53:1-15

LEGISLATIVE HISTORY CHECK

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LAWS OF: 1999 CHAPTER: 288

NJSA: 53:1-15 (Domestic violence offenders -- fingerprinting)

BILL NO: A2785 (Substituted for S1656)

SPONSOR(S): Heck and Assselta

DATE INTRODUCED: January 12, 1999

COMMITTEE: ASSEMBLY: Policy and Regulatory Oversight

SENATE: Law and Public Safety

AMENDED DURING PASSAGE: Yes

DATE OF PASSAGE: ASSEMBLY: May 10, 1999

SENATE: November 15, 1999

DATE OF APPROVAL: December 20, 1999

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL: First Reprint

(Amendments during passage denoted by superscript numbers)

A2785

SPONSORS STATEMENT: (Begins on page 3 of original bill)

Yes

COMMITTEE STATEMENT: ASSEMBLY: Yes

SENATE: Yes

FLOOR AMENDMENT STATEMENTS: No

<u>LEGISLATIVE FISCAL ESTIMATE</u>: <u>Yes</u>

S1656

SPONSORS STATEMENT: (Begins on page 3 of original bill)

Yes

Bill and Sponsors Statement identical to A2785

COMMITTEE STATEMENT: ASSEMBLY: No.

SENATE: Yes

Identical to Senate Statement for A2785

FLOOR AMENDMENT STATEMENTS: No

LEGISLATIVE FISCAL ESTIMATE: No

VETO MESSAGE: No

GOVERNOR'S PRESS RELEASE ON SIGNING: Yes

FOLLOWING WERE PRINTED:

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REPORTS:

974.90 New Jersey. Legislative. Assembly. Task Force on Domestic Violence. W872 Findings and recommendations...July 1, 1998. Trenton, 1998. 1998c

[See Recommendation 1]

HEARINGS:

Yes

974.90 W872	New Jersey. Legislative. Assembly Task Force on Domestic Violence. Public hearing, held 12-5-07. Trenton, 1997.
1997a	[See especially pp. 9, 15-18]
974.90	New Jersey. Legislative. General Assembly Task Force on Domestic Viiolence.
W872	Meeting held 3-20-98, Trenton, 1998.
1998b	[see p. 46+]

NEWSPAPER ARTICLES:

Yes

Yes

"Domestic violence safeguard is law," 12-21-99, Record, p. A4.

P.L. 1999, CHAPTER 288, approved December 20, 1999 Assembly, No. 2785 (First Reprint)

1 **AN ACT** concerning the fingerprinting of domestic violence offenders 2 and amending R.S.53:1-15.

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4 **BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

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1. R.S.53:1-15 is amended to read as follows:

8 53:1-15. The sheriffs, chiefs of police, members of the State Police 9 and any other law enforcement agencies and officers shall, immediately upon the arrest of any person for an indictable offense, ¹ or for assault 10 11 or harassment constituting domestic violence as defined in section 3 of P.L.1991, c.261 (C.2C:25-19), or for any of the grounds specified 12 in paragraphs (1), (2), (3) or (4) of subsection a. of section 5 of 13 P.L.1991, c.261 (C.2C:25-21) 1 or of any person believed to be 14 wanted for an indictable offense, ¹[or believed to be wanted for 15 16 assault or harassment constituting domestic violence as defined in section 3 of P.L.1991, c.261 (C.2C:25-19),]¹ or believed to be an 17 habitual criminal, or within a reasonable time after the filing of a 18 19 complaint by a law enforcement officer charging any person with an 20 indictable offense, ¹[or with assault or harassment constituting domestic violence as defined in section 3 of P.L.1991, c.261 (C.2C:25-21 19) 1 or upon the arrest of any person for shoplifting, pursuant to 22 N.J.S.2C:20-11, or upon the arrest of any person for prostitution, 23 pursuant to N.J.S.2C:34-1, or the conviction of any other person 24 25 charged with a nonindictable offense, where the identity of the person 26 charged is in question, take the fingerprints of such person, according 27 to the fingerprint system of identification established by the 28 Superintendent of State Police and on the forms prescribed, and 29 forward without delay two copies or more of the same, together with 30 photographs and such other descriptions as may be required and with 31 a history of the offense committed, to the State Bureau of 32 Identification.

