2A:61B-1

LEGISLATIVE HISTORY CHECK

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LAWS OF: 1999 CHAPTER: 393

NJSA: 2A:61B-1 (Sexual abuse—civil actions)

BILL NO: \$1433

SPONSOR(S): Cafiero and Allen

DATE INTRODUCED: October 19, 1998

COMMITTEE: ASSEMBLY: Judiciary

SENATE: Judiciary

AMENDED DURING PASSAGE: No

DATE OF PASSAGE: ASSEMBLY: January 10, 2000

SENATE: September 30, 1999

DATE OF APPROVAL: January 18, 2000

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL: Original

(Amendments during passage denoted by superscript numbers)

SPONSORS STATEMENT: (Begins on page 5 of original bill)

Yes

COMMITTEE STATEMENT: ASSEMBLY: Yes

SENATE: Yes

FLOOR AMENDMENT STATEMENTS: No

LEGISLATIVE FISCAL ESTIMATE: No

VETO MESSAGE: No

GOVERNOR'S PRESS RELEASE ON SIGNING: No

FOLLOWING WERE PRINTED:

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REPORTS: No

HEARINGS: No

NEWSPAPER ARTICLES: No

P.L. 1999, CHAPTER 393, *approved January 18*, *2000* Senate, No. 1433

AN ACT concerning procedures in civil actions alleging sexual abuse 2 and amending P.L.1992, c.109.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

- 7 1. Section 1 of P.L.1992, c.109 (C.2A:61B-1) is amended to read 8 as follows:
 - 1. a. As used in this act:
 - (1) "Sexual abuse" means an act of sexual contact or sexual penetration between a child under the age of 18 years and an adult. A parent, foster parent, guardian or other person standing in loco parentis within the household who knowingly permits or acquiesces in sexual abuse by any other person also commits sexual abuse, except that it is an affirmative defense if the parent, foster parent, guardian or other person standing in loco parentis was subjected to, or placed in, reasonable fear of physical or sexual abuse by the other person so as to undermine the person's ability to protect the child.
 - (2) "Sexual contact" means an intentional touching by the victim or actor, either directly or through clothing, of the victim's or actor's intimate parts for the purpose of sexually arousing or sexually gratifying the actor. Sexual contact of the adult with himself must be in view of the victim whom the adult knows to be present;
 - (3) "Sexual penetration" means vaginal intercourse, cunnilingus, fellatio or anal intercourse between persons or insertion of the hand, finger or object into the anus or vagina either by the adult or upon the adult's instruction.
 - (4) "Intimate parts" means the following body parts: sexual organs, genital area, anal area, inner thigh, groin, buttock or breast of a person.
 - (5) "Injury or illness" includes psychological injury or illness, whether or not accompanied by physical injury or illness.
 - b. In any civil action for injury or illness based on sexual abuse, the cause of action shall accrue at the time of reasonable discovery of the injury and its causal relationship to the act of sexual abuse. Any such action shall be brought within two years after reasonable discovery.
- c. Nothing in this act is intended to preclude the court from finding that the statute of limitations was tolled in a case because of the plaintiff's mental state, duress by the defendant, or any other equitable grounds. Such a finding shall be made after a plenary hearing [1, conducted in the presence of the jury]. At the plenary hearing the

