### 2C:20-23

#### LEGISLATIVE HISTORY CHECKLIST

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**LAWS OF**: 2003 **CHAPTER**: 39

NJSA: 2C:20-23 (Revises computer crime law)

BILL NO: S1355 (Substituted for A1728)

**SPONSOR(S):** Bagger and others

**DATE INTRODUCED:** March 25, 2002

**COMMITTEE:** ASSEMBLY: Telecommunications and Utilities

**SENATE:** Judiciary

AMENDED DURING PASSAGE: Yes

**DATE OF PASSAGE:** ASSEMBLY: February 24, 2003

**SENATE:** June 24, 2002

**DATE OF APPROVAL:** April 14, 2003

FOLLOWING ARE ATTACHED IF AVAILABLE:

**FINAL TEXT OF BILL** (1st reprint enacted)

(Amendments during passage denoted by superscript numbers)

S1355

**SPONSORS STATEMENT**: (Begins on page 10 of original bill) Yes

COMMITTEE STATEMENT: ASSEMBLY: Yes

SENATE: Yes

FLOOR AMENDMENT STATEMENTS: No

LEGISLATIVE FISCAL ESTIMATE: No

A1728

**SPONSORS STATEMENT**: (Begins on page 11 of original bill)

Yes

Bill and Sponsors Statement identical to S1355

COMMITTEE STATEMENT: <u>ASSEMBLY</u>: <u>Yes</u>

Identical to Senate Statement to S1355

SENATE: No

FLOOR AMENDMENT STATEMENTS: No

LEGISLATIVE FISCAL ESTIMATE: No

VETO MESSAGE: No

GOVERNOR'S PRESS RELEASE ON SIGNING: No

#### **FOLLOWING WERE PRINTED:**

**NEWSPAPER ARTICLES:** 

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HEARINGS:

No

No

No

### P.L. 2003, CHAPTER 39, approved April 14, 2003 Senate, No. 1355 (First Reprint)

- 1 AN ACT concerning computer crime, amending and repealing certain
- sections of P.L.1984, c.184 and amending N.J.S.2C:20-2 and
- 3 P.L.1982, c.77.

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5 **BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

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- 8 1. Section 2 of P.L.1984, c.184 (C.2C:20-23) is amended to read 9 as follows.
- 10 2. As used in this act:
- 11 a. "Access" means to instruct, communicate with, store data in,
- 12 retrieve data from, or otherwise make use of any resources of a
- 13 computer, computer storage medium, computer system, or computer
- 14 network.
- b. "Computer" means an electronic, magnetic, optical,
- 16 <u>electrochemical or other high speed data processing</u> device or another
- 17 similar device capable of executing a computer program, including
- arithmetic, logic, memory, data storage or input-output operations [,
- 19 by the manipulation of electronic or magnetic impulses] and includes
- all computer equipment connected to such a device [in a], computer
- 21 system or <u>computer</u> network, <u>but shall not include an automated</u>
- 22 <u>typewriter or typesetter or a portable, hand-held calculator</u>.
- c. "Computer equipment" means any equipment or devices,
- 24 including all input, output, processing, storage, software, or
- 25 communications facilities, intended to interface with the computer.
- d. "Computer network" means the interconnection of
- communication lines, including microwave or other means of electronic communications, with a computer through remote terminals,
- 29 or a complex consisting of two or more interconnected computers, and
- 30 shall include the Internet.
- e. "Computer program" means a series of instructions or
- 32 statements executable on a computer, which directs the computer
- 33 system in a manner to produce a desired result.
- f. "Computer software" means a set of computer programs, data,
- 35 procedures, and associated documentation concerned with the
- 36 operation of a computer system.
- g. "Computer system" means a set of interconnected computer
- 38 equipment intended to operate as a cohesive system.
- 39 h. "Data" means information, facts, concepts, or instructions
- 40 [prepared for use] <u>contained</u> in a computer, <u>computer storage</u>

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

<sup>&</sup>lt;sup>1</sup> Senate SJU committee amendments adopted June 13, 2002.

- 1 medium, computer system, or computer network. It shall also include,
- 2 but not be limited to, any alphanumeric, hexadecimal, octal or binary
- 3 code.

- i. "Data base" means a collection of data.
- 5 j. "Financial instrument" includes but is not limited to a check,
- draft, warrant, money order, note, certificate of deposit, letter of 6
- 7 credit, bill of exchange, credit or debit card, transaction authorization
- 8 mechanism, marketable security and any computer representation of
- 9 these items.
- 10 k. "Services" includes but is not limited to the use of a computer
- 11 system, computer network, computer programs, data prepared for
- 12 computer use and data contained within a computer system or
- 13 computer network.
- 14 1. "Personal identifying information" shall have the meaning set
- 15 forth in subsection a. of N.J.S.2C:21-17, and shall also include
- passwords and other codes that permit access to any data, data base, 16
- 17 computer, computer storage medium, computer program, computer
- 18 software, computer equipment, computer system or computer
- 19 network, where access is intended to be secure, restricted or limited.
- 20 m. "Internet" means the international computer network of both
- 21 federal and non-federal interoperable packet switched data networks.
- 22 n. "Alter," "damage" or "destroy" shall include, but not be limited
- 23 to, any change or impairment to the integrity or availability of any data
- 24 or other information, data base, computer program, computer
- 25 software, computer equipment, computer, computer storage medium,
- computer system, or computer network 1by any means including 26
- 27 introduction of a computer contaminant<sup>1</sup>.
- 28 o. "User of computer services" shall include, but not be limited to,
- 29 any person, business, computer, computer network, computer system,
- 30 computer equipment or any other device which makes use of any
- 31 resources of a computer, computer network, computer system,
- 32 computer storage medium, computer equipment, data or data base.
- 33 <sup>1</sup>p. "Computer contaminant" means any set of computer instructions
- 34 that are designed to alter, damage, destroy, record or transmit
- information within a computer, computer system or computer network 35
- without the authorization of the owner of the information. They 36
- include, but are not limited to, a group of computer instructions 38 commonly called viruses or worms, that are self-replicating or self-
- 39 propagating and are designed to contaminate other computer programs
- 40 or computer data, consume computer resources, alter, damage,
- 41 destroy, record or transmit data or in some other fashion usurp the
- 42 normal operation of the computer, computer program, computer
- 43 operations, computer services or computer network.<sup>1</sup>
- 44 <sup>1</sup>q. "Authorization" means permission, authority or consent given
- 45 by a person who possesses lawful authority to grant such permission,
- 46 authority or consent to another person to access, operate, use, obtain,

- 1 <u>take, copy, alter, damage or destroy a computer, computer network,</u>
- 2 <u>computer system, computer equipment, computer software, computer</u>
- 3 program, computer storage medium, or data. An actor has
- 4 <u>authorization if a reasonable person would believe that the act was</u>
- 5 <u>authorized.</u><sup>1</sup>
- 6 (cf: P.L.1984, c.184, s.2)

- 8 2. Section 3 of P.L.1984, c.184 (C.2C:20-24) is amended to read 9 as follows:
- 3. For the purposes of this act, the value of any property or services, including the use of computer time, shall be their fair market
- 12 value, if it is determined that a willing buyer and willing seller exist.
- 13 [Alternatively, value] <u>Value shall include the cost of repair or</u>
- 14 remediation of any damage caused by an unlawful act and the gross
- 15 <u>revenue from any lost business opportunity caused by the unlawful act.</u>
- 16 The value of any lost business opportunity may be determined by
- 17 comparison to gross revenue generated before the unlawful act that
- 18 <u>resulted in the lost business opportunity. Value</u> shall include, but not
- 19 be limited to, the cost of generating or obtaining data and storing it
- 20 within a computer or computer system.
- 21 (cf: P.L.1984, c.184, s.3)

- 3. Section 4 of P.L.1984, c.184 (C.2C:20-25) is amended to read as follows:
- 4. A person is guilty of [theft] <u>computer criminal activity</u> if [he] the person purposely or knowingly and without authorization, or in excess of authorization:
- a. [Alters, damages, takes or destroys] <u>Accesses</u> any data, data base, <u>computer storage medium</u>, computer program, computer software [or], computer equipment [existing internally or externally to a computer], <u>computer</u>, computer system or computer network;
- b. Alters, damages [, takes] or destroys [a] any data, data base, computer, computer storage medium, computer program, computer software, computer system or computer network, or denies, disrupts or impairs computer services, including access to any part of the
- Internet, that are available to any other user of the computer services;
   c. Accesses or attempts to access any <u>data</u>, <u>data base</u>, computer,
- 38 computer storage medium, computer program, computer software,
- 39 <u>computer equipment</u>, computer system or computer network for the
- 40 purpose of executing a scheme to defraud, or to obtain services,
- 41 property, <u>personal identifying information</u>, or money, from the owner
- 42 of a computer or any third party; [or]
- d. [Alters, tampers with, obtains, intercepts, damages or destroys a financial instrument] (Deleted by amendment, P.L., c.).
- 45 <u>e. Obtains, takes, copies or uses any data, data base, computer</u>

