#### 2C:25-27

#### LEGISLATIVE HISTORY CHECKLIST

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**LAWS OF: 1999 CHAPTER: 236** 

NJSA: 2C:25-27 (Domestic violence – counseling)

BILL NO: A2790 (Substituted for S1648)

**SPONSOR(S):** O'Toole and Talarico

**DATE INTRODUCED**: January 12, 1999

COMMITTEE: ASSEMBLY: Policy and Regulatory Oversight

**SENATE:** Law and Public Safety

AMENDED DURING PASSAGE: Yes

DATE OF PASSAGE: ASSEMBLY: June 24, 1999

**SENATE:** June 24, 1999

**DATE OF APPROVAL:** October 13, 1999

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL: Second Reprint

(Amendments during passage denoted by superscript numbers)

A2790

**SPONSORS STATEMENT**: (Begins on page 6 of original bill) Yes

COMMITTEE STATEMENT: <u>ASSEMBLY</u>: <u>Yes</u>

SENATE: Yes

FLOOR AMENDMENT STATEMENTS: No

LEGISLATIVE FISCAL ESTIMATE: No

S1648

**SPONSORS STATEMENT**: (Begins on page 6 of original bill)

Yes

Bill and Sponsor Statement Identical to A2790

COMMITTEE STATEMENT: ASSEMBLY: No

SENATE: Yes

FLOOR AMENDMENT STATEMENTS: No

LEGISLATIVE FISCAL ESTIMATE: No

VETO MESSAGE: No

GOVERNOR'S PRESS RELEASE ON SIGNING: Yes

#### **FOLLOWING WERE PRINTED:**

To check for circulating copies, contact New Jersey State Government Publications at the State Library (609) 278-2640 ext. 102 or refdesk@njstatelib.org

REPORTS: Yes

974.90 New Jersey. Legislature. Assembly. Task Force on Domestic Violence.

W872 Findings and recommendations...July, 1998.
1998c [see Recommendation #28 @ p.8]

HEARINGS: Yes

974.90 New Jersey. Legislature. Assembly Task Force on Domestic Violence.

W872 Public hearing...held 3-6-98, Trenton, 1998. 1998a [see especially, pp. 92-93]

NEWSPAPER ARTICLES: No

#### P.L. 1999, CHAPTER 236, approved October 13, 1999 Assembly, No. 2790 (Second Reprint)

1 **AN ACT** concerning certain domestic violence orders and amending P.L.1991, c.261.

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4 **BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

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- 7 1. Section 11 of P.L.1991, c.261 (C.2C:25-27) is amended to read 8 as follows:
- 9 11. When a defendant is found guilty of a crime or offense 10 involving domestic violence and a condition of sentence restricts the defendant's ability to have contact with the victim, that condition shall 11 be recorded in an order of the court and a written copy of that order 12 shall be provided to the victim by the clerk of the court or other 13 14 person designated by the court. In addition to restricting a defendant's 15 ability to have contact with the victim, the court may require the defendant to receive professional counseling from either a private 16 source or a source appointed by the court, and if the court so orders, 17 18 the court **[**may**]** shall require the defendant to provide documentation of attendance at the professional counseling. <u>In any case where the</u> 19 court order contains a requirement that the defendant receive 20 professional counseling, no application <sup>2</sup>by the defendant <sup>2</sup> to dissolve 21 the <sup>1</sup>restraining <sup>1</sup> order shall be granted unless, in addition to any other 22 provisions required by <sup>1</sup>law or conditions ordered by <sup>1</sup> the court, the 23

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27 2. Section 13 of P.L.1991, c.261 (C.2C:25-29) is amended to read 28 as follows:

defendant has completed all required attendance at such counseling.

29 13. a. A hearing shall be held in the Family Part of the Chancery 30 Division of the Superior Court within 10 days of the filing of a complaint pursuant to section 12 of P.L.1991, c.261 (C.2C:25-28) in 31 32 the county where the ex parte restraints were ordered, unless good cause is shown for the hearing to be held elsewhere. A copy of the 33 34 complaint shall be served on the defendant in conformity with the Rules of Court. If a criminal complaint arising out of the same incident 35 which is the subject matter of a complaint brought under P.L.1981, 36 c.426 (C.2C:25-1 et seq.) or P.L.1991, c.261 (C.2C:25-17 et seq.) 37 38 has been filed, testimony given by the plaintiff or defendant in the

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

domestic violence matter shall not be used in the simultaneous or

Matter underlined thus is new matter.

(cf: P.L.1991, c.261, s.11)

Matter enclosed in superscript numerals has been adopted as follows:

<sup>&</sup>lt;sup>1</sup> Assembly APR committee amendments adopted March 4, 1999.

<sup>&</sup>lt;sup>2</sup> Senate SLP committee amendments adopted June 17, 1999.

- subsequent criminal proceeding against the defendant, other than 1
- 2 domestic violence contempt matters and where it would otherwise be
- 3 admissible hearsay under the rules of evidence that govern where a
- 4 party is unavailable. At the hearing the standard for proving the
- 5 allegations in the complaint shall be by a preponderance of the
- evidence. The court shall consider but not be limited to the following 6
- 7 factors:

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- 8 (1) The previous history of domestic violence between the plaintiff and defendant, including threats, harassment and physical abuse;
  - (2) The existence of immediate danger to person or property;
- 11 (3) The financial circumstances of the plaintiff and defendant;
  - (4) The best interests of the victim and any child;
  - (5) In determining custody and parenting time the protection of the victim's safety; and
  - (6) The existence of a verifiable order of protection from another jurisdiction.

