### 40:48-1.3

LEGISLATIVE HISTORY CHECKLIST

Compiled by the NJ State Law Library

			Complied by the NJ State Law	Library	
LAWS OF:	2003	CHAPTER:	164		
NJSA:	40:48-1.3	(Driving unde	r the influence—protective custod	y)	
BILL NO:	S1868	(Substituted fo	r A2867)		
SPONSOR(S): Cafiero and others					
DATE INTRODUCED: September 19, 2002					
COMMITTEE:	ASSE	MBLY: Judici	iary		
	SENAT	E: Law and	d Public Safety		
AMENDED DURING PASSAGE: Yes					
DATE OF PASSAGE: ASSEMBLY: June 23, 2003					
		SENATE:	June 30, 2003		
DATE OF APPROVAL: August 27, 2003					
FOLLOWING ARE ATTACHED IF AVAILABLE:					
FINAL TEXT OF BILL (3rd reprint enacted) (Amendments during passage denoted by superscript numbers)					
S1868					
			egins on page 7 of original bill)	<u>Yes</u>	
	COMMITTEE	STATEMENT:	ASSEMBLY:	<u>Yes</u>	
			<u>SENATE</u> :	<u>Yes</u>	
		DMENT STATE		Yes	
	LEGISLATIVE	FISCAL ESTIM	ATE:	No	
A2867 <u>SPONSORS STATEMENT</u> : (Begins on page 7 of original bill) <u>Yes</u>					
	COMMITTEE S	STATEMENT:	ASSEMBLY:	Yes	
			SENATE:	No	
	FLOOR AMEN	DMENT STATE	MENT:	Yes	
	LEGISLATIVE	FISCAL ESTIM	ATE:	No	
		<b>)N</b> (Assembly Si	ubstitute 1 <sup>st</sup> reprint).	Yes	
FINAL VERSION (Assembly Substitute, 1 <sup>st</sup> reprint): VETO MESSAGE:					

GOVERNOR'S PRESS RELEASE ON SIGNING: No

#### FOLLOWING WERE PRINTED:

To check for circulating copies, contact New Jersey State Government Publications at the State Library (609) 278-2640 ext. 103 or mailto:refdesk@njstatelib.org. REPORTS:

#### **HEARINGS**:

No No

### **NEWSPAPER ARTICLES:**

Yes

"Municipalities can hold drunken drivers until they're sober," 8-28-2003 The Press, pA5. "Elliots fulfill their lifesaving promise," 8-28-2003 The Press, p.A1

"Law puts drunken drivers in jail," 8-28-2003 Courier News, p.A1

"New law plugs DUI loophole," 8-28-2003 Courier-Post, p.B1

"Police can delay release of drunk drivers," 8-28-2003 Star Ledger, p.27

"DWI law lets towns keep hold of drivers" 8-28-2003 Philadelphia Inquirer, p.B1

"Law allows cops to temporarily jail drunken drivers" 8-28-2003 The Times, p.A4

"Drunk drivers face lockup till sober," 8-28-2003 The Record, p.A3

### P.L. 2003, CHAPTER 164, *approved August 27, 2003* Senate, No. 1868 (*Third Reprint*)

AN ACT concerning driving under the influence, <sup>3</sup><u>supplementing Title</u> 1 40 of the Revised Statutes and<sup>3</sup> amending R.S.40:48-1 <sup>3</sup>[and 2 P.L.1966, c.142 and supplementing Title 40 of the Revised 3 4 Statutes]<sup>3</sup>. 5 6 **BE IT ENACTED** by the Senate and General Assembly of the State 7 of New Jersey: 8 9 1. (New section)  ${}^{1}\underline{a}.{}^{1}$  A municipality may enact an ordinance providing that a person who is arrested for a violation of the 10 provisions of R.S.39:4-50 shall <sup>2</sup>[not be released from] <sup>3</sup>[remain in<sup>2</sup>] 11 <u>be held in protective</u><sup>3</sup> custody <sup>3</sup>[<sup>2</sup><u>or be taken by a law enforcement</u> 12 officer to a screening center in a facility licensed and approved by the 13 14 Department of Health and Senior Services for inpatient, hospitalbased, medically monitored detoxification. The ordinance shall specify 15 that the person shall remain in custody or at the facility<sup>2</sup>] at an 16 17 appropriate police or other facility where the person's condition may 18 <u>be monitored</u><sup>3</sup> until the person is no longer <sup>3</sup>[under the influence of alcoholic beverages, any chemical substance or any controlled 19 20 dangerous substance. For purposes of the ordinance, a person shall be deemed to not be under the influence if the person's blood alcohol 21 22 content has been determined to be less than 0.07%, or if eight hours 23 have elapsed from the time the person was arrested] a danger to 24 himself or others. The municipal ordinance shall provide for the release of the person from protective custody when that person is no 25 longer a danger to himself or others. The municipal ordinance may 26 provide that a person is no longer a danger to himself or others when 27 28 the person's blood alcohol concentration is less than 0.05% and the 29 person is no longer under the influence of any intoxicating liquor or narcotic or hallucinogenic or habit-forming drug to the extent that the 30 person's facilities are impaired. In no event shall a municipality hold a 31 32 person in protective custody for a period of longer than eight hours without providing an appropriate hearing<sup>3</sup>. 33 <sup>1</sup><u>b.</u> <sup>2</sup>[<u>The ordinance</u>] <u>Notwithstanding the provisions of any</u> 34 ordinance enacted pursuant to subsection a. of this section, <sup>3</sup>provided 35 that it is not a detriment to the public safety,<sup>3</sup> the <sup>3</sup>arresting<sup>3</sup> law 36 enforcement agency<sup>2</sup> may <sup>2</sup>[permit the municipality to] <sup>3</sup>, because of 37

38 the age, health or safety of the arrested person,<sup>3</sup> release the

EXPLANATION - Matter enclosed in **bold-faced** brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined <u>thus</u> is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

<sup>&</sup>lt;sup>1</sup> Senate SLP committee amendments adopted January 9, 2003.

<sup>&</sup>lt;sup>2</sup> Senate floor amendments adopted January 23, 2003.

<sup>&</sup>lt;sup>3</sup> Assembly AJU committee amendments adopted June 5, 2003.

<sup>3</sup>[arrested]<sup>3</sup> person pursuant to the provisions of P.L.2001, c.69 1 (C.39:4-50.22 et seq.) or<sup>2</sup> provide an appropriate alternative to 2 <sup>3</sup>protective<sup>3</sup> custody <sup>3</sup>[because of the age, health or safety of the 3 individual, provided there are reasonable assurances that the release of 4 the person is not a detriment to the public safety]<sup>3</sup>. The municipality 5 shall not be subject to liability if a person is released from custody 6 pursuant to the provisions of this subsection.<sup>1</sup> 7 8 <sup>2</sup>c. <sup>3</sup>[Pursuant to the provisions of the "Administrative Procedure 9 Act, P.L.1968, c.410 (C.52:14B-1 et seq.), the Attorney General, in 10 consultation with the Commissioner of Health and Senior Services, may promulgate regulations to effectuate the provisions of this act.<sup>2</sup>] 11 Nothing in this section shall be construed as requiring the use of State 12 Police facilities by a municipality for the purposes of this act.<sup>3</sup> 13 14 15 2. R.S.40:48-1 is amended to read as follows: 16 40:48-1. Ordinances; general purpose. The governing body of 17 every municipality may make, amend, repeal and enforce ordinances 18 to: 19 Finances and property. 1. Manage, regulate and control the 20 finances and property, real and personal, of the municipality; Contracts and contractor's bonds. 2. Prescribe the form and 21 22 manner of execution and approval of all contracts to be executed by 23 the municipality and of all bonds to be given to it; 24 Officers and employees; duties, terms and salaries. 3. Prescribe and define, except as otherwise provided by law, the duties and terms 25 26 of office or employment, of all officers and employees; and to 27 provide for the employment and compensation of such officials and 28 employees, in addition to those provided for by statute, as may be 29 deemed necessary for the efficient conduct of the affairs of the 30 municipality; Fees. 4. Fix the fees of any officer or employee of the municipality 31 32 for any service rendered in connection with his office or position, for 33 which no specific fee or compensation is provided. In the case of 34 salaried officers or employees, such fee shall be paid into the municipal 35 treasury; 36 Salaries instead of fees; disposition of fees. 5. Provide that any 37 officer or employee receiving compensation for his services, in whole 38 or in part by fees, whether paid by the municipality or otherwise, shall 39 be paid a salary to be fixed in the ordinance, and thereafter all fees 40 received by such officer or employee shall be paid into the municipal 41 treasury; 42 Maintain order. 6. Prevent vice, drunkenness and immorality; to preserve the public peace and order; to prevent and quell riots, 43 44 disturbances and disorderly assemblages; to prohibit the consumption 45 of alcoholic beverages by underage persons on private property 46 pursuant to section 1 of P.L.2000, c.33 (C.40:48-1.2);

Punish beggars; prevention of loitering. 7. Restrain and punish
 drunkards, vagrants, mendicants and street beggars; to prevent
 loitering, lounging or sleeping in the streets, parks or public places;

4 Auctions and noises. 8. Regulate the ringing of bells and the 5 crying of goods and other commodities for sale at auction or 6 otherwise, and to prevent disturbing noises;