- 1 program, computer software, personal identifying information, or
- 2 <u>other information stored in a computer, computer network, computer</u>
- 3 system, computer equipment or computer storage medium; or
- 4 <u>f. Accesses and recklessly alters, damages or destroys any data,</u>
- 5 data base, computer, computer storage medium, computer program,
- 6 computer software, computer equipment, computer system or
- 7 computer network.
- 8 g. A violation of subsection a. of this section is a crime of the third
- 9 <u>degree</u>. A violation of subsection b. is a crime of the second degree.
- 10 A violation of subsection c. is a crime of the third degree, except that
- 11 <u>it is a crime of the second degree if the value of the services, property.</u>
- 12 personal identifying information, or money obtained or sought to be
- obtained exceeds \$5,000. A violation of subsection e. is a crime of the
- 14 third degree, except that it is a crime of the second degree if the data,
- 15 <u>data base, computer program, computer software, or information:</u>
- 16 (1) is or contains personal identifying information, medical
- 17 <u>diagnoses, treatments or other medical information concerning an</u>
- 18 <u>identifiable person;</u>
- 19 (2) is or contains governmental records or other information that
- 20 is protected from disclosure by law, court order or rule of court; or
- 21 (3) has a value exceeding \$5,000.
- A violation of subsection f. is a crime of the fourth degree, except
- 23 that it is a crime of the third degree if the value of the damage exceeds
- 24 \$5,000.
- 25 <u>A violation of any subsection of this section is a crime of the first</u>
- 26 <u>degree if the offense results in:</u>
- 27 (1) a substantial interruption or impairment of public
- 28 communication, transportation, supply of water, gas or power, or
- 29 other public service. The term "substantial interruption or
- 30 <u>impairment</u>" shall mean such interruption or impairment that:
- 31 (a) affects 10 or more structures or habitations;
- 32 (b) lasts for two or more hours; or
- 33 (c) creates a risk of death or significant bodily injury to any person;
- 34 (2) damages or loss in excess of \$250,000; or
- 35 (3) significant bodily injury to any person.
- 36 Every sentence of imprisonment for a crime of the first degree
- 37 committed in violation of this section shall include a minimum term of
- 38 <u>one-third to one-half of the sentence imposed, during which term the</u>
- 39 <u>defendant shall not be eligible for parole.</u>
- 40 <u>h. Every sentence imposed upon a conviction pursuant to this</u>
- 41 <u>section shall, if the victim is a government agency, include a period of</u>
- 42 imprisonment. The period of imprisonment shall include a minimum
- 43 term of one-third to one-half of the sentence imposed, during which
- 44 <u>term the defendant shall not be eligible for parole. The victim shall be</u>
- 45 <u>deemed to be a government agency if a computer, computer network,</u>
- 46 computer storage medium, computer system, computer equipment,

1 <u>computer program, computer software, computer data or data base</u>

- 2 that is a subject of the crime is owned, operated or maintained by or
- 3 on behalf of a governmental agency or unit of State or local
- 4 government or a public authority. The defendant shall be strictly liable
- 5 under this subsection and it shall not be a defense that the defendant
- 6 did not know or intend that the victim was a government agency, or
- 7 that the defendant intended that there be other victims of the crime.
- 8 A violation of any subsection of this section shall be a distinct
- 9 offense from a violation of any other subsection of this section, and a
- 10 conviction for a violation of any subsection of this section shall not
- 11 merge with a conviction for a violation of any other subsection of this
- 12 <u>section or section 10 of P.L.1984, c.184 (C.2C:20-31), or for</u>
- conspiring or attempting to violate any subsection of this section or
- section 10 of P.L.1984, c.184 (C.2C:20-31), and a separate sentence
- 15 <u>shall be imposed for each such conviction.</u>
- When a violation of any subsection of this section involves an
- 17 offense committed against a person under 18 years of age, the
- 18 <u>violation shall constitute an aggravating circumstance to be</u>
- 19 considered by the court when determining the appropriate sentence to
- 20 <u>be imposed.</u>
- 21 (cf: P.L.1984, c.184, s.4)

- 4. Section 10 of P.L.1984, c.184 (C.2C:20-31) is amended to read as follows:
- 25 10. <u>a.</u> A person is guilty of a crime of the third degree if [he] the
- 26 <u>person purposely or knowingly</u> and without authorization, or in excess
- 27 of authorization, accesses [a] any data, data base, computer,
- 28 computer storage medium, computer software, computer equipment,
- 29 computer system [or any of its parts] and [directly or indirectly,]
- 30 <u>knowingly or recklessly</u> discloses or causes to be disclosed <u>any</u> data,
- data base, computer software [or], computer programs[, where the
- 32 accessing and disclosing cannot be assessed a monetary value or loss]
- 33 <u>or personal identifying information</u>.
- b. A person is guilty of a crime of the second degree if the person
- 35 purposely or knowingly and without authorization, or in excess of
- 36 <u>authorization</u>, accesses any data, data base, computer, computer
- 37 <u>storage medium, computer software, computer equipment, computer</u>
- 38 system or computer network and purposely or knowingly discloses or
- 39 causes to be disclosed any data, data base, computer software,
- 40 <u>computer program or other information that is protected from</u>
  41 <u>disclosure by any law, court order or rule of court. Every sentence</u>
- 42 imposed upon a conviction pursuant to this subsection shall include a
- 43 period of imprisonment. The period of imprisonment shall include a
- 44 minimum term of one-third to one-half of the sentence imposed, during
- 45 which term the defendant shall not be eligible for parole.
- 46 (cf: P.L.1984, c.184, s.10)

- 5. Section 12 of P.L.1984, c.184 (C.2C:20-33) is amended to read as follows:
- 12. [The copying or altering of a computer program or computer software shall not constitute theft for the purposes of chapters 20 and
- 5 21 of Title 2C of the New Jersey Statutes or any offense under this
- 6 act, if the computer program or computer software is of a retail value
- 7 of \$1,000.00 or less and is not copied for resale.]
- 8 <u>It is an affirmative defense to a prosecution pursuant to subsection</u>
- 9 e. of section 4 of P.L.1984, c.184 (C.2C:20-25), which shall be proved
- by clear and convincing evidence, that the actor obtained, copied or
- 11 <u>accessed a computer program or computer software</u> <sup>1</sup>[solely for
- 12 <u>personal use, the program or software</u>] that had a retail value of less
- 13 than \$1,000 and the actor did not disseminate or disclose the program
- 14 or software to any other person.
- 15 (cf: P.L.1984, c.184, s.12)

- 17 6. Section 13 of P.L.1984, c.184 (C.2C:20-34) is amended to read as follows:
- 19 13. For the purpose of prosecution under this act, <u>and in addition</u>
- 20 to determining the situs of the offense pursuant to the provisions of
- 21 N.J.S.2C:1-3, the situs of an offense of [theft] computer criminal
- 22 <u>activity</u> shall <u>also</u> be the location of the computer, <u>computer</u>
- 23 storagemedium, computer program, computer software, computer
- 24 <u>equipment, computer system or computer network</u> which is accessed,
- 25 or where the [terminal] computer, computer storage medium,
- 26 computer program, computer software, computer equipment,
- 27 <u>computer system, computer network or other device</u> used in the
- 28 offense is situated, or where the actual damage occurs.
- 29 (cf: P.L.1984, c.184, s.13)

- 7. N.J.S.2C:20-2 is amended to read as follows:
- 32 2C:20-2. Consolidation of Theft Offenses; Grading; Provisions
- 33 Applicable to Theft Generally.
- a. Consolidation of Theft and Computer Criminal Activity
- 35 Offenses. Conduct denominated theft or computer criminal activity in
- 36 this chapter constitutes a single offense, but each episode or
- 37 transaction may be the subject of a separate prosecution and
- 38 conviction. A charge of theft or computer criminal activity may be
- 39 supported by evidence that it was committed in any manner that would
- 40 be theft or computer criminal activity under this chapter,
- 41 notwithstanding the specification of a different manner in the
- 42 indictment or accusation, subject only to the power of the court to
- 43 ensure fair trial by granting a bill of particulars, discovery, a 44 continuance, or other appropriate relief where the conduct of the
- 45 defense would be prejudiced by lack of fair notice or by surprise.
- b. Grading of theft offenses.

- (1) Theft constitutes a crime of the second degree if:
- (a) The amount involved is \$75,000.00 or more;
- (b) The property is taken by extortion;

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- 4 (c) The property stolen is a controlled dangerous substance or controlled substance analog as defined in N.J.S.2C:35-2 and the quantity is in excess of one kilogram;
- 7 (d) The property stolen is a person's benefits under federal or State 8 law, or from any other source, which the Department of Human 9 Services or an agency acting on its behalf has budgeted for the person's health care and the amount involved is \$75,000 or more; or
- 11 (e) The property stolen is human remains or any part thereof.
  - (2) Theft constitutes a crime of the third degree if:
- 13 (a) The amount involved exceeds \$500.00 but is less than 14 \$75,000.00;
- 15 (b) The property stolen is a firearm, motor vehicle, vessel, boat, 16 horse, domestic companion animal or airplane;
- 17 (c) The property stolen is a controlled dangerous substance or 18 controlled substance analog as defined in N.J.S.2C:35-2 and the 19 amount involved is less than \$75,000.00 or is undetermined and the 20 quantity is one kilogram or less;
  - (d) It is from the person of the victim;
- 22 (e) It is in breach of an obligation by a person in his capacity as a 23 fiduciary;
  - (f) It is by threat not amounting to extortion;
  - (g) It is of a public record, writing or instrument kept, filed or deposited according to law with or in the keeping of any public office or public servant;
  - (h) The property stolen is a person's benefits under federal or State law, or from any other source, which the Department of Human Services or an agency acting on its behalf has budgeted for the person's health care and the amount involved is less than \$75,000;
- 32 (i) The property stolen is any real or personal property related to, necessary for, or derived from research, regardless of value, including, 33 34 but not limited to, any sample, specimens and components thereof, research subject, including any warm-blooded or cold-blooded animals 35 being used for research or intended for use in research, supplies, 36 37 records, data or test results, prototypes or equipment, as well as any 38 proprietary information or other type of information related to 39 research;
- 40 (j) The property stolen is a New Jersey Prescription Blank as 41 referred to in R.S.45:14-14; or
- 42 (k) The property stolen consists of an access device or a defaced 43 access device.
- 44 (3) Theft constitutes a crime of the fourth degree if the amount 45 involved is at least \$200.00 but does not exceed \$500.00. If the 46 amount involved was less than \$200.00 the offense constitutes a

1 disorderly persons offense.

- 2 (4) The amount involved in a theft or computer criminal activity 3 shall be determined by the trier of fact. The amount shall include, but 4 shall not be limited to, the amount of any State tax avoided, evaded or otherwise unpaid, improperly retained or disposed of. Amounts 5 6 involved in thefts or computer criminal activities committed pursuant 7 to one scheme or course of conduct, whether from the same person or 8 several persons, may be aggregated in determining the grade of the 9 offense.
  - c. Claim of right. It is an affirmative defense to prosecution for theft that the actor:
    - (1) Was unaware that the property or service was that of another;
  - (2) Acted under an honest claim of right to the property or service involved or that he had a right to acquire or dispose of it as he did; or
- (3) Took property exposed for sale, intending to purchase and pay for it promptly, or reasonably believing that the owner, if present, 16 would have consented.
  - d. Theft from spouse. It is no defense that theft or computer <u>criminal activity</u> was from <u>or committed against</u> the actor's spouse, except that misappropriation of household and personal effects, or other property normally accessible to both spouses, is theft or computer criminal activity only if it occurs after the parties have ceased living together.