An order issued under this act shall only restrain or provide damages payable from a person against whom a complaint has been filed under this act and only after a finding or an admission is made that an act of domestic violence was committed by that person. The issue of whether or not a violation of this act occurred, including an act of contempt under this act, shall not be subject to mediation or negotiation in any form. In addition, where a temporary or final order has been issued pursuant to this act, no party shall be ordered to participate in mediation on the issue of custody or parenting time.

- b. In proceedings in which complaints for restraining orders have been filed, the court shall grant any relief necessary to prevent further abuse. At the hearing the judge of the Family Part of the Chancery Division of the Superior Court may issue an order granting any or all of the following relief:
- (1) An order restraining the defendant from subjecting the victim to domestic violence, as defined in this act.
- (2) An order granting exclusive possession to the plaintiff of the residence or household regardless of whether the residence or household is jointly or solely owned by the parties or jointly or solely leased by the parties. This order shall not in any manner affect title or interest to any real property held by either party or both jointly. If it is not possible for the victim to remain in the residence, the court may order the defendant to pay the victim's rent at a residence other than the one previously shared by the parties if the defendant is found to have a duty to support the victim and the victim requires alternative housing.
- (3) An order providing for parenting time. The order shall protect 44 the safety and well-being of the plaintiff and minor children and shall 45 specify the place and frequency of the parenting time. Parenting time 46 arrangements shall not compromise any other remedy provided by the

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court by requiring or encouraging contact between the plaintiff and defendant. Orders for parenting time may include a designation of a 3 place of parenting time away from the plaintiff, the participation of a third party, or supervised parenting time.

- (a) The court shall consider a request by a custodial parent who has been subjected to domestic violence by a person with parenting time rights to a child in the parent's custody for an investigation or evaluation by the appropriate agency to assess the risk of harm to the child prior to the entry of a parenting time order. Any denial of such a request must be on the record and shall only be made if the judge finds the request to be arbitrary or capricious.
- (b) The court shall consider suspension of the parenting time order and hold an emergency hearing upon an application made by the plaintiff certifying under oath that the defendant's access to the child pursuant to the parenting time order has threatened the safety and well-being of the child.
- (4) An order requiring the defendant to pay to the victim monetary compensation for losses suffered as a direct result of the act of domestic violence. The order may require the defendant to pay the victim directly, to reimburse the Violent Crimes Compensation Board for any and all compensation paid by the Violent Crimes Compensation Board directly to or on behalf of the victim, and may require that the defendant reimburse any parties that may have compensated the victim, as the court may determine. Compensatory losses shall include, but not be limited to, loss of earnings or other support, including child or spousal support, out-of-pocket losses for injuries sustained, cost of repair or replacement of real or personal property damaged or destroyed or taken by the defendant, cost of counseling for the victim, moving or other travel expenses, reasonable attorney's fees, court costs, and compensation for pain and suffering. Where appropriate, punitive damages may be awarded in addition to compensatory damages.
- (5) An order requiring the defendant to receive professional domestic violence counseling from either a private source or a source appointed by the court and, in that event, [at the court's discretion] requiring the defendant to provide the court at specified intervals with documentation of attendance at the professional counseling. The court may order the defendant to pay for the professional counseling. No application <sup>2</sup>by the defendant <sup>2</sup> to dissolve a final order which contains a requirement for attendance at professional counseling pursuant to this paragraph shall be granted by the court unless, in addition to any other provisions required by <sup>1</sup>law or conditions ordered by <sup>1</sup>the court, the defendant has completed all required attendance at such counseling.
- 45 (6) An order restraining the defendant from entering the residence, property, school, or place of employment of the victim or of other 46

- family or household members of the victim and requiring the defendant to stay away from any specified place that is named in the order and is frequented regularly by the victim or other family or household members.
- 5 (7) An order restraining the defendant from making contact with the plaintiff or others, including an order forbidding the defendant from 6 7 personally or through an agent initiating any communication likely to 8 cause annoyance or alarm including, but not limited to, personal, 9 written, or telephone contact with the victim or other family members, 10 or their employers, employees, or fellow workers, or others with 11 whom communication would be likely to cause annoyance or alarm to 12 the victim.

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- (8) An order requiring that the defendant make or continue to make rent or mortgage payments on the residence occupied by the victim if the defendant is found to have a duty to support the victim or other dependent household members; provided that this issue has not been resolved or is not being litigated between the parties in another action.
- (9) An order granting either party temporary possession of specified personal property, such as an automobile, checkbook, documentation of health insurance, an identification document, a key, and other personal effects.
- (10) An order awarding emergency monetary relief, including emergency support for minor children, to the victim and other dependents, if any. An ongoing obligation of support shall be determined at a later date pursuant to applicable law.
- (11) An order awarding temporary custody of a minor child. The court shall presume that the best interests of the child are served by an award of custody to the non-abusive parent.
- (12) An order requiring that a law enforcement officer accompany either party to the residence or any shared business premises to supervise the removal of personal belongings in order to ensure the personal safety of the plaintiff when a restraining order has been issued. This order shall be restricted in duration.
  - (13) (Deleted by amendment, P.L.1995, c.242.)
- (14) An order granting any other appropriate relief for the plaintiff and dependent children, provided that the plaintiff consents to such relief, including relief requested by the plaintiff at the final hearing, whether or not the plaintiff requested such relief at the time of the granting of the initial emergency order.
- (15) An order that requires that the defendant report to the intake unit of the Family Part of the Chancery Division of the Superior Court for monitoring of any other provision of the order.
- 43 (16) An order prohibiting the defendant from possessing any 44 firearm or other weapon enumerated in subsection r. of N.J.S.2C:39-1 45 and ordering the search for and seizure of any such weapon at any 46 location where the judge has reasonable cause to believe the weapon

