52:14-17.32f1

LEGISLATIVE HISTORY CHECK

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LAWS OF: 1999 CHAPTER: 382

NJSA: 52:14-17.32f1 (Health care benefits—county college employees)

BILL NO: A939 (Substituted for S1827)

SPONSOR(S): Augustine and Bagger

DATE INTRODUCED: Pre-filed

COMMITTEE: ASSEMBLY: State Government; Appropriations

SENATE: Budget and Appropriations

AMENDED DURING PASSAGE: Yes

DATE OF PASSAGE: ASSEMBLY: July 30, 1998

SENATE: January 10, 2000

DATE OF APPROVAL: January 14, 2000

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL: 1st Reprint

(Amendments during passage denoted by superscript number)

A939

SPONSORS STATEMENT: (Begins on page 3 of original bill)

Yes

COMMITTEE STATEMENT: ASSEMBLY: Yes 6-4-98 (State Govt.)

Yes 6-22-98 (Appropriations)

SENATE: Yes

FLOOR AMENDMENT STATEMENTS: Yes

LEGISLATIVE FISCAL ESTIMATE: Yes

S1827

SPONSORS STATEMENT: (Begins on page 3 of original bill) Yes

COMMITTEE STATEMENT: ASSEMBLY: No

SENATE: Yes

FLOOR AMENDMENT STATEMENTS: No

LEGISLATIVE FISCAL ESTIMATE: Yes

Identical to Legislative Fiscal Estimate to A939

VETO MESSAGE: No

GOVERNOR'S PRESS RELEASE ON SIGNING: No

FOLLOWING WERE PRINTED:

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REPORTS:	No
	No
HEARINGS:	No

NEWSPAPER ARTICLES:

P.L. 1999, CHAPTER 382, approved January 14, 2000 Assembly, No. 939 (First Reprint)

1 **AN ACT** concerning the health care benefits in retirement of certain county college employees and amending P.L.1992, c.126.

3

4 **BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

6

- 7 1. Section 2 of P.L.1992, c.126 (C.52:14-17.32f1) is amended to 8 read as follows:
- 9 2. The provisions of section 3 of P.L.1987, c.384 (C.52:14-17.32f) shall apply to:
- a. any employee of a board of education who retires on a benefit based upon 25 or more years of service credit in the Public Employees' Retirement System (P.L.1954, c.84; C.43:15A-1 et seq.), or retires on a disability pension based upon fewer years of service credit in that system, or elected deferred retirement based upon 25 or more years of service credit and receives a retirement allowance from that system;

[and]

17

- 18 b. any employee of a county college who retires on a benefit based upon 25 or more years of service credit in the Public Employees' 19 Retirement System (P.L.1954, c.84; C.43:15A-1 et seq.), or retires on 20 21 a disability pension based upon fewer years of service credit in that 22 system, or elected deferred retirement based upon 25 or more years of 23 service credit and receives a retirement allowance from that system; or who retires on a benefit based upon 25 or more years of service credit 24 in the alternate benefit program (P.L.1969, c.242; C.18A:66-167 et 25 26 seq.), or who receives a disability benefit pursuant to section 18 of 27 P.L.1969, c.242 (C.18A:66-184); and
- 28 c. any employee of a county college who retires on a benefit based 29 upon 10 or more years of service credit in the alternate benefit 30 program (P.L.1969, c.242; C.18A:66-167 et seq.) and who has additional years of service credited in another defined contribution 31 32 retirement program as an employee of a private institution of higher 33 education which, under contract with a county government, provided 34 services as a county college and subsequently merged with a county technical institute to become a county college, which additional years 35 of service when added to the service credited in the alternate benefit 36 program totals 25 or more years ¹ and any such employee who retired 37 prior to the effective date of P.L., c. (now pending before the 38 39 Legislature as this bill) if the employee applies to the program for 40 coverage within one year after the effective date of P.L., c. (now

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and intended to be omitted in the law.

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

¹ Assembly floor amendments adopted June 25, 1998.

