## 32:23-114 LEGISLATIVE HISTORY CHECKLIST

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LAWS OF:	1999	<b>CHAPTER:</b> 206
LAWS OF .	1333	UNALIEN. 200

NJSA: 32:23-114 (Longshoremen Register – modifies)

BILL NO: A2639 Substituted for S1457

SPONSOR(S): DiGaetano and Doria

- DATE INTRODUCED: November 16, 1998
- COMMITTEE: ASSEMBLY: Transportation

SENATE: -----

AMENDED DURING PASSAGE: Yes

DATE OF PASSAGE: ASSEMBLY: June 24, 1999

**SENATE:** June 24, 1999

DATE OF APPROVAL: September 15, 1999

#### FOLLOWING ARE ATTACHED IF AVAILABLE:

### FINAL TEXT OF BILL: 2<sup>nd</sup> Reprint (Amendments during passage denoted by superscript numbers)

### A2639

SPONSORS STATEMENT: (Begins on p	SPONSORS STATEMENT: (Begins on page 6 of original bill)				
COMMITTEE STATEMENT:	ASSEMBLY:	Yes			
	SENATE:	No			
FLOOR AMENDMENT STATEMENTS:		Yes			
LEGISLATIVE FISCAL ESTIMATE:		No			

### S1457

 SPONSORS STATEMENT:
 (Begins on page 6 of original bill)
 Yes

 Bill and Sponsors statement identical to A2639

COMMITTEE STATEMENT:	ASSEMBLY:	No
	SENATE:	Yes
FLOOR AMENDMENT STATEMENTS:		No
LEGISLATIVE FISCAL ESTIMATE:		No
VETO MESSAGE:		No

**GOVERNOR'S PRESS RELEASE ON SIGNING:** 

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NEWSPAPER ARTICLES:	

### P.L. 1999, CHAPTER 206, approved September 15, 1999 Assembly, No. 2639 (Second Reprint)

1 AN ACT empowering the waterfront commission to accept 2 applications for inclusion in the longshoremen's register upon the 3 petition of certain employers, providing certain requirements for 4 such petitions and for joint recommendations, and further 5 empowering the commission to grant permanent registration to certain longshoremen and checkers with temporary registration, and 6 7 amending P.L.1966, c.18. 8 9 **BE IT ENACTED** by the Senate and General Assembly of the State 10 of New Jersey: 11 12 1. Section 2 (5-p) of P.L.1966, c.18 (C.32:23-114) is amended to 13 read as follows: 14 2. 5-p 1. The commission shall suspend the acceptance of 15 applications for inclusion in the longshoremen's register for a period 16 of 60 days after the effective date of this act. Upon the termination of such 60-day period the commission shall thereafter have the power to 17 18 make determinations to suspend the acceptance of applications for 19 inclusion in the longshoremen's register for such periods of time as the 20 commission may from time to time establish and, after any such period 21 of suspension, the commission shall have the power to make 22 determinations to accept applications **[**, which shall be processed in the 23 order in which they are filed with the commission, **]** for such period of 24 time as the commission may establish or in such number as the 25 commission may determine, or both. Such determinations to suspend 26 or accept applications shall be made by the commission: (a) on its 27 own initiative or (b) upon the joint recommendation in writing of 28 stevedores and other employers of longshoremen in the Port of New 29 York District, acting through their representative for the purposes of 30 collective bargaining with a labor organization representing such longshoremen in such district and such labor organization [, which 31 32 joint recommendation the commission shall have the power to accept 33 or reject] or (c) upon the petition in writing of a stevedore or other 34 employer of longshoremen in the Port of New York District which does not have a representative for the purposes of collective 35 36 bargaining with a labor organization representing such longshoremen. 37 The commission shall have the power to accept or reject such joint 38 recommendation or petition.

**EXPLANATION** - Matter enclosed in **bold-faced** brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined <u>thus</u> is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

<sup>1</sup> Assembly ATR committee amendments adopted March 4, 1999.

<sup>&</sup>lt;sup>2</sup> Senate floor amendments adopted June 21, 1999.

1 A joint recommendation or petition filed for the acceptance of 2 applications with the commission for inclusion in the longshoremen's 3 register shall include: 4 (a) The number of employees requested; 5 (b) The category or categories of employees requested; (c) A detailed statement setting forth the reasons for the joint 6 7 recommendation or petition; 8 (d) In cases where a joint recommendation is made under this 9 section, the collective bargaining representative of stevedores and 10 other employers of longshoremen in the Port of New York District and the labor organization representing such longshoremen shall provide 11 12 the allocation of the number of persons to be sponsored by each 13 employer of longshoremen in the Port of New York District; and 14 (e) Any other information requested by the commission. 15 Upon the granting of any joint recommendation or petition under this section for the acceptance of applications for inclusion in the 16 17 longshoremen's register, the commission shall accept applications upon 18 written sponsorship from the prospective employer of longshoremen. 19 The sponsoring employer shall furnish the commission with the name, 20 address and such other identifying or category information as the 21 commission may prescribe for any person so sponsored. The 22 sponsoring employer shall certify that the selection of the persons so 23 sponsored was made on a fair and non-discriminatory basis in 24 accordance with the requirements of the laws of the United States and 25 the states of New York and New Jersey dealing with equal 26 employment opportunities. 27 Notwithstanding any of the foregoing, where the commission 28 determines to accept applications for inclusion in the longshoremen's 29 register on its own initiative, that acceptance shall be accomplished in 30 the manner deemed appropriate by the commission. 31 2. In administering the provisions of this section, the commission 32 shall observe the following standards: 33 (a) To encourage as far as practicable the regularization of the 34 employment of longshoremen; 35 (b) To bring the number of eligible longshoremen into balance with 36 the demand for longshoremen's services within the Port of New York 37 District without reducing the number of eligible longshoremen below that necessary to meet the requirements of longshoremen in the Port 38 39 of New York District; 40 (c) To encourage the mobility and full utilization of the existing 41 work force of longshoremen; 42 (d) To protect the job security of the existing work force of longshoremen <sup>2</sup>[<sup>1</sup><u>as well as the job security of new applicants</u>]<sup>2</sup> by 43 considering the <sup>2</sup>[levels of]<sup>2</sup> wages and <sup>2</sup>employment<sup>2</sup> benefits 44 <sup>2</sup>[provided generally by employers within the Port of New York 45 District in collective bargaining agreements in effect at the time<sup>1</sup>] of 46