#### A2790 [2R]

1 is located. The judge shall state with specificity the reasons for and 2 scope of the search and seizure authorized by the order.

- (17) An order prohibiting the defendant from stalking or following, or threatening to harm, to stalk or to follow, the complainant or any other person named in the order in a manner that, taken in the context of past actions of the defendant, would put the complainant in reasonable fear that the defendant would cause the death or injury of the complainant or any other person. Behavior prohibited under this act includes, but is not limited to, behavior prohibited under the provisions of P.L.1992, c.209 (C.2C:12-10).
- (18) An order requiring the defendant to undergo a psychiatric evaluation.
- c. Notice of orders issued pursuant to this section shall be sent by the clerk of the Family Part of the Chancery Division of the Superior Court or other person designated by the court to the appropriate chiefs of police, members of the State Police and any other appropriate law enforcement agency.
- d. Upon good cause shown, any final order may be dissolved or modified upon application to the Family Part of the Chancery Division of the Superior Court, but only if the judge who dissolves or modifies the order is the same judge who entered the order, or has available a complete record of the hearing or hearings on which the order was based.
- 24 (cf: P.L.1997, c.299, s.8)

3. This act shall take effect immediately.

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31 Strengthens requirements for court-ordered counseling of domestic 32 violence offenders.

## ASSEMBLY, No. 2790

# STATE OF NEW JERSEY

### 208th LEGISLATURE

**INTRODUCED JANUARY 12, 1999** 

Sponsored by:

Assemblyman KEVIN J. O'TOOLE District 21 (Essex and Union) Assemblyman GUY F. TALARICO District 38 (Bergen)

#### Co-Sponsored by:

Assemblywoman Heck, Assemblymen Azzolina, Holzapfel, Wolfe and LeFevre

#### **SYNOPSIS**

Strengthens requirements for court-ordered counseling of domestic violence offenders.

#### **CURRENT VERSION OF TEXT**

As introduced.



(Sponsorship Updated As Of: 3/5/1999)

#### **A2790** O'TOOLE, TALARICO

AN ACT concerning certain domestic violence orders and amending 1 2 P.L.1991, c.261.

3

4 **BE IT ENACTED** by the Senate and General Assembly of the State 5 of New Jersey:

6

- 1. Section 11 of P.L.1991, c.261 (C.2C:25-27) is amended to read 7 8 as follows:
- 9 When a defendant is found guilty of a crime or offense 10 involving domestic violence and a condition of sentence restricts the 11 defendant's ability to have contact with the victim, that condition shall be recorded in an order of the court and a written copy of that order 12 13 shall be provided to the victim by the clerk of the court or other 14 person designated by the court. In addition to restricting a defendant's 15 ability to have contact with the victim, the court may require the 16 defendant to receive professional counseling from either a private 17 source or a source appointed by the court, and if the court so orders, 18 the court [may] shall require the defendant to provide documentation 19 of attendance at the professional counseling. <u>In any case where the</u> 20 court order contains a requirement that the defendant receive professional counseling, no application to dissolve the order shall be 21 22 granted unless, in addition to any other provisions required by the 23 court, the defendant has completed all required attendance at such
- counseling. 25 (cf: P.L.1991, c.261, s.11)

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- 27 2. Section 13 of P.L.1991, c.261 (C.2C:25-29) is amended to read 28 as follows:
- 29 13. a. A hearing shall be held in the Family Part of the Chancery 30 Division of the Superior Court within 10 days of the filing of a 31 complaint pursuant to section 12 of P.L.1991, c.261 (C.2C:25-28) in 32 the county where the ex parte restraints were ordered, unless good 33 cause is shown for the hearing to be held elsewhere. A copy of the 34 complaint shall be served on the defendant in conformity with the 35 Rules of Court. If a criminal complaint arising out of the same incident 36 which is the subject matter of a complaint brought under P.L.1981, c.426 (C.2C:25-1 et seq.) or P.L.1991, c.261 (C.2C:25-17 et seq.) 37 38 has been filed, testimony given by the plaintiff or defendant in the 39 domestic violence matter shall not be used in the simultaneous or 40 subsequent criminal proceeding against the defendant, other than domestic violence contempt matters and where it would otherwise be 41 42 admissible hearsay under the rules of evidence that govern where a 43 party is unavailable. At the hearing the standard for proving the

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

- allegations in the complaint shall be by a preponderance of the evidence. The court shall consider but not be limited to the following factors:
- 4 (1) The previous history of domestic violence between the plaintiff 5 and defendant, including threats, harassment and physical abuse;
  - (2) The existence of immediate danger to person or property;
- 7 (3) The financial circumstances of the plaintiff and defendant;
- 8 (4) The best interests of the victim and any child;

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- 9 (5) In determining custody and parenting time the protection of the victim's safety; and
- 11 (6) The existence of a verifiable order of protection from another 12 jurisdiction.