A939 [1R]

2

pending before the Legislature as this bill)¹, except that the costs of 1 the premium or periodic charges for the benefits and reimbursement of 2 3 medicare premiums provided to a retiree and the dependents of the 4 retiree under this section shall be paid by the State. 5 An employee who retired prior to the effective date of this act is 6 eligible for the coverage if the employee applies to the program for it 7 within one year after the effective date. (cf: P.L.1992, c.126, s.2) 8 9 2. This act shall take effect immediately. 10 11 12 13 14 15 Credits certain private college service toward paid health care benefits for certain county college retirees. 16

ASSEMBLY, No. 939

STATE OF NEW JERSEY

208th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 1998 SESSION

Sponsored by:

Assemblyman ALAN M. AUGUSTINE
District 22 (Middlesex, Morris, Somerset and Union)
Assemblyman RICHARD H. BAGGER
District 22 (Middlesex, Morris, Somerset and Union)

SYNOPSIS

Credits certain private college service toward paid health care benefits for certain county college retirees.

CURRENT VERSION OF TEXT

Introduced Pending Technical Review by Legislative Counsel.



1	AN ACT concerning the health care benefits in retirement of certain
2	county college employees and amending P.L.1992, c.126.

3

4 **BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

6

- 7 1. Section 2 of P.L.1992, c.126 (C.52:14-17.32f1) is amended to 8 read as follows:
- 9 2. The provisions of section 3 of P.L.1987, c.384 (C.52:14-17.32f) shall apply to:
- a. any employee of a board of education who retires on a benefit based upon 25 or more years of service credit in the Public Employees' Retirement System (P.L.1954, c.84; C.43:15A-1 et seq.), or retires on a disability pension based upon fewer years of service credit in that system, or elected deferred retirement based upon 25 or more years of service credit and receives a retirement allowance from that system;

17 **[**and**]**

- 18 b. any employee of a county college who retires on a benefit based 19 upon 25 or more years of service credit in the Public Employees' 20 Retirement System (P.L.1954, c.84; C.43:15A-1 et seq.), or retires on 21 a disability pension based upon fewer years of service credit in that 22 system, or elected deferred retirement based upon 25 or more years of 23 service credit and receives a retirement allowance from that system; or 24 who retires on a benefit based upon 25 or more years of service credit 25 in the alternate benefit program (P.L.1969, c.242; C.18A:66-167 et seq.), or who receives a disability benefit pursuant to section 18 of 26 27 P.L.1969, c.242 (C.18A:66-184); and
- 28 c. any employee of a county college who retires on a benefit based 29 upon 10 or more years of service credit in the alternate benefit 30 program (P.L.1969, c.242; C.18A:64-167 et seq.) and who has 31 additional years of service credited in another defined contribution 32 retirement program as an employee of a private institution of higher 33 education which, under contract with a county government, provided 34 services as a county college and subsequently merged with a county 35 technical institute to become a county college, which additional years 36 of service when added to the service credited in the alternate benefit program totals 25 or more years, except that the costs of the premium 37 38 or periodic charges for the benefits and reimbursement of medicare 39 premiums provided to a retiree and the dependents of the retiree under 40 this section shall be paid by the State.

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and intended to be omitted in the law.

A939 AUGUSTINE, BAGGER

3

1	[An employee who retired prior to the effective date of this act is
2	eligible for the coverage if the employee applies to the program for it
3	within one year after the effective date.
4	(cf: P.L.1992, c.126, s.2)
5	
6	2. This act shall take effect immediately.
7	
8	
9	STATEMENT
10	
11	This bill adds to the list of those retirees eligible for State-paid
12	health care benefits in the State Health Benefits Program (SHBP) any
13	employee of a county college who (1) retires on a benefit based upon
14	10 or more years of service credit in the alternate benefit program
15	(ABP) and (2) has additional years of service credited in another
16	defined contribution retirement program as an employee of a private
17	institution of higher education which, under contract with a county
18	government, provided services as a county college and subsequently
19	merged with a county technical institute to become a county college,
20	which additional years of service when added to the service credited
21	in ABP totals 25 or more years.
22	Currently, any employee of a county college who retires on a
23	benefit based upon 25 or more years of service credit in ABP or the
24	Public Employees' Retirement System is eligible for paid SHBP health
25	benefits in retirement. The cost of providing the benefit is assumed by
26	the State.

