18A:18A-5

LEGISLATIVE HISTORY CHECKLIST

Compiled by the NJ State Law Library

LAWS OF: 1999 CHAPTER: 270

NJSA: 18A:18A-5 (Requires Board of Education—driver education)

BILL NO: A2233 (Substituted for S1797)

SPONSOR(S): Luongo and Wisniewski

DATE INTRODUCED: June 22, 1998

COMMITTEE: ASSEMBLY: Education

SENATE: -----

AMENDED DURING PASSAGE: Yes

DATE OF PASSAGE: ASSEMBLY: June 14, 1999

SENATE: September 30, 1999

DATE OF APPROVAL: November 10, 1999

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL: First Reprint

(Amendments during passage denoted by superscript numbers)

A2233

SPONSORS STATEMENT: (Begins on page 4 of original bill)

Yes

COMMITTEE STATEMENT: ASSEMBLY: Yes

SENATE: No

FLOOR AMENDMENT STATEMENTS: No

LEGISLATIVE FISCAL ESTIMATE: No

S1797

SPONSORS STATEMENT: (Begins on page 5 of original bill)

Yes

COMMITTEE STATEMENT: ASSEMBLY: No

SENATE: Yes

FLOOR AMENDMENT STATEMENTS: No

LEGISLATIVE FISCAL ESTIMATE: No

VETO MESSAGE: No

GOVERNOR'S PRESS RELEASE ON SIGNING: Yes

FOLLOWING WERE PRINTED:

To check for circulating copies, contact New Jersey State Government Publications at the State Library (609) 278-2640 ext. 103 or refdesk@njstatelib.org

O , 7	No
REPORTS:	
	No
HEARINGS:	No
NEWSPAPER ARTICLES:	

P.L. 1999, CHAPTER 270, approved November 10, 1999 Assembly, No. 2233 (First Reprint)

1 AN ACT concerning public school contracts ¹[and], ¹ amending

N.J.S.18A:18A-5 ¹and supplementing P.L.1951, c.216 (C.39:12-1 2

et seq.)¹. 3

4

5 **BE IT ENACTED** by the Senate and General Assembly of the State 6 of New Jersey:

7

25

26 27

28

- 8 1. N.J.S.18A:18A-5 is amended to read as follows.
- 9 18A:18A-5. Exceptions to requirement for advertising. Any 10 purchase, contract or agreement of the character described in N.J.S.18A:18A-4 may be made, negotiated or awarded by the board 11 of education by resolution at a public meeting without public 12
- advertising for bids and bidding therefor if 13
- 14 a. The subject matter thereof consists of:
 - (1) Professional services;
- 15 16 (2) Extraordinary unspecifiable services which cannot reasonably 17 be described by written specifications, which exception as to extraordinary unspecifiable services shall be construed narrowly in 18 favor of open competitive bidding where possible and the State Board 19 of Education is authorized to establish rules and regulations limiting 20 21 its use in accordance with the intention herein expressed; and the 22 board of education shall in each instance state supporting reasons for
- 23 its action in the resolution awarding the contract for extraordinary 24 unspecifiable services;
 - (3) The doing of any work by employees of the contracting unit;
 - (4) The printing of all legal notices; and legal briefs, records and appendices to be used in any legal proceeding in which the contracting party may be a party;
- 29 (5) Textbooks, copyrighted materials, kindergarten supplies, and student produced publications and services incidental thereto; 30
- (6) Food services and supplies, including food supplies for home 31 32 economics classes, when purchased pursuant to rules and regulations 33 of the State board and in accordance with the provisions of 34 N.J.S.18A:18A-6;
- 35 (7) The supplying of any product or the rendering of any service by a public utility, which is subject to the jurisdiction of the Board of 36 Public Utilities, in accordance with the tariffs and schedules of charges 37 38 made, charged and exacted, filed with said board;

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

¹ Assembly AED committee amendments adopted February 11, 1999.