An order issued under this act shall only restrain or provide damages payable from a person against whom a complaint has been filed under this act and only after a finding or an admission is made that an act of domestic violence was committed by that person. The issue of whether or not a violation of this act occurred, including an act of contempt under this act, shall not be subject to mediation or negotiation in any form. In addition, where a temporary or final order has been issued pursuant to this act, no party shall be ordered to participate in mediation on the issue of custody or parenting time.

- b. In proceedings in which complaints for restraining orders have been filed, the court shall grant any relief necessary to prevent further abuse. At the hearing the judge of the Family Part of the Chancery Division of the Superior Court may issue an order granting any or all of the following relief:
- (1) An order restraining the defendant from subjecting the victim to domestic violence, as defined in this act.
- (2) An order granting exclusive possession to the plaintiff of the residence or household regardless of whether the residence or household is jointly or solely owned by the parties or jointly or solely leased by the parties. This order shall not in any manner affect title or interest to any real property held by either party or both jointly. If it is not possible for the victim to remain in the residence, the court may order the defendant to pay the victim's rent at a residence other than the one previously shared by the parties if the defendant is found to have a duty to support the victim and the victim requires alternative housing.
- 39 (3) An order providing for parenting time. The order shall protect 40 the safety and well-being of the plaintiff and minor children and shall 41 specify the place and frequency of the parenting time. Parenting time 42 arrangements shall not compromise any other remedy provided by the 43 court by requiring or encouraging contact between the plaintiff and 44 defendant. Orders for parenting time may include a designation of a 45 place of parenting time away from the plaintiff, the participation of a third party, or supervised parenting time. 46

- 1 (a) The court shall consider a request by a custodial parent who
  2 has been subjected to domestic violence by a person with parenting
  3 time rights to a child in the parent's custody for an investigation or
  4 evaluation by the appropriate agency to assess the risk of harm to the
  5 child prior to the entry of a parenting time order. Any denial of such
  6 a request must be on the record and shall only be made if the judge
  7 finds the request to be arbitrary or capricious.
  - (b) The court shall consider suspension of the parenting time order and hold an emergency hearing upon an application made by the plaintiff certifying under oath that the defendant's access to the child pursuant to the parenting time order has threatened the safety and well-being of the child.

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- 13 (4) An order requiring the defendant to pay to the victim monetary 14 compensation for losses suffered as a direct result of the act of 15 domestic violence. The order may require the defendant to pay the victim directly, to reimburse the Violent Crimes Compensation Board 16 for any and all compensation paid by the Violent Crimes Compensation 17 18 Board directly to or on behalf of the victim, and may require that the 19 defendant reimburse any parties that may have compensated the 20 victim, as the court may determine. Compensatory losses shall include, 21 but not be limited to, loss of earnings or other support, including child 22 or spousal support, out-of-pocket losses for injuries sustained, cost of 23 repair or replacement of real or personal property damaged or 24 destroyed or taken by the defendant, cost of counseling for the victim, 25 moving or other travel expenses, reasonable attorney's fees, court 26 costs, and compensation for pain and suffering. Where appropriate, 27 punitive damages may be awarded in addition to compensatory 28 damages.
  - (5) An order requiring the defendant to receive professional domestic violence counseling from either a private source or a source appointed by the court and, in that event, [at the court's discretion] requiring the defendant to provide the court at specified intervals with documentation of attendance at the professional counseling. The court may order the defendant to pay for the professional counseling. No application to dissolve a final order which contains a requirement for attendance at professional counseling pursuant to this paragraph shall be granted by the court unless, in addition to any other provisions required by the court, the defendant has completed all required attendance at such counseling.
  - (6) An order restraining the defendant from entering the residence, property, school, or place of employment of the victim or of other family or household members of the victim and requiring the defendant to stay away from any specified place that is named in the order and is frequented regularly by the victim or other family or household members.
- 46 (7) An order restraining the defendant from making contact with

- 1 the plaintiff or others, including an order forbidding the defendant
- 2 from personally or through an agent initiating any communication
- 3 likely to cause annoyance or alarm including, but not limited to,
- 4 personal, written, or telephone contact with the victim or other family
- 5 members, or their employers, employees, or fellow workers, or others
- 6 with whom communication would be likely to cause annoyance or 7 alarm to the victim.
- 8 (8) An order requiring that the defendant make or continue to make rent or mortgage payments on the residence occupied by the victim if the defendant is found to have a duty to support the victim or other dependent household members; provided that this issue has not been resolved or is not being litigated between the parties in another action.