ASSEMBLY STATE GOVERNMENT COMMITTEE

STATEMENT TO

ASSEMBLY, No. 939

STATE OF NEW JERSEY

DATED: JUNE 4, 1998

The Assembly State Government Committee reports favorably Assembly, No. 939.

This bill adds to the list of those retirees eligible for State-paid health care benefits in the State Health Benefits Program (SHBP) any employee of a county college who (1) retires on a benefit based upon 10 or more years of service credit in the alternate benefit program (ABP) and (2) has additional years of service credited in another defined contribution retirement program as an employee of a private institution of higher education which, under contract with a county government, provided services as a county college and subsequently merged with a county technical institute to become a county college, which additional years of service when added to the service credited in ABP totals 25 or more years.

Currently, any employee of a county college who retires on a benefit based upon 25 or more years of service credit in ABP or the Public Employees' Retirement System is eligible for paid SHBP health benefits in retirement. The cost of providing the benefit is assumed by the State.

This bill was prefiled for introduction in the 1998 session pending technical review. As reported, the bill includes the changes required by technical review, which has been performed.

ASSEMBLY APPROPRIATIONS COMMITTEE

STATEMENT TO

ASSEMBLY, No. 939

STATE OF NEW JERSEY

DATED: JUNE 22, 1998

The Assembly Appropriations Committee reports favorably Assembly Bill No. 939.

Assembly Bill No. 939 permits an employee of a county college with ten or more years of service credit in the alternate benefit program (ABP) to combine those ABP credited years with service credited in certain other retirement programs, to qualify for State-paid health care benefits in the State Health Benefits Program (SHBP) if the years of service total 25 years or more.

Currently, any employee of a county college who retires on a benefit based upon 25 or more years of service credit in ABP or the Public Employees' Retirement System is eligible for paid SHBP health benefits in retirement. The cost of providing the benefit is assumed by the State.

This bill allows the combination of ABP credited years with service credited in another defined contribution retirement program as an employee of a private institution of higher education which, under contract with a county government, provided services as a county college and subsequently merged with a county technical institute to become a county college.

FISCAL IMPACT:

The Office of Legislative Services (OLS) believes the bill will only apply to certain employees of Union County College. Information supplied by Union County College indicates that there are approximately 55 employees of the former private institution Union College, merged into the former county technical institute to become Union County College, who would qualify for this benefit. Because the ABP is not administered by the State, the Division of Pensions and Benefits and the OLS do not have information available to verify this figure. Also, the actuarial information on these individuals necessary to calculate the cost of this additional benefit is not available.

However, if these individuals closely approximate the actuarial experience of the membership of the Teachers' Pension and Annuity Fund, then the present value cost of providing post-retirement medical

benefits to the 55 former employees of Union College is estimated to be approximately \$2.1 million. The bill does not specify a funding methodology. The estimated first-year cost of pay-as-you-go financing (a methodology that requires the lowest initial State appropriations but that will increase sharply over time as additional members retire and are eligible to receive this benefit and as the cost of providing health benefits to retirees increases) is approximately \$57,000.

SENATE BUDGET AND APPROPRIATIONS COMMITTEE

STATEMENT TO

[First Reprint] ASSEMBLY, No. 939

STATE OF NEW JERSEY

DATED: DECEMBER 13, 1999

The Senate Budget and Appropriations Committee reports favorably Assembly Bill No. 939 (1R).

Senate Bill No. 1827 permits an employee of a county college retiring on a benefit based on ten or more years of service under the alternate benefit program (ABP) to combine those ABP-covered years with service rendered as a member of certain other retirement programs for purposes of meeting the 25-year service requirement to qualify for State-paid health care benefits in the State Health Benefits Program (SHBP).