Such sheriffs, chiefs of police, members of the State Police and any other law enforcement agencies and officers shall also take the fingerprints, descriptions and such other information as may be required of unknown dead persons and as required by section 2 of P.L.1982, c.79 (C.2A:4A-61) of juveniles adjudicated delinquent and shall forward same to the State Bureau of Identification.

Any person charged in a complaint filed by a law enforcement officer with an indictable offense, ¹ [or with assault or harassment]

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

¹ Assembly APR committee amendments adopted March 18, 1999.

A2785 [1R]

1	constituting domestic violence as defined in section 3 of P.L.1991,
2	$\underline{\text{c.261}}$ (C.2C:25-19)] ¹ who has not been arrested, or any person
3	charged in an indictment, who has not been arrested, or any person
4	convicted of assault or harassment constituting domestic violence as
5	defined in section 3 of P.L.1991, c.261 (C.2C:25-19), or any person
6	against whom a final order has been entered in any domestic violence
7	matter pursuant to the provisions of section 13 of P.L.1991, c.261
8	(C.2C:25-29) shall submit himself to the identification procedures
9	provided herein either on the date of any court appearance or upon
10	written request of the appropriate law enforcement agency within a
11	reasonable time after the filing of the complaint. Any person who
12	refuses to submit to such identification procedures shall be a disorderly
13	person.
14	(cf: P.L.1997, c.93, s.2)
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16	2. This act shall take effect immediately.
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21	Requires fingerprinting of domestic violence offenders.

ASSEMBLY, No. 2785

STATE OF NEW JERSEY

208th LEGISLATURE

INTRODUCED JANUARY 12, 1999

Sponsored by:

Assemblywoman ROSE MARIE HECK
District 38 (Bergen)
Assemblyman NICHOLAS ASSELTA
District 1 (Cape May, Atlantic and Cumberland)

Co-Sponsored by:

Assemblymen Azzolina, Holzapfel and Wolfe

SYNOPSIS

Requires fingerprinting of domestic violence offenders.

CURRENT VERSION OF TEXT

As introduced.



(Sponsorship Updated As Of: 1/29/1999)

1 **AN ACT** concerning the fingerprinting of domestic violence offenders 2 and amending R.S.53:1-15.

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4 **BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

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1. R.S.53:1-15 is amended to read as follows:

8 53:1-15. The sheriffs, chiefs of police, members of the State Police 9 and any other law enforcement agencies and officers shall, immediately 10 upon the arrest of any person for an indictable offense, or for assault 11 or harassment constituting domestic violence as defined in section 3 of P.L.1991, c.261 (C.2C:25-19), or of any person believed to be 12 13 wanted for an indictable offense, or believed to be wanted for assault 14 or harassment constituting domestic violence as defined in section 3 of P.L.1991, c.261 (C.2C:25-19), or believed to be an habitual 15 16 criminal, or within a reasonable time after the filing of a complaint by 17 a law enforcement officer charging any person with an indictable 18 offense, or with assault or harassment constituting domestic violence 19 as defined in section 3 of P.L.1991, c.261 (C.2C:25-19) or upon the 20 arrest of any person for shoplifting, pursuant to N.J.S.2C:20-11, or upon the arrest of any person for prostitution, pursuant to 21 22 N.J.S.2C:34-1, or the conviction of any other person charged with a 23 nonindictable offense, where the identity of the person charged is in 24 question, take the fingerprints of such person, according to the 25 fingerprint system of identification established by the Superintendent 26 of State Police and on the forms prescribed, and forward without delay 27 two copies or more of the same, together with photographs and such 28 other descriptions as may be required and with a history of the offense 29 committed, to the State Bureau of Identification.

Such sheriffs, chiefs of police, members of the State Police and any other law enforcement agencies and officers shall also take the fingerprints, descriptions and such other information as may be required of unknown dead persons and as required by section 2 of P.L.1982, c.79 (C.2A:4A-61) of juveniles adjudicated delinquent and shall forward same to the State Bureau of Identification.