(cf: P.L.1999, c.95, s.2) 24

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- 26 8. Section 7 of P.L.1982, c.77 (C.2A:4A-26) is amended to read 27 as follows:
  - 7. Referral to another court without juvenile's consent.
- 29 a. On motion of the prosecutor, the court shall, without the 30 consent of the juvenile, waive jurisdiction over a case and refer that 31 case from the Superior Court, Chancery Division, Family Part to the 32 appropriate court and prosecuting authority having jurisdiction if it 33 finds, after hearing, that:
- 34 (1) The juvenile was 14 years of age or older at the time of the charged delinquent act; and 35
  - (2) There is probable cause to believe that the juvenile committed a delinquent act or acts which if committed by an adult would constitute:
  - (a) Criminal homicide other than death by auto, strict liability for drug induced deaths, pursuant to N.J.S.2C:35-9, robbery which would constitute a crime of the first degree, carjacking, aggravated sexual assault, sexual assault, aggravated assault which would constitute a crime of the second degree, kidnapping or aggravated arson; or
- 44 (b) A crime committed at a time when the juvenile had previously 45 been adjudicated delinquent, or convicted, on the basis of any of the offenses enumerated in subsection a.(2)(a); or 46

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- (c) A crime committed at a time when the juvenile had previously been sentenced and confined in an adult penal institution; or
- (d) An offense against a person committed in an aggressive, violent and willful manner, other than an offense enumerated in subsection a.(2)(a) of this section, or the unlawful possession of a firearm, destructive device or other prohibited weapon, arson or death by auto if the juvenile was operating the vehicle under the influence of an intoxicating liquor, narcotic, hallucinogenic or habit producing drug; or
- 10 (e) A violation of N.J.S.2C:35-3, N.J.S.2C:35-4, or N.J.S.2C:35-5; 11 or
  - (f) Crimes which are a part of a continuing criminal activity in concert with two or more persons and the circumstances of the crimes show the juvenile has knowingly devoted himself to criminal activity as a source of livelihood; or
  - (g) An attempt or conspiracy to commit any of the acts enumerated in paragraph (a), (d) or (e) of this subsection; or
- 18 (h) Theft of an automobile pursuant to chapter 20 of Title 2C of 19 the New Jersey Statutes; or
  - (i) Possession of a firearm with a purpose to use it unlawfully against the person of another under subsection a. of N.J.S.2C:39-4, or the crime of aggravated assault, aggravated criminal sexual contact, burglary or escape if, while in the course of committing or attempting to commit the crime including the immediate flight therefrom, the juvenile possessed a firearm; or
  - (j) Computer criminal activity which would be a crime of the first or second degree pursuant to section 4 or section 10 of P.L.1984. c.184 (C.2C:20-25 or C.2C:20-31); and
- 29 (3) Except with respect to any of the acts enumerated in 30 subparagraph (a) [or], (i) or (j) of paragraph (2) of subsection a. of this section, or with respect to any acts enumerated in subparagraph 31 32 (e) of paragraph (2) of subsection a. of this section which involve the 33 distribution for pecuniary gain of any controlled dangerous substance 34 or controlled substance analog while on any property used for school 35 purposes which is owned by or leased to any school or school board, or within 1,000 feet of such school property or while on any school 36 37 bus, or any attempt or conspiracy to commit any of those acts, the 38 State has shown that the nature and circumstances of the charge or the 39 prior record of the juvenile are sufficiently serious that the interests of 40 the public require waiver.
  - b. (Deleted by amendment, P.L.1999, c.373).
- c. An order referring a case shall incorporate therein not only the
   alleged act or acts upon which the referral is premised, but also all
   other delinquent acts arising out of or related to the same transaction.
- d. A motion seeking waiver shall be filed by the prosecutor within
  30 days of receipt of the complaint. This time limit shall not, except

### S1355 [1R]

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1 for good cause shown, be extended. 2 e. If the juvenile can show that the probability of his rehabilitation by the use of the procedures, services and facilities available to the 3 4 court prior to the juvenile reaching the age of 19 substantially outweighs the reasons for waiver, waiver shall not be granted. This 5 subsection shall not apply with respect to a juvenile 16 years of age or 6 7 older who is charged with committing any of the acts enumerated in 8 subparagraph (a) [or], (i) or (j) of paragraph (2) of subsection a. of 9 this section or with respect to a violation of N.J.S.2C:35-3, N.J.S.2C:35-4 or section 1 of P.L.1998, c.26 (C.2C:39-4.1). 10 11 f. The Attorney General shall develop for dissemination to the 12 county prosecutors those guidelines or directives deemed necessary or appropriate to ensure the uniform application of this section 13 14 throughout the State. 15 (cf: P.L.1999, c.373) 16 17 9. Sections 5 through 9 and section 11 of P.L.1984, c.184 18 (C.2C:20-26 to 2C:20-30, inclusive, and 2C:20-32) are hereby repealed. 19 20 10. This act shall take effect immediately. 21 22 23 24 25

Revises New Jersey's computer crime law to incorporate recent technological changes.

## SENATE, No. 1355

# STATE OF NEW JERSEY

### 210th LEGISLATURE

INTRODUCED MARCH 25, 2002

Sponsored by:

Senator RICHARD H. BAGGER

**District 21 (Essex, Morris, Somerset and Union)** 

### **SYNOPSIS**

Revises New Jersey's computer crime law to incorporate recent technological changes.

### **CURRENT VERSION OF TEXT**

As introduced.



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- 14 network.
- "Computer" means an electronic, magnetic, optical, b. 15
- 16 <u>electrochemical or other high speed data processing</u> device or another
- 17 similar device capable of executing a computer program, including
- 18 arithmetic, logic, memory, data storage or input-output operations [, by
- 19 the manipulation of electronic or magnetic impulses] and includes all
- 20 computer equipment connected to such a device [in a], computer
- 21 system or computer network, but shall not include an automated
  - typewriter or typesetter or a portable, hand-held calculator.
- 23 c. "Computer equipment" means any equipment or devices,
- 24 including all input, output, processing, storage, software, or
- 25 communications facilities, intended to interface with the computer.
- 26 "Computer network" means the interconnection of
- communication lines, including microwave or other means of 27
- 28 electronic communications, with a computer through remote terminals,
- 29 or a complex consisting of two or more interconnected computers, and
- 30 shall include the Internet.
- 31 e. "Computer program" means a series of instructions or statements
- 32 executable on a computer, which directs the computer system in a
- 33 manner to produce a desired result.
- 34 f. "Computer software" means a set of computer programs, data,
- 35 procedures, and associated documentation concerned with the
- 36 operation of a computer system.
- 37 g. "Computer system" means a set of interconnected computer
- 38 equipment intended to operate as a cohesive system.
- "Data" means information, facts, concepts, or instructions 39
- 40 [prepared for use] contained in a computer, computer storage medium,
- 41 computer system, or computer network. It shall also include, but not
- 42 be limited to, any alphanumeric, hexadecimal, octal or binary code.

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

- 1 i. "Data base" means a collection of data.
- 2 j. "Financial instrument" includes but is not limited to a check,
- 3 draft, warrant, money order, note, certificate of deposit, letter of credit,
- 4 bill of exchange, credit or debit card, transaction authorization
- 5 mechanism, marketable security and any computer representation of
- 6 these items.
- 7 k. "Services" includes but is not limited to the use of a computer
- 8 system, computer network, computer programs, data prepared for
- 9 computer use and data contained within a computer system or
- 10 computer network.
- 11 1. "Personal identifying information" shall have the meaning set
- 12 forth in subsection a. of N.J.S.2C:21-17, and shall also include
- 13 passwords and other codes that permit access to any data, data base,
- 14 computer, computer storage medium, computer program, computer
- 15 software, computer equipment, computer system or computer network,
- where access is intended to be secure, restricted or limited. 16
- 17 m. "Internet" means the international computer network of both
- 18 federal and non-federal interoperable packet switched data networks.
- 19 n. "Alter," "damage" or "destroy" shall include, but not be limited
- 20 to, any change or impairment to the integrity or availability of any data
- 21 or other information, data base, computer program, computer software,
- 22 computer equipment, computer, computer storage medium, computer 23
- system, or computer network.
- 24 o. "User of computer services" shall include, but not be limited to,
- 25 any person, business, computer, computer network, computer system,
- 26 computer equipment or any other device which makes use of any
- 27 resources of a computer, computer network, computer system,
- 28 computer storage medium, computer equipment, data or data base.
- 29 (cf: P.L.1984, c.184, s.2)

- 31 2. Section 3 of P.L.1984, c.184 (C.2C:20-24) is amended to read as
- 32 follows:
- 33 3. For the purposes of this act, the value of any property or services,
- 34 including the use of computer time, shall be their fair market value, if
- 35 it is determined that a willing buyer and willing seller exist.
- [Alternatively, value] <u>Value shall include the cost of repair or</u> 36
- 37 remediation of any damage caused by an unlawful act and the gross
- 38 revenue from any lost business opportunity caused by the unlawful act.
- 39 The value of any lost business opportunity may be determined by
- comparison to gross revenue generated before the unlawful act that 41 <u>resulted in the lost business opportunity. Value</u> shall include, but not
- 42 be limited to, the cost of generating or obtaining data and storing it
- 43 within a computer or computer system.
- 44 (cf: P.L.1984, c.184, s.3)