Currently, any employee of a county college who retires on a benefit based upon 25 or more years of service credit in ABP or the Public Employees' Retirement System is eligible for paid SHBP coverage in retirement. The cost of providing the benefit is assumed by the State.

This bill allows a county college employee whose ABP credit is based upon at least 10 years of ABP-covered service, for purposes of qualifying for paid SHBP coverage, to combine that service credit with service credited in another defined contribution retirement program as an employee of a private institution of higher education which, under contract with a county government, provided services as a county college and subsequently merged with a county technical institute to become a county college. The bill includes a provision allowing for extension of post-retirement SHBP coverage to a former county college employee who would have met the service eligibility requirement for such coverage if the employee's service been computed at the time of retirement under the "combination" method authorized under the bill, provided the person applies for the coverage within one year of the date on which the legislation is enacted.

This bill is identical to Senate Bill No. 1827, also reported this day by the committee.

FISCAL IMPACT

The Office of Legislative Services (OLS) believes the bill will only apply to certain employees of Union County College. Information supplied by Union County College indicates that there are approximately 55 employees of the former private institution Union

College, merged into the former county technical institute to become Union County College, who would qualify for this benefit. Because the ABP is not administered by the State, the Division of Pensions and Benefits and the OLS do not have information available to verify this figure. Also, the actuarial information on these individuals necessary to calculate the cost of this additional benefit is not available.

However, if these individuals closely approximate the actuarial experience of the membership of the Teachers' Pension and Annuity Fund, then the present value cost of providing post-retirement medical benefits to the 55 former employees of Union College is estimated to be approximately \$2.1 million. The bill does not specify a funding methodology. The estimated first-year cost of pay-as-you-go financing (a methodology that requires the lowest initial State appropriations but that will increase sharply over time as additional members retire and are eligible to receive this benefit and as the cost of providing health benefits to retirees increases) is approximately \$57,000.

STATEMENT TO

ASSEMBLY, No. 939

with Assembly Floor Amendments (Proposed By Assemblyman BAGGER)

ADOPTED: JUNE 25, 1998

These amendments correct an inequity for certain former county college employees who have already retired.

The bill permits an employee of a county college with ten or more years of service credit in the alternate benefit program (ABP) to combine those ABP credited years with service credited as an employee of a private institution of higher education which, under contract with a county government, provided services as a county college and subsequently merged with a county technical institute to become a county college, to qualify for State-paid health care benefits in the State Health Benefits Program (SHBP) if the years of service total 25 years or more.

The bill will only apply to certain employees of Union County College. Information supplied by Union County College indicates that there are approximately 55 employees of the former private institution Union College, merged into the former county technical institute to become Union County College, who would qualify for this benefit.

However, the bill only applies to future retirees. The bill would not correct the problem for the approximately 6 employees who have already retired.

These amendments would fix that problem by allowing those few employees who have already retired to qualify for State health benefits (for prospective medical costs) if they apply for the benefits within one year of the bill's enactment.

LEGISLATIVE FISCAL ESTIMATE

ASSEMBLY, No. 939

STATE OF NEW JERSEY 208th LEGISLATURE

DATED: APRIL 17, 1998

Assembly Bill No. 939 of 1998 permits county college employees with 10 or more years of service credit in the Alternate Benefit Program (ABP) to combine their service credited in the ABP with additional years of service credited in another defined contribution retirement program as an employee of a certain private institution of higher education to qualify for State-paid post-retirement medical coverage in the State Health Benefits Program (SHBP) if the years of service total 25 years or more.

Under current law, P.L.1992, c.126, any employee of a county college who retires on a benefit based upon 25 or more years of service credit in the ABP or the Public Employees' Retirement System (PERS) is eligible for State-paid post-retirement medical benefits in the SHBP.

