54:1-35

LEGISLATIVE HISTORY CHECKLIST

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LAWS OF: 1999 CHAPTER: 208

NJSA: 54:1-35 (Tax Court—various changes)

BILL NO: \$673

SPONSOR(S): Inverso

DATE INTRODUCED: February 23, 1998

COMMITTEE: ASSEMBLY: Judiciary

SENATE: Judiciary

AMENDED DURING PASSAGE:

DATE OF PASSAGE: ASSEMBLY: June 10, 1999

SENATE: June 21, 1999

DATE OF APPROVAL: September 17, 1999

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL: 1st Reprint

(Amendments during passage denoted by superscript numbers)

SPONSORS STATEMENT: (Begins on page 10 of original bill) Yes

COMMITTEE STATEMENT: <u>ASSEMBLY</u>: <u>Yes</u>

SENATE: Yes

Yes

FLOOR AMENDMENT STATEMENTS: No

LEGISLATIVE FISCAL ESTIMATE: No

VETO MESSAGE: No

GOVERNOR'S PRESS RELEASE ON SIGNING:
Yes

FOLLOWING WERE PRINTED:

To check for circulating copies, contact New Jersey State Government Publications at the State Library (609) 278-2640 ext. 102 or refdesk@njstatelib.org

REPORTS:

974.90 New Jersey. Supreme Court.

C866 Report... Trenton.

1998 [taken from 2-16-98 New Jersey Law Journal]

HEARINGS: No

NEWSPAPER ARTICLES: No

\$8 - C.54:4-63.11a \$10 - C.54:4-63.39a \$18 - Note to \$\$1-17 \$19 - Repealer \$20 - Note to \$\$2-5, 7-10, 13, 16 & 17

P.L. 1999, CHAPTER 208, approved September 17, 1999 Senate, No. 673 (First Reprint)

1 AN ACT concerning certain Tax Court procedures, amending various 2 sections of the statutory law, and supplementing Title 54 of the 3 Revised Statutes.

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5 **BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

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8 1. R.S.54:1-35 is amended to read as follows:

9 54:1-35. The [commissioner] <u>Director of the Division of Taxation</u> shall prepare an abstract of the total ratables of the State, as returned 10 11 by the county boards of taxation and corrected or confirmed by him in accordance with the State equalization table, and transmit a certified 12 13 copy thereof to the [State Board of Tax Appeals] Tax Court, the 14 county boards of taxation and the State Comptroller, who shall 15 apportion the State school tax, State tax or State moneys, as provided by law, upon the ratables as shown in such abstract, which shall take 16 17 the place for all such purposes of the annual abstracts heretofore filed by county boards of taxation in the office of the Comptroller under the 18 provisions of section 54:4-52 of this Title. 19

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2. R.S.54:3-21 is amended to read as follows:

(cf: P.L.1938, c.279, s.1.)

54:3-21. A taxpayer feeling aggrieved by the assessed valuation of [his] the taxpayer's property, or feeling [that he is] discriminated against by the assessed valuation of other property in the county, or a taxing district which may feel discriminated against by the assessed valuation of property in the taxing district, or by the assessed valuation of property in another taxing district in the county, may on or before April 1, or 45 days from the date the bulk mailing of notification of assessment is completed in the taxing district, whichever is later, appeal to the county board of taxation by filing with it a petition of appeal; provided, however, that any such taxpayer or taxing district may on or before April 1, or 45 days from the date the bulk mailing of notification of assessment is completed in the taxing district, whichever is later, file a complaint directly with the [tax court] Tax

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and intended to be omitted in the law.

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

¹ Assembly AJU committee amendments adopted January 7, 1999.

- 1 <u>Court</u>, if the assessed valuation of the property subject to the appeal
- 2 exceeds \$750,000.00. Within ten days of the completion of the bulk
- 3 mailing of notification of assessment, the assessor of the taxing district
- 4 shall file with the county board of taxation a certification setting forth
- 5 the date on which the bulk mailing was completed. If a county board
- 6 of taxation completes the bulk mailing of notifications of assessment,
- 7 the tax administrator of the county board of taxation shall within ten
- 8 <u>days of the completion of the bulk mailing prepare and keep on file a</u>
- 9 certification setting forth the date on which the bulk mailing was
- 10 <u>completed.</u> A taxpayer shall have 45 days to file an appeal upon the
- 11 issuance of a notification of a change in assessment. An appeal to the
- 12 Tax Court by one party in a case in which the Tax Court has
- 13 jurisdiction shall establish jurisdiction over the entire matter in the Tax
- 14 <u>Court.</u> All appeals to the [tax court] <u>Tax Court</u> hereunder shall be in
- accordance with the provisions of the State [Tax] Uniform <u>Tax</u>
- 16 Procedure Law, R.S.54:48-1 et seq.
- 17 If a petition of appeal or a complaint is filed on April 1 or during
- 18 the 19 days next preceding April 1, a taxpayer or a taxing district shall
- 19 have 20 days from the date of service of the petition or complaint to
- 20 file a cross-petition of appeal with a county board of taxation or a
- 21 counterclaim with the [clerk of the tax court] Tax Court, as
- 22 appropriate.
- 23 (cf: P.L.1991, c.75, s.28.)

3. R.S.54:3-26 is amended to read as follows:

26 54:3-26. The county board of taxation shall hear and determine all

27 such appeals within 3 months after the last day for filing such appeals,

and shall keep a record of its judgments thereon in permanent form,

- 29 and shall transmit a written memorandum of its judgments to the
- 30 assessor of the taxing district and to the taxpayer, setting forth the
- 31 reasons on which such judgment was based, and in all cases where the
- amount of tax to be paid shall be changed as the result of an appeal,
- 33 to the collector of the taxing district. The Director of the Division of
- 34 Taxation shall prescribe such procedures and forms for the setting
- 35 forth of such written memorandums of judgments as may be necessary.
- Whenever any review is sought of the determination of the county
- 37 board of taxation, the complaint shall contain a copy of the
- 38 memorandum of judgment of the county board.
- Where no request for review is taken to the Tax Court to review
- 40 the action or determination of the county board involving real property
- 41 the judgment of the county board shall be conclusive and binding upon
- 42 the municipal assessor and the taxing district for the assessment year,
- 43 and for the 2 assessment years succeeding the assessment year,
- covered by the judgment, except as to changes in value of the property
- occurring after the assessment date. [Where such changes are alleged
- 46 the petition of appeal shall specifically set forth the nature of the

1 changes relied upon as the basis for such appeal. However, the The 2 conclusive and binding effect of such judgment shall terminate with the 3 tax year immediately preceding the year in which a program for a 4 complete revaluation or complete reassessment of all real property 5 within the district has been put into effect. If as of October 1 of the 6 pretax year, the property in question has been the subject of an 7 addition qualifying as an added assessment, a condominium or 8 cooperative conversion, a subdivision or a zoning change, the 9 conclusive and binding effect of such judgment shall terminate with

If the assessor increases the assessment or fails to reflect on the tax duplicate a county board of taxation or Tax Court judgment issued prior to the final preparation of the tax duplicate in either of the two years following the year for which the judgment of the county board was rendered, and if said judgment is a final judgment not further appealed, the burden of proof shall be on the taxing district to establish that the assessor acted reasonably in increasing the assessment. If the county board finds that the assessor did not act reasonably in increasing the assessment or failed to reflect said judgment on the tax duplicate, the county board shall award to the taxpayer reasonable counsel fee, appraisal costs and other costs which shall be paid by the taxing district.

23 (cf: P.L.1979, c.499, s.13)

said pretax year.

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25 4. Section 1 of P.L.1976, c.114 (C.54:3-26.1) is amended to read 26 as follows:

27 1. In the event a county board of taxation cannot hear and 28 determine any one or more appeals within the time prescribed in 29 R.S.54:3-26, it may at any time apply to the [tax court] Director of 30 the Division of Taxation for [an order to extend] extension of the time within which the appeal or appeals may be heard and determined. The 31 32 application shall be granted upon a showing by the board that the 33 number of appeals before it is disproportionate to the number of 34 members hearing said appeals [,] or that the number of appeals has 35 increased sufficiently to warrant an extension of time or for other good 36 <u>cause shown</u>. The court shall include in its order If the application 37 is granted, the Director of the Division of Taxation shall indicate the 38 amount of tax, if any, a taxpayer shall pay during the period of such 39 extension.