- 3. Section 4 of P.L.1984, c.184 (C.2C:20-25) is amended to read as follows:
- 4. A person is guilty of [theft] <u>computer criminal activity</u> if [he] the person purposely or knowingly and without authorization, or in excess of authorization:
- a. [Alters, damages, takes or destroys] <u>Accesses</u> any data, data base,
   computer storage medium, computer program, computer software [or],
   computer equipment [existing internally or externally to a computer],
   computer, computer system or computer network;
- b. Alters, damages[, takes] or destroys [a] any data, data base,
   computer, computer storage medium, computer program, computer
   software, computer system or computer network, or denies, disrupts or
   impairs computer services, including access to any part of the Internet,
   that are available to any other user of the computer services;
- c. Accesses or attempts to access any <u>data</u>, <u>data base</u>, computer, computer storage medium, computer program, computer software, computer equipment, computer system or computer network for the purpose of executing a scheme to defraud, or to obtain services, property, <u>personal identifying information</u>, or money, from the owner of a computer or any third party; [or]
- d. [Alters, tampers with, obtains, intercepts, damages or destroys a financial instrument] (Deleted by amendment, P.L., c.).
- e. Obtains, takes, copies or uses any data, data base, computer program, computer software, personal identifying information, or other information stored in a computer, computer network, computer system, computer equipment or computer storage medium; or
  - f. Accesses and recklessly alters, damages or destroys any data, data base, computer, computer storage medium, computer program, computer software, computer equipment, computer system or computer network.
- 31 g. A violation of subsection a. of this section is a crime of the third 32 degree. A violation of subsection b. is a crime of the second degree. 33 A violation of subsection c. is a crime of the third degree, except that 34 it is a crime of the second degree if the value of the services, property, 35 personal identifying information, or money obtained or sought to be 36 obtained exceeds \$5,000. A violation of subsection e. is a crime of the 37 third degree, except that it is a crime of the second degree if the data, 38 data base, computer program, computer software, or information:
- 39 (1) is or contains personal identifying information, medical 40 diagnoses, treatments or other medical information concerning an 41 identifiable person;
- 42 (2) is or contains governmental records or other information that is 43 protected from disclosure by law, court order or rule of court; or
- 44 (3) has a value exceeding \$5,000.

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A violation of subsection f. is a crime of the fourth degree, except
that it is a crime of the third degree if the value of the damage exceeds

1 \$5,000.

- 2 A violation of any subsection of this section is a crime of the first 3 degree if the offense results in:
- 4 (1) a substantial interruption or impairment of public
- 5 communication, transportation, supply of water, gas or power, or other
- public service. The term "substantial interruption or impairment" shall 6
- 7 mean such interruption or impairment that:
- 8 (a) affects 10 or more structures or habitations;
- 9 (b) lasts for two or more hours; or
- 10 (c) creates a risk of death or significant bodily injury to any person;
- 11 (2) damages or loss in excess of \$250,000; or
- 12 (3) significant bodily injury to any person.
- 13 Every sentence of imprisonment for a crime of the first degree
- 14 committed in violation of this section shall include a minimum term of
- 15 one-third to one-half of the sentence imposed, during which term the
- defendant shall not be eligible for parole. 16
- 17 h. Every sentence imposed upon a conviction pursuant to this
- 18 section shall, if the victim is a government agency, include a period of
- 19 imprisonment. The period of imprisonment shall include a minimum
- 20 term of one-third to one-half of the sentence imposed, during which
- term the defendant shall not be eligible for parole. The victim shall be 21 22 deemed to be a government agency if a computer, computer network,
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- computer storage medium, computer system, computer equipment,
- 24 computer program, computer software, computer data or data base that
- 25 is a subject of the crime is owned, operated or maintained by or on 26 behalf of a governmental agency or unit of State or local government
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- or a public authority. The defendant shall be strictly liable under this 28 subsection and it shall not be a defense that the defendant did not know
- 29 or intend that the victim was a government agency, or that the
- 30 defendant intended that there be other victims of the crime.
- 31 A violation of any subsection of this section shall be a distinct
- 32 offense from a violation of any other subsection of this section, and a
- 33 conviction for a violation of any subsection of this section shall not
- 34 merge with a conviction for a violation of any other subsection of this
- 35 section or section 10 of P.L.1984, c.184 (C.2C:20-31), or for
- conspiring or attempting to violate any subsection of this section or 36
- 37 section 10 of P.L.1984, c.184 (C.2C:20-31), and a separate sentence
- 38 shall be imposed for each such conviction.
- 39 When a violation of any subsection of this section involves an
- 40 offense committed against a person under 18 years of age, the violation
- 41 shall constitute an aggravating circumstance to be
- 42 considered by the court when determining the appropriate sentence to
- 43 be imposed.
- 44 (cf: P.L.1984, c.184, s.4)

- 46 4. Section 10 of P.L.1984, c.184 (C.2C:20-31) is amended to read
- 47 as follows:

#### S1355 BAGGER

1 10. a. A person is guilty of a crime of the third degree if [he] the 2 person purposely or knowingly and without authorization, or in excess 3 of authorization, accesses [a] any data, data base, computer, computer 4 storage medium, computer software, computer equipment, computer 5 system [or any of its parts] and [directly or indirectly,] knowingly or recklessly discloses or causes to be disclosed any data, data base, 6 7 computer software [or], computer programs[, where the accessing and 8 disclosing cannot be assessed a monetary value or loss or personal 9 identifying information.

10 b. A person is guilty of a crime of the second degree if the person purposely or knowingly and without authorization, or in excess of authorization, accesses any data, data base, computer, computer storage medium, computer software, computer equipment, computer system or computer network and purposely or knowingly discloses or causes to be disclosed any data, data base, computer software, computer program or other information that is protected from disclosure by any law, court order or rule of court. Every sentence imposed upon a conviction pursuant to this subsection shall include a period of imprisonment. The period of imprisonment shall include a minimum term of one-third to one-half of the sentence imposed, during which term the defendant shall not be eligible for parole.

22 (cf: P.L.1984, c.184, s.10)

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- 24 5. Section 12 of P.L.1984, c.184 (C.2C:20-33) is amended to read 25 as follows:
- 26 12. [The copying or altering of a computer program or computer 27 software shall not constitute theft for the purposes of chapters 20 and 28 21 of Title 2C of the New Jersey Statutes or any offense under this act, 29 if the computer program or computer software is of a retail value of 30 \$1,000.00 or less and is not copied for resale.] It is an affirmative 31 defense to a prosecution pursuant to subsection e. of section 4 of P.L.1984, c.184 (C.2C:20-25), which shall be proved by clear and 32 33 convincing evidence, that the actor obtained, copied or accessed a 34 computer program or computer software solely for personal use, the 35 program or software had a retail value of less than \$1,000 and the actor 36 did not disseminate or disclose the program or software to any other

37 person.

38 (cf: P.L.1984, c.184, s.12)

- 40 6. Section 13 of P.L.1984, c.184 (C.2C:20-34) is amended to read 41 as follows:
- 42 13. For the purpose of prosecution under this act, and in addition 43 to determining the situs of the offense pursuant to the provisions of 44 N.J.S.2C:1-3, the situs of an offense of [theft] computer criminal 45 activity shall also be the location of the computer, computer 46 storagemedium, computer program, computer software, computer

- 1 equipment, computer system or computer network which is accessed,
- 2 or where the [terminal] computer, computer storage medium,
- 3 computer program, computer software, computer equipment, computer
- 4 system, computer network or other device used in the offense is
- 5 situated, or where the actual damage occurs.
- (cf: P.L.1984, c.184, s.13) 6

- 7. N.J.S.2C:20-2 is amended to read as follows:
- 9 2C:20-2. Consolidation of Theft Offenses; Grading; Provisions Applicable to Theft Generally. 10
- Consolidation of Theft and Computer Criminal Activity 11
- Offenses. Conduct denominated theft or computer criminal activity in 12
- this chapter constitutes a single offense, but each episode or 13
- transaction may be the subject of a separate prosecution and 14
- 15 conviction. A charge of theft or computer criminal activity may be
- supported by evidence that it was committed in any manner that would 16
- 17 be theft or computer criminal activity under this chapter,
- notwithstanding the specification of a different manner in the 18
- 19 indictment or accusation, subject only to the power of the court to
- 20 ensure fair trial by granting a bill of particulars, discovery, a
- 21 continuance, or other appropriate relief where the conduct of the
- 22 defense would be prejudiced by lack of fair notice or by surprise.
- 23 b. Grading of theft offenses.
- 24 (1) Theft constitutes a crime of the second degree if:
- 25 (a) The amount involved is \$75,000.00 or more;
- 26 (b) The property is taken by extortion;
- 27 (c) The property stolen is a controlled dangerous substance or 28 controlled substance analog as defined in N.J.S.2C:35-2 and the 29 quantity is in excess of one kilogram;
- (d) The property stolen is a person's benefits under federal or State 30 law, or from any other source, which the Department of Human 31
- 32 Services or an agency acting on its behalf has budgeted for the person's
- 33 health care and the amount involved is \$75,000 or more; or
- 34 (e) The property stolen is human remains or any part thereof.
- 35 (2) Theft constitutes a crime of the third degree if:
- 36 (a) The amount involved exceeds \$500.00 but is less than 37 \$75,000.00;
- 38 (b) The property stolen is a firearm, motor vehicle, vessel, boat, 39 horse, domestic companion animal or airplane;
- 40 (c) The property stolen is a controlled dangerous substance or controlled substance analog as defined in N.J.S.2C:35-2 and the 41 42 amount involved is less than \$75,000.00 or is undetermined and the
- quantity is one kilogram or less; 44 (d) It is from the person of the victim;

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45 (e) It is in breach of an obligation by a person in his capacity as a 46 fiduciary;

(f) It is by threat not amounting to extortion;

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- 2 (g) It is of a public record, writing or instrument kept, filed or deposited according to law with or in the keeping of any public office 4 or public servant;
  - (h) The property stolen is a person's benefits under federal or State law, or from any other source, which the Department of Human Services or an agency acting on its behalf has budgeted for the person's health care and the amount involved is less than \$75,000;
- 9 (i) The property stolen is any real or personal property related to,
  10 necessary for, or derived from research, regardless of value, including,
  11 but not limited to, any sample, specimens and components thereof,
  12 research subject, including any warm-blooded or cold-blooded animals
  13 being used for research or intended for use in research, supplies,
  14 records, data or test results, prototypes or equipment, as well as any
  15 proprietary information or other type of information related to research;
  - (j) The property stolen is a New Jersey Prescription Blank as referred to in R.S.45:14-14; or
    - (k) The property stolen consists of an access device or a defaced access device.
    - (3) Theft constitutes a crime of the fourth degree if the amount involved is at least \$200.00 but does not exceed \$500.00. If the amount involved was less than \$200.00 the offense constitutes a disorderly persons offense.
    - (4) The amount involved in a theft <u>or computer criminal activity</u> shall be determined by the trier of fact. The amount shall include, but shall not be limited to, the amount of any State tax avoided, evaded or otherwise unpaid, improperly retained or disposed of. Amounts involved in thefts <u>or computer criminal activities</u> committed pursuant to one scheme or course of conduct, whether from the same person or several persons, may be aggregated in determining the grade of the offense
- 32 c. Claim of right. It is an affirmative defense to prosecution for theft that the actor:
  - (1) Was unaware that the property or service was that of another;
  - (2) Acted under an honest claim of right to the property or service involved or that he had a right to acquire or dispose of it as he did; or
- 37 (3) Took property exposed for sale, intending to purchase and pay 38 for it promptly, or reasonably believing that the owner, if present, 39 would have consented.
- d. Theft from spouse. It is no defense that theft <u>or computer</u> criminal activity was from <u>or committed against</u> the actor's spouse, except that misappropriation of household and personal effects, or other property normally accessible to both spouses, is theft <u>or computer criminal activity</u> only if it occurs after the parties have ceased living together.
- 46 (cf: P.L.1999, c.95, s.2)

- 8. Section 7 of P.L.1982, c.77 (C.2A:4A-26) is amended to read as follows:
  - 7. Referral to another court without juvenile's consent.

