### 56:8-1

#### LEGISLATIVE HISTORY CHECKLIST

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**LAWS OF:** 1999 **CHAPTER:** 298

**NJSA:** 56:8-1 ("Senior Citizens Fraudulent Claims Act")

**BILL NO**: A1512

**SPONSOR(S):** Malone and Cottrell

DATE INTRODUCED: Pre-filed

COMMITTEE: ASSEMBLY: Senior Issues and Community Services

**SENATE:** Senior Citizens and Veterens Affairs

AMENDED DURING PASSAGE: Yes

**DATE OF PASSAGE:** ASSEMBLY: February 19, 1998

**SENATE:** September 30, 1999

**DATE OF APPROVAL:** December 23, 1999

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL: 1st Reprint

(Amendments during passage denoted by superscript numbers)

A1512

**SPONSORS STATEMENT**: (Begins on page 4 of original bill)

Yes

COMMITTEE STATEMENT: <u>ASSEMBLY</u>: <u>Yes</u>

SENATE: Yes

FLOOR AMENDMENT STATEMENTS: No

LEGISLATIVE FISCAL ESTIMATE: No

S2105

**SPONSORS STATEMENT**: (Begins on page 4 of original bill)

Yes

**COMMITTEE STATEMENT:** ASSEMBLY: No

SENATE: No

FLOOR AMENDMENT STATEMENTS: No

LEGISLATIVE FISCAL ESTIMATE: No

VETO MESSAGE: No

GOVERNOR'S PRESS RELEASE ON SIGNING: Yes

#### **FOLLOWING WERE PRINTED:**

To check for circulating copies, contact New Jersey State Government Publications at the State Library (609) 278-2640 ext. 103 or refdesk@njstatelib.org

**REPORTS**: Yes

> 974.90 New Jersey. Elder Fraud Task Force Report, February, 1997. Trenton, 1997

**HEARINGS:** No

1997

**NEWSPAPER ARTICLES:** No

§§1,7 -Notes to 56:8-1, 56:8-13, 56:8-14, 56:8-15, 56:8-17

### P.L. 1999, CHAPTER 298, approved December 23, 1999 Assembly, No. 1512 (First Reprint)

1 **AN ACT** concerning certain consumer fraud practices relating to senior citizens and amending various parts of the statutory law.

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4 **BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

6 7

1. (New section) This act shall be known and may be cited as "The Senior Citizens Fraudulent Claims Act."

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- 10 2. Section 1 of P.L.1960, c.39 (C.56:8-1) is amended to read as 11 follows:
- 1. (a) The term "advertisement" shall include the attempt directly or indirectly by publication, dissemination, solicitation, indorsement or circulation or in any other way to induce directly or indirectly any person to enter or not enter into any obligation or acquire any title or interest in any merchandise or to increase the consumption thereof or to make any loan;
  - (b) The term "Attorney General" shall mean the Attorney General of the State of New Jersey or any person acting on his behalf;
- 20 (c) The term "merchandise" shall include any objects, wares, 21 goods, commodities, services or anything offered, directly or indirectly 22 to the public for sale;
  - (d) The term "person" as used in this act shall include any natural person or his legal representative, partnership, corporation, company, trust, business entity or association, and any agent, employee, salesman, partner, officer, director, member, stockholder, associate, trustee or cestuis que trustent thereof;
- 28 (e) The term "sale" shall include any sale, rental or distribution, 29 offer for sale, rental or distribution or attempt directly or indirectly to 30 sell, rent or distribute;
- 31 (f) The term "senior citizen" means a natural person 60 years of age or older.
- 33 (cf: P.L.1967, c.301, s.1)

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- 35 <sup>1</sup>3. Section 1 of P.L.1966, c.39 (C.56:8-13) is amended to read as follows:
- 1. Any person who violates any of the provisions of the act to

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and intended to be omitted in the law.

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

<sup>&</sup>lt;sup>1</sup> Senate SSV committee amendments adopted June 15, 1998.