40 (cf: P.L.1983, c.36, s.14)

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5. R.S.54:3-27 is amended to read as follows:

54:3-27. A taxpayer who shall file an appeal from an assessment against him shall pay to the collector of the taxing district no less than the total of all taxes and municipal charges due, up to and including the first quarter of the taxes and municipal charges assessed against

1 him for the current tax year in the manner prescribed in R.S.54:4-66.

A taxpayer who shall file an appeal from an added or omitted
assessment shall, in order to maintain an action contesting the added
or omitted assessment, pay to the collector of the taxing district all
unpaid prior years' taxes and all of the taxes for the current year as
said taxes become due and payable, exclusive of the taxes imposed
under the added or omitted assessment.

If an appeal involves Class 3B (Farm Qualified) or Classes 15A, B,

C, D, E and F (Exempt Property as defined in R.S.54:4-52) and the

subject of the appeal is statutory qualification, the taxpayer shall not

be required to meet the payment requirements specified herein.

The collector shall accept such amount, when tendered, give a receipt therefor and credit the taxpayer therewith, and the taxpayer shall have the benefit of the same rate of discount on the amount paid as he would have on the whole amount.

Notwithstanding the foregoing, the county board of taxation may relax the tax payment requirement and fix such terms for payment of the tax as the interests of justice may require. ¹If the county board of taxation refuses to relax the tax payment requirement and that decision is appealed, the tax court may hear all issues without remand to the county board of taxation as the interests of justice may require. ¹

The payment of part or all of the taxes upon any property, due for the year for which an appeal from an assessment upon such property has been or shall hereafter be taken, or of taxes for subsequent years, shall in nowise prejudice the status of the appeal or the rights of the appellant to prosecute such appeal, before the county board of taxation, the <code>[tax court]</code> Tax Court, or in any court to which the judgment arising out of such appeal shall be taken, except as may be provided for in R.S.54:51A-1.

30 (cf: P.L.1991, c.75, s.30.)

32 6. Section 5 of P.L.1971, c.370 (C.54:4-3.3e) is amended to read as follows:

5. In the event of any dispute between the owner and the State or State agency, or such authority, as the case may be, in respect to the apportionment and payment of the said taxes or proportion thereof, the [Superior Court] Tax Court shall have jurisdiction to determine the matter in a summary manner on the application of either the owner or of the State, State agency, or authority, as the case may be, and make any order as may be required and appropriate to carry out the court's determination.

42 (cf: P.L.1971, c.370, s.5)

7. Section 11 of P.L.1941, c.397 (C.54:4-63.11) is amended to read as follows:

11. Appeals from added assessments [shall] may be made to the

1 county board of taxation on or before December 1 of the year of levy, 2 or 30 days from the date the collector of the taxing district completes 3 the bulk mailing of tax bills for added assessments, whichever is later, 4 and the county board of taxation shall hear and determine all such 5 appeals within 1 month after the last day for filing such appeals: provided, however, that appeals from added assessments may be made 6 7 directly to the Tax Court on or before December 1 of the year of levy. or 30 days from the date the collector of the taxing district completes 8 9 the bulk mailing of tax bills for added assessments, whichever is later, 10 if the aggregate assessed valuation of the property exceeds 11 \$750,000.00. Within ten days of the completion of the bulk mailing of tax bills for added assessments, the collector of the taxing district 12 13 shall file with the county board of taxation a certification setting forth 14 the date on which the bulk mailing was completed. Appeals to the 15 [tax court] Tax Court from the judgment of the county board of 16 taxation shall be made within 45 days from the date fixed for final 17 decisions by the county board of taxation on appeals from added 18 assessments. In all other respects such appeals shall be governed by 19 the laws concerning appeals from real property assessments. 20 (cf: P.L.1983, c.36, s.18,)

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8. (New section) In the event a county board of taxation cannot hear and determine any one or more appeals from assessor's added assessments within the time prescribed in section 11 of P.L.1941, c.397 (C.54:4-63.11), it may at any time apply to the Director of the Division of Taxation for an extension of the time within which the appeal or appeals may be heard and determined. The application shall be granted upon a showing by the board that the number of appeals before it is disproportionate to the number of members hearing said appeals or that the number of appeals has increased sufficiently to warrant an extension of time or for other good cause shown.

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- 9. Section 9 of P.L.1968, c.184 (C.54:4-63.39) is amended to read as follows:
- 35 9. Appeals from assessor's omitted assessments [shall] may be 36 made to the county board of taxation on or before December 1 of the 37 year of levy or 30 days from the date the collector of the taxing district 38 completes the bulk mailing of tax bills for omitted assessments, 39 whichever is later, and the county board shall hear and determine all 40 such appeals within 1 month after the last day for filing such appeals. 41 provided, however, that appeals from assessor's omitted assessments 42 may be made directly to the Tax Court on or before December 1 of the 43 year of levy, or 30 days from the date the collector of the taxing district completes the bulk mailing of tax bills for omitted assessments, 44 45 whichever is later, if the aggregate assessed valuation of the property 46 exceeds \$750,000.00. Within ten days of completion of the bulk

1 mailing of tax bills for omitted assessments, the collector of the taxing

- 2 <u>district shall file with the county board of taxation a certification</u>
- 3 setting forth the date on which the bulk mailing was completed.
- 4 Appeals to the [tax court] Tax Court from the judgment of the county
- 5 board of taxation shall be made within 45 days from the date fixed for
- 6 final decisions by the county board of taxation on appeals from
- 7 assessor's omitted assessments. In all other respects such appeals shall
- 8 be governed by the laws concerning appeals from real and personal
- 9 property assessments.
- 10 (cf: P.L.1983, c.36, s.20)

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10. (New section) In the event a county board of taxation cannot hear and determine any one or more appeals from assessor's omitted assessments within the time prescribed in section 9 of P.L.1968, c.184 (C.54:4-63.39), it may at any time apply to the Director of the Division of Taxation for an extension of the time within which the appeal or appeals may be heard and determined. The application shall be granted upon a showing by the board that the number of appeals before it is disproportionate to the number of members hearing said appeals or that the number of appeals has increased sufficiently to warrant an extension of time or for other good cause shown.

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- 11. Section 1 of P.L.1944, c.220 (C.54:38A-1) is amended to read as follows:
- as follows:

 1. Where the **[**State Tax Commissioner **]** <u>Director of the Division</u>
- 26 of Taxation claims that a decedent was domiciled in this State at the
- 27 time of death and the taxing authorities of another State or States
- 28 make a similar claim with respect to their State or States, and
- 29 investigation discloses a reasonable doubt regarding domicile, the
- 30 [State Tax Commissioner] <u>Director</u> may, in his discretion, enter into
- 31 a written agreement with such taxing authorities and the executor,
- 32 administrator or trustee, fixing the sum acceptable to this State in full
- 33 settlement of the transfer inheritance tax imposable under chapters
- 34 thirty-three to thirty-six, inclusive, of Title 54 of the Revised Statutes;
- 35 provided, that said agreement also fixes the sum acceptable to such
- other State or States in full settlement of the death taxes imposable by
- 37 such State or States; and provided further, that said agreement has the
- approval of [the ordinary of this State] a judge of the Tax Court of
- 39 <u>New Jersey</u>. If the aggregate amount payable under such agreement
- 40 to the States involved is less than the maximum sum allowable as a
- 41 credit to the estate against the Federal estate tax imposed thereon,
- 42 then the executor, administrator or trustee shall also pay to the [State
- 44 aggregate amount and the amount of such credit as the amount

Tax Commissioner Director so much of the difference between such

- 45 payable to the [State Tax Commissioner] <u>Director</u> under the
- 46 agreement bears to such aggregate amount, and the agreement