- 1 (8) The printing of bonds and documents necessary to the issuance 2 and sale thereof by a board of education;
- 3 (9) Equipment repair service if in the nature of an extraordinary 4 unspecifiable service and necessary parts furnished in connection with 5 such services;
- 6 (10) Insurance, including the purchase of insurance coverage and 7 consultant services;

8

28

- (11) Publishing of legal notices in newspapers as required by law;
- 9 (12) The acquisition of artifacts or other items of unique intrinsic, 10 artistic or historic character;
- 11 (13) Election expenses, including advertising expenses incidental 12 thereto;
- 13 (14) Electronic data processing service obtained from another 14 board of education
- 15 (15) [Driver education courses provided by licensed driver 16 education schools;] (Deleted by amendment, P.L...., c....).
- 17 (16) Performance of work or services or the furnishing of 18 materials, supplies or equipment for the purpose of conserving energy 19 in buildings owned by any local board of education, the entire price of 20 which shall be established as a percentage of the resultant savings in 21 energy costs;
- 22 (17) The doing of any work by persons with disabilities employed 23 by a sheltered workshop.
- b. It is to be made or entered into with the United States of America, the State of New Jersey, county or municipality or any board, body, officer, agency or authority or any other state or subdivision thereof.

c. The board of education has advertised for bids pursuant to

- N.J.S.18A:18A-4 on two occasions and has received no bids in response to its advertisement and, after reasonable inquiry, it is determined that no board, body, officer, agency or authority of the United States, or of the State of New Jersey or of any county or municipality in which the board of education is located is willing and
- 34 able to perform any work or furnish or hire any materials or supplies
- in conformity with the specifications of the board of education. Any
- 36 such contract or agreement entered into pursuant to this subsection c.
- 37 may be made, negotiated or awarded only upon adoption of a
- 38 resolution by the affirmative vote of two-thirds of the full membership
- 39 of the board of education at a meeting thereof authorizing such a
- contract or agreement. Any amendment or modification of the terms, conditions, restrictions and specifications which were the subject of
- 42 the competitive bidding pursuant to N.J.S.18A:18A-4 shall be stated
- 43 in the resolution awarding the contract.
- d. The board of education has advertised for bids pursuant to
- 45 N.J.S.18A:18A-4 on two occasions and has rejected such bids on each
- occasion because the board of education has determined that they are

- not reasonable as to price on the basis of cost estimates prepared for the board of education prior to the advertising therefor or have not been independently arrived at in open competition, but no such contract or agreement may be entered into after such rejection of bids, unless:
 - (1) Notification of the intention to negotiate and a reasonable opportunity to negotiate shall have been given by the board of education to each responsible bidder;
 - (2) The negotiated price is lower than the lowest rejected bid price of a responsible bidder who bid thereon and is the lowest negotiated price offered by any responsible supplier and is a reasonable price for such work, materials, supplies or services;
 - (3) Any amendment or modification of the terms, conditions, restrictions and specifications which were the subject of competitive bidding pursuant to N.J.S.18A:18A-4 shall be stated in the resolution awarding the contract; and
 - (4) The negotiated price is lower than the price of the same or equivalent materials or supplies available from the State, county or municipality in which the board of education is located.

Whenever a board of education shall determine that a bid was not arrived at independently in open competition pursuant to this subsection d. of N.J.S.18A:18A-5, it shall thereupon notify the county prosecutor of the county in which the board of education is located and the Attorney General of the facts upon which its determination is based, and when appropriate, it may institute appropriate proceedings in any State or federal court of competent jurisdiction for a violation of any State or federal antitrust law or laws relating to the unlawful restraint of trade.

e. The board of education has solicited and received at least three quotations on materials, supplies or equipment for which a State contract has been issued pursuant to N.J.S.18A:18A-10, and the lowest responsible quotation is at least 10% less than the price the board would be charged for the identical materials, supplies or equipment, in the same quantities, under the State contract. Any such contract or agreement entered into pursuant to subsection d. or subsection e. may be made, negotiated or awarded only upon adoption of a resolution by the affirmative vote of two-thirds of the full membership of the board of education at a meeting thereof authorizing such a contract or agreement.

40 (cf: P.L. 1995, c.265)

¹2. (New section) The Director of the Division of Motor Vehicles shall, by January 31st of each year, provide to the Department of Education a list of all drivers' schools licensed by the director pursuant to section 2 of P.L.1951, c.216 (C.39:12-2) and the department shall disseminate the list to all school districts in the State. ¹

A2233 [1R] 4

1	¹ [2.] 3. This act shall take effect immediately.
2	
3	
4	
5	
5	Requires a board of education to use public advertising process to
7	award a contract for driver education courses.

