### 46:18-11.2

#### LEGISLATIVE HISTORY CHECKLIST

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**LAWS OF: 1999 CHAPTER: 272** 

**NJSA:** 46:18-11.2 (Mortgage – documents)

BILL NO: S235 (Substituted for A1895)

SPONSOR(S): Cafiero

DATE INTRODUCED: Pre-filed

COMMITTEE: ASSEMBLY: Banking and Insurance

**SENATE:** State Government, Banking and Financial Institutions

AMENDED DURING PASSAGE: Yes

**DATE OF PASSAGE:** ASSEMBLY: June 10, 1999 Re-enacted: November 15, 1999

**SENATE:** June 21, 1999 Re-enacted: October 25, 1999

**DATE OF APPROVAL:** November 24, 1999

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL: Third Reprint

(Amendments during passage denoted by superscript numbers)

A235

**SPONSORS STATEMENT**: (Begins on page 3 of original bill)

Yes

COMMITTEE STATEMENT: ASSEMBLY: Yes

**SENATE**: Yes

FLOOR AMENDMENT STATEMENTS: Yes

LEGISLATIVE FISCAL ESTIMATE: No

S1895

**SPONSORS STATEMENT**: (Begins on page 6 of original bill)

Yes

COMMITTEE STATEMENT: ASSEMBLY: Yes

Identical to Assembly Statement for S235

SENATE: No

FLOOR AMENDMENT STATEMENTS: No

LEGISLATIVE FISCAL ESTIMATE: No

CONDITIONAL VETO: Yes

GOVERNOR'S PRESS RELEASE ON CONDITIONAL VETO: Yes

GOVERNOR'S PRE	SS RELEASE C	)N SIGNING:
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<u>Yes</u>

### **FOLLOWING WERE PRINTED:**

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No NEWSPAPER ARTICLES:

### P.L. 1999, CHAPTER 272, approved November 24, 1999 Senate, No. 235 (Third Reprint)

1 AN ACT concerning mortgages and amending <sup>1</sup>and supplementing <sup>1</sup> 2 P.L.1975, c.137.

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4 **BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

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- 7 1. Section 1 of P.L.1975, c.137 (C.46:18-11.2) is amended to read 8 as follows:
- 9 1. a. When any mortgage registered or recorded pursuant to 10 R.S.46:17-1 et seq. shall be redeemed, paid and satisfied, a mortgagee, 11 other than a bank, savings bank, savings and loan association, credit 12 union or other corporation engaged in the business of making or purchasing mortgage loans, or his agents or assigns shall within 10 13 days notify the mortgagor that he has the right to demand the 14 15 mortgagee to cancel the mortgage of record upon payment by the 16 mortgagor of the fee required by the county to effect the cancellation 17 and the mortgagee shall within 30 days of the receipt by the mortgagee
  - (1)<sup>1</sup> apply to the county recording officer to have the mortgage canceled of record <sup>1</sup>: and

of the required fee from the mortgagor 1:

- 21 (2) send to the mortgagor or mortgagor's agent at the same time the 22 mortgage is sent to the county recording officer for cancellation of 23 record <sup>3</sup>[:
- 24 (a) the original note <sup>2</sup>or a copy thereof <sup>2</sup> with an indication that it 25 is paid in full;
- 26 (b) a copy of the mortgage marked "copy" and "canceled;" and
- 27 (c) 3 a copy of the letter of transmittal which the mortgagee sent 28 to the county recording officer requesting the cancellation of the 29 mortgage of record 1.
- b. (1) When any mortgage registered or recorded pursuant to
- 31 R.S.46:17-1 et seq. shall be redeemed, paid and satisfied  ${}^{3}\Gamma^{1}\underline{b}\underline{y}$
- 32 payments made by the mortgagor without a sale by the mortgagor of
- 33 the property which secures the mortgage. <sup>1</sup> ]<sup>3</sup> and the mortgagee is a
- 34 bank, savings bank, savings and loan association, credit union or other
- 35 corporation in the business of making or purchasing mortgage loans,

 $\label{lem:explanation} \textbf{EXPLANATION - Matter enclosed in bold-faced brackets \cite{brackets} \cite{bracket$ 

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

<sup>&</sup>lt;sup>1</sup> Senate SGB committee amendments adopted March 5, 1998.

<sup>&</sup>lt;sup>2</sup> Assembly floor amendments adopted March 29, 1999.

<sup>&</sup>lt;sup>3</sup> Senate amendments adopted in accordance with Governor's recommendations September 30, 1999.

1 that mortgagee, its agents or assigns shall:

- 2 (a) cause the mortgage to be submitted to the county recording 3 officer for cancellation of record within 30 days of receipt of all fees 4 which are required to be paid by the mortgagor pursuant to this 5 subsection; and
- (b) send to the mortgagor <sup>1</sup>or mortgagor's agent <sup>1</sup> at the same time 6 7 the mortgage is sent to the county recording officer for cancellation of record <sup>3</sup>[: 8
- (i) the original note <sup>2</sup>or a copy thereof <sup>2</sup> with an indication that it 9 10 is paid in full;
- 11 (ii) a copy of the mortgage marked "copy" and "canceled;" and
- (iii) 3 a copy of the letter of transmittal which the mortgagee sent 12 to the county recording officer requesting the cancellation of the 13 14 mortgage of record <sup>1</sup> [and requesting that the county recording officer, upon recordation of the cancellation of the mortgage, return 15 the canceled mortgage directly to mortgagor or the mortgagor's 16 17 agent ] 1.
  - (2) The mortgagee shall have the right to receive from the mortgagor the amount of the fee charged by the county recording officer to cancel the mortgage plus an additional service fee from the mortgagor, which service fee shall not exceed \$25 or such higher amount which the Commissioner of Banking and Insurance may approve by regulation, provided the mortgagor has received notice of the fees required by the mortgagee. The mortgagee may collect the service fee at the time of the mortgage transaction or at the time the mortgage is redeemed, paid and satisfied. The fee charged by the county recording officer to cancel the mortgage of record shall be collectible at the time the mortgage is redeemed, paid and satisfied.
  - <sup>3</sup> (3) If the mortgagee has not collected the service fee at the time of the mortgage transaction, the mortgagee, his agents or assigns shall include the service fee, if any, and the fee charged by the county recording officer to cancel the mortgage of record in the final payment figure provided to the mortgagor or the mortgagor's agent. The service fee, if any, and the fee charged by the county recording officer to cancel the mortgage of record, while included in the final payment figure, shall be itemized separately.
- 37 c. <sup>1</sup>(1) When any mortgage registered or recorded pursuant to R.S.46:17-1 et seq. shall be redeemed, paid and satisfied through a 38 39 sale of the property which secures the mortgage and the mortgagee is 40 a bank, savings bank, savings and loan association, credit union or 41 other corporation in the business of making or purchasing mortgage 42 loans, that mortgagee, its agents or assigns shall:
- 43 (a) cause the mortgage to be submitted to the county recording officer for cancellation of record within 30 days of receipt of all fees 44 45 which are required to be paid by the mortgagor pursuant to this

46 subsection; and

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(b) send to the purchaser or the purchaser's agent at the same time
 the mortgage is sent to the county recording officer for cancellation of
 record, a copy of the letter of transmittal which the mortgagee sent to
 the county recording officer requesting the cancellation of the
 mortgage of record.

(2) The mortgagee shall have the right to receive from the selling mortgagor the amount of the fee charged by the county recording officer to cancel the mortgage plus an additional service fee from the selling mortgagor, which service fee shall not exceed \$25 or such higher amount which the Commissioner of Banking and Insurance may approve by regulation, provided the selling mortgagor has received notice of the fees required by the mortgagee. The mortgagee may collect the service fee at the time of the mortgage transaction or at the time the mortgage is redeemed, paid and satisfied. The fee charged by the county recording officer to cancel the mortgage of record shall be collectible at the time the mortgage is redeemed, paid and satisfied. 

(3) If the mortgagee has not collected the service fee at the time of the mortgage transaction, the mortgagee, his agents or assigns shall include the service fee, if any, and the fee charged by the county recording officer to cancel the mortgage of record in the final payment figure provided to the purchaser or the purchaser's agent. The service fee, if any, and the fee charged by the county recording officer to cancel the mortgage of record, while included in the final payment figure, shall be itemized separately.

d. 1 c. 3 If the final payment is made in cash, by certified check or cashier's check, the mortgage shall be deemed paid, satisfied and redeemed upon receipt of the cash, certified check or cashier's check by the mortgagee, his agents or assigns.