- 1 aforesaid shall so provide. Payment of the sum or sums fixed by said
- 2 agreement shall be accepted by the [State Tax Commissioner]
- 3 <u>Director</u> in full satisfaction of this State's claim for transfer inheritance
- 4 and estate taxes which would otherwise be chargeable under subtitle
- 5 five of Title 54 of the Revised Statutes, and the executor,
- 6 administrator or trustee is hereby empowered to enter into the
- 7 agreement provided for herein.
- 8 (cf: P.L.1944, c.220, s.1)

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- 10 12. R.S.54:48-1 is amended to read as follows:
- 11 54:48-1. This subtitle may be cited as the State [Tax] Uniform
- 12 <u>Tax</u> Procedure Law.
- 13 (cf: P.L.1983, c.36, s.46)

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- 15 13. R.S.54:51A-1 is amended to read as follows.
- 16 54:51A-1. Review of judgment, action or determination of county
- 17 board of taxation. a. Any party who is dissatisfied with the judgment,
- 18 action or determination of the county board of taxation may seek
- 19 review of that judgment, action or determination in the [tax court]
- 20 <u>Tax Court</u> by filing a complaint in the [tax court] <u>Tax Court</u>, pursuant
- 21 to rules of court.
- b. At the time that a complaint has been filed with the [tax court]
- 23 <u>Tax Court</u> seeking review of judgment of county tax boards, all taxes
- or any installments thereof then due and payable for the year for which
- 25 review is sought must have been paid. [No interest shall be due and
- 26 payable by the appellant for the period from November 1 of the
- 27 current tax year to the date of filing the complaint. Notwithstanding
- 28 the foregoing, the Tax Court may relax the tax payment requirement
- 29 and fix such terms of payments as the interests of justice may require.
- c. If the [tax court] Tax Court shall determine that the appeal to
- 31 the county board of taxation has been (1) withdrawn at the hearing,
- 32 or previously thereto in writing by the appellant or his agent; (2)
- dismissed because of appellant's failure to prosecute the appeal at a
- 34 hearing called by the county tax board; (3) settled by mutual consent
- of the taxpayer and assessor of the taxing district, there shall be no
- review. This provision shall not preclude a review by the **[**tax court**]**
- 37 Tax Court in the event that the appeal was "dismissed without
- 38 prejudice" by the county board of taxation.
- 39 (cf: R.S.54:51A-1)

- 41 14. R.S.54:51A-2 is amended to read as follows:
- 42 54:51A-2. Direct appeal to tax court in certain cases. Where any
- 43 taxpayer or taxing district shall file a direct appeal to the **[**tax court**]**
- 44 <u>Tax Court</u> pursuant to R.S.54:3-21, a copy of the complaint shall also
- 45 be filed with the assessor and the clerk of the taxing district, who shall

1 forthwith notify the collector and all other municipal officials as the 2 governing body shall direct of the content thereof. [The tax court 3 may, on or after April 1 next following the filing of the complaint, 4 proceed to hear and determine all issues raised therein.] 5 (cf: R.S.54:51A-2) 6 7 15. R.S.54:51A-3 is amended to read as follows: 8 54:51A-3. Exemption of Class 3B (Farm Qualified) and [Calss] 9 Class 15D, E and F (Exempt Property) from provisions of subsection 10 b. of R.S.54:51A-1. Class 3B (Farm Qualified) and [Class 15] Classes 15A, B, C, D, E and F (Exempt Property as defined in 11 R.S.54:4-52) in appeal where a statutory qualification is the subject of 12 13 the appeal are exempt from those provisions contained in subsection 14 b. of R.S.54:51A-1. 15 (cf: R.S.54:51A-3) 16 17 16. R.S.54:51A-8 is amended to read as follows: 18 54:51A-8. Conclusiveness of judgment; changes in value; effect of 19 revaluation program. Where a [final] judgment not subject to further 20 appeal has been rendered by the [tax court] Tax Court involving real 21 property, the judgment shall be conclusive and binding upon the 22 municipal assessor and the taxing district, parties to the proceeding, 23 for the assessment year and for the 2 assessment years succeeding the 24 assessment year covered by the final judgment, except as to changes 25 in the value of the property occurring after the assessment date. 26 Where those changes are alleged, the complaint shall specifically set 27 forth the nature of the changes relied upon as the basis for the appeal. 28 However, the <u>The</u> conclusive and binding effect of the judgment 29 shall terminate with the tax year immediately preceding the year in 30 which a program for a complete revaluation or complete reassessment 31 of all real property within the district has been put into effect. If as 32 of October 1 of the pretax year, the property in question has been the 33 subject of an addition qualifying as an added assessment, a 34 condominium or cooperative conversion, a subdivision or a zoning 35 change, the conclusive and binding effect of such judgment shall terminate with said pretax year. 36 37 If the assessor increases the assessment or fails to reflect on the tax 38 duplicate a county board of taxation or Tax Court judgment issued 39 prior to the final preparation of the tax duplicate in either of the two 40 years following the year for which the judgment of the Tax Court was 41 rendered and if said judgment is a final judgment not subject to further 42 appeal, the burden of proof is on the taxing district to establish that the assessor acted reasonably in increasing the assessment. If the Tax 43 44 Court finds that the assessor did not act reasonably in increasing the 45 assessment or failed to reflect said judgment on the tax duplicate, the

Tax Court shall award to the taxpayer reasonable counsel fees,

1 appraisal costs and other costs which shall be paid by the taxing 2 (cf: R.S.54:51A-8) 3 4 5 17. R.S.54:51A-9 is amended to read as follows: 54:51A-9. Time for taking real property tax cases to tax court. 6 7 a. Except as otherwise provided in this section, a complaint 8 seeking review of adjudication or judgment of the county board of 9 taxation shall be filed within 45 days of the service of the judgment. 10 b. Direct appeals to the [tax court] Tax Court of assessments of property with an assessed valuation [of property] in excess of 11 12 \$750,000.00 as provided in R.S.54:3-21 shall be filed on or before [August 15] April 1 of the tax year or 45 days from the date the bulk 13 mailing of notifications of assessment is completed for the taxing 14 district, whichever is later, or with regard to added or omitted 15 assessments, on or before December 1 of the year of levy, or 30 days 16 17 from the date the collector of the taxing district completes the bulk mailing of tax bills for added assessment or omitted assessments, 18 19 whichever is later. 20 c. All real property tax cases not provided for herein shall be taken 21 in the manner and time prescribed for such appeals by the rules of the 22 tax court. 23 (cf: R.S.54:51A-9) 24 25 18. The Director of the Division of Taxation is authorized to promulgate any rules or regulations necessary to implement the 26 27 provisions of P.L. , c. (now pending before the Legislature as this 28 bill.) 29 30 19. Sections 1 and 2 of P.L.1973, c.69 (C.54:3-21.4 and C.54:3-31 21.5) are repealed. 32 20. This act shall take effect immediately ¹provided however, that 33 the provisions of sections 2, 3, 4, 5, 7, 8, 9, 10, 13, 16 and 17 shall 34 apply to tax assessments for years commencing on and after January 35 1 of the year next following the year of enactment¹. 36 37 38 39 40 41 Adopts series of amendments dealing with Tax Court proceedings.

SENATE, No. 673

STATE OF NEW JERSEY

208th LEGISLATURE

INTRODUCED FEBRUARY 23, 1998

Sponsored by: Senator PETER A. INVERSO District 14 (Mercer and Middlesex)

SYNOPSIS

Adopts series of amendments dealing with Tax Court proceedings.

CURRENT VERSION OF TEXT

As introduced.



AN ACT concerning certain Tax Court procedures, amending various sections of the statutory law, and supplementing Title 54 of the Revised Statutes.