1 which this act is a supplement shall, in addition to any other penalty

- 2 provided by law, be liable to a penalty of not more than \$7,500 for the
- 3 first offense and not more than \$15,000 for the second and each
- 4 subsequent offense. The penalty shall be exclusive of and in addition
- 5 to any moneys or property ordered to be paid or restored to any
- 6 person in interest pursuant to section 2 of P.L.1966, c.39 (C.56:8-14)
- 7 or section 3 of P.L.1971, c.247 (C.56:8-15).
- 8 (cf: P.L.1991, c.332, c.1)

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- 12 2. The Superior Court and every municipal court shall have jurisdiction of proceedings for the collection and enforcement of a 13 14 penalty imposed because of the violation, within the territorial 15 jurisdiction of the court, of any provision of the act to which this act is a supplement. Except as otherwise provided in this act the penalty 16 shall be collected and enforced in a summary proceeding pursuant to 17 18 "the penalty enforcement law" (N.J.S.2A:58-1 et seq.). Process shall 19 be either in the nature of a summons or warrant and shall issue in the 20 name of the State, upon the complaint of the Attorney General or any 21 other person.
  - In any action brought pursuant to this section to enforce any order of the Attorney General or his designee the court may, without regard to jurisdictional limitations, restore to any person in interest any moneys or property, real or personal, which have been acquired by any means declared to be unlawful under this act, except that the court shall restore to any senior citizen twice the amount or value, as the case may be, of any moneys or property, real or personal, which have been acquired by any means declared to be unlawful under P.L.1960, c.39 (C.56:8-1 et seq.).
  - In the event that any person found to have violated any provision of this act fails to pay a civil penalty assessed by the court, the court may issue, upon application by the Attorney General, a warrant for the arrest of such person for the purpose of bringing him before the court to satisfy the civil penalty imposed.
- A person who fails to restore any moneys or property, real or personal, found to have been acquired unlawfully from a senior citizen

  1 within 10 days after service of an order requiring such restoration, shall be guilty of shall be subject to punishment for criminal contempt pursuant to N.J.S.2C:29-9, which is a crime of the fourth degree.
- 42 (cf: P.L.1991, c.91, s.526.

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- 44 **1**[4.] <u>5.</u> Section 3 of P.L.1971, c.247 (C.56:8-15) is amended to 45 read as follows:
  - 3. In addition to the assessment of civil penalties, the Attorney

### A1512 [1R]

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1 General or his designee may, after a hearing as provided in P.L.1967, 2 c.97 (C.56:8-3.1) and upon a finding of an unlawful practice under this 3 act and the act hereby amended and supplemented, order that any 4 moneys or property, real or personal, which have been acquired by 5 means of such unlawful practice be restored to any person in interest, 6 except that if any moneys or property, real or personal, have been 7 acquired by means of an unlawful practice perpetrated against a senior 8 citizen, the amount of moneys or property, real or personal, ordered 9 restored shall be twice the amount acquired. 10 (cf: P.L.1971, c.247, s.3) 11 <sup>1</sup>[5.]6.<sup>1</sup> Section 5 of P.L.1971, c.247 (C.56:8-17) is amended to 12 13 read as follows: 5. Upon the failure of any person to comply within 10 days after 14 15 service of any order of the Attorney General or his designee directing payment of penalties or restoration of moneys or property, the 16 17 Attorney General may issue a certificate to the Clerk of the Superior 18 Court that such person is indebted to the State for the payment of such penalty and the moneys or property ordered restored. A copy of such 19 20 certificate shall be served upon the person against whom the order was 21 entered. Thereupon the clerk shall immediately enter upon his record 22 of docketed judgments the name of the person so indebted, and of the 23 State, a designation of the statute under which the penalty is imposed, 24 the amount of the penalty imposed and the amount of moneys ordered restored, a listing of property ordered restored, and the date of the 25 26 certification. Such entry shall have the same force and effect as the 27 entry of a docketed judgment in the Superior Court. Such entry, however, shall be without prejudice to the right of appeal to the 28 29 Appellate Division of the Superior Court from the final order of the Attorney General or his designee. 30 A person who fails to restore moneys or property found to have 31 been acquired unlawfully from a senior citizen <sup>1</sup> within 10 days after 32 33 service of any order requiring such restoration, shall be guilty of shall be subject to punishment for criminal contempt pursuant to 34 N.J.S.2C:29-9, which is <sup>1</sup> a crime of the fourth degree. 35 (cf: P.L.1971, c.247, s.5) 36 37 38 <sup>1</sup>**[**6.**]** <u>7.</u><sup>1</sup> This act shall take effect on the 180th day after 39 enactment. 40 41 42 43

"The Senior Citizens Fraudulent Claims Act."