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- a. On motion of the prosecutor, the court shall, without the consent of the juvenile, waive jurisdiction over a case and refer that case from the Superior Court, Chancery Division, Family Part to the appropriate court and prosecuting authority having jurisdiction if it finds, after hearing, that:
  - (1) The juvenile was 14 years of age or older at the time of the charged delinquent act; and
  - (2) There is probable cause to believe that the juvenile committed a delinquent act or acts which if committed by an adult would constitute:
  - (a) Criminal homicide other than death by auto, strict liability for drug induced deaths, pursuant to N.J.S.2C:35-9, robbery which would constitute a crime of the first degree, carjacking, aggravated sexual assault, sexual assault, aggravated assault which would constitute a crime of the second degree, kidnapping or aggravated arson; or
  - (b) A crime committed at a time when the juvenile had previously been adjudicated delinquent, or convicted, on the basis of any of the offenses enumerated in subsection a.(2)(a); or
  - (c) A crime committed at a time when the juvenile had previously been sentenced and confined in an adult penal institution; or
  - (d) An offense against a person committed in an aggressive, violent and willful manner, other than an offense enumerated in subsection a.(2)(a) of this section, or the unlawful possession of a firearm, destructive device or other prohibited weapon, arson or death by auto if the juvenile was operating the vehicle under the influence of an intoxicating liquor, narcotic, hallucinogenic or habit producing drug; or
- 31 (e) A violation of N.J.S.2C:35-3, N.J.S.2C:35-4, or N.J.S.2C:35-5; or
- 33 (f) Crimes which are a part of a continuing criminal activity in 34 concert with two or more persons and the circumstances of the crimes 35 show the juvenile has knowingly devoted himself to criminal activity 36 as a source of livelihood; or
  - (g) An attempt or conspiracy to commit any of the acts enumerated in paragraph (a), (d) or (e) of this subsection; or
- 39 (h) Theft of an automobile pursuant to chapter 20 of Title 2C of the 40 New Jersey Statutes; or
- 41 (i) Possession of a firearm with a purpose to use it unlawfully
  42 against the person of another under subsection a. of N.J.S.2C:39-4, or
  43 the crime of aggravated assault, aggravated criminal sexual contact,
  44 burglary or escape if, while in the course of committing or attempting
  45 to commit the crime including the immediate flight therefrom, the
  46 juvenile possessed a firearm; or

- (j) Computer criminal activity which would be a crime of the first or second degree pursuant to section 4 or section 10 of P.L.1984. c.184 (C.2C:20-25 or C.2C:20-31); and 3
- 4 Except with respect to any of the acts enumerated in 5 subparagraph (a) [or], (i) or (j) of paragraph (2) of subsection a. of this 6 section, or with respect to any acts enumerated in subparagraph (e) of 7 paragraph (2) of subsection a. of this section which involve the 8 distribution for pecuniary gain of any controlled dangerous substance 9 or controlled substance analog while on any property used for school 10 purposes which is owned by or leased to any school or school board, 11 or within 1,000 feet of such school property or while on any school 12 bus, or any attempt or conspiracy to commit any of those acts, the State has shown that the nature and circumstances of the charge or the prior 13 14 record of the juvenile are sufficiently serious that the interests of the 15 public require waiver.
  - b. (Deleted by amendment, P.L.1999, c.373).
  - c. An order referring a case shall incorporate therein not only the alleged act or acts upon which the referral is premised, but also all other delinquent acts arising out of or related to the same transaction.
  - d. A motion seeking waiver shall be filed by the prosecutor within 30 days of receipt of the complaint. This time limit shall not, except for good cause shown, be extended.
  - e. If the juvenile can show that the probability of his rehabilitation by the use of the procedures, services and facilities available to the court prior to the juvenile reaching the age of 19 substantially outweighs the reasons for waiver, waiver shall not be granted. This subsection shall not apply with respect to a juvenile 16 years of age or older who is charged with committing any of the acts enumerated in subparagraph (a) [or], (i) or (j) of paragraph (2) of subsection a. of this section or with respect to a violation of N.J.S.2C:35-3, N.J.S.2C:35-4 or section 1 of P.L.1998, c.26 (C.2C:39-4.1).
  - f. The Attorney General shall develop for dissemination to the county prosecutors those guidelines or directives deemed necessary or appropriate to ensure the uniform application of this section throughout the State.
- 36 (cf: P.L.1999, c.373)

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Sections 5 through 9 and section 11 of P.L.1984, c.184 (C.2C:20-26 to 2C:20-30, inclusive, and 2C:20-32) are hereby repealed.

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10. This act shall take effect immediately.

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### **STATEMENT**

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46 This bill would update the State law with regard to computer crime 47 to reflect various technological changes, including the development of the Internet, that have occurred since enactment of the computer crime law in 1984, P.L.1984, c.184(C.2C:20-23 et al.) (hereinafter the "computer law").

The bill amends the computer law to revise the definition of "computer" to be consistent with relevant federal law and to revise the definition of "data" to address the issue of data stored on media that are not within the computer such as removable disks and external disk drives. In addition, the bill adds definitions of the "Internet" and "personal identifying information" to section 2 of the computer law. The bill also defines the terms "alter, damage or destroy" and "user of computer services" and makes other technical clarifications.

The bill amends section 3 of the computer law to include as "value," for the purpose of recovering loss, the cost of repair or remediation of any damage caused by an unlawful act and the gross revenue from a lost business opportunity attributable to that unlawful act. The bill also specifies that the value of a lost business opportunity be determined by comparison to gross revenue before the opportunity was lost.

Under the provisions of the bill, computer criminal activity would range from a third degree crime for access to a computer without authorization to a first degree crime where a violation results in the substantial interruption or impairment of public communication, transportation, supply of water, gas or power or other public service; or damages or loss in excess of \$250,000 or significant bodily injury to any person. The bill also provides for a mandatory minimum sentence in certain circumstances, including if a person is convicted of a crime of the first degree or if the victim is a government agency.

The bill clarifies that the situs of an offense related to computer criminal activity is both the location of the computer that was accessed and the location where the computer used in the offense is situated.

The bill provides that computer criminal activity offenses be consolidated in the same manner that theft offenses are consolidated. The substitute further provides that a juvenile who is charged with computer criminal activity that would be a crime of the first or second degree may be referred to another court without the juvenile's consent.

### SENATE JUDICIARY COMMITTEE

### STATEMENT TO

### SENATE, No. 1355

with committee amendments

### STATE OF NEW JERSEY

**DATED: JUNE 13, 2002** 

The Senate Judiciary Committee reports favorably and with committee amendments Senate Bill No. 1355.

This bill would update the State law with regard to computer crime to reflect various technological changes, including the development of the Internet, that have occurred since enactment of the computer crime law in 1984, P.L.1984, c.184 (C.2C:20-23 et al.). The committee emphasizes that it is not the intent of this bill to interfere with or prohibit terms or conditions in a contract or license related to any data, data base, computer, computer storage medium, computer program, computer software, computer system, computer equipment, computer network or hardware designed to allow any of the above to operate in the ordinary course of a lawful business, or that is designed to allow an owner or authorized holder of information to protect data information or rights in it.

The bill amends N.J.S.A.2C:20-23 (section 1 of the bill) to revise the definition of "computer" to be consistent with relevant federal law and to revise the definition of "data" to address the issue of data stored on media that are not within the computer such as removable disks and external disk drives. In addition, the bill adds definitions of "Internet," "personal identifying information," "alter, damage or destroy", and "user of computer services" and makes other technical clarifications.

The bill amends N.J.S.A.2C:20-24 (section 2 of the bill) to include as "value," for the purpose of recovering loss, the cost of repair or remediation of any damage caused by an unlawful act and the gross revenue from a lost business opportunity attributable to that unlawful act. The bill also specifies that the value of a lost business opportunity be determined by comparison to gross revenue before the opportunity was lost.

Under the provisions of N.J.S.A.2C:20-25 (section 3 of the bill), computer criminal activity would range from a third degree crime for access to a computer without authorization to a first degree crime where a violation results in the substantial interruption or impairment of public communication, transportation, supply of water, gas or power or other public service; or damages or loss in excess of \$250,000 or significant bodily injury to any person. The bill also provides for a

mandatory minimum sentence in certain circumstances in subsections g. and h., including if a person is convicted of a crime of the first degree or if the victim is a government agency.

The bill clarifies that the situs of an offense related to computer criminal activity is both the location of the computer that was accessed and the location where the computer used in the offense is situated in N.J.S.A.2C:20-34 (section 6 of the bill).

The bill provides that computer criminal activity offenses may be consolidated in the same manner as theft offenses by amending N.J.S.A.2C:20-2. Note that the gradation of computer criminal activity is set forth specifically in N.J.S.A.2C:20-25 (section 3 of the bill) and may not correspond to the gradation of theft offenses as it does under existing law. The bill provides that a juvenile who is charged with first or second degree computer criminal activity may be referred to another court without the juvenile's consent by amending N.J.S.A.2A:4A-26.

