2C:37-4.1

LEGISLATIVE HISTORY CHECKLIST

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LAWS OF: 1999 CHAPTER: 263

NJSA: 2C:37-4.1 (Prohibits cruises to nowhere)

BILL NO: A983 (Substituted for S1962)

SPONSOR(S): LeFevre and Blee

DATE INTRODUCED: Pre-filed

COMMITTEE: ASSEMBLY: Commerce, Tourism, Gaming and Military & Veterans' Affairs

SENATE: Judiciary

AMENDED DURING PASSAGE: Yes

DATE OF PASSAGE: ASSEMBLY: May 24, 1999

SENATE: September 30, 1999

DATE OF APPROVAL: October 26, 1999

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL: Second Reprint

(Amendments during passage denoted by superscript numbers)

A983

SPONSORS STATEMENT: (Begins on page 2 of original bill)

Yes

COMMITTEE STATEMENT: ASSEMBLY: Yes

SENATE: Yes

FLOOR AMENDMENT STATEMENTS: Yes

LEGISLATIVE FISCAL ESTIMATE: No

S1962

SPONSORS STATEMENT: (Begins on page 2 of original bill)

Yes

COMMITTEE STATEMENT: ASSEMBLY: No

SENATE: Yes

Identical to Senate Statement for A983

FLOOR AMENDMENT STATEMENTS: No

LEGISLATIVE FISCAL ESTIMATE: No

VETO MESSAGE: No

GOVERNOR'S PRESS RELEASE ON SIGNING: Yes

FOLLOWING WERE PRINTED:

To check for circulating copies, contact New Jersey State Government Publications at the State Library (609) 278-2640 ext. 103 or refdesk@njstatelib.org

No

REPORTS:

No

HEARINGS:

Yes

NEWSEAREROARETIC SESved off by Senate," 10-1-99, <u>Atlantic City Press</u>, p. C7. "Whitman signs bill banning 'Cruises to nowhere'," 10-27-99, <u>Atlantic City Press</u>, p. C6. "Bill limits gambling cruises," 10-1-99, <u>Courier-News</u>, p. A6.

P.L. 1999, CHAPTER 263, approved October 26, 1999 Assembly No. 983 (Second Reprint)

1 AN ACT concerning shipboard gambling and supplementing chapter 37 2 of Title 2C of the New Jersey Statutes.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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- 1. a. A person is guilty of shipboard gambling when ²[he]the 7 person²: 8
- (1) ¹ [engages in any gambling activity prohibited under this 9 chapter on a vessel that embarks from any point within the State, and 10 disembarks at the same or another point within the State, during which 11 time he knowingly causes or permits such gambling activity to be 12 conducted knowingly causes engages in or permits any gambling 13 activity prohibited under ²[this chapter] N.J.S.2C:37-2, 2C:37-3 or 14 2C:37-4² to be conducted on a vessel that embarks from any point 15 within the State, and disembarks at the same or another point within 16 the State¹, whether ¹the gambling activity is conducted¹ within or 17 without the waters of the State; or 18
 - (2) manages, supervises, controls, operates or owns any vessel that embarks from any point within the State, and disembarks at the same or another point within the State, during which time ²[he] the person² knowingly causes or permits any gambling activity prohibited under this chapter, whether ¹the gambling activity is conducted ¹ within or without the waters of the State.
- 25 b. Any person who violates the provisions of subsection a. of this section is guilty of a crime of the ²[fourth degree] same degree as the 26 most serious crime that was committed in violation of N.J.S.2C:37-2, 27 2C:37-3 or 2C:37-4, as appropriate². 28
- 29 c. This section shall not apply to gambling activity conducted on 30 United States-flagged or foreign-flagged vessels during travel from a 31 foreign nation or another state or possession of the United States up to the point of first entry into New Jersey waters ²or during travel to 32 33 a foreign nation or another state or possession of the United States from the point of departure from New Jersey waters², provided that 34 35 nothing herein shall preclude prosecution for any other offense under this chapter. 36

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and intended to be omitted in the law.

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

Assembly ACT committee amendments adopted May 18, 1998.

² Assembly floor amendments adopted March 15, 1999.

A983 [2R]

1	2. This act shall take effect immediately.
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6	Prohibits shipboard gambling on vessels that embark and disembark
7	from any point within the State.

ASSEMBLY, No. 983

STATE OF NEW JERSEY

208th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 1998 SESSION

Sponsored by:
Assemblyman KENNETH C. LEFEVRE
District 2 (Atlantic)
Assemblyman FRANCIS J. BLEE
District 2 (Atlantic)

SYNOPSIS

Prohibits shipboard gambling on vessels that embark and disembark from any point within the State.

CURRENT VERSION OF TEXT

Introduced Pending Technical Review by Legislative Counsel.