29 (cf: P.L.1991, c.289, s.2)

31 <sup>1</sup>2. Section 2 of P.L.1975, c.137 (C.46:18-11.3) is amended to read as follows:

2. a. (1) If the mortgagee, his agent or assigns fails to comply with the applicable provisions of subsection a. or b. of section 1 of [this act] P.L.1975, c.137 (C.46:18-11.2), the mortgagor or the mortgagor's agent may serve the mortgagee or his assigns with written notice of the noncompliance, which notice shall identify the mortgage and the date and means of its redemption, payment and satisfaction. If the mortgagee has not complied within 15 business days after receipt of the written notice from the mortgagor or mortgagor's agent pursuant to this [subsection a.] paragraph (1), the mortgagee or his assigns shall be subject to a fine of \$50 per day for each day after the 15-day period until compliance, except that the total fine imposed pursuant to this [subsection a.] paragraph (1) shall not exceed \$1,000.

(2) If the mortgagee, his agent or assigns fails to comply with the

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applicable provisions of <sup>3</sup>[subsection a. or c. of] <sup>3</sup>section 1 of 1 2 P.L.1975, c.137 (C.46:18-11.2), the purchaser or the purchaser's agent may serve the mortgagee or his assigns with written notice of the 3 4 noncompliance, which notice shall identify the mortgage and the date 5 and means of its redemption, payment and satisfaction. If the mortgagee has not complied within 15 business days after receipt of 6 7 the written notice from the purchaser or purchaser's agent pursuant to 8 this paragraph (2), the mortgagee or his assigns shall be subject to a 9 fine of \$50 per day for each day after the 15-day period until 10 compliance, except that the total fine imposed pursuant to this 11 paragraph (2) shall not exceed \$1,000. b. <sup>3</sup>[(1)]<sup>3</sup> Of each fine collected pursuant to <sup>3</sup>[paragraph (1) of]<sup>3</sup> 12 subsection a. of this section, 100% shall be payable to the 13 14 <sup>3</sup> [mortgagor if the mortgagor or the mortgagor's agent takes action seeking compliance with the provisions of P.L.1975, c.137 (C.46:18-15 11.2 et seq.), and payment for failure to comply on a timely basis or

11.2 et seq.), and payment for failure to comply on a timely basis or institutes summary proceedings pursuant to this paragraph; and if the Commissioner of Banking and Insurance, at the request of the mortgagor or mortgagor's agent, takes action seeking compliance with the provisions of P.L.1975, c.137 (C.46:18-11.2 et seq.), and payment

for failure to comply on a timely basis or institutes summary proceedings pursuant to this paragraph (1), 25% shall be payable to

proceedings pursuant to this paragraph (1), 25% shall be payable to the **[**county clerk for deposit in the county treasury **]**, and 75% shall

be payable to the mortgagor private citizen instituting the action 3.

25 The fine may be collected by summary proceedings instituted by

<sup>3</sup>[the] <sup>3</sup>[county clerk or the Attorney General] <sup>3</sup>[mortgagor or the mortgagor's agent, or the Commissioner of Banking and Insurance]

27 mortgagor's agent, or the Commissioner of Banking and Insurance 28 a private citizen or the Attorney General in accordance with "the

29 penalty enforcement law" (N.J.S.2A:58-1 et seq.).

<sup>3</sup>[(2) Of each fine collected pursuant to paragraph (2) of 30 31 subsection a. of this section, 100% shall be payable to the purchaser if the purchaser or the purchaser's agent takes action seeking 32 compliance with the provisions of P.L.1975, c.137 (C.46:18-11.2 et 33 34 seq.), and payment for failure to comply on a timely basis or institutes 35 summary proceedings pursuant to this paragraph (2); and if the Commissioner of Banking and Insurance, at the request of the 36 37 purchaser or purchaser's agent, takes action seeking compliance with the provisions of P.L.1975, c.137 (C.46:18-11.2 et seq.), and payment 38 39 for failure to comply on a timely basis or institutes summary proceedings pursuant to this paragraph (2), 25% shall be payable to 40 41 the Department of Banking and Insurance, and 75% shall be payable 42 to the purchaser. The fine may be collected by summary proceedings 43 instituted by the purchaser or the purchaser's agent, or the

44 <u>Commissioner of Banking and Insurance in accordance with "the</u> 45 <u>penalty enforcement law" (N.J.S.2A:58-1 et seq.).</u>]<sup>3</sup>

### S235 [3R]

1 c. (1) If a mortgagee, his agent or assigns has not applied to the 2 county recording officer to cancel the mortgage of record pursuant to 3 subsection a. or b. of section 1 of P.L.1975, c.137 (C.46:18-11.2), 4 within the 15 business day period provided by paragraph (1) of 5 subsection a. of this section, the mortgagee shall be liable to the 6 mortgagor for the greater of the mortgagor's actual damages or the 7 sum of \$1,000, less any fines recovered by the mortgagor pursuant to 8 [subsections] paragraph (1) of subsection a. and paragraph (1) of 9 subsection b. of this section. In any successful action to recover 10 damages pursuant to this [subsection c.] paragraph (1), the 11 mortgagee shall reimburse the mortgagor for the costs of the action 12 including the mortgagor's reasonable attorneys' fees. 13 (2) If a mortgagee, his agent or assigns has not applied to the 14 county recording officer to cancel the mortgage of record pursuant to subsection a. or <sup>3</sup>[c.] b.<sup>3</sup> of section 1 of P.L.1975, c.137 15 (C.46:18-11.2), within the 15 business day period provided by 16 paragraph (2) of subsection a. of this section, the mortgagee shall be 17 liable to the purchaser for the greater of the purchaser's actual 18 19 damages or the sum of \$1,000, less any fines recovered by the 20 purchaser pursuant to paragraph (2) of subsection a. and paragraph (2) 21 of subsection b. of this section. In any successful action to recover 22 damages pursuant to this paragraph (2), the mortgagee shall reimburse 23 the purchaser for the costs of the action including the purchaser's 24 reasonable attorneys' fees. 1 (cf: P.L.1991, c.289, s.3) 25 26 27 <sup>1</sup>3. (New section) The Commissioner of Banking and Insurance 28 may promulgate regulations pursuant to the "Administrative Procedure 29 Act," P.L.1968, c.410 (C.52:14B-1 et seq.), necessary to effectuate the provisions of P.L.1975, c.137 (C.46:18-11.2 et seq.).<sup>1</sup> 30 31 <sup>1</sup>[2.] <u>4.</u> This act shall take effect on the 30th day following 32 33 enactment. 34 35 36

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Makes certain changes in the requirements for and enforcement of cancellation of mortgages of record.

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## SENATE, No. 235

# STATE OF NEW JERSEY

## 208th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 1998 SESSION

Sponsored by: Senator JAMES S. CAFIERO District 1 (Cape May, Atlantic and Cumberland)

### **SYNOPSIS**

Requires a mortgagee to send certain documents to a mortgagor upon satisfaction of the mortgage.

### **CURRENT VERSION OF TEXT**

As Introduced.



