30:1AA-1.1

LEGISLATIVE HISTORY CHECKLIST

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LAWS OF: 2003 CHAPTER: 54

NJSA: 30:1AA-1.1 (Developmental Disabilities Council)

BILL NO: A2729 (Substituted for S2027)

SPONSOR(S): Gusciora and Conaway

DATE INTRODUCED: September 19, 2002

COMMITTEE: ASSEMBLY: Health and Human Services

SENATE: ----

AMENDED DURING PASSAGE: No

DATE OF PASSAGE: ASSEMBLY: January 23, 2003

SENATE: February 27, 2003

DATE OF APPROVAL: April 23, 2003

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL (Original version of bill enacted)

A2729

SPONSORS STATEMENT: (Begins on page 12 of original bill) Yes

COMMITTEE STATEMENT: <u>ASSEMBLY</u>: <u>Yes</u>

SENATE: No

FLOOR AMENDMENT STATEMENTS: No

LEGISLATIVE FISCAL ESTIMATE: No

S2027

SPONSORS STATEMENT: (Begins on page 12 of original bill)

Yes

Bill and Sponsors Statement identical to A2729

COMMITTEE STATEMENT: ASSEMBLY: No

SENATE: Yes

Identical to Assembly Statement for A2729

FLOOR AMENDMENT STATEMENTS: No

LEGISLATIVE FISCAL ESTIMATE: No

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FOLLOWING WERE PRINTED:

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P.L. 2003, CHAPTER 54, *approved April 23*, *2003*Assembly, No. 2729

1 **AN ACT** concerning individuals with developmental disabilities and amending and supplementing P.L.1979, c.105.

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4 **BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

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- 1. (New section) The Legislature finds and declares that:
- a. Disability is a natural part of the human experience that does not diminish the right of individuals with developmental disabilities to live independently, exert control and choice over their own lives, and fully participate in and contribute to their communities through full integration and inclusion in the economic, political, social, cultural and educational mainstream of United States society;
 - b. Recent studies indicate that individuals with developmental disabilities comprise between 1.2 and 1.65% of the United States population, and individuals whose disabilities occur during their developmental period frequently have severe disabilities that are likely to continue indefinitely;
 - c. Individuals with developmental disabilities often encounter discrimination in the provision of critical services and are at greater risk than the general population of abuse, neglect, financial and sexual exploitation, and the violation of their legal and human rights;
 - d. A substantial portion of individuals with developmental disabilities and their families do not have access to appropriate support and services, including access to assistive technology, from generic and specialized service systems, and remain unserved or underserved;
 - e. Individuals with developmental disabilities often require lifelong community services, individualized supports and other forms of assistance that are most effective when provided in a coordinated manner:
 - f. There is a need to ensure that services, supports and other assistance are provided in a culturally competent manner, which ensures that individuals from racial and ethnic minority backgrounds are fully included in all activities provided under P.L. , c.
- 35 (C.)(pending before the Legislature as this bill);
- g. Family members, friends and members of the community can play an important role in enhancing the lives of individuals with developmental disabilities, especially when the family members, friends and community members are provided with the necessary community services, individualized supports and other forms of assistance;

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

- h. Current research indicates that 88% of individuals with developmental disabilities live with their families or in their own households, and many service delivery systems and communities are not prepared to meet the impending needs of the adults with developmental disabilities who are living at home with parents who are 60 years of age or older and serve as the primary caregivers of these adults;
- i. Individuals with developmental disabilities are waiting for appropriate services in their communities, and the public needs increased awareness of the capabilities and competencies of individuals with developmental disabilities, particularly in cases in which the individuals are provided with necessary services, supports and other assistance;

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- j. As increasing numbers of individuals with developmental disabilities are living, learning, working and participating in all aspects of community life, there is an increasing need for a well trained workforce that is able to provide the services, supports and other forms of direct assistance that are required to enable the individuals to carry out those activities;
- k. There needs to be greater effort to recruit individuals from minority backgrounds into professions serving individuals with developmental disabilities and their families;
- 23 1. The goals of the State properly include providing individuals 24 with developmental disabilities with the information, skills, opportunities and support to: make informed choices and decisions 25 26 about their lives; live in homes and communities in which these 27 individuals can exercise their full rights and responsibilities as citizens; 28 pursue meaningful and productive lives; contribute to their families, 29 communities, the State and the nation; have interdependent friendships 30 and relationships with other persons; live free of abuse, neglect, 31 financial and sexual exploitation, and violations of their legal and 32 human rights; and achieve full integration and inclusion in society, in an individualized manner, consistent with the unique strengths, 33 34 resources, priorities, concerns, abilities and capabilities of each 35 individual;
 - m. As the nation, states and communities maintain and expand community living options for individuals with developmental disabilities, there is a need to evaluate the access to those options by individuals with developmental disabilities and the effects of those options on those individuals; and
- n. Therefore, the purpose of this act is to assure that individuals with developmental disabilities and their families participate in the design of, and have access to, needed community services, individualized supports and other forms of assistance which promote self-determination, independence, productivity, and integration and inclusion in all facets of community life, through culturally competent

- 1 advocacy, capacity-building and systemic-change activities conducted
- 2 by the State Council on Developmental Disabilities, as required by the
- 3 "Developmental Disabilities Assistance and Bill of Rights Act of
- 4 2000," Pub.L.106-402, 42 U.S.C. s.15001 et seq. These activities
- 5 shall:
- (1) be consistent with the purpose described in this subsection and 6 7 the public policy described in section 2 of P.L. c. (C.)(pending 8 before the Legislature as this bill); and
 - (2) contribute to a coordinated, consumer- and family-centered and consumer- and family-directed comprehensive system which includes needed community services, individualized supports and other forms of assistance that promote self-determination for individuals with developmental disabilities and their families.

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- 2. (New section) It is the public policy of the State that all programs, projects and activities conducted by the State Council on Developmental Disabilities shall be carried out in a manner consistent with the following provisions:
- a. Individuals with developmental disabilities, including those with the most severe developmental disabilities, are capable of selfdetermination, independence, productivity, and integration and inclusion in all facets of community life, but often require the provision of community services, individualized supports and other forms of assistance;
- b. Individuals with developmental disabilities and their families have competencies, capabilities and personal goals that should be recognized, supported and encouraged, and any assistance to these individuals should be provided in an individualized manner, consistent with the unique strengths, resources, priorities, concerns, abilities and capabilities of these individuals;
- c. Individuals with developmental disabilities and their families are the primary decision-makers regarding the services and supports they receive, including services and supports for choosing, from available options, where the individuals live, and they should play decisionmaking roles in policies and programs that affect their lives;
- d. Services, supports and other assistance should be provided in a manner that demonstrates respect for individual dignity, personal preferences and cultural differences;
- e. Individuals with developmental disabilities from racial and ethnic minority backgrounds and their families need specific efforts to ensure that they can enjoy increased and meaningful opportunities to access and use community services, individualized supports and other forms 42 of assistance available to other individuals with developmental disabilities and their families; 44
- 45 f. Recruitment efforts relating to pre-service training, community 46 training, practice, administration and policymaking must focus on

- bringing larger numbers of racial and ethnic minorities into these
 disciplines in order to provide appropriate skills, knowledge, role
 models and sufficient personnel to address the growing needs of an
 increasingly diverse population with developmental disabilities;
 - g. With education and support, communities can be accessible and responsive to the needs of individuals with developmental disabilities and their families, and they are enriched by the contributions and full and active participation in community activities by individuals with developmental disabilities and their amities;
 - h. Individuals with developmental disabilities should have access to opportunities and the necessary support to be included in community life, have interdependent relationships, live in homes and communities and make contributions to their families, communities, the State and the nation;
 - i. Efforts undertaken to maintain or expand community-based living options for individuals with disabilities must be monitored in order to determine and report to appropriate individuals and entities the extent of access by individuals with developmental disabilities to those options, and the extent of compliance with quality assurance standards by entities providing the options;
 - j. Families of children with developmental disabilities need to have access to, and use of, safe and appropriate child care and before- and after-school programs in the most integrated settings in order to enrich the participation of the children in community life;
 - k. Individuals with developmental disabilities need to have access to, and use of, public transportation in order to be independent and directly contribute to, and participate in, all facets of community life; and
 - l. Individuals with developmental disabilities need to have access to, and use of, recreational, leisure and social opportunities in the most integrated settings in order to enrich their participation in community life.

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- 34 3. Section 1 of P.L.1979, c.105 (C.30:1AA-1) is amended to read as follows:
- 1. a. The State Council on Developmental Disabilities [Council], established pursuant to Executive Order Number 20 of 1971, as amended by Executive Order Number 49 of 1973 and Executive Order Number 42 of 1976, is hereby established and continued in the Executive Branch of State Government.
- b. For the purpose of complying with the provisions of Article V,
 Section IV, paragraph 1 of the New Jersey Constitution, the State
 Council on Developmental Disabilities [Council] is hereby allocated
 within the Department of Human Services, but, notwithstanding said
 allocation, the council shall be independent of any supervision or
 control by the department or any board or officer thereof or any

- 1 <u>other cabinet-level department, board or officer thereof. The council</u>
- 2 shall operate in a manner that shall assure compliance with State and
- 3 <u>federal administrative, fiscal, legislative, procedural and personnel</u>
- 4 requirements.
- 5 c. In addition to the powers and duties herein provided, the State
- 6 Council on Developmental Disabilities shall constitute the planning
- 7 <u>entity authorized in the "Developmental Disabilities Assistance and Bill</u>
- 8 of Rights Act of 2000," Pub.L.106-402, 42 U.S.C. s.15001 et seq.,
- 9 and shall exercise all the powers and duties as may be necessary to
- 10 effectuate the purposes and provisions thereof.
- 11 (cf: P.L.1979, c.105, s.1)

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- 4. Section 2 of P.L.1979, c.105 (C.30:1AA-2) is amended to read as follows:
- 15 2. For the purposes of this act, a "developmental disability" 16 means:
- 17 a. A severe, chronic disability of a person which
- 18 (1) Is attributable to a mental or physical impairment or 19 combination of mental or physical impairments;
 - (2) Is manifest before age 22;
 - (3) Is likely to continue indefinitely;
- 22 (4) Results in substantial functional limitations in three or more of 23 the following areas of major life activity: self-care, receptive and 24 expressive language, learning, mobility, self-direction, capacity for 25 independent living, or economic self-sufficiency; and
- 26 (5) Reflects the need for a combination and sequence of special, 27 interdisciplinary, or generic care, or other services which are of 28 lifelong or extended duration and are individually planned and 29 coordinated.
- b. Other [handicapping conditions] <u>disabilities</u> requiring services and treatment similar to that required by those who meet the criteria defined above.
- 33 (cf: P.L.1979, c.105, s.2)

- 35 5. Section 3 of P.L.1979, c.105 (C.30:1AA-3) is amended to read as follows:
- 37 3. The council shall consist of a minimum of 25 members, but shall not exceed 30 members, of whom [18 shall be public members appointed by the Governor with the advice and consent of the Senate for terms of 3 years and until their respective successors have been appointed and have qualified, and 12 shall be representatives of State agencies who shall serve at the pleasure of the Governor in
- accordance with the qualifications established in section 4 of this act. 1:
- a. seven shall be representatives of State agencies who shall serve
 ex officio at the pleasure of the Governor in accordance with the

1 qualifications established in section 4 of P.L.1979, c.105 (C.30:1AA-

2 4);

b. a minimum of 15 shall be public members appointed by the
 Governor with the advice and consent of the Senate;

c. one each shall represent a University Center for Excellence in
 Developmental Disabilities Education, Research, and Service in the
 State and the State's designated protection and advocacy system; and
 d. one shall be a representative of local and non-governmental
 agencies or private nonprofit groups concerned with services for
 individuals with developmental disabilities, appointed by the Governor
 with the advice and consent of the Senate.

The appointed members shall serve for a term of three years and until their respective successors have been appointed and have qualified.

Vacancies shall be filled in the same manner as the original appointment. Public members shall receive no compensation, but shall be entitled to reimbursement for necessary expenses incurred in the performance of their duties. Members [of] serving on the council at the time of enactment of [this act]P.L., c. (C.) (pending before the Legislature as this bill) shall continue to serve until the expiration of their current terms, and until their respective successors are appointed and have qualified.