The committee amendments add a definition of " authorization" to be consistent with federal law and clarify that authorized access in the ordinary course of business is not intended to be reached by the criminal provisions of the bill. See also the intent language set forth previously in paragraph 2 of this statement. The amendments expand the definition of "alter, damage or destroy" to include the introduction of a "computer contaminant" to clarify that "viruses or worms" are included. In addition, the committee amendments omit "solely for personal use" in the affirmative defense language in section 5.

# ASSEMBLY TELECOMMUNICATIONS AND UTILITIES COMMITTEE

### STATEMENT TO

# [First Reprint] **SENATE, No. 1355**

### STATE OF NEW JERSEY

DATED: JANUARY 9, 2003

The Assembly Telecommunications and Utilities Committee reports favorably Senate Bill No. 1355 (1R).

As reported, this bill would update the State law with regard to computer crime to reflect various technological changes, including the development of the Internet, that have occurred since enactment of the computer crime law in 1984, P.L.1984, c.184 (C.2C:20-23 et al.). The committee emphasizes that it is not the intent of this bill to interfere with or prohibit terms or conditions in a contract or license related to any data, data base, computer, computer storage medium, computer program, computer software, computer system, computer equipment, computer network or hardware designed to allow any of the above to operate in the ordinary course of a lawful business, or that is designed to allow an owner or authorized holder of information to protect data information or rights in it.

The bill amends section 2 of P.L.1984, c.184 (C.2C:20-23) (section 1 of the bill) to revise the definition of "computer" to be consistent with relevant federal law and to revise the definition of "data" to address the issue of data stored on media that are not within the computer such as removable disks and external disk drives. In addition, the bill adds definitions of "Internet," "personal identifying information," "alter, damage or destroy", and "user of computer services" and makes other technical clarifications.

The bill amends section 3 of P.L.1984, c.184 (C.2C:20-24) (section 2 of the bill) to include as "value," for the purpose of recovering loss, the cost of repair or remediation of any damage caused by an unlawful act and the gross revenue from a lost business opportunity attributable to that unlawful act. The bill also specifies that the value of a lost business opportunity be determined by comparison to gross revenue before the opportunity was lost.

Under the provisions of section 4 of P.L.1984, c.184 (C.2C:20-25) (section 3 of the bill), computer criminal activity would range from a third degree crime for access to a computer without authorization to a first degree crime where a violation results in the substantial interruption or impairment of public communication, transportation,

supply of water, gas or power or other public service; or damages or loss in excess of \$250,000 or significant bodily injury to any person. The bill also provides for a mandatory minimum sentence in certain circumstances in subsections g. and h., including if a person is convicted of a crime of the first degree or if the victim is a government agency.

The bill amends section 13 of P.L.1984, c.184 (C.2C:20-34) (section 6 of the bill) to clarify that the situs of an offense related to computer criminal activity is both the location of the computer that was accessed and the location where the computer used in the offense is situated.

The bill provides that computer criminal activity offenses may be consolidated in the same manner as theft offenses by amending N.J.S.2C:20-2. Note that the gradation of computer criminal activity is set forth specifically in section 4 of P.L.1984, c.184 (C.2C:20-25) (section 3 of the bill) and may not correspond to the gradation of theft offenses as it does under existing law. The bill provides that a juvenile who is charged with first or second degree computer criminal activity may be referred to another court without the juvenile's consent by amending section 7 of P.L.1982, c.77 (C.2A:4A-26) (section 8 of the bill).

As reported, this bill is identical to Assembly Bill No. 1728, as amended by the Assembly Telecommunications and Utilities Committee.

## ASSEMBLY, No. 1728

# STATE OF NEW JERSEY

### 210th LEGISLATURE

INTRODUCED FEBRUARY 4, 2002

Sponsored by:
Assemblyman PETER J. BIONDI
District 16 (Morris and Somerset)

Assemblyman NEIL M. COHEN

District 20 (Union)

Co-Sponsored by:

Assemblyman Guear

### **SYNOPSIS**

Revises New Jersey's computer crime law to incorporate recent technological changes.

### **CURRENT VERSION OF TEXT**

As introduced.

(Sponsorship Updated As Of: 1/10/2003)

- AN ACT concerning computer crime, amending and repealing certain sections of P.L.1984, c.184 and amending N.J.S.2C:20-2 and
- 3 P.L.1982, c.77.

5 **BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

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- 8 1. Section 2 of P.L.1984, c.184 (C.2C:20-23) is amended to read as 9 follows.
- 10 2. As used in this act:
- 11 a. "Access" means to instruct, communicate with, store data in,
- 12 retrieve data from, or otherwise make use of any resources of a
- computer, computer storage medium, computer system, or computer
- 14 network.
- b. "Computer" means an electronic, magnetic, optical,
- 16 <u>electrochemical or other high speed data processing</u> device or another
- 17 similar device capable of executing a computer program, including
- arithmetic, logic, memory, data storage or input-output operations [, by
- 19 the manipulation of electronic or magnetic impulses] and includes all
- 20 computer equipment connected to such a device [in a], computer
- 21 system or computer network, but shall not include an automated
- 22 <u>typewriter or typesetter or a portable, hand-held calculator</u>.
- c. "Computer equipment" means any equipment or devices,
- 24 including all input, output, processing, storage, software, or
- 25 communications facilities, intended to interface with the computer.
- d. "Computer network" means the interconnection of
- communication lines, including microwave or other means of electronic communications, with a computer through remote terminals,
- or a complex consisting of two or more interconnected computers, and
- 30 shall include the Internet.
- 21
- e. "Computer program" means a series of instructions or statements
- 32 executable on a computer, which directs the computer system in a
- 33 manner to produce a desired result.
- f. "Computer software" means a set of computer programs, data,
- 35 procedures, and associated documentation concerned with the
- 36 operation of a computer system.
- g. "Computer system" means a set of interconnected computer
- 38 equipment intended to operate as a cohesive system.
- 39 h. "Data" means information, facts, concepts, or instructions
- 40 [prepared for use] contained in a computer, computer storage medium,
- 41 computer system, or computer network. <u>It shall also include, but not</u>
- 42 <u>be limited to, any alphanumeric, hexadecimal, octal or binary code.</u>
- i. "Data base" means a collection of data.
- j. "Financial instrument" includes but is not limited to a check, draft,

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and intended to be omitted in the law.

warrant, money order, note, certificate of deposit, letter of credit, bill
 of exchange, credit or debit card, transaction authorization mechanism,
 marketable security and any computer representation of these items.

k. "Services" includes but is not limited to the use of a computer system, computer network, computer programs, data prepared for computer use and data contained within a computer system or computer network.

1. "Personal identifying information" shall have the meaning set forth in subsection a. of N.J.S.2C:21-17, and shall also include passwords and other codes that permit access to any data, data base, computer, computer storage medium, computer program, computer software, computer equipment, computer system or computer network, where access is intended to be secure, restricted or limited.

m. "Internet" means the international computer network of both federal and non-federal interoperable packet switched data networks.

n. "Alter," "damage" or "destroy" shall include, but not be limited to, any change or impairment to the integrity or availability of any data or other information, data base, computer program, computer software, computer equipment, computer, computer storage medium, computer system, or computer network.

o. "User of computer services" shall include, but not be limited to, any person, business, computer, computer network, computer system, computer equipment or any other device which makes use of any resources of a computer, computer network, computer system, computer storage medium, computer equipment, data or data base. (cf: P.L.1984, c.184, s.2)

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2. Section 3 of P.L.1984, c.184 (C.2C:20-24) is amended to read as follows:

30 3. For the purposes of this act, the value of any property or services, 31 including the use of computer time, shall be their fair market value, if 32 it is determined that a willing buyer and willing seller exist. [Alternatively, value] Value shall include the cost of repair or 33 34 remediation of any damage caused by an unlawful act and the gross 35 revenue from any lost business opportunity caused by the unlawful act. 36 The value of any lost business opportunity may be determined by 37 comparison to gross revenue generated before the unlawful act that 38 resulted in the lost business opportunity. Value shall include, but not 39 be limited to, the cost of generating or obtaining data and storing it 40 within a computer or computer system.

41 (cf: P.L.1984, c.184, s.3)

- 1 3. Section 4 of P.L.1984, c.184 (C.2C:20-25) is amended to read as follows:
- 4. A person is guilty of [theft] <u>computer criminal activity</u> if [he] the person purposely or knowingly and without authorization, or in excess of authorization:
- a. [Alters, damages, takes or destroys] <u>Accesses</u> any data, data base,
   computer storage medium, computer program, computer software [or],
   computer equipment [existing internally or externally to a computer],
   computer, computer system or computer network;
- b. Alters, damages[, takes] or destroys [a] any data, data base,
   computer, computer storage medium, computer program, computer
   software, computer system or computer network, or denies, disrupts or
   impairs computer services, including access to any part of the Internet,
   that are available to any other user of the computer services;
- c. Accesses or attempts to access any <u>data</u>, <u>data base</u>, computer, computer storage medium, computer program, computer software, computer equipment, computer system or computer network for the purpose of executing a scheme to defraud, or to obtain services, property, <u>personal identifying information</u>, or money, from the owner of a computer or any third party; [or]
- d. [Alters, tampers with, obtains, intercepts, damages or destroys a financial instrument] (Deleted by amendment, P.L., c.).
- e. Obtains, takes, copies or uses any data, data base, computer
   program, computer software, personal identifying information, or other
   information stored in a computer, computer network, computer system,
   computer equipment or computer storage medium; or
- f. Accesses and recklessly alters, damages or destroys any data, data
  base, computer, computer storage medium, computer program,
  computer software, computer equipment, computer system or computer
  network.
- 31 g. A violation of subsection a. of this section is a crime of the third 32 degree. A violation of subsection b. is a crime of the second degree. 33 A violation of subsection c. is a crime of the third degree, except that it is a crime of the second degree if the value of the services, property, 34 35 personal identifying information, or money obtained or sought to be 36 obtained exceeds \$5,000. A violation of subsection e. is a crime of the 37 third degree, except that it is a crime of the second degree if the data, 38 data base, computer program, computer software, or information:
- 39 (1) is or contains personal identifying information, medical 40 diagnoses, treatments or other medical information concerning an 41 identifiable person;
- 42 (2) is or contains governmental records or other information that is 43 protected from disclosure by law, court order or rule of court; or
- 44 (3) has a value exceeding \$5,000.
- A violation of subsection f. is a crime of the fourth degree, except
  that it is a crime of the third degree if the value of the damage exceeds
  5,000.