1 AN ACT concerning mortgages and amending P.L.1975, c.137.

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**BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

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- 6 1. Section 1 of P.L.1975, c.137 (C.46:18-11.2) is amended to read as follows:
- 8 1. a. When any mortgage registered or recorded pursuant to 9 R.S.46:17-1 et seq. shall be redeemed, paid and satisfied, a mortgagee, 10 other than a bank, savings bank, savings and loan association, credit 11 union or other corporation engaged in the business of making or 12 purchasing mortgage loans, or his agents or assigns shall within 10 13 days notify the mortgagor that he has the right to demand the 14 mortgagee to cancel the mortgage of record upon payment by the 15 mortgagor of the fee required by the county to effect the cancellation and the mortgagee shall within 30 days of the receipt by the mortgagee 16 17 of the required fee from the mortgagor apply to the county recording 18 officer to have the mortgage canceled of record.
  - b. (1) When any mortgage registered or recorded pursuant to R.S.46:17-1 et seq. shall be redeemed, paid and satisfied and the mortgagee is a bank, savings bank, savings and loan association, credit union or other corporation in the business of making or purchasing mortgage loans, that mortgagee, its agents or assigns shall:
  - (a) cause the mortgage to be submitted to the county recording officer for cancellation of record within 30 days of receipt of all fees which are required to be paid by the mortgagor pursuant to this subsection; and
  - (b) send to the mortgagor at the same time the mortgage is sent to the county recording officer for cancellation of record:
    - (i) the original note with an indication that it is paid in full;
- 31 (ii) a copy of the mortgage marked "copy" and "canceled;" and
  - (iii) a copy of the letter of transmittal which the mortgagee sent to the county recording officer requesting the cancellation of the mortgage of record and requesting that the county recording officer, upon recordation of the cancellation of the mortgage, return the canceled mortgage directly to mortgagor or the mortgagor's agent.
- 37 (2) The mortgagee shall have the right to receive from the 38 mortgagor the amount of the fee charged by the county recording 39 officer to cancel the mortgage plus an additional service fee from the 40 mortgagor, which service fee shall not exceed \$25 or such higher 41 amount which the Commissioner of Banking and Insurance may 42 approve by regulation, provided the mortgagor has received notice of 43 the fees required by the mortgagee. The mortgagee may collect the

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and intended to be omitted in the law.

### S235 CAFIERO

service fee at the time of the mortgage transaction or at the time the mortgage is redeemed, paid and satisfied. The fee charged by the county recording officer to cancel the mortgage of record shall be collectible at the time the mortgage is redeemed, paid and satisfied.

- (3) If the mortgagee has not collected the service fee at the time of the mortgage transaction, the mortgagee, his agents or assigns shall include the service fee, if any, and the fee charged by the county recording officer to cancel the mortgage of record in the final payment figure provided to the mortgagor or the mortgagor's agent. The service fee, if any, and the fee charged by the county recording officer to cancel the mortgage of record, while included in the final payment figure, shall be itemized separately.
- c. If the final payment is made in cash, by certified check or cashier's check, the mortgage shall be deemed paid, satisfied and redeemed upon receipt of the cash, certified check or cashier's check by the mortgagee, his agents or assigns.

(cf: P.L.1991, c.289, s.2)

2. This act shall take effect on the 30th day following enactment.

### **STATEMENT**

When any mortgage registered or recorded pursuant to R.S.46:17-1 et seq. is redeemed, paid and satisfied and the mortgagee is a bank, savings bank, savings and loan association, credit union or other corporation in the business of making or purchasing mortgage loans, this bill requires the mortgagee, its agents or assigns to send to the mortgager the following: the original note with an indication that it is paid in full; a copy of the mortgage marked, "copy" and "canceled;" and a copy of the letter of transmittal which the mortgagee sent to the county recording officer requesting that the mortgage be canceled of record and be returned to the mortgager, his agent or assigns to send these material to the mortgagor at the same time the mortgage is sent to the county recording officer for cancellation of record. Existing penalties would apply to a mortgagee, his agent or assigns who fails to comply with these new requirements.

### ASSEMBLY BANKING AND INSURANCE COMMITTEE

### STATEMENT TO

# [First Reprint] **SENATE, No. 235**

### STATE OF NEW JERSEY

DATED: JANUARY 21, 1999

The Assembly Banking and Insurance Committee reports favorably Senate Bill No. 235 (1R).

Senate Bill No.235 (1R) requires that when a mortgage is redeemed, paid and satisfied, and appropriate notices for cancellation have been sent and the fees received from the mortgagor and the mortgagee is other than a bank, savings bank, savings and loan association, credit union or other corporation engaged in the business of making or purchasing mortgage loans, the mortgagee, his agent or assigns, in addition to applying to have the mortgage canceled of record is to send to the mortgagor or the mortgagor's agent, at the same time the mortgage is sent for cancellation of record, the original note with an indication that it is paid in full, a copy of the mortgage marked "copy" and "canceled" and a copy of the letter of transmittal which the mortgagee sent to the county recording officer requesting the cancellation of the mortgage of record.

The bill makes a distinction between the two basic ways a mortgage which is registered or recorded pursuant to R.S.46:17-1 et seq. is redeemed, paid and satisfied: when the mortgagor pays off the mortgage without a sale of the property securing the mortgage (refinancing); and when the mortgagor sells the property securing the mortgage and uses those proceeds to pay off the mortgage.

When any mortgage registered or recorded pursuant to R.S.46:17-1 et seq. is redeemed, paid and satisfied by the mortgagor by payments made by the mortgagor without a sale of the property which secures the mortgage and the mortgagee is a bank, savings bank, savings and loan association, credit union or other corporation in the business of making or purchasing mortgage loans, this bill requires the mortgagee, its agents or assigns to send to the mortgagor the following: the original note with an indication that it is paid in full; a copy of the mortgage marked, "copy" and "canceled;" and a copy of the letter of transmittal which the mortgagee sent to the county recording officer requesting that the mortgage be canceled of record. The bill requires the mortgagee, his agent or assigns to send these materials to the mortgagor at the same time the mortgage is sent to the county recording officer by the mortgagee for cancellation of record.

In addition, the bill requires that all unpaid fees required to be paid by a mortgagor to have a mortgage canceled of record be included in the final payoff amount, itemized separately.

When any mortgage registered or recorded pursuant to R.S.46:17-1 et seq. is redeemed, paid and satisfied by the mortgagor by selling the property which secures the mortgage and the mortgagee is a bank, savings bank, savings and loan association, credit union or other corporation in the business of making or purchasing mortgage loans, this bill requires the mortgagee, his agent or assigns to send to the purchaser or the purchaser's agent, at the same time the mortgage is sent by the mortgagee to the county recording officer for cancellation of record, a copy of the letter of transmittal which the mortgagee sent to the county recording officer requesting that the mortgage be canceled of record. In addition, the bill requires that all unpaid fees required to be paid by a mortgagor to have a mortgage canceled of record be included in the final payoff amount, itemized separately.

The bill provides if a mortgage has been paid in full by the mortgagor without a sale of the property and the mortgagee or his agent does not comply with the 30 day requirement, the mortgagor or mortgagor's agent may serve notice on the mortgagee concerning noncompliance. Failure to comply within 15 days of receipt of the notice from the mortgagor subjects the mortgagee to a penalty of \$50 per day until compliance with a cap of \$1,000. The bill permits the mortgagor or the Commissioner of Banking and Insurance to take action seeking compliance with the provisions of the bill and, if necessary, institute summary proceedings to collect any monetary penalty. If the mortgagor or mortgagor's agent takes the action seeking compliance or institutes summary proceedings, the full amount of any penalty collected goes to the mortgagor. If the Commissioner of Banking and Insurance takes action, at the request of the mortgagor or mortgagor's agent, seeking compliance or institutes summary proceedings, the Department of Banking and Insurance receives 25% and the mortgagor 75% of any penalty collected.

The bill provides that if the mortgage has been paid in full as the result of the sale of the property, the purchaser or purchaser's agent may take the actions set out above for the mortgagor and the mortgagor's agent. The Commissioner of Banking and Insurance may, at the request of the purchaser or purchaser's agent, take action seeking compliance and, if necessary, institute summary proceedings to collect any monetary penalty.

The bill provides the Commissioner of Banking and Insurance with the authority to promulgate regulations necessary to effectuate the purposes of the bill.

As reported by the committee, this bill is identical to Assembly Bill No. 1895.

# SENATE STATE GOVERNMENT, BANKING AND FINANCIAL INSTITUTIONS COMMITTEE

### STATEMENT TO

SENATE, No. 235

with committee amendments

## STATE OF NEW JERSEY

DATED: MARCH 5, 1998

The Senate State Government, Banking and Financial Institutions Committee reports favorably and with committee amendments Senate Bill No. 235.

This bill, as amended, requires that when a mortgage is redeemed, paid and satisfied, and appropriate notices for cancellation have been sent and the fees received from the mortgagor and the mortgagee is other than a bank, savings bank, savings and loan association, credit union or other corporation engaged in the business of making or purchasing mortgage loans, the mortgagee, his agent or assigns, in addition to applying to have the mortgage canceled of record is to send to the mortgagor or the mortgagor's agent, at the same time the mortgage is sent for cancellation of record, the original note with an indication that it is paid in full, a copy of the mortgage marked "copy" and "canceled" and a copy of the letter of transmittal which the mortgagee sent to the county recording officer requesting the cancellation of the mortgage of record.