1 prospective registrants<sup>2</sup>;

(e) To eliminate oppressive and evil hiring practices injurious to
waterfront labor and waterborne commerce in the Port of New York
District, including, but not limited to, those oppressive and evil hiring
practices that may result from either a surplus or shortage of
waterfront labor;

7 (f) To consider the effect of technological change and automation
8 and such other economic data and facts as are relevant to a proper
9 determination[.]: <sup>1</sup>and<sup>1</sup>

10 <sup>1</sup>[g.] (g)<sup>1</sup> To protect the public interest of the Port of New York
 11 <u>District.</u>

12 In observing the foregoing standards and before determining to 13 suspend or accept applications for inclusion in the longshoremen's 14 register, the commission shall consult with and consider the views of, 15 including any statistical data or other factual information concerning the size of the longshoremen's register submitted by, carriers of freight 16 17 by water, stevedores, waterfront terminal owners and operators, any labor organization representing employees registered by the 18 19 commission, and any other person whose interests may be affected by 20 the size of the longshoremen's register.

21 Any joint recommendation or petition granted hereunder shall be 22 subject to such terms and conditions as the commission may prescribe. 23 3. Any determination by the commission pursuant to this section to suspend or accept applications for inclusion in the longshoremen's 24 register shall be made upon a record, shall not become effective until 25 26 five days after notice thereof to the collective bargaining 27 representative of stevedores and other employers of longshoremen in 28 the Port of New York District and to the labor organization 29 representing such longshoremen and the petitioning stevedore or other employer of longshoremen in the Port of New York District and shall 30 31 be subject to judicial review for being arbitrary, capricious, and an 32 abuse of discretion in a proceeding jointly instituted by such 33 representative and such labor organization or by the petitioning 34 stevedore or other employer of longshoremen in the Port of New York 35 District. Such judicial review proceeding may be instituted in either 36 state in the manner provided by the law of such state for review of the 37 final decision or action of administrative agencies of such state, 38 provided, however, that such proceeding shall be decided directly by 39 the appellate division as the court of first instance (to which the 40 proceeding shall be transferred by order of transfer by the Supreme 41 Court in the [state] <u>State</u> of New York or in the State of New Jersey 42 by notice of appeal from the commission's determination), and 43 provided further that notwithstanding any other provision of law in either state no court shall have power to stay the commission's 44 45 determination prior to final judicial decision for more than 15 days. In 46 the event that the court enters a final order setting aside the

1 determination by the commission to accept applications for inclusion

2 in the longshoremen's register, the registration of any longshoremen

3 included in the longshoremen's register as a result of such

4 determination by the commission shall be canceled.

5 This section shall apply, notwithstanding any other provision of this 6 act, provided, however, such [action] section shall not in any way 7 limit or restrict the provision of section 5 of article IX of this act 8 empowering the commission to register longshoremen on a temporary 9 basis to meet special or emergency needs or the provisions of section 10 4 of article IX of this act relating to the immediate reinstatement of persons removed from the longshoremen's register pursuant to article 11 12 IX of this act. Nothing in this section shall be construed to modify, limit or restrict in any way any of the rights protected by article 15 of 13 14 this act.

4. Notwithstanding any other provision of this act, the commission
may include in the longshoremen's register under such terms and
conditions as the commission may prescribe:

(a) A person issued registration on a temporary basis to meet
special or emergency needs, who, on the effective date of this act, is
still so registered by the commission;

(b) A person defined as a "longshoreman" in subdivision (6) of
section 1(5-a) of P.L.1954, c.14 (C.32:23-85), who is employed by a
stevedore as defined in paragraph (b) or (c) of subdivision (1) of the
same section (C.32:23-85) and whose employment is not subject to the
guaranteed annual income provisions of any collective bargaining
agreement relating to longshoremen;

(c) No more than 20 persons issued and holding registration
pursuant to paragraph (b) of this subdivision who are limited to acting
as scalemen and who are no longer employed as scalemen on the
effective date of this 1987 amendatory act;

(d) A person issued registration on a temporary basis as a checker
to meet special or emergency needs who applied for such registration
prior to January 15, 1986 and who is still so registered by the
commission;

(e) A person issued registration on a temporary basis as a checker
to meet special or emergency needs in accordance with a waterfront
commission resolution of September 4, 1996 and who is still so
registered by the commission;

(f) A person issued registration on a temporary basis as a container
equipment operator to meet special or emergency needs in accordance
with a waterfront commission resolution of September 4, 1996 and
who is still so registered by the commission; and

(g) A person issued registration on a temporary basis as a
longshoreman to meet special or emergency needs in accordance with
a waterfront commission resolution of September 4, 1996 and who is
still so registered by the commission.

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1 5. The commission may include in the longshoremen's register, 2 under such terms and conditions as the commission may prescribe, 3 persons issued registration on a temporary basis as a longshoreman or 4 a checker to meet special or emergency needs and who are still so 5 registered by the commission upon the effective date of P.L., c. (now before the Legislature as this bill.) 6 7 (cf: P.L.1997, c.433, s.1) 8 9 2. (new section) If any part or provision of this act or the 10 application thereof to any person or circumstances be adjudged invalid 11 by any court of competent jurisdiction, such judgment shall be 12 confined in its operation to the part, provision or application directly involved in the controversy in which such judgment shall have been 13 14 rendered and shall not affect or impair the validity of the remainder of 15 this act or the application thereof to other persons or circumstances and the two states hereby declare that they would have entered into 16 17 this act or the remainder thereof had the invalidity of such provisions 18 or application thereof been apparent.

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20 3. This act constitutes an agreement between the states of New 21 Jersey and New York, supplementary to the waterfront commission 22 compact and amendatory thereof, and shall be liberally construed to 23 effectuate the purposes of that compact and the powers vested in the waterfront commission hereby shall be construed to be in aid of and 24 25 supplemental to and not in limitation of or in derogation of any of the 26 powers heretofore conferred upon or delegated to the waterfront 27 commission.

