursuant to section 3 of P.L.1995, c.395 (C.52:17B-9.8c); and
- h. Develop and provide to local registrars an education and training 6 7 program, which the State registrar may require each local registrar to 8 complete as a condition of retaining that position, and which may be 9 offered to deputy local registrars, alternate deputy local registrars and 10 subregistrars at the discretion of the State registrar, that includes material designed to implement the NJ-EDRS and to familiarize local 11 12 registrars with the statutory requirements applicable to their duties and 13 any rules and regulations adopted pursuant thereto, as deemed 14 appropriate by the State registrar.
- 15 (cf: P.L.1995, c.395, s.5)

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- 16. (New section) a. The State registrar shall establish and maintain the New Jersey Electronic Death Registration System or NJ-EDRS.
- 20 (1) The system shall be fully implemented no later than 18 months 21 after the date of enactment of P.L., c. (pending before the 22 Legislature as this bill), and shall be the required means of death registration and certification for any death or fetal death occurring in 23 24 this State, subject to any exception that may be approved by the State 25 registrar in the case of a specific death or fetal death. All participants in the death registration process, including, but not limited to, the 26 State registrar, local registrars, deputy registrars, alternate deputy 27 28 registrars, subregistrars, the State medical examiner, county medical 29 examiners, funeral directors, attending physicians and resident physicians, licensed health care facilities, and other public or private 30 institutions providing medical care, treatment or confinement to 31 32 persons, shall be required to utilize the NJ-EDRS to provide the 33 information that is required of them by statute or regulation.
 - (2) The State registrar may provide for a phased implementation of the system, beginning seven months after the date of enactment of P.L., c. (pending before the Legislature as this bill), by requiring certain users, who are designated by the State registrar on a geographic or other basis for this purpose, to commence utilization of the system.
- 40 (3) Beginning no later than six months after the date of enactment 41 of P.L., c. (pending before the Legislature as this bill), the State 42 registrar shall authorize and provide material support, in the form of 43 system access, curriculum guidelines and user registration capability 44 and authority, to the principal trade associations or professional 45 organizations representing persons affected by implementation of the 46 NJ-EDRS, for the purposes of providing training and education with

- 1 regard to the NJ-EDRS. The State registrar may conduct such
- 2 education and training, or authorize other entities to do so on his
- behalf; however, these activities shall not be construed as restricting 3
- 4 the training and education activities of any affected trade association
- or professional organization, including the location, manner, fees or 5
- 6 other means of conducting those activities on the part of the association or organization. 7
- 8 b. The NJ-EDRS shall, at a minimum, provide for:

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- (1) the direct transmission of burial permit documentation to the originating funeral home in an electronic form capable of output to a local printer;
 - an overnight mail system for the delivery of NJ-EDRSgenerated death certificates by the State registrar and local registrars, the cost of which shall be chargeable to the funeral director of record;
- (3) an automated notification system to alert other responsible parties to pending cases, including notification to or from alternate local registrars;
- (4) a systematic electronic payment method by which all fees are taken from accounts for which funeral homes are financially responsible and distributed, as appropriate, to the State registrar or local registrars as payment for the issuance of permits, the recording of records, the making of certified copies of death certificates, or for other charges that may be incurred;
- (5) a legally binding system of digital authentication in lieu of signatures for the responsible parties and a means of assuring database security that permits users to enter the system from multiple sites and includes contemporaneous and remote data security methods to protect the system from catastrophic loss or intrusions, as well as a method of data encryption for transmission;
- (6) the capacity for authorized users to retrieve data comprising the death certification record;
 - (7) the capacity to electronically amend and correct death records;
- 33 (8) electronic notification, upon completion of the death record 34 and issuance of a burial permit, of the decedent's name, Social Security number and last known address and the informant to: the federal 35 36 Social Security Administration, the federal Immigration and 37 Naturalization Service, the Division of Medical Assistance and Health 38 Services in the Department of Human Services, and such other 39 governmental agencies as the State registrar determines will 40 substantially contribute to safeguarding public benefit programs and diminish the criminal use of a decedent's name and other identifying 41 42 information; and the New Jersey State Funeral Directors Association, 43 in the case of a decedent participating in one of its funeral expense
- 44 payment programs, in such a manner as to enable it to fulfill its
- 45 fiduciary obligations for the payment of the decedent's final funeral and
- 46 burial expenses;

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- (9) sufficient data documentation to meet contemporary and emerging standards and expectations of vital record archiving; and
- 3 (10) continuous 24-hour-a-day technical support for all authorized 4 users of the system.
 - c. A provider of information that is required to complete a death certificate, or who is subject to the provisions of law governing the NJ-EDRS, shall not be deemed to be acting as a local registrar, deputy registrar, alternate deputy registrar or subregistrar solely by virtue of permitting other providers of information to gain access to the NJ-EDRS by using those other providers' identifying information.