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

- 1 court shall hear all credible evidence and the Rules of Evidence shall 2 not apply, except for [Rule 4] Rule 403 or a valid claim of privilege. 3 The court may order an independent psychiatric evaluation of the 4 plaintiff in order to assist in the determination as to whether the statute 5 of limitations was tolled.
- 6 d. (1) Evidence of the victim's previous sexual conduct shall not 7 be admitted nor reference made to it in the presence of a jury except 8 as provided in this subsection. When the defendant seeks to admit 9 such evidence for any purpose, the defendant must apply for an order 10 of the court before the trial or preliminary hearing, except that the court may allow the motion to be made during trial if the court 11 12 determines that the evidence is newly discovered and could not have been obtained earlier through the exercise of due diligence. After the 13 14 application is made, the court shall conduct a hearing in camera to 15 determine the admissibility of the evidence. If the court finds that evidence offered by the defendant regarding the sexual conduct of the 16 victim is relevant and that the probative value of the evidence offered 17 18 is not outweighed by its collateral nature or by the probability that its 19 admission will create undue prejudice, confusion of the issues, or 20 unwarranted invasion of the privacy of the victim, the court shall enter 21 an order setting forth with specificity what evidence may be introduced 22 and the nature of the questions which shall be permitted, and the 23 reasons why the court finds that such evidence satisfies the standards 24 contained in this section. The defendant may then offer evidence 25 under the order of the court.
 - (2) In the absence of clear and convincing proof to the contrary, evidence of the victim's sexual conduct occurring more than one year before the date of the offense charged is presumed to be inadmissible under this section.

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- (3) Evidence of the victim's previous sexual conduct shall not be considered relevant unless it is material to proving that the source of semen, pregnancy or disease is a person other than the defendant. For the purposes of this subsection, "sexual conduct" shall mean any conduct or behavior relating to sexual activities of the victim, including but not limited to previous or subsequent experience of sexual penetration or sexual contact, use of contraceptives, living arrangement and life style.
- e. (1) The court may, on motion and after conducting a hearing in camera, order the taking of the testimony of a victim on closed circuit television at the trial, out of the view of the jury, defendant, or spectators upon making findings as provided in paragraph (2) of this subsection.
- (2) An order under this section may be made only if the court finds 44 that the victim is 16 years of age or younger and that there is a 45 substantial likelihood that the victim would suffer severe emotional or mental distress if required to testify in open court. The order shall be 46

- specific as to whether the victim will testify outside the presence of spectators, the defendant, the jury, or all of them and shall be based on specific findings relating to the impact of the presence of each.
 - (3) A motion seeking closed circuit testimony under paragraph (1) of this subsection may be filed by:
 - (a) The victim or the victim's attorney, parent or legal guardian;
- 7 (b) The defendant or the defendant's counsel; or
 - (c) The trial judge on the judge's own motion.

- (4) The defendant's counsel shall be present at the taking of testimony in camera. If the defendant is not present, he and his attorney shall be able to confer privately with each other during the testimony by a separate audio system.
- (5) If testimony is taken on closed circuit television pursuant to the provisions of this act, a stenographic recording of that testimony shall also be required. A typewritten transcript of that testimony shall be included in the record on appeal. The closed circuit testimony itself shall not constitute part of the record on appeal except on motion for good cause shown.
- f. (1) The name, address, and identity of a victim or a defendant shall not appear on the complaint or any other public record as defined in P.L.1963, c.73 (C.47:1A-1 et seq.). In their place initials or a fictitious name shall appear.
- (2) Any report, statement, photograph, court document, complaint or any other public record which states the name, address and identity of a victim shall be confidential and unavailable to the public.
- (3) The information described in this subsection shall remain confidential and unavailable to the public unless the victim consents to the disclosure or if the court, after a hearing, determines that good cause exists for the disclosure. The hearing shall be held after notice has been made to the victim and to the defendant and the defendant's counsel.
- (4) Nothing contained herein shall prohibit the court from imposing further restrictions with regard to the disclosure of the name, address, and identity of the victim when it deems it necessary to prevent trauma or stigma to the victim.
- g. In accordance with R.5:3-2 of the Rules Governing the Courts of the State of New Jersey, the court may, on its own or a party's motion, direct that any proceeding or portion of a proceeding involving a victim sixteen years of age or younger be conducted in camera
- h. A plaintiff who prevails in a civil action pursuant to this act shall be awarded damages in the amount of \$10,000, plus reasonable attorney's fees, or actual damages, whichever is greater. Actual damages shall consist of compensatory and punitive damages and costs of suit, including reasonable attorney's fees. Compensatory damages may include, but are not limited to, damages for pain and suffering,

