#### 54:32B-8.35

LEGISLATIVE HISTORY CHECK

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LAWS OF:	1999	<b>CHAPTER</b> : 246		5				
NJSA:	54:32B-8.35	(Exempts repairs to certain aircraft from sales & use tax)						
BILL NO:	A1952/A977 (Substituted for S981)							
SPONSOR(S): DeCroce and LeFevre								
DATE INTRODUCED: April 20, 1998								
COMMITTEE: ASSEMBLY: Transportation; Appropriations								
	SENAT	E: Budget and Approp	riations					
AMENDED DURING PASSAGE: Yes								
DATE OF PASSAGE: ASSEMBLY: March 29, 1999								
<b>SENATE:</b> June 24, 1999								
DATE OF APPROVAL: October 15, 1999								
FOLLOWING ARE ATTACHED IF AVAILABLE:								
FINAL TEXT OF BILL: Assembly Committee Substitute (1 <sup>st</sup> Reprint) (Amendments during passage denoted by superscript numbers)								
A1952								
SPONSORS STATEMENT: (Begins on page 2 of original bill) Yes								
	COMMITTEE S	STATEMENT:	ASSEMBLY:	Yes <u>6-15-98</u> ( <u>Transportation)</u> Yes <u>10-5-98</u> (Appropriations)				
			SENATE:	Yes				
	FLOOR AMEN	DMENT STATEMENTS:		Yes				
	LEGISLATIVE	FISCAL ESTIMATE:		Yes				
S981 <u>SPONSORS STATEMENT</u> : (Begins on page 2 of original bill) <u>Yes</u> Bill and Sponsors Statement identical to A1952								
	COMMITTEE S	STATEMENT:	ASSEMBLY:	No				
			SENATE:	Yes				
	FLOOR AMEN	DMENT STATEMENTS:		No				
	LEGISLATIVE	FISCAL ESTIMATE:	Identical to Legislativ	Yes ve Fiscal Estimate for A1952				

#### FOLLOWING WERE PRINTED:

To check for circulating copies, contact New Jersey State Government Publications at the State Library (609) 278-2640 ext. 102 or refdesk@njstatelib.org	
REPORTS:	No
HEARINGS:	No
REAKINGS.	

NEWSPAPER ARTICLES:		

No

### P.L.1999, CHAPTER 246, *approved October 15, 1999*Assembly Committee Substitute (*First Reprint*) for Assembly, Nos. 1952 and 977

1 AN ACT providing an exemption for certain aircraft <sup>1</sup>[sales and]<sup>1</sup> 2 repairs under the sales and use tax, amending P.L.1980, c.98. 3 4 **BE IT ENACTED** by the Senate and General Assembly of the State 5 of New Jersey: 6 7 1. Section 1 of P.L.1980, c.98 (C.54:32B-8.35) is amended to read 8 as follows: 9 1. Receipts from: 10 a. sales of aircraft and repairs thereto including machinery or equipment to be installed on such aircraft and replacement parts 11 12 therefor when utilized by an air carrier as defined by the Civil Aeronautics Board or the Code of Federal Regulations having its 13 14 principal place of operations within the State and engaging in interstate, foreign, or intrastate air commerce: and 15 b. <sup>1</sup>[sales of aircraft and]<sup>1</sup> repairs <sup>1</sup>[thereto] on aircraft having 16 a maximum certificated takeoff weight, as contained in the certificate 17 type issued by the Federal Aviation Administration, of 6,000 pounds 18 19 or more,<sup>1</sup> including machinery or equipment to be installed on such aircraft and replacement parts therefor <sup>1</sup>[on aircraft having a 20 maximum certificated takeoff weight, as contained in the certificate 21 type issued by the Federal Aviation Administration, of 6,000 pounds 22 or more ]<sup>1</sup>; 23 24 are exempt from the tax imposed under the Sales and Use Tax Act. (cf: P.L.1980, c.98, s.1) 25 26 2. This act shall take effect on the first day of the third month 27 28 following enactment. 29 30 31 32 33 Exempts repairs to certain aircraft from sales and use tax.

**EXPLANATION** - Matter enclosed in **bold-faced** brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

<sup>&</sup>lt;sup>1</sup> Assembly floor amendments adopted February 18, 1999.

# ASSEMBLY, No. 1952 STATE OF NEW JERSEY 208th LEGISLATURE

INTRODUCED APRIL 20, 1998

Sponsored by: Assemblyman ALEX DECROCE District 26 (Essex, Morris and Passaic) Assemblyman NICHOLAS R. FELICE District 40 (Bergen and Passaic)

SYNOPSIS

Exempts certain aircraft from sales and use tax.

