40A:2-10

LEGISLATIVE HISTORY CHECKLIST

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LAWS OF: 2003 **CHAPTER**: 15

NJSA: 40A:2-10 (Revises "Local Bond Law")

BILL NO: S109 (Substituted for A605)

SPONSOR(S): Bennett and others

DATE INTRODUCED: Pre-filed

COMMITTEE: ASSEMBLY: Housing and Local Government

SENATE: Community and Urban Affairs

AMENDED DURING PASSAGE: Yes

DATE OF PASSAGE: ASSEMBLY: September 23, 2002; Reenacted January 23, 2003

SENATE: March 7, 2002; Reenacted January 23, 2003

DATE OF APPROVAL: February 3, 2003

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL (2nd reprint enacted)

(Amendments during passage denoted by superscript numbers)

S109

SPONSOR'S STATEMENT: (Begins on page 9 of original bill)

Yes

COMMITTEE STATEMENT: <u>ASSEMBLY</u>: <u>Yes</u>

SENATE: Yes

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL ESTIMATE: No

A605

SPONSOR'S STATEMENT: (Begins on page 9 of original bill)

Yes

COMMITTEE STATEMENT: <u>ASSEMBLY</u>: <u>Yes</u>

SENATE: No

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL ESTIMATE: No

VETO MESSAGE: No

GOVERNOR'S PRESS RELEASE ON SIGNING: No

FOLLOWING WERE PRINTED:

Publications at the State Library (609) 633-2111 or mailto:refdesk@njstatelil	o.org
REPORTS:	No
HEARINGS:	No
NEWSPAPER ARTICLES:	No

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P.L. 2003, CHAPTER 15, approved February 3, 2003 Senate, No. 109 (Second Reprint)

AN ACT concerning local unit bonds ¹[and], ¹ amending ¹[various sections of] and supplementing ¹ chapter 2 of Title 40A of the New Jersey Statutes ¹ and repealing N.J.S.40A:2-8¹.

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5 **BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

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- 1. N.J.S.40A:2-10 is amended to read as follows:
- 9 40A:2-10. Prior to the passage on first reading of any bond 10 ordinance, refunding bond ordinance or ordinance amending a management at a management of the passage on first reading of any bond 10 ordinance.
- bond] such² ordinance, except amending as to matters which are not
- 12 required to be contained in ²[a bond] such² ordinance or which does
- 13 not increase the total amount of the obligations authorized by such
- 14 ²[bond]² ordinance, a financial officer of the local unit shall execute
- and swear to a supplemental debt statement which shall be filed in the
- office of the clerk. Prior to the final passage of such ordinance, an
- executed duplicate of such statement shall be filed in the office of the
- 18 director. ²[A supplemental debt statement shall be prepared and filed
- in the office of the clerk and in the office of the director with respect
- 20 to a refunding bond ordinance to reflect either new and unissued debt
- 21 or the amount of the refunding debt in excess of the debt to be
- 22 <u>refunded.</u>]²
- 23 (cf: N.J.S.40A:2-10)

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- 25 2. N.J.S.40A:2-11 is amended to read as follows:
- 40A:2-11. a. No bond ordinance shall be finally adopted unless it appropriates to the purpose, or ratably to the respective purposes to be financed, in addition to the obligations thereby authorized, a sum as a down payment which is not less than 5% of the amount of the
- 30 obligations authorized.
- 31 b. Said sum so appropriated as a down payment must have been
- 33 1 or more of the following:
- 1. by provision in a previously adopted budget or budgets of the

made available prior to final adoption of the bond ordinance from any

- 35 local unit for down payment or for capital improvement purposes;
- 2. from moneys then actually held by the local unit and previously
- 37 contributed for such purpose other than by the local unit; or

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and intended to be omitted in the law.

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

Senate SCU committee amendments adopted February 25, 2002.

² Senate amendments adopted in accordance with Governor's recommendations December 16, 2002.

- 3. by emergency appropriation.
- 2 c. The provisions of this section shall not apply to a bond
- 3 ordinance which authorizes obligations solely for any purpose referred
- 4 to in paragraphs a, b, c, d, e and h of section 40A:2-7 or for those
- 5 <u>bond ordinances which involve projects funded by State grants such</u>
- 6 as Green Acres, Environmental Trust Fund, Transportation Trust
- 7 Fund, and other similar programs.
- 8 (cf: N.J.S.40A:2-11)

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- 3. N.J.S.40A:2-26 is amended to read as follows:
- 11 40A:2-26. Maturities of all bonds shall be as determined by bond 12 ordinance or by subsequent resolution and within the following 13 limitations:
 - a. All bonds shall mature within the period or average period of usefulness determined in the bond ordinance.
 - b. All bonds shall mature in annual installments, the first of which shall be payable not more than 1 year from the date of the bonds. No annual installment shall exceed by more than 100% the amount of the smallest prior installment.
 - c. The first installment of bonds to finance a municipal public utility may be made payable not later than the end of the second year's operation, computed from the estimated date of completion, as fixed in the project report submitted pursuant to this chapter.
 - d. Bonds to finance that part of the cost of a local improvement which is to be assessed on property shall mature in annual installments not exceeding in number the number of annual installments or average thereof fixed in the bond ordinance for the payment of special assessments. The first annual installment of such bonds shall be payable not more than [2] two years from the date of the bonds, and no annual installment shall exceed the amount of the smallest prior installment.
 - e. A governing body which has concluded that the limitations as to maturities or amounts of annual installments will adversely affect the financial position of the local unit, may make written application to the local government board setting forth its conclusion and the reasons therefor and the desired maturities or the amounts of annual installments for bonds about to be issued. If the local government board finds such conclusion to be well founded, it may, by order, fix the maturities or amounts of annual installments of such bonds as desired by the local unit, or fix any such other maturities or amounts of annual installments which the circumstances warrant.
- f. The governing body, by resolution, may provide for a single and combined issue of bonds not exceeding the aggregate amount of bonds authorized by [2] two or more bond ordinances. The bonds of such issue shall mature within the average period of usefulness which shall be determined in said resolution, taking into consideration the

1 respective amount of bonds authorized by each of the bond

- 2 ordinances and the period or average period of usefulness therein
- 3 determined. The provisions of this chapter applicable to the sale and
- 4 issuance of a single issue of bonds shall apply to the sale and issuance
- 5 of such combined issue of bonds. [If bonds for financing a purpose
- 6 for which no deduction may be taken shall be combined with bonds
- 7 for financing a purpose for which a deduction may be taken in an
- 8 annual or supplemental debt statement, no deduction shall be taken for
- 9 any of such bonds in computing net debt.]
 - g. The governing body, by resolution, may allow the adjustment of, or otherwise delegate to a finance officer the authority to adjust, the
- or otherwise delegate to a finance officer the authority to adjust, the
- 12 <u>maturity schedule of the bonds, up to 24 hours prior to the time</u>
- advertised for the receipt of bids and within 24 hours after the award of bids; provided that no maturity schedule adjustment shall exceed
- 4 of bids; provided that no maturity schedule adjustment shall exceed
- 15 10% of the principal for any maturity with the aggregate adjustment
- to maturity not to exceed 10% of the principal for the overall issue.
 When an adjustment has been made to a maturity schedule previously
- When an adjustment has been made to a maturity schedule previously approved by the local finance board, a copy of the final maturity
- approved by the local finance board, a copy of the final maturity schedule which meets or complies with the limitations in this
- 20 subsection shall be filed with the board within 30 days of the sale and
- 21 <u>shall be conclusively deemed to have been approved by the board.</u>
- 22 (cf: N.J.S.40A:2-26)

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- 4. N.J.S.40A:2-27 is amended to read as follows:
- 25 40A:2-27. <u>a.</u> All bonds shall be sold at public sale upon [sealed]
- 26 the submission of sealed bids or through the submission of electronic
- 27 proposals, except that bonds may be sold at private sale[:
 - a. Without] without any previous public offering:
- 29 (1) if constituting all or part of an authorized issue of 30 [\$100,000.00] <u>\$1,000,000</u> or less, or
- 31 (2) if sold to any board, body, agency, commission, instrumentality, 32 district, authority or political subdivision of any local unit, or of the
- 33 State, or of the Federal Government[; or].
- b. (1) If no legally acceptable bid is received at advertised public
- offering pursuant to subsection a. of this section, such bonds or any of
- 36 them may be sold at private sale within 30 days after the advertised
- date for public bidding, provided, however, that no bonds shall [bear
- 38 interest at any rate of interest which is higher than the rate or
- 39 maximum rate specified in the notice of sale, nor contain substantially
- 40 different provisions from those specified in said notice.
- 41 (2) Any purchaser of bonds at private sale, other than a public
- body, shall deposit a certified or cashier's or treasurer's check drawn
- 43 upon a bank or trust company in an amount equal to 5% of the amount
- of bonds purchased and such amount shall be applied as in the case of
- a deposit made at public sale.

1 (3) Any private sale of bonds shall be made or confirmed by 2 resolution of the governing body adopted by not less than a 2/3 vote 3 of the full membership thereof, setting forth the date, maturities, 4 interest rate and price of the bonds and the name of the purchaser.

c. If the governing body determines to conduct the public sale through the submission of electronic proposals, such electronic proposals shall be submitted in the form of open or closed auctions conducted through a nationally recognized electronic securities bidding service and in accordance with such rules as may be promulgated by the board. The local finance board may adopt rules in accordance with the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), regulating the terms and conditions of the submission of electronic proposals.

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14 (cf: P.L.1981, c.111, s.1)

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5. N.J.S.40A:2-29 is amended to read as follows:

17 40A:2-29. Obligations sold pursuant to subsection d. of 18 N.J.S.40A:2-32 shall be sold at not less than par value plus any 19 interest accrued to the date of delivery. No other obligations shall be 20 sold for less than 99% of par value and interest accrued to date of 21 delivery unless the local unit has obtained the approval of the director. 22 which approval may be subject to such conditions as the director 23 deems necessary and appropriate.