- 17. (New section) a. There is established the "New Jersey Electronic Death Registration Support Fund" as a nonlapsing, revolving fund to be administered by the Commissioner of Health and Senior Services and credited with monies received pursuant to subsection c. of R.S.26:8-62.
- b. The State Treasurer is the custodian of the fund and all disbursements from the fund shall be made by the treasurer upon vouchers signed by the commissioner. The monies in the fund shall be invested and reinvested by the Director of the Division of Investment in the Department of the Treasury as are other trust funds in the custody of the State Treasurer in the manner provided by law. Interest received on the monies in the fund shall be credited to the fund.
- c. The monies in the fund and the interest earned thereon shall be used to meet the development and operational costs of the NJ-EDRS, including, but not limited to, costs associated with: personnel; hardware purchases and maintenance; software and communications infrastructure; website hosting; and licensing fees, royalties and transaction expenses incurred in the development, installation, maintenance and operation of electronic payment security, authentication and encryption systems, and user training and education.

- 18. (New section) The State Medical Examiner, county medical examiners, licensed health care facilities, other public or private institutions providing medical care, treatment or confinement to persons, funeral homes and physicians' private practice offices, as defined by the State registrar, shall acquire the electronic means prescribed by the State registrar to access the NJ-EDRS, or make such other arrangements as are necessary for that purpose, no later than six months after the date of enactment of P.L., c. (pending before the Legislature as this bill).
- The State Medical Examiner and each county medical examiner, health care facility, institution, funeral home or physician's office shall employ at least one person who is qualified to use the NJ-EDRS, and is registered with the State registrar as an authorized user of the

- 1 system, by virtue of completing a course of instruction on the NJ-
- EDRS provided by the State registrar or an authorized agent thereof,
- or satisfying such other requirements as may be established by the 3
- 4 State registrar for this purpose.

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- 19. R.S.26:8-25 is amended to read as follows: 6
- 7 26:8-25. The local registrar, under the supervision and direction of 8 the State registrar, shall:
- 9 a. Strictly and thoroughly enforce the law relative to the disposal 10 of dead bodies and the registration of vital records in his registration 11 district;
- 12 b. Supply blank forms of certificates to such persons as require 13 them or provide access to the NJ-EDRS to responsible parties upon 14 request;
- c. Supply to every physician, midwife, and funeral director a copy of the law relative to the registration of vital records and the disposal 16 of dead bodies, together with such rules and regulations as may be prepared by the State registrar relative to their enforcement;
 - d. Sign his name and insert the date of filing on each certificate of birth, marriage and death, or otherwise authenticate the local registrar's identity through the NJ-EDRS as prescribed by the State registrar;
 - e. Examine each certificate of birth, marriage, or death when presented for record in order to ascertain whether or not it has been made in accordance with law and the instructions of the State registrar; and, if such certificate is incomplete and unsatisfactory, [he shall] have the same corrected;
 - f. At the expense of the municipality make a complete and accurate copy of each birth, marriage, and death certificate registered by him on a form or in a manner prescribed by the State registrar, to be preserved in his office as the local record or in the NJ-EDRS as prescribed by the State registrar;
- 33 g. On the tenth day of each month or sooner if requested by the department, transmit to the State registrar all original birth, marriage, 34 35 and death certificates received by him for the preceding month, except 36 that a record created on the NJ-EDRS as prescribed by the State 37 registrar shall be deemed to have been transmitted. If no births, 38 marriages or deaths occurred in any month, he shall, on or before the 39 tenth day of the following month, report that fact to the State registrar
- h. Make an immediate report to the State registrar of any violation 41 42 of this chapter or [chapter 6 of this Title (R.S.26:6-1 et seq.)] 43 R.S.26:6-1 et seq., as well as [chapter 1 of Title 37 of the Revised
- Statutes] R.S.37:1-1 et seq. coming to his knowledge; 44

on a card provided for such purpose;

45 i. In the case of any birth in his registration district to parents who 46 are residents of another registration district or of the marriage in his

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- 1 registration district of any couple who obtained the marriage license
- 2 in another registration district, or of the death in his registration
- 3 district of any person who at the time of [such] death was a resident
- 4 of another registration district notify the registrar of the other
- 5 registration district, within five days of [such] the birth, marriage, or
- 6 death, on forms prescribed by the State registrar. All entries relating
- 7 to cause of death on the original certificate [must] shall be entered on
- 8 the death form sent to the registrar of the other registration district.
- 9 A record created on the NJ-EDRS as prescribed by the State registrar
- shall be deemed to have been transmitted to the registrar of the other
- 11 registration district; [and]
- 12 j. Mark the birth certificate of a missing child born in his
- 13 registration district when notified by the State registrar pursuant to
- 14 section 3 of P.L.1995, c.395 (C.52:17B-9.8c); and
- k. Make computer facilities with access to the NJ-EDRS available
- 16 to funeral directors and physicians registered with the NJ-EDRS,
- 17 within the regular established business hours of the local registrar, for
- 18 the purpose of providing information necessary to complete a death
- 19 record.
- 20 (cf: P.L.1995, c.395, s.6)