22 (cf: P.L.1979, c.105, s.3)

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6. Section 4 of P.L.1979, c.105 (C.30:1AA-4) is amended to read as follows:

26 4. The public members shall be representative of the diverse social, 27 economic and geographical interests in the State, and shall include at 28 least 15 persons who are consumers or [representatives] immediate 29 family members of consumers of services for persons with 30 developmental disabilities. [One public member shall be a representative of the private entity designated by the Governor as the 31 32 State's protection and advocacy agency for persons with 33 developmental disabilities pursuant to section 33 of P.L.1994, c.58 34 (C.52:27E-74).] The seven State members shall be official 35 representatives of State agencies [responsible for the following 36 programs: Special Education; Residential Services for Mentally 37 Retarded Persons; Health Services for Crippled Children and for 38 Maternal and Child Health; Comprehensive Health Planning; Medical 39 Assistance; Higher Education; Community Affairs, Youth and Family 40 Services; Public Welfare; Mental Health Services; Vocational 41 Rehabilitation Services; and the Public Defender], as follows: five 42 representatives, each of whom shall administer funds provided under 43 at least one of the following federal laws related to individuals with 44 disabilities: the "Rehabilitation Act of 1973" (29 U.S.C. s.701 et seq.), 45 the "Individuals With Disabilities Education Act" (20 U.S.C. s.1400

et seq.), the "Older Americans Act of 1965" (42 U.S.C. s.3001 et seq.)

- and Titles V and XIX of the Social Security Act (42 U.S.C. s.701 et
- 2 seq. and 42 U.S.C. s.1396 et seq.); one representative from the
- 3 <u>Division of Developmental Disabilities in the Department of Human</u>
- 4 Services; and one representative from the Division of Disability
- 5 Services in the Department of Human Services.
- 6 (cf: P.L.1994, c.58, s.48)

- 8 7. Section 6 of P.L.1979, c.105 (C.30:1AA-6) is amended to read 9 as follows:
- 6. The council shall employ, subject to the provisions of Title [11]11A, Civil Service, of the [Revised]New Jersey Statutes[,] and other applicable statutes, an executive director [and such other employees as it deems necessary]. The executive director shall:
- a. [Supervise and administer the work of the council;] Articulate
 and implement policies established by the State Council on
 Developmental Disabilities.
- b. Appoint and remove, subject to the provisions of Title 11A,
 Civil Service, of the New Jersey Statutes and other applicable statutes,
 such other employees as may be necessary to perform the duties and
 responsibilities of the council and shall promulgate fees and
 compensation within the limits of available appropriations and as shall
- be provided by law[; and]. The State shall not apply hiring freezes,
- reductions in force, prohibitions on travel or other policies to the staff
- of the council, to the extent that these policies would adversely impact
- the staff or functions funded with federal funds or would prevent the
 council from carrying out its functions.
- c. Select and retain the services of consultants whose advice is considered necessary to assist the council in obtaining information or developing plans or programs required for the performance of the duties and responsibilities of the council.
- 31 (cf: P.L.1979, c.105, s.6)

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- 33 8. Section 7 of P.L.1979, c.105 (C.30:1AA-7) is amended to read 34 as follows:
- 7. The council shall promulgate, in accordance with the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), such rules as it deems necessary for the proper conduct of its
- 38 work.
- 39 (cf: P.L.1979, c.105, s.7)

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- 41 9. Section 8 of P.L.1979, c.105 (C.30:1AA-8) is amended to read 42 as follows:
 - 8. It shall be the duty of the council <u>and its staff</u> to:
- a. [Study and review the needs and problems of the
- 45 developmentally disabled in this State and the nature and extent of
- 46 public and private services for such persons, and to recommend

- 1 immediate and long range program and construction 2 priorities.](Deleted by amendment, P.L. c. (C.)(pending
- 3 <u>before the Legislature as this bill));</u>
- 4 b. [Foster cooperation and communication among State, county,
- 5 municipal, voluntary and private agencies providing services to the
- 6 developmentally disabled to assure that such services are delivered
- 7 effectively, efficiently and without duplication](Deleted by
- 8 <u>amendment, P.L. c. (C.)(pending before the Legislature as</u>
- 9 this bill));
- 10 c. [Promote public awareness of the needs and problems of the
- 11 developmentally disabled and their related budgetary
- 12 implications](Deleted by amendment, P.L. c. (C.)(pending
- 13 <u>before the Legislature as this bill)</u>;
- d. [Be designated as the State Planning Council in accordance with
- 15 the requirements of P.L. 94-103 and subsequent amendments thereto
- 16 and
- 17 (1) Be responsible for reviewing and evaluating from time to time,
- and not less often than annually, the State Plan on Developmental
- 19 Disabilities and submitting such appropriate modifications as may be
- 20 required to the United States Secretary of Health, Education and
- 21 Welfare and
- 22 (2) Make such reports in such form and containing such
- 23 information as the United States Secretary of Health, Education and
- Welfare may reasonably require, and keep such records and afford
- 25 such access thereto as the Governor or the Secretary of Health,
- 26 Education and Welfare find necessary to assure the correctness and
- 27 verification of such reports] (Deleted by amendment, P.L. c.
- 28 (C.)(pending before the Legislature as this bill));
- e. [Review and comment upon laws and practices relating to the
- 30 developmentally disabled](Deleted by amendment, P.L. c.
- 31 (C.)(pending before the Legislature as this bill));
- f. [Propose training and scholarship programs to prepare
- professionals to work with the developmentally disabled (Deleted by
- 34 <u>amendment, P.L. c. (C.)(pending before the Legislature as</u>
- 35 this bill));
- g. [Recommend training and recruitment programs to encourage
- 37 employment of the developmentally disabled <u>[Oeleted by amendment.</u>
- 38 P.L. c. (C.)(pending before the Legislature as this bill));
- 39 h. [Encourage and support pertinent research efforts and
- 40 preventative measures](Deleted by amendment, P.L. c.
- 41 (C.)(pending before the Legislature as this bill));
- i. [Inform local governmental agencies of Federal and State
- 43 programs and requirements concerning developmentally disabled and
- 44 other handicapped persons and provide technical assistance to such
- 45 agencies as to methods for participating in such programs or meeting

- such requirements](Deleted by amendment, P.L. 1
- 2 (C.)(pending before the Legislature as this bill));
- 3 j. [Promote the establishment of local commissions on the
- 4 developmentally disabled and other handicapped for the identification 5 and development of locally-based programs for such persons, and to
- stimulate planning at the community level [(Deleted by amendment, 6
- 7 P.L. c. (C.)(pending before the Legislature as this bill));
- 8 k. [Administer loan and grant programs, if and when funds become
- 9 available, to enable local agencies, commissions and individuals
- concerned with the handicapped to acquire or improve relevant 10
- facilities, services and personnel [(Deleted by amendment, P.L. c. 11
- 12 (C.)(pending before the Legislature as this bill));
- 13 1. [Undertake at the request of the Governor and the Legislature
- 14 such activities as may be pertinent for the accomplishment of
- 15 legislative and executive functions (Deleted by amendment, P.L. c,
-)(pending before the Legislature as this bill)); 16
- m. Serve as an advocate for individuals with developmental 17
- 18 disabilities and conduct or support programs, projects and activities
- 19 which carry out the mandate of advocacy, capacity-building and
- 20 systemic change, pursuant to the "Developmental Disabilities
- 21 Assistance and Bill of Rights Act of 2000," Pub.L.106-402, 42 U.S.C.
- 22 s.15001 et seq.;
- 23 n. At the end of each year, examine goals to determine the extent
- 24 to which each goal was achieved, the needs that would require
- 25 amendment of the five-year strategic State plan and customer
- 26 satisfaction with council-supported or council-conducted activities;
- 27 o. Develop and implement a State plan by conducting and
- 28 supporting advocacy, capacity-building and systemic-change activities,
- 29 which shall contribute to the purpose set forth in section 1 of
- P.L. , c. (C.)(pending before the Legislature as this bill) and 30
- 31 may include:

- 32 (1) outreach activities to identify individuals with developmental
- 33 disabilities and their families who otherwise might not come to the
- attention of the council, and to assist and enable the individuals and
- families to obtain services, individualized supports and other forms of 35
- 36 assistance, including access to special adaptation of generic community
- 37 services or specialized services;
- 38 (2) training for persons who are professionals, paraprofessionals,
- 39 students, volunteers and other community members to enable these
- 40 persons to obtain access to or to provide community services,
- 41 individualized supports and other forms of assistance, including special
- 42 adaptation of generic community services or specialized services for
- 43 individuals with developmental disabilities and their families;
- 44 (3) technical assistance activities to public and private entities;
- 45 (4) assistance to, or support of, activities to assist neighborhoods
- 46 and communities to respond positively to individuals with

- 1 developmental disabilities and their families through education, by
- 2 encouraging local networks to provide informal and formal supports
- 3 and by enabling neighborhoods and communities to offer the
- 4 individuals and their families access to, and use of, services, resources
- 5 and opportunities;
- 6 (5) activities to promote interagency collaboration, coordination 7 and planning in order to better serve, support, assist or advocate for
- individuals with developmental disabilities and their families; 8
- 9 (6) activities to enhance coordination of services with:
- 10 (i) other councils, entities or committees authorized by federal or
- 11 State law concerning individuals with disabilities, such as the State
- interagency coordinating council established under part C of the 12
- "Individuals with Disabilities Education Act" (20 U.S.C. s.1431 et 13
- 14 seq.), the State Rehabilitation Council and the Statewide Independent
- 15 Living Council established under the "Rehabilitation Act of 1973"
- (29 U.S.C. s.701 et seq.), the State mental health planning council 16
- 17 established under part B of Title XIX of the Public Health Service Act
- 18 (42 U.S.C. s.300x-1 et seq.), councils, entities or committees
- 19 concerning activities authorized under section 101 or 102 of the
- 20 "Assistive Technology Act of 1998" (29 U.S.C. s.3011 or 29 U.S.C.
- 21 s.3012), and any councils, entities or committees carrying out similar
- 22 functions;

- (ii) parent training and information centers under part D of the
- 24 "Individuals with Disabilities Education Act" (20 U.S.C. s.1451 et
- 25 seq.) and other entities carrying out federally funded projects that
- assist parents of children with disabilities; and 26
- 27 (iii) other groups interested in advocacy, capacity-building and
- systemic-change activities to benefit individuals with disabilities; 28
- 29 (7) activities to eliminate barriers to access and use of community
- 30 services by individuals with developmental disabilities, and to enhance
- 31 systems design and redesign as well as citizen participation to address
- 32 issues identified in the State plan;
- 33 (8) activities to educate the public about the capabilities,
- 34 preferences and needs of individuals with developmental disabilities
- 35 and their families, and activities to develop and support coalitions that
- 36 support the policy agenda of the council, including training in self-
- 37 advocacy, education of policymakers and training in citizen leadership
- 38 skills;

- 39 (9) activities to provide information to policymakers by supporting
- 40 and conducting studies and analyses, gathering information, and
- 41 developing and disseminating model policies and procedures,
- 42 information, approaches, strategies, findings, conclusions and
- 43 recommendations. The council may provide the information directly
- to federal, State and local policymakers, including the United States 45 Congress, the federal executive branch of government, the Governor
- and the Legislature, the governors and legislatures of other states, and 46

1	State agencies, in order to increase the ability of these policymakers
2	to offer opportunities and to enhance or adapt generic services to meet
3	the needs of, or provide specialized services to, individuals with
4	developmental disabilities and their families:
5	(10) on a time-limited basis, activities to demonstrate new
6	approaches to serving individuals with developmental disabilities,
7	which are a part of an overall strategy for systemic change. The
8	strategy may involve the education of policymakers and the public
9	about how to effectively deliver services, supports and assistance to
10	individuals with developmental disabilities and their families; and
11	(11) other advocacy, capacity-building and systemic-change
12	activities to promote the development of a coordinated, consumer- and
13	family-centered and consumer- and family-directed comprehensive
14	$\underline{system\ of\ community\ services,\ individualized\ supports\ and\ other\ forms}}$
15	of assistance;
16	p. Supervise and annually evaluate the executive director of the
17	council;
18	q. Prepare and transmit an annual report to the Department of
19	<u>Health and Human Services</u> , which shall contain information about the
20	progress made by the council in achieving the purpose set forth in
21	section 1 of P.L. , c. (C.)(pending before the Legislature as
22	this bill). The report shall be available in accessible formats and the
23	council shall provide a description of the method by which it shall
24	widely disseminate the report to affected constituencies and the
25	general public; and
26	r. Prepare, approve and implement a budget using amounts paid to
27	the State to fund and implement all programs, projects and activities
28	carried out pursuant to P.L. , c. (C.)(pending before the
29	Legislature as this bill).
30	(cf: P.L.1979, c.105, s.8)
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32	10. This act shall take effect immediately.
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35	STATEMENT
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37	This bill amends N.J.S.A.30:1AA-1 et seq., the law governing the
38	Developmental Disabilities Council, to conform the law with the
39	enactment of the federal "Developmental Disabilities Assistance and
40	Bill of Rights Act of 2000," Pub.L.106-402, 42 U.S.C. s.15001 et
41	seq., change the name of the council to the State Council on
42	Developmental Disabilities and establish the council as the planning
43	entity authorized by the federal law.
44	The stated purpose of the bill is to assure that individuals with
45 46	developmental disabilities and their families participate in the design