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(cf: N.J.S.40A:2-29)

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6. N.J.S.40A:2-30 is amended to read as follows:

40A:2-30. a. A notice of public sale of bonds containing the 28 provisions described in subsection a. of N.J.S.40A:2-31 shall be 29 advertised at least once at least seven days prior thereto in a 30 newspaper qualified for publication of a bond ordinance of the local unit. A summary of the notice of public sale of bonds as provided for in subsection b. of N.J.S.40A:2-31 shall be advertised at least once at least seven days prior thereto in a nationally recognized local government bond marketing publication or electronic information service carrying municipal bond notices and devoted primarily to financial news or the subject of state and municipal bonds [and published in the City of New York or in New Jersey].

b. The governing body, may, by resolution, allow or otherwise delegate to a finance officer the authority to postpone a public sale without readvertisement provided that the notice pursuant to subsection a. of this section contained precise information concerning the postponement and rescheduling procedure. The postponement and rescheduling procedure shall provide that a public sale may be postponed upon not less than 24 hours' notice, and that if the public sale is postponed, it may be recommenced upon not less than 48 hours' notice without further notice of sale. A public sale may not be 1 postponed for more than 60 days without readvertisement.

2 (cf: P.L.1992, c.178, s.3)

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- 7. N.J.S.40A:2-31 is amended to read as follows:
- 5 40A:2-31. a. A notice of public sale of bonds required to be 6 advertised pursuant to N.J.S.40A:2-30 shall set forth:
 - (1) the principal amount, date, denomination and maturities, and authorization for any adjustments to the maturities pursuant to subsection g. of N.J.S.40A:2-26 of the bonds offered for sale;
- 10 (2) the rate or rates of interest or maximum rate or rates of interest to be borne by the bonds and the method of calculation of interest cost pursuant to subsection e. of N.J.S.40A:2-32;
- (3) [the] postponement provisions and other terms and conditionsof such public sale; [and]
- (4) the type of sale to be conducted, through the submission of
 either sealed or electronic proposals; and
- 17 (5) such other provisions as may be determined by the governing body.
- b. A summary of the notice of public sale of bonds required to be advertised pursuant to N.J.S.40A:2-30 shall set forth:
- 21 (1) the principal amount, date, denomination and maturities of the 22 bonds offered for sale;
- (2) the rate or rates of interest or maximum rate or rates of interestto be borne by the bonds; [and]
- 25 (3) a reference to where additional terms and conditions of the public sale may be obtained; and
- 27 (4) the type of sale to be conducted, through the submission of 28 either sealed or electronic proposals.
- 29 (cf: P.L.1992, c.178, s.4)

- 8. N.J.S.40A:2-32 is amended to read as follows:
- 40A:2-32. a. (1) All bidders shall be required to deposit a certified or cashier's or treasurer's check, drawn upon a bank or trust company, equal to not less than 2% of the bonds to secure the local unit in part from any loss resulting from the failure of the bidder to comply with the terms of his bid, or as liquidated damages for such failure.
- 37 (2) The local finance board may adopt rules to permit local units 38 to accept a financial surety bond in lieu of a certified, cashier's or 39 treasurer's check as required in paragraph (1) of this subsection.
- b. All <u>sealed</u> bids for bonds shall be publicly opened and announced, and all bids received electronically shall be received and announced, at the advertised time and place of sale, except upon a postponement and recommencement of the public sale made in accordance with the provisions of subsection b. of N.J.S.40A:2-30 in which case such bids or proposals shall be publicly opened, received
- and announced, as appropriate, at the postponed and recommenced

date. Such bids as comply with the terms of the notice of sale shall be
 considered, and any bid not complying with the terms of such notice
 may be rejected. All bids received may be rejected.

- c. Bonds of [2] two or more issues may be sold on the basis of combined maturities, or the maturities of each issue offered for sale.
- d. Bonds may be offered for sale at a single rate of interest, or bidders may be requested to name a single rate of interest, but no proposal shall be considered which offers to pay less than the principal amount of bonds offered for sale or which names a rate of interest higher than the lowest rate of interest stated in any legally acceptable proposal. As between proposals naming the same lowest rate of interest, the proposal offering to accept the least amount of bonds shall be accepted, the bonds to be accepted shall be those first maturing, and as between such proposals, the proposal offering to pay the greatest premium shall be accepted. The amount of premium bid for the bonds shall in no event exceed \$1,000.00 for the principal amount of bonds offered for sale. In order to effect the foregoing, a sufficient number of the last maturing bonds shall be of the denomination of \$1,000.00 or less.
 - e. (1) Bonds may be offered for sale at different rates of interest for the same issue or different rates of interest for different issues, or parts thereof, or bidders may be requested to name any such rates of interest. No proposal shall be considered [which offers to pay an amount less than the principal amount of bonds offered for sale or] under which the total loan is made at an interest cost higher than the lowest net interest cost or the true interest cost to the local unit under any legally acceptable proposal. The governing body shall specify in its notice of public sale advertised pursuant to N.J.S.40A:2-30 whether the award shall be based on net interest cost or true interest cost.
 - (2) [Such] The net interest cost shall be computed [in each instance] by adding to the total principal amount of bonds bid for, the total interest cost to maturity in accordance with such bid and by deduction therefrom of the amount of premium, if any, bid or the addition thereto of the amount of discount, if any, bid.
 - (3) The true interest cost shall be computed in each instance by determining the interest rate, compounded semi-annually, necessary to discount the debt service payments to the date of the bonds and to the price bid, excluding interest accrued to the delivery date.
 - f. The governing body may establish additional terms or conditions of sale.
- g. The governing body may, by resolution, allow or otherwise delegate to a finance officer the authority to permit bidders to aggregate consecutive principal maturities for which such bidder bid the same interest rate into term bonds, provided that mandatory sinking funds for which redemptions in lieu of the principal maturities are provided. For the purposes of this subsection "term bond" means

1 a bond that is due in a certain year but has mandatory

- 2 retirementprovisions for portions of the term bond on specified dates
- 3 prior to the maturity date of the term bond itself.

4 (cf: N.J.S.40A:2-32)

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- 9. N.J.S.40A:2-51 is amended to read as follows:
- 7 40A:2-51. Any local unit may incur indebtedness, borrow money,
- 8 authorize and issue [negotiable] refunding bonds, notwithstanding any
- 9 provision or limitation contained in this chapter or in any other law,
- 10 and in any amount determined to be necessary by the governing body
- 11 of the local unit and approved by the Local Finance Board, except as
- 12 provided in subsection c. of this section, to effect the refunding for the
- 13 purpose of:
- 14 a. Paying, funding or refunding outstanding bonds of the local unit,
- including emergency appropriations, temporary emergency 15
- appropriations, advance funding of pension obligations as part of an 16
- 17 early retirement program offered by the State, and amounts owing to
- others for taxes levied in the local unit, or any renewals or extensions 18
- 19 thereof, or any bonds issued to fund or refund the same and whether
- 20 or not prior to the maturity or earliest redemption date of the bonds to
- 21 be refunded[, and].
- 22 b. Paying the cost of the issuance of such refunding bonds,
 - including printing, advertising, accounting and financial and legal
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- 25 c. Issuance of refunding bonds to realize debt service savings on
- 26 outstanding obligations without the approval of the local finance board
- 27 when authorized by conditions set forth in rules and regulations of the
- 28 local finance board and upon a resolution adopted by 2/3 vote of the
- 29 full membership of the governing body.
- 30 d. The sale and award of bonds by a finance officer who has been
- 31 delegated that responsibility by resolution of the governing body in
- 32 accordance with the advertised terms of public sale. The finance
- 33 officer making any such sale shall report in writing to the governing
- 34 body at the next meeting thereof as to the principal amount, interest
- 35 rate and maturities of the bonds sold, along with the price obtained
- and the name of the purchaser. 36 (cf: P.L.1978, c.36, s.1)
- 37 38
- 39 10. N.J.S.40A:2-52 is amended to read as follows:
- 40 40A:2-52. Refunding bonds shall be authorized by a refunding
- bond ordinance which shall be adopted in the manner prescribed for 41
- 42 adoption of a bond ordinance²[. [No] A supplemental debt statement
- [need] shall be made [or] and filed with respect to such refunding 43
- bond ordinance]² [or sum appropriated thereby as a down payment 44
- 45 and obligations to be paid, funded or refunded with respect to which
- 46 an ordinance authorizing the issuance of refunding bonds has been

1 adopted pursuant to the provisions of this chapter and not otherwise 2 deductible shall be deducted from the gross debt of the municipality] 3 ²[to reflect new and unissued debt, or the amount of the refunding 4 debt in excess of the debt to be refunded.], except that no down 5 payment shall be required. Bonds to be paid, funded or refunded with respect to which a refunding bond ordinance has been adopted 6 7 pursuant to the provisions of this chapter and not otherwise deductible 8 shall be deducted from the gross debt of the local unit. To the extent 9 such refunding bonds are authorized for purposes other than the 10 refunding of outstanding bonds, such refunding bonds shall be deductible from gross debt.² 11 (cf: P.L.1978, c.36, s.2) 12 13 14 ¹11. (New section) On and after the effective date of P.L. , c. (now pending before the Legislature as this bill), a local unit may, 15 in anticipation of the issuance of bonds, borrow money and issue notes 16 17 if the bond ordinance or subsequent resolution so provides. Any such note shall be designated as a "bond anticipation note" and shall contain 18 19 a recital that it is issued for a period not exceeding one year and may 20 be renewed from time to time for additional periods, none of which 21 shall exceed one year, but all such notes, including renewals, shall 22 mature and be paid not later than the first day of the fifth month 23 following the close of the tenth fiscal year next following the date of the original notes; provided, however, that no such notes shall be 24 25 renewed beyond the third anniversary date of the original notes unless 26 an amount of such notes, at least equal to the first legally payable 27 installment of the bonds in anticipation of which those notes are 28 issued, is paid and retired on or before each subsequent anniversary 29 date beyond which such notes are renewed from funds other than the 30 proceeds of obligations. 31 The local finance board shall, in accordance with the provisions of the "Administrative Procedures Act," P.L.1968, c.410 (C.52:14B-1 et 32 seq.), adopt such rules and regulations as are necessary to implement 33 the provisions of this act.¹ 34 35 ¹12. N.J.S.40A:2-8 is repealed. ¹ 36 37 ¹[11.] <u>13.</u> This act shall take effect immediately. 38 39 40 41 42 43 Revises "Local Bond Law" provisions to simplify refunding bonds and 44 permit electronic bid proposals.