1	medical expenses, emotional trauma, diminished childhood, diminished
2	enjoyment of life, costs of counseling, and lost wages.
3	(cf: P.L.1992, c.109.)
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5	2. This act shall take effect immediately.
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8	STATEMENT
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10	N.J.S.A.2A:61B-1 sets forth the procedures to be followed in civil
11	actions for injury or illness based on sexual abuse. In <u>T.S.R.</u> v. <u>J.C.</u> ,
12	288 N.J.Super. 48 (App. Div. 1996), the Appellate Division suggested
13	that the language of 2A:61B-1 was unclear with regard to whether
14	issues concerning the tolling of the statute of limitations in civil actions
15	involving sexual abuse should be decided by the court or by a jury.
16	Noting that under present New Jersey law, questions concerning the
17	tolling of statute of limitations were normally determined by the court
18	in a pretrial hearing, the Appellate Division in T.S.R. interpreted
19	N.J.S.2A:61B-1 to require a similar procedure in actions involving
20	sexual abuse. In order to codify the Appellate Division decision in
21	T.S.R., this bill would delete the language from 2A:61B-1 which
22	seems to suggest that a jury should decide "tolling" questions in cases
23	alleging sexual abuse.
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28	Clarifies procedures in civil actions alleging sexual abuse.

SENATE, No. 1433

STATE OF NEW JERSEY

208th LEGISLATURE

INTRODUCED OCTOBER 19, 1998

Sponsored by:

Senator JAMES S. CAFIERO
District 1 (Cape May, Atlantic and Cumberland)
Senator DIANE ALLEN

District 7 (Burlington and Camden)

Co-Sponsored by:

Senator Bucco

SYNOPSIS

Clarifies procedures in civil actions alleging sexual abuse.

CURRENT VERSION OF TEXT

As introduced.



(Sponsorship Updated As Of: 10/1/1999)

AN ACT concerning procedures in civil actions alleging sexual abuse 2 and amending P.L.1992, c.109.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

- 1. Section 1 of P.L.1992, c.109 (C.2A:61B-1) is amended to read as follows:
 - 1. a. As used in this act:
 - (1) "Sexual abuse" means an act of sexual contact or sexual penetration between a child under the age of 18 years and an adult. A parent, foster parent, guardian or other person standing in loco parentis within the household who knowingly permits or acquiesces in sexual abuse by any other person also commits sexual abuse, except that it is an affirmative defense if the parent, foster parent, guardian or other person standing in loco parentis was subjected to, or placed in, reasonable fear of physical or sexual abuse by the other person so as to undermine the person's ability to protect the child.
 - (2) "Sexual contact" means an intentional touching by the victim or actor, either directly or through clothing, of the victim's or actor's intimate parts for the purpose of sexually arousing or sexually gratifying the actor. Sexual contact of the adult with himself must be in view of the victim whom the adult knows to be present;
 - (3) "Sexual penetration" means vaginal intercourse, cunnilingus, fellatio or anal intercourse between persons or insertion of the hand, finger or object into the anus or vagina either by the adult or upon the adult's instruction.
- (4) "Intimate parts" means the following body parts: sexual organs, genital area, anal area, inner thigh, groin, buttock or breast of a person.
 - (5) "Injury or illness" includes psychological injury or illness, whether or not accompanied by physical injury or illness.
 - b. In any civil action for injury or illness based on sexual abuse, the cause of action shall accrue at the time of reasonable discovery of the injury and its causal relationship to the act of sexual abuse. Any such action shall be brought within two years after reasonable discovery.
- c. Nothing in this act is intended to preclude the court from finding that the statute of limitations was tolled in a case because of the plaintiff's mental state, duress by the defendant, or any other equitable grounds. Such a finding shall be made after a plenary hearing [, conducted in the presence of the jury]. At the plenary hearing the court shall hear all credible evidence and the Rules of Evidence shall not apply, except for [Rule 4] Rule 403 or a valid claim of privilege.