- 1 supports and other forms of assistance which promote self-
- 2 determination, independence, productivity, and integration and
- 3 inclusion in all facets of community life, through culturally competent
- 4 advocacy, capacity-building and systemic-change activities conducted
- 5 by the State Council on Developmental Disabilities, as is required by
- 6 federal law.
- 7 Under the provisions of the bill, these activities must contribute to
- 8 a coordinated, consumer- and family-centered and consumer- and
- 9 family-directed comprehensive system which includes needed
- 10 community services, individualized supports and other forms of
- 11 assistance which promote self-determination for individuals with
- 12 developmental disabilities and their families, and must be consistent
- with the bill's purpose and with the policy that all programs, projects
- 14 and activities conducted by the council must be carried out in a manner
- consistent with the specific provisions enumerated under section 2 of
- 16 the bill.
- 17 In addition, the bill changes the membership of the council under
- 18 N.J.S.A.30:1AA-3 to a minimum of 25, but not more than 30,
- 19 members, instead of the current 30 members.
- The duties of the executive director of the council are amended to
- 21 provide that the director would articulate and implement policies
- 22 established by the council, instead of supervise and administer the
- work of the council. In addition, the bill provides that the State would
- 24 not apply hiring freezes, reductions in force, prohibitions on travel or
- 25 other policies to the staff of the council to the extent that these
- 26 policies would adversely impact the staff or functions funded with
- 27 federal funds or would prevent the council from carrying out its
- 28 functions.
- The bill also amends the duties of the council and its staff to
- 30 provide that the council would:
- 31 C Serve as an advocate for individuals with developmental disabilities
- and conduct or support programs, projects and activities which
- carry out the mandate of advocacy, capacity-building and systemic
- change, pursuant to federal law;
- 35 C At the end of each year, examine goals to determine the extent to
- which each goal was achieved, the need to amend the five-year
- 37 strategic State plan and customer satisfaction with council-
- 38 supported or council-conducted activities;
- 39 C Develop and implement a State plan by conducting and supporting
- advocacy, capacity-building and systemic-change activities which
- would contribute to the stated purpose of the bill.
- 42 C Supervise and annually evaluate the executive director of the
- 43 council;
- 44 C Prepare and transmit an annual report to the Department of Health
- and Human Services, which contains information about the progress
- made by the council in achieving the stated purpose of the bill. The

- report would be available in accessible formats and the council
- would provide a description of the method by which it would
- 3 widely disseminate the report to affected constituencies and the
- 4 general public; and
- 5 C Prepare, approve and implement a budget using amounts paid to the
- 6 State to fund and implement all programs, projects and activities
- 7 carried out pursuant to N.J.S.A.30:1AA-1 et seq.
- 8 The bill also provides that in developing and implementing the State
- 9 plan, the council's advocacy, capacity-building and systemic-change
- 10 activities that would contribute to the bill's purpose, may include:
- 11 C outreach activities;
- 12 C training for persons who are professionals, paraprofessionals,
- students, volunteers and other community members;
- 14 C technical assistance activities to public and private entities;
- 15 C assistance to, or support of, activities to assist neighborhoods and
- 16 communities to respond positively to individuals with
- developmental disabilities and their families;
- 18 C activities to promote interagency collaboration, coordination and
- 19 planning;
- 20 activities to enhance coordination of services with: other councils,
- 21 entities or committees authorized by federal or State law concerning
- 22 individuals with disabilities; parent training and information centers
- 23 under part D of the "Individuals with Disabilities Education Act"
- 24 (20 U.S.C. s.1451 et seq.), and other entities carrying out federally
- 25 funded projects that assist parents of children with disabilities; and
- 26 other groups interested in advocacy, capacity-building and systemic-
- 27 change activities to benefit individuals with disabilities;
- 28 C activities to eliminate barriers to access and use of community
- services by individuals with developmental disabilities, and to
- 30 enhance systems design and redesign as well as citizen participation
- 31 to address issues identified in the State plan;
- 32 C activities to educate the public about the capabilities, preferences
- and needs of individuals with developmental disabilities and their
- families, and activities to develop and support coalitions that
- support the policy agenda of the council, including training in self-
- advocacy, education of policymakers and training in citizen
- 37 leadership skills;
- 38 C activities to provide information to policymakers by supporting and
- 39 conducting studies and analyses, gathering information, and
- 40 developing and disseminating model policies and procedures,
- 41 information, approaches, strategies, findings, conclusions and
- 42 recommendations;
- 43 C on a time-limited basis, activities to demonstrate new approaches
- 44 to serving individuals with developmental disabilities, which are a
- part of an overall strategy for systemic change; and
- 46 C other advocacy, capacity-building and systemic-change activities to

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1	promote the development of a coordinated, consumer- and family-
2	centered and consumer- and family-directed comprehensive system
3	of community services, individualized supports and other forms of
4	assistance.
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3	Revises law concerning Council on Developmental Disabilities to
9	conform with federal law.

ASSEMBLY, No. 2729

STATE OF NEW JERSEY 210th LEGISLATURE

INTRODUCED SEPTEMBER 19, 2002

Sponsored by:

Assemblyman REED GUSCIORA
District 15 (Mercer)
Assemblyman HERBERT CONAWAY, JR.
District 7 (Burlington and Camden)

Co-Sponsored by:

Assemblyman Chivukula, Assemblywoman Greenstein, Senators Vitale, Allen, Matheussen, Palaia, Inverso and Turner

SYNOPSIS

Revises law concerning Council on Developmental Disabilities to conform with federal law.

CURRENT VERSION OF TEXT

As introduced.



(Sponsorship Updated As Of: 2/28/2003)

1 **AN ACT** concerning individuals with developmental disabilities and amending and supplementing P.L.1979, c.105.

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4 **BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

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- 1. (New section) The Legislature finds and declares that:
- a. Disability is a natural part of the human experience that does not diminish the right of individuals with developmental disabilities to live independently, exert control and choice over their own lives, and fully participate in and contribute to their communities through full integration and inclusion in the economic, political, social, cultural and educational mainstream of United States society;
 - b. Recent studies indicate that individuals with developmental disabilities comprise between 1.2 and 1.65% of the United States population, and individuals whose disabilities occur during their developmental period frequently have severe disabilities that are likely to continue indefinitely;
 - c. Individuals with developmental disabilities often encounter discrimination in the provision of critical services and are at greater risk than the general population of abuse, neglect, financial and sexual exploitation, and the violation of their legal and human rights;
 - d. A substantial portion of individuals with developmental disabilities and their families do not have access to appropriate support and services, including access to assistive technology, from generic and specialized service systems, and remain unserved or underserved;
 - e. Individuals with developmental disabilities often require lifelong community services, individualized supports and other forms of assistance that are most effective when provided in a coordinated manner;
 - f. There is a need to ensure that services, supports and other assistance are provided in a culturally competent manner, which ensures that individuals from racial and ethnic minority backgrounds are fully included in all activities provided under P.L. , c.
- 35 (C.)(pending before the Legislature as this bill);
- g. Family members, friends and members of the community can play an important role in enhancing the lives of individuals with developmental disabilities, especially when the family members, friends and community members are provided with the necessary community services, individualized supports and other forms of assistance;
- h. Current research indicates that 88% of individuals with developmental disabilities live with their families or in their own households, and many service delivery systems and communities are

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

- not prepared to meet the impending needs of the adults with developmental disabilities who are living at home with parents who are 3 60 years of age or older and serve as the primary caregivers of these 4 adults:
- i. Individuals with developmental disabilities are waiting for appropriate services in their communities, and the public needs increased awareness of the capabilities and competencies of individuals with developmental disabilities, particularly in cases in which the individuals are provided with necessary services, supports and other assistance;

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- j. As increasing numbers of individuals with developmental disabilities are living, learning, working and participating in all aspects of community life, there is an increasing need for a well trained workforce that is able to provide the services, supports and other forms of direct assistance that are required to enable the individuals to carry out those activities;
- k. There needs to be greater effort to recruit individuals from minority backgrounds into professions serving individuals with developmental disabilities and their families;
- 20 1. The goals of the State properly include providing individuals 21 with developmental disabilities with the information, skills, 22 opportunities and support to: make informed choices and decisions 23 about their lives; live in homes and communities in which these individuals can exercise their full rights and responsibilities as citizens; 24 25 pursue meaningful and productive lives; contribute to their families, 26 communities, the State and the nation; have interdependent friendships 27 and relationships with other persons; live free of abuse, neglect, 28 financial and sexual exploitation, and violations of their legal and 29 human rights; and achieve full integration and inclusion in society, in 30 an individualized manner, consistent with the unique strengths, 31 resources, priorities, concerns, abilities and capabilities of each 32 individual;
 - m. As the nation, states and communities maintain and expand community living options for individuals with developmental disabilities, there is a need to evaluate the access to those options by individuals with developmental disabilities and the effects of those options on those individuals; and
- 38 n. Therefore, the purpose of this act is to assure that individuals 39 with developmental disabilities and their families participate in the 40 design of, and have access to, needed community services, individualized supports and other forms of assistance which promote 41 42 self-determination, independence, productivity, and integration and 43 inclusion in all facets of community life, through culturally competent 44 advocacy, capacity-building and systemic-change activities conducted 45 by the State Council on Developmental Disabilities, as required by the "Developmental Disabilities Assistance and Bill of Rights Act of 46

- 1 2000," Pub.L.106-402, 42 U.S.C. s.15001 et seq. These activities 2 shall:
- 3 (1) be consistent with the purpose described in this subsection and 4 the public policy described in section 2 of P.L. c. (C.)(pending 5 before the Legislature as this bill); and
 - (2) contribute to a coordinated, consumer- and family-centered and consumer- and family-directed comprehensive system which includes needed community services, individualized supports and other forms of assistance that promote self-determination for individuals with developmental disabilities and their families.

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- 2. (New section) It is the public policy of the State that all programs, projects and activities conducted by the State Council on Developmental Disabilities shall be carried out in a manner consistent with the following provisions:
- a. Individuals with developmental disabilities, including those with the most severe developmental disabilities, are capable of selfdetermination, independence, productivity, and integration and inclusion in all facets of community life, but often require the provision of community services, individualized supports and other forms of assistance;
- b. Individuals with developmental disabilities and their families have competencies, capabilities and personal goals that should be recognized, supported and encouraged, and any assistance to these individuals should be provided in an individualized manner, consistent with the unique strengths, resources, priorities, concerns, abilities and capabilities of these individuals;
- c. Individuals with developmental disabilities and their families are the primary decision-makers regarding the services and supports they receive, including services and supports for choosing, from available options, where the individuals live, and they should play decisionmaking roles in policies and programs that affect their lives;
- d. Services, supports and other assistance should be provided in a manner that demonstrates respect for individual dignity, personal preferences and cultural differences;
- e. Individuals with developmental disabilities from racial and ethnic minority backgrounds and their families need specific efforts to ensure that they can enjoy increased and meaningful opportunities to access and use community services, individualized supports and other forms of assistance available to other individuals with developmental disabilities and their families;
- f. Recruitment efforts relating to pre-service training, community training, practice, administration and policymaking must focus on bringing larger numbers of racial and ethnic minorities into these disciplines in order to provide appropriate skills, knowledge, role models and sufficient personnel to address the growing needs of an

1 increasingly diverse population with developmental disabilities;

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- g. With education and support, communities can be accessible and responsive to the needs of individuals with developmental disabilities and their families, and they are enriched by the contributions and full and active participation in community activities by individuals with developmental disabilities and their amities;
- h. Individuals with developmental disabilities should have access to opportunities and the necessary support to be included in community life, have interdependent relationships, live in homes and communities and make contributions to their families, communities, the State and the nation;
- i. Efforts undertaken to maintain or expand community-based living options for individuals with disabilities must be monitored in order to determine and report to appropriate individuals and entities the extent of access by individuals with developmental disabilities to those options, and the extent of compliance with quality assurance standards by entities providing the options;
 - j. Families of children with developmental disabilities need to have access to, and use of, safe and appropriate child care and before- and after-school programs in the most integrated settings in order to enrich the participation of the children in community life;
 - k. Individuals with developmental disabilities need to have access to, and use of, public transportation in order to be independent and directly contribute to, and participate in, all facets of community life; and
 - l. Individuals with developmental disabilities need to have access to, and use of, recreational, leisure and social opportunities in the most integrated settings in order to enrich their participation in community life.