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4. This act shall take effect immediately but shall remain
inoperative until the enactment into law by the State of New York of
legislation of substantially similar substance and effect; but if such
legislation already has been enacted, this act shall take effect
immediately.

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<sup>38</sup> Modifies procedures for inclusion of persons in Longshoremen's39 Register.

# ASSEMBLY, No. 2639 STATE OF NEW JERSEY 208th LEGISLATURE

**INTRODUCED NOVEMBER 16, 1998** 

Sponsored by: Assemblyman PAUL DIGAETANO District 36 (Bergen, Essex and Passaic) Assemblyman JOSEPH V. DORIA, JR. District 31 (Hudson)

Co-Sponsored by: Assemblyman Kelly

### SYNOPSIS

Modifies procedures for inclusion of persons in Longshoremen's Register.

### **CURRENT VERSION OF TEXT**

As introduced.



AN ACT empowering the waterfront commission to accept applications for inclusion in the longshoremen's register upon the petition of certain employers, providing certain requirements for such petitions and for joint recommendations, and further empowering the commission to grant permanent registration to certain longshoremen and checkers with temporary registration, and amending P.L.1966, c.18.

8

9 **BE IT ENACTED** by the Senate and General Assembly of the State
10 of New Jersey:

11

12 1. Section 2 (5-p) of P.L.1966, c.18 (C.32:23-114) is amended to 13 read as follows:

14 2. 5-p 1. The commission shall suspend the acceptance of applications for inclusion in the longshoremen's register for a period 15 of 60 days after the effective date of this act. Upon the termination of 16 17 such 60-day period the commission shall thereafter have the power to 18 make determinations to suspend the acceptance of applications for 19 inclusion in the longshoremen's register for such periods of time as the 20 commission may from time to time establish and, after any such period 21 of suspension, the commission shall have the power to make 22 determinations to accept applications, which shall be processed in the 23 order in which they are filed with the commission, for such period of 24 time as the commission may establish or in such number as the 25 commission may determine, or both. Such determinations to suspend 26 or accept applications shall be made by the commission: (a) on its 27 own initiative or (b) upon the joint recommendation in writing of 28 stevedores and other employers of longshoremen in the Port of New 29 York District, acting through their representative for the purposes of 30 collective bargaining with a labor organization representing such 31 longshoremen in such district and such labor organization[, which 32 joint recommendation the commission shall have the power to accept 33 or reject ] or (c) upon the petition in writing of a stevedore or other employer of longshoremen in the Port of New York District which 34 35 does not have a representative for the purposes of collective 36 bargaining with a labor organization representing such longshoremen. 37 The commission shall have the power to accept or reject such joint 38 recommendation or petition. 39 A joint recommendation or petition filed for the acceptance of 40 applications with the commission for inclusion in the longshoremen's

- 41 register shall include:
- 42 (a) The number of employees requested;
- 43 (b) The category or categories of employees requested:

**EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.** 

Matter underlined <u>thus</u> is new matter.

1 (c) A detailed statement setting forth the reasons for the joint 2 recommendation or petition; 3 (d) In cases where a joint recommendation is made under this 4 section, the collective bargaining representative of stevedores and 5 other employers of longshoremen in the Port of New York District and 6 the labor organization representing such longshoremen shall provide the allocation of the number of persons to be sponsored by each 7 8 employer of longshoremen in the Port of New York District; and 9 (e) Any other information requested by the commission. 10 Upon the granting of any joint recommendation or petition under 11 this section for the acceptance of applications for inclusion in the 12 longshoremen's register, the commission shall accept applications upon 13 written sponsorship from the prospective employer of longshoremen. 14 The sponsoring employer shall furnish the commission with the name, 15 address and such other identifying or category information as the commission may prescribe for any person so sponsored. The 16 sponsoring employer shall certify that the selection of the persons so 17 sponsored was made on a fair and non-discriminatory basis in 18 19 accordance with the requirements of the laws of the United States and 20 the states of New York and New Jersey dealing with equal 21 employment opportunities. 22 Notwithstanding any of the foregoing, where the commission 23 determines to accept applications for inclusion in the longshoremen's register on its own initiative, that acceptance shall be accomplished in 24 25 the manner deemed appropriate by the commission. 26 2. In administering the provisions of this section, the commission 27 shall observe the following standards: 28 (a) To encourage as far as practicable the regularization of the 29 employment of longshoremen; 30 (b) To bring the number of eligible longshoremen into balance with 31 the demand for longshoremen's services within the Port of New York 32 District without reducing the number of eligible longshoremen below 33 that necessary to meet the requirements of longshoremen in the Port 34 of New York District; (c) To encourage the mobility and full utilization of the existing 35 36 work force of longshoremen; 37 (d) To protect the job security of the existing work force of 38 longshoremen; 39 (e) To eliminate oppressive and evil hiring practices injurious to 40 waterfront labor and waterborne commerce in the Port of New York 41 District, including, but not limited to, those oppressive and evil hiring 42 practices that may result from either a surplus or shortage of 43 waterfront labor; 44 (f) To consider the effect of technological change and automation 45 and such other economic data and facts as are relevant to a proper determination [.]; 46

1 g. To protect the public interest of the Port of New York District. 2 In observing the foregoing standards and before determining to 3 suspend or accept applications for inclusion in the longshoremen's 4 register, the commission shall consult with and consider the views of, including any statistical data or other factual information concerning 5 6 the size of the longshoremen's register submitted by, carriers of freight by water, stevedores, waterfront terminal owners and operators, any 7 8 labor organization representing employees registered by the 9 commission, and any other person whose interests may be affected by 10 the size of the longshoremen's register.