Any person charged in a complaint filed by a law enforcement officer with an indictable offense, or with assault or harassment constituting domestic violence as defined in section 3 of P.L.1991, c.261 (C.2C:25-19) who has not been arrested, or any person charged in an indictment, who has not been arrested, or any person convicted of assault or harassment constituting domestic violence as defined in section 3 of P.L.1991, c.261 (C.2C:25-19), or any person against whom a final order has been entered in any domestic violence matter

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

A2785 HECK, ASSELTA

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1	pursuant to the provisions of section 13 of P.L.1991, c.261 (C.2C:25-
2	29) shall submit himself to the identification procedures provided
3	herein either on the date of any court appearance or upon written
4	request of the appropriate law enforcement agency within a reasonable
5	time after the filing of the complaint. Any person who refuses to
6	submit to such identification procedures shall be a disorderly person.
7	(cf: P.L.1997, c.93, s.2)
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9	2. This act shall take effect immediately.
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12	STATEMENT
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14	N.J.S.A.53:1-15 requires the fingerprinting and photographing of
15	persons arrested for, or charged with, indictable offenses and certain
16	other offenses. This bill would add persons arrested for or charged
17	with assault or harassment constituting domestic violence. The
18	fingerprinting requirement would also apply to persons against whom
19	final orders have been entered under the domestic violence statutes.
20	This bill is based upon a recommendation of the Assembly Task
21	Force on Domestic Violence. The Task Force found that federal law
22	prohibits the possession of firearms by persons convicted of certain
23	qualifying domestic violence misdemeanor offenses, which in New
24	Jersey would include disorderly persons offenses. However, persons
25	arrested for such offenses are currently not fingerprinted, making it
26	difficult to conduct thorough background checks when these offenders
27	attempt to obtain firearm licenses.
28	This bill embodies Recommendation #1 of the Report and
29	Recommendations of the Assembly Task Force on Domestic Violence,
30	issued in July, 1998.

ASSEMBLY POLICY AND REGULATORY OVERSIGHT COMMITTEE

STATEMENT TO

ASSEMBLY, No. 2785

with committee amendments

STATE OF NEW JERSEY

DATED: MARCH 18, 1999

The Assembly Policy and Regulatory Oversight Committee reports favorably and with committee amendments Assembly Bill No. 2785.

Assembly Bill No. 2785 provides for certain domestic violence offenders to be fingerprinted and photographed upon arrest. The identification procedure also applies to persons against whom final orders have been entered under the domestic violence statutes.

The committee amended the bill to provide that only individuals who are arrested for any of the grounds specified in paragraphs (1), (2), (3) or (4) of subsection a. of section 5 of P.L. 1991, c.261 (C.2C:25-21) will be fingerprinted upon arrest.

These grounds include: (1) the victim exhibits signs of injury caused by an act of domestic violence; (2) a warrant is in effect; (3) there is probable cause to believe that the person has violated N.J.S.2C:29-9, and there is probable cause to believe that the person has been served with the order alleged to have been violated (if the victim does not have a copy of a purported order, the officer may verify the existence of an order with the appropriate law enforcement agency); or (4) there is probable cause to believe that a weapon as defined in N.J.S.2C:39-1 has been involved in the commission of an act of domestic violence. Only in these instances will the individual be fingerprinted and photographed upon arrest.

SENATE LAW AND PUBLIC SAFETY COMMITTEE

STATEMENT TO

[First Reprint] **ASSEMBLY, No. 2785**

STATE OF NEW JERSEY

DATED: SEPTEMBER 23, 1999

The Senate Law and Public Safety Committee reports favorably Assembly Bill No. 2785 (1R).

Assembly Bill No. 2785 (1R) provides for certain domestic violence offenders to be fingerprinted and photographed upon arrest. The identification procedure also applies to persons against whom final orders have been entered under the domestic violence statutes.