31 3. Section 1 of P.L.1979, c.105 (C.30:1AA-1) is amended to read as follows:

1. <u>a.</u> The <u>State Council on</u> Developmental Disabilities [Council], established pursuant to Executive Order Number 20 of 1971, as amended by Executive Order Number 49 of 1973 and Executive Order Number 42 of 1976, is hereby established and continued in the Executive Branch of State Government.

38 b. For the purpose of complying with the provisions of Article V, 39 Section IV, paragraph 1 of the New Jersey Constitution, the State 40 Council on Developmental Disabilities [Council] is hereby allocated within the Department of Human Services, but, notwithstanding said 41 42 allocation, the council shall be independent of any supervision or 43 control by the department or any board or officer thereof , or any 44 other cabinet-level department, board or officer thereof. The council 45 shall operate in a manner that shall assure compliance with State and federal administrative, fiscal, legislative, procedural and personnel 46

1 requirements.

- 2 c. In addition to the powers and duties herein provided, the State
- 3 Council on Developmental Disabilities shall constitute the planning
- 4 entity authorized in the "Developmental Disabilities Assistance and Bill
- of Rights Act of 2000," Pub.L.106-402, 42 U.S.C. s.15001 et seq., 5
- and shall exercise all the powers and duties as may be necessary to 6
- effectuate the purposes and provisions thereof. 7
- 8 (cf: P.L.1979, c.105, s.1)

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- 10 4. Section 2 of P.L.1979, c.105 (C.30:1AA-2) is amended to read 11 as follows:
- 2. For the purposes of this act, a "developmental disability" 12 13 means:
 - a. A severe, chronic disability of a person which
- 15 (1) Is attributable to a mental or physical impairment or combination of mental or physical impairments; 16
 - (2) Is manifest before age 22;
 - (3) Is likely to continue indefinitely;
- 19 (4) Results in substantial functional limitations in three or more of 20 the following areas of major life activity: self-care, receptive and 21 expressive language, learning, mobility, self-direction, capacity for 22 independent living, or economic self-sufficiency; and
- 23 (5) Reflects the need for a combination and sequence of special, 24 interdisciplinary, or generic care, or other services which are of 25 lifelong or extended duration and are individually planned and 26 coordinated.
- 27 b. Other [handicapping conditions] disabilities requiring services 28 and treatment similar to that required by those who meet the criteria 29 defined above.
- (cf: P.L.1979, c.105, s.2) 30

- 32 5. Section 3 of P.L.1979, c.105 (C.30:1AA-3) is amended to read 33 as follows:
- 34 3. The council shall consist of a minimum of 25 members, but shall 35 not exceed 30 members, of whom [18 shall be public members appointed by the Governor with the advice and consent of the Senate 36 37 for terms of 3 years and until their respective successors have been appointed and have qualified, and 12 shall be representatives of State 38 39 agencies who shall serve at the pleasure of the Governor in
- 40 accordance with the qualifications established in section 4 of this
- 41 act. 1:
- 42 a. seven shall be representatives of State agencies who shall serve
- 43 ex officio at the pleasure of the Governor in accordance with the
- 44 qualifications established in section 4 of P.L.1979, c.105 (C.30:1AA-
- 45 <u>4);</u>

b. a minimum of 15 shall be public members appointed by the
 Governor with the advice and consent of the Senate;

c. one each shall represent a University Center for Excellence in
 Developmental Disabilities Education, Research, and Service in the
 State and the State's designated protection and advocacy system; and
 d. one shall be a representative of local and non-governmental
 agencies or private nonprofit groups concerned with services for
 individuals with developmental disabilities, appointed by the Governor

9 with the advice and consent of the Senate.

The appointed members shall serve for a term of three years and until
 their respective successors have been appointed and have qualified.

12 Vacancies shall be filled in the same manner as the original 13 appointment. Public members shall receive no compensation, but shall 14 be entitled to reimbursement for necessary expenses incurred in the 15 performance of their duties. Members [of] serving on the council at 16 the time of enactment of [this act] P.L., c. (C.)(pending before 17 the Legislature as this bill) shall continue to serve until the expiration 18 of their current terms, and until their respective successors are 19 appointed and have qualified.

20 (cf: P.L.1979, c.105, s.3)

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22 6. Section 4 of P.L.1979, c.105 (C.30:1AA-4) is amended to read 23 as follows:

24 4. The public members shall be representative of the diverse social, 25 economic and geographical interests in the State, and shall include at least 15 persons who are consumers or [representatives] immediate 26 27 family members of consumers of services for persons with developmental disabilities. [One public member shall be a 28 29 representative of the private entity designated by the Governor as the State's protection and advocacy agency for persons with 30 31 developmental disabilities pursuant to section 33 of P.L.1994, c.58 The seven State members shall be official 32 (C.52:27E-74). representatives of State agencies [responsible for the following 33 34 programs: Special Education; Residential Services for Mentally Retarded Persons; Health Services for Crippled Children and for 35 36 Maternal and Child Health; Comprehensive Health Planning; Medical 37 Assistance; Higher Education; Community Affairs, Youth and Family 38 Services; Public Welfare; Mental Health Services; Vocational 39 Rehabilitation Services; and the Public Defender], as follows: five 40 representatives, each of whom shall administer funds provided under 41 at least one of the following federal laws related to individuals with disabilities: the "Rehabilitation Act of 1973" (29 U.S.C. s.701 et seq.), 42 43 the "Individuals With Disabilities Education Act" (20 U.S.C. s.1400 et seq.), the "Older Americans Act of 1965" (42 U.S.C. s.3001 et seq.) 44

and Titles V and XIX of the Social Security Act (42 U.S.C. s.701 et seq. and 42 U.S.C. s.1396 et seq.); one representative from the

- 1 <u>Division of Developmental Disabilities in the Department of Human</u>
- 2 Services; and one representative from the Division of Disability
- 3 Services in the Department of Human Services.
- 4 (cf: P.L.1994, c.58, s.48)

- 7. Section 6 of P.L.1979, c.105 (C.30:1AA-6) is amended to read as follows:
- 8 6. The council shall employ, subject to the provisions of Title
- 9 [11]11A, Civil Service, of the [Revised] New Jersey Statutes [,] and
- 10 other applicable statutes, an executive director [and such other
- 11 employees as it deems necessary]. The executive director shall:
- a. [Supervise and administer the work of the council;] Articulate
- 13 and implement policies established by the State Council on
- 14 Developmental Disabilities.
- b. Appoint and remove, subject to the provisions of Title 11A,
- 16 <u>Civil Service</u>, of the New Jersey Statutes and other applicable statutes,
- such other employees as may be necessary to perform the duties and
- 18 responsibilities of the council and shall promulgate fees and
- 19 compensation within the limits of available appropriations and as shall
- 20 be provided by law[; and]. The State shall not apply hiring freezes,
- 21 reductions in force, prohibitions on travel or other policies to the staff
- 22 of the council, to the extent that these policies would adversely impact
- 23 <u>the staff or functions funded with federal funds or would prevent the</u>
- 24 <u>council from carrying out its functions.</u>
- 25 c. Select and retain the services of consultants whose advice is
- 26 considered necessary to assist the council in obtaining information or
- 27 developing plans or programs required for the performance of the
- 28 duties and responsibilities of the council.
- 29 (cf: P.L.1979, c.105, s.6)

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- 31 8. Section 7 of P.L.1979, c.105 (C.30:1AA-7) is amended to read 32 as follows:
- 7. The council shall promulgate, in accordance with the
- 34 "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et
- 35 seq.), such rules as it deems necessary for the proper conduct of its
- 36 work.
- 37 (cf: P.L.1979, c.105, s.7)

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- 9. Section 8 of P.L.1979, c.105 (C.30:1AA-8) is amended to readas follows:
- 8. It shall be the duty of the council <u>and its staff</u> to:
- a. [Study and review the needs and problems of the
- 43 developmentally disabled in this State and the nature and extent of
- 44 public and private services for such persons, and to recommend
- 45 immediate and long range program and construction

)(pending

priorities.](Deleted by amendment, P.L. c. (C.

1 before the Legislature as this bill));

- b. [Foster cooperation and communication among State, county, 2
- 3 municipal, voluntary and private agencies providing services to the
- 4 developmentally disabled to assure that such services are delivered
- 5 effectively, efficiently and without duplication](Deleted by
- amendment, P.L. c. (C.)(pending before the Legislature as 6
- 7 this bill));
- 8 c. [Promote public awareness of the needs and problems of the
- 9 developmentally disabled and their related budgetary
- implications](Deleted by amendment, P.L. c. (C. 10)(pending
- 11 before the Legislature as this bill));
- d. [Be designated as the State Planning Council in accordance with 12
- 13 the requirements of P.L. 94-103 and subsequent amendments thereto
- 14 and

- 15 (1) Be responsible for reviewing and evaluating from time to time,
- 16 and not less often than annually, the State Plan on Developmental
- 17 Disabilities and submitting such appropriate modifications as may be
- 18 required to the United States Secretary of Health, Education and
- 19 Welfare and
- 20 (2) Make such reports in such form and containing such
- information as the United States Secretary of Health, Education and 21
- 22 Welfare may reasonably require, and keep such records and afford
- such access thereto as the Governor or the Secretary of Health,
- 24 Education and Welfare find necessary to assure the correctness and
- 25 verification of such reports] (Deleted by amendment, P.L. c.
-)(pending before the Legislature as this bill)); 26
- 27 e. [Review and comment upon laws and practices relating to the
- 28 developmentally disabled (Deleted by amendment, P.L. c.
- 29 (C.)(pending before the Legislature as this bill));
- 30 [Propose training and scholarship programs to prepare
- professionals to work with the developmentally disabled (Deleted by 31
- 32 amendment, P.L. c. (C.)(pending before the Legislature as
- 33 this bill));
- 34 g. [Recommend training and recruitment programs to encourage
- employment of the developmentally disabled [(Deleted by amendment, 35
- 36 P.L. c. (C.)(pending before the Legislature as this bill));
- 37 h. [Encourage and support pertinent research efforts and
- 38 preventative measures (Deleted by amendment, P.L. c.
- 39 (C.)(pending before the Legislature as this bill));
- 40 i. [Inform local governmental agencies of Federal and State
- 41 programs and requirements concerning developmentally disabled and
- 42 other handicapped persons and provide technical assistance to such
- 43 agencies as to methods for participating in such programs or meeting
- 44 such requirements](Deleted by amendment, P.L. c.
- (C.)(pending before the Legislature as this bill)); 45

- j. [Promote the establishment of local commissions on the developmentally disabled and other handicapped for the identification and development of locally-based programs for such persons, and to stimulate planning at the community level](Deleted by amendment,
- 5 P.L. c. (C.)(pending before the Legislature as this bill));
- k. [Administer loan and grant programs, if and when funds become available, to enable local agencies, commissions and individuals concerned with the handicapped to acquire or improve relevant facilities, services and personnel][Deleted by amendment, P.L. c.
- 10 (C.)(pending before the Legislature as this bill));
- 1. [Undertake at the request of the Governor and the Legislature such activities as may be pertinent for the accomplishment of legislative and executive functions] (Deleted by amendment, P.L. c,
- 14 (C.)(pending before the Legislature as this bill));
- m. Serve as an advocate for individuals with developmental disabilities and conduct or support programs, projects and activities which carry out the mandate of advocacy, capacity-building and systemic change, pursuant to the "Developmental Disabilities Assistance and Bill of Rights Act of 2000," Pub.L.106-402, 42 U.S.C.
- 20 <u>s.15001 et seq.</u>;
- n. At the end of each year, examine goals to determine the extent to which each goal was achieved, the needs that would require amendment of the five-year strategic State plan and customer satisfaction with council-supported or council-conducted activities;
- o. Develop and implement a State plan by conducting and supporting advocacy, capacity-building and systemic-change activities, which shall contribute to the purpose set forth in section 1 of P.L., c. (C.)(pending before the Legislature as this bill) and may include:
- (1) outreach activities to identify individuals with developmental
 disabilities and their families who otherwise might not come to the
 attention of the council, and to assist and enable the individuals and
 families to obtain services, individualized supports and other forms of
 assistance, including access to special adaptation of generic community
 services or specialized services;
- (2) training for persons who are professionals, paraprofessionals,
 students, volunteers and other community members to enable these
 persons to obtain access to or to provide community services,
 individualized supports and other forms of assistance, including special
 adaptation of generic community services or specialized services for
 individuals with developmental disabilities and their families;
- 42 (3) technical assistance activities to public and private entities;
- 43 (4) assistance to, or support of, activities to assist neighborhoods
 44 and communities to respond positively to individuals with
 45 developmental disabilities and their families through education, by
 46 encouraging local networks to provide informal and formal supports