A983 LEFEVRE, BLEE

AN ACT concerning shipboard gambling and supplementing chapter 37 of Title 2C of the New Jersey Statutes.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

- 1. a. A person is guilty of shipboard gambling when he:
- (1) engages in any gambling activity prohibited under this chapter on a vessel that embarks from any point within the State, and disembarks at the same or another point within the State, during which time he knowingly causes or permits such gambling activity to be conducted, whether within or without the waters of the State; or
- (2) manages, supervises, controls, operates or owns any vessel that embarks from any point within the State, and disembarks at the same or another point within the State, during which time he knowingly causes or permits any gambling activity prohibited under this chapter, whether within or without the waters of the State.
- b. Any person who violates the provisions of subsection a. of this section is guilty of a crime of the fourth degree.
- c. This section shall not apply to gambling activity conducted on United States-flagged or foreign-flagged vessels during travel from a foreign nation or another state or possession of the United States up to the point of first entry into New Jersey waters, provided that nothing herein shall preclude prosecution for any other offense under this chapter.

2. This act shall take effect immediately.

STATEMENT

The purpose of this bill is to prohibit gambling aboard vessels that embark and disembark from any point within this State. Federal law permits gambling cruises, but also specifically allows the State to pass legislation outlawing cruises that both embark and disembark within the State. California has already passed legislation outlawing such cruises. This legislation would therefore prohibit "cruises to nowhere," which operate out of New Jersey ports for the purpose of conducting offshore gambling activities.

Under the bill, a person is guilty of shipboard gambling when (1) on a vessel that embarks from any point within New Jersey and disembarks at the same or another point within New Jersey, the person knowingly causes or permits any prohibited gambling activity; or (2) the person manages, supervises, controls, operates or owns any such vessel and knowingly causes or permits any prohibited gambling activity. A passenger who participates in prohibited gambling activity

A983 LEFEVRE, BLEE

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- 1 on such vessels is not engaged in shipboard gambling as defined under
- 2 the bill. A person guilty of shipboard gambling is guilty of a crime of
- 3 the fourth degree. The bill does not apply to gambling conducted on
- 4 United States-flagged or foreign-flagged vessels during travel from a
- 5 foreign nation, another state, or a United States possession up to the
- 6 point of first entry into New Jersey waters.

ASSEMBLY COMMERCE, TOURISM, GAMING AND MILITARY AND VETERANS' AFFAIRS COMMITTEE

STATEMENT TO

ASSEMBLY, No. 983

with committee amendments

STATE OF NEW JERSEY

DATED: MAY 14, 1998

The Assembly Commerce, Tourism, Gaming and Military and Veterans' Affairs Committee reports favorably and with committee amendments Assembly Bill No. 983.

The purpose of this bill is to prohibit what are commonly referred to as "cruises to nowhere", vessels that embark and disembark from any point within the State for the sole purpose of conducting offshore gambling activities in waters within the State, the waters within three miles of the New Jersey coast, or in waters beyond the three-mile limit. Federal law permits gambling cruises in waters beyond the three-mile limit, but allows states to prohibit gambling cruises that embark and disembark within a state.

As amended, the bill would make a person guilty of a crime of the fourth degree for shipboard gambling if the person (1) knowingly causes or permits any prohibited gambling activity; or (2) manages, supervises, controls, operates or owns a vessel and knowingly causes or permits any prohibited gambling activity. A passenger who participates in the gambling activity is not subject to a penalty.

This bill does not apply to gambling conducted on United States-flagged (registered) or foreign-flagged (registered) vessels during travel from a foreign nation, another State, or a United States possession up to the point of first entry into New Jersey waters.

The amendments adopted clarify that the provisions of the bill apply (1) to a person who knowingly causes or permits any prohibited gambling activity or (2) to a person who manages, supervises, controls, operates or owns a vessel and knowingly causes or permits any prohibited gambling activity, but not to a passenger who participates in the gambling activity.

This bill was prefiled for introduction in the 1998 session pending technical review. As reported, the bill includes the changes required by technical review, which has been performed.

SENATE JUDICIARY COMMITTEE

STATEMENT TO

[Second Reprint] ASSEMBLY, No. 983

STATE OF NEW JERSEY

DATED: JUNE 7, 1999

The Senate Judiciary Committee reports favorably Assembly Bill No. 983 (2R).

This bill would prohibit what are commonly referred to as "cruises to nowhere", vessels that embark and disembark from any point within the State for the sole purpose of conducting offshore gambling activities within or without the waters of the State. Federal law permits gambling cruises in waters beyond the three-mile limit, but allows states to prohibit gambling cruises that embark and disembark within a State. Under the bill, penalties for shipboard gambling would be the same as those for illegal gambling offenses committed on land.

STATEMENT TO

[First Reprint] **ASSEMBLY, No. 983**

with Assembly Floor Amendments (Proposed By Assemblyman LEFEVRE)

ADOPTED: MARCH 15, 1999

These amendments broaden the scope of the bill and make it consistent with existing gambling offenses as provided in N.J.S.2C:37-2, 2C:37-3 and 2C:37-4. In particular, the amendments:

- (1) broaden the definition of who is guilty of shipboard gambling to clearly include all persons who engage in conduct that can be characterized as engaging in the business of gambling;
- (2) conform the penalties for shipboard gambling with the penalties for similar crimes described in N.J.S.2C:37-2, 2C:37-3 and 2C:37-4, so that a gambling activity violation committed at sea will carry the same punishment as a gambling activity violation committed on land; and
- (3) clarify that the bill does not apply to Unites States-flagged or foreign-flagged vessels during travel to a foreign nation or another state or possession of the United States from the point of departure from New Jersey waters.