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- (9) An order granting either party temporary possession of specified personal property, such as an automobile, checkbook, documentation of health insurance, an identification document, a key, and other personal effects.
- (10) An order awarding emergency monetary relief, including emergency support for minor children, to the victim and other dependents, if any. An ongoing obligation of support shall be determined at a later date pursuant to applicable law.
  - (11) An order awarding temporary custody of a minor child. The court shall presume that the best interests of the child are served by an award of custody to the non-abusive parent.
  - (12) An order requiring that a law enforcement officer accompany either party to the residence or any shared business premises to supervise the removal of personal belongings in order to ensure the personal safety of the plaintiff when a restraining order has been issued. This order shall be restricted in duration.
    - (13) (Deleted by amendment, P.L.1995, c.242.)
- (14) An order granting any other appropriate relief for the plaintiff and dependent children, provided that the plaintiff consents to such relief, including relief requested by the plaintiff at the final hearing, whether or not the plaintiff requested such relief at the time of the granting of the initial emergency order.
- (15) An order that requires that the defendant report to the intake unit of the Family Part of the Chancery Division of the Superior Court for monitoring of any other provision of the order.
- 39 (16) An order prohibiting the defendant from possessing any 40 firearm or other weapon enumerated in subsection r. of N.J.S.2C:39-1 41 and ordering the search for and seizure of any such weapon at any 42 location where the judge has reasonable cause to believe the weapon 43 is located. The judge shall state with specificity the reasons for and 44 scope of the search and seizure authorized by the order.
- 45 (17) An order prohibiting the defendant from stalking or following, 46 or threatening to harm, to stalk or to follow, the complainant or any

- other person named in the order in a manner that, taken in the context of past actions of the defendant, would put the complainant in reasonable fear that the defendant would cause the death or injury of the complainant or any other person. Behavior prohibited under this act includes, but is not limited to, behavior prohibited under the provisions of P.L.1992, c.209 (C.2C:12-10).
- 7 (18) An order requiring the defendant to undergo a psychiatric 8 evaluation.
  - c. Notice of orders issued pursuant to this section shall be sent by the clerk of the Family Part of the Chancery Division of the Superior Court or other person designated by the court to the appropriate chiefs of police, members of the State Police and any other appropriate law enforcement agency.
  - d. Upon good cause shown, any final order may be dissolved or modified upon application to the Family Part of the Chancery Division of the Superior Court, but only if the judge who dissolves or modifies the order is the same judge who entered the order, or has available a complete record of the hearing or hearings on which the order was based.
- 20 (cf: P.L.1997, c.299, s.8)

3. This act shall take effect immediately.

#### **STATEMENT**

 This bill would strengthen the provisions for counseling of domestic violence offenders. Currently, the statutes provide that the court may order professional counseling for a person found to have committed a violation of the domestic violence statutes. However, the statutes also allow judges discretion to require defendants to provide proof of actual attendance.

According to reports, enforcement of counseling requirements is weak. This bill provides that, once the judge makes the decision to order a defendant to attend counseling, the defendant must provide the court with documentation that he attended the counseling.

In addition, the bill provides that any final order under the domestic violence laws which contains a counseling requirement could not be dissolved unless, in addition to any other provisions required by the court, the defendant also provides proof that he fully complied with the counseling requirement.

This bill embodies Recommendation #28 of the Report and Recommendations of the Assembly Task Force on Domestic Violence, issued in July, 1998.

# ASSEMBLY POLICY AND REGULATORY OVERSIGHT COMMITTEE

#### STATEMENT TO

#### ASSEMBLY, No. 2790

with committee amendments

### STATE OF NEW JERSEY

DATED: FEBRUARY 22, 1999

The Assembly Policy and Regulatory Oversight Committee reports favorably and with committee amendments Assembly Bill No. 2790.

Currently, the statutes provide that the court may order professional counseling for a person found to have committed a violation of the domestic violence statutes. However, the statutes also allow judges discretion in requiring defendants to provide proof of actual attendance.

Assembly Bill No. 2790 amends sections 11 and 13 of P.L.1991, c.261 (C.2C:25-27 and 2C:25-29) to provide that, once the judge makes a decision to order a defendant to attend counseling, the defendant must provide the court with documentation that he attended the counseling.

According to testimony presented to the Assembly Task Force on Domestic Violence, enforcement of counseling requirements is weak. This bill provides that any final restraining order under the domestic violence laws which contains a counseling requirement may not be dissolved unless, in addition to any other provisions required by the court, the defendant also provides proof that he fully complied with the counseling requirement.

The committee made technical amendments to clarify certain aspects of the bill, including specifying that the order to be dissolved is a restraining order, and that the defendant must comply with any other provisions required by law or conditions ordered by the court.

This bill embodies Recommendation #28 of the report of the Assembly Task Force on Domestic Violence, issued in July, 1998.

#### SENATE LAW AND PUBLIC SAFETY COMMITTEE

#### STATEMENT TO

# [First Reprint] ASSEMBLY, No. 2790

### STATE OF NEW JERSEY

**DATED: JUNE 17, 1999** 

The Senate Law and Public Safety Committee reports favorably and with committee amendments Assembly Bill No. 2790 (1R).

Currently, the statutes provide that the court may order professional counseling for a person found to have committed a violation of the domestic violence statutes. However, the statutes also allow judges discretion in requiring defendants to provide proof of actual attendance.

This bill amends sections 11 and 13 of P.L.1991, c.261 (C.2C:25-27 and 2C:25-29) to provide that, once the judge makes a decision to order a defendant to attend counseling, the defendant must provide the court with documentation that he attended the counseling.

According to testimony presented to the Assembly Task Force on Domestic Violence, enforcement of counseling requirements is weak. This bill provides that any final restraining order under the domestic violence laws which contains a counseling requirement may not be dissolved upon the defendant's application unless, in addition to any other provisions required by the court, the defendant also provides proof that he fully complied with the counseling requirement.