ASSEMBLY, No. 2233

STATE OF NEW JERSEY

208th LEGISLATURE

INTRODUCED JUNE 22, 1998

Sponsored by:

Assemblyman GERALD J. LUONGO District 4 (Camden and Gloucester) Assemblyman JOHN S. WISNIEWSKI District 19 (Middlesex)

SYNOPSIS

Requires a board of education to use public advertising process to award a contract for driver education courses.

CURRENT VERSION OF TEXT

As introduced.



1 **AN ACT** concerning public school contracts and amending 2 N.J.S.18A:18A-5.

3

4 **BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

6 7

13

14

24

28

29

- 1. N.J.S.18A:18A-5 is amended to read as follows.
- 8 18A:18A-5. Exceptions to requirement for advertising. Any purchase, contract or agreement of the character described in N.J.S.18A:18A-4 may be made, negotiated or awarded by the board of education by resolution at a public meeting without public advertising for bids and bidding therefor if
 - a. The subject matter thereof consists of:
 - (1) Professional services;
- 15 (2) Extraordinary unspecifiable services which cannot reasonably 16 be described by written specifications, which exception as to 17 extraordinary unspecifiable services shall be construed narrowly in 18 favor of open competitive bidding where possible and the State Board of Education is authorized to establish rules and regulations limiting 19 its use in accordance with the intention herein expressed; and the 20 21 board of education shall in each instance state supporting reasons for 22 its action in the resolution awarding the contract for extraordinary 23 unspecifiable services;
 - (3) The doing of any work by employees of the contracting unit;
- 25 (4) The printing of all legal notices; and legal briefs, records and 26 appendices to be used in any legal proceeding in which the contracting 27 party may be a party;
 - (5) Textbooks, copyrighted materials, kindergarten supplies, and student produced publications and services incidental thereto;
- 30 (6) Food services and supplies, including food supplies for home 31 economics classes, when purchased pursuant to rules and regulations 32 of the State board and in accordance with the provisions of 33 N.J.S.18A:18A-6;
- 34 (7) The supplying of any product or the rendering of any service 35 by a public utility, which is subject to the jurisdiction of the Board of 36 Public Utilities, in accordance with the tariffs and schedules of charges 37 made, charged and exacted, filed with said board;
- 38 (8) The printing of bonds and documents necessary to the issuance 39 and sale thereof by a board of education;
- 40 (9) Equipment repair service if in the nature of an extraordinary 41 unspecifiable service and necessary parts furnished in connection with 42 such services;
- 43 (10) Insurance, including the purchase of insurance coverage and

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

1 consultant services;

2

- (11) Publishing of legal notices in newspapers as required by law;
- 3 (12) The acquisition of artifacts or other items of unique intrinsic, 4 artistic or historic character;
- 5 (13) Election expenses, including advertising expenses incidental 6 thereto;
- 7 (14) Electronic data processing service obtained from another 8 board of education
- 9 (15) [Driver education courses provided by licensed driver education schools;] (Deleted by amendment, P.L. . . . , c. . . .).
- 11 (16) Performance of work or services or the furnishing of 12 materials, supplies or equipment for the purpose of conserving energy 13 in buildings owned by any local board of education, the entire price of 14 which shall be established as a percentage of the resultant savings in 15 energy costs;
- 16 (17) The doing of any work by persons with disabilities employed 17 by a sheltered workshop.
- b. It is to be made or entered into with the United States of America, the State of New Jersey, county or municipality or any board, body, officer, agency or authority or any other state or subdivision thereof.
- 22 c. The board of education has advertised for bids pursuant to 23 N.J.S.18A:18A-4 on two occasions and has received no bids in response to its advertisement and, after reasonable inquiry, it is 24 determined that no board, body, officer, agency or authority of the 25 26 United States, or of the State of New Jersey or of any county or 27 municipality in which the board of education is located is willing and able to perform any work or furnish or hire any materials or supplies 28 29 in conformity with the specifications of the board of education. Any 30 such contract or agreement entered into pursuant to this subsection c. 31 may be made, negotiated or awarded only upon adoption of a 32 resolution by the affirmative vote of two-thirds of the full membership 33 of the board of education at a meeting thereof authorizing such a 34 contract or agreement. Any amendment or modification of the terms, conditions, restrictions and specifications which were the subject of 35 36 the competitive bidding pursuant to N.J.S.18A:18A-4 shall be stated in the resolution awarding the contract. 37
- 38 d. The board of education has advertised for bids pursuant to 39 N.J.S.18A:18A-4 on two occasions and has rejected such bids on each 40 occasion because the board of education has determined that they are not reasonable as to price on the basis of cost estimates prepared for 41 42 the board of education prior to the advertising therefor or have not 43 been independently arrived at in open competition, but no such 44 contract or agreement may be entered into after such rejection of bids, 45 unless:
- 46 (1) Notification of the intention to negotiate and a reasonable