SENATE, No. 1962

STATE OF NEW JERSEY

208th LEGISLATURE

INTRODUCED JUNE 7, 1999

Sponsored by: Senator WILLIAM L. GORMLEY District 2 (Atlantic)

Senator DIANE ALLEN

District 7 (Burlington and Camden)

SYNOPSIS

Prohibits shipboard gambling on vessels that embark and disembark from any point within the State.

CURRENT VERSION OF TEXT

As introduced.



(Sponsorship Updated As Of: 10/1/1999)

S1962 GORMLEY, ALLEN

1	AN ACT concerning shipboard gambling and supplementing chapter 37
2	of Title 2C of the New Jersey Statutes.
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4	BE IT ENACTED by the Senate and General Assembly of the State
5	of New Jersey:
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7	1. a. A person is guilty of shipboard gambling when the person:
8	(1) knowingly causes, engages in or permits any gambling activity
9	prohibited under N.J.S.2C:37-2, N.J.S.2C:37-3 or 2C:37-4 to be
10	conducted on a vessel that embarks from any point within the State,
11	and disembarks at the same or another point within the State, whether
12	the gambling activity is conducted within or without the waters of the
13	State; or
14	(2) manages, supervises, controls, operates or owns any vessel that
15	embarks from any point within the State, and disembarks at the same
16	or another point within the State, during which time the person
17	knowingly causes or permits any gambling activity prohibited under
18	this chapter, whether the gambling activity is conducted within or
19	without the waters of the State.
20	b. Any person who violates the provisions of subsection a. of this
21	section is guilty of a crime of the same degree as the most serious
22	crime that was committed in violation of N.J.S.2C:37-2, 2C:37-3 or
23	2C:37-4, as appropriate.
24	c. This section shall not apply to gambling activity conducted on
25	United States-flagged or foreign-flagged vessels during travel from a
26	foreign nation or another state or possession of the United States up
27	to the point of first entry into New Jersey waters or during travel to a
28	foreign nation or another state or possession of the United States from
29	the point of departure from New Jersey waters, provided that nothing
30	herein shall preclude prosecution for any other offense under this
31	chapter.
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33	2. This act shall take effect immediately.
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36	STATEMENT
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38	The purpose of this bill is to prohibit what are commonly referred
39	to as "cruises to nowhere", vessels that embark and disembark from
40	any point within the State for the sole purpose of conducting offshore
41	gambling activities within or without the waters of the State. Federal

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gambling activities within or without the waters of the State. Federal law permits gambling cruises in waters beyond the three-mile limit, but allows states to prohibit gambling cruises that embark and disembark within a state.

45 Under the bill, penalties for shipboard gambling would be the same 46 as those for illegal gambling offenses committed on land.

SENATE JUDICIARY COMMITTEE

STATEMENT TO

SENATE, No. 1962

STATE OF NEW JERSEY

DATED: JUNE 7, 1999

The Senate Judiciary Committee reports favorably Senate Bill No. 1962.

This bill would prohibit what are commonly referred to as "cruises to nowhere", vessels that embark and disembark from any point within the State for the sole purpose of conducting offshore gambling activities within or without the waters of the State. Federal law permits gambling cruises in waters beyond the three-mile limit, but allows states to prohibit gambling cruises that embark and disembark within a State. Under the bill, penalties for shipboard gambling would be the same as those for illegal gambling offenses committed on land.



OFFICE OF THE GOVERNOR NEWS RELEASE

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TRENTON, NJ

RELEASE: Tuesday, October 26, 1999

Gov. Christie Whitman today signed the following pieces of legislation:

A-983, sponsored by Assembly Members Kenneth C. LeFevre (R-Atlantic) and Francis J. Blee (R-Atlantic) and Senators William L. Gormley (R-Atlantic) and Diane B. Allen (R-Burlington/Camden), makes it a crime to cause, engage in, or permit shipboard gambling, or to manage, control or operate a shipboard gambling vessel if the vessel embarks and disembarks from any point within the state. The penalties for shipboard gambling are the same as those for illegal gambling offenses committed on land.

A-1334, sponsored by Assembly Member Carol J. Murphy (R-Essex/Morris/Passaic) and Senator Anthony R. Bucco (R-Morris), amends the Law Against Discrimination to provide guide dog instructors the same right-of-way over vehicles while crossing a highway or intersection as accorded blind persons accompanied by guide dogs. The purpose of extending the right is to allow guide dogs instructors and the dogs being trained to cross the street at a red light to test the training's effectiveness. The bill also amends the motor vehicle laws to conform with this right.