CURRENT VERSION OF TEXT As introduced.



2

AN ACT providing an exemption for certain aircraft sales and repairs 1 2 under the sales and use tax, amending P.L.1980, c.98. 3 4 **BE IT ENACTED** by the Senate and General Assembly of the State 5 of New Jersey: 6 7 1. Section 1 of P.L.1980, c.98 (C.54:32B-8.35) is amended to read 8 as follows: 9 1. Receipts from: a. sales of aircraft and repairs thereto including machinery or 10 11 equipment to be installed on such aircraft and replacement parts therefor when utilized by an air carrier as defined by the Civil 12 Aeronautics Board or the Code of Federal Regulations having its 13 principal place of operations within the State and engaging in 14 15 interstate, foreign, or intrastate air commerce: and 16 b. sales of aircraft and repairs thereto including machinery or 17 equipment to be installed on such aircraft and replacement parts 18 therefor on aircraft having a maximum certificated takeoff weight, as contained in the certificate type issued by the Federal Aviation 19 20 Administration, of 6,000 pounds or more; 21 are exempt from the tax imposed under the Sales and Use Tax Act. 22 (cf: P.L.1980, c.98, s.1) 23 24 2. This act shall take effect on the first day of the third month 25 following enactment. 26 27 **STATEMENT** 28 29 30 This bill expands the current sales and use tax exemption for sales and repairs of certain aircraft. Currently, aircraft sold to regulated 31 32 commercial carriers and the repairs to such aircraft are exempt. This 33 bill would also exempt from the sales and use tax aircraft having a 34 maximum certificated takeoff weight, as contained in the certificate 35 type issued by the Federal Aviation Administration, of 6,000 pounds 36 or more. 37 The new exemption is directed at the business jet aviation market. Since ready access to air transportation is vital in today's economy, the 38 39 current State sales and use tax on business aircraft may be considered as a less than friendly attitude towards business. The State of 40 41 Connecticut has acknowledged the importance of business aircraft in 42 today's economy and has eliminated the sales tax on such aircraft. The 43 Commonwealth of Massachusetts has similar legislation pending, and

Matter underlined <u>thus</u> is new matter.

EXPLANATION - Matter enclosed in **bold-faced** brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

#### A1952 DECROCE, FELICE

3

- 1 the State of Delaware has no sales tax. To continue New Jersey's
- 2 efforts to promote a "business friendly" climate, our State should
- 3 likewise eliminate the sales tax on business aircraft.

#### ASSEMBLY TRANSPORTATION COMMITTEE

#### STATEMENT TO

#### ASSEMBLY, No. 1952

## **STATE OF NEW JERSEY**

DATED: JUNE 15, 1998

The Assembly Transportation Committee reports favorably Assembly Bill No. 1952.

This bill expands the current sales and use tax exemption for sales and repairs of certain aircraft. Currently, aircraft sold to regulated commercial carriers and the repairs to such aircraft are exempt. This bill would also exempt from the sales and use tax aircraft having a maximum certificated takeoff weight, as contained in the certificate type issued by the Federal Aviation Administration, of 6,000 pounds or more.

#### ASSEMBLY APPROPRIATIONS COMMITTEE

#### STATEMENT TO

# ASSEMBLY COMMITTEE SUBSTITUTE FOR ASSEMBLY, Nos. 1952 and 977

### **STATE OF NEW JERSEY**

#### DATED: OCTOBER 5, 1998

The Assembly Appropriations Committee reports favorably Assembly Committee Substitute for Assembly Bill Nos. 1952 and 977.

The Assembly Committee Substitute for Assembly Bill Nos. 1952 and 977 expands the current sales and use tax exemption for sales and repairs of certain aircraft. Currently, aircraft sold to regulated commercial carriers and the repairs to such aircraft are exempt. This substitute would also exempt from the sales and use tax aircraft having a maximum certificated takeoff weight, as contained in the certificate type issued by the Federal Aviation Administration, of 6,000 pounds or more.

Assembly Bill No. 1952 was reported favorably by the Assembly Transportation Committee on June 15, 1998.

The State of Connecticut has recently exempted these aircraft and the Commonwealth of Massachusetts has legislation pending for this type of exemption. The State of Delaware has no sales tax.

#### FISCAL IMPACT:

The Division of Taxation stated there are no data available to accurately estimate the loss of sales tax revenue. The Division has collected \$3 million in sales tax from fixed base operators, however, some of this is on maintenance of any aircraft. Corporations using their jets in the State must pay a use tax, however, no data are available on this. Estimates range from \$900,000 to \$15 million, but there is no hard data to justify this range.