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

The court may order an independent psychiatric evaluation of the plaintiff in order to assist in the determination as to whether the statute of limitations was tolled.

- d. (1) Evidence of the victim's previous sexual conduct shall not be admitted nor reference made to it in the presence of a jury except as provided in this subsection. When the defendant seeks to admit such evidence for any purpose, the defendant must apply for an order of the court before the trial or preliminary hearing, except that the court may allow the motion to be made during trial if the court determines that the evidence is newly discovered and could not have been obtained earlier through the exercise of due diligence. After the application is made, the court shall conduct a hearing in camera to determine the admissibility of the evidence. If the court finds that evidence offered by the defendant regarding the sexual conduct of the victim is relevant and that the probative value of the evidence offered is not outweighed by its collateral nature or by the probability that its admission will create undue prejudice, confusion of the issues, or unwarranted invasion of the privacy of the victim, the court shall enter an order setting forth with specificity what evidence may be introduced and the nature of the questions which shall be permitted, and the reasons why the court finds that such evidence satisfies the standards contained in this section. The defendant may then offer evidence under the order of the court.
 - (2) In the absence of clear and convincing proof to the contrary, evidence of the victim's sexual conduct occurring more than one year before the date of the offense charged is presumed to be inadmissible under this section.

- (3) Evidence of the victim's previous sexual conduct shall not be considered relevant unless it is material to proving that the source of semen, pregnancy or disease is a person other than the defendant. For the purposes of this subsection, "sexual conduct" shall mean any conduct or behavior relating to sexual activities of the victim, including but not limited to previous or subsequent experience of sexual penetration or sexual contact, use of contraceptives, living arrangement and life style.
- e. (1) The court may, on motion and after conducting a hearing in camera, order the taking of the testimony of a victim on closed circuit television at the trial, out of the view of the jury, defendant, or spectators upon making findings as provided in paragraph (2) of this subsection.
- (2) An order under this section may be made only if the court finds that the victim is 16 years of age or younger and that there is a substantial likelihood that the victim would suffer severe emotional or mental distress if required to testify in open court. The order shall be specific as to whether the victim will testify outside the presence of spectators, the defendant, the jury, or all of them and shall be based on

- 1 specific findings relating to the impact of the presence of each.
- 2 (3) A motion seeking closed circuit testimony under paragraph (1) 3 of this subsection may be filed by:
 - (a) The victim or the victim's attorney, parent or legal guardian;
 - (b) The defendant or the defendant's counsel; or
- 6 (c) The trial judge on the judge's own motion.

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- 7 (4) The defendant's counsel shall be present at the taking of 8 testimony in camera. If the defendant is not present, he and his 9 attorney shall be able to confer privately with each other during the 10 testimony by a separate audio system.
 - (5) If testimony is taken on closed circuit television pursuant to the provisions of this act, a stenographic recording of that testimony shall also be required. A typewritten transcript of that testimony shall be included in the record on appeal. The closed circuit testimony itself shall not constitute part of the record on appeal except on motion for good cause shown.
- f. (1) The name, address, and identity of a victim or a defendant shall not appear on the complaint or any other public record as defined in P.L.1963, c.73 (C.47:1A-1 et seq.). In their place initials or a fictitious name shall appear.
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 - (3) The information described in this subsection shall remain confidential and unavailable to the public unless the victim consents to the disclosure or if the court, after a hearing, determines that good cause exists for the disclosure. The hearing shall be held after notice has been made to the victim and to the defendant and the defendant's counsel.
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 - g. In accordance with R.5:3-2 of the Rules Governing the Courts of the State of New Jersey, the court may, on its own or a party's motion, direct that any proceeding or portion of a proceeding involving a victim sixteen years of age or younger be conducted in camera.
- h. A plaintiff who prevails in a civil action pursuant to this act shall be awarded damages in the amount of \$10,000, plus reasonable attorney's fees, or actual damages, whichever is greater. Actual damages shall consist of compensatory and punitive damages and costs of suit, including reasonable attorney's fees. Compensatory damages may include, but are not limited to, damages for pain and suffering, medical expenses, emotional trauma, diminished childhood, diminished