1 A violation of any subsection of this section is a crime of the first 2 degree if the offense results in:

- 3 (1) a substantial interruption or impairment of public 4 communication, transportation, supply of water, gas or power, or other 5 public service. The term "substantial interruption or impairment" shall 6 mean such interruption or impairment that:
- 7 (a) affects 10 or more structures or habitations;
- 8 (b) lasts for two or more hours; or
- 9 (c) creates a risk of death or significant bodily injury to any person;
- 10 (2) damages or loss in excess of \$250,000; or
- 11 (3) significant bodily injury to any person.

Every sentence of imprisonment for a crime of the first degree committed in violation of this section shall include a minimum term of one-third to one-half of the sentence imposed, during which term the defendant shall not be eligible for parole.

16 h. Every sentence imposed upon a conviction pursuant to this 17 section shall, if the victim is a government agency, include a period of 18 imprisonment. The period of imprisonment shall include a minimum 19 term of one-third to one-half of the sentence imposed, during which 20 term the defendant shall not be eligible for parole. The victim shall be 21 deemed to be a government agency if a computer, computer network, 22 computer storage medium, computer system, computer equipment, 23 computer program, computer software, computer data or data base that 24 is a subject of the crime is owned, operated or maintained by or on 25 behalf of a governmental agency or unit of State or local government or a public authority. The defendant shall be strictly liable under this 26 27 subsection and it shall not be a defense that the defendant did not know 28 or intend that the victim was a government agency, or that the

defendant intended that there be other victims of the crime.

A violation of any subsection of this section shall be a distinct offense from a violation of any other subsection of this section, and a conviction for a violation of any subsection of this section shall not merge with a conviction for a violation of any other subsection of this section or section 10 of P.L.1984, c.184 (C.2C:20-31), or for conspiring or attempting to violate any subsection of this section or section 10 of P.L.1984, c.184 (C.2C:20-31), and a separate sentence shall be imposed for each such conviction.

When a violation of any subsection of this section involves an offense committed against a person under 18 years of age, the violation shall constitute an aggravating circumstance to be considered by the court when determining the appropriate sentence to be imposed.

43 (cf: P.L.1984, c.184, s.4)

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45 4. Section 10 of P.L.1984, c.184 (C.2C:20-31) is amended to read 46 as follows:

47 10. <u>a.</u> A person is guilty of a crime of the third degree if [he] the

- 1 <u>person</u> purposely <u>or knowingly</u> and without authorization, <u>or in excess</u>
- 2 <u>of authorization</u>, accesses [a] <u>any data, data base, computer, computer</u>
- 3 <u>storage medium, computer software, computer equipment,</u> computer
- 4 system [or any of its parts] and [directly or indirectly,] knowingly or
- 5 <u>recklessly</u> discloses or causes to be disclosed <u>any</u> data, data base,
- 6 computer software [or], computer programs[, where the accessing and
- 7 disclosing cannot be assessed a monetary value or loss] or personal
- 8 identifying information.
- b. A person is guilty of a crime of the second degree if the person
- 10 purposely or knowingly and without authorization, or in excess of
- 11 <u>authorization, accesses any data, data base, computer, computer storage</u>
- 12 <u>medium, computer software, computer equipment, computer system or</u>
- 13 computer network and purposely or knowingly discloses or causes to
- 14 <u>be disclosed any data, data base, computer software, computer program</u>
- or other information that is protected from disclosure by any law, court
- 16 order or rule of court. Every sentence imposed upon a conviction
- pursuant to this subsection shall include a period of imprisonment. The
   period of imprisonment shall include a minimum term of one-third to
- 19 one-half of the sentence imposed, during which term the defendant
- 20 shall not be eligible for parole.
- 21 (cf: P.L.1984, c.184, s.10)

- 23 5. Section 12 of P.L.1984, c.184 (C.2C:20-33) is amended to read 24 as follows:
- 25 12. [The copying or altering of a computer program or computer
- software shall not constitute theft for the purposes of chapters 20 and
- 27 21 of Title 2C of the New Jersey Statutes or any offense under this act,
- 28 if the computer program or computer software is of a retail value of
- 29 \$1,000.00 or less and is not copied for resale.] It is an affirmative
- 30 defense to a prosecution pursuant to subsection e. of section 4 of
- P.L.1984, c.184 (C.2C:20-25), which shall be proved by clear and convincing evidence, that the actor obtained, copied or accessed a
- 33 computer program or computer software solely for personal use, the
- 34 program or software had a retail value of less than \$1,000 and the actor
- 35 did not disseminate or disclose the program or software to any other
- 36 person.
- 37 (cf: P.L.1984, c.184, s.12)

- 39 6. Section 13 of P.L.1984, c.184 (C.2C:20-34) is amended to read 40 as follows:
- 41 13. For the purpose of prosecution under this act, <u>and in addition to</u>
- 42 <u>determining the situs of the offense pursuant to the provisions of</u>
- 43 N.J.S.2C:1-3, the situs of an offense of [theft] computer criminal
- 44 <u>activity</u> shall <u>also</u> be the location of the computer, <u>computer</u>
- 45 storagemedium, computer program, computer software, computer

- 1 <u>equipment, computer system or computer network</u> which is accessed,
- 2 or where the [terminal] computer, computer storage medium,
- 3 <u>computer program, computer software, computer equipment, computer</u>
- 4 system, computer network or other device used in the offense is
- 5 situated, or where the actual damage occurs.
- 6 (cf: P.L.1984, c.184, s.13)

- 7. N.J.S.2C:20-2 is amended to read as follows:
- 9 2C:20-2. Consolidation of Theft Offenses; Grading; Provisions 10 Applicable to Theft Generally.
- a. Consolidation of Theft and Computer Criminal Activity
- 12 Offenses. Conduct denominated theft or computer criminal activity in
- 13 this chapter constitutes a single offense, but each episode or
- 14 transaction may be the subject of a separate prosecution and
- 15 conviction. A charge of theft or computer criminal activity may be
- supported by evidence that it was committed in any manner that would
- 17 be theft or computer criminal activity under this chapter,
- 18 notwithstanding the specification of a different manner in the
- 19 indictment or accusation, subject only to the power of the court to
- 20 ensure fair trial by granting a bill of particulars, discovery, a
- 21 continuance, or other appropriate relief where the conduct of the
- 22 defense would be prejudiced by lack of fair notice or by surprise.
- b. Grading of theft offenses.
- 24 (1) Theft constitutes a crime of the second degree if:
- 25 (a) The amount involved is \$75,000.00 or more;
- 26 (b) The property is taken by extortion;
- 27 (c) The property stolen is a controlled dangerous substance or 28 controlled substance analog as defined in N.J.S.2C:35-2 and the
- 29 quantity is in excess of one kilogram;
- 30 (d) The property stolen is a person's benefits under federal or State
- 31 law, or from any other source, which the Department of Human
- 32 Services or an agency acting on its behalf has budgeted for the person's
- health care and the amount involved is \$75,000 or more; or
- 34 (e) The property stolen is human remains or any part thereof.
- 35 (2) Theft constitutes a crime of the third degree if:
- 36 (a) The amount involved exceeds \$500.00 but is less than 37 \$75,000.00;
- 38 (b) The property stolen is a firearm, motor vehicle, vessel, boat,
- 39 horse, domestic companion animal or airplane;
- 40 (c) The property stolen is a controlled dangerous substance or
- 41 controlled substance analog as defined in N.J.S.2C:35-2 and the
- 42 amount involved is less than \$75,000.00 or is undetermined and the
- 43 quantity is one kilogram or less;
- 44 (d) It is from the person of the victim;
- (e) It is in breach of an obligation by a person in his capacity as a
- 46 fiduciary;

(f) It is by threat not amounting to extortion;

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- (g) It is of a public record, writing or instrument kept, filed or deposited according to law with or in the keeping of any public office or public servant;
- (h) The property stolen is a person's benefits under federal or State law, or from any other source, which the Department of Human Services or an agency acting on its behalf has budgeted for the person's health care and the amount involved is less than \$75,000;
- (i) The property stolen is any real or personal property related to, necessary for, or derived from research, regardless of value, including, but not limited to, any sample, specimens and components thereof, research subject, including any warm-blooded or cold-blooded animals being used for research or intended for use in research, supplies, records, data or test results, prototypes or equipment, as well as any proprietary information or other type of information related to research;
- (j) The property stolen is a New Jersey Prescription Blank as referred to in R.S.45:14-14; or
- (k) The property stolen consists of an access device or a defaced access device.
- (3) Theft constitutes a crime of the fourth degree if the amount involved is at least \$200.00 but does not exceed \$500.00. If the amount involved was less than \$200.00 the offense constitutes a disorderly persons offense.
- (4) The amount involved in a theft or computer criminal activity shall be determined by the trier of fact. The amount shall include, but shall not be limited to, the amount of any State tax avoided, evaded or otherwise unpaid, improperly retained or disposed of. involved in thefts or computer criminal activities committed pursuant to one scheme or course of conduct, whether from the same person or several persons, may be aggregated in determining the grade of the offense.
- c. Claim of right. It is an affirmative defense to prosecution for theft that the actor:
  - (1) Was unaware that the property or service was that of another;
- (2) Acted under an honest claim of right to the property or service involved or that he had a right to acquire or dispose of it as he did; or
- (3) Took property exposed for sale, intending to purchase and pay for it promptly, or reasonably believing that the owner, if present, would have consented.
- 40 d. Theft from spouse. It is no defense that theft or computer <u>criminal activity</u> was from <u>or committed against</u> the actor's spouse, 42 except that misappropriation of household and personal effects, or 43 other property normally accessible to both spouses, is theft or computer criminal activity only if it occurs after the parties have ceased 44 living together.
- 46 (cf: P.L.1999, c.95, s.2)

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- 8. Section 7 of P.L.1982, c.77 (C.2A:4A-26) is amended to read as follows:
- 3 7. Referral to another court without juvenile's consent.

