30:4-91.9

LEGISLATIVE HISTORY CHECK

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LAWS OF: 1999 **CHAPTER:** 243

NJSA: 30:4-91.9 (Department of Corrections — regulatory scheme)

BILL NO: A722

SPONSOR(S): Kramer and Wright

DATE INTRODUCED: Pre-filed

COMMITTEE: ASSEMBLY: State Government

SENATE: Law and Public Safety

AMENDED DURING PASSAGE: No

DATE OF PASSAGE: ASSEMBLY: March 15, 1999

SENATE: July 1, 1999

DATE OF APPROVAL: October 15, 1999

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL: Assembly Committee Substitute

(Amendments during passage denoted by superscript numbers)

SPONSORS STATEMENT: (Begins on page 4 of original bill)

Yes

COMMITTEE STATEMENT: <u>ASSEMBLY:</u> <u>Yes</u>

SENATE: Yes

FLOOR AMENDMENT STATEMENTS: No

LEGISLATIVE FISCAL ESTIMATE: No

VETO MESSAGE: No

GOVERNOR'S PRESS RELEASE ON SIGNING:
Yes

FOLLOWING WERE PRINTED:

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No REPORTS:

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P.L. 1999, CHAPTER 243, approved October 15, 1999

Assembly Committee Substitute for Assembly, No. 722

1 AN ACT concerning certain private facilities under contract with the 2 Department of Corrections and supplementing chapter 4 of Title 3 of the Revised Statutes.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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1. As used in this act:

9 "Eligible inmate" means an inmate who (1) was not convicted of a sexual offense as defined in this section or an arson offense, (2) does 10 not demonstrate an undue risk to public safety and (3) has less than 11 12 one year remaining to be served before the inmate's parole eligibility 13 date, provided, however, that an eligible inmate may include an inmate 14 who is otherwise eligible but who has more than one year but less than 18 months remaining to be served before the inmate's parole eligibility 15 date and is determined by the Commissioner of Corrections or a 16 designee to be appropriate to be authorized for confinement in a 17 18 private facility; and further provided, however, that an eligible inmate 19 may include an inmate who is otherwise eligible but who has more than 20 one year but less than two years remaining to be served before the inmate's parole eligibility date and is determined by the Commissioner 21 22 of Corrections or a designee to be appropriate to be authorized for 23 confinement in a private facility for participation in a substance abuse 24 treatment program.

"Private facility" means a residential center, operated by a private nonprofit entity, contracted by the Department of Corrections to provide for the care, custody, subsistence, treatment, education, training or welfare of inmates sentenced to the custody of the Commissioner of Corrections.

"Sexual offense" means a violation of 2C:14-2, 2C:14-3 or 2C:24-4, or of any other substantially equivalent provision contained in Title 2A of the New Jersey Statutes now repealed, conspiracy to commit any of these offenses or an attempt to commit any of these offenses.

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2. On and after the effective date of P.L. , c. (C.) (now pending before the Legislature as this bill), the Commissioner of Corrections may authorize the confinement of eligible inmates in private facilities.

3. Whenever an eligible inmate is authorized for confinement in a private facility, the Commissioner of Corrections or a designee shall prepare a summary of all relevant information relating to that inmate's criminal history and background. The summary, along with a picture of the inmate, shall be transmitted by the operator of the private facility to the chief law enforcement officer of the municipality wherein the private facility is located within five working days of the inmate's transfer to that facility.

If the private facility is within 2,500 feet of the border of an adjacent municipality, the inmate summary and picture also shall be transmitted by the operator of the private facility to the chief law enforcement officer of that adjacent municipality within five working days of the inmate's transfer to the facility.

4. a. Every contract between the Department of Corrections and the operator of a private facility shall provide for the establishment of a community relations advisory board in the municipality wherein the private facility is located. The board may include the following members: (1) the chief law enforcement officer of the municipality or a designee; (2) a member of the governing body of the municipality or a designee; (3) a representative of the operator of the private facility; (4) a representative of the Department of Corrections; and (5) public members, appointed by the governing body, to represent the community.