#### SENATE BUDGET AND APPROPRIATIONS COMMITTEE

#### STATEMENT TO

#### [First Reprint]

# ASSEMBLY COMMITTEE SUBSTITUTE FOR ASSEMBLY, Nos. 1952 and 977

### STATE OF NEW JERSEY

#### DATED: JUNE 17, 1999

The Senate Budget and Appropriations Committee reports favorably the Assembly Committee Substitute for Assembly Bill Nos. 1952 and 977 (1R).

This bill expands the current sales and use tax exemption for repairs of aircraft. Currently, sales of aircraft to regulated commercial carriers and the repairs to such aircraft are exempt. The bill would extend the exemption to the cost of repairs on other aircraft having a maximum certificated takeoff weight, as contained in the certificate type issued by the Federal Aviation Administration, of 6,000 pounds or more, including machinery or equipment to be installed on such aircraft and replacement parts therefor.

This bill is identical to Senate Bill No. 487 (1R).

#### FISCAL IMPACT

The Office of Legislative Services (OLS) has received from the Division of Taxation in the Department of the Treasury information indicating that the Division received approximately \$3 million in 1997 from fixed-base operators performing repair and maintenance services for aircraft of all types (other than commercial carrier aircraft, which are already exempt). This estimated amount includes revenue from servicing smaller aircraft that would not be exempt under the bill; on the other hand, it does *not* include revenue from sales of machinery and equipment and replacement parts, which *are* included in the exemption under the legislation.

#### STATEMENT TO

# ASSEMBLY COMMITTEE SUBSTITUTE FOR ASSEMBLY, Nos. 1952 and 977

with Assembly Floor Amendments (Proposed By Assemblyman DECROCE)

#### ADOPTED: FEBRUARY 18, 1999

This amendment removes from the substitute a provision that would have exempted the sales of certain aircraft from the Sales and Use Tax.

#### **FISCAL NOTE**

## ASSEMBLY, No. 1952 STATE OF NEW JERSEY 208th LEGISLATURE

DATED: OCTOBER 27, 1998

Assembly Bill No. 1952 of 1998 would expand the current sales and use tax exemption for sales and repairs of certain aircraft. This bill would exempt from the sales and use tax aircraft having a maximum certificated takeoff weight, as contained in the certificate type issued by the Federal Aviation Administration, of 6,000 pounds or more. The exemption, which would apply to twin engine turboprop and larger aircraft, impacts business aviation primarily. Currently, aircraft sold to regulated commercial carriers and the repairs to such aircraft are exempt.

The Division of Taxation has prepared a fiscal note to Senate Bill No. 981 of 1998, an identical bill to Assembly Bill No. 1952. The Division states there are no data available to estimate the loss of sales tax revenue to the State. The Federal Aviation Administration does not collect data on aircraft by maximum certificated takeoff weight or sales of aircraft by State. The division indicates, however, it is possible to make a maximum estimate using 1997 sales tax data on revenue derived from the aircraft category. That year the division received approximately \$3 million from fixed base operators in the State.

The Office of Legislative Services (OLS) does not agree with the division's estimate. First, not all of the \$3 million estimated by the Division would be lost as a result of this bill. The figure includes both maintenance and repair to any aircraft, large or small, and sales of aircraft by fixed operators. Second, and potentially more significant, the \$3 million does not include Use Tax payments made by large corporations. The OLS has been told that large corporations, generally the main purchasers of jet aircraft, make the purchase out-of-state and remit the Use Tax. The OLS is not aware of any separate reporting of these payments. Base prices on these aircraft soar upward from \$30 million per airplane. A single transaction could produce a Use Tax payment of a minimum of \$1.8 million in a given year. More likely the single payment could be \$2.4 million or more depending on the state of interior fittings. From information the OLS

has obtained from a corporate aircraft supplier New Jersey may receive Use Tax payments during fiscal years 1999 and 2000 that will range from \$7.5 million to \$15 million or more. The annual amounts may vary significantly with economic conditions. This estimate is in addition to the payments from fixed base operators that are compiled by the division.

This fiscal note has been prepared pursuant to P.L.1980, c.67.

### SENATE, No. 981

## STATE OF NEW JERSEY 208th LEGISLATURE

**INTRODUCED APRIL 2, 1998** 

Sponsored by: Senator C. LOUIS BASSANO District 21 (Essex and Union) Senator ROBERT W. SINGER District 30 (Burlington, Monmouth and Ocean)

#### SYNOPSIS

Exempts certain aircraft from sales and use tax.