The committee amendments specify that the court would postpone dissolving a restraining order only when the defendant makes the request for dissolvement.

This bill embodies Recommendation #28 of the report of the Assembly Task Force on Domestic Violence, issued in July 1998.

This bill is identical to Senate Bill No. 1648, which also was amended and released by the committee on this date.

## SENATE, No. 1648

# STATE OF NEW JERSEY

### 208th LEGISLATURE

INTRODUCED JANAURY 21, 1999

Sponsored by:
Senator ANTHONY R. BUCCO
District 25 (Morris)
Senator JAMES S. CAFIERO
District 1 (Cape May, Atlantic and Cumberland)

#### **SYNOPSIS**

Strengthens requirements for court-ordered counseling of domestic violence offenders.

#### **CURRENT VERSION OF TEXT**

As introduced.



AN ACT concerning certain domestic violence orders and amending 1 2 P.L.1991, c.261.

3

4 **BE IT ENACTED** by the Senate and General Assembly of the State 5 of New Jersey:

6

- 1. Section 11 of P.L.1991, c.261 (C.2C:25-27) is amended to read 7 8 as follows:
- 9 When a defendant is found guilty of a crime or offense 10 involving domestic violence and a condition of sentence restricts the 11 defendant's ability to have contact with the victim, that condition shall be recorded in an order of the court and a written copy of that order 12 13 shall be provided to the victim by the clerk of the court or other 14 person designated by the court. In addition to restricting a defendant's 15 ability to have contact with the victim, the court may require the 16 defendant to receive professional counseling from either a private 17 source or a source appointed by the court, and if the court so orders, the court [may] shall require the defendant to provide documentation 18 19 of attendance at the professional counseling. <u>In any case where the</u> 20 court order contains a requirement that the defendant receive professional counseling, no application to dissolve the order shall be 21 22 granted unless, in addition to any other provisions required by the 23 court, the defendant has completed all required attendance at such
- counseling. 25 (cf: P.L.1991,c.261,s.11)

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- 27 2. Section 13 of P.L.1991, c.261 (C.2C:25-29) is amended to read 28 as follows:
- 29 13. a. A hearing shall be held in the Family Part of the Chancery 30 Division of the Superior Court within 10 days of the filing of a 31 complaint pursuant to section 12 of P.L.1991, c.261 (C.2C:25-28) in 32 the county where the ex parte restraints were ordered, unless good 33 cause is shown for the hearing to be held elsewhere. A copy of the 34 complaint shall be served on the defendant in conformity with the 35 Rules of Court. If a criminal complaint arising out of the same incident 36 which is the subject matter of a complaint brought under P.L.1981, c.426 (C.2C:25-1 et seq.) or P.L.1991, c.261 (C.2C:25-17 et seq.) 37 38 has been filed, testimony given by the plaintiff or defendant in the 39 domestic violence matter shall not be used in the simultaneous or 40 subsequent criminal proceeding against the defendant, other than domestic violence contempt matters and where it would otherwise be 41 42 admissible hearsay under the rules of evidence that govern where a 43 party is unavailable. At the hearing the standard for proving the

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

- allegations in the complaint shall be by a preponderance of the evidence. The court shall consider but not be limited to the following factors:
- 4 (1) The previous history of domestic violence between the plaintiff 5 and defendant, including threats, harassment and physical abuse;
  - (2) The existence of immediate danger to person or property;
- 7 (3) The financial circumstances of the plaintiff and defendant;
- 8 (4) The best interests of the victim and any child;

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- 9 (5) In determining custody and parenting time the protection of the victim's safety; and
- 11 (6) The existence of a verifiable order of protection from another jurisdiction.

An order issued under this act shall only restrain or provide damages payable from a person against whom a complaint has been filed under this act and only after a finding or an admission is made that an act of domestic violence was committed by that person. The issue of whether or not a violation of this act occurred, including an act of contempt under this act, shall not be subject to mediation or negotiation in any form. In addition, where a temporary or final order has been issued pursuant to this act, no party shall be ordered to participate in mediation on the issue of custody or parenting time.

- b. In proceedings in which complaints for restraining orders have been filed, the court shall grant any relief necessary to prevent further abuse. At the hearing the judge of the Family Part of the Chancery Division of the Superior Court may issue an order granting any or all of the following relief:
- (1) An order restraining the defendant from subjecting the victim to domestic violence, as defined in this act.
- (2) An order granting exclusive possession to the plaintiff of the residence or household regardless of whether the residence or household is jointly or solely owned by the parties or jointly or solely leased by the parties. This order shall not in any manner affect title or interest to any real property held by either party or both jointly. If it is not possible for the victim to remain in the residence, the court may order the defendant to pay the victim's rent at a residence other than the one previously shared by the parties if the defendant is found to have a duty to support the victim and the victim requires alternative housing.
- 39 (3) An order providing for parenting time. The order shall protect 40 the safety and well-being of the plaintiff and minor children and shall 41 specify the place and frequency of the parenting time. Parenting time 42 arrangements shall not compromise any other remedy provided by the 43 court by requiring or encouraging contact between the plaintiff and 44 defendant. Orders for parenting time may include a designation of a 45 place of parenting time away from the plaintiff, the participation of a third party, or supervised parenting time. 46

- 1 (a) The court shall consider a request by a custodial parent who
  2 has been subjected to domestic violence by a person with parenting
  3 time rights to a child in the parent's custody for an investigation or
  4 evaluation by the appropriate agency to assess the risk of harm to the
  5 child prior to the entry of a parenting time order. Any denial of such
  6 a request must be on the record and shall only be made if the judge
  7 finds the request to be arbitrary or capricious.
  - (b) The court shall consider suspension of the parenting time order and hold an emergency hearing upon an application made by the plaintiff certifying under oath that the defendant's access to the child pursuant to the parenting time order has threatened the safety and well-being of the child.