If the private facility is within 2,500 feet of the border of an adjacent municipality, the board also may include the chief law enforcement officer of that adjacent municipality or a designee; a representative of the governing body of that adjacent municipality or a designee; and public members, appointed by the governing body of the adjacent municipality, to represent the community. In those cases where the board consists of representatives from more than one municipality, the number of public member appointees from each of the participating municipalities shall be the same.

If an operator operates more than one private facility in a municipality, that operator may establish one community relations advisory board for all of that operator's private facilities within that municipality.

b. The board shall monitor the operation of the private facility and shall provide the residents of the municipality with a forum for resolving community concerns relating to the facility's operation.

- 5. The operator of a private facility shall, upon discovering that an inmate has escaped, notify:
- a. the chief law enforcement officer of the municipality in which the facility is located or a designee;
 - b. the Commissioner of Corrections or a designee; and

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1 c. if the private facility is within 2,500 feet of an adjacent 2 municipality, the chief law enforcement officer of that adjacent municipality or a designee. 3 4 The notice required under this section shall be given within one 5 hour of the discovery of the escape and shall include a current summary of all relevant information relating to the escapee's criminal 6 7 history and background. 8 9 6. The Commissioner of Corrections, in accordance with the provisions of the "Administrative Procedure Act," P.L.1968, c.410 10 11 (C.52:14B-1 et seq.), shall promulgate rules and regulations to effectuate the purposes of this act. 12 13 14 7. This act shall take effect immediately except that with regard to 15 an existing contract between a private facility and the Department of Corrections, section 4 shall take effect on the effective date of the 16 17 renewal of the contract or on July 1, 1999, whichever occurs first. 18 19 20 21 22 Establishes regulatory scheme for certain private facilities under 23 contract with DOC.

ASSEMBLY, No. 722

STATE OF NEW JERSEY

208th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 1998 SESSION

Sponsored by:

Assemblyman PAUL KRAMER
District 14 (Mercer and Middlesex)
Assemblywoman BARBARA WRIGHT
District 14 (Mercer and Middlesex)

SYNOPSIS

Establishes regulatory scheme for certain private facilities under contract with DOC.

CURRENT VERSION OF TEXT

Introduced Pending Technical Review by Legislative Counsel.



1 AN ACT concerning certain private facilities under contract with the 2 Department of Corrections and supplementing chapter 4 of Title 30 3 of the Revised Statutes. 4 5 **BE IT ENACTED** by the Senate and General Assembly of the State 6 of New Jersey: 7 8 1. As used in this act: 9 "Eligible inmate" means an inmate who (1) was not convicted of a 10 violent crime and (2) has less than one year remaining to be served 11 before his parole eligibility date. 12 "Private facility" means a residential center, operated by a private 13 entity, contracted by the Department of Corrections to provide for the 14 care, custody, subsistence, treatment, education, training or welfare of inmates sentenced to the custody of the Commissioner of Corrections. 15 The operator of a private facility may be organized as either a for 16 17 profit or nonprofit entity. 18 "Violent crime" means a violation of N.J.S.2C:11-3; N.J.S.2C:11-4; N.J.S.2C:13-1; subsection a. or c. of N.J.S.2C:14-2; N.J.S.2C:15-1 in 19 which the inmate, while in the course of committing the theft, 20 attempted to kill another, or purposely inflicted or attempted to inflict 21 serious bodily injury, or was armed with or used or threatened the 22 23 immediate use of a deadly weapon; N.J.S.2C:15-2; subsection a. of 24 N.J.S.2C:17-1; N.J.S.2C:24-4; or an attempt to commit any of these 25 offenses. 26 27 2. On and after the effective date of P.L. , c. (C.) (now pending before the Legislature as this bill), the Commissioner of 28 29 Corrections shall authorize the confinement of eligible inmates in 30 private facilities, subject to prior acceptance of the inmate for such 31 confinement by the private facility. 32 33 3. Whenever an eligible inmate is authorized for confinement in a private facility and has been accepted by the private facility, the 34 35 Commissioner of Corrections shall prepare a summary of all relevant 36 information relating to that inmate's criminal history and background. 37 The summary, along with a picture of the inmate, shall be transmitted to the chief law enforcement officer of the municipality wherein the 38 39 private facility is located within five working days of the inmate's 40 transfer to that facility. If the private facility is within 2,500 feet of the border of an 41 42 adjacent municipality, the inmate summary and picture also shall be 43 transmitted to the chief law enforcement officer of that adjacent 44 municipality within five working days of the inmate's transfer to the

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facility.