7 Swimming; bathing costume; prohibition of public nudity. 9. 8 Regulate or prohibit swimming or bathing in the waters of, in, or 9 bounding the municipality, and to regulate or prohibit persons from 10 appearing upon the public streets, parks and places clad in bathing 11 costumes or robes, or costumes of a similar character; regulate or 12 prohibit persons from appearing in a state of nudity upon all lands 13 within its borders which are under the jurisdiction of the State 14 including, without limitation, all lands owned by, controlled by, 15 managed by or leased by the State;

Prohibit annoyance of persons or animals. 10. Regulate or prohibit
any practice tending to frighten animals, or to annoy or injure persons
in the public streets;

Animals; pounds; establishment and regulation. 11. Establish and regulate one or more pounds, and to prohibit or regulate the running at large of horses, cattle, dogs, swine, goats and other animals, and to authorize their impounding and sale for the penalty incurred, and the costs of impounding, keeping and sale; to regulate or prohibit the keeping of cattle, goats or swine in any part of the municipality; to authorize the destruction of dogs running at large therein;

Hucksters. 12. Prescribe and regulate the place of vending orexposing for sale articles of merchandise from vehicles;

Building regulations; wooden structures. 13. Regulate and control the construction, erection, alteration and repair of buildings and structures of every kind within the municipality; and to prohibit, within certain limits, the construction, erection or alteration of buildings or structures of wood or other combustible material;

Inflammable materials; inspect docks and buildings. 14. Regulate the use, storage, sale and disposal of inflammable or combustible materials, and to provide for the protection of life and property from fire, explosions and other dangers; to provide for inspections of buildings, docks, wharves, warehouses and other places, and of goods and materials contained therein, to secure the proper enforcement of such ordinance;

40 Dangerous structures; removal or destruction; procedure. 15. 41 Provide for the removal or destruction of any building, wall or 42 structure which is or may become dangerous to life or health, or might 43 tend to extend a conflagration; and to assess the cost thereof as a 44 municipal lien against the premises;

45 Chimneys and boilers. 16. Regulate the construction and setting46 up of chimneys, furnaces, stoves, boilers, ovens and other contrivances

1 in which fire is used;

2 Explosives. 17. Regulate, in conformity with the statutes of this

3 State, the manufacture, storage, sale, keeping or conveying of

4 gunpowder, nitroglycerine, dynamite and other explosives;

5 Firearms and fireworks. 18. Regulate and prohibit the sale and use 6 of guns, pistols, firearms, and fireworks of all descriptions;

7 Soft coal. 19. Regulate the use of soft coal in locomotives,8 factories, power houses and other places;

9 Theaters, schools, churches and public places. 20. Regulate the 10 use of theaters, cinema houses, public halls, schools, churches, and 11 other places where numbers of people assemble, and the exits 12 therefrom, so that escape therefrom may be easily and safely made in 13 case of fire or panic; and to regulate any machinery, scenery, lights, 14 wires and other apparatus, equipment or appliances used in all places 15 of public amusement;

16 Excavations. 21. Regulate excavations below the established grade 17 or curb line of any street, not greater than eight feet, which the owner of any land may make, in the erection of any building upon his own 18 19 property; and to provide for the giving of notice, in writing, of such 20 intended excavation to any adjoining owner or owners, and that they 21 will be required to protect and care for their several foundation walls 22 that may be endangered by such excavation; and to provide that in 23 case of the neglect or refusal, for 10 days, of such adjoining owner or 24 owners to take proper action to secure and protect the foundations of 25 any adjacent building or other structure, that the party or parties 26 giving such notice, or their agents, contractors or employees, may 27 enter into and upon such adjoining property and do all necessary work 28 to make such foundations secure, and may recover the cost of such 29 work and labor in so protecting such adjacent property; and to make 30 such further and other provisions in relation to the proper conduct and 31 performance of said work as the governing body or board of the 32 municipality may deem necessary and proper;

33 Sample medicines. 22. Regulate and prohibit the distribution, 34 depositing or leaving on the public streets or highways, public places 35 or private property, or at any private place or places within any such municipality, any medicine, medicinal preparation or preparations 36 37 represented to cure ailments or diseases of the body or mind, or any 38 samples thereof, or any advertisements or circulars relating thereto, 39 but no ordinance shall prohibit a delivery of any such article to any 40 person above the age of 12 years willing to receive the same;

41 Boating. 23. Regulate the use of motor and other boats upon42 waters within or bounding the municipality;

Fire escapes. 24. Provide for the erection of fire escapes on
buildings in the municipality, and to provide rules and regulations
concerning the construction and maintenance of the same, and for the
prevention of any obstruction thereof or thereon;

Care of injured employees. 25. Provide for the payment of

compensation and for medical attendance to any officer or employee

1

2

3 of the municipality injured in the performance of his duty; 4 Bulkheads and other structures. 26. Fix and determine the lines of 5 bulkheads or other works or structures to be erected, constructed or maintained by the owners of lands facing upon any navigable water in 6 7 front of their lands, and in front of or along any highway or public 8 lands of said municipality, and to designate the materials to be used, 9 and the type, height and dimensions thereof; 10 Lifeguard. 27. Establish, maintain, regulate and control a lifeguard 11 upon any beach within or bordering on the municipality; 12 Appropriation for life-saving apparatus. 28. Appropriate moneys 13 to safeguard people from drowning within its borders, by location of 14 apparatus or conduct of educational work in harmony with the plans 15 of the United States volunteer life-saving corps in this State; Fences. 29. Regulate the size, height and dimensions of any fences 16 17 between the lands of adjoining owners, whether built or erected as 18 division or partition fences between such lands, and whether the same 19 exist or be erected entirely or only partly upon the lands of any such 20 adjoining owners, or along or immediately adjacent to any division or 21 partition line of such lands. To provide, in such ordinance, the manner 22 of securing, fastening or shoring such fences, and for surveying the 23 land when required by statute, and to prohibit in any such ordinance 24 the use at a height of under 10 feet from the ground, of any device, 25 such as wire or cable, that would be dangerous to pedestrians, 26 equestrians, bicyclists, or drivers of off-the-road vehicles, unless that 27 device is clearly visible to pedestrians, equestrians, bicyclists or drivers 28 of off-the-road vehicles. In the case of fences thereafter erected 29 contrary to the provisions thereof, the governing body may provide for 30 a penalty for the violation of such ordinance, and in the case of such 31 fence or fences erected or existing at the time of the passage of any 32 such ordinance, may provide therein for the removal, change or alteration thereof, so as to make such fence or fences comply with the 33 34 provisions of any such ordinance; 35 Advertise municipality. 30. Appropriate funds for advertising the 36 advantages of the municipality; 37 Government Energy Aggregation Programs. 31. Establish 38 programs and procedures pursuant to which the municipality may act as a government aggregator pursuant to <sup>3</sup>[sections 40 through 45 of 39 P.L.1999, c.23 (C.48:3-89 through C.48:3-94)] sections 40 through 40 43 of P.L.1999,c.23 (C.48:3-89 through C.48:3-92), section 45 of 41 P.L.1999, c.23 (C.48:3-94), and sections 1, 2 and 6 of P.L.2003, c.24 42  $(C.48:3-93.1 \text{ through } C.48:3-93.3)^3$ . Notwithstanding the provisions 43 44 of any other law, rule or regulation to the contrary, a municipality 45 acting as a government aggregator pursuant to P.L.1999, c.23 (C.48:3-49 et al.) shall not be deemed to be a public utility pursuant 46

1 to R.S.40:62-24 or R.S.48:1-1 et seq. or be deemed to be operating 2 any form of public utility service pursuant to R.S.40:62-1 et seq., to 3 the extent such municipality is solely engaged in the provision of such 4 aggregation service and not otherwise owning or operating any plant 5 or facility for the production or distribution of gas, electricity, steam or other product as provided in R.S.40:62-12<sup>3</sup>: 6 7 Joint municipal action on consent for the provision of cable 8 television service. 32. Establish programs and procedures pursuant to 9 which a municipality may act together with one or more municipalities 10 in granting municipal consent for the provision of cable television 11 service pursuant to the provisions of the "Cable Television Act," P.L.1972, c.186 (C.48:5A-1 et seq.) as amended and supplemented. 12 13 Notwithstanding the provisions of any other law, rule or regulation to 14 the contrary, two or more municipalities acting jointly pursuant to the 15 provisions of P.L.1972, c.186 (C.48:5A-1 et seq.) shall not be deemed 16 a public utility pursuant to R.S.48:1-1 et seq., to the extent those 17 municipalities are solely engaged in granting municipal consent jointly 18 and are not otherwise owning or operating any facility for the 19 provision of cable television service as provided in P.L.1972, c.186 20 (C.48:5A-1 et seq.) ; 21 Private cable television service aggregation programs. 33. 22 Establish programs and procedures pursuant to which a municipality 23 may employ the services of a private aggregator for the purpose of 24 facilitating the joint action of two or more municipalities in granting 25 municipal consent for the provision of cable television service 26 provided that any such municipality shall adhere to the provisions of 27 the "Cable Television Act," P.L.1972, c.186 (C.48:5A-1 et seq.) as 28 amended and supplemented, and to the provisions of the "Local Public 29 Contracts Law," P.L.1971, c.198 (C.40A:11-1 et seq.) as amended 30 and supplemented. Notwithstanding the provisions of any other law, rule or regulation to the contrary, a municipality that employs the 31 32 services of a private aggregator pursuant to the provisions of 33 P.L.1972, c.186 (C.48:5A-1 et seq.) shall not be deemed a public 34 utility pursuant to R.S.48:1-1 et seq., to the extent that the 35 municipality is solely engaged in employing the services of a private aggregator for the purpose of facilitating the joint action of two or 36 37 more municipalities in granting municipal consent and is not otherwise owning or operating any facility for the provision of cable television 38 service as provided in P.L.1972, c.186 (C.48:5A-1 et seq.)<sup>3</sup>. 39 40 <sup>3</sup>[Detain intoxicated drivers. Detain] Protective Custody. 34. Provide protective custody to<sup>3</sup> persons <sup>3</sup>arrested for<sup>3</sup> operating a 41 42 motor vehicle under the influence of alcoholic beverages, any chemical 43 substance, or any controlled dangerous substance <sup>3</sup>in violation of R.S.39:4-50 as provided in section 1 of P.L., c. (C. )(now 44

45 <u>pending before the Legislature as this bill</u>)<sup>3</sup>.