- a. On motion of the prosecutor, the court shall, without the consent of the juvenile, waive jurisdiction over a case and refer that case from the Superior Court, Chancery Division, Family Part to the appropriate court and prosecuting authority having jurisdiction if it finds, after hearing, that:
  - (1) The juvenile was 14 years of age or older at the time of the charged delinquent act; and
  - (2) There is probable cause to believe that the juvenile committed a delinquent act or acts which if committed by an adult would constitute:
  - (a) Criminal homicide other than death by auto, strict liability for drug induced deaths, pursuant to N.J.S.2C:35-9, robbery which would constitute a crime of the first degree, carjacking, aggravated sexual assault, sexual assault, aggravated assault which would constitute a crime of the second degree, kidnapping or aggravated arson; or
  - (b) A crime committed at a time when the juvenile had previously been adjudicated delinquent, or convicted, on the basis of any of the offenses enumerated in subsection a.(2)(a); or
  - (c) A crime committed at a time when the juvenile had previously been sentenced and confined in an adult penal institution; or
  - (d) An offense against a person committed in an aggressive, violent and willful manner, other than an offense enumerated in subsection a.(2)(a) of this section, or the unlawful possession of a firearm, destructive device or other prohibited weapon, arson or death by auto if the juvenile was operating the vehicle under the influence of an intoxicating liquor, narcotic, hallucinogenic or habit producing drug; or
- 31 (e) A violation of N.J.S.2C:35-3, N.J.S.2C:35-4, or N.J.S.2C:35-5; or
  - (f) Crimes which are a part of a continuing criminal activity in concert with two or more persons and the circumstances of the crimes show the juvenile has knowingly devoted himself to criminal activity as a source of livelihood; or
- 37 (g) An attempt or conspiracy to commit any of the acts enumerated 38 in paragraph (a), (d) or (e) of this subsection; or
- 39 (h) Theft of an automobile pursuant to chapter 20 of Title 2C of the 40 New Jersey Statutes; or
- 41 (i) Possession of a firearm with a purpose to use it unlawfully
  42 against the person of another under subsection a. of N.J.S.2C:39-4, or
  43 the crime of aggravated assault, aggravated criminal sexual contact,
  44 burglary or escape if, while in the course of committing or attempting
  45 to commit the crime including the immediate flight therefrom, the
  46 juvenile possessed a firearm; or

### A1728 BIONDI, COHEN

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- 1 (j) Computer criminal activity which would be a crime of the first 2 or second degree pursuant to section 4 or section 10 of P.L.1984. c.184 3 (C.2C:20-25 or C.2C:20-31); and
- 4 Except with respect to any of the acts enumerated in 5 subparagraph (a) [or], (i) or (j) of paragraph (2) of subsection a. of this section, or with respect to any acts enumerated in subparagraph (e) of 6 7 paragraph (2) of subsection a. of this section which involve the 8 distribution for pecuniary gain of any controlled dangerous substance 9 or controlled substance analog while on any property used for school 10 purposes which is owned by or leased to any school or school board, 11 or within 1,000 feet of such school property or while on any school 12 bus, or any attempt or conspiracy to commit any of those acts, the State has shown that the nature and circumstances of the charge or the prior 13 14 record of the juvenile are sufficiently serious that the interests of the 15 public require waiver.
  - b. (Deleted by amendment, P.L.1999, c.373).
  - c. An order referring a case shall incorporate therein not only the alleged act or acts upon which the referral is premised, but also all other delinquent acts arising out of or related to the same transaction.
  - d. A motion seeking waiver shall be filed by the prosecutor within 30 days of receipt of the complaint. This time limit shall not, except for good cause shown, be extended.
  - e. If the juvenile can show that the probability of his rehabilitation by the use of the procedures, services and facilities available to the court prior to the juvenile reaching the age of 19 substantially outweighs the reasons for waiver, waiver shall not be granted. This subsection shall not apply with respect to a juvenile 16 years of age or older who is charged with committing any of the acts enumerated in subparagraph (a) [or], (i) or (j) of paragraph (2) of subsection a. of this section or with respect to a violation of N.J.S.2C:35-3, N.J.S.2C:35-4 or section 1 of P.L.1998, c.26 (C.2C:39-4.1).
  - f. The Attorney General shall develop for dissemination to the county prosecutors those guidelines or directives deemed necessary or appropriate to ensure the uniform application of this section throughout the State.
- 36 (cf: P.L.1999, c.373)

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38 9. Sections 5 through 9 and section 11 of P.L.1984, c.184 39 (C.2C:20-26 to 2C:20-30, inclusive, and 2C:20-32) are hereby 40 repealed.

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10. This act shall take effect immediately.

#### A1728 BIONDI, COHEN

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#### 1 **STATEMENT**

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This bill would update the State law with regard to computer crime to reflect various technological changes, including the development of the Internet, that have occurred since enactment of the computer crime law in 1984, P.L.1984, c.184(C.2C:20-23 et al.) (hereinafter the "computer law").

8 The bill amends the computer law to revise the definition of "computer" to be consistent with relevant federal law and to revise the 10 definition of "data" to address the issue of data stored on media that are not within the computer such as removable disks and external disk drives. In addition, the bill adds definitions of the "Internet" and "personal identifying information" to section 2 of the computer law. The bill also defines the terms "alter, damage or destroy" and "user of computer services" and makes other technical clarifications.

The bill amends section 3 of the computer law to include as "value," for the purpose of recovering loss, the cost of repair or remediation of any damage caused by an unlawful act and the gross revenue from a lost business opportunity attributable to that unlawful act. The bill also specifies that the value of a lost business opportunity be determined by comparison to gross revenue before the opportunity was

Under the provisions of the bill, computer criminal activity would range from a third degree crime for access to a computer without authorization to a first degree crime where a violation results in the substantial interruption or impairment of public communication, transportation, supply of water, gas or power or other public service; or damages or loss in excess of \$250,000 or significant bodily injury to any person. The bill also provides for a mandatory minimum sentence in certain circumstances, including if a person is convicted of a crime of the first degree or if the victim is a government agency.

The bill clarifies that the situs of an offense related to computer criminal activity is both the location of the computer that was accessed and the location where the computer used in the offense is situated.

The bill provides that computer criminal activity offenses be consolidated in the same manner that theft offenses are consolidated. The substitute further provides that a juvenile who is charged with computer criminal activity that would be a crime of the first or second degree may be referred to another court without the juvenile's consent.

# ASSEMBLY TELECOMMUNICATIONS AND UTILITIES COMMITTEE

### STATEMENT TO

### ASSEMBLY, No. 1728

with committee amendments

### STATE OF NEW JERSEY

DATED: JANUARY 9, 2003

The Assembly Telecommunications and Utilities Committee reports favorably and with committee amendments Assembly Bill No. 1728.

As amended, this bill would update the State law with regard to computer crime to reflect various technological changes, including the development of the Internet, that have occurred since enactment of the computer crime law in 1984, P.L.1984, c.184 (C.2C:20-23 et al.). The committee emphasizes that it is not the intent of this bill to interfere with or prohibit terms or conditions in a contract or license related to any data, data base, computer, computer storage medium, computer program, computer software, computer system, computer equipment, computer network or hardware designed to allow any of the above to operate in the ordinary course of a lawful business, or that is designed to allow an owner or authorized holder of information to protect data information or rights in it.

The bill amends section 2 of P.L.1984, c.184 (C.2C:20-23) (section 1 of the bill) to revise the definition of "computer" to be consistent with relevant federal law and to revise the definition of "data" to address the issue of data stored on media that are not within the computer such as removable disks and external disk drives. In addition, the bill adds definitions of "Internet," "personal identifying information," "alter, damage or destroy", and "user of computer services" and makes other technical clarifications.

The bill amends section 3 of P.L.1984, c.184 (C.2C:20-24) (section 2 of the bill) to include as "value," for the purpose of recovering loss, the cost of repair or remediation of any damage caused by an unlawful act and the gross revenue from a lost business opportunity attributable to that unlawful act. The bill also specifies that the value of a lost business opportunity be determined by comparison to gross revenue before the opportunity was lost.

Under the provisions of section 4 of P.L.1984, c.184 (C.2C:20-25) (section 3 of the bill), computer criminal activity would range from a third degree crime for access to a computer without authorization to a first degree crime where a violation results in the substantial interruption or impairment of public communication, transportation,

supply of water, gas or power or other public service; or damages or loss in excess of \$250,000 or significant bodily injury to any person. The bill also provides for a mandatory minimum sentence in certain circumstances in subsections g. and h., including if a person is convicted of a crime of the first degree or if the victim is a government agency.

The bill amends section 13 of P.L.1984, c.184 (C.2C:20-34)(section 6 of the bill) to clarify that the situs of an offense related to computer criminal activity is both the location of the computer that was accessed and the location where the computer used in the offense is situated.

The bill provides that computer criminal activity offenses may be consolidated in the same manner as theft offenses by amending N.J.S.2C:20-2. Note that the gradation of computer criminal activity is set forth specifically in section 4 of P.L.1984, c.184 (C.2C:20-25) (section 3 of the bill) and may not correspond to the gradation of theft offenses as it does under existing law. The bill provides that a juvenile who is charged with first or second degree computer criminal activity may be referred to another court without the juvenile's consent by amending section 7 of P.L.1982, c.77 (C.2A:4A-26)(section 8 of the bill).

As amended, by the Assembly Telecommunications and Utilities Committee, this bill is identical to Senate Bill No. 1355(1R).

### **COMMITTEE AMENDMENTS**

The committee amendments add a definition of "authorization" to be consistent with federal law and clarify that authorized access in the ordinary course of business is not intended to be reached by the criminal provisions of the bill. See also the intent language set forth previously in paragraph 2 of this statement. The amendments expand the definition of "alter, damage or destroy" to include the introduction of a "computer contaminant" to clarify that "viruses or worms" are included. In addition, the committee amendments omit "solely for personal use" in the affirmative defense language in section 5 of the bill.