The Office of Legislative Services (OLS) believes the provisions of this bill will only apply to certain employees of Union County College. In 1982, Union College, a private institution of higher education, and Union County Technical Institute, a post-secondary institute of a county board of vocational education, combined to form Union County College. Prior to this formal merger, Union College, as a private institution under contract, received public funds to provide some services of a county college. The employees of the private institution and the full-time employees of the County Technical Institute became employees of the newly created Union County College. Eligible employees were enrolled in the ABP. Employees of the private Union College previously enrolled in the TIAA-CREF program at that institution, but ineligible for membership in the State's ABP, continued in that TIAA-CREF program. All new employees not eligible for enrollment in the ABP enrolled in PERS, if otherwise eligible. Under current law, the Division of Pensions and Benefits does not recognize service at the private institution, Union College, as public service.

According to Mr. Roy Smith, the Vice President for Institutional Advancement, Union County College, there are approximately 55 employees who had service at the private institution Union College who would qualify for this benefit. Because the ABP is not

administered by the State, neither the Division of Pensions and Benefits nor the OLS has information available to verify this figure. It should also be noted, that the actuarial information (i.e., marital status, sex, and age at retirement) on these individuals, necessary to calculate the cost of this additional benefit, is not available.

To calculate an estimate of the cost, the OLS assumes these individuals closely approximate the actuarial experience of the membership of the Teachers' Pension and Annuity Fund (TPAF). Based on the most recent actuarial valuation of the TPAF, 80 percent of the employees are married, approximately 34 percent will retire by age 60, 55 percent will retire by age 65 and the remainder are assumed to retire by age 70. According to the actuarial valuation, the per capita costs for post-retirement medical benefits were \$2,716.80 for retirees under age 65 (pre-Medicare) and \$2,005.20 for retirees age 65 and above (Medicare eligible) in 1996.

The OLS notes that State-paid post-retirement medical benefits are a lifetime cost payable over the remaining lifetime of the retiree. The present value cost of providing this benefit to 55 former employees of Union College is estimated to be approximately \$2.1 million. Because this bill does not specify a funding methodology the State can finance this benefit on a pay-as-you-go basis. Pay-as-you-go financing initially requires the lowest annual State appropriations; however, the annual appropriations will increase sharply over time as additional members retire and are eligible to receive this benefit and as the cost of providing health benefits to retirees increase. The OLS estimates the first-year cost, on a pay-as-you-go basis, at approximately \$57,000.

This fiscal estimate has been prepared pursuant to P.L.1980, c.67.

SENATE, No. 1827

STATE OF NEW JERSEY

208th LEGISLATURE

INTRODUCED MAY 6, 1999

Sponsored by:

Senator C. LOUIS BASSANO

District 21 (Essex and Union)

Senator DONALD T. DIFRANCESCO

District 22 (Middlesex, Morris, Somerset and Union)

SYNOPSIS

Credits certain private college service toward paid health care benefits for certain county college retirees.

CURRENT VERSION OF TEXT

As introduced.



1 **AN ACT** concerning the health care benefits in retirement of certain county college employees and amending P.L.1992, c.126.

3

4 **BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

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- 7 1. Section 2 of P.L.1992, c.126 (C.52:14-17.32f1) is amended to 8 read as follows:
- 9 2. The provisions of section 3 of P.L.1987, c.384 (C.52:14-17.32f) shall apply to:
- a. any employee of a board of education who retires on a benefit based upon 25 or more years of service credit in the Public Employees' Retirement System (P.L.1954, c.84; C.43:15A-1 et seq.), or retires on a disability pension based upon fewer years of service credit in that system, or elected deferred retirement based upon 25 or more years of service credit and receives a retirement allowance from that system;