11 Any joint recommendation or petition granted hereunder shall be 12 subject to such terms and conditions as the commission may prescribe. 13 3. Any determination by the commission pursuant to this section 14 to suspend or accept applications for inclusion in the longshoremen's 15 register shall be made upon a record, shall not become effective until five days after notice thereof to the collective bargaining 16 representative of stevedores and other employers of longshoremen in 17 18 the Port of New York District and to the labor organization 19 representing such longshoremen and the petitioning stevedore or other 20 employer of longshoremen in the Port of New York District and shall 21 be subject to judicial review for being arbitrary, capricious, and an 22 abuse of discretion in a proceeding jointly instituted by such representative and such labor organization or by the petitioning 23 24 stevedore or other employer of longshoremen in the Port of New York 25 District. Such judicial review proceeding may be instituted in either 26 state in the manner provided by the law of such state for review of the 27 final decision or action of administrative agencies of such state, 28 provided, however, that such proceeding shall be decided directly by 29 the appellate division as the court of first instance (to which the 30 proceeding shall be transferred by order of transfer by the Supreme 31 Court in the [state] <u>State</u> of New York or in the State of New Jersey 32 by notice of appeal from the commission's determination), and 33 provided further that notwithstanding any other provision of law in 34 either state no court shall have power to stay the commission's 35 determination prior to final judicial decision for more than 15 days. In the event that the court enters a final order setting aside the 36 37 determination by the commission to accept applications for inclusion 38 in the longshoremen's register, the registration of any longshoremen 39 included in the longshoremen's register as a result of such 40 determination by the commission shall be canceled. 41

This section shall apply, notwithstanding any other provision of this act, provided, however, such [action] section shall not in any way limit or restrict the provision of section 5 of article IX of this act empowering the commission to register longshoremen on a temporary basis to meet special or emergency needs or the provisions of section 4 of article IX of this act relating to the immediate reinstatement of 1 persons removed from the longshoremen's register pursuant to article

2 IX of this act. Nothing in this section shall be construed to modify,

3 limit or restrict in any way any of the rights protected by article 15 of4 this act.

4. Notwithstanding any other provision of this act, the commission
may include in the longshoremen's register under such terms and
conditions as the commission may prescribe:

8 (a) A person issued registration on a temporary basis to meet 9 special or emergency needs, who, on the effective date of this act, is 10 still so registered by the commission;

(b) A person defined as a "longshoreman" in subdivision (6) of section 1(5-a) of P.L.1954, c.14 (C.32:23-85), who is employed by a stevedore as defined in paragraph (b) or (c) of subdivision (1) of the same section (C.32:23-85) and whose employment is not subject to the guaranteed annual income provisions of any collective bargaining agreement relating to longshoremen;

(c) No more than 20 persons issued and holding registration
pursuant to paragraph (b) of this subdivision who are limited to acting
as scalemen and who are no longer employed as scalemen on the
effective date of this 1987 amendatory act;

(d) A person issued registration on a temporary basis as a checker
to meet special or emergency needs who applied for such registration
prior to January 15, 1986 and who is still so registered by the
commission;

(e) A person issued registration on a temporary basis as a checker
to meet special or emergency needs in accordance with a waterfront
commission resolution of September 4, 1996 and who is still so
registered by the commission;

(f) A person issued registration on a temporary basis as a container
equipment operator to meet special or emergency needs in accordance
with a waterfront commission resolution of September 4, 1996 and
who is still so registered by the commission; and

(g) A person issued registration on a temporary basis as a
longshoreman to meet special or emergency needs in accordance with
a waterfront commission resolution of September 4, 1996 and who is
still so registered by the commission.

5. The commission may include in the longshoremen's register,
under such terms and conditions as the commission may prescribe,
persons issued registration on a temporary basis as a longshoreman or
a checker to meet special or emergency needs and who are still so
registered by the commission upon the effective date of P.L., c.
(now before the Legislature as this bill.)

43 (cf: P.L.1997, c.433, s.1)

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45 2. If any part or provision of this act or the application thereof to46 any person or circumstances be adjudged invalid by any court of

competent jurisdiction, such judgment shall be confined in its 1 2 operation to the part, provision or application directly involved in the 3 controversy in which such judgment shall have been rendered and shall 4 not affect or impair the validity of the remainder of this act or the application thereof to other persons or circumstances and the two 5 6 states hereby declare that they would have entered into this act or the 7 remainder thereof had the invalidity of such provisions or application 8 thereof been apparent.

9

10 3. This act constitutes an agreement between the states of New 11 Jersey and New York, supplementary to the waterfront commission 12 compact and amendatory thereof, and shall be liberally construed to 13 effectuate the purposes of that compact and the powers vested in the 14 waterfront commission hereby shall be construed to be in aid of and 15 supplemental to and not in limitation of or in derogation of any of the powers heretofore conferred upon or delegated to the waterfront 16 commission. 17

18

4. This act shall take effect immediately but shall remain
inoperative until the enactment into law by the State of New York of
legislation of substantially similar substance and effect; but if such
legislation already has been enacted, this act shall take effect
immediately.

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### STATEMENT

28 Under current law, the Waterfront Commission of New York 29 harbor (the "Waterfront Commission") is empowered to suspend the 30 acceptance of applications for inclusion in the longshoremen's register 31 until such time as the commission determines to accept such 32 applications which shall be processed in the order in which they are filed with the commission. This bill eliminates the "first-come-first-33 34 serve" provision and permits stevedores or other employers of 35 longshoremen in the Port of New York District which do not have a representative for the purposes of collective bargaining with a labor 36 37 organization representing such longshoremen to petition the 38 commission to suspend or accept applications. Currently the 39 commission may also make such a determination on its own initiative 40 or upon the joint recommendation of stevedores and other employers 41 of longshoremen in the Port of New York District acting through their 42 representative for the purposes of collective bargaining with a labor 43 organization representing such longshoremen and such labor 44 organization. The bill provides for sponsorship of applicants by the 45 prospective employer of the longshoremen. The sponsoring employer is to certify that the selection of the persons so sponsored was made 46

in a fair and non-discriminatory basis in accordance with the laws of the United States, New Jersey and New York dealing with equal employment opportunities. In addition, the bill "grandfathers" certain persons issued registration on a temporary basis as longshoremen or checkers to meet special or emergency needs and who are still so registered by the commission upon the effective date of this bill becoming law.