4

5 **BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

7 8

- 1. R.S.54:1-35 is amended to read as follows:
- 9 54:1-35. The [commissioner] <u>Director of the Division of Taxation</u> 10 shall prepare an abstract of the total ratables of the State, as returned 11 by the county boards of taxation and corrected or confirmed by him in 12 accordance with the State equalization table, and transmit a certified 13 copy thereof to the [State Board of Tax Appeals] Tax Court, the 14 county boards of taxation and the State Comptroller, who shall 15 apportion the State school tax, State tax or State moneys, as provided by law, upon the ratables as shown in such abstract, which shall take 16 17 the place for all such purposes of the annual abstracts heretofore filed 18 by county boards of taxation in the office of the Comptroller under the 19 provisions of section 54:4-52 of this Title.
- 20 (cf: P.L.1938, c.279, s.1.)

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- 2. R.S.54:3-21 is amended to read as follows:
- 23 54:3-21. A taxpayer feeling aggrieved by the assessed valuation of [his] the taxpayer's property, or feeling [that he is] discriminated 24 25 against by the assessed valuation of other property in the county, or a taxing district which may feel discriminated against by the assessed 26 27 valuation of property in the taxing district, or by the assessed valuation 28 of property in another taxing district in the county, may on or before 29 April 1, or 45 days from the date the bulk mailing of notification of 30 assessment is completed in the taxing district, whichever is later, 31 appeal to the county board of taxation by filing with it a petition of 32 appeal; provided, however, that any such taxpayer or taxing district 33 may on or before April 1, or 45 days from the date the bulk mailing of 34 notification of assessment is completed in the taxing district, 35 whichever is later, file a complaint directly with the [tax court] Tax 36 <u>Court</u>, if the assessed valuation of the property subject to the appeal 37 exceeds \$750,000.00. Within ten days of the completion of the bulk 38 mailing of notification of assessment, the assessor of the taxing district 39 shall file with the county board of taxation a certification setting forth 40 the date on which the bulk mailing was completed. If a county board of taxation completes the bulk mailing of notifications of assessment, 41 42 the tax administrator of the county board of taxation shall within ten 43 days of the completion of the bulk mailing prepare and keep on file a

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and intended to be omitted in the law.

- 1 <u>certification setting forth the date on which the bulk mailing was</u>
- 2 <u>completed.</u> A taxpayer shall have 45 days to file an appeal upon the
- 3 issuance of a notification of a change in assessment. An appeal to the
- 4 Tax Court by one party in a case in which the Tax Court has
- 5 jurisdiction shall establish jurisdiction over the entire matter in the Tax
- 6 <u>Court.</u> All appeals to the [tax court] <u>Tax Court</u> hereunder shall be in
- 7 accordance with the provisions of the State [Tax] Uniform <u>Tax</u>
- 8 Procedure Law, R.S.54:48-1 et seq.
- 9 If a petition of appeal or a complaint is filed on April 1 or during
- 10 the 19 days next preceding April 1, a taxpayer or a taxing district shall
- 11 have 20 days from the date of service of the petition or complaint to
- 12 file a cross-petition of appeal with a county board of taxation or a
- 13 counterclaim with the [clerk of the tax court] Tax Court, as
- 14 appropriate.
- 15 (cf: P.L.1991, c.75, s.28.)

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3. R.S.54:3-26 is amended to read as follows:

such appeals within 3 months after the last day for filing such appeals, and shall keep a record of its judgments thereon in permanent form, and shall transmit a written memorandum of its judgments to the assessor of the taxing district and to the taxpayer, setting forth the

54:3-26. The county board of taxation shall hear and determine all

- reasons on which such judgment was based, and in all cases where the
- amount of tax to be paid shall be changed as the result of an appeal,
 to the collector of the taxing district. The Director of the Division of
- 26 Taxation shall prescribe such procedures and forms for the setting
- 27 forth of such written memorandums of judgments as may be necessary.

Whenever any review is sought of the determination of the county board of taxation, the complaint shall contain a copy of the

30 memorandum of judgment of the county board.

Where no request for review is taken to the Tax Court to review the action or determination of the county board involving real property

- 33 the judgment of the county board shall be conclusive and binding upon
- 34 the municipal assessor and the taxing district for the assessment year,
- and for the 2 assessment years succeeding the assessment years
- and for the 2 assessment years succeeding the assessment year, covered by the judgment, except as to changes in value of the property
- occurring after the assessment date. [Where such changes are alleged
- 38 the petition of appeal shall specifically set forth the nature of the
- 39 changes relied upon as the basis for such appeal. However, the <u>The</u>
- 40 conclusive and binding effect of such judgment shall terminate with the
- 41 tax year immediately preceding the year in which a program for a
- 42 complete revaluation or complete reassessment of all real property
- within the district has been put into effect. If as of October 1 of the
- 44 pretax year, the property in question has been the subject of an
- 45 addition qualifying as an added assessment, a condominium or
- 46 <u>cooperative conversion</u>, a <u>subdivision or a zoning change</u>, the

conclusive and binding effect of such judgment shall terminate with
 said pretax year.

3 If the assessor increases the assessment or fails to reflect on the tax 4 duplicate a county board of taxation or Tax Court judgment issued 5 prior to the final preparation of the tax duplicate in either of the two 6 years following the year for which the judgment of the county board 7 was rendered, and if said judgment is a final judgment not further 8 appealed, [and] the burden of proof shall be on the taxing district to 9 establish that the assessor acted [reasonable] reasonably in increasing 10 the assessment. If the county board finds that the assessor did not act 11 reasonably in increasing the assessment or failed to reflect said 12 judgment on the tax duplicate, the county board shall award to the 13 taxpayer reasonable counsel fee, appraisal costs and other costs which 14 shall be paid by the taxing district.

15 (cf: P.L.1979, c.499, s.13)

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- 4. Section 1 of P.L.1976, c.114 (C.54:3-26.1) is amended to read as follows:
- 19 1. In the event a county board of taxation cannot hear and 20 determine any one or more appeals within the time prescribed in 21 R.S.54:3-26, it may at any time apply to the [tax court] Director of 22 the Division of Taxation for [an order to extend] extension of the time within which the appeal or appeals may be heard and determined. The 23 24 application shall be granted upon a showing by the board that the 25 number of appeals before it is disproportionate to the number of members hearing said appeals [,] or that the number of appeals has 26 27 increased sufficiently to warrant an extension of time or for other 28 good cause shown. [The court shall include in its order] If the 29 application is granted, the Director of the Division of Taxation shall 30 indicate the amount of tax, if any, a taxpayer shall pay during the
- 31 period of such extension.

(cf: P.L.1983, c.36, s.14)

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- 5. R.S. 54:3-27 is amended to read as follows:
- 54:3-27. A taxpayer who shall file an appeal from an assessment against him shall pay to the collector of the taxing district no less than the total of all taxes and municipal charges due, up to and including the first quarter of the taxes and municipal charges assessed against him for the current tax year in the manner prescribed in R.S.54:4-66.

A taxpayer who shall file an appeal from an added or omitted assessment shall, in order to maintain an action contesting the added or omitted assessment, pay to the collector of the taxing district all unpaid prior years' taxes and all of the taxes for the current year as said taxes become due and payable, exclusive of the taxes imposed under the added or omitted assessment.

If an appeal involves Class 3B (Farm Qualified) or Classes 15A, B,

C, D, E and F (Exempt Property as defined in R.S.54:4-52) and the
 subject of the appeal is statutory qualification, the taxpayer shall not
 be required to meet the payment requirements specified herein.

The collector shall accept such amount, when tendered, give a receipt therefor and credit the taxpayer therewith, and the taxpayer shall have the benefit of the same rate of discount on the amount paid as he would have on the whole amount.

Notwithstanding the foregoing, the county board of taxation may relax the tax payment requirement and fix such terms for payment of the tax as the interests of justice may require.

The payment of part or all of the taxes upon any property, due for the year for which an appeal from an assessment upon such property has been or shall hereafter be taken, or of taxes for subsequent years, shall in nowise prejudice the status of the appeal or the rights of the appellant to prosecute such appeal, before the county board of taxation, the **[**tax court **]** Tax Court, or in any court to which the judgment arising out of such appeal shall be taken, except as may be provided for in R.S.54:51A-1.

19 (cf: P.L.1991, c.75, s.30.)