A2233 LUONGO, WISNIEWSKI

1 opportunity to negotiate shall have been given by the board of 2 education to each responsible bidder;

- (2) The negotiated price is lower than the lowest rejected bid price of a responsible bidder who bid thereon and is the lowest negotiated price offered by any responsible supplier and is a reasonable price for such work, materials, supplies or services;
- (3) Any amendment or modification of the terms, conditions, restrictions and specifications which were the subject of competitive bidding pursuant to N.J.S.18A:18A-4 shall be stated in the resolution awarding the contract; and
- (4) The negotiated price is lower than the price of the same or equivalent materials or supplies available from the State, county or municipality in which the board of education is located.

Whenever a board of education shall determine that a bid was not arrived at independently in open competition pursuant to this subsection d. of N.J.S.18A:18A-5, it shall thereupon notify the county prosecutor of the county in which the board of education is located and the Attorney General of the facts upon which its determination is based, and when appropriate, it may institute appropriate proceedings in any State or federal court of competent jurisdiction for a violation of any State or federal antitrust law or laws relating to the unlawful restraint of trade.

e. The board of education has solicited and received at least three quotations on materials, supplies or equipment for which a State contract has been issued pursuant to N.J.S.18A:18A-10, and the lowest responsible quotation is at least 10% less than the price the board would be charged for the identical materials, supplies or equipment, in the same quantities, under the State contract. Any such contract or agreement entered into pursuant to subsection d. or subsection e. may be made, negotiated or awarded only upon adoption of a resolution by the affirmative vote of two-thirds of the full membership of the board of education at a meeting thereof authorizing such a contract or agreement.

34 (cf: P.L. 1995, c.265)

35 36

33

3

4

5 6

7

8

9

10

11

12

13

14

15

16

17 18

19

20

21

22

23

24 25

26

27

28

29

30

31 32

2. This act shall take effect immediately.

37 38 39

STATEMENT

40 41

43

44

This bill eliminates the authority of a board of education to enter 42 into an agreement or contract for the provision of a driver education course by a licensed driver education school without public advertising for bids.

ASSEMBLY EDUCATION COMMITTEE

STATEMENT TO

ASSEMBLY, No. 2233

with committee amendments

STATE OF NEW JERSEY

DATED: FEBRUARY 11, 1999

The Assembly Education Committee favorably reports Assembly Bill No. 2233 with committee amendments.

As amended by committee, this bill eliminates the authority of a board of education to enter into an agreement or contract for the provision of a driver education course by a licensed driver education school without public advertising for bids. The bill requires the Director of the Division of Motor Vehicles to provide to the Department of Education, by January 31st of each year, a list of all licensed drivers' schools. The department is then to disseminate the list to all school districts in the State.

The committee amended the bill to require the Director of the Motor Vehicles to provide a list of licensed drivers' schools to the Department of Education and to direct the department to disseminate the list to all school districts.

SENATE, No. 1797

STATE OF NEW JERSEY

208th LEGISLATURE

INTRODUCED MARCH 22, 1999

Sponsored by:

Senator JOSEPH M. KYRILLOS, JR.
District 13 (Middlesex and Monmouth)
Senator BYRON M. BAER
District 37 (Bergen)

SYNOPSIS

Requires a board of education to use public advertising process to award a contract for driver education courses.