The bill provides that only individuals who are arrested for any of the grounds specified in paragraphs (1), (2), (3) or (4) of subsection a. of section 5 of P.L. 1991, c.261 (C.2C:25-21) will be fingerprinted upon arrest.

These grounds include: (1) the victim exhibits signs of injury caused by an act of domestic violence; (2) a warrant is in effect; (3) there is probable cause to believe that the person has violated N.J.S.2C:29-9, and there is probable cause to believe that the person has been served with the order alleged to have been violated (if the victim does not have a copy of a purported order, the officer may verify the existence of an order with the appropriate law enforcement agency); or (4) there is probable cause to believe that a weapon as defined in N.J.S.2C:39-1 has been involved in the commission of an act of domestic violence. Only in these instances will the individual be fingerprinted and photographed upon arrest.

This bill is identical to Senate Bill No. 1656, which was amended and also released by the committee on this date.

LEGISLATIVE FISCAL ESTIMATE

[First Reprint]

ASSEMBLY, No. 2785

STATE OF NEW JERSEY 208th LEGISLATURE

DATED: JUNE 24, 1999

Assembly Bill No. 2785 (1R) of 1999 provides for persons charged with certain domestic violence offenses to be fingerprinted and photographed upon arrest. The identification procedure also would apply to persons convicted of domestic violence offenses and to those against whom final orders have been entered under the domestic violence statutes.

The Division of State Police in the Department of Law and Public Safety indicates, in response to a fiscal estimate for a prior similar bill, that this legislation would have a minimal fiscal impact on the division and on local law enforcement agencies because most persons arrested for domestic violence offenses are fingerprinted at the time of arrest. In addition, most convicted offenders are charged originally with an indictable offense which may be reduced to a lesser charge by the prosecutor. When this occurs, law enforcement officers are required under current law to remove the fingerprints of these persons from their records.

Therefore, while enactment of this bill will not greatly increase the number of violators fingerprinted, its effect will be to require law enforcement officers to retain the fingerprints of those convicted of nonindictable domestic violence offenses.

This legislative fiscal estimate has been produced by the Office of Legislative Services due to the failure of the Executive Branch to respond to our request for a fiscal note.

This fiscal estimate has been prepared pursuant to P.L.1980, c.67.

[First Reprint] **SENATE, No. 1656**

STATE OF NEW JERSEY 208th LEGISLATURE

INTRODUCED JANUARY 21, 1999

Sponsored by:

Senator DIANE ALLEN
District 7 (Burlington and Camden)
Senator JOHN O. BENNETT
District 12 (Monmouth)

Co-Sponsored by:

Senators Matheussen, Bucco, Sinagra, Kosco and Robertson

SYNOPSIS

Requires fingerprinting of domestic violence offenders.

CURRENT VERSION OF TEXT

As reported by the Senate Law and Public Safety Committee on September 23, 1999, with amendments.



(Sponsorship Updated As Of: 9/28/1999)

1 **AN ACT** concerning the fingerprinting of domestic violence offenders 2 and amending R.S.53:1-15.

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4 **BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

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1. R.S.53:1-15 is amended to read as follows:

8 53:1-15. The sheriffs, chiefs of police, members of the State Police 9 and any other law enforcement agencies and officers shall, immediately upon the arrest of any person for an indictable offense, ¹ or for assault 10 11 or harassment constituting domestic violence as defined in section 3 12 of P.L.1991, c.261 (C.2C:25-19), or for any of the grounds specified in paragraphs (1), (2), (3) or (4) of subsection a. of section 5 of 13 14 <u>P.L.1991, c.261 (C.2C:25-21)</u>¹ or of any person believed to be wanted for an indictable offense, ¹[or believed to be wanted for assault or 15 harassment constituting domestic violence as defined in section 3 of 16 P.L.1991, c.261 (C.2C:25-19), \mathbf{I}^1 or believed to be an habitual 17 criminal, or within a reasonable time after the filing of a complaint by 18 19 a law enforcement officer charging any person with an indictable 20 offense, ¹ or with assault or harassment constituting domestic violence as defined in section 3 of P.L.1991, c.261 (C.2C:25-19)]¹ or upon the 21 arrest of any person for shoplifting, pursuant to N.J.S.2C:20-11, or 22 23 upon the arrest of any person for prostitution, pursuant to 24 N.J.S.2C:34-1, or the conviction of any other person charged with a 25 nonindictable offense, where the identity of the person charged is in question, take the fingerprints of such person, according to the 26 27 fingerprint system of identification established by the Superintendent 28 of State Police and on the forms prescribed, and forward without delay 29 two copies or more of the same, together with photographs and such other descriptions as may be required and with a history of the offense 30 31 committed, to the State Bureau of Identification.