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4. a. Every contract between the Department of Corrections and the operator of a private facility shall provide for the establishment of a community relations board. The board, except as hereinafter provided, shall include the following members: (1) the chief law enforcement officer of the municipality, or his designee; (2) a member of the governing body of the municipality, or a designee; (3) a representative of the operator of the private facility; (4) a representative of the Department of Corrections; and (5) public members, appointed by the governing body, to represent the community.

If the private facility is within 2,500 feet of the border of an adjacent municipality, the board also shall include the chief law enforcement officer of that adjacent municipality, or his designee; a representative of the governing body of that adjacent municipality, or a designee; and public members, appointed by the governing body of the adjacent municipality, to represent the community. In those cases where the board consists of representatives from more than one municipality, the number of public member appointees from each of the participating municipalities shall be the same.

b. The board shall monitor the operation of the private facility and shall provide the residents of the municipality with a forum for resolving community concerns relating to the facility's operation.

- 5. The operator of a private facility shall, upon discovering that an inmate has escaped, notify:
- a. the chief law enforcement officer of the municipality in which the facility is located, or his designee;
 - b. the Commissioner of Corrections, or his designee; and
- c. if the private facility is within 2,500 feet of an adjacent municipality, the chief law enforcement officer of that adjacent municipality, or his designee.

The notice required under this section shall be given within one hour of the discovery of the escape and shall include a current summary of all relevant information relating to the escapee's criminal history and background.

6. The Commissioner of Corrections, in accordance with the provisions of the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), shall promulgate rules and regulations to effectuate the purposes of this act. Those regulations shall include, but not be limited to, guidelines specifying the particular security requirements for individual facilities. The guidelines shall address the appropriate perimeter security requirements for facilities located within urban, suburban and rural residential communities and within nonresidential areas.

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7. This act shall take effect immediately.

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STATEMENT

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5 This bill directs the Commissioner of Corrections to authorize the 6 confinement of certain inmates in private facilities, subject to the facilities' acceptance of those persons for such confinement. A 7 8 "private facility" under the bill is a residential center, operated by a 9 private entity organized on either a profit or nonprofit basis, to provide for the care, custody, subsistence, treatment, education, 10 training or welfare of inmates sentenced to the Commissioner's 11 12 custody. Eligibility for placement in such facilities would be limited 13 to inmates with less than one year left before parole eligibility who 14 have not been convicted of a violent crime. A "violent crime" under 15 the bill includes murder, manslaughter, aggravated sexual assault, sexual assault, armed robbery, kidnapping, carjacking, aggravated 16 arson and endangering the welfare of a child; it also includes an 17 18 attempt to commit any of those offenses.

The bill requires each contract with a private facility operator to provide for the establishment of a community relations board. The membership of the board is to include the chief law enforcement officer of the municipality or a designee; a member of the governing body of the municipality or a designee; a representative of the private facility; a representative of the Department of Corrections; and public members appointed by the governing body. If the private facility is within 2,500 feet of an adjacent municipality, the board is to be expanded to include the chief law enforcement officer of the adjacent municipality or a designee; a representative of the governing body of the adjacent municipality or a designee; and public members appointed by the governing body of the adjacent municipality. The bill does not specify the number of public members to be appointed, but requires that when two or more municipalities are represented on the board, the number of public members from each municipality must be the same. The board is to monitor the operation of the private facility and provide a forum for resolving community concerns relating to the facility's operation.

Whenever an eligible inmate is authorized for transfer to a private facility, the department is to prepare a summary of relevant information relating to that inmate's criminal history and background. Within five working days of the inmate's transfer to the private facility, the department is to transmit the summary to the chief law enforcement officer of the municipality in which the facility is located and to the chief law enforcement officer of any other municipality located within 2,500 feet of the facility.