SENATE, No. 109

STATE OF NEW JERSEY

210th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 2002 SESSION

Sponsored by:

Senator JOHN O. BENNETT

District 12 (Mercer and Monmouth)

Senator JOSEPH A. PALAIA

District 11 (Monmouth)

SYNOPSIS

Revises "Local Bond Law" provisions to simplify refunding bonds and permit electronic bid proposals.

CURRENT VERSION OF TEXT

Introduced Pending Technical Review by Legislative Counsel.



1 **AN ACT** concerning local unit bonds and amending various sections of chapter 2 of Title 40A of the New Jersey Statutes.

3

4 **BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

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- 1. N.J.S.40A:2-10 is amended to read as follows:
- 8 40A:2-10. Prior to the passage on first reading of any bond 9 ordinance, or ordinance amending a bond ordinance, except amending
- 10 as to matters which are not required to be contained in a bond
- 11 ordinance or which does not increase the total amount of the
- obligations authorized by such bond ordinance, a financial officer of
- 13 the local unit shall execute and swear to a supplemental debt statement
- which shall be filed in the office of the clerk. Prior to the final passage
- 15 of such ordinance, an executed duplicate of such statement shall be
- 16 filed in the office of the director. A supplemental debt statement shall
- be prepared and filed in the office of the clerk and in the office of the
- 18 <u>director with respect to a refunding bond ordinance to reflect either</u>
- 19 new and unissued debt or the amount of the refunding debt in excess
- 20 of the debt to be refunded.
- 21 (cf: N.J.S.40A:2-10)

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- 2. N.J.S.40A:2-11 is amended to read as follows:
- 40A:2-11. a. No bond ordinance shall be finally adopted unless it
- 25 appropriates to the purpose, or ratably to the respective purposes to
- 26 be financed, in addition to the obligations thereby authorized, a sum
- 27 as a down payment which is not less than 5% of the amount of the
- 28 obligations authorized.
- b. Said sum so appropriated as a down payment must have been made available prior to final adoption of the bond ordinance from any
- 31 1 or more of the following:
 - 1. by provision in a previously adopted budget or budgets of the
- 33 local unit for down payment or for capital improvement purposes;
- 2. from moneys then actually held by the local unit and previously
- 35 contributed for such purpose other than by the local unit; or
- 36 3. by emergency appropriation.
- 37 c. The provisions of this section shall not apply to a bond
- 38 ordinance which authorizes obligations solely for any purpose referred
- 39 to in paragraphs a, b, c, d, e and h of section 40A:2-7 or for those
- 40 bond ordinances which involve projects funded by State grants such
- 41 as Green Acres, Environmental Trust Fund, Transportation Trust
- 42 Fund, and other similar programs.
- 43 (cf: N.J.S.40A:2-11)

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and intended to be omitted in the law.

3. N.J.S.40A:2-26 is amended to read as follows:

- 40A:2-26. Maturities of all bonds shall be as determined by bond ordinance or by subsequent resolution and within the following limitations:
- 5 a. All bonds shall mature within the period or average period of 6 usefulness determined in the bond ordinance.
 - b. All bonds shall mature in annual installments, the first of which shall be payable not more than 1 year from the date of the bonds. No annual installment shall exceed by more than 100% the amount of the smallest prior installment.
 - c. The first installment of bonds to finance a municipal public utility may be made payable not later than the end of the second year's operation, computed from the estimated date of completion, as fixed in the project report submitted pursuant to this chapter.
 - d. Bonds to finance that part of the cost of a local improvement which is to be assessed on property shall mature in annual installments not exceeding in number the number of annual installments or average thereof fixed in the bond ordinance for the payment of special assessments. The first annual installment of such bonds shall be payable not more than [2] two years from the date of the bonds, and no annual installment shall exceed the amount of the smallest prior installment.
 - e. A governing body which has concluded that the limitations as to maturities or amounts of annual installments will adversely affect the financial position of the local unit, may make written application to the local government board setting forth its conclusion and the reasons therefor and the desired maturities or the amounts of annual installments for bonds about to be issued. If the local government board finds such conclusion to be well founded, it may, by order, fix the maturities or amounts of annual installments of such bonds as desired by the local unit, or fix any such other maturities or amounts of annual installments which the circumstances warrant.
- f. The governing body, by resolution, may provide for a single and combined issue of bonds not exceeding the aggregate amount of bonds authorized by [2] two or more bond ordinances. The bonds of such issue shall mature within the average period of usefulness which shall be determined in said resolution, taking into consideration the respective amount of bonds authorized by each of the bond ordinances and the period or average period of usefulness therein determined. The provisions of this chapter applicable to the sale and issuance of a single issue of bonds shall apply to the sale and issuance of such combined issue of bonds. [If bonds for financing a purpose for which no deduction may be taken shall be combined with bonds for financing a purpose for which a deduction may be taken in an annual or supplemental debt statement, no deduction shall be taken for any of such bonds in computing net debt.]

1 g. The governing body, by resolution, may allow the adjustment of, 2 or otherwise delegate to a finance officer the authority to adjust, the 3 maturity schedule of the bonds, up to 24 hours prior to the time 4 advertised for the receipt of bids and within 24 hours after the award of bids; provided that no maturity schedule adjustment shall exceed 5 6 10% of the principal for any maturity with the aggregate adjustment 7 to maturity not to exceed 10% of the principal for the overall issue. 8 When an adjustment has been made to a maturity schedule previously 9 approved by the local finance board, a copy of the final maturity 10 schedule which meets or complies with the limitations in this 11 subsection shall be filed with the board within 30 days of the sale and 12 shall be conclusively deemed to have been approved by the board.

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(cf: N.J.S.40A:2-26)

- 4. N.J.S.40A:2-27 is amended to read as follows:
- 40A:2-27. <u>a.</u> All bonds shall be sold at public sale upon [sealed] the submission of sealed bids or through the submission of electronic proposals, except that bonds may be sold at private sale[:
 - a. Without without any previous public offering:
- 20 (1) if constituting all or part of an authorized issue of 21 [\$100,000.00] \$1,000,000 or less, or
 - (2) if sold to any board, body, agency, commission, instrumentality, district, authority or political subdivision of any local unit, or of the State, or of the Federal Government[; or].
 - b. (1) If no legally acceptable bid is received at advertised public offering <u>pursuant to subsection a.</u> of this section, such bonds or any of them may be sold <u>at private sale</u> within 30 days after the advertised date for public bidding, provided, however, that no bonds shall [bear interest at any rate of interest which is higher than the rate or maximum rate specified in the notice of sale, nor] contain substantially different provisions from those specified in said notice.
 - (2) Any purchaser of bonds at private sale, other than a public body, shall deposit a certified or cashier's or treasurer's check drawn upon a bank or trust company in an amount equal to 5% of the amount of bonds purchased and such amount shall be applied as in the case of a deposit made at public sale.
 - (3) Any private sale of bonds shall be made or confirmed by resolution of the governing body adopted by not less than a 2/3 vote of the full membership thereof, setting forth the date, maturities, interest rate and price of the bonds and the name of the purchaser.
- c. If the governing body determines to conduct the public sale through the submission of electronic proposals, such electronic proposals shall be submitted in the form of open or closed auctions conducted through a nationally recognized electronic securities bidding service and in accordance with such rules as may be promulgated by the board. The local finance board may adopt rules in

- 1 accordance with the "Administrative Procedure Act," P.L.1968, c.410 2 (C.52:14B-1 et seq.), regulating the terms and conditions of the submission of electronic proposals. 3 4 (cf: P.L.1981, c.111, s.1) 5 6 5. N.J.S.40A:2-29 is amended to read as follows: 7 Obligations sold pursuant to subsection d. of 8 N.J.S.40A:2-32 shall be sold at not less than par value plus any 9 interest accrued to the date of delivery. No other obligations shall be sold for less than 99% of par value and interest accrued to date of 10 11 delivery unless the local unit has obtained the approval of the director, 12 which approval may be subject to such conditions as the director 13 deems necessary and appropriate. 14 (cf: N.J.S.40A:2-29) 15 16
 - 6. N.J.S.40A:2-30 is amended to read as follows:

40A:2-30. a. A notice of public sale of bonds containing the provisions described in subsection a. of N.J.S.40A:2-31 shall be advertised at least once at least seven days prior thereto in a newspaper qualified for publication of a bond ordinance of the local unit. A summary of the notice of public sale of bonds as provided for in subsection b. of N.J.S.40A:2-31 shall be advertised at least once at least seven days prior thereto in a nationally recognized local government bond marketing publication or electronic information service carrying municipal bond notices and devoted primarily to financial news or the subject of state and municipal bonds [and published in the City of New York or in New Jersey].

b. The governing body, may, by resolution, allow or otherwise delegate to a finance officer the authority to postpone a public sale without readvertisement provided that the notice pursuant to subsection a. of this section contained precise information concerning the postponement and rescheduling procedure. The postponement and rescheduling procedure shall provide that a public sale may be postponed upon not less than 24 hours' notice, and that if the public sale is postponed, it may be recommenced upon not less than 48 hours' notice without further notice of sale. A public sale may not be postponed for more than 60 days without readvertisement.