Such sheriffs, chiefs of police, members of the State Police and any other law enforcement agencies and officers shall also take the fingerprints, descriptions and such other information as may be required of unknown dead persons and as required by section 2 of P.L.1982, c.79 (C.2A:4A-61) of juveniles adjudicated delinquent and shall forward same to the State Bureau of Identification.

shall forward same to the State Bureau of Identification.

Any person charged in a complaint filed by a law enforcement officer with an indictable offense, ¹[or with assault or harassment constituting domestic violence as defined in section 3 of P.L.1991, c.261 (C.2C:25-19)] ¹ who has not been arrested, or any person

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

¹ Senate SLP committee amendments adopted September 23, 1999.

S1656 [1R] ALLEN, BENNETT

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- charged in an indictment, who has not been arrested, or any person 1 2 convicted of assault or harassment constituting domestic violence as defined in section 3 of P.L.1991, c.261 (C.2C:25-19), or any person 3 4 against whom a final order has been entered in any domestic violence 5 matter pursuant to the provisions of section 13 of P.L.1991, c.261 (C.2C:25-29) shall submit himself to the identification procedures 6 7 provided herein either on the date of any court appearance or upon written request of the appropriate law enforcement agency within a 8 9 reasonable time after the filing of the complaint. Any person who 10 refuses to submit to such identification procedures shall be a disorderly person. 11 12 (cf: P.L.1997, c.93, s.2)
- 13
- 14 2. This act shall take effect immediately.

SENATE LAW AND PUBLIC SAFETY COMMITTEE

STATEMENT TO

SENATE, No. 1656

with committee amendments

STATE OF NEW JERSEY

DATED: SEPTEMBER 23, 1999

The Senate Law and Public Safety Committee reports favorably and with committee amendments Senate Bill No. 1656.

Senate Bill No. 1656 provides for certain domestic violence offenders to be fingerprinted and photographed upon arrest. The identification procedure also applies to persons against whom final orders have been entered under the domestic violence statutes.

As amended and released by the committee, the bill provides that only individuals who are arrested for any of the grounds specified in paragraphs (1), (2), (3) or (4) of subsection a. of section 5 of P.L.1991, c.261 (C.2C:25-21) will be fingerprinted upon arrest.

These grounds include: (1) the victim exhibits signs of injury caused by an act of domestic violence; (2) a warrant is in effect; (3) there is probable cause to believe that the person has violated N.J.S.2C:29-9, and there is probable cause to believe that the person has been served with the order alleged to have been violated (if the victim does not have a copy of a purported order, the officer may verify the existence of an order with the appropriate law enforcement agency); or (4) there is probable cause to believe that a weapon as defined in N.J.S.2C:39-1 has been involved in the commission of an act of domestic violence. Only in these instances will the individual be fingerprinted and photographed upon arrest.

As amended and released by the committee, this bill is identical to Assembly Bill No. 2785 (1R), which also was released by the committee on this date.

PO BOX 004 TRENTON, NJ 08625

Office of the Governor NEWS RELEASE

CONTACT: Gene Herman 609-777-2600

RELEASE: December 20, 1999

Gov. Christie Whitman today signed the following pieces of legislation:

ACS for A-1016, sponsored by Assembly Members Charles Zisa (D-Bergen), Francis J. Blee (R-Atlantic), Melvin Cottrell (R-Burlington/Monmouth/Ocean) and Joseph R. Malone, III (R-Burlington/Monmouth/Ocean), exempts law enforcement officers from certain bicycle laws in the performance of their official duties.