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- 22 20. R.S.26:8-26 is amended to read as follows:
- 23 26:8-26. Each subregistrar shall note, on each certificate of birth
- or death, over his signature, the date of filing, and shall forward all
- 25 certificates to the local registrar of the district within [5] five days,
- 26 with the exception that in any instance where [he] the subregistrar
- 27 accepts a certificate for a death not occurring in his district, as
- permitted by [section 26:6-6] <u>R.S.26:6-6</u>, he shall forward [such] <u>the</u>
- 29 certificate within 12 hours to the local registrar of his district. A
- 30 record created on the NJ-EDRS as prescribed by the State registrar
- 31 <u>shall be deemed to have been forwarded as required by this section.</u>
- 32 (cf: P.L.1965, c.78, s.48)

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- 21. R.S.26:8-48 is amended to read as follows:
- 35 26:8-48. A certificate of birth, fetal death, marriage or death
- 36 heretofore or hereafter filed with the State registrar shall not be altered
- 37 or changed otherwise than by amendments properly signed, dated and
- 38 witnessed, or as otherwise recorded and authenticated on the NJ-
- 39 EDRS as prescribed by the State registrar.
- 40 (cf: P.L.1965, c.78, s.65)

- 42 22. R.S.26:8-52 is amended to read as follows:
- 43 26:8-52. Corrections to death certificates shall be signed by the
- 44 physician, registered professional nurse, county medical examiner,
- 45 State Medical Examiner, funeral director or informant, whose name
- 46 appears upon the certificate, or shall be otherwise recorded and

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- 1 <u>authenticated on the NJ-EDRS as prescribed by the State registrar;</u>
- 2 however, any individual having personal knowledge and substantiating
- 3 documentary proof of the matters sought to be corrected may apply
- 4 under oath to the county medical examiner or the State Medical
- 5 Examiner in a case in which the certificate was signed by the State
- 6 Medical Examiner, to have the certificate corrected. The authority to
- 7 sign <u>or otherwise authenticate</u> corrections or amendments to causes or
- 8 duration of causes of death is restricted to the physician, State Medical
- 9 Examiner or county medical examiner. Upon denial of an application
- 10 for correction or amendment of a death certificate, a person who has
- applied to a county medical examiner may apply to the State Medical
- 12 Examiner, who shall exercise discretion to review the matter and
- 13 amend the certificate or to defer to the decision of the county medical
- 14 examiner. The decision of the county medical examiner shall be
- 15 deemed the final decision by a public officer in the matter unless the
- 16 State Medical Examiner amends or corrects the death certificate.
- 17 (cf: P.L.1996, c.67, s.1)

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- 23. R.S.26:8-56 is amended to read as follows:
- 20 26:8-56. The local registrar shall be paid [\$1.00] <u>\$1</u> for each birth
- 21 or death certificate properly executed, registered, recorded, and
- promptly returned, or otherwise transmitted through the NJ-EDRS, to
- 23 the State Registrar. <u>In the case of a death registration, the fee shall be</u>
- 24 <u>credited to the account within the NJ-EDRS of the political</u>
- 25 <u>subdivision comprising the registration district.</u> A local registrar shall
- 26 not receive [such] the fee if compensated by a fixed salary as provided
- 27 in [section 26:8-59 of this Title] <u>R.S.26:8-59</u>.
- 28 (cf: P.L.1983, c.275, s.14)

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24. (New section) Any fee charged, by a local registrar, deputy registrar, alternate deputy registrar, subregistrar, or an incorporated political subdivision comprising a registration district, to a funeral home as the agent for a person in securing a certified copy of a death certificate shall be in the form of a debit against the account of the funeral home and a credit to the applicable political subdivision within the NJ-EDRS.

- 25. R.S.26:8-62 is amended to read as follows:
- 39 26:8-62. a. The State registrar shall, upon request, supply to any
- 40 applicant a certification or certified copy of the record of any birth,
- 41 death, fetal death or marriage, registered under the provision of this
- 42 chapter, for either of which, except as provided by [section 26:8-63]
- of the Revised Statutes] R.S.26:8-63, he shall be entitled to [such] a
- search fee, if any, as [is] provided by [section 26:8-64 of the Revised
- 45 Statutes] R.S.26:8-64, to be paid by the applicant.
- b. The State registrar shall, upon request, supply to any applicant

- a certified transcript of any entry contained in the records of the New
- 2 Jersey State census for which, except as provided by [section 26:8-63
- 3 of the Revised Statutes] R.S.26:8-63, he shall be entitled to [such] a
- 4 search fee as [is] provided by [section 26:8-64 of the Revised
- 5 Statutes R.S.26:8-64, to be paid by the applicant.
- 6 <u>c. For each death registration initiated on the NJ-EDRS, the State</u>
- 7 registrar shall be paid a recording fee, in an amount to be determined
- 8 by the State registrar but not exceeding \$20, from the account of the
- 9 <u>funeral home, which may include this amount in the funeral expenses</u>
- 10 charged to the estate or person accepting responsibility for the
- disposition of the deceased's human remains and the costs associated
- 12 <u>therewith</u>. The State registrar shall deposit the proceeds from the
- 13 recording fee into the New Jersey Electronic Death Registration
- 14 Support Fund established pursuant to section 17 of P.L. ,
- 15 c. (C.)(pending before the Legislature as this bill).
- 16 (cf: P.L.1965, c.78, s.72)