# ASSEMBLY, No. 1512

# STATE OF NEW JERSEY

## 208th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 1998 SESSION

### Sponsored by:

Assemblyman JOSEPH R.MALONE, III
District 30 (Burlington, Monmouth and Ocean)
Assemblyman MELVIN COTTRELL
District 30 (Burlington, Monmouth and Ocean)

### Co-Sponsored by:

Assemblywoman Gill and Assemblyman Luongo

#### **SYNOPSIS**

"The Senior Citizens Fraudulent Claims Act."

### **CURRENT VERSION OF TEXT**

Introduced Pending Technical Review by Legislative Counsel.



(Sponsorship Updated As Of: 2/11/1998)

1 **AN ACT** concerning certain consumer fraud practices relating to senior citizens and amending various parts of the statutory law.

3 4

**BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

5 6

1. (New section) This act shall be known and may be cited as "The Senior Citizens Fraudulent Claims Act."

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- 10 2. Section 1 of P.L.1960, c.39 (C.56:8-1) is amended to read as 11 follows:
- 1. (a) The term "advertisement" shall include the attempt directly or indirectly by publication, dissemination, solicitation, indorsement or circulation or in any other way to induce directly or indirectly any person to enter or not enter into any obligation or acquire any title or interest in any merchandise or to increase the consumption thereof or to make any loan;
  - (b) The term "Attorney General" shall mean the Attorney General of the State of New Jersey or any person acting on his behalf;
  - (c) The term "merchandise" shall include any objects, wares, goods, commodities, services or anything offered, directly or indirectly to the public for sale;
- 23 (d) The term "person" as used in this act shall include any natural 24 person or his legal representative, partnership, corporation, company, 25 trust, business entity or association, and any agent, employee, 26 salesman, partner, officer, director, member, stockholder, associate, 27 trustee or cestuis que trustent thereof;
- 28 (e) The term "sale" shall include any sale, rental or distribution, 29 offer for sale, rental or distribution or attempt directly or indirectly to 30 sell, rent or distribute;
- 31 (f) The term "senior citizen" means a natural person 60 years of age 32 or older.
- 33 (cf: P.L.1967, c.301, s.1)

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- 35 3. Section 2 of P.L.1966, c.39 (C.56:8-14) is amended to read as follows:
- 2. The Superior Court and every municipal court shall have jurisdiction of proceedings for the collection and enforcement of a penalty imposed because of the violation, within the territorial jurisdiction of the court, of any provision of the act to which this act is a supplement. Except as otherwise provided in this act the penalty shall be collected and enforced in a summary proceeding pursuant to "the penalty enforcement law" (N.J.S.2A:58-1 et seq.). Process shall

 $\label{lem:explanation} \textbf{EXPLANATION - Matter enclosed in bold-faced brackets \cite{brackets fitting} in the above bill is not enacted and intended to be omitted in the law.}$ 

### A1512 MALONE, COTTRELL

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be either in the nature of a summons or warrant and shall issue in the
name of the State, upon the complaint of the Attorney General or any
other person.

4 In any action brought pursuant to this section to enforce any order 5 of the Attorney General or his designee the court may, without regard 6 to jurisdictional limitations, restore to any person in interest any 7 moneys or property, real or personal, which have been acquired by any 8 means declared to be unlawful under this act, except that the court 9 shall restore to any senior citizen twice the amount or value, as the 10 case may be, of any moneys or property, real or personal, which have 11 been acquired by any means declared to be unlawful under P.L.1960, 12 c.39 (C.56:8-1 et seq.).

In the event that any person found to have violated any provision of this act fails to pay a civil penalty assessed by the court, the court may issue, upon application by the Attorney General, a warrant for the arrest of such person for the purpose of bringing him before the court to satisfy the civil penalty imposed.