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- 13 (4) An order requiring the defendant to pay to the victim monetary 14 compensation for losses suffered as a direct result of the act of 15 domestic violence. The order may require the defendant to pay the victim directly, to reimburse the Violent Crimes Compensation Board 16 for any and all compensation paid by the Violent Crimes Compensation 17 18 Board directly to or on behalf of the victim, and may require that the 19 defendant reimburse any parties that may have compensated the 20 victim, as the court may determine. Compensatory losses shall include, 21 but not be limited to, loss of earnings or other support, including child 22 or spousal support, out-of-pocket losses for injuries sustained, cost of 23 repair or replacement of real or personal property damaged or 24 destroyed or taken by the defendant, cost of counseling for the victim, 25 moving or other travel expenses, reasonable attorney's fees, court 26 costs, and compensation for pain and suffering. Where appropriate, 27 punitive damages may be awarded in addition to compensatory 28 damages.
  - (5) An order requiring the defendant to receive professional domestic violence counseling from either a private source or a source appointed by the court and, in that event, [at the court's discretion] requiring the defendant to provide the court at specified intervals with documentation of attendance at the professional counseling. The court may order the defendant to pay for the professional counseling. No application to dissolve a final order which contains a requirement for attendance at professional counseling pursuant to this paragraph shall be granted by the court unless, in addition to any other provisions required by the court, the defendant has completed all required attendance at such counseling.
  - (6) An order restraining the defendant from entering the residence, property, school, or place of employment of the victim or of other family or household members of the victim and requiring the defendant to stay away from any specified place that is named in the order and is frequented regularly by the victim or other family or household members.
- 46 (7) An order restraining the defendant from making contact with

- 1 the plaintiff or others, including an order forbidding the defendant
- 2 from personally or through an agent initiating any communication
- 3 likely to cause annoyance or alarm including, but not limited to,
- 4 personal, written, or telephone contact with the victim or other family
- 5 members, or their employers, employees, or fellow workers, or others
- 6 with whom communication would be likely to cause annoyance or
- 7 alarm to the victim.

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- 8 (8) An order requiring that the defendant make or continue to make rent or mortgage payments on the residence occupied by the victim if the defendant is found to have a duty to support the victim or other dependent household members; provided that this issue has not been resolved or is not being litigated between the parties in another action.
  - (9) An order granting either party temporary possession of specified personal property, such as an automobile, checkbook, documentation of health insurance, an identification document, a key, and other personal effects.
  - (10) An order awarding emergency monetary relief, including emergency support for minor children, to the victim and other dependents, if any. An ongoing obligation of support shall be determined at a later date pursuant to applicable law.
  - (11) An order awarding temporary custody of a minor child. The court shall presume that the best interests of the child are served by an award of custody to the non-abusive parent.
  - (12) An order requiring that a law enforcement officer accompany either party to the residence or any shared business premises to supervise the removal of personal belongings in order to ensure the personal safety of the plaintiff when a restraining order has been issued. This order shall be restricted in duration.
  - (13) (Deleted by amendment, P.L.1995, c.242.)
  - (14) An order granting any other appropriate relief for the plaintiff and dependent children, provided that the plaintiff consents to such relief, including relief requested by the plaintiff at the final hearing, whether or not the plaintiff requested such relief at the time of the granting of the initial emergency order.
    - (15) An order that requires that the defendant report to the intake unit of the Family Part of the Chancery Division of the Superior Court for monitoring of any other provision of the order.
- 39 (16) An order prohibiting the defendant from possessing any 40 firearm or other weapon enumerated in subsection r. of N.J.S.2C:39-1 41 and ordering the search for and seizure of any such weapon at any 42 location where the judge has reasonable cause to believe the weapon 43 is located. The judge shall state with specificity the reasons for and 44 scope of the search and seizure authorized by the order.
- 45 (17) An order prohibiting the defendant from stalking or following, 46 or threatening to harm, to stalk or to follow, the complainant or any

- 1 other person named in the order in a manner that, taken in the context 2 of past actions of the defendant, would put the complainant in reasonable fear that the defendant would cause the death or injury of 3 4 the complainant or any other person. Behavior prohibited under this act includes, but is not limited to, behavior prohibited under the 5 6 provisions of P.L.1992, c.209 (C.2C:12-10).
  - (18) An order requiring the defendant to undergo a psychiatric evaluation.
    - c. Notice of orders issued pursuant to this section shall be sent by the clerk of the Family Part of the Chancery Division of the Superior Court or other person designated by the court to the appropriate chiefs of police, members of the State Police and any other appropriate law enforcement agency.
    - d. Upon good cause shown, any final order may be dissolved or modified upon application to the Family Part of the Chancery Division of the Superior Court, but only if the judge who dissolves or modifies the order is the same judge who entered the order, or has available a complete record of the hearing or hearings on which the order was based.
- 20 (cf: P.L.1997, c.299, s.8)

22 3. This act shall take effect immediately. 23

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#### **STATEMENT**

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This bill would strengthen the provisions for counseling of domestic violence offenders. Currently, the statutes provide that the court may order professional counseling for a person found to have committed a violation of the domestic violence statutes. However, the statutes also allow judges discretion to require defendants to provide proof of actual attendance.