46 (cf: P.L.2003, c.38, s.1)

<sup>3</sup>[3. Section 2 of P.L.1966, c.142 (C.39:4-50.2) is amended to 1 read as follows: 2 2. (a) Any person who operates a motor vehicle on any public 3 4 road, street or highway or quasi-public area in this State shall be 5 deemed to have given his consent to the taking of samples of his breath for the purpose of making chemical tests to determine the 6 7 content of alcohol in his blood [; provided, however, that the] <u>. and</u> 8 to remaining in custody pursuant to the provisions of an ordinance enacted pursuant to P.L., c. (C.) (now pending before the 9 10 Legislature as this bill). The taking of samples [is] pursuant to this section shall be made in accordance with the provisions of this act and 11 at the request of a police officer who has reasonable grounds to 12 13 believe that such person has been operating a motor vehicle in 14 violation of the provisions of R.S.39:4-50. 15 (b) A record of the taking of any such sample, disclosing the date and time thereof, as well as the result of any chemical test, shall be 16 17 made and a copy thereof, upon his request, shall be furnished or made 18 available to the person so tested. 19 (c) In addition to the samples taken and tests made at the direction 20 of a police officer hereunder, the person tested shall be permitted to 21 have such samples taken and chemical tests of his breath, urine or 22 blood made by a person or physician of his own selection. 23 (d) The police officer shall inform the person tested of his rights 24 under subsections (b) and (c) of this section. 25 (e) No chemical test, as provided in this section, or specimen 26 necessary thereto, may be made or taken forcibly and against physical 27 resistance thereto by the defendant. The police officer shall, however, 28 inform the person arrested of the consequences of refusing to submit to such test in accordance with section 2 of this amendatory and 29 30 supplementary act. A standard statement, prepared by the director, 31 shall be read by the police officer to the person under arrest. 32 (cf: P.L.1981, c.512, s.1)]<sup>3</sup> 33 <sup>3</sup>[4.] <u>3.</u><sup>3</sup> This act shall take effect immediately. 34 35 36 37 38 39 Permits municipalities to enact ordinance to hold DUI arrestees in 40 protective custody.

### **SENATE, No. 1868**

## STATE OF NEW JERSEY 210th LEGISLATURE

**INTRODUCED SEPTEMBER 19, 2002** 

Sponsored by: Senator JAMES S. CAFIERO District 1 (Cape May, Atlantic and Cumberland) Senator JOHN J. MATHEUSSEN District 4 (Camden and Gloucester)

**Co-Sponsored by:** 

Senators Connors, Bucco, Inverso, Singer, Bark, McNamara, Cardinale, Ciesla, Lance, Kavanaugh, Bennett, Allen, Martin, Turner, Rice, Littell, Palaia, Bagger, Sweeney, Lesniak, Coniglio, Adler, B.Smith, Buono, Vitale, Furnari, Girgenti, Baer, Kenny and Codey

### **SYNOPSIS**

Permits municipalities to enact an ordinance requiring drivers arrested for DUI to be held in custody.

### **CURRENT VERSION OF TEXT**

As introduced.

1 AN ACT concerning driving under the influence, amending R.S.40:48-2 1 and P.L.1966, c.142 and supplementing Title 40 of the Revised 3 Statutes. 4 5 **BE IT ENACTED** by the Senate and General Assembly of the State 6 of New Jersey: 7 8 1. (New section) A municipality may enact an ordinance providing 9 that a person who is arrested for a violation of the provisions of 10 R.S.39:4-50 shall not be released from custody until the person is no 11 longer under the influence of alcoholic beverages, any chemical 12 substance or any controlled dangerous substance. For purposes of the 13 ordinance, a person shall be deemed to not be under the influence if 14 the person's blood alcohol content has been determined to be less than 0.07%, or if eight hours have elapsed from the time the person was 15 16 arrested. 17 18 2. R.S.40:48-1 is amended to read as follows: 19 40:48-1. Ordinances; general purpose. The governing body of 20 every municipality may make, amend, repeal and enforce ordinances 21 to: Finances and property. 1. Manage, regulate and control the 22 finances and property, real and personal, of the municipality; 23 24 Contracts and contractor's bonds. 2. Prescribe the form and 25 manner of execution and approval of all contracts to be executed by 26 the municipality and of all bonds to be given to it; Officers and employees; duties, terms and salaries. 3. Prescribe 27 and define, except as otherwise provided by law, the duties and terms 28 29 of office or employment, of all officers and employees; and to 30 provide for the employment and compensation of such officials and 31 employees, in addition to those provided for by statute, as may be 32 deemed necessary for the efficient conduct of the affairs of the 33 municipality; Fees. 4. Fix the fees of any officer or employee of the municipality 34 35 for any service rendered in connection with his office or position, for 36 which no specific fee or compensation is provided. In the case of 37 salaried officers or employees, such fee shall be paid into the municipal 38 treasury; 39 Salaries instead of fees; disposition of fees. 5. Provide that any 40 officer or employee receiving compensation for his services, in whole 41 or in part by fees, whether paid by the municipality or otherwise, shall 42 be paid a salary to be fixed in the ordinance, and thereafter all fees

**EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.** 

Matter underlined <u>thus</u> is new matter.

received by such officer or employee shall be paid into the municipal
 treasury;

Maintain order. 6. Prevent vice, drunkenness and immorality; to preserve the public peace and order; to prevent and quell riots, disturbances and disorderly assemblages; to prohibit the consumption of alcoholic beverages by underage persons on private property pursuant to section 1 of P.L.2000, c.33 (C.40:48-1.2);

8 Punish beggars; prevention of loitering. 7. Restrain and punish
9 drunkards, vagrants, mendicants and street beggars; to prevent
10 loitering, lounging or sleeping in the streets, parks or public places;

11 Auctions and noises. 8. Regulate the ringing of bells and the 12 crying of goods and other commodities for sale at auction or 13 otherwise, and to prevent disturbing noises;

14 Swimming; bathing costume; prohibition of public nudity. 9. 15 Regulate or prohibit swimming or bathing in the waters of, in, or bounding the municipality, and to regulate or prohibit persons from 16 17 appearing upon the public streets, parks and places clad in bathing 18 costumes or robes, or costumes of a similar character; regulate or 19 prohibit persons from appearing in a state of nudity upon all lands 20 within its borders which are under the jurisdiction of the State 21 including, without limitation, all lands owned by, controlled by, 22 managed by or leased by the State;

Prohibit annoyance of persons or animals. 10. Regulate or prohibit
any practice tending to frighten animals, or to annoy or injure persons
in the public streets;

Animals; pounds; establishment and regulation. 11. Establish and regulate one or more pounds, and to prohibit or regulate the running at large of horses, cattle, dogs, swine, goats and other animals, and to authorize their impounding and sale for the penalty incurred, and the costs of impounding, keeping and sale; to regulate or prohibit the keeping of cattle, goats or swine in any part of the municipality; to authorize the destruction of dogs running at large therein;

Hucksters. 12. Prescribe and regulate the place of vending orexposing for sale articles of merchandise from vehicles;

Building regulations; wooden structures. 13. Regulate and control the construction, erection, alteration and repair of buildings and structures of every kind within the municipality; and to prohibit, within certain limits, the construction, erection or alteration of buildings or structures of wood or other combustible material;

Inflammable materials; inspect docks and buildings. 14. Regulate the use, storage, sale and disposal of inflammable or combustible materials, and to provide for the protection of life and property from fire, explosions and other dangers; to provide for inspections of buildings, docks, wharves, warehouses and other places, and of goods and materials contained therein, to secure the proper enforcement of such ordinance; Dangerous structures; removal or destruction; procedure. 15.
 Provide for the removal or destruction of any building, wall or
 structure which is or may become dangerous to life or health, or might
 tend to extend a conflagration; and to assess the cost thereof as a
 municipal lien against the premises;

6 Chimneys and boilers. 16. Regulate the construction and setting
7 up of chimneys, furnaces, stoves, boilers, ovens and other contrivances
8 in which fire is used;

9 Explosives. 17. Regulate, in conformity with the statutes of this
10 State, the manufacture, storage, sale, keeping or conveying of
11 gunpowder, nitroglycerine, dynamite and other explosives;