The bill makes a distinction between the two basic ways a mortgage which is registered or recorded pursuant to R.S.46:17-1 et seq. is redeemed, paid and satisfied: when the mortgagor pays off the mortgage without a sale of the property securing the mortgage; and when the mortgagor sells the property securing the mortgage and uses those proceeds to pay off the mortgage.

When any mortgage registered or recorded pursuant to R.S.46:17-1 et seq. is redeemed, paid and satisfied by the mortgagor by payments made by the mortgagor without a sale of the property which secures the mortgage and the mortgagee is a bank, savings bank, savings and loan association, credit union or other corporation in the business of making or purchasing mortgage loans, this bill requires the mortgagee, its agents or assigns to send to the mortgagor the following: the original note with an indication that it is paid in full; a copy of the mortgage marked, "copy" and "canceled;" and a copy of the letter of transmittal which the mortgage sent to the county recording officer requesting that the mortgage be canceled of record.

The bill requires the mortgagee, his agent or assigns to send these materials to the mortgager at the same time the mortgage is sent to the county recording officer by the mortgagee for cancellation of record. In addition, the bill requires that all unpaid fees required to be paid by a mortgagor to have a mortgage canceled of record be included in the final payoff amount, itemized separately.

When any mortgage registered or recorded pursuant to R.S.46:17-1 et seq. is redeemed, paid and satisfied by the mortgagor by selling the property which secures the mortgage and the mortgagee is a bank, savings bank, savings and loan association, credit union or other corporation in the business of making or purchasing mortgage loans, this bill requires the mortgagee, his agent or assigns to send to the purchaser or the purchaser's agent, at the same time the mortgage is sent by the mortgagee to the county recording officer for cancellation of record, a copy of the letter of transmittal which the mortgagee sent to the county recording officer requesting that the mortgage be canceled of record. In addition, the bill requires that all unpaid fees required to be paid by a mortgagor to have a mortgage canceled of record be included in the final payoff amount, itemized separately.

The bill provides if a mortgage has been paid in full by the mortgagor without a sale of the property and the mortgagee or his agent does not comply with the 30 day requirement, the mortgagor or mortgagor's agent may serve notice on the mortgagee concerning noncompliance. Failure to comply within 15 days of receipt of the notice from the mortgagor subjects the mortgagee to a penalty of \$50 per day until compliance with a cap of \$1,000. The bill permits the mortgagor or the Commissioner of Banking and Insurance to take action seeking compliance with the provisions of the bill and, if necessary, institute summary proceedings to collect any monetary penalty. If the mortgagor or mortgagor's agent takes the action seeking compliance or institutes summary proceedings, the full amount of any penalty collected goes to the mortgagor. If the Commissioner of Banking and Insurance takes action, at the request of the mortgagor or mortgagor's agent, seeking compliance or institutes summary proceedings, the Department of Banking and Insurance receives 25% and the mortgagor 75% of any penalty collected.

The bill provides that if the mortgage has been paid in full as the result of the sale of the property, the purchaser or purchaser's agent may take the actions set out above for the mortgagor and the mortgagor's agent. The Commissioner of Banking and Insurance may, at the request of the purchaser or purchaser's agent, take action seeking compliance and, if necessary, institute summary proceedings to collect any monetary penalty.

The bill provides the Commissioner of Banking and Insurance with the authority to promulgate regulations necessary to effectuate the purposes of the bill.

### **COMMITTEE AMENDMENTS**

The committee amended the bill to: make a distinction in the way a mortgage is paid off--without a sale of the property and with a sale of the property; provide that if a mortgage is paid off without a sale, the pay off amount is to include all unpaid fees, itemized separately, that are necessary to have the mortgage canceled of record and that the mortgagee is to send certain information and documents to the mortgagor at the same time the mortgage is sent to the county recording officer for cancellation of record; provide that if the mortgage is paid off by sale of the property, the pay off amount is to include all unpaid fees, itemized separately, that are necessary to have the mortgage canceled of record and the mortgagee is to send the purchaser or the purchaser's agent a copy of the letter sent to the county recording officer requesting the mortgage be canceled of record at the same time the mortgage is sent to the country recording officer; add a new section which amends section 2 of P.L.1975, c.137 (C.46:18-11.3) to provide that the mortgagor or mortgagor's agent, the purchaser or purchaser's agent and the Commissioner of Banking and Insurance (instead of the Attorney General or the country clerk), at the request of the mortgagor or purchaser, may take action to bring about compliance with the requirements for cancellation and collect the \$50 per day fine assessed against a mortgagee which does not comply with the requirements of the bill, and, if necessary, may institute summary proceedings for the purpose of collecting the fine; and add a new section providing the Commissioner of Banking and Insurance the authority to promulgate regulations necessary to effectuate the provisions of P.L.1975, c.137 (C.46:18-11.2 et seq.).

### STATEMENT TO

# [First Reprint] **SENATE, No. 235**

with Assembly Floor Amendments (Proposed By Assemblyman GIBSON)

ADOPTED: MARCH 29, 1999

Senate, No. 235(1R) requires mortgagees or their agents to apply to the county recording officer to have the mortgage canceled of record within 30 days of the date any mortgage registered or recorded pursuant to R.S.46:17-1 et seq. is redeemed, paid and satisfied and also, within that same 30 days, to provide a mortgagor and purchasing mortgagor, if applicable, certain information, regarding cancellation of the mortgage of record. Part of the information required to be provided a mortgagor is the original note. This amendment permits a copy of the original note, rather than the original note, to be sent to the mortgagor, or the mortgagor's agent.

## ASSEMBLY, No. 1895

## STATE OF NEW JERSEY

### 208th LEGISLATURE

INTRODUCED MARCH 30, 1998

Sponsored by:

Assemblyman JOHN C. GIBSON
District 1 (Cape May, Atlantic and Cumberland)
Assemblyman NICHOLAS ASSELTA
District 1 (Cape May, Atlantic and Cumberland)

### **SYNOPSIS**

Makes certain changes in the requirements for and enforcement of cancellation of mortgages of record.

### **CURRENT VERSION OF TEXT**

As introduced.



1 **AN ACT** concerning mortgages and amending and supplementing P.L.1975, c.137.

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4 **BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

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- 7 1. Section 1 of P.L.1975, c.137 (C.46:18-11.2) is amended to read 8 as follows:
- 9 1. a. When any mortgage registered or recorded pursuant to 10 R.S.46:17-1 et seq. shall be redeemed, paid and satisfied, a mortgagee, 11 other than a bank, savings bank, savings and loan association, credit union or other corporation engaged in the business of making or 12 13 purchasing mortgage loans, or his agents or assigns shall within 10 14 days notify the mortgagor that he has the right to demand the 15 mortgagee to cancel the mortgage of record upon payment by the mortgagor of the fee required by the county to effect the cancellation 16 17 and the mortgagee shall within 30 days of the receipt by the mortgagee
  - (1) apply to the county recording officer to have the mortgage canceled of record : and
- 21 (2) send to the mortgagor or mortgagor's agent at the same time 22 the mortgage is sent to the county recording officer for cancellation of 23 record:
- 24 (a) the original note with an indication that it is paid in full;

of the required fee from the mortgagor :

- (b) a copy of the mortgage marked "copy" and "canceled;" and
- (c) a copy of the letter of transmittal which the mortgagee sent to
   the county recording officer requesting the cancellation of the
   mortgage of record.
- b. (1) When any mortgage registered or recorded pursuant to R.S.46:17-1 et seq. shall be redeemed, paid and satisfied by payments made by the mortgagor without a sale by the mortgagor of the property which secures the mortgage, and the mortgagee is a bank, savings bank, savings and loan association, credit union or other corporation in the business of making or purchasing mortgage loans, that mortgagee, its agents or assigns shall:
  - (a) cause the mortgage to be submitted to the county recording officer for cancellation of record within 30 days of receipt of all fees which are required to be paid by the mortgagor pursuant to this subsection; and
- 40 (b) send to the mortgagor or mortgagor's agent at the same time 41 the mortgage is sent to the county recording officer for cancellation of 42 record:
- 43 (i) the original note with an indication that it is paid in full;

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

- 1 (ii) a copy of the mortgage marked "copy" and "canceled;" and
- 2 (iii) a copy of the letter of transmittal which the mortgagee sent to 3 the county recording officer requesting the cancellation of the 4 mortgage of record.
- 5 (2) The mortgagee shall have the right to receive from the 6 mortgagor the amount of the fee charged by the county recording 7 officer to cancel the mortgage plus an additional service fee from the 8 mortgagor, which service fee shall not exceed \$25 or such higher 9 amount which the Commissioner of Banking and Insurance may 10 approve by regulation, provided the mortgagor has received notice of the fees required by the mortgagee. The mortgagee may collect the 11 12 service fee at the time of the mortgage transaction or at the time the mortgage is redeemed, paid and satisfied. The fee charged by the 13 14 county recording officer to cancel the mortgage of record shall be

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(3) If the mortgagee has not collected the service fee at the time of the mortgage transaction, the mortgagee, his agents or assigns shall include the service fee, if any, and the fee charged by the county recording officer to cancel the mortgage of record in the final payment figure provided to the mortgagor or the mortgagor's agent. The service fee, if any, and the fee charged by the county recording officer to cancel the mortgage of record, while included in the final payment figure, shall be itemized separately.

collectible at the time the mortgage is redeemed, paid and satisfied.