According to reports, enforcement of counseling requirements is weak. This bill provides that, once the judge makes the decision to order a defendant to attend counseling, the defendant must provide the court with documentation that he attended the counseling.

In addition, the bill provides that any final order under the domestic violence laws which contains a counseling requirement could not be dissolved unless, in addition to any other provisions required by the court, the defendant also provides proof that he fully complied with the counseling requirement.

This bill embodies Recommendation #28 of the Report and Recommendations of the Assembly Task Force on Domestic Violence, issued in July, 1998.

#### SENATE LAW AND PUBLIC SAFETY COMMITTEE

#### STATEMENT TO

#### SENATE, No. 1648

with committee amendments

### STATE OF NEW JERSEY

**DATED: JUNE 17, 1999** 

The Senate Law and Public Safety Committee reports favorably and with committee amendments Senate Bill No. 1648.

Currently, the statutes provide that the court may order professional counseling for a person found to have committed a violation of the domestic violence statutes. However, the statutes also allow judges discretion in requiring defendants to provide proof of actual attendance.

This bill amends sections 11 and 13 of P.L.1991, c.261 (C.2C:25-27 and 2C:25-29) to provide that, once the judge makes a decision to order a defendant to attend counseling, the defendant must provide the court with documentation that he attended the counseling.

According to testimony presented to the Assembly Task Force on Domestic Violence, enforcement of counseling requirements is weak. This bill provides that any final restraining order under the domestic violence laws which contains a counseling requirement may not be dissolved unless, in addition to any other provisions required by the court, the defendant also provides proof that he fully complied with the counseling requirement.

The committee amendments specify that the court would postpone dissolving a restraining order only when the defendant makes the request for dissolvement. The committee also made technical amendments to clarify certain aspects of the bill, including specifying that the order to be dissolved is a restraining order, and that the defendant must comply with any other provisions required by law or conditions ordered by the court.

This bill embodies Recommendation #28 of the report of the Assembly Task Force on Domestic Violence, issued in July 1998.

As amended and released by the committee, this bill is identical to Assembly Bill No. 2790 (1R), which also was released by the committee on this date.

PO BOX 004 TRENTON, NJ 08625

# Office of the Governor NEWS RELEASE

CONTACT: Gene Herman 609-777-2600

RELEASE: October 13, 1999

Gov. Christie Whitman has signed the following pieces of legislation:

**A-2790**, sponsored by Assembly Members Kevin J. O'Toole (R-Essex/Union) and Guy F. Talarico (R-Bergen) and Senators Anthony R. Bucco (R-Morris) and James S. Cafiero (R-Cape May/Atlantic/Cumberland), strengthens requirements for court-ordered counseling of domestic violence offenders. The bill requires a court that orders a domestic violence offender to receive counseling, either as a condition of a defendant's sentence in a criminal matter or as a part of a final restraining order, to direct the defendant to provide documentation of his or her participation in counseling. Previously, courts had the discretion to require a defendant to provide such documentation. The bill also prohibits a court from granting an application by a domestic violence offender to dismiss a final restraining order unless the offender has completed all required attendance at such counseling. The court could, however, dismiss this order at the request of the victim. Previously a court had the discretion whether to grant such an application.

A-2149, sponsored by Assembly Members Carol J. Murphy (R-Essex/Morris /Passaic and Kenneth C. LeFevre (R-Atlantic) and Senator Diane B. Allen (R-Burlington /Camden), creates a mold lien law designed to protect plastics molders in the event a customer fails to pay for work completed. The bill provides for the ability of a molder to obtain a lien on all dies, molds, forms or patterns used for customers. If the balance due the molder for work completed for a customer remains unpaid for 60 days after it is due, the molder is permitted to sell the mold at public auction in the county where it is being held. At least 30 days prior to the sale, the molder is required to send a notice to the owner of the mold stating the place and time of the sale, a description of the mold and an itemized statement for the amount due. The proceeds of the sale will be used to cover the amount due to the molder and reasonable costs of the sale. Any excess amount is to be paid to any prior lien holder and any remainder to the owner. The bill also provides than an existing perfected security interest takes priority over a lien of a molder, and requires any owner seeking to recover a mold from a molder to post a bond in the amount of the charges still outstanding. Further, the bill provides that the sale of a mold shall not be made under the act if it is in violation of any right of an owner under federal patent or copyright law.

**A-66**, sponsored by Assembly Member LeRoy J. Jones, Jr. (D-Essex), prohibts a person, including a bank or other depository institution, which cashes a check for a consumer, from recording a charge card or credit card account number on the check. Previous law prohibited the recording of a charge or credit card account number on a check which a person or bank or other depository institution receives for deposit. The bill expands the prohibition to a check which is cashed.