17 **[**and**]**

- 18 b. any employee of a county college who retires on a benefit based 19 upon 25 or more years of service credit in the Public Employees' 20 Retirement System (P.L.1954, c.84; C.43:15A-1 et seq.), or retires on 21 a disability pension based upon fewer years of service credit in that 22 system, or elected deferred retirement based upon 25 or more years of 23 service credit and receives a retirement allowance from that system; or 24 who retires on a benefit based upon 25 or more years of service credit 25 in the alternate benefit program (P.L.1969, c.242; C.18A:66-167 et seq.), or who receives a disability benefit pursuant to section 18 of 26 P.L.1969, c.242 (C.18A:66-184); and 27
- 28 c. any employee of a county college who retires on a benefit based 29 upon 10 or more years of service credit in the alternate benefit 30 program (P.L.1969, c.242; C.18A:66-167 et seq.) and who has 31 additional years of service credited in another defined contribution 32 retirement program as an employee of a private institution of higher 33 education which, under contract with a county government, provided 34 services as a county college and subsequently merged with a county 35 technical institute to become a county college, which additional years 36 of service when added to the service credited in the alternate benefit program totals 25 or more years and any such employee who retired 37 prior to the effective date of P.L., c. (now pending before the 38 39 Legislature as this bill) if the employee applies to the program for 40 coverage within one year after the effective date of P.L., c. (now 41 pending before the Legislature as this bill), except that the costs of the 42 premium or periodic charges for the benefits and reimbursement of 43 medicare premiums provided to a retiree and the dependents of the

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and intended to be omitted in the law.

S1827 BASSANO, DIFRANCESCO

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1 retiree under this section shall be paid by the State. 2 An employee who retired prior to the effective date of this act is 3 eligible for the coverage if the employee applies to the program for it 4 within one year after the effective date. 5 (cf: P.L.1992, c.126, s.2) 6 7 2. This act shall take effect immediately. 8 9 10 **STATEMENT** 11 12 The bill permits an employee of a county college with ten or more years of service credit in the alternate benefit program (ABP) to 13 14 combine those ABP credited years with service credited as an 15 employee of a private institution of higher education which, under contract with a county government, provided services as a county 16 17 college and subsequently merged with a county technical institute to 18 become a county college, to qualify for State-paid health care benefits 19 in the State Health Benefits Program (SHBP) if the years of service 20 total 25 years or more. 21 The bill will only apply to certain employees of Union County 22 College. Information supplied by Union County College indicates that 23 there are approximately 55 employees of the former private institution Union College, merged into the former county technical institute to 24 25 become Union County College, who would qualify for this benefit. 26 The bill also allows those few employees who have already retired 27 to qualify for State health benefits (for prospective medical costs) if

they apply for the benefits within one year of the bill's enactment.

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SENATE BUDGET AND APPROPRIATIONS COMMITTEE

STATEMENT TO

SENATE, No. 1827

STATE OF NEW JERSEY

DATED: DECEMBER 13, 1999

The Senate Budget and Appropriations Committee reports favorably Senate Bill No. 1827.

This bill permits an employee of a county college retiring on a benefit based on ten or more years of service under the alternate benefit program (ABP) to combine those ABP-covered years with service rendered as a member of certain other retirement programs for purposes of meeting the 25-year service requirement to qualify for State-paid health care benefits in the State Health Benefits Program (SHBP).

Currently, any employee of a county college who retires on a benefit based upon 25 or more years of service credit in ABP or the Public Employees' Retirement System is eligible for paid SHBP coverage in retirement. The cost of providing the benefit is assumed by the State.

This bill allows a county college employee whose ABP credit is based upon at least 10 years of ABP-covered service, for purposes of qualifying for paid SHBP coverage, to combine that service credit with service credited in another defined contribution retirement program as an employee of a private institution of higher education which, under contract with a county government, provided services as a county college and subsequently merged with a county technical institute to become a county college. The bill includes a provision allowing for extension of post-retirement SHBP coverage to a former county college employee who would have met the service eligibility requirement for such coverage if the employee's service been computed at the time of retirement under the "combination" method authorized under the bill, provided the person applies for the coverage within one year of the date on which the legislation is enacted.

This bill is identical to Assembly Bill No. 939 (1R), also reported this day by the committee.

FISCAL IMPACT

The Office of Legislative Services (OLS) believes the bill will only apply to certain employees of Union County College. Information supplied by Union County College indicates that there are approximately 55 employees of the former private institution Union College, merged into the former county technical institute to become

Union County College, who would qualify for this benefit. Because the ABP is not administered by the State, the Division of Pensions and Benefits and the OLS do not have information available to verify this figure. Also, the actuarial information on these individuals necessary to calculate the cost of this additional benefit is not available.