- c. (1) When any mortgage registered or recorded pursuant to R.S.46:17-1 et seq. shall be redeemed, paid and satisfied through a sale of the property which secures the mortgage and the mortgagee is a bank, savings bank, savings and loan association, credit union or other corporation in the business of making or purchasing mortgage loans, that mortgagee, its agents or assigns shall:
- (a) cause the mortgage to be submitted to the county recording officer for cancellation of record within 30 days of receipt of all fees which are required to be paid by the mortgagor pursuant to this subsection; and
- (b) send to the purchaser or the purchaser's agent at the same time the mortgage is sent to the county recording officer for cancellation of record, a copy of the letter of transmittal which the mortgagee sent to the county recording officer requesting the cancellation of the mortgage of record.
- 39 (2) The mortgagee shall have the right to receive from the selling 40 mortgagor the amount of the fee charged by the county recording 41 officer to cancel the mortgage plus an additional service fee from the selling mortgagor, which service fee shall not exceed \$25 or such 42 43 higher amount which the Commissioner of Banking and Insurance may 44 approve by regulation, provided the selling mortgagor has received 45 notice of the fees required by the mortgagee. The mortgagee may 46 collect the service fee at the time of the mortgage transaction or at the

time the mortgage is redeemed, paid and satisfied. The fee charged by
 the county recording officer to cancel the mortgage of record shall be
 collectible at the time the mortgage is redeemed, paid and satisfied.

4 (3) If the mortgagee has not collected the service fee at the time of 5 the mortgage transaction, the mortgagee, his agents or assigns shall 6 include the service fee, if any, and the fee charged by the county 7 recording officer to cancel the mortgage of record in the final 8 payment figure provided to the purchaser or the purchaser's agent. 9 The service fee, if any, and the fee charged by the county recording 10 officer to cancel the mortgage of record, while included in the final 11 payment figure, shall be itemized separately.

<u>d.</u> If the final payment is made in cash, by certified check or cashier's check, the mortgage shall be deemed paid, satisfied and redeemed upon receipt of the cash, certified check or cashier's check by the mortgagee, his agents or assigns.

16 (cf: P.L.1991, c.289, s.2)

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- 2. Section 2 of P.L.1975, c.137 (C.46:18-11.3) is amended to read as follows:
- 20 2. a. (1) If the mortgagee, his agent or assigns fails to comply 21 with the applicable provisions of subsection a. or b. of section 1 of 22 [this act] P.L.1975, c.137 (C.46:18-11.2), the mortgagor or the 23 mortgagor's agent may serve the mortgagee or his assigns with written 24 notice of the noncompliance, which notice shall identify the mortgage and the date and means of its redemption, payment and satisfaction. 25 26 If the mortgagee has not complied within 15 business days after 27 receipt of the written notice from the mortgagor or mortgagor's agent 28 pursuant to this [subsection a.] paragraph (1), the mortgagee or his 29 assigns shall be subject to a fine of \$50 per day for each day after the 30 15-day period until compliance, except that the total fine imposed 31 pursuant to this [subsection a.] paragraph (1) shall not exceed 32 \$1,000.
- 33 (2) If the mortgagee, his agent or assigns fails to comply with the applicable provisions of subsection a. or c. of section 1 of P.L.1975, 34 35 c.137 (C.46:18-11.2), the purchaser or the purchaser's agent may 36 serve the mortgagee or his assigns with written notice of the 37 noncompliance, which notice shall identify the mortgage and the date 38 and means of its redemption, payment and satisfaction. If the 39 mortgagee has not complied within 15 business days after receipt of 40 the written notice from the purchaser or purchaser's agent pursuant to 41 this paragraph (2), the mortgagee or his assigns shall be subject to a 42 fine of \$50 per day for each day after the 15-day period until 43 compliance, except that the total fine imposed pursuant to this 44 paragraph (2) shall not exceed \$1,000.
- b. (1) Of each fine collected pursuant to <u>paragraph</u> (1) of subsection a. of this section, 100% shall be payable to the mortgagor

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- 1 <u>if the mortgagor or the mortgagor's agent takes action seeking</u> 2 <u>compliance with the provisions of P.L.1975, c.137 (C.46:18-11.2 et</u>
- 3 seq.), and payment for failure to comply on a timely basis or institutes
- 4 summary proceedings pursuant to this paragraph; and if the
- 5 Commissioner of Banking and Insurance, at the request of the
- 6 mortgagor or mortgagor's agent, takes action seeking compliance with
- 7 the provisions of P.L.1975, c.137 (C.46:18-11.2 et seq.), and payment
- 8 for failure to comply on a timely basis or institutes summary
- 9 proceedings pursuant to this paragraph (1), 25% shall be payable to
- the [county clerk for deposit in the county treasury] Department of
- Banking and Insurance, and 75% shall be payable to the mortgagor.

  The fine may be collected by summary proceedings instituted by the
- The fine may be collected by summary proceedings instituted by the [county clerk or the Attorney General] mortgagor or the mortgagor's
- 14 agent, or the Commissioner of Banking and Insurance in accordance
- with "the penalty enforcement law" (N.J.S.2A:58-1 et seq.).
- 16 (2) Of each fine collected pursuant to paragraph (2) of subsection
- 17 <u>a. of this section, 100% shall be payable to the purchaser if the</u>
- 18 purchaser or the purchaser's agent takes action seeking compliance
- 19 with the provisions of P.L.1975, c.137 (C.46:18-11.2 et seq.), and
- 20 payment for failure to comply on a timely basis or institutes summary
- 21 proceedings pursuant to this paragraph (2); and if the Commissioner
- 22 of Banking and Insurance, at the request of the purchaser or
- 23 purchaser's agent, takes action seeking compliance with the provisions
- 24 of P.L.1975, c.137 (C.46:18-11.2 et seq.), and payment for failure to
- 25 comply on a timely basis or institutes summary proceedings pursuant
- 26 to this paragraph (2), 25% shall be payable to the Department of
- 27 <u>Banking and Insurance, and 75% shall be payable to the purchaser.</u>
- 29 purchaser or the purchaser's agent, or the Commissioner of Banking

The fine may be collected by summary proceedings instituted by the

- 30 and Insurance in accordance with "the penalty enforcement law"
- 31 (N.J.S.2A:58-1 et seq.).

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- 32 c. (1) If a mortgagee, his agent or assigns has not applied to the
- county recording officer to cancel the mortgage of record pursuant to
- 34 <u>subsection a. or b. of</u> section 1 of P.L.1975, c.137 (C.46:18-11.2),
- 35 within the 15 business day period provided by paragraph (1) of
- 36 subsection a. of this section, the mortgagee shall be liable to the
- 37 mortgagor for the greater of the mortgagor's actual damages or the
- 38 sum of \$1,000, less any fines recovered by the mortgagor pursuant to

[subsections] paragraph (1) of subsection a. and paragraph (1) of

- 40 <u>subsection</u> b. of this section. In any successful action to recover
- damages pursuant to this [subsection c.] paragraph (1), the mortgagee
- shall reimburse the mortgagor for the costs of the action including the
- 43 mortgagor's reasonable attorneys' fees.
- 44 (2) If a mortgagee, his agent or assigns has not applied to the
- 45 county recording officer to cancel the mortgage of record pursuant to
- 46 <u>subsection a. or c. of section 1 of P.L.1975, c.137 (C.46:18-11.2).</u>

within the 15 business day period provided by paragraph (2) of subsection a. of this section, the mortgagee shall be liable to the purchaser for the greater of the purchaser's actual damages or the sum of \$1,000, less any fines recovered by the purchaser pursuant to paragraph (2) of subsection a. and paragraph (2) of subsection b. of this section. In any successful action to recover damages pursuant to this paragraph (2), the mortgagee shall reimburse the purchaser for the costs of the action including the purchaser's reasonable attorneys' fees.