CURRENT VERSION OF TEXT As introduced.



2

AN ACT providing an exemption for certain aircraft sales and repairs 1 2 under the sales and use tax, and amending P.L.1980, c.98. 3 4 **BE IT ENACTED** by the Senate and General Assembly of the State 5 of New Jersey: 6 7 1. Section 1 of P.L.1980, c.98 (C.54:32B-8.35) is amended to read 8 as follows: 9 1. Receipts from: a. sales of aircraft and repairs thereto including machinery or 10 11 equipment to be installed on such aircraft and replacement parts therefor when utilized by an air carrier as defined by the Civil 12 Aeronautics Board or the Code of Federal Regulations having its 13 14 principal place of operations within the State and engaging in 15 interstate, foreign, or intrastate air commerce are exempt from the tax 16 imposed under the Sales and Use Tax Act; and 17 b. sales of aircraft and repairs thereto including machinery or 18 equipment to be installed on such aircraft and replacement parts therefor on aircraft having a maximum certificated takeoff weight, as 19 contained in the certificate type issued by the Federal Aviation 20 21 Administration, of 6,000 pounds or more, are exempt from the tax 22 imposed under the Sales and Use Tax Act. 23 (cf: P.L.1980, c.98, s.1) 24 25 2. This act shall take effect immediately. 26 27 **STATEMENT** 28 29 30 This bill expands the current sales and use tax exemption for sales and repairs of certain aircraft. Currently, aircraft sold to regulated 31 32 commercial carriers and the repairs to such aircraft are exempt. This 33 bill would also exempt from the sales and use tax aircraft having a 34 maximum certificated takeoff weight, as contained in the certificate 35 type issued by the Federal Aviation Administration, of 6,000 pounds 36 or more. 37 The new exemption is directed at the business jet aviation market. Since ready access to air transportation is vital in today's economy, the 38 39 current State sales and use tax on business aircraft may be considered 40 as a less than friendly attitude towards business. Adjacent states such 41 as Connecticut and Delaware have acknowledged the importance of 42 business aircraft in today's economy and have eliminated their state's 43 sales tax on such aircraft. To continue New Jersey's efforts to

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#### **S981** BASSANO, SINGER

- 1 promote a "business friendly" climate, our State should likewise
- 2 eliminate the sales tax on business aircraft.

#### STATEMENT TO

#### SENATE, No. 981

## **STATE OF NEW JERSEY**

#### DATED: MAY 21, 1998

The Senate Transportation Committee reports favorably Senate Bill No. 981.

This bill expands the current sales and use tax exemption for sales and repairs of certain aircraft. Currently, aircraft sold to regulated commercial carriers and the repairs to such aircraft are exempt. The bill would also exempt from the sales and use tax aircraft having a maximum certificated takeoff weight, as contained in the certificate type issued by the Federal Aviation Administration, of 6,000 pounds or more.

The new exemption is directed to the business jet aviation market. Adjacent states such as Connecticut and Delaware have eliminated their state's sales tax on such aircraft.

#### FISCAL NOTE

### **SENATE, No. 981**

## STATE OF NEW JERSEY 208th LEGISLATURE

DATED: DECEMBER 14, 1998

Senate Bill No. 981 of 1998 would expand the current sales and use tax exemption for sales and repairs of certain aircraft. This bill would exempt from the sales and use tax aircraft having a maximum certificated takeoff weight, as contained in the certificate type issued by the Federal Aviation Administration, of 6,000 pounds or more. The exemption, which would apply to twin engine turbo-prop and larger aircraft, impacts business aviation primarily. Currently, aircraft sold to regulated commercial carriers and the repairs to such aircraft are exempt.

The Division of Taxation's fiscal note on this bill states there are no data available to estimate the loss of sales tax revenue to the State. The Federal Aviation Administration does not collect data on aircraft by maximum certified takeoff weight or sales of aircraft by State. The division indicates, however, it is possible to make a maximum estimate using 1997 sales tax data on revenue derived from the aircraft category. That year the division received approximately \$3 million from fixed base operators in the State.