Firearms and fireworks. 18. Regulate and prohibit the sale and useof guns, pistols, firearms, and fireworks of all descriptions;

Soft coal. 19. Regulate the use of soft coal in locomotives,factories, power houses and other places;

Theaters, schools, churches and public places. 20. Regulate the use of theaters, cinema houses, public halls, schools, churches, and other places where numbers of people assemble, and the exits therefrom, so that escape therefrom may be easily and safely made in case of fire or panic; and to regulate any machinery, scenery, lights, wires and other apparatus, equipment or appliances used in all places of public amusement;

23 Excavations. 21. Regulate excavations below the established grade 24 or curb line of any street, not greater than eight feet, which the owner 25 of any land may make, in the erection of any building upon his own 26 property; and to provide for the giving of notice, in writing, of such 27 intended excavation to any adjoining owner or owners, and that they 28 will be required to protect and care for their several foundation walls 29 that may be endangered by such excavation; and to provide that in 30 case of the neglect or refusal, for 10 days, of such adjoining owner or 31 owners to take proper action to secure and protect the foundations of 32 any adjacent building or other structure, that the party or parties 33 giving such notice, or their agents, contractors or employees, may 34 enter into and upon such adjoining property and do all necessary work to make such foundations secure, and may recover the cost of such 35 36 work and labor in so protecting such adjacent property; and to make 37 such further and other provisions in relation to the proper conduct and 38 performance of said work as the governing body or board of the 39 municipality may deem necessary and proper;

40 Sample medicines. 22. Regulate and prohibit the distribution, 41 depositing or leaving on the public streets or highways, public places 42 or private property, or at any private place or places within any such 43 municipality, any medicine, medicinal preparation or preparations 44 represented to cure ailments or diseases of the body or mind, or any 45 samples thereof, or any advertisements or circulars relating thereto, 46 but no ordinance shall prohibit a delivery of any such article to any

1 person above the age of 12 years willing to receive the same;

Boating. 23. Regulate the use of motor and other boats upon
waters within or bounding the municipality;

Fire escapes. 24. Provide for the erection of fire escapes on
buildings in the municipality, and to provide rules and regulations
concerning the construction and maintenance of the same, and for the
prevention of any obstruction thereof or thereon;

8 Care of injured employees. 25. Provide for the payment of 9 compensation and for medical attendance to any officer or employee 10 of the municipality injured in the performance of his duty;

Bulkheads and other structures. 26. Fix and determine the lines of bulkheads or other works or structures to be erected, constructed or maintained by the owners of lands facing upon any navigable water in front of their lands, and in front of or along any highway or public lands of said municipality, and to designate the materials to be used, and the type, height and dimensions thereof;

17 Lifeguard. 27. Establish, maintain, regulate and control a lifeguard18 upon any beach within or bordering on the municipality;

Appropriation for life-saving apparatus. 28. Appropriate moneys
to safeguard people from drowning within its borders, by location of
apparatus or conduct of educational work in harmony with the plans
of the United States volunteer life-saving corps in this State;

23 Fences. 29. Regulate the size, height and dimensions of any fences 24 between the lands of adjoining owners, whether built or erected as 25 division or partition fences between such lands, and whether the same 26 exist or be erected entirely or only partly upon the lands of any such 27 adjoining owners, or along or immediately adjacent to any division or 28 partition line of such lands. To provide, in such ordinance, the manner 29 of securing, fastening or shoring such fences, and for surveying the 30 land when required by statute, and to prohibit in any such ordinance 31 the use at a height of under 10 feet from the ground, of any device, 32 such as wire or cable, that would be dangerous to pedestrians, 33 equestrians, bicyclists, or drivers of off-the-road vehicles, unless that 34 device is clearly visible to pedestrians, equestrians, bicyclists or drivers of off-the-road vehicles. In the case of fences thereafter erected 35 36 contrary to the provisions thereof, the governing body may provide for 37 a penalty for the violation of such ordinance, and in the case of such 38 fence or fences erected or existing at the time of the passage of any 39 such ordinance, may provide therein for the removal, change or 40 alteration thereof, so as to make such fence or fences comply with the 41 provisions of any such ordinance;

42 Advertise municipality. 30. Appropriate funds for advertising the43 advantages of the municipality;

Government Energy Aggregation Programs. 31. Establish
programs and procedures pursuant to which the municipality may act
as a government aggregator pursuant to sections 40 through 45 of

### S1868 CAFIERO, MATHEUSSEN

6

1 P.L.1999, c.23 (C.48:3-89 through C.48:3-94). Notwithstanding the 2 provisions of any other law, rule or regulation to the contrary, a 3 municipality acting as a government aggregator pursuant to P.L.1999, 4 c.23 (C.48:3-49 et al.) shall not be deemed to be a public utility pursuant to R.S.40:62-24 or R.S.48:1-1 et seq. or be deemed to be 5 6 operating any form of public utility service pursuant to R.S.40:62-1 et 7 seq., to the extent such municipality is solely engaged in the provision 8 of such aggregation service and not otherwise owning or operating any 9 plant or facility for the production or distribution of gas, electricity, 10 steam or other product as provided in R.S.40:62-12. Detain intoxicated drivers. Detain persons operating a motor 11 12 vehicle under the influence of alcoholic beverages, any chemical 13 substance, or any controlled dangerous substance. 14 (cf: P.L.2001, c.36, s.1) 15 16 3. Section 2 of P.L.1966, c.142 (C.39:4-50.2) is amended to read 17 as follows: 18 2. (a) Any person who operates a motor vehicle on any public 19 road, street or highway or quasi-public area in this State shall be 20 deemed to have given his consent to the taking of samples of his 21 breath for the purpose of making chemical tests to determine the 22 content of alcohol in his blood [; provided, however, that the] <u>, and</u> 23 to remaining in custody pursuant to the provisions of an ordinance 24 enacted pursuant to P.L., c. (C.) (now pending before the Legislature as this bill). The taking of samples [is] pursuant to this 25 26 section shall be made in accordance with the provisions of this act and 27 at the request of a police officer who has reasonable grounds to believe that such person has been operating a motor vehicle in 28 29 violation of the provisions of R.S. 39:4-50. 30 (b) A record of the taking of any such sample, disclosing the date 31 and time thereof, as well as the result of any chemical test, shall be 32 made and a copy thereof, upon his request, shall be furnished or made 33 available to the person so tested. 34 (c) In addition to the samples taken and tests made at the direction 35 of a police officer hereunder, the person tested shall be permitted to have such samples taken and chemical tests of his breath, urine or 36 37 blood made by a person or physician of his own selection. 38 (d) The police officer shall inform the person tested of his rights 39 under subsections (b) and (c) of this section. 40 (e) No chemical test, as provided in this section, or specimen necessary thereto, may be made or taken forcibly and against physical 41 42 resistance thereto by the defendant. The police officer shall, however, 43 inform the person arrested of the consequences of refusing to submit 44 to such test in accordance with section 2 of this amendatory and 45 supplementary act. A standard statement, prepared by the director,

## **S1868** CAFIERO, MATHEUSSEN 7

(cf: P.L.1981, c.512, s.1)
4. This act shall take effect immediately.
STATEMENT
This bill permits municipalities to enact an ordinance providing that
a person who is arrested for drunk driving shall not be released from
custody until the person is no longer under the influence of alcoholic
beverages, any chemical substance or any controlled dangerous
substance. For purposes of the ordinance, a person is deemed to not
be under the influence if the person's blood alcohol content has been
determined to be less than 0.07%, or if eight hours have elapsed from
the time the person was arrested. In addition, the bill amends the
implied consent statute to provide that a person who operates a motor
vehicle on the highways of this State has consented to remaining in
custody pursuant to an ordinance enacted under the provisions of this
bill.
This bill would permit municipalities to enact additional procedures
to protect the public and prevent suspected drunk drivers from
operating a motor vehicle. As currently required pursuant to the
provisions of "John's Law" (P.L.2001, c.69; 39:4-50.23),
municipalities would continue to 1) provide warnings to persons who
transport arrested drunk drivers concerning their liability if the drunk
driver operates a motor vehicle while still intoxicated and 2) impound
the motor vehicles of suspected drunk drivers for 12 hours.

### STATEMENT TO

### [Second Reprint] SENATE, No. 1868

with committee amendments

### **STATE OF NEW JERSEY**

### DATED: JUNE 5, 2003

The Assembly Judiciary Committee reports favorably and with committee amendments Senate Bill No. 1868 (2R).

As amended by committee, the bill would permit municipalities to enact an ordinance providing that a person who has been arrested for driving under the influence, pursuant to R.S.39:4-50, shall be held in protective custody at an appropriate police or other facility where the person's condition may be monitored until he no longer is a danger to himself or others. Once this is determined the person would be released from custody. The ordinance may provide that a person would not be considered a danger to himself or others when the person's blood alcohol concentration is less than 0.05% and the person is no longer under the influence of any intoxicating liquor or narcotic or hallucinogenic or habit forming drug to the extent that the person's facilities are impaired. However, the bill would provide that in no event can the municipality hold a person in protective custody for a period of longer than eight hours without providing an appropriate hearing.