38 (cf: P.L.1992, c.178, s.3)

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- 7. N.J.S.40A:2-31 is amended to read as follows:
- 41 40A:2-31. a. A notice of public sale of bonds required to be 42 advertised pursuant to N.J.S.40A:2-30 shall set forth:
- 43 (1) the principal amount, date, denomination and maturities, and 44 authorization for any adjustments to the maturities pursuant to 45 subsection g. of N.J.S.40A:2-26 of the bonds offered for sale;
- 46 (2) the rate or rates of interest or maximum rate or rates of interest

- to be borne by the bonds and the method of calculation of interest cost pursuant to subsection e. of N.J.S.40A:2-32;
- 3 (3) [the] postponement provisions and other terms and conditions 4 of such public sale; [and]
- 5 (4) the type of sale to be conducted, through the submission of either sealed or electronic proposals; and
- 7 (5) such other provisions as may be determined by the governing body.
- b. A summary of the notice of public sale of bonds required to be advertised pursuant to N.J.S.40A:2-30 shall set forth:
- 11 (1) the principal amount, date, denomination and maturities of the 12 bonds offered for sale:
- 13 (2) the rate or rates of interest or maximum rate or rates of interest 14 to be borne by the bonds; [and]
- 15 (3) a reference to where additional terms and conditions of the public sale may be obtained; and
- 17 (4) the type of sale to be conducted, through the submission of 18 either sealed or electronic proposals.
- 19 (cf: P.L.1992, c.178, s.4)

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- 8. N.J.S.40A:2-32 is amended to read as follows:
- 40A:2-32. a. (1) All bidders shall be required to deposit a certified or cashier's or treasurer's check, drawn upon a bank or trust company, equal to not less than 2% of the bonds to secure the local unit in part from any loss resulting from the failure of the bidder to comply with the terms of his bid, or as liquidated damages for such failure.
 - (2) The local finance board may adopt rules to permit local units to accept a financial surety bond in lieu of a certified, cashier's or treasurer's check as required in paragraph (1) of this subsection.
 - b. All <u>sealed</u> bids for bonds shall be publicly opened and announced, and all bids received electronically shall be received and announced, at the advertised time and place of sale, except upon a postponement and recommencement of the public sale made in accordance with the provisions of subsection b. of N.J.S.40A:2-30 in which case such bids or proposals shall be publicly opened, received and announced, as appropriate, at the postponed and recommenced date. Such bids as comply with the terms of the notice of sale shall be considered, and any bid not complying with the terms of such notice may be rejected. All bids received may be rejected.
 - c. Bonds of [2] two or more issues may be sold on the basis of combined maturities, or the maturities of each issue offered for sale.
- d. Bonds may be offered for sale at a single rate of interest, or bidders may be requested to name a single rate of interest, but no proposal shall be considered which offers to pay less than the principal amount of bonds offered for sale or which names a rate of interest higher than the lowest rate of interest stated in any legally acceptable

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- 1 proposal. As between proposals naming the same lowest rate of
- 2 interest, the proposal offering to accept the least amount of bonds
- 3 shall be accepted, the bonds to be accepted shall be those first
- 4 maturing, and as between such proposals, the proposal offering to pay
- the greatest premium shall be accepted. The amount of premium bid 5
- 6 for the bonds shall in no event exceed \$1,000.00 for the principal
- amount of bonds offered for sale. In order to effect the foregoing, a 7
- 8 sufficient number of the last maturing bonds shall be of the
- 9 denomination of \$1,000.00 or less.

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- e. (1) Bonds may be offered for sale at different rates of interest for the same issue or different rates of interest for different issues, or parts thereof, or bidders may be requested to name any such rates of interest. No proposal shall be considered [which offers to pay an amount less than the principal amount of bonds offered for sale or under which the total loan is made at an interest cost higher than the lowest net interest cost or the true interest cost to the local unit under any legally acceptable proposal. The governing body shall specify in its notice of public sale advertised pursuant to N.J.S.40A:2-30 whether the award shall be based on net interest cost or true interest cost.
- (2) [Such] The net interest cost shall be computed [in each instance] by adding to the total principal amount of bonds bid for, the total interest cost to maturity in accordance with such bid and by deduction therefrom of the amount of premium, if any, bid or the addition thereto of the amount of discount, if any, bid.
- (3) The true interest cost shall be computed in each instance by determining the interest rate, compounded semi-annually, necessary to discount the debt service payments to the date of the bonds and to the price bid, excluding interest accrued to the delivery date.
- f. The governing body may establish additional terms or conditions of sale.
- g. The governing body may, by resolution, allow or otherwise delegate to a finance officer the authority to permit bidders to aggregate consecutive principal maturities for which such bidder bid
- 34 the same interest rate into term bonds, provided that mandatory
- sinking funds for which redemptions in lieu of the principal maturities 35 36
- are provided. For the purposes of this subsection "term bond" means 37 a bond that is due in a certain year but has mandatory retirement
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- provisions for portions of the term bond on specified dates prior to the
- 39 maturity date of the term bond itself.
- 40 (cf: N.J.S.40A:2-32)

- 42 9. N.J.S.40A:2-51 is amended to read as follows:
- 43 40A:2-51. Any local unit may incur indebtedness, borrow money,
- 44 authorize and issue [negotiable] refunding bonds, notwithstanding any
- 45 provision or limitation contained in this chapter or in any other law,
- 46 and in any amount determined to be necessary by the governing body

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of the local unit and approved by the Local Finance Board, except as provided in subsection c. of this section, to effect the refunding for the purpose of:

- 4 a. Paying, funding or refunding outstanding bonds of the local unit, 5 including emergency appropriations, temporary emergency 6 appropriations, advance funding of pension obligations as part of an 7 early retirement program offered by the State, and amounts owing to 8 others for taxes levied in the local unit, or any renewals or extensions 9 thereof, or any bonds issued to fund or refund the same and whether 10 or not prior to the maturity or earliest redemption date of the bonds to 11 be refunded[, and].
- b. Paying the cost of the issuance of such refunding bonds,
 including printing, advertising, accounting and financial and legal
 expenses.
- c. Issuance of refunding bonds to realize debt service savings on outstanding obligations without the approval of the local finance board when authorized by conditions set forth in rules and regulations of the local finance board and upon a resolution adopted by 2/3 vote of the full membership of the governing body.
 - d. The sale and award of bonds by a finance officer who has been delegated that responsibility by resolution of the governing body in accordance with the advertised terms of public sale. The finance officer making any such sale shall report in writing to the governing body at the next meeting thereof as to the principal amount, interest rate and maturities of the bonds sold, along with the price obtained and the name of the purchaser.
- 27 (cf: P.L.1978, c.36, s.1)

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- 10. N.J.S.40A:2-52 is amended to read as follows:
- 30 40A:2-52. Refunding bonds shall be authorized by a refunding 31 bond ordinance which shall be adopted in the manner prescribed for 32 adoption of a bond ordinance. [No] A supplemental debt statement 33 [need] shall be made [or] and filed with respect to such refunding bond ordinance [or sum appropriated thereby as a down payment and 34 35 obligations to be paid, funded or refunded with respect to which an 36 ordinance authorizing the issuance of refunding bonds has been 37 adopted pursuant to the provisions of this chapter and not otherwise deductible shall be deducted from the gross debt of the municipality] 38 39 to reflect new and unissued debt, or the amount of the refunding debt
- 41 (cf: P.L.1978, c.36, s.2)

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43 11. This act shall take effect immediately.

in excess of the debt to be refunded.

STATEMENT

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This bill would amend the "Local Bond Law," N.J.S.40A:2-1 et seq., to make it easier for local units to issue refunding bonds when trying to take advantage of lower interest rates and also to make the bond bidding process more flexible.

The bill would amend N.J.S.40A:2-11 to eliminate applications to the Local Finance Board and hearings to waive down payments for capital projects that are funded through State grants.

The bill would amend N.J.S.40A:2-26 to permit a municipal or county governing body to adjust maturity schedules of bonds up to 24 hours prior to the time advertised for the receipt of bids and within 24 hours after the award of bids, provided that the adjustment does not exceed 10% of the principal for any maturity and the overall issue.

The bill would amend N.J.S.40A:2-27 to permit electronic proposals, which may be in the form of open or closed auctions conducted through a nationally recognized electronic securities bidding service, in order to bring the law current with recent technological trends that have made bidding through electronic means both possible and common. Additionally, the bill would increase the bond limit for a private sale without a previous public offering from \$100,000 to \$1,000,000.

The bill would amend N.J.S.40A:2-29 to clarify that bonds offered for sale at a single rate of interest pursuant to subsection d. of N.J.S.40A:2-32 may not be sold at less than par value plus any interest accrued to the date of delivery. Obligations could not be sold for less than 99% of par value and accrued interest without the prior approval of the Director of the Division of Local Government Services in the Department of Community Affairs, and subject to such conditions as the director may deem necessary and appropriate.

The bill would amend N.J.S.40A:2-30 to require bond sale advertisement summaries to be published in a nationally recognized local government bond marketing publication or electronic financial information service that carries local bond notices, instead of the current practice of publication of the summaries in a New York City or New Jersey newspaper. The bill would permit a governing body, or a designated finance officer, to postpone a public sale, upon not less than 24 hours' notice, and recommence the sale upon not less than 24 hours' notice, without readvertisement for up to 60 days, provided that notice of the precise postponement and rescheduling procedure was published in the original advertisement of the sale.