The Office of Legislative Services (OLS) does not agree with the division's estimate. First, not all of the \$3 million estimated by the Division would be lost as a result of this bill. The figure includes both maintenance and repair to any aircraft, large or small, and sales of aircraft by fixed based operators. Second, and potentially more significant, the \$3 million does not include Use Tax payments made by large corporations. The OLS has been told that large corporations, generally the main purchasers of jet aircraft, make the purchase out-ofstate and remit the Use Tax. The OLS is not aware of any separate reporting of these payments. Base prices on these aircraft soar upward from \$30 million per airplane. A single transaction could produce a Use Tax payment of a minimum of \$1.8 million in a given year. More likely the single payment could be \$2.4 million or more depending on the state of interior fittings. From information the OLS has obtained from a corporate aircraft supplier New Jersey may receive Use Tax payments during fiscal years 1999 and 2000 that will range from \$7.5 million to \$15 million or more. The annual amounts

may vary significantly with economic conditions. This estimate is in addition to the payments from fixed base operators that are compiled by the division.

This fiscal note has been prepared pursuant to P.L.1980, c.67.

PO BOX 004 TRENTON, NJ 08625

CONTACT: Jayne O'Connor Stephanie Bell 609-777-2600

RELEASE: October 15, 1999

#### Governor Forms Advisory Committee To Review Sales and Use Tax Legislation; Signs Legislation with Understanding that Committee Will Review Effect

In order to ensure a stable revenue base that is affordable, reliable and easy to collect for New Jersey, Gov. Whitman today formed an advisory committee that will study all pending proposals to expand or reduce portions of the sales tax base. The committee will also review any newly enacted legislation within three years of the enactment to recommend whether the legislation has been effective in advancing its goals.

"The sales and use tax in New Jersey has provided a stable source of revenue and must continue to do so," said Gov. Whitman. "By ensuring the stability of the sales and use tax we are able to keep the rate at six percent and are not in need of other alternative funding mechanisms."

"Currently, over \$5 billion is generated from the sales and use tax. We must ensure that when we reduce or expand this tax that we carefully consider the outcome and take into account the programs being funded and provided to the public as a result of the steady source of financial support," she continued. "This advisory committee will enable us to keep the sales and use tax simple to collect and easy to enforce and it will keep it a stable revenue generator."

The Governor said she would need to seriously consider the recommendations of the committee before acting on any further legislation concerning sales and use tax reductions or expansion. This will allow the Governor under the advisement of the committee to ensure that the benefits of the action provide significant results and are not simply unwarranted, meaningless erosion of the sales tax base.

Executive Order Number 103, creates the Advisory Committee on the Sales and Use Tax. The committee, comprised of up to eleven members will include: the state Treasurer, or a designee, a representative of a state agency or department to be appointed by the Governor, a professor of higher education with substantial expertise in the area of State tax policy, five members of the public to be appointed by the Governor and two appointees of the Legislature, one by the Speaker of the Assembly and one by the Senate President.

The goal of the advisory committee is to provide the Governor and the Legislature with a comprehensive and coordinated review of all legislation that would reduce or expand the base of the sales tax prior to it becoming law. The committee will also review currently enacted laws that perform the aforementioned functions.

## Office of the Governor **NEWS RELEASE**

Governor Whitman today signed the following legislation addressing issues of sales and use tax exemptions. All of the legislation will be subject to review by the newly formed committee.

**A-2139**, sponsored by Assembly Members Guy Gregg (R-Sussex/Hunterdon/Morris) and Neil Cohen (D-Union) and Senators Anthony Bucco (R-Morris) and Robert Littell (R-Sussex/ Hunterdon/Morris), increases amount of exemption under the sales and use tax for sales through coin-operated vending machines from \$0.10 to \$0.25.

**A-2420** "The Firearm Accident Prevention Act", sponsored by Assemblyman Neil Cohen (D-Union) and Senate President Donald DiFrancesco (R-Middlesex/Morris/Somerset/Union) and Senator John Lynch (D-Middlesex/Somerset/Union) exempts the sale of firearm trigger locks and other devices that would make a firearm inoperable by anyone other than an authorized person from the sales and use tax.

A-2421, "The Secure Firearm Storage Act", sponsored by Assemblymen Neil Cohen (D-Union) and Guy Gregg (R-Sussex/Hunterdon/Morris) and Senate President Donald DiFrancesco (R-Middlesex/Morris/Somerset/Union) and Senator John Lynch (D-Middlesex/Somerset/Union) exempts the sale of firearm vaults from sales and use tax.

ACS for A-1952/977, sponsored by Assemblymen Alex DeCroce (R- Essex/Morris/Passaic) and Nicholas Felice (R-Bergen/Passaic), Kenneth LeFevre (R-Atlantic) and Francis Blee (R-Atlantic) and Senator James Cafiero (R-Cape May/Atlantic/Cumberland), exempts certain aircraft repairs from sales and use tax. The bill applies to repairs on private aircraft weighing more than 6,000 pounds.