Under the provisions of the bill, the arresting law enforcement agency would be permitted to release the arrested person being held in protective custody based upon the person's age, health or safety, provided there are reasonable assurances that the release of the person is not a detriment to the public safety, in accordance with the provisions of "John's Law," P.L.2001, c.69 (N.J.S.A.39:4-50.22 et seq.). N.J.S.A. 39:4-50.22 authorizes the law enforcement agency to impound the vehicle and requires the agency to notify persons who accompany a drunk driver from the premises that they can be held criminally or civilly liable if they permit the drunk driver to operate a motor vehicle.

In addition, the bill would provide that a municipality could not be held liable for releasing the defendant. Nothing in the bill shall be construed as requiring the use of State Police facilities by a municipality for the purposes of this act.

### **COMMITTEE AMENDMENTS**

1. Subsection a. of section 1 of the bill is amended by deleting the provision which provided that the law enforcement agency would have the option of taking the arrested person to a screening unit in a facility licensed and approved by the Department of Health and Senior Services for inpatient, hospital-based, medically monitored detoxification.

2. Subsection a. of section 1 of the bill is amended by deleting the language which provided that a person would not be deemed to be under the influence if the person's blood alcohol content had been less than 0.07% or if eight hours had elapsed from the time of the arrest. (The committee amendments provide that an ordinance may provide that a person is no longer a danger to himself or others when that person's blood alcohol content is less than 0.05%).

3. Subsection c. which authorized the Attorney General to promulgate rules and regulations in consultation with the Commissioner of Health and Senior Services was deleted in its entirety. (Subsection c., as amended by the committee, provides that nothing in section 1 of the bill shall be construed as requiring the use of State Police facilities by a municipality for the purposes of this act.)

4. Section 2 of the bill contains a technical amendment to reflect recently enacted legislation P.L. 2003, c. 38 which authorized municipalities to enter into joint consent agreements concerning cable television service and authorizing municipalities to employ private aggregators to act on behalf of the municipalities in granting municipal consent for the provision of cable television service.

5. Section 2 of the bill was also amended to correct an internal citation reference to P.L.2003, c.24 which supplements N.J.S.48:3-89 et seq. regarding aggregator contracts.

6. The remaining amendments were technical in nature.

### SENATE LAW AND PUBLIC SAFETY AND VETERANS' AFFAIRS COMMITTEE

### STATEMENT TO

### **SENATE, No. 1868**

with committee amendments

## **STATE OF NEW JERSEY**

### DATED: JANUARY 9, 2003

The Senate Law and Public Safety and Veterans' Affairs Committee reports favorably and with committee amendments Senate Bill No. 1868.

This bill permits municipalities to enact an ordinance providing that a person who is arrested for drunk driving shall not be released from custody until the person is no longer under the influence of alcoholic beverages, any chemical substance or any controlled dangerous substance. For purposes of the ordinance, a person is deemed to not be under the influence if the person's blood alcohol content has been determined to be less than 0.07%, or if eight hours have elapsed from the time the person was arrested. In addition, the bill amends the implied consent statute to provide that a person who operates a motor vehicle on the highways of this State has consented to remaining in custody pursuant to an ordinance enacted under the provisions of this bill.

The committee amended the bill to provide that the ordinance may permit the municipality to provide an appropriate alternative to custody because of the age, health or safety of the individual, provided there are reasonable assurances that the release of the person is not a detriment to the public safety. The municipality would not be subject to liability if a person is released from custody under such circumstances.

This bill would permit municipalities to enact additional procedures to protect the public and prevent suspected drunk drivers from operating a motor vehicle. As currently required pursuant to the provisions of "John's Law" (P.L.2001, c.69; C.39:4-50.22 et seq.), municipalities would continue to 1) provide warnings to persons who transport arrested drunk drivers concerning their liability if the drunk driver operates a motor vehicle while still intoxicated and 2) impound the motor vehicles of suspected drunk drivers for 12 hours.

### STATEMENT TO

### [First Reprint] SENATE, No. 1868

with Senate Floor Amendments (Proposed By Senator ADLER)

### ADOPTED: JANUARY 23, 2003

Senate Bill No. 1868 (1R) permits municipalities to enact an ordinance providing that a person who is arrested for drunk driving shall not be released from custody until the person is no longer under the influence of alcoholic beverages, any chemical substance or any controlled dangerous substance. For purposes of the ordinance, a person is deemed to not be under the influence if the person's blood alcohol content has been determined to be less than 0.07%, or if eight hours have elapsed from the time the person was arrested.

As reported by the Senate Law and Public Safety and Veteran's Affairs Committee, the bill provided that the ordinance may permit the municipality to provide an appropriate alternative to custody because of the age, health or safety of the individual, provided there are reasonable assurances that the release of the person is not a detriment to the public safety. The municipality would not be subject to liability if a person is released from custody under such circumstances.

Under this Senate amendment, the ordinance would provide that the law enforcement agency also would have the option of taking the arrested person to a screening unit in a facility licensed and approved by the Department of Health and Senior Services for inpatient, hospital-based, medically monitored detoxification. The person shall remain at the facility until the person is no longer under the influence as defined in the bill. Notwithstanding the provisions of any ordinance, the arresting law enforcement agency would be permitted to release the arrested person pursuant to the provisions of "John's Law" (P.L.2001, c.69; C.39:4-50.22 et seq.) or provide an appropriate alternative to custody because of the age, health or safety of the individual, provided there are reasonable assurances that the release of the person is not a detriment to the public safety. The amendments also provide for the promulgation of regulations by the Attorney General, in consultation with the Commissioner of Health and Senior Services.

## ASSEMBLY, No. 2867 STATE OF NEW JERSEY 210th LEGISLATURE

**INTRODUCED OCTOBER 10, 2002** 

Sponsored by: Assemblywoman MARY T. PREVITE District 6 (Camden) Assemblyman JOHN J. BURZICHELLI District 3 (Salem, Cumberland and Gloucester)

**Co-Sponsored by:** 

Assemblymen Barnes, Diegnan, Chivukula, Egan, Payne, Stanley, Caraballo, Fisher, Tucker, Johnson, Assemblywomen Weinberg, Cruz-Perez, Assemblymen R.Smith, Roberts, Conners and Eagler

### SYNOPSIS

Permits municipalities to enact an ordinance requiring DUI arrestees to be held in custody.

### **CURRENT VERSION OF TEXT**

As introduced.



(Sponsorship Updated As Of: 1/15/2003)

1 AN ACT concerning driving under the influence, amending R.S.40:48-2 1 and P.L.1966, c.142 and supplementing Title 40 of the Revised 3 Statutes. 4 5 **BE IT ENACTED** by the Senate and General Assembly of the State 6 of New Jersey: 7 8 1. (New section) A municipality may enact an ordinance providing 9 that a person who is arrested for a violation of the provisions of 10 R.S.39:4-50 shall not be released from custody until the person is no 11 longer under the influence of an intoxicating liquor, narcotic, 12 hallucinogenic or habit producing drug. For purposes of the ordinance, a person shall be deemed to not be under the influence if 13 14 the person's blood alcohol content has been determined to be less than 15 0.05%, or if eight hours have elapsed from the time the person was arrested. 16 17 18 2. R.S.40:48-1 is amended to read as follows: 40:48-1. Ordinances; general purpose. The governing body of 19 20 every municipality may make, amend, repeal and enforce ordinances 21 to: 22 Finances and property. 1. Manage, regulate and control the 23 finances and property, real and personal, of the municipality; 24 Contracts and contractor's bonds. 2. Prescribe the form and 25 manner of execution and approval of all contracts to be executed by the municipality and of all bonds to be given to it; 26 27 Officers and employees; duties, terms and salaries. 3. Prescribe and define, except as otherwise provided by law, the duties and terms 28 29 of office or employment, of all officers and employees; and to 30 provide for the employment and compensation of such officials and employees, in addition to those provided for by statute, as may be 31 32 deemed necessary for the efficient conduct of the affairs of the 33 municipality; 34 Fees. 4. Fix the fees of any officer or employee of the municipality 35 for any service rendered in connection with his office or position, for 36 which no specific fee or compensation is provided. In the case of salaried officers or employees, such fee shall be paid into the municipal 37 38 treasury; 39 Salaries instead of fees; disposition of fees. 5. Provide that any 40 officer or employee receiving compensation for his services, in whole 41 or in part by fees, whether paid by the municipality or otherwise, shall 42 be paid a salary to be fixed in the ordinance, and thereafter all fees 43 received by such officer or employee shall be paid into the municipal

44 treasury;

Matter underlined <u>thus</u> is new matter.