The bill would amend N.J.S.40A:2-31 to expand the items in a notice and notice summary of public sale to include the authorization for adjustment of maturities, the method of calculation of interest cost, postponement provisions, and the type of sale to be conducted, through the submission of either sealed or electronic proposals.

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The bill would amend N.J.S.40A:2-32 to permit the Local Finance Board to allow the acceptance of financial surety bonds in lieu of a certified, cashier's or treasurer's check. The bill would also prescribe the procedure and time for the opening of bids, including electronic proposals, and set forth the computation methods for determining "net interest cost" and "true interest cost." The bill would permit a local governing body to allow bidders to aggregate consecutive principal maturities that are bid at the same interest rate into "term bonds," provided that mandatory sinking funds for redemptions in lieu of the principal maturities are established. The bill would define "term bond" to mean a bond that is due in a certain year, but has mandatory retirement provisions for portions of the term bond on specified dates prior to the maturity date of the term bond itself.

The bill would amend N.J.S.40A:2-51 to expand the purposes for which refunding bonds may be issued to include temporary emergency appropriations and advance funding of pension obligations as part of an early retirement program offered by the State. The bill would permit a governing body or its designated finance officer to issue refunding bonds without the approval of the Local Finance Board when the bonds are issued for the purpose of realizing debt service savings on outstanding obligations, in accordance with rules and regulations of the board. The bill would allow a governing body to delegate authority to sell and award bonds in accordance with the advertised terms of sale to a finance officer, so long as the finance officer reports in writing to the governing body at its next meeting the principal amount, interest rate, maturity schedules, the price obtained, and the name of the purchaser.

Finally, the bill would amend N.J.S.40A:2-52 to require the filing of a supplemental debt statement, reflecting new and unissued debt or the amount of the refunding debt in excess of the debt to be refunded, upon adoption of a refunding bond ordinance.

ASSEMBLY HOUSING AND LOCAL GOVERNMENT COMMITTEE

STATEMENT TO

[First Reprint] **SENATE, No. 109**

STATE OF NEW JERSEY

DATED: SEPTEMBER 19, 2002

The Assembly Housing and Local Government Committee reports favorably Senate Bill No. 109 (1R).

This bill would amend the "Local Bond Law" to make it easier for local units to issue refunding bonds to take advantage of lower interest rates, and also to make the bond bidding process more flexible.

The bill would amend N.J.S.40A:2-10 so that whenever a refunding bond ordinance is adopted by a local unit, a supplemental debt statement must be filed with the Director of the Division of Local Government Services in the Department of Community Affairs reflecting either new and unissued debt or the amount of the refunding debt in excess of the debt to be refinanced.

The bill would amend N.J.S.40A:2-11, which requires the final adoption of a bond ordinance to be accompanied by the appropriation of a minimum 5% down payment against the purpose to be financed, by waiving the requirement for capital projects funded by State grants.

The bill would amend N.J.S.40A:2-26 to permit a municipal or county governing body to adjust maturity schedules of bonds up to 24 hours prior to the time advertised for the receipt of bids and within 24 hours after the award of bids, provided that the adjustment does not exceed 10% of the principal either for any particular maturity or for the overall issue.

The bill would amend N.J.S.40A:2-27 to permit bids on the public sale of bonds, which presently must be made in sealed form, to be submitted electronically if the local governing body so chooses. Sales using electronic bid submission would have to be in the form of open or closed auctions conducted through a nationally recognized electronic securities bidding service. Additionally, the bill would increase the bond limit for a private sale without a previous public offering from \$100,000 to \$1,000,000.

The bill would amend N.J.S.40A:2-29, which presently provides that no obligations may be sold for less than par value plus interest accrued to the date of delivery. Under the bill, this restriction would continue to apply to bonds offered for sale at a single rate of interest

pursuant to subsection d. of N.J.S.40A:2-32. For other obligations, the minimum sale price would be 99% of par value and accrued interest, except that the price could be lower upon the prior approval of the Director of the Division of Local Government Services in the Department of Community Affairs. The director would be authorized to subject an approval to such conditions as the director may deem necessary and appropriate.

The bill would amend N.J.S.40A:2-30 to require bond sale advertisement summaries to be published in a nationally recognized local government bond marketing publication or electronic financial information service that carries local bond notices, instead of the current practice of publication of the summaries in a New York City or New Jersey newspaper. The bill would permit a governing body, or a designated finance officer, to postpone a public sale, upon not less than 24 hours' notice, and recommence the sale upon not less than 48 hours' notice, without readvertisement for up to 60 days, provided that notice of the precise postponement and rescheduling procedure was published in the original advertisement of the sale.

The bill would amend N.J.S.40A:2-31 to extend the list of items in a notice of public sale to include the authorization for adjustment of maturities, the method of calculation of interest cost, postponement provisions, and the type of sale to be conducted, through the submission of either sealed or electronic proposals. The last item would also be added as one of those required to be included in the summary notice of public sale.

The bill would amend N.J.S.40A:2-32 to permit the Local Finance Board to allow the acceptance of financial surety bonds in lieu of a certified, cashier's or treasurer's check. The bill would also prescribe the procedure and time for the opening of bids, including electronic proposals, and set forth the computation methods for determining "net interest cost" and "true interest cost." The bill would permit a local governing body to allow bidders to aggregate consecutive principal maturities that are bid at the same interest rate into "term bonds," provided that mandatory sinking funds in lieu of the principal maturities are established. (The bill would define "term bond" to mean a bond that is due in a certain year, but has mandatory retirement provisions for portions of the term bond on specified dates prior to the maturity date of the term bond itself.)

The bill would amend N.J.S.40A:2-51 to expand the purposes for which refunding bonds may be issued to include temporary emergency appropriations and advance funding of pension obligations as part of an early retirement program offered by the State. The bill would permit a governing body or its designated finance officer to issue refunding bonds without the approval of the Local Finance Board when the bonds are issued for the purpose of realizing debt service savings on outstanding obligations, in accordance with rules and regulations of the board. The bill would allow a governing body to delegate authority to sell and award bonds in accordance with the

advertised terms of sale to a finance officer, so long as the finance officer reports in writing to the governing body at its next meeting the principal amount, interest rate, maturity schedules, the price obtained, and the name of the purchaser.

The bill would amend N.J.S.40A:2-52 to require the filing of a supplemental debt statement, reflecting new and unissued debt or the amount of the refunding debt in excess of the debt to be refunded, upon adoption of a refunding bond ordinance.

Finally, the bill would authorize a local unit, in anticipation of the issuance of bonds, to issue "bond anticipation notes" having a maturity of up to one year. These notes could be renewed from time to time, but all such notes would have to mature and be paid not later than the fifth month following the close of the 10th fiscal year following issuance of the original notes.

This bill is identical to Assembly No. 605, as reported this day with committee amendments.

SENATE COMMUNITY AND URBAN AFFAIRS COMMITTEE

STATEMENT TO

SENATE, No. 109

with committee amendments

STATE OF NEW JERSEY

DATED: FEBRUARY 25, 2002

The Senate Community and Urban Affairs Committee reports favorably and with committee amendments Senate Bill No. 109.

This bill would amend the "Local Bond Law" to make it easier for local units to issue refunding bonds to take advantage of lower interest rates, and also to make the bond bidding process more flexible.

The bill would amend N.J.S.40A:2-10 so that whenever a refunding bond ordinance is adopted by a local unit, a supplemental debt statement must be filed with the Director of the Division of Local Government Services in the Department of Community Affairs reflecting either new and unissued debt or the amount of the refunding debt in excess of the debt to be refinanced.

The bill would amend N.J.S.40A:2-11, which requires the final adoption of a bond ordinance to be accompanied by the appropriation of a minimum 5% down payment against the purpose to be financed, by waiving the requirement for capital projects funded by State grants.

The bill would amend N.J.S.40A:2-26 to permit a municipal or county governing body to adjust maturity schedules of bonds up to 24 hours prior to the time advertised for the receipt of bids and within 24 hours after the award of bids, provided that the adjustment does not exceed 10% of the principal either for any particular maturity or for the overall issue.

The bill would amend N.J.S.40A:2-27 to permit bids on the public sale of bonds, which presently must be made in sealed form, to be submitted electronically if the local governing body so chooses. Sales using electronic bid submission would have to be in the form of open or closed auctions conducted through a nationally recognized electronic securities bidding service. Additionally, the bill would increase the bond limit for a private sale without a previous public offering from \$100,000 to \$1,000,000.

The bill would amend N.J.S.40A:2-29, which presently provides that no obligations may be sold for less than par value plus interest accrued to the date of delivery. Under the bill, this restriction would continue to apply to bonds offered for sale at a single rate of interest pursuant to subsection d. of N.J.S.40A:2-32. For other obligations, the minimum sale price would be 99% of par value and accrued

interest, except that the price could be lower upon the prior approval of the Director of the Division of Local Government Services in the Department of Community Affairs. The director would be authorized to subject an approval to such conditions as the director may deem necessary and appropriate.

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The bill would amend N.J.S.40A:2-30 to require bond sale advertisement summaries to be published in a nationally recognized local government bond marketing publication or electronic financial information service that carries local bond notices, instead of the current practice of publication of the summaries in a New York City or New Jersey newspaper. The bill would permit a governing body, or a designated finance officer, to postpone a public sale, upon not less than 24 hours' notice, and recommence the sale upon not less than 48 hours' notice, without readvertisement for up to 60 days, provided that notice of the precise postponement and rescheduling procedure was published in the original advertisement of the sale.

The bill would amend N.J.S.40A:2-31 to extend the list of items in a notice of public sale to include the authorization for adjustment of maturities, the method of calculation of interest cost, postponement provisions, and the type of sale to be conducted, through the submission of either sealed or electronic proposals. The last item would also be added as one of those required to be included in the summary notice of public sale.