- 18 26. R.S.26:8-69 is amended to read as follows:
- 19 26:8-69. Except as otherwise specifically provided in this chapter
- and [chapter 1 of Title 37 of the Revised Statutes] <u>R.S.37:1-1 et seq.</u>,
- 21 any person who shall:
- 22 a. Fail or refuse to furnish correctly any information in his 23 possession; or
- b. Willfully and knowingly furnish false information affecting any
- 25 certificate or record required by this chapter; or
- 26 c. Willfully alter, otherwise than is provided by [article 6 of this
- 27 chapter (Sec.26:8-48 et seq.)] R.S.26:8-48 et seq., or willfully or
- 28 knowingly falsify, any certificate or record established by this chapter;
- 29 or
- d. Fail to fill out and transmit any certificate or record in the
- 31 manner required by this chapter; or
- e. Being a local registrar, deputy registrar, alternate deputy
- 33 <u>registrar</u> or subregistrar, shall fail to perform his duty as required by
- 34 this chapter and by the directions of the State registrar thereunder; or
- f. Violate any of the provisions of this chapter or fail to discharge any duty required by this chapter-
- 37 Shall be subject to a penalty of not less than [\$5.00] \$100 nor
- more than [\$50.00] \$250 for each first offense and not less than
- 39 [\$10.00] <u>\$250</u> nor more than [\$100.00] <u>\$500</u> for each subsequent
- 40 offense.
- [Such] <u>The</u> penalties shall be recovered in a civil action in the name
- 42 of the [State department] <u>Department of Health and Senior Services</u>
- 43 or local board in any court of competent jurisdiction.
- The Superior Court or municipal court shall have jurisdiction over
- 45 proceedings to enforce and collect any such penalty, if the violation

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1 has occurred within the territorial jurisdiction of the court. The 2 proceedings shall be summary and in accordance with ["the penalty 3 enforcement law" (N.J.S.2A:58-1 et seq.)] the "Penalty Enforcement Law of 1999," P.L.1999, c.274 (C.2A:58-10 et seq.). 4 5 Notwithstanding the provisions of this section to the contrary, the 6 State registrar may refer a violation of this chapter by a physician, 7 nurse or funeral director who is licensed pursuant to Title 45 of the 8 Revised Statutes to the appropriate professional board in the Division 9 of Consumer Affairs in the Department of Law and Public Safety, 10 which shall, in accordance with the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), assess the penalty provided for 11 12 in this subsection and assume enforcement responsibility on the same 13 basis as it would for a violation of the statute or regulations governing 14 the practice of those persons regulated by that board. (cf: P.L.1991, c.91, s.301) 15 16 17 27. (New section) For the purpose of issuing a certified copy of 18 a death record, the funeral director and employees of the funeral home 19 shall be the legal representative of the subject of a death certificate or the subject's parent, legal guardian, spouse, child or sibling, or a 20 21 majority of the subject's children or siblings. 22 23 28. (New section) The State registrar may suspend the authority 24 of a local registrar, deputy registrar, alternate deputy registrar or 25 subregistrar to participate in the NJ-EDRS, and thereby preclude that person from doing burial permitting or death registration, if the State 26 27 registrar determines that the applicable registration district is insufficiently equipped or provides untimely service with respect to the 28 29 review and final authentication of records. In that event, the State 30 registrar may assign a local registrar, deputy registrar, alternate deputy 31 registrar or subregistrar from another registration district to substitute 32 for the person in question until such time as the applicable registration 33 district meets the standards established by the State registrar. 34 35 29. The Commissioner of Health and Senior Services, pursuant to the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et 36 37 seq.), shall adopt rules and regulations to effectuate the purposes of 38 this act. 39 40 30. This act shall take effect immediately. 41 42 43 **STATEMENT** 44 45 This bill mandates the use of the New Jersey Electronic Death 46 Registration System (NJ-EDRS), which is a method of death