However, if these individuals closely approximate the actuarial experience of the membership of the Teachers' Pension and Annuity Fund, then the present value cost of providing post-retirement medical benefits to the 55 former employees of Union College is estimated to be approximately \$2.1 million. The bill does not specify a funding methodology. The estimated first-year cost of pay-as-you-go financing (a methodology that requires the lowest initial State appropriations but that will increase sharply over time as additional members retire and are eligible to receive this benefit and as the cost of providing health benefits to retirees increases) is approximately \$57,000.

LEGISLATIVE FISCAL ESTIMATE

SENATE, No. 1827

STATE OF NEW JERSEY 208th LEGISLATURE

DATED: JANUARY 4, 2000

Senate Bill No. 1827 of 1999 permits county college employees with 10 or more years of service credit in the Alternate Benefit Program (ABP) to combine their service credited in the ABP with additional years of service credited in another defined contribution retirement program as an employee of a certain private institution of higher education to qualify for State-paid post-retirement medical coverage in the State Health Benefits Program (SHBP) if the years of service total 25 years or more. Under current law, P.L.1992, c.126 (C.52:14-17.32f), any employee of a county college who retires on a benefit based upon 25 or more years of service credit in the ABP or the Public Employees' Retirement System (PERS) is eligible for State-paid post-retirement medical benefits in the SHBP.

The Office of Legislative Services (OLS) believes the provisions of this bill will only apply to certain employees of Union County College. In 1982, Union College, a private institution of higher education, and Union County Technical Institute, a post-secondary institute of a county board of vocational education, combined to form Union County College. Prior to this formal merger, Union College, as a private institution under contract, received public funds to provide some services of a county college. The employees of the private institution and the full-time employees of the County Technical Institute became employees of the newly created Union County College. Eligible employees were enrolled in the ABP. Employees of the private Union College who were previously enrolled in the TIAA-CREF program at that institution but ineligible for membership in the State's ABP continued in the TIAA-CREF program. employees not eligible for enrollment in the ABP enrolled in PERS, if otherwise eligible. Under current law, the Division of Pensions and Benefits does not recognize service at the private institution, Union College, as public service.

A fiscal estimate prepared on the identical Assembly bill states that there are approximately 55 employees who had service at the private institution (Union College) who would qualify for this benefit, according to the former Vice President for Institutional Advancement of Union County College. Because the ABP is not administered by the

State, neither the Division of Pensions and Benefits nor the OLS has information available to verify this figure. It should also be noted, that the actuarial information (i.e., marital status, sex, and age at retirement) on these individuals, necessary to calculate the cost of this additional benefit, is not available.

To calculate an estimate of the cost, the OLS assumed these individuals closely approximate the actuarial experience of the membership of the Teachers' Pension and Annuity Fund (TPAF), i.e. 80 percent of the employees are married, approximately 34 percent will retire by age 60, 55 percent will retire by age 65 and the remainder are assumed to retire by age 70, as of the most recent actuarial valuation of the TPAF available when the fiscal estimate on the Assembly bill was prepared. According to the actuarial valuation, the per capita costs for post-retirement medical benefits were \$2,716.80 for retirees under age 65 (pre-Medicare) and \$2,005.20 for retirees age 65 and above (Medicare eligible) in 1996.

The OLS notes that State-paid post-retirement medical benefits are a lifetime cost payable over the remaining lifetime of the retiree. The present value cost of providing this benefit to 55 former employees of Union College was estimated to be approximately \$2.1 million.

Because this bill does not specify a funding methodology, the State can finance this benefit on a pay-as-you-go basis. Pay-as-you-go financing initially requires the lowest annual State appropriations; however, the annual appropriations will increase sharply over time as additional members retire and are eligible to receive this benefit and as the cost of providing health benefits to retirees increase. The OLS estimated the first-year cost, on a pay-as-you-go basis, at approximately \$57,000.

This legislative fiscal estimate has been produced by the Office of Legislative Services due to the failure of the Executive Branch to respond to our request for a fiscal note.

This fiscal estimate has been prepared pursuant to P.L.1980, c.67.