The bill would amend N.J.S.40A:2-32 to permit the Local Finance Board to allow the acceptance of financial surety bonds in lieu of a certified, cashier's or treasurer's check. The bill would also prescribe the procedure and time for the opening of bids, including electronic proposals, and set forth the computation methods for determining "net interest cost" and "true interest cost." The bill would permit a local governing body to allow bidders to aggregate consecutive principal maturities that are bid at the same interest rate into "term bonds," provided that mandatory sinking funds in lieu of the principal maturities are established. (The bill would define "term bond" to mean a bond that is due in a certain year, but has mandatory retirement provisions for portions of the term bond on specified dates prior to the maturity date of the term bond itself.)

The bill would amend N.J.S.40A:2-51 to expand the purposes for which refunding bonds may be issued to include temporary emergency appropriations and advance funding of pension obligations as part of an early retirement program offered by the State. The bill would permit a governing body or its designated finance officer to issue refunding bonds without the approval of the Local Finance Board when the bonds are issued for the purpose of realizing debt service savings on outstanding obligations, in accordance with rules and regulations of the board. The bill would allow a governing body to delegate authority to sell and award bonds in accordance with the advertised terms of sale to a finance officer, so long as the finance

officer reports in writing to the governing body at its next meeting the principal amount, interest rate, maturity schedules, the price obtained, and the name of the purchaser.

The bill would amend N.J.S.40A:2-52 to require the filing of a supplemental debt statement, reflecting new and unissued debt or the amount of the refunding debt in excess of the debt to be refunded, upon adoption of a refunding bond ordinance.

Finally, the bill would authorize a local unit, in anticipation of the issuance of bonds, to issue "bond anticipation notes" having a maturity of up to one year. These notes could be renewed from time to time, but all such notes would have to mature and be paid not later than the fifth month following the close of the 10th fiscal year following issuance of the original notes.

The committee amended the bill to: (1) repeal the existing provision of law governing local units' issuance of bond anticipation notes ("BANs") and replace it with the simpler formulation described above, and (2) clarify the wording of the new provision allowing a person who bids on a contract for the issuance of bonds in consecutive maturities at the same rate of interest to aggregate those maturities into term bonds.

This bill was prefiled for introduction in the 2002 session pending technical review. As reported, the bill includes the changes required by technical review, which has been performed.

ASSEMBLY, No. 605

STATE OF NEW JERSEY

210th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 2002 SESSION

Sponsored by:

Assemblyman MICHAEL J. ARNONE
District 12 (Mercer and Monmouth)
Assemblyman JOSEPH J. ROBERTS, JR.
District 5 (Camden and Gloucester)

SYNOPSIS

Revises "Local Bond Law" provisions to simplify refunding bonds and permit electronic bid proposals.

CURRENT VERSION OF TEXT

Introduced Pending Technical Review by Legislative Counsel.



(Sponsorship Updated As Of: 5/17/2002)

1 **AN ACT** concerning local unit bonds and amending various sections of chapter 2 of Title 40A of the New Jersey Statutes.

3

4 **BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

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- 7 1. N.J.S.40A:2-10 is amended to read as follows:
- 8 40A:2-10. Prior to the passage on first reading of any bond 9 ordinance, or ordinance amending a bond ordinance, except amending 10 as to matters which are not required to be contained in a bond
- as to matters which are not required to be contained in a bond
- 11 ordinance or which does not increase the total amount of the
- 12 obligations authorized by such bond ordinance, a financial officer of
- 13 the local unit shall execute and swear to a supplemental debt statement
- which shall be filed in the office of the clerk. Prior to the final passage
- 15 of such ordinance, an executed duplicate of such statement shall be
- 16 filed in the office of the director. A supplemental debt statement shall
- be prepared and filed with respect to a refunding bond ordinance to
- 18 reflect either new and unissued debt or the amount of the refunding
- 19 <u>debt in excess of the debt to be refunded.</u>
- 20 (cf: N.J.S.40A:2-10)

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- 22 2. N.J.S.40A:2-11 is amended to read as follows:
- 40A:2-11. a. No bond ordinance shall be finally adopted unless it appropriates to the purpose, or ratably to the respective purposes to
- be financed, in addition to the obligations thereby authorized, a sum
- as a down payment which is not less than 5% of the amount of the obligations authorized.
- b. Said sum so appropriated as a down payment must have been made available prior to final adoption of the bond ordinance from any
- 30 1 or more of the following:
- 1. by provision in a previously adopted budget or budgets of the local unit for down payment or for capital improvement purposes;
- 2. from moneys then actually held by the local unit and previously
 contributed for such purpose other than by the local unit; or
- 35 3. by emergency appropriation.
- 36 c. The provisions of this section shall not apply to a bond 37 ordinance which authorizes obligations solely for any purpose referred
- 20 4 : 1 1 1 11 6 4 40 4 2 7 6 4
- 38 to in paragraphs a, b, c, d, e and h of section 40A:2-7 or for those
- 39 bond ordinances which involve projects funded by State grants such
- 40 <u>as Green Acres, Environmental Trust Fund, Transportation Trust</u>
- 41 Fund, and other similar programs.
- 42 (cf: N.J.S.40A:2-11)

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and intended to be omitted in the law.

1 3. N.J.S.40A:2-26 is amended to read as follows:

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- 40A:2-26. Maturities of all bonds shall be as determined by bond ordinance or by subsequent resolution and within the following limitations:
 - a. All bonds shall mature within the period or average period of usefulness determined in the bond ordinance.
- b. All bonds shall mature in annual installments, the first of which
 shall be payable not more than 1 year from the date of the bonds. No
 annual installment shall exceed by more than 100% the amount of the
 smallest prior installment.
 - c. The first installment of bonds to finance a municipal public utility may be made payable not later than the end of the second year's operation, computed from the estimated date of completion, as fixed in the project report submitted pursuant to this chapter.
 - d. Bonds to finance that part of the cost of a local improvement which is to be assessed on property shall mature in annual installments not exceeding in number the number of annual installments or average thereof fixed in the bond ordinance for the payment of special assessments. The first annual installment of such bonds shall be payable not more than [2] two years from the date of the bonds, and no annual installment shall exceed the amount of the smallest prior installment.
 - e. A governing body which has concluded that the limitations as to maturities or amounts of annual installments will adversely affect the financial position of the local unit, may make written application to the local government board setting forth its conclusion and the reasons therefor and the desired maturities or the amounts of annual installments for bonds about to be issued. If the local government board finds such conclusion to be well founded, it may, by order, fix the maturities or amounts of annual installments of such bonds as desired by the local unit, or fix any such other maturities or amounts of annual installments which the circumstances warrant.
- 33 f. The governing body, by resolution, may provide for a single and 34 combined issue of bonds not exceeding the aggregate amount of bonds 35 authorized by [2] two or more bond ordinances. The bonds of such 36 issue shall mature within the average period of usefulness which shall 37 be determined in said resolution, taking into consideration the respective amount of bonds authorized by each of the bond 38 39 ordinances and the period or average period of usefulness therein 40 determined. The provisions of this chapter applicable to the sale and issuance of a single issue of bonds shall apply to the sale and issuance 41 42 of such combined issue of bonds. [If bonds for financing a purpose 43 for which no deduction may be taken shall be combined with bonds 44 for financing a purpose for which a deduction may be taken in an 45 annual or supplemental debt statement, no deduction shall be taken for any of such bonds in computing net debt.] 46

1 g. The governing body, by resolution, may allow the adjustment of, 2 or otherwise delegate to a finance officer the authority to adjust, the 3 maturity schedule of the bonds, up to 24 hours prior to the time 4 advertised for the receipt of bids and within 24 hours after the award 5 of bids; provided that no maturity schedule adjustment shall exceed 6 10% of the principal for any maturity with the aggregate adjustment to maturity not to exceed 10% of the principal for the overall issue. 7 8 When an adjustment has been made to a maturity schedule previously 9 approved by the Local Finance Board, a copy of the final maturity 10 schedule which meets or complies with the limitations in this 11 subsection shall be filed with the board within 30 days of the sale and 12 shall be conclusively deemed to have been approved by the board.

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(cf: N.J.S.40A:2-26)

- 4. N.J.S.40A:2-27 is amended to read as follows:
- 40A:2-27. <u>a.</u> All bonds shall be sold at public sale upon [sealed] the submission of sealed bids or through the submission of electronic proposals, except that bonds may be sold at private sale[:
 - a. Without] without any previous public offering:
- 20 (1) if constituting all or part of an authorized issue of 21 [\$100,000.00] \$1,000,000 or less, or
 - (2) if sold to any board, body, agency, commission, instrumentality, district, authority or political subdivision of any local unit, or of the State, or of the Federal Government[; or].
 - b. (1) If no legally acceptable bid is received at advertised public offering <u>pursuant to subsection a</u>. of this section, such bonds or any of them may be sold <u>at private sale</u> within 30 days after the advertised date for public bidding, provided, however, that no bonds shall [bear interest at any rate of interest which is higher than the rate or maximum rate specified in the notice of sale, nor] contain substantially different provisions from those specified in said notice.
 - (2) Any purchaser of bonds at private sale, other than a public body, shall deposit a certified or cashier's or treasurer's check drawn upon a bank or trust company in an amount equal to 5% of the amount of bonds purchased and such amount shall be applied as in the case of a deposit made at public sale.
 - (3) Any private sale of bonds shall be made or confirmed by resolution of the governing body adopted by not less than a 2/3 vote of the full membership thereof, setting forth the date, maturities, interest rate and price of the bonds and the name of the purchaser.
- 41 c. If the governing body determines to conduct the public sale
 42 through the submission of electronic proposals, such electronic
 43 proposals shall be submitted in the form of open or closed auctions
 44 conducted through a nationally recognized electronic securities
 45 bidding service and in accordance with such rules as may be
 46 promulgated by the board. The board may adopt rules in accordance