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- 21 6. Section 5 of P.L.1971, c.370 (C.54:4-3.3e) is amended to read 22 as follows:
- 23 5. In the event of any dispute between the owner and the State or 24 State agency, or such authority, as the case may be, in respect to the 25 apportionment and payment of the said taxes or proportion thereof, the [Superior Court] Tax Court shall have jurisdiction to determine 26 27 the matter in a summary manner on the application of either the owner 28 or of the State, State agency, or authority, as the case may be, and 29 make any order as may be required and appropriate to carry out the 30 court's determination.

31 (cf: P.L.1971, c.370, s.5)

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- 33 7. Section 11 of P.L.1941, c.397 (C.54:4-63.11) is amended to 34 read as follows:
- 35 11. Appeals from added assessments [shall] may be made to the 36 county board of taxation on or before December 1 of the year of levy, or 30 days from the date the collector of the taxing district completes 37 38 the bulk mailing of tax bills for added assessments, whichever is later, 39 and the county board of taxation shall hear and determine all such 40 appeals within 1 month after the last day for filing such appeals: 41 provided, however, that appeals from added assessments may be made directly to the Tax Court on or before December 1 of the year of levy, 42 43 or 30 days from the date the collector of the taxing district completes 44 the bulk mailing of tax bills for added assessments, whichever is later, 45 if the aggregate assessed valuation of the property exceeds

\$750,000.00. Within ten days of the completion of the bulk mailing

1 of tax bills for added assessments, the collector of the taxing district

- 2 shall file with the county board of taxation a certification setting forth
- 3 the date on which the bulk mailing was completed. Appeals to the
- 4 [tax court] Tax Court from the judgment of the county board of
- 5 taxation shall be made within 45 days from the date fixed for final
- 6 decisions by the county board of taxation on appeals from added
- 7 assessments. In all other respects such appeals shall be governed by
- 8 the laws concerning appeals from real property assessments.
- 9 (cf: P.L.1983, c.36, s.18,)

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8. (New section) In the event a county board of taxation cannot hear and determine any one or more appeals from assessor's added assessments within the time prescribed in section 11 of P.L.1941, c.397 (C.54:4-63.11), it may at any time apply to the Director of the Division of Taxation for an extension of the time within which the appeal or appeals may be heard and determined. The application shall be granted upon a showing by the board that the number of appeals before it is disproportionate to the number of members hearing said appeals or that the number of appeals has increased sufficiently to

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9. Section 9 of P.L.1968, c.184 (C.54:4-63.39) is amended to read as follows:

warrant an extension of time or for other good cause shown.

24 9. Appeals from assessor's omitted assessments [shall] may be 25 made to the county board of taxation on or before December 1 of the 26 year of levy or 30 days from the date the collector of the taxing district 27 completes the bulk mailing of tax bills for omitted assessments, 28 whichever is later, and the county board shall hear and determine all 29 such appeals within 1 month after the last day for filing such appeals. 30 provided, however, that appeals from assessor's omitted assessments 31 may be made directly to the Tax Court on or before December 1 of the 32 year of levy, or 30 days from the date the collector of the taxing 33 district completes the bulk mailing of tax bills for omitted assessments, 34 whichever is later, if the aggregate assessed valuation of the property 35 exceeds [\$75,000.00] \$750,000.00. Within ten days of completion of 36 the bulk mailing of tax bills for omitted assessments, the collector of 37 the taxing district shall file with the county board of taxation a 38 certification setting forth the date on which the bulk mailing was 39 <u>completed</u>. Appeals to the [tax court] <u>Tax Court</u> from the judgment 40 of the county board of taxation shall be made within 45 days from the 41 date fixed for final decisions by the county board of taxation on appeals from assessor's omitted assessments. In all other respects such 42 43 appeals shall be governed by the laws concerning appeals from real

45 (cf: P.L.1983, c.36, s.20)

and personal property assessments.

1 10. (New section) In the event a county board of taxation cannot 2 hear and determine any one or more appeals from assessor's omitted 3 assessments within the time prescribed in section 9 of P.L.1968, c.184 4 (C.54:4-63.39), it may at any time apply to the Director of the Division of Taxation for an extension of the time within which the 5 6 appeal or appeals may be heard and determined. The application shall 7 be granted upon a showing by the board that the number of appeals 8 before it is disproportionate to the number of members hearing said 9 appeals or that the number of appeals has increased sufficiently to 10 warrant an extension of time or for other good cause shown.

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12 11. Section 1 of P.L.1944, c.220 (C.54:38A-1) is amended to read as follows:

14 1. Where the [State Tax Commissioner] <u>Director of the Division</u> of Taxation claims that a decedent was domiciled in this State at the 15 time of death and the taxing authorities of another State or States 16 make a similar claim with respect to their State or States, and 17 18 investigation discloses a reasonable doubt regarding domicile, the 19 [State Tax Commissioner] <u>Director</u> may, in his discretion, enter into a written agreement with such taxing authorities and the executor, 20 21 administrator or trustee, fixing the sum acceptable to this State in full 22 settlement of the transfer inheritance tax imposable under chapters 23 thirty-three to thirty-six, inclusive, of Title 54 of the Revised Statutes; 24 provided, that said agreement also fixes the sum acceptable to such 25 other State or States in full settlement of the death taxes imposable by 26 such State or States; and provided further, that said agreement has the 27 approval of [the ordinary of this State] a judge of the Tax Court of 28 New Jersey. If the aggregate amount payable under such agreement 29 to the States involved is less than the maximum sum allowable as a 30 credit to the estate against the Federal estate tax imposed thereon, then the executor, administrator or trustee shall also pay to the [State 31 Tax Commissioner Director so much of the difference between such 32 33 aggregate amount and the amount of such credit as the amount 34 payable to the [State Tax Commissioner] Director under the 35 agreement bears to such aggregate amount, and the agreement 36 aforesaid shall so provide. Payment of the sum or sums fixed by said agreement shall be accepted by the [State Tax Commissioner] 37 38 <u>Director</u> in full satisfaction of this State's claim for transfer inheritance 39 and estate taxes which would otherwise be chargeable under subtitle five of Title 54 of the Revised Statutes, and the executor, 40 41 administrator or trustee is hereby empowered to enter into the 42 agreement provided for herein.

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45 12. R.S.54:48-1 is amended to read as follows:

(cf: P.L.1944, c.220, s.1)

54:48-1. This subtitle may be cited as the State [Tax] Uniform

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     Tax Procedure Law.
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     (cf: P.L.1983, c.36, s.46)
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        13. R.S.54:51A-1 is amended to read as follows.
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        54:51A-1. Review of judgment, action or determination of county
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     board of taxation. a. Any party who is dissatisfied with the judgment,
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     action or determination of the county board of taxation may seek
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     review of that judgment, action or determination in the [tax court]
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     Tax Court by filing a complaint in the [tax court] Tax Court, pursuant
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     to rules of court.
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        b. At the time that a complaint has been filed with the [tax court]
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     Tax Court seeking review of judgment of county tax boards, all taxes
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     or any installments thereof then due and payable for the year for which
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     review is sought must have been paid. [No interest shall be due and
     payable by the appellant for the period from November 1 of the
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     current tax year to the date of filing the complaint.  Notwithstanding
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     the foregoing, the Tax Court may relax the tax payment requirement
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     and fix such terms of payments as the interests of justice may require.
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        c. If the [tax court] Tax Court shall determine that the appeal to
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     the county board of taxation has been (1) withdrawn at the hearing,
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     or previously thereto in writing by the appellant or his agent; (2)
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     dismissed because of appellant's failure to prosecute the appeal at a
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     hearing called by the county tax board; (3) settled by mutual consent
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     of the taxpayer and assessor of the taxing district, there shall be no
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     review. This provision shall not preclude a review by the [tax court]
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     Tax Court in the event that the appeal was "dismissed without
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     prejudice" by the county board of taxation.
     (cf: R.S.54:51A-1)
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        14. R.S.54:51A-2 is amended to read as follows:
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        54:51A-2. Direct appeal to tax court in certain cases. Where any
     taxpayer or taxing district shall file a direct appeal to the [tax court]
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     Tax Court pursuant to R.S.54:3-21, a copy of the complaint shall also
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     be filed with the assessor and the clerk of the taxing district, who shall
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     forthwith notify the collector and all other municipal officials as the
     governing body shall direct of the content thereof. [The tax court
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     may, on or after April 1 next following the filing of the complaint,
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     proceed to hear and determine all issues raised therein.]
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     (cf: R.S.54:51A-2)
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        15. R.S.54:51A-3 is amended to read as follows:
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        54:51A-3. Exemption of Class 3B (Farm Qualified) and [Calss]
43
     <u>Class</u> 15D, E and F (Exempt Property) from provisions of subsection
44
     b. of R.S.54:51A-1. Class 3B (Farm Qualified) and [Class 15]
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     Classes 15A, B, C, D, E and F (Exempt Property as defined in
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R.S.54:4-52) in appeal where a statutory qualification is the subject of