CURRENT VERSION OF TEXT

As introduced.



(Sponsorship Updated As Of: 6/22/1999)

AN ACT concerning public school contract, amending N.J.S.18A:18A-5 and supplementing P.L.1951, c.216 (C.39:12-1 et seq.).

3

4 **BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

6 7

13

14

24

28

29

- 1. N.J.S.18A:18A-5 is amended to read as follows.
- 8 18A:18A-5. Exceptions to requirement for advertising. Any purchase, contract or agreement of the character described in N.J.S.18A:18A-4 may be made, negotiated or awarded by the board of education by resolution at a public meeting without public advertising for bids and bidding therefor if
 - a. The subject matter thereof consists of:
 - (1) Professional services;
- (2) Extraordinary unspecifiable services which cannot reasonably 15 be described by written specifications, which exception as to 16 17 extraordinary unspecifiable services shall be construed narrowly in 18 favor of open competitive bidding where possible and the State Board 19 of Education is authorized to establish rules and regulations limiting its use in accordance with the intention herein expressed; and the 20 21 board of education shall in each instance state supporting reasons for its action in the resolution awarding the contract for extraordinary 22 23 unspecifiable services;
 - (3) The doing of any work by employees of the contracting unit;
- 25 (4) The printing of all legal notices; and legal briefs, records and 26 appendices to be used in any legal proceeding in which the contracting 27 party may be a party;
 - (5) Textbooks, copyrighted materials, kindergarten supplies, and student produced publications and services incidental thereto;
- 30 (6) Food services and supplies, including food supplies for home 31 economics classes, when purchased pursuant to rules and regulations 32 of the State board and in accordance with the provisions of 33 N.J.S.18A:18A-6;
- 34 (7) The supplying of any product or the rendering of any service 35 by a public utility, which is subject to the jurisdiction of the Board of 36 Public Utilities, in accordance with the tariffs and schedules of charges 37 made, charged and exacted, filed with said board;
- 38 (8) The printing of bonds and documents necessary to the issuance 39 and sale thereof by a board of education;
- 40 (9) Equipment repair service if in the nature of an extraordinary 41 unspecifiable service and necessary parts furnished in connection with 42 such services;
- 43 (10) Insurance, including the purchase of insurance coverage and

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

1 consultant services;

2

- (11) Publishing of legal notices in newspapers as required by law;
- 3 (12) The acquisition of artifacts or other items of unique intrinsic, 4 artistic or historic character;
- 5 (13) Election expenses, including advertising expenses incidental 6 thereto;
- 7 (14) Electronic data processing service obtained from another 8 board of education
- 9 (15) [Driver education courses provided by licensed driver education schools;] (Deleted by amendment, P.L...., c....).
- 11 (16) Performance of work or services or the furnishing of 12 materials, supplies or equipment for the purpose of conserving energy 13 in buildings owned by any local board of education, the entire price of 14 which shall be established as a percentage of the resultant savings in 15 energy costs;
- 16 (17) The doing of any work by persons with disabilities employed 17 by a sheltered workshop.
- b. It is to be made or entered into with the United States of America, the State of New Jersey, county or municipality or any board, body, officer, agency or authority or any other state or subdivision thereof.
- 22 c. The board of education has advertised for bids pursuant to 23 N.J.S.18A:18A-4 on two occasions and has received no bids in response to its advertisement and, after reasonable inquiry, it is 24 determined that no board, body, officer, agency or authority of the 25 26 United States, or of the State of New Jersey or of any county or 27 municipality in which the board of education is located is willing and able to perform any work or furnish or hire any materials or supplies 28 29 in conformity with the specifications of the board of education. Any 30 such contract or agreement entered into pursuant to this subsection c. 31 may be made, negotiated or awarded only upon adoption of a 32 resolution by the affirmative vote of two-thirds of the full membership 33 of the board of education at a meeting thereof authorizing such a 34 contract or agreement. Any amendment or modification of the terms, conditions, restrictions and specifications which were the subject of 35 the competitive bidding pursuant to N.J.S.18A:18A-4 shall be stated 36 37 in the resolution awarding the contract.
- d. The board of education has advertised for bids pursuant to 38 39 N.J.S.18A:18A-4 on two occasions and has rejected such bids on each 40 occasion because the board of education has determined that they are not reasonable as to price on the basis of cost estimates prepared for 41 42 the board of education prior to the advertising therefor or have not 43 been independently arrived at in open competition, but no such 44 contract or agreement may be entered into after such rejection of bids, 45 unless:
- 46 (1) Notification of the intention to negotiate and a reasonable