A-1126, sponsored by E. Scott Garrett (R-Sussex/Hunterdon/Morris) and Guy R. Gregg (R-Sussex/Hunterdon/Morris), clarifies existing law by providing that a recreational vehicle installed in a campsite is not subject to the property tax. The bill defines a recreational vehicle as a camper that is easily disassembled and removed from a campground. The bill specifically excludes a manufactured home or a permanent residence.

A-1884, sponsored by Assembly Members Carol J. Murphy (R- Essex/Morris/Passaic) and Nicholas Asselta (R-Atlantic/CapeMay/Cumberland) and Senator James S. Cafiero (R-Cape May/Atlantic/Cumberland), expands the eligibility for state grants to Alzheimer day care programs to include for-profit as well as public and non- profit programs. It also appropriates \$803,000 from the General Fund to increase the number of clients who can be served by Alzheimer's adult day care programs. The bill incorporates the recommendations the Governor made in a conditional veto of the bill.

A-2312, sponsored by Assembly Members Rose Marie Heck (R-Bergen) and David W. Wolfe (R-Monmouth /Ocean) and Senator Robert J. Martin (R-Essex/Morris/Passaic), provides that administrative penalty funds returned to school districts in the 1997- 98 school year shall be included in each district's prebudget year total for the purpose of calculating stabilized aid in 1998-99 and thereafter. The bill incorporates the recommendations the Governor made in a conditional veto of the bill.

A-2785, sponsored by Assembly Members Rose Marie Heck (R-Bergen) and Nicholas Asselta (R-Cape May/Atlantic/Cumberland) and Senators Diane B. Allen (R-Burlington/Camden) and John O. Bennett (R-Monmouth), requires fingerprinting of domestic violence offenders. The bill was introduced upon the recommendation of the Assembly Task Force on Domestic Violence in order to enhance enforcement of the federal firearms ban with respect to domestic violence offenders. The bill requires fingerprinting upon conviction for the disorderly persons offenses of assault and harassment that constitute domestic violence. It also requires the fingerprinting of any persons against whom a final domestic violence restraining order has been entered.

A-2789, sponsored by Assembly Members Kevin J. O'Toole (R-Essex/Union) and Joseph Azzolina (R-Middlesex/Monmouth) and Senators Martha W. Bark (R-Atlantic/Burlington/Camden) and Robert W. Singer (R-Burlington/Monmouth/Ocean) and Diane B. Allen (R-Burlington/Camden), requires annual domestic violence training for family court judges. Under previous law, all judges and court personnel were required to receive biannual training on the handling of domestic violence matters. The Assembly Task Force on domestic violence recommended in a report issued in July, 1998 that the statutory requirement for biannual training be increased.

S-1258, sponsored by Senators James S. Cafiero (R-Cape May/Atlantic/Cumberland) and John A. Girgenti (D-Passaic) and Assembly Members Francis J. Blee (R-Atlantic) and Kenneth C. Lefevre (R-Atlantic), makes it a third degree crime to knowingly use a laser sighting system or device against a law enforcement officer who is engaged in the performance of his or her official duties and is in uniform or otherwise displaying evidence of his or her authority. Third degree crimes are punishable by a three-to-five-year term of imprisonment or a \$15,000 fine or both. For first offenders, however, a presumption against incarceration applies.

S-1378, revises various hunting, trapping and fishing license fees and related provisions, and changes the name of the Division of Fish, Game and Wildlife to the Division of Fish and Wildlife. The bill increases the fees for various hunting, fishing and trapping licenses, permits and stamps by an average of about 50 percent. The bill also authorizes the division to collect a new \$2 fee from migratory bird hunters to pay for information collection activities mandated by the United States Fish and Wildlife Service Migratory Bird Harvest Information Program. The legislation was sponsored by Senators Robert E. Littell (R-Sussex/Hunterdon/Morris) and Joseph F. Vitale (D-Middlesex) and Assembly Members Michael Patrick Carroll (R-Morris) and Melvin Cottrell (R-Burlington/Monmouth/Ocean).