the appeal are exempt from those provisions contained in subsection

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b. of R.S.54:51A-1. 3 4 (cf: R.S.54:51A-3) 5 6 16. R.S.54:51A-8 is amended to read as follows: 7 54:51A-8. Conclusiveness of judgment; changes in value; effect of 8 revaluation program. Where a [final] judgment not subject to further appeal has been rendered by the [tax court] Tax Court involving real 9 10 property, the judgment shall be conclusive and binding upon the 11 municipal assessor and the taxing district, parties to the proceeding, 12 for the assessment year and for the 2 assessment years succeeding the 13 assessment year covered by the final judgment, except as to changes 14 in the value of the property occurring after the assessment date. 15 [Where those changes are alleged, the complaint shall specifically set forth the nature of the changes relied upon as the basis for the appeal. 16 17 However, the The conclusive and binding effect of the judgment 18 shall terminate with the tax year immediately preceding the year in 19 which a program for a complete revaluation or complete reassessment 20 of all real property within the district has been put into effect. If as 21 of October 1 of the pretax year, the property in question has been the 22 subject of an addition qualifying as an added assessment, a 23 condominium or cooperative conversion, a subdivision or a zoning 24 change, the conclusive and binding effect of such judgment shall 25 terminate with said pretax year. 26 If the assessor increases the assessment or fails to reflect on the tax 27 duplicate a county board of taxation or Tax Court judgment issued 28 prior to the final preparation of the tax duplicate in either of the two 29 years following the year for which the judgment of the Tax Court was 30 rendered and if said judgment is a final judgment not subject to further 31 appeal, the burden of proof is on the taxing district to establish that 32 the assessor acted reasonably in increasing the assessment. If the Tax 33 Court finds that the assessor did not act reasonably in increasing the assessment or failed to reflect said judgment on the tax duplicate, the 34 35 Tax Court shall award to the taxpayer reasonable counsel fees, 36 appraisal costs and other costs which shall be paid by the taxing 37 district. 38 (cf: R.S.54:51A-8) 39 40 17. R.S.54:51A-9 is amended to read as follows: 41 54:51A-9. Time for taking real property tax cases to tax court. 42 a. Except as otherwise provided in this section, a complaint 43 seeking review of adjudication or judgment of the county board of 44 taxation shall be filed within 45 days of the service of the judgment. 45 b. Direct appeals to the [tax court] Tax Court of assessments of 46 property with an assessed valuation [of property] in excess of

- \$750,000.00 as provided in R.S.54:3-21 shall be filed on or before 1 [August 15] April 1 of the tax year or 45 days from the date the bulk 2 3 mailing of notifications of assessment is completed for the taxing 4 district, whichever is later, or with regard to added or omitted 5 assessments, on or before December 1 of the year of levy, or 30 days from the date the collector of the taxing district completes the bulk 6 7 mailing of tax bills for added assessment or omitted assessments. 8 whichever is later. 9 c. All real property tax cases not provided for herein shall be taken 10 in the manner and time prescribed for such appeals by the rules of the tax court. 11 (cf: R.S.54:51A-9) 12 13 14 18. The Director of the Division of Taxation is authorized to promulgate any rules or regulations necessary to implement the 15 provisions of P.L., c. (now pending before the Legislature as this 16 bill.) 17 18 19. Sections 1 and 2 of P.L.1973, c.69 (C.54:3-21.4 and C.54:3-19 20 21.5) are repealed. 21 22 20. This act shall take effect immediately. 23 24 **STATEMENT** 25 26 This bill would implement a series of recommendations promulgated 27 28 by the Supreme Court's Committee on the Tax Court. The following 29 is a summary of the bill's provisions. 30 1. N.J.S.A.54:3-21 provides that a taxpayer has up to April 1 to file an appeal with the county tax board. The bill would extend the 31 32 deadline if there is a bulk mailing of assessment notices to 45 days 33 from completion of the mailing or April 1 whichever is later. 34 2. The bill would add language to N.J.S.54:3-21 providing that an 35 appeal to the Tax Court by one party establishes jurisdiction over the 36 entire matter in the Tax Court.
- 37 3. The bill would repeal N.J.S.A.54:3-21.4 and N.J.S.A.54:3-21.5 which authorize county boards of taxation to extend time for appeal
- 39 with the approval of Director, Division of Taxation where the assessor
- 40 fails to deliver notice of assessment or notice of change of assessment.
- 4. The term "Freeze Act" refers to several statutes which provide 42 that if a taxpayer successfully appeals an assessment, the assessment 43 on that property cannot be raised for a period of three years. The bill
- would provide that the "Freeze Act" shall apply to a judgment only when the time periods for all appeals from the county tax board
- 46 judgment or the Tax Court judgment have expired; to provide that the

- 1 "Freeze Act" shall not apply for a year in which a complete
- 2 reassessment of taxing district is adopted; and to provide that the
- 3 "Freeze Act" shall not apply to a property which has been the subject
- 4 of an addition qualifying as an added assessment, a condominium or
- 5 cooperative conversion, a subdivision or a zoning change. The bill
- 6 would eliminate the requirement that a taxing district file a protective
- 7 appeal if it wishes to increase an assessment in a year subsequent to a
- 8 successful appeal. In its place, the bill would substitute a provision
- 9 that if the assessor increases an assessment in the subsequent year, the
- 10 taxing district has the burden of proving the reasonableness of the
- 11 increase, and if the county tax board or the Tax Court finds that the
- 12 increase is unreasonable, it shall award the taxpayer reasonable counsel
- 13 fees, appraisal costs and other costs.

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- 5. The bill would amend several sections of Title 54 to provide that the Director of the Division of Taxation may extend the time within which a county board of taxation may hear assessment appeals.
- 6. The bill would amend N.J.S.A.54:3-27, N.J.S.A.54:4-66 and
- 18 N.J.S.A.54:51A-1 to provide for a uniform procedure with respect to
- 19 the requirement for payment of taxes to maintain an appeal to the
- 20 county board of taxation and the Tax Court for both regular
- 21 assessments and added or omitted assessments; to provide that the
- 22 county board of taxation and the Tax Court may relax the tax payment
- 23 requirement and fix such terms of payment as the interests of justice
- 24 may require, and to eliminate the provision in R.S.54:51A-1(b) which
- 25 excuses the taxpayer from paying interest on unpaid taxes from
- November 1 to the date of the filing of the complaint.
- 7. The bill amend three sections of Title 54 to authorize the county
- 28 board of taxation and the Tax Court to extend time to appeal added or
- 29 omitted assessments to on or before December 1 or 30 days from
- 30 mailing of tax bills, whichever is later, and to provide that added and
- omitted assessments can be appealed directly to the Tax Court if the
- 32 aggregate assessment exceeds \$750,000.
- 8. The bill amends N.J.S.A.54:38A-1 to provide that approval of
- 34 agreements among the Director of the Division of Taxation, the taxing
- authority of another state and the executor, administrator or trustee in
- 36 settlement of a transfer inheritance tax matter shall be approved by a
- 37 judge of the Tax Court.
- 9. The bill amends N.J.S.A.54:48-1 to change the name of the State
- 39 Tax Uniform Procedure Law to State Uniform Tax Procedure Law.
- 40 10. The bill amends N.J.S.A.54:51A-9 to provide that the Tax Court
- 41 may extend the time for appeal in added and omitted assessment cases
- 42 when the tax bill containing the added or omitted assessment is not
- delivered to the taxpayer before December 1 of the tax year and provide that any extension of time granted by the Tax Court shall act
- as an extension of time for all such appeals filed with respect to
- 43 as an extension of time for all such appears med with resp
- 46 property located in that taxing district.
- 47 11. The bill changes "Superior Court" to "Tax Court" in