In developing rules and regulations for the operation of private facilities, the Department of Corrections is directed to establish

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- 1 specific guidelines for the particular security requirements of each
- 2 facility. The guidelines are to address the appropriate perimeter
- 3 security requirements for facilities located within urban, suburban and
- 4 rural residential communities and within nonresidential areas.
- 5 Finally, the bill requires the operator of a private facility to notify
- 6 the local chief law enforcement officer and the Department of
- 7 Corrections whenever it discovers that an inmate has escaped. If the
- 8 facility is within 2,500 feet of an adjacent municipality, the operator is
- 9 required to notify the chief law enforcement officer of that
- 10 municipality of the escape.

ASSEMBLY STATE GOVERNMENT COMMITTEE

STATEMENT TO

ASSEMBLY COMMITTEE SUBSTITUTE FOR ASSEMBLY, No. 722

STATE OF NEW JERSEY

DATED: DECEMBER 10, 1998

The Assembly State Government Committee reports favorably an Assembly Committee Substitute for Assembly, No. 722.

This committee substitute allows the Commissioner of Corrections to authorize the confinement of certain inmates in private facilities. A "private facility" under the committee substitute is a residential center, operated by a private nonprofit entity, contracted by the Department of Corrections to provide for the care, custody, subsistence, treatment, education, training or welfare of inmates. Eligibility for placement in such facilities would be limited to an inmate who (1) was not convicted of a sexual offense or an arson offense, (2) does not demonstrate an undue risk to public safety and (3) has less than one year remaining to be served before the inmate's parole eligibility date. An eligible inmate may also include an inmate who has more than one year but less than 18 months remaining to be served before parole eligibility and is determined by the commissioner to be appropriate for confinement in a private facility, or has more than one year but less than two years remaining to be served before parole eligibility and is determined by the commissioner to be appropriate for confinement in a private facility for participation in a substance abuse treatment program. The substitute defines "sexual offense" to mean a violation of 2C:14-2, 2C:14-3 or 2C:24-4, or of any other substantially equivalent provision contained in Title 2A of the New Jersey Statutes now repealed, conspiracy to commit any of these offenses or an attempt to commit any of these offenses.

The substitute requires each contract with a private facility operator to provide for the establishment of a community relations advisory board. The membership of the board may include the chief law enforcement officer of the municipality or a designee; a member of the governing body of the municipality or a designee; a representative of the private facility; a representative of the Department of Corrections; and public members appointed by the governing body. If the private facility is within 2,500 feet of an adjacent municipality, the board may be expanded to include similar members from the adjacent municipality. If an operator operates more than one private facility in a municipality, that operator may establish

one community relations advisory board for all of that operator's private facilities within that municipality. A community relations advisory board will monitor the operation of the private facility and provide a forum for resolving community concerns relating to the facility's operation.

The committee substitute also requires that whenever an eligible inmate is authorized for transfer to a private facility, the Commissioner of Corrections is to prepare a summary of relevant information relating to that inmate's criminal history and background. Within five working days of the inmate's transfer to the private facility, the operator of the private facility is to transmit the summary to the chief law enforcement officer of the municipality in which the facility is located and to the chief law enforcement officer of any other municipality located within 2,500 feet of the facility.

Finally, the substitute requires the operator of a private facility to notify the local chief law enforcement officer and the Department of Corrections whenever it discovers that an inmate has escaped. If the facility is within 2,500 feet of an adjacent municipality, the operator is required to notify the chief law enforcement officer of that municipality of the escape.

If enacted, the substitute would take effect immediately, except that with regard to an existing contract between a private facility and the Department of Corrections, the establishment of a community relations advisory board will be required as of the effective date of the renewal of the contract or on July 1, 1999, whichever occurs first.

SENATE LAW AND PUBLIC SAFETY COMMITTEE

STATEMENT TO

ASSEMBLY COMMITTEE SUBSTITUTE FOR ASSEMBLY, No. 722

STATE OF NEW JERSEY

DATED: JUNE 14, 1999

The Senate Law and Public Safety Committee reports favorably Assembly Bill No. 722(ACS).