S1797 KYRILLOS, BAER

opportunity to negotiate shall have been given by the board of education to each responsible bidder;

- (2) The negotiated price is lower than the lowest rejected bid price of a responsible bidder who bid thereon and is the lowest negotiated price offered by any responsible supplier and is a reasonable price for such work, materials, supplies or services;
- (3) Any amendment or modification of the terms, conditions, restrictions and specifications which were the subject of competitive bidding pursuant to N.J.S.18A:18A-4 shall be stated in the resolution awarding the contract; and
- (4) The negotiated price is lower than the price of the same or equivalent materials or supplies available from the State, county or municipality in which the board of education is located.

Whenever a board of education shall determine that a bid was not arrived at independently in open competition pursuant to this subsection d. of N.J.S.18A:18A-5, it shall thereupon notify the county prosecutor of the county in which the board of education is located and the Attorney General of the facts upon which its determination is based, and when appropriate, it may institute appropriate proceedings in any State or federal court of competent jurisdiction for a violation of any State or federal antitrust law or laws relating to the unlawful restraint of trade.

e. The board of education has solicited and received at least three quotations on materials, supplies or equipment for which a State contract has been issued pursuant to N.J.S.18A:18A-10, and the lowest responsible quotation is at least 10% less than the price the board would be charged for the identical materials, supplies or equipment, in the same quantities, under the State contract. Any such contract or agreement entered into pursuant to subsection d. or subsection e. may be made, negotiated or awarded only upon adoption of a resolution by the affirmative vote of two-thirds of the full membership of the board of education at a meeting thereof authorizing such a contract or agreement.

34 (cf: P.L.1995, c.265)

2. (New section) The Director of the Division of Motor Vehicles shall, by January 31st of each year, provide to the Department of Education a list of all drivers' schools licensed by the director pursuant to section 2 of P.L.1951, c.216 (C.39:12-2) and the department shall disseminate the list to all school districts in the State.

3. This act shall take effect immediately.

S1797 KYRILLOS, BAER

1	STATEMENT
2	
3	This bill eliminates the authority of a board of education to enter
4	into an agreement or contract for the provision of a driver education
5	course by a licensed driver education school without public advertising
5	for bids. The bill requires the Director of the Division of Motor
7	Vehicles to provide to the Department of Education, by January 31st
3	of each year, a list of all licensed drivers' schools. The department is
9	then to disseminate the list to all school districts in the State

SENATE EDUCATION COMMITTEE

STATEMENT TO

SENATE, No. 1797

STATE OF NEW JERSEY

DATED: JUNE 7, 1999

The Senate Education Committee reports favorably Senate Bill No. 1797.

This bill eliminates the authority of a board of education to enter into an agreement or contract for the provision of a driver education course by a licensed driver education school without public advertising for bids. The bill requires the Director of the Division of Motor Vehicles to provide to the Department of Education, by January 31st of each year, a list of all licensed drivers' schools. The department is then to disseminate the list to all school districts in the State.

PO BOX 004 TRENTON, NJ 08625

Office of the Governor NEWS RELEASE

CONTACT: Gene Herman 609-777-2600

RELEASE: November 10, 1999

Gov. Christie Whitman today signed the following piece of legislation:

A-2233, sponsored by Assembly Members Gerald J. Luongo (R-Camden/Gloucester) and John S. Wisniewski (D-Middlesex) and Senator Joseph M. Kyrillos, Jr. (R-Middlesex/Monmouth), requires a board of education to use the public advertising process to award a contract for driver education courses. The bill also requires the Director of the Division of Motor Vehicles, by January 31 of each year, to provide a list of all licensed drivers' schools to the Department of Education (DOE). Under the bill, the DOE is required to disseminate the list of drivers' schools to all school districts.