- 1 recordation and certification that is already deployed on a limited,
- 2 voluntary basis. The objectives of the NJ-EDRS cannot be fulfilled
- 3 without its use being made compulsory on a Statewide basis.
- 4 The purposes of the NJ-EDRS are to:
- 5 C expedite the collection of information for statistical purposes;
- 6 C emphasize the quality of the data provided, rather than the
- 7 mechanical process of data compilation;
- 8 C eliminate the burdensome logistics that are currently associated
- 9 with the requirement to obtain multiple signatures of remote
- persons in order to complete the necessary documentation;
- 11 C avoid duplication of data entry work;
- 12 C provide a ready and broad means of obtaining archival data; and
- 13 C protect the integrity of social welfare programs and thwart the theft
- of identity-related information through the prompt reporting of
- recipient deaths.
- Specifically, the bill requires the State registrar of vital statistics in
- 17 the Department of Health and Senior Services to establish and
- maintain the NJ-EDRS. The system is to be fully implemented no later
- 19 than 18 months after the date of enactment of the bill, and is to be the
- 20 required means of death registration and certification for any death or
- 21 fetal death occurring in New Jersey, subject to any exception that may
- 22 be approved by the State registrar in the case of a specific death or
- 23 fetal death. All participants in the death registration process,
- 24 including, but not limited to, the State registrar, local registrars,
- deputy registrars, alternate deputy registrars, subregistrars, the State
- medical examiner, county medical examiners, funeral directors, attending, covering and resident physicians, licensed health care
- attending, covering and resident physicians, licensed health care facilities, and other public or private institutions providing medical
- 29 care, treatment or confinement to persons, will be required to utilize
- the NJ-EDRS to provide the information that is required of them bystatute or regulation.
- The bill requires that the NJ-EDRS, at a minimum, provide for:
- 33 -- the direct transmission of burial permit documentation to the
- originating funeral home in an electronic form capable of output to a
- 35 local printer;
- 36 -- an overnight mail system for the delivery of NJ-EDRS-generated
- death certificates by local registrars, the cost of which is to be chargeable to the funeral director of record;
- chargeable to the funeral director of record;
- -- an e-mail notification system to alert other responsible parties to 40 pending cases, including notification to or from alternate local
- 41 registrars;
- 41 legistiais
- 42 -- a systematic electronic payment method by which all fees are
- 43 taken from accounts for which funeral homes are financially
- 44 responsible and distributed, as appropriate, to the State registrar or
- 45 local registrars as payment for the issuance of permits, the recording
- or records, the making of certified copies of death certificates, or for

1 other charges that may be incurred;

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- -- a legally binding system of digital authentication in lieu of signatures for the responsible parties and a means of ensuring database security that permits users to enter the system from multiple sites and includes contemporaneous and remote data security methods to protect the system from catastrophic loss or intrusions, as well as a method of data encryption for transmission;
- 8 -- the capacity for authorized users to retrieve data comprising the
 9 death certification record;
 - -- the capacity to electronically amend and correct death records;
- 11 -- electronic notification, upon completion of the death record and issuance of a burial permit, of the decedent's name, Social Security 12 13 number and last known address and the informant to: the federal Social Security Administration, the federal Immigration and 14 15 Naturalization Service, the Division of Medical Assistance and Health Services in the Department of Human Services, and such other 16 governmental agencies as the State registrar determines will 17 substantially contribute to safeguarding public benefit programs and 18 diminish the criminal use of a decedent's name and other identifying 19 20 information; and the New Jersey State Funeral Directors Association, 21 in the case of a decedent participating in one of its funeral expense 22 payment programs, in such a manner as to enable it to fulfill its 23 fiduciary obligations for the payment of the decedent's final funeral and
- burial expenses;
 -- sufficient data documentation to meet contemporary and
- -- continuous 24-hour-a-day technical support for all authorized users of the system.

emerging standards and expectations of vital record archiving; and

The bill establishes a "New Jersey Electronic Death Registration Support Fund" as a nonlapsing, revolving fund to be administered by the Commissioner of Health and Senior Services and credited with monies received from death registration recording fees paid by funeral homes pursuant to the bill. The monies in the fund and the interest earned thereon are to be used to meet the development and operational costs of the NJ-EDRS, including, but not limited to, costs associated with: personnel; hardware purchases and maintenance; software and communications infrastructure; website hosting; and licensing fees, royalties and transaction expenses incurred in the development, installation, maintenance and operation of electronic payment security, authentication and encryption systems, and user training and

SENATE HEALTH, HUMAN SERVICES AND SENIOR CITIZENS COMMITTEE

STATEMENT TO

SENATE, No. 2023

with committee amendments

STATE OF NEW JERSEY

DATED: JUNE 9, 2003

The Senate Health, Human Services and Senior Citizens Committee reports favorably and with committee amendments Senate Bill No. 2023.

As amended by committee, this bill mandates the Statewide use of the New Jersey Electronic Death Registration System (NJ-EDRS), which is a method of death recordation and certification. The NJ-EDRS is currently deployed on a limited, voluntary basis, but the objectives of the NJ-EDRS cannot be fulfilled without compulsory, Statewide use.

The purpose of the NJ-EDRS is to allow faster, more accurate, and more detailed filings, which can speed the provision of registry data, make it faster and easier to issue certified death records, and allow the Department of Health and Senior Services to collect and provide better statistics on mortality in New Jersey. In addition, the NJ-EDRS is intended to protect the integrity of social welfare programs and thwart the theft of identity-related information through the prompt reporting of recipient deaths.

Specifically, the bill requires the State registrar of vital statistics in the Department of Health and Senior Services to establish and maintain the NJ-EDRS. The system is to be fully implemented no later than 18 months after the date of enactment of the bill, and is to be the required means of death registration and certification for any death or fetal death occurring in New Jersey, subject to any exception that may be approved by the State registrar in the case of a specific death or All participants in the death registration process, fetal death. including, but not limited to, the State registrar, local registrars, deputy registrars, alternate deputy registrars, subregistrars, the State medical examiner, county medical examiners, funeral directors, attending, covering and resident physicians, licensed health care facilities, and other public or private institutions providing medical care, treatment or confinement to persons, will be required to use the NJ-EDRS to provide the information that is required of them by statute or regulation.