8 The enactment of this legislation would permit the waterfront 9 commission to respond to the employment needs of the Port of New 10 York and New Jersey by opening the so-called "Deep Sea" Longshoremen's Register upon petition of a stevedore or other 11 12 employees of longshoremen who are not members of a management 13 association, as well as by the current method of a joint 14 recommendation of a management association and labor organization, 15 and to accept applications from persons sponsored by prospective 16 employers. Given the forecasts for increased demand for skilled dock workers in the port area, this bill would provide for an orderly and 17 efficient way of meeting this demand by providing procedures by 18 19 which the "Deep Sea" register can be opened after being generally 20 "closed" to new permanent registrations for almost 30 years.

For the provisions of this act to have the force of law, the State of New York must adopt substantially similar legislation.

# ASSEMBLY TRANSPORTATION COMMITTEE

# STATEMENT TO

# ASSEMBLY, No. 2639

with committee amendments

# **STATE OF NEW JERSEY**

### DATED: MARCH 4, 1999

The Assembly Transportation Committee reports favorably Assembly Bill No. 2639 with committee amendments.

Under current law, the waterfront commission of New York harbor (the "commission") is empowered to suspend the acceptance of applications for inclusion in the Longshoremen's Register until such time as the commission determines to accept such applications which shall be processed in the order in which they are filed with the commission. This bill, as amended by the committee, eliminates the "first-come-first-serve" provision and permits stevedores or other employers of longshoremen in the Port of New York District which do not have a representative for the purposes of collective bargaining with a labor organization representing such longshoremen to petition the commission to suspend or accept applications. Currently the commission may also make such a determination on its own initiative or upon the joint recommendation of stevedores and other employers of longshoremen in the Port of New York District acting through their representative for the purposes of collective bargaining with a labor organization representing such longshoremen and such labor organization. The amended bill provides for sponsorship of applicants by the prospective employer of the longshoremen. The sponsoring employer is to certify that the selection of the persons so sponsored was made in a fair and non-discriminatory basis in accordance with the laws of the United States, New Jersey and New York dealing with equal employment opportunities.

The amended bill directs the commission to protect the job security of new applicants by considering the levels of wages and benefits provided generally by employers within the Port of New York District in collective bargaining agreements in effect at the time. In addition, the amended bill "grandfathers" certain persons issued registration on a temporary basis as longshoremen or checkers to meet special or emergency needs and who are still so registered by the commission upon the effective date of this bill becoming law.

According to the sponsor, the enactment of this legislation would permit the commission to respond to the employment needs of the Port of New York and New Jersey by opening the so-called "Deep Sea" Longshoremen's Register upon petition of a stevedore or other employers of longshoremen who are not members of a management association, as well as by the current method of a joint recommendation of a management association and labor organization, and to accept applications from persons sponsored by prospective employers. Given the forecasts for increased demand for skilled dock workers in the port area, this bill would provide for an orderly and efficient way of meeting this demand by providing procedures by which the "Deep Sea" register can be opened after being generally "closed" to new permanent registrations for almost 30 years.

For the provisions of this act to have the force of law, the State of New York must adopt substantially similar legislation.

The committee amended the bill to direct the commission to protect the job security of new applicants. This adds to the current provision which requires the commission to protect the job security of the existing work force of longshoremen.

As reported by the committee, this bill is identical to Senate Bill No. 1457 (1R).

# STATEMENT TO

# [First Reprint] ASSEMBLY, No. 2639

with Senate Floor Amendments (Proposed By Senator DiFRANCESCO)

ADOPTED: JUNE 21, 1999

These amendments provide that the waterfront commission of New York harbor, in accepting new applications for inclusion in the Longshoremen's Register, shall protect the job security of the existing work force of longshoremen by considering the wages and employment benefits of prospective registrants. The purpose of the amendment is to permit the commission to protect the job security of the existing work force of longshoremen by considering the proposed wages and employment benefits of those making application for inclusion in the Longshoremen's Register.

# SENATE, No. 1457 STATE OF NEW JERSEY 208th LEGISLATURE

INTRODUCED OCTOBER 19, 1998

Sponsored by: Senator DONALD T. DIFRANCESCO District 22 (Middlesex, Morris, Somerset and Union)

### SYNOPSIS

Modifies procedures for inclusion of persons in Longshoremen's Register.

## **CURRENT VERSION OF TEXT**

As introduced.



AN ACT empowering the waterfront commission to accept applications for inclusion in the longshoremen's register upon the petition of certain employers, providing certain requirements for such petitions and for joint recommendations, and further empowering the commission to grant permanent registration to certain longshoremen and checkers with temporary registration, and amending P.L.1966, c.18.

8

9 **BE IT ENACTED** by the Senate and General Assembly of the State
10 of New Jersey:

11

12 1. Section 2 (5-p) of P.L.1966, c.18 (C.32:23-114) is amended to 13 read as follows:

14 2. 5-p 1. The commission shall suspend the acceptance of applications for inclusion in the longshoremen's register for a period 15 of 60 days after the effective date of this act. Upon the termination of 16 17 such 60-day period the commission shall thereafter have the power to 18 make determinations to suspend the acceptance of applications for 19 inclusion in the longshoremen's register for such periods of time as the 20 commission may from time to time establish and, after any such period 21 of suspension, the commission shall have the power to make 22 determinations to accept applications, which shall be processed in the 23 order in which they are filed with the commission, for such period of 24 time as the commission may establish or in such number as the 25 commission may determine, or both. Such determinations to suspend 26 or accept applications shall be made by the commission: (a) on its 27 own initiative or (b) upon the joint recommendation in writing of 28 stevedores and other employers of longshoremen in the Port of New 29 York District, acting through their representative for the purposes of 30 collective bargaining with a labor organization representing such 31 longshoremen in such district and such labor organization[, which 32 joint recommendation the commission shall have the power to accept 33 or reject ] or (c) upon the petition in writing of a stevedore or other employer of longshoremen in the Port of New York District which 34 35 does not have a representative for the purposes of collective 36 bargaining with a labor organization representing such longshoremen. 37 The commission shall have the power to accept or reject such joint 38 recommendation or petition. 39 A joint recommendation or petition filed for the acceptance of 40 applications with the commission for inclusion in the longshoremen's

- 41 register shall include:
- 42 (a) The number of employees requested:
- 43 (b) The category or categories of employees requested;

**EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.** 

Matter underlined <u>thus</u> is new matter.