- 1 and by enabling neighborhoods and communities to offer the
- 2 individuals and their families access to, and use of, services, resources
- 3 and opportunities;
- 4 (5) activities to promote interagency collaboration, coordination
- 5 and planning in order to better serve, support, assist or advocate for
- individuals with developmental disabilities and their families; 6
- (6) activities to enhance coordination of services with: 7
- (i) other councils, entities or committees authorized by federal or 8
- 9 State law concerning individuals with disabilities, such as the State
- 10 interagency coordinating council established under part C of the
- "Individuals with Disabilities Education Act" (20 U.S.C. s.1431 et 11
- 12 seq.), the State Rehabilitation Council and the Statewide Independent
- Living Council established under the "Rehabilitation Act of 1973" 13
- 14 (29 U.S.C. s.701 et seq.), the State mental health planning council
- 15 established under part B of Title XIX of the Public Health Service Act
- (42 U.S.C. s.300x-1 et seq.), councils, entities or committees 16
- 17 concerning activities authorized under section 101 or 102 of the
- "Assistive Technology Act of 1998" (29 U.S.C. s.3011 or 29 U.S.C. 18
- 19 s.3012), and any councils, entities or committees carrying out similar
- 20 functions;
- 21 (ii) parent training and information centers under part D of the
- 22 "Individuals with Disabilities Education Act" (20 U.S.C. s.1451 et
- 23 seq.) and other entities carrying out federally funded projects that
- 24 assist parents of children with disabilities; and
- 25 (iii) other groups interested in advocacy, capacity-building and
- systemic-change activities to benefit individuals with disabilities; 26
- 28 services by individuals with developmental disabilities, and to enhance

(7) activities to eliminate barriers to access and use of community

- systems design and redesign as well as citizen participation to address 29
- 30 issues identified in the State plan;
- (8) activities to educate the public about the capabilities, 31
- 32 preferences and needs of individuals with developmental disabilities
- 33 and their families, and activities to develop and support coalitions that
- 34 support the policy agenda of the council, including training in self-
- 35 advocacy, education of policymakers and training in citizen leadership
- skills; 36

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- 37 (9) activities to provide information to policymakers by supporting
- 38 and conducting studies and analyses, gathering information, and
- 39 developing and disseminating model policies and procedures,
- 40 information, approaches, strategies, findings, conclusions and
- recommendations. The council may provide the information directly to federal, State and local policymakers, including the United States 42
- 43
- Congress, the federal executive branch of government, the Governor 44 and the Legislature, the governors and legislatures of other states, and
- 45 State agencies, in order to increase the ability of these policymakers
- 46 to offer opportunities and to enhance or adapt generic services to meet

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1	the needs of, or provide specialized services to, individuals with
2	developmental disabilities and their families;
3	(10) on a time-limited basis, activities to demonstrate new
4	approaches to serving individuals with developmental disabilities,
5	which are a part of an overall strategy for systemic change. The
6	strategy may involve the education of policymakers and the public
7	about how to effectively deliver services, supports and assistance to
8	individuals with developmental disabilities and their families; and
9	(11) other advocacy, capacity-building and systemic-change
10	activities to promote the development of a coordinated, consumer- and
11	family-centered and consumer- and family-directed comprehensive
12	system of community services, individualized supports and other forms
13	of assistance;
14	p. Supervise and annually evaluate the executive director of the
15	council;
16	q. Prepare and transmit an annual report to the Department of
17	Health and Human Services, which shall contain information about the
18	progress made by the council in achieving the purpose set forth in
19	section 1 of P.L. , c. (C.)(pending before the Legislature as
20	this bill). The report shall be available in accessible formats and the
21	council shall provide a description of the method by which it shall
22	widely disseminate the report to affected constituencies and the
23	general public; and
24	r. Prepare, approve and implement a budget using amounts paid to
25	the State to fund and implement all programs, projects and activities
26	carried out pursuant to P.L. , c. (C.)(pending before the
27	Legislature as this bill).
28	(cf: P.L.1979, c.105, s.8)
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30	10. This act shall take effect immediately.
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33	STATEMENT
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35	This bill amends N.J.S.A.30:1AA-1 et seq., the law governing the
36	Developmental Disabilities Council, to conform the law with the
37	enactment of the federal "Developmental Disabilities Assistance and
38	Bill of Rights Act of 2000," Pub.L.106-402, 42 U.S.C. s.15001 et
39	seq., change the name of the council to the State Council on
40	Developmental Disabilities and establish the council as the planning
41	entity authorized by the federal law.
42	The stated purpose of the bill is to assure that individuals with
43	developmental disabilities and their families participate in the design
44	of, and have access to, needed community services, individualized
45	supports and other forms of assistance which promote self-
46	determination, independence, productivity, and integration and

- 1 inclusion in all facets of community life, through culturally competent
- 2 advocacy, capacity-building and systemic-change activities conducted
- 3 by the State Council on Developmental Disabilities, as is required by
- 4 federal law.
- 5 Under the provisions of the bill, these activities must contribute to
- 6 a coordinated, consumer- and family-centered and consumer- and
- 7 family-directed comprehensive system which includes needed
- 8 community services, individualized supports and other forms of
- 9 assistance which promote self-determination for individuals with
- 10 developmental disabilities and their families, and must be consistent
- 11 with the bill's purpose and with the policy that all programs, projects
- 12 and activities conducted by the council must be carried out in a manner
- 13 consistent with the specific provisions enumerated under section 2 of
- 14 the bill.
- In addition, the bill changes the membership of the council under
- 16 N.J.S.A.30:1AA-3 to a minimum of 25, but not more than 30,
- members, instead of the current 30 members.
- The duties of the executive director of the council are amended to
- 19 provide that the director would articulate and implement policies
- 20 established by the council, instead of supervise and administer the
- 21 work of the council. In addition, the bill provides that the State would
- 22 not apply hiring freezes, reductions in force, prohibitions on travel or
- 23 other policies to the staff of the council to the extent that these
- 24 policies would adversely impact the staff or functions funded with
- 25 federal funds or would prevent the council from carrying out its
- 26 functions.
- The bill also amends the duties of the council and its staff to
- 28 provide that the council would:
- 29 C Serve as an advocate for individuals with developmental disabilities
- and conduct or support programs, projects and activities which
- carry out the mandate of advocacy, capacity-building and systemic
- change, pursuant to federal law;
- 33 C At the end of each year, examine goals to determine the extent to
- which each goal was achieved, the need to amend the five-year
- 35 strategic State plan and customer satisfaction with council-
- 36 supported or council-conducted activities;
- 37 C Develop and implement a State plan by conducting and supporting
- advocacy, capacity-building and systemic-change activities which
- would contribute to the stated purpose of the bill.
- 40 C Supervise and annually evaluate the executive director of the
- 41 council;
- 42 C Prepare and transmit an annual report to the Department of Health
- and Human Services, which contains information about the progress
- made by the council in achieving the stated purpose of the bill. The
- report would be available in accessible formats and the council
- 46 would provide a description of the method by which it would

- 1 widely disseminate the report to affected constituencies and the
- 2 general public; and
- 3 C Prepare, approve and implement a budget using amounts paid to the
- 4 State to fund and implement all programs, projects and activities
- 5 carried out pursuant to N.J.S.A.30:1AA-1 et seq.
- 6 The bill also provides that in developing and implementing the State
- 7 plan, the council's advocacy, capacity-building and systemic-change
- 8 activities that would contribute to the bill's purpose, may include:
- 9 C outreach activities;
- 10 C training for persons who are professionals, paraprofessionals,
- students, volunteers and other community members;
- 12 C technical assistance activities to public and private entities;
- 13 C assistance to, or support of, activities to assist neighborhoods and
- 14 communities to respond positively to individuals with
- developmental disabilities and their families;
- 16 C activities to promote interagency collaboration, coordination and
- 17 planning;
- 18 activities to enhance coordination of services with: other councils,
- 19 entities or committees authorized by federal or State law concerning
- 20 individuals with disabilities; parent training and information centers
- 21 under part D of the "Individuals with Disabilities Education Act"
- 22 (20 U.S.C. s.1451 et seq.), and other entities carrying out federally
- 23 funded projects that assist parents of children with disabilities; and
- 24 other groups interested in advocacy, capacity-building and systemic-
- 25 change activities to benefit individuals with disabilities;
- 26 C activities to eliminate barriers to access and use of community
- services by individuals with developmental disabilities, and to
- 28 enhance systems design and redesign as well as citizen participation
- 29 to address issues identified in the State plan;
- 30 C activities to educate the public about the capabilities, preferences
- and needs of individuals with developmental disabilities and their
- families, and activities to develop and support coalitions that
- support the policy agenda of the council, including training in self-
- 34 advocacy, education of policymakers and training in citizen
- 35 leadership skills;
- 36 C activities to provide information to policymakers by supporting and
- 37 conducting studies and analyses, gathering information, and
- developing and disseminating model policies and procedures,
- information, approaches, strategies, findings, conclusions and
- 40 recommendations;
- 41 C on a time-limited basis, activities to demonstrate new approaches
- 42 to serving individuals with developmental disabilities, which are a
- part of an overall strategy for systemic change; and
- 44 C other advocacy, capacity-building and systemic-change activities to
- promote the development of a coordinated, consumer- and family-
- centered and consumer- and family-directed comprehensive system

A2729 GUSCIORA, CONAWAY 15

- of community services, individualized supports and other forms of 1
- 2 assistance.

ASSEMBLY HEALTH AND HUMAN SERVICES COMMITTEE

STATEMENT TO

ASSEMBLY, No. 2729

STATE OF NEW JERSEY

DATED: DECEMBER 16, 2002

The Assembly Health and Human Services Committee reports favorably Assembly Bill No. 2729.

This bill amends the law governing the Developmental Disabilities Council (N.J.S.A.30:1AA-1 et seq.), to conform it with the enactment of the federal "Developmental Disabilities Assistance and Bill of Rights Act of 2000," Pub.L.106-402(42 U.S.C. s.15001 et seq.), change the name of the council to the State Council on Developmental Disabilities, and establish the council as the planning entity authorized by the federal law.

The stated purpose of the bill is to assure that individuals with developmental disabilities and their families participate in the design of, and have access to, needed community services, individualized supports and other forms of assistance which promote self-determination, independence, productivity, and integration and inclusion in all facets of community life, through culturally competent advocacy, capacity-building and systemic-change activities conducted by the State Council on Developmental Disabilities, as is required by federal law.

Under the provisions of the bill, these activities must contribute to a coordinated, consumer- and family-centered and consumer- and family-directed comprehensive system which includes needed community services, individualized supports and other forms of assistance which promote self-determination for individuals with developmental disabilities and their families, and must be consistent with the bill's purpose and with the policy that all programs, projects and activities conducted by the council must be carried out in a manner consistent with the specific provisions enumerated under section 2 of the bill.

In addition, the bill changes the membership of the council under N.J.S.A.30:1AA-3 to a minimum of 25, but not more than 30, members, instead of the current 30 members.

The bill alters the duties of the executive director of the council to provide that the director would articulate and implement policies established by the council, instead of supervise and administer the work of the council. In addition, the bill precludes the State from applying hiring freezes, reductions in force, prohibitions on travel or other policies to the staff of the council to the extent that these

policies would adversely impact the staff or functions funded with federal funds or would prevent the council from carrying out its functions.