A person who fails to restore any moneys or property, real or personal, found to have been acquired unlawfully from a senior citizen within 10 days after service of an order requiring such restoration, shall be guilty of a crime of the fourth degree.

(cf: P.L.1991, c.91, s.526.

(cf: P.L.1971, c.247, s.3)

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- 4. Section 3 of P.L.1971, c.247 (C.56:8-15) is amended to read as follows:
- 26 3. In addition to the assessment of civil penalties, the Attorney 27 General or his designee may, after a hearing as provided in P.L.1967, 28 c.97 (C.56:8-3.1) and upon a finding of an unlawful practice under this 29 act and the act hereby amended and supplemented, order that any moneys or property, real or personal, which have been acquired by 30 31 means of such unlawful practice be restored to any person in interest. 32 except that if any moneys or property, real or personal, have been acquired by means of an unlawful practice perpetrated against a senior 33 34 citizen, the amount of moneys or property, real or personal, ordered restored shall be twice the amount acquired. 35

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- 5. Section 5 of P.L.1971, c.247 (C.56:8-17) is amended to read as follows:
- 5. Upon the failure of any person to comply within 10 days after service of any order of the Attorney General or his designee directing payment of penalties or restoration of moneys or property, the Attorney General may issue a certificate to the Clerk of the Superior Court that such person is indebted to the State for the payment of such penalty and the moneys or property ordered restored. A copy of such certificate shall be served upon the person against whom the order was

### A1512 MALONE, COTTRELL

1	entered. Thereupon the clerk shall immediately enter upon his record
2	of docketed judgments the name of the person so indebted, and of the
3	State, a designation of the statute under which the penalty is imposed,
4	the amount of the penalty imposed and the amount of moneys ordered
5	restored, a listing of property ordered restored, and the date of the
6	certification. Such entry shall have the same force and effect as the
7	entry of a docketed judgment in the Superior Court. Such entry,
8	however, shall be without prejudice to the right of appeal to the
9	Appellate Division of the Superior Court from the final order of the
10	Attorney General or his designee.
11	A person who fails to restore moneys or property found to have
12	been acquired unlawfully from a senior citizen within 10 days after
13	service of any order requiring such restoration, shall be guilty of a
14	crime of the fourth degree.
15	(cf: P.L.1971, c.247, s.5)
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17	6. This act shall take effect on the 180th day after enactment.
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20	STATEMENT
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22	This bill requires that any moneys or property, real or personal,
23	which have been acquired from a senior citizen by any means declared
24	to be unlawful under the consumer fraud laws generally, N.J.S.A.
25	56:8-1 et seq., are to be restored in an amount which is twice the
26	amount unlawfully acquired. The bill also provides that a person who
27	fails to comply within 10 days of being served an order to make such
28	restoration is guilty of a crime of the fourth degree

# ASSEMBLY SENIOR ISSUES AND COMMUNITY SERVICES COMMITTEE

### STATEMENT TO

### ASSEMBLY, No. 1512

## STATE OF NEW JERSEY

DATED: JANUARY 29, 1998

The Assembly Senior Issues and Community Services Committee reports favorably Assembly Bill No. 1512.

This bill requires that any moneys or property, real or personal, which have been acquired from a senior citizen by any means declared to be unlawful under the consumer fraud laws generally, N.J.S.A. 56:8-1 et seq., are to be restored in an amount which is twice the amount unlawfully acquired. The bill also provides that a person who fails to comply within 10 days of being served an order to make such restoration is guilty of a crime of the fourth degree.

This bill was prefiled for introduction in the 1998-1999 session pending technical review. As reported, the bill includes changes required by technical review which has been performed.

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and intended to be omitted in the law.

# SENATE SENIOR CITIZENS, VETERANS' AFFAIRS AND HUMAN SERVICES COMMITTEE

### STATEMENT TO

### ASSEMBLY, No. 1512

with committee amendments

## STATE OF NEW JERSEY

**DATED: JUNE 15, 1998** 

The Senate Senior Citizens, Veterans' Affairs and Human Services Committee reports favorably and with committee amendments Assembly Bill No. 1512.