The bill requires that the NJ-EDRS, at a minimum, provide for:

- -- the direct transmission of burial permit documentation to the originating funeral home in an electronic form capable of output to a local printer;
- -- an overnight mail system for the delivery of NJ-EDRS-generated death certificates by local registrars, the cost of which is to be chargeable to the funeral director of record;
- -- an e-mail notification system to alert other responsible parties to pending cases, including notification to or from alternate local registrars;
- -- a systematic electronic payment method by which all fees are taken from accounts for which funeral homes are financially responsible and distributed, as appropriate, to the State registrar or local registrars as payment for the issuance of permits, the recording of records, the making of certified copies of death certificates, or for other charges that may be incurred;
- -- a legally binding system of digital authentication in lieu of signatures for the responsible parties and a means of ensuring database security that permits users to enter the system from multiple sites and includes contemporaneous and remote data security methods to protect the system from catastrophic loss or intrusions, as well as a method of data encryption for transmission;
- -- the capacity for authorized users to retrieve data comprising the death certification record;
 - -- the capacity to electronically amend and correct death records;
- -- electronic notification, upon completion of the death record and issuance of a burial permit, of the decedent's name, Social Security number and last known address and the informant to: the federal Social Security Administration, the federal Immigration and Naturalization Service, the Division of Medical Assistance and Health Services in the Department of Human Services, and such other governmental agencies as the State registrar determines will substantially contribute to safeguarding public benefit programs and diminish the criminal use of a decedent's name and other identifying information; and the New Jersey State Funeral Directors Association, in the case of a decedent participating in one of its funeral expense payment programs, in such a manner as to enable it to fulfill its fiduciary obligations for the payment of the decedent's final funeral and burial expenses;
- -- sufficient data documentation to meet contemporary and emerging standards and expectations of vital record archiving; and
- -- continuous 24-hour-a-day technical support for all authorized users of the system.

The bill establishes a "New Jersey Electronic Death Registration Support Fund" as a nonlapsing, revolving fund to be administered by the Commissioner of Health and Senior Services and credited with monies received from death registration recording fees paid by funeral homes pursuant to the bill. The monies in the fund and the interest

earned thereon are to be used to meet the development and operational costs of the NJ-EDRS, including, but not limited to, costs associated with: personnel; hardware purchases and maintenance; software and communications infrastructure; website hosting; and licensing fees, royalties and transaction expenses incurred in the development, installation, maintenance and operation of electronic payment security, authentication and encryption systems, and user training and education.

The bill stipulates that: the State Medical Examiner, county medical examiners, licensed health care facilities, other public or private institutions providing medical care, treatment or confinement to persons, funeral homes and physicians' private practice offices, as defined by the State registrar, are to acquire the electronic means prescribed by the State registrar to access the NJ-EDRS, or make other arrangements necessary for that purpose, no later than six months after enactment of the bill. Each shall employ at least one person who is qualified to use the NJ-EDRS, and is registered with the State registrar as an authorized user of the system, by virtue of completing a course of instruction on the NJ-EDRS provided by the State registrar or an authorized agent thereof, or satisfying other requirements established by the State registrar for this purpose.

The bill provides that a person who violates the provisions of this bill, including a local registrar, deputy registrar, alternate deputy registrar or subregistrar, who fails to perform his duty as required by law and by the directions of the State registrar thereunder, subject to a penalty of not less than \$100 nor more than \$250 for each first offense and not less than \$250 nor more than \$500 for each subsequent offense. (Penalties currently range from \$5 to \$50 for a first offense and \$10 to \$100 for each subsequent offense.) The penalty would be recovered in a civil action in the name of the Department of Health and Senior Services or the local board of health in a court of competent jurisdiction, pursuant to the "Penalty Enforcement Law of 1999," N.J.S.A.2A:58-10 et seq. The bill authorizes the State registrar to refer a violation by a licensed physician, nurse or funeral director to the appropriate professional board in the Division of Consumer Affairs, which would assess the applicable penalty and assume enforcement responsibility on the same basis as it would for a violation of the statute or regulations governing the practice of those persons regulated by that board.

The bill also empowers the State registrar to suspend the authority of a local registrar, deputy registrar, alternate deputy registrar or subregistrar to participate in the NJ-EDRS, and thereby preclude that person from issuing burial permits or registering deaths, if the State registrar determines that the applicable registration district is insufficiently equipped or provides untimely service with respect to the review and final authentication of records. In that event, the State registrar may assign a local registrar, deputy registrar, alternate deputy registrar or subregistrar from another registration district to substitute

for the person in question until the applicable registration district meets the standards established by the State registrar.

The bill also tightens standards for obtaining a vital record. A local registrar, deputy registrar, alternate deputy registrar, subregistrar, or registration district may only supply a copy of death certificate to - and the State registrar may only supply the record of a birth, death, fetal death or marriage to - a person of listed relationship to the subject of the record or a legal authority. Those listed relationships and legal authorities are: the subject of the record; the parent, legal guardian or other legal representative of the subject of that record; the subject's spouse, child, grandchild or sibling, if of legal age, or the subject's legal representative; an agency of State or federal government for official purposes; a person possessing an order of a court of competent jurisdiction; or a person who is authorized under other emergent circumstances as determined by the Commissioner of Health and Senior Services. For these purposes, an employee of a registered mortuary, or a licensed funeral director who is affiliated with a registered mortuary if the mortuary was recorded on the original certificate of death, is to be construed as the subject's legal representative.