This committee substitute allows the Commissioner of Corrections to authorize the confinement of certain inmates in private facilities. A "private facility" under the committee substitute is a residential center, operated by a private nonprofit entity, contracted by the Department of Corrections to provide for the care, custody, subsistence, treatment, education, training or welfare of inmates. Eligibility for placement in such facilities would be limited to an inmate who (1) was not convicted of a sexual offense or an arson offense, (2) does not demonstrate an undue risk to public safety and (3) has less than one year remaining to be served before the inmate's parole eligibility date. An eligible inmate may also include an inmate who has more than one year but less than 18 months remaining to be served before parole eligibility and is determined by the commissioner to be appropriate for confinement in a private facility, or has more than one year but less than two years remaining to be served before parole eligibility and is determined by the commissioner to be appropriate for confinement in a private facility for participation in a substance abuse treatment program. The substitute defines "sexual offense" as sexual assault, criminal sexual contact, or endangering the welfare of children, or a conspiracy or an attempt to commit any of these offenses.

The substitute requires each contract with a private facility operator to provide for the establishment of a community relations advisory board. The membership of the board may include the chief law enforcement officer of the municipality or a designee; a member of the governing body of the municipality or a designee; a representative of the private facility; a representative of the Department of Corrections; and public members appointed by the governing body. If the private facility is within 2,500 feet of an adjacent municipality, the board may be expanded to include similar members from the adjacent municipality. If an operator operates more than one private facility in a municipality, that operator may establish one community relations advisory board for all of that operator's private facilities within that municipality. A community relations

advisory board will monitor the operation of the private facility and provide a forum for resolving community concerns relating to the facility's operation.

The committee substitute also requires that whenever an eligible inmate is authorized for transfer to a private facility, the Commissioner of Corrections is to prepare a summary of relevant information relating to that inmate's criminal history and background. Within five working days of the inmate's transfer to the private facility, the operator of the private facility is to transmit the summary to the chief law enforcement officer of the municipality in which the facility is located and to the chief law enforcement officer of any other municipality located within 2,500 feet of the facility.

Finally, the substitute requires the operator of a private facility to notify the local chief law enforcement officer and the Department of Corrections whenever it discovers that an inmate has escaped. If the facility is within 2,500 feet of an adjacent municipality, the operator is required to notify the chief law enforcement officer of that municipality of the escape.

If enacted, the substitute would take effect immediately, except that with regard to an existing contract between a private facility and the Department of Corrections, the establishment of a community relations advisory board will be required as of the effective date of the renewal of the contract or on July 1, 1999, whichever occurs first.

PO BOX 004 TRENTON, NJ 08625

Office of the Governor NEWS RELEASE

CONTACT: Jayne O'Connor Stephanie Bell 609-777-2600

RELEASE: October 15, 1999

Governor Christie Whitman today signed the following legislation:

A-1447, sponsored by Assembly Speaker Jack Collins, requires legislative counsel to provide prime sponsors of legislation with advice of legal defects at the same time the counsel provides a ritten response to a request for a confidential written opinion on a bill.

A-170, sponsored by Assembly Members John Kelly (R-Bergen/Essex/Passaic) and Louis Romano (D-Hudson), eliminates the dual-licensing requirement for rooming and boarding houses and it increases the fee that may be charged by the Department of Community Affairs to license rooming and boarding houses.

A-1670, sponsored by Assemblywomen Marion Crecco (R-Essex/Passaic) and Charlotte Vandervalk (R-Bergen) and Senator Diane Allen (R- Burlington/Camden), establishes the neighborhood-Based Child Care Incentive Demonstration Program. This program expands the availability of safe, affordable child care to low and middle income families by encouraging the use of volunteer networks in the delivery of neighborhood-based child care services. The demonstration program, administered by the Department of Human Services, will operate in five counties, two of which will be in municipalities targeted by the Governor's Urban Coordinating Council.

A-2023, sponsored by Assembly Members Arline Friscia (D-Middlesex) and Reed Gusciora (D-Mercer), requires public employers to promptly pay amounts due certain employee annuity programs to ensure there is no loss of interest earnings. This bill would ensure that amounts payable by an employer on behalf of an employee be transmitted on, and credited as of, the fifth day after the employee is paid for that pay period.

A-3025, sponsored by Assemblymen Jerry Green (D- Middlesex/Somerset/Union) and John Kelly (R-Bergen/Essex/Passaic) and Senators Andrew Ciesla (R-Monmouth/Ocean) and John Matheussen (R-Camden/Gloucester), makes various changes to the "Map Filing Law." The bill eliminates the requirement that outside tract line monuments be installed by the developer prior to filing a map and it requires the developer to post a guarantee, to ensure that that developer eventually installs the outbound monuments.