As amended by the committee, this bill requires that any moneys or property, real or personal, which have been acquired from a senior citizen by any means declared to be unlawful under the consumer fraud laws generally, N.J.S.A.56:8-1 et seq., are to be restored in an amount which is twice the amount unlawfully acquired.

The committee amended the bill to delete the provisions which would have provided that a person who fails to comply within 10 days of being served an order to make the restoration is guilty of a crime of the fourth degree. Instead, the bill provides that the person shall be subject to punishment for criminal contempt under N.J.S.A.2C:29-9, which is a crime of the fourth degree.

The amendments also add a new section 3 to clarify that penalties imposed under N.J.S.A.56:8-13 are to be exclusive of and in addition to any moneys or property ordered to be paid or restored pursuant to N.J.S.A.56:8-14 or N.J.S.A.56:8-15.

## SENATE, No. 2105

# STATE OF NEW JERSEY

## 208th LEGISLATURE

**INTRODUCED SEPTEMBER 23, 1999** 

Sponsored by:

**Senator NORMAN M. ROBERTSON** 

**District 34 (Essex and Passaic)** 

**Senator DIANE ALLEN** 

**District 7 (Burlington and Camden)** 

**Co-Sponsored by:** 

Senators Bucco, Matheussen, Singer and Inverso

#### **SYNOPSIS**

"The Senior Citizens Fraudulent Claims Act."

### **CURRENT VERSION OF TEXT**

As introduced.



(Sponsorship Updated As Of: 10/26/1999)

1 **AN ACT** concerning certain consumer fraud practices relating to senior citizens and amending various parts of the statutory law.

3

4 **BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

6

7 1. (New section) This act shall be known and may be cited as "The8 Senior Citizens Fraudulent Claims Act."

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- 10 2. Section 1 of P.L.1960, c.39 (C.56:8-1) is amended to read as 11 follows:
- 1. (a) The term "advertisement" shall include the attempt directly or indirectly by publication, dissemination, solicitation, indorsement or circulation or in any other way to induce directly or indirectly any person to enter or not enter into any obligation or acquire any title or interest in any merchandise or to increase the consumption thereof or to make any loan;
  - (b) The term "Attorney General" shall mean the Attorney General of the State of New Jersey or any person acting on his behalf;
  - (c) The term "merchandise" shall include any objects, wares, goods, commodities, services or anything offered, directly or indirectly to the public for sale;
  - (d) The term "person" as used in this act shall include any natural person or his legal representative, partnership, corporation, company, trust, business entity or association, and any agent, employee, salesman, partner, officer, director, member, stockholder, associate, trustee or cestuis que trustent thereof;
- 28 (e) The term "sale" shall include any sale, rental or distribution, 29 offer for sale, rental or distribution or attempt directly or indirectly to 30 sell, rent or distribute;
- 31 (f) The term "senior citizen" means a natural person 60 years of age or older.
- 33 (cf: P.L.1967, c.301, s.1)

34

- 35 3. Section 1 of P.L.1966, c.39 (C.56:8-13) is amended to read as follows:
- 1. Any person who violates any of the provisions of the act to which this act is a supplement shall, in addition to any other penalty provided by law, be liable to a penalty of not more than \$7,500 for the first offense and not more than \$15,000 for the second and each subsequent offense. The penalty shall be exclusive of and in addition
- 42 to any moneys or property ordered to be paid or restored to any

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and intended to be omitted in the law.

1 person in interest pursuant to section 2 of P.L.1966, c.39 (C.56:8-14)

2 <u>or section 3 of P.L.1971, c.247 (C.56:8-15).</u>

3 (cf: P.L.1991, c.332, c.1)

other person.