The committee amendments:

- C permit out-of-State physicians to continue to sign New Jersey death certificates by deleting the requirement that the death and last sickness particulars be provided by physicians licensed by the State Board of Medical Examiners;
- sunset the provision for an increase in the fee that a local registrar may charge, from \$1 to \$5, for each burial or removal, or transit permit issued (with the increase to be limited to the period from the first day of the first month following enactment of the bill until the first day of the 37th month following its enactment);
- c require the Commissioner of Health and Senior Services to report to the Legislature within 30 months after enactment of the bill on the fees set by the State registrar, the monies raised by the fee, the expenditure of the monies in implementing the program, and any recommendations of the State registrar or the commissioner for changes in the NJ-EDRS or the fees;
- c specify, in sections 24 and 25 of the bill, those persons authorized to obtain and receive a certification or certified copy of a death certificate from a local registrar, deputy registrar, alternate deputy registrar, subregistrar, or an incorporated political subdivision comprising a registration district;
- c stipulate that, for the above purposes, an employee of a registered mortuary, or a licensed funeral director who is affiliated with a registered mortuary, if the mortuary was recorded on the original certificate of death, is to be construed as the subject's legal representative and entitled to obtain full and complete copies of death certificates or certifications thereof;
- C reduce the maximum fee that can be set by the State registrar for

each death registration initiated from \$20 to \$10, limit the period in which the fee will be imposed to the first 36 months following enactment, and provide an exemption from the fee (corresponding to a exemption for current State registrar death fees) for persons who die while in the military or naval or maritime or merchant marine service of the United States; and

omit section 27 of the bill (concerning a funeral director and employees of a funeral home being the legal representative of the subject of a death certificate or the subject's parent, legal guardian, or other family members for the purpose of issuing a certified copy of a death record), which is obviated by these amendments.

As amended, this bill is identical to Assembly Bill No.2476 (3R) (Conaway/Conners), which is pending before the General Assembly.

SENATE BUDGET AND APPROPRIATIONS COMMITTEE

STATEMENT TO

[First Reprint] SENATE, No. 2023

STATE OF NEW JERSEY

DATED: JUNE 19, 2003

The Senate Budget and Appropriations Committee reports favorably Senate Bill No. 2023 (1R).

This bill mandates the Statewide use of the New Jersey Electronic Death Registration System (NJ-EDRS), which is a method of death recordation and certification. The NJ-EDRS is currently deployed on a limited, voluntary basis, but the objectives of the NJ-EDRS cannot be fulfilled without compulsory, Statewide use.

The purpose of the NJ-EDRS is to allow faster, more accurate, and more detailed filings, which can speed the provision of registry data, make it faster and easier to issue certified death records, and allow the Department of Health and Senior Services to collect and provide better statistics on mortality in New Jersey. In addition, the NJ-EDRS is intended to protect the integrity of social welfare programs and thwart the theft of identity-related information through the prompt reporting of recipient deaths.

Specifically, the bill requires the State registrar of vital statistics in the Department of Health and Senior Services to establish and maintain the NJ-EDRS. The system is to be fully implemented no later than 18 months after the date of enactment of the bill, and is to be the required means of death registration and certification for any death or fetal death occurring in New Jersey, subject to any exception that may be approved by the State registrar in the case of a specific death or All participants in the death registration process, including, but not limited to, the State registrar, local registrars, deputy registrars, alternate deputy registrars, subregistrars, the State medical examiner, county medical examiners, funeral directors, attending, covering and resident physicians, licensed health care facilities, and other public or private institutions providing medical care, treatment or confinement to persons, will be required to use the NJ-EDRS to provide the information that is required of them by statute or regulation.

The bill requires that the NJ-EDRS, at a minimum, provide for:

--the direct transmission of burial permit documentation to the originating funeral home in an electronic form capable of output to a local printer;

--an overnight mail system for the delivery of NJ-EDRS-generated death certificates by local registrars, the cost of which is to be chargeable to the funeral director of record;

--an e-mail notification system to alert other responsible parties to pending cases, including notification to or from alternate local registrars;

--a systematic electronic payment method by which all fees are taken from accounts for which funeral homes are financially responsible and distributed, as appropriate, to the State registrar or local registrars as payment for the issuance of permits, the recording of records, the making of certified copies of death certificates, or for other charges that may be incurred;

--a legally binding system of digital authentication in lieu of signatures for the responsible parties and a means of ensuring database security that permits users to enter the system from multiple sites and includes contemporaneous and remote data security methods to protect the system from catastrophic loss or intrusions, as well as a method of data encryption for transmission;

--the capacity for authorized users to retrieve data comprising the death certification record;

-- the capacity to electronically amend and correct death records;

--electronic notification, upon completion of the death record and issuance of a burial permit, of the decedent's name, Social Security number and last known address and the informant to: the federal Social Security Administration, the federal Immigration and Naturalization Service, the Division of Medical Assistance and Health Services in the Department of Human Services, and such other governmental agencies as the State registrar determines will substantially contribute to safeguarding public benefit programs and diminish the criminal use of a decedent's name and other identifying information; and the New Jersey State Funeral Directors Association, in the case of a decedent participating in one of its funeral expense payment programs, in such a manner as to enable it to fulfill its fiduciary obligations for the payment of the decedent's final funeral and burial expenses;

--sufficient data documentation to meet contemporary and emerging standards and expectations of vital record archiving; and

--continuous 24-hour-a-day technical support for all authorized users of the system.