1 (c) A detailed statement setting forth the reasons for the joint 2 recommendation or petition; 3 (d) In cases where a joint recommendation is made under this 4 section, the collective bargaining representative of stevedores and 5 other employers of longshoremen in the Port of New York District and 6 the labor organization representing such longshoremen shall provide the allocation of the number of persons to be sponsored by each 7 8 employer of longshoremen in the Port of New York District; and 9 (e) Any other information requested by the commission. 10 Upon the granting of any joint recommendation or petition under 11 this section for the acceptance of applications for inclusion in the 12 longshoremen's register, the commission shall accept applications upon 13 written sponsorship from the prospective employer of longshoremen. 14 The sponsoring employer shall furnish the commission with the name, 15 address and such other identifying or category information as the commission may prescribe for any person so sponsored. The 16 sponsoring employer shall certify that the selection of the persons so 17 sponsored was made on a fair and non-discriminatory basis in 18 19 accordance with the requirements of the laws of the United States and 20 the states of New York and New Jersey dealing with equal 21 employment opportunities. 22 Notwithstanding any of the foregoing, where the commission 23 determines to accept applications for inclusion in the longshoremen's register on its own initiative, that acceptance shall be accomplished in 24 25 the manner deemed appropriate by the commission. 26 2. In administering the provisions of this section, the commission 27 shall observe the following standards: 28 (a) To encourage as far as practicable the regularization of the 29 employment of longshoremen; 30 (b) To bring the number of eligible longshoremen into balance with 31 the demand for longshoremen's services within the Port of New York 32 District without reducing the number of eligible longshoremen below 33 that necessary to meet the requirements of longshoremen in the Port 34 of New York District; (c) To encourage the mobility and full utilization of the existing 35 36 work force of longshoremen; 37 (d) To protect the job security of the existing work force of 38 longshoremen; 39 (e) To eliminate oppressive and evil hiring practices injurious to 40 waterfront labor and waterborne commerce in the Port of New York 41 District, including, but not limited to, those oppressive and evil hiring 42 practices that may result from either a surplus or shortage of 43 waterfront labor; 44 (f) To consider the effect of technological change and automation 45 and such other economic data and facts as are relevant to a proper determination [.]; 46

1 g. To protect the public interest of the Port of New York District. 2 In observing the foregoing standards and before determining to 3 suspend or accept applications for inclusion in the longshoremen's 4 register, the commission shall consult with and consider the views of, including any statistical data or other factual information concerning 5 6 the size of the longshoremen's register submitted by, carriers of freight 7 by water, stevedores, waterfront terminal owners and operators, any 8 labor organization representing employees registered by the 9 commission, and any other person whose interests may be affected by 10 the size of the longshoremen's register.

11 Any joint recommendation or petition granted hereunder shall be 12 subject to such terms and conditions as the commission may prescribe. 13 3. Any determination by the commission pursuant to this section 14 to suspend or accept applications for inclusion in the longshoremen's 15 register shall be made upon a record, shall not become effective until five days after notice thereof to the collective bargaining 16 representative of stevedores and other employers of longshoremen in 17 18 the Port of New York District and to the labor organization 19 representing such longshoremen and the petitioning stevedore or other 20 employer of longshoremen in the Port of New York District and shall 21 be subject to judicial review for being arbitrary, capricious, and an 22 abuse of discretion in a proceeding jointly instituted by such representative and such labor organization or by the petitioning 23 24 stevedore or other employer of longshoremen in the Port of New York 25 District. Such judicial review proceeding may be instituted in either 26 state in the manner provided by the law of such state for review of the 27 final decision or action of administrative agencies of such state, 28 provided, however, that such proceeding shall be decided directly by 29 the appellate division as the court of first instance (to which the 30 proceeding shall be transferred by order of transfer by the Supreme 31 Court in the [state] <u>State</u> of New York or in the State of New Jersey 32 by notice of appeal from the commission's determination), and 33 provided further that notwithstanding any other provision of law in 34 either state no court shall have power to stay the commission's 35 determination prior to final judicial decision for more than 15 days. In the event that the court enters a final order setting aside the 36 37 determination by the commission to accept applications for inclusion 38 in the longshoremen's register, the registration of any longshoremen 39 included in the longshoremen's register as a result of such 40 determination by the commission shall be canceled.

This section shall apply, notwithstanding any other provision of this act, provided, however, such [action] section shall not in any way limit or restrict the provision of section 5 of article IX of this act empowering the commission to register longshoremen on a temporary basis to meet special or emergency needs or the provisions of section 4 of article IX of this act relating to the immediate reinstatement of

1 persons removed from the longshoremen's register pursuant to article

2 IX of this act. Nothing in this section shall be construed to modify,

3 limit or restrict in any way any of the rights protected by article 15 of4 this act.

4. Notwithstanding any other provision of this act, the commission
may include in the longshoremen's register under such terms and
conditions as the commission may prescribe:

8 (a) A person issued registration on a temporary basis to meet 9 special or emergency needs, who, on the effective date of this act, is 10 still so registered by the commission;

(b) A person defined as a "longshoreman" in subdivision (6) of section 1(5-a) of P.L.1954, c.14 (C.32:23-85), who is employed by a stevedore as defined in paragraph (b) or (c) of subdivision (1) of the same section (C.32:23-85) and whose employment is not subject to the guaranteed annual income provisions of any collective bargaining agreement relating to longshoremen;

(c) No more than 20 persons issued and holding registration
pursuant to paragraph (b) of this subdivision who are limited to acting
as scalemen and who are no longer employed as scalemen on the
effective date of this 1987 amendatory act;

(d) A person issued registration on a temporary basis as a checker
to meet special or emergency needs who applied for such registration
prior to January 15, 1986 and who is still so registered by the
commission;

(e) A person issued registration on a temporary basis as a checker
to meet special or emergency needs in accordance with a waterfront
commission resolution of September 4, 1996 and who is still so
registered by the commission;

(f) A person issued registration on a temporary basis as a container
equipment operator to meet special or emergency needs in accordance
with a waterfront commission resolution of September 4, 1996 and
who is still so registered by the commission; and

(g) A person issued registration on a temporary basis as a
longshoreman to meet special or emergency needs in accordance with
a waterfront commission resolution of September 4, 1996 and who is
still so registered by the commission.