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- 5 4. Section 2 of P.L.1966, c.39 (C.56:8-14) is amended to read as 6 follows:
- 7 2. The Superior Court and every municipal court shall have 8 jurisdiction of proceedings for the collection and enforcement of a 9 penalty imposed because of the violation, within the territorial 10 jurisdiction of the court, of any provision of the act to which this act 11 is a supplement. Except as otherwise provided in this act the penalty 12 shall be collected and enforced in a summary proceeding pursuant to 13 "the penalty enforcement law" (N.J.S.2A:58-1 et seq.). Process shall 14 be either in the nature of a summons or warrant and shall issue in the 15 name of the State, upon the complaint of the Attorney General or any
- 17 In any action brought pursuant to this section to enforce any order 18 of the Attorney General or his designee the court may, without regard 19 to jurisdictional limitations, restore to any person in interest any 20 moneys or property, real or personal, which have been acquired by any 21 means declared to be unlawful under this act, except that the court 22 shall restore to any senior citizen twice the amount or value, as the 23 case may be, of any moneys or property, real or personal, which have 24 been acquired by any means declared to be unlawful under P.L.1960, 25 c.39 (C.56:8-1 et seq.).
  - In the event that any person found to have violated any provision of this act fails to pay a civil penalty assessed by the court, the court may issue, upon application by the Attorney General, a warrant for the arrest of such person for the purpose of bringing him before the court to satisfy the civil penalty imposed.
  - A person who fails to restore any moneys or property, real or personal, found to have been acquired unlawfully from a senior citizen shall be subject to punishment for criminal contempt pursuant to N.J.S.2C:29-9, which is a crime of the fourth degree.

35 (cf: P.L.1991, c.91, s.526.

- 37 5. Section 3 of P.L.1971, c.247 (C.56:8-15) is amended to read 38 as follows:
- 39 3. In addition to the assessment of civil penalties, the Attorney 40 General or his designee may, after a hearing as provided in P.L.1967, 41 c.97 (C.56:8-3.1) and upon a finding of an unlawful practice under this 42 act and the act hereby amended and supplemented, order that any 43 moneys or property, real or personal, which have been acquired by 44 means of such unlawful practice be restored to any person in interest. 45 except that if any moneys or property, real or personal, have been acquired by means of an unlawful practice perpetrated against a senior 46

### **S2105** ROBERTSON, ALLEN

1	citizen, the amount of moneys or property, real or personal, ordered
2	restored shall be twice the amount acquired.
3	(cf: P.L.1971, c.247, s.3)
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5	6. Section 5 of P.L.1971, c.247 (C.56:8-17) is amended to read
6	as follows:
7	5. Upon the failure of any person to comply within 10 days after
8	service of any order of the Attorney General or his designee directing
9	payment of penalties or restoration of moneys or property, the
10	Attorney General may issue a certificate to the Clerk of the Superior
11	Court that such person is indebted to the State for the payment of such
12	penalty and the moneys or property ordered restored. A copy of such
13	certificate shall be served upon the person against whom the order was
14	entered. Thereupon the clerk shall immediately enter upon his record
15	of docketed judgments the name of the person so indebted, and of the
16	State, a designation of the statute under which the penalty is imposed,
17	the amount of the penalty imposed and the amount of moneys ordered
18	restored, a listing of property ordered restored, and the date of the
19	certification. Such entry shall have the same force and effect as the
20	entry of a docketed judgment in the Superior Court. Such entry,
21	however, shall be without prejudice to the right of appeal to the
22	Appellate Division of the Superior Court from the final order of the
23	Attorney General or his designee.
24	A person who fails to restore moneys or property found to have
25	been acquired unlawfully from a senior citizen shall be subject to
26	punishment for criminal contempt pursuant to N.J.S.2C:29-9, which
27	is a crime of the fourth degree.
28 29	(cf: P.L.1971, c.247, s.5)
30	7. This act shall take effect on the 180th day after enactment.
31	7. This act shall take effect on the 180th day after chaethent.
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33	STATEMENT
34	STATEMENT
35	This bill requires that any moneys or property, real or personal,
36	which have been acquired from a senior citizen by means declared to
37	be unlawful under the consumer fraud laws generally, N.J.S.A. 56:8-1
38	et. seq., are to be restored in an amount which is twice the amount
39	unlawfully acquired. The bill also provides that a person who fails to
40	make such restoration is guilty of a crime of the fourth degree.