The bill also revises the duties of the council and its staff to provide that the council would:

- conduct or support programs, projects and activities which carry out the mandate of advocacy, capacity-building and systemic change, pursuant to federal law;
- c at the end of each year, examine goals to determine the extent to which each goal was achieved, the need to amend the five-year strategic State plan and customer satisfaction with council-supported or council-conducted activities;
- C develop and implement a State plan by conducting and supporting advocacy, capacity-building and systemic-change activities which would contribute to the stated purpose of the bill.
- C supervise and annually evaluate the executive director of the council;
- C prepare and transmit an annual report to the federal Department of Health and Human Services, which contains information about the progress made by the council in achieving the stated purpose of the bill port (to be available in accessible formats and for which the council would provide a description of the method by which it would provide for its dissemination to affected constituencies and the general public); and
- C prepare, approve and implement a budget using amounts paid to the State to fund and implement all programs, projects and activities carried out pursuant to N.J.S.A.30:1AA-1 et seq.

The bill also provides that in developing and implementing the State plan, the council's advocacy, capacity-building and systemic-change activities that would contribute to the bill's purpose, may include:

- -- outreach activities;
- -- training for persons who are professionals, paraprofessionals, students, volunteers and other community members;
 - -- technical assistance activities to public and private entities;
- -- assistance to, or support of, activities to assist neighborhoods and communities to respond positively to individuals with developmental disabilities and their families;
- -- activities to promote interagency collaboration, coordination and planning;
- -- activities to enhance coordination of services with: other councils, entities or committees authorized by federal or State law concerning individuals with disabilities; parent training and information centers under part D of the "Individuals with Disabilities Education Act" (20 U.S.C. s.1451 et seq.), and other entities carrying out federally funded projects that assist parents of children with disabilities; and other groups interested in advocacy, capacity-building

and systemic-change activities to benefit individuals with disabilities;

- -- activities to eliminate barriers to access and use of community services by individuals with developmental disabilities, and to enhance systems design and redesign as well as citizen participation to address issues identified in the State plan;
- -- activities to educate the public about the capabilities, preferences and needs of individuals with developmental disabilities and their families, and activities to develop and support coalitions that support the policy agenda of the council, including training in self-advocacy, education of policymakers and training in citizen leadership skills;
- -- activities to provide information to policymakers by supporting and conducting studies and analyses, gathering information, and developing and disseminating model policies and procedures, information, approaches, strategies, findings, conclusions and recommendations;
- -- on a time-limited basis, activities to demonstrate new approaches to serving individuals with developmental disabilities, which are a part of an overall strategy for systemic change; and
- -- other advocacy, capacity-building and systemic-change activities to promote the development of a coordinated, consumer- and family- centered and consumer- and family-directed comprehensive system of community services, individualized supports and other forms of assistance.

This bill is identical to Senate Bill No. 2027 (Vitale/Allen), which is currently pending in the Senate.

SENATE, No. 2027

STATE OF NEW JERSEY 210th LEGISLATURE

INTRODUCED OCTOBER 31, 2002

Sponsored by:

Senator JOSEPH F. VITALE

District 19 (Middlesex)

Senator DIANE ALLEN

District 7 (Burlington and Camden)

Co-Sponsored by:

Senators Matheussen, Palaia, Inverso and Turner

SYNOPSIS

Revises law concerning Council on Developmental Disabilities to conform with federal law.

CURRENT VERSION OF TEXT

As introduced.



(Sponsorship Updated As Of: 2/28/2003)

1 **AN ACT** concerning individuals with developmental disabilities and amending and supplementing P.L.1979, c.105.

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4 **BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

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- 1. (New section) The Legislature finds and declares that:
- a. Disability is a natural part of the human experience that does not diminish the right of individuals with developmental disabilities to live independently, exert control and choice over their own lives, and fully participate in and contribute to their communities through full integration and inclusion in the economic, political, social, cultural and educational mainstream of United States society;
 - b. Recent studies indicate that individuals with developmental disabilities comprise between 1.2 and 1.65% of the United States population, and individuals whose disabilities occur during their developmental period frequently have severe disabilities that are likely to continue indefinitely;
 - c. Individuals with developmental disabilities often encounter discrimination in the provision of critical services and are at greater risk than the general population of abuse, neglect, financial and sexual exploitation, and the violation of their legal and human rights;
 - d. A substantial portion of individuals with developmental disabilities and their families do not have access to appropriate support and services, including access to assistive technology, from generic and specialized service systems, and remain unserved or underserved;
 - e. Individuals with developmental disabilities often require lifelong community services, individualized supports and other forms of assistance that are most effective when provided in a coordinated manner;
 - f. There is a need to ensure that services, supports and other assistance are provided in a culturally competent manner, which ensures that individuals from racial and ethnic minority backgrounds are fully included in all activities provided under P.L. , c.
- 35 (C.)(pending before the Legislature as this bill);
- g. Family members, friends and members of the community can play an important role in enhancing the lives of individuals with developmental disabilities, especially when the family members, friends and community members are provided with the necessary community services, individualized supports and other forms of assistance;
- h. Current research indicates that 88% of individuals with developmental disabilities live with their families or in their own households, and many service delivery systems and communities are

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and intended to be omitted in the law.

- not prepared to meet the impending needs of the adults with developmental disabilities who are living at home with parents who are 3 60 years of age or older and serve as the primary caregivers of these 4 adults:
- i. Individuals with developmental disabilities are waiting for appropriate services in their communities, and the public needs increased awareness of the capabilities and competencies of individuals with developmental disabilities, particularly in cases in which the individuals are provided with necessary services, supports and other assistance;

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- j. As increasing numbers of individuals with developmental disabilities are living, learning, working and participating in all aspects of community life, there is an increasing need for a well trained workforce that is able to provide the services, supports and other forms of direct assistance that are required to enable the individuals to carry out those activities;
- k. There needs to be greater effort to recruit individuals from minority backgrounds into professions serving individuals with developmental disabilities and their families;
- 20 1. The goals of the State properly include providing individuals 21 with developmental disabilities with the information, skills, 22 opportunities and support to: make informed choices and decisions 23 about their lives; live in homes and communities in which these individuals can exercise their full rights and responsibilities as citizens; 24 25 pursue meaningful and productive lives; contribute to their families, 26 communities, the State and the nation; have interdependent friendships 27 and relationships with other persons; live free of abuse, neglect, 28 financial and sexual exploitation, and violations of their legal and 29 human rights; and achieve full integration and inclusion in society, in 30 an individualized manner, consistent with the unique strengths, 31 resources, priorities, concerns, abilities and capabilities of each 32 individual;
 - m. As the nation, states and communities maintain and expand community living options for individuals with developmental disabilities, there is a need to evaluate the access to those options by individuals with developmental disabilities and the effects of those options on those individuals; and
- 38 n. Therefore, the purpose of this act is to assure that individuals 39 with developmental disabilities and their families participate in the 40 design of, and have access to, needed community services, individualized supports and other forms of assistance which promote 41 42 self-determination, independence, productivity, and integration and 43 inclusion in all facets of community life, through culturally competent 44 advocacy, capacity-building and systemic-change activities conducted 45 by the State Council on Developmental Disabilities, as required by the "Developmental Disabilities Assistance and Bill of Rights Act of 46

- 1 2000," Pub.L.106-402, 42 U.S.C. s.15001 et seq. These activities 2 shall:
- 3 (1) be consistent with the purpose described in this subsection and 4 the public policy described in section 2 of P.L. c. (C.)(pending 5 before the Legislature as this bill); and
 - (2) contribute to a coordinated, consumer- and family-centered and consumer- and family-directed comprehensive system which includes needed community services, individualized supports and other forms of assistance that promote self-determination for individuals with developmental disabilities and their families.

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- 2. (New section) It is the public policy of the State that all programs, projects and activities conducted by the State Council on Developmental Disabilities shall be carried out in a manner consistent with the following provisions:
- a. Individuals with developmental disabilities, including those with the most severe developmental disabilities, are capable of selfdetermination, independence, productivity, and integration and inclusion in all facets of community life, but often require the provision of community services, individualized supports and other forms of assistance;
- b. Individuals with developmental disabilities and their families have competencies, capabilities and personal goals that should be recognized, supported and encouraged, and any assistance to these individuals should be provided in an individualized manner, consistent with the unique strengths, resources, priorities, concerns, abilities and capabilities of these individuals;
- c. Individuals with developmental disabilities and their families are the primary decision-makers regarding the services and supports they receive, including services and supports for choosing, from available options, where the individuals live, and they should play decisionmaking roles in policies and programs that affect their lives;
- d. Services, supports and other assistance should be provided in a manner that demonstrates respect for individual dignity, personal preferences and cultural differences;
- e. Individuals with developmental disabilities from racial and ethnic minority backgrounds and their families need specific efforts to ensure that they can enjoy increased and meaningful opportunities to access and use community services, individualized supports and other forms of assistance available to other individuals with developmental disabilities and their families:
- f. Recruitment efforts relating to pre-service training, community training, practice, administration and policymaking must focus on bringing larger numbers of racial and ethnic minorities into these disciplines in order to provide appropriate skills, knowledge, role

models and sufficient personnel to address the growing needs of an increasingly diverse population with developmental disabilities;

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- g. With education and support, communities can be accessible and responsive to the needs of individuals with developmental disabilities and their families, and they are enriched by the contributions and full and active participation in community activities by individuals with developmental disabilities and their amities;
- h. Individuals with developmental disabilities should have access to opportunities and the necessary support to be included in community life, have interdependent relationships, live in homes and communities and make contributions to their families, communities, the State and the nation;
 - i. Efforts undertaken to maintain or expand community-based living options for individuals with disabilities must be monitored in order to determine and report to appropriate individuals and entities the extent of access by individuals with developmental disabilities to those options, and the extent of compliance with quality assurance standards by entities providing the options;
 - j. Families of children with developmental disabilities need to have access to, and use of, safe and appropriate child care and before- and after-school programs in the most integrated settings in order to enrich the participation of the children in community life;
 - k. Individuals with developmental disabilities need to have access to, and use of, public transportation in order to be independent and directly contribute to, and participate in, all facets of community life; and
 - 1. Individuals with developmental disabilities need to have access to, and use of, recreational, leisure and social opportunities in the most integrated settings in order to enrich their participation in community life.

32 3. Section 1 of P.L.1979, c.105 (C.30:1AA-1) is amended to read as follows:

1. <u>a.</u> The <u>State Council on</u> Developmental Disabilities [Council], established pursuant to Executive Order Number 20 of 1971, as amended by Executive Order Number 49 of 1973 and Executive Order Number 42 of 1976, is hereby established and continued in the Executive Branch of State Government.

39 b. For the purpose of complying with the provisions of Article V, 40 Section IV, paragraph 1 of the New Jersey Constitution, the State Council on Developmental Disabilities [Council] is hereby allocated 41 42 within the Department of Human Services, but, notwithstanding said 43 allocation, the council shall be independent of any supervision or 44 control by the department or any board or officer thereof . or any 45 other cabinet-level department, board or officer thereof. The council shall operate in a manner that shall assure compliance with State and 46

- federal administrative, fiscal, legislative, procedural and personnel 2 requirements.
- c. In addition to the powers and duties herein provided, the State 3
- 4 Council on Developmental Disabilities shall constitute the planning
- 5 entity authorized in the "Developmental Disabilities Assistance and Bill
- 6 of Rights Act of 2000," Pub.L.106-402, 42 U.S.C. s.15001 et seq.,
- 7 and shall exercise all the powers and duties as may be necessary to
- 8 effectuate the purposes and provisions thereof.
- 9 (cf: P.L.1979, c.105, s.1)

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- 11 4. Section 2 of P.L.1979, c.105 (C.30:1AA-2) is amended to read 12 as follows:
- 13 2. For the purposes of this act, a "developmental disability" 14 means:
- 15 a. A severe, chronic disability of a person which
- (1) Is attributable to a mental or physical impairment or 16 combination of mental or physical impairments; 17
 - (2) Is manifest before age 22;
- 19 (3) Is likely to continue indefinitely;
- 20 (4) Results in substantial functional limitations in three or more of 21 the following areas of major life activity: self-care, receptive and expressive language, learning, mobility, self-direction, capacity for 22 23 independent living, or economic self-sufficiency; and
- 24 (5) Reflects the need for a combination and sequence of special, 25 interdisciplinary, or generic care, or other services which are of 26 lifelong or extended duration and are individually planned and 27 coordinated.
- 28 b. Other [handicapping conditions] <u>disabilities</u> requiring services 29 and treatment similar to that required by those who meet the criteria defined above. 30
- (cf: P.L.1979, c.105, s.2) 31

- 33 5. Section 3 of P.L.1979, c.105 (C.30:1AA-3) is amended to read
- 34 as follows: 3. The council shall consist of a minimum of 25 members, but shall 35
- 36 not exceed 30 members, of whom [18 shall be public members
- 37 appointed by the Governor with the advice and consent of the Senate
- for terms of 3 years and until their respective successors have been 38
- 39 appointed and have qualified, and 12 shall be representatives of State
- 40 agencies who shall serve at the pleasure of the Governor in
- accordance with the qualifications established in section 4 of this 41
- 42 act.1:
- 43 a. seven shall be representatives of State agencies who shall serve
- 44 ex officio at the pleasure of the Governor in accordance with the
- 45 qualifications established in section 4 of P.L.1979, c.105 (C.30:1AA-
- 46 <u>4);</u>

b. a minimum of 15 shall be public members appointed by the
 Governor with the advice and consent of the Senate;

c. one each shall represent a University Center for Excellence in
 Developmental Disabilities Education, Research, and Service in the
 State and the State's designated protection and advocacy system; and
 d. one shall be a representative of local and non-governmental
 agencies or private nonprofit groups concerned with services for
 individuals with developmental disabilities, appointed by the Governor

The appointed members shall serve for a term of three years and until their respective successors have been appointed and have qualified.

with the advice and consent of the Senate.

their respective successors have been appointed and have qualified. 12 Vacancies shall be filled in the same manner as the original 13 appointment. Public members shall receive no compensation, but shall 14 be entitled to reimbursement for necessary expenses incurred in the 15 performance of their duties. Members [of] serving on the council at 16 the time of enactment of [this act] P.L., c. (C.)(pending before 17 the Legislature as this bill) shall continue to serve until the expiration 18 of their current terms, and until their respective successors are 19 appointed and have qualified.