EXPLANATION - Matter enclosed in **bold-faced** brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

1 Maintain order. 6. Prevent vice, drunkenness and immorality; to 2 preserve the public peace and order; to prevent and quell riots, 3 disturbances and disorderly assemblages; to prohibit the consumption 4 of alcoholic beverages by underage persons on private property 5 pursuant to section 1 of P.L.2000, c.33 (C.40:48-1.2);

Punish beggars; prevention of loitering. 7. Restrain and punish
drunkards, vagrants, mendicants and street beggars; to prevent
loitering, lounging or sleeping in the streets, parks or public places;

9 Auctions and noises. 8. Regulate the ringing of bells and the 10 crying of goods and other commodities for sale at auction or 11 otherwise, and to prevent disturbing noises;

Swimming; bathing costume; prohibition of public nudity. 9. 12 13 Regulate or prohibit swimming or bathing in the waters of, in, or 14 bounding the municipality, and to regulate or prohibit persons from 15 appearing upon the public streets, parks and places clad in bathing 16 costumes or robes, or costumes of a similar character; regulate or 17 prohibit persons from appearing in a state of nudity upon all lands 18 within its borders which are under the jurisdiction of the State 19 including, without limitation, all lands owned by, controlled by, 20 managed by or leased by the State;

Prohibit annoyance of persons or animals. 10. Regulate or prohibit
any practice tending to frighten animals, or to annoy or injure persons
in the public streets;

Animals; pounds; establishment and regulation. 11. Establish and regulate one or more pounds, and to prohibit or regulate the running at large of horses, cattle, dogs, swine, goats and other animals, and to authorize their impounding and sale for the penalty incurred, and the costs of impounding, keeping and sale; to regulate or prohibit the keeping of cattle, goats or swine in any part of the municipality; to authorize the destruction of dogs running at large therein;

Hucksters. 12. Prescribe and regulate the place of vending orexposing for sale articles of merchandise from vehicles;

Building regulations; wooden structures. 13. Regulate and control the construction, erection, alteration and repair of buildings and structures of every kind within the municipality; and to prohibit, within certain limits, the construction, erection or alteration of buildings or structures of wood or other combustible material;

Inflammable materials; inspect docks and buildings. 14. Regulate the use, storage, sale and disposal of inflammable or combustible materials, and to provide for the protection of life and property from fire, explosions and other dangers; to provide for inspections of buildings, docks, wharves, warehouses and other places, and of goods and materials contained therein, to secure the proper enforcement of such ordinance;

45 Dangerous structures; removal or destruction; procedure. 15.46 Provide for the removal or destruction of any building, wall or

structure which is or may become dangerous to life or health, or might

1

2 tend to extend a conflagration; and to assess the cost thereof as a 3 municipal lien against the premises; 4 Chimneys and boilers. 16. Regulate the construction and setting 5 up of chimneys, furnaces, stoves, boilers, ovens and other contrivances 6 in which fire is used; 7 Explosives. 17. Regulate, in conformity with the statutes of this 8 State, the manufacture, storage, sale, keeping or conveying of 9 gunpowder, nitroglycerine, dynamite and other explosives; 10 Firearms and fireworks. 18. Regulate and prohibit the sale and use 11 of guns, pistols, firearms, and fireworks of all descriptions; 12 Soft coal. 19. Regulate the use of soft coal in locomotives, 13 factories, power houses and other places; 14 Theaters, schools, churches and public places. 20. Regulate the 15 use of theaters, cinema houses, public halls, schools, churches, and other places where numbers of people assemble, and the exits 16 17 therefrom, so that escape therefrom may be easily and safely made in 18 case of fire or panic; and to regulate any machinery, scenery, lights, 19 wires and other apparatus, equipment or appliances used in all places 20 of public amusement; 21 Excavations. 21. Regulate excavations below the established grade 22 or curb line of any street, not greater than eight feet, which the owner 23 of any land may make, in the erection of any building upon his own 24 property; and to provide for the giving of notice, in writing, of such 25 intended excavation to any adjoining owner or owners, and that they 26 will be required to protect and care for their several foundation walls 27 that may be endangered by such excavation; and to provide that in 28 case of the neglect or refusal, for 10 days, of such adjoining owner or 29 owners to take proper action to secure and protect the foundations of 30 any adjacent building or other structure, that the party or parties giving such notice, or their agents, contractors or employees, may 31 32 enter into and upon such adjoining property and do all necessary work 33 to make such foundations secure, and may recover the cost of such 34 work and labor in so protecting such adjacent property; and to make 35 such further and other provisions in relation to the proper conduct and 36 performance of said work as the governing body or board of the 37 municipality may deem necessary and proper; 38 Sample medicines. 22. Regulate and prohibit the distribution, 39 depositing or leaving on the public streets or highways, public places 40 or private property, or at any private place or places within any such 41 municipality, any medicine, medicinal preparation or preparations 42 represented to cure ailments or diseases of the body or mind, or any 43 samples thereof, or any advertisements or circulars relating thereto, 44 but no ordinance shall prohibit a delivery of any such article to any 45 person above the age of 12 years willing to receive the same;

Boating. 23. Regulate the use of motor and other boats upon
 waters within or bounding the municipality;

Fire escapes. 24. Provide for the erection of fire escapes on
buildings in the municipality, and to provide rules and regulations
concerning the construction and maintenance of the same, and for the
prevention of any obstruction thereof or thereon;

Care of injured employees. 25. Provide for the payment of
compensation and for medical attendance to any officer or employee
of the municipality injured in the performance of his duty;

Bulkheads and other structures. 26. Fix and determine the lines of bulkheads or other works or structures to be erected, constructed or maintained by the owners of lands facing upon any navigable water in front of their lands, and in front of or along any highway or public lands of said municipality, and to designate the materials to be used, and the type, height and dimensions thereof;

Lifeguard. 27. Establish, maintain, regulate and control a lifeguardupon any beach within or bordering on the municipality;

Appropriation for life-saving apparatus. 28. Appropriate moneys to safeguard people from drowning within its borders, by location of apparatus or conduct of educational work in harmony with the plans of the United States volunteer life-saving corps in this State;

22 Fences. 29. Regulate the size, height and dimensions of any fences 23 between the lands of adjoining owners, whether built or erected as 24 division or partition fences between such lands, and whether the same 25 exist or be erected entirely or only partly upon the lands of any such 26 adjoining owners, or along or immediately adjacent to any division or 27 partition line of such lands. To provide, in such ordinance, the manner 28 of securing, fastening or shoring such fences, and for surveying the 29 land when required by statute, and to prohibit in any such ordinance 30 the use at a height of under 10 feet from the ground, of any device, such as wire or cable, that would be dangerous to pedestrians, 31 32 equestrians, bicyclists, or drivers of off-the-road vehicles, unless that 33 device is clearly visible to pedestrians, equestrians, bicyclists or drivers 34 of off-the-road vehicles. In the case of fences thereafter erected contrary to the provisions thereof, the governing body may provide for 35 36 a penalty for the violation of such ordinance, and in the case of such 37 fence or fences erected or existing at the time of the passage of any 38 such ordinance, may provide therein for the removal, change or 39 alteration thereof, so as to make such fence or fences comply with the 40 provisions of any such ordinance;

41 Advertise municipality. 30. Appropriate funds for advertising the42 advantages of the municipality;

Government Energy Aggregation Programs. 31. Establish programs
and procedures pursuant to which the municipality may act as a
government aggregator pursuant to sections 40 through 45 of
P.L.1999, c.23 (C.48:3-89 through C.48:3-94). Notwithstanding the

#### A2867 PREVITE, BURZICHELLI

6

provisions of any other law, rule or regulation to the contrary, a 1 2 municipality acting as a government aggregator pursuant to P.L.1999, 3 c.23 (C.48:3-49 et al.) shall not be deemed to be a public utility 4 pursuant to R.S.40:62-24 or R.S.48:1-1 et seq. or be deemed to be operating any form of public utility service pursuant to R.S.40:62-1 et 5 6 seq., to the extent such municipality is solely engaged in the provision 7 of such aggregation service and not otherwise owning or operating any 8 plant or facility for the production or distribution of gas, electricity, 9 steam or other product as provided in R.S.40:62-12. 10 Detain intoxicated drivers. 32. Detain persons arrested for 11 operating a motor vehicle under the influence of intoxicating liquor, 12 narcotic, hallucinogenic or habit-producing drug. 13 (cf: P.L.2001, c.36, s.1) 14 15 3. Section 2 of P.L.1966, c.142 (C.39:4-50.2) is amended to read 16 as follows: 17 2. (a) Any person who operates a motor vehicle on any public 18 road, street or highway or quasi-public area in this State shall be 19 deemed to have given his consent to the taking of samples of his 20 breath for the purpose of making chemical tests to determine the 21 content of alcohol in his blood[; provided, however, that the], and to 22 remain in custody pursuant to the provisions of an ordinance enacted pursuant to P.L., c. (C.) (now pending before the Legislature 23 24 as this bill). The taking of samples [is] pursuant to this section shall 25 be made in accordance with the provisions of this act and at the request of a police officer who has reasonable grounds to believe that 26 27 such person has been operating a motor vehicle in violation of the provisions of R.S. 39:4-50. 28 (b) A record of the taking of any such sample, disclosing the date 29 30 and time thereof, as well as the result of any chemical test, shall be 31 made and a copy thereof, upon his request, shall be furnished or made 32 available to the person so tested. 33 (c) In addition to the samples taken and tests made at the direction 34 of a police officer hereunder, the person tested shall be permitted to 35 have such samples taken and chemical tests of his breath, urine or blood made by a person or physician of his own selection. 36 37 (d) The police officer shall inform the person tested of his rights 38 under subsections (b) and (c) of this section. 39 (e) No chemical test, as provided in this section, or specimen 40 necessary thereto, may be made or taken forcibly and against physical resistance thereto by the defendant. The police officer shall, however, 41 42 inform the person arrested of the consequences of refusing to submit 43 to such test in accordance with section 2 of this amendatory and 44 supplementary act. A standard statement, prepared by the director, 45 shall be read by the police officer to the person under arrest. (cf: P.L.1981, c.512, s.1) 46

1	4. This act shall take effect immediately.
2	
3	
4	STATEMENT
5	
6	This bill permits municipalities to enact an ordinance providing that
7	a person who is arrested for driving under the influence (R.S.39:4-50)
8	shall not be released from custody until the person is no longer under
9	the influence of an intoxicating liquor, narcotic, hallucinogenic or
10	habit-producing drug. For purposes of the ordinance, a person is
11	deemed to not be under the influence if the person's blood alcohol
12	content has been determined to be less than $0.05\%$ , or if eight hours
13	have elapsed from the time the person was arrested. In addition, the
14	bill amends the implied consent statute to provide that a person who
15	operates a motor vehicle on the highways of this State has consented
16	to remain in custody pursuant to an ordinance enacted under the
17	provisions of this bill.
18	This bill would permit municipalities to enact additional procedures
19	to protect the public and prevent suspected intoxicated drivers from
20	operating a motor vehicle. As currently required pursuant to the
21	provisions of "John's Law" (P.L.2001, c.69; 39:4-50.23),
22	municipalities would continue to 1) provide warnings to persons who
23	transport arrested drunk drivers concerning their liability if the drunk
24	driver operates a motor vehicle while still intoxicated and 2) impound

25 the motor vehicles of suspected drunk drivers for 12 hours.