- with the "Administrative Procedure Act," P.L.1968, c.410 1 2 (C.52:14B-1 et seq.), regulating the terms and conditions of the submission of electronic proposals. 3 4 (cf: P.L.1981, c.111, s.1) 5 6 5. N.J.S.40A:2-29 is amended to read as follows: 7 Obligations sold pursuant to subsection d. of 8 N.J.S.40A:2-32 shall be sold at not less than par value plus any 9 interest accrued to the date of delivery. No other obligations shall be sold for less than 99% of par value and interest accrued to date of 10 11 delivery unless the local unit has obtained the approval of the director. 12 which approval may be subject to such conditions as the director 13 deems necessary and appropriate. 14 (cf: N.J.S.40A:2-29) 15 6. N.J.S.40A:2-30 is amended to read as follows: 16 17 40A:2-30. a. A notice of public sale of bonds containing the 18 provisions described in subsection a. of N.J.S.40A:2-31 shall be 19 advertised at least once at least seven days prior thereto in a 20 newspaper qualified for publication of a bond ordinance of the local 21 unit. A summary of the notice of public sale of bonds as provided for
 - 40A:2-30. <u>a.</u> A notice of public sale of bonds containing the provisions described in subsection a. of N.J.S.40A:2-31 shall be advertised at least once at least seven days prior thereto in a newspaper qualified for publication of a bond ordinance of the local unit. A summary of the notice of public sale of bonds as provided for in subsection b. of N.J.S.40A:2-31 shall be advertised at least once at least seven days prior thereto in a <u>nationally recognized local government bond marketing publication or electronic information service</u> carrying municipal bond notices and devoted primarily to financial news or the subject of state and municipal bonds [and published in the City of New York or in New Jersey].
- 28 b. The governing body, may, by resolution, allow or otherwise 29 delegate to a finance officer the authority to postpone a public sale without readvertisement provided that the notice pursuant to 30 subsection a. of this section contained precise information concerning 31 32 the postponement and rescheduling procedure. The postponement and 33 rescheduling procedure shall provide that a public sale may be 34 postponed upon not less than 24 hours' notice, and that if the public 35 sale is postponed, it may be recommenced upon not less than 48 hours' notice without further notice of sale. A public sale may not be 36 37 postponed for more than 60 days without readvertisement.

38 (cf: P.L.1992, c.178, s.3)

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- 7. N.J.S.40A:2-31 is amended to read as follows:
- 41 40A:2-31. a. A notice of public sale of bonds required to be 42 advertised pursuant to N.J.S.40A:2-30 shall set forth:
- 43 (1) the principal amount, date, denomination and maturities, and
 44 authorization for any adjustments to the maturities pursuant to
 45 subsection g. of N.J.S.40A:2-26 (now pending before the Legislature

46 <u>as this bill)</u>, of the bonds offered for sale;

- 1 (2) the rate or rates of interest or maximum rate or rates of interest 2 to be borne by the bonds and the method of calculation of interest cost 3 pursuant to subsection e. of N.J.S.40A:2-32;
- 4 (3) [the] postponement provisions and other terms and conditions 5 of such public sale; [and]
- 6 (4) the type of sale to be conducted, through the submission of 7 either sealed or electronic proposals; and
- 8 (5) such other provisions as may be determined by the governing 9 body.
- 10 b. A summary of the notice of public sale of bonds required to be advertised pursuant to N.J.S.40A:2-30 shall set forth: 11
- 12 (1) the principal amount, date, denomination and maturities of the 13 bonds offered for sale;
- 14 (2) the rate or rates of interest or maximum rate or rates of interest 15 to be borne by the bonds; [and]
- 16 (3) a reference to where additional terms and conditions of the 17 public sale may be obtained; and
- (4) the type of sale to be conducted, through the submission of 18 19 either sealed or electronic proposals.
- 20 (cf: P.L.1992, c.178, s.4)

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- 8. N.J.S.40A:2-32 is amended to read as follows:
- 40A:2-32. a. (1) All bidders shall be required to deposit a certified or cashier's or treasurer's check, drawn upon a bank or trust company, equal to not less than 2% of the bonds to secure the local unit in part 26 from any loss resulting from the failure of the bidder to comply with the terms of his bid, or as liquidated damages for such failure.
 - (2) The Local Finance Board may adopt rules to permit local units to accept a financial surety bond in lieu of a certified, cashier's or treasurer's check as required in paragraph (1) of this subsection.
- 31 All sealed bids for bonds shall be publicly opened and 32 announced, and all bids received electronically shall be received and 33 announced, at the advertised time and place of sale, except upon a postponement and recommencement of the public sale made in 34 accordance with the provisions of subsection b. of N.J.S.40A:2-30 35 36 (now pending before the Legislature as this bill), in which case such 37 bids or proposals shall be publicly opened, received and announced, as 38 appropriate, at the postponed and recommenced date. Such bids as 39 comply with the terms of the notice of sale shall be considered, and 40 any bid not complying with the terms of such notice may be rejected. All bids received may be rejected. 41
 - c. Bonds of [2] two or more issues may be sold on the basis of combined maturities, or the maturities of each issue offered for sale.
- 44 d. Bonds may be offered for sale at a single rate of interest, or 45 bidders may be requested to name a single rate of interest, but no proposal shall be considered which offers to pay less than the principal 46

- 1 amount of bonds offered for sale or which names a rate of interest
- 2 higher than the lowest rate of interest stated in any legally acceptable
- proposal. As between proposals naming the same lowest rate of 3
- 4 interest, the proposal offering to accept the least amount of bonds
- 5 shall be accepted, the bonds to be accepted shall be those first
- 6 maturing, and as between such proposals, the proposal offering to pay
- 7 the greatest premium shall be accepted. The amount of premium bid
- 8 for the bonds shall in no event exceed \$1,000.00 for the principal
- 9 amount of bonds offered for sale. In order to effect the foregoing, a
- 10 sufficient number of the last maturing bonds shall be of the
- denomination of \$1,000.00 or less. 11

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- e. (1) Bonds may be offered for sale at different rates of interest for the same issue or different rates of interest for different issues, or parts thereof, or bidders may be requested to name any such rates of interest. No proposal shall be considered [which offers to pay an amount less than the principal amount of bonds offered for sale or under which the total loan is made at an interest cost higher than the lowest net interest cost or the true interest cost to the local unit under any legally acceptable proposal. The governing body shall specify in its notice of public sale advertised pursuant to N.J.S.40A:2-30 whether
- the award shall be based on net interest cost or true interest cost. (2) [Such] The net interest cost shall be computed [in each instance] by adding to the total principal amount of bonds bid for, the total interest cost to maturity in accordance with such bid and by
- 24 25 deduction therefrom of the amount of premium, if any, bid or the
- 26 addition thereto of the amount of discount, if any, bid.
 - (3) The true interest cost shall be computed in each instance by determining the interest rate, compounded semi-annually, necessary to discount the debt service payments to the date of the bonds and to the price bid, excluding interest accrued to the delivery date.
- 31 f. The governing body may establish additional terms or conditions
- 32 of sale.
- 33 g. The governing body may, by resolution, allow or otherwise
- 34 delegate to a finance officer the authority to permit bidders to
- 35 aggregate consecutive principal maturities for which such bidder bid
- 36 the same interest rate into term bonds, provided that mandatory
- 37 sinking funds for which redemptions in lieu of the principal maturities
- 38 are provided. For the purposes of this subsection "term bond" means

a bond that is due in a certain year but has mandatory retirement

- 40 provisions for portions of the term bond on specified dates prior to the
- 41 maturity date of the term bond itself.
- 42 (cf: N.J.S.40A:2-32)

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- 44 9. N.J.S.40A:2-51 is amended to read as follows:
- 45 40A:2-51. Any local unit may incur indebtedness, borrow money,
- 46 authorize and issue [negotiable] refunding bonds, notwithstanding any

1 provision or limitation contained in this chapter or in any other law, 2 and in any amount determined to be necessary by the governing body 3 of the local unit and approved by the Local Finance Board, except as 4 provided in subsection c. of this section, to effect the refunding for the

5 purpose of:

- 6 a. Paying, funding or refunding outstanding bonds of the local unit, 7 emergency appropriations, temporary emergency 8 appropriations, advance funding of pension obligations as part of an 9 early retirement program offered by the State, and amounts owing to 10 others for taxes levied in the local unit, or any renewals or extensions 11 thereof, or any bonds issued to fund or refund the same and whether 12 or not prior to the maturity or earliest redemption date of the bonds to 13 be refunded[, and].
- 14 b. Paying the cost of the issuance of such refunding bonds, 15 including printing, advertising, accounting and financial and legal expenses. 16
- c. Issuance of refunding bonds to realize debt service savings on 17 18 outstanding obligations without the approval of the Local Finance 19 Board when authorized by conditions set forth in rules and regulations 20 of the Local Finance Board and upon a resolution adopted by 2/3 vote 21 of the full membership.
 - d. The sale and award of bonds by a finance officer who has been delegated that responsibility by resolution of the governing body in accordance with the advertised terms of public sale. The finance officer making any such sale shall report in writing to the governing body at the next meeting thereof as to the principal amount, interest rate and maturities of the bonds sold, along with the price obtained and the name of the purchaser.