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1	enjoyment of life, costs of counseling, and lost wages.
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4	2. This act shall take effect immediately.
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9	N.J.S.A.2A:61B-1 sets forth the procedures to be followed in civil
10	actions for injury or illness based on sexual abuse. In <u>T.S.R.</u> v. <u>J.C.</u> ,
11	288 N.J.Super. 48 (App. Div. 1996), the Appellate Division suggested
12	that the language of 2A:61B-1 was unclear with regard to whether
13	issues concerning the tolling of the statute of limitations in civil actions
14	involving sexual abuse should be decided by the court or by a jury.
15	Noting that under present New Jersey law, questions concerning the
16	tolling of statute of limitations were normally determined by the court
17	in a pretrial hearing, the Appellate Division in <u>T.S.R.</u> interpreted
18	N.J.S.2A:61B-1 to require a similar procedure in actions involving
19	sexual abuse. In order to codify the Appellate Division decision in
20	T.S.R., this bill would delete the language from 2A:61B-1 which
21	seems to suggest that a jury should decide "tolling" questions in cases
22	alleging sexual abuse.

ASSEMBLY JUDICIARY COMMITTEE

STATEMENT TO

SENATE, No. 1433

STATE OF NEW JERSEY

DATED: DECEMBER 6, 1999

The Assembly Judiciary Committee reports favorably Senate Bill No. 1433.

N.J.S.A.2A:61B-1 sets forth the procedures to be followed in civil actions for injury or illness based on sexual abuse. In <u>T.S.R.</u> v. <u>J.C.</u>, 288 <u>N.J.Super.</u> 48 (App. Div. 1996), the Appellate Division suggested that the language of N.J.S.A. 2A:61B-1 was unclear with regard to whether issues concerning the tolling of the statute of limitations in civil actions involving sexual abuse should be decided by the court or by a jury. Noting that under present New Jersey law, questions concerning the tolling of the statute of limitations were normally determined by the court in a pretrial hearing, the Appellate Division in <u>T.S.R.</u> interpreted N.J.S.A. 2A:61B-1 to require a similar procedure in actions involving sexual abuse. In order to codify the Appellate Division decision in <u>T.S.R.</u>, the bill would delete the language from N.J.S.A. 2A:61B-1 in subsection c. which seems to suggest that a jury should decide "tolling" questions in cases alleging sexual abuse.

SENATE JUDICIARY COMMITTEE

STATEMENT TO

SENATE, No. 1433

STATE OF NEW JERSEY

DATED: NOVEMBER 16, 1998

The Senate Judiciary Committee reports favorably Senate Bill No. 1433.

N.J.S.A.2A:61B-1 sets forth the procedures to be followed in civil actions for injury or illness based on sexual abuse. In T.S.R. v. J.C., 288 N.J.Super. 48 (App. Div. 1996), the Appellate Division suggested that the language of 2A:61B-1 was unclear with regard to whether issues concerning the tolling of the statute of limitations in civil actions involving sexual abuse should be decided by the court or by a jury. Noting that under present New Jersey law, questions concerning the tolling of the statute of limitations were normally determined by the court in a pretrial hearing, the Appellate Division in T.S.R. interpreted N.J.S.2A:61B-1 to require a similar procedure in actions involving sexual abuse. In order to codify the Appellate Division decision in T.S.R., the bill would delete the language from 2A:61B-1 which seems to suggest that a jury should decide "tolling" questions in cases alleging sexual abuse.