20 (cf: P.L.1979, c.105, s.3)

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22 6. Section 4 of P.L.1979, c.105 (C.30:1AA-4) is amended to read 23 as follows:

24 4. The public members shall be representative of the diverse social, 25 economic and geographical interests in the State, and shall include at least 15 persons who are consumers or [representatives] immediate 26 27 family members of consumers of services for persons with developmental disabilities. [One public member shall be a 28 29 representative of the private entity designated by the Governor as the State's protection and advocacy agency for persons with 30 31 developmental disabilities pursuant to section 33 of P.L.1994, c.58 The seven State members shall be official 32 (C.52:27E-74). representatives of State agencies [responsible for the following 33 34 programs: Special Education; Residential Services for Mentally Retarded Persons; Health Services for Crippled Children and for 35 36 Maternal and Child Health; Comprehensive Health Planning; Medical 37 Assistance; Higher Education; Community Affairs, Youth and Family 38 Services; Public Welfare; Mental Health Services; Vocational 39 Rehabilitation Services; and the Public Defender], as follows: five 40 representatives, each of whom shall administer funds provided under 41 at least one of the following federal laws related to individuals with disabilities: the "Rehabilitation Act of 1973" (29 U.S.C. s.701 et seq.), 42 43 the "Individuals With Disabilities Education Act" (20 U.S.C. s.1400 et seq.), the "Older Americans Act of 1965" (42 U.S.C. s.3001 et seq.) 44

and Titles V and XIX of the Social Security Act (42 U.S.C. s.701 et seq. and 42 U.S.C. s.1396 et seq.); one representative from the

- 1 <u>Division of Developmental Disabilities in the Department of Human</u>
- 2 Services; and one representative from the Division of Disability
- 3 Services in the Department of Human Services.
- 4 (cf: P.L.1994, c.58, s.48)

- 7. Section 6 of P.L.1979, c.105 (C.30:1AA-6) is amended to read as follows:
- 8 6. The council shall employ, subject to the provisions of Title
- 9 [11]11A, Civil Service, of the [Revised]New Jersey Statutes[,] and
- 10 other applicable statutes, an executive director [and such other
- 11 employees as it deems necessary]. The executive director shall:
- a. [Supervise and administer the work of the council;] Articulate
- 13 and implement policies established by the State Council on
- 14 <u>Developmental Disabilities.</u>
- b. Appoint and remove, subject to the provisions of Title 11A,
- 16 <u>Civil Service, of the New Jersey Statutes and other applicable statutes,</u>
- such other employees as may be necessary to perform the duties and
- 18 responsibilities of the council and shall promulgate fees and
- 19 compensation within the limits of available appropriations and as shall
- 20 be provided by law[; and]. The State shall not apply hiring freezes.
- 21 reductions in force, prohibitions on travel or other policies to the staff
- 22 of the council, to the extent that these policies would adversely impact
- 23 <u>the staff or functions funded with federal funds or would prevent the</u>
- 24 <u>council from carrying out its functions.</u>
- 25 c. Select and retain the services of consultants whose advice is
- 26 considered necessary to assist the council in obtaining information or
- 27 developing plans or programs required for the performance of the
- 28 duties and responsibilities of the council.
- 29 (cf: P.L.1979, c.105, s.6)

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- 31 8. Section 7 of P.L.1979, c.105 (C.30:1AA-7) is amended to read 32 as follows:
- 7. The council shall promulgate, in accordance with the
- 34 "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et
- 35 seq.), such rules as it deems necessary for the proper conduct of its
- 36 work.
- 37 (cf: P.L.1979, c.105, s.7)

- 9. Section 8 of P.L.1979, c.105 (C.30:1AA-8) is amended to readas follows:
- 8. It shall be the duty of the council <u>and its staff</u> to:
- a. [Study and review the needs and problems of the
- 43 developmentally disabled in this State and the nature and extent of
- 44 public and private services for such persons, and to recommend
- 45 immediate and long range program and construction

- priorities.] (Deleted by amendment, P.L. c. (C.)(pending before the Legislature as this bill)):
- b. [Foster cooperation and communication among State, county,
- 4 municipal, voluntary and private agencies providing services to the
- 5 developmentally disabled to assure that such services are delivered
- 6 effectively, efficiently and without duplication](Deleted by
- 7 <u>amendment, P.L.</u>, c (C.)(pending before the Legislature as
- 8 this bill));
- 9 c. [Promote public awareness of the needs and problems of the
- 10 developmentally disabled and their related budgetary
- 11 implications](Deleted by amendment, P.L. c. (C.)(pending
- 12 <u>before the Legislature as this bill)</u>;
- d. [Be designated as the State Planning Council in accordance with
- 14 the requirements of P.L. 94-103 and subsequent amendments thereto
- 15 and
- 16 (1) Be responsible for reviewing and evaluating from time to time,
- 17 and not less often than annually, the State Plan on Developmental
- 18 Disabilities and submitting such appropriate modifications as may be
- 19 required to the United States Secretary of Health, Education and
- Welfare and
- 21 (2) Make such reports in such form and containing such
- 22 information as the United States Secretary of Health, Education and
- Welfare may reasonably require, and keep such records and afford
- 24 such access thereto as the Governor or the Secretary of Health,
- 25 Education and Welfare find necessary to assure the correctness and
- 26 verification of such reports] (Deleted by amendment, P.L., c.
- 27 (C.)(pending before the Legislature as this bill));
- e. [Review and comment upon laws and practices relating to the
- 29 developmentally disabled <u>[Oeleted by amendment, P.L. c.</u>
- 30 (C.)(pending before the Legislature as this bill));
- 31 f. [Propose training and scholarship programs to prepare
- 32 professionals to work with the developmentally disabled (Deleted by
- 33 amendment, P.L. c. (C.)(pending before the Legislature as
- 34 this bill));
- g. [Recommend training and recruitment programs to encourage
- 36 employment of the developmentally disabled <u>[Oeleted by amendment.</u>
- 37 P.L. c. (C.)(pending before the Legislature as this bill));
- 38 h. [Encourage and support pertinent research efforts and
- 39 preventative measures (Deleted by amendment, P.L. c.
- 40 (C.)(pending before the Legislature as this bill));
- i. [Inform local governmental agencies of Federal and State
- 42 programs and requirements concerning developmentally disabled and
- 43 other handicapped persons and provide technical assistance to such
- 44 agencies as to methods for participating in such programs or meeting
- 45 such requirements](Deleted by amendment, P.L. c.

- 1 (C.)(pending before the Legislature as this bill));
- [Promote the establishment of local commissions on the 2
- 3 developmentally disabled and other handicapped for the identification
- 4 and development of locally-based programs for such persons, and to
- 5 stimulate planning at the community level [(Deleted by amendment,
- 6 P.L. c. (C.)(pending before the Legislature as this bill));
- 7 k. [Administer loan and grant programs, if and when funds become
- 8 available, to enable local agencies, commissions and individuals
- 9 concerned with the handicapped to acquire or improve relevant
- 10 facilities, services and personnel <u>[Oeleted by amendment, P.L. c.</u>
- 11 (C.)(pending before the Legislature as this bill));
- 1. [Undertake at the request of the Governor and the Legislature 12
- 13 such activities as may be pertinent for the accomplishment of
- 14 legislative and executive functions](Deleted by amendment,
- P.L. c, (C.)(pending before the Legislature as this bill)); 15
- m. Serve as an advocate for individuals with developmental 16
- 17 disabilities and conduct or support programs, projects and activities
- 18 which carry out the mandate of advocacy, capacity-building and
- 19 systemic change, pursuant to the "Developmental Disabilities
- 20 Assistance and Bill of Rights Act of 2000," Pub.L.106-402, 42 U.S.C.
- 21 s.15001 et seq.;
- 22 n. At the end of each year, examine goals to determine the extent
- 23 to which each goal was achieved, the needs that would require
- 24 amendment of the five-year strategic State plan and customer
- 25 satisfaction with council-supported or council-conducted activities;
- o. Develop and implement a State plan by conducting and 26
- 27 supporting advocacy, capacity-building and systemic-change activities,
- 28 which shall contribute to the purpose set forth in section 1 of
- 29 P.L., c. (C.)(pending before the Legislature as this bill) and
- 30 may include:

- 31 (1) outreach activities to identify individuals with developmental
- 32 disabilities and their families who otherwise might not come to the
- 33 attention of the council, and to assist and enable the individuals and
- 34 families to obtain services, individualized supports and other forms of
- assistance, including access to special adaptation of generic community 35
- 36 services or specialized services;
- 37 (2) training for persons who are professionals, paraprofessionals,
- 38 students, volunteers and other community members to enable these
- 39 persons to obtain access to or to provide community services, 40
- individualized supports and other forms of assistance, including special 41 adaptation of generic community services or specialized services for
- 42 individuals with developmental disabilities and their families;
- 43 (3) technical assistance activities to public and private entities;
- (4) assistance to, or support of, activities to assist neighborhoods 45 and communities to respond positively to individuals with
- developmental disabilities and their families through education, by 46

- 1 encouraging local networks to provide informal and formal supports
- 2 and by enabling neighborhoods and communities to offer the
- 3 individuals and their families access to, and use of, services, resources
- 4 and opportunities;
- 5 (5) activities to promote interagency collaboration, coordination
- 6 and planning in order to better serve, support, assist or advocate for
- 7 individuals with developmental disabilities and their families;
- (6) activities to enhance coordination of services with: 8
- 9 (i) other councils, entities or committees authorized by federal or
- 10 State law concerning individuals with disabilities, such as the State
- interagency coordinating council established under part C of the 11
- "Individuals with Disabilities Education Act" (20 U.S.C. s.1431 et 12
- 13 seq.), the State Rehabilitation Council and the Statewide Independent
- 14 Living Council established under the "Rehabilitation Act of 1973"
- 15 (29 U.S.C. s.701 et seq.), the State mental health planning council
- established under part B of Title XIX of the Public Health Service Act 16
- 17 (42 U.S.C. s.300x-1 et seq.), councils, entities or committees
- 18 concerning activities authorized under section 101 or 102 of the
- "Assistive Technology Act of 1998" (29 U.S.C. s.3011 or 29 U.S.C. 19
- 20 s.3012), and any councils, entities or committees carrying out similar
- 21 functions;
- 22 (ii) parent training and information centers under part D of the
- 23 "Individuals with Disabilities Education Act" (20 U.S.C. s.1451 et
- seq.) and other entities carrying out federally funded projects that 24
- assist parents of children with disabilities; and 25
- (iii) other groups interested in advocacy, capacity-building and 26 27 systemic-change activities to benefit individuals with disabilities;
- 28 (7) activities to eliminate barriers to access and use of community
- 29 services by individuals with developmental disabilities, and to enhance
- 30 systems design and redesign as well as citizen participation to address
- 31 issues identified in the State plan;
- 32 (8) activities to educate the public about the capabilities,
- 33 preferences and needs of individuals with developmental disabilities
- 34 and their families, and activities to develop and support coalitions that
- 35 support the policy agenda of the council, including training in self-
- advocacy, education of policymakers and training in citizen leadership 36
- 37 skills;