5. The commission may include in the longshoremen's register,
under such terms and conditions as the commission may prescribe,
persons issued registration on a temporary basis as a longshoreman or
a checker to meet special or emergency needs and who are still so
registered by the commission upon the effective date of P.L., c.
(now before the Legislature as this bill.)

43 (cf: P.L.1997, c.433, s.1)

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45 2. If any part or provision of this act or the application thereof to46 any person or circumstances be adjudged invalid by any court of

1 competent jurisdiction, such judgment shall be confined in its 2 operation to the part, provision or application directly involved in the 3 controversy in which such judgment shall have been rendered and shall 4 not affect or impair the validity of the remainder of this act or the application thereof to other persons or circumstances and the two 5 6 states hereby declare that they would have entered into this act or the remainder thereof had the invalidity of such provisions or application 7 8 thereof been apparent.

9

10 3. This act constitutes an agreement between the states of New 11 Jersey and New York, supplementary to the waterfront commission compact and amendatory thereof, and shall be liberally construed to 12 13 effectuate the purposes of that compact and the powers vested in the 14 waterfront commission hereby shall be construed to be in aid of and 15 supplemental to and not in limitation of or in derogation of any of the powers heretofore conferred upon or delegated to the waterfront 16 commission. 17

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4. This act shall take effect immediately but shall remain
inoperative until the enactment into law by the State of New York of
legislation of substantially similar substance and effect; but if such
legislation already has been enacted, this act shall take effect
immediately.

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### STATEMENT

28 Under current law, the Waterfront Commission of New York 29 harbor (the "Waterfront Commission") is empowered to suspend the 30 acceptance of applications for inclusion in the longshoremen's register 31 until such time as the commission determines to accept such 32 applications which shall be processed in the order in which they are filed with the commission. This bill eliminates the "first-come-first-33 34 serve" provision and permits stevedores or other employers of 35 longshoremen in the Port of New York District which do not have a representative for the purposes of collective bargaining with a labor 36 37 organization representing such longshoremen to petition the 38 commission to suspend or accept applications. Currently the 39 commission may also make such a determination on its own initiative 40 or upon the joint recommendation of stevedores and other employers 41 of longshoremen in the Port of New York District acting through their 42 representative for the purposes of collective bargaining with a labor 43 organization representing such longshoremen and such labor 44 organization. The bill provides for sponsorship of applicants by the 45 prospective employer of the longshoremen. The sponsoring employer is to certify that the selection of the persons so sponsored was made 46

1 in a fair and non-discriminatory basis in accordance with the laws of 2 the United States, New Jersey and New York dealing with equal 3 employment opportunities. In addition, the bill "grandfathers" certain 4 persons issued registration on a temporary basis as longshoremen or checkers to meet special or emergency needs and who are still so 5 6 registered by the commission upon the effective date of this bill 7 becoming law.

8 The enactment of this legislation would permit the waterfront 9 commission to respond to the employment needs of the Port of New 10 York and New Jersey by opening the so-called "Deep Sea" Longshoremen's Register upon petition of a stevedore or other 11 12 employees of longshoremen who are not members of a management 13 association, as well as by the current method of a joint 14 recommendation of a management association and labor organization, 15 and to accept applications from persons sponsored by prospective 16 employers. Given the forecasts for increased demand for skilled dock workers in the port area, this bill would provide for an orderly and 17 efficient way of meeting this demand by providing procedures by 18 19 which the "Deep Sea" register can be opened after being generally 20 "closed" to new permanent registrations for almost 30 years.

21 For the provisions of this act to have the force of law, the State of 22 New York must adopt substantially similar legislation.

# SENATE TRANSPORTATION COMMITTEE

# STATEMENT TO

# **SENATE, No. 1457**

with committee amendments

# **STATE OF NEW JERSEY**

DATED: DECEMBER 10, 1998

The Senate Transportation Committee reports favorably Senate Bill No. 1457 with committee amendments.

Under current law, the waterfront commission of New York harbor (the "waterfront commission") is empowered to suspend the acceptance of applications for inclusion in the Longshoremen's Register until such time as the commission determines to accept such applications which shall be processed in the order in which they are filed with the commission. This bill, as amended by the committee, eliminates the "first-come-first-serve" provision and permits stevedores or other employers of longshoremen in the Port of New York District which do not have a representative for the purposes of collective bargaining with a labor organization representing such longshoremen to petition the commission to suspend or accept applications. Currently the commission may also make such a determination on its own initiative or upon the joint recommendation of stevedores and other employers of longshoremen in the Port of New York District acting through their representative for the purposes of collective bargaining with a labor organization representing such longshoremen The amended bill provides for and such labor organization. sponsorship of applicants by the prospective employer of the longshoremen. The sponsoring employer is to certify that the selection of the persons so sponsored was made in a fair and non-discriminatory basis in accordance with the laws of the United States, New Jersey and New York dealing with equal employment opportunities. The amended bill directs the commission to protect the job security of new applicants by considering the levels of wages and benefits provided generally by employers within the Port of New York District in collective bargaining agreements in effect at the time. In addition, the amended bill "grandfathers" certain persons issued registration on a temporary basis as longshoremen or checkers to meet special or emergency needs and who are still so registered by the commission upon the effective date of this bill becoming law.

The enactment of this legislation would permit the waterfront commission to respond to the employment needs of the Port of New

York and New Jersey by opening the so-called "Deep Sea" Longshoremen's Register upon petition of a stevedore or other employers of longshoremen who are not members of a management association, as well as by the current method of a joint recommendation of a management association and labor organization, and to accept applications from persons sponsored by prospective employers. Given the forecasts for increased demand for skilled dock workers in the port area, this bill would provide for an orderly and efficient way of meeting this demand by providing procedures by which the "Deep Sea" register can be opened after being generally "closed" to new permanent registrations for almost 30 years.

For the provisions of this act to have the force of law, the State of New York must adopt substantially similar legislation.

The committee amended the bill to direct the commission to protect the job security of new applicants. This adds to the current provision which requires the commission to protect the job security of the existing work force of longshoremen.