S673 INVERSO

- 1 N.J.S.A.54:4-3.3e which relates to jurisdiction to determine disputes
- 2 between the owner and the State with respect to apportionment and
- 3 payment of taxes.
- 4 12. The bill amends N.J.S.A.54:51A-2 to delete the final sentence,
- 5 "The tax court may, on or after April 1 next following the filing of the
- 6 complaint, proceed to hear and determine all issues raised therein," in
- 7 view of the enactment of P.L.1991, c.75, which provides for an April
- 8 1 filing deadline for direct appeals to the Tax Court.
- 9 13. The bill amends N.J.S.A.54:51A-9 to change the filing deadline
- 10 for direct appeals to the Tax Court from August 15 to April 1.
- 11 14. The bill amends N.J.S.A.54:1-35 to change "commissioner" to
- 12 "Director of the Division of Taxation" and to change "State Board of
- 13 Tax Appeals" to "Tax Court."

ASSEMBLY JUDICIARY COMMITTEE

STATEMENT TO

SENATE, No. 673

with committee amendments

STATE OF NEW JERSEY

DATED: JANUARY 7, 1999

The Assembly Judiciary Committee reports favorably and with committee amendments Senate Bill No. 673.

This bill would implement a series of recommendations promulgated by the Supreme Court's Committee on the Tax Court. The following is a summary of the bill's provisions.

- 1. N.J.S.A.54:3-21 provides that a taxpayer has up to April 1 to file an appeal with the county tax board. The bill would extend the deadline if there is a bulk mailing of assessment notices to 45 days from completion of the mailing or April 1 whichever is later.
- 2. The bill would add language to N.J.S.A.54:3-21 providing that an appeal to the Tax Court by one party establishes jurisdiction over the entire matter in the Tax Court.
- 3. The bill would repeal N.J.S.A.54:3-21.4 and N.J.S.A.54:3-21.5 which authorize county boards of taxation to extend time for appeal with the approval of the Director, Division of Taxation where the assessor fails to deliver notice of assessment or notice of change of assessment.
- 4. The term "Freeze Act" refers to several statutes which provide that if a taxpayer successfully appeals an assessment, the assessment on that property cannot be raised for a period of three years. The bill would provide that the "Freeze Act" shall apply to a judgment only when the time periods for all appeals from the county tax board judgment or the Tax Court judgment have expired; further that the "Freeze Act" shall not apply for a year in which a complete reassessment of taxing district is adopted; and that the "Freeze Act" shall not apply to a property which has been the subject of an addition qualifying as an added assessment, a condominium or cooperative conversion, a subdivision or a zoning change. The bill would eliminate the requirement that a taxing district file a protective appeal if it wishes to increase an assessment in a year subsequent to a successful appeal. In its place, the bill would substitute a provision that if the assessor increases an assessment in the subsequent year, the taxing district has the burden of proving the reasonableness of the increase, and if the county tax board or the Tax Court finds that the

increase is unreasonable, it shall award the taxpayer reasonable counsel fees, appraisal costs and other costs.

- 5. The bill would amend several sections of Title 54 to provide that the Director of the Division of Taxation may extend the time within which a county board of taxation may hear assessment appeals.
- 6. The bill would amend N.J.S.A.54:3-27 and N.J.S.A.54:51A-1 to provide for a uniform procedure with respect to the requirement for payment of taxes to maintain an appeal to the county board of taxation and the Tax Court for both regular assessments and added or omitted assessments; to provide that the county board of taxation and the Tax Court may relax the tax payment requirement and fix such terms of payment as the interests of justice may require, and to eliminate the provision in R.S. 54:51A-1(b) which excuses the taxpayer from paying interest on unpaid taxes from November 1 to the date of the filing of the complaint.
- 7. The bill amends three sections of Title 54 to authorize the county board of taxation and the Tax Court to extend time to appeal added or omitted assessments to on or before December 1 or 30 days from mailing of tax bills, whichever is later, and to provide that added and omitted assessments can be appealed directly to the Tax Court if the aggregate assessment exceeds \$750,000.
- 8. The bill amends N.J.S.A.54:38A-1 to provide that approval of agreements among the Director of the Division of Taxation, the taxing authority of another state and the executor, administrator or trustee in settlement of a transfer inheritance tax matter shall be approved by a judge of the Tax Court.
- 9. The bill amends N.J.S.A.54:48-1 to change the name of the State Tax Uniform Procedure Law to State Uniform Tax Procedure Law.
- 10. The bill amends N.J.S.A.54:51A-9 to provide that the Tax Court may extend the time for appeal in added and omitted assessment cases when the tax bill containing the added or omitted assessment is not delivered to the taxpayer before December 1 of the tax year and provide that any extension of time granted by the Tax Court shall act as an extension of time for all such appeals filed with respect to property located in that taxing district.
- 11. The bill changes "Superior Court" to "Tax Court" in N.J.S.A.54:4-3.3e which relates to jurisdiction to determine disputes between the owner and the State with respect to apportionment and payment of taxes.
- 12. The bill amends N.J.S.A.54:51A-2 to delete the final sentence, "The tax court may, on or after April 1 next following the filing of the complaint, proceed to hear and determine all issues raised therein," in view of the enactment of P.L.1991, c.75, which provides for an April 1 filing deadline for direct appeals to the Tax Court.
- 13. The bill amends N.J.S.A.54:51A-9 to change the filing deadline for direct appeals to the Tax Court from August 15 to April 1.
- 14. The bill amends N.J.S.A.54:1-35 to change "commissioner" to "Director of the Division of Taxation" and to change "State Board of

Tax Appeals" to "Tax Court."

The committee amended the bill to change the effective date to provide that a number of the sections shall take effect beginning on January 1 of the year next after the year of enactment. Sections which take effect immediately are the rule-making authority, the repealer and sections in which references are updated. The committee also adopted an amendment in section 5 of the bill amending R.S.54:3-27. This amendment provides that if the county board of taxation refuses to relax the tax payment requirement and that decision is appealed, the tax court may hear all issues without remand to the county board of taxation as the interests of justice may require.

SENATE JUDICIARY COMMITTEE

STATEMENT TO

SENATE, No. 673

STATE OF NEW JERSEY

DATED: JUNE 4, 1998

The Senate Judiciary Committee reports favorably Senate Bill No. 673.

This bill would implement a series of recommendations promulgated by the Supreme Court's Committee on the Tax Court. The following is a summary of the S-673's provisions.

- 1. N.J.S.A.54:3-21 provides that a taxpayer has up to April 1 to file an appeal with the county tax board. The bill would extend the deadline if there is a bulk mailing of assessment notices to 45 days from completion of the mailing or April 1 whichever is later.
- 2. The bill would add language to N.J.S.A54:3-21 providing that an appeal to the Tax Court by one party establishes jurisdiction over the entire matter in the Tax Court.
- 3. The bill would repeal N.J.S.A.54:3-21.4 and N.J.S.A.54:3-21.5 which authorize county boards of taxation to extend time for appeal with the approval of the Director, Division of Taxation where the assessor fails to deliver notice of assessment or notice of change of assessment.
- 4. The term "Freeze Act" refers to several statutes which provide that if a taxpayer successfully appeals an assessment, the assessment on that property cannot be raised for a period of three years. The bill would provide that the "Freeze Act" shall apply to a judgment only when the time periods for all appeals from the county tax board judgment or the Tax Court judgment have expired; further that the "Freeze Act" shall not apply for a year in which a complete reassessment of taxing district is adopted; and that the "Freeze Act" shall not apply to a property which has been the subject of an addition qualifying as an added assessment, a condominium or cooperative conversion, a subdivision or a zoning change. The bill would eliminate the requirement that a taxing district file a protective appeal if it wishes to increase an assessment in a year subsequent to a successful appeal. In its place, the bill would substitute a provision that if the assessor increases an assessment in the subsequent year, the taxing district has the burden of proving the reasonableness of the increase, and if the county tax board or the Tax Court finds that the increase is unreasonable, it shall award the taxpayer reasonable counsel fees, appraisal costs and other costs.