# Office of the Governor NEWS RELEASE

CONTACT: Jayne O'Connor Laura Otterbourg 609-777-2600

RELEASE: December 23, 1999

### Governor Signs Bill Protecting Senior Citizens from Fraud And Murder Victims' Rights, Among Other Legislation

Governor Christie Whitman today signed "Nielsa's Law" which amends the murder statute in New Jersey to permit the display of a photograph of a murder victim at the sentencing portion of the murder trial. The Governor also signed the Senior Citizens Fraudulent Claims Act that seeks to amend the New Jersey Consumer Fraud Act to impose heightened penalties against individuals who defraud senior citizens.

#### Neilsa's Law

"The passage of Nielsa's Law doesn't bring back Nielsa Mason or ease the tremendous pain and suffering of the Mason family, but I believe the bill will ensure that murder victims, who obviously can't be present at trial, are represented in a dignified matter," said Gov. Whitman. "It's something the Mason family wanted at the trial on their murdered daughter's behalf - and we listened to their pleas to make the system more accommodating for survivors."

This bill amends the murder statute to permit the display of a photograph of a murder victim at the sentencing portion of the murder trial, in capital and non-capital murders. It would authorize such a photograph to be shown to a jury during the death penalty phase of a capital case, as well as to a judge during the sentencing portion of a non-capital case.

It also amends the law that permits crime victims to make "victim impact" statements to the sentencing court - authorizing victims to display photographs as part of their victim impact statements to the court in homicide cases.

Under previous law, victims could make victim impact statements to the sentencing court and to the penalty phase jury in a death penalty case. The law was silent as to whether photographs could be displayed and, as a result, some courts permitted such displays while others prohibited them in the absence of statutory guidance on this subject. Nielsa's Law authorizes the Supreme Court to issue court rules governing these displays to ensure uniformity regarding the photo's size, the permissible duration of the display and where in the courtroom the display may take place.

Nielsa's Law, **A-17**, was sponsored by Assembly Members Jack Collins (R-Salem/Cumberland/Gloucester) and Melvin Cottrell (R-Burlington/Monmouth/Ocean) and Senators Diane B. Allen (R-Burlington/Camden), Dr. Gerald Cardinale (R-Bergen) and Raymond J. Zane (D-Salem/Cumberland/Gloucester).

#### **Senior Citizens Fraudulent Claims Act**

Referring to her passage of the Senior Citizens Fraudulent Claims Act, Gov. Whitman said "We need to protect the many faces in our New Jersey family - and that includes our elderly family members. Our state has one of the largest senior citizen populations in the nation - and it's growing. That's why I applaud this Act and its goal of protecting our seniors from fraud."

Introduced following a Feb.1997 report by the Division of Consumer Affairs' Elder Fraud Task Force, the Senior Citizens Fraudulent Claims Act applies to seniors over 60 years old and aims to amend the New Jersey Consumer Fraud Act through enhanced penalties for fraud.

If the Attorney General's Office were to successfully bring an action to enforce the Consumer Fraud Act on behalf of a senior citizen, the courts will now have to order restitution at twice the amount wrongfully acquired from the senior citizen. Also, any person who fails to make such a court-ordered restitution is subject to punishment for criminal contempt. The bill amends the Consumer Fraud Act to clarify that any penalties imposed under the Act are to be exclusive of (and in addition to) any monies or property that are ordered to be paid or restored.

The Senior Citizens Fraudulent Claims Act legislation, **A-1512**, was sponsored by Assembly Members Joseph R. Malone (R-Burlington/Monmouth/Ocean) and Melvin Cottrell (R-Burlington/Monmouth/Ocean) and Senator Norman M. Robertson (R- Essex/Passaic).

In addition, Gov. Whitman signed today these pieces of legislation:

**S-1235**, sponsored by Senators Dr. Gerald Cardinale (R-Bergen) and Leonard T. Connors (R-Atlantic/Burlington/Ocean) and Assemblyman John V. Kelly (R-Bergen/Essex/Passaic), clarifies the 30-year rent control exemption for certain rental multiple dwelling units constructed without initial mortgage financing. The bill's purpose is to increase the availability of newly constructed rental housing for New Jersey residents and clarify the original intent of the Legislature in providing this exemption when it was enacted in 1987.