29 (cf: P.L.1978, c.36, s.1)

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- 10. N.J.S.40A:2-52 is amended to read as follows:
- 31 32 40A:2-52. Refunding bonds shall be authorized by a refunding 33 bond ordinance which shall be adopted in the manner prescribed for 34 adoption of a bond ordinance. [No] A supplemental debt statement [need] shall be made [or] and filed with respect to such refunding 35 36 bond ordinance [or sum appropriated thereby as a down payment and obligations to be paid, funded or refunded with respect to which an 37 38 ordinance authorizing the issuance of refunding bonds has been 39 adopted pursuant to the provisions of this chapter and not otherwise 40 deductible shall be deducted from the gross debt of the municipality] to reflect new and unissued debt, or the amount of the refunding debt 41 42 in excess of the debt to be refunded.

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11. This act shall take effect immediately.

(cf: P.L.1978, c.36, s.2)

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STATEMENT

This bill is intended to revise the "Local Bond Law," N.J.S.40A:2-1 et seq., to streamline the process for issuing refunding bonds to take advantage of lower interest rates and to make the bidding process more flexible. Specifically, when a refunding bond ordinance is adopted by a local unit, the bill would require the filing of a supplemental debt statement with the Director of the Division of Local Government Services in the Department of Community Affairs reflecting either new and unissued debt or the amount of the refunding debt in excess of the debt to be refinanced. The bill amends N.J.S.40A:2-11 to eliminate applications to the Local Finance Board and hearings to waive downpayments for capital projects that are funded through State grants. N.J.S.40A:2-26 is amended to permit a municipal or county governing body to adjust maturity schedules of bonds up to 24 hours prior to the time advertised for the receipt of bids and within 24 hours after the award of bids, provided that the adjustment does not exceed 10% of the principal for any maturity and the overall issue.

The bill amends N.J.S.40A:2-27 to permit electronic proposals, which may be in the form of open or closed auctions conducted through a nationally recognized electronic securities bidding service, in order to bring the law current with recent technological trends that have made bidding through electronic means both possible and common. The bill also increases the bond limit for a private sale without a previous public offering from \$100,000 to \$1,000,000.

The bill amends N.J.S.40A:2-29 to clarify that bonds offered for sale at a single rate of interest pursuant to subsection d. of N.J.S.40A:2-32 may not be sold at less than par value plus any interest accrued to the date of delivery. Obligations could not be sold for less than 99% of par value and accrued interest without the prior approval of the Director of the Division of Local Government Services in the Department of Community Affairs, and subject to such conditions as the director deems necessary and appropriate.

The bill amends N.J.S.40A:2-30 to require bond sale advertisement summaries to be published in a nationally recognized local government bond marketing publication or electronic financial information service that carries local bond notices, instead of the current practice of publication of the summaries in a New York City or New Jersey newspaper. The bill would permit a governing body, or a designated finance officer, to postpone a public sale, upon not less than 24 hours' notice, and recommence the sale upon not less than 24 hours' notice, without readvertisement for up to 60 days, provided that notice of the precise postponement and rescheduling procedure was published in the original advertisement of the sale.

The bill amends N.J.S.40A:2-31 to expand the items in a notice and

notice summary of public sale to include the authorization for adjustment of maturities, the method of calculation of interest cost, postponement provisions, and whether the sale will be through sealed proposals or electronic proposals.

The bill amends N.J.S.40A:2-32 to permit the Local Finance Board to allow the acceptance of financial surety bonds in lieu of a certified, cashier's or treasurer's check. The bill also prescribes the procedure and time for the opening of bids, including electronic proposals, and sets forth the computation methods for determining "net interest cost" and "true interest cost." The bill also permits a local governing body to allow bidders to aggregate consecutive principal maturities that are bid at the same interest rate into "term bonds," provided that mandatory sinking funds for redemptions in lieu of the principal maturities are established. The bill defines "term bond" to mean a bond that is due in a certain year, but has mandatory retirement provisions for portions of the term bond on specified dates prior to the maturity date of the term bond itself.

The bill amends N.J.S.40A:2-51 to expand the purposes for which refunding bonds may be issued to include temporary emergency appropriations and advance funding of pension obligations as part of an early retirement program offered by the State. The bill permits a governing body or its designated finance officer to issue refunding bonds without the approval of the Local Finance Board when the bonds are issued for the purpose of realizing debt service savings on outstanding obligations, in accordance with rules and regulations of the board. The bill also requires that when a governing body delegates its authority to sell and award bonds in accordance with the advertised terms of sale to a finance officer, then the finance officer must report in writing to the governing body at its next meeting the principal amount, interest rate, maturity schedules, the price obtained, and the name of the purchaser.

Finally, the bill amends N.J.S.40A:2-52 to require the filing of a supplemental debt statement, reflecting new and unissued debt or the amount of the refunding debt in excess of the debt to be refunded, upon adoption of a refunding bond ordinance.

ASSEMBLY HOUSING AND LOCAL GOVERNMENT COMMITTEE

STATEMENT TO

ASSEMBLY, No. 605

with committee amendments

STATE OF NEW JERSEY

DATED: SEPTEMBER 19, 2002

The Assembly Housing and Local Government Committee reports favorably and with committee amendments Assembly Bill No. 605.

This bill, as amended by the committee, is intended to revise the "Local Bond Law," N.J.S.40A:2-1 et seq., to streamline the process for issuing refunding bonds to take advantage of lower interest rates and to make the bidding process more flexible. Specifically, when a refunding bond ordinance is adopted by a local unit, the bill would require the filing of a supplemental debt statement with the Director of the Division of Local Government Services in the Department of Community Affairs reflecting either new and unissued debt or the amount of the refunding debt in excess of the debt to be refinanced. The bill amends N.J.S.40A:2-11 to eliminate applications to the Local Finance Board and hearings to waive downpayments for capital projects that are funded through State grants. N.J.S.40A:2-26 is amended to permit a municipal or county governing body to adjust maturity schedules of bonds up to 24 hours prior to the time advertised for the receipt of bids and within 24 hours after the award of bids, provided that the adjustment does not exceed 10% of the principal for any maturity and the overall issue.

The bill amends N.J.S.40A:2-27 to permit electronic proposals, which may be in the form of open or closed auctions conducted through a nationally recognized electronic securities bidding service, in order to bring the law current with recent technological trends that have made bidding through electronic means both possible and common. The bill also increases the bond limit for a private sale without a previous public offering from \$100,000 to \$1,000,000.

The bill amends N.J.S.40A:2-29 to clarify that bonds offered for sale at a single rate of interest pursuant to subsection d. of N.J.S.40A:2-32 may not be sold at less than par value plus any interest accrued to the date of delivery. Obligations could not be sold for less than 99% of par value and accrued interest without the prior approval of the Director of the Division of Local Government Services in the Department of Community Affairs, and subject to such conditions as the director deems necessary and appropriate.

The bill amends N.J.S.40A:2-30 to require bond sale advertisement summaries to be published in a nationally recognized local government bond marketing publication or electronic financial information service that carries local bond notices, instead of the current practice of publication of the summaries in a New York City or New Jersey newspaper. The bill would permit a governing body, or a designated finance officer, to postpone a public sale, upon not less than 24 hours' notice, and recommence the sale upon not less than 24 hours' notice, without readvertisement for up to 60 days, provided that notice of the precise postponement and rescheduling procedure was published in the original advertisement of the sale.

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The bill amends N.J.S.40A:2-31 to expand the items in a notice and notice summary of public sale to include the authorization for adjustment of maturities, the method of calculation of interest cost, postponement provisions, and whether the sale will be through sealed proposals or electronic proposals.

The bill amends N.J.S.40A:2-32 to permit the Local Finance Board to allow the acceptance of financial surety bonds in lieu of a certified, cashier's or treasurer's check. The bill also prescribes the procedure and time for the opening of bids, including electronic proposals, and sets forth the computation methods for determining "net interest cost" and "true interest cost." The bill also permits a local governing body to allow bidders to aggregate consecutive principal maturities that are bid at the same interest rate into "term bonds," provided that mandatory sinking funds for redemptions in lieu of the principal maturities are established. The bill defines "term bond" to mean a bond that is due in a certain year, but has mandatory retirement provisions for portions of the term bond on specified dates prior to the maturity date of the term bond itself.

The bill amends N.J.S.40A:2-51 to expand the purposes for which refunding bonds may be issued to include temporary emergency appropriations and advance funding of pension obligations as part of an early retirement program offered by the State. The bill permits a governing body or its designated finance officer to issue refunding bonds without the approval of the Local Finance Board when the bonds are issued for the purpose of realizing debt service savings on outstanding obligations, in accordance with rules and regulations of the board. The bill also requires that when a governing body delegates its authority to sell and award bonds in accordance with the advertised terms of sale to a finance officer, then the finance officer must report in writing to the governing body at its next meeting the principal amount, interest rate, maturity schedules, the price obtained, and the name of the purchaser.

The bill amends N.J.S.40A:2-52 to require the filing of a supplemental debt statement, reflecting new and unissued debt or the amount of the refunding debt in excess of the debt to be refunded, upon adoption of a refunding bond ordinance.

Committee Amendments

The committee amended the bill, consistent with the Senate committee amendments to Senate Bill No. 109 (1R), to insert a new section 11 that would authorize a local unit, in anticipation of the issuance of bonds, to issue "bond anticipation notes" having a maturity of up to one year. These notes could be renewed from time to time, but all such notes would have to mature and be paid not later than the fifth month following the close of the 10th fiscal year following issuance of the original notes.

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The committee also amended the bill, consistent with Senate committee amendments to Senate Bill No. 109 (1R), (1) to repeal the existing provision of law governing local units' issuance of bond anticipation notes ("BANs") and replace it with the simpler formulation described above, and (2) to clarify the wording of the new provision allowing a person who bids on a contract for the issuance of bonds in consecutive maturities at the same rate of interest to aggregate those maturities into term bonds.

As amended, this bill is identical to Senate Bill No. 109 (1R), also released from committee this day.

This bill was prefiled for introduction in the 2002 session pending technical review. As reported, the bill includes changes required by technical review, which has been performed.