### STATEMENT TO

### ASSEMBLY, No. 2867

with committee amendments

## **STATE OF NEW JERSEY**

### DATED: JANUARY 9, 2003

The Assembly Law and Public Safety Committee reports favorably and with committee amendments Assembly Bill No. 2867.

As amended and released by the committee, Assembly Bill No. 2867 permits municipalities to enact an ordinance providing that a person who is arrested for driving under the influence (R.S.39:4-50) shall not be released from custody until the person is no longer under the influence of an intoxicating liquor, narcotic, hallucinogenic or habit-producing drug. For purposes of the ordinance, a person is deemed to not be under the influence if the person's blood alcohol content has been determined to be less than 0.10%, or if eight hours have elapsed from the time the person was arrested. In addition, the bill amends the implied consent statute to provide that a person who operates a motor vehicle on the highways of this State has consented to remain in custody pursuant to an ordinance enacted under the provisions of this bill.

The bill permits municipalities to enact additional procedures to protect the public and prevent suspected intoxicated drivers from operating a motor vehicle. As currently required pursuant to the provisions of "John's Law," P.L.2001, c.69 (C.39:4-50.22 et seq.), municipalities would continue to 1) provide warnings to persons who transport arrested drunk drivers concerning their liability if the drunk driver operates a motor vehicle while still intoxicated and 2) impound the motor vehicles of suspected drunk drivers for 12 hours.

#### COMMITTEE AMENDMENTS:

The committee amended the bill to provide that a person is deemed to not be under the influence if the person's blood alcohol content has been determined to be less than 0.10%. As introduced, the bill provided that a person would be deemed to not be under the influence if the person's blood alcohol content had been determined to be less than 0.05%.

### STATEMENT TO

## ASSEMBLY SUBSTITUTE FOR ASSEMBLY, No. 2867

with Assembly Floor Amendments (Proposed By Assemblywoman PREVITE)

ADOPTED: JUNE 12, 2003

The Assembly substitute for Assembly Bill No. 2867 permits municipalities to enact an ordinance authorizing persons who have been arrested for driving under the influence (R.S.39:4-50) to be held in protective custody at an appropriate police or other facility where the person's condition may be monitored until they no longer pose a danger to themselves or others, at which time they are to be released.

These Assembly amendments to the substitute authorize the municipality to provide in such an ordinance that a person is no longer a danger to himself or others when that person's blood alcohol content is less than 0.05%. The remaining amendments are technical in nature.

### [First Reprint]

# ASSEMBLY SUBSTITUTE FOR ASSEMBLY, No. 2867

## STATE OF NEW JERSEY 210th LEGISLATURE

**ADOPTED MAY 22, 2003** 

Sponsored by: Assemblywoman MARY T. PREVITE District 6 (Camden) Assemblyman JOHN J. BURZICHELLI District 3 (Salem, Cumberland and Gloucester)

**Co-Sponsored by:** 

Assemblymen Barnes, Diegnan, Chivukula, Egan, Payne, Stanley, Caraballo, Fisher, Tucker, Johnson, Assemblywomen Weinberg, Cruz-Perez, Assemblymen R.Smith, Roberts, Conners, Eagler, Conaway and Assemblywoman Greenstein

### SYNOPSIS

Permits municipalities to enact ordinance to hold DUI arrestees in protective custody.

### **CURRENT VERSION OF TEXT**

As amended by the General Assembly on June 12, 2003.



(Sponsorship Updated As Of: 6/24/2003)

2

AN ACT concerning driving under the influence, supplementing Title
 40 of the Revised Statutes and amending R.S.40:48-1.

3 4

**BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

5 6

7 1. (New section) a. A municipality may enact an ordinance 8 providing that a person who is arrested for a violation of the 9 provisions of R.S.39:4-50 shall be held in protective custody at an 10 appropriate police or other facility where the person's condition may 11 be monitored until the person is no longer a danger to himself or 12 others. The municipal ordinance shall provide for the release of the 13 person from protective custody when that person is no longer a danger to himself or others. <sup>1</sup>The municipal ordinance may provide that a 14 person is no longer a danger to himself or others when the person's 15 16 blood alcohol concentration is less than 0.05% and the person is no 17 longer under the influence of any intoxicating liquor or narcotic or 18 hallucinogenic or habit-forming drug to the extent that the person's facilities are impaired.<sup>1</sup> In no event shall a municipality hold a person 19 20 in protective custody for a period of longer than eight hours without 21 providing an appropriate hearing. 22 b. Notwithstanding the provisions of any ordinance enacted

23 pursuant to subsection a. of this section, provided that it is not a 24 detriment to the public safety, the arresting law enforcement agency 25 may, because of the age, health or safety of the arrested person, 26 release the person pursuant to the provisions of P.L.2001, c.69 (C.39:4-50.22 et seq.) or provide an appropriate alternative to 27 28 protective custody. The municipality shall not be subject to liability if 29 a person is released from custody pursuant to the provisions of this 30 subsection.

c. Nothing in this section shall be construed as requiring the use
of State Police facilities by a municipality for the purposes of this act.

34 2. R.S.40:48-1 is amended to read as follows:

40:48-1. Ordinances; general purpose. The governing body of
every municipality may make, amend, repeal and enforce ordinances
to:

Finances and property. 1. Manage, regulate and control thefinances and property, real and personal, of the municipality;

40 Contracts and contractor's bonds. 2. Prescribe the form and
41 manner of execution and approval of all contracts to be executed by
42 the municipality and of all bonds to be given to it;

**EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and intended to be omitted in the law.** 

Matter enclosed in superscript numerals has been adopted as follows:

Matter underlined thus is new matter.

<sup>&</sup>lt;sup>1</sup> Assembly floor amendments adopted June 12, 2003.

3

1 Officers and employees; duties, terms and salaries. 3. Prescribe 2 and define, except as otherwise provided by law, the duties and terms 3 of office or employment, of all officers and employees; and to provide 4 for the employment and compensation of such officials and employees, in addition to those provided for by statute, as may be deemed 5 6 necessary for the efficient conduct of the affairs of the municipality; Fees. 7 4. Fix the fees of any officer or employee of the 8 municipality for any service rendered in connection with his office or 9 position, for which no specific fee or compensation is provided. In the 10 case of salaried officers or employees, such fee shall be paid into the 11 municipal treasury;

Salaries instead of fees; disposition of fees. 5. Provide that any officer or employee receiving compensation for his services, in whole or in part by fees, whether paid by the municipality or otherwise, shall be paid a salary to be fixed in the ordinance, and thereafter all fees received by such officer or employee shall be paid into the municipal treasury;

Maintain order. 6. Prevent vice, drunkenness and immorality; to preserve the public peace and order; to prevent and quell riots, disturbances and disorderly assemblages; to prohibit the consumption of alcoholic beverages by underage persons on private property pursuant to section 1 of P.L.2000, c.33 (C.40:48-1.2);

Punish beggars; prevention of loitering. 7. Restrain and punish
drunkards, vagrants, mendicants and street beggars; to prevent
loitering, lounging or sleeping in the streets, parks or public places;
Auctions and noises. 8. Regulate the ringing of bells and the
crying of goods and other commodities for sale at auction or

27 erying of goods and other commodities for safe at addition28 otherwise, and to prevent disturbing noises;

29 Swimming; bathing costume; prohibition of public nudity. 9. 30 Regulate or prohibit swimming or bathing in the waters of, in, or 31 bounding the municipality, and to regulate or prohibit persons from 32 appearing upon the public streets, parks and places clad in bathing 33 costumes or robes, or costumes of a similar character; regulate or 34 prohibit persons from appearing in a state of nudity upon all lands 35 within its borders which are under the jurisdiction of the State 36 including, without limitation, all lands owned by, controlled by, 37 managed by or leased by the State;

38 Prohibit annoyance of persons or animals. 10. Regulate or
39 prohibit any practice tending to frighten animals, or to annoy or injure
40 persons in the public streets;

Animals; pounds; establishment and regulation. 11. Establish and regulate one or more pounds, and to prohibit or regulate the running at large of horses, cattle, dogs, swine, goats and other animals, and to authorize their impounding and sale for the penalty incurred, and the costs of impounding, keeping and sale; to regulate or prohibit the keeping of cattle, goats or swine in any part of the municipality; to