9 (cf: P.L.1991, c.289, s.3)

3. (New section) The Commissioner of Banking and Insurance may promulgate regulations pursuant to the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), necessary to effectuate the provisions of P.L.1975, c.137 (C.46:18-11.2 et seq.).

4. This act shall take effect on the 30th day following enactment.

#### **STATEMENT**

This bill requires that when a mortgage is redeemed, paid and satisfied, and appropriate notices for cancellation have been sent and the fees received from the mortgagor and the mortgagee is other than a bank, savings bank, savings and loan association, credit union or other corporation engaged in the business of making or purchasing mortgage loans, the mortgagee, his agent or assigns, in addition to applying to have the mortgage canceled of record is to send to the mortgagor or the mortgagor's agent, at the same time the mortgage is sent for cancellation of record, the original note with an indication that it is paid in full, a copy of the mortgage marked "copy" and "canceled" and a copy of the letter of transmittal which the mortgagee sent to the county recording officer requesting the cancellation of the mortgage of record.

The bill makes a distinction between the two basic ways a mortgage which is registered or recorded pursuant to R.S.46:17-1 et seq. is redeemed, paid and satisfied: when the mortgagor pays off the mortgage without a sale of the property securing the mortgage; and when the mortgagor sells the property securing the mortgage and uses those proceeds to pay off the mortgage.

When any mortgage registered or recorded pursuant to R.S.46:17-1 et seq. is redeemed, paid and satisfied by the mortgagor by payments made by the mortgagor without a sale of the property which secures the mortgage and the mortgagee is a bank, savings bank, savings and loan association, credit union or other corporation in the business of making or purchasing mortgage loans, this bill requires the mortgagee, its agents or assigns to send to the mortgagor the following: the

original note with an indication that it is paid in full; a copy of the mortgage marked, "copy" and "canceled;" and a copy of the letter of transmittal which the mortgagee sent to the county recording officer requesting that the mortgage be canceled of record. The bill requires the mortgagee, his agent or assigns to send these materials to the mortgagor at the same time the mortgage is sent to the county recording officer by the mortgagee for cancellation of record. In addition, the bill requires that all unpaid fees required to be paid by a mortgagor to have a mortgage canceled of record be included in the final payoff amount, itemized separately.

When any mortgage registered or recorded pursuant to R.S.46:17-1 et seq. is redeemed, paid and satisfied by the mortgagor by selling the property which secures the mortgage and the mortgagee is a bank, savings bank, savings and loan association, credit union or other corporation in the business of making or purchasing mortgage loans, this bill requires the mortgagee, his agent or assigns to send to the purchaser or the purchaser's agent, at the same time the mortgage is sent by the mortgagee to the county recording officer for cancellation of record, a copy of the letter of transmittal which the mortgagee sent to the county recording officer requesting that the mortgage be canceled of record. In addition, the bill requires that all unpaid fees required to be paid by a mortgagor to have a mortgage canceled of record be included in the final payoff amount, itemized separately.

The bill provides if a mortgage has been paid in full by the mortgagor without a sale of the property and the mortgagee or his agent does not comply with the 30 day requirement, the mortgagor or mortgagor's agent may serve notice on the mortgagee concerning noncompliance. Failure to comply within 15 days of receipt of the notice from the mortgagor subjects the mortgagee to a penalty of \$50 per day until compliance with a cap of \$1,000. The bill permits the mortgagor or the Commissioner of Banking and Insurance to take action seeking compliance with the provisions of the bill and, if necessary, institute summary proceedings to collect any monetary penalty. If the mortgagor or mortgagor's agent takes the action seeking compliance or institutes summary proceedings, the full amount of any penalty collected goes to the mortgagor. If the Commissioner of Banking and Insurance takes action, at the request of the mortgagor or mortgagor's agent, seeking compliance or institutes summary proceedings, the Department of Banking and Insurance receives 25% and the mortgagor 75% of any penalty collected.

The bill provides that if the mortgage has been paid in full as the result of the sale of the property, the purchaser or purchaser's agent may take the actions set out above for the mortgagor and the mortgagor's agent. The Commissioner of Banking and Insurance may, at the request of the purchaser or purchaser's agent, take action seeking compliance and, if necessary, institute summary proceedings

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- 1 to collect any monetary penalty.
- 2 The bill provides the Commissioner of Banking and Insurance with
- 3 the authority to promulgate regulations necessary to effectuate the
- 4 purposes of the bill.

### ASSEMBLY BANKING AND INSURANCE COMMITTEE

### STATEMENT TO

### ASSEMBLY, No. 1895

## STATE OF NEW JERSEY

DATED: JANUARY 21, 1999

The Assembly Banking and Insurance Committee reports favorably Assembly Bill No. 1895.

This bill requires that when a mortgage is redeemed, paid and satisfied, and appropriate notices for cancellation have been sent and the fees received from the mortgagor and the mortgagee is other than a bank, savings bank, savings and loan association, credit union or other corporation engaged in the business of making or purchasing mortgage loans, the mortgagee, his agent or assigns, in addition to applying to have the mortgage canceled of record is to send to the mortgagor or the mortgagor's agent, at the same time the mortgage is sent for cancellation of record, the original note with an indication that it is paid in full, a copy of the mortgage marked "copy" and "canceled" and a copy of the letter of transmittal which the mortgagee sent to the county recording officer requesting the cancellation of the mortgage of record.

The bill makes a distinction between the two basic ways a mortgage which is registered or recorded pursuant to R.S.46:17-1 et seq. is redeemed, paid and satisfied: when the mortgagor pays off the mortgage without a sale of the property securing the mortgage; and when the mortgagor sells the property securing the mortgage and uses those proceeds to pay off the mortgage.

When any mortgage registered or recorded pursuant to R.S.46:17-1 et seq. is redeemed, paid and satisfied by the mortgagor by payments made by the mortgagor without a sale of the property which secures the mortgage and the mortgagee is a bank, savings bank, savings and loan association, credit union or other corporation in the business of making or purchasing mortgage loans, this bill requires the mortgagee, its agents or assigns to send to the mortgagor the following: the original note with an indication that it is paid in full; a copy of the mortgage marked, "copy" and "canceled;" and a copy of the letter of transmittal which the mortgagee sent to the county recording officer requesting that the mortgage be canceled of record. The bill requires the mortgagee, his agent or assigns to send these materials to the mortgagor at the same time the mortgage is sent to the county recording officer by the mortgagee for cancellation of record. In addition, the bill requires that all unpaid fees required to be paid by a mortgagor to have a mortgage canceled of record be included in the

final payoff amount, itemized separately.

When any mortgage registered or recorded pursuant to R.S.46:17-1 et seq. is redeemed, paid and satisfied by the mortgagor by selling the property which secures the mortgage and the mortgagee is a bank, savings bank, savings and loan association, credit union or other corporation in the business of making or purchasing mortgage loans, this bill requires the mortgagee, his agent or assigns to send to the purchaser or the purchaser's agent, at the same time the mortgage is sent by the mortgagee to the county recording officer for cancellation of record, a copy of the letter of transmittal which the mortgagee sent to the county recording officer requesting that the mortgage be canceled of record. In addition, the bill requires that all unpaid fees required to be paid by a mortgagor to have a mortgage canceled of record be included in the final payoff amount, itemized separately.

The bill provides if a mortgage has been paid in full by the mortgagor without a sale of the property and the mortgagee or his agent does not comply with the 30 day requirement, the mortgagor or mortgagor's agent may serve notice on the mortgagee concerning noncompliance. Failure to comply within 15 days of receipt of the notice from the mortgagor subjects the mortgagee to a penalty of \$50 per day until compliance with a cap of \$1,000. The bill permits the mortgagor or the Commissioner of Banking and Insurance to take action seeking compliance with the provisions of the bill and, if necessary, institute summary proceedings to collect any monetary penalty. If the mortgagor or mortgagor's agent takes the action seeking compliance or institutes summary proceedings, the full amount of any penalty collected goes to the mortgagor. If the Commissioner of Banking and Insurance takes action, at the request of the mortgagor or mortgagor's agent, seeking compliance or institutes summary proceedings, the Department of Banking and Insurance receives 25% and the mortgagor 75% of any penalty collected.