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Office of the Governor **NEWS RELEASE** 

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RELEASE: September 15, 1999

### GOVERNOR SIGNS LEGISLATION PROVIDING \$159 MILLION FOR PORT DREDGING AND IMPROVEMENT PROJECTS

Gov. Christie Whitman today signed legislation appropriating \$159 million for dredging in the Kill Van Kull and Newark Bay channels and for soil decontamination and reclamation projects to ensure that the Port of New York and New Jersey retains its competitive edge. The legislation also provides funding for beach projects in Cape May and for dredging of the Margate Channel.

"New Jersey is at the hub of the world's major markets. When you add to that a highly skilled, reliable workforce, like the International Longshoremen's Association, it gives us distribution advantages unequaled on the East Coast," the Governor said.

"Shipping in New Jersey is a \$50 billion industry, with more than \$13 billion of goods shipped every year. The port of New York and New Jersey employs 170,000 workers; 80,000 of them New Jerseyans," Governor Whitman said.

"As the main access to Elizabeth port and Port Newark, the Kill Van Kull channel will be the entryway for the world's largest vessels. We expect the number of containers through the port to triple by the year 2020 and double again by 2040, creating 170,000 new maritime jobs here in the process," she said.

The Governor said working together with port interests her administration has made transportation a priority for New Jersey. She said her New Jersey First Program provides a transportation vision for the 21st century, one that stresses the importance to New Jersey of a good system for transporting people and products.

She said a key part of that vision was the decision by Sea-Land/Maresk to stay in the Port of Newark-Elizabeth terminal. The Governor said she promised the ILA she would fight hard to retain the companies and the state succeeded in doing so.

Also, Governor Whitman said, she is committed to the Portway project, which is aimed at improving roadways to and form major rail and seaport facilities and eliminating the truck gridlock that sometimes occurs. The bills signed by the Governor were:

**S-8**, which appropriates \$101.3 million from the 1996 Dredging Bond Act to the Port Authority of New York and New Jersey for dredging the Kill Van Kull and Newark bay channels. The appropriation is a central part of the agreement negotiated with Sea-

Land/Maersk to retain the companies as tenants in the Newark/Elizabeth Port. The bill was sponsored by Senators Donald T. DiFrancesco (R-Middlesex/Morris/Somerset/ Union) and Raymond J. Lesniak (D-Union) and Assembly Members Joseph Azzolina (R-Middlesex/Monmouth), Alex DeCroce (R-Essex/Morris/Passaic), Richard H. Bagger (R-Middlesex/Morris/Somerset/Union) and William D. Payne (D- Essex/Union).

**S-1425**, sponsored by Senators Donald T. DiFrancesco (R-Middlesex/Morris/Somerset/ Union) and John O. Bennett (R-Monmouth) and Assembly Members Kenneth C. LeFevre (R-Atlantic) and Nicholas Asselta (R-Cape May/Atlantic/Cumberland), which appropriates \$20.732 million from the1996 Dredging Bond Act for various projects. The bill appropriates \$20 million to the Office of Marine Resources to fund the Strip Mining Reclamation Project, which utilizes dredge spoils for strip mine reclamation in Pennsylvania. The Governor's line item veto reduced the amount appropriated for the mine reclamation project to \$10 million, thus the total amount appropriated by the bill is \$10.732 million.

The bill also appropriates \$32,000 for the Cape May Mosquito Commission Beach Project and \$700,000 for Margate Channel improvements.

**S-1296**, sponsored by Senators Donald T. DiFrancesco (R-Middlesex/Morris/Somerset/ Union) and Edward T. O'Connor, Jr. (D- Hudson) and Assembly Members Alex DeCroce (R-Essex/Morris /Passaic), Joseph V. Doria, Jr. (D-Hudson) and Joseph Charles, Jr. (D-Hudson), appropriates \$27 million from the 1996 Dredging Bond Ac to the Office of Maritime Resources to provide New Jersey's share of the costs of dredging the Port Jersey Channel, located in the Hudson River Harbor.

**A-2923**, sponsored by Assembly Members Steve Corodemus (R-Monmouth) and Alan M. Augustine (R-Middlsex/Morris/Somerset/Union) and Senators Joseph M. Kyrillos, Jr. (R-Middlsex/Monmouth) and Andrew R. Ciesla (R-Monmouth/Ocean), appropriates \$20 million from the 1996 Dredging Bond Act to the Office of Maritime Resources to fund demonstration projects for the decontamination of dredged materials from the Port Region.

**A-2639**, sponsored by Assembly Members Paul DiGaetano (R-Bergen/Essex/Passaic) and Joseph V. Doria, Jr. (D-Hudson) and Senator Donald T. DiFrancesco (R-Middlesex/Morris/Somerset /Union), provides for new procedures that will allow the Longshoremen's Register to be opened in order to expand the pool of eligible workers at the Port of New York and New Jersey. For example, these new procedures allow employers to petition the Waterfront Commission of New York Harbor to open the Longshoremen's Register for prospective applicants. The petitioning employer must certify that the selection of persons sponsored was made in a fair and non-discriminatory manner in accordance with the laws of the United States, New Jersey and New York that deal with equal employment opportunities. In addition, the bill opens the Longshoremen's Register by "grandfathering" in certain persons issued registration on a temporary basis to meet emergency needs and who are still registered by the Commission.

The Governor also signed **S-1958**, which reduced the amount previously appropriated for dredging and dredge material disposal projects from \$32 million to \$26.7 million. This reduction was necessary to facilitate the \$101.3 million appropriation authorized in bill S-8. S-1958 was recommended by the Dredging Project Facilitation Task Force. The Task Force determined that the reduced amount is sufficient to fund the original purpose of the previous appropriation, which is to construct a processing facility to dewater and stabilize contaminated dredge materials from various projects. The facility will be operated by a private entity and handle about 500,000 cubic yards of dredge material, and manufacture a soil-like product for use in designated brownfields reclamation, landfill closure and transportation projects. The bill was sponsored by Senator Donald T. DiFrancesco (R-Middlesex/Morris/Somerset/Union) and Assembly Member Alex DeCroce (R-Essex/Morris/Passaic).