- 38 (9) activities to provide information to policymakers by supporting
- 39 and conducting studies and analyses, gathering information, and
- 40 developing and disseminating model policies and procedures,
- 41 information, approaches, strategies, findings, conclusions and
- 42 recommendations. The council may provide the information directly
- to federal, State and local policymakers, including the United States 43
- Congress, the federal executive branch of government, the Governor 45 and the Legislature, the governors and legislatures of other states, and
- State agencies, in order to increase the ability of these policymakers 46

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1	to offer opportunities and to enhance or adapt generic services to meet
2	the needs of, or provide specialized services to, individuals with
3	developmental disabilities and their families;
4	(10) on a time-limited basis, activities to demonstrate new
5	approaches to serving individuals with developmental disabilities,
6	which are a part of an overall strategy for systemic change. The
7	strategy may involve the education of policymakers and the public
8	about how to effectively deliver services, supports and assistance to
9	individuals with developmental disabilities and their families; and
10	(11) other advocacy, capacity-building and systemic-change
11	activities to promote the development of a coordinated, consumer- and
12	family-centered and consumer- and family-directed comprehensive
13	system of community services, individualized supports and other forms
14	of assistance;
15	p. Supervise and annually evaluate the executive director of the
16	council;
17	q. Prepare and transmit an annual report to the Department of
18	Health and Human Services, which shall contain information about the
19	progress made by the council in achieving the purpose set forth in
20	section 1 of P.L. , c. (C.)(pending before the Legislature as
21	this bill). The report shall be available in accessible formats and the
22	council shall provide a description of the method by which it shall
23	widely disseminate the report to affected constituencies and the
24	general public; and
25	r. Prepare, approve and implement a budget using amounts paid to
26	the State to fund and implement all programs, projects and activities
27	carried out pursuant to P.L. , c. (C.)(pending before the
28	Legislature as this bill).
29	(cf: P.L.1979, c.105, s.8)
30	
31	10. This act shall take effect immediately.
32	
33	
34	STATEMENT
35	
36	This bill amends N.J.S.A.30:1AA-1 et seq., the law governing the
37	Developmental Disabilities Council, to conform the law with the
38	enactment of the federal "Developmental Disabilities Assistance and
39	Bill of Rights Act of 2000," Pub.L.106-402, 42 U.S.C. s.15001 et
40	seq., change the name of the council to the State Council on
41	Developmental Disabilities and establish the council as the planning
42	entity authorized by the federal law.
43	The stated purpose of the bill is to assure that individuals with
44	developmental disabilities and their families participate in the design
45	of, and have access to, needed community services, individualized
46	supports and other forms of assistance which promote self-

- 1 determination, independence, productivity, and integration and
- 2 inclusion in all facets of community life, through culturally competent
- 3 advocacy, capacity-building and systemic-change activities conducted
- 4 by the State Council on Developmental Disabilities, as is required by
- 5 federal law.
- 6 Under the provisions of the bill, these activities must contribute to
- 7 a coordinated, consumer- and family-centered and consumer- and
- 8 family-directed comprehensive system which includes needed
- 9 community services, individualized supports and other forms of
- 10 assistance which promote self-determination for individuals with
- 11 developmental disabilities and their families, and must be consistent
- 12 with the bill's purpose and with the policy that all programs, projects
- and activities conducted by the council must be carried out in a manner
- 14 consistent with the specific provisions enumerated under section 2 of
- 15 the bill.
- In addition, the bill changes the membership of the council under
- 17 N.J.S.A.30:1AA-3 to a minimum of 25, but not more than 30,
- 18 members, instead of the current 30 members.
- The duties of the executive director of the council are amended to
- 20 provide that the director would articulate and implement policies
- 21 established by the council, instead of supervise and administer the
- work of the council. In addition, the bill provides that the State would
- 23 not apply hiring freezes, reductions in force, prohibitions on travel or
- 24 other policies to the staff of the council to the extent that these
- 25 policies would adversely impact the staff or functions funded with
- 26 federal funds or would prevent the council from carrying out its
- 27 functions.
- The bill also amends the duties of the council and its staff to
- 29 provide that the council would:
- 30 C Serve as an advocate for individuals with developmental disabilities
- and conduct or support programs, projects and activities which
- carry out the mandate of advocacy, capacity-building and systemic
- change, pursuant to federal law;
- 34 C At the end of each year, examine goals to determine the extent to
- which each goal was achieved, the need to amend the five-year
- 36 strategic State plan and customer satisfaction with council-
- 37 supported or council-conducted activities;
- 38 C Develop and implement a State plan by conducting and supporting
- 39 advocacy, capacity-building and systemic-change activities which
- 40 would contribute to the stated purpose of the bill.
- 41 C Supervise and annually evaluate the executive director of the
- 42 council;
- 43 C Prepare and transmit an annual report to the Department of Health
- and Human Services, which contains information about the progress
- made by the council in achieving the stated purpose of the bill. The
- report would be available in accessible formats and the council

- 1 would provide a description of the method by which it would
- widely disseminate the report to affected constituencies and the
- 3 general public; and
- 4 C Prepare, approve and implement a budget using amounts paid to the
- 5 State to fund and implement all programs, projects and activities
- 6 carried out pursuant to N.J.S.A.30:1AA-1 et seq.
- 7 The bill also provides that in developing and implementing the State
- 8 plan, the council's advocacy, capacity-building and systemic-change
- 9 activities that would contribute to the bill's purpose, may include:
- 10 C outreach activities;
- 11 C training for persons who are professionals, paraprofessionals,
- students, volunteers and other community members;
- 13 C technical assistance activities to public and private entities;
- 14 C assistance to, or support of, activities to assist neighborhoods and
- 15 communities to respond positively to individuals with
- developmental disabilities and their families;
- 17 C activities to promote interagency collaboration, coordination and
- 18 planning;
- 19 activities to enhance coordination of services with: other councils,
- 20 entities or committees authorized by federal or State law concerning
- 21 individuals with disabilities; parent training and information centers
- 22 under part D of the "Individuals with Disabilities Education Act"
- 23 (20 U.S.C. s.1451 et seq.), and other entities carrying out federally
- 24 funded projects that assist parents of children with disabilities; and
- 25 other groups interested in advocacy, capacity-building and systemic-
- 26 change activities to benefit individuals with disabilities;
- 27 C activities to eliminate barriers to access and use of community
- services by individuals with developmental disabilities, and to
- 29 enhance systems design and redesign as well as citizen participation
- 30 to address issues identified in the State plan;
- 31 C activities to educate the public about the capabilities, preferences
- and needs of individuals with developmental disabilities and their
- families, and activities to develop and support coalitions that
- support the policy agenda of the council, including training in self-
- advocacy, education of policymakers and training in citizen
- 36 leadership skills;
- 37 C activities to provide information to policymakers by supporting and
- 38 conducting studies and analyses, gathering information, and
- developing and disseminating model policies and procedures,
- information, approaches, strategies, findings, conclusions and
- 41 recommendations;
- 42 C on a time-limited basis, activities to demonstrate new approaches
- to serving individuals with developmental disabilities, which are a
- part of an overall strategy for systemic change; and
- 45 C other advocacy, capacity-building and systemic-change activities to
- promote the development of a coordinated, consumer- and family-

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- 1 centered and consumer- and family-directed comprehensive system
- of community services, individualized supports and other forms of
- 3 assistance.

SENATE HEALTH, HUMAN SERVICES AND SENIOR CITIZENS COMMITTEE

STATEMENT TO

SENATE, No. 2027

STATE OF NEW JERSEY

DATED: DECEMBER 9, 2002

The Senate Health, Human Services and Senior Citizens Committee reports favorably Senate Bill No. 2027.

This bill amends N.J.S.A.30:1AA-1 et seq., the law governing the Developmental Disabilities Council, to conform the law with the enactment of the federal "Developmental Disabilities Assistance and Bill of Rights Act of 2000," Pub.L.106-402 (42 U.S.C. s.15001 et seq.), change the name of the council to the State Council on Developmental Disabilities, and establish the council as the planning entity authorized by the federal law.

The stated purpose of the bill is to assure that individuals with developmental disabilities and their families participate in the design of, and have access to, needed community services, individualized supports and other forms of assistance which promote self-determination, independence, productivity, and integration and inclusion in all facets of community life, through culturally competent advocacy, capacity-building and systemic-change activities conducted by the State Council on Developmental Disabilities, as is required by federal law.

Under the provisions of the bill, these activities must contribute to a coordinated, consumer- and family-centered and consumer- and family-directed comprehensive system which includes needed community services, individualized supports and other forms of assistance that promote self-determination for individuals with developmental disabilities and their families, and must be consistent with the bill's purpose and with the policy that all programs, projects and activities conducted by the council must be carried out in a manner consistent with the specific provisions enumerated under section 2 of the bill.

In addition, the bill changes the membership of the council under N.J.S.A.30:1AA-3 to a minimum of 25, but not more than 30, members, instead of the current 30 members.

The duties of the executive director of the council are amended to provide that the director would articulate and implement policies established by the council, instead of supervise and administer the work of the council. In addition, the bill provides that the State would not apply hiring freezes, reductions in force, prohibitions on travel or other policies to the staff of the council to the extent that these policies would adversely impact the staff or functions funded with federal funds or would prevent the council from carrying out its functions.

The bill also amends the duties of the council and its staff to provide that the council would:

- C Serve as an advocate for individuals with developmental disabilities and conduct or support programs, projects and activities that carry out the mandate of advocacy, capacity-building and systemic change, pursuant to federal law;
- C At the end of each year, examine goals to determine the extent to which each goal was achieved, the need to amend the five-year strategic State plan and customer satisfaction with council-supported or council-conducted activities;
- C Develop and implement a State plan by conducting and supporting advocacy, capacity-building and systemic-change activities that would contribute to the stated purpose of the bill;
- C Supervise and annually evaluate the executive director of the council;
- C Prepare and transmit an annual report to the federal Department of Health and Human Services, which contains information about the progress made by the council in achieving the stated purpose of the bill. The report would be available in accessible formats and the council would provide a description of the method by which it would widely disseminate the report to affected constituencies and the general public; and
- C Prepare, approve and implement a budget using amounts paid to the State to fund and implement all programs, projects and activities carried out pursuant to N.J.S.A.30:1AA-1 et seq.

The bill also provides that in developing and implementing the State plan, the council's advocacy, capacity-building and systemic-change activities that would contribute to the bill's purpose may include:

- C outreach activities;
- C training for persons who are professionals, paraprofessionals, students, volunteers and other community members;
- C technical assistance activities to public and private entities;
- C assistance to, or support of, activities to assist neighborhoods and communities to respond positively to individuals with developmental disabilities and their families;
- C activities to promote interagency collaboration, coordination and planning;
- C activities to enhance coordination of services with: other councils, entities or committees authorized by federal or State law concerning individuals with disabilities; parent training and information centers under part D of the "Individuals with Disabilities Education Act" (20 U.S.C. s.1451 et seq.), and other

- entities carrying out federally funded projects that assist parents of children with disabilities; and other groups interested in advocacy, capacity-building and systemic-change activities to benefit individuals with disabilities;
- C activities to eliminate barriers to access and use of community services by individuals with developmental disabilities, and to enhance systems design and redesign as well as citizen participation to address issues identified in the State plan;
- c activities to educate the public about the capabilities, preferences and needs of individuals with developmental disabilities and their families, and activities to develop and support coalitions that support the policy agenda of the council, including training in self-advocacy, education of policymakers and training in citizen leadership skills;
- C activities to provide information to policymakers by supporting and conducting studies and analyses, gathering information, and developing and disseminating model policies and procedures, information, approaches, strategies, findings, conclusions and recommendations;
- C on a time-limited basis, activities to demonstrate new approaches to serving individuals with developmental disabilities, which are a part of an overall strategy for systemic change; and
- Other advocacy, capacity-building and systemic-change activities to promote the development of a coordinated, consumer- and family- centered and consumer- and family-directed comprehensive system of community services, individualized supports and other forms of assistance.

This bill is identical to Assembly Bill No. 2729 (Gusciora), which is currently pending in the Assembly Health and Human Services Committee.