S-1808, sponsored by Senator Dr. Gerald Cardinale (R-Bergen) and Assembly Members Jeffrey W. Moran (R-Atlantic/Burlington/Ocean) and Anthony Impreveduto (D-Bergen/Hudson), exempts fair market value commercial leases and terminal rental adjustment clause (TRAC) leases from the provisions of the "Consumer Protection Leasing Act." The initiative is designed to increase leasing opportunities for State businesses as it recognizes that the consumer protections in the Act are not needed for businesses that establish "bargained-for" contracts. Most other states, including New York and California, exempt commercial leases from their leasing statutes.

ACS, A-1352 and A-200, sponsored by Assembly Members Carol J. Murphy (R-Essex/Morris/Passaic), Alan M. Augustine (R-Middlesex/Morris/Somerset/Union), George F. Geist (R-Camden/Gloucester), Nicholas Asselta (R-Cape May/Atlantic/Cumberland) and Charles K. Zisa (D-Bergen) and Senator John J. Matheussen (R-Camden/Gloucester), clarifies the crime of hindering a prosecution. Hindering is a crime of the third or fourth degree, or a disorderly persons offense, depending on the underlying circumstances. The bill amends the statute to say that hindering: 1) is when a person provides false information to a police officer regardless of whether the information is volunteered or is in response to an inquiry; (2) applies when false information is provided to hinder

detention or investigation of a criminal defense; and (3) includes false information given to a police officer connected with a violation of the motor vehicle laws and a civil State investigator in connection with the violation of the Fraud Prevention Act.

SCS, A-1793, sponsored by Assemblyman Paul DiGaetano (R-Bergen/Essex/Passaic), authorizes the creation of a non-lapsing recreation trust fund by counties and municipalities that have not established a board of recreation commissioners. The fund is to be used to offset the costs of operating county or municipal recreational programs. Currently, only counties or municipalities with an established board of recreation commissioners can create a dedicated fund for recreational purposes. The bill gives flexibility to those who do not wish to establish a full board of commissioners.

**A-1172**, sponsored by Assemblywoman Connie Myers (R-Warren/Hunterdon/Mercer) and Senators Diane B. Allen (R-Burlington/Camden) and William E. Schluter (R-Warren/Hunterdon/ Mercer), creates procedures for the takeover of certain small sewer companies. The bill allows the Department of Environmental Protection and the Board of Public Utilities to order the takeover of a small sewer company where there is a record of significant, unresolved environmental violations. Currently, the BPU can order the takeover of a small water company by another public or private entity, if it determines that the former can't adequately serve its customers.

This legislation authorizes the DEP and BPU to order the acquisition of both a small water company and a small sewer company if either company has a record of significant, unresolved violations, provided both companies serve a common residential development, were established by a developer to service that development and are under common control and ownership.

Entities taking over a small water sewer company will not be held liable for prior environmental liabilities, including penalties or levies against the previous owner. Public entities will be given expedited access to capital financing provided by the Environmental Infrastructure Trust for upgrades necessary for the proper operation of the small sewer of water company.

**A-2395**, sponsored by Assembly Members David C. Russo (R-Bergen/ Passaic) and John S. Wisniewski (D- Middlesex) and Senator Joseph A. Palaia (R-Monmouth), provides certain protections for dismissed non-tenured, certified school employees whose names are required to be maintained on a list. The list, maintained by the State Board of Examiners, contains the names and Social Security numbers of these employees, and the reason for dismissal.

The bill clarifies existing law by providing that a name will only be placed on the list if the employee is dismissed prior to the end of the year for just cause as a result of misconduct in office. If a disciplinary grievance arbitration is conducted, an employee's name can only be placed on the list if just cause due to misconduct is found by the arbitrator.

Also, an employee must be notified if his or her name is placed on the list and must be told when a chief school administrator seeks such information. The bill limits those who can obtain information from this list and says that a person may petition their name being included on the list to the Commissioner of Education. Finally, upon application a person's name will be removed if it has been on the list for at least three years.

Governor Whitman conditionally vetoed this legislation in June of this year. The Governor's recommendations were met and the legislation now clarifies the role of the Commissioner of Education. Specifically, the Commissioner can rule on whether a name is properly on a list, however it does not expand his jurisdiction in determining misconduct.