The bill provides that if the mortgage has been paid in full as the result of the sale of the property, the purchaser or purchaser's agent may take the actions set out above for the mortgagor and the mortgagor's agent. The Commissioner of Banking and Insurance may, at the request of the purchaser or purchaser's agent, take action seeking compliance and, if necessary, institute summary proceedings to collect any monetary penalty.

The bill provides the Commissioner of Banking and Insurance with the authority to promulgate regulations necessary to effectuate the purposes of the bill.

As reported by the committee, this bill is identical to Senate Bill No. 235 (1R).

### SENATE BILL NO. 235 (SECOND REPRINT)

### To the Senate:

Pursuant to Article V, Section I, Paragraph 14 of the New Jersey Constitution, I am returning Senate Bill No. 235 (Second Reprint) with my recommendations for reconsideration.

#### A.SUMMARY OF THE BILL

This bill amends N.J.S.A. 46:18-11.2 which concerns the redemption, payment or satisfaction of mortgages. This statute sets forth certain obligations on mortgagees regarding the cancellation of mortgages of record by county recording officers. This bill would require mortgagees (lenders) to send mortgagors (borrowers) three items when a recorded mortgage is paid and satisfied: (1) the original mortgage note or a copy thereof, (2) a copy of the mortgage marked ?canceled;? and (3) a copy of the transmittal letter from the mortgagee to the county recording officer requesting cancellation of the mortgage. These items must be sent to the mortgagor at the same time the mortgagee sends the original mortgage and transmittal letter to the county recording officer. Under current New Jersey law, when a mortgage is redeemed, paid and satisfied and the mortgagee is a bank, savings bank, savings and loan association, credit union or other corporation in the business of making or purchasing mortgage loans, the mortgagee must cause the mortgage to be submitted to the county recording officer for cancellation of record within 30 days of receipt of all required fees. Upon payment of the fee to the county clerk, the mortgagee receives an acknowledgment from the county clerk that the mortgage was canceled. As such, the mortgagee is currently not required to automatically send the borrower the original note, a copy of a canceled mortgage, or a copy of the transmittal letter. This bill would mandate that the mortgage, note and transmittal letter be forwarded to the borrower and would allow the mortgagee to bill the borrower for the county clerk recording fee and include that fee in the last mortgage statement.

If the mortgagee fails to comply with the terms of this bill, it could be fined up to

\$1,000. The borrower is authorized to serve a notice of non-compliance upon the lender and institute a summary action to collect any monetary penalty. The Department of Banking and Insurance (?DBI?) must also take such action on behalf of a borrower and must remit seventy-five percent of the monies collected to the borrower. The Department may return the other twenty-five percent of the monies collected. Under present law, the responsibility for collection of these monies is placed upon the county clerk or the Attorney General in accordance with the penalty enforcement law (N.J.S.A. 2A:58-1 et seq.).

The bill applies to situations where the mortgage is paid off in conjunction with the sale of the property, as well as to situations where the owner pays off the mortgage and continues to live on the property. In the former case, the bill authorizes the purchaser or purchaser?s agent to act on behalf of the prior borrower.

### **RECOMMENDED ACTION**

I understand the intent of the sponsors to ensure that New Jersey mortgagors have conclusive proof that their mortgages have been properly canceled as of record shortly after they make their final mortgage payment or when they sell their property. Ensuring that New Jersey citizens and their families will be free from unwarranted clouds on the titles to their property is a worthy goal. However, several financial institutions, lending institutions, and the New Jersey State Bar Association have expressed concern that this bill will place New Jersey in a unique position by requiring lenders to send copies of canceled mortgages and original promissory notes to borrowers. Indeed, I have been advised that other states do not have such a requirement in their laws. Such a unique requirement would make it difficult for high-volume mortgage servicing companies to efficiently serve New Jersey consumers, because they will not be able to apply the procedures they utilize in the forty-nine other states to mortgage cancellations in New Jersey. Unless there is a pressing need for unique laws, uniform procedures among the states generally lead to lower costs and more simple operations for both consumers and businesses.

I am not convinced that the present state of mortgage cancellation procedures in New Jersey requires legislation that would make New Jersey so different from the other forty-nine states in the nation. Existing law (N.J.S.A. 46:18-11.3) provides for penalties of up to \$50.00 per day against mortgagees that do not promptly cancel mortgages of record. Additionally, I recently signed into law Assembly Bill No. 161 (P.L.1999 c.40) which allows a real estate attorney or title agency to cancel a mortgage of record if the mortgagee has failed to cancel the mortgage in a timely manner. These laws provide New Jersey consumers with assurances that their mortgages will be properly canceled as of record.

I believe that the sponsor?s objectives can be achieved without imposing unnecessary burdens on the mortgage servicing industry. Accordingly, I am recommending that this bill be amended to delete the requirement that mortgagees forward mortgagors the original note and a copy of the mortgage marked ?canceled.? I recommend retaining the requirement that mortgagees forward to mortgagors copies of their transmittal letters requesting cancellation of mortgages by the county recording officer. A copy of the transmittal letter from the mortgagee to the county recording officer should provide mortgagors with sufficient proof of mortgage cancellation without imposing excessive administrative burdens on the mortgage servicing industry. Existing law provides mortgagors with additional recourse if the mortgagees do not promptly request cancellation of mortgages as of record.

Lastly, I am advised that current law provides that summary penalty enforcement actions against lenders who fail to observe the laws pertaining to mortgage cancellation may be instituted by a private citizen or by the Attorney General on the citizen?s behalf. Because the Department of Banking and Insurance would utilize Deputy Attorney Generals in the Office of the Attorney General to bring these actions, private citizens will not receive any additional benefit by changing the current law. I recommend, therefore, that the Attorney General retain this function.

Therefore, I herewith return Senate Bill No. 235 (Second Reprint) and recommend that it be amended as follows:

Page 2, Section 1, Line 23: After ?record? delete ?:?

Page 2, Section 1, Lines 24-26: Delete in their entirety

Page 2, Section 1, Line 27: Delete ?( c )?

Page 2, Section 1, Lines 31-33: After ?satisfied? delete ?by payments made by the

mortgagor without a sale by the mortgagor of the

property which secures the mortgage,?

Page 3, Section 1, Line 3: After ?record? delete ?:?

Page 3, Section 1, Lines 4-6: Delete in their entirety

Page 3, Section 1, Line 7: Delete ?(iii)?

Pages 3-4, Section 1, Lines 23-48

and 1-16: Delete in their entirety

Page 4, Section 1, Line 17: Delete ?d.? and insert ?c.?

Page 4, Section 2, Line 38: Delete ?subsection a. or c. of?

Page 5, Section 2, Line 1: Delete ?(1)?; after ?to? delete ?paragraph (1) of?

Page 5, Section 2, Line 2: After ?the? delete ?mortgagor? and insert ?private

citizen instituting the action.?

Page 5, Section 2, Lines 3-13: Delete in their entirety

Page 5, Section 2, Line 14: After ?instituted by? delete ?the?

Page 5, Section 2, Lines 15-16: Delete ?mortgagor or the mortgagor?s agent, or the

Commissioner of Banking and Insurance? and insert

?a private citizen or the Attorney General?

Page 5, Section 2, Lines 18-33: Delete in their entirety

Page 6, Section 2, Line 1: After ?or? delete ?c.? and insert ?b.?

Respectfully,

/s/ Christine Todd Whitman

Governor

[seal]

Attest:

/s/ Richard S. Mroz

Chief Counsel to the Governor

PO BOX 004 TRENTON, NJ 08625

# Office of the Governor NEWS RELEASE

CONTACT: Gene Herman 609-777-2600

RELEASE: September 23, 1999

Gov. Christie Whitman today conditionally vetoed the following pieces of legislation:

SCS For S-1220, sponsored by the late Senator Wynona M. Lipman (D-Essex/Union) and Senator Joseph A. Palaia (R-Monmouth) and Assembly Members William D. Payne (D-Essex/Union) and Joseph V. Doria, Jr. (D-Hudson), establishes an at-risk youth mentoring program for public school students in the Department of Labor (DOL). The bill appropriates \$750,000 from the work First New Jersey - Work Activities account in the Department of Human Services to the Workforce Development Partnership Fund in the DOL to implement the provisions of the bill.