A-307, sponsored by Assemblywoman Nia Gill (D-Essex) and LeRoy J. Jones, Jr. (D-Essex), allows senior citizens with personal lines of insurance to designate third parties to receive insurance cancellation and nonrenewal notices. Envelopes including such information must be labeled clearly "Important Insurance Policy Information; Open Immediately."

A-2636, sponsored by Assembly Members Anthony Impreveduto (D- Bergen/Hudson) and Joseph R. Malone III (R- Burlington/Monmouth/Ocean), eliminates prohibition against a school official action on certain matters. The bill specifically defines "personal involvement" and provides that no school official can act in his official capacity in any matter where he or a member of his immediate family has a personal involvement that is or creates some benefit to the official or his family member.

A-2050, sponsored by Assembly Members Nicholas Felice (R-Bergen/Passaic) and Carol Murphy (R-Essex/Morris/Passaic) and Senator Peter Inverso (R-Mercer/Middlesex), clarifies sales and use tax imposition upon prepaid telephone calling cards. The bill requires that sellers collect sales tax for the value of the card and remit it to the state.

A-2255, sponsored by Assemblymen Christopher "Kip" Bateman (R- Morris/Somerset) and Neil Cohen (D-Union) and Senator Peter Inverso (R-Mercer/Middlesex), makes certain changes in the "New Jersey Licensed Lenders Act." The bill changes the definition of "principal amount" as applied to secondary mortgage loans. The bill prohibits including the amount of discount points in the amount to be financed. In addition, the bill increases the cap on the application fee for sales finance companies from \$300 to \$500.

A-2302, sponsored by Assemblymen Nicholas Asselta (R-Cape May/Atlantic/Cumberland) and Jack Gibson (R-Cape May/Atlantic/Cumberland) and Senators James Cafiero (R-Cape May/Atlantic/Cumberland) and John Matheussen (R-Camden/Gloucester), provides immunities and other benefits to personnel who participate in search and rescue teams. The bill also ensures that members of search and rescue teams accrue their employment benefits while working with the teams.

A-2393, sponsored by Assemblymen Christopher "Kip" Bateman (R- Morris/Somerset) and Neil Cohen (D-Union) and Senator Walter Kavanaugh (R-Morris/Somerset), simplifies certain banking procedures to conform the state's laws to federal ones.

A-2469, sponsored by Assembly Speaker Jack Collins (R-Salem/Cumberland/Gloucester) and Assemblyman Neil Cohen (D-Union), makes permanent the \$5 instant rebate program for purchases of trigger locks that the Governor introduced as part of her anti- school violence initiatives.

A-2806, sponsored by Assemblymen Alan Augustine (R-Middlesex/Morris/Somerset/Union) and Christopher "Kip" Bateman (R- Morris/Somerset) and Senator Walter Kavanaugh (R-Morris/Somerset), provides standards for retention of records of certain financial institutions. The bill will assist regulators in their supervisory role as well as prevent fraud against financial institutions.

A-3040, sponsored by Assemblymen Paul DiGaetano (R-Bergen/Essex/Passaic) and Neil Cohen (D-Union), clarifies the tenant rebate provisions of the NJ SAVER and Homestead Rebate Act. The clarification ensures that benefits provided to tenants who are 65 years of age or older, or who are eligible to claim a deduction as a blind or disabled taxpayer, are equal to the benefits provided to other eligible tenants.

A-722, sponsored by Assembly Members Paul Kramer (R-Mercer/Middlesex) and Barbara Wright (R-Mercer/Middlesex), establishes a regulatory scheme for certain private facilities under contract with

the Department of Corrections. The bill enhances communications between halfway houses and municipal officials and residents and supplements the criteria used to determine whether an inmate is eligible for a halfway house. Primarily, the bill establishes: community relations advisory boards, a procedure for notifying local law enforcement officials of an inmates transfer to their community, supplements the department's regulations regarding the procedure for reporting an escape and codifies and supplements the department's regulations that set forth criteria used to determine whether an inmate is eligible for a halfway house.