The bill establishes a "New Jersey Electronic Death Registration Support Fund" as a nonlapsing, revolving fund to be administered by the Commissioner of Health and Senior Services and credited with monies received from death registration recording fees paid by funeral homes pursuant to the bill. The monies in the fund and the interest earned thereon are to be used to meet the development and operational costs of the NJ-EDRS, including, but not limited to, costs associated with: personnel; hardware purchases and maintenance; software and communications infrastructure; website hosting; and licensing fees,

royalties and transaction expenses incurred in the development, installation, maintenance and operation of electronic payment security, authentication and encryption systems, and user training and education.

The bill stipulates that: the State Medical Examiner, county medical examiners, licensed health care facilities, other public or private institutions providing medical care, treatment or confinement to persons, funeral homes and physicians' private practice offices, as defined by the State registrar, are to acquire the electronic means prescribed by the State registrar to access the NJ-EDRS, or make other arrangements necessary for that purpose, no later than six months after enactment of the bill. Each shall employ at least one person who is qualified to use the NJ-EDRS, and is registered with the State registrar as an authorized user of the system, by virtue of completing a course of instruction on the NJ-EDRS provided by the State registrar or an authorized agent thereof, or satisfying other requirements established by the State registrar for this purpose.

The bill provides that a person who violates the provisions of this bill, including a local registrar, deputy registrar, alternate deputy registrar or subregistrar, who fails to perform his duty as required by law and by the directions of the State registrar thereunder, subject to a penalty of not less than \$100 nor more than \$250 for each first offense and not less than \$250 nor more than \$500 for each subsequent offense. (Penalties currently range from \$5 to \$50 for a first offense and \$10 to \$100 for each subsequent offense.) The penalty would be recovered in a civil action in the name of the Department of Health and Senior Services or the local board of health in a court of competent jurisdiction, pursuant to the "Penalty Enforcement Law of 1999," N.J.S.A.2A:58-10 et seq. The bill authorizes the State registrar to refer a violation by a licensed physician, nurse or funeral director to the appropriate professional board in the Division of Consumer Affairs, which would assess the applicable penalty and assume enforcement responsibility on the same basis as it would for a violation of the statute or regulations governing the practice of those persons regulated by that board.

The bill also empowers the State registrar to suspend the authority of a local registrar, deputy registrar, alternate deputy registrar or subregistrar to participate in the NJ-EDRS, and thereby preclude that person from issuing burial permits or registering deaths, if the State registrar determines that the applicable registration district is insufficiently equipped or provides untimely service with respect to the review and final authentication of records. In that event, the State registrar may assign a local registrar, deputy registrar, alternate deputy registrar or subregistrar from another registration district to substitute for the person in question until the applicable registration district meets the standards established by the State registrar.

The bill also tightens standards for obtaining a vital record. A local registrar, deputy registrar, alternate deputy registrar,

subregistrar, or registration district may only supply a copy of death certificate to - and the State registrar may only supply the record of a birth, death, fetal death or marriage to - a person of listed relationship to the subject of the record or a legal authority. Those listed relationships and legal authorities are: the subject of the record; the parent, legal guardian or other legal representative of the subject of that record; the subject's spouse, child, grandchild or sibling, if of legal age, or the subject's legal representative; an agency of State or federal government for official purposes; a person possessing an order of a court of competent jurisdiction; or a person who is authorized under other emergent circumstances as determined by the Commissioner of Health and Senior Services. For these purposes, an employee of a registered mortuary, or a licensed funeral director who is affiliated with a registered mortuary if the mortuary was recorded on the original certificate of death, is to be construed as the subject's legal representative.

The provisions of this bill are identical to those of Assembly Bill No. 2476 (3R), now pending before the General Assembly.

FISCAL IMPACT

Program funding is provided through a recording fee to the State registrar from the funeral home for each death registration initiated, whether electronically or through the current paper process, for the first 36 months following enactment of the bill. The fee will be determined by the State registrar but may not exceed \$10.

The Department of Health and Senior Services receives about 75,000 death certificates annually, so the fee will generate a maximum of about \$750,000 annually for the development and operational costs of the NJ-EDRS, including but not limited to: personnel; hardware purchases and maintenance; software and communications infrastructure; website hosting; licensing fees, royalties and transaction expenses incurred in the development, installation, maintenance and operation of electronic payment security, authentication and encryption systems; and user training and education.