The Governor commended the sponsors of the legislation, especially the late Senator Lipman, for their efforts to establish a mentoring program for at-risk youth. She said the recommendations in her conditional veto would enhance the program's effectiveness. The Governor recommended that the bill be amended to create a three-year pilot program to allow for evaluation of the program's success and its role in relation to other public and private mentoring programs that are currently offered to at-risk youth. She said the mentoring programs also should use existing resources. The Governor recommended that the programs be designed to utilize public and private community organizations that provide employment, mental health, substance abuse, and family planning services to provide training for mentors and services for the at-risk youth served by the mentoring program. In order to provide for the effective use of available funds, Gov. Whitman recommended that the DOL have the authority to provide grants of up to \$50,000 instead of \$25,000 and that the maximum number of students served by a program be increased from 25 to 50 students.

**S-2008**, sponsored by Senator Diane B. Allen (R-Burlington/Camden) and Assembly Member Guy R. Gregg (R-Sussex/Hunterdon/Morris), would have amended current law to reduce the surcharge levied annually on workers' compensation insurance policy holders and self-insured employers. The bill would have modified the assignment formula to reduce the estimate used to calculate the surcharge from 150% to 125% of the estimated cost of the program. Use of an overestimate ensures that moneys will be sufficient to cover any unanticipated claims against the fund. In her conditional veto, the Governor recommended limiting the assessment formula to 100% of estimated administrative costs and requiring the Commissioner of Labor to submit an informational copy of the assessment to the Joint Budget Oversight Committee. The Governor said her action will serve to reduce the financial burden on employers and avoid overfunding, while maintaining adequate reserves for benefit payments and administrative costs.

**S-912**, sponsored by Senators Joseph A. Palaia (R-Monmouth) and Martha W. Bark (R-Atlantic /Burlington/Camden) and Assembly Members Joseph J. Roberts, Jr. (D-Camden/Gloucester) and George E. Geist (R-Camden/Gloucester), would have authorized certain changes to the offices of the county fire marshals and allowed for the creation of arson investigation units. The bill would have amended current laws to require county fire marshals to conduct investigations pertaining to the

elimination of fire hazards. The bill would also have amended certain statutorily defined responsibilities of a county fire marshal that a freeholder board is authorized to approve.

In her conditional veto, the Governor said that after a unanimous vote on the bill in both the Senate and Assembly, the sponsors requested that she issue a conditional veto in order to allow the part time fire marshals that serve the state's smaller counties to have greater flexibility within the new mandates. She commended the sponsors for their work in amending existing law in order to more accurately reflect the role of county fire marshals. The Governor recommended amending the bill to allow the fire marshals to determine whether to conduct or assist in an investigation pertaining to the cause and origin of a fire when requested by the fire department having jurisdiction over it.

She also recommended changing the entity to whom the fire marshal reports from the entity with control over the executive functions of the county to an authority designated by that entity. Also, the Governor recommended limiting situations for which a fire marshal may be required to render coordination and control to those for which a fire department has responsibility by way of local ordinance.

S-235, sponsored by Senator James S. Cafiero (R-Cape May/Atlantic/Cumberland) and Assembly Members Nicholas Asselta (R- Cape May/Atlantic/Cumberland) and John C. Gibson (R-Cape May/Atlantic/Cumberland), would have made certain changes in the requirements for an enforcement of cancellation of mortgages of record. Currently, when a mortgage is paid and satisfied, a mortgagee (lender) must request the mortgage be canceled as of record by the county recording officer (typically the county clerk). Upon payment of the requisite fee, the county clerk marks the mortgage cancelled and returns a copy to the mortgage. The would have placed additional requirements upon the mortgagee/lender by mandating that the lender send the borrower the following three items at the same time the lender requests the mortgage cancellation from the county clerk: (1) the original mortgage noted marked "paid in full."; (2) a copy of the mortgage marked "canceled"; and (3) a copy of the mortgagee's letter to the county recording officer requesting that the mortgage be canceled of record.

In her conditional veto, the Governor said ensuring that New Jersey citizens and their families will be free from unwarranted clouds on the titles to their property is a worthy goal. However, she said, several financial institutions, lending institutions and the New Jersey State Bart Association have expressed concern that this bill will place New Jersey in a unique position by requiring lenders to send copies of canceled mortgages and original promissory notes to borrowers.

The Governor recommended the deletion of the requirement that mortgagees forward mortgagors with the original note and a copy of the mortgage marked canceled. She recommended retaining the requirement that mortgagees forward to mortgagors copies of their transmittal letters requesting cancellation of mortgages by county recording officers.

**S-1492**, establishes a Physician-Dentist Fellowship and Education Program within the University of Medicine and Dentistry (UMDNJ) to provide health care to persons with developmental disabilities. The program will train physicians and dentists in providing medical and dental services to individuals with developmental disabilities to ensure that these services are accessible and available to such individuals. The training will occur at the residency, post-doctoral fellowship and continuing education

levels. The bill would have appropriated a \$5 million grant to the UMDNJ for the costs associated with the program.

The Governor commended the sponsors of the bill for addressing the serious health care needs of the developmentally disabled community by establishing the program. She said, however, that it was essential that the program be administered by an agency that has the expertise to effectively respond to the unique needs of the state's developmentally disabled community. She said the Department of Human Services, working through the Division of Developmental Disabilities, has significant experience in identifying those needs.

The Governor recommended that the funds to administer the program be appropriated to DHS to ensure than the DHS and UMDNJ work together to achieve the program's goals. In addition to taking advantage of DHS, Gov. Whitman said she believed it was important that the program utilize existing resources at UMDNJ, as well as other institutions, to assist in providing training to physicians and dentists in caring for the developmentally disabled. Further, the Governor said, she believed the state can make a significant commitment and accomplish the objectives of this program with a \$2.5 million appropriation rather than a \$5 million appropriation.

The bill was sponsored by Senators Jack Sinagra (R-Middlesex) and C. Louis Bassano (R-Essex/Union) and Assembly Members Nilsa Cruz- Perez (D-Camden/Gloucester) and Charlotte Vandervalk (R-Bergen).

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# Office of the Governor NEWS RELEASE

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RELEASE: November 24, 1999

Gov. Christie Whitman today signed the following pieces of legislation:

**S-1063**, sponsored by Senators Robert Martin (R-Essex/Morris/Passaic) and Raymond J. Zane (D-Salem/Cumberland/Gloucester), and Assembly Member Michael Patrick Carroll (R- Morris), establishes a new civil penalty enforcement act. The bill incorporates recommendations the Governor made in a conditional veto.

**S-1112**, sponsored by Senator Gerald Cardinale (R-Bergen), permits insurers to file and use life insurance policy contract forms in New Jersey if the forms were approved in at least 42 other states. The bill incorporates recommendations the Governor made in a conditional veto.

**S-235**, sponsored by Senator James S. Cafiero (R-Cape May/Atlantic/Cumberland) and Assembly Members Nicholas Asselta (R-Cape May/Atlantic/Cumberland) and John C. Gibson (R-Cape May/Atlantic/Cumberland), makes certain changes in the requirements for and enforcement of cancellation of mortgages of record. The bill incorporates recommendations the Governor made in a conditional veto.

**S-761**, sponsored by Senators Joseph M. Kyrillos, Jr. (R-Middlesex/Monmouth) and Bernard F. Kenny, Jr. (D-Hudson) and Assembly Members Steve Corodemus (R-Monmouth) and Louis A. Romano (D-Hudson), exempts the purchase, repair and maintenance of commuter ferries from the sales and use tax. The bill incorporates recommendations the Governor made in a conditional veto.

**A-2884**, sponsored by Assembly Members Joseph Azzolina (R-Middlesex/Monmouth) and George F. Geist (R-Camden/Gloucester), requires the New Jersey Economic Development Authority (EDA), in consultation with the Department of Military and Veterans' Affairs, to establish informational sessions to advise veterans of business assistance programs available from the EDA and assist them in applying to these programs.