- 5. The bill would amend several sections of Title 54 to provide that the Director of the Division of Taxation may extend the time within which a county board of taxation may hear assessment appeals.
- 6. The bill would amend N.J.S.A.54:3-27, N.J.S.A.54:4-66 and N.J.S.A.54:51A-1 to provide for a uniform procedure with respect to the requirement for payment of taxes to maintain an appeal to the county board of taxation and the Tax Court for both regular assessments and added or omitted assessments; to provide that the county board of taxation and the Tax Court may relax the tax payment requirement and fix such terms of payment as the interests of justice may require, and to eliminate the provision in R.S.54:51A-1(b) which excuses the taxpayer from paying interest on unpaid taxes from November 1 to the date of the filing of the complaint.
- 7. The bill amends three sections of Title 54 to authorize the county board of taxation and the Tax Court to extend time to appeal added or omitted assessments to on or before December 1 or 30 days from mailing of tax bills, whichever is later, and to provide that added and omitted assessments can be appealed directly to the Tax Court if the aggregate assessment exceeds \$750,000.
- 8. The bill amends N.J.S.A.54:38A-1 to provide that approval of agreements among the Director of the Division of Taxation, the taxing authority of another state and the executor, administrator or trustee in settlement of a transfer inheritance tax matter shall be approved by a judge of the Tax Court.
- 9. The bill amends N.J.S.A.54:48-1 to change the name of the State Tax Uniform Procedure Law to State Uniform Tax Procedure Law.
- 10. The bill amends N.J.S.A.54:51A-9 to provide that the Tax Court may extend the time for appeal in added and omitted assessment cases when the tax bill containing the added or omitted assessment is not delivered to the taxpayer before December 1 of the tax year and provide that any extension of time granted by the Tax Court shall act as an extension of time for all such appeals filed with respect to property located in that taxing district.
- 11. The bill changes "Superior Court" to "Tax Court" in N.J.S.A.54:4-3.3e which relates to jurisdiction to determine disputes between the owner and the State with respect to apportionment and payment of taxes.
- 12. The bill amends N.J.S.A.54:51A-2 to delete the final sentence, "The tax court may, on or after April 1 next following the filing of the complaint, proceed to hear and determine all issues raised therein," in view of the enactment of P.L.1991, c.75, which provides for an April 1 filing deadline for direct appeals to the Tax Court.
- 13. The bill amends N.J.S.A.54:51A-9 to change the filing deadline for direct appeals to the Tax Court from August 15 to April 1.
- 14. The bill amends N.J.S.A.54:1-35 to change "commissioner" to "Director of the Division of Taxation" and to change "State Board of Tax Appeals" to "Tax Court."

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Office of the Governor NEWS RELEASE

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Gov. Christie Whitman today signed the following pieces of legislation:

S-947, sponsored by Senators William L. Gormley (R-Atlantic) and Wayne R. Bryant (D-Camden/Gloucester) and Assembly Members Kenneth C. LeFevre (R-Atlantic) and Tom Smith (R-Monmouth), adds the violation of a domestic violence restraining order to the list of aggravating factors for a jury to consider in the penalty phase of a murder case. The state's murder statute sets forth a list of aggravating factors, including that the murder was committed in an outrageously or wantonly vile manner, involved an aggravated assault, or was committed in the course of a robbery, burglary, sexual assault or other specified serious offense. A murder charge only may be tried as a death penalty case if the prosecutor gives notice to the defense near to the time of indictment that one or more of the statutory aggravating factors are present. Before a jury in such a case can consider imposing the death penalty, it must find that the state proved beyond a reasonable doubt at least one of the aggravating factors.

S-1388, sponsored by Senator Martha W. Bark (R-Atlantic/Burlington/Camden) and Assembly Member Francis L. Bodine (R-Atlantic/Burlington/Camden), amends the Long Term Tax Exemption Law to permit the assignment of long term tax abatements from urban renewal entities to owners in fee simple. Owners in fee simple own their housing units, which are not a part of a condominium. The law allows urban renewal entities, which are non-profit corporations established to rehabilitate urban housing for resale to qualified individuals, to receive such abatements for improvements made to urban housing developments. Previous law expressly permitted owners of condominium units to sell their property along with tax abatements.

S-1959, sponsored by Senator Robert E. Littell (R-Sussex/Hunterdon/Morris) and Assembly Members Guy R. Gregg (R-Sussex/Hunterdon/Morris) and E. Scott Garrett (R-Sussex/Hunterdon/Morris), appropriates \$5 million to the Department of Environmental Protection from the Natural Resources Bond Act of 1980 for a grant to Hopatcong Borough for a clean water project. The grant will be used to install sewers for residents that reside near Lake Hopatcong. The \$5 million grant is the state's share of the project, which is projected to cost \$20 million. The appropriation will leverage \$8.7 million in federal funds.

S-1515, sponsored by Senator Robert J. Martin (R-Essex/Morris/Passaic) and Assembly Members Carol J. Murphy (R-Essex/Morris/Passaic) and Neil M. Cohen (D-Union), authorizes the regulation of viatical agreements by the Commissioner of Banking and Insurance. A viatical agreement is an agreement to sell a life insurance policy by a person who typically is ill and in immediate need of money. The bill is intended to protect particularly vulnerable persons from aggressive or fraudulent business tactics. The bill requires licensure as a viatical settlement provider for any person who is involved in three or more agreements in the period of one year.

The regulatory aspects of the bill include permitting alterations to viatical agreements, tax implications, rights of recision, and Medicaid issues. The viatical agreement must contain several consumer protection provisions as set forth in the bill. Among other things, the viatical settlement provider must disclose to consumers possible alternatives to the contract, the need for professional tax advice, the effect of receiving a lump sum of money on pending claims by creditors, and the person's eligibility for government benefits.

The Commissioner of Banking and Insurance is given broad discretion to suspend, revoke or refuse to review licenses. Licensees are required to file annual statements containing information that the Commissioner may require by regulation. The Commissioner has the right to examine the business activities of any licensee.

S-673, sponsored by Senator Peter A. Inverso (R-Mercer/Middlesex), implements a series of recommendations made by the Supreme Court Committee on the Tax Court to amend the laws dealing with property tax appeals and certain Tax Court matters. The amendments are primarily procedural in nature and are designed to increase uniformity, efficiency and flexibility in key areas of the administration of property tax appeals, such as filing deadlines, the Freeze Act and tax payment requirement. The Freeze Act freezes the property assessment for three years when a taxpayer is successful in a tax appeal. The bill also contains several technical amendments, such as incorporating gender neutral language and updating references to judicial bodies and governmental entities.

S-1977 provides for continuity of legal representation through the Office of the Public Defender (OPD) for children and indigent parents in child abuse and termination of parental proceedings. The bill specifically directs that, where practicable, the same attorney will represent a parent or child in each of these types of matters. The continuity is intended to increase the overall effectiveness and efficiency of the legal system in its handling of termination of parental rights cases. The state's recently enacted Adoption and Safe Families Act (AFSA) provided the framework for continuity of legal representation by granting the OPD the authority to represent parents and children in termination of parental rights matters. Prior to AFSA, the OPD was statutorily authorized to provide legal counsel in abuse and neglect matters, but not termination matters. In such termination matters, the courts appointed pro-bono counsel to represent indigent parents and children. The bill was sponsored by Senators William L. Gormley (R-Atlantic) and Edward T. O'Connor, Jr. (D-Hudson) and Assembly Members Richard H. Bagger (R-Middlesex/Morris/Somerset/Union) and Rose Marie Heck (R-Bergen).