4

1 authorize the destruction of dogs running at large therein;

Hucksters. 12. Prescribe and regulate the place of vending orexposing for sale articles of merchandise from vehicles;

Building regulations; wooden structures. 13. Regulate and control
the construction, erection, alteration and repair of buildings and
structures of every kind within the municipality; and to prohibit, within
certain limits, the construction, erection or alteration of buildings or
structures of wood or other combustible material;

9 Inflammable materials; inspect docks and buildings. 14. Regulate 10 the use, storage, sale and disposal of inflammable or combustible 11 materials, and to provide for the protection of life and property from 12 fire, explosions and other dangers; to provide for inspections of 13 buildings, docks, wharves, warehouses and other places, and of goods 14 and materials contained therein, to secure the proper enforcement of 15 such ordinance;

16 Dangerous structures; removal or destruction; procedure. 15. 17 Provide for the removal or destruction of any building, wall or 18 structure which is or may become dangerous to life or health, or might 19 tend to extend a conflagration; and to assess the cost thereof as a 20 municipal lien against the premises;

Chimneys and boilers. 16. Regulate the construction and setting
up of chimneys, furnaces, stoves, boilers, ovens and other contrivances
in which fire is used;

Explosives. 17. Regulate, in conformity with the statutes of this
State, the manufacture, storage, sale, keeping or conveying of
gunpowder, nitroglycerine, dynamite and other explosives;

Firearms and fireworks. 18. Regulate and prohibit the sale and use of guns, pistols, firearms, and fireworks of all descriptions;

Soft coal. 19. Regulate the use of soft coal in locomotives,factories, power houses and other places;

Theatres, schools, churches and public places. 20. Regulate the use of theatres, cinema houses, public halls, schools, churches, and other places where numbers of people assemble, and the exits therefrom, so that escape therefrom may be easily and safely made in case of fire or panic; and to regulate any machinery, scenery, lights, wires and other apparatus, equipment or appliances used in all places of public amusement;

38 Excavations. 21. Regulate excavations below the established 39 grade or curb line of any street, not greater than eight feet, which the 40 owner of any land may make, in the erection of any building upon his own property; and to provide for the giving of notice, in writing, of 41 42 such intended excavation to any adjoining owner or owners, and that 43 they will be required to protect and care for their several foundation 44 walls that may be endangered by such excavation; and to provide that 45 in case of the neglect or refusal, for 10 days, of such adjoining owner 46 or owners to take proper action to secure and protect the foundations

1 of any adjacent building or other structure, that the party or parties 2 giving such notice, or their agents, contractors or employees, may 3 enter into and upon such adjoining property and do all necessary work 4 to make such foundations secure, and may recover the cost of such 5 work and labor in so protecting such adjacent property; and to make 6 such further and other provisions in relation to the proper conduct and 7 performance of said work as the governing body or board of the 8 municipality may deem necessary and proper;

9 Sample medicines. 22. Regulate and prohibit the distribution, 10 depositing or leaving on the public streets or highways, public places 11 or private property, or at any private place or places within any such municipality, any medicine, medicinal preparation or preparations 12 13 represented to cure ailments or diseases of the body or mind, or any 14 samples thereof, or any advertisements or circulars relating thereto, 15 but no ordinance shall prohibit a delivery of any such article to any person above the age of 12 years willing to receive the same; 16

Boating. 23. Regulate the use of motor and other boats uponwaters within or bounding the municipality;

Fire escapes. 24. Provide for the erection of fire escapes on buildings in the municipality, and to provide rules and regulations concerning the construction and maintenance of the same, and for the prevention of any obstruction thereof or thereon;

Care of injured employees. 25. Provide for the payment of
compensation and for medical attendance to any officer or employee
of the municipality injured in the performance of his duty;

Bulkheads and other structures. 26. Fix and determine the lines of bulkheads or other works or structures to be erected, constructed or maintained by the owners of lands facing upon any navigable water in front of their lands, and in front of or along any highway or public lands of said municipality, and to designate the materials to be used, and the type, height and dimensions thereof;

32 Lifeguard. 27. Establish, maintain, regulate and control a33 lifeguard upon any beach within or bordering on the municipality;

Appropriation for life-saving apparatus. 28. Appropriate moneys to safeguard people from drowning within its borders, by location of apparatus or conduct of educational work in harmony with the plans of the United States volunteer life-saving corps in this State;

38 Fences. 29. Regulate the size, height and dimensions of any 39 fences between the lands of adjoining owners, whether built or erected 40 as division or partition fences between such lands, and whether the 41 same exist or be erected entirely or only partly upon the lands of any 42 such adjoining owners, or along or immediately adjacent to any 43 division or partition line of such lands. To provide, in such ordinance, 44 the manner of securing, fastening or shoring such fences, and for 45 surveying the land when required by statute, and to prohibit in any such ordinance the use at a height of under 10 feet from the ground, 46

6

1 of any device, such as wire or cable, that would be dangerous to 2 pedestrians, equestrians, bicyclists, or drivers of off-the-road vehicles, 3 unless that device is clearly visible to pedestrians, equestrians, 4 bicyclists or drivers of off-the-road vehicles. In the case of fences thereafter erected contrary to the provisions thereof, the governing 5 6 body may provide for a penalty for the violation of such ordinance, 7 and in the case of such fence or fences erected or existing at the time 8 of the passage of any such ordinance, may provide therein for the 9 removal, change or alteration thereof, so as to make such fence or 10 fences comply with the provisions of any such ordinance;

Advertise municipality. 30. Appropriate funds for advertising theadvantages of the municipality;

13 Government Energy Aggregation Programs. 31. Establish 14 programs and procedures pursuant to which the municipality may act as a government aggregator pursuant to <sup>1</sup>[sections 40 through 45 of 15 P.L.1999, c.23 (C.48:3-89 through C.48:3-94)] sections 40 through 16 43 of P.L.1999, c.23 (C.48:3-89 through C.48:3-92), section 45 of 17 P.L.1999, c.23 (C.48:3-94), and sections 1, 2 and 6 of P.L.2003, c.24 18  $(C.48:3-93.1 \text{ through } C.48:3-93.3)^{1}$ . Notwithstanding the provisions 19 20 of any other law, rule or regulation to the contrary, a municipality 21 acting as a government aggregator pursuant to P.L.1999, c.23 22 (C.48:3-49 et al.) shall not be deemed to be a public utility pursuant 23 to R.S.40:62-24 or R.S.48:1-1 et seq. or be deemed to be operating 24 any form of public utility service pursuant to R.S.40:62-1 et seq., to 25 the extent such municipality is solely engaged in the provision of such 26 aggregation service and not otherwise owning or operating any plant 27 or facility for the production or distribution of gas, electricity, steam 28 or other product as provided in R.S.40:62-12;

29 Joint municipal action on consent for the provision of cable 30 television service. 32. Establish programs and procedures pursuant 31 to which a municipality may act together with one or more 32 municipalities in granting municipal consent for the provision of cable 33 television service pursuant to the provisions of the "Cable Television 34 Act," P.L.1972, c.186 (C.48:5A-1 et seq.) as amended and 35 supplemented. Notwithstanding the provisions of any other law, rule 36 or regulation to the contrary, two or more municipalities acting jointly pursuant to the provisions of P.L.1972, c.186  $(C.48:5A-1 \text{ et seq.})^{1}$ 37 shall not be deemed a public utility pursuant to R.S.48:1-1 et seq., to 38 39 the extent those municipalities are solely engaged in granting municipal 40 consent jointly and are not otherwise owning or operating any facility for the provision of cable television service as provided in P.L.1972, 41 42  $c.186^{-1}(C.48:5A-1 \text{ et seq.})^{-1};$ 

Private cable television service aggregation programs. 33.
Establish programs and procedures pursuant to which a municipality
may employ the services of a private aggregator for the purpose of
facilitating the joint action of two or more municipalities in granting

7

municipal consent for the provision of cable television service 1 2 provided that any such municipality shall adhere to the provisions of 3 the "Cable Television Act," P.L.1972, c.186 (C.48:5A-1 et seq.) as 4 amended and supplemented, and to the provisions of the "Local Public Contracts Law," P.L.1971, c.198 (C.40A:11-1 et seq.) as amended 5 6 and supplemented. Notwithstanding the provisions of any other law, 7 rule or regulation to the contrary, a municipality that employs the 8 services of a private aggregator pursuant to the provisions of P.L.1972, c.186  $^{1}$ (C.48:5A-1 et seq.)<sup>1</sup> shall not be deemed a public 9 utility pursuant to R.S.48:1-1 et seq., to the extent that the 10 municipality is solely engaged in employing the services of a private 11 12 aggregator for the purpose of facilitating the joint action of two or 13 more municipalities in granting municipal consent and is not otherwise 14 owning or operating any facility for the provision of cable television 15 service as provided in P.L.1972, c.186  $^{1}(C.48:5A-1 \text{ et seq.})^{1}$ . Protective Custody. 34. Provide protective custody to persons 16 17 arrested for operating a motor vehicle under the influence of alcoholic beverages, any chemical substance, or any controlled dangerous 18 19 substance in violation of R.S.39:4-50 as provided in section 1 of 20 P.L., c., (C.) (now pending before the Legislature as this bill). 21 (cf: P.L.2003, c.38, s.1)

22